

Amendment No.

CHAMBER ACTION

Senate

House

1 Representative(s) Skidmore offered the following:

2
3 **Amendment (with title amendment)**

4 Remove line(s) 177-312 and insert:

5 ~~or arbitration panel specified in s. 627.062(6)~~ relating to
6 subject matter under the jurisdiction of the department or
7 office.

8 (2) Have access to and use of all files, records, and data
9 of the department or office.

10 (3) Examine rate and form filings submitted to the office,
11 hire consultants as necessary to aid in the review process, and
12 recommend to the department or office any position deemed by the
13 consumer advocate to be in the public interest.

14 (4) Prepare an annual report card for each authorized
15 property insurer, on a form and using a letter-grade scale

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16 developed by the commission by rule, which grades each insurer
17 based on the following factors:

18 1. The number and nature of consumer complaints received
19 by the department against the insurer.

20 2. The disposition of all complaints received by the
21 department.

22 3. The average length of time for payment of claims by the
23 insurer.

24 4. Any other factors the commission identifies as
25 assisting policyholders in making informed choices about
26 homeowner's insurance.

27 (5)-(4) Prepare an annual budget for presentation to the
28 Legislature by the department, which budget must be adequate to
29 carry out the duties of the office of consumer advocate.

30 Section 8. Paragraphs (a) and (b) of subsection (2) and
31 subsections (6), (7), (8), and (9) of section 627.062, Florida
32 Statutes, are amended to read:

33 627.062 Rate standards.--

34 (2) As to all such classes of insurance:

35 (a) Insurers or rating organizations shall establish and
36 use rates, rating schedules, or rating manuals to allow the
37 insurer a reasonable rate of return on such classes of insurance
38 written in this state. A copy of rates, rating schedules, rating
39 manuals, premium credits or discount schedules, and surcharge
40 schedules, and changes thereto, shall be filed with the office
41 under one of the following procedures:

42 1. If the filing is made at least 90 days before the
43 proposed effective date and the filing is not implemented during
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44 the office's review of the filing and any proceeding and
45 judicial review, then such filing shall be considered a "file
46 and use" filing. In such case, the office shall finalize its
47 review by issuance of a notice of intent to approve or a notice
48 of intent to disapprove within 90 days after receipt of the
49 filing. The notice of intent to approve and the notice of intent
50 to disapprove constitute agency action for purposes of the
51 Administrative Procedure Act. Requests for supporting
52 information, requests for mathematical or mechanical
53 corrections, or notification to the insurer by the office of its
54 preliminary findings shall not toll the 90-day period during any
55 such proceedings and subsequent judicial review. The rate shall
56 be deemed approved if the office does not issue a notice of
57 intent to approve or a notice of intent to disapprove within 90
58 days after receipt of the filing.

59 2. If the filing is not made in accordance with the
60 provisions of subparagraph 1., such filing shall be made as soon
61 as practicable, but no later than 30 days after the effective
62 date, and shall be considered a "use and file" filing. An
63 insurer making a "use and file" filing is potentially subject to
64 an order by the office to return to policyholders portions of
65 rates found to be excessive, as provided in paragraph (h).

66 3. The insurer's senior officer responsible for insurance
67 business operations in this state shall sign a sworn statement
68 of certification given under oath subject to the penalty of
69 perjury to accompany the rate filing. The statement shall
70 certify the appropriateness of the information provided in and
71 with the rate filing and that the information fairly presents,

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72 in all material respects, the basis of the rate filing submitted
73 by the property and casualty insurer. The insurer shall certify
74 all of the information and factors described in paragraph (b),
75 including, but not limited to, investment income. The commission
76 shall prescribe by rule the form and contents of the statement
77 of certification. Failure to provide such statement of
78 certification shall result in the rate filing being disapproved
79 without prejudice to be refiled but shall not create any private
80 right of action against the insurer.

81 (b) Upon receiving a rate filing, the office shall review
82 the rate filing to determine if a rate is excessive, inadequate,
83 or unfairly discriminatory. In making that determination, the
84 office shall, in accordance with generally accepted and
85 reasonable actuarial techniques, consider the following factors:

86 1. Past and prospective loss experience within and without
87 this state.

88 2. Past and prospective expenses.

89 3. The degree of competition among insurers for the risk
90 insured.

91 4. Investment income reasonably expected by the insurer,
92 consistent with the insurer's investment practices, from
93 investable premiums anticipated in the filing, plus any other
94 expected income from currently invested assets representing the
95 amount expected on unearned premium reserves and loss reserves.
96 The commission may adopt rules utilizing reasonable techniques
97 of actuarial science and economics to specify the manner in
98 which insurers shall calculate investment income attributable to
99 such classes of insurance written in this state and the manner

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100 in which such investment income shall be used in the calculation
101 of insurance rates. Such manner shall contemplate allowances for
102 an underwriting profit factor and full consideration of
103 investment income which produce a reasonable rate of return;
104 however, investment income from invested surplus shall not be
105 considered.

106 5. The reasonableness of the judgment reflected in the
107 filing.

108 6. Dividends, savings, or unabsorbed premium deposits
109 allowed or returned to Florida policyholders, members, or
110 subscribers.

111 7. The adequacy of loss reserves.

112 8. The cost of reinsurance.

113 9. Trend factors, including trends in actual losses per
114 insured unit for the insurer making the filing.

115 10. Conflagration and catastrophe hazards, if applicable.

116 11. A reasonable margin for underwriting profit and
117 contingencies. For that portion of the rate covering the risk of
118 hurricanes and other catastrophic losses for which the insurer
119 has not purchased reinsurance and has exposed its capital and
120 surplus to such risk, the office must approve a rating factor
121 that provides the insurer a reasonable rate of return that is
122 commensurate with such risk.

123 12. The cost of medical services, if applicable.

124 13. For an insurer that is a wholly owned subsidiary of an
125 insurer authorized to do business in any other state, the
126 profits of the insurer authorized to do business in any other

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127 state for the most recent reporting year. However, this
128 subparagraph may not be the sole basis for a rate filing denial.

129 14.13. Other relevant factors which impact upon the
130 frequency or severity of claims or upon expenses.

131
132 The provisions of this subsection shall not apply to workers' compensation and employer's liability insurance and to motor
133 vehicle insurance.

134 (6) (a) ~~After any action with respect to a rate filing that constitutes agency action for purposes of the Administrative Procedure Act, except for a rate filing for medical malpractice, an insurer may, in lieu of demanding a hearing under s. 120.57, require arbitration of the rate filing. Arbitration shall be conducted by a board of arbitrators consisting of an arbitrator selected by the office, an arbitrator selected by the insurer, and an arbitrator selected jointly by the other two arbitrators. Each arbitrator must be certified by the American Arbitration Association. A decision is valid only upon the affirmative vote of at least two of the arbitrators. No arbitrator may be an employee of any insurance regulator or regulatory body or of any insurer, regardless of whether or not the employing insurer does business in this state. The office and the insurer must treat the decision of the arbitrators as the final approval of a rate filing. Costs of arbitration shall be paid by the insurer.~~

135 (b) ~~Arbitration under this subsection shall be conducted pursuant to the procedures specified in ss. 682.06-682.10. Either party may apply to the circuit court to vacate or modify the decision pursuant to s. 682.13 or s. 682.14. The commission~~

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155 shall adopt rules for arbitration under this subsection, which
156 rules may not be inconsistent with the arbitration rules of the
157 American Arbitration Association as of January 1, 1996.

158 (e) Upon initiation of the arbitration process, the
159 insurer waives all rights to challenge the action of the office
160 under the Administrative Procedure Act or any other provision of
161 law; however, such rights are restored to the insurer if the
162 arbitrators fail to render a decision within 90 days after
163 initiation of the arbitration process.

164 (6)-(7)(a) The provisions of this subsection apply only
165 with respect to rates for medical malpractice insurance and
166 shall control to the extent of any conflict with other
167 provisions of this section.

168 (b) Any portion of a judgment entered or settlement paid
169 as a result of a statutory or common-law bad faith action and
170 any portion of a judgment entered which awards punitive damages
171 against an insurer may not be included in the insurer's rate
172 base, and shall not be used to justify a rate or rate change.
173 Any common-law bad faith action identified as such, any portion
174 of a settlement entered as a result of a statutory or common-law
175 action, or any portion of a settlement wherein an insurer agrees
176 to pay specific punitive damages may not be used to justify a
177 rate or rate change. The portion of the taxable costs and
178 attorney's fees which is identified as being related to the bad
179 faith and punitive damages in these judgments and settlements
180 may not be included in the insurer's rate base and may not be
181 utilized to justify a rate or rate change.

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182 (c) Upon reviewing a rate filing and determining whether
183 the rate is excessive, inadequate, or unfairly discriminatory,
184 the office shall consider, in accordance with generally accepted
185 and reasonable actuarial techniques, past and present
186 prospective loss experience, either using loss experience solely
187 for this state or giving greater credibility to this state's
188 loss data after applying actuarially sound methods of assigning
189 credibility to such data.

190 (d) Rates shall be deemed excessive if, among other
191 standards established by this section, the rate structure
192 provides for replenishment of reserves or surpluses from
193 premiums when the replenishment is attributable to investment
194 losses.

195 (e) The insurer must apply a discount or surcharge based
196 on the health care provider's loss experience or shall establish
197 an alternative method giving due consideration to the provider's
198 loss experience. The insurer must include in the filing a copy
199 of the surcharge or discount schedule or a description of the
200 alternative method used, and must provide a copy of such
201 schedule or description, as approved by the office, to
202 policyholders at the time of renewal and to prospective
203 policyholders at the time of application for coverage.

204 (f) Each medical malpractice insurer must make a rate
205 filing under this section, sworn to by at least two executive
206 officers of the insurer, at least once each calendar year.

207 (7)+(8)(a)1. No later than 60 days after the effective date
208 of medical malpractice legislation enacted during the 2003
209 Special Session D of the Florida Legislature, the office shall
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210 calculate a presumed factor that reflects the impact that the
211 changes contained in such legislation will have on rates for
212 medical malpractice insurance and shall issue a notice informing
213 all insurers writing medical malpractice coverage of such
214 presumed factor. In determining the presumed factor, the office
215 shall use generally accepted actuarial techniques and standards
216 provided in this section in determining the expected impact on
217 losses, expenses, and investment income of the insurer. To the
218 extent that the operation of a provision of medical malpractice
219 legislation enacted during the 2003 Special Session D of the
220 Florida Legislature is stayed pending a constitutional
221 challenge, the impact of that provision shall not be included in
222 the calculation of a presumed factor under this subparagraph.

223 2. No later than 60 days after the office issues its
224 notice of the presumed rate change factor under subparagraph 1.,
225 each insurer writing medical malpractice coverage in this state
226 shall submit to the office a rate filing for medical malpractice
227 insurance, which will take effect no later than January 1, 2004,
228 and apply retroactively to policies issued or renewed on or
229 after the effective date of medical malpractice legislation
230 enacted during the 2003 Special Session D of the Florida
231 Legislature. Except as authorized under paragraph (b), the
232 filing shall reflect an overall rate reduction at least as great
233 as the presumed factor determined under subparagraph 1. With
234 respect to policies issued on or after the effective date of
235 such legislation and prior to the effective date of the rate
236 filing required by this subsection, the office shall order the

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237 insurer to make a refund of the amount that was charged in
238 excess of the rate that is approved.

239 (b) Any insurer or rating organization that contends that
240 the rate provided for in paragraph (a) is excessive, inadequate,
241 or unfairly discriminatory shall separately state in its filing
242 the rate it contends is appropriate and shall state with
243 specificity the factors or data that it contends should be
244 considered in order to produce such appropriate rate. The
245 insurer or rating organization shall be permitted to use all of
246 the generally accepted actuarial techniques provided in this
247 section in making any filing pursuant to this subsection. The
248 office shall review each such exception and approve or
249 disapprove it prior to use. It shall be the insurer's burden to
250 actuarially justify any deviations from the rates required to be
251 filed under paragraph (a). The insurer making a filing under
252 this paragraph shall include in the filing the expected impact
253 of medical malpractice legislation enacted during the 2003
254 Special Session D of the Florida Legislature on losses,
255 expenses, and rates.

256 (c) If any provision of medical malpractice legislation
257 enacted during the 2003 Special Session D of the Florida
258 Legislature is held invalid by a court of competent
259 jurisdiction, the office shall permit an adjustment of all
260 medical malpractice rates filed under this section to reflect
261 the impact of such holding on such rates so as to ensure that
262 the rates are not excessive, inadequate, or unfairly
263 discriminatory.

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264 (d) Rates approved on or before July 1, 2003, for medical
265 malpractice insurance shall remain in effect until the effective
266 date of a new rate filing approved under this subsection.

267 (e) The calculation and notice by the office of the
268 presumed factor pursuant to paragraph (a) is not an order or
269 rule that is subject to chapter 120. If the office enters into a
270 contract with an independent consultant to assist the office in
271 calculating the presumed factor, such contract shall not be
272 subject to the competitive solicitation requirements of s.

273 287.057.

274 (8)-(9) The burden is on the office to establish that rates
275 are excessive for personal lines residential coverage with a
276 dwelling replacement cost of \$1 million or more or for a single
277 condominium unit with a combined dwelling and contents
278 replacement cost of \$1 million or more. Upon request of the
279 office, the insurer shall provide to the office such loss and
280 expense information as the office reasonably needs to meet this
281 burden.

282 Section 9. Paragraph (c) of subsection (3) of section
283 627.0628, Florida Statutes, is amended to read:

284 627.0628 Florida Commission on Hurricane Loss Projection
285 Methodology; public records exemption; public meetings
286 exemption.--

287 (3) ADOPTION AND EFFECT OF STANDARDS AND GUIDELINES.--

288 (c) With respect to a rate filing under s. 627.062, an
289 insurer may employ actuarial methods, principles, standards,
290 models, or output ranges found by the commission to be accurate
291 or reliable to determine hurricane loss factors for use in a
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292 rate filing under s. 627.062. Such findings and factors are
293 admissible and relevant in consideration of a rate filing by the
294 office or in any arbitration or administrative or judicial
295 review only if the office and the consumer advocate appointed
296 pursuant to s. 627.0613 have access to all of the assumptions
297 and factors that were used in developing the actuarial methods,
298 principles, standards, models, or output ranges, and are not
299 precluded from disclosing such information in a rate proceeding.
300 In any rate hearing under s. 120.57 ~~or in any arbitration~~
301 ~~proceeding under s. 627.062(6)~~, the hearing officer, judge, or
302 arbitration panel may determine whether the office and the
303 consumer advocate were provided with access to all of the
304 assumptions and factors that were used in developing the
305 actuarial methods, principles, standards, models, or output
306 ranges and to determine their admissibility.

307 Section 10. Paragraph (b) of subsection (2) of section
308 627.351, Florida Statutes, is amended to read:

309 627.351 Insurance risk apportionment plans.--

310 (2) WINDSTORM INSURANCE RISK APPORTIONMENT.--

311 (b) The department shall require all insurers holding a
312 certificate of authority to transact property insurance on a
313 direct basis in this state, other than joint underwriting
314 associations and other entities formed pursuant to this section,
315 to provide windstorm coverage to applicants from areas
316 determined to be eligible pursuant to paragraph (c) who in good
317 faith are entitled to, but are unable to procure, such coverage
318 through ordinary means; or it shall adopt a reasonable plan or
319 plans for the equitable apportionment or sharing among such

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320 insurers of windstorm coverage, which may include formation of
321 an association for this purpose. As used in this subsection, the
322 term "property insurance" means insurance on real or personal
323 property, as defined in s. 624.604, including insurance for
324 fire, industrial fire, allied lines, farmowners multiperil,
325 homeowners' multiperil, commercial multiperil, and mobile homes,
326 and including liability coverages on all such insurance, but
327 excluding inland marine as defined in s. 624.607(3) and
328 excluding vehicle insurance as defined in s. 624.605(1)(a) other
329 than insurance on mobile homes used as permanent dwellings. The
330 department shall adopt rules that provide a formula for the
331 recovery and repayment of any deferred assessments.

332 1. For the purpose of this section, properties eligible
333 for such windstorm coverage are defined as dwellings, buildings,
334 and other structures, including mobile homes which are used as
335 dwellings and which are tied down in compliance with mobile home
336 tie-down requirements prescribed by the Department of Highway
337 Safety and Motor Vehicles pursuant to s. 320.8325, and the
338 contents of all such properties. An applicant or policyholder is
339 eligible for coverage only if an offer of coverage cannot be
340 obtained by or for the applicant or policyholder from an
341 admitted insurer at approved rates.

342 2.a.(I) All insurers required to be members of such
343 association shall participate in its writings, expenses, and
344 losses. Surplus of the association shall be retained for the
345 payment of claims and shall not be distributed to the member
346 insurers. Such participation by member insurers shall be in the
347 proportion that the net direct premiums of each member insurer

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348 written for property insurance in this state during the
349 preceding calendar year bear to the aggregate net direct
350 premiums for property insurance of all member insurers, as
351 reduced by any credits for voluntary writings, in this state
352 during the preceding calendar year. For the purposes of this
353 subsection, the term "net direct premiums" means direct written
354 premiums for property insurance, reduced by premium for
355 liability coverage and for the following if included in allied
356 lines: rain and hail on growing crops; livestock; association
357 direct premiums booked; National Flood Insurance Program direct
358 premiums; and similar deductions specifically authorized by the
359 plan of operation and approved by the department. A member's
360 participation shall begin on the first day of the calendar year
361 following the year in which it is issued a certificate of
362 authority to transact property insurance in the state and shall
363 terminate 1 year after the end of the calendar year during which
364 it no longer holds a certificate of authority to transact
365 property insurance in the state. The commissioner, after review
366 of annual statements, other reports, and any other statistics
367 that the commissioner deems necessary, shall certify to the
368 association the aggregate direct premiums written for property
369 insurance in this state by all member insurers.

370 (II) Effective July 1, 2002, the association shall operate
371 subject to the supervision and approval of a board of governors
372 who are the same individuals that have been appointed by the
373 Treasurer to serve on the board of governors of the Citizens
374 Property Insurance Corporation.

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375 (III) The plan of operation shall provide a formula
376 whereby a company voluntarily providing windstorm coverage in
377 affected areas will be relieved wholly or partially from
378 apportionment of a regular assessment pursuant to sub-sub-
379 subparagraph d.(I) or sub-sub-subparagraph d.(II).

380 (IV) A company which is a member of a group of companies
381 under common management may elect to have its credits applied on
382 a group basis, and any company or group may elect to have its
383 credits applied to any other company or group.

384 (V) There shall be no credits or relief from apportionment
385 to a company for emergency assessments collected from its
386 policyholders under sub-sub-subparagraph d.(III).

387 (VI) The plan of operation may also provide for the award
388 of credits, for a period not to exceed 3 years, from a regular
389 assessment pursuant to sub-sub-subparagraph d.(I) or sub-sub-
390 subparagraph d.(II) as an incentive for taking policies out of
391 the Residential Property and Casualty Joint Underwriting
392 Association. In order to qualify for the exemption under this
393 sub-sub-subparagraph, the take-out plan must provide that at
394 least 40 percent of the policies removed from the Residential
395 Property and Casualty Joint Underwriting Association cover risks
396 located in Dade, Broward, and Palm Beach Counties or at least 30
397 percent of the policies so removed cover risks located in Dade,
398 Broward, and Palm Beach Counties and an additional 50 percent of
399 the policies so removed cover risks located in other coastal
400 counties, and must also provide that no more than 15 percent of
401 the policies so removed may exclude windstorm coverage. With the
402 approval of the department, the association may waive these

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403 geographic criteria for a take-out plan that removes at least
404 the lesser of 100,000 Residential Property and Casualty Joint
405 Underwriting Association policies or 15 percent of the total
406 number of Residential Property and Casualty Joint Underwriting
407 Association policies, provided the governing board of the
408 Residential Property and Casualty Joint Underwriting Association
409 certifies that the take-out plan will materially reduce the
410 Residential Property and Casualty Joint Underwriting
411 Association's 100-year probable maximum loss from hurricanes.
412 With the approval of the department, the board may extend such
413 credits for an additional year if the insurer guarantees an
414 additional year of renewability for all policies removed from
415 the Residential Property and Casualty Joint Underwriting
416 Association, or for 2 additional years if the insurer guarantees
417 2 additional years of renewability for all policies removed from
418 the Residential Property and Casualty Joint Underwriting
419 Association.

420 b. Assessments to pay deficits in the association under
421 this subparagraph shall be included as an appropriate factor in
422 the making of rates as provided in s. 627.3512.

423 c. The Legislature finds that the potential for unlimited
424 deficit assessments under this subparagraph may induce insurers
425 to attempt to reduce their writings in the voluntary market, and
426 that such actions would worsen the availability problems that
427 the association was created to remedy. It is the intent of the
428 Legislature that insurers remain fully responsible for paying
429 regular assessments and collecting emergency assessments for any
430 deficits of the association; however, it is also the intent of

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431 the Legislature to provide a means by which assessment
432 liabilities may be amortized over a period of years.

433 d.(I) When the deficit incurred in a particular calendar
434 year is 10 percent or less of the aggregate statewide direct
435 written premium for property insurance for the prior calendar
436 year for all member insurers, the association shall levy an
437 assessment on member insurers in an amount equal to the deficit.

438 (II) When the deficit incurred in a particular calendar
439 year exceeds 10 percent of the aggregate statewide direct
440 written premium for property insurance for the prior calendar
441 year for all member insurers, the association shall levy an
442 assessment on member insurers in an amount equal to the greater
443 of 10 percent of the deficit or 10 percent of the aggregate
444 statewide direct written premium for property insurance for the
445 prior calendar year for member insurers. Any remaining deficit
446 shall be recovered through emergency assessments under sub-sub-
447 subparagraph (III).

448 (III) Upon a determination by the board of directors that
449 a deficit exceeds the amount that will be recovered through
450 regular assessments on member insurers, pursuant to sub-sub-
451 subparagraph (I) or sub-sub subparagraph (II), the board shall
452 levy, after verification by the department, emergency
453 assessments to be collected by member insurers and by
454 underwriting associations created pursuant to this section which
455 write property insurance, upon issuance or renewal of property
456 insurance policies other than National Flood Insurance policies
457 in the year or years following levy of the regular assessments.
458 The amount of the emergency assessment collected in a particular

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459 year shall be a uniform percentage of that year's direct written
460 premium for property insurance for all member insurers and
461 underwriting associations, excluding National Flood Insurance
462 policy premiums, as annually determined by the board and
463 verified by the department. The department shall verify the
464 arithmetic calculations involved in the board's determination
465 within 30 days after receipt of the information on which the
466 determination was based. Notwithstanding any other provision of
467 law, each member insurer and each underwriting association
468 created pursuant to this section shall collect emergency
469 assessments from its policyholders without such obligation being
470 affected by any credit, limitation, exemption, or deferment. The
471 emergency assessments so collected shall be transferred directly
472 to the association on a periodic basis as determined by the
473 association. The aggregate amount of emergency assessments
474 levied under this sub-sub-subparagraph in any calendar year may
475 not exceed the greater of 10 percent of the amount needed to
476 cover the original deficit, plus interest, fees, commissions,
477 required reserves, and other costs associated with financing of
478 the original deficit, or 10 percent of the aggregate statewide
479 direct written premium for property insurance written by member
480 insurers and underwriting associations for the prior year, plus
481 interest, fees, commissions, required reserves, and other costs
482 associated with financing the original deficit. The board may
483 pledge the proceeds of the emergency assessments under this sub-
484 sub-subparagraph as the source of revenue for bonds, to retire
485 any other debt incurred as a result of the deficit or events
486 giving rise to the deficit, or in any other way that the board
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487 determines will efficiently recover the deficit. The emergency
488 assessments under this sub-sub-subparagraph shall continue as
489 long as any bonds issued or other indebtedness incurred with
490 respect to a deficit for which the assessment was imposed remain
491 outstanding, unless adequate provision has been made for the
492 payment of such bonds or other indebtedness pursuant to the
493 document governing such bonds or other indebtedness. Emergency
494 assessments collected under this sub-sub-subparagraph are not
495 part of an insurer's rates, are not premium, and are not subject
496 to premium tax, fees, or commissions; however, failure to pay
497 the emergency assessment shall be treated as failure to pay
498 premium.

499 (IV) Each member insurer's share of the total regular
500 assessments under sub-sub-subparagraph (I) or sub-sub-
501 subparagraph (II) shall be in the proportion that the insurer's
502 net direct premium for property insurance in this state, for the
503 year preceding the assessment bears to the aggregate statewide
504 net direct premium for property insurance of all member
505 insurers, as reduced by any credits for voluntary writings for
506 that year.

507 (V) If regular deficit assessments are made under sub-sub-
508 subparagraph (I) or sub-sub-subparagraph (II), or by the
509 Residential Property and Casualty Joint Underwriting Association
510 under sub-subparagraph (6)(b)3.a. or sub-subparagraph
511 (6)(b)3.b., the association shall levy upon the association's
512 policyholders, as part of its next rate filing, or by a separate
513 rate filing solely for this purpose, a market equalization
514 surcharge in a percentage equal to the total amount of such
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515 regular assessments divided by the aggregate statewide direct
516 written premium for property insurance for member insurers for
517 the prior calendar year. Market equalization surcharges under
518 this sub-sub-subparagraph are not considered premium and are not
519 subject to commissions, fees, or premium taxes; however, failure
520 to pay a market equalization surcharge shall be treated as
521 failure to pay premium.

522 e. The governing body of any unit of local government, any
523 residents of which are insured under the plan, may issue bonds
524 as defined in s. 125.013 or s. 166.101 to fund an assistance
525 program, in conjunction with the association, for the purpose of
526 defraying deficits of the association. In order to avoid
527 needless and indiscriminate proliferation, duplication, and
528 fragmentation of such assistance programs, any unit of local
529 government, any residents of which are insured by the
530 association, may provide for the payment of losses, regardless
531 of whether or not the losses occurred within or outside of the
532 territorial jurisdiction of the local government. Revenue bonds
533 may not be issued until validated pursuant to chapter 75, unless
534 a state of emergency is declared by executive order or
535 proclamation of the Governor pursuant to s. 252.36 making such
536 findings as are necessary to determine that it is in the best
537 interests of, and necessary for, the protection of the public
538 health, safety, and general welfare of residents of this state
539 and the protection and preservation of the economic stability of
540 insurers operating in this state, and declaring it an essential
541 public purpose to permit certain municipalities or counties to
542 issue bonds as will provide relief to claimants and

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543 policyholders of the association and insurers responsible for
544 apportionment of plan losses. Any such unit of local government
545 may enter into such contracts with the association and with any
546 other entity created pursuant to this subsection as are
547 necessary to carry out this paragraph. Any bonds issued under
548 this sub-subparagraph shall be payable from and secured by
549 moneys received by the association from assessments under this
550 subparagraph, and assigned and pledged to or on behalf of the
551 unit of local government for the benefit of the holders of such
552 bonds. The funds, credit, property, and taxing power of the
553 state or of the unit of local government shall not be pledged
554 for the payment of such bonds. If any of the bonds remain unsold
555 60 days after issuance, the department shall require all
556 insurers subject to assessment to purchase the bonds, which
557 shall be treated as admitted assets; each insurer shall be
558 required to purchase that percentage of the unsold portion of
559 the bond issue that equals the insurer's relative share of
560 assessment liability under this subsection. An insurer shall not
561 be required to purchase the bonds to the extent that the
562 department determines that the purchase would endanger or impair
563 the solvency of the insurer. The authority granted by this sub-
564 subparagraph is additional to any bonding authority granted by
565 subparagraph 6.

566 3. The plan shall also provide that any member with a
567 surplus as to policyholders of \$20 million or less writing 25
568 percent or more of its total countrywide property insurance
569 premiums in this state may petition the department, within the
570 first 90 days of each calendar year, to qualify as a limited
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571 apportionment company. The apportionment of such a member
572 company in any calendar year for which it is qualified shall not
573 exceed its gross participation, which shall not be affected by
574 the formula for voluntary writings. In no event shall a limited
575 apportionment company be required to participate in any
576 apportionment of losses pursuant to sub-sub subparagraph 2.d.(I)
577 or sub-sub subparagraph 2.d.(II) in the aggregate which exceeds
578 \$50 million after payment of available plan funds in any
579 calendar year. However, a limited apportionment company shall
580 collect from its policyholders any emergency assessment imposed
581 under sub-sub subparagraph 2.d.(III). The plan shall provide
582 that, if the department determines that any regular assessment
583 will result in an impairment of the surplus of a limited
584 apportionment company, the department may direct that all or
585 part of such assessment be deferred. However, there shall be no
586 limitation or deferment of an emergency assessment to be
587 collected from policyholders under sub-sub subparagraph
588 2.d.(III).

589 4. The plan shall provide for the deferment, in whole or
590 in part, of a regular assessment of a member insurer under sub-
591 sub subparagraph 2.d.(I) or sub-sub subparagraph 2.d.(II), but
592 not for an emergency assessment collected from policyholders
593 under sub-sub subparagraph 2.d.(III), if, in the opinion of the
594 commissioner, payment of such regular assessment would endanger
595 or impair the solvency of the member insurer. In the event a
596 regular assessment against a member insurer is deferred in whole
597 or in part, the amount by which such assessment is deferred may
598 be assessed against the other member insurers in a manner

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599 consistent with the basis for assessments set forth in sub-sub-
600 subparagraph 2.d.(I) or sub-sub-subparagraph 2.d.(II).

601 5.a. The plan of operation may include deductibles and
602 rules for classification of risks and rate modifications
603 consistent with the objective of providing and maintaining funds
604 sufficient to pay catastrophe losses.

605 b. ~~The association may require arbitration of a rate~~
606 ~~filng under s. 627.062(6)~~. It is the intent of the Legislature
607 that the rates for coverage provided by the association be
608 actuarially sound and not competitive with approved rates
609 charged in the admitted voluntary market such that the
610 association functions as a residual market mechanism to provide
611 insurance only when the insurance cannot be procured in the
612 voluntary market. The plan of operation shall provide a
613 mechanism to assure that, beginning no later than January 1,
614 1999, the rates charged by the association for each line of
615 business are reflective of approved rates in the voluntary
616 market for hurricane coverage for each line of business in the
617 various areas eligible for association coverage.

618 c. The association shall provide for windstorm coverage on
619 residential properties in limits up to \$10 million for
620 commercial lines residential risks and up to \$1 million for
621 personal lines residential risks. If coverage with the
622 association is sought for a residential risk valued in excess of
623 these limits, coverage shall be available to the risk up to the
624 replacement cost or actual cash value of the property, at the
625 option of the insured, if coverage for the risk cannot be
626 located in the authorized market. The association must accept a
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627 commercial lines residential risk with limits above \$10 million
628 or a personal lines residential risk with limits above \$1
629 million if coverage is not available in the authorized market.
630 The association may write coverage above the limits specified in
631 this subparagraph with or without facultative or other
632 reinsurance coverage, as the association determines appropriate.

633 d. The plan of operation must provide objective criteria
634 and procedures, approved by the department, to be uniformly
635 applied for all applicants in determining whether an individual
636 risk is so hazardous as to be uninsurable. In making this
637 determination and in establishing the criteria and procedures,
638 the following shall be considered:

639 (I) Whether the likelihood of a loss for the individual
640 risk is substantially higher than for other risks of the same
641 class; and

642 (II) Whether the uncertainty associated with the
643 individual risk is such that an appropriate premium cannot be
644 determined.

645
646 The acceptance or rejection of a risk by the association
647 pursuant to such criteria and procedures must be construed as
648 the private placement of insurance, and the provisions of
649 chapter 120 do not apply.

650 e. If the risk accepts an offer of coverage through the
651 market assistance program or through a mechanism established by
652 the association, either before the policy is issued by the
653 association or during the first 30 days of coverage by the
654 association, and the producing agent who submitted the
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655 application to the association is not currently appointed by the
656 insurer, the insurer shall:

657 (I) Pay to the producing agent of record of the policy,
658 for the first year, an amount that is the greater of the
659 insurer's usual and customary commission for the type of policy
660 written or a fee equal to the usual and customary commission of
661 the association; or

662 (II) Offer to allow the producing agent of record of the
663 policy to continue servicing the policy for a period of not less
664 than 1 year and offer to pay the agent the greater of the
665 insurer's or the association's usual and customary commission
666 for the type of policy written.

667

668 If the producing agent is unwilling or unable to accept
669 appointment, the new insurer shall pay the agent in accordance
670 with sub-sub-subparagraph (I). Subject to the provisions of s.
671 627.3517, the policies issued by the association must provide
672 that if the association obtains an offer from an authorized
673 insurer to cover the risk at its approved rates under either a
674 standard policy including wind coverage or, if consistent with
675 the insurer's underwriting rules as filed with the department, a
676 basic policy including wind coverage, the risk is no longer
677 eligible for coverage through the association. Upon termination
678 of eligibility, the association shall provide written notice to
679 the policyholder and agent of record stating that the
680 association policy must be canceled as of 60 days after the date
681 of the notice because of the offer of coverage from an
682 authorized insurer. Other provisions of the insurance code

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683 relating to cancellation and notice of cancellation do not apply
684 to actions under this sub-subparagraph.

685 f. When the association enters into a contractual
686 agreement for a take-out plan, the producing agent of record of
687 the association policy is entitled to retain any unearned
688 commission on the policy, and the insurer shall:

689 (I) Pay to the producing agent of record of the
690 association policy, for the first year, an amount that is the
691 greater of the insurer's usual and customary commission for the
692 type of policy written or a fee equal to the usual and customary
693 commission of the association; or

694 (II) Offer to allow the producing agent of record of the
695 association policy to continue servicing the policy for a period
696 of not less than 1 year and offer to pay the agent the greater
697 of the insurer's or the association's usual and customary
698 commission for the type of policy written.

699
700 If the producing agent is unwilling or unable to accept
701 appointment, the new insurer shall pay the agent in accordance
702 with sub-sub-subparagraph (I).

703 6.a. The plan of operation may authorize the formation of
704 a private nonprofit corporation, a private nonprofit
705 unincorporated association, a partnership, a trust, a limited
706 liability company, or a nonprofit mutual company which may be
707 empowered, among other things, to borrow money by issuing bonds
708 or by incurring other indebtedness and to accumulate reserves or
709 funds to be used for the payment of insured catastrophe losses.
710 The plan may authorize all actions necessary to facilitate the

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711 issuance of bonds, including the pledging of assessments or
712 other revenues.

713 b. Any entity created under this subsection, or any entity
714 formed for the purposes of this subsection, may sue and be sued,
715 may borrow money; issue bonds, notes, or debt instruments;
716 pledge or sell assessments, market equalization surcharges and
717 other surcharges, rights, premiums, contractual rights,
718 projected recoveries from the Florida Hurricane Catastrophe
719 Fund, other reinsurance recoverables, and other assets as
720 security for such bonds, notes, or debt instruments; enter into
721 any contracts or agreements necessary or proper to accomplish
722 such borrowings; and take other actions necessary to carry out
723 the purposes of this subsection. The association may issue bonds
724 or incur other indebtedness, or have bonds issued on its behalf
725 by a unit of local government pursuant to subparagraph (6)(g)2.,
726 in the absence of a hurricane or other weather-related event,
727 upon a determination by the association subject to approval by
728 the department that such action would enable it to efficiently
729 meet the financial obligations of the association and that such
730 financings are reasonably necessary to effectuate the
731 requirements of this subsection. Any such entity may accumulate
732 reserves and retain surpluses as of the end of any association
733 year to provide for the payment of losses incurred by the
734 association during that year or any future year. The association
735 shall incorporate and continue the plan of operation and
736 articles of agreement in effect on the effective date of chapter
737 76-96, Laws of Florida, to the extent that it is not
738 inconsistent with chapter 76-96, and as subsequently modified

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739 consistent with chapter 76-96. The board of directors and
740 officers currently serving shall continue to serve until their
741 successors are duly qualified as provided under the plan. The
742 assets and obligations of the plan in effect immediately prior
743 to the effective date of chapter 76-96 shall be construed to be
744 the assets and obligations of the successor plan created herein.

745 c. In recognition of s. 10, Art. I of the State
746 Constitution, prohibiting the impairment of obligations of
747 contracts, it is the intent of the Legislature that no action be
748 taken whose purpose is to impair any bond indenture or financing
749 agreement or any revenue source committed by contract to such
750 bond or other indebtedness issued or incurred by the association
751 or any other entity created under this subsection.

752 7. On such coverage, an agent's remuneration shall be that
753 amount of money payable to the agent by the terms of his or her
754 contract with the company with which the business is placed.
755 However, no commission will be paid on that portion of the
756 premium which is in excess of the standard premium of that
757 company.

758 8. Subject to approval by the department, the association
759 may establish different eligibility requirements and operational
760 procedures for any line or type of coverage for any specified
761 eligible area or portion of an eligible area if the board
762 determines that such changes to the eligibility requirements and
763 operational procedures are justified due to the voluntary market
764 being sufficiently stable and competitive in such area or for
765 such line or type of coverage and that consumers who, in good
766 faith, are unable to obtain insurance through the voluntary

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767 market through ordinary methods would continue to have access to
768 coverage from the association. When coverage is sought in
769 connection with a real property transfer, such requirements and
770 procedures shall not provide for an effective date of coverage
771 later than the date of the closing of the transfer as
772 established by the transferor, the transferee, and, if
773 applicable, the lender.

774 9. Notwithstanding any other provision of law:

775 a. The pledge or sale of, the lien upon, and the security
776 interest in any rights, revenues, or other assets of the
777 association created or purported to be created pursuant to any
778 financing documents to secure any bonds or other indebtedness of
779 the association shall be and remain valid and enforceable,
780 notwithstanding the commencement of and during the continuation
781 of, and after, any rehabilitation, insolvency, liquidation,
782 bankruptcy, receivership, conservatorship, reorganization, or
783 similar proceeding against the association under the laws of
784 this state or any other applicable laws.

785 b. No such proceeding shall relieve the association of its
786 obligation, or otherwise affect its ability to perform its
787 obligation, to continue to collect, or levy and collect,
788 assessments, market equalization or other surcharges, projected
789 recoveries from the Florida Hurricane Catastrophe Fund,
790 reinsurance recoverables, or any other rights, revenues, or
791 other assets of the association pledged.

792 c. Each such pledge or sale of, lien upon, and security
793 interest in, including the priority of such pledge, lien, or
794 security interest, any such assessments, emergency assessments,

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795 market equalization or renewal surcharges, projected recoveries
796 from the Florida Hurricane Catastrophe Fund, reinsurance
797 recoverables, or other rights, revenues, or other assets which
798 are collected, or levied and collected, after the commencement
799 of and during the pendency of or after any such proceeding shall
800 continue unaffected by such proceeding.

801 d. As used in this subsection, the term "financing
802 documents" means any agreement, instrument, or other document
803 now existing or hereafter created evidencing any bonds or other
804 indebtedness of the association or pursuant to which any such
805 bonds or other indebtedness has been or may be issued and
806 pursuant to which any rights, revenues, or other assets of the
807 association are pledged or sold to secure the repayment of such
808 bonds or indebtedness, together with the payment of interest on
809 such bonds or such indebtedness, or the payment of any other
810 obligation of the association related to such bonds or
811 indebtedness.

812 e. Any such pledge or sale of assessments, revenues,
813 contract rights or other rights or assets of the association
814 shall constitute a lien and security interest, or sale, as the
815 case may be, that is immediately effective and attaches to such
816 assessments, revenues, contract, or other rights or assets,
817 whether or not imposed or collected at the time the pledge or
818 sale is made. Any such pledge or sale is effective, valid,
819 binding, and enforceable against the association or other entity
820 making such pledge or sale, and valid and binding against and
821 superior to any competing claims or obligations owed to any
822 other person or entity, including policyholders in this state,

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asserting rights in any such assessments, revenues, contract, or other rights or assets to the extent set forth in and in accordance with the terms of the pledge or sale contained in the applicable financing documents, whether or not any such person or entity has notice of such pledge or sale and without the need for any physical delivery, recordation, filing, or other action.

f. There shall be no liability on the part of, and no cause of action of any nature shall arise against, any member insurer or its agents or employees, agents or employees of the association, members of the board of directors of the association, or the department or its representatives, for any action taken by them in the performance of their duties or responsibilities under this subsection. Such immunity does not apply to actions for breach of any contract or agreement pertaining to insurance, or any willful tort.

===== T I T L E A M E N D M E N T =====

Remove line(s) 15-23 and insert:

criteria; amending s. 627.0613, F.S.; deleting a reference to an arbitration panel to conform; providing additional duties of the consumer advocate; amending s. 627.062, F.S.; deleting a provision relating to an arbitration panel in certain administrative proceedings; requiring the filing of a statement of certification for certain rate filings; providing statement requirements; providing a penalty; requiring the Office of Insurance Regulation to adopt rules; providing an additional rate filing review factor; deleting provisions authorizing insurers to require arbitration in rate filings; amending ss.

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(LATE FILED)

HOUSE AMENDMENT

Bill No. CS/HB 1A

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851 627.0628 and 627.351, F.S.; deleting references to required
852 arbitration to conform; amending s. 627.0629, F.S.; providing
853 legislative