

Government Accountability Committee

March 16, 2017 9:00 AM -11:00 AM Morris Hall

Action Packet

Committee Meeting Notice HOUSE OF REPRESENTATIVES

Government Accountability Committee

Start Date and Time:

Thursday, March 16, 2017 09:00 am

End Date and Time:

Thursday, March 16, 2017 11:00 am

Location:

Morris Hall (17 HOB)

Duration:

2.00 hrs

Consideration of the following bill(s):

HB 207 Agency Inspectors General by Plakon

CS/HB 725 Autonomous Vehicles by Transportation & Infrastructure Subcommittee, Brodeur

HB 1141 State Employment by Yarborough

HB 7035 OGSR/Nonpublished Reports and Data/Dept. of Citrus by Oversight, Transparency &

Administration Subcommittee, Roth

HB 7067 A Review Under the Open Government Sunset Review Act by Oversight, Transparency &

Administration Subcommittee, Rommel

Consideration of the following proposed committee bill(s):

PCB GAC 17-02 -- Collective Bargaining Impasses

Government Accountability Committee 3/16/2017 9:00AM

Location: Morris Hall (17 HOB)

Summary:

Government Accountability Committee

Thursday March 16, 2017 09:00 am

HB 207 Favorable	Yeas: 23	Nays: 0
CS/HB 725 Temporarily Postponed		
HB 1141 Favorable With Committee Substitute	Yeas: 23	Nays: 0
Amendment 221265 Adopted Without Objection		
Amendment 909497 Adopted Without Objection		
HB 7035 Favorable	Yeas: 23	Nays: 0
HB 7067 Favorable	Yeas: 22	Nays: 0
PCB GAC 17-02 Favorable	Yeas: 15	Nays: 8

Government Accountability Committee 3/16/2017 9:00AM

Location: Morris Hall (17 HOB)

Attendance:

	Present	Absent	Excused
Matt Caldwell (Chair)	×		
Joseph Abruzzo	X		
Ben Albritton	×		
Colleen Burton	X		
Neil Combee	X		
Brad Drake	X		
Jay Fant	×		
Patrick Henry	X		
Kristin Jacobs	×		
Chris Latvala	×		
Amber Mariano	X		
Wengay Newton, Sr.	×		
Cary Pigman	×		
Scott Plakon	X		
Holly Raschein	×		
Daniel Raulerson			Х
Bob Rommel	X		
David Santiago	×		
Carlos Smith	X		
Charlie Stone	X		
Clovis Watson Jr.	X		
Barbara Watson	X		
Matt Willhite	X		
Jayer Williamson	X		
Totals:	23	0	1

Government Accountability Committee 3/16/2017 9:00AM

Location: Morris Hall (17 HOB)

HB 207 : Agency Inspectors General

X Favorable

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Joseph Abruzzo	X				
Ben Albritton	X				
Colleen Burton	X				
Neil Combee	X				
Brad Drake	X				
Jay Fant	Х				
Patrick Henry	X				
Kristin Jacobs	X				
Chris Latvala	X				
Amber Mariano	X				
Wengay Newton, Sr.	X				
Cary Pigman	X				
Scott Plakon	X				
Holly Raschein	X				
Daniel Raulerson			X		
Bob Rommel	X				
David Santiago	X				
Carlos Smith	X			•	
Charlie Stone	X				
Clovis Watson Jr.	X				
Barbara Watson	Х				
Matt Willhite	X				
Jayer Williamson	X				
Matt Caldwell (Chair)	X				
	Total Yeas: 23	Total Nays: 0)		

Appearances:

Reecy, Ken (Lobbyist) - Waive In Support Florida Housing Finance Corporation Interim Director 227 N Bronough St Ste 5000 Tallahassee FL 32301 Phone: (850) 488-4197

Pitts, Brian - Information Only Justice-2-Jesus Trustee 1119 Newton Avenue South S. Petersburg Florida 33705 Phone: 727-897-9291

Government Accountability Committee 3/16/2017 9:00AM

Location: Morris Hall (17 HOB)
CS/HB 725: Autonomous Vehicles

X Temporarily Postponed

Government Accountability Committee

3/16/2017 9:00AM

Location: Morris Hall (17 HOB)
HB 1141: State Employment

X Favorable With Committee Substitute

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Joseph Abruzzo	X				
Ben Albritton	X				
Colleen Burton	X				
Neil Combee	X				
Brad Drake	X				
Jay Fant	X				
Patrick Henry	X				
Kristin Jacobs	X				
Chris Latvala	X				
Amber Mariano	X				
Wengay Newton, Sr.	X				
Cary Pigman	X				
Scott Plakon	X				
Holly Raschein	X				
Daniel Raulerson			X		
Bob Rommel	X				
David Santiago	X				
Carlos Smith	X				
Charlie Stone	X		***************************************		
Clovis Watson Jr.	X				
Barbara Watson	X				
Matt Willhite	X				
Jayer Williamson	X				<u></u>
Matt Caldwell (Chair)	X				
	Total Yeas: 23	Total Nays:	0		

HB 1141 Amendments

Amendment 221265

X Adopted Without Objection

Amendment 909497

Phone: (850) 410-0804

X Adopted Without Objection

Appearances:

Ferrin, Samantha (Lobbyist) (State Employee) - Waive In Support Department of Management Services Deputy Director of Legislative & External Affairs 4050 Esplanade Way Tallahassee FL 32399-7016

Government Accountability Committee 3/16/2017 9:00AM

Location: Morris Hall (17 HOB)

HB 1141: State Employment (continued)

Appearances: (continued)

Pitts, Brian (General Public) - Information Only Justice-2-Jesus Trustee 1119 Newton Ave. S. St. Petersburg FL 33705 Phone: (727) 897-9291

Poppell, Chad (Lobbyist) (State Employee) - Proponent Department of Management Services Secretary

Dept. of Management Services 4050 Esplanade Way

Tallahassee FL 32399 Phone: (850) 414-1159



COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 1141 (2017)

Amendment No. 1

ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	<u>√</u> (Y/N)
FAILED TO ADOPT	(Y/N) ·
WITHDRAWN	(Y/N)
OTHER	
하는 보고 있는 경기가 들어 있는 것도 하는 이 사람들이 하는 것이 하다고 있다면 하다는 것은 것이 없었다면 하나요?	Birrar Alban British da kala a 1,4 ka ara a 1,5 kuntan 1,5 kun a ka katan katan kala Alban ka ara katan katan
Committee Representative Drake offe	ered the following:
Representative Drake offe	
Representative Drake offe	le amendment)
Representative Drake offe Amendment (with tit) Remove lines 20-23 a	le amendment) ind insert:
Representative Drake offe Amendment (with tit) Remove lines 20-23 a	le amendment) and insert: as during work hours. This section does
Representative Drake offe Amendment (with tit) Remove lines 20-23 a purposes within work area not prohibit the followin	le amendment) and insert: as during work hours. This section does
Representative Drake offe Amendment (with tit) Remove lines 20-23 a purposes within work area not prohibit the followin (1) State-approved	le amendment) and insert: as during work hours. This section does ag:
Representative Drake offe Amendment (with tit) Remove lines 20-23 a purposes within work area not prohibit the followin (1) State-approved	Le amendment) and insert: as during work hours. This section does ag: communications by entities with whom
Representative Drake offe Amendment (with tit) Remove lines 20-23 a purposes within work area not prohibit the followin (1) State-approved the state has contracted services.	Le amendment) and insert: as during work hours. This section does ag: communications by entities with whom
Representative Drake offe Amendment (with tit) Remove lines 20-23 a purposes within work area not prohibit the followin (1) State-approved the state has contracted services.	Le amendment) and insert: as during work hours. This section does ag: communications by entities with whom to provide employee benefits or untary communications between state

221265 - HB 1141 amendment lines 20-23.docx Published On: 3/16/2017 8:41:24 AM



COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 1141 (2017)

Amendment No. 1

18

20

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TITLE AMENDMENT

Remove lines 8-9 and insert:

areas during specified times; providing exemptions; providing

221265 - HB 1141 amendment lines 20-23.docx

Published On: 3/16/2017 8:41:24 AM



COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 1141 (2017)

Amendment No. A1A1

1

1	
***************************************	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED $\underline{\hspace{1cm}}$ (Y/N)
	ADOPTED AS AMENDED(Y/N)
	ADOPTED W/O OBJECTION $\sqrt{(Y/N)}$
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Government Accountability
2	Committee
3	Representative Smith offered the following:
4	
5	Amendment to Amendment (221265) by Representative Drake
6	Remove line 13 of the amendment and insert:
7	employees in workplace areas.
-	

909497 - HB 1141 A1A1.docx

Published On: 3/16/2017 10:33:26 AM



Committee on Sovernment Accountability Date March 112

Action Amendment to Amendment

HOUSE AMENDMENT FOR DRAFTING PURPOSES ONLY

(may be used in Committee, but not on House Floor)

Amendment No. 221265	Bill No. 43 1141
(For filing with the Clerk, Committee and Member Amendments m	
Representative(s)/The Committee on Rep. Smith	
offered the following amendment:	
Amendment	
on page, line,	
Remove line 13 and insert:	
Remove line 13 and insert: employees in workplace areas.	
	AND THE RESIDENCE OF THE PARTY

Government Accountability Committee

3/16/2017 9:00AM

Location: Morris Hall (17 HOB)

HB 7035 : OGSR/Nonpublished Reports and Data/Dept. of Citrus

X Favorable

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Joseph Abruzzo	Х				
Ben Albritton	X				
Colleen Burton	X				
Neil Combee	X				
Brad Drake	X				
Jay Fant	X				
Patrick Henry	X				
Kristin Jacobs	X				
Chris Latvala	X				
Amber Mariano	X				
Wengay Newton, Sr.	X				
Cary Pigman	X				
Scott Plakon	X				
Holly Raschein	X				
Daniel Raulerson			Х		
Bob Rommel	X	***			·
David Santiago	X				
Carlos Smith	X	• • • • • • • • • • • • • • • • • • • •	·		
Charlie Stone	Х				
Clovis Watson Jr.	X				
Barbara Watson	X				
Matt Willhite	X				
Jayer Williamson	X	,			
Matt Caldwell (Chair)	X				
	Total Yeas: 23	Total Nays: 0)		

Government Accountability Committee

3/16/2017 9:00AM

Location: Morris Hall (17 HOB)

HB 7067: A Review Under the Open Government Sunset Review Act

X Favorable

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Joseph Abruzzo	X		2.//		
Ben Albritton	X				
Colleen Burton	X				
Neil Combee			X		
Brad Drake	X				
Jay Fant	X				
Patrick Henry	X				
Kristin Jacobs	X				
Chris Latvala	х				
Amber Mariano	X				
Wengay Newton, Sr.	X				
Cary Pigman	X				
Scott Plakon	X				
Holly Raschein	X	•			
Daniel Raulerson			X		
Bob Rommel	X				
David Santiago	X				
Carlos Smith	X				
Charlie Stone	X				
Clovis Watson Jr.	X				
Barbara Watson	X				
Matt Willhite	X				
Jayer Williamson	X				
Matt Caldwell (Chair)	X				
	Total Yeas: 22	Total Nays: ()		

Government Accountability Committee

3/16/2017 9:00AM

Location: Morris Hall (17 HOB)

PCB GAC 17-02 : Collective Bargaining Impasses

X Favorable

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Joseph Abruzzo		х			
Ben Albritton	X				
Colleen Burton	X				
Neil Combee	X				
Brad Drake	X				
Jay Fant	X				
Patrick Henry		X			
Kristin Jacobs		X			
Chris Latvala	X				
Amber Mariano	X				
Wengay Newton, Sr.		X			
Cary Pigman	X				
Scott Plakon	X				
Holly Raschein	X				
Daniel Raulerson			X		
Bob Rommel	X				
David Santiago	X				
Carlos Smith		Χ			
Charlie Stone	X				
Clovis Watson Jr.		Х		-	
Barbara Watson		X			
Matt Willhite		X			
Jayer Williamson	X				
Matt Caldwell (Chair)	X				
	Total Yeas: 15	Total Nays:	8		



PLEASE FILL OUT THE ENTIRE FORM AND SUBMIT TWO COPIES Reset Form TO THE COMMITTEE/SUBCOMMITTEE ADMINISTRATIVE ASSISTANT AT THE MEETING

. TYPE OR PRINT CLEARLY

COMMITTEE/SUBCOMMITTEE APPEARANCE RECORD

Bill Number	207 Date_	3 116	/2017		
Name	BRIAN PITTS		·		
Title .	TRUSTEE			,	
Address	1119 NEWTON AVE	ENUE SOUTH			
City	SAINT PETERSBUR	RG	State/Zip _	FLORIDA/3370	5
Phone Number	727/897-9291				· · · · · · · · · · · · · · · · · · ·
Representing	JUSTICE-2-JESUS	, 			
Lobbyist (registe	red) YES [NO			, , ,
State Employee	YES	ŅO			
If you are testifyi proponent or an	ng regarding an amer opponent is the same	idment, plea as on the bil	se indicate if yo l as a whole.	ur position as a	i
I wish	to speak	X	Proponent	Amendment	Bill
I have	been requested to spen	ak 🗍	Opponent		
•	•		Information	ı 🔲	X
	Subject matter:			, ,	
Committee	Subcommittee:		GAC	/	



COMMITTEE/SUBCOMMITTEE APPEARANCE RECORD

Please fill out the $\underline{\text{entire}}$ form and submit $\underline{\text{both}}$ copies to the Committee Administrative Assistant at the meeting.

	Bill Amendment Bill/PCS/PCB Number: 48 20
Title: Interim Director	Amendment Number:
Address: 227 N. Bronoug City: Tallahassee Phone Number: 8504884197 Committee/Subcommittee: Covernment	State/Zip: FC Meeting Date: 3/16/17
Presentation/Workshop Topic: Registered Lobbyist: YES State Employee: YES	NO NO
I wish to speak Appearing in response to an inquiry for information Appearing in response to subpoena Appearing at the written request of the chair Judge or elected officer appearing in official capacity Lobbyist Appearance form submitted online	Waive M Support
(If you are testifying on an amendment, please also indicate your part	Info only Info only



PLEASE FILL OUT THE ENTIRE FORM AND SUBMIT TWO COPIES Reset Form TO THE COMMITTEE/SUBCOMMITTEE ADMINISTRATIVE ASSISTANT AT THE MEETING

. TYPE OR PRINT CLEARLY

COMMITTEE/SUBCOMMITTEE APPEARANCE RECORD

Bill Number	1141 Date	3 116	5/2017		······································		
Name	BRIAN PITTS						
Title	tle TRUSTEE						
Address	1119 NEWTON AVENUE SOUTH						
City	SAINT PETERSBURG		State/Zip	FLORIDA/3370	5		
Phone Number	727/897-9291	·····					
Representing	JUSTICE-2-JESUS	·					
Lobbyist (registe	red) YES 🗌	NO NO		e de la la la companya de La companya de la co	Sign of the state		
If you are testifying regarding an amendment, please indicate if your position as a proponent or an opponent is the same as on the bill as a whole.							
I wish	to speak	X	Proponent	Amendmen	BIII		
I have I	been requested to speak		Opponent				
			Information		X		
	Subject matter:						
Committee/	Subcommittee:		GAC				



COMMITTEE/SUBCOMMITTEE APPEARANCE RECORD

Please fill out the $\underline{\text{entire}}$ form and submit $\underline{\text{both}}$ copies to the Committee Administrative Assistant at the meeting.

				Bill/PCS/PC	Bill CB Numbe	Amendment er: 14
				Amendme	nt Numbe	r:
Name: Samantna Ferrin						
Repre	senting: <u>Ma</u>	retment of	Manugen	nent sex	e <u>vices</u>	
	ı	irector of le	,			
Add	Iress: <u>4060</u>	5501anade	way			
Address: 4050 ESPIANACE WAY City: Tallahussel State/Zip: Fl						
	Phone Number: Meeting Date: 3 10 17					
Con	nmittee/Subcom	mittee: GNURN	ment #			Committee
		hop Topic:				
			obbyist: YES	X NO [-	
			yee: YES	_		
		State Employ	yee. ics j			
	I wish to speak					
		oonse to an inquiry fo oonse to subpoena	or information	made by memb	er, commi	ttee, or staff
		·	ne chair			
	Appearing at the written request of the chair Judge or elected officer appearing in official capacity Lobbyist Appearance form submitted online					
凶						
(If you are testifying on an amendment, please also indicate your position as a proponent or opponent on the bill as a whole.)						
	Bill:	Proponent 🔀	Opponent	Inf	o only	
	Amendment:	Proponent	Opponent	Inf	o only	



COMMITTEE/SUBCOMMITTEE APPEARANCE RECORD

Please fill out the $\underline{\text{entire}}$ form and submit $\underline{\text{both}}$ copies to the Committee Administrative Assistant at the meeting.

					Bill	
Name	: Chad	Poppell, S	Secreta	RY		
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	e: Semetar				3	
Ado	dress: 4050) Esplana	de Wa			
		LSSEC	-		State/Zip: FL	
					Meeting Date: 3	110/17
					int Commit	, .
		shop Topic:				
		, , , , , , , , , , , , , , , , , , ,	.obbyist: YES		оП	
			_			
		State Emplo	yee: YES]	ZÍ M	0 []	
	I wish to speak					
	Appearing in response to an inquiry for information made by member, committee, or staff					
Appearing in response to subpoena						
	Appearing at the written request of the chair					
Judge or elected officer appearing in official capacity Lobbyist Appearance form submitted online						
If you are testifying on an amendment, please also indicate your position as a proponent or opponent on the bill as a whole.)						
	Bill:	Proponent X	Opponent		Info only	·
	Amendment:	Proponent	Opponent [Info only	



Executive Briefing

Division of Human Resource Management Florida State Employees' Charitable Campaign (FSECC)

Statutory Authority:

Section 110.181, F.S., directs the Department of Management Services (DMS) to establish and maintain an annual FSECC. The statute directs DMS to select a fiscal agent through a competitive selection process to receive, account for, and distribute charitable contributions among participating charitable organizations.

Issue Summary:

Since 2006, the FSECC has experienced an ongoing and significant decline in employee contributions made to campaign charities. This reduction in contributions, despite DMS steps to reduce administrative costs associated with the campaign, has resulted in an expense to donation ratio which makes the FSECC difficult to financially sustain.

Background:

The FSECC is the only authorized charitable fundraising drive directed toward state employees within work areas during work hours, and for which the state will provide payroll deduction. Designated agency employees are required to coordinate FSECC activities at their respective agencies.

In 2006, employee contributions to the FSECC started to decline. Since 2008, DMS has taken steps to reduce overhead costs and has reduced fiscal agent and other administrative campaign costs by 80 percent. However, during this same time period, amounts pledged in the campaign have declined 93 percent from \$4.3 million to \$282,094.

If the current downward trend in voluntary employee contributions continues, the expense to donation ratio will continue to grow and ultimately will reach a point where costs to administer the campaign exceed voluntary contributions.

Since the campaign's creation in 1980, technology has changed the way donors can access information about charities and how they can donate to charities.

In today's information age, giving directly to charities is more streamlined than ever and therefore, we believe the state's role as middle man is no longer necessary.

DMS proposes to eliminate the statute creating the FSECC and replace it with language that prohibits solicitations of state employees through any means for fundraising within work areas during work hours.

Relevant Data:

- In 2016, DMS renegotiated the fiscal agent contract and reduced fiscal agent fees to from \$389,296 to \$180,000, by temporarily absorbing internally a number of administrative duties previously performed by the fiscal agent. This resulted in an expense to donation ratio of 33 percent in 2015-16. (Based on \$546,186 in donations in 2015-16).
- Based on pledges of \$282,094 in 2016-17, the expense to donation ratio was scheduled to be 63.8 percent. The fiscal agent was unable to reduce fees further to a reasonable cost, which resulted in the termination of the contract. As a result, pledges for 2016-17 were not processed.

Policy Options:

Amend section 110.181, Florida Statutes (F.S.) to remove the language authorizing the FSECC and replace it with language prohibiting solicitation of state employees through any means for fundraising or business purposes within work areas during work hours. Employees would still be free to donate directly to charities through multiple methods during non-work hours.

Timeline:

- Effective date of July 1, 2017.
- Repeal rule Chapter 60L-39, F.A.C.
 Chapter 60L-39, F.A.C.

