

ECONOMIC DEVELOPMENT & COMMUNITY AFFAIRS POLICY COUNCIL

Meeting Packet

Wednesday, March 3, 2010 10:45 P.M. – 12:00 P.M. 404 HOB

Council Meeting Notice HOUSE OF REPRESENTATIVES

Economic Development & Community Affairs Policy Council

Start Date and Time:

Wednesday, March 03, 2010 10:45 am

End Date and Time:

Wednesday, March 03, 2010 12:00 pm

Location:

404 HOB

Duration:

1.25 hrs

Consideration of the following bill(s):

HB 5 State Road Designations by Grimsley

CS/HB 29 Road Designations by Transportation & Economic Development Appropriations Committee, Bembry

CS/HB 83 Specialty License Plates by Roads, Bridges & Ports Policy Committee, Crisafulli

CS/HB 263 Department of Highway Safety and Motor Vehicles by Transportation & Economic Development Appropriations Committee, Llorente

CS/HB 289 Specialty License Plates by Roads, Bridges & Ports Policy Committee, Brandenburg

HJR 313 Disabled Veterans' Property Tax Discount by Holder

HB 321 Road Designations by Boyd

CS/HB 351 Specialty License Plates by Roads, Bridges & Ports Policy Committee, Patterson

CS/HB 399 Motor Vehicles by Roads, Bridges & Ports Policy Committee, Kelly

HB 643 State Road Designations by Bush

HB 915 Transportation Corporations by Horner

HB 7017 Pub. Rec./Credit History Information and Credit Scores/OFR by Insurance, Business & Financial Affairs Policy Committee, Workman

HB 7021 Government-Sponsored Health Insurance by Governmental Affairs Policy Committee, Holder

Presentation

Economic Development Incentives and Regulatory Relief, Plant City Mayor Rick Lott

Pursuant to rule 7.13, the deadline for amendments to bills on the agenda by non-appointed members shall be 6:00 pm, Tuesday, March 2, 2010.

By request of the Chair, all Council members are asked to have amendments to bills on the agenda submitted to staff by 6:00 pm, Tuesday, March 2, 2010.

NOTICE FINALIZED on 03/01/2010 15:11 by ADEYEMO.MARTHA

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 5

State Road Designations

SPONSOR(S): Grimsley

TIED BILLS:

IDEN./SIM. BILLS: SB 88

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	Roads, Bridges & Ports Policy Committee	10 Y, 0 N	Johnson	Miller
2)	Transportation & Economic Development Appropriations Committee	14 Y, 0 N	Fennell	Creamer
3)	Economic Development & Community Affairs Policy Council		Johnson	Tinker 151
4)			**************************************	watermanne watermanne
5)				

SUMMARY ANALYSIS

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not "officially" change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The bill designates the portion of U.S. Highway 27 between the Florida-Georgia border in Gadsden County and Biscayne Bay in Miami-Dade County as the "Purple Heart Highway."

The bill also directs the Department of Transportation to erect suitable markers designating the "Purple Heart Highway."

This cost is insignificant and can be absorbed within the Department of Transportation's existing budget.

The bill does not create any constitutional or other legal issues. It takes effect July 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. h0005d.EDCA.doc

STORAGE NAME: DATE:

3/1/2010

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- · Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not "officially" change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The statute requires the Department of Transportation (DOT) to place a marker at each termini or intersection of an identified road or bridge, and to erect other markers it deems appropriate for the transportation facility. The statute also provides that a city or county must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

The "Purple Heart Highway" was previously designated on U.S. Highway 27 in Highlands County¹ and DOT has placed markers designating this highway.

Effect of Proposed Change

The bill designates the portion of U.S. Highway 27 between the Florida-Georgia border in Gadsden County and Biscayne Bay in Miami-Dade County as the "Purple Heart Highway." The counties on U.S. Highway 27 are: Alachua, Broward, Columbia, Gadsden, Glades, Hendry, Highlands, Jefferson, Lafayette, Lake, Leon, Levy, Madison, Marion, Miami-Dade, Palm Beach, Polk, Sumter, Suwannee, and Taylor.

The bill also directs DOT to erect suitable markers designating the Purple Heart Highway.

The bill takes effect on July 1, 2010.

B. SECTION DIRECTORY:

¹ Ch. 2005-292, L.O.F.

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	Se	ction 1	Designates U.S. Highway 27 as "Purple Heart Highway;" requires DOT to erect suitable markers.
	Se	ction 2	Provides an effective date.
			II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT
A.	FIS	SCAL IMPA	CT ON STATE GOVERNMENT:
	1.	Revenues None	:
	2.	Expenditu	res:
		This cost i budget.	s insignificant and can be absorbed within the Department of Transportation's existing
В.	FIS	SCAL IMPA	CT ON LOCAL GOVERNMENTS:
	1.	Revenues	· •
		None	
	2.	Expenditu	res:

В

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None

D. FISCAL COMMENTS:

None

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to require the counties or cities to spend funds or take an action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None

B. RULE-MAKING AUTHORITY:

Not applicable

C. DRAFTING ISSUES OR OTHER COMMENTS:

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According to the Military Order of the Purple Heart, resolutions approving the designation have been passed in 17 of the 20 counties that U.S. Highway 27 passes through. The counties that have yet to pass resolutions are Columbia, Levy, and Palm Beach.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

None

STORAGE NAME: DATE:

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16 17 A bill to be entitled

An act relating to state road designations; designating Purple Heart Highway; directing the Department of Transportation to erect suitable markers; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. Purple Heart Highway designated; Department of Transportation to erect suitable markers.--
- (1) That portion of U.S. Highway 27 between the Florida-Georgia border in Gadsden County and Biscayne Bay in Miami-Dade County is designated as "Purple Heart Highway."
- (2) The Department of Transportation is directed to erect suitable markers designating Purple Heart Highway as described in subsection (1).
 - Section 2. This act shall take effect July 1, 2010.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 29

Road Designations

SPONSOR(S): Transportation & Economic Development Appropriations Committee; Bembry

TIED BILLS:

IDEN./SIM. BILLS: SB 1698

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	Roads, Bridges & Ports Policy Committee	12 Y, 0 N	Johnson	Miller
2)	Transportation & Economic Development Appropriations Committee	14 Y, 0 N, As CS	Fennell	Creamer
3)	Economic Development & Community Affairs Policy Council		Johnson	Tinker TST
4)				
5)				

SUMMARY ANALYSIS

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not "officially" change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The bill designates that portion of U.S. Highway 90 within the boundaries of the Town of Greenville in Madison County as the "Ray Charles Memorial Parkway", that portion of State Road 51 between U.S. Highway 19 at Tennille and the Dixie County line in Taylor County is designated as "Deputy Victor 'Skip' J. McDonald Memorial Highway", that portion of U.S. Highway 19 between Slaughter Road and Harrison Blue Road in Taylor County as "Trooper Charles Eugene Campbell Memorial Highway", that portion of Bird Road, S.W. 40th Street, between S.W. 89th Avenue and S.W. 92nd Avenue in Miami-Dade County as "Frank Pasquarella Way" and that portion of Bird Road, S.W. 40th Street, between S.W. 87th Avenue and S.W. 89th Avenue in Miami-Dade County as "Bob Arbetter's Way."

The bill also directs the Department of Transportation (DOT) to erect suitable markers for each designated road.

This cost is insignificant and can be absorbed within the Department of Transportation's existing budget.

The bill does not create any constitutional or other legal issues. It takes effect July 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

h0029d.EDCA.doc 2/24/2010

DATE:

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not "officially" change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The statute requires the Department of Transportation (DOT) to place a marker at each termini or intersection of an identified road or bridge, and to erect other markers it deems appropriate for the transportation facility. The statute also provides that a city or county must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

Effect of Proposed Change

The bill designates that portion of U.S. Highway 90 within the boundaries of the Town of Greenville in Madison County as the "Ray Charles Memorial Parkway", that portion of State Road 51 between U.S. Highway 19 at Tennille and the Dixie County line in Taylor County is designated as "Deputy Victor 'Skip' J. McDonald Memorial Highway", that portion of U.S. Highway 19 between Slaughter Road and Harrison Blue Road in Taylor County as "Trooper Charles Eugene Campbell Memorial Highway", that portion of Bird Road, S.W. 40th Street, between S.W. 89th Avenue and S.W. 92nd Avenue in Miami-Dade County as "Frank Pasquarella Way" and that portion of Bird Road, S.W. 40th Street, between S.W. 87th Avenue and S.W. 89th Avenue in Miami-Dade County as "Bob Arbetter's Way."

The bill also directs the Department of Transportation (DOT) to erect suitable markers for each designated road.

The bill takes effect on July 1, 2010.

B. SECTION DIRECTORY:

STORAGE NAME: DATE:

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Section 1	Designates the "Ray Charles Memorial Parkway;" requires DOT to erect suitable markers.
Section 2	Designates the "Deputy Victor 'Skip' J. McDonald Memorial Highway", requires DOT to erect suitable markers.
Section 3	Designates the "Trooper Charles Eugene Campbell Memorial Highway" requires DOT to erect suitable markers.
Section 4	Designates the "Frank Pasquarella Way" requires DOT to erect suitable markers.
Section 5	Designates the "Bob Arbetter's Way" requires DOT to erect suitable markers.
Section 6	Provides an effective date.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None

2. Expenditures:

This cost is insignificant and can be absorbed within the Department of Transportation's existing budget.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None

2. Expenditures:

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None

D. FISCAL COMMENTS:

None

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to require the counties or cities to spend funds or take an action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

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None

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

Both Madison County and the Town of Greenville have adopted resolutions supporting the designation of the "Ray Charles Memorial Parkway." According to the resolutions, Ray Charles grew up in the Greenville area from a few months after his birth in 1930 until the 1940's.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

On January 12, 2010, the Transportation & Economic Development Appropriations Committee adopted two amendments and reported the bill favorably.

- Amendment 1 designates a portion of State Road 51 in Taylor County as the "Deputy Victor J. Skip McDonald Memorial Highway" and designates a portion of U.S. Highway 19 in Taylor County as the "Trooper Charles Eugene Campbell Memorial Highway."
- Amendment 2 designates a portion of Bird Road, S.W. 40th Street, in Miami-Dade County as "Frank Pasquarella Way" and a portion of Bird Road, S.W. 40th Street, in Miami-Dade County as "Bob Arbetter's Way."

¹ Town of Greenville Resolution No. 030909 and Madison County Resolution 2009-04-01A. **STORAGE NAME**: h0029d.EDCA.doc

DATE:

2/24/2010

CS/HB 29 2010

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A bill to be entitled

An act relating to road designations; designating Ray
Charles Memorial Parkway in Madison County; designating
Deputy Victor J. "Skip" McDonald Memorial Highway and
Trooper Charles Eugene Campbell Memorial Highway in Taylor
County; designating Frank Pasquarella Way and Bob
Arbetter's Way in Miami-Dade County; directing the
Department of Transportation to erect suitable markers;
providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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- Section 1. Ray Charles Memorial Parkway designated;
 Department of Transportation to erect suitable markers.
- 15 (1) That portion of U.S. Highway 90 within the boundaries
 16 of the Town of Greenville in Madison County is designated as
 17 "Ray Charles Memorial Parkway."
 - (2) The Department of Transportation is directed to erect suitable markers designating Ray Charles Memorial Parkway as described in subsection (1).
 - Section 2. <u>Deputy Victor J. "Skip" McDonald Memorial</u>

 <u>Highway designated; Department of Transportation to erect</u>

 suitable markers.—
 - (1) That portion of State Road 51 between U.S. Highway 19 at Tennille and the Dixie County line in Taylor County is designated as "Deputy Victor J. 'Skip' McDonald Memorial Highway."

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(2) The Department of Transportation is directed to erect suitable markers designating Deputy Victor J. "Skip" McDonald Memorial Highway as described in subsection (1).

Section 3. <u>Trooper Charles Eugene Campbell Memorial</u>
Highway designated; Department of Transportation to erect
suitable markers.—

- (1) That portion of U.S. Highway 19 between Slaughter Road and Harrison Blue Road in Taylor County is designated as "Trooper Charles Eugene Campbell Memorial Highway."
- (2) The Department of Transportation is directed to erect suitable markers designating Trooper Charles Eugene Campbell Memorial Highway as described in subsection (1).
- Section 4. Frank Pasquarella Way designated; Department of Transportation to erect suitable markers.—
- (1) That portion of Bird Road, S.W. 40th Street, between S.W. 89th Avenue and S.W. 92nd Avenue in Miami-Dade County is designated as "Frank Pasquarella Way."
- (2) The Department of Transportation is directed to erect suitable markers designating Frank Pasquarella Way as described in subsection (1).
- Section 5. <u>Bob Arbetter's Way designated; Department of Transportation to erect suitable markers.—</u>
- (1) That portion of Bird Road, S.W. 40th Street, between S.W. 87th Avenue and S.W. 89th Avenue in Miami-Dade County is designated as "Bob Arbetter's Way."
- (2) The Department of Transportation is directed to erect suitable markers designating Bob Arbetter's Way as described in subsection (1).

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Section 6. This act shall take effect July 1, 2010.

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CODING: Words stricken are deletions; words underlined are additions.

Amendment No. /

	COUNCIL/COMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Council/Committee hearing bill: Economic Development &
2	Community Affairs Policy Council
3	Representative(s) Schultz offered the following:
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5	Amendment (with title amendment)
6	Between lines 55-56, insert:
7	Section 6. Trooper Ronald Gordon Smith Memorial Bridge
8	designated; Department of Transportation to erect suitable
9	markers.—
10	(1) The bridge on U.S. Highway 19/98 in Citrus County at
11	the Cross Florida Barge Canal is designated as the "Trooper
12	Ronald Gordon Smith Memorial Bridge."
13	(2) The Department of Transportation is directed to erect
14	suitable markers designating the Trooper Ronald Gordon Smith
15	Memorial Bridge as described in subsection (1).
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19	TITLE AMENDMENT

COUNCIL/COMMITTEE AMENDMENT Bill No. CS/HB 29 (2010)

Amendment No.

20	Remove	line	7	and	insert	-:
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- 21 Arbetter's Way in Miami-Dade County; designating the Trooper
- 22 Ronald Gordon Smith Memorial Bridge in Citrus County; directing
- 23 the

Amendment No. 2

	COUNCIL/COMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Council/Committee hearing bill: Economic Development &
2	Community Affairs Policy Council
3	Representative(s) Bembry offered the following:
4	
5	Amendment (with title amendment)
6	Between lines 55 and 56, insert:
7	Section 6. Chad Allen Reed, Sr., Memorial Highway
8	designated; Department of Transportation to erect suitable
9	markers
10	(1) That portion of US 19/27A/98, SR 55 between NE 170th
11	Street and the Taylor County Line in Dixie County is designated
12	as the "Chad Allen Reed, Sr., Memorial Highway."
13	(2) The Department of Transportation is directed to erect
14	suitable markers designating Chad Allen Reed, Sr., Memorial
15	Highway as described in subsection (1).
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19	TITLE AMENDMENT
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COUNCIL/COMMITTEE AMENDMENT

Bill No. CS/HB 29 (2010)

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20 Remove line 7 and insert:

Arbetter's Way in Miami-Dade County; designating Chad Allen

Reed, Sr., Memorial Highway; directing the

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 83

Specialty License Plates

SPONSOR(S): Roads. Bridges & Ports Policy Committee. Crisafulli and others

IDEN./SIM. BILLS: SB 170

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	Roads, Bridges & Ports Policy Committee	12 Y, 0 N, As CS	Brown	Miller
2)	Economic Development & Community Affairs Policy Council		Brown 2B	Tinker TST
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SUMMARY ANALYSIS

CS/HB 83 provides for the creation of an "Endless Summer" specialty license plate. The annual use fee of \$25 per tag shall be distributed to Surfing's Evolution & Preservation Corporation. The bill provides that up to 10 percent of the proceeds collected may be used to fund promotion and advertising of the plate. Remaining funds shall be used to:

- fund the proposed Surfing's Evolution & Preservation Project;
- fund the provision of lifeguards or the building of artificial reefs;
- provide funds to organizations that house the history and artifacts of surfing or promote the sport through exhibits, lectures, and events; and
- support programs and events that support beaches and oceans and promote education on beach safety, coastal pollution, and beach ecology.

Specialty license plates must be specifically authorized pursuant to Florida Statutes, Section 320.08053, F.S., establishes requirements that organizations must meet to create a new specialty license plate, including a scientific survey performed by an independent sampling firm indicating that 30,000 motor vehicle owners would purchase the proposed plate at the increased cost, long and short term marketing plans addressing revenues and expenditures, and a \$60,000 application fee, among other requirements.

The fiscal impact of this bill is approximately \$60,000 to the Department of Highway Safety and Motor Vehicles (DHSMV) for implementation of the new specialty license plate. The fiscal impact will be offset by the application fee of \$60,000 paid to DHSMV by the sponsoring organization.

Surfing's Evolution & Preservation Corporation has been approved by DHSMV and the Auditor General to pursue legislation for the "Endless Summer" specialty license plate, and is not affected by the 2008 legislation limiting future specialty plates.

The bill is effective October 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

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DATE:

2/23/2010

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Currently, specialty license plates are available to any owner or lessee of a motor vehicle who is willing to pay an annual use fee for the privilege. Annual use fees ranging from \$15 to \$25, paid in addition to required license taxes and service fees, are distributed to an organization or organizations in support of a particular cause or charity signified in the plate's design and designated in statute. The Legislature may create a specialty license plate under its own initiative, or it can do so at the request of an organization. Under s. 320.08053, F.S., an organization may seek Legislative authorization for a new specialty license plate by meeting a number of requirements.

An organization is first required to submit to the DHSMV the following:

- a request for the plate describing it in general terms;
- the results of a professional, independent, and scientific sample survey of Florida residents indicating that 30,000 vehicle owners intend to purchase the plate at the increased cost;
- an application fee of \$60,000 defraying the DHSMV's cost for reviewing the application, developing the new plate, and providing for the manufacture and distribution of the first run of plates; and
- a marketing strategy for the plate and a financial analysis of anticipated revenues and planned expenditures.

These requirements must be satisfied at least 90 days prior to the convening of the regular session of the Legislature. Once the requirements are met, DHSMV notifies the committees of the House of Representatives and Senate with jurisdiction over the issue, and the organization is free to find sponsors and pursue Legislative action.

In 2008 the Legislature passed SB 1992, which included a moratorium on the issuance of specialty plates by DHSMV.¹ The moratorium is effective from October 1, 2008 to July 1, 2011, but contains an exception "for [any] specialty license plate proposal which has submitted a letter of intent to the Department of Highway Safety and Motor Vehicles prior to May 2, 2008."²

¹ S. 45, 2008-176, Laws of Florida

² *Id*.

STORAGE NAME: DATE: h0083b.EDCA.doc 2/23/2010

Effect of Proposed Changes

The bill amends ss. 320.08056 and 320.08058, F.S., to authorize DHSMV to develop and issue an "Endless Summer" license plate upon payment of the appropriate license taxes and a \$25 special use fee.

Annual use fees collected from the sale of this license plate shall be distributed to the Surfing's Evolution & Preservation Corporation. Up to 10 percent of the proceeds may be used to fund promotion and advertising of the plate; the remaining proceeds shall:

- fund the proposed Surfing's Evolution & Preservation Project;
- fund the provision of lifeguards or the building of artificial reefs;
- provide funds to organizations that house the history and artifacts of surfing or promote the sport through exhibits, lectures, and events; and
- support programs and events that support beaches and oceans and promote education on beach safety, coastal pollution, and beach ecology.

The fiscal impact incurred by DHSMV as a result of this bill is approximately \$60,000. This impact is offset by the \$60,000 application fee Surfing's Evolution & Preservation Corporation is required to pay as part of the application process. Revenue generated from the sale of this license plate is based on public interest and cannot be predicted.

The DHSMV has notified the Legislature that Surfing's Evolution & Preservation Corporation has met the initial application and statutory requirements to pursue legislation for the "Endless Summer" specialty license plate. In conformity with s. 320.08053(1)(b), F.S., the Auditor General has issued a report validating the Corporation's survey.³ This report also found that the "Endless Summer" plate falls within exception from the moratorium on new specialty license plates created by the 2008 Legislature, as the Corporation submitted their materials before May 2, 2008.⁴

B. SECTION DIRECTORY:

- Section 1 Amends s. 320.08056(4), F.S., providing for a \$25 annual use fee for the "Endless Summer" license plate.
- Section 2 Amends s. 320.08058(69), F.S., creating the "Endless Summer" specialty license plate; providing for plate design; and providing for the distribution and uses of the annual use fees.
- Section 3 Provides an Effective Date of October 1, 2010.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

See fiscal comments below.

2. Expenditures:

See fiscal comments below.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

³ Report No. 2009-129, Auditor General, February 2009.

4 Id.

STORAGE NAME: DATE: 1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Persons who elect to purchase the specialty license plate will be required to pay an annual use fee of \$25 in addition to applicable taxes and administrative charges. It is impossible to determine how many people will purchase the plates because the sale of this license plate will be based on public interest. Therefore, the aggregate impact to the private sector cannot be determined.

D. FISCAL COMMENTS:

E. Implementation of CS/HB 83 will cost DHSMV approximately \$60,000 in contract programming, development labor, and product purchasing costs for the creation of the "Endless Summer" license plate. This fiscal impact is offset by the statutory application fee of \$60,000, which has been submitted to DHSMV by the Surfing's Evolution & Preservation Corporation for the creation of this specialty license plate. If the specialty license plate is not approved by the Legislature, the application fee shall be refunded.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to: require counties or cities to spend funds or take action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

N/A

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

On November 4, 2009, the Roads, Bridges, and Ports Policy Committee adopted an amendment providing ten percent cap on administrative and marketing fees. The bill was reported favorably as a committee substitute.

STORAGE NAME: DATE:

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A bill to be entitled

An act relating to specialty license plates; amending ss. 320.08056 and 320.08058, F.S.; creating an Endless Summer license plate; establishing an annual use fee for the plate; providing for the distribution of use fees received from the sale of such plates; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (rrr) is added to subsection (4) of section 320.08056, Florida Statutes, to read:

320.08056 Specialty license plates.--

- (4) The following license plate annual use fees shall be collected for the appropriate specialty license plates:
 - (rrr) Endless Summer license plate, \$25.
- Section 2. Subsection (70) is added to section 320.08058, Florida Statutes, to read:
 - 320.08058 Specialty license plates.--
 - (70) ENDLESS SUMMER LICENSE PLATES. --
- (a) The department shall develop an Endless Summer license plate as provided in this section. Endless Summer license plates must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "Endless Summer" must appear at the bottom of the plate.
- (b) The license plate annual use fees shall be distributed to Surfing's Evolution & Preservation Corporation to fund its activities, programs, and projects aimed at preserving the sport of surfing. Surfing's Evolution & Preservation Corporation may

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retain all revenue from the annual use fees until all startup costs for developing and establishing the plate have been recovered. Thereafter, up to 10 percent of the annual use fee revenue may be used for promotion and marketing of the specialty license plate and administrative costs directly associated with the corporation's programs and the specialty license plate.

Surfing's Evolution & Preservation Corporation shall use the remaining funds as follows:

- 1. To fund the proposed Surfing's Evolution & Preservation Experience project.
- 2. To provide funds for the provision of lifeguards or the building of artificial reefs.
- 3. To provide funds to organizations that house the history and artifacts of surfing or promote the sport through exhibits, lectures, and events.
- 4. To support programs and events of other organizations that support beaches and oceans and promote education on beach safety, coastal pollution, and beach ecology.
 - Section 3. This act shall take effect October 1, 2010.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 263

Motor Vehicles

SPONSOR(S): TIED BILLS:

SPONSOR(S): Transportation & Economic Development Appropriations Committee, Llorente and Others

IDEN./SIM, BILLS: SB 842

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	Roads, Bridges & Ports Policy Committee	13 Y, 0 N	Brown	Miller
2)	Transportation & Economic Development Appropriations Committee	13 Y, 0 N, As CS	Rayman	Creamer
3)	Economic Development & Community Affairs Policy Council		Brown 73	Tinker TBT
4)				
5)				

SUMMARY ANALYSIS

CS/HB 263 requires the Department of Highway Safety and Motor Vehicles to modify certain applications to allow a \$1 voluntary contribution to be made to Prevent Child Sexual Abuse. Specifically, the bill amends sections 320.02, 322.08, and 322.18, F.S., to require motor vehicle applications and renewals, as well as drivers' license applications and renewals, to include a \$1 check-off to Lauren's Kids, Inc., a non-profit 501(c)(3) organization, for the prevention of childhood sexual abuse.

DHSMV has certified that Lauren's Kids, Inc., has complied with s. 322.081, F.S., regarding requests to establish a voluntary check-off, by submitting its letter of request, \$10,000 application fee, and approved short-and long-term marketing plans.

The bill has an effective date of October 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

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HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

The bill amends section 320.02, F.S., to require motor vehicle applications and renewals to include a \$1 check-off to "Prevent Child Sexual Abuse." The money is paid to Lauren's Kids, Inc., a non-profit 501(c)(3) organization, for the prevention of childhood sexual abuse. DHSMV has provided notice that Lauren's Kids, Inc., has complied with s. 322.081, F.S., regarding requests to establish a voluntary check-off, by submitting its letter of request, \$10,000 application fee, and approved short- and long-term marketing plans.

The bill amends section 322.08, F.S., to provide a similar \$1 check-off on drivers' license applications, and repeals section 322.18(9), F.S., adding these provisions to section 322.08, F.S., to clarify current law.

About Drivers' License Check-offs

Section 322.081, F.S., provides the procedures an organization must follow prior to seeking legislative authorization to request the creation of a new voluntary contribution fee and establish a corresponding voluntary check-off on a driver's license application. The check-off allows a person applying for or renewing a Florida driver's license to voluntarily contribute to one or more of the authorized organizations during the driver's license transaction. Before the organization is eligible, it must submit the following to the DHSMV at least 90 days before the convening of the regular session of the Legislature:

- A request for the particular voluntary contribution being sought, describing it in general terms.
- An application fee of up to \$10,000 to defray the DHSMV's costs for reviewing the application and developing the check-off, if authorized. State funds may not be used to pay the application fee.
- A short and long-term marketing strategy and a financial analysis outlining the anticipated revenues and the planned expenditures of the revenues to be derived from the voluntary contributions.

The DHSMV must discontinue the check-off if less than \$25,000 has been contributed by the end of the fifth year, or if less than \$25,000 is contributed during any subsequent 5-year period.¹

Pursuant to s. 322.08(7), F.S., the driver's license application and renewal forms currently include the following seven voluntary contribution check-offs. (The eighth, for Prevent Blindness Florida, is authorized

¹ Section 322.081(4)(a), F.S.

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in s. 322.18(9)(a), F.S.) The total revenue and revenue generated by each check-off in the last 5-year period are summarized in the chart below:²

Driver License Check- offs/Voluntary Contribution	Statutory Authorization	Effective Date	Revenue Collected w/in last 5 years	Total Revenue Collected
Organ & Tissue Donor Education (\$1)	1995-423, L.O.F.	7/1/1995	\$402,603	\$1,091,209
Prevent Blindness Florida (\$1)	1995-333, L.O.F.	10/01/1995	\$2,092,878	\$3,208,017
Florida Council of the Blind (\$1)	1996-413, L.O.F.	6/5/1996	\$185,343	\$482,340
Hearing Research Institute (\$2)	2000-313, L.O.F.	10/1/2000	\$185,053	\$320,988
Juvenile Diabetes Foundation International (\$1)	2000-313, L.O.F.	10/1/2000	\$592,835	\$1,017,278
Children's Hearing Help Fund (\$1)	2005-68, L.O.F.	7/1/2005	\$260,763	\$260,763
Family First (\$1)	2008-102, L.O.F.	10/1/2008	\$150,047	\$150,047
Stop Heart Disease (\$1)	2009-100, L.O.F.	10/1/2009	\$0	\$0
Total	**************************************		\$3,869,522	\$6,530,642

About Motor Vehicle Registration Check-offs

During the 1998 Session, the Legislature created s. 320.023, F.S., which outlines the procedures which an organization must follow prior to seeking Legislative authorization to request the creation of a new voluntary contribution fee and establish a corresponding voluntary check-off on a motor vehicle registration application. The check-off allows a registered owner or registrant of a motor vehicle to voluntarily contribute to one or more of the authorized organizations during a motor vehicle registration transaction. Before the organization is eligible, it must submit the following requirements to DHSMV at least 90 days before the convening of the Regular Session of the Legislature:

- A request for the particular voluntary contribution being sought, describing it in general terms.
- An application fee of up to \$10,000 to defray DHSMV's costs for reviewing the application and developing the check-off, if authorized. State funds may not be used to pay the application fee.
- A short and long-term marketing strategy and a financial analysis outlining the anticipated revenues and the planned expenditures of the revenues to be derived from the voluntary contributions.

DHSMV must discontinue the check-off if less than \$25,000 has been contributed by the end of the fifth year, or if less than \$25,000 is contributed during any subsequent five-year period.

Section 320.02, F.S., specifies the language that must appear on the State of Florida vehicle's registration and renewal application forms. Included in s. 320.02, F.S., are options for voluntary contributions to the following corporations, trust funds, and organizations as shown in the chart below. The chart includes three additional voluntary contributions relating to registrations authorized in other sections of law.³

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² The charts in this analysis were prepared by Senate staff as part of Senate Interim Report 2010-131, *Review of the Requirements for Establishing Specialty License Plates and Registration and Driver's License Check-Offs*, October 2009.

³ Specifically, s. 320.08047, F.S., allows a \$1 voluntary contribution to be deposited into the Health Care Trust Fund for organ and tissue donor education and for maintaining the organ and tissue donor registry. Section 328.72(11), F.S., requires that vessel registration and renewal application forms include a provision allowing for a voluntary contribution of \$2 or \$5 to the Save the Manatee Trust Fund to fund an impartial scientific benchmark census of the manatee population in the state and other activities intended to provide manatee and marine mammal protection and recovery efforts. Lastly, s. 328.72(16), F.S., requires the DHSMV to offer for sale with vessel registrations a marine turtle sticker for \$5 with proceeds deposited into the Marine Resource Conservation Trust Fund to be used for marine turtle protection, research, and recovery efforts.

Registration Check- offs/Voluntary Contribution	Statutory Authorization	Effective Date	Revenue Collected w/in last 5 years	Total Revenue Collected
*Save the Manatee TF (\$2 or \$5)	1984-338, L.O.F.	7/1/1985	\$478,310	\$3,191,012
Nongame Wildlife Trust Fund (\$1)	1984-194, L.O.F.	10/1/1984	\$210,421	\$19,244,868
*Marine Resources Conservation TF (\$5) Turtle Sticker is issued	1991-215, L.O.F.	7/1/1992	\$422,228	\$1,067,533
Organ & Tissue Donor Education (\$1)	95-423, L.O.F.	7/1/1995	\$284,239	\$586,143
Highway Safety Operating Trust Fund, used to purchase child safety seats (\$2)	1995-333, L.O.F.	10/1/1995	\$253,237	\$649,751
Transportation Disadvantaged Trust Fund (\$1)	1994-306, L.O.F.	7/1/1994	\$155,605	\$362,242
Prevent Blindness Florida (\$1)	1997-300, L.O.F.	10/1/1997	\$567,325	\$968,679
Florida Mothers Against Drunk Driving, Inc. (unspecified \$)	1999-233, L.O.F.	7/1/1999	\$350,902	\$542,973
Southeastern Guide Dogs, Inc. (\$1)	2005-254, L.O.F.	7/1/2005	\$225,256	\$225,256
Miami Heart Research Institute, Inc. (\$1)	2006-44, L.O.F.	7/1/2006	\$98,465	\$98,465
Children's Hearing Help Fund (\$1)	2007-50, L.O.F.	10/1/2007	\$63,886	\$63,886
State Homes for Veterans Trust Fund (\$1)	2008-87, L.O.F.	10/1/2008	\$82,806	\$82,806
Family First (\$1)	2008-102, L.O.F.	10/1/2008	\$16,365	\$16,365
Florida Sheriffs Youth Ranches, Inc. (\$1)	2009-110, L.O.F.	7/1/2009	\$176	\$176
Total	**************************************	e	\$3,209,221	\$27,100,155

B. SECTION DIRECTORY:

- **Section 1** Amends s. 320.02, F.S., adding a voluntary contribution to Lauren's Kids, Inc., to applications for motor vehicle registration and renewal forms.
- Section 2 Amends s. 322.08, F.S., adding a voluntary contribution to Lauren's Kids, Inc., and Prevent Blindness Florida to drivers' license applications.
- Section 3 Repeals s. 322.18 (9), F.S., removing the provisions requiring the application form for renewal issuance of a driver's license to include language permitting the applicant to make voluntary contributions Prevent Blindness Florida and Family First.
- **Section 4** Provides an effective date of October 1, 2010.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

The bill will require programming modifications to DHSMV's Driver License and Motor Vehicle Information Systems, the cost of which will be paid from the \$10,000 application fee submitted by Lauren's Kids, Inc.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Motorists who decide to donate would pay an additional dollar for vehicle registrations and drivers' licenses. In fiscal year 2008-09, a total of \$1.5M was received in these voluntary contributions for the existing 24 entities in statute. These entities received contributions ranging from \$176.25 up to as much as \$387,221.24. An indeterminate amount of revenues may be received by Lauren's Kids, Inc., depending on participation.

D. FISCAL COMMENTS:

The Department of Highway Safety and Motor Vehicles is directed to collect and distribute voluntary contributions. Additional pass-through non-operating budget authority will be needed in the Department's Motor Vehicle License Clearing Trust Fund in an amount equal to the voluntary contributions received for Lauren's Kids, Inc. The bill has no impact on the Department's operations.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to: require counties or cities to spend funds or take action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

N/A

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

On February 4, 2010, the Transportation & Economic Development Appropriations Committee adopted one amendment and reported the bill favorably.

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A bill to be entitled

An act relating to the Department of Highway Safety and Motor Vehicles; amending s. 320.02, F.S.; requiring the application forms for motor vehicle registration and renewal of registration to include language permitting the applicant to make a voluntary contribution to Prevent Child Sexual Abuse; amending s. 322.08, F.S.; revising provisions for required content in driver's license application forms; requiring the application form for an original, renewal, or replacement driver's license or identification card to include language permitting the applicant to make voluntary contributions for certain purposes; requiring such forms to include language permitting the applicant to make a voluntary contribution to Prevent Child Sexual Abuse and to Prevent Blindness Florida; providing for distribution of funds collected from such contributions; providing that such contributions are not considered income of a revenue nature; repealing s. 322.18(9), F.S.; removing provisions requiring the application form for renewal of a driver's license to include language permitting the applicant to make a voluntary contribution to Prevent Blindness Florida and to Family First; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (i) is added to subsection (15) of section 320.02, Florida Statutes, to read:

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320.02 Registration required; application for registration; forms.—

(15)

(i) The application forms for motor vehicle registration and renewal of registration must include language permitting a voluntary contribution of \$1 to Prevent Child Sexual Abuse. Such contributions shall be distributed by the department to Lauren's Kids, Inc., a corporation not for profit under s. 501(c)(3) of the Internal Revenue Code. The funds shall be used by the organization for the prevention of childhood sexual abuse.

For the purpose of applying the service charge provided in s. 215.20, contributions received under this subsection are not income of a revenue nature.

Section 2. Subsection (7) of section 322.08, Florida Statutes, is amended to read:

322.08 Application for license; requirements for license and identification card forms.—

- (7) The application form for <u>an original</u>, <u>renewal</u>, <u>or</u>

 <u>replacement</u> a driver's license or <u>identification card</u> duplicate

 thereof shall include language permitting the following:
- (a) A voluntary contribution of \$1 per applicant, which contribution shall be deposited into the Health Care Trust Fund for organ and tissue donor education and for maintaining the organ and tissue donor registry.
- (b) A voluntary contribution of \$1 per applicant, which contribution shall be distributed to the Florida Council of the Blind.

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(c) A voluntary contribution of \$2 per applicant, which shall be distributed to the Hearing Research Institute, Incorporated.

- (d) A voluntary contribution of \$1 per applicant, which shall be distributed to the Juvenile Diabetes Foundation International.
- (e) A voluntary contribution of \$1 per applicant, which shall be distributed to the Children's Hearing Help Fund.
- (f) A voluntary contribution of \$1 per applicant, which shall be distributed to Family First, a nonprofit organization.
- (g) A voluntary contribution of \$1 per applicant, to Stop Heart Disease, which shall be distributed to the Florida Heart Research Institute, a nonprofit organization.
- (h) A voluntary contribution of \$1 per applicant to Prevent Child Sexual Abuse, which shall be distributed to Lauren's Kids, Inc., a nonprofit organization.
- (i) A voluntary contribution of \$1 per applicant, which shall be distributed to Prevent Blindness Florida, a not-for-profit organization, to prevent blindness and preserve the sight of the residents of this state.

A statement providing an explanation of the purpose of the trust funds shall also be included. For the purpose of applying the service charge provided in s. 215.20, contributions received under paragraphs (b)-(i), (b), (c), (d), (e), (f), and (g) and (g) under s. (g) are not income of a revenue nature.

Section 3. Subsection (9) of section 322.18, Florida Statutes, is repealed:

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322.18 Original applications, licenses, and renewals; expiration of licenses; delinquent licenses.—

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(9) (a) The application form for a renewal issuance shall include language permitting a voluntary contribution of \$1 per applicant, to be quarterly distributed by the department to Prevent Blindness Florida, a not-for-profit organization, to prevent blindness and preserve the sight of the residents of this state. A statement providing an explanation of the purpose of the funds shall be included with the application form. Prior to the department distributing the funds collected pursuant to this paragraph, Prevent Blindness Florida must submit a report to the department that identifies how such funds were used during the preceding year.

(b) The application form for a renewal issuance or renewal extension shall include language permitting a voluntary contribution of \$1 per applicant to Family First.

Section 4. This act shall take effect October 1, 2010.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL#:

CS/HB 289

Specialty License Plates

SPONSOR(S)
TIED BILLS:

SPONSOR(S): Roads, Bridges & Ports Policy Committee, Brandenburg and others

IDEN./SIM. BILLS:

M	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR -
1)	Roads, Bridges & Ports Policy Committee	12 Y, 1 N, As CS	Brown	Miller
2)	Economic Development & Community Affairs Policy Council		Brown PB	Tinker TBT
3)				
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SUMMARY ANALYSIS

CS/HB 289 provides for the creation of a "Fraternal Order of Police" license plate. The annual use fee of \$25 per tag shall be distributed to the Florida State Lodge Fraternal Order of Police Memorial Foundation. Up to 10 percent of the annual use fee revenue may be used for promotion and marketing of the plate and administrative costs directly associated with memorial programs and the specialty license plate. The remaining revenues may be used to fund the Florida State Fraternal Order of Police Law Enforcement Memorial Foundation and other law enforcement related projects.

In order to purchase the Fraternal Order of Police license plate, a person must submit a notarized letter from the Florida State Lodge of the Fraternal Order of Police showing that he or she qualifies for the use of the Fraternal Order of Police law enforcement emblem by being a member in good standing.

Specialty license plates must be specifically authorized pursuant to Florida Statutes. Section 320.08053, F.S., establishes requirements that organizations must meet to create a new specialty license plate, including a scientific survey performed by an independent sampling firm indicating that 30,000 motor vehicle owners would purchase the proposed plate at the increased cost, long and short term marketing plans addressing revenues and expenditures, and a \$60,000 application fee, among other requirements.

The Florida State Lodge Fraternal Order of Police Memorial Foundation has been approved by DHSMV and the Auditor General to pursue legislation for the "Fraternal Order of Police" specialty license plate, and is not affected by the 2008 legislation limiting future specialty plates.

The bill has an effective date of July 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

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HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Currently, specialty license plates are available to any owner or lessee of a motor vehicle who is willing to pay an annual use fee for the privilege. Annual use fees ranging from \$15 to \$25, paid in addition to required license taxes and service fees, are distributed to an organization or organizations in support of a particular cause or charity signified in the plate's design and designated in statute.

The Legislature has authorized 114 specialty license plates. Sales of specialty license plates generated over \$37 million in annual use fee revenues during the 2009 Fiscal Year (July 2008-June 2009). Since the program's inception, the DHSMV has collected annual use fees for the plates totaling more than \$435.8 million. As of September 15, 2009, there were 1,472,826 of the state's 16.5 million registered vehicles displaying a valid specialty plate. This represents approximately 8.9% of all vehicle plates.

Under s. 320.08053, F.S., an organization may seek legislative authorization for a new specialty licensed plate by meeting a number of requirements.

An organization is first required to submit to the DHSMV the following:

- A request for the plate describing it in general terms.
- The results of a professional, independent, and scientific sample survey of Florida residents indicating that 30,000 vehicle owners intend to purchase the plate at the increased cost.
- An application fee of \$60,000 defraying the DHSMV's cost for reviewing the application, developing the new plate, and providing for the manufacture and distribution of the first run of plates.
- A marketing strategy for the plate and a financial analysis of anticipated revenues and planned expenditures.

These requirements must be satisfied at least 90 days prior to the convening of the next regular session of the Legislature. Once the requirements are met, DHSMV notifies the committees of the House of Representatives and Senate with jurisdiction over the issue, and the organization is free to find sponsors and pursue legislative action.

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In 2008 the Legislature passed SB 1992, which included a moratorium on the issuance of specialty plates by DHSMV.¹ The moratorium is effective from October 1, 2008 to July 1, 2011, but contains an exception "for [any] specialty license plate proposal which has submitted a letter of intent to the Department of Highway Safety and Motor Vehicles prior to May 2, 2008."²

Effect of Proposed Changes

This bill amends ss. 320.08056 and 320.08058, F.S.; authorizing the DHSMV to develop and issue a "Fraternal Order of Police" license plate upon payment of the appropriate license taxes and a \$25 special use fee.

To purchase the Fraternal Order of Police license plate, a person must submit a notarized letter from the Florida State Lodge of the Fraternal Order of Police showing that he or she qualifies for the use of the Fraternal Order of Police law enforcement emblem by being a member in good standing.

Annual use fees collected from the sale of this license plate shall be distributed to the Florida State Lodge Fraternal Order of Police Memorial Foundation. They will administer the fees and will use the proceeds as follows:

- up to 10 percent of the annual use fee revenue may be used for promotion and marketing of the plate and administrative costs directly associated with the memorial program.
- all remaining proceeds shall be distributed to the Florida State Lodge Fraternal Order of Police Memorial Foundation to fund activities, programs, and projects aimed at improvement, maintenance, or other support of the Florida Fraternal Order of Police Law Enforcement Memorial

The impact incurred by DHSMV as a result of this bill is approximately \$60,000. This impact is offset by the \$60,000 application fee the organization is required to pay. Revenue generated from the sale of this license plate is based on public interest and cannot be predicted.

The DHSMV has notified the Legislature that the Florida State Lodge Fraternal Order of Police Memorial Foundation has met the initial application and statutory requirements to pursue legislation for the "Fraternal Order of Police" specialty license plate. In conformity with s. 320.08053(1)(b), F.S., the Auditor General has issued a report validating the Foundation's survey. This report also found that the "Fraternal Order of Police" plate falls within exception from the moratorium on new specialty license plates created by the 2008 Legislature, as the Foundation submitted their materials before May 2, 2008.

B. SECTION DIRECTORY:

- **Section 1** Amends s. 320.08056(4), F.S., providing for a \$25 annual use for the "Fraternal Order of Police" specialty license plate.
- Section 2 Amends s. 320.08058(69), F.S., creating the "Fraternal Order of Police" specialty license plate: providing for plate design and providing for the distribution and uses of the annual use fees.
- **Section 3** Provides an effective date of July 1, 2010.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

¹ S. 45, 2008-176, Laws of Florida

[~] Id.

³ Report No. 2009-129, Auditor General, February 2009.

1. Revenues:

See fiscal comments below

2. Expenditures:

See fiscal comments below

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Individuals who apply for a "Fraternal Order of Police" license plate will be required to pay a \$25 annual use fee. It is impossible to determine how many people will purchase the plates because the sale of this license plate will be based on public interest. Therefore, the aggregate impact to the private sector cannot be determined.

D. FISCAL COMMENTS:

The impact incurred by DHSMV as a result of this bill is approximately \$60,000 in contract programming, labor, product purchasing costs for the creation of the "Fraternal Order of Police" license plate. This impact is offset by the \$60,000 application fee the organization is required to pay. Revenue generated from the sale of this license plate is based on public interest and cannot be predicted. If the specialty license plate is not approved by the Legislature, the application fee may be refunded.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to: require counties or cities to spend funds or take action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

N/A

C. DRAFTING ISSUES OR OTHER COMMENTS:

The Department of Highway Safety and Motor Vehicles has requested that the effective date be changed to October 1, 2010, in order to program the necessary changes into Department computer applications.

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IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

On January 13, 2010, the Roads, Bridges and Ports Policy Committee favorably adopted an amendment reducing the cap on administrative and marketing expenses from 25 percent to 10 percent. The bill as amended was reported favorably as a committee substitute.

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A bill to be entitled 1 2 An act relating to specialty license plates; amending ss. 3 320.08056 and 320.08058, F.S.; creating the Fraternal 4 Order of Police license plate; establishing an annual use 5 fee for the plate; providing for the distribution of use 6 fees received from the sale of such plates; providing an 7 effective date. 8 9 Be It Enacted by the Legislature of the State of Florida: 10 11 Section 1. Paragraph (rrr) is added to subsection (4) of 12 section 320.08056, Florida Statutes, to read: 320.08056 Specialty license plates. 13 14 The following license plate annual use fees shall be 15 collected for the appropriate specialty license plates: 16 (rrr) Fraternal Order of Police license plate, \$25. 17 Subsection (70) is added to section 320.08058, Section 2. 18 Florida Statutes, to read: 19 320.08058 Specialty license plates.-20 (70) FRATERNAL ORDER OF POLICE LICENSE PLATES.— 21 (a) 1. The department shall develop a Fraternal Order of 22 Police license plate as provided in this section. The plate must 23 bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words 24 25 "Fraternal Order of Police" must appear at the bottom of the 26 plate. 27 The department may issue the plate only to an applicant

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who submits a notarized letter from the Florida State Lodge of

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the Fraternal Order of Police stating that the applicant is a member of the lodge in good standing or a member of a lodge member's family, together with other fees and documents required for a specialty plate.

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- (b) The annual use fees shall be distributed to the Florida State Lodge of the Fraternal Order of Police, which shall retain all proceeds until the startup costs to develop and establish the plate have been recovered. Thereafter, the proceeds shall be distributed to the Florida State Lodge Memorial Foundation of the Fraternal Order of Police and used as follows:
- 1. A maximum of 10 percent of the proceeds may be used to promote and market the plate, to administer the license plate program, and to pay administrative costs directly associated with the state Fraternal Order of Police Law Enforcement Memorial.
- 2. The remaining proceeds shall be used by the foundation to fund projects, programs, or events related to the memorial or to fund improvements, maintenance, or other support for the memorial.
 - Section 3. This act shall take effect July 1, 2010.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HJR 313

Disabled Veterans' Property Tax Discount

SPONSOR(S): Holder

TIED BILLS:

IDEN./SIM. BILLS: SJR 196

ACTION	ANALYST	STAFF DIRECTOR
15 Y, 0 N	Diez-Arguelles	Langston
	Noriega TN	Tinker TBT
		15 Y, 0 N Diez-Arguelles

SUMMARY ANALYSIS

The Florida Constitution provides a homestead property tax discount to veterans who have a combat-related disability and were Florida residents at the time of entering military service.

House Joint Resolution 313 proposes an amendment to the Florida Constitution to allow disabled veterans who were not Florida residents at the time of entering military service to qualify for the combat-related, disabled veterans' homestead property tax discount.

The Revenue Estimating Conference has estimated that, if the joint resolution is approved by the voters, the statewide impact would be reductions in property tax revenues of \$2.3 million in fiscal year 2011-12, \$4.8 million in fiscal year 2012-13, and \$7.7 million in fiscal year 2013-14, assuming current millage rates.

Based upon the costs involved in the 2008 election for advertising a proposed constitutional amendment, the total cost for advertising this proposed constitutional amendment is estimated to be \$74.528. The cost is determined by multiplying the total number of words in the proposed amendment by the average per word cost of \$92.01.

The proposed amendment will be submitted to the electors at the general election in November 2010 or at an earlier special election if specifically authorized by law enacted by the Legislature for that purpose. If approved by 60 percent of the voters, the proposed constitutional amendment will take effect on January 1, 2011.

This joint resolution must be approved by a three-fifths vote of the membership of each house of the Legislature.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0313b.EDCA.doc

DATE:

2/18/2010

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

CURRENT SITUATION

Just Valuation

Article VII, s. 4 of the Florida Constitution generally requires that all property be assessed at its "just value" for ad valorem tax purposes. Just value has been interpreted to mean "fair market value."

Exceptions to Just Valuation

Article VII, s. 4 of the Florida Constitution also authorizes exceptions from the requirement that property be assessed at just value. Agricultural land, land producing high water recharge to Florida's aquifers, and land used exclusively for noncommercial recreational purposes are exceptions that may be assessed solely on the basis of their character or use.² Tangible personal property held for sale as stock in trade and livestock may be assessed at a specified percentage of its value or totally exempted.³ In addition, the "Save Our Homes" assessment limitation provides a limitation on the amount by which assessments for homesteads may be changed on January 1 of each year.⁴ Annual increases in assessments of certain non-homestead properties are also limited.⁵ Land used for conservation purposes must be assessed solely on the basis of character or use.⁶ Counties and municipalities may also authorize historic properties to be assessed solely on the basis of character

STORAGE NAME:

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¹ Walter v. Schuler, 176 So.2d 4 (Fla. 1965).

² Article VII, section 4(a), Florida Constitution.

³ Article VII, section 4(c), Florida Constitution.

⁴ Article VII, section 4(d) of the Florida Constitution provides that changes in the prior year assessment may not exceed the lesser of three percent or the percent change in the Consumer Price Index.

⁵ Article VII, sections 4(g) and (h) of the Florida Constitution provide that annual assessment changes may not exceed 10 percent of the prior year's assessment.

⁶ Article VII, section 4(b), Florida Constitution.

and use.⁷ Counties may provide for a reduction in the assessed value of homestead property improvements made to accommodate parents or grandparents in an existing homestead.

Exemptions

The Legislature may only grant property tax exemptions that are authorized in the constitution, and modifications to property tax exemptions must be consistent with the constitutional provision authorizing the exemption. Article VII, sections 3 and 6 of the Florida Constitution authorize a number of property tax exemptions.

In particular, Article VII, s. 3(b) of the Florida Constitution requires that not less than \$500 of property, as established in general law, be exempt from taxation for every widow or widower or person who is blind or totally and permanently disabled. This constitutional provision provides authority for the first three of the four exemptions described below. The fourth exemption is set forth in Article VII, s. 6(e).

Total Ad Valorem Exemptions for Ex-Service Members

Section 196.081, F.S., provides an exemption for any property used and owned as a homestead by a veteran who was honorably discharged with a service-connected permanent and total disability, and for whom a letter from the United States Government or United States Department of Veterans Administration has been issued certifying that the veteran is totally and permanently disabled, provided the veteran is a permanent resident of the state on January 1 of the tax year for which the exemption is being claimed or on January 1 of the year the veteran died.

Section 196.091, F.S., provides an exemption for any property used and owned as a homestead by an ex-service member who has been honorably discharged with a service-connected total disability, and who has a certificate from the United States Government or United States Department of Veterans Affairs or its predecessor, or its successors, certifying that the ex-service member is receiving or has received special pecuniary assistance due to disability requiring specially adapted housing and is required to use a wheelchair for his or her transportation.

\$5,000 Ad Valorem Tax Exemption for Ex-Service Members

Section 196.24, F.S., provides a \$5,000 property tax exemption for any "ex-service member" with a service-connected disability of 10 percent or more. In order to qualify for the exemption, an ex-service member must be a bona fide resident of the state.

Combat-Related Partial Ad Valorem Tax Exemption (Discount) for Ex-Service Members

Article VII, s. 6(e) of the Florida Constitution grants a discount on ad valorem taxes owed on homestead property to partially or totally disabled veterans who are 65 or older and were Florida residents when they entered military service. The ad valorem tax discount percentage is equal to the veteran's percentage of disability, as determined by the United States Department of Veterans Affairs.

In order to qualify for the discount, the veteran must submit proof of his or her disability percentage to the county property appraiser. The veteran must also prove that:

- the disability is combat related:
- he or she was a Florida resident at the time of entering the military; and
- he or she was honorably discharged.

Section 196.082, F.S., sets forth the implementation provisions for the disabled veterans' discount.

Sebring Airport Authority v. McIntyre, 783 So.2d 238 (Fla. 2001). STORAGE NAME:

DATE:

2/18/2010

⁷ Article VII. section 4(e). Florida Constitution.

⁸ Article VII, section 4(f), Florida Constitution.

Constitutional Amendment Process

Article XI of the Florida Constitution sets forth various methods for proposing amendments to the constitution along with the methods for approval or rejection of proposals. One method by which constitutional amendments may be proposed is by joint resolution agreed to by three-fifths of the membership of each house of the Legislature.¹⁰ Any such proposal must be submitted to the electors, either at the next general election held more than 90 days after the joint resolution is filed with the Secretary of State, or, if pursuant to law enacted by the affirmative vote of three-fourths of the membership of each house of the Legislature and limited to a single amendment or revision, at an earlier special election held more than 90 days after such filing.¹¹ If the proposed amendment is approved by a vote of at least 60 percent of the electors voting on the measure it becomes effective as an amendment to the Florida Constitution on the first Tuesday after the first Monday in January following the election, or on such other date as may be specified in the amendment.¹²

Each proposed constitutional amendment is required to be published in a newspaper of general circulation in each county, once in the sixth week and once in the tenth week preceding the general election.¹³ Costs for advertising vary depending upon the length of the amendment.

EFFECT OF PROPOSED CHANGES

House Joint Resolution 313 proposes an amendment to Article VII, s. 6 (e) of the Florida Constitution to allow disabled veterans who were not Florida residents at the time of entering military service to qualify for the combat-related, disabled veterans' homestead property tax discount.

House Joint Resolution 313 also deletes an effective date reference in the section that would become outdated upon passage of the amendment, and creates Article XII, s. 31, Florida Constitution.

The proposed amendment will be submitted to the electors at the general election in November 2010 or at an earlier special election if specifically authorized by law enacted by the Legislature for that purpose. If approved by 60 percent of the voters, the proposed constitutional amendment will take effect on January 1, 2011.

B. SECTION DIRECTORY:

Not applicable to joint resolutions.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

Based upon the costs involved in the 2008 election for advertising a proposed constitutional amendment, the total cost for advertising this proposed constitutional amendment is estimated to be

STORAGE NAME: DATE:

¹⁰ Article XI, section 1, Florida Constitution.

¹¹ Article XI, section 5(a), Florida Constitution.

¹² Article XI, section 5(e), Florida Constitution.

¹³ Article XI, section 5(d), Florida Constitution.

\$74,528. The cost is determined by multiplying the total number of words in the proposed amendment (approximately 810) by the average per word cost of \$92.01.¹⁴

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The Revenue Estimating Conference has estimated that, if the joint resolution is approved by the voters, the statewide impact would be reductions in property tax revenues of \$2.3 million in fiscal year 2011-12, \$4.8 million in fiscal year 2012-13, and \$7.7 million in fiscal year 2013-14, assuming current millage rates.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

 Applicability of Municipality/County Mandates Provision: Not applicable to joint resolutions.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

Not applicable.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

¹⁴ Based on information and methodology received from staff of the Department of State. **STORAGE NAME**: h0313b.EDCA.doc

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House Joint Resolution

A joint resolution proposing an amendment to Section 6 of Article VII and the creation of Section 31 of Article XII of the State Constitution to expand the availability of the ad valorem tax discount for disabled veterans to include those who were not Florida residents when they entered military service and provide an effective date.

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Be It Resolved by the Legislature of the State of Florida:

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That the following amendment to Section 6 of Article VII and the creation of Section 31 of Article XII of the State Constitution are agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

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ARTICLE VII

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FINANCE AND TAXATION

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SECTION 6. Homestead exemptions.--

232425

(a) Every person who has the legal or equitable title to real estate and maintains thereon the permanent residence of the owner, or another legally or naturally dependent upon the owner, shall be exempt from taxation thereon, except assessments for special benefits, up to the assessed valuation of twenty-five thousand dollars and, for all levies other than school district levies, on the assessed valuation greater than fifty thousand dollars and up to seventy-five thousand dollars, upon establishment of right thereto in the manner prescribed by law.

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Page 1 of 4

HJR 313

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The real estate may be held by legal or equitable title, by the entireties, jointly, in common, as a condominium, or indirectly by stock ownership or membership representing the owner's or member's proprietary interest in a corporation owning a fee or a leasehold initially in excess of ninety-eight years. The exemption shall not apply with respect to any assessment roll until such roll is first determined to be in compliance with the provisions of section 4 by a state agency designated by general law. This exemption is repealed on the effective date of any amendment to this Article which provides for the assessment of homestead property at less than just value.

- (b) Not more than one exemption shall be allowed any individual or family unit or with respect to any residential unit. No exemption shall exceed the value of the real estate assessable to the owner or, in case of ownership through stock or membership in a corporation, the value of the proportion which the interest in the corporation bears to the assessed value of the property.
- (c) By general law and subject to conditions specified therein, the Legislature may provide to renters, who are permanent residents, ad valorem tax relief on all ad valorem tax levies. Such ad valorem tax relief shall be in the form and amount established by general law.
- (d) The legislature may, by general law, allow counties or municipalities, for the purpose of their respective tax levies and subject to the provisions of general law, to grant an additional homestead tax exemption not exceeding fifty thousand dollars to any person who has the legal or equitable title to

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real estate and maintains thereon the permanent residence of the owner and who has attained age sixty-five and whose household income, as defined by general law, does not exceed twenty thousand dollars. The general law must allow counties and municipalities to grant this additional exemption, within the limits prescribed in this subsection, by ordinance adopted in the manner prescribed by general law, and must provide for the periodic adjustment of the income limitation prescribed in this subsection for changes in the cost of living.

Each veteran who is age 65 or older who is partially or totally permanently disabled shall receive a discount from the amount of the ad valorem tax otherwise owed on homestead property the veteran owns and resides in if the disability was combat related, the veteran was a resident of this state at the time of entering the military service of the United States, and the veteran was honorably discharged upon separation from military service. The discount shall be in a percentage equal to the percentage of the veteran's permanent, service-connected disability as determined by the United States Department of Veterans Affairs. To qualify for the discount granted by this subsection, an applicant must submit to the county property appraiser, by March 1, proof of residency at the time of entering military service, an official letter from the United States Department of Veterans Affairs stating the percentage of the veteran's service-connected disability and such evidence that reasonably identifies the disability as combat related, and a copy of the veteran's honorable discharge. If the property appraiser denies the request for a discount, the appraiser must

HJR 313 2010

notify the applicant in writing of the reasons for the denial, and the veteran may reapply. The Legislature may, by general law, waive the annual application requirement in subsequent years. This subsection shall take effect December 7, 2006, is self-executing, and does not require implementing legislation.

ARTICLE XII

91 SCHEDULE

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SECTION 31. Disabled veterans' property taxes.—The amendment to subsection (e) of Section 6 of Article VII relating to the property tax discount for disabled veterans and this section shall take effect January 1, 2011.

BE IT FURTHER RESOLVED that the following statement be placed on the ballot:

CONSTITUTIONAL AMENDMENT

ARTICLE VII, SECTION 6

ARTICLE XII, SECTION 31

DISABLED VETERANS' PROPERTY TAX DISCOUNT. -- Proposing an amendment to Section 6 of Article VII and the creation of Section 31 of Article XII of the State Constitution to expand the availability of the property tax discount on homesteads of veterans who became disabled as the result of a combat injury to include those who were not Florida residents when they entered the military and schedule the amendment to take effect January 1, 2011.

Page 4 of 4

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

TIED BILLS:

HB 321

Road Designations

SPONSOR(S): Boyd

IDEN./SIM. BILLS: SB 1026

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	Roads, Bridges & Ports Policy Committee	13 Y, 0 N	Johnson	Miller
2)	Economic Development & Community Affairs Policy Council		Johnson	Tinker 73T
3)				
4)				
5)				

SUMMARY ANALYSIS

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not "officially" change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The bill designates that portion of State Road 26 between the Levy County Line and the Alachua County Line in Gilchrist County as the "Veterans Memorial Highway."

The bill also designates that portion of State Road 26 between the Levy County line and County Road 313 in Gilchrist County as the "Sergeant Ricky Lord Road."

The bill directs the Department of Transportation (DOT) to erect suitable markers designating the "Veterans Memorial Highway" and the "Sergeant Ricky Lord Road."

Assuming that two markers are erected for each designation, DOT estimates the cost to be \$1,600. This expenditure is from the State Transportation Trust Fund and includes installation and maintenance costs.

The bill does not create any constitutional or other legal issues. It takes effect July 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

h0321b.EDCA.doc 2/24/2010

DATE:

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not "officially" change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The statute requires the Department of Transportation (DOT) to place a marker at each termini or intersection of an identified road or bridge, and to erect other markers it deems appropriate for the transportation facility. The statute also provides that a city or county must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

Effect of Proposed Change

The bill designates that portion of State Road 26 between the Levy County Line and the Alachua County Line in Gilchrist County as the "Veterans Memorial Highway."

The bill also designates that portion of State Road 26 between the Levy County line and County Road 313 in Gilchrist County as the "Sergeant Ricky Lord Road."

The bill directs the Department of Transportation (DOT) to erect suitable markers designating the "Veterans Memorial Highway" and the "Sergeant Ricky Lord Road."

The bill takes effect on July 1, 2010.

B. SECTION DIRECTORY:

Section 1 Designates the "Veterans Memorial Highway;" requires DOT to erect suitable markers.

Section 2 Designates the "Sergeant Ricky Lord Road;" requires DOT to erect suitable markers.

Section 3 Provides an effective date.

STORAGE NAME: DATE:

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II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None

2. Expenditures:

DOT estimates that the cost to erect two suitable road designating markers is approximately \$800 per designation; this assumes the placement of a marker at each end of the designated road segment. The total impact of this bill, with two designations, is \$1,600. The expenditure is from the State Transportation Trust Fund and includes installation and maintenance costs.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None

2. Expenditures:

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None

D. FISCAL COMMENTS:

None

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to require the counties or cities to spend funds or take an action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

Sergeant Ricky Lord was a marine who grew up in Trenton in Gilchrist County. He was killed in Iraq on August 18, 2004, two days before his 25th birthday.

STORAGE NAME: DATE:

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IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

None

HB 321 2010

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A bill to be entitled

An act relating to road designations; designating Veterans Memorial Highway and Sergeant Ricky Lord Road in Gilchrist County; directing the Department of Transportation to erect suitable markers; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. <u>Veterans Memorial Highway designated;</u>
 Department of Transportation to erect suitable markers.--
- (1) That portion of State Road 26 between the Levy County line and the Alachua County line in Gilchrist County is designated as "Veterans Memorial Highway."
- (2) The Department of Transportation is directed to erect suitable markers designating Veterans Memorial Highway as described in subsection (1).
- Section 2. <u>Sergeant Ricky Lord Road designated; Department</u> of Transportation to erect suitable markers.—
- (1) That portion of State Road 26 between the Levy County line and County Road 313 in Gilchrist County is designated as "Sergeant Ricky Lord Road."
- (2) The Department of Transportation is directed to erect suitable markers designating Sergeant Ricky Lord Road as described in subsection (1).
 - Section 3. This act shall take effect July 1, 2010.

Amendment No.

	COUNCIL/COMMITTEE ACTION		
	ADOPTED (Y/N)		
	ADOPTED AS AMENDED (Y/N)		
	ADOPTED W/O OBJECTION (Y/N)		
	FAILED TO ADOPT (Y/N)		
	WITHDRAWN (Y/N)		
	OTHER		
1	Council/Committee hearing bill: Economic Development &		
2	Community Affairs Policy Council		
3	Representative Flores offered the following:		
4			
5	Amendment (with title amendment)		
6	Between lines 24 and 25, insert:		
7	Section 3. Anthony J. Perez Street designated; Department		
8	of Transportation to erect suitable markers.—		
9	(1) That portion of 40th Street/Bird Road between 102nd		
10	Avenue and 117th Avenue in Miami-Dade County is designated as		
11	"Anthony J. Perez Street."		
12	(2) The Department of Transportation is directed to erect		
13	suitable markers designating Anthony J. Perez Street as		
14	described in subsection (1).		
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18			
19	TITLE AMENDMENT		

COUNCIL/COMMITTEE AMENDMENT

Bill No. HB 321 (2010)

Amen	dment	No.
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20 Remove line 4 and insert:

County; designating Anthony J. Perez Street in Miami-Dade

County; directing the Department of Transportation to

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 351

Specialty License Plates

SPONSOR(S): Roads, Bridges & Ports Policy Committee, Patterson

TIED BILLS:

IDEN./SIM. BILLS: SB 736

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	Roads, Bridges & Ports Policy Committee	12 Y, 1 N, As CS	Brown	Miller
2)	Economic Development & Community Affairs Policy Council		Brown PS	Tinker TBT
3)				
4)				
5)				

SUMMARY ANALYSIS

CS/HB 351 provides for the creation of a "Catch Me, Release Me" specialty license plate. The annual use fee of \$25 per tag shall be distributed to the Guy Harvey Ocean Foundation, Inc., to fund marine-related scientific research and public awareness. Up to 10 percent of the proceeds collected are reserved to the Foundation for administrative costs and marketing of the plate.

Specialty license plates must be specifically authorized pursuant to s. 320.08053, F.S. This statute establishes requirements that organizations must meet to create a new specialty license plate, including a scientific survey performed by an independent sampling firm indicating that 30,000 motor vehicle owners would purchase the proposed plate at the increased cost, long and short term marketing plans addressing revenues and expenditures, and a \$60,000 application fee, among other requirements.

The fiscal impact of this bill is approximately \$60,000 to the Department of Highway Safety and Motor Vehicles (DHSMV) for implementation of the new specialty license plate. The fiscal impact will be offset by the application fee of \$60,000 paid to DHSMV by the sponsoring organization.

The Guy Harvey Ocean Foundation, Inc., has been approved by DHSMV and the Auditor General to pursue legislation for the "Catch Me, Release Me" specialty license plate, and is not affected by the 2008 legislation limiting future specialty plates.

The bill has an effective date of October 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

h0351b.EDCA.doc

DATE:

2/23/2010

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Currently, specialty license plates are available to any owner or lessee of a motor vehicle who is willing to pay an annual use fee for the privilege. Annual use fees ranging from \$15 to \$25, paid in addition to required license taxes and service fees, are distributed to an organization or organizations in support of a particular cause or charity signified in the plate's design and designated in statute.

The Legislature has authorized 114 specialty license plates. Sales of specialty license plates generated over \$37 million in annual use fee revenues during the 2009 Fiscal Year (July 2008-June 2009). Since the program's inception, the DHSMV has collected annual use fees for the plates totaling more than \$435.8 million. As of September 15, 2009, there were 1,472,826 of the state's 16.5 million registered vehicles displaying a valid specialty plate. This represents approximately 8.9% of all vehicle plates.

Under s. 320.08053, F.S., an organization may seek Legislative authorization for a new specialty license plate by meeting a number of requirements.

An organization is first required to submit the following to DHSMV:

- a request for the plate describing it in general terms;
- the results of a professional, independent, and scientific sample survey of Florida residents indicating that 30,000 vehicle owners intend to purchase the plate at the increased cost;
- an application fee of \$60,000 defraying DHSMV's cost for reviewing the application, developing the new plate, and providing for the manufacture and distribution of the first run of plates; and
- a marketing strategy for the plate and a financial analysis of anticipated revenues and planned expenditures.

These requirements must be satisfied at least 90 days prior to the convening of the regular session of the Legislature. Once the requirements are met, DHSMV notifies the committees of the House of Representatives and Senate with jurisdiction over the issue, and the organization is free to find sponsors and pursue Legislative action.

In 2008 the Legislature passed SB 1992, which included a moratorium on the issuance of specialty plates by DHSMV.¹ The moratorium is effective from October 1, 2008 to July 1, 2011, but contains an

exception "for [any] specialty license plate proposal which has submitted a letter of intent to the Department of Highway Safety and Motor Vehicles prior to May 2, 2008."²

Effect of Proposed Changes

The bill amends ss. 320.08056 and 320.08058, F.S., to authorize DHSMV to develop and issue a "Catch Me, Release Me" license plate upon payment of the appropriate license taxes and a \$25 special use fee. Annual use fees collected from the sale of this license plate shall be distributed to the Guy Harvey Ocean Foundation, Inc. They will administer the fees and use the proceeds as follows:

- the first \$60,000 in revenues may be retained to cover start-up costs;
- up to 10 percent of the proceeds may be used for administrative costs directly associated with the operations of the Guy Harvey Ocean Foundation, Inc., and promotion and marketing of the plate; and
- all remaining proceeds shall be used by the Guy Harvey Ocean Foundation, Inc., for substantive research and outreach initiatives.

CS/HB 351 specifically mentions particular types of research and outreach being pursued by the Guy Harvey Ocean Foundation, Inc.:

- research of free-ranging pelagic marine species that inhabit, use, or migrate through Florida waters,
- · conservation initiatives, and
- education and public outreach programs targeting school-aged children in the state.

The fiscal impact incurred as a result of this bill is approximately \$60,000. This impact is offset by the \$60,000 application fee Guy Harvey Ocean Foundation, Inc. is required to pay as part of the application process. Revenue generated from the sale of this license plate is based on public interest and cannot be predicted.

The DHSMV has notified the Legislature that the Guy Harvey Ocean Foundation, Inc. has met the initial application and statutory requirements to pursue legislation for the "Catch Me, Release Me" specialty license plate. In conformity with s. 320.08053(1)(b), F.S., the Auditor General has issued a report validating the Foundation's survey.³ This report also determines that the "Catch Me, Release Me" plate falls within exception from the moratorium on new specialty license plates created by the 2008 Legislature, as the Foundation submitted their materials before May 2, 2008.⁴

B. SECTION DIRECTORY:

- Section 1 Amends s. 320.08056(4), F.S., providing for a \$25 annual use fee for the "Catch Me, Release Me" license plate.
- Section 2 Amends s. 320.08058(65), F.S., creating the "Catch Me, Release Me" specialty license plate; providing for plate design; and providing for the distribution and uses of the annual use fees.
- **Section 3** Provides an Effective Date of October 1, 2010.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

See Fiscal Comments, below.

² Id.

³ Report No. 2009-129, Auditor General, February 2009.

2. Expenditures:

See Fiscal Comments, below

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Persons who elect to purchase the specialty license plate will be required to pay an annual use fee of \$25 in addition to applicable taxes and administrative charges. It is impossible to determine how many people will purchase the plates because the sale of this license plate will be based on public interest. Therefore, the aggregate impact to the private sector cannot be determined.

D. FISCAL COMMENTS:

Implementation of CS/HB 351 will cost DHSMV approximately \$60,000 in contract programming, development labor, and product purchasing costs for the creation of the "Catch Me, Release Me" license plate. This fiscal impact is offset by the statutory application fee of \$60,000, which has been submitted to DHSMV by the Guy Harvey Ocean Foundation, Inc., for the creation of this specialty license plate. If the specialty license plate is not approved by the Legislature, the application fee may be refunded.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to: require counties or cities to spend funds or take action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

N/A

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

On January 13, 2010, the Roads, Bridges and Ports Policy Committee favorably adopted an amendment reducing the cap on administrative and marketing expenses from 25 percent to 10 percent. The bill as amended was reported favorably as a committee substitute.

STORAGE NAME: DATE: h0351b.EDCA.doc 2/23/2010 CS/HB 351 2010

1	A bill to be entitled
2	An act relating to specialty license plates; amending ss.
3	320.08056 and 320.08058, F.S.; creating a Catch Me,
4	Release Me license plate; establishing an annual use fee
5	for the plate; providing for the distribution of use fees
6	received from the sale of such plates; providing an
7	effective date.
8	
9	Be It Enacted by the Legislature of the State of Florida:
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11	Section 1. Paragraph (rrr) is added to subsection (4) of
12	section 320.08056, Florida Statutes, to read:
13	320.08056 Specialty license plates
14	(4) The following license plate annual use fees shall be
15	collected for the appropriate specialty license plates:
16	(rrr) Catch Me, Release Me license plate, \$25.
17	Section 2. Subsection (70) is added to section 320.08058,
18	Florida Statutes, to read:
19	320.08058 Specialty license plates
20	(70) CATCH ME, RELEASE ME LICENSE PLATES.—
21	(a) The department shall develop a Catch Me, Release Me
22	license plate as provided in this section. Catch Me, Release Me
23	license plates must bear the colors and design approved by the
24	department. The word "Florida" must appear at the top of the
25	plate, and the words "Catch Me, Release Me" must appear at the
26	bottom of the plate.
27	(b) The license plate annual use fees shall be distributed
28	to the Guy Harvey Ocean Foundation, Inc., to fund marine-related

Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

CS/HB 351 2010

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marine species that inhabit, use, or migrate through Florida waters; conservation initiatives; and education and public outreach programs targeting school-aged children in the state.

The Guy Harvey Ocean Foundation, Inc., may retain all revenue up to \$60,000 from the annual use fees until all startup costs for developing and establishing the plate have been recovered.

Thereafter, up to 10 percent of the annual use fee revenue may be used for administrative costs directly associated with the operations of the Guy Harvey Ocean Foundation, Inc., and promotion and marketing of the specialty license plate.

Section 3. This act shall take effect October 1, 2010.

Page 2 of 2

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 399

Motor Vehicles

SPONSOR(S): Roads, Bridges & Ports Policy Committee, Kelly and others

TIED BILLS:

IDEN./SIM. BILLS:

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) _	Roads, Bridges & Ports Policy Committee	13 Y, 0 N, As CS	Brown	<u>Miller</u>
2) _	Finance & Tax Council	14 Y, 0 N	Aldridge	Langston
	Economic Development & Community Affairs Policy Council		Brown P8	Tinker TBT
4) _			*****	
5) _				

SUMMARY ANALYSIS

CS/HB 399 requires the Department of Highway Safety and Motor Vehicles (DHSMV) to modify certain applications to allow \$1 voluntary contributions to be made to Blind Babies and Blind Youth Services, Senior Vision Services, and The Arc of Florida.

Specifically, the bill amends s. 320.02, F.S., to require motor vehicle registration applications and renewals, to include a \$1 check-off to Blind Babies and Blind Youth Services, to be distributed directly to Florida Association of Agencies Serving the Blind, Inc., a non-profit organization that provides organizational support for private agencies serving Floridians with blindness, and to The Arc of Florida, a non-profit organization, to be used for programs and services for persons with developmental disabilities.

The bill also amends ss. 322.08 and 322.18, F.S., to require drivers' license applications and renewals to include a \$1 check-off to Senior Vision Services, to be distributed to the Florida Association of Agencies Serving the Blind, Inc., and to The Arc of Florida.

DHSMV has provided notice that both Florida Association of Agencies Serving the Blind, Inc., and The Arc of Florida have complied with ss. 322.081 and 320.023, F.S., regarding requests to establish voluntary checkoffs, by submitting letters of request, \$10,000 application fees, and approved short- and long-term marketing plans.

The bill has an effective date of October 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

h0399d.EDCA.doc

DATE:

2/23/2010

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

The bill amends s. 320.02, F.S., to require motor vehicle registration applications and renewals to include a \$1 check-off to two additional entities. The first check-off, for "Blind Babies and Blind Youth Services," collects contributions to be distributed directly to Florida Association of Agencies Serving the Blind, Inc., a non-profit organization that provides organizational support for private agencies serving Floridians with blindness. The second collects contributions to be distributed to The Arc of Florida, to be used by that organization for programs and services for persons with developmental disabilities.

The bill amends s. 322.08, F.S., to provide similar \$1 check-offs on drivers' license applications to be distributed to the entities named above. The bill also amends s. 322.18, F.S., to provide \$1 check-offs on drivers' license renewal applications to these groups.

The Department of Highway Safety and Motor Vehicles (DHSMV) has provided notice that both Florida Association of Agencies Serving the Blind, Inc., and The Arc of Florida have complied with ss. 322.081 and 320.023, F.S., regarding requests to establish voluntary check-offs, by submitting letters of request, \$10,000 application fees, and approved short- and long-term marketing plans.

About Drivers' License Check-offs

Section 322.081, F.S., provides the procedures an organization must follow prior to seeking legislative authorization to request the creation of a new voluntary contribution fee and establish a corresponding voluntary check-off on a driver's license application. The check-off allows a person applying for or renewing a Florida driver's license to voluntarily contribute to one or more of the authorized organizations during the driver's license transaction. Before the organization is eligible, it must submit the following to the DHSMV at least 90 days before the convening of the regular session of the Legislature:

- A request for the particular voluntary contribution being sought, describing it in general terms.
- An application fee of up to \$10,000 to defray the DHSMV's costs for reviewing the application and developing the check-off, if authorized. State funds may not be used to pay the application fee.
- A short and long-term marketing strategy and a financial analysis outlining the anticipated revenues and the planned expenditures of the revenues to be derived from the voluntary contributions.

The DHSMV must discontinue the check-off if less than \$25,000 has been contributed by the end of the fifth year, or if less than \$25,000 is contributed during any subsequent 5-year period.¹

¹ Section 322.081(4)(a), F.S.

STORAGE NAME: h0399d.EDCA.doc DATE: 2/23/2010

Pursuant to s. 322.08(7), F.S., the driver's license application and renewal forms currently include the following seven voluntary contribution check-offs. (The eighth, for Prevent Blindness Florida, is authorized in s. 322.18(9)(a), F.S.) The total revenue and revenue generated by each check-off in the last 5-year period are summarized in the chart below:2

Driver License Check- offs/Voluntary Contribution	Statutory Authorization	Effective Date	Revenue Collected w/in last 5 years	Total Revenue Collected
Organ & Tissue Donor Education (\$1)	1995-423, L.O.F.	7/1/1995	\$402,603	\$1,091,209
Prevent Blindness Florida (\$1)	1995-333, L.O.F.	10/01/1995	\$2,092,878	\$3,208,017
Florida Council of the Blind (\$1)	1996-413, L.O.F.	6/5/1996	\$185,343	\$482,340
Hearing Research Institute (\$2)	2000-313, L.O.F.	10/1/2000	\$185,053	\$320,988
Juvenile Diabetes Foundation International (\$1)	2000-313, L.O.F.	10/1/2000	\$592,835	\$1,017,278
Children's Hearing Help Fund (\$1)	2005-68, L.O.F.	7/1/2005	\$260,763	\$260,763
Family First (\$1)	2008-102, L.O.F.	10/1/2008	\$150,047	\$150,047
Stop Heart Disease (\$1)	2009-100, L.O.F.	10/1/2009	\$0	\$0
Total			\$3,869,522	\$6,530,642

About Motor Vehicle Registration Check-offs

During the 1998 Session, the Legislature created s. 320.023, F.S., which outlines the procedures which an organization must follow prior to seeking Legislative authorization to request the creation of a new voluntary contribution fee and establish a corresponding voluntary check-off on a motor vehicle registration application. The check-off allows a registered owner or registrant of a motor vehicle to voluntarily contribute to one or more of the authorized organizations during a motor vehicle registration transaction. Before the organization is eligible, it must submit the following requirements to DHSMV at least 90 days before the convening of the Regular Session of the Legislature:

- A request for the particular voluntary contribution being sought, describing it in general terms.
- An application fee of up to \$10,000 to defray DHSMV's costs for reviewing the application and developing the check-off, if authorized. State funds may not be used to pay the application fee.
- A short and long-term marketing strategy and a financial analysis outlining the anticipated revenues and the planned expenditures of the revenues to be derived from the voluntary contributions.

DHSMV must discontinue the check-off if less than \$25,000 has been contributed by the end of the fifth year, or if less than \$25,000 is contributed during any subsequent five-year period.

Section 320.02, F.S., specifies the language that must appear on the State of Florida vehicle's registration and renewal application forms. Included in s. 320.02, F.S., are options for voluntary contributions to the following corporations, trust funds, and organizations as shown in the chart below. The chart includes three additional voluntary contributions relating to registrations authorized in other sections of law.³

DATE:

2/23/2010

² The charts in this analysis were prepared by Senate staff as part of Senate Interim Report 2010-131, Review of the Requirements for Establishing Specialty License Plates and Registration and Driver's License Check-Offs, October 2009.

³ Specifically, s. 320.08047, F.S., allows a \$1 voluntary contribution to be deposited into the Health Care Trust Fund for organ and tissue donor education and for maintaining the organ and tissue donor registry. Section 328.72(11), F.S., requires that vessel registration and renewal application forms include a provision allowing for a voluntary contribution of \$2 or \$5 to the Save the Manatee Trust Fund to fund an impartial scientific benchmark census of the manatee population in the state and other activities intended to provide manatee and marine mammal protection and recovery efforts. Lastly, s. 328.72(16), F.S., requires the DHSMV to h0399d.EDCA.doc STORAGE NAME:

Registration Check- offs/Voluntary Contribution	Statutory Authorization	Effective Date	Revenue Collected w/in last 5 years	Total Revenue Collected
*Save the Manatee TF (\$2 or \$5)	1984-338, L.O.F.	7/1/1985	\$478,310	\$3,191,012
Nongame Wildlife Trust Fund (\$1)	1984-194, L.O.F.	10/1/1984	\$210,421	\$19,244,868
*Marine Resources Conservation TF (\$5) Turtle Sticker is issued	1991-215, L.O.F.	7/1/1992	\$422,228	\$1,067,533
Organ & Tissue Donor Education (\$1)	95-423, L.O.F.	7/1/1995	\$284,239	\$586,143
Highway Safety Operating Trust Fund, used to purchase child safety seats (\$2)	1995-333, L.O.F.	10/1/1995	\$253,237	\$649,751
Transportation Disadvantaged Trust Fund (\$1)	1994-306, L.O.F.	7/1/1994	\$155,605	\$362,242
Prevent Blindness Florida (\$1)	1997-300, L.O.F.	10/1/1997	\$567,325	\$968,679
Florida Mothers Against Drunk Driving, Inc. (unspecified \$)	1999-233, L.O.F.	7/1/1999	\$350,902	\$542,973
Southeastern Guide Dogs, Inc. (\$1)	2005-254, L.O.F.	7/1/2005	\$225,256	\$225,256
Miami Heart Research Institute, Inc. (\$1)	2006-44, L.O.F.	7/1/2006	\$98,465	\$98,465
Children's Hearing Help Fund (\$1)	2007-50, L.O.F.	10/1/2007	\$63,886	\$63,886
State Homes for Veterans Trust Fund (\$1)	2008-87, L.O.F.	10/1/2008	\$82,806	\$82,806
Family First (\$1)	2008-102, L.O.F.	10/1/2008	\$16,365	\$16,365
Florida Sheriffs Youth Ranches, Inc. (\$1)	2009-110, L.O.F.	7/1/2009	\$176	\$176
Total			\$3,209,221	\$27,100,155

B. SECTION DIRECTORY:

- Amends s. 320.02, F.S., adding to applications for motor vehicle registration and renewal forms, voluntary contributions to Blind Babies and Blind Youth Services to be distributed to Florida Association of Agencies Serving the Blind, Inc. and to The Arc of Florida.
- Section 2 Amends s. 322.08, F.S., adding to drivers' license applications, voluntary contributions to Senior Vision Services to be distributed to Florida Association of Agencies Serving the Blind, Inc. and to The Arc of Florida.
- Section 3 Amends s. 322.18, F.S., adding to drivers' license renewal applications, voluntary contributions to Senior Vision Services to be distributed to Florida Association of Agencies Serving the Blind, Inc. and to The Arc of Florida.

Section 4 Provides an effective date of October 1, 2010.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

See fiscal comment below.

2. Expenditures:

The bill will require programming modifications to DHSMV's Driver License and Motor Vehicle Information Systems, the cost of which will be paid from the \$40,000 received as application fees from the entities receiving the contributions pursuant to s. 320.023 and 322.081, F.S.⁴

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Motorists who decide to donate would pay an additional dollar for vehicle registrations and drivers' licenses.

D. FISCAL COMMENTS:

The Revenue Estimating Conference estimates that state trust funds will increase by \$200,000 for FY 2010-2011 and by \$300,000 for each year thereafter. Note that these funds will be distributed to the charitable organizations as outlined above.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to: require counties or cities to spend funds or take action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

N/A

C. DRAFTING ISSUES OR OTHER COMMENTS:

⁴ Both entities described in the bill have submitted a \$10,000 fee for both motor vehicle registration check-off applications and driver's license check-off applications, for a total of \$40,000.

The bill repeatedly addresses "The Arc of Florida." This phrase appears to be a trademark of the Association for Retarded Citizens of Florida, Inc. In order to avoid confusion, it may be advisable to amend the bill to clarify the entity's full legal name on file with the Florida Department of State.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

On January 13, 2010, the Roads, Bridges and Ports Policy Committee adopted an amendment adding the check-off contributions for The Arc of Florida to the bill. This bill, as amended, was reported favorably as a committee substitute.

STORAGE NAME: DATE:

h0399d.EDCA.doc 2/23/2010

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19 20 A bill to be entitled

An act relating to motor vehicles; amending s. 320.02, F.S.; requiring the application form for motor vehicle registration or renewal of registration to include language permitting the applicant to make a voluntary contribution to Blind Babies and Blind Youth Services and for services for persons with developmental disabilities; amending s. 322.08, F.S.; requiring the application form for a driver's license or duplicate thereof to include language permitting the applicant to make a voluntary contribution to Senior Vision Services and for services for persons with developmental disabilities; amending s. 322.18, F.S.; requiring the application form for renewal issuance or renewal extension of a driver's license to include language permitting the applicant to make a voluntary contribution to Senior Vision Services and for services for persons with developmental disabilities; providing for distribution of funds collected from voluntary contributions; providing that such contributions are not considered income of a revenue nature; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraphs (i) and (j) are added to subsection (15) of section 320.02, Florida Statutes, to read:

320.02 Registration required; application for

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registration; forms.—

Page 1 of 4

CODING: Words stricken are deletions; words underlined are additions.

29 (15)

- (i) The application form for motor vehicle registration and renewal of registration must include language permitting a voluntary contribution of \$1 to Blind Babies and Blind Youth Services. Such contributions shall be transferred by the department each month to the Florida Association of Agencies Serving the Blind, Inc., a not-for-profit organization.
- (j) The application form for motor vehicle registration and renewal of registration must include language permitting a voluntary contribution of \$1 for services for persons with developmental disabilities. Such contributions shall be transferred by the department to The Arc of Florida to be used by that organization for programs and services in this state for persons with developmental disabilities.

For the purpose of applying the service charge provided in s. 215.20, contributions received under this subsection are not income of a revenue nature.

Section 2. Subsection (7) of section 322.08, Florida Statutes, is amended to read:

322.08 Application for license.-

- (7) The application form for a driver's license or duplicate thereof shall include language permitting the following:
- (a) A voluntary contribution of \$1 per applicant, which contribution shall be deposited into the Health Care Trust Fund for organ and tissue donor education and for maintaining the organ and tissue donor registry.

Page 2 of 4

(b) A voluntary contribution of \$1 per applicant, which contribution shall be distributed to the Florida Council of the Blind.

- (c) A voluntary contribution of \$2 per applicant, which shall be distributed to the Hearing Research Institute, Incorporated.
- (d) A voluntary contribution of \$1 per applicant, which shall be distributed to the Juvenile Diabetes Foundation International.
- (e) A voluntary contribution of \$1 per applicant, which shall be distributed to the Children's Hearing Help Fund.
- (f) A voluntary contribution of \$1 per applicant, which shall be distributed to Family First, a nonprofit organization.
- (g) A voluntary contribution of \$1 per applicant, to Stop Heart Disease, which shall be distributed to the Florida Heart Research Institute, a nonprofit organization.
- (h) A voluntary contribution of \$1 per applicant to Senior Vision Services, which shall be distributed to the Florida Association of Agencies Serving the Blind, Inc., a not-for-profit organization.
- (i) A voluntary contribution of \$1 per applicant for services for persons with developmental disabilities, which shall be distributed to The Arc of Florida.

A statement providing an explanation of the purpose of the trust funds shall also be included. For the purpose of applying the service charge provided in s. 215.20, contributions received

under paragraphs (b)-(i) (b), (c), (d), (e), (f), and (g) and under s. 322.18(9) are not income of a revenue nature.

Section 3. Paragraphs (c) and (d) are added to subsection (9) of section 322.18, Florida Statutes, to read:

322.18 Original applications, licenses, and renewals; expiration of licenses; delinquent licenses.—

(9)

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- (c) The application form for a renewal issuance or renewal extension shall include language permitting a voluntary contribution of \$1 per applicant to Senior Vision Services. Such contributions shall be distributed monthly to the Florida Association of Agencies Serving the Blind, Inc., a not-for-profit organization.
- (d) The application form for a renewal issuance or renewal extension shall include language permitting a voluntary contribution of \$1 per applicant for services for persons with developmental disabilities, to be distributed by the department to The Arc of Florida to provide services to persons with developmental disabilities in this state.

103 Section 4. This act shall take effect October 1, 2010.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 643

State Road Designations

SPONSOR(S): Bush and others

TIED BILLS:

IDEN./SIM. BILLS:

	REFERENCE	ACTION	ANÂLYST S	STAFF DIRECTOR
1)	Roads, Bridges & Ports Policy Committee	13 Y, 0 N	Johnson 4 O	Miller
2)	Economic Development & Community Affairs Policy Council		Johnson	Tinker 785
3)		N-13-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1		
4)				H-111111111111111111111111111111111111
5)			Water and the same	

SUMMARY ANALYSIS

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not "officially" change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The bill designates that portion of N.W. 79th Street between N.W. 6th Avenue and E. 12th Avenue in Miami-Dade County as "Miss Lillie Williams Boulevard."

The bill also directs DOT to erect suitable markers designating "Miss Lillie Williams Boulevard."

Assuming that two markers are erected, DOT estimates the cost to be \$800. This expenditure is from the State Transportation Trust Fund and includes installation and maintenance costs.

The bill does not create any constitutional or other legal issues. It takes effect July 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

h0643b.EDCA.doc

DATE:

3/1/2010

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not "officially" change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The statute requires the Florida Department of Transportation (DOT) to place a marker at each terminus or intersection of an identified road or bridge, and to erect other markers it deems appropriate for the transportation facility. The statute also provides that a city or county must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

Effect of Proposed Change

The bill designates that portion of N.W. 79th Street¹ between N.W. 6th Avenue and E. 12th Avenue in Miami-Dade County as "Miss Lillie Williams Boulevard."

The bill also directs DOT to erect suitable markers designating "Miss Lillie Williams Boulevard."

The bill has an effective date of July 1, 2010.

B. SECTION DIRECTORY:

Designates the "Miss Lillie Williams Boulevard;" directs DOT to erect suitable markers. Section 1

Section 2 Provides an effective date.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

¹ This is also State Road 934.

STORAGE NAME:

h0643b.EDCA.doc DATE: 3/1/2010

A. FISCAL IMPACT ON STATE GOVERNMENT: 1. Revenues: None 2. Expenditures: DOT estimates that the cost to erect two suitable road markers for this designation is approximately \$800. This expenditure is from the State Transportation Trust Fund and includes installation and maintenance costs. **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:** 1. Revenues: None 2. Expenditures: None C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: None D. FISCAL COMMENTS: None III. COMMENTS A. CONSTITUTIONAL ISSUES: 1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to require the counties or cities to spend funds or take an action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

While not mentioned in the bill, N.W. 79th Street is also State Road 934.

According to the resume submitted by Rep. Bush's office, Miss Lillie Williams is a former Miami-Dade County Community Action Agency member and chairwoman of the Dade Employment Economic Development Corporation. She received a B.S. from Florida A&M University in 1950, a B.S. in Behavioral Science from Shaw University in 1970, and a Masters degree in Behavioral Science from A&T State University in 1980.

STORAGE NAME: DATE:

h0643b.EDCA.doc 3/1/2010

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

None

STORAGE NAME: DATE:

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 915

Transportation Corporations

SPONSOR(S): Horner TIED BILLS:

IDEN./SIM. BILLS: SB 2332

	REFERENCE	ACTION	ANALYST STAFF DIRECTOR
1)	Economic Development & Community Affairs Policy Council		Johnson Tinker
2)			
3)			
4)			
5)			

SUMMARY ANALYSIS

This bill repeals sections of the Florida Statutes that were never used. Sections 339.401 through 339.421. F.S. creates the "Florida Transportation Corporation Act." This act was created in 1988 to allow certain corporations authorized by the Department of Transportation (DOT) to secure and obtain right-of-way for transportation systems and to assist in the planning and design of such systems. The act contains statutory provisions related to those corporations. According to DOT, this act was never used.

Section 11.45(3)(m), F.S., authorizes the Auditor General to audit corporations acting on behalf of DOT pursuant to the Florida Transportation Corporation Act.

The bill repeals the Florida Transportation Corporation Act in ss. 339.401 through 339.421, F.S. The bill also repeals s. 11.45(3)(m), F.S., authorizing the Auditor General to audit these corporations.

The bill does not have a fiscal impact.

The bill has an effective date of July 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME: DATE:

h0915.EDCA.doc 2/24/2010

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Sections 339.401 through 339.421, F.S. creates the "Florida Transportation Corporation Act." This act was created in 1988 to allow certain corporations authorized by the Department of Transportation (DOT) to secure and obtain right-of-way for transportation systems and to assist in the planning and design of such systems. The act contains various statutory provisions related to those corporations. According to DOT, this act was never used.

Section 11.45(3)(m), F.S., authorizes the Auditor General to audit corporations acting on behalf of DOT pursuant to the Florida Transportation Corporation Act.

Proposed Changes

The bill repeals the Florida Transportation Corporation Act in ss. 339.401 through 339.421, F.S. The bill also repeals s. 11.45(3)(m), F.S., authorizing the Auditor General to audit these corporations.

The bill has an effective date of July 1, 2010.

B. SECTION DIRECTORY:

Section 1

Repeals s. 339.401 through 339.421, F.S., relating to the Florida Transportation Corporation Act, definition of terms used in the act, legislative findings and purpose, authorization of corporations, type and structure and income of corporation, contract between DOT and the corporation, articles of incorporation, boards of directors, advisory directors, bylaws, notice of meetings and open records, amendment of articles of incorporation, powers of corporations, use of state property, exemption from taxation, authority to alter or dissolve corporation, dissolution upon completion of purposes. transfer of funds and property upon dissolution, department rules, construction of provisions, and issuance of debt.

Section 2 Repeals s. 11.45(3)(m), F.S., removing a provision for audits of transportation

corporations by the Auditor General to conform.

Section 3 Provides an effective date.

STORAGE NAME: DATE:

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PAGE: 2

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A.	FISCAL IMPACT ON STATE GOVERNMENT:
	1. Revenues: None
	2. Expenditures:None
B.	FISCAL IMPACT ON LOCAL GOVERNMENTS:
	1. Revenues: None
	2. Expenditures: None
C.	DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: None
D.	FISCAL COMMENTS: None
	III. COMMENTS
A.	CONSTITUTIONAL ISSUES:
	Applicability of Municipality/County Mandates Provision: Not applicable. The bill does not appear to affect county or municipal government.
	2. Other: None
B.	RULE-MAKING AUTHORITY: The bill repeals DOT's rulemaking requirement regarding this Act. DOT will have to repeal its rules
	regarding these corporations contained in s. 14-35.0011, F.A.C.
C.	DRAFTING ISSUES OR OTHER COMMENTS:
	None
	IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: DATE: h0915.EDCA.doc 2/24/2010

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HB 915 2010

1 A bill to be entitled 2 An act relating to transportation corporations; removing 3 provisions that provide for nonprofit corporations to act 4 on behalf of the Department of Transportation to secure 5 and obtain rights-of-way for transportation systems and to 6 assist in the planning and design of such systems; 7 repealing ss. 339.401-339.421, F.S., relating to the 8 Florida Transportation Corporation Act, definition of 9 terms used in the act, legislative findings and purpose, 10 authorization of corporations, type and structure and income of corporation, contract between the Department of 11 12 Transportation and the corporation, articles of 13 incorporation, boards of directors, advisory directors, 14 bylaws, notice of meetings and open records, amendment of 15 articles of incorporation, powers of corporations, use of 16 state property, exemption from taxation, authority to 17 alter or dissolve corporation, dissolution upon completion 18 of purposes, transfer of funds and property upon 19 dissolution, department rules, construction of provisions, 20 and issuance of debt; repealing s. 11.45(3)(m), F.S., 21 removing a provision for audits of transportation 22 corporations by the Auditor General to conform; providing 23 an effective date.

2425

Be It Enacted by the Legislature of the State of Florida:

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Section 1. <u>Sections 339.401, 339.402, 339.403, 339.404,</u> 339.405, 339.406, 339.407, 339.408, 339.409, 339.410, 339.411,

Page 1 of 2

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HB 915 2010

29	339.412, 339.414, 339.415, 339.416, 339.417, 339.418, 339.419,
30	339.420, and 339.421, Florida Statutes, are repealed.
31	Section 2. Paragraph (m) of subsection (3) of section
32	11.45, Florida Statutes, is repealed.

Section 3. This act shall take effect July 1, 2010.

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Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 7017

PCB IBFA 10-01

Public Records/Credit History, Information and Credit

Scores/Office of Financial Regulation

SPONSOR(S): Insurance, Business & Financial Affairs Policy Committee and Workman

TIED BILLS:

IDEN./SIM. BILLS: SB 1576

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
Orig. Comm.:	Insurance, Business & Financial Affairs Policy Committee	14 Y, 0 N	Barnum	Cooper
1) Economic Do	evelopment & Community Affairs Policy		Williamson	W Tinker TEST
2)				
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4)				
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SUMMARY ANALYSIS

HB 7017 makes changes to the confidentiality provisions of Part I, ch. 494, F.S. which regulates mortgage brokerage and mortgage lending.

The bill colocates the confidentiality provisions found in Part I, ch. 494, F.S., within a single section of law.

The bill creates a public record exemption for credit history information and credit scores held by the Office of Financial Regulation for licensure purposes under ch. 494, F.S., and pursuant to the federal Secure and Fair Enforcement for Mortgage Licensing Act of 2008. It also provides for repeal of the exemption on October 2, 2015, unless reviewed and saved from repeal by the Legislature. The bill provides a public necessity statement as required by the State Constitution

Article I, s. 24(c) of the State Constitution, requires a two-thirds vote of the members present and voting for passage of a newly created public records or public meetings exemption. Thus, this bill requires a two-thirds vote for passage.

The bill provides for a July 1, 2010 effective date.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

h7017.EDCA.doc 2/19/2010

DATE:

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

L SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background on Florida's Public Records Laws:

Florida has a long history of providing public access to government records. The Legislature enacted the first public records law in 1892. More comprehensive legislation was adopted in 1967 with the enactment of ch. 119, F.S.

In 1992, Floridians adopted an amendment to the State Constitution that raised the statutory right of access to public records to a constitutional level.² Article I, s. 24 of the State Constitution provides that:

Every person³ has the right to inspect or copy any public record made or received in connection with the official business of any public body, officer, or employee of the state, or persons acting on their behalf, except with respect to records exempted pursuant to this section or specifically made confidential by this Constitution...

The Public Records Act⁴ specifies conditions under which access must be provided to agency⁵ records. Unless specifically exempted, all agency records are available for public inspection. The term "public record" is broadly defined to mean:

...all documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connection with the transaction of official business by any agency.⁶

¹ Section 1390, 1391 F.S. (Rev. 1892).

² Article I, s. 24 of the State Constitution.

³ Section 1.01(3) F.S., defines "person" to include individuals, children, firms, associations, joint adventures, partnerships, estates, trusts, business trusts, syndicates, fiduciaries, corporations, and all other groups or combinations.

[&]quot; Chapter 119, F.S.

⁵ The word "agency" is defined in s. 119.011(2), to mean "any state, county, district authority, or municipal officer, department, division, board, bureau, commission, or other separate unit of government created or established by law, including, for the purposes of this chapter, the Commission on Ethics, the Public Service Commission, and the Office of Public Counsel, and any other public or private agency, person, partnership, corporation, or business entity acting on behalf of any public agency."

The Florida Supreme Court has interpreted this definition to encompass all materials prepared in connection with official agency business that are intended to perpetuate, communicate, or formalize knowledge. Such materials, regardless of whether they are in final form, are open for public inspection unless specifically exempted.

Only the Legislature is authorized to create exemptions.⁹ An exemption must be created in general law, must state the public necessity justifying it, and must not be broader than necessary to meet that public necessity.¹⁰

The Open Government Sunset Review Act¹¹ provides for the systematic review, through a 5-year cycle ending October 2 of the fifth year following enactment, of exemptions. By June 1, the Division of Statutory Revision of the Office of Legislative Services must certify to the President of the Senate and the Speaker of the House of Representatives the language and statutory citation of each exemption scheduled for repeal the following year.

The Open Government Sunset Review Act provides that an exemption may be created, revised, or maintained only if it serves an identifiable public purpose and if the exemption is no broader than necessary to meet the public purpose it serves. An identifiable public purpose is served if the exemption meets one of three specified criteria and if the Legislature finds that the purpose is sufficiently compelling to override the strong public policy of open government and cannot be accomplished without the exemption. The three statutory criteria are:

- 1. If the exemption allows the state or its political subdivisions to effectively and efficiently administer a governmental program, which administration would be significantly impaired without the exemption;
- 2. If the exemption protects information of a sensitive personal nature concerning individuals, the release of which would be defamatory or cause unwarranted damage to the good name or reputation of such individuals or would jeopardize their safety; or
- 3. If the exemption protects information of a confidential nature concerning entities, including, but not limited to, a formula, pattern, device, combination of devices, or compilation of information that is used to protect or further a business advantage over those who do not know or use it, the disclosure of which would injure the affected entity in the marketplace.¹²

Current Situation:

The Housing and Economic Recovery Act of 2008¹³ was enacted on July 30, 2008. Title V of this act is titled the "Secure and Fair Enforcement for Mortgage Licensing Act of 2008" or "S.A.F.E. Mortgage Licensing Act of 2008" (S.A.F.E.) The intent of S.A.F.E. is to provide greater accountability and regulation of loan originators, defined to include mortgage brokers and lenders, and enhance consumer protections by:

- Providing uniform license applications and reporting requirements for State-licensed loan originators.
- Providing a comprehensive licensing and supervisory database.
- Aggregating and improving the flow of information to and between regulators.
- Providing increased accountability and tracking of loan originators.
- Streamlining the licensing process and reducing the regulatory burden.
- Enhancing consumer protections and supporting anti-fraud measures.
- Providing consumers with easily accessible information, offered at no charge, regarding the employment history of, and publicly adjudicated disciplinary and enforcement actions against, loan originators.

⁷ Shevin v. Byron, Harless, Schaffer, Reid and Associates, Inc., 379 So.2d 633, 640 (Fla. 1980).

⁸ Wait v. Florida Power & Light Company, 372 So.2d 420 (Fla. 1979).

⁹ Article I, s. 24(c) of the State Constitution.

¹⁰ Memorial Hospital-West Volusia v. News-Journal Corporation, 729 So. 2d 373, 380 (Fla. 1999); Halifax Hospital Medical Center v. News-Journal Corporation, 724 So. 2d 567 (Fla. 1999).

¹¹ Section 119.15, F.S.

¹² Section 119.15(6)(b), F.S.

¹³ H.R. 3221, Public Law 110-289.

- Establishing a means by which residential mortgage loan originators would, to the greatest extent possible, be required to act in the best interests of the consumer.
- Facilitating responsible behavior in the subprime mortgage market place and providing comprehensive training and examination requirements related to subprime mortgage lending.
- Facilitating the collection and disbursement of consumer complaints on behalf of state and federal mortgage regulators.¹⁴

The act creates national minimum standards for the licensure and regulation of loan originators and requires states to bring their policies and procedures into compliance. The S.A.F.E. Act imposes the following requirements, among others, for licensure of loan originators:

- Loan originators must:
 - o undergo state licensure and annual renewal.
 - o provide fingerprints to the regulator for submission to any state or national entity authorized to conduct a criminal background check.
 - o allow the regulator to obtain a credit report.
- Loan originators must never have had their license revoked, nor been convicted of a felony in the previous seven years.

The National Mortgage Licensing System and Registry (Registry) is a national registration system created under the S.AF.E. Act containing information on loan originators.¹⁵ The purpose of the registry is to:

- Create a common information pool on loan originators among federal and state regulators;
- Make public the employment history of loan originators; and
- Make public the history of disciplinary and enforcement actions against loan originators.

Given the Registry creates a common pool of information, the federal act creates common confidentiality standards for the federal and state regulators who participate in the Registry. Except as otherwise provided, any requirement under federal or state law bestowing privacy or confidentiality on any information or material provided to the Registry still applies once that information or material is placed in the Registry. This information and material may be shared with all state and federal regulatory officials with mortgage industry oversight authority without the loss of privilege or the original confidentiality protection under federal or state law that conferred it. Any state law in conflict with this standard is superseded to the extent it provides less confidentiality or privilege. These requirements do not apply to whatever material or information is in the Registry regarding a loan originator's employment history or the loan originator's publicly adjudicated disciplinary and enforcement history.

In 2009, the Legislature enacted and the Governor approved legislation¹⁸ bringing the state into compliance with the S.A.F.E. Mortgage Licensing Act of 2008. Commencing October 1, 2010, the Office of Financial Regulation (OFR) will begin accepting and processing loan originator license applications. This process includes a review of the applicant's credit report and credit information that may be contained within the Registry. If the OFR notes specific items of concern, the applicant is notified in writing and provided an opportunity to explain the circumstances surrounding the item and provide any information that the applicant believes is relevant.

Effect of Bill:

HB 7017 makes clarifying and conforming changes to subsection (1) of s. 494.00125, F.S., which provides a public records exemption for information relative to an investigation or examination by the OFR pursuant to ch. 494, F.S. (Mortgage Brokerage and Mortgage Lending).

It relocates existing language in s. 494.0021, F.S., which provides a public records exemption for all audited financial statements, to the newly created s. 494.00125(2), F.S.

DATE:

¹⁴ H.R. 3221, Public Law 110-289, Title V, sec. 1502.

 $^{^{15}}$ id

¹⁶ H.R. 3221, Public Law 110-289, Title V, sec. 1512(a)-(c).

¹⁷ H.R. 3221, Public Law 110-289, Title V, sec. 1512(d).

¹⁸ Chapter 2009-241, Laws of Florida.

The bill creates a new public records exemption for credit history information and credit scores held by the OFR for licensing purposes pursuant to ch. 494, F.S. This would include, but not be limited to:

- · Credit history information in credit reports.
- Credit scores.
- Correspondence seeking, providing, or clarifying credit history information.
- · Records regarding credit history information.
- Information placed in the Registry pursuant to the requirements of other state or federal law, and not under the requirements of chapter 494, F.S., that is privileged or confidential under other state or federal law.

The bill provides for compliance with the confidentiality requirements of the S.A.F.E. Mortgage Licensing Act of 2008 by ensuring that other state or federal laws governing confidentiality are not compromised. In addition, it provides for maintaining the confidentiality of a Florida applicant's information provided to or placed in the Registry.

This exemption does not prevent the OFR from sharing the information with those federal entities or entities of other states that possess relevant oversight, regulatory, or law enforcement authority. Likewise this exemption does not extend to information relating to the employment history of loan originators in the registry or publicly adjudicated disciplinary and enforcement actions against them.

The bill provides for future review and repeal of the public records exemption for credit history information and credit scores on October 2, 2015, pursuant to the Open Government Sunset Review Act. The exemption automatically repeals on October 2, 2015, in accordance with s. 119.15, F.S., unless renewed by the Legislature.

The bill provides a statement of public necessity. It provides that the Legislature finds it is a public necessity that credit history information and credit scores held by the OFR and related to the licensing provisions of chapter 494, F.S., be made confidential and exempt from public records requirements. Credit history information and credit scores contain sensitive financial information and thus, disclosure would make those persons vulnerable to identity theft and other crimes.

B. SECTION DIRECTORY:

Section 1. Amends s. 494.00125, F.S., by clarifying current exemptions, transferring and colocating an exemption found in s. 494.0021, F.S., and creating a public records exemption for credit history information and credit scores.

Section 2. Provides a statement of public necessity.

Section 3. Provides for a July 1, 2010 effective date.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

Indeterminate. The bill could create a fiscal impact on OFR because OFR staff would have to be trained with regards to the categories of information made confidential and exempt from public disclosure versus records that are available for public inspection and copying. OFR could also incur costs associated with redacting confidential and exempt information prior to releasing a record.

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В.	FIS	SCAL IMPACT ON LOCAL GOVERNMENTS:
	1.	Revenues: None.
	2.	Expenditures: None.
C.		RECT ECONOMIC IMPACT ON PRIVATE SECTOR:

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to: require counties or municipalities to spend funds or take an action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with counties or municipalities.

2. Other:

Article I, s. 24(c) of the State Constitution, requires a two-thirds vote of the members present and voting for passage of a newly created public records or public meetings exemption. Thus, this bill requires a two-thirds vote for passage.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

None.

STORAGE NAME: DATE:

h7017.EDCA.doc 2/19/2010

A bill to be entitled

An act relating to public records; amending s. 494.00125, F.S., and transferring, renumbering, and amending s. 494.0021, F.S.; creating an exemption from public records requirements for credit history information and credit scores held by the Office of Financial Regulation within the Department of Financial Services for purposes of licensing mortgage brokers and mortgage lenders; providing an exception to the exemption for other governmental entities having oversight, regulatory, or law enforcement authority; providing for future legislative review and repeal of the exemption; reorganizing provisions; transferring to the section the exemption from public records requirements for audited financial statements submitted pursuant to parts I, II, and III of ch. 494, F.S.; making editorial changes and removing superfluous language; providing a statement of public necessity; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 494.00125, Florida Statutes, is amended, and section 494.0021, Florida Statutes, is transferred and renumbered as subsection (2) of that section, and amended, to read:

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494.00125 <u>Public record exemptions</u> Confidentiality of information relating to investigations and examinations.

2728

(1) INVESTIGATIONS OR EXAMINATIONS.—

Page 1 of 6

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Except as otherwise provided by this subsection section, information relative to an investigation or examination by the office pursuant to this chapter, including any consumer complaint received by the office or the Department of Financial Services, is confidential and exempt from s. 119.07(1) until the investigation or examination is completed or ceases to be active. The information compiled by the office in such an investigation or examination shall remain confidential and exempt from s. 119.07(1) after the office's investigation or examination is completed or ceases to be active if the office submits the information to any law enforcement or administrative agency for further investigation. Such information shall remain confidential and exempt from s. 119.07(1) until that agency's investigation is completed or ceases to be active. For purposes of this subsection section, an investigation or examination is shall be considered "active" if so long as the office or any law enforcement or administrative agency is proceeding with reasonable dispatch and has a reasonable good faith belief that the investigation or examination may lead to the filing of an administrative, civil, or criminal proceeding or to the denial or conditional grant of a license.

- (b) This <u>subsection does</u> <u>section shall</u> not <u>be construed to</u> prohibit <u>the</u> disclosure of information <u>that</u> <u>which</u> is <u>required by law to be</u> filed with the office <u>as a normal condition of</u> <u>licensure</u> and which, but for the investigation or examination, would be subject to s. 119.07(1).
- (c) (b) Except as necessary for the office to enforce the provisions of this chapter, a consumer complaint and other

Page 2 of 6

CODING: Words stricken are deletions; words underlined are additions.

information relative to an investigation or examination shall remain confidential and exempt from s. 119.07(1) after the investigation or examination is completed or ceases to be active to the extent disclosure would:

1. Jeopardize the integrity of another active investigation or examination.

- 2. Reveal the name, address, telephone number, social security number, or any other identifying number or information of any complainant, customer, or account holder.
 - 3. Disclose the identity of a confidential source.
 - 4. Disclose investigative techniques or procedures.
 - 5. Reveal a trade secret as defined in s. 688.002.
- (d) (e) If In the event that office personnel are or have been involved in an investigation or examination of such nature as to endanger their lives or physical safety or that of their families, then the home addresses, telephone numbers, places of employment, and photographs of such personnel, together with the home addresses, telephone numbers, photographs, and places of employment of spouses and children of such personnel and the names and locations of schools and day care facilities attended by the children of such personnel are confidential and exempt from s. 119.07(1).
- (e) (d) Nothing in This subsection does not section shall be construed to prohibit the office from providing confidential and exempt information to any law enforcement or administrative agency. Any law enforcement or administrative agency receiving confidential and exempt information in connection with its official duties shall maintain the confidentiality of the

Page 3 of 6

information if so long as it would otherwise be confidential.

- (f) (e) All information obtained by the office from any person which is only made available to the office on a confidential or similarly restricted basis shall be confidential and exempt from s. 119.07(1). This exemption shall not be construed to prohibit disclosure of information which is required by law to be filed with the office or which is otherwise subject to s. 119.07(1).
- $\underline{(g)}$ If information subject to <u>this</u> subsection $\underline{(1)}$ is offered in evidence in any administrative, civil, or criminal proceeding, the presiding officer may, in her or his discretion, prevent the disclosure of information <u>that</u> which would be confidential pursuant to paragraph (c) $\underline{(1)}$ (b).
- (h)(3) A privilege against civil liability is granted to a person who furnishes information or evidence to the office, unless such person acts in bad faith or with malice in providing such information or evidence.
- (2) FINANCIAL STATEMENTS 494.0021—Public records.—All audited financial statements submitted pursuant to ss. 494.001–494.0077 are confidential and exempt from the requirements of s. 119.07(1), except that office employees may have access to such information in the administration and enforcement of ss. 494.001–494.0077 and such information may be used by office personnel in the prosecution of violations under ss. 494.001–494.0077.
 - (3) CREDIT INFORMATION. -
- 111 (a) Credit history information and credit scores held by
 112 the office and related to licensing under ss. 494.001-494.0077

Page 4 of 6

are confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.

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- (b) Credit history information and credit scores made confidential and exempt pursuant to paragraph (a) may be provided by the office to another governmental entity having oversight or regulatory or law enforcement authority.
- (c) This subsection does not apply to information that is otherwise publicly available.
- (d) This subsection is subject to the Open Government
 Sunset Review Act in accordance with s. 119.15 and shall stand
 repealed on October 2, 2015, unless reviewed and saved from
 repeal through reenactment by the Legislature.

Section 2. The Legislature finds that it is a public necessity that credit history information and credit scores held by the Office of Financial Regulation and related to the licensing of mortgage brokers and mortgage lenders under ss. 494.001-494.0077, Florida Statutes, be made confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. Credit history information and credit scores are sensitive and personal information. Disclosure of such information and scores could cause harm to the person who is the subject of the information. Such information could be defamatory and could cause unwarranted damage to the name or reputation of the person who is the subject of the information, especially if such information is inaccurate. Furthermore, access to such information could jeopardize the financial safety of the individual who is the subject of that information by placing the person at risk of becoming the object of identity theft. For

Page 5 of 6

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T4T	these reasons it is the finding of the Legislature that credi-
142	history information and credit scores held by the Office of
143	Financial Regulation and related to the licensing of mortgage
144	brokers and mortgage lenders should be made confidential and
145	exempt from public records requirements.
146	Section 3. This act shall take effect July 1, 2010.

Page 6 of 6

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 7021

PCB GAP 10-01 Government-Sponsored Health Insurance

TIED BILLS:

SPONSOR(S): Governmental Affairs Policy Committee and Holder **IDEN./SIM. BILLS:**

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
Orig. Comm.:	Governmental Affairs Policy Committee	8 Y, 3 N	Haug	Williamson
1) Economic D Council	evelopment & Community Affairs Policy	F	Haug 💋	Tinker TBT
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SUMMARY ANALYSIS

Current law establishes the Florida Employee Long-Term-Care Plan Act. The purpose of the Act is to implement a self-funded, voluntary, long-term-care plan for public employees and their families in order to reduce the rapid rate of increase in state expenditures and to meet the long-term-care needs of the public. It directs the departments of Elderly Affairs and Management Services to jointly design a plan to provide longterm-care coverage and review vendor submissions by February 23, 1999. Proposals were received; however, none met the scoring requirements. Thus, all of the proposals were disqualified and rejected.

The Act also creates a Florida Employee Long-Term-Care Plan Board of Directors (Board). The Board is composed of nine members serving two-year terms and must be appointed after May 1, 1999. All appointments to the Board were not made, nor did the Board ever meet.

The bill repeals s. 110.1227, F.S., establishing the Florida Employee Long-Term-Care Plan Act. The statutory deadline for receiving vendor submissions for the plan has passed and the Board was never fully appointed, nor did it meet. Thus, the statute appears outdated and has not been implemented.

Current law directs the Department of Management Services (DMS) to solicit competitive bids from statelicensed insurance companies to provide and administer a fully insured Medicare supplement policy for all eligible retirees of state and local public employers. DMS has not pursued such solicitation due to the availability of other options at the federal level. As such, this bill repeals ss, 110,1234 and 112,0804, F.S., thereby removing the directive.

Current law also directs DMS to initiate and supervise a group insurance program providing death and disability benefits for active members of the Florida Highway Patrol Auxiliary, with coverage beginning by July 1, 1978. It appears this program was never implemented and the deadline has expired. As such, the bill repeals s. 112.08(5), F.S., thereby removing the expired directive.

Under current law, the board of directors of the nonprofit corporation authorized to operate Florida's correctional work program is authorized to apply for participation in the state group health insurance and prescription drug coverage programs. Participation, however, is contingent upon a favorable letter ruling from the Internal Revenue Service (IRS). DMS was directed to request from the IRS, by October 1, 2001, a written determination letter and a favorable private letter ruling stating the State Group Self-Insurance Program still was a facially qualified plan if the corporation participated.

It appears DMS did not make the IRS request and, as such, the section never took effect. Thus, this bill repeals s. 946.525, F.S., as the deadline has passed with no action by DMS.

There is no fiscal impact associated with the repeal of these sections.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

DATE:

h7021.EDCA.doc 2/23/2010

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

FLORIDA EMPLOYEE LONG-TERM-CARE PLAN ACT

Background

Section 110.1227, F.S., establishes the Florida Employee Long-Term-Care Plan Act (Act). The purpose of the Act is to implement a self-funded,¹ voluntary, long-term-care plan for public employees and their families in order to reduce the rapid rate of increase in state expenditures and to meet the long-term-care needs of the public.² The intent is to provide a plan by which public employees can purchase long-term-care insurance by means of payroll deduction.³

The Act directs the departments of Elderly Affairs and Management Services to jointly design a plan to provide long-term-care coverage for eligible participants.⁴ The departments must implement the plan through a procurement process that requires vendor submissions by February 23, 1999.⁵

Proposals for long-term-care plans from 10 vendors included four self-funded and nine fully insured plans. The maximum possible score for each of the six criterions was 100 points. As provided for by the Invitation to Negotiate, if a proposal failed to achieve an acceptable score on any one of the six criteria, that proposal could be eliminated from further consideration. At the time the evaluation criteria were established, the acceptable score was 70 points on at least three of the six criteria. All of the proposals failed to meet the scoring requirements; therefore, all of the proposals were disqualified and rejected.

The Act also creates a Florida Employee Long-Term-Care Plan Board of Directors (Board). The Board is composed of nine members serving two-year terms and must be appointed after May 1, 1999. All appointments to the Board were not made, nor did the Board ever meet.

Section 110.1227(1)(d), F.S.

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¹ For purposes of the Act, "self-funded" means "that plan benefits and costs are funded from contributions made by or on behalf of participants and trust fund investment revenue." Section 110.1227(2)(b), F.S.

² Section 110.1227(1), F.S.

³ Section 110.1227(1)(a), F.S.

⁴ Eligible plan participants must include "active and retired officers and employees of all branches and agencies of state and their spouses, children, stepchildren, parents, and parents-in-law; and, upon the affirmative vote of the governing body of any county or municipality in this state, the active and retired officers and employees of any such county or municipality and their spouses, children, stepchildren, parents, and parents-in-law; and the surviving spouses, children, stepchildren, parents, and parents-in-law of such deceased officers and employees, whether active or retired at the time of death. Section 110.1227(1)(b), F.S.

Effect of the Bill

The bill repeals s. 110.1227, F.S., establishing the Florida Employee Long-Term-Care Plan Act. The statutory deadline for receiving vendor submissions for the plan has passed and the Board was never fully appointed, nor did it meet. Thus, the statute appears outdated and has not been implemented.

HEALTH INSURANCE FOR RETIREES UNDER THE FLORIDA RETIREMENT SYSTEM

Background

Sections 110.1234 and 112.0804, F.S., direct the Department of Management Services (DMS) to solicit competitive bids from state-licensed insurance companies to provide and administer a fully insured Medicare supplement policy for all eligible retirees⁷ of state and local public employers. It also directs DMS to solicit competitive bids for health insurance coverage for all public employees who retired from a state or local public employer who are not covered by Medicare. The policy is optional and retiree paid and it must meet the provisions of the Alonzo Mourning Access to Care Act.⁸

DMS has not pursued such solicitation due to the availability of options at the federal level. There exist already 12 standardized Medicare supplement plans that are off-the-shelf products approved by Health Care Financing Administration (now the Centers for Medicare & Medicaid Services) and approved for sale by the Department of Financial Services. These products are widely available to all Medicare-eligible citizens, and do not have to be purchased under a group contract.⁹

Effect of the Bill

This bill repeals ss. 110.1234 and 112.0804, F.S., thereby removing the directive as DMS has not pursued such solicitation. Repeal of the provisions does not reduce nor detract from any value already available in the open insurance market. Further, for those not Medicare-eligible, there is a conversion privilege in existing insurance contracts that allows covered persons to convert to an individual insurance policy.

The bill also removes cross-references to these sections.

GROUP INSURANCE PROGRAM FOR THE FLORIDA HIGHWAY PATROL AUXILIARY

Background

Section 112.08(5), F.S., directs DMS to initiate and supervise a group insurance program providing death and disability benefits for active members of the Florida Highway Patrol Auxiliary, with coverage beginning by July 1, 1978. According to law, the program would be purchased from state funds appropriated for that purpose. Subsection (5) further requires DMS, in cooperation with the Office of Insurance Regulation, to prepare specifications necessary to implement the program. DMS must receive bids and award the contract in accordance with general law.

Effect of the Bill

There is no available information to suggest this program was initiated, nor have state funds ever been appropriated for the program. Further, the deadline for coverage to start has expired. As such, the bill repeals s. 112.08(5), F.S., thereby removing the expired directive.

⁶ Section 110.1227(6), F.S.

⁷ For purposes of those sections, "eligible retiree" means "any public employee who retired from a state or local public employer who is covered by Medicare, Parts A and B." Sections 110.1234(1) and 112.0804(1), F.S.

⁸ Sections 627.671 – 627.675, F.S., comprise the Alonzo Mourning Access to Care Act.

⁹ See Centers for Medicare & Medicaid Services 2009 Brochure Choosing a Medigap Policy: A Guide to Health Insurance for People with Medicare.

PARTICIPATION BY THE CORPORATION IN STATE GROUP HEALTH INSURANCE AND PRESCRIPTION DRUG PROGRAMS

Background

Section 946.525, F.S., authorizes the board of directors of the nonprofit corporation authorized to operate Florida's correctional work program, ¹⁰ currently PRIDE, to apply for participation in the state group health insurance¹¹ and prescription drug coverage programs. ¹² The board of directors must submit an application along with a \$500 nonrefundable fee to DMS. The section provides additional prerequisites that must be met by the corporation (PRIDE) prior to seeking participation in the state programs.

Section 946.525, F.S., however, never took effect because implementation was contingent upon a favorable letter ruling from the Internal Revenue Service (IRS). Section 15 of chapter 2001-242, L.O.F., directed DMS to request from the IRS, by October 1, 2001, a written determination letter and a favorable private letter ruling stating the State Group Self-Insurance Program as amended by s. 946.525, F.S., was a facially qualified plan.

Effect of the Bill

There is no evidence that DMS made the IRS request and, as such, the section never took effect. Thus, this bill repeals s. 946.525, F.S., as the deadline has passed with apparently no action by DMS.

B. SECTION DIRECTORY:

Section 1. Repeals s. 110.1227, F.S., relating to Florida Employee Long-Term-Care Plan Act.

Section 2. Repeals s. 110.1234, F.S., relating to health insurance for retirees under the Florida Retirement System.

Section 3. Amends s. 112.08, F.S., repealing the authority of DMS to initiate and supervise a group insurance program for the Florida Highway Patrol Auxiliary.

Section 4. Repeals s. 112.0804, F.S., relating to health insurance for retirees under the Florida Retirement System.

Section 5. Repeals s. 946.525, F.S., relating to participation by PRIDE in the state group health insurance and prescription drug programs.

Section 6. Amends s. 1001.705, F.S., to remove a cross-reference.

Section 7. Amends s. 1001.706, F.S., to remove a cross-reference.

Section 8. Amends s. 1001.74, F.S., to remove a cross-reference.

Section 9. Provides an effective date of July 1, 2010.

¹⁰ For purposes of this section, "correctional work program" means "any program presently a part of the prison industries program operated by the department or any other correctional work program carried on at any state correctional facility presently or in the future, but the term does not include any program authorized by s. 945.091 or s. 946.40." Section 946.503(2), F.S. "Department" means the Department of Corrections. Section 946.503(3), F.S.

¹¹ The state group health insurance program is authorized in s. 110.123, F.S.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A.	FIS	SCAL IMPACT ON STATE GOVERNMENT:
	1.	Revenues: None.
	2.	Expenditures: None.
B.	FIS	SCAL IMPACT ON LOCAL GOVERNMENTS:
	1.	Revenues: None.
	2.	Expenditures: None.
C.		RECT ECONOMIC IMPACT ON PRIVATE SECTOR: one.
D.		SCAL COMMENTS: one.
		III. COMMENTS
A.	CC	ONSTITUTIONAL ISSUES:
	1	Applicability of Municipality/County Mandates Provision:
		Not applicable because the bill does not appear to: require cities or counties to spend funds or take an action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a shared state tax or premium sales tax received by cities or counties.
		Other:
		None.
B.		JLE-MAKING AUTHORITY:
	No	one.
C.		RAFTING ISSUES OR OTHER COMMENTS:

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

Not applicable.

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1 A bill to be entitled 2 An act relating to government-sponsored health insurance; 3 repealing s. 110.1227, F.S., relating to the Florida 4 Employee Long-Term-Care Plan Act; repealing s. 110.1234, 5 F.S., relating to health insurance for retirees under the 6 Florida Retirement System; amending s. 112.08, F.S.; 7 repealing the authority of the Department of Management 8 Services to initiate and supervise a group insurance 9 program for active members of the Florida Highway Patrol Auxiliary; repealing s. 112.0804, F.S., relating to health 10 11 insurance for retirees under the Florida Retirement 12 System; repealing s. 946.525, F.S., relating to 13 participation by the nonprofit corporation, which is 14 authorized to operate the correctional work programs, in 15 the state group health insurance and prescription drug programs; amending ss. 1001.705, 1001.706, and 1001.74, 16 17 F.S.; removing cross-references to conform; providing an 18 effective date. 19 20 Be It Enacted by the Legislature of the State of Florida: 21 22 Section 1. Section 110.1227, Florida Statutes, is 23 repealed. 24 Section 2. Section 110.1234, Florida Statutes, is 25 repealed. 26 Section 3. Subsection (5) of section 112.08, Florida

Page 1 of 5

Statutes, is amended, and present subsections (6) through (8)

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are renumbered as subsections (5) through (7), respectively, to read:

- 112.08 Group insurance for public officers, employees, and certain volunteers; physical examinations.—
- (5) The Department of Management Services shall initiate and supervise a group insurance program providing death and disability benefits for active members of the Florida Highway Patrol Auxiliary, with coverage beginning July 1, 1978, and purchased from state funds appropriated for that purpose. The Department of Management Services, in cooperation with the Office of Insurance Regulation, shall prepare specifications necessary to implement the program, and the Department of Management Services shall receive bids and award the contract in accordance with general law.
- Section 4. <u>Section 112.0804</u>, <u>Florida Statutes</u>, is repealed.
 - Section 5. <u>Section 946.525</u>, Florida Statutes, is repealed.
- Section 6. Paragraph (b) of subsection (1) of section 1001.705, Florida Statutes, is amended to read:
- 1001.705 Responsibility for the State University System under s. 7, Art. IX of the State Constitution; legislative finding and intent.—
 - (1) LEGISLATIVE FINDINGS.-

(b) Constitutional duties of the Board of Governors of the State University System.—In accordance with s. 7, Art. IX of the State Constitution, the Board of Governors of the State University System has the duty to operate, regulate, control, and be fully responsible for the management of the whole

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CODING: Words stricken are deletions; words underlined are additions.

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publicly funded State University System and the board, or the board's designee, has responsibility for:

- 1. Defining the distinctive mission of each constituent university.
- 2. Defining the articulation of each constituent university in conjunction with the Legislature's authority over the public schools and community colleges.
- 3. Ensuring the well-planned coordination and operation of the State University System.
- 4. Avoiding wasteful duplication of facilities or programs within the State University System.
- 5. Accounting for expenditure of funds appropriated by the Legislature for the State University System as provided by law.
- 6. Submitting a budget request for legislative appropriations for the institutions under the supervision of the board as provided by law.
- 7. Adopting strategic plans for the State University System and each constituent university.
- 8. Approving, reviewing, and terminating degree programs of the State University System.
 - 9. Governing admissions to the state universities.
- 10. Serving as the public employer to all public employees of state universities for collective bargaining purposes.
- 11. Establishing a personnel system for all state university employees; however, the Department of Management Services shall retain authority over state university employees for programs established in ss. 110.123, 110.1232, 110.1234, 110.1238, and 110.161, and in chapters 121, 122, and 238.

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12. Complying with, and enforcing for institutions under the board's jurisdiction, all applicable local, state, and federal laws.

Section 7. Paragraph (b) of subsection (5) of section 1001.706, Florida Statutes, is amended to read:

1001.706 Powers and duties of the Board of Governors.-

- (5) POWERS AND DUTIES RELATING TO PERSONNEL.-
- (b) The Department of Management Services shall retain authority over state university employees for programs established in ss. 110.123, 110.1232, 110.1234, 110.1238, and 110.161 and in chapters 121, 122, and 238. Unless specifically authorized by law, neither the Board of Governors nor a state university may offer group insurance programs for employees as a substitute for or as an alternative to the health insurance programs offered pursuant to chapter 110.

Section 8. Paragraph (c) of subsection (5) of section 1001.74, Florida Statutes, is amended to read:

1001.74 Powers and duties of university boards of trustees.—

- (5) POWERS AND DUTIES RELATING TO PERSONNEL.-
- (c) The Department of Management Services shall retain authority over state university employees for programs established in ss. 110.123, 110.1232, 110.1234, 110.1238, and 110.161 and in chapters 121, 122, and 238. Unless specifically authorized by law, neither the Board of Governors nor a state university may offer group insurance programs for employees as a substitute for or as an alternative to the health insurance programs offered pursuant to chapter 110.

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112 Section 9. This act shall take effect July 1, 2010.

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ECONOMIC DEVELOPMENT & COMMUNITY AFFAIRS POLICY COUNCIL

Amendment Packet

Wednesday, March 3, 2010 10:45 A.M. – 12:00 P.M. 404 HOB

	Amendment No. 1	
		Bill No. 351
	COUNCIL/COMMITTEE A	ACTION
	ADOPTED	(Y/N)
	ADOPTED AS AMENDED	(Y/N)
	ADOPTED W/O OBJECTION	(Y/N)
	FAILED TO ADOPT	(Y/N)
	WITHDRAWN	(Y/N)
	OTHER	
1	Council/Committee hearing	ng bill: Economic Development &
2	Community Affairs Policy	y Council
3	Representative Horner of	ffered the following:
4		
5	Amendment (with di	rectory and title amendments)
6	Remove lines 17-40	and insert:
7	(sss) Florida Hora	se Park license plate, \$25.
8	(ttt) Florida Bio	diversity Foundation license plate, \$25.
9	Section 2. Subsections	(70), (71), and (72) are added to section
10	320.08058, Florida Stat	utes, to read:
11	(70) CATCH ME, RE	LEASE ME LICENSE PLATES.—
12	(a) The departmen	t shall develop a Catch Me, Release Me
13	license plate as provid	ed in this section. Catch Me, Release Me
14	license plates must bea	r the colors and design approved by the
15	department. The word "F	lorida" must appear at the top of the
16	plate, and the words "Ca	atch Me, Release Me" must appear at the
17	bottom of the plate.	
18	(b) The license p	late annual use fees shall be distributed
19	to the Guy Harvey Ocean	Foundation, Inc., to fund marine-related

scientific research, including research of free-ranging pelagic

marine species that inhabit, use, or migrate through Florida

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waters; conservation initiatives; and education and public outreach programs targeting school-aged children in the state.

The Guy Harvey Ocean Foundation, Inc., may retain all revenue up to \$60,000 from the annual use fees until all startup costs for developing and establishing the plate have been recovered.

Thereafter, up to 10 percent of the annual use fee revenue may be used for administrative costs directly associated with the operations of the Guy Harvey Ocean Foundation, Inc., and promotion and marketing of the specialty license plate.

- (71) FLORIDA HORSE PARK LICENSE PLATES.-
- (a) The department shall develop a Florida Horse Park license plate as provided in this section. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "Discover Florida's Horses" must appear at the bottom of the plate.
- (b) The annual use fees shall be distributed to the Florida Agriculture Center and Horse Park Authority created by s. 570.952, which shall retain all proceeds until all startup costs for developing and establishing the plate have been recovered. Thereafter, the proceeds shall be used as follows:
- 1. A maximum of 5 percent of the proceeds from the annual use fees may be used for the administration of the Florida Horse Park license plate program.
- 2. A maximum of 5 percent of the proceeds may be used to promote and market the license plate.
- 3. The remaining proceeds shall be used by the authority to promote the Florida Agriculture Center and Horse Park located in Marion County; to support continued development of the park, including the construction of additional educational facilities,

- barns, and other structures; to provide improvements to the existing infrastructure at the park; and to provide for operational expenses of the Florida Agriculture Center and Horse Park.
 - (72) FLORIDA BIODIVERSITY FOUNDATION LICENSE PLATES. --
- (a) The department shall develop a Florida Biodiversity
 Foundation license plate as provided in this section. The plate
 must bear the colors and design approved by the department. The
 word "Florida" must appear at the top of the plate, and the
 words "Save Wild Florida" must appear at the bottom of the
 plate.
- (b) The annual use fees shall be distributed to the Florida Biodiversity Foundation, Inc., which shall retain 50 percent of the proceeds until the startup costs to develop and establish the plates have been recovered. Thereafter, the proceeds shall be used as follows:
- 1. A maximum of 10 percent of the proceeds may be used to fund the administrative, promotion, and marketing costs of the license plate program and the foundation.
- 2. The remaining fees shall be used by the foundation to fund research, education, and scientific study of the diversity of animals and plants and to aid in the preservation, study, conservation, and recovery of imperiled organisms.

DIRECTORY AMENDMENT

Remove line 11 and insert:

Section 1. Paragraph (rrr), (sss), and (ttt) are added to subsection (4) of

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. 1

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TITLE AMENDMENT

Remove lines 4-5 and insert:

Release Me license plate; creating a Florida Horse Park license plate; creating a Florida Biodiversity license plate; establishing annual use fees for the plates; providing for the distribution of use fees

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Bill No. 399

	COUNCIL/COMMITTEE ACTION				
	ADOPTED (Y/N)				
	ADOPTED AS AMENDED (Y/N)				
	ADOPTED W/O OBJECTION (Y/N)				
	FAILED TO ADOPT (Y/N)				
	WITHDRAWN (Y/N)				
	OTHER				
1	Council/Committee hearing bill: Economic Development &				
2	Community Affairs Policy Council				
3	Representative Kelly offered the following:				
4					
5	Amendment (with directory and title amendments)				
6	Remove lines 43-102 and insert:				
7	(k) The application form for motor vehicle registration				
8	and renewal of registration must include language permitting a				
9	voluntary contribution of \$1 to Ronald McDonald House. Such				
10	contributions must be transferred by the department each month				
11	to Ronald McDonald House Charities of Tampa Bay, Inc.				
12					
13	For the purpose of applying the service charge provided in s.				
14	215.20, contributions received under this subsection are not				
15	income of a revenue nature.				
16	Section 2. Subsection (7) of section 322.08, Florida				
17	Statutes, is amended to read:				
18	322.08 Application for license.—				
19	(7) The application form for a driver's license or				
2,0	duplicate thereof shall include language permitting the				
21	following:				

Amendment No. 1

- (a) A voluntary contribution of \$1 per applicant, which contribution shall be deposited into the Health Care Trust Fund for organ and tissue donor education and for maintaining the organ and tissue donor registry.
- (b) A voluntary contribution of \$1 per applicant, which contribution shall be distributed to the Florida Council of the Blind.
- (c) A voluntary contribution of \$2 per applicant, which shall be distributed to the Hearing Research Institute, Incorporated.
- (d) A voluntary contribution of \$1 per applicant, which shall be distributed to the Juvenile Diabetes Foundation International.
- (e) A voluntary contribution of \$1 per applicant, which shall be distributed to the Children's Hearing Help Fund.
- (f) A voluntary contribution of \$1 per applicant, which shall be distributed to Family First, a nonprofit organization.
- (g) A voluntary contribution of \$1 per applicant, to Stop Heart Disease, which shall be distributed to the Florida Heart Research Institute, a nonprofit organization.
- (h) A voluntary contribution of \$1 per applicant to Senior Vision Services, which shall be distributed to the Florida Association of Agencies Serving the Blind, Inc., a not-forprofit organization.
- (i) A voluntary contribution of \$1 per applicant for services for persons with developmental disabilities, which shall be distributed to The Arc of Florida.
- (j) A voluntary contribution of \$1 to Ronald McDonald

 House. Such contributions must be transferred by the department
 each month to Ronald McDonald House Charities of Tampa Bay, Inc.

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No. 1

A statement providing an explanation of the purpose of the trust funds shall also be included. For the purpose of applying the service charge provided in s. 215.20, contributions received under paragraphs (b)-(i), (c), (d), (e), (f), and (g) and under s. 322.18(9) are not income of a revenue nature.

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DIRECTORY AMENDMENT

Remove line 25 and insert:

Section 1. Paragraphs (i), (j), and (k) are added to subsection

TITLE AMENDMENT

Remove lines 6-12 and insert: contribution to Blind Babies and Blind Youth Services, for services for persons with developmental disabilities, and to the Ronald McDonald House Charities of Tampa Bay; amending s. 322.08, F.S.; requiring the application form for a driver's license or duplicate thereof to include language permitting the applicant to make a voluntary contribution to Senior Vision Services, for services for persons with developmental disabilities, and to the Ronald McDonald House Charities of Tampa Bay; amending s.

Amendment No. 1

	COUNCIL/COMMITTEE ACTION				
	ADOPTED (Y/N)				
	ADOPTED AS AMENDED (Y/N)				
	ADOPTED W/O OBJECTION (Y/N)				
	FAILED TO ADOPT (Y/N)				
	WITHDRAWN (Y/N)				
	OTHER				
1	Council/Committee hearing bill: Economic Development &				
2	Community Affairs Policy Council				
3	Representative(s) Zapata offered the following:				
4					
5	Amendment (with title amendment)				
6	Between lines 16 and 17, insert:				
7	Section 2. John Torrese Family Road designated; Department				
8	of Transportation to erect suitable markers				
9	(1) That portion of State Road 997 between S.W. 288th				
10	Street and S.W. 344th Street in Miami-Dade County is designated				
11	as "John Torrese Family Road."				
12	(2) The Department of Transportation is directed to erect				
13	suitable markers designating John Torrese Family Road as				
14	described in subsection (1).				
15	Section 3. Manuel Capo Way designated; Department of				
16	Transportation to erect suitable markers				
17	(1) That portion of S.W. 88th Street between S.W. 137th				
18	Avenue and S.W. 142nd Avenue in Miami-Dade County is designated				
19	as "Manuel Capo Way."				
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Amendment No. 1

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- 20 <u>(2) The Department of Transportation is directed to erect</u>
 21 <u>suitable markers designating Manuel Capo Way as described in</u>
 22 <u>subsection (1).</u>
 - Section 4. <u>Manuel Capo Boulevard designated; Department of</u>
 Transportation to erect suitable markers.--
 - (1) That portion of S.W. 8th Street between S.W. 24th

 Avenue and S.W. 27th Avenue in Miami-Dade County is designated
 as "Manuel Capo Boulevard."
 - (2) The Department of Transportation is directed to erect suitable markers designating Manuel Capo Boulevard as described in subsection (1).
 - Section 5. Lt. Colonel Charles Brown Memorial Highway designated; Department of Transportation to erect suitable markers.--
 - (1) That portion of U.S. Highway 1, also known as State Road 5, between S.W. 104th Street and S.W. 112th Street in Miami-Dade County is designated as "Lt. Colonel Charles Brown Memorial Highway."
 - (2) The Department of Transportation is directed to erect suitable markers designating Lt. Colonel Charles Brown Memorial Highway as described in subsection (1).
 - Section 6. Section 17 of chapter 2008-256, Laws of Florida, is amended to read:
 - Section 17. <u>Dr.</u> Jose A. Marques Boulevard designated; Department of Transportation to erect suitable markers.--
 - (1) That portion of 8th Street between S.W. 107th Avenue and S.W. 127th 117th Avenue in Miami-Dade County is designated as "Dr. Jose A. Marques Boulevard."

Amendment No. 1

(2) The Department of Transportation is directed to erect suitable markers designating $\underline{\text{Dr.}}$ Jose A. Marques Boulevard as described in subsection (1).

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TITLE AMENDMENT

Miss Lillie Williams Boulevard in Miami-Dade County; designating John Torrese Family Road in Miami-Dade County; designating

Manuel Capo Way in Miami-Dade County; designating Manuel Capo

Boulevard in Miami-Dade County; designating the Lt. Colonel

Charles Brown Memorial Highway in Miami-Dade County; amending chapter 2008-256, Laws of Florida; revising the designation of

Jose A. Marques Boulevard in Miami-Dade County;

Remove line 3 and insert: