

Safety & Security Council

Wednesday, March 12, 2008 2:10 p.m. – 3:30 p.m. 102 House Office Building, Reed Hall

ACTION PACKET

Safety & Security Council

3/12/2008 2:10:00PM

Location: Reed Hall (102 HOB)

Attendance:

	Present	Absent	Excused
Dick Kravitz (Chair)	X		
Sandra Adams	X		
James Frishe	X		
Luis Garcia	X		
Dorothy Hukill	X		
Kurt Kelly	X		
Marcelo Llorente	X		
Mitch Needelman	X		
Juan-Carlos Planas	X		
Dennis Ross	. X		
Maria Sachs	X		
William Snyder	X		
Priscilla Taylor	X		
Nicholas Thompson	X		
Perry Thurston	X		
Totals:	15	0	0

Safety & Security Council

3/12/2008 2:10:00PM

Location: Reed Hall (102 HOB)

HB 321 : Murder of Law Enforcement Officers

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Sandra Adams	X				
James Frishe	X				
Luis Garcia	X	· · · · · · · · · · · · · · · · · · ·			
Dorothy Hukill	X				
Kurt Kelly	X				
Marcelo Liorente	X				
Mitch Needelman	X				
Juan-Carlos Planas	X				
Dennis Ross	. X				
Maria Sachs	X	*			
William Snyder	X				
Priscilla Taylor	X				
Nicholas Thompson	X				
Perry Thurston	X				
Dick Kravitz (Chair)	X				
	Total Yeas: 15	Total Nays:	0		

Appearances:

HB 321

Glenn Theobald, Chief, Miami-Dade Police (General Public) - Proponent

Miami-Dade Chiefs of Police

9105 NW 25 Street

Miami FL 33172

Phone: 305-471-2561

HB 321

Rich Nugent, Sheriff, Hernando County (General Public) - Proponent

Florida Sheriff's Association

P O Box 10080

Brooksville FL 34609

Phone: 352-754-6830

HB 321

Gary Bradford (Lobbyist) - Proponent

Florida Police Benevolent Association

300 E Brevard Street

Tallahassee FL 32301

Phone: 800-733-3722

Print Date: 3/12/2008 5:00 pm

Safety & Security Council

3/12/2008 2:10:00PM

Location: Reed Hall (102 HOB)

HB 321

James Preston, President (General Public) - Proponent Florida Fraternal Order of Police

242 Office Plaza

Tallahassee FL 32301

Phone: 800-873-3671

Bill No. 321

COUNCIL/COMMITTEE ACTION
ADOPTED (Y/N) (Y/N)
ADOPTED W/O ORJECTION W (Y/N) NO Action Required
ADOPTED W/O OBJECTION Y (Y/N) NO ACTION REQUIRED
FAILED TO ADOPT (Y/N)
WITHDRAWN (Y/N)
OTHER
Council/Committee hearing bill: Homeland Security & Public Safety
Representative Snyder offered the following:
Amendment
Remove everything after the enacting clause and insert:
Section 1. Section 782.065, Florida Statutes, is created
to read:
782.065 Murder; law enforcement officerNotwithstanding
s. 775.082, s. 775.0823, s. 782.04, s. 782.051, and chapter 921,
a defendant shall be sentenced to life imprisonment without
eligibility for release upon findings by the factfinder beyond a
reasonable doubt that:
(1) The defendant committed murder in the first degree in
violation of s. 782.04(1) and a death sentence was not imposed;
murder in the second or third degree in violation of s.
782.04(2), (3), or (4); attempted murder in the first or second
degree in violation of s. 782.04(1)(a)1. or (2); or attempted
felony murder in violation of s. 782.051; and
(2) The victim of any offense described in subsection (1)
is a law enforcement officer, part-time law enforcement officer,

Amendment No. 1

21

22

or	aı	xiliary	law	enfo	rcem	ent	of	Eicer	, as	those	term	s a	re o	define	d
ir	s.	943.10	, en	gaged	in	the	lav	vful	perfo	rmanc	e of	a l	ega.	l duty	
		Section	2.	This	act	sha	all	take	effe	ect Oc	tober	. 1,	201	08.	

Safety & Security Council

3/12/2008 2:10:00PM

Location: Reed Hall (102 HOB)

HB 435: Trust Administration

X Temporarily Deferred

Print Date: 3/12/2008 5:00 pm

Safety & Security Council

3/12/2008 2:10:00PM

Location: Reed Hall (102 HOB)

HB 537: Offense of Voyeurism

Print Date: 3/12/2008 5:00 pm

X Favorable with Council Substitute

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Sandra Adams	X				
James Frishe	X				
Luis Garcia	X				
Dorothy Hukill	X				
Kurt Kelly	X				
Marcelo Liorente	X				
Mitch Needelman	X				
Juan-Carlos Planas	X				
Dennis Ross	X				
Maria Sachs	X				
William Snyder	X				
Priscilla Taylor	X				
Nicholas Thompson	X				
Perry Thurston	X				
Dick Kravitz (Chair)	X				
	Total Yeas: 15	Total Nays:	0		

Amendment No. 1

Bill No. 537

COUNCIL/COMMITTEE	ACTION	
ADOPTED	(Y/N)	Travalina Amandment
ADOPTED AS AMENDED	(Y/N)	Traveling Amendment No Action Required
ADOPTED W/O OBJECTION	$\overline{\mathbf{A}}$ (A/N)	No Action Required
FAILED TO ADOPT	(Y/N)	
WITHDRAWN	(Y/N)	
OTHER		
Council/Committee hearing	ng bill: Ho	omeland Security & Public Safety
Representative Snyder of	ffered the	following:

Amendment

On page 2, between lines 43 and 44 insert:

(renumber subsequent subsections)

(d) A person 24 years of age or older who commits an offence under this section against a child younger than 16 years of age, regardless of whether the person knows or has reason to know the age of the child, commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083 or s. 775.084

11 12

10

1 2

3

4

5

6

7

8

Amendment No. 2

	•	B111 NO. 537
ACTION		
(Y/N)		. 3
(Y/N)	b	Pa
(Y/N)	10 a 10 a 1	. D ⁰
(Y/N)	2009.10	•
(Y/N)	V	
ng bill: Safe	ety & Security	Council
rth offered th	ne following:	
	(Y/N) (Y/N) (Y/N) (Y/N) (Y/N) (Y/N) or many serior	- (Y/N) - (Y/N) - (Y/N) - (Y/N) - (Y/N)

Remove lines 38-43 and insert:

(b) A person 18 years of age or older who is employed at a private school as defined in s. 1002.01; a school as defined in s. 1003.01; or a voluntary prekindergarten education program in s. 1002.53(3)(a), s. 1002.53(3)(b), or 1002.53(3)(c) and who commits an offense under this section against a student of the private school, school, or voluntary prekindergarten education program commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

14

1

ż

4

5

6

7

8

9

10

11

12

13

15

16 17

18

19

20

Safety & Security Council

3/12/2008 2:10:00PM

Location: Reed Hall (102 HOB)

HB 799: Theft of Copper or Other Nonferrous Metals

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Sandra Adams	X				
James Frishe	X				
Luis Garcia	X				
Dorothy Hukill	X				
Kurt Kelly	X				
Marcelo Llorente	· X				
Mitch Needelman	X				
Juan-Carlos Planas	X				
Dennis Ross	X				
Maria Sachs	X				
William Snyder				X	
Priscilla Taylor	X				
Nicholas Thompson	X				
Perry Thurston	X				,
Dick Kravitz (Chair)	. X	····			

Appearances:

HB 799

Rick Beseler, Sheriff, Clay County (General Public) - Proponent

Florida Sheriff's Association Green Cove Springs FL Phone: 904-213-6001

Print Date: 3/12/2008 5:00 pm

Amendment No. 1

Bill No. **799**

	COUNCIL/COMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N) Traveline Amendment
	ADOPTED AS AMENDED (Y/N) Traveling Amendment ADOPTED W/O OBJECTION Y (Y/N) No Action Required
,	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Council/Committee hearing bill: Committee on Homeland Security
2	& Public Safety
3	Representative(s) Adams offered the following:
4	
5	Amendment
6	Remove line 43 and insert:
7	(d) "Utility" includes any person, firm, corporation,
8	association, or political subdivision, whether private,
9	municipal, county, or cooperative, which is engaged in the sale,
10	generation, provision, or delivery of gas or electricity
11	service.
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
i	

Safety & Security Council

3/12/2008 2:10:00PM

Location: Reed Hall (102 HOB)

HB 1025 : Compensation for Wrongful Incarceration

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Sandra Adams	x				
James Frishe	X				
Luis Garcia		X			
Dorothy Hukill	X				
Kurt Kelly	X				
Marcelo Llorente	X				
Mitch Needelman	X				
Juan-Carlos Planas	X				
Dennis Ross	X				
Maria Sachs		X			
William Snyder	X				
Priscilla Taylor		X			
Nicholas Thompson	X				
Perry Thurston		X			
Dick Kravitz (Chair)	X				

Appearances:

HB 1025

Michael Carlson, Director, Legislative Affairs (Lobbyist) (State Employee) - Proponent

Department of Financial Services

LL22, The Capitol Tallahassee FL 32399

Phone: 850-413-2910

HB 1025

Jennifer Greenberg, Policy Director - Opponent

Innocence Project of Florida 1100 East Park Avenue Tallahassee FL 32301

Phone: 850-561-6767

HB 1025

Mark Schlakman, Board Chair - Opponent

Innocence Project of Florida 1100 East Park Avenue Tallahassee FL 32301 Phone: 850-644-4614

Print Date: 3/12/2008 5:00 pm

Safety & Security Council

3/12/2008 2:10:00PM

Location: Reed Hall (102 HOB)

HB 1025

Seth Miller, Executive Director - Opponent

Innocence Project of Florida 1100 East Park Avenue Tallahassee FL 32301 Phone: 850-561-6769

HB 1025

Brian Pitts - Information Only

Justice-2-Jesus

1119 Newton Ave, S

St. Petersburg FL 33705

Print Date: 3/12/2008 5:00 pm

Phone: 727-897-9291

Bill No. 1025
COUNCIL/COMMITTEE ACTION
ADOPTED (Y/N)
ADOPTED AS AMENDED (Y/N) \\0.02
ADOPTED W/O OBJECTION (Y/N)
ADOPTED AS AMENDED (Y/N) ADOPTED W/O OBJECTION (Y/N) FAILED TO ADOPT (Y/N) WITHDRAWN (Y/N)
withdrawn (Y/N)
OTHER
Council/Committee hearing bill: Safety & Security Council
Representative(s) offered the following:
Amendment (with title amendment)
Remove everything after the enacting clause and insert:
Section 1. Short titleThis act may be cited as the
"Victims of Wrongful Incarceration Compensation Act."
Section 2. Eligibility for compensation for wrongful
incarceration
(1) A person who has been wrongfully convicted of a felony
offense and incarcerated in a prison within the Florida
Department of Corrections as a result of that conviction is
eligible for compensation if:
(a) the conviction and sentence has been vacated,
dismissed, or reversed by a court of competent jurisdiction;
(b) no further proceedings can or will be held against the
claimant on any facts and circumstances alleged in the
proceedings which resulted in the conviction;
(c) the claimant petitions the court for a finding of
eligibility and amount of compensation no more than 2 years
after the order vacating, reversing, or dismissing the sentence;
(d) the claimant has no other suits pending in state or
federal court requesting compensation arising out of the factual

30

31 32

33

34 35

36 37

38

39 40

41

42 43

44 45

47

48

46

49 50

51

- situation in connection with the conviction for which compensation is being sought under this act;
- (e) the claimant has not been found guilty of any felony offenses other than the conviction which was dismissed, reversed or vacated that is the basis for the claim for wrongful incarceration and no felony offenses are currently pending;
- (f) a claims bill has not been filed relating to the claimant's conviction and incarceration that is the basis for compensation under this act; and
- (g) the court has made a finding by clear and convincing evidence that the claimant is actually innocent.
- (2) As used in this section, the term "actually innocent" means:
 - The claimant's acts did not constitute a crime; (a)
- (b) The claimant did not commit the offense that resulted in his or her conviction and incarceration; and
- The claimant did not aid, abet, or act as an accomplice or accessory to a person who committed the offense that resulted in his or her conviction and incarceration.
- Section 3. Judicial finding of eligibility and amount of compensation; findings as to attorney's fees .--
- The claimant may petition the same court that issued (1) the order vacating, reversing, or dismissing the claimant's conviction and sentence to determine whether the claimant is eligible for compensation pursuant to this act. Such petition may be filed contemporaneously with the motion to vacate, reverse, or dismiss, but may not be filed more than 6 months after the order vacating, reversing, or dismissing the conviction and sentence has been issued. Upon a finding that the claimant is eligible for compensation pursuant to this act, the

- court shall also make a finding regarding the amount of compensation using the factors set forth in this act.
 - (2) In making a finding regarding the amount of compensation for an eligible claimant, the court shall consider the following factors:
 - (a) the claimant's earning capacity;
 - (b) the claimant's need for drug and/or alcohol counseling;
 - (c) the claimant's need for mental health counseling;
 - (d) the claimant's need for health insurance; and
 - (e) the claimant's need for housing.
 - (3) For determinations made in 2008, compensation may not exceed a rate of \$50,000 per year of incarceration after conviction prorated as necessary to account for portions of years, up to a maximum of \$1,500,000. For determinations made after 2008, the court may adjust the annual rate and maximum amount for inflation using the Consumer Price Index starting in 2008.
 - (4) The court shall determine whether the compensation shall be payable to the claimant in one single disbursement, through the purchase of an annuity, or any other combination and shall make specific findings regarding disbursement of funds.
 - (5) The court shall make a separate finding regarding the amount of attorney's fees and reasonable costs. The court may not award attorney's fees that exceed a total of 25% of the court's finding regarding the amount of compensation to the claimant, or \$1,000, whichever is greater. The finding shall state with specificity the fees for each of the named attorney(s), as limited by this act. The court shall make a separate finding as to the amount of their costs.

- 83 (6) The court shall not make any findings pursuant to this section regarding fault, liability or damages.
 - (7) Findings by the court regarding eligibility, the amount of compensation, and the amount of attorney's fees are not appealable. If the claimant chooses not to accept the court's findings the claimant's sole recourse is the filing of a legislative claims bill in accordance with the current Rules of the House of Representatives and the Rules of the Senate.
 - Section 4. <u>Duties of the Department of Financial</u>
 Services and the Chief Financial Officer.—
 - (1) No later than 10 days from receiving the court's findings regarding the amount of compensation, the Chief Financial Officer shall request release of funds pursuant to chapter 216, Florida Statutes.
 - (2) Upon release of the requested funds by the Legislative Budget Commission, the Department of Financial Services shall pay the amount of compensation as determined by the court pursuant to section 3 of this Act. The Department of Financial Services is directed to execute all necessary agreements to implement this Act.
 - (3) Subject to specific appropriation made to the

 Department of Financial Services, the Chief Financial Officer
 shall purchase the annuity or make such other payment as
 required by this act upon delivery by the claimant to the Chief
 Financial Officer of an executed release and waiver on behalf of
 the claimant and his or her parents, heirs, successors, and
 assigns forever releasing the State of Florida and any agency,
 instrumentality, officer, employee, or political subdivision
 thereof or any other entity subject to the provisions of s.
 768.28, Florida Statutes, from any and all present or future
 claims, or declaratory relief the claimant or any of his or her

Amendment No. (for drafter's use only)

- parents, heirs, successors, or assigns may have against such
 enumerated entities and arising out of the factual situation in
 connection with the conviction for which compensation is
 awarded. However, declaratory action to obtain judicial
 expungement of the claimant's judicial and executive branch
 records as otherwise provided by law is not prohibited by this
 act.
 - (5) No later than 90 days after receiving a certified finding from the court that a claimant is eligible for compensation including a finding regarding the amount of compensation and a finding regarding attorney's fees and costs, the Department of Financial Services shall issue separate warrant(s) to the named attorney(s) for the amounts set out in the court's findings regarding attorney's fees and costs.
 - (6) There is hereby appropriated recurring General Revenue to the Department of Financial Services in sufficient amount to make payments specified by this section. The Department shall request release of funds pursuant to chapter 216, Florida Statutes.
 - (7) The Department of Financial Services shall purchase the annuity or make other such payment as required by this act pursuant to authority granted by the Legislature for the benefit of the claimant. Purchase of the annuity or other such payment as required by this act shall be made within 90 days after the appropriation has become effective.
 - Section 5. If the claimant has not executed the release and waiver pursuant to Section 4(3), the claimant is not precluded from filing a claim bill in accordance with the current Rules of the House of Representatives and the Rules of the Senate, which shall be the sole redress of any dispute regarding any part of this act.

Section 6. Any claimant who is compensated pursuant to this act shall also have tuition and fees waived for up to a total of 120 hours of instruction at any career center established pursuant to s. 1001.44, Florida Statutes, any community college established under part III of chapter 1004, Florida Statutes, or any state university. For any educational benefit made, the claimant is required to meet and maintain the regular admission requirements of, and be registered at, such career center, community college, or state university and make satisfactory academic progress as defined by the educational institution in which the claimant is enrolled.

Section 7. Notwithstanding any provision of s. 943.0585,
Florida Statutes, any claimant who is compensated pursuant to
this act shall be appointed a public defender from the circuit
in which the claimant currently resides, to provide legal
assistance with any action required to judicially and
administratively expunge the claimant's non-judicial criminal
record arising from his or her wrongful conviction. If the
claimant does not wish to use the services of a public defender,
the appointment of the public defender shall end immediately. A
government entity may not charge or impose a fee for the
implementation of any part of this section.

Section 8. The Legislature shall not be deemed by this act or by the payment of any claim to have waived any defense of sovereign immunity or to have increased the limits of liability on behalf of the state or any person subject to the provisions of s. 768.28, Florida Statutes, or any other law.

 Section 9. Any amount awarded by this act is intended to provide the sole compensation for any and all present and future

Amendment No. (for drafter's use only)

claims arising out of the factual situation in connection with the claimant's conviction and imprisonment. No further award for attorney's fees, lobbying fees, costs, or other similar expenses shall be made by the state.

180 181

176

177

178

179

Section 10. This act shall take effect July 1, 2008.

182

183

184

185

187

188

189

190

191

192193

194

195

196

197

198

199

200

201

202

203

204

205

206

TITLE AMENDMENT

Remove the entire title and insert:

A bill to be entitled

An act relating to compensation for wrongful incarceration; creating the "Victims of Wrongful Incarceration Compensation Act"; defining "actually innocent"; providing that a person who has been wrongfully convicted of a felony offense and incarcerated within the Department of Corrections as a result of that conviction may be financially compensated if determined to be eliqible; providing conditions which constitute eligibility for compensation under the act; providing for judicial finding of eligibility and amount of compensation; providing for judicial findings as to attorney's fees and costs; providing criteria for judicial findings; providing for legislative redress; providing duties of the Department of Financial Services and the Chief Financial Officer; requiring a specific request regarding release of funds; authorizing the Department of Financial Services to make specified payments; requiring an executed release and waiver as a condition precedent to

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. (for drafter's use only)

tender of payment; providing that payment shall be made pursuant to specific appropriation provided to the Department of Financial Services; providing for waiver of specified tuition and fees for claimants compensated under the act; providing requirements with respect to educational benefits; authorizing the appointment of a public defender to assist with the process of expunging specified records; prohibiting government entities from charging fees for the implementation of the expungement provisions; providing that the Legislature is not deemed to have waived any defense of sovereign immunity nor increased the limits of liability as a result of the act or the payment of a claim thereunder; providing legislative intent with respect to amounts awarded under

WHEREAS, the Legislature recognizes that no system of justice is impervious to human error, and

the act; providing an effective date.

WHEREAS, United States v. Hasting, 461 U.S. 499 (1983), reads, in part, "Given the myriad safeguards provided to assure a fair trial, and taking into account the reality of the human fallibility of the participants, there can be no such thing as an error-free, perfect trial, and . . . the Constitution does not quarantee such a trial.", and

WHEREAS, the Legislature acknowledges that the state's system of justice infrequently yields imperfect results which may have tragic consequences, and

WHEREAS, this act is based on a moral desire to acknowledge those who are wrongfully convicted of a felony offense, incarcerated as a result of that conviction, and determined to

Amendment No. (for drafter's use only)

be actually innocent and is not a recognition of a constitutional right or violation, and

WHEREAS, the Legislature intends that any compensation made pursuant to this act acknowledges the fact that the claimant suffered significant damages unique to the claimant which resulted from his or her physical restraint and the deprivation of freedom; and

WHEREAS, the Legislature intends that any compensation made pursuant to this act be the sole compensation to be provided by the state for any and all present and future claims arising out of the factual situation in connection with the claimant's conviction and imprisonment, NOW, THEREFORE,

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. (for drafter's use only)

Bill No. 1025

COUNCIL/COMMITTEE	ACTION	
ADOPTED	(Y/N)	
ADOPTED AS AMENDED	(Y/N)	Jall 1
ADOPTED W/O OBJECTION	(Y/N)	Jours 12.08
FAILED TO ADOPT	(Y/N)	1000 12.
WITHDRAWN	(Y/N)	
OTHER		
Council/Committee heari Representative(s)	_	-
Amendment to Strik Bogdanoff	e-All Amendment	by Representative
Remove line(s) 19	and insert:	
eligibility and amount	of compensation	no more than 6 months

1 2

3

5

Safety & Security Council

3/12/2008 2:10:00PM

Location: Reed Hall (102 HOB)

PCB SSC 08-02: Federal Grants Trust Fund in the Parole Commission

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Sandra Adams	Х				
James Frishe	X				
Luis Garcia	X				
Dorothy Hukill	X	·			
Kurt Kelly	X				
Marcelo Llorente	X				
Mitch Needelman	X				
Juan-Carlos Planas	X				
Dennis Ross	X				
Maria Sachs	X				
William Snyder	· X				
Priscilla Taylor	X				
Nicholas Thompson	X				
Perry Thurston	X				
Dick Kravitz (Chair)	X				

Safety & Security Council

3/12/2008 2:10:00PM

Location: Reed Hall (102 HOB)

Print Date: 3/12/2008 5:00 pm

PCB SSC 08-03: Shared County/State Juvenile Detention Trust Fund in the Department of

Juvenile Justice

X Favorable					
	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Sandra Adams	X				
James Frishe	X				
Luis Garcia	X				
Dorothy Hukill	X				
Kurt Kelly	X				
Marcelo Llorente	X				
Mitch Needelman	, X				
Juan-Carlos Planas	X				
Dennis Ross	X				
Maria Sachs	X				
William Snyder	X				
Priscilla Taylor	X				
Nicholas Thompson	X				
Perry Thurston	X				
Dick Kravitz (Chair)	X				
	Total Yeas: 15	Total Nays: 0			

Safety & Security Council

3/12/2008 2:10:00PM

Location: Reed Hall (102 HOB)

Summary:

Safety & Security Council

Wednesday March 12, 2008 02:10 pm

HB 321	Favorable with Council Substitute	Yeas:	15	Nays:	0
HB 435	Temporarily Deferred				
HB 537	Favorable with Council Substitute	Yeas:	15	Nays:	0
HB 799	Favorable with Council Substitute	Yeas:	14	Nays:	0
HB 1025	Favorable with Council Substitute	Yeas:	11	Nays:	4
PCB SSC	08-02 Favorable	Yeas:	15	Nays:	0
PCB SSC	08-03 Favorable	Yeas:	15	Nays:	0