

Health & Human Services Committee

Thursday, March 10, 2011 9:15 AM Reed Hall (102 HOB)

Committee Meeting Notice HOUSE OF REPRESENTATIVES

Health & Human Services Committee

Start Date and Time:

Thursday, March 10, 2011 09:15 am

End Date and Time:

Thursday, March 10, 2011 12:00 pm

Location:

Reed Hall (102 HOB)

Duration:

2.75 hrs

Consideration of the following proposed committee bill(s):

PCB HHSC 11-03 -- Controlled Substances PCB HHSC 11-04 -- Office of Drug Control

Pursuant to Rule 7.12, the deadline for amendments to bills on the agenda by non-appointed members shall be 6:00 p.m., Wednesday, March 9, 2011.

By request of the Chair, all committee members are asked to have amendments to bills on the agenda submitted to staff by 6:00 p.m., Wednesday, March 9, 2011.

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An act relating to controlled substances; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (5) of section 456.037, Florida Statutes, is amended to read:

456.037 Business establishments; requirements for active status licenses; delinquency; discipline; applicability.-

This section applies to any business establishment registered, permitted, or licensed by the department to do business. Business establishments include, but are not limited to, dental laboratories, electrology facilities, massage establishments, and pharmacies, and pain-management clinics required to be registered under s. 458.3265 or s. 459.0137.

Section 2. Subsection (9) of section 456.057, Florida Statutes, is amended to read:

456.057 Ownership and control of patient records; report or copies of records to be furnished.-

(9) (a) 1. The department may obtain patient records pursuant to a subpoena without written authorization from the patient if the department and the probable cause panel of the appropriate board, if any, find reasonable cause to believe that a health care practitioner has excessively or inappropriately prescribed any controlled substance specified in chapter 893 in violation of this chapter or any professional practice act or that a health care practitioner has practiced his or her

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profession below that level of care, skill, and treatment required as defined by this chapter or any professional practice act and also find that appropriate, reasonable attempts were made to obtain a patient release. Notwithstanding the foregoing, the department need not attempt to obtain a patient release when investigating an offense involving the inappropriate prescribing, overprescribing, or diversion of controlled substances and the offense involves a pain-management clinic. The department may obtain patient records without patient authorization or subpoena from any pain-management clinic required to be licensed if the department has probable cause to believe that a violation of any provision of s. 458.3265 or s. 459.0137 is occurring or has occurred and reasonably believes that obtaining such authorization is not feasible due to the volume of the dispensing and prescribing activity involving controlled substances and that obtaining patient authorization or the issuance of a subpoena would jeopardize the investigation.

- 2. The department may obtain patient records and insurance information pursuant to a subpoena without written authorization from the patient if the department and the probable cause panel of the appropriate board, if any, find reasonable cause to believe that a health care practitioner has provided inadequate medical care based on termination of insurance and also find that appropriate, reasonable attempts were made to obtain a patient release.
- 3. The department may obtain patient records, billing records, insurance information, provider contracts, and all

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attachments thereto pursuant to a subpoena without written authorization from the patient if the department and probable cause panel of the appropriate board, if any, find reasonable cause to believe that a health care practitioner has submitted a claim, statement, or bill using a billing code that would result in payment greater in amount than would be paid using a billing code that accurately describes the services performed, requested payment for services that were not performed by that health care practitioner, used information derived from a written report of an automobile accident generated pursuant to chapter 316 to solicit or obtain patients personally or through an agent regardless of whether the information is derived directly from the report or a summary of that report or from another person, solicited patients fraudulently, received a kickback as defined in s. 456.054, violated the patient brokering provisions of s. 817.505, or presented or caused to be presented a false or fraudulent insurance claim within the meaning of s. 817.234(1)(a), and also find that, within the meaning of s. 817.234(1)(a), patient authorization cannot be obtained because the patient cannot be located or is deceased, incapacitated, or suspected of being a participant in the fraud or scheme, and if the subpoena is issued for specific and relevant records.

4. Notwithstanding subparagraphs 1.-3., when the department investigates a professional liability claim or undertakes action pursuant to s. 456.049 or s. 627.912, the department may obtain patient records pursuant to a subpoena without written authorization from the patient if the patient refuses to cooperate or if the department attempts to obtain a

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patient release and the failure to obtain the patient records would be detrimental to the investigation.

Section 3. <u>Section 458.3265</u>, Florida Statutes, is repealed.

Section 4. Subsections (1) and (2) of section 458.327, Florida Statutes, are amended to read:

458.327 Penalty for violations.-

- (1) Each of the following acts constitutes a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084:
- (a) The practice of medicine or an attempt to practice medicine without a license to practice in Florida.
- (b) The use or attempted use of a license which is suspended or revoked to practice medicine.
- (c) Attempting to obtain or obtaining a license to practice medicine by knowing misrepresentation.
- (d) Attempting to obtain or obtaining a position as a medical practitioner or medical resident in a clinic or hospital through knowing misrepresentation of education, training, or experience.
- (e) <u>Dispensing a controlled substance listed in Schedule II, Schedule III, Schedule IV or Schedule V in violation of s.</u>

 465.0276. Knowingly operating, owning, or managing a nonregistered pain-management clinic that is required to be registered with the Department of Health pursuant to s.

 458.3265(1).
- (2) Each of the following acts constitutes a misdemeanor of the first degree, punishable as provided in s. 775.082 or s.

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- (a) Knowingly concealing information relating to violations of this chapter.
- (b) Making any willfully false oath or affirmation whenever an oath or affirmation is required by this chapter.
- (c) Referring any patient, for health care goods or services, to a partnership, firm, corporation, or other business entity in which the physician or the physician's employer has an equity interest of 10 percent or more unless, prior to such referral, the physician notifies the patient of his or her financial interest and of the patient's right to obtain such goods or services at the location of the patient's choice. This section does not apply to the following types of equity interest:
- 1. The ownership of registered securities issued by a publicly held corporation or the ownership of securities issued by a publicly held corporation, the shares of which are traded on a national exchange or the over-the-counter market;
- 2. A physician's own practice, whether he or she is a sole practitioner or part of a group, when the health care good or service is prescribed or provided solely for the physician's own patients and is provided or performed by the physician or under the physician's supervision; or
- 3. An interest in real property resulting in a landlord-tenant relationship between the physician and the entity in which the equity interest is held, unless the rent is determined, in whole or in part, by the business volume or profitability of the tenant or is otherwise unrelated to fair

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- (d) Leading the public to believe that one is licensed as a medical doctor, or is engaged in the licensed practice of medicine, without holding a valid, active license.
- (e) Practicing medicine or attempting to practice medicine with an inactive or delinquent license.
- (f) Knowingly prescribing or dispensing, or causing to be prescribed or dispensed, controlled substances in a nonregistered pain-management clinic that is required to be registered with the Department of Health pursuant to s. 458.3265(1).
- Section 5. Subsection (1) of section 458.331, Florida Statutes, is amended to read:
- 458.331 Grounds for disciplinary action; action by the board and department.—
- (1) The following acts constitute grounds for denial of a license or disciplinary action, as specified in s. 456.072(2):
- (oo) Dispensing a controlled substance listed in Schedule II, Schedule III, Schedule IV or Schedule V in violation of s.

 465.0276. Applicable to a licensee who serves as the designated physician of a pain-management clinic as defined in s. 458.3265 or s. 459.0137:
- 163 1. Registering a pain-management clinic through
 164 misrepresentation or fraud;
- 2. Procuring, or attempting to procure, the registration
 of a pain-management clinic for any other person by making or
 causing to be made, any false representation;
- 168 3. Failing to comply with any requirement of chapter 499,

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169 the Florida Drug and Cosmetic Act; 21 U.S.C. ss. 301-392, the Federal Food, Drug, and Cosmetic Act; 21 U.S.C. ss. 821 et seq., 170 171 the Drug Abuse Prevention and Control Act; or chapter 893, the 172 Florida Comprehensive Drug Abuse Prevention and Control Act; 173 - 1. Being convicted or found quilty of, regardless of adjudication to, a felony or any other crime involving moral 174 turpitude, fraud, dishonesty, or deceit in any jurisdiction of 175 176 the courts of this state, of any other state, or of the United 177 States: 5. Being convicted of, or disciplined by a regulatory 178 agency of the Federal Government or a regulatory agency of 179 180 another state for, any offense that would constitute a violation 181 of this chapter; 6. Being convicted of, or entering a plea of guilty or 182 183 nolo contendere to, regardless of adjudication, a crime in any 184 jurisdiction of the courts of this state, of any other state, or 185 of the United States which relates to the practice of, or the ability to practice, a licensed health care profession; 186 7. Being convicted of, or entering a plea of quilty or 187 nolo contendere to, regardless of adjudication, a crime in any 188 jurisdiction of the courts of this state, of any other state, or 189 190 of the United States which relates to health care fraud; 191 8. Dispensing any medicinal drug based upon a

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9. Failing to timely notify the board of the date of his

communication that purports to be a prescription as defined in

s. 465.003(14) or s. 893.02 if the dispensing practitioner knows

or has reason to believe that the purported prescription is not

based upon a valid practitioner-patient relationship; or

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197 or her termination from a pain-management clinic as required by 198 s. 458.3265(2).199 (pp) Failing to timely notify the department of the theft 200 of prescription blanks from a pain-management clinic or a breach 201 of other methods for prescribing within 24 hours as required by 202 s. 458.3265(2).203 -(gg) Promoting or advertising through any communication 204 media the use, sale, or dispensing of any controlled substance 205 appearing on any schedule in chapter 893. 206 Section 6. Section 459.0137, Florida Statutes, is 207 repealed. 208 Section 7. Subsections (1) and (2) of section 459.013, 209 Florida Statutes, is amended to read: 210 459.013 Penalty for violations.-211 Each of the following acts constitutes a felony of the 212 third degree, punishable as provided in s. 775.082, s. 775.083, 213 or s. 775.084: The practice of osteopathic medicine, or an attempt to 214 215 practice osteopathic medicine, without an active license or 216 certificate issued pursuant to this chapter. 217 The practice of osteopathic medicine by a person 218 holding a limited license, osteopathic faculty certificate, or 219 other certificate issued under this chapter beyond the scope of 220 practice authorized for such licensee or certificateholder. 221 Attempting to obtain or obtaining a license to 222 practice osteopathic medicine by knowing misrepresentation. 223 Attempting to obtain or obtaining a position as an osteopathic medical practitioner or osteopathic medical resident 224

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in a clinic or hospital through knowing misrepresentation of education, training, or experience.

- (e) Dispensing a controlled substance listed in Schedule II, Schedule III, Schedule IV or Schedule V in violation of s. 465.0276. Knowingly operating, owning, or managing a nonregistered pain-management clinic that is required to be registered with the Department of Health pursuant to s. 459.0137(1).
- (2) Each of the following acts constitutes a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083:
- (a) Knowingly concealing information relating to violations of this chapter.
- (b) Making any willfully false oath or affirmation whenever an oath or affirmation is required by this chapter.
- (c) The practice of medicine as a resident or intern without holding a valid current registration pursuant to s. 459.021.
- (d) Knowingly prescribing or dispensing, or causing to be prescribed or dispensed, controlled substances in a nonregistered pain-management clinic that is required to be registered with the Department of Health pursuant to s. 459.0137(1).
- Section 8. Subsection (1) of section 459.015, Florida Statutes, is amended to read:
- 250 459.015 Grounds for disciplinary action; action by the 251 board and department.—
 - (1) The following acts constitute grounds for denial of a

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253 license or disciplinary action, as specified in s. 456.072(2): 254 Dispensing a controlled substance listed in Schedule 255 II, Schedule III, Schedule IV or Schedule V in violation of s. 256 465.0276. Applicable to a licensee who serves as the designated 257 physician of a pain-management clinic as defined in s. 458.3265 258 or s. 459.0137: 259 1. Registering a pain-management clinic through 260 misrepresentation or fraud; 2. Procuring, or attempting to procure, the registration 261 of a pain-management clinic for any other person by making or 262 causing to be made, any false representation; 263 264 3. Failing to comply with any requirement of chapter 499, 265 the Florida Drug and Cosmetic Act; 21 U.S.C. ss. 301-392, the 266 Federal Food, Drug, and Cosmetic Act; 21 U.S.C. ss. 821 et seq., 267 the Drug Abuse Prevention and Control Act; or chapter 893, the 268 Florida Comprehensive Drug Abuse Prevention and Control Act; 269 4. Being convicted or found quilty of, regardless of 270 adjudication to, a felony or any other crime involving moral turpitude, fraud, dishonesty, or deceit in any jurisdiction of 271 272 the courts of this state, of any other state, or of the United 273 States: 274 5. Being convicted of, or disciplined by a regulatory 275 agency of the Federal Government or a regulatory agency of 276 another state for, any offense that would constitute a violation 277 of this chapter; 278 6. Being convicted of, or entering a plea of guilty or 279 nolo contendere to, regardless of adjudication, a crime in any jurisdiction of the courts of this state, of any other state, or 280

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281 of the United States which relates to the practice of, or the ability to practice, a licensed health care profession; 282 283 7. Being convicted of, or entering a plea of guilty or 284 nolo contendere to, regardless of adjudication, a crime in any 285 jurisdiction of the courts of this state, of any other state, or 286 of the United States which relates to health care fraud; 8. Dispensing any medicinal drug based upon a 287 288 communication that purports to be a prescription as defined in 289 s. 465.003(14) or s. 893.02 if the dispensing practitioner knows 290 or has reason to believe that the purported prescription is not based upon a valid practitioner-patient relationship; or 291 9. Failing to timely notify the board of the date of his 292 293 or her termination from a pain-management clinic as required by 294 s. 459.0137(2).295 (rr) Failing to timely notify the department of the theft 296 of prescription blanks from a pain-management clinic or a breach 297 of other methods for prescribing within 24 hours as required by 298 s.459.0137(2). 299 (ss) Promoting or advertising through any communication media the use, sale, or dispensing of any controlled substance 300 301 appearing on any schedule in chapter 893. 302 Section 9. Subsections (3) and (4) of section 465.015, 303 Florida Statutes, are renumbered as subsections (4) and (5), 304 respectively, and subsection (3) is added to that section, to 305 read: 306 465.015 Violations and penalties.-307 It is unlawful for any pharmacist, pharmacy intern, or 308 any other person employed by or at a pharmacy to fail to report

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309 to the Sheriff of that county within 24 hours of learning of any 310 instance in which a person obtained or attempted to obtain a controlled substance, as defined in s. 893.02, that the 311 312 pharmacist, pharmacy intern, or other person employed by or at a 313 pharmacy knew or reasonably should have known was obtained or 314 attempted to be obtained from the pharmacy though fraudulent 315 methods or representations. Any pharmacist, pharmacy intern, or 316 other person employed by or at a pharmacy who fails to make such 317 a report within 24 hours after learning of the fraud or 318 attempted fraud commits a misdemeanor of the first degree, 319 punishable as provided in ss. 775.082 and 775.083. A sufficient 320 report of the fraudulent obtaining of controlled substances 321 under this section shall contain at a minimum a copy of the 322 prescription used or presented and a narrative including all information available to the pharmacy concerning the 323 324 transaction, such as the name and telephone number of the prescribing physician, the name, description, and any personal 325 326 identification information pertaining to the person presenting 327 the prescription and all other material information, such as 328 photographic or video surveillance of the transaction. 329 Section 10. Paragraph (b) of subsection (1) of section 330 465.0276, Florida Statutes, is amended to read: 331 465.0276 Dispensing practitioner.-(1)(a) A person may not dispense medicinal drugs unless 332 333 licensed as a pharmacist or otherwise authorized under this 334 chapter to do so, except that a practitioner authorized by law 335 to prescribe drugs may dispense such drugs to her or his

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patients in the regular course of her or his practice in

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compliance with this section.

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- dispense a controlled substance listed in Schedule II, Schedule III, Schedule III, Schedule IV or Schedule V as provided in s. 893.03. A practitioner registered under this section may not dispense more than a 72-hour supply of a controlled substance listed in Schedule II, Schedule III, Schedule IV, or Schedule V of s. 893.03 for any patient who pays for the medication by cash, check, or credit card in a clinic registered under s. 458.3265 or s. 459.0137. A practitioner who violates this paragraph commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. This paragraph does not apply to:
- 1. A practitioner who dispenses medication to a workers' compensation patient pursuant to chapter 440.
- 2. A practitioner who dispenses medication to an insured patient who pays by cash, check, or credit card to cover any applicable copayment or deductible.
- 1.3. The dispensing of complimentary packages of medicinal drugs to the practitioner's own patients in the regular course of her or his practice without the payment of a fee or remuneration of any kind, whether direct or indirect, as provided in subsection (5).
- 2. Dispensing of controlled substances in the health care system of the Department of Corrections.
- Section 11. Subsection (30) is added to section 499.005, 363 Florida Statutes, to read:
 - 499.005 Prohibited acts.—It is unlawful for a person to

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perform or cause the performance of any of the following acts in this state:

(30) The distribution of a controlled substance in Schedule II, Schedule III, Schedule IV or Schedule V as provided in s. 893.03 to, or under the Drug Enforcement Administration number of, any practitioner licensed under chapter 458, 459, 461 or 466, including practitioners designated pursuant to s. 499.01(1)(t).

Section 12. Subsection (14) is added to section 499.0121, Florida Statutes, to read:

499.0121 Storage and handling of prescription drugs; recordkeeping.—The department shall adopt rules to implement this section as necessary to protect the public health, safety, and welfare. Such rules shall include, but not be limited to, requirements for the storage and handling of prescription drugs and for the establishment and maintenance of prescription drug distribution records.

- (14) DISTRIBUTION REPORTING.—Each wholesale distributor shall submit a report of its distributions of controlled substances listed in Schedule II, Schedule III, Schedule IV or Schedule V as provided in s. 893.03 to the department. The report shall be submitted weekly, in an electronic format specified by the department. The report shall contain the following information:
- (a) The name, address of the entity to which the drugs are distributed;

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391	(b) The Florida license, registration, or permit number
392	and Drug Enforcement Administration number of the entity which
393	ordered the drugs;
394	(c) The name and address of the entity rendering payment
395	for the drugs, if different than that reported pursuant to
396	paragraphs (a) and (b);
397	(d) The drug name, lot and batch number, and number of
398	unit doses distributed; and
399	(e) The date of sale,
400	Section 13. Paragraph (o) is added to subsection (1) of
401	section 499.05, Florida Statutes, to read:
402	499.05 Rules.—
403	(1) The department shall adopt rules to implement and
404	enforce this part with respect to:
405	(o) Wholesale distributor reporting requirements of s.
406	499.0121(14).
407	Section 14. Paragraph (f) is added to subsection (3) of
408	section 810.02, Florida Statutes, to read:
409	810.02 Burglary

- 810.02 Burglary.-
 - (3) Burglary is a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if, in the course of committing the offense, the offender does not make an assault or battery and is not and does not become armed with a dangerous weapon or explosive, and the offender enters or remains in a:
 - (f) Structure or conveyance when the offense intended to be committed therein is theft of a controlled substance as defined in s. 893.02. Notwithstanding any contrary provisions

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of law, separate judgments and sentences for burglary with the intent to commit theft of a controlled substance under this paragraph and for any applicable possession of controlled substance offense under s. 893.13 or trafficking in controlled substance offense under s. 893.135 may be imposed when all such offenses involve the same amount or amounts of controlled substance(s).

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However, if the burglary is committed within a county that is subject to a state of emergency declared by the Governor under chapter 252 after the declaration of emergency is made and the perpetration of the burglary is facilitated by conditions arising from the emergency, the burglary is a felony of the first degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. As used in this subsection, the term "conditions arising from the emergency" means civil unrest, power outages, curfews, voluntary or mandatory evacuations, or a reduction in the presence of or response time for first responders or homeland security personnel. A person arrested for committing a burglary within a county that is subject to such a state of emergency may not be released until the person appears before a committing magistrate at a first appearance hearing. For purposes of sentencing under chapter 921, a felony offense that is reclassified under this subsection is ranked one level above the ranking under s. 921.0022 or s. 921.0023 of the offense committed.

Section 15. Paragraph (c) of subsection (2) of section 812.014, Florida Statutes, is amended to read:

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substance under this subparagraph and for any applicable

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possession of controlled substance offense under s. 893.13 or trafficking in controlled substance offense under s. 893,135 may be imposed when all such offenses involve the same amount or amounts of controlled substance(s).

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> However, if the property is stolen within a county that is subject to a state of emergency declared by the Governor under chapter 252, the property is stolen after the declaration of emergency is made, and the perpetration of the theft is facilitated by conditions arising from the emergency, the offender commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if the property is valued at \$5,000 or more, but less than \$10,000, as provided under subparagraph 2., or if the property is valued at \$10,000 or more, but less than \$20,000, as provided under subparagraph 3. As used in this paragraph, the term "conditions arising from the emergency" means civil unrest, power outages, curfews, voluntary or mandatory evacuations, or a reduction in the presence of or the response time for first responders or homeland security personnel. For purposes of sentencing under chapter 921, a felony offense that is reclassified under this paragraph is ranked one level above the ranking under s. 921.0022 or s. 921.0023 of the offense committed.

Section 16. Subsections (4) and (5) of section 893.07,
499 Florida Statutes, are amended to read:

893.07 Records.-

(4) Every inventory or record required by this chapter, including prescription records, shall be maintained:

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- (a) Separately from all other records of the registrant, or
- (b) Alternatively, in the case of Schedule III, IV, or V controlled substances, in such form that information required by this chapter is readily retrievable from the ordinary business records of the registrant.

- In either case, <u>such</u> records <u>described herein</u> shall be kept and made available for a period of at least 2 years for inspection and copying by law enforcement officers whose duty it is to enforce the laws of this state relating to controlled substances. <u>Law enforcement officers are not required to obtain a subpoena, court order, or search warrant in order to obtain access to or copies of such records.</u>
 - (5) Each person described in subsection (1) shall:
- (a) Mmaintain a record which shall contain a detailed list of controlled substances lost, destroyed, or stolen, if any; the kind and quantity of such controlled substances; and the date of the discovering of such loss, destruction, or theft.
- (b) In the event of the discovery of the theft or loss of controlled substances, report such theft or loss to the Sheriff of that county within 48 hours of its discovery. A person who fails to report a theft or loss of a substance listed in s.

 893.03(3), (4), or (5), within 48 hours of discovery commits a misdemeanor of the second degree, punishable as provided in s.

 775.082 and s. 775.083. A person who fails to report a theft or loss of a substance listed in s. 893.03(2), within 48 hours of discovery a misdemeanor of the first degree, punishable as

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531	provided in s. 775.082 and s. 775.083.
532	Section 17. Section 2 of Chapter 2009-198, 2009 Laws of
533	Florida, is repealed.
534	Section 18.
535	(1) Buy-Back Program. Within 10 days of the effective date
536	of this act, each physician licensed under chapter 458, 459, 461
537	or 466 shall ensure that undispensed controlled substance
538	inventory purchased under the physician's Drug Enforcement
539	Administration number for dispensing is:
540	(a) Returned to the wholesale distributor, as defined in
541	s. 499.004(55), which distributed them; or
542	(b) Turned in to local law enforcement agencies and
543	abandoned.
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545	Wholesale distributors shall buy back undispensed controlled
546	substance inventory at the purchase price paid by the physician,
547	physician practice, clinic, or other paying entity. Each
548	wholesale distributor shall submit a report of its activities
549	under this section to the Department by August 1, 2011. The
550	report shall include the following information:
551	1. The name and address of the returning entity;
552	2. The Florida license, registration, or permit number and
553	Drug Enforcement Administration number of the entity which
554	originally ordered the drugs;
555	3. The drug name and number of unit doses returned; and
556	4. The date of return.
557	(2) Public Health Emergency.
558	(a) The Legislature finds that:

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CODING: Words stricken are deletions; words underlined are additions.

YEAR

YEAR PCB HHSC 11-03 ORIGINAL 559 1. Prescription drug overdose has been declared a public 560 health epidemic by the United States Centers for Disease 561 Control; 562 2. Prescription drug abuse results in an average of 7 563 Florida deaths a day; 3. Physicians in Florida purchased over 85 percent of the 564 565 oxycodone purchased by all practitioners in the United States in 566 2006; 567 4. Physicians in Florida purchased over 93 percent of the methadone purchased by all practitioners in the United States in 568 569 2006; 570 5. Some Florida physicians dispense medically unjustifiable 571 amounts of controlled substances to addicts and people who 572 intend to illegally sell the drugs; 6. Florida physicians who have purchased large quantities 573 574 of controlled substances may have significant inventory upon 575 enactment of this act; 576 7. Upon enactment of the act, the only legal method for a 577 dispensing practitioner to sell or otherwise transfer controlled 578 substances purchased for dispensing is through the buy-back 579 procedure or abandonment procedures of subsection (1); 580 8. It is likely that the same physicians which purchase and dispense medically unjustifiable amounts of drugs will not 581 582 legally dispose of remaining inventory; 9. The actions of such dispensing practitioners may result 583 584 in substantial injury to the public health. 585 Immediately upon enactment of this act, the State

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Health Officer shall declare a public health emergency pursuant

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- to s. 381.00315. Pursuant to that declaration, the Department of Health, the Attorney General, the Department of Law Enforcement and local law enforcement agencies shall take the following actions.
- 1. Within 2 days of enactment, in consultation with wholesale distributors as defined in s. 499.005(55), the Department of Health shall identify dispensing practitioners which purchased more than an average of 2000 unit doses of controlled substances per month in the previous 6 months, and shall identify the dispensing practitioners in that group which pose the greatest threat to the public health based on an assessment of:
 - 1. The risk of noncompliance with subsection (1);
 - Purchase amounts;
 - 3. Manner of medical practice; and
- 4. Any other factor set by the State Health Officer.

The Attorney General shall consult and coordinate with federal law enforcement agencies. The Department of Law Enforcement shall coordinate the efforts of local law enforcement agencies.

- 2. Upon the third day after enactment, the Department of Law Enforcement or local law enforcement agencies shall enter the business premises of the dispensing practitioners identified as posing the greatest threat to public health and quarantine the controlled substance inventory of such dispensing practitioners on-site.
- 3. The Department of Law Enforcement or local law enforcement agencies shall ensure the security of such inventory

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- 24 hours a day through the tenth day after enactment or until the inventory is validly transferred pursuant to subsection (1), whichever is first.
 - 4. Upon the eleventh day after enactment, remaining controlled substance purchased for dispensing by practitioners is deemed contraband pursuant to s. 893.12. The Department of Law Enforcement or local law enforcement agencies shall seize the inventory and comply with the provisions of s. 893.12 to destroy it.
 - (c) In order to implement the provisions of this act, the sum of \$1,500,000 of non-recurring funds from the General Revenue Fund is appropriated to the Florida Department of Law Enforcement for Fiscal Year 2010-2011. The Department of Law Enforcement shall expend the appropriation by reimbursing local law enforcement agencies for the overtime hour costs associated with securing the quarantined controlled substance inventory as provided in paragraph (b). All requests for reimbursement must be submitted to the Department of Law Enforcement by June 1, 2011. In the event the requests for reimbursement exceed the amount appropriated, the reimbursements shall be prorated by the hours of overtime per requesting agency at a maximum of 1 law enforcement officer per quarantine site.
 - (3) This section is repealed on January 1, 2013.
 Section 19. This act shall take effect upon becoming law.

A bill to be entitled

An act relating to the Office of Drug Control; repealing s. 397.332, F.S., relating to the Office of Drug Control; amending s. 14.2019, F.S., making conforming changes; placing the Statewide Office for Suicide Prevention and Grants and Donations Trust Fund within the Department of Children and Family Services; amending s. 14.20195, F.S., making conforming changes; naming the director of the Statewide Office for Suicide Prevention as chair and nonvoting member of the Suicide Prevention Coordinating Council; providing for the appointment of members of the council by the director of the Statewide Office for Suicide Prevention; amending s. 311.115, F.S., making conforming changes; placing the Seaport Security Standards Advisory Council within the Executive Office of the Governor; providing for the appointment of the chair of the Seaport Security Standards Advisory Council by the Governor; amending s. 311.12, F.S., making conforming changes; amending s. 311.123, F.S., making conforming changes; amending s. 397.331, F.S., making conforming changes; amending s. 397.333, F.S., making conforming changes; placing the Statewide Drug Policy Advisory Council within the Department of Health; naming the Surgeon General or his or her designee as chairperson and nonvoting member of advisory council; naming the director of the Office of Planning and Budgeting or his or her designee as ex officio member of the advisory council; directing the Department of Health to provide staff

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support for the advisory council; repealing s. 893.055, F.S., relating to the prescription drug monitoring program; repealing s. 893.0551, F.S., relating to the public records exemption for the prescription drug monitoring program; amending s. 943.031, F.S., making conforming changes; naming the Policy Coordinator of the Public Safety Unit, or a designee, of the Governor's Office of Planning and Budgeting as a member of the Florida Violent Crime and Drug Control Council and the Drug Control Strategy and Criminal Gang Committee within the council; amending s. 943.042, F.S., making conforming changes; providing an effective date.

Be It Enacted by the Legislature of the State of Florida: Section 1. Subsections (1), (3), and (4) of section 14.2019, Florida Statutes, are amended to read:

14.2019 Statewide Office for Suicide Prevention.

- (1) The Statewide Office for Suicide Prevention is created as a unit of the Office of Drug Control within the Department of Children and Family Services Executive Office of the Governor.
- (3) Contingent upon a specific appropriation, the director of the Office of Drug Control shall employ a coordinator for the Statewide Office for Suicide Prevention who shall work under the direction of the director to achieve the goals and objectives set forth in this section.
- (4) The Statewide Office for Suicide Prevention may seek and accept grants or funds from any federal, state, or local source to support the operation and defray the authorized

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expenses of the office and the Suicide Prevention Coordinating Council. Revenues from grants shall be deposited in the Grants and Donations Trust Fund within the <u>Department of Children and Family Services Executive Office of the Governor</u>. In accordance with s. 216.181(11), the Executive Office of the Governor may request changes to the approved operating budget to allow the expenditure of any additional grant funds collected pursuant to this subsection.

Section 2. Paragraphs (a), (d), and (e) of subsection (2) of section 14.20195, Florida Statutes, are amended to read:

14.20195 Suicide Prevention Coordinating Council; creation; membership; duties.—There is created within the Statewide Office for Suicide Prevention a Suicide Prevention Coordinating Council. The council shall develop strategies for preventing suicide.

- (2) MEMBERSHIP.—The Suicide Prevention Coordinating Council shall consist of 28 voting members.
- (a) Thirteen members shall be appointed by the director of the <u>Statewide Office for Suicide Prevention</u> Office of Drug Control and shall represent the following organizations:
 - 1. The Florida Association of School Psychologists.
 - 2. The Florida Sheriffs Association.
 - 3. The Suicide Prevention Action Network USA.
 - 4. The Florida Initiative of Suicide Prevention.
 - 5. The Florida Suicide Prevention Coalition.
 - 6. The American Foundation of Suicide Prevention.
 - 7. The Florida School Board Association.
 - 8. The National Council for Suicide Prevention.

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- 9. The state chapter of AARP.
- 10. The Florida Alcohol and Drug Abuse Association.
- 11. The Florida Council for Community Mental Health.
- 12. The Florida Counseling Association.
- 13. NAMI Florida.

- (d) For the members appointed by the director of the Statewide Office for Suicide Prevention Office of Drug Control, seven members shall be appointed to initial terms of 3 years, and seven members shall be appointed to initial terms of 4 years. For the members appointed by the Governor, two members shall be appointed to initial terms of 4 years, and two members shall be appointed to initial terms of 3 years. Thereafter, such members shall be appointed to terms of 4 years. Any vacancy on the coordinating council shall be filled in the same manner as the original appointment, and any member who is appointed to fill a vacancy occurring because of death, resignation, or ineligibility for membership shall serve only for the unexpired term of the member's predecessor. A member is eligible for reappointment.
- (e) The director of the <u>Statewide Office for Suicide</u>

 <u>Prevention Office of Drug Control</u> shall be a nonvoting member of the coordinating council and shall act as chair.
- Section 3. Section 311.115, Florida Statutes, is amended to read:
- 311.115 Seaport Security Standards Advisory Council.—The Seaport Security Standards Advisory Council is created within under the Executive Office of the Governor Office of Drug

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PCB HHSC 11-04 YEAR ORIGINAL 112 Control. The council shall serve as an advisory council as provided in s. 20.03(7). 113 114 The members of the council shall be appointed by the 115 Governor and consist of the following: Two seaport directors. 116 (a) 117 (b) Two seaport security directors. One representative of seaport tenants. 118 (c) 119 (d) One representative of seaport workers. 120 One member from the Department of Law Enforcement. (e) One member from the Office of Motor Carrier Compliance 121 (f) 122 of the Department of Transportation. One member from the Office of the Attorney General. 123 124 (h) One member from the Department of Agriculture and 125 Consumer Services. One member from the Office of Tourism, Trade, and 126 (i) 127 Economic Development. (i) One member from the Office of Drug Control. 128 129 (j) (k) One member from the Fish and Wildlife Conservation 130 Commission. 131 (k) (1) The Director of the Division of Emergency 132 Management, or his or her designee. 133 In addition to the members designated in subsection 134 (1), the council may invite a representative of the United 135 States Coast Guard to attend and participate in council meetings as an ex officio, nonvoting member of the council. 136 137 Members of the council shall be appointed to 4-year 138 terms. A vacancy shall be filled by the Governor for the balance of the unexpired term. 139

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- (4) The council chair <u>shall be designated by the Governor</u> from among the appointed members of the council <u>shall be chaired</u> by the member from the Office of Drug Control.
- (5) At least every 4 years after January 15, 2007, the Governor Office of Drug Control shall convene the council to review the minimum security standards referenced in s. 311.12(1) for applicability to and effectiveness in combating current narcotics and terrorism threats to the state's seaports. All sources of information allowed by law shall be used in assessing the applicability and effectiveness of the standards.
- (6) Council members shall serve without pay, but shall be entitled to per diem and travel expenses for attendance at officially called meetings as provided in s. 112.061.
- (7) The council shall consult with the appropriate area maritime security committees to assess possible impacts to commerce and trade contained in the council's nonclassified recommendations and findings.
- (8) The recommendations and findings of the council shall be transmitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives.
- Section 4. Paragraph (a) of subsection (1), paragraph (b) of subsection (3), paragraphs (a) and (b) of subsection (8), subsection (10), and paragraph (d) of subsection (11) of section 311.12, Florida Statutes, are amended to read:
 - 311.12 Seaport security.-
 - (1) SECURITY STANDARDS.-
- (a) The statewide minimum standards for seaport security applicable to seaports listed in s. 311.09 shall be those based

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on the Florida Seaport Security Assessment 2000 and set forth in the Port Security Standards Compliance Plan delivered to the Speaker of the House of Representatives and the President of the Senate on December 11, 2000. The Office of Drug Control within the Executive Office of the Governor shall maintain a sufficient number of copies of the standards at its offices for distribution to the public and provide copies to each affected seaport upon request.

- (3) SECURITY PLAN.—Each seaport listed in s. 311.09 shall adopt and maintain a security plan specific to that seaport which provides for a secure seaport infrastructure that promotes the safety and security of state residents and visitors and the flow of legitimate trade and travel.
- (b) Each adopted or revised security plan must be reviewed and approved by the Office of Drug Control and the Department of Law Enforcement for compliance with federal facility security assessment requirements under 33 C.F.R. s. 105.305 and the minimum security standards established under subsection (1). Within 30 days after completion, a copy of the written review shall be delivered to the United States Coast Guard, the Regional Domestic Security Task Force, and the Domestic Security Oversight Council.
- (8) WAIVER FROM SECURITY REQUIREMENTS.—The Office of Drug Control and the Department of Law Enforcement may modify or waive any physical facility requirement or other requirement contained in the minimum security standards upon a determination that the purposes of the standards have been reasonably met or exceeded by the seaport requesting the modification or waiver.

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An alternate means of compliance must not diminish the safety or security of the seaport and must be verified through an extensive risk analysis conducted by the seaport director.

- (a) Waiver requests shall be submitted in writing, along with supporting documentation, to the Office of Drug Control and the Department of Law Enforcement. The office and the department has have 90 days to jointly grant or reject the waiver, in whole or in part.
- (b) The seaport may submit any waivers that are not granted or are jointly rejected to the Domestic Security Oversight Council for review within 90 days. The council shall recommend that the Office of Drug Control and the Department of Law Enforcement grant the waiver or reject the waiver, in whole or in part. The office and the department shall give great weight to the council's recommendations.
- consultation with the Office of Drug Control, shall annually complete a report indicating the observations and findings of all reviews, inspections, or other operations relating to the seaports conducted during the year and any recommendations resulting from such reviews, inspections, and operations. A copy of the report shall be provided to the Governor, the President of the Senate, the Speaker of the House of Representatives, the governing body of each seaport or seaport authority, and each seaport director. The report must include each director's response indicating what actions, if any, have been taken or are planned to be taken pursuant to the observations, findings, and recommendations reported by the department.

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224 (11) FUNDING.-

- (d) If funds are appropriated for seaport security, the Office of Drug Control, the Department of Law Enforcement, and the Florida Seaport Transportation and Economic Development Council shall mutually determine the allocation of such funds for security project needs identified in the approved seaport security plans. Any seaport that receives state funds for security projects must enter into a joint participation agreement with the appropriate state entity and use the seaport security plan as the basis for the agreement.
- 1. If funds are made available over more than 1 fiscal year, the agreement must reflect the entire scope of the project approved in the security plan and, as practicable, allow for reimbursement for authorized projects over more than 1 year.
- 2. The agreement may include specific timeframes for completion of a security project and the applicable funding reimbursement dates. The agreement may also require a contractual penalty of up to \$1,000 per day to be imposed for failure to meet project completion dates if state funding is available. Any such penalty shall be deposited into the State Transportation Trust Fund and used for seaport security operations and capital improvements.

Section 5. Subsection (1) of section 311.123, Florida Statutes, is amended to read:

- 311.123 Maritime domain security awareness training program.—
- (1) The Florida Seaport Transportation and Economic Development Council, in conjunction with the Department of Law

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Enforcement and the Office of Drug Control within the Executive Office of the Governor, shall create a maritime domain security awareness training program to instruct all personnel employed within a seaport's boundaries about the security procedures required of them for implementation of the seaport security plan required under s. 311.12(3).

Section 6. Subsection (2) of section 397.331, Florida Statutes, is amended to read:

397.331 Definitions; legislative intent.

- (2) It is the intent of the Legislature to establish and institutionalize a rational process for long-range planning, information gathering, strategic decisionmaking, and funding for the purpose of limiting substance abuse. The Legislature finds that the creation of a state Office of Drug Control and a Statewide Drug Policy Advisory Council affords the best means of establishing and institutionalizing such a process.
- Section 7. Section 397.332, Florida Statutes, is repealed.

 Section 8. Paragraphs (a), (b), and (c) of subsection (1)

 of section 397.333, Florida Statutes, are amended to read:
 - 397.333 Statewide Drug Policy Advisory Council.-
- (1) (a) The Statewide Drug Policy Advisory Council is created within the <u>Department of Health Executive Office of the Governor</u>. The <u>Surgeon General or his or her designee director of the Office of Drug Control</u> shall be a nonvoting, ex officio member of the advisory council and shall act as chairperson. The director of the Office of Planning and Budgeting, or his or her <u>designee</u>, shall be a nonvoting, ex officio member of the advisory council. The department shall provide staff support for

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the council.	The Offic	ce of Dru	g Contro	ol and	the Ofi	£ ice 	э£
Planning and	Budgeting	shall pr	ovide st	aff su	pport f	for th	he
advisory cour	cil.						

- (b) The following state officials shall be appointed to serve on the advisory council:
 - 1. The Attorney General, or his or her designee.
- 2. The executive director of the Department of Law Enforcement, or his or her designee.
- 3. The Secretary of Children and Family Services, or his or her designee.
 - 4. The State Surgeon General, or his or her designee.
 - 4.5. The Secretary of Corrections, or his or her designee.
- 5.6. The Secretary of Juvenile Justice, or his or her designee.
- $\underline{6.7.}$ The Commissioner of Education, or his or her designee.
- 7.8. The executive director of the Department of Highway Safety and Motor Vehicles, or his or her designee.
- 8. 9. The Adjutant General of the state as the Chief of the Department of Military Affairs, or his or her designee.
- (c) In addition, the Governor shall appoint 7 11 members of the public to serve on the advisory council. Of the 7 11 appointed members, one member must have professional or occupational expertise in drug enforcement, one member must have professional or occupational expertise in substance abuse prevention, one member must have professional or occupational expertise in substance abuse treatment, and two members must have professional or occupational expertise in faith-based

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308	substance abuse treatment services. The remainder of the members
309	appointed should have professional or occupational expertise in,
310	or be generally knowledgeable about, issues that relate to drug
311	enforcement and substance abuse programs and services. The
312	members appointed by the Governor must, to the extent possible,
313	equitably represent all geographic areas of the state.
314	Section 9. Section 893.055, Florida Statutes, is repealed.
315	Section 10. Section 893.0551, Florida Statutes, is
316	repealed.
317	Section 11. Subsection (2), paragraph (a) of subsection
318	(5), and paragraph (a) of subsection (6) of section 943.031,
319	Florida Statutes, is amended to read:
320	943.031 Florida Violent Crime and Drug Control Council
321	(2) MEMBERSHIP.—The council shall consist of 14 members,
322	as follows:
323	(a) The Attorney General or a designate.
324	(b) A designate of the executive director of the
325	Department of Law Enforcement.
326	(c) The secretary of the Department of Corrections or a
327	designate.
328	(d) The Secretary of Juvenile Justice or a designate.
329	(e) The Commissioner of Education or a designate.
330	(f) The president of the Florida Network of Victim/Witness
331	Services, Inc., or a designate.
332	(g) The Policy Coordinator of the Public Safety Unit of
333	the Governor's Office of Planning and Budget, or a designee. The
334	director of the Office of Drug Control within the Executive

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Office of the Governor, or a designate.

- (h) The Chief Financial Officer, or a designate.
- (i) Six members appointed by the Governor, consisting of two sheriffs, two chiefs of police, one medical examiner, and one state attorney or their designates.

The Governor, when making appointments under this subsection, must take into consideration representation by geography, population, ethnicity, and other relevant factors to ensure that the membership of the council is representative of the state at large. Designates appearing on behalf of a council member who is unable to attend a meeting of the council are empowered to vote on issues before the council to the same extent the designating council member is so empowered.

- (5) DUTIES OF COUNCIL.—The council shall provide advice and make recommendations, as necessary, to the executive director of the department.

(a) The council may advise the executive director on the feasibility of undertaking initiatives which include, but are not limited to, the following:

1. Establishing a program which provides grants to criminal justice agencies that develop and implement effective violent crime prevention and investigative programs and which provides grants to law enforcement agencies for the purpose of drug control, criminal gang, and illicit money laundering investigative efforts or task force efforts that are determined by the council to significantly contribute to achieving the state's goal of reducing drug-related crime as articulated by the Office of Drug Control, that represent significant criminal

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gang investigative efforts, that represent a significant illicit money laundering investigative effort, or that otherwise significantly support statewide strategies developed by the Statewide Drug Policy Advisory Council established under s. 397.333, subject to the limitations provided in this section. The grant program may include an innovations grant program to provide startup funding for new initiatives by local and state law enforcement agencies to combat violent crime or to implement drug control, criminal gang, or illicit money laundering investigative efforts or task force efforts by law enforcement agencies, including, but not limited to, initiatives such as:

- a. Providing enhanced community-oriented policing.
- b. Providing additional undercover officers and other investigative officers to assist with violent crime investigations in emergency situations.
- c. Providing funding for multiagency or statewide drug control, criminal gang, or illicit money laundering investigative efforts or task force efforts that cannot be reasonably funded completely by alternative sources and that significantly contribute to achieving the state's goal of reducing drug-related crime as articulated by the Office of Drug Control, that represent significant criminal gang investigative efforts, that represent a significant illicit money laundering investigative effort, or that otherwise significantly support statewide strategies developed by the Statewide Drug Policy Advisory Council established under s. 397.333.
- 2. Expanding the use of automated fingerprint identification systems at the state and local level.

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- 3. Identifying methods to prevent violent crime.
- 4. Identifying methods to enhance multiagency or statewide drug control, criminal gang, or illicit money laundering investigative efforts or task force efforts that significantly contribute to achieving the state's goal of reducing drug-related crime as articulated by the Office of Drug Control, that represent significant criminal gang investigative efforts, that represent a significant illicit money laundering investigative effort, or that otherwise significantly support statewide strategies developed by the Statewide Drug Policy Advisory Council established under s. 397.333.
- 5. Enhancing criminal justice training programs which address violent crime, drug control, illicit money laundering investigative techniques, or efforts to control and eliminate criminal gangs.
- 6. Developing and promoting crime prevention services and educational programs that serve the public, including, but not limited to:
- a. Enhanced victim and witness counseling services that also provide crisis intervention, information referral, transportation, and emergency financial assistance.
- b. A well-publicized rewards program for the apprehension and conviction of criminals who perpetrate violent crimes.
- 7. Enhancing information sharing and assistance in the criminal justice community by expanding the use of community partnerships and community policing programs. Such expansion may include the use of civilian employees or volunteers to relieve law enforcement officers of clerical work in order to enable the

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officers to concentrate on street visibility within the community.

- (6) DRUG CONTROL STRATEGY AND CRIMINAL GANG COMMITTEE.-
- (a) The Drug Control Strategy and Criminal Gang Committee is created within the Florida Violent Crime and Drug Control Council, consisting of the following council members:
 - 1. The Attorney General or a designate.
- 2. The designate of the executive director of the Department of Law Enforcement.
- 3. The secretary of the Department of Corrections or a designate.
- 4. The Policy Coordinator of the Public Safety Unit of the Governor's Office of Planning and Budget, or a designee. The director of the Office of Drug Control within the Executive Office of the Governor or a designate.
- 5. The state attorney, the two sheriffs, and the two chiefs of police, or their designates.
- Section 12. Paragraph (a) of subsection (1) of section 943.042, Florida Statutes, is amended to read:
- 943.042 Violent Crime Investigative Emergency and Drug Control Strategy Implementation Account.—
- (1) There is created a Violent Crime Investigative
 Emergency and Drug Control Strategy Implementation Account
 within the Department of Law Enforcement Operating Trust Fund.
 The account shall be used to provide emergency supplemental
 funds to:
- (a) State and local law enforcement agencies which are involved in complex and lengthy violent crime investigations, or

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matching funding to multiagency or statewide drug control or illicit money laundering investigative efforts or task force efforts that significantly contribute to achieving the state's goal of reducing drug-related crime as articulated by the Office of Drug Control, that represent a significant illicit money laundering investigative effort, or that otherwise significantly support statewide strategies developed by the Statewide Drug Policy Advisory Council established under s. 397.333; Section 13. This act shall take effect July 1, 2011.

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Amendment No.

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing PCB: Health & Human Services
2	Committee
3	Representative(s) Young offered the following:
4	
5	Amendment (with title amendment)
6	Remove lines 160-245
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9	·
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11	TITLE AMENDMENT
12	Remove lines 311-312 and insert:
13	Governor; amending s. 311.123, F.S., making conforming