

Education Committee

Tuesday, February 27, 2018 1:30 PM Reed Hall (102 HOB)

Meeting Packet

Committee Meeting Notice HOUSE OF REPRESENTATIVES

Education Committee

Start Date and Time:

Tuesday, February 27, 2018 01:30 pm

End Date and Time:

Tuesday, February 27, 2018 04:30 pm

Location:

Reed Hall (102 HOB)

Duration:

3.00 hrs

Consideration of the following bill(s):

CS/HB 423 Higher Education by Post-Secondary Education Subcommittee, Rodrigues CS/HB 1213 Computer Science Instruction by PreK-12 Appropriations Subcommittee, Porter

Consideration of the following proposed committee substitute(s):

PCS for HB 495 -- Education

Leagis ®

02/26/2018

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 423 Higher Education

SPONSOR(S): Post-Secondary Education Subcommittee and Rodrigues

TIED BILLS: None IDEN./SIM. BILLS: CS/SB 4

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF		
1) Post-Secondary Education Subcommittee	12 Y, 1 N, As CS	Bishop	Bishop		
2) Higher Education Appropriations Subcommittee	13 Y, 0 N	Crowley	Lloyd		
3) Education Committee		Bishop	Hassell		

SUMMARY ANALYSIS

The bill establishes the "Excellence in Higher Education Act of 2018". Specifically, the bill:

- Modifies state university performance funding metrics and requires the Board of Governors (BOG) to develop and implement a performance agreement with each university.
- Requires the BOG to work with each university to establish 1-year, 2-year, 3-year, and 4-year improvement benchmarks for determining eligibility for performance funding.
- Requires the BOG to submit a plan for transitioning from the current partial performance-based funding model to a complete performance-based continuous improvement funding model focused on outcomes.
- Revises excellence standards for the Preeminent State Research Universities Program.
- Revises requirements for SUS institution direct-support organizations (DSO).
- Expands the Florida Bright Futures Academic Scholars (FAS) award to cover 100 percent of tuition and specified fees plus \$300 per fall and spring semester for textbooks and college-related expenses and the Florida Bright Futures Medallion Scholars award to cover 75 percent of tuition and fees.
- Authorizes the use of the Bright Futures Scholarship during the summer-term if funding is provided.
- Expands eligibility for the Benacquisto Scholarship Program to include eligible out-of-state students.
- Revises the state-to-private match requirements for the First Generation Matching Grant Program.
- Establishes the Florida Farmworker Student Scholarship Program for farmworkers and their children.
- Requires each state university to adopt an undergraduate block tuition policy for fall 2019.
- Establishes the World Class Faculty and Scholar Program to support the efforts of state universities to recruit and retain exemplary faculty and research scholars.
- Establishes the State University Professional and Graduate Degree Excellence Program to enhance the quality and excellence of state university programs in medicine, law, and business.
- Requires a reverse transfer agreement for Florida College System (FCS) associate in arts degree (AA) transfer students who transfer to a state university prior to earning the AA degree.
- Allows FCS institutions to require students to take the college placement test for diagnostic purposes.
- Requires the BOG to enter into an agreement with the Department of Economic Opportunity (DEO) for access to individual reemployment assistance wage reports for auditing and evaluation purposes;
- Prohibits ratio of state university students to administrators from exceeding ratio of students to faculty.
- Requires the University of South Florida (USF) to develop and implement a plan for phasing-out the separate accreditation of the USF St. Petersburg and USF Manatee/Sarasota campuses.

This bill includes initiatives which increase state funding requirements by \$140 million. See Fiscal Comments.

Subject to the Governor's veto powers, the effective date of this bill is July 1, 2018, except as otherwise expressly provided.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

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FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Board of Governors Powers and Duties Relating to Accountability

The BOG is required to develop a strategic plan specifying goals and objectives for the State University System (SUS) and each constituent university, including each university's contribution to overall system goals and objectives.¹

The strategic plan must include criteria for designating baccalaureate degree and master's degree programs at specified universities as high-demand programs of emphasis.² Fifty percent of the criteria for designation as high-demand programs of emphasis must be based on achievement of performance outcome thresholds determined by the BOG, and 50 percent of the criteria must be based on achievement of performance outcome thresholds specifically linked to:³

- job placement in employment of 36 hours or more per week and average full-time wages of graduates of the degree programs 1 year and 5 years after graduation; and
- data-driven gap analyses, conducted by the BOG, of the state's job market demands and the outlook for jobs that require a baccalaureate or higher degree.

The BOG is also required to develop an accountability plan for the SUS and each constituent university. The accountability plan must be submitted as part of the legislative budget request and address institutional and system achievement goals and objectives specified in the strategic plan.⁴

In May 2012, the Chair of the BOG issued a call to action to education, business and workforce, and legislative leaders to address Florida's need for future baccalaureate degree attainment.⁵ In response to the call, the Commission on Higher Education Access and Educational Attainment (Commission), composed of seven members, was established. Among the major products from the Commission's work was a sustainable method for conducting a gap analysis of baccalaureate level workforce demand.⁶

Preeminent State Research Universities Program

The Preeminent State Research Universities Program is a collaborative partnership between the BOG and the Legislature to raise the academic and research preeminence of the highest performing state research universities in Florida.⁷ A state university that meets 11 of the 12 academic and research excellence standards specified in law⁸ is designated a "preeminent state research university."⁹

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¹ Section 1001.706(5)(b), F.S.

² Section 1001.706(5)(b)4., F.S.

³ *Id*.

⁴ Section 1001.706(5)(c), F.S.

⁵ Board of Governors, *Aligning Workforce and Higher Education for Florida's Future* (Nov. 21, 2013), *available at* http://www.flbog.edu/about/doc/commission-materials/Access-and-Attainment-Comm-FINAL-REPORT-10 29 13 rev.docx. ⁶ *Id*.

⁷ Section 1001.7065(1), F.S.

⁸ Section 1001.7065(2), F.S. The standards include: incoming freshman academic characteristics (average weighted GPA and average SAT score); institutional ranking nationally; freshman retention rate; six-year graduation rate; national academy membership of institution faculty; research expenditures (2 measures); research expenditure national ranking; patents awarded annually; doctoral degrees awarded annually; postdoctoral appointees annually; and institutional endowment.

⁹ Section 1001.7065(3)(a), F.S.

Currently, the University of Florida and the Florida State University are designated as preeminent state research universities.¹⁰

A state research university that meets at least 6 of the 12 standards is designated as an "emerging preeminent state research university." Currently, the University of Central Florida and the Tampa campus of the University of South Florida are designated as emerging preeminent state research universities. Each designated emerging preeminent state research university receives an amount of funding that is equal to one-half of the total increased amount awarded to each designated preeminent state research university.

Unique Courses

A university that is designated a preeminent state research university may require its incoming first-time-in-college (FTIC) students to take a six-credit set of unique courses.¹⁴ The university may stipulate that credit for such courses may not be earned through any acceleration mechanism¹⁵ or any other transfer credit specifically determined by the university.¹⁶

Programs of National Excellence

The BOG is encouraged to establish standards and measures to identify individual programs in state universities that objectively reflect national excellence and make recommendations to the Legislature for ways to enhance and promote such programs.¹⁷

State University System Performance-Based Incentive

Each fiscal year, the amount of funds available for allocation to the state universities based on the performance-based funding model consists of the state's investment in performance funding plus institutional investments, which include funds deducted from the base funding of each state university in an amount provided in the General Appropriations Act (GAA).¹⁸

The SUS Performance-Based Incentive is awarded to state universities using performance-based metrics¹⁹ adopted by the BOG.²⁰ The current metrics selected by the BOG include the following:²¹

- Percent of bachelor's graduates employed (earning \$25,000+) and/or continuing their education further 1 year after graduation;
- Median average full-time wages of undergraduates employed in Florida 1 year after graduation;
- Average cost to the student (net tuition and fees per 120 semester credit hours);
- Six year graduation rate (full-time and part-time FTIC);

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¹⁰ Board of Governors, State University System of Florida, *System Summary of University Work Plans 2016*, at 10, *available at* http://www.flbog.edu/about/doc/budget/workplan_2016/2016_SYSTEM_WORK_PLAN_2016-09-09.pdf

¹¹ Section 1001.7065(3)(b), F.S.

¹² Board of Governors, State University System of Florida, *Meeting Minutes* (September 22, 2016), *available at* http://www.flbog.edu/documents_meetings/0202_1035_7803_9.2.2%20BOG_minutes%202016_09_22.pdf

¹³ Board of Governors, State University System of Florida, *Minutes* (June 22-23, 2016) available at http://www.flbog.edu/documents_meetings/0201_1020_7637_13.2.2%20BOG_minutes%202016_06_23.pdf

¹⁴ Section 1001.7065(6), F.S.

¹⁵ Acceleration mechanisms include Advanced Placement (AP), International Baccalaureate (IB), Advanced International Certificate of Education (AICE), credit by examination, and dual enrollment.

¹⁶ Section 1001.7065(6), F.S.

¹⁷ Section 1001.7065(8), F.S.

¹⁸ Section 1001.92(2), F.S.

¹⁹ Board of Governors, *Performance Funding Model Overview, available at* http://www.flbog.edu/about/budget/docs/performance_funding/Overview-Doc-Performance-Funding-10-Metric-Model-Condensed-Version.pdf.

²⁰ Section 1001.92(1), F.S.

²¹ Board of Governors, *Performance Funding Model Overview, available at* http://www.flbog.edu/about/budget/docs/performance-funding/Overview-Doc-Performance-Funding-10-Metric-Model-Condensed-Version.pdf

- Academic progress rate (2nd year retention with GPA above 2.0);
- Bachelor's degrees awarded in areas of strategic emphasis (includes STEM);
- University access rate (percent of undergraduates with a Pell grant);
- Graduate degrees awarded in areas of strategic emphasis (includes STEM)²²;
- Board of Governors choice
 - Percent of baccalaureate degrees awarded without excess hours (FAMU, FAU, FGCU, FIU, UCF, UNF, USF, UWF)
 - Number of faculty awards (FSU, UF)
 - National ranking Top 50 (NCF)
- Board of Trustees choice.

The BOG must adopt benchmarks to evaluate each state university's performance on the metrics.²³ The evaluation measures a state university's achievement of institutional excellence or need for improvement, which determines the university's eligibility to receive performance funding.²⁴

The BOG assigns points for both excellence and improvement and the higher point value on each metric is counted toward each university's total score. A university must earn more than 50 points (out of a possible 100) to be eligible for the state investment in performance funding. However, the three lowest scoring institutions are not eligible for the state's investment in performance funding regardless of whether they earn more than 50 points. In addition, any university that earns 50 points or less has its institutional investment withheld and is required to submit an improvement plan to the BOG. If improvement is demonstrated according to the approved improvement plan, the institutional investment will be restored.²⁵

State University Direct Support Organizations

A university direct-support organization (DSO) is a Florida corporation not for profit, incorporated under the provisions of chapter 617 and approved by the Department of State²⁶. Each of the 12 state universities have at least one DSO. The DSOs are organized and operated exclusively to receive, hold, invest, and administer property and to make expenditures to, or for the benefit of, a state university.²⁷ Each DSO has been reviewed and certified by the university BOT to be operating in a manner consistent with the goals of the university and in the best interest of the state.²⁸

The university BOTs are currently authorized to permit the use of property, facilities, and personal services at their university by the DSO.²⁹ "Personal services" includes full-time or part-time personnel as well as payroll processing.³⁰ Currently, 10 of the state universities allow their DSOs to use personal services which are funded through university funds.

The university DSOs are currently prohibited from giving, either directly or indirectly, any gift to a political committee for any purpose other than those certified by a majority roll call vote of the governing board of the DSO at a regularly scheduled meeting as being directly related to the educational mission of the institution.³¹

²² New College of Florida substitutes Freshman graduating in Top 10% of high school class for this metric.

 $^{^{23}}$ *Id*.

²⁴ Id

²⁵ Board of Governors, *Performance Funding Model Overview, available at* http://www.flbog.edu/about/budget/docs/performance_funding/Overview-Doc-Performance-Funding-10-Metric-Model-Condensed-Version.pdf

²⁶ Section 1004.28(1)(a)(1), F.S.

²⁷ Section 1004.28(1)(a)(2), F.S.

²⁸ Section 1004.28(1)(a)(3), F.S.

²⁹ Section 1004.28(2)(a), F.S.

³⁰ Section 1004.28(1)(b), F.S.

³¹ Section 1004.28(4), F.S.

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Currently, all records of the DSOs other than the auditor's report, management letter, and any supplemental data requested by the BOG, university BOT, the Auditor General, and the Office of Program Policy Analysis and Government Accountability are confidential.³²

State University Research and Development

According to the BOG, for Florida to "secure its place as a national leader in the 21st century, it must prove competitive in discovery and innovation."33 The stronger the universities and the State of Florida are in research and development (R&D) performance and reputation, the more competitive Florida becomes in attracting and retaining the best and most promising faculty, students, staff, and companies.34

In a 2014-15 National Science Foundation survey of R&D spending across the United States, the State of Florida ranked 4th on total research and development expenditures among public universities, behind California, Texas, and Michigan. 35 States with strong and competitive research enterprises support the research infrastructure within their state with a wide range of statewide grant programs to make their state universities more competitive for federal grant opportunities.³⁶

In Florida, the state universities have identified the need for funding to support university efforts to:³⁷

- increase research capacity, output, and impact through targeted cluster hiring of talented faculty and strategic investments in research infrastructure;
- increase and enhance undergraduate student participation in research through undergraduate research programs; and connect university research to Florida's industry and economic development through industry-sponsored research at state universities and research commercialization activities.

Statewide Articulation Agreement

The SBE and the BOG are required to enter into a statewide articulation agreement to preserve Florida's "2+2" system of articulation, facilitate the seamless articulation of student credit across and among Florida's education entities, and reinforce the articulation and admission policies specified in law.38

The articulation agreement must provide that every associate in arts graduate of an FCS institution has met all general education requirements, has indicated a baccalaureate institution and program of interest by the time the student earns 30 semester hours, and must be granted admission to the upper division, with certain exceptions,³⁹ of a state university or an FCS institution that offers a baccalaureate degree. 40 However, eligibility for admission to a state university does not provide to a transfer student guaranteed admission to the specific university or degree program that the student chooses.⁴¹

RSRCH%2003b%20LBR%20Request%20VPRs%20 2017 18%201aug2016%20Form%201%20(002) JMI.pdf. ³⁷ *Id*.

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³² Section 1004.28(5)(b), F.S.

³³ *Id*.

³⁴ *Id*.

³⁵ Email. Board of Governors (Jan. 12, 2017)

³⁶ Board of Governors, Draft of Advancing Research and Innovation Legislative Budget Request, Presentation to the Board of Governors Task Force on University Research (Sept. 22, 2016), available at http://www.flbog.edu/documents meetings/0201 1017 7616 10.3.2%20TF-

³⁸ Section 1007.23(1), F.S.

³⁹ Section 1007.23(2)(a), F.S., exceptions include limited access programs, teacher certification programs, and those requiring an

⁴⁰Section 1007.23(2)(a), F.S.

⁴¹ Board of Governors Regulation 6.004(2)(b)

Developmental Education

Developmental education is instruction through which a high school graduate who applies for any college credit program may attain the communication and computation skills necessary to successfully complete college credit instruction.⁴² Developmental education may be delivered through a variety of delivery strategies described in law.⁴³

Each FCS institution BOT must develop a plan to implement the developmental education strategies defined in law⁴⁴ and rules⁴⁵ of the SBE.⁴⁶ A university BOT may contract with a FCS institution to provide developmental education services for their students in need of developmental education.⁴⁷ Florida Agricultural and Mechanical University (FAMU) is also authorized to offer developmental education.⁴⁸

During the 2013 Legislative Session, Senate Bill 1720 revised requirements relating to common placement testing.⁴⁹ The bill exempted any student who entered 9th grade in a Florida public school in the 2003-2004, or any year thereafter, and earned a standard high school diploma from taking the common placement test.

Prior to 2015, high schools were required to administer the Postsecondary Education Readiness Test (PERT) to all students in 11th grade who scored at Level 2 or 3 on the statewide, standardized 10th grade ELA assessment or Levels 2 through 4 on the Algebra I EOC assessment. Students who demonstrated college readiness by achieving scores established by the state board on alternate assessments were not required to take the PERT. However, when a student did not achieve the minimum scores necessary to demonstrate college readiness on either the PERT or an alternative assessment, the school was required to use the test results to advise the student of identified deficiencies and provide appropriate postsecondary preparatory instruction during his or her 12th grade year. The student was required to complete the postsecondary preparatory instruction prior to high school graduation. This requirement ensured that college readiness skills were assessed in high school and remediation was provided for any skill deficiencies prior to graduation. However, in an effort to reduce duplicative and excessive assessments, the legislature repealed the requirement to administer the PERT in high school.

Block Tuition

The BOG is authorized to approve a proposal from a university BOT to implement flexible tuition⁵² policies including, but not limited to, block tuition.⁵³ The block tuition policy for resident undergraduate students or undergraduate-level courses must be based on the established per-credit-hour

http://flsenate.gov/Session/Bill/2013/1720/Analyses/2013s1720.ap.PDF

http://flsenate.gov/Session/Bill/2015/7069/Analyses/h7069z.EDC.PDF

⁴² Section 1008.02(1), F.S.

⁴³ *Id.* Strategies include modularized instruction that is customized and targeted to address specific skills gaps, compressed course structures that accelerate student progression from developmental instruction to college level coursework, contextualized developmental instruction that is related to meta-majors, and corequisite developmental instruction or tutoring that supplements credit instruction while a student is concurrently enrolled in a credit-bearing course.

⁴⁴ *Id*.

⁴⁵ Rule 6A-14.030(12), F.A.C.

⁴⁶ Section 1008.30(5)(a), F.S.

⁴⁷ Section 1008.30(5)(c), F.S.

⁴⁸ Board of Governors Regulation 6.008(1).

⁴⁹ Florida Senate Staff Analysis for SB 1720 (2013). Available at:

⁵⁰ Section 1008.30(3), F.S. (2014)

⁵¹ Florida House of Representatives Staff Analysis for HB 7069 (2015). Available at:

⁵² Section 1009.01, F.S., defines tuition as the basic fee charged to a student for instruction provided by a public postsecondary education institution in this state.

⁵³ Section 1009.24(15)(a), F.S. **STORAGE NAME**: h0423c.EDC

undergraduate tuition.⁵⁴ The block tuition policy for nonresident undergraduate students must be based on the established per-credit-hour undergraduate tuition and out-of-state fee. 55 The BOG has not received a block tuition policy proposal for approval from any state university.⁵⁶

Florida Bright Futures Scholarship Program

The Florida Bright Futures Scholarship Program (Bright Futures) was established in 1997⁵⁷ as a lotteryfunded scholarship program to reward a Florida high school graduate who merits recognition for high academic achievement. The student must enroll in a degree program, certificate program, or applied technology diploma program at an eligible public or private postsecondary education institution⁵⁸ in Florida after graduating from high school.⁵⁹ Bright Futures consists of three types of awards:⁶⁰

- Florida Academic Scholars (FAS);61
- Florida Medallion Scholars (FMS);62 and
- Florida Gold Seal Vocational Scholars (FGSV) and Florida Gold Seal CAPE Scholars. 63

Bright Futures program award amounts are specified annually in the GAA.⁶⁴ The 2017-2018 GAA provides FAS awards equal to 100 percent of tuition and applicable fees, and an additional \$300 each fall and spring semester for textbooks and college-related expenses. 65 The applicable fees include the activity and service fee, health fee, athletic fee, financial aid fee, capital improvement fee, campus access/transportation fee, technology fee, and the tuition differential fee. 66 However, current law prohibits both the technology fee and tuition differential fee from being included in any Florida Bright Futures Scholarship Program award.⁶⁷ The Department of Education (DOE) authorized these fees to be included in the 2017-2018 FAS awards⁶⁸ as appropriated in the 2017-2018 GAA. Students attending a private postsecondary education institution receive a comparable amount. 69

A student may use a Bright Futures award for summer term enrollment if funds are available.⁷⁰ However, funds have not been appropriated for Bright Futures summer term awards since the 2000-2001 fiscal year.71

⁵⁴ Section 1009.24(15)(a)3., F.S.

⁵⁵ Id.

⁵⁶ Board of Governors, 2017 Legislative Bill Analysis for SB 2 (Jan. 18, 2017), at 4.

⁵⁷ Section 2, ch. 1997-77, L.O.F.

⁵⁸ A student who receives any award under the Florida Bright Futures Scholarship Program, who is enrolled in a nonpublic postsecondary education institution, and who is assessed tuition and fees that are the same as those of a full-time student at that institution, receives a fixed award calculated by using the average tuition and fee calculation as prescribed by the Department of Education for full-time attendance at a public postsecondary education institution at the comparable level. Section 1009.538, F.S.

⁵⁹ Sections 1009.53(1) and 1009.531(2)(a)-(c), F.S. Starting with 2012-2013 graduates, a student graduating from high school is able to accept an initial award for 2 years following high school and to accept a renewal award for 5 years following high school graduation.

⁶⁰ Section 1009.53(2), F.S.

⁶¹ Section 1009.534, F.S.

⁶² Section 1009.535, F.S.

⁶³ Section 1009.536, F.S.

⁶⁴ Sections 1009.534(2), 1009.535(2), and 1009.536(3), F.S.

⁶⁵ Specific Appropriation 4, 2017-70, L.O.F. The 2017-2018 GAA also provides FMS awards at \$77 at 4-year institutions, \$63 at 2year institutions, \$53 for upper-division programs at Florida Colleges, and \$39 for career and technical centers. Id.

⁶⁶Florida Department of Education, 2017-18 Bright Futures Scholarship Program Award Amounts Update, July 12, 2017, available at http://edr.state.fl.us/content/conferences/financialaid/DOEMemorandum.pdf.

⁶⁷ Sections. 1009.22(7), 1009.23(10), 1009.24(13) and (16), F.S.

⁶⁸ Florida Department of Education, 2017-18 Bright Futures Scholarship Program Award Amounts Update, July 12, 2017, available at http://edr.state.fl.us/content/conferences/financialaid/DOEMemorandum.pdf.

⁶⁹ Section 1009.538, F.S.

⁷⁰ Section 1009.53 (9), F.S.

⁷¹ Florida Office of Economic and Demographic Research, Student Financial Aid Impact Conference (March 2015), available at http://edr.state.fl.us/Content/conferences/financialaidimpact/archives/150303financialaidimpact.pdf.

First Generation Matching Grant Program

The First Generation Matching Grant Program was established in 2006⁷² to enable each state university to provide donors with a matching grant incentive for contributions to create grant-based student financial aid for undergraduate students who demonstrate financial need and whose parents have not earned a baccalaureate degree.⁷³ Funds appropriated for the program must be allocated by the Office of Student Financial Assistance (within the DOE) to match private contributions on a dollar-for-dollar basis.⁷⁴

Benacquisto Scholarship Program

The Benacquisto Scholarship Program, created in 2014,⁷⁵ rewards any Florida high school graduate who receives recognition as a National Merit Scholar (NMS) or National Achievement Scholar (NAS) and who enrolls in a baccalaureate degree program at an eligible Florida public or independent postsecondary education institution.⁷⁶ Among other statutory eligibility requirements,⁷⁷ the student must earn a standard Florida high school diploma or equivalent and be a state resident.⁷⁸

The award amounts are as follows:

- At a Florida public postsecondary education institution the award is equal to the institutional cost
 of attendance less the sum of the student's Bright Futures Scholarship and NMS or NAS
 award:^{79,80}
- At a Florida independent postsecondary education institution the award is equal to the highest cost of attendance at a Florida public university, as reported by the BOG, less the sum of the student's Bright Futures Scholarship and NMS or NAS award.⁸¹

Stanley G. Tate Florida Prepaid College Program

The Florida Prepaid College Program (Prepaid Program) provides families an affordable and secure way to save for tuition and specified fees at Florida's postsecondary institutions. The Prepaid Program allows a family to pay for tuition and specified fees in advance of enrollment in a state postsecondary institution at a rate lower than the projected corresponding cost at the time of actual enrollment. These payments are invested in a manner that yields sufficient interest to generate the difference between the prepaid amount and the cost of tuition and specified fees at the time of actual enrollment. For the Fall 2014 semester, 57,945 students used a Florida Prepaid College Plan at a state university.

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⁷² Section 1, ch. 2006-73, L.O.F.

⁷³ Section 1009.701(1), F.S.

⁷⁴ *Id.* at (2)

⁷⁵ The Benacquisto Scholarship Program was formerly titled the Florida National Merit Scholar Incentive Program. Section 26, ch. 2016-237, L.O.F.

⁷⁶ Section 1009.893, F.S.

⁷⁷ Section 1009.893(4), F.S.

⁷⁸ Section 1009.893(4)(a), F.S. Under section 1009.40(1)(a)2., F.S., the student must meet the requirements of Florida residency for tuition purposes under s. 1009.21, F.S.; see also Rule 6A-10.044, F.A.C.

⁷⁹ The National Merit Scholarship Corporation discontinued the National Achievement Scholarship Program with the conclusion of the 2015 program, http://www.nationalmerit.org/s/1758/interior.aspx?sid=1758&gid=2&pgid=433 (last visited Jan. 20, 2017).

⁸⁰ Section 1009.893(5)(a), F.S.

⁸¹ *Id.* at (5)(b)

⁸² Florida Prepaid College Board 2015 Annual Report, *available at* http://www.itppv.com/documents/pdf/fpcb_2015_annual_report_web.pdf. Section 1009.98, F.S.

⁸⁴ Florida Prepaid College Board 2015 Annual Report, *available at* http://www.itppv.com/documents/pdf/fpcb_2015_annual_report_web.pdf.

SUS Faculty/Administrator Ratios

From 2010 through 2014, universities reduced the ratio of students to administrators (meaning the number of administrators was growing faster than the number of students) while student to full-time faculty ratios increased slightly.⁸⁵ The number of staff with administrative duties has increased at a faster rate than that of students or full-time faculty.⁸⁶

William L. Boyd, IV, Florida Resident Access Grant (FRAG)

The William L. Boyd, IV, FRAG is a tuition assistance program that is available to full-time degree-seeking undergraduate students registered at an independent nonprofit college or university which is located in and chartered by the state; which is accredited by the SACSCOC; which grants baccalaureate degrees; is not a state university or FCS institution; and has a secular purpose.⁸⁷

University of South Florida Branch Campuses

The University of South Florida (USF) is currently considered to be a "system" which includes three, separately accredited institutions: USF; USF St. Petersburg; and USF Sarasota-Manatee.⁸⁸ Both USF St. Petersburg and USF Sarasota/Manatee must be operated and maintained as separate organizational and budget entities of USF and all appropriations for both campuses are set forth as separate line items in the GAA.⁸⁹ Both campuses are required to have a Campus Board and a Campus Executive Officer⁹⁰ and obtain separate SACSCOC accreditation.⁹¹

Intellectual and Viewpoint Diversity

In 2006, the American Association of Colleges and Universities (AAC&U) issued a statement on academic freedom and educational responsibility⁹². According to AAC&U:

In any education of quality, students encounter an abundance of intellectual diversity—new knowledge, different perspectives, competing ideas, and alternative claims of truth. This intellectual diversity is experienced by some students as exciting and challenging, while others are confused and overwhelmed by the complexity. Liberal education, the nation's signature educational tradition, helps students develop the skills of analysis and critical inquiry with particular emphasis on exploring and evaluating competing claims and different perspectives.

Diversity is defined by Webster's dictionary as "the condition of having or being composed of differing elements" and "the inclusion of different types of people (such as people of different races or cultures) in a group or organization." Colleges and universities have long sought to foster diversity on campus. However, recent events on multiple college campuses across the country have raised the question of whether diversity of thought is included in what appears to be an evolving definition of diversity.

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⁸⁵ Office of Program Policy Analysis and Government Accountability, *OPPAGA Research on State University System Administrative Positions and Salaries*, Presentation to the House Higher Education Appropriations Subcommittee (March 14, 2017), *available at:* http://www.oppaga.state.fl.us/monitordocs/Presentations/P17-17.pdf

⁸⁷ Section 1009.89(1) and (3), F.S.

⁸⁸ University of South Florida – About USF http://www.usf.edu/about-usf/index.aspx (last visited January 11, 2018).

⁸⁹ Sections 1004.33(1)(a) and 1004.34(1)(a), F.S.

⁹⁰ Sections 1004.33(1)(b) and 1004.34(1)(b), F.S.

⁹¹ Sections 1004.33(1)(c) and 1004.34(1)(c), F.S.

⁹² American Association of Colleges and Universities, *Academic Freedom and Educational Responsibility* (Washington DC: Association of Colleges and Universities, 2006) *Available at:* https://www.aacu.org/about/statements/academic-freedom

⁹³ Merriam-Webster Disctionary. Available at: https://www.merriam-webster.com/dictionary/diversity

Effect of Proposed Changes

Board of Governors Powers and Duties Relating to Accountability

The bill modifies the requirements of the strategic plan, developed by the BOG, to require state universities to use data-driven gap analyses to identify internship opportunities in high-demand fields.

Modifications to BOG's strategic plan emphasize the value of internships in experiential learning.94 Through internships, students are likely to gain exposure to relevant on-the-job experience and develop skills critical to securing and maintaining gainful employment in high-demand fields of unmet need.

The bill requires the BOG to match individual student information with information from state and federal agencies that maintain educational and employment records and to enter into an agreement with DEO that allows access to reemployment assistance wage reports maintained by DEO. The agreement must protect individual privacy and provide that student information obtained through the agreement may be used only for the purposes of auditing and evaluating higher education programs offered by state universities. This access will decrease the BOG response time for legislative requests.

Preeminent State Research Universities Program

Consistent with the emphasis on a 4-year graduation rate metric for the SUS Performance-Based Incentive program, the bill revises the full-time FTIC student graduation rate metric for the preeminent state research university program from a 6-year to a 4-year rate, and modifies the benchmark for the graduation rate metric from 70 percent to 60 percent. The amount of funding provided to emerging preeminent state research universities is revised from one-half to one-quarter of the total additional funding awarded to preeminent state research universities.

Unique Courses

The bill eliminates the authority for the preeminent state research universities to require FTIC students to take a six-credit unique set of courses. Currently, UF lists two such courses and Florida State University lists one such course.95

Programs of Excellence

The bill changes from a recommendation to a requirement that the BOG establish standards and measures for programs of excellence throughout the SUS and specifies that the programs include undergraduate, graduate, and professional degrees. Additionally, the bill requires the BOG to make recommendations to the Legislature for enhancing and promoting such programs by September 1. 2018.

State University System Performance-Based Incentive

The bill, in an effort to better reflect the progress and outcomes of ALL students, revises existing performance funding metrics to include:

- 4-year graduation rate for FTIC students
- o 2-year graduation rate for 2+2 transfer students
- 6 year graduation rates for Pell-eligible students as compared with non-Pell-eligible students
- o Percent of students graduating without excess hours (for all institutions)
- Retention rates that incorporate 30, 60 and 90 credit hour milestones.
- Additional metrics approved by the BOG that reflect the unique mission of each university

95 Florida Statewide Course Numbering System (http://scns.fldoe.org).

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⁹⁴ Governor Scott's "Finish in Four, Save More" challenge encourages universities and colleges to "make it easier for students to get class credit for internships in their fields, which puts students on the path to getting a good paying job." Office of the Governor, Governor Rick Scott Issues "Finish in Four, Save More" Challenge to Universities and Colleges (May 25, 2016) http://www.flgov.com/2016/05/25/governor-rick-scott-issues-finish-in-four-save-more-challenge-to-universities-and-colleges/ (last visited Jan. 20, 2017).

The following metrics remain unchanged:

- Percent of graduates employed (earning \$25.000+) and/or continuing their education further 1 vear after graduation:
- o Median average full-time wages of undergraduates employed in Florida 1 year after graduation;
- Average cost to the student (net tuition and fees per 120 semester credit hours):
- Bachelor's degrees awarded in strategic areas of emphasis (incudes STEM)

The BOG is required to develop and implement a performance agreement with each university that, by August 1, 2018, establishes baseline benchmarks unique to each university on the common performance metrics. The BOG must establish 1-year, 2-year, 3-year, and 4-year benchmarks for improvement based on the performance agreement entered into with each university that are to be used to determine eligibility for performance funding. In addition, the bill requires the office of the inspector general to annually verify the accuracy of the data used to implement performance funding and preeminence funding.

The bill eliminates unnecessary competition between universities for the state investment in performance funding because each university will compete against its own past performance. All universities will have the opportunity to meet eligibility requirements for performance funding if they meet their own individual improvement benchmarks. However, there will still be "skin in the game" because continuous improvement will be required for a share of the state investment and any regression in performance will still result in the withholding of the institutional investment (base funding).

The bill requires the BOG, in consultation with the state universities, to submit to the Governor, President of the Senate and Speaker of the House by January 1, 2019, a plan for transitioning from the current partial performance-based funding model to a complete performance-based continuous improvement funding model that is focused on outcomes. The plan must include:

- o A revised method for the equitable distribution of performance funds that is not based solely on historical funding distributions; and
- o A proposed method for transitioning to a complete performance-based funding formula driven by outcomes.

The Legislature will also consult with an independent contractor to develop an alternative transition plan that will be considered along with the BOG plan for legislative approval. Legislative approval of a performance funding plan is required before any performance funds may be distributed beginning with the 2019-2020 fiscal year.

State University Direct Support Organizations

The bill prohibits state university BOTs from permitting the use of state funds for travel expenses by any state university DSO. DSOs are also prohibited from giving, either directly or indirectly, any gift to a political committee.

The bill narrows the provisions of current law relating to the confidentiality of records of a university DSO. Pursuant to the bill, any information related to the expenditure of state funds, and any information related to the expenditure of private funds for travel are no longer confidential.

The bill strengthens the oversight of DSOs by university boards of trustees by requiring each board to establish thresholds for approval of purchases, acquisitions, projects, and issuance of debt. In addition, the bill revises the appointment and approval process for members of a DSO board of directors. Specifically, the chair of the board of trustees will appoint at least one representative to the board of directors and the executive committee of any DSO and the board of trustees shall approve all other appointments.

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The bill requires that personal services for DSOs must comply with requirements for other state employees and stipulates that, no later than July 1, 2019, university transfers of any state appropriation to direct-support organizations by a board of trustees may include only funds pledged for debt.

World Class Faculty and Scholar Program

The bill establishes the World Class Faculty and Scholar Program to elevate the national prominence of state universities in Florida. Specifically, this section:

- Authorizes state university investments in recruiting and retaining talented faculty and specifies that funding for the program will be as provided in the GAA.
- Expresses that such investments may include, but not be limited to, investments in research-centric cluster hires, faculty research and research commercialization efforts, instructional and research infrastructure, undergraduate student participation in research, professional development, awards for outstanding performance, and postdoctoral fellowships.
- Expresses that such investments may not be used for the construction of buildings.
- Requires annually, by March 15, the BOG to provide to the Governor, President of the Senate, and Speaker of the House of Representatives, an accountability report which includes specific expenditure information on program funds and the impact of those expenditures in elevating the national competitiveness of the universities, specifically relating to the:
 - o success in recruiting research faculty and the resulting research funding;
 - 4-year graduation rate;
 - o number of undergraduate courses offered with fewer than 50 students; and
 - o increased national academic standing of targeted programs.

State University Professional and Graduate Degree Excellence Program

The bill establishes the State University Professional and Graduate Degree Excellence Program (Degree Excellence Program) to fund and support the efforts of state universities to enhance the quality and excellence of professional schools and graduate degree programs in medicine, law, and business, and expand the economic impact of state universities. Specifically, the bill:

- Authorizes quality improvement efforts of the state universities and specifies that funding for the program will be as provided in the GAA.
- Expresses that such efforts may include, but not be limited to, targeted investments in faculty, students, research, infrastructure, and other strategic endeavors to elevate the national and global prominence of state university medicine, law, and graduate-level business programs.
- Expresses that funds may not be used for the construction of buildings.
- Requires annually, by March 15, the BOG to provide to the Governor, President of the Senate, and Speaker of the House of Representatives, an accountability report which includes specific expenditure information on program funds and the impact of those expenditures in elevating the national and global prominence of the university medicine, law, and graduate-level business programs, specifically relating to the:
 - first-time pass rate on the United States Medical Licensing Examination;
 - first-time pass rate on the Florida Bar Examination;
 - percentage of graduates enrolled or employed at a wage threshold that reflects the added value of a graduate-level business degree;
 - advancement in rankings of the state university medicine, law, and graduate-level business programs; and
 - added economic benefit of the universities to the state.

Reverse Transfer Agreements

The bill requires state universities to transfer credits back to the FCS institution once a transfer student earns the remaining credits for the Associate in Arts (AA) degree so that the FCS institution can award the AA degree to the student.

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Developmental Education

The bill strengthens developmental education instruction provided by state universities by emphasizing the focus on instructional strategies specified in law.⁹⁶ FAMU is the only state university within the SUS that provides developmental education.⁹⁷ Consequently, FAMU may need to revise its developmental education program to incorporate the developmental education strategies specified in law.

The bill authorizes postsecondary institutions to assess students using the PERT (on a case-by-case basis) for diagnostic purposes, which will allow institutions to improve advising for students and collect more robust student success data. Students will still have the option to opt out of developmental courses and enroll directly in college credit courses regardless of the score they receive on the PERT.

Block Tuition

The bill requires each state university board of trustees to adopt, for implementation by the fall 2019 semester, a block tuition policy for resident and non-resident undergraduate students. The policy must apply to the entering freshman class of full-time FTIC students and may be extended to other enrolled students. Each university must submit its policy, including its potential impact on students to the BOG by April 1, 2018. By August 1, 2018, the Chancellor of the SUS must provide a report to the Governor, the President of the Senate, and the Speaker of the House, summarizing the institutional policies and the board's review and approval of such policies. The report must also include recommendations for improving block tuition and fee benefits for students.

Florida Bright Futures Scholarship Program

The bill eliminates the prohibitions in Florida law⁹⁸ regarding the inclusion of the following fees in Florida Bright Futures Scholarship Program awards:

- Technology fees at state universities and FCS institutions, and for postsecondary workforce education provided by school districts and FCS institutions.
- The tuition differential fee at a state university.

The bill codifies the FAS award amount⁹⁹ to cover 100 percent of tuition and certain tuition-indexed fees¹⁰⁰ plus \$300 for textbooks and educational expenses during each fall and spring semester or the equivalent, beginning in the 2017-2018 academic year. The Legislature appropriated \$397.3 million in the 2017-2018 GAA for the Bright Futures Program, which includes \$274.1 million¹⁰¹ to provide FAS awards at an amount equal to 100 percent of tuition and specified fees, including a \$300 per semester textbook stipend.¹⁰²

¹⁰² Specific Appropriation 4, 2017-70 L.O.F.

⁹⁶ Section 1008.02, F.S.

⁹⁷ BOG Regulation 6.008(1).

⁹⁸ Sections 1009.22(7), 1009.23(10), and 1009.24(13), F.S.

⁹⁹ The 2017-2018 GAA provides that Florida Academic Scholars must receive an award equal to 100 percent of tuition and applicable fees, and an additional \$300 each fall and spring semester for textbooks and college-related expenses. Specific Appropriation 4, 2017-70, L.O.F.

¹⁰⁰ The tuition-indexed fees specified in the bill include financial aid, capital improvements, technology enhancements, equipping buildings, or the acquisition of improved real property, and technology (s. 1009.22, F.S.); activity and service, financial aid, technology, capital improvements, technology enhancements, and equipping student buildings or the acquisition of improved real property (s. 1009.23, F.S.); financial aid, Capital Improvement Trust Fund, activity and service, health, athletic, technology, transportation access, and includes the tuition differential (s. 1009.24, F.S.). The bill specifies that only university-wide transportation access fees may be included in any Bright Futures award.

¹⁰¹ Office of Economic & Demographic Research, Florida Bright Futures Scholarship Program, Awards History and Forecast, available at: http://edr.state.fl.us/Content/conferences/financialaid/ConferenceResults.pdf, at 7.

Award amounts for the FMS award are increased to cover 75 percent of tuition and specified fees, beginning in the 2018 fall semester. Additionally, Florida Bright Futures Scholarship awards may be used for summer term enrollment if funds are provided in the GAA.

Compared to 2017, FMS awards, the 75 percent award amount is projected to increase the per-credit-hour awards as shown in the table below:

	2017-2018 FMS Per-Credit-Hour Award ¹⁰³	Projected 2018-2019 FMS Per-Credit-Hour Award		
4-Year Institutions	\$77	\$159		
2-Year Institutions	\$63	\$80		
Upper Division in the FCS	\$53	\$92		
Career/Technical Education	\$39	\$62		

First Generation Matching Grant Program

The bill expands need-based financial aid by revising the state to private match requirements from a 1:1 match to a 2:1 match. In Fiscal Year 2015-16, 8,234 initial and renewal students received an average award of \$1,289.45, with 13,700 unfunded eligible students reported by postsecondary education institutions. 104 The increase in the state matching contribution may raise the award amount or make more awards available for eligible students, which may help these students to graduate on time. However, the bill specifies that new funds must first be used to increase the number of scholarships awarded to students before increasing the amount of funding per scholarship.

Benacquisto Scholarship Program

The bill modifies eligibility requirements for the Benacquisto Scholarship Program to attract qualified students from out-of-state and assist these students in paying for higher education in Florida, graduate on time, and incur less education-related debt. Specifically, this section:

- Establishes student eligibility criteria, which apply only to students who are not residents of the state and who initially enroll in a baccalaureate degree program in the 2017-2018 academic year or thereafter, requiring such students to:
 - Physically reside in Florida on or near the campus of the postsecondary education institution in which they enroll;
 - Earn a high school diploma or equivalent or complete a home education program, comparable to Florida; and
 - o Be accepted by and enroll full-time in a baccalaureate degree program at an eligible regionally accredited public or private postsecondary education institution.
- Provides that for an eligible student who is not a resident of the state and who attends:
 - A public postsecondary education institution, the award amount must be equal to the institutional cost of attendance¹⁰⁵ for a resident of the state less the student's National Merit Scholarship. Such student is exempt from out-of-state fees.
 - A private postsecondary education institution, the award amount must be equal to the highest cost of attendance¹⁰⁶ for a resident of the state enrolled at a state university, less the student's National Merit Scholarship.

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¹⁰³ *Id*.

¹⁰⁴ Florida Department of Education, Office of Student Financial Assistance, *End-of-Year Report, 2015-16*, First Generation Matching Grant Program (FGMG), *available at* https://www.floridastudentfinancialaidsg.org/pdf/EOY_Reports/2015-16/FGMG 2015 2016.pdf.

The 2016-17 cost of attendance on campus for full time undergraduate Florida resident students includes tuition and fees, books and supplies, room and board, transportation, and other expenses; the average annual cost of attendance for the State University System is \$21,534.98. Board of Governors, Fall/Spring Cost of Attendance On-Campus for Full-Time Undergraduate Florida Residents 2016-17, available at http://www.flbog.edu/about/_doc/budget/attendance/CostAttendance2016_17_FINAL.xlsx.

The highest State University System cost of attendance in 2016-17 is \$23,463 at Florida International University.

Of the 320 National Merit Scholars (NMS) and National Achievement Scholars (NAS) who initially enrolled in a Florida college or university in the 2015-16 academic year, ¹⁰⁷ 266 received an initial award as a Benacquisto Scholar. ¹⁰⁸ The other 54 NMS who enrolled in a Florida university during the 2015-16 academic year most likely graduated from out-of-state high schools, and thus were not eligible for the Benacquisto Scholarship. Assuming this number of students remains constant for the 2017-18 academic year, and these out-of-state students otherwise meet the eligibility requirements, the cost to fund the additional out-of-state students is estimated to be \$1.2 million.

Florida Farmworker Student Scholarship Program

The bill creates the Florida Farmworker Scholarship Program (Farmworker Scholarship), to be administered by the DOE. The DOE may award up to 50 scholarships annually to farmworkers, as defined in s. 420.503, and the children of such farmworkers, who meet the scholarship eligibility criteria. To be eligible for an initial scholarship, a student must:

- Have resident status as required by s. 1009.40, F.S., and rules of the SBE;
- Earn a minimum cumulative 3.5 weighted grade point average (GPA) for all high school courses creditable towards a diploma;
- Complete a minimum of 30 hours of community service;
- Have at least a 90 percent attendance rate and not have had any disciplinary action brought against him or her, as documented on the student's high school transcript.

Undocumented immigrants are not eligible for an award. A Farmworker Scholarship recipient, who is enrolled full-time, is eligible for an award equal to 100 percent of tuition and specified fees at a public postsecondary institution. A scholarship recipient must maintain a cumulative 2.5 college GPA to renew the award, and may receive funding for a maximum of 100 percent of the number of credit hours required to complete his or her degree program. The bill specifies that funding for the Farmworker Scholarship is contingent upon an appropriation in the GAA.

Stanley G. Tate Florida Prepaid College Program

The bill specifies that a Florida Prepaid College Program plan (Prepaid Plan), purchased prior to July 1, 2024, is obligated to pay only for the credit hours in which a student is enrolled. In effect, this section of the bill protects a student under any potential block tuition policy by limiting the Prepaid Plan obligation to actual hours in which the student enrolls, even if the student enrolls in fewer credit hours than the rate at which the block tuition is set.

SUS faculty/Administrator Ratios

The bill requires that the legislative budget request for each state university must include 5-year trend information on ratios of student enrollment to both faculty and administrators. The ratio of students to administrators may not grow at a faster rate than the ratio of students to faculty at any university.

William L. Boyd, IV, Florida Resident Access Grant (FRAG)

The bill renames the William L. Boyd, IV, Florida Resident Access Grant (FRAG) Program as the William L. Boyd, IV, Effective Access to Student Education (EASE) Grant Program.

University of South Florida

The bill requires the University of South Florida Board of Trustees to, no later than January 15, 2019, adopt and submit an implementation plan to the BOG to phase-out the separate SACSCOC

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¹⁰⁷ National Merit Scholarship Corporation, 2014-15 Annual Report (Oct. 31, 2015), available at http://www.nationalmerit.org/s/1758/images/gid2/editor_documents/annual_report.pdf.

¹⁰⁸ Florida Department of Education, Office of Student Financial Assistance, *End-of-Year Report*, 2015-16, Benacquisto Scholarship (FIS), available at: https://www.floridastudentfinancialaidsg.org/pdf/EOY Reports/2015-16/FIS 2015 2016.pdf.

accreditation of the USF St. Petersburg and USF Sarasota/Manatee campuses. The implementation plan must:

- Provide detailed action steps and a timeline to ensure that each campus's separate
 accreditation is terminated no later than June 30, 2020, with no lapse in accreditation for any
 campus during the phase-out process;
- Be carried out in a manner that limits disruption to students attending any USF campus and does not impede any student's ability to complete a baccalaureate degree in 4 years;
- Provide that all campuses and other component units of USF shall operate under a single institutional accreditation from SACSCOC on or before July 1, 2020; and
- Provide that, on each regularly scheduled submission date after July 1, 2020, USF will report consolidated data for all campuses and students to the BOG and the Integrated Postsecondary Education Data System (IPEDS).

The bill provides that, for purposes of determining eligibility for funding through the State University System Performance-Based Incentive or the Preeminent State Research Universities Program, students who meet all of the following criteria will not be included by the BOG when calculating or confirming the graduation rate or retention rate for USF:

- The student was admitted and initially enrolled before the spring 2019 semester as an FTIC student at the USF St. Petersburg or the USF Sarasota/Manatee; and
- The student voluntarily disenrolled from all USF campuses without graduating before the date of termination of the separate SACSCOC accreditation of his or her admitting campus.

Finally, the bill specifies that the Florida Center for the Partnership for Arts Integrated Teaching within USF shall be physically headquartered at the university's Sarasota/Manatee campus.

Intellectual and Viewpoint Diversity

The bill requires the BOG to annually, by September 1, report on the intellectual freedom and viewpoint diversity at each institution by conducting a survey of students, faculty and administrators. The survey must be objective, non-partisan, statistically valid, and enable comparisons among institutions over time.

B. SECTION DIRECTORY:

Section 1. Names the act the "Florida Excellence in Higher Education Act of 2018."

Section 2. Amends s.1001.706, F.S., requiring each state university to use gap analysis to identify internship opportunities for students; requiring the BOG to develop and implement a performance agreement with each constituent university and establish baseline benchmarks; requiring the BOG to work with each university to establish 1-year, 2-year, 3-year, and 4-year improvement benchmarks for determining performance funding eligibility; requiring the Office of the Inspector General to annually verify the accuracy of data used to implement performance funding; requiring the BOG to match certain student information with specified educational and employment records; requiring the BOG to enter into an agreement with DEO that allows access to reemployment assistance wage data reports; requiring the BOG to annually report on intellectual freedom and viewpoint diversity at each institution.

Section 3. Amends s. 1001.7065, F.S., revising the excellence standards and benchmarks for the Preeminent State Research Universities program; reducing funding for available for emerging preeminent state research universities; and requiring the BOG to establish standards and measures for programs of national excellence.

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- Section 4. Amends s. 1001.92, F.S., revising the metrics for the State University System Performance-Based Incentive; requiring benchmarks and metrics must remain in place for 4 years and may not be adjusted after university performance data has been received by the BOG; stipulating each state university that meets benchmarks for improvement established in the performance agreement are eligible for a share of the state investment in performance funding; revising the criteria for determining if an institutional investment in performance funds will be withheld; revising the distribution of institutional investment funds that are not restored; requiring that, beginning with the 2019-202 fiscal year, the Legislature must approve a performance funding plan prior to the distribution of funds; requiring the BOG to submit a plan to the Governor, President of the Senate and Speaker of the House by January 1, 2019 for transitioning from a partial performance-based funding model to a complete performance-based continuous improvement model.
- **Section 5.** Amends s. 1004.28, F.S., revising the requirements for rules a state university board of trustees must adopt relating to the services, activities, and expenses of its DSOs; prohibiting the transfer of funds to certain state university DSOs; prohibiting the use of state funds for certain purposes; requiring the chair of the board of trustees to appoint certain members of a state university DSO; requiring the university board of trustees to approve all appointments to a state university; deleting an exception to the prohibition against DSOs donating gifts to a political committee; requiring the disclosure of certain financial documents:
- **Section 6.** Creates s. 1004.6497, F.S., creating the World Class Faculty and Scholar Program to fund and support efforts of state universities to recruit and retain exemplary faculty and research scholars.
- **Section 7**. Creates s. 1004.6498, F.S., creating the State University Professional and Graduate Degree Excellence Program to support the efforts of state universities to enhance the quality and excellence of programs in medicine, law, and business.
- **Section 8.** Amends s. 1007.23, F.S., requiring the statewide articulation agreement to provide for a reverse transfer agreement.
- **Section 9.** Amends s. 1008.30, F.S., revising developmental education instruction at a state university and authorizing postsecondary institutions to assess students using the PERT for diagnostic purposes.
- **Section 10.** Amends s. 1008.46, F.S., revising the date by which the BOG must submit an annual accountability report.
- **Section 11.** Amends 1009.22, F.S., providing authority for the payment of specific postsecondary workforce education fees with Bright Futures Scholarship awards.
- **Section 12.** Amends s. 1009.23, F.S., providing authority for the payment of specific Florida College System fees with Bright Futures Scholarship awards.
- **Section 13.** Amends s. 1009.24, F.S., providing authority for the payment of specific state university fees with Bright Futures Scholarship awards; requiring each state university board of trustees to adopt a block tuition policy for implementation by fall 2019.
- **Section 14.** Amends s. 1009.53, F.S., permitting students to use Bright Futures Scholarship awards for summer term beginning in the 2018 summer term; authorizing the use of other Bright Futures Scholarship awards for summer term if funding is provided in the GAA.
- **Section 15.** Amends s. 1009.534, F.S., revising award amount for the Florida Academic Scholars award.
- **Section 16.** Amends s. 1009.535, F.S., revising award amount for the Florida Medallion Scholars award.

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Section 17. Amends s. 1009.701, F.S., revising the contribution ratios for the First Generation Matching Grant Program; requiring that additional funds be used to increase the number of eligible students receiving an award before awards amounts may be increased.

Section 18. Amends s. 1009.893, F.S., expanding eligibility for the Benacquisto Scholarship Program to include eligible out-of-state students.

Section 19. Creating s. 1009.894, F.S., establishing the Florida Farmworker Student Scholarship Program for farmworkers and their children.

Section 20. Amends s. 1009.98, F.S., specifies that a Florida Prepaid College Program Plan is obligated to pay only for the credit hours in which a student is enrolled.

Section 21. Amends s. 1011.90, F.S., requiring that the BOG legislative budget request include 5-year trend information on the ratio of student enrollment to faculty and administrators at each university; requiring that the ratio of students to administrators may not grow at a greater rate than the ratio of students to faculty.

Section 22. Directs the Division of Law Revision and Information to prepare a Reviser's bill for the 2019 Regular Session to substitute the term "Effective Access to Student Education Grant Program" for "Florida Resident Access Grant Program" and the term Effective Access to Student Education grant" for "Florida resident access grant."

Section 23. Repeals ss. 1004.33 and 1004.34, F.S., effective July 1, 2020.

Section 24. Creates s. 1004.335, F.S., requiring USF to adopt and submit a plan, no later than January 15, 2019, to phase out the separate accreditations of USF St. Petersburg and USF Manatee/Sarasota by July 1, 2020; providing that certain students may not be included in specified graduation and retention rate calculations.

Section 25. Amends s. 1004.344, F.S., specifying the physical location of the Florida Center for the Partnership for Arts Integrated Teaching is at the USF Sarasota/Manatee campus.

Section 26. This bill takes effect upon becoming law.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

The estimated fiscal impact to expand the Bright Futures Scholarship coverage for the 2018-2019 fiscal year is \$121.8 million in recurring funds from the Educational Enhancement Trust Fund (EETF). More specifically,

\$11.7 million in additional funding to cover the workload increase associated with 3,699 additional FAS students which includes funding for the summer term. The total cost to provide 100 percent of tuition and fees for FAS is \$68.8 million (\$59.3 million, plus \$9.5 million for the summer term). Recurring funding was provided in the 2017-2018 General Appropriations Act to cover 100 percent of tuition and fees to FAS, including the summer

term;¹⁰⁹ therefore, only funding for the increased workload is included in the total estimated fiscal impact for the 2018-2019 fiscal year. The Department of Education is currently providing FAS awards at 100 percent of tuition and fees during 2017-2018.¹¹⁰

- \$81.7 million for the FMS award to cover 75 percent of tuition and specified fees for an estimated 46,521 FMS-eligible students, and
- \$28.4 million for 2018-2019 FMS summer term awards at 75% of tuition and fees.

The estimated fiscal impact of expanding the Benacquisto Scholarship Program Fund for a projected 59 additional scholars from out of state is \$1.2 million for the 2018-2019 fiscal year.

The estimated cost for the Florida Farmworker Student Scholarship Program is \$317,355 in Fiscal Year 2018-2019. \$500,000 in recurring general revenue was appropriated for this program in the 2017-2018 General Appropriations Act. The appropriation was in anticipation of CS/CS/SB 374 becoming law in Fiscal Year 2017-2018. The new program's implementation did not occur since the Governor vetoed CS/CS/SB 374. No additional appropriation is required in the 2018-19 fiscal year because the associated recurring funds for the scholarship program as provided in the 2017-2018 General Appropriations Act were not vetoed, and therefore, remain in the base budget.

Additionally, the following provisions are expected to have an indeterminate impact on state revenues and expenditures:

- Requiring state universities to adopt and implement a block tuition policy for resident and non-resident undergraduate students at the state universities.
- Establishing the World Class Faculty and Scholar Program funding will be as provided in the GAA.
- Establishing the State University Professional and Graduate Degree Excellence programs funding will be as provided in the GAA.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1	 Re۱	/en	nues	•

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill increases financial aid and tuition assistance to students. Specifically, the bill:

- Modifies the Florida Medallion Scholars (FMS) award to an amount equal to 75 percent of public postsecondary education institution tuition and specified fees for educational expenses. The increase in the FMS award to cover 75 percent of tuition and specified fees may increase the current average FMS award per academic year by approximately:
 - o \$2,000 if the student is enrolled at a 4-year institution.
 - o \$300 if the student is enrolled at a 2-year institution.

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¹⁰⁹ Chapter 2017-70, Laws of Florida, (SB 2500), Specific Appropriation 4

¹¹⁰ Department of Education memorandum: OSFA-State: #17-18:07

¹¹¹ Chapter 2017-70, Laws of Florida, (SB 2500), Specific Appropriation 73

¹¹² The Florida Farmworker Student Scholarship Program was created in section 134 of CS for CS for SB 374, which was vetoed. http://www.myfloridahouse.gov/Sections/Bills/billsdetail.aspx?BillId=56972&SessionId=83

- Expands the Benacquisto Scholarship Program to include out-of-state National Merit Scholar students who meet the specified eligibility criteria, which is likely to provide a significant cost savings to such students. Such students may be eligible for an annual award of approximately \$21,148.
- Doubles the state match for the First Generation in College Matching Grant, which may make the matching grant available to additional eligible students, provide increased awards to currently eligible students, or a combination of the two.
- Establishes the Florida Farmworker Student Scholarship Program for farmworkers and the children
 of farmworkers. Scholarship recipients are eligible for an award equal to 100 percent of tuition and
 specified fees at a public postsecondary institution. A scholarship recipient who enrolls in 30 credit
 hours per academic year at a state university is estimated to receive an award of approximately
 \$6,000.
- Requires state universities to adopt and implement a block tuition policy. The impact on students
 will depend upon the parameters of the various policies implemented and the number of credits in
 which a particular student enrolls.

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None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

N/A

2. Other:

N/A

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On January 17, 2018, the House Post-Secondary Education Subcommittee adopted a proposed committee substitute (PCS) and reported the bill favorably as amended. The PCS as amended differs from the bill in the following ways:

State University System Performance Funding Incentive

- Revises existing performance funding metrics to include:
 - o 4-year graduation rate for FTIC students
 - o 2-year graduation rate for 2+2 transfer students
 - o 6 year graduation rates for Pell-eligible students as compared with non-Pell-eligible students
 - Percent of students graduating without excess hours (for all institutions)
 - o Retention rates that incorporate 30, 60 and 90 credit hour milestones.
 - o Additional metrics approved by the BOG that reflect the unique mission of each university

STORAGE NAME: h0423c.EDC DATE: 2/26/2018

- Requires the BOG to develop and implement a performance agreement with each university that (by August 1, 2018) establishes baseline benchmarks unique to each university on the common performance metrics.
- Requires the BOG to establish 1-year, 2-year, 3-year, and 4-year benchmarks for improvement based on the performance agreement entered into with each university.
- Requires the office of the inspector general to annually verify the accuracy of the data used to implement performance funding and preeminence funding.
- Requires the BOG, in consultation with the state universities, to submit to the Governor, Senate President and Speaker (by January 1, 2019), a plan for transitioning from the current partial performance-based funding model to a complete performance-based continuous improvement funding model focused on outcomes.
- Stipulates that the Legislature will also consult with an independent contractor to develop an alternative transition plan.
- Legislative approval of performance plans is required before any performance funds may be distributed beginning with the 2019-2020 fiscal year.

State University Direct Support Organizations (DSOs)

- Requires that personal services for DSOs must comply with requirements for other state employees.
- Requires thresholds for approval of purchases, acquisitions, projects, and issuance of debt.
- Requires that, no later than July 1, 2019, university transfers of any state appropriation to direct-support organizations by a board of trustees may include only funds pledged for debt.
- Revises the appointment and approval process for members of a DSO board of directors.

Block Tuition

- Delays the implementation date for the block tuition policy from fall 2018 to fall 2019 semester.
- Stipulates that block tuition policy may not increase the cost of tuition and fees for students above 2017-2018 level

State University Accountability Process

• Amends the due date for the BOG annual accountability report from December 31 to March 15.

Reverse Transfer

Requires the statewide articulation agreement to include a reverse transfer agreement that requires a state university to transfer credits back to the FCS institution once the remaining credits for the AA degree have been earned so that the FCS institution can grant the student an AA degree from the FCS institution.

Employment Data Access

Requires the BOG to enter into an agreement with DEO that allows access to reemployment assistance wage data for purposes of auditing and evaluating higher education programs at state universities.

Developmental Education

Allows colleges to assess students using the PERT (on a case-by-case basis) for diagnostic purposes to improve advising and collect student success data.

Administrative Growth Rate

- Requires the legislative budget request to include 5-year trend information on ratios of student enrollment to faculty and administrators at each university.
- The ratio of students to administrators at any state university may not grow at a greater rate than the ratio of students to faculty.

First Generation Matching Grant Program

Requires that additional funds must first be used to increase the number of students getting a scholarship before the amount of each scholarship awarded may be increased.

STORAGE NAME: h0423c.EDC

University of South Florida

- Requires USF Board of Trustees, no later than January 15, 2019, to adopt and submit an
 implementation plan to the Board of Governors to phase-out the separate SACSCOC accreditation of
 the USF St. Petersburg and USF Manatee/Sarasota campuses.
- Requires termination of separate accreditation by June 30, 2020, with no lapse in accreditation for any USF campus.
- Requires that, on or before July 1, 2020, the entirety of the USF, including all campuses and other component units of the university shall operate under a single institutional accreditation.
- Requires consolidation of data for all campuses for purposes of reporting data to IPEDS and BOG.
- Holds USF harmless for students who enroll in a branch campus prior to consolidation or who drop out of all USF campuses before the separation.
- Specifies that PAInT is physically headquartered at the Manatee/Sarasota location of USF.

Intellectual and Viewpoint Diversity

• Requires BOG to annually, by September 1, report on the intellectual freedom and viewpoint diversity at each institution by conducting a survey of students, faculty and administrators.

Retroactivity

• Removes retroactivity of certain provisions to 2017-2018.

Specific Appropriations

• Deletes specific appropriations in the bill.

The bill analysis is drafted to the PCS as amended, as adopted by the Post-Secondary Education Subcommittee.

STORAGE NAME: h0423c.EDC

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A bill to be entitled

An act relating to higher education; providing a short title; amending s. 1001.706, F.S.; requiring the Board of Governors to report on the intellectual freedom and viewpoint diversity of each institution; requiring state universities to identify internship opportunities in high-demand fields; revising the Board of Governor's accountability plan to include certain performance agreements; providing requirements for such agreements; requiring the Board of Governors to establish improvement benchmarks for specified purposes; providing requirements for the Office of the Inspector General; requiring the Board of Governors to match certain student information with specified educational and employment records; providing the Board of Governors with access to certain reports maintained by the Department of Economic Opportunity; requiring the Board of Governors to enter into an agreement with the department to ensure the proper use and privacy of certain data; amending s. 1001.7065, F.S.; revising the preeminent state research universities program academic and research excellence standards; revising the amount an emerging preeminent state research university may receive; deleting the authority for such universities to stipulate a special

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course requirement for incoming students; requiring the Board of Governors to establish certain standards by a specified date; amending s. 1001.92, F.S.; revising the performance-based metrics for the state university performance-based incentives; providing requirements for such metrics and benchmarks used to evaluate a university; revising provisions relating to the amount of funding available and the distribution, withholding, and reinstatement of funds; requiring legislative approval of performance funding plans before the distribution of performance funds; requiring the Board of Governors, in consultation with the state universities and by a specified date, to submit a plan for transitioning to a complete performance-based continuous improvement funding model; providing plan requirements; amending s. 1004.28, F.S.; revising the requirements for rules a state university board of trustees must adopt relating to the services, activities, and expenses of its direct-support organizations; prohibiting the transfer of funds to certain state university direct-support organizations; prohibiting the use of state funds for certain purposes; requiring, rather than authorizing the chair of the board of trustees to appoint certain members of a state university direct-support

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organization; requiring the university board of 51 52 trustees to approve all appointments to a state 53 university direct-support organization; deleting an 54 exception to the prohibition against direct-support 55 organizations donating gifts to a political committee; 56 requiring the disclosure of certain financial 57 documents; creating s. 1004.6497, F.S.; establishing the World Class Faculty and Scholar Program; providing 58 59 the purpose and intent; authorizing state university 60 investments in certain faculty retention, recruitment, 61 and recognition activities; specifying funding as 62 provided in the General Appropriations Act; requiring 63 an annual report to the Governor and the Legislature 64 by a specified date; creating s. 1004.6498, F.S.; 65 establishing the State University Professional and 66 Graduate Degree Excellence Program; providing the 67 purpose; listing the quality improvement efforts that 68 may be used to elevate the prominence of state 69 university medicine, law, and graduate-level business 70 programs; specifying funding as provided in the 71 General Appropriations Act; requiring an annual report 72 to the Governor and the Legislature by a specified 73 date; amending s. 1006.62, F.S.; providing that a 74 student who is subject to a disciplinary hearing is 75 entitled to certain rights; amending s. 1007.23, F.S.;

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76 requiring the statewide articulation agreement to 77 provide for a reverse transfer agreement; providing 78 for an associate degree to be awarded to certain 79 students by Florida College System institutions; 80 providing requirements for state universities; 81 amending s. 1008.30, F.S.; authorizing a Florida 82 College System institution to require the common 83 placement test for diagnostic purposes; authorizing 84 certain state universities to continue to provide 85 developmental education instruction; amending s. 86 1008.46, F.S.; revising the date by which the Board of 87 Governors must submit an annual accountability report; 88 amending ss. 1009.22 and 1009.23, F.S.; removing the prohibition on the inclusion of a technology fee in 89 90 the Florida Bright Futures Scholarship Program award; 91 amending s. 1009.24, F.S.; removing the prohibition on 92 the inclusion of a technology fee and a tuition 93 differential fee in the Florida Bright Futures 94 Scholarship Program award; requiring each state 95 university board of trustees to implement a block 96 tuition policy for specified undergraduate students 97 beginning in a specified academic semester; requiring 98 the Chancellor of the State University System to 99 submit a report to the Governor and the Legislature by 100 a specified date; amending s. 1009.53, F.S.;

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authorizing a student to use Florida Bright Futures 101 102 Scholarship Program awards for summer term enrollment; amending s. 1009.534, F.S.; specifying Florida 103 104 Academic Scholars award amounts to cover tuition, fees, textbooks, and other educational expenses; 105 106 amending s. 1009.535, F.S.; specifying Florida 107 Medallion Scholars award amounts to cover specified 108 tuition and fees; amending s. 1009.701, F.S.; revising the state-to-private match requirement for 109 110 contributions to the First Generation Matching Grant 111 Program beginning in a specified fiscal year; 112 providing for the increase in award amounts under certain circumstances; extending the program to 113 include Florida College System institution students; 114 amending s. 1009.893, F.S.; extending coverage of the 115 Benacquisto Scholarship Program to include tuition and 116 fees for qualified nonresident students; creating s. 117 118 1009.894, F.S.; creating the Florida Farmworker 119 Student Scholarship Program; providing a purpose; requiring the Department of Education to administer 120 121 the scholarship program; providing student eligibility 122 criteria; specifying award amounts and distributions; providing for funding as specified in the General 123 124 Appropriations Act; amending s. 1009.98, F.S.; 125 providing that certain payments from the Florida

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126 Prepaid College Board to a state university on behalf 127 of a qualified beneficiary may not exceed a specified amount; amending s. 1011.90, F.S.; providing 128 129 requirements for certain legislative budget requests; 130 prohibiting certain ratios relating to student 131 enrollment from growing faster than a specified rate; 132 providing a directive to the Division of Law Revision and Information; providing for the future repeal of 133 134 ss. 1004.33 and 1004.34, F.S., relating to the 135 University of South Florida St. Petersburg and 136 Manatee/Sarasota, respectively; creating s. 1004.335, 137 F.S.; requiring the University of South Florida to 138 adopt and submit a plan to phase out the separate 139 accreditations of the University of South Florida St. 140 Petersburg and the University of South Florida 141 Manatee/Sarasota by a specified date; providing requirements for such plan; providing that certain 142 143 students may not be included in specified graduation and retention rate calculations; amending s. 1004.344; 144 145 requiring the University of South Florida's Florida 146 Center for the Partnership for Arts Integrated 147 Teaching to be located at a certain branch campus; 148 providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. This act shall be cited as the "Florida Excellence in Higher Education Act of 2018."

Section 2. Paragraphs (b), (c), and (e) of subsection (5) of section 1001.706, Florida Statutes, are amended, and paragraph (j) is added to subsection (3) and paragraph (h) is added to subsection (5) of that section, to read:

1001.706 Powers and duties of the Board of Governors.-

- (3) POWERS AND DUTIES RELATING TO ORGANIZATION AND OPERATION OF STATE UNIVERSITIES.—
- September 1 of each year, on the intellectual freedom and viewpoint diversity at each institution through an objective, nonpartisan, and statistically valid survey that enables comparison among institutions over time. Each institution shall conduct an annual survey of students, faculty, and administrators that assesses the extent to which competing ideas, perspectives, and claims of truth are presented and members of the university community feel safe and supported in exploring and articulating their beliefs and viewpoints on campus and in the classroom.
 - (5) POWERS AND DUTIES RELATING TO ACCOUNTABILITY.-
- (b) The Board of Governors shall develop a strategic plan specifying goals and objectives for the State University System and each constituent university, including each university's

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contribution to overall system goals and objectives. The strategic plan must:

- 1. Include performance metrics and standards common for all institutions and metrics and standards unique to institutions depending on institutional core missions, including, but not limited to, student admission requirements, retention, graduation, percentage of graduates who have attained employment, percentage of graduates enrolled in continued education, licensure passage, average wages of employed graduates, average cost per graduate, excess hours, student loan burden and default rates, faculty awards, total annual research expenditures, patents, licenses and royalties, intellectual property, startup companies, annual giving, endowments, and well-known, highly respected national rankings for institutional and program achievements.
- 2. Consider reports and recommendations of the Higher Education Coordinating Council pursuant to s. 1004.015 and the Articulation Coordinating Committee pursuant to s. 1007.01.
- 3. Include student enrollment and performance data delineated by method of instruction, including, but not limited to, traditional, online, and distance learning instruction.
- 4. Include criteria for designating baccalaureate degree and master's degree programs at specified universities as high-demand programs of emphasis. Fifty percent of the criteria for designation as high-demand programs of emphasis must be based on

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achievement of performance outcome thresholds determined by the Board of Governors, and 50 percent of the criteria must be based on achievement of performance outcome thresholds specifically linked to:

- a. Job placement in employment of 36 hours or more per week and average full-time wages of graduates of the degree programs 1 year and 5 years after graduation, based in part on data provided in the economic security report of employment and earning outcomes produced annually pursuant to s. 445.07.
- b. Data-driven gap analyses, conducted by the Board of Governors, of the state's job market demands and the outlook for jobs that require a baccalaureate or higher degree. Each state university must use the gap analyses to identify internship opportunities for students to benefit from mentorship by industry experts, earn industry certifications, and become employed in high-demand fields.
- (c) The Board of Governors shall develop an accountability plan for the State University System by developing and implementing a performance agreement with and each constituent university. The accountability plan must address institutional and system achievement of goals and objectives specified in the strategic plan adopted pursuant to paragraph (b) and must be submitted as part of its legislative budget request. The initial performance agreement shall, by August 1, 2018, establish baseline benchmarks for each state university based on the

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previous 2-year average performance on each common metric established pursuant to s. 1001.92. Once institution-specific baseline benchmarks are established, the Board of Governors must work with each university to establish and include in the performance agreement 1-year, 2-year, 3-year, and 4-year improvement benchmarks for determining eligibility for performance funding.

- (e) The Board of Governors shall maintain an effective information system to provide accurate, timely, and costeffective information about each university. The board shall continue to collect and maintain, at a minimum, management information as such information existed on June 30, 2002. The Office of the Inspector General shall annually verify the accuracy of the data used to implement ss. 1001.7065 and 1001.92.
- (h) The Board of Governors shall match individual student information with information in the files of state and federal agencies that maintain educational and employment records. The board must enter into an agreement with the Department of Economic Opportunity that allows access to the individual reemployment assistance wage records maintained by the department. The agreement must protect individual privacy and provide that student information may be used only for the purposes of auditing or evaluating higher education programs offered by state universities.

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Section 3. Paragraph (d) of subsection (2), paragraph (c) of subsection (5), and subsections (6) and (8) of section 1001.7065, Florida Statutes, are amended to read:

1001.7065 Preeminent state research universities program.-

- (2) ACADEMIC AND RESEARCH EXCELLENCE STANDARDS.—The following academic and research excellence standards are established for the preeminent state research universities program:
- (d) A 4-year graduation rate of 60 percent or higher for full-time, first-time-in-college students, as reported annually to the IPEDS. However, for the 2018 determination of a state university's preeminence designation and the related distribution of the 2018-2019 fiscal year appropriation associated with preeminence and emerging preeminence, a university is considered to have satisfied this graduation rate measure by attaining a 6-year graduation rate of 70 percent or higher by October 1, 2017, for full-time, first-time-in-college students, as reported annually to the IPEDS and confirmed by the Board of Governors.
- (5) PREEMINENT STATE RESEARCH UNIVERSITIES PROGRAM SUPPORT.—
- (c) The award of funds under this subsection is contingent upon funding provided in the General Appropriations Act to support the preeminent state research universities program created under this section. Funding increases appropriated

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beyond the amounts funded in the previous fiscal year shall be distributed as follows:

- 1. Each designated preeminent state research university that meets the criteria in paragraph (a) shall receive an equal amount of funding.
- 2. Each designated emerging preeminent state research university that meets the criteria in paragraph (b) shall, beginning in the 2018-2019 fiscal year, receive an amount of funding that is equal to one-fourth one-half of the total increased amount awarded to each designated preeminent state research university.
- (6)—PREEMINENT STATE RESEARCH UNIVERSITY SPECIAL COURSE REQUIREMENT AUTHORITY.—In order to provide a jointly shared educational experience, a university that is designated a preeminent state research university may require its incoming first-time-in-college students to take a six-credit set of unique courses specifically determined by the university and published on the university's website. The university may stipulate that credit for such courses may not be earned through any acceleration mechanism pursuant to s. 1007.27 or s. 1007.271 or any other transfer credit. All accelerated credits earned up to the limits specified in ss. 1007.27 and 1007.271 shall be applied toward graduation at the student's request.

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UNIVERSITY SYSTEM.-The Board of Governors shall is encouraged to

(7) (8) PROGRAMS OF EXCELLENCE THROUGHOUT THE STATE

301	establish standards and measures whereby individual
302	undergraduate, graduate, and professional degree programs in
303	state universities $\underline{\text{which}}$ $\underline{\text{that}}$ objectively reflect national
304	excellence can be identified and make recommendations to the
305	Legislature by September 1, 2018, as to how any such programs
306	could be enhanced and promoted.
307	Section 4. Section 1001.92, Florida Statutes, is amended
308	to read:
309	1001.92 State University System Performance-Based
310	Incentive.—
311	(1) A State University System Performance-Based Incentive
312	shall be awarded to state universities using performance-based
313	metrics adopted by the Board of Governors of the State
314	University System. The performance-based metrics must include $\underline{:}$
315	(a) Four-year graduation rates for full-time, first-time-
316	in-college students.
317	(b) Two-year graduation rates for full-time 2+2 associate
318	degree transfer students from Florida College System
319	institutions.
320	(c) Retention rates, with points awarded for students
321	earning 30, 60, and 90 credits.
322	(d) Postgraduation education rates.+
323	(e) Degree production.→
324	<u>(f)</u> Affordability <u>.</u> +
325	(g) Postgraduation employment and salaries, including wage

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thresholds that reflect the added value of a baccalaureate degree.

- (h) Six-year graduation rates for students who are eligible for a Pell Grant as compared with students who are not eligible for a Pell Grant, with points deducted for decreases in the enrollment of students who are eligible for a Pell Grant.
- (i) The percent of students graduating without excess hours. access; and

The Board of Governors may approve other metrics approved by the board in a formally noticed meeting that reflect the unique mission of each university. The board shall adopt benchmarks to evaluate each state university's performance on the metrics to measure the state university's achievement of institutional excellence or need for improvement and minimum requirements for eligibility to receive performance funding. Benchmarks and metrics must remain in place for 4 years and may not be adjusted after university performance data has been received by the Board of Governors.

- (2) Each fiscal year, the amount of <u>performance funding</u> funds available for allocation to <u>each</u> the state <u>university</u> universities based on the performance-based funding model shall <u>include:</u>
- (a) The state consist of the state's investment, which consists of the state appropriation for in performance funding.

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(b) The plus institutional investment, which consists investments consisting of funds solely deducted from the base funding of the each state university in the State University System in an amount provided in the General Appropriations Act.

- (3) (a) Each state university that meets the benchmarks for improvement established in its performance agreement pursuant to s. 1001.706(5)(c) shall be eligible for a share of the state investment in performance funding.
- (b) Each state university that meets or exceeds the baseline performance benchmarks established in its performance agreement pursuant to s. 1001.706(5)(c) shall have its institutional investment restored. The Board of Governors shall establish minimum performance funding eligibility thresholds for the state's investment and the institutional investments. A state university that meets the minimum institutional investment eligibility threshold, but fails to meet the minimum state investment eligibility threshold, shall have its institutional investment restored but is ineligible for a share of the state's investment in performance funding. The institutional investment shall be restored for each institution eligible for the state's investment under the performance-based funding model.
- (4)(3)(a) Each A state university that fails to maintain or exceed meet the baseline performance benchmarks established in its performance agreement pursuant to s. 1001.706(5)(c) Board of Governors' minimum institutional investment performance funding

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eligibility threshold shall have its institutional investment withheld by the board and must submit an improvement plan to the board that specifies the activities and strategies for improving the state university's performance. The board must review and approve the improvement plan and, if the plan is approved, must monitor the state university's progress in implementing the activities and strategies specified in the improvement plan. The state university shall submit monitoring reports to the board by December 31 and May 31 of each year in which an improvement plan is in place. The ability of a state university to submit an improvement plan to the board is valid for limited to 1 fiscal year.

- (b) The Chancellor of the State University System shall withhold disbursement of the institutional investment until the monitoring report is approved by the Board of Governors. A state university determined by the board to be making satisfactory progress on implementing the improvement plan shall receive no more than one-half of the withheld institutional investment in January and the balance of the withheld institutional investment in June. A state university that fails to make satisfactory progress may not have its full institutional investment restored. Any institutional investment funds that are not restored shall be redistributed in accordance with the board's performance-based metrics.
 - (5) (4) Distributions of performance funding, as provided

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in this section, shall be made to each of the state universities listed in the Education and General Activities category in the General Appropriations Act. Beginning with the 2019-2020 fiscal year, funds may only be distributed pursuant to a performance funding plan that is approved by the Legislature. In addition to the plan submitted by the Board of Governors pursuant to subsection (6), the Legislature shall review recommendations from an independent entity selected by the Legislature. (6) (5) By January 1, 2019 October 1 of each year, the Board of Governors, in consultation with the state universities, shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives a plan for transitioning from the current partial performance-based funding model to a complete performance-based continuous improvement funding model that focuses on outcomes. The plan must include the following: (a) A revised method for the equitable distribution of performance funds that is not based solely on historical funding distributions. Funding must be distributed in accordance with the performance agreements adopted pursuant to s. 1001.706(5)(c).

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(b) A proposed method for transitioning to a complete

performance-based funding formula driven by outcomes report on

the previous fiscal year's performance funding allocation which

must reflect the rankings and award distributions.

(7) (6) The Board of Governors shall adopt regulations to administer this section.

Section 5. Paragraphs (b) and (c) of subsection (2), subsections (3) and (4), and paragraph (b) of subsection (5) of section 1004.28, Florida Statutes, are amended, and paragraph (d) is added to subsection (2) of that section, to read:

1004.28 Direct-support organizations; use of property; board of directors; activities; audit; facilities.—

(2) USE OF PROPERTY.-

- (b) The board of trustees, in accordance with rules and guidelines of the Board of Governors, shall prescribe by rule conditions with which a university direct-support organization must comply in order to use property, facilities, or personal services at any state university, including that personal services must comply with the requirements of s. 1012.976. Such rules shall provide for budget and audit review and oversight by the board of trustees, including thresholds for approval of purchases, acquisitions, projects, and issuance of debt. No later than July 1, 2019, the transfer of a state appropriation by the board of trustees to any direct-support organization may only include funds pledged for debt.
- (c) The board of trustees <u>may not transfer any funds to</u> <u>and</u> shall not permit the use of property, facilities, or personal services at any state university by any university direct-support organization that does not provide equal

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employment opportunities to all persons regardless of race, color, religion, gender, age, or national origin.

- (d) The board of trustees may not permit the use of state funds for travel expenses by any university direct-support organization.
- of trustees shall may appoint at least one a representative to the board of directors and the executive committee of any direct-support organization established under this section. The president of the university for which the direct-support organization is established, or his or her designee, shall also serve on the board of directors and the executive committee of any direct-support organization established to benefit that university. The university board of trustees shall approve all appointments to any direct-support organization not authorized by this subsection.
- (4) ACTIVITIES; RESTRICTION.—A university direct-support organization is prohibited from giving, either directly or indirectly, any gift to a political committee as defined in s. 106.011 for any purpose other than those certified by a majority roll call vote of the governing board of the direct-support organization at a regularly scheduled meeting as being directly related to the educational mission of the university.
- (5) ANNUAL AUDIT; PUBLIC RECORDS EXEMPTION; PUBLIC MEETINGS EXEMPTION.—

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(b) All records of the organization other than the auditor's report, management letter, any records related to the expenditure of state funds, any records related to the expenditure of private funds for travel, and any supplemental data requested by the Board of Governors, the university board of trustees, the Auditor General, and the Office of Program Policy Analysis and Government Accountability shall be confidential and exempt from s. 119.07(1).

Section 6. Section 1004.6497, Florida Statutes, is created to read:

1004.6497 World Class Faculty and Scholar Program.-

- (1) PURPOSE AND LEGISLATIVE INTENT.—The World Class
 Faculty and Scholar Program is established to fund, beginning in
 the 2017-2018 fiscal year, and support the efforts of state
 universities to recruit and retain exemplary faculty and
 research scholars. It is the intent of the Legislature to
 elevate the national competitiveness of Florida's state
 universities through faculty and scholar recruitment and
 retention.
- (2) INVESTMENTS.—Retention, recruitment, and recognition efforts, activities, and investments may include, but are not limited to, investments in research-centric cluster hires, faculty research and research commercialization efforts, instructional and research infrastructure, undergraduate student participation in research, professional development, awards for

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outstanding performance, and postdoctoral fellowships.

(3) FUNDING AND USE.—Funding for the program shall be as

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- (3) FUNDING AND USE.—Funding for the program shall be as provided in the General Appropriations Act. Each state university shall use the funds only for the purpose and investments authorized under this section. These funds may not be used to construct buildings.
- (4) ACCOUNTABILITY.—By March 15 of each year, the Board of Governors shall provide to the Governor, the President of the Senate, and the Speaker of the House of Representatives a report summarizing information from the universities in the State University System, including, but not limited to:
- (a) Specific expenditure information as it relates to the investments identified in subsection (2).
- (b) The impact of those investments in elevating the national competitiveness of the universities, specifically relating to:
- 1. The success in recruiting research faculty and the resulting research funding;
 - 2. The 4-year graduation rate for undergraduate students;
- 3. The number of undergraduate courses offered with fewer than 50 students; and
- 4. The increase in national academic standing of targeted programs, specifically advancement in ranking among top 50 universities in the targeted programs in well-known and highly respected national public university rankings, including, but

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not limited to, the U.S. News and World Report rankings, which 526 527 reflect national preeminence, using the most recent rankings. Section 7. Section 1004.6498, Florida Statutes, is created 528 529 to read: 1004.6498 State University Professional and Graduate 530 531 Degree Excellence Program.-(1) PURPOSE.—The State University Professional and 532 Graduate Degree Excellence Program is established to fund, 533 beginning in the 2017-2018 fiscal year, and support the efforts 534 535 of state universities to enhance the quality and excellence of 536 professional and graduate schools and degree programs in 537 medicine, law, and business and expand the economic impact of 538 state universities. 539 (2) INVESTMENTS.—Quality improvement efforts may include, 540 but are not limited to, targeted investments in faculty, students, research, infrastructure, and other strategic 541 542 endeavors to elevate the national and global prominence of state 543 university medicine, law, and graduate-level business programs. 544 (3) FUNDING AND USE.—Funding for the program shall be as 545 provided in the General Appropriations Act. Each state 546 university shall use the funds only for the purpose and investments authorized under this section. These funds may not 547 548 be used to construct buildings. (4) ACCOUNTABILITY.—By March 15 of each year, the Board of 549 550 Governors shall provide to the Governor, the President of the

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Senate, and the Speaker of the House of Representatives a report
summarizing information from the universities in the State
University System, including, but not limited to:

(a) Specific expenditure information as it relates to the
investments identified in subsection (2).

(b) The impact of those investments in elevating the
national and global prominence of the state university medicine,

- national and global prominence of the state university medicine, law, and graduate-level business programs, specifically relating to:
- 1. The first-time pass rate on the United States Medical Licensing Examination;
- 2. The first-time pass rate on The Florida Bar Examination;

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- 3. The percentage of graduates enrolled or employed at a wage threshold that reflects the added value of a graduate-level business degree;
- 4. The advancement in the rankings of the state university medicine, law, and graduate-level programs in well-known and highly respected national graduate-level university rankings, including, but not limited to, the U.S. News and World Report rankings, which reflect national preeminence, using the most recent rankings; and
- 5. The added economic benefit of the universities to the state.
 - Section 8. Subsection (7) is added to section 1007.23,

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576 Florida Statutes, to read:

1007.23 Statewide articulation agreement.

- for a reverse transfer agreement for Florida College System associate in arts degree-seeking students who transfer to a state university prior to earning an associate in arts degree. Students must be awarded an associate in arts degree by the Florida College System institution upon completion of degree requirements at the state university if the student earned a majority of the credit hours from the Florida College System institution. State universities must identify students who have completed requirements for the associate in arts degree and transfer credits earned at the state university back to the Florida College System institution so that the associate in arts degree may be awarded by the Florida College System institution.
- Section 9. Subsections (3), (4), and (5) of section 1008.30, Florida Statutes, are amended to read:
- 1008.30 Common placement testing for public postsecondary education.—
- (3) By October-31, 2013, The State Board of Education shall establish by rule the test scores a student must achieve to demonstrate readiness to perform college-level work, and the rules must specify the following:
- (a) A student <u>may</u> who entered 9th grade in a Florida public school in the 2003-2004 school year, or any year

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thereafter, and earned a Florida standard high school diploma or a student who is serving as an active duty member of any branch of the United States Armed Services shall not be required to take the common placement test unless the Florida College System institution deems the test necessary as a diagnostic tool to provide appropriate advising. Regardless of whether the test is taken, a student may and shall not be required to enroll in developmental education instruction in a Florida College System institution. However, a student who is not required to take the common placement test and is not required to enroll in developmental education under this paragraph may opt to be assessed and to enroll in developmental education instruction, and the college shall provide such assessment and instruction upon the student's request.

- (b) A student who takes the common placement test and whose score on the test indicates a need for developmental education must be advised of all the developmental education options offered at the institution and, after advisement, shall be allowed to enroll in the developmental education option of his or her choice.
- (c) A student who demonstrates readiness by achieving or exceeding the test scores established by the state board and enrolls in a Florida College System institution within 2 years after achieving such scores shall not be required to retest or complete developmental education when admitted to any Florida

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College System institution.

- (4) By December 31, 2013, The State Board of Education, in consultation with the Board of Governors, shall approve a series of meta-majors and the academic pathways that identify the gateway courses associated with each meta-major. Florida College System institutions shall use placement test results to determine the extent to which each student demonstrates sufficient communication and computation skills to indicate readiness for his or her chosen meta-major. Florida College System institutions shall counsel students into college credit courses as quickly as possible, with developmental education limited to that content needed for success in the meta-major.
- (5)(a) Each Florida College System institution board of trustees shall develop a plan to implement the developmental education strategies defined in s. 1008.02 and rules established by the State Board of Education. The plan must be submitted to the Chancellor of the Florida College System for approval no later than March 1, 2014, for implementation no later than the fall semester 2014. Each plan must include, at a minimum, local policies that outline:
- 1. Documented student achievements such as grade point averages, work history, military experience, participation in juried competitions, career interests, degree major declaration, or any combination of such achievements that the institution may consider, in addition to common placement test scores, for

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advising students regarding enrollment options.

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- 2. Developmental education strategies available to students.
- 3. A description of student costs and financial aid opportunities associated with each option.
 - 4. Provisions for the collection of student success data.
- 5. A comprehensive plan for advising students into appropriate developmental education strategies based on student success data.
- System institution shall annually prepare an accountability report that includes student success data relating to each developmental education strategy implemented by the institution. The report shall be submitted to the Division of Florida Colleges by October 31 in a format determined by the Chancellor of the Florida College System. By December 31, the chancellor shall compile and submit the institutional reports to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the State Board of Education.
- (c) A university board of trustees may contract with a Florida College System institution board of trustees for the Florida College System institution to provide developmental education on the state university campus. Any state university in which the percentage of incoming students requiring developmental education equals or exceeds the average percentage

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of such students for the Florida College System may offer developmental education without contracting with a Florida College System institution; however, any state university offering college-preparatory instruction as of January 1, 1996, may continue to provide developmental education instruction as defined in s. 1008.02(1) such services.

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Section 10. Paragraph (a) of subsection (1) of section 1008.46, Florida Statutes, is amended to read:

1008.46 State university accountability process.-It is the intent of the Legislature that an accountability process be implemented that provides for the systematic, ongoing evaluation of quality and effectiveness of state universities. It is further the intent of the Legislature that this accountability process monitor performance at the system level in each of the major areas of instruction, research, and public service, while recognizing the differing missions of each of the state universities. The accountability process shall provide for the adoption of systemwide performance standards and performance goals for each standard identified through a collaborative effort involving state universities, the Board of Governors, the Legislature, and the Governor's Office, consistent with requirements specified in s. 1001.706. These standards and goals shall be consistent with s. 216.011(1) to maintain congruity with the performance-based budgeting process. This process requires that university accountability reports reflect measures

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defined through performance-based budgeting. The performance-based budgeting measures must also reflect the elements of teaching, research, and service inherent in the missions of the state universities.

(1) (a) By March 15 December 31 of each year, the Board of Governors shall submit an annual accountability report providing information on the implementation of performance standards, actions taken to improve university achievement of performance goals, the achievement of performance goals during the prior year, and initiatives to be undertaken during the next year. The accountability reports shall be designed in consultation with the Governor's Office, the Office of Program Policy Analysis and Government Accountability, and the Legislature.

Section 11. Subsection (7) of section 1009.22, Florida Statutes, is amended to read:

1009.22 Workforce education postsecondary student fees.-

(7) Each district school board and Florida College System institution board of trustees is authorized to establish a separate fee for technology, not to exceed 5 percent of tuition per credit hour or credit-hour equivalent for resident students and not to exceed 5 percent of tuition and the out-of-state fee per credit hour or credit-hour equivalent for nonresident students. Revenues generated from the technology fee shall be used to enhance instructional technology resources for students and faculty and shall not be included in any award under the

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Florida Bright Futures Scholarship Program. Fifty percent of technology fee revenues may be pledged by a Florida College System institution board of trustees as a dedicated revenue source for the repayment of debt, including lease-purchase agreements, not to exceed the useful life of the asset being financed. Revenues generated from the technology fee may not be bonded.

Section 12. Subsection (10) of section 1009.23, Florida Statutes, is amended to read:

1009.23 Florida College System institution student fees.-

(10) Each Florida College System institution board of trustees is authorized to establish a separate fee for technology, which may not exceed 5 percent of tuition per credit hour or credit—hour equivalent for resident students and may not exceed 5 percent of tuition and the out—of—state fee per credit hour or credit—hour equivalent for nonresident students.

Revenues generated from the technology fee shall be used to enhance instructional technology resources for students and faculty. The technology fee may apply to both college credit and developmental education and shall not be included in any award under the Florida Bright Futures Scholarship Program. Fifty percent of technology fee revenues may be pledged by a Florida College System institution board of trustees as a dedicated revenue source for the repayment of debt, including lease—purchase agreements, not to exceed the useful life of the asset

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being financed. Revenues generated from the technology fee may not be bonded.

Section 13. Subsection (13), paragraph (r) of subsection (14), paragraphs (a) and (b) of subsection (15), paragraphs (a), (b), and (e) of subsection (16), and subsection (20) of section 1009.24, Florida Statutes, are amended to read:

1009.24 State university student fees.-

- (13) Each university board of trustees may establish a technology fee of up to 5 percent of the tuition per credit hour. The revenue from this fee shall be used to enhance instructional technology resources for students and faculty. The technology fee may not be included in any award under the Florida Bright Futures Scholarship Program established pursuant to ss. 1009.53-1009.538.
- (14) Except as otherwise provided in subsection (15), each university board of trustees is authorized to establish the following fees:
- (r) Traffic and parking fines, charges for parking decals, and transportation access fees. Only universitywide transportation access fees may be included in any state financial assistance award authorized under part III of chapter 1009, as specifically authorized by law or the General Appropriations Act.

With the exception of housing rental rates and except as

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otherwise provided, fees assessed pursuant to paragraphs (h)-(s) shall be based on reasonable costs of services. The Board of Governors shall adopt regulations and timetables necessary to implement the fees and fines authorized under this subsection. The fees assessed under this subsection may be used for debt only as authorized under s. 1010.62.

(15)(a) The Board of Governors may approve:

- 1. A proposal from a university board of trustees to establish a new student fee that is not specifically authorized by this section.
- 2. A proposal from a university board of trustees to increase the current cap for an existing fee authorized pursuant to paragraphs (14)(a)-(g).
- 3.a. A proposal from a university board of trustees to implement flexible tuition policies, such as undergraduate or graduate block tuition, block tuition differential, or market tuition rates for graduate-level online courses or graduate-level courses offered through a university's continuing education program. A block tuition policy for resident undergraduate students or undergraduate-level courses <u>must shall</u> be based on the per-credit-hour undergraduate tuition established under subsection (4). A block tuition policy for nonresident undergraduate students <u>must shall</u> be based on the per-credit-hour undergraduate tuition and out-of-state fee established under subsection (4). Flexible tuition policies,

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including block tuition, may not increase the state's fiscal liability or obligation.

- b. A block tuition policy, which must be adopted by each university board of trustees for implementation beginning in the fall 2019 academic semester. The policy must apply to the entering freshman class of full-time, first-time-in-college students and may be extended to include other enrolled students. The policy must, at a minimum:
- (I) Include block tuition and any required fees, including, but not limited to, tuition differential fees, activity and service fees, financial aid fees, capital improvement fees, athletic fees, health fees, and technology fees.
- (II) Require the university to maximize the application of appropriate accelerated credits to minimize unnecessary credits and excess hours.
- (III) Enable students to have the flexibility to earn at least 30 credits per academic year in any combination of fall, spring, and summer academic terms or semesters.
- (b) A proposal developed pursuant to paragraph (a) shall be submitted in accordance with the public notification requirements of subsection (20) and guidelines established by the Board of Governors. Approval by the Board of Governors of such proposals proposal must be made in accordance with the provisions of this subsection. By April 1, 2018, each state

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university board of trustees must submit to the Board of Governors its block tuition policy, adopted pursuant to subparagraph (a)3., along with information on the potential impact of the policy on students. By August 1, 2018, the Chancellor of the State University System must submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives a summary report of such policies, the status of the board's review and approval of such policies, and the board's recommendations for improving block tuition and fee benefits for students.

- (16) Each university board of trustees may establish a tuition differential for undergraduate courses upon receipt of approval from the Board of Governors. However, beginning July 1, 2014, the Board of Governors may only approve the establishment of or an increase in tuition differential for a state research university designated as a preeminent state research university pursuant to s. 1001.7065(3). The tuition differential shall promote improvements in the quality of undergraduate education and shall provide financial aid to undergraduate students who exhibit financial need.
- (a) Seventy percent of the revenues from the tuition differential shall be expended for purposes of undergraduate education. Such expenditures may include, but are not limited to, increasing course offerings, improving graduation rates, increasing the percentage of undergraduate students who are

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taught by faculty, decreasing student-faculty ratios, providing salary increases for faculty who have a history of excellent teaching in undergraduate courses, improving the efficiency of the delivery of undergraduate education through academic advisement and counseling, and reducing the percentage of students who graduate with excess hours. This expenditure for undergraduate education may not be used to pay the salaries of graduate teaching assistants. Except as otherwise provided in this subsection, the remaining 30 percent of the revenues from the tuition differential, or the equivalent amount of revenue from private sources, shall be expended to provide financial aid to undergraduate students who exhibit financial need, including students who are scholarship recipients under s. 1009.984, to meet the cost of university attendance. This expenditure for need-based financial aid shall not supplant the amount of needbased aid provided to undergraduate students in the preceding fiscal year from financial aid fee revenues, the direct appropriation for financial assistance provided to state universities in the General Appropriations Act, or from private sources. The total amount of tuition differential waived under subparagraph (b) 7. $\frac{(b)8}{}$ may be included in calculating the expenditures for need-based financial aid to undergraduate students required by this subsection. If the entire tuition and fee costs of resident students who have applied for and received Pell Grant funds have been met and the university has excess

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funds remaining from the 30 percent of the revenues from the tuition differential required to be used to assist students who exhibit financial need, the university may expend the excess portion in the same manner as required for the other 70 percent of the tuition differential revenues.

- (b) Each tuition differential is subject to the following conditions:
- 1. The tuition differential may be assessed on one or more undergraduate courses or on all undergraduate courses at a state university.
- 2. The tuition differential may vary by course or courses, by campus or center location, and by institution. Each university board of trustees shall strive to maintain and increase enrollment in degree programs related to math, science, high technology, and other state or regional high-need fields when establishing tuition differentials by course.
- 3. For each state university that is designated as a preeminent state research university by the Board of Governors, pursuant to s. 1001.7065, the aggregate sum of tuition and the tuition differential may be increased by no more than 6 percent of the total charged for the aggregate sum of these fees in the preceding fiscal year. The tuition differential may be increased if the university meets or exceeds performance standard targets for that university established annually by the Board of Governors for the following performance standards, amounting to

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no more than a 2-percent increase in the tuition differential for each performance standard:

- a. An increase in the 4-year 6-year graduation rate for full-time, first-time-in-college students, as reported annually to the Integrated Postsecondary Education Data System.
 - b. An increase in the total annual research expenditures.
- c. An increase in the total patents awarded by the United States Patent and Trademark Office for the most recent years.
- 4. The aggregate sum of undergraduate tuition and fees per credit hour, including the tuition differential, may not exceed the national average of undergraduate tuition and fees at 4-year degree-granting public postsecondary educational institutions.
- 5. The tuition differential shall not be included in any award under the Florida Bright Futures Scholarship Program established pursuant to ss. 1009.53-1009.538.
- 5.6. Beneficiaries having prepaid tuition contracts pursuant to s. 1009.98(2)(b) which were in effect on July 1, 2007, and which remain in effect, are exempt from the payment of the tuition differential.
- $\underline{6.7.}$ The tuition differential may not be charged to any student who was in attendance at the university before July 1, 2007, and who maintains continuous enrollment.
- 7.8. The tuition differential may be waived by the university for students who meet the eligibility requirements for the Florida public student assistance grant established in

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8.9. Subject to approval by the Board of Governors, the tuition differential authorized pursuant to this subsection may take effect with the 2009 fall term.

- (e) The Board of Governors shall submit a report to the President of the Senate, the Speaker of the House of Representatives, and the Governor describing the implementation of the provisions of this subsection no later than February 1 of each year. The report shall summarize proposals received by the board during the preceding fiscal year and actions taken by the board in response to such proposals. In addition, the report shall provide the following information for each university that has been approved by the board to assess a tuition differential:
- 1. The course or courses for which the tuition differential was assessed and the amount assessed.
- 2. The total revenues generated by the tuition differential.
- 3. With respect to waivers authorized under subparagraph (b)7. (b)8., the number of students eligible for a waiver, the number of students receiving a waiver, and the value of waivers provided.
- 4. Detailed expenditures of the revenues generated by the tuition differential.
- 5. Changes in retention rates, graduation rates, the percentage of students graduating with more than 110 percent of

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the hours required for graduation, pass rates on licensure examinations, the number of undergraduate course offerings, the percentage of undergraduate students who are taught by faculty, student-faculty ratios, and the average salaries of faculty who teach undergraduate courses.

- (20) Each state university shall publicly notice and notify all enrolled students of any proposal to <u>change increase</u> tuition or fees at least 28 days before its consideration at a board of trustees meeting. The notice must:
- (a) Include the date and time of the meeting at which the proposal will be considered.
- (b) Specifically outline the details of existing tuition and fees, the rationale for the proposed <u>change</u> increase, and how the funds from the proposed <u>change</u> increase will be used.
- (c) Be posted on the university's website and issued in a press release.

Section 14. Subsection (9) of section 1009.53, Florida Statutes, is amended to read:

1009.53 Florida Bright Futures Scholarship Program.-

(9) A student may use <u>a Florida Academic Scholar an</u> award for summer term enrollment <u>beginning in the 2018 summer term</u>, <u>as funded in the General Appropriations Act. A student may use other Florida Bright Futures Scholarship Program awards for summer term enrollment, if funded in the General Appropriations Act <u>if funds are available</u>.</u>

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Section 15. Subsection (2) of section 1009.534, Florida Statutes, is amended to read:

1009.534 Florida Academic Scholars award.-

- (2) A Florida Academic Scholar who is enrolled in a certificate, diploma, associate, or baccalaureate degree program at a public or nonpublic postsecondary education institution is eligible, beginning in the 2017-2018 academic year, for an award equal to the amount required to pay 100 percent of tuition and fees established under ss. 1009.22(3), (5), (6), and (7); 1009.23(3), (4), (7), (8), (10), and (11); and 1009.24(4), (7)-(13), (14)(r), and (16), as applicable, and is eligible for an additional \$300 each fall and spring academic semester or the equivalent for textbooks and specified in the General Appropriations Act to assist with the payment of educational expenses.
- Section 16. Subsection (2) of section 1009.535, Florida Statutes, is amended to read:
 - 1009.535 Florida Medallion Scholars award.-
- (2) A Florida Medallion Scholar who is enrolled in a certificate, diploma, associate, or baccalaureate degree program at a public or nonpublic postsecondary education institution is eligible, beginning in the fall 2018 semester, for an award equal to the amount required to pay 75 percent of tuition and fees established under ss. 1009.22(3), (5), (6), and (7); 1009.23(3), (4), (7), (8), (10), and (11); and 1009.24(4), (7)-

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1001 (13), (14)(r), and (16), as applicable specified in the General
1002 Appropriations Act to assist with the payment of educational
1003 expenses.

Section 17. Subsections (1), (2), and (4) and paragraph (c) of subsection (5) of section 1009.701, Florida Statutes, are amended to read:

1009.701 First Generation Matching Grant Program.-

- (1) The First Generation Matching Grant Program is created to enable each state university and Florida College System institution to provide donors with a matching grant incentive for contributions that will create grant-based student financial aid for undergraduate students who demonstrate financial need and whose parents, as defined in s. 1009.21(1), have not earned a baccalaureate degree. In the case of any individual who regularly resided with and received support from only one parent, an individual whose only such parent did not complete a baccalaureate degree would also be eligible.
- (2) Funds appropriated by the Legislature for the program shall be allocated by the Office of Student Financial Assistance to match private contributions on a dollar-for-dollar basis; however, beginning in the 2018-2019 fiscal year, such funds shall be allocated at a ratio of \$2 of state funds to \$1 of private contributions to provide additional funding to increase the number of eligible students receiving the scholarship. After all eligible students have received an award, the remaining

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funds may be used to increase award amounts based on financial need. Contributions made to a state university or a Florida

College System institution and pledged for the purposes of this section are eligible for state matching funds appropriated for this program and are not eligible for any other state matching grant program. Pledged contributions are not eligible for matching prior to the actual collection of the total funds. The Office of Student Financial Assistance shall reserve a proportionate allocation of the total appropriated funds for each state university and Florida College System institution on the basis of full-time equivalent enrollment. Funds that remain unmatched as of December 1 shall be reallocated to state universities and colleges that have remaining unmatched private contributions for the program on the basis of full-time equivalent enrollment.

- (4) Each participating state university and Florida

 College System institution shall establish an application

 process, determine student eligibility for initial and renewal awards in conformance with subsection (5), identify the amount awarded to each recipient, and notify recipients of the amount of their awards.
- (5) In order to be eligible to receive a grant pursuant to this section, an applicant must:
- (c) Be accepted at a state university <u>or Florida College</u>
 System institution.

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Section 18. Subsections (2), (4), and (5) of section 1009.893, Florida Statutes, are amended to read:

1009.893 Benacquisto Scholarship Program.-

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- (2) The Benacquisto Scholarship Program is created to reward a any Florida high school graduate who receives recognition as a National Merit Scholar or National Achievement Scholar and who initially enrolls in the 2014-2015 academic year or, later, in a baccalaureate degree program at an eligible Florida public or independent postsecondary educational institution.
- (4) In order to be eligible for an award under the scholarship program, a student must meet the requirements of paragraph (a) or paragraph (b).+
- (a) A student who is a resident of the state, Be a state resident as determined in s. 1009.40 and rules of the State Board of Education, must:
- $\frac{1.(b)}{2}$ Earn a standard Florida high school diploma or its equivalent pursuant to s. 1002.3105, s. 1003.4281, s. 1003.4282, or s. 1003.435 unless:
- $\underline{a.1.}$ The student completes a home education program according to s. 1002.41; or
- <u>b.2.</u> The student earns a high school diploma from a non-Florida school while living with a parent who is on military or public service assignment out of this state;
 - 2.(c) Be accepted by and enroll in a Florida public or

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independent postsecondary educational institution that is regionally accredited; and

- 3.(d) Be enrolled full-time in a baccalaureate degree program at an eligible regionally accredited Florida public or independent postsecondary educational institution during the fall academic term following high school graduation.
- (b) A student who initially enrolls in a baccalaureate degree program in the 2018-2019 academic year or later and who is not a resident of this state, as determined in s. 1009.40 and rules of the State Board of Education, must:
- 1. Physically reside in this state on or near the campus of the postsecondary educational institution in which the student is enrolled;
- 2. Earn a high school diploma from a school outside
 Florida which is comparable to a standard Florida high school
 diploma or its equivalent pursuant to s. 1002.3105, s.
 1003.4281, s. 1003.4282, or s. 1003.435 or must complete a home
 education program in another state; and
- 3. Be accepted by and enrolled full-time in a baccalaureate degree program at an eligible regionally accredited Florida public or independent postsecondary educational institution during the fall academic term following high school graduation.
- (5) (a) 1. An eligible student who <u>meets the requirements of</u> paragraph (4)(a), who is a National Merit Scholar or National

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Achievement Scholar, and who attends a Florida public postsecondary educational institution shall receive a scholarship award equal to the institutional cost of attendance minus the sum of the student's Florida Bright Futures Scholarship and National Merit Scholarship or National Achievement Scholarship.

- 2. An eligible student who meets the requirements under paragraph (4)(b), who is a National Merit Scholar, and who attends a Florida public postsecondary educational institution shall receive a scholarship award equal to the institutional cost of attendance for a resident of this state minus the student's National Merit Scholarship. Such student is exempt from the payment of out-of-state fees.
- National Achievement Scholar and who attends a Florida independent postsecondary educational institution shall receive a scholarship award equal to the highest cost of attendance for a resident of this state enrolled at a Florida public university, as reported by the Board of Governors of the State University System, minus the sum of the student's Florida Bright Futures Scholarship and National Merit Scholarship or National Achievement Scholarship.

Section 19. Section 1009.894, Florida Statutes, is created to read:

1009.894 Florida Farmworker Student Scholarship Program.-

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1126	The Legislature recognizes the vital contribution of farmworkers
1127	to the economy of this state. The Florida Farmworker Student
1128	Scholarship Program is created to provide scholarships for
1129	farmworkers, as defined in s. 420.503, and the children of such
1130	farmworkers.
1131	(1) The Department of Education shall administer the
1132	Florida Farmworker Student Scholarship Program according to
1133	rules and procedures established by the State Board of
1134	Education. Beginning in the 2017-2018 academic year, up to 50
1135	scholarships shall be awarded annually according to the criteria
1136	established in subsection (2) and contingent upon an
1137	appropriation in the General Appropriations Act.
1138	(2)(a) To be eligible for an initial scholarship, a
1139	student must, at a minimum:
1140	1. Have a resident status as required by s. 1009.40 and
1141	rules of the State Board of Education;
1142	2. Earn a minimum cumulative weighted grade point average
1143	of 3.5 for all high school courses creditable toward a diploma;
1144	3. Complete a minimum of 30 hours of community service;
1145	and
1146	4. Have at least a 90 percent attendance rate and not have
1147	had any disciplinary action brought against him or her, as
1148	documented on the student's high school transcript.
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1150	For purposes of this section, students who are undocumented for

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federal immigration purposes are not eligible for an award.

- (b) The department shall rank eligible initial applicants for the purposes of awarding scholarships based on need, as determined by the department.
- (c) To renew a scholarship awarded pursuant to this section, a student must maintain at least a cumulative grade point average of 2.5 or higher on a 4.0 scale for college coursework.
- (3) A scholarship recipient must enroll in a minimum of 12 credit hours per term, or the equivalent, at a public postsecondary educational institution in this state to receive funding.
- (4) A scholarship recipient may receive an award for a maximum of 100 percent of the number of credit hours required to complete an associate or baccalaureate degree program or receive an award for a maximum of 100 percent of the credit hours or clock hours required to complete up to 90 credit hours of a program that terminates in a career certificate. The scholarship recipient is eligible for an award equal to the amount required to pay the tuition and fees established under ss. 1009.22(3), (5), (6), and (7); 1009.23(3), (4), (7), (8), (10), and (11); and 1009.24(4), (7)-(13), (14)(r), and (16), as applicable, at a public postsecondary educational institution in this state.

 Renewal scholarship awards must take precedence over new scholarship awards in a year in which funds are not sufficient

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to accommodate both initial and renewal awards. The scholarship must be prorated for any such year.

- Act, the department shall annually issue awards from the scholarship program. Before the registration period each semester, the department shall transmit payment for each award to the president or director of the postsecondary educational institution, or his or her representative. However, the department may withhold payment if the receiving institution fails to submit the following reports or make the following refunds to the department:
- (a) Each institution shall certify to the department the eligibility status of each student to receive a disbursement within 30 days before the end of its regular registration period, inclusive of a drop and add period. An institution is not required to reevaluate the student eligibility after the end of the drop and add period.
- (b) An institution that receives funds from the scholarship program must certify to the department the amount of funds disbursed to each student and remit to the department any undisbursed advance within 60 days after the end of the regular registration period.
- (6) The department shall allocate funds to the appropriate institutions and collect and maintain data regarding the scholarship program within the student financial assistance

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database as specified in s. 1009.94.

(7) Funding for this program shall be as provided in the General Appropriations Act.

Section 20. Present paragraphs (e) and (f) of subsection (10) of section 1009.98, Florida Statutes, are redesignated as paragraphs (f) and (g), respectively, and a new paragraph (e) is added to that subsection, to read:

1009.98 Stanley G. Tate Florida Prepaid College Program. -

- (10) PAYMENTS ON BEHALF OF QUALIFIED BENEFICIARIES.
- (e) Notwithstanding the number of credit hours used by a state university to assess the amount for registration fees, tuition, tuition differential, or local fees, the amount paid by the board to any state university on behalf of a qualified beneficiary of an advance payment contract purchased before July 1, 2024, may not exceed the number of credit hours taken by that qualified beneficiary at the state university.

Section 21. Subsection (4) of section 1011.90, Florida Statutes, is amended to read:

- 1011.90 State university funding.-
- (4) The Board of Governors shall establish and validate a cost-estimating system consistent with the requirements of subsection (1) and shall report as part of its legislative budget request the actual expenditures for the fiscal year ending the previous June 30. The legislative budget request must also include 5-year trend information on the ratios of student

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enrollment to faculty and administrators at each university. The ratio of students to administrators at any state university may not grow at a greater rate than the ratio of students to faculty. Expenditure analysis, operating budgets, and annual financial statements of each university must be prepared using the standard financial reporting procedures and formats prescribed by the Board of Governors. These formats shall be the same as used for the 2000-2001 fiscal year reports. Any revisions to these financial and reporting procedures and formats must be approved by the Executive Office of the Governor and the appropriations committees of the Legislature jointly under the provisions of s. 216.023(3). The Board of Governors shall continue to collect and maintain at a minimum management information existing on June 30, 2002. The expenditure analysis report shall include total expenditures from all sources for the general operation of the university and shall be in such detail as needed to support the legislative budget request.

Section 22. The Division of Law Revision and Information is directed to substitute the term "Effective Access to Student Education Grant Program" for "Florida Resident Access Grant Program" and the term "Effective Access to Student Education grant" for "Florida resident access grant" wherever those terms appear in the Florida Statutes.

Section 23. <u>Effective July 1, 2020, sections 1004.33 and</u> 1004.34, Florida Statutes, are repealed.

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Section 24. Section 1004.335, Florida Statutes, is created to read:

1004.335 Accreditation consolidation of University of South Florida branch campuses.—

- (1) No later than January 15, 2019, the Board of Trustees of the University of South Florida must adopt and submit to the Board of Governors an implementation plan to orderly phase out the separate accreditation of the University of South Florida St. Petersburg campus and the University of South Florida Sarasota/Manatee campus, which were conferred by the Southern Association of Colleges and Schools Commission on Colleges (SACSCOC) pursuant to ss. 1004.33 and 1004.34, respectively.
 - (2) The implementation plan must:

- (a) Detail any necessary steps, and the timeline for such steps, to ensure that the separate accreditation for each campus is terminated no later than June 30, 2020. The implementation plan must also ensure that there is no lapse in institutional accreditation for any campus during the phasing-out process.
- (b) Be designed and carried out in a manner that, to the extent possible, minimizes any disruption to students attending any University of South Florida campus, with an emphasis on ensuring that each student's opportunity to graduate from the university within 4 years of his or her initial first-time-in-college enrollment is not impeded as a result of the consolidation of SACSCOC accreditation.

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(c) Provide that on or before July 1, 2020, the entirety of the University of South Florida, including all campuses and other component units of the university, shall operate under a single institutional accreditation from the SACSCOC.

- (d) Provide that on each regularly scheduled submission date subsequent to July 1, 2020, the University of South Florida shall report consolidated data for all of the university's campuses and students to the Integrated Postsecondary Education Data System and to the Board of Governors. The Board of Governors shall use the consolidated data for purposes of determining eligibility for funding pursuant to ss. 1001.7065 and 1001.92.
- (3) Notwithstanding the provisions of ss. 1001.7065 and 1001.92 or any Board of Governors regulation to the contrary relating to the calculation of graduation rates and retention rates, a student who meets all of the following criteria may not be counted by the Board of Governors when calculating or confirming the graduation rate or the retention rate of the University of South Florida under those sections:
- (a) The student was admitted to and initially enrolled before the spring 2019 semester as a first-time-in-college student at the University of South Florida St. Petersburg or the University of South Florida Sarasota/Manatee.
- (b) The student voluntarily disenrolled from all University of South Florida campuses without graduating before

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1301	the date of termination of the separate SACSCOC accreditation of					
1302	his or her admitting campus.					
1303	(4) This section expires July 1, 2020.					
1304	Section 25. Subsection (1) of section 1004.344, Florida					
1305	Statutes, is amended to read:					
1306	1004.344 The Florida Center for the Partnerships for Arts					
1307	Integrated Teaching					
1308	(1) The Florida Center for the Partnerships for Arts					
1309	Integrated Teaching is created within the University of South					
1310	Florida and shall be physically headquartered at the University					
1311	of South Florida Sarasota/Manatee.					
1312	Section 26. This act shall take effect upon becoming a					
1313	law.					

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCS for HB 495 Education

SPONSOR(S): Education Committee

TIED BILLS: None IDEN./SIM. BILLS: None

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Education Committee		Brink	Hassell

SUMMARY ANALYSIS

The proposed committee substitute (PCS) amends several provisions relating to the operation and funding of public schools. Specifically, the PCS:

- Provides the same carry forward authority for undisbursed Schools of Hope Program funds as currently provided for revolving loan funds.
- Revises how school districts must spend Supplemental Academic Instruction (SAI) allocation funds.
- Expands the Principal Autonomy Pilot Program Initiative to a statewide program and authorizes highly effective trained principals to manage multiple district schools.
- Revises requirements for the disbursement of Title I funds by school districts.
- Expands the available exceptions a district school board may adopt to include any other provisions in SREF that limit the ability of a school to operate in a facility on the same basis as a charter school.
- Requires the Florida Department of Education to issue a competitive solicitation to contract with an independent, third-party consulting firm to conduct a review of the current price level index methodology by July 1, 2018, and every 10 years thereafter.

The PCS amends several provisions relating to charter schools as follows:

- Provides charter schools with access to surplus property on the same basis as public schools.
- Requires school districts to provide background screening results for charter school employees within 14 days.
- Revises eligibility requirements for high performing charter schools and allows replication of up to two schools.
- Clarifies provisions relating to charter school consolidations.
- Revises requirements for sharing discretionary capital outlay millage revenues with charter schools.
- Prohibits a school district from withholding charter school administrative fees if specified aggregate lease-purchase agreement payments exceed three-fourths of the discretionary millage proceeds.

The PCS also requires each school district, by the start of the 2018-2019 school year, to negotiate a memorandum of understanding with the collective bargaining unit for instructional personnel that addresses the selection, placement, and expectations of instructional personnel and provides principals with autonomy over certain personnel and budgetary decisions.

See FISCAL IMPACT ON STATE GOVERNMENT.

The bill provides an effective date of July 1, 2018, except as otherwise provided.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcs0495.EDC

DATE: 2/26/2018

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Schools of Hope Program Fund

Present Situation

The Schools of Hope Program fund is created within the Florida Department of Education (DOE).¹ Current law² authorizes a school of hope to receive funds from the Schools of Hope Program fund for statutorily identified expenditures. A traditional public school that must implement intervention and support strategies under Florida's system for school improvement³ is eligible to receive up to \$2,000 per full-time equivalent (FTE) student from the Schools of Hope Program fund based on the strength of the school's plan for implementation and its focus on evidence-based interventions that lead to student success by providing wrap-around services that leverage community assets.⁴

The law also establishes the Schools of Hope Revolving Loan Program within the DOE to help hope operators⁵ meet school building construction needs and to pay for expenses related to the startup of a school of hope.⁶ The Schools of Hope Program fund is the state's fund source for the revolving loan program.

Current law allows funds for the Schools of Hope Revolving Loan Program that are not disbursed by June 30 of the fiscal year in which the funds are allocated to carry forward for up to 5 years. There is no similar carry forward provision for funds from the Schools of Hope Program for traditional public schools.

Effect of Proposed Changes

The proposed committee substitute (PCS) authorizes Schools of Hope Program funds not disbursed by June 30 of the fiscal year in which the funds are allocated to be carried forward in the same manner as Schools of Hope Revolving Loan Program funds.

Supplemental Academic Instruction Categorical

Present Situation

In 1999, the Legislature created the Supplemental Academic Instruction (SAI) Categorical Fund as part of the A+ Education Plan⁸ for assisting school districts in providing supplemental instruction to students in kindergarten through grade 12.⁹

The SAI categorical funds are allocated annually to each school district in the amount provided in the General Appropriations Act (GAA). These funds are provided in addition to the funds appropriated on

¹ Section 43, ch. 2017-116.

² Section 1002.333(10)(a), F.S.

³ See s. 1008.33(1)(a) and (2), F.S.

⁴ Section 1002.333(10)(b), F.S.

⁵ See s. 1002.333, F.S.

⁶ Section 44, ch. 2017-116.

⁷ Section 1001.292(8), F.S.

⁸ Section 23, ch. 99-398, L.O.F.

⁹ Florida House of Representatives, Council for Lifelong Learning, Supplemental Academic Instruction Fact Sheet (Sept. 2001) available at

the basis of FTE student membership in the Florida Education Finance Program (FEFP) and are included in the total funds for each district. For Fiscal Year 2017-2018, each school district that has one or more of the 300 lowest-performing elementary schools based on the statewide reading assessment must use these funds, together with the funds provided in the district's research-based reading instruction allocation, to provide an additional hour of intensive reading instruction. After this requirement has been met, school districts may use these funds for: modified curriculum, reading instruction, after-school instruction, tutoring, mentoring, class size reduction, extended school year, intensive skills development in summer school, and other methods for improving student achievement.¹⁰

Effect of Proposed Changes

The PCS modifies the FEFP SAI allocation by:

- deleting the requirement that the 300 lowest-performing elementary schools, based on the statewide reading assessment, use their portion of the SAI allocation to implement an extra hour of intensive reading instruction; and
- requiring that each school district with a school earning a grade of "D" or "F" use that school's portion of the SAI allocation to implement the intervention and support strategies required under Florida's system for school improvement. For all other schools, the school district may use the SAI for eligible purposes currently described in law.

Principal Autonomy Pilot Project Initiative

Present Situation

In 2016, the Principal Autonomy Pilot Project Initiative (PAPPI) was established within the DOE to provide principals of participating schools in participating school districts¹¹ with increased autonomy and authority over allocation of resources and staffing.¹² Each participating school district must identify three schools that received at least two school grades of "D" or "F" during the previous three school years, describe the areas in which increased autonomy will be granted, and state measurable goals regarding student achievement and operation efficiency. The principal assigned to each school must have earned a highly effective performance evaluation rating in the previous year.¹³ Each participating principal, along with a three-member leadership team from each participating school and district personnel working with each school, must also complete a nationally recognized school turnaround program focusing on improving leadership, instructional infrastructure, talent management, and differentiated support and accountability.¹⁴

In order to receive a salary supplement of \$10,000, the principal must be transferred to a school that earned a grade of "F" or three consecutive grades of "D" and must have implemented a turnaround option at a school as the school's principal in which the school improved by at least one letter grade. 15

Among other things, the principal of a participating school is granted greater authority to hire qualified instructional personnel or refuse placement or transfer of such personnel and deploy financial

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¹⁰ Section 1011.62(1)(f), F.S.

¹¹ Participation in PAPPI is currently limited to the Broward, Duval, Jefferson, Madison, Palm Beach, Pinellas, and Seminole school districts. *See* s. 1011.6202(1), F.S.

¹² See ch. 2016-223, L.O.F., codified at s. 1011.6202, F.S. Plans were submitted to the State Board of Education by the Broward, Palm Beach, and Pinellas school districts. Each plan was approved by the state board at its March 22, 2017 meeting. See Florida State Board of Education, *Minutes State Board of Education Meeting* (May 16, 2017), available at http://www.fldoe.org/core/fileparse.php/18491/urlt/minutes.pdf.

¹³ See s. 1011.6202(2)(a), F.S.

¹⁴ Section 1011.6202(4), F.S.

¹⁵ See s. 1011.6202(7), F.S.

resources to school programs at the principal's discretion to help improve student achievement and meet goals identified in the district's PAPPI proposal.¹⁶

A participating school is exempt from the provisions of chapters 1000-1013, F.S., and implementing state board rules, except for statutes pertaining to:¹⁷

- the election and compensation of school board members and the election, appointment, or compensation of district school superintendents;
- the student assessment program and school grading;
- the uniform start date;
- student progression and graduation;
- services to students with disabilities;
- class size, except compliance is calculated at the school, rather than classroom, level;
- civil rights and discrimination;
- student health, safety and welfare;
- educator evaluation, pay schedules, and employment contracts;
- school facilities, with certain exceptions;
- equitable distribution of Title I funds;
- public meetings and records public inspection and criminal and civil penalties;
- public records; and
- code of ethics for public officers and employees.

Each participating school must submit an annual report to the State Board of Education (SBE), and the SBE must annually report on the implementation of the pilot project. At the end of the 3-year pilot, the commissioner must submit a full evaluation of the effectiveness of the program to the Senate President, the Speaker of the House of Representatives, and the Governor.¹⁸

The initial term of the program is 3 years.¹⁹ Thereafter, schools must receive authorization from the SBE to renew their participation in the program.²⁰

Effect of Proposed Changes

The bill expands PAPPI from a 3-year pilot to a statewide program and allows any school district, beginning with the 2018-2019 school year and contingent upon available funds, to submit a principal autonomy proposal to the SBE by December 1. If the SBE approves the proposal, the district is eligible to participate in the program for 3 years. The bill deletes annual reporting requirements for principals and districts participating in the pilot and deletes the requirement that the commissioner submit an evaluation of the pilot program.

In addition, the bill expands the impact of participating principals who successfully complete the school turnaround training by allowing them to manage one or more schools and providing the school with the same exemptions and administrative autonomy provided to participating PAPPI schools. District school boards may authorize highly effective principals to manage multiple schools within district innovation academies and zones. A zone may include the school at which the principal is assigned, persistently low-performing schools, feeder pattern schools, or a group of schools identified by the school district. The principal may allocate resources and personnel between the schools under his or her administration.

The bill specifies that a school, whether a participating school or a school operated by a participating principal, continues its exemption from laws and rules beyond the initial 3-year period so long as the school receives a school grade no lower than a "B."

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¹⁶ See s. 1012.28(8)(a) and (b), F.S.

¹⁷ See s. 1011.6202(3)(b), F.S.

¹⁸ Section 1011.6202(6), F.S.

¹⁹ Section 1011.6202(5), F.S.

 $^{^{20}}$ *Id*.

Subject to appropriation each year, the DOE must:

- fund the costs of the program to include the administrative and enrollment costs for the school turnaround training program; and
- provide up to \$10,000 for each participating principal as an annual salary supplement for 3 years.

The bill revises salary supplement eligibility requirements to allow a participating principal to qualify by teaching at a school that earned two consecutive grades of "D" rather than three. The bill also specifies that a participating principal may qualify for a salary supplement by managing multiple schools.

Title I Funding

Present Situation

Title I, Part A of the Elementary and Secondary Education Act, provides financial assistance to local educational agencies and schools with high numbers or high percentages of children from low-income families to help ensure that all children meet challenging state academic standards. Federal funds are currently allocated through four statutory formulas that are based primarily on census poverty estimates and the cost of education in each state.²¹

In 2017, the Legislature implemented several revisions to the distribution of Title I funds, requiring school districts to provide Title I funds directly to all eligible schools and to limit the amount of Title I funds that a district may withhold as follows:²²

- One percent for parent involvement
- A necessary and reasonable amount for administration not to exceed eight percent
- A reasonable and necessary amount to provide:²³
 - o homeless programs:
 - o delinquent and neglected programs;
 - o prekindergarten programs and activities;
 - o private school equitable services; and
 - o transportation for foster care children to their school of origin or choice program.

After providing Title I funds to schools above the 75 percent poverty threshold, the district must distribute all remaining Title I funds to all eligible schools in accordance with federal law and regulation. The threshold for identifying eligible schools may not exceed the threshold established by a school district for the 2016-2017 school year or the statewide percentage of economically disadvantaged students, as determined annually.²⁴ Schools may participate in district-wide or district sponsored initiatives by paying a proportionate share of Title I funds to the school district.

Of the 7 percent of Title I funds that must be set aside for school improvement, 95 percent must be awarded to districts through either a formula or competitive approach or some combination thereof. The remaining 5 percent would be used primarily to support differentiated accountability regional activities.²⁵

²¹ U.S. Department of Education, *Improving Basic Programs Operated by Local Educational Agencies (Title I, Part A)*, available at https://www2.ed.gov/programs/titleiparta/index.html?exp=0.

²² See s. 45, ch. 2017-116, L.O.F. codified at s. 1011.69(5), F.S. (2017)

²³ Section 1011.69(5)(a), F.S.

²⁴ Section 1011.69(5), F.S.

²⁵ See 20 U.S.C. s. 6303(a).

Effect of Proposed Changes

The bill clarifies that when districts distribute Title I funds to schools above the 75 percent poverty threshold, the 75 percent may include high schools above the 50 percent threshold as permitted by federal law.

The bill specifies that a district may also withhold a necessary and reasonable amount of Title I funds, not to exceed 1 percent, for Title I schools to provide educational services in accordance with the approved Title I plan. Funds provided by eligible schools for district level educational services are not subject to requirements related to the district's distribution of Title I funds.

The bill increases the necessary and reasonable amount a district may withhold for administration, including the indirect cost rate, from 8 to 10 percent. Funds carried forward by the school district are not subject to the requirements related to the district's distribution of Title I funds.

Florida Education Finance Program

Present Situation

The Florida Constitution requires the Legislature to make "adequate provision . . . for a uniform, efficient, safe, secure, and high quality system of free public schools that allows students to obtain a high quality education"²⁶ The Florida Legislature established the Florida Education Finance Program (FEFP) in 1973 to equalize funding for educational programs and services for all students in the K-12 public school system regardless of geographic or local economic factors.²⁷ The FEFP, which is the "primary mechanism for funding the operating costs of Florida school districts," provides for equalized funding by recognizing:

- varying local property tax bases;
- varying education program costs;
- · varying costs of living; and
- varying costs for equivalent educational programs due to sparsity and dispersion of the student population.²⁸

The FEFP incorporates state-appropriated funds and funds raised through *ad valorem* taxes in each local school district. State funds appropriated to finance the 2017-18 FEFP totaled \$11,673,261,717, while the total amount of local funds set by the Legislature was from school districts at \$8,968,543,399.²⁹

Under the FEFP, financial support for education is based on individual students participating in a particular educational program rather than on the number of teachers or classrooms.³⁰ Funds are "primarily generated by multiplying the number of full-time equivalent (FTE) students in each of the funded education programs by cost factors to obtain weighted FTE students. Weighted FTE students are then multiplied by a base student allocation and by a district cost differential (DCD) to determine the base funding from state and local FEFP funds for a school district."³¹

7A&DocumentType=General%20Publications&FileName=2017A%20FEFP%20.pdf.

²⁶ Art. IX, s. 1(a), Fla. Const.

²⁷ Florida Department of Education, 2017-18 Funding for Florida School Districts, at 1 (2017), available at http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf.
²⁸ Id at 1.

²⁹Public School Funding, The Florida Education Finance Program (FEFP), 2017-2018 Fiscal Year http://www.myfloridahouse.gov/Sections/Documents/loaddoc.aspx?PublicationType=Committees&CommitteeId=2892&Session=201

 $[\]frac{1}{30}$ *Id* at 1.

³¹ *Id* at 1.

District Cost Differentials and the Florida Price Index

The law requires the Commissioner of Education to annually calculate a DCD for each school district to address cost of living differences for employees among the districts. The DCD is calculated by averaging each school district's Florida Price Level Index (FPLI) for the most recent three years. The average is then multiplied by 0.008 and .200 is added to the product to obtain the final district cost differential.³²

The FPLI represents the cost of hiring comparable personnel based on maintaining a given standard of living across the school districts.³³ It is based on wage and employment data for "hundreds of occupations collected by the Florida Department of Economic Opportunity's Bureau of Labor Market Statistics as part of the U.S. Bureau of Labor Statistics' Occupational Employment Statistics Survey."³⁴

Before 2003, the FPLI was calculated using a weighted average of the relative prices of goods and services purchased by consumers similar to the Consumer Price Index developed by the U.S. Bureau of Labor Statistics.³⁵ However, because the FPLI did not consider other factors that could affect the cost of hiring comparable personnel, the FPLI was revised to improve accuracy.³⁶

Since 2003, the FPLI calculation starts with an estimated initial index of relative wages for comparable workers across Florida's 67 counties.³⁷ Because the quality and extent of data may vary depending on the size of the labor market in a given county, once the initial index has been estimated, a predicted value is calculated based on the correlation between the initial index and characteristics related to wage levels, such as total population, the costs of goods and services, the raw wage index in neighboring counties, and county retirement age.³⁸ To reduce statistical variation, the predicted index and the initial index are then weighted and averaged together based on the relative reliability of each index. This is referred to as "statistical smoothing."³⁹ Then, "geographic smoothing" is applied to ensure that the index for non-metropolitan counties does not fall below the commute-time-adjusted wage index of nearby metropolitan counties so that workers are not induced to commute from low-wage districts to higher-wage districts.⁴⁰

The University of Florida's Bureau of Economic and Business Research (BEBR) began reviewing the FPLI methodology and provided recommendations to improve accuracy in 1995.⁴¹ Starting in 2000, it became responsible for calculating the FPLI, as well.⁴² Since 2007, BEBR has annually published a report outlining adjustments in the FPLI for each school district and summarizing the calculation methodology.⁴³ Since 2014, the FPLI has been calculated as part of a collaboration between Florida Polytechnic University and BEBR. Presently, there is no third-party review of the methodology used by Florida Polytechnic University and BEBR to calculate the FPLI.

³² See id at 16, 37.

³³ Jim Dewey, Director of Economic Analysis, Florida Polytechnic University, *2016 Florida Price Level Index* (Jan. 23, 2017), *available at* https://floridapoly.edu/wp-content/uploads/2016fpli.pdf.

 $^{^{34}}$ *Id*.

³⁵ *Id*.

³⁶ See id.

³⁷ *Id.* The FPLI is calculated annually through a collaboration between Florida Polytechnic University and the University of Florida's Bureau of Economic and Business Research.

³⁸ Florida Department of Economic Opportunity, *Florida Price Level Index* (2004) at 4, *available at* http://www.floridajobs.org/library/2004 FPLI.pdf.

 $[\]overline{^{39}}$ Id at 4.

⁴⁰ See id at 4. See also Jim Dewey, Director of Economic Analysis, Florida Polytechnic University, 2016 Florida Price Level Index (Jan. 23, 2017), available at https://floridapoly.edu/wp-content/uploads/2016fpli.pdf.

⁴¹ Florida Department of Economic Opportunity, *Florida Price Level Index* (2004) at 1, *available at* http://www.floridajobs.org/library/2004 FPLI.pdf.

⁴² Id.

⁴³ University of Florida, Bureau of Economic and Business Research, *Florida Price Level Index (FPLI)*, https://www.bebr.ufl.edu/economics/fpli (last visited Jan. 8, 2018).

Effect of Proposed Changes

The bill requires the DOE to issue a competitive solicitation to contract with an independent, third-party consulting firm to conduct a review of the current price level index methodology by July 1, 2018, and every 10 years thereafter. The bill also requires the DOE, by January 1, 2019, and every 10 years thereafter, to submit a report providing recommendations to the chair of the Senate Committee on Appropriations, the chair of the House of Representatives Appropriations Committee, and the Executive Office of the Governor's Office of Policy and Budget.

Flexibility from State Requirements for Educational Facilities

Present Situation

The uniform statewide building code for the planning and construction of public educational and ancillary plants, i.e., the State Requirements for Educational Facilities (SREF), is adopted by the Florida Building Commission as part of the Florida Building Code.⁴⁴ District school boards must adhere to the SREF when planning and constructing educational facilities and ancillary plants. Generally, SREF standards are premised on providing enhanced safety of occupants and increasing the life span of the extensive, publicly funded infrastructure of Florida's public school districts.⁴⁵

Facilities for non-conversion charter schools must meet the requirements of the uniform statewide building code, except for the SREF.⁴⁶

District school boards may adopt a resolution to implement an exception to one or more of the following SREF requirements:⁴⁷

- use of wood studs in interior nonload-bearing walls;
- paved walkways, roadways, driveways, and parking areas;
- covered walkways for relocatable buildings; and
- site lighting.

The resolution must pass by a supermajority vote at a public meeting that begins no earlier than 5 p.m. Before voting on the resolution, a district school board must conduct a cost-benefit analysis prepared according to a professionally accepted methodology that describes how each exception selected by the district school board:⁴⁸

- · achieves cost savings;
- improves the efficient use of school district resources; and
- impacts the life-cycle costs and life span for each educational facility to be constructed.

The cost-benefit analysis must also demonstrate that implementation of the exception will not compromise student safety or the quality of student instruction. The district school board must conduct at least one public workshop to discuss and receive public comment on the proposed resolution and cost-benefit analysis, which must begin no earlier than 5 p.m. and may occur at the same meeting at which the resolution will be voted upon.⁴⁹

⁴⁴ Section 1013.37(1), F.S.

⁴⁵ See, e.g., s. 1013.12 (casualty, safety, sanitation, and fire safety standards and inspection of property) and 1013.451, F.S. (life-cycle cost comparison).

⁴⁶ Section 1002.33(18)(a), F.S.

⁴⁷ See s. 1013.385(2), F.S.

⁴⁸ Section 1013.385(1), F.S.

⁴⁹ Id

Effect of Proposed Changes

The bill expands the available exceptions a district school board may adopt to include any other provisions in SREF that limit the ability of a school to operate in a facility on the same basis as a charter school. In order to adopt the exception, the regional planning council must determine that there is sufficient shelter capacity within the school district as documented in the Statewide Emergency Shelter Plan.⁵⁰

Charter Schools

Deferral of Opening

Present Situation

Once a charter school application is approved, the initial startup commences with the beginning of the public school calendar for the district in which the charter is granted. A charter school may defer the opening of the school's operations for up to 2 years to provide time for adequate facility planning. The charter school must provide written notice of such intent to the sponsor and the parents of enrolled students at least 30 calendar days before the first day of school.

Effect of Proposed Changes

The bill allows a charter school to defer opening for up to 3 years, rather than two.

Surplus Property

Present Situation

If a district school board facility or property is available because it is surplus, marked for disposal, or otherwise unused, it must be provided for a charter school's use on the same basis as it is made available to other public schools in the district. A charter school receiving property from the school district may not sell or dispose of such property without written permission of the school district.⁵¹

Tangible personal property that has been properly classified as surplus by a district school board must be disposed of in accordance with current surplus property requirements.⁵² The district may offer surplus property to other governmental units in the county or district for sale or donation or may offer the property to private nonprofit agencies by sale or donation. If no acceptable bid is received within a reasonable time, then the property must be offered directly to such governmental units for sale or donation.⁵³

Effect of Proposed Changes

The bill requires that tangible personal property that has been properly classified as surplus, marked for disposal, or otherwise unused by a district school board must be provided for a charter school's use on the same basis as it is made available to other public schools in the district. A charter school receiving such property may not sell or dispose of the property without written permission of the school district.

⁵⁰ See s. 252.385(2)(b), F.S.

⁵¹ Section 1002.33(18)(e), F.S.

⁵² Section 1013.28 (2)(a), F.S.

⁵³ Section 274.05, F.S.

Contracts

Present Situation

Each charter school must enter into a performance contract with its sponsor, known as a charter. The charter lists specific objectives that the charter school must meet to remain in operation. The terms of the charter must be negotiated by the applicant and sponsor within 30 days after approval of the application. The parties then have 40 days to finalize the charter.⁵⁴ The initial term of a charter is 4 or 5 years and must include specific requirements provided in law.⁵⁵

A charter may be modified during its initial term or any renewal term upon the recommendation of the sponsor or the charter school's governing board and the approval of both parties to the agreement. Modification may include, but is not limited to, consolidation of multiple charters into a single charter if the charters are operated under the same governing board and physically located on the same campus, regardless of the renewal cycle.⁵⁶

Effect of Proposed Changes

The bill revises the initial term of a charter to 5 years, excluding 2 planning years.

The bill also revises the ability of charter schools to modify their charter due to consolidation and provides that a charter school not subject to a school improvement plan that closes as part of a consolidation must be reported by the school district as a consolidation.

Services

Present Situation

Currently, a school district can provide goods and services to a charter school on a contractual basis. The services must be provided to the charter school at a rate no greater than the actual cost to the district unless mutually agreed upon in a contract negotiated separately from the charter. When mediation has failed to resolve disputes over contracted services or contractual matters not included in the charter, an appeal may be made for a dispute resolution hearing before the Charter School Appeals Commission.⁵⁷

Effect of Proposed Changes

If a dispute regarding a contract to provide goods and services cannot be resolved through mediation, an appeal may be made to an administrative law judge appointed by the Division of Administrative Hearings, rather than the Charter School Appeals Commission. The administrative law judge has final order authority to rule on the dispute and shall award the prevailing party reasonable attorney fees and costs incurred during the mediation process, administrative proceeding, and any appeals, to be paid by the non-prevailing party.

Background Screening

Present Situation

Instructional and noninstructional personnel who are employed or contracted to fill positions in a charter school and members of the charter school governing board must undergo a Level 2 background

STORAGE NAME: pcs0495.EDC DATE: 2/26/2018

⁵⁴ Section 1002.33(6)(h), F.S.

⁵⁵ Section 1002.33(7), F.S.

⁵⁶ Section 1002.33(7)(d), F.S.

⁵⁷ Section 1002.33(20((b), F.S.

screening.⁵⁸ Level 2 background screening is a state and national fingerprint-based criminal history check conducted to determine whether an individual has a criminal history and, if so, whether such history contains one or more statutorily designated offenses that disqualify an individual from employment.⁵⁹ A charter school must disqualify any individual convicted of a disqualifying offense from employment in an instructional or school administrator position that requires direct student contact.⁶⁰

Prior to hiring an individual for an instructional or school administrator position with direct student contact, a charter school must conduct an employment history check and screen the person using DOE-provided educator screening tools. Such efforts, including any inability to contact previous employers, must be documented.⁶¹

Effect of Proposed Changes

If a charter school has their employees undergo background screening through the school district in which the charter school is located, the bill requires the district to provide the background screening results of its governing board members and instructional and noninstructional personnel to the charter school within 14 days after submission of the fingerprints. If the district fails to do so, the fees for the screening must be reimbursed.

Capital Outlay

Present Situation

Charter school capital outlay funding consists of revenue resulting from the discretionary millage authorized in s. 1011.71(2), F.S., and state funds when such funds are appropriated in the GAA.⁶²

If the school board levies the discretionary millage, the DOE must calculate the amount of revenue raised by the discretionary millage that the school district must distribute to each eligible charter school.⁶³ The calculation must reduce the total discretionary millage revenue by the school district's annual debt service obligation incurred as of March 1, 2017, and any amount of participation requirement pursuant to s. 1013.64(2)(a)8., F.S., that is being satisfied by discretionary millage revenues.

Among other things, revenues raised using the discretionary millage may be used by school district to fund payments for educational facilities and sites due under a lease-purchase agreement not exceeding, in the aggregate, an amount equal to three-fourths of the revenues.⁶⁴

Effect of Proposed Changes

The bill specifies that for the 2018-2019 fiscal year, charter school capital outlay funds shall consist of funds appropriated in the fiscal year 2018-2019 GAA. Beginning in fiscal year 2019-2020, charter school capital outlay must consist of state funds when such funds are appropriated in the GAA and revenue resulting from the discretionary millage if in any given fiscal year the amount of state funds for charter school capital outlay is less than the average charter school capital outlay funds per unweighted full-time equivalent student for the 2018-2019 fiscal year, multiplied by the estimated number of charter

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⁵⁸ Sections 1002.33(12)(g)1., 1012.32(2)(b), 1012.465, and 1012.56(10), F.S.

⁵⁹ Section 435.04, F.S. The disqualifying offenses specific to Level 2 background screening are supplemented by additional disqualifying offenses specific to educator certification and employment of instructional personnel and school-based administrators. Section 1012.315, F.S.

⁶⁰ Sections 435.04, 1002.33(12)(g)2., and 1012.315, F.S.

⁶¹ Sections 1001.10(5) and 1002.33(12)(g)4., F.S.

⁶² The 2017 Legislature appropriated \$50 million for charter school capital outlay. Specification Appropriation 18, s. 2, ch. 2017-70, L.O.F.

⁶³ See s. 1013.62(3), F.S.

⁶⁴ See s. 101171(2)(e), F.S. **STORAGE NAME**: pcs0495.EDC

school students for the applicable fiscal year, and adjusted by changes in the Consumer Price Index from the previous year.

The bill modifies the calculation for distributing discretionary millage revenue to eligible charter schools by clarifying that the debt service obligation that can be reduced from the distribution is the debt service obligation incurred by March 1, 2017, which has not subsequently been retired.

The bill requires each school district, annually by October 1, to certify to the DOE the amount of debt service and the participation requirement can be reduced from the total discretionary millage revenue. The Auditor General must verify compliance during scheduled operation audits of school districts. The bill further provides that if aggregate lease-purchase agreement payments, including lease-purchase agreements entered into before June 30, 2009, exceed three-fourths of the discretionary millage proceeds, the district may not withhold the administrative fees authorized in law⁶⁵ from any charter school operating in the school district.

High-Performing Charter Schools

Present Situation

Charter schools and operators of systems of charter schools with a track record of academic excellence and financial stability may earn "high-performing" status.⁶⁶ A high-performing charter school is a charter school that during each of the three previous years:

- received at least two school grades of "A" and no school grade below "B;"
- has received an unqualified opinion⁶⁷ on each annual financial audit; and
- has not received an annual financial audit that reveals a financial emergency condition.⁶⁸

Initial eligibility for "high-performing" status is verified by the Commissioner of Education, upon request by a charter school. Thereafter, the commissioner must annually verify continued eligibility.⁶⁹

High-performing charter schools may take advantage of various benefits. Among other benefits, the operator of a high-performing charter school may submit an application in any Florida school district to establish and operate a new charter school that substantially replicates one of its high-performing charter schools. The application process for such applications is streamlined to expedite approval. A high-performing charter school may not be replicated more than once in any given year and may not replicate again until the new charter school achieves "high-performing" status. Systems may replicate their high-performing charter schools using the same process applicable to high-performing charter schools. Additionally, a high-performing charter school may have the term of its charter extended to up to 15 years.

A high-performing charter school may increase the school's enrollment once per year to more than the capacity identified in the charter and expand grade levels within kindergarten through grade 12 to add grade levels not already served as long as the increase in enrollment in either case does not exceed the current facility capacity. ⁷⁴

⁶⁵ See s. 1002.33(20), F.S.

⁶⁶ Section 1002.331(1), F.S.; see s. 218.503(1), F.S. (financial emergency conditions).

⁶⁷An unqualified audit opinion means that the charter school's financial statements are materially correct. Telephone interview with Florida Auditor General staff (Mar. 24, 2011).

⁶⁸ Section 1002.331(1), F.S.; see s. 218.503(1), F.S. (financial emergency conditions).

⁶⁹ Sections 1002.331(5) and 1002.332(2)(a), F.S.

⁷⁰ Section 1002.331(2), F.S.

⁷¹ Section 1002.331(3)(b), F.S.

⁷² Section 1002.332(2), F.S.

⁷³ Section 1002.331(4), F.S.

⁷⁴ Section 1002.331(2)(a) and (b), F.S.

Effect of Proposed Changes

The bill revises the criteria determining a high-quality charter school by also allowing a school that receives two consecutive grades of "A" to be determined a high-performing charter school. It allows a high-performing charter school to replicate up to two new schools that substantially replicate one of its high-performing schools. For those schools qualifying under the two consecutive grades of "A" provision, the bill revises the financial eligibility requirements to require only 2 years of financial audits that received an unqualified opinion and no state of financial emergency.

The bill clarifies that the increase in student enrollment may occur as long as it does not exceed the capacity of the facility at the time the enrollment increase will take effect, rather than the original capacity of the facility, allowing a charter school that has expanded its original facility or has access to additional facilities to increase enrollment without being limited to the original facility capacity.

The bill also provides that facility capacity for purposes of grade level expansion must include any improvements to an existing facility or any new facility in which a majority of the students of the highperforming charter school will enroll.

Memorandum of Understanding

The bill also requires each school district and the certified collective bargaining unit for instructional personnel to negotiate a memorandum of understanding before the start of the 2019-2020 school year that addresses the selection, placement, and expectations of instructional personnel and provides school principals with autonomy over personnel and budgetary decisions provided to principals participating in the Principal Autonomy Pilot Project Initiative. 75

B. SECTION DIRECTORY:

- Section 1. Amends s. 1002.33, F.S., relating to charter schools.
- Section 2. Amends s. 1002.331, F.S., relating to high-performing charter schools.
- Section 3. Amends s. 1002.333, F.S., relating to persistently low-performing schools.
- Section 4. Amends s. 1011.62, F.S., relating to funds for operation of schools.
- Section 5. Amends s. 1011.6202, F.S., relating to the Principal Autonomy Pilot Program Initiative
- Section 6. Amends s. 1011.69, F.S., relating to the Equity in School-Level Funding Act.
- Section 7. Amends s. 1011.71, F.S., relating to district school tax.
- Section 8. Creates s. 1011.79, F.S., relating to price level index methodology review.
- Section 9. Amends s. 1012.2315, F.S., relating to assignment of teachers.
- Section 10. Amends s. 1012.32, relating to qualifications of personnel.
- Amends s. 1013.28, F.S., relating to disposal of property. Section 11.
- Section 12. Amends s. 1013.385, F.S., relating to school district construction flexibility.
- Section 13. Amends s. 1013.62, F.S., relating to charter schools capital outlay funding.

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Section 14. Provides an effective date of July 1, 2018, except as otherwise expressly provided.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

Δ	FISCAL	IMPACT	ON STATE	GOVERNMENT:
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1. Revenues:

None.

2. Expenditures:

The bill expands participation in the Principal Autonomy Program Initiative to all school districts and, subject to an annual appropriation, requires participating school districts to attend a nationally recognized school turnaround program and to pay an annual salary supplement to participating principals. HB 5001 appropriates the sum of \$400,000 in nonrecurring funds and \$90,000 in recurring funds from the General Revenue Fund for the 2018-2019 fiscal year for this purpose.

The bill requires the DOE to contract with a third-party consulting firm to conduct a review of the FPLI methodology every ten years, starting no later than July 1, 2018. HB 5001 appropriates the sum of \$100,000 in nonrecurring funds from the General Revenue Fund to the Department of Education to competitively procure a contract for the completion of this review for the 2018-2019 fiscal year.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

None.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

Not applicable.

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PCS for HB 495

ORIGINAL

2018

1 A bill to be entitled 2 An act relating to education; amending s. 1002.33, 3 F.S.; revising the criteria for denying high-4 performing charter school system applications; 5 revising the requirements for the term of a charter; 6 revising provisions for the modification of a charter; 7 revising the process for resolving contractual 8 disputes; amending s. 1002.331, F.S.; revising the 9 criteria for designation as a high-performing charter 10 school; revising the calculation used to determine facility capacity for such charter schools; revising 11 12 the number of schools that can be established by a 13 high-performing charter school; amending s. 1002.333, 14 F.S.; providing for certain funds for the Schools of 15 Hope Program to be carried forward for a specified 16 number of years; amending s. 1011.62, F.S.; renaming 17 the "supplemental academic instruction categorical fund" as the "supplemental academic instruction 18 19 allocation"; requiring certain school districts to use 20 the allocation for specified purposes; deleting an 21 obsolete date; deleting a provision authorizing the Florida State University School to expend specified 22 23 funds for certain purposes; amending s. 1011.6202, 24 F.S.; renaming the "Principal Autonomy Pilot Program" 25 as the "Principal Autonomy Program"; providing that

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any school district may apply to participate in the program; providing that a school shall retain its exemption from specified laws under specified circumstances; requiring a designated leadership team at a participating school to complete a certain turnaround program; deleting a provision providing a specified amount of funds to a participating school district that completes the turnaround program; authorizing certain principals to manage additional schools; providing requirements for such schools; providing for such schools to participate in the program; providing requirements for such participation; specifying that no school district liability arises from the management of such schools; deleting a school's authority to renew participation in the program; deleting reporting requirements; providing for funding; revising the principal eligibility criteria for a salary supplement through the program; amending s. 1011.69, F.S.; authorizing certain high schools to receive Title I funds; providing that a school district may withhold Title I funds for specified purposes; authorizing certain schools to use Title I funds for specified purposes; amending s. 1011.71, F.S.; prohibiting a school district from withholding charter school

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administrative fees under certain circumstances; creating s. 1011.79, F.S.; requiring the Department of Education to issue a competitive solicitation for the review of the current price level index methodology by a specified entity; requiring a report of recommendations be provided to the chair of the Senate Committee on Appropriations, the chair of the House of Representatives Appropriations Committee, and the Executive Office of the Governor's Office of Policy and Budget; providing that the competitive solicitation and review occur every 10 years; amending 1012.2315, F.S.; requiring districts to negotiate a memorandum of understanding with certified collective bargaining units to address certain personnel issues; amending s. 1012.32, F.S.; requiring a district school board to reimburse certain costs if it fails to notify a charter school of the eligibility status of certain persons; amending s. 1013.28, F.S.; requiring school districts to provide charter schools access to certain property on the same basis as public schools; prohibiting certain actions by a charter school without the written permission of the school district; amending s. 1013.31, F.S.; providing circumstances under which a district may use specific capital outlay funds without needing a survey recommendation;

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PCS for HB 495

ORIGINAL

2018

amending s. 1013.385, F.S.; providing additional 76 77 exceptions to certain building code regulations for 78 school districts; amending s. 1013.62, F.S.; revising 79 requirements for charter school capital outlay 80 funding; requiring each district to certify certain information to the department by October 1 each year; 81 82 conforming provisions to changes made by the act; 83 providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (b) of subsection (6), paragraphs (a), (d), and (e) of subsection (7), paragraph (n) of subsection (9), paragraph (e) of subsection (10), and paragraph (b) of subsection (20) of section 1002.33, Florida Statutes, are amended to read:

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1002.33 Charter schools.-

94 95 (6) APPLICATION PROCESS AND REVIEW.—Charter school applications are subject to the following requirements:

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(b) A sponsor shall receive and review all applications for a charter school using the evaluation instrument developed by the Department of Education. A sponsor shall receive and consider charter school applications received on or before August 1 of each calendar year for charter schools to be opened at the beginning of the school district's next school year, or

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to be opened at a time agreed to by the applicant and the sponsor. A sponsor may not refuse to receive a charter school application submitted before August 1 and may receive an application submitted later than August 1 if it chooses. Beginning in 2018 and thereafter, a sponsor shall receive and consider charter school applications received on or before February 1 of each calendar year for charter schools to be opened 18 months later at the beginning of the school district's school year, or to be opened at a time agreed to by the applicant and the sponsor. A sponsor may not refuse to receive a charter school application submitted before February 1 and may receive an application submitted later than February 1 if it chooses. A sponsor may not charge an applicant for a charter any fee for the processing or consideration of an application, and a sponsor may not base its consideration or approval of a final application upon the promise of future payment of any kind. Before approving or denying any application, the sponsor shall allow the applicant, upon receipt of written notification, at least 7 calendar days to make technical or nonsubstantive corrections and clarifications, including, but not limited to, corrections of grammatical, typographical, and like errors or missing signatures, if such errors are identified by the sponsor as cause to deny the final application.

1. In order to facilitate an accurate budget projection process, a sponsor shall be held harmless for FTE students who

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are not included in the FTE projection due to approval of charter school applications after the FTE projection deadline. In a further effort to facilitate an accurate budget projection, within 15 calendar days after receipt of a charter school application, a sponsor shall report to the Department of Education the name of the applicant entity, the proposed charter school location, and its projected FTE.

- 2. In order to ensure fiscal responsibility, an application for a charter school shall include a full accounting of expected assets, a projection of expected sources and amounts of income, including income derived from projected student enrollments and from community support, and an expense projection that includes full accounting of the costs of operation, including start-up costs.
- 3.a. A sponsor shall by a majority vote approve or deny an application no later than 90 calendar days after the application is received, unless the sponsor and the applicant mutually agree in writing to temporarily postpone the vote to a specific date, at which time the sponsor shall by a majority vote approve or deny the application. If the sponsor fails to act on the application, an applicant may appeal to the State Board of Education as provided in paragraph (c). If an application is denied, the sponsor shall, within 10 calendar days after such denial, articulate in writing the specific reasons, based upon good cause, supporting its denial of the application and shall

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provide the letter of denial and supporting documentation to the applicant and to the Department of Education.

- b. An application submitted by a high-performing charter school identified pursuant to s. 1002.331 or a high-performing charter school system identified pursuant to s. 1002.332 may be denied by the sponsor only if the sponsor demonstrates by clear and convincing evidence that:
- (I) The application of a high-performing charter school does not materially comply with the requirements in paragraph (a) or, for a high-performing charter school system, the application does not materially comply with s. 1002.332(2)(b);
- (II) The charter school proposed in the application does not materially comply with the requirements in paragraphs (9)(a)-(f);
- (III) The proposed charter school's educational program does not substantially replicate that of the applicant or one of the applicant's high-performing charter schools;
- (IV) The applicant has made a material misrepresentation or false statement or concealed an essential or material fact during the application process; or
- (V) The proposed charter school's educational program and financial management practices do not materially comply with the requirements of this section.

Material noncompliance is a failure to follow requirements or a

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violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. An applicant is considered to be replicating a high-performing charter school if the proposed school is substantially similar to at least one of the applicant's high-performing charter schools and the organization or individuals involved in the establishment and operation of the proposed school are significantly involved in the operation of replicated schools.

- c. If the sponsor denies an application submitted by a high-performing charter school or a high-performing charter school system, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons, based upon the criteria in sub-subparagraph b., supporting its denial of the application and must provide the letter of denial and supporting documentation to the applicant and to the Department of Education. The applicant may appeal the sponsor's denial of the application in accordance with paragraph (c).
- 4. For budget projection purposes, the sponsor shall report to the Department of Education the approval or denial of an application within 10 calendar days after such approval or denial. In the event of approval, the report to the Department of Education shall include the final projected FTE for the approved charter school.

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5. Upon approval of an application, the initial startup shall commence with the beginning of the public school calendar for the district in which the charter is granted. A charter school may defer the opening of the school's operations for up to $\underline{3}$ 2 years to provide time for adequate facility planning. The charter school must provide written notice of such intent to the sponsor and the parents of enrolled students at least 30 calendar days before the first day of school.

- (7) CHARTER.—The terms and conditions for the operation of a charter school shall be set forth by the sponsor and the applicant in a written contractual agreement, called a charter. The sponsor and the governing board of the charter school shall use the standard charter contract pursuant to subsection (21), which shall incorporate the approved application and any addenda approved with the application. Any term or condition of a proposed charter contract that differs from the standard charter contract adopted by rule of the State Board of Education shall be presumed a limitation on charter school flexibility. The sponsor may not impose unreasonable rules or regulations that violate the intent of giving charter schools greater flexibility to meet educational goals. The charter shall be signed by the governing board of the charter school and the sponsor, following a public hearing to ensure community input.
- (a) The charter shall address and criteria for approval of the charter shall be based on:

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1. The school's mission, the students to be served, and the ages and grades to be included.

- 2. The focus of the curriculum, the instructional methods to be used, any distinctive instructional techniques to be employed, and identification and acquisition of appropriate technologies needed to improve educational and administrative performance which include a means for promoting safe, ethical, and appropriate uses of technology which comply with legal and professional standards.
- a. The charter shall ensure that reading is a primary focus of the curriculum and that resources are provided to identify and provide specialized instruction for students who are reading below grade level. The curriculum and instructional strategies for reading must be consistent with the Next Generation Sunshine State Standards and grounded in scientifically based reading research.
- b. In order to provide students with access to diverse instructional delivery models, to facilitate the integration of technology within traditional classroom instruction, and to provide students with the skills they need to compete in the 21st century economy, the Legislature encourages instructional methods for blended learning courses consisting of both traditional classroom and online instructional techniques. Charter schools may implement blended learning courses which combine traditional classroom instruction and virtual

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instruction. Students in a blended learning course must be full-time students of the charter school pursuant to s. 1011.61(1)(a)1. Instructional personnel certified pursuant to s. 1012.55 who provide virtual instruction for blended learning courses may be employees of the charter school or may be under contract to provide instructional services to charter school students. At a minimum, such instructional personnel must hold an active state or school district adjunct certification under s. 1012.57 for the subject area of the blended learning course. The funding and performance accountability requirements for blended learning courses are the same as those for traditional courses.

- 3. The current incoming baseline standard of student academic achievement, the outcomes to be achieved, and the method of measurement that will be used. The criteria listed in this subparagraph shall include a detailed description of:
- a. How the baseline student academic achievement levels and prior rates of academic progress will be established.
- b. How these baseline rates will be compared to rates of academic progress achieved by these same students while attending the charter school.
- c. To the extent possible, how these rates of progress will be evaluated and compared with rates of progress of other closely comparable student populations.

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The district school board is required to provide academic student performance data to charter schools for each of their students coming from the district school system, as well as rates of academic progress of comparable student populations in the district school system.

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- 4. The methods used to identify the educational strengths and needs of students and how well educational goals and performance standards are met by students attending the charter school. The methods shall provide a means for the charter school to ensure accountability to its constituents by analyzing student performance data and by evaluating the effectiveness and efficiency of its major educational programs. Students in charter schools shall, at a minimum, participate in the statewide assessment program created under s. 1008.22.
- 5. In secondary charter schools, a method for determining that a student has satisfied the requirements for graduation in s. 1002.3105(5), s. 1003.4281, or s. 1003.4282.
- 6. A method for resolving conflicts between the governing board of the charter school and the sponsor.
- 7. The admissions procedures and dismissal procedures, including the school's code of student conduct. Admission or dismissal must not be based on a student's academic performance.
- 8. The ways by which the school will achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public schools in the

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same school district.

- 9. The financial and administrative management of the school, including a reasonable demonstration of the professional experience or competence of those individuals or organizations applying to operate the charter school or those hired or retained to perform such professional services and the description of clearly delineated responsibilities and the policies and practices needed to effectively manage the charter school. A description of internal audit procedures and establishment of controls to ensure that financial resources are properly managed must be included. Both public sector and private sector professional experience shall be equally valid in such a consideration.
- 10. The asset and liability projections required in the application which are incorporated into the charter and shall be compared with information provided in the annual report of the charter school.
- 11. A description of procedures that identify various risks and provide for a comprehensive approach to reduce the impact of losses; plans to ensure the safety and security of students and staff; plans to identify, minimize, and protect others from violent or disruptive student behavior; and the manner in which the school will be insured, including whether or not the school will be required to have liability insurance, and, if so, the terms and conditions thereof and the amounts of

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coverage.

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- 12. The term of the charter which shall provide for cancellation of the charter if insufficient progress has been made in attaining the student achievement objectives of the charter and if it is not likely that such objectives can be achieved before expiration of the charter. The initial term of a charter shall be for 4 or 5 years, excluding 2 planning years. In order to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a municipality or other public entity as provided by law are eligible for up to a 15-year charter, subject to approval by the district school board. A charter lab school is eligible for a charter for a term of up to 15 years. In addition, to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a private, not-for-profit, s. 501(c)(3) status corporation are eligible for up to a 15-year charter, subject to approval by the district school board. Such long-term charters remain subject to annual review and may be terminated during the term of the charter, but only according to the provisions set forth in subsection (8).
- 13. The facilities to be used and their location. The sponsor may not require a charter school to have a certificate of occupancy or a temporary certificate of occupancy for such a facility earlier than 15 calendar days before the first day of

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351 school.

- 14. The qualifications to be required of the teachers and the potential strategies used to recruit, hire, train, and retain qualified staff to achieve best value.
- 15. The governance structure of the school, including the status of the charter school as a public or private employer as required in paragraph (12) (i).
- 16. A timetable for implementing the charter which addresses the implementation of each element thereof and the date by which the charter shall be awarded in order to meet this timetable.
- 17. In the case of an existing public school that is being converted to charter status, alternative arrangements for current students who choose not to attend the charter school and for current teachers who choose not to teach in the charter school after conversion in accordance with the existing collective bargaining agreement or district school board rule in the absence of a collective bargaining agreement. However, alternative arrangements shall not be required for current teachers who choose not to teach in a charter lab school, except as authorized by the employment policies of the state university which grants the charter to the lab school.
- 18. Full disclosure of the identity of all relatives employed by the charter school who are related to the charter school owner, president, chairperson of the governing board of

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directors, superintendent, governing board member, principal, assistant principal, or any other person employed by the charter school who has equivalent decisionmaking authority. For the purpose of this subparagraph, the term "relative" means father, mother, son, daughter, brother, sister, uncle, aunt, first cousin, nephew, niece, husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half brother, or half sister.

- 19. Implementation of the activities authorized under s. 1002.331 by the charter school when it satisfies the eligibility requirements for a high-performing charter school. A high-performing charter school shall notify its sponsor in writing by March 1 if it intends to increase enrollment or expand grade levels the following school year. The written notice shall specify the amount of the enrollment increase and the grade levels that will be added, as applicable.
- (d) A charter may be modified during its initial term or any renewal term upon the recommendation of the sponsor or the charter school's governing board and the approval of both parties to the agreement. Modification during any term may include, but is not limited to, consolidation of multiple charters into a single charter if the charters are operated under the same governing board and physically located on the same campus, regardless of the renewal cycle. A charter school

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that is not subject to a school improvement plan and that closes as part of a consolidation shall be reported by the school district as a consolidation.

- (e) A charter may be terminated by a charter school's governing board through voluntary closure. The decision to cease operations must be determined at a public meeting. The governing board shall notify the parents and sponsor of the public meeting in writing before the public meeting. The governing board must notify the sponsor, parents of enrolled students, and the department in writing within 24 hours after the public meeting of its determination. The notice shall state the charter school's intent to continue operations or the reason for the closure and acknowledge that the governing board agrees to follow the procedures for dissolution and reversion of public funds pursuant to paragraphs (8)(d)-(f) and (9)(o) paragraphs (8)(e)-(g) and (9)(o).
 - (9) CHARTER SCHOOL REQUIREMENTS.-

(n)1. The director and a representative of the governing board of a charter school that has earned a grade of "D" or "F" pursuant to s. 1008.34 shall appear before the sponsor to present information concerning each contract component having noted deficiencies. The director and a representative of the governing board shall submit to the sponsor for approval a school improvement plan to raise student performance. Upon approval by the sponsor, the charter school shall begin

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implementation of the school improvement plan. The department shall offer technical assistance and training to the charter school and its governing board and establish guidelines for developing, submitting, and approving such plans.

- 2.a. If a charter school earns three consecutive grades below a "C," the charter school governing board shall choose one of the following corrective actions:
- (I) Contract for educational services to be provided directly to students, instructional personnel, and school administrators, as prescribed in state board rule;
- (II) Contract with an outside entity that has a demonstrated record of effectiveness to operate the school;
- (III) Reorganize the school under a new director or principal who is authorized to hire new staff; or
 - (IV) Voluntarily close the charter school.
- b. The charter school must implement the corrective action in the school year following receipt of a third consecutive grade below a "C."
- c. The sponsor may annually waive a corrective action if it determines that the charter school is likely to improve a letter grade if additional time is provided to implement the intervention and support strategies prescribed by the school improvement plan. Notwithstanding this sub-subparagraph, a charter school that earns a second consecutive grade of "F" is subject to subparagraph 3.

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d. A charter school is no longer required to implement a corrective action if it improves to a "C" or higher. However, the charter school must continue to implement strategies identified in the school improvement plan. The sponsor must annually review implementation of the school improvement plan to monitor the school's continued improvement pursuant to subparagraph 4.

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- e. A charter school implementing a corrective action that does not improve to a "C" or higher after 2 full school years of implementing the corrective action must select a different corrective action. Implementation of the new corrective action must begin in the school year following the implementation period of the existing corrective action, unless the sponsor determines that the charter school is likely to improve to a "C" or higher if additional time is provided to implement the existing corrective action. Notwithstanding this subsubparagraph, a charter school that earns a second consecutive grade of "F" while implementing a corrective action is subject to subparagraph 3.
- 3. A charter school's charter contract is automatically terminated if the school earns two consecutive grades of "F" after all school grade appeals are final unless:
- a. The charter school is established to turn around the performance of a district public school pursuant to s. 1008.33(4)(b)2. Such charter schools shall be governed by s.

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476 1008.33;

- b. The charter school serves a student population the majority of which resides in a school zone served by a district public school subject to s. 1008.33(4) and the charter school earns at least a grade of "D" in its third year of operation. The exception provided under this sub-subparagraph does not apply to a charter school in its fourth year of operation and thereafter; or
- c. The state board grants the charter school a waiver of termination. The charter school must request the waiver within 15 days after the department's official release of school grades. The state board may waive termination if the charter school demonstrates that the Learning Gains of its students on statewide assessments are comparable to or better than the Learning Gains of similarly situated students enrolled in nearby district public schools. The waiver is valid for 1 year and may only be granted once. Charter schools that have been in operation for more than 5 years are not eligible for a waiver under this sub-subparagraph.

The sponsor shall notify the charter school's governing board, the charter school principal, and the department in writing when a charter contract is terminated under this subparagraph. The letter of termination must meet the requirements of paragraph (8)(c). A charter terminated under this subparagraph must follow

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the procedures for dissolution and reversion of public funds pursuant to paragraphs (8)(d)-(f) and (9)(o) paragraphs (8)(e)-(g) and (9)(o).

- 4. The director and a representative of the governing board of a graded charter school that has implemented a school improvement plan under this paragraph shall appear before the sponsor at least once a year to present information regarding the progress of intervention and support strategies implemented by the school pursuant to the school improvement plan and corrective actions, if applicable. The sponsor shall communicate at the meeting, and in writing to the director, the services provided to the school to help the school address its deficiencies.
- 5. Notwithstanding any provision of this paragraph except sub-subparagraphs 3.a.-c., the sponsor may terminate the charter at any time pursuant to subsection (8).
 - (10) ELIGIBLE STUDENTS.-

- (e) A charter school may limit the enrollment process only to target the following student populations:
 - 1. Students within specific age groups or grade levels.
- 2. Students considered at risk of dropping out of school or academic failure. Such students shall include exceptional education students.
- 3. Students enrolling in a charter school-in-the-workplace or charter school-in-a-municipality established pursuant to

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526 subsection (15).

- 4. Students residing within a reasonable distance of the charter school, as described in paragraph (20)(c). Such students shall be subject to a random lottery and to the racial/ethnic balance provisions described in subparagraph (7)(a)8. or any federal provisions that require a school to achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public schools in the same school district.
- 5. Students who meet reasonable academic, artistic, or other eligibility standards established by the charter school and included in the charter school application and charter or, in the case of existing charter schools, standards that are consistent with the school's mission and purpose. Such standards shall be in accordance with current state law and practice in public schools and may not discriminate against otherwise qualified individuals.
- 6. Students articulating from one charter school to another pursuant to an articulation agreement between the charter schools that has been approved by the sponsor.
- 7. Students living in a development in which a business entity provides the school facility and related property having an appraised value of at least \$5 \$10 million to be used as a charter school to mitigate the educational impact created by the development of new residential dwelling units \$60 the

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development. Students living in the development shall be entitled to no more than 50 percent of the student stations in the charter school. The students who are eligible for enrollment are subject to a random lottery, the racial/ethnic balance provisions, or any federal provisions, as described in subparagraph 4. The remainder of the student stations shall be filled in accordance with subparagraph 4.

(20) SERVICES.-

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If goods and services are made available to the charter school through the contract with the school district, they shall be provided to the charter school at a rate no greater than the district's actual cost unless mutually agreed upon by the charter school and the sponsor in a contract negotiated separately from the charter. When mediation has failed to resolve disputes over contracted services or contractual matters not included in the charter, an appeal may be made to an administrative law judge appointed by the Division of Administrative Hearings. The administrative law judge has final order authority to rule on the dispute. The administrative law judge shall award the prevailing party reasonable attorney fees and costs incurred during the mediation process, administrative proceeding, and any appeals, to be paid by the party whom the administrative law judge rules against for a dispute resolution hearing before the Charter School Appeal Commission. To maximize the use of state funds, school districts

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shall allow charter schools to participate in the sponsor's bulk purchasing program if applicable.

Section 2. Subsection (1), paragraph (a) of subsection (2), and paragraph (b) of subsection (3) of section 1002.331, Florida Statutes, are amended to read:

1002.331 High-performing charter schools.-

- (1) A charter school is a high-performing charter school if it:
- (a) Received at least two school grades of "A" and no school grade below "B," pursuant to s. 1008.34, during each of the previous 3 school years or received at least two consecutive school grades of "A" in the most recent 2 school years.
- (b) Received an unqualified opinion on each annual financial audit required under s. 218.39 in the most recent 3 fiscal years for which such audits are available.
- (c) Did not receive a financial audit that revealed one or more of the financial emergency conditions set forth in s. 218.503(1) in the most recent 3 fiscal years for which such audits are available. However, this requirement is deemed met for a charter school-in-the-workplace if there is a finding in an audit that the school has the monetary resources available to cover any reported deficiency or that the deficiency does not result in a deteriorating financial condition pursuant to s. 1002.345(1)(a)3.

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For purposes of determining initial eligibility, the requirements of paragraphs (b) and (c) only apply for the most recent 2 fiscal years if the charter school earns two consecutive grades of "A." A virtual charter school established under s. 1002.33 is not eligible for designation as a high-performing charter school.

- (2) A high-performing charter school is authorized to:
- (a) Increase its student enrollment once per school year to more than the capacity identified in the charter, but student enrollment may not exceed the current facility capacity of the facility at the time the enrollment increase will take effect. Facility capacity for purposes of grade level expansion shall include any improvements to an existing facility or any new facility in which a majority of the students of the high-performing charter school will enroll.

A high-performing charter school shall notify its sponsor in writing by March 1 if it intends to increase enrollment or expand grade levels the following school year. The written notice shall specify the amount of the enrollment increase and the grade levels that will be added, as applicable. If a charter school notifies the sponsor of its intent to expand, the sponsor shall modify the charter within 90 days to include the new enrollment maximum and may not make any other changes. The sponsor may deny a request to increase the enrollment of a high-

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performing charter school if the commissioner has declassified the charter school as high-performing. If a high-performing charter school requests to consolidate multiple charters, the sponsor shall have 40 days after receipt of that request to provide an initial draft charter to the charter school. The sponsor and charter school shall have 50 days thereafter to negotiate and notice the charter contract for final approval by the sponsor.

(3)

(b) A high-performing charter school may not establish more than two one charter schools school within the state under paragraph (a) in any year. A subsequent application to establish a charter school under paragraph (a) may not be submitted unless each charter school established in this manner achieves high-performing charter school status. However, a high-performing charter school may establish more than one charter school within the state under paragraph (a) in any year if it operates in the area of a persistently low-performing school and serves students from that school.

Section 3. Paragraph (d) is added to subsection (10) of section 1002.333, Florida Statutes, to read:

1002.333 Persistently low-performing schools.-

- (10) SCHOOLS OF HOPE PROGRAM.—The Schools of Hope Program is created within the Department of Education.
 - (d) Notwithstanding s. 216.301 and pursuant to s. 216.351,

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funds allocated for the purpose of this subsection which are not disbursed by June 30 of the fiscal year in which the funds are allocated may be carried forward for up to 5 years after the effective date of the original appropriation.

- Section 4. Paragraph (f), of subsection (1) and paragraph (b) of subsection (6) of section 1011.62, Florida Statutes, are amended to read:
- 1011.62 Funds for operation of schools.—If the annual allocation from the Florida Education Finance Program to each district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:
- (1) COMPUTATION OF THE BASIC AMOUNT TO BE INCLUDED FOR OPERATION.—The following procedure shall be followed in determining the annual allocation to each district for operation:
- (f) Supplemental academic instruction <u>allocation</u>; categorical fund.
- 1. There is created the supplemental academic instruction allocation a categorical fund to provide supplemental academic instruction to students in kindergarten through grade 12. This paragraph may be cited as the "Supplemental Academic Instruction Categorical Fund."
 - 2. The supplemental academic instruction allocation shall

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be provided annually in the Florida Education Finance Program as specified in the General Appropriations Act. These funds are categorical fund is in addition to the funds appropriated on the basis of FTE student membership in the Florida Education Finance Program and shall be included in the total potential funds of each district. Beginning with the 2018-2019 fiscal year, These funds shall be used to provide supplemental academic instruction to students enrolled in the K-12 program. each school district that has a school earning a grade of "D" or "F" pursuant to s. 1008.34 must use that school's portion of the supplemental academic instruction allocation to implement the intervention and support strategies for school improvement pursuant to s. 1008.33 and for salary incentives pursuant to s. 1012.2315(3) or salary supplements pursuant to s. 1012.22(1)(c)5.c. that are provided through a memorandum of understanding between the collective bargaining agent and the school board that addresses the selection, placement, and expectations of instructional personnel and school administrators. For all other schools, the school district's use of the supplemental academic instruction allocation one or more of the 300 lowest-performing elementary schools based on the state reading assessment for the prior year shall use these funds, together with the funds provided in the district's research-based reading instruction allocation and other available funds, to provide an additional hour of instruction beyond the normal school day for each day of the

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entire school year for intensive reading instruction for the students in each of these schools. This additional hour of instruction must be provided by teachers or reading specialists who have demonstrated effectiveness in teaching reading or by a K-5 mentoring reading program that is supervised by a teacher who is effective at teaching reading. Students enrolled in these schools who have level 5 assessment scores may participate in the additional hour of instruction on an optional basis. Exceptional student education centers shall not be included in the 300 schools. The designation of the 300 lowest-performing elementary schools must be based on the state reading assessment for the prior year. After this requirement has been met, supplemental instruction strategies may include, but is are not limited to, the: use of a modified curriculum, reading instruction, after-school instruction, tutoring, mentoring, a reduction in class size, extended school year, intensive skills development in summer school, dropout prevention programs as defined in ss. 1003.52 and 1003.53(1)(a), (b), and (c), and other methods of improving student achievement. Supplemental academic instruction may be provided to a student in any manner and at any time during or beyond the regular 180-day term identified by the school as being the most effective and efficient way to best help that student progress from grade to grade and to graduate.

3. Categorical funds for supplemental academic instruction

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shall be provided annually in the Florida Education Finance Program as specified in the General Appropriations Act. These funds shall be provided as a supplement to the funds appropriated for the basic funding level and shall be included in the total funds of each district. The supplemental academic instruction allocation shall consist of a base amount that has a workload adjustment based on changes in unweighted FTE. In addition, districts that have elementary schools included in the 300 lowest-performing schools designation shall be allocated additional funds to assist those districts in providing intensive reading instruction to students in those schools. The amount provided shall be based on each district's level of perstudent funding in the reading instruction allocation and the supplemental academic instruction categorical fund and on the total FTE for each of the schools. The supplemental academic instruction allocation categorical funding shall be recalculated during the fiscal year following an updated designation of the 300 lowest-performing elementary schools and shall be based on actual student membership from the FTE surveys. Upon recalculation of funding for the supplemental academic instruction allocation categorical fund, if the total allocation is greater than the amount provided in the General Appropriations Act, the allocation shall be prorated to the level provided to support the appropriation, based on each district's share of the total.

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- 4. Effective with the 1999-2000 fiscal year, Funding on the basis of FTE membership beyond the 180-day regular term shall be provided in the FEFP only for students enrolled in juvenile justice education programs or in education programs for juveniles placed in secure facilities or programs under s. 985.19. Funding for instruction beyond the regular 180-day school year for all other K-12 students shall be provided through the supplemental academic instruction allocation and other state, federal, and local fund sources with ample flexibility for schools to provide supplemental instruction to assist students in progressing from grade to grade and graduating.
- 5. The Florida State University School, as a lab school, is authorized to expend from its FEFP or Lottery Enhancement Trust Fund allocation the cost to the student of remediation in reading, writing, or mathematics for any graduate who requires remediation at a postsecondary educational institution.
- 6. Beginning in the 1999-2000 school year, dropout prevention programs as defined in ss. 1003.52, 1003.53(1)(a), (b), and (c), and 1003.54 shall be included in group 1 programs under subparagraph (d)3.
 - (6) CATEGORICAL FUNDS.-

(b) If a district school board finds and declares in a resolution adopted at a regular meeting of the school board that the funds received for any of the following categorical

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appropriations are urgently needed to maintain school board specified academic classroom instruction or improve school safety, the school board may consider and approve an amendment to the school district operating budget transferring the identified amount of the categorical funds to the appropriate account for expenditure:

- 1. Funds for student transportation.
- 2. Funds for safe schools.

- 3. Funds for supplemental academic instruction if the required additional hour of instruction beyond the normal school day for each day of the entire school year has been provided for the students in each low-performing elementary school in the district pursuant to paragraph (1)(f).
- 2.4. Funds for research-based reading instruction if the required additional hour of instruction beyond the normal school day for each day of the entire school year has been provided for the students in each low-performing elementary school in the district pursuant to paragraph (9)(a).
- 3.5. Funds for instructional materials if all instructional material purchases necessary to provide updated materials that are aligned with applicable state standards and course descriptions and that meet statutory requirements of content and learning have been completed for that fiscal year, but no sooner than March 1. Funds available after March 1 may be used to purchase hardware for student instruction.

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Section 5. Section 1011.6202, Florida Statutes, is amended to read:

1011.6202 Principal Autonomy Pilot Program Initiative.—The Principal Autonomy Pilot Program Initiative is created within the Department of Education. The purpose of the pilot program is to provide a the highly effective principal of a participating school with increased autonomy and authority to operate his or her school, as well as other schools, in a way that produces significant improvements in student achievement and school management while complying with constitutional requirements. The State Board of Education may, upon approval of a principal autonomy proposal, enter into a performance contract with the up to seven district school board boards for participation in the pilot program.

(1) PARTICIPATING SCHOOL DISTRICTS.—Beginning with the 2018-2019 school year, contingent upon available funds, and on a first-come, first-served basis, a The district school board boards in Broward, Duval, Jefferson, Madison, Palm Beach, Pinellas, and Seminole Counties may submit, no later than December 1, to the state board for approval a principal autonomy proposal that exchanges statutory and rule exemptions for an agreement to meet performance goals established in the proposal. If approved by the state board, the each of these school district is districts shall be eligible to participate in the pilot program for 3 years. At the end of the 3 years, the

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performance of all participating schools in the school district shall be evaluated.

(2) PRINCIPAL AUTONOMY PROPOSAL.-

- (a) To participate in the pilot program, a school district must:
- 1. Identify three schools that received at least two school grades of "D" or "F" pursuant to s. 1008.34 during the previous 3 school years.
- 2. Identify three principals who have earned a highly effective rating on the prior year's performance evaluation pursuant to s. 1012.34, one of whom shall be assigned to each of the participating schools.
- 3. Describe the current financial and administrative management of each participating school; identify the areas in which each school principal will have increased fiscal and administrative autonomy, including the authority and responsibilities provided in s. 1012.28(8); and identify the areas in which each participating school will continue to follow district school board fiscal and administrative policies.
- 4. Explain the methods used to identify the educational strengths and needs of the participating school's students and identify how student achievement can be improved.
- 5. Establish performance goals for student achievement, as defined in s. 1008.34(1), and explain how the increased autonomy of principals will help participating schools improve student

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achievement and school management.

- 6. Provide each participating school's mission and a description of its student population.
- (b) The state board shall establish criteria, which must include the criteria listed in paragraph (a), for the approval of a principal autonomy proposal.
- (c) A district school board must submit its principal autonomy proposal to the state board for approval by December 1 in order to begin participation in the subsequent school year. By February 28 of the school year in which the proposal is submitted, the state board shall notify the district school board in writing whether the proposal is approved.
 - (3) EXEMPTION FROM LAWS.-
- (a) With the exception of those laws listed in paragraph (b), a participating school or a school operated by a principal pursuant to subsection (5) is exempt from the provisions of chapters 1000-1013 and rules of the state board that implement those exempt provisions.
- (b) A participating school or a school operated by a principal pursuant to subsection (5) shall comply with the provisions of chapters 1000-1013, and rules of the state board that implement those provisions, pertaining to the following:
- 1. Those laws relating to the election and compensation of district school board members, the election or appointment and compensation of district school superintendents, public meetings

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and public records requirements, financial disclosure, and conflicts of interest.

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- 2. Those laws relating to the student assessment program and school grading system, including chapter 1008.
- 3. Those laws relating to the provision of services to students with disabilities.
- 4. Those laws relating to civil rights, including s. 1000.05, relating to discrimination.
- 5. Those laws relating to student health, safety, and welfare.
- 6. Section 1001.42(4)(f), relating to the uniform opening date for public schools.
- 7. Section 1003.03, governing maximum class size, except that the calculation for compliance pursuant to s. 1003.03 is the average at the school level for a participating school.
- 8. Sections 1012.22(1)(c) and 1012.27(2), relating to compensation and salary schedules.
- 9. Section 1012.33(5), relating to workforce reductions for annual contracts for instructional personnel. This subparagraph does not apply to at-will employees.
- 10. Section 1012.335, relating to annual contracts for instructional personnel hired on or after July 1, 2011. This subparagraph does not apply to at-will employees.
- 11. Section 1012.34, relating to personnel evaluation procedures and criteria.

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- 12. Those laws pertaining to educational facilities, including chapter 1013, except that s. 1013.20, relating to covered walkways for relocatables, and s. 1013.21, relating to the use of relocatable facilities exceeding 20 years of age, are eligible for exemption.
- 13. Those laws pertaining to participating school districts, including this section and ss. 1011.69(2) and 1012.28(8).

- (c) A school shall remain exempt, as provided in this subsection, beyond the term of the program so long as the school receives no grade lower than a "B."
- (4) PROFESSIONAL DEVELOPMENT.—Each participating school district shall require that the principal of each participating school and a designated leadership team selected by the principal of the participating school, a three-member leadership team from each participating school, and district personnel working with each participating school complete a nationally recognized school turnaround program which focuses on improving leadership, instructional infrastructure, talent management, and differentiated support and accountability. The required personnel must enroll in the nationally recognized school turnaround program upon acceptance into the pilot program. Each participating school district shall receive \$100,000 from the department for participation in the nationally recognized school turnaround program.

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- further innovation and expand the reach of highly effective principals trained through this program district school boards may authorize these principals to manage multiple schools within a zone. A zone may include the school at which the principal is assigned, persistently low-performing schools, feeder pattern schools, or a group of schools identified by the school district. The principal may allocate resources and personnel between the schools under his or her administration.
- (6)(5) TERM OF PARTICIPATION.—The state board shall authorize a school district to participate in the pilot program for a period of 3 years commencing with approval of the principal autonomy proposal. Authorization to participate in the pilot program may be renewed upon action of the state board. The state board may revoke authorization to participate in the pilot program if the school district fails to meet the requirements of this section during the 3-year period.
- (6) REPORTING.—Each participating school district shall submit an annual report to the state board. The state board shall annually report on the implementation of the Principal Autonomy Pilot Program Initiative. Upon completion of the pilot program's first 3-year term, the Commissioner of Education shall submit to the President of the Senate and the Speaker of the House of Representatives by December 1 a full evaluation of the effectiveness of the pilot program.

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- (7) FUNDING.—Subject to an annual appropriation, The Legislature shall provide an appropriation to the department shall fund for the costs of the pilot program to include the; including administrative costs and enrollment costs for the nationally recognized school turnaround program required in subsection (4); and an additional amount not to exceed of \$10,000 for each participating principal in each participating district as an annual salary supplement for 3 years, a fund for the principal's school to be used at the principal's discretion, or both, as determined by the district. To be eligible for a salary supplement under this subsection, a participating principal must:
- (a) Be rated "highly effective" as determined by the principal's performance evaluation under s. 1012.34;
- (b) Be transferred to a school that earned a grade of "F" or two three consecutive grades of "D" pursuant to s. 1008.34, or manage, pursuant to subsection (5), a persistently low-performing school, and provided additional authority and responsibilities pursuant to s. 1012.28(8); and
- (c) Have implemented a turnaround option under $\underline{s.\ 1008.33}$ $\underline{s.\ 1008.33(4)}$ at a school as the school's principal. The turnaround option must have resulted in the school improving by at least one letter grade while he or she was serving as the school's principal.
 - (8) RULEMAKING.—The State Board of Education shall adopt

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rules to administer this section.

Section 6. Subsection (5) of section 1011.69, Florida Statutes, is amended to read:

1011.69 Equity in School-Level Funding Act.-

- schools above the 75 percent poverty threshold, which may include high schools above the 50 percent threshold as permitted by federal law, school districts shall provide any remaining Title I, Part A, Basic funds directly to all eligible schools as provided in this subsection. For purposes of this subsection, an eligible school is a school that is eligible to receive Title I funds, including a charter school. The threshold for identifying eligible schools may not exceed the threshold established by a school district for the 2016-2017 school year or the statewide percentage of economically disadvantaged students, as determined annually.
- (a) Prior to the allocation of Title I funds to eligible schools, a school district may withhold funds only as follows:
- 1. One percent for parent involvement, in addition to the one percent the district must reserve under federal law for allocations to eligible schools for parent involvement;
- 2. A necessary and reasonable amount for administration which includes the district's indirect cost rate, not to exceed a total of $\underline{10}$ 8 percent; and
 - 3. A reasonable and necessary amount to provide:

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- a. Homeless programs;
- b. Delinquent and neglected programs;
- c. Prekindergarten programs and activities;
- d. Private school equitable services; and
- e. Transportation for foster care children to their school of origin or choice programs; and $\overline{}$
- 4. A necessary and reasonable amount, not to exceed 1 percent, for eligible schools to provide educational services in accordance with the approved Title I plan.
- (b) All remaining Title I funds shall be distributed to all eligible schools in accordance with federal law and regulation. An eligible school may use funds under this subsection to participate in discretionary educational services provided by the school district. Any funds provided by an eligible school to participate in discretionary educational services provided by the school district are not subject to the requirements of this subsection.
- (c) Any funds carried forward by the school district are not subject to the requirements of this subsection.
- Section 7. Paragraphs (a) and (e) of subsection (2) of section 1011.71, Florida Statutes, are amended to read:
 - 1011.71 District school tax.-
- (2) In addition to the maximum millage levy as provided in subsection (1), each school board may levy not more than 1.5 mills against the taxable value for school purposes for charter

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schools pursuant to s. 1013.62(1) and for district schools to fund:

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- (a) New construction and remodeling projects, as set forth in $\underline{s.\ 1013.64(6)(b)}$, $\underline{s.\ 1013.64(3)(d)}$ and $\underline{(6)(b)}$ and included in the district's educational plant survey pursuant to $\underline{s.\ 1013.31}$, without regard to prioritization, sites and site improvement or expansion to new sites, existing sites, auxiliary facilities, athletic facilities, or ancillary facilities.
- (e) Payments for educational facilities and sites due under a lease-purchase agreement entered into by a district school board pursuant to s. 1003.02(1)(f) or s. 1013.15(2), not exceeding, in the aggregate, an amount equal to three-fourths of the proceeds from the millage levied by a district school board pursuant to this subsection. The three-fourths limit is waived for lease-purchase agreements entered into before June 30, 2009, by a district school board pursuant to this paragraph. If payments under lease-purchase agreements in the aggregate, including lease-purchase agreements entered into before June 30, 2009, exceed three-fourths of the proceeds from the millage levied pursuant to this subsection, the district school board may not withhold the administrative fees authorized by s. 1002.33(20) from any charter school operating in the school district.

Section 8. Effective upon this act becoming a law, Section 1011.79, Florida Statutes, is created to read:

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1011.79 Florida price level index methodology review.—
Subject to an appropriation, the Department of Education shall
conduct a review of the methodology used to calculate and
determine the Florida Price Level Index for purposes of
calculating the district cost differential pursuant to s.
1011.62. The Department of Education shall issue a competitive
solicitation to contract with an independent third-party
consulting firm to conduct the reviews with the initial review
completed in the 2018-2019 fiscal year and subsequent reviews
completed every ten years thereafter. The Department of
Education shall provide the results of all reviews to the
Executive Office of the Governor and the Legislature.
Section 9. Subsection (4) of section 1012.2315, Florida
Statutes, is amended to read:

1012.2315 Assignment of teachers.-

(4) COLLECTIVE BARGAINING.-

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- (a) Notwithstanding provisions of chapter 447 relating to district school board collective bargaining, collective bargaining provisions may not preclude a school district from providing incentives to high-quality teachers and assigning such teachers to low-performing schools.
- (b) Before the start of the 2019-2020 school year, each school district and the certified collective bargaining unit for instructional personnel shall negotiate a memorandum of understanding that addresses the selection, placement, and

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expectations of instructional personnel and provides school principals with the autonomy described in s. 1012.28(8).

Section 10. Subsection (2) of section 1012.32, Florida Statutes, is amended to read:

1012.32 Qualifications of personnel.-

- (2)(a) Instructional and noninstructional personnel who are hired or contracted to fill positions that require direct contact with students in any district school system or university lab school must, upon employment or engagement to provide services, undergo background screening as required under s. 1012.465 or s. 1012.56, whichever is applicable.
- (b) Instructional and noninstructional personnel who are hired or contracted to fill positions in any charter school and members of the governing board of any charter school, in compliance with s. 1002.33(12)(g), must, upon employment, engagement of services, or appointment, undergo background screening as required under s. 1012.465 or s. 1012.56, whichever is applicable, by filing with the district school board for the school district in which the charter school is located a complete set of fingerprints taken by an authorized law enforcement agency or an employee of the school or school district who is trained to take fingerprints.
- (c) Instructional and noninstructional personnel who are hired or contracted to fill positions that require direct contact with students in an alternative school that operates

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under contract with a district school system must, upon employment or engagement to provide services, undergo background screening as required under s. 1012.465 or s. 1012.56, whichever is applicable, by filing with the district school board for the school district to which the alternative school is under contract a complete set of fingerprints taken by an authorized law enforcement agency or an employee of the school or school district who is trained to take fingerprints.

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 (d) Student teachers and persons participating in a field experience pursuant to s. 1004.04(5) or s. 1004.85 in any district school system, lab school, or charter school must, upon engagement to provide services, undergo background screening as required under s. 1012.56.

Fingerprints shall be submitted to the Department of Law Enforcement for statewide criminal and juvenile records checks and to the Federal Bureau of Investigation for federal criminal records checks. A person subject to this subsection who is found ineligible for employment under s. 1012.315, or otherwise found through background screening to have been convicted of any crime involving moral turpitude as defined by rule of the State Board of Education, shall not be employed, engaged to provide services, or serve in any position that requires direct contact with students. Probationary persons subject to this subsection terminated because of their criminal record have the right to

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appeal such decisions. The cost of the background screening may be borne by the district school board, the charter school, the employee, the contractor, or a person subject to this subsection. If the district school board does not notify the charter school of the eligibility of governing board members and instructional and noninstructional personnel within 14 days after the submission of the fingerprints, it shall reimburse the cost of background screening.

Section 11. Paragraph (a) of subsection (2) of section 1013.28, Florida Statutes, is amended to read:

1013.28 Disposal of property.-

- (2) TANGIBLE PERSONAL PROPERTY.
- (a) Tangible personal property that has been properly classified as surplus by a district school board or Florida College System institution board of trustees shall be disposed of in accordance with the procedure established by chapter 274. However, the provisions of chapter 274 shall not be applicable to a motor vehicle used in driver education to which title is obtained for a token amount from an automobile dealer or manufacturer. In such cases, the disposal of the vehicle shall be as prescribed in the contractual agreement between the automotive agency or manufacturer and the board. Tangible personal property that has been properly classified as surplus, marked for disposal, or otherwise unused by a district school board shall be provided for a charter school's use on the same

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basis as it is made available to other public schools in the district. A charter school receiving property from the school district may not sell or dispose of such property without the written permission of the school district.

Section 12. Paragraph (e) is added to subsection (2) of section 1013.385, Florida Statutes, to read:

1013.385 School district construction flexibility.-

- (2) A resolution adopted under this section may propose implementation of exceptions to requirements of the uniform statewide building code for the planning and construction of public educational and ancillary plants adopted pursuant to ss. 553.73 and 1013.37 relating to:
- (e) Any other provisions that limit the ability of a school to operate in a facility on the same basis as a charter school pursuant to s. 1002.33(18) so long as the regional planning council determines that there is sufficient shelter capacity within the school district as documented in the Statewide Emergency Shelter Plan.

Section 13. Subsections (1), (3), and (5) of section 1013.62, Florida Statutes, are amended to read:

1013.62 Charter schools capital outlay funding.-

(1) For the 2018-2019 fiscal year, charter Charter school capital outlay funding shall consist of revenue resulting from the discretionary millage authorized in s. 1011.71(2) and state funds when such funds are appropriated in the fiscal year 2018-

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2019 General Appropriations Act. Beginning in fiscal year 2019-		
2020, charter school capital outlay shall consist of state funds		
when such funds are appropriated in the General Appropriations		
Act and revenue resulting from the discretionary millage		
authorized in s. 1011.71(2) if the amount of state funds		
appropriated for charter school capital outlay in any fiscal		
year is less than the average charter school capital outlay		
funds per unweighted full-time equivalent student for the 2018-		
2019 fiscal year, multiplied by the estimated number of charter		
school students for the applicable fiscal year, and adjusted by		
changes in the Consumer Price Index from the previous fiscal		
year. Nothing is this subsection prohibits a school district		
from distributing to charter schools funds resulting from the		
discretionary millage authorized in s. 1011.71(2).		

- (a) To be eligible to receive capital outlay funds, a charter school must:
 - 1.a. Have been in operation for 2 or more years;
- b. Be governed by a governing board established in the state for 2 or more years which operates both charter schools and conversion charter schools within the state;
- c. Be an expanded feeder chain of a charter school within the same school district that is currently receiving charter school capital outlay funds;
- d. Have been accredited by a regional accrediting association as defined by State Board of Education rule; or

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e. Serve students in facilities that are provided by a business partner for a charter school-in-the-workplace pursuant to s. 1002.33(15)(b).

- 2. Have an annual audit that does not reveal any of the financial emergency conditions provided in s. 218.503(1) for the most recent fiscal year for which such audit results are available.
- 3. Have satisfactory student achievement based on state accountability standards applicable to the charter school.
- 4. Have received final approval from its sponsor pursuant to s. 1002.33 for operation during that fiscal year.
- 5. Serve students in facilities that are not provided by the charter school's sponsor.
- (b) A charter school is not eligible to receive capital outlay funds if it was created by the conversion of a public school and operates in facilities provided by the charter school's sponsor for a nominal fee, or at no charge, or if it is directly or indirectly operated by the school district.
- (3) If the school board levies the discretionary millage authorized in s. 1011.71(2), and the state funds appropriated for charter school capital outlay in any fiscal year are less than the average charter school capital outlay funds per unweighted full-time equivalent student for the 2018-2019 fiscal year, multiplied by the estimated number of charter school students for the applicable fiscal year, and adjusted by changes

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in the Consumer Price Index from the previous fiscal year, the department shall use the following calculation methodology to determine the amount of revenue that a school district must distribute to each eligible charter school:

- (a) Reduce the total discretionary millage revenue by the school district's annual debt service obligation incurred as of March 1, 2017, which has not been subsequently retired, and any amount of participation requirement pursuant to s. 1013.64(2)(a)8. that is being satisfied by revenues raised by the discretionary millage.
- (b) Divide the school district's adjusted discretionary millage revenue by the district's total capital outlay full-time equivalent membership and the total number of unweighted full-time equivalent students of each eligible charter school to determine a capital outlay allocation per full-time equivalent student.
- (c) Multiply the capital outlay allocation per full-time equivalent student by the total number of full-time equivalent students of each eligible charter school to determine the capital outlay allocation for each charter school.
- (d) If applicable, reduce the capital outlay allocation identified in paragraph (c) by the total amount of state funds allocated to each eligible charter school in subsection (2) to determine the maximum calculated capital outlay allocation.
 - (e) School districts shall distribute capital outlay funds

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to charter schools no later than February 1 of each year <u>if</u>
required by this subsection based on the amount of funds
received by the district school board, beginning on February 1,
2018, for the 2017-2018 fiscal year. School districts shall
distribute any remaining capital outlay funds, as required by
this subsection, upon the receipt of such funds until the total
amount calculated pursuant to this subsection is distributed.

By October 1 of each year, each school district shall certify to

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the department the amount of debt service and participation requirement that complies with the requirement of paragraph (a) and can be reduced from the total discretionary millage revenue.

The Auditor General shall verify compliance with the requirements of paragraph (a) and s. 1011.71(2)(e) during scheduled operational audits of school districts.

unencumbered funds and all equipment and property purchased with district public funds shall revert to the ownership of the district school board, as provided for in s. 1002.33(8)(d) and (e) s. 1002.33(8)(e) and (f). In the case of a charter lab school, any unencumbered funds and all equipment and property purchased with university public funds shall revert to the ownership of the state university that issued the charter. The reversion of such equipment, property, and furnishings shall focus on recoverable assets, but not on intangible or

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irrecoverable costs such as rental or leasing fees, normal maintenance, and limited renovations. The reversion of all property secured with public funds is subject to the complete satisfaction of all lawful liens or encumbrances. If there are additional local issues such as the shared use of facilities or partial ownership of facilities or property, these issues shall be agreed to in the charter contract prior to the expenditure of funds.

Section 14. Except as otherwise expressly provided in this act and except for this section, which shall take effect upon this act becoming a law, this act shall take effect July 1, 2018.

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 1213 Computer Science Instruction

SPONSOR(S): PreK-12 Appropriations Subcommittee; Porter

TIED BILLS: None IDEN./SIM. BILLS: CS/SB 1056

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) PreK-12 Innovation Subcommittee	10 Y, 0 N	Brink	Healy
2) PreK-12 Appropriations Subcommittee	12 Y, 0 N, As CS	Seifert	Potvin
3) Education Committee		Brink	Hassell

SUMMARY ANALYSIS

Florida law requires school districts to provide students opportunities to participate in computer science education, including courses in computer programming and computer coding. However, only a small percentage of middle, high, and combination schools have students enrolled in computer science courses, including career and technical education computer science courses.

To increase opportunities for students to participate in computer science instruction, the bill:

- defines computer science and includes computer coding and programming in the definition:
- requires the Florida Department of Education (DOE) to identify computer science courses in the Course Code Directory and on its website by July 1, 2018;
- requires Florida Virtual School (FLVS) to offer computer science courses so students enrolled in a school without a computer science course can receive computer science instruction;
- requires school districts to offer students access to computer science courses through FLVS or by other means:
- establishes a grant program to help teachers earn a computer science educator certificate or industry certification and for paying associated examination fees;
- establishes a bonus program to award qualifying teachers, on a yearly basis for up to 3 years, who teach computer science courses identified by the DOE; and
- requires the State Board of Education to adopt rules to implement these provisions.

Funding for the teacher training grant program and teacher bonus program are subject to an appropriation.

The bill takes effect upon becoming a law.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1213d.EDC

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Computer Science Instruction

Public schools are required to provide students in grades K-12 opportunities for learning computer science including, but not limited to, computer coding and computer programming.¹ Such opportunities may include:²

- instruction regarding computer coding in elementary and middle school;
- instruction to develop computer usage and digital literacy skills in middle school; and
- courses in computer science, computer coding, and computer programming in high school, including opportunities to earn industry certifications related to the courses.

The law allows high schools to provide students opportunities to satisfy certain math and science graduation requirements by taking computer science courses of sufficient rigor and earning a related industry certification.³ To qualify, the course must be in the area of computer science or 3D rapid prototype printing and the Commissioner of Education must identify the course and the related industry certification in the Course Code Directory.⁴

A qualifying computer science course may satisfy up to one mathematics or science course credit, so long as the course is not Algebra I or higher-level mathematics or Biology I or higher-level science. A qualifying 3D rapid prototype printing course may satisfy up to two mathematics course credits, except for Algebra I.⁵

The Southern Regional Education Board recently identified five actions states can take to help address gaps in computer science instruction. The steps are:⁶

- Develop state computer science standards for K-12.
- Lay the groundwork for learning computer science (focus on essential literacy skills and math concepts and skills students need to master grade-appropriate computer science standards).
- Create clear pathways to computing careers by charging a state advisory council with developing pathways that meet identified workforce needs in computing fields.
- Prepare great computer science teachers through special training and certification pathways.
- Educate communities about computer science and computing careers by embedding career advisement and encouraging partnerships with employers.

In 2016, the State Board of Education revised the Next Generation Sunshine State Standards to include K-12 computer science standards.⁷ Currently, courses in computer coding are listed in the Career Technical Education Program and Course Listing section in the Course Code Directory.⁸ The Florida Department of Education has identified several general education courses and career and

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¹ Section 1007.2616(1), F.S.

 $^{^{2}}$ Id.

³ Section 1007.2616(3), F.S.

⁴ *Id*.

⁵ *Id*.

⁶ See Southern Regional Education Board, Executive Summary: Bridging the Computer Science Education Gap: Five Actions States Can Take (Nov. 2016), available at http://www.sreb.org/sites/main/files/file-attachments/csexec_summary.pdf.

⁷ See rule 6A-1.09401(1)(n), F.A.C.

⁸ Staff of the Florida Department of Education, Staff Analysis of Senate Bill 468 (2016).

technical education courses and programs that will incorporate the newly adopted computer science standards, including but not limited to:9

- Computer Science Principles;
- Integrated Information Technology;
- Database Application Development and Programming;
- STEM labs K-5; and
- Meteorology Honors for Grade 9-12.

Currently, only 9.6 percent of high schools in the state have students enrolled in a computer science course, with 9.1 percent having students enrolled in a career and technical education computer science course. Under 1 percent of combination schools have students enrolled in a computer science course, and only 0.2 percent of combination schools have students enrolled in a career and technical education computer science course. Thirty-three school districts do not have a high school or combination school offering any type of computer science course. Only one school district, Bay, has a middle school that offers a computer science course.¹⁰

There are 463 teachers who hold a DOE-issued educator certificate in computer science. 11

Digital Classrooms Allocation

To support the efforts of public school districts and schools to integrate technology in classroom teaching and learning, provide student access to high-quality electronic and digital instructional materials and resources, and empower classroom teachers to help their students succeed, each school district receives digital classroom allocation funds as provided in the General Appropriation Act.¹²

Digital classroom allocation funds must be used for costs associated with: 13

- acquiring and maintaining the items on the eligible services list authorized under the federal Erate program;¹⁴
- acquiring computer and device hardware and associated operating system software that comply
 with minimum technology requirements identified by the DOE's Office of Technology and
 Information Services, including specifications for hardware, software, devices, networking,
 security, and bandwidth capacity and guidelines for the ratio of students per device;¹⁵ and
- providing professional development, including in-state conference attendance or online coursework, to enhance the use of technology for digital instructional strategies.

The 2017 Legislature appropriated \$80,000,000 for the digital classrooms allocation. Each district was allocated a minimum of \$500,000.¹⁶ Twenty percent of the funds may be used for professional development.

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⁹ Florida Department of Education, Course and CTE Programs that Include the New Computer Science Standards for the 2017-2018 School Year, Memorandum DPS: 2017-26 (Mar. 3, 2017).

¹⁰ Email, Florida Department of Education, Office of Governmental Relations (Dec. 21, 2017).

¹¹ Email, Florida Department of Education, Office of Governmental Relations (Jan. 17, 2018).

¹² See s. 1011.62(12)(a), F.S. (as enacted by s. 4, ch. 2017-116, L.O.F.)

¹³ See s. 1011.62(12)(b)1.-3., F.S.

¹⁴ Universal Service Administrative Co., *Eligible Services List*, http://www.usac.org/sl/applicants/beforeyoubegin/eligible-services-list.aspx (last visited Jan. 16, 2018).

¹⁵ See s. 1001.20(4)(a)1.b., F.S. See also Florida Department of Education, 2017-2019 Strategic Technology Plan (Aug. 2, 2014) at 5, available at http://www.fldoe.org/core/fileparse.php/5658/urlt/0097843-fdoedigitalclassroomsplan.pdf.

¹⁶ See s. 6, ch. 2017-234, L.O.F. The remaining balance was allocated based on each school district's share of the total kindergarten through grade 12 unweighted FTE student enrollment. See Florida Department of Education, 2017-18 Funding for Florida School Districts (2017) at 19, available at http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf.

Bonuses for Teachers of Advanced Courses and Courses Leading to Industry Certification

The Legislature allocates public education funding to Florida's school districts through the Florida Education Finance Program (FEFP). The FEFP is a funding formula that helps to equalize education funding among Florida's geographically diverse school districts and is the primary mechanism for funding the operating costs of Florida school districts, which among other things, includes the payment of teacher salaries. The addition to funding school district operating costs, the FEFP also includes funds for teachers of advanced courses, such as International Baccalaureate (IB) courses, Advanced International Certificate of Education (AICE) courses, and Advanced Placement (AP) courses, whose students earn specified scores on the course examinations. The school districts are provided to the payment of teachers of advanced courses, such as International Baccalaureate (IB) courses, Advanced International Certificate of Education (AICE) courses, and Advanced Placement (AP) courses, whose students earn specified scores on the course examinations.

- International Baccalaureate bonus provides an IB teacher a \$50 bonus for each student who scores 4 or higher on the IB examination. An IB teacher in a "D" or "F" school who has at least one student scoring 4 or higher on the IB examination receives an additional \$500 bonus.¹⁹
- Advanced International Certificate of Education bonus provides an AICE teacher a \$50 bonus for each student in a full-credit AICE course, or \$25 bonus for a student in a half-credit AICE course, who scores "E" or higher on the AICE examination. An AICE teacher in a "D" or "F" school receives an additional \$500 bonus if one of the teacher's students scores "E" or higher on the full-credit AICE examination, or a \$250 bonus for each half-credit AICE course taught which has at least one student scoring "E" or higher on the half-credit AICE examination, not to exceed an additional \$500 bonus.²⁰
- Advanced Placement bonus provides an AP teacher a \$50 bonus for each of his or her students who scores 3 or higher on the College Board AP examination. An AP teacher in a "D" or "F" school who has at least one student scoring 3 or higher on the College Board AP examination receives an additional \$500 bonus.²¹

Yearly Teacher per-Student Bonuses by Advanced Course				
	IB	AP 7	AICE	
Half Credit			\$25	
Full Credit	\$50	\$50	\$50	
Full Credit D Or F School	\$500 (per teacher)	\$500 (per teacher)	\$500 (per teacher)	
Half Credit D Or F School			\$250 (per teacher)	

FEFP funds are also used to provide bonuses for teachers who teach courses that lead to the attainment of a Career and Professional Education (CAPE) industry certification. Depending on the

¹⁷ See s. 1011.60, F.S. The performance salary schedule is funded from the same sources used to pay instructional personnel and school administrators under the grandfathered salary schedule.

¹⁸ Section 1011.62(1)(1)-(n), F.S.; *International Baccalaureate*, http://www.ibo.org (last visited Jan. 17, 2018); University of Cambridge, International Examinations, *Cambridge Advanced International Certificate of Education Diploma*, http://www.cie.org.uk/qualifications/academic/uppersec/aice (last visited Jan. 17, 2018); College Board, *Advanced Placement Program*, http://www.collegeboard.com/student/testing/ap/about.html (last visited Jan. 17, 2018).

¹⁹ Section 1011.62(1)(1), F.S. (2017)

²⁰ Section 1011.62(1)(m), F.S. (2017)

²¹ Section 1011.62(1)(n), F.S. (2017)

certification earned, a school district receives bonus funding of 0.1, 0.2, 0.3, 0.5, or 1.0 FTE.²² Teacher bonus funding is awarded for each student taught by a teacher who provided instruction in a course that led to the student's attainment of a CAPE industry certification on the CAPE Industry Certification Funding List, as follows:

- A bonus in the amount of \$25 is awarded for a course with a weight of 0.1.²³
- A bonus in the amount of \$50 is awarded for a course with a weight of 0.2.24
- A bonus in the amount of \$75 is awarded for a course with a weight of 0.3.25
- A bonus in the amount of \$100 is awarded for a course with a weight of 0.5 or 1.0.²⁶

Yearly Teacher per-Student CAPE Bonuses				
Weight	Type	Amount		
0.1 FTE	CAPE Industry Cert Does Not Articulate	\$25		
0.2 FTE	CAPE Industry Cert Articulates to College Credit	\$50		
0.3 FTE	CAPE Innovation Course ²⁷	\$75		
0.5 FTE	CAPE Acceleration Industry Cert Articulates to 15-29 College Credit Hours ²⁸	\$100		
1.0 FTE	CAPE Acceleration Industry Cert Articulates to 30+ College Credit Hours	\$100		

Effect of Proposed Changes

The bill defines the term "computer science" to mean the study of computers and algorithmic processes, including their principles, hardware and software designs, applications, and their impact on society. The bill specifies that "computer science" includes computer coding and computer programming.

The bill specifies that opportunities for computer science instruction must include courses in computer science in both middle school and high school. Under the bill, computer science courses must be integrated into each school district's middle and high schools, including combination schools in which any of grades 6 through 12 are taught.

The bill requires the Florida Department of Education (DOE) to identify computer science courses in the Course Code Directory that count toward the percentage thresholds. The DOE must identify the courses on its website no later than July 1, 2018.

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²² Section 1011.62(1)(o), F.S. (2017)

²³ *Id*.

²⁴ *Id*.

²⁵ *Id*.

²⁶ *Id*.

²⁷ A CAPE Innovation course is one of up to five courses annually approved by the Commissioner of Education that combines academic career content and incorporates at least two third-party assessments that, if completed successfully by the student, articulate to college credit. See s. 1003.4203(5)(a), F.S. For a list of approved courses, see Florida Department of Education, CAPE Innovation Courses, http://www.fldoe.org/academics/career-adult-edu/cape-secondary/innovation.stml (last visited Aug. 24, 2017).

²⁸ A CAPE Acceleration industry certification is one annually approved by the Commissioner of Education that articulates to 15 or more college credits. *See* s. 1011.62(5)(b), F.S.

The bill requires the Florida Virtual School (FLVS) to offer computer science courses identified by the DOE. If a school district does not offer an identified course, the district must provide students access to the course through the FLVS or through other means.

To encourage educators to earn credentials for teaching computer science, the bill establishes a bonus program, subject to appropriation. Under the program, a classroom teacher who is rated highly effective or effective pursuant to his or her evaluation in the previous school year, or who is newly hired but has not received an evaluation, must receive a bonus as follows:

- If the teacher holds an educator certificate in computer science or if he or she has passed the
 computer science subject area test and holds an adjunct certificate issued by the school district,
 the teacher will receive a bonus of \$1,000 after each year he or she completes teaching a
 computer science course identified by the DOE at a public middle, high, or combination school
 in the state, for up to 3 years.
- If the teacher holds an industry certification associated with a course identified by the DOE, the teacher will receive a bonus of \$500 after each year the individual completes teaching the identified course at a public middle, high, or combination school in the state, for up to 3 years.

A school district must report a qualifying classroom teacher to the DOE by a date and in a format established by the DOE. The bill specifies that an eligible classroom teacher will receive his or her bonus upon completion of the school year in which he or she taught the course but may not receive more than one bonus per year under the program.

Bonus funds under the program would be in addition to existing bonuses provided through the FEFP for teachers whose students who pass exams that lead to college credit (AP, IB, and AICE) or the attainment of an industry certification.

To help teachers earn a qualifying credential under the bonus program, the bill provides that, subject to appropriation, a school district or a consortium of school districts may apply to the DOE for funding to deliver or facilitate training for classroom teachers to earn an educator certificate in computer science or an industry certification associated with an identified course. The bill specifies that the funding may only be used to provide training for classroom teachers and to pay fees for examinations that lead to a qualifying credential.

B. SECTION DIRECTORY:

Section 1. Amends s. 1007.2616, F.S.; providing a definition; providing requirements for specified instruction relating to computer science; requiring certain computer science courses to be included in the Course Code Directory and published on the Department of Education's website by a specified date; requiring the Florida Virtual School to offer certain computer science courses; requiring school districts to provide access to computer science courses offered by the Florida Virtual school or by other means under certain circumstances; developing mechanism for classroom teachers to earn an educator certificate in computer science; requiring high school students to be provided opportunities to take certain courses to certain meet graduation requirements; establishing bonuses for certain classroom teachers; and requiring, rather than authorizing, the State Board of Education to adopt rules.

Section 2. Provides that the bill takes effect upon becoming a law.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT A. FISCAL IMPACT ON STATE GOVERNMENT: 1. Revenues: None. 2. Expenditures: See Fiscal Comments, infra. **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:** 1. Revenues: None. 2. Expenditures: None. C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: None. D. FISCAL COMMENTS: Funding for the teacher training grant program and teacher bonus program are subject to an appropriation. III. COMMENTS A. CONSTITUTIONAL ISSUES: 1. Applicability of Municipality/County Mandates Provision: None. 2. Other: None. **B. RULE-MAKING AUTHORITY:** The bill requires the State Board of Education to adopt rules to implement the provisions of the bill and other requirements related to computer science instruction under s. 1007.2616, F.S.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On February 13, 2018, the PreK-12 Appropriations Subcommittee adopted two amendments and reported the bill favorably as a committee substitute.

The first amendment removes the requirement that school districts must offer computer science

courses identified by the Department of Education so that at least 10 percent of a school district's STORAGE NAME: h1213d.EDC

- middle schools, high schools, and combination schools with grades 6th-12th were offering at least one computer science course by the 2020-2021 school year.
- The second amendment removes the needs-based technology grant for school districts whose Digital Classroom Allocation funds are insufficient to meet costs associated with the requirements of this bill.

The analysis is drafted to the bill as amended by the PreK-12 Appropriations Subcommittee.

A bill to be entitled

An act relating to computer science instruction; amending s. 1007.2616, F.S.; providing a definition; providing requirements for specified instruction relating to computer science; requiring certain computer science courses to be included in the Course Code Directory and published on the Department of Education's website by a specified date; requiring the Florida Virtual School to offer certain computer science courses; requiring school districts to provide access to computer science courses offered by the Florida Virtual school or by other means under certain circumstances; providing funds for school districts to provide professional development for classroom teachers; providing Department of Education responsibilities for the distribution of such funds; requiring high school students to be provided opportunities to take certain courses to certain meet graduation requirements; providing funds for bonuses for certain classroom teachers; requiring, rather than authorizing, the State Board of Education to adopt rules; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 1007.2616, Florida Statutes, is amended to read:

1007.2616 Computer science and technology instruction.

- (1) For the purposes of this section, the term "computer science" means the study of computers and algorithmic processes, including their principles, hardware and software designs, applications, and their impact on society, and includes computer coding and computer programming.
- (2)(a)(1) Public schools shall provide students in grades K-12 opportunities for learning computer science, including, but not limited to, computer coding and computer programming. Such opportunities may include coding instruction in elementary school and middle school and instruction to develop students' computer usage and digital literacy skills in middle school, and must include courses in computer science, computer coding, and computer programming in middle school and high school, including earning-related industry certifications. Such courses must be integrated into each school district's middle and high schools, including combination schools in which any of grades 6 through 12 are taught.
- (b) Computer science courses must be identified in the Course Code Directory and published on the Department of Education's website no later than July 1, 2018. Additional computer science courses may be subsequently identified and posted on the department's website.

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(3) The Florida Virtual School shall offer computer science courses identified in the Course Code Directory pursuant to paragraph (2)(b). If a school district does not offer an identified course, the district must provide students access to the course through the Florida Virtual School or through other means.

- (4) (a) Subject to legislative appropriation, a school district or a consortium of school districts may apply to the department, in a format prescribed by the department, for funding to deliver or facilitate training for classroom teachers to earn an educator certificate in computer science pursuant to s. 1012.56 or an industry certification associated with a course identified in the Course Code Directory pursuant to paragraph (2) (b). Such funding shall only be used to provide training for classroom teachers and to pay fees for examinations that lead to a credential pursuant to this paragraph.
- (b) Once the department has identified courses in the Course Code Directory pursuant to paragraph (2)(b), the department shall establish a deadline for submitting applications. The department shall award funding to school districts in a manner that allows for an equitable distribution of funding statewide based on student population.
- (5)(2) Elementary schools and middle schools may establish digital classrooms in which students are provided opportunities to improve digital literacy and competency; to learn digital

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skills, such as coding, multiple media presentation, and the manipulation of multiple digital graphic images; and to earn digital tool certificates and certifications pursuant to s. 1003.4203 and grade-appropriate, technology-related industry certifications.

- (6)(3) High school students must be provided schools may provide students opportunities to take computer science courses to satisfy high school graduation requirements, including, but not limited to, the following:
- (a) High school computer science courses of sufficient rigor, as identified by the commissioner, such that one credit in computer science and the earning of related industry certifications constitute the equivalent of up to one credit of the mathematics requirement, with the exception of Algebra I or higher-level mathematics, or up to one credit of the science requirement, with the exception of Biology I or higher-level science, for high school graduation. Computer science courses and technology-related industry certifications that are identified as eligible for meeting mathematics or science requirements for high school graduation shall be included in the Course Code Directory.
- (b) High school computer technology courses in 3D rapid prototype printing of sufficient rigor, as identified by the commissioner, such that one or more credits in such courses and related industry certifications earned may satisfy up to two

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credits of mathematics required for high school graduation with the exception of Algebra I. Computer technology courses in 3D rapid prototype printing and related industry certifications that are identified as eligible for meeting mathematics requirements for high school graduation shall be included in the Course Code Directory.

- (7) Subject to legislative appropriation, a classroom teacher who was evaluated as effective or highly effective pursuant to s. 1012.34 in the previous school year or who is newly hired by the district school board and has not been evaluated pursuant to s. 1012.34 must receive a bonus as follows:
- (a) If the classroom teacher holds an educator certificate in computer science pursuant to s. 1012.56 or if he or she has passed the computer science subject area examination and holds an adjunct certificate issued by a school district pursuant to s. 1012.57, he or she shall receive a bonus of \$1,000 after each year the individual completes teaching a computer science course identified in the Course Code Directory pursuant to paragraph (2) (b) at a public middle, high, or combination school in the state, for up to 3 years.
- (b) If the classroom teacher holds an industry certification associated with a course identified in the Course Code Directory pursuant to paragraph (2)(b), he or she shall receive a bonus of \$500 after each year the individual completes

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126	teaching the identified course at a public middle, high, or
120	codening the identified course at a pastro middle, mign, or
127	combination school in the state, for up to 3 years.
128	
129	A school district shall report a qualifying classroom teacher to
130	the department by a date and in a format established by the
131	department. An eligible classroom teacher shall receive his or
132	her bonus upon completion of the school year in which he or she
133	taught the course. A teacher may not receive more than one bonus
134	per year under this subsection.
135	(8) (4) The State Board of Education shall may adopt rules
136	to administer this section.
137	Section 2. This act shall take effect upon becoming a law.

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