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A bill to be entitled
An act relating to Medicaid providers; amending s.
409.901; amending s. 409.907; amending s. 409.912;
providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsections (5), (6), (7), (8), (9), (10),
(11), (12), (13), (14), (15), (16), (17), (18), (19), (20),
(22), (23), (24), (25), (26), and (27) of section 409.901,
Florida Statutes, are renumbered as subsections (6), (7), (8),
(9), (10), (11), (12), (13), (14), (15), (16), (17), (18), (19),
(20), (22), (23), (24), (25), (26), (27) and (28), respectively,
and a new subsection (5) is added to that section to read:

409.901 Definitions; ss. 409.901-409.920.--As used in ss.
409.901-409.920, except as otherwise specifically provided, the
term:

(5) "Change of ownership" means an event in which the
provider changes to a different legal entity or in which 45
percent or more of the ownership, voting shares, or controlling
interest in a corporation whose shares are not publicly traded
on a recognized stock exchange is transferred or assigned,
including the final transfer or assignment of multiple transfers
or assignments over a 2-year period that cumulatively total 45
percent or greater. A change solely in the management company or
board of directors is not a change of ownership.

Section 2. Subsection (6), and subsection (9) of section
409.907, Florida Statutes, are amended to read:

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29 409.907 Medicaid provider agreements.--The agency may make
 30 payments for medical assistance and related services rendered to
 31 Medicaid recipients only to an individual or entity who has a
 32 provider agreement in effect with the agency, who is performing
 33 services or supplying goods in accordance with federal, state,
 34 and local law, and who agrees that no person shall, on the
 35 grounds of handicap, race, color, or national origin, or for any
 36 other reason, be subjected to discrimination under any program
 37 or activity for which the provider receives payment from the
 38 agency.

39 (6) A Medicaid provider agreement may be revoked, at the
 40 option of the agency, as the result of a change of ownership of
 41 any facility, association, partnership, or other entity named as
 42 the provider in the provider agreement. ~~A provider shall give~~
 43 ~~the agency 60 days' notice before making any change in ownership~~
 44 ~~of the entity named in the provider agreement as the provider.~~

45 (a) In the event of a change of ownership, the transferor
 46 shall remain liable for all outstanding overpayments,
 47 administrative fines, and any other moneys owed to the agency
 48 prior to the effective date of the change of ownership. In
 49 addition to the continuing liability of the transferor, the
 50 transferee shall be liable to the agency for all outstanding
 51 overpayments identified by the agency on or before the effective
 52 date of the change of ownership. For purposes of this
 53 subsection, the term "outstanding overpayment" includes any
 54 amount identified in a preliminary audit report issued to the
 55 transferor by the agency on or before the effective date of the
 56 change of ownership. In the event of a change of ownership for

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57 a skilled nursing facility or intermediate care facility, the
 58 Medicaid provider agreement shall be assigned to the transferee
 59 if the transferee meets all other Medicaid provider
 60 qualifications.

61 (b) At least 60 days prior to the anticipated date of the
 62 change of ownership, the transferor shall notify the agency of
 63 the intended change of ownership and the transferee shall submit
 64 to the agency a Medicaid provider enrollment application. In the
 65 event a change of ownership occurs without compliance with the
 66 notice requirements of this subsection, the transferor and
 67 transferee shall be jointly and severally liable for all
 68 overpayments, administrative fines, and any other moneys due to
 69 the agency, regardless of whether the agency identified the
 70 overpayments, administrative fines, or other moneys before or
 71 after the effective date of the change of ownership. The agency
 72 shall not approve a transferee's Medicaid provider enrollment
 73 application if the transferee or transferor has not paid or
 74 agreed in writing to a payment plan for all outstanding
 75 overpayments, administrative fines, and other moneys due to the
 76 agency. Nothing in this subsection is intended to preclude the
 77 agency from seeking any other legal or equitable remedies
 78 available to the agency for the recovery of moneys owed to the
 79 Medicaid program.

80 (9) Upon receipt of a completed, signed, and dated
 81 application, and completion of any necessary background
 82 investigation and criminal history record check, the agency must
 83 either:

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84 (a) Enroll the applicant as a Medicaid provider upon
 85 approval of the provider application. The enrollment effective
 86 date shall be the date the agency receives the provider
 87 application. With respect to a provider that requires a Medicare
 88 certification survey, the enrollment effective date shall be the
 89 date the certification is awarded. With respect to a provider
 90 that completes a change of ownership, the effective date will be
 91 the date the agency received the application, the date the
 92 change of ownership was complete, or the date the applicant
 93 became eligible to provide services under Medicaid, whichever
 94 date is later. With respect to a provider of emergency medical
 95 services transportation or emergency services and care, the
 96 effective date is the date the services were rendered. Payment
 97 for any claims for services provided to Medicaid recipients
 98 between the date of receipt of the application and the date of
 99 approval is contingent on applying any and all applicable audits
 100 and edits contained in the agency's claims adjudication and
 101 payment processing systems; or

102 (b) Deny the application if the agency finds that it is in
 103 the best interest of the Medicaid program to do so. The agency
 104 may consider the factors listed in subsection (10), as well as
 105 any other factor that could affect the effective and efficient
 106 administration of the program, including, but not limited to,
 107 the applicant's demonstrated ability to provide services,
 108 conduct business, and operate a financially viable concern; the
 109 current availability of medical care, services, or supplies to
 110 recipients, taking into account geographic location and
 111 reasonable travel time; the number of providers of the same type

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112 | already enrolled in the same geographic area; and the
 113 | credentials, experience, success, and patient outcomes of the
 114 | provider for the services that it is making application to
 115 | provide in the Medicaid program. The agency shall deny the
 116 | application if the agency finds that a provider; any officer,
 117 | director, agent, managing employee, or affiliated person; or any
 118 | partner or shareholder having an ownership interest equal to 5
 119 | percent or greater in the provider if the provider is a
 120 | corporation, partnership, or other business entity, has failed
 121 | to pay all outstanding fines or overpayments assessed by final
 122 | order of the agency or final order of the Centers for Medicare
 123 | and Medicaid Services, not subject to further appeal, unless the
 124 | provider agrees to a repayment plan that includes withholding
 125 | Medicaid reimbursement until the amount due is paid in full.

126 | Section 3. Subsection (48) of section 409.912, Florida
 127 | Statutes, is amended to read:

128 | 409.912 Cost-effective purchasing of health care.--The
 129 | agency shall purchase goods and services for Medicaid recipients
 130 | in the most cost-effective manner consistent with the delivery
 131 | of quality medical care. To ensure that medical services are
 132 | effectively utilized, the agency may, in any case, require a
 133 | confirmation or second physician's opinion of the correct
 134 | diagnosis for purposes of authorizing future services under the
 135 | Medicaid program. This section does not restrict access to
 136 | emergency services or poststabilization care services as defined
 137 | in 42 C.F.R. part 438.114. Such confirmation or second opinion
 138 | shall be rendered in a manner approved by the agency. The agency
 139 | shall maximize the use of prepaid per capita and prepaid

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140 aggregate fixed-sum basis services when appropriate and other
 141 alternative service delivery and reimbursement methodologies,
 142 including competitive bidding pursuant to s. 287.057, designed
 143 to facilitate the cost-effective purchase of a case-managed
 144 continuum of care. The agency shall also require providers to
 145 minimize the exposure of recipients to the need for acute
 146 inpatient, custodial, and other institutional care and the
 147 inappropriate or unnecessary use of high-cost services. The
 148 agency shall contract with a vendor to monitor and evaluate the
 149 clinical practice patterns of providers in order to identify
 150 trends that are outside the normal practice patterns of a
 151 provider's professional peers or the national guidelines of a
 152 provider's professional association. The vendor must be able to
 153 provide information and counseling to a provider whose practice
 154 patterns are outside the norms, in consultation with the agency,
 155 to improve patient care and reduce inappropriate utilization.
 156 The agency may mandate prior authorization, drug therapy
 157 management, or disease management participation for certain
 158 populations of Medicaid beneficiaries, certain drug classes, or
 159 particular drugs to prevent fraud, abuse, overuse, and possible
 160 dangerous drug interactions. The Pharmaceutical and Therapeutics
 161 Committee shall make recommendations to the agency on drugs for
 162 which prior authorization is required. The agency shall inform
 163 the Pharmaceutical and Therapeutics Committee of its decisions
 164 regarding drugs subject to prior authorization. The agency is
 165 authorized to limit the entities it contracts with or enrolls as
 166 Medicaid providers by developing a provider network through
 167 provider credentialing. The agency may competitively bid single-

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168 source-provider contracts if procurement of goods or services
 169 results in demonstrated cost savings to the state without
 170 limiting access to care. The agency may limit its network based
 171 on the assessment of beneficiary access to care, provider
 172 availability, provider quality standards, time and distance
 173 standards for access to care, the cultural competence of the
 174 provider network, demographic characteristics of Medicaid
 175 beneficiaries, practice and provider-to-beneficiary standards,
 176 appointment wait times, beneficiary use of services, provider
 177 turnover, provider profiling, provider licensure history,
 178 previous program integrity investigations and findings, peer
 179 review, provider Medicaid policy and billing compliance records,
 180 clinical and medical record audits, and other factors. Providers
 181 shall not be entitled to enrollment in the Medicaid provider
 182 network. The agency shall determine instances in which allowing
 183 Medicaid beneficiaries to purchase durable medical equipment and
 184 other goods is less expensive to the Medicaid program than long-
 185 term rental of the equipment or goods. The agency may establish
 186 rules to facilitate purchases in lieu of long-term rentals in
 187 order to protect against fraud and abuse in the Medicaid program
 188 as defined in s. 409.913. The agency may seek federal waivers
 189 necessary to administer these policies.

190 (48) (a) A provider is not entitled to enrollment in the
 191 Medicaid provider network. The agency may implement a Medicaid
 192 fee-for-service provider network controls, including, but not
 193 limited to, competitive procurement and provider credentialing.
 194 If a credentialing process is used, the agency may limit its
 195 provider network based upon the following considerations:

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196 beneficiary access to care, provider availability, provider
 197 quality standards and quality assurance processes, cultural
 198 competency, demographic characteristics of beneficiaries,
 199 practice standards, service wait times, provider turnover,
 200 provider licensure and accreditation history, program integrity
 201 history, peer review, Medicaid policy and billing compliance
 202 records, clinical and medical record audit findings, and such
 203 other areas that are considered necessary by the agency to
 204 ensure the integrity of the program.

205 (b) The agency shall limit its network of durable medical
 206 equipment and medical supply providers. For dates of service
 207 after January 1, 2009, the agency shall limit payment for
 208 durable medical equipment and supplies to providers that meet
 209 all the requirements of this subsection.

210 1. Providers must be accredited by a Centers for Medicare
 211 and Medicaid Deemed Accreditation Organization for suppliers of
 212 durable medical equipment, prosthetics, orthotics and supplies.
 213 The provider must maintain accreditation and shall be subject to
 214 unannounced reviews by the accrediting organization.

215 2. Providers must provide the services or supplies
 216 directly to the Medicaid recipient or caregiver at the provider
 217 location or sent directly to the recipient's residence with
 218 receipt of mailed delivery. Subcontracting or consignment of
 219 the service or supply to a third party is prohibited.

220 3. Providers must have a physical business location
 221 clearly identified as a business that furnishes durable medical
 222 equipment or medical supplies by signage which can be read from
 223 20 feet away. The location must be readily accessible to the

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224 public during normal, scheduled, posted business hours and must
 225 operate no less than five (5) hours per day and no less than
 226 five (5) days per week, with the exception of scheduled and
 227 posted holidays, and must have a functional landline business
 228 phone. The location shall not be located within or at the same
 229 numbered street address as another enrolled Medicaid durable
 230 medical equipment or medical supply provider or as an enrolled
 231 Medicaid pharmacy that is also enrolled as a durable medical
 232 equipment provider. The location shall be within the state of
 233 Florida or no more than fifty (50) miles from the Florida state
 234 line. The agency may make exceptions for providers of durable
 235 medical equipment or supplies not otherwise available from other
 236 enrolled providers located within the state.

237 4. Providers must maintain a stock of durable medical
 238 equipment and medical supplies on site that is readily available
 239 to meet the needs of the durable medical equipment business
 240 location's customers.

241 5. Providers must provide a \$50,000 surety bond for each
 242 provider location, up to a maximum of five (5) bonds statewide
 243 or an aggregate bond of \$250,000 statewide as identified per
 244 Federal Employer Identification Number. Providers who post a
 245 statewide or an aggregate bond must identify all of their
 246 locations in any Medicaid durable medical equipment and medical
 247 supply provider enrollment application or bond renewal. Each
 248 provider location's surety bond must be renewed annually and the
 249 provider must submit proof of renewal even if the original bond
 250 is a continuous bond.

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251 6. Providers must obtain a Level Two background screening,
 252 as described in section 435.04, for each provider employee in
 253 direct contact with or providing direct services to recipients
 254 of durable medical equipment and medical supplies in their
 255 homes. This requirement includes, but is not limited to, repair
 256 and service technicians, fitters and delivery staff. The cost
 257 of the background screening shall be borne by the provider.

258 7. The following providers are exempt from the
 259 requirements of paragraphs 1. and 5.:

260 a. Durable medical equipment providers owned and operated
 261 by a government entity.

262 b. Durable medical equipment providers that are operating
 263 within a pharmacy that is currently enrolled as a Medicaid
 264 pharmacy provider.

265 c. Active, Medicaid-enrolled orthopedic physician groups,
 266 primarily owned by physicians, providing only orthotic and
 267 prosthetic devices.

268 Section 4. This act shall take effect July 1, 2008.