

Education Committee

Thursday, January 25, 2018 10:00 AM Reed Hall (102 HOB)

Meeting Packet

Committee Meeting Notice

HOUSE OF REPRESENTATIVES

(AMENDED 1/23/2018 5:02:41PM)

Amended(1)

Education Committee

Start Date and Time:

Thursday, January 25, 2018 10:00 am

End Date and Time:

Thursday, January 25, 2018 12:00 pm

Location:

Reed Hall (102 HOB)

Duration:

2.00 hrs

Consideration of the following bill(s):

CS/HB 63 Students with Disabilities in Public Schools by PreK-12 Quality Subcommittee, Edwards-Walpole, Rodrigues

CS/HB 1175 Early Learning Coalitions by PreK-12 Quality Subcommittee, Sullivan

Consideration of the following proposed committee bill(s):

PCB EDC 18-01 -- Education

NOTICE FINALIZED on 01/23/2018 5:02PM by Jones. Missy

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 63

Students with Disabilities in Public Schools

SPONSOR(S): PreK-12 Quality Subcommittee; Edwards-Walpole; Rodrigues and others

TIED BILLS: None IDEN./SIM. BILLS: SB 260

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) PreK-12 Quality Subcommittee	15 Y, 0 N, As CS	McAlarney	DavisGreene
2) Education Committee		McAlarney	Hassell

SUMMARY ANALYSIS

Section 1003.573, F.S., establishes standards and procedures regarding the use, monitoring, documentation, and reporting of seclusion and restraint on students with disabilities. The use of manual restraint or seclusion is required to be monitored at the classroom, building, district, and state levels. The Florida Department of Education (DOE) is required to develop standards for and provides guidance to school districts. School districts must develop policies and procedures regarding incident-reporting, data collection, and monitoring. Each school district is required to provide its policies and procedures to DOE.

The bill amends the use of restraint on students with disabilities. Specifically, the bill:

- Defines terms related to seclusion and restraint.
- Provides that physical restraint may be used only to protect students, school personnel or others, but not for disciplining a student. Restraints should be used only when all other strategies and techniques have been exhausted. A student may only be physically restrained for the time necessary for protection.
- Prohibits physical restraint techniques, such as:
 - o Pain inducement to obtain compliance.
 - o Bone locks.
 - Hyperextension of joints;
 - Peer restraint.
 - o Pressure or weight on the chest, lungs, sternum, diaphragm, back, or abdomen, causing chest compression.
 - Straddling or sitting on any part of the body or a maneuver that places pressure, weight, or leverage on the neck or throat, on an artery, or on the back of the student's head or neck or that otherwise obstructs or restricts the circulation of blood or obstructs an airway.
 - Any type of choking, including hand chokes, and any type of neck or head hold.
 - Prone or supine restraint.
- Requires school districts to develop policies and procedures to ensure the physical safety and security of all students and school personnel; and requires that students be treated with dignity and respect.
- Outlines under what circumstances restraint may not be used.
- Describes the circumstance when time-outs may be used and prohibits certain areas.
- Prohibits student from being placed in seclusion.
- Requires the school to review a student's functional behavioral assessment and individualized behavior intervention plan when a student is placed in time-out, physically restrained or secluded more than twice in a semester.
- Includes emotional and behavioral disabilities in the list of disabilities for which certain school personnel must be trained to identify for early intervention.
- Adds to staff training effective classroom behavior management strategies such as differential reinforcement. precision commands, minimizing attention or access to other reinforcers, and time-out methods.
- Directs DOE to publish data and analysis relating to incidents of seclusion and restraint on its website.

The bill does not appear to have a fiscal impact.

The bill provides an effective date of July 1, 2018.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME: h0063b,EDC

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Federal Guidance on the Use of Seclusion and Restraint on Students with Disabilities

U.S. Department of Education Guidance

On May 15, 2012, the U.S. Department of Education published the *Restraint and Seclusion: Resource Document*. The goal was to encourage each state to review its current policies and guidelines on the use of restraint and seclusion in schools to help ensure that every student is safe and protected, and, if appropriate, to develop or revise its policies and guidelines.¹

The document described 15 principles to consider when developing or revising policies and procedures on the use of restraint and seclusion. The principles stress that every effort should be made to prevent the need for the use of restraint and seclusion and that any behavioral intervention must be consistent with the child's rights to be treated with dignity and to be free from abuse. It stated that restraint or seclusion should never be used except in situations where a child's behavior poses imminent danger of serious physical harm to self or others, and restraint and seclusion should be avoided to the greatest extent possible without endangering the safety of students and staff.²

The document states that the use of restraint and seclusion can have very serious consequences, including, most tragically, death. Furthermore, there is no evidence that using restraint or seclusion is effective in reducing the occurrence of the problem behaviors. Schools are encouraged to make every effort to structure safe environments and provide a behavioral framework, such as the use of positive behavior interventions and supports, which applies to all children, staff, and places in the school so that restraint and seclusion techniques are unnecessary.³

Specifically, the 15 Principles are as follows:4

- 1. Every effort should be made to prevent the need for the use of restraint and for the use of seclusion.
- 2. Schools should never use mechanical restraints to restrict a child's freedom of movement, and schools should never use a drug or medication to control behavior or restrict freedom of movement (except as authorized by a licensed physician or other qualified health professional).
- 3. Physical restraint or seclusion should not be used except in situations where the child's behavior poses imminent danger of serious physical harm to self or others and other interventions are ineffective and should be discontinued as soon as imminent danger of serious physical harm to self or others has dissipated.
- 4. Policies restricting the use of restraint and seclusion should apply to all children, not just children with disabilities.
- 5. Any behavioral intervention must be consistent with the child's rights to be treated with dignity and to be free from abuse.
- 6. Restraint or seclusion should never be used as punishment or discipline (e.g., placing in seclusion for out-of-seat behavior), as a means of coercion or retaliation, or as a convenience.

¹ U.S. Department of Education, *Restraint and Seclusion: Resource Document*, May 2012, https://www2.ed.gov/policy/seclusion/restraints-and-seclusion-resources.pdf (last visited Dec. 13, 2017).

 $^{^{2}}$ Id.

 $^{^3}$ Id.

⁴ *Id*.

- 7. Restraint or seclusion should never be used in a manner that restricts a child's breathing or harms the child.
- 8. The use of restraint or seclusion, particularly when there is repeated use for an individual child, multiple uses within the same classroom, or multiple uses by the same individual, should trigger a review and, if appropriate, revision of strategies currently in place to address dangerous behavior; if positive behavioral strategies are not in place, staff should consider developing them.
- 9. Behavioral strategies to address dangerous behavior that results in the use of restraint or seclusion should address the underlying cause or purpose of the dangerous behavior.
- 10. Teachers and other personnel should be trained regularly on the appropriate use of effective alternatives to physical restraint and seclusion, such as positive behavioral interventions and supports and, only for cases involving imminent danger of serious physical harm, on the safe use of physical restraint and seclusion.
- 11. Every instance in which restraint or seclusion is used should be carefully and continuously and visually monitored to ensure the appropriateness of its use and safety of the child, other children, teachers, and other personnel.
- 12. Parents should be informed of the policies on restraint and seclusion at their child's school or other educational setting, as well as applicable federal, state, or local laws.
- 13. Parents should be notified as soon as possible following each instance in which restraint or seclusion is used with their child.
- 14. Policies regarding the use of restraint and seclusion should be reviewed regularly and updated as appropriate.
- 15. Policies regarding the use of restraint and seclusion should provide that each incident involving the use of restraint or seclusion should be documented in writing and provide for the collection of specific data that would enable teachers, staff, and other personnel to understand and implement the preceding principles.

Florida Law and the Use of Restraint and Seclusion on Students with Disabilities

Section 1003.573, F.S., governs the use of restraint and seclusion on students with disabilities. The Florida Department of Education (DOE) is required to develop standards for documenting, reporting, and monitoring the use of restraint and seclusion.

Prohibited Restraint & Seclusion

School personnel are prohibited from:

- using a mechanical physical restraint on a student or manual physical restraint that restricts a student's breathing; and
- from closing, locking, or physically blocking a student in a room that is unlit and does not meet the rules of the State Fire Marshal for seclusion time-out rooms.⁵

Reporting an Incident

A school must prepare an incident report within 24 hours after a student is released from a restraint or seclusion, which must include:⁶

- The name, age, grade, ethnicity and disability of the student restrained or secluded.
- The date, time, and location of the incident and the duration and type of the restraint or seclusion.
- The names of the persons restraining or assisting in the restraint of the student.
- The names of any nonstudent who was present to witness the restraint or seclusion.
- The context in which the seclusion or restraint occurred.
- The student's behavior leading up to and precipitating the decision to use restraint or seclusion.

⁵Section 1003.573(4) and (5), F.S.

- The specific positive behavioral strategies used to prevent and deescalate the behavior.
- Any injuries, visible marks, or possible medical emergencies that may have occurred during the restraint or seclusion and documented according to district policies.
- Steps taken to notify the parent or guardian.

Schools must notify the parent or guardian of the student in writing before the end of the school day each time restraint or seclusion is used and reasonable efforts must be made to also notify the parent or guardian by telephone or email. Parents must also be provided a complete incident report in writing by mail within three days after a student was manually or physically restrained or secluded. The school must maintain documentation of the parent or guardian's acknowledgement of receipt of notification of his or her child's restraint or seclusion.⁷

Monitoring

The use of manual restraint or seclusion on students must be monitored at the classroom, building, district, and state levels. Documentation related to any incidents reported must be provided to the principal, the school district's director of Exceptional Student Education, and the DOE's Bureau of Exceptional Education and Student Services each month that the school is in session.⁸

District Policies and Procedures

School districts must develop policies and procedures regarding:9

- Incident reporting.
- Data collection and monitoring, including when, where, and why students are restrained or secluded; the frequency of occurrences of such restraint or seclusion; and the prone or mechanical restraint that is most used.
- Monitoring and reporting of data collected.
- Training programs relating to manual or physical restraint and seclusion.
- The district's plan for selecting personnel to be trained.
- The district's plan for reducing the use of restraint and seclusion particularly in settings in which
 it occurs frequently or with students who are restrained repeatedly, and for reducing the use of
 prone restraint and mechanical restraint. The plan must include a goal for reducing the use of
 restraint and seclusion and must include activities, skills, and resources needed to achieve that
 goal. Activities may include, but are not limited to:
 - o additional training in positive behavioral support and crisis management;
 - o parental involvement;
 - o data review;
 - updates of students' functional behavioral analysis and positive behavior intervention plans;
 - o additional student evaluations;
 - debriefing with staff;
 - o use of schoolwide positive behavior support; and
 - o changes to the school environment.

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⁸Section 1003.573(2), F.S.

⁹Section 1003.573(3), F.S.

DOE Guidance to School Districts Regarding Restraint, Seclusion, and Time-Out

In response to legislation enacted in 2011,¹⁰ DOE issued Technical Assistance Paper Guidelines for the Use, Documentation, Reporting, and Monitoring of Restraint and Seclusion with Students with Disabilities (TAP 2011-165) to guide school districts regarding the use of restraint and seclusion with students with disabilities.¹¹

Specifically, the document covers:12

- when restraint and/or seclusion might be used;
- considerations when selecting a training program for restraint;
- what should be documented;
- parent notification and reporting; and
- monitoring use.

As provided in TAP 2011-165, schools should ensure that students are treated with respect and dignity in an environment that provides for the physical safety and security of students and staff. There are instances in which students pose a threat to the safety of themselves or others. The purpose of restraint and seclusion is to prevent injury to self and/or others; these procedures are not to be used to punish a student, as a deterrent, or to "teach a student a lesson." It is important to recognize that the use of restraint and seclusion may have an emotional impact on students. Such interventions should only be used in emergency situations when an imminent risk of serious injury or death to the student or others exists and in a manner that conveys respect for the dignity of the student.¹³

In 2011, DOE also issued Technical Assistance Paper Guidelines for the Use of Time-out (TAP 2011-145), ¹⁴ to provide guidance and information to school districts in the development of effective time-out procedures. According to TAP 2011-145, time-out uses intervention strategies to decrease the frequency of problematic behaviors. Although time-out can be an effective intervention, it is also an aversive procedure that may adversely impact the classroom learning environment. Of particular concern is its focus primarily on inappropriate, rather than appropriate, behavior and the impact on a student's access to instruction. The use of time-out has also been the subject of litigation, specifically concerning its use with students with behavior disorders. ¹⁵

A non-exclusionary time-out occurs when a student does not have the opportunity to receive reinforcement for an inappropriate behavior for a specified period of time without removing the student from the setting or the activity. The advantage of this type of time-out is that it attempts to keep the student engaged in the ongoing activity in the classroom.¹⁶

An exclusionary time-out involves removing a student from an activity for a period of time but not from the room or area of activity. Unlike contingent observation, the student is not allowed to view or be involved in any activity for a specified amount of time. The student may sit in a study carrel or in some other excluded area of the educational setting but remains in full view of instructional staff.¹⁷

There are no current State Board of Education Rules that define time-out procedures or requirements. Each district that uses time-out as an intervention strategy should develop procedures that are educationally appropriate and ensure a safe educational learning environment at all times.

¹⁰ Chapter 2011-175, L.O.F.

¹¹ Florida Department of Education, Technical Assistance Paper, Guidelines for the Use, Documentation, Reporting, and Monitoring of Restraint and Seclusion with Students with Disabilities, https://info.fldoe.org/docushare/dsweb/Get/Document-6212/dps-2011-165.pdf (last visited Dec. 13, 2017).

¹² *Id*.

¹³ Id. at A-1.

¹⁴ Florida Department of Education, Technical Assistance Paper, *Guidelines for the Use of Time-out*, https://info.fldoe.org/docushare/dsweb/Get/Document-6219/dps-2011-145.pdf (last visited Dec. 13, 2017).

¹⁵ *Id* at A-1.

¹⁶ *Id.* at B-1.

¹⁷ *Id*. at B-1.

Consequently, the information in TAP 2011-145 is a guide for the development of time-out procedures and strategies based on best practices.¹⁸

DOE Seclusion and Restraint Data

Florida school districts began reporting incidents of seclusion in the 2010-2011 school year. Since that time and up to the 2016-2017 school year there have been a total of 19,354 incidents of seclusion¹⁹ and 63,652 incidents of restraint²⁰ reported. However, the number of incidents have decreased every school year since the enactment of the law.²¹

Seclusion Incident Data

School Year Reported #	of Students ²²	Seclusion Incidents
2010-11	1321	4,637
2011-12	1448	4,245
2012-13	1237	3,024
2013-14	885	2,272
2014-15	732	2,262
2015-16	638	1,563
2016-17	503	1,351
Total	6,621	19,354

Restraint Incident Data

School Year Reported	# of Students ²³		Restraint Incidents
2010-11		3580	10,683
2011-12		4369	9,789
2012-13		4096	9,551
2013-14		3479	8,964
2014-15		3229	8,199
2015-16		3437	7,696
2016-17		3239	8,770
Total	2	2,190	63,652

Effect of Proposed Changes

This bill amends s. 1003.573, F.S., regarding the restraint of public school students who have a functional behavioral assessment and an individualized behavioral intervention plan.

¹⁸ *Id* at A-1.

¹⁹ Florida Department of Education, Bureau of Exceptional Education, *Seclusion Incident Reports by District*, 2011-12 through 2015-16.

²⁰ Florida Department of Education, Bureau of Exceptional Education, *Restraint Incident Reports by District*, 2011-12 through 2015-16.

²¹ Florida Department of Education, 2018 Agency Legislative Bill Analysis, SB 2600 (Companion to HB 63), pp. 4. http://abar.laspbs.state.fl.us/ABAR/Document.aspx?id=20960&yr=2018 (last visited Dec. 18, 2017).

²² Email, Florida Department of Education, December 18, 2017.

²³ Id.

Definitions

The bill defines the following terms:

- "Department" means Department of Education.
- "Exclusionary time" means the period during which a student is removed from an event, activity, or instructional environment to encourage reflection on behavior and allow space and time for the understanding of choices and consequences.
- "Nonexclusionary time" means a period during which the student remains in the event or
 instructional environment but is redirected from the activities so that he or she has an
 opportunity to reflect on the behavior and is given space and time for the understanding of
 choices and consequences.
- "Imminent risk of serious injury or death" means the impending risk of a significant injury, such as a laceration, bone fracture, substantial hematoma, or injury to an internal organ, or death.
- "Medical protective equipment" means health-related protective devices prescribed by a physician or dentist for use as student protection in response to an existing medical condition.
- "Restraint" means the use of a mechanical or physical restraint which may be used only when all other behavioral strategies and intervention techniques have been exhausted.
- "Mechanical restraint" means the use of a physical device that restricts a student's freedom of movement. However, the definition does not include the use of:
 - o Medical protective equipment;
 - o Devices such as helmets, gloves, wraps, and other behavioral protective equipment that is temporarily used to prevent severe tissue damage;
 - Physical equipment or orthopedic appliances, surgical dressings or bandages, or supportive body bands or other restraints;
 - Devices used to support functional body position or proper balance, or to prevent a person from falling out of a bed or a wheelchair; and
 - o Equipment used for safety during transportation.
- "Physical restraint" means the use of manual restraint techniques that involve significant
 physical force applied by a teacher or other staff member to restrict the movement of all or part
 of a student's body.
- "Seclusion" means the removal of a student from an educational environment, involuntarily
 confining the student in a room or area, and preventing the student from leaving the area by
 locking or artificially blocking the door. The term does not include exclusionary time.
- "Student" means a student with a functional behavioral assessment and a behavioral intervention plan.²⁴

Physical Restraint

Section 1003.32, F.S., authorizes district school boards, each teacher, or other member of the staff of any school to control and discipline students as assigned to him or her by the principal or the principal's designated representative. Teachers are also required to keep order in the classroom and in other places in which he or she is assigned to be in charge of students.

The bill provides that notwithstanding the authority granted under s. 1003.32, F.S., physical restraint may be used only to protect students, school personnel or others. Restraints may not be used to discipline a student and should be used only when all other strategies and techniques have been exhausted. A student may be restrained only for the time necessary for protection. The degree of force

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²⁴ A functional behavioral assessment is a process for developing a useful understanding of how behavior relates to the environment. By knowing the function (or purpose) that the behavior serves for the student, one is able to develop an intervention (plan) that also serves that purpose, but does so through positive student behaviors. Intervention strategies may include effective prevention, remediation, or development of alternative behaviors (replacement behaviors). Florida Department of Education, Technical Assistance Paper FY 1999-3, *Functional Behavioral Assessment and Behavioral Intervention Plans*, Dec. 1999, available at http://www.fldoe.org/core/fileparse.php/7590/urlt/0107234-tap99-3.pdf (last visited Dec. 13, 2017).

applied may not exceed the degree of force necessary to protect the restrained student and others from serious injury or death.

While current law requires school districts to develop policies and procedures for training staff in the use of restraint and seclusion, the bill requires school personnel such as a former law enforcement officer to receive training in the specific district-approved techniques.

The bill prohibits school personnel from using the following techniques on a student:

- Pain inducement to obtain compliance.
- Bone locks.
- Hyperextension of joints.
- Peer restraint.
- Pressure or weight on the chest, lungs, sternum, diaphragm, back, or abdomen, causing chest compression.
- Straddling or sitting on any part of the body or a maneuver that places pressure, weight, or leverage on the neck or throat, on an artery, or on the back of the student's head or neck or that otherwise obstructs or restricts the circulation of blood or obstructs an airway.
- Any type of choking, including hand chokes, and any type of neck or head hold.
- A technique that involves spraying or pushing anything on or into the student's mouth, nose, eyes, or any part of the face or that involves covering the face or body with anything, including soft objects such as pillows or washcloths.
- A maneuver that involves punching, hitting, poking, pinching, or shoving.
- Prone or supine restraint.

Exclusionary and Nonexclusionary Time

The bill provides that a student may be placed in exclusionary or nonexclusionary time only if the following conditions are met:

- It is part of a positive behavior intervention plan developed for the student from a functional behavioral assessment and it is referenced in the student's individualized behavior intervention plan.
- It is documented that it was preceded by positive behavioral supports that were not effective.
- It takes place in a classroom or in another environment where educational class activities are available.
- The student is not physically prevented from leaving the exclusionary or nonexclusionary time area. The student is observed on a constant basis by an adult for the entire duration.
- The area and process are free of actions that embarrass or humiliate the student.
- The exclusionary or nonexclusionary time does not exceed 1 minute for each year of a student's
 age or until the student is calm enough to return to his or her seat.
- The exclusionary or nonexclusionary time is not used as a punishment or negative consequence.

Training

The bill requires that each school district report its procedures for restraint training to the DOE by publishing the procedures in the district's special policies and procedures manual. Restraint training must include all of the following:

- Procedures for deescalating a problem behavior before the problem behavior increases to a level or intensity necessitating physical intervention.
- Information regarding the risks associated with restraint and procedures for assessing individual situations and students in order to determine whether the use of restraint is appropriate and sufficiently safe.
- The actual use of specific techniques that range from the least to most restrictive, with ample opportunity for trainees to demonstrate proficiency in the use of such techniques.

- Techniques for implementing restraint with multiple staff members working as a team.
- Techniques for assisting a student in reentering the instructional environment and reengaging in learning.
- Instruction in the district's documentation and reporting requirements.
- Procedures to identify and deal with possible medical emergencies arising during the use of restraint.
- Cardiopulmonary resuscitation.

Student-Centered Followup

In those instances where a student is restrained more than twice during a semester, the school must review:

- The incidents in which restraint was used and an analysis of how future incidents may be avoided:
- The student's functional behavioral assessment and positive behavior intervention plan by the school personnel and parent within two weeks before the end of the semester; and
- The training provided to school personnel concerning the use of restraint.

Documentation and Reporting Requirements

The bill requires school districts at the beginning of each school year to post its policies on emergency procedures and the posting must include restraint and seclusion policies.

Additionally, the bill states that school district policies must provide for the physical safety and security of students and school personnel and promote a positive culture and climate in which all students are treated with dignity and respect.

Schools are required to prepare incident reports within 24 hours of a student being restrained. The reports must include information such as the student's name, age, grade, ethnicity, disability, date and time of event, restraint duration, location, individuals involved, witnesses, and a description of the incident. Also, the report must include the date the person restraining the student was last trained in the use of restraints on students.

Prohibited Restraint and Seclusion

School personnel are prohibited from using straitjackets or restraint techniques that restricts a student's breathing. School personnel are also prohibited from placing a student in seclusion.

Continuing Education and Inservice Training for Teaching Students with Disabilities

The bill adds emotional and behavioral disabilities to the list of disabilities on which school personnel must be trained in order to increase early identification and intervention. The training must also include effective classroom behavior management strategies, such as differential reinforcement, precision commands, minimizing attention or access to other reinforcers, and exclusionary or nonexclusionary time methods.

Also, the DOE is required to publish data and analysis relating to incidents of restraint on its website beginning October 1, 2018.

The bill has an effective date of July 1, 2018.

B. SECTION DIRECTORY:

- Section 1. Amends s. 1003.573, F.S., defining terms; prohibiting certain physical restraint techniques; adding provisions relating to the use of exclusionary and nonexclusionary time; requiring a student's functional behavioral assessment and individualized behavior intervention plan to be reviewed; and adding emotional and behavioral disabilities to the list of disabilities on which school personnel who teach student with disabilities must be trained in order to increase early identification and intervention.
- Section 2. Amends s. 1012.582 (1) (2), F.S., regarding the Commissioner of Education's recommendations to incorporate instruction into continuing education or inservice training requirements for instruction personnel by:
 - · Adding emotional or behavioral disabilities to the current list of disabilities;
 - Removing the term "manual" from "manual physical restraints"; and
 - Adding a list of effective classroom behavior management strategies.

Section 3: Provides an effective date of July 1, 2018.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

Α.	FISCAL IMPACT ON STATE GOVERNMENT:	

	None.	
2.	Expenditures:	

1. Revenues:

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

 Applicability of Municipality/County Mandates Provision: Not applicable.

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2.	Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On January 10, 2018, the PreK-12 Quality Subcommittee adopted one amendment and reported the bill favorably as a committee substitute. The amendment prohibits school personnel from using the technique of prone or supine restraint.

The analysis has been drafted to reflect the committee substitute.

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A bill to be entitled 1 2 An act relating to students with disabilities in 3 public schools; amending s. 1003.573, F.S., relating to the seclusion and restraint of students with 4 5 disabilities; providing definitions; providing requirements for the use of restraint; prohibiting 6 7 specified physical restraint techniques; providing 8 requirements for the use of exclusionary and 9 nonexclusionary time; providing requirements for 10 school districts to report and publish training 11 procedures; providing for student-centered followup; 12 providing requirements for documenting, reporting, and monitoring the use of restraint and seclusion; 13 revising school district policies and procedures 14 15 relating to restraint and seclusion; amending s. 1012.582, F.S.; requiring continuing education and 16 17 inservice training for teaching students with 18 emotional or behavioral disabilities; conforming 19 provisions; providing an effective date. 20 21 Be It Enacted by the Legislature of the State of Florida: 22 23 Section 1. Section 1003.573, Florida Statutes, is amended

1003.573 Seclusion and Use of restraint of and seclusion

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CODING: Words stricken are deletions; words underlined are additions.

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to read:

on students with disabilities in public schools.-

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- (1) DEFINITIONS.—As used in this section, the term:
- (a) "Department" means the Department of Education.
- (b) "Exclusionary time" means the period during which a student is removed from an event, activity, or instructional environment to encourage reflection on behavior and allow space and time for understanding of choices and consequences.
- (c) "Imminent risk of serious injury or death" means the impending risk of a significant injury, such as a laceration, bone fracture, substantial hematoma, or injury to an internal organ, or death.
- (d) "Medical protective equipment" means health-related protective devices prescribed by a physician or dentist for use as student protection in response to an existing medical condition.
- (e) "Nonexclusionary time" means a period during which a student remains in the event or instructional environment but is redirected from the activities so that he or she has an opportunity to reflect on the behavior and is given space and time for understanding of choices and consequences.
- (f) "Restraint" means the use of a mechanical or physical restraint which may be used only when all other behavioral strategies and intervention techniques have been exhausted.
- 1. "Mechanical restraint" means the use of a device that restricts a student's freedom of movement. The term does not

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include the use of any of the following:

- a. Medical protective equipment.
- b. Behavioral protective equipment, including helmets, gloves, wraps, and other devices that are used temporarily to prevent severe tissue damage caused by behavioral excesses.
- c. Physical equipment or orthopedic appliances, surgical dressings or bandages, or supportive body bands or other restraints necessary for ongoing medical treatment in the educational setting.
- d. Devices used to support functional body position or proper balance, or to prevent a person from falling out of a bed or a wheelchair, except when such a device is used for a purpose other than supporting a body position or proper balance, such as coercion, discipline, convenience, or retaliation, to prevent imminent risk of serious injury or death of the student or others, or for any other behavior management reason.
- e. Equipment used for safety during transportation, such as seatbelts or wheelchair tie-downs.
- 2. "Physical restraint" means the use of manual restraint techniques that involve significant physical force applied by a teacher or other staff member to restrict the movement of all or part of a student's body.
- (g) "Seclusion" means the removal of a student from an educational environment, involuntarily confining the student in a room or area, and preventing the student from leaving the area

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by locking or artificially blocking the door. The term does not include exclusionary time.

- (h) "Student" means a student with a functional behavioral assessment and an individualized behavior intervention plan.
 - (2) PHYSICAL RESTRAINT.-

- (a) Physical restraint may be used only when there is an imminent risk of serious injury or death to the student or others and only for the period of time necessary to eliminate such risk.
- (b) Notwithstanding the authority provided in s. 1003.32, physical restraint shall be used only to protect the safety of students, school personnel, or others and may not be used for student discipline, to correct student noncompliance, or for the convenience of school district staff. Physical restraint shall be used only for the period needed to provide such protection.
- (c) The degree of force applied during physical restraint must be only that degree of force necessary to protect the student or others from serious injury or death.
- (d) School personnel who have received training that is not associated with their employment with the school district, such as a former law enforcement officer who is now a teacher, shall receive training in the specific district-approved techniques and may not apply techniques or procedures acquired elsewhere.
 - (e) School personnel may not use any of the following

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101	physical restraint techniques on a student:
102	1. Pain inducement to obtain compliance.
103	2. Bone locks.
104	3. Hyperextension of joints.
105	4. Peer restraint.
106	5. Pressure or weight on the chest, lungs, sternum,
107	diaphragm, back, or abdomen causing chest compression.
108	6. Straddling or sitting on any part of the body or any
109	maneuver that places pressure, weight, or leverage on the neck
110	or throat, on an artery, or on the back of the head or neck or
111	that otherwise obstructs or restricts the circulation of blood
112	or obstructs an airway.
113	7. Any type of choking, including hand chokes, and any
114	type of neck or head hold.
115	8. A technique that involves spraying or pushing anything
116	on or into the mouth, nose, eyes, or any part of the face or
117	that involves covering the face or body with anything, including
L18	soft objects such as pillows or washcloths.
119	9. Any maneuver that involves punching, hitting, poking,
120	pinching, or shoving.
121	10. Prone or supine restraint.
L22	(3) EXCLUSIONARY AND NONEXCLUSIONARY TIME.
123	(a) School personnel may place a student in exclusionary
124	or nonexclusionary time if all of the following conditions are
125	mot.

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1. The exclusionary or nonexclusionary time is part of a positive behavioral intervention plan developed for the student from a functional behavioral assessment and referenced in the student's individualized behavior intervention plan.

- 2. There is documentation that the exclusionary or nonexclusionary time was preceded by the use of other positive behavioral supports that were not effective.
- 3. The exclusionary or nonexclusionary time takes place in a classroom or in another environment where class educational activities are taking place.
- 4. The student is not physically prevented from leaving the exclusionary or nonexclusionary time area.
- 5. The student is observed on a constant basis by an adult for the duration of the exclusionary or nonexclusionary time.
- 6. The exclusionary or nonexclusionary time area and process are free of any action that is likely to embarrass or humiliate the student.
- (b) Exclusionary or nonexclusionary time may not be used for a period that exceeds 1 minute for each year of a student's age or until the student is calm enough to return to his or her seat.
- (c) Exclusionary or nonexclusionary time may not be used as a punishment or negative consequence of a student's behavior.
 - (4) TRAINING.-

Page 6 of 15

(a) Each school district shall report its procedures for training in the use of restraint to the department by publishing the procedures in the district's special policies and procedures manual.

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- (b) Training in the use of restraint must include all of the following:
- 1. Procedures for deescalating a problem behavior before the problem behavior increases to a level or intensity necessitating physical intervention.
- 2. Information regarding the risks associated with restraint and procedures for assessing individual situations and students in order to determine whether the use of restraint is appropriate and sufficiently safe.
- 3. The actual use of specific techniques that range from the least to most restrictive, with ample opportunity for trainees to demonstrate proficiency in the use of such techniques.
- 4. Techniques for implementing restraint with multiple staff members working as a team.
- 5. Techniques for assisting a student in reentering the instructional environment and reengaging in learning.
- 6. Instruction in the district's documentation and reporting requirements.
- 7. Procedures to identify and deal with possible medical emergencies arising during the use of restraint.

Page 7 of 15

175	8. Cardiopulmonary resuscitation.
176	(5) STUDENT-CENTERED FOLLOWUPIf a student is restrained
177	more than twice during a semester, the school shall conduct a
178	review of:
179	(a) The incidents in which restraint was used and an
180	analysis of how future incidents may be avoided;
181	(b) The student's functional behavioral assessment and
182	positive behavioral intervention plan by the school personnel
183	and parent within two weeks before the end of the semester; and
184	(c) The training provided to school personnel concerning
185	the use of restraint.
186	(6) documentation and reporting.—
187	(a) At the beginning of each school year, a school
188	district shall publicly post its policies on all emergency
189	procedures, including its policies on the use of restraint and
190	seclusion.
191	(b) (a) A school shall prepare an incident report within 24
192	hours after a student is released from restraint or seclusion.
193	If the student's release occurs on a day before the school
194	closes for the weekend, a holiday, or another reason, the
195	incident report must be completed by the end of the school day
196	on the day the school reopens.

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(c) (b) The following must be included in the incident

The name of the student restrained or secluded.

CODING: Words stricken are deletions; words underlined are additions.

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report:

0	2.	The	age,	grade,	ethnicity,	and	disability	of	the
1	student	resti	raineo	d or se	cluded .				

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- 3. The date and time of the event and the duration of the restraint or seclusion.
- 4. The location at which the restraint or seclusion occurred.
- 5. A description of the type of restraint used in terms established by the department of Education.
- 6. The name of the person using or assisting in the restraint or seclusion of the student and the date the person was last trained in the use of restraint on students.
- 7. The name of any nonstudent who was present to witness the restraint or seclusion.
- 8. A description of the incident, including <u>all of the</u> following:
- a. The context in which the restraint or seclusion occurred.
- b. The student's behavior leading up to and precipitating the decision to use manual or physical restraint or seclusion, including an indication as to why there was an imminent risk of serious injury or death to the student or others.
- c. The specific positive behavioral strategies used to prevent and deescalate the behavior.
- d. What occurred with the student immediately after the termination of the restraint or seclusion.

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e. Any injuries, visible marks, or possible medical emergencies that may have occurred during the restraint or seclusion, documented according to district policies.

- f. Evidence of steps taken to notify the student's parent or guardian.
- (d) (c) A school shall notify the parent or guardian of a student each time manual or physical restraint or seclusion is used. Such notification must be in writing and provided before the end of the school day on which the restraint or seclusion occurs. Reasonable efforts must also be taken to notify the parent or guardian by telephone or computer e-mail, or both, and these efforts must be documented. The school shall obtain, and keep in its records, the parent's or guardian's signed acknowledgment that he or she was notified of his or her child's restraint or seclusion.
- (e)(d) A school shall also provide the parent or guardian with the completed incident report in writing by mail within 3 school days after a student was manually or physically restrained or secluded. The school shall obtain, and keep in its records, the parent's or guardian's signed acknowledgment that he or she received a copy of the incident report.

(7) (2) MONITORING.—

(a) Monitoring of The use of manual or physical restraint or seclusion on students shall be monitored occur at the classroom, building, district, and state levels.

Page 10 of 15

(b) Any documentation prepared by a school pursuant to as required in subsection (6) (1) shall be provided to the school principal, the district director of Exceptional Student Education, and the bureau chief of the Bureau of Exceptional Education and Student Services electronically each month that the school is in session.

- (c) The department shall maintain aggregate data of incidents of manual or physical restraint and seclusion and disaggregate the data for analysis by county, school, student exceptionality, and other variables, including the type and method of restraint or seclusion used. This information shall be updated monthly and made available to the public through the department's website beginning no later than October 1, 2018.
- (d) The department shall establish standards for documenting, reporting, and monitoring the use of manual or physical restraint or mechanical restraint, and occurrences of seclusion. These standards shall be provided to school districts by October 1, 2011.
 - (8) (3) SCHOOL DISTRICT POLICIES AND PROCEDURES.—
- that provide for the physical safety and security of all students and school personnel and which treat all students with respect and dignity in an environment that promotes a positive school culture and climate. Such Each school district shall develop policies and procedures must be that are consistent with

Page 11 of 15

275 this section and must that govern the following:

- 1. A description of escalating behavioral strategies that may be used.
 - 2. Allowable use of restraint on students.
 - 3. Training procedures.

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- 4.1. Incident-reporting procedures.
- 5.2. Data collection and monitoring, including when, where, and why students are restrained and or secluded; the frequency of occurrences of such restraint or seclusion; and the prone or mechanical restraint that is most used.
 - 6.3. Monitoring and reporting of data collected.
- 7.4. Training programs and procedures relating to manual or physical restraint and seclusion.
- 8.5. The district's plan for selecting personnel to be trained and the timeframe for completing such training pursuant to subsection (4).
- 9.6. The district's plan for reducing the use of restraint, and seclusion particularly in settings in which it occurs frequently or with students who are restrained repeatedly, and for reducing the use of prone restraint and mechanical restraint. The plan must include a goal for reducing the use of restraint and seclusion and must include activities, skills, and resources needed to achieve that goal. Activities may include, but are not limited to, all of the following:
 - a. Additional training in positive behavioral support and

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300	crisis management <u>.</u> +
301	b. Parental involvement.+
302	c. Data review <u>.</u> +
303	d. Updates of students' functional behavioral analysis and
304	positive behavior intervention plans.+
305	e. Additional student evaluations <u>.</u> +
306	f. Debriefing with staff.+
307	g. Use of schoolwide positive behavior support.; and
308	h. Changes to the school environment.
309	10. Analysis of data to determine trends.
310	11. Ongoing reduction of the use of restraint.
311	(b) Any revisions <u>a school district makes to its</u> to the
312	district's policies and procedures, which must be prepared as
313	part of the school district's its special policies and
314	procedures, must be filed with the bureau chief of the Bureau of
315	Exceptional Education and Student Services no later than January
316	31, 2012 .
317	(9)(4) PROHIBITED RESTRAINT.—School personnel may not use
318	straitjackets or a mechanical restraint or a manual or physical
319	restraint that restricts a student's breathing.
320	(10) (5) SECLUSIONSchool personnel may not place a
321	student in seclusion close, lock, or physically block a student
322	in a room that is unlit and does not meet the rules of the State
323	Fire Marshal for seclusion time-out rooms.
324	Section 2. Subsections (1) and (2) of section 1012.582,

Page 13 of 15

Florida Statutes, are amended to read:

1012.582 Continuing education and inservice training for teaching students with developmental <u>and emotional or behavioral</u> disabilities.—

- (1) The Commissioner of Education shall develop recommendations to incorporate instruction regarding autism spectrum disorder, Down syndrome, and other developmental disabilities, and emotional or behavioral disabilities into continuing education or inservice training requirements for instructional personnel. These recommendations shall address:
- (a) Early identification of, and intervention for, students who have autism spectrum disorder, Down syndrome, or other developmental disabilities, or emotional or behavioral disabilities.
- (b) Curriculum planning and curricular and instructional modifications, adaptations, and specialized strategies and techniques.
 - (c) The use of available state and local resources.
- (d) The use of positive behavioral supports to deescalate problem behaviors.
- (e) Appropriate use of manual physical restraint and seclusion techniques and effective classroom behavior management strategies, including, but not limited to, differential reinforcement, precision commands, minimizing attention or access to other reinforcers, and exclusionary and

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nonexclusionary time methods.

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shall consult with the State Surgeon General, the Director of the Agency for Persons with Disabilities, representatives from the education community in the state, and representatives from entities that promote awareness about autism spectrum disorder, Down syndrome, and other developmental disabilities, and emotional or behavioral disabilities and provide programs and services to persons with developmental disabilities, including, but not limited to, regional autism centers pursuant to s. 1004.55.

Section 3. This act shall take effect July 1, 2018.

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 1175 Early Learning Coalitions SPONSOR(S): PreK-12 Quality Subcommittee; Sullivan TIED BILLS: None IDEN./SIM. BILLS: SB 1532

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) PreK-12 Quality Subcommittee	13 Y, 0 N, As CS	Dehmer	DavisGreene
2) Education Committee		Dehmer	Hassell

SUMMARY ANALYSIS

The School Readiness Program provides subsidies for childcare services and early childhood education for children of low-income families; children in protective services who are at risk of abuse, neglect, or abandonment; and children with disabilities. The School Readiness Program is a state-federal partnership between Florida's Office of Early Learning (OEL) and the Office of Child Care of the United States Department of Health and Human Services. It is administered by early learning coalitions (ELCs) at the county or regional level. Florida's OEL administers the program at the state level, including statewide coordination of the ELCs.

In order to be eligible to deliver the School Readiness program, a provider must be properly licensed, meet basic health and safety requirements for its premises and comply with the age-appropriate immunizations of children enrolled in the school readiness program.

Provider responsibilities include, but are not limited, to:

- employing childcare personnel who have satisfied background screening and training requirements;
- providing instruction to enhance progress of children to attain child development standards;
- providing activities to foster brain development in infants and toddlers;
- executing the standard statewide provider contract adopted by OEL;
- implementing a character development program;
- · maintaining general liability, worker's compensation and unemployment insurance coverage; and
- administering approved assessments.

If a school readiness program provider fails or refuses to comply with any contractual obligation of the statewide provider contract, the ELC may revoke the provider's eligibility to deliver the school readiness program or receive state or federal funds for a period of 5 years.

The bill authorizes the ELC to refuse to contract with, or revoke the eligibility of, a school readiness program provider if the provider has been cited for a Class I violation. Class I violations are the most serious in nature, pose an imminent threat to a child including abuse or neglect and which could or does result in death or serious harm to the health, safety or well-being of a child.

The bill does not have a fiscal impact on state or local governments.

This bill takes effect July 1, 2018.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1175b.EDC

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Established in 1999,¹ the School Readiness Program provides subsidies for childcare services and early childhood education for children of low-income families; children in protective services who are at risk of abuse, neglect, or abandonment; and children with disabilities.² The School Readiness Program offers financial assistance for child care to support working families and children to develop skills for success in school and provides developmental screening and referrals to health and education specialists where needed. These services are provided in conjunction with other programs for young children such as Head Start, Early Head Start, and the Voluntary Prekindergarten Education (VPK) Program.³

The School Readiness Program is a state-federal partnership between Florida's Office of Early Learning (OEL)⁴ and the Office of Child Care of the United States Department of Health and Human Services.⁵ It is administered by early learning coalitions (ELCs) at the county or regional level.⁶

Florida's OEL administers the program at the state level, including statewide coordination of the ELCs.⁷ The OEL administers the federal Child Care and Development Fund, which funds are used to implement the School Readiness Program. Florida law requires the OEL to focus on improving the educational quality of all program providers participating in the School Readiness Program while preserving parental choice by permitting parents to choose from a variety of child care categories.⁸ The OEL must adopt, in rule, a statewide provider contract to be used by each School Readiness Program provider, review and approve each ELC's school readiness plan every 2 years, and monitor and evaluate the performance of each ELC in administering the School Readiness Program and the VPK.⁹

The Florida Department of Children and Families' Office of Child Care Regulation (DCF), as the agency responsible for the state's childcare provider licensing program, inspects licensed and license exempt childcare providers that provide the School Readiness Program for specified health and safety standards. The law authorizes a county to designate a local licensing agency to license providers if its licensing standards meet or exceed DCF's standards. Five counties have done this – Broward, Hillsborough, Palm Beach, Pinellas, and Sarasota. Thus, in these five counties the local licensing

STORAGE NAME: h1175b.EDC

¹ Section 1, ch. 99-357, L.O.F.

² Section 1002.87, F.S.

³ Florida Office of Early Learning, Parents,

http://www.floridaearlylearning.com/parents/early_learning_programs_and_services/school_readiness.aspx (last visited January 10, 2018).

⁴ In 2013, the Legislature established the Office of Early Learning in the Office of Independent Education and Parental Choice within the Department of Education (DOE). The office is administered by an executive director and is fully accountable to the Commissioner of Education but shall independently exercise all powers, duties, and functions prescribed by law, as well as adopt rules for the establishment and operation of the School Readiness Program and the VPK Program. Section 1, ch. 2013-252, L.O.F., *codified as* s. 1002.213, F.S.

⁵See U.S. Department of Health and Human Services, *Child Care and Development Fund Fact Sheet*, http://www.acf.hhs.gov/programs/occ/fact-sheet-occ (last visited January 10, 2018).

⁶ Section 1002.83, F.S.

⁷ Section 1001.213(3), F.S.

⁸ Section 1002.82(1) and (2)(a)-(b), F.S. Care and curriculum by a faith-based provider must not be limited or excluded in any of these categories. Section 435.07(4)(c), F.S.

⁹ Section 1002.82(2)(e), (m), and (p), F.S.

¹⁰See ss. 402.301-319, F.S., and Parts V and VI, ch. 1002, F.S.

agency, not DCF, inspects childcare providers that provide the School Readiness Program¹¹ for health and safety standards.

In order to be eligible to deliver the School Readiness program, a provider must be:

- a licensed child care facility;
- a licensed or registered family day care home (FDCH);
- a licensed large family child care home (LFCCH);
- a public school or nonpublic school;
- a license-exempt faith-based child care provider;
- a before-school or after-school program; or
- an informal childcare provider authorized in the state's Child Care and Development Fund plan.¹²

All school readiness providers must be inspected¹³ to ensure compliance with basic health and safety for its premises and comply with the age-appropriate immunizations of children enrolled in the school readiness program. For licensed providers, compliance with the requirements for licensure meets these requirements. DCF or the local licensing agency verify compliance with the specified health and safety requirements. School Readiness registered family day care homes and providers not subject to licensure by the DCF must also meet these requirements as verified by inspection by DCF or the local licensing agency.¹⁴ In addition, each childcare facility, family day care home, and large family day care home must annually submit an affidavit of compliance with the requirement to report instances of child abuse, abandonment, or neglect.¹⁵

Provider responsibilities include, but are not limited, to:

- employing childcare personnel who have satisfied background screening and training requirements;
- providing instruction and activities to enhance the age-appropriate progress of each child to attain the child development standards adopted by OEL;
- providing activities to foster brain development in infants and toddlers in an environment rich in language and music and visual, tactile, auditory, and linguistic stimulation and including 30 minutes of reading to children each day;
- executing the standard statewide provider contract adopted by OEL;
- implementing a character development program;
- maintaining minimum general liability insurance coverage:
- maintaining any required worker's compensation insurance and any required unemployment compensation insurance;
- administering pre-assessments and post-assessments that have been approved by the OEL, but only if the provider chooses to administer such assessments;¹⁶

If a school readiness program provider fails or refuses to comply with any contractual obligation of the statewide provider contract, the ELC may revoke the provider's eligibility to deliver the school readiness program or receive state or federal funds for a period of 5 years.¹⁷

¹¹ Section 402.306(1), F.S.; Department of Children and Families, *Licensing Information*, http://www.myflfamilies.com/service-programs/child-care/licensing-information (last visited January 10, 2018).

¹² Section 1002.88(1)(a), F.S. Generally speaking, informal childcare is care provided by a relative. *See CCDF State Plan, supra* note 10.

¹³ Rule 6M-4.620, F.A.C. The Department of Children and Families or the local licensing agency (whichever is applicable) is authorized to inspect school readiness providers.

¹⁴ Section 1002.88(1)(c), F.S.

¹⁵ Section 402.319(3), F.S.

¹⁶ Section 1002.88(1), F.S.

¹⁷ Section 1002.88(2), F.S. **STORAGE NAME**: h1175b.EDC

Currently, ELCs may terminate a provider's contract if the provider has one or more Class I violations. five or more Class II violations or six or more Class III violation, and the violation(s) pose an immediate and serious danger to the health, safety or welfare of the children in care. 18

Class I violations are the most serious in nature, pose an imminent threat to a child including abuse or neglect and which could or does result in death or serious harm to the health, safety or well-being of a child. Class II violations are less serious than Class I violations, and could pose a threat to the health, safety or well-being of a child, although the threat is not imminent. Class III violations are less serious than either Class I or Class II violations, and pose a low potential for harm to children. 19 A list of Class I, II and III violations are provided in the Office of Early Learning, School Readiness Program, Health and Safety Checklist.20

Effect of Proposed Changes

The bill authorizes ELCs to refuse to contract with, or revoke the eligibility of, a school readiness program provider if the provider has been cited for a Class I violation.

B. SECTION DIRECTORY:

Section 1. Amends s. 1002.88, F.S., relating to school readiness program provider standards and eligibility to deliver the school readiness program.

Section 2. Provides and effective date of July 1, 2018.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT: 1. Revenues:

None.

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

Revenues:

None.

2. Expenditures:

None.

¹⁸ The Office of Early Learning, School Readiness Program Health and Safety Standards Handbook, February 2017, at 51-51,

http://www.floridaearlylearning.com/sites/www/Uploads/files/Statewide%20Initiatives/Health%20and%20Safety/HS%20Handbook% 20Facilities OEL-SR-6202 ADA.pdf (last visited January 10, 2018).

 $[\]frac{1}{19}$ *Id*. at 50.

²⁰ Office of Early Learning, School Readiness Program, Health and Safety Checklist, Licensed /Registered Family Child Care Homes and Informal Provides, available at https://www.flrules.org/Gateway/reference.asp?No=Ref-07457 (last visited January 10, 2018). STORAGE NAME: h1175b.EDC PAGE: 4

C.	DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:
	None.
D.	FISCAL COMMENTS:
	None.

III. COMMENTS

- A. CONSTITUTIONAL ISSUES:
 - 1. Applicability of Municipality/County Mandates Provision: None.
 - 2. Other: None.

None.

- **B. RULE-MAKING AUTHORITY:**
- C. DRAFTING ISSUES OR OTHER COMMENTS: None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On January 17, 2018, the PreK-12 Quality Subcommittee adopted one amendment and reported the bill favorably as a committee substitute. The amendment authorizes ELCs to revoke the eligibility of school readiness program providers who have been cited for a Class I violation.

The analysis is drafted to the committee substitute passed by the PreK-12 Quality Subcommittee.

STORAGE NAME: h1175b.EDC

CS/HB 1175 2018

A bill to be entitled

An act relating to early learning coalitions; amending s. 1002.88, F.S.; authorizing an early learning coalition to refuse to contract with or revoke the eligibility of certain school readiness program providers; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (2) of section 1002.88, Florida Statutes, is amended to read:

1002.88 School readiness program provider standards; eligibility to deliver the school readiness program.—

- (2) (a) If a school readiness program provider fails or refuses to comply with this part or any contractual obligation of the statewide provider contract under s. 1002.82(2)(m), the coalition may revoke the provider's eligibility to deliver the school readiness program or receive state or federal funds under this chapter for a period of 5 years.
- (b) Notwithstanding any other provision of law, if a school readiness program provider has been cited for a class I violation, as defined by rule, the coalition may refuse to contract with the provider or revoke the provider's eligibility to deliver the school readiness program.

Section 2. This act shall take effect July 1, 2018.

Page 1 of 1

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCB EDC 18-01 Education SPONSOR(S): Education Committee

TIED BILLS: None IDEN./SIM. BILLS: None

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Education Committee		Brink	Hassell

SUMMARY ANALYSIS

The bill expands school choice options for parents and strengthens accountability by:

- Establishing the Reading Education Scholarship Account to provide students who scored Level I or II on 3rd grade English Language Arts (ELA) assessment with a scholarship toward services such as tutoring, summer school, and curriculum
- Streamlines monitoring and oversight provisions for scholarship programs and adds new accountability measures regarding site visits, parental notifications, and fiscal mismanagement
- Expands allowable uses of the Gardiner scholarship to include tutoring by a person with a baccalaureate degree in the subject matter area

The bill revises provisions related to curriculum and assessments by:

- Requiring the Florida Department of Education (DOE) to disseminate templates to assist schools in developing ELA and math curricula
- Requiring paper-based assessments for grades 7-8 in ELA and Math
- Incorporating Social Studies content into reading and writing prompts on state assessments
- Requiring released assessment items to be in an electronic format that facilitates sharing of assessment items
- Requiring school districts to provide Florida Virtual School (FLVS) students with access to district testing facilities for national assessments and industry certification exams

The bill revises certain provisions related to charter schools to:

- Allow charter schools to provide school administrator and principal preparation programs that lead to certification upon approval by DOE
- Allow charter schools to delay opening from 2 years to 3 years
- Require school districts to provide charter schools with access to surplus property on the same basis as public schools
- Require school districts to provide background screening results within 14 days for charter school employees or waive the fees for screening
- Revise eligibility for high performing schools to two consecutive "A" grades and allow high performing schools to replicate two schools
- Clarifies provisions relating to charter school terminations

The bill also:

- Expands the Principal Autonomy Pilot Program Initiative to a statewide program and allows trained principals to manage multiple district schools that operate under an independent governing board
- Expands a superintendent's duties to recommend specific schools to operate under a governing board
- Revises requirements related to home education and private school articulation agreements

See Fiscal Comments, infra.

The bill takes effect on July 1, 2018.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb01.EDC

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Private Educational Choice Scholarship Programs

Present Situation

Current law allows parents of public school students to seek private school choice options under the John M. McKay Scholarships for Students with Disabilities Program (McKay), the Florida Tax Credit Scholarship Program (FTC), and the Gardiner Scholarship Program (GSP).¹

Under the McKay program, the parent of a public school student with a disability may request and receive a McKay Scholarship for the student to attend a private school.² Under the FTC, the parent of a student who qualifies for free or reduced-price school lunch or who is currently placed, or during the previous state fiscal year was placed, in foster care may seek a scholarship from an eligible nonprofit scholarship-funding organization.³

The GSP is available to students who are 3 or 4 years of age or are eligible to enroll in kindergarten through grade 12 in a public school, have an eligible disability,⁴ and are the subject of an IEP or have a diagnosis of an eligible disability from a physician or psychologist. Under the GSP, a parent may exercise his or her "parental option to determine the appropriate placement or the services that best meet the needs of his or her child." GSP funds may be used to reimburse purchases of the following items or services: 6

- Instructional materials
- Curriculum
- Specialized services including, but not limited to, applied behavior analysis services and services provided by speech-language pathologists, occupational therapists, physical therapists, and listening and spoken language specialists
- Enrollment in, or tuition or fees associated with enrollment in, an eligible private school, an
 eligible postsecondary educational institution, a private tutoring program, a virtual program
 offered by a department-approved private online provider, or a department-approved online
 course
- Fees for standardized assessments
- Contributions to the Stanley G. Tate Prepaid College Program
- Contracted services provided by a public school or school district⁷
- Tuition and fees for part-time tutoring services provided by a person who holds a valid Florida educator's certificate or who has demonstrated a mastery of subject area knowledge
- · Fees for specialized summer education program

¹ Section 1002.20(6)(b), F.S.

² Section 1002.20(6)(b)1., F.S.; see s. 1002.39, F.S.

³ Section 1002.20(6)(b)2., F.S.; see s. 1002.395, F.S.

⁴ Eligible disabilities are autism; cerebral palsy; Down syndrome; an intellectual disability; Prader-Willi syndrome; Spina bifida; Williams syndrome; for a student ages 3-5, being a high-risk child; muscular dystrophy; Williams syndrome; rare diseases which affect patient populations of fewer than 200,000 individuals in the United States, as defined by the National Organization for Rare Disorders; anaphylaxis; deaf; visually impaired; traumatic brain injured; hospital or homebound; or identification as dual sensory impaired, as defined by rules of the State Board of Education and evidenced by reports from local school districts. The term "hospital or homebound" includes a student who has a medically diagnosed physical or psychiatric condition or illness, as defined by the state board in rule, and who is confined to the home or hospital for more than 6 months. Section 1002.385(2)(d), F.S.

⁵ Section 1002.385(11), F.S.

⁶ See s. 1002.385(5), F.S.

⁷ A student who receives contracted public school services is not considered to be enrolled in a public school for eligibility purposes. Section 1002.385(5)(g), F.S.

- Fees for specialized after-school education programs
- Transition services provided by job coaches
- For home education students, fees for an annual evaluation of educational progress by a statecertified teacher
- Tuition and fees for approved Voluntary Prekindergarten Education Program and school readiness providers
- Fees for services provided at a member center of the Professional Association of Therapeutic Horsemanship International
- Fees for services provided by a therapist certified by the Certification Board for Music Therapists or credentialed by the Art Therapy Credentials Board, Inc.

Effect of Proposed Changes

The bill establishes the Reading Scholarship Program to provide funds for public school students who score a Level 1 or Level 2 on the Grade 3 statewide, standardized English language arts (ELA) assessment to purchase certain programs or services that will assist them in improving their reading skills. The scholarship must be offered on a first-come, first-served basis, contingent upon available funds.

In order to participate, the parent and student must:

- submit an application to an eligible scholarship funding organization by the deadline established by the scholarship funding organization;
- submit eligible expenses to the scholarship funding organization for reimbursement of qualifying expenditures, which may include:
 - o instructional materials;
 - curriculum, which means a complete course of study for a particular content area or grade level, including any required supplemental materials and associated online instruction;
 - tuition and fees for part-time tutoring services provided by a person who holds a baccalaureate degree in the subject area; a person who holds an adjunct teaching certificate;⁸ or a person who has demonstrated a mastery of subject area knowledge;⁹
 - fees for summer education programs;
 - o fees for after-school education programs;
 - specialized services by approved providers or by a hospital in this state which are selected by the parent and may include, but are not limited to:
 - applied behavior analysis services;¹⁰
 - services provided by speech-language pathologists;¹¹
 - occupational therapy services:¹²
 - services provided by physical therapists;¹³
 - services provided by listening and spoken language specialists and an appropriate acoustical environment for a child who is deaf or hard of hearing and who has received an implant or assistive hearing device; and
 - contributions to the Florida College Savings Program;¹⁴
- be responsible for the payment of all eligible expenses in excess of the amount in the account and the terms agreed to between the parent and the providers; and
- not receive any refund or rebate of any expenditures made in accordance with the purchase of allowable services.

⁸ See s. 1012.57, F.S.

⁹ See s. 1012.56(5), F.S.

¹⁰ See ss. 627.6686 and 641.31098, F.S.

¹¹ See s. 468.1125, F.S.

¹² See s. 468.203, F.S.

¹³ See s. 486.021, F.S.

¹⁴ See s. 1009.981, F.S.

The program must be administered by a scholarship funding organization (SFO) that is eligible to participate in the FTC.¹⁵ The organization may establish reading scholarship accounts for eligible students in accordance with current requirements of such organization, including but not limited to:

- Verification of eligible students
- Verification of eligible expenditures
- Applications for scholarships
- Issuing scholarships on a first-come, first-serve basis
- Complying with annual expenditure requirements¹⁶

Additionally, a participating SFO:

- may develop a system for payment of benefits by funds transfer, including, but not limited to, debit cards, electronic payment cards, or any other means of payment that the department deems to be commercially viable or cost-effective;
- · provide payments no less frequently than on a quarterly basis; and
- may receive up to 3 percent of the amount of each scholarship award from state funds for administrative expenses if the organization has operated as a nonprofit entity for at least the preceding 3 fiscal years and did not have any findings of material weakness or material noncompliance in its most recent audit as required by law.¹⁷

When the assessment results for the Grade 3 statewide, standardized ELA assessment are reported, the school district must notify each parent whose student scored a Level 1 or Level 2 on the assessment of the process to request and receive a scholarship.

The bill provides the Department of Education (DOE) the same oversight responsibilities as those required in existing scholarship programs. The DOE must provide a student's scholarship funds to the organization once the organization has notified the DOE of a student's eligibility. The maximum amount of the scholarship for a student must be provided in the General Appropriations Act and 100 percent of the funds must be released to the DOE at the beginning of the first quarter of each fiscal year.

A student's scholarship account must be closed and any remaining funds, including, but not limited to, contributions to the Stanley G. Tate Florida Prepaid College Program or earnings from or contributions made to the Florida College Savings Program using program funds, revert to the state after:

- denial or revocation of program eligibility by the Commissioner of Education for fraud or abuse, including, but not limited to, the student or student's parent accepting any payment, refund, or rebate, in any manner, from a provider of any services received; or
- three consecutive fiscal years in which an account has been inactive.

Private School Oversight and Accountability

Present Situation

Each specific statute establishing the McKay program, the FTC, and the GSP outlines the following:

- student eligibility criteria;
- private school eligibility and responsibilities;
- · parent responsibilities;
- DOE responsibilities; and
- Commissioner of Education responsibilities.

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¹⁵ See s. 1002.395(16), F.S.

¹⁶ See s. 1002.395(6), F.S.

¹⁷ See s. 1002.395(6)(m), F.S.

¹⁸See ss. 1002.385(9), F.S., 1002.39(9), F.S., and 1002.395(9), F.S.

While student eligibility criteria is specific to each program, many of the requirements regarding private schools, DOE, and the commissioner are identical.¹⁹

Currently, s. 1002.421, F.S., outlines some of the common eligibility requirements and private school responsibilities. Specifically, it provides that a private school must be a Florida private school as defined in s. 1002.01(2), F.S., must be registered, and must:

- comply with the antidiscrimination provisions of 42 U.S.C. s. 2000d;
- notify the DOE of its intent to participate in a scholarship program;
- notify the DOE of any change in the school's name, school director, mailing address, or physical location within 15 days after the change;
- complete student enrollment and attendance verification requirements, including use of an online attendance verification form, prior to scholarship payment;
- annually complete and submit to the DOE a notarized scholarship compliance statement certifying that all school employees and contracted personnel with direct student contact have undergone background screening pursuant to s. 943.0542, F.S.;
- demonstrate fiscal soundness and accountability;
- meet applicable state and local health, safety, and welfare laws, codes, and rules, including fire safety and building safety;
- employ or contract with teachers who hold baccalaureate or higher degrees, have at least 3
 years of teaching experience in public or private schools, or have special skills, knowledge, or
 expertise that qualifies them to provide instruction in subjects taught;
- require each employee and contracted personal with direct student conduct, upon employment or engagement to provide services, to undergo a state and national background screening, pursuant to s. 943.0542, F.S.;
- disqualify instructional personnel and school administrators who fail the background screening;
- adopt policies establishing standards of ethical conduct for instructional personnel and school administrators; and
- before employing instructional personnel or school administrators in any position that requires direct contact with students, conduct employment history checks of each of the personnel's or administrators' previous employers, screen the personnel or administrators through use of the educator screening tools described in s. 1001.10(5), F.S., and document the findings.²⁰

Requirements for the commissioner are similar throughout all three current scholarship programs and include the authority to:

- deny, suspend, or revoke a private school's participation in the program and to take other action as necessary to ensure compliance with the laws governing private schools participating in the program:
- deny, suspend, or revoke a private school's participation in the program if the commissioner
 determines that an owner or operator of the private school is operating or has operated an
 educational institution in Florida or in another state or jurisdiction in a manner contrary to the
 health, safety, or welfare of the public; and
- immediately suspend payment of scholarship funds if there is probable cause to believe that there is an imminent threat to the health, safety, and welfare of the students or if there is fraudulent activity on the part of the private school.²¹

DOE responsibilities that are similar across all three programs include:

annually verifying the eligibility of private schools;²²

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¹⁹ See ss. 1002.39, F.S., 1002.385, F.S., and 1002.395, F.S.

²⁰ Section 1002.421, F.S.

²¹ Sections 1002.385(10), F.S., 1002.39(7), F.S., and 1002.395(11), F.S.

²² Sections 1002.385(9(a), F.S., 1002.39(6)(b), F.S., and 1002.395(9)(c), F.S.

- establishing a process that allows for individuals to notify DOE of violations of state law relating to program participation; ²³
- annually receiving and retaining from every participating private school a notarized, sworn compliance statement certifying compliance with state law;²⁴ and
- cross-checking the list of participating scholarship students with public school enrollment lists to avoid duplicate payments.²⁵

A number of stakeholders representing participating private schools, scholarship funding organizations, and the DOE brought several recommendations for strengthening the oversight and accountability of the scholarship programs to a the PreK-12 Innovation Subcommittee Meeting on December 6, 2017. Subsequently, these recommendations were presented to the full Education Committee on January 18, 2018. ²⁷

Effect of Proposed Changes

In order to provide clarity, transparency, and improve accountability, the bill:

- streamlines and consolidates private school eligibility, DOE obligations, and commissioner authority regarding the McKay, FTC, and GSP scholarship programs;
- applies requirements and responsibilities consistently across all three scholarship programs;
 and
- introduces new accountability measures and strengthens specific current requirements as recommended by stakeholders.

The bill combines all the common provisions regarding private school participation requirements, DOE obligations, and commissioner authority into the current common section of statute, s. 1002.421, F.S., and removes duplicative language in the individual program statutes.

In addition to the relocation of current requirements, the bill includes new accountability provisions presented before the Education Committee that:²⁸

- authorize DOE to conduct site visits to any school that has had a complaint filed regarding a violation of state law or state board rule;
- require DOE to coordinate with the entities conducting the health and fire inspections to obtain copies of the inspection reports directly from that entity, rather than the private school:
- require private schools to provide, at a minimum, written information to the parents regarding the school's services and programs, and the qualifications of classroom teachers;
- require private schools to provide the parent with a quarterly report of the student's progress, rather than just an annual report;
- require the owner or operator of a private school to meet the same background screening requirements as owners of SFOs and report results to DOE;
- require the owner or operator of a private school that intends to transfer ownership of the school to notify the parents at least 30 calendar days in advance of the transfer;
- prohibit an owner or operator that was deemed ineligible to participate from transferring ownership or management authority to a relative in order to continue participation in a scholarship program; and

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²³ Sections 1002.385(9)(c), F.S., 1002.39(6)(c), F.S.; and 1002.395(9)(f), F.S.

²⁴ Sections 1002.385(9)(1002.39(6)(d), F.S.; and 1002.421(e), F.S.

²⁵ Sections 1002.385(9)(e), F.S., 1002.39(6)(e), F.S., and 1002.395(9)(h), F.S.

²⁶ PreK-12 Innovation Subcommittee Meeting, Dec. 6, 2017, *available at*: https://thefloridachannel.org/videos/12-6-17-house-prek-12-innovation-subcommittee/

²⁷ Florida House of Representatives; Education Committee Meeting, Jan. 18, 2018, available at https://www.myfloridahouse.gov/Sections/Documents/loaddoc.aspx?PublicationType=Committees&CommitteeId=2906&Session=2018&DocumentType=Meeting%20Packets&FileName=edc%201-18-18.pdf.

• require a private school, if it receives more than \$250,000 in scholarship funds in any scholarship program, to submit an annual financial report to the SFO or DOE, as applicable.

The bill requires the State Board of Education (SBE) to adopt rules establishing deadlines for private school applications and timelines for site visits.

Owners or operators of a participating private school will continue to undergo state and national background screening requirements; however, in addition to the offenses listed in s. 435.04, F.S., the results will also be screened against offenses, including, but not limited to: fraud; forgery; and criminal use of personal identification information. Owners or operators who fail the background screening requirements are not eligible to participate in a scholarship program.

A private school that fails to meet the requirements of s. 1002.421, F.S., fails to meet a specific requirement pertaining to an individual scholarship program, or has consecutive years of material exceptions in their annual financial report, may be deemed ineligible to participate in a scholarship program under Chapter 1002, F.S.

In addition to conforming changes in the GSP, the bill revises the list of allowable expenditures by providing that GSP funds may be used for:

- tuition or fees associated with full-time or part-time enrollment in an eligible private school; and
- part-time tutoring services provided by a person who has a bachelor's degree or a graduate degree in the subject area in which instruction is given.

Currently, the law specifically references the Learning Systems Institute at Florida State University as the agency responsible for conducting the annual student achievement report required under the FTC program. The bill replaces the reference to the Learning System Institute with "state university." It also reduces the annual project appropriation from \$500,000 per year to \$250,000 per year.

Statewide Assessment Program

Present Situation

The statewide assessment program for Florida's public schools includes statewide, standardized assessments for ELA (grades 3-10) and mathematics (grades 3-8); end-of-course (EOC) assessments for Algebra I, Geometry, Biology I, Civics, and U.S. History; and the Statewide Science Assessment (grades 5 and 8).²⁹ The assessments measure the extent to which students have mastered Florida's academic content standards: the Next-Generation Sunshine State Standards (NGSSS), including Florida Standards for ELA and math.³⁰ The grade-level ELA and math assessments and Algebra I and Geometry EOC assessments are referred to as the Florida Standards Assessments (FSA). EOC assessments count as 30 percent of a student's final course grade.³¹ Results from the assessments are used to calculate school grades and school improvement ratings³² and determine student readiness for promotion to 4th grade and high school graduation.³³ In addition, school districts use student performance data from the assessments in the performance evaluations for instructional personnel and school administrators.³⁴

In 2017, the Legislature amended the law to reduce the assessment burden on public schools. Specifically, the Legislature eliminated the Algebra II end-of-course assessment and required

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²⁹ Sections 1008.22(3), 1003.4156, and 1003.4282, F.S. (2017) Retake administrations are offered for the Grade 10 FSA ELA and Algebra I EOC assessment.

³⁰ See Florida Department of Education, ESEA Flexibility Request (August 21, 2015) at 98, available at http://www.fldoe.org/core/fileparse.php/5637/urlt/15WaiverRenewalESEA.pdf.

³¹ Sections 1003.4156(1)(c)-(d) and 1003.4282(3), F.S.

³² See ss. 1008.34 and 1008.341, F.S.

³³ See ss. 1008.25(5) and 1003.4282(3)(a) and (b), F.S.

³⁴ See s. 1012.34(3)(a)1., F.S.; rule 6A-5.030(2)(a), F.A.C.

that all statewide, standardized ELA and math assessments in grades 3 through 6 must be delivered only in a paper-based format no later than the 2018-2019 school year.³⁵ As of the 2017-2018 school year all assessments, except the statewide, standardized Grade 3 ELA assessment, the writing portion of the ELA assessment for grades 4 through 7, and the science assessments for grades 5 and 8, are administered on computers.³⁶

In addition, the DOE must publish each statewide, standardized assessment and statewide EOC assessment on the DOE's website, excluding retake and alternate assessments, at least once every three years.³⁷ When published, each assessment must have been administered during the most recent school year. The law allows the commissioner to determine the schedule for publishing assessments during the 3- year period; however, subject to appropriation, the initial publication must occur no later than June 30, 2021, and must include the grade 3 ELA and mathematics assessments, the grade 10 ELA assessment, and the Algebra I EOC assessment.³⁸ The DOE, as part of the next procurement of assessments, must solicit cost proposals for publication of assessments. The DOE must also publish materials on its website to help the public interpret the published assessment information.³⁹

Effect of Proposed Changes

The bill specifies that the statewide, standardized assessments published by the DOE must be published in a format that facilitates sharing of assessment items. The bill also expands the requirement that all statewide, standardized ELA and math assessments in grades 3 through 6 be paper based by the 2018-2019 school year to include grades 7 and 8.

To increase the focus on developing student literacy skills through content-rich curriculum and instruction, the bill requires that reading passages and writing prompts used in statewide, standardized ELA assessments incorporate grade-level Social Studies core curricular content.

Professional Development and Curriculum

Present Situation

Currently, the DOE publishes test specification sheets that identify standards that are measured through the statewide, standardized assessments. 40 However, the specification sheets are not designed to assist with the development, selection, or implementation of curriculum. The 2017 Legislature took initial steps to help school districts implement standards-based curricula to develop core knowledge and literacy skills by requiring the Just Read, Florida! Office to:

develop and provide access to sequenced, content-rich curriculum programming, instructional practices, and resources that help elementary schools use state-adopted instructional materials to increase students' background knowledge and literacy skills, including student attainment of the Next Generation Sunshine State Standards for social studies, science, and the arts.⁴¹

Florida law requires a number of entities, including the DOE, public postsecondary educational institutions, public school districts, public schools, state education foundations, consortia, and professional organizations, to work collaboratively to develop a coordinated system of professional development. The purpose of the system is to increase student achievement, enhance classroom

³⁵ See s. 35, ch. 2017-116, L.O.F., codified at s. 1008.22(3), F.S. (2017).

³⁶ See Staff of the Florida House of Representatives, Legislative Bill Analysis for CS/HB 7069 (2017).

³⁷ See s. 35, ch. 2017-116, L.O.F., codified at s. 1008.22(8), F.S. (2017).

³⁸ See id.

³⁹ See id.

⁴⁰ See, e.g., Florida Department of Education, DRAFT Grade 4 Mathematics Item Specifications (Nov. 2017), available at https://fsassessments.org/assets/documents/Math_G4_FSA-Item-Specifications_v5_101617.pdf.

⁴¹ Section 15, ch. 2017-116, L.O.F., codified at s. 1001.215(4), F.S. (2017).

instructional strategies that promote rigor and relevance throughout the curriculum, and prepare students for continuing education and the workforce.⁴²

Part of the DOE's responsibility in the professional development system is to disseminate to the school community research-based professional development methods and programs that have demonstrated success in meeting identified student needs. At least one method of dissemination must be through a web-based statewide performance support system, including a database of exemplary professional development activities, a listing of available professional development resources, training programs, and available assistance. In addition, the DOE must disseminate, using the web-based statewide performance-support system, proven model professional development programs that have demonstrated success in increasing rigorous and relevant content, increasing student achievement and engagement, meeting identified school needs, and providing effective teacher mentorship activities. The DOE must also disseminate, using web-based technology, research-based best practice methods by which the state and district school boards may evaluate and improve the professional development system.

Effect of Proposed Changes

To help school districts and teachers plan and implement effective, standards-based curricula, the bill requires that professional development resources disseminated through the web-based statewide performance-support system include sample course-at-a-glance and unit overview templates that school districts may use when developing curricula. The templates must provide an organized structure for addressing the Florida Standards, grade-level expectations, evidence outcomes, and 21st Century skills that build toward mastery at each grade level.

Each template must support teaching to greater intellectual depth and:

- provide course or year-long sequencing of concept-based unit overviews based on the Florida Standards;
- · describe the knowledge and vocabulary required within the standards;
- promote the instructional shifts required within the standards; and
- illustrate the interdependence of grade level expectations within and across content areas within a grade.

Charter Schools

School Leader Preparation Programs

Present Situation

The law requires the SBE to classify school services, designate certification subject areas, establish competencies for certification, and establish certification requirements for all school-based personnel. In Florida, aspiring school administrators must complete a state-approved school leader preparation program and attain certification as an educational leader.

The law establishes two classes of certification for school administrators – educational leadership and school principal. There are two types of school leader preparation programs:

⁴² Section 1012.98(1), F.S.

⁴³ Section 1012.98(4)(a), F.S. The web-based statewide performance support system can be accessed at https://www.floridaschoolleaders.org.

⁴⁴ *Id*.

⁴⁵ Section 1012.98(11), F.S.

⁴⁶ Section 1012.98(7), F.S.

⁴⁷ Section 1012.55(1)(b), F.S.

⁴⁸ School administrators include school principals, school directors, and assistant principals. See s. 1012.01(3)(c), F.S.

⁴⁹ See s. 1012.55(1)(b), F.S.; rule 6A-4.0081, F.A.C.

- Level I programs are offered by school districts and postsecondary institutions and lead to initial certification in educational leadership for the purpose of preparing individuals to serve as school administrators.
- Level II programs are offered by school districts, build upon Level I training, and lead to certification as a school principal.⁵⁰

DOE must establish a process for the approval and renewal of Level I and Level II school leader preparation programs. ⁵¹ Initial approval of a Level I or Level II program lasts for 5 years and must be approved by the DOE. Program proposals may be submitted by a postsecondary institution or school district.⁵²

Effect of Proposed Changes

The bill allows charter schools and charter management organizations to submit applications to establish Level I and Level II leader preparation programs or program renewals.

Deferral of Opening

Present Situation

Once a charter school application is approved, the initial startup commences with the beginning of the public school calendar for the district in which the charter is granted. A charter school may defer the opening of the school's operations for up to 2 years to provide time for adequate facility planning. The charter school must provide written notice of such intent to the sponsor and the parents of enrolled students at least 30 calendar days before the first day of school.

Effect of Proposed Changes

The bill allows a charter school to defer opening for up to 3 years, rather than two.

Surplus Facilities

Present Situation

If a district school board facility or property is available because it is surplus, marked for disposal, or otherwise unused, it must be provided for a charter school's use on the same basis as it is made available to other public schools in the district. A charter school receiving property from the school district may not sell or dispose of such property without written permission of the school district.⁵³

Tangible personal property that has been properly classified as surplus by a district school board must be disposed of in accordance with current surplus property requirements.⁵⁴ The district may offer surplus property to other governmental units in the county or district for sale or donation or may offer the property to private nonprofit agencies by sale or donation. If no acceptable bid is received within a reasonable time, then the property must be offered directly to such governmental units for sale or donation.⁵⁵

⁵⁰ *Id*.

⁵¹ Section 1012.562, F.S.

⁵² Section 1012.562(2) and (3), F.S.

⁵³ Section 1002.33(18)(e), F.S.

⁵⁴ Section 1013.28 (2)(a), F.S.

⁵⁵ Section 274.05, F.S.

Effect of Proposed Changes

The bill requires that tangible personal property that has been properly classified as surplus, marked for disposal, or otherwise unused by a district school board must be provided for a charter school's use on the same basis as it is made available to other public schools in the district. A charter school receiving such property may not sell or dispose of the property without written permission of the school district.

High-Performing Charter Schools

Present Situation

Charter schools and operators of systems of charter schools with a track record of academic excellence and financial stability may earn "high-performing" status.⁵⁶ A high-performing charter school is a charter school that during each of the three previous years:

- received at least two school grades of "A" and no school grade below "B;"
- has received an unqualified opinion⁵⁷ on each annual financial audit; and
- has not received an annual financial audit that reveals a financial emergency condition.⁵⁸

Initial eligibility for "high-performing" status is verified by the Commissioner of Education, upon request by a charter school. Thereafter, the commissioner must annually verify continued eligibility.⁵⁹

High-performing charter schools may take advantage of various benefits. Among other benefits, the operator of a high-performing charter school may submit an application in any Florida school district to establish and operate a new charter school that substantially replicates one of its high-performing charter schools. The application process for such applications is streamlined to expedite approval. ⁶⁰ A high-performing charter school may not be replicated more than once in any given year and may not replicate again until the new charter school achieves "high-performing" status. ⁶¹ Systems may replicate their high-performing charter schools using the same process applicable to high-performing charter schools. ⁶² Additionally, a high-performing charter school may have the term of its charter extended to up to 15 years. ⁶³

A high-performing charter school may increase the school's enrollment once per year to more than the capacity identified in the charter and expand grade levels within kindergarten through grade 12 to add grade levels not already served as long as the increase in enrollment in either case does not exceed the current facility capacity. ⁶⁴

Effect of Proposed Changes

The bill revises the criteria determining a high-quality charter school by also allowing a school that receives two consecutive grades of "A" to be determined a high-performing charter school. It allows a high-performing charter school to replicate up to two new schools that substantially replicate one of its high-performing schools. For those schools qualifying under the two consecutive grades of "A" provision, the bill revises the financial eligibility requirements to require only 2 years of financial audits that received an unqualified opinion and no state of financial emergency.

⁵⁶ Section 1002.331(1), F.S.; see s. 218.503(1), F.S. (financial emergency conditions).

⁵⁷An unqualified audit opinion means that the charter school's financial statements are materially correct. Telephone interview with Florida Auditor General staff (Mar. 24, 2011).

⁵⁸ Section 1002.331(1), F.S.; see s. 218.503(1), F.S. (financial emergency conditions).

⁵⁹ Sections 1002.331(5) and 1002.332(2)(a), F.S.

⁶⁰ Section 1002.331(2), F.S.

⁶¹ Section 1002.331(3)(b), F.S.

⁶² Section 1002.332(2), F.S.

⁶³ Section 1002.331(4), F.S.

⁶⁴ Section 1002.331(2)(a) and (b), F.S.

The bill clarifies that the increase in student enrollment may occur as long as it does not exceed the capacity of the facility at the time of enrollment, rather than the original capacity of the facility, allowing a charter school that has expanded its original facility or has access to additional facilities, to increase enrollment without being limited to the original facility capacity.

The bill also provides that facility capacity for purposes of grade level expansion must include any improvements to an existing facility or any new facility in which a majority of the students of the high-performing charter school will enroll.

Charter School Contracts

Present Situation

Each charter school must enter into a performance contract with its sponsor, known as a charter. The charter lists specific objectives that the charter school must meet to remain in operation. The terms of the charter must be negotiated by the applicant and sponsor within 30 days after approval of the application. The parties then have 40 days to finalize the charter. The initial term of a charter is 4 or 5 years and must include specific requirements provided in law.

A sponsor must make student academic achievement for all students the most important factor when determining whether to renew or terminate a contract. The sponsor may also terminate or not renew a charter for any of the following reasons:

- failure to participate in the state's education accountability system or meet the requirements for student performance stated in the charter;
- · failure to meet generally accepted standards of financial management;
- a violation of law; or
- other good cause shown.⁶⁷

At least 90 days before renewing, nonrenewing, or terminating a charter, the sponsor must notify the governing board of the school of the proposed action in writing and stipulate that the school's governing board, within 14 calendar days of receiving the notice, may request a hearing that is conducted at the sponsor's election in accordance with either of the following procedures:

- A direct hearing conducted by the sponsor within 60 days after receipt of the request for a
 hearing. The hearing must be conducted in accordance with ss. 120.569 and 120.57, F.S. The
 sponsor shall decide upon nonrenewal or termination by a majority vote, and the sponsor's
 decision shall be a final order; or
- A hearing conducted by an administrative law judge assigned by the Division of Administrative Hearings, conducted within 60 days after receipt of the request for a hearing and in accordance with chapter 120, F.S.. The administrative law judge's recommended order shall be submitted to the sponsor. The sponsor, by a majority vote is required to adopt or modify the administrative law judge's recommended order and issue a final order. ⁶⁸

The sponsor must state the specific reasons for the decision in the final order and provide the final order to the charter school's governing board and DOE no later than 10 calendar days after its issuance. The charter school's governing board may, within 30 calendar days of receiving the final order, appeal the decisions pursuant to s. 120.68, F.S.⁶⁹

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⁶⁵ Section 1002.33(6)(h), F.S.

⁶⁶ Section 1002.33(7), F.S.

⁶⁷ Section 1002.33(8)(a), F.S.

⁶⁸ Section 1002.33(8)(b), F.S.

⁶⁹ Section 1002.33(80(c), F.S.

Effect of Proposed Changes

The bill revises the initial term of a charter to 5 years. The bill allows a planning period of 1 year in addition to the 5-year charter.

The bill specifies that, in the event of a termination or nonrenewal, the sponsor must have clear and convincing evidence that one of the disqualifying factors occurred. The bill also specifies that a violation of law must be material in order to constitute a disqualifying factor.

The bill revises the hearing procedures once a charter school receives its notice of termination or nonrenewal by removing the option for the school district to conduct a direct hearing. The hearing shall be conducted by an administrative law judge within 90 days after receipt of the request for a hearing, and the administrative law judge shall issue the final order. The administrative law judge must also award the prevailing party reasonable attorney fees and costs incurred during the administrative proceeding and any appeals.

The charter school governing board may, within 30 calendar days after receiving the judge's final order, appeal the decision pursuant to s. 120.68, F.S.

Services

Present Situation

Currently, a school district can provide goods and services to a charter school through a contract with the school district. The services must be provided to the charter school at a rate no greater than the actual cost to the district unless mutually agreed upon in a contract negotiated separately from the charter. When mediation has failed to resolve disputes over contracted services or contractual matters not included in the charter, an appeal may be made for a dispute resolution hearing before the Charter School Appeal Commission.⁷⁰

Effect of Proposed Changes

If a dispute regarding a contract to provide goods and services cannot be resolved through mediation, an appeal may be made to an administrative law judge appointed by the Division of Administrative Hearings, rather than the Charter School Appeals Commission. The administrative law judge has final order authority to rule on the dispute and shall award the prevailing party reasonable attorney fees and costs incurred during the mediation process, administrative proceeding, and any appeals, to be paid by the non-prevailing party.

Background Screening

Present Situation

Instructional and noninstructional personnel who are employed or contracted to fill positions in a charter school and members of the charter school governing board must undergo a Level 2 background screening. The Level 2 background screening is a state and national fingerprint-based criminal history check conducted to determine whether an individual has a criminal history and, if so, whether such history contains one or more statutorily designated offenses that disqualify an individual from

⁷⁰ Section 1002.33(20((b), F.S.

⁷¹ Sections 1002.33(12)(g)1., 1012.32(2)(b), 1012.465, and 1012.56(10), F.S.

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employment.⁷² A charter school must disqualify any individual convicted of a disqualifying offense from employment in an instructional or school administrator position that requires direct student contact.⁷³

Prior to hiring an individual for an instructional or school administrator position with direct student contact, a charter school must conduct an employment history check and screen the person using DOE-provided educator screening tools. Such efforts, including any inability to contact previous employers, must be documented.⁷⁴

Effect of Proposed Changes

If a charter school has their employees undergo background screening through the school district in which the charter school is located, the bill requires the district to provide the background screening results of its governing board members and instructional and noninstructional personnel to the charter school within 14 days of the screening. If the district fails to do so, the fees for the screening must be waived.

Principal Autonomy Pilot Project Initiative

Present Situation

In 2016, the Principal Autonomy Pilot Project Initiative (PAPPI) was established within the DOE to provide principals of participating schools in participating school districts this increased autonomy and authority over allocation of resources and staffing. Each participating school district must identify three schools that received at least two school grades of "D" or "F" during the previous three school years, describe the areas in which increased autonomy will be granted, and state measurable goals regarding student achievement and operation efficiency. The principal assigned to each school must have earned a highly effective performance evaluation rating in the previous year. Each participating principal, along with a three-member leadership team from each participating school and district personnel working with each school, must also complete a nationally recognized school turnaround program focusing on improving leadership, instructional infrastructure, talent management, and differentiated support and accountability. Resource in the province of th

In order to receive a salary supplement of \$10,000, the principal must be transferred to a school that earned a grade of "F" or three consecutive grades of "D" and must have implemented a turnaround option at a school as the school's principal in which the school improved by at least one letter grade.⁷⁹

Among other things, the principal of a participating school is granted greater authority to hire qualified instructional personnel or refuse placement or transfer of such personnel and deploy financial resources to school programs at the principal's discretion to help improve student achievement and meet goals identified in the district's PAPPI proposal.⁸⁰

⁷² Section 435.04, F.S. The disqualifying offenses specific to Level 2 background screening are supplemented by additional disqualifying offenses specific to educator certification and employment of instructional personnel and school-based administrators. Section 1012.315, F.S.

⁷³ Sections 435.04, 1002.33(12)(g)2., 1002.33(12)(g)2., and 1012.315, F.S.

⁷⁴ Sections 1001.10(5) and 1002.33(12)(g)4., F.S.

⁷⁵ Participation in PAPPI is currently limited to the Broward, Duval, Jefferson, Madison, Palm Beach, Pinellas, and Seminole school districts. *See* s. 1011.6202(1), F.S.

⁷⁶ See ch. 2016-223, L.O.F., codified at s 1011.6202, F.S. Plans were submitted to the State Board of Education by the Broward, Palm Beach, and Pinellas school districts. Each plan was approved by the state board at its March 22, 2017 meeting. See Florida State Board of Education, *Minutes State Board of Education Meeting* (May 16, 2017), available at http://www.fldoe.org/core/fileparse.php/18491/urlt/minutes.pdf.

⁷⁷ See s. 1011.6202(2)(a), F.S.

⁷⁸ Section 1011.6202(4), F.S.

⁷⁹ See s. 1011.6202(7), F.S.

⁸⁰ See s. 1012.28(8)(a) and (b), F.S.

A participating school is exempt from the provisions of chapters 1000-1013, F.S., and implementing state board rules, except for statutes pertaining to:81

- the election and compensation of school board members and the election, appointment, or compensation of district school superintendents;
- · the student assessment program and school grading;
- the uniform start date;
- student progression and graduation;
- services to students with disabilities:
- class size, except compliance is calculated at the school, rather than classroom, level;
- civil rights and discrimination;
- student health, safety and welfare:
- educator evaluation, pay schedules, and employment contracts;
- · school facilities, with certain exceptions;
- equitable distribution of Title I funds;
- public meetings and records public inspection and criminal and civil penalties;
- public records; and
- code of ethics for public officers and employees.

Each participating school must submit an annual report to the SBE, and the SBE must annually report on the implementation of the pilot project. At the end of the 3-year pilot, the commissioner must submit a full evaluation of the effectiveness of the program to the Senate President, the Speaker of the House of Representatives, and the Governor.⁸²

The initial term of the program is 3 years.⁸³ Thereafter, schools must receive authorization from the SBE to renew their participation in the program.⁸⁴

Effect of Proposed Changes

The bill expands PAPPI from a 3-year pilot to a statewide program and allows any school district, beginning with the 2018-2019 school year and contingent upon available funds, to submit a principal autonomy proposal to the SBE by December 1. If the SBE approves the proposal, the district is eligible to participate in the program for 3 years. The bill deletes the requirement that the commissioner submit an evaluation of the pilot program.

In addition, the bill establishes district-independent, autonomous schools. The purpose of such schools is to expand the impact of PAPPI principals by allowing them to manage one or more schools operated by a third-party governing board and providing the school with the same exemptions and administrative autonomy provided to participating PAPPI schools. The bill specifies that a school, whether a participating school or a school operated by an independent governing board and managed by a participating principal, continues its exemption from laws and rules beyond the initial 3-year period so long as the school receives a school grade no lower than a "B."

The bill specifies that a participating principal who successfully completes the school turnaround training may manage one or more schools operated by an independent governing board through a contract with the school board. Each member of the independent board must not be an employee of the school district or any school operated by the board.

For the purpose of tort liability, the independent governing board, autonomous school, and its employees or agents are subject to the same waiver of sovereign immunity in tort actions as the state,

⁸¹ See s. 1011.6202(3)(b), F.S.

⁸² Section 1011.6202(6), F.S.

⁸³ Section 1011.6202(5), F.S.

⁸⁴ *Id*.

state agencies and or subdivisions. The bill specifies that the district school board is not liable for civil damages under state law for the employment actions or personal injury, property damage or death resulting from an act or omission of an operator, the school of hope and its employees or agents.

The bill allows an autonomous school to be either a private or public employer and provides that employees of a public employer must be compulsory members of the Florida Retirement System.

Subject to appropriation each year, the DOE must:

- fund the costs of the program to include the administrative and enrollment costs for the school turnaround training program; and
- provide up to \$10,000 for each participating principal as an annual salary supplement for 3 years.

The bill revises salary supplement eligibility requirements to allow a participating principal to qualify by teaching at a school that earned two consecutive grades of "D" rather than three. The bill also specifies that a participating principal may qualify for a salary supplement by managing a school operated by the independent governing board.

Safety and Security Assessments

Present Situation

Florida law requires each district school board to formulate policies and procedures for emergency response drills and actual emergencies. These policies must include procedures for responding to various emergencies, such as fires, natural disasters, and bomb threats. Commonly used alarm system responses for specific types of emergencies must be incorporated into such policies. Additionally, school boards must establish model emergency management and preparedness procedures for weapon-use and hostage situations; hazardous materials or toxic chemical spills; weather emergencies, including hurricanes, tornadoes, and severe storms; and exposure resulting from manmade emergencies.⁸⁵

Districts are required to use the Safety and Security Best Practices developed by the Office of Program Policy Analysis and Government Accountability to conduct a self-assessment of the districts' current safety and security practices. Each district school superintendent must make recommendations to the school board for improving emergency preparedness and response policies based upon the self-assessment results. The self-assessment results and superintendent's recommendations must be addressed in a publicly noticed school board meeting. The results of the self-assessment and any school board action on the superintendent's recommendations must be reported to the commissioner within 30 days after the school board meeting.⁸⁶

Effect of Proposed Changes

The bill requires each school district to conduct a security risk assessment at each public school site in the district in addition to a self-assessment of the school districts' current safety and security practices. Both the risk assessment and self-assessment of current safety and security best practices will be conducted using a format prescribed by the department, rather than the practices developed by OPPAGA.

⁸⁶ Section 1006.07(6), F.S. **STORAGE NAME**: pcb01.EDC

⁸⁵ Section 1006.07(4)(a)-(b), F.S.

Commissioner of Education Authority

Present Situation

The commissioner is the chief educational officer of the state, and is responsible for giving full assistance to the State Board of Education (SBE) in enforcing compliance with the mission and goals of the K-20 education system except for the State University System.⁸⁷ The commissioner's office operates all statewide functions necessary to support the SBE, including strategic planning and budget development, general administration, assessment, and accountability.⁸⁸ The commissioner is appointed by the SBE⁸⁹ and serves as the Executive Director of the DOE.⁹⁰

The DOE is responsible for coordinating, when necessary, the use of educational facilities during emergency activations among federal and state agencies, local school districts, colleges and universities. ⁹¹ The DOE also serves as the primary liaison in coordinating all phases of emergency response from pre-disaster planning through post disaster recovery of educational facilities. ⁹²

DOE staff members are assigned to serve as contacts (called "Emergency Management (EM) Buddies"). Staff for the Divisions of Blind Services and Vocational Rehabilitation perform the same function for their local offices. In an emergency situation, the commissioner activates the EM Buddies for the affected areas of the state. Buddies provide the direct communications conduit between the DOE, district school superintendents, Florida College System (FCS) institution presidents, and state and local emergency operations centers. The primary functions of the EM Buddies are to provide information directly to schools and districts, and to collect status information from district school superintendents, FCS institution presidents, and county emergency operations centers. The role of the EM Buddies spans over three phases of an emergency event: preparedness for the emergency event and monitoring, survival of the event, and assessment of and recovery from the event.

DOE emergency management staff transmit instructions and specific requests to, and receive regular reports from, EM Buddies.⁹⁹ DOE emergency management staff organize information into regular

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⁸⁷ Section 1001.10, F.S.

⁸⁸ Id. at (2).

⁸⁹ Art. IX, s. 2, Fla. Const.

⁹⁰ Section 20.15(2), F.S.

⁹¹ Florida Division of Emergency Management, The State of Florida 2016 Comprehensive Emergency Management Plan, 2016 Draft Revision,

http://www.floridadisaster.org/documents/CEMP/2016/2016%20State%20CEMP%20(COMPLETE%20FINAL%20DRAFT).pdf, at 10 of ESF 6 Appendix.

⁹² Florida Division of Emergency Management, The State of Florida 2016 Comprehensive Emergency Management Plan, 2016 Draft Revision.

http://www.floridadisaster.org/documents/CEMP/2016/2016%20State%20CEMP%20(COMPLETE%20FINAL%20DRAFT).pdf, at 10 of ESF 6 Appendix.

⁹³ Florida Department of Education, Presentation to the Senate Committee on Education, *Emergency Coordination of State and Local Entities* (Oct, 9, 2017), *available at http://www.flsenate.gov/Committees/Show/ED/Meeting%20Packet/3952*, at 2. The Board of Governors employs a similar process for the state universities. *Id*.

⁹⁴ Florida Department of Education, Presentation to the Senate Committee on Education, *Emergency Coordination of State and Local Entities* (Oct, 9, 2017), available at http://www.flsenate.gov/Committees/Show/ED/Meeting%20Packet/3952, at 2.

⁹⁵ Email, Florida Department of Education (March 17, 2017).

⁹⁶ Florida Department of Education, Presentation to the Senate Committee on Education, *Emergency Coordination of State and Local Entities* (Oct, 9, 2017), *available at http://www.flsenate.gov/Committees/Show/ED/Meeting%20Packet/3952*, at 3.

⁹⁸ Id. at 4.

⁹⁹ Id. at 5.

reports for the commissioner¹⁰⁰ and State Emergency Operations Center on shelter status, school closings and openings, plans, and needs.¹⁰¹

Effect of Proposed Changes

The bill authorizes the commissioner to coordinate with school districts, Florida College System institutions, and the satellite offices of the Division of Blind Services and the Division of Vocational Rehabilitation to assess their need for resources and assistance in the event of an emergency situation.

According to the DOE, the bill expands the commissioner's authority and responsibility for supporting all sectors during an emergency and will likely be helpful in securing necessary information in a timely manner before, during, and after any emergency situation. The needs assessment may expedite the provision of resources and assistance to enable each school, institution, or satellite office to reopen as soon as possible after considering the health, safety, and welfare of students and clients. 103

Industry Certification Teacher Bonuses

Present Situation

The Legislature allocates public education funding to Florida's 67 school districts through the Florida Education Finance Program (FEFP). The FEFP is a funding formula that helps to equalize education funding among Florida's geographically diverse school districts and is the primary mechanism for funding the operating costs of Florida school districts, which among other things, includes the payment of teacher salaries.¹⁰⁴

In addition to funding school district operating costs, the FEFP also includes funds for teachers who teach courses that lead to the attainment of a Career and Professional Education (CAPE) industry certification. Depending on the certification earned, a school district receives bonus funding of 0.1, 0.2, 0.3, 0.5, or 1.0 FTE.¹⁰⁵ Teacher bonus funding is awarded for each student taught by a teacher who provided instruction in a course that led to the student's attainment of a CAPE industry certification on the CAPE Industry Certification Funding List, as follows:

- A bonus in the amount of \$25 is awarded for a course with a weight of 0.1.¹⁰⁶
- A bonus in the amount of \$50 is awarded for a course with a weight of 0.2. 107
- A bonus in the amount of \$75 is awarded for a course with a weight of 0.3.¹⁰⁸
- A bonus in the amount of \$100 is awarded for a course with a weight of 0.5 or 1.0.¹⁰⁹

Effect of Proposed Changes

The bill provides the SBE with authority to adopt rules that establish criteria under which a student's industry certification may be rescinded. The bill also prohibits the award of a bonus to a teacher who fails to maintain the security of any CAPE industry certification examination or who otherwise violates

¹⁰⁰ Email, Florida Department of Education (March 17, 2017).

¹⁰¹ Florida Department of Education, Presentation to the Senate Committee on Education, Emergency Coordination of State and Local Entities (Oct, 9, 2017), available at http://www.flsenate.gov/Committees/Show/ED/Meeting%20Packet/3952, at 5.

¹⁰² Email, Florida Department of Education (March 17, 2017).

¹⁰³ Florida Department of Education, 2018 Agency Bill Analysis for SB 436 (Oct. 16, 2017), at 2.

¹⁰⁴ See s. 1011.60, F.S. The performance salary schedule is funded from the same sources used to pay instructional personnel and school administrators under the grandfathered salary schedule.

¹⁰⁵ Section 1011.62 (1)(o), F.S. (2017)

¹⁰⁶ *Id*.

¹⁰⁷ *Id*.

¹⁰⁸ *Id*.

¹⁰⁹ *Id*.

the security or administration protocol of any industry certification examination that may lead to a bonus for student attainment of an industry certification.

Florida Virtual School

Present Situation

The Florida Virtual School (FLVS) is established for the development and delivery of online and distance learning education. The FLVS is a fully accredited public school choice providing elementary, middle, and high school curriculum to Florida residents for free. All courses are fully online. 111

The FLVS is available to students in all Florida school districts. 112 At the beginning of each school year, district school boards must notify parents of high school students of the opportunity and benefits of acceleration mechanisms and FLVS courses and options for early high school graduation. 113 School districts must provide students at all grade levels with access to FLVS courses during and after the normal school day and through summer school enrollment. 114

Public school students receiving full-time instruction in kindergarten through grade 12 by the FLVS must participate in the statewide assessment program. Public school students receiving part-time instruction by the FLVS in courses requiring statewide end-of-course assessments must take all end-of-course statewide assessments. Unless an alternative testing site is mutually agreed to by FLVS and the school district or as contracted by the school district, all statewide assessments must be taken at the school to which the student is assigned according to district school board attendance areas. A school district must provide the student access to the school's testing facilities.¹¹⁵

Effect of Proposed Changes

The bill specifies that industry certification examinations, national assessments, and statewide assessments offered by a school district must be available to all FLVS students. The bill also provides that such examinations and assessments must be taken at the school to which the student would be assigned according to local attendance areas unless an alternative testing site is agreed upon.

Dual Enrollment

Present Situation

The dual enrollment program is an acceleration mechanism that allows an eligible secondary¹¹⁶ or home education student to enroll in a postsecondary course creditable toward high school completion and an associate or baccalaureate degree or career certificate.¹¹⁷ Upon successful completion of a dual

¹¹⁰ Section 1002.37(1)(a), F.S. FLVS began as two independent programs in Alachua and Orange Counties. The two counties partnered to establish the FLVS as a grant-based pilot project in the 1996-97 academic year. In 2000, the Legislature removed the program's pilot status and statutorily codified the school. Chapter 2000-224, L.O.F

¹¹¹Florida Virtual School, Accreditation, available at https://www.flvs.net/meet-flvs/accreditation (last visited May 3, 2016).

¹¹² Florida Virtual School, *Florida Virtual School 2014-15 Legislative Report*, at 5, *available at* http://www.flvs.net/areas/aboutus/Pages/LegislativeReport.aspx (last visited July 29, 2016).

¹¹³ Section 1003.02(1)(i), F.S.

¹¹⁴ Sections 1001.42(23) and 1003.498 F.S.

¹¹⁵ Section 1002.37(9), F.S.

¹¹⁶ For purposes of dual enrollment, "secondary" is defined as a student who is enrolled in grades 6-12 in a Florida public school or Florida private school. Section 1007.271(2), F.S.

¹¹⁷ Section 1007.271(1), F.S.

enrollment course, the student simultaneously receives high school and college, university or career certificate credit. ¹¹⁸

Home education students can participate in the dual enrollment program. To participate in dual enrollment, a home education student must:¹¹⁹

- provide proof of enrollment in a home education program that meets statutory requirements;¹²⁰
- be responsible for his or her own instructional materials unless provided for in the articulation agreement; and
- sign a home education articulation agreement¹²¹ with the postsecondary institution in which the student plans to enroll.

Each postsecondary institution eligible to participate in the dual enrollment program is required to enter into a home education articulation agreement with each eligible home education student seeking enrollment in a dual enrollment course and the student's parent. Initial and continued eligibility requirements for home education students may not exceed those required of other dually enrolled students. Articulation agreements must be annually submitted by the postsecondary institution to the DOE on or before August 1.¹²²

In addition, each eligible postsecondary institution must also enter into a private school articulation agreement with each eligible private school in its geographic service area. The private school articulation agreement must include: 123

- a delineation of courses and programs available to the private school student;
- the initial and continued eligibility requirements for private school student participation, not to exceed those required of other dual enrollment students;
- the student's responsibilities for providing his or her own instructional materials and transportation;
- a provision clarifying that the private school will award appropriate credit toward high school completion for the postsecondary course under the dual enrollment program;
- a provision expressing that costs associated with tuition and fees, including registration, and laboratory fees, will not be passed along to the student; and
- a provision stating whether the private school will compensate the postsecondary institution for the standard tuition rate per credit hour for each dual enrollment course taken by its students.

Currently, a dual enrollment student is not required to pay registration, tuition or lab fees for dual enrollment courses taken at a public postsecondary career center, Florida College System (FCS) institution or state university. 124 Home education students are responsible for their instructional materials and transportation. However, a FCS institution is not prohibited from providing instructional materials at no cost to a home education student. 125

Effect of Proposed Changes

The bill deletes the requirement that a home education articulation agreement include a provision establishing a student's responsibility for providing his or her own instructional materials. The bill also deletes the requirement that a private school articulation agreement include a provision stating whether

¹¹⁸ Florida Department of Education, Office of Articulation, *Dual Enrollment Frequently Asked Questions*, available at http://fldoe.org/core/fileparse.php/5421/urlt/DualEnrollmentFAQ.pdf (last visited March 15, 2017).

¹¹⁹ Section 1007.271(13), F.S.

¹²⁰ Requirements for home education programs are outlined in s. 1002.41, F.S.

¹²¹ Section 1007.271(13)(b), F.S.

¹²² *Id*.

¹²³ See s. 1007.271(24)(b), F.S.

¹²⁴ Section1009.25(1)(a), F.S.; section 1007.271(2) and (16), F.S.

¹²⁵ Section 1007.271(17), F.S.

the private school will compensate the postsecondary instruction for the standard tuition rate per credit hour.

Other Provisions

The bill also removes obsolete language requiring the DOE to develop a statewide operating electronic Individual Educational Plan (IEP) system by July 1, 2007. The DOE launched the IEP system before the deadline.

B. SECTION DIRECTORY:

- Section 1. Amends s. 1001.10, F.S.; authorizing the Commissioner of Education to coordinate resources during an emergency.
- Section 2. Amends s. 1001.51, F.S.; revising the authority of superintendents to organize schools.
- Section 3. Amends s. 1013.23, F.S.; requiring school districts to provide charter schools access to surplus property on the same basis as public schools.
- Section 4. Amends s. 1008.22, F.S.; requiring reading passages and writing prompts for ELA assessments to include social studies content; requiring paper assessments for specified grades in specified subjects; requiring published assessment items to be in a format that facilitates sharing of assessment items.
- Section 5. Amends s. 1002.33, F.S.; clarifying the criteria for reviewing high-performing charter school system applications; revising requirements for charter terminations; revising the process for resolving contractual disputes.
- Section 6. Amends s. 1012.562, F.S.; authorizing charter schools and charter management organizations to offer school leader preparation programs.
- Section 7. Amends s. 1011.6202, F.S.; renaming the Principal Autonomy Pilot Program Initiative; expanding the pilot statewide; creating district-independent autonomous schools.
- Section 8. Amends s. 1007.271, F.S.; removing requirement for home education students to provide instructional materials; removing requirement for provision governing compensation of postsecondary institution by a private school.
- Section 9. Amends s. 1012.98, F.S.; requiring professional development resources to include sample course-at-a-glance and unit overview templates.
- Section 10. Amends s. 1002.331, F.S.; revising criteria for high-performing charter school status; revising provision for determining facility capacity; revising the number of schools that can be established by a high-performing charter school.
- Section 11. Amends s. 1006.07, F.S.; revising district school board duties to include security risk assessments; requiring certain self-assessments to be in a specified format.
- Section 12. Amends s. 1003.576, F.S.; deleting an obsolete provision.
- Section 13. Amends s. 1012.32, F.S.; requiring district school board to notify charter school of eligibility status of employees.
- Section 14. Creates s. 1002.411, F.S.; establishing reading scholarship accounts for specified purposes; providing for eligibility for scholarships under the program; providing for administration;

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providing duties of the Department of Education; providing school district obligations; specifying options for parents; providing that maximum funding shall be specified in the General Appropriations Act; providing for payment of funds; specifying that no state liability arises from the award or use of such an account.

Section 15. Amends s. 1002.385, F.S.; revising eligible expenditures; conforming provisions to changes by the act.

Section 16. Amends s. 1002.421, F.S.; providing private school requirements for participation in educational scholarship programs; providing background screening requirements and procedures for owners of private schools; providing that a private school is ineligible to participate in an educational scholarship program under certain circumstances; providing the Department of Education obligations relating to education scholarship programs; providing Commissioner of Education authority and responsibilities for educational scholarship programs; authorizing the commissioner to deny, suspend, or revoke a private school's participation in an educational scholarship program.

Section 17. Amends s. 1002.39, F.S.; conforming provisions to changes by the act.

Section 18. Amends s. 1002.395, F.S.; conforming provisions to changes by the act; revising requirements for report of participating students.

Section 19. Amends s. 1002.37, F.S.; requiring school districts to provide Florida Virtual School students access to certain assessments.

Section 20. Amends s. 1011.62, F.S.; prohibiting certain bonuses to teachers who fail to maintain assessment security.

Section 21. Provides an appropriation.

Section 22. Provides an effective date of July 1, 2018.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None

2. Expenditures:

See Fiscal Comments, infra.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

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D. FISCAL COMMENTS:

It is likely that the following sections of the bill will have a fiscal impact:

- Section 4., which expands the requirement that all statewide, standardized English language arts and math assessments in grades 3 through 6 be paper based by the 2018-2019 school year to include grades 7 and 8.
- Section 8., which deletes the requirement that a home education articulation agreement include a
 provision establishing a student's responsibility for providing his or her own instructional materials
 and deleting the requirement that a private school articulation agreement include a provision stating
 whether the private school will compensate the postsecondary instruction for the standard tuition
 rate per credit hour.
- Section 9., which requires the development of resources to include sample course-at-a-glance and unit overview templates for teacher professional development.
- Section 14., which establishes the Reading Scholarship Program to provide funds for public school students who score a Level 1 or Level 2 on the grade 3 statewide, standardized English language arts assessment to purchase certain programs and services that will assist them in improving their reading skills.
- Section 16., which streamlines and consolidates private school eligibility, the Department of Education's obligations, and the Commissioner's authority with regard to the John M. McKay, Gardiner and Florida Tax Credit scholarships.

The total estimated fiscal impact of these sections of the bill is indeterminate at this time but is likely significant.

The bill appropriates the sum of \$250,000 in recurring funds from the General Revenue Fund to the Department of Education to issue a competitive grant award to a state university to implement the applicable provisions of Section 18. of the bill.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

None.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill provides the State Board of Education rulemaking authority to establish criteria under which a student's industry certification may be rescinded.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

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IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not applicable.

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BILL

ORIGINAL

YEAR

A bill to be entitled An act relating to education; amending 1001.10, F.S., authorizing the Commissioner of Education to coordinate resources during an emergency; amending 1001.51, F.S.; revising the authority of superintendents to organize schools; amending 1013.28, F.S., requiring school districts to provide charter schools access to surplus property on the same basis as public schools; amending 1008.22, F.S., requiring reading passages and writing prompts for ELA assessments to include social studies content; requiring paper assessments for specified grades in specified subjects; requiring published assessment items to be in a format that facilitates sharing of assessment items; amending s. 1002.33, F.S., clarifying the criteria for reviewing high-performing charter school system applications; revising requirements for charter terminations; revising the process for resolving contractual disputes; amending 1012.562, F.S., authorizing charter schools and charter management organizations to offer school leader preparation programs; amending 1011.6202, F.S.; renaming the Principal Autonomy Pilot Program Initiative; expanding the pilot statewide; creating district-independent autonomous schools; amending

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26 1007.271, F.S.; removing requirement for home 27 education students to provide instructional materials; 28 removing requirement for provision governing 29 compensation of postsecondary institution by a private 30 school; amending 1012.98, F.S.; requiring professional 31 development resources to include sample course-at-a-32 glance and unit overview templates; amending 1002.331, 33 F.S.; revising criteria for high-performing charter 34 school status; revising provision for determining 35 facility capacity; revising the number of schools that can be established by a high-performing charter 36 37 school; amending 1006.07, F.S.; revising district 38 school board duties to include security risk 39 assessments; requiring certain self-assessments to be 40 in a specified format; amending 1012.32, F.S.; 41 requiring district school board to notify charter 42 school of eligibility status of employees; creating 43 1002.411, F.S.; establishing reading scholarship 44 accounts for specified purposes; providing for 45 eligibility for scholarships under the program; providing for administration; providing duties of the 46 Department of Education; providing school district 47 48 obligations; specifying options for parents; providing 49 that maximum funding shall be specified in the General Appropriations Act; providing for payment of funds; 50

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51 specifying that no state liability arises from the 52 award or use of such an account; amending 1002.385, 53 F.S.; revising eligible expenditures; conforming 54 provisions to changes by the act; amending 1002.421, 55 F.S.; providing private school requirements for 56 participation in educational scholarship programs; 57 providing background screening requirements and 58 procedures for owners of private schools; providing 59 that a private school is ineligible to participate in 60 an educational scholarship program under certain 61 circumstances; providing the Department of Education 62 obligations relating to education scholarship 63 programs; providing Commissioner of Education 64 authority and responsibilities for educational 65 scholarship programs; authorizing the commissioner to 66 deny, suspend, or revoke a private school's 67 participation in an educational scholarship program; 68 amending 1002.39, F.S.; conforming provisions to 69 changes by the act; amending 1002.395, F.S.; 70 conforming provisions to changes by the act; revising 71 requirements for report of participating students; 72 amending 1002.37, F.S.; requiring school districts to 73 provide Florida Virtual School students access to 74 certain assessments; amending 1011.62, F.S.; 75 prohibiting bonuses to teachers who fail to maintain

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assessment security; providing an appropriation; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (8) is added to section 1001.10,

Florida Statutes, to read:

1001.10 Commissioner of Education; general powers and duties.—

(8) In the event of an emergency situation, the commissioner may coordinate through the most appropriate means of communication with local school districts, Florida College System institutions, and satellite offices of the Division of Blind Services and the Division of Vocational Rehabilitation to assess the need for resources and assistance to enable each school, institution, or satellite office the ability to reopen as soon as possible after considering the health, safety, and welfare of students and clients.

Section 2. Subsection (6) of section 1001.51, Florida Statutes, is amended to read:

1001.51 Duties and responsibilities of district school superintendent.—The district school superintendent shall exercise all powers and perform all duties listed below and elsewhere in the law, provided that, in so doing, he or she shall advise and counsel with the district school board. The district school superintendent shall perform all tasks necessary

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to make sound recommendations, nominations, proposals, and reports required by law to be acted upon by the district school board. All such recommendations, nominations, proposals, and reports by the district school superintendent shall be either recorded in the minutes or shall be made in writing, noted in the minutes, and filed in the public records of the district school board. It shall be presumed that, in the absence of the record required in this section, the recommendations, nominations, and proposals required of the district school superintendent were not contrary to the action taken by the district school board in such matters.

- (6) ESTABLISHMENT, ORGANIZATION, AND OPERATION OF SCHOOLS, CLASSES, AND SERVICES.—Recommend the establishment, organization, and operation of such schools, classes, and services as are needed to provide adequate educational opportunities for all children in the district.
- (a) Recommendations may include the organization and operation of schools to create the optimal learning environment to address the academic needs of students by giving instructional personnel freedom from burdensome regulations. To avoid any conflict of interest regarding the review, approval and oversight of the school, members of the governing board may not be employees of the school district or any school operated by the governing board. Any school or schools in which all instructional personnel are employees of an independent

126	governing board shall operate in accordance with:
127	1. The contract between the independent governing board and
128	the school board; and
129	2. The exemptions from law as provided in s.
130	1011.6202(3)(a) and (b).
131	(b) For the purposes of tort liability, the independent
132	governing board, schools operated by the independent governing
133	board, and its employees or agents shall be governed by s.
134	768.28. The school board shall not be liable for civil damages
135	under state law for the employment actions or personal injury,
136	property damage, or death resulting from an act or omission of
137	an independent governing board, a school operated by the
138	independent governing board, and its employees or agents.
139	(c) A school operated by the independent governing board
140	may be either a private or a public employer. As a public
141	employer, the school may participate in the Florida Retirement
142	System upon application and approval as a covered group under s.
143	121.021(34). If the school participates in the Florida
144	Retirement System, the school's employees shall be compulsory
145	members of the Florida Retirement System.
146	Section 3. Paragraph (a) of subsection (2) of section
147	1013.28, Florida Statutes, is amended to read:
148	1013.28 Disposal of property.—
149	(2) TANGIBLE PERSONAL PROPERTY
150	(a) Tangible personal property that has been properly

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classified as surplus by a district school board or Florida College System institution board of trustees shall be disposed of in accordance with the procedure established by chapter 274. However, the provisions of chapter 274 shall not be applicable to a motor vehicle used in driver education to which title is obtained for a token amount from an automobile dealer or manufacturer. In such cases, the disposal of the vehicle shall be as prescribed in the contractual agreement between the automotive agency or manufacturer and the board. Tangible personal property that has been properly classified as surplus, marked for disposal, or otherwise unused by a district school board shall be provided for a charter school's use on the same basis as it is made available to other public schools in the district. A charter school receiving property from the school district may not sell or dispose of such property without written permission of the school district.

Section 4. Paragraph (a) of subsection (3) of section 1008.22, Florida Statutes, is amended to read:

1008.22 Student assessment program for public schools.-

(3) STATEWIDE, STANDARDIZED ASSESSMENT PROGRAM.—The Commissioner of Education shall design and implement a statewide, standardized assessment program aligned to the core curricular content established in the Next Generation Sunshine State Standards. The commissioner also must develop or select and implement a common battery of assessment tools that will be

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used in all juvenile justice education programs in the state. These tools must accurately measure the core curricular content established in the Next Generation Sunshine State Standards. Participation in the assessment program is mandatory for all school districts and all students attending public schools, including adult students seeking a standard high school diploma under s. 1003.4282 and students in Department of Juvenile Justice education programs, except as otherwise provided by law. If a student does not participate in the assessment program, the school district must notify the student's parent and provide the parent with information regarding the implications of such nonparticipation. The statewide, standardized assessment program shall be designed and implemented as follows:

(a) Statewide, standardized comprehensive assessments.—The statewide, standardized Reading assessment shall be administered annually in grades 3 through 10. The statewide, standardized Writing assessment shall be administered annually at least once at the elementary, middle, and high school levels. When the Reading and Writing assessments are replaced by English Language Arts (ELA) assessments, ELA assessments shall be administered to students in grades 3 through 10. Retake opportunities for the grade 10 Reading assessment or, upon implementation, the grade 10 ELA assessment must be provided. Students taking the ELA assessments shall not take the statewide, standardized assessments in Reading or Writing. Reading passages and writing

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prompts for ELA assessments shall incorporate grade level core curricula content from Social Studies be administered online.

The statewide, standardized Mathematics assessments shall be administered annually in grades 3 through 8. Students taking a revised Mathematics assessment shall not take the discontinued assessment. The statewide, standardized Science assessment shall be administered annually at least once at the elementary and middle grades levels. In order to earn a standard high school diploma, a student who has not earned a passing score on the grade 10 Reading assessment or, upon implementation, the grade 10 ELA assessment must earn a passing score on the assessment retake or earn a concordant score as authorized under subsection (9).

- (d) Implementation schedule.-
- 1. The Commissioner of Education shall establish and publish on the department's website an implementation schedule to transition from the statewide, standardized Reading and Writing assessments to the ELA assessments and to the revised Mathematics assessments, including the Algebra I and Geometry EOC assessments. The schedule must take into consideration funding, sufficient field and baseline data, access to assessments, instructional alignment, and school district readiness to administer the assessments online. All such assessments must be delivered through computer-based testing, however, the following assessments must be delivered in a

computer-based format, as follows: the grade 3 Mathematics assessment beginning in the 2016-2017 school year; the grade 4 ELA assessment, beginning in the 2015-2016 school year; and the grade 4 Mathematics assessment, beginning in the 2016-2017 school year. Notwithstanding the requirements of this subparagraph, statewide, standardized ELA and mathematics assessments in grades 3 through 86 must be delivered only in a paper-based format, beginning with the 2017-2018 school year, and all such assessments must be paper-based no later than the 2018-2019 school year.

- 2. The Department of Education shall publish minimum and recommended technology requirements that include specifications for hardware, software, networking, security, and broadband capacity to facilitate school district compliance with the requirements of this section.
- (8) PUBLICATION OF ASSESSMENTS.—To promote transparency in the statewide assessment program, in any procurement for the ELA assessment in grades 3 through 10 and the mathematics assessment in grades 3 through 8, the Department of Education shall solicit cost proposals for publication of the state assessments on its website in accordance with this subsection.
- (a) The department shall publish each assessment administered under paragraph (3)(a) and subparagraph (3)(b)1., excluding assessment retakes, at least once on a triennial basis pursuant to a schedule determined by the Commissioner of

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Education. Each assessment, when published, must have been administered during the most recent school year <u>and published in</u> a format that facilitates sharing of assessment items.

Section 5. Paragraph (b) of subsection (6) and subsections (7), (8) and (20) of section 1002.33, Florida Statutes, are amended to read:

1002.33 Charter schools.-

- (6) APPLICATION PROCESS AND REVIEW.—Charter school applications are subject to the following requirements:
- A sponsor shall receive and review all applications for a charter school using the evaluation instrument developed by the Department of Education. A sponsor shall receive and consider charter school applications received on or before August 1 of each calendar year for charter schools to be opened at the beginning of the school district's next school year, or to be opened at a time agreed to by the applicant and the sponsor. A sponsor may not refuse to receive a charter school application submitted before August 1 and may receive an application submitted later than August 1 if it chooses. Beginning in 2018 and thereafter, a sponsor shall receive and consider charter school applications received on or before February 1 of each calendar year for charter schools to be opened 18 months later at the beginning of the school district's school year, or to be opened at a time agreed to by the applicant and the sponsor. A sponsor may not refuse to receive a

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charter school application submitted before February 1 and may receive an application submitted later than February 1 if it chooses. A sponsor may not charge an applicant for a charter any fee for the processing or consideration of an application, and a sponsor may not base its consideration or approval of a final application upon the promise of future payment of any kind. Before approving or denying any application, the sponsor shall allow the applicant, upon receipt of written notification, at least 7 calendar days to make technical or nonsubstantive corrections and clarifications, including, but not limited to, corrections of grammatical, typographical, and like errors or missing signatures, if such errors are identified by the sponsor as cause to deny the final application.

- 1. In order to facilitate an accurate budget projection process, a sponsor shall be held harmless for FTE students who are not included in the FTE projection due to approval of charter school applications after the FTE projection deadline. In a further effort to facilitate an accurate budget projection, within 15 calendar days after receipt of a charter school application, a sponsor shall report to the Department of Education the name of the applicant entity, the proposed charter school location, and its projected FTE.
- 2. In order to ensure fiscal responsibility, an application for a charter school shall include a full accounting of expected assets, a projection of expected sources and amounts

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of income, including income derived from projected student enrollments and from community support, and an expense projection that includes full accounting of the costs of operation, including start-up costs.

- 3.a. A sponsor shall by a majority vote approve or deny an application no later than 90 calendar days after the application is received, unless the sponsor and the applicant mutually agree in writing to temporarily postpone the vote to a specific date, at which time the sponsor shall by a majority vote approve or deny the application. If the sponsor fails to act on the application, an applicant may appeal to the State Board of Education as provided in paragraph (c). If an application is denied, the sponsor shall, within 10 calendar days after such denial, articulate in writing the specific reasons, based upon good cause, supporting its denial of the application and shall provide the letter of denial and supporting documentation to the applicant and to the Department of Education.
- b. An application submitted by a high-performing charter school identified pursuant to s. 1002.331 or a high-performing charter school system identified pursuant to s. 1002.332 may be denied by the sponsor only if the sponsor demonstrates by clear and convincing evidence that:
- (I) The application does not materially comply with the requirements in paragraph (a), or for a high-performing charter school system, the application does not materially comply with

s. 1002.331(2)(b);

- (II) The charter school proposed in the application does not materially comply with the requirements in paragraphs (9)(a)-(f);
- (III) The proposed charter school's educational program does not substantially replicate that of the applicant or one of the applicant's high-performing charter schools;
- (IV) The applicant has made a material misrepresentation or false statement or concealed an essential or material fact during the application process; or
- (V) The proposed charter school's educational program and financial management practices do not materially comply with the requirements of this section.

Material noncompliance is a failure to follow requirements or a violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. An applicant is considered to be replicating a high-performing charter school if the proposed school is substantially similar to at least one of the applicant's high-performing charter schools and the organization or individuals involved in the establishment and operation of the proposed school are significantly involved in the operation of replicated schools.

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- c. If the sponsor denies an application submitted by a high-performing charter school or a high-performing charter school system, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons, based upon the criteria in sub-subparagraph b., supporting its denial of the application and must provide the letter of denial and supporting documentation to the applicant and to the Department of Education. The applicant may appeal the sponsor's denial of the application in accordance with paragraph (c).
- 4. For budget projection purposes, the sponsor shall report to the Department of Education the approval or denial of an application within 10 calendar days after such approval or denial. In the event of approval, the report to the Department of Education shall include the final projected FTE for the approved charter school.
- 5. Upon approval of an application, the initial startup shall commence with the beginning of the public school calendar for the district in which the charter is granted. A charter school may defer the opening of the school's operations for up to $\underline{3}$ 2 years to provide time for adequate facility planning. The charter school must provide written notice of such intent to the sponsor and the parents of enrolled students at least 30 calendar days before the first day of school.
- (7) CHARTER.—The terms and conditions for the operation of a charter school shall be set forth by the sponsor and the

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applicant in a written contractual agreement, called a charter. The sponsor and the governing board of the charter school shall use the standard charter contract pursuant to subsection (21), which shall incorporate the approved application and any addenda approved with the application. Any term or condition of a proposed charter contract that differs from the standard charter contract adopted by rule of the State Board of Education shall be presumed a limitation on charter school flexibility. The sponsor may not impose unreasonable rules or regulations that violate the intent of giving charter schools greater flexibility to meet educational goals. The charter shall be signed by the governing board of the charter school and the sponsor, following a public hearing to ensure community input.

- (a) The charter shall address and criteria for approval of the charter shall be based on:
- 1. The school's mission, the students to be served, and the ages and grades to be included.
- 2. The focus of the curriculum, the instructional methods to be used, any distinctive instructional techniques to be employed, and identification and acquisition of appropriate technologies needed to improve educational and administrative performance which include a means for promoting safe, ethical, and appropriate uses of technology which comply with legal and professional standards.
 - a. The charter shall ensure that reading is a primary

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focus of the curriculum and that resources are provided to identify and provide specialized instruction for students who are reading below grade level. The curriculum and instructional strategies for reading must be consistent with the Next Generation Sunshine State Standards and grounded in scientifically based reading research.

In order to provide students with access to diverse instructional delivery models, to facilitate the integration of technology within traditional classroom instruction, and to provide students with the skills they need to compete in the 21st century economy, the Legislature encourages instructional methods for blended learning courses consisting of both traditional classroom and online instructional techniques. Charter schools may implement blended learning courses which combine traditional classroom instruction and virtual instruction. Students in a blended learning course must be fulltime students of the charter school pursuant to s. 1011.61(1)(a)1. Instructional personnel certified pursuant to s. 1012.55 who provide virtual instruction for blended learning courses may be employees of the charter school or may be under contract to provide instructional services to charter school students. At a minimum, such instructional personnel must hold an active state or school district adjunct certification under s. 1012.57 for the subject area of the blended learning course. The funding and performance accountability requirements for

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blended learning courses are the same as those for traditional courses.

- 3. The current incoming baseline standard of student academic achievement, the outcomes to be achieved, and the method of measurement that will be used. The criteria listed in this subparagraph shall include a detailed description of:
- a. How the baseline student academic achievement levels and prior rates of academic progress will be established.
- b. How these baseline rates will be compared to rates of academic progress achieved by these same students while attending the charter school.
- c. To the extent possible, how these rates of progress will be evaluated and compared with rates of progress of other closely comparable student populations.

The district school board is required to provide academic student performance data to charter schools for each of their students coming from the district school system, as well as rates of academic progress of comparable student populations in the district school system.

4. The methods used to identify the educational strengths and needs of students and how well educational goals and performance standards are met by students attending the charter school. The methods shall provide a means for the charter school to ensure accountability to its constituents by analyzing

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student performance data and by evaluating the effectiveness and efficiency of its major educational programs. Students in charter schools shall, at a minimum, participate in the statewide assessment program created under s. 1008.22.

- 5. In secondary charter schools, a method for determining that a student has satisfied the requirements for graduation in s. 1002.3105(5), s. 1003.4281, or s. 1003.4282.
- 6. A method for resolving conflicts between the governing board of the charter school and the sponsor.
- 7. The admissions procedures and dismissal procedures, including the school's code of student conduct. Admission or dismissal must not be based on a student's academic performance.
- 8. The ways by which the school will achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public schools in the same school district.
- 9. The financial and administrative management of the school, including a reasonable demonstration of the professional experience or competence of those individuals or organizations applying to operate the charter school or those hired or retained to perform such professional services and the description of clearly delineated responsibilities and the policies and practices needed to effectively manage the charter school. A description of internal audit procedures and establishment of controls to ensure that financial resources are

properly managed must be included. Both public sector and private sector professional experience shall be equally valid in such a consideration.

- 10. The asset and liability projections required in the application which are incorporated into the charter and shall be compared with information provided in the annual report of the charter school.
- 11. A description of procedures that identify various risks and provide for a comprehensive approach to reduce the impact of losses; plans to ensure the safety and security of students and staff; plans to identify, minimize, and protect others from violent or disruptive student behavior; and the manner in which the school will be insured, including whether or not the school will be required to have liability insurance, and, if so, the terms and conditions thereof and the amounts of coverage.
- 12. The term of the charter which shall provide for cancellation of the charter if insufficient progress has been made in attaining the student achievement objectives of the charter and if it is not likely that such objectives can be achieved before expiration of the charter. The initial term of a charter shall be for 4 or 5 years, excluding one planning year. In order to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a municipality or other public entity as provided by

law are eligible for up to a 15-year charter, subject to approval by the district school board. A charter lab school is eligible for a charter for a term of up to 15 years. In addition, to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a private, not-for-profit, s. 501(c)(3) status corporation are eligible for up to a 15-year charter, subject to approval by the district school board. Such long-term charters remain subject to annual review and may be terminated during the term of the charter, but only according to the provisions set forth in subsection (8).

- 13. The facilities to be used and their location. The sponsor may not require a charter school to have a certificate of occupancy or a temporary certificate of occupancy for such a facility earlier than 15 calendar days before the first day of school.
- 14. The qualifications to be required of the teachers and the potential strategies used to recruit, hire, train, and retain qualified staff to achieve best value.
- 15. The governance structure of the school, including the status of the charter school as a public or private employer as required in paragraph (12)(i).
- 16. A timetable for implementing the charter which addresses the implementation of each element thereof and the date by which the charter shall be awarded in order to meet this

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526 timetable.

- 17. In the case of an existing public school that is being converted to charter status, alternative arrangements for current students who choose not to attend the charter school and for current teachers who choose not to teach in the charter school after conversion in accordance with the existing collective bargaining agreement or district school board rule in the absence of a collective bargaining agreement. However, alternative arrangements shall not be required for current teachers who choose not to teach in a charter lab school, except as authorized by the employment policies of the state university which grants the charter to the lab school.
- employed by the charter school who are related to the charter school owner, president, chairperson of the governing board of directors, superintendent, governing board member, principal, assistant principal, or any other person employed by the charter school who has equivalent decisionmaking authority. For the purpose of this subparagraph, the term "relative" means father, mother, son, daughter, brother, sister, uncle, aunt, first cousin, nephew, niece, husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half brother, or half sister.
 - 19. Implementation of the activities authorized under s.

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1002.331 by the charter school when it satisfies the eligibility requirements for a high-performing charter school. A high-performing charter school shall notify its sponsor in writing by March 1 if it intends to increase enrollment or expand grade levels the following school year. The written notice shall specify the amount of the enrollment increase and the grade levels that will be added, as applicable.

- (8) CAUSES FOR NONRENEWAL OR TERMINATION OF CHARTER.-
- (a) The sponsor shall make student academic achievement for all students the most important factor when determining whether to renew or terminate the charter. The sponsor may also choose not to renew or may terminate the charter based upon clear and convincing evidence that for any of the following grounds:
- 1. Failure to participate in the state's education accountability system created in s. 1008.31, as required in this section, or failure to meet the requirements for student performance stated in the charter.
- 2. Failure to meet generally accepted standards of fiscal management.
 - 3. Material violation Violation of law.
 - 4. Other good cause shown.
- (b) At least 90 days before renewing, nonrenewing, or terminating a charter, the sponsor shall notify the governing board of the school of the proposed action in writing. The

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notice shall state in reasonable detail the grounds for the proposed action and stipulate that the school's governing board may, within 14 calendar days after receiving the notice, request a hearing. The hearing shall be conducted at the sponsor's election in accordance with one of the following procedures:

1. A direct hearing conducted by the sponsor within 60 days after receipt of the request for a hearing. The hearing shall be conducted in accordance with ss. 120.569 and 120.57. The sponsor shall decide upon nonrenewal or termination by a majority vote. The sponsor's decision shall be a final order; or

2. A hearing conducted by an administrative law judge assigned by the Division of Administrative Hearings. The hearing shall be conducted within 90 60 days after receipt of the request for a hearing and in accordance with chapter 120. The administrative law judge's recommended final order shall be submitted to the sponsor. A majority vote by the sponsor shall be required to adopt or modify the administrative law judge's recommended order. The sponsor shall issue a final order. The administrative law judge shall award the prevailing party reasonable attorney fees and costs incurred during the administrative proceeding and any appeals.

(c) The final order shall state the specific reasons for the sponsor's decision. The sponsor shall provide its final order to the charter school's governing board and the Department of Education no later than 10 calendar days after its issuance.

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The charter school's governing board may, within 30 calendar days after receiving the sponsor's final order, appeal the decision pursuant to s. 120.68.

- (20) SERVICES.-
- If goods and services are made available to the charter school through the contract with the school district, they shall be provided to the charter school at a rate no greater than the district's actual cost unless mutually agreed upon by the charter school and the sponsor in a contract negotiated separately from the charter. When mediation has failed to resolve disputes over contracted services or contractual matters not included in the charter, an appeal may be made for a dispute resolution to an administrative law judge appointed by the Division of Administrative Hearing. The administrative law judge has final order authority to rule on the dispute. The administrative law judge shall award the prevailing party reasonable attorney fees and costs incurred during the mediation process, administrative proceeding, and any appeals, to be paid by the party whom the administrative law judge rules against hearing before the Charter School Appeal Commission. To maximize the use of state funds, school districts shall allow charter schools to participate in the sponsor's bulk purchasing program if applicable.
- Section 6. Paragraph (a) of subsection (2) and subsection (3) of section 1012.562, Florida Statutes, is amended to read:

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1012.562 Public accountability and state approval of school leader preparation programs. - The Department of Education shall establish a process for the approval of Level I and Level II school leader preparation programs that will enable aspiring school leaders to obtain their certificate in educational leadership under s. 1012.56. School leader preparation programs must be competency-based, aligned to the principal leadership standards adopted by the state board, and open to individuals employed by public schools, including charter schools and virtual schools. Level I programs may be offered by school districts or postsecondary institutions and lead to initial certification in educational leadership for the purpose of preparing individuals to serve as school administrators. Level II programs may be offered by school districts, build upon Level I training, and lead to renewal certification as a school principal.

- (2) LEVEL I PROGRAMS.-
- (a) Initial approval of a Level I program shall be for a period of 5 years. A postsecondary institution, or school district, charter school, or charter management organization may submit to the department in a format prescribed by the department an application to establish a Level I school leader preparation program. To be approved, a Level I program must:
- 1. Provide competency-based training aligned to the principal leadership standards adopted by the State Board of

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- 2. If the program is provided by a postsecondary institution, partner with at least one school district.
 - 3. Describe the qualifications that will be used to determine program admission standards, including a candidate's instructional expertise and leadership potential.
- 4. Describe how the training provided through the program will be aligned to the personnel evaluation criteria under s. 1012.34.
 - (3) LEVEL II PROGRAMS.—Initial approval and subsequent renewal of a Level II program shall be for a period of 5 years. A school district, charter school, or charter management organization may submit to the department in a format prescribed by the department an application to establish a Level II school leader preparation program or for program renewal. To be approved or renewed, a Level II program must:
 - (a) Demonstrate that personnel accepted into the Level II program have:
- 1. Obtained their certificate in educational leadership under s. 1012.56.
- 2. Earned a highly effective or effective designation under s. 1012.34.
- 3. Satisfactorily performed instructional leadership responsibilities as measured by the evaluation system in s. 1012.34.

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- (b) Demonstrate that the Level II program:
- 1. Provides competency-based training aligned to the principal leadership standards adopted by the State Board of Education.
- 2. Provides training aligned to the personnel evaluation criteria under s. 1012.34 and professional development program in s. 1012.986.
- 3. Provides individualized instruction using a customized learning plan for each person enrolled in the program that is based on data from self-assessment, selection, and appraisal instruments.
- 4. Conducts program evaluations and implements program improvements using input from personnel who completed the program and employers and data gathered pursuant to paragraph (2)(b).
- (c) Gather and monitor the data specified in paragraph (2) (b).
- Section 7. Subsection (1), paragraph (a) of subsection (2), and subsections (4), (5), (6), and (7) of section 1011.6202, Florida Statutes, are amended to read:
- 1011.6202 Principal Autonomy Pilot Program Initiative.—The Principal Autonomy Pilot Program Initiative is created within the Department of Education. The purpose of the pilot program is to provide \underline{a} the highly effective principal of a participating school with increased autonomy and authority to operate his or

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her school, as well as other schools, in a way that produces significant improvements in student achievement and school management while complying with constitutional requirements. The State Board of Education may,—upon approval of a principal autonomy proposal, enter into a performance contract with the up to seven district school board boards—for participation in the pilot program.

- (1) PARTICIPATING SCHOOL DISTRICTS.—Beginning with the

 2018-2019 school year, contingent upon available funds, and on a

 first-come, first-served basis, a The district school board

 boards in Broward, Duval, Jefferson, Madison, Palm Beach,

 Pinellas, and Seminole Counties may submit no later than

 December 1 to the state board for approval a principal autonomy

 proposal that exchanges statutory and rule exemptions for an

 agreement to meet performance goals established in the proposal.

 If approved by the state board, the each of these school

 district is districts shall be eligible to participate in the

 pilot program for 3 years. At the end of the 3 years, the

 performance of all participating schools in the school district

 shall be evaluated.
 - (2) PRINCIPAL AUTONOMY PROPOSAL.-
- (a) To participate in the $\frac{\text{pilot}}{\text{program}}$, a school district must:
- 1. Identify three schools that received at least two school grades of "D" or "F" pursuant to s. 1008.34 during the

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previous 3 school years.

- 2. Identify three principals who have earned a highly effective rating on the prior year's performance evaluation pursuant to s. 1012.34, one of whom shall be assigned to each of the participating schools.
- 3. Describe the current financial and administrative management of each participating school; identify the areas in which each school principal will have increased fiscal and administrative autonomy, including the authority and responsibilities provided in s. 1012.28(8); and identify the areas in which each participating school will continue to follow district school board fiscal and administrative policies.
- 4. Explain the methods used to identify the educational strengths and needs of the participating school's students and identify how student achievement can be improved.
- 5. Establish performance goals for student achievement, as defined in s. 1008.34(1), and explain how the increased autonomy of principals will help participating schools improve student achievement and school management.
- 6. Provide each participating school's mission and a description of its student population.
 - (3) EXEMPTION FROM LAWS.-
- (a) With the exception of those laws listed in paragraph
 (b), a participating school and a school operated by an independent governing board pursuant to subsection (5) are is

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exempt from the provisions of chapters 1000-1013 and rules of the state board that implement those exempt provisions.

- (b) A participating school and a school operated by an independent governing board pursuant to subsection (5) shall comply with the provisions of chapters 1000-1013, and rules of the state board that implement those provisions, pertaining to the following:
- 1. Those laws relating to the election and compensation of district school board members, the election or appointment and compensation of district school superintendents, public meetings and public records requirements, financial disclosure, and conflicts of interest.
- 2. Those laws relating to the student assessment program and school grading system, including chapter 1008.
- 3. Those laws relating to the provision of services to students with disabilities.
- 4. Those laws relating to civil rights, including s. 1000.05, relating to discrimination.
- 5. Those laws relating to student health, safety, and welfare.
- 6. Section 1001.42(4)(f), relating to the uniform opening date for public schools.
- 7. Section 1003.03, governing maximum class size, except that the calculation for compliance pursuant to s. 1003.03 is the average at the school level for a participating school.

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- 8. Sections 1012.22(1)(c) and 1012.27(2), relating to compensation and salary schedules.
- 9. Section 1012.33(5), relating to workforce reductions for annual contracts for instructional personnel. This subparagraph does not apply to at-will employees.
- 10. Section 1012.335, relating to annual contracts for instructional personnel hired on or after July 1, 2011. This subparagraph does not apply to at-will employees.
- 11. Section 1012.34, relating to personnel evaluation procedures and criteria.
- 12. Those laws pertaining to educational facilities, including chapter 1013, except that s. 1013.20, relating to covered walkways for relocatables, and s. 1013.21, relating to the use of relocatable facilities exceeding 20 years of age, are eligible for exemption.
- 13. Those laws pertaining to participating school districts, including this section and ss. 1011.69(2) and 1012.28(8).
- (c) A school shall remain exempt, as provided in this subsection, beyond the term of the program so long as the school receives no grade lower than a "B".
- (4) PROFESSIONAL DEVELOPMENT.—Each participating school district shall require that the principal of each participating school and a designated leadership team selected by the principal of the participating school shall, a three-member

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leadership team from each participating school, and district personnel working with each participating school complete a nationally recognized school turnaround program which focuses on improving leadership, instructional infrastructure, talent management, and differentiated support and accountability. The required personnel must enroll in the nationally recognized school turnaround program upon acceptance into the pilot program. Each participating school district shall receive \$100,000 from the department for participation in the nationally recognized school turnaround program.

- (5) DISTRICT-INDEPENDENT AUTONOMOUS SCHOOLS. To foster development of principal autonomy and autonomous schools, participating school districts may expand the impact of participating principals by allowing participating principals to manage multiple schools under an independent governing board.
- (a) A participating principal who successfully completes the training required by subsection (4) may manage one or more schools that are operated by an independent governing board through a contract with the school board. To avoid any conflict of interest regarding the review, approval and oversight of the school, members of the governing board may not be employees of the school district or any school operated by the governing board.
- (b) For the purposes of tort liability, the independent governing board, autonomous school, and its employees or agents

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shall be governed by s. 768.28. The school board shall not be liable for civil damages under state law for the employment actions or personal injury, property damage, or death resulting from an act or omission of an independent governing board, autonomous school, and its employees or agents.

- (c) An autonomous school may be either a private or a public employer. As a public employer, the autonomous school may participate in the Florida Retirement System upon application and approval as a covered group under s. 121.021(34). If an autonomous school participates in the Florida Retirement System, the school's employees shall be compulsory members of the Florida Retirement System.
- <u>(6)(5)</u> TERM OF PARTICIPATION.—The state board shall authorize a school district to participate in the pilot program for a period of 3 years commencing with approval of the principal autonomy proposal. Authorization to participate in the pilot program may be renewed upon action of the state board. The state board may revoke authorization to participate in the pilot program if the school district fails to meet the requirements of this section during the 3-year period.
- (6) REPORTING.—Each participating school district shall submit an annual report to the state board. The state board shall annually report on the implementation of the Principal Autonomy Pilot Program Initiative. Upon completion of the pilot program's first 3-year term, the Commissioner of Education shall

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submit to the President of the Senate and the Speaker of the House of Representatives by December 1 a full evaluation of the effectiveness of the pilot program.

- Legislature shall provide an appropriation to the department shall fund for the costs of the pilot program to include the including administrative costs and enrollment costs for the nationally recognized school turnaround program required in subsection (4), and an additional amount not to exceed of \$10,000 for each participating principal in each participating district as an annual salary supplement for three years, a fund for the principal's school to be used at the principal's discretion, or both, as determined by the district. To be eligible for a salary supplement under this subsection, a participating principal must:
- (a) Be rated "highly effective" as determined by the principal's performance evaluation under s. 1012.34;
- (b) Be transferred to, or manage pursuant to subsection (5), a school that earned a grade of "F" or two three consecutive grades of "D" pursuant to s. 1008.34 and provided additional authority and responsibilities pursuant to s. 1012.28(8); and
- (c) Have implemented a turnaround option under s.

 1008.33(4) at a school as the school's principal or manager. The turnaround option must have resulted in the school improving by

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at least one letter grade while he or she was serving as the school's principal or manager.

Section 8. Paragraph (b) of subsection (13) and paragraph (b) of subsection (24) of section 1007.271, Florida Statutes, is amended to read:

1007.271 Dual enrollment programs.-

- (13) (a) The dual enrollment program for a home education student, including, but not limited to, students with disabilities, consists of the enrollment of an eligible home education secondary student in a postsecondary course creditable toward an associate degree, a career certificate, or a baccalaureate degree. To participate in the dual enrollment program, an eligible home education secondary student must:
- 1. Provide proof of enrollment in a home education program pursuant to s. 1002.41.
- 2. Be responsible for his or her own instructional materials and transportation unless provided for in the articulation agreement.
- 3. Sign a home education articulation agreement pursuant to paragraph (b).
 - (b) Each postsecondary institution eligible to participate in the dual enrollment program pursuant to s. 1011.62(1)(i) must enter into a home education articulation agreement with each home education student seeking enrollment in a dual enrollment course and the student's parent. By August 1 of each year, the

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eligible postsecondary institution shall complete and submit the home education articulation agreement to the Department of Education. The home education articulation agreement must

- 904 include, at a minimum:
- 905 1. A delineation of courses and programs available to dually 906 enrolled home education students. Courses and programs may be
- added, revised, or deleted at any time by the postsecondary
- 908 institution.
- 2. The initial and continued eligibility requirements for home education student participation, not to exceed those required of other dually enrolled students.
- 912 3. The student's responsibilities for providing his or her own 913 instructional materials and transportation.
- 914 4. A copy of the statement on transfer guarantees developed by 915 the Department of Education under subsection (15).

(24)

(b) Each postsecondary institution eligible to participate in the dual enrollment program pursuant to s. 1011.62(1)(i) must enter into a private school articulation agreement with each eligible private school in its geographic service area seeking to offer dual enrollment courses to its students, including, but not limited to, students with disabilities. By August 1 of each year, the eligible postsecondary institution shall complete and submit the private school articulation agreement to the Department of Education. The private school articulation

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agreement must include, at a minimum:

- 1. A delineation of courses and programs available to the private school student. The postsecondary institution may add, revise, or delete courses and programs at any time.
- 2. The initial and continued eligibility requirements for private school student participation, not to exceed those required of other dual enrollment students.
- 3. The student's responsibilities for providing his or her own instructional materials and transportation.
- 4. A provision clarifying that the private school will award appropriate credit toward high school completion for the postsecondary course under the dual enrollment program.
- 5. A provision expressing that costs associated with tuition and fees, including registration, and laboratory fees, will not be passed along to the student.
- 6. A provision stating whether the private school will compensate the postsecondary institution for the standard tuition rate per credit hour for each dual enrollment course taken by its students.
- Section 9. Subsection (11) of section 1012.98, Florida Statutes, is amended to read:
 - 1012.98 School Community Professional Development Act.-
- (11) The department shall disseminate to the school community proven model professional development programs that have demonstrated success in increasing rigorous and relevant

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content, increasing student achievement and engagement, meeting identified student needs, and providing effective mentorship activities to new teachers and training to teacher mentors. The methods of dissemination must include a web-based statewide performance-support system including a database of exemplary professional development activities, a listing of available professional development resources, training programs, and available technical assistance. Professional development resources must include sample course-at-a-glance and unit overview templates that school districts may use when developing curriculum. The templates must provide an organized structure for addressing the Florida Standards, grade-level expectations, evidence outcomes, and 21st century skills that build to students' mastery of the standards at each grade level. Each template must support teaching to greater intellectual depth and emphasize transfer and application of concepts, content, and skills. At a minimum, each template must:

- (a) Provide course or year-long sequencing of conceptbased unit overviews based on the Florida Standards.
- (b) Describe the knowledge and vocabulary necessary for comprehension.
- (c) Promote the instructional shifts required within the standards.
- (d) Illustrate the interdependence of grade level expectations within and across content areas within a grade.

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Section 10. Subsections (1) and (2) of section 1002.331, Florida Statutes, are amended to read:

1002.331 High-performing charter schools.

- (1) A charter school is a high-performing charter school if it:
- (a) Received at least two school grades of "A" and no school grade below "B," pursuant to s. 1008.34, during each of the previous 3 school years or received at least two consecutive school grades of "A".
- (b) Received an unqualified opinion on each annual financial audit required under s. 218.39 in the most recent 3 fiscal years for which such audits are available.
- (c) Did not receive a financial audit that revealed one or more of the financial emergency conditions set forth in s. 218.503(1) in the most recent 3 fiscal years for which such audits are available. However, this requirement is deemed met for a charter school-in-the-workplace if there is a finding in an audit that the school has the monetary resources available to cover any reported deficiency or that the deficiency does not result in a deteriorating financial condition pursuant to s. 1002.345(1)(a)3.

For purposes of determining initial eligibility, the
requirements of paragraphs (b) and (c) only apply for the most

recent 2 fiscal years if the charter school earns two

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consecutive grades of "A".

A virtual charter school established under s. 1002.33 is not eligible for designation as a high-performing charter school.

- (2) A high-performing charter school is authorized to:
- (a) Increase its student enrollment once per school year to more than the capacity identified in the charter, but student enrollment may not exceed the current facility capacity of the facility at the time of enrollment. Facility capacity for purposes of grade level expansion shall include any improvements to an existing facility or any new facility in which a majority of the students of the high-performing charter school will enroll.
- (b) Expand grade levels within kindergarten through grade 12 to add grade levels not already served if any annual enrollment increase resulting from grade level expansion is within the limit established in paragraph (a).

A high-performing charter school shall notify its sponsor in writing by March 1 if it intends to increase enrollment or expand grade levels the following school year. The written notice shall specify the amount of the enrollment increase and the grade levels that will be added, as applicable. If a charter school notifies the sponsor of its intent to expand, the sponsor shall modify the charter within 90 days to include the new

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enrollment maximum and may not make any other changes. The sponsor may deny a request to increase the enrollment of a high-performing charter school if the commissioner has declassified the charter school as high-performing. If a high-performing charter school requests to consolidate multiple charters, the sponsor shall have 40 days after receipt of that request to provide an initial draft charter to the charter school. The sponsor and charter school shall have 50 days thereafter to negotiate and notice the charter contract for final approval by the sponsor.

(3)

(b) A high-performing charter school may not establish more than two one charter schools school within the state under paragraph (a) in any year. A subsequent application to establish a charter school under paragraph (a) may not be submitted unless each charter school established in this manner achieves high-performing charter school status. However, a high-performing charter school may establish more than one charter school within the state under paragraph (a) in any year if it operates in the area of a persistently low-performing school and serves students from that school.

Section 11. Subsection (6) of section 1006.07, Florida Statutes, is amended to read:

1006.07 District school board duties relating to student discipline and school safety.—The district school board shall

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provide for the proper accounting for all students, for the attendance and control of students at school, and for proper attention to health, safety, and other matters relating to the welfare of students, including:

- (6) SAFETY AND SECURITY BEST PRACTICES.—Each school district shall Use the Safety and Security Best Practices developed by the Office of Program Policy Analysis and Government Accountability to conduct a security risk assessment at each public school and conduct a self-assessment of the school districts' current safety and security practices using a format prescribed by the department. Based on these assessment self-assessment findings, the district school superintendent shall provide recommendations to the district school board which identify strategies and activities that the district school board should implement in order to improve school safety and security. Annually, each district school board must receive such findings and the superintendent's recommendations the selfassessment results at a publicly noticed district school board meeting to provide the public an opportunity to hear the district school board members discuss and take action on the report findings and recommendations. Each district school superintendent shall report such findings the self-assessment results and school board action to the commissioner within 30 days after the district school board meeting.
 - Section 12. Section 1003.576, Florida Statutes, is amended

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1076 to read:

1003.576 Individual education plans for exceptional students.—The Department of Education must develop and have an operating electronic IEP system in place for potential statewide use no later than July 1, 2007. The statewide system shall be developed collaboratively with school districts and must include input from school districts currently developing or operating electronic IEP systems.

Section 13. Paragraph (b) of subsection (2) of section 1012.32, Florida Statutes, is amended to read:

1012.32 Qualifications of personnel.-

(2)

(b) Instructional and noninstructional personnel who are hired or contracted to fill positions in any charter school and members of the governing board of any charter school, in compliance with s. 1002.33(12)(g), must, upon employment, engagement of services, or appointment, undergo background screening as required under s. 1012.465 or s. 1012.56, whichever is applicable, by filing with the district school board for the school district in which the charter school is located a complete set of fingerprints taken by an authorized law enforcement agency or an employee of the school or school district who is trained to take fingerprints.

Fingerprints shall be submitted to the Department of Law

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1101 Enforcement for statewide criminal and juvenile records checks and to the Federal Bureau of Investigation for federal criminal 1102 1103 records checks. A person subject to this subsection who is found 1104 ineligible for employment under s. 1012.315, or otherwise found 1105 through background screening to have been convicted of any crime 1106 involving moral turpitude as defined by rule of the State Board 1107 of Education, shall not be employed, engaged to provide 1108 services, or serve in any position that requires direct contact 1109 with students. Probationary persons subject to this subsection terminated because of their criminal record have the right to 1110 1111 appeal such decisions. The cost of the background screening may be borne by the district school board, the charter school, the 1112 1113 employee, the contractor, or a person subject to this 1114 subsection. If the district school board does not notify the 1115 charter school of the eligibility of governing board members and 1116 instructional and noninstructional personnel within 14 days, it 1117 shall waive the cost of background screening.

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Section 14. Section 1002.411, Florida Statutes, is created to read:

1002.411 Reading scholarship accounts.-

- (1) READING SCHOLARSHIP ACCOUNTS.—Reading scholarship accounts are established to provide educational options for students.
 - (2) ELIGIBILITY.—Contingent upon available funds, and on a

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first-come, first-served basis, a student enrolled in a Floric	la
public school is eligible for a scholarship under this program	1
if the student scored a Level 1 or Level 2 on the grade 3	
statewide, standardized English Language Arts assessment.	

- (3) PARENT AND STUDENT RESPONSIBILITIES FOR PARTICIPATION.—
- (a) For an eligible student to receive a reading scholarship account, the student's parent must:
- 1. Submit an application to an eligible scholarship funding organization by the deadline established by the scholarship funding organization; and
- 2. Submit eligible expenses to the scholarship funding organization for reimbursement of qualifying expenditures which may include:
 - a. Instructional materials.
- b. Curriculum. As used in this sub-subparagraph, the term "curriculum" means a complete course of study for a particular content area or grade level, including any required supplemental materials and associated online instruction.
- c. Tuition and fees for part-time tutoring services

 provided by a person who holds a baccalaureate degree in the

 subject area; a person who holds an adjunct teaching certificate

 pursuant to s. 1012.57; or a person who has demonstrated a

 mastery of subject area knowledge pursuant to s. 1012.56(5).
 - d. Fees for summer education programs.

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e. Fees for after-school education programs.
f. Specialized services by approved providers or by a
hospital in this state which are selected by the parent. These
specialized services may include, but are not limited to:
(I) Applied behavior analysis services as provided in ss.
627.6686 and 641.31098.
(II) Services provided by speech-language pathologists as
defined in s. 468.1125.
(III) Occupational therapy services as defined in s.
468.203.
(IV) Services provided by physical therapists as defined
in s. 486.021.
(V) Services provided by listening and spoken language
specialists and an appropriate acoustical environment for a
child who is deaf or hard of hearing and who has received an
implant or assistive hearing device.
(VI) Contributions to the Florida College Savings Program
pursuant to s. 1009.981 for the benefit of the eligible student.
A provider of any services receiving payments pursuant to this
subsection may not share, refund, or rebate any moneys from the
reading scholarship with the parent or participating student in
any manner. A parent, student, or provider of any services may
not bill an insurance company, Medicaid, or any other agency for

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the same services that are paid for using reading scholarship

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1176 funds.

- (b) The parent is responsible for the payment of all eligible expenses in excess of the amount in the account in accordance with the terms agreed to between the parent and the providers and may not receive any refund or rebate of any expenditures made in accordance with paragraph (a).
- (4) ADMINISTRATION.—A scholarship funding organization participating in the Florida Tax Credit Scholarship Program established by s. 1002.395 may establish Reading Scholarship accounts for eligible students in accordance with the requirements of scholarship funding organizations under this chapter.
- (5) DEPARTMENT OBLIGATIONS.—The department shall have the same duties imposed by this chapter upon the department regarding oversight of scholarship programs administered by a scholarship funding organization.
- (6) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS.—Upon report of the assessment results pursuant to s. 1008.22(7)(h), the school district shall notify each parent, whose student scored a Level 1 or Level 2 on the grade 3 statewide, standardized English Language Arts assessment, of the process to request and receive a scholarship, subject to available funding.
 - (7) ACCOUNT FUNDING AND PAYMENT.—
- (a) The maximum amount granted for an eligible student shall be provided in the General Appropriations Act.

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- (b) One hundred percent of the funds appropriated for the program shall be released to the department at the beginning of the first quarter of each fiscal year.
- (c) Upon notification from the organization that a student has been determined eligible, the department shall release the student's scholarship funds to the organization to be deposited into the student's account.
- (d) Accrued interest in the student's account is in addition to, and not part of, the awarded funds. Program funds include both the awarded funds and accrued interest.
- (e) The organization may develop a system for payment of benefits by funds transfer, including, but not limited to, debit cards, electronic payment cards, or any other means of payment that the department deems to be commercially viable or costeffective. A student's scholarship award may not be reduced for debit card or electronic payment fees. Commodities or services related to the development of such a system shall be procured by competitive solicitation unless they are purchased from a state term contract pursuant to s. 287.056. The school district shall report all students who are receiving a reading scholarship account under this program. These students shall be reported separately from other students reported for purposes of the Florida Education Finance Program.
- (f) Payment of the scholarship shall be made by the eligible nonprofit scholarship-funding organization no less

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frequently than on a quarterly basis.

- (q) In addition to funds appropriated for scholarship awards and subject to a separate, specific legislative appropriation, an organization may receive an amount equivalent to not more than 3 percent of the amount of each scholarship award from state funds for administrative expenses if the organization has operated as a nonprofit entity for at least the preceding 3 fiscal years and did not have any findings of material weakness or material noncompliance in its most recent audit under s. 1002.395. Such administrative expenses must be reasonable and necessary for the organization's management and distribution of scholarships under this section. Funds authorized under this paragraph may not be used for lobbying or political activity or expenses related to lobbying or political activity. An organization may not charge an application fee for a scholarship. Administrative expenses may not be deducted from funds appropriated for scholarship awards.
- (h) Moneys received pursuant to this section do not constitute taxable income to the qualified student or his or her parent.
- (i)1. A student's scholarship account must be closed and any remaining funds, including, but not limited to, contributions made to the Stanley G. Tate Florida Prepaid College Program or earnings from or contributions made to the Florida College Savings Program using program funds, shall

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- a. Denial or revocation of program eligibility by the commissioner for fraud or abuse, including, but not limited to, the student or student's parent accepting any payment, refund, or rebate, in any manner, from a provider of any services received pursuant to subsection (3); or
- b. Three consecutive fiscal years in which an account has been inactive.
- (8) LIABILITY.—No liability shall arise on the part of the state based on the award or use of a Reading Scholarship Account.

Section 15. Subsections (2), (5), (8), (10) and (11) of section 1002.385, Florida Statutes, are amended to read:

1002.385 The Gardiner Scholarship.-

- (2) DEFINITIONS.—As used in this section, the term:
- (e) "Eligible nonprofit scholarship-funding organization" or "organization" means a nonprofit scholarship-funding organization that is approved pursuant to $\underline{s.\ 1002.395(15)}\ \underline{s.}\ 1002.395(16)$.
- (5) AUTHORIZED USES OF PROGRAM FUNDS.—Program funds must be used to meet the individual educational needs of an eligible student and may be spent for the following purposes:
- (a) Instructional materials, including digital devices, digital periphery devices, and assistive technology devices that allow a student to access instruction or instructional content

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and training on the use of and maintenance agreements for these devices.

- (b) Curriculum as defined in paragraph (2)(b).
- (c) Specialized services by approved providers or by a hospital in this state which are selected by the parent. These specialized services may include, but are not limited to:
- 1. Applied behavior analysis services as provided in ss. 627.6686 and 641.31098.
- 2. Services provided by speech-language pathologists as defined in s. 468.1125.
 - 3. Occupational therapy services as defined in s. 468.203.
- 4. Services provided by physical therapists as defined in s. 486.021.
- 5. Services provided by listening and spoken language specialists and an appropriate acoustical environment for a child who is deaf or hard of hearing and who has received an implant or assistive hearing device.
- with <u>full-time or part-time</u> enrollment in, a home education program, an eligible private school, an eligible postsecondary educational institution or a program offered by the <u>postsecondary</u> institution, a private tutoring program authorized under s. 1002.43, a virtual program offered by a department-approved private online provider that meets the provider qualifications specified in s. 1002.45(2)(a), the Florida

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Virtual School as a private paying student, or an approved online course offered pursuant to s. 1003.499 or s. 1004.0961.

- (e) Fees for nationally standardized, norm-referenced achievement tests, Advanced Placement Examinations, industry certification examinations, assessments related to postsecondary education, or other assessments.
- (f) Contributions to the Stanley G. Tate Florida Prepaid College Program pursuant to s. 1009.98 or the Florida College Savings Program pursuant to s. 1009.981, for the benefit of the eligible student.
- (g) Contracted services provided by a public school or school district, including classes. A student who receives services under a contract under this paragraph is not considered enrolled in a public school for eligibility purposes as specified in subsection (4).
- (h) Tuition and fees for part-time tutoring services provided by a person who holds a valid Florida educator's certificate pursuant to s. 1012.56; a person who holds an adjunct teaching certificate pursuant to s. 1012.57; a person who has a bachelor's degree or a graduate degree in the subject area in which instruction is given; or a person who has demonstrated a mastery of subject area knowledge pursuant to s. 1012.56(5). As used in this paragraph, the term "part-time tutoring services" does not qualify as regular school attendance as defined in s. 1003.01(13)(e).

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- (i) Fees for specialized summer education programs.
- (i) Fees for specialized after-school education programs.
- (k) Transition services provided by job coaches.
- (1) Fees for an annual evaluation of educational progress by a state-certified teacher under s. 1002.41(1)(c), if this option is chosen for a home education student.
- (m) Tuition and fees associated with programs offered by Voluntary Prekindergarten Education Program providers approved pursuant to s. 1002.55 and school readiness providers approved pursuant to s. 1002.88.
- (n) Fees for services provided at a center that is a member of the Professional Association of Therapeutic Horsemanship International.
- (o) Fees for services provided by a therapist who is certified by the Certification Board for Music Therapists or credentialed by the Art Therapy Credentials Board, Inc.

A provider of any services receiving payments pursuant to this subsection may not share, refund, or rebate any moneys from the Gardiner Scholarship with the parent or participating student in any manner. A parent, student, or provider of any services may not bill an insurance company, Medicaid, or any other agency for the same services that are paid for using Gardiner Scholarship funds.

(8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS. - An

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eligible private school may be sectarian or nonsectarian and shall:

- (a) Comply with all requirements for private schools participating in state school choice scholarship programs pursuant to s. 1002.421.
- (b) Provide to the organization, upon request, all documentation required for the student's participation, including the private school's and student's fee schedules.
- (c) Be academically accountable to the parent for meeting the educational needs of the student by:
- 1. At a minimum, annually providing to the parent a written explanation of the student's progress.
- (b)1.2. Annually administer or make administering or making provision for students participating in the program in grades 3 through 10 to take one of the nationally norm-referenced tests identified by the Department of Education or the statewide assessments pursuant to s. 1008.22. Students with disabilities for whom standardized testing is not appropriate are exempt from this requirement. A participating private school shall report a student's scores to the parent.
- 2.3. Administer Cooperating with the scholarship student whose parent chooses to have the student participate in the statewide assessments pursuant to s. 1008.22 or, if a private school chooses to offer the statewide assessments, administering the assessments at the school.

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a. A participating private school may choose to offer and administer the statewide assessments to all students who attend the private school in grades 3 through 10 and must.

b. A participating private school shall submit a request in writing to the Department of Education by March 1 of each year in order to administer the statewide assessments in the subsequent school year.

(d) Employ or contract with teachers who have regular and direct contact with each student receiving a scholarship under this section at the school's physical location.

(e) Provide a report from an independent certified public accountant who performs the agreed-upon procedures developed under s. 1002.395(6)(o) if the private school receives more than \$250,000 in funds from scholarships awarded under this section in a state fiscal year. A private school subject to this paragraph must annually submit the report by September 15 to the organization that awarded the majority of the school's scholarship funds. The agreed-upon procedures must be conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants.

If a private school is unable to meet the requirements of this subsection or has consecutive years of material exceptions listed in the report required under paragraph (e), the

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commissioner may determine that the private school is ineligible to participate in the program.

- (10) COMMISSIONER OF EDUCATION AUTHORITY AND OBLIGATIONS.
- (a) The Commissioner of Education:
- 1. May suspend or revoke program participation or use of program funds by the student or participation or eligibility of an organization, eligible private school, eligible postsecondary educational institution, approved provider, or other party for a violation of this section.
- 2. May determine the length of, and conditions for lifting, a suspension or revocation specified in this subsection.
- 3. May recover unexpended program funds or withhold payment of an equal amount of program funds to recover program funds that were not authorized for use.
- 4. Shall deny or terminate program participation upon a parent's forfeiture of a Gardiner Scholarship pursuant to subsection (11).
- (11) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM
 PARTICIPATION.—A parent who applies for program participation
 under this section is exercising his or her parental option to
 determine the appropriate placement or the services that best
 meet the needs of his or her child. The scholarship award for a
 student is based on a matrix that assigns the student to support
 Level III services. If a parent receives an IEP and a matrix of

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services from the school district pursuant to subsection (7), the amount of the payment shall be adjusted as needed, when the school district completes the matrix.

- (a) To satisfy or maintain program eligibility, including eligibility to receive and spend program payments, the parent must sign an agreement with the organization and annually submit a notarized, sworn compliance statement to the organization to:
- 1. Affirm that the student is enrolled in a program that meets regular school attendance requirements as provided in s. 1003.01(13)(b)-(d).
- 2. Affirm that the program funds are used only for authorized purposes serving the student's educational needs, as described in subsection (5).
- 3. Affirm that the parent is responsible for the education of his or her student by, as applicable:
- a. Requiring the student to take an assessment in accordance with paragraph (8)(b) paragraph (8)(c);
- b. Providing an annual evaluation in accordance with s. 1002.41(1)(c); or
- c. Requiring the child to take any preassessments and postassessments selected by the provider if the child is 4 years of age and is enrolled in a program provided by an eligible Voluntary Prekindergarten Education Program provider. A student with disabilities for whom a preassessment and postassessment is not appropriate is exempt from this requirement. A participating

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provider shall report a student's scores to the parent.

- 4. Affirm that the student remains in good standing with the provider or school if those options are selected by the parent.
- 1456 A parent who fails to comply with this subsection forfeits the 1457 Gardiner Scholarship.
 - Section 16. Section 1002.421, Florida Statutes, is amended to read:
 - 1002.421 Accountability of private schools participating in State school choice scholarship program programs accountability and oversight.—
 - private school participating in the Florida Tax Credit

 Scholarship Program established pursuant to s. 1002.395 or an educational scholarship program established pursuant to this chapter must be a Florida private school as defined in s.

 1002.01(2), be registered, and be in compliance comply with all requirements of this section in addition to private school requirements outlined in s. 1002.42, specific requirements identified within respective scholarship program laws, and other provisions of Florida law that apply to private schools, and must:-
 - (2) A private school participating in a scholarship program must be a Florida private school as defined in s.

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1002.01(2), must be registered in accordance with s. 1002.42, and must:

- (a) Comply with the antidiscrimination provisions of 42 U.S.C. s. 2000d.
- (b) Notify the department of its intent to participate in a scholarship program.
- (c) Notify the department of any change in the school's name, school director, mailing address, or physical location within 15 days after the change.
- organization all documentation required for a student's participation, including the private school's and student's individual fee schedule, and Complete student enrollment and attendance verification requirements, including use of an online attendance verification as required by the department or scholarship funding organization form, prior to scholarship payment.
- (e) Annually complete and submit to the department a notarized scholarship compliance statement certifying that all school employees and contracted personnel with direct student contact have undergone background screening pursuant to s. 943.0542 and have met the screening standards of s. 435.04.
 - (f) Demonstrate fiscal soundness and accountability by:
- 1. Being in operation for at least 3 school years or obtaining a surety bond or letter of credit for the amount equal

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to the scholarship funds for any quarter and filing the surety bond or letter of credit with the department.

- 2. Requiring the parent of each scholarship student to personally restrictively endorse the scholarship warrant to the school or approve a funds transfer before any funds are deposited for a student. The school may not act as attorney in fact for the parent of a scholarship student under the authority of a power of attorney executed by such parent, or under any other authority, to endorse a scholarship warrant or approve a funds transfer warrants on behalf of such parent.
- (g) Meet applicable state and local health, safety, and welfare laws, codes, and rules, including:
 - 1. Firesafety.
 - 2. Building safety.
- (h) Employ or contract with teachers who hold baccalaureate or higher degrees, have at least 3 years of teaching experience in public or private schools, or have special skills, knowledge, or expertise that qualifies them to provide instruction in subjects taught.
- (i) Maintain a physical location in the state where each student has regular and direct contact with teachers at the school's physical location.
- (j) Provide to the parent of each scholarship student on the school's website, or on a written form provided by the school, information regarding the school, including, but not

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limited to, programs, services, and the qualifications of each classroom teacher.

- (k) At a minimum, provide the parent of each scholarship student a written explanation of the student's progress on a quarterly basis.
- (1) Cooperate with the student whose parent chooses to participate in the statewide assessments pursuant to s. 1008.22.
- (m)(i) Require each employee and contracted personnel with direct student contact, upon employment or engagement to provide services, to undergo a state and national background screening, pursuant to s. 943.0542, by electronically filing with the Department of Law Enforcement a complete set of fingerprints taken by an authorized law enforcement agency or an employee of the private school, a school district, or a private company who is trained to take fingerprints and deny employment to or terminate an employee if he or she fails to meet the screening standards under s. 435.04. Results of the screening shall be provided to the participating private school. For purposes of this paragraph:
- 1. An "employee or contracted personnel with direct student contact" means any employee or contracted personnel who has unsupervised access to a scholarship student for whom the private school is responsible.
- 2. The costs of fingerprinting and the background check shall not be borne by the state.

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- 3. Continued employment of an employee or contracted personnel after notification that he or she has failed the background screening under this paragraph shall cause a private school to be ineligible for participation in a scholarship program.
- 4. An employee or contracted personnel holding a valid Florida teaching certificate who has been fingerprinted pursuant to s. 1012.32 is not required to comply with the provisions of this paragraph.
- 5.(3) (a) All fingerprints submitted to the Department of Law Enforcement as required by this section shall be retained by the Department of Law Enforcement in a manner provided by rule and entered in the statewide automated biometric identification system authorized by s. 943.05(2) (b). Such fingerprints shall thereafter be available for all purposes and uses authorized for arrest fingerprints entered in the statewide automated biometric identification system pursuant to s. 943.051.
- <u>6.(b)</u> The Department of Law Enforcement shall search all arrest fingerprints received under s. 943.051 against the fingerprints retained in the statewide automated biometric identification system under <u>subparagraph 5 paragraph (a)</u>. Any arrest record that is identified with the retained fingerprints of a person subject to the background screening under this section shall be reported to the employing school with which the person is affiliated. Each private school participating in a

scholarship program is required to participate in this search process by informing the Department of Law Enforcement of any change in the employment or contractual status of its personnel whose fingerprints are retained under subparagraph 5 paragraph (a). The Department of Law Enforcement shall adopt a rule setting the amount of the annual fee to be imposed upon each private school for performing these searches and establishing the procedures for the retention of private school employee and contracted personnel fingerprints and the dissemination of search results. The fee may be borne by the private school or the person fingerprinted.

7.(c) Employees and contracted personnel whose fingerprints are not retained by the Department of Law Enforcement under subparagraphs 5. and 6. paragraphs (a) and (b) are required to be refingerprinted and must meet state and national background screening requirements upon reemployment or reengagement to provide services in order to comply with the requirements of this section.

8.(d) Every 5 years following employment or engagement to provide services with a private school, employees or contracted personnel required to be screened under this section must meet screening standards under s. 435.04, at which time the private school shall request the Department of Law Enforcement to forward the fingerprints to the Federal Bureau of Investigation for national processing. If the fingerprints of employees or

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Enforcement under <u>subparagraph 5.</u> <u>paragraph (a)</u>, employees and contracted personnel must electronically file a complete set of fingerprints with the Department of Law Enforcement. Upon submission of fingerprints for this purpose, the private school shall request that the Department of Law Enforcement forward the fingerprints to the Federal Bureau of Investigation for national processing, and the fingerprints shall be retained by the Department of Law Enforcement under <u>subparagraph 5 paragraph</u> (a).

- (4) A private school that accepts scholarship students under s. 1002.39 or s. 1002.395 must:
- (a) Disqualify instructional personnel and school administrators, as defined in s. 1012.01, from employment in any position that requires direct contact with students if the personnel or administrators are ineligible for such employment under s. 1012.315.
- (n) (b) Adopt policies establishing standards of ethical conduct for instructional personnel and school administrators. The policies must require all instructional personnel and school administrators, as defined in s. 1012.01, to complete training on the standards; establish the duty of instructional personnel and school administrators to report, and procedures for reporting, alleged misconduct by other instructional personnel and school administrators which affects the health, safety, or

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welfare of a student; and include an explanation of the liability protections provided under ss. 39.203 and 768.095. A private school, or any of its employees, may not enter into a confidentiality agreement regarding terminated or dismissed instructional personnel or school administrators, or personnel or administrators who resign in lieu of termination, based in whole or in part on misconduct that affects the health, safety, or welfare of a student, and may not provide the instructional personnel or school administrators with employment references or discuss the personnel's or administrators' performance with prospective employers in another educational setting, without disclosing the personnel's or administrators' misconduct. Any part of an agreement or contract that has the purpose or effect of concealing misconduct by instructional personnel or school administrators which affects the health, safety, or welfare of a student is void, is contrary to public policy, and may not be enforced.

(o) (e) Before employing instructional personnel or school administrators in any position that requires direct contact with students, conduct employment history checks of each of the personnel's or administrators' previous employers, screen the personnel or administrators through use of the educator screening tools described in s. 1001.10(5), and document the findings. If unable to contact a previous employer, the private school must document efforts to contact the employer.

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(p) Require each owner or operator of the private school, prior to employment or engagement to provide services to undergo level 2 background screening as provided under chapter 435. For purposes of this paragraph, an "owner or operator" includes an owner, operator, superintendent, or principal of, or a person with equivalent decisionmaking authority over, a private school participating in a scholarship program established pursuant to this chapter. The fingerprints for the background screening must be electronically submitted to the Department of Law Enforcement and can be taken by an authorized law enforcement agency or a private company who is trained to take fingerprints. However, the complete set of fingerprints of an owner or operator may not be taken by the owner or operator. The owner or operator shall provide a copy of the results of the state and national criminal history check to the Department of Education. The cost of the background screening may be borne by the owner or operator.

1. Every 5 years following employment or engagement to provide services, each owner or operator must meet level 2 screening standards as described in s. 435.04, at which time the owner or operator shall request the Department of Law Enforcement to forward the fingerprints to the Federal Bureau of Investigation for level 2 screening. If the fingerprints of an owner or operator are not retained by the Department of Law Enforcement under subparagraph 3., the owner or operator must electronically file a complete set of fingerprints with the

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Department of Law Enforcement. Upon submission of fingerprints for this purpose, the owner or operator shall request that the Department of Law Enforcement forward the fingerprints to the Federal Bureau of Investigation for level 2 screening, and the fingerprints shall be retained by the Department of Law Enforcement under subparagraph 3.

- 2. Fingerprints submitted to the Department of Law Enforcement as required by this paragraph must be retained by the Department of Law Enforcement in a manner approved by rule and entered in the statewide automated biometric identification system authorized by s. 943.05(2)(b). The fingerprints must thereafter be available for all purposes and uses authorized for arrest fingerprints entered in the statewide automated biometric identification system pursuant to s. 943.051.
- 3. The Department of Law Enforcement shall search all arrest fingerprints received under s. 943.051 against the fingerprints retained in the statewide automated biometric identification system under subparagraph 3. Any arrest record that is identified with an owner's or operator's fingerprints must be reported to the owner or operator, who must in turn, report to the Department of Education. Any costs associated with the search shall be borne by the owner or operator.
- 4. An owner or operator who fails the level 2 background screening is not eligible to provide scholarships under this section.

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1701	6. In addition to the offenses listed in s. 435.04, a
1702	person required to undergo background screening pursuant to this
1703	part or authorizing statutes must not have an arrest awaiting
1704	final disposition for, must not have been found guilty of, or
1705	entered a plea of nolo contendere to, regardless of
1706	adjudication, and must not have been adjudicated delinquent, and
1707	the record must not have been sealed or expunged for, any of the
1708	following offenses or any similar offense of another
1709	jurisdiction:
1710	a. Any authorizing statutes, if the offense was a felony.
1711	b. This chapter, if the offense was a felony.
1712	c. Section 409.920, relating to Medicaid provider fraud.
1713	d. Section 409.9201, relating to Medicaid fraud.
1714	e. Section 741.28, relating to domestic violence.
1715	f. Section 817.034, relating to fraudulent acts through
1716	mail, wire, radio, electromagnetic, photoelectronic, or
1717	<pre>photooptical systems.</pre>
1718	g. Section 817.234, relating to false and fraudulent
1719	insurance claims.
1720	h. Section 817.505, relating to patient brokering.
1721	i. Section 817.568, relating to criminal use of personal
1722	identification information.
1723	j. Section 817.60, relating to obtaining a credit card
1724	through fraudulent means.

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k. Section 817.61, relating to fraudulent use of credit

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- 1. Section 831.01, relating to forgery.
- m. Section 831.02, relating to uttering forged instruments.
 - n. Section 831.07, relating to forging bank bills, checks, drafts, or promissory notes.
 - o. Section 831.09, relating to uttering forged bank bills, checks, drafts, or promissory notes.
 - p. Section 831.30, relating to fraud in obtaining medicinal drugs.
 - q. Section 831.31, relating to the sale, manufacture, delivery, or possession with the intent to sell, manufacture, or deliver any counterfeit controlled substance, if the offense was a felony.
 - 7. At least 30 calendar days before a transfer of ownership of a private school, the owner or operator shall notify the parent of each scholarship student.
 - 8. The owner or operator of a private school that has been deemed ineligible to participate in a scholarship program pursuant to this chapter may not transfer ownership or management authority of the school to a relative in order to participate in a scholarship program as the same school or a new school. For purposes of this subparagraph, the term "relative" means father, mother, son, daughter, grandfather, grandmother, brother, sister, uncle, aunt, cousin, nephew, niece, husband,

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wife, father-in-law, mother-in-law, son- in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half-brother, or half-sister.

(q) Provide a report from an independent certified public accountant who performs the agreed-upon procedures developed pursuant to s. 1002.395(6)(o) if the private school receives more than \$250,000 in funds from scholarships awarded under this chapter in a state fiscal year. A private school subject to this subsection must annually submit the report by September 15 to the scholarship-funding organization that awarded the majority of the school's scholarship funds. However, a school that receives more than \$250,000 in scholarship funds through the John M. McKay Scholarship for Students with Disabilities Program pursuant to s. 1002.39 only, must submit the report by September 15 to the department. The agreed-upon procedures must be conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants.

The department shall suspend the payment of funds under ss. 1002.39 and 1002.395 to a private school that knowingly fails to comply with this subsection, and shall prohibit the school from enrolling new scholarship students, for 1 fiscal year and until the school complies.

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(5) If The inability of a private school fails to meet the requirements of this subsection or has consecutive years of material exceptions listed in the report required under subsection (4), the commissioner may determine that the private school is ineligible section shall constitute a basis for the ineligibility of the private school to participate in a scholarship program as determined by the department.

- (2) DEPARTMENT OF EDUCATION OBLIGATIONS.-
- (a) The Department of Education shall:
- 1. Annually verify the eligibility of private schools that meet the requirements of this section, specific requirements identified within respective scholarship program laws, and other provisions of Florida law that apply to private schools.
- 2. Establish a toll-free hotline that provides parents and private schools with information on participation in the scholarship programs.
- 3. Establish a process by which individuals may notify the department of any violation by a parent, private school, or school district of state laws relating to program participation. If the department has reasonable cause to believe that a violation of this section or any rule adopted by the State Board of Education has occurred, it shall conduct an inquiry, or make a referral to the appropriate agency for an investigation. A department inquiry is not subject to the requirements of chapter 120.

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	<u>4.</u>	Requir	e an	annual,	not	arized	l, swoı	n compli	ance
stat	ement	from	parti	cipatir	ıg pı	rivate	school	ls certif	ying
comp	oliano	e with	stat	e laws	and	retain	such	records.	

- 5. Coordinate with the entities conducting the health inspection for a private school to obtain copies of the inspection reports.
- 6. Coordinate with the State Fire Marshal to obtain access to fire inspection reports for private schools. The authority conducting the fire safety inspection shall certify to the State Fire Marshal that the annual inspection has been completed and the school is in full compliance.
- (b) The department may conduct site visits to any private school participating in a scholarship program pursuant to this chapter that has received a complaint about a violation of statute or state board rule pursuant to subparagraph (2)(a)3. or has received a notice of noncompliance or a notice of proposed action within the previous 2 years.
- (c) Annually, by December 15, the department shall report to the Governor, the President of the Senate, and the Speaker of the House of Representatives the department's actions in implementing accountability in the scholarship programs under this section, any substantiated allegations or violations of law or rule by an eligible private school under this program, and the corrective action taken.
 - (3) COMMISSIONER OF EDUCATION AUTHORITY AND OBLIGATIONS.-

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The Commissioner of Education:

- (a) Shall deny, suspend, or revoke a private school's participation in a scholarship program if it is determined that the private school has failed to comply with the provisions of this section or exhibits a previous pattern of failure to comply. However, if the noncompliance is correctable within a reasonable amount of time and if the health, safety, or welfare of the students is not threatened, the commissioner may issue a notice of noncompliance which provides the private school with a timeframe within which to provide evidence of compliance before taking action to suspend or revoke the private school's participation in the scholarship program.
- (b) May deny, suspend, or revoke a private school's participation in a scholarship program if the commissioner determines that an owner or operator of the private school is operating or has operated an educational institution in this state or in another state or jurisdiction in a manner contrary to the health, safety, or welfare of the public or if the owner or operator has exhibited a previous pattern of failure to comply with this section or specific requirements identified within respective scholarship program laws. For purposes of this subsection, "owner or operator" has the same meaning as subparagraph (1)(p)1.
- (c) In making such a determination, the commissioner may consider factors that include, but are not limited to, acts or

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omissions by an owner or operator which led to a previous denial, suspension, or revocation of participation in a state or federal education scholarship program; an owner's or operator's failure to reimburse the department or scholarship funding organization for scholarship funds improperly received or retained by a school; imposition of a prior criminal sanction related to an owner's or operator's management or operation of an educational institution; imposition of a civil fine or administrative fine, license revocation or suspension, or program eligibility suspension, termination, or revocation related to an owner's or operator's management or operation of an educational institution; or other types of criminal proceedings in which an owner or operator was found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, any offense involving fraud, deceit, dishonesty, or moral turpitude.

- (d) The commissioner's determination is subject to the following:
- 1. If the commissioner intends to deny, suspend, or revoke a private school's participation in the scholarship program, the department shall notify the private school of such proposed action in writing by certified mail and regular mail to the private school's address of record with the department. The notification shall include the reasons for the proposed action and notice of the timelines and procedures set forth in this

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- 2. The private school that is adversely affected by the proposed action shall have 15 days from receipt of the notice of proposed action to file with the department's agency clerk a request for a proceeding pursuant to ss. 120.569 and 120.57. If the private school is entitled to a hearing under s. 120.57(1), the department shall forward the request to the Division of Administrative Hearings.
- 3. Upon receipt of a request referred pursuant to this paragraph, the director of the Division of Administrative Hearings shall expedite the hearing and assign an administrative law judge who shall commence a hearing within 30 days after the receipt of the formal written request by the division and enter a recommended order within 30 days after the hearing or within 30 days after receipt of the hearing transcript, whichever is later. Each party shall be allowed 10 days in which to submit written exceptions to the recommended order. A final order shall be entered by the agency within 30 days after the entry of a recommended order. The provisions of this subparagraph may be waived upon stipulation by all parties.
- (e) The commissioner may immediately suspend payment of scholarship funds if it is determined that there is probable cause to believe that there is:
- 1. An imminent threat to the health, safety, or welfare of the students;

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2.	Α	previous	pattern	of	failure	to	comply	with	_this
section;	0:	<u>r</u>							

- 3. Fraudulent activity on the part of the private school.

 Notwithstanding s. 1002.22, in incidents of alleged fraudulent activity pursuant to this section, the department's Office of Inspector General is authorized to release personally identifiable records or reports of students to the following persons or organizations:
- a. A court of competent jurisdiction in compliance with an order of that court or the attorney of record in accordance with a lawfully issued subpoena, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232g.
- b. A person or entity authorized by a court of competent jurisdiction in compliance with an order of that court or the attorney of record pursuant to a lawfully issued subpoena, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232g.
- c. Any person, entity, or authority issuing a subpoena for law enforcement purposes when the court or other issuing agency has ordered that the existence or the contents of the subpoena or the information furnished in response to the subpoena not be disclosed, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232g, and 34 C.F.R. s. 99.31.

The commissioner's order suspending payment pursuant to this

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paragraph may be appealed pursuant to the same procedures and timelines as the notice of proposed action set forth in paragraph (d).

- (4)(6) The inclusion of eligible private schools within options available to Florida public school students does not expand the regulatory authority of the state, its officers, or any school district to impose any additional regulation of private schools beyond those reasonably necessary to enforce requirements expressly set forth in this section.
- (5)(7) The State Board of Education shall adopt rules pursuant to ss. 120.536(1) and 120.54 to administer this section, including rules to establish deadline for private school applications for participation and timelines for the department to conduct site visits.

Section 17. paragraph (b) of subsection (2), paragraph (h) of subsection (3), and subsections (6), (7), and (8) of section 1002.39, Florida Statutes, are amended to read:

- 1002.39 The John M. McKay Scholarships for Students with Disabilities Program.—There is established a program that is separate and distinct from the Opportunity Scholarship Program and is named the John M. McKay Scholarships for Students with Disabilities Program.
- (2) JOHN M. MCKAY SCHOLARSHIP ELIGIBILITY.—The parent of a student with a disability may request and receive from the state a John M. McKay Scholarship for the child to enroll in and

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attend a private school in accordance with this section if:

- (b) The parent has obtained acceptance for admission of the student to a private school that is eligible for the program under <u>subsection (7)</u> <u>subsection (8)</u> and has requested from the department a scholarship at least 60 days before the date of the first scholarship payment. The request must be communicated directly to the department in a manner that creates a written or electronic record of the request and the date of receipt of the request. The department must notify the district of the parent's intent upon receipt of the parent's request.
- (3) JOHN M. MCKAY SCHOLARSHIP PROHIBITIONS.—A student is not eligible for a John M. McKay Scholarship:
- (h) While he or she is not having regular and direct contact with his or her private school teachers at the school's physical location unless he or she is enrolled in the private school's transition-to-work program pursuant to <u>subsection (9)</u> subsection (10); or
- (6) DEPARTMENT OF EDUCATION OBLIGATIONS.—The department shall:
- (a) Establish a toll-free hotline that provides parents and private schools with information on participation in the John M. McKay Scholarships for Students with Disabilities Program.
- (b) Annually verify the eligibility of private schools that meet the requirements of subsection (8).

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(c) Establish a process by which individuals may notify the department of any violation by a parent, private school, or school district of state laws relating to program participation. The department shall conduct an inquiry of any written complaint of a violation of this section, or make a referral to the appropriate agency for an investigation, if the complaint is signed by the complainant and is legally sufficient. A complaint is legally sufficient if it contains ultimate facts that show that a violation of this section or any rule adopted by the State Board of Education has occurred. In order to determine legal sufficiency, the department may require supporting information or documentation from the complainant. A department inquiry is not subject to the requirements of chapter 120.

(d) Require an annual, notarized, sworn compliance statement by participating private schools certifying compliance with state laws and shall retain such records.

(e) cross-check the list of participating scholarship students with the public school enrollment lists prior to each scholarship payment to avoid duplication.

(f)1. Conduct random site visits to private schools participating in the John M. McKay Scholarships for Students with Disabilities Program. The purpose of the site visits is solely to verify the information reported by the schools concerning the enrollment and attendance of students, the credentials of teachers, background screening of teachers, and

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by rules of the State Board of Education, subsection (8), and s. 1002.421. The Department of Education may not make more than three random site visits each year and may not make more than one random site visit each year to the same private school.

2. Annually, by December 15, report to the Governor, the President of the Senate, and the Speaker of the House of Representatives the Department of Education's actions with respect to implementing accountability in the scholarship program under this section and s. 1002.421, any substantiated allegations or violations of law or rule by an eligible private school under this program concerning the enrollment and attendance of students, the credentials of teachers, background screening of teachers, and teachers' fingerprinting results and the corrective action taken by the Department of Education.

- (7) COMMISSIONER OF EDUCATION AUTHORITY AND OBLICATIONS.
- (a) The Commissioner of Education:

1. Shall deny, suspend, or revoke a private school's participation in the scholarship program if it is determined that the private school has failed to comply with the provisions of this section. However, if the noncompliance is correctable within a reasonable amount of time and if the health, safety, or welfare of the students is not threatened, the commissioner may issue a notice of noncompliance which provides the private school with a timeframe within which to provide evidence of

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compliance before taking action to suspend or revoke the private school's participation in the scholarship program.

2. May deny, suspend, or revoke a private school's participation in the scholarship program if the commissioner determines that an owner or operator of the private school is operating or has operated an educational institution in this state or in another state or jurisdiction in a manner contrary to the health, safety, or welfare of the public.

a. In making such a determination, the commissioner may consider factors that include, but are not limited to, acts or omissions by an owner or operator which led to a previous denial or revocation of participation in an education scholarship program; an owner's or operator's failure to reimburse the Department of Education for scholarship funds improperly received or retained by a school; imposition of a prior criminal sanction related to an owner's or operator's management or operation of an educational institution; imposition of a civil fine or administrative fine, license revocation or suspension, or program eligibility suspension, termination, or revocation related to an owner's or operator's management or operation of an educational institution; or other types of criminal proceedings in which an owner or operator was found guilty of, regardless of adjudication, or entered a plea of nolo contendere or quilty to, any offense involving fraud, deceit, dishonesty, or moral turpitude.

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b. For purposes of this subparagraph, the term "owner or operator" includes an owner, operator, superintendent, or principal of, or a person who has equivalent decisionmaking authority over, a private school participating in the scholarship program.

- (b) The commissioner's determination is subject to the following:
- 1. If the commissioner intends to deny, suspend, or revoke a private school's participation in the scholarship program, the department shall notify the private school of such proposed action in writing by certified mail and regular mail to the private school's address of record with the department. The notification shall include the reasons for the proposed action and notice of the timelines and procedures set forth in this paragraph.
- 2. The private school that is adversely affected by the proposed action shall have 15 days from receipt of the notice of proposed action to file with the department's agency clerk a request for a proceeding pursuant to ss. 120.569 and 120.57. If the private school is entitled to a hearing under s. 120.57(1), the department shall forward the request to the Division of Administrative Hearings.
- 3. Upon receipt of a request referred pursuant to this paragraph, the director of the Division of Administrative

 Hearings shall expedite the hearing and assign an administrative

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law judge who shall commence a hearing within 30 days after the receipt of the formal written request by the division and enter a recommended order within 30 days after the hearing or within 30 days after receipt of the hearing transcript, whichever is later. Each party shall be allowed 10 days in which to submit written exceptions to the recommended order. A final order shall be entered by the agency within 30 days after the entry of a recommended order. The provisions of this subparagraph may be waived upon stipulation by all parties.

(c) The commissioner may immediately suspend payment of scholarship funds if it is determined that there is probable cause to believe that there is:

1. An imminent threat to the health, safety, or welfare of the students; or

2. Fraudulent activity on the part of the private school.

Notwithstanding s. 1002.22, in incidents of alleged fraudulent
activity pursuant to this section, the Department of Education's

Office of Inspector General is authorized to release personally
identifiable records or reports of students to the following
persons or organizations:

a. A court of competent jurisdiction in compliance with an order of that court or the attorney of record in accordance with a lawfully issued subpoena, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232g.

b. A person or entity authorized by a court of competent

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jurisdiction in compliance with an order of that court or the attorney of record pursuant to a lawfully issued subpoena, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232q.

c. Any person, entity, or authority issuing a subpoena for law enforcement purposes when the court or other issuing agency has ordered that the existence or the contents of the subpoena or the information furnished in response to the subpoena not be disclosed, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232g, and 34 C.F.R. s. 99.31.

The commissioner's order suspending payment pursuant to this paragraph may be appealed pursuant to the same procedures and timelines as the notice of proposed action set forth in

(7)(8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.—To be eligible to participate in the John M. McKay Scholarships for Students with Disabilities Program, a private school may be sectarian or nonsectarian and must:

- (a) Comply with all requirements for private schools participating in state school choice scholarship programs pursuant to s. 1002.421.
- (b) Provide to the department all documentation required for a student's participation, including the private school's and student's fee schedules, at least 30 days before any

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paragraph (b).

quarterly scholarship payment is made for the student pursuant to <u>paragraph (10)(e)</u> paragraph (11)(e). A student is not eligible to receive a quarterly scholarship payment if the private school fails to meet this deadline.

(c) Be academically accountable to the parent for meeting payment in the parent for meeting payment.

- (c) Be academically accountable to the parent for meeting the educational needs of the student by:
- 1. At a minimum, annually providing to the parent a written explanation of the student's progress.
- 2. Cooperating with the scholarship student whose parent chooses to participate in the statewide assessments pursuant to s. 1008.22.
- (d) Maintain in this state a physical location where a scholarship student regularly attends classes.

The <u>failure inability</u> of a private school to meet the requirements of this subsection <u>or s. 1002.421</u> shall constitute a basis for the ineligibility of the private school to participate in the scholarship program as determined by the department.

Section 18. Paragraph (f) of subsection (2), paragraphs (n), (o), and (p) of subsection (6), and subsections (8), (9), and (11) of section 1002.395, Florida Statutes, are amended to read:

- 1002.395 Florida Tax Credit Scholarship Program.-
- (2) DEFINITIONS.—As used in this section, the term:

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- (f) "Eligible nonprofit scholarship-funding organization" means a state university; or an independent college or university that is eligible to participate in the William L. Boyd, IV, Florida Resident Access Grant Program, located and chartered in this state, is not for profit, and is accredited by the Commission on Colleges of the Southern Association of Colleges and Schools; or is a charitable organization that:
- Is exempt from federal income tax pursuant to s.
 501(c)(3) of the Internal Revenue Code;
- 2. Is a Florida entity formed under chapter 605, chapter 607, or chapter 617 and whose principal office is located in the state; and
- 3. Complies with subsections (6) and (15) subsections (6) and (16).
- (6) OBLIGATIONS OF ELIGIBLE NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS.—An eligible nonprofit scholarship-funding organization:
- (n) Must prepare and submit quarterly reports to the Department of Education pursuant to <u>paragraph (9)(i)</u> paragraph (9)(m). In addition, an eligible nonprofit scholarship-funding organization must submit in a timely manner any information requested by the Department of Education relating to the scholarship program.
- (0)1.a. Must participate in the joint development of agreed-upon procedures to be performed by an independent

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certified public accountant as required under paragraph (8)(e) if the scholarship-funding organization provided more than \$250,000 in scholarship funds to an eligible private school under-this section during the 2009-2010 state fiscal year. The agreed-upon procedures must uniformly apply to all private schools and must determine, at a minimum, whether the private school has been verified as eligible by the Department of Education under s. 1002.421 paragraph (9)(c); has an adequate accounting system, system of financial controls, and process for deposit and classification of scholarship funds; and has properly expended scholarship funds for education-related expenses. During the development of the procedures, the participating scholarship-funding organizations shall specify quidelines governing the materiality of exceptions that may be found during the accountant's performance of the procedures. The procedures and guidelines shall be provided to private schools and the Commissioner of Education by March 15, 2011.

b. Must participate in a joint review of the agreed-upon procedures and guidelines developed under sub-subparagraph a., by February of each biennium 2013 and biennially thereafter, if the scholarship-funding organization provided more than \$250,000 in scholarship funds to an eligible private school under this chapter section during the state fiscal year preceding the biennial review. If the procedures and guidelines are revised, the revisions must be provided to private schools and the

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Commissioner of Education by March 15 of the year in which the revisions were completed. The revised agreed-upon procedures shall take effect the subsequent school year. For the 2018-2019 school year only, the joint review of the agreed-upon procedures must be completed and the revisions submitted to the commissioner no later than September 15, 2018. The revised procedures are applicable to the 2018-2019 school year, 2013, and biennially thereafter.

- c. Must monitor the compliance of a private school with $\underline{s.\ 1002.421(1)}$ paragraph (8)(e) if the scholarship-funding organization provided the majority of the scholarship funding to the school. For each private school subject to $\underline{s.\ 1002.421(1)(q)}$ paragraph (8)(e), the appropriate scholarship-funding organization shall annually notify the Commissioner of Education by October 30, 2011, and annually thereafter of:
- (I) A private school's failure to submit a report required under s. 1002.421(1)(q) paragraph (8)(e); or
- (II) Any material exceptions set forth in the report required under s. 1002.421(1)(q) paragraph (8)(e).
- 2. Must seek input from the accrediting associations that are members of the Florida Association of Academic Nonpublic Schools when jointly developing the agreed-upon procedures and guidelines under sub-subparagraph 1.a. and conducting a review of those procedures and guidelines under sub-subparagraph 1.b.
 - (p) Must maintain the surety bond or letter of credit

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required by <u>subsection (15)</u> <u>subsection (16)</u>. The amount of the surety bond or letter of credit may be adjusted quarterly to equal the actual amount of undisbursed funds based upon submission by the organization of a statement from a certified public accountant verifying the amount of undisbursed funds. The requirements of this paragraph are waived if the cost of acquiring a surety bond or letter of credit exceeds the average 10-year cost of acquiring a surety bond or letter of credit by 200 percent. The requirements of this paragraph are waived for a state university; or an independent college or university which is eligible to participate in the William L. Boyd, IV, Florida Resident Access Grant Program, located and chartered in this state, is not for profit, and is accredited by the Commission on Colleges of the Southern Association of Colleges and Schools.

Information and documentation provided to the Department of Education and the Auditor General relating to the identity of a taxpayer that provides an eligible contribution under this section shall remain confidential at all times in accordance with s. 213.053.

- (8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.—An eligible private school may be sectarian or nonsectarian and must:
- (a) Comply with all requirements for private schools participating in state school choice scholarship programs

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pursuant to s. 1002.421.

- (b) Provide to the eligible nonprofit scholarship-funding organization, upon request, all documentation required for the student's participation, including the private school's and student's fee schedules.
- (c) Be academically accountable to the parent for meeting the educational needs of the student by:
- 1. At a minimum, annually providing to the parent a written explanation of the student's progress.
- (b)1.2. Annually administer or make administering or making provision for students participating in the scholarship program in grades 3 through 10 to take one of the nationally norm-referenced tests identified by the Department of Education or the statewide assessments pursuant to s. 1008.22. Students with disabilities for whom standardized testing is not appropriate are exempt from this requirement. A participating private school must report a student's scores to the parent. A participating private school must annually report by August 15 the scores of all participating students to the Learning System Institute described in paragraph (9)(f) paragraph (9)(j).
- 2. Administer 3. Cooperating with the scholarship student whose parent chooses to have the student participate in the statewide assessments pursuant to s. 1008.22 or, if a private school chooses to offer the statewide assessments, administering the assessments at the school.

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a. A participating private school may choose to offer and administer the statewide assessments to all students who attend the private school in grades 3 through 10 and.

b. A participating private school must submit a request in writing to the Department of Education by March 1 of each year in order to administer the statewide assessments in the subsequent school year.

(d) -Employ or contract with teachers who have regular and direct contact with each student receiving a scholarship under this section at the school's physical location.

(e) Provide a report from an independent certified public accountant who performs the agreed-upon procedures developed under paragraph (6)(e) if the private school receives more than \$250,000 in funds from scholarships awarded under this section in a state fiscal year. A private school subject to this paragraph must annually submit the report by September 15 to the scholarship-funding organization that awarded the majority of the school's scholarship funds. The agreed-upon procedures must be conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants.

The failure of If a private school is unable to meet the requirements of this subsection shall constitute a basis for the ineligibility of the private school or has consecutive years of

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material exceptions listed in the report required under paragraph (e), the commissioner may determine that the private school is ineligible to participate in the scholarship program as determined by the Department of Education.

- (9) DEPARTMENT OF EDUCATION OBLIGATIONS.—The Department of Education shall:
- (a) Annually submit to the department and division, by March 15, a list of eligible nonprofit scholarship-funding organizations that meet the requirements of paragraph (2)(f).
- (b) Annually verify the eligibility of nonprofit scholarship-funding organizations that meet the requirements of paragraph (2)(f).
- (c) Annually-verify the eligibility of private schools that meet the requirements of subsection (8).
- $\underline{\text{(c)}}$ Annually verify the eligibility of expenditures as provided in paragraph (6)(d) using the audit required by paragraph (6)(m) and s. 11.45(2)(k).
- (e) Establish a toll-free hotline that provides parents and private schools with information on participation in the scholarship program.
- (f) Establish a process by which individuals may notify the Department of Education of any violation by a parent, private school, or school district of state laws relating to program participation. The Department of Education shall conduct an inquiry of any written complaint of a violation of this

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section, or make a referral to the appropriate agency for an investigation, if the complaint is signed by the complainant and is legally sufficient. A complaint is legally sufficient if it contains ultimate facts that show that a violation of this section or any rule adopted by the State Board of Education has occurred. In order to determine legal sufficiency, the Department of Education may require supporting information or documentation from the complainant. A department inquiry is not subject to the requirements of chapter 120.

- (g) Require an annual, notarized, sworn compliance statement by participating private schools certifying compliance with state laws and shall retain such records.
- $\underline{\text{(d)}}$ (h) Cross-check the list of participating scholarship students with the public school enrollment lists to avoid duplication.
- $\underline{\text{(e)}(i)}$ Maintain a list of nationally norm-referenced tests identified for purposes of satisfying the testing requirement in subparagraph (8)(c)2. The tests must meet industry standards of quality in accordance with State Board of Education rule.
- (f)(j) Issue a project grant award to a state university the Learning System Institute at the Florida State University, to which participating private schools must report the scores of participating students on the nationally norm-referenced tests or the statewide assessments administered by the private school in grades 3 through 10. The project term is 2 years, and the

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amount of the project is up to $\frac{$250,000}{$500,000}$ per year. The project grant award must be reissued in 2-year intervals in accordance with this paragraph.

- 1. The <u>state university Learning System Institute</u> must annually report to the Department of Education on the student performance of participating students:
- a. On a statewide basis. The report shall also include, to the extent possible, a comparison of scholarship students' performance to the statewide student performance of public school students with socioeconomic backgrounds similar to those of students participating in the scholarship program. To minimize costs and reduce time required for the state university's Learning System Institute's analysis and evaluation, the Department of Education shall coordinate with the state university Learning System Institute to provide data to the state university Learning System Institute in order to conduct analyses of matched students from public school assessment data and calculate control group student performance using an agreed-upon methodology with the state university Learning System Institute; and
- b. On an individual school basis. The annual report must include student performance for each participating private school in which at least 51 percent of the total enrolled students in the private school participated in the Florida Tax Credit Scholarship Program in the prior school year. The report

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shall be according to each participating private school, and for participating students, in which there are at least 30 participating students who have scores for tests administered. If the state university Learning System Institute determines that the 30-participating-student cell size may be reduced without disclosing personally identifiable information, as described in 34 C.F.R. s. 99.12, of a participating student, the state university Learning System Institute may reduce the participating-student cell size, but the cell size must not be reduced to less than 10 participating students. The department shall provide each private school's prior school year's student enrollment information to the state university Learning System Institute no later than June 15 of each year, or as requested by the state university Learning System Institute.

2. The sharing and reporting of student performance data under this paragraph must be in accordance with requirements of ss. 1002.22 and 1002.221 and 20 U.S.C. s. 1232g, the Family Educational Rights and Privacy Act, and the applicable rules and regulations issued pursuant thereto, and shall be for the sole purpose of creating the annual report required by subparagraph 1. All parties must preserve the confidentiality of such information as required by law. The annual report must not disaggregate data to a level that will identify individual participating schools, except as required under sub-subparagraph 1.b., or disclose the academic level of individual students.

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- 3. The annual report required by subparagraph 1. shall be published by the Department of Education on its website.
- $\underline{(g)}$ (k) Notify an eligible nonprofit scholarship-funding organization of any of the organization's identified students who are receiving educational scholarships pursuant to chapter 1002.
- $\underline{\text{(h)}}$ Notify an eligible nonprofit scholarship-funding organization of any of the organization's identified students who are receiving tax credit scholarships from other eligible nonprofit scholarship-funding organizations.
- (i) (m) Require quarterly reports by an eligible nonprofit scholarship-funding organization regarding the number of students participating in the scholarship program, the private schools at which the students are enrolled, and other information deemed necessary by the Department of Education.
- (n)1. Conduct site visits to private schools participating in the Florida Tax Credit Scholarship Program. The purpose of the site visits is solely to verify the information reported by the schools concerning the enrollment and attendance of students, the credentials of teachers, background screening of teachers, and teachers' fingerprinting results. The Department of Education may not make more than seven site visits each year; however, the department may make additional site visits at any time to any school that has received a notice of noncompliance or a notice of proposed action within the previous 2 years.

2. Annually, by December 15, report to the Governor, the President of the Senate, and the Speaker of the House of Representatives the Department of Education's actions with respect to implementing accountability in the scholarship program under this section and s. 1002.421, any substantiated allegations or violations of law or rule by an eligible private school under this program concerning the enrollment and attendance of students, the credentials of teachers, background screening of teachers, and teachers' fingerprinting results and the corrective action taken by the Department of Education.

(j)(o) Provide a process to match the direct certification list with the scholarship application data submitted by any nonprofit scholarship-funding organization eligible to receive the 3-percent administrative allowance under paragraph (6)(j).

 $\underline{(k)}$ (p) Upon the request of a participating private school, provide at no cost to the school the statewide assessments administered under s. 1008.22 and any related materials for administering the assessments. Students at a private school may be assessed using the statewide assessments if the addition of those students and the school does not cause the state to exceed its contractual caps for the number of students tested and the number of testing sites. The state shall provide the same materials and support to a private school that it provides to a public school. A private school that chooses to administer statewide assessments under s. 1008.22 shall follow the

requirements set forth in ss. 1008.22 and 1008.24, rules adopted by the State Board of Education to implement those sections, and district-level testing policies established by the district school board.

- (11) COMMISSIONER OF EDUCATION AUTHORITY AND OBLICATIONS.
- (a)1. The Commissioner of Education shall deny, suspend, or revoke a private school's participation in the scholarship program if it is determined that the private school has failed to comply with the provisions of this section. However, in instances in which the noncompliance is correctable within a reasonable amount of time and in which the health, safety, or welfare of the students is not threatened, the commissioner may issue a notice of noncompliance that shall provide the private school with a timeframe within which to provide evidence of compliance prior to taking action to suspend or revoke the private school's participation in the scholarship program.
- 2. The Commissioner of Education may deny, suspend, or revoke a private school's participation in the scholarship program if the commissioner determines that:
- a. An owner or operator of a private school has exhibited a previous pattern of failure to comply with this section or s. 1002.421; or
- b. An owner or operator of the private school is operating or has operated an educational institution in this state or another state or jurisdiction in a manner contrary to the

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health, safety, or welfare of the public.

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In making the determination under this subparagraph, the commissioner may consider factors that include, but are not limited to, acts or omissions by an owner or operator that led to a previous denial or revocation of participation in an education scholarship program; an owner's or operator's failure to reimburse the Department of Education or a nonprofit scholarship-funding organization for scholarship-funds improperly received or retained by a school; imposition of a prior criminal sanction, civil fine, administrative fine, license revocation or suspension, or program eligibility suspension, termination, or revocation related to an owner's or operator's management or operation of an educational institution; or other types of criminal proceedings in which the owner or operator was found quilty of, regardless of adjudication, or entered a plea of nolo contendere or quilty to, any offense involving fraud, deceit, dishonesty, or moral turpitude.

(b) The commissioner's determination is subject to the following:

1. If the commissioner intends to deny, suspend, or revoke a private school's participation in the scholarship program, the Department of Education shall notify the private school of such proposed action in writing by certified mail and regular mail to

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the private school's address of record with the Department of Education. The notification shall include the reasons for the proposed action and notice of the timelines and procedures set forth in this paragraph.

2. The private school that is adversely affected by the proposed action shall have 15 days from receipt of the notice of proposed action to file with the Department of Education's agency clerk a request for a proceeding pursuant to ss. 120.569 and 120.57. If the private school is entitled to a hearing under s. 120.57(1), the Department of Education shall forward the request to the Division of Administrative Hearings.

3. Upon receipt of a request referred pursuant to this paragraph, the director of the Division of Administrative Hearings shall expedite the hearing and assign an administrative law judge who shall commence a hearing within 30 days after the receipt of the formal written request by the division and enter a recommended order within 30 days after the hearing or within 30 days after receipt of the hearing transcript, whichever is later. Each party shall be allowed 10 days in which to submit written exceptions to the recommended order. A final order shall be entered by the agency within 30 days after the entry of a recommended order. The provisions of this subparagraph may be waived upon stipulation by all parties.

(c) The commissioner may immediately suspend payment of scholarship funds if it is determined that there is probable

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cause to believe that there is:

1. An imminent threat to the health, safety, and welfare of the students;

2. A previous pattern of failure to comply with this section or s. 1002.421; or

3. Fraudulent activity on the part of the private school.
Notwithstanding s. 1002.22, in incidents of alleged fraudulent
activity pursuant to this section, the Department of Education's
Office of Inspector General is authorized to release personally
identifiable records or reports of students to the following
persons or organizations:

a. A court of competent jurisdiction in compliance with an order of that court or the attorney of record in accordance with a lawfully issued subpoena, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232g.

b. A person or entity authorized by a court of competent jurisdiction in compliance with an order of that court or the attorney of record pursuant to a lawfully issued subpoena, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232q.

c. Any person, entity, or authority issuing a subpoena for law enforcement purposes when the court or other issuing agency has ordered that the existence or the contents of the subpoena or the information furnished in response to the subpoena not be disclosed, consistent with the Family Educational Rights and

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Privacy Act, 20 U.S.C. s. 1232g, and 34 C.F.R. s. 99.31.

The commissioner's order suspending payment pursuant to this paragraph may be appealed pursuant to the same procedures and timelines as the notice of proposed action set forth in paragraph (b).

Section 19. Paragraphs (c) and (d) of subsection (9) of Section 1002.37, F.S., are amended, to read:

(9)

(c) Industry certification examinations, national assessments, and statewide assessments offered by the school district shall be available to all Florida Virtual School students.

(d) (e) Unless an alternative testing site is mutually agreed to by the Florida Virtual School and the school district or as contracted under s. 1008.24, all industry certification examinations, national assessments, and statewide assessments must be taken at the school to which the student would be assigned according to district school board attendance areas. A school district must provide the student with access to the school's testing facilities and the date and time of the administration of each examination or assessment.

Section 20. Paragraphs (o) and (t) of subsection (1) of section 1011.62, Florida Statutes, are amended to read:

1011.62 Funds for operation of schools.—If the annual

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allocation from the Florida Education Finance Program to each district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:

- (1) COMPUTATION OF THE BASIC AMOUNT TO BE INCLUDED FOR OPERATION.—The following procedure shall be followed in determining the annual allocation to each district for operation:
- (o) Calculation of additional full-time equivalent membership based on successful completion of a career-themed course pursuant to ss. 1003.491, 1003.492, and 1003.493, or courses with embedded CAPE industry certifications or CAPE Digital Tool certificates, and issuance of industry certification identified on the CAPE Industry Certification Funding List pursuant to rules adopted by the State Board of Education or CAPE Digital Tool certificates pursuant to s. 1003.4203.—
- 1.a. A value of 0.025 full-time equivalent student membership shall be calculated for CAPE Digital Tool certificates earned by students in elementary and middle school grades.
- b. A value of 0.1 or 0.2 full-time equivalent student membership shall be calculated for each student who completes a course as defined in s. 1003.493(1)(b) or courses with embedded

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CAPE industry certifications and who is issued an industry certification identified annually on the CAPE Industry Certification Funding List approved under rules adopted by the State Board of Education. A value of 0.2 full-time equivalent membership shall be calculated for each student who is issued a CAPE industry certification that has a statewide articulation agreement for college credit approved by the State Board of Education. For CAPE industry certifications that do not articulate for college credit, the Department of Education shall assign a full-time equivalent value of 0.1 for each certification. Middle grades students who earn additional FTE membership for a CAPE Digital Tool certificate pursuant to subsubparagraph a. may not use the previously funded examination to satisfy the requirements for earning an industry certification under this sub-subparagraph. Additional FTE membership for an elementary or middle grades student may not exceed 0.1 for certificates or certifications earned within the same fiscal year. The State Board of Education shall include the assigned values on the CAPE Industry Certification Funding List under rules adopted by the state board. Such value shall be added to the total full-time equivalent student membership for grades 6 through 12 in the subsequent year. CAPE industry certifications earned through dual enrollment must be reported and funded pursuant to s. 1011.80. However, if a student earns a certification through a dual enrollment course and the

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certification is not a fundable certification on the postsecondary certification funding list, or the dual enrollment certification is earned as a result of an agreement between a school district and a nonpublic postsecondary institution, the bonus value shall be funded in the same manner as other nondual enrollment course industry certifications. In such cases, the school district may provide for an agreement between the high school and the technical center, or the school district and the postsecondary institution may enter into an agreement for equitable distribution of the bonus funds.

- c. A value of 0.3 full-time equivalent student membership shall be calculated for student completion of the courses and the embedded certifications identified on the CAPE Industry Certification Funding List and approved by the commissioner pursuant to ss. 1003.4203(5)(a) and 1008.44.
- d. A value of 0.5 full-time equivalent student membership shall be calculated for CAPE Acceleration Industry Certifications that articulate for 15 to 29 college credit hours, and 1.0 full-time equivalent student membership shall be calculated for CAPE Acceleration Industry Certifications that articulate for 30 or more college credit hours pursuant to CAPE Acceleration Industry Certifications approved by the commissioner pursuant to ss. 1003.4203(5)(b) and 1008.44.
- 2. Each district must allocate at least 80 percent of the funds provided for CAPE industry certification, in accordance

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with this paragraph, to the program that generated the funds.

This allocation may not be used to supplant funds provided for basic operation of the program.

- 3. For CAPE industry certifications earned in the 2013-2014 school year and in subsequent years, the school district shall distribute to each classroom teacher who provided direct instruction toward the attainment of a CAPE industry certification that qualified for additional full-time equivalent membership under subparagraph 1.:
- a. A bonus of \$25 for each student taught by a teacher who provided instruction in a course that led to the attainment of a CAPE industry certification on the CAPE Industry Certification Funding List with a weight of 0.1.
- b. A bonus of \$50 for each student taught by a teacher who provided instruction in a course that led to the attainment of a CAPE industry certification on the CAPE Industry Certification Funding List with a weight of 0.2.
- c. A bonus of \$75 for each student taught by a teacher who provided instruction in a course that led to the attainment of a CAPE industry certification on the CAPE Industry Certification Funding List with a weight of 0.3.
- d. A bonus of \$100 for each student taught by a teacher who provided instruction in a course that led to the attainment of a CAPE industry certification on the CAPE Industry Certification Funding List with a weight of 0.5 or 1.0.

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Bonuses awarded pursuant to this paragraph shall be provided to teachers who are employed by the district in the year in which the additional FTE membership calculation is included in the calculation. Bonuses shall be calculated based upon the associated weight of a CAPE industry certification on the CAPE Industry Certification Funding List for the year in which the certification is earned by the student. Any bonus awarded to a teacher pursuant to under this paragraph is in addition to any regular wage or other bonus the teacher received or is scheduled to receive. A bonus may not be awarded to a teacher who fails to maintain the security of any CAPE industry certification examination or who otherwise violates the security or administration protocol of any assessment instrument that may result in a bonus being awarded to the teacher under this paragraph.

(t) Computation for funding through the Florida Education Finance Program.—The State Board of Education may adopt rules establishing programs, industry certifications, and courses for which the student may earn credit toward high school graduation and the criteria under which a student's industry certification or grade may be rescinded.

Section 21. For the 2018-2019 fiscal year, the sum of \$250,000 in recurring funds from the General Revenue Fund is appropriated to the Department of Education to implement Section

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2701 | 2 of this act.

2702 Section 22. This act shall take effect July 1, 2018.

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CODING: Words $\underline{\text{stricken}}$ are deletions; words $\underline{\text{underlined}}$ are additions.



COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. PCB EDC 18-01 (2018)

Amendment No. 1

COMMITTEE/SUBCOMM	MITTEE ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	
Committee/Subcommittee hearing bill: Education Committee	
Representative Bileca	offered the following:
Amendment	

1

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Remove lines 2700-2701 and insert: appropriated to the Department of Education to implement the amendments to s. 1002.395(9), F.S., made by the act.

PCB EDC 18-01 a1

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