

Criminal & Civil Justice Policy Council

Tuesday, February 16, 2010 8:00 AM 404 HOB

Council Meeting Notice HOUSE OF REPRESENTATIVES

Criminal & Civil Justice Policy Council

Start Date and Time:

Tuesday, February 16, 2010 08:00 am

End Date and Time:

Tuesday, February 16, 2010 10:00 am

Location:

404 HOB

Duration:

2.00 hrs

Consideration of the following bill(s):

HB 89 Pretrial Proceedings by Thompson, N.
HB 437 Contingency Fee Agreements Between the Department of Legal Affairs and Private Attorneys by Eisnaugle

Consideration of the following proposed council bill(s):

PCB CCJP 10-04 -- Background Screening

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 89

Pretrial Proceedings

SPONSOR(S): Thompson and others

TIED BILLS:

IDEN./SIM. BILLS: SB 300

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	Public Safety & Domestic Security Policy Committee	12 Y, 0 N	Padgett	Cunningham
2)	Policy Council	15 Y, 0 N	Varn	Ciccone
3)	Criminal & Civil Justice Policy Council		Padgett #	Havlicak RH
4)		•		,
5)				

SUMMARY ANALYSIS

If a person sentenced to probation commits a new criminal offense, the person is in violation of the terms of probation. In such instances, the probation officer files an affidavit alleging a violation of probation with the court. The court may then issue a warrant for the probationer's arrest. Their probation is not violated until the probation officer files an affidavit and the judge signs an arrest warrant.

Generally, a judge may set any bond amount on the arrest warrant for a person who violates probation. The amount of the bond depends on the nature of the probation violation and the probationer's past history. Under certain circumstances listed in s. 903.0351, F.S., the judge must order pretrial detention without bail until the resolution of the probation violation or community control violation hearing.

The bill provides that the court may order pretrial detention or pretrial release of any person who is on probation or community control if the person commits a new criminal offense for which the court finds the existence of probable cause. If no affidavit of a violation of probation or community control is filed within 10 days, the order of pretrial detention or pretrial release relating to the violation is dismissed.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

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DATE:

2/9/2010

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- · Promote public safety.
- Promote educational accountability, excellence, and choice.
- · Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Section 948.01, F.S. provides the circumstances for which the court can place a person on probation or community control². Any person who is found guilty by a jury, the court sitting without a jury, or enters a plea of guilty or nolo contendre may be placed on probation or community control; regardless of whether adjudication is withheld.³ The Department of Corrections (DOC) supervises all probationers sentenced in circuit court.⁴ Section 948.03, F.S. provides a list of standard conditions of probation. In addition to the standard conditions of probation, the court may add additional conditions to the probation that it deems proper.⁵ A condition requiring the probationer to not commit any new criminal offenses is a standard condition.⁶

If a person sentenced to probation commits a new criminal offense, the person is in violation of the terms of probation. In such instances, the probation officer files an affidavit alleging a violation of probation with the court. The court may then issue a warrant for the probationer's arrest. Their probation is not violated until the probation officer files an affidavit and the judge signs an arrest warrant.

Generally, a judge may set any bond amount on the arrest warrant for a person who violates probation. The amount of the bond depends on the nature of the probation violation and the probationer's past history. Under certain circumstances listed in s. 903.0351, F.S.⁹, the judge must order pretrial

¹ "Probation" is defined as a form of community supervision requiring specified contacts with parole and probation officers and other terms and conditions as provided in s. 948.03, F.S. Section 948.001(5), F.S.

² "Community control" is defined as a form of intensive, supervised custody in the community, including surveillance on weekends and holidays, administered by officers with restricted caseloads. Community control is an individualized program in which the freedom of an offender is restricted within the community, home, or noninstitutional residential placement and specific sanction and imposed and enforced. Section 948.001(3), F.S.

³ Section 948.01(1), F.S.

⁴ Id.

⁵ Section 948.03(2), F.S.

⁶ Fl. R. Crim. Pro. 3.790 (2010).

⁷ Section 948.06(1)(b), F.S.

⁸ Id.

⁹ Circumstances include detention of a person who is a violent felony offender of special concern defined in s. 948.06, F.S.; a person on felony probation who commits a qualifying act defined in s. 948.06(8)(c), F.S.; a person on felony probation that has previously STORAGE NAME:

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detention without bail until the resolution of the probation violation or community control violation hearing.

Proposed Changes

The bill provides that the court may order pretrial detention or pretrial release of any person who is on probation or community control if the person commits a new criminal offense for which the court finds the existence of probable cause. If no affidavit of a violation of probation or community control is filed within 10 days, the order of pretrial detention or pretrial release relating to the violation is dismissed.

Fort Myers Police Officer Andrew Widman was shot and killed in the line of duty on July 18, 2008 by Abel Arango while responding to a domestic dispute. Arango was on felony probation for armed robbery and grand theft at the time of the shooting. Arango was arrested in May 2008 for selling cocaine. Arango subsequently bonded out of jail. A warrant for violation of probation was issued on May 29, 2008, after Arango was out of pretrial detention on bail. In addition, an outstanding warrant from another county was not served on Arango while he was incarcerated on the cocaine charge. Neither warrant had been served on Arango at the time of shooting. Had the warrants been served, Arango would have been incarcerated with no possibility of bonding out of jail. ¹⁰

B. SECTION DIRECTORY:

Section 1: Cites the bill as the "Officer Andrew Widman Act."

Section 2: Amends s. 948.06, F.S., relating to violation of probation or community control; revocation; modification; continuance; failure to pay restitution or cost of supervision.

Section 3: Provides an effective date of October 1, 2010.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

See fiscal comments.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

See fiscal comments.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

been found by the court to be a habitual violent felony offender as defined in s. 775.084(1)(b), F.S., a three-time violent offender as defined in s. 775.084(1)(c), F.S., or a sexual predator under s. 775.21, F.S. who commits a qualifying act defined in s. 948.06(8)(c), F.S. http://www.fmpolice.com/tabld/54/itemld/92/0718-Fort-Myers-Police-Officer-Killed-in-the-Lin.aspx (Last accessed on February 15, 2010.

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D. FISCAL COMMENTS:

The bill could potentially increase the length of time a probationer arrested for a new offense must remain in jail. This could result in an increase in the local jail population.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

The idea of setting pretrial detention/release conditions for a potential violation of probation case, before the violation of probation affidavit is actually filed, may raise due process concerns. In the early 1980s, sections 949.10 and 949.11, F.S., contained language that is similar to that of HB 89. These sections provided that the arrest of any person who was on probation was prima facie evidence of a violation of the terms and conditions of such probation. Upon such arrest, probation was immediately temporarily revoked and such person had to remain in custody until a hearing by the Parole and Probation Commission or the court. The statutes required the hearing to be held within 10 days from the date of the arrest, and provided that the failure of the commission or the court to hold the hearing within 10 days from the date of arrest resulted in the immediate release of such person from incarceration on the temporary revocation.

Although these sections of statute were repealed in 1982, they were analyzed by various courts. In *Miller v. Toles*, 442 So.2d 177 (Fla. 1983), an offender alleged that his due process rights were violated because he was not given a hearing until the eleventh day after being placed in custody. The Florida Supreme Court agreed and stated that:

Without provision for expedited final hearings for a parolee or a probationer arrested for alleged commission of a felony, statutes governing subsequent felony arrest of felony parolee or probationer which deny the parolee or probationer arrested a preliminary probable cause hearing would be subject to constitutional attack as imposing an automatic forfeit of liberty interests upon arrest, not conviction, for a felony.

The Court acknowledged that probationers could be afforded lesser due process rights but stated that the quid pro quo for doing so was the expedited final hearing. The Court stated that without that provision, the statute would be subject to constitutional attack as imposing an automatic forfeit of liberty interests upon *arrest*, not *conviction*, for a felony.

Unlike the provisions of ss. 949.10 and 949,11, F.S., HB 89 only requires that a violation affidavit be *filed* within ten days of an offender's arrest (it would follow that the *hearing* would be more than 10 days after the offender's arrest). As such, the bill may raise due process concerns.

Additionally, there may be an issue of separation of powers to the extent that the court is assuming the role of the state (Department) by initiating the violation of probation process. Probation officers may feel obligated to file violation of probation affidavits at the direction of the court or because the court has already made an initial determination by ordering pretrial detention/release conditions.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

Section 903.046, F.S. currently provides that the court may consider the defendant's past or present conduct and record of convictions in determining the bail amount for the new criminal offense.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

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A bill to be entitled

An act relating to pretrial proceedings; providing a short title; amending s. 948.06, F.S.; providing that at the first appearance of a probationer or an offender on community control arrested for a new offense for which the court finds the existence of probable cause, the court may order pretrial detention or pretrial release of the person with or without bail to await further hearing to determine the outcome of a violation hearing; providing for dismissal if no affidavit alleging a violation of probation or community control is filed within a specified period; exempting persons subject to hearings under specified provisions; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. This act may be cited as the "Officer Andrew Widman Act."

Section 2. Paragraphs (c) through (f) of subsection (1) of section 948.06, Florida Statutes, are redesignated as paragraphs (d) through (g), respectively, and a new paragraph (c) is added to that subsection to read:

948.06 Violation of probation or community control; revocation; modification; continuance; failure to pay restitution or cost of supervision. --

(1)

27 (c) Notwithstanding s. 907.041, at the first appearance of a probationer or an offender on community control arrested for a 28

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new offense for which the court finds the existence of probable cause, the court may order pretrial detention or pretrial release of the person with or without bail to await further hearing to determine the outcome of a violation hearing. If no affidavit alleging a violation of probation or community control is filed with the court within 10 days after arrest for the new offense, the order regarding pretrial detention or pretrial release on the uncharged violation of probation or community control shall be dismissed. This paragraph does not apply to a probationer or community controllee subject to a hearing on his or her danger to the community required under subsection (4) or paragraph (8)(e).

Section 3. This act shall take effect October 1, 2010.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 437

Contingency Fee Agreements Between the Department of Legal Affairs

and Private Attorneys

SPONSOR(S): Eisnaugle and others

TIED BILLS:

None

IDEN./SIM. BILLS: CS/SB 712

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
Civil Justice & Courts Policy Committee	7 Y, 3 N	DeZego	De La Paz
Criminal & Civil Justice Policy Council		Bond \(\sqrt{\infty}	Havlicak RH
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	Civil Justice & Courts Policy Committee	Civil Justice & Courts Policy Committee 7 Y, 3 N	Civil Justice & Courts Policy Committee 7 Y, 3 N DeZego

SUMMARY ANALYSIS

Current law allows any executive branch agency to procure legal services from a vendor on a contingency fee basis. The fee must be commercially reasonable, and cannot exceed the contingency fee limits established for Florida attorneys by the Florida Bar. The limits established by the Bar are as high as 45% of the recovery.

This bill prohibits the Department of Legal Affairs from entering into a contingency fee contract with a private attorney unless the Attorney General makes a written determination before entering such contract that contingency fee representation is both cost-effective and in the public interest. The bill further limits the amount of any contingency fee based on the amount recovered to no more 25% of the first \$10 million, with smaller percentages above \$10 million and a cap on the total fee of \$50 million. Lastly, this bill requires copies of executed contingency fee agreements, as well as payments of contingency fees, be posted on the department's website.

This bill does not appear to have a fiscal impact on state or local government.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

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2/15/2010 DATE:

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

The Attorney General is a constitutional office created by art. IV, s. 4(b) of the state constitution. The constitution does not specify the general rights and duties of the Attorney General. The courts have described the office as follows:

The office of Attorney General has existed both in this country and in England for a great while. The office is vested by the common law with a great variety of duties in the administration of the government. It has been asserted that the duties of such an office are so numerous and varied that it has not been the policy of the Legislatures of the states to specifically enumerate them; that a grant to the office of some powers by statute does not deprive the Attorney General of those belonging to the office under the common law. The Attorney General has the power and it is his duty among the many devolving upon him by the common law to prosecute all actions necessary for the protection and defense of the property and revenue of the state; to represent the state in all criminal cases before the appellate court; by proper proceedings to revoke and annul grants made by the state improperly or when forfeited by the grantee; by writ of quo warranto to determine the right of any one who claims or usurps any office, and to vacate the charter or annul the existence of a corporation for violations of its charter or for omitting to exercise its corporate powers; to enforce trusts and prevent public nuisances and the abuse of trust powers. As the chief law officer of the state, it is his duty, in the absence of express legislative restrictions to the contrary, to exercise all such power and authority as public interests may require from time to time. 1

The Attorney General is the agency head of the Department of Legal Affairs.² The department executes the policies of the Attorney General.

Attorney General Transparency Code

In September 2007, the American Tort Reform Association (ATRA) proposed new voluntary standards designed to improve government transparency and accountability when state attorneys general hire outside counsel to litigate on behalf of state residents.3 ATRA proposed various changes including contracts with vendors being posted on the Internet for public inspection, outside counsel on a

State ex rel. Landis v. S.H. Kress & Co., 115 Fla. 189, 199-201; 155 So. 823 (Fla. 1934)

Section 20.11, F.S.

³ See http://www.atra.org/newsroom/releases.php?id=8168. Last accessed on December 7, 2009. STORAGE NAME: h0437c.CCJP.doc

contingent fee basis disclosing detailed information regarding the hours worked and fees charged, and placing all monies recovered by the Attorney General into the state treasury for appropriation by the Legislature unless stipulated otherwise.

The Attorney General's Ability to Contract for Private Attorney Services

Current Law

The Department of Legal Affairs provides civil representation and legal services on behalf of the state. Section 287.059, F.S., provides that every state agency⁴ is required to obtain the written approval of the Attorney General as a prerequisite to contracting for private attorney services with specified exceptions, most notably the Executive Office of the Governor.⁵

When an agency requests approval for the use of private attorney services, the agency must first offer to contract with the Department of Legal Affairs for such attorney services at a cost pursuant to mutual agreement. ⁶ The Attorney General can, by rule, ask the agency to provide the following information:

- The nature of the services to be provided and the issues involved;
- The need for use of private attorneys rather than staff attorneys;
- The criteria by which the agency selected the private attorney;
- Competitive fees for similar attorney services;
- The agency's analysis estimating the number of hours, the costs, the total contract amount, and a risk or cost-benefit analysis;
- Which partners, associates, paralegals, research associates, or other personnel will be used and how their time will be billed; and
- Any other information which the Attorney General deems appropriate for the proper evaluation of the need for private attorney services.

Agencies are required to use the following statutory criteria when selecting outside firms:

- The magnitude or complexity of the case;
- The firm's ratings and certifications;
- The firm's minority status;
- The firm's physical proximity to the case and the agency;
- The firm's prior experience with the agency;
- The firm's prior experience with similar cases or issues;
- The firm's billing methodology and proposed rate;
- The firm's current or past adversarial position, or conflict of interest, with the agency; and
- The firm's willingness to use resources of the agency to minimize costs.

If the Attorney General declines to provide the requested services through the Department of Legal Affairs, then the Attorney General's written approval must include a statement that the services

DATE:

⁴ Section 287.059(1), F.S., defines "agency" or "state agency" as state officers, department, boards, commissions, divisions, bureaus, councils, and units of organization, however designated, of the executive branch of government, community and junior colleges, and multicounty special districts exclusive of those created by interlocal agreement or which have elected governing boards.

⁵ Section 287.059(2), F.S., provides that written approval from the Attorney General is not required for private attorney services procured by the Executive Office of the Governor, offices under the jurisdiction of the Financial Services Commission, any department under the exclusive jurisdiction of a single Cabinet officer, provided by legal services organizations to indigent clients, necessary to represent the state in litigation involving the State Risk Management Trust Fund, procured by the university and college boards of trustees, procured by community and junior colleges, or procured by the Board of Trustees for the Florida School for the Deaf and the Blind.

⁷ Section 287.059(10), F.S.

requested cannot be provided by the office of the Attorney General or that such private attorney services are cost-effective in the opinion of the Attorney General. Once written approval has been received from the Attorney General, the general counsel is required to review the form and legality of the contract and indicate his or her approval by initialing the contract. The contract must also be signed and approved by the agency head, who must maintain custody of the contract.⁸

All agencies are required to use the standard fee schedule when contracting for private attorney services, which schedule has been set by the Department of Legal Affairs in administrative rule. Rule 2-37.030, F.A.C., generally provides for the following fee schedule:

- Specialized attorney¹⁰ services may be billed up to \$250 per billable hour;¹¹
- All other attorney services may be billed up to \$200 per billable hour;
- All paralegal, legal assistant, law clerk, and research assistant services may be billed at \$40 per billable hour;
- Costs for exhibits, transcripts, and witness fees are not considered a part of the billable hour, but will be reimbursed based upon documented third party vendor charges provided prior authorization is given by the agency;
- Expenses for travel are limited to terms and rates established in s. 112.061, F.S.; and
- Non-routine¹² office overhead will be reimbursed based upon documented third party vendor charges provided they are justified to the agency.

Alternate billing methodologies, including contingency fee contracts, may be used when it is deemed the most cost-effective or appropriate billing methodology. Any agency wishing to exceed the standard fee schedule must demonstrate necessity to the Attorney General through a statement of waiver which must be signed by the agency head. The statement of waiver must demonstrate necessity to exceed the standard fee schedule based on one or more of the following criteria:

- The inability to obtain adequate legal representation within the confines of the standard schedule:
- The agency is unable to obtain attorney services with the special expertise necessary; or
- The waiver is necessary in order to provide attorney services as a result of an emergency, an
 immediate danger to public health, safety and welfare, or an opportunity for the state to
 preserve or enhance the public treasury and that failure to contract immediately for services in
 excess of the standard fee schedule will work to the detriment of the state.¹⁵

Contracts must contain a standard addendum developed by the Attorney General, describing in detail what is expected of both the agency and the contracted attorney. The addendum must address the internal system of governance if multiple law firms are parties to the contract. Contracts must be originally executed for one year only, except that multi-year contracts may be entered into providing that they are subject to annual appropriations and annual written approval from the Attorney General. The Attorney General is required to periodically prepare and distribute to all agencies a roster by geographic location of private attorneys under contract with agencies, their fees, and their primary areas of specialization.

⁸ Sections 287.059(4) and (5), F.S.

⁹ Section 287.059(8), F.S.

¹⁰ Rule 2-37.030(1), F.A.C., limits specialized attorney services to admiralty, copyright, patent, trademark, international communications, media, and bond and securities law.

Rule 2-37.030(4), F.A.C., defines "billable hour" as the actual time spent providing attorney services to the agency measured in 6 to 10 minute intervals. Office overhead is included in the billable hour and not separately compensated.
 Rules 2-37.030(4), F.A.C., provides that non-routine overhead includes expenses such as long distance phone charges, facsimile transmissions, bulk mailings, bulk third party copying and computer-assisted legal research.

¹³ Rule 2-37.030(5), F.A.C.

¹⁴ Rule 2-37.040, F.A.C.

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¹⁶ Section 287.059(11), F.S.

¹⁷ Section 287.059(12), F.S.

¹⁸ Section 287.059(13), F.S.

Proposed Changes

This bill implements several of ATRA's proposed standards for transparency and creates s. 16.0155, F.S., which requires a special procedure regarding contingency fee contracts between the Attorney General and private attorneys. The Department of Legal Affairs is prohibited by this bill from entering into a contingency fee contract with private attorneys unless the Attorney General makes a written determination that contingency fee representation is both cost-effective and in the public interest. This bill requires the written determination to include specific findings as to each of the following factors:

- Whether sufficient and appropriate legal and financial resources exist within the department to handle the matter;
- The time and labor required to handle the matter; the novelty, complexity, and difficulty of the
 questions involved; and the skills required to perform the necessary attorney services
 adequately;
- The geographic area in which the attorney services are to be provided; and
- The amount of experience desired for the particular kind of attorney services to be provided and the nature of the private attorney's experience with regard to similar issues or cases.

This bill also provides that, notwithstanding the exemption from competitive bidding requirements for the purchase of legal services, the Attorney General is required to request proposals from attorneys to represent the department on a contingency fee basis, unless the Attorney General determines in writing that requesting such proposals is not feasible under the circumstances. This bill provides that the written determination is not final agency action subject to review or challenge under section 120.569, F.S., and section 120.57, F.S, and that the department is exempt from administrative bid protest provisions under section 120.57(3), F.S.

This bill requires executed contingency fee contracts to be posted on the department's website for public inspection within 5 business days after the date of execution, and remain posted for the duration of the contract, including any extensions or amendments. The amount of payment will also be posted on the department's website within 15 days after the date on which payment is made to a private attorney and remain posted for at least 180 days after payment.

Contingency Fees

Current Law

A contingency fee contract is generally defined as an arrangement with an attorney who agrees to accept his or her fee on the contingency of a successful outcome.²¹ Section 287.059(7), F.S., allows any state agency (which includes the Department of Legal Affairs, the agency headed by the Attorney General) to enter into contingency fee contracts for legal services as long as the contract is commercially reasonable. "Commercially reasonable" is statutorily defined to mean no more than the amount permissible pursuant to rule 4-1.5 of the rules regulating The Florida Bar and case law interpreting that rule.

Any Florida attorney is bound by rule 4-1.5 of the rules regulating The Florida Bar. The rule provides that contracts for contingency fees in an action or claim for personal injury or for property damages or for death or loss of services based upon tortious conduct of another may provide for fees as agreed between the client and the lawyer, as limited by the following provisions:²²

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¹⁹ Section 120.569, F.S., provides an avenue for administrative review of proceedings in which the substantial interests of a party are determined by an agency.

²⁰ Section 120.57, F.S., provides an avenue for administrative review of agency action that determines the substantial interests of a party and that is based on an unadopted rule.

²¹ Black's Law Dictionary, pg. 290, (5th Edition, 1979).

²² See http://www.floridabar.org/divexe/rrtfb.nsf/FV/A8644F215162F9DE85257164004C0429. Last accessed December 7, 2009.

Without prior court approval as specified below, any contingent fee that exceeds the following standards shall be presumed, unless rebutted, to be clearly excessive:

- a. Before the filing of an answer or the demand for appointment of arbitrators or, if no answer is filed or no demand for appointment of arbitrators is made, the expiration of the time period provided for such action:
 - 1. 33 1/3% of any recovery up to \$1 million; plus
 - 2. 30% of any portion of the recovery between \$1 million and \$2 million; plus
 - 3. 20% of any portion of the recovery exceeding \$2 million.
- b. After the filing of an answer or the demand for appointment of arbitrators or, if no answer is filed or no demand for appointment of arbitrators is made, the expiration of the time period provided for such action, through the entry of judgment:
 - 1. 40% of any recovery up to \$1 million; plus
 - 2. 30% of any portion of the recovery between \$1 million and \$2 million; plus
 - 3. 20% of any portion of the recovery exceeding \$2 million.
- c. If all defendants admit liability at the time of filing their answers and request a trial only on damages:
 - 1. 33 1/3% of any recovery up to \$1 million; plus
 - 2. 20% of any portion of the recovery between \$1 million and \$2 million; plus
 - 3. 15% of any portion of the recovery exceeding \$2 million.
- d. An additional 5% of any recovery after institution of any appellate proceeding is filed or post-judgment relief or action is required for recovery on the judgment.

Pursuant to rule 4-1.5(4)(B)(iii) of the rules regulating The Florida Bar, art. I, s. 26 of the state constitution provides that in medical liability claims involving a contingency fee, unless waived, the claimant is entitled to receive no less than 70% of the first \$250,000.00 of all damages received by the claimant, exclusive of reasonable and customary costs, whether received by judgment, settlement, or otherwise, and regardless of the number of defendants. The claimant is entitled to 90% of all damages in excess of \$250,000.00, exclusive of reasonable and customary costs and regardless of the number of defendants.

Pursuant to standard fee schedule adopted by the department, the department may contract with private attorneys on a contingency fee basis not to exceed 35% through trial and not to exceed 40% through appeal, where attorney services involve litigation, except collections litigation shall not exceed 30%. The fee schedule further provides that where contingency fees involve non-litigation attorney services, the fee shall not exceed the rate in the market in which the attorney service is being provided.²³

Proposed Changes

This bill provides that notwithstanding the requirement that a contingency fee contract be commercially reasonable, a contingency fee contract entered into by the department may not provide for the private attorney to receive an aggregate contingency fee in excess of:

25% of any recovery of up to \$10 million; plus

- 20% of any portion of such recovery between \$10 million and \$15 million; plus
- 15% of any portion of such recovery between \$15 million and \$20 million; plus
- 10% of any portion of such recovery between \$20 million and \$25 million; plus
- 5% of any portion of such recovery exceeding \$25 million.

The bill also prohibits an aggregate contingency fee that exceeds \$50 million, exclusive of reasonable costs and expenses, irrespective of the number of lawsuits filed or the number of private attorneys retained to achieve the recovery.

Record-keeping Requirements

Current Law

Section 287.059(16), F.S., requires private attorneys who are under contract to provide attorney services to the state or a state agency to maintain detailed current records, including documentation of all expenses, disbursements, charges, credits, underlying receipts and invoices, and other financial transactions that concern the provision of such attorney services. Such records are to be kept from the inception of the contract until at least four years after the contract terminates and are required to be available for inspection and copying upon request in accordance with chapter 119.

Proposed Changes

The bill requires that in addition to these statutory requirements, any private attorney must keep contemporaneous time records with regard to work performed on the matter by any attorneys or paralegals in increments of no greater than one-tenth of an hour. These records must be provided promptly upon request by the department.

B. SECTION DIRECTORY:

Section 1 creates s. 16.0155, F.S., regarding contingency fee agreements between the Department of Legal Affairs and private attorneys.

Section 2 provides an effective date of July 1, 2010.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

Revenues:
 None.

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

The Department of Legal Affairs' legislative staff indicates that the department is not currently a party to any contingency fee contracts as contemplated by this bill, nor are they aware of the department ever having approved such a contract.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

None.

STORAGE NAME: DATE:

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A bill to be entitled 1 2 An act relating to contingency fee agreements between the 3 Department of Legal Affairs and private attorneys; 4 creating s. 16.0155, F.S.; providing definitions; 5 prohibiting the Department of Legal Affairs of the Office 6 of the Attorney General from entering into a contingency 7 fee contract with a private attorney unless the Attorney 8 General makes a written determination prior to entering 9 into such a contract that contingency fee representation is both cost-effective and in the public interest; 10 11 requiring that such written determination include certain 12 findings; requiring that the Attorney General, upon making 13 his or her written determination, request proposals from 14 private attorneys to represent the department on a 15 contingency-fee basis unless the Attorney General 16 determines in writing that requesting such proposals is 17 not feasible under the circumstances; providing that the 18 written determination does not constitute a final agency action that is subject to review; providing that the 19 20 request for proposals and contract award are not subject 21 to challenge under the Administrative Procedure Act; 22 requiring that a private attorney maintain detailed 23 contemporaneous time records with regard to work performed on the matter by any attorneys or paralegals assigned to 24 25 the matter in specified increments; requiring that a private attorney provide such record to the department 26 27 upon request; limiting the amount of a contingency fee that may be paid to a private attorney pursuant to a 28

Page 1 of 5

contract with the department; requiring that copies of any executed contingency fee contract and the Attorney General's written determination to enter into such contract be posted on the department's website within a specified period after the date on which the contract is executed; requiring that such information remain posted on the website for a specified duration; requiring that any payment of contingency fees be posted on the department's website within a specified period after the date on which payment of such contingency fees is made to the private attorney; requiring that such information remain posted on the website for a specified duration; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 16.0155, Florida Statutes, is created to read:

- 16.0155 Contingency fee agreements.-
- (1) As used in this section, the term:
- (a) "Department" means the Department of Legal Affairs.
- (b) "Private attorney" means any private attorney or law firm.

51 <u>firm</u>

(2) The department may not enter into a contingency fee contract with a private attorney unless the Attorney General makes a written determination prior to entering into such a contract that contingency fee representation is both costeffective and in the public interest. Any written determination

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57 shall include specific findings for each of the following factors:

- (a) Whether there exist sufficient and appropriate legal and financial resources within the department to handle the matter.
- (b) The time and labor required; the novelty, complexity, and difficulty of the questions involved; and the skill requisite to perform the attorney services properly.
- (c) The geographic area where the attorney services are to be provided.
- (d) The amount of experience desired for the particular kind of attorney services to be provided and the nature of the private attorney's experience with similar issues or cases.
- (3) If the Attorney General makes the determination described in subsection (2), notwithstanding the exemption provided in s. 287.057(5)(f) the Attorney General shall request proposals from private attorneys to represent the department on a contingency-fee basis, unless the Attorney General determines in writing that requesting proposals is not feasible under the circumstances. The written determination does not constitute a final agency action subject to review pursuant to ss. 120.569 and 120.57. For purposes of this subsection only, the department is exempt from the requirements of s. 120.57(3), and neither the request for proposals nor the contract award are subject to challenge pursuant to ss. 120.569 and 120.57.
- (4) In addition to the requirements set forth in s. 287.059(16), any private attorney shall maintain detailed contemporaneous time records for the attorneys and paralegals

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CODING: Words stricken are deletions; words underlined are additions.

working on the matter in increments of no greater than 1/10 of an hour and shall promptly provide these records to the department, upon request.

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- (5) Notwithstanding s. 287.059(7)(a), the department may not enter into a contingency fee contract that provides for the private attorney to receive an aggregate contingency fee in excess of:
- (a) Twenty-five percent of any recovery of up to \$10 million; plus
- (b) Twenty percent of any portion of such recovery between \$10 million and \$15 million; plus
- (c) Fifteen percent of any portion of such recovery between \$15 million and \$20 million; plus
- (d) Ten percent of any portion of such recovery between \$20 million and \$25 million; plus
- (e) Five percent of any portion of such recovery exceeding such recovery excee

In no event shall the aggregate contingency fee exceed \$50

million, exclusive of reasonable costs and expenses, and

irrespective of the number of lawsuits filed or the number of

private attorneys retained to achieve the recovery.

(6) Copies of any executed contingency fee contract and the Attorney General's written determination to enter into a contingency fee contract with the private attorney shall be posted on the department's website for public inspection within 5 business days after the date the contract is executed and shall remain posted on the website for the duration of the

Page 4 of 5

CODING: Words stricken are deletions; words underlined are additions.

113 contingency fee contract, including any extensions or amendments

thereto. Any payment of contingency fees shall be posted on the

department's website within 15 days after the payment of such

contingency fees to the private attorney and shall remain posted

on the website for at least 180 days thereafter.

HB 437

115

Section 2. This act shall take effect July 1, 2010.

2010

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCB CCJP 10-04

Background Screening

SPONSOR(S): Criminal & Civil Justice Policy Council

TIED BILLS:

IDEN./SIM. BILLS:

	REFERENCE	ACTION	ANALYST STAFF DIRECTOR		
Orig. Comm.:	Criminal & Civil Justice Policy Council		Thomas #00	Havlicak RH	
1)					
2)					
3)					
4)					
5)					
			•		

SUMMARY ANALYSIS

Florida law mandates criminal background screening of certain individuals applying to operate or to be employed in a business that deals primarily with vulnerable persons. Each provider, employee, or contractor required to submit to a criminal background screening may be subject to one of two types of screening requirements. A Level 1 screening simply requires a name check against state records, while a Level 2 screening requires a fingerprint search against state and national records. If a person's screening results determine he or she is not qualified to work in a position of trust due to their criminal history, he or she may apply for an exemption.

The bill substantially rewrites requirements and procedures for background screening of the persons and businesses that deal primarily with vulnerable populations. Key changes made by the bill:

- Require that no person required to be screened may begin work until the screening has been completed.
- Increase all Level 1 screening to Level 2 screening.
- Require all fingerprints to be submitted electronically by July 1, 2012.
- Require certain personnel that are not presently being screened to begin Level 2 screening.
- Add additional serious crimes to the list of disqualifying offenses.
- Authorize agencies to request the retention of fingerprints by the Florida Department of Law Enforcement.
- Provide that an exemption for a disqualifying felony may not be granted until at least three years from the completion of all sentencing sanctions for that felony.
- Require that all exemptions from disqualification be granted only by the agency head.

The new screening requirements will be prospective. Existing persons working with vulnerable populations are not required to be rescreened until such time they are otherwise required to be rescreened by existing law.

The fiscal impact of the bill is still being determined. It is clear the bill will have an impact on agencies, employers and employees. It should not have a significant impact directly on local governments.

The bill takes effect July 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. pcb04.CCJP.doc

STORAGE NAME: DATE:

2/9/2010

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- · Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Currently, Florida has one of the largest vulnerable populations in the country with over 25% of the state's population over the age of 65, and many more children and disabled adults. These vulnerable populations require special care as they are at an increased risk of abuse.

In 1995, the Florida Legislature created standard procedures for the screening of prospective employees where the Legislature had determined it necessary to conduct criminal history background checks to protect vulnerable persons. Chapter 435, F.S., outlines the screening standards for "Level 1" employment screening and "Level 2" employment screening. The Florida Department of Law Enforcement (FDLE) provides criminal history checks to the employer.

In September, 2009, the Fort Lauderdale Sun Sentinel ran a series of articles following an investigation of background screening of persons working with vulnerable populations in Florida. The Sun Sentinel spent six months investigating Florida's background screening system for caregivers of children, the elderly and disabled. The newspaper obtained screening databases from the Agency for Health Care Administration (AHCA), the Department of Children and Families (DCF), and Broward County. Among the findings are the following:

- Since 1985, DCF has granted exemptions to more than 6,500 people with criminal records to work in child care, substance abuse and mental health counseling, and with the disabled.
- Lack of proof that a nationwide criminal check on employees had been conducted is the most
 frequent violation found by state inspectors in day care centers. Screening problems are among
 the four most common violations in assisted living facilities, adult day cares and nursing
 agencies. Home health agencies and nursing homes are also cited, but less frequently.
- Florida seniors and disabled adults have been beaten, neglected and robbed by caregivers with criminal records.

¹ Sun Sentinel. <u>Criminals and Convicted Felons Working in South Florida Day-care Centers and Nursing Homes.</u> The entire series of articles may be found at http://www.sun-sentinel.com/news/sfl-trust-florida-criminals-child-elder-care-html,0,3829069.htmlstory (accessed February 15, 2010).

- More than 3,500 people with criminal records including rape, robbery and murder have been allowed to work with the elderly, disabled and infirm through exemptions granted by the state over the past two decades.
- Hundreds of employees are working with vulnerable persons because employers failed to check their backgrounds or kept them on the job despite their criminal pasts.
- Facility owners and administrators require a nationwide FBI check, but not employees caring for patients. With some exceptions, they are checked only for crimes in Florida.
- For most businesses, employees can begin work before screening results come back.
- At nursing homes, some employees had worked as long as seven years without any check.

The newspaper performed analyses to determine how many exemptions have been granted, who obtained them and for what crimes. FDLE crosschecked the newspaper's list of 8,750 people granted exemptions against its criminal database and found:

- 1,818 people were re-arrested, 1,067 of them on felony charges.
- The crimes included 3,123 felonies and 3,321 misdemeanors.
- The majority of the felonies were drug- and theft-related but also included child molestation, sex offenses, murder, arson, extortion, kidnapping, and cruelty toward a child.²

Level 1 and Level 2 Background Screenings

The provisions of ch. 435, F.S., apply whenever a Level 1 or Level 2 screening for employment is required by law. Screenings can be done following Level 1 or Level 2 standards, depending on what direction is provided in a specific statute.³

Level 1 screenings⁴ are name-based demographic screenings that must include, but are not limited to, employment history checks and statewide criminal correspondence checks through FDLE. Level 1 screenings may also include local criminal records checks through local law enforcement agencies. Anyone undergoing a Level 1 screening must not have been found guilty of any of the offenses listed below:

- Section 393.135, relating to sexual misconduct with certain developmentally disabled clients and reporting of such sexual misconduct.
- Section 394.4593, relating to sexual misconduct with certain mental health patients and reporting of such sexual misconduct.
- Section 415.111, relating to abuse, neglect, or exploitation of a vulnerable adult.
- Section 782.04, relating to murder.
- Section 782.07, relating to manslaughter, aggravated manslaughter of an elderly person or disabled adult, or aggravated manslaughter of a child.
- Section 782.071, relating to vehicular homicide.
- Section 782.09, relating to killing of an unborn quick child by injury to the mother.
- Section 784.011, relating to assault, if the victim of the offense was a minor.
- · Section 784.021, relating to aggravated assault.
- Section 784.03, relating to battery, if the victim of the offense was a minor.

⁴ Level 1 screenings are outlined in s. 435.03, F.S.

STORAGE NAME: DATE:

² A full report of the FDLE results can be found at http://www.sun-sentinel.com/media/acrobat/2009-09/49418865.pdf.

³ A Level 1 screening is referred to as a "background screening" in s. 435.03, F.S., while a Level 2 screening is referred to as a "security background investigation" in s. 435.04, F.S.

- Section 784.045, relating to aggravated battery.
- Section 787.01, relating to kidnapping.
- Section 787.02, relating to false imprisonment.
- Section 794.011, relating to sexual battery.
- Former s. 794.041, relating to prohibited acts of persons in familial or custodial authority.
- Chapter 796, relating to prostitution.
- Section 798.02, relating to lewd and lascivious behavior.
- Chapter 800, relating to lewdness and indecent exposure.
- Section 806.01, relating to arson.
- Chapter 812, relating to theft, robbery, and related crimes, if the offense was a felony.
- Section 817.563, relating to fraudulent sale of controlled substances, only if the offense was a felony.
- Section 825.102, relating to abuse, aggravated abuse, or neglect of an elderly person or disabled adult.
- Section 825.1025, relating to lewd or lascivious offenses committed upon or in the presence of an elderly person or disabled adult.
- Section 825.103, relating to exploitation of an elderly person or disabled adult, if the offense was a felony.
- Section 826.04, relating to incest.
- Section 827.03, relating to child abuse, aggravated child abuse, or neglect of a child.
- Section 827.04, relating to contributing to the delinquency or dependency of a child.
- Former s. 827.05, relating to negligent treatment of children.
- Section 827.071, relating to sexual performance by a child.
- Chapter 847, relating to obscene literature.
- Chapter 893, relating to drug abuse prevention and control, only if the offense was a felony or if any other person involved in the offense was a minor.
- Section 916.1075, relating to sexual misconduct with certain forensic clients and reporting of such sexual misconduct.
- Has not committed an act that constitutes domestic violence as defined in s. 741.28.

A Level 2 screening⁵ consists of a fingerprint-based search of FDLE and the Federal Bureau of Investigations (FBI) databases for state and national criminal arrest records. Any person undergoing a Level 2 screening must not have been found guilty of any of the offenses for Level 1 or the offenses listed below:

- Section 787.04(2), relating to taking, enticing, or removing a child beyond the state limits with criminal intent pending custody proceedings.
- Section 787.04(3), relating to carrying a child beyond the state lines with criminal intent to avoid producing a child at a dependency hearing.
- Section 790.115(1), relating to exhibiting firearms or weapons within 1,000 feet of a school.
- Section 790.115(2)(b), relating to possessing an electric weapon or device, destructive device, or other weapon on school property.
- Section 843.01, relating to resisting arrest with violence.
- Section 843.025, relating to depriving a law enforcement, correctional, or correctional probation officer means of protection or communication.
- Section 843.12, relating to aiding in an escape.
- Section 843.13, relating to aiding in the escape of juvenile inmates in correctional institutions.
- Section 874.05(1), relating to encouraging or recruiting another to join a criminal gang.
- Section 944.35(3), relating to inflicting cruel or inhuman treatment on an inmate resulting in great bodily harm.
- Section 944.46, relating to harboring, concealing, or aiding an escaped prisoner.

- Section 944.47, relating to introduction of contraband into a correctional facility.
- Section 985.701, relating to sexual misconduct in juvenile justice programs.
- Section 985.711, relating to contraband introduced into detention facilities.

Additionally, the security background investigations conducted for employees of the Department of Juvenile Justice (DJJ) must ensure that no persons have been found guilty of any offense prohibited under any of the following provisions of the Florida Statutes or under any similar statute of another jurisdiction:

- Section 784.07, relating to assault or battery of law enforcement officers, firefighters, emergency medical care providers, public transit employees or agents, or other specified officers.
- Section 810.02, relating to burglary, if the offense is a felony.
- Section 944.40, relating to escape.

The Department of Juvenile Justice may not remove a disqualification from employment to any person who is disqualified for any offense disposed of during the most recent 7-year period.

There are two additional requirements that are unique to the Level 2 screening process. Unlike the screening standards contained in Level 1, employees undergoing a Level 2 screening are required to inform an employer immediately if they are convicted of any of the disqualifying offenses listed in the statute during the time they are employed.⁶

In addition to Level 1 and Level 2 disqualification offenses⁷, additional disqualification offenses were added to s. 408.809(5), F.S., (for screening done under the purview of AHCA) during the 2009 Legislative Session. These offenses apply to both the Level 1 and Level 2 screening. These additional offenses are:

- Any specific authorizing statutes, if the offense was a felony.
- Chapter 408, if the offense was a felony.
- Section 409.920, relating to Medicaid provider fraud, if the offense was a felony.
- Section 409.9201, relating to Medicaid fraud, if the offense was a felony.
- Section 741.28, relating to domestic violence.
- Chapter 784, relating to assault, battery, and culpable negligence, if the offense was a felony.
- Section 810.02, relating to burglary.
- Section 817.034, relating to fraudulent acts through mail, wire, radio, electromagnetic, photoelectronic, or photooptical systems.
- Section 817.234, relating to false and fraudulent insurance claims.
- Section 817.505, relating to patient brokering.
- Section 817.568, relating to criminal use of personal identification information.
- Section 817.60, relating to obtaining a credit card through fraudulent means.
- Section 817.61, relating to fraudulent use of credit cards, if the offense was a felony.
- Section 831.01, relating to forgery.
- Section 831.02, relating to uttering forged instruments.
- Section 831.07, relating to forging bank bills, checks, drafts, or promissory notes.
- Section 831.09, relating to uttering forged bank bills, checks, drafts, or promissory notes.
- Section 831.30, relating to fraud in obtaining medicinal drugs.
- Section 831.31, relating to the sale, manufacture, delivery, or possession with the intent to sell, manufacture, or deliver any counterfeit controlled substance, if the offense was a felony.

Level 2 Fingerprint Submission

2/9/2010

⁶ Id. at s. 435.04(5), F.S.

⁷ Section 435.03, and s. 435.04, F.S., respectively. STORAGE NAME: pcb04.CCJP.doc

Criminal histories for Level 2 background screenings are obtained through the submission of the applicant's fingerprints to FDLE. Currently, there are two ways to submit fingerprints, through the submission of a hard copy of the applicant's fingerprint card or through the electronic submission of the applicant's fingerprints. Each type of submission has a different process and varies in the time it takes to have results returned.

The process for submitting a hard copy of fingerprints is as follows:

- (1) An applicant submits a completed hard copy fingerprint card to a regulatory agency;
- (2) The agency must forward the card to FDLE within 5 days;
- (3) FDLE screens the Florida records and reports back to the regulatory agency regarding the state criminal history check.
- (4)The FBI's response to the agency is mailed to the employer separately from FDLE's response and at a later date. Results from the FBI can take from 4 to 6 weeks.

The process for submitting an electronic copy of fingerprints is as follows:

- (1) An applicant has fingerprints taken through the use of a "livescan" device⁸ that digitally takes their fingerprints. The prints are then securely emailed to FDLE;
- (2) FDLE processes the prints for a state check and e-mails the electronic submission to the FBI for a national check:
- (3) A bundle of both the FDLE and the FBI results are then sent to the agency within 2 to 3 days.9

Currently, due to the length of time required to respond to hard copy fingerprint submissions, a person may begin to work while awaiting the results of a Level 2 background screening.

The fee for a Level 1 screening request is \$24.00. The fee for a Level 2 screening request is \$43.25¹⁰ if submitted electronically, while a hard copy submission costs \$54.25. Currently, over 75% of fingerprints are submitted electronically.¹¹

Electronic submissions have many benefits including reduced processing time, improved quality of prints for searching, reduction in potential missed identifications, national and state results bundled together and retention of finger prints for future records. Electronic submissions that are retained by FDLE allow for easy notification to employers if the applicant is arrested. In addition, fingerprint submissions for a Level 2 screening have been found to be more accurate than a Level 1 screening (which is name-based check only). Level 1 screenings conducted in the state of Florida were found to have an error rate of 11.7%. A name-based check does not identify any convictions outside of Florida and may contain false positives and false negatives when trying to correctly identify the applicant.

Exemptions from Disqualification

⁸ Livescan devices may be owned by agencies or may be owned by third party vendors. Livescan is a computer device that captures electronic finger prints more accurately than hard copy, and allows for faster submission and retention of the prints. Many state agencies already have livescans in place, and FDLE has established a process to set up any new device.

⁹ Results regarding criminal histories for both hard copy and electronic fingerprint submissions are always sent to the agency and never directly to the applicant.

¹⁰ The Agency for Health Care Administration: Background Screening. Available at: http://www.fdhc.state.fl.us/mchq/long_term_care/Background_Screening/index.shtml.

¹¹ Criminal History Record Check Process. Florida Department of Law Enforcement. Jan. 12, 2010.

¹² Interstate Identification Index Name Check Efficacy. Report of the National Task Force to the U.S. Attorney General. July 1999. NCJ-179385. Pg 7.

If a person is disqualified from applying for employment in a facility through a Level 1 or Level 2 background screening, ch. 435, F.S., provides a mechanism for those individuals to pursue an exemption from disqualification. An agency may grant an exemption from disqualification to any applicant or employee otherwise disqualified for:

- Felonies committed more than three years prior to the date of disqualification;
- Misdemeanors;
- Offenses that were felonies when committed but are now misdemeanors;
- Findings of delinquency; or
- Commissions of acts of domestic violence as defined in s. 741.30.¹³

Once an application for exemption is received, the agency determines if a hearing is warranted. A notice is sent to the applicant to request a personal interview. The informal interview is typically conducted by telephone. The review officer poses questions regarding the applicant's criminal/abuse history, work history, and their motivations for seeking employment in a position of trust. A review committee will make a decision to grant or deny the application based on this interview and the applicant is notified by mail in 14 days.¹⁴

Pursuant to s. 435.07, F.S., an applicant seeking an exemption must demonstrate by clear and convincing evidence that they should not have been disqualified. The applicant must give sufficient evidence of rehabilitation, which could include:

- A explanation of the circumstances surrounding the criminal incident for which an exemption is sought,
- The time period that has elapsed since the incident,
- The nature of the harm caused to the victim,
- The history of the employee since the incident, or
- Any other evidence indicating that the employee will not present a danger in continued employment.¹⁵

If one agency grants an exemption, it is not binding on other agencies. 16

Since 2006, nearly 44% of the total applications for exemption processed by AHCA have been granted. The Fort Lauderdale Sun Sentinel reported on the high recidivism rate among people granted exemptions. The Sun Sentinel reported that one in five people granted exemptions were re-arrested after having been granted the exemption.¹⁷

Effect of Proposed Changes

The bill substantially rewrites requirements and procedures for background screening of the persons and businesses that deal primarily with vulnerable populations. The bill provides that "vulnerable persons" includes minors and adults whose ability to perform the normal activities of daily living or to provide for his or her own care or protection is impaired due to a mental, emotional, long-term physical, or developmental disability or dysfunctioning, or brain damage, or the infirmities of aging. Key changes made by the bill:

STORAGE NAME: DATE:

¹³ Section 435.07(1), F.S.

¹⁴ A decision is contestable under the traditional administrative appeal process found in chapter 120, F.S.

¹⁵ Section 435.07(3), F.S.

¹⁶ Section 435.07(5), F.S.

¹⁷ Sun Sentinel. <u>Criminals and Convicted Felons Working in South Florida Day-care Centers and Nursing Homes. http://www.sun-sentinel.com/news/sfl-trust-florida-criminals-child-elder-care-html,0,3829069.htmlstory (accessed February 10, 2010).</u>

- Require that no person required to be screened may be employed until the screening has been completed and it is determined that the person is qualified.
- Increase all Level 1 screening to Level 2 screening. This will not require existing employees to be rescreened until they otherwise come up for rescreening pursuant to existing law.
- Require all fingerprint submissions to be submitted electronically by July 1, 2012, or sooner, should an agency decide to do so by rule. However, for those applying under AHCA, electronic prints will be required as of July 1, 2010.
- Require certain personnel that deal substantially with vulnerable persons that are not presently being screened to begin Level 2 screening. This includes homes for special services, transitional living facilities, prescribed pediatric extended care centers, and certain direct service providers under the Department of Elder Affairs.
- Add additional serious crimes to the list of disqualifying offenses for Level 1 and Level 2 screening.
- Authorize agencies to request the retention of fingerprints by FDLE. The bill also provides for rulemaking and related implementation provisions for retention of fingerprints.
- Provide that an exemption for a disqualifying felony may not be granted until after at least three
 years from the completion of all sentencing sanctions for that felony.
- Require that all exemptions from disqualification be granted only by the agency head.
- Rewrite present screening provisions for clarity and consistency.

Section 1 of the bill removes a reference to ch. 435, F.S., for background screening of hurricane mitigation inspectors participating in the My Safe Florida Home Program established within the Department of Financial Services. These persons will still undergo fingerprinting and criminal background screening at the state and national Level, but not pursuant to ch. 435, F.S., since they do not deal primarily with vulnerable children or adults.

Section 2 of the bill adds additional disqualifying offenses for the screening of direct service providers for persons with developmental disabilities. The additional offenses are:

- Any specific authorizing statutes, if the offense was a felony.
- Chapter 393, if the offense was a felony.
- Section 409.920, relating to Medicaid provider fraud, if the offense was a felony.
- Section 409.9201, relating to Medicaid fraud, if the offense was a felony.
- Section 817.034, relating to fraudulent acts through mail, wire, radio, electromagnetic, photoelectronic, or photooptical systems.
- Section 817.234, relating to false and fraudulent insurance claims.
- Section 817.505, relating to patient brokering.
- Section 817.568, relating to criminal use of personal identification information.
- Section 817.60, relating to obtaining a credit card through fraudulent means.
- Section 817.61, relating to fraudulent use of credit cards, if the offense was a felony.
- Section 831.01, relating to forgery.
- Section 831.02, relating to uttering forged instruments.
- Section 831.07, relating to forging bank bills, checks, drafts, or promissory notes.
- Section 831.09, relating to uttering forged bank bills, checks, drafts, or promissory notes.

Section 3 (mental health personnel), section 4 (nursing homes), section 13 (intermediate care facilities for developmentally disabled persons), and section 15 (health care clinics), of the bill revise provisions

related to the screening of personnel. These screening provisions already require Level 2 screening, but are being revised for clarity and consistency. They are also being revised to conform to the screening provisions being placed in s. 408.809, F.S. By placing the procedures for screening in a single statute, s. 408.809, F.S., AHCA can achieve efficiencies and consistency in the application of screening requirements. Many of the existing provisions being deleted are duplicative of provisions in ch. 435. F.S., and are unnecessary or may conflict with changes made by this bill.

Section 5 (home health agency personnel; nurse registry personnel; and companions and homemakers), section 6 (hospices), sections 10, 11, and 12 (home medical equipment providers), section 14 (health care services pools), section 18 (employees and volunteers in summer day camps and summer 24-hour camps), section 19 (consumer directed care personnel), sections 21 and 22 (assisted living facilities), sections 23 and 24 (adult family-care homes), and sections 25 and 26 (adult day care centers), of the bill increase from Level 1 screening to Level 2 screening for relevant personnel. These provisions are also being revised for clarity and consistency and to conform to the screening provisions being placed in s. 408.809, F.S. By placing the procedures for screening in a single statute, s. 408.809, F.S., AHCA can achieve efficiencies and consistency in the application of screening requirements. Many of the existing provisions being deleted are duplicative of provisions in ch. 435, F.S., and are unnecessary or may conflict with changes made by this bill.

Section 7 (homes for special services), section 8 (transitional living facilities), section 9 (prescribed pediatric extended care centers), and section 27 (certain direct service providers under the Department of Elder Affairs), of the bill provide Level 2 background screening for personnel in these facilities. Presently, these groups do not have such screening requirements.

Sections 16 and 17 of the bill revise AHCA's general provisions relating to screening. The changes are intended to provide for consistency and clarity. The change to s. 408.806, F.S., provides for the submission of an affidavit by licensure applicants, subject to the penalty of perjury, stating that all persons subject to background screening have been screened and are qualified. Changes to s. 408.809, F.S., provide that:

- Any person whose responsibilities may require them to provide personal care or services
 directly to clients, or have access to client living areas, client personal property, or client funds,
 including contractors, must be screened. However, this change does not require a person who
 is employed or contracts with a licensee on or before June 30, 2010, to submit to any additional
 rescreening if that licensee has written evidence that the person has already been screened and
 qualified according to Level 1 or Level 2 standards.
- Proof of compliance with Level 2 screening standards submitted within the previous 5 years to
 meet requirements of AHCA, the Department of Health, the Agency for Persons with
 Disabilities, or the Department of Children and Family Services satisfies screening requirements
 if the person has not been unemployed for more than 90 days.
- Fingerprints must be provided in electronic format.
- Screening results will be reviewed by the agency and maintained in a database. The qualifying
 or disqualifying status of the person named in the request will be posted on a secure website
 accessible to all licensees [this is current law for nursing homes and is being moved from s.
 400.215(1)(b), F.S.].
- An employer is not liable, upon notice of a disqualifying offense listed, for terminating the person against whom the report was issued, whether or not the person has filed for an exemption.

Sections 28 provides that ch. 435, F.S., only applies to background screenings that are required by law to be conducted under the chapter. This section also provides that, in accordance with the doctrine of incorporation by reference, that a reference in the Florida Statutes to any provision in ch. 435, F.S., includes all subsequent amendments to ch. 435, F.S.

Section 29 provides:

- A definition of "employment" to clarify that its use in the chapter is limited to those activities that require the employee to be subject to screening.
- A definition of "vulnerable person" to include all minors and those adults whose ability to perform
 the normal activities of daily living or to provide for his or her own care or protection is impaired
 due to a mental, emotional, long-term physical, or developmental disability or dysfunctioning, or
 brain damage, or the infirmities of aging.
- A revision to the definition of "licensing agency" to "agency" to clarify that its use includes all
 agencies that facilitate background screening, not just those agencies that issue licenses.

Section 30 revises the provisions related to Level 1 screening to delete the current list of disqualifying offenses and instead, incorporate the expanded list of disqualifying offenses provided by the bill for Level 2 screening in s. 435.04, F.S.

Section 31 revises the provisions related to Level 2 screening as follows:

- Require all fingerprint submissions to be submitted electronically by July 1, 2012, or sooner, should an agency decide to do so by rule. However, for those applying under AHCA, electronic prints will be required July 1, 2010.
- Authorize an agency to contract with one or more vendors to perform all or part of the electronic fingerprinting pursuant to this section.
- Delete specific provisions for nursing homes, assisted living facilities, and the Department of Juvenile Justice (these are being transferred to the specific statutes on these topics).
- Deletes requirements for attestation and affidavits by employees and employers (these are being moved to s. 435.05, F.S.).

Section 31 also provides the following additional disqualifying offenses to Level 2 screening (which means they will also apply to Level 1 screening):

- Chapter 784, relating to assault, battery, and culpable negligence, if the offense was a felony (therefore, the bill strikes existing specific references to crimes in this chapter).
- Section 787.025, relating to luring or enticing a child.
- Section 794.05, relating to unlawful sexual activity with certain minors.
- Section 810.02, relating to burglary (presently, felony burglary is a disqualifying offense for those being screening under DJJ).
- Section 810.14, relating to voyeurism, if the offense is a felony.
- Section 810.145, relating to video voyeurism, if the offense is a felony.
- Section 944.40, relating to escape (presently, escape is a disqualifying offense for those being screening under DJJ).

Any crime that constitutes domestic violence.

Section 32 deletes existing authority that allows employees to work pending the outcome of their background screening. This section also inserts requirements for attestation and affidavits by employees and employers that are being stricken in s. 435.04, F.S.

Section 33 provides that an employer may not hire an employee until the screening process is completed and that if an employer becomes aware that an employee has been arrested for a disqualifying offense, the employer must remove the employee from contact with any vulnerable person.

Section 34 provides that:

- An exemption from disqualification may not be granted for a disqualifying felony until at least three years after the applicant has completed or been lawfully released from confinement, supervision, or sanction for the disqualifying felony.
- Only the head of an agency may grant an exemption from disqualification.
- The agency may consider as part of its deliberations of the employee's rehabilitation subsequent arrests and convictions, even if that subsequent crime is not a disqualifying offense.
- The standard of review by the administrative law judge of the agency's decision as to rehabilitation is whether the agency's intended action is an abuse of discretion.
- An exemption may not be granted from disqualification from employment for any person who
 has been designated as a sexual predator pursuant to s. 775.21, F.S.

Section 35 provides that each agency is responsible for collecting and paying any fee related to fingerprints retained on its behalf to FDLE. The amount of the annual fee and procedures for the submission and retention of fingerprint information and for the dissemination of search results is to be established by rule of FDLE.

Section 36 of the bill removes a reference to ch. 435, F.S., for background screening of construction contractors under the Department of Business and Professional Regulation. These persons will still undergo fingerprinting and criminal background screening at the state and national level, but not pursuant to ch. 435, F.S., since they do not deal primarily with vulnerable children or adults.

Section 37 authorizes agencies to request the retention of fingerprints by FDLE and to adopt rules that require employers to keep the agency informed of any change in the affiliation, employment, or contractual status or place of affiliation, employment, or contracting of each person whose fingerprints are retained. This section also allows FDLE to participate in a federal fingerprint retention program once one is implemented, provided that FDLE is funded and equipped to participate.

Section 38 makes technical changes by removing obsolete references in s. 943.053, F.S.

Section 39 amends the background screening provisions of the Department of Juvenile Justice for consistency with other changes made by this bill; to remove redundant provisions; to add an additional disqualifying offense for the criminal use of personal identification information; to add the disqualifying offense of assault or battery of law enforcement officers, firefighters, emergency medical care providers, public transit employees or agents, or other specified officers (which is being struck from s. 435.04, F.S.); and to authorize the adoption of rules that describe the procedure and requirements necessary to implement the employment screening and fingerprint retention services.

STORAGE NAME:

Section 40 provides that the changes made by the bill are intended to be prospective in nature and that persons are not required to be rescreened who are employed or licensed on the effective date of the bill until such time they are otherwise required to be rescreened pursuant to law, at which time they must meet the requirements for screening as set forth in the bill.

Section 41 provides that the bill takes effect July 1, 2010.

B. SECTION DIRECTORY:

- Section 1 amends s. 215.5586, F.S., relating to the My Safe Florida Home Program.
- Section 2 adds to s. 393.0655, F.S., relating to screening of direct service providers.
- Section 3 amends s. 394.4572, F.S., relating to screening of mental health personnel.
- Section 4 amends s. 400.215, F.S., relating to personnel screening requirement.
- Section 5 amends s. 400.512, F.S., relating to screening of home health agency personnel; nurse registry personnel; and companions and homemakers.
- Section 6 amends s. 400.6065, F.S., relating to background screening.
- Section 7 amends s.400.801, F.S., relating to homes for special services.
- Section 8 adds to s. 400.805, F.S., relating to transitional living facilities.
- Section 9 creates s. 400.9065, F.S., relating to background screening.
- Section 10 amends s. 400.934, F.S., relating to minimum standards.
- Section 11 amends s. 400.953, F.S., relating to background screening of home medical equipment provider personnel.
- Section 12 repeals s. 400.955, F.S., relating to procedures for screening of home medical equipment provider personnel.
- Section 13 amends s. 400.964, F.S., relating to personnel screening requirement.
- Section 14 amends s. 400.980, F.S., relating to health care services pools.
- Section 15 amends s. 400.991, F.S., relating to license requirements; background screenings; prohibitions.
- Section 16 adds to s. 408.806, F.S., relating to license application process.
- Section 17 amends s. 408.809, F.S., relating to background screening; prohibited offenses.
- Section 18 amends s. 409.175, F.S., relating to licensure of family foster homes, residential child-caring agencies, and child-placing agencies; public records exemption.
- Section 19 amends s. 409.221, F.S., relating to consumer-directed care program.
- Section 20 amends s. 409.907, F.S., relating to medicaid provider agreements.
- Section 21 amends s. 429.14, F.S., relating to administrative penalties.

Section 22 - amends s. 429.174, F.S., relating to background screening.

Section 23 - amends s. 429.67, F.S., relating to licensure.

Section 24 - amends s. 429.69, F.S., relating to denial, revocation, and suspension of a license.

Section 25 - amends s. 429.911, F.S., relating to denial, suspension, revocation of license; emergency action; administrative fines; investigations and inspections.

Section 26 - amends s. 429.919, F.S., relating to background screening.

Section 27 - creates s. 430.60, F.S., relating to screening of direct service providers.

Section 28 - amends s. 435.01, F.S., relating to applicability of this chapter.

Section 29 - amends s. 435.02, F.S., relating to definitions.

Section 30 - amends s. 435.03, F.S., relating to Level 1 screening standards.

Section 31 - amends s. 435.04, F.S., relating to Level 2 screening standards.

Section 32 - amends s. 435.05, F.S., relating to requirements for covered employees and employers.

Section 33 - amends s. 435.06, F.S., relating to exclusion from employment.

Section 34 - amends s. 435.07, F.S., relating to exemptions from disgualification.

Section 35 - amends s. 435.08, F.S., relating to payment for processing of fingerprints and state criminal records checks.

Section 36 - amends s. 489.115, F.S., relating to certification and registration; endorsement; reciprocity; renewals; continuing education.

Section 37 - amends s. 943.05, F.S., relating to Criminal Justice Information Program; duties; crime reports.

Section 38 - amends s. 943.053, F.S., relating to dissemination of criminal justice information; fees.

Section 39 - amends s. 985.644, F.S., relating to departmental contracting powers; personnel standards and screening.

Section 40 - provides the changes made by this act are intended to be prospective in nature.

Section 41 - provides an effective date of July 1, 2010.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

See D. FISCAL COMMENTS below.

2. Expenditures:

See D. FISCAL COMMENTS below.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

This bill should have no impact on local government revenues.

2. Expenditures:

Staff is not aware of any local governments that use ch. 435, F.S., for background screening, though they do perform criminal background checks on certain employees. The bill will have no fiscal impact on background screening done outside of the ch. 435, F.S., process. It may be that some local governments are associated, or help fund, local programs that do use such screening.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill increases the number of persons who will need to undergo background screening prior to working with vulnerable persons. It also will require much of the screening to be done using Level 2 standards instead of Level 1, which has a greater cost associated with it. Level 1 costs \$24, and Level 2 costs that same \$24, plus an additional \$19.25 (electronic fingerprints) or \$30.25 (hard card fingerprints). By increasing the cost and the number of those persons required to be screened, there will be a substantial impact on agencies and employers and employees. It is anticipated that in most cases, the fees will be passed on to the employee and the employer may or may not reimburse that employee. Some agencies pay for the screening of their employees and volunteers.

D. FISCAL COMMENTS:

The largest fiscal impact on the agencies will be the retention of fingerprints. The bill does not mandate, but does authorize, the retention of fingerprints. However, retention will go a long way in ensuring the protection of Florida's vulnerable populations. The cost of retention of fingerprints by FDLE is estimated to be \$6 per year per set of fingerprints. How this \$6 is collected will have an effect on the fiscal impact to the agencies. The first year's cost for retention is included in the existing fees, but for additional years, the \$6 will be charged. It is anticipated that to make collection feasible, and to avoid the collection of \$6 per person per year, that \$24 for retention will be collected up front at the time of screening. This will cover a 5 year period of retention, at which time the employee would be required to get rescreened (if provided for in existing law). If the cost of retention is built into the existing collection of screening fees, then there should not be an additional workload impact. However, if it becomes a separate collection issue, then this could affect workload. Also, retention will require each agency to develop a database and related software in order to maintain the list of employees that should continue to have their fingerprints retained.

There will be additional workload impact due to the increase in the number of persons who will need to undergo background screening prior to working with vulnerable persons. The bill requires present Level 1 screens to be done at Level 2, which has a greater cost associated with it. Level 1 costs \$24, and Level 2 costs that same \$24, plus an additional \$19.25 (electronic fingerprints) or \$30.25 (hard card fingerprints). By increasing the cost and the number of those persons required to be screened, there will be a substantial impact on agencies and employers and employees. It is anticipated that in most cases, the fees will be passed on to the employee and the employer may or may not reimburse that employee. Some agencies pay for the screening of their employees and volunteers. However, it is difficult to anticipate how many additional persons will need to be screened.

The following agencies have reported that the bill will have a neutral or no fiscal impact on revenues or expenditures:

FDLE

- AHCA but see their additional comments below
- Department of Elder Affairs
- DJJ
- Guardian ad Litem Office

The following agencies have reported that the bill will have a fiscal impact on workload:

- DCF
- · Agency for Persons with Disabilities

Agency for Health Care Administration

While the Agency for Health Care Administration did report that the bill's fiscal impact will be neutral, it also provided the following comments:

The Agency's background screening workload is expected to increase based upon the shift from Level 1 to Level 2 screening that will require screening currently sent directly to FDLE to be conducted through the Agency,

The workload will also increase because of the increase in the number of persons subject to screening based on the uniform definition of when screening is required (access to client living areas, property or funds).

The Agency expects to process approximately 86,000 additional screenings each year. The resources necessary to do this work will be offset by the efficiencies gained through use of electronic fingerprint (Livescan), and movement of OPS staff funding of \$142,098 within the Agency. Therefore no new resources will be required.

New screening volume: Based upon the shift to Level 2 and the additional persons required to be screened, we estimate that approximately 122,000 additional Level 2 screenings may be conducted annually. This total added to the number of Level 2 screenings currently conducted means approximately 150,000 Level 2 screenings will be processed by the Agency annually.

Background screening duties/workload: Duties involved in processing background screening checks include accepting requests, processing payments, transmitting requests to FDLE, accepting results, reviewing criminal history reports, determining eligibility for employment, providing results to providers and all related data entry.

Data from 2009 indicates that an estimated 10% of all Level 2 screenings are rejected by the FBI and must be submitted a second time. This process includes notifying the requesting health care provider that a second card must be submitted, tracking the submission of the second card and requesting a "Name Check Only" search for fingerprints rejected a second time.

Exemption workload: In 2009, 20% of all Level 2 screenings resulted in a criminal history that must be reviewed for disqualifying offenses. Of those, approximately 22% will contain a disqualifying offense. Those individuals will be eligible to apply for an exemption from disqualification.

Electronic fingerprints: Much of the manual processing currently required with submission of fingerprint cards directly to the Agency would be eliminated with the requirement to submit requests through LiveScan. However, the number of criminal history reports to review will increase as will the number of applications for exemption from disqualification. It is expected that the efficiencies of electronic fingerprinting will decrease some data entry and other manual processes of screening.

Shift existing OPS funding: In January 2010, the Division of Medicaid provided \$142,098 in OPS funds to the Background Screening section to consolidate background screening within the Agency. These resources assist with the direct staff screening requirements of certain Medicaid providers which in some cases are duplicative of screenings for licensure, bringing efficiency to Agency background screening duties. Moving the OPS funding to Health Quality Assurance will secure the necessary resources to support the additional Level 2 workload in the bill. Funds would be moved from Org. Code 685000000000 to 68304030000.

The Department of Children and Families

DCF has reported it anticipates a workload and fiscal impact by the bill. Staff is working with the agency to determine how great the impact will be. The Department understands the importance of retention of fingerprints, but this appears to be where the greatest impact will result. While the bill does not mandate the retention of fingerprints, it is a goal of the Department to be able to implement this provision. DCF also provided the following information:

In order for the agencies to be able to notify FDLE which prints are to be retained, the agency will need to have a database of the persons being both screened and employed. The bill also contains language indicating the appropriate agency is responsible for collecting and paying fees related to fingerprint retention to FDLE. The department would likely need additional staff to manage this process and ensure collection and payment is provided timely. Since the process would need to be developed, the cost is indeterminate at this time.

Until each agency has a database of the current employees of facilities and providers and which fees are to be paid by whom, an estimate of the total impact is indeterminate. Although DCF can estimate the cost to DCF for FDLE to retain the fingerprints for the 13,500 DCF employees at \$81,500 per year, DCF does not currently have data on the number of employees of the licensees and providers whose employees will be impacted by this bill.

Some specifics are available, however.

Mental Health: The publicly operated state mental health treatment facilities have a total of 3,980.5 full-time equivalent positions which are required to be screened. At \$6 per year per employee, the cost for retaining the prints of these employees would be \$23,883. Per contract, the privatized state mental health treatment facilities have a total of 1,345.70 positions. The estimated additional cost associated with retention of prints to these contractors would be \$8,074.20 annually. These additional costs would likely result in the contractors making requests to increase the amount of their contracts with the department.

The additional fee for retaining fingerprints will also impact contracted mental health providers in the community. There are approximately 233 community mental health providers that contract with the department whose employees are required to be screened. As stated earlier, the department does not currently have an estimate regarding the number of staff employed in these agencies. However, the cost of retaining fingerprints for these employees would likely be passed on to the department through negotiated contract increases with these providers.

The total known annual cost for retaining the fingerprints for Mental Health facilities is \$75,211 plus the increased unknown costs to the community mental health providers. The cost to the department of creating a process for tracking the employees at mental health facilities and providers for the purpose of notifying FDLE which prints to retain and for collecting the fee from the facilities and providers and submission to FDLE is indeterminate.

<u>Child Care / Summer Camps</u>: The pre-employment screening requirement may have a fiscal impact on the operation of a child care provider in terms of filling vacant positions in a timely manner, which may result in additional licensing sanctions.

Agency for Persons with Disabilities

The Agency for Persons with Disabilities has reported it anticipates some fiscal impact by the bill. Staff is still working with the agency to determine how great the impact will be. The Agency understands the importance of retention of fingerprints, but this appears to be where the greatest impact will result. While the bill does not mandate the retention of fingerprints, it is a goal of the Agency to be able to implement this provision.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because this bill does not appear to require counties or cities to: spend funds or take action requiring the expenditure of funds; reduce the authority of counties or cities to raises revenues in the aggregate; or reduce the percentage of a state tax shared with counties or cities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill provides specific rulemaking direction in several places in the bill related to implementation of fingerprints screening, retention of fingerprints, and the electronic submission of fingerprints. All rulemaking is directed to be accomplished pursuant to ch. 120, F.S. It has been recommended that an additional general rulemaking provision be added to ch. 435, F.S., that grants agencies clear broad authority for rulemaking since the references in the bill are fairly specific.

C. DRAFTING ISSUES OR OTHER COMMENTS:

It has been recommended that an additional general rulemaking provision be added to ch. 435, F.S., that grants agencies clear broad authority for rulemaking since the references in the bill are fairly specific.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

A bill to be entitled

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An act relating to background screening; amending s. 215.5586, F.S.; removing reference to chapter 435, F.S., for background screening of hurricane mitigation inspectors; amending s. 393.0655, F.S.; adding additional disqualifying offenses for the screening of direct service providers for persons with developmental disabilities; amending s. 394.4572, F.S.; revising background screening requirements for mental health personnel; amending s. 400.215, F.S.; revising background screening requirements for nursing homes; amending s. 400.512, F.S.; revising background screening requirements for home health agency personnel, nurse registry personnel, and companions and homemakers; amending s. 400.6065, F.S.; revising background screening requirements for hospices; amending s. 400.801, F.S.; revising background screening requirements for homes for special services; amending s. 400.805, F.S.; revising background screening requirements for transitional living facilities; creating s. 400.9065, F.S.; providing background screening requirements for prescribed pediatric extended care centers; amending s. 400.934, F.S.; revising minimum standards for home medical equipment providers; amending s. 400.953, F.S.; revising background screening requirements for home medical equipment providers; repealing s. 400.955, F.S., relating to the procedures for screening of home medical equipment provider personnel; amending s. 400.964, F.S.; revising background screening requirements for intermediate care

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29 facilities for developmentally disabled persons; amending 30 s. 400.980, F.S.; revising background screening requirements for health care services pools; amending s. 31 32 400.991, F.S.; revising background screening requirements 33 for health care clinics; amending s. 408.806, F.S.; adding 34 a requirement for an affidavit relating to background 35 screening to the license application process under the 36 Agency for Health Care Administration; amending s. 37 408.809, F.S.; revising background screening requirements under the Agency for Health Care Administration; requiring 38 39 electronic submission of fingerprints; amending s. 40 409.175, F.S.; revising background screening requirements 41 for employees and volunteers in summer day camps and 42 summer 24-hour camps; amending s. 409.221, F.S.; revising 43 background screening requirements for persons who render 44 consumer directed care; amending s. 409.907, F.S.; 45 revising background screening requirements for Medicaid providers; amending s. 429.14, F.S.; revising 46 47 administrative penalty provisions relating to assisted 48 living facilities; amending s. 429.174, F.S.; revising 49 background screening requirements for assisted living facilities; amending s. 429.67, F.S.; revising licensure 50 51 requirements for adult family-care homes; amending s. 429.69, F.S.; revising background screening requirements 52 53 for adult family-care homes; amending s. 429.911, F.S.; revising administrative penalty provisions relating to 54 55 adult day care centers; amending s. 429.919, F.S.; 56 revising background screening requirements for adult day

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care centers; creating s. 430.60, F.S.; providing background screening requirements under the Department of Elder Affairs; amending s. 435.01, F.S.; revising provisions related to the applicability of the chapter; amending s. 435.02, F.S.; revising and adding definitions; amending s. 435.03, F.S.; revising level 1 screening standards; adding disqualifying offenses; amending s. 435.04, F.S.; revising level 2 screening standards; requiring electronic submission of fingerprints after a certain date; authorizing agencies to contract for electronic fingerprinting; adding disqualifying offenses; amending s. 435.05, F.S.; revising requirements for covered employees and employers; amending s. 435.06, F.S.; revising provisions relating to exclusion from employment; providing that an employer may not hire, select, or otherwise allow an employee contact with any vulnerable person until the screening process is completed; amending s. 435.07, F.S.; revising provisions relating to exemptions from disqualification; amending s. 435.08, F.S.; revising provisions relating to the payment for processing of fingerprints and criminal records checks; amending s. 489.115, F.S.; removing reference to chapter 435, F.S., for background screening of construction contractors; amending s. 943.05, F.S.; revising provisions relating to the Criminal Justice Information Program under the Florida Department of Law Enforcement; authorizing agencies to request the retention by the department of certain fingerprints; amending s. 943.053, F.S.; removing

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obsolete references relating to the dissemination of criminal justice information; amending s. 985.644, F.S.; revising background screening requirements for the Department of Juvenile Justice; providing for prospective application of the act; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (b) of subsection (1) of section 215.5586, Florida Statutes, is amended to read:

215.5586 My Safe Florida Home Program.—There is established within the Department of Financial Services the My Safe Florida Home Program. The department shall provide fiscal accountability, contract management, and strategic leadership for the program, consistent with this section. This section does not create an entitlement for property owners or obligate the state in any way to fund the inspection or retrofitting of residential property in this state. Implementation of this program is subject to annual legislative appropriations. It is the intent of the Legislature that the My Safe Florida Home Program provide trained and certified inspectors to perform inspections for owners of site-built, single-family, residential properties and grants to eligible applicants as funding allows. The program shall develop and implement a comprehensive and coordinated approach for hurricane damage mitigation that may include the following:

- (1) HURRICANE MITIGATION INSPECTIONS.
- (b) To qualify for selection by the department as a wind

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certification entity to provide hurricane mitigation inspections, the entity shall, at a minimum, meet the following requirements:

- 1. Use hurricane mitigation inspectors who:
- a. Are certified as a building inspector under s. 468.607;
- b. Are licensed as a general or residential contractorunder s. 489.111;
- c. Are licensed as a professional engineer under s. 471.015 and who have passed the appropriate equivalency test of the building code training program as required by s. 553.841;
- d. Are licensed as a professional architect under s.481.213; or
- e. Have at least 2 years of experience in residential construction or residential building inspection and have received specialized training in hurricane mitigation procedures. Such training may be provided by a class offered online or in person.
 - 2. Use hurricane mitigation inspectors who also:
- a. Have undergone drug testing and level 2 background screening checks pursuant to s. 435.04. The department may conduct criminal record checks of inspectors used by wind certification entities. Inspectors must submit a set of the fingerprints to the department for state and national criminal history checks and must pay the fingerprint processing fee set forth in s. 624.501. The fingerprints shall be sent by the department to the Department of Law Enforcement and forwarded to the Federal Bureau of Investigation for processing. The results shall be returned to the department for screening. The

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fingerprints shall be taken by a law enforcement agency,
designated examination center, or other department-approved
entity; and

- b. Have been certified, in a manner satisfactory to the department, to conduct the inspections.
- 3. Provide a quality assurance program including a reinspection component.
- Section 2. Subsection (5) is added to section 393.0655, Florida Statutes, to read:
 - 393.0655 Screening of direct service providers.-
- (5) The background screening conducted under this section must ensure that, in addition to the disqualifying offenses listed in s. 435.04, no persons subject to the provisions of this section have been found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, any offense prohibited under any of the following provisions of the Florida Statutes or under any similar statute of another jurisdiction:
 - (a) Any authorizing statutes, if the offense was a felony.
 - (b) This chapter, if the offense was a felony.
- (c) Section 409.920, relating to Medicaid provider fraud, if the offense was a felony.
- (d) Section 409.9201, relating to Medicaid fraud, if the offense was a felony.
- (e) Section 817.034, relating to fraudulent acts through mail, wire, radio, electromagnetic, photoelectronic, or photooptical systems.
 - (f) Section 817.234, relating to false and fraudulent

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- (g) Section 817.505, relating to patient brokering.
- (h) Section 817.568, relating to criminal use of personal identification information.
- (i) Section 817.60, relating to obtaining a credit card through fraudulent means.
- (j) Section 817.61, relating to fraudulent use of credit cards, if the offense was a felony.
 - (k) Section 831.01, relating to forgery.
- (1) Section 831.02, relating to uttering forged instruments.
- (m) Section 831.07, relating to forging bank bills, checks, drafts, or promissory notes.
- (n) Section 831.09, relating to uttering forged bank bills, checks, drafts, or promissory notes.
- Section 3. Section 394.4572, Florida Statutes, is amended to read:
 - 394.4572 Screening of mental health personnel.-
- (1)(a) The department and the Agency for Health Care Administration shall require Level 2 background employment screening pursuant to ch. 435 for mental health personnel windstant standards for level 2 screening set forth in chapter 435.

 "Mental health personnel" includes all program directors, professional clinicians, staff members, and volunteers working
- professional clinicians, staff members, and volunteers working in public or private mental health programs and facilities who
- 194 have direct contact with unmarried patients under the age of 18
- 195 years. For purposes of this chapter, employment screening of
- 196 mental health personnel shall also include, but is not limited

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to, employment screening as provided under chapter 435 and s. 408.809.

- (b) Students in the health care professions who are interning in a mental health facility licensed under chapter 395, where the primary purpose of the facility is not the treatment of minors, are exempt from the fingerprinting and screening requirements, provided they are under direct supervision in the actual physical presence of a licensed health care professional.
- (c) Mental health personnel working in a facility licensed under chapter 395 who have less than 15 hours per week of direct contact with patients or who are health care professionals licensed by the Agency for Health Care Administration or a board thereunder are exempt from the fingerprinting and screening requirements, except for persons working in mental health facilities where the primary purpose of the facility is the treatment of minors.
- (d) A volunteer who assists on an intermittent basis for less than 40 hours per month is exempt from the fingerprinting and screening requirements, provided the volunteer is under direct and constant supervision by persons who meet the screening requirements of paragraph (a).
- (2) The department or the Agency for Health Care Administration may grant exemptions from disqualification as provided in ch. $435 ext{ s. } 435.06$.
- (3) Prospective mental health personnel who have previously been fingerprinted or screened pursuant to this chapter, chapter 393, chapter 397, chapter 402, or chapter 409,

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or teachers who have been fingerprinted pursuant to chapter 1012, who have not been unemployed for more than 90 days thereafter, and who under the penalty of perjury attest to the completion of such fingerprinting or screening and to compliance with the provisions of this section and the standards for level 1 screening contained in chapter 435, shall not be required to be refingerprinted or rescreened in order to comply with any screening requirements of this part.

Section 4. Section 400.215, Florida Statutes, is amended to read:

400.215 Personnel screening requirement.

- (1) The agency shall require <u>level 2</u> background screening for personnel as required in s. 408.809(1)(e) pursuant to as provided in chapter 435 and s. 408.809 for all employees or prospective employees of facilities licensed under this part who are expected to, or whose responsibilities may require them to:
 - (a) Provide personal care or services to residents;
 - (b) Have access to resident living areas; or
- (c) Have access to resident funds or other personal property.
 - (2) Employers and employees shall comply with the requirements of s. 435.05.
 - (a) Notwithstanding the provisions of s. 435.05(1), facilities must have in their possession evidence that level 1 screening has been completed before allowing an employee to begin working with patients as provided in subsection (1). All information necessary for conducting background screening using level 1 standards as specified in s. 435.03 shall be submitted

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by the nursing facility to the agency. Results of the background screening shall be provided by the agency to the requesting nursing facility.

(b) Employees qualified under the provisions of paragraph (a) who have not maintained continuous residency within the state for the 5 years immediately preceding the date of request for background screening must complete level 2 screening, as provided in chapter 435. Such employees may work in a conditional status up to 180 days pending the receipt of written findings evidencing the completion of level 2 screening. Level 2 screening shall not be required of employees or prospective employees who attest in writing under penalty of perjury that they meet the residency requirement. Completion of level 2 screening shall require the employee or prospective employee to furnish to the nursing facility a full set of fingerprints to enable a criminal background investigation to be conducted. The nursing facility shall submit the completed fingerprint card to the agency. The agency shall establish a record of the request in the database provided for in paragraph (c) and forward the request to the Department of Law Enforcement, which is authorized to submit the fingerprints to the Federal Bureau of Investigation for a national criminal history records check. The results of the national criminal history records check shall be returned to the agency, which shall maintain the results in the database provided for in paragraph (c). The agency shall notify the administrator of the requesting nursing facility or the administrator of any other facility licensed under chapter 393, chapter 394, chapter 395, chapter 397, chapter 429, or this

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chapter, as requested by such facility, as to whether or not the employee has qualified under level 1 or level 2 screening. An employee or prospective employee who has qualified under level 2 screening and has maintained such continuous residency within the state shall not be required to complete a subsequent level 2 screening as a condition of employment at another facility.

- (c) The agency shall establish and maintain a database of background screening information which shall include the results of both level 1 and level 2 screening. The Department of Law Enforcement shall timely provide to the agency, electronically, the results of each statewide screening for incorporation into the database. The agency shall, upon request from any facility, agency, or program required by or authorized by law to screen its employees or applicants, notify the administrator of the facility, agency, or program of the qualifying or disqualifying status of the employee or applicant named in the request.
- (d) Applicants and employees shall be excluded from employment pursuant to s. 435.06.
- (3) The applicant is responsible for paying the fees associated with obtaining the required screening. Payment for the screening shall be submitted to the agency. The agency shall establish a schedule of fees to cover the costs of level 1 and level 2 screening. Facilities may reimburse employees for these costs. The Department of Law Enforcement shall charge the agency for a level 1 or level 2 screening a rate sufficient to cover the costs of such screening pursuant to s. 943.053(3). The agency shall, as allowable, reimburse nursing facilities for the cost of conducting background screening as required by this

section. This reimbursement will not be subject to any rate ceilings or payment targets in the Medicaid Reimbursement plan.

- (4) (a) As provided in s. 435.07, the agency may grant an exemption from disqualification to an employee or prospective employee who is subject to this section and who has not received a professional license or certification from the Department of Health.
- (b) As provided in s. 435.07, the appropriate regulatory board within the Department of Health, or that department itself when there is no board, may grant an exemption from disqualification to an employee or prospective employee who is subject to this section and who has received a professional license or certification from the Department of Health or a regulatory board within that department.
- (5) Any provision of law to the contrary notwithstanding, persons who have been screened and qualified as required by this section and who have not been unemployed for more than 180 days thereafter, and who under penalty of perjury attest to not having been convicted of a disqualifying offense since the completion of such screening, shall not be required to be rescreened. An employer may obtain, pursuant to s. 435.10, written verification of qualifying screening results from the previous employer or other entity which caused such screening to be performed.
- (6) The agency and the Department of Health shall have authority to adopt rules pursuant to the Administrative Procedure Act to implement this section.
 - (7) All employees shall comply with the requirements of

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this section by October 1, 1998. No current employee of a nursing facility as of the effective date of this act shall be required to submit to rescreening if the nursing facility has in its possession written evidence that the person has been screened and qualified according to level 1 standards as specified in s. 435.03(1). Any current employee who meets the level 1 requirement but does not meet the 5-year residency requirement as specified in this section must provide to the employing nursing facility written attestation under penalty of perjury that the employee has not been convicted of a disqualifying offense in another state or jurisdiction. All applicants hired on or after October 1, 1998, shall comply with the requirements of this section.

(8) There is no monetary or unemployment liability on the part of, and no cause of action for damages arising against an employer that, upon notice of a disqualifying offense listed under chapter 435 or an act of domestic violence, terminates the employee against whom the report was issued, whether or not the employee has filed for an exemption with the Department of Health or the Agency for Health Care Administration.

Section 5. Section 400.512, Florida Statutes, is amended to read:

400.512 Screening of home health agency personnel; nurse registry personnel; and companions and homemakers.—The agency shall require level 2 background screening for personnel as required in s. 408.809(1)(e) pursuant to ch. 435 and s. 408.809 employment or contractor screening as provided in chapter 435, using the level 1 standards for screening set forth in that

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chapter, for home health agency personnel; persons referred for employment by nurse registries; and persons employed by companion or homemaker services registered under s. 400.509.

- (1)(a) The Agency for Health Care Administration may, upon request, grant exemptions from disqualification from employment or contracting under this section as provided in s. 435.07, except for health care practitioners licensed by the Department of Health or a regulatory board within that department.
- (b) The appropriate regulatory board within the Department of Health, or that department itself when there is no board, may, upon request of the licensed health care practitioner, grant exemptions from disqualification from employment or contracting under this section as provided in s. 435.07.
- (2) The administrator of each home health agency, the managing employee of each nurse registry, and the managing employee of each companion or homemaker service registered under s. 400.509 must sign an affidavit annually, under penalty of perjury, stating that all personnel hired or contracted with or registered on or after October 1, 2000, who enter the home of a patient or client in their service capacity have been screened.
- (3) As a prerequisite to operating as a home health agency, nurse registry, or companion or homemaker service under s. 400.509, the administrator or managing employee, respectively, must submit to the agency his or her name and any other information necessary to conduct a complete screening according to this section. The agency shall submit the information to the Department of Law Enforcement for state processing. The agency shall review the record of the

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administrator or manager with respect to the offenses specified in this section and shall notify the owner of its findings. If disposition information is missing on a criminal record, the administrator or manager, upon request of the agency, must obtain and supply within 30 days the missing disposition information to the agency. Failure to supply missing information within 30 days or to show reasonable efforts to obtain such information will result in automatic disqualification.

(4) Proof of compliance with the screening requirements of chapter 435 shall be accepted in lieu of the requirements of this section if the person has been continuously employed or registered without a breach in service that exceeds 180 days, the proof of compliance is not more than 2 years old, and the person has been screened by the Department of Law Enforcement. A home health agency, nurse registry, or companion or homemaker service registered under s. 400.509 shall directly provide proof of compliance to another home health agency, nurse registry, or companion or homemaker service registered under s. 400.509. The recipient home health agency, nurse registry, or companion or homemaker service registered under s. 400.509 may not accept any proof of compliance directly from the person who requires screening. Proof of compliance with the screening requirements of this section shall be provided upon request to the person screened by the home health agencies; nurse registries; or companion or homemaker services registered under s. 400.509.

(5) There is no monetary liability on the part of, and no cause of action for damages arises against, a licensed home health agency, licensed nurse registry, or companion or

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homemaker service registered under s. 400.509, that, upon notice that the employee or contractor has been found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, any offense prohibited under s. 435.03 or under any similar statute of another jurisdiction, terminates the employee or contractor, whether or not the employee or contractor has filed for an exemption with the agency in accordance with chapter 435 and whether or not the time for filing has expired.

(6) The costs of processing the statewide correspondence criminal records checks must be borne by the home health agency; the nurse registry; or the companion or homemaker service registered under s. 400.509, or by the person being screened, at the discretion of the home health agency, nurse registry, or s. 400.509 registrant.

Section 6. Section 400.6065, Florida Statutes, is amended to read:

400.6065 Background screening.—The agency shall require level 2 background employment or contractor screening for personnel as required in s. 408.809(1)(e) pursuant to ch. 435 and s. 408.809 as provided in chapter 435, using the level 1 standards for screening set forth in that chapter, for hospice personnel.

Section 7. Subsection (2) of section 400.801, Florida Statutes, is amended to read:

400.801 Homes for special services.—

(2) (a) The requirements of part II of chapter 408 apply to the provision of services that require licensure pursuant to

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449 this section and part II of chapter 408 and entities licensed by 450 or applying for such licensure from the agency pursuant to this 451 section. A license issued by the agency is required in order to 452 operate a home for special services in this state. 453 The agency shall require level 2 background screening (b) for personnel as required in s. 408.809(1)(e) pursuant to ch. 454 455 435 and s. 408.809. 456 Paragraph (d) is added to subsection (2) of Section 8. 457 section 400.805, Florida Statutes, to read: 458 400.805 Transitional living facilities.-459 (2) (d) The agency shall require level 2 background 460 screening for personnel as required in s. 408.809(1)(e) pursuant 461 to ch. 435 and s. 408.809. 462 Section 9. Section 400.9065, Florida Statutes, is created 463 to read: 464 400.9065 Background screening.—The agency shall require 465 level 2 background screening for personnel as required in s. 466 408.809(1)(e) pursuant to ch. 435 and s. 408.809.

Section 10. Subsection (16) of section 400.934, Florida Statutes, is amended to read:

400.934 Minimum standards.—As a requirement of licensure, home medical equipment providers shall:

(16) Establish procedures for maintaining a record of the employment history, including background screening as required by s. 400.953, pt. II of ch. 408, and ch. 435, of all home medical equipment provider personnel. A home medical equipment provider must require its personnel to submit an employment history to the home medical equipment provider and must verify

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the employment history for at least the previous 5 years, unless through diligent efforts such verification is not possible. There is no monetary liability on the part of, and no cause of action for damages arising against a former employer, a prospective employee, or a prospective independent contractor with a licensed home medical equipment provider, who reasonably and in good faith communicates his or her honest opinions about a former employee's job performance. This subsection does not affect the official immunity of an officer or employee of a public corporation.

Section 11. Section 400.953, Florida Statutes, is amended to read:

400.953 Background screening of home medical equipment provider personnel.—The agency shall require level 2 background screening for personnel as required in s. 408.809(1)(e) pursuant to ch. 435 and s. 408.809 employment screening as provided in chapter 435, using the level 1 standards for screening set forth in that chapter, for home medical equipment provider personnel.

(1) The agency may grant exemptions from disqualification from employment under this section as provided in s. 435.07.

(2) The general manager of each home medical equipment provider must sign an affidavit annually, under penalty of perjury, stating that all home medical equipment provider personnel hired on or after July 1, 1999, who enter the home of a patient in the capacity of their employment have been screened and that its remaining personnel have worked for the home medical equipment provider continuously since before July 1, 1999.

(3) Proof of compliance with the screening requirements of s. 110.1127, s. 393.0655, s. 394.4572, s. 397.451, s. 402.305, s. 402.313, s. 409.175, s. 464.008, or s. 985.644 or this part must be accepted in lieu of the requirements of this section if the person has been continuously employed in the same type of occupation for which he or she is seeking employment without a breach in service that exceeds 180 days, the proof of compliance is not more than 2 years old, and the person has been screened by the Department of Law Enforcement. An employer or contractor shall directly provide proof of compliance to another employer or contractor, and a potential employer or contractor may not accept any proof of compliance directly from the person requiring screening. Proof of compliance with the screening requirements of this section shall be provided, upon request, to the person screened by the home medical equipment provider.

(4) There is no monetary liability on the part of, and no cause of action for damages arising against, a licensed home medical equipment provider that, upon notice that an employee has been found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, any offense prohibited under s. 435.03 or under any similar statute of another jurisdiction, terminates the employee, whether or not the employee has filed for an exemption with the agency and whether or not the time for filing has expired.

(5) The costs of processing the statewide correspondence criminal records checks must be borne by the home medical equipment provider or by the person being screened, at the discretion of the home medical equipment provider.

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- (6) Neither the agency nor the home medical equipment provider may use the criminal records or juvenile records of a person for any purpose other than determining whether that person meets minimum standards of good moral character for home medical equipment provider personnel.
- (7) (a) It is a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083, for any person willfully, knowingly, or intentionally to:
- 1. Fail, by false-statement, misrepresentation, impersonation, or other fraudulent means, to disclose in any application for paid employment a material fact used in making a determination as to the person's qualifications to be an employee under this section;
- 2. Operate or attempt to operate an entity licensed under this part with persons who do not meet the minimum standards for good moral character as contained in this section; or
- 3. Use information from the criminal records obtained under this section for any purpose other than screening that person for employment as specified in this section, or release such information to any other person for any purpose other than screening for employment under this section.
- (b) It is a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, for any person willfully, knowingly, or intentionally to use information from the juvenile records of a person obtained under this section for any purpose other than screening for employment under this section.
 - Section 12. Section 400.955, Florida Statutes, is

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repealed.

Section 13. Section 400.964, Florida Statutes, is amended to read:

400.964 Personnel screening requirement.

- (1) The agency shall require level 2 background screening for personnel as required in s. 408.809(1)(e) pursuant to ch.

 435 and s. 408.809 as provided in chapter 435 for all employees or prospective employees of facilities licensed under this part who are expected to be, or whose responsibilities are such that they would be considered to be, a direct service provider.
- (2) Employers and employees shall comply with the requirements of chapter 435.
- (3) Applicants and employees shall be excluded from employment pursuant to s. 435.06.
- (4) The applicant is responsible for paying the fees associated with obtaining the required screening. Payment for the screening must be submitted to the agency as prescribed by the agency.
- (5) Notwithstanding any other provision of law, persons who have been screened and qualified as required by this section and who have not been unemployed for more than 180 days thereafter, and who under penalty of perjury attest to not having been convicted of a disqualifying offense since the completion of such screening are not required to be rescreened. An employer may obtain, pursuant to s. 435.10, written verification of qualifying screening results from the previous employer or other entity that caused such screening to be performed.

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(6) The agency may adopt rules to administer this section.
(7) All employees must comply with the requirements of
this section by October 1, 2000. A person employed by a facility
licensed pursuant to this part as of the effective date of this
act is not required to submit to rescreening if the facility has
in its possession written evidence that the person has been
screened and qualified according to level 1 standards as
specified in s. 435.03. Any current employee who meets the level
1 requirement but does not meet the 5-year residency requirement
must provide to the employing facility written attestation under
penalty of perjury that the employee has not been convicted of a
disqualifying offense in another state or jurisdiction. All
applicants hired on or after October 1, 1999, must comply with
the requirements of this section.

(8) There is no monetary or unemployment liability on the part of, and no cause of action for damages arises against an employer that, upon notice of a disqualifying offense listed under chapter 435 or an act of domestic violence, terminates the employee, whether or not the employee has filed for an exemption with the Department of Health or the Agency for Health Care Administration.

Section 14. Subsection (3) of section 400.980, Florida Statutes, is amended to read:

400.980 Health care services pools.

(3) Upon receipt of a completed, signed, and dated application. The agency shall require <u>level 2</u> background screening for personnel as required in s. 408.809(1)(e) pursuant to ch. 435 and s. 408.809, in accordance with the level 1

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standards for screening set forth in chapter 435, of every individual who will have contact with patients.

Section 15. Subsection (5) of section 400.991, Florida Statutes, is amended to read:

400.991 License requirements; background screenings; prohibitions.—

- (5) Each applicant for licensure shall comply with the following requirements:
- (a) As used in this subsection, the term "applicant" means individuals owning or controlling, directly or indirectly, 5 percent or more of an interest in a clinic; the medical or clinic director, or a similarly titled person who is responsible for the day-to-day operation of the licensed clinic; the financial officer or similarly titled individual who is responsible for the financial operation of the clinic; and licensed health care practitioners at the clinic.
- (a) (b) Upon receipt of a completed, signed, and dated application. The agency shall require level 2 background screening for applicants and personnel as required in s.

 408.809(1)(e) pursuant to ch. 435 and s. 408.809 of the applicant, in accordance with the level 2 standards for screening set forth in chapter 435. Proof of compliance with the level 2 background screening requirements of chapter 435 which has been submitted within the previous 5 years in compliance with any other health care licensure requirements of this state is acceptable in fulfillment of this paragraph. Applicants who own less than 10 percent of a health care clinic are not required to submit fingerprints under this section.

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(b) (c) Each applicant must submit to the agency, with the application, a description and explanation of any exclusions, permanent suspensions, or terminations of an applicant from the Medicare or Medicaid programs. Proof of compliance with the requirements for disclosure of ownership and control interest under the Medicaid or Medicare programs may be accepted in lieu of this submission. The description and explanation may indicate whether such exclusions, suspensions, or terminations were voluntary or not voluntary on the part of the applicant.

(d) A license may not be granted to a clinic if the applicant has been found guilty of, regardless of adjudication, or has entered a plea of nolo contendere or guilty to, any offense prohibited under the level 2 standards for screening set forth in chapter 435, or a violation of insurance fraud under s. 817.234, within the past 5 years. If the applicant has been convicted of an offense prohibited under the level 2 standards or insurance fraud in any jurisdiction, the applicant must show that his or her civil rights have been restored prior to submitting an application.

Section 16. Paragraph (h) is added to subsection (1) of section 408.806, Florida Statutes, to read:

408.806 License application process.-

(1) An application for licensure must be made to the agency on forms furnished by the agency, submitted under oath, and accompanied by the appropriate fee in order to be accepted and considered timely. The application must contain information required by authorizing statutes and applicable rules and must include:

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(h) An affidavit, under penalty of perjury, stating that all persons subject to background screening as required by this part, authorizing statutes, and applicable rules, have been screened and are qualified.

Section 17. Section 408.809, Florida Statutes, is amended to read:

408.809 Background screening; prohibited offenses.-

- (1) Level 2 background screening pursuant to chapter 435 must be conducted through the agency on each of the following persons, who shall be considered an employee for the purposes of conducting screening under chapter 435:
 - (a) The licensee, if an individual.
- (b) The administrator or a similarly titled person who is responsible for the day-to-day operation of the provider.
- (c) The financial officer or similarly titled individual who is responsible for the financial operation of the licensee or provider.
- (d) Any person who is a controlling interest if the agency has reason to believe that such person has been convicted of any offense prohibited by s. 435.04. For each controlling interest who has been convicted of any such offense, the licensee shall submit to the agency a description and explanation of the conviction at the time of license application.
- (e) Any person, as required by authorizing statutes, seeking employment or contracting with a licensee or provider who is expected to, or whose responsibilities may require them to, provide personal care or services directly to clients.

 However, the changes made by this act do not require a person

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who is employed or contracts with a licensee on or before June 30, 2010, to submit to rescreening until such time as they are otherwise required to be rescreened pursuant to law if that licensee has in its possession written evidence that the person has been screened and qualified according to standards specified in s. 435.03 or s. 435.04.

- Proof of compliance with level 2 screening standards (2) submitted within the previous 5 years to meet any provider or professional licensure requirements of the agency, the Department of Health, the Agency for Persons with Disabilities, or the Department of Children and Family Services satisfies the requirements of this section, provided the person subject to screening has not been unemployed for more than 90 days and that such proof is accompanied, under penalty of perjury, by an affidavit of compliance with the provisions of chapter 435 and this section using forms provided by the agency. Proof of compliance with the background screening requirements of the Department of Financial Services submitted within the previous 5 years for an applicant for a certificate of authority to operate a continuing care retirement community under chapter 651 satisfies the Department of Law Enforcement and Federal Bureau of Investigation portions of a level 2 background check.
- (3) All fingerprints must be provided in electronic format. Screening results shall be reviewed by the agency with respect to the offenses specified in s. 435.04 and this section and maintained in a database. The qualifying or disqualifying status of the person named in the request will be posted on a secure website accessible to all licensees. A provisional

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license may be granted to an applicant when each individual required by this section to undergo background screening has met the standards for the Department of Law Enforcement background check but the agency has not yet received background screening results from the Federal Bureau of Investigation. A standard license may be granted to the licensee upon the agency's receipt of a report of the results of the Federal Bureau of Investigation background screening for each individual required by this section to undergo background screening that confirms that all standards have been met or upon the granting of an exemption from disqualification by the agency as set forth in chapter 435.

- (4) When a person is newly employed in a capacity that requires screening under this section, the licensee must notify the agency of the change within the time period specified in the authorizing statute or rules and must submit to the agency information necessary to conduct level 2 screening or provide evidence of compliance with background screening requirements of this section. The person may serve in his or her capacity pending the agency's receipt of the report from the Federal Bureau of Investigation if he or she has met the standards for the Department of Law Enforcement background check. However, the person may not continue to serve in his or her capacity if the report indicates any violation of background screening standards unless an exemption from disqualification has been granted by the agency as set forth in chapter 435.
- (5) Effective October 1, 2009, in addition to the offenses listed in ss. 435.03 and 435.04, all persons required to undergo

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background screening pursuant to this part or authorizing statutes must not have been found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, any of the following offenses or any similar offense of another jurisdiction:

- (a) Any authorizing statutes, if the offense was a felony.
- (b) This chapter, if the offense was a felony.
- (c) Section 409.920, relating to Medicaid provider fraud, if the offense was a felony.
- (d) Section 409.9201, relating to Medicaid fraud, if the offense was a felony.
 - (e) Section 741.28, relating to domestic violence.
- (f) Chapter 784, relating to assault, battery, and culpable negligence, if the offense was a felony.
 - (g) Section 810.02, relating to burglary.
- (h) Section 817.034, relating to fraudulent acts through mail, wire, radio, electromagnetic, photoelectronic, or photooptical systems.
- (i) Section 817.234, relating to false and fraudulent insurance claims.
 - (i) Section 817.505, relating to patient brokering.
- (k) Section 817.568, relating to criminal use of personal identification information.
 - (1) Section 817.60, relating to obtaining a credit card through fraudulent means.
 - (m) Section 817.61, relating to fraudulent use of credit cards, if the offense was a felony.
 - (n) Section 831.01, relating to forgery.

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- (o) Section 831.02, relating to uttering forged instruments.
- (p) Section 831.07, relating to forging bank bills, checks, drafts, or promissory notes.
- (q) Section 831.09, relating to uttering forged bank bills, checks, drafts, or promissory notes.
- (r) Section 831.30, relating to fraud in obtaining medicinal drugs.
- (s) Section 831.31, relating to the sale, manufacture, delivery, or possession with the intent to sell, manufacture, or deliver any counterfeit controlled substance, if the offense was a felony.

A person who serves as a controlling interest of or is employed by a licensee on September 30, 2009, is not required by law to submit to rescreening if that licensee has in its possession written evidence that the person has been screened and qualified according to the standards specified in s. 435.03 or s. 435.04. However, if such person has a disqualifying offense listed in this section, he or she may apply for an exemption from the appropriate licensing agency before September 30, 2009, and if agreed to by the employer, may continue to perform his or her duties until the licensing agency renders a decision on the application for exemption for offenses listed in this section. Exemptions from disqualification may be granted pursuant to s. 435.07.

(5) (6) The costs associated with obtaining the required screening must be borne either by the licensee or the person

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subject to screening. Licensees may reimburse persons for these costs. The Florida Department of Law Enforcement shall charge the agency for screening a rate sufficient to cover the costs of such screening pursuant to s. 943.053(3). The agency shall establish a schedule of fees to cover the costs of screening. The attestations required under ss. 435.04(5) and 435.05(3) must be submitted at the time of license renewal, notwithstanding the provisions of ss. 435.04(5) and 435.05(3) which require annual submission of an affidavit of compliance with background screening requirements.

- (6) (a) As provided in ch. 435, the agency may grant an exemption from disqualification to a person who is subject to this section and who has not received a professional license or certification from the Department of Health if that person is providing a service that is within the scope of their licensed practice.
- (b) As provided in ch. 435, the appropriate regulatory board within the Department of Health, or the department itself when there is no board, may grant an exemption from disqualification to a person who is subject to this section and who has received a professional license or certification from the Department of Health or a regulatory board within that department and that person is providing a service within the scope of their licensed practice.
- (7) The agency and the Department of Health may adopt rules pursuant to ch. 120 to implement this section, ch. 435, and authorizing statutes requiring background screening, and to implement and adopt criteria relating to retaining fingerprints

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pursuant to s. 943.05(2).

(8) There is no monetary or unemployment liability on the part of, and no cause of action for damages arising against an employer that, upon notice of a disqualifying offense listed under chapter 435 or this section, terminates the person against whom the report was issued, whether or not the person has filed for an exemption with the Department of Health or the Agency for Health Care Administration.

Section 18. Paragraph (k) of subsection (2) of section 409.175, Florida Statutes, is amended to read:

409.175 Licensure of family foster homes, residential child-caring agencies, and child-placing agencies; public records exemption.—

- (2) As used in this section, the term:
- (k) "Screening" means the act of assessing the background of personnel and includes, but is not limited to, employment history checks as provided in chapter 435, using the level 2 standards for screening set forth in that chapter. Screening for employees and volunteers in summer day camps and summer 24-hour camps and screening for all volunteers included under the definition of "personnel" shall be conducted as provided in chapter 435, using the <u>level 2 level 1</u> standards set forth in that chapter.

Section 19. Paragraph (i) of subsection (4) of section 409.221, Florida Statutes, is amended to read:

- 409.221 Consumer-directed care program.-
- (4) CONSUMER-DIRECTED CARE.
- (i) Background screening requirements.—All persons who

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render care under this section <u>must undergo level 2 background</u>

<u>screening pursuant to ch. 435</u> shall comply with the requirements

of s. 435.05. Persons shall be excluded from employment pursuant

to s. 435.06.

- 1. Persons excluded from employment may request an exemption from disqualification, as provided in s. 435.07. Persons not subject to certification or professional licensure may request an exemption from the agency. In considering a request for an exemption, the agency shall comply with the provisions of s. 435.07.
- 2. The agency shall, as allowable, reimburse consumeremployed caregivers for the cost of conducting background screening as required by this section.

For purposes of this section, a person who has undergone screening, who is qualified for employment under this section and applicable rule, and who has not been unemployed for more than 90 180 days following such screening is not required to be rescreened. Such person must attest under penalty of perjury to not having been convicted of a disqualifying offense since completing such screening.

Section 20. Subsection (8) of section 409.907, Florida Statutes, is amended to read:

409.907 Medicaid provider agreements.—The agency may make payments for medical assistance and related services rendered to Medicaid recipients only to an individual or entity who has a provider agreement in effect with the agency, who is performing services or supplying goods in accordance with federal, state,

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and local law, and who agrees that no person shall, on the grounds of handicap, race, color, or national origin, or for any other reason, be subjected to discrimination under any program or activity for which the provider receives payment from the agency.

(8) (a) Each provider, or each principal of the provider if the provider is a corporation, partnership, association, or other entity, seeking to participate in the Medicaid program must submit a complete set of his or her fingerprints to the agency for the purpose of conducting a criminal history record check. Principals of the provider include any officer, director, billing agent, managing employee, or affiliated person, or any partner or shareholder who has an ownership interest equal to 5 percent or more in the provider. However, a director of a notfor-profit corporation or organization is not a principal for purposes of a background investigation as required by this section if the director: serves solely in a voluntary capacity for the corporation or organization, does not regularly take part in the day-to-day operational decisions of the corporation or organization, receives no remuneration from the not-forprofit corporation or organization for his or her service on the board of directors, has no financial interest in the not-forprofit corporation or organization, and has no family members with a financial interest in the not-for-profit corporation or organization; and if the director submits an affidavit, under penalty of perjury, to this effect to the agency and the notfor-profit corporation or organization submits an affidavit, under penalty of perjury, to this effect to the agency as part

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of the corporation's or organization's Medicaid provider agreement application. Notwithstanding the above, the agency may require a background check for any person reasonably suspected by the agency to have been convicted of a crime. This subsection shall not apply to:

- 1. A hospital licensed under chapter 395;
- 2. A nursing home licensed under chapter 400;
- 3. A hospice licensed under chapter 400;
- 4. An assisted living facility licensed under chapter 429;
- 5. A unit of local government, except that requirements of this subsection apply to nongovernmental providers and entities when contracting with the local government to provide Medicaid services. The actual cost of the state and national criminal history record checks must be borne by the nongovernmental provider or entity; or
- 6. Any business that derives more than 50 percent of its revenue from the sale of goods to the final consumer, and the business or its controlling parent either is required to file a form 10-K or other similar statement with the Securities and Exchange Commission or has a net worth of \$50 million or more.
- with ch. 435 and s. 408.809. The agency shall submit the fingerprints to the Department of Law Enforcement. The department shall conduct a state criminal-background investigation and forward the fingerprints to the Federal Bureau of Investigation for a national criminal-history record check. The cost of the state and national criminal record check shall be borne by the provider.

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- (c) The agency may permit a provider to participate in the Medicaid program pending the results of the criminal record check. However, such permission is fully revocable if the record check reveals any crime-related history as provided in subsection (10).
- screening under s. 435.04 conducted within 12 months prior to the date that the Medicaid provider application is submitted to the agency shall fulfill the requirements of this subsection.

 Proof of compliance with the requirements of level 1 screening under s. 435.03 conducted within 12 months prior to the date that the Medicaid provider application is submitted to the agency shall meet the requirement that the Department of Law Enforcement conduct a state criminal history record check.
- Section 21. Subsection (1) of section 429.14, Florida Statutes, is amended to read:
 - 429.14 Administrative penalties.—
- (1) In addition to the requirements of part II of chapter 408, the agency may deny, revoke, and suspend any license issued under this part and impose an administrative fine in the manner provided in chapter 120 against a licensee of an assisted living facility for a violation of any provision of this part, part II of chapter 408, or applicable rules, or for any of the following actions by a licensee of an assisted living facility, for the actions of any person subject to level 2 background screening under s. 408.809, or for the actions of any facility employee:
- (a) An intentional or negligent act seriously affecting the health, safety, or welfare of a resident of the facility.

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- (b) The determination by the agency that the owner lacks the financial ability to provide continuing adequate care to residents.
- (c) Misappropriation or conversion of the property of a resident of the facility.
- (d) Failure to follow the criteria and procedures provided under part I of chapter 394 relating to the transportation, voluntary admission, and involuntary examination of a facility resident.
- (e) A citation of any of the following deficiencies as specified in s. 429.19:
 - 1. One or more cited class I deficiencies.
 - 2. Three or more cited class II deficiencies.
- 3. Five or more cited class III deficiencies that have been cited on a single survey and have not been corrected within the times specified.
- person subject to level 2 background screening under s. 408.809 does not meet the screening standards of this part, ch. 435, or pt. II of ch. 408 s. 435.04 or that the facility is retaining an employee subject to level 1 background screening standards under s. 429.174 who does not meet the screening standards of s. 435.03 and for whom exemptions from disqualification have not been provided by the agency.
- (g) A determination that an employee, volunteer, administrator, or owner, or person who otherwise has access to the residents of a facility does not meet the criteria specified in s. 435.03(2), and the owner or administrator has not taken

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action to remove the person. Exemptions from disqualification may be granted as set forth in s. 435.07. No administrative action may be taken against the facility if the person is granted an exemption.

- (h) Violation of a moratorium.
- (h)(i) Failure of the license applicant, the licensee during relicensure, or a licensee that holds a provisional license to meet the minimum license requirements of this part, or related rules, at the time of license application or renewal.
- (i)(j) An intentional or negligent life-threatening act in violation of the uniform firesafety standards for assisted living facilities or other firesafety standards that threatens the health, safety, or welfare of a resident of a facility, as communicated to the agency by the local authority having jurisdiction or the State Fire Marshal.
- (j)(k) Knowingly operating any unlicensed facility or providing without a license any service that must be licensed under this chapter or chapter 400.
- (k) (1) Any act constituting a ground upon which application for a license may be denied.
- Section 22. Section 429.174, Florida Statutes, is amended to read:
- 429.174 Background screening; exemptions.—The agency shall require level 2 background screening for personnel as required in s. 408.809(1)(e) pursuant to ch. 435 and s. 408.809. The owner or administrator of an assisted living facility must conduct level 1 background screening, as set forth in chapter 435, on all employees hired on or after October 1, 1998, who

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perform personal services as defined in s. 429.02(16). The agency may exempt an individual from employment disqualification as set forth in chapter 435. Such persons shall be considered as having met this requirement if:

- (1) Proof of compliance with level 1 screening requirements obtained to meet any professional license requirements in this state is provided and accompanied, under penalty of perjury, by a copy of the person's current professional license and an affidavit of current compliance with the background screening requirements.
- continuously employed in the same type of occupation for which the person is seeking employment without a breach in service which exceeds 180 days, and proof of compliance with the level 1 screening requirement which is no more than 2 years old is provided. Proof of compliance shall be provided directly from one employer or contractor to another, and not from the person screened. Upon request, a copy of screening results shall be provided by the employer retaining documentation of the screening to the person screened.
- (3) The person required to be screened is employed by a corporation or business entity or related corporation or business entity that owns, operates, or manages more than one facility or agency licensed under this chapter, and for whom a level 1 screening was conducted by the corporation or business entity as a condition of initial or continued employment.
- Section 23. Subsection (4) of section 429.67, Florida Statutes, is amended to read:

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429.67 Licensure.-

- (4) Upon receipt of a completed license application or license renewal, and the fee, The agency shall require level 2 initiate a level 1 background screening for personnel as required in s. 408.809(1)(e), including as provided under chapter 435 on the adult family-care home provider, the designated relief person, and all adult household members, pursuant to ch. 435 and s. 408.809 and all staff members.
- (a) Proof of compliance with level 1 screening standards which has been submitted within the previous 5 years to meet any facility or professional licensure requirements of the agency or the Department of Health satisfies the requirements of this subsection. Such proof must be accompanied, under penalty of perjury, by a copy of the person's current professional license and an affidavit of current compliance with the background screening requirements.
- (b) The person required to be screened must have been continuously employed in the same type of occupation for which the person is seeking employment without a breach in service that exceeds 180 days, and proof of compliance with the level 1 screening requirement which is no more than 2 years old must be provided. Proof of compliance shall be provided directly from one employer or contractor to another, and not from the person screened. Upon request, a copy of screening results shall be provided to the person screened by the employer retaining documentation of the screening.
- Section 24. Section 429.69, Florida Statutes, is amended to read:

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429.69 Denial, revocation, and suspension of a license.—In addition to the requirements of part II of chapter 408, the agency may deny, suspend, and revoke a license for any of the following reasons:

- (1) Failure to comply with the of any of the persons required to undergo background screening standards of this part, pt. II of ch. 408, or ch. 435 under s. 429.67 to meet the level 1 screening standards of s. 435.03, unless an exemption from disqualification has been provided by the agency.
- (2) Failure to correct cited fire code violations that threaten the health, safety, or welfare of residents.

Section 25. Paragraph (c) of subsection (2) of section 429.911, Florida Statutes, is amended to read:

429.911 Denial, suspension, revocation of license; emergency action; administrative fines; investigations and inspections.—

- (2) Each of the following actions by the owner of an adult day care center or by its operator or employee is a ground for action by the agency against the owner of the center or its operator or employee:
- (c) A Failure to comply with the of persons subject to level 2 background screening standards of this part, pt. II of ch. 408, or ch. 435 under s. 408.809 to meet the screening standards of s. 435.04, or the retention by the center of an employee subject to level 1 background screening standards under s. 429.174 who does not meet the screening standards of s. 435.03 and for whom exemptions from disqualification have not been provided by the agency.

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Section 26. Section 429.919, Florida Statutes, is amended to read:

429.919 Background screening.—The agency shall require level 2 background screening for personnel as required in s.

408.809(1)(e) pursuant to ch. 435 and s. 408.809. The owner or administrator of an adult day care center must conduct level 1 background screening as set forth in chapter 435 on all employees hired on or after October 1, 1998, who provide basic services or supportive and optional services to the participants. Such persons satisfy this requirement if:

- (1) Proof of compliance with level 1 screening requirements obtained to meet any professional license requirements in this state is provided and accompanied, under penalty of perjury, by a copy of the person's current professional license and an affidavit of current compliance with the background screening requirements.
- continuously employed, without a breach in service that exceeds 180 days, in the same type of occupation for which the person is seeking employment and provides proof of compliance with the level 1 screening requirement which is no more than 2 years old. Proof of compliance must be provided directly from one employer or contractor to another, and not from the person screened. Upon request, a copy of screening results shall be provided to the person screened by the employer retaining documentation of the screening.
- (3) The person required to be screened is employed by a corporation or business entity or related corporation or

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business entity that owns, operates, or manages more than one facility or agency licensed under chapter 400 or this chapter, and for whom a level 1 screening was conducted by the corporation or business entity as a condition of initial or continued employment.

Section 27. Section 430.60, Florida Statutes, is created to read:

- 430.60 Screening of direct service providers.-
- (1) (a) Level 2 background screening pursuant to ch. 435 is required for direct service providers. Background screening shall include employment history checks as provided in s. 435.03(1) and local criminal records checks through local law enforcement agencies.
- (b) For purposes of this section, "direct service provider" means a person 18 years of age or older who is unrelated to his or her clients and who has direct face-to-face contact with a client while providing services to the client, has access to a client's living areas or to a client's funds or personal property, including coordinators, and managers and supervisors of residential facilities and volunteers.
- (2) Licensed physicians, nurses, or other professionals licensed by the Department of Health are not subject to background screening pursuant to this section if they are providing a service that is within the scope of their licensed practice.
- (3) Refusal on the part of an employer to dismiss a manager, supervisor, or direct service provider who has been found to be in noncompliance with standards of this section

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shall result in automatic denial, termination, or revocation of the license or certification, rate agreement, purchase order, or contract, in addition to any other remedies authorized by law.

- (4) The background screening conducted pursuant to this section must ensure that, in addition to the disqualifying offenses listed in s. 435.04, no persons subject to the provisions of this section have been found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, any offense prohibited under any of the following provisions of the Florida Statutes or under any similar statute of another jurisdiction:
 - (a) Any authorizing statutes, if the offense was a felony.
 - (b) This chapter, if the offense was a felony.
- (c) Section 409.920, relating to Medicaid provider fraud, if the offense was a felony.
- (d) Section 409.9201, relating to Medicaid fraud, if the offense was a felony.
- (e) Section 817.034, relating to fraudulent acts through mail, wire, radio, electromagnetic, photoelectronic, or photooptical systems.
- (f) Section 817.234, relating to false and fraudulent insurance claims.
 - (g) Section 817.505, relating to patient brokering.
- (h) Section 817.568, relating to criminal use of personal identification information.
 - (i) Section 817.60, relating to obtaining a credit card through fraudulent means.
 - (j) Section 817.61, relating to fraudulent use of credit

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1205 cards, if the offense was a felony.

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- (k) Section 831.01, relating to forgery.
- 1207 (1) Section 831.02, relating to uttering forged 1208 instruments.
 - (m) Section 831.07, relating to forging bank bills, checks, drafts, or promissory notes.
- (n) Section 831.09, relating to uttering forged bank bills, checks, drafts, or promissory notes.

Section 28. Section 435.01, Florida Statutes, is amended to read:

- 435.01 Applicability of this chapter.-
- (a) Unless otherwise provided by law, whenever a background screening for employment or a background security check is required by law to be conducted pursuant to this chapter for employment, unless otherwise provided by law, the provisions of this chapter shall apply.
- (b) Unless expressly provided otherwise, a reference in any section of the Florida Statutes to ch. 435 or to any section or sections or portion of a section of ch. 435 includes, and shall be understood as including, all subsequent amendments to ch. 435 or to the referenced section or sections or portions of a section. The purpose of this chapter is to facilitate uniform background screening and, to this end, a reference to this chapter, or to any section or subdivision within this chapter, constitutes a general reference under the doctrine of incorporation by reference.

Section 29. Section 435.02, Florida Statutes, is amended to read:

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435.02 Definitions.—For the purposes of this chapter:

- (1) "Employee" means any person required by law to be screened pursuant to the provisions of this chapter.
- (2) "Employer" means any person or entity required by law to conduct screening of employees pursuant to this chapter.
- (3) "Employment" means any activity or service sought to be performed by an employee that requires the employee to be subject to screening pursuant to this chapter.
- (4) "Licensing Agency" means any state, municipality, or county agency that which grants licenses or registration permitting the operation of an employer or is itself an employer, or otherwise facilitates the screening of employees pursuant to this chapter. When there is no state licensing agency or the municipal or county licensing agency chooses not to conduct employment screening, "licensing agency" means the Department of Children and Family Services.
- (5) "Vulnerable person" means a minor as defined in s. 1.01 or a vulnerable adult as defined in s. 415.102.

Section 30. Section 435.03, Florida Statutes, is amended to read:

435.03 Level 1 screening standards.—

(1) All employees required by law to be screened <u>pursuant</u> to this section <u>must</u> shall be required to undergo background screening as a condition of employment and continued employment that includes. For the <u>purposes</u> of this subsection, level 1 screenings shall include, but <u>need</u> not be limited to, employment history checks and statewide criminal correspondence checks through the Florida Department of Law Enforcement, and may

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	BILL ORIGINAL YEAR
1261	include local criminal records checks through local law
1262	enforcement agencies.
1263	(2) Any person required by law to be screened pursuant to
1264	this section for whom employment screening is required by
1265	statute must not have been found guilty of, regardless of
1266	adjudication, or entered a plea of nolo contendere or guilty to,
1267	any offense prohibited under any provision of s. $435.04(2)$ of
1268	the following provisions of the Florida Statutes or under any
1269	similar statute of another jurisdiction $\underline{\cdot}\div$
1270	(a) Section 393.135, relating to sexual misconduct with
1271	certain developmentally disabled clients and reporting of such
1272	sexual misconduct.
1273	(b) Section 394.4593, relating to sexual misconduct with
1274	certain mental health patients and reporting of such sexual
1275	misconduct.
1276	(c) Section 415.111, relating to abuse, neglect, or
1277	exploitation of a vulnerable adult.
1278	(d) Section 782.04, relating to murder.
1279	(e) Section 782.07, relating to manslaughter, aggravated
1280	manslaughter of an elderly person or disabled adult, or
1281	aggravated manslaughter of a child.
1282	(f) Section 782.071, relating to vehicular homicide.
1283	(g) Section 782.09, relating to killing of an unborn quick
1284	child by injury to the mother.
1285	(h) Section 784.011, relating to assault, if the victim of
1286	the offense was a minor.
1287	(i) Section 784.021, relating to aggravated assault.
1288	(i) Section 784 03 relating to battery if the wictim of

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ORIGINAL

1289	the offense was a minor.
1290	(k) Section 784.045, relating to aggravated battery.
1291	(1) Section 787.01, relating to kidnapping.
1292	(m) Section 787.02, relating to false imprisonment.
1293	(n) Section 794.011, relating to sexual battery.
1294	(o) Former s. 794.041, relating to prohibited acts of
1295	persons in familial or custodial authority.
1296	(p) Chapter 796, relating to prostitution.
1297	(q) Section 798.02, relating to lewd and lascivious
1298	behavior.
1299	(r) Chapter 800, relating to lewdness and indecent
1300	exposure.
1301	(s) Section 806.01, relating to arson.
1302	(t) Chapter 812, relating to theft, robbery, and related
1303	crimes, if the offense was a felony.
1304	(u) Section 817.563, relating to fraudulent sale of
1305	controlled substances, only if the offense was a felony.
1306	(v) Section 825.102, relating to abuse, aggravated abuse,
1307	or neglect of an elderly person or disabled adult.
1308	(w) Section 825.1025, relating to lewd or lascivious
1309	offenses committed upon or in the presence of an elderly person
1310	or disabled adult.
1311	(x) Section 825.103, relating to exploitation of an
1312	elderly person or disabled adult, if the offense was a felony.
1313	(y) Section 826.04, relating to incest.
1314	(z) Section 827.03, relating to child abuse, aggravated
1315	child abuse, or neglect of a child.
1316	(aa) Section 827.04, relating to contributing to the

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YEAR

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1317 delinguency or dependency of a child. 1318 (bb) Former s. 827.05, relating to negligent treatment of 1319 children. (cc) Section 827.071, relating to sexual performance by a 1320 1321 child. 1322 (dd) Chapter 847, relating to obscene literature. 1323 (ee) Chapter 893, relating to drug abuse prevention and control, only if the offense was a felony or if any other person 1324 1325 involved in the offense was a minor. 1326 (ff) Section 916.1075, relating to sexual misconduct with 1327 certain forensic clients and reporting of such sexual 1328 misconduct. 1329 (3)The security background investigations under this 1330 section must ensure that no persons subject to the provisions of 1331 this section have been found guilty of, regardless of 1332 adjudication, or entered a plea of nolo contendere or guilty to, 1333 any offense that constitutes domestic violence as defined in s. 1334 741.28, whether such act was committed in Florida or in another 1335 Standards must also ensure that the person: jurisdiction. 1336 (a) For employees and employers licensed or registered 1337 pursuant to chapter 400 or chapter 429, and for employees and 1338 employers of developmental disabilities centers as defined in s. 1339 393.063, intermediate care facilities for the developmentally 1340 disabled as defined in s. 400.960, and mental health treatment 1341 facilities as defined in s. 394.455, meets the requirements of 1342 this chapter. 1343 (b) Has not committed an act that constitutes domestic

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CODING: Words stricken are deletions; words underlined are additions.

violence as defined in s. 741.28.

YEAR

Section 31. Section 435.04, Florida Statutes, is amended to read:

435.04 Level 2 screening standards.-

- pursuant to this section must in positions designated by law as positions of trust or responsibility shall be required to undergo security background investigations as a condition of employment and continued employment that includes. For the purposes of this subsection, security background investigations shall include, but need not be limited to, fingerprinting for all purposes and statewide criminal history checks in this subsection, statewide criminal and juvenile records checks through the Florida Department of Law Enforcement, and federal criminal records checks through the Federal Bureau of Investigation, and may include local criminal records checks through local law enforcement agencies.
- (b) Fingerprints submitted pursuant to this section on or after July 1, 2012, must be submitted by the employee or employer using a Federal Bureau of Investigation authorized electronic fingerprint submission format.
- (c) An agency may contract with one or more vendors to perform all or part of the electronic fingerprinting pursuant to this section. Such contracts must ensure that the owners and personnel of the vendor performing the electronic fingerprinting are qualified and will ensure the integrity and security of all personal information.
- (d) An agency may require, by rule adopted pursuant to ch.

 120, that fingerprints submitted pursuant to this section must

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be submitted by the employee or employer using a Federal Bureau of Investigation authorized electronic fingerprint submission format on a date prior to July 1, 2012.

- (2) The security background investigations under this section must ensure that no persons subject to the provisions of this section have been found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, any offense prohibited under any of the following provisions of the Florida Statutes or under any similar statute of another jurisdiction:
- (a) Section 393.135, relating to sexual misconduct with certain developmentally disabled clients and reporting of such sexual misconduct.
- (b) Section 394.4593, relating to sexual misconduct with certain mental health patients and reporting of such sexual misconduct.
- (c) Section 415.111, relating to adult abuse, neglect, or exploitation of aged persons or disabled adults.
 - (d) Section 782.04, relating to murder.
- (e) Section 782.07, relating to manslaughter, aggravated manslaughter of an elderly person or disabled adult, or aggravated manslaughter of a child.
 - (f) Section 782.071, relating to vehicular homicide.
- (g) Section 782.09, relating to killing of an unborn quick child by injury to the mother.
- (h) Chapter 784, relating to assault, battery, and culpable negligence, if the offense was a felony.
 - $\underline{\text{(i)}}$ (h) Section 784.011, relating to assault, if the victim

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BILL ORIGINAL YEAR 1401 of the offense was a minor. 1402 (i) Section 784.021, relating to aggravated assault. 1403 (i) Section 784.03, relating to battery, if the victim of 1404 the offense was a minor. 1405 (k) Section 784.045, relating to aggravated battery. (1) Section 784.075, relating to battery on a detention or 1406 1407 commitment facility staff. 1408 Section 787.01, relating to kidnapping. (k)(m) 1409 Section 787.02, relating to false imprisonment. (1)(n) (m) Section 787.025, relating to luring or enticing a 1410 1411 child. 1412 (n) (o) Section 787.04(2), relating to taking, enticing, or 1413 removing a child beyond the state limits with criminal intent 1414 pending custody proceedings. 1415 (o) (p) Section 787.04(3), relating to carrying a child 1416 beyond the state lines with criminal intent to avoid producing a 1417 child at a custody hearing or delivering the child to the 1418 designated person. 1419 (p) (q) Section 790.115(1), relating to exhibiting firearms 1420 or weapons within 1,000 feet of a school. 1421 (q) (r) Section 790.115(2)(b), relating to possessing an electric weapon or device, destructive device, or other weapon 1422 1423 on school property. 1424 (r) (s) Section 794.011, relating to sexual battery. (s) (t) Former s. 794.041, relating to prohibited acts of 1425 1426 persons in familial or custodial authority.

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Section 794.05, relating to unlawful sexual activity

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with certain minors.

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	BILL	ORIGINAL	YEAF		
1429	(u)	Chapter 796, relating to prostitution.			
1430	(v)	Section 798.02, relating to lewd and lascivious			
1431	behavior.				
1432	(w)	Chapter 800, relating to lewdness and indecent			
1433	exposure.				
1434	(x)	Section 806.01, relating to arson.			
1435	<u>(y)</u>	Section 810.02, relating to burglary.			
1436	(z)	Section 810.14, relating to voyeurism, if the offer	ıse		
1437	is a felony.				
1438	<u>(aa)</u>	Section 810.145, relating to video voyeurism, if t	:he		
1439	offense is a felony.				
1440	(bb)	(y) Chapter 812, relating to theft, robbery, and			
1441	related c	crimes, if the offense is a felony.			
1442	(cc)	Section 817.563, relating to fraudulent sale of	-		
1443	controlle	ed substances, only if the offense was a felony.			
1444	<u>(dd)</u>	_(aa) Section 825.102, relating to abuse, aggravated	i		
1445	abuse, or neglect of an elderly person or disabled adult.				
1446	<u>(ee)</u>	(bb) Section 825.1025, relating to lewd or lascivic	ous		
1447	offenses committed upon or in the presence of an elderly person				
1448	or disabled adult.				
1449	<u>(ff)</u>	$\frac{1}{1}$ Section 825.103, relating to exploitation of a	ın		
1450	elderly p	person or disabled adult, if the offense was a felony	7.		
1451	<u>(gg)</u>	(dd) Section 826.04, relating to incest.			
1452	<u>(hh)</u>	(ee) Section 827.03, relating to child abuse,			
1453	aggravate	ed child abuse, or neglect of a child.			
1454	<u>(ii)</u>	(ff) Section 827.04, relating to contributing to the	ıe		
1455	delinquen	ncy or dependency of a child.			
1456	<u>(jj)</u>	(gg) Former s. 827.05, relating to negligent treatm	ient		

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ORIGINAL

1457 of children. 1458 Section 827.071, relating to sexual performance (kk)(hh) by a child. 1459 (11) (ii) Section 843.01, relating to resisting arrest with 1460 1461 violence. 1462 (mm) (ii) Section 843.025, relating to depriving a law 1463 enforcement, correctional, or correctional probation officer 1464 means of protection or communication. 1465 Section 843.12, relating to aiding in an escape. (nn) (kk) 1466 Section 843.13, relating to aiding in the escape $(00) \frac{(11)}{}$ 1467 of juvenile inmates in correctional institutions. 1468 (pp)(mm) Chapter 847, relating to obscene literature. 1469 (qq)(nn) Section 874.05(1), relating to encouraging or 1470 recruiting another to join a criminal gang. 1471 Chapter 893, relating to drug abuse prevention (rr)(00) and control, only if the offense was a felony or if any other 1472 1473 person involved in the offense was a minor. 1474 (ss) (pp) Section 916.1075, relating to sexual misconduct 1475 with certain forensic clients and reporting of such sexual 1476 misconduct. 1477 Section 944.35(3), relating to inflicting cruel 1478 or inhuman treatment on an inmate resulting in great bodily 1479 harm. Section 944.40, relating to escape. 1480 1481 (vv)(rr) Section 944.46, relating to harboring, 1482 concealing, or aiding an escaped prisoner. 1483 (ww) (ss) Section 944.47, relating to introduction of 1484 contraband into a correctional facility.

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BILL

CODING: Words stricken are deletions; words underlined are additions.

YEAR

 $\underline{\text{(xx)}}$ (tt) Section 985.701, relating to sexual misconduct in juvenile justice programs.

(yy) (uu) Section 985.711, relating to contraband introduced into detention facilities.

- The security background investigations under this (3) section must ensure that no persons subject to the provisions of this section have been found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, any offense that constitutes domestic violence as defined in s. 741.28, whether such act was committed in Florida or in another jurisdiction. The security background investigations conducted under this section for employees of the Department of Juvenile Justice must ensure that no persons subject to the provisions of this section have been found quilty of, regardless of adjudication, or entered a plea of nolo contendere or quilty to, any offense prohibited under any of the following provisions of the Florida Statutes or under any similar statute of another iurisdiction:
- (a) Section 784.07, relating to assault or battery of law enforcement officers, firefighters, emergency medical care providers, public transit employees or agents, or other specified officers.
- (b) Section 810.02, relating to burglary, if the offense is a felony.
 - (c) Section 944.40, relating to escape.

1511 The Department of Juvenile Justice may not remove a
1512 disqualification from employment or grant an exemption to any

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person who is disqualified under this section for any offense disposed of during the most recent 7-year period.

- (4) Standards must also ensure that the person:
- (a) For employees or employers licensed or registered pursuant to chapter 400 or chapter 429, does not have a confirmed report of abuse, neglect, or exploitation as defined in s. 415.102(6), which has been uncontested or upheld under s. 415.103.
- (b) Has not committed an act that constitutes domestic violence as defined in s. 741.30.
- (5) Under penalty of perjury, all employees in such positions of trust or responsibility shall attest to meeting the requirements for qualifying for employment and agreeing to inform the employer immediately if convicted of any of the disqualifying offenses while employed by the employer. Each employer of employees in such positions of trust or responsibilities which is licensed or registered by a state agency shall submit to the licensing agency annually or at the time of license renewal, under penalty of perjury, an affidavit of compliance with the provisions of this section.

Section 32. Section 435.05, Florida Statutes, is amended to read:

- 435.05 Requirements for covered employees <u>and employers</u>.— Except as otherwise provided by law, the following requirements shall apply to covered employees and employers:
- (1) (a) Every person required by law to be screened pursuant to the provisions of this chapter must employed in a position for which employment screening is required must, within

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5 working days after starting to work, submit to the employer a complete set of information necessary to conduct a screening under this chapter section.

- (b) For level 1 screening, the employer must submit the information necessary for screening to the Florida Department of Law Enforcement within 5 working days after receiving it. The Florida Department of Law Enforcement will conduct a search of its records and will respond to the employer or agency. The employer will inform the employee whether screening has revealed any disqualifying information.
- agency must submit the information necessary for screening to the Florida Department of Law Enforcement within 5 working days after receiving it. The Florida Department of Law Enforcement will perform a criminal history check of its conduct a search of its criminal and juvenile records and will request that the Federal Bureau of Investigation perform a national criminal history check conduct a search of its records for each employee for whom the request is made. The Florida Department of Law Enforcement will respond to the employer or licensing agency, and the employer or licensing agency will inform the employee whether screening has revealed disqualifying information.
- (d) The person whose background is being checked must supply any missing criminal or other necessary information upon request to the requesting employer or agency within 30 days after the employer makes a of receiving the request for the information or be subject to automatic disqualification.
 - (2) Every employee must attest, subject to penalty of

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perjury, to meeting the requirements for qualifying for employment pursuant to this chapter and agreeing to inform the employer immediately if arrested for any of the disqualifying offenses while employed by the employer. Unless otherwise prohibited by state or federal law, new employees may be placed on probationary status pending a determination of compliance with minimum standards set forth in this chapter.

agency and is required by law to conduct level 2 background screening must submit to the agency sign an affidavit annually or at the time of license renewal, under penalty of perjury, a signed affidavit attesting to compliance with the provisions of this chapter stating that all covered employees have been screened or are newly hired and are awaiting the results of the required screening checks.

Section 33. Section 435.06, Florida Statutes, is amended to read:

435.06 Exclusion from employment.-

(1) When an employer or licensing agency has reasonable cause to believe that grounds exist for the denial or termination of employment of any employee as a result of background screening, it shall notify the employee in writing, stating the specific record that which indicates noncompliance with the standards in this chapter section. It shall be the responsibility of the affected employee to contest his or her disqualification or to request exemption from disqualification. The only basis for contesting the disqualification shall be proof of mistaken identity.

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- (2) (a) An employer may not hire, select, or otherwise allow an employee contact with any vulnerable person that would place the employee in a role that would require background screening until such time as the screening process is completed and demonstrates the absence of any grounds for the denial or termination of employment. If the screening process shows any grounds for the denial or termination of employment, the employer may not hire, select, or otherwise allow the employee contact with any vulnerable person that would place the employee in a role that would require background screening unless the employee is granted an exemption for the disqualification by the agency as provided under s. 435.07.
- (b) If at any time, an employer becomes aware that an employee has been arrested for a disqualifying offense, the employer must remove the employee from contact with any vulnerable person that would place the employee in a role that would require background screening until such time as the favorable disposition of the offense.
- (c) The employer must either terminate the employment of any of its personnel found to be in noncompliance with the minimum standards of this chapter for good moral character contained in this section or place the employee in a position for which background screening is not required unless the employee is granted an exemption from disqualification pursuant to s. 435.07.
- (3) Any employee person who is required to undergo employment screening and who refuses to cooperate in such screening or refuses to timely submit the information necessary

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to complete the screening, including fingerprints when required,

must shall be disqualified for employment in such position or,

if employed, must shall be dismissed.

Section 34. Section 435.07, Florida Statutes, is amended to read:

- 435.07 Exemptions from disqualification.—Unless otherwise provided by law, the provisions of this section shall apply to exemptions from disqualification pursuant to this chapter.
- (1) The <u>head of the</u> appropriate licensing agency may grant to any employee otherwise disqualified from employment an exemption from disqualification for:
- (a) Felonies for which at least three years have elapsed since the applicant for the exemption has completed or been lawfully released from confinement, supervision, or sanction for the disqualifying felony committed more than 3 years prior to the date of disqualification;
- (b) Misdemeanors prohibited under any of the Florida Statutes cited in this chapter or under similar statutes of other jurisdictions;
- (c) Offenses that were felonies when committed but are now misdemeanors; or
 - (d) Findings of delinquency; or
- (e) Commissions of acts of domestic violence as defined in s. 741.30.

For the purposes of this subsection, the term "felonies" means both felonies prohibited under any of the Florida Statutes cited in this chapter or under similar statutes of other

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1653 jurisdictions.

- (2) Persons employed, or applicants for employment, by treatment providers who treat adolescents 13 years of age and older who are disqualified from employment solely because of crimes under s. 817.563, s. 893.13, or s. 893.147 may be exempted from disqualification from employment pursuant to this chapter section without application of the 3-year waiting period in paragraph (1)(a).
- department to grant an exemption to any employee, the employee must demonstrate by clear and convincing evidence that the employee should not be disqualified from employment. Employees seeking an exemption have the burden of setting forth clear and convincing sufficient evidence of rehabilitation, including, but not limited to, the circumstances surrounding the criminal incident for which an exemption is sought, the time period that has elapsed since the incident, the nature of the harm caused to the victim, and the history of the employee since the incident, or any other evidence or circumstances indicating that the employee will not present a danger if employment or continued employment is allowed.
- (b) The agency may consider as part of its deliberations of the employee's rehabilitation the fact that the employee has, subsequent to the conviction for the disqualifying offense for which the exemption is being sought, been arrested for, or convicted of, another crime, even if that crime is not a disqualifying offense.
 - (c) The decision of the head of an agency licensing

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department regarding an exemption may be contested through the hearing procedures set forth in chapter 120. The standard of review by the administrative law judge is whether the agency's intended action is an abuse of discretion.

- (4) (a) Disqualification from employment under this chapter subsection (1) may not be removed from, nor may an exemption be granted to, any personnel who is found guilty of, regardless of adjudication, or who has entered a plea of nolo contendere or guilty to, any felony covered by s. 435.03 or s. 435.04 solely by reason of any pardon, executive clemency, or restoration of civil rights.
- (b) Disqualification from employment under this chapter may not be removed from, nor may an exemption be granted to, any person who has been designated as a sexual predator pursuant to s. 775.21.
- (5) Exemptions granted by one licensing agency shall be considered by subsequent licensing agencies, but are not binding on the subsequent licensing agency.

Section 35. Section 435.08, Florida Statutes, is amended to read:

435.08 Payment for processing of fingerprints and state criminal records checks.—Either the employer or the employee is responsible for paying the costs of screening. Payment shall be submitted to the Florida Department of Law Enforcement with the request for screening. The appropriate agency is responsible for collecting and paying any fee related to fingerprints retained on its behalf to the Florida Department of Law Enforcement for costs resulting from the fingerprint information

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retention services. The amount of the annual fee and procedures for the submission and retention of fingerprint information and for the dissemination of search results shall be established by rule of the Florida Department of Law Enforcement.

Section 36. Subsection (9) of section 489.115, Florida Statutes, is amended to read:

489.115 Certification and registration; endorsement; reciprocity; renewals; continuing education.—

An initial applicant shall submit, along with the (9) application, a complete set of fingerprints in a form and manner required by the department. The fingerprints shall be submitted to the Department of Law Enforcement for state processing, and the Department of Law Enforcement shall forward them to the Federal Bureau of Investigation for the purpose of processing the fingerprint submission to determine if the applicant has a criminal history record conducting a level 2 background check pursuant to s. 435.04. The department shall and the board may review the background results to determine if an applicant meets licensure requirements. The cost for the fingerprint processing shall be borne by the person subject to the background screening. These fees are to be collected by the authorized agencies or vendors. The authorized agencies or vendors are responsible for paying the processing costs to the Department of Law Enforcement.

Section 37. Paragraphs (g) and (h) of subsection (2) of section 943.05, Florida Statutes, are amended, and subsection (4) is added to said section, to read:

943.05 Criminal Justice Information Program; duties; crime

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1737 reports.-

- (2) The program shall:
- executive director or secretary or from his or her designee, or from qualified entities participating in the volunteer and employee criminal history screening system under s. 943.0542, or as otherwise required As authorized by law, retain fingerprints submitted by criminal and noncriminal justice agencies to the department for a criminal history background screening in a manner provided by rule and enter the fingerprints in the statewide automated fingerprint identification system authorized by paragraph (b). Such fingerprints shall thereafter be available for all purposes and uses authorized for arrest fingerprint submissions cards entered into the statewide automated fingerprint identification system pursuant to s. 943.051.
- (h)1. For such agencies that officially request retention of fingerprints or for which retention is otherwise required As authorized by law, search all arrest fingerprint submissions cards received under s. 943.051 against the fingerprints retained in the statewide automated fingerprint identification system under paragraph (g). Any arrest record that is identified with the retained fingerprints of a person subject to background screening as provided in paragraph (g) shall be reported to the appropriate agency.
- 2. To Agencies may participate in this search process, agencies or qualified entities must notify each person fingerprinted that his or her fingerprints will be retained, pay

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by payment of an annual fee to the department, and inform by informing the department of any change in the affiliation, employment, or contractual status or place of affiliation, employment, or contracting of each person the persons whose fingerprints are retained under paragraph (g). The department shall adopt a rule setting the amount of the annual fee to be imposed upon each participating agency or qualified entity for performing these searches and establishing the procedures for the retention of fingerprints and the dissemination of search results. The fee may be borne by the agency, qualified entity, or person subject to fingerprint retention or as otherwise provided by law. Fees may be waived or reduced by the executive director for good cause shown. Consistent with the recognition of criminal justice agencies expressed in s. 943.053(3), these services will be provided to criminal justice agencies for criminal justice purposes free of charge.

- 3. Agencies that participate in the fingerprint retention and search process may adopt rules pursuant to ch. 120 that require employers to keep the agency informed of any change in the affiliation, employment, or contractual status or place of affiliation, employment, or contracting of each person whose fingerprints are retained under paragraph (g).
- (4) Upon notification that a federal fingerprint retention program is in effect, and provided that the department is funded and equipped to participate in such a program, the department shall, when a state and national criminal history record check and retention of submitted prints are authorized or required by law, retain the fingerprints as provided in paragraphs (2)(g)

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and (h) and advise the Federal Bureau of Investigation to retain the fingerprints at the national level for searching against arrest fingerprint submissions received at the national level.

Section 38. Subsections (6) and (11) of section 943.053, Florida Statutes, are amended to read:

943.053 Dissemination of criminal justice information; fees.—

- department shall provide to the Florida Department of Revenue Child Support Enforcement access to Florida criminal records which are not exempt from disclosure under chapter 119, and to such information as may be lawfully available from other states via the National Law Enforcement Telecommunications System, for the purpose of locating subjects who owe or potentially owe support, as defined in s. 409.2554, or to whom such obligation is owed pursuant to Title IV-D of the Social Security Act. Such information may be provided to child support enforcement authorities in other states for these specific purposes.
- (11) A criminal justice agency that is authorized under federal rules or law to conduct a criminal history background check on an agency employee who is not certified by the Criminal Justice Standards and Training Commission under s. 943.12 may submit to the department the fingerprints of the noncertified employee to obtain state and national criminal history information. Effective January 15, 2007, The fingerprints submitted shall be retained and entered in the statewide automated fingerprint identification system authorized by s. 943.05 and shall be available for all purposes and uses

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authorized for arrest fingerprint <u>submissions</u> cards entered in the statewide automated fingerprint identification system pursuant to s. 943.051. The department shall search all arrest fingerprint <u>submissions</u> cards received pursuant to s. 943.051 against the fingerprints retained in the statewide automated fingerprint identification system pursuant to this section. In addition to all purposes and uses authorized for arrest fingerprint <u>submissions</u> cards for which submitted fingerprints may be used, any arrest record that is identified with the retained employee fingerprints must be reported to the submitting employing agency.

Section 39. Section 985.644, Florida Statutes, is amended to read:

985.644 Departmental contracting powers; personnel standards and screening.—

- (1) The department of Juvenile Justice or the Department of Children and Family Services, as appropriate, may contract with the Federal Government, other state departments and agencies, county and municipal governments and agencies, public and private agencies, and private individuals and corporations in carrying out the purposes of, and the responsibilities established in, this chapter.
- (a) When the department of Juvenile Justice or the Department of Children and Family Services contracts with a provider for any program for children, all personnel, including owners, operators, employees, and volunteers, in the facility must be of good moral character. Each contract entered into by the either department for services delivered on an appointment

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or intermittent basis by a provider that does not have regular custodial responsibility for children and each contract with a school for before or aftercare services must ensure that the <u>all</u> owners, operators, and all personnel who have direct contact with children are <u>subject to level 2 background screening</u> pursuant to ch. 435 of good moral character.

- (b) A volunteer who assists the department or any program for children on an intermittent basis for less than 40 hours per month need not be screened if the volunteer is under direct and constant supervision by persons who meet the screening requirements.
- (b) The department of Juvenile Justice and the Department of Children and Family Services shall require employment screening pursuant to chapter 435, using the level 2 standards set forth in that chapter for personnel in programs for children or youths.
- (c) The Department of Juvenile Justice or the Department of Children and Family Services may grant exemptions from disqualification from working with children as provided in s. 435.07.
- (2) The department may contract with the Federal

 Government, other state departments and agencies, county and
 municipal governments and agencies, public and private agencies,
 and private individuals and corporations in carrying out the
 purposes and the responsibilities of the delinquency services
 and programs of the department.
- (3) The department shall adopt a rule pursuant to chapter 120 establishing a procedure to provide notice of policy changes

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that affect contracted delinquency services and programs. A policy is defined as an operational requirement that applies to only the specified contracted delinquency service or program. The procedure shall include:

- (a) Public notice of policy development.
- (b) Opportunity for public comment on the proposed policy.
- (c) Assessment for fiscal impact upon the department and providers.
 - (d) The department's response to comments received.
- (4) When the department contracts with a provider for any delinquency service or program, all personnel, including all owners, operators, employees, and volunteers in the facility or providing the service or program shall be of good moral character. A volunteer who assists on an intermittent basis for less than 40 hours per month is not required to be screened if the volunteer is under direct and constant supervision by persons who meet the screening requirements.
- (3)(5)(a) All employees of the department and all personnel of contract providers for any program for children, including all owners, operators, employees, persons who have access to confidential juvenile records, and volunteers, must complete For any person employed by the department, or by a provider under contract with the department, in delinquency facilities, services, or programs, the department shall require:
- 1. A level 2 employment screening pursuant to chapter 435 prior to employment. The security background investigations conducted under this section must ensure that, in addition to the disqualifying offenses listed in s. 435.04, no persons

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subject to the background screening provisions of this section have been found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, any offense prohibited under any of the following provisions of the Florida Statutes or under any similar statute of another jurisdiction:

- a. Section 784.07, relating to assault or battery of law enforcement officers, firefighters, emergency medical care providers, public transit employees or agents, or other specified officers.
- b. Section 817.568, relating to criminal use of personal identification information.
- 2. A federal criminal records check by the Federal Bureau of Investigation every 5 years following the date of the person's employment.
- (b) Except for law enforcement, correctional, and correctional probation officers, to whom s. 943.13(5) applies, the department shall electronically submit to the Department of Law Enforcement:
- 1. Fingerprint information obtained during the employment screening required by subparagraph (a)1.
- 2. Beginning on December 15, 2005, Fingerprint information for all persons employed by the department, or by a provider under contract with the department, in delinquency facilities, services, or programs if such fingerprint information has not previously been electronically submitted to the Department of Law Enforcement under this paragraph.
- (c) All fingerprint information electronically submitted to the Department of Law Enforcement under paragraph (b) shall

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be retained by the Department of Law Enforcement and entered into the statewide automated fingerprint identification system authorized by s. 943.05(2)(b). Thereafter, such fingerprint information shall be available for all purposes and uses authorized for arrest fingerprint information entered into the statewide automated fingerprint identification system pursuant to s. 943.051 until the fingerprint information is removed pursuant to paragraph (e). The Department of Law Enforcement shall search all arrest fingerprint information received pursuant to s. 943.051 against the fingerprint information entered into the statewide automated fingerprint system pursuant to this subsection. Any arrest records identified as a result of the search shall be reported to the department in the manner and timeframe established by the Department of Law Enforcement by rule.

(d) The department shall pay an annual fee to the Department of Law Enforcement for its costs resulting from the fingerprint information retention services required by this subsection. The amount of the annual fee and procedures for the submission and retention of fingerprint information and for the dissemination of search results shall be established by the Department of Law Enforcement by a rule that is applicable to the department individually pursuant to this subsection or that is applicable to the department and other employing agencies pursuant to rulemaking authority otherwise provided by law. The appropriate agency is responsible for collecting and paying any fee related to fingerprints retained on its behalf to the

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the fingerprint information retention services. The amount of the annual fee and procedures for the submission and retention of fingerprint information and for the dissemination of search results shall be established by rule of the Florida Department of Law Enforcement.

- (e) The department shall notify the Department of Law Enforcement when a person whose fingerprint information is retained by the Department of Law Enforcement under this subsection is no longer employed by the department, or by a provider under contract with the department, in a delinquency facility, service, or program. This notice shall be provided by the department to the Department of Law Enforcement no later than 6 months after the date of the change in the person's employment status. Fingerprint information for persons identified by the department in the notice shall be removed from the statewide automated fingerprint system.
- (6) The department may grant exemptions from disqualification from working with children as provided in s. 435.07.
- (7) The department may, pursuant to ch. 120, adopt rules that describe the procedure and requirements necessary to implement the employment screening and fingerprint retention services for all employees of the department and all personnel of contract providers for any program for children, including all owners, operators, employees, and volunteers including the collection of associated fees.

Section 40. The changes made by this act are intended to be prospective in nature. It is not intended that persons be

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1989 rescreened who are employed or licensed on the effective date of this act until such time they are otherwise required to be rescreened pursuant to law, at which time they would must meet the requirements for screening as set forth in this act. Section 41. This act shall take effect July 1, 2010.

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Criminal & Civil Justice Policy Council

Tuesday, February 16, 2010 8:00 AM 404 HOB Addendum A

Amendment No. 1

	COUNCIL/COMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Council/Committee hearing bill: Criminal & Civil Justice Policy
2	Council
3	Representative(s) Eisnaugle offered the following:
4	
5	Amendment (with title amendment)
6	Remove line 117 and insert:
7	on the website for at least 365 days thereafter.
8	(7) By February 1 of each year, the Attorney General shall
9	submit a report to the President of the Senate and the Speaker
10	of the House of Representatives describing the use of
11	contingency fee contracts with private attorneys in the
12	preceding calendar year. At a minimum, the report shall:
13	(a) Identify all new contingency fee contracts entered into
14	during the year and all previously executed contingency fee
15	contracts that remain current during any part of the year, and
16	for each contract describe:
17	1. The name of the private attorney, including the
18	attorney's law firm name, with whom the department has
19	contracted;

Amendment No. 1

- 2. The nature and status of the legal matter;
- 3. The name of the parties to the legal matter;
- 4. The amount of any recovery; and
- 5. The amount of any contingency fee paid.
- (b) Include copies of any written determinations made under subsection (2) during the year.

TITLE AMENDMENT

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Remove line 40 and insert:

the website for a specified duration; requiring that the Attorney General report to the Legislature on the use of contingency fee contracts with private attorneys; providing an

Amendment No. 1

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing PCB: Criminal & Civil Justice Policy Council

Representative(s) Holder offered the following:

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Amendment

Remove lines 186-218 and insert:

394.4572 Screening of mental health personnel.-

(1)(a) The department and the Agency for Health Care Administration shall require Level 2 background employment screening pursuant to ch. 435 for mental health personnel using the standards for level 2 screening set forth in chapter 435.

"Mental health personnel" includes all program directors, professional clinicians, staff members, and volunteers working in public or private mental health programs and facilities who have direct contact with under the age of 18 years. For purposes of this chapter, employment screening of mental health personnel shall also include, but is

Amendment No. 1

not limited to, employment screening as provided under chapter 435 and s. 408.809.

- (b) Students in the health care professions who are interning in a mental health facility licensed under chapter 395, where the primary purpose of the facility is not the treatment of minors, are exempt from the fingerprinting and screening requirements, if provided they are under direct supervision in the actual physical presence of a licensed health care professional.
- (c) Mental health personnel working in a facility licensed under chapter 395 who have less than 15 hours per week of direct contact with patients or who are health care professionals licensed by the Agency for Health Care Administration or a board thereunder are exempt from the fingerprinting and screening requirements, except for persons working in mental health facilities where the primary purpose of the facility is the treatment of minors.

(d) A volunteer who assists on an intermittent basis for less than 40 hours per month is exempt from the fingerprinting and screening requirements, provided the volunteer is under direct and constant supervision by persons who meet the screening requirements of paragraph (a).

Amendment No. 2

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing PCB: Criminal & Civil Justice Policy Council

Representative(s) Holder offered the following:

Amendment

Remove lines 696-722 and insert:

(e) Any person, as required by authorizing statutes, seeking employment with a licensee or provider who is expected to, or whose responsibilities may require them to, provide personal care or services directly to clients; and any person, as required by authorizing statutes, contracting with a licensee or provider whose responsibilities require them to provide personal care or services directly to clients. Evidence of contractor screening may be retained by the contractor's employer or the licensee. The changes made by this act do not require a person who is employed or contracts with a licensee on or before June 30, 2010, to submit to rescreening until such time as they are otherwise required to be rescreened pursuant to law if that licensee has in its possession written evidence that

Amendment No. 2

- the person has been screened and qualified according to standards specified in s. 435.03 or s. 435.04.
- 22 Every 5 years following his or her licensure, (2)23 employment or entry into a contract in a capacity that, pursuant 24 to s. 408.809(1), would require level 2 background screening 25 under ch. 435, each such person must submit to level 2 26 background rescreening as a condition of retaining such license 27 or continuing in such employment or contractual status. For any 28 such rescreening, the agency shall request the Department of Law 29 Enforcement to forward the person's fingerprints to the Federal 30 Bureau of Investigation for a national criminal history record screening. If the fingerprints of such a person are not retained 31 32 by the Department of Law Enforcement under paragraph 33 943.05(2)(g), the person must file a complete set of fingerprints with the agency. Upon submission of fingerprints 34 35 for this purpose, the agency shall request the Department of Law 36 Enforcement to forward the fingerprints to the Federal Bureau of 37 Investigation for a national criminal history record screening, 38 and the fingerprints may be retained by the Department of Law Enforcement under paragraph 943.05(2)(g). The cost of the state 39 40 and national criminal history check required by level 2 screening may be borne by the licensee or the person 41 42 fingerprinted. Proof of compliance with level 2 screening standards submitted within the previous 5 years to meet any 43 44 provider or professional licensure requirements of the agency, 45 the Department of Health, the Agency for Persons with Disabilities, or the Department of Children and Family Services, 46

or the Department of Financial Services for an applicant for a

Amendment No. 2

community under chapter 651, satisfies the requirements of this section, provided that such proof is accompanied, under penalty of perjury, by an affidavit of compliance with the provisions of chapter 435 and this section using forms provided by the agency. Proof of compliance with the background screening requirements of the Department of Financial Services submitted within the previous 5 years for an applicant for a certificate of authority to operate a continuing care retirement community under chapter 651 satisfies the Department of Law Enforcement and Federal Bureau of Investigation portions of a level 2 background check.

Amendment No. 3

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	COUNCIL/COMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Council/Committee hearing PCB: Criminal & Civil Justice Policy
2	Council
3	Representative(s) Holder offered the following:
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5	Amendment
6	Remove lines 814-816 and insert:
7	costs. The Florida Department of Law Enforcement shall charge
8	the agency for screening pursuant to s. 943.053(3). The agency
9	shall

Amendment No. 4

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing PCB: Criminal & Civil Justice Policy Council

Representative(s) Holder offered the following:

Amendment (with title amendment)

Remove lines 1215-1230 and insert:

- 435.01 Applicability of this chapter: rulemaking.-
- (1) (a) Unless otherwise provided by law, whenever a background screening for employment or a background security check conducted pursuant to this chapter is required by law for employment, unless otherwise provided by law, the provisions of this chapter shall apply.
- (b) Unless expressly provided otherwise, a reference in any section of the Florida Statutes to ch. 435 or to any section or sections or portion of a section of ch. 435 includes, and shall be understood as including, all subsequent amendments to ch. 435 or to the referenced section or sections or portions of a section. The purpose of this chapter is to facilitate uniform background screening and, to this end, a reference to this

Amendment No. 4
chapter, or to any section or subdivision within this chapter,
constitutes a general reference under the doctrine of
incorporation by reference.

(2) Agencies may adopt rules, pursuant to ch. 120, necessary to implement the provisions of this chapter.

 TITLE AMENDMENT

Remove line 60 and insert:

provisions related to the applicability of the chapter;

providing for rulemaking;

Amendment No. 5

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	-

Council/Committee hearing PCB: Criminal & Civil Justice Policy Council

Representative(s) Holder offered the following:

Amendment

Remove lines 1357-1375 and insert: through the Florida Department of Law Enforcement, and <u>national</u> federal criminal records checks through the Federal Bureau of Investigation, and may include local criminal records checks through local law enforcement agencies.

- (b) Fingerprints submitted pursuant to this section on or after July 1, 2012, must be submitted electronically by, or on the behalf of, the employee or employer to the Florida

 Department of Law Enforcement.
- (c) An agency may contract with one or more vendors to perform all or part of the electronic fingerprinting pursuant to this section. Such contracts must ensure that the owners and personnel of the vendor performing the electronic fingerprinting

Amer	ndment No.	5								
are	qualified	and	will	ensure	the	integrity	and	security	of	al
pers	sonal info	rmati	ion.							

	(d)	An	agency	may	requ	iire,	by	rule	adopt	ced	purs	suant	to	ch.
120,	that	fir	ngerpri	nts	submi	tted	. pui	suant	to t	his	sec	ction	mus	<u>; t</u>
be si	ubmit	ted	electr	onic	ally	by,	or o	on the	beha	alf	of,	the		
emplo	oyee d	or e	employe	r to	the	Flor	ida	Depar	tment	of	Lav	<u>√</u>		
Enfo	rceme	nt c	n a da	te s	ooner	tha	n Jı	ıly 1,	2012	2.				

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Amendment No. 6

(COUNCIL/COMMITTEE A	ACTIO	<u>N</u>		
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ADOPTI	ED AS AMENDED		(Y/N)		
ADOPTI	ED W/O OBJECTION		(Y/N)		
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OTHER					
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Council/Committee hearing PCB: Criminal & Civil Justice Policy Council

Representative(s) Holder offered the following:

Amendment

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Remove line 1614 and insert:

arrest is resolved in such a way that the employer determines
that the employee is still eligible for employment under this
chapter.

Amendment No. 7

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing PCB: Criminal & Civil Justice Policy Council

Representative(s) Holder offered the following:

Amendment

Remove lines 1753-1786 and insert:

- (h)1. Each agency or qualified entity that officially requests retention of fingerprints or for which retention is otherwise required As authorized by law, search all arrest fingerprint submissions eards received under s. 943.051 against the fingerprints retained in the statewide automated fingerprint identification system under paragraph (g). Any arrest record that is identified with the retained fingerprints of a person subject to background screening as provided in paragraph (g) shall be reported to the appropriate agency or qualified entity.
- 2. To Agencies may participate in this search process, agencies or qualified entities must notify each person fingerprinted that his or her fingerprints will be retained, pay by payment of an annual fee to the department, and inform by

Amendment No. 7 informing the department of any change in the affiliation, employment, or contractual status or place of affiliation, employment, or contracting of each person the persons whose fingerprints are retained under paragraph (g), when such change removes or eliminates the agency or qualified entity's basis or need for receiving reports of any arrest of that person, so that the agency or qualified entity will not be obligated to pay the upcoming annual fee for the retention and searching of that person's fingerprints to the department. The department shall adopt a rule setting the amount of the annual fee to be imposed upon each participating agency or qualified entity for performing these searches and establishing the procedures for the retention of fingerprints and the dissemination of search results. The fee may be borne by the agency, qualified entity, or person subject to fingerprint retention or as otherwise provided by law. Fees may be waived or reduced by the executive director for good cause shown. Consistent with the recognition of criminal justice agencies expressed in s. 943.053(3), these services will be provided to criminal justice agencies for criminal justice purposes free of charge.

3. Agencies that participate in the fingerprint retention and search process may adopt rules pursuant to ch. 120 that require employers to keep the agency informed of any change in the affiliation, employment, or contractual status of each person whose fingerprints are retained under paragraph (g), when such change removes or eliminates the agency's basis or need for receiving reports of any arrest of that person, so that the agency will not be obligated to pay the upcoming annual fee for

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COUNCIL/COMMITTEE AMENDMENT

PCB Name: PCB CCJP 10-04 (2010)

Amendment No. 7

48 the retention and searching of that person's fingerprints to the department.

Amendment No. 8

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	COUNCIL/COMMITTEE ACTION
	ADOPTED $\underline{\hspace{1cm}}$ (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
Ĭ	OTHER
1	Council/Committee hearing PCB: Criminal & Civil Justice Policy
2	Council
3	Representative(s) Holder offered the following:
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5	Amendment
6	Remove line 1916 and insert:
7	2. A <u>national</u> federal criminal records check by the
8	Federal Bureau
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Amendment No. 9

	COUNCIL/COMMITTEE	ACTION
	ADOPTED	(Y/N)
	ADOPTED AS AMENDED	(Y/N)
	ADOPTED W/O OBJECTION	(Y/N)
	FAILED TO ADOPT	(Y/N)
	WITHDRAWN	(Y/N)
	OTHER	
1	Council/Committee heari	ng PCB: Criminal & Civil Justice Policy
2	Council	
3	Representative(s) Holde	r offered the following:
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5	Amendment	
5	Amendment Remove line 1991 as	nd insert:

Amendment No. 10

COUNCIL/COMMITTEE	ACTION	
ADOPTED	(Y/N)	
ADOPTED AS AMENDED	(Y/N)	
ADOPTED W/O OBJECTION	(Y/N)	
FAILED TO ADOPT	(Y/N)	
WITHDRAWN	(Y/N)	
OTHER		

Council/Committee hearing PCB: Criminal & Civil Justice Policy Council

Representative(s) Holder offered the following:

Amendment (with title amendment)

Between lines 92 and 93, insert:

Section 1. Subsection (1) of section 39.821, Florida Statutes, is amended to read:

39.821 Qualifications of guardians ad litem.-

(1) Because of the special trust or responsibility placed in a guardian ad litem, the Guardian Ad Litem Program may use any private funds collected by the program, or any state funds so designated, to conduct a security background investigation before certifying a volunteer to serve. A security background investigation must include, but need not be limited to, employment history checks, checks of references, local criminal records checks through local law enforcement agencies, and statewide criminal records checks through the Department of Law Enforcement. Upon request, an employer shall furnish a copy of

Amendment No. 10

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the personnel record for the employee or former employee who is the subject of a security background investigation conducted under this section. The information contained in the personnel record may include, but need not be limited to, disciplinary matters and the reason why the employee was terminated from employment. An employer who releases a personnel record for purposes of a security background investigation is presumed to have acted in good faith and is not liable for information contained in the record without a showing that the employer maliciously falsified the record. A security background investigation conducted under this section must ensure that a person is not certified as a quardian ad litem if the person has been convicted of, regardless of adjudication, or entered a plea of nolo contendere or quilty to, any offense prohibited under s. 435.04. All applicants certified after July 1, 2010, must undergo a level 2 background screening pursuant to ch. 435 prior to being certified the provisions of the Florida Statutes specified in s. 435.04(2) or under any similar law in another jurisdiction. Before certifying an applicant to serve as a quardian ad litem, the Guardian Ad Litem Program may request a federal criminal records check of the applicant through the Federal Bureau of Investigation. In analyzing and evaluating the information obtained in the security background investigation, the program must give particular emphasis to past activities involving children, including, but not limited to, child-related criminal offenses or child abuse. The program has the sole discretion in determining whether to certify a person based on his or her security background investigation. The information

Amendment No. 10 collected pursuant to the security background investigation is confidential and exempt from s. 119.07(1).

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54 Remove line 3 and insert:

> 39.821, F.S.; revising background screening requirements for the Guardian ad Litem Program; amending s. 215.5586, F.S.; removing reference to chapter 435, F.S.,

TITLE AMENDMENT