

### **Finance and Tax Subcommittee**

Thursday, February 21, 2013 8:00 a.m. Morris Hall

**MEETING PACKET** 

### The Florida House of Representatives

### **Finance and Tax Subcommittee**



Will Weatherford Speaker Ritch Workman Chair

### **AGENDA**

February 21, 2013 8:00 a.m. Morris Hall

- I. Call to Order/Roll Call
- II. Chair's Opening Remarks
- III. Workshop on Legislative Concepts to Reform Taxation of Communication Services
- IV. Workshop on Legislative Concepts to Reform Local Business Taxes
- V. Workshop on Professional Sports Facilities Tax Incentives
- VI. Closing Remarks and Adjournment

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### TAXATION OF COMMUNICATIONS LEGISLATIVE CONCEPT OVERVIEW SERVICES REFORM

Finance and Tax Subcommittee, Chair Ritch Workman Florida House of Representatives February 21, 2013

### Overview

- at the same rate, regardless of the type of service, > Overarching goal: Tax all communications services the method of delivery, or the location of the user.
- while increasing the state rate and broadening the Local communications services taxes are repealed tax base
- Intended to be revenue neutral (both state and
- Replaces local tax revenue for each government via a revenue sharing formula

## Tax Rate Changes

> All rates are for demonstration purposes and should be expected to change after REC evaluation

Тах	Current Rate	New Rate
State CST	6.65%	10.11%
Local CST	Variable, up to 7.12%	%0
Direct to Home Satellite CST	10.8%	10.11%
Prepaid Calling Arrangements (current definition)	6.62%*	10.11%
Gross Receipts for residential land line services	2.37%	2.05%
Gross Receipts for other communications services	2.52%	2.05%

\*includes average local option rates

### 4

Rate Summary

### **New Combined Rate** 12.16% 12.16% 12.16% 12.16% **Current Combined Rate** 14.21%\* 13.17% 6.62%\* 7.41%\* **Direct to Home Satellite Arrangements** (current Prepaid Calling Res. Land Line **Service Type** definition) General

<sup>\*</sup>includes average local option rates

# Local Tax Replacement

- > Repealed local taxes are replaced by a portion of the higher state tax.
- New distribution formula created
- Each county and municipality would receive revenues based on:
- > Actual collections in FY 2012-13
- > Each jurisdiction's population
- > Changes in statewide collections

# Residential Land Lines

- ➤ Residential land line service:
- Currently subject to the gross receipts tax and local CST
- Exempt from the state CST
- > Average combined rate of 7.41%
- Exemption from state CST would be eliminated
- > Subjected to the same statewide combined rate as other communications services

- arrangements", requiring them to consist exclusively ➤ Current law narrowly defines "prepaid calling of telephone calls
- include products which provide text messages and ➤ Concept language modernizes this definition to allow data
- > The tax rate on prepaid is increased to the same statewide combined rate as on other communications services

### Permit fees

- permit fees for use of rights-of-way or levy an add-> Current law: local governments may elect to require on to their local CST rate
- > Local governments which elected to levy a higher rate would lose the authority to require such fees
- Local governments that required permit fees as of January 1, 2013, are grandfathered in and may continue collecting such fees

## **Bond** protection

- through the newly created distribution formula may > Funds that are distributed to local governments be used for any public purpose
- > Those distributions can replace local communication services tax collections as bond security

# Collection allowance

- Current law allows dealers who satisfy certain requirements to receive a 0.75% collection allowance
- collection allowance would be reduced to 0.5% on > With the creation of a single statewide rate, the January 1, 2014
- ightarrow Further reduced to 0.25% on January 1, 2017

## Remedial and Retroactive/Effective Date

- > The single statewide rate would go into effect January 1, 2014
- arrangement" would be retroactive and remedial > The changes to the definition of "prepaid calling
- Certain portions go into effect July 1, 2013, to allow the Department of Revenue to make the necessary calculations

### Communications Services Tax Reform Legislative Concepts Overview

This language embodies the concept of reforming the communications services tax ("CST") to consolidate the taxation of communications services in Florida into a single unified statewide rate, regardless of the delivery medium or location of the services user. This consolidation is intended to be revenue neutral from both the state perspective and from any individual unit of local government's perspective. To achieve that overarching reform objective, the concept language replaces local government communications taxation authority with a state revenue sharing arrangement, modernizes the definition of "prepaid calling arrangements" and applies the single unified rate to sales of such arrangements, removes an exemption on residential land line service, and reduces the collection allowance granted to dealers of communication services. The concept language also eliminates the authority of local governments to levy permit fees on dealers of communications services but will grandfather in any local governments currently levying such fees to maintain revenue neutrality.

### **Tax Rate Changes**

In furtherance of the goal of creating a single statewide rate while maintaining revenue neutrality for local governments, the concept language increases the state CST rate and distributes the portion of revenue collected from that increase to local governments. It is important to note that the new tax rates in the concept language are for demonstration purposes, and should be expected to change when subjected to the official revenue estimating process.

The language reforms the tax structure as follows:

Revenue Source	Current Rate	New Rate
State CST	6.65%	10.11%
Local CST	Variable, up to 7.12%	0%
Direct to Home Satellite CST	10.8%	10.11%
Prepaid Calling Arrangements (current definition)	6.62%*	10.11%
Gross Receipts for residential land line services	2.37%	2.05%
Gross Receipts for other communications services	2.52%	2.05%

<sup>\*</sup>includes average local option rate

Restating those changes in terms of the combined tax rate paid by the customer on different types of services:

Service Type	Current Combined Rate	New Combined Rate
General	14.21%*	12.16%
Res. Land Line	7.41%*	12.16%
Direct to Home Satellite	13.17%	12.16%
Prepaid Calling Arrangements (current definition)	6.62%*	12.16%

<sup>\*</sup>includes average statewide local option rates

### Repeal and Replacement of Local Option Communications Services Taxes

Current law (s. 202.19, F.S.) allows counties and municipalities to authorize by ordinance the levy of a local communications services tax. The rate of that tax will vary depending on the type of local government entity. For municipalities and charter counties the tax may be levied at a rate of up to 5.1 percent. Non-charter counties may levy the tax at a rate of up to 1.6 percent. These maximum rates may be increased by the add-on rates of 0.12 percent for municipalities and charter counties or 0.24 percent for noncharter counties that have elected not to require and collect the permit fees authorized pursuant to s. 337.401, F.S., or the conversion or emergency rates authorized by s. 202.20, F.S.

In addition to the local communications services taxes, any local option sales tax that a county or school board has levied pursuant to s. 212.055, F.S., is converted to an add on to the local CST rate with the conversion rate determined by the chart in s. 202.20(3), F.S.

### Repeal

The concept language repeals the sections of Florida Statute that provide the authority to levy and the procedures to administer the local communications services tax. The concept language also removes sales of communications services from the local option sales tax base to maintain a unified state rate. Certain administrative provisions throughout are given a delayed repeal for administrative reasons.

### Local CST Revenue Replacement Distribution Formula

To provide revenue neutrality for each individual unit of local government relative to current law, the concept language establishes a formula to distribute a portion of the new higher state CST to local governments to replace the revenue they lose due to the local CST repeal (section 9). The formula is designed so that each county and municipality would receive revenues based on their actual collections in FY 2012-13 with adjustments going forward for changes in each jurisdiction's population and changes in overall collections.

- The Department of Revenue will calculate each unit of local government's initial
  "adjusted per capita share". That share is defined as the local CST revenues that unit
  received in FY 2012-13 as a percentage of the total local CST revenue in this state
  collected during FY 2012-13 divided by the percentage of the state's population in that
  unit.
- After January 1, 2014, when the single rate goes into effect, the Department is directed
  to distribute the replacement portion of the state CST funds to the local governments by
  multiplying that initial per capita share by the current percentage of population for each
  local government to determine the percentage of total revenue they should receive for
  that year.
- That percentage is then multiplied by actual total collections of the replacement portion and the appropriate amount is distributed to each unit of local government.

As an example, imagine that there was a city that had 10 percent of Florida's population and received 15 percent of the total local CST revenues in Florida for FY 2012-2013. That city would have an initial per capita share of 1.5 (15 percent divided by 10 percent). If that city's population remained at 10 percent, in a future year it would receive 15 percent of the replacement portion of the state CST collections for that year (the 10 percent of the state's population multiplied by the 1.5 initial adjusted per capita share). If that city increased their population (e.g. through an annexation or natural growth) and grew to have 12 percent of the state's population in a future year, then that city would receive 18 percent of the replacement portion of the state CST collections for that year (12 percent population multiplied by the 1.5 initial adjusted per capita share). In this example, the city's share of population grew by 20 percent, as did the share it received of the total replacement revenues collected.

Funds received from this distribution by municipalities to replace their local communications services tax may be used for any public purpose.

### **Residential Land Lines**

Current law exempts residential land line communications services from the state CST (s. 202.125(1), F.S.). They are, however, subject to both the local CST and the gross receipts tax. The concept language removes this exemption so that residential land lines would pay the same unified statewide rate as other communications services. Such services will also remain subject to the gross receipts tax.

### **Prepaid Calling Arrangements**

Under current law, "prepaid calling arrangements" that fit the narrow definition provided by s. 212.05(1)(e), F.S., are subject to the sales tax of 6 percent (plus any applicable local option sales and use taxes). They are therefore excluded from the (generally much higher) communications services tax by s. 202.11(1)(c), F.S. The current statutory definition of "prepaid calling arrangement" is very narrowly drafted to only include, "retail sale by advance payment of

communications services that *consist exclusively of telephone calls*... that are sold in predetermined units or dollars whose number declines with use in a known amount."

### Modernize Definition and Unify Rate

The concept language redefines "prepaid calling arrangement" to mean the sale of communications services that satisfy all the below requirements:

- Includes the ability to originate or receive telephone calls or transmit text messages
- Sold in predetermined units that expire or decrease according to a predetermined basis
- Cannot be used unless paid for in advance
- Cannot be used if the predetermined units have expired or been exhausted
- Are not subject to any requirement to purchase additional units in the future
- Cannot be offered with an option to allow the service to be continued automatically after expiration or exhaustion of the units

The sales tax rate on prepaid calling arrangements is increased to 10.11 percent to be taxed at the same single statewide rate as other communications services (section 28).

### Prepaid-Specific Collection Method

To allow for ease of administration, the concept language provides that sales tax on prepaid calling arrangements does not need to be separately stated (granting retailers flexibility in displaying the tax to end consumers) and is not collected at the point of sale as with other sales of tangible personal property. Instead, the language provides that the sales tax and the gross receipts tax on sales of prepaid calling arrangements are consolidated into a single 12.16 percent tax and calculated based on gross sales of prepaid calling arrangements, not individual transactions.

### Sales Tax on Prepaid Distributed Like CST

The concept language distributes the revenue from the sales tax imposed on prepaid calling arrangements in a manner identical to the distribution of the communications services tax on postpaid wireless communications (section 30).

### Remedial and Retroactive

The changes to the definition of "prepaid calling arrangement" are intended to be remedial in nature and apply retroactively but will not provide the basis for any refunds or credits for taxes already paid nor will they provide a basis for assessment of any tax not paid.

### **Permit Fees**

Current law allows local taxing authorities to elect to either apply an add-on rate to their local communications services tax or levy permit fees (subject to various limitations) for the use of public rights of way by communications services providers. These fees are administered pursuant to s. 337.401, F.S. The concept language amends s. 337.401, F.S., to eliminate the future authority to levy such permit fees for any jurisdiction that was not levying such fees as of January 1, 2013. Jurisdictions that were collecting such fees are grandfathered and may continue to collect them subject to the same limitations as current law (section 33).

### **Bond Protection**

The concept language allows taxing authorities to use the revenue they receive from the distribution formula for the replacement portion of the new state CST to replace local communications services tax revenue as bond security (section 34).

### **Collection Allowance**

Current law allows dealers of communications services to receive a credit equal to either 0.75 percent or 0.25 percent of their collections, depending on the method they use to assign customers to local taxing authorities. The concept language will reduce the maximum collection allowance to 0.50 percent effective January 1, 2014, and further reduce it to 0.25 percent after January 1, 2017, as customers will no longer need to be assigned to local taxing authorities under the unified state rate (section 21).

### **Effective Date**

The single-statewide rate and local communications services tax repeal portions of the concept language go into effect after January 1, 2014. Certain portions of the replacement CST portion distribution formula in section 9 will go into effect on July 1, 2013, to allow the Department of Revenue time to make the necessary calculations.

2013

1 A bill to be entitled 2 An act relating to the communications services tax; 3 amending s. 202.11, F.S.; revising the definition of 4 "prepaid calling arrangement"; deleting the definition 5 of the term "enhanced zip code"; amending s. 202.12, 6 F.S.; revising the communications services tax rate on 7 sales of communications services; conforming a cross-8 reference; repealing s. 202.12001, F.S., relating to 9 the combined rate for tax collected; amending s. 10 202.125, F.S.; deleting an exemption from the 11 communications services tax and gross receipts tax for 12 the separately stated sales price of communications 13 services sold to residential households and the 14 exception to such exemption for transient public 15 lodging establishments, mobile communications 16 services, video services, or direct-to-home satellite 17 services; conforming cross-references; amending ss. 18 202.13, and 202.151, F.S.; conforming cross-19 references; amending s. 202.155, F.S.; providing for 20 the future repeal of such section relating to special 21 rules for establishing a customer's place of primary 22 use of mobile communications services; conforming a 23 cross-reference; amending s. 202.16, F.S.; conforming 24 a cross-reference; amending s. 202.18, F.S.; revising 25 the allocation and disposition formula applicable to 26 proceeds of the communications services tax and 27 certain proceeds of the gross receipts tax; conforming 28 provisions to changes made by the act; creating s.

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202.181, F.S.; providing a distribution formula for certain communications services tax proceeds; repealing s. 202.19, F.S., relating to the authorization to impose the local communications services tax; amending ss. 202.193 and 202.195, F.S.; conforming cross-references; repealing ss. 202.20, 202.21, and 202.22, F.S., relating to the local communications services tax conversion rates, the effective dates and procedures for informing dealers of communications services of tax levies and rate changes, and the determination of the local tax situs for imposition of the tax, respectively; amending s. 202.23, F.S.; conforming cross-references; amending s. 202.231, F.S.; providing for the future repeal of such section relating to providing information to local taxing jurisdictions concerning the local communications services tax; amending s. 202.24, F.S.; conforming cross-references; defining the term "replaced revenue sources"; amending s. 202.26, F.S.; revising the Department of Revenue's authority to adopt rules relating to a dealer's exercise of due diligence with respect to certain records and methods necessary for the collection of the local communications services tax; conforming crossreferences; amending s. 202.27, F.S.; conforming cross-references; amending s. 202.28, F.S.; conforming cross-references; providing for a future repeal of a paragraph relating to local communications services

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tax; amending s. 202.29, F.S.; conforming crossreferences; amending s. 202.35, F.S.; conforming cross-references; repealing ss. 202.37, 202.38, 202.381, and 203.001, F.S., relating to special rules for administration of the local communications services tax, special rules for bad debts and adjustments under specified previously existing taxes, the transition from previously existing taxes, and the combined rate for communications services and the gross receipts tax on utility services, respectively; amending s. 203.01, F.S.; conforming cross-references; revising the tax rate levied on communications services; amending s. 212.05, F.S.; eliminating the sales and use tax on prepaid calling arrangements; amending s. 212.054, F.S.; removing a reference; revising the tax base of the discretionary surtax; amending s. 212.20, F.S.; revising the distribution of sales tax revenue on certain transactions; amending ss. 218.67, 288.1045, 288.106, and 213.053, F.S.; conforming cross-references; amending s. 337.401, F.S.; revising the authority for municipalities, charter counties, and noncharter counties to collect permit fees from providers of communications services that use or occupy municipal or county roads or rights-of-way and deleting the procedures, requirements, and limitations with respect thereto; conforming cross-references; amending s. 365.172, F.S.; conforming cross-references; providing

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application relating to the replacement of taxes or fees repealed by this act with respect to the impairment of bonded indebtedness secured by such taxes or fees; providing application relating to the imposition of taxes on billing statements for communications services; authorizing the Department of Revenue to adopt emergency rules; providing for retroactive application; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsections (19) through (23) of section 202.11, Florida Statutes, are renumbered as subsections (18) through (22), respectively, and present subsections (9) and (18) of that section are amended to read:

202.11 Definitions.—As used in this chapter, the term:

- (9) "Prepaid calling arrangement" has the same meaning as in s. 212.05(1)(e) means the separately stated retail sale by advance payment of communications services that consist exclusively of telephone calls originated by using an access number, authorization code, or other means that may be manually, electronically, or otherwise entered and that are sold in predetermined units or dollars of which the number declines with use in a known amount.
- (18) "Enhanced zip code" means a United States postal zip code of 9 or more digits.
- Section 2. Subsection (1) of section 202.12, Florida Statutes, is amended to read:

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- 202.12 Sales of communications services.—The Legislature finds that every person who engages in the business of selling communications services at retail in this state is exercising a taxable privilege. It is the intent of the Legislature that the tax imposed by chapter 203 be administered as provided in this chapter.
- (1) For the exercise of such privilege, a tax is levied on each taxable transaction, and the tax is due and payable as follows:
- (a) Except as otherwise provided in this subsection, at a rate of  $\underline{10.11}$   $\underline{6.65}$  percent applied to the sales price of the communications service which:
  - 1. Originates and terminates in this state, or
- 2. Originates or terminates in this state and is charged to a service address in this state,

when sold at retail, computed on each taxable sale for the purpose of remitting the tax due. The gross receipts tax imposed by chapter 203 shall be collected on the same taxable transactions and remitted with the tax imposed by this paragraph. If no tax is imposed by this paragraph by reason of s. 202.125(1), the tax imposed by chapter 203 shall nevertheless be collected and remitted in the manner and at the time prescribed for tax collections and remittances under this chapter.

(b) At the rate of 10.811 percent on the retail sales price of any direct-to-home satellite service received in this state. The proceeds of the tax imposed under this paragraph

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- shall be accounted for and distributed in accordance with s. 202.18(2). The gross receipts tax imposed by chapter 203 shall be collected on the same taxable transactions and remitted with the tax imposed by this paragraph.
- (c) At the rate set forth in paragraph (a) on the sales price of private communications services provided within this state, which shall be determined in accordance with the following provisions:
- 1. Any charge with respect to a channel termination point located within this state;
- 2. Any charge for the use of a channel between two channel termination points located in this state; and
- 3. Where channel termination points are located both within and outside of this state:
- a. If any segment between two such channel termination points is separately billed, 50 percent of such charge; and
- b. If any segment of the circuit is not separately billed, an amount equal to the total charge for such circuit multiplied by a fraction, the numerator of which is the number of channel termination points within this state and the denominator of which is the total number of channel termination points of the circuit.

The gross receipts tax imposed by chapter 203 shall be collected on the same taxable transactions and remitted with the tax imposed by this paragraph.

(d) At the rate set forth in paragraph (a) applied to the sales price of all mobile communications services deemed to be

provided to a customer by a home service provider pursuant to s.

170 117(a) of the Mobile Telecommunications Sourcing Act, Pub. L.

171 No. 106-252, if such customer's service address is located

172 within this state.

Section 3. Section 202.125, Florida Statutes, is amended to read:

202.125 Sales of communications services; specified exemptions.—

(1) The separately stated sales price of communications services sold to residential households is exempt from the tax imposed by s. 202.12 and s. 203.01(1)(b)3. This exemption does not apply to any residence that constitutes all or part of a transient public lodging establishment as defined in chapter 509, any mobile communications service, any video service, or any direct-to-home satellite service.

<u>(1)(2)</u> The sale of communications services provided to the Federal Government, any agency or instrumentality of the Federal Government, or any entity that is exempt from state taxes under federal law is exempt from the taxes imposed or administered pursuant to s. 202.12 ss. 202.12 and 202.19.

(2) The sale of communications services to the state or any county, municipality, or political subdivision of the state when payment is made directly to the dealer by the governmental entity is exempt from the taxes imposed or administered pursuant to  $\underline{s.\ 202.12}\ \underline{ss.\ 202.12}\ and\ 202.19$ . This exemption does not inure to any transaction otherwise taxable under this chapter when payment is made by a government employee by any means, including, but not limited to, cash, check, or credit card even

when that employee is subsequently reimbursed by the governmental entity.

- (3) (4) The sale of communications services to a home for the aged, religious institution or educational institution that is exempt from federal income tax under s. 501(c)(3) of the Internal Revenue Code, or by a religious institution that is exempt from federal income tax under s. 501(c)(3) of the Internal Revenue Code having an established physical place for worship at which nonprofit religious services and activities are regularly conducted and carried on, is exempt from the taxes imposed or administered pursuant to  $\underline{s. 202.12}$   $\underline{ss. 202.12}$  and  $\underline{202.19}$ . As used in this subsection, the term:
- (a) "Religious institution" means an organization owning and operating an established physical place for worship at which nonprofit religious services and activities are regularly conducted. The term also includes:
- 1. Any nonprofit corporation the sole purpose of which is to provide free transportation services to religious institution members, their families, and other religious institution attendees.
- 2. Any nonprofit state, district, or other governing or administrative office the function of which is to assist or regulate the customary activities of religious institutions.
- 3. Any nonprofit corporation that owns and operates a television station in this state of which at least 90 percent of the programming consists of programs of a religious nature and the financial support for which, exclusive of receipts for broadcasting from other nonprofit organizations, is

- 225 predominantly from contributions from the public.
  - 4. Any nonprofit corporation the primary activity of which is making and distributing audio recordings of religious scriptures and teachings to blind or visually impaired persons at no charge.
  - 5. Any nonprofit corporation the sole or primary purpose of which is to provide, upon invitation, nonprofit religious services, evangelistic services, religious education, administrative assistance, or missionary assistance for a religious institution, or established physical place of worship at which nonprofit religious services and activities are regularly conducted.
    - (b) "Educational institution" includes:
  - 1. Any state tax-supported, parochial, religious institution, and nonprofit private school, college, or university that conducts regular classes and courses of study required for accreditation by or membership in the Southern Association of Colleges and Schools, the Florida Council of Independent Schools, or the Florida Association of Christian Colleges and Schools, Inc.
  - 2. Any nonprofit private school that conducts regular classes and courses of study which are accepted for continuing education credit by a board of the Division of Medical Quality Assurance of the Department of Health.
    - Any nonprofit library.
    - 4. Any nonprofit art gallery.
  - 5. Any nonprofit performing arts center that provides educational programs to school children, which programs involve

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- performances or other educational activities at the performing arts center and serve a minimum of 50,000 school children a year.
  - 6. Any nonprofit museum that is open to the public.
  - (c) "Home for the aged" includes any nonprofit
    corporation:
  - 1. In which at least 75 percent of the occupants are 62 years of age or older or totally and permanently disabled; which qualifies for an ad valorem property tax exemption under s. 196.196, s. 196.197, or s. 196.1975; and which is exempt from the sales tax imposed under chapter 212.
  - 2. Licensed as a nursing home under chapter 400 or an assisted living facility under chapter 429 and which is exempt from the sales tax imposed under chapter 212.
  - Section 4. <u>Section 202.12001</u>, Florida Statutes, is repealed.
    - Section 5. Subsection (3) of section 202.13, Florida Statutes, is amended to read:
      - 202.13 Intent.-
    - (3) The tax on dealers of communications services authorized under this chapter, including the tax imposed by local governments under ss. 202.19 and 202.20, shall supersede the authority of local governments to levy franchise fees as set out in 47 U.S.C. s. 542 without regard to the fact that this is a tax of general applicability on all providers of communications services.
- Section 6. Section 202.151, Florida Statutes, is amended to read:

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Use tax imposed on certain purchasers of communications services.—Any person who purchases communications services that are otherwise taxable under s. 202.12 ss. 202.12 and 202.19 at retail from a seller in another state, territory, the District of Columbia, or any foreign country shall report and remit to the department the taxes imposed by or administered under this chapter on the communications services purchased and used, the same as if such communications services had been purchased at retail from a dealer in this state. This section does not apply if the out-of-state seller registers as a dealer in this state and collects from the purchaser the taxes imposed by or administered under this chapter. The department may adopt rules governing the reporting and remitting of communications services taxes by purchasers who purchase from out-of-state sellers who do not collect the taxes imposed by or administered under this chapter.

Section 7. Paragraph (b) of subsection (3) of section 202.155, Florida Statutes, is amended to read:

202.155 Special rules for mobile communications services.—
(3)

(b) The department shall provide notice to the home service provider of its intent to redetermine the assignment of a taxing jurisdiction by a home service provider under <u>former</u> s. 202.22. If a final order is entered ruling that the jurisdiction assigned by the home service provider is incorrect, the department shall notify the home service provider of the proper jurisdictional assignment. The home service provider shall begin using the correct jurisdictional assignment within 120 days.

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Section 8. Subsection (3) of section 202.16, Florida Statutes, is amended to read:

202.16 Payment.—The taxes imposed or administered under this chapter and chapter 203 shall be collected from all dealers of taxable communications services on the sale at retail in this state of communications services taxable under this chapter and chapter 203. The full amount of the taxes on a credit sale, installment sale, or sale made on any kind of deferred payment plan is due at the moment of the transaction in the same manner as a cash sale.

- (3) (a) A sale of communications services that are used as a component part of or integrated into a communications service or prepaid calling arrangement for resale, including, but not limited to, carrier-access charges, interconnection charges paid by providers of mobile communication services or other communication services, charges paid by a video service provider for the purchase of video programming or the transmission of video or other programming by another dealer of communications services, charges for the sale of unbundled network elements, and any other intercompany charges for the use of facilities for providing communications services for resale, must be made in compliance with the rules of the department. A person who makes a sale for resale which is not in compliance with these rules is liable for any tax, penalty, and interest due for failing to comply, to be calculated pursuant to s. 202.28(2)(a).
- (b) The rounding algorithm must be applied to the local communications services tax imposed pursuant to this chapter

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separately from its application to the communications services taxes imposed pursuant to s. 202.12 and the gross receipts taxes imposed pursuant to s. 203.01.

(c) A dealer may apply the rounding algorithm to the taxes imposed pursuant to ss. 202.12 and 203.01 in one of the following ways:

- 1. Apply the rounding algorithm to the combined taxes imposed pursuant to ss. 202.12 and 203.01.
- 2. Apply the rounding algorithm to the communications services taxes imposed pursuant to s. 202.12(1), and apply the rounding algorithm separately to the combined gross receipts taxes imposed pursuant to s. 203.01(1)(b)2. and 3.
- 3. Apply the rounding algorithm to the combined taxes imposed pursuant to ss. 202.12(1)(a) and 203.01(1)(b)3., as allowed by ss. 202.12001 and 203.001, and apply the rounding algorithm separately to the gross receipts tax imposed pursuant to s. 203.01(1)(b)2.

(c)(d)—Under paragraph (b) or paragraph (c), a dealer may apply the rounding algorithm to the aggregate tax amount that is computed on all taxable items on an invoice or to each tax amount that is computed on one or more, but fewer than all, taxable items on an invoice. The aggregate tax amount for all items on the invoice must equal at least the result that would have been obtained if the rounding algorithm had been applied to the aggregate tax amount computed on all taxable items on the invoice. A dealer may satisfy this requirement by setting a minimum tax amount of not less than 1 cent with respect to each item, or group of items, to which the rounding algorithm is

365 applied.

- 366 (d) (e) The department may not require a dealer to collect the tax based on a bracket system.
- Section 9. Section 202.18, Florida Statutes, is amended to read:
  - 202.18 Allocation and disposition of tax proceeds.—The proceeds of the communications services taxes remitted under this chapter shall be treated as follows:
  - (1) The proceeds of the taxes remitted under ss. 202.12(1)(a), 202.12(1)(c), and 202.12(1)(d) shall be divided as follows:
  - (a) The portion of such proceeds which constitutes gross receipts taxes, imposed at the rate prescribed in chapter 203, shall be deposited as provided by law and in accordance with s. 9, Art. XII of the State Constitution.
  - (Ď) <u>Fifty-eight percent of</u> The remaining portion shall be distributed according to s. 212.20(6). <u>Forty-two percent of the remaining portion shall be transferred to the Local Communications Services Tax Clearing Trust Fund and held there to be distributed pursuant to s. 202.181</u>
  - (2) The proceeds of the taxes remitted under s. 202.12(1)(b) shall be divided as follows:
    - (a) The portion of such proceeds which constitutes gross receipts taxes, imposed at the rate prescribed in chapter 203, shall be deposited as provided by law and in accordance with s. 9, Art. XII of the State Constitution.
    - (b) Sixty Sixty-three percent of the remainder shall be allocated to the state and distributed pursuant to s. 212.20(6),

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except that the proceeds allocated pursuant to s. 212.20(6)(d)2. shall be prorated to the participating counties in the same proportion as that month's collection of the taxes and fees imposed pursuant to chapter 212 and paragraph (1)(b).

- (c) 1. During each calendar year, the remaining portion of such proceeds shall be transferred to the Local Government Halfcent Sales Tax Clearing Trust Fund. Seventy percent of such proceeds shall be allocated in the same proportion as the allocation of total receipts of the half-cent sales tax under s. 218.61 and the emergency distribution under s. 218.65 in the prior state fiscal year. Thirty percent of such proceeds shall be distributed pursuant to s. 218.67.
- 2. The proportion of the proceeds allocated based on the emergency distribution under s. 218.65 shall be distributed pursuant to s. 218.65.
- 3. In each calendar year, the proportion of the proceeds allocated based on the half-cent sales tax under s. 218.61 shall be allocated to each county in the same proportion as the county's percentage of total sales tax allocation for the prior state fiscal year and distributed pursuant to s. 218.62.
- 4. The department shall distribute the appropriate amount to each municipality and county each month at the same time that  $\frac{1}{1}$  to communications services taxes are distributed as distributions made pursuant to s. 202.181 subsection (3).
- (3) (a) Notwithstanding any law to the contrary, the proceeds of each local communications services tax levied by a municipality or county pursuant to s. 202.19(1) or s. 202.20(1), less the department's costs of administration, shall be

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transferred to the Local Communications Services Tax Clearing
Trust Fund and held there to be to such municipality or county.

However, the proceeds of any communications services tax imposed
pursuant to s. 202.19(5) shall be deposited and disbursed in
accordance with ss. 212.054 and 212.055.

For purposes of this section, the proceeds of any tax levied by a municipality, county, or school board under s. 202.19(1) or s. 202.20(1) are all funds collected and received by the department pursuant to a specific levy authorized by such sections, including any interest and penalties attributable to the tax levy.

(b) The amount deducted for the costs of administration may not exceed 1 percent of the total revenue generated for all municipalities, counties, and school boards levying a tax pursuant to s. 202.19. The amount deducted for the costs of administration shall be used only for those costs that are attributable to the taxes imposed pursuant to s. 202.19. The total cost of administration shall be provated among those jurisdictions levying the tax on the basis of the amount collected for a particular jurisdiction to the total amount collected for all such jurisdictions.

(c)1. Except as otherwise provided in this paragraph, proceeds of the taxes levied pursuant to s. 202.19, less amounts deducted for costs of administration in accordance with paragraph (b), shall be distributed monthly to the appropriate jurisdictions. The proceeds of taxes imposed pursuant to s. 202.19(5) shall be distributed in the same manner as discretionary surtaxes are distributed, in accordance with ss.

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212.054 and 212.055.

2. The department shall make any adjustments to the distributions pursuant to this section which are necessary to reflect the proper amounts due to individual jurisdictions or trust funds. In the event that the department adjusts amounts due to reflect a correction in the situsing of a customer, such adjustment shall be limited to the amount of tax actually collected from such customer by the dealer of communication services.

3.a. Adjustments in distributions which are necessary to correct misallocations between jurisdictions shall be governed by this subparagraph. If the department determines that misallocations between jurisdictions occurred, it shall provide written notice of such determination to all affected jurisdictions. The notice shall include the amount of the misallocations, the basis upon which the determination was made, data supporting the determination, and the identity of each affected jurisdiction. The notice shall also inform all affected jurisdictions of their authority to enter into a written agreement establishing a method of adjustment as described in sub-subparagraph c.

b. An adjustment affecting a distribution to a jurisdiction which is less than 90 percent of the average monthly distribution to that jurisdiction for the 6 months immediately preceding the department's determination, as reported by all communications services dealers, shall be made in the month immediately following the department's determination that misallocations occurred.

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c. If an adjustment affecting a distribution to a jurisdiction equals or exceeds 90 percent of the average monthly distribution to that jurisdiction for the 6 months immediately preceding the department's determination, as reported by all communications services dealers, the affected jurisdictions may enter into a written agreement establishing a method of adjustment. If the agreement establishing a method of adjustment provides for payments of local communications services tax monthly distributions, the amount of any such payment agreed to may not exceed the local communications services tax monthly distributions available to the jurisdiction that was allocated amounts in excess of those to which it was entitled. If affected jurisdictions execute a written agreement specifying a method of adjustment, a copy of the written agreement shall be provided to the department no later than the first day of the month following 90 days after the date the department transmits notice of the misallocation. If the department does not receive a copy of the written agreement within the specified time period, an adjustment affecting a distribution to a jurisdiction made pursuant to this sub-subparagraph shall be prorated over a time period that equals the time period over which the misallocations occurred. Section 10. Effective July 1, 2013, section 202.181, Florida Statutes, is created to read: 202.181 Disposition of certain communications services tax proceeds (1) On or before December 1, 2013, the department shall calculate for each municipality or county an initial adjusted

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municipality or county shall be a ratio, the numerator of which is the percentage of total statewide revenues authorized by former s. 202.19 that the municipality or county received during its 2012-2013 fiscal year, the denominator of which is that municipality or county's percentage of the total state population using the most recent official estimates of population certified under s. 186.901 and used for purposes of revenue sharing distribution formulas.

- (2) On or before January 1, 2014, and on or before each subsequent July 1, the department shall determine each municipality or county's share of total collections by multiplying municipality or county's percentage of the total population in the state by that municipality or county's initial adjusted per capita share as determined by subsection (1). In determining a municipality or county's percentage of the total population in the state the department shall use the most recent official estimates of population certified under s. 186.901 and used for purposes of revenue sharing distribution formulas.
- (3) Beginning February 1, 2014, each month there shall be distribution to each municipality or county from the revenue deposited in the Local Communications Services Tax Clearing Trust Fund. The amount distributed each month to each municipality or county shall be an amount equal to the share of total collections calculated under subsection (2) for that municipality or county multiplied by the sum of total statewide collections in that month of the portion of collections of the communications services tax levied by s. 202.12(1)(a) and that

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- portion of collections that month of the sales and use tax

  levied on prepaid calling arrangements pursuant to s.

  212.05(1)(e) that are to be distributed in accordance with this section.
  - (4) Each municipality or county's share of total collections calculated on or before January 1, 2014 under subsection (2) shall be applied to monthly collections under subsection (3) prior to October 1, 2014. Thereafter, each municipality or county's share of monthly collections calculated as of July 1 each year under subsection (2) shall be applied to total collections under subsection (3) beginning in the municipality or county's fiscal year that begins in the October immediately subsequent to the calculation.
  - (5) The revenues distributed under this section may be used by a municipality or county for any public purpose, including, but not limited to, pledging such revenues for the repayment of current or future bonded indebtedness.
  - Section 11. <u>Section 202.19, Florida Statutes, is repealed.</u>
    Section 12. Subsection (1) of section 202.193, Florida
    Statutes, is amended to read:
  - 202.193 Local Communications Services Tax Clearing Trust Fund.—
  - (1) The Local Communications Services Tax Clearing Trust Fund is created within the Department of Revenue. Certain Proceeds from the local communications services tax levied pursuant to  $\underline{s.\ 202.12(1)(a)}$  that  $\underline{s.\ 202.19}$  shall be deposited in the trust fund for distribution to municipalities and counties as provided in  $\underline{s.\ 202.181}$ . Moneys deposited in the trust fund

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are exempt from the service charges imposed under s. 215.20.

Section 13. Subsection (1) of section 202.195, Florida

Statutes, is amended to read:

- 202.195 Proprietary confidential business information; public records exemption.—
- (1) Proprietary confidential business information obtained from a telecommunications company or franchised cable company for the purposes of imposing fees for occupying the public rights-of-way, assessing the local communications services tax pursuant to—s. 202.12—s. 202.19, or regulating the public rights-of-way, held by a local governmental entity, is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. Such proprietary confidential business information held by a local governmental entity may be used only for the purposes of imposing such fees, assessing such tax, or regulating such rights-of-way, and may not be used for any other purposes, including, but not limited to, commercial or competitive purposes.
  - Section 14. Section 202.20, Florida Statutes, is repealed.
  - Section 15. Section 202.21, Florida Statutes, is repealed.
  - Section 16. Section 202.22, Florida Statutes, is repealed.
- Section 17. Subsections (2) and (5) of section 202.23, Florida Statutes, are amended to read:
- 202.23 Procedure on purchaser's request for refund or credit of communications services taxes.—
- (2) This section provides the sole and exclusive procedure and remedy for a purchaser who claims that a dealer has collected communications services taxes imposed or administered

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under this chapter which were not due. An action that arises as a result of the claimed collection of taxes that were not due may not be commenced or maintained by or on behalf of a purchaser against a dealer, a municipality, a county, or the state unless the purchaser pleads and proves that the purchaser has exhausted the procedures in subsection (1) and that the defendant has failed to comply with subsection (1). However, no determination by a dealer under paragraph (1)(c) shall be deemed a failure to comply with subsection (1) if the dealer has complied with the obligations imposed on the dealer by paragraphs (1)(d), (e), and (f). In any such action, it is a complete defense that the dealer, a municipality, a county, or the state has refunded the taxes claimed or credited the purchaser's account. In such an action against a dealer, it is also a complete defense that, in collecting the tax, the dealer used one or more of the methods set forth in former s. 202.22 for assigning the purchaser to a local taxing jurisdiction. Such action is barred unless it is commenced within 180 days following the date of the dealer's written response under paragraph (1)(f), or within 1 year following submission of the purchaser's request to the dealer if the dealer failed to issue a timely written response. The relief available to a purchaser as a result of collection of communications services taxes that were not due is limited to a refund of or credit for such taxes.

(5) A dealer who has collected and remitted amounts that were not due, as determined by the department under paragraph (1)(e), who has issued a refund or credit to the purchaser for such amounts, and who takes a credit or receives a refund from

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the department for such amounts as provided in subsection (3) is not subject to assessment for any of the tax that was refunded or credited or for any interest or penalty with respect to the tax. In addition, a dealer who modifies his or her tax compliance practices to conform to a department determination under paragraph (1)(e) is not subject to assessment as a result of such modification, absent a subsequent change in law or update to a database pursuant to <u>former</u> s. 202.22.

Section 18. Section 202.231, Florida Statutes, is repealed.

Section 19. Paragraph (c) of subsection (2) of section 202.24, Florida Statutes, is amended, and subsection (4) is added to that section, to read:

202.24 Limitations on local taxes and fees imposed on dealers of communications services.—

(2)

- (c) This subsection does not apply to:
- - 1.2. Ad valorem taxes levied pursuant to chapter 200.
  - 2.3. Business taxes levied under chapter 205.
  - 3.4. "911" service charges levied under chapter 365.
  - $\underline{4.5.}$  Amounts charged for the rental or other use of property owned by a public body which is not in the public rights-of-way to a dealer of communications services for any purpose, including, but not limited to, the placement or

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- attachment of equipment used in the provision of communications services.
  - 5.6. Permit fees of general applicability which are not related to placing or maintaining facilities in or on public roads or rights-of-way.
  - $\underline{6.7.}$  Permit fees related to placing or maintaining facilities in or on public roads or rights-of-way pursuant to s. 337.401.
  - 7.8. Any in-kind requirements, institutional networks, or contributions for, or in support of, the use or construction of public, educational, or governmental access facilities allowed under federal law and imposed on providers of video service pursuant to any existing ordinance or an existing franchise agreement granted by each municipality or county, under which ordinance or franchise agreement service is provided before July 1, 2007, or as permitted under chapter 610. This subparagraph does not prohibit providers of video service from recovering the expenses as allowed under federal law.
    - 8.9. Special assessments and impact fees.
  - 9.10. Pole attachment fees that are charged by a local government for attachments to utility poles owned by the local government.
  - 10.11. Utility service fees or other similar user fees for utility services.
  - 11.12. Any other generally applicable tax, fee, charge, or imposition authorized by general law on July 1, 2000, which is not specifically prohibited by this subsection or included as a replaced revenue source in 3.202.20.

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- (4) As used in this section, the term "replaced revenue source" means the following taxes, charges, fees, or other impositions to the extent that the respective local taxing jurisdictions were authorized to impose them before July 1, 2000.
- (a) With respect to municipalities and charter counties and the taxes authorized by former s. 202.19(1):
- 1. The public service tax on telecommunications authorized by former s. 166.231(9).
- 2. Franchise fees on cable service providers as authorized by 47 U.S.C. s. 542.
  - 3. The public service tax on prepaid calling arrangements.
- 4. Franchise fees on dealers of communications services which use the public roads or rights-of-way, up to the limit set forth in s. 337.401. For purposes of calculating rates under this section, it is the legislative intent that charter counties be treated as having had the same authority as municipalities to impose franchise fees on recurring local telecommunication service revenues prior to July 1, 2000. However, the Legislature recognizes that the authority of charter counties to impose such fees is in dispute, and the treatment provided in this section is not an expression of legislative intent that charter counties actually do or do not possess such authority.
- 5. Actual permit fees relating to placing or maintaining facilities in or on public roads or rights-of-way, collected from providers of long-distance, cable, and mobile communications services for the fiscal year ending September 30, 1999; however, if a municipality or county is authorized to

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701 charge permit fees pursuant to s. 337.401(3)(c), such fees shall 702 not be included as a replaced revenue source.

- (b) With respect to all other counties and the taxes authorized in former s. 202.19(1), franchise fees on cable service providers as authorized by 47 U.S.C. s. 542.
- Section 20. Paragraphs (f) and (g) of subsection (3) of section 202.26, Florida Statutes, are amended to read:
  - 202.26 Department powers.-
- (3) To administer the tax imposed by this chapter, the department may adopt rules relating to:
- (f) The records and methods necessary for A dealer to demonstrate the exercise of due diligence as defined by s. 202.22(4)(b).
- (g) The creation of the database described in s. 202.22(2) and the certification and recertification of the databases as described in s. 202.22(3).
- Section 21. Subsection (6) of section 202.27, Florida Statutes, is amended to read:
  - 202.27 Return filing; rules for self-accrual.-
- (6) In addition to the contact person identified on the return, each dealer of communications services obligated to collect and remit local communications services tax imposed under <u>former</u> s. 202.19 may at any time, and shall within 10 days after a request, designate a managerial representative to whom the department shall direct any inquiry regarding the completeness or accuracy of the dealer's return when the response provided by the contact person identified on the return has been inadequate. When the representative designated under

this subsection is contacted by the department, the dealer shall respond to the department within 30 days.

Section 22. Subsection (1) and paragraphs (d) and (e) of subsection (2) of section 202.28, Florida Statutes, are amended to read:

202.28 Credit for collecting tax; penalties.-

- (1) Except as otherwise provided in <u>former</u> s. 202.22, for the purpose of compensating persons providing communications services for the keeping of prescribed records, the filing of timely tax returns, and the proper accounting and remitting of taxes, persons collecting taxes imposed under this chapter and under s. 203.01(1)(a)2. shall be allowed to deduct  $0.25 \cdot 0.75$  percent of the amount of the tax due and accounted for and remitted to the department.
- (a) The collection allowance may not be granted, nor may any deduction be permitted, if the required tax return or tax is delinquent at the time of payment.
- (b) The department may deny the collection allowance if a taxpayer files an incomplete return.
- 1. For the purposes of this chapter, a return is incomplete if it is lacking such uniformity, completeness, and arrangement that the physical handling, verification, review of the return, or determination of other taxes and fees reported on the return can not be readily accomplished.
- 2. The department shall adopt rules requiring the information that it considers necessary to ensure that the taxes levied or administered under this chapter are properly collected, reviewed, compiled, reported, and enforced,

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including, but not limited to, rules requiring the reporting of the amount of gross sales; the amount of taxable sales; the amount of tax collected or due; the amount of lawful refunds, deductions, or credits claimed; the amount claimed as the dealer's collection allowance; the amount of penalty and interest; and the amount due with the return.

(c) The collection allowance and other credits or deductions provided in this chapter shall be applied to the taxes reported for the jurisdiction previously credited with the tax paid. Subject to the provisions of this section, dealers may deduct an additional 0.25 percent of tax due. This paragraph is repealed January 1, 2017.

(2)

- (d) If a dealer fails to separately report and identify local communications services taxes on the appropriate return schedule, the dealer shall be subject to a penalty of \$5,000 per return. If the department is unable to obtain appropriate return schedules, any penalty imposed by this paragraph shall be allocated in the same manner as provided in s. 202.18(2).
- (e) If a dealer of communications services does not use one or more of the methods specified in s. 202.22(1) for assigning service addresses to local jurisdictions and assigns one or more service addresses to an incorrect local jurisdiction in collecting and remitting local communications services taxes imposed under s. 202.19, the dealer shall be subject to a specific penalty of 10 percent of any tax collected but reported to the incorrect jurisdiction as a result of incorrect assignment, except that the penalty imposed under this paragraph

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785 with respect to a single return may not exceed \$10,000.

786 Section 23. Paragraph (a) of subsection (4) of section

787 202.29, Florida Statutes, is amended to read:

788 202.29 Bad debts.—

(4)(a) A dealer may report the credit for bad debt allowed under this section by netting such credit against the tax due to the state pursuant to s. 202.12 or to a local jurisdiction pursuant to s. 202.19, but such netting may not reduce the amount due to the state or to any local jurisdiction below zero.

Section 24. Subsection (4) of section 202.35, Florida Statutes, is amended to read:

202.35 Powers of department in dealing with delinquents; tax to be separately stated.—

(4) Each dealer who makes retail sales of communications services shall add the amount of the taxes imposed or administered under this chapter to the price of the services sold by him or her and shall state the taxes separately from the price of the services on all invoices. The combined amount of taxes due under ss. 202.12 and 203.01 shall be stated and identified as the Florida communications services tax, and the combined amount of taxes due under s. 202.19 shall be stated and identified as the local communications services tax.

Section 25. Section 202.37, Florida Statutes, is repealed.

Section 26. Section 202.38, Florida Statutes, is repealed.

Section 27. Section 202.381, Florida Statutes, is

810 <u>repealed.</u>

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Section 28. Section 203.001, Florida Statutes, is repealed.

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- Section 29. Paragraphs (a) and (b) of subsection (1) of section 203.01, Florida Statutes, are amended to read:
- 203.01 Tax on gross receipts for utility and communications services.—
- (1)(a)1. A tax is imposed on gross receipts from utility services that are delivered to a retail consumer in this state. The tax shall be levied as provided in paragraphs (b)-(j).
- 2. A tax is levied on communications services as defined in s. 202.11(1). The tax shall be applied to the same services and transactions as are subject to taxation under chapter 202and to communications services that are subject to the exemption provided in s. 202.125(1). The tax shall be applied to the sales price of communications services when sold at retail, as the terms are defined in s. 202.11, shall be due and payable at the same time as the taxes imposed pursuant to chapter 202, and shall be administered and collected pursuant to the provisions of chapter 202.
- 3. A tax is levied on prepaid calling arrangements that are subject to the sales and use tax under s. 212.05(1)(e). The tax on prepaid calling arrangements shall be administered and collected pursuant to the provisions of s. 212.05(1)(e).
- (b)1. The rate applied to utility services shall be 2.5 percent.
- 2. The rate applied to communications services <u>and prepaid</u>
  calling arrangements shall be 2.05 2.37 percent.
- 3. There shall be an additional rate of 0.15 percent applied to communication services subject to the tax levied pursuant to s. 202.12(1)(a), (c), and (d). The exemption

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provided in s. 202.125(1) applies to the tax levied pursuant to this subparagraph.

Section 30. Paragraph (e) of subsection (1) of section 212.05, Florida Statutes, is amended to read:

212.05 Sales, storage, use tax.—It is hereby declared to be the legislative intent that every person is exercising a taxable privilege who engages in the business of selling tangible personal property at retail in this state, including the business of making mail order sales, or who rents or furnishes any of the things or services taxable under this chapter, or who stores for use or consumption in this state any item or article of tangible personal property as defined herein and who leases or rents such property within the state.

- (1) For the exercise of such privilege, a tax is levied on each taxable transaction or incident, which tax is due and payable as follows:
  - (e) 1. At the rate of 6 percent on charges for:
- a. At the rate of 10.11 percent for Prepaid calling arrangements. A dealer shall collect the combined tax of 12.16 percent on sales of prepaid calling arrangements, compromised of 10.11 percent and 2.05 percent required by this paragraph and s. 203.01(1), respectively. The dealer shall calculate the tax due under this sub-subparagraph by dividing the gross receipts from sales of prepaid calling arrangements for the applicable reporting period by 1.1216 to compute gross taxable sales, and then subtracting gross taxable sales from gross receipts to arrive at the amount of tax due. The tax on sales of prepaid calling arrangements must be separately reported to the

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- <u>department.</u> The tax on charges for prepaid calling arrangements shall be collected at the time of sale and remitted by the selling dealer.
- (I) "Prepaid calling arrangement" means the separately stated retail sale by advance payment of communications services that: consist exclusively of telephone calls originated by using an access number, authorization code, or other means that may be manually, electronically, or otherwise entered and that are sold in predetermined units or dollars whose number declines with use in a known amount.
- (A) include the ability to originate or receive telephone calls or transmit text messages,
- (B) are sold in predetermined units or dollars that expire on a predetermined schedule or that decrease on a predetermined basis,
- (C) cannot be used unless advance payment for the service has been made,
- (D) cannot be used if the predetermined units or dollars have expired on the predetermined schedule or basis required in (B),
- (E) are not subject to any requirement that the service continue to be purchased subsequent to expiration of the units or dollars on the predetermined schedule or basis required in (B), and
- (F) are not offered with an option that the service may automatically continue, without advance payment, subsequent to expiration of the units or dollars on the predetermined schedule or basis required in (B).

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- (II) If the sale or recharge of the prepaid calling arrangement does not take place at the dealer's place of business, it shall be deemed to take place at the customer's shipping address or, if no item is shipped, at the customer's address or the location associated with the customer's mobile telephone number.
- (III) The sale or recharge of a prepaid calling arrangement shall be treated as a sale of tangible personal property for purposes of this chapter, whether or not a tangible item evidencing such arrangement is furnished to the purchaser, and such sale within this state subjects the selling dealer to the jurisdiction of this state for purposes of this subsection.
- (IV) Sales of prepaid calling arrangements are exempt from the requirements in this chapter to separately state taxes. A dealer who elects to separately state the tax due on any bill or invoice shall include that amount in their gross sales for the purposes of calculating tax due under sub-subpagraph a.
- b. At the rate of 6 percent for The installation of telecommunication and telegraphic equipment.
- c. At the rate of 7 percent for Electrical power or energy, except that the tax rate for charges for electrical power or energy is 7 percent.
- 2. The provisions of s. 212.17(3), regarding credit for tax paid on charges subsequently found to be worthless, shall be equally applicable to any tax paid under the provisions of this section on charges for prepaid calling arrangements, telecommunication or telegraph services, or electric power subsequently found to be uncollectible. The word "charges" in

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this paragraph does not include any excise or similar tax levied by the Federal Government, any political subdivision of the state, or any municipality upon the purchase, sale, or recharge of prepaid calling arrangements or upon the purchase or sale of telecommunication, television system program, or telegraph service or electric power, which tax is collected by the seller from the purchaser.

Section 31. Section (2) of section 212.054, Florida Statutes, is amended to read:

212.054 Discretionary sales surtax; limitations, administration, and collection.—

(2) (a) The tax imposed by the governing body of any county authorized to so levy pursuant to s. 212.055 shall be a discretionary surtax on all transactions occurring in the county which transactions are subject to the state tax imposed on sales, use, services, rentals, admissions, and other transactions by this chapter except for prepaid calling arrangements as defined by s. 212.05(1)(e) and communications services as defined for purposes of chapter 202. The surtax, if levied, shall be computed as the applicable rate or rates authorized pursuant to s. 212.055 times the amount of taxable sales and taxable purchases representing such transactions. If the surtax is levied on the sale of an item of tangible personal property or on the sale of a service, the surtax shall be computed by multiplying the rate imposed by the county within which the sale occurs by the amount of the taxable sale. The sale of an item of tangible personal property or the sale of a service is not subject to the surtax if the property, the

service, or the tangible personal property representing the service is delivered within a county that does not impose a discretionary sales surtax.

#### (b) However:

- 1. The sales amount above \$5,000 on any item of tangible personal property shall not be subject to the surtax. However, charges for prepaid calling arrangements, as defined in s. 212.05(1)(e)1.a., shall be subject to the surtax. For purposes of administering the \$5,000 limitation on an item of tangible personal property, if two or more taxable items of tangible personal property are sold to the same purchaser at the same time and, under generally accepted business practice or industry standards or usage, are normally sold in bulk or are items that, when assembled, comprise a working unit or part of a working unit, such items must be considered a single item for purposes of the \$5,000 limitation when supported by a charge ticket, sales slip, invoice, or other tangible evidence of a single sale or rental.
- 2. In the case of utility services billed on or after the effective date of any such surtax, the entire amount of the charge for utility services shall be subject to the surtax. In the case of utility services billed after the last day the surtax is in effect, the entire amount of the charge on said items shall not be subject to the surtax. "Utility service," as used in this section, does not include any communications services as defined in chapter 202.
- 3. In the case of written contracts which are signed prior to the effective date of any such surtax for the construction of

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improvements to real property or for remodeling of existing structures, the surtax shall be paid by the contractor responsible for the performance of the contract. However, the contractor may apply for one refund of any such surtax paid on materials necessary for the completion of the contract. Any application for refund shall be made no later than 15 months following initial imposition of the surtax in that county. The application for refund shall be in the manner prescribed by the department by rule. A complete application shall include proof of the written contract and of payment of the surtax. The application shall contain a sworn statement, signed by the applicant or its representative, attesting to the validity of the application. The department shall, within 30 days after approval of a complete application, certify to the county information necessary for issuance of a refund to the applicant. Counties are hereby authorized to issue refunds for this purpose and shall set aside from the proceeds of the surtax a sum sufficient to pay any refund lawfully due. Any person who fraudulently obtains or attempts to obtain a refund pursuant to this subparagraph, in addition to being liable for repayment of any refund fraudulently obtained plus a mandatory penalty of 100 percent of the refund, is guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

4. In the case of any vessel, railroad, or motor vehicle common carrier entitled to partial exemption from tax imposed under this chapter pursuant to s. 212.08(4), (8), or (9), the basis for imposition of surtax shall be the same as provided in

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s. 212.08 and the ratio shall be applied each month to total purchases in this state of property qualified for proration which is delivered or sold in the taxing county to establish the portion used and consumed in intracounty movement and subject to surtax.

Section 32. Paragraph (d) of subsection (6) of section 212.20, Florida Statutes, is created to read and current paragraph (d) of that section is renumbered as (e):

- 212.20 Funds collected, disposition; additional powers of department; operational expense; refund of taxes adjudicated unconstitutionally collected.—
- (6) Distribution of all proceeds under this chapter and s. 202.18(1)(b) and (2)(b) shall be as follows:
- (d) Of proceeds from taxes on prepaid calling arrangements collected pursuant to s. 212.05(1)(e), seventeen percent of funds collected shall be distributed as provided by chapter 203 and in accordance with s. 9, Art. XII of the State Constitution and thirty-five percent shall be transferred into the Local Communications Services Tax Clearing Trust Fund to be distributed in accordance with 202.181.

Section 33. Paragraph (d) of subsection (3) of section 288.106, Florida Statutes, is amended to read:

288.106 Tax refund program for qualified target industry businesses.—

- (3) TAX REFUND; ELIGIBLE AMOUNTS.-
- (d) After entering into a tax refund agreement under subsection (5), a qualified target industry business may:
  - 1. Receive refunds from the account for the following

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taxes due and paid by that business beginning with the first taxable year of the business that begins after entering into the agreement:

- a. Corporate income taxes under chapter 220.
- b. Insurance premium tax under s. 624.509.
- 2. Receive refunds from the account for the following taxes due and paid by that business after entering into the agreement:
- a. Taxes on sales, use, and other transactions under chapter 212.
  - b. Intangible personal property taxes under chapter 199.
  - c. Excise taxes on documents under chapter 201.
  - d. Ad valorem taxes paid, as defined in s. 220.03(1).
- e. State communications services taxes administered under chapter 202. This provision does not apply to the gross receipts tax imposed under chapter 203 and administered under chapter 202 or the local communications services tax authorized under s. 202.19.

Section 34. Paragraph (t) of subsection (8) of section 213.053, Florida Statutes, is amended to read:

- 213.053 Confidentiality and information sharing.-
- (8) Notwithstanding any other provision of this section, the department may provide:
- (t) Information relative to chapter 202 to each local government that imposes a tax pursuant to <u>former</u> s. 202.19 in the conduct of its official duties as specified in chapter 202. Information provided under this paragraph may include, but is not limited to, any reports required pursuant to s. 202.231,

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1065 l audit files, notices of intent to audit, tax returns, and other 1066 confidential tax information in the department's possession 1067 relating to chapter 202. A person or an entity designated by the 1068 local government in writing to the department as requiring 1069 access to confidential taxpayer information shall have 1070 reasonable access to information provided pursuant to this 1071 paragraph. Such person or entity may disclose such information 1072 to other persons or entities with direct responsibility for 1073 budget preparation, auditing, revenue or financial 1074 administration, or legal counsel. Such information shall only be 1075 used for purposes related to budget preparation, auditing, and 1076 revenue and financial administration. Any confidential and 1077 exempt information furnished to a local government, or to any 1078 person or entity designated by the local government as 1079 authorized by this paragraph may not be further disclosed by the 1080 recipient except as provided by this paragraph.

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Disclosure of information under this subsection shall be pursuant to a written agreement between the executive director and the agency. Such agencies, governmental or nongovernmental, shall be bound by the same requirements of confidentiality as the Department of Revenue. Breach of confidentiality is a misdemeanor of the first degree, punishable as provided by s. 775.082 or s. 775.083.

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Section 35. Paragraphs (c) through (k) of subsection (3) and subsections (5) and (6) of section 337.401, Florida Statutes, are amended to read:

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337.401 Use of right-of-way for utilities subject to

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1093 regulation; permit; fees.-

(3)

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(c) Any municipality or county which had elected to require permit fees from any providers of communications services that use or occupy municipal or county roads or rightsof-way pursuant to former paragraphs (c) or (j) of this section as of January 1, 2013, may continue to require and collect such fees. 1. It is the intention of the state to treat all providers of communications services that use or occupy municipal or charter county roads or rights-of-way for the provision of communications services in a nondiscriminatory and competitively neutral manner with respect to the payment of permit fees. Certain providers of communications services have been granted by general law the authority to offset permit fees against franchise or other fees while other providers of communications services have not been granted this authority. In order to treat all providers of communications services in a nondiscriminatory and competitively neutral manner with respect to the payment of permit fees, each municipality and charter county shall make an election under either sub-subparagraph a. or sub-subparagraph b. and must inform the Department of Revenue of the election by certified mail by July 16, 2001. Such election shall take effect October 1, 2001. a.(I) The municipality or charter county may require and

collect permit fees from any providers of communications

services that use or occupy municipal or county roads or rightsof-way. All fees permitted under this sub-subparagraph must be
reasonable and commensurate with the direct and actual cost of

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CODING: Words stricken are deletions; words underlined are additions.

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the regulatory activity, including issuing and processing permits, plan reviews, physical inspection, and direct administrative costs; must be demonstrable; and must be equitable among users of the roads or rights-of-way. A fee permitted under this sub-subparagraph may not: be offset against the tax imposed under chapter 202; include the costs of roads or rights-of-way acquisition or roads or rights-of-way rental; include any general administrative, management, or maintenance costs of the roads or rights-of-way; or be based on a percentage of the value or costs associated with the work to be performed on the roads or rights-of-way. In an action to recover amounts due for a fee not permitted under this sub-subparagraph, the prevailing party may recover court costs and attorney's fees at trial and on appeal. In addition to the limitations set forth in this section, a fee levied by a municipality or charter county under this sub-subparagraph may not exceed \$100. However, permit fees may not be imposed with respect to permits that may be required for service drop lines not required to be noticed under s. 556.108(5)(a)2. or for any activity that does not require the physical disturbance of the roads or rights-of-way or does not impair access to or full use of the roads or rights-of-way. (II) To ensure competitive neutrality among providers of communications services, for any municipality or charter county that elects to exercise its authority to require and collect permit fees under this sub-subparagraph, the rate of the local

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communications services tax imposed by such jurisdiction,

computed under s. 202.20, shall automatically be reduced by a

rate of 0.12 percent.

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b. Alternatively, the municipality or charter county may elect not to require and collect permit fees from any provider of communications services that uses or occupies municipal or charter county roads or rights-of-way for the provision of communications services; however, each municipality or charter county that elects to operate under this sub-subparagraph retains all authority to establish rules and regulations for providers of communications services to use or occupy roads or rights-of-way as provided in this section. If a municipality or charter county elects to operate under this sub-subparagraph, the total rate for the local communications services tax as computed under s. 202.20 for that municipality or charter county may be increased by ordinance or resolution by an amount not to exceed a rate of 0.12 percent. If a municipality or charter county elects to increase its rate effective October 1, 2001, the municipality or charter county shall inform the department of such increased rate by certified mail postmarked on or before July 16, 2001.

c. A municipality or charter county that does not make an election as provided for in this subparagraph shall be presumed to have elected to operate under the provisions of subsubparagraph b.

2. Each noncharter county shall make an election under either sub-subparagraph a. or sub-subparagraph b. and shall inform the Department of Revenue of the election by certified mail by July 16, 2001. Such election shall take effect October 1, 2001.

a. The noncharter county may elect to require and collect

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permit-fees from any providers of communications services that 1177 1178 use or occupy noncharter county roads or rights-of-way. All fees 1179 permitted under this sub-subparagraph must be reasonable and 1180 commensurate with the direct and actual cost of the regulatory 1181 activity, including issuing and processing permits, plan 1182 reviews, physical inspection, and direct administrative costs; 1183 must be demonstrable; and must be equitable among users of the 1184 roads or rights-of-way. A fee permitted under this sub-1185 subparagraph may not: be offset against the tax imposed under 1186 chapter 202; include the costs of roads or rights-of-way 1187 acquisition or roads or rights-of-way rental; include any 1188 general administrative, management, or maintenance costs of the 1189 roads or rights-of-way; or be based on a percentage of the value 1190 or costs associated with the work to be performed on the roads 1191 or rights-of-way. In an action to recover amounts due for a fee 1192 not permitted under this sub-subparagraph, the prevailing party 1193 may recover court costs and attorney's fees at trial and on 1194 appeal. In addition to the limitations set forth in this 1195 section, a fee levied by a noncharter county under this sub-1196 subparagraph may not exceed \$100. However, permit fees may not 1197 be imposed with respect to permits that may be required for 1198 service drop lines not required to be noticed under s. 1199 556.108(5)(a)2. or for any activity that does not require the 1200 physical disturbance of the roads or rights-of-way or does not 1201 impair access to or full use of the roads or rights-of-way. 1202 Alternatively, the noncharter county may elect not to 1203 require and collect permit fees from any provider of 1204 communications services that uses or occupies noncharter county

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roads or rights-of-way for the provision of communications services; however, each noncharter county that elects to operate under this sub-subparagraph shall retain all authority to establish rules and regulations for providers of communications services to use or occupy roads or rights-of-way as provided in this section. If a noncharter county elects to operate under this sub-subparagraph, the total rate for the local communications services tax as computed under s. 202.20 for that noncharter county may be increased by ordinance or resolution by an amount not to exceed a rate of 0.24 percent, to replace the revenue the noncharter county would otherwise have received from permit fees for providers of communications services. If a noncharter county elects to increase its rate effective October 1, 2001, the noncharter county shall inform the department of such increased rate by certified mail postmarked on or before July 16, 2001.

c. A noncharter county that does not make an election as provided for in this subparagraph shall be presumed to have elected to operate under the provisions of sub-subparagraph b.

3. Except as provided in this paragraph, municipalities and counties retain all existing authority to require and collect permit fees from users or occupants of municipal or county roads or rights-of-way and to set appropriate permit fee amounts.

(d) After January 1, 2001, In addition to any other notice requirements, a municipality must provide to the Secretary of State, at least 10 days prior to consideration on first reading, notice of a proposed ordinance governing a telecommunications

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company placing or maintaining telecommunications facilities in its roads or rights-of-way. After January 1, 2001, In addition to any other notice requirements, a county must provide to the Secretary of State, at least 15 days prior to consideration at a public hearing, notice of a proposed ordinance governing a telecommunications company placing or maintaining telecommunications facilities in its roads or rights-of-way. The notice required by this paragraph must be published by the Secretary of State on a designated Internet website. The failure of a municipality or county to provide such notice does not render the ordinance invalid.

The authority of municipalities and counties to require franchise fees from providers of communications services, with respect to the provision of communications services, is specifically preempted by the state because of unique circumstances applicable to providers of communications services when compared to other utilities occupying municipal or county roads or rights-of-way. Providers of communications services may provide similar services in a manner that requires the placement of facilities in municipal or county roads or rights-of-way or in a manner that does not require the placement of facilities in such roads or rights-of-way. Although similar communications services may be provided by different means, the state desires to treat providers of communications services in a nondiscriminatory manner and to have the taxes, franchise fees, and other fees paid by providers of communications services be competitively neutral. Municipalities and counties retain all existing authority, if any, to collect franchise fees from users

or occupants of municipal or county roads or rights-of-way other than providers of communications services, and the provisions of this subsection shall have no effect upon this authority. The provisions of this subsection do not restrict the authority, if any, of municipalities or counties or other governmental entities to receive reasonable rental fees based on fair market value for the use of public lands and buildings on property outside the public roads or rights-of-way for the placement of communications antennas and towers.

- (f) Except as expressly allowed or authorized by general law and except for the rights-of-way permit fees subject to paragraph (c), a municipality or county may not levy on a provider of communications services a tax, fee, or other charge or imposition for operating as a provider of communications services within the jurisdiction of the municipality or county which is in any way related to using its roads or rights-of-way. A municipality or county may not require or solicit in-kind compensation, except as otherwise provided in <a href="mailto:s.202.24(2)(c)7.s.202.24(2)(e)8.">s.202.24(2)(e)8.</a> or s. 610.109. Nothing in this paragraph shall impair any ordinance or agreement in effect on May 22, 1998, or any voluntary agreement entered into subsequent to that date, which provides for or allows in-kind compensation by a telecommunications company.
- (g) A municipality or county may not use its authority over the placement of facilities in its roads and rights-of-way as a basis for asserting or exercising regulatory control over a provider of communications services regarding matters within the exclusive jurisdiction of the Florida Public Service Commission

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or the Federal Communications Commission, including, but not limited to, the operations, systems, qualifications, services, service quality, service territory, and prices of a provider of communications services.

- (h) A provider of communications services that has obtained permission to occupy the roads or rights-of-way of an incorporated municipality pursuant to s. 362.01 or that is otherwise lawfully occupying the roads or rights-of-way of a municipality shall not be required to obtain consent to continue such lawful occupation of those roads or rights-of-way; however, nothing in this paragraph shall be interpreted to limit the power of a municipality to adopt or enforce reasonable rules or regulations as provided in this section.
- (i) Except as expressly provided in this section, this section does not modify the authority of municipalities and counties to levy the tax authorized in chapter 202 or the duties of providers of communications services under ss. 337.402-337.404. This section does not apply to building permits, pole attachments, or private roads, private easements, and private rights-of-way.
- (j) Pursuant to this paragraph, any county or municipality may by ordinance change either its election made on or before July 16, 2001, under paragraph (c) or an election made under this paragraph.
- 1.a. If a municipality or charter county changes its
  election under this paragraph in order to exercise its authority
  to require and collect permit fees in accordance with this
  subsection, the rate of the local communications services tax

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imposed by such jurisdiction pursuant to ss. 202.19 and 202.20 shall automatically be reduced by the sum of 0.12 percent plus the percentage, if any, by which such rate was increased pursuant to sub-subparagraph (c)1.b.

b. If a municipality or charter county changes its election under this paragraph in order to discontinue requiring and collecting permit fees, the rate of the local communications services tax imposed by such jurisdiction pursuant to ss. 202.19 and 202.20 may be increased by ordinance or resolution by an amount not to exceed 0.24 percent.

2.a. If a noncharter county changes its election under this paragraph in order to exercise its authority to require and collect permit fees in accordance with this subsection, the rate of the local communications services tax imposed by such jurisdiction pursuant to ss. 202.19 and 202.20 shall automatically be reduced by the percentage, if any, by which such rate was increased pursuant to sub-subparagraph (c)2.b.

b. If a noncharter county changes its election under this paragraph in order to discontinue requiring and collecting permit fees, the rate of the local communications services tax imposed by such jurisdiction pursuant to ss. 202.19 and 202.20 may be increased by ordinance or resolution by an amount not to exceed 0.24 percent.

3.a. Any change of election pursuant to this paragraph and any tax rate change resulting from such change of election shall be subject to the notice requirements of s. 202.21; however, no such change of election shall become effective prior to January 1, 2003.

b. Any county or municipality changing its election under this paragraph in order to exercise its authority to require and collect permit fees shall, in addition to complying with the notice requirements under s. 202.21, provide to all dealers providing communications services in such jurisdiction written notice of such change of election by September 1 immediately preceding the January 1 on which such change of election becomes effective. For purposes of this sub-subparagraph, dealers providing communications services in such jurisdiction shall include every dealer reporting tax to such jurisdiction pursuant to s. 202.37 on the return required under s. 202.27 to be filed on or before the 20th day of May immediately preceding the January 1 on which such change of election becomes effective.

- (k) Notwithstanding the provisions of s. 202.19, when a local communications services tax rate is changed as a result of an election made or changed under this subsection, such rate shall not be rounded to tenths.
- (5) This section, except subsections (1) and (2) and paragraph  $(3)_{(g)}$ , does not apply to the provision of pay telephone service on public, municipal, or county roads or rights-of-way.
- (6)(a) As used in this subsection, the following definitions apply:
- 1. A "pass-through provider" is any person who places or maintains a communications facility in the roads or rights-of-way of a municipality or county that levies a tax pursuant to chapter 202 and who does not remit taxes imposed by that municipality or county pursuant to chapter 202.

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- 2. A "communications facility" is a facility that may be used to provide communications services. Multiple cables, conduits, strands, or fibers located within the same conduit shall be considered one communications facility for purposes of this subsection.
- (b) A municipality that levies a tax pursuant to chapter 202 may charge a pass-through provider not subject to tax under chapter 202 that places or maintains a communications facility in the municipality's roads or rights-of-way an annual amount not to exceed \$500 per linear mile or portion thereof. A municipality's roads or rights-of-way do not include roads or rights-of-way that extend in or through the municipality but are state, county, or another authority's roads or rights-of-way.
- charge a pass-through provider not subject to tax under chapter 202 may charge a pass-through provider not subject to tax under chapter 202 that places or maintains a communications facility in the county's roads or rights-of-way, including county roads or rights-of-way within a municipality in the county, an annual amount not to exceed \$500 per linear mile or portion thereof. However, a county shall not impose a charge for any linear miles, or portions thereof, of county roads or rights-of-way where a communications facility is placed that extend through any municipality within the county to which the pass-through provider remits payment to a municipality a tax imposed pursuant to chapter 202. A county's roads or rights-of-way do not include roads or rights-of-way that extend in or through the county but are state, municipal, or another authority's roads or rights-of-way.

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- (d) The amounts charged pursuant to this subsection shall be based on the linear miles of roads or rights-of-way where a communications facility is placed, not based on a summation of the lengths of individual cables, conduits, strands, or fibers. The amounts referenced in this subsection may be charged only once annually and only to one person annually for any communications facility. A municipality or county shall discontinue charging such amounts to a person that has ceased to be a pass-through provider. Any annual amounts charged shall be reduced for a prorated portion of any 12-month period during which the person remits taxes imposed by the municipality or county pursuant to chapter 202. Any excess amounts paid to a municipality or county under this section shall be refunded to the person upon written notice of the excess to the municipality or county.
- (e) This subsection does not alter any provision of this section or s. 202.24 relating to taxes, fees, or other charges or impositions by a municipality or county on a dealer of communications services or authorize that any charges be assessed on a dealer of communications services, except as specifically set forth herein. A municipality or county may not charge a pass-through provider any amounts other than the charges under this subsection as a condition to the placement or maintenance of a communications facility in the roads or rights-of-way of a municipality or county by a pass-through provider, except that a municipality or county may impose permit fees on a pass-through provider consistent with paragraph (3)(c)—if the municipality or county elects to exercise its authority to

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collect permit fees under paragraph (3)(c).

- The charges under this subsection do not apply to (f) communications facilities placed in a municipality's or county's rights-of-way prior to the effective date of this subsection with permission from the municipality or county, if any was required, except to the extent the facilities of a pass-through provider were subject to per linear foot or mile charges in effect as of October 1, 2001, in which case the municipality or county may only impose on a pass-through provider charges consistent with paragraph (b) or paragraph (c) for such facilities. Notwithstanding the foregoing, this subsection does not impair any written agreement between a pass-through provider and a municipality or county imposing per linear foot or mile charges for communications facilities placed in municipal or county roads or rights-of-way that is in effect prior to the effective date of this subsection. Upon the termination or expiration of any such written agreement, any charges imposed shall be consistent with this section paragraph (b) or paragraph (c). Notwithstanding the foregoing, until October 1, 2005, this subsection shall not affect a municipality or county continuing to impose charges in excess of the charges authorized in this subsection on facilities of a pass-through provider that is not a dealer of communications services in the state under chapter 202, but only to the extent such charges were imposed by municipal or county ordinance or resolution adopted prior to February 1, 2002. Effective October 1, 2005, any charges imposed shall be consistent with paragraph (b) or paragraph (c).
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The charges authorized in this subsection shall not be

### Draft—CST Reform Legislative Concepts

applied with respect to any communications facility that is used exclusively for the internal communications of an electric utility or other person in the business of transmitting or distributing electric energy.

Section 36. Revenue received by a taxing authority under this act shall be deemed to replace any taxes or fees previously imposed but repealed by this act. If the repeal under this act of a taxing authority's authority to levy taxes or fees impairs security pledged to retire the authority's bonded indebtedness secured by such taxes or fees, then to the extent of any such impairment, a like sum of revenue received by the authority under this act shall be deemed as a matter of law to replace said taxes and fees as security for the bonded indebtedness.

Section 37. The taxes imposed by ss. 202.12 and 203.01, Florida Statutes, on communications services shall be applied in accordance with chapter 202, Florida Statutes, as amended by this act, to communications services reflected on bills dated on or after January 1, 2014.

Section 38. Effective upon this act becoming a law, the executive director of the Department of Revenue is authorized, and all conditions are deemed met, to adopt emergency rules under ss. 120.536(1) and 120.54(4), Florida Statutes, for the purpose of implementing this act. Notwithstanding any other provision of law, such emergency rules shall remain in effect for 6 months after the date adopted and may be renewed during the pendency of procedures to adopt permanent rules addressing the subject of the emergency rules.

Section 39. The changes to the definition(s) of "prepaid

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calling arrangement" mad	de by sections 1 and	27 of this act are
intended to be remedial	in nature and apply	retroactively, but
do not provide a basis :	for an assessment of	any tax not paid or
create a right to a ref	und or credit of any	tax paid before the
effective date of this	act.	

Section 40. Except as otherwise expressly provided in this act and except for this section, which shall take effect July 1, 2013, this act shall take effect January 1, 2014.

## LOCAL BUSINESS TAX REFORM LEGISLATIVE CONCEPTS

Finance and Tax Subcommittee
Florida House of Representatives
Rep. Ritch Workman, Chair
February 21, 2013

### LOCAL BUSINESS TAX REFORM CONCEPTS-PURPOSE

- structure in ch. 205, F.S., with a simplified version of the tax that is more consistent across various business types and among taxing Overarching purpose is to replace the current local business tax jurisdictions. Key elements are:
- . Uniform classification system.
- 2. Flexible rate structure.
- Grandfathering certain local taxing jurisdictions under specified circumstances. 3
- 4. No "overlap" of city and county taxes.
- Continuation of local administration of the tax. <u>ي</u>
- jurisdictions to replace the revenues raised under the prior system. Transition to new structure October 1, 2014, allowing taxing 6

### LOCAL BUSINESS TAX REFORM CONCEPTS-UNIFORM CLASSIFICATION SYSTEM

## Three Classifications:

- Less than 2,500 square feet
- Between 2,500 square feet and 10,000 square feet; and
- More than 10,000 square feet

### LOCAL BUSINESS TAX REFORM CONCEPTS-FLEXIBLE RATE STRUCTURE

- Rate Structure would "link" classifications:
- Middle classification can have rate equal to, but no more than 3 times the small size classification.
- Large classification can have rate equal to, but no more than 3 times the middle size classification.
- Could raise rates every seven years by up to 10 percent.
- Allows for natural growth of revenue.

### LOCAL BUSINESS TAX REFORM CONCEPTS-GRANDFATHERING

# Grandfathering Provisions:

- Outstanding Bonds or Certificates
- Jurisdictions with Extraordinary Reliance on the Tax

# LOCAL BUSINESS TAX REFORM CONCEPTS-"OVERLAP" OF CITY AND COUNTY TAXES

unincorporated portions of the county. County taxes can be levied only in

### LOCAL BUSINESS TAX REFORM CONCEPTS-ADMINISTRATIVE PROCESSES

- Most of the administrative processes in current law are retained.
- Exceptions:
- The tax initially and any future rate increases require two-thirds majority of the governing body of the taxing jurisdiction.
- City may no longer collect the tax on behalf of the county.

### LOCAL BUSINESS TAX REFORM CONCEPTS-**TRANSITION**

- adopt new ordinances before October 1, 2014 Cities and Counties not Grandfathered must
- Mechanism for revenue neutrality:
- exceed 105% of the revenues generated in the prior Revenues in the first fiscal year (2014-15) may not year- if they do:
- Adjust rates to bring revenues within the 105% threshold.
- Refund to businesses the excess revenue collected.

# LOCAL BUSINESS TAX REFORM CONCEPTS

### Questions?

### LOCAL BUSINESS TAX REFORM CONCEPT LANGUAGE OVERVIEW

### **Purpose**

The draft language embodies concepts with an overarching purpose to replace the current local business tax structure in ch. 205, F.S., with a simplified version of the tax that is more consistent across various business types and among taxing jurisdictions. This is accomplished by:

- 1. Establishing a uniform classification system.
- 2. Establishing a flexible rate structure.
- 3. Grandfathering certain local taxing jurisdictions to allow taxation under the current structure to continue under specified circumstances.
- 4. Eliminating "overlap" of city and county taxes.
- 5. Retaining current local administration of the tax.
- 6. Providing that the new structure becomes effective October 1, 2014, providing for a transition process from the current structure to the new structure, and allowing taxing jurisdictions to replace the revenues raised under the prior system.

### **Background**

Under ch. 205, F.S., a city or county may levy a local business tax for the privilege of engaging in or managing any business, profession, or occupation within its jurisdiction. The tax proceeds are considered general revenue for the local government.<sup>1</sup> This tax does no refer to any regulatory fees or licenses paid to any board, commission, or officer for permits, registration, examination, or inspection.<sup>2</sup>

Based upon the most recent information available, approximately 30-40 counties and 270-290 cities levy a local business tax. In fiscal year 2010-11, these taxes generated \$28.9 million for counties and \$136.7 million for cities.

### **Uniform Classification System**

### **Current Law**

Generally speaking, under current law, there are few restrictions upon the nature of the classification system that may be used by a city or a county currently levying a local business tax. The tax must be "based upon reasonable classifications and must be uniform throughout any class." However, cities and counties that are currently levying a local business tax are effectively restricted from reforming or altering their existing classification systems. A city or county that has not yet adopted a local business tax may adopt a business tax. In that circumstance, the classifications in the newly adopted ordinance must be reasonable and based upon the classifications prescribed in ordinances adopted by adjacent local governments that have implemented a local business tax. If no adjacent local government has implemented a

<sup>&</sup>lt;sup>1</sup> Sections 205.033 and 205.042, F.S.

<sup>&</sup>lt;sup>2</sup> Section 205.022(5), F.S.

<sup>&</sup>lt;sup>3</sup> Sections 205.033 and 205.043, F.S.

<sup>&</sup>lt;sup>4</sup> Section 205.0535, F.S.

<sup>&</sup>lt;sup>5</sup> Section 205.0315, F.S.

local business tax, or if the governing body of the city or county finds that the classifications of adjacent local governments are unreasonable, then an alternative method is authorized. In such a case, the classifications prescribed in the ordinance of the local government seeking to impose the tax may be based upon those prescribed in ordinances adopted by local governments that have implemented a local business tax, in cities or counties that have a comparable population.

### Concept Language

The concept language contains a new classification system with three classifications based upon the square footage of the premises upon which a business operates<sup>6</sup>. Those are:

- Less than 2,500 square feet
- Between 2,500 square feet and 10,000 square feet; and
- More than 10,000 square feet

The classification a business falls under is determined based upon that portion of the premises that the business has exclusive control over, either though ownership or by lease.

This classification system will be used throughout the state under the new structure with no differences between jurisdictions (unless one of the grandfathering provisions discussed below applies).

The new structure will retain the exemptions contained in current law, except for repealing a grandfathering provision contained in an exemption added to current law in 2011<sup>7</sup> related to employees. Under that exemption, an individual who engages in or manages a business, profession, or occupation as an employee of another person is not required to pay a local business tax.<sup>8</sup> That exemption currently provides that cities or counties that before October 13, 2010, had a classification system that actually resulted in individual employees paying a business tax may continue to impose such a tax in that manner. The new structure will eliminate this exception to the exemption.<sup>9</sup>

### Flexible Rate Structure

### **Current Law**

Currently, cities and counties that underwent a reclassification and rate structure revision pursuant to s. 205.0535, F.S., prior to October 1, 1995, or during a window of time available from July 1, 2007, through October 1, 2008, for certain cities may, every other year, increase or decrease by ordinance the rates of business taxes by up to 5 percent. An increase may not be enacted by less than a majority plus one vote of the governing body. A city or county is not prohibited from decreasing or repealing any authorized local business tax.

<sup>8</sup> Section 205.066(1), F.S.

<sup>&</sup>lt;sup>6</sup> Found in section 2 of the concept language.

<sup>&</sup>lt;sup>7</sup> Ch. 2011-78, L.O.F.

<sup>&</sup>lt;sup>9</sup> Found in section 14 of the concept language.

As noted above, a city or county that has not yet adopted a local business tax currently may adopt a local business tax. The restrictions described above relating to a newly adopted classification system also apply to a newly adopted rate structure.<sup>10</sup>

Under current law, revenue increases attributed to the increases in the number of receipts issued are authorized.<sup>11</sup>

### Concept Language

The concept language allows rates to be set in order to achieve revenue neutrality (this is described in more detail in the "transition" discussion below). However, the rates allowed between the three classifications described above must stay within certain levels relative to the other classes. <sup>12</sup> Specifically, the rate for the classification for businesses between 2,500 square feet and 10,000 square feet can be equal to, but no more than, three times the rate for the under 2,500 square feet classification. Likewise, the rate for the over 10,000 feet classification can be equal to, but no more than, three times the rate for the classification of businesses between 2,500 and 10,000 square feet.

Going forward, cities and counties, beginning in fiscal year 2020-21 and every seven years thereafter will be able to increase their local business tax rates by up to 10 percent in an ordinance approved by a two-thirds majority of their governing body.<sup>13</sup>

The concept language retains the authority for revenue increases attributed to the number of receipts issued. In other words, revenue increases that naturally result from normal growth of the number of businesses located within a city or county are authorized.<sup>14</sup>

### Grandfathering

The concept language contains two "grandfathering" provisions<sup>15</sup> that allow a city or a county imposing a local business tax as of September 30, 2014, to retain that tax under the current structure:

### Outstanding Bonds

To meet all obligations to or for the benefit of holders of bonds or certificates that were issued before March 1, 2013, and for which taxes levied pursuant to ch. 205, F.S., are expressly identified and pledged as security, separate from any other pledge of non-ad valorem revenues; or

### Jurisdictions with Extraordinary Reliance on the Tax

Any city or county whose business tax receipts in its 2012-13 fiscal year comprised at least 20 percent of the city's or county's total revenue derived from local taxes levied by the city or county in that fiscal year may continue to levy such tax in the same manner and with the same rates and classifications as are in effect on February 1, 2013, until

<sup>&</sup>lt;sup>10</sup> Section 205.0315, F.S.

<sup>&</sup>lt;sup>11</sup> Section 205.0535(3)(c), F.S.

<sup>&</sup>lt;sup>12</sup> Found in section 3 of the concept language.

<sup>&</sup>lt;sup>13</sup> Found in section 11 of the concept language.

<sup>&</sup>lt;sup>14</sup> Found in section 11 of the concept language.

<sup>&</sup>lt;sup>15</sup> Found in sections 16 and 17 of the concept language.

September 30, 2018. However, any such city or county that chooses to continue to levy such tax may not increase its general county millage, general municipal millage, or any dependent special district millage above the level in effect for fiscal year 2013-14 in any fiscal year through September 30, 2018, unless a majority of the electors of the qualifying city or qualifying county voting in a general or special election held not more than 12 months before the increased rate takes effect has approved the increased rate.

### "Overlap" of City and County Taxes

Under current law, county local business taxes generally apply to businesses located throughout the county, including both incorporated and unincorporated portions of the county. The result is that a business located in a city may be required to pay one local business tax to the city and another local business tax to the county. The concept language eliminates this "overlap" by providing that the county local business tax may only apply in the unincorporated portions of the county.

### **Administrative Processes**

### **Current Law**

Under current law, in order to levy a business tax, the governing body of the city or county must first give at least 14 days of public notice between the first and last reading of the resolution or ordinance by publishing a notice in a newspaper of general circulation within its jurisdiction as defined by law. <sup>16</sup> The public notice must contain the proposed classifications and rates applicable to the business tax. A number of other conditions for levy are imposed on cities and counties. <sup>17</sup>

The governing body of a city that levies the tax may request that the county in which the city is located issue the municipal receipt and collect the tax. The governing body of a county that levies the tax may request that cities within the county issue the county receipt and collect the tax. However, before any local government issues any business receipts on behalf of another local government, appropriate agreements must be entered into by the affected local governments. All business tax receipts are sold by the appropriate tax collector beginning July 1st of each year. The taxes are due and payable on or before September 30th of each year, and the receipts expire on September 30th of the succeeding year. In several situations, administrative penalties are also imposed.

Section 205.194, F.S., provides that any person applying for or renewing a local business tax receipt to practice any profession or engage in or manage any business or occupation regulated by the Department of Business and Professional Regulation, the Florida Supreme Court, or any other state regulatory agency, including any board or commission thereof, must exhibit an active state certificate, registration, or license, or proof of copy of the same, before such local receipt may be issued.

Sections 205.196, 205.1965, 205.1967, 205.1969, 205.1971, 205.1973 and 205.1975, F.S., provide similar requirements for production of evidence of appropriate licensure prior to

<sup>&</sup>lt;sup>16</sup> Sections 205.033 and 205.042, F.S.

<sup>&</sup>lt;sup>17</sup> Sections 205.033 and 205.043, F.S.

<sup>&</sup>lt;sup>18</sup> Section 205.045, F.S.

<sup>&</sup>lt;sup>19</sup> Section 205.053, F.S.

issuance of a business tax receipt for pharmacies and pharmacists, assisted living facilities, pest control, health studios, sellers of travel and telemarketing businesses, respectively.

### Concept Language

Under the concept language, most of the administrative processes in current law are retained. Exceptions include a requirement under the new structure that the tax and any future rate increases be approved by a two-thirds majority of the governing body of the city or county in question.<sup>20</sup> Another exception is that while a city may continue to request that the county in which the city is located collect its local business tax, the county may no longer request the same of a city.<sup>21</sup>

### **Transition**

The concept language provides for a transition from the current structure in ch. 205, F.S., for local business taxes, to the new structure as described above beginning October 1, 2014. Cities and counties are allowed to continue levying local business taxes pursuant to the provisions of ch. 205, F.S., until September 30, 2014. Local business taxes in effect on September 30, 2014 are not authorized beyond that date. Beginning October 1, 2014, all local business taxes must be approved and levied pursuant to, and in accordance with, the provisions of ch. 205, F.S., as amended by the concept language. Cities and counties wishing to continue levying a local business tax are expressly allowed to adopt the required ordinance at any time after July 1, 2013, and schedule it to become effective beginning October 1, 2014.

A mechanism is provided where cities and counties that transition from the old structure to the new structure must do so in a revenue neutral manner.<sup>23</sup> The concept language accomplishes this by providing that those cities and counties that make the transition must not, in local fiscal year 2014-15, generate more than 105% of the revenue generated in the prior fiscal year under the previous tax structure. If that revenue threshold is crossed, the city or county must:

- Adjust the rates of their local business tax to the extent necessary to reduce revenues to the threshold amounts described above as soon as reasonably practicable; and
- The city or county must refund the revenue generated in excess of the threshold amounts described above on a prorata basis to the businesses that paid the local business tax. Such refunds may be granted as a credit against tax due in the subsequent year.

### **Effective Date**

Most of the concept language becomes effective October 1, 2014, except for a provision related to transition<sup>24</sup> and the grandfathering provisions, which take effect July 1, 2013.<sup>25</sup>

<sup>&</sup>lt;sup>20</sup> Found in sections 5 and 7 of the concept language.

<sup>&</sup>lt;sup>21</sup> Found in section 9 of the concept language.

<sup>&</sup>lt;sup>22</sup> Primarily found in section 15 of the concept language.

<sup>&</sup>lt;sup>23</sup> Found in section 11 of the concept language.

<sup>&</sup>lt;sup>24</sup> Found in section 15 of the concept language.

<sup>&</sup>lt;sup>25</sup> Found in sections 16 and 17 of the concept language.

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1	A bill to be entitled
2	An act relating to local business taxes; amending s.
3	205.022, F.S.; amending definitions; creating s.
4	205.025, F.S.; creating and specifying
5	classifications; creating s. 205.027, F.S.; defining
6	parameters for rates; amending s. 205.0315, F.S.;
7	providing procedure after October 1, 2014, for a
8	county or municipality that has not adopted a business
9	tax ordinance to adopt such an ordinance; amending s.
10	205.032, F.S.; requiring a county ordinance levying a
11	local business tax to be approved by a two-thirds
12	majority of the governing body of the county;
13	providing that such a local business tax will only
14	apply to businesses in the unincorporated portions of
15	the county; amending s. 205.033, F.S.; removing
16	obsolete language; amending s. 205.042, F.S.;
17	requiring a municipal ordinance levying a local
18	business tax to be approved by a two-thirds majority
19	of the governing body of the municipality; amending s.
20	205.043, F.S.; removing obsolete language; amending s.
21	205.045, F.S.; eliminating authority for a
22	municipality to issue a local business tax receipt and
23	collect the tax on behalf of a county; amending s.
24	205.053, F.S.; removing obsolete language; amending s.
25	205.0535, F.S.; providing parameters for the rate
26	structure and amount of revenue derived therefrom for
27	local business taxes in the local 2014-15 fiscal year;
28	repealing s. 205.0536, F.S.; amending s. 205.054,

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F.S.; providing conforming language; amending s. 205.066, F.S.; removing an exception to an exemption; providing legislative intent to revise and simplify local business taxation in the state; authorizing the continuation of local business taxation under current structure, to the extent necessary to meet specified debt obligations secured by local business tax revenues; authorizing the continuation of local business taxation under current structure until September 30, 2018 for counties and municipalities meeting specified criteria; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsections (3) and (5) of section 205.022, Florida Statutes, are amended to read:

205.022 Definitions.—When used in this chapter, the following terms and phrases shall have the meanings ascribed to them in this section, except when the context clearly indicates a different meaning:

(3) "Classification" means the method by which a business or group of businesses is identified by size or type, or both.

(5) "Local business tax" means the <u>fees</u> <u>taxes</u> charged and the method by which a local governing authority grants the privilege of engaging in or managing any business, profession, or occupation within its jurisdiction. It does not mean any fees or licenses paid to any board, commission, or officer for permits, registration, examination, or inspection. Unless

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57 otherwise provided by law, these are deemed to be regulatory and 58 in addition to, but not in lieu of, any local business tax imposed under the provisions of this chapter. 59

Section 2. Section 205.025, Florida Statutes, is created to read:

### 205.025 Classification.-

- (1) For the purposes of this chapter, business classifications shall be based upon the square footage of the premises upon which the business operates and are limited to the following three classifications:
  - (a) Less than 2,500 square feet.
  - (b) Between 2,500 square feet and 10,000 square feet.
  - (c) More than 10,000 square feet.
- (2) To determine which classification a business falls under, the square footage of the premises upon which a business operates shall be determined based upon that portion of the premises that the business has exclusive control over, either through ownership or tenancy.
- Section 3. Section 205.027, Florida Statutes, is created to read:

### 205.027 Rates.

- (1) Counties and municipalities levying a local business tax pursuant to this chapter must use a rate structure where the rate applied to businesses classified under s. 205.025(1)(b) is at least equal to, but no more than three hundred percent of the rate applied to businesses classified under s. 205.025(1)(a), and the rate applied to businesses classified under s.
- 205.025(1)(c) is at least equal to, but no more than three

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hundred percent of the rate applied to businesses classified under s. 205.025(1)(b).

Section 205.0315, Florida Statutes, is amended Section 4. to read:

205.0315 Ordinance adoption after October 1, 1995 2014.-Beginning October 1, 1995 2014, a county or municipality that has not adopted a business tax ordinance or resolution may adopt a business tax ordinance consistent with the provisions of this chapter. The business tax rate structure and classifications in the adopted ordinance must be reasonable and based upon the rate structure and classifications prescribed in ordinances adopted by adjacent local governments that have implemented s. 205.0535. If no adjacent local government has implemented s. 205.0535, or if-the governing body of the county or municipality finds that the rate structures or classifications of adjacent local governments are unreasonable, the rate structure or classifications prescribed in its ordinance may be based upon those prescribed in ordinances adopted by local governments that have implemented s. 205.0535 in counties or municipalities that have a comparable population.

Section 5. Section 205.032, Florida Statutes, is amended to read:

205.032 Levy; counties.—The governing body of a county may levy, by appropriate resolution or ordinance approved by at least a two-thirds majority of the governing body of the county, a business tax for the privilege of engaging in or managing any business, profession, or occupation within the unincorporated portions of its jurisdiction. However, the governing body must

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first give at least 14 days' public notice between the first and last reading of the resolution or ordinance by publishing a notice in a newspaper of general circulation within its jurisdiction as defined by law. The public notice must contain the proposed classifications and rates applicable to the business tax.

Section 6. Section 205.033, Florida Statutes, is amended to read:

205.033 Conditions for levy; counties.-

- (1) The following conditions are imposed on the authority of a county governing body to levy a business tax:
- (a) The tax must be based upon reasonable the three classifications contained in s. 205.025 and must be uniform throughout any class.
- (b) Unless the county implements s. 205.0535 or adopts a new business tax ordinance under s. 205.0315, a business tax levied under this subsection may not exceed the rate provided by this chapter in effect for the year beginning October 1, 1971; however, beginning October 1, 1980, the county governing body may increase business taxes authorized by this chapter. The amount of the increase above the tax rate levied on October 1, 1971, for taxes levied at a flat rate may be up to 100 percent for business taxes that are \$100 or less; 50 percent for business taxes that are between \$101 and \$300; and 25 percent for business taxes that are more than \$300. Beginning October 1, 1982, the increase may not exceed 25 percent for taxes levied at graduated or per unit rates. Authority to increase business taxes does not apply to licenses or receipts granted to any

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141 utility franchised by the county for which a franchise fee is
142 paid.

- (c) A receipt is not valid for more than 1 year, and all receipts expire on September 30 of each year, except as otherwise provided by law.
- (2) Any receipt may be transferred to a new owner, when there is a bona fide sale of the business, upon payment of a transfer fee of up to 10 percent of the annual business tax, but not less than \$3 nor more than \$25, and presentation of the original receipt and evidence of the sale.
- (3) Upon written request and presentation of the original receipt, any receipt may be transferred from one location to another location in the same county upon payment of a transfer fee of up to 10 percent of the annual business tax, but not less than \$3 nor more than \$25.
- of the costs of collection and any credit given for municipal business taxes, shall be apportioned between the unincorporated area of the county and the incorporated municipalities located therein by a ratio derived by dividing their respective populations by the population of the county. This subsection does not apply to counties that have established a new rate structure under s. 205.0535.
- (5) The revenues so apportioned shall be sent to the governing authority of each municipality, according to its ratio, and to the governing authority of the county, according to the ratio of the unincorporated area, within 15 days following the month of receipt. This subsection does not apply

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to counties that have established a new rate structure under s. 205.0535.

- $(\underline{64})$  (a) Each county, as defined in s. 125.011(1), or any county adjacent thereto may levy and collect, by an ordinance enacted by the governing body of the county, an additional business tax up to 50 percent of the appropriate business tax imposed under subsection (1).
- (b) Subsections (4) and (5) do not apply to any revenues derived from the additional tax imposed under this subsection. Proceeds from the additional business tax must be placed in a separate interest-earning account, and the governing body of the county shall distribute this revenue, plus accrued interest, each fiscal year to an organization or agency designated by the governing body of the county to oversee and implement a comprehensive economic development strategy through advertising, promotional activities, and other sales and marketing techniques.
- (c) An ordinance that levies an additional business tax under this subsection may not be adopted after January 1,  $\frac{199}{2015}$ .
- (75) Notwithstanding any other provisions of this chapter, the revenue received from a county business tax may be used for overseeing and implementing a comprehensive economic development strategy through advertising, promotional activities, and other sales and marketing techniques.
- Section 7. Section 205.042, Florida Statutes, is amended to read:
- 205.042 Levy; municipalities.—The governing body of an

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incorporated municipality may levy, by appropriate resolution or ordinance approved by at least a two-thirds majority of the governing body of the municipality, a business tax for the privilege of engaging in or managing any business, profession, or occupation within its jurisdiction. However, the governing body must first give at least 14 days' public notice between the first and last reading of the resolution or ordinance by publishing the notice in a newspaper of general circulation within its jurisdiction as defined by law. The notice must contain the proposed classifications and rates applicable to the business tax. The business tax may be levied on:

- (1) Any person who maintains a permanent business location or branch office within the municipality, for the privilege of engaging in or managing any business within its jurisdiction.
- (2) Any person who maintains a permanent business location or branch office within the municipality, for the privilege of engaging in or managing any profession or occupation within its jurisdiction.
- (3) Any person who does not qualify under subsection (1) or subsection (2) and who transacts any business or engages in any occupation or profession in interstate commerce, if the business tax is not prohibited by s. 8, Art. I of the United States Constitution.
- Section 8. Subsection (1) of section 205.043, Florida Statutes, is amended to read:
  - 205.043 Conditions for levy; municipalities.-
- (1) The following conditions are imposed on the authority of a municipal governing body to levy a business tax:

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- (a) The tax must be based upon reasonable the three classifications contained in s. 205.025 and must be uniform throughout any class.
- Unless the municipality implements s. 205.0535 or adopts a new business tax ordinance under s. 205.0315, a business tax levied under this subsection may not exceed the rate in effect in the municipality for the year beginning October 1, 1971; however, beginning October 1, 1980, the municipal governing body may increase business taxes authorized by this chapter. The amount of the increase above the tax rate levied on October 1, 1971, for taxes levied at a flat rate may be up to 100 percent for business taxes that are \$100 or less; 50 percent for business taxes that are between \$101 and \$300; and 25 percent for business taxes that are more than \$300. Beginning October 1, 1982, an increase may not exceed 25 percent for taxes levied at graduated or per unit rates. Authority to increase business taxes does not apply to receipts or licenses granted to any utility franchised by the municipality for which a franchise fee is paid.
- (c) A receipt is not valid for more than 1 year and all receipts expire on September 30 of each year, except as otherwise provided by law.
- Section 9. Section 205.045, Florida Statutes, is amended to read:
- 205.045 Transfer of administrative duties.—The governing body of a municipality that levies a business tax may request that the county in which the municipality is located issue the municipal receipt and collect the tax thereon. The governing

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body of a county that levies a business tax may request that municipalities within the county issue the county receipt and collect the tax thereon. Before any local government county may issue receipts on behalf of another local government a municipality, appropriate interlocal agreements must be entered into by the affected local governments.

Section 10. Subsection (1) of section 205.053, Florida Statutes, is amended to read:

205.053 Business tax receipts; dates due and delinquent; penalties.—

appropriate tax collector beginning July 1 of each year, are due and payable on or before September 30 of each year, and expire on September 30 of the succeeding year. If September 30 falls on a weekend or holiday, the tax is due and payable on or before the first working day following September 30. Provisions for partial receipts may be made in the resolution or ordinance authorizing such receipts. Receipts that are not renewed when due and payable are delinquent and subject to a delinquency penalty of 10 percent for the month of October, plus an additional 5 percent penalty for each subsequent month of delinquency until paid. However, the total delinquency penalty may not exceed 25 percent of the business tax for the delinquent establishment.

Section 11. Section 205.0535, Florida Statutes, is amended to read:

205.0535 Reclassification and rate structure revisions.—

(1) By October 1, 2008, any municipality that has adopted

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281 by ordinance a local business tax after October 1, 1995, may by 282 ordinance reclassify businesses, professions, and occupations 283 and may establish new rate structures, if the conditions 284 specified in subsections (2) and (3) are met. A person who is 285 engaged in the business of providing local exchange telephone 286 service or a pay telephone service in a municipality or in the 287 unincorporated area of a county and who pays the business tax 288 under the category designated for telephone companies or a pay 289 telephone service provider certified pursuant to s. 364.3375 is 290 deemed to have but one place of business or business location in 291 each municipality or unincorporated area of a county. Pay 292 telephone service providers may not be assessed a business tax 293 on a per-instrument basis. 294 (2) Before adopting a reclassification and revision 295 ordinance, the municipality or county must establish an equity 296 study commission and appoint its members. Each member of the 297 study commission must be a representative of the business 298 community within the local government's jurisdiction. Each 299 equity study commission shall recommend to the appropriate local 300 government a classification system and rate structure for 301 business taxes. 302 (3) (a) After the reclassification and rate structure 303 revisions have been transmitted to and considered by the 304 appropriate local governing body, it may adopt by majority vote 305 a new business tax ordinance. Except that a minimum tax of up to 306 \$25 is permitted, the reclassification may not increase the tax 307 by more than the following: for receipts costing \$150 or less, 308 200 percent; for receipts costing more than \$150 but not more

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than \$500, 100 percent; for receipts costing more than \$500 but not more than \$2,500, 75 percent; for receipts costing more than \$2,500 but not more than \$10,000, 50 percent; and for receipts costing more than \$10,000, 10 percent; however, in no case may the tax on any receipt be increased more than \$5,000.

- (<u>b1</u>) <u>Beginning October 1, 2014, <u>The</u> total annual revenue generated by the new rate structure for the <u>local 2014-15</u> fiscal year <u>following the fiscal year during which the rate structure</u> is adopted may not exceed:</u>
- <u>+a.</u> For municipalities, the sum of the revenue base and <u>105</u> percent of that revenue base. The revenue base is the sum of the business tax revenue generated by receipts issued for the most recently completed local fiscal year <del>or the amount of revenue that would have been generated from the authorized increases under s. 205.043(1)(b), whichever is greater, plus any revenue received from the county under former s. 205.033(4).</del>
- 2b. For counties, the sum of the revenue base, and 105 percent of that revenue base, and the amount of revenue distributed by the county to the municipalities under s. 205.033(4) during the most recently completed local fiscal year. The revenue base is the business tax revenue generated by receipts issued for the most recently completed local fiscal year or the amount of revenue that would have been generated from the authorized increases under s. 205.033(1)(b), whichever is greater, but may not include any revenues distributed to municipalities under former s. 205.033(4).
- (2) If, for the period October 1, 2014, through September 30, 2015, the revenues received by a local government from the

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- local business tax rate established under s. 205.027(1), are above the thresholds established in subsection (1), the governing authority must adjust the rates of the local business tax to the extent necessary to reduce revenues to the threshold amounts established in subsection (1) by ordinance as soon as reasonably practicable.
- (3) If a reduction in tax rates is required pursuant to subsection (2), the county or municipality shall refund the revenue generated in excess of the threshold established in subsection (2) on a prorata basis to the businesses that paid the local business tax. Such refunds may be granted as a credit against tax due in the subsequent year.
- $(\underline{e4})$  In addition to the revenue increases <u>expressly</u> authorized <u>under this section</u> paragraph (b), revenue increases attributed to the increases in the number of receipts issued are authorized.
- (45) After the conditions specified in subsections (2) and (3) are met, mMunicipalities and counties may, beginning in local fiscal year 2020-21 and every other seven years thereafter, increase or decrease by ordinance the rates of business taxes by up to 510 percent. An increase, however, may not be enacted by less than a majority plus one vote two-thirds of the governing body. Nothing in this chapter shall be construed to prohibit a municipality or county from decreasing or repealing any business tax authorized under this chapter.
- $(\underline{56})$  A receipt may not be issued unless the federal employer identification number or social security number is obtained from the person to be taxed.

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365	Section 12.	Section 205.0536,	Florida Statut	es, is
366	repealed.			

- Section 13. Subsections (1), (5), and (6) of section 205.054, Florida Statutes, are amended to read:
- 205.054 Business tax; partial exemption for engaging in business or occupation in enterprise zone.—
- (1) Notwithstanding the provisions of s. 205.033(1)(a) or s. 205.043(1)(a), the governing body of a county or municipality may authorize by appropriate resolution or ordinance, adopted pursuant to the procedure established in s. 205.032 or s. 205.042, the exemption of 50 percent of the business tax levied for the privilege of engaging in or managing any business, profession, or occupation in the respective jurisdiction by of the county or municipality when such privilege is exercised at a permanent business location or branch office located in an enterprise zone.
- (5) If an area nominated as an enterprise zone pursuant to s. 290.0055 has not yet been designated pursuant to s. 290.0065, the governing body of a county or municipality may enact the appropriate ordinance or resolution authorizing the exemption permitted in this section; however, such ordinance or resolution will not be effective until such area is designated pursuant to s. 290.0065.
- (6) Any exemption authorized by a county under this section shall only apply to businesses located within the unincorporated portion of the county.
- $(\frac{67}{2})$  This section expires on the date specified in s. 290.016 for the expiration of the Florida Enterprise Zone Act;

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and a receipt may not be issued with the exemption authorized in this section for any period beginning on or after that date.

Section 14. Section 205.066, Florida Statutes, is amended to read:

205.066 Exemptions; employees.-

- (1) An individual who engages in or manages a business, profession, or occupation as an employee of another person is not required to apply for an exemption from a local business tax, pay a local business tax, or obtain a local business tax receipt. An individual acting in the capacity of an independent contractor is not an employee.
- (2) An employee may not be held liable by any local governing authority for the failure of a principal or employer to apply for an exemption from a local business tax, pay a local business tax, or obtain a local business tax receipt. An individual exempt under this section may not be required by any local governing authority to apply for an exemption from a local business tax, otherwise prove his or her exempt status, or pay any tax or fee related to a local business tax.
- (3) A principal or employer who is required to obtain a local business tax receipt may not be required by a local governing authority to provide personal or contact information for individuals exempt under this section in order to obtain a local business tax receipt.
- (4) The exemption provided in this section does not apply to a business tax imposed on individual employees by a municipality or county pursuant to a resolution or ordinance adopted before October 13, 2010. Municipalities or counties

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that, before October 13, 2010, had a classification system that was in compliance with the requirements of this chapter and that actually resulted in individual employees paying a business tax may continue to impose such a tax in that manner.

Section 15. It is declared to be the legislative intent to revise and simplify local business taxes in this state consistent with the provisions of this act effective October 1, 2014. In order to transition to the new tax structure that will be in effect on October 1, 2014, counties and municipalities may continue levying local business taxes pursuant to the provisions of this chapter, until September 30, 2014. Local business taxes in effect on September 30, 2014 are not authorized beyond that date. Beginning October 1, 2014, all local business taxes must be approved and levied pursuant to, and in accordance with, the provisions of Chapter 205 as amended by this act, including the restrictions on classifications and rates provided for in ss. 205.025 and 205.027, respectively and the requirement that ordinances authorizing local business taxes must be adopted by a two-thirds majority of the governing body of the county or municipality that chooses to continue levying local business taxes after September 30, 2014. Such ordinances may be adopted at any time after July 1, 2013 and scheduled to become effective beginning October 1, 2014.

Section 16. Notwithstanding the revisions to chapter 205, Florida Statutes, made by this act, counties or municipalities imposing a local business tax as of September 30, 2014, pursuant to chapter 205, Florida Statutes, may continue to levy such tax in the same manner and with the same rates and classifications

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as are in effect on March 1, 2013, to meet all obligations to or for the benefit of holders of bonds or certificates that were issued before March 1, 2013, and for which taxes levied pursuant to chapter 205, Florida Statutes, are expressly identified and pledged as security, separate from any other pledge of non-ad valorem revenues.

Section 17. Notwithstanding the revisions to chapter 205, Florida Statutes, made by this act, any county or municipality whose business tax receipts in its 2012-2013 fiscal year comprised at least 20 percent of the county's or municipality's total revenue derived from local taxes levied by the county or municipality in that fiscal year may continue to levy such tax in the same manner and with the same rates and classifications as are in effect on February 1, 2013, until September 30, 2018. However, any such county or municipality that chooses to

district millage above the level in effect for fiscal year 20132014 in any fiscal year through September 30, 2018, unless a
majority of the electors of the qualifying county or qualifying

continue to levy such tax may not increase its general county

millage, general municipal millage, or any dependent special

municipality voting in a general or special election held not

more than 12 months before the increased rate takes effect has

approved the increased rate. As used in this section, the terms

472 "general county millage," "general municipal millage," "and

dependent special district millage" have the same meanings as in

474 s. 200.001(1).

Section 18. This act shall take effect October 1, 2014, except sections 15, 16 and 17 which shall take effect July 1,

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DRAFT—LBT Reform Legislative Concepts

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477 2013.

Page 18 of 18 LBT draft 2.7.13 II for editing based on received comments.docx CODING: Words stricken are deletions; words underlined are additions.



#### **Professional Sports Facilities** Scouting Report on Tax Incentives

Finance & Tax Subcommittee February 21, 2013

Finance & Tax Subcommittee Rep. Ritch Workman, Chair

# New/Retained Professional Sports Franchises

# General Provisions (212.20(4)(d)6.b. and 288.1162, F.S.)

- Certification by Department of Economic Opportunity
- \$2 million per year
- Term of 30 years
- Limited to 8 certified facilities
- Used for acquisition, construction, reconstruction, or renovation of facility, or as pledge for debt

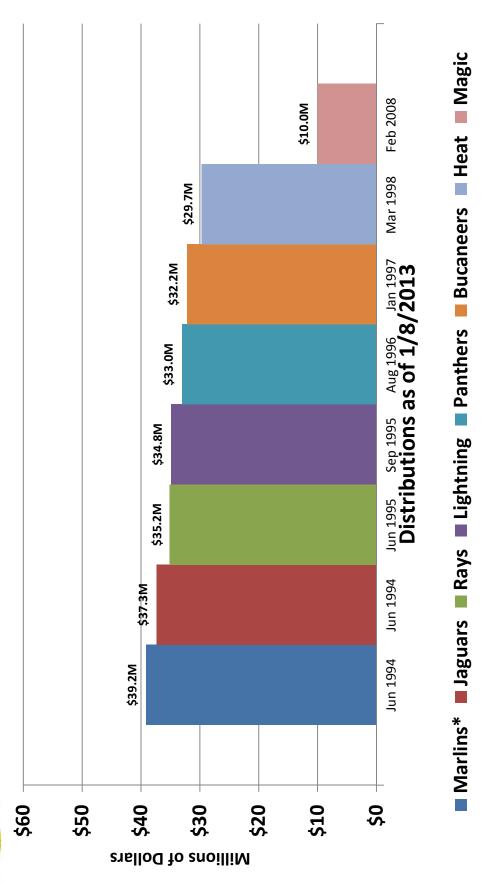
New/Retained Professional Sports Franchises

## **Certification Requirements**

- Local government must construct, manage, or operate the facility, or own the and where facility is located
- Signed agreement for new franchise to use facility for at least 10 years, or retained franchise to use facility for at least 20 years
- League authorization from MLB, NBA, NFL, or NHL
- Verified projections of annual attendance of 300,000+
- Verified independent analysis projection sales tax revenues of \$2 million+
- Local government resolution certifying that application serves public purpose
  - Applicant must demonstrate ability to pay for at least half of costs
    - Applicant may not have been certified previously



# New/Retained Professional Sports Franchises



Finance & Tax Subcommittee Rep. Ritch Workman, Chair



## **Spring Training Baseball Franchises**

# General Provisions (212.20(4)(d)6.b. and 288.11621, F.S.)

- Certification by Department of Economic Opportunity
- \$500,000 per year
- Term of 30 years
- Limited to 10 certified local governments/facilities
- Used for acquisition, construction, reconstruction, or renovation of facility, or as pledge for debt, or to assist relocation of a spring training franchise



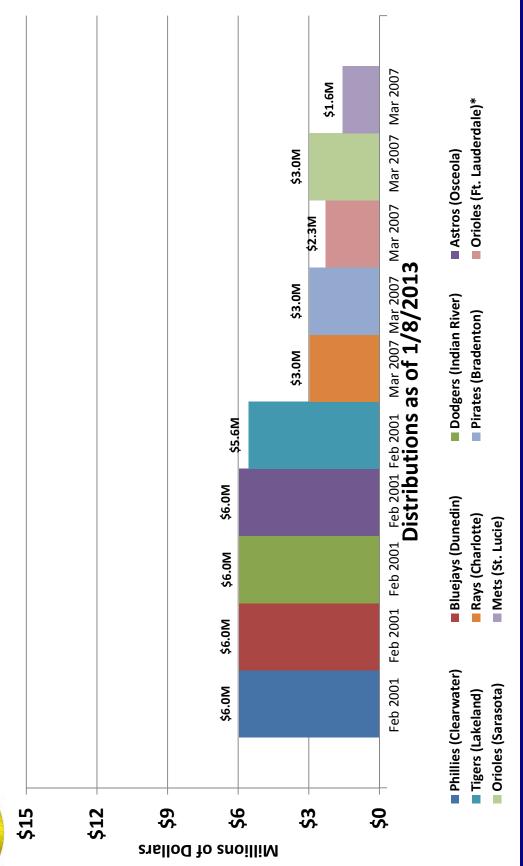
## Spring Training Baseball Franchises

## **Certification Requirements**

- Local government must construct, manage, or operate the facility, or own the land where facility is located
- Signed agreement for spring training franchise to use facility for at least 20
- Commitment from applicant to provide at least half of funds required for acquisition, construction, or renovation of facility
- Projected annual attendance of 50,000+
- Facility must be located in a county that levies a tourist development tax
- Department evaluates applications based on detailed criteria



## Spring Training Baseball Franchises



Finance & Tax Subcommittee Rep. Ritch Workman, Chair



## Local Sales Tax Rebates

# General Provisions (218.64(3), F.S.)

- Local government half-cent sales tax revenues
- Up to \$2 million per year
- Term of 30 years
- May be used for new/retained professional sports franchise, spring training baseball franchise, or motorsport entertainment complex (see below)
- Subject to certification and use provisions of 288.1162 and 288.11621, except for limit on number of certified applicants and prohibition on applicants being funded more than once



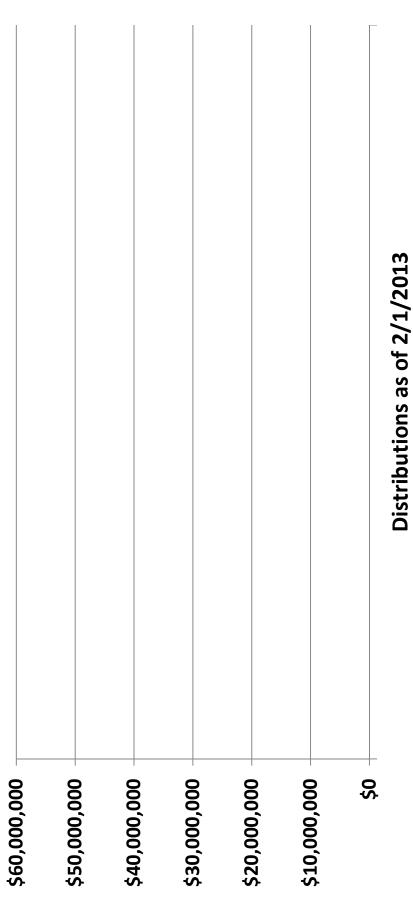
## Local Sales Tax Rebates

# Motorsport Entertainment Complex (288.1171, F.S.)

- Certification by Department of Economic Opportunity
- Local government must own the complex or the land hosting the complex
- Local government resolution certifying that application serves public purpose
- Complex may not be certified to receive funds more than once
- of facility; as pledge for debt; for construction of infrastructure improvements Funds may be used for construction, reconstruction, expansion, or renovation related to the facility; or to advertise the complex or the local government which hosts the complex



## Local Sales Tax Rebates



All Recipients Combined

Finance & Tax Subcommittee Rep. Ritch Workman, Chair



#### **Transient Rental Taxes**

#### **General Provisions**

- Five tourist development and three convention development taxes available
- Levied by counties
- Levied on rental charges subject to the transient rentals tax, aka "bed tax" (6% state rate)
- Eligibility to levy each of them varies
- Max levies range from 4% to 7% depending on the county
- Purposes can range from broad (including sports facilities) to narrow (specific to sports facilities)

### **Tourist Development Tax**

**Rate:** 1% or 2%

• Vote: Majority

• Eligibility: All

• **Levied:** 62 levy of 67 eligible

tourism; to fund beach, beach park, or inland lake or river improvement or restoration; or to serve as a pledge for debt to finance authorized facilities or beach improvement/restoration museums, zoos, convention or tourist bureaus, or tourist information centers; to promote Use: Convention centers, sports stadiums/arenas, coliseums, auditoriums, aquariums, or



#### **Transient Rental Taxes**

# Additional Tourist Development Tax

**Rate:** 1%

**Vote:** Supermajority or referendum

Eligibility: Counties which have levied a tourist development tax for 3+ years

**Levied:** 45 levy of 57 eligible

Use: Same purposes as the tourist development tax, except to finance debt

### High Tourism Impact Tax

**Rate:** 1%

**Vote:** Extraordinary

annually, or at least \$200 million annually if such rentals made up at least 18% Eligibility: Counties which have transient rentals of at least \$600 million of the county's total taxable sales

**Levied:** 3 levy of 5 eligible

Use: Same purposes as the tourist development tax

#### **Transient Rental Taxes**

# Professional Sports Franchise Facility Tax

**Rate:** Up to 1%

Vote: Majority

Eligibility: A||

**Levied:** 36 levy of 67 eligible

franchise facility, retained spring training franchise, or convention center or to Use: To pay debt service on bonds issued to pay for a professional sports promote tourism

# **Additional Tourist Development Tax**

**Rate:** Up to 1%

**Vote:** Majority plus 1

Eligibility: Any county which has levied the professional sports franchise facility tax\*

**Levied:** 20 levy of 65 eligible

Use: Same purposes as the professional sports franchise facility tax, except convention centers

#### **Transient Rental Taxes**

## **Consolidated County Convention Tax**

**Rate:** 2%

Vote: Majority

Eligibility: Duval County

**Levied:** 1 levies of 1 eligible

**Use:** To promote tourism, or for convention centers, stadiums, exhibition halls, arenas, coliseums, or auditoriums

#### **Charter County Convention Tax**

**Rate:** 3%

Vote: Majority

Eligibility: Miami-Dade County

**Levied:** 1 levies of 1 eligible

**Use:** Same purposes as the consolidated county convention tax with some restrictions, plus light rail

#### **Special District Convention Tax**

**Rate:** Up to 3%

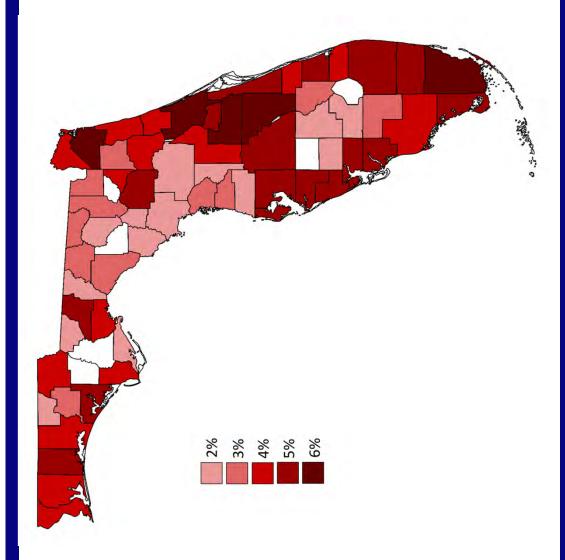
Vote: Majority

Eligibility: Volusia County

• **Levied:** 1 levies of 1 eligible

**Use:** Same purposes as the consolidated county convention tax

## Total Transient Rental Tax Levies





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## Questions?

