

# **Committee on State Affairs**

Wednesday, March 19, 2008

Morris Hall 8:15 AM – 9:30 AM

**Committee Action** 

#### **Committee on State Affairs**

3/19/2008 8:15:00AM

Location: Morris Hall (17 HOB)

#### Attendance:

	Present	Absent	Excused
Andy Gardiner (Chair)	×		
Frank Attkisson (Chair)	X		
Dorothy Bendross-Mindingali	X		
Chris Dorworth	X		
Hugh Gibson III	X		
Ed Hooper	X		
Charles McBurney	X		
Robert Schenck			X
Ron Schultz	X		
Kelly Skidmore	×		
Geraldine Thompson	X		
Totals:	10	0	1

Print Date: 3/19/2008 11:41 am Leagis ® Page 1 of 9

#### **Committee on State Affairs**

3/19/2008 8:15:00AM

Location: Morris Hall (17 HOB)

HB 127: Property Appraisers

Print Date: 3/19/2008 11:41 am

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Dorothy Bendross-Mindingall	X				
Chris Dorworth	X				
Hugh Gibson III	X				
Ed Hooper	X				
Charles McBurney	X				
Robert Schenck			X		
Ron Schultz	X				
Kelly Skidmore	X				
Geraldine Thompson	X				
Frank Attkisson (Chair)	X				
Andy Gardiner (Chair)	X				

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#### **Committee on State Affairs**

3/19/2008 8:15:00AM

Location: Morris Hall (17 HOB)

HB 639 : Pub. Rec./Judicial Officials

Yea	Nay	No Vote	Absentee Yea	Absentee Nay
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		Х		
· X				
		х		
X				
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#### **Committee on State Affairs**

3/19/2008 8:15:00AM

Location: Morris Hall (17 HOB)

**HB 683**: Public Construction Works

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Dorothy Bendross-Mindingall	X				
Chris Dorworth	X				
Hugh Gibson III	X				
Ed Hooper	X				
Charles McBurney	X				
Robert Schenck			X		
Ron Schultz	X				
Kelly Skidmore	X				
Geraldine Thompson	X				
Frank Attkisson (Chair)	X				
Andy Gardiner (Chair)	X				
	Total Yeas: 10	Total Nays:	0		

#### **Appearances:**

Public Bidding/Construction Contracting
C. Scott Dudley, Sr. Leg. Advocate (Lobbyist) - Information Only
Florida League of Cities
301 South Bronough Street
Tallahassee, Florida 32303
Phone: 850.222.9684

Public Bidding/Construction Contracting
Eric Poole, Gov. Liaison (Lobbyist) - Information Only
Florida Association of Counties
100 Monroe
Tallahassee, Florida

Phone: 850.922.4300

Public Bidding/Construction Contracting John Johnston (Lobbyist) - Proponent Florida Airport Council 315 South Calhoun Street Tallahassee, Florida 32301

Phone: 850.222.0875

Print Date: 3/19/2008 11:41 am

#### **Committee on State Affairs**

3/19/2008 8:15:00AM

Location: Morris Hali (17 HOB)

**HB 715**: Local Government Revenue Sources

X Temporarily Deferred

#### **Appearances:**

Local Government Revenue Sources
Hazelle Rogers, City Commissioner - Opponent
City of Lauderdale Lakes, Broward League & FL League
4300 NW 36th Street
Lauderdale Lakes, Florida 33311
Phone: 954.535.2730

Local Government Revenue Sources
Rebecca O'Hara, Leg. Director (Lobbyist) - Opponent
Florida League of Cities
P.O. Box 1757
Tallahassee, Florida 32302

Local Government Revenue Sources
David Hart. VP Government Relations (Lobbyist) - Proponent
Florida Home Builders Association
201 E. Park Avenue
Tallahassee, Florida 32301
Phone: 850.224.4316

Local Government Revenue Sources
Trey Price, Public Policy Rep. (Lobbyist) - Proponent
Florida Association of Realtors
200 South Monroe Street
Tallahassee, Florida 32301
Phone: 850.224.1400

Print Date: 3/19/2008 11:41 am

#### **Committee on State Affairs**

3/19/2008 8:15:00AM

Location: Morris Hall (17 HOB)

**HB 909 : Value Adjustment Boards** 

	Total Yeas: 6				
Andy Gardiner (Chair)	X		<del>,</del>		
Frank Attkisson (Chair)			X		
Geraldine Thompson	X				
Kelly Skidmore	X				
Ron Schultz		X			
Robert Schenck			X		
Charles McBurney	X				
Ed Hooper			X		
Hugh Gibson III	X				
Chris Dorworth			X		
Dorothy Bendross-Mindingall	X				
	Yea	Nay	No Vote	Absentee Yea	Absentee Nay

#### **Committee on State Affairs**

3/19/2008 8:15:00AM

Location: Morris Hall (17 HOB)

HB 1467: Access to Confidential Records of Children

X Temporarily Deferred

#### **Committee on State Affairs**

3/19/2008 8:15:00AM

Location: Morris Hall (17 HOB)

Workshop

Public meeting exemption for discussions regarding litigation strategies

X Not Discussed

#### **Committee on State Affairs**

3/19/2008 8:15:00AM

Location: Morris Hall (17 HOB)

**Summary:** 

**Committee on State Affairs** 

Wednesday March 19, 2008 08:15 am

HB 127	Favorable With Amendments	Yeas: 10 Nays: 0

HB 715 Temporarily Deferred

HB 909 Favorable With Amendments Yeas: 6 Nays: 1

HB 1467 Temporarily Deferred

Public meeting exemption for discussions regarding litigation strategies Not Discussed

		Bill No. <b>HB 127</b>
	COUNCIL/COMMITTEE A	CTION
/	ADOPTED	(Y/N)
	ADOPTED AS AMENDED	(Y/N)
	ADOPTED W/O OBJECTION	(Y/N)
	FAILED TO ADOPT	(Y/N)
	WITHDRAWN	(Y/N)
	OTHER	
	North Association (Association	
1	Council/Committee hearin	g bill: Committee on State Affairs
2	Representative(s) Hooper	offered the following:
3		
4	Amendment	
5	Remove line 21 and	insert:
6	other than the county in	which the property is located. In no
7	event may a property app	raiser appraise lands owned individually
8	or jointly by the proper	ty appraiser. The
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Page 1 of 1

Bill No. HB 639

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing bill: Committee on State Affairs Representative(s) Flores offered the following:

#### Amendment (with title amendment)

Remove everything after the enacting clause and insert: Section 1. Paragraph (d) of subsection (4) of section 119.071, Florida Statutes, is amended to read:

119.071 General exemptions from inspection or copying of public records.--

- (4) AGENCY PERSONNEL INFORMATION. --
- (d)1.a. The home addresses, telephone numbers, social security numbers, and photographs of active or former law enforcement personnel, including correctional and correctional probation officers, personnel of the Department of Children and Family Services whose duties include the investigation of abuse, neglect, exploitation, fraud, theft, or other criminal activities, personnel of the Department of Health whose duties are to support the investigation of child abuse or neglect, and personnel of the Department of Revenue or local governments whose responsibilities include revenue collection and enforcement or child support enforcement; the home addresses, telephone numbers, social security numbers, photographs, and

#### Amendment No. 1

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places of employment of the spouses and children of such personnel; and the names and locations of schools and day care facilities attended by the children of such personnel are exempt from s. 119.07(1). The home addresses, telephone numbers, and photographs of firefighters certified in compliance with s. 633.35; the home addresses, telephone numbers, photographs, and places of employment of the spouses and children of such firefighters; and the names and locations of schools and day care facilities attended by the children of such firefighters are exempt from s. 119.07(1). The home addresses and telephone numbers of justices of the Supreme Court, district court of appeal judges, circuit court judges, and county court judges; the home addresses, telephone numbers, and places of employment of the spouses and children of justices and judges; and the names and locations of schools and day care facilities attended by the children of justices and judges are exempt from s. 119.07(1). The home addresses, telephone numbers, social security numbers, and photographs of current or former state attorneys, assistant state attorneys, statewide prosecutors, or assistant statewide prosecutors; the home addresses, telephone numbers, social security numbers, photographs, and places of employment of the spouses and children of current or former state attorneys, assistant state attorneys, statewide prosecutors, or assistant statewide prosecutors; and the names and locations of schools and day care facilities attended by the children of current or former state attorneys, assistant state attorneys, statewide prosecutors, or assistant statewide prosecutors are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.

b. The home addresses and telephone numbers of general magistrates, special magistrates, and child support enforcement

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83 34 places of employment of the spouses and children of general magistrates, special magistrates, and child support enforcement hearing officers; and the names and locations of schools and day care facilities attended by the children of general magistrates, special magistrates, and child support enforcement hearing officers are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution if the general magistrate, special magistrate, or child support hearing officer provides a written statement that the general magistrate, special magistrate, or child support hearing officer has made reasonable efforts to protect such information from being accessible through other means available to the public. This sub-subparagraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2013, unless reviewed and saved from repeal through reenactment by the Legislature.

- 2. The home addresses, telephone numbers, and photographs of current or former human resource, labor relations, or employee relations directors, assistant directors, managers, or assistant managers of any local government agency or water management district whose duties include hiring and firing employees, labor contract negotiation, administration, or other personnel-related duties; the names, home addresses, telephone numbers, and places of employment of the spouses and children of such personnel; and the names and locations of schools and day care facilities attended by the children of such personnel are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.
- The home addresses, telephone numbers, social security 3. numbers, and photographs of current or former United States

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attorneys and assistant United States attorneys; the home addresses, telephone numbers, social security numbers, photographs, and places of employment of the spouses and children of current or former United States attorneys and assistant United States attorneys; and the names and locations of schools and day care facilities attended by the children of current or former United States attorneys and assistant United States attorneys are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. This subparagraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2009, unless reviewed and saved from repeal through reenactment by the Legislature.

- The home addresses, telephone numbers, social security numbers, and photographs of current or former judges of United States Courts of Appeal, United States district judges, and United States magistrate judges; the home addresses, telephone numbers, social security numbers, photographs, and places of employment of the spouses and children of current or former judges of United States Courts of Appeal, United States district judges, and United States magistrate judges; and the names and locations of schools and day care facilities attended by the children of current or former judges of United States Courts of Appeal, United States district judges, and United States magistrate judges are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. This subparagraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2009, unless reviewed and saved from repeal through reenactment by the Legislature.
- 5. The home addresses, telephone numbers, and photographs of current or former code enforcement officers; the names, home

addresses, telephone numbers, and places of employment of the spouses and children of such personnel; and the names and locations of schools and day care facilities attended by the children of such personnel are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.

- 6. The home addresses, telephone numbers, places of employment, and photographs of current or former guardians ad litem, as defined in s. 39.820, and the names, home addresses, telephone numbers, and places of employment of the spouses and children of such persons, are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution, if the guardian ad litem provides a written statement that the guardian ad litem has made reasonable efforts to protect such information from being accessible through other means available to the public. This subparagraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2010, unless reviewed and saved from repeal through reenactment by the Legislature.
- 7. The home addresses, telephone numbers, and photographs of current or former juvenile probation officers, juvenile probation supervisors, detention superintendents, assistant detention superintendents, senior juvenile detention officers, juvenile detention officer supervisors, juvenile detention officers, house parents I and II, house parent supervisors, group treatment leaders, group treatment leader supervisors, rehabilitation therapists, and social services counselors of the Department of Juvenile Justice; the names, home addresses, telephone numbers, and places of employment of spouses and children of such personnel; and the names and locations of schools and day care facilities attended by the children of such personnel are exempt from s. 119.07(1) and s. 24(a), Art. I of

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the State Constitution. This subparagraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2011, unless reviewed and saved from repeal through reenactment by the Legislature.

8. An agency that is the custodian of the personal information specified in subparagraph 1., subparagraph 2., subparagraph 3., subparagraph 4., subparagraph 5., subparagraph 6., or subparagraph 7. and that is not the employer of the officer, employee, justice, judge, or other person specified in subparagraph 1., subparagraph 2., subparagraph 3., subparagraph 4., subparagraph 5., subparagraph 6., or subparagraph 7. shall maintain the exempt status of the personal information only if the officer, employee, justice, judge, other person, or employing agency of the designated employee submits a written request for maintenance of the exemption to the custodial agency.

Section 2. The Legislature finds that it is a public necessity that the home addresses and telephone numbers of general magistrates, special magistrates, and child support enforcement hearing officers be made exempt from public records requirements. The Legislature also finds that it is a public necessity that the home addresses, telephone numbers, and places of employment of the spouses and children of general magistrates, special magistrates, and child support enforcement hearing officers be made exempt from public records requirements. The Legislature also finds that it is a public necessity that the names and locations of schools and day care facilities attended by the children of general magistrates, special magistrates, and child support enforcement hearing officers be made exempt from public records requirements. The Legislature finds that these exemptions shall be subject to the

Amendment No. 1

general magistrate, special magistrate, or child support hearing officer providing a written statement that the general magistrate, special magistrate, or child support enforcement hearing officer has made reasonable efforts to protect such information from being accessible through other means available to the public. Release of such identification and location information might place such officials and their family members in danger of physical and emotional harm from disgruntled criminal defendants or litigants. Therefore, the harm that might result from the release of the information outweighs any public benefit that could be derived from disclosure of the information.

Section 3. This act shall take effect July 1, 2008.

#### TITLE AMENDMENT

Remove the entire title and insert:

An act relating to public records; amending s. 119.071, F.S.; creating exemptions from public records requirements for the home addresses and telephone numbers of general magistrates, special magistrates, and child support enforcement hearing officers, the home addresses, telephone numbers, and places of employment of the spouses and children of general magistrates, special magistrates, and child support enforcement hearing officers, and the names and locations of schools and day care facilities attended by the children of general magistrates, special magistrates, and child support enforcement hearing officers; requiring reasonable efforts by the magistrates and hearing officers to prevent access through other means; providing for legislative review and repeal of the exemptions;

#### Amendment No. 1

208	providing	a statement	of	public	necessity;	providing	an
209	effective	date.					

Amendment No. (for drafter's use only)

Bill No. 0683

COUNCIL/COMMITTEE	ACTION		
ADOPTED	<u>(Y/N)</u>		
ADOPTED AS AMENDED	(Y/N)		
ADOPTED W/O OBJECTION	(Y/N)		
FAILED TO ADOPT	(Y/N)		
WITHDRAWN	(Y/N)	,	
OTHER			
		·····	 

Council/Committee hearing bill: Committee on State Affairs Representative Weatherford offered the following:

#### Amendment (with title amendment)

Remove everything after the enacting clause and insert: Section 1. Subsection (1) of section 255.20, Florida Statutes, is amended to read:

255.20 Local bids and contracts for public construction works; specification of state-produced lumber.--

(1) A county, municipality, special district as defined in chapter 189, or other political subdivision of the state seeking to construct, ex improve, repair, or perform maintenance on a public building, structure, or other public construction works must competitively award to an appropriately licensed contractor each project that is estimated in accordance with generally accepted cost-accounting principles to have total construction project costs of more than \$200,000. For electrical work, local government must competitively award to an appropriately licensed contractor each project that is estimated in accordance with generally accepted cost-accounting principles to have a cost of more than \$50,000. As used in this section, the term "competitively award" means to award contracts based on the

# HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. (for drafter's use only)

submission of sealed bids, proposals submitted in response to a request for proposal, proposals submitted in response to a request for qualifications, or proposals submitted for competitive negotiation. This subsection expressly allows contracts for construction management services, design/build contracts, continuation contracts based on unit prices, and any other contract arrangement with a private sector contractor permitted by any applicable municipal or county ordinance, by district resolution, or by state law. For purposes of this section, construction costs include the cost of all labor, except inmate labor, and include the cost of equipment and materials to be used in the construction of the project. Subject to the provisions of subsection (3), the county, municipality, special district, or other political subdivision may establish, by municipal or county ordinance or special district resolution, procedures for conducting the bidding process.

(a) Notwithstanding any other law to the contrary, a county, municipality, special district as defined in chapter 189, or other political subdivision of the state seeking to construct or improve bridges, roads, streets, highways, or railroads, and services incidental thereto, at costs in excess of \$250,000 may require that persons interested in performing work under contract first be certified or qualified to perform such work. Any contractor may be considered ineligible to bid by the governmental entity if the contractor is behind on completing an approved progress schedule for the governmental entity by 10 percent or more at the time of advertisement of the work. Any contractor prequalified and considered eligible by the Department of Transportation to bid to perform the type of work described under the contract shall be presumed to be qualified to perform the work described. The governmental entity may

- (b) With respect to contractors not prequalified with the Department of Transportation, the governmental entity shall publish prequalification criteria and procedures prior to advertisement or notice of solicitation. Such publications shall include notice of a public hearing for comment on such criteria and procedures prior to adoption. The procedures shall provide for an appeal process within the authority for objections to the prequalification process with de novo review based on the record below to the circuit court within 30 days.
  - (c) The provisions of this subsection do not apply:
- 1. When the project is undertaken to replace, reconstruct, or repair an existing <u>public building</u>, <u>structure</u>, or <u>other public construction works facility</u> damaged or destroyed by a sudden unexpected turn of events, such as an act of God, riot, fire, flood, accident, or other urgent circumstances, and such damage or destruction creates:
  - a. An immediate danger to the public health or safety;
- b. Other loss to public or private property which requires emergency government action; or
  - c. An interruption of an essential governmental service.
- 2. When, after notice by publication in accordance with the applicable ordinance or resolution, the governmental entity does not receive any responsive bids or proposals responses.
- 3. To construction, remodeling, repair, or improvement to a public electric or gas utility system when such work on the public utility system is performed by personnel of the system.
- 4. To construction, remodeling, repair, or improvement by a utility commission whose major contracts are to construct and operate a public electric utility system.

- 5. When the project is undertaken as repair or maintenance of an existing public facility.
- 5.6. When the project is undertaken exclusively as part of a public educational program.
- 6.7. When the funding source of the project will be diminished or lost because the time required to competitively award the project after the funds become available exceeds the time within which the funding source must be spent, so long as the governmental entity undertaking the project did not materially contribute to a delay in funding or competitively awarding the project.
- 7.8. When the local government has competitively awarded a project to a private sector contractor and the contractor has abandoned the project before completion or the local government has terminated the contract.
- 8.9. When the local government, after receiving competitive bids or proposals, decides to perform the project using its own services, employees, and equipment in compliance with the procedure in this subparagraph. If the local government receives bids or proposals that are otherwise responsive but are all at least 10 percent greater than the local government's estimated cost of the project, then the governing board of the local government, after public notice, must conduct conducts a public meeting under s. 286.011 and decide finds by a majority vote of the governing board that it is in the public's best interest to perform the project using its own services, employees, and equipment. The public notice must be published at least 14 days prior to the date of the public meeting at which the governing board takes final action to apply this subparagraph. The notice must identify the project, the estimated cost of the project, and specify that the purpose for

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subject to challenge under subsection (4):

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the public meeting is to consider whether it is in the public's

best interest to perform the project using the local

government's own services, employees, and equipment. A local

government's determination In deciding whether it is in the

public's best interest for local government to perform a project

using its own services, employees, and equipment must be

supported by the following factual findings, which shall be

- a. The local government's estimated cost of the project, as that project was specified in the bid documents, reasonably represented the fair market cost of performing the project using private sector contractors; and
- b. The local government can perform the project using its own services, employees, and equipment at a cost equal to or less than its estimated cost of the project, using generally accepted accounting principles that fully account for all employee compensation and benefits, equipment, and material costs and any other associated costs and expenses, the governing board may consider the cost of the project, whether the project requires an increase in the number of government employees, an increase in capital expenditures for public facilities, equipment or other capital assets, the impact on local economic development, the impact on small and minority business owners, the impact on state and local tax revenues, whether the private sector contractors provide health insurance and other benefits equivalent to those provided by the local government, and any other factor relevant to what is in the public's best interest.
- 9.10. When the governing board of the local government determines upon consideration of specific substantive criteria and administrative procedures that it is in the best interest of the local government to award the project to an appropriately

licensed private sector contractor according to procedures established by and expressly set forth in a charter, ordinance, or resolution of the local government adopted prior to July 1, 1994. The criteria and procedures must be set out in the charter, ordinance, or resolution and must be applied uniformly by the local government to avoid award of any project in an arbitrary or capricious manner. This exception shall apply when all of the following occur:

- a. When the governing board of the local government, after public notice, conducts a public meeting under s. 286.011 and finds by a two-thirds vote of the governing board that it is in the public's best interest to award the project according to the criteria and procedures established by charter, ordinance, or resolution. The public notice must be published at least 14 days prior to the date of the public meeting at which the governing board takes final action to apply this subparagraph. The notice must identify the project, the estimated cost of the project, and specify that the purpose for the public meeting is to consider whether it is in the public's best interest to award the project using the criteria and procedures permitted by the preexisting ordinance.
- b. In the event the project is to be awarded by any method other than a competitive selection process, the governing board must find evidence that:
- (I) There is one appropriately licensed contractor who is uniquely qualified to undertake the project because that contractor is currently under contract to perform work that is affiliated with the project; or
- (II) The time to competitively award the project will jeopardize the funding for the project, or will materially

increase the cost of the project or will create an undue hardship on the public health, safety, or welfare.

- c. In the event the project is to be awarded by any method other than a competitive selection process, the published notice must clearly specify the ordinance or resolution by which the private sector contractor will be selected and the criteria to be considered.
- d. In the event the project is to be awarded by a method other than a competitive selection process, the architect or engineer of record has provided a written recommendation that the project be awarded to the private sector contractor without competitive selection; and the consideration by, and the justification of, the government body are documented, in writing, in the project file and are presented to the governing board prior to the approval required in this paragraph.
  - 10.11. To projects subject to chapter 336.
- (d)1. If the project is to be awarded based on price, the contract must be awarded to the lowest qualified and responsive bidder in accordance with the applicable county or municipal ordinance or district resolution and in accordance with the applicable contract documents. The county, municipality, or special district may reserve the right to reject all bids and to rebid the project or elect not to proceed with the project. This subsection is not intended to restrict the rights of any local government to reject the low bid of a nonqualified or nonresponsive bidder and to award the contract to any other qualified and responsive bidder in accordance with the standards and procedures of any applicable county or municipal ordinance or any resolution of a special district.
- 2. If the project uses a request for proposal or a request for qualifications, the request must be publicly advertised and

the contract must be awarded in accordance with the applicable local ordinances.

- 3. If the project is subject to competitive negotiations, the contract must be awarded in accordance with s. 287.055.
- (e) If a construction project greater than \$200,000, or \$50,000 for electrical work, is started after October 1, 1999, and is to be performed by a local government using its own employees in a county or municipality that issues registered contractor licenses and the project would require a licensed contractor under chapter 489 if performed by a private sector contractor, the local government must use a person appropriately registered or certified under chapter 489 to supervise the work.
- (f) If a construction project greater than \$200,000, or \$50,000 for electrical work, is started after October 1, 1999, and is to be performed by a local government using its own employees in a county that does not issue registered contractor licenses and the project would require a licensed contractor under chapter 489 if performed by a private sector contractor, the local government must use a person appropriately registered or certified under chapter 489 or a person appropriately licensed under chapter 471 to supervise the work.
- (g) Projects performed by a local government using its own services and employees must be inspected in the same manner as inspections required for work performed by private sector contractors.
- (h) A construction project provided for in this subsection may not be divided into more than one project for the purpose of evading this subsection.
- (i) This subsection does not preempt the requirements of any small-business or disadvantaged-business enterprise program or any local-preference ordinance.

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- (j) Notwithstanding any other law to the contrary, any provision contained in any public construction contract with a county, municipality, special district as defined in chapter 189, or other political subdivision of the state which purports to limit, waive, release, or extinguish the rights of a contractor to recover costs or damages for delay in performing such contract, either on its behalf or on behalf of its subcontractors, if and to the extent the delay is caused by acts or omissions of the county, municipality, special district, or political subdivision, its agents or employees, or other entities with which it is in privity and due to causes within its control, shall be void and unenforceable as against public policy. The decisions of a county, municipality, special district, or other political subdivision concerning additional compensation or time to which a contractor is entitled in connection with any public construction contract shall be subject to de novo review in a state court of appropriate jurisdiction. This paragraph shall not be construed to void any provision in such construction contract that provides for reasonable liquidated damages in case of a delay to the completion of the project for which the contractor is responsible or that provides for reasonable liquidated damages to fairly compensate the contractor for its indirect costs and overhead expenses associated with a delay.
- (k) A local government owning or operating a public airport, as defined in s. 330.27, is not required to comply with this section when performing repairs or maintenance on the airport's buildings, structures, or public construction works using the local government's own services, employees, and equipment, regardless of the total construction cost. A public construction contract with such a local government for any

Amendment	No.	(for	drafter'	s	use	on Iv
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- 270 construction, improvement, repair, or maintenance work performed
  271 on a public airport is not subject to paragraph (j).
  - Section 2. Section 336.41, Florida Statutes, is amended to read:
  - 336.41 Counties <u>and municipalities</u>; employing labor and providing road equipment; accounting; when competitive bidding required.—
  - (1) The commissioners may employ labor and provide equipment as may be necessary, except as provided in subsection (3), for constructing and opening of new roads or bridges and repair and maintenance of any existing roads and bridges.
  - (1)(2) It shall be the duty of all persons to whom the governing body of a county or municipality delivers

    commissioners deliver equipment and construction materials

    supplies for road and bridge purposes to make a strict

    accounting of the same to the governing body commissioners.
  - (2) (a) (3) The governing body of a county or municipality shall competitively award to a private sector contractor all construction, and reconstruction, or repair of roads and bridges, including resurfacing, full scale mineral seal coating, and major bridge and bridge system repairs. To be performed utilizing the proceeds of the 80-percent portion of the surplus of the constitutional gas tax shall be let to contract to the lowest responsible bidder by competitive bid
  - (b) Notwithstanding paragraph (a), the county or municipality may use its own forces, except for:
  - 1.(a) Construction and maintenance in emergency situations. 7 and
  - 2.(b) In addition to emergency work, Construction, and reconstruction, or repair of roads and bridges, including resurfacing, full scale mineral seal coating, and major bridge

and bridge system repairs, provided: , having a total cumulative

annual value not to exceed 5 percent of its 80-percent portion

of the constitutional gas tax or \$400,000, whichever is greater,

and

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- a. No single project shall exceed \$250,000 in value exclusive of materials purchased in accordance with subsubparagraph c.
- b. No single project or combination of adjacent projects shall exceed 1 mile in length.
- c. All materials for these projects must be purchased or furnished from a commercial source with the exception of government-owned local material pits for sand, shell, gravel, and rock existing prior to January 1, 2008.
- 3.(e) Construction of sidewalks, curbing, accessibility ramps, or appurtenances incidental to roads and bridges if each project is estimated in accordance with generally accepted cost-accounting principles to have total construction project costs of less than \$400,000 or as adjusted by the percentage change in the Construction Cost Index from January 1, 2008,

for which the county may utilize its own forces.

- (c) However, if, after proper advertising, no bids are received by a county or municipality for a specific project, the county or municipality may use its own forces to construct the project, notwithstanding the limitation of this subsection.
- (d) As used in this section, the term "competitively award" means to award a contract based on the submission of sealed bids, proposals submitted in response to a request for qualifications, or proposals submitted for competitive negotiations. This subsection expressly allows contracts for construction management services, design-build contracts,

- continuation contracts based on unit prices, and any other
  contract arrangement with a private sector contractor permitted
  by any applicable municipal or county ordinance, by district
  resolution, or by state law.
  - (e) For purposes for this section, the value of a project includes the cost of all labor, except inmate labor, labor burden, and equipment, including ownership, fuel, and maintenance costs to be used in the construction and reconstruction of the project.
  - <u>(f)</u> Nothing in this section shall prevent the county <u>or</u> municipality from performing routine maintenance as authorized by law <u>and defined in s. 334.03, including the grading and</u> shaping of dirt roads.
  - (g) Notwithstanding any law to the contrary, a county, municipality, or special district shall not own or operate an asphalt plant or a portable or stationary concrete batch plant with an independent mixer.
  - (3)-(4)-(a) For contracts in excess of \$250,000, any county or municipality may require that persons interested in performing work under the contract first be certified or qualified to do the work. Any contractor prequalified and considered eligible to bid by the department to perform the type of work described under the contract shall be presumed to be qualified to perform the work so described. Any contractor may be considered ineligible to bid by the county or municipality if the contractor is behind an approved progress schedule by 10 percent or more on another project for that county or municipality at the time of the advertisement of the work. The county or municipality may provide an appeal process to overcome such consideration with de novo review based on the record below to the circuit court.

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- (b) The county or municipality, as appropriate, shall publish prequalification criteria and procedures prior to advertisement or notice of solicitation. Such publications shall include notice of a public hearing for comment on such criteria and procedures prior to adoption. The procedures shall provide for an appeal process within the county or municipality for objections to the prequalification process with de novo review based on the record below to the circuit court.
- (c) The county or municipality, as appropriate, shall also publish for comment, prior to adoption, the selection criteria and procedures to be used by the county or municipality if such procedures would allow selection of other than the lowest responsible bidder. The selection criteria shall include an appeal process within the county or municipality with de novo review based on the record below to the circuit court.
- Section 3. Subsection (1) of section 336.44, Florida Statutes, is amended, and subsection (6) is added to that section, to read:
- 336.44 Counties; contracts for construction of roads; procedure; contractor's bond.--
- (1) The commissioners shall let the work on roads out on contract, in accordance with s. 336.41(2)(3).
- (6) Notwithstanding any other law to the contrary, any provision contained in any public construction contract with a county, municipality, special district as defined in chapter 189, or other political subdivision of the state that purports to limit, waive, release, or extinguish the rights of a contractor to recover costs or damages for delay in performing such contract, either on its behalf or on behalf of its subcontractors, if and to the extent the delay is caused by acts or omissions of the county, municipality, special district, or

Amendment No. (for drafter's use only)

entities with which it is in privity and due to causes within its control, shall be void and unenforceable as against public policy. The decisions of a county, municipality, special district, or other political subdivision concerning additional compensation or time to which a contractor is entitled in connection with any public construction contract shall be subject to de novo review in a state court of appropriate jurisdiction. This subsection shall not be construed to void any provision in such construction contract that provides for reasonable liquidated damages in case of a delay to the completion of the project for which the contractor is responsible or that provides for reasonable liquidated damages to fairly compensate the contractor for its indirect costs and overhead expenses associated with a delay.

Section 4. This act shall take effect July 1, 2008.

#### TITLE AMENDMENT

Remove the entire title and insert:

A bill to be entitled

An act relating to public construction works; amending s. 255.20, F.S.; revising requirements for a county, municipality, special district, or other political subdivision of the state to competitively award contracts for certain construction projects; revising exceptions to those requirements; revising provisions relating to an exemption for projects performed by a local government using its own services, employees, and equipment; providing that certain construction contract terms purporting to limit recovery of certain costs or damages

# HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. (for drafter's use only)

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by contractor are void; providing that certain decisions by the local governmental entity concerning additional compensation or time to which a contractor is entitled are subject to de novo review in state court; providing an exception; exempting a local government owning or operating a public airport from specified requirements when performing certain tasks relating to the airport's buildings, structures, or public construction works; amending s. 336.41, F.S.; revising provisions authorizing a county to employ labor and provide equipment for road and bridge projects; removing authorization for a county to use its own resources for constructing and opening new roads and bridges; revising requirements for certain county road and bridge projects to be let to contract; providing exceptions; defining the term "competitively award" for specified purposes; specifying costs that are included in determining the value of a project for certain purposes; revising provisions allowing a county or municipality to perform routine maintenance; prohibiting a county, municipality, or special district from owning or operating an asphalt plant or a portable or stationary concrete batch plant with an independent mixer; authorizing a municipality to require that persons interested in performing work under the contract first be certified or qualified to do the work when the contract amount exceeds a certain threshold; providing for qualification of a contractor by the Department of Transportation; providing that a contractor may be considered ineligible to bid by the municipality if the contractor is behind an approved progress schedule by more than a certain amount on another project for that

# HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. (for drafter's use only)

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municipality at the time of the advertisement of the work requiring pregualification; authorizing an appeal process; requiring prequalification criteria and procedures to be published prior to advertisement or notice of solicitation; requiring notice of a public hearing for comment on such criteria and procedures prior to adoption; requiring the procedures to provide for an appeal process for objections to the pregualification process; requiring the municipality to publish for comment, prior to adoption, the selection criteria and procedures to be used if such procedures would allow selection of other than the lowest responsible bidder; requiring the selection criteria to include an appeal process; amending s. 336.44, F.S.; conforming a cross-reference; providing that certain construction contract terms purporting to limit recovery of certain costs or damages by contractors are void; providing that certain decisions by the local governmental entity concerning additional compensation or time to which a contractor is entitled are subject to de novo review in state court; providing an exception; providing an effective date.

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Bill No. HB 909

ADOPTED COUNCIL/COMMITTEE ACTION (Y/N)
ADOPTED (Y/N)
ADOPTED AS AMENDED (Y/N)
ADOPTED W/O OBJECTION (Y/N)
FAILED TO ADOPT (Y/N)
WITHDRAWN (Y/N)
OTHER

Council/Committee hearing bill: Committee on State Affairs Representative(s) Nehr offered the following:

#### Amendment (with title amendment)

Remove everything after the enacting clause and insert: Section 1. Subsection (5) of section 194.011, Florida Statutes, is amended to read:

- 194.011 Assessment notice; objections to assessments.--
- (5) (a) The department shall by rule prescribe uniform procedures for hearings before the value adjustment board which include requiring:
- $\frac{1.(a)}{(a)}$  Procedures for the exchange of information and evidence by the property appraiser and the petitioner consistent with s. 194.032; and
- 2.(b) That the value adjustment board hold an organizational meeting for the purpose of making these procedures available to petitioners.
- (b) The department shall develop a uniform policies and procedures manual to be used by value adjustment boards, special magistrates, and taxpayers in proceedings before value adjustment boards. The manual shall be made available, at a

22 minimum, on the department's website and on the existing

- websites of the clerks of circuit courts.
  - Section 2. Section 194.015, Florida Statutes, is amended to read:
    - 194.015 Value adjustment board.--
  - (1) There is hereby created a value adjustment board for each county, which shall consist of five members.
  - (2)(a)1. Three members shall be appointed by of the governing body of the county, as follows:
  - a. One member must own a homestead property within the county.
  - b. One member must own a business that occupies commercial space located within the county.
  - c. An appointee may not be a member or an employee of any taxing authority.
  - 2. as elected from the membership of the board of said governing body, One of such appointees whom shall be elected chairperson.
  - (b) r and Two members shall be appointed by of the school board, as follows:
  - 1. One member must own a business that occupies commercial space located within the school district.
  - 2. One member must be eligible to receive one or more of the exemptions under s. 6(c), (f), or (g), Art. VII of the State Constitution, regardless of whether the taxpayer's local government grants the additional local homestead exemptions.
  - 3. An appointee may not be a member or an employee of any taxing authority as elected from the membership of the school board. The members of the board may be temporarily replaced by other members of the respective boards on appointment by their respective chairpersons.

- (3) Any three members shall constitute a quorum of the board, except that each quorum must include at least one member of said governing board and at least one member of the school board, and no meeting of the board shall take place unless a quorum is present.
- (4) Members of the board may receive such per diem compensation as is allowed by law for state employees if both bodies elect to allow such compensation.
- (5) The clerk of the governing body of the county shall be the clerk of the value adjustment board.
- (6)(a) The office of the county attorney may be counsel to the board unless the county attorney represents the property appraiser, in which instance the board shall appoint private counsel who has practiced law for over 5 years and who shall receive such compensation as may be established by the board.
- (b) Meetings No meeting of the board may not shall take place unless counsel to the board is present. However, counsel for the property appraiser shall not be required when the county attorney represents only the board at the board hearings, even though the county attorney may represent the property appraiser in other matters or at a different time.
- (7) Two-fifths of the expenses of the board shall be borne by the district school board and three-fifths by the district county commission.
- Section 3. Subsection (2) of section 194.034, Florida Statutes, is amended to read:
  - 194.034 Hearing procedures; rules.--
- (2) In each case, except when a complaint is withdrawn by the petitioner or is acknowledged as correct by the property appraiser, the value adjustment board shall render a written decision. All such decisions shall be issued within 20 calendar

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days of the last day the board is in session under s. 194.032. The decision of the board shall contain findings of fact and conclusions of law and shall include reasons for upholding or overturning the determination of the property appraiser. If the determination of the property appraiser is overturned, the board shall order the refunding of the filing fee required by s. 194.013. When a special magistrate has been appointed, the recommendations of the special magistrate shall be considered by the board. The clerk, upon issuance of the decisions, shall, on a form provided by the Department of Revenue, notify by first-class mail each taxpayer, the property appraiser, and the department of the decision of the board.

Section 4. Section 194.035, Florida Statutes, is amended to read:

194.035 Special magistrates; property evaluators.--

Each value adjustment In counties having a population of more than 75,000, the board shall appoint special magistrates for the purpose of taking testimony and making recommendations to the board, which recommendations the board may act upon without further hearing. These special magistrates may not be elected or appointed officials or employees of the county but shall be selected from a list of those qualified individuals who are willing to serve as special magistrates. Employees and elected or appointed officials of a taxing jurisdiction or of the state may not serve as special magistrates. The clerk of the board shall annually notify such individuals or their professional associations to make known to them that opportunities to serve as special magistrates exist. The Department of Revenue shall provide a list of qualified special magistrates to any county with a population of 75,000 or less. Subject to appropriation, the department shall reimburse

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counties with a population of 75,000 or less for payments made to special magistrates appointed for the purpose of taking testimony and making recommendations to the value adjustment board pursuant to this section. The department shall establish a reasonable range for payments per case to special magistrates based on such payments in other counties. Requests for reimbursement of payments outside this range shall be justified by the county. If the total of all requests for reimbursement in any year exceeds the amount available pursuant to this section, payments to all counties shall be prorated accordingly. A special magistrate appointed to hear issues of exemptions and classifications shall be a member of The Florida Bar with no less than 5 years' experience in the area of ad valorem taxation. A special magistrate appointed to hear issues regarding the valuation of real estate shall be a state certified real estate appraiser with not less than 5 years' experience in real property valuation. A special magistrate appointed to hear issues regarding the valuation of tangible personal property shall be a designated member of a nationally recognized appraiser's organization with not less than 5 years' experience in tangible personal property valuation. A special magistrate need not be a resident of the county in which he or she serves. A special magistrate may not represent a person before the board in any tax year during which he or she has served that board as a special magistrate. Prior to appointing a special magistrate, a value adjustment board shall verify the special magistrate's qualifications. The value adjustment board shall ensure that the selection of special magistrates is based solely upon the experience and qualifications of the special magistrate and is not influenced by the property appraiser. The board shall appoint special magistrates from the list so

of the special magistrate to accurately and completely preserve all testimony and in making recommendations to the value adjustment board, the special magistrate shall include proposed findings of fact, conclusions of law, and reasons for upholding or overturning the determination of the property appraiser. The expense of hearings before magistrates and any compensation of special magistrates shall be borne three-fifths by the board of county commissioners and two-fifths by the school board.

- (2) The value adjustment board of each county may employ qualified property appraisers or evaluators to appear before the value adjustment board at that meeting of the board which is held for the purpose of hearing complaints. Such property appraisers or evaluators shall present testimony as to the just value of any property the value of which is contested before the board and shall submit to examination by the board, the taxpayer, and the property appraiser.
- (3) The department shall provide and conduct training for special magistrates at least once each year in at least five locations throughout the state. The training shall include emphasis on the department's standard measures of value including the guidelines for real and tangible personal property. Persons completing the training will only be required to have 3 years' experience in the area they wish to serve as a special magistrate. The training shall be open to the public.

Section 5. Subsection (1) of section 194.037, Florida Statutes, is amended to read:

194.037 Disclosure of tax impact.--

(1) After hearing all petitions, complaints, appeals, and disputes, the clerk shall make public notice of the findings and results of the board in at least a quarter-page size

advertisement of a standard size or tabloid size newspaper, and the headline shall be in a type no smaller than 18 point. The advertisement shall not be placed in that portion of the newspaper where legal notices and classified advertisements appear. The advertisement shall be published in a newspaper of general paid circulation in the county. The newspaper selected shall be one of general interest and readership in the community, and not one of limited subject matter, pursuant to chapter 50. The headline shall read: TAX IMPACT OF VALUE ADJUSTMENT BOARD. The public notice shall list the members of the value adjustment board and the taxing authorities to which they are elected. The form shall show, in columnar form, for each of the property classes listed under subsection (2), the following information, with appropriate column totals:

- (a) In the first column, the number of parcels for which the board granted exemptions that had been denied or that had not been acted upon by the property appraiser.
- (b) In the second column, the number of parcels for which petitions were filed concerning a property tax exemption.
- (c) In the third column, the number of parcels for which the board considered the petition and reduced the assessment from that made by the property appraiser on the initial assessment roll.
- (d) In the fourth column, the number of parcels for which petitions were filed but which were not considered by the board because the petitions were withdrawn or settled prior to the board's consideration.
- (e) (d) In the fifth fourth column, the number of parcels for which petitions were filed requesting a change in assessed value, including requested changes in assessment classification.

(f)(e) In the sixth fifth column, the net change in taxable value from the assessor's initial roll which results from board decisions.

(g)(f) In the seventh sixth column, the net shift in taxes to parcels not granted relief by the board. The shift shall be computed as the amount shown in column 5 multiplied by the applicable millage rates adopted by the taxing authorities in hearings held pursuant to s. 200.065(2)(d) or adopted by vote of the electors pursuant to s. 9(b) or s. 12, Art. VII of the State Constitution, but without adjustment as authorized pursuant to s. 200.065(6). If for any taxing authority the hearing has not been completed at the time the notice required herein is prepared, the millage rate used shall be that adopted in the hearing held pursuant to s. 200.065(2)(c).

Section 6. This act shall take effect July 1, 2008.

#### TITLE AMENDMENT

Remove the entire title and insert:

An act relating to value adjustment boards; amending s. 194.011, F.S.; requiring the Department of Revenue to develop a uniform policies and procedures manual for use in proceedings before value adjustment boards; specifying availability requirements for the manual; amending s. 194.015, F.S.; revising the membership of value adjustment boards, appointment criteria, and quorum requirements; amending s. 194.034, F.S.; requiring value adjustment boards to order refund of certain filing fees if a determination of a property appraiser is overturned; amending s. 194.035, F.S.; applying to all counties a requirement that value adjustment boards appoint special

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magistrates for certain purposes; requiring value
adjustment boards to verify the qualifications of special
magistrates prior to appointment and requiring special
magistrates to preserve testimony and make recommendations
concerning certain information; providing selection
criteria; requiring the department to provide training for
special magistrates; providing training requirements;
amending s. 194.037, F.S.; revising required information
in the disclosure of tax impact form to include certain
additional information; providing an effective date.