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# **Economic Expansion & Infrastructure Council**

## **Meeting Packet**

**March 29, 2007  
9:00 am – 12:30 pm  
404 House Office Building**

**Marco Rubio  
Speaker**

**Rep. Dean Cannon  
Chair**



# The Florida House of Representatives

## Economic Expansion & Infrastructure Council

Marco Rubio  
Speaker

Dean Cannon  
Chair

### AGENDA

March 29, 2007

9:00 am – 12:30 pm

404 HOB

1. **Welcome, call to order and roll call – Chair Dean Cannon**
2. **Consideration of the following bills:**
  - HB 129 Community Contribution Tax Credits by Precourt
  - HB 243 Limited Liability Companies by McKeel
  - HB 251 Regional Transportation Facilities by Galvano
  - HB 545 Motor Vehicles by Patterson
  - HB 815 Motor Vehicle Dealers by McKeel
  - HB 841 Economic Development Incentives by Flores
  - HB 851 Historic Preservation by Proctor
  - HB 853 Pub. Rec./St. Augustine Historic Preservation Donors by Proctor
  - HB 979 Use of the Term "Chamber of Commerce" by Gardiner
  - HB 1003 Law Enforcement Vehicles by Pickens
  - HB 1049 False, Deceptive, or Misleading Advertising by Davis, M.
  - HB 1305 Notaries Public by Thompson, N.
  - HB 1457 Recreational Vehicle Dealers and Manufacturers by Gardiner
3. **Consideration of the following proposed council bills:**
  - PCB EEIC 07-09 -- Florida Transportation Commission
  - PCB EEIC 07-10 -- Motor Vehicle Dealers/Deceptive & Unfair Trade Practices
4. **Closing remarks – Chair Cannon**
5. **Adjournment**



HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** HB 129 Community Contribution Tax Credits  
**SPONSOR(S):** Precourt and others  
**TIED BILLS:** **IDEN./SIM. BILLS:** SB 840

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REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Economic Expansion & Infrastructure Council	_____	Peterson <i>(HP)</i>	Tinker <i>TBT</i>
2) Policy & Budget Council	_____	_____	_____
3) _____	_____	_____	_____
4) _____	_____	_____	_____
5) _____	_____	_____	_____

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**SUMMARY ANALYSIS**

This bill increases the amount of tax credits authorized for the Community Contribution Tax Credit Program from \$10.5 million to \$15 million for donations made to eligible sponsors for projects that provide homeownership opportunities for low-income and very-low-income households.

The Revenue Estimating Conference estimates that the bill will result in a loss of \$4.1 million in state revenues and a loss of \$0.4 million in local revenues in FY 2007-08.

The effective date of this bill is July 1, 2007.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

**Ensure lower taxes:** The bill will provide an increased amount of tax credits for persons who donate to eligible sponsors for projects that provide homeownership opportunities for low-income and very-low income households under the Community Contribution Tax Credit Program.

#### B. EFFECT OF PROPOSED CHANGES:

##### Present Situation

In 1980, the Florida Legislature established the Community Contribution Tax Credit Program to encourage private sector participation in revitalization and housing projects. The program offers tax credits, in the form of a refund, to persons who donate to sponsors who have been approved to participate in the program. Eligible project sponsors under the program include a wide variety of community organizations, housing organizations, historic preservation organizations, units of state and local government, and regional workforce boards. Eligible projects include the construction, improvement or rehabilitation of housing, commercial, industrial or public facilities, and projects that promote entrepreneurial or job development opportunities for low-income persons.

The Office of Tourism, Trade, and Economic Development (OTTED) is responsible for marketing the program in consultation with the Department of Community Affairs and other housing and financial intermediaries. OTTED is also responsible for administering the program by reviewing sponsor project proposals and tax credit applications. After the taxpayer receives approval for community contribution tax credits, it must claim the credit from the Department of Revenue (DOR).

The tax credits are equal to 50 percent of the amount donated up to \$200,000 annually. The tax credit may be applied toward the donor's sales and use, corporate, or insurance premium tax obligations. The taxpayer may only apply the credits toward one tax obligation. Unused credits against corporate income taxes and insurance premium taxes may be carried forward for five years. Unused credits against sales taxes may be carried forward for three years.

The Florida Legislature has amended the dollar cap and the expiration date of the program on numerous occasions. The expiration of the program has been extended from 2005 to June 30, 2015. The program began with an annual \$3 million cap and it is currently \$14 million. Legislation passed during the 2006 Legislative Session revised the allocations granted under the Community Contribution Tax Credit Program by:

- 1) Removing the requirement that OTTED reserve specific amounts during the first six months of the fiscal year for particular project donations. In its place, requiring that \$10.5 million of the tax credits be reserved for donations made to projects that provide homeownership opportunities for low-income or very-low-income households as defined in s. 420.9071(19) and (28), F.S., and \$3.5 million be reserved for all other projects.

- 2) Eliminating the requirement that OTTED work in consultation with the Florida Housing Finance Corporation to market the Community Contribution Tax Credit Program.

##### Effect of Proposed Changes

The bill increases the total amount of credits allocated under the Community Contribution Tax Credit Program from \$10.5 million to \$15 million annually for projects that provide homeownership opportunities for low-income or very-low income households.

It amends ss. 212.08, 220.183 and 624.5105, F.S., respectively, in a substantially identical fashion, to increase the total amount of tax credit which may be granted for projects that provide homeownership opportunities for low-income or very-low income households.

C. SECTION DIRECTORY:

**Section 1:** Amends s. 212.08, F.S., relating to tax on sales, use and other transactions, to increase the amount of available tax credits which may be granted under the Community Contribution Tax Credit Program for projects that provide homeownership opportunities for low-income or very-low-income households.

**Section 2:** Amends s. 220.183, F.S., relating to income tax code, to increase the amount of available tax credits which may be granted under the Community Contribution Tax Credit Program for projects that provide homeownership opportunities for low-income or very-low-income households; corrects a cross reference.

**Section 3:** Amends s. 624.5105, F.S., relating to insurance code, to increase the amount of available tax credits which may be granted under the Community Contribution Tax Credit Program for projects that provide homeownership opportunities for low-income or very-low-income households; corrects a cross reference.

**Section 4:** Provides that the bill take effect July 1, 2007.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

	<u>FY 2007-08</u>
General Revenue	
Sales Tax	(\$3.5)m
Corporate Income Tax	(\$0.6)m
State Trust	<u>(Insignificant)</u>
Total State Impact	(\$4.1)m

2. Expenditures:

None.

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

	<u>FY 2007-2008</u>
Local Revenues	
Revenue Sharing	(\$0.1)m
Local Gov't Half Cent	<u>(\$0.3)m</u>
Total Local Impact	(0.4)m

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill may have a positive impact on the number of low-income homes and other projects that are built and conducted each year.

D. FISCAL COMMENTS:

The table below shows the tax credits granted for housing projects and for other community development projects since 1996. There were significant tax credits unused for the first two years after the cap was increased to \$10 million. Subsequently, the entire allocation has been used.

**Community Contribution Tax Credit Program  
Tax Credit Summary FY 1996 – FY 2008**

<b>Fiscal Year</b>	<b>Housing</b>	<b>Community Development</b>	<b>Allocation</b>	<b>% Housing</b>
FY 1996	\$465,542	\$1,472,255	\$2,000,000	24.02%
FY 1997	\$1,043,256	\$1,018,947	\$2,000,000	50.59%
FY 1998	\$1,348,500	\$651,500	\$2,000,000	67.43%
FY 1999	\$2,720,441	\$2,279,559	\$5,000,000	54.41%
FY 2000	\$3,764,283	\$1,302,178	\$10,000,000	74.30%
FY 2001	\$5,320,890	\$744,365	\$10,000,000	87.73%
FY 2002	\$9,484,489	\$515,464	\$10,000,000	94.85%
FY 2003	\$8,914,456	\$1,085,544	\$10,000,000	89.14%
FY 2004	\$8,622,769	\$1,377,231	\$10,000,000	86.23%
FY 2005	\$8,051,618	\$1,948,382	\$10,000,000	80.52%
FY 2006	\$9,558,883	\$2,441,117	\$12,000,000	79.66%
FY 2007	\$10,500,000	\$3,450,000	\$14,000,000	75.27%
FY 2008	\$15,000,000	\$3,500,000	\$18,500,000	81.08%

Source: Revenue Estimating Impact Conference, January 19,2007

**III. COMMENTS**

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not require a municipality or county to expend funds or to take any action requiring the expenditure of funds. The bill does not reduce the authority that municipalities or counties have to raise revenues in the aggregate. The bill does not reduce the percentage of state tax shared with municipalities or counties.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

D. STATEMENT OF THE SPONSOR

No statement submitted.

#### **IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES**



1                                   A bill to be entitled  
 2           An act relating to community contribution tax credits;  
 3           amending ss. 212.08, 220.183, and 624.5105, F.S.;

4           increasing the total amount of tax credits authorized for  
 5           community contribution tax credit programs; providing an  
 6           effective date.

7  
 8   Be It Enacted by the Legislature of the State of Florida:

9  
 10           Section 1. Paragraph (p) of subsection (5) of section  
 11   212.08, Florida Statutes, is amended to read:

12           212.08 Sales, rental, use, consumption, distribution, and  
 13   storage tax; specified exemptions.--The sale at retail, the  
 14   rental, the use, the consumption, the distribution, and the  
 15   storage to be used or consumed in this state of the following  
 16   are hereby specifically exempt from the tax imposed by this  
 17   chapter.

18           (5) EXEMPTIONS; ACCOUNT OF USE.--

19           (p) Community contribution tax credit for donations.--

20           1. Authorization.--Persons who are registered with the  
 21   department under s. 212.18 to collect or remit sales or use tax  
 22   and who make donations to eligible sponsors are eligible for tax  
 23   credits against their state sales and use tax liabilities as  
 24   provided in this paragraph:

25           a. The credit shall be computed as 50 percent of the  
 26   person's approved annual community contribution.

27           b. The credit shall be granted as a refund against state  
 28   sales and use taxes reported on returns and remitted in the 12

29 months preceding the date of application to the department for  
 30 the credit as required in sub-subparagraph 3.c. If the annual  
 31 credit is not fully used through such refund because of  
 32 insufficient tax payments during the applicable 12-month period,  
 33 the unused amount may be included in an application for a refund  
 34 made pursuant to sub-subparagraph 3.c. in subsequent years  
 35 against the total tax payments made for such year. Carryover  
 36 credits may be applied for a 3-year period without regard to any  
 37 time limitation that would otherwise apply under s. 215.26.

38 c. A person may not receive more than \$200,000 in annual  
 39 tax credits for all approved community contributions made in any  
 40 one year.

41 d. All proposals for the granting of the tax credit  
 42 require the prior approval of the Office of Tourism, Trade, and  
 43 Economic Development.

44 e. The total amount of tax credits which may be granted  
 45 for all programs approved under this paragraph and ss. 7-8  
 46 ~~220.1837~~ and ~~s. 624.5105~~ is \$15 ~~\$10.5~~ million annually for  
 47 projects that provide homeownership opportunities for low-income  
 48 or very-low-income households as defined in s. 420.9071(19) and  
 49 (28) and \$3.5 million annually for all other projects.

50 f. A person who is eligible to receive the credit provided  
 51 for in this paragraph, s. 220.183, or s. 624.5105 may receive  
 52 the credit only under the one section of the person's choice.

53 2. Eligibility requirements.--

54 a. A community contribution by a person must be in the  
 55 following form:

- 56 (I) Cash or other liquid assets;

57 (II) Real property;  
 58 (III) Goods or inventory; or  
 59 (IV) Other physical resources as identified by the Office  
 60 of Tourism, Trade, and Economic Development.

61 b. All community contributions must be reserved  
 62 exclusively for use in a project. As used in this sub-  
 63 subparagraph, the term "project" means any activity undertaken  
 64 by an eligible sponsor which is designed to construct, improve,  
 65 or substantially rehabilitate housing that is affordable to low-  
 66 income or very-low-income households as defined in s.  
 67 420.9071(19) and (28); designed to provide commercial,  
 68 industrial, or public resources and facilities; or designed to  
 69 improve entrepreneurial and job-development opportunities for  
 70 low-income persons. A project may be the investment necessary to  
 71 increase access to high-speed broadband capability in rural  
 72 communities with enterprise zones, including projects that  
 73 result in improvements to communications assets that are owned  
 74 by a business. A project may include the provision of museum  
 75 educational programs and materials that are directly related to  
 76 any project approved between January 1, 1996, and December 31,  
 77 1999, and located in an enterprise zone designated pursuant to  
 78 s. 290.0065. This paragraph does not preclude projects that  
 79 propose to construct or rehabilitate housing for low-income or  
 80 very-low-income households on scattered sites. With respect to  
 81 housing, contributions may be used to pay the following eligible  
 82 low-income and very-low-income housing-related activities:

83 (I) Project development impact and management fees for  
 84 low-income or very-low-income housing projects;

85 (II) Down payment and closing costs for eligible persons,  
 86 as defined in s. 420.9071(19) and (28);

87 (III) Administrative costs, including housing counseling  
 88 and marketing fees, not to exceed 10 percent of the community  
 89 contribution, directly related to low-income or very-low-income  
 90 projects; and

91 (IV) Removal of liens recorded against residential  
 92 property by municipal, county, or special district local  
 93 governments when satisfaction of the lien is a necessary  
 94 precedent to the transfer of the property to an eligible person,  
 95 as defined in s. 420.9071(19) and (28), for the purpose of  
 96 promoting home ownership. Contributions for lien removal must be  
 97 received from a nonrelated third party.

98 c. The project must be undertaken by an "eligible  
 99 sponsor," which includes:

100 (I) A community action program;

101 (II) A nonprofit community-based development organization  
 102 whose mission is the provision of housing for low-income or  
 103 very-low-income households or increasing entrepreneurial and  
 104 job-development opportunities for low-income persons;

105 (III) A neighborhood housing services corporation;

106 (IV) A local housing authority created under chapter 421;

107 (V) A community redevelopment agency created under s.  
 108 163.356;

109 (VI) The Florida Industrial Development Corporation;

110 (VII) A historic preservation district agency or  
 111 organization;

112 (VIII) A regional workforce board;

- 113 (IX) A direct-support organization as provided in s.
- 114 1009.983;
- 115 (X) An enterprise zone development agency created under s.
- 116 290.0056;
- 117 (XI) A community-based organization incorporated under
- 118 chapter 617 which is recognized as educational, charitable, or
- 119 scientific pursuant to s. 501(c)(3) of the Internal Revenue Code
- 120 and whose bylaws and articles of incorporation include
- 121 affordable housing, economic development, or community
- 122 development as the primary mission of the corporation;
- 123 (XII) Units of local government;
- 124 (XIII) Units of state government; or
- 125 (XIV) Any other agency that the Office of Tourism, Trade,
- 126 and Economic Development designates by rule.

127

128 In no event may a contributing person have a financial interest

129 in the eligible sponsor.

130 d. The project must be located in an area designated an

131 enterprise zone or a Front Porch Florida Community pursuant to

132 s. 20.18(6), unless the project increases access to high-speed

133 broadband capability for rural communities with enterprise zones

134 but is physically located outside the designated rural zone

135 boundaries. Any project designed to construct or rehabilitate

136 housing for low-income or very-low-income households as defined

137 in s. 420.0971(19) and (28) is exempt from the area requirement

138 of this sub-subparagraph.

139 e.(I) If, during the first 10 business days of the state

140 fiscal year, eligible tax credit applications for projects that

141 provide homeownership opportunities for low-income or very-low-  
 142 income households as defined in s. 420.9071(19) and (28) are  
 143 received for less than the annual tax credits available for  
 144 those projects, the Office of Tourism, Trade, and Economic  
 145 Development shall grant tax credits for those applications and  
 146 shall grant remaining tax credits on a first-come, first-served  
 147 basis for any subsequent eligible applications received before  
 148 the end of the state fiscal year. If, during the first 10  
 149 business days of the state fiscal year, eligible tax credit  
 150 applications for projects that provide homeownership  
 151 opportunities for low-income or very-low-income households as  
 152 defined in s. 420.9071(19) and (28) are received for more than  
 153 the annual tax credits available for those projects, the office  
 154 shall grant the tax credits for those applications as follows:

155 (A) If tax credit applications submitted for approved  
 156 projects of an eligible sponsor do not exceed \$200,000 in total,  
 157 the credits shall be granted in full if the tax credit  
 158 applications are approved.

159 (B) If tax credit applications submitted for approved  
 160 projects of an eligible sponsor exceed \$200,000 in total, the  
 161 amount of tax credits granted pursuant to sub-sub-sub-  
 162 subparagraph (A) shall be subtracted from the amount of  
 163 available tax credits, and the remaining credits shall be  
 164 granted to each approved tax credit application on a pro rata  
 165 basis.

166 (II) If, during the first 10 business days of the state  
 167 fiscal year, eligible tax credit applications for projects other  
 168 than those that provide homeownership opportunities for low-

169 income or very-low-income households as defined in s.  
 170 420.9071(19) and (28) are received for less than the annual tax  
 171 credits available for those projects, the office shall grant tax  
 172 credits for those applications and shall grant remaining tax  
 173 credits on a first-come, first-served basis for any subsequent  
 174 eligible applications received before the end of the state  
 175 fiscal year. If, during the first 10 business days of the state  
 176 fiscal year, eligible tax credit applications for projects other  
 177 than those that provide homeownership opportunities for low-  
 178 income or very-low-income households as defined in s.  
 179 420.9071(19) and (28) are received for more than the annual tax  
 180 credits available for those projects, the office shall grant the  
 181 tax credits for those applications on a pro rata basis.

182 3. Application requirements.--

183 a. Any eligible sponsor seeking to participate in this  
 184 program must submit a proposal to the Office of Tourism, Trade,  
 185 and Economic Development which sets forth the name of the  
 186 sponsor, a description of the project, and the area in which the  
 187 project is located, together with such supporting information as  
 188 is prescribed by rule. The proposal must also contain a  
 189 resolution from the local governmental unit in which the project  
 190 is located certifying that the project is consistent with local  
 191 plans and regulations.

192 b. Any person seeking to participate in this program must  
 193 submit an application for tax credit to the office which sets  
 194 forth the name of the sponsor, a description of the project, and  
 195 the type, value, and purpose of the contribution. The sponsor  
 196 shall verify the terms of the application and indicate its

197 receipt of the contribution, which verification must be in  
 198 writing and accompany the application for tax credit. The person  
 199 must submit a separate tax credit application to the office for  
 200 each individual contribution that it makes to each individual  
 201 project.

202 c. Any person who has received notification from the  
 203 office that a tax credit has been approved must apply to the  
 204 department to receive the refund. Application must be made on  
 205 the form prescribed for claiming refunds of sales and use taxes  
 206 and be accompanied by a copy of the notification. A person may  
 207 submit only one application for refund to the department within  
 208 any 12-month period.

209 4. Administration.--

210 a. The Office of Tourism, Trade, and Economic Development  
 211 may adopt rules pursuant to ss. 120.536(1) and 120.54 necessary  
 212 to administer this paragraph, including rules for the approval  
 213 or disapproval of proposals by a person.

214 b. The decision of the office must be in writing, and, if  
 215 approved, the notification shall state the maximum credit  
 216 allowable to the person. Upon approval, the office shall  
 217 transmit a copy of the decision to the Department of Revenue.

218 c. The office shall periodically monitor all projects in a  
 219 manner consistent with available resources to ensure that  
 220 resources are used in accordance with this paragraph; however,  
 221 each project must be reviewed at least once every 2 years.

222 d. The office shall, in consultation with the Department  
 223 of Community Affairs and the statewide and regional housing and  
 224 financial intermediaries, market the availability of the



225 community contribution tax credit program to community-based  
 226 organizations.

227 5. Expiration.--This paragraph expires June 30, 2015;  
 228 however, any accrued credit carryover that is unused on that  
 229 date may be used until the expiration of the 3-year carryover  
 230 period for such credit.

231 Section 2. Paragraph (c) of subsection (1) of section  
 232 220.183, Florida Statutes, is amended to read:

233 220.183 Community contribution tax credit.--

234 (1) AUTHORIZATION TO GRANT COMMUNITY CONTRIBUTION TAX  
 235 CREDITS; LIMITATIONS ON INDIVIDUAL CREDITS AND PROGRAM  
 236 SPENDING.--

237 (c) The total amount of tax credit which may be granted  
 238 for all programs approved under this section and ss. 7-8.  
 239 212.08(5) (p) (q), and ~~s.~~ 624.5105 is \$15 ~~\$10.5~~ million annually  
 240 for projects that provide homeownership opportunities for low-  
 241 income or very-low-income households as defined in s.  
 242 420.9071(19) and (28) and \$3.5 million annually for all other  
 243 projects.

244 Section 3. Paragraph (c) of subsection (1) of section  
 245 624.5105, Florida Statutes, is amended to read:

246 624.5105 Community contribution tax credit; authorization;  
 247 limitations; eligibility and application requirements;  
 248 administration; definitions; expiration.--

249 (1) AUTHORIZATION TO GRANT TAX CREDITS; LIMITATIONS.--

250 (c) The total amount of tax credit which may be granted  
 251 for all programs approved under this section and ss.  
 252 212.08(5) (p) (q) and 220.183 is \$15 ~~\$10.5~~ million annually for

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253 | projects that provide homeownership opportunities for low-income  
254 | or very-low-income households as defined in s. 420.9071(19) and  
255 | (28) and \$3.5 million annually for all other projects.

256 |       Section 4. This act shall take effect July 1, 2007.



## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** HB 243

Limited Liability Companies

**SPONSOR(S):** McKeel

**TIED BILLS:**

**IDEN./SIM. BILLS:**

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REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Committee on Tourism &amp; Trade</u>	<u>6 Y, 0 N</u>	<u>Vogt</u>	<u>Hoagland</u>
2) <u>Economic Expansion &amp; Infrastructure Council</u>	<u></u>	<u>Vogt</u> <i>W</i>	<u>Tinker</u> <i>TBT</i>
3) <u>Policy &amp; Budget Council</u>	<u></u>	<u></u>	<u></u>
4) <u></u>	<u></u>	<u></u>	<u></u>
5) <u></u>	<u></u>	<u></u>	<u></u>

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### SUMMARY ANALYSIS

HB 243 requires limited liability companies (LLC) registered with the Department of State (DOS) to be distinguishable on the databases maintained by the Division of Corporations within the DOS. The bill revises the requirements regarding the name of LLC's and will no longer permit the department to record duplicate names. The bill includes a provision that prohibits the recording of an LLC whose name is deemed immoral, scandalous, or deceptive in nature.

This bill takes effect on July 1, 2007.

This bill does not appear to have a fiscal impact on state or local governments.

On March 19, 2007, the Committee on Tourism and Trade adopted a "strike-all" amendment by the bill sponsor that does the following:

- Eliminates the reference to "limited company" and the abbreviation "L.C".
- Removes the prohibition that an LLC's name may not contain immoral, scandalous, or deceptive matter.
- Provides a provision that an LLC filed prior to July 1, 2007, does not need to meet the duplicative name standard.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

Provide limited government- This bill creates additional authority for the Department of State to review and approve names for LLCs.

Safeguard individual liberty- The bill restricts the naming options for newly formed LLC's.

#### B. EFFECT OF PROPOSED CHANGES:

##### **Current Situation**

A limited liability company (LLC) is a type of business ownership combining several features of corporations and partnership business structures. Owners are called members as opposed to partners or shareholders and the LLC exists as a separate business entity, therefore members cannot be personally liable for debts. The LLC business structure does not require corporate meetings or resolutions and unlike corporations, an LLC is dissolved when a member dies or undergoes bankruptcy.

Chapter 608, F.S, is named the "Florida Limited Liability Company Act." Listed within this chapter is the definition of a limited liability company (LLC), the filing requirements for an LLC, the powers of an LLC and the requirement that the Department of State record filings and keep a record of all LLCs. Section 608.406, F.S, specifically deals with the naming of a limited liability company and the requirements for it to be filed with the state. A limited liability company name must contain the words "limited liability company" or "limited company," the section also provides acceptable abbreviations. An LLC may not contain language stating or implying that the limited liability company is organized for a purpose other than that permitted in chapter 608 and its articles of organization. An LLC may not contain language stating or implying that the limited liability company is connected with a state or federal government agency or a corporation or other entity chartered under the laws of the United States. The name of the limited liability company shall be filed with the Department of State for public notice only and shall not alone create any presumption of ownership beyond that which is created under the common law. The Department of State shall record the name without regard to any other name recorded.

Over the past five years the number of LLCs filed has steadily risen. In DOS's 2002 filings, 38,639 LLCs were listed, in 2004 the filings rose to 100,070, and in 2006 LLC filings amounted to 130,251. The statutory limitation on DOS that it "shall record the name without regard to any other name recorded" has led to 16,433 active corporations, limited liability companies, and limited partnerships with duplicate names. DOS currently receives 850-1,500 complaints a year about duplicate names being issued. The majority of complaints come from corporations and other limited liability companies.

##### **Proposed Changes**

The bill requires that the name of a limited liability company must be distinguishable on the databases of the Division of Corporations within DOS. The bill amends s. 608.406, F.S, deleting the provision that DOS record the name without regard for any other name recorded. The bill also amends s. 608.407, F.S, relating to the articles of organization requiring that the name of the LLC must satisfy the requirements of s. 608.406, F.S. These changes are intended to alleviate the confusion associated from duplicate names registered.

The bill also seeks to require that all LLC names registered with the state not be comprised of, contain, or include immoral, deceptive, or scandalous matter. These terms are currently undefined in statute and

the bill provides no definitions. The Department of State would be responsible for deeming what names are considered immoral, deceptive, or scandalous. This provision is similar to the standard used for personalized license plates reviewed by Highway Safety and Motor Vehicles. Section 320.0805 (4), F.S., authorizes the department to reject requests deemed by it to be objectionable, and the department is further authorized to recall, during a registration period, any issued personalized license plate determined by it to be obscene or otherwise objectionable. Applications for personalized license plates are reviewed on a regular basis by a review board comprised of employees of the Department of Highway Safety and Motor Vehicles. The review board relies on the statutory definition of obscene and department criteria of a combination of letters and/or numbers found to be offensive to morality or decency, indecent, lewd, abominable, disgusting, a slur, profanity or description of body parts. Objectionable is deemed a combination of letters and/or numbers that provide a feeling or expression of disapproval, dislike, hatred, violence, method of violence or threat toward a person or group.

According to the Department of State, the change in requirements will only apply to newly formed LLCs and will not affect existing LLCs.

**B. SECTION DIRECTORY:**

Section 1. Amends 608.406, F.S.: Deletes the provision that requires DOS to record the name of an LLC without regard to any other name recorded. Sets requirements that the name of a limited liability company be distinguishable on the database of the Division of Corporations and that it may not be comprised of, contain, or include immoral, deceptive, or scandalous matter.

Section 2. Amends 608.407, F.S.: Requires that the name of a limited liability company must satisfy the requirements of s. 608.406.

Section 3. Provides the bill will take effect July 1, 2007.

**II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

**A. FISCAL IMPACT ON STATE GOVERNMENT:**

1. Revenues:

None.

2. Expenditures:

None.

**B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

2. Expenditures:

None.

**C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:**

The department's database may provide a greater value to lending institutions and may reduce their research costs when conducting business with LLCs.

**D. FISCAL COMMENTS:**

The bill does not appear to have a fiscal impact on state or local governments. DOS does not see any additional costs in fulfilling these new requirements.

### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

##### 1. Applicability of Municipality/County Mandates Provision:

This bill does not require counties or municipalities to spend funds or to take an action requiring the expenditure of funds. This bill does not reduce the percentage of a state tax shared with counties or municipalities. This bill does not reduce the authority that municipalities have to raise revenue.

##### 2. Other:

None

#### B. RULE-MAKING AUTHORITY: None.

#### C. DRAFTING ISSUES OR OTHER COMMENTS: None

None

#### D. STATEMENT OF THE SPONSOR

No statement provided.

### IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES

On March 19, 2007, the Committee on Tourism and Trade adopted a "strike-all" amendment by the bill sponsor that does the following:

- Eliminates the reference to "limited company" and the abbreviation "L.C".
- Removes the prohibition that an LLC's name may not contain immoral, scandalous, or deceptive matter.
- Provides a provision that an LLC filed prior to July 1, 2007, does not need to meet the duplicative name standard.

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. (for drafter's use only)

Bill No. **HB 243**

COUNCIL/COMMITTEE ACTION

ADOPTED \_\_\_\_\_ (Y/N)  
ADOPTED AS AMENDED \_\_\_\_\_ (Y/N)  
ADOPTED W/O OBJECTION \_\_\_\_\_ (Y/N)  
FAILED TO ADOPT \_\_\_\_\_ (Y/N)  
WITHDRAWN \_\_\_\_\_ (Y/N)  
OTHER \_\_\_\_\_

Council/Committee hearing bill: Tourism & Trade

Representative(s) McKeel offered the following:

**Amendment (with title amendment)**

Remove everything after the enacting clause and insert:

Section 1. Section 608.406, Florida Statutes, is amended to read:

608.406 Limited liability company name.--

(1) A limited liability company name:

(a) Must contain the words "limited liability company" ~~or~~  
~~"limited company,"~~ or the abbreviations "L.L.C." ~~or~~ ~~"L.C.,"~~ or  
the designations "LLC" ~~or~~ ~~"LC"~~ as the last words of the name of  
every limited liability company formed under the provisions of  
this chapter. The word "limited" may be abbreviated as "Ltd.,"  
and the word "company" may be abbreviated as "Co." Omission of  
the words "limited liability company" ~~or~~ ~~"limited company,"~~ the  
abbreviations "L.L.C." ~~or~~ ~~"L.C.,"~~ or the designations "LLC" ~~or~~  
~~"LC"~~ in the use of the name of the limited liability company  
shall render any person who knowingly participates in the  
omission, or knowingly acquiesces in the omission, liable for  
any indebtedness, damage, or liability caused by the omission.



HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. (for drafter's use only)

23 (b) May not contain language stating or implying that the  
24 limited liability company is organized for a purpose other than  
25 that permitted in this chapter and its articles of organization.

26 (c) May not contain language stating or implying that the  
27 limited liability company is connected with a state or federal  
28 government agency or a corporation or other entity chartered  
29 under the laws of the United States.

30 (2) The name of the limited liability company must be  
31 distinguishable on the records of the Division of Corporations  
32 of the Department of State, except for fictitious name  
33 registrations filed pursuant to s. 865.09, and general  
34 partnership registrations filed pursuant to s. 620.8105. Except  
35 as stated above, a limited liability company may register under  
36 a name which is not otherwise distinguishable on the records of  
37 the Division of Corporations with written consent of the owner  
38 entity provided the consent is filed with the Division of  
39 Corporations at the time of registration of such name.

40 ~~(3)-(2)~~ The name of the limited liability company shall be  
41 filed with the Department of State for public notice only and  
42 shall not alone create any presumption of ownership beyond that  
43 which is created under the common law. ~~The Department of State~~  
44 ~~shall record the name without regard to any other name recorded.~~

45 (4) In the case of any limited liability company in  
46 existence prior to July 1, 2007 and registered with the  
47 Divisions of Corporations, the requirement in this section that  
48 the name of the entity be distinguishable from the names of  
49 other entities and filings shall not apply except when the  
50 limited liability company files documents on or after July 1,  
51 2007, which would otherwise have affected its name.

52 Section 2. Paragraph (a) of subsection (1) of section  
53 608.407, Florida Statutes, is amended to read:

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. (for drafter's use only)

54 608.407 Articles of organization.--

55 (1) In order to form a limited liability company, articles  
56 of organization of a limited liability company shall be filed  
57 with the Department of State by one or more members or  
58 authorized representatives of the limited liability company. The  
59 articles of organization shall set forth:

60 (a) The name of the limited liability company, which must  
61 satisfy the requirements of s. 608.406.

62 Section 3. This act shall take effect July 1, 2007.

63

64

65 ===== T I T L E A M E N D M E N T =====

66 Remove lines 3-5 and insert:

67

68 s.608.406, F.S.; eliminating the words "limited company", or the  
69 abbreviation "L.C." or the designation "L.C." requiring a  
70 limited liability company

1                                   A bill to be entitled  
 2           An act relating to limited liability companies; amending  
 3           s. 608.406, F.S.; prohibiting the use of immoral,  
 4           scandalous, or deceptive matter in the name of a limited  
 5           liability company; requiring a limited liability company  
 6           name to be distinguishable on databases maintained by the  
 7           Division of Corporations of the Department of State;  
 8           providing an exception; deleting a name-recording  
 9           requirement for the department; amending s. 608.407, F.S.;  
 10          requiring the name of a limited liability company in the  
 11          company's articles of organization to satisfy certain  
 12          requirements; providing an effective date.

13  
 14   Be It Enacted by the Legislature of the State of Florida:

15  
 16          Section 1. Section 608.406, Florida Statutes, is amended  
 17          to read:

18          608.406 Limited liability company name.--

19          (1) A limited liability company name:

20          (a) Must contain the words "limited liability company" or  
 21          "limited company," or the abbreviations "L.L.C." or "L.C.," or  
 22          the designations "LLC" or "LC" as the last words of the name of  
 23          every limited liability company formed under the provisions of  
 24          this chapter. The word "limited" may be abbreviated as "Ltd.,"  
 25          and the word "company" may be abbreviated as "Co." Omission of  
 26          the words "limited liability company" or "limited company," the  
 27          abbreviations "L.L.C." or "L.C.," or the designations "LLC" or  
 28          "LC" in the use of the name of the limited liability company

29 shall render any person who knowingly participates in the  
 30 omission, or knowingly acquiesces in the omission, liable for  
 31 any indebtedness, damage, or liability caused by the omission.

32 (b) May not contain language stating or implying that the  
 33 limited liability company is organized for a purpose other than  
 34 that permitted in this chapter and its articles of organization.

35 (c) May not contain language stating or implying that the  
 36 limited liability company is connected with a state or federal  
 37 government agency or a corporation or other entity chartered  
 38 under the laws of the United States.

39 (d) May not be comprised of, contain, or include immoral,  
 40 deceptive, or scandalous matter.

41 (2) The name of the limited liability company must be  
 42 distinguishable on the databases of the Division of Corporations  
 43 of the Department of State, except for fictitious name  
 44 registrations filed pursuant to s. 865.09.

45 (3)~~(2)~~ The name of the limited liability company shall be  
 46 filed with the Department of State for public notice only and  
 47 shall not alone create any presumption of ownership beyond that  
 48 which is created under the common law. ~~The Department of State~~  
 49 ~~shall record the name without regard to any other name recorded.~~

50 Section 2. Paragraph (a) of subsection (1) of section  
 51 608.407, Florida Statutes, is amended to read:

52 608.407 Articles of organization.--

53 (1) In order to form a limited liability company, articles  
 54 of organization of a limited liability company shall be filed  
 55 with the Department of State by one or more members or

HB 243

2007

56 | authorized representatives of the limited liability company. The  
57 | articles of organization shall set forth:

58 |       (a) The name of the limited liability company, which must  
59 | satisfy the requirements of s. 608.406.

60 |       Section 3. This act shall take effect July 1, 2007.



## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** HB 251  
**SPONSOR(S):** Galvano  
**TIED BILLS:**

Regional Transportation Facilities

**IDEN./SIM. BILLS:** SB 0506

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REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Committee on Infrastructure</u>	<u>9 Y, 0 N</u>	<u>Creamer</u>	<u>Miller</u>
2) <u>Economic Expansion &amp; Infrastructure Council</u>	<u></u>	<u>Creamer</u> <i>JC</i>	<u>Tinker</u> <i>TBT</i>
3) <u>Policy &amp; Budget Council</u>	<u></u>	<u></u>	<u></u>
4) <u></u>	<u></u>	<u></u>	<u></u>
5) <u></u>	<u></u>	<u></u>	<u></u>

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### SUMMARY ANALYSIS

HB 251 creates the Bay Area Regional Transportation Authority comprised of Citrus, Hernando, Hillsborough, Manatee, Pasco, Pinellas, and Sarasota counties. The Authority is established to improve mobility and expand multi-modal transportation options for passengers and freight within the seven-county region.

The bill specifies the composition and various powers and duties that are granted and assigned to the authority, including authorization to issue bonds and to secure payment of such bonds by a pledge of any or all of its revenues. The bill authorizes the Authority to enter into contractual agreements with various entities within the seven-county Bay Area Region.

The fiscal impacts to Local Governments and DOT, including tolls, fees and other charges, are unknown at this time as no projects or contractual agreements have been identified. Unless operational and maintenance expenses necessary to the authority are funded by local governments or from other sources, DOT may be requested to fund these costs from the State Transportation Trust Fund (STTF).

The bill is effective July 1, 2007.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

Provide limited government -- Provisions in HB 251 implicate this principle by creating a new regional transportation authority with the authority to issue revenue bonds and to impose tolls.

#### B. EFFECT OF PROPOSED CHANGES:

##### Current Situation

Currently, there are four regional transportation authorities; the South Florida Regional Transportation Authority; the Central Florida Regional Transportation Authority; the Tampa Bay Commuter Transit Authority; and the Northwest Florida Regional Transportation Corridor Authority created in chapter 343, F.S., and one local transportation authority, the Jacksonville Transportation Authority, created in chapter 349, F.S. These five authorities have various membership structures, and powers and duties. All have some form of bond financing authority to carry out their individual transportation missions.

##### Proposed Changes

HB 251 creates Part V of chapter 343, F.S., "Bay Area Regional Transportation Authority", encompassing Citrus, Hernando, Hillsborough, Manatee, Pasco, Pinellas, and Sarasota counties. The Authority is established to improve mobility and expand multi-modal transportation options for passengers and freight within the seven-county region.

#### 1) Membership and Organization

HB 251 contains provisions addressing the membership and organization of the Bay Area Regional Transportation Authority. Specifically the bill:

- Provides that the governing board shall be composed of fifteen voting members and one non-voting, ex-officio member to include:
  - One elected official from Citrus, Hernando, Hillsborough, Manatee, Pasco, Pinellas, and Sarasota counties who will serve 2-year terms for not more than three consecutive terms by any person;
  - The West Central Florida Metropolitan Planning Organization's (MPO) Chairs' Coordinating Committee appointee, who must be a chair of one of the six MPOs within this region and will serve 2-year terms for not more than three consecutive terms by any person;
  - The Mayor or Mayor's designee from each of the largest municipalities in the region of the Pinellas Suncoast Authority and the Hillsborough Area Regional Transit Authority who will serve 2-year terms for not more than three consecutive terms by any person;
  - One membership shall rotate every two years between the largest municipality in Manatee County and the largest municipality in Sarasota County. The Mayor or Mayor's designee from Manatee County shall serve the first 2-year term.
  - Four Governor appointees from the business sector who are not elected officials shall serve 3-year terms for not more than two consecutive terms by any person; and
  - One non-voting, ex-officio member shall be appointed by DOT and must be the District Secretary, or designee, from one of the department districts (Districts One or Seven) serving the region.



- Provides that board members would serve without compensation, but be eligible to receive per diem and other travel expenses pursuant to s. 112.061, F.S.
- Requires the board to comply with financial disclosure requirements set forth in ss. 112.3145, 112.3148 and 112.3149 F.S.
- Provides that the board shall appoint from its members a chair and vice-chair and a secretary-treasurer.
- Directs the board to establish:
  - A Citizen's Advisory Committee comprised of 16 members from each county and transit provider within the seven-county region; and
  - A Transit Management Committee comprised of the executive directors or general managers (or their designees) from each of the existing transit providers within the seven-county region.
- Provides that the board *may* also establish planning, policy, finance, and technical advisory committees to provide guidance to the board.
- Provides that the appointed committee members shall serve without compensation, but be eligible to receive per diem and other travel expenses pursuant to s. 112.061, F.S.

## 2) Powers and Duties

The powers and duties of the Bay Area Regional Transportation Authority are established by HB 251. In this regard, the bill:

- Allows the Authority to establish compensation and determine requirements to employ an executive director, an executive secretary, legal council and legal staff, technical experts, engineers, and other temporary or permanent staff as necessary to carry out the responsibilities of the authority;
- Directs the Authority to coordinate with local governments and the DOT to adopt a master plan by July 1, 2009, that identifies regionally integrated multi-modal transportation systems. The Authority shall present the master plan to governing bodies of the counties within the seven-county region and to legislative delegations for these counties within 90 days after adoption. The Authority must also update the master plan every 2 years.
- Directs the Authority to coordinate project planning, development, and implementation with the applicable comprehensive plans of local governments.
- Allows the Authority to set, collect and enforce tolls, fees, and other charges;
- Allows the Authority to acquire land by purchase, donation, or eminent domain;
- Allows the Authority to issue bonds; to borrow money; to sue and be sued; and to enter into contracts, agreements, and partnerships;
- Allows the Authority to adopt bylaws to conduct business;
- Allows the Authority to lease, rent, or contract for the operation or management of any portion of a transportation facility built by the Authority;

- Allows the Authority to enter into lease-purchase agreements with DOT. DOT also may be appointed by the Authority as its agent to oversee construction of the system's components.
- Allows the Authority to enter into public-private partnerships to construct, operate, own, or finance transportation facilities that are part of the system;

### **3) Bond Financing**

HB 251 authorizes the Bay Area Regional Transportation Authority to finance system projects through the issuance of revenue bonds. The bond financing provisions of the bill

- Allows the Authority to issue revenue bonds, either on its own or through the state Division of Bond Finance for construction of or improvements to commuter rail systems, transit systems, ferry systems, highways, bridges, toll collection facilities, interchanges, and any other transportation facilities necessary to the system;
- Provides bonds issued by the Authority or through the state Division of Bond Finance must conform to the State Bond Act requirements and that terms of the bonds shall not exceed 40 years;
- Provides the bonds shall not be pledges against the credit of the State of Florida;
- Provides for rights and remedies of bondholders to take action upon default by the Authority or DOT to comply with provisions of any bond agreement.

### **4) Effects on Other Government Entities**

HB 251 clarifies that the Bay Area Regional Transportation Authority's powers do not encroach on any existing laws relating to other governmental entities. The bill:

- Does not repeal, rescind, or modify any existing laws related to the State Board of Administration; the DOT; the Tampa-Hillsborough County Expressway Authority; or the Division of Bond Finance.
- Does not preclude DOT from developing and producing projects in its five-year work program, which are on the state highway system in the same geographical area as the Bay Area Regional Transportation Authority.

The bill also requires the Authority to coordinate plans and projects with the West Central Florida M.P.O. Chairs' Coordinating Committee and participate in the regional M.P.O. planning process to ensure regional comprehension of the authority's mission, goals, and objectives.

## **C. SECTION DIRECTORY:**

Section 1. creates Part V of chapter 343, F.S. to include:

- s. 343.90, to provide for short title of the Bay Area Regional Transportation Authority Act.
- s. 343.91 to establish definitions.
- s. 343.92 to provide for the governing board of the authority.
- s. 343.922 to define powers and duties of the authority.
- s. 343.94 to define bond financing ability for the authority.
- s. 343.943 to provide for the newly created authorities bond covenant.
- s. 343.944 to provide for bondholder's rights and remedies.

- s. 343.945 to provide for enforcement actions for covenants and agreements between bondholders and the authority.
- s. 343.946 to authorize the authority to enter into lease-purchase agreements with DOT.
- s. 343.95 to authorize the authority to acquire private or public property and property rights.
- s. 343.96 to authorize any political subdivision, board, commission, or individual in or of the state to make and enter into contracts, conveyances, leases, partnerships, or other agreements with the authority.
- s. 343.962 to establish that the authority may solicit and/or receive proposals to enter into public-private partnerships.
- s. 343.97 to provide the authority with specific tax exemptions.
- s. 343.973 to provide investment security to the authority.
- s. 343.975 to clarify the authority's powers conferred by this new statute.

Section 2. Provides an effective date of July 1, 2007.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

See D. Fiscal Comments, below.

2. Expenditures:

See D. Fiscal Comments, below.

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

See D. Fiscal Comments, below.

2. Expenditures:

See D. Fiscal Comments, below.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Economic impact to the private sector is unknown at this time, as no projects (or project details) have been identified. Tolls, fees or other charges to be collected by the Authority cannot be determined until projects are identified.

### D. FISCAL COMMENTS:

The fiscal impacts to Local Governments and DOT, including tolls, fees and other charges, are unknown at this time as no projects or contractual agreements have been identified. Unless operational and maintenance expenses necessary to the authority are funded by local governments or from other sources, DOT may be requested to fund these costs from the State Transportation Trust Fund (STTF).

### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

##### 1. Applicability of Municipality/County Mandates Provision:

This mandates provision is not applicable to HB 251 because the legislation does not require counties or municipalities to expend local funds or to raise local funds, nor does it reduce their state revenue-sharing.

##### 2. Other:

None

#### B. RULE-MAKING AUTHORITY:

The bill creates s. 343.962(8), F.S., which gives the Authority rule-making powers to implement public-private partnerships.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

None

#### D. STATEMENT OF THE SPONSOR

The establishment of a Regional Transportation Authority in the Tampa Bay Area will help our citizens address the transportation needs of the region as well as allow for innovative programs. The idea of multimodal transportation is vital to Florida's future, while the idea of public-private transportation partnerships is supported by idea # 47 of the 100 great ideas for Florida.

### IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES

On March 15, 2007, this bill was considered by the Committee on Infrastructure.

Amendment No. 1, a technical amendment, was adopted.

Amendment No. 2 was adopted to revise the board membership to require one nonvoting, ex officio member of the board to be appointed by the secretary of DOT, who is district secretary for one of the department districts within the seven-county area of the authority.

Amendment No. 3 was adopted that revised the requirements of transportation projects related to local government comprehensive plans. This amendment requires projects to be consistent, to the maximum extent practicable, with the adopted local government comprehensive plans at the time they are funded for construction.

An Amendment to Amendment 3 was adopted which deleted the phrase "to the maximum extent practicable". This amendment strengthens the requirements for these transportation projects in relation to local government comprehensive plans.

The bill was reported favorably with four amendments.

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. 1 (for drafter's use only)

Bill No. **251**

COUNCIL/COMMITTEE ACTION

ADOPTED                                   \_\_\_ (Y/N)  
ADOPTED AS AMENDED                   \_\_\_ (Y/N)  
ADOPTED W/O OBJECTION               \_\_\_ (Y/N)  
FAILED TO ADOPT                       \_\_\_ (Y/N)  
WITHDRAWN                              \_\_\_ (Y/N)  
OTHER                                    \_\_\_\_\_

1 Council/Committee hearing bill:   Economic Expansion &  
2 Infrastructure

3 The Committee on Infrastructure offered the following:

4  
5  
6  
7  
8  
9

**Amendment**

Remove line 234 and insert:  
representatives who are not elected officials, one, but no more  
than two, two of which whom shall

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. 2 (for drafter's use only)

Bill No. 251

COUNCIL/COMMITTEE ACTION

ADOPTED \_\_\_\_\_ (Y/N)  
ADOPTED AS AMENDED \_\_\_\_\_ (Y/N)  
ADOPTED W/O OBJECTION \_\_\_\_\_ (Y/N)  
FAILED TO ADOPT \_\_\_\_\_ (Y/N)  
WITHDRAWN \_\_\_\_\_ (Y/N)  
OTHER \_\_\_\_\_

1 Council/Committee hearing bill: Economic Expansion &  
2 Infrastructure  
3 The Committee on Infrastructure offered the following:

4  
5 **Amendment**

6 Remove line(s) 177-182 and insert:  
7 16 members.

8 (a) There shall be one nonvoting, ex officio member of the board  
9 who shall be appointed by the secretary of the department, but  
10 who must be the district secretary for one of the department  
11 districts within the seven-county area of the authority, at the  
12 discretion of the secretary of the department.

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HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. 3 (for drafter's use only)

Bill No. 251

COUNCIL/COMMITTEE ACTION

ADOPTED	___	(Y/N)
ADOPTED AS AMENDED	___	(Y/N)
ADOPTED W/O OBJECTION	___	(Y/N)
FAILED TO ADOPT	___	(Y/N)
WITHDRAWN	___	(Y/N)
OTHER	_____	

1 Council/Committee hearing bill: Economic Expansion &  
 2 Infrastructure

3 The Committee on Infrastructure offered the following:

4

5 **Amendment**

6 Remove line 373 and insert:

7 potential inconsistencies between plans. The authority's  
 8 projects which are transportation oriented and are not subject  
 9 to the definitions of development pursuant to F.S. 380.04 shall  
 10 be consistent with the adopted local government comprehensive  
 11 plans at the time they are funded for construction. Authority  
 12 projects which are not transportation oriented and meet the  
 13 definition of development pursuant to F.S. 380.04 shall be  
 14 consistent with the local comprehensive plans. In carrying out  
 15 its

000000

1                                   A bill to be entitled  
2           An act relating to regional transportation facilities;  
3           creating part V of chapter 343, F.S.; creating s. 343.90,  
4           F.S.; providing a short title; creating s. 343.91, F.S.;  
5           providing definitions; creating s. 343.92, F.S.; creating  
6           the Bay Area Regional Transportation Authority, comprising  
7           Citrus, Hernando, Hillsborough, Manatee, Pasco, Pinellas,  
8           and Sarasota Counties; providing for organization and  
9           membership; providing for reimbursement of travel expenses  
10          and per diem; requiring members to comply with specified  
11          financial disclosure provisions; providing for employees  
12          and advisory committees; creating s. 343.922, F.S.;  
13          specifying purposes of the authority; providing for  
14          rights, powers, and duties of the authority; authorizing  
15          the authority to construct, operate, and maintain certain  
16          multimodal transportation systems; authorizing the  
17          authority to collect fares and tolls on its transportation  
18          facilities; requiring the authority to develop and adopt a  
19          regional multimodal transportation master plan by a date  
20          certain; providing for content, updates, and use of the  
21          plan; authorizing the authority to request funding and  
22          technical assistance; authorizing the authority to borrow  
23          money, enter into partnerships and other agreements, enter  
24          into and make lease-purchase agreements, and make  
25          contracts for certain purposes; specifying that the  
26          authority does not have power to pledge the credit or  
27          taxing power of the state; creating s. 343.94, F.S.;  
28          providing legislative approval of bond financing by the



29 authority for its projects; providing for issuance of the  
 30 bonds by the authority or the Division of Bond Finance;  
 31 providing for contract with bondholders; authorizing the  
 32 authority to employ fiscal agents; authorizing the State  
 33 Board of Administration to act as fiscal agent; creating  
 34 s. 343.941, F.S.; providing that the authority's bonds are  
 35 not debts or pledges of faith and credit of the state;  
 36 creating s. 343.943, F.S.; providing a state covenant with  
 37 bondholders; creating s. 343.944, F.S.; providing certain  
 38 rights and remedies for bondholders; creating s. 343.945,  
 39 F.S.; providing for enforcement by bondholders of pledges  
 40 to the authority from the department; creating s. 343.946,  
 41 F.S.; providing for lease-purchase agreements between the  
 42 authority and the department; creating s. 343.947, F.S.;  
 43 providing for the department to act as an agent for the  
 44 authority for the purposes of constructing and completing  
 45 the authority's projects; creating s. 343.95, F.S.;  
 46 providing for the authority to purchase property and  
 47 property rights; creating s. 343.96, F.S.; providing for  
 48 the authority to enter into cooperative agreements with  
 49 other entities and persons; creating s. 343.962, F.S.;  
 50 providing for the authority to enter into certain public-  
 51 private agreements under certain conditions; providing  
 52 procedures for proposals for public-private multimodal  
 53 transportation projects; authorizing the public-private  
 54 entity to impose certain tolls or fares for use of the  
 55 systems; providing criteria for the constructed systems;  
 56 authorizing the authority to use certain powers to

57 facilitate project development, construction, and  
 58 operation; providing intent relating to governmental  
 59 entities; authorizing the authority to adopt certain rules  
 60 and establish an application fee; creating s. 343.97,  
 61 F.S.; exempting the authority from certain taxation;  
 62 creating s. 343.973, F.S.; specifying that bonds or other  
 63 obligations issued by the authority are legal investments  
 64 constituting securities for certain purposes; creating s.  
 65 343.975, F.S.; providing for application and effect of  
 66 specified provisions; providing an effective date.

67  
 68 Be It Enacted by the Legislature of the State of Florida:

69  
 70 Section 1. Part V of chapter 343, Florida Statutes,  
 71 consisting of sections 343.90, 343.91, 343.92, 343.922, 343.94,  
 72 343.941, 343.943, 343.944, 343.945, 343.946, 343.947, 343.95,  
 73 343.96, 343.962, 343.97, 343.973, and 343.975, is created to  
 74 read:

75 343.90 Short title.--This part may be cited as the "Bay  
 76 Area Regional Transportation Authority Act."

77 343.91 Definitions.--

78 (1) The following terms, whenever used or referred to in  
 79 this part, shall have the following meanings, except in those  
 80 instances where the context clearly indicates otherwise:

81 (a) "Authority" means the Bay Area Regional Transportation  
 82 Authority, the body politic and corporate and agency of the  
 83 state created by this part, covering the seven-county area  
 84 comprised of Citrus, Hernando, Hillsborough, Pasco, Pinellas,

85 Manatee, and Sarasota Counties.

86 (b) "Board" means the governing body of the authority.

87 (c) "Bonds" means the notes, bonds, refunding bonds, or  
 88 other evidences of indebtedness or obligations, in either  
 89 temporary or definitive form, which the authority is authorized  
 90 to issue under this part.

91 (d)1. "Bus rapid transit" means a type of limited-stop bus  
 92 service that relies on technology to help expedite service  
 93 through priority for transit, rapid and convenient fare  
 94 collection, and integration with land use to substantially  
 95 upgrade performance of buses operating on exclusive, high-  
 96 occupancy-vehicle lanes, expressways, or ordinary streets.

97 2. "Express bus" means a type of bus service designed to  
 98 expedite longer trips, especially in major metropolitan areas  
 99 during heavily patronized peak commuting hours, by operating  
 100 over long distances without stopping on freeways or partially  
 101 controlled access roadway facilities.

102 (e)1. "Commuter rail" means a complete system of tracks,  
 103 guideways, stations, and rolling stock necessary to effectuate  
 104 medium-distance to long-distance passenger rail service to,  
 105 from, or within the municipalities within the authority's  
 106 designated seven-county region.

107 2. "Heavy rail transit" means a complete rail system  
 108 operating on an electric railway with the capacity for a heavy  
 109 volume of traffic, characterized by high-speed and rapid-  
 110 acceleration passenger rail cars operating singly or in multicar  
 111 trains on fixed rails in separate rights-of-way from which all  
 112 other vehicular and pedestrian traffic are excluded. "Heavy rail

113 | transit" includes metro, subway, elevated, rapid transit, and  
 114 | rapid rail systems.

115 | 3. "Light rail transit" means a complete system of tracks,  
 116 | overhead catenaries, stations, and platforms with lightweight  
 117 | passenger rail cars operating singly or in short, multicar  
 118 | trains on fixed rails in rights-of-way that are not separated  
 119 | from other traffic for much of the way.

120 | (f) "Consultation" means that one party confers with  
 121 | another identified party in accordance with an established  
 122 | process and, prior to taking action, considers that party's  
 123 | views and periodically informs that party about actions taken.

124 | (g) "Coordination" means the comparison of the  
 125 | transportation plans, programs, and schedules of one agency with  
 126 | related plans, programs, and schedules of other agencies or  
 127 | entities with legal standing and adjustment of plans, programs,  
 128 | and schedules to achieve general consistency to the extent  
 129 | practicable.

130 | (h) "Department" means the Florida Department of  
 131 | Transportation.

132 | (i) "Lease-purchase agreement" means a lease-purchase  
 133 | agreement that the authority is authorized under this part to  
 134 | enter into with the department.

135 | (j) "Limited access expressway" or "expressway" means a  
 136 | street or highway especially designed for through traffic and  
 137 | over, from, or to which a person does not have the right of  
 138 | easement, use, or access except in accordance with the rules  
 139 | adopted and established by the authority for the use of such  
 140 | facility.

141           (k) "Members" means the individuals constituting the  
 142 governing body of the authority.

143           (l) "Multimodal transportation system" means a well-  
 144 connected network of transportation modes reflecting a high  
 145 level of accessibility between modes and proximity to supportive  
 146 land use patterns.

147           (m) "Park-and-ride lot" means a transit station stop or a  
 148 carpool or vanpool waiting area to which patrons may drive  
 149 private vehicles for parking before gaining access to transit,  
 150 commuter rail, or heavy rail systems or taking carpool or  
 151 vanpool vehicles to their destinations.

152           (n) "State Board of Administration" means the body  
 153 corporate existing under the provisions of s. 9, Art. XII of the  
 154 State Constitution, or any successor thereto.

155           (o) "Transit-oriented development" means a mixed-use  
 156 residential or commercial area designed to maximize access to  
 157 public transportation and often incorporates features to  
 158 encourage transit ridership. A transit-oriented development  
 159 neighborhood typically has a center with a train station, tram  
 160 stop, or bus station surrounded by relatively high-density  
 161 development with progressively lower-density development  
 162 spreading outward from the center, typically within 1/2 mile of  
 163 the stop or station.

164           (p) "Transit station" means a public transportation  
 165 passenger facility that is accessible either at street level or  
 166 on above-grade platforms and often surrounded by pedestrian-  
 167 friendly, higher-density development or park-and-ride lots.

168           (2) Terms importing singular number include the plural

169 number in each case and vice versa, and terms importing persons  
 170 include firms and corporations.

171 343.92 Bay Area Regional Transportation Authority.--

172 (1) There is created and established a body politic and  
 173 corporate, an agency of the state, to be known as the Bay Area  
 174 Regional Transportation Authority, hereinafter referred to as  
 175 the authority.

176 (2) The governing board of the authority shall consist of  
 177 17 members.

178 (a) There shall be two nonvoting, ex officio members of  
 179 the board who shall be appointed by the secretary of the  
 180 department but must be the district secretary, or his or her  
 181 designee, for each department district within the seven-county  
 182 area of the authority.

183 (b) There shall be 15 voting members of the board as  
 184 follows:

185 1. The county commissions of Citrus, Hernando,  
 186 Hillsborough, Pasco, Pinellas, Manatee, and Sarasota Counties  
 187 shall each appoint one elected official to the board. Members  
 188 appointed under this subparagraph shall serve 2-year terms with  
 189 not more than three consecutive terms being served by any  
 190 person. If a member under this subparagraph leaves elected  
 191 office, a vacancy exists on the board to be filled as provided  
 192 in this subparagraph.

193 2. The West Central Florida M.P.O. Chairs Coordinating  
 194 Committee shall appoint one member to the board who must be a  
 195 chair of one of the six metropolitan planning organizations in  
 196 the region. The member appointed under this subparagraph shall

197 serve a 2-year term with not more than three consecutive terms  
 198 being served by any person.

199 3.a. Two members of the board shall be the mayor, or the  
 200 mayor's designee, of the largest municipality within the service  
 201 area of each of the following independent transit agencies or  
 202 their legislatively created successor agencies: Pinellas  
 203 Suncoast Transit Authority and Hillsborough Area Regional  
 204 Transit Authority. The largest municipality is that municipality  
 205 with the largest population as determined by the most recent  
 206 United States Decennial Census.

207 b. Should a mayor choose not to serve, his or her designee  
 208 must be an elected official selected by the mayor from that  
 209 largest municipality's city council or city commission. A mayor  
 210 or his or her designee shall serve a 2-year term with not more  
 211 than three consecutive terms being served by any person.

212 c. A designee's term ends if the mayor leaves office for  
 213 any reason. If a designee leaves elected office on the city  
 214 council or commission, a vacancy exists on the board to be  
 215 filled by the mayor of that municipality as provided in sub-  
 216 paragraph a.

217 d. A mayor who has served three consecutive terms on the  
 218 board must designate an elected official from that largest  
 219 municipality's city council or city commission to serve on the  
 220 board for at least one term.

221 4.a. One membership on the board shall rotate every 2  
 222 years between the mayor, or his or her designee, of the largest  
 223 municipality within Manatee County and the mayor, or his or her  
 224 designee, of the largest municipality within Sarasota County.

225 The mayor, or his or her designee, from the largest municipality  
 226 within Manatee County shall serve the first 2-year term. The  
 227 largest municipality is that municipality with the largest  
 228 population as determined by the most recent United States  
 229 Decennial Census.

230 b. Should a mayor choose not to serve, his or her designee  
 231 must be an elected official selected by the mayor from that  
 232 municipality's city council or city commission.

233 5. The Governor shall appoint to the board four business  
 234 representatives who are not elected officials, two of whom shall  
 235 represent counties within the federally designated Tampa Bay  
 236 Transportation Management Area. Members appointed by the  
 237 Governor shall serve 3-year terms with not more than two  
 238 consecutive terms being served by any person.

239 (c) Appointments may be staggered to avoid mass turnover  
 240 at the end of any 2-year or 4-year period. A vacancy during a  
 241 term shall be filled by the respective appointing authority  
 242 within 90 days in the same manner as the original appointment  
 243 and only for the remainder of the unexpired term.

244 (3) The members of the board shall serve without  
 245 compensation but shall be entitled to receive from the authority  
 246 reimbursement for travel expenses and per diem actually incurred  
 247 in connection with the business of the authority as provided in  
 248 s. 112.061.

249 (4) Members of the board shall comply with the applicable  
 250 financial disclosure requirements of ss. 112.3145, 112.3148, and  
 251 112.3149.

252 (5) The board shall appoint from among its members a



253 chair, a vice chair, and a secretary-treasurer, who shall each  
 254 serve a term of 1 year and who may be reappointed by the board.

255 (6) The board may establish committees for the following  
 256 areas:

257 (a) Planning.

258 (b) Policy.

259 (c) Finance.

260 (7) The authority may employ an executive director, an  
 261 executive secretary, its own legal counsel and legal staff,  
 262 technical experts, engineers, and such employees, permanent or  
 263 temporary, as it may require. The authority shall determine the  
 264 qualifications and fix the compensation of such persons, firms,  
 265 or corporations and may employ a fiscal agent or agents;  
 266 however, the authority shall solicit sealed proposals from at  
 267 least three persons, firms, or corporations for the performance  
 268 of any services as fiscal agents. The authority may delegate, as  
 269 it shall deem necessary, its power to one or more of its agents  
 270 or employees to carry out the purposes of this part, subject  
 271 always to the supervision and control of the authority.

272 (8) (a) The authority shall establish a Transit Management  
 273 Committee comprised of the executive directors or general  
 274 managers, or their designees, of each of the existing transit  
 275 providers and Bay Area commuter services.

276 (b) The authority shall establish a Citizens Advisory  
 277 Committee comprised of appointed citizen committee members from  
 278 each county and transit provider in the region, not to exceed 16  
 279 members.

280 (c) The authority may establish technical advisory

281 committees to provide guidance and advice on regional  
 282 transportation issues. The authority shall establish the size,  
 283 composition, and focus of any technical advisory committee  
 284 created.

285 (d) Persons appointed to a committee shall serve without  
 286 compensation but may be entitled to per diem or travel expenses  
 287 as provided in s. 112.061.

288 343.922 Powers and duties.--

289 (1) The express purposes of the authority are to improve  
 290 mobility and expand multimodal transportation options for  
 291 passengers and freight throughout the seven-county Bay Area  
 292 region.

293 (2)(a) The authority has the right to plan, develop,  
 294 finance, construct, own, purchase, operate, maintain, relocate,  
 295 equip, repair, and manage those public transportation projects,  
 296 such as express bus services; bus rapid transit services; light  
 297 rail, commuter rail, heavy rail, or other transit services;  
 298 ferry services; transit stations; park-and-ride lots; transit-  
 299 oriented development nodes; or feeder roads, reliever roads,  
 300 connector roads, bypasses, or appurtenant facilities, that are  
 301 intended to address critical transportation needs or concerns in  
 302 the Bay Area region as identified by the authority by July 1,  
 303 2009. These projects may also include all necessary approaches,  
 304 roads, bridges, and avenues of access that are desirable and  
 305 proper with the concurrence of the department, as applicable, if  
 306 the project is to be part of the State Highway System.

307 (b) Any transportation facilities constructed by the  
 308 authority may be tolled. Fare payment methods for public

309 transportation projects shall promote seamless integration  
 310 between regional and local transit systems. Tolling technologies  
 311 shall be consistent with the systems used by the Florida  
 312 Turnpike Enterprise for the purpose of allowing the use of a  
 313 single transponder or a similar electronic tolling device for  
 314 all facilities of the authority and the Florida Turnpike  
 315 Enterprise.

316 (c) The authority shall coordinate and consult with local  
 317 governments on transit or commuter rail station area plans that  
 318 provide for compact, mixed-use, transit-oriented development  
 319 that will support transit investments and provide a variety of  
 320 workforce housing choices, recognizing the need for housing  
 321 alternatives for a variety of income ranges.

322 (3) (a) No later than July 1, 2009, the authority shall  
 323 develop and adopt a regional transportation master plan that  
 324 provides a vision for a regionally integrated multimodal  
 325 transportation system. The goals and objectives of the master  
 326 plan are to identify areas of the Bay Area region where  
 327 multimodal mobility, traffic safety, freight mobility, and  
 328 efficient emergency evacuation alternatives need to be improved;  
 329 identify areas of the region where multimodal transportation  
 330 systems would be most beneficial to enhance mobility and  
 331 economic development; develop methods of building partnerships  
 332 with local governments, existing transit providers, expressway  
 333 authorities, seaports, airports, and other local, state, and  
 334 federal entities; develop methods of building partnerships with  
 335 CSX Corporation and CSX Transportation, Inc., to craft mutually  
 336 beneficial solutions to achieve the authority's objectives, and

337 with other private-sector business community entities that may  
 338 further the authority's mission, and engage the public in  
 339 support of regional multimodal transportation improvements;  
 340 identify projects that will accomplish these goals and  
 341 objectives, including, without limitation, the creation of  
 342 express bus and bus rapid transit services, light rail, commuter  
 343 rail, and heavy rail transit services, ferry services, freight  
 344 services, and any other multimodal transportation system  
 345 projects that address critical transportation needs or concerns,  
 346 pursuant to subsection (2); and identify the costs of the  
 347 proposed projects and revenue sources that could be used to pay  
 348 those costs. The adoption of the master plan by the authority is  
 349 not a rule subject to the rulemaking procedures of chapter 120.

350 (b) The authority shall consult with the department to  
 351 further the goals and objectives of the Strategic Regional  
 352 Transit Needs Assessment completed by the department.

353 (c) After its adoption, the master plan shall be updated  
 354 every 2 years before July 1.

355 (d) The authority shall present the original master plan  
 356 and updates to the governing bodies of the counties within the  
 357 seven-county region, to the West Central Florida M.P.O. Chairs  
 358 Coordinating Committee, and to the legislative delegation  
 359 members representing those counties within 90 days after  
 360 adoption.

361 (e) The authority shall coordinate plans and projects with  
 362 the West Central Florida M.P.O. Chairs Coordinating Committee,  
 363 to the extent practicable, and participate in the regional  
 364 M.P.O. planning process to ensure regional comprehension of the

365 authority's mission, goals, and objectives.

366 (4) The authority may undertake projects or other  
 367 improvements in the master plan in phases as particular projects  
 368 or segments become feasible, as determined by the authority.  
 369 The authority shall coordinate project planning, development,  
 370 and implementation with the applicable adopted comprehensive  
 371 plans of local governments within whose jurisdictions the  
 372 projects or improvements will be located to define and resolve  
 373 potential inconsistencies between plans. In carrying out its  
 374 purposes and powers, the authority may request funding and  
 375 technical assistance from the department and appropriate federal  
 376 and local agencies, including, but not limited to, state  
 377 infrastructure bank loans, advances from the Toll Facilities  
 378 Revolving Trust Fund, and funding and technical assistance from  
 379 any other source.

380 (5) The authority is granted and may exercise all powers  
 381 necessary, appurtenant, convenient, or incidental to the  
 382 carrying out of the aforesaid purposes, including, but not  
 383 limited to, the following rights and powers:

384 (a) To sue and be sued, implead and be impleaded, and  
 385 complain and defend in all courts in its own name.

386 (b) To adopt and use a corporate seal.

387 (c) To have the power of eminent domain, including the  
 388 procedural powers granted under chapters 73 and 74.

389 (d) To acquire by donation or otherwise, purchase, hold,  
 390 construct, maintain, improve, operate, own, lease as a lessee,  
 391 and use any franchise or property, real, personal, or mixed,  
 392 tangible or intangible, or any option thereof in its own name or

393 in conjunction with others, or any interest therein, necessary  
 394 or desirable for carrying out the purposes of the authority.

395 (e) To sell, convey, exchange, lease as a lessor,  
 396 transfer, or otherwise dispose of any real or personal property,  
 397 or interest therein, acquired by the authority, including air  
 398 rights.

399 (f) To fix, alter, establish, and collect rates, fares,  
 400 fees, rentals, tolls, and other charges for the services and use  
 401 of any light rail, commuter rail, heavy rail, bus rapid transit,  
 402 or express bus services, ferry services, highways, feeder roads,  
 403 bridges, or other transportation facilities owned or operated by  
 404 the authority. These rates, fares, fees, rentals, tolls, and  
 405 other charges shall always be sufficient to comply with any  
 406 covenants made with the holders of any bonds issued pursuant to  
 407 this part; however, such right and power may be assigned or  
 408 delegated by the authority to the department.

409 (g) To borrow money and to make and issue negotiable  
 410 notes, bonds, refunding bonds, and other evidences of  
 411 indebtedness or obligations, either in temporary or definitive  
 412 form, hereinafter in this chapter sometimes called "revenue  
 413 bonds" of the authority, for the purpose of financing all or  
 414 part of the mobility improvements within the Bay Area region, as  
 415 well as the appurtenant facilities, including all approaches,  
 416 streets, roads, bridges, and avenues of access authorized by  
 417 this part, the bonds to mature not exceeding 40 years after the  
 418 date of the issuance thereof, and to secure the payment of such  
 419 bonds or any part thereof by a pledge of any or all of its  
 420 revenues, rates, fees, rentals, or other charges.

421 (h) To adopt bylaws for the regulation of the affairs and  
 422 the conduct of the business of the authority. The bylaws shall  
 423 provide for quorum and voting requirements, maintenance of  
 424 minutes and other official records, and preparation and adoption  
 425 of an annual budget.

426 (i) To lease, rent, or contract for the operation or  
 427 management of any part of a transportation system facility built  
 428 by the authority. In awarding any contract, the authority shall  
 429 consider, but is not limited to, the following:

- 430 1. The qualifications of each applicant.
- 431 2. The level or quality of service.
- 432 3. The efficiency, cost, and anticipated revenue.
- 433 4. The construction, operation, and management plan.
- 434 5. The financial ability to provide reliable service.
- 435 6. The impact on other transportation modes, including the  
 436 ability to interface with other transportation modes and  
 437 facilities.

438 (j) To enforce collection of rates, fees, tolls, and  
 439 charges and to establish and enforce fines and penalties for  
 440 violations of any rules.

441 (k) To advertise, market, and promote regional transit  
 442 services and facilities, freight mobility plans and projects,  
 443 and the general activities of the authority.

444 (l) To cooperate with other governmental entities and to  
 445 contract with other governmental agencies, including the Federal  
 446 Government, the department, counties, transit authorities or  
 447 agencies, municipalities, and expressway and bridge authorities.

448 (m) To enter into joint development agreements,

449 partnerships, and other agreements with public and private  
 450 entities respecting ownership and revenue participation in order  
 451 to facilitate financing and constructing any project or portions  
 452 thereof.

453 (n) To accept grants and other funds from other  
 454 governmental sources and to accept private donations. However,  
 455 the authority shall not be directly eligible for Transportation  
 456 Regional Incentive Program funds allocated pursuant to s.  
 457 339.2819, except through interlocal agreement with an eligible  
 458 recipient.

459 (o) To purchase directly from local, national, or  
 460 international insurance companies liability insurance that the  
 461 authority is contractually and legally obligated to provide,  
 462 notwithstanding the requirements of s. 287.022(1).

463 (p) To enter into and make lease-purchase agreements with  
 464 the department for terms not exceeding 40 years or until any  
 465 bonds secured by a pledge of rentals thereunder, and any  
 466 refundings thereof, are fully paid as to both principal and  
 467 interest, whichever is longer.

468 (q) To make contracts of every name and nature, including,  
 469 but not limited to, partnerships providing for participation in  
 470 ownership and revenues, and to execute all instruments necessary  
 471 or convenient for the carrying on of its business.

472 (r) To do all acts and things necessary or convenient for  
 473 the conduct of its business and the general welfare of the  
 474 authority in order to carry out the powers granted to it by this  
 475 part or any other law.

476 (6) The authority shall institute procedures to ensure



477 that jobs created as a result of state funding pursuant to this  
 478 section shall be subject to equal opportunity hiring practices  
 479 as provided for in s. 110.112.

480 (7) The authority shall comply with all statutory  
 481 requirements of general application which relate to the filing  
 482 of any report or documentation required by law, including the  
 483 requirements of ss. 189.4085, 189.415, 189.417, and 189.418.

484 (8) The authority does not have power at any time or in  
 485 any manner to pledge the credit or taxing power of the state or  
 486 any political subdivision or agency thereof, nor shall any of  
 487 the authority's obligations be deemed to be obligations of the  
 488 state or of any political subdivision or agency thereof, nor  
 489 shall the state or any political subdivision or agency thereof,  
 490 except the authority, be liable for the payment of the principal  
 491 of or interest on such obligations.

492 343.94 Bond financing authority.--

493 (1) Pursuant to s. 11(f), Art. VII of the State  
 494 Constitution, the Legislature approves bond financing by the Bay  
 495 Area Regional Transportation Authority for construction of or  
 496 improvements to commuter rail systems, transit systems, ferry  
 497 systems, highways, bridges, toll collection facilities,  
 498 interchanges to the system, and any other transportation  
 499 facility appurtenant, necessary, or incidental to the system.  
 500 Subject to terms and conditions of applicable revenue bond  
 501 resolutions and covenants, such costs may be financed in whole  
 502 or in part by revenue bonds issued pursuant to paragraph (2)(a)  
 503 or paragraph (2)(b), whether currently issued or issued in the  
 504 future or by a combination of such bonds.

505       (2) (a) Bonds may be issued on behalf of the authority  
 506 pursuant to the State Bond Act.

507       (b) Alternatively, the authority may issue its own bonds  
 508 pursuant to this part at such times and in such principal amount  
 509 as, in the opinion of the authority, is necessary to provide  
 510 sufficient moneys for achieving its purposes; however, such  
 511 bonds may not pledge the full faith and credit of the state.  
 512 Bonds issued by the authority pursuant to this paragraph or  
 513 paragraph (a), whether on original issuance or on refunding,  
 514 shall be authorized by resolution of the members thereof, may be  
 515 either term or serial bonds, and shall bear such date or dates,  
 516 mature at such time or times, not exceeding 40 years after their  
 517 respective dates, bear interest at such rate or rates, be  
 518 payable semiannually, be in such denominations, be in such form,  
 519 either coupon or fully registered, carry such registration,  
 520 exchangeability, and interchangeability privileges, be payable  
 521 in such medium of payment and at such place or places, be  
 522 subject to such terms of redemption, and be entitled to such  
 523 priorities on the revenues, rates, fees, rentals, or other  
 524 charges or receipts of the authority, including revenues from  
 525 lease-purchase agreements, as such resolution or any resolution  
 526 subsequent thereto may provide. The bonds shall be executed  
 527 either by manual or facsimile signature by such officers as the  
 528 authority shall determine; however, such bonds shall bear at  
 529 least one signature that is manually executed thereon, and the  
 530 coupons attached to such bonds shall bear the facsimile  
 531 signature or signatures of such officer or officers as shall be  
 532 designated by the authority and have the seal of the authority

533 affixed, imprinted, reproduced, or lithographed thereon, all as  
 534 may be prescribed in such resolution or resolutions.

535 (c) Bonds issued pursuant to paragraph (a) or paragraph  
 536 (b) shall be sold at public sale in the manner provided by the  
 537 State Bond Act. However, if the authority, by official action at  
 538 a public meeting, determines that a negotiated sale of such  
 539 bonds is in the best interest of the authority, the authority  
 540 may negotiate the sale of such bonds with the underwriter  
 541 designated by the authority and the Division of Bond Finance  
 542 within the State Board of Administration with respect to bonds  
 543 issued pursuant to paragraph (a) or solely by the authority with  
 544 respect to bonds issued pursuant to paragraph (b). The  
 545 authority's determination to negotiate the sale of such bonds  
 546 may be based, in part, upon the written advice of the  
 547 authority's financial adviser. Pending the preparation of  
 548 definitive bonds, interim certificates may be issued to the  
 549 purchaser or purchasers of such bonds and may contain such terms  
 550 and conditions as the authority may determine.

551 (d) The authority may issue bonds pursuant to paragraph  
 552 (b) to refund any bonds previously issued regardless of whether  
 553 the bonds being refunded were issued by the authority pursuant  
 554 to this chapter or on behalf of the authority pursuant to the  
 555 State Bond Act.

556 (3) Any such resolution or resolutions authorizing any  
 557 bonds hereunder may contain provisions that are part of the  
 558 contract with the holders of such bonds, as to:

559 (a) The pledging of all or any part of the revenues,  
 560 fares, rates, fees, rentals, or other charges or receipts of the

561 authority, derived by the authority.

562 (b) The completion, improvement, operation, extension,  
 563 maintenance, repair, or lease of, or lease-purchase agreement  
 564 relating to, the system and the duties of the authority and  
 565 others, including the department, with reference thereto.

566 (c) Limitations on the purposes to which the proceeds of  
 567 the bonds, then or thereafter to be issued, or of any loan or  
 568 grant by the United States or the state may be applied.

569 (d) The fixing, charging, establishing, and collecting of  
 570 rates, fees, rentals, or other charges for use of the services  
 571 and facilities constructed by the authority.

572 (e) The setting aside of reserves or sinking funds or  
 573 repair and replacement funds and the regulation and disposition  
 574 thereof.

575 (f) Limitations on the issuance of additional bonds.

576 (g) The terms and provisions of any lease-purchase  
 577 agreement, deed of trust, or indenture securing the bonds or  
 578 under which the same may be issued.

579 (h) Any other or additional agreements with the holders of  
 580 the bonds which the authority may deem desirable and proper.

581 (4) The authority may employ fiscal agents as provided by  
 582 this part or the State Board of Administration may, upon request  
 583 of the authority, act as fiscal agent for the authority in the  
 584 issuance of any bonds that are issued pursuant to this part, and  
 585 the State Board of Administration may, upon request of the  
 586 authority, take over the management, control, administration,  
 587 custody, and payment of any or all debt services or funds or  
 588 assets now or hereafter available for any bonds issued pursuant

589 to this part. The authority may enter into any deeds of trust,  
 590 indentures, or other agreements with its fiscal agent, or with  
 591 any bank or trust company within or without the state, as  
 592 security for such bonds and may, under such agreements, sign and  
 593 pledge all or any of the revenues, rates, fees, rentals, or  
 594 other charges or receipts of the authority. Such deed of trust,  
 595 indenture, or other agreement may contain such provisions as are  
 596 customary in such instruments or as the authority authorizes,  
 597 including, but without limitation, provisions as to:

598 (a) The completion, improvement, operation, extension,  
 599 maintenance, repair, and lease of, or lease-purchase agreement  
 600 relating to, highway, bridge, and related transportation  
 601 facilities and appurtenances and the duties of the authority and  
 602 others, including the department, with reference thereto.

603 (b) The application of funds and the safeguarding of funds  
 604 on hand or on deposit.

605 (c) The rights and remedies of the trustee and the holders  
 606 of the bonds.

607 (d) The terms and provisions of the bonds or the  
 608 resolutions authorizing the issuance of the bonds.

609 (5) Any of the bonds issued pursuant to this part are, and  
 610 are hereby declared to be, negotiable instruments and have all  
 611 the qualities and incidents of negotiable instruments under the  
 612 law merchant and the negotiable instruments law of the state.

613 (6) Notwithstanding any of the provisions of this part,  
 614 each project, building, or facility that has been financed by  
 615 the issuance of bonds or other evidence of indebtedness under  
 616 this part and any refinancing thereof are hereby approved as

617 provided for in s. 11(f), Art. VII of the State Constitution.

618 343.941 Bonds not debts or pledges of faith and credit of  
 619 state.--Revenue bonds issued under the provisions of this part  
 620 are not debts of the state or pledges of the faith and credit of  
 621 the state. Such bonds are payable exclusively from revenues  
 622 pledged for their payment. Each such bond shall contain a  
 623 statement on its face that the state is not obligated to pay the  
 624 same or the interest thereon, except from the revenues pledged  
 625 for its payment, and that the faith and credit of the state is  
 626 not pledged to the payment of the principal or interest of such  
 627 bond. The issuance of revenue bonds under the provisions of this  
 628 part does not directly, indirectly, or contingently obligate the  
 629 state to levy or to pledge any form of taxation whatsoever, or  
 630 to make any appropriation for their payment. No state funds  
 631 shall be used to pay the principal or interest of any bonds  
 632 issued to finance or refinance any portion of the authority's  
 633 transportation projects, and each such bond shall contain a  
 634 statement on its face to this effect.

635 343.943 Covenant of the state.--The state does hereby  
 636 pledge to, and agrees with, any person, firm, or corporation or  
 637 federal or state agency subscribing to or acquiring the bonds to  
 638 be issued by the authority for the purposes of this part that  
 639 the state will not limit or alter the rights hereby vested in  
 640 the authority and the department until all bonds at any time  
 641 issued, together with the interest thereon, are fully paid and  
 642 discharged insofar as the same affects the rights of the holders  
 643 of bonds issued hereunder. The state does further pledge to, and  
 644 agree with, the United States that, if any federal agency

645 constructs or contributes any funds for the completion,  
 646 extension, or improvement of the system or any part or portion  
 647 thereof, the state will not alter or limit the rights and powers  
 648 of the authority and the department in any manner which would be  
 649 inconsistent with the continued maintenance and operation of the  
 650 system or the completion, extension, or improvement thereof or  
 651 which would be inconsistent with the due performance of any  
 652 agreements between the authority and any such federal agency.  
 653 The authority and the department shall continue to have and may  
 654 exercise all powers herein granted so long as necessary or  
 655 desirable for the carrying out of the purposes of this part and  
 656 the purposes of the United States in the completion, extension,  
 657 or improvement of the system or any part or portion thereof.

658 343.944 Remedies of the bondholders.--

659 (1) The rights and the remedies in this section conferred  
 660 upon or granted to the bondholders are in addition to and not in  
 661 limitation of any rights and remedies lawfully granted to such  
 662 bondholders by the resolution or resolutions providing for the  
 663 issuance of bonds or by a lease-purchase agreement, deed of  
 664 trust, indenture, or other agreement under which the bonds may  
 665 be issued or secured. If the authority defaults in the payment  
 666 of the principal of or interest on any of the bonds issued  
 667 pursuant to the provisions of this part after such principal of  
 668 or interest on the bonds becomes due, whether at maturity or  
 669 upon call for redemption, or the department defaults in any  
 670 payments under, or covenants made in, any lease-purchase  
 671 agreement between the authority and the department, and such  
 672 default continues for a period of 30 days, or if the authority

673 or the department fails or refuses to comply with the provisions  
 674 of this part or any agreement made with, or for the benefit of,  
 675 the holders of the bonds, the holders of 25 percent in aggregate  
 676 principal amount of the bonds then outstanding may appoint a  
 677 trustee to represent such bondholders for the purposes hereof,  
 678 if such holders of 25 percent in aggregate principal amount of  
 679 the bonds then outstanding shall first give notice of their  
 680 intention to appoint a trustee to the authority and to the  
 681 department. Such notice shall be deemed to have been given if  
 682 given in writing, deposited in a securely sealed postpaid  
 683 wrapper, mailed at a regularly maintained United States post  
 684 office box or station, and addressed, respectively, to the chair  
 685 of the authority and to the secretary of the department at the  
 686 principal office of the department.

687 (2) Such trustee and any trustee under any deed of trust,  
 688 indenture, or other agreement may and, upon written request of  
 689 the holders of 25 percent or such other percentages as are  
 690 specified in any deed of trust, indenture, or other agreement  
 691 aforsaid in principal amount of the bonds then outstanding,  
 692 shall, in any court of competent jurisdiction, in his, her, or  
 693 its own name:

694 (a) By mandamus or other suit, action, or proceeding at  
 695 law or in equity, enforce all rights of the bondholders,  
 696 including the right to require the authority to fix, establish,  
 697 maintain, collect, and charge rates, fees, rentals, and other  
 698 charges adequate to carry out any agreement as to or pledge of  
 699 the revenues or receipts of the authority, to carry out any  
 700 other covenants and agreements with or for the benefit of the



701 bondholders, and to perform its and their duties under this  
 702 part.

703 (b) By mandamus or other suit, action, or proceeding at  
 704 law or in equity, enforce all rights of the bondholders under or  
 705 pursuant to any lease-purchase agreement between the authority  
 706 and the department, including the right to require the  
 707 department to make all rental payments required to be made by it  
 708 under the provisions of any such lease-purchase agreement and to  
 709 require the department to carry out any other covenants and  
 710 agreements with or for the benefit of the bondholders and to  
 711 perform its and their duties under this part.

712 (c) Bring suit upon the bonds.

713 (d) By action or suit in equity, require the authority or  
 714 the department to account as if it were the trustee of an  
 715 express trust for the bondholders.

716 (e) By action or suit in equity, enjoin any acts or things  
 717 that may be unlawful or in violation of the rights of the  
 718 bondholders.

719 (3) Any trustee, when appointed as aforesaid or acting  
 720 under a deed of trust, indenture, or other agreement, and  
 721 regardless of whether all bonds have been declared due and  
 722 payable, may appoint a receiver who may enter upon and take  
 723 possession of the system or the facilities or any part or parts  
 724 thereof, the rates, fees, rentals, or other revenues, charges,  
 725 or receipts from which are or may be applicable to the payment  
 726 of the bonds so in default, and, subject to and in compliance  
 727 with the provisions of any lease-purchase agreement between the  
 728 authority and the department, operate and maintain the same for

729 and on behalf of and in the name of the authority, the  
 730 department, and the bondholders, and collect and receive all  
 731 rates, fees, rentals, and other charges or receipts or revenues  
 732 arising therefrom in the same manner as the authority or the  
 733 department might do, and shall deposit all such moneys in a  
 734 separate account and apply such moneys in such manner as the  
 735 court shall direct. In any suit, action, or proceeding by the  
 736 trustee, the fees, counsel fees, and expenses of the trustee and  
 737 the receiver, if any, and all costs and disbursements allowed by  
 738 the court shall be a first charge on any rates, fees, rentals,  
 739 or other charges, revenues, or receipts derived from the system  
 740 or the facilities or services or any part or parts thereof,  
 741 including payments under any such lease-purchase agreement as  
 742 aforsaid, which rates, fees, rentals, or other charges,  
 743 revenues, or receipts may be applicable to the payment of the  
 744 bonds so in default. Such trustee, in addition to the foregoing,  
 745 possesses all of the powers necessary for the exercise of any  
 746 functions specifically set forth herein or incident to the  
 747 representation of the bondholders in the enforcement and  
 748 protection of their rights.

749 (4) This section or any other section of this part does  
 750 not authorize any receiver appointed pursuant hereto for the  
 751 purpose, subject to and in compliance with the provisions of any  
 752 lease-purchase agreement between the authority and the  
 753 department, of operating and maintaining the system or any  
 754 facilities or part or parts thereof to sell, assign, mortgage,  
 755 or otherwise dispose of any of the assets of whatever kind and  
 756 character belonging to the authority. It is the intention of

757 this part to limit the powers of such receiver, subject to and  
 758 in compliance with the provisions of any lease-purchase  
 759 agreement between the authority and the department, to the  
 760 operation and maintenance of the system or any facility or part  
 761 or parts thereof, as the court may direct, in the name of and  
 762 for and on behalf of the authority, the department, and the  
 763 bondholders. In any suit, action, or proceeding at law or in  
 764 equity, a holder of bonds on the authority, a trustee, or any  
 765 court may not compel or direct a receiver to sell, assign,  
 766 mortgage, or otherwise dispose of any assets of whatever kind or  
 767 character belonging to the authority. A receiver also may not be  
 768 authorized to sell, assign, mortgage, or otherwise dispose of  
 769 any assets of whatever kind or character belonging to the  
 770 authority in any suit, action, or proceeding at law or in  
 771 equity.

772 343.945 Pledges enforceable by bondholders.--It is the  
 773 express intention of this part that any pledge to the authority  
 774 by the department of rates, fees, revenues, or other funds as  
 775 rentals, or any covenants or agreements relative thereto, is  
 776 enforceable in any court of competent jurisdiction against the  
 777 authority or directly against the department by any holder of  
 778 bonds issued by the authority.

779 343.946 Lease-purchase agreement.--

780 (1) In order to effectuate the purposes of this part and  
 781 as authorized by this part, the authority may enter into a  
 782 lease-purchase agreement with the department relating to and  
 783 covering authority projects within the seven-county Bay Area  
 784 region.

785        (2) Such lease-purchase agreement shall provide for the  
 786 leasing of the system by the authority, as lessor, to the  
 787 department, as lessee, shall prescribe the term of such lease  
 788 and the rentals to be paid thereunder, and shall provide that,  
 789 upon the completion of the faithful performance thereunder and  
 790 the termination of such lease-purchase agreement, title in fee  
 791 simple absolute to the system as then constituted shall be  
 792 transferred in accordance with law by the authority to the state  
 793 and the authority shall deliver to the department such deeds and  
 794 conveyances as shall be necessary or convenient to vest title in  
 795 fee simple absolute in the state.

796        (3) Such lease-purchase agreement may include such other  
 797 provisions, agreements, and covenants as the authority and the  
 798 department deem advisable or required, including, but not  
 799 limited to, provisions as to the bonds to be issued for the  
 800 purposes of this part, the completion, extension, improvement,  
 801 operation, and maintenance of the system and the expenses and  
 802 the cost of operation of the authority, the charging and  
 803 collection of tolls, rates, fees, and other charges for the use  
 804 of the services and facilities thereof, and the application of  
 805 federal or state grants or aid which may be made or given to  
 806 assist the authority in the completion, extension, improvement,  
 807 operation, and maintenance of the system.

808        (4) The department as lessee under such lease-purchase  
 809 agreement may pay as rentals thereunder any rates, fees,  
 810 charges, funds, moneys, receipts, or income accruing to the  
 811 department from the operation of the system and may also pay as  
 812 rentals any appropriations received by the department pursuant

813 to any act of the Legislature heretofore or hereafter enacted;  
 814 however, nothing in this section or in such lease-purchase  
 815 agreement is intended to require, nor shall this part or such  
 816 lease-purchase agreement require, the making or continuance of  
 817 such appropriations, nor shall any holder of bonds issued  
 818 pursuant to this part ever have any right to compel the making  
 819 or continuance of such appropriations.

820 (5) The department shall have power to covenant in any  
 821 lease-purchase agreement that it will pay all or any part of the  
 822 cost of the operation, maintenance, repair, renewal, and  
 823 replacement of facilities, and any part of the cost of  
 824 completing facilities to the extent that the proceeds of bonds  
 825 issued are insufficient, from sources other than the revenues  
 826 derived from the operation of the system.

827 343.947 Department may be appointed agent of authority for  
 828 construction.--The department may be appointed by the authority  
 829 as its agent for the purpose of constructing and completing  
 830 transportation projects, and improvements and extensions  
 831 thereto, in the authority's master plan. In such event, the  
 832 authority shall provide the department with complete copies of  
 833 all documents, agreements, resolutions, contracts, and  
 834 instruments relating thereto; shall request the department to do  
 835 such construction work, including the planning, surveying, and  
 836 actual construction of the completion, extensions, and  
 837 improvements to the system; and shall transfer to the credit of  
 838 an account of the department in the treasury of the state the  
 839 necessary funds therefor. The department shall proceed with such  
 840 construction and use the funds for such purpose in the same

841 manner that it is now authorized to use the funds otherwise  
 842 provided by law for its use in construction of commuter rail  
 843 systems, transit systems, ferry systems, roads, bridges, and  
 844 related transportation facilities.

845 343.95 Acquisition of lands and property.--

846 (1) For the purposes of this part, the authority may  
 847 acquire private or public property and property rights,  
 848 including rights of access, air, view, and light, by gift,  
 849 devise, purchase, or condemnation by eminent domain proceedings,  
 850 as the authority may deem necessary for any purpose of this  
 851 part, including, but not limited to, any lands reasonably  
 852 necessary for securing applicable permits, areas necessary for  
 853 management of access, borrow pits, drainage ditches, water  
 854 retention areas, rest areas, replacement access for landowners  
 855 whose access is impaired due to the construction of a facility,  
 856 and replacement rights-of-way for relocated rail and utility  
 857 facilities; for existing, proposed, or anticipated  
 858 transportation facilities within the seven-county Bay Area  
 859 region identified by the authority; or for the purposes of  
 860 screening, relocation, removal, or disposal of junkyards and  
 861 scrap metal processing facilities. The authority may condemn any  
 862 material and property necessary for such purposes.

863 (2) The right of eminent domain herein conferred shall be  
 864 exercised by the authority in the manner provided by law.

865 (3) When the authority acquires property for a  
 866 transportation facility within the seven-county Bay Area region,  
 867 the authority is not subject to any liability imposed by chapter  
 868 376 or chapter 403 for preexisting soil or groundwater

869 contamination due solely to its ownership. This subsection does  
 870 not affect the rights or liabilities of any past or future  
 871 owners of the acquired property, nor does it affect the  
 872 liability of any governmental entity for the results of its  
 873 actions which create or exacerbate a pollution source. The  
 874 authority and the Department of Environmental Protection may  
 875 enter into interagency agreements for the performance, funding,  
 876 and reimbursement of the investigative and remedial acts  
 877 necessary for property acquired by the authority.

878 343.96 Cooperation with other units, boards, agencies, and  
 879 individuals.--Express authority and power is hereby given and  
 880 granted to any county, municipality, drainage district, road and  
 881 bridge district, school district, or any other political  
 882 subdivision, board, commission, or individual in or of the state  
 883 to make and enter into contracts, leases, conveyances,  
 884 partnerships, or other agreements with the authority within the  
 885 provisions and purposes of this part. The authority may make and  
 886 enter into contracts, leases, conveyances, partnerships, and  
 887 other agreements with any political subdivision, agency, or  
 888 instrumentality of the state and any and all federal agencies,  
 889 corporations, and individuals for the purpose of carrying out  
 890 the provisions of this part.

891 343.962 Public-private partnerships.--

892 (1) The authority may receive or solicit proposals and  
 893 enter into agreements with private entities or consortia thereof  
 894 for the building, operation, ownership, or financing of  
 895 multimodal transportation systems, transit-oriented development  
 896 nodes, transit stations, or related facilities within the

897 jurisdiction of the authority. Before approval, the authority  
898 must determine that a proposed project:

899 (a) Is in the public's best interest.

900 (b) Would not require state funds to be used unless the  
901 project is on or provides increased mobility on the State  
902 Highway System.

903 (c) Would have adequate safeguards to ensure that  
904 additional costs or unreasonable service disruptions would not  
905 be realized by the traveling public and citizens of the state in  
906 the event of default or the cancellation of the agreement by the  
907 authority.

908 (2) The authority shall ensure that all reasonable costs  
909 to the state related to transportation facilities that are not  
910 part of the State Highway System are borne by the private entity  
911 or any partnership created to develop the facilities. The  
912 authority shall also ensure that all reasonable costs to the  
913 state and substantially affected local governments and utilities  
914 related to the private transportation facility are borne by the  
915 private entity for transportation facilities that are owned by  
916 private entities. For projects on the State Highway System or  
917 that provide increased mobility on the State Highway System, the  
918 department may use state resources to participate in funding and  
919 financing the project as provided for under the department's  
920 enabling legislation.

921 (3) The authority may request proposals for public-private  
922 multimodal transportation projects or, if it receives an  
923 unsolicited proposal, the authority must publish a notice in the  
924 Florida Administrative Weekly and a newspaper of general



925 circulation in the county in which the proposed project is  
 926 located at least once a week for 2 weeks stating that it has  
 927 received the proposal and will accept, for 60 days after the  
 928 initial date of publication, other proposals for the same  
 929 project purpose. A copy of the notice must be mailed to each  
 930 local government in the affected areas. After the public  
 931 notification period has expired, the authority shall rank the  
 932 proposals in order of preference. In ranking the proposals, the  
 933 authority shall consider professional qualifications, general  
 934 business terms, innovative engineering or cost-reduction terms,  
 935 finance plans, and the need for state funds to deliver the  
 936 proposal. If the authority is not satisfied with the results of  
 937 the negotiations, it may, at its sole discretion, terminate  
 938 negotiations with the proposer. If these negotiations are  
 939 unsuccessful, the authority may go to the second and lower-  
 940 ranked firms, in order, using the same procedure. If only one  
 941 proposal is received, the authority may negotiate in good faith  
 942 and, if it is not satisfied with the results, it may, at its  
 943 sole discretion, terminate negotiations with the proposer.  
 944 Notwithstanding this subsection, the authority may, at its  
 945 discretion, reject all proposals at any point in the process up  
 946 to completion of a contract with the proposer.

947 (4) Agreements entered into pursuant to this section may  
 948 authorize the public-private entity to impose tolls or fares for  
 949 the use of the facility. However, the amount and use of toll or  
 950 fare revenues shall be regulated by the authority to avoid  
 951 unreasonable costs to users of the facility.

952 (5) Each public-private transportation facility

953 constructed pursuant to this section shall comply with all  
 954 requirements of federal, state, and local laws; state, regional,  
 955 and local comprehensive plans; the authority's rules, policies,  
 956 procedures, and standards for transportation facilities; and any  
 957 other conditions that the authority determines to be in the  
 958 public's best interest.

959 (6) The authority may exercise any of its powers,  
 960 including eminent domain, to facilitate the development and  
 961 construction of multimodal transportation projects pursuant to  
 962 this section. The authority may pay all or part of the cost of  
 963 operating and maintaining the facility or may provide services  
 964 to the private entity, for which services it shall receive full  
 965 or partial reimbursement.

966 (7) Except as provided in this section, this section is  
 967 not intended to amend existing law by granting additional powers  
 968 to or imposing further restrictions on the governmental entities  
 969 with regard to regulating and entering into cooperative  
 970 arrangements with the private sector for the planning,  
 971 construction, and operation of transportation facilities.

972 (8) The authority may adopt rules pursuant to ss.  
 973 120.536(1) and 120.54 to implement this section and shall, by  
 974 rule, establish an application fee for the submission of  
 975 unsolicited proposals under this section. The fee must be  
 976 sufficient to pay the costs of evaluating the proposals.

977 343.97 Exemption from taxation.--The effectuation of the  
 978 authorized purposes of the authority created under this part is  
 979 for the benefit of the people of this state, for the increase of  
 980 their commerce and prosperity, and for the improvement of their

981 health and living conditions and, because the authority performs  
 982 essential governmental functions in effectuating such purposes,  
 983 the authority is not required to pay any taxes or assessments of  
 984 any kind or nature whatsoever upon any property acquired or used  
 985 by it for such purposes, or upon any rates, fees, rentals,  
 986 receipts, income, or charges at any time received by it. The  
 987 bonds issued by the authority, their transfer, and the income  
 988 therefrom, including any profits made on the sale thereof, shall  
 989 at all times be free from taxation of any kind by the state or  
 990 by any political subdivision, taxing agency, or instrumentality  
 991 thereof. The exemption granted by this section does not apply to  
 992 any tax imposed by chapter 220 on interest, income, or profits  
 993 on debt obligations owned by corporations.

994 343.973 Eligibility for investments and security.--Any  
 995 bonds or other obligations issued pursuant to this part shall be  
 996 and constitute legal investments for banks, savings banks,  
 997 trustees, executors, administrators, and all other fiduciaries  
 998 and for all state, municipal, and other public funds and shall  
 999 also be and constitute securities eligible for deposit as  
 1000 security for all state, municipal, or other public funds,  
 1001 notwithstanding the provisions of any other law to the contrary.

1002 343.975 Complete and additional statutory authority.--

1003 (1) The powers conferred by this part are supplemental to  
 1004 the existing powers of the board and the department. This part  
 1005 does not repeal any of the provisions of any other law, general,  
 1006 special, or local, but supplements such other laws in the  
 1007 exercise of the powers provided in this part and provides a  
 1008 complete method for the exercise of the powers granted in this

1009 part. The projects planned and constructed by the Bay Area  
 1010 Regional Transportation Authority shall comply with all  
 1011 applicable federal, state, and local laws. The authority shall  
 1012 coordinate project planning, development, and implementation  
 1013 with the applicable adopted comprehensive plans of local  
 1014 governments within whose jurisdictions the projects or  
 1015 improvements will be located, in order to define and resolve  
 1016 potential inconsistencies between plans. The extension and  
 1017 improvement of the system, and the issuance of bonds hereunder  
 1018 to finance all or part of the cost thereof, may be accomplished  
 1019 upon compliance with the provisions of this part without regard  
 1020 to or necessity for compliance with the provisions, limitations,  
 1021 or restrictions contained in any other general, special, or  
 1022 local law, including, but not limited to, s. 215.821. An  
 1023 approval of any bonds issued under this part by the qualified  
 1024 electors or qualified electors who are freeholders in the state  
 1025 or in any other political subdivision of the state is not  
 1026 required for the issuance of such bonds pursuant to this part.

1027 (2) This part does not repeal, rescind, or modify any  
 1028 other law relating to the State Board of Administration, the  
 1029 Department of Transportation, the Tampa-Hillsborough County  
 1030 Expressway Authority, or the Division of Bond Finance within the  
 1031 State Board of Administration; however, this part supersedes  
 1032 such other laws as are inconsistent with its provisions,  
 1033 including, but not limited to, s. 215.821.

1034 (3) This part does not preclude the department from  
 1035 acquiring, holding, constructing, improving, maintaining,  
 1036 operating, or owning tolled or nontolled facilities funded and

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2007


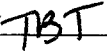
1037 constructed from nonauthority sources that are part of the State  
1038 Highway System within the geographical boundaries of the Bay  
1039 Area Regional Transportation Authority.

1040       Section 2. This act shall take effect July 1, 2007.



## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** HB 545 Motor Vehicles  
**SPONSOR(S):** Patterson and others  
**TIED BILLS:** **IDEN./SIM. BILLS:** SB 124

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Committee on Infrastructure	8 Y, 0 N	Owen	Miller
2) Economic Expansion & Infrastructure Council		Owen 	Tinker 
3) Policy & Budget Council			
4)			
5)			

### SUMMARY ANALYSIS

HB 545 addresses the registration and equipment requirements of custom vehicles and street rods. Current statute defines the term "street rod" and specifies that the vehicle may only be used for certain occasions, the owner of the vehicle may apply for a specialty plate, and the vehicle must meet state motor vehicle safety requirements.

HB 545 expands the law to:

- Include a definition of "custom vehicle".
- Direct the Department of Highway Safety and Motor Vehicles (Department) to include certain items on the vehicle's title, to collect a tax and fee from the vehicle owner at registration, and to collect written statements from the vehicle owner.
- Create a specialty license plate for custom vehicles, in addition to the one currently available for street rods.
- Exempt custom vehicles and street rods from laws relating to emission controls, but does not exempt them from safety inspections, as long as the inspection is limited to equipment required of a vehicle of the model year listed on the certificate of title.
- Allow custom vehicles and street rods to be equipped with blue dot tail lights.

The fiscal impact incurred by the Department would be \$7,560 in programming costs due to the addition of a specialty license plate. Issuance of this plate will not require additional employees or equipment.

HB 545 has an effective date of July 1, 2007.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

The bill does not appear to implicate any of the House Principles.

#### B. EFFECT OF PROPOSED CHANGES:

##### Present Situation:

Under s. 320.0863, F.S., a street rod is defined as “a modified motor vehicle manufactured before 1949 which is maintained primarily for use in exhibitions, club activities, parades, and other functions of public interest but not for general transportation. For purposes of this section, the word ‘modified’ means that “an engine, a driveline, a suspension, brakes, or other component parts manufactured after 1949 are installed.” There is no definition for a custom vehicle in current state statute.

To complete vehicle registration in the state, a street rod must currently pay a \$7.50 license tax, plus a processing fee of \$3. Since there is no current definition for a custom vehicle, the vehicle falls under “automobiles for private use” and must currently pay a license tax from \$14.50 to \$32.50, depending on the weight of the vehicle.

Specialty license plates are available for street rods, and the Department of Highway Safety and Motor Vehicles (Department) issued 1,054 plates in FY 2005-06.

##### Proposed Changes

HB 545 provides specific registration and titling classes for street rods and custom vehicles, including kit cars and replicas. The bill provides definitions for both, with a street rod being a vehicle either manufactured prior to 1949 or made to resemble a pre-1949 vehicle and a custom vehicle being a vehicle made to resemble a vehicle made between 1949 and 1982. The definition for street rod in the bill is broader than the current statute, allowing vehicles manufactured after 1949 to be considered street rods. Custom vehicles and street rods will be assigned the same model year designation as the production vehicle they most closely resemble and non-original materials will be allowed in production.

In addition, the bill requires the owner of a custom vehicle or street rod to submit a written statement to the Department stating the vehicle will not be used for general daily transportation, but maintained for occasional transportation, exhibitions, club activities, parades, tours, etc. The owner must also submit written proof to the Department that the vehicle meets state equipment and safety requirements, except only those requirements that were in effect in the year listed on the vehicle’s title are required. For instance, a custom vehicle made to resemble a 1969 Camaro would not be required to have airbags installed.

The bill creates a specialty license plate for custom vehicles and allows custom vehicles and street rods to be equipped with blue dot tail lights, which are red lamps containing a blue or purple insert. Also, the bill exempts these vehicles from the use and inspection of emission controls.

Additional states, such as Illinois, Colorado and Montana, have already enacted this model legislation in the Specialty Equipment Market Association’s (SEMA) effort to streamline the regulation of street rods and custom vehicles throughout the country.

#### C. SECTION DIRECTORY:

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DATE: 3/9/2007

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Section 1. Substantially rewords s. 320.0863, F.S.; provides definitions; provides for the registration of custom vehicles and street rods; provides registration and equipment requirements for such vehicles; exempts such vehicles from certain equipment and inspection requirements.

Section 2. Provides an effective date of July 1, 2007.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

See FISCAL COMMENTS section.

2. Expenditures:

See FISCAL COMMENTS section.

Highway Safety Operating TF:	FY 2007-08	FY 2008-09
Salaries and Benefits:	\$0	\$0
Programming Costs:	\$7,560	\$0
Purchase of License Plates:	<u>\$0</u>	<u>\$0</u>
Total	\$7,560	\$0

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

See FISCAL COMMENTS section.

2. Expenditures:

See FISCAL COMMENTS section.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Custom vehicle hobbyists will have a new license plate for display and operational purposes. Custom vehicle hobbyists will also pay a lower license tax on their vehicles.

### D. FISCAL COMMENTS:

To complete vehicle registration in the state, a street rod must currently pay a \$7.50 license tax, plus a processing fee of \$3. Since there is no current definition for a custom vehicle, the vehicle falls under "automobiles for private use" and must currently pay a license tax from \$14.50 to \$32.50, depending on the weight of the vehicle. The bill allows custom vehicles to pay the \$7.50 license tax, along with street rods. At a minimum, there will be a loss of \$7 for every custom vehicle currently paying the lower tax for automobiles for private use, as well as a potential increase in the number of registered street rods due to the broader definition found in the bill. The Department has no record of the number of custom vehicles in the state, so the exact amount of revenue loss to the State is indeterminate. For FY 2005-06, the Department issued 1,054 street rod specialty license plates.

The bill will require contracted programming modifications to the motor vehicle software systems at the Department at an estimated cost of \$7,560 for the addition of the custom vehicle license plate. The Department will absorb the cost within existing resources. Issuance of this plate will not require additional employees or equipment.

Tax Collector offices will have an additional license plate type to offer to the general public. Clerks will likewise have to ensure titles are marked with the letter "R" indicating "Reproduction".

### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

##### 1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to: require counties or cities to spend funds or take action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

##### 2. Other:

None.

#### B. RULE-MAKING AUTHORITY:

None.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

The requirement to include the capital letter "R" following the year on the vehicle's title is a duplication of information already available elsewhere on the title. It may cause confusion as to its intent when a Florida title is transferred to another state. There are currently title brands available for both replica and rebuilt vehicles, according to the Department. In addition, Chapter 319, F.S., addresses vehicle title issues which are not issues found in Chapter 320, F.S., which this bill addresses.

The requirement that individuals provide written proof that the vehicle meets state equipment and safety requirements is not appropriate to place on the Department or Tax Collector offices, since neither entity is trained in historical safety requirements for Florida motor vehicles.

#### D. STATEMENT OF THE SPONSOR

No statement submitted.

### IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES

On February 8, 2007, this bill was considered by the Committee on Infrastructure. An amendment was adopted which removes the requirement for the Department to include a capital letter "R" following the year on the vehicle's certificate of title. A second amendment was adopted which clarifies that a vehicle owner must submit "a written statement" rather than "written proof" that a vehicle meets state equipment and safety requirements when registering the vehicle. The bill was reported favorably with two amendments.

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. 1 (for drafter's use only)

Bill No. 545

COUNCIL/COMMITTEE ACTION

ADOPTED \_\_\_\_\_ (Y/N)  
ADOPTED AS AMENDED \_\_\_\_\_ (Y/N)  
ADOPTED W/O OBJECTION \_\_\_\_\_ (Y/N)  
FAILED TO ADOPT \_\_\_\_\_ (Y/N)  
WITHDRAWN \_\_\_\_\_ (Y/N)  
OTHER \_\_\_\_\_

---

1 Council/Committee hearing bill: Economic Expansion &  
2 Infrastructure  
3 Committee on Infrastructure offered the following:  
4

**Amendment**

6 Remove line(s) 33 - 40 and insert:

7 (2) The model year and year of manufacture which the body of a  
8 custom vehicle or street rod resembles is the model year and  
9 year of manufacture listed on the certificate of title,  
10 regardless of when the vehicle was actually manufactured.

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. 2 (for drafter's use only)

Bill No. 545

COUNCIL/COMMITTEE ACTION

ADOPTED \_\_\_\_\_ (Y/N)  
ADOPTED AS AMENDED \_\_\_\_\_ (Y/N)  
ADOPTED W/O OBJECTION \_\_\_\_\_ (Y/N)  
FAILED TO ADOPT \_\_\_\_\_ (Y/N)  
WITHDRAWN \_\_\_\_\_ (Y/N)  
OTHER \_\_\_\_\_

1 Council/Committee hearing bill: Economic Expansion &  
2 Infrastructure  
3 Committee on Infrastructure offered the following:

4

5 **Amendment**

6 Remove line(s) 51 - 52 and insert:

7 (c) A written statement that the vehicle meets state equipment  
8 and safety requirements for motor vehicles. However, the vehicle

1                                   A bill to be entitled  
 2           An act relating to motor vehicles; amending s. 320.0863,  
 3           F.S.; providing definitions; providing for the  
 4           registration of custom vehicles and street rods; providing  
 5           registration and equipment requirements for such vehicles;  
 6           exempting such vehicles from certain equipment and  
 7           inspection requirements; providing an effective date.

8  
 9   Be It Enacted by the Legislature of the State of Florida:

10  
 11       Section 1.   Section 320.0863, Florida Statutes, is amended  
 12   to read:

13       (Substantial rewording of section. See s. 320.0863, F.S.,  
 14       for present text.)

15       320.0863 Custom vehicles and street rods; registration and  
 16       license plates.--

17       (1) As used in this section, the term:

18       (a) "Blue dot tail light" means a red lamp that contains a  
 19       blue or purple insert that is not more than one inch in diameter  
 20       and is installed in the rear of a motor vehicle.

21       (b) "Custom vehicle" means a motor vehicle that:

22       1. Is 25 years old or older and of a model year after 1948  
 23       or was manufactured to resemble a vehicle that is 25 years old  
 24       or older and of a model year after 1948; and

25       2. Has been altered from the manufacturer's original  
 26       design or has a body constructed from nonoriginal materials.

27       (c) "Street rod" means a motor vehicle that:

28       1. Is of a model year of 1948 or older or was manufactured

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29 after 1948 to resemble a vehicle of a model year of 1948 or  
 30 older; and

31 2. Has been altered from the manufacturer's original  
 32 design or has a body constructed from nonoriginal materials.

33 (2) (a) The model year and year of manufacture which the  
 34 body of a custom vehicle or street rod resembles is the model  
 35 year and year of manufacture listed on the certificate of title,  
 36 regardless of when the vehicle was actually manufactured.

37 (b) The model year and year of manufacture on the  
 38 certificate of title shall include the capital letter "R"  
 39 following the year to indicate that the vehicle is a  
 40 reproduction or complete rebuild.

41 (3) To register a street rod or custom vehicle, the owner  
 42 shall apply to the department by submitting a completed  
 43 application form and provide the following:

44 (a) The license tax prescribed by s. 320.08(2) (a) and a  
 45 processing fee of \$3.

46 (b) A written statement that the vehicle will not be used  
 47 for general daily transportation but will be maintained for  
 48 occasional transportation, exhibitions, club activities,  
 49 parades, tours, or other functions of public interest and  
 50 similar uses.

51 (c) Written proof that the vehicle meets state equipment  
 52 and safety requirements for motor vehicles. However, the vehicle  
 53 must meet only the requirements that were in effect in this  
 54 state as a condition of sale in the year listed as the model  
 55 year on the certificate of title.

56 (4) The registration numbers and special license plates

57 assigned to vehicles under this section shall run in a separate  
 58 series, commencing with "Custom Vehicle 1" or "Street Rod 1,"  
 59 respectively, and the plates shall be of a distinguishing color  
 60 and design.

61 (5) (a) A vehicle registered under this section is exempt  
 62 from any law or local ordinance relating to the use and  
 63 inspection of emission controls. The exemption under this  
 64 paragraph does not apply to any periodic or other inspection  
 65 relating to safety equipment or fitness for operation on public  
 66 roadways; however, any such inspection shall be limited to  
 67 equipment required to be fitted on the vehicle in the model year  
 68 listed on the certificate of title.

69 (b) A vehicle registered under this section may also be  
 70 equipped with blue dot tail lights for stop lamps, rear turning  
 71 indicator lamps, rear hazard lamps, and rear reflectors.

72 Section 2. This act shall take effect July 1, 2007.




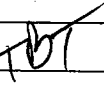


**HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

**BILL #:** HB 815  
**SPONSOR(S):** McKeel  
**TIED BILLS:**

Motor Vehicle Dealers

**IDEN./SIM. BILLS:** SB 1722

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Committee on Infrastructure</u>	<u>9 Y, 0 N</u>	<u>Owen</u>	<u>Miller</u>
2) <u>Economic Expansion &amp; Infrastructure Council</u>		<u>Owen</u> 	<u>Tinker</u> 
3) _____			
4) _____			
5) _____			

**SUMMARY ANALYSIS**

Chapter 320, F.S., provides for the licensing of motor vehicle dealers and motor vehicle manufacturers, distributors, and importers, and also regulates numerous components of the franchise contracts they enter into to do business in the state of Florida.

HB 815 makes a number of changes to this chapter, including:

- Requiring the motor vehicle manufacturer to meet in person with the dealership they are charging back subsequent to an audit for warranty or incentive payments.
- Prohibiting the manufacturer from changing or altering the basis for each of the proposed charge-backs as presented to the motor vehicle dealer following the conclusion of the audit.
- Requiring the motor vehicle manufacturer to provide the basis or methodology for which the motor vehicle dealer was selected for the audit or review.
- Adding a provision that prohibits a motor vehicle manufacturer from refusing to allow, limiting, or restricting a dealer from acquiring or adding a sales or service operation for another line-make of motor vehicles to their same or expanded facility, unless the manufacturer is able to prove the addition will substantially impair the dealer's ability to sell or service the manufacturer's motor vehicles.
- Adding to the definition of an unfair discontinuation, cancellation, or non-renewal of a franchise agreement. If a motor vehicle dealer is not given 180 days notice to cure the alleged breach of the franchise agreement, the discontinuation, cancellation, or non-renewal of the agreement is considered unfair.

The bill has no fiscal impact on state and local governments and is effective July 1, 2007.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

Reduce Government: HB 815 creates additional requirements and obligations on automobile manufacturers regarding aspects of their agreements with franchised motor vehicle dealers in Florida.

#### B. EFFECT OF PROPOSED CHANGES:

##### **Present Situation:**

Chapter 320, F.S., provides for the licensing of motor vehicle dealers and motor vehicle manufacturers, distributors, and importers, and also regulates numerous components of the franchise contracts they enter into to do business in the state of Florida.

Section 320.64, F.S., outlines the causes for the Department of Highway Safety and Motor Vehicles (Department) to deny, suspend, or revoke the license of a licensed manufacturer, importer or distributor of motor vehicles.

Section 320.641, F.S., outlines the procedure a motor vehicle manufacturer must follow when discontinuing, cancelling, non-renewing, modifying or replacing franchise agreements. The manufacturer is required to provide written notice to the motor vehicle dealer at least 90 days before the effective date of the action, along with the specific grounds for such action. Any dealer who receives such a notice may file a petition or complaint for a determination of whether the action is unfair or prohibited.

According to s. 320.641(3), F.S., a discontinuation, cancellation, or non-renewal of a franchise agreement is considered unfair if:

- It is not clearly permitted by the franchise agreement;
- It is not undertaken in good faith;
- It is not undertaken for good cause;
- It is based on an alleged breach of the franchise agreement which is not a material or substantial breach; or
- The grounds relied upon for termination, cancellation, or non-renewal have not been applied in a uniform and consistent manner by the licensee.

A modification or replacement of a franchise agreement is considered unfair if:

- It is not clearly permitted by the franchise agreement;
- It is not undertaken in good faith; or
- It is not undertaken for good cause.

The motor vehicle manufacturer has the burden of proof that such action is fair and not prohibited.

A motor vehicle dealer who can demonstrate that a violation of, or failure to comply with, any of the provisions found in these sections will or can adversely and pecuniarily affect the dealer is entitled to pursue all of the remedies, procedures and rights of recovery available under ss. 320.695 and 320.697, F.S.. Section 320.695, F.S., allows for the grant of a temporary or permanent injunction by any circuit court of the state. Section 320.697, F.S., allows for recovery in circuit court of damages in the amount equal to three times the pecuniary loss, together with costs and attorney's fees.

## **Proposed Changes:**

HB 815 makes a number of changes to existing statutes regulating automobile franchisees in this state. The general impact of the bill is to raise the level of protection for franchised motor vehicle dealers.

The bill:

Amends s. 320.64(25), F.S., by:

- Specifying that the motor vehicle manufacturer may not charge a motor vehicle dealer back subsequent to the payment of a warranty or incentive claim unless a representative of the manufacturer has met in person at the dealership with a representative of the dealer and explained in detail the basis for each of the charge-backs. The dealer is given no less than 30 days after the meeting to explain the dealer's position relating to each of the charge-backs.
- Prohibiting the manufacturer from changing or altering the basis for each of the proposed charge-backs as presented to the dealer following the conclusion of the audit.
- Directing the manufacturer to provide the dealer, at or prior to the meeting, with a written statement containing the basis or methodology upon which the dealer was selected for the audit or review.
  - Each franchised motor vehicle dealer maintains an "open account" with the manufacturer with which it has entered into a franchise agreement. The purpose of the open account is to facilitate billing and accounting between parties. The account is a running series of debits and credits for purchases, rebates, reimbursements, etc. between the manufacturer and the dealer.
  - No provision in Florida Statute currently requires manufacturers to permit a dealer to respond to alleged improper claims.

Creates s. 320.64(37), F.S., which:

- Prohibits the motor vehicle manufacturer from refusing to allow, limiting, or restricting a dealer from acquiring or adding a sales or service operation for another line-make of motor vehicles to their same or expanded facility, unless the manufacturer is able to prove the addition will substantially impair the dealer's ability to sell or service the manufacturer's motor vehicles.

Amends s. 320.641(3), F.S. by:

- Specifying in the current statutory definition of an "unfair discontinuation, cancellation, or non-renewal of a franchise agreement" that if a motor vehicle dealer is not given 180 days notice to cure the alleged breach of the franchise agreement, the discontinuation, cancellation, or non-renewal of the agreement is considered unfair.

As provided in current law, affected motor vehicle dealers could pursue all of the remedies, procedures and rights of recovery available under ss. 320.695 and 320.697, F.S., when a manufacturer fails to comply with or violates these new provisions.

## **C. SECTION DIRECTORY:**

Section 1. Amends s. 320.64, F.S., by revising provisions for grounds for denial, suspension, or revocation of a license of a motor vehicle manufacturer, factor branch, distributor, or importer licensed by the Department to enter into franchise agreements with dealers; prohibiting certain charge-backs of warranty services payments made to a dealer unless certain procedures are followed; revising such procedures; and prohibiting applicant or licensee from refusing to allow, limiting, or restricting a motor vehicle dealer acquisition or addition of operations for another line-make of motor vehicles without a showing that the acquisition or addition would impair the dealer's ability to adequately sell or service such applicant's or licensee's motor vehicles.

Section 2. Amends s. 320.641, F.S., by revising procedures for a determination that a discontinuation, cancellation, or non-renewal of a franchise agreement by the applicant or licensee is unfair; and providing for a 180-day notice to cure an alleged breach of the agreement.

Section 3. Provides an effective date of July 1, 2007.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Indeterminate. To the extent HB 815 protects the rights of existing franchised motor vehicle dealers in cases involving the ability to receive a charge-back from a manufacturer, the establishment of an additional sales or service operation for another line-make of motor vehicles at the same or expanded facility, and the amount of time allowed to cure an alleged breach of a franchise agreement, the bill may benefit franchised motor vehicle dealers. These same law changes may create financial costs for licensed manufacturers, distributors, and importers.

### D. FISCAL COMMENTS:

There is no government fiscal impact. The Department of Highway Safety and Motor Vehicles already regulates this industry, so the additional grounds in the bill for regulatory actions should result in no additional state impact.

## III. COMMENTS

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to: require counties or cities to spend funds or take action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:**

None.

**C. DRAFTING ISSUES OR OTHER COMMENTS:**

The Florida Automobile Dealers Association claims that a manufacturer's audit of a dealer can result in hundreds of allegedly improper claims resulting in charge backs of greater than \$100,000.

The Association also claims that manufacturers have increasingly begun to require dealers to provide exclusive facilities for sales and service of the manufacturer's vehicles, even though the product may suffer a significant downturn in popularity in later years. One example provided was of the Volkswagen brand, which saw a resurgence in the late 1990s, but within two years saw sales decrease dramatically. This left dealers with large facilities, but no vehicles to fill the showroom and service bays.

Finally, the Association states that, under current law, the dealer is not given the chance to take corrective action prior to being subject to termination and the potential loss of revenue. The purpose of the language in HB 815, they claim, is to provide dealers with an opportunity to demonstrate that a dealer's deficiencies in performance have been corrected prior to the institution of formal termination proceedings.

**D. STATEMENT OF THE SPONSOR**

No statement submitted.

**IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES**

On March 15, 2007, this bill was considered by the Committee on Infrastructure.

An amendment was adopted which clarifies the manufacturer may also meet with a dealer by telephone or videoconference to discuss proposed charge-backs; requires the manufacturer to provide the dealer with documentation for each charge-back and gives the dealer at least 45 days to respond; and specifies the dealer must be given the right to a meeting and to respond if the manufacturer changes the basis for a charge-back.

A second amendment was adopted which requires the manufacturer to provide a 180-day cure period before ending a franchise agreement if the alleged failure relates to the dealer's sales or service performance.

The bill was reported favorably with two amendments.

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. 1(for drafter's use only)

Bill No. 815

COUNCIL/COMMITTEE ACTION

ADOPTED	___	(Y/N)
ADOPTED AS AMENDED	___	(Y/N)
ADOPTED W/O OBJECTION	___	(Y/N)
FAILED TO ADOPT	___	(Y/N)
WITHDRAWN	___	(Y/N)
OTHER	_____	

Council/Committee hearing bill: Economic Expansion & Infrastructure

The Committee on Infrastructure offered the following:

**Amendment**

Remove line(s) 54-77 and insert:

the applicant or licensee for such repairs or incentives. An applicant or licensee may not charge a motor vehicle dealer back subsequent to the payment of a claim unless a representative of the applicant or licensee has met in person, by telephone, or by video teleconference with an officer or employee of the dealer designated by the motor vehicle dealer. At such meeting the applicant or licensee must have provided a detailed explanation, with supporting documentation, as to the basis for each of the claims for which the applicant or licensee proposed to charge-back the dealer and a written statement containing the basis upon which the motor vehicle dealer was selected for audit or review. Thereafter the applicant or licensee must have provided the motor vehicle dealer's representative a reasonable period after the meeting within which to respond to the proposed charge-backs, said period to be commensurate with the volume of

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HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. 1 (for drafter's use only)

22 claims under consideration, but in no case less than 45 days  
23 after such meeting. The applicant or licensee shall be  
24 prohibited from changing or altering the basis for each of the  
25 proposed charge-backs as presented to the motor vehicle dealer's  
26 representative following the conclusion of the audit, unless the  
27 applicant or licensee received new information affecting the  
28 basis for one or more charge-backs. If the applicant or  
29 licensee has claimed the existence of new information, the  
30 dealer must have been given the same right to a meeting and  
31 right to respond as when the charge-back was originally  
32 presented.

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. 2 (for drafter's use only)

Bill No. 815

COUNCIL/COMMITTEE ACTION

ADOPTED \_\_\_\_\_ (Y/N)  
ADOPTED AS AMENDED \_\_\_\_\_ (Y/N)  
ADOPTED W/O OBJECTION \_\_\_\_\_ (Y/N)  
FAILED TO ADOPT \_\_\_\_\_ (Y/N)  
WITHDRAWN \_\_\_\_\_ (Y/N)  
OTHER \_\_\_\_\_

1 Council/Committee hearing bill: Economic Expansion &  
2 Infrastructure  
3 The Committee on Infrastructure offered the following:  
4

5 **Amendment**

6 Remove line(s) 111-116 and insert:  
7 alleged breach of the franchise agreement which is not in fact a  
8 material and substantial breach; or, if the grounds relied upon  
9 for termination, cancellation, or nonrenewal have not been  
10 applied in a uniform and consistent manner by the licensee. If  
11 the notice of discontinuation, cancellation or non-renewal  
12 relates to an alleged failure of the new motor vehicle dealer's  
13 sales or service performance obligations under the franchise  
14 agreement, the new motor vehicle dealer must first be provided  
15 with at least 180 days to correct the alleged failure before a  
16 licensee may send the notice of discontinuation, cancellation or  
17 non-renewal. A

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1                                   A bill to be entitled  
 2           An act relating to motor vehicle dealers; amending s.  
 3           320.64, F.S.; revising provisions for grounds for denial,  
 4           suspension, or revocation of license of a motor vehicle  
 5           manufacturer, factory branch, distributor, or importer  
 6           licensed by the Department of Highway Safety and Motor  
 7           Vehicles to enter into franchise agreements with dealers;  
 8           prohibiting certain charge-backs of warranty service  
 9           payments made to a dealer unless certain procedures are  
 10          followed; revising such procedures; prohibiting applicant  
 11          or licensee from refusing to allow, limiting, or  
 12          restricting a motor vehicle dealer acquisition or addition  
 13          of operations for another line-make of motor vehicles  
 14          without a showing that the acquisition or addition would  
 15          impair the dealer's ability to adequately sell or service  
 16          such applicant's or licensee's motor vehicles; amending s.  
 17          320.641, F.S.; revising procedures for a determination  
 18          that a discontinuation, cancellation, or nonrenewal of a  
 19          franchise agreement by the applicant or licensee is  
 20          unfair; providing for a 180-day notice to cure an alleged  
 21          breach of the agreement; providing an effective date.

22  
 23   Be It Enacted by the Legislature of the State of Florida:

24  
 25           Section 1. Subsection (25) of section 320.64, Florida  
 26   Statutes, is amended, and subsection (37) is added to that  
 27   section, to read:

28           320.64 Denial, suspension, or revocation of license;  
 29 grounds.--A license of a licensee under s. 320.61 may be denied,  
 30 suspended, or revoked within the entire state or at any specific  
 31 location or locations within the state at which the applicant or  
 32 licensee engages or proposes to engage in business, upon proof  
 33 that the section was violated with sufficient frequency to  
 34 establish a pattern of wrongdoing, and a licensee or applicant  
 35 shall be liable for claims and remedies provided in ss. 320.695  
 36 and 320.697 for any violation of any of the following  
 37 provisions. A licensee is prohibited from committing the  
 38 following acts:

39           (25) The applicant or licensee has undertaken an audit of  
 40 warranty payments or incentive payment previously paid to a  
 41 motor vehicle dealer in violation of this section or has failed  
 42 to comply with s. 320.696. An applicant or licensee may  
 43 reasonably and periodically audit a motor vehicle dealer to  
 44 determine the validity of paid claims. Audit of warranty  
 45 payments shall only be for the 1-year period immediately  
 46 following the date the claim was paid. Audit of incentive  
 47 payments shall only be for an 18-month period immediately  
 48 following the date the incentive was paid. An applicant or  
 49 licensee shall not deny a claim or charge a motor vehicle dealer  
 50 back subsequent to the payment of the claim unless the applicant  
 51 or licensee can show that the claim was false or fraudulent or  
 52 that the motor vehicle dealer failed to substantially comply  
 53 with the reasonable written and uniformly applied procedures of  
 54 the applicant or licensee for such repairs or incentives. An  
 55 applicant or licensee may not charge a motor vehicle dealer back

56 subsequent to the payment of the claim unless a representative  
 57 of the applicant or licensee has met in person at the dealership  
 58 with an officer or employee of the dealer designated by the  
 59 motor vehicle dealer and explained in detail the basis for each  
 60 of the proposed charge-backs and thereafter given the motor  
 61 vehicle dealer's representative a reasonable opportunity at the  
 62 meeting, and no less than 30 days after such meeting, to explain  
 63 the motor vehicle dealer's position relating to each of the  
 64 proposed charge-backs. The applicant or licensee shall be  
 65 prohibited from changing or altering the basis for each of the  
 66 proposed charge-backs as presented to the motor vehicle dealer's  
 67 representative following the conclusion of the audit. In the  
 68 event the motor vehicle dealer was selected for audit or review  
 69 on the basis that some or all of the motor vehicle dealer's  
 70 claims were viewed as excessive in comparison to average, mean,  
 71 or aggregate data accumulated by the applicant or licensee, or  
 72 in relation to claims submitted by a group of other motor  
 73 vehicle dealers, the applicant or licensee shall, at or prior to  
 74 the meeting with the motor vehicle dealer's representative,  
 75 provide the dealer with a written statement containing the basis  
 76 or methodology upon which the motor vehicle dealer was selected  
 77 for audit or review.

78 (37) Notwithstanding the terms of any franchise agreement,  
 79 the applicant or licensee has refused to allow, limited, or  
 80 restricted a motor vehicle dealer from acquiring or adding a  
 81 sales or service operation for another line-make of motor  
 82 vehicles at the same or expanded facility at which the motor  
 83 vehicle dealer currently operates a dealership unless the

84 | applicant or licensee can demonstrate that such acquisition or  
 85 | addition will substantially impair the dealer's ability to  
 86 | adequately sell or service such applicant's or licensee's motor  
 87 | vehicles.

88 |  
 89 | A motor vehicle dealer who can demonstrate that a violation of,  
 90 | or failure to comply with, any of the preceding provisions by an  
 91 | applicant or licensee will or can adversely and pecuniarily  
 92 | affect the complaining dealer, shall be entitled to pursue all  
 93 | of the remedies, procedures, and rights of recovery available  
 94 | under ss. 320.695 and 320.697.

95 | Section 2. Subsection (3) of section 320.641, Florida  
 96 | Statutes, is amended to read:

97 | 320.641 Discontinuations, cancellations, nonrenewals,  
 98 | modifications, and replacement of franchise agreements.--

99 | (3) Any motor vehicle dealer who receives a notice of  
 100 | intent to discontinue, cancel, not renew, modify, or replace  
 101 | may, within the 90-day notice period, file a petition or  
 102 | complaint for a determination of whether such action is an  
 103 | unfair or prohibited discontinuation, cancellation, nonrenewal,  
 104 | modification, or replacement. Agreements and certificates of  
 105 | appointment shall continue in effect until final determination  
 106 | of the issues raised in such petition or complaint by the motor  
 107 | vehicle dealer. A discontinuation, cancellation, or nonrenewal  
 108 | of a franchise agreement is unfair if it is not clearly  
 109 | permitted by the franchise agreement; is not undertaken in good  
 110 | faith; is not undertaken for good cause; or is based on an  
 111 | alleged breach of the franchise agreement for which the motor

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112 vehicle dealer was not given 180 days' notice to cure the  
 113 alleged breach and which is not in fact a material and  
 114 substantial breach, or, if the grounds relied upon for  
 115 termination, cancellation, or nonrenewal have not been applied  
 116 in a uniform and consistent manner by the licensee. A  
 117 modification or replacement is unfair if it is not clearly  
 118 permitted by the franchise agreement; is not undertaken in good  
 119 faith; or is not undertaken for good cause. The applicant or  
 120 licensee shall have the burden of proof that such action is fair  
 121 and not prohibited.

122 Section 3. This act shall take effect July 1, 2007.



**HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

**BILL #:** HB 841  
**SPONSOR(S):** Flores  
**TIED BILLS:**

Economic Development Incentives

**IDEN./SIM. BILLS:** SB 2124

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Committee on Economic Development</u>	<u>9 Y, 0 N</u>	<u>West</u>	<u>Croom</u>
2) <u>Economic Expansion &amp; Infrastructure Council</u>		<u>West <i>SPW</i></u>	<u>Tinker <i>TBT</i></u>
3) <u>Policy &amp; Budget Council</u>			
4) _____			
5) _____			

**SUMMARY ANALYSIS**

This bill requires the Department of Revenue (DOR) to make monthly payments of one-half of the sales tax generated by qualified convention centers to the local governments that own such convention centers. The funds are generated by the sales tax of a qualified convention center through normal use of the building such as admission, parking, concessions, utility services, and other such services.

This bill requires convention centers to be certified through the Office of Tourism, Trade, and Economic Development (OTTED) to be eligible for this tax refund. A local government may not receive more than \$1 million per fiscal year and total distributions are capped at \$5 million statewide each fiscal year. If the fiscal cap of \$5 million is exceeded, this bill provides for an apportionment process.

This bill will have a negative fiscal impact on the General Revenue Fund up to \$5 million annually. These funds will be distributed to local governments.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

Provide Limited Government—HB 841 bill grants rule-making authority to the Office of Tourism, Trade, and Economic Development for the receipt and processing of applications for the refund of sales tax generated by qualified convention centers.

Ensure Lower Taxes—HB 841 authorizes a monthly distribution from sales tax revenues generated by qualified convention centers to local governments for the purpose of stimulating economic development through tourism.

#### B. EFFECT OF PROPOSED CHANGES:

##### Present Situation:

Currently, Florida permits local governments to use tax reimbursements to construct, acquire, maintain, or expand convention centers in order to stimulate tourism or economic development.

The Convention Development Tax Act created in s. 212.0305, F.S., stimulates tourism by allowing local governments to use sales tax reimbursements to improve and construct convention centers. It states, “[o]ne of the principal purposes of the convention development tax is to promote tourism and the use of hotel facilities by facilitating the improvement and construction of convention centers”. This tax is levied by participating local governments against any person renting or leasing a dwelling for less than 6 months. The tax is 2 percent on every dollar. The full amount of taxes, less administrative costs, is remitted back to the participating local government monthly for use in promoting tourism, improving an existing convention center, or construction of a new convention center.

The Local Option Tourist Development Act created in s.125.0104, F.S., allows local municipalities to levy a tax on transient rentals of hotels, motels, and other similar establishments. This tax is levied by participating local governments against any person renting or leasing a dwelling for less than 6 months. The tax is either 1 percent or 2 percent on every dollar as determined by the local government. The full amount of taxes, less administrative costs, is remitted back to the participating local government monthly for use in construction or renovation of any professional sports franchise or spring training facility, promoting tourism, improving an existing convention center, or construction of a new convention center. Receipts from this tax may be used to stimulate both national and international tourism.

However, s. 212.20, F.S., does not provide for sales tax reimbursements to be distributed to local governments or municipalities owning convention centers.

##### **Current Economic Incentives in Florida**

The Florida Legislature has enacted numerous programs designed to encourage economic development throughout the state. Most programs are administered by the Office of Tourism, Trade, and Economic Development. OTTED is tasked with attracting high-technology and research and development industries to Florida. Three similar reimbursement programs are currently available in the state:

##### Professional Sports Franchises

The Office of Tourism, Trade, and Economic Development offers a reimbursement program (s. 288.1162, F.S.) for sales tax generated by a facility for a new professional sports franchise or a facility



for a retained professional sports franchise. Qualified applicants receive up to \$166,667 in monthly installments for a professional sports franchise. A facility must surpass 300,000 in paid attendance annually to be considered a qualified facility. If a facility is used for spring training, then a qualified applicant can receive up to \$41,667 in monthly installments for that facility. A spring training facility must surpass 50,000 in paid attendance annually to be considered a qualified facility. Funds must be used to build, renovate, or maintain facilities or pay off debt in the acquisition or construction of the qualified facility.

### Entertainment Industry Financial Incentive

The Office of Film and Entertainment offers a cash reimbursement program (s. 288.1254, F.S.) for 15 percent of the total budget spent in Florida for qualified film projects. To qualify for this program, a film project must have a Florida budget that exceeds \$850,000 in eligible expenditures. Eligible expenditures include wages, salaries, compensation for technical and production crews, directors, producers, and other staff who are Florida residents. Goods and services purchased from Florida vendors also qualify as eligible expenditures. The maximum allowable reimbursement is \$2 million per film project.<sup>1</sup>

### Qualified Target Industry (QTI)

The Office of Tourism, Trade, and Economic Development in conjunction with Enterprise Florida have developed a list of targeted industries that offer high-wage jobs that have a large non-Florida customer base. Pursuant to s. 288.106, F.S., qualified businesses receive refunds on taxes paid for creating new jobs in specific industries. Eligible taxes include corporate income, sales, and other taxes. Qualified businesses must engage in an industry that offers high wages and high job growth. QTI requires local financial support through city or county resolution before this incentive is approved. The amount of the QTI award is based on the number of new jobs created and higher awards are given to businesses with higher wages.<sup>2</sup>

### Effect of Proposed Changes:

This bill creates s. 212.20(7)(e), F.S., requiring the Department of Revenue (DOR) to make monthly payments to local governments with qualified convention centers. The funds are generated by the sales tax of a qualified convention center through normal use of the building such as admission, parking, concessions, utility services, and other such services. One-half of the sales tax generated by such centers will go to General Revenue and the remaining one-half is refunded to qualified convention centers. An eligible convention center must be certified through the Office of Tourism, Trade, and Economic Development pursuant to s. 288.1172, F.S., to be eligible for this tax refund.

HB 841 limits the sales tax reimbursement to no more than \$1 million annually for any one local government; in addition, the bill provides that the total statewide reimbursement may not exceed \$5 million annually. Currently, Orange County is the only local government that would reach the \$1 million annual cap and accordingly would not be eligible for the full 50 percent reimbursement. The Orange County Convention Center is estimated to generate \$4.4 million in state sales tax during fiscal year 2007-2008.<sup>3</sup> If the fiscal cap of \$5 million statewide is exceeded, this bill provides for an apportionment process. The apportionment process shall distribute proceeds to each eligible convention center through a mathematical equation where the amount remitted by an eligible convention center is the numerator and the total amount remitted by all eligible convention centers is the denominator.

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<sup>1</sup> See 2006 Incentives Report: A Progress Report on Programs Funded from the Economic Development Initiatives Account. Produced by Enterprise Florida.

<sup>2</sup> Id.

<sup>3</sup> Revenue Estimating Conference 2007.

Local governments are required to use the remitted sales tax revenues to stimulate economic development for the attraction and retention of corporate headquarters in high-technology, manufacturing, research and development, entertainment, and tourism industries, as designated by the unit of local government by resolution of its governing body, and to assist the eligible convention centers in attracting more business and expanding their offerings, including developing their own events and shows. Distributions may be used to attract out-of-state businesses for the purpose of relocating within Florida. However, such funds may not be used to encourage or otherwise provide any type of incentives to businesses currently located in the state for the purpose of moving to another location within the state. Distributions may also be used to install renewable energy sources. This bill provides a repeal date of June 30, 2010.

This bill creates s. 288.1172, F.S., requiring OTTED to adopt rules that will allow for the screening of applications to certify eligible convention centers. A convention center must have the following characteristics to be considered an eligible convention center:

- Must be publicly owned by a local government or municipality;
- Must contain at least 30,000 square feet of exhibit space;
- Must be certified by resolution as serving a public purpose; and
- Must be located in a county levying a local option tourist development tax under s. 125.0104, F.S.

Failure to use the proceeds in any of the above mentioned ways is grounds for revoking certification. This section is repealed on June 30, 2010.

Currently, there are at least 16<sup>4</sup> convention centers in Florida that meet the criteria in this bill<sup>5</sup>:

- Orange County Convention Center (Orange) 2,100,000 sq. ft.
- Miami Beach Convention Center (Miami-Dade) 502,848 sq. ft.
- Greater Ft. Lauderdale/Broward County Convention Center (Broward) 199,526 sq. ft.
- Tampa Convention Center (Hillsborough) 200,000 sq. ft.
- The Lakeland Center (Polk) 100,000 sq. ft.
- Prime F. Osborn III Convention Center (Duval) 100,000 sq. ft.
- Palm Beach County Convention Center (Palm Beach) 100,000 sq. ft.
- Coconut Grove Convention Center (Miami-Dade) 150,000 sq. ft.
- Ocean Center (Volusia) 60,000 sq. ft.
- Donald L. Tucker Center (Leon) 58,000 sq. ft.
- Osceola Heritage Park Exhibition Building (Osceola) 49,000 sq. ft.
- Clearwater Harbor View Center (Pinellas) 30,000 sq. ft.
- Harborside Event Center (Lee) 30,000 sq. ft.
- Manatee Convention & Civic Center (Manatee) 32,400 sq. ft.
- St Johns County Convention Center (St Johns) 36,150 sq. ft.
- Emerald Coast Conference Center (Okaloosa) 35,000 sq. ft.

## C. SECTION DIRECTORY:

Section 1: Creates s. 212.20(7)(e), F.S.; sets parameters for distribution of funds; requires monthly distributions to local governments with certified convention centers; defines which sales taxes collected by convention centers are eligible for refund; sets limits and provides methods and timelines for distribution; provides an apportionment process for when the \$5 million cap is exceeded; sets requirements for the use of distributed funds; provides a repeal date of June 30, 2010.

<sup>4</sup> The Expo Center (Orange) has renovated the exhibit space and now may not contain at least 30,000 square feet per the Office of Orange County Government.

<sup>5</sup> Revenue Estimating Conference 2007.

Section 2: Creates s. 288.1172, F.S.; provides a process for certification through the Office of Tourism, Trade, and Economic Development; grants OTTED rule-making authority for the certification process; provides a process for distribution of funds; establishes requirements for the use of funds; establishes a repeal date of June 30, 2010.

Section 3: Provides an effective date of July 1, 2007.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

General Revenue	<u>FY 2007-2008</u>	<u>FY 2008-2009</u>	<u>FY 2009-2010</u>
	(\$4.3 million)	(\$4.4 million)	(\$4.5 million)

#### 2. Expenditures:

None

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### 1. Revenues:

A local government may receive up to \$1 million annually in sales tax reimbursements for sales tax generated from normal use of a qualified convention center such as parking, admission, and concessions though other similar transactions qualify. Please see "Fiscal Comments" below.

#### 2. Expenditures:

None

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Unknown

### D. FISCAL COMMENTS:

This bill will have a negative fiscal impact of up to \$5 million annually on the General Revenue Fund. The Florida Revenue Estimating Conference determined this bill will have a negative fiscal impact of \$4.3 million on the General Revenue Fund in fiscal year 2007-2008 and a corresponding positive impact of \$4.3 million on local governments.

## III. COMMENTS

### A. CONSTITUTIONAL ISSUES:

#### 1. Applicability of Municipality/County Mandates Provision:

This bill does not require counties or municipalities to spend funds or take action requiring the expenditure of funds. This bill does not reduce the percentage of state tax shared with counties or municipalities. This bill does not reduce the authority that municipalities have to raise revenue.

This bill redirects revenue generated by convention centers from General Revenue back to local governments for the purpose of stimulating economic development.

2. Other:

None

**B. RULE-MAKING AUTHORITY:**

This bill grants rule-making authority to the Office of Trade, Tourism, and Economic Development for the receipt and processing of applications.

**C. DRAFTING ISSUES OR OTHER COMMENTS:**

None

**D. STATEMENT OF THE SPONSOR**

No statement provided.

**IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES**

None

1                   A bill to be entitled  
2           An act relating to economic development incentives;  
3           amending s. 212.20, F.S.; providing for distribution of a  
4           portion of revenues from the tax on sales, use, and other  
5           transactions to specified units of local government owning  
6           eligible convention centers; providing limitations;  
7           requiring the Department of Revenue to prescribe certain  
8           forms; providing for future repeal; creating s. 288.1172,  
9           F.S.; providing for certification of units of local  
10          government owning eligible convention centers by the  
11          Office of Tourism, Trade, and Economic Development;  
12          requiring the office to adopt specified rules; providing a  
13          definition; providing requirements for certification;  
14          providing for use of proceeds distributed to units of  
15          local government under the act; providing for revocation  
16          of certification; providing an effective date.

17  
18 Be It Enacted by the Legislature of the State of Florida:

19  
20           Section 1. Paragraph (d) of subsection (6) of section  
21 212.20, Florida Statutes, is amended to read:

22           212.20 Funds collected, disposition; additional powers of  
23 department; operational expense; refund of taxes adjudicated  
24 unconstitutionally collected.--

25           (6) Distribution of all proceeds under this chapter and s.  
26 202.18(1)(b) and (2)(b) shall be as follows:

27           (d) The proceeds of all other taxes and fees imposed  
28 pursuant to this chapter or remitted pursuant to s. 202.18(1)(b)

29 and (2)(b) shall be distributed as follows:

30 1. In any fiscal year, the greater of \$500 million, minus  
 31 an amount equal to 4.6 percent of the proceeds of the taxes  
 32 collected pursuant to chapter 201, or 5 percent of all other  
 33 taxes and fees imposed pursuant to this chapter or remitted  
 34 pursuant to s. 202.18(1)(b) and (2)(b) shall be deposited in  
 35 monthly installments into the General Revenue Fund.

36 2. Two-tenths of one percent shall be transferred to the  
 37 Ecosystem Management and Restoration Trust Fund to be used for  
 38 water quality improvement and water restoration projects.

39 3. After the distribution under subparagraphs 1. and 2.,  
 40 8.814 percent of the amount remitted by a sales tax dealer  
 41 located within a participating county pursuant to s. 218.61  
 42 shall be transferred into the Local Government Half-cent Sales  
 43 Tax Clearing Trust Fund. Beginning July 1, 2003, the amount to  
 44 be transferred pursuant to this subparagraph to the Local  
 45 Government Half-cent Sales Tax Clearing Trust Fund shall be  
 46 reduced by 0.1 percent, and the department shall distribute this  
 47 amount to the Public Employees Relations Commission Trust Fund  
 48 less \$5,000 each month, which shall be added to the amount  
 49 calculated in subparagraph 4. and distributed accordingly.

50 4. After the distribution under subparagraphs 1., 2., and  
 51 3., 0.095 percent shall be transferred to the Local Government  
 52 Half-cent Sales Tax Clearing Trust Fund and distributed pursuant  
 53 to s. 218.65.

54 5. After the distributions under subparagraphs 1., 2., 3.,  
 55 and 4., 2.0440 percent of the available proceeds pursuant to  
 56 this paragraph shall be transferred monthly to the Revenue

57 Sharing Trust Fund for Counties pursuant to s. 218.215.  
 58 6. After the distributions under subparagraphs 1., 2., 3.,  
 59 and 4., 1.3409 percent of the available proceeds pursuant to  
 60 this paragraph shall be transferred monthly to the Revenue  
 61 Sharing Trust Fund for Municipalities pursuant to s. 218.215. If  
 62 the total revenue to be distributed pursuant to this  
 63 subparagraph is at least as great as the amount due from the  
 64 Revenue Sharing Trust Fund for Municipalities and the former  
 65 Municipal Financial Assistance Trust Fund in state fiscal year  
 66 1999-2000, a ~~no~~ municipality may not ~~shall~~ receive less than the  
 67 amount due from the Revenue Sharing Trust Fund for  
 68 Municipalities and the former Municipal Financial Assistance  
 69 Trust Fund in state fiscal year 1999-2000. If the total proceeds  
 70 to be distributed are less than the amount received in  
 71 combination from the Revenue Sharing Trust Fund for  
 72 Municipalities and the former Municipal Financial Assistance  
 73 Trust Fund in state fiscal year 1999-2000, each municipality  
 74 shall receive an amount proportionate to the amount it was due  
 75 in state fiscal year 1999-2000.  
 76 7. Of the remaining proceeds:  
 77 a. In each fiscal year, the sum of \$29,915,500 shall be  
 78 divided into as many equal parts as there are counties in the  
 79 state, and one part shall be distributed to each county. The  
 80 distribution among the several counties shall begin each fiscal  
 81 year on or before January 5th and shall continue monthly for a  
 82 total of 4 months. If a local or special law required that any  
 83 moneys accruing to a county in fiscal year 1999-2000 under the  
 84 then-existing provisions of s. 550.135 be paid directly to the

85 district school board, special district, or a municipal  
 86 government, such payment shall continue until such time that the  
 87 local or special law is amended or repealed. The state covenants  
 88 with holders of bonds or other instruments of indebtedness  
 89 issued by local governments, special districts, or district  
 90 school boards prior to July 1, 2000, that it is not the intent  
 91 of this subparagraph to adversely affect the rights of those  
 92 holders or relieve local governments, special districts, or  
 93 district school boards of the duty to meet their obligations as  
 94 a result of previous pledges or assignments or trusts entered  
 95 into which obligated funds received from the distribution to  
 96 county governments under then-existing s. 550.135. This  
 97 distribution specifically is in lieu of funds distributed under  
 98 s. 550.135 prior to July 1, 2000.

99 b. The department shall distribute \$166,667 monthly  
 100 pursuant to s. 288.1162 to each applicant that has been  
 101 certified as a "facility for a new professional sports  
 102 franchise" or a "facility for a retained professional sports  
 103 franchise" pursuant to s. 288.1162. Up to \$41,667 shall be  
 104 distributed monthly by the department to each applicant that has  
 105 been certified as a "facility for a retained spring training  
 106 franchise" pursuant to s. 288.1162; however, not more than  
 107 \$416,670 may be distributed monthly in the aggregate to all  
 108 certified facilities for a retained spring training franchise.  
 109 Distributions shall begin 60 days following such certification  
 110 and shall continue for not more than 30 years. ~~Nothing contained~~  
 111 ~~in~~ This paragraph does not ~~shall be construed to~~ allow an  
 112 applicant certified pursuant to s. 288.1162 to receive more in



113 distributions than actually expended by the applicant for the  
 114 public purposes provided for in s. 288.1162(6).

115 c. Beginning 30 days after notice by the Office of  
 116 Tourism, Trade, and Economic Development to the Department of  
 117 Revenue that an applicant has been certified as the professional  
 118 golf hall of fame pursuant to s. 288.1168 and is open to the  
 119 public, \$166,667 shall be distributed monthly, for up to 300  
 120 months, to the applicant.

121 d. Beginning 30 days after notice by the Office of  
 122 Tourism, Trade, and Economic Development to the Department of  
 123 Revenue that the applicant has been certified as the  
 124 International Game Fish Association World Center facility  
 125 pursuant to s. 288.1169, and the facility is open to the public,  
 126 \$83,333 shall be distributed monthly, for up to 168 months, to  
 127 the applicant. This distribution is subject to reduction  
 128 pursuant to s. 288.1169. A lump sum payment of \$999,996 shall  
 129 be made, after certification and before July 1, 2000.

130 e. The department shall distribute monthly to units of  
 131 local government which have been certified as owning eligible  
 132 convention centers pursuant to s. 288.1172 an amount equal to 50  
 133 percent of the proceeds defined in this subparagraph which are  
 134 received and collected in the previous month by the department  
 135 under this chapter and are generated by such eligible convention  
 136 centers and remitted on the sales and use tax returns of  
 137 eligible convention centers. As used in this sub-subparagraph,  
 138 the term "proceeds" is further defined as all applicable sales  
 139 taxes collected by an eligible convention center for standard  
 140 services provided by center staff to users of the center,

141 | including parking, admission, ticket sales, food services,  
 142 | utilities services, space rentals, equipment rentals, security  
 143 | services, decorating services, business services, advertising  
 144 | services, communications services, exhibit supply sales and  
 145 | rentals, locksmith services, and sales of gifts and sundries.  
 146 | The total distribution to each unit of local government may not  
 147 | exceed \$1 million per state fiscal year. However, total  
 148 | distributions to all units of local government may not exceed \$5  
 149 | million per state fiscal year, and such distribution shall be  
 150 | limited exclusively to the taxes collected and remitted under  
 151 | this chapter. If collections and remittances of eligible  
 152 | convention centers exceed the \$5 million maximum amount  
 153 | authorized for distribution, the department shall distribute  
 154 | proceeds to each eligible unit of local government using an  
 155 | apportionment factor, the numerator of which is the amount  
 156 | remitted by an eligible convention center and the denominator of  
 157 | which is the total amount remitted by all eligible convention  
 158 | centers. The apportionment factor for each eligible convention  
 159 | center shall be applied to the \$5 million maximum amount  
 160 | authorized for distribution in order to determine the amount  
 161 | that shall be distributed to each local government unit. The  
 162 | department shall prescribe forms required to be filed with the  
 163 | department by eligible convention centers. Distributions shall  
 164 | begin 60 days following notification of certification by the  
 165 | Office of Tourism, Trade, and Economic Development pursuant to  
 166 | s. 288.1172. Distributions shall be used solely to encourage and  
 167 | provide economic development for the attraction, recruitment,  
 168 | and retention of corporate headquarters and of high-technology,

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169 manufacturing, research and development, entertainment, and  
 170 tourism industries, as designated by the unit of local  
 171 government by resolution of its governing body, and to assist  
 172 the eligible convention centers in attracting more business and  
 173 expanding their offerings, including developing their own events  
 174 and shows. Distributions may not be used to encourage or  
 175 otherwise provide incentives or payments to existing businesses  
 176 that have offices within the state for the purpose of relocating  
 177 those offices to another location within the state. This sub-  
 178 subparagraph is repealed on June 30, 2010.

179 8. All other proceeds shall remain with the General  
 180 Revenue Fund.

181 Section 2. Section 288.1172, Florida Statutes, is created  
 182 to read:

183 288.1172 Convention centers owned by units of local  
 184 government; certification as owning eligible convention centers;  
 185 duties.--

186 (1) The Office of Tourism, Trade, and Economic Development  
 187 shall serve as the state agency for screening applicants for  
 188 state funding pursuant to s. 212.20(6)(d)7.e. and for certifying  
 189 an applicant as owning an eligible convention center.

190 (2) The Office of Tourism, Trade, and Economic Development  
 191 shall adopt rules pursuant to ss. 120.536(1) and 120.54 for the  
 192 receipt and processing of applications for funding pursuant to  
 193 s. 212.20(6)(d)7.e.

194 (3) As used in this section, the term "eligible convention  
 195 center" means a publicly owned facility having exhibition space  
 196 in excess of 30,000 square feet, the primary function of which

197 is to host meetings, conventions, or trade shows.

198 (4) Before certifying an applicant as owning an eligible  
 199 convention center, the Office of Tourism, Trade, and Economic  
 200 Development must determine that:

201 (a) The unit of local government, as defined in s.  
 202 218.369, owns an eligible convention center.

203 (b) The convention center contains more than 30,000 square  
 204 feet of exhibit space.

205 (c) The unit of local government in which the convention  
 206 center is located has certified by resolution after a public  
 207 hearing that the application serves a public purpose pursuant to  
 208 subsection (7).

209 (d) The convention center is located in a county that is  
 210 levying a tourist development tax pursuant to s. 125.0104.

211 (5) Upon certification of an applicant, the Office of  
 212 Tourism, Trade, and Economic Development shall notify the  
 213 executive director of the Department of Revenue of such  
 214 certification by means of an official letter granting  
 215 certification. The Department of Revenue shall not begin  
 216 distributing proceeds until 60 days following notice by the  
 217 Office of Tourism, Trade, and Economic Development that a unit  
 218 of local government has been certified as owning an eligible  
 219 convention center.

220 (6) An applicant that has previously been certified under  
 221 any provision of this section and that received proceeds under  
 222 such certification is ineligible for an additional  
 223 certification.

224 (7) A unit of local government which is certified as

225 | owning an eligible convention center may use proceeds provided  
 226 | pursuant to s. 212.20(6)(d)7.e. for any of the following  
 227 | purposes or combination thereof:

228 |       (a) To fund the installation of renewable energy  
 229 | technologies, as defined in s. 377.803, for use at the  
 230 | qualifying convention center;

231 |       (b) To encourage and provide economic development for  
 232 | attracting, recruiting, and retaining corporate headquarters and  
 233 | high-technology, manufacturing, research and development,  
 234 | entertainment, and tourism industries, as designated by the unit  
 235 | of local government by resolution of its governing body; or

236 |       (c) To assist the eligible convention center in attracting  
 237 | more business and expanding its offerings, including developing  
 238 | its own events and shows.

239 |       (8) Failure to use the proceeds as provided in this  
 240 | section is grounds for revoking certification.

241 |       (9) This section is repealed on June 30, 2010.


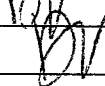
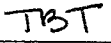
242 |       Section 3. This act shall take effect July 1, 2007.



## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** HB 851                      Historic Preservation  
**SPONSOR(S):** Proctor and others  
**TIED BILLS:** HB 853                      **IDEN./SIM. BILLS:** SB 2404

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REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Committee on Tourism &amp; Trade</u>	6 Y, 0 N	Vogt 	Hoagland
2) <u>Economic Expansion &amp; Infrastructure Council</u>		Vogt 	Tinker 
3) <u>Policy &amp; Budget Council</u>			
4) _____			
5) _____			

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### SUMMARY ANALYSIS

HB 851 transfers the management and maintenance of select St. Augustine historical properties through contract to the University of Florida. The bill provides the goals for long-term preservation, and delineates the powers and duties of the university and its direct support organization in relation to the properties. It gives authority for the University of Florida to form a direct support organization (DSO) to support the historic preservation efforts, education programs and initiatives of the university and provides for powers and duties of the DSO. The bill provides that upon execution of a contract between the Board of Trustees of the Internal Improvement Trust Fund and the University of Florida, section 267.171, F.S., authorizing the lease of the properties to the City of St. Augustine, is repealed.

The bill appears to have an approximate \$408,940 recurring impact to state government beginning in fiscal year 2008-09. This amount is computed based on the current formula that allows for roughly \$7.00 per square foot for the operation and maintenance of state university educational buildings. These funds would be subject to legislative appropriation. This bill appears to have a positive fiscal impact on the local government of St. Augustine.

The bill provides an effective date of July 1, 2007.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

This bill does not appear to implicate any of the House Principles.

#### B. EFFECT OF PROPOSED CHANGES:

##### **Background**

The state owned historic properties in St. Augustine have been leased by the City of St. Augustine through statute (s. 267.171, F.S.) since 1997. The current lease terms state:

- An initial term of 5 years with an option for renewal for successive periods of 5 years
- An annual rent of \$1.00
- The city shall maintain all buildings to promote a better understanding of the history of St. Augustine and an appreciation for historic structures
- The Division of Historical Resources shall transfer to the City the sum of \$425,000 to assist in the establishment of a property management program and the maintenance of the properties
- The city shall provide security and protection at its own expense
- The city shall maintain the buildings on the properties in accordance with good preservation practices
- The city shall reimburse the Division for any and all insurance premium incurred by the Division

The State of Florida through the Trustees of the Internal Improvement Trust Fund owns 37 individual parcels of property that contain 32 primary buildings in the St. Augustine Historic district. All of these properties were previously administered by the state funded Historic St. Augustine Preservation Board which was dissolved by the Legislature in 1997.

The buildings are either reconstructions or restored historic structures that portray civilian life in Spanish colonial St. Augustine. An interpretive program based on the properties and collections was developed by the Historic St. Augustine Preservation Board and is still used for educational programs on the properties. The colonial town plan of St. Augustine, which includes the aforementioned property, was designated a National Historic Landmark in 1970<sup>1</sup>.

Several other state historic buildings are currently managed by universities. For example, historic properties in Pensacola are managed by the University of West Florida and the Ringling Museum is managed by Florida State University. In these cases, following the year that responsibility was transferred, the universities requested and received operations and maintenance funds from the Board of Governors and the Legislature.

##### **Proposed Changes**

HB 851 creates s. 267.1735, F.S., transferring the management of various historic properties in St. Augustine through contract to the University of Florida. The goals for contracting with the university are delineated and include:

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<sup>1</sup> <http://www.cr.nps.gov/nhl/designations/Lists/FL01.pdf>



- ensuring the long-term preservation and interpretation of state-owned historic properties in St. Augustine
- facilitating an educational program at the University of Florida that will be responsive to the state's needs for professionals in historic preservation, archaeology, cultural resource management, cultural tourism, and museum administration

HB 851 also creates s. 267.1736, F.S., giving authority to the University of Florida to form a direct-support organization (DSO). The purpose of which would be to assist the university in carrying out its historic preservation and education purposes for the St. Augustine properties. The bill specifies that the DSO may raise money, submit requests and receive grants for the federal, state or its political subdivisions, private foundations, and individuals. The university and its direct-support organization are also eligible to match state funds in the Trust Fund for University Major Gifts under s. 1011.94, F.S.

The bill provides that upon execution of a contract between the Board of Trustees of the Internal Improvement Trust Fund and the University of Florida, section 267.171, F.S., authorizing the lease of the properties to the City of St. Augustine is repealed.

### **Contract Requirements**

All existing management contracts are rescinded upon execution of a contract between the Board of Trustees of the Internal Improvement Trust Fund and the University of Florida for the management of the properties. The university is required to use the proceeds derived from the properties for the purpose of advancing historic preservation.

The bill allows for the transfer of ownership and responsibilities for certain property and requires the transfer of other property, funds, records, and personnel to the university. The subsection also requires that the transfer of segregated funds be made in such a way that the relation between program and revenue source is retained pursuant to law.

### **Direct Support Organization**

The bill provides for both broad and specific powers and duties of the university. Included in those is the contracting with the direct-support organization in s. 267.1736, F.S., to assist the university in carrying out its historic preservation and education responsibilities. The university or direct support organization shall have the power to engage in any lawful business or activity to establish, maintain and operate the state-owned facilities and properties under contract with the Board of Trustees of the Internal Improvement Fund including:

- renting or leasing for revenue of any land, improved or restored real estate, or personal property directly related to carrying out the purposes for historic preservation
- selling of craft products
- selling of merchandise relating to historical and antiquarian period of St. Augustine
- fix and collect charges for admission to the facilities

The details of membership and number of the board of directors of the DSO are stated. The membership must include individuals that have professional expertise in historic preservation and history. Membership must also be representative of the areas of the state served by the direct-support organization.

The bill delineates how the DSO shall operate under written contract with the university. This includes approval of articles of incorporation and bylaws, submission of an annual budget, and terms of the fiscal year. The bill also provides that the provisions outlined in s.1004.28, F.S., which state DSO requirements, apply to this newly created DSO as well and that the university may adopt policies and rules pursuant to the statute. The bill states that moneys may be held in a separate account in the name of the DSO and may include lease income, admissions income, membership fees, and private donations. The bill provides that an annual financial audit of the DSO is to occur.

The bill also provides several exemptions to the university:

- exemption from the competitive bid requirements when the protection or preservation of historic properties is involved.
- exemption from the surplus property requirements under certain circumstances, particularly when the object is determined to no longer be appropriate for advancing historic preservation.

Provides an effective date of July 1, 2007.

**B. SECTION DIRECTORY:**

Section 1: Creates section 267.1735, F.S. Authorizes the transfer of management by contract of state owned properties in St. Augustine to the University of Florida.

Section 2: Creates section 267.1736, F.S. Authorizes the University of Florida to create a Direct Support Organization to assist the university in carrying out the historic preservation responsibilities.

Section 3: Provides that upon execution of a contract between the Board of Trustees Internal Improvement Trust Fund and the University of Florida, section 267.171, F.S., is repealed. This section leased the historic properties to the City of St. Augustine.

Section 4: Provides an effective date of July, 1, 2007.

## **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

**A. FISCAL IMPACT ON STATE GOVERNMENT:**

1. Revenues: none.
2. Expenditures: Beginning in the fiscal year following execution of the contract between the Board of Trustees of the Internal Improvement Trust Fund and the University of Florida, a potential recurring fiscal impact for operation and maintenance costs will occur. Currently this amount is estimated to be \$408,940, but would increase annually by a rate set within the university's budget. Any budget request of additional state funds would require a legislative appropriation. See Fiscal Comments below.

**B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues: The City of St. Augustine will experience a loss in admission fees, proceeds from the gift shop, and rental income in relation to the historic sites.
2. Expenditures: This bill will likely have a positive fiscal impact on the City of St. Augustine. According to the city, the revenues brought in by the sites do not meet the costs of maintenance and operation. The city has been using money from its general revenue sources over the past 10 years.

**C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: none.**

**D. FISCAL COMMENTS:** The bill appears to have an approximate \$408,940 potential recurring impact on state government beginning the fiscal year after the contract is executed. This amount is computed

based on the current formula that allows for roughly \$7.00 per square foot for the operation and maintenance of state university educational facilities. The buildings contain approximately 58,420 square feet of space that can be used for the educational mission of the university thus making them eligible for the operation and maintenance funds. Any additional state funds would be subject to legislative appropriation.

### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

##### 1. Applicability of Municipality/County Mandates Provision:

This bill does not require counties or municipalities to spend funds or take action requiring the expenditure of funds. This bill does not reduce the percentage of state tax shared with counties or municipalities. This bill does not reduce the authority that municipalities have to raise revenue.

2. Other: None.

#### B. RULE-MAKING AUTHORITY: None.

#### C. DRAFTING ISSUES OR OTHER COMMENTS: none.

#### D. STATEMENT OF THE SPONSOR

No statement provided.

### IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES

1                                   A bill to be entitled  
2           An act relating to historic preservation; creating s.  
3           267.1735, F.S.; providing goals for contracting with the  
4           University of Florida for management of certain state-  
5           owned properties; requiring agreement of all parties to  
6           contracts for management of such properties and the  
7           University of Florida; rescinding existing contracts upon  
8           execution of contract between the University of Florida  
9           and the Board of Trustees of the Internal Improvement  
10          Trust Fund; specifying use of proceeds derived from the  
11          management of such properties; authorizing transfer and  
12          ownership of certain artifacts, documents, and properties  
13          to the university; providing for transfer of records,  
14          property, and funds to the university; specifying certain  
15          powers and duties of the University of Florida; providing  
16          that the university may contract with its direct-support  
17          organization to perform all acts necessary to assist the  
18          university in carrying out its historic preservation and  
19          historic education responsibilities; delineating certain  
20          powers; authorizing contracting without competitive  
21          bidding under certain circumstances; providing eligibility  
22          to match state funds in the Trust Fund for University  
23          Major Gifts; creating s. 267.1736, F.S.; requiring the  
24          authorization of a direct-support organization to assist  
25          the university in historic preservation and historic  
26          preservation education purposes and responsibilities;  
27          providing purposes and duties of the direct-support  
28          organization; providing for a board of directors;

29 providing membership requirements; delineating contract  
 30 and other governance requirements; repealing s. 267.171,  
 31 F.S., relating to contract with the City of St. Augustine  
 32 for the management of certain state-owned properties,  
 33 contingent on execution of a specified contract; providing  
 34 an effective date.

35

36 Be It Enacted by the Legislature of the State of Florida:

37

38 Section 1. Section 267.1735, Florida Statutes, is created  
 39 to read:

40 267.1735 Historic preservation in St. Augustine; goals;  
 41 contracts for historic preservation; powers and duties.--

42 (1) The goal for contracting with the University of  
 43 Florida is to ensure long-term preservation and interpretation  
 44 of state-owned historic properties in St. Augustine while  
 45 facilitating an educational program at the University of Florida  
 46 that will be responsive to the state's needs for professionals  
 47 in historic preservation, archaeology, cultural resource  
 48 management, cultural tourism, and museum administration and will  
 49 help meet needs of St. Augustine and the state through  
 50 educational internships and practicums.

51 (2)(a) Upon agreement by all parties to the contracts for  
 52 the management of the various state-owned properties presently  
 53 subleased to and managed by the City of St. Augustine and by the  
 54 University of Florida to assume the management of those  
 55 properties, all existing management contracts shall be rescinded  
 56 upon execution of a contract between the Board of Trustees of

57 | the Internal Improvement Trust Fund and the University of  
 58 | Florida for the management of those properties.

59 | (b) The contract shall provide that the University of  
 60 | Florida shall use all proceeds derived from the management of  
 61 | these state-owned properties for the purpose of advancing  
 62 | historic preservation.

63 | (3) The Board of Trustees of the Internal Improvement  
 64 | Trust Fund may transfer ownership and responsibility of any  
 65 | artifacts, documents, equipment, and other forms of tangible  
 66 | personal property to the University of Florida to assist the  
 67 | university in the transition of the management of the state-  
 68 | owned properties. All records, property, and unexpended balances  
 69 | of appropriations, allocations, or other funds associated with  
 70 | the state-owned properties shall be transferred to the  
 71 | University of Florida to be used for its historic preservation  
 72 | activities and responsibilities as provided in the contract with  
 73 | the Board of Trustees of the Internal Improvement Trust Fund.  
 74 | The transfer of segregated funds must be made in such a manner  
 75 | that the relation between program and revenue source as provided  
 76 | by law is retained.

77 | (4) (a) The University of Florida is the governing body for  
 78 | the management and maintenance of state-owned properties  
 79 | contracted by this section and shall exercise those powers  
 80 | delegated to it by contract as well as perform all lawful acts  
 81 | necessary, convenient, and incident to the effectuating of its  
 82 | function and purpose under this section and s. 267.1736. The  
 83 | University of Florida may contract with its direct-support  
 84 | organization described in s. 267.1736 to perform all acts that

85 are lawful and permitted for not-for-profit corporations under  
 86 chapter 617 in assisting the university in carrying out its  
 87 historic preservation and historic preservation education  
 88 responsibilities.

89 (b) The university or its direct-support organization, if  
 90 permitted in its contract with the university, shall have the  
 91 power to engage in any lawful business or activity to establish,  
 92 maintain, and operate the state-owned facilities and properties  
 93 under contract with the Board of Trustees of the Internal  
 94 Improvement Trust Fund, including, but not limited to:

95 1. The renting or leasing for revenue of any land,  
 96 improved or restored real estate, or personal property directly  
 97 related to carrying out the purposes for historic preservation  
 98 under terms and conditions of the contract with the Board of  
 99 Trustees of the Internal Improvement Trust Fund and deemed by  
 100 the university to be in the best interest of the state.

101 2. The selling of craft products created through the  
 102 operation and demonstration of historical museums, craft shops,  
 103 and other facilities.

104 3. The limited selling of merchandise relating to the  
 105 historical and antiquarian period of St. Augustine and its  
 106 surrounding territory and the historical period of East Florida  
 107 from the Apalachicola River to the eastern boundaries of the  
 108 state.

109 (c) The university or its direct-support organization, if  
 110 permitted in its contract with the university, shall have the  
 111 authority to:

112           1. Enter into agreements to accept credit card payments as  
 113 compensation and establish accounts in credit card banks for the  
 114 deposit of credit card sales invoices.

115           2. Fix and collect charges for admission to any of the  
 116 state-owned facilities under contract with the Board of Trustees  
 117 of the Internal Improvement Trust Fund.

118           3. Permit the acceptance of tour vouchers issued by tour  
 119 organizations or travel agents for payment of admissions.

120           4. Adopt and enforce reasonable rules to govern the  
 121 conduct of the visiting public.

122           (5) Notwithstanding the provisions of s. 287.057, the  
 123 University of Florida or its direct-support organization may  
 124 enter into contracts or agreements with or without competitive  
 125 bidding, in its discretion, for the protection or preservation  
 126 of historic properties.

127           (6) Notwithstanding s. 273.055, the University of Florida  
 128 may exchange, sell, or otherwise transfer any artifact,  
 129 document, equipment, and other form of tangible personal  
 130 property if its direct-support organization recommends such  
 131 exchange, sale, or transfer to the president of the university  
 132 and if it is determined that the object is no longer appropriate  
 133 for the purpose of advancing historic preservation. However, any  
 134 artifacts, documents, or other forms of tangible personal  
 135 property that have intrinsic historical or archaeological value  
 136 relating to the history, government, or culture of the state may  
 137 not be exchanged, sold, or otherwise transferred without prior  
 138 authorization from the Department of State.



139 (7) Notwithstanding any other provision of law, the  
140 University of Florida and its direct-support organization are  
141 eligible to match state funds in the Trust Fund for University  
142 Major Gifts established in s. 1011.94.

143 Section 2. Section 267.1736, Florida Statutes, is created  
144 to read:

145 267.1736 Direct-support organization.--

146 (1) The University of Florida shall authorize a direct-  
147 support organization to assist the university in carrying out  
148 its dual historic preservation and historic preservation  
149 education purposes and responsibilities for the City of St.  
150 Augustine, St. Johns County, and the state under s. 267.1735 by  
151 raising money; submitting requests for and receiving grants from  
152 the Federal Government, the state or its political subdivisions,  
153 private foundations, and individuals; receiving, holding,  
154 investing, and administering property; and making expenditures  
155 to or for the benefit of the university. The sole purpose for  
156 the direct-support organization is to support the historic  
157 preservation efforts and historic preservation education  
158 programs and initiatives of the university. Such a direct-  
159 support organization is an organization that is:

160 (a) Incorporated under the provisions of chapter 617 and  
161 approved by the Department of State as a Florida corporation not  
162 for profit;

163 (b) Organized and operated to receive, hold, invest, and  
164 administer property and to make expenditures to or for the  
165 benefit of the university; and

166 (c) Approved by the university to be operating for the  
 167 benefit of and in a manner consistent with the goals of the  
 168 university and in the best interest of the state.

169 (2) The number of the board of directors of the direct-  
 170 support organization shall be determined by the president of the  
 171 university. Membership on the board of directors of the direct-  
 172 support organization shall include the professional expertise  
 173 needed to ensure that the university is meeting its dual  
 174 purposes of historic preservation and historic preservation  
 175 education. Such membership shall include, but not be limited to,  
 176 a licensed architect who has expertise in historic preservation  
 177 and architectural history, a professional historian in the field  
 178 of American history, and a professional archaeologist. All board  
 179 members must have demonstrated interest in the preservation of  
 180 Florida's historical and archaeological heritage. Membership on  
 181 the board of directors must be representative of the areas of  
 182 the state served by the direct-support organization and the  
 183 university in its preservation efforts. The president of the  
 184 university, or the president's designee, shall serve as a member  
 185 of the board of directors.

186 (3) The direct-support organization shall operate under  
 187 written contract with the university. The contract must provide  
 188 for:

189 (a) Approval of the articles of incorporation and bylaws  
 190 of the direct-support organization by the university.

191 (b) Submission of an annual budget for the approval of the  
 192 university. The budget must comply with rules adopted by the  
 193 university.

194       (c) Certification by the university that the direct-  
 195       support organization is complying with the terms of the contract  
 196       and in a manner consistent with the historic preservation goals  
 197       and purposes of the university and in the best interest of the  
 198       state. Such certification must be made annually by the  
 199       university and reported in the official minutes of a meeting of  
 200       the university.

201       (d) The reversion to the university, or the state if the  
 202       university ceases to exist, of moneys and property held in trust  
 203       by the direct-support organization for the benefit of the  
 204       university if the direct-support organization is no longer  
 205       approved to operate for the university or if the university  
 206       ceases to exist.

207       (e) The fiscal year of the direct-support organization,  
 208       which must begin July 1 of each year and end June 30 of the  
 209       following year.

210       (f) The disclosure of material provisions of the contract  
 211       and the distinction between the University of Florida and the  
 212       direct-support organization to donors of gifts, contributions,  
 213       or bequests, as well as on all promotional and fundraising  
 214       publications.

215       (4) The university may authorize a direct-support  
 216       organization to use its property (except money), facilities, and  
 217       personal services, subject to the provisions of this section and  
 218       s. 1004.28. A direct-support organization that does not provide  
 219       equal employment opportunities to all persons regardless of  
 220       race, color, religion, sex, age, or national origin may not use  
 221       the property, facilities, or personal services of the

222 university. For the purposes of this subsection, the term  
 223 "personal services" includes full-time personnel and part-time  
 224 personnel as well as payroll processing.

225 (5) The university shall establish policies and may adopt  
 226 rules pursuant to s. 1004.28 prescribing the procedures by which  
 227 the direct-support organization is governed and any conditions  
 228 with which a direct-support organization must comply to use  
 229 property, facilities, or personal services of the university.

230 (6) Any moneys may be held in a separate depository  
 231 account in the name of the direct-support organization and  
 232 subject to the provisions of the contract with the university.  
 233 Such moneys may include lease income, admissions income,  
 234 membership fees, private donations, income derived from  
 235 fundraising activities, and grants applied for and received by  
 236 the direct-support organization.

237 (7) The direct-support organization shall provide for an  
 238 annual financial audit in accordance with s. 1004.28.

239 (8) Provisions governing direct-support organizations in  
 240 s. 1004.28 and not provided in this section shall apply to the  
 241 direct-support organization.

242 Section 3. Upon execution of a contract between the Board  
 243 of Trustees of the Internal Improvement Trust Fund and the  
 244 University of Florida for the management of state-owned  
 245 properties currently managed by the City of St. Augustine under  
 246 contract with the Department of State, section 267.171, Florida  
 247 Statutes, is repealed.

248 Section 4. This act shall take effect July 1, 2007.



HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 853  
SPONSOR(S): Proctor  
TIED BILLS: HB 851

Pub. Rec./St. Augustine Historic Preservation Donors

IDEN./SIM. BILLS: SB 2406

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Committee on Tourism & Trade	6 Y, 0 N	Vogt	Hoagland
2) Economic Expansion & Infrastructure Council		Vogt <i>OV</i>	Tinker <i>TBT</i>
3) Policy & Budget Council			
4) _____			
5) _____			

SUMMARY ANALYSIS

The bill creates a public records exemption for identifying information of persons making a donation to the direct-support organization of the University of Florida for the purpose of supporting the educational and historic preservation of state-owned historic properties in St. Augustine. This anonymity must also be maintained in any publication concerning the direct-support organization.

This bill provides for future review and repeal of the exemption on October 2, 2012, and provides a statement of public necessity.

The bill does not appear to have an impact on state or local governments.

**The bill requires a two-thirds vote of the members present and voting for passage.**

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

Provide limited Government- This bill decreases access to public records.

#### B. EFFECT OF PROPOSED CHANGES:

##### **Public Records Law**

Florida has a long history of providing public access to the records of governmental and other public entities. The Legislature enacted its first law affording access to public records in 1909. In 1992, Floridians adopted an amendment to the state constitution that raised the statutory right of access to public records to a constitutional level. Section (24)(a), Art. I of the State Constitution provides that:

Every person has the right to inspect or copy any public record made or received in connection with the official business of any public body, officer, or employee of the state, or persons acting on their behalf, except with respect to records exempted pursuant to this section or specifically made confidential by this Constitution. This section specifically includes the legislative executive, and judicial branches of government and each agency or department created there under; counties, municipalities, and districts; and each constitutional officer, board, and commission, or entity created pursuant to law or this Constitution.

The Public Records Law<sup>1</sup> also specifies conditions under which the public must have access to governmental records. Section 119.011(11), F.S., defines the term "public records" to include:

all documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connection with the transaction of official business by any agency.

The Florida Supreme Court has interpreted this definition of public records to include all materials made or received by an agency in connection with official business which are used "to perpetuate, communicate, or formalize knowledge."<sup>2</sup> Unless the Legislature makes these materials exempt, they are open for public inspection, regardless of whether they are in final form.<sup>3</sup>

Under s. 24(c), Art. I of the State Constitution, the Legislature may provide for the exemption of records from the public records requirements provided: (1) the law creating the exemption states with specificity the public necessity justifying the exemption; and (2) the exemption is no broader than necessary to accomplish the stated purpose of the law.

The Open Government Sunset Review Act, s. 119.15, F.S., provides for the review, repeal, and reenactment of an exemption. A new exemption is repealed on October 2nd in the fifth year after enactment, unless the exemption is reenacted by the Legislature. An exemption may be created or maintained only if it serves an identifiable public purpose, and it may be no broader than necessary to meet that purpose.

<sup>1</sup> Chapter 119, F.S.

<sup>2</sup> *Shevin v. Byron, Harless, Schaffer, Reid, and Assocs., Inc.*, 379 So. 2d 633, 640 (Fla. 1980).

<sup>3</sup> See *Wait v. Florida Power & Light Co.*, 372 So. 2d 420 (Fla. 1979).

## **Proposed Changes**

The bill creates a public records exemption to allow donors and prospective donors to the direct-support organization of the University of Florida who support the educational and historic preservation of state-owned historic properties in St. Augustine to remain anonymous, if they wish. The bill provides that the public records exemption is necessary because the release of information identifying donors will adversely affect the direct-support organization's ability to further the state goal of maintaining, preserving, promoting and advancing historic preservation of these state owned properties. The bill states that the exemption will allow the DSO to administer the promotion, preservation, and public education efforts effectively and efficiently.

This bill takes effect on the date that HB 851 or similar legislation takes effect. The public records exemption will automatically repeal on October 2, 2012, unless reviewed and saved from repeal through reenactment by the Legislature.

### **C. SECTION DIRECTORY:**

Section 1: adds to s. 267.1736, F.S., as created by HB 851, 2007 Regular session, to create a public records exemption for identifying information of persons making a donation to the direct-support organization of the University of Florida to support the educational and historic preservation of state-owned historic properties in St. Augustine.

Section 2: provides for review and future repeal of the exemption on October 2, 2012.

Section 3: provides a statement of public necessity.

Section 4: provides an effective date of the same date that HB 851, or similar legislation takes effect.

## **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

### **A. FISCAL IMPACT ON STATE GOVERNMENT:**

1. Revenues: None.

2. Expenditures: None.

### **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues: None.

2. Expenditures: None.

### **C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:**

None.

### **D. FISCAL COMMENTS:**

The public records law in general creates a significant, although unquantifiable, increase in government spending. Government employees must locate requested records, and must examine every requested



record to determine if a public records exemption prohibits release of the record. There is likely no fiscal impact to a single public records exemption; the location and examination process remains whether or not a particular public records exemption exists.

### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

##### 1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

##### 3. Other:

Article I, s. 24(c) of the State Constitution, requires a two-thirds vote of the members present and voting for passage of a newly created public records or public meetings exemption. Thus, the bill requires a two-thirds vote for passage.

#### B. RULE-MAKING AUTHORITY:

None.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

#### D. STATEMENT OF THE SPONSOR

No statement provided.

### IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES

1                   A bill to be entitled  
 2           An act relating to public records; amending s. 267.1736,  
 3           F.S.; providing an exemption from public records  
 4           requirements for certain donor and prospective donor  
 5           information involving state-owned properties in a historic  
 6           district in the City of St. Augustine; providing for  
 7           future legislative review and repeal under the Open  
 8           Government Sunset Review Act; providing a statement of  
 9           public necessity; providing a contingent effective date.

10

11 Be It Enacted by the Legislature of the State of Florida:

12

13           Section 1. Subsection (9) is added to section 267.1736,  
 14 Florida Statutes, as created by HB 851, 2007 Regular Session, to  
 15 read:

16           267.1736 Direct-support organization.--

17           (9) (a) The identity of a donor or prospective donor to the  
 18 direct-support organization who desires to remain anonymous, and  
 19 all information identifying such donor or prospective donor, is  
 20 confidential and exempt from the provisions of s. 119.07(1) and  
 21 s. 24(a), Art. I of the State Constitution; and that anonymity  
 22 must be maintained in the auditor's report. The university and  
 23 the Auditor General shall have access to all records of the  
 24 direct-support organization upon request.

25           (b) This subsection is subject to the Open Government  
 26 Sunset Review Act in accordance with s. 119.15 and shall stand  
 27 repealed on October 2, 2012, unless reviewed and saved from  
 28 repeal through reenactment by the Legislature.

29           Section 2. The Legislature finds a public necessity in  
30 protecting the identity of donors and prospective donors to the  
31 direct-support organization authorized to assist the University  
32 of Florida in carrying out its dual historic preservation and  
33 historic preservation education purposes and responsibilities  
34 for the various state-owned properties within the historic  
35 district currently subleased by the Department of State to the  
36 City of St. Augustine for management. This protection will  
37 enable the direct-support organization to effectively and  
38 efficiently administer the promotion, preservation, and public  
39 education efforts related to these state-owned properties. The  
40 purpose of the exemption is to honor the request for anonymity  
41 of donors or prospective donors to the not-for-profit  
42 corporation and thereby encourage donations from individuals and  
43 entities that might otherwise decline to contribute. Without the  
44 exemption, potential donors may be dissuaded from contributing  
45 to the direct-support organization because such donors fear  
46 being harmed by the release of sensitive financial information.  
47 Difficulty in soliciting donations would hamper the ability of  
48 the direct-support organization to carry out its marketing,  
49 promotion, education, and preservation activities and would  
50 hinder fulfillment of the goal of the state in maintaining these  
51 state-owned properties and in preserving, promoting, and  
52 advancing historic preservation of these properties through  
53 funding by both the public sector and the private sector.

54           Section 3. This act shall take effect on the same date  
55 that HB 851 or similar legislation takes effect, if such

HB 853

2007

56 | legislation is adopted in the same legislative session or an  
57 | extension thereof and becomes law.



HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 979 Use of the Term "Chamber of Commerce"  
SPONSOR(S): Gardiner and others  
TIED BILLS: IDEN./SIM. BILLS: SB 1862

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REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Committee on Economic Development</u>	<u>8 Y, 0 N</u>	<u>West</u>	<u>Croom</u>
2) <u>Economic Expansion &amp; Infrastructure Council</u>	<u></u>	<u>West</u> <i>SRW</i>	<u>Tinker</u> <i>TBT</i>
3) <u>Policy &amp; Budget Council</u>	<u></u>	<u></u>	<u></u>
4) <u></u>	<u></u>	<u></u>	<u></u>
5) <u></u>	<u></u>	<u></u>	<u></u>

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SUMMARY ANALYSIS

House Bill 979 creates definitions for the terms "chamber of commerce" and "business entity" and prohibits a business entity which does not qualify as a chamber of commerce under the newly created definition from using the term in its business name or to describe itself. This prohibition does not apply to binational chambers of commerce or chambers of commerce in existence on or before October 1, 1992.

The bill provides that any violation of this prohibition is a first-degree misdemeanor. Further, the bill provides the ability for any chamber of commerce to petition a court to limit or restrain a business entity from unlawful use of the term. It is unclear how many businesses will be affected by passage of this bill, but it is expected to be a small number.

The bill will have no impact on state revenue collections or expenditures.

The bill provides that the act will take effect October 1, 2007.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

**Provide Limited Government:** This bill creates new statutes that provide criminal penalties for violating the prohibition set out in this bill.

**Safeguard Individual Liberty:** This bill prevents business entities or organizations that do not meet the requirements set out in this bill from using the term "chamber of commerce."

#### B. EFFECT OF PROPOSED CHANGES:

##### Present Situation:

The idea of a national institution to represent the unified interests of U.S. business first took shape when President Howard Taft, in a speech before Congress on December 7, 1911, addressed the need for a "central organization in touch with associations and chambers of commerce throughout the country and able to keep purely American interests in a closer touch with different phases of commercial affairs."

Four months later, on April 12, 1912, President Taft's vision became a reality when a group of 700 delegates from various commercial and trade organizations came together to create a unified body of business interest that today is the U.S. Chamber of Commerce.

In 1925, construction on the Chamber headquarters was completed on property that had belonged to Daniel Webster and the U.S. business community made it a rallying point for promoting and defending free enterprise and individual opportunity. More than 90 years later, the Chamber has grown from an initial membership of 878 to more than 3 million businesses, nearly 3,000 state and local chambers, 830 associations, and over 90 American Chambers of Commerce abroad.<sup>1</sup>

According to the U.S. Chamber of Commerce website ([www.uschamber.com](http://www.uschamber.com)), there are 97 registered local Chambers of Commerce in Florida.<sup>2</sup>

*Black's Law Dictionary*, Seventh Edition, defines the term "chamber of commerce" as:

"An association of merchants and other business leaders who organize to promote the commercial interests in a given area and whose group is generally affiliated with the national organization of the same name."

##### **Limiting the Use of Certain Terms**

The Florida Legislature has enacted statutes limiting the use of certain terms in the name of a regulated business entity. For example, ss. 636.033 and 641.33, F.S., limit the use of the words "insurance," "casualty," "surety," "mutual", and "HMO" in the name of a business.

Chapter 495, F.S., entitled Registration of Trademarks and Service Marks, establishes procedures for the registration of trademarks with the Department of State. Section 495.011(6), F.S., defines a trade name as:

<sup>1</sup> Information from this section can be found at <http://www.uschamber.com/about/history/default.htm?n=tb> (visited 3/15/07).

<sup>2</sup> Information online at <http://www.uschamber.com/chambers/directory/default.htm?st=fl> (visited 3/15/07).

“...any word, name, symbol, character, design, drawing or device or any combination thereof adopted and used by a person to identify her or his business, vocation or occupation and to distinguish it from the business, vocation or occupation of others.”

Section 495.151, F.S., authorizes affected parties to seek an injunction to enjoin another from the continued use of the same or similar trade name if it appears that there exists the likelihood of injury to the business reputation or of dilution of the distinctive quality of the name.

495.151, F.S. Injury to business reputation; dilution.—Every person, association, or union of workers adopting and using a mark, trade name, label or form of advertisement may proceed by suit, and all courts having jurisdiction thereof shall grant injunctions to enjoin subsequent use by another of the same or any similar mark, trade name, label or form of advertisement if it appears to the court that there exists a likelihood of injury to business reputation or of dilution of the distinctive quality of the mark, trade name, label or form of advertisement of the prior user, notwithstanding the absence of competition between the parties or of confusion as to the source of goods or services.

### **Abuses**

In 2005, a company using the name “Florida Regional Chamber of Commerce” was soliciting membership dues throughout the state of Florida. By phoning future clients and asking where they should mail the \$389 membership renewal bill, they gave the appearance of being a not-for-profit Chamber of Commerce associated with the state and local governments.

In reality, the Florida Regional Chamber of Commerce didn’t exist, and the Florida Department of State Division of Corporations had no record of such a company. Unlike most chambers of commerce whose main goals are to advance general working conditions through social and political representation, the Regional Chamber of Commerce was intimidating prospective members into paying dues without rightful justification. Several companies reported being charged \$1,000 in membership dues after only agreeing to pay \$49 for a three month membership.

### **Effect of Proposed Changes:**

HB 979 creates Section 501.973, F.S., to define a “chamber of commerce” as a “voluntary-membership, dues-paying organization of business and professional persons dedicated, as stated in the articles of incorporation or bylaws of the organization, to improving the economic climate and business development of the community, area, or region in which the organization is located and which:

1. Operates as an approved not-for-profit corporation under chapter 617, F.S., and as a corporation or association qualified for tax exempt status under s. 501(c)(6) or s. 501 (c)(3) of the Internal Revenue Code of 1986, as amended.
2. Files any required corporation annual reports with the Secretary of State, and if applicable, required annual information returns with the United States Internal Revenue Service.
3. Is governed by a volunteer board of directors of at least 7 members who are elected from among the membership of the organization and who serve without compensation.”

The bill defines a “business entity” as “any corporation, partnership, limited partnership, proprietorship, firm, enterprise, franchise, association, self-employed individual, or trust, whether fictitiously named or not, doing business in this state.” The bill prohibits a business entity that does not qualify as a chamber of commerce under the newly created definition from using the term in its business name or to describe itself. This provision does not apply, however, to binational chambers of commerce recognized by the Office of International Affairs, Department of State, or to chambers of commerce in existence on or before October 1, 1992.



An example of a binational chamber is the Association of Bi-National Chambers of Commerce in Florida (ABiCC).

The ABiCC serves as the cooperative chamber representing bi-national chambers throughout the state of Florida. ABiCC represents almost 40 member organizations throughout the state of Florida, whose total membership equates to 8,000 international memberships within the state of Florida. This makes up a large part of the international community within Florida.

ABiCC has seen a tremendous increase in bi-national chambers located in the state of Florida, which directly relates to the growing diversification of our economy.<sup>3</sup>

The bill does not place oversight responsibility with any state agency but provides standing, pursuant to s. 495.151, F. S., for any chamber of commerce to petition the court to enjoin a business entity from using the term in its name or to describe itself.

The bill provides that any violation of this prohibition is a first-degree misdemeanor. A first-degree misdemeanor is punishable by up to 60 days imprisonment under s. 775.082(4)(b), F.S., and a fine of up to \$500 under s. 775.083(1)(e), F.S.

#### C. SECTION DIRECTORY:

Section 1: Creates s. 501.973, Florida Statutes, regarding chambers of commerce.

Subsection (1) creates a statutory definition for "business entity" and "chamber of commerce."

Subsection (2) creates a first-degree misdemeanor penalty for a business entity to use the term chamber of commerce in its name or to describe itself and provides exemptions.

Subsection (3) specifies that the section imposes no requirement for oversight or regulation of a business name, trademark, trade name, or other requirement for filing or registration.

Subsection (4) authorizes a chamber of commerce to bring suit to enjoin a business entity from using the term.

Section 2: Provides that the act will take effect October 1, 2007.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

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<sup>3</sup> Information online at <http://www.abicc.org/about.htm> (visited 3/15/07).

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Businesses using the term "chamber of commerce" in their names that do not meet the statutory definition created in this legislation will be subject to criminal prosecution or civil actions. A business that is required to change its name may incur costs such as a \$35 filing fee with the Division of Corporations, replacing signs, changing logos, replacing stationary, replacing marketing materials, and other office supplies involved in running a business.

D. FISCAL COMMENTS:

None.

### III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not require counties or municipalities to spend funds or take action requiring the expenditure of funds. This bill does not reduce the percentage of state tax shared with counties or municipalities. This bill does not reduce the authority that municipalities have to raise revenue.

2. Other:

Statutes limiting the use of certain terms in the name of a business have been upheld against attack under the First Amendment of the United States Constitution and under the Equal Protection Clause of the United States Constitution when the purpose of the statute is to prevent consumers from being misled.<sup>4</sup>

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

In 1995, Congress added to the existing federal trademark law, the Lanham Act (15 U.S.C.A – 1994), the Federal Trademark Dilution Act (FTDA). The concept of trademark "dilution" is distinct from the more common concept of trademark "infringement." A trademark infringement claim requires a plaintiff to show that the use of the junior mark is likely to cause confusion between its product or service and the product or service of the infringing mark. Infringement law protects consumers from being misled by the use of infringing marks and also protects producers from unfair practices by an imitating competitor.

A trademark dilution claim focuses on the "whittling away" of the "uniqueness" of a trademark and the resulting loss of economic power caused by other uses of the mark, regardless of whether such use is likely to actually cause confusion (not merely to likely cause dilution).

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<sup>4</sup> See Friedman v. Rogers, 440 U.S. 1 (1979); Baker v. Registered Dentists of Okla., 543 F. supp 1177 (W.D. Oklahoma 1982); Greater Miami Fin. Corp. v. Dickinson, 214 So. 2d 874 (Fla. 1968).

Unlike most state statutes, including Florida at s. 4965.151, F.S., which allow a dilution claim if a junior mark is "likely to cause dilution," the language of the FTDA is limited to use of a trademark that "causes dilution." It is likely that should this bill become law, litigation may result which will address distinctions between state and federal law in terms of trademark dilution.

**D. STATEMENT OF THE SPONSOR**

No statement submitted.

**IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES**

1                   A bill to be entitled  
 2           An act relating to use of the term "chamber of commerce";  
 3           creating s. 501.973, F.S.; providing definitions;  
 4           prohibiting certain business entities from using the term  
 5           "chamber of commerce" under certain circumstances;  
 6           providing exceptions; providing a penalty; specifying  
 7           nonimposition of certain requirements; authorizing  
 8           chambers of commerce to sue certain business entities to  
 9           enjoin use of certain terms; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 501.973, Florida Statutes, is created to read:

501.973 Chambers of commerce.--

(1) For the purposes of this section:

(a) "Business entity" means any corporation, partnership, limited partnership, proprietorship, firm, enterprise, franchise, association, self-employed individual, or trust, whether fictitiously named or not, doing business in this state.

(b) "Chamber of commerce" means a voluntary membership, dues-paying organization of business and professional persons dedicated, as stated in the articles of incorporation or bylaws of the organization, to improving the economic climate and business development of the community, area, or region in which the organization is located and which:

1. Operates as an approved not-for-profit corporation under chapter 617 and as a corporation or association qualified

29 for tax exempt status under s. 501(c)(3) or s. 501(c)(6) of the  
 30 Internal Revenue Code of 1986, as amended.

31 2. Files any required corporation annual reports with the  
 32 Secretary of State and, if applicable, required annual  
 33 information returns with the United States Internal Revenue  
 34 Service.

35 3. Is governed by a volunteer board of directors of at  
 36 least seven members who are elected from among the membership of  
 37 the organization and who serve without compensation.

38 (2) A business entity, other than a chamber of commerce,  
 39 shall not use the term "chamber of commerce" in its name or to  
 40 describe itself, except for binational chambers of commerce  
 41 recognized by the Office of International Affairs of the  
 42 Department of State or chambers of commerce in existence on or  
 43 before October 1, 1992. Any business entity which violates this  
 44 subsection commits a misdemeanor of the first degree, punishable  
 45 as provided in s. 775.082 or s. 775.083.

46 (3) This section imposes no requirement for oversight or  
 47 regulation of a business entity name, trademark, trade name, or  
 48 other requirement for filing or registration under any provision  
 49 of law.

50 (4) Subject to the provisions of s. 495.151, a chamber of  
 51 commerce may sue any business entity that is not a chamber of  
 52 commerce as defined in this section to enjoin such entity from  
 53 using the term "chamber of commerce" in its name or to describe  
 54 itself as a chamber of commerce in any business or commerce.

55 Section 2. This act shall take effect October 1, 2007.



HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1003


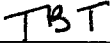
Law Enforcement Vehicles

SPONSOR(S): Pickens

TIED BILLS:

IDEN./SIM. BILLS: SB 1676

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REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Committee on Infrastructure</u>	<u>8 Y, 1 N</u>	<u>Owen</u>	<u>Miller</u>
2) <u>Economic Expansion &amp; Infrastructure Council</u>	<u></u>	<u>Owen</u> 	<u>Tinker</u> 
3) <u></u>	<u></u>	<u></u>	<u></u>
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SUMMARY ANALYSIS

Current statute does not permit law enforcement agencies to utilize all-terrain vehicles (ATVs) or low-speed vehicles on most public roads and permits only municipalities to utilize golf carts and utility vehicles by municipal employees for municipal purposes.

HB 1003 creates s. 319.21265, F.S. to allow the use of all-terrain vehicles, golf carts, low-speed vehicles, or utility vehicles by law enforcement agencies. It specifies that the vehicles must be clearly marked as law enforcement and may be equipped with certain equipment authorized for use on law enforcement vehicles. The operators and passengers of such vehicles must wear safety gear.

The bill has no fiscal impact on state or local governments and is effective July 1, 2007.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

The bill does not appear to implicate any of the House Principles.

#### B. EFFECT OF PROPOSED CHANGES:

##### **Present Situation:**

##### All-Terrain Vehicles (ATV)

An all-terrain vehicle (ATV) is defined as, "any motorized off-highway or all-terrain vehicle 50 inches or less in width, having a dry weight of 900 pounds or less, designed to travel on three or more low-pressure tires, having a seat designed to be straddled by the operator and handlebars for steering control, and intended for use by a single operator and with no passenger."<sup>1</sup>

Current statute prohibits ATV operation on "the public roads, streets, or highways of this state, except as otherwise permitted by the managing state or federal agency."<sup>2</sup> However, s. 316.2123, F.S. provides an exception for ATVs "operated during the daytime on an unpaved roadway where the posted speed limit is less than 35 miles per hour by a licensed driver or by a minor under the supervision of a licensed driver." A county government may exempt the county from this section, making operation of an ATV on an unpaved road illegal.

Current statute also allows ATV use by police officers on public beaches and beach access roads, as well as on public roads within public lands, while in the course and scope of their duties.<sup>3</sup>

All ATVs must be titled with the Department of Highway Safety and Motor Vehicles (Department).<sup>4</sup>

##### Golf Carts

A golf cart is defined as, "a motor vehicle that is designed and manufactured for operation on a golf course for sporting or recreational purposes and that is not capable of exceeding speeds of 20 miles per hour."<sup>5</sup>

According to s. 316.212, F.S., operation of a golf cart on a public road or street is prohibited, with the following exceptions:

- Operation on a county road that has been designated by a county, or a municipal street that has been designated by a municipality, for use by golf carts;
- Operation on a part of the State Highway System under the following conditions:
  - To cross a portion which intersects a county or municipal road that has been designated for use by golf carts;
  - To cross a portion where a golf course is constructed on both sides of the highway;
  - A road that has been designated for transfer to a local government unit pursuant to s. 335.0415, F.S.
- Operation for the purpose of crossing a street or highway where a single mobile home park is located on both sides of the street (applies to mobile home park residents and guests only);

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<sup>1</sup> s. 317.0003(1), F.S.

<sup>2</sup> s. 316.2074(5), F.S.

<sup>3</sup> s. 316.2074(6-7), F.S.

<sup>4</sup> s. 317.0006(1), F.S.

<sup>5</sup> s. 320.01(22), F.S.



- Operation only during the hours between sunrise and sunset, unless the responsible governmental entity allows operation between sunset and sunrise and the golf cart is equipped with headlights, brake lights, turn signals and a windshield.
- Operation within any self-contained retirement community.<sup>6</sup>
- Operation by municipal employees for municipal purposes, including, but not limited to, police patrol, traffic enforcement, and inspection of public facilities.<sup>7</sup>

A golf cart may not be operated by any person under the age of 14. Local government entities may enact an ordinance regarding golf cart operation which is more restrictive than statute.

#### Low-Speed Vehicles

A low-speed vehicle is defined as, "any four-wheeled electric vehicle whose top speed is greater than 20 miles per hour but not greater than 25 miles per hour, including neighborhood electric vehicles."<sup>8</sup>

Operation of a low-speed vehicle is currently authorized in statute.<sup>9</sup> The vehicle must be operated on streets where the speed limit is 35mph or less; equipped with proper equipment; registered and insured. A county or municipality may prohibit the operation of low-speed vehicles on any road under its jurisdiction.

#### Utility Vehicles

A utility vehicle is defined as, "a motor vehicle designed and manufactured for general maintenance, security, and landscaping purposes, but the term does not include any vehicle designed or used primarily for the transportation of persons or property on a street or highway, or a golf cart, or an all-terrain vehicle as defined in s. 316.2074, F.S."<sup>10</sup>

According to s. 316.2127, F.S., operation of a utility vehicle by a homeowners' association, or its agents, is prohibited, with the following exceptions:

- Operation on a county road that has been designated by a county, or a city street that has been designated by a city, for use by utility vehicles for general maintenance, security, and landscaping purposes;
- Operation on a portion of the State Highway System to cross a portion which intersects a county road or a city street, to cross a portion where the highway bisects property controlled or maintained by the homeowners' association, or to travel on a state road that has been designated for transfer to a local government unit pursuant to s. 335.0415, F.S.
- Operation only during the hours between sunrise and sunset, unless the responsible governmental entity allows operation between sunset and sunrise and the utility vehicle is equipped with headlights, brake lights, turn signals and a windshield.
- Operation by municipal employees for municipal purposes, including, but not limited to, police patrol, traffic enforcement, and inspection of public facilities<sup>7</sup>

A utility vehicle may not be operated by any person under the age of 14.

#### Proposed Changes

HB 1003 allows any law enforcement agency in this state to operate ATVs, golf carts, low-speed vehicles, or utility vehicles on any street, road, or highway in this state while carrying out its official duties. Currently, law enforcement officers are utilizing these vehicles at the municipal, county and state level to carry-out activities. The rural areas of the state have become especially reliant on ATVs

<sup>6</sup> s. 316.2125(1), F.S.

<sup>7</sup> s. 316.2126(1), F.S.

<sup>8</sup> s. 320.01(42), F.S.

<sup>9</sup> s. 316.2122, F.S.

<sup>10</sup> s. 320.01(43), F.S.

to cover the large areas of unpaved land in their jurisdictions. Putnam County currently uses ATVs in marijuana eradication activities and would like to use them in door-to-door notification of persons located within one mile of sexual predators. Some officers use the vehicles to search for missing persons. According to the Florida Sheriff's Association, each county in the state utilizes at least one of these vehicles. This bill would specifically authorize such utilization by municipal, county, and state law enforcement agencies.

The bill also specifies that the off-road vehicles used by law enforcement agencies must be clearly marked as law enforcement vehicles and may be equipped with approved law enforcement equipment, such as special warning lights and signaling devices.

In addition, the bill directs the vehicle operator and any passengers to wear the safety equipment which is required or recommended for use by operators or passengers, such as safety helmets.

C. SECTION DIRECTORY:

Section 1. Creates s. 316.21265, F.S., authorizing law enforcement agencies to use specific off-road vehicles on the streets, roads, and highways of this state; and providing requirements for such vehicles.

Section 2. Provides an effective date of July 1, 2007.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

To the extent that local and state agencies already own off-road vehicles, there will be no direct fiscal impact for being authorized to use them on any street, road or highway. Some law enforcement agencies may choose to purchase additional off-road vehicles with the specific authorization provided by the bill.

## III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to: require counties or cities to spend funds or take action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

D. STATEMENT OF THE SPONSOR

No statement submitted.

**IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES**

1 A bill to be entitled  
 2 An act relating to law enforcement vehicles; creating s.  
 3 316.21265, F.S.; authorizing law enforcement agencies to  
 4 use specific off-road vehicles on the streets, roads, and  
 5 highways of this state; providing requirements for such  
 6 vehicles; providing an effective date.

7  
 8 Be It Enacted by the Legislature of the State of Florida:

9  
 10 Section 1. Section 316.21265, Florida Statutes, is created  
 11 to read:

12 316.21265 Use of all-terrain vehicles, golf carts, low-  
 13 speed vehicles, or utility vehicles by law enforcement  
 14 agencies.--

15 (1) Notwithstanding any provision of law to the contrary,  
 16 any law enforcement agency in this state may operate all-terrain  
 17 vehicles as defined in s. 316.2074, golf carts as defined in s.  
 18 320.01(22), low-speed vehicles as defined in s. 320.01(42), or  
 19 utility vehicles as defined in s. 320.01(43) on any street,  
 20 road, or highway in this state while carrying out its official  
 21 duties.

22 (2) Such vehicles must be clearly marked as vehicles of a  
 23 law enforcement agency and may be equipped with special warning  
 24 lights, signaling devices, or other equipment approved or  
 25 authorized for use on law enforcement vehicles.

26 (3) The vehicle operator and passengers must wear safety  
 27 gear, such as helmets, which is ordinarily required or  
 28 recommended for use by operators or passengers on such vehicles.

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2007

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Section 2. This act shall take effect July 1, 2007.



HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1049

False, Deceptive, or Misleading Advertising

SPONSOR(S): Davis

TIED BILLS:

IDEN./SIM. BILLS: SB 426

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REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Committee on Tourism &amp; Trade</u>	<u>5 Y, 0 N</u>	<u>Vogt</u>	<u>Hoagland</u>
2) <u>Economic Expansion &amp; Infrastructure Council</u>	<u></u>	<u>Vogt</u> <i>pv</i>	<u>Tinker</u> <i>TBT</i>
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SUMMARY ANALYSIS

HB 1049 prohibits a person from advertising or conducting a live musical performance by using a false, deceptive, or misleading statement of an affiliation, connection, or association between a performing group and a recording group, with exceptions. Violation of these prohibitions will result in the committing of a misdemeanor, and gives authority for the court to impose a civil penalty of up to \$5,000 for each violation.

The bill appears to have a minimal fiscal impact on state and local governments. The bill creates a new misdemeanor offense which could result in more criminal convictions with potential costs for prosecution and punishment. The bill also authorizes the court to award court costs to the prevailing party which could offset the costs associated with litigation.

The bill provides an effective date of July 1, 2007.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

**Safeguard individual liberty-** This bill creates a new misdemeanor offense for misleading or deceptive advertising by musical groups.

#### B. EFFECT OF PROPOSED CHANGES:

##### **Background**

Currently throughout the state and nation musical groups are performing under names similar to or the same as original groups popular in years past. These bands often times advertise themselves as the original band and do not distinguish themselves as a tribute band or salute to the performer. These types of practices have misled many event organizers and concert goers. These conditions have led to public dissatisfaction, as well as the original groups seeking relief and legislation to combat these issues. The passing of legislation similar to HB 1049 has occurred in 7 states and 12 other states are currently considering it during their legislative session.<sup>1</sup>

Chapter 817, F.S., governs fraudulent practices. More specifically part 1 of chapter 817 deals with false pretenses and frauds relating to advertising, reselling of tickets, and insurance claims among other practices. The penalties for violation of these prohibitions are also named.

Trademark registration and protection are governed within the state of Florida by Chapter 495, F.S., which provides registration requirements, classification, infringement provisions and remedies for trademark owners.

A trademark protects the words, names, symbols, sounds, or colors that distinguish goods and services from those manufactured or sold by others and to indicate the source of the goods. Trademarks, unlike patents, can be renewed forever as long as they are being used in commerce. A service mark is a word, name, symbol or device that is to indicate the source of the services and to distinguish them from the services of others. A service mark is the same as a trademark except that it identifies and distinguishes the source of a service rather than a product. The terms "trademark" and "mark" are often used to refer to both trademarks and service marks.<sup>2</sup>

The Lanham Act contains the federal statutes governing the registration of trademarks, trade names, and other identifying marks. The act defines the scope of a trademark, the process by which a federal registration can be obtained from the patent and trademark office and the penalties from interference and infringement. Any person who, without the consent of the registrant, uses a registered mark when such use is likely to cause confusion, or to cause mistake, or to deceive may be liable in a civil action by the registrant.<sup>3</sup> Further, the act prohibits the use of a false or misleading description or representation in commercial advertising or promotion that "misrepresents the nature, characteristics, qualities, or geographic origin of his or her or another person's goods, services, or commercial activities."<sup>4</sup>

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<sup>1</sup> Currently in law in Pennsylvania, Connecticut, Illinois, Michigan, Massachusetts, South Carolina, and North Dakota. Other states considering the law are New York, Vermont, Virginia, Delaware, Minnesota, Maryland, New Jersey, California, Nevada, Texas, Wisconsin, and Tennessee.

<sup>2</sup> <http://www.uspto.gov/main/glossary/index.html#t>

<sup>3</sup> 15 U.S.C Section 1114

<sup>4</sup> 15 U.S.C Section 1125



## Proposed Changes

HB 1049 creates s. 817.4115, F.S., to prohibit a person from advertising or conducting a live musical performance by using a false, deceptive, or misleading statement of affiliation, connection or association between a performing group and a recording group. This section defines:

- “Performing person or group” as a vocal or instrumental performer using or attempting to use the name of a recording person or group.
- “Recording person or group” as a vocal or instrumental performer that has previously produced or released, or both, a commercial recording.

The bill provides the following exceptions:

- The performing person or at least one member of the performing group was a member of the recording group and has the legal right to use the name of the recording group by not abandoning the affiliation with the recording group or its name;
- The performing person or group is the authorized registrant and owner of a federal service mark for that person or group which is registered with the United States Patent and Trademark Office;
- The live musical performance or production is identified as a “salute” or “tribute” to, and is otherwise unaffiliated with, the recording person or group;
- The advertising does not relate to a live musical performance taking place in this state; or
- The performance is expressly authorized in the advertising by the recording person or group.

This bill provides that any person who violates the prohibition commits a second degree misdemeanor and a first degree misdemeanor for subsequent violations. The section authorizes the Department of Legal Affairs or a state attorney to file a civil action for injunctive relief and authorizes a court to impose a civil penalty of up to \$5,000 for each violation.

The bill provides an effective date of July 1, 2007.

### C. SECTION DIRECTORY:

Section 1: Creates s.817.4115, F.S, prohibiting a person from advertising or conducting a live musical performance by using a false, deceptive, or misleading statement of an affiliation, connection, or association between a performing group and a recording group, with exceptions. Provides that violation of these prohibitions will result in the committing of a misdemeanor, and gives authority for the court to impose a civil penalty of up to \$5,000 for each violation.

Section 2: Provides an effective date of July 1, 2007.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

None

#### 2. Expenditures:

See fiscal comments below.

**B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

2. Expenditures:

See fiscal comments below.

**C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:**

None.

**D. FISCAL COMMENTS:**

The bill appears to have a minimal fiscal impact on state and local governments. The bill creates a new misdemeanor offense which could result in more criminal convictions with potential costs for prosecution and punishment. The bill also authorizes the court to award court costs to the prevailing party which could offset the costs associated with litigation.

**III. COMMENTS**

**A. CONSTITUTIONAL ISSUES:**

1. Applicability of Municipality/County Mandates Provision:

This bill does not require counties or municipalities to spend funds or to take an action requiring the expenditure of funds. This bill does not reduce the percentage of a state tax shared with counties or municipalities. This bill does not reduce the authority that municipalities have to raise revenue.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:**

None.

**C. DRAFTING ISSUES OR OTHER COMMENTS:**

None.

**D. STATEMENT OF THE SPONSOR**

No statement provided.

**IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES**

1 A bill to be entitled

2 An act relating to false, deceptive, or misleading  
 3 advertising; creating s. 817.4115, F.S.; defining the  
 4 terms "performing person or group" and "recording person  
 5 or group"; prohibiting a person, in advertising or  
 6 conducting a live musical performance, from using a false,  
 7 deceptive, or misleading statement of an affiliation,  
 8 connection, or association between a performing person or  
 9 group and a recording person or group; providing  
 10 exceptions; providing that a violation of the act is a  
 11 misdemeanor of the first degree; providing criminal  
 12 penalties; authorizing the Department of Legal Affairs or  
 13 state attorney to file a civil action for injunctive  
 14 relief against any person or group violating the act;  
 15 providing for the prevailing party to receive court costs  
 16 and attorney's fees; authorizing a court to impose a civil  
 17 penalty for each violation of the act; providing an  
 18 effective date.

19  
 20 Be It Enacted by the Legislature of the State of Florida:

21  
 22 Section 1. Section 817.4115, Florida Statutes, is created  
 23 to read:

24 817.4115 False, deceptive, or misleading advertisement of  
 25 live musical performances.--

26 (1) For purposes of this section, the term:

27 (a) "Performing person or group" means a vocal or  
 28 instrumental performer using or attempting to use the name of a

29 recording person or group.

30 (b) "Recording person or group" means a vocal or  
 31 instrumental performer that has previously produced or released,  
 32 or both, a commercial recording.

33 (2)(a) A person may not advertise a live musical  
 34 performance or production in this state using a false,  
 35 deceptive, or misleading statement of an affiliation,  
 36 connection, or association between a performing person or group  
 37 and a recording person or group.

38 (b) A person may not conduct a live musical performance or  
 39 production in this state using a false, deceptive, or misleading  
 40 statement of an affiliation, connection, or association between  
 41 a performing person or group and a recording person or group.

42 (3) An advertisement of a live musical performance does  
 43 not violate subsection (2) if:

44 (a) The performing person or at least one member of the  
 45 performing group was a member of the recording group and retains  
 46 the legal right to use the name of the recording group by not  
 47 having abandoned the affiliation with the recording group or its  
 48 name;

49 (b) The performing person or group is the authorized  
 50 registrant and owner of a federal service mark for that person  
 51 or group which is registered with the United States Patent and  
 52 Trademark Office;

53 (c) The live musical performance or production is  
 54 identified as a "salute" or "tribute" to, and is otherwise  
 55 unaffiliated with, the recording person or group;

56 (d) The advertising does not relate to a live musical

57 performance taking place in this state; or

58 (e) The performance is expressly authorized in the  
 59 advertising by the recording person or group.

60 (4) Any person who violates subsection (2) commits a  
 61 misdemeanor of the second degree, punishable as provided in s.  
 62 775.082 or s. 775.083. Upon a second or subsequent violation of  
 63 subsection (2), the person commits a misdemeanor of the first  
 64 degree, punishable as provided in s. 775.082 or by a fine not to  
 65 exceed \$5,000, or both.

66 (5) The Department of Legal Affairs or a state attorney  
 67 may file a civil action on behalf of the people of this state  
 68 for injunctive relief against any person or group violating  
 69 subsection (2) to restrain the prohibited activity. The court  
 70 may award court costs and reasonable attorney's fees to the  
 71 prevailing party. The court may also impose a civil penalty not  
 72 to exceed \$5,000 for each violation of subsection (2).

73 Section 2. This act shall take effect July 1, 2007.



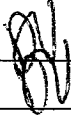


HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1305  
SPONSOR(S): Thompson  
TIED BILLS:

Notaries Public

IDEN./SIM. BILLS: SB 2490

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REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Committee on Tourism &amp; Trade</u>	<u>5 Y, 0 N</u>	<u>Vogt</u> 	<u>Hoagland</u>
2) <u>Economic Expansion &amp; Infrastructure Council</u>	<u></u>	<u>Vogt</u> 	<u>Tinker</u> 
3) <u></u>	<u></u>	<u></u>	<u></u>
4) <u></u>	<u></u>	<u></u>	<u></u>
5) <u></u>	<u></u>	<u></u>	<u></u>

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SUMMARY ANALYSIS

HB 1305 allows for documents requiring notarization to be notarized electronically. The bill provides specifications for a notary public's electronic signature. The bill directs the Department of State to adopt rules to ensure the security, reliability, and uniformity of signatures and seals authorized.

The bill appears to have a fiscal impact on state government in regards to additional staff and expense within the Department of State. The bill does not appear to have a fiscal impact on local governments.

The bill provides an effective date of July 1, 2007.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

**Provide Limited Government-** This bill creates additional rulemaking power for the Secretary of State.

#### B. EFFECT OF PROPOSED CHANGES:

##### **Background**

A notary public is a state-appointed official who administers oaths and serves as an impartial witness when important documents are signed. A notary identifies each signer, and makes sure the signer has entered into the agreement knowingly and willingly. To confirm that a document and its signature are authentic, the notary affixes his or her signature and official seal to it.<sup>1</sup>

Notaries public are governed by Chapter 117, F.S. Provisions concerning appointment of notaries public, application, fees, administration of oaths, seal and permitted duties are outlined in this chapter.

A person wishing to become a notary public may obtain an application and information from a bonding company approved to submit applications electronically to the Department of State, Notary Commissions and Certifications Section. The application fee is \$39, \$4 of which is appropriated to the Executive Office of the Governor to be used to educate and assist notaries public, the rest is directed to General Revenue. The application that is sent to the Department of State must contain: the full name, residence address and telephone number, business address and telephone number, date of birth, race, sex, social security number, citizenship status, driver's license number or the number of other official state-issued identification, affidavit of good character from someone unrelated to the applicant who has known the applicant for 1 year or more, a list of all professional licenses and commissions issued by the state during the previous 10 years and a statement as to whether or not the applicant has had such license or commission revoked or suspended, and a statement as to whether or not the applicant has been convicted of a felony, and, if there has been a conviction, a statement of the nature of the felony and restoration of civil rights. If a name change is required during a notary's commission a completed name change is required by DOS and a \$25 fee is assessed.

The Department of State (DOS) serves as the custodian of records for notary public applications, and maintains the record for the full term of a notary commission. Currently there are over 750,000 active notaries in the state, and DOS receives approximately 65,000 new applicants annually.

##### **Proposed Changes**

HB 1305 creates s. 117.021, F.S., to allow for electronic notarization of documents. The bill requires that provisions (including appointment process, administration of oaths, acknowledgments of deeds, seals, and prohibited acts) found in Chapter 117, F.S., that apply to traditional notarization, apply to electronic notarization of documents as well. The bill omits the provision found in s. 117.05 (12), F.S., requiring a notary public to supervise the making of a photocopy of an original document.

The bill requires that before performing an electronic notarial act, a notary public must register the capability to notarize electronically with the Secretary of State on a form to be prescribed by DOS. The bill does not specify how DOS is to handle the record keeping and whether this will be handled similar to current filings or in a different manner. Currently filings within the Division of Corporations are considered public records and are indexed so they can easily be accessed.

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<sup>1</sup> <http://www.nationalnotary.org/userimages/WhatNotary.pdf>



The bill also provides the specifications of the electronic signature of a notary public and requires that it be:

- Unique to the notary public
- Capable of independent verification
- Retained under the notary public's sole control
- Attached to or logically associated with the electronic document in a manner that any subsequent alteration to the electronic document displays evidence of the alteration

The bill also provides that when a signature is required to be accompanied by a notary public seal, the requirement is satisfied when the electronic signature of the notary public contains all of the following seal information:

- The full name of the notary public
- The words "Notary Public State of Florida"
- The commission date of expiration
- The commission number

The bill also requires that the Department of State adopt rules to ensure the security, reliability, and uniformity of signatures and seals authorized.

The bill provides an effective date of July 1, 2007.

**C. SECTION DIRECTORY:**

Section 1: Creates s. 117.021, F.S., allows for the electronic notarization of documents, provides registration requirements, and gives DOS rule making authority.

Section 2: Provides an effective date of July 1, 2007.

**II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

**A. FISCAL IMPACT ON STATE GOVERNMENT:**

1. Revenues: None.
2. Expenditures: See Fiscal Comments below.

**B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues: None
2. Expenditures: None

**C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:**

- D. FISCAL COMMENTS:** DOS has estimated that to handle the additional workload associated with the filing of electronic signatures it will require 3 FTEs for a total of \$105,000 in salaries and benefits, \$13,000 in recurring expense, and \$15,000 in nonrecurring expense. In addition to workload costs,

DOS has indicated a potential cost relating to security of the electronic signatures of \$500,000. However, it is not clear at this time if implementation of the bill would result in these costs.

### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

##### 1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

##### 2. Other:

None.

#### B. RULE-MAKING AUTHORITY: This bill creates additional rulemaking authority for the Secretary of State. It is anticipated that the Division of Corporations would be assigned the responsibility for the rulemaking.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

#### D. STATEMENT OF THE SPONSOR

No statement provided.

### IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES

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A bill to be entitled  
An act relating to notaries public; creating s. 117.021,  
F.S.; authorizing electronic notarization; providing  
registration requirements; requiring electronic signatures  
to include certain information; providing requirements for  
the use of a notary public seal with electronic  
signatures; providing that failure to comply with such  
requirements may result in specified sanctions against the  
notary public; requiring the Department of State to adopt  
rules to ensure the security, reliability, and uniformity  
of the signatures and seals; providing an effective date.

WHEREAS, notaries public are among the longest serving  
public officials in the United States, and

WHEREAS, in Florida, notaries public are commissioned and  
regulated by the Executive Office of the Governor and licensed  
by the Secretary of State, and

WHEREAS, notaries public are the time-tested defense  
against identity fraud, mortgage fraud, and other kinds of fraud  
that represent a threat to a healthy economy, and

WHEREAS, notaries public provide a disinterested third-  
party witness in a broad spectrum of transactions, ensuring  
credibility and reliability to signatures on documents vital to  
our economy, and

WHEREAS, a notary public's signature and seal is vital to  
the authenticity and integrity of notarized documents, and

WHEREAS, the advent of electronic notarization demands that  
the issues of security and identity in the electronic

29 | notarization process be subject to accountability and uniform  
30 | standards so as to foster public trust and protect consumers,  
31 | and

32 |         WHEREAS, to ensure that electronic notarizations enjoy the  
33 | same level of credibility as paper-based notarizations, it is  
34 | imperative that appropriate, substantive, secure, and uniform  
35 | standards and procedures be adopted, and

36 |         WHEREAS, the absence of uniform standards represents a  
37 | hindrance to the adoption of technologically available  
38 | electronic notarization systems, NOW, THEREFORE,

39 |

40 | Be It Enacted by the Legislature of the State of Florida:

41 |

42 |         Section 1. Section 117.021, Florida Statutes, is created  
43 | to read:

44 |         117.021 Electronic notarization.--

45 |         (1) Any document requiring notarization may be notarized  
46 | electronically. The provisions of ss. 117.01, 117.03, 117.04,  
47 | 117.05(1)-(11), (13), and (14), 117.105, and 117.107 apply to  
48 | all notarizations under this section.

49 |         (2) Before performing an electronic notarial act, a notary  
50 | public shall register the capability to notarize electronically  
51 | with the Secretary of State on a form to be prescribed by  
52 | Department of State.

53 |         (3) In performing an electronic notarial act, a notary  
54 | public shall use an electronic signature that is:

55 |         (a) Unique to the notary public;

56 |         (b) Capable of independent verification;

57 (c) Retained under the notary public's sole control; and  
 58 (d) Attached to or logically associated with the  
 59 electronic document in a manner that any subsequent alteration  
 60 to the electronic document displays evidence of the alteration.

61 (4) When a signature is required to be accompanied by a  
 62 notary public seal, the requirement is satisfied when the  
 63 electronic signature of the notary public contains all of the  
 64 following seal information:

65 (a) The full name of the notary public exactly as provided  
 66 on the notary public's application for commission;

67 (b) The words "Notary Public State of Florida";

68 (c) The date of expiration of the commission of the notary  
 69 public; and

70 (d) The notary public's commission number.

71 (5) Failure of a notary public to comply with any of the  
 72 requirements of this section may constitute grounds for  
 73 suspension of the notary public's commission by the Executive  
 74 Office of the Governor.

75 (6) The Department of State shall adopt rules to ensure  
 76 the security, reliability, and uniformity of signatures and  
 77 seals authorized in this section.

78 Section 2. This act shall take effect July 1, 2007.




**HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

**BILL #:** HB 1457  
**SPONSOR(S):** Gardiner  
**TIED BILLS:**

Recreational Vehicle Dealers and Manufacturers

**IDEN./SIM. BILLS:** SB 2488

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Committee on Infrastructure</u>	<u>6 Y, 0 N</u>	<u>Owen</u>	<u>Miller</u>
2) <u>Economic Expansion &amp; Infrastructure Council</u>		<u>Owen</u> 	<u>Tinker</u> <b>TBT</b>
3) <u>Policy &amp; Budget Council</u>			
4) _____			
5) _____			

**SUMMARY ANALYSIS**

Current law provides no regulation of the relationship between recreational vehicle (RV) dealers and manufacturers. Section 320.771, F.S, provides a licensure structure for RV dealer licensure through the Department of Highway Safety and Motor Vehicles (Department).

HB 1457 creates new sections of statute within Chapter 320, F.S. The bill:

- Requires RV manufacturers to have a signed dealer agreement and specifies what shall be in the agreement.
- Prohibits a dealer from selling outside of its market area, unless certain criteria are met.
- Clarifies that manufacturers must treat similarly situated dealers the same.
- Establishes the criteria for cancelling a manufacturer/dealer agreement.
- Establishes the criteria for a transfer of ownership and family succession of a dealership.
- Establishes warranty obligations.
- Specifies inspection criteria for vehicles shipped to a dealer, the time frame and standards for rejection of a vehicle, and the responsibilities of each party in the event a vehicle is rejected.
- Prohibits manufacturers from engaging in certain coercive practices.
- Sets a dispute resolution process, by which a party must first go through mediation before the case is brought to circuit court.
- Clarifies that a dealer's license may be suspended or revoked and the dealer fined by the Department for violations of the act.
- Specifies violations of the act are a misdemeanor of the second degree and punishable by imprisonment of up to 60 days and a fine of up to \$500.
- Provides a severability clause.

The bill has no fiscal impact to state or local governments and is effective July 1, 2007.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

Reduce Government: HB 1457 creates a regulation of the relationship between recreational vehicle dealers and manufacturers.

#### B. EFFECT OF PROPOSED CHANGES:

##### Present Situation:

Current law provides no regulation of the relationship between RV dealers and manufacturers. Section 320.771, F.S, provides a licensure structure for RV dealer licensure through the Department.

According to the Department, there are approximately 263 RV dealers currently licensed in the state of Florida. According to the Florida RV Trade Association, of those, approximately 130 dealers are recognized as new RV dealers. The remainder fall into the category of those who sell used RVs. This population may include car dealers who also have an RV license to sell RVs they receive as trades or offer on a very limited basis to the public.

There are approximately 100 RV manufacturers currently licensed with the Department.

##### Proposed Changes:

HB 1457 creates language in Chapter 320, F.S. to regulate the relationship between RV dealers and manufacturers.

##### Definitions

The bill creates s. 320.3202, F.S., to define the terms: area of sales responsibility, dealer, distributor, factory campaign, family member, line-make, manufacturer, manufacturer/dealer agreement, proprietary part, recreational vehicle, transient customer, and warrantor.

##### Manufacturer/Dealer Agreement and Dealer Market Area

The bill creates s. 320.3203, F.S., to:

- Require RV manufacturers to have a written manufacturer/dealer agreement prior to selling RVs in Florida.
- Require manufacturers to designate in the agreement a market area for the dealer, where the dealer has the exclusive right to display or sell the manufacturer's new RVs of a particular line-make. Such designation may not be changed for a period of one year.
- Require a dealer to have a written manufacturer/dealer agreement prior to selling RVs in Florida.
- Prohibits a dealer from selling outside of its market area unless it meets one of the set forth criteria, which are:
  - If another dealer and their manufacturer allow them into another market area.
  - If the sale is in conjunction with a public trade show and in an open market area which is not protected by a manufacturer/dealer agreement.
  - If the sale is in conjunction with a manufacturer-funded trade show involving more than 35 dealers.

##### Sale of RVs by Manufacturer

The bill creates s. 320.3204, F.S., to specify that sales of RVs by manufacturers must be in accordance with published prices, charges, and terms of sale in effect at any given time. The manufacturer must



sell products on the same basis, with respect to all rebates, discounts, and programs, to all competing dealers similarly situated.

#### Termination, Cancellation, and Nonrenewal of a Manufacturer/Dealer Agreement

The bill creates s. 320.3205, F.S., to:

- Prohibit a manufacturer from terminating, canceling or failing to renew a manufacturer/dealer agreement without good cause. If the manufacturer renews an agreement, it may not require the purchase of excess inventory or increased sales goals in excess of the market growth in the dealer's area.
- Specify the manufacturer has the burden of showing good cause when terminating an agreement. When determining whether there is good cause, the following factors must be considered:
  - The extent of the affected dealer's penetration into the relevant market area.
  - The nature and extent of the dealer's investment in its business.
  - The adequacy of the dealer's service facilities, equipment, parts, supplies and personnel.
  - The effect of the proposed action on the community.
  - The extent and quality of the dealer's service under RV warranties.
  - The failure to follow agreed-upon procedures related to the overall operation.
  - The dealer's performance under the terms of its agreement.
- Direct a manufacturer to provide a dealer with at least 120 days' prior written notice of termination, cancellation, or nonrenewal of the manufacturer/dealer agreement.
  - The notice shall state all reasons for termination, cancellation or nonrenewal.
  - The dealer is given 30 days following receipt of the notice to provide a notice of intent to cure all claimed deficiencies. The dealer then has 120 days to rectify the deficiencies.
  - If the deficiencies are rectified within 120 days, the manufacturer's notice is void.
  - If the dealer does not provide a notice of intent to cure, the termination, cancellation or nonrenewal is effective 30 days after the dealer's receipt of the notice.
- Allow a manufacturer to provide a 30 day notice of termination, cancellation, or nonrenewal if the dealer has been convicted of a felony, closed his business, made a significant misrepresentation, or had his license suspended or revoked by the Department.
- Provide that the notice provisions do not apply if the reason for termination, cancellation, or nonrenewal is insolvency, the occurrence of an assignment for the benefit of creditors, or bankruptcy.
- Allow a dealer to terminate its manufacturer/dealer agreement with or without cause by giving the manufacturer 30 days' notice. The dealer has the burden of showing good cause, which may be one of the following:
  - Manufacturer convicted of a felony.
  - Manufacturer closes his business for more than 10 days.
  - A significant misrepresentation by the manufacturer.
  - A violation of the newly created sections of statute found in this bill (ss. 320.3201-320.3211, F.S.)
  - A declaration by the manufacturer of bankruptcy.
- Direct a manufacturer to repurchase the following items, at the election of the dealer, once a manufacturer/dealer agreement is terminated, cancelled, or not renewed by the manufacturer or the dealer for cause:
  - All new RVs, at 100% of the net invoice cost;
  - All current and undamaged manufacturer's accessories and parts, if accompanied by the original invoice, at 105% of the original net price; and
  - Any functioning diagnostic equipment, special tools, current signage, and other equipment and machinery, at 100% of the dealer's net cost, provided it was purchased by the dealer within five years before termination and can no longer be used in the normal course of business.
  - Manufacturer shall pay the dealer within 30 days of receipt of the returned items.

### Transfer of Ownership: Family Succession

The bill creates s. 320.3206, F.S., to

- Require the dealer to notify the manufacturer of a change in ownership within 30 days of the closing.
- Prohibit the manufacturer from disapproving the change or sale unless the manufacturer can show its decision is based on criteria such as: the prospective transferee's business experience, moral character, financial qualifications, and any criminal record.
- Direct the manufacturer rejecting a proposed change or sale to provide written notice to the dealer within 30 days after receipt of the dealer's notification. Absent the manufacturer's notice of rejection, the change or sale is deemed approved.
- Specify that the manufacturer has the burden of showing its rejection of the transfer or sale is reasonable.
- Prohibit a manufacturer from failing to provide a dealer with an opportunity to designate, in writing, a family member as a successor to the dealership in the event of the death, incapacity, or retirement of the dealer, unless the manufacturer has provided written notice of its objections.
- Specify the grounds for rejection of the succession of a dealership to a dealer's family member are: lack of creditworthiness, conviction of a felony, lack of required licenses or business experience, or other condition which makes the succession unreasonable. The manufacturer has the burden of showing unreasonableness of the succession.
- Prohibit succession of a family member if the succession involves a relocation of the business or an alteration of the terms and conditions of the manufacturer/dealer agreement, unless the manufacturer consents.

### Warranty Obligations

The bill creates s.320.3207, F.S., to:

- Direct each warrantor to:
  - Specify in writing to each of its dealers the obligations for preparation, delivery, and warranty service on its products.
  - Compensate the dealer for warranty service required of the dealer by the warrantor.
  - Provide the dealer with the schedule of compensation and the time allowances for the performance of such work. The schedule of compensation must include diagnostic work as well as warranty labor.
- Specify that time allowances for the diagnosis and performance of warranty work are to be reasonable and the dealer does not need manufacturer prior approval to undertake warranty work that will require less than three hours of labor.
- Require the compensation of a dealer for warranty labor to be no less than the lowest retail labor rates actually charged by the dealer.
- Direct the warrantor to reimburse the dealer for warranty parts at actual wholesale cost plus a minimum 30-percent handling charge and the cost of any freight to return warranty parts to the warrantor.
- Specify that warranty audits of dealer records may be conducted on a reasonable basis. Dealer claims for warranty compensation are not to be denied except for cause, such as: performance of nonwarranty repairs, noncompliance with warrantor's published policies, lack of material documentation, fraud, or misrepresentation.
- Directs the dealer to submit warranty claims within 45 days after completing the work. If the dealer is unable to perform repetitive warranty repairs, the dealer must notify the warrantor verbally or in writing as soon as is reasonably possible.
- Provides the warrantor with 30 days after the dealer's submission to disapprove a warranty claim. Claims not disapproved within the 30 days are construed to be approved and must be paid within 45 days.
- Set forth a list of bad practices for warrantors which constitutes a violation of this act, including:
  - Failure to perform any of its warranty obligations;
  - Failure to include the expected date by which necessary parts and equipment will be available to dealers to perform the factory campaign work;

- Failure to compensate any of its dealers for authorized repairs to RVs damaged in manufacture or transit to the dealer;
- Failure to compensate any of its dealers for authorized warranty service;
- Intentional misrepresentation to purchasers of RVs that warranties with respect to the manufacture, performance, or design are made by the dealer either as warrantor or covearrantor; or
- Requiring the dealer to make warranties to customers in any manner related to the manufacture of the RV.
- Set forth a list of bad practices for dealers which constitutes a violation of this act, including:
  - Failure to perform predelivery inspection functions;
  - Failure to perform authorized warranty service work on any transient customer's vehicle of the same line-make without good cause; or
  - Misrepresentation of the terms of any warranty.
- Require reciprocal indemnification.

#### Inspection and Rejection of New RVs by the Dealer

The bill creates s. 320.3208, F.S., to:

- Specify that when a new RV is damaged prior to or during transit to the dealer, when the carrier has been selected by the manufacturer, the dealer shall:
  - Notify the manufacturer of the damage by the next business day after date of delivery; and
  - Either request authorization from the manufacturer to repair the vehicle or reject the vehicle in the timeframe authorized in the manufacturer/dealer agreement. If the manufacturer refuses or fails to authorize repair within ten days, ownership of the vehicle reverts to the manufacturer.
  - Have no obligation, financial or otherwise, with respect to the damaged RV.
- Specify that the timeframe for inspection of a new RV shall be part of the manufacturer/dealer agreement, but should not be less than three business days after the delivery of the RV.
- Authorize a dealer to reject an RV that, at the time of delivery, has an unreasonable amount of miles on its odometer.

#### Coercion of Dealer Prohibited

The bill creates s. 320.3209, F.S., to:

- Prohibit a manufacturer from coercing or attempting to coerce a dealer to:
  - Purchase a product the dealer did not order;
  - Enter into an agreement with the manufacturer;
  - Take any action which is unfair or unreasonable to the dealer; or
  - Require the dealer to enter into an agreement that requires the dealer to submit its disputes to binding arbitration or otherwise waive rights or responsibilities under this act.
- Provide a definition of the term "coerce".

#### Civil Dispute Resolution; Mediation; Relief

The bill creates s. 320.3210, F.S., to:

- Provide that a dealer, manufacturer, distributor, or warrantor injured by a violation of this act may bring a civil action in circuit court to recover actual damages. Attorney's fees and costs shall be awarded to the prevailing party. The venue for the civil action must be in the dealership's county.
- Direct the party bringing a suit under this section to serve a written demand for mediation upon the offending party, which shall contain a brief statement of the dispute and the relief sought. The demand shall be served via certified mail.
- Require both parties to mutually select an independent certified mediator and meet with the mediator within 20 days after the demand is served.
- Specify that a demand for mediation shall stay the time for any complaint, petition, protest, or action under this act until both parties have met with the mediator. If such action is filed before

the meeting, the court will enter an order suspending the action until the mediation meeting has occurred.

- Require the parties of the mediation to bear their own costs and divide the cost of the mediator equally.
- Authorize a dealer to seek a temporary or permanent injunction restraining any person from:
  - acting as a dealer without being properly licensed,
  - violating any of the provisions of this act, or
  - failing or refusing to comply with the provisions in this act.

#### Penalties

The bill creates s. 320.3211, F.S., to:

- Authorize the Department to suspend or revoke an RV dealer's license if the dealer violates any provision of this act.
- Authorize the Department to collect by legal process fines against any person it finds has violated any provision of this act in an amount not to exceed \$1,000 for each violation. The individual is entitled to an administrative hearing to contest the action or fine.
- Specify that any person who violates the provisions of this act commits a second degree misdemeanor, punishable by imprisonment for up to 60 days and a fine of up to \$500.

The bill provides a severability clause for the provisions of the act.

The bill is effective July 1, 2007.

#### C. SECTION DIRECTORY:

Section 1. Creates s. 320.3201, F.S., providing legislative intent.

Section 2. Creates s. 320.3202, F.S., providing definitions.

Section 3. Creates s. 320.3203, F.S., providing requirements for a manufacturer/dealer agreement; requiring designation of the area of sales responsibility; providing conditions for sales outside the dealer's area of sales responsibility.

Section 4. Creates s. 320.3204, F.S., providing requirements for sale by manufacturers and distributors.

Section 5. Creates s. 320.3205, F.S., providing requirements and procedures for termination, cancellation, or nonrenewal of an agreement by a manufacturer or a dealer; providing for the repurchase by the manufacturer or a dealer; providing for the repurchase by the manufacturer of vehicles, accessories, and parts and equipment, tools, signage, and machinery.

Section 6. Creates s. 320.3206, F.S., providing for change in ownership by a dealer; requiring notice to the manufacturer; providing requirements for rejection by the manufacturer; providing for a dealer to name a family member as a successor in case of retirement, incapacitation, or death of the dealer; providing requirements for rejection of the successor by the manufacturer.

Section 7. Creates s. 320.3207, F.S., providing requirements for warrantors, manufacturers, and dealers with respect to warranties; providing responsibilities; providing requirements for compensation of the dealer; authorizing warranty audits by the warrantor; requiring cause for denial of compensation; providing for disposition of warranty claims; prohibiting certain acts by the warrantor and the dealer; requiring notice of certain pending suits.

Section 8. Creates s. 320.3208, F.S., providing for inspection and rejection of a recreational vehicle upon delivery to a dealer.

### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

##### 1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to: require counties or cities to spend funds or take action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

##### 2. Other:

None.

#### B. RULE-MAKING AUTHORITY:

None.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

The Department claims the bill does not address the approximately 263 RV dealers who are currently licensed by the Department. These licensed dealers may carry the same line-makes and possibly could be in conflict with future designation of "area sales responsibility" or are currently overlapping the designated area. They claim the bill also does not address the approximately 103 RV manufacturers currently licensed by the Department with regard to a timeframe for initiating manufacturer/dealer agreements with the currently licensed RV dealers.

The Department also points to the fact that the bill does not provide for licensing of RV distributors/importers. They also claim the bill does not provide for notification to the Department of the "area of sales responsibility" and line-makes assigned to RV dealers. Such notification is necessary to prevent sale of RVs by non-authorized dealers. The Department claims to also need to be notified when the "area of sales responsibility" and line-make have been taken away from the dealer.

The Department also claims the term "similarly situated" needs to be defined.

The Florida RV Trade Association is in support of the language and claims model legislation enacted in states such as Pennsylvania and Georgia is very similar to the language in HB 1457.

#### D. STATEMENT OF THE SPONSOR

No statement submitted.

### IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES

On March 19, 2007, this bill was considered by the Committee on Infrastructure. A strike-all amendment was adopted which makes several technical changes, adds legislative intent language, and specifies that RV distributors and importers are subject to licensure by the Department. The bill was reported favorably with one amendment.

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. (for drafter's use only)

Bill No. 1457

COUNCIL/COMMITTEE ACTION

ADOPTED	___	(Y/N)
ADOPTED AS AMENDED	___	(Y/N)
ADOPTED W/O OBJECTION	___	(Y/N)
FAILED TO ADOPT	___	(Y/N)
WITHDRAWN	___	(Y/N)
OTHER	_____	

1 Council/Committee hearing bill: Economic Expansion &  
 2 Infrastructure Council  
 3 Committee on Infrastructure offered the following:

**Amendment (with directory and title amendments)**

6 Delete everything after the enacting clause and insert:

8 Section 1. Section 320.3201, Florida Statutes, is created to  
 9 read:

10 320.3201 Legislative intent.--

11 (1) It is the intent of the Legislature to protect the  
 12 public health, safety, and welfare of the citizens of the state  
 13 by regulating the relationship between recreational vehicle  
 14 dealers and manufacturers, maintaining competition, and  
 15 providing consumer protection and fair trade.

16 (2) It is the intent of the Legislature that this act is  
 17 to be applied to manufacturer/dealer agreements entered into  
 18 after the effective date.

19 Section 2. Section 320.3202, Florida Statutes, is created  
 20 to read:

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HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

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21 320.3202 Definitions.--As used in ss. 320.3201-320.3211,  
22 the term:

23 (1) "Area of sales responsibility" means the geographical  
24 area agreed to by the dealer and the manufacturer in the  
25 manufacturer/dealer agreement in which the dealer has the  
26 exclusive right to display or sell the manufacturer's new  
27 recreational vehicles of a particular line-make.

28 (2) "Dealer" means any person, firm, corporation, or  
29 business entity licensed or required to be licensed pursuant to  
30 s. 320.771.

31 (3) "Distributor" means any person, firm, corporation, or  
32 business entity that purchases new recreational vehicles for  
33 resale to dealers.

34 (4) "Factory campaign" means an effort on the part of a  
35 warrantor to contact recreational vehicle owners or dealers in  
36 order to address a part or equipment issue.

37 (5) "Family member" means a spouse or a child, grandchild,  
38 parent, sibling, niece, or nephew or the spouse thereof.

39 (6) "Line-make" means a specific series of recreational  
40 vehicle products that:

41 (a) Are identified by a common series trade name or  
42 trademark;

43 (b) Are targeted to a particular market segment, as  
44 determined by their decor, features, equipment, size, weight,  
45 and price range;

46 (c) Have lengths and interior floor plans that distinguish  
47 the recreational vehicles from recreational vehicles with  
48 substantially the same decor, equipment, features, price, and  
49 weight; and

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50 (d) Belong to a single, distinct classification of  
51 recreational vehicle product type having a substantial degree of  
52 commonality in the construction of the chassis, frame, and body.

53 (7) "Manufacturer" means any person, firm, corporation, or  
54 business entity that engages in the manufacturing of  
55 recreational vehicles.

56 (8) "Manufacturer/dealer agreement" means a written  
57 agreement or contract entered into between a manufacturer and a  
58 dealer which fixes the rights and responsibilities of the  
59 parties and pursuant to which the dealer sells new recreational  
60 vehicles.

61 (9) "Proprietary part" means any part manufactured by or  
62 for and sold exclusively by the manufacturer.

63 (10) "Recreational vehicle" means the types of motor  
64 vehicle or motor vehicles defined by s. 320.01(1)(b).

65 (11) "Transient customer" means a customer who is  
66 temporarily traveling through a dealer's area of sales  
67 responsibility.

68 (12) "Warrantor" means any person, firm, corporation, or  
69 business entity that gives a warranty in connection with a new  
70 recreational vehicle or parts, accessories, or components  
71 thereof. Such term does not include service contracts,  
72 mechanical or other insurance, or extended warranties sold for  
73 separate consideration by a dealer or other person not  
74 controlled by a manufacturer.

75 (13) "Department" means the Department of Highway Safety  
76 and Motor Vehicles.

77 Section 3. Section 320.3203, Florida Statutes, is created  
78 to read:

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HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

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79           320.3203 Requirement for a written manufacturer/dealer  
80 agreement; area of sales responsibility.--

81           (1) A manufacturer or distributor may not sell a  
82 recreational vehicle in the state to or through a dealer without  
83 having entered into a manufacturer/dealer agreement which is  
84 signed by both parties.

85           (2) The manufacturer shall designate in the  
86 manufacturer/dealer agreement the area of sales responsibility  
87 exclusively assigned to a dealer and shall not change such area  
88 or establish another dealer for the same line-make in such area  
89 during the duration of the agreement.

90           (3) The area of sales responsibility may not be subject to  
91 review or change before 1 year after the execution of the  
92 manufacturer/dealer agreement.

93           (4) A motor vehicle dealer may not sell a new recreational  
94 vehicle in this state without having entered into a  
95 manufacturer/dealer agreement and may not sell outside of its  
96 designated area of sales responsibility.

97           (5) (a) Notwithstanding subsection (4), a dealer may sell  
98 outside of its designated area of responsibility if the dealer  
99 obtains a supplemental license pursuant to s. 320.771(7) and  
100 meets one of the following conditions:

101           1. For sales within another dealer's designated area of  
102 sales responsibility, the dealer must obtain in advance of the  
103 off-premise sale a written agreement signed by the dealer, the  
104 manufacturer of the recreational vehicles to be sold at the off-  
105 premise sale, and the dealer in whose designated area of sales  
106 responsibility the off-premise sale will occur. The written  
107 agreement must:

108           a. Designate the recreational vehicles to be sold;

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HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

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109 b. Set forth the time period for the off-premise sale; and  
110 c. Affirmatively authorize the sale of the recreational  
111 vehicles.

112 2. The off-premise sale is not located within any dealer's  
113 designated area of sales responsibility and is in conjunction  
114 with a public vehicle show.

115 3. The off-premise sale is in conjunction with a public  
116 vehicle show in which more than 35 dealers are participating and  
117 is predominantly funded by manufacturers.

118 (b) For the purposes of this subsection, "public vehicle  
119 show" means an event sponsored by an organization approved under  
120 section 501(c)(6) of the Internal Revenue Code which has the  
121 purpose of promoting the welfare of the recreational vehicle  
122 industry and is located at a site:

123 1. That will be used to display and sell recreational  
124 vehicles;

125 2. That is not used for off-premise sales for more than 10  
126 days in a calendar year; and

127 3. That is not the location set forth on any dealer's  
128 license as its place of business.

129 Section 4. Section 320.3204, Florida Statutes, is created  
130 to read:

131 320.3204 Sales of recreational vehicles by manufacturer or  
132 distributor.--Sales of recreational vehicles by manufacturers or  
133 distributors shall be in accordance with published prices,  
134 charges, and terms of sale in effect at any given time. The  
135 manufacturer must sell products on the same basis, with respect  
136 to all rebates, discounts, and programs, to all competing  
137 dealers similarly situated.

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HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

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138 Section 5. Section 320.3205, Florida Statutes, is created  
139 to read:

140 320.3205 Termination, cancellation, and nonrenewal of a  
141 manufacturer/dealer agreement.--

142 (1) (a) A manufacturer, directly or through any officer,  
143 agent, or employee, may not terminate, cancel, or fail to renew  
144 a manufacturer/dealer agreement without good cause, and, upon  
145 renewal, may not require additional inventory stocking  
146 requirements or increased retail sales targets in excess of the  
147 market growth in the dealer's area of responsibility.

148 (b) The manufacturer has the burden of showing good cause.  
149 For purposes of determining whether there is good cause for a  
150 proposed action by a manufacturer, all of the following factors  
151 must be considered:

152 1. The extent of the affected dealer's penetration in the  
153 relevant market area.

154 2. The nature and extent of the dealer's investment in its  
155 business.

156 3. The adequacy of the dealer's service facilities,  
157 equipment, parts, supplies, and personnel.

158 4. The effect of the proposed action on the community.

159 5. The extent and quality of the dealer's service under  
160 recreational vehicle warranties.

161 6. The failure to follow agreed-upon procedures or  
162 standards related to the overall operation of the dealership.

163 7. The dealer's performance under the terms of its  
164 manufacturer/dealer agreement.

165 (c) Except as provided in this section, a manufacturer  
166 shall provide a dealer at least 120 days' prior written notice

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167 of termination, cancellation, or nonrenewal of the  
168 manufacturer/dealer agreement.

169 1. The notice shall state all reasons for termination,  
170 cancellation, or nonrenewal and shall further state that if,  
171 within 30 days following receipt of the manufacturer's notice,  
172 the dealer provides to the manufacturer a written notice of  
173 intent to cure all claimed deficiencies, the dealer will then  
174 have 120 days after the date of the manufacturer's notice to  
175 rectify the deficiencies. If the deficiencies are rectified  
176 within 120 days, the manufacturer's notice shall be void. If the  
177 dealer fails to provide the notice of intent to cure  
178 deficiencies in the prescribed time period, the termination,  
179 cancellation, or nonrenewal shall take effect 30 days after the  
180 dealer's receipt of the manufacturer's notice unless the dealer  
181 has new and untitled inventory on hand which may be disposed of  
182 pursuant to (3).

183 2. The notice period may be reduced to 30 days if the  
184 grounds for termination, cancellation, or nonrenewal are due to:

185 a. Conviction of or plea of nolo contendere to a felony of  
186 a dealer or one of its owners;

187 b. The abandonment or closing of the business operations  
188 of the dealer for 10 consecutive business days unless the  
189 closing is due to an act of God, strike, labor difficulty, or  
190 other cause over which the dealer has no control;

191 c. A significant misrepresentation by the dealer; or

192 d. A suspension or revocation of the dealer's license, or  
193 refusal to renew the dealer's license, by the department.

194 3. The notice provisions of this paragraph shall not apply  
195 if the reason for termination, cancellation, or nonrenewal is

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196 insolvency, the occurrence of an assignment for the benefit of  
197 creditors, or bankruptcy.

198 (2) A dealer may terminate its manufacturer/dealer  
199 agreement with or without cause at any time by giving 30 days'  
200 written notice to the manufacturer. The dealer has the burden of  
201 showing good cause. Any of the following items shall be deemed  
202 good cause for a proposed action by a dealer:

203 (a) Conviction of or plea of nolo contendere to a felony  
204 of a manufacturer or one of its subsidiary companies.

205 (b) The business operations of the manufacturer have been  
206 abandoned or closed for 10 consecutive business days, unless the  
207 closing is due to an act of God, strike, labor difficulty, or  
208 other cause over which the manufacturer has no control.

209 (c) A significant misrepresentation by the manufacturer.

210 (d) A violation of ss. 320.3201-320.3211.

211 (e) A declaration by the manufacturer of bankruptcy,  
212 insolvency, or the occurrence of an assignment for the benefit  
213 of creditors or bankruptcy.

214 (3) If the manufacturer/dealer agreement is terminated,  
215 canceled, or not renewed by the manufacturer or by the dealer  
216 for cause, the manufacturer shall, at the election of the dealer  
217 and within 30 days of termination, cancellation, or nonrenewal,  
218 repurchase:

219 (a) All new recreational vehicles, as classified as "new"  
220 for titling purposes by s. 319.001(8), acquired from the  
221 manufacturer which have not been used except for demonstration  
222 purposes, altered, or damaged at 100 percent of the net invoice  
223 cost, including transportation, less applicable rebates and  
224 discounts to the dealer. In the event any of the vehicles  
225 repurchased are damaged, the amount due to the dealer shall be

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HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

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226 reduced by the cost to repair the vehicle. Damage prior to  
227 delivery to the dealer will not disqualify repurchase under this  
228 subsection;

229 (b) All current and undamaged manufacturer's accessories  
230 and proprietary parts sold to the dealer for resale, if  
231 accompanied by the original invoice, at 105 percent of the  
232 original net price paid to the manufacturer to compensate the  
233 dealer for handling, packing, and shipping the parts; and

234 (c) Any functioning diagnostic equipment, special tools,  
235 current signage, and other equipment and machinery at 100  
236 percent of the dealer's net cost plus freight, destination,  
237 delivery, and distribution charges and sales taxes, if any,  
238 provided it was purchased by the dealer within 5 years before  
239 termination and upon the manufacturer's request and can no  
240 longer be used in the normal course of the dealer's ongoing  
241 business. The manufacturer shall pay the dealer within 30 days  
242 after receipt of the returned items.

243 Section 6. Section 320.3206, Florida Statutes, is created  
244 to read:

245 320.3206 Transfer of ownership; family succession.--

246 (1) If a dealer desires to make a change in its ownership  
247 by the sale of the business assets, stock transfer, or  
248 otherwise, the dealer must give the manufacturer 30 days'  
249 written notice before the closing, including all supporting  
250 documentation as may be reasonably required by the manufacturer.  
251 The manufacturer shall not refuse consent to the proposed change  
252 or sale and may not disapprove or withhold approval of the  
253 change or sale unless the manufacturer can show that its  
254 decision is based on the manufacturer's reasonable criteria,  
255 which may include the prospective transferee's business

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256 experience, moral character, financial qualifications, and any  
257 criminal record.

258 (2) If the manufacturer rejects a proposed change or sale,  
259 the manufacturer shall give written notice of its reasons to the  
260 dealer within 30 days after receipt of the dealer's notification  
261 and complete documentation. If the manufacturer does not give  
262 notice of rejection, the change or sale shall be deemed  
263 approved.

264 (3) The manufacturer has the burden of showing that its  
265 rejection of the transfer or sale is reasonable.

266 (4) It is unlawful for any manufacturer to fail to provide  
267 a dealer an opportunity to designate, in writing, a family  
268 member as a successor to the dealership in the event of the  
269 death, incapacity, or retirement of the dealer. It shall be  
270 unlawful to prevent or refuse to honor the succession to a  
271 dealership by a family member of the deceased, incapacitated, or  
272 retired dealer unless the manufacturer has provided to the  
273 dealer written notice of its objections within 30 days after  
274 receipt of the dealer's modification of the dealer's succession  
275 plan. Grounds for objection shall be lack of creditworthiness,  
276 conviction of a felony, lack of required licenses or business  
277 experience, or other condition that makes the succession  
278 unreasonable under the circumstances. The manufacturer has the  
279 burden of showing the unreasonableness of the succession.  
280 However, no family member may succeed to a dealership if the  
281 succession involves, without the manufacturer's consent, a  
282 relocation of the business or an alteration of the terms and  
283 conditions of the manufacturer/dealer agreement.

284 Section 7. Section 320.3207, Florida Statutes, is created  
285 to read:

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HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

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286 320.3207 Warranty obligations.--

287 (1) Each warrantor shall:

288 (a) Specify in writing to each of its dealers obligations,  
289 if any, for preparation, delivery, and warranty service on its  
290 products;

291 (b) Compensate the dealer for warranty service required of  
292 the dealer by the warrantor; and

293 (c) Provide the dealer the schedule of compensation to be  
294 paid and the time allowances for the performance of such work  
295 and service.

296  
297 In no event shall the schedule of compensation fail to include  
298 reasonable compensation for diagnostic work as well as warranty  
299 labor.

300 (2) Time allowances for the diagnosis and performance of  
301 warranty labor shall be reasonable for the work to be performed.  
302 The warrantor shall authorize the dealer to undertake warranty  
303 repairs without prior approval if the repairs require less than  
304 3 hours of labor. In no event shall the compensation of a dealer  
305 for warranty labor be less than the lowest retail labor rates  
306 actually charged by the dealer for like nonwarranty labor as  
307 long as such rates are reasonable.

308 (3) The warrantor shall reimburse the dealer for warranty  
309 parts at actual wholesale cost plus a minimum 30-percent  
310 handling charge and the cost, if any, of freight to return  
311 warranty parts to the warrantor.

312 (4) Warranty audits of dealer records may be conducted by  
313 the warrantor on a reasonable basis, and dealer claims for  
314 warranty compensation shall not be denied except for cause, such  
315 as performance of nonwarranty repairs, material noncompliance

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316 with warrantor's published policies and procedures, lack of  
317 material documentation, fraud, or misrepresentation.

318 (5) The dealer must submit warranty claims within 45 days  
319 after completing work.

320 (6) The dealer must notify the warrantor verbally or in  
321 writing if the dealer is unable to perform material or  
322 repetitive warranty repairs as soon as is reasonably possible.

323 (7) The warrantor must disapprove warranty claims in  
324 writing within 30 days after the date of submission by the  
325 dealer in the manner and form prescribed by the warrantor.  
326 Claims not specifically disapproved in writing within 30 days  
327 shall be construed to be approved and must be paid within 45  
328 days.

329 (8) It is a violation of ss. 320.3201-320.3211 for any  
330 warrantor to:

331 (a) Fail to perform any of its warranty obligations with  
332 respect to a recreational vehicle and its components;

333 (b) Fail to include, in written notices of factory  
334 campaigns to recreational vehicle owners and dealers, the  
335 expected date by which necessary parts and equipment, including  
336 tires and chassis or chassis parts, will be available to dealers  
337 to perform the campaign work. The warrantor may ship parts to  
338 the dealer to effect the campaign work, and, if such parts are  
339 in excess of the dealer's requirements, the dealer may return  
340 unused parts to the warrantor for credit after completion of the  
341 campaign;

342 (c) Fail to compensate any of its dealers for authorized  
343 repairs effected by the dealer of merchandise damaged in  
344 manufacture or transit to the dealer, if the carrier is

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345 designated by the warrantor, factory branch, distributor, or  
346 distributor branch;

347 (d) Fail to compensate any of its dealers for authorized  
348 warranty service in accordance with the schedule of compensation  
349 provided to the dealer pursuant to this section if performed in  
350 a timely and competent manner;

351 (e) Intentionally misrepresent in any way to purchasers of  
352 recreational vehicles that warranties with respect to the  
353 manufacture, performance, or design of the vehicle are made by  
354 the dealer either as warrantor or cowarrantor; or

355 (f) Require the dealer to make warranties to customers in  
356 any manner related to the manufacture of the recreational  
357 vehicle.

358 (9) It is a violation of ss. 320.3201-320.3211 for any  
359 dealer to:

360 (a) Fail to perform predelivery inspection functions, if  
361 required, in a competent and timely manner;

362 (b) Fail to perform warranty service work authorized by  
363 the warrantor in a reasonably competent and timely manner on any  
364 transient customer's vehicle of the same line-make without good  
365 cause; or

366 (c) Misrepresent the terms of any warranty.

367 (10)(a) Notwithstanding the terms of any  
368 manufacturer/dealer agreement, it is a violation of ss.  
369 320.3201-320.3211 for any warrantor to fail to indemnify and  
370 hold harmless its dealer against any losses or damages to the  
371 extent such losses or damages are caused by the negligence or  
372 willful misconduct of the warrantor. The dealer shall not be  
373 denied indemnification for failing to discover, disclose, or  
374 remedy a defect in the design or manufacturing of the

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375 recreational vehicle. The dealer shall provide to the warrantor  
376 a copy of any suit in which allegations are made that come  
377 within this subsection within 10 days after receiving such suit.

378 (b) Notwithstanding the terms of any manufacturer/dealer  
379 agreement, it is a violation of ss. 320.3201-320.3211 for any  
380 dealer to fail to indemnify and hold harmless its warrantor  
381 against any losses or damages to the extent such losses or  
382 damages are caused by the negligence or willful misconduct of  
383 the dealer. The warrantor shall provide to the dealer a copy of  
384 any suit in which allegations are made that come within this  
385 subsection within 10 days after receiving such suit.

386 Section 8. Section 320.3208, Florida Statutes, is created  
387 to read:

388 320.3208 Inspection and rejection by the dealer.--

389 (1) Whenever a new recreational vehicle is damaged prior  
390 to transit to the dealer or is damaged in transit to the dealer  
391 when the carrier or means of transportation has been selected by  
392 the manufacturer or distributor, the dealer shall:

393 (a) Notify the manufacturer or distributor of the damage  
394 within such additional time as specified in the  
395 manufacturer/dealer agreement; and

396 (b) Either:

397 1. Request from the manufacturer or distributor  
398 authorization to replace the components, parts, and accessories  
399 damaged or otherwise correct the damage; or

400 2. Reject the vehicle within the timeframe set forth in  
401 subsection (3).

402  
403 If the manufacturer or distributor refuses or fails to authorize  
404 repair of such damage within 10 days after receipt of

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405 notification or if the dealer rejects the recreational vehicle  
406 because of damage, ownership of the new recreational vehicle  
407 shall revert to the manufacturer or distributor.

408 (2) The dealer will exercise due care in custody of the  
409 damaged recreational vehicle, but the dealer shall have no other  
410 obligations, financial or otherwise, with respect to that  
411 recreational vehicle.

412 (3) The timeframe for inspection and rejection by the  
413 dealer shall be part of the manufacturer/dealer agreement and  
414 shall not be less than 3 business days after the physical  
415 delivery of the recreational vehicle.

416 (4) Any recreational vehicle that has, at the time of  
417 delivery to the dealer, an unreasonable amount of miles on its  
418 odometer, as determined by the dealer, may be subject to  
419 rejection by the dealer and reversion of the vehicle to the  
420 manufacturer or distributor.

421 Section 9. Section 320.3209, Florida Statutes, is created  
422 to read:

423 320.3209 Coercion of dealer prohibited.--

424 (1) A manufacturer or distributor may not coerce or  
425 attempt to coerce a dealer to:

426 (a) Purchase a product that the dealer did not order;

427 (b) Enter into an agreement with the manufacturer or  
428 distributor;

429 (c) Take any action which is unfair or unreasonable to the  
430 dealer; or

431 (d) Require a dealer to enter into an agreement that  
432 requires the dealer to submit its disputes to binding  
433 arbitration or otherwise waive rights or responsibilities under  
434 ss. 320.3201-320.3211.

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435 (2) As used in this section, the term "coerce" includes,  
436 but is not limited to, threatening to terminate, cancel, or not  
437 renew a manufacturer/dealer agreement without good cause or  
438 threatening to withhold product lines or delay product delivery  
439 as an inducement to amending the manufacturer/dealer agreement.

440 Section 10. Section 320.3210, Florida Statutes, is created  
441 to read:

442 320.3210 Civil dispute resolution; mediation; relief.--

443 (1) A dealer, manufacturer, distributor, or warrantor  
444 injured by another party's violation of ss. 320.3201-320.3211  
445 may bring a civil action in circuit court to recover actual  
446 damages. The court shall award attorney's fees and costs to the  
447 prevailing party in such an action. Venue for any civil action  
448 authorized by this section shall exclusively be in the county in  
449 which the dealership is located. In an action involving more  
450 than one dealer, venue may be in any county in which a dealer  
451 that is party to the action is located.

452 (2) (a) Prior to bringing suit under this section, the  
453 party bringing suit for an alleged violation shall serve a  
454 written demand for mediation upon the offending party.

455 (b) The demand for mediation shall be served upon the  
456 offending party via certified mail at the address stated within  
457 the agreement between the parties. In the event of a civil  
458 action between two dealers, the demand shall be mailed to the  
459 address on the dealer's license filed with the department.

460 (c) The demand for mediation shall contain a brief  
461 statement of the dispute and the relief sought by the party  
462 filing the demand.

463 (d) Within 20 days after the date a demand for mediation  
464 is served, the parties shall mutually select an independent

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465 certified mediator and meet with that mediator for the purpose  
466 of attempting to resolve the dispute. The meeting place shall be  
467 in this state in a location selected by the mediator. The  
468 mediator may extend the date of the meeting for good cause shown  
469 by either party or upon stipulation of both parties.

470 (e) The service of a demand for mediation under this  
471 subsection shall stay the time for the filing of any complaint,  
472 petition, protest, or action under ss. 320.3201-320.3211 until  
473 representatives of both parties have met with a mutually  
474 selected mediator for the purpose of attempting to resolve the  
475 dispute. If a complaint, petition, protest, or action is filed  
476 before that meeting, the court shall enter an order suspending  
477 the proceeding or action until the meeting has occurred and may,  
478 upon written stipulation of all parties to the proceeding or  
479 action that they wish to continue to mediate under this  
480 subsection, enter an order suspending the proceeding or action  
481 for as long a period as the court considers appropriate. A  
482 suspension order issued under this paragraph may be revoked upon  
483 motion of any party or upon motion of the court.

484 (f) The parties to the mediation shall bear their own  
485 costs for attorney's fees and divide equally the cost of the  
486 mediator.

487 (3) In addition to the remedies provided in this section  
488 and notwithstanding the existence of any additional remedy at  
489 law, a dealer is authorized to make application to a circuit  
490 court for the grant, upon a hearing and for cause shown, of a  
491 temporary or permanent injunction, or both, restraining any  
492 person from acting as a dealer without being properly licensed  
493 pursuant s. 320.771, from violating or continuing to violate any  
494 of the provisions of ss. 320.3201-320.3211, or from failing or

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495 refusing to comply with the requirements of ss. 320.3201-  
496 320.3211. Such injunction shall be issued without bond. A single  
497 act in violation of the provisions of ss. 320.3201-320.3211  
498 shall be sufficient to authorize the issuance of an injunction.

499 Section 11. Section 320.3211, Florida Statutes, is created  
500 to read:

501 320.3211 Penalties.--

502 (1) The department shall, as it deems necessary, either  
503 suspend or revoke any license issued under s. 320.771 upon a  
504 finding that the dealer violated any provision of ss. 320.3201-  
505 320.3211. The department is authorized to assess, impose, levy,  
506 and collect by legal process fines, in an amount not to exceed  
507 \$1,000 for each violation, against any individual if it finds  
508 that he or she has violated any provision of ss. 320.3201-  
509 320.3211. Such individual is entitled to an administrative  
510 hearing pursuant to chapter 120 to contest the action or fine  
511 levied, or about to be levied, upon him or her.

512 (2) In addition to the civil and administrative remedies,  
513 a person who violates any provision of ss. 320.3201-320.3211  
514 commits a misdemeanor of the second degree, punishable as  
515 provided in s. 775.082 or s. 775.083.

516 Section 12. Section 320.8225, Florida Statutes, is amended  
517 to read:

518 320.8225 Mobile home manufacturer's and recreational  
519 vehicle manufacturer's, distributor's, and importer's license.--

520 (1) LICENSE REQUIRED.--Any person who engages in the  
521 business of a mobile home manufacturer or recreational vehicle  
522 manufacturer, distributor, or importer in this state, or who  
523 manufactures mobile homes or recreational vehicles out of state  
524 which are ultimately offered for sale in this state, shall

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525 obtain annually a license for each factory location in this  
526 state and for each factory location out of state which  
527 manufactures mobile homes or recreational vehicles or  
528 distributes or imports recreational vehicles for sale in this  
529 state, prior to distributing mobile homes or recreational  
530 vehicles for sale in this state.

531 (2) APPLICATION.--The application for a license shall be  
532 in the form prescribed by the department and shall contain  
533 sufficient information to disclose the identity, location, and  
534 responsibility of the applicant. The application shall also  
535 include a copy of the warranty and a complete statement of any  
536 service agreement or policy to be utilized by the applicant, any  
537 information relating to the applicant's solvency and financial  
538 standing, and any other pertinent matter commensurate with  
539 safeguarding the public. The department may prescribe an  
540 abbreviated application for renewal of a license if the licensee  
541 had previously filed an initial application pursuant to this  
542 section. The application for renewal shall include any  
543 information necessary to bring current the information required  
544 in the initial application.

545 (3) FEES.--Upon making initial application, the applicant  
546 shall pay to the department a fee of \$300. Upon making renewal  
547 application, the applicant shall pay to the department a fee of  
548 \$100. Any applicant for renewal who has failed to submit his or  
549 her renewal application by October 1 shall pay a renewal  
550 application fee equal to the original application fee. No fee is  
551 refundable. All fees shall be deposited into the General Revenue  
552 Fund.

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553 (4) NONRESIDENT.--Any person applying for a license who is  
554 not a resident of this state shall have designated an agent for  
555 service of process pursuant to s. 48.181.

556 (5) REQUIREMENT OF ASSURANCE.--

557 (a) Annually, prior to the receipt of a license to  
558 manufacture mobile homes, the applicant or licensee shall submit  
559 a surety bond, cash bond, or letter of credit from a financial  
560 institution, or a proper continuation certificate, sufficient to  
561 assure satisfaction of claims against the licensee for failure  
562 to comply with appropriate code standards, failure to provide  
563 warranty service, or violation of any provisions of this  
564 section. The amount of the surety bond, cash bond, or letter of  
565 credit shall be \$50,000. Only one surety bond, cash bond, or  
566 letter of credit shall be required for each manufacturer,  
567 regardless of the number of factory locations. The surety bond,  
568 cash bond, or letter of credit shall be to the department, in  
569 favor of any retail customer who shall suffer loss arising out  
570 of noncompliance with code standards or failure to honor or  
571 provide warranty service. The department shall have the right to  
572 disapprove any bond or letter of credit that does not provide  
573 assurance as provided in this section.

574 (b) Annually, prior to the receipt of a license to  
575 manufacture, distribute, or import recreational vehicles, the  
576 applicant or licensee shall submit a surety bond, or a proper  
577 continuation certificate, sufficient to assure satisfaction of  
578 claims against the licensee for failure to comply with  
579 appropriate code standards, failure to provide warranty service,  
580 or violation of any provisions of this section. The amount of  
581 the surety bond shall be \$10,000 per year. The surety bond shall  
582 be to the department, in favor of any retail customer who shall

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583 suffer loss arising out of noncompliance with code standards or  
584 failure to honor or provide warranty service. The department  
585 shall have the right to disapprove any bond which does not  
586 provide assurance as provided in this section.

587 (c) The department shall adopt rules pursuant to chapter  
588 120 consistent with this section in providing assurance of  
589 satisfaction of claims.

590 (d) The department shall, upon denial, suspension, or  
591 revocation of any license, notify the surety company of the  
592 licensee, in writing, that the license has been denied,  
593 suspended, or revoked and shall state the reason for such  
594 denial, suspension, or revocation.

595 (e) Any surety company which pays any claim against the  
596 bond of any licensee shall notify the department, in writing,  
597 that it has paid such a claim and shall state the amount of the  
598 claim.

599 (f) Any surety company which cancels the bond of any  
600 licensee shall notify the department, in writing, of such  
601 cancellation, giving reason for the cancellation.

602 (6) LICENSE YEAR.--A license issued to a mobile home  
603 manufacturer or recreational vehicle manufacturer, distributor,  
604 or importer entitles the licensee to conduct the business of a  
605 mobile home or recreational vehicle manufacturer for a period of  
606 1 year from October 1 preceding the date of issuance.

607 (7) DENIAL OF LICENSE.--The department may deny a mobile  
608 home manufacturer's or recreational vehicle manufacturer's,  
609 distributor's, or importer's license on the ground that:

610 (a) The applicant has made a material misstatement in his  
611 or her application for a license.

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612 (b) The applicant has failed to comply with any applicable  
613 provision of this chapter.

614 (c) The applicant has failed to provide warranty service.

615 (d) The applicant or one or more of his or her principals  
616 or agents has violated any law, rule, or regulation relating to  
617 the manufacture or sale of mobile homes or recreational  
618 vehicles.

619 (e) The department has proof of unfitness of the  
620 applicant.

621 (f) The applicant or licensee has engaged in previous  
622 conduct in any state which would have been a ground for  
623 revocation or suspension of a license in this state.

624 (g) The applicant or licensee has violated any of the  
625 provisions of the National Mobile Home Construction and Safety  
626 Standards Act of 1974 or any rule or regulation of the  
627 Department of Housing and Urban Development promulgated  
628 thereunder.

629  
630 Upon denial of a license, the department shall notify the  
631 applicant within 10 days, stating in writing its grounds for  
632 denial. The applicant is entitled to a public hearing and may  
633 request that such hearing be held within 45 days of denial of  
634 the license. All proceedings shall be pursuant to chapter 120.

635 (8) REVOCATION OR SUSPENSION OF LICENSE.--The department  
636 shall suspend or, in the case of a subsequent offense, shall  
637 revoke any license upon a finding that the licensee violated any  
638 provision of this chapter or any other law of this state  
639 regarding the manufacture, warranty, or sale of mobile homes or  
640 recreational vehicles. When any license has been revoked or  
641 suspended by the department, it may be reinstated if the

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642 department finds that the former licensee has complied with all  
643 applicable requirements of this chapter and an application for a  
644 license is refiled pursuant to this section.

645 (9) CIVIL PENALTIES; PROCEDURE.--In addition to the  
646 exercise of other powers provided in this section, the  
647 department is authorized to assess, impose, levy, and collect by  
648 legal process a civil penalty, in an amount not to exceed \$1,000  
649 for each violation, against any licensee if it finds that a  
650 licensee has violated any provision of this section or has  
651 violated any other law of this state having to do with dealing  
652 in motor vehicles. Any licensee shall be entitled to a hearing  
653 pursuant to chapter 120 should the licensee wish to contest the  
654 fine levied, or about to be levied, upon him or her.

655 Section 13. If any provision of this act or the  
656 application thereof to any person or circumstance is held  
657 invalid, the invalidity shall not affect other provisions or  
658 applications of the act which can be given effect without the  
659 invalid provision or application and, to this end, the  
660 provisions of this act are declared severable.

661 Section 13. This act shall take effect ~~July~~ October 1,  
662 2007.

663  
664 ===== T I T L E A M E N D M E N T =====

665 Remove line 43 and insert:  
666 amending s.320.8225, F.S.; providing licensure requirements for  
667 distributors and importers; providing for severability;  
668 providing an effective date.

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1                                   A bill to be entitled  
 2           An act relating to recreational vehicle dealers and  
 3           manufacturers; creating s. 320.3201, F.S.; providing  
 4           legislative intent; creating s. 320.3202, F.S.; providing  
 5           definitions; creating s. 320.3203, F.S.; providing  
 6           requirements for a manufacturer/dealer agreement;  
 7           requiring designation of the area of sales responsibility;  
 8           providing conditions for sales outside the dealer's area  
 9           of sales responsibility; creating s. 320.3204, F.S.;  
 10          providing requirements for sale by manufacturers and  
 11          distributors; creating s. 320.3205, F.S.; providing  
 12          requirements and procedures for termination, cancellation,  
 13          or nonrenewal of an agreement by a manufacturer or a  
 14          dealer; providing for the repurchase by the manufacturer  
 15          of vehicles, accessories, and parts and equipment, tools,  
 16          signage, and machinery; creating s. 320.3206, F.S.;  
 17          providing for change in ownership by a dealer; requiring  
 18          notice to the manufacturer; providing requirements for  
 19          rejection by the manufacturer; providing for a dealer to  
 20          name a family member as a successor in case of retirement,  
 21          incapacitation, or death of the dealer; providing  
 22          requirements for rejection of the successor by the  
 23          manufacturer; creating s. 320.3207, F.S.; providing  
 24          requirements for warrantors, manufacturers, and dealers  
 25          with respect to warranties; providing responsibilities;  
 26          providing requirements for compensation of the dealer;  
 27          authorizing warranty audits by the warrantor; requiring  
 28          cause for denial of compensation; providing for

29 disposition of warranty claims; prohibiting certain acts  
 30 by the warrantor and the dealer; requiring notice of  
 31 certain pending suits; creating s. 320.3208, F.S.;  
 32 providing for inspection and rejection of a recreational  
 33 vehicle upon delivery to a dealer; creating s. 320.3209,  
 34 F.S.; prohibiting a manufacturer or distributor from  
 35 coercing a dealer to perform certain acts; creating s.  
 36 320.3210, F.S.; providing for resolution when a dealer,  
 37 manufacturer, distributor, or warrantor is injured by  
 38 another party's violation; authorizing civil action;  
 39 providing for mediation; providing for remedies; creating  
 40 s. 320.3211, F.S.; providing administrative and criminal  
 41 penalties for violations; providing for an administrative  
 42 hearing to contest a penalty imposed by the department;  
 43 providing for severability; providing an effective date.

44

45 Be It Enacted by the Legislature of the State of Florida:

46

47 Section 1. Section 320.3201, Florida Statutes, is created  
 48 to read:

49 320.3201 Legislative intent.--It is the intent of the  
 50 Legislature to protect the public health, safety, and welfare of  
 51 the citizens of the state by regulating the relationship between  
 52 recreational vehicle dealers and manufacturers, maintaining  
 53 competition, and providing consumer protection and fair trade.

54 Section 2. Section 320.3202, Florida Statutes, is created  
 55 to read:

56 320.3202 Definitions.--As used in ss. 320.3201-320.3211,  
 57 the term:

58 (1) "Area of sales responsibility" means the geographical  
 59 area agreed to by the dealer and the manufacturer in the  
 60 manufacturer/dealer agreement in which the dealer has the  
 61 exclusive right to display or sell the manufacturer's new  
 62 recreational vehicles of a particular line-make.

63 (2) "Dealer" means any person, firm, corporation, or  
 64 business entity licensed or required to be licensed pursuant to  
 65 s. 320.771.

66 (3) "Distributor" means any person, firm, corporation, or  
 67 business entity that purchases new recreational vehicles for  
 68 resale to dealers.

69 (4) "Factory campaign" means an effort on the part of a  
 70 warrantor to contact recreational vehicle owners or dealers in  
 71 order to address a part or equipment issue.

72 (5) "Family member" means a spouse or a child, grandchild,  
 73 parent, sibling, niece, or nephew or the spouse thereof.

74 (6) "Line-make" means a specific series of recreational  
 75 vehicle products that:

76 (a) Are identified by a common series trade name or  
 77 trademark;

78 (b) Are targeted to a particular market segment, as  
 79 determined by their decor, features, equipment, size, weight,  
 80 and price range;

81 (c) Have lengths and interior floor plans that distinguish  
 82 the recreational vehicles from recreational vehicles with  
 83 substantially the same decor, equipment, features, price, and

84 weight; and

85 (d) Belong to a single, distinct classification of  
 86 recreational vehicle product type having a substantial degree of  
 87 commonality in the construction of the chassis, frame, and body.

88 (7) "Manufacturer" means any person, firm, corporation, or  
 89 business entity that engages in the manufacturing of  
 90 recreational vehicles.

91 (8) "Manufacturer/dealer agreement" means a written  
 92 agreement or contract entered into between a manufacturer and a  
 93 dealer which fixes the rights and responsibilities of the  
 94 parties and pursuant to which the dealer sells new recreational  
 95 vehicles.

96 (9) "Proprietary part" means any part manufactured by or  
 97 for and sold exclusively by the manufacturer.

98 (10) "Recreational vehicle" means the types of motor  
 99 vehicle or motor vehicles defined by s. 320.01(1)(b).

100 (11) "Transient customer" means a customer who is  
 101 temporarily traveling through a dealer's area of sales  
 102 responsibility.

103 (12) "Warrantor" means any person, firm, corporation, or  
 104 business entity that gives a warranty in connection with a new  
 105 recreational vehicle or parts, accessories, or components  
 106 thereof. Such term does not include service contracts,  
 107 mechanical or other insurance, or extended warranties sold for  
 108 separate consideration by a dealer or other person not  
 109 controlled by a manufacturer.

110 Section 3. Section 320.3203, Florida Statutes, is created  
 111 to read:



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112 320.3203 Requirement for a written manufacturer/dealer  
 113 agreement; area of sales responsibility.--

114 (1) A manufacturer or distributor may not sell a  
 115 recreational vehicle in the state to or through a dealer without  
 116 having entered into a manufacturer/dealer agreement which is  
 117 signed by both parties.

118 (2) The manufacturer shall designate in the  
 119 manufacturer/dealer agreement the area of sales responsibility  
 120 exclusively assigned to a dealer and shall not change such area  
 121 or establish another dealer for the same line-make in such area  
 122 during the duration of the agreement.

123 (3) The area of sales responsibility may not be subject to  
 124 review or change before 1 year after the execution of the  
 125 manufacturer/dealer agreement.

126 (4) A motor vehicle dealer may not sell a new recreational  
 127 vehicle in this state without having entered into a  
 128 manufacturer/dealer agreement and may not sell outside of its  
 129 designated area of sales responsibility.

130 (5)(a) Notwithstanding subsection (4), a dealer may sell  
 131 outside of its designated area of responsibility if the dealer  
 132 obtains a supplemental license pursuant to s. 320.771(7) and  
 133 meets one of the following conditions:

134 1. For sales within another dealer's designated area of  
 135 sales responsibility, the dealer must obtain in advance of the  
 136 off-premise sale a written agreement signed by the dealer, the  
 137 manufacturer of the recreational vehicles to be sold at the off-  
 138 premise sale, and the dealer in whose designated area of sales  
 139 responsibility the off-premise sale will occur. The written

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140 agreement must:

- 141 a. Designate the recreational vehicles to be sold;
- 142 b. Set forth the time period for the off-premise sale; and
- 143 c. Affirmatively authorize the sale of the recreational
- 144 vehicles.

145 2. The off-premise sale is not located within any dealer's  
 146 designated area of sales responsibility and is in conjunction  
 147 with a public vehicle show.

148 3. The off-premise sale is in conjunction with a public  
 149 vehicle show in which more than 35 dealers are participating and  
 150 is predominantly funded by manufacturers.

151 (b) For the purposes of this subsection, "public vehicle  
 152 show" means an event sponsored by an organization approved under  
 153 section 501(c)(6) of the Internal Revenue Code which has the  
 154 purpose of promoting the welfare of the recreational vehicle  
 155 industry and is located at a site:

- 156 1. That will be used to display and sell recreational
- 157 vehicles;
- 158 2. That is not used for off-premise sales for more than 10
- 159 days in a calendar year; and
- 160 3. That is not the location set forth on any dealer's
- 161 license as its place of business.

162 Section 4. Section 320.3204, Florida Statutes, is created  
 163 to read:

164 320.3204 Sales of recreational vehicles by manufacturer or  
 165 distributor.--Sales of recreational vehicles by manufacturers or  
 166 distributors shall be in accordance with published prices,  
 167 charges, and terms of sale in effect at any given time. The

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168 manufacturer must sell products on the same basis, with respect  
 169 to all rebates, discounts, and programs, to all competing  
 170 dealers similarly situated.

171 Section 5. Section 320.3205, Florida Statutes, is created  
 172 to read:

173 320.3205 Termination, cancellation, and nonrenewal of a  
 174 manufacturer/dealer agreement.--

175 (1) (a) A manufacturer, directly or through any officer,  
 176 agent, or employee, may not terminate, cancel, or fail to renew  
 177 a manufacturer/dealer agreement without good cause, and, upon  
 178 renewal, may not require additional inventory stocking  
 179 requirements or increased retail sales targets in excess of the  
 180 market growth in the dealer's area of responsibility.

181 (b) The manufacturer has the burden of showing good cause.  
 182 For purposes of determining whether there is good cause for a  
 183 proposed action by a manufacturer, all of the following factors  
 184 must be considered:

185 1. The extent of the affected dealer's penetration in the  
 186 relevant market area.

187 2. The nature and extent of the dealer's investment in its  
 188 business.

189 3. The adequacy of the dealer's service facilities,  
 190 equipment, parts, supplies, and personnel.

191 4. The effect of the proposed action on the community.

192 5. The extent and quality of the dealer's service under  
 193 recreational vehicle warranties.

194 6. The failure to follow agreed-upon procedures or  
 195 standards related to the overall operation of the dealership.

196        7. The dealer's performance under the terms of its  
 197 manufacturer/dealer agreement.

198        (c) Except as provided in this section, a manufacturer  
 199 shall provide a dealer at least 120 days' prior written notice  
 200 of termination, cancellation, or nonrenewal of the  
 201 manufacturer/dealer agreement.

202        1. The notice shall state all reasons for termination,  
 203 cancellation, or nonrenewal and shall further state that if,  
 204 within 30 days following receipt of the manufacturer's notice,  
 205 the dealer provides to the manufacturer a written notice of  
 206 intent to cure all claimed deficiencies, the dealer will then  
 207 have 120 days after the date of the manufacturer's notice to  
 208 rectify the deficiencies. If the deficiencies are rectified  
 209 within 120 days, the manufacturer's notice shall be void. If the  
 210 dealer fails to provide the notice of intent to cure  
 211 deficiencies in the prescribed time period, the termination,  
 212 cancellation, or nonrenewal shall take effect 30 days after the  
 213 dealer's receipt of the manufacturer's notice unless the dealer  
 214 has new and untitled inventory on hand.

215        2. The notice period may be reduced to 30 days if the  
 216 grounds for termination, cancellation, or nonrenewal are due to:

217        a. Conviction of or plea of nolo contendere to a felony of  
 218 a dealer or one of its owners;

219        b. The abandonment or closing of the business operations  
 220 of the dealer for 10 consecutive business days unless the  
 221 closing is due to an act of God, strike, labor difficulty, or  
 222 other cause over which the dealer has no control;

223        c. A significant misrepresentation by the dealer; or

224 d. A suspension or revocation of the dealer's license, or  
 225 refusal to renew the dealer's license, by the department.

226 3. The notice provisions of this paragraph shall not apply  
 227 if the reason for termination, cancellation, or nonrenewal is  
 228 insolvency, the occurrence of an assignment for the benefit of  
 229 creditors, or bankruptcy.

230 (2) A dealer may terminate its manufacturer/dealer  
 231 agreement with or without cause at any time by giving 30 days'  
 232 written notice to the manufacturer. The dealer has the burden of  
 233 showing good cause. Any of the following items shall be deemed  
 234 good cause for a proposed action by a dealer:

235 (a) Conviction of or plea of nolo contendere to a felony  
 236 of a manufacturer or one of its subsidiary companies.

237 (b) The business operations of the manufacturer have been  
 238 abandoned or closed for 10 consecutive business days, unless the  
 239 closing is due to an act of God, strike, labor difficulty, or  
 240 other cause over which the manufacturer has no control.

241 (c) A significant misrepresentation by the manufacturer.

242 (d) A violation of ss. 320.3201-320.3211.

243 (e) A declaration by the manufacturer of bankruptcy,  
 244 insolvency, or the occurrence of an assignment for the benefit  
 245 of creditors or bankruptcy.

246 (3) If the manufacturer/dealer agreement is terminated,  
 247 canceled, or not renewed by the manufacturer or by the dealer  
 248 for cause, the manufacturer shall, at the election of the dealer  
 249 and within 30 days of termination, cancellation, or nonrenewal,  
 250 repurchase:

251 (a) All new motor vehicles, as defined by s. 319.001(8),

252 acquired from the manufacturer which have not been used except  
 253 for demonstration purposes, altered, or damaged at 100 percent  
 254 of the net invoice cost, including transportation, less  
 255 applicable rebates and discounts to the dealer. In the event any  
 256 of the vehicles repurchased are damaged, the amount due to the  
 257 dealer shall be reduced by the cost to repair the vehicle.  
 258 Damage prior to delivery to the dealer will not disqualify  
 259 repurchase under this subsection;

260 (b) All current and undamaged manufacturer's accessories  
 261 and proprietary parts sold to the dealer for resale, if  
 262 accompanied by the original invoice, at 105 percent of the  
 263 original net price paid to the manufacturer to compensate the  
 264 dealer for handling, packing, and shipping the parts; and

265 (c) Any functioning diagnostic equipment, special tools,  
 266 current signage, and other equipment and machinery at 100  
 267 percent of the dealer's net cost plus freight, destination,  
 268 delivery, and distribution charges and sales taxes, if any,  
 269 provided it was purchased by the dealer within 5 years before  
 270 termination and upon the manufacturer's request and can no  
 271 longer be used in the normal course of the dealer's ongoing  
 272 business. The manufacturer shall pay the dealer within 30 days  
 273 after receipt of the returned items.

274 Section 6. Section 320.3206, Florida Statutes, is created  
 275 to read:

276 320.3206 Transfer of ownership; family succession.--

277 (1) If a dealer desires to make a change in its ownership  
 278 by the sale of the business assets, stock transfer, or  
 279 otherwise, the dealer must give the manufacturer 30 days'

280 written notice before the closing, including all supporting  
 281 documentation as may be reasonably required by the manufacturer.  
 282 The manufacturer shall not refuse consent to the proposed change  
 283 or sale and may not disapprove or withhold approval of the  
 284 change or sale unless the manufacturer can show that its  
 285 decision is based on the manufacturer's reasonable criteria,  
 286 which may include the prospective transferee's business  
 287 experience, moral character, financial qualifications, and any  
 288 criminal record.

289 (2) If the manufacturer rejects a proposed change or sale,  
 290 the manufacturer shall give written notice of its reasons to the  
 291 dealer within 30 days after receipt of the dealer's notification  
 292 and complete documentation. If the manufacturer does not give  
 293 notice of rejection, the change or sale shall be deemed  
 294 approved.

295 (3) The manufacturer has the burden of showing that its  
 296 rejection of the transfer or sale is reasonable.

297 (4) It is unlawful for any manufacturer to fail to provide  
 298 a dealer an opportunity to designate, in writing, a family  
 299 member as a successor to the dealership in the event of the  
 300 death, incapacity, or retirement of the dealer. It shall be  
 301 unlawful to prevent or refuse to honor the succession to a  
 302 dealership by a family member of the deceased, incapacitated, or  
 303 retired dealer unless the manufacturer has provided to the  
 304 dealer written notice of its objections. Grounds for objection  
 305 shall be lack of creditworthiness, conviction of a felony, lack  
 306 of required licenses or business experience, or other condition  
 307 that makes the succession unreasonable under the circumstances.

308 The manufacturer has the burden of showing the unreasonableness  
 309 of the succession. However, no family member may succeed to a  
 310 dealership if the succession involves, without the  
 311 manufacturer's consent, a relocation of the business or an  
 312 alteration of the terms and conditions of the  
 313 manufacturer/dealer agreement.

314 Section 7. Section 320.3207, Florida Statutes, is created  
 315 to read:

316 320.3207 Warranty obligations.--

317 (1) Each warrantor shall specify in writing to each of its  
 318 dealers obligations, if any, for preparation, delivery, and  
 319 warranty service on its products; compensate the dealer for  
 320 warranty service required of the dealer by the warrantor; and  
 321 provide the dealer the schedule of compensation to be paid and  
 322 the time allowances for the performance of such work and  
 323 service. In no event shall the schedule of compensation fail to  
 324 include reasonable compensation for diagnostic work as well as  
 325 warranty labor.

326 (2) Time allowances for the diagnosis and performance of  
 327 warranty labor shall be reasonable for the work to be performed.  
 328 The manufacturer shall authorize the dealer to undertake  
 329 warranty repairs without prior approval if the repairs require  
 330 less than 3 hours of labor. In no event shall the compensation  
 331 of a dealer for warranty labor be less than the lowest retail  
 332 labor rates actually charged by the dealer for like nonwarranty  
 333 labor as long as such rates are reasonable.

334 (3) The warrantor shall reimburse the dealer for warranty  
 335 parts at actual wholesale cost plus a minimum 30-percent



336 handling charge and the cost, if any, of freight to return  
 337 warranty parts to the warrantor.

338 (4) Warranty audits of dealer records may be conducted by  
 339 the warrantor on a reasonable basis, and dealer claims for  
 340 warranty compensation shall not be denied except for cause, such  
 341 as performance of nonwarranty repairs, material noncompliance  
 342 with warrantor's published policies and procedures, lack of  
 343 material documentation, fraud, or misrepresentation.

344 (5) The dealer must submit warranty claims within 45 days  
 345 after completing work.

346 (6) The dealer must notify the warrantor verbally or in  
 347 writing if the dealer is unable to perform material or  
 348 repetitive warranty repairs as soon as is reasonably possible.

349 (7) The warrantor must disapprove warranty claims in  
 350 writing within 30 days after the date of submission by the  
 351 dealer in the manner and form prescribed by the warrantor.  
 352 Claims not specifically disapproved in writing within 30 days  
 353 shall be construed to be approved and must be paid within 45  
 354 days.

355 (8) It is a violation of ss. 320.3201-320.3211 for any  
 356 warrantor to:

357 (a) Fail to perform any of its warranty obligations with  
 358 respect to a recreational vehicle and its components;

359 (b) Fail to include, in written notices of factory  
 360 campaigns to recreational vehicle owners and dealers, the  
 361 expected date by which necessary parts and equipment, including  
 362 tires and chassis or chassis parts, will be available to dealers  
 363 to perform the campaign work. The manufacturer may ship parts to

364 the dealer to effect the campaign work, and, if such parts are  
 365 in excess of the dealer's requirements, the dealer may return  
 366 unused parts to the manufacturer for credit after completion of  
 367 the campaign;

368 (c) Fail to compensate any of its dealers for authorized  
 369 repairs effected by the dealer of merchandise damaged in  
 370 manufacture or transit to the dealer, if the carrier is  
 371 designated by the manufacturer, factory branch, distributor, or  
 372 distributor branch;

373 (d) Fail to compensate any of its dealers for authorized  
 374 warranty service in accordance with the schedule of compensation  
 375 provided to the dealer pursuant to this section if performed in  
 376 a timely and competent manner;

377 (e) Intentionally misrepresent in any way to purchasers of  
 378 recreational vehicles that warranties with respect to the  
 379 manufacture, performance, or design of the vehicle are made by  
 380 the dealer either as warrantor or cowarrantor; or

381 (f) Require the dealer to make warranties to customers in  
 382 any manner related to the manufacture of the recreational  
 383 vehicle.

384 (9) It is a violation of ss. 320.3201-320.3211 for any  
 385 dealer to:

386 (a) Fail to perform predelivery inspection functions, if  
 387 required, in a competent and timely manner;

388 (b) Fail to perform warranty service work authorized by  
 389 the warrantor in a reasonably competent and timely manner on any  
 390 transient customer's vehicle of the same line-make without good  
 391 cause; or

392           (c) Misrepresent the terms of any warranty.  
 393           (10) (a) Notwithstanding the terms of any  
 394 manufacturer/dealer agreement, it is a violation of ss.  
 395 320.3201-320.3211 for any warrantor to fail to indemnify and  
 396 hold harmless its dealer against any losses or damages to the  
 397 extent such losses or damages are caused by the negligence or  
 398 willful misconduct of the warrantor. The dealer shall not be  
 399 denied indemnification for failing to discover, disclose, or  
 400 remedy a defect in the design or manufacturing of the  
 401 recreational vehicle. The dealer shall provide to the warrantor  
 402 a copy of any suit in which allegations are made that come  
 403 within this subsection within 10 days after receiving such suit.

404           (b) Notwithstanding the terms of any manufacturer/dealer  
 405 agreement, it is a violation of ss. 320.3201-320.3211 for any  
 406 dealer to fail to indemnify and hold harmless its warrantor  
 407 against any losses or damages to the extent such losses or  
 408 damages are caused by the negligence or willful misconduct of  
 409 the dealer. The warrantor shall provide to the dealer a copy of  
 410 pending suits in which allegations are made that come within  
 411 this subsection within 10 days after receiving such suit.

412           Section 8. Section 320.3208, Florida Statutes, is created  
 413 to read:

414           320.3208 Inspection and rejection by the dealer.--

415           (1) Whenever a new recreational vehicle is damaged prior  
 416 to transit to the dealer or is damaged in transit to the dealer  
 417 when the carrier or means of transportation has been selected by  
 418 the manufacturer or distributor, the dealer shall:

419           (a) Notify the manufacturer or distributor of the damage

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420 by the next business day after the date of delivery of the new  
 421 recreational vehicle to the dealer or within such additional  
 422 time as specified in the manufacturer/dealer agreement; and

423 (b) Either:

424 1. Request from the manufacturer or distributor  
 425 authorization to replace the components, parts, and accessories  
 426 damaged or otherwise correct the damage; or

427 2. Reject the vehicle within the timeframe set forth in  
 428 subsection (3).

429

430 If the manufacturer or distributor refuses or fails to authorize  
 431 repair of such damage within 10 days after receipt of  
 432 notification or if the dealer rejects the recreational vehicle  
 433 because of damage, ownership of the new recreational vehicle  
 434 shall revert to the manufacturer or distributor.

435 (2) The dealer will exercise due care in custody of the  
 436 damaged recreational vehicle, but the dealer shall have no other  
 437 obligations, financial or otherwise, with respect to that  
 438 recreational vehicle.

439 (3) The timeframe for inspection and rejection by the  
 440 dealer shall be part of the manufacturer/dealer agreement and  
 441 shall not be less than 3 business days after the physical  
 442 delivery of the recreational vehicle.

443 (4) Any recreational vehicle that has, at the time of  
 444 delivery to the dealer, an unreasonable amount of miles on its  
 445 odometer, as determined by the dealer, may be subject to  
 446 rejection by the dealer and reversion of the vehicle to the  
 447 manufacturer or distributor.

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448 Section 9. Section 320.3209, Florida Statutes, is created  
 449 to read:

450 320.3209 Coercion of dealer prohibited.--

451 (1) A manufacturer or distributor may not coerce or  
 452 attempt to coerce a dealer to:

453 (a) Purchase a product that the dealer did not order;

454 (b) Enter into an agreement with the manufacturer or  
 455 distributor;

456 (c) Take any action which is unfair or unreasonable to the  
 457 dealer; or

458 (d) Require a dealer to enter into an agreement that  
 459 requires the dealer to submit its disputes to binding  
 460 arbitration or otherwise waive rights or responsibilities under  
 461 ss. 320.3201-320.3211.

462 (2) As used in this section, the term "coerce" includes,  
 463 but is not limited to, threatening to terminate, cancel, or not  
 464 renew a manufacturer/dealer agreement without good cause or  
 465 threatening to withhold product lines or delay product delivery  
 466 as an inducement to amending the manufacturer/dealer agreement.

467 Section 10. Section 320.3210, Florida Statutes, is created  
 468 to read:

469 320.3210 Civil dispute resolution; mediation; relief.--

470 (1) A dealer, manufacturer, distributor, or warrantor  
 471 injured by another party's violation of ss. 320.3201-320.3211  
 472 may bring a civil action in circuit court to recover actual  
 473 damages. The court shall award attorney's fees and costs to the  
 474 prevailing party in such an action. Venue for any civil action  
 475 authorized by this section shall exclusively be in the county in

476 which the dealership is located. In an action involving more  
 477 than one dealer, venue may be in any county in which a dealer  
 478 that is party to the action is located.

479 (2) (a) Prior to bringing suit under this section, the  
 480 party bringing suit for an alleged violation shall serve a  
 481 written demand for mediation upon the offending party.

482 (b) The demand for mediation shall be served upon the  
 483 offending party via certified mail at the address stated within  
 484 the agreement between the parties. In the event of a civil  
 485 action between two dealers, the demand shall be mailed to the  
 486 address on the dealer's license filed with the department.

487 (c) The demand for mediation shall contain a brief  
 488 statement of the dispute and the relief sought by the party  
 489 filing the demand.

490 (d) Within 20 days after the date a demand for mediation  
 491 is served, the parties shall mutually select an independent  
 492 certified mediator and meet with that mediator for the purpose  
 493 of attempting to resolve the dispute. The meeting place shall be  
 494 in this state in a location selected by the mediator. The  
 495 mediator may extend the date of the meeting for good cause shown  
 496 by either party or upon stipulation of both parties.

497 (e) The service of a demand for mediation under this  
 498 subsection shall stay the time for the filing of any complaint,  
 499 petition, protest, or action under ss. 320.3201-320.3211 until  
 500 representatives of both parties have met with a mutually  
 501 selected mediator for the purpose of attempting to resolve the  
 502 dispute. If a complaint, petition, protest, or action is filed  
 503 before that meeting, the court shall enter an order suspending

504 the proceeding or action until the meeting has occurred and may,  
 505 upon written stipulation of all parties to the proceeding or  
 506 action that they wish to continue to mediate under this  
 507 subsection, enter an order suspending the proceeding or action  
 508 for as long a period as the court considers appropriate. A  
 509 suspension order issued under this paragraph may be revoked upon  
 510 motion of any party or upon motion of the court.

511 (f) The parties to the mediation shall bear their own  
 512 costs for attorney's fees and divide equally the cost of the  
 513 mediator.

514 (3) In addition to the remedies provided in this section  
 515 and notwithstanding the existence of any additional remedy at  
 516 law, a dealer is authorized to make application to a circuit  
 517 court for the grant, upon a hearing and for cause shown, of a  
 518 temporary or permanent injunction, or both, restraining any  
 519 person from acting as a dealer without being properly licensed  
 520 pursuant s. 320.771, from violating or continuing to violate any  
 521 of the provisions of ss. 320.3201-320.3211, or from failing or  
 522 refusing to comply with the requirements of ss. 320.3201-  
 523 320.3211. Such injunction shall be issued without bond. A single  
 524 act in violation of the provisions of ss. 320.3201-320.3211  
 525 shall be sufficient to authorize the issuance of an injunction.

526 Section 11. Section 320.3211, Florida Statutes, is created  
 527 to read:

528 320.3211 Penalties.--

529 (1) The department shall, as it deems necessary, either  
 530 suspend or revoke any license issued under s. 320.771 upon a  
 531 finding that the dealer violated any provision of ss. 320.3201-

532 320.3211. The department is authorized to assess, impose, levy,  
 533 and collect by legal process fines, in an amount not to exceed  
 534 \$1,000 for each violation, against any individual if it finds  
 535 that he or she has violated any provision of ss. 320.3201-  
 536 320.3211. Such individual is entitled to an administrative  
 537 hearing pursuant to chapter 120 to contest the action or fine  
 538 levied, or about to be levied, upon him or her.

539 (2) In addition to the civil and administrative remedies,  
 540 a person who violates any provision of ss. 320.3201-320.3211  
 541 commits a misdemeanor of the second degree, punishable as  
 542 provided in s. 775.082 or s. 775.083.

543 Section 12. If any provision of this act or the  
 544 application thereof to any person or circumstance is held  
 545 invalid, the invalidity shall not affect other provisions or  
 546 applications of the act which can be given effect without the  
 547 invalid provision or application and, to this end, the  
 548 provisions of this act are declared severable.

549 Section 13. This act shall take effect July 1, 2007.





HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCB EEIC 07-09 Florida Transportation Commission
SPONSOR(S): Economic Expansion & Infrastructure Council
TIED BILLS: IDEN./SIM. BILLS: SB 1454

Table with 4 columns: REFERENCE, ACTION, ANALYST, STAFF DIRECTOR. Row 1: Orig. Comm.: Economic Expansion & Infrastructure Council, Creamer, Tinker. Rows 2-5 are empty.

SUMMARY ANALYSIS

PCB EEIC 07-09 requires the Florida Transportation Commission (FTC), as part of its primary functions, to monitor the efficiency, productivity, and management of the authorities created under chapters 343 and 348. The FTC must also conduct periodic reviews of each authority's operations and budget, acquisition of property, management of revenue and bond proceeds, and compliance with applicable laws and generally accepted accounting principles. In addition, the bill prohibits a member of the FTC from entering into the day-to-day operation of a monitored authority. The bill also includes the Executive Director of the FTC in Senior Management Services employment classification, previously classified as Selected Exempt Services.

Although the Department of Transportation (DOT) and FTC noted a potential fiscal impact, s. 20.23, F.S., requires DOT to provide to FTC, such assistance, information, and documents as are requested by the FTC to enable the FTC to fulfill its duties and responsibilities. Therefore, any fiscal impact would be absorbed within DOT through a reallocation of State Transportation Trust Fund funds.

The bill is effective July 1, 2007.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

Provide limited government -- Provisions in PCB EEIC 07-09 implicate this principle by authorizing the FTC to monitor the efficiency, productivity, and management of the authorities created under chapters 343 (Regional Transportation Authorities) and 348 (Expressway Authorities).

#### B. EFFECT OF PROPOSED CHANGES:

#### **Current Situation**

##### **Florida Transportation Commission**

Section 20.23, F.S., creates the FTC to provide oversight of the Department of Transportation (DOT) and make transportation policy recommendations to the Governor and Legislature. Currently, the four employees of the FTC are classified as Selected Exempt Service personnel for the purposes of salary and benefits.

##### **Regional Transportation Authorities (Ch. 343, F.S.)**

Four regional transportation authorities are created under ch. 343, F.S. Three of the authorities, the South Florida Regional Transportation Authority (SFRTA), the Central Florida Regional Transportation Authority (LYNX), and the Tampa Bay Commuter Transit Authority (TBCTA) are primarily focused on the development, operation, and maintenance of public transit systems. The Northwest Florida Transportation Corridor Authority (NFTCA) is primarily focused on highway and bridge development.

##### ***South Florida Regional Transportation Authority***

The SFRTA coordinates transit and commuter rail planning in the three participating counties of Miami-Dade, Broward, and Palm Beach. The SFRTA was created in 2003, when the Legislature re-established the Tri-County Commuter Rail Authority as the SFRTA to provide a coordinated transportation system within the three counties in order to relieve traffic congestion and move residents and tourists more efficiently throughout the area. In addition, it was believed a single organization would improve the ability to draw down federal matching dollars for public transit, rather than competing for the funds separately.

Although the Tri-Rail commuter rail system remains the authority's primary focal point, the SFRTA is empowered to construct, finance, and manage a variety of public transportation options as an integrated system. The SFRTA has numerous powers and responsibilities, including the power to:

- Acquire, sell, and lease property;
- Use eminent domain;
- Enter into purchasing agreements and other contracts;
- Enforce collection of system rates, fees, and other charges; and
- Approve revenue bonds issued on its behalf by the State Division of Bond Finance.

The SFRTA has a nine-member board comprised of:

- A county commissioner from each of the three counties, selected by his or her peers;
- A citizen selected by each county commission who must live within the county he or she is representing, be a registered voter, and, insofar as practicable, represent civic and business interests of the community;

- One of the FDOT district secretaries who is responsible for one or more of the counties within the SFRTA's boundaries, i.e., either the District 4 secretary (whose region includes Broward and Palm Beach counties) or the District 6 secretary (whose region includes Miami- Dade). At this time, the FDOT District 6 secretary serves on SFRTA;
- Two citizens appointed by the Governor who live in different counties within the SFRTA's jurisdiction, but not the same county as the FDOT district secretary. They also must be registered voters.

### ***Central Florida Regional Transportation Authority***

LYNX provides fixed-route public bus service; a door-to-door van service for medically qualified and other eligible passengers; shuttle service to special community events; commuter assistance with matching riders to car pools; and "Road Rangers" who provide roadside assistance to disabled vehicles on I-4. LYNX has numerous powers and responsibilities, including the power to:

- Acquire, sell, and lease property;
- Use eminent domain;
- Enter into purchasing agreements and other contracts;
- Enforce collection of system rates, fees, and other charges; and
- Approve revenue bonds issued on its behalf by the State Division of Bond Finance.

The LYNX has a 5-member board including:

- The chairs of the Seminole, Orange and Osceola county commissions, or another member of the commission designated by the county chair;
- The mayor of the city of Orlando, or a member of the Orlando City Council designated by the mayor;
- And the FDOT district secretary, or his or her designee, for the district within which the area served by the authority is located.

### ***Tampa Bay Commuter Transit Authority***

The TBCTA was created by the Florida Legislature in 1990 for the purposes of developing and operating a commuter rail or ferry system. The TBCTA has numerous powers and responsibilities, including the power to:

- Acquire, sell, and lease property;
- Use eminent domain;
- Enter into purchasing agreements and other contracts;
- Enforce collection of system rates, fees, and other charges; and
- Approve revenue bonds issued on its behalf by the State Division of Bond Finance.

The TBCTA's board comprises elected and citizen representatives from Hernando, Hillsborough, Manatee, Pasco, Pinellas, Polk, and Sarasota Counties, as well as the affected FDOT District Secretaries or their designees, and an appointee of the Governor. Representatives from each of the seven counties' local transit authorities serve as ex officio members. The TBCTA has directed some organizational work and feasibility studies; however, the TBCTA has been dormant for several years due to a lack of consensus among local authorities regarding the routes and design features funding the system.

### ***Northwest Florida Transportation Corridor Authority***

The NFTCA was created by the Legislature in 2005 to improve mobility, traffic safety, and economic development along the U.S. 98 corridor stretching through Escambia, Santa Rosa, Walton, Okaloosa, Bay, Gulf, Franklin, and Wakulla counties. Another goal of the NFTCA is to identify and develop hurricane evacuation routes. The NFTCA is to adopt a master plan by July 1, 2007, which:

- Identifies areas of the corridor where mobility, traffic safety, and efficient hurricane evacuation need to be improved;
- Evaluates the economic development potential of the corridor and considers strategies to develop that potential;
- Identifies methods of building partnerships with local governments, other state and federal entities, the private-sector business community, and the public in support of corridor improvements; and
- Identifies projects that will accomplish these goals and objectives.

The NFTCA has numerous powers and responsibilities including the power to:

- Build and maintain highways and other transportation facilities within the U.S. 98 corridor that will help meet its statutory goals;
- Issue revenue bonds, either on its own or through the state Division of Bond Finance.
- Set and collect tolls, fees, and other charges;
- Acquire land by purchase, donation, or eminent domain;
- Borrow money;
- Sue and be sued;
- Enter into contracts, agreements, and partnerships;
- Enter into lease-purchase agreements with FDOT to manage the U.S. 98 Corridor System;
- Enter into public-private partnerships to construct, operate, own, or finance transportation facilities that are part of the system.

The governing board is composed of a resident from each of the eight counties, to be appointed by the governor to 4-year terms. The FDOT District 3 secretary serves as an ex-officio, nonvoting member.

### **Expressway and Bridge Authorities (Ch. 348, F.S.)**

Chapter 348, F.S., allows for the formation of expressway authorities within any county, or two or more contiguous counties. Typically, Florida expressway authorities have been formed within single counties with the power to develop, maintain, and operate an expressway system within the geographic boundaries of the county. Nine expressway authorities have been created in ch. 348, F.S., by the Florida Legislature. A tenth, the Miami-Dade County Expressway Authority, was created by the Miami-Dade County Commission pursuant to the process in Part I of ch. 348, F.S.

The purpose of these authorities is to construct, maintain, and operate tolled transportation facilities that complement the State Highway System and the Florida Turnpike Enterprise. Revenue bonds issued for expressway projects must comply with state constitutional requirements. The expressway authorities have boards of directors that typically include a combination of local-government officials or residents and Governor appointees who decide on projects and expenditure of funds.

### ***Tampa-Hillsborough County Expressway Authority***

The Tampa-Hillsborough County Expressway Authority (THCEA) was established in 1963 under Part IV of ch. 348, F.S., to build, operate, and maintain toll-financed expressways in Hillsborough County. The THCEA owns the Lee Roy Selmon Crosstown Expressway (including the elevated reversible lanes) which is currently the only expressway the THCEA operates. The THCEA originally planned the neighboring Veterans Expressway which was transferred to, and is operated by the DOT's Turnpike Enterprise. A December 2006 report from the Florida Auditor General identified a number of critically needed improvements to the THCEA's management and financial controls.

### ***Orlando-Orange County Expressway Authority***

The Orlando-Orange County Expressway Authority (OOCEA) was created under Part V of ch. 348, F.S., to develop, maintain, and operate an expressway system in Orange County. Unlike other Florida expressway authority statutes, s. 348.754, (2)(n), F.S., gives the OOCEA the ability to develop, maintain, and operate transportation facilities outside the boundaries of Orange County as long as the county with jurisdiction for the location of the facility consents. Currently, the OOCEA is conducting a corridor study in Seminole County.

### ***Southwest Florida Expressway Authority***

The Southwest Florida Expressway Authority (SWFEA) created under Part X of ch. 348, F.S., is an 8-person body including transportation officials from Lee and Collier Counties, the role of which is to raise toll revenue to widen and improve major arteries throughout both counties. Of particular priority is the needed revenue to widen I-75 beyond the 6-lane expansion due to begin in March 2007. The contract has been awarded and is on schedule to begin when the notice to proceed is issued prior to the end of March. The SWFEA is given statutory authority to expand the system into Charlotte County with the consent of the Board of County Commissioners of Charlotte, Collier, and Lee Counties. Consent for SWFEA to expand the system into Charlotte County, remains at the discussion level.

### ***Other Expressway Authorities***

The Brevard County Expressway Authority, Broward County Expressway Authority, Pasco County Expressway Authority, St. Lucie County Expressway and Bridge Authority, Seminole County Expressway Authority and the Santa Rosa Bay Bridge Authority have been created under Parts II, III, VI, VII, VIII, and IX of ch. 348, F.S., respectively. Of these other authorities, Santa Rosa Bay Bridge Authority is currently the only one active.

### **Proposed Changes**

This bill amends s. 20.23, F.S., to require the FTC as part of its primary functions to monitor the efficiency, productivity, and management of the authorities created under chapters 343 and 348. The FTC must also conduct periodic reviews of each authority's operations and budget, acquisition of property, management of revenue and bond proceeds, and compliance with applicable laws and generally accepted accounting principles. In addition, the bill prohibits a member of the FTC from entering into the day-to-day operation of a monitored authority. The bill also revises the employment classification of the Executive Director of the FTC from Selected Exempted Services to Senior Management Services.

#### **C. SECTION DIRECTORY:**

##### **Section 1**

- Creates sub-paragraph 8 in paragraph (b) of subsection (2) of section 20.23, F.S., to direct the FTC to monitor Regional Transportation and Expressway Authorities created under sections 343 and 348, Florida Statutes.
- Revises the employment classification of the Executive Director of the FTC from Selected Exempted Services to Senior Management Services.

## **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

### **A. FISCAL IMPACT ON STATE GOVERNMENT:**

#### **1. Revenues:**

None

2. Expenditures:

The DOT and FTC estimate non-recurring expenditures of up to \$36,000 and recurring expenditures of up to \$600,000 (salary, benefits and travel expenses). Alternatively, DOT and FTC estimate outsourcing of the required reviews may cost up to \$1 million per year.

Although DOT and FTC noted a potential fiscal impact, s. 20.23, F.S., requires the DOT to provide to FTC, such assistance, information, and documents as are requested by the FTC to enable the FTC to fulfill its duties and responsibilities. Therefore, any fiscal impact would be absorbed within DOT through a reallocation of State Transportation Trust Fund funds.

**B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None

2. Expenditures:

None

**C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:**

None

**D. FISCAL COMMENTS:**

None

**III. COMMENTS**

**A. CONSTITUTIONAL ISSUES:**

1. Applicability of Municipality/County Mandates Provision:

None

2. Other:

None

**B. RULE-MAKING AUTHORITY:**

None

**C. DRAFTING ISSUES OR OTHER COMMENTS:**

None

**D. STATEMENT OF THE SPONSOR**

N/A

**IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES**

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PCB EEIC 07-09

ORIGINAL

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A bill to be entitled  
 An act relating to the Florida Transportation Commission;  
 amending s. 20.23, F.S.; requiring the commission to  
 monitor transportation authorities and conduct periodic  
 reviews of each authority; prohibiting a member of the  
 commission from entering into the day-to-day operation of  
 a monitored authority; requiring that the salary and  
 benefits of the executive director of the commission be  
 set in accordance with the Senior Management Service;  
 providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraphs (b), (c), and (h) of subsection (2)  
 of section 20.23, Florida Statutes, are amended to read:

20.23 Department of Transportation.--There is created a  
 Department of Transportation which shall be a decentralized  
 agency.

(2)

(b) The commission shall have the primary functions to:

1. Recommend major transportation policies for the  
 Governor's approval, and assure that approved policies and any  
 revisions thereto are properly executed.

2. Periodically review the status of the state  
 transportation system including highway, transit, rail, seaport,  
 intermodal development, and aviation components of the system and  
 recommend improvements therein to the Governor and the  
 Legislature.

3. Perform an in-depth evaluation of the annual department



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30 budget request, the Florida Transportation Plan, and the  
 31 tentative work program for compliance with all applicable laws  
 32 and established departmental policies. Except as specifically  
 33 provided in s. 339.135(4)(c)2., (d), and (f), the commission may  
 34 not consider individual construction projects, but shall consider  
 35 methods of accomplishing the goals of the department in the most  
 36 effective, efficient, and businesslike manner.

37 4. Monitor the financial status of the department on a  
 38 regular basis to assure that the department is managing revenue  
 39 and bond proceeds responsibly and in accordance with law and  
 40 established policy.

41 5. Monitor on at least a quarterly basis, the efficiency,  
 42 productivity, and management of the department, using performance  
 43 and production standards developed by the commission pursuant to  
 44 s. 334.045.

45 6. Perform an in-depth evaluation of the factors causing  
 46 disruption of project schedules in the adopted work program and  
 47 recommend to the Legislature and the Governor methods to  
 48 eliminate or reduce the disruptive effects of these factors.

49 7. Recommend to the Governor and the Legislature  
 50 improvements to the department's organization in order to  
 51 streamline and optimize the efficiency of the department. In  
 52 reviewing the department's organization, the commission shall  
 53 determine if the current district organizational structure is  
 54 responsive to Florida's changing economic and demographic  
 55 development patterns. The initial report by the commission must  
 56 be delivered to the Governor and Legislature by December 15,  
 57 2000, and each year thereafter, as appropriate. The commission  
 58 may retain such experts as are reasonably necessary to effectuate

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59 | this subparagraph, and the department shall pay the expenses of  
60 | such experts.

61 | 8. Monitor the efficiency, productivity, and management of  
62 | the authorities created under chapters 343 and 348, including any  
63 | authority formed using the provisions of part I of chapter 348.

64 | The commission shall also conduct periodic reviews of each  
65 | authority's operations and budget, acquisition of property,  
66 | management of revenue and bond proceeds, and compliance with  
67 | applicable laws and generally accepted accounting principles.

68 | (c) The commission or a member thereof may not enter into  
69 | the day-to-day operation of the department or a monitored  
70 | authority and is specifically prohibited from taking part in:

71 | 1. The awarding of contracts.

72 | 2. The selection of a consultant or contractor or the  
73 | prequalification of any individual consultant or contractor.

74 | However, the commission may recommend to the secretary standards  
75 | and policies governing the procedure for selection and  
76 | prequalification of consultants and contractors.

77 | 3. The selection of a route for a specific project.

78 | 4. The specific location of a transportation facility.

79 | 5. The acquisition of rights-of-way.

80 | 6. The employment, promotion, demotion, suspension,  
81 | transfer, or discharge of any department personnel.

82 | 7. The granting, denial, suspension, or revocation of any  
83 | license or permit issued by the department.

84 | (h) The commission shall appoint an executive director and  
85 | assistant executive director, who shall serve under the  
86 | direction, supervision, and control of the commission. The  
87 | executive director, with the consent of the commission, shall

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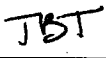
88 employ such staff as are necessary to perform adequately the  
 89 functions of the commission, within budgetary limitations. All  
 90 employees of the commission are exempt from part II of chapter  
 91 110 and shall serve at the pleasure of the commission. The  
 92 salaries and benefits of all employees of the commission, except  
 93 for the executive director, shall be set in accordance with the  
 94 Selected Exempt Service; ~~provided~~, however, the salary and  
 95 benefits of the executive director shall be set in accordance  
 96 with the Senior Management Service. ~~that~~ The commission shall  
 97 have complete authority for fixing the salary of the executive  
 98 director and assistant executive director.

99 Section 2. This act shall take effect July 1, 2007.



**HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

**BILL #:** PCB EEIC 07-10 Motor Vehicle Dealers/Deceptive & Unfair Trade Practices  
**SPONSOR(S):** Committee on Infrastructure  
**TIED BILLS:** **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
Orig. Comm.: Committee on Infrastructure		Owen 	Tinker 
1) _____	_____	_____	_____
2) _____	_____	_____	_____
3) _____	_____	_____	_____
4) _____	_____	_____	_____
5) _____	_____	_____	_____

**SUMMARY ANALYSIS**

The Florida Deceptive and Unfair Trade Practices Act (FDUTPA) authorizes a cause of action by a consumer against a business or individuals engaging in a described deceptive or unfair trade practice that harms the consumer. Current law also lists activities and practices by a motor vehicle dealer that constitute unfair or deceptive trade practices under FDUTPA. A court should consider the amount of actual damages when evaluating an award of attorney's fees for any other of the listed violations, but otherwise current law provides no additional procedural requirements for bringing an individual FDUTPA claim against a motor vehicle dealer for such practices.

This PCB requires a consumer who seeks to sue a motor vehicle dealer under FDUTPA to first serve that dealer with a written demand at least 30 days before filing suit. The bill provides that the dealer's compliance with the demand serves as a release from further FDUTPA liability arising from the same transaction, but is not an admission of wrongdoing. The payment of or offer to pay damages can serve as a defense in any action for damages not brought under FDUTPA against the dealer arising out of the event described in the notice.

The PCB does not appear to have a fiscal impact on local or state governments.

The PCB takes effect upon becoming law.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

Reduce Government: This PCB increases the procedural requirements related to prosecuting a civil action against a motor vehicle dealer under the Florida Deceptive and Unfair Trade Practices Act.

#### B. EFFECT OF PROPOSED CHANGES:

##### **Background**

##### Florida Deceptive and Unfair Trade Practices Act

The Florida Deceptive and Unfair Trade Practices Act ("FDUTPA")<sup>1</sup> was enacted "[t]o protect the consuming public and legitimate business enterprises from those who engage in unfair methods of competition, or unconscionable, deceptive, or unfair acts or practices in the conduct of any trade or commerce."<sup>2</sup>

Businesses and individuals are afforded broad protection from unfair or deceptive acts or practices under FDUTPA. FDUTPA states a broad proscription, which applies through civil enforcement across industries and business conduct generally in any medium. The definition of "trade or commerce" in s. 501.203, F.S., on its face encompasses all advertising, soliciting, providing, offering, or distributing without limitation as to medium or subject matter. FDUTPA prohibits such acts in "any trade or commerce,"<sup>3</sup> except as specifically exempted in chapter 501, F.S.

Claims under FDUTPA can generally be brought either by the state through a state attorney or the Attorney General acting as "the enforcing authority,"<sup>4</sup> or by a private party who has allegedly suffered actual losses resulting from a FDUTPA violation.

Current law does not require a potential plaintiff contemplating a FDUTPA action to send a demand letter and attempt to settle the action before filing suit against a motor vehicle dealer.

##### Unfair or Deceptive Acts or Practices Relating to Vehicles

Part VI of chapter 501, F.S., currently consists of only ss. 501.975 and 501.976, F.S., and applies FDUTPA specifically to a motor vehicle dealer, whom s. 501.975(2), F.S., defines as being "a motor vehicle dealer as defined in s. 320.27, F.S."

Section 501.976, F.S., lists activities and practices by a motor vehicle dealer that constitute unfair or deceptive trade practices under FDUTPA. The section further provides a court should consider the amount of actual damages when evaluating an award of attorney's fees for any other of the listed violations, but otherwise provides no additional procedural requirements for bringing a private-party FDUTPA claim against a motor vehicle dealer for such practices.

##### **Effect of Proposed Changes**

In an effort to reflect the current FDUTPA provisions in the unfair or deceptive acts or practices (part VI of chapter 501, F.S.) relating to motor vehicles, the bill mirrors several sections of the FDUTPA as

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<sup>1</sup> Sections 501.201-501.213, F.S.

<sup>2</sup> Section 501.202(2), F.S.

<sup>3</sup> Section 501.204(1), F.S.

<sup>4</sup> Section 501.203(2), F.S.

provided in part II, chapter 501, F.S., and creates those provisions relating to motor vehicles in part VI, of chapter 501, F.S. For instance:

- section 2 reproduces s. 501.204, F.S., relating to unlawful acts and practices, and how the section is to be construed;
- section 4 reproduces s. 501.2077, F.S., relating to violations involving a senior citizen or handicapped person, and the civil penalties for such a violation;
- section 5 largely reproduces s. 501.211, F.S., relating to other individual remedies;
- section 6 reproduces s. 501.213, F.S., relating to the effect on other remedies; and
- section 7 is essentially the same as s. 501.2105, F.S., relating to the awarding of attorney's fees and how the fees are determined.

Section 501.979, F.S., specifies that the trial court shall consider actual damages in relation to the time spent when evaluating the reasonableness of an award of attorney's fees to a private person. This language is reproduced from s. 501.975(19), F.S.

The bill also adds the requirement that an individual first send the potential defendant a demand letter prior to filing a civil action under FDUTPA against a motor vehicle dealer<sup>5</sup>. The applicable statute of limitations period for an action under FDUTPA is tolled by the mailing of the demand letter required by this section for 30 days for an individual claim. The language relating to the demand letter process is comparable to the language currently found in s. 627.736(11), F.S., the Personal Injury Protection statute.

Further, this bill requires the Department of Legal Affairs (DLA) to prepare a sample notice of claim to be made available to the public.

#### Pre-Suit Notice Process

At least 30 days before a potential claimant may sue for a FDUTPA violation, the claimant must provide a dealer with written notice of the claimant's intent to initiate litigation. This good faith written notice by the claimant must:

- Indicate it is a demand pursuant to s. 501.98, F.S.;
- State the name, address, telephone number of the claimant and the name and address of the dealer;
- Specifically describe the underlying facts and how the facts give rise to a violation of FDUTPA;
- Be accompanied by a copy of all documents upon which the claim is based; and
- Include a comprehensive and detailed statement describing each item of actual damage and the amount claimed for each item of damage, including, if applicable, the formula or basis by which each item of damage was calculated.

The notice must be sent by certified mail, return receipt requested, to the dealer. If the dealer is a corporate entity, the notice must be sent to the business's registered agent on file with the Secretary of State. In the absence of such an agent, the notice can be sent to individuals within the corporation authorized by statute to receive service of process.

If the dealer pays the claim in the notice within 30 days, together with a surcharge of 10 percent of the amount requested in the demand letter (not to exceed \$500), then the plaintiff may not initiate litigation against the dealer under this section. This provision is similar to the one found in the Personal Injury Protection statute, s. 627.736(11), F.S., which provides for a penalty of 10 percent of the amount paid by the insurer, not to exceed \$250, when the insurer pays an overdue claim.

A dealer is not required to pay attorney's fees if:

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<sup>5</sup> It should be noted, however, these conditions do not apply to actions brought by a State Attorney or DLA (the enforcing authorities).

- The dealer, within 30 days after receiving the notice, notifies the claimant in writing, and a court or arbitrator agrees, the amount claimed is not supported by the facts of the transaction or by generally accepted accounting principles, or includes items not properly recoverable under this part; or
- The claimant fails to substantially comply with this section.

A payment by the dealer will be treated as being made on the date a draft or other valid instrument equivalent to payment is placed in the U.S. mail in a properly addressed, postpaid envelope, or, if not so posted, on the date of actual delivery. The claimant is not entitled to a surcharge in any proceeding initiated against a dealer under this part if the dealer rejects or ignores the notice of claim.

A dealer's offer to pay, or payment of, a claimant's actual damages does not constitute an admission of any wrongdoing and is not admissible to prove the dealer's liability or absence of liability. Moreover, such an offer or payment releases the dealer from any further liability under FDUTPA arising out of the event described in the notice.

The provisions requiring the demand letter do not apply to any claim for actual damages brought and certified as a maintainable class action or to any action brought by the enforcing authority.

If the claimant initiates litigation without having complied with the outlined procedures, the court is permitted to abate litigation until the claimant has complied with the required procedures and the dealer has been allowed the opportunity to accept or reject the demand.

The provisions found in part VI of chapter 501, F.S. do not apply to:

- An act or practice required or specifically permitted by federal or state law.
- A claim for personal injury or death or a claim for damage to property other than property that is the subject of the consumer transaction.
- Any person or activity regulated under the laws administered by the Office of Insurance Regulation.
- Any person or activity regulated under the laws administered by the Department of Financial Services.

A claim brought by a person, other than the enforcing authority, against a dealer is now precluded under part II of chapter 501, F.S., and must be pursued through part VI of chapter 501, F.S.

#### C. SECTION DIRECTORY:

Section 1. Amends s. 501.975, F.S., providing definitions for part VI of chapter 501, F.S., Unfair or Deceptive Acts or Practices; Vehicles.

Section 2. Creates s. 501.9755, F.S., declaring that unfair methods of competition, unconscionable acts or practices used by motor vehicle dealers are unlawful; providing legislative intent.

Section 3. Amends s. 501.976, F.S., revising language concerning actionable, unfair, or deceptive acts or practices by dealers.

Section 4. Creates s. 501.9765, F.S., describing violations against senior citizens and handicapped persons; providing civil penalties for those violations.

Section 5. Creates s. 501.977, F.S., providing additional individual remedies.

Section 6. Creates s. 501.978, F.S., providing the effect of other remedies.

Section 7. Creates s. 501.979, F.S., providing for attorney's fees.



Section 8. Creates s. 501.98, F.S., describing the demand letter provisions.

Section 9. Creates s. 501.99, F.S., providing application of certain provisions.

Section 10. Amends s. 501.212, F.S., exempting certain claims against motor vehicle dealers from the provisions of part II of chapter 501, F.S.

Section 11. Provides this bill is effective upon becoming law.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

To the extent that the bill allows consumer claims against motor vehicle dealers to be resolved prior to a FDUTPA suit being filed, the costs associated with litigation will be avoided.

### D. FISCAL COMMENTS:

There will be minimal nonrecurring fiscal costs to the Department of Legal Affairs in FY 2007-08 related to preparing a sample notice for the public's use.

## III. COMMENTS

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because this bill does not appear to: require counties or cities to spend funds or take action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None.

### B. RULE-MAKING AUTHORITY:

None.

**C. DRAFTING ISSUES OR OTHER COMMENTS:**

According to the Florida Automobile Dealers Association, prior to 2001 attorneys would send a car dealer a pre-suit demand letter affording the dealer an opportunity to resolve a customer's claim before filing a lawsuit. However, since the 2001 amendments to Florida's Deceptive and Unfair Trade Practice Act the dealers assert that pre-suit demands are seldom made.

Currently, there is no pre-suit notification requirement for claims against car dealers (as there are, for example, in medical malpractice, P.I.P. claims, and construction industry claims). The bill gives a car dealer 30 days to recognize a claim or not contest a claim, and attempt to resolve a customer's request for compensation.

**D. STATEMENT OF THE SPONSOR**

N/A

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1 A bill to be entitled  
 2 An act relating to deceptive and unfair trade practices;  
 3 amending s. 501.975, F.S.; providing definitions for part  
 4 VI of ch. 501, F.S.; creating s. 501.9755, F.S.; declaring  
 5 that unfair methods of competition, unconscionable acts or  
 6 practices, and unfair or deceptive acts or practices used  
 7 by motor vehicle dealers are unlawful; providing  
 8 legislative intent; amending s. 501.976, F.S.; revising  
 9 language concerning actionable, unfair, or deceptive acts  
 10 or practices by dealers; correcting a cross-reference;  
 11 creating s. 501.9765, F.S.; providing definitions;  
 12 providing that a motor vehicle dealer who willfully uses a  
 13 method or practice that victimizes or attempts to  
 14 victimize senior citizens or handicapped persons commits  
 15 an unfair or deceptive trade practice; providing a civil  
 16 penalty; providing for reimbursement or restitution;  
 17 providing for disposition of penalties; creating s.  
 18 501.977, F.S.; providing additional remedies against a  
 19 motor vehicle dealer; creating s. 501.978, F.S.; providing  
 20 that the remedies of part VI of ch. 501, F.S., are in  
 21 addition to remedies otherwise available for the same  
 22 conduct under state or local law and do not preempt local  
 23 consumer protection ordinances not in conflict with that  
 24 part; creating s. 501.979, F.S.; providing for attorney's  
 25 fees for a prevailing party; providing procedures for  
 26 receiving attorney's fees; authorizing the Department of  
 27 Legal Affairs or the office of the state attorney to  
 28 receive attorney's fees and costs under certain  
 29 circumstances; creating s. 501.98, F.S.; requiring that,

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30 as a condition precedent to initiating civil litigation  
 31 arising under part VI of ch. 501, F.S., a claimant give  
 32 the motor vehicle dealer written notice of the claimant's  
 33 intent to initiate litigation within a specified period  
 34 before initiating the litigation; providing for the  
 35 content of the notice and the method of delivery of the  
 36 notice; providing that if the claim is paid by the dealer  
 37 within a specified period after receiving the notice, with  
 38 a specified surcharge, the claimant may not initiate  
 39 litigation against the dealer, and the dealer is obligated  
 40 to pay only a set amount for the claimant's attorney's  
 41 fees; providing a cap on the surcharge; providing that a  
 42 claimant is not entitled to a surcharge under certain  
 43 circumstances; providing that a dealer is not obligated to  
 44 pay the claimant's attorney's fees under certain  
 45 circumstances; providing for the effect of payment of  
 46 actual damages or an offer to pay actual damages for  
 47 specified purposes; providing that the statute of  
 48 limitations is tolled for a certain period upon the  
 49 mailing of a specified notice; requiring the Department of  
 50 Legal Affairs to prepare a specified sample demand letter  
 51 and make it available to the public; permitting a court to  
 52 abate litigation, without prejudice, until the claimant  
 53 has complied with the required procedures and the dealer  
 54 has opportunity to respond to demand; creating s. 501.99,  
 55 F.S.; providing application of certain provisions;  
 56 amending s. 501.212, F.S.; exempting certain claims  
 57 against motor vehicle dealers from the provisions of part  
 58 II of ch. 501, F.S.; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 501.975, Florida Statutes, is amended to read:

501.975 Definitions.--As used in this part ~~s. 501.976~~, the term ~~following terms shall have the following meanings:~~

- (1) "Customer" includes a customer's designated agent.
- (2) "Dealer" means a motor vehicle dealer as defined in s. 320.27, but does not include a motor vehicle auction as defined in s. 320.27(1)(c)4.
- (3) "Replacement item" means a tire, bumper, bumper fascia, glass, in-dashboard equipment, seat or upholstery cover or trim, exterior illumination unit, grill, sunroof, external mirror and external body cladding. The replacement of up to three of these items does not constitute repair of damage if each item is replaced because of a product defect or damaged due to vandalism while the new motor vehicle is under the control of the dealer and the items are replaced with original manufacturer equipment, unless an item is replaced due to a crash, collision, or accident.
- (4) "Threshold amount" means 3 percent of the manufacturer's suggested retail price of a motor vehicle or \$650, whichever is less.
- (5) "Vehicle" means any automobile, truck, bus, recreational vehicle, or motorcycle required to be licensed under chapter 320 for operation over the roads of Florida, but does not include trailers, mobile homes, travel trailers, or trailer coaches without independent motive power.

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88 Section 2. Section 501.9755, Florida Statutes, is created  
89 to read:

90 501.9755 Unlawful acts and practices.--

91 (1) Unfair methods of competition, unconscionable acts or  
92 practices, and unfair or deceptive acts or practices in the  
93 conduct of any trade or commerce by a dealer are unlawful.

94 (2) It is the intent of the Legislature that, in construing  
95 subsection (1), due consideration and great weight be given to  
96 the interpretations of the Federal Trade Commission and the  
97 federal courts relating to s. 5(a)(1) of the Federal Trade  
98 Commission Act, as amended, 15 U.S.C. s. 45(a)(1).

99 Section 3. Section 501.976, Florida Statutes, is amended to  
100 read:

101 501.976 Actionable, unfair, or deceptive acts or  
102 practices.--In addition to acts and practices actionable under s.  
103 501.9755, it is an unfair or deceptive act or practice,  
104 actionable under the Florida Deceptive and Unfair Trade Practices  
105 Act, for a dealer to:

106 (1) Represent directly or indirectly that a motor vehicle  
107 is a factory executive vehicle or executive vehicle unless the  
108 ~~such~~ vehicle was purchased directly from the manufacturer or a  
109 subsidiary of the manufacturer and the vehicle was used  
110 exclusively by the manufacturer, its subsidiary, or a dealer for  
111 the commercial or personal use of the manufacturer's,  
112 subsidiary's, or dealer's employees.

113 (2) Represent directly or indirectly that a vehicle is a  
114 demonstrator unless the vehicle complies with the definition of a  
115 demonstrator in s. 320.60(3).

116 (3) Represent the previous usage or status of a vehicle to

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117 | be something that it was not, or make usage or status  
 118 | representations unless the dealer has correct information  
 119 | regarding the history of the vehicle to support the  
 120 | representations.

121 |         (4) Represent the quality of care, regularity of servicing,  
 122 | or general condition of a vehicle unless known by the dealer to  
 123 | be true and supportable by material fact.

124 |         (5) Represent orally or in writing that a particular  
 125 | vehicle has not sustained structural or substantial skin damage  
 126 | unless the statement is made in good faith and the vehicle has  
 127 | been inspected by the dealer or his or her agent to determine  
 128 | whether the vehicle has incurred such damage.

129 |         (6) Sell a vehicle without fully and conspicuously  
 130 | disclosing in writing at or before the consummation of sale any  
 131 | warranty or guarantee terms, obligations, or conditions that the  
 132 | dealer or manufacturer has given to the buyer. If the warranty  
 133 | obligations are to be shared by the dealer and the buyer, the  
 134 | method of determining the percentage of repair costs to be  
 135 | assumed by each party must be disclosed. If the dealer intends to  
 136 | disclaim or limit any expressed or implied warranty, the  
 137 | disclaimer must be in writing in a conspicuous manner and in lay  
 138 | terms in accordance with chapter 672 and the Magnuson-Moss  
 139 | Warranty--Federal Trade Commission Improvement Act.

140 |         (7) Provide an express or implied warranty and fail to  
 141 | honor such warranty unless properly disclaimed pursuant to  
 142 | subsection (6).

143 |         (8) Misrepresent warranty coverage, application period, or  
 144 | any warranty transfer cost or conditions to a customer.

145 |         (9) Obtain signatures from a customer on contracts that are

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146 | not fully completed at the time the customer signs or which do  
 147 | not reflect accurately the negotiations and agreement between the  
 148 | customer and the dealer.

149 |       (10) Require or accept a deposit from a prospective  
 150 | customer prior to entering into a binding contract for the  
 151 | purchase and sale of a vehicle unless the customer is given a  
 152 | written receipt that states how long the dealer will hold the  
 153 | vehicle from other sale and the amount of the deposit, and  
 154 | clearly and conspicuously states whether and upon what conditions  
 155 | the deposit is refundable or nonrefundable.

156 |       (11) Add to the cash price of a vehicle as defined in s.  
 157 | 520.02(2) any fee or charge other than those provided in that  
 158 | section and in rule 69V-50.001 ~~3D-50.001~~, Florida Administrative  
 159 | Code. All fees or charges permitted to be added to the cash price  
 160 | by rule 69V-50.001 ~~3D-50.001~~, Florida Administrative Code, must  
 161 | be fully disclosed to customers in all binding contracts  
 162 | concerning the vehicle's selling price.

163 |       (12) Alter or change the odometer mileage of a vehicle.

164 |       (13) Sell a vehicle without disclosing to the customer the  
 165 | actual year and model of the vehicle.

166 |       (14) File a lien against a new vehicle purchased with a  
 167 | check unless the dealer fully discloses to the purchaser that a  
 168 | lien will be filed if purchase is made by check and fully  
 169 | discloses to the buyer the procedures and cost to the buyer for  
 170 | gaining title to the vehicle after the lien is filed.

171 |       (15) Increase the price of the vehicle after having  
 172 | accepted an order of purchase or a contract from a buyer,  
 173 | notwithstanding subsequent receipt of an official price change  
 174 | notification. The price of a vehicle may be increased after a



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175 | dealer accepts an order of purchase or a contract from a buyer  
 176 | if:

177 |       (a) A trade-in vehicle is reappraised because it  
 178 | subsequently is damaged, or parts or accessories are removed;

179 |       (b) The price increase is caused by the addition of new  
 180 | equipment, as required by state or federal law;

181 |       (c) The price increase is caused by the revaluation of the  
 182 | United States dollar by the Federal Government, in the case of a  
 183 | foreign-made vehicle;

184 |       (d) The price increase is caused by state or federal tax  
 185 | rate changes; or

186 |       (e) Price protection is not provided by the manufacturer,  
 187 | importer, or distributor.

188 |       (16) Advertise the price of a vehicle unless the vehicle is  
 189 | identified by year, make, model, and a commonly accepted trade,  
 190 | brand, or style name. The advertised price must include all fees  
 191 | or charges that the customer must pay, including freight or  
 192 | destination charge, dealer preparation charge, and charges for  
 193 | undercoating or rustproofing. State and local taxes, tags,  
 194 | registration fees, and title fees, unless otherwise required by  
 195 | local law or standard, need not be disclosed in the  
 196 | advertisement. When two or more dealers advertise jointly, with  
 197 | or without participation of the franchisor, the advertised price  
 198 | need not include fees and charges that are variable among the  
 199 | individual dealers cooperating in the advertisement, but the  
 200 | nature of all charges that are not included in the advertised  
 201 | price must be disclosed in the advertisement.

202 |       (17) Charge a customer for any predelivery service required  
 203 | by the manufacturer, distributor, or importer for which the

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204 dealer is reimbursed by the manufacturer, distributor, or  
 205 importer.

206 (18) Charge a customer for any predelivery service without  
 207 having printed on all documents that include a line item for  
 208 predelivery service the following disclosure: "This charge  
 209 represents costs and profit to the dealer for items such as  
 210 inspecting, cleaning, and adjusting vehicles, and preparing  
 211 documents related to the sale."

212 (19) Fail to disclose damage to a new motor vehicle, as  
 213 defined in s. 319.001(8), of which the dealer had actual  
 214 knowledge, if the dealer's actual cost of repairs exceeds the  
 215 threshold amount, excluding replacement items.

216  
 217 In any civil litigation resulting from a violation of this  
 218 section, when evaluating the reasonableness of an award of  
 219 attorney's fees to a private person, the trial court shall  
 220 consider the amount of actual damages in relation to the time  
 221 spent.

222 Section 4. Section 501.9765, Florida Statutes, is created  
 223 to read:

224 501.9765 Violations involving a senior citizen or  
 225 handicapped person; civil penalties; presumption.--

226 (1) As used in this section, the term:

227 (a) "Handicapped person" means any person who has a mental  
 228 or educational impairment that substantially limits one or more  
 229 major life activities.

230 (b) "Major life activities" means functions associated with  
 231 the normal activities of independent daily living, such as caring  
 232 for oneself, performing manual tasks, walking, seeing, hearing,

233 speaking, breathing, learning, and working.

234 (c) "Mental or educational impairment" means:

235 1. Any mental or psychological disorder or specific  
 236 learning disability.

237 2. Any educational deficiency that substantially affects a  
 238 person's ability to read and comprehend the terms of any  
 239 contractual agreement entered into.

240 (d) "Senior citizen" means a person who is 60 years of age  
 241 or older.

242 (2) Any person who willfully uses, or has willfully used, a  
 243 method, act, or practice in violation of this part, which method,  
 244 act, or practice victimizes or attempts to victimize a senior  
 245 citizen or handicapped person, and commits such violation when he  
 246 or she knew or should have known that his or her conduct was  
 247 unfair or deceptive is liable for a civil penalty of not more  
 248 than \$15,000 for each such violation.

249 (3) Any order of restitution or reimbursement based on a  
 250 violation of this part committed against a senior citizen or  
 251 handicapped person has priority over the imposition of civil  
 252 penalties for violations of this section.

253 (4) Civil penalties collected under this section shall be  
 254 deposited into the Legal Affairs Revolving Trust Fund of the  
 255 Department of Legal Affairs and allocated to the Department of  
 256 Legal Affairs solely for the purpose of preparing and  
 257 distributing consumer education materials, programs, and seminars  
 258 to benefit senior citizens and handicapped persons or to enhance  
 259 efforts to enforce this section.

260 Section 5. Section 501.977, Florida Statutes, is created to  
 261 read:

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262           501.977 Other individual remedies.--  
 263           (1) Without regard to any other remedy or relief to which a  
 264 person is entitled, anyone aggrieved by a violation of this part  
 265 by a dealer may bring an action against the dealer in order to  
 266 obtain a declaratory judgment that an act or practice violates  
 267 this part and to enjoin a dealer who has violated, is violating,  
 268 or is otherwise likely to violate this part.  
 269           (2) In any action brought by a person who has suffered a  
 270 loss as a result of a violation of this part, the person may  
 271 recover actual damages plus attorney's fees and court costs as  
 272 provided in s. 501.979. However, damages, fees, or costs are not  
 273 recoverable under this section against a dealer who has, in good  
 274 faith, engaged in the dissemination of claims of a manufacturer,  
 275 distributor, importer, or wholesaler without actual knowledge  
 276 that doing so violates this part.  
 277           (3) In any action brought under this section, if, after the  
 278 filing of a motion by the dealer, the court finds that the action  
 279 is frivolous, without legal or factual merit, or brought for the  
 280 purpose of harassment, the court may, after hearing evidence as  
 281 to the necessity for a bond, require the party instituting the  
 282 action to post a bond in the amount that the court finds  
 283 reasonable to indemnify the defendant for any costs incurred, or  
 284 to be incurred, including reasonable attorney's fees, in  
 285 defending the claim. This subsection does not apply to any action  
 286 initiated by the enforcing authority.  
 287           Section 6. Section 501.978, Florida Statutes, is created to  
 288 read:  
 289           501.978 Effect on other remedies.--  
 290           (1) The remedies of this part are in addition to remedies

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291 otherwise available for the same conduct under state or local  
 292 law.

293 (2) This part is supplemental to, and does not preempt,  
 294 local consumer protection ordinances not inconsistent with this  
 295 part.

296 Section 7. Section 501.979, Florida Statutes, is created to  
 297 read:

298 501.979 Attorney's fees.--

299 (1) In any civil litigation resulting from an act or  
 300 practice involving a violation of this part, except as provided  
 301 in subsection (5) and s. 501.98, the prevailing party, after  
 302 judgment in the trial court and exhaustion of all appeals, if  
 303 any, shall receive his or her reasonable attorney's fees and  
 304 costs from the nonprevailing party. When evaluating the  
 305 reasonableness of an award of attorney's fees to a private  
 306 person, the trial court shall consider the actual damages in  
 307 relation to the time spent.

308 (2) The attorney for the prevailing party shall submit a  
 309 sworn affidavit of his or her time spent on the case and his or  
 310 her costs incurred for all the motions, hearings, and appeals to  
 311 the trial judge who presided over the civil case.

312 (3) The trial judge may award the prevailing party the sum  
 313 of reasonable costs incurred in the action and reasonable  
 314 attorney's fees for the hours actually spent on the case as sworn  
 315 to in an affidavit.

316 (4) Any award of attorney's fees or costs becomes a part of  
 317 the judgment and is subject to execution as the law allows.

318 (5) In any civil litigation initiated by the enforcing  
 319 authority, the court may award to the prevailing party reasonable

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320 attorney's fees and costs if the court finds that there was a  
 321 complete absence of a justiciable issue of law or fact raised by  
 322 the nonprevailing party or if the court finds bad faith on the  
 323 part of the nonprevailing party.

324 (6) In any administrative proceeding or other nonjudicial  
 325 action initiated by an enforcing authority, the attorney for the  
 326 enforcing authority may certify by sworn affidavit the number of  
 327 hours and the cost thereof to the enforcing authority for the  
 328 time spent in the investigation and litigation of the case, plus  
 329 costs reasonably incurred in the action. Payment to the enforcing  
 330 authority of the sum of the costs may, by stipulation of the  
 331 parties, be made a part of the final order or decree disposing of  
 332 the matter. The affidavit shall be attached to and become a part  
 333 of the order or decree.

334 Section 8. Section 501.98, Florida Statutes, is created to  
 335 read:

336 501.98 Demand letter.--

337 (1) As a condition precedent to initiating any civil  
 338 litigation arising under this part, a claimant must give the  
 339 dealer written notice of the claimant's intent to initiate  
 340 litigation against the dealer not less than 30 days before  
 341 initiating the litigation.

342 (2) The notice, which must be completed in good faith,  
 343 must:

344 (a) State that it is a demand letter under "s. 501.98,  
 345 Florida Statutes";

346 (b) State the name, address, and telephone number of the  
 347 claimant;

348 (c) State the name and address of the dealer;

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349 (d) Provide the date and a description of the transaction,  
 350 event, or circumstance that is the basis of the claim;

351 (e) Describe with specificity the underlying facts and how  
 352 they give rise to an alleged violation of this part;

353 (f) To the extent applicable, be accompanied by all  
 354 transaction or other documents upon which the claim is based or  
 355 upon which the claimant is relying to assert the claim; and

356 (g) Include a comprehensive and detailed statement  
 357 describing each item of actual damage demanded by the claimant  
 358 and recoverable under this part and the amount claimed for each  
 359 item of damage, including, if applicable, the formula or basis by  
 360 which each item of damage was calculated.

361 (3) (a) The notice of the claim must be delivered to the  
 362 dealer by certified or registered United States mail, return  
 363 receipt requested. The postal costs shall be reimbursed to the  
 364 claimant by the dealer if the dealer pays the claim and if the  
 365 claimant requests reimbursement of the postal costs in the notice  
 366 of claim.

367 (b) If the dealer is a corporate entity, the notice of  
 368 claim must be sent to the registered agent of the dealer as  
 369 recorded with the Department of State and, in the absence of a  
 370 registered agent, any person listed in s. 48.081(1).

371 (4) Notwithstanding any provision of this part to the  
 372 contrary, a claimant may not initiate litigation against a dealer  
 373 for a claim arising under this part related to, or in connection  
 374 with, the transaction or event described in the notice of claim  
 375 if the dealer pays the claimant within 30 days after receiving  
 376 the notice of claim:

377 (a) The amount requested in the demand letter as specified

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378 | in paragraph (2)(g); and

379 | (b) A surcharge of 10 percent of the amount requested in  
 380 | the demand letter, not to exceed \$500.

381 | (5) For the purpose of this section, payment by a dealer is  
 382 | deemed paid on the date a draft or other valid instrument that is  
 383 | equivalent to payment is placed in the United States mail, or  
 384 | other nationally recognized carrier, in a properly addressed,  
 385 | postpaid envelope, or, if not so posted, on the date of delivery.

386 | (6) The claimant is not entitled to a surcharge in any  
 387 | proceeding initiated against a dealer under this part if the  
 388 | dealer rejects or ignores the notice of claim.

389 | (7) Notwithstanding any provision of this part to the  
 390 | contrary, a dealer is not required to pay the attorney's fees of  
 391 | the claimant in any civil action brought under this part if:

392 | (a) The dealer, within 30 days after receiving the  
 393 | claimant's notice of claim, notifies the claimant in writing, and  
 394 | a court or arbitrator agrees, that the amount claimed is not  
 395 | supported by the facts of the transaction or event described in  
 396 | the notice of claim or by generally accepted accounting  
 397 | principles or includes items not properly recoverable under this  
 398 | part; or

399 | (b) The claimant fails to substantially comply with this  
 400 | section.

401 | (8) Payment of the actual damages or an offer to pay actual  
 402 | damages as set forth in this section:

403 | (a) Does not constitute an admission of any wrongdoing by  
 404 | the dealer;

405 | (b) Is protected by s. 90.408; and

406 | (c) Serves to release the dealer from any suit, action, or



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407 other action that could be brought arising out of or in  
 408 connection with the transaction, event, or occurrence described  
 409 in the notice of claim.

410 (9) The applicable statute of limitations for an action  
 411 under this part is tolled for 30 days, or such other period of  
 412 time as agreed to by the parties in writing, by the mailing of  
 413 the notice required by this section.

414 (10) This section does not apply to:

415 (a) Any claim for actual damages brought and certified as a  
 416 maintainable class action; or

417 (b) Any action brought by the enforcing authority.

418 (11) The Department of Legal Affairs shall prepare a form  
 419 demand letter to incorporate the information required by  
 420 subsection (2) and make it available to the public.

421 (12) If a claimant initiates civil litigation under this  
 422 part without first complying with the requirements of this  
 423 section, the court, upon a motion by the claimant, may abate the  
 424 litigation, without prejudice, to permit the claimant to comply  
 425 with the provisions of this part and allow the dealer the  
 426 opportunity to accept or reject the demand in accordance with  
 427 subsection (4).

428 Section 9. Section 501.99, Florida Statutes, is created to  
 429 read:

430 501.99 Application.--This part does not apply to:

431 (1) An act or practice required or specifically permitted  
 432 by federal or state law.

433 (2) A claim for personal injury or death or a claim for  
 434 damage to property other than the property that is the subject of  
 435 the consumer transaction.

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436           (3) Any person or activity regulated under laws  
 437 administered by the Office of Insurance Regulation of the  
 438 Financial Services Commission.

439           (4) Any person or activity regulated under laws  
 440 administered by the former Department of Insurance that are now  
 441 administered by the Department of Financial Services.

442           Section 10. Subsection (8) is added to section 501.212,  
 443 Florida Statutes, to read:

444           501.212 Application.--This part does not apply to:

445           (8) A claim brought by a person other than the enforcing  
 446 authority against a dealer as defined in s. 501.975(2).

447           Section 11. This act shall take effect upon becoming a law.