HR 10 2008 1 House Resolution 2 A resolution establishing the Rules of the House of 3 Representatives of the State of Florida for the 2008-2010 4 term. 5 6 Be It Resolved by the House of Representatives of the State of 7 Florida: 8 9 That the following rules shall govern the House of Representatives of the State of Florida for the 2008-2010 term: 10 11 12 RULES OF THE FLORIDA HOUSE OF REPRESENTATIVES 13 RULE ONE-LEGISLATIVE ORGANIZATION 14 15 16 1.1-Officers of the House 17 CONSTITUTIONAL OFFICERS. Pursuant to Section 2 of (a) 18 Article III of the Florida Constitution: 19 (1)The House shall choose a permanent presiding officer 20 designated Speaker. 21 (2)The House hereby designates as its clerk the Clerk of the House (hereinafter "Clerk"), to be appointed and serve in 22 23 accordance with these rules. 24 HOUSE LEADERSHIP. In addition to the Speaker, the (b) 25 House shall choose a Speaker pro tempore, who shall serve in the 26 absence or condition of inability of the Speaker. The Speaker 27 shall appoint a Majority Leader from among the members of the 28 Majority Conference to serve at the pleasure of the Speaker. The

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HR 10 2008 29 Minority Conference shall select a Minority Leader from among 30 the members of the Minority Conference. 31 (c) OTHER OFFICERS. The Speaker shall appoint a Clerk and 32 a Sergeant at Arms, who shall be employees of the House. 33 1.2-Political Party Conferences 34 35 Conference rules shall be interpreted and enforced solely by the 36 respective caucuses. 37 38 1.3-Seating Challenges 39 In the case of a contest for a seat in the House, notice setting 40 forth the specific grounds of such contest and the supporting 41 evidence must have been received by the Clerk not less than 5 42 days before the organization session of the Legislature. No 43 motion to disqualify a member shall be in order at the 44 organization session until a Speaker has been elected in 45 accordance with the Florida Constitution. In the case of a 46 special election, notice must have been received by the Clerk 47 not less than 5 days before the next regular or special session convenes. If the election is during a session or less than 5 48 49 days before the next session, the notice must have been received on the next legislative day following the receipt of certified 50 51 election results. A contest setting forth facts sufficient to 52 warrant review shall be referred by the Speaker to an 53 appropriate council or committee. The council or committee shall 54 conduct hearings as required and report its findings and recommendations to the House. Upon receipt of the council or 55

HR 10 2008 56 committee report, the House shall convene with all dispatch to 57 determine the contest by a majority vote. 58 59 RULE TWO-POWERS, DUTIES, AND RIGHTS OF THE SPEAKER 60 61 2.1-Presiding The Speaker shall take the chair and call the House to order at 62 the hour appointed for meeting and, if a quorum is present, 63 64 shall proceed with the order of business. 65 66 2.2-Interpreting Rules 67 The Speaker shall interpret, apply, and enforce the Rules of the 68 House. 69 70 2.3-Deciding Questions of Order 71 DETERMINATION BY THE SPEAKER. All questions of order (a) 72 shall be presented to the Speaker for determination. The Speaker may require the member raising a point of order to cite the rule 73 74 or other authority in support of the question. The Speaker may decide the question of order, put such question to the House, or 75 76 refer such question to the Chair of the Rules & Calendar Council 77 for a recommendation to the Speaker. Any decision of the Speaker 78 on a point of order is subject to an appeal to the House made 79 timely and separately by any five members. 80 QUESTIONS OF ORDER ARISING IN COUNCIL OR COMMITTEE. A (b) 81 question of order may be certified by a council or committee chair to the Speaker for determination as any other question of 82 83 order. A question of order decided in council or committee may Page 3 of 99

84 be appealed to the Speaker, provided the appeal is announced in 85 the council or committee meeting, presented in writing, signed 86 by two members of the council or committee, and delivered to the 87 applicable chair prior to 4:30 p.m. the next day (excluding 88 Saturdays, Sundays, and official state holidays). The appeal 89 must then be immediately certified by the chair to the Speaker, who shall decide the question as any other question of order. 90 91 The certification or appeal of a question arising in council or 92 committee does not constitute an automatic stay of further 93 action on the measure to which the question relates. 94 (c) APPEAL TO THE HOUSE. When a decision of the Speaker on 95 a question of order is appealed, the Speaker shall put the

96 appeal to the House. No member may speak more than once, or for 97 more than 3 minutes, on an appeal unless given leave by the 98 House by majority vote.

99 (d) DECISIONS NOT SUBJECT TO APPEAL. Responses to
 100 parliamentary inquiries and decisions of recognition made by the
 101 Speaker may not be appealed.

103 2.4-Execution of Documents

The Speaker shall sign all bills and all writs, warrants, and subpoenas issued by order of the House, all of which shall be attested to by the Clerk. The Speaker may delegate the authority to sign papers authorizing payments or other papers of an administrative nature.

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110 2.5-Appointment of a Temporary Presiding Officer

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111 The Speaker may appoint any member to perform the duties of presiding officer for a temporary period of time not to extend 112 113 beyond a single legislative day. If the Speaker is absent and 114 has not made such an appointment, the Speaker pro tempore shall 115 act as presiding officer during the Speaker's absence. However, if the Speaker pro tempore is also absent and has not made such 116 an appointment, the Chair of the Rules & Calendar Council shall 117 act as presiding officer during the absence of both the Speaker 118 and Speaker pro tempore or may appoint another member to perform 119 such duties. The Speaker pro tempore shall exercise the duties, 120 121 powers, and prerogatives of the Speaker in the event of the 122 Speaker's death, illness, removal, or inability to act, until the Speaker's successor is elected. 123 124 125 2.6-Protecting the Interests of the House 126 The Speaker may initiate, defend, intervene in, or otherwise 127 participate in any suit on behalf of the House, a council or committee of the House, a member of the House (whether in the 128 129 legal capacity of member or otherwise), a former member of the 130 House, or an officer, employee, or agent of the House when the 131 Speaker determines that such suit is of significant interest to

- 132 133
- 134 2.7-Control of House Facilities

the House.

The Speaker shall have administrative control of the Chamber when the House is not in session and of every other room, lobby, and gallery of the House.

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139	RULE THREE-MEMBERS
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141	3.1-Membership
142	The House shall exercise its right to be the sole judge of the
143	qualifications, elections, and returns of its members.
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145	3.2-Voting Obligation
146	Except when abstention is required, every member shall have an
147	obligation to vote on all matters that come before the House in
148	session or before any council or committee to which the member
149	is appointed. A member may not vote by proxy. A member may
150	register an electronic vote in the Chamber for another member at
151	the other member's specific request and direction, provided the
152	requesting member is in the Chamber during the vote.
153	(a) ABSTENTION ON MATTERS OF SPECIAL PRIVATE GAIN OR LOSS.
154	A member may not vote on any measure that the member knows or
155	believes would inure to the member's special private gain or
156	loss. The member must disclose the nature of the member's
157	interest in the matter from which the member is required to
158	abstain.
159	(b) DISCLOSURE ON MATTERS OF SPECIAL PRIVATE GAIN OR LOSS
160	TO FAMILY OR PRINCIPALS. When voting on any measure that the
161	member knows or believes would inure to the special private gain
162	or loss of a family member of the member or to the special
163	private gain or loss of any principal by whom the member or a
164	family member of the member is retained or employed, a member
165	must disclose the nature of the interest of such person in the

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166 outcome of the vote. For the purpose of this rule, family 167 members include the member's spouse, parents, and children.

(c) METHODS OF DISCLOSURE. If the vote is taken on the floor, disclosure under this rule or under any related law shall be accomplished by promptly filing with the Clerk a memorandum, which shall be printed in the *Journal*. If the vote is taken in a council or committee, the memorandum shall be filed promptly with the council or committee administrative assistant, who shall attach such memorandum to the council or committee report.

176 3.3-Attendance Obligation

177 (a) COUNCIL AND COMMITTEE MEETING ATTENDANCE. A member 178 shall attend all meetings of councils and committees to which 179 appointed unless excused by the chair or by the Speaker. Excuse from a House session shall constitute excuse from that day's 180 181 meetings. Failure to attend two consecutive meetings, unless 182 excused, shall constitute automatic removal from the council or 183 committee and create a vacancy. Upon notification of automatic 184 removal, the Speaker may make an appointment to fill such 185 vacancy.

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(b) SESSION ATTENDANCE

(1) A member may not be absent from the sessions of the House without approval from the Speaker. Upon written request of a member submitted in a timely manner, the Speaker may, by written notice to the Clerk, excuse the member from attendance for any stated period. It shall be the responsibility of the excused member to advise the Clerk when leaving and returning to the Chamber.

(2) Any member who has answered roll call, either orally or by electronic means, at the opening of any daily session, or who enters after the initial quorum call and informs the Clerk of the member's presence, shall thereafter be presumed present unless necessarily prevented or leave of absence is obtained from the Speaker. The Speaker shall make any determination as to whether a member was necessarily prevented.

202 3.4-Open Meetings

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Subject to order and decorum, each member shall 203 (a) provide reasonable access to members of the public to any 204 205 meeting between such member and more than one other member of 206 the Legislature, if such members of the public have requested 207 admission and such meeting has been prearranged for the purpose 208 of agreeing to take formal legislative action on pending 209 legislation or amendments at such meeting or at a subsequent 210 time.

(b) Subject to order and decorum, a member of the public requesting admission shall have reasonable access to any meeting between the Speaker, the Senate President, or the Governor, if such meeting has been prearranged for the purpose of agreeing to take formal legislative action on pending legislation or amendments at a subsequent time.

(c) No meeting required by these rules to be open to members of the public shall be conducted in the Members' Lounge, at any location that is closed to the public, or at any location that a participating member knows prohibits admission on the

basis of race, religion, gender, national origin, physicaldisability, or similar classification.

(d) Meetings conducted in the Chamber of either the House or the Senate while such body is in session shall be considered to be held at a location providing reasonable access to, and to be reasonably open to, the public.

(e) When the number of persons attending a meeting subject to this rule must be limited because of space considerations or otherwise for the maintenance of order or decorum, at least one representative each of the print, radio, and television media shall be included among the members of the public admitted, if such persons have requested admission.

233 (f) For the purpose of this rule, and as used in Section 4 234 of Article III of the Florida Constitution, legislation shall be 235 considered pending if filed with the Clerk. An amendment shall 236 be considered pending if it has been delivered to the 237 administrative assistant of a council or committee in which the 238 legislation is pending or to the Clerk, if the amendment is to a 239 bill that has been reported favorably by each council or committee of reference, and the term "formal legislative action" 240 241 shall include any vote of the House or Senate, or of a council, 242 committee, or subcommittee of either house, on final passage or 243 on a motion other than a motion to adjourn or recess.

RULE FOUR-DUTIES OF CLERK, SERGEANT AT ARMS, AND EMPLOYEES

248 4.1-The Clerk

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(a) The Clerk serves at the pleasure of the Speaker. TheClerk shall:

(1) Be the custodian of all bills, resolutions, and
memorials. No member or other person may take possession of an
original bill, after filing, with the intention of depriving the
Legislature of its availability for consideration.

(2) Provide for the keeping of a complete record of introduction and action on all bills, resolutions, and memorials, including the number(s), the sponsor(s), each cosponsor, a brief description of the subject matter, and each council and committee reference.

(3) Keep a correct journal of proceedings of the House.
The Journal shall be numbered serially and published from the
first day of each session of the Legislature.

263 (4) Superintend the engrossing and transmitting of bills,
264 resolutions, and memorials and approve the enrolling of all
265 House bills.

(5) Sign and receive necessary papers in the name of theHouse between a general election and election of the Speaker.

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(6) Perform any other duties assigned by the Speaker.

(b) It shall be a ministerial duty of the Clerk to attest to all writs issued by order of the House and to the passage of all legislative measures.

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273 4.2-The Sergeant at Arms

The Sergeant at Arms (hereinafter "Sergeant") serves at the pleasure of the Speaker. The Sergeant shall attend the House during its sittings and maintain order under the direction of

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the Speaker or other presiding officer. In case of any 277 278 disturbance or disorderly conduct within the Chamber, corridors, 279 passages, lobby, galleries, and rooms of the House, whether in 280 the Capitol or elsewhere, the Speaker may order the Sergeant to 281 suppress the same and may order the Sergeant to remove any 282 person creating any disturbance. The Sergeant will ensure that 283 no person is admitted to the Chamber except in accordance with 284 these rules. The Sergeant shall oversee the security of the 285 House and its members when engaged in their constitutional 286 duties and perform other duties under the command and 287 supervision of the Speaker.

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289 4.3-The Employees

290 The Speaker shall employ all employees of the House and shall 291 determine their qualifications, duties, hours of work, and 292 compensation, including perquisites and other benefits. All 293 employees work for and serve at the pleasure of the Speaker. The 294 Speaker has the right to dismiss any employee of the House 295 without cause, and the pay of such employee shall stop on the 296 designated day of dismissal. Except when operating under 297 direction from a member with authority over the designated 298 employee, no House employee shall seek to influence the passage 299 or rejection of proposed legislation.

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RULE FIVE-FORM AND INTRODUCTION OF BILLS

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303 5.1-"Bill" Stands for All Legislation

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304 Except when the context otherwise indicates, "bill," as used in 305 these rules, means a bill, joint resolution, concurrent 306 resolution, resolution, memorial, or other measure upon which a 307 council or committee may be required to report.

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309 5.2-Member Bill Filing Deadline

310 Filing deadlines for member bills shall be as follows:

(a) No general bill, local bill, joint resolution, concurrent resolution (except one relating to extension of a session or legislative organization or procedures), substantive House resolution, or memorial shall be given first reading unless approved for filing with the Clerk no later than noon of the first day of the regular session.

(b) No ceremonial resolution shall be given first reading unless approved for filing with the Clerk prior to the 46th day of regular session.

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321 5.3-Limitation on Member Bills Filed

(a) A member may not file more than six bills for a regular session. Of the six bills, at least two must be approved for filing with the Clerk no later than noon of the 6th Tuesday prior to the first day of the regular session. For purposes of this rule, the member considered to have filed a bill is the first-named sponsor of the bill.

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(b) Bills not counted toward these limits include:

- 329 (1) Local bills, including local claim bills.
- 330 (2) Ceremonial House resolutions.

331 (3) Memorials.

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332 (4) Concurrent resolutions relating to extension of a333 session or legislative organization or procedures.

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(5) Trust fund bills adhering to another bill.

335 (6) Public records or public meetings exemption bills336 adhering to another bill.

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(7) General bills adhering to a joint resolution.

338 (8) Bills that only repeal or delete, without substantive
339 replacement, provisions of the Florida Statutes or Laws of
340 Florida.

341 (9) Bills withdrawn from further consideration prior to342 the applicable filing deadline.

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344 5.4-Forms of Measures; Sponsorship Transactions

345 (a) To be acceptable for introduction, all bills shall be346 produced in accordance with standards approved by the Speaker.

(b) No member may be added or deleted as a sponsor or cosponsor of a bill without the member's consent. A member desiring to be a cosponsor must submit to the Clerk a cosponsorship request agreed to by the first-named sponsor. A member may withdraw as a cosponsor by submitting a request to the Clerk.

353 (c) Bills that propose to amend existing provisions of law 354 shall contain the full text of the section, subsection, or 355 paragraph to be amended. Joint resolutions that propose to amend 356 the Florida Constitution shall contain the full text of the 357 section to be amended. As to those portions of general bills and 358 joint resolutions that propose to amend existing provisions of 359 the Florida Statutes or the Florida Constitution, words to be

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360 added shall be inserted in the text underlined and words to be 361 deleted shall be lined through with hyphens. If the change in 362 language is so general that the use of these procedures would 363 hinder, rather than assist, the understanding of the amendment, it is not necessary to use the coded indicators of words added 364 or deleted, but, in lieu thereof, a notation similar to the 365 following shall be inserted immediately preceding the affected 366 367 section of the bill: "Substantial rewording of section. See s. 368 . . . , F.S., for present text." When such a notation is used, 369 the notation, as well as the substantially reworded text, shall be underlined. The words to be deleted and the above-described 370 371 indicators of such words and of new material are for information 372 and guidance and do not constitute a part of the bill under 373 consideration. Numerals in the margins of the line-numbered 374 pages do not constitute a part of the bill and are shown on each 375 page only for convenience in identifying lines. Section 376 catchlines of existing text shall not be underlined, nor shall any other portion of a bill covered by this rule other than new 377 378 material.

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380 5.5-Local Bills

(a) If the substance of a local bill may be enacted into
law by ordinance of a local governing body without the legal
need for a referendum, no council or committee may report the
bill favorably.

385 (b) A local bill that provides an exemption from general
386 law may not be placed on the Special Order Calendar in any
387 section reserved for the expedited consideration of local bills.

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(c) All local bills, including local claim bills, must either, as required by Section 10 of Article III of the Florida Constitution, embody provisions for a ratifying referendum (stated in the title as well as in the text of the bill) or be accompanied by an affidavit of proper advertisement, securely attached to the original bill ahead of its first page.

395 5.6-Claim Bills

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396 The Speaker may appoint a Special Master to review a (a) 397 claim bill or conduct a hearing, if necessary. The Special 398 Master may administer an oath to all witnesses, accept relevant 399 documentary and tangible evidence offered as deemed necessary, 400 and record the hearing. The Special Master may prepare a final 401 report containing findings of fact, conclusions of law, and 402 recommendations. The report shall be signed by the Special Master, who shall be available, in person, to explain his or her 403 404 report to any council or committee of reference.

(b) Stipulations entered into by the parties are not binding on the Special Master or the House or its councils or committees.

(c) The hearing and consideration of a claim bill shall be held in abeyance until all available administrative and judicial remedies have been exhausted, except that the hearing and consideration of a claim that is still within the judicial or administrative system may proceed when the parties have executed a written settlement agreement.

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415 5.7-Reviser's Bills

HR 10 416 Reviser's bills shall be introduced by the Rules & Calendar Council, which may request prior review by another council or 417 418 committee. 419 5.8-Memorials 420 A memorial expresses the opinion of the Legislature to the 421 422 Federal Government. All memorials shall contain the resolving 423 clause "Be It Resolved by the Legislature of the State of 424 Florida:". 425 5.9-House Resolutions; Concurrent Resolutions; Tributes 426 427 (a) All House resolutions and all concurrent resolutions 428 originating in the House shall contain a title and a resolving 429 clause. In the case of House resolutions, the resolving clause shall be "Be It Resolved by the House of Representatives of the 430 431 State of Florida:". In the case of concurrent resolutions 432 originating in the House, the resolving clause shall be "Be It 433 Resolved by the House of Representatives of the State of 434 Florida, the Senate Concurring:". Concurrent resolutions originating in the House shall present only questions pertaining 435 436 to extension of a session, enactment of joint rules, ratification of federal constitutional amendments, 437 438 communications with the judiciary, actions taken pursuant to 439 federal law not requiring gubernatorial approval, or other 440 exclusively legislative matters.

441 (b) All ceremonial House resolutions shall be reviewed and 442 approved by the Chair of the Rules & Calendar Council before 443 introduction.

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(c) Copies of House resolutions shall be furnished by the
Clerk. The Secretary of State shall be requested to prepare
certified copies of concurrent resolutions after their adoption.

(d) Any matter commemorating local achievement,
condolences, or other recognition shall be prepared by the House
Bill Drafting Service as an individual tribute for the member
sponsoring the measure.

452 5.10-Bills Filed During an Interim

453 During the period between the organization session and the 454 convening of the first regular session of the legislative 455 biennium and during the period between the first and second 456 regular sessions of the legislative biennium, members may file 457 for introduction bills that have been prepared or reviewed by 458 the House Bill Drafting Service.

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460 5.11-Requirements for Introduction

461 All bills (other than an appropriations bill, (a) 462 concurrent resolutions relating to organization of the Legislature, resolutions relating to organization of the House, 463 464 reviser's bills, reapportionment bills or resolutions, and recall of acts from the Governor) shall either be prepared or, 465 466 in the case of local bills, reviewed by the House Bill Drafting 467 Service. After completion and delivery by the House Bill 468 Drafting Service, no change may be made in the text or title of 469 the bill without returning the bill to the House Bill Drafting 470 Service prior to filing.

(b) The Director of the House Bill Drafting Service shall
notify any member proposing a bill if an identical or
substantially similar bill has been filed and, if so, the name
of the sponsor of such bill.

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476 5.12-Identification

477 Each bill shall be given a number and filed with the Clerk by 478 the House Bill Drafting Service. Bills shall be serially 479 numbered in an odd-numbered sequence, except that bills of a 480 similar type may be serially numbered separately. The Clerk shall validate the original copy of each bill, and each page 481 482 thereof, to ensure its identification as the item introduced in 483 order to prevent unauthorized or improper substitutions 484 therefor.

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486 5.13-Companion Measures

487 A companion Senate bill must be substantially similar in 488 wording, and identical as to specific intent and purpose, to the 489 House bill for which it is being substituted. Whenever a House bill is reached on the floor for consideration, either on second 490 491 or third reading, and there is also pending on the Calendar of 492 the House a companion bill already passed by the Senate, it 493 shall be in order to move that the Senate companion bill be 494 substituted and considered in lieu of the House bill. Such 495 motion may be adopted by a majority vote, provided the Senate 496 bill is on the same reading; otherwise, the motion shall be to 497 waive the rules by a two-thirds vote and substitute such Senate 498 bill. At the moment the House substitutes the Senate companion

HR 10 2008 499 bill or takes up a Senate bill in lieu of a House bill, the 500 House bill so replaced shall be automatically tabled. 501 502 RULE SIX-REFERENCE 503 504 6.1-Speaker to Refer Legislation 505 The authority to make bill referrals rests with the Speaker, 506 except as otherwise provided in these rules. 507 508 6.2-Reference: Generally 509 Bills, upon filing or introduction, whether House or (a) 510 Senate, may be referred by the Speaker to one or more committees 511 or councils or any combination thereof or to the Calendar of the 512 House. The order of reference shall be determined by the 513 Speaker. 514 References of bills and the nature of any documents (b) 515 referred shall be recorded in the Journal. 516 517 6.3-Reference: Exception A Senate bill with a House companion may be paired with the 518 519 companion House bill at whatever its stage of consideration, 520 provided both bills are on the same reading. 521 522 6.4-Reference of Resolutions, Concurrent Resolutions: Exception 523 Resolutions on House organization and concurrent resolutions 524 pertaining to extension of the session may be taken up upon 525 motion and adopted at the time of introduction without 526 reference.

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528 6.5-Appropriations or Tax Measures: Withdrawal from a Fiscal529 Council or Committee; Additional Reference

(a) A bill in the possession of a fiscal council or
committee that has been amended by report from a council or
committee of previous reference to remove its fiscal impact may
be withdrawn from the fiscal council or committee on a point of
order raised by the council chair of the fiscal council having
possession of the bill or jurisdiction over the committee having
possession of the bill.

537 If an amendment adopted on the floor of the House (b) 538 affects an appropriation or a tax matter, upon a point of order 539 made by the chair or vice chair of a fiscal council, the bill 540 may be referred by the Speaker, with the amendment, to an 541 appropriate council or committee. If the bill, as amended on the 542 floor, is reported favorably without further amendment, it shall 543 be returned to the same reading as when referred. If the bill, 544 as amended on the floor, is reported favorably with further 545 amendment, it shall be returned to second reading.

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547 6.6-Reference of Veto Messages

548 The Speaker may refer veto messages to the appropriate council 549 or committee for a recommendation.

RULE SEVEN-COUNCILS AND COMMITTEES

PART ONE-Organization

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HR 10 2008 555 7.1-Standing Councils and Committees 556 The following standing councils, and the standing (a) 557 committees within their respective jurisdictions, are 558 established: 559 (1) Rules & Calendar Council 560 (2) Full Appropriations Council on Education & Economic 561 Development 562 a. PreK-12 Appropriations Committee 563 State Universities & Private Colleges Appropriations b. 564 Committee 565 State & Community Colleges & Workforce Appropriations с. 566 Committee 567 d. Transportation & Economic Development Appropriations 568 Committee 569 (3) Full Appropriations Council on General Government & 570 Health Care 571 Health Care Appropriations Committee a. 572 Human Services Appropriations Committee b. 573 с. Healthy Seniors Appropriations Committee Natural Resources Appropriations Committee 574 d. 575 Government Operations Appropriations Committee e. 576 Criminal & Civil Justice Appropriations Committee f. 577 (4) Policy Council 578 (5) Government Accountability Act Council 579 (6) Finance & Tax Council 580 (7) Education Policy Council 581 a. PreK-12 Policy Committee State Universities & Private Colleges Policy Committee 582 b.

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HR 10 2008 State & Community Colleges & Workforce Policy Committee 583 с. 584 (8) Health & Family Services Policy Council 585 Health Care Services Policy Committee a. Health Care Regulation Policy Committee 586 b. Elder & Family Services Policy Committee 587 с. 588 (9) General Government Policy Council 589 Agriculture & Natural Resources Policy Committee a. 590 Insurance, Business, & Financial Affairs Policy b. 591 Committee 592 Energy & Utilities Policy Committee с. Economic Development & Community Affairs Policy 593 (10)594 Council 595 a. Economic Development Policy Committee 596 Roads, Bridges, & Ports Policy Committee b. 597 Governmental Affairs Policy Committee с. 598 d. Military & Local Affairs Policy Committee 599 (11) Criminal & Civil Justice Policy Council 600 Civil Justice & Courts Policy Committee a. 601 b. Public Safety & Domestic Security Policy Committee For purposes of these rules, the term "committee" 602 (b) 603 includes council and subcommittee, except where the context 604 indicates otherwise. 605 606 7.2-Office of Reapportionment 607 There is hereby created the House Office of Reapportionment, 608 which shall be headed by a member appointed by the Speaker. 609 610 7.3-Council and Committee Appointments Page 22 of 99

611 The Speaker shall appoint the chair, the vice chair, and any co-612 chairs deemed necessary, as well as all members, for each 613 standing House council and committee. The Speaker shall appoint the House chair and all House members of each conference 614 committee, joint committee, and joint select committee created 615 616 by agreement of the House and Senate or of the Speaker and the Senate President. The Speaker shall give notice of each such 617 618 appointment, in writing, to the Clerk for publication. The 619 Minority Leader may make recommendations to the Speaker 620 regarding the appointment of Minority Conference members to councils and committees. The Minority Leader may also name a 621 622 Minority Conference member of any council or committee as 623 "ranking member" of that council or committee, subject to the 624 approval of the Speaker.

626 7.4-Powers of the Chair

627 A council or committee chair has authority to sign all notices, 628 vouchers, and reports required or permitted by these rules. The 629 chair has authority to sign all subpoenas issued under these rules. The chair has all authority necessary to ensure the 630 631 orderly operation of the council or committee, including, but 632 not limited to, presiding over meetings, establishing each 633 meeting agenda, determining the order in which matters are to be 634 taken up, recognizing or not recognizing non-member presenters, 635 and deciding questions of order. Decisions on questions of order 636 may be appealed pursuant to Rule 2.3(b), but there shall be no 637 appeal of the chair's recognition.

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639 7.5-Absence of the Chair

In the absence of the chair and all co-chairs, the vice chair, 640 641 if any, shall assume the duty to convene and preside over 642 meetings and such other duties as the Speaker may assign, unless 643 a temporary chair has been appointed by the Speaker. During a 644 meeting properly convened, the presiding chair, vice chair, or temporary chair may temporarily assign the duty to preside at 645 646 that meeting to another council or committee member until the 647 assignment is relinquished or revoked.

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649 7.6-Term of Appointment

All standing council or committee chairs, vice chairs, and members serve at the pleasure of the Speaker. All standing council and committee appointments shall be made by the Speaker prior to the convening of each regular session and shall expire on August 1 of odd-numbered years or, if the Legislature is convened in special or extended session on that date, upon adjournment *sine die* of such session.

658 7.7-Creation of Select Committees

659 At any time, the Speaker may create a select committee and shall 660 appoint the membership and name the chair and vice chair. A 661 select committee may include the entire membership of the House. 662 A select committee has the jurisdiction, authority, and powers 663 and duties assigned to it by the Speaker and exists for the 664 period of time specified by the Speaker. The Speaker shall give written notice of the creation of a select committee to the 665 666 Clerk for publication.

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667 7.8-Ex officio Members 668 669 The Speaker may designate the Speaker pro tempore or the Majority Leader as an ex officio, voting member of any council 670 671 or committee. In addition, the Speaker may designate a council chair as an ex officio, voting member of any committee within 672 the council's jurisdiction. The designation shall be made in 673 674 writing addressed to the chair of the council or committee. 675 Prior to the start of the council or committee meeting, a copy 676 of the written designation shall be provided to the Minority 677 Leader. Only one ex officio member may sit and vote at a time on 678 any one council or committee. 679 680 7.9-Meetings of Councils and Committees 681 Councils and committees shall meet only within the dates, times, 682 and locations designated or authorized by the Speaker. Councils 683 and committees shall meet at the call of the chair. 684 685 7.10-Consideration of Proposed Council and Committee Bills Before a standing council or committee may consider a proposed 686 687 council or committee bill, the chair shall submit a written 688 request to the Speaker for approval. A request for approval to 689 consider a proposed committee bill shall be cosigned by the 690 chair of the council with jurisdiction over the committee. In 691 introducing a proposed council or committee bill, the chair must 692 designate a member of the council or committee as first-named 693 cosponsor, with the approval of such member. 694

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695 7.11-Conference Committees

696 The Speaker shall determine the number of House (a) 697 managers needed for all conference committees. A conference 698 committee report shall require the affirmative votes of a majority of the managers on the part of each house. Such reports 699 700 may recommend action on amendments previously adopted by the 701 House or Senate, recommend action on additional compromise 702 amendments, or offer an amendment deleting everything after the 703 enacting clause. New amendments recommended by the conference 704 committee shall accompany the report.

(b) The receiving of conference committee reports shall always be in order, except when the House is voting on any proposition. When a conference committee report is presented to the House, the procedure shall be:

(1) First to vote on a motion to accept the report in its entirety. The motion shall not be subject to amendment. If this vote fails, the report shall be automatically recommitted to the conference committee.

(2) If the report is accepted, the final vote shall be a roll call on the passage of the bill as amended by the report. The bill as amended by the report is not subject to further amendment.

(c) When House managers report inability of a conference committee to agree, no action of the House taken prior to such appointment shall preclude further action by the House as the House may determine.

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PART TWO-Procedures in Councils and Committees

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7.12-Scheduling Council and Committee Meetings

725 Notice of Council and Committee Meetings. Any council (a) 726 or committee meeting to be held for the purpose of considering legislation must be noticed. The council or committee 727 728 administrative assistant shall provide electronic or paper 729 copies of the notice to the Clerk for publication and to the 730 House Majority Office, the House Minority Office, the members of 731 the council or committee, and the first-named sponsor of each 732 bill noticed.

733 (b) Content of Meeting Notice. The notice shall state the 734 date, time, and place of the meeting and, for each bill to be 735 considered, the bill or proposed bill number and a portion of 736 the title sufficient for identification. Except as provided 737 below with respect to council or committee substitutes and bills 738 retained on reconsideration under Rules 7.17 and 7.20, only such 739 bills as are included on the written notice of a council or 740 committee meeting may be considered at that meeting.

(c) Proposed Bills to be Available. A copy of each proposed bill noticed for consideration must be available to each council or committee member no later than the time of providing notice of the meeting.

(d) Notice Deadline between Sessions. During the period when the Legislature is not in session, before any council or committee holds a meeting for the purpose of considering legislation a notice of such meeting shall be provided no later than 4:30 p.m. of the 7th day before the meeting.

750 Notice Deadlines during Sessions. During the first 45 (e) days of a regular session, notice shall be provided no later 751 752 than 4:30 p.m. of the 2nd day (excluding Saturdays, Sundays, and 753 official state holidays) before the council or committee meeting 754 for the purpose of considering legislation. After the 45th day 755 of a regular session and during any extended session, the notice 756 shall be provided no later than 4:30 p.m. on the day (including 757 Saturdays, Sundays, and official state holidays) before the 758 council or committee meeting. During any special session, the 759 notice shall be provided no later than 2 hours before the 760 council or committee meeting.

(f) Notice of Not Meeting. If a council or committee is authorized and scheduled for a meeting by the Speaker but does not plan to meet, a notice stating that no meeting will be held shall be provided in the time and manner of noticing a meeting.

(g) Amended Notice and Cancellation. At any time prior to a noticed meeting, a bill or other item may be removed from a meeting notice or the meeting may be cancelled by providing an amended notice.

(h) Clerk Duties. The Clerk shall promptly publish the
content of meeting notices in accordance with policies approved
by the Speaker.

(i) Continuation after Noticed Time. If the majority of council or committee members present agree, a council or committee may continue the consideration of properly noticed legislation after the expiration of the time called for the meeting or may temporarily recess to continue the meeting at a time and place certain on the same day. However, a council or

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778 committee may not meet beyond the time authorized or in a place 779 not authorized by the Speaker without special leave granted by 780 the Speaker.

(j) Rules & Calendar Council Exempt from Notice Deadline.
The Rules & Calendar Council shall be exempt from the notice
deadlines of this rule except when meeting to consider the
substance of legislation.

786 7.13-Amendment Deadlines in Council and Committee

(a) Amendments may be offered in any council or committeeby any member of the House, subject to the following deadlines:

(1) During the first 45 days of a regular session, an amendment by a member who is not a member of the council or committee considering the bill shall be filed by 6 p.m. of the day (excluding Saturdays, Sundays, and official state holidays) prior to the council or committee meeting.

(2) After the 45th day of a regular session and during any extended session, an amendment by a member who is not a member of the council or committee considering the bill shall be filed by 6 p.m. of the day (including Saturdays, Sundays, and official state holidays) prior to the council or committee meeting.

(3) During any special session, an amendment by a member who is not a member of the council or committee considering the bill shall be filed no later than 1 hour prior to the council or committee meeting.

803 (b) Notwithstanding the foregoing, subject to approval by
804 a majority vote of the House, the Rules & Calendar Council may
805 establish special amendment deadlines and procedures for

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HR 10 2008 806 appropriations bills, implementing bills, and conforming bills, 807 as defined in Rule 12.5. 808 7.14-Quorum of Council or Committee 809 810 A majority of any council's or committee's members shall 811 constitute a quorum necessary for the transaction of business. 812 An ex officio member shall not be counted for purposes of 813 determining a quorum. 814 815 7.15-Meeting during House Sessions 816 No council or committee shall meet while the House is in session 817 without special leave of the Speaker. 818 819 7.16-Voting in Council or Committee 820 Every vote on final consideration of a bill in council (a) 821 or committee shall be taken by the yeas and nays, and the names 822 of the members voting for and against, as well as the names of 823 members absent, shall be recorded on the council or committee 824 report. Upon the request of any two members, the vote of each 825 member shall be recorded on any other question and all such 826 votes shall be reported with the council or committee report. 827 Absent members may submit an indication of how they (b) 828 would have voted had the member been present, but this shall not 829 be counted on a roll call. Such votes after roll call shall be 830 attached to the council or committee report when filed. 831 832 7.17-Reconsideration in Council or Committee

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833 A motion for reconsideration in council or committee shall be 834 treated in the following manner:

(a) When a main question has been decided by a council or
committee, any member voting with the prevailing side, or any
member when the vote was a tie, may move for reconsideration.

Any member voting on the prevailing side on passage or 838 (b) 839 defeat of a bill may, as a matter of right, serve notice that 840 the bill should be retained through the next council or 841 committee meeting for the purpose of reconsideration. Such 842 notice by an individual member may be set aside by adoption of a 843 motion to report the bill immediately, which shall require a 844 two-thirds vote. No bill may be retained under this provision 845 after the 40th day of a regular session or during any extended 846 or special session.

847 (c) A motion to reconsider a collateral matter must be
848 disposed of during the course of consideration of the main
849 subject to which it is related.

(d) If a bill has been retained under subsection (b), any
member may move for its reconsideration at the next meeting of
the council or committee.

(e) If the council or committee refuses to reconsider or, upon reconsideration, confirms its prior decision, no further motion to reconsider shall be in order except upon unanimous consent of the council or committee members present.

(f) If a bill is not retained under subsection (b), itshall be promptly reported to the Clerk.

860 7.18-Reports on Bills

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A council or committee may report a House bill unfavorably, favorably, or favorably with a council or committee substitute. A council or committee may report a Senate bill favorably, favorably with one or more amendments, or unfavorably. A bill may not be reported without recommendation. A motion to lay a bill on the table shall be construed as a motion to report the bill unfavorably.

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869 7.19-Bill Reported Unfavorably by a Council or Committee
870 A bill reported unfavorably by a council or committee shall be
871 laid on the table.

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873 7.20-Council and Committee Substitutes

874 A council or standing committee may introduce a council or 875 committee substitute embracing the same general subject matter 876 of one or more bills in possession of the council or committee. 877 If the original bill or bills are noticed, no further notice is 878 required. If a proposed council or committee substitute is 879 noticed in the manner required for a proposed council or committee bill, the original bill or bills need not be noticed. 880 881 Upon the reporting of a council or committee substitute, the 882 original bill or bills shall be laid on the table of the House. 883 No later than the day (excluding Saturdays, Sundays, and 884 official state holidays) after it is reported by the council or 885 committee, a council or committee substitute shall be read a 886 first time and be subject to referral by the Speaker.

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888 7.21-Subpoena Powers

889 The standing councils and committees of the House may exercise 890 subpoena power and issue other necessary legal process pursuant 891 to Rule 16.1.

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893 7.22-Administration of Oaths

894 Whenever desired by a council or committee, the chair or any 895 other member of the council or committee may administer oaths 896 and affirmations in the manner prescribed by law to any witness 897 appearing before such council or committee for the purpose of 898 testifying in any matter about which such council or committee 899 may require sworn testimony, provided the record of a statement 900 made under oath in council or committee may not be used to 901 controvert a factual determination of the Legislature.

903 7.23-Procedure in Conference Committees

904 Conference committee meeting notices shall be published not less 905 than 2 hours prior to the time scheduled for the meeting, provided that after the 50th day of the regular session and 906 907 during any extended or special session the notice period shall be 1 hour prior to the time scheduled for the meeting. Each 908 909 conference committee may determine its own procedures and select 910 a member to preside, provided a majority of managers of each 911 house agree.

- 912
- 913 7.24-Open Meetings; Decorum

914 (a) All meetings of councils and committees shall be open 915 to the public at all times, subject always to the authority of 916 the chair to maintain order and decorum; however, when

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917 reasonably necessary for security purposes or the protection of 918 a witness, a chair, with the concurrence of the Speaker and the 919 Minority Leader, may close a meeting or portion thereof, and the 920 record of such meeting may not disclose the identity of any 921 witness appearing before the council or committee during a 922 closed session.

(b) The chair shall exercise all authority necessary to maintain order and decorum, including the authority to impose time limitations on testimony and presentations by non-members and to require all persons attending a council or committee meeting to silence all audible electronic equipment.

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PART THREE-Oversight Powers and Responsibilities

931 7.25-Oversight Powers and Responsibilities of Standing Councils932 and Committees

(a) Each standing council and committee is authorized to
exercise all powers authorized for committees pursuant to s.
11.143, Florida Statutes, to carry out oversight
responsibilities within its respective subject matter
jurisdiction. For purposes of this rule, the Speaker shall
determine the subject matter jurisdiction of each council and
committee.

940 (b) Select committees shall exercise committee powers
941 authorized by s. 11.143, Florida Statutes, whenever specifically
942 authorized in writing by the Speaker.

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943 (c) Each council and committee shall exercise other 944 oversight powers and responsibilities vested in the House 945 whenever specifically authorized by the Speaker.

946 (d) Each council and committee shall conduct other947 business as directed by the Speaker.

RULE EIGHT-DEBATE AND CHAMBER PROTOCOL

PART ONE-Privilege of the Floor

953 8.1-Privilege of the Floor

(a) MEMBERS' ACCESS. Members of the House shall have the
exclusive right to enter the Chamber during sessions, and no
other person shall be admitted unless granted privilege of the
floor as provided below.

(b) PRIVILEGED GUESTS. The Governor, the Lieutenant
Governor, the Chief Financial Officer, the Attorney General, the
Commissioner of Agriculture, members of the Senate, Justices of
the Supreme Court, former members of the House, the Doctor of
the Day, and the Guest Chaplain are granted the privilege of the
floor; however, no registered lobbyist may be so admitted.

964 (c) EMPLOYEES' ADMISSION. House employees may be admitted965 to the Chamber as determined by the Speaker.

966 (d) OTHER GUESTS. Other guests may be granted the967 privilege of the floor by the Speaker or by the House.

968 (e) RESTRICTIONS ON NON-MEMBERS. Persons granted the 969 privilege of the floor may not lobby the members while the House 970 is in session, unless granted leave to address the House.

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971 (f) SESSION ATTIRE. When the House is in session, all persons in the Chamber shall be dressed in proper business 972 973 attire. 974 975 PART TWO-Speaking 976 977 8.2-Addressing the House; Requirements to Spread Remarks upon 978 the Journal 979 When a member desires to speak or deliver any matter (a) 980 to the House, the member shall rise and respectfully address the 981 Speaker as "Mr. (or Madam) Speaker" and shall confine all 982 remarks to the question under debate, avoiding personalities. 983 Once recognized, a member may speak from the member's desk or 984 may, with the Speaker's permission, speak from the well. 985 Any motion to spread remarks upon the Journal, except (b) 986 those of the Governor or the Speaker, shall be referred to the 987 Chair of the Rules & Calendar Council for recommendation before 988 being put to the House. 989 990 8.3-When Two Members Rise at Once 991 When two or more members rise at once, the Speaker shall name 992 the one who is to speak first. This decision shall be final and 993 not open to debate or appeal. 994 995 8.4-Recognition of Members 996 There shall be no appeal of the Speaker's recognition, but the 997 Speaker shall be governed by the rules and usage in priority of 998 entertaining motions from the floor. When a member seeks Page 36 of 99

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999 recognition, the Speaker may ask, "For what purpose does the 1000 member rise?" or "For what purpose does the member seek 1001 recognition?"

1003 8.5-Recognition of Gallery Visitors and Doctor of the Day 1004 On written request by a member, on a form prescribed by the 1005 Clerk, the Speaker may recognize or permit the member to recognize any person or persons in the gallery. After granting a 1006 request for recognition, the Speaker shall afford that 1007 recognition at a convenient place in the order of business, 1008 1009 considering the need for order and decorum and the need for 1010 continuity of debate. At an appropriate time during proceedings 1011 on the floor, the Speaker may recognize a Doctor of the Day.

PART THREE-Debate

1015 8.6-Decorum

1016 The members shall attend to the debates unless necessarily 1017 prevented, and no member shall stand between the Speaker and a 1018 member recognized to speak.

1020 8.7-Speaking and Debate; Right to Close

A member may not speak more than once nor occupy more than 15 minutes in debate on any question. A member who has the floor may not be interrupted by another member for any purpose, save the privilege of the House, unless he or she consents to yield to the other member. A member desiring to interrupt another in debate should first address the Speaker for the permission of

1027 the member speaking. The Speaker shall then ask the member who has the floor if he or she wishes to yield and shall then 1028 1029 announce the decision of that member. Whether to yield shall be 1030 entirely within the speaking member's discretion. This 1031 subsection shall not, however, deprive the first-named sponsor 1032 or mover of the right to close when the effect of an amendment 1033 or motion would be to foreclose favorable action on the bill, 1034 amendment, or motion. 1035 8.8-Asking Questions of Members 1036 1037 It is entirely within a speaking member's discretion whether to 1038 yield to a question. The proper purpose of a question is to 1039 obtain information in good faith, not for the questioner to 1040 supply information to the body. Neither a question nor an answer 1041 to a question may contain arguments or debate. 1042 1043 8.9-Right to Open and Close Debate 1044 The member presenting a motion shall have the right to open and 1045 close the debate and, for this purpose, may speak each time up 1046 to 10 minutes, unless otherwise limited by majority vote of the 1047 House, notwithstanding the limitation in Rule 8.7. 1048 1049 PART FOUR-Materials and Meals in Chamber 1050 1051 8.10-Distribution of Materials in Chamber; Meals in Chamber 1052 The following constitutes policy regarding material (a) 1053 distributed to the general membership through the Sergeant at 1054 Arms' Office and pages:

1055 All material prior to such distribution must be (1)1056 approved by the Chair of the Rules & Calendar Council. 1057 The following official materials are approved: House (2)1058 and Senate bills, resolutions, memorials, and amendments 1059 thereto, and official calendars and journals; council and 1060 committee meeting notices; communications from the Speaker and 1061 Clerk and official communications from the Senate; and official 1062 staff reports of standing or select councils or committees or of 1063 the majority or minority party. 1064 (b) While members may consume nonalcoholic beverages on 1065 the floor, meals will not be allowed on the floor without 1066 concurrence of a majority vote. 1067 1068 PART FIVE-Miscellaneous Papers 1069 1070 8.11-Miscellaneous Papers 1071 Papers of a miscellaneous nature addressed to the House may, at 1072 the discretion of the Speaker, be read, noted in the Journal, or 1073 filed with the appropriate council or committee. When the 1074 reading of a paper other than one upon which the House is called 1075 to give a final vote is demanded and such reading is objected to 1076 by any member, whether the paper shall be read shall be 1077 determined without debate by the House by a majority vote. 1078 1079 RULE NINE-VOTING 1080 9.1-Members Shall Vote 1081

Every member shall be within the Chamber during its sittings, unless excused or necessarily prevented, and shall vote on each question put.

- 1085
- 1086 9.2-Taking the Yeas and Nays

1087 The Speaker shall declare all votes, but if any member rises to 1088 doubt a vote, upon a showing of hands by five members, the Speaker shall take the sense of the House by oral or electronic 1089 1090 roll call. When taking the yeas and nays on any question, the 1091 electronic roll-call system may be used and when so used shall 1092 have the force and effect of a roll call taken as provided in 1093 these rules. This system likewise may be used to determine the 1094 presence of a quorum. When the House is ready to vote upon a 1095 question requiring roll call, and the vote is by electronic roll 1096 call, the Speaker shall say, "The question now recurs on 1097 (designating the matter to be voted upon). The Clerk will unlock 1098 the machine and the House will proceed to vote." When sufficient 1099 time has elapsed for each member to vote, the Speaker shall ask, 1100 "Have all members voted?" After a short pause, the Speaker shall 1101 say, "The Clerk will lock the machine and record the vote." When 1102 the vote is completely recorded, the Speaker shall announce the 1103 result to the House, and the Clerk shall record the action upon 1104 the Journal.

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9.3-Vote of the Speaker or Temporary Presiding Officer The Speaker or temporary presiding officer is not required to vote in legislative proceedings other than on final passage of a bill, except when the Speaker's or temporary presiding officer's

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1110 vote would be decisive. In all yea and nay votes, the Speaker's 1111 or temporary presiding officer's name shall be called last. With 1112 respect to voting, the Speaker or temporary presiding officer is 1113 subject to the same disqualification and disclosure requirements 1114 as any other member.

1116 9.4-Votes After Roll Call; Finality of a Roll Call Vote

(a) After the result of a roll call has been announced, a member may submit to the Clerk an indication of how the member would have voted or would have voted differently. The Clerk shall provide forms for the recording of these actions. When timely made, these requests shall be shown beneath the roll call in the *Journal*. Otherwise, the request shall be shown separately in the *Journal*.

(b) In no instance, other than by reason of an electronic or mechanical malfunction, shall the result of a voting machine roll call on any question be changed.

1128 9.5-No Member to Vote for Another except by Request and 1129 Direction

(a) No member may vote for another member except at the other member's specific request and direction. No member may vote for another member who is absent from the Chamber, nor may any person who is not a member cast a vote for a member.

(b) In no case shall a member vote for another on a quorum call.

(c) Any member who votes or attempts to vote for another member in violation of this rule or who requests another member

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1138	to vote for the requesting member in violation of this rule may
1139	be disciplined in such a manner as the House may deem proper.
1140	(d) Any person who is not a member and who votes in the
1141	place of a member shall be subject to such discipline as the
1142	House may deem proper.
1143	
1144	9.6-Explanation of Vote
1145	A member may not explain his or her vote during a roll call, but
1146	may reduce his or her explanation to writing, in not more than
1147	200 words in an electronic format. Upon being filed with the
1148	Clerk, this explanation shall be spread upon the Journal.
1149	
1150	RULE TEN-ORDER OF BUSINESS AND CALENDARS
1151	
1152	PART ONE—Order of Business
1153	
1154	10.1-Daily Sessions
1155	The House shall meet each legislative day at 9 a.m. or as stated
1156	in the motion adjourning the House on the prior legislative day
1157	on which the House met.
1158	
1159	10.2—Daily Order of Business
1160	(a) When the House convenes on a new legislative day, the
1161	daily order of business shall be as follows:
1162	(1) Call to Order.
1163	(2) Prayer.
1164	(3) Roll Call.
1165	(4) Pledge of Allegiance.
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1166	(5) Correction of the Journal.
1167	(6) Communications.
1168	(7) Messages from the Senate.
1169	(8) Reports of Standing Councils and Committees.
1170	(9) Reports of Select Committees.
1171	(10) Motions Relating to Council and Committee References.
1172	(11) Matters on Reconsideration.
1173	(12) Bills and Joint Resolutions on Third Reading.
1174	(13) Special Orders.
1175	(14) House Resolutions.
1176	(15) Unfinished Business.
1177	(16) Introduction and Reference.
1178	(b) During special sessions, the order of business of
1179	Introduction and Reference shall be called for immediately
1180	following the order of business of Correction of the Journal.
1181	(c) Within each order of business, matters shall be
1182	considered in the order in which they appear on the daily
1183	printed Calendar of the House.
1184	(d) After the 45th day of a regular session, by a majority
1185	vote, the House may, on motion of the Chair or Vice Chair of the
1186	Rules & Calendar Council, move to Communications, Messages from
1187	the Senate, Bills and Joint Resolutions on Third Reading, or
1188	Special Orders. The motion may provide which matter on such
1189	order of business may be considered.
1190	
1191	10.3-Chaplain to Offer Prayer
1192	A chaplain shall attend at the beginning of each day's sitting
1193	of the House and open the same with prayer. In the absence of a
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HR 10 2008 1194 chaplain, the Speaker may designate someone else to offer 1195 prayer. 1196 1197 10.4-Quorum 1198 A majority of the membership of the House shall constitute a 1199 quorum to conduct business. 1200 1201 10.5-Consideration of Senate Messages: Generally 1202 Senate messages may be considered by the House at the time and 1203 in the order determined by the Speaker. 1204 1205 PART TWO-Readings 1206 1207 10.6-"Reading" Defined 1208 "Reading" means the stage of consideration of a bill, 1209 resolution, or memorial after reading of a portion of the title 1210 sufficient for identification, as determined by the Speaker. 1211 1212 10.7-Reading of Bills and Joint Resolutions 1213 Each bill and each joint resolution shall be read on 3 separate 1214 days prior to a vote upon final passage unless this rule is 1215 waived by a two-thirds vote, provided the publication of a bill 1216 or joint resolution by its title in the Journal shall satisfy 1217 the requirements of first reading. 1218 1219 10.8-Reading of Concurrent Resolutions and Memorials 1220 Concurrent resolutions and memorials shall be read on 2 separate 1221 days prior to a voice vote upon adoption, except that concurrent

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1222	resolutions extending a legislative session or involving other
1223	procedural legislative matters may be read twice without motion
1224	on the same legislative day.
1225	
1226	10.9-Reading of House Resolutions
1227	(a) A House resolution shall receive two readings by title
1228	only prior to a voice vote upon adoption.
1229	(b) Ceremonial resolutions may be shown as read and
1230	adopted by publication in full in the Journal in accordance with
1231	Rule 10.16.
1232	
1233	10.10-Measures on Third Reading
1234	(a) Bills on third reading shall be taken up in the order
1235	in which the House concluded action on them on second reading.
1236	(b) Before any bill shall be read the third time, whether
1237	amended or not, it shall be referred without motion to the
1238	Engrossing Clerk for examination and, if amended, the engrossing
1239	of amendments. In the case of any Senate bill amended in the
1240	House, the amendment adopted shall be reproduced and attached to
1241	the bill amended in such manner that it will not be lost
1242	therefrom.
1243	(c) A bill shall be deemed on its third reading when it
1244	has been read a second time on a previous day and has no motion
1245	left pending.
1246	
1247	PART THREE—Calendars
1248	
1249	10.11-Special Order Calendar
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(a) Regular Session

1251 The Rules & Calendar Council shall periodically (1)1252 submit, as needed, a Special Order Calendar determining the sequence for consideration of legislation. The Special Order 1253 1254 Calendar may include bills on second reading, bills on 1255 unfinished business, resolutions, and specific sections for 1256 local bills, trust fund bills, and bills to be taken up at a 1257 time certain. Upon adoption of a Special Order Calendar, no 1258 other bills shall be considered for the time period set forth 1259 for that Special Order Calendar, except that any bill appearing 1260 on that Special Order Calendar may be stricken from it by a 1261 majority vote or any bill may be added to it pursuant to Rule 1262 10.12. A previously adopted Special Order Calendar shall expire 1263 upon adoption by the House of a new Special Order Calendar.

1264 (2) Any council, committee, or member may apply in writing 1265 to the Chair of the Rules & Calendar Council to place a bill on 1266 the Special Order Calendar. The Rules & Calendar Council may 1267 grant such requests by a majority vote.

1268 (3) During the first 55 days of a regular session, the
1269 Special Order Calendar shall be published in two Calendars of
1270 the House, and it may be taken up on the day of the second
1271 published Calendar. After the 55th day of a regular session, the
1272 Special Order Calendar shall be published in one Calendar of the
1273 House and may be taken up on the day the Calendar is published.

- 1274
- (b) Extended or Special Session.

1275 (1) If the Legislature extends a legislative session, all 1276 bills on the Calendar of the House at the time of expiration of

1277 the regular session shall be placed in the Rules & Calendar 1278 Council.

1279 (2) During any extended or special session, all bills upon
1280 being reported favorably by the last council of reference shall
1281 be placed in the Rules & Calendar Council.

1282 (3) During any extended or special session, the Rules &
1283 Calendar Council shall establish a Special Order Calendar and
1284 only those bills on such Special Order Calendar shall be placed
1285 on the Calendar of the House.

(4) During any extended or special session, the Special Order Calendar shall be published in one Calendar of the House and bills thereon may be taken up on the day the Calendar is published.

(c) Special Floor Procedures. The Rules & Calendar Council may recommend special floor procedures for the management of amendments and debate on a particular bill, on second and third readings, which procedures may include limitations on amendments and debate. Such procedures may not be implemented unless approved by a two-thirds vote in session.

1297 10.12-Consideration of Bills Not on Special Order
1298 A bill not included on the Special Order Calendar may be
1299 considered by the House upon a two-thirds vote.

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1301 10.13-Consent Calendar

1302 The Rules & Calendar Council may submit Consent Calendar 1303 procedures to expedite the consideration of noncontroversial 1304 legislation.

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1305	
1306	10.14-Requirements for Placement on Special Order
1307	No measure may be placed on a Special Order Calendar until it
1308	has been reported favorably by each council and committee of
1309	reference and is available for consideration on the floor.
1310	
1311	10.15-Informal Deferral of Bills
1312	Whenever the member who introduced a bill or the first-named
1313	member sponsor of a council or committee bill is absent from the
1314	Chamber when the bill has been reached in the regular order on
1315	second or third reading, consideration shall be informally
1316	deferred until such member's return, unless another member
1317	consents to offer the bill on behalf of the original member. The
1318	bill shall retain its position on the Calendar of the House
1319	during the same legislative day. The member shall have the
1320	responsibility of making the motion for its subsequent
1321	consideration.
1322	
1323	PART FOUR-Ceremonial Resolutions
1324	
1325	10.16-Ceremonial Resolutions Published in Journal
1326	Upon approval of the Chair of the Rules & Calendar Council, a
1327	ceremonial resolution may be shown as read and adopted by
1328	publication in full in the Journal. The Rules & Calendar Council
1329	shall distribute a list of such resolutions 1 day (excluding
1330	Saturdays, Sundays, and official state holidays) prior to the
1331	day of their publication, during which time any member may file
1332	an objection with the Rules & Calendar Council to any resolution
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1333	listed. Each resolution for which an objection has been filed
1334	shall be removed from the list and placed on the Calendar of the
1335	House. All resolutions without objections shall be printed on
1336	the next legislative day in the Journal and considered adopted
1337	by the House.
1338	
1339	PART FIVE-Procedural Limitations in Final Week
1340	
1341	10.17-Consideration Limits to Bills after Day 55
1342	After the 55th day of a regular session, no House bills on
1343	second reading may be taken up and considered by the House.
1344	
1345	10.18-Consideration Limits after Day 58
1346	After the 58th day of a regular session, the House may consider
1347	only:
1348	(a) Senate messages.
1349	(b) Conference reports.
1350	(c) Concurrent resolutions.
1351	
1352	RULE ELEVEN-MOTIONS
1353	
1354	11.1-Motions; How Made
1355	Every motion shall be made orally, except when requested by the
1356	Speaker to be reduced to writing.
1357	
1358	11.2-Precedence of Motions During Debate
1359	(a) When a question is under debate, the Speaker shall
1360	receive no motion except:
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1361	(1) To adjourn at a time certain.
1362	(2) To adjourn.
1363	(3) To recess to a time certain.
1364	(4) To lay on the table.
1365	(5) To reconsider.
1366	(6) For the previous question.
1367	(7) To limit debate.
1368	(8) To temporarily postpone.
1369	(9) To postpone to a time or day certain.
1370	(10) To refer to or to recommit to council or committee.
1371	(11) To amend.
1372	(12) To amend by removing the enacting or resolving
1373	clause.
1374	(b) Such motions shall have precedence in the descending
1375	order given.
1376	
1377	11.3-Questions of Order Decided without Debate
1378	The Speaker shall decide, without debate, all procedural
1379	questions of order that arise when a motion is before the House
1380	or on appeal.
1381	
1382	11.4-Division of Question
1383	If a question before the House is susceptible of separation into
1384	two or more parts, any member may call for a division of the
1385	question so that each part may be voted on separately. However,
1386	a motion to remove and insert cannot be divided.
1387	
1388	11.5-Motion to Recess to a Time Certain
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A motion to recess to a time certain shall be treated the same as a motion to adjourn, except that the motion is debatable when no business is before the House and can be amended as to the time to recess and duration of the recess. It yields only to a motion to adjourn.

1395 11.6-Motion to Lay on the Table

1396 A motion to lay on the table is not debatable and cannot be 1397 amended; however, before the motion is put, the first-named sponsor of a bill or the mover of a debatable motion shall be 1398 1399 allowed 5 minutes within which to discuss the same and may 1400 divide the time with, or waive this right in favor of, some 1401 other member. A motion to table a main question requires a 1402 majority vote. A motion to lay an amendment on the table, if 1403 adopted, does not carry with it the measure to which it adheres. 1404 A motion to lay an amendment on the table may be adopted by a majority vote. 1405

1407 11.7-Motion to Reconsider; Immediate Certification of Bills

(a) When a motion or main question has been made and
carried or lost, it shall be in order at any time as a matter of
right on the same or succeeding legislative day for a member
voting with the prevailing side, or for any member in the case
of a voice or tie vote, to move for reconsideration thereof.

(b) When a majority of members vote in the affirmative but the proposition is lost because it is one in which the concurrence of a greater number than a majority is necessary for adoption or passage, any member may move for a reconsideration.

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(c) The motion to reconsider shall require a majority vote for adoption, and such motion shall not be renewed on any proposition after once being considered by vote of the House, except by unanimous consent.

(d) Debate shall be allowed on a motion to reconsider only when the question that it is proposing to reconsider is debatable. When debate upon a motion to reconsider is in order, no member shall speak thereon more than once or for more than 5 minutes.

(e) The adoption of a motion to reconsider a vote upon any
secondary matter shall not remove the main subject under
consideration from consideration of the House.

(f) A motion to reconsider a collateral matter must be disposed of at once during the course of the consideration of the main subject to which it is related, and such motion shall be out of order after the House has passed to other business.

(g) No bill referred or recommitted to a council or committee by a vote of the House shall be brought back into the House on a motion to reconsider.

(h) The Clerk shall retain possession of all bills and
joint resolutions for the period after passage during which
reconsideration may be moved, except that local bills,
concurrent resolutions, and memorials shall be transmitted to
the Senate without delay.

(i) The adoption of a motion to waive the rules and immediately certify any bill to the Senate shall be construed as releasing the measure from the Clerk's possession for the period of reconsideration.

(j) Unless otherwise directed by the Speaker, during the last 14 days of a regular session or any extension thereof and during any special session, all measures acted on by the House shall be transmitted to the Senate without delay.

1449 1450

50 11.8-Motion for the Previous Question

(a) The previous question may be asked and ordered upon
any debatable single motion, series of motions, or amendment
pending and the effect thereof shall be to conclude all action
on the same day. If third reading is reached on another day, the
order for the previous question must be renewed on that day.

(b) The motion for the previous question shall be decided without debate. If the motion prevails, the sponsor of a bill or debatable motion and an opponent shall be allowed 3 minutes each within which to debate the pending question, and each may divide the time with, or waive this right in favor of, some other member. On second reading, the final available question is the main amendment; on third reading, it is the bill.

(c) When the motion for the previous question is adopted on a main question, the sense of the House shall be taken without delay on pending amendments and such question in the regular order.

1467 (d) The motion for the previous question may not be made1468 by the first-named sponsor or mover.

- 1469
- 1470 11.9-Motion to Limit Debate

1471 When there is debate by the House, it shall be in order for a 1472 member to move to limit debate and such motion shall be decided

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1473 without debate, except that the first-named sponsor or mover of 1474 the question under debate shall have 5 minutes within which to 1475 discuss the motion and may divide the allotted time with, or 1476 waive it in favor of, some other member. If, by majority vote, 1477 the question is decided in the affirmative, debate shall be 1478 limited to 10 minutes for each side, unless a greater time is 1479 stated in the motion, such time to be apportioned by the 1480 Speaker; however, the first-named sponsor or mover shall have an 1481 additional 5 minutes within which to close the debate and may 1482 divide the allotted time with, or waive it in favor of, some 1483 other member.

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1485 11.10-Motion to Temporarily Postpone

1486 The motion to temporarily postpone shall be decided without 1487 debate and shall cause a measure to be set aside but retained on 1488 the desk. If a main question has been temporarily postponed 1489 after having been debated or after motions have been applied and 1490 is not brought back before the House on the same legislative 1491 day, it shall be placed under the order of unfinished business 1492 on the Calendar of the House. If a main question is temporarily 1493 postponed before debate has commenced or motions have been 1494 applied, its reading shall be considered a nullity and the bill 1495 shall retain its original position on the order of business. The 1496 motion to return to consideration of a temporarily postponed 1497 main question shall be made under the proper order of business 1498 when no other matter is pending. If applied to a collateral 1499 matter, the motion to temporarily postpone shall not cause the 1500 main question to be carried with it. After having been

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1501 temporarily postponed, if a collateral matter is not brought 1502 back before the House in the course of consideration of the 1503 adhering or main question, it shall be deemed abandoned. 1504 11.11-Motion to Withdraw or Refer a Bill 1505 1506 A motion to withdraw a bill from a council or (a) 1507 committee shall require a two-thirds vote. 1508 Any member may, no later than under the order of (b) 1509 business of Motions Relating to Council and Committee References 1510 on the legislative day following reference of a bill, move for reference from one council or committee to a different council 1511 1512 or committee, which shall be decided by a majority vote. 1513 (C) A motion to refer a bill from one council or committee 1514 to another council or committee, other than as provided in 1515 subsection (b), may be made during the regular order of business 1516 and shall require a two-thirds vote. 1517 A motion to refer a bill to an additional council or (d) 1518 committee may be made during the regular order of business and 1519 shall require a two-thirds vote. 1520 (e) A motion to refer shall be debated only as to the 1521 propriety of the reference. A motion to withdraw a bill from further consideration 1522 (f) 1523 of the House shall require a two-thirds vote. 1524 The Chair or Vice Chair of the Rules & Calendar (1)1525 Council, at the request of the first-named member sponsor, may 1526 move for the withdrawal of a bill from further consideration. The first-named member sponsor of a bill may, prior to 1527 (2)1528 its introduction, withdraw the bill by letter to the Clerk. Page 55 of 99

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(3) In moving for the withdrawal of a bill from further consideration by floor motion, the introducer shall be required to identify the nature of the bill.

1533 11.12-Motion to Refer or Recommit

(a) Any bill on the Calendar of the House may be referred
or recommitted by the House to a council or committee by a
majority vote.

(b) A motion to refer or recommit a bill that is before the House may be made during the regular order of business. The motion shall be debatable only as to the propriety of that reference and shall require an affirmative majority vote.

(c) If a bill on third reading is referred or recommitted to a council or committee that subsequently reports the bill favorably with a council or committee substitute or with one or more amendments, the bill shall return to second reading.

(d) Referral or recommitment of a House bill shall automatically carry with it a Senate companion bill then on the Calendar of the House.

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1549 11.13-Dilatory Motions

1550 Dilatory or delaying motions shall not be in order as determined 1551 by the Speaker.

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1553 11.14-Withdrawal of Motion

1554 The mover of a motion may withdraw the motion at any time before 1555 it has been amended or a vote on it has commenced.

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1557	RULE TWELVE-AMENDMENTS
1558	
1559	12.1-Form
1560	Floor amendments and council and committee substitutes shall be
1561	prepared by the House Bill Drafting Service and filed with the
1562	Clerk.
1563	
1564	12.2-Filing Deadlines for Floor Amendments
1565	(a) During the first 55 days of a regular session:
1566	(1) Main floor amendments must be approved for filing with
1567	the Clerk by 2 p.m. of the first day a bill appears on the
1568	Special Order Calendar in the Calendar of the House; and
1569	(2) Amendments to main floor amendments and substitute
1570	amendments for main floor amendments must be approved for filing
1571	by 5 p.m. of the same day.
1572	(b) After the 55th day of a regular session and during any
1573	extended or special session:
1574	(1) Main floor amendments must be approved for filing with
1575	the Clerk not later than 2 hours before session is scheduled to
1576	convene on the day a bill appears on the Special Order Calendar
1577	in the Calendar of the House; and
1578	(2) Amendments to main floor amendments and substitute
1579	amendments for main floor amendments must be approved for filing
1580	not later than 1 hour after the main floor amendment deadline.
1581	(c) A late-filed floor amendment may be taken up for
1582	consideration only upon motion adopted by a two-thirds vote.
1583	(d) Notwithstanding the foregoing, subject to approval by
1584	a majority vote of the House, the Rules & Calendar Council may
	Page 57 of 99

1585 establish special amendment deadlines and procedures for 1586 appropriations bills, implementing bills, and conforming bills. 1587 1588 12.3-Presentation and Consideration 1589 (a) Amendments shall be taken up only as sponsors gain 1590 recognition from the Speaker to move their adoption, except that 1591 the chair of the council or committee (or any member thereof 1592 designated by the chair) reporting the measure under 1593 consideration shall have preference for the presentation of 1594 council or committee amendments to Senate bills. 1595 (b) An amendment to a pending main amendment may be 1596 received, but until it is disposed of no other motion to amend 1597 will be in order except a substitute amendment or an amendment 1598 to the substitute. Such amendments are to be disposed of in the 1599 following order: 1600 Amendments to the amendment are voted on before the (1)1601 substitute is taken up. Only one amendment to the amendment is 1602 in order at a time. 1603 (2)Amendments to the substitute are next voted on. 1604 (3)The substitute then is voted on. The adoption of a 1605 substitute amendment in lieu of an original amendment shall be 1606 treated and considered as an amendment to the bill itself. 1607 1608 [INSERT GRAPHIC ON AMENDMENT LEVELS] 1609 1610 The adoption of an amendment to a section shall not (C) 1611 preclude further amendment of that section. If a bill is being

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1612 considered section by section or item by item, only amendments 1613 to the section or item under consideration shall be in order.

(d) For the purpose of this rule, an amendment shall be
deemed pending only after its proposer has been recognized by
the Speaker and has moved its adoption.

1617 (e) Reviser's bills may be amended only by making1618 deletions.

1620 12.4-Second and Third Reading; Vote Required on Third Reading

1621 (a) A motion to amend is in order during the second or1622 third reading of any bill.

1623 (b) Amendments proposed on third reading shall require a 1624 two-thirds vote for adoption, except that technical amendments introduced in the name of the Rules & Calendar Council shall 1625 1626 require a majority vote for adoption. Amendments on third 1627 reading, other than technical amendments introduced in the name 1628 of the Rules & Calendar Council, must be approved for filing not 1629 later than 1 hour before session is scheduled to convene on the 1630 day the bill is reached on third reading.

1631 (c) A motion for reconsideration of an amendment on third 1632 reading requires a two-thirds vote for adoption.

1634 12.5-Amendment of Appropriations Bills, Implementing Bills, and 1635 Conforming Bills

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(a) For purposes of these rules:

1637 (1) An "appropriations bill" is the General Appropriations
1638 Act and any other bill the title text of which begins "An act
1639 making appropriations," "An act making special appropriations,"

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1640 or "An act making supplemental appropriations."

1641 (2) An "implementing bill" is a bill, effective for one 1642 fiscal year, implementing an appropriations bill.

1643 (3) A "conforming bill" is a bill designated as such by 1644 the Speaker that amends the Florida Statutes to conform to an 1645 appropriations bill.

Whether on the floor or in any council or committee, 1646 (b) 1647 whenever an amendment is offered to an appropriations bill that 1648 would either increase any state appropriation or decrease any state revenue for any fund, such amendment shall show the amount 1649 1650 of the appropriation increase or revenue decrease for a fund by 1651 line item and by section and shall decrease an appropriation 1652 from within the same appropriations allocation and sub-1653 allocation (as determined by the Speaker) or increase a revenue 1654 to the fund in an amount equivalent to or greater than the 1655 corresponding appropriation increase or revenue decrease 1656 required by the amendment.

(c) Whether on the floor or in any council or committee, an amendment offered to an implementing bill or to a conforming bill shall not increase a state appropriation to a level that is in excess of the allocations or sub-allocations determined by the Speaker for a fund.

(d) Whether on the floor or in any council or committee, any amendment offered to an implementing bill or to a conforming bill that reduces revenues supporting appropriations must raise the equivalent or greater revenue for the same fund from other sources.

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1668 12.6-Consideration of Senate Amendments 1669 After the reading of a Senate amendment to a House (a) 1670 bill, the following motions shall be in order and shall be 1671 privileged in the order named: 1672 (1)Amend the Senate amendment. Concur in the Senate amendment. 1673 (2)1674 Refuse to concur and ask the Senate to recede. (3) 1675 (4) Request the Senate to recede and, if the Senate 1676 refuses to recede, to appoint a conference committee to meet 1677 with a like committee appointed by the Speaker. 1678 If the Senate refuses to concur in a House amendment (b) 1679 to a Senate bill, the following motions shall be in order and 1680 shall be privileged in the order named: (1) That the House recede. 1681 1682 (2) That the House insist and ask for a conference 1683 committee. 1684 (3) That the House insist. 1685 The Speaker may, upon determining that a Senate (C) 1686 amendment substantially changes the bill as passed by the House, 1687 refer the Senate message, with the bill and Senate amendment or 1688 amendments, to the appropriate House council or committee for 1689 review and report to the House. The Speaker, upon such 1690 reference, shall announce the date and time for the council or 1691 committee to meet. The council or committee shall report to the 1692 House the recommendation for disposition of the Senate amendment 1693 or amendments under one of the four options presented in 1694 subsection (a). The report shall be furnished to the Clerk and

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HR 10 2008 1695 to the House, in writing, by the chair of the reporting council 1696 or committee. 1697 12.7-Motion to Amend by Removing Enacting or Resolving Clause 1698 1699 An amendment to remove the enacting clause of a bill or the 1700 resolving clause of a resolution or memorial shall, if carried, 1701 be considered equivalent to rejection of the bill, resolution, or memorial by the House. 1702 1703 1704 12.8-Germanity of House Amendments 1705 GERMANITY (a) 1706 (1)Neither the House nor any council or committee shall 1707 consider an amendment that relates to a different subject or is 1708 intended to accomplish a different purpose than that of the 1709 pending question or that, if adopted, would require a title 1710 amendment for the bill that is substantially different from the bill's original title or that would unreasonably alter the 1711 1712 nature of the bill. 1713 (2)The Speaker, or the chair in the case of an amendment 1714 offered in council or committee, shall determine the germanity 1715 of any amendment when the question is timely raised. 1716 An amendment of the second degree or a substitute (3) 1717 amendment must be germane to both the main amendment and the measure to which it adheres. 1718 1719 AMENDMENTS THAT ARE NOT GERMANE. House amendments that (b) 1720 are not germane include: A general proposition amending a specific proposition. 1721 (1)

HR 10 2008 1722 An amendment amending a statute or session law when (2)1723 the purpose of the bill is limited to repealing such law, or an 1724 amendment repealing a statute or session law when the purpose of 1725 the bill is limited to amending such law. 1726 (3) An amendment that substantially expands the scope of the bill. 1727 An amendment to a bill when legislative action on that 1728 (4) 1729 bill is by law or these rules limited to passage, concurrence, 1730 or nonconcurrence as introduced. 1731 AMENDMENTS THAT ARE GERMANE. Amendments that are (C) 1732 germane include: 1733 (1)A specific provision amending a general provision. An amendment that accomplishes the same purpose in a 1734 (2)different manner. 1735 1736 An amendment limiting the scope of the proposal. (3) 1737 An amendment providing appropriations necessary to (4) 1738 fulfill the original intent of a proposal. 1739 An amendment that changes the effective date of a (5) 1740 repeal, reduces the scope of a repeal, or adds a short-term 1741 nonstatutory transitional provision to facilitate repeal. 1742 (d) WAIVER OF RULE. Waiver of this rule shall require 1743 unanimous consent of the House. 1744 1745 12.9-Amendments Out of Order 1746 An amendment is out of order if it is the principal substance of 1747 a bill that has: 1748 (a) Received an unfavorable council or committee report, 1749 Been withdrawn from further consideration, or (b)

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1750 (c) Not been reported favorably by at least one council or 1751 committee of reference, 1752 1753 and may not be offered to a bill on the Calendar of the House 1754 and under consideration by the House. Any amendment that is 1755 substantially the same, and identical as to specific intent and 1756 purpose, as the measure residing in a council or committee of 1757 reference is covered by this rule. 1758

1759 12.10-Printing of Amendments in *Journal*

1760 All amendments taken up, unless withdrawn, shall be printed in 1761 the *Journal*, except that an amendment to an appropriations bill 1762 constituting an entirely new bill shall not be printed except 1763 upon consideration of the conference committee report.

RULE THIRTEEN-RULES

1767 13.1-Parliamentary Authorities

1768 In all cases not provided for by the Florida Constitution, the 1769 Rules of the House, or the Joint Rules of the Senate and House, 1770 the guiding, but nonbinding, authority shall be first the 1771 Rulings of the Speaker and then the latest edition of Mason's 1772 Manual of Legislative Procedure.

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1774 13.2-Standing Rules Amendment

Any standing rule may be rescinded or changed by a majority vote of the members, provided that the proposed change or changes be submitted at least 1 day in advance by the Rules & Calendar

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	HR 10 2008
1778	Council in writing to the members together with notice of the
1779	consideration thereof. Any standing rule may be suspended
1780	temporarily by a two-thirds vote of the members present, except
1781	as otherwise provided in these rules.
1782	
1783	13.3-Rules Apply for Term
1784	The standing rules adopted after the beginning of the term
1785	govern all acts of the House during the course of the term
1786	unless amended or repealed.
1787	
1788	13.4-Joint Rules
1789	The House shall be governed by joint rules approved by the House
1790	and Senate during the term. Such joint rules may not be waived
1791	except by agreement of both the House and Senate. A majority
1792	vote of the House is required for such agreement.
1793	
1794	13.5-Authority and Interpretation
1795	These rules are adopted pursuant to the specific authority
1796	granted and the inherent powers vested in the House of
1797	Representatives by the Florida Constitution. These rules are
1798	intended to facilitate the orderly, practical, and efficient
1799	completion of legislative work undertaken by the House. These
1800	rules shall govern procedures in the House notwithstanding any
1801	inconsistent parliamentary tradition and notwithstanding any
1802	joint rule or any statute enacted by a prior Legislature.
1803	Adoption of these rules constitutes the determination of the
1804	House that they do not violate any express regulation or
1805	limitation contained in the Florida Constitution. These rules
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1806	may not be construed to limit any of the powers, rights,
1807	privileges, or immunities vested in or granted to the House by
1808	the Florida Constitution or other organic law.
1809	
1810	13.6-Majority Action
1811	Unless otherwise indicated by these rules, all action by the
1812	House or its councils or committees shall be by majority vote of
1813	those members present and voting. When the body is equally
1814	divided, the question is defeated.
1815	
1816	13.7-Extraordinary Action
1817	Unless otherwise required by these rules or the Florida
1818	Constitution, all extraordinary votes shall be by vote of those
1819	members present and voting.
1820	
1821	13.8-"Days" Defined
1822	Wherever used in these rules, a "legislative day" means a day
1823	when the House convenes and a quorum is present. All other
1824	references to a "day" mean a calendar day.
1825	
1826	RULE FOURTEEN-MISCELLANEOUS PROVISIONS
1827	
1828	PART ONE-Public Records
1829	
1830	14.1-Legislative Records
1831	There shall be available for public inspection, whether
1832	maintained in Tallahassee or in a district office, the papers
1833	and records developed and received in connection with official

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1839

1834 legislative business, except as provided in s. 11.0431, Florida 1835 Statutes, or other provision of law. Any person who is denied 1836 access to a legislative record and who believes that he or she 1837 is wrongfully being denied such access may appeal to the Speaker 1838 the decision to deny access.

1840 14.2-Legislative Records; Maintenance, Control, Destruction,1841 Disposal, and Disposition

Records that are required to be created by these rules 1842 (a) or that are of vital, permanent, or archival value shall be 1843 1844 maintained in a safe location that is easily accessible for 1845 convenient use. No such record need be maintained if the 1846 substance of the record is published or retained in another form 1847 or location. Whenever necessary, but no more often than annually 1848 or less often than biennially, records required to be maintained 1849 may be archived.

(b) Other records that are no longer needed for any purpose and that do not have sufficient administrative, legal, or fiscal significance to warrant their retention shall be disposed of systematically.

(c) (1) The administrative assistant for each existing council or committee shall ensure compliance with this rule for all records created or received by the council or committee or for a former council or committee whose jurisdiction has been assigned to the council or committee.

1859 (2) The Speaker, the Speaker pro tempore, the Minority
1860 Leader, the Majority Leader, and the Sergeant at Arms shall
1861 ensure compliance with this rule for all records created or

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1862 received by their respective offices and their predecessors in 1863 office.

1864 (3) Each member shall ensure compliance with this rule for
1865 all records created or received by the member or the member's
1866 district office.

1867 (4) The director of an ancillary House office shall ensure 1868 compliance with this rule for all records created or received by 1869 the director's office.

1870 (5) The Clerk shall ensure compliance with this rule for
1871 all other records created or received by the House of
1872 Representatives.

(d) If a council, committee, or office is not continued in existence, the records of such council, committee, or office shall be forwarded to the council, committee, or office assuming the jurisdiction or responsibility of the former council, committee, or office, if any. Otherwise, such records shall be forwarded to the Clerk.

(e) The Clerk shall establish a schedule of reasonable and
appropriate fees for copies of legislative records and
documents.

1882
1883 PART TWO-Distribution of Documents; Display of Signs
1884
1885 14.3-Distribution of Documents
1886 Documents required by these rules to be printed or published may
1887 be produced and distributed on paper or in electronic form.
1888
1889 14.4-Display of Signs, Placards, and the Like

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1890 Signs, placards, or other objects of similar nature shall be 1891 permitted in the rooms, lobby, galleries, or Chamber of the 1892 House only upon approval of the Chair of the Rules & Calendar 1893 Council.

PART THREE-House Seal

1897 14.5-House Seal

(a) REQUIREMENT. There shall be an official seal of the
House of Representatives. The seal shall be used only by or on
behalf of a member or officer of the House in conjunction with
his or her official duties or when specifically authorized in
writing by the Chair of the Rules & Calendar Council.

(b) CONFIGURATION. The seal shall be a circle having in the center thereof a view of the sun's rays over a highland in the distance, a sabal palmetto palm tree, a steamboat on the water, and a Native American female scattering flowers in the foreground, encircled by the words "House of Representatives."

1908 (c) USE. Unless a written exception is otherwise granted1909 by the Chair of the Rules & Calendar Council:

(1) Material carrying the official seal shall be used only
by a member, officer, or employee of the House or other persons
employed or retained by the House.

(2) The use, printing, publication, or manufacture of the seal, or items or materials bearing the seal or a facsimile of the seal, shall be limited to official business of the House or official legislative business.

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	HR 10 2008
1917	(d) CUSTODIAN. The Clerk shall be the custodian of the
1918	official seal.
1919	
1920	RULE FIFTEEN-ETHICS AND CONDUCT OF MEMBERS
1921	
1922	15.1-Legislative Ethics and Official Conduct
1923	Legislative office is a trust to be performed with integrity in
1924	the public interest. A member is respectful of the confidence
1925	placed in the member by the other members and by the people. By
1926	personal example and by admonition to colleagues whose behavior
1927	may threaten the honor of the lawmaking body, the member shall
1928	watchfully guard the responsibility of office and the
1929	responsibilities and duties placed on the member by the House.
1930	To this end, each member shall be accountable to the House for
1931	violations of this rule or any provision of the House Code of
1932	Conduct contained in Rules 15.1-15.7.
1933	
1934	15.2-The Integrity of the House
1935	A member shall respect and comply with the law and shall perform
1936	at all times in a manner that promotes public confidence in the
1937	integrity and independence of the House and of the Legislature.
1938	Each member shall perform at all times in a manner that promotes
1939	a professional environment in the House, which shall be free
1940	from unlawful employment discrimination.
1941	
1942	15.3-Improper Influence; Solicitation of Campaign Contributions

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(a) A member may not accept anything that reasonably may
be construed to improperly influence the member's official act,
decision, or vote.

A member may neither solicit nor accept any campaign 1946 (b) 1947 contribution during the 60-day regular legislative session or any extended or special session on the member's own behalf, on 1948 behalf of a political party, on behalf of any organization with 1949 1950 respect to which the member's solicitation is regulated under s. 1951 106.0701, Florida Statutes, or on behalf of a candidate for the 1952 House of Representatives; however, a member may contribute to 1953 the member's own campaign.

- 1955 15.4-Ethics; Conflicting Employment
- 1956 A member shall:

1957 (a) Scrupulously comply with the requirements of all laws1958 related to the ethics of public officers.

(b) Not allow personal employment to impair the member'sindependence of judgment in the exercise of official duties.

(c) Not directly or indirectly receive or agree to receive any compensation for any services rendered or to be rendered either by the member or any other person when such activity is in substantial conflict with the duties of a member of the House.

1966

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1967 15.5-Use of Official Position

1968 A member may not corruptly use or attempt to use the member's 1969 official position in a manner contrary to the trust or authority 1970 placed in the member, either by the public or by other members,

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1973

1971 for the purpose of securing a special privilege, benefit, or 1972 exemption for the member or for others.

15.6-Use of Information Obtained by Reason of Official Position 1974 1975 A member may engage in business and professional activity in 1976 competition with others but may not use or provide to others, 1977 for the member's personal gain or benefit or for the personal 1978 gain or benefit of any other person or business entity, any information that has been obtained by reason of the member's 1979 1980 official capacity as a member and that is unavailable to members 1981 of the public as a matter of law.

1983 15.7-Representation of Another Before a State Agency 1984 A member may not personally represent another person or entity 1985 for compensation before any state agency other than a judicial 1986 tribunal. For the purposes of this rule, "state agency" means 1987 any entity of the legislative or executive branch of state 1988 government over which the Legislature exercises plenary 1989 budgetary and statutory control.

1990

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1991 15.8-Advisory Opinions

(a) A member, when in doubt about the applicability and interpretation of these rules with respect to legislative ethics and member conduct, may convey the facts of the situation to the House general counsel for an advisory opinion. The general counsel shall issue the opinion within 10 days after receiving the request. The advisory opinion may be relied upon by the member requesting the opinion. Upon request of any member, the

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1999 council or committee designated by the Speaker to have 2000 responsibility for the ethical conduct of members may revise an 2001 advisory opinion rendered by the House general counsel through 2002 an advisory opinion issued to the member who requested the 2003 opinion.

(b) An advisory opinion rendered by the House general counsel or the council or committee shall be numbered, dated, and published. Advisory opinions from the House general counsel or the council or committee may not identify the member seeking the opinion unless such member so requests.

2010 15.9-Penalties for Violations

2011 Separately from any prosecutions or penalties otherwise provided 2012 by law, any member determined to have violated the requirements 2013 of these rules relating to ethics or member conduct shall be 2014 fined, censured, reprimanded, placed on probation, or expelled 2015 or have such other lesser penalty imposed as may be appropriate. 2016 Such determination and disciplinary action shall be taken by a 2017 two-thirds vote of the House, except that expulsions shall require two-thirds vote of the membership, upon recommendation 2018 2019 of the Select Committee on Standards of Official Conduct 2020 designated under Rule 16.2.

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2009

2022 15.10-Felony Indictment or Information of a Member

(a) If an indictment or information for a felony of any jurisdiction is filed against a member of the House, the member indicted or informed against may request the Speaker to excuse

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2026 the member, without pay, from all privileges of membership of 2027 the House pending final adjudication.

(b) If the indictment or information is either *nolle prossed* or dismissed, or if the member is found not guilty of the felonies charged, or lesser included felonies, then the member shall be paid all back pay and other benefits retroactive to the date the member was excused.

2034 15.11-Felony Guilty Plea of a Member

A member who enters a plea of guilty or *nolo contendere* to a felony of any jurisdiction may, at the discretion of the Speaker, be suspended immediately, without a hearing and without pay, from all privileges of membership of the House through the remainder of that member's term.

2041 15.12-Felony Conviction of a Member

(a) A member convicted of a felony of any jurisdiction may, at the discretion of the Speaker, be suspended immediately, without a hearing and without pay, from all privileges of membership of the House pending appellate action or the end of the member's term, whichever occurs first.

(b) A member suspended under the provisions of this rule may, within 10 days after such suspension, file a written request for a hearing, setting forth specific reasons contesting the member's suspension. Upon receipt of a written request for a hearing, the Speaker shall appoint a select committee, which shall commence a hearing on the member's suspension within 30 days and issue a report to the House within 10 days after the

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2054 conclusion of the hearing. The report of the select committee 2055 shall be final unless the member, within 10 days after the 2056 issuance of the report, requests in writing that the Speaker 2057 convene the full House to consider the report of the select 2058 committee. Upon receipt of a request for such consideration, the 2059 Speaker shall timely convene the House for such purpose.

2060 (C) If the final appellate decision is to sustain the 2061 conviction, then the member's suspension shall continue to the 2062 end of the member's term. If the final appellate decision is to 2063 vacate the conviction and there is a rehearing, the member shall 2064 be subject to Rule 15.10. If the final appellate decision is to 2065 vacate the conviction and no felony charges remain against the 2066 member, the member shall be entitled to restitution of back pay 2067 and other benefits retroactive to the date of suspension.

RULE SIXTEEN-PROCEDURES FOR LEGAL PROCEEDINGS

PART ONE-Committees Conducting Legal Proceedings

2073 16.1-Procedures for Committees Conducting Legal Proceedings

(a) Issuance of Subpoena

(1) In order to carry out its duties, each standing or select committee, whenever required, may issue subpoenas with the approval of the Speaker and other necessary process to compel the attendance of witnesses before such committee or the taking of a deposition pursuant to these rules. Pursuant to Rule 7.1(b) and for purposes of Rule 16, the term "committee" includes any council. The chair of the committee shall issue

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2082 such process on behalf of the committee. The chair or any other 2083 member of such committee may administer all oaths and 2084 affirmations in the manner prescribed by law to witnesses who 2085 shall appear before such committee for the purpose of testifying 2086 in any matter about which such committee may require evidence.

(2) Each standing or select committee, whenever required, may also compel by subpoena *duces tecum* with the approval of the Speaker the production of any books, letters, or other documentary evidence it may need to examine in reference to any matter before it. The chair of the standing or select committee shall issue process on behalf of the standing or select committee.

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(b) Contempt Proceedings

(1) The House may punish, by fine or imprisonment, any person who is not a member and who is guilty of disorderly or contemptuous conduct in its presence or of a refusal to obey its lawful summons.

2099 (2) A person shall be deemed in contempt if the person:
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a. Fails or refuses to appear in compliance with a

2101 subpoena or, having appeared, fails or refuses to testify under
2102 oath or affirmation;

2103 b. Fails or refuses to answer any relevant question or 2104 fails or refuses to furnish any relevant book, paper, or other 2105 document subpoenaed on behalf of such committee; or

2106 c. Commits any other act or offense against such committee 2107 that, if committed against the Legislature or either house 2108 thereof, would constitute contempt.

(3) A standing or select committee may, by majority vote of all of its members, apply to the House for contempt citation. The application shall be considered as though the alleged contempt had been committed in or against the House itself. If such committee is meeting during the interim, its application shall be made to the circuit court pursuant to subsection (f).

(4) A person guilty of contempt under this rule shall be fined not more than \$500 or imprisoned not more than 90 days or both, or shall be subject to such other punishment as the House may, in the exercise of its inherent powers, impose prior to and in lieu of the imposition of the aforementioned penalty.

(5) The sheriffs in the several counties shall make such service and execute all process or orders when required by standing or select committees. Sheriffs shall be paid as provided for in s. 30.231, Florida Statutes.

(c) False Swearing. Whoever willfully affirms or swears falsely in regard to any material matter or thing before any standing or select committee is guilty of perjury in an official proceeding, which is a felony of the third degree and shall be punished as provided in s. 775.082, s. 775.083, or s. 775.084, Florida Statutes.

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(d) Rights of Witnesses

(1) All witnesses summoned before any standing or select committee shall receive reimbursement for travel expenses and per diem at the rates provided in s. 112.061, Florida Statutes. However, the fact that such reimbursement is not tendered at the time the subpoena is served shall not excuse the witness from appearing as directed therein.

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2137 Service of a subpoena requiring the attendance of a (2) person at a meeting of a standing or select committee shall be 2138 2139 made in the manner provided by law for the service of subpoenas in civil action at least 7 days prior to the date of the meeting 2140 2141 unless a shorter period of time is authorized by majority vote of all the members of such committee. If a shorter period of 2142 2143 time is authorized, the persons subpoenaed shall be given 2144 reasonable notice of the meeting, consistent with the particular 2145 circumstances involved.

(3) Any person who is served with a subpoena to attend a meeting of any standing or select committee also shall be served with a general statement informing the person of the subject matter of such committee's investigation or inquiry and a notice that the person may be accompanied at the meeting by private counsel.

2152 (4) Upon the request of any party and the approval of a 2153 majority of the standing or select committee, the chair shall 2154 instruct all witnesses to leave the meeting room and retire to a 2155 designated place. The witness shall be instructed by the chair not to discuss the testimony of the witness or the testimony of 2156 2157 any other person with anyone until the meeting has been 2158 adjourned and the witness has been discharged by the chair. The 2159 witness shall be further instructed that if any person discusses 2160 or attempts to discuss the matter under investigation with the 2161 witness after receiving such instructions, the witness shall 2162 bring such matter to the attention of such committee. No member 2163 of such committee or representative thereof may discuss any 2164 matter or matters pertinent to the subject matter under

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2165 investigation with any witness to be called before such 2166 committee from the time that these instructions are given until 2167 the meeting has been adjourned and the witness has been 2168 discharged by the chair. Any person violating this rule shall be 2169 in contempt of the Legislature.

Any standing or select committee taking sworn 2170 (5)testimony from witnesses as provided herein shall cause a record 2171 2172 to be made of all proceedings in which testimony or other evidence is demanded or adduced, which record shall include 2173 2174 rulings of the chair, questions of such committee and its staff, 2175 the testimony or responses of witnesses, sworn written 2176 statements submitted to the committee, and such other matters as the committee or its chair may direct. 2177

(6) A witness at a meeting, upon advance request and at the witness's own expense, shall be furnished a certified transcript of the witness's testimony at the meeting.

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(e) Right of Other Persons to be Heard

2182 Any person whose name is mentioned or who is otherwise (1)2183 identified during a meeting being conducted for the purpose of 2184 taking sworn testimony from witnesses of any standing or select 2185 committee and who, in the opinion of such committee, may be 2186 adversely affected thereby, may, upon the request of the person 2187 or upon the request of any member of such committee, appear 2188 personally before such committee and testify on the person's own 2189 behalf, or, with such committee's consent, file a sworn written 2190 statement of facts or other documentary evidence for 2191 incorporation into the record of the meeting. Any such witness, 2192 however, shall, prior to filing such statement, consent to

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2193 answer questions from such committee regarding the contents of 2194 the statement.

2195 Upon the consent of a majority of the members present, (2)2196 a quorum having been established, any standing or select 2197 committee may permit any other person to appear and testify at a 2198 meeting or submit a sworn written statement of facts or other 2199 documentary evidence for incorporation into the record. No 2200 request to appear, appearance, or submission shall limit in any 2201 way the committee's power of subpoena. Any such witness, 2202 however, shall, prior to filing such statement, consent to 2203 answer questions from any standing or select committee regarding 2204 the contents of the statement.

2205 (f) Enforcement of Subpoena Out of Session. If any witness 2206 fails to respond to the lawful subpoena of any standing or 2207 select committee at a time when the Legislature is not in 2208 session or, having responded, fails to answer all lawful 2209 inquiries or to turn over evidence that has been subpoenaed, 2210 such committee may file a complaint before any circuit court of 2211 the state setting up such failure on the part of the witness. On 2212 the filing of such complaint, the court shall take jurisdiction 2213 of the witness and the subject matter of the complaint and shall 2214 direct the witness to respond to all lawful questions and to 2215 produce all documentary evidence in the possession of the 2216 witness that is lawfully demanded. The failure of any witness to 2217 comply with such order of the court shall constitute a direct 2218 and criminal contempt of court, and the court shall punish such 2219 witness accordingly.

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2221 PART TWO-Complaints against Members and 2222 Officers of the House, Lobbyists, and Other Persons 2223 2224 16.2-Complaints against Members and Officers of the House, 2225 Lobbyists, and Other Persons; Procedure The following rules govern proceedings on all complaints under 2226 2227 the jurisdiction of the House. Such complaints include those 2228 alleqing improper conduct of a member or officer that may 2229 reflect upon the House, violations of law or of the House Code 2230 of Conduct by a member or officer, violations of administrative 2231 regulations of the House relating to the conduct of individuals 2232 in the performance of their duties as members or officers, or 2233 violations of the Rules of the House, Joint Rule One, s. 11.045, 2234 s. 112.3148, or s. 112.3149, Florida Statutes, or any other applicable standard of conduct by any lobbyist or person other 2235 2236 than a member of the House. 2237 (a) Form and Content of a Complaint 2238 A complaint shall be in writing and under oath, (1)2239 setting forth in simple, concise statements the following: 2240 a. The name and legal address of the party filing the 2241 complaint (complainant). 2242 The name and position or title of the member or officer b. 2243 of the House or other person (respondent) alleged to have 2244 committed a violation under the jurisdiction of the House. 2245 The nature of the alleged violation, based upon the с. personal knowledge of the complainant, including, if possible, 2246 2247 the specific section of the House Code of Conduct, Joint Rule

2248 One, or law, rule, regulation, or other standard of conduct 2249 alleged to have been violated.

2250

d. The facts alleged to have given rise to the violation.

(2) The complainant shall attach to the complaint all documents in the possession of the complainant that are relevant to and support the allegations of the complaint.

(3) A complaint may be withdrawn by the complainant at anytime.

(b) Filing and Initial Processing of Complaints. All complaints shall be initially filed with the Speaker who shall then promptly forward the complaint to the Chair of the Rules & Calendar Council. The Chair of the Rules & Calendar Council shall initially review all complaints.

(1) Upon receipt of a complaint, the Rules & CalendarCouncil shall note the date of receipt.

(2) If the complaint is against the Chair of the Rules & Calendar Council, the chair shall return the complaint to the Speaker. If the complaint alleges a violation by an employee of the House, the chair shall return the complaint to the Speaker for disposition as provided in Rule 4.3.

2268 (3)The chair shall, within 5 days (excluding Saturdays, 2269 Sundays, and official state holidays), notify the member, 2270 lobbyist, or other person against whom the complaint has been filed and provide such member, lobbyist, or other person with a 2271 2272 copy of the complaint. For purposes of these rules, a complaint 2273 against a lobbying firm shall be treated as a complaint against 2274 each lobbyist who is a partner, owner, officer, or employee of 2275 the lobbying firm. For purposes of Rule 16, the term "person"

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2276 includes any principal regardless of the organizational form of 2277 the principal.

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(4) The chair shall, within 20 days:

2279 Examine each complaint for jurisdiction and compliance a. 2280 with subsection (a). If the chair determines that a complaint 2281 does not comply with such rule, the complaint shall be returned 2282 to the complainant with a general statement that the complaint 2283 is not in compliance with such rule and with a copy of the rule. 2284 A complainant may resubmit a complaint, provided such complaint 2285 is resubmitted prior to the expiration of the time limitation set forth in subsection (1); 2286

2287 b. Dismiss the complaint and notify the complainant and 2288 the respondent of such action if the chair determines that the 2289 verified complaint does not allege facts sufficient to 2290 constitute a violation under the jurisdiction of the House;

2291 c. Attempt to correct or prevent the alleged violation by 2292 informal means if the chair determines that a violation is 2293 inadvertent, technical, or otherwise *de minimis*; or

d. Transmit a copy of the complaint to the Speaker and, in writing, request the appointment of a Probable Cause Panel or Special Investigator regarding the complaint, if the chair determines that such a complaint does allege facts sufficient to constitute a violation under the jurisdiction of the House and that the complaint is not *de minimis*. A copy of the letter shall be provided to the complainant and the respondent.

(c) Appointment of Probable Cause Panel or SpecialInvestigator

2303 Creation. When the Speaker receives a copy of a (1)2304 complaint and a request for appointment made pursuant to 2305 subsection (b), and whenever the Speaker receives audit 2306 information indicating a possible violation of s. 11.045, 2307 Florida Statutes, other than a late-filed report by a lobbying 2308 firm (which shall be treated as the respondent for purposes of 2309 this rule), the Speaker shall, within 20 days, either appoint a 2310 Probable Cause Panel (panel) consisting of an odd number of 2311 members or appoint a Special Investigator. If the Speaker appoints a panel, the Speaker shall also designate one member of 2312 2313 the panel as its chair. The Speaker may appoint up to two 2314 additional persons who are not members of the House to serve as 2315 nonvoting, public members of a panel.

(2) Powers and Duties. The panel or the SpecialInvestigator shall have the following powers and duties:

a. Investigate complaints and possible violations
resulting from audits, and promptly make appropriate findings of
fact regarding allegations of improper conduct sufficient to
establish probable cause of the violations complained of.

b. Based upon an investigation by the panel or Special
Investigator, make and report findings of probable cause to the
Speaker and to the House as they relate to the underlying
complaint.

c. Recommend to the Rules & Calendar Council such additional rules or regulations as the panel or the Special Investigator shall determine are necessary or desirable to ensure proper standards of conduct by members and officers of the House in the performance of their duties or by lobbyists or

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2331 others regulated by s. 11.045, s. 112.3148, or s. 112.3149, 2332 Florida Statutes.

2333

d. Adopt rules of procedure as appropriate.

(3) Quorum. A quorum of a panel, when appointed, shall consist of a majority of the members of the panel. All action by a panel shall require the concurrence of a majority of the full panel.

(4) Term. A panel or Special Investigator, as appropriate, shall serve until the complaint that occasioned the appointment of the panel or the Special Investigator has been dismissed or until a finding of probable cause has been transmitted to the Speaker.

(d) Preliminary Investigation and Probable Cause Findingby Probable Cause Panel or Special Investigator

2345

(1) Preliminary Investigation

a. The panel or the Special Investigator shall provide the respondent an opportunity to present to the panel, Special Investigator, or staff of the panel, orally or in writing, a statement responding to the allegations set forth in the complaint.

b. The panel, Special Investigator, or staff of the panel
may interview witnesses and examine documents and other
evidentiary matters.

c. The panel or Special Investigator may order the testimony of witnesses to be taken under oath, in which event the oath may be administered by the chair or any other member of the panel, by the Special Investigator, or by any person authorized by law to administer oaths.

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d. The panel or Special Investigator may require, by subpoena issued pursuant to these rules or otherwise, the attendance and testimony of witnesses and the production of such books, records, correspondence, memoranda, papers, documents, and other items as it deems necessary to the conduct of the inquiry.

2365 2366 (2) Probable Cause Finding

66 a. Findings

1. The panel, by a recorded vote of a majority of the full panel, or the Special Investigator, as appropriate, shall determine whether there is probable cause to conclude that a violation within the jurisdiction of the panel or the Special Investigator has occurred.

2372 2. If the panel or Special Investigator, as appropriate,
2373 finds that probable cause does not exist, the panel or Special
2374 Investigator shall dismiss the complaint and notify the
2375 complainant and the respondent of its determination.

2376 If the panel or Special Investigator, as appropriate, 3. 2377 determines that probable cause exists to believe that a violation occurred but that the violation, if proven, is de 2378 2379 minimis or is not sufficiently serious to justify expulsion, 2380 censure, reprimand, or the imposition of a penalty pursuant to 2381 Rule 16.4, the panel or Special Investigator may recommend an 2382 appropriate lesser penalty or may resolve the complaint 2383 informally. If the respondent agrees, a summary of the panel's 2384 or Special Investigator's conclusions, as appropriate, shall be 2385 published in the Journal and the penalty agreed upon shall be 2386 imposed. If the panel or Special Investigator is unable to

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2387 satisfactorily settle the complaint, the complaint shall be 2388 subject to a full evidentiary hearing before the Select 2389 Committee on Standards of Official Conduct.

2390 If the panel or Special Investigator determines that 4. 2391 probable cause exists to believe that a violation occurred and 2392 that, if proven, would be sufficiently serious to justify 2393 expulsion, censure, reprimand, or the imposition of a penalty 2394 pursuant to Rule 16.4, the panel or Special Investigator shall 2395 transmit to the Speaker a Statement of Alleged Violation. The 2396 statement shall be divided into counts, and each count shall be 2397 related to a separate violation and shall contain a plain and 2398 concise statement of the alleged facts of such violation, 2399 including a reference to the provision of the House Code of 2400 Conduct, Joint Rule One, or law, rule, regulation, or other 2401 standard of conduct alleged to have been violated. A copy of the 2402 statement shall be furnished to each respondent.

2403 b. Collateral Proceedings. If the complaint against a 2404 member or officer of the House has been the subject of action 2405 before any other body, the panel or Special Investigator may 2406 forward the complaint directly to a hearing pursuant to 2407 subsection (e).

2408

(e) Select Committee on Standards of Official Conduct

(1) Select Committee on Standards of Official Conduct. The
Speaker shall appoint a Select Committee on Standards of
Official Conduct (select committee) within 20 days after receipt
by the Speaker of a Statement of Alleged Violation or findings
by the Commission on Ethics regarding a member of the House. The
select committee shall hold hearings regarding the statement,

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2415 hold hearings to determine whether a violation has occurred, 2416 and, if appropriate, make a recommendation for disciplinary 2417 action or other punishment to the full House.

2418 Referee. The select committee may, in its discretion (2) 2419 and with the approval of the Speaker, employ a referee to 2420 preside over the proceedings, to hear testimony, and to make 2421 findings of fact and recommendations to the select committee 2422 concerning the disposition of complaints. A hearing before a referee shall follow the rules of procedure and evidence 2423 2424 applicable to a hearing before the select committee. A referee 2425 shall prepare a proposed recommended order and file it, together 2426 with the record of the hearing, with the select committee. 2427 Copies of the proposed recommended order shall be served on all 2428 parties. The proposed recommended order shall contain the time 2429 and place of the hearing, appearances entered at the hearing, 2430 issues, and proposed findings of fact and conclusions of law. 2431 The respondent and the independent counsel (or the committee's 2432 legal advisor) may file written exceptions with the select 2433 committee in response to a referee's recommended order. Exceptions shall be filed within 20 days after service of the 2434 2435 recommended order unless such time is extended by the referee or the chair of the select committee. 2436

(3) Independent Counsel. The Select Committee on Standards of Official Conduct is authorized to retain and compensate counsel not regularly employed by the House, as authorized by the Speaker.

2441 (4) Consent Decree. At any point during which the select 2442 committee has jurisdiction over the complaint, the respondent

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and the select committee may agree to a consent decree. The consent decree shall state findings of fact and shall be published in the *Journal*. The consent decree shall contain such penalty as may be appropriate. If the House accepts the consent decree, the complaint pursuant to these proceedings shall be resolved. If the House does not accept the consent decree, the proceedings before the select committee shall resume.

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(f) Adjudicatory Hearing by Select Committee

(1) Hearing. A hearing regarding a violation charged in a Statement of Alleged Violation or, in the case of a member, a hearing regarding a complaint and findings by the Commission on Ethics, shall be held promptly to receive evidence upon which to base findings of fact and recommendations, if any, to the House respecting such violation.

a. Chair. The chair of the select committee or other
member presiding at a hearing shall rule upon any question of
admissibility of testimony or evidence presented to the select
committee. Rulings shall be final unless reversed or modified by
a majority vote of the members of the select committee. If the
select committee appoints a referee, the referee shall make all
evidentiary rulings.

b. Prosecutor. With respect to complaints against members, the select committee shall serve as prosecutor for hearings and staff of the select committee shall serve as legal advisor. For all hearings involving a lobbyist or others regulated by s. 11.045, s. 112.3148, or s. 112.3149, Florida Statutes, the staff of the select committee shall serve as prosecutor. In any case,

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2470 the select committee may retain independent counsel to serve as 2471 prosecutor.

c. Respondent's Rights. A respondent shall have the right to be represented by legal counsel, to call witnesses, to introduce exhibits, and to cross-examine opposing witnesses. A respondent or respondent's counsel shall be permitted to take the deposition of the complainant in accordance with subparagraph (2)b.

d. Complainant's Rights. The complainant is not a party to any part of the complaint process or these proceedings. The complainant has no standing to challenge these rules or procedures and has no right to appeal. The complainant may submit a list of witnesses or questions for the select committee's consideration to assist in its preparation for the hearing.

(2) Rules of Procedure and Evidence. The select committee may adopt formal and informal rules of procedure as appropriate to its needs. The select committee may consider any reliable evidence as it sees fit. The following minimum rules of procedure and evidence shall apply:

2490 Evidence. Irrelevant, immaterial, or unduly repetitious a. 2491 evidence shall be excluded, but all other evidence of a type 2492 commonly relied upon by reasonably prudent persons in the 2493 conduct of their affairs shall be admissible, regardless of 2494 whether such evidence would be admissible in a trial in the 2495 courts of Florida. However, hearsay evidence may not be used unless it would be admissible under the Florida Rules of 2496 2497 Evidence and shall not be sufficient in itself to support a

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2498 factual finding unless it would be admissible over objection in 2499 civil actions.

2500 b. Discovery. Discovery may be permitted upon motion, 2501 which shall state the reason therefor. Discovery shall be in 2502 accordance with the *Florida Rules of Civil Procedure* but may be 2503 limited in time, scope, and method by the chair or the referee.

c. Testimony. The select committee shall order the testimony of witnesses to be taken under oath. The oath may be administered by the chair or a member of the select committee, by any referee, or by any person authorized by law to administer oaths.

2509 d. Subpoenas. The select committee may require, by 2510 subpoena issued pursuant to these rules or otherwise, the 2511 attendance and testimony of witnesses and the production of such 2512 books, records, correspondence, memoranda, papers, documents, 2513 and other items as it deems necessary to the conduct of the 2514 inquiry.

e. Order of Hearing. The order of the full hearing beforethe select committee or the referee shall be as follows:

2517 1. The chair or the referee shall open the hearing by
2518 stating the select committee's authority to conduct the hearing,
2519 the purpose of the hearing, and its scope.

2520 2. Testimony from witnesses and other evidence pertinent 2521 to the subject of the hearing shall be received in the following 2522 order, whenever possible: witnesses and other evidence offered 2523 by the independent counsel, witnesses and other evidence offered 2524 by the respondent, and rebuttal witnesses. The select committee 2525 may call witnesses at any time during the proceedings.

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2526 Witnesses at the hearing shall be examined first by the 3. 2527 independent counsel or by the staff of the select committee, as 2528 the case may be. The respondent or the respondent's counsel may 2529 then cross-examine the witnesses. The members of the select 2530 committee may then question the witnesses. Redirect and recross 2531 may be permitted at the chair's or the referee's discretion. 2532 With respect to witnesses offered by the respondent, a witness 2533 shall be examined first by the respondent or the respondent's 2534 counsel and then may be cross-examined by the independent 2535 counsel or by the staff of the select committee, as the case may 2536 be. Members of the select committee may then question the 2537 witness. Redirect and recross may be permitted at the chair's or 2538 the referee's discretion. Participation by the select committee 2539 at the hearing stage is at the sole discretion of the select 2540 committee and is not mandatory.

(3) Burden of Proof. At the hearing, the burden of proof rests on the appointed independent counsel or the staff of the select committee, as the case may be, to establish the facts alleged by clear and convincing evidence with respect to each count.

2546 (4)Committee Deliberations. As soon as practicable, the 2547 select committee shall consider each count contained in a 2548 Statement of Alleged Violation, in a complaint and findings, or 2549 in a proposed recommended order, as the case may be. A count 2550 shall not be proven unless at least a majority of the members of 2551 the select committee vote for a motion that the count has been 2552 proved. A count that is not proved shall be considered as 2553 dismissed by the select committee.

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(5) Dismissal of Complaint. If the select committee finds that the respondent has not violated any of the provisions under jurisdiction of the House, it shall order the action dismissed and shall notify the respondent and the complainant of such action. The select committee shall, in writing, state its findings of fact regarding the dismissal.

2560 Report to the House. If the select committee finds (6) 2561 that the respondent has violated any of the provisions under the 2562 jurisdiction of the House, it shall, in writing, state its 2563 findings of fact and submit a report to the House. A copy of the 2564 report shall be sent to the respondent and the complainant and 2565 shall be published in the Journal. With respect to any violation 2566 that the select committee has voted as proved, the select 2567 committee may recommend to the House that the respondent be 2568 penalized as authorized by the Rules of the House.

2569 Confidentiality. Any material provided to the House in (q) 2570 response to a complaint filed under this rule that is 2571 confidential under applicable law shall remain confidential and 2572 shall not be disclosed except as authorized by applicable law. 2573 Except as otherwise provided in this subsection, a complaint and 2574 the records relating to a complaint shall be available for 2575 public inspection upon the dismissal of a complaint by the Chair 2576 of the Rules & Calendar Council, a determination as to probable 2577 cause or informal resolution of a complaint by a Special 2578 Investigator or Probable Cause Panel, or the receipt by the 2579 Speaker of a request in writing from the respondent that the 2580 complaint and other records relating to the complaint be made 2581 public records.

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2582 Attorney's Fees. With respect to complaints filed (h) 2583 against a member, when a panel or a Special Investigator finds 2584 that probable cause does not exist or the select committee finds 2585 that the respondent has not violated any of the provisions of 2586 the House Code of Conduct, Joint Rule One, or a law, rule, 2587 regulation, or other standard of conduct, the panel, the Special 2588 Investigator, or the select committee may recommend to the 2589 Speaker that the reasonable attorney's fees and costs incurred 2590 by the respondent be paid by the House. Payment of such 2591 reasonable fees and costs shall be subject to the approval of 2592 the Speaker.

(i) Conflict. If a complaint is filed against the Chair of the Rules & Calendar Council, the initial review of the complaint shall be managed by the Speaker or, if designated by the Speaker, the Speaker pro tempore. If a complaint is filed against the Speaker, the duties of the Speaker pursuant to this rule shall be transferred to the Speaker pro tempore.

(j)

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j) Collateral Actions

(1) Criminal Actions. Any criminal complaints relating tomembers shall be governed by these rules.

2602 (2)Commissions or Quasi-Judicial Agencies with Concurrent 2603 Jurisdiction. If a complaint against a member or an officer of 2604 the House is filed with a commission or quasi-judicial agency 2605 with concurrent jurisdiction, the Chair of the Rules & Calendar 2606 Council, a Probable Cause Panel or a Special Investigator, and 2607 the select committee shall have the discretion to refrain from processing a similar complaint until such commission or quasi-2608 2609 judicial agency has completed its review of the matter. If such

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a complaint is filed initially with the Speaker and subsequently filed with a commission or quasi-judicial agency with concurrent jurisdiction, the Chair of the Rules & Calendar Council, the panel, the Special Investigator, and the select committee shall have the discretion to suspend their proceedings until all such commissions and agencies have completed their review of the matter.

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(k) Ex Parte Communications

(1) A Special Investigator or a member of a panel or select committee shall not initiate or consider any *ex parte* communication relative to the merits of a pending complaint proceeding by:

2622 a. Any person engaged in prosecution or advocacy in2623 connection with the matter; or

2624 b. A party to the proceeding or any person who, directly 2625 or indirectly, would have a substantial interest in the action 2626 of a panel, Special Investigator, or select committee, or 2627 authorized representatives or counsel thereof.

2628 (2)Except when acting in an official capacity as a 2629 Special Investigator, a member of a panel or a select committee 2630 shall not comment upon or discuss with any other person the 2631 matters that occasioned the appointment of the Special 2632 Investigator, panel, or select committee during the pendency of 2633 proceedings held pursuant to this rule. This subsection shall 2634 not apply to communications initiated or considered by the 2635 Special Investigator or the chair of the panel or select 2636 committee relating to a settlement or to a consent decree.

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(1) Time Limitations

2638 (1) A complaint must be filed with the Speaker within 22639 years after the alleged violation.

(2) A violation of the House Code of Conduct is committed when every element necessary to establish a violation of the rule has occurred, and time starts to run on the day after the violation occurred.

2644 The applicable period of limitation is tolled on the (3) 2645 day a sworn complaint against the member or officer is filed 2646 with the Speaker. If it can be concluded from the face of the 2647 complaint that the applicable period of limitation has run, the allegations shall not be considered a complaint for the purpose 2648 2649 of requiring action by the Chair of the Rules & Calendar 2650 Council. The complaint and all material related thereto shall 2651 remain confidential.

PART THREE-Ethics and Conduct of Lobbyists

2655 16.3-Lobbyists; Requests for Advisory Opinions

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Obligations of a Lobbyist

A lobbyist shall supply facts, information, and 2657 (1)2658 opinions of principals to legislators from the point of view 2659 that the lobbyist openly declares. A lobbyist shall not offer or 2660 propose anything that may reasonably be construed to improperly influence the official act, decision, or vote of a legislator, 2661 nor shall a lobbyist attempt to improperly influence the 2662 2663 selection of officers or employees of the House. A lobbyist, by personal example and admonition to colleagues, shall maintain 2664 2665 the honor of the legislative process by the integrity of the

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2666 lobbyist's relationship with legislators as well as with the 2667 principals whom the lobbyist represents.

(2) A lobbyist shall not knowingly and willfully falsify,
conceal, or cover up, by any trick, scheme, or device, a
material fact; make any false, fictitious, or fraudulent
statement or representation; or make or use any writing or
document knowing the same to contain any false, fictitious, or
fraudulent statements or entry.

2674 (3) During a regular session, or any extended or special2675 session, a lobbyist may not contribute to a member's campaign.

2676 (4) A lobbyist may not make any expenditure prohibited by2677 s. 11.045(4)(a), Florida Statutes.

2678 (5) No registered lobbyist shall be permitted upon the2679 floor of the House while it is in session.

2680 Advisory Opinions; Compilation Thereof. A lobbyist, (b) 2681 when in doubt about the applicability and interpretation of 2682 subsection (a) in a particular context, or any person when in doubt about the applicability and interpretation of s. 11.045, 2683 2684 s. 112.3148, or s. 112.3149, Florida Statutes, as such statute or statutes may apply to that person, may request an advisory 2685 2686 opinion under this subsection. Such request shall be in writing, 2687 addressed to the Speaker, and shall contain the relevant facts. 2688 The Speaker shall either refer the issue to the House general 2689 counsel for review and drafting of an advisory opinion of the 2690 Speaker or refer the issue to a committee designated by the 2691 Speaker to have responsibility for the ethical conduct of 2692 lobbyists, and the person requesting the advisory opinion may 2693 appear in person before such committee. The Speaker or this

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2694 committee shall render advisory opinions to the person who seeks 2695 advice as to whether the facts as described in the request and 2696 any supplemental communication would constitute a violation of 2697 such rule or statute by that person. Such opinion, until amended 2698 or revoked, shall be binding upon the House in any proceeding 2699 upon a subsequent complaint concerning the person who sought the 2700 opinion and acted on it in good faith, unless material facts 2701 were omitted or misstated in the request for the advisory 2702 opinion. Upon request of the person who requested the advisory 2703 opinion or any member, the committee designated by the Speaker 2704 to have responsibility for the ethical conduct of lobbyists may 2705 revise any advisory opinion issued by the Speaker or may revise 2706 any advisory opinion issued by the general counsel of the Office of Legislative Services under Joint Rule 1.8. The House general 2707 counsel or this committee shall make sufficient deletions to 2708 2709 prevent disclosing the identity of persons in the decisions or 2710 opinions. All advisory opinions of the Speaker or this committee 2711 shall be numbered, dated, and published in an annual publication 2712 of the House. The Clerk shall keep a compilation of all advisory 2713 opinions.

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2715 16.4-Penalties for Violations

2716 Separately from any prosecutions or penalties otherwise provided 2717 by law, any person determined to have violated the foregoing 2718 requirements of these rules, any provision in Joint Rule One, or 2719 any law, rule, regulation, or other standard of conduct by a 2720 person subject to the provisions of Rule 16.2 or Rule 16.3 may 2721 be reprimanded, censured, prohibited from lobbying for all or

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2722 any part of the legislative biennium during which the 2723 recommended order is proposed, or have such other penalty 2724 imposed as may be appropriate. Such determination shall be made 2725 by a majority of the House, upon recommendation of the Select 2726 Committee on Standards of Official Conduct designated under Rule 2727 16.2. Any prohibition or other limitation imposed by the House 2728 may be continued for up to a total of 2 years by a determination 2729 made by a majority of the House at or following the Organization 2730 Session following the biennium during which such prohibition or 2731 other limitation was imposed.