

# Health Care Services Policy Committee

# **Meeting Packet**

Tuesday, March 9, 2010 10:00 - 11:00 AM 306 HOB

> Paige Kreegel Chair

Larry Cretul Speaker



# The Florida House of Representatives

**Health Care Services Policy Committee** 

# Agenda

March 9, 2010 10:00 – 11:00 AM 306 HOB

- I. Call to Order/Roll Call
- II. HB 1293 regarding Public Assistance by Coley.
- III. HB 923 regarding Homelessness by Reed.
- IV. Adjournment.

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

SP	L#: HB 1293 ONSOR(S): Coley DBILLS:	Public Ast	sistance / <b>SIM. BILLS:</b> SB	1306	
1)	<b>REFERENCE</b> Health Care Services Policy Committee		ACTION	ANALYST Schoonover &	
2)	Health Care Appropriations Committee				
3)	Health & Family Services Policy Council				
4)					
5)			,		

#### SUMMARY ANALYSIS

HB 1293 makes several revisions to law relating to the food stamp program & WAGES Program to conform to current federal and state law. The bill replaces all references in statute using either "food stamp" or "food stamp program," and replaces with either the "Supplemental Nutrition Assistance Program" or "food assistance." The bill replaces all references in statute using either "WAGES" or "WAGES Program" with "temporary cash assistance" or "Temporary Cash Assistance Program."

The bill does not appear to have a fiscal impact on state or local governments.

The bill becomes effective on July 1, 2010.

### HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

#### FULL ANALYSIS

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Background**

In 2008 Congress passed the Food, Conservation and Energy Act, which changed the name of the federal Food Stamp Program to the Supplemental Nutrition Assistance Program (SNAP).<sup>1</sup> States retained flexibility to name the program but were encouraged to change the name to SNAP or another alternate name.<sup>2</sup> Food Stamps have not been issued in Florida since 1998 when the state converted to electronic benefit transfer cards.<sup>3</sup>

In 2000, the Florida Legislature passed the Workforce Innovation Act<sup>4</sup> that defined temporary cash assistance as DCF's eligibility program for financial assistance to needy families with or expecting children.<sup>5</sup> It also defined the welfare transition program as the state's program for providing work activities and providing parents with job presentation, work opportunities, and support services to enable them to leave the program and be self-sufficient.<sup>6</sup> Prior to passage of the Workforce Innovation Act, the statute defined the Work and Gain Economic Self-sufficiency (WAGES) Program as the program providing these services.

#### **Effect of Proposed Changes**

The bill proposes several revisions to law relating to the food stamp program & WAGES Program to conform to current federal and state law.

The bill replaces all references in statute using either "food stamp" or "food stamp program," and replaces with either the "Supplemental Nutrition Assistance Program" or "food assistance". The effect of this change will conform to the current food assistance program under federal law.

<sup>&</sup>lt;sup>1</sup> H.R. 2419 (2008).

<sup>&</sup>lt;sup>2</sup> "A Short History of SNAP," Food and Nutrition Service, U.S. Department of Agriculture.

http://www.fns.usda.gov/FSP/rules/Legislation/about.htm (last visited March 4, 2010).

<sup>&</sup>lt;sup>3</sup> Staff Analysis (HB 1293), Department of Children and Family Services (On file with committee staff).

<sup>&</sup>lt;sup>4</sup> 2000-165, Laws of Florida.

<sup>&</sup>lt;sup>5</sup> Staff Analysis (HB 1293), Department of Children and Family Services (On file with committee staff).

The bill replaces all references in statute using either "WAGES" or "WAGES Program" with "temporary cash assistance" or "Temporary Cash Assistance Program." The effect of this change will align DCF's cash assistance program with the Workforce Innovation Act of 2000.

#### **B. SECTION DIRECTORY:**

Section 1. Amends s. 97.021, F.S., relating to definitions. Section 2. Amends s. 163.2523, F.S., relating to grant program. Section 3. Amends s. 163.456, F.S., relating to Legislative findings and intent. Section 4. Amends s. 220.187, F.S., relating to credits for contributions to nonprofit scholarshipfunding organizations. Section 5. Amends s. 288.9618, F.S., relating to microenterprises. Section 6. Amends s. 341.041, F.S., relating to transit responsibilities of the department. Section 7. Amends s. 379.353, F.S., relating to recreational licenses and permits; exemptions from fees and requirements. Section 8. Amends s. 402.33, F.S., relating to department authority to charge fees for services provided. Section 9. Amends s. 409.2554, F.S., relating to definitions. Section 10. Amends s. 409.2576, F.S., relating to state directory of new hires. Section 11. Amends s. 409.903, F.S., relating to mandatory payments for eligible persons. Section 12. Amends s. 409.942, F.S., relating to electronic benefit transfer program. Section 13. Amends s. 411.0101, F.S., relating to child care and early childhood resource and referral. Section 14. Amends s. 414.0252. F.S., relating to definitions. Section 15. Amends s. 414.065, F.S., relating to noncompliance with work requirements. Section 16. Amends s. 414.0655, F.S., relating to medical incapacity due to substance abuse or mental health impairment. Section 17. Amends s. 414.075. F.S., relating to resource eligibility standards. Section 18. Amends s. 414.085, F.S., relating to income eligibility standards. Section 19. Amends s. 414.095, F.S., relating to determining eligibility for temporary cash assistance. Section 20. Amends s. 414.14, F.S., relating to public assistance policy simplification. Section 21. Amends s. 414.16, F.S., relating to emergency assistance program. Section 22. Amends s. 414.17, F.S., relating to audits. Section 23. Amends s. 414.175, F.S., relating to review of existing waivers. Section 24. Amends s. 414.31, F.S., relating to state agency for administering federal food stamp program. Section 25. Amends s. 414.32, F.S., relating to prohibitions and restrictions with respect to food stamps. Section 26. Amends s. 414.33, F.S., relating to violations of food stamp program. Section 27. Amends s. 414.34, F.S., relating to annual report concerning administrative complaints and disciplinary actions involving food stamp program violations. Section 28. Amends s. 414.35, F.S., relating to emergency relief. Section 29. Amends s. 414.36, F.S., relating to public assistance overpayment recovery program; contracts. Section 30. Amends s. 414.39, F.S., relating to fraud. Section 31. Amends s. 414.41, F.S., relating to recovery of payments made due to mistake or fraud. Section 32. Amends s. 414.45, F.S., relating to rulemaking. Section 33. Amends s. 420.624, F.S., relating to local homeless assistance continuum of care. Section 34. Amends s. 430.2053, F.S., relating to aging resource centers. Section 35. Amends s. 445.004, F.S., relating to Workforce Florida, Inc. Section 36. Amends s. 445.009, F.S., relating to one-stop delivery system. Section 37. Amends s. 445.024, F.S., relating to work requirements. Section 38. Amends s. 445.026, F.S., relating to cash assistance severance benefit. Section 39. Amends s. 445.048, F.S., relating to waivers. Section 40. Amends s. 718.115, F.S., relating to common expenses and common surplus. Section 41. Amends s. 817.568, F.S., relating to criminal use of personal identification information. Section 42. Amends s. 921.0022, F.S., relating to Criminal Punishment Code; offense severity ranking chart.

Section 43. Amends s. 943.401, F.S., relating to public assistance fraud. Section 44. Providing an effective date of July 1, 2010.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
  - 1. Revenues:

None.

2. Expenditures:

None.

- C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: None.
- D. FISCAL COMMENTS: None.

#### **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

#### IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

1

2

3

4 5

6

7 8

9

10 11

12

13 14

15 16

17

18

19

20

21

22

23

24

25 26

27

28

2010 A bill to be entitled An act relating to public assistance; amending ss. 97.021, 163.2523, 163.456, 220.187, 288.9618, 341.041, 379.353, 402.33, 409.2554, 409.2576, 409.903, 409.942, 411.0101, 414.0252, 414.065, 414.0655, 414.075, 414.085, 414.095, 414.14, 414.16, 414.17, 414.175, 414.31, 414.32, 414.33, 414.34, 414.35, 414.36, 414.39, 414.41, 414.45, 420.624, 430.2053, 445.004, 445.009, 445.024, 445.026, 445.048, 718.115, 817.568, 921.0022, and 943.401, F.S.; revising terminology relating to the food stamp program and the WAGES Program to conform to current federal law; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Subsection (29) of section 97.021, Florida Statutes, is amended to read: 97.021 Definitions.-For the purposes of this code, except where the context clearly indicates otherwise, the term: "Public assistance" means assistance provided through (29)the food assistance stamp program under the federal Supplemental Nutrition Assistance Program; the Medicaid program; the Special Supplemental Food Program for Women, Infants, and Children; and the Temporary Cash Assistance WAGES Program. Section 2. Section 163.2523, Florida Statutes, is amended to read: 163.2523 Grant program.-An Urban Infill and Redevelopment Assistance Grant Program is created for local governments. A Page 1 of 44

CODING: Words stricken are deletions; words underlined are additions.

29 local government may allocate grant money to special districts, 30 including community redevelopment agencies, and nonprofit community development organizations to implement projects 31 32 consistent with an adopted urban infill and redevelopment plan 33 or plan employed in lieu thereof. Thirty percent of the general 34 revenue appropriated for this program shall be available for 35 planning grants to be used by local governments for the 36 development of an urban infill and redevelopment plan, including 37 community participation processes for the plan. Sixty percent of 38 the general revenue appropriated for this program shall be 39 available for fifty/fifty matching grants for implementing urban 40 infill and redevelopment projects that further the objectives 41 set forth in the local government's adopted urban infill and redevelopment plan or plan employed in lieu thereof. The 42 43 remaining 10 percent of the revenue must be used for outright 44 grants for implementing projects requiring an expenditure of under \$50,000. If the volume of fundable applications under any 45 46 of the allocations specified in this section does not fully 47 obligate the amount of the allocation, the Department of 48 Community Affairs may transfer the unused balance to the 49 category having the highest dollar value of applications eligible but unfunded. However, in no event may the percentage 50 51 of dollars allocated to outright grants for implementing projects exceed 20 percent in any given fiscal year. Projects • 52 53 that provide employment opportunities to clients of the Temporary Cash Assistance WAGES program and projects within 54 55 urban infill and redevelopment areas that include a community redevelopment area, Florida Main Street program, Front Porch 56 Page 2 of 44

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

hb1293-00

57 Florida Community, sustainable community, enterprise zone, 58 federal enterprise zone, enterprise community, or neighborhood 59 improvement district must be given an elevated priority in the 60 scoring of competing grant applications. The Division of Housing and Community Development of the Department of Community Affairs 61 62 shall administer the grant program. The Department of Community 63 Affairs shall adopt rules establishing grant review criteria 64 consistent with this section.

65 Section 3. Paragraph (c) of subsection (1) of section 66 163.456, Florida Statutes, is amended to read:

67 68 163.456 Legislative findings and intent.-

(1) The Legislature finds that:

69 (C) The available means of eliminating or reducing these 70 deteriorating economic conditions and encouraging local resident 71 participation and support is to provide support assistance and 72 resource investment to community-based development 73 organizations. The Legislature also finds that community-based development organizations can contribute to the creation of jobs 74 75 in response to federal welfare reform and state Temporary Cash 76 Assistance WAGES Program legislation, and economic development 77 activities related to urban and rural economic initiatives.

78 Section 4. Paragraph (b) of subsection (2) of section 79 220.187, Florida Statutes, is amended to read:

80 220.187 Credits for contributions to nonprofit
81 scholarship-funding organizations.—

82

(2) DEFINITIONS.-As used in this section, the term:

(b) "Direct certification list" means the certified list of children who qualify for the food <u>assistance</u> Stamp program, Page 3 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

85 the Temporary Assistance to Needy Families Program, or the Food Distribution Program on Indian Reservations provided to the 86 87 Department of Education by the Department of Children and Family Services. 88

89 Section 5. Paragraph (h) of subsection (1) of section 90 288.9618, Florida Statutes, is amended to read:

112

288.9618 Microenterprises.-

Subject to specific appropriations in the General (1)Appropriations Act, the Office of Tourism, Trade, and Economic Development may contract with some appropriate not-for-profit or 95 governmental organization for any action that the office deems 96 necessary to foster the development of microenterprises in the 97 state. As used within this section, microenterprises are extremely small business enterprises which enable low and 98 moderate income individuals to achieve self-sufficiency through 99 100 self-employment. Microenterprise programs are those which 101 provide at least one of the following: small amounts of capital, business training, and technical assistance. Where feasible, the 102 office or organizations under contract with the office shall 103 104 work in cooperation with other organizations active in the study 105 and support of microenterprises. Such actions may include, but 106 are not limited to:

Coordinating with other organizations to ensure that 107 (h) 108 participants in the Temporary Cash Assistance WAGES Program are 109 given opportunities to create microenterprises.

110 Section 6. Subsection (14) of section 341.041, Florida 111 Statutes, is amended to read:

> Transit responsibilities of the department.-The 341.041 Page 4 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

FLORIDA

A HOUSE OF REPRESENTATIVES

HB 1293

a,

2010

113	department shall, within the resources provided pursuant to				
114	chapter 216:				
115	(14) Assist local governmental entities and other transit				
. 116	operators in the planning, development, and coordination of				
117	transit services for <u>Temporary Cash Assistance</u> <del>WAGES</del> Program				
118	participants as defined in s. 414.0252.				
119	Section 7. Paragraph (h) of subsection (2) of section				
120	379.353, Florida Statutes, is amended to read:				
121	379.353 Recreational licenses and permits; exemptions from				
122	fees and requirements				
123	(2) A hunting, freshwater fishing, or saltwater fishing				
124	license or permit is not required for:				
125	(h) Any resident saltwater fishing from land or from a				
126	structure fixed to the land who has been determined eligible by				
127	the Department of Children and Family Services for the food				
128	assistance stamp program, temporary cash assistance, or the				
129	Medicaid programs. A benefit issuance or program identification				
130	card issued by the Department of Children and Family Services or				
131	the Florida Medicaid program of the Agency for Health Care				
132	Administration shall serve as proof of program eligibility. The				
133	client must have in his or her possession the ID card and				
134	positive proof of identification when fishing.				
135	Section 8. Paragraph (g) of subsection (1) of section				
136	402.33, Florida Statutes, is amended to read:				
137	402.33 Department authority to charge fees for services				
138	provided				
139	(1) As used in this section, the term:				
140	(g) "State and federal aid" means cash assistance or cash				
Page 5 of 44					

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

141 equivalent benefits based on an individual's proof of financial 142 need, including, but not limited to, temporary cash assistance 143 and food assistance stamps. Section 9. Subsection (8) of section 409.2554, Florida 144 145 Statutes, is amended to read: 409.2554 Definitions; ss. 409.2551-409.2598.-As used in 146 147 ss. 409.2551-409.2598, the term: 148 "Public assistance" means money assistance paid on the (8) 149 basis of Title IV-E and Title XIX of the Social Security Act, 150 temporary cash assistance, or food assistance benefits stamps 151 received on behalf of a child under 18 years of age who has an 152 absent parent. 153 Section 10. Paragraph (a) of subsection (9) of section 154 409.2576, Florida Statutes, is amended to read: 155 409.2576 State Directory of New Hires .-DISCLOSURE OF INFORMATION .-156 (9) 157 New hire information shall be disclosed to the state (a) 158 agency administering the following programs for the purposes of 159 determining eligibility under those programs: 160 Any state program funded under part A of Title IV of 1. 161 the Social Security Act; 162 2. The Medicaid program under Title XIX of the Social 163 Security Act; The unemployment compensation program under s. 3304 of 164 3. the Internal Revenue Code of 1954; 165 166 4. The food assistance stamp program under the Food and 167 Nutrition Act of 2008 Food Stamp Act of 1977; and 168 Any state program under a plan approved under Title I 5. Page 6 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

193

169 (Old-Age Assistance for the Aged), Title X (Aid to the Blind),
170 Title XIV (Aid to the Permanently and Totally Disabled), or
171 Title XVI (Aid to the Aged, Blind, or Disabled; Supplemental
172 Security Income for the Aged, Blind, and Disabled) of the Social
173 Security Act.

Section 11. Subsection (3) of section 409.903, FloridaStatutes, is amended to read:

176 409.903 Mandatory payments for eligible persons .- The 177 agency shall make payments for medical assistance and related 178 services on behalf of the following persons who the department, 179 or the Social Security Administration by contract with the 180 Department of Children and Family Services, determines to be eligible, subject to the income, assets, and categorical 181 182 eligibility tests set forth in federal and state law. Payment on 183 behalf of these Medicaid eligible persons is subject to the 184 availability of moneys and any limitations established by the 185 General Appropriations Act or chapter 216.

(3) A child under age 21 living in a low-income, twoparent family, and a child under age 7 living with a
nonrelative, if the income and assets of the family or child, as
applicable, do not exceed the resource limits under the
<u>Temporary Cash Assistance</u> WAGES Program.

Section 12. Subsection (1) of section 409.942, FloridaStatutes, is amended to read:

409.942 Electronic benefit transfer program.-

(1) The Department of Children and Family Services shall establish an electronic benefit transfer program for the dissemination of food <u>assistance</u> stamp benefits and temporary Page 7 of 44

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

197 <u>cash</u> assistance payments, including refugee cash assistance 198 payments, asylum applicant payments, and child support disregard 199 payments. If the Federal Government does not enact legislation 200 or regulations providing for dissemination of supplemental 201 security income by electronic benefit transfer, the state may 202 include supplemental security income in the electronic benefit 203 transfer program.

204 Section 13. Subsection (1) of section 411.0101, Florida 205 Statutes, is amended to read:

206 411.0101 Child care and early childhood resource and 207 referral.-The Agency for Workforce Innovation shall establish a 208 statewide child care resource and referral network. Preference 209 shall be given to using the already established early learning 210 coalitions as the child care resource and referral agency. If an 211 early learning coalition cannot comply with the requirements to 212 offer the resource information component or does not want to 213 offer that service, the early learning coalition shall select 214 the resource information agency based upon a request for 215 proposal pursuant to s. 411.01(5)(e)1. At least one child care 216 resource and referral agency must be established in each early 217 learning coalition's county or multicounty region. Child care 218 resource and referral agencies shall provide the following 219 services:

(1) Identification of existing public and private child care and early childhood education services, including child care services by public and private employers, and the development of a resource file of those services. These services may include family day care, public and private child care Page 8 of 44

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

hb1293-00

FLORIDA HOUSE OF REPRESENTATIVES

# HB 1293

225	programs, head start, prekindergarten early intervention
226	programs, special education programs for prekindergarten
227	handicapped children, services for children with developmental
228	disabilities, full-time and part-time programs, before-school
229	and after-school programs, vacation care programs, parent
230	education, the <u>Temporary Cash Assistance</u> <del>WAGES</del> Program, and
231	related family support services. The resource file shall $`$
232	include, but not be limited to:
233	(a) Type of program.
234	(b) Hours of service.
235	(c) Ages of children served.
236	(d) Number of children served.
237	(e) Significant program information.
238	(f) Fees and eligibility for services.
239	(g) Availability of transportation.
240	Section 14. Subsection (10) of section 414.0252, Florida
241	Statutes, is amended to read:
242	414.0252 DefinitionsAs used in ss. 414.025-414.55, the
243	term:
244	(10) "Public assistance" means benefits paid on the basis
245	of the temporary cash assistance, food <u>assistance</u> stamp,
246	Medicaid, or optional state supplementation program.
247	Section 15. Subsection (1), paragraphs (a), (c), and (d)
248	of subsection (2), and subsection (3) of section 414.065,
249	Florida Statutes, are amended to read:
250	414.065 Noncompliance with work requirements
251	(1) PENALTIES FOR NONPARTICIPATION IN WORK REQUIREMENTS
252	AND FAILURE TO COMPLY WITH ALTERNATIVE REQUIREMENT PLANSThe
·	Page 9 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

253 department shall establish procedures for administering 254 penalties for nonparticipation in work requirements and failure 255 to comply with the alternative requirement plan. If an 256 individual in a family receiving temporary cash assistance fails 2.57 to engage in work activities required in accordance with s. 258 445.024, the following penalties shall apply. Prior to the 259 imposition of a sanction, the participant shall be notified 260 orally or in writing that the participant is subject to sanction 261 and that action will be taken to impose the sanction unless the 262 participant complies with the work activity requirements. The 263 participant shall be counseled as to the consequences of 264 noncompliance and, if appropriate, shall be referred for services that could assist the participant to fully comply with 265 266 program requirements. If the participant has good cause for 267 noncompliance or demonstrates satisfactory compliance, the 268 sanction shall not be imposed. If the participant has 269 subsequently obtained employment, the participant shall be 270 counseled regarding the transitional benefits that may be 271 available and provided information about how to access such 272 benefits. The department shall administer sanctions related to 273 food assistance stamps consistent with federal regulations.

(a)1. First noncompliance: temporary cash assistance shall
be terminated for the family for a minimum of 10 days or until
the individual who failed to comply does so.

277 2. Second noncompliance: temporary cash assistance shall 278 be terminated for the family for 1 month or until the individual 279 who failed to comply does so, whichever is later. Upon meeting 280 this requirement, temporary cash assistance shall be reinstated Page 10 of 44

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

hb1293-00

297

281 to the date of compliance or the first day of the month 282 following the penalty period, whichever is later.

283 3. Third noncompliance: temporary cash assistance shall be 284 terminated for the family for 3 months or until the individual 285 who failed to comply does so, whichever is later. The individual 286 shall be required to comply with the required work activity upon 287 completion of the 3-month penalty period, before reinstatement 288 of temporary cash assistance. Upon meeting this requirement, 289 temporary cash assistance shall be reinstated to the date of 290 compliance or the first day of the month following the penalty 291 period, whichever is later.

(b) If a participant receiving temporary cash assistance who is otherwise exempted from noncompliance penalties fails to comply with the alternative requirement plan required in accordance with this section, the penalties provided in paragraph (a) shall apply.

If a participant fully complies with work activity requirements for at least 6 months, the participant shall be reinstated as being in full compliance with program requirements for purpose of sanctions imposed under this section.

302 (2) CONTINUATION OF TEMPORARY CASH ASSISTANCE FOR
 303 CHILDREN; PROTECTIVE PAYEES.—

(a) Upon the second or third occurrence of noncompliance, temporary cash assistance and food <u>assistance stamps</u> for the child or children in a family who are under age 16 may be continued. Any such payments must be made through a protective payee or, in the case of food <u>assistance stamps</u>, through an Page 11 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

2010

HB 1293

309 authorized representative. Under no circumstances shall 310 temporary cash assistance or food <u>assistance</u> stamps be paid to 311 an individual who has failed to comply with program 312 requirements.

(c) The protective payee designated by the department shall be the authorized representative for purposes of receiving food <u>assistance stamps</u> on behalf of a child or children under age 16. The authorized representative must agree in writing to use the food <u>assistance stamps</u> in the best interest of the child or children.

319 (d) If it is in the best interest of the child or 320 children, as determined by the department, for the staff member 321 of a private agency, a public agency, the department, or any 322 other appropriate organization to serve as a protective payee or 323 authorized representative, such designation may be made, except 324 that a protective payee or authorized representative must not be 325 any individual involved in determining eligibility for temporary 326 cash assistance or food assistance stamps for the family, staff 327 handling any fiscal processes related to issuance of temporary 328 cash assistance or food assistance stamps, or landlords, 329 grocers, or vendors of goods, services, or items dealing 330 directly with the participant.

(3) PROPORTIONAL REDUCTION OF TEMPORARY CASH ASSISTANCE
 RELATED TO PAY AFTER PERFORMANCE.—Notwithstanding the provisions
 of subsection (1), if an individual is receiving temporary cash
 assistance under a pay-after-performance arrangement and the
 individual participates, but fails to meet the full
 participation requirement, then the temporary cash assistance
 Page 12 of 44

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

364

337 received shall be reduced and shall be proportional to the 338 actual participation. Food <u>assistance</u> stamps may be included in 339 a pay-after-performance arrangement if permitted under federal 340 law.

341 Section 16. Subsection (1) of section 414.0655, Florida 342 Statutes, is amended to read:

343 414.0655 Medical incapacity due to substance abuse or 344 mental health impairment.—

345 Notwithstanding the provisions of s. 414.065 to the (1)346 contrary, any participant who requires out-of-home residential 347 treatment for alcoholism, drug addiction, alcohol abuse, or a mental health disorder, as certified by a physician licensed 348 under chapter 458 or chapter 459, shall be exempted from work 349 activities while participating in treatment. The participant 350 shall be required to comply with the course of treatment 351 352 necessary for the individual to resume work activity 353 participation. The treatment agency shall be required to notify 354 the department with an initial estimate of when the participant 355 will have completed the course of treatment and be ready to 356 resume full participation in the Temporary Cash Assistance WAGES 357 Program. If the treatment will take longer than 60 days, the 358 treatment agency shall provide to the department the conditions justifying extended treatment, and the department and the 359 360 treatment agency shall negotiate a continued stay in treatment 361 not to exceed an additional 90 days.

362 Section 17. Section 414.075, Florida Statutes, is amended 363 to read:

414.075 Resource eligibility standards.-For purposes of Page 13 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

365 program simplification and effective program management, certain 366 resource definitions, as outlined in the food <u>assistance stamp</u> 367 regulations at 7 C.F.R. s. 273.8, shall be applied to the 368 <u>Temporary Cash Assistance WAGES</u> Program as determined by the 369 department to be consistent with federal law regarding temporary 370 cash assistance and Medicaid for needy families, except that:

(1) The maximum allowable resources, including liquid and nonliquid resources, of all members of the family may not exceed \$2,000.

374 (2) In determining the resources of a family, the375 following shall be excluded:

376 Licensed vehicles needed for individuals subject to (a) 377 the work participation requirement, not to exceed a combined 378 value of \$8,500, and needed for training, employment, or 379 education purposes. For any family without an individual subject 380 to the work participation requirement, one vehicle valued at not 381 more than \$8,500 shall be excluded. Any vehicle that is necessary to transport a physically disabled family member shall 382 be excluded. A vehicle shall be considered necessary for the 383 384 transportation of a physically disabled family member if the 385 vehicle is specially equipped to meet the specific needs of the 386 disabled person or if the vehicle is a special type of vehicle 387 and makes it possible to transport the disabled person.

(b) Funds paid to a homeless shelter which are being held for the family to enable the family to pay deposits or other costs associated with moving to a new shelter arrangement.

(3) A vacation home that annually produces income consistent with its fair market value, and that is excluded as a Page 14 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

Н

OUSE

2010

#### HB 1293

393 resource in determining eligibility for food assistance stamps 394 under federal regulations, may not be excluded as a resource in 395 determining a family's eligibility for temporary cash 396 assistance.

OF

397 (4) An individual and the assistance group in which the 398 individual is a current member will be ineligible for a period 399 of 2 years from the original date of a transfer of an asset made 400 for the purpose of qualifying for or maintaining eligibility for 401 temporary cash assistance.

402 Section 18. Subsection (1) of section 414.085, Florida 403 Statutes, is amended to read:

404

414.085 Income eligibility standards.-

405 (1)For purposes of program simplification and effective 406 program management, certain income definitions, as outlined in 407 the food assistance stamp regulations at 7 C.F.R. s. 273.9, 408 shall be applied to the temporary cash assistance program as 409 determined by the department to be consistent with federal law 410 regarding temporary cash assistance and Medicaid for needy 411 families, except as to the following:

412 Participation in the temporary cash assistance program (a) 413 shall be limited to those families whose gross family income is 414 equal to or less than 185 percent of the federal poverty level 415 established in s. 673(2) of the Community Services Block Grant 416 Act, 42 U.S.C. s. 9901(2).

417 Income security payments, including payments funded (b) 418 under part B of Title IV of the Social Security Act, as amended; 419 supplemental security income under Title XVI of the Social 420 Security Act, as amended; or other income security payments as Page 15 of 44

CODING: Words stricken are deletions; words underlined are additions.

2010

HB 1293

421 defined by federal law shall be excluded as income unless 422 required to be included by federal law.

HOUSE

423 The first \$50 of child support paid to a parent (C)424 receiving temporary cash assistance may not be disregarded in 425 calculating the amount of temporary cash assistance for the 426 family, unless such exclusion is required by federal law.

O F

An incentive payment to a participant authorized by a 427 (d) regional workforce board shall not be considered income. 428

429 Section 19. Subsection (1), paragraphs (c) and (f) of 430 subsection (9), and paragraph (f) of subsection (14) of section 431 414.095, Florida Statutes, are amended to read:

432 414.095 Determining eligibility for temporary cash 433 assistance.-

434 (1)ELIGIBILITY.-An applicant must meet eligibility 435 requirements of this section before receiving services or 436 temporary cash assistance under this chapter, except that an 437 applicant shall be required to register for work and engage in 438 work activities in accordance with s. 445.024, as designated by 439 the regional workforce board, and may receive support services 440 or child care assistance in conjunction with such requirement. The department shall make a determination of eligibility based 441 442 on the criteria listed in this chapter. The department shall 443 monitor continued eligibility for temporary cash assistance 444 through periodic reviews consistent with the food assistance 445 stamp eligibility process. Benefits shall not be denied to an individual solely based on a felony drug conviction, unless the 446 conviction is for trafficking pursuant to s. 893.135. To be 447 448 eligible under this section, an individual convicted of a drug Page 16 of 44

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA HOUSE OF REPRESENTATIVES

#### HB 1293

felony must be satisfactorily meeting the requirements of the temporary cash assistance program, including all substance abuse treatment requirements. Within the limits specified in this chapter, the state opts out of the provision of Pub. L. No. 104-193, s. 115, that eliminates eligibility for temporary cash assistance and food <u>assistance stamps</u> for any individual convicted of a controlled substance felony.

456 (9) OPPORTUNITIES AND OBLIGATIONS.—An applicant for
457 temporary cash assistance has the following opportunities and
458 obligations:

459 (c) To be advised of any reduction or termination of
460 temporary cash assistance or food <u>assistance</u> stamps.

(f) To use temporary cash assistance and food <u>assistance</u>
 stamps for the purpose for which the assistance is intended.

463

(14) PROHIBITIONS AND RESTRICTIONS.-

(f) An individual who is convicted in federal or state court of receiving benefits under this chapter, Title XIX, the <u>Food and Nutrition Act of 2008</u> Food Stamp Act of 1977, or Title XVI (Supplemental Security Income), in two or more states simultaneously may not receive temporary cash assistance or services under this chapter for 10 years following the date of conviction.

471 Section 20. Section 414.14, Florida Statutes, is amended 472 to read:

473 414.14 Public assistance policy simplification.—To the 474 extent possible, the department shall align the requirements for 475 eligibility under this chapter with the food <u>assistance</u> <del>stamp</del> 476 program and medical assistance eligibility policies and

Page 17 of 44

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

hb1293-00

477 procedures to simplify the budgeting process and reduce errors. 478 If the department determines that s. 414.075, relating to 479 resources, or s. 414.085, relating to income, is inconsistent with related provisions of federal law which govern the food 480 481 assistance stamp program or medical assistance, and that 482 conformance to federal law would simplify administration of the 483 Temporary Cash Assistance WAGES Program or reduce errors without 484 materially increasing the cost of the program to the state, the 485 secretary of the department may propose a change in the resource or income requirements of the program by rule. The secretary 486 487 shall provide written notice to the President of the Senate, the 488 Speaker of the House of Representatives, and the chairpersons of 489 the relevant committees of both houses of the Legislature 490 summarizing the proposed modifications to be made by rule and 491 changes necessary to conform state law to federal law. The 492 proposed rule shall take effect 14 days after written notice is 493 given unless the President of the Senate or the Speaker of the 494 House of Representatives advises the secretary that the proposed 495 rule exceeds the delegated authority of the Legislature.

496Section 21. Paragraph (e) of subsection (3) of section497414.16, Florida Statutes, is amended to read:

498

414.16 Emergency assistance program.-

(3) CRITERIA.—The department shall develop criteria for implementation of the program in accordance with the following guidelines:

(e) The family's adjusted gross income may not exceed the
 prevailing standard for participation in the <u>Temporary Cash</u>
 Assistance WAGES Program for the family's size.

Page 18 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

2010

HB 1293

505

5.06 to read: 507 414.17 Audits.-The <u>Temporary Cash Assistance</u> WAGES Program 508 is subject to the audit requirements of 31 U.S.C. ss. 5701 et 509 seq. 510 Section 23. Subsection (2) of section 414.175, Florida 511 Statutes, is amended to read: 512 414.175 Review of existing waivers.-513 The department shall review federal law, including (2)514 revisions to federal food assistance program stamp requirements. 515 If the department determines that federal food assistance stamp 516 waivers will further the goals of this chapter, including 517 simplification of program policies or program administration, 518 the department may obtain waivers if this can be accomplished within available resources. 519 520 Section 24. Section 414.31, Florida Statutes, is amended 521 to read: 522 414.31 State agency for administering federal food 523 assistance stamp program.-524 (1)The department shall place into operation in each of 525 the several counties of the state a food assistance stamp 526 program as authorized by the Congress of the United States. The 527 department is designated as the state agency responsible for the 528 administration and operation of such programs. 529 The department shall provide for such instruction and (2)

Section 22. Section 414.17, Florida Statutes, is amended

530 counseling as will best assure that the recipients are able to 531 provide a nutritionally adequate diet through the increased 532 purchasing power received. This program shall be administered Page 19 of 44

CODING: Words stricken are deletions; words underlined are additions.

and operated in such a way that the distribution of food assistance stamps shall be in locations reasonably accessible to those areas in which persons eligible for the benefit of this program are likely to be concentrated.

537 Section 25. Section 414.32, Florida Statutes, is amended 538 to read:

539 414.32 Prohibitions and restrictions with respect to food 540 assistance program stamps.-

541

(1) COOPERATION WITH CHILD SUPPORT ENFORCEMENT AGENCY.-

542 (a) A parent or caretaker relative who receives temporary 543 cash assistance or food assistance stamps on behalf of a child 544 under 18 years of age who has an absent parent is ineligible for 545 food assistance stamps unless the parent or caretaker relative 546 cooperates with the state agency that administers the child 547 support enforcement program in establishing the paternity of the 548 child, if the child is born out of wedlock, and in obtaining 549 support for the child or for the parent or caretaker relative 550 and the child. This paragraph does not apply if the state agency 551 that administers the food assistance stamp program determines 552 that the parent or caretaker relative has good cause for failing 553 to cooperate. The Department of Revenue shall determine good 554 cause for failure to cooperate if the Department of Children and 555 Family Services obtains written authorization from the United 556 States Department of Agriculture approving such arrangements.

(b) A putative or identified noncustodial parent of a child under 18 years of age is ineligible for food <u>assistance</u> <del>stamps</del> if the parent fails to cooperate with the state agency that administers the child support enforcement program in Page 20 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

561 establishing the paternity of the child, if the child is born 562 out of wedlock, or fails to provide support for the child. This 563 paragraph does not apply if the state agency that administers 564 the child support enforcement program determines that the 565 noncustodial parent has good cause for refusing to cooperate in 566 establishing the paternity of the child.

(2) REDUCTION OR DENIAL OF TEMPORARY CASH ASSISTANCE.—The
food <u>assistance</u> stamp allotment shall be reduced or terminated
as otherwise provided in this chapter if temporary cash
assistance under the <u>Temporary Cash Assistance</u> WAGES Program is
reduced or denied because an individual in the family fails to
perform an action required under the program.

DENIAL OF FOOD ASSISTANCE STAMP BENEFITS FOR RECEIPT 573 (3) 574 OF MULTIPLE FOOD ASSISTANCE STAMP BENEFITS. - An individual is 575 ineligible to participate in the food assistance stamp program 576 individually, or as a member of any assistance group, for 10 577 years following a conviction in federal or state court of having 578 made a fraudulent statement or representation with respect to 579 the identity or place of residence of the individual in order to 580 receive multiple benefits simultaneously under the food 581 assistance stamp program.

(4) 582 DENIAL OF FOOD ASSISTANCE STAMP BENEFITS TO FLEEING 583 FELONS. - An individual is ineligible to participate in the food 584 assistance stamp program during any period when the individual 585 is fleeing to avoid prosecution, custody, or confinement after 586 committing a crime, attempting to commit a crime that is a 587 felony under the laws of the place from which the individual 588 flees or a high misdemeanor in the State of New Jersey, or Page 21 of 44

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

589 violating a condition of probation or parole imposed under 590 federal or state law.

591 Section 26. Section 414.33, Florida Statutes, is amended . 592 to read:

593

414.33 Violations of food assistance stamp program.-

594 In accordance with federal law and regulations, the (1)595 department shall establish procedures for notifying the 596 appropriate federal and state agencies of any violation of 597 federal or state laws or rules governing the food assistance 598 stamp program.

599 (2)In addition, the department shall establish procedures 600 for referring to the Department of Law Enforcement any case that involves a suspected violation of federal or state law or rules 601 governing the administration of the food assistance stamp 602 603 program.

604 Section 27. Section 414.34, Florida Statutes, is amended 605 to read:

414.34 Annual report concerning administrative complaints 606 607 and disciplinary actions involving food assistance stamp program 608 violations.-The department shall prepare and submit a report to 609 the President of the Senate, the Speaker of the House of 610 Representatives, the chairs of the appropriate legislative 611 committees, and the Department of Law Enforcement by January 1 612 of each year. In addition to any other information the 613 Legislature may require, the report must include statistics and 614 relevant information detailing: 615 (1)The number of complaints received and investigated. 616

(2)The number of findings of probable cause made.

Page 22 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

617 The number of findings of no probable cause made. (3) 618 (4)The number of administrative complaints filed. 619 (5)The disposition of all administrative complaints. 620 (6) The number of criminal complaints brought under s. 621 414.39, and their disposition. 622 The status of the development and implementation of (7)623 rules governing the electronic benefits transfer program, 624 including any recommendations for statutory changes. 625 Section 28. Subsections (1) and (3) of section 414.35, 626 Florida Statutes, are amended to read: 627 414.35 Emergency relief.-628 The department shall adopt rules for the (1)629 administration of emergency assistance programs delegated to the 630 department either by executive order in accordance with the 631 Disaster Relief Act of 1974 or pursuant to the Food and 632 Nutrition Act of 2008 Food Stamp Act of 1977. 633 (3) In administering emergency food assistance stamp and 634 other emergency assistance programs, the department shall 635 cooperate fully with the United States Government and with other 636 departments, instrumentalities, and agencies of this state. 637 Section 29. Subsections (1) and (2) of section 414.36, 638 Florida Statutes, are amended to read: 639 414.36 Public assistance overpayment recovery program; 640 contracts.-641 The department shall develop and implement a plan for (1)642 the statewide privatization of activities relating to the 643 recovery of public assistance overpayment claims. These 644 activities shall include, at a minimum, voluntary cash Page 23 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

2010

HB 1293

645 collections functions for recovery of fraudulent and nonfraudulent benefits paid to recipients of temporary cash 646 647 assistance, food assistance stamps, and aid to families with 648 dependent children.

649 (2) For purposes of privatization of public assistance 650 overpayment recovery, the department shall enter into contracts 651 consistent with federal law with for-profit corporations, not-652 for-profit corporations, or other entities capable of providing 653 the services for recovering public assistance required under 654 this section. The department shall issue requests for proposals, 655 enter into a competitive bidding process, and negotiate 656 contracts for such services. Contracts for such services may be funded on a contingency fee basis, per fiscal year, based on a 657 658 percentage of the state-retained share of collections, for 659 claims for food assistance stamps, aid to families with 660 dependent children, and temporary cash assistance. This section 661 does not prohibit districts from entering into contracts to 662 carry out the provisions of this section, if that is a costeffective use of resources. 663

664 Section 30. Subsections (2) and (3), paragraph (c) of 665 subsection (5), and subsection (10) of section 414.39, Florida 666 Statutes, are amended to read:

667

668

(2) Any person who knowingly:

414.39 Fraud.-

(a) Uses, transfers, acquires, traffics, alters, forges, 669 670 or possesses, or

671 Attempts to use, transfer, acquire, traffic, alter, (b) 672 forge, or possess, or

#### Page 24 of 44

CODING: Words stricken are deletions; words underlined are additions.

699

700

673 (C) Aids and abets another person in the use, transfer, 674 acquisition, traffic, alteration, forgery, or possession of, 675 676 a food stamp, a food assistance stamp identification card, an 677 authorization, including, but not limited to, an electronic 678 authorization, for the expenditure purchase of food assistance 679 benefits stamps, a certificate of eligibility for medical 680 services, or a Medicaid identification card in any manner not 681 authorized by law commits is guilty of a crime and shall be 682 punished as provided in subsection (5). For the purposes of this 683 section, the value of an authorization to purchase food stamps 684 shall be the difference between the coupon allotment and the 685 amount paid by the recipient for that allotment. 686 Any person having duties in the administration of a (3) 687 state or federally funded public assistance program or in the 688 distribution of public assistance, or authorizations or identifications to obtain public assistance, under a state or 689 690 federally funded public assistance program and who: 691 (a) Fraudulently misappropriates, attempts to 692 misappropriate, or aids and abets in the misappropriation of, a 693 food assistance stamp, an authorization for food assistance 694 stamps, a food assistance stamp identification card, a 695 certificate of eligibility for prescribed medicine, a Medicaid 696 identification card, or public assistance from any other state 697 or federally funded program with which he or she has been 698 entrusted or of which he or she has gained possession by virtue

Page 25 of 44

of his or her position, or who knowingly fails to disclose any

CODING: Words stricken are deletions; words underlined are additions.

such fraudulent activity; or

hb1293-00

705

708

2010

(b) Knowingly misappropriates, attempts to misappropriate, or aids or abets in the misappropriation of, funds given in exchange for food <u>assistance program benefits</u> <del>stamps</del> or for any form of food <u>assistance</u> <del>stamp</del> benefits authorization,

706 <u>commits</u> is guilty of a crime and shall be punished as provided 707 in subsection (5).

(5)

(c) As used in this subsection, the value of a food assistance stamp authorization benefit is the cash or exchange value unlawfully obtained by the fraudulent act committed in violation of this section.

(10) The department shall create an error-prone or fraudprone case profile within its public assistance information system and shall screen each application for public assistance, including food <u>assistance stamps</u>, Medicaid, and temporary cash assistance, against the profile to identify cases that have a potential for error or fraud. Each case so identified shall be subjected to preeligibility fraud screening.

720 Section 31. Section 414.41, Florida Statutes, is amended 721 to read:

722

414.41 Recovery of payments made due to mistake or fraud.-

(1) Whenever it becomes apparent that any person or provider has received any public assistance under this chapter to which she or he is not entitled, through either simple mistake or fraud on the part of the department or on the part of the recipient or participant, the department shall take all necessary steps to recover the overpayment. Recovery may include Page 26 of 44

CODING: Words stricken are deletions; words underlined are additions.

729 Federal Income Tax Refund Offset Program collections activities 730 in conjunction with Food and Nutrition Consumer Service and the 731 Internal Revenue Service to intercept income tax refunds due to 732 clients who owe food assistance stamp or temporary cash 733 assistance WAGES debt to the state. The department will follow 734 the guidelines in accordance with federal rules and regulations 735 and consistent with the Food Assistance Stamp Program. The 736 department may make appropriate settlements and shall establish a policy and cost-effective rules to be used in the computation 737 and recovery of such overpayments. 738

(a) The department will consider an individual who has
willfully provided false information or omitted information to
become or remain eligible for temporary cash assistance to have
committed an intentional program violation.

(b) When the intentional program violation or case facts
do not warrant criminal prosecution for fraud as defined in s.
414.39, the department will initiate an administrative
disqualification hearing. The administrative disqualification
hearing will be initiated regardless of the individual's current
eligibility.

(c) Upon a finding through the administrative disqualification hearing process that the individual did commit an intentional program violation, the department will impose a disqualification period consistent with those established for food <u>assistance stamp</u> program purposes.

(2) The department shall determine if recovery of an
 overpayment as a result of department error regarding temporary
 cash assistance provided under the <u>Temporary Cash Assistance</u>
 Page 27 of 44

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

hb1293-00

757 WAGES Program or benefits provided to a recipient of aid to 758 families with dependent children would create extreme hardship. 759 The department shall provide by rule the circumstances that 760 constitute an extreme hardship. The department may reduce the 761 amount of repayment if a recipient or participant demonstrates 762 to the satisfaction of the department that repayment of the 763 entire overpayment would result in extreme hardship, but the 764 department may not excuse repayment. A determination of extreme 765 hardship is not grounds for a waiver of repayment in whole or in 766 part.

(3) The department, or its designee, shall enforce an order of income deduction by the court against the liable adult recipient or participant, including the head of a family, for overpayment received as an adult under the temporary cash assistance program, the AFDC program, the food <u>assistance</u> <del>stamp</del> program, or the Medicaid program.

773 Section 32. Section 414.45, Florida Statutes, is amended774 to read:

775 414.45 Rulemaking.—The department has authority to adopt 776 rules pursuant to ss. 120.536(1) and 120.54 to implement and 777 enforce the provisions of this chapter. The rules must provide 778 protection against discrimination and the opportunity for a 779 participant to request a review by a supervisor or administrator 780 of any decision made by a panel or board of the department or 781 the <u>Temporary Cash Assistance</u> WAGES Program.

782 Section 33. Subsection (8) of section 420.624, Florida
783 Statutes, is amended to read:

784

420.624 Local homeless assistance continuum of care.-Page 28 of 44

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

hb1293-00

785 (8) Continuum of care plans must promote participation by 786 all interested individuals and organizations and may not exclude 787 individuals and organizations on the basis of race, color, 788 national origin, sex, handicap, familial status, or religion. 789 Faith-based organizations must be encouraged to participate. To 790 the extent possible, these components should be coordinated and integrated with other mainstream health, social services, and 791 792 employment programs for which homeless populations may be 793 eligible, including Medicaid, State Children's Health Insurance 794 Program, Temporary Assistance for Needy Families, Food 795 Assistance Program Stamps, and services funded through the 796 Mental Health and Substance Abuse Block Grant, the Workforce 797 Investment Act, and the welfare-to-work grant program.

798Section 34. Paragraph (g) of subsection (5) of section799430.2053, Florida Statutes, is amended to read:

800 801 430.2053 Aging resource centers.-

(

(5) The duties of an aging resource center are to:

802 (q) Enhance the existing area agency on aging in each 803 planning and service area by integrating, either physically or 804 virtually, the staff and services of the area agency on aging 805 with the staff of the department's local CARES Medicaid nursing 806 home preadmission screening unit and a sufficient number of 807 staff from the Department of Children and Family Services' 808 Economic Self-Sufficiency Unit necessary to determine the 809 financial eligibility for all persons age 60 and older residing 810 within the area served by the aging resource center that are 811 seeking Medicaid services, Supplemental Security Income, and 812 food assistance stamps.

#### Page 29 of 44

CODING: Words stricken are deletions; words underlined are additions.

813 Section 35. Paragraph (b) of subsection (5) of section 814 445.004, Florida Statutes, is amended to read:

815 445.004 Workforce Florida, Inc.; creation; purpose; 816 membership; duties and powers.—

(5) Workforce Florida, Inc., shall have all the powers and authority, not explicitly prohibited by statute, necessary or convenient to carry out and effectuate the purposes as determined by statute, Pub. L. No. 105-220, and the Governor, as well as its functions, duties, and responsibilities, including, but not limited to, the following:

(b) Providing oversight and policy direction to ensure that the following programs are administered by the Agency for Workforce Innovation in compliance with approved plans and under contract with Workforce Florida, Inc.:

Programs authorized under Title I of the Workforce
 Investment Act of 1998, Pub. L. No. 105-220, with the exception
 of programs funded directly by the United States Department of
 Labor under Title I, s. 167.

831 2. Programs authorized under the Wagner-Peyser Act of
832 1933, as amended, 29 U.S.C. ss. 49 et seq.

3. Activities authorized under Title II of the Trade Act
of 2002, as amended, 19 U.S.C. ss. 2272 et seq., and the Trade
Adjustment Assistance Program.

4. Activities authorized under 38 U.S.C., chapter 41,
including job counseling, training, and placement for veterans.

5. Employment and training activities carried out under
funds awarded to this state by the United States Department of
Housing and Urban Development.

#### Page 30 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

FLORIDA HOUSE OF REPRESENTATIVES

HB 1293

841 6. Welfare transition services funded by the Temporary
842 Assistance for Needy Families Program, created under the
843 Personal Responsibility and Work Opportunity Reconciliation Act
844 of 1996, as amended, Pub. L. No. 104-193, and Title IV, s. 403,
845 of the Social Security Act, as amended.

7. Displaced homemaker programs, provided under s. 446.50.
8. The Florida Bonding Program, provided under Pub. L. No.
97-300, s. 164(a)(1).

9. The Food <u>Assistance</u> Stamp Employment and Training
Program, provided under the Food <u>and Nutrition Act of 2008</u> Stamp
Act of 1977, 7 U.S.C. ss. 2011-2032; the Food Security Act of
1988, Pub. L. No. 99-198; and the Hunger Prevention Act, Pub. L.
No. 100-435.

10. The Quick-Response Training Program, provided under ss. 288.046-288.047. Matching funds and in-kind contributions that are provided by clients of the Quick-Response Training Program shall count toward the requirements of s. 288.90151(5)(d), pertaining to the return on investment from activities of Enterprise Florida, Inc.

11. The Work Opportunity Tax Credit, provided under the
Tax and Trade Relief Extension Act of 1998, Pub. L. No. 105-277,
and the Taxpayer Relief Act of 1997, Pub. L. No. 105-34.

863 12. Offender placement services, provided under ss.864 944.707-944.708.

Section 36. Paragraph (b) of subsection (9) of section 445.009, Florida Statutes, is amended to read: 445.009 One-stop delivery system.-868 (9)

#### Page 31 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

FLORIDA HOUSE OF REPRESENTATIVES

HB 1293

869 The network shall assure that a uniform method is used (b) 870 to determine eligibility for and management of services provided 871 by agencies that conduct workforce development activities. The 872 Department of Management Services shall develop strategies to 873 allow access to the databases and information management systems 874 of the following systems in order to link information in those 875 databases with the one-stop delivery system: 876 1. The Unemployment Compensation Program of the Agency for 877 Workforce Innovation. 878 2. The public employment service described in s. 443.181. 879 3. The FLORIDA System and the components related to 880 temporary cash assistance WAGES, food assistance stamps, and 881 Medicaid eligibility. 882 The Student Financial Assistance System of the 4. 883 Department of Education. 884 5. Enrollment in the public postsecondary education 885 system. 886 6. Other information systems determined appropriate by 887 Workforce Florida, Inc. 888 Section 37. Subsection (2) of section 445.024, Florida 889 Statutes, is amended to read: 890 445.024 Work requirements.-891 WORK ACTIVITY REQUIREMENTS.-Each individual who is not (2)892 otherwise exempt from work activity requirements must 893 participate in a work activity for the maximum number of hours 894 allowable under federal law; however, a participant may not be 895 required to work more than 40 hours per week. The maximum number 896 of hours each month that a family may be required to participate Page 32 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

in community service or work experience programs is the number of hours that would result from dividing the family's monthly amount for temporary cash assistance and food <u>assistance</u> stamps by the applicable minimum wage. However, the maximum hours required per week for community service or work experience may not exceed 40 hours.

903 (a) A participant in a work activity may also be required 904 to enroll in and attend a course of instruction designed to 905 increase literacy skills to a level necessary for obtaining or 906 retaining employment if the instruction plus the work activity 907 does not require more than 40 hours per week.

(b) Program funds may be used, as available, to support the efforts of a participant who meets the work activity requirements and who wishes to enroll in or continue enrollment in an adult general education program or other training programs.

913 Section 38. Section 445.026, Florida Statutes, is amended 914 to read:

915 445.026 Cash assistance severance benefit.—An individual 916 who meets the criteria listed in this section may choose to 917 receive a lump-sum payment in lieu of ongoing cash assistance 918 payments, provided the individual:

919

(1) Is employed and is receiving earnings.

920 (2) Has received cash assistance for at least 6921 consecutive months.

922 (3) Expects to remain employed for at least 6 months.
923 (4) Chooses to receive a one-time, lump-sum payment in
924 lieu of ongoing monthly payments.

#### Page 33 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

925 (5) Provides employment and earnings information to the 926 regional workforce board, so that the regional workforce board 927 can ensure that the family's eligibility for severance benefits 928 can be evaluated.

929 (6) Signs an agreement not to apply for or accept cash 930 assistance for 6 months after receipt of the one-time payment. 931 In the event of an emergency, such agreement shall provide for 932 an exception to this restriction, provided that the one-time 933 payment shall be deducted from any cash assistance for which the 934 family subsequently is approved. This deduction may be prorated 935 over an 8-month period. The board of directors of Workforce 936 Florida, Inc., shall adopt criteria defining the conditions 937 under which a family may receive cash assistance due to such 938 emergency.

940 Such individual may choose to accept a one-time, lump-sum 941 payment of \$1,000 in lieu of receiving ongoing cash assistance. 942 Such payment shall only count toward the time limitation for the 943 month in which the payment is made in lieu of cash assistance. A 944 participant choosing to accept such payment shall be terminated 945 from cash assistance. However, eligibility for Medicaid, food 946 assistance stamps, or child care shall continue, subject to the 947 eligibility requirements of those programs.

948 Section 39. Subsection (2) of section 445.048, Florida 949 Statutes, is amended to read:

950

939

445.048 Passport to Economic Progress program.-

951 (2) WAIVERS.-If Workforce Florida, Inc., in consultation 952 with the Department of Children and Family Services, finds that Page 34 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

F	L	0	R	1	D	А	Н	C	)	U	S	Ε	0	۰F	R	Ε	Р	R	Е	S	Е	Ν	Т	Α	Т	1	V	Е	S
---	---	---	---	---	---	---	---	---	---	---	---	---	---	----	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

966

967

953 federal waivers would facilitate implementation of the program, 954 the department shall immediately request such waivers, and 955 Workforce Florida, Inc., shall report to the Governor, the 956 President of the Senate, and the Speaker of the House of 957 Representatives if any refusal of the federal government to 958 grant such waivers prevents the implementation of the program. 959 If Workforce Florida, Inc., finds that federal waivers to 960 provisions of the Food Assistance Stamp Program would facilitate 961 implementation of the program, the Department of Children and 962 Family Services shall immediately request such waivers in 963 accordance with s. 414.175.

964 Section 40. Paragraph (d) of subsection (1) of section 965 718.115, Florida Statutes, is amended to read:

718.115 Common expenses and common surplus.- (1)

968 (d) If so provided in the declaration, the cost of a 969 master antenna television system or duly franchised cable 970 television service obtained pursuant to a bulk contract shall be 971 deemed a common expense. If the declaration does not provide for 972 the cost of a master antenna television system or duly franchised cable television service obtained under a bulk 973 974 contract as a common expense, the board may enter into such a 975 contract, and the cost of the service will be a common expense 976 but allocated on a per-unit basis rather than a percentage basis 977 if the declaration provides for other than an equal sharing of 978 common expenses, and any contract entered into before July 1, 979 1998, in which the cost of the service is not equally divided 980 among all unit owners, may be changed by vote of a majority of Page 35 of 44

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

hb1293-00

981 the voting interests present at a regular or special meeting of 982 the association, to allocate the cost equally among all units. 983 The contract shall be for a term of not less than 2 years.

984 Any contract made by the board after the effective date 1. 985 hereof for a community antenna system or duly franchised cable 986 television service may be canceled by a majority of the voting 987 interests present at the next regular or special meeting of the 988 association. Any member may make a motion to cancel said 989 contract, but if no motion is made or if such motion fails to 990 obtain the required majority at the next regular or special 991 meeting, whichever is sooner, following the making of the 992 contract, then such contract shall be deemed ratified for the 993 term therein expressed.

994 Any such contract shall provide, and shall be deemed to 2. 995 provide if not expressly set forth, that any hearing-impaired or 996 legally blind unit owner who does not occupy the unit with a 997 non-hearing-impaired or sighted person, or any unit owner 998 receiving supplemental security income under Title XVI of the 999 Social Security Act or food assistance stamps as administered by 1000 the Department of Children and Family Services pursuant to s. 1001 414.31, may discontinue the service without incurring disconnect 1002 fees, penalties, or subsequent service charges, and, as to such 1003 units, the owners shall not be required to pay any common 1004 expenses charge related to such service. If less than all 1005 members of an association share the expenses of cable 1006 television, the expense shall be shared equally by all 1007 participating unit owners. The association may use the provisions of s. 718.116 to enforce payment of the shares of 1008 Page 36 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

1009such costs by the unit owners receiving cable television. 1010 Section 41. Paragraph (f) of subsection (1) of section 1011 817.568, Florida Statutes, is amended to read: 1012 817.568 Criminal use of personal identification 1013 information.-1014 (1) As used in this section, the term: 1015 (f) "Personal identification information" means any name 1016 or number that may be used, alone or in conjunction with any 1017 other information, to identify a specific individual, including 1018 anv: 1019 1. Name, postal or electronic mail address, telephone 1020 number, social security number, date of birth, mother's maiden 1021 name, official state-issued or United States-issued driver's 1022 license or identification number, alien registration number, 1023 government passport number, employer or taxpayer identification 1024 number, Medicaid or food assistance stamp account number, bank 1025 account number, credit or debit card number, or personal 1026 identification number or code assigned to the holder of a debit 1027 card by the issuer to permit authorized electronic use of such 1028 card; 1029 2. Unique biometric data, such as fingerprint, voice 1030 print, retina or iris image, or other unique physical 1031 representation; 1032 3. Unique electronic identification number, address, or 1033 routing code; 4. Medical records; 1034 1035 5. Telecommunication identifying information or access 1036 device; or

#### Page 37 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

F	0	R	D	Α	 [	0	11	S	F	0	F	R	F	P	R	F	S	F	N	т	Α	Т	1	VI
	<u> </u>					~	<u> </u>	<u> </u>		~							<u> </u>							

HB 1293 2010 1037 6. Other number or information that can be used to access 1038 a person's financial resources. 1039 Section 42. Paragraph (a) of subsection (3) of section 1040 921.0022, Florida Statutes, is amended to read: 1041 921.0022 Criminal Punishment Code; offense severity 1042 ranking chart .-1043 (3) OFFENSE SEVERITY RANKING CHART 1044 (a) LEVEL 1 1045 Florida Felony Statute Degree Description 1046 24.118(3)(a)3rd Counterfeit or altered state lottery ticket. 1047 212.054(2)(b) 3rd Discretionary sales surtax; limitations, administration, and collection. 1048 212.15(2)(b) 3rd Failure to remit sales taxes, amount greater than \$300 but less than \$20,000. 1049 316.1935(1) 3rd Fleeing or attempting to elude law enforcement officer. 1050 319.30(5) 3rd Sell, exchange, give away Page 38 of 44

CODING: Words stricken are deletions; words underlined are additions.

hb1293-00

E S

FLORIDA HOUSE OF REPRES	SENTATIVE	S
-------------------------	-----------	---

HB 1293 2010 certificate of title or identification number plate. 1051 319.35(1)(a) 3rd Tamper, adjust, change, etc., an odometer. 1052 320.26(1)(a) Counterfeit, manufacture, or 3rd sell registration license plates or validation stickers. 1053 322.212(1)(a) -3rd Possession of forged, stolen, (C) counterfeit, or unlawfully issued driver's license; possession of simulated identification. 1054 322.212(4) 3rd Supply or aid in supplying unauthorized driver's license or identification card. 1055 322.212(5)(a) 3rd False application for driver's license or identification card. 1056 414.39(2) 3rd Unauthorized use, possession, forgery, or alteration of food assistance stamps, Medicaid ID, value greater than \$200. 1057 Page 39 of 44

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA HOUSE OF REPRESENTATIVES

	HB 1293			2010
	414.39(3)(a)	3rd	Fraudulent misappropriation of public assistance funds by employee/official, value more than \$200.	
1058	443.071(1)	3rd	False statement or representation to obtain or increase unemployment	
1059	509.151(1)	3rd	compensation benefits. Defraud an innkeeper, food or lodging value greater than \$300.	
1060	517.302(1)	3rd	Violation of the Florida Securities and Investor Protection Act.	·
1062	562.27(1)	3rd	Possess still or still apparatus.	
	713.69	3rd	Tenant removes property upon which lien has accrued, value more than \$50.	
1063	812.014(3)(c)	3rd	Petit theft (3rd conviction); theft of any property not	,
ļ			Page 40 of 44	

CODING: Words stricken are deletions; words underlined are additions.

F	L	0	R	I D	Α	Н	0	U	S	Е	0	F	R	Е	Ρ	R	Ε	S	Е	Ν	Т	Α	Т	I	V	Е	S
---	---	---	---	-----	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

HB 1293 2010 specified in subsection (2). 1064 812.081(2) 3rd Unlawfully makes or causes to be made a reproduction of a trade secret. 1065 815.04(4)(a) 3rd Offense against intellectual property (i.e., computer programs, data). 1066 817.52(2) 3rd Hiring with intent to defraud, motor vehicle services. 1067 Use of public record or public 817.569(2) 3rd records information to facilitate commission of a felony. 1068 826.01 3rd Bigamy. 1069 828.122(3) 3rd Fighting or baiting animals. 1070 831.04(1) 3rd Any erasure, alteration, etc., of any replacement deed, map, plat, or other document listed in s. 92.28. 1071

### Page 41 of 44

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA HOUSE OF REPRESENTATIVES

	HB 1293			2010
	831.31(1)(a)	3rd	Sell, deliver, or possess counterfeit controlled substances, all but s. 893.03(5) drugs.	
1072				
1050	832.041(1)	3rd	Stopping payment with intent to defraud \$150 or more.	
1073	832.05(2)(b) & (4)(c)	3rd	Knowing, making, issuing worthless checks \$150 or more or obtaining property in return for worthless check \$150 or more.	
1074				
1075	838.15(2)	3rd	Commercial bribe receiving.	
1076	838.16	3rd	Commercial bribery.	
	843.18	3rd	Fleeing by boat to elude a law enforcement officer.	
1077				
	847.011(1)(a)	3rd	Sell, distribute, etc., obscene, lewd, etc., material (2nd conviction).	
1078				
1079	849.01	3rd	Keeping gambling house.	
1			Page 42 of 44	

# Page 42 of 44

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA HOUSE OF REPRESENTATIVES

	HB 1293			2010
1000	849.09(1)(a)-(d)	3rd	Lottery; set up, promote, etc., or assist therein, conduct or advertise drawing for prizes, or dispose of property or money by means of lottery.	
1080	849.23	3rd	Gambling-related machines; "common offender" as to property rights.	
1081	849.25(2)	3rd	Engaging in bookmaking.	
	860.08	3rd	Interfere with a railroad signal.	
1083	860.13(1)(a)	3rd	Operate aircraft while under the influence.	
1085	893.13(2)(a)2.	3rd	Purchase of cannabis.	
	893.13(6)(a)	3rd	Possession of cannabis (more than 20 grams).	
1086	934.03(1)(a)	3rd	Intercepts, or procures any other person to intercept, any wire or oral communication.	
ļ	• •		Page 43 of 44	

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

1088 Section 43. Paragraph (a) of subsection (1) of section 1089 943.401, Florida Statutes, is amended to read: 1090 943.401 Public assistance fraud.-1091 (1) (a) The Department of Law Enforcement shall investigate 1092 all public assistance provided to residents of the state or 1093 provided to others by the state. In the course of such 1094 investigation the Department of Law Enforcement shall examine all records, including electronic benefits transfer records and 1095 1096 make inquiry of all persons who may have knowledge as to any 1097 irregularity incidental to the disbursement of public moneys, 1098 food assistance stamps, or other items or benefits 1099 authorizations to recipients.

1100

Section 44. This act shall take effect July 1, 2010.

### Page 44 of 44

CODING: Words stricken are deletions; words underlined are additions.

• •

# HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 923 SPONSOR(S): Reed TIED BILLS:

Homelessness

IDEN./SIM. BILLS: SB 2654

	REFERENCE	ACTION	ANALYST S	TAFF DIRECTOR
1)	Health Care Services Policy Committee		Schoonover au	
2)	Roads, Bridges & Ports Policy Committee		·	
3)	Health & Family Services Policy Council			
4)				
5)				
	· · · · · ·			

#### SUMMARY ANALYSIS

The bill creates and revises multiple sections of the Florida Statutes relating to homelessness. These changes include:

- Authorizing the collection of voluntary contributions in the amount of \$1 to be added to the issuance and renewal of motor vehicle registrations and drivers licenses to aid the homeless.
- Replaces the existing Emergency Financial Assistance for Housing program with a homeless
  prevention grant program to be administered by local homeless continuums of care to provide
  emergency financial assistance to families facing the loss of their current home due to financial or other
  crises.
- Limits the amount a lead agency may spend on administrative costs under a Challenge Grant.
- Directs funding for homeless housing assistance grants to be appropriated as a fixed capital outlay item.
- Eliminates statute enacted in 2009 relating to Housing First.

The bill is expected to result in a savings of approximately \$200,000 in administrative costs for the Office on Homelessness from the elimination of temporary staff. The bill may generate an indeterminate amount of revenue from voluntary donations for grant programs to help the homeless.

The bill is effective July 1, 2010.

#### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

### FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### Background

The Council on Homelessness (council) and the State Office on Homelessness (office) were created in 2001 within the Department of Children and Family Services (DCF).<sup>1</sup> The office coordinates state agency responses to homelessness, serves as a single point of contact on homeless issues in the state, and administers state-funded grant programs that support the activities of the 27 local homeless coalitions.<sup>2</sup> The 17 members of the council represent state agencies, counties, homeless advocacy organizations, and volunteers.<sup>3</sup> The council's duties include developing policy and advising the office.<sup>4</sup>

#### Emergency Financial Assistance Program

DCF administers this program and provides support to families with at least one minor child that are totally without shelter or face the loss of shelter because of the following:<sup>5</sup>

- Nonpayment of rent or mortgage resulting in eviction or notice of eviction;
- Household disaster, which renders the home uninhabitable;
- Other emergency situations defined in rule.<sup>6</sup>

Families may receive up to \$400 during 1 period of 30 consecutive days in any 12 consecutive months.<sup>7</sup> DCF serves approximately 4,000 families a year under this program and utilizes seven temporary employees to assess eligibility and process payments.<sup>8</sup>

#### Challenge Grant

The Office on Homelessness may award grants of up to \$500,000 to lead agencies who have developed and implemented a local homeless assistance continuum of care plan for its area to provide services including outreach, emergency shelter, support services, and permanent shelter.<sup>9</sup> Current law does not limit administrative costs under this grant.

<sup>1</sup> Chapter 2001-98, L.O.F. <sup>2</sup> s. 420.622(3), F.S. <sup>3</sup> s. 420.622(2), F.S. <sup>4</sup> id. <sup>5</sup> s. 414.16(1), F.S. <sup>6</sup> 65A-33.004, F.A.C. <sup>7</sup> 65A-33.011, F.A.C. <sup>8</sup> Staff Analysis (HB 923), Department of Children and Families. (On file with committee staff). <sup>9</sup> s. 420.622(4), F.S. STORAGE NAME: h0923.HCS.doc DATE: 3/4/2010

#### Homeless Housing Assistance Grant

The Office on Homelessness may administer moneys appropriated to it to provide homeless housing assistance grants up to \$750,000 annually to lead agencies to acquire, construct, or rehabilitate transitional or permanent housing units for homeless persons.<sup>10</sup> Administrative costs are capped at 5% of the funds awarded.<sup>11</sup>

### Housing First

Solutions to homelessness in both the public and private sectors have primarily been focused on providing individuals and families experiencing homelessness with housing.<sup>12</sup> While emergency shelter may provide access to services for individuals and families in crisis, it often fails to address long-term needs.<sup>13</sup> The approach is premised on the belief that vulnerable and at-risk individuals and families who are homeless are more responsive to interventions and social services support after they are in their own housing, rather than while living in temporary/transitional facilities or housing programs.<sup>14</sup> In 2009, the Governor signed the Housing First model into law with the intention to address the long term needs of homeless individuals and families.<sup>15</sup>

### Voluntary Checkoffs

Section 320.023, F.S., provides the procedures which an organization must follow prior to seeking Legislative authorization to request the creation of a new voluntary contribution fee and establish a corresponding voluntary check-off on a motor vehicle registration application.

Section 322.081, F.S., provides the procedures an organization must follow prior to seeking legislative authorization to request the creation of a new voluntary contribution fee and establish a corresponding voluntary check-off on a driver's license application.

The Department of Highway Safety and Motor Vehicles must discontinue the check-off if less than \$25,000 has been contributed by the end of the fifth year, or if less than \$25,000 is contributed during any subsequent 5-year period.<sup>16</sup>

### Effect of Proposed Changes

The bill authorizes the collection of voluntary contributions in the amount of \$1.00 to be added to the issuance and renewal of motor vehicle registrations or drivers licenses. Additionally, the bill does not require the voluntary contributions be subject to the checkoff procedures and limitations of s. 320.023, F.S., and s. 322.081, F.S. The funds would be placed in a grants and donations trust fund for use by the Office on Homelessness to supplement Challenge Grants and homeless housing assistance grants and to also provide information on homelessness to the public. The effect of this change could potentially raise an indeterminate amount of money.

The bill replaces the existing Emergency Financial Assistance for Housing program with a homelessness prevention grant program. The program will be administered by local homeless assistance continuums of care to provide financial assistance to families facing the loss of their current home due to financial or other crises. The grants, which would be capped at \$300,000, may be used to pay past due rent and mortgage payments, past due utility costs and bills, and case management. Program administrative costs are limited to 3% of the grant award. While the Office on Homelessness will administer the grant to the local prevention programs, tracking and reporting on progress will be the responsibility of those local programs. DCF estimates that this change in grant programs will result in a

<sup>16</sup> s. 320.023(4)(a), F.S.; s. 322.081(4)(a), F.S. STORAGE NAME: h0923.HCS.doc DATE: 3/4/2010

<sup>&</sup>lt;sup>10</sup> s. 420.622(5), F.S.

<sup>&</sup>lt;sup>11</sup> s. 420.622(5)(f), F.S.

<sup>&</sup>lt;sup>12</sup> s. 420.6275(1)(b), F.S. <sup>13</sup> ld.

<sup>&</sup>lt;sup>14</sup> Beyond Shelter. Founded in 1988. The mission of Beyond Shelter is to develop systemic approaches to combat poverty and homelessness among families with children and enhance family economic security and well-being. <sup>5</sup> HB 597 (2009)

savings of about \$200,000 in administrative costs for the Office on Homelessness since the seven OPS employees would no longer be needed.

The bill sets a maximum of 8% a lead agency may spend of its Challenge Grant funding on administrative costs. Challenge Grants may be awarded up to \$500,000 per lead agency.<sup>17</sup> The effect of this change will permit lead agencies using Challenge Grants to spend more money on administrative costs compared to other homelessness assistance grants. In comparison, the homeless prevention grants, created by this bill, are capped at \$300,000 and limit administrative costs at 3%. The homeless housing assistance grants, which exist in current statute and are capped at \$750,000, have administrative costs limited to 5%. A question arises as to why there is a difference in administrative for the three grant programs.

The bill also directs all funding for homeless housing assistance grants to be appropriated as a fixed capital outlay item. The use of homeless housing assistance grants are limited by statute to acquire, construct, or rehabilitate transitional or permanent housing units for housing persons. Currently, funding for these grants is classified as a grant in aid under general revenue, which must be used by the end of the fiscal year. The effect of this change to fixed capital outlay will permit the use of grants for construction and housing purposes beyond the limitations of one fiscal year.

The bill also eliminates from the Housing First Methodology a provision that mandates background checks and addiction rehabilitation as a condition for an effective program. The effect of this change eliminates a statute enacted in 2009.

### **B. SECTION DIRECTORY:**

Section 1. Amends s. 320.02, F.S., relating to registration required; application for registration; forms

Section 2. Amends s. 322.08, F.S., relating to application for license.

Section 3. Amends s. 322.18, F.S., relating to original applications, licenses, and renewals; expiration of licenses; delinquent licenses.

Section 4. Creates s. 414.161, F.S., relating to homelessness prevention grants.

Section 5. Amends s. 420.622, F.S., relating to State Office on Homelessness; Council on Homelessness.

Section 6. Amends s. 420.625, F.S., relating to grant-in-aid program.

Section 7. Amends s. 420.6275, F.S., relating to Housing First.

Section 8. Repeals s. 414.16, F.S., relating to emergency assistance program.

Section 9. Provides an effective date of July 1, 2010.

## **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

### A. FISCAL IMPACT ON STATE GOVERNMENT:

### 1. Revenues:

DCF reported that the voluntary contributions authorized by the bill could provide new revenue for the Challenge Grants and Homeless Housing Assistance Grants. Based on other voluntary contributions on motor vehicle registrations and driver's license applications and renewals, a

conservative estimate would be a minimum of \$20,000. In fiscal year 2008-09, a total of \$1.5M was received in the voluntary contributions for the existing 24 entities in statute.<sup>18</sup>

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

### III. COMMENTS

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

#### B. RULE-MAKING AUTHORITY:

None.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

Consider making the administrative cost percentage caps the same for the Challenge Grant, homelessness prevention grant, and the homeless housing assistance program.

### IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

<sup>18</sup> Staff Analysis, Economic Development & Community Affairs Policy Council, HB 263 (2010).

2010

1	A bill to be entitled
2	An act relating to homelessness; amending ss. 320.02,
3	322.08, and 322.18, F.S.; requiring the motor vehicle
4	registration form and registration renewal form, the
5	driver license application form, and the driver license
6	application form for renewal issuance or renewal extension
7	to include an option to make a voluntary contribution to
8	aid the homeless; providing for such contributions to be
9	deposited into the Grants and Donations Trust Fund of the
10	Department of Children and Family Services and used by the
11	State Office on Homelessness for certain purposes;
12	providing that voluntary contributions for the homeless
13	are not income of a revenue nature for the purpose of
14	applying certain service charges; creating s. 414.161,
15	F.S.; establishing a homelessness prevention grant
16	program; requiring grant applicants to be ranked
17	competitively; providing preference for certain grant
18	applicants; providing eligibility requirements; providing
19	grant limitations and restrictions; requiring lead
20	agencies for local homeless assistance continuums of care
21	to track, monitor, and report on assisted families for a
22	specified period of time; amending s. 420.622, F.S.;
23	limiting the percentage of funding that lead agencies may
24	spend on administrative costs; providing that funding
25	shall be appropriated as a fixed capital outlay item;
26	amending s. 420.625, F.S.; deleting a cross-reference to
27	conform; amending s. 420.6275, F.S.; revising legislative
28	findings relating to the Housing First approach to
'	Page 1 of 8

CODING: Words stricken are deletions; words underlined are additions.

	HB 923 2010
29	homelessness; repealing s. 414.16, F.S., relating to the
30	emergency assistance program for families with children
31	that have lost shelter or face loss of shelter due to an
32	emergency; providing an effective date.
33	
34	Be It Enacted by the Legislature of the State of Florida:
35	
36	Section 1. Paragraph (i) is added to subsection (15) of
37	section 320.02, Florida Statutes, to read:
38	320.02 Registration required; application for
39	registration; forms
40	(15)
41	(i) Notwithstanding s. 320.023, the application form for
42	motor vehicle registration and renewal of registration must
43	include language permitting a voluntary contribution of \$1 per
44	applicant to aid the homeless. Contributions made pursuant to
45	this paragraph shall be deposited into the Grants and Donations
46	Trust Fund of the Department of Children and Family Services and
47	used by the State Office on Homelessness to supplement grants
48	made under s. 420.622(4) and (5), provide information to the
49	public about homelessness in the state, and provide literature
50	for homeless persons seeking assistance.
51	
52	For the purpose of applying the service charge provided in s.
53	215.20, contributions received under this subsection are not
54	income of a revenue nature.
55	Section 2. Subsection (7) of section 322.08, Florida
56	Statutes, is amended to read:
	Page 2 of 8

CODING: Words stricken are deletions; words underlined are additions.

2010

HB 923

57

78

322.08 Application for license.-

58 (7)The application form for a driver's license or 59 duplicate thereof shall include language permitting the following: 60

61 (a) A voluntary contribution of \$1 per applicant, which contribution shall be deposited into the Health Care Trust Fund 62 63 for organ and tissue donor education and for maintaining the 64 organ and tissue donor registry.

65 (b) A voluntary contribution of \$1 per applicant, which 66 contribution shall be distributed to the Florida Council of the 67 Blind.

68 (C) A voluntary contribution of \$2 per applicant, which 69 shall be distributed to the Hearing Research Institute, 70 Incorporated.

A voluntary contribution of \$1 per applicant, which 71 (d) 72 shall be distributed to the Juvenile Diabetes Foundation 73 International.

A voluntary contribution of \$1 per applicant, which 74 (e) 75 shall be distributed to the Children's Hearing Help Fund.

76 (f) A voluntary contribution of \$1 per applicant, which 77 shall be distributed to Family First, a nonprofit organization.

A voluntary contribution of \$1 per applicant, to Stop (q) 79 Heart Disease, which shall be distributed to the Florida Heart 80 Research Institute, a nonprofit organization.

81 (h) Notwithstanding s. 322.081, a voluntary contribution 82 of \$1 per applicant to aid the homeless. Contributions made 83 pursuant to this paragraph shall be deposited into the Grants 84 and Donations Trust Fund of the Department of Children and Page 3 of 8

CODING: Words stricken are deletions; words underlined are additions.

2010 ·

85	Family Services and used by the State Office on Homelessness to
86	supplement grants made under s. 420.622(4) and (5), provide
87	information to the public about homelessness in the state, and
88	provide literature for homeless persons seeking assistance.
89	
90	A statement providing an explanation of the purpose of the trust
91	funds shall also be included. For the purpose of applying the
92	service charge provided in s. 215.20, contributions received
93	under paragraphs (b), (c), (d), (e), (f), <del>and</del> (g) <u>, and (h)</u> and
94	under s. 322.18(9) are not income of a revenue nature.
95	Section 3. Paragraph (c) is added to subsection (9) of
96	section 322.18, Florida Statutes, to read:
97	322.18 Original applications, licenses, and renewals;
98	expiration of licenses; delinquent licenses
99	(9)
100	(c) The application form for a renewal issuance or renewal
101	extension shall include language permitting a voluntary
102	contribution of \$1 per applicant to aid the homeless.
103	Contributions made pursuant to this paragraph shall be deposited
104	into the Grants and Donations Trust Fund of the Department of
105	Children and Family Services and used by the State Office on
106	Homelessness to supplement grants made under s. 420.622(4) and
107	(5), provide information to the public about homelessness in the
108	state, and provide literature for homeless persons seeking
109	assistance. For the purpose of applying the service charge
110	provided in s. 215.20, contributions received under this
111	paragraph are not income of a revenue nature.

# Page 4 of 8

CODING: Words stricken are deletions; words underlined are additions.

.

112

113

114

115 116

117 118

119

120

121

122

123

124

125

126

127

128

129 130

131

132 133

134

135

136

137 138

2010 Section 4. Section 414.161, Florida Statutes, is created to read: 414.161 Homelessness prevention grants.-(1) ESTABLISHMENT OF PROGRAM.-There is created a grant program to provide emergency financial assistance to families facing the loss of their current home due to a financial or other crisis. The State Office on Homelessness, with the concurrence of the Council on Homelessness, may accept and administer moneys appropriated to it to provide homelessness prevention grants annually to lead agencies for local homeless assistance continuums of care, as recognized by the State Office on Homelessness. These moneys shall consist of any sums that the state may appropriate, as well as money received from donations, gifts, bequests, or otherwise from any public or private source that is intended to assist families to prevent them from becoming homeless. (2) GRANT APPLICATIONS.-Grant applicants shall be ranked competitively. Preference shall be given to applicants who leverage additional private funds and public funds, who demonstrate the effectiveness of their homelessness prevention programs in keeping families housed, and who demonstrate the commitment of other assistance and services to address family health, employment, and education needs. (3) ELIGIBILITY.-In order to qualify for a grant, a lead agency must develop and implement a local homeless assistance continuum of care plan for its designated catchment area. The homelessness prevention program must be included in the

139 continuum of care plan.

#### Page 5 of 8

CODING: Words stricken are deletions; words underlined are additions.

140 (4) GRANT LIMITS.-The maximum grant amount per lead agency 141 may not exceed \$300,000. The grant assistance may be used to pay 142 past due rent or mortgage payments, past due utility costs, 143 other past due bills creating a family's financial crisis, provision of case management services, and program 144 145 administration costs not to exceed 3 percent of the grant award. 146 The homelessness prevention program must develop a case plan for 147 each family to be assisted setting forth what costs will be 148 covered and the maximum level of assistance to be offered. 149 (5) PERFORMANCE.-The lead agency shall be required to 150 track, monitor, and report on each family assisted for at least 151 12 months after the last assistance provided to the family. The 152goal for the homelessness prevention program shall be to enable 153 at least 85 percent of the families assisted to remain in their 154 homes and avoid becoming homeless during the ensuing year. 155 Section 5. Paragraph (d) is added to subsection (4) of 156 section 420.622, Florida Statutes, and paragraph (g) is added to 157 subsection (5) of that section, to read: 158 420.622 State Office on Homelessness; Council on 159 Homelessness.-160 (4) Not less than 120 days after the effective date of 161 this act, the State Office on Homelessness, with the concurrence 162 of the Council on Homelessness, may accept and administer moneys 163 appropriated to it to provide "Challenge Grants" annually to 164 lead agencies for homeless assistance continuums of care 165 designated by the State Office on Homelessness. A lead agency 166 may be a local homeless coalition, municipal or county

### Page 6 of 8

CODING: Words stricken are deletions; words underlined are additions.

hb0923-00

167 government, or other public agency or private, not-for-profit 168 corporation. Such grants may be up to \$500,000 per lead agency. 169 (d) A lead agency may spend a maximum of 8 percent of its 170 funding on administrative costs. 171 (5)The State Office on Homelessness, with the concurrence 172 of the Council on Homelessness, may administer moneys 173 appropriated to it to provide homeless housing assistance grants 174 annually to lead agencies for local homeless assistance 175 continuum of care, as recognized by the State Office on 176 Homelessness, to acquire, construct, or rehabilitate 177 transitional or permanent housing units for homeless persons. 178 These moneys shall consist of any sums that the state may 179 appropriate, as well as money received from donations, gifts, 180 bequests, or otherwise from any public or private source, which 181 are intended to acquire, construct, or rehabilitate transitional 182 or permanent housing units for homeless persons. 183 (g) Funding shall be appropriated as a fixed capital 184 outlay item. Section 6. Paragraph (d) of subsection (3) of section 185 186 420.625, Florida Statutes, is amended to read: 187 420.625 Grant-in-aid program.-188 (3)ESTABLISHMENT.-There is hereby established a grant-in-189 aid program to help local communities in serving the needs of 190 the homeless through a variety of supportive services, which may 191 include, but are not limited to: 192 (d) Emergency financial assistance for persons who are

OF

193 totally without shelter or facing loss of shelter, but who are 194 not eligible for such assistance under s. 414.16.

Page 7 of 8

CODING: Words stricken are deletions; words underlined are additions.

Section 7. Paragraph (a) of subsection (2) of section 420.6275, Florida Statutes, is amended to read:

420.6275 Housing First.-

197 198

195

196

(2) HOUSING FIRST METHODOLOGY,-

199 (a) The Housing First approach to homelessness differs 200 from traditional approaches by providing housing assistance, 201 case management, and support services responsive to individual 202 or family needs after housing is obtained. By using this 203 approach when appropriate, communities can significantly reduce 204 the amount of time that individuals and families are homeless 205 and prevent further episodes of homelessness. Housing First 206 emphasizes that social services provided to enhance individual 207 and family well-being can be more effective when people are in 208 their own home, and:

209

1. The housing is not time-limited.

210 2. The housing is not contingent on compliance with 211 services. Instead, participants must comply with a standard 212 lease agreement and are provided with the services and support 213 that are necessary to help them do so successfully.

214 3. A background check and any rehabilitation necessary to 215 combat an addiction related to alcoholism or substance abuse has 216 been completed by the individual for whom assistance or support 217 services are provided.

218 219 Section 8. <u>Section 414.16</u>, Florida Statutes, is repealed. Section 9. This act shall take effect July 1, 2010.

#### Page 8 of 8

CODING: Words stricken are deletions; words underlined are additions.

hb0923-00