

Oversight, Transparency & Administration Subcommittee

March 13, 2017 1:00 PM -6:00 PM Morris Hall

Action Packet

Committee Meeting Notice HOUSE OF REPRESENTATIVES

Oversight, Transparency & Administration Subcommittee

Start Date and Time:

Monday, March 13, 2017 01:00 pm

End Date and Time:

Monday, March 13, 2017 06:00 pm

Location:

Morris Hall (17 HOB)

Duration:

5.00 hrs

Consideration of the following bill(s):

HB 103 Public Records/Nonviable Birth Records by Cortes, B.

CS/HB 239 Public Records/Protective Injunction Petitions by Civil Justice & Claims Subcommittee, Lee

CS/HB 369 Pub. Rec./Prearrest Diversion Programs by Criminal Justice Subcommittee, Plakon

HB 671 Reemployment Assistance Fraud by La Rosa

HB 681 Unclaimed Funds Held by the Clerks of Court by Clemons

HB 789 Procurement of Professional Services by Stone

HJR 811 Membership of Cabinet; Election of Secretary of State by Harrell

HB 1137 Use of State Funds by Edwards

HB 1141 State Employment by Yarborough

Workshop on the following:

HB 143 Firefighters by Fitzenhagen, Willhite Firefighter Presumption

Oversight, Transparency & Administration Subcommittee 3/13/2017 1:00PM

Location: Morris Hall (17 HOB)

Summary:

Oversight, Transparency & Administration Subcommittee

Monday March 13, 2017 01:00 pm

HB 103 Favorable	Yeas: 11	Nays: 0
CS/HB 239 Favorable	Yeas: 11	Nays: 0
CS/HB 369 Favorable	Yeas: 11	Nays: 0
HB 671 Favorable	Yeas: 11	Nays: 0
HB 681 Favorable With Committee Substitute Amendment 578847 Adopted Without Objection	Yeas: 12	Nays: 0
HB 789 Not Considered		
HJR 811 Favorable	Yeas: 11	Nays: 0
HB 1137 Favorable	Yeas: 11	Nays: 0
HB 1141 Favorable	Yeas: 11	Nays: 0
HB 143 Workshopped		

Oversight, Transparency & Administration Subcommittee

3/13/2017 1:00PM

Location: Morris Hall (17 HOB)

Attendance:

	Present	Absent	Excused
Neil Combee (Chair)	Х		
Daisy Baez			Х
Kimberly Daniels	×		
Tracie Davis	×		
Brad Drake	×		
Katie Edwards	×		
Eric Eisnaugle			X
Patrick Henry	×		
Blaise Ingoglia	X	· · · · · · · · · · · · · · · · · · ·	
Bobby Payne	X		
Cary Pigman	X		
Daniel Raulerson			Х
Bob Rommel	X		
Rick Roth	X		
Clay Yarborough	X		
Totals:	12	o	3

Oversight, Transparency & Administration Subcommittee

3/13/2017 1:00PM

Location: Morris Hall (17 HOB)

HB 103: Public Records/Nonviable Birth Records

X Favorable

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Daisy Baez			X		
Kimberly Daniels	X				
Tracie Davis	X				
Brad Drake	X	***************************************			···
Katie Edwards	X				
Eric Eisnaugle			Х		
Patrick Henry	X		-		
Blaise Ingoglia	X				
Bobby Payne	X				
Cary Pigman	X				
Daniel Raulerson			Х		
Bob Rommel			Х		
Rick Roth	X				
Clay Yarborough	X				
Neil Combee (Chair)	X				
	Total Yeas: 11	Total Nays: (ס		

Appearances:

DeVane, Barbara (Lobbyist) - Waive In Opposition Florida National Organization for Women, Inc 625 E Brevard St Tallahassee FL 32308

Phone: (850) 251-4280

Oversight, Transparency & Administration Subcommittee

3/13/2017 1:00PM

Location: Morris Hall (17 HOB)

CS/HB 239: Public Records/Protective Injunction Petitions

X Favorable

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Daisy Baez			Х		
Kimberly Daniels	X				
Tracie Davis	X				
Brad Drake	X				
Katie Edwards	X				
Eric Etsnaugle			X		
Patrick Henry	X				
Blaise Ingoglia	X				
Bobby Payne	X				
Cary Pigman	X				
Daniel Raulerson			X		
Bob Rommel			X		
Rick Roth	X				
Clay Yarborough	X				
Neil Combee (Chair)	X				
	Total Yeas: 11	Total Nays:	0		

Oversight, Transparency & Administration Subcommittee

3/13/2017 1:00PM

Location: Morris Hall (17 HOB)

CS/HB 369: Pub. Rec./Prearrest Diversion Programs

X Favorable

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Daisy Baez			X		
Kimberly Daniels	X				
Tracie Davis	X			101	
Brad Drake	X				
Katie Edwards	X				
Eric Eisnaugle			X		
Patrick Henry	X				
Blaise Ingoglia	X				
Bobby Payne	X				
Cary Pigman	X	•			
Daniel Raulerson			Х		
Bob Rommel			Х		
Rick Roth	X				***************************************
Clay Yarborough	X				
Neil Combee (Chair)	X				
	Total Yeas: 11	Total Nays: 0			

Appearances:

Frost, Greg - Waive In Support Civil Citation Network President 3333 W. Pensacola St. Tallahassee FL

Phone: 850-544-7350

Daniels, Nancy (Lobbyist) - Waive In Support Florida Public Defender Association, Inc. 103 N Gadsden St Tallahassee FL 32301 Phone: (850) 488-6850

Bishop, Barney (Lobbyist) - Waive In Support Florida Smart Justice Alliance 204 S Monroe St Ste 201

Tallahassee FL 32301 Phone: (850) 907-3436

Oversight, Transparency & Administration Subcommittee 3/13/2017 1:00PM

Location: Morris Hall (17 HOB)

HB 671: Reemployment Assistance Fraud

X Favorable

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Daisy Baez			X		
Kimberly Daniels	X				
Tracie Davis	X			·	
Brad Drake	X			***************************************	
Katie Edwards	Х				
Eric Eisnaugle			X		
Patrick Henry	X				• •
Blaise Ingoglia	X				
Bobby Payne	X				
Cary Pigman	X				
Daniel Raulerson			X		
Bob Rommel			X		
Rick Roth	X				
Clay Yarborough	X				
Neil Combee (Chair)	X				
	Total Yeas: 11	Total Nays:	0		

Appearances:

Johnson, Carolyn (Lobbyist) - Waive In Support Florida Chamber of Commerce Policy Director 136 S Bronough St Tallahassee FL 32301

Phone: (850) 521-1235

Dawes, Alexia (Lobbyist) (State Employee) - Waive In Support Department of Economic Opportunity

Deputy, Legislative Affairs 107 E Madison St MSC 55 Tallahassee FL 32399 Phone: (850) 245-7113

Oversight, Transparency & Administration Subcommittee

3/13/2017 1:00PM

Location: Morris Hall (17 HOB)

HB 681: Unclaimed Funds Held by the Clerks of Court

X Favorable With Committee Substitute

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Daisy Baez			х		•
Kimberly Daniels	X				
Tracle Davis	X			****	
Brad Drake	X				
Katie Edwards	X				
Eric Eisnaugle	and the state of t		Х		
Patrick Henry	X				
Blaise Ingoglia	X				
Bobby Payne	X				
Cary Pigman	X				
Daniel Raulerson			Х		
Bob Rommel	X	· · · · ·			
Rick Roth	X				
Clay Yarborough	X				
Neil Combee (Chair)	X				
	Total Yeas: 12	Total Nays:	0		

HB 681 Amendments

Amendment 578847

X Adopted Without Objection

Appearances:

Murphy, BG (Lobbyist) - Proponent Department of Financial Services Deputy Legislative Affairs Director 400 N Monroe St Tallahassee FL 32399 Phone: (850) 413-2863

Kupperman, David (General Public) - Opponent

Surplus Trustee clients
Attorney

101 NE 3rd Ave. Suite 1500 Fort Lauderdale FL 33301 Phone: 954-332-3684

Costello, Jonathan (Lobbyist) - Opponent

Citizens for Judicial Process, Inc. 119 S Monroe St Ste 202

Tallahassee FL 32301 Phone: (850) 681-6788



COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 681 (2017)

Amendment No. 1

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COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED (Y/N)

ADOPTED AS AMENDED (Y/N)

ADOPTED W/O OBJECTION (Y/N)

FAILED TO ADOPT (Y/N)

WITHDRAWN (Y/N)

OTHER

Committee/Subcommittee hearing bill: Oversight, Transparency & Administration Subcommittee
Representative Clemons offered the following:

Amendment (with directory and title amendments)

Remove lines 34-129 and insert:

- (3) During the 60 days after the clerk issues a certificate of disbursements, the clerk shall hold the surplus pending a court order.
- the owner of record or any subordinate lienholder, it is subject to s. 717.113 and shall be reported and remitted to the Department of Financial Services in accordance with ss. 717.117 and 717.119. For purposes of establishing entitlement to the property, only the owner of record reported by the clerk, or the estate or beneficiary as defined in s. 731.201 of a deceased

578847 - HB 681 Amendment Line 34-129.docx

Published On: 3/10/2017 5:17:41 PM



COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 681 (2017)

Amendment No. 1

17 owner of record reported by the clerk, is entitled to the surplus. Any surplus of less than \$10 escheats to no claim is 18 19 filed during the 60-day period, the clerk shall appoint a 20 surplus trustee from a list of qualified 21 22 23 DIRECTORY AMENDMENT 24 Remove lines 26-29 and insert: 25 Section 2. Paragraph (d) of subsection (1), paragraph (c) of subsection (3), and subsection (4) of section 45.032, Florida 26 27 Statutes, are amended to read: 28 29 TITLE AMENDMENT 30 31 Remove lines 9-11 and insert: 32 circumstances; specifying the entities who

578847 - HB 681 Amendment Line 34-129.docx

Published On: 3/10/2017 5:17:41 PM

Oversight, Transparency & Administration Subcommittee

3/13/2017 1:00PM

Location: Morris Hall (17 HOB)

HB 681 : Unclaimed Funds Held by the Clerks of Court (continued)

Appearances: (continued)

Graham, Walter - Information Only
Director of Division of Unclaimed Property

200 E. Gaines St. Tallahassee FL 32301 Phone: 850-413-5590

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Oversight, Transparency & Administration Subcommittee

3/13/2017 1:00PM

Location: Morris Hall (17 HOB)

HB 789 : Procurement of Professional Services

X Not Considered

Oversight, Transparency & Administration Subcommittee

3/13/2017 1:00PM

Location: Morris Hall (17 HOB)

HJR 811: Membership of Cabinet; Election of Secretary of State

X Favorable

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Daisy Baez			X		
Kimberly Daniels	X				
Tracie Davis	X				
Brad Drake	X				
Katie Edwards	X				
Eric Eisnaugle			Х		
Patrick Henry	X				
Blaise Ingoglia	X				
Bobby Payne	X	*			
Cary Pigman	X				
Daniel Raulerson			X		
Bob Rommel			Х		
Rick Roth	X				
Clay Yarborough	X				
Neil Combee (Chair)	X				
	Total Yeas: 11	Total Nays: 0)		

Appearances:

Mortham, Sandra (Lobbyist) - Proponent Self 6675 Weeping Willow Way

Tallahassee FL 32311 Phone: (850) 251-2283

Print Date: 3/13/2017 6:23 pm

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Oversight, Transparency & Administration Subcommittee

3/13/2017 1:00PM

Location: Morris Hall (17 HOB)
HB 1137: Use of State Funds

X Favorable

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Daisy Baez			Х		
Kimberly Daniels	X				
Tracie Davis	X		······		
Brad Drake	X				
Katie Edwards	X				
Eric Eisnaugle	***************************************		X		
Patrick Henry	X				
Blaise Ingoglia	X				
Bobby Payne	X				
Cary Pigman	X				
Daniel Raulerson			X		
Bob Rommel			Х	· · · · · · · · · · · · · · · · · · ·	
Rick Roth	X				
Clay Yarborough	X				
Neil Combee (Chair)	X				
	Total Yeas: 11	Total Nays: 0			

Oversight, Transparency & Administration Subcommittee

3/13/2017 1:00PM

Location: Morris Hall (17 HOB)
HB 1141: State Employment

X Favorable

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Daisy Baez			X		
Kimberly Daniels	X				
Tracie Davis	X				
Brad Drake	X				
Katie Edwards	X			***************************************	
Eric Eisnaugle			X		
Patrick Henry	X				
Blaise Ingoglia	X				
Bobby Payne	X			——————————————————————————————————————	***************************************
Cary Pigman			Х		
Daniel Raulerson			Х		
Bob Rommel	X				****
Rick Roth	X			***************************************	
Clay Yarborough	X				
Neil Combee (Chair)	X				
	Total Yeas: 11	Total Nays:	0		

Appearances:

Lowe-Minor, Jessica (Lobbyist) - Opponent Institute for Nonprofit Innovation and Excellence 300 W Pensacola St Tallahassee FL 32301-16

Phone: 850-201-9766

Gregory, Matt (State Employee) - Information Only Department of Management Services Workforce development & benefits manager 4050 Esplanade Way Tallahassee FL

Ferrin, Samantha (Lobbyist) (State Employee) - Proponent Department of Management Services Deputy Director of Legislative & External Affairs 4050 Esplanade Way

Tallahassee FL 32399-70 Phone: (850) 410-0804

Oversight, Transparency & Administration Subcommittee

3/13/2017 1:00PM

Location: Morris Hall (17 HOB)

Workshop

HB 143: Firefighter Presumption



X Workshopped

Appearances:

Blanco, Omar - Information Only Metro-Dade Firefighters Local 1403 President 8000 NW 21 St. Miami FL 33187

Phone: 305-593-6100

Chandler, Chris - Information Only BSO Fire Rescue Captain 5108 SW 87 SW Terrace Cooper City FL

Phone: 954-684-0651

Conn, Kraig (Lobbyist) - Opponent Florida League of Cities 301 S. Bronough Tallahassee FL 32301

Phone: 850-222-9684

Perez, Otema - Information Only Miami Dade Fire Rescue 5750 NW 112 Terrace Miami FL 33012

Phone: 305-588-6196

Petrick, Lawrence - Information Only Health & Safety Deputy Director

1750 New York Ave. NW Washington DC 20006 Phone: 216-287-2524

Suarez, Luis - Information Only Miami Dade Fire Rescue 16203 NW 84 PI Miami Lakes FL

Phone: 305-803-5361

Oversight, Transparency & Administration Subcommittee 3/13/2017 1:00PM

Location: Morris Hall (17 HOB)

Workshop (continued)

Tolley, James (Lobbyist) - Proponent Florida Professional Firefighters President 343 W Madison St Tallahassee FL 32301

Phone: (850) 224-7333

Phone: 786-351-3276

Tyson, Keith - Information Only

Education & Research/ Firefighter Cancer Support Network

Vice President

10217 SW Fernwood Ave.

Port St. Lucie FL 34987

WIO



COMMITTEE/SUBCOMMITTEE APPEARANCE RECORD

Bill Amendment
Bill/PCS/PCB Number: 103
Amendment Number:
Name: Dulana Delana
Representing: (NOW National Organization for Women
Title: NS
Address: 625 E. Oremud St
City: Jallahanee State/Zip: (32308)
Phone Number: <u>950 - 25 (</u>
Committee/Subcommittee: Overlight Jarrfarency
Presentation/Workshop Topic: Certification for Non Viable Births
Registered Lobbyist: YES NO
State Employee: YES NO
[I wish to speak Waire in Opposition)
Appearing in response to an inquiry for information made by member, committee, or staff
Appearing in response to subpoena
Appearing at the written request of the chair
Judge or elected officer appearing in official capacity Lobbyist Appearance form submitted online
Lobbyist Appearance form submitted online
(If you are testifying on an amendment, please also indicate your position as a proponent or opponent on the bill as a whole.)
Bill: Proponent Opponent Info only
Amendment: Proponent Opponent Info only

WIS



COMMITTEE/SUBCOMMITTEE APPEARANCE RECORD

	Bill Amendment Bill/PCS/PCB Number: Amendment Number:
Name: GREG FROST Representing: CIVIL CITATION	NETWORK
Title: PRESIDENT Address: 3333 W. PENSACO	OU ST.
Phone Number: 850-544-7350	
Presentation/Workshop Topic: Presentation/Workshop Topic: Registered Lobbyist: YES	NO D
I wish to speak Appearing in response to an inquiry for information Appearing in response to subpoena Appearing at the written request of the chair Judge or elected officer appearing in official capacit Lobbyist Appearance form submitted online	made by member, committee, or staff
If you are testifying on an amendment, please also indicate your Bill: Proponent Opponent	position as a proponent or opponent on the bill as a whole.) Info only
Amendment: Proponent Opponent	Info only





Please fill out the entire form and submit two copies to the committee/subcommittee administrative assistant at the meeting.

CATO					
- 		Q.	Bill Amendment		
		Bill Number: Diversion Prog	CS/HB 369 : Pub. Rec./Prearrest		
		1	nendment #: N/A		
Name:	Daniels, Nancy	[FCD/FCS/All	nendment #. IV/A		
name.	Daniels, Itaney				
Representing:	Florida Public Defender A	ssociation			
Title:	Legislative Consultant				
Address:	103 N. Gadsden Street				
City:	Tallahassee	State/Zip:	FL 32301		
Phone Number:	850-488-6850	Meeting Date:	Mar 13 2017 1:00PM		
Committee/Subcommittee: Oversight, Transparency & Administration Subcommittee					
Presentation/Wo	orkshop Topic: Pub. Rec/I	Pre-arrest Diversion Prog	rams		
Registered Le	obbyist	•	Bill		
State Employ	ree		Proponent		
I Wish To Sp	eak		Amendment		
Appearing in	response to subpoena		N/A		
Appearing in response to an inquiry for information made by member, committee or staff					
Appearing at the written request of the chair					
Judge or elected officer appearing in official capacity					
☑ Lobbyist Appearance Form Submitted					



	Bill Amendment Bill Amendment Amendment Number:
Name: Barney Bishop	
Representing: Fla. Smart Just	ce Alliance
Title: Pres & CED	
Address: 204 S. Monroe	
City: Tall	State/Zip: FL 32301
Phone Number: 850, 510, 9922	Meeting Date: 13 Mch 17
	- Transparercy & Adria
Presentation/Workshop Topic: Public	Records - Preamest Diversion
Registered Lobbyist:	
State Employee:	YES NO L
I wish to speak Appearing in response to an inquiry for information Appearing in response to subpoena Appearing at the written request of the chair formation and the written request of the chair formation budge or elected officer appearing in official cape Lobbyist Appearance form submitted online	
If you are testifying on an amendment, please also indicate y	our position as a proponent or opponent on the bill as a whole.)
Bill: Proponent Oppone	ent Info only
Amendment: Proponent Oppone	ent Info only



	Bill Amendment Bill/PCS/PCB Number: Amendment Number:				
Name: Carolyn Johnson					
Representing: FV Chamber of Cov	nmerce				
Title: POULL Director					
Address: 124 S Branough St					
city: Tallahassel	State/Zip: <u> 32301</u>				
Phone Number: 521-120	Meeting Date: 3/13/17				
Committee/Subcommittee: Oversignt					
Presentation/Workshop Topic: Reemple	ment Assistance Fraud				
Registered Lobbyist: YES					
State Employee: YES	NO D				
I wish to speak Appearing in response to an inquiry for information Appearing in response to subpoena Appearing at the written request of the chair Judge or elected officer appearing in official capacit Lobbyist Appearance form submitted online					
If you are testifying on an amendment, please also indicate your	position as a proponent or opponent on the bill as a whole.)				
Bill: Proponent Opponent	Info only				
Amendment: Proponent Opponent	Info only				





Please fill out the entire form and submit two copies to the committee/subcommittee administrative assistant at the meeting.

		lacksquare	Bill \square Amendment		
		Bill Number: Assistance Fra	HB 671 : Reemployment		
		PCB/PCS/Ar	nendment #: N/A		
Name:	Dawes, Alexia				
Representing:	Department of Economic	Opportunity			
Title:	Deputy, Legislative Affairs				
Address:	107 E Madison St, MSC	55			
City:	Tallahassee	State/Zip:	FL 32399		
Phone Number:	(850) 245-7113	Meeting Date:	Mar 13 2017 1:00PM		
Committee/Subo	committee: Oversigh	t, Transparency & Admin	istration Subcommittee		
Presentation/Wo	orkshop Topic: N/A				
·					
Registered Lo	obbvist		Bill		
State Employ	•		Proponent		
☐ I Wish To Sp			Amendment		
Appearing in	response to subpoena		N/A		
☐ Appearing in	response to an inquiry	for information made by	member, committee or staff		
Appearing at	the written request of the	ne chair			
U Judge or elec	ted officer appearing in	official capacity			
\square Lobbyist App	pearance Form Submitte	ed			



	Bill Amendment Bill/PCS/PCB Number: Amendment Number:
Name: BG Murphy Representing: CFO Atwater	
Title: Deputy Legislative Affairs D Address: 400 South Monroe	
city: Tallahassee	State/Zip: <u>32303</u>
Phone Number: <u>850 - 413 - 2890</u>	Meeting Date: 3/13/17
Committee/Subcommittee: Oversight, Tran	sparency & Administration Sub.
Presentation/Workshop Topic:	/
Registered Lobbyist: YES	NO 🗆
State Employee: YES	NO 🗌
I wish to speak Appearing in response to an inquiry for information Appearing in response to subpoena Appearing at the written request of the chair Judge or elected officer appearing in official capacity Lobbyist Appearance form submitted online	
If you are testifying on an amendment, please also indicate your	position as a proponent or opponent on the bill as a whole.)
Bill: Proponent Opponent	Info only
Amendment: Proponent Opponent	Info only



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COMMITTEE/SUBCOMMITTEE APPEARANCE RECORD

Please fill out the entire form and submit two copies to the committee/subcommittee administrative assistant at the meeting.

-			Bill \square Amendment	
		Bill Numbers by the Clerks	HB 681 : Unclaimed Funds Held of Court	
		*	mendment #: N/A	
Name:	Kupperman, David			
Representing:	Surplus Trustee clients			
Title:	Attorney			
Address:	101 NE 3rd Ave, Suite 150	0		
City:	Fort Lauderdale	State/Zip:	FL 33301	
Phone Number:	954-332-3684	Meeting Date:	Mar 13 2017 1:00PM	
Committee/Sub	committee: Oversight	, Transparency & Admin	istration Subcommittee	
Presentation/Wo	orkshop Topic: N/A			
Registered Lobbyist Bill				
State Employee Opponent				
☑ I Wish To Sp	eak		Amendment	
Appearing in response to subpoena N/A				
	• •		member, committee or staff	
	the written request of the			
×	ted officer appearing in o		·	
☐ Lobbyist App	pearance Form Submitted			



	Bill Amendment Bill/PCS/PCB Number: Amendment Number:
Name: Jon Costello	
Representing: CATTANS For Ju	dical Process
Title: blay 34	
Address:	
City:	State/Zip:
Phone Number: 1654	Meeting Date:
Committee/Subcommittee:	
Presentation/Workshop Topic:	
Registered Lobbyist: YES	NO D
State Employee: YES	NO V
I wish to speak Appearing in response to an inquiry for information Appearing in response to subpoena Appearing at the written request of the chair Judge or elected officer appearing in official capacit Lobbyist Appearance form submitted online	
(If you are testifying on an amendment, please also indicate your	position as a proponent or opponent on the bill as a whole.)
Bill: Proponent Opponent	Info only
Amendment: Proponent Opponent	Info only



	Bill Amendment Bill/PCS/PCB Number: 6
	Amendment Number:
Name: Walter Graham	
Representing: Division of Unclaimed	Property
Title: Director of the Division	of unclaimed Property
Address: 200 E. Gaines St.	
city: Tallahassee	State/Zip: FC / 3230
Phone Number: <u>855-413-5590</u>	Meeting Date: $\frac{3/13/17}{}$
Committee/Subcommittee: Oversight, Trav	sparency 3 Administration
Presentation/Workshop Topic:	3000mm14466
Registered Lobbyist: YES	№ 💢
State Employee: YES	NO 🗌
I wish to speak	
Appearing in response to an inquiry for information mad	le by member, committee, or staff
Appearing in response to subpoena	
Appearing at the written request of the chair	
Judge or elected officer appearing in official capacity	
Lobbyist Appearance form submitted online	
f you are testifying on an amendment, please also indicate your positi	on as a proponent or opponent on the bill as a whole.)
Bill: Proponent Opponent	Info only
Amendment: Proponent Opponent	Info only



Please fill out the <u>entire</u> form and submit <u>both</u> copies to the Committee Administrative Assistant at the meeting.

	Bill Amendment Bill/PCS/PCB Number: Amendment Number:
Name: Sandra Mort	Ham
Representing: <u>5e 片</u>	
Title:	
Address: 6675 Weeping	Willow Way
City: Tallahassee	State/Zip: <u>F に 323//</u>
Phone Number: 850-251-2283	3 Meeting Date: 13 Mar 17
Committee/Subcommittee: <u>Oversig</u>	ht Transparency + Admin
Presentation/Workshop Topic:	
Registered Lobby	ist: YES NO
State Employee:	YES NO
I wish to speak Appearing in response to an inquiry for info Appearing in response to subpoena Appearing at the written request of the cha Judge or elected officer appearing in officia Lobbyist Appearance form submitted online	l capacity
If you are testifying on an amendment, please also indic	rate your position as a proponent or opponent on the bill as a whole.)
Bill: Proponent Op	ponent Info only
Amendment: Proponent Op	ponent Info only



Please fill out the <u>entire</u> form and submit <u>both</u> copies to the Committee Administrative Assistant at the meeting.

Bill Amendme Bill/PCS/PCB Number: 1141 Amendment Number:	<u></u>			
Name: Jessica Lowe-Miner				
Representing: Institute for Nonprefit Innovation and Excellence				
Title: Executive Director				
Address: 300 W. Pensacela St.				
City: Tallahassee State/Zip: FL 3230;				
Phone Number: (850) 201-9766 Meeting Date: 3/13/17	****			
Committee/Subcommittee: Oversight, Transparency & Alministration Subcer				
Presentation/Workshop Topic: FSECC				
Registered Lobbyist: YES V NO				
State Employee: YES NO				
I wish to speak Appearing in response to an inquiry for information made by member, comm Appearing in response to subpoena				
Appearing at the written request of the chair Judge or elected officer appearing in official capacity				
Lobbyist Appearance form submitted online				
(If you are testifying on an amendment, please also indicate your position as a prope				
Bill: Proponent ☐ Opponent ☑ Info c				
Amendment: Proponent Opponent Info only				



Hec

COMMITTEE/SUBCOMMITTEE APPEARANCE RECORD

				Bill/B	Bill St. P.C. Num	Amen	dment
						ber:	
	matt 6						
Repre	esenting: DCP	artment	<u>Of</u> M	anae	remen;	t GERVII	065
Titl	e: WORK for	rce develo	pment	\$ b	enefit	s mana	ger
Add	dress: <u>4060</u>	esplanac	le was	1			
Cit	v: Tallana	SEL		Andrews	State/Zip	: FL	
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Representing: DEPARTMENT OF Many	agement Services		
Title: DEPUTY DIRECTOR of legislat	~		
Address: 4050 REPLANAGE Way			
city: Tallanassee	State/Zip:		
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DID NOT Appear COMMITTEE/SUBCOMMITTEE APPEARANCE RECORD

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Bill Number: 143	Meeting Date: 3/13/17
Fill in appropriate information: PCB/PCS/Amendment # or Presentation/Workshop Topic:	
Committee/Subcommittee: <u>OTAS</u>	
Name: Luis Suarez	
Title:	
Address: 16203 NW 84 PL	
City: Miami Lakes	
Phone Number: 305 803-5361	
Representing: Miami Dade Fire	Rescue
Registered Lobbyist: YES NO	State Employee: YES NO NO
I Wish To Speak: YES NO	Bill Amendment
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Bill Number: HB 143 Meeting Date: 3.13,17
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Committee/Subcommittee: OTAS
Name: Otema Perez
Title:
Address: 5750 NW 112 Temace
City: State/Zip:
Phone Number: 305.588-696
Representing: Migmi-Dade Fire Rescue
Registered Lobbyist: YES NO State Employee: YES NO
I Wish To Speak: YES NO Bill Amendment
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Committee/Subcommittee:
Name: Ko.H. Tyson
Title: Vice President Education + Research Firefighter Carrier Support
Address: 10219 SD Ferr wood Ave
City: Pod St Luce State/Zip: 7 34987
Phone Number: 986 351-3276
Representing: myseff + FCSN.
Registered Lobbyist: YES NOX State Employee: YES NOX
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I Have Been Requested to Speak: YES NO Info Only Info On



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Florida Professional Firefighters & Paramedics

SB 158(Latvala)/HB 143(Fitzenhagen)-Firefighter Cancer

FPF SUPPORTS THIS LEGISLATION

SB 158/HB 143:

- Limits presumption to 4 diseases:
 - o Multiple Myeloma
 - o Non-Hodgkin Lymphoma
 - o Testicular Cancer
 - o Prostate Cancer
- · Requires pre-employment physical exams
- Excludes tobacco users
- Excludes firefighters with part-time jobs in other "cancerous" workplaces
- Encourages research/review of other cancers (Breast, Colon, Stomach, Brain, Skin, Throat, etc.):
 - o \$1.5 million funded by Legislature in 2016
 - \$965,000 funded by Legislature in 2015
 - o University of Miami Sylvester Comprehensive Cancer Center
 - The University is partnering with Fire Depts. in Miami-Dade, Palm Beach, and Broward, and several more

Meta-analysis of 32 separate Firefighter Cancer studies shows1:

- "Elevated" or "probable association" for the 4 included cancers
- "Possible association" for 8 additional cancers

Fiscal Impact to the Florida Retirement System2:

- Cost of the bill, as amended is 0.01% of payroll to the FRS for 2016-2017
 - o \$95,000 cost to the State of Florida
 - \$326,000 cost to ALL other participating employers, combined
- No negative impact to Unfunded Liability of the FRS

Statewide Public Opinion Poll3

- 801 registered voters polled throughout Florida
- 74% agree that certain cancers, proven to be more prevalent among firefighters, should be presumed job related
- 88% believe that employers are responsible for providing safer equipment to prevent cancer
- 74% are willing to pay higher taxes to pay for better equipment in order to reduce cancer
- 57% support a new law to give firefighters easier access to worker's comp benefits
- 28% believe that the burden of proof should fall on the firefighter to prove cancer was job related

References Attached:

¹ LeMasters et al. Cancer Risk Among Firefighters: A Review and Meta-analysis of 32 Studies (JOEM. 2006; 48: 1189-1202)

² Special Actuarial Study of Firefighter ILOD Cancer Presumption, Feb. 11, 2016; Milliman Actuaries for DMS

³ Statewide Public Opinion Poll by Screven Watson & Associates, January 30, 2016

Cancer Risk Among Firefighters: A Review and Meta-analysis of 32 Studies

Grace K. LeMasters, PhD
Ash M. Genaidy, PhD
Paul Succop, PhD
James Deddens, PhD
Tarek Sobeih, MD, PhD
Heriberto Barriera-Viruet, PhD
Kari Dunning, PhD
James Lockey, MD, MS

Objective: The objective of this study was to review 32 studies on firefighters and to quantitatively and qualitatively determine the cancer risk using a meta-analysis. Methods: A comprehensive search of computerized databases and bibliographies from identified articles was performed. Three criteria used to assess the probable, possible, or unlikely risk for 21 cancers included pattern of meta-relative risks, study type, and heterogeneity testing. Results: The findings indicated that firefighters had a probable cancer risk for multiple myeloma with a summary risk estimate (SRE) of 1.53 and 95% confidence interval (CI) of 1.21-1.94, non-Hodgkin lymphoma (SRE = 1.51, 95 % CI = 1.31-1.73), and prostate (SRE = 1.28; 95% CI = 1.15-1.43). Testicular cancer was upgraded to probable because it had the highest summary risk estimate (SRE = 2.02; 95% CI = 1.30-3.13). Eight additional cancers were listed as having a "possible" association with firefighting. Conclusions: Our results confirm previous findings of an elevated metarelative risk for multiple myeloma among firefighters. In addition, a probable association with non-Hodgkin lymphoma, prostate, and testicular cancer was demonstrated. (I Occup Environ Med. 2006;48: 1189-1202)

From Epidemiology and Biostatistics, University of Cincinnati College of Medicine (Dr LeMasters, Dr Succop), Cincinnati, Ohio; Industrial and Manufacturing Engineering and Epidemiology and Biostatistics, University of Cincinnati College of Engineering and College of Medicine (Dr Genaidy), Cincinnati, Ohio; the Department of Mathematical Sciences, University of Cincinnati College of Arts & Sciences (Dr Deddens), Cincinnati, Ohio; the Department of Industrial Medicine and Occupational Diseases, Cairo University Faculty of Medicine (Dr Sobeih), Cairo, Egypt; the Department of Industrial Engineering, Interamerican University of Puerto Rico (Dr Barriera-Viruet), Bayamon, Puerto Rico; the Department of Rehabilitation Sciences, University of Cincinnati Medical Center (Dr Dunning), Cincinnati, Ohio; and Occupational and Environmental Medicine and Pulmonary Medicine, University of Cincinnati College of Medicine (Dr Lockey), Cincinnati, Ohio.

This study was supported in part by a grant from the Ohio Bureau of Workers Compensation.

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uring the course of their work, firefighters are exposed to harmful substances at the fire scene as well as at the firehouse. At the fire scene, firefighters are potentially exposed to various mixtures of particulates, gases, mists, fumes of an organic and/or inorganic nature, and the resultant pyrolysis products.^{1,2} Specific potential exposures include metals such as lead, antimony, cadmium, uranium, chemical substances, including acrolein, benzene, methylene chloride, polyaromatic hydrocarbons, perchlorethylene, toluene, trichloroethylene, trichlorophenol, xylene, formaldehydes, minerals such as asbestos, crystalline, and noncrystalline silica, silicates, and various gases that may have acute, toxic effects.^{1,2} In some situations, respiratory protection equipment may be inadequate or not felt to be needed resulting in unrecognized exposure.3 At the firehouse where firefighters spend long hours, exposures may occur to complex mixtures that comprise diesel exhaust, particularly if trucks are run in closed houses without adequate outside venting. In light of the World Trade Center disaster, concerns have reemerged and heightened related to building debris particle exposures from pulverized cement and glass, fiberglass, asbestos, silica, heavy metals, soot, and/or organic products of combustion.3

To date, only one meta-analysis conducted by Howe and Burch in 1990 examined the extent of cancer risk among firefighters in 11 mortality studies. They reported that there was an increased association with the occurrence of brain tumors, malignant melanoma, and multiple myeloma with the evidence in favor of

causality somewhat greater for brain tumors and multiple myeloma. Since then, there have been numerous mortality and incidence studies. Hence, the purpose of this study was twofold. The first purpose was to update the Howe and Burch findings by reviewing the methodologic characteristics of these studies and determining the probability of cancer by assessing the weight of evidence, including the calculated metarisk estimates. The second purpose was to describe a methodology for use in a meta-analysis when diverse investigations are being evaluated and summarized.

Materials and Methods

Search Strategy and Inclusion Criteria

Standardized mortality ratio (SMR), proportional mortality ratio (PMR), relative risk (RR), standardized incidence ratio (SIR), and case-control/ mortality odds ratio (OR) studies related to firefighters and cancer risk were evaluated. For publication selection, at least 1 year in service as firefighters was required except for those studies basing employment on death certificates. Publications were retrieved by a search of computerized databases, including Medline (1966-December 2003), Health and Safety Science Abstracts (since 1980-December 2003), Cancerlit (1963–December 2003), NIOSHTIC and NIOSHTIC2 (up to December 2003), BIOSIS Previews (1980-December 2003), and PubMed (up to December 2003) using the following key words: firefighters, fire fighters, cancer. In addition to the computerized search, bibliographies in identified papers were reviewed for additional studies.

The search was restricted to reports published in English; abstracts and reviews were not included. Studies were excluded without basic data (eg, confidence intervals) that are necessary in the derivation of the meta-analysis risk estimate. If there was more than one article with the same or overlapping population, preference was given to the article providing more comprehensive information. The

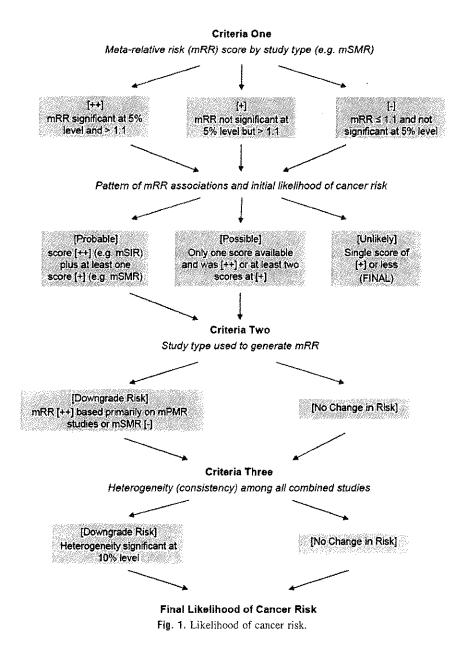
data were extracted from each article by one reviewer and was verified by another. Discrepancies identified by the second reviewer were resolved in a consensus meeting.

Likelihood of Cancer Risk. Statistically significant increases in cancer risks among firefighters were evaluated as the likelihood for cancer risk given a three-criteria assessment. The three criteria included "pattern of meta-relative risk association," "study type," and "consistency" among studies. These criteria were particularly important given the different methodologies used for evaluating cancer risk

(ie, SMR, PMR, RR, SIR, and OR). These criteria were used in a forward approach as illustrated in Figure 1 in which at each stage, a new criterion was applied, and the probability of cancer risk was reassessed. The likelihood for cancer risk was given an assignment of "probable," "possible," or "not likely" patterned after the International Agency for Research on Cancer (IARC) risk assessment of human carcinogenicity in terms of weight of the evidence.⁵

FI

The "pattern of metarelative risk associations" was the first criterion and included a two-step evaluation. For the



first step, the strength of the metaanalysis by each study type (eg. SMR. PMR) was assigned a score. The score of "++" was assigned if the metarelative risk was statistically significant and greater than 1.1. The score of "+" was assigned if the metarelative risk was not statistically significant, but the point risk estimate was greater than 1.1. The score of "-" was assigned if the metarelative risk was not statistically significant, and the point risk estimate was equal to or less than 1.1. At the second step, these scores were used to assign a probable, possible, or unlikely designation for the pattern of metarelative risk association. A "probable" was assigned to the cancerspecific site if one metarelative risk (ie, mSMR, mPMR, mSMR and PMR, mRR, mSIR, mOR) was statistically significant (score of ++) and at least another was greater than 1.1 (score of +). A "possible" assignment was given if only one metarelative risk was available and was statistically significant (score of ++) or if at least two metarelative risks were greater than 1.1 but were not statistically significant (score of +). "Not likely" was assigned if the cancer-specific site did not meet the probable or possible criteria.

The second criterion examined the "study type" used to generate metarelative risks. If the metarelative risk estimate reached statistical significance (score of ++), based primarily on PMR studies, the level was downgraded. PMR studies do not measure the risk of death or death rates but rather the relative frequency of that particular cause among all causes of death. Hence, the limitation of a PMR study is that the estimate may be abnormally low or high based on the overall increase or decrease in mortality and not due to the cause of interest.6 Also, if the mSMR point risk estimate was not significant and ≤ 1.1 (-), the level was downgraded. The third criterion used for generating the likelihood of cancer risk was an assessment of "inconsistency" among studies. Heterogeneity testing as described in statistical methods was used to evaluate

inconsistency. The level was downgraded if heterogeneity (inconsistency) testing among all combined studies had an $\alpha \leq 0.10$.

Statistical Methods

For all cancer outcomes having two or more studies, the observed and expected values from each study were summed and a metarelative risk estimate (mRR) was calculated. An mRR was calculated for each cancer by each study type, eg, SMR studies and as a summary metarelative risk across all study types. The mRR was defined as the ratio of the total number of observed deaths or incident cases to the total number of expected deaths or incident cases as follows:

$$mRR = \frac{\sum_{i=1}^{n} O_i}{\sum_{i=1}^{n} E_i}$$

where O_i denotes observed deaths (cases) in each individual study, E_i denotes expected deaths (cases), and nis the total number of studies.7 The 95% confidence interval (CI) of mRR may be computed using the Poisson probability distribution as described by Breslow and Day.8 The standard error (SE) for the metarelative risk is calcu-

lated as $SE = \frac{1}{\sqrt{\sum W_i}}$ where W_i is the statistical weight for a given study defined as $1/SE_i^2$ and SE_i is the standard error for a given study.

In the absence of heterogeneity, the fixed-effect model was applied for deriving the metarelative risk estimate; otherwise, the random-effects model was used. A test for heterogeneity for the fixed-effect approach is given by $Q = \sum_{i=1}^{n} W_i * {\log(RR_i) - \log(mRR)}^2$ where RR_i and mRR are the relative risk and the metarelative risk, respectively. The hypothesis of homogeneity among studies would be rejected if Q exceeds $\chi^2_{n-1,\alpha}$. Then the randomeffects model was used with a different study weight (W;*) that further accounts for the interstudy variation in

effect size.⁸ The weighing factor W_i^* in the DerSimonian and Laird randomeffects model is

$$W_i^* = \frac{1}{\left[D + \left(\frac{1}{w_i}\right)\right]}$$

where W_i is the statistical weight for a given study for the fixed-effect model and is equal to $1/SE_i^2$ with SE_i being the standard error for a given study according to Chen and Seaton9

$$D = \frac{\left[Q - (n-1)\right] * \sum_{i=1}^{n} W_{i}}{\left(\sum_{i=1}^{n} W_{i}\right)^{2} - \sum_{i=1}^{n} W_{i}^{2}}$$

It should be noted that D is set to 0 if Q < n - 1. The random-effects model was validated against data provided in Petitti, 10 which after application using our equations gave identical results. For this study, an $\alpha \leq 10\%$ or less for declaring heterogeneity was adopted. 11

The SAS software was used to perform the calculations and validated our program for the fixed-effect model using data from different studies compiled by Howe and Burch⁴ on standardized mortality ratios and proportional mortality ratios among firefighters. Where there were no observed deaths or incident cases, the lower confidence interval for an individual study was set at 0.1 as suggested in the method used by Collins and Acquavella. 12 This method was compared with the data excluding studies with a zero relative risk, and the results were similar.

Results

Identification and Characteristics of Studies

The computerized literature search identified 21 U.S. and 14 non-U.S. articles. 13-47 It was determined that three studies were not eligible for the meta-analysis because of either insufficient data,41 data were combined for firefighters and other personnel.42 or TI

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T3

the text was not published in English.43 In addition, four studies44-47 were excluded because of overlapping populations with other reports. 18,30 For example, in 1992, Demers et al¹⁸ reported more observed and expected cancers than in the 1994 article.46 Four additional studies⁴⁸⁻⁵¹ were identified in the review by Howe and Burch⁴ and used in the meta-analysis. These latter four studies are not presented in Table 1. Hence, a total of 28 studies received a detailed review as shown in Table 1. which describes the study design characteristics, exposure, and outcome definitions. Sixteen were U.S. studies and 12 were non-U.S. investigations. Five studies had an internal comparison group with the remaining using regional or national comparison groups. Fourteen ascertained exposures from employment records and defined exposure as a dichotomous (yes/no) variable. The majority of the studies relied on death certificates for assessing a cancer diagnosis. Of a total of 32 articles, 26 are included in the metaanalysis as shown in Table 2. The six additional articles are case-control/ mortality odds ratio studies and presented in Table 3 with one metaanalysis for non-Hodgkin's lymphoma.

Overview of Meta-analysis

Table 2 summarizes the metaanalysis results by study type. Studies were mostly mortality and were analyzed using SMRs and PMRs. All-cause mortality had an SMR 10% less than general population rates. Mortality from all cancers was similar to the general population using SMR and RR indices, but PMR studies showed a 10% significantly higher rate (Table 2). For individual cancers, there were statistically significant elevated meta-SMR estimates for colon cancer (1.34) and multiple myeloma (1.69). PMR studies demonstrated three significantly elevated meta-PMR values that included skin (1.69), malignant melanoma (2.25), and multiple myeloma (1.42). There was one significantly elevated metarelative risk for esophageal cancer (2.03). Incidence studies showed significant meta-SIR for cancers of the stomach (1.58), prostate (1.29), and testis (1.83).

As shown in Table 3, only one cancer type, non-Hodgkin lymphoma, had two mortality OR analyses, and both were significant. The estimated mOR was essentially based on Ma et al¹⁴ due to the much larger sample size of firefighters (n = 4800) compared with 23 for Figgs et al.¹⁵ Odds ratios were significantly higher for buccal cavity/ pharynx (5.90) and Hodgkin's disease (2.4)¹⁴ as well as the single incidence study related to bladder cancer (2.11) and non-Hodgkin's lymphoma (3.27).²²

The next step was to determine the likelihood of cancer risk based on the three criteria assessment. Cancers receiving "probable" and "possible" designations are shown in Table 4. Based on evaluating the first criterion "pattern of metarelative risk" for the 20 cancer sites, eight were designated as "probable," four as "possible," and eight as an unlikely risk. Based on the second criteria "study type" stomach, rectum, skin cancer, and malignant melanoma risk were downgraded because of reliance on PMR studies for statistical significance or the mSMR point risk estimate was not significant and ≤ 1.1 .

For the third criterion, "inconsistency" among all studies caused a downgrading for only colon cancer to "possible." This inconsistency may have been related to several factors, including study type and a cohort effect. There were 14 SMR and PMR colon cancer studies with elevated meta-risk estimates of 1.34 and 1.25, respectively (Table 2). Of these 14 studies, there were 11 (78.6%) with firefighters employed on or before 1950. In contrast, there were six mRR and SIR studies with meta-risk estimates of 0.91 and 0.90, respectively, with half employed on or before 1950. It is possible that the older cohorts had higher exposures due to a lack of awareness of the hazards or use of protective equipment.

A final check on the three criteria assessment presented in Table 4 was made by calculating an overall summary of cancer risk across all studies (ie, SMR, PMR, RR, SIR, OR). There was agreement that cancer was unlikely between the criteria assessment and the not significant summary risk estimates for esophagus, liver, pancreas, larynx, lung, bladder, kidney, and Hodgkin's disease and all cancers (Table 5). Differences between the two approaches were found for cancers of the buccal cavity/pharynx and leukemia because these were designated as possible by the criteria assessment but as not significant in the summary risk estimate. The remaining cancers were all rated as probable or possible and all had significant summary risk estimates. Of note, testicular cancer received the highest summary risk estimate (OR = 2.02; 95% CI = 1.30-3.13) related to the SIR studies compared with the "possible" designation by the three criteria assessment.

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Discussion

The meta-analysis and criteria assessment designate the likelihood of cancer among firefighters as probable for multiple myeloma and prostate cancer. Thus, the findings related to multiple myeloma are in agreement with Howe and Burch.4 The Philadelphia firefighter study¹³ was the largest cohort study reported to date investigating exposureresponse relationships. For Philadelphia firefighters, the SMR results for multiple myeloma demonstrated an increasing trend with duration of employment as a firefighter: 0.73 (95% CI = 0.10-5.17) for under 9 years, 1.50 (95% CI = 0.48 - 4.66) for 10 to19 years, and 2.31 (95% CI = 1.04 -5.16) with six observed deaths for greater than 20 years. Except for race, there are essentially no known risk factors for multiple myeloma other than occupational exposures (eg, paints, herbicides, insecticides,

TABLE 1 Characteristics of Studies From Electronic Search

Reference	Company Location	Design/Analysis	Study Period	Number of Workers	Comparison Group	Exposure Variable	Exposure Source	Cancer Source	Cofactors
Baris, 200113	Philadelphia	Cohort mortality (SMR)	1925-1986	7789	INT/NGP/NED	1, 3, 5	ER	DC	Age
Ma, 1998 ¹⁴	24 US states	Case-control (MOR)	1984-1993	6607	INT	4	DC	DC	Age/race
Figgs, 1995 ¹⁵	24 US states	Case-control (MOR)	1984-1989	23890 (cases) 119,450 (controls)	RGP	4	DC	DC	Age
Burnett, 1994 ¹⁶	27 US states	PMR	1984-1990	5744	INT	4	DC	DC	Age
Demers, 1993 ¹⁷	4 US states	Case-control (OR)	1977–1981	692 (cases) 1683 (controls)	LGP	4	TRV	TRV	Age
Demers, 1992a ¹⁸	Seattle, Tacoma (WA)	Cohort mortality (SMR) Incidence (SIR)	1944-1979	4528	LGP INT/LW/NGP	4	ER	DCN, TRV	Age
Demers, 1992b ¹⁹	Seattle, Tacoma, WA Portland	Cohort mortality (SMR)	1944-1979	4546	INT/LW/NGP	2, 3	ER	DCN	Age
Beaumont, 199120	San Francisco	Cohort mortality (RR)	1940-1970	3066	NGP	3, 6	ER	DCN	Age/yr
Grimes, 1991 ²¹	Honolulu	PMR, RR	1969-1988	205	RGP	3, 4	ER	DC	Race
Sama, 1990 ²²	Massachusetts	Case-control (MOR)	1982-1986	315	LW/RGP	4, 7	TRV	TR	Age/smoke
Vena, 1987 ²³	Buffalo	Cohort mortality (SMR)	1950-1979	1867	NGP	3	ER	DCN	Age/yr
Feuer, 1986 ²⁴	New Jersey	PMR	1974-1980	263	LW/RGP/NGP	3, 8	ER	DCN	Age
Morton, 1984 ²⁵	Portland, Vancouver	Incidence (SIR)	1963-1977	1678	RGP	4	TR	TRV	Age
Dubrow, 1983 ²⁶	British & USA	Cohort mortality (SMR)	1950-1977			4	AR	DC	None
Musk, 1978 ²⁷	US	Cohort mortality (SMR)	1915-1975	5655	RGP, NGP	4	ER	DC	Age
Berg 1975 ²⁸	US, Great Britain	Cohort mortality (SMR)	1949-1953 and		NGP	4	DC	DC	Age
		PMR	1959-1963						
Stang, 2003 ²⁹	Germany	Case-control OR)	1995–1997	269 (cases) 797 (controls)	RGP	4	ER	MR	Age
Bates, 2001 ³⁰	New Zealand	Cohort mortality (SMR) Incidence (SIR)	1977–1995	4221	NGP	3	AR	DC, TR	Age/yr
Firth, 1996 ³¹	New Zealand	Incidence (SIR)	1972-1984	26207	NED	4	TR	TR	Age
Deschamps 1995 ³²	France	Cohort mortality (SMR)	1977-1991	830	NGP	2	ER	DCN	Age
Delahunt, 1995 ³³	New Zealand	Case-control (RR)	1978-1986	710 (cases) 12,756 (controls)	NGP	4	TR	TR	Age/smoke
Aronson, 1994 ³⁴	Canada	Cohort mortality (SMR)	1950-1989	5414	RGP	3, 6, 7	ER	DCN	Age/yr
Tornling, 1994 ³⁵	Sweden	Cohort mortality (SMR) Incidence (SIR)	1931–1983	1153	LGP	1, 3, 7	ER	DC, TR	Age/yr
Giles, 1993 ³⁶	Australia	Incidence (SIR)	1980-1989	2865	RGP	3, 6, 7	TRV	TR	Age
Guidotti, 199337	Canada	Cohort mortality (SMR)	1927-1987	3328	RGP	2	ER	DCN	Age/yr
Hansen, 1990 ³⁸	Denmark	Cohort mortality (SMR)	1970-1980	886	NED	4	ОТН	DC	Age (Continued)

Sontinued

Cancer Risk Among Firefighters • LeMasters et al

ors	1/		7
Cofactors	Age/yr	Age	ion ulation ulation database
Cancer Source	DC	DC	up: eers eers populat general pop general pop employment
Exposure Source	E E	DC	Comparison Group: INT = Internal LW = local workers LGP = local general population RGP = regional general population NGP = national general population NED = national employment database
Exposure Variable	3	4	
Comparison Exposure Exposure Group Variable Source	RGP	RGP	<u>Design/Analysis</u> RR, rate ratio SMR, standardized mortality/morbidity ratio MOR, mortality odds ratio OR, odds ratio PMR, proportional mortality ratio SIR, standardized incidence mortality
Number of Workers	066	1039	<u>Design/Analysis</u> RR, rate ratio SMR, standardized mortality/morbidit MOR, mortality odds ratio OR, odds ratio PMR, proportional mortality ratio SIR, standardized incidence mortality
Study Períod	1939–1978	19211953	
Design/Analysis	Cohort mortality (SMR) PMR	Cohort mortality (SMR) 1921-1953	Exposure or Cancer Source ER, employment records MR, medical records AR, association records DC, death certificate DCN, death certificate nosologist TR, tumor registry with no validation TRV, tumor registry cocupation) with validation from external sources OTH, other
Company Location	Australia	Canada	
Reference	Eliopulos, 1984³³	Mastromatteo, 1959 ⁴⁰	Exposure Variables 1. Number of firefighter runs 2. Duration of "active" duty 3. Duration of employment overall as a firefighter 4. Occupation (based on death certificate or tumor registry) 5. Company type engine, ladder 6. Time since first employment 7. Age-specific 8. Employment status

engine exhausts, and organic solvents). Benjamin et al reported that blacks compared with whites have at least double the risk of being diagnosed with multiple myeloma and twice the mortality rate. Race may be ruled out as a potential factor among firefighters, because cancer risk was investigated primarily for whites.

The analyses for non-Hodgkin's lymphoma were consistent across a diversity of study designs, including SMR, PMR, SIR, and OR incident/ mortality studies. All showed elevated meta-risk or point estimates. The overall summary risk estimate was significantly elevated at 1.51 (95% CI = 1.31-1.73). Hence, non-Hodgkin's lymphoma is considered a probable cancer risk for firefighters. Non-Hodgkin's lymphoma is, however, several cancer types with five International Classification of Disease (ICD) codes (200, 202.0, 202.1, 202.8, 202.9). Of importance is how the definition of non-Hodgkin's lymphoma by ICD code may contribute to the variability in study findings. For example, in a study by Demers et al¹⁹ comparing firefighters with police, the mortality incidence density ratio for "lymphosarcoma and reticulosarcoma" (ICD 200) was not elevated $(0.81)^{19}$ but was (1.40) for "other lymphatic/hematopoietic" (ICD 202, 203). Subsequent to the time period covered in this review, Ma et al⁵⁹ examined Florida firefighters but evaluated only one of two cancers for ICD code 200, ie, lymphosarcoma but not reticular sarcoma and found nonsignificance (SMR = 0.94). Hence, these studies demonstrate the importance of being cognizant that differences in cancer risk estimates and interpretation of risk may be influenced by outcome definition.

Results showing a probable association for prostate cancer is curious. Prostate cancer is the most common malignancy affecting men and is the second leading cause of cancer. 60 Risk of developing prostate cancer is associated with advancing age, black

TABLE 2Metarelative Risk Estimates and Test for Inconsistency for Mortality and Incidence*

Disease	Number of Studies	Reference	Observed	Expected	Metarelative Risk	95% Confidence Interval	P Value Inconsistenc
Mortality studies	Otagioo .						
Standardized mortality ratio (SMR)							
All causes (001-999)	12	13, 19, 23, 27, 30, 32, 34	8384	9273.8	0.90	0.85-0.97	<0.00
All cancers (140-209)	13	35, 37–40 13, 19, 23, 27, 30, 32, 34 35, 37–40, 51	1801	1799.9	1.00	0.93-1.08	0.02
Buccal cavity and pharynx (140-149)	5	13, 19, 32, 34, 37	34	29.8	1.14	0.79-1.60	0.84
Esophagus (150)	4	13, 19, 23, 34	17	25.1	0.68	0.39-1.08	0.62
Stomach (151)	7	13, 19, 23, 30, 34, 35, 37	75	81.3	0.92	0.73-1.16	0.72
Colon (153)	10	13, 19, 23, 26, 28, 30, 34, 35, 37, 51	252	188.3	1.34	1.01–1.79	<0.00
Rectum (154)	6	13, 19, 23, 30, 34, 35	54	40.7	1.33	1.00-1.73	0.43
Liver/gallbladder (155–156)	5	13, 19, 23, 34, 35	22	21.9	1.00	0.63-1.52	0.92
Pancreas (157)	6	13, 19, 23, 34, 35, 37	63	64.2	0.98	0.75-1.26	0.58
Larynx (161)	3	13, 19, 34	8	13.7	0.58	0.25-1.15	0.82
Lung (162)	8	13, 19, 30, 34, 35, 37, 38, 51	378	359.2	1.05	0.95-1.16	0.50
Skin (173)	3	13, 19, 37	16	15.7	1.02	0.58-1.66	0.68
Malignant melanoma (172)	2	30, 34	4	5.9	0.67	0.18-1.70	0.23
Prostate (185)	6	13, 19, 23, 34, 35, 37	104	91	1.14	0.93-1.39	0.67
Testis (186)	1	34	3	1.2	2.50	0.50-7.30	
Bladder (188)	6	13, 19, 23, 30, 34, 37	41	33.0	1.24	0.68-2.26	0.03
Kidney (189)	6	13, 19, 23, 34, 35, 37	30	30.9	0.97	0.44-2.13	0.01
Brain and nervous system (191–192)	8	13, 19, 23, 27, 30, 34, 35, 37	64	46.1	1.39	0.94-2.06	0.07
Non-Hodgkin's lymphoma (200, 202)	3	13, 19, 34	30	20.6	1.46	0.98-2.08	0.92
Hodgkin's disease (201)	2	19, 34	4	5.1	0.78	0.21-2.01	0.59
Multiple myeloma (203)	4	13, 26, 34, 51	24	14.2	1.69	1.08-2.51	0.15
Leukemia (204-208) roportional mortality	2	13, 19	30	29.9	1.00	0.68-1.43	0.27
ratio (PMR)							
All cancers (140-209) Buccal cavity and	6	16, 24, 39, 48, 49, 50	2443 —	2215.7 —	1.10 —	1.06–1.15 —	0.64 —
pharynx (140–149)							
Esophagus (150)			_			_	_
Stomach (151) Colon (153)	4	28, 48, 49, 50	99	— 79.2	1.25	0.90-1.74	0.08
Rectum (154)	1	16	37	75.2 25	1.48	1.05-2.05	0.00
Liver/gallbladder		10			******	-	
(155–156) Pancreas (157)	****			***************************************			_
Larynx (161)				_	_	4	*****
Lung (162)	4	16, 48, 49, 50	773	742.1	1.04	0.88-1.23	0.04
Skin (172–173)	2	16, 24	42	24.8	1.69	1.22-2.29	0.41
Malignant melanoma (172)	2	48, 49	9	4	2.25	1.03-4.27	0.49
Prostate (185)	_		_	Needmin	********	_	— (Continued)

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TABLE 2
Continued

Continued							
Disease	Number of Studies	Reference	Observed	Expected	Metarelative Risk	95% Confidence Interval	P Value Inconsistency
Testis (186)			_	_	_	_	******
Bladder (188)	1	16	37	37.4	0.99	0.70-1.37	*****
Kidney (189)	i	16	53	36.8	1.44	1.08-1.89	
Brain and nervous	4	16, 48, 49, 50	64	54.9	1.17	0.90-1.49	0.27
	4	10, 40, 43, 50	04	54.5	1.17	0.30-1.43	U.Z.1
system (191–192)		10	00	50	4.00	1.00 1.07	
Non-Hodgkin's lymphoma (200, 202)	1	16	66	50	1.32	1.02–1.67	market.
Hodgkin's disease (201)			***************************************				
Multiple myeloma (203)	4	16, 48, 49, 50	46	32.5	1.42	1.04-1.89	0.88
Leukemia (204–208)	2	16, 24	65	53.5	1.21	0.94-1.55	0.47
Relative risk (RR) All causes (001–999)	<u> </u>		A-14				
, ,		00.01		205.6	0.00	0.07.1.10	0.17
All cancers (140-209)	2	20, 21	291	295.6	0.98	0.87-1.10	0.17
Buccal cavity and Pharynx (140-149)	1	20	11	7.7	1.43	0.71–2.57	_
Esophagus (150)	1	20	12	5.9	2.03	1.05-3.57	
Stomach (151)	2	20, 21	25	20.6	1.21	0.80-1.81	0.55
Colon (153)	2	20, 21	25	27.5	0.91	0.60 - 1.36	0.92
Rectum (154)	1	20	13	9	1.44	0.77-2.49	
Liver (155-156)	_		*******	*****	****		
Pancreas (157)	1	20	17	13.6	1.25	0.73-2.00	
Larynx (161)	1	20	3	3.8	0.79	0.17-2.35	_
Lung (162)	1	20	60	71.4	0.84	0.64-1.08	
			7	4.1			
Skin (172–173)	1	20	,		1.71	0.68-3.49	
Malignant melanoma (172)	<u></u>		-		appropries.		_
Prostate (185) Testis (186)	2	20, 21	19 —	24.3 —	0.78 —	0.13-4.82 —	<0.00
Bladder (188)	·	Name of the last o	_	_	_	_	
Kidney (189)	1	20	4	5.9	0.68	0.19-1.74	
Brain and nervous system (191–192)	2	20, 21	9	7.1	1.26	0.55-2.34	0.14
Non-Hodgkin's lymphoma (200, 202)		_	_	_	_	_	******
Hodgkin's disease (201)	_	_	NATION.	annam-	V-massi	<u></u>	
Multiple myeloma (203)	_		*******			***************************************	_
Leukemia (204-208) Incidence studies (SIR)	1	20	6	9.8	0.61	0.22-1.33	
All cancers (140-209)	3	30, 35, 36	367	366.6	1.00	0.90-1.11	0.61
Buccal cavity and pharynx (140–149)	2	18, 36	25	19.6	1.28	0.83-1.88	0.73
Esophagus (150)	2	18, 30	10	7.6	1.32	0.63-2.42	0.51
Stomach (151)	3	18, 30, 35	38	24.1	1.58	1.12-2.16	0.33
Colon (153)	4	18, 30, 35, 36†	59	65.3	0.9	0.69-1.17	0.37
Rectum (154)	3	18, 30, 35	41	36.1	1.14	0.81-1.54	0.4
· · ·	ა 1		4:	4.7	0.85	0.61-1.54	
Liver (155–156)		35					
Pancreas (157)	4	18, 30, 35, 36	22	18.2	1.21	0.76~1.83	0.83
Larynx (161)	2	18, 31	13	8.3	1.57	0.17-14.51	<0.00
Lung (162)	4	18, 30, 35, 36	111	120.0	0.93	0.76-1.11	0.83
Skin (172-173)	1	35	5	3.3	1.52	0.49-3.54	
Malignant melanoma (172)	4	18, 30, 35, 36	60	47.9	1.25	0.961.61	0.87
Prostate (185)	4	18, 30, 35, 36	147	114.1	1.29	1.09-1.51	0.56 (Continued)

TABLE 2 Continued

						95%	
Disease	Number of Studies	Reference	Observed	Expected	Metarelative Risk	Confidence Interval	P Value Inconsistency
Testis (186)	2	30, 36	21	11.5	1.83	1.13-2.79	0.15
Bladder (188)	2	18, 30	31	29.9	1.04	0.70-1.47	0.67
Kidney (189)	3	18, 30, 35	11	18	0.61	0.30~1.09	0.69
Brain and nervous system (191-192)	3	18, 30, 35	19	15.4	1.23	0.74-1.93	0.84
Non-Hodgkin's lymphoma (200–202)	1	36	4	2.2	1.82	0.49-4.65	_
Hodgkin's disease (201)	_		_	_	-		_
Multiple myeloma (203)	_		Manage .		******	MARINE.	Manage
Leukemia (204–208)	4	18, 25, 30, 36	18	12.9	1.4	0.82-2.21	0.36

Note. Codes of the International Classification of Causes of Death (9th Revision) in parentheses; published data for references 48~50 in Howe and Birch.⁴

 TABLE 3

 Mortality and Incidence Studies for Case–Control/Mortality Odds Ratio Studies

	Outcome	References	Odds Ratio	95% Confidence Interval
All cancers (140-209)	Mortality	14	1.10	1.10-1,20
Buccal cavity and pharynx (140-149)	Mortality	14	5.90	1.90-18.30
Esophagus (150)	Mortality	14	0.90	0.70-1.30
Stomach (151)	Mortality	14	1.20	0.90-1.60
Colon (153)	Mortality	14	1.00	0.90-1.20
	Incidence	22*	1.04	0.59-1.82
Rectum (154)	Mortality	14	1.10	0.80-1.60
	Incidence	22*	0.97	0.50-1.88
Liver/gallbladder (155-156)	Mortality	14	1.20	0.90~1.70
Pancrease (157)	Mortality	14	1.20	1.00-1.50
	Incidence	22*	3.19	0.72-14.15
Larynx (161)	Mortality	14	0.80	0.40-1.30
Lung (162)	Mortality	14	1.10	1.00-1.20
	Incidence	22*	1.30	0.84-2.03
Skin (172–173)	Mortality	14	1.00	0.50-1.90
Malignant melanoma (172)	Mortality	14	1.40	1.00-1.90
	Incidence	22*	1.38	0.60-3.19
Prostate (185)	Mortality	14	1.20	1.00-1.30
Testis (186)	Incidence	29	4.00	0.70-27.40
Bladder (188)	Mortality	14	1.20	0.90-1.60
	Incidence	22*	2.11	1.07-4.14
Kidney (189)	Mortality	14	1.30	1.00-1.70
	Incidence	33	4.89	2.47~8.93
Brain and nervous system (191-192)	Mortality	14	1.00	0.80-1.40
	Incidence	22*	1.52	0.39-5.92
Non-Hodgkin's lymphoma (200, 202)	Mortality	14,15†	1.41	1.10-1.70
	Incidence	22*	3.27	1.19-8.98
Hodgkin's disease (201)	Mortality	14	2.40	1.40-4.10
Multiple myeloma (203)	Mortality	14	1.10	0.80-1.60
	Incidence	17	1.90	0.50-9.40
Leukemia (204–208)	Mortality	14	1.10	0.80-1.40
	Incidence	22*	2.67	0.62-11.54

^{*}Two control groups available; police rather than state employees selected as most comparable. Significance difference only for malignant melanoma when using state employees odds ratio and 95% confidence interval was 2.92 (1.70–5.03).

^{*}Meta analysis completed only for two or more studies.

[†]Reference 36 is a combination of colon and rectum cancers.

[†]Mortality odds ratio (mOR) calculated only for non-Hodgkin lymphoma as only case-control study with at least two studies. mOR estimated based primarily on larger sample in Ma et al.¹⁴

Likelihood of Cancer Risk Among Firefighters After Employing Pattern of Metarelative Risk Association, Study Type, and Inconsistency Among Studies

		Pattern of	Pattern of Metarelative Risk Association	Risk Assoc	iation			Crit	Criteria 2	Criteria 3	ia 3
			mSMR and				Likelihood of	Study	l ikelihood of		An hoodilodi l
Cancer Site	mSMR	mPMR	PMR	mRR	mSIR	MOR	Cancer Risk	Type	Cancer Risk	Inconsistency	Cancer Risk
Buccal	+	NA	NC	NC	+	1	Possible	No change	Possible	No change	Odiano
Stomach	1	NA	SC	+	++	ı	Probable	Down one	Possible	No change	Possible
Colon	++	+	++	ı	I	1	Probable	No change	Prohable	Down one	Doeriblo
Rectum	+	S	++	S	+	ı	Probable	Down one	Possible	No change	Doscible
Skin	1	++	++	2	S	ı	Probable	Down one	Possible	No change	Doseible
Malignant	Į	+++	I	Ϋ́	+	i	Probable	Down one	Possible	No change	Possible
melanoma										50000	DOSSIDIE DOS
Prostate	+	ΑN	S	ı	++	1	Probable	No change	Drohohlo	No cha	in the state of th
Testis	NC	Ϋ́	S	ΑΝ	+	I	Possible	No change	Possible	No change	Probable
Brain	+	+	1 +	: +		I	Possible	No change	Possible	No Change	Possible
Non-Hodakin's	+	S	+	ΑN	C	+	Drohoplo	No change	Probable	No change	Possible
lymphoma				, ;)	-	9000	a Commission	ropable	No change	Probable
Multiple myeloma	+	+++	++	A A	NA	ı	Probable	No change	Probable	No change	Probable
Leukemia	ı	+	+	S	+	ı	Possíble	No change	Possible	No change	Possible

Pattern of meta-relative risk: "++" meta-relative risk is significant at the 5% level and >1.1; "+" meta-relative risk is not significant at the 5% level but <1.1; "-" meta-relative risk is ≤1.1 and not significant at the 5% level.

on mPMR studies and/or negative (-) mSMR studies. no available studies; NC, not able to calculate because only one study of that type available. Study type: down one level, the metarelative risk (++) is based primarily NA indicates

Inconsistency among studies: down one level heterogeneity significant among all combined studies at the 10% level

ethnicity, a positive family history, and may be influenced by diet. Although the positive association with prostate cancer may be due to some of these factors, it is unlikely that these entirely explain the findings; most studies analyzed white men adjusting for age. The summary risk estimate was 1.28 (95% CI = 1.15-1.43). The mSIR was significantly elevated, and all individual studies showed excess SIR values. Parent and Siemiatycki,61 in a review article, concluded that there was suggestive epidemiologic evidence for prostate cancer associated with exposure to pesticides and herbicides, metallic dusts, metal working fluids, polycyclic aromatic hydrocarbon, and diesel engine emissions. Certainly firefighters are exposed to these latter two agents. Recently, exposure to complex mixture in the semiconductor industry also has been associated with an increase in prostate cancer.62 Thus, it is possible that some of the mixed exposures experienced by firefighters may be prostate carcinogens. Ross and Schottenfeld⁶³ have cautioned, however, against associating occupational exposures with prostate cancer.

Although there were only four studies evaluating testicular cancer, we propose upgrading the likelihood of cancer risk from possible to probable. This upgrade is suggested because testicular cancer had the largest summary point estimate (2.02, 95% CI = 1.30-3.13) as well as consistency among the one SMR study, two incidence studies, and one casecontrol study showing elevated risk estimates between 1.15 and 4.30. Testicular cancer is the most common malignancy between the ages of 20 and 34. Except for cryptorchism, no risk factor has been clearly demonstrated.64 Because testicular cancer occurs among younger men with high survival, mortality studies are less germane. Bates et al³⁰ showed an increase in the incident cases of testicular cancer with firefighter exposure duration as follows: 10 years:

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Cancer Site	Likelihood of Cancer Risk by Criteria	Summary Risk Estimate (95% CI)	Comments
Multiple myeloma	Probable	1.53 (1.21–1.94)	Consistent with mSMR and PMR (1.50, 95% CI = 1.17–1.89) Based on 10 analyses
311,0101110			Heterogeneity—not significant at the 10% level
Non-Hodakin	Probable	1.51 (1.31-1.73)	Only two SMR and another PMR studies
lymphoma	Matthew September 1	,	Slightly higher than mSMR and PMR (1.36, 95% CI = 1.10-1.67)
			Based on eight analyses
Prostate	Probable	1.28 (1.15–1.43)	Heterogeneity—not significant at the 10% level Consistent with mSIR (1.29, 95% CI = 1.09–1.51)
riosiale	***Opapie	1.20 (1.15-1.40)	Based on 13 analyses
			Heterogeneity—not significant at the 10% level
Testis	Possible	2.02 (1.30-3.13)	Slightly higher than mSIR (1.83, 95% CI = 1.13–2.79)
when a sec	a si kanama kanama ana ara ara ara ara ara ara ara ara ar	()	Based on four analyses
			Heterogeneity—not significant at the 10% level
Skin	Possible	1.39 (1.10-1.73)	Slightly lower than mSMR and PMR (1.44, 95% CI = 1.10-1.87) - derived
			on basis of PMR studies
			Based on eight analyses
and medical conductions and the	CLL 4100 contab46210		Heterogeneity—not significant at the 10% level
Malignant	Possible	1.32 (1.10–1.57)	Slightly higher than mSMR and PMR (1.29, 95% CI = 0.68-2.20)
melanoma			Based on 10 analyses
5223	Possible	1.32 (1.12–1.54)	Heterogeneity—not significant at the 10% level Slightly higher than mSMR and PMR (1.27, 95% CI = 0.98~1.63)
Brain	#L'ossinie	1.32 (1.12-1.34)	Based on 19 analyses
			Heterogeneity—not significant at the 10% level; there was
			heterogeneity among SMR studies
Rectum	Possible	1.29 (1.10-1.51)	Slightly lower than mSMR and PMR (1.39, 95% CI = 1.12–1.70)
A. F. J. A. T. C. C.	0 W 3 12	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Based on 13 analyses
			Heterogeneity—not significant at the 10% level
Buccal cavity	Possible	1.23 (0.96-1.55)	Slightly higher than mSMR (1.18, 95% CI = 0.81-1.66)
and pharynx			Based on nine analyses
and the state of t	or of the Indiana		Heterogeneity—not significant at the 10% level
Stomach	Possible	1.22 (1.04-1.44)	Lower than mSIR (1.58, 95% CI = 1.12-2.16);
			Based on 13 analyses
~ =*±=:	######################################	4 04 /4 00 4 44)	Heterogeneity—not significant at the 10% level
Colon	Possible	1.21 (1.03–1.41)	Slightly lower than mSMR and PMR (1.31, 95% CI = 1.08–1.59)
			Based on 25 analyses Heterogeneity—significant at the 10% level; there were
			heterogeneity among SMR and PMR studies
eukemia	Possible	1.14 (0.98-1.31)	Similar to mSMR and PMR (1.14, 95% CI = 0.92–1.39)
	45000inio	1.77 (0.00 1.07)	Based on eight analyses
			Heterogeneity—not significant at the 10% level
arynx	Unlikely	1.22 (0.87-1.70)	Higher than mSMR (0.58, 95% CI = 0.25-1.15)
•	·		Based on seven analyses
			Heterogeneity—not significant at the 10% level
Bladder	Unlikely	1.20 (0.97–1.48)	Similar to mSMR and PMR (1.24, 95% Cl = 0.83,1.49)
			Based on 11 analyses
			Heterogeneity—significant at the 10% level; there was
	1.1-221	4 40 (0 00 4 57)	heterogeneity among SMR studies
sophagus	Unlikely	1.16 (0.86–1.57)	Higher than mSMR (0.68, 95% CI = 0.39–1.08)
			Based on eight analyses Heterogeneitynot significant at the 10% level
ancreas	Unlikely	1.10 (0.91-1.34)	Slightly higher than mSMR (0.98, 95% CI = 0.75–1.26)
a: 101 7a3	Unlikely	1.10 (0.51-1.54)	Based on 13 analyses
			Heterogeneity—not significant at the 10% level
(idney	Unlikely	1.07 (0.78-1.46)	Similar to mSMR and PMR (1.23, 95% CI = 0.94–1.59)
		(2.1.0 17.10)	Based on 12 analyses
			Heterogeneity—significant at the 10% level; there was
			heterogeneity among SMR studies

Cancer Site	Likelihood of Cancer Risk by Criteria	Summary Risk Estimate (95% CI)	Comments
Hodgkin's disease	Unlikely	1.07 (0.59–1.92)	Higher than mSMR (0.78, 95% CI = 0.21-2.01) Based on three analyses Heterogeneity—not significant at the 10% level
Liver	Unlikely	1.04 (0.72–1.49)	Similar to mSMR (1.00, 95% CI = 0.63–1.52) Based on seven analyses Heterogeneity—not significant at the 10% level
Lung	Unlikely	1.03 (0.97–1.08)	Similar to mSMR and PMR (1.05, 95% CI = 0.96-1.14) Based on 19 analyses Heterogeneity—not significant at the 10% level; there was heterogeneity among PMR studies
All cancers	Unlikely	1.05 (1.00-1.09)	Similar to mSMR and PMR (1.06, 95% CI = 1.02-1.10 Based on 25 analyses Heterogeneity—significant at the 10% level; there was heterogeneity among SMR studies

Cl indicates confidence interval; SMR, standardized mortality ratio; PMR, proportional mortality ratio; SIR, standardized incidence ratio.

SIR = 1.39, 95% CI = 0.2-5.0; 11to 20 years: SIR = 4.03, 95% CI =1.3-9.4. In those exposed greater than 20 years, the risk estimate remained elevated but declined (SIR = 2.65, 95% CI = 0.3-9.6), possibly because testicular cancer generally occurs at a younger age. Bates et al30 argued that, although the reason for the excess risk of testicular cancer remained obscure, the possibility that this is a chance finding was low because incident studies are likely the most appropriate methodology for a cancer that can be successfully treated.

The 1990 findings of Howe and Burch⁴ showing a positive associátion with brain cancer and malignant melanoma are compatible with our results because both had significant summary risk estimates. Brain cancers were initially scored as probable but then downgraded to possible (Table 5). There was inconsistency among the SMR studies, which resulted in the use of the randomeffects model, yielding confidence limits that were not significant (SMR = 1.39, 95% CI = 0.94-2.06)(Table 2). This inconsistency primarily resulted from the Baris et al study, 13 a 61-year follow up of 7789 firefighters demonstrating a marked reduction in brain cancer (SMR = 0.61, 95% CI = 0.31-1.22). As

noted in Table 4, however, there were elevated, but not significant, risk estimates across all studies, ie, mSMR, mPMR, mRR, and mSIR. This consistency is all the more remarkable given the diversity of rare cancers included in the category "brain and nervous system." Furthermore, there was a 2003 study by Krishnan et al⁶⁵ published after our search that examined adult gliomas in the San Francisco Bay area of men in 35 occupational groups. This study showed that male firefighters (six cases and one control) had the highest risk with an odds ratio of 5.93, although the confidence intervals were wide and not significant. In addition, malignant melanoma was also initially scored as probable but was downgraded to "possible" due to study type. This study downgrade was related to the negative SMR (-) and reliance primarily on a PMR study. Thus, in conclusion, our study supports a probable risk for multiple myeloma, similar to Howe and Burch's⁴ findings, and a possible association with malignant melanoma and brain cancer.

Summary

We implemented a qualitative three-criteria assessment in addition to the quantitative meta-analyses. Based on the more traditional quan-

titative summary risk estimates shown in Table 5, 10 cancers, or half, were significantly associated with firefighting after the three cancers were designated as a probable risk based on the quantitative meta-risk estimates and our three criteria assessment. These cancers included multiple myeloma, non-Hodgkin's lymphoma, and prostate. A recommendation is also made, however, for upgrading testicular cancer to "probable" based on the twofold excess summary risk estimate and the consistency among the studies. Thus, firefighter risk for these four cancers may be related to the direct effect associated with exposures to complex mixtures, the routes of delivery to target organs, and the indirect effects associated with modulation of biochemical or physiologic pathways. In anecdotal conversations with firefighters, they report that their skin, including the groin area, is frequently covered with "black soot." It is noteworthy that testicular cancer had the highest summary risk estimate (2.02) and skin cancer had a summary risk estimate (1.39) higher than prostate (1.28). Certainly, Edelman et al³ at the World Trade Center, although under extreme conditions, revealed the hazards that firefighters may encounter only because air monitoring was performed.

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As noted in Table 1, approximately half of the studies used local, regional, or national general population rates as the comparison group. These general population comparison groups raise concern that the actual risk of cancer may be underestimated due to the healthy worker effect related to the strict physical entry requirements, maintenance of better physical fitness, and good health benefits. The healthy worker bias may be less pronounced, however, for cancer than for conditions such as coronary heart disease. Furthermore, tobacco is unlikely a contributing factor because cancers known to be associated with smoking such as lung, bladder, and larynx were designated as unlikely and corresponding summary risk estimates were not statistically significant.

These findings of an association of firefighting with significant increased risk for specific types of cancer raise red flags and should encourage further development of innovative comfortable protective equipment allowing firefighters to do their jobs without compromising their health. Studies are especially needed that better characterize the type and extent of exposures to firefighters.

Acknowledgments

The authors thank members of the Orange County Fire Authority, Battalion 4, Station 22, for their insights into cancer risk. The authors also thank Connie Thrasher and Michael Kuhlman for their assistance in preparation and Drs Gary Marsh, Leslie Stavner, and Sheila Zahm for their expert review and input.

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February 11, 2016

Via E-Mail

Mr. Dan Drake
State Retirement Director
Division of Retirement
Florida Department of Management Services

Re: Special Actuarial Study of Firefighter ILOD Cancer Presumption

Dear Dan:

This letter provides actuarial analysis related to SB 456 as refined by response to questions received on December 18, 2015. In the concept for analysis, firefighters who are prospectively diagnosed with certain cancers are presumed to have contracted those cancers in-line-of-duty (ILOD) for purposes of determining eligibility for FRS Pension Plan disability or death benefits.

Executive Summary

The proposal provides ILOD disability or death benefits, as applicable for firefighters diagnosed with certain cancers. The firefighters are a subset of the Special Risk Membership Class. The proposal would potentially increase the benefits for these members, as some disabilities and deaths that were previously considered to be non-duty would now be considered ILOD. In addition to the higher benefits that are often payable for ILOD, there is no minimum service requirement, while there is a minimum creditable service requirement for non-duty pension plan death or disability. As such, this proposal will increase the number of people receiving death or disability benefits.

While this benefit will only affect firefighters, it is our understanding that the contribution rate impact will be spread across the entire Special Risk Membership Class. We were asked to analyze the proposed concept under two variations: one covering ten enumerated cancer types and one covering four enumerated cancer types. As summarized in the following table, the increase in the blended proposed statutory contribution rate is <u>0.02% of Special Risk Membership Class</u> payroll under the ten-cancer variation, and <u>0.01% of Special Risk Membership Class</u> payroll under the four-cancer variation. Those increases include a 0.01% increase to the disability cost rate for Investment Plan members in Special Risk Class in the tencancer variation. There is no Investment Plan death benefit under current statute.

¹ The credible service requirement for non-duty pension plan disability benefits is eight years, regardless of membership tier. To be eligible for non-duty pension plan death benefits, the member must have six years of service for Tier 1 or eight years of service in Tier 2.

Number of Cancers	Employer Normal Cost	Pension Plan UAL	Total
Enumerated	Contribution Rate	Cost	
Ten	0.02%	0.00%	0.02%

In addition, the modifications made by this proposal affect the composite system average normal cost rate for the pension plan by less than 0.005% of pension plan payroll, and therefore no change is reflected on the composite system contribution rates.

Concept for Analysis

The concept's ILOD presumption would apply to the following ten cancers, with the conditions with an asterisk denoting the cancers analyzed under the four enumerated cancers variation:

- Brain cancer
- Breast cancer
- Colon cancer
- Leukemia
- Malignant melanoma
- Multiple myeloma*
- Non-Hodgkin's lymphoma*
- Prostate cancer*
- Skin cancer
- Testicular cancer*

Special Risk Class members who are firefighters and receive an initial diagnosis subsequent to the concept's effective date would be affected by the concept. An affected member who is diagnosed would be eligible for Pension Plan ILOD disability benefits if the member is totally and permanently disabled. Investment Plan (IP) members who meet the disability criteria could elect to transfer all IP accumulations to the FRS Pension Plan and be eligible for the Pension Plan ILOD disability benefits.

Beneficiaries of affected members who die as a result of one of the specified cancers before retirement would be eligible for FRS Pension Plan ILOD death benefits. Beneficiaries of IP members who die would only be entitled to the account balance in the IP, as an account balance payment is currently the statutory benefit for IP members who die while in active service. Note that there is currently a proposal that would create the potential for additional ILOD death benefits for IP members. If a new IP ILOD death benefit is created, there would be additional benefits for the beneficiaries of affected firefighters. It would have a comparatively small impact and was not studied as part of this concept.

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For cost estimation purposes, the concept was valued as if first effective July 1, 2015, which is the date of the most recently completed actuarial valuation of the Pension Plan. Benefits will be prospective in nature. Based on our understanding of the concept, the benefit is not available for otherwise eligible members with initial cancer diagnoses made prior to the effective date. Our understanding is that the provided benefit would increase annually by COLA if the member is eligible for a COLA.

Exclusions

The analysis is based on our understanding that the exclusions listed below are not included in this concept. They are not covered by the proposed bill in its current form or identified in responses to questions received on December 18, 2015. A change in the exclusions could lead to additional liability for the system. The use of "member" below is intended to refer to a Special Risk Class member who is a firefighter.

- A member who finalizes retirement under either the FRS Pension Plan or the FRS Investment Plan and is later diagnosed with one of the cancers enumerated in this concept
- The surviving spouse of a married member who dies as a result of one of these cancers cannot change retirement type from an ILOD disability benefit payment option or from a single life annuity or a joint-and-survivor benefit payment option to qualify for ILOD death benefits under this concept

Summary of Results

While not all Special Risk Class members are firefighters, it is our understanding this concept would not create a new membership class in FRS. Instead, the cost of the additional benefits would be funded by employer contribution rates on the entire Special Risk Membership Class payroll. The Department of Management Services, Division of Retirement provided us a data file identifying which members would be classified as firefighters.

For the firefighters within the Special Risk Membership Class, the assumed increase in the frequency of ILOD disability and death benefits would increase the Pension Plan normal cost rate for the Special Risk Membership Class. Because this change impacts future ILOD death and disability benefits regardless of a member's hire date, there is an increase in the actuarial present value of benefits (PVB) as of the effective date of the concept. Applying the actuarial cost allocation method that is currently used for determining actuarially calculated contribution rates, the actuarial liability is increased by the upward move in PVB, but decreased by the upward move in the present value of future normal costs (PVFNC). Our analysis indicates that the actuarial liability for Special Risk Class members in total will decrease as a result of the proposed change by an amount less than 0.005% of Special Risk Membership Class payroll. Therefore, we have reflected no change to the UAL Cost rate due to this concept.

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Our analysis quantifies the estimated impact when compared to the current benefit structure for the Special Risk Class pension plan participants:

- Pension plan actuarial liability would decrease by \$2.3 million (\$0.6 million in the four-cancer alternative), as does the unfunded actuarial liability (UAL), as this is just the liability after subtracting assets. That represents an approximately 0.004% of payroll decrease in the UAL Cost rate (0.001% decrease for the four-cancer alternative) for active Special Risk Class pension plan members. It is possible under the ultimate entry age cost method currently used for system funding calculation for the UAL to decrease in response to a benefit increase. This occurred with this concept, but the decrease was very small compared to system liability.
- As noted above, the pension plan's actuarially calculated UAL Cost rate would change by less than 0.005% under both variations of the concept, so no UAL Cost rate change is reflected, when rounding to the nearest 0.01% of payroll, which is the standard convention for representing actuarially calculated contribution rates for FRS.
- The actuarially calculated employer normal cost rate specific to the pension plan for Special Risk Class members would increase by 0.02% of payroll (0.01% for the four-cancer alternative). The calculated disability rates specific to Investment Plan payroll would increase by 0.01% (0.00% for the four-cancer alternative). The change to the estimated blended proposed statutory normal cost rate which is developed annually is 0.02% (0.01% for the four-cancer alternative).
- The combined effects of the above two items on Special Risk Class payroll are a 0.02% of payroll (0.01% for the four-cancer alternative) increase in the pension plan-specific rate, 0.01% for the Investment Plan-specific disability rate (0.00% for the four-cancer alternative), and a 0.02% of payroll (0.01% for the four-cancer alternative) increase in the blended proposed statutory rate.

Note that the normal cost rate for DROP is set equal to the System average normal cost rate. The 0.02% change in the Special Risk Class pension plan normal cost rate (0.01% for the four-cancer alternative) would increase the composite system average pension plan normal cost rate by less than 0.005% under both variations of the concept. As such, the DROP normal cost rate would be unchanged by this concept.

Tables 1A, 1B and 2 show the impact of the ten-cancer variation of this concept. Tables 3A, 3B and 4 give parallel results for the four-cancer variation of this concept.

Tables 1A and 3A show the impact of the change on the pension plan's actuarial valuation results for Special Risk Class members prior to blending with IP cost levels to create proposed blended statutory employer contribution rates. Section A of each table shows the estimated increase to the actuarially calculated employer normal cost rate, the estimated increase to the actuarially calculated UAL Cost rate, and the combined effect of the two changes which result in

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an expected increase to the actuarially calculated employer contribution rate for the pension plan prior to blending. Section B of each table shows the estimated decrease to the pension plan's actuarial liability due to the combined effects of the increase in normal cost rate and the increase in the PVB given the current methodology used to calculate actuarial liability for pension plan funding calculations.

Tables 1B and 3B show the actuarially calculated Investment Plan employer contribution rates due to the proposed ILOD Cancer Presumption concept. The Investment Plan rates shown in this table are prior to blending with the pension plan contribution rates to create proposed blended statutory employer contribution rates.

Tables 2 and 4 show the estimated impact of the change in ILOD death and disability benefits for cancer presumption on the proposed blended statutory rates for Special Risk Class members for the 2016-2017 plan year as if the proposal had taken effect on July 1, 2015. Section A of each table develops the blended employer normal cost contribution rate reflecting the expected impact of the proposal. The pension plan and Investment Plan rates are based on the actuarial analysis in this letter.

Section B of Table 2 and Table 4 develops the proposed blended statutory employer UAL rate as the total employer UAL Cost derived from the pension plan divided by the total projected payroll of the pension plan and Investment Plan for Special Risk Class members. Section C of each table compares the proposed blended statutory rates reflecting the impact of the ILOD Cancer Presumption to those developed in the 2015 Blended Rate Study as part of the July 1, 2015 actuarial valuation. Section D of each table translates the estimated change in proposed blended statutory rates to an estimated increase in employer contributions during the 2016-2017 plan year as if the proposal had taken effect on July 1, 2015.

The payroll for some employee groups is subject to only the Blended UAL Contribution Rate component of the overall employer contribution rate (e.g., participants in the SUSORP, SMSOAP, and SCCORP, and reemployed members not eligible for renewed membership). The payroll for those employee groups is included in the calculation of the Blended UAL Contribution Rate, but is excluded from the calculation of the Blended Normal Cost Contribution Rate.

The contribution rates shown in Tables 2 and 4 exclude the 0.04% contribution rate (proposed to increase to 0.06% for 2016-2017) for Investment Plan administration and education (applied to all membership classes except DROP) and the 1.66% contribution rate for the health plan insurance subsidy (HIS), which applies across the board to the Investment Plan and the Pension Plan.

Analysis-Specific Assumptions and Methodology

In developing this analysis, the mortality rates for active Special Risk Class members during their time of employment were modeled using the *Combined Healthy* analogues to the *Healthy Annuitant* Society of Actuaries RP-2000 mortality tables used in the FRS 2015 Actuarial

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Valuation Report for the Pension Plan. The combined healthy tables were used because in our opinion they will provide an improved estimate of anticipated future mortality experience for active members. Before the modification explained below for cancer, it was assumed that 25% of Special Risk Class deaths would be ILOD.

To conduct adjustments to the mortality rates for cancer, gender-specific mortality rates for each type of cancer were obtained from the National Cancer Institute's SEER (Surveillance, Epidemiology, and End Results) database. Those rates were adjusted based on data available from the National Cancer Institute to reflect mortality rates for each type of cancer in the state of Florida when compared to national averages. Those rates were then further modified to reflect firefighter-specific rates using the 50-year longitudinal study of cancer and mortality incidence for career firefighters as conducted by researchers from NIOSH (National Institute of Occupational Safety and Health) and the UC Davis Department of Health Sciences.

The mortality rates were broken into two categories, one for those below age 50 and another for those above age 50. After obtaining these estimates for the mortality rates attributable to the enumerated types of cancer, those mortality rates were added to the ILOD death probabilities and subtracted off the non-duty death probabilities. The total probability of death at a given age is unchanged from the Society of Actuaries mortality table, however more of the deaths are classified as ILOD.

For adjusting the disability rates, it was necessary to estimate the percentage of members who may become totally and permanently disabled and whose disability would be caused by one of the enumerated types of cancers. A survey of literature from insurance companies indicated that approximately 10% - 15% of long-term disabilities are cancer related. During the time allotted for this analysis, we were not able to find more specificity regarding which cancers cause those disabilities. Firefighters have an elevated risk of cancer diagnosis based on the NIOSH data, among other sources.

After considering these factors, we assumed that 15% of disabilities would be caused by one of the ten specified types of cancer. For the four-cancer alternative, the 15% rate was adjusted by the gender-specific incidence rates for the four enumerated cancers compared to the ten enumerated cancers. Florida-specific incidence rates were developed from the SEER databased, further adjusted by the NIOSH data to be firefighter-specific, in a manner similar to what was done for the mortality rates.

In the FRS 2015 actuarial valuation, age-specific disability rates developed from observed FRS experience were used. For this study, 15% (adjusted downward for the four-cancer alternative) of the sum of the non-duty and ILOD disability rates were added to the ILOD disability rates to reflect the projected effects of the cancer presumption. The same amount was subtracted from the non-duty disability rates. One item to note is that the ILOD disability rates are applied from hire, while the non-duty disability rates are only applied after achieving the eight-year service requirement for vesting of non-duty pension plan disability benefits.

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Other Assumptions and Methods

The calculations are based on census and payroll data as of July 1, 2015 provided to us by the Division of Retirement for development of the FRS 2015 Actuarial Valuation Report and the FRS 2016-2017 Blended Rate Study. We have not audited or verified this data and other information. If the underlying data or information is inaccurate or incomplete, the results of our analysis may likewise be inaccurate or incomplete. The Division provided an additional file used to identify which members would be classified as firefighters.

We performed a limited review of the data used directly in our analysis for reasonableness and consistency and have not found material defects in the data. If there are material defects in the data, it is possible that they would be uncovered by a detailed, systematic review and comparison of the data to search for data values that are questionable or for relationships that are materially inconsistent. Such a review was beyond the scope of our assignment.

Except where otherwise noted in this letter, this analysis is based on the July 1, 2015 actuarial valuation methods and assumptions. The data was based on the July 1, 2015 FRS actuarial valuation database. The results of our study depend on future experience conforming to those actuarial assumptions discussed earlier in this letter. Future actuarial measurements may differ significantly from the current measurements presented in this analysis due to many factors, including: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period) and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements. In addition, the cost of the proposed change will depend on the actual legislation.

Milliman's work product was prepared exclusively for the internal business use of Florida Department of Management Services, Division of Retirement. It is a complex technical analysis that assumes a high level of knowledge concerning the Florida Retirement System's operations, and uses Division data, which Milliman has not audited. To the extent that Milliman's work is not subject to disclosure under applicable public record laws, Milliman's worked may not be provided to third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of its work product. Milliman's consent to release its work product to any third party may be conditioned on the third party signing a Release, subject to the following exceptions:

a. The Division of Retirement may provide a copy of Milliman's work, in its entirety, to the System's professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit the System.

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b. The Division of Retirement may provide a copy of Milliman's work, in its entirety, to other governmental entities, as required by law.

No third party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are pension actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

Milliman consultants are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

The undersigned are consulting actuaries for Milliman, Inc., members of the American Academy of Actuaries, and meet their Qualification Standards to render the actuarial opinion contained herein.

Please let us know of any questions or comments regarding this letter.

Sincerely.

Matt Larrabee, FSA, EA, MAAA Principal & Consulting Actuary Daniel Wade, FSA, EA, MAAA Principal & Consulting Actuary

cc: Garry Green (Division of Retirement), Kathryn Hunter (Milliman)

FISCAL IMPACT ANALYSIS

Effect on July 1, 2015 Defined Benefit Pension Plan Actuarial Valuation Results

Impact of Ten-Cancer Variation of Proposal for Prospective Firefighter ILOD Cancer Presumption effective July 1, 2016

Please see the attached letter for details regarding data, assumptions, methodology, and plan provisions used

	Regular	Special Risk	Special Risk Administrative	Judicial	lected Officers' Leg-Atty-Cab	Class Local	Senior Management	Composite (excluding DROP)	DROP	Composite (including DROP)
A. Actuarially Calculated Pension Plan Employer Contribu	tion Rates (pri	or to blendin	g to create pro	posed blen	ded statutory	contribution	rates)			
1. Actuarially Calculated Pension Plan Employer Contribution	Rates Develope	d in July 1, 201	.5 Valuation 1							
a. Employer Normal Cost	2.84%	11.17%	3.19%	11.75%	6,58%	8.47%	4.18%	4.17%	4.17%	4.17%
b. UAL Cost	3.37%	10.54%	32,30%	25.42%	44,61%	44,52%	21,00%	4,87%	7,10%	5,06%
c. Total Employer Cost	6.21%	21.71%	35.49%	37.17%	51,19%	52.99%	25.18%	9.04%	11,27%	9.23%
2. Actuarially Calculated Pension Plan Employer Contribution	Rates Reflecting	Proposed Cha	nge							
a. Employer Normal Cost	2,84%	11.19%	3.19%	11.75%	6,58%	8.47%	4.18%	4.17%	4.17%	4.17%
b. UAL Cost	3.37%	10,54%	32.30%	25.42%	44.61%	44,52%	21.00%	4,87%	Z.10%	5.06%
c. Total Employer Cost	6.21%	21.73%	35.49%	37.17%	51.19%	52.99%	25.18%	9.04%	11.27%	9.23%
3. Change in Actuarially Calculated Pension Plan Employer Co	ontribution Rate	s due to Propos	sed Change							
a. Normal Cost	0.00%	0.02%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
b. UAL Cost	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
c. Total Cost	0.00%	0.02%	0.00%	0.00%	0.00%	0.00%	0.00%	0,00%	0.00%	0.00%
B. Unfunded Actuarial Liability (UAL) and Present Value of	of Projected Be	nefits (Dollai	rs in Thousand:	s)						
 July 1, 2015 Actuarial Valuation UAL. 2 	\$11,808,459	\$5,668,445	\$11,715	\$408,376	\$45,622	\$297,389	\$1,675,489	\$19,915,495	\$2,437,902	\$22,353,397
July 1, 2015 UAL Reflecting Proposed Change	11,808,459	5,666,104	11,715	408,376	45,622	297,389	1,675,489	19,913,154	2.437.902	22,351,056
Increase in UAL due to Proposed Change	\$0	(\$2,341)	\$0	\$0	\$0	\$0	\$0	(\$2,341)	\$0	(\$2,341)
4. Increase in Present Value of Future Normal Costs	\$0	\$7,168	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	\$0	\$0	\$7,168	<u>\$0</u>	\$7.168
5. Increase in Present Value of Projected Benefits (3, + 4.)	\$0	\$4,827	\$0	\$0	\$0	\$0	\$0	\$4,827	\$0	\$4,827

 $^{^{\}mathrm{1}}$ As reported in the July 1, 2015 valuation - Table 4-11

² As reported in the July 1, 2015 valuation - Table 3-2

FISCAL IMPACT ANALYSIS

Effect on Investment Plan Employer Contribution Rates Impact of Ten-Cancer Variation of Proposal for Prospective Firefighter ILOD Cancer Presumption effective July 1, 2016 Please see the attached letter for details regarding data, assumptions, methodology, and plan provisions used

						Elected Officers' Clas	s	Senior		
		Regular	Special Risk	Administrative	Judicial	Leg-Atty-Cab	Local	Management	Composite	
A.	Actuarially Calculated Investment Plan Employer Contribu	tion Rates (prior	to blending to	create proposed b	lended statuto	ry contribution ra	tes)			
	1. Employer Rates effective since July 1, 2012 (Sec 121.72 and 1	21.73) ¹								
	a. Employer Cost (excludes member contributions)	3.55%	12,33%	5.40%	10.96%	6.79%	8,75%	4,93%	4.76%	
	b, UAL Cost	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	
	c. Total Employer Cost	3.55%	12.33%	5.40%	10.96%	6.79%	8.75%	4.93%	4.76%	
	2. Actuarially Calculated Investment Plan Employer Contribution	Rates Reflecting Pr	oposed Change to	o Increase Investme	nt Plan Disability	Benefit (there is no	IP death benefi	t under current sta	tute)	
	a. Employer Cost (excludes member contributions)	3.55%	12,34%	5.40%	10.96%	6.79%	8,75%	4,93%	4.76%	
	b. UAL Cost	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	
	c. Total Employer Cost	3,55%	12.34%	5.40%	10.96%	6.79%	8.75%	4.93%	4.76%	
	3. Change in Actuarially Calculated Investment Plan Employer Co	ntribution Rates du	e to Proposed IL	OD Cancer Presump	tion					
	a. Employer Cost	0.00%	0.01%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	
	b. UAL Cost	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	
	c. Total Employer Cost	0.00%	0.01%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	

¹ As reported in the 2016-2017 Blended Rates Study dated December 2, 2015.

FISCAL IMPACT ANALYSIS

Effect on Proposed Blended Statutory Employer Contribution Rates for 2016-2017 Plan Year Impact of Ten-Cancer Variation of Proposal for Prospective Firefighter ILOD Cancer Presumption effective July 1, 2016 Assumes 3.25% Annual Growth in Total Payroll Please see the attached letter for details regarding data, assumptions, methodology, and plan provisions used

				Special Risk		elected Officers' C	lass	Senior	Composite		Composite
		Regular	Special Risk	Administrative	Judiciai	Leg-Atty-Cab	Local	Management	(excluding DROP)	DROP	(including DROP)
A. P	roposed Blended Statutory Normal Cost Contribution Rates Reflecti	ng the Proposed	Change (Doll	ars in Thousan	ds)						
1	. Actuarially Calculated Defined Benefit Pension Plan Normal Cost										
	a. Employer Pension Plan Normal Cost Rate	2.84%	11.19%	3.19%	11.75%	6.58%	8.47%	4.18%	4.17%	4.17%	
	b. Projected Pension Plan Normal Cost Payroll	\$19,242,767	\$3,557,412	\$2,715	\$106,095	\$6,354	\$42,341	\$510,388	\$23,468,072	\$2,320,464	4,17% \$25,788,536
	c. Total Employer Pension Plan Normal Cost [(1a) x (1b)]	\$546,495	\$398,059	\$87	\$12,466	\$418	\$3,586	\$21,334	\$982,445	\$96,731	\$1,079,176
2	. Investment Plan Employer Cost										
	a. Employer Rates effective July 1, 2012 (Sec 121,72-73)	3.55%	12.33%	5.40%	10.96%	6.79%	8,75%	4.93%	4.76%	0.00%	4.76%
	b. Additional Contribution to Provide ILOD Cancer Presumption	0.00%	0,01%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0,00%
	c. Total Employer Contribution Rate effective July 1, 2016	3.55%	12.34%	5.40%	10.96%	6.79%	8.75%	4.93%	4.76%	0.00%	4.76%
	d. Projected Investment Plan Payroll	\$4,226,371	\$653,267	\$1,188	\$9,771	\$2,192	\$17,279	\$182,231	\$5,092,299	\$0	\$5,092,299
	e. Total Employer Investment Plan Cost [(2c) x (2d)]	\$150,036	\$80,613	\$54	\$1,071	\$149	\$1,512	\$8,984	\$242,429	\$0	\$3,092,299 \$242,429
3	Proposed Blended Statutory Employer Normal Cost Rate (Pension Plan + I	nvestment Plan)									
	a. Total Employer Normal Cost Contribution [(1c) + (2e)]	\$696,531	\$478,672	\$151	\$13,537	\$567	\$5,098	\$30,318	\$1,224,874	\$96,731	\$1,321,605
	b. Total System Projected Payroll [(1b) + (2d)]	\$23,469,138	\$4,210,679	\$3,903	\$115,866	\$8,546	\$59,620	\$692,619	\$28,560,371	\$2,320,464	\$30,880,835
	c. Proposed Blended Statutory Employer Normal Cost Contribution Rat	e ¹						Ç ?	11	1-7	400,200,000
	As a Percentage of Total Payroll [(3a) / (3b)]	2.97%	11.37%	3.87%	11.68%	6.63%	8.55%	4.38%	4.29%	4.17%	4.28%
B. F	roposed Blended Statutory Unfunded Actuarial Liability (UAL) Cost	Contribution Rat	es Reflecting	the Proposed (Change (Do	lars in Thousa	nds)				
1	. Actuarially Calculated Defined Benefit Pension Plan UAL Cost										
	a. Pension Plan UAL Cost Rate	3,37%	10.54%	32.30%	25.42%	44.61%	44.52%	21.00%	4.87%	7 450/	F 9694
	b. Projected Pension Plan UAL Cost Payroll	\$22,083,499	\$3,595,469	\$2,715	\$107,248	\$5,820	\$45,169	\$535,948	\$26,376,868	7.10%	5.06%
	c. Total Employer UAL Cost [(1a) x (1b)]	\$744,214	\$378,819	\$877	\$27,262	\$3,042	\$20,109	\$112,549	\$1,286,872	\$2,320,464 \$164,753	\$28,697,332 \$1,451,625
2	. Investment Plan Projected Payroli	\$4,226,371	\$653,267	\$1,188	\$9,771	\$2,192	\$17,279	\$182,231	\$5,092,299	\$0	\$5,092,299
3	. Proposed Blended Statutory Employer UAL Contribution Rate (Pension Plan	n + Investment Pla	an)								
	a, Total Employer UAL Cost [(1c)]	\$744,214	\$378,819	\$877	\$27,262	\$3,042	\$20,109	#112 540	#1 196 pm	#164 TES	As 454 co-
	b. Total System Projected Payroll [(1b) + (2)]	\$26,309,870	\$4,248,736	\$3,903	\$117,019	\$9,042 \$9,012	\$52,448	\$112,549 \$718,179	\$1,286,872 \$31,469,167	\$164,753 \$2,320,464	\$1,451,625 \$33,789,631
	c. Proposed Blended Statutory Employer UAL Contribution Rate 1	,,,3.4	, ,,, .,,, .,,	40,200	477/1013	42,42	404,110	4,10,1/2	431,703,107	46,360,707	100,000,004
	As a Percentage of Total Payroll [(3a) / (3b)]	2,83%	8.92%	22,47%	23.30%	33.75%	32.20%	15.67%	4.09%	7.10%	4.30%

¹ Rates shown do not include the HIS contribution rate or IP administrative fees.

FISCAL IMPACT ANALYSIS

Effect on Proposed Blended Statutory Employer Contribution Rates for 2016-2017 Plan Year Impact of Ten-Cancer Variation of Proposal for Prospective Fireflighter ILOD Cancer Presumption effective July 1, 2016 Assumes 3.25% Annual Growth in Total Payroll Please see the attached letter for details regarding data, assumptions, methodology, and plan provisions used

This work product was prepared solely for the Florida Department of Management Services for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

		Regular	Special Risk	Special Risk Administrative	E Judicial	Tected Officers' Cl Leg-Atty-Cab	ass Local	Senior Management	Composite (excluding DROP)	DROP	Composite (Including DROP)
C. Pi	roposed Blended Statutory Employer Contribution Rates Reflecting th	e Proposed Ch	ange							***	
1,	Proposed Blended Statutory Employer Contribution Rates Based on July 1, 2	015 Valuation ²									
	a. Employer Normal Cost Contribution Rate	2.97%	11.35%	3.87%	11.58%	6.63%	8.55%	4.38%	4.29%	4.17%	4.28%
	b. Employer UAL Contribution Rate	2.83%	8.92%	22,47%	23,30%	33.75%	32,20%	15.67%	4.09%	7.10%	4.30%
	c. Total Employer Contribution Rate [(C1a) + (C1b)]	5.80%	20.27%	26.34%	34.98%	40.38%	40.75%	20.05%	8.38%	11.27%	8.58%
2.	Proposed Blended Statutory Employer Contribution Rates Reflecting Propose	d Change ¹									
	a. Employer Normal Cost Contribution Rate [(A3c)]	2.97%	11.37%	3.87%	11.68%	6.63%	8.55%	4,38%	4,29%	4.17%	4,28%
	b. Employer UAL Contribution Rate [(83c)] 3	2,83%	8.92%	22.47%							
	c. Total Employer Contribution Rate [(C2a) + (C2b)]	5.80%			23.30%	<u>33,75%</u>	32.20%	<u>15.67%</u>	4.09%	<u>7,10%</u>	4.30%
	c. Total Employer Contribution Nate [(C28) + (C20)]	3.60%	20.29%	26.34%	34.98%	40.38%	40.75%	20.05%	8.38%	11.27%	8.58%
3.	. Change in Proposed Blended Statutory Employer Contribution Rates due to I	roposed Change	:								
	a. Employer Normal Cost Contribution Rate [(C2a) - (C1a)]	0.00%	0.02%	0.00%	0.00%	0,00%	0.00%	0.00%	0.00%	0.00%	0.00%
	 b. Employer UAL Contribution Rate [(C2b) - (C1b)] 	0.00%	0.00%	0.00%	0,00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
	c. Total Employer Contribution Rate [(C3a) + (C3b)]	0.00%	0.02%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
	dditional/(Reduced) Proposed Statutory Employer Contributions for t ue to Proposed Change (Dollars in Thousands)	he 2016-2017	Plan Year								
1.	. State	\$0	\$191	\$0	\$0	\$0	\$0	\$0	\$191	\$0	\$191
2.		\$0	\$6	\$0	\$0	\$0	\$0	\$0	\$6	\$0	\$6
3.	. State Universities	\$0	\$6	\$0	\$0	\$0	\$0	\$0	\$5	\$0	\$6
4.	. Community Colleges	\$0	\$1	\$0	\$0	\$0	\$0	\$0	\$1	\$0	\$1
5.	Counties	\$0	\$593	\$0	\$0	\$0	\$0	\$0	\$593	\$0	\$593
6.	. Other	\$0	\$45	\$0	\$0	\$Q	\$0	\$0	\$95	\$0 \$0	•
			****	***	±x.	***	#¥.	24	272	20	\$4 <u>5</u>
7.	. Total	\$0	\$842	\$0	\$0	\$0	\$0	\$0	\$842	\$0	\$842

 $^{^{\}rm I}$ Rates shown do not include the HIS contribution rate or IP administrative fees.

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² As reported in the 2016-2017 Blended Rates Study dated December 2, 2015.

³ Employers of employee groups subject to only the UAL contribution rate would pay the rates shown in line (C.2.b.).

FISCAL IMPACT ANALYSIS

Effect on July 1, 2015 Defined Benefit Pension Plan Actuarial Valuation Results
Impact of Four-Cancer Variation of Proposal for Prospective Firefighter ILOD Cancer Presumption effective July 1, 2016
Please see the attached letter for details regarding data, assumptions, methodology, and plan provisions used

	-	Regular	Special Risk	Special Risk Administrative	Judicial	lected Officers' Leg-Atty-Cab	Class Local	Senior Management	Composite (excluding DROP)	DROP	Composite (including DROP)
A. #	actuarially Calculated Pension Plan Employer Contribu	tion Rates (pri	or to blendin	g to create pro	posed blen	ded statutory	contribution	rates)			
1	Actuarially Calculated Pension Plan Employer Contribution	Rates Develope	d in July 1, 201	5 Valuation 1							
	a. Employer Normal Cost	2.84%	11.17%	3.19%	11.75%	6.58%	8.47%	4.18%	4.17%	4.17%	4.17%
	b. UAL Cost	3.37%	10.54%	32,30%	25.42%	44,61%	44,52%	21.00%	4.87%	7.10%	5.06%
	c. Total Employer Cost	6.21%	21.71%	35.49%	37,17%	51.19%	52.99%	25.18%	9.04%	11.27%	9.23%
2	d. Actuarially Calculated Pension Plan Employer Contribution	Rates Reflecting	Proposed Cha	nge							
	a. Employer Normal Cost	2.84%	11.18%	3.19%	11.75%	6.58%	8,47%	4.18%	4.17%	4.17%	4.17%
	b. UAL Cost	3.37%	10,54%	32.30%	25,42%	44.61%	44,52%	21.00%	4,87%	7.10%	5,06%
	c. Total Employer Cost	6.21%	21,71%	35.49%	37.17%	51.19%	52.99%	25.18%	9.04%	11.27%	9.23%
3	. Change in Actuarially Calculated Pension Plan Employer Co	ontribution Rate	s due to Propos	sed Change							
	a, Normal Cost	0.00%	0.01%	0.00%	0.00%	0.00%	0.00%	0,00%	0.00%	0.00%	0.00%
	b. UAL Cost	0,00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
	c. Tötal Cost	0.00%	0.01%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
			.								
В. (Jnfunded Actuarial Liability (UAL) and Present Value of	r Projected Be	inerits (Dollai	's in Thousand	\$)						
1	July 1, 2015 Actuarial Valuation UAL ²	\$11,808,459	\$5,668,445	\$11,715	\$408,376	\$45,622	\$297,389	\$1,675,489	\$19,915,495	\$2,437,902	\$22,353,397
7	2. July 1, 2015 UAL Reflecting Proposed Change	11,808,459	5,667,840	11,715	408,376	45,622	297.389	1,675,489	19.914.890	2,437,902	22,352,792
3	3. Increase in UAL due to Proposed Change	\$0	(\$605)	\$0	\$0	\$0	\$0	\$0	(\$605)	\$0	(\$605)
4	Increase in Present Value of Future Normal Costs	<u>\$0</u>	\$2.003	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	\$0	\$2,003	\$0	\$2,003
	6. Increase in Present Value of Projected Benefits (3. + 4.)	\$ 0	\$1,399	\$0	\$0	\$0	\$0	\$0	\$1,399	\$0	\$1,399

¹ As reported in the July 1, 2015 valuation - Table 4-11

² As reported in the July 1, 2015 valuation - Table 3-2

FISCAL IMPACT ANALYSIS

Effect on Investment Plan Employer Contribution Rates Impact of Four-Cancer Variation of Proposal for Prospective Firefighter ILOD Cancer Presumption effective July 1, 2016 Please see the attached letter for details regarding data, assumptions, methodology, and plan provisions used

		Regular	Special Risk	Special Risk Administrative	E Judicial	lected Officers' Clas Leg-Atty-Cab	s Local	Senior Management	Composite
A.	Actuarially Calculated Investment Plan Employer Contribut	tion Rates (prior	to blending to	create proposed bl	ended statutor	y contribution rai	es)		
	1. Employer Rates effective since July 1, 2012 (Sec 121.72 and 1	21.73) ¹							
	a. Employer Cost (excludes member contributions) b. UAL Cost c. Total Employer Cost	3.55% <u>0.00%</u> 3.55%	12.33% <u>0.00%</u> 12.33%	5.40% <u>0.00%</u> 5.40%	10.96% <u>0.00%</u> 10.96%	6.79% <u>0.00%</u> 6.79%	8.75% <u>0,00%</u> 8.75%	4.93% <u>0.00%</u> 4.93%	4.76% <u>0.00%</u> 4.76%
	2. Actuarially Calculated Investment Plan Employer Contribution I	Rates Reflecting Pr	oposed Change to	Increase Investmer	nt Plan Disability I	Benefit (there is no	IP death benefi	t under current sta	tute)
	a. Employer Cost (excludes member contributions) b. UAL Cost c. Total Employer Cost	3.55% <u>0.00%</u> 3.55%	12.33% <u>0.00%</u> 12.33%	5.40% <u>0.00%</u> 5.40%	10.96% <u>0.00%</u> 10.96%	6.79% <u>0.00%</u> 6.79%	8.75% <u>0.00%</u> 8.75%	4.93% <u>0.00%</u> 4.93%	4.76% <u>0.00%</u> 4.76%
	3. Change in Actuarially Calculated Investment Plan Employer Co	ntribution Rates du	e to Proposed IL	OD Cancer Presumpt	ion				
	a. Employer Cost b. UAL Cost c. Total Employer Cost	0.00% <u>0.00%</u> 0.00%	0.00% <u>0.00%</u> 0.00%	0.00% <u>9.00%</u> 0.00%	0.00% <u>0.00%</u> 0.00%	0.00% <u>0.00%</u> 0.00%	0.00% <u>0.00%</u> 0.00%	0.00% <u>0.00%</u> 0.00%	0.00% <u>0.00%</u> 0.00%

¹ As reported in the 2016-2017 Blended Rates Study dated December 2, 2015.

FISCAL IMPACT ANALYSIS

Effect on Proposed Blended Statutory Employer Contribution Rates for 2016-2017 Plan Year Impact of Four-Cancer Variation of Proposal for Prospective Firefighter ILOD Cancer Presumption effective July 1, 2016 Assumes 3.25% Annual Growth in Total Payroli

Please see the attached letter for details regarding data, assumptions, methodology, and plan provisions used

This work product was prepared solely for the Florida Department of Management Services for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or ilability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

			Special Risk		Elected Officers' C	lacc	Senior	Composite		Contracits
	Regular	Special Risk	Administrative	Judicial	Leg-Atty-Cab	Local	Management	(excluding DROP)	DROP	Composite (including DROP)
										(mapping Display
A. Proposed Blended Statutory Normal Cost Contribution Rates Reflect	ting the Proposed	Change (Doll	ars in Thousan	ds)						
1. Actuarially Calculated Defined Benefit Pension Plan Normal Cost										
a. Employer Pension Plan Normal Cost Rate	2,84%	11.18%	3.19%	11,75%	6.58%	8.47%	4.18%	4.17%	4.17%	4,17%
 b. Projected Pension Plan Normal Cost Payroll 	\$19,242,767	\$3,557,412	\$2,715	\$106,095	\$6,354	\$42,341	\$510,388	\$23,468,072	\$2,320,464	\$25,788,536
c. Total Employer Pension Plan Normal Cost [(1a) x (1b)]	\$546,495	\$397,575	\$87	\$12,466	\$418	\$3,586	\$21,334	\$981,961	\$96,683	\$1,078,644
2. Investment Plan Employer Cost										
a. Employer Rates effective July 1, 2012 (Sec 121.72-73)	3,55%	12,33%	5.40%	10.96%	6.79%	8.75%	4.93%	4.76%	0.00%	4,76%
b. Additional Contribution to Provide ILOD Cancer Presumption	0.00%	0.00%		0.00%	0.00%	0.00%	0.00%	0,00%	0.00%	0.00%
c. Total Employer Contribution Rate effective July 1, 2016	3.55%	12.33%		10.96%	6.79%	8.75%	4.93%	4.76%	0.00%	4.76%
d. Projected Investment Plan Payroll	\$4,226,371	\$653,267	\$1,188	\$9,771	\$2,192	\$17,279	\$182,231	\$5,092,299	\$0	\$5,092,299
e. Total Employer Investment Plan Cost [(2c) x (2d)]	\$150,036	\$80,548	\$64	\$1,071	\$149	\$1,512	\$8,984	\$242,364	\$ 0	\$242,364
3. Proposed Blended Statutory Employer Normal Cost Rate (Pension Plan +	Investment Plan)									
a. Total Employer Normal Cost Contribution [(1c) + (2e)]	\$696,531	\$478,123	\$151	\$13,537	\$567	\$5,098	\$30,318	\$1,224,325	\$96,683	\$1,321,008
b. Total System Projected Payroll [(1b) + (2d)]	\$23,469,138	\$4,210,679	\$3,903	\$115,866	\$8,546	\$59,620	\$692,619	\$28,560,371	\$2,320,464	\$30,880,835
 C. Proposed Blended Statutory Employer Normal Cost Contribution R 	ate ¹		, ,			1	4,	41	4-,,	400,000,000
As a Percentage of Total Payroll [(3a) / (3b)]	2.97%	11.36%	3.87%	11.68%	6.63%	8.55%	4.38%	4.29%	4.17%	4.28%
B. Proposed Blended Statutory Unfunded Actuarial Liability (UAL) Cos	t Contribution Rat	es Reflecting	the Proposed (Change (Do	illars in Thousa	nds)				
Actuarially Calculated Defined Benefit Pension Plan UAL Cost										
a. Pension Plan UAL Cost Rate	3.37%	10.54%	32.30%	25,42%	44.61%	44,52%	21.00%	4,87%	7,10%	5.06%
b. Projected Pension Plan UAL Cost Payroli	\$22,083,499	\$3,595,469	\$2.715	\$107,248	\$6,820	\$45,169	\$535,948	\$26,376,868	\$2,320,464	\$28,697,332
c. Total Employer UAL Cost [(1a) x (1b)]	\$744,214	\$378,926	\$877	\$27,262	\$3,042	\$20,109	\$112,549	\$1,286,979	\$164,753	\$1,451,732
2. Investment Plan Projected Payroll	\$4,226,371	\$653,267	\$1,188	\$9,771	\$2,192	\$17,279	\$182,231	\$5,092,299	\$0	\$5,092,299
3. Proposed Blended Statutory Employer UAL Contribution Rate (Pension P	ian + Investment Pla	an)								
, , , , , , , , , , , , , , , , , , , ,		,								
a. Total Employer UAL Cost [(1c)]	\$744,214	\$378,926	\$877	\$27,262	\$3,042	\$20,109	\$112,549	\$1,286,979	\$164,753	\$1,451,732
b. Total System Projected Payroll [(1b) + (2)]	\$26,309,870	\$4,248,736	\$3,903	\$117,019	\$9,012	\$62,448	\$718,179	\$31,469,167	\$2,320,464	\$33,789,631
 c. Proposed Blended Statutory Employer UAL Contribution Rate ¹ 										
As a Percentage of Total Payroll [(3a) / (3b)]	2.83%	8.92%	22,47%	23.30%	33,75%	32.20%	15.67%	4.09%	7.10%	4.30%
4										

¹ Rates shown do not include the HIS contribution rate or IP administrative fees.

FISCAL IMPACT ANALYSIS

Effect on Proposed Blended Statutory Employer Contribution Rates for 2016-2017 Plan Year Impact of Four-Cancer Variation of Proposal for Prospective Firefighter ILOD Cancer Presumption effective July 1, 2016 Assumes 3.25% Annual Growth in Total Payroll

Please see the attached letter for details regarding data, assumptions, methodology, and plan provisions used

		Danisha.	Constal Biolo	Special Risk		Elected Officers' C		Senior	Composite		Composite
	-	Regular	Special Risk	Administrative	Judicial	Leg-Atty-Cab	Local	Management	(excluding DROP)	DROP	(including DROP)
C,	Proposed Blended Statutory Employer Contribution Rates Reflecting the	e Proposed Ch	ange								
	 Proposed Blended Statutory Employer Contribution Rates Based on July 1, 20 	15 Valuation ²									
	a. Employer Normal Cost Contribution Rate	2.97%	11.35%	3.87%	11.68%	6.63%	8,55%	4.38%	4,29%	4.17%	4.28%
	b. Employer UAL Contribution Rate	2.83%	8,92%	22,47%	23,30%	33.75%	32,20%	15.67%	4.09%	7.10%	4.30%
	c. Total Employer Contribution Rate [(C1a) + (C1b)]	5.80%	20.27%	26.34%	34.98%	40.38%	40.75%	20.05%	8.38%	11.27%	8.58%
	2. Proposed Blended Statutory Employer Contribution Rates Reflecting Proposed	l Change 1									
	a. Employer Normal Cost Contribution Rate [(A3c)]	2.97%	11.36%	3.87%	11.68%	6.63%	8.55%	4,38%	4.29%	4,17%	4,28%
	 b. Employer UAL Contribution Rate {(B3c)} 	2.83%	8,92%	22.47%	23,30%	33.75%	32,20%	15,67%	4.09%	-	
	c. Total Employer Contribution Rate [(C2a) + (C2b)]	5.80%	20.28%	26.34%	34.98%		40.75%	20.05%	8.38%	<u>7,10%</u> 11,27%	<u>4,30%</u> 8.58%
	3. Change in Proposed Blended Statutory Employer Contribution Rates due to P	roposed Change	!								
	a. Employer Normal Cost Contribution Rate [(C2a) - (C1a)]	0.00%	0.01%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
	b. Employer UAL Contribution Rate [(C2b) - (C1b)]	0.00%	0,00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
	c. Total Employer Contribution Rate [(C3a) + (C3b)]	0.00%	0.01%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
	Additional/(Reduced) Proposed Statutory Employer Contributions for ti Due to Proposed Change (Doflars in Thousands)	ne 2016-2017	Plan Year								
	1. State	\$0	\$95	\$0	\$0	\$0	\$0	\$0	\$95	\$0	\$95
	2. School Boards	\$0	\$3	\$0	\$0	\$0	\$0	\$0	\$3	\$0	\$3
	3. State Universities	\$0	\$3	\$0	\$0	\$0	\$0	\$0	\$ 3	\$0	\$3
	4. Community Colleges	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
	5. Counties	\$0	\$297	\$0	\$0	\$0	\$0	\$0	\$297	\$0	\$297
	6. Other	\$0	\$23	\$0	.\$ Q	\$ 0	\$ 0	\$0	\$23	\$0	\$23
	7. Total	\$0	\$421	\$0	\$0	\$0	\$0	\$0	\$421	\$0	\$421

¹ Rates shown do not include the HIS contribution rate or IP administrative fees.

² As reported in the 2016-2017 Blended Rates Study dated December 2, 2015.

³ Employers of employee groups subject to only the UAL contribution rate would pay the rates shown in line (C.2.b.).



SCREVEN WATSON & ASSOCIATES

CANCER PRESUMPTION POLL

Prepared by: Screven H. Watson

January 30, 2016

OVERALL RESULTS:

Q1. Do you feel things in the State of Florida are headed in the right direction, or do you feel things in the State have gotten off on the wrong track?

Right direction	39%
Wrong track	41%
Unsure/refused	20%

Q2. Do you feel things in your local community are headed in the right direction, or do you feel things in the community have gotten off on the wrong track?

Right direction	60%
Wrong track	29%
Unsure/refused	11%

Next, I would like to ask your opinion of some groups and people who have been in the news recently. For each, please tell me if your opinion is favorable or unfavorable. (After favorable/unfavorable response, ask for intensity "Is that very or somewhat favorable/unfavorable") The first is:

Q3. Governor Rick Scott

Very favorable	17%
Somewhat favorable	27%
Somewhat unfavorable	14%
Very unfavorable	32%
Don't Know/Refused	10%
Favorable	44%
Unfavorable	46%



Q4. Agriculture Commissioner Adam Putnam Very favorable 10% 20% Somewhat favorable Somewhat unfavorable 6% Very unfavorable 3% Don't Know/Refused 60% Favorable 31% Unfavorable 9% Q5. The Florida Legislature Very favorable 6% Somewhat favorable 33% 20% Somewhat unfavorable Very unfavorable 18% Don't Know/Refused 22% Favorable 40% 38% Unfavorable Q6. Local firefighters Very favorable 77% 16% Somewhat favorable 1% Somewhat unfavorable Very unfavorable 1% 5% Don't Know/Refused Favorable 94% Unfavorable 2%



Local police officers Q7. Very favorable 57% 29% Somewhat favorable Somewhat unfavorable 6% Very unfavorable 3% Don't Know/Refused 4% Favorable 86% 9% Unfavorable Q8. When it comes to your local firefighters, do you think: They are paid too little 47% They are paid about right, or 18% They are paid too much 4% Unsure/don't know 31% How dangerous of a job is being a firefighter? Q9. Very dangerous 76% Somewhat dangerous, or 23% Not at all dangerous 1% 1%

Unsure/don't know



Q10. Some say firefighters face secondary dangers different from the inherent dangers of firefighting, such as heart-and-lung conditions, and a higher risk of job related cancers. Do you believe that firefighters should be covered by insurance, by their employers, for these potential future health risks?

Yes	82%
No	11%
Unsure/refused	7%

Next I am going to read you a list of statements about firefighters, their jobs and getting injured or sick. For each statement, please tell me if you agree or disagree with each. (After agree/disagree response, ask for intensity: "Is that strongly or somewhat agree/disagree")

Q11. When firefighters are hurt or injured on the job they should be given added protections or pay to compensate them.

Strongly agree	69%
Somewhat agree	20%
Somewhat disagree	5%
Strongly disagree	2%
Unsure/refused	4%
Agree	89%
Disagree	7%



Q12. I believe firefighters are already paid well, and if they are hurt on the job, the current system already takes good care of them.

Strongly agree	11%
Somewhat agree	14%
Somewhat disagree	20%
Strongly disagree	27%
Unsure/refused	28%
Agree	25%
Disagree	47%

Q13. The safety of fighting fires has improved over the years and we really don't need to treat firefighters any differently than we treat other professions.

Strongly agree	12%
Somewhat agree	10%
Somewhat disagree	23%
Strongly disagree	47%
Unsure/refused	7%
Agree	22%
Disagree	71%



Q14. If a firefighter develops certain types of cancer, which have been proven to be more prevalent among firefighters, we should presume that the cancer was jobrelated.

Strongly agree	48%
Somewhat agree	26%
Somewhat disagree	12%
Strongly disagree	7%
Unsure/refused	7%
Agree	74%
Disagree	18%

Q15. I support our local firefighters, but worry that continuing to add protections for them will increase my taxes.

Strongly agree	20%
Somewhat agree	26%
Somewhat disagree	22%
Strongly disagree	23%
Unsure/refused	8%
Agree	46%
Disagree	45%



Q16. Firefighters are underpaid for doing a dangerous job, and offering them added protections or pay when they are sick is the least we can do.

Strongly agree	54%
Somewhat agree	20%
Somewhat disagree	8%
Strongly disagree	5%
Unsure/refused	12%
Agree	74%
Disagree	13%

Q17. Firefighters often enter burning buildings and inhale or are exposed to toxic chemicals that can lead to cancer.

Strongly agree	63%
Somewhat agree	22%
Somewhat disagree	3%
Strongly disagree	3%
Unsure/refused	8%
Agree	85%
Disagree	7%

Q18. Providing safer equipment that prevents future cancer-type illnesses for fire-fighter's is the responsibility of their employers.

Strongly agree	70%
Somewhat agree	18%
Somewhat disagree	4%
Strongly disagree	3%
Unsure/refused	5%
Agree	88%
Disagree	7%



Q19. If local governments provide better safety equipment, we will not need to extend worker's compensation to firefighters.

Strongly agree	18%
Somewhat agree	15%
Somewhat disagree	23%
Strongly disagree	36%
Unsure/refused	8%
Agree	33%
Disagree	59%

In the coming session, the association representing our state's professional firefighters will be pushing for a new law that says if a firefighter contracts certain types of cancer, then it shall automatically be presumed that the cancer was related to being a fire fighter. I am going to read you a list of statements, but this time about this proposed new law. For each statement, please tell me if you agree or disagree with each. (After each agree/disagree response, ask for intensity: "is that strongly or somewhat agree/disagree") (Unsure/refused – non-verbal)

Q20. Fighting fires is a dangerous job and new laws like this help us ensure that we take care of those firefighters who protect us.

Strongly agree	67%
Somewhat agree	22%
Somewhat disagree	4%
Strongly disagree	3%
Unsure/refused	4%
Agree	89%
Disagree	7%



Q21. Firefighters' exposure to toxins in their workplace puts them at greater risk for cancer.

Strongly agree	60%
Somewhat agree	24%
Somewhat disagree	6%
Strongly disagree	4%
Unsure/refused	6%
Agree	83%
Disagree	10%

Q22. Many forms of cancer come from smoking and other bad behaviors. If a fire-fighter smoked cigarettes, then we should not presume he or she contracted cancer on the job.

Strongly agree	35%
Somewhat agree	26%
Somewhat disagree	16%
Strongly disagree	15%
Unsure/refused	8%
Agree	61%
Disagree	31%



Q23. If a firefighter gets cancer at an earlier age than medical studies show is normal, then I presume they got that cancer because of job related exposures

Strongly agree	34%
Somewhat agree	29%
Somewhat disagree	13%
Strongly disagree	13%
Unsure/refused	10%
Agree	64%
Disagree	26%

Q24. I am willing to pay higher taxes to help pay for better equipment for local fire-fighters to reduce the number of firefighters who contract cancer.

Strongly agree	41%
Somewhat agree	32%
Somewhat disagree	7%
Strongly disagree	14%
Unsure/refused	5%
Agree	73%
Disagree	21%



Q25. After hearing both sides about this issue, which of the following comes closest to your opinion?

Firefighters are exposed to many 57% toxins and chemicals in the workplace, and I support a new law to give them easier access to workers compensation benefits.

Firefighters should have to prove 37% their cancer was obtained in the workplace, like everyone else.

Unsure/refused 5%

Q26. If a firefighter is diagnosed with cancer, who should the burden of proof fall on to prove the cancer was job related:

The firefighter, or 28%
The employer 56%
Unsure/refused 16%



The next two questions are about firefighters who work fighting forest fires. For each statement, please tell me if you agree or disagree with each. (After each agree/disagree response, ask for intensity: "is that strongly or somewhat agree/disagree")

Q27. Fighting forest fires for a living is a very dangerous job, and firefighters who fight forest fires should be given annual pay raises.

Strongly agree	56%
Somewhat agree	24%
Somewhat disagree	7%
Strongly disagree	6%
Unsure/refused	7%
Agree	80%
Disagree	13%

Q28. Our state's forestry firefighters average \$27,000 a year in salary and they deserve a pay raise.

Strongly agree	71%
Somewhat agree	17%
Somewhat disagree	4%
Strongly disagree	2%
Unsure/refused	6%
Agree	88%
Disagree	6%



DEMOGRAPHIC/STATISTICAL QUESTIONS:

I would like to ask you a few final questions just for statistical purposes to be sure we have included a good cross section of people in our survey. First...

D1. How are you registered to vote?

As a Democrat,	40%
As a Republican, or	39%
As something else?	21%
Unsure/Refused	%

D2. How old are you?

18-34	15%
35-49	20%
50-64	30%
65 or older	35%
Unsure/Refused	%

D3. And how would you describe your ethnicity?

White/Caucasian	70%
Black/African-American	13%
Hispanic, Cuban	5%
Hispanic, not Cuban	7%
Other/Unsure/Refused	5%



D4.	How do you describe your overall political vi	iews?
	Very conservative,	12%
	Conservative,	31%
	Moderate, or	31%
	Liberal?	20%
	Unsure/Refused	6%
COD	ED QUESTIONS:	
Gend	er: (BY OBSERVATION)	
	Male	45%
	Female	55%
Call t	aken by: (TAKEN FROM VOTER FILE)	
	Land line	80%
	Cell phone	20%
Regio	n: (TAKEN FROM VOTER FILE)	
	Dade / Broward	18%
	Palm Beach / Treasure Coast	11%
	Southwest	6%
	East Central	25%
	West Central	21%
	North / Panhandle	19%
	Number of voters polled	801



PRESUMPTIVE LAW COVERAGE BY DISEASE

State	Cancer Language
Alabama	exposed to a known carcinogen which is reasonably linked to the disabling cancer
Alaska	brain, malignant melanoma, leukemia, non-Hodgkin's lymphoma, bladder, ureter, kidney
Arizona	brain, bladder, rectal, colon, lymphoma, leukemia, adenocarcinoma or mesothelioma
Arkansas	leukemia, lymphoma, mesothelioma, and multiple myeloma and cancer of the brain, digestive tract, urinary tract, liver, skin, breast, cervical, thyroid, prostate, testicle, or a cancer that has been found by research and statistics to show higher instances of occurrence in firefighters
California	demonstrate he or she was exposed to a known cardinogen as defined by the IARC
Colorado	cancer of the brain, skin, digestive system, hematological system, or genitourinary system
Connecticut	Kahler's Disease, non-Hodgkin's lymphoma, and prostate or testicular cancer
Idaho	Brain, Bladder, Kidney, Colorectal, Non-Hodgkin's lymphoma, Leukemia, Mesothelioma, Testicular, Breast, Esophageal, Multiple myeloma
lilinois	cancer involved must be a type which may be caused by exposure to heat, radiation or a known carcinogen as defined by the IARC
Indiana	cancer that is caused by a known carcinogen to which an individual is at risk for occupational exposure
lowa	prostate cancer, primary brain cancer, breast cancer, ovarian cancer, carvical cancer, uterine cancer, malignant melanoma, teukemia, non-Hodgkin's lymphoma, biadder cancer, colorectal cancer, multiple myeloma, testicular cancer, and kidney cancer
Kansas	type of cancer which may, in general, result from exposure to heat, radiation or a known carcinogen
Louisiana	bladder, brain, colon, liver, pancreas, skin, kidney, gastrointestinal tract, leukemia, lymphoma, multiple myeloma
Maine	kidney, prostate, breast, non-Hodgkin's lymphoma, testicular, colon, brain, bladder, leukemia or multiply myeloma
Maryland	leukemia or prostate, rectal, throat, multiple myeloma, non-Hodgkin's lymphoma, brain, testicular, or breast cancer that is caused by contact with a toxic substance
Massachusetts	cancer affecting the skin or the central nervous, lymphatic, digestive, hematalogical, urinary, skeletal, oral or prostate systems, lung or respiratory tract
Michigan	respiratory tract, bladder, skin, brain, kidney, blood, thyroid, testicular, prostate, or lymphatic cancer
Minnesota	cancer of a type caused by exposure to heat, radiation, or a known or suspected carcinogen, as defined by the IARC
Missouri	cencer affecting the skin or the central nervous, lymphatic, digestive, hematological, urinary, skeletal, oral, breast, testicular, genitourinary, liver or prostate systems, or cancer which may result from exposure to heat or radiation or to a known or suspected carcinogen as determined by the IARC
Nebraska	cancer affecting the skin or the central nervous, lymphatic, digestive, hematological, urinary, skeletal, oral, or prostate systems
Nevada	exposed to a known carcinogen as defined by the IARC
New Hampshire	cancer involved must be a type which may be caused by exposure to heat, radiation, or a known or suspected carcinogen as defined by the IARC
New Mexico	brain, bladder, kidney, colorectal, non-hodgkins lymphoma, leukemia, urefer, testicular, breast, esophageal, multiple myeloma

New York	cancer affecting the lymphatic, digestive, hematological, urinary, neurological, breast, reproductive, or prostate systems
North Dakota	cancer is one which arises due to exposure to smoke, fumes, or carcinogenic, poisonous, toxic, or chemical substances
Oklahoma	existence of any cancer which was not revealed by the physical examination passed by the member upon entry into the department
Oregon	brain cancer, colon cancer, stomach cancer, testicular cancer, prostate cancer, multiple myeloma, non⊬Hodgkin's lymphoma, cancer of the throat or mouth, rectal cancer, breast cancer or leukemia
Pennsylvania	cancer suffered by a firefighter who can establish direct exposure to a carcinogen
Rhode Island	disabling occupational cancer which develops as a result of the inhalation of noxious fumes or poisonous gases
South Dakota	impairment of health caused by cancer
Tennessee	any impairment of health of such fire lighter caused by disease or cancer resulting in hospitalization, medical treatment or any disability
Texas	cancer that may be caused by exposure to heat, smoke, radiation, or a known or suspected carcinogen as determined by the IARC
Utah	cancer of the pharynx, esophagus, lung and mesothelioma
Vermont	cancer limited to leukemia, lymphoma, or multiple myeloma, and cancers originating in the bladder, brain, colon, gastrointestinal tract, kidney, liver, pancreas, skin, or testicles.
Virginia	Leukemia or pancreatic, prostate, rectal, throat, ovarian or breast
Washington	brain cancer, malignant melanoma, leukemia, non-Hodgkin's lymphoma, bladder cancer, ureter cancer, and kidney cancer
Wisconsin	skin, breasts, central nervous system or lymphatic, digestive, hematological, unnary, skeletal, oral or reproductive systems
Alberta	Leukemia, brain, bladder, lung, ureter, kidney, colorectal, non-Hodgkins Lymphoma
British Columbia	Leukemia, non-Hogkins lymphoma, bladder, brain, colorectal, kidney, lung, testicular, ureter
Manitoba	Leukemia, brain, bladder, lung, ureter, kidney, colorectal, non-Hodgkins Lymphoma, testicular, esophageal
New Brunswick	brain, bladder, colorectal, esophageal, kidney, testicular and ureter cancer, in addition to laukemla, non-Hodgkins lymphoma and lung cancer
Northwest Territory	multiple myeloma, leukemia, non-Hodgkin's lymphoma, brain cancer, colo-rectal cancer, lung cancer, prostate cancer, skin cancer, testicular cancer
Mova Scotla	a cancer or other disease that is prescribed by the Governor in Council by regulation
Nunavut	multiple myeloma, leukemia, non-Hodgkin's lymphoma, brain, colorectal, lung, prostate, skin, testicular
Ontario	Leukemia, brain, bladder, ureter, kidney, colorectal, non-Flodgkins Lymphoma, esophageai, breast, multiple myeloma, testicular, prostate, lung, skin
Saskatchewan	Leukemia, brain, bladder, lung, ureter, kidney, colorectal, non-Hodgkins Lymphoma, testicular
Yukan Territory	leukemia, non-Hedgkin's lymphoma, bladder cancer, brain cancer, colo-rectal cancer, esophageal cancer, kidney cancer, lung cancer, testicular cancer, ureter cancer, or any prescribed form of cancer;

NEW: Ohio Firefighter Cancer Presumption



Executive Briefing

Division of Human Resource Management Florida State Employees' Charitable Campaign (FSECC)

Statutory Authority:

Section 110.181, F.S., directs the Department of Management Services (DMS) to establish and maintain an annual FSECC. The statute directs DMS to select a fiscal agent through a competitive selection process to receive, account for, and distribute charitable contributions among participating charitable organizations.

Issue Summary:

Since 2006, the FSECC has experienced an ongoing and significant decline in employee contributions made to campaign charities. This reduction in contributions, despite DMS steps to reduce administrative costs associated with the campaign, has resulted in an expense to donation ratio which makes the FSECC difficult to financially sustain.

Background:

The FSECC is the only authorized charitable fundraising drive directed toward state employees within work areas during work hours, and for which the state will provide payroll deduction. Designated agency employees are required to coordinate FSECC activities at their respective agencies.

In 2006, employee contributions to the FSECC started to decline. Since 2008, DMS has taken steps to reduce overhead costs and has reduced fiscal agent and other administrative campaign costs by 80 percent. However, during this same time period, amounts pledged in the campaign have declined 93 percent from \$4.3 million to \$282,094.

If the current downward trend in voluntary employee contributions continues, the expense to donation ratio will continue to grow and ultimately will reach a point where costs to administer the campaign exceed voluntary contributions.

Since the campaign's creation in 1980, technology has changed the way donors can access information about charities and how they can donate to charities.

In today's information age, giving directly to charities is more streamlined than ever and therefore, we believe the state's role as middle man is no longer necessary.

DMS proposes to eliminate the statute creating the FSECC and replace it with language that prohibits solicitations of state employees through any means for fundraising within work areas during work hours.

Policy Options:

Amend section 110.181, Florida Statutes (F.S.) to remove the language authorizing the FSECC and replace it with language prohibiting solicitation of state employees through any means for fundraising or business purposes within work areas during work hours. Employees would still be free to donate directly to charities through multiple methods during non-work hours.

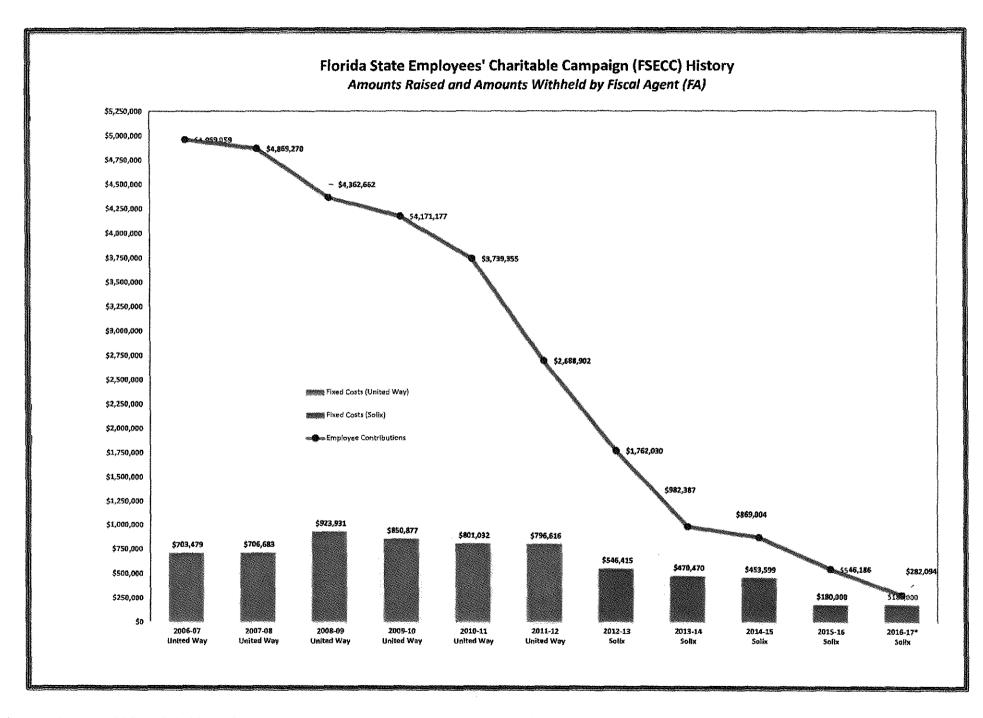
Relevant Data:

- In 2016, DMS renegotiated the fiscal agent contract and reduced fiscal agent fees to from \$389,296 to \$180,000, by temporarily absorbing internally a number of administrative duties previously performed by the fiscal agent. This resulted in an expense to donation ratio of 33 percent in 2015-16. (Based on \$546,186 in donations in 2015-16).
- Based on pledges of \$282,094 in 2016-17, the expense to donation ratio was scheduled to be 63.8 percent. The fiscal agent was unable to reduce fees further to a reasonable cost, which resulted in the termination of the contract. As a result, pledges for 2016-17 were not processed.

Timeline:

- Effective date of July 1, 2017.
- Repeal rule Chapter 60L-39, F.A.C.

 Chapter 60L-39, F.A.C.



^{*2016-17} includes pledged dollars and scheduled fees for contract year 2017. Fiscal agent contract for contract year 2017 has been termintated and pledges will not be processed.