

Health & Human Services Quality Subcommittee

**Wednesday, January 25, 2012
11:00 AM – 1:30 PM
306 HOB**

**Dean Cannon
Speaker**

**John Wood
Chair**

Committee Meeting Notice
HOUSE OF REPRESENTATIVES

Health & Human Services Quality Subcommittee

Start Date and Time: Wednesday, January 25, 2012 11:00 am
End Date and Time: Wednesday, January 25, 2012 01:30 pm
Location: 306 HOB
Duration: 2.50 hrs

Consideration of the following bill(s):

HB 509 Pharmacy by Logan
HB 1313 Dental Hygienists by Corcoran
HB 1329 Health Care Consumer Protection by Corcoran

Consideration of the following proposed committee bill(s):

PCB HSQS 12-01 -- Health Information Systems Council
PCB HSQS 12-02 -- Developmental Disabilities Compact Workgroup

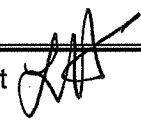

Pursuant to rule 7.12, the deadline for amendments to bills on the agenda by non-appointed members shall be 6:00 p.m., Tuesday, January 24, 2012.

By request of the chair, all committee members are asked to have amendments to bills on the agenda submitted to staff by 6:00 p.m., Tuesday, January 24, 2012.

NOTICE FINALIZED on 01/23/2012 16:11 by Iseminger.Bobbye

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 509 Pharmacy
SPONSOR(S): Logan
TIED BILLS: IDEN./SIM. BILLS: SB 850

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Health & Human Services Quality Subcommittee		Holt 	Calamas 
2) Health Care Appropriations Subcommittee			
3) Health & Human Services Committee			

SUMMARY ANALYSIS

In 2007, pharmacists were granted the authority to administer influenza vaccines (flu shots) to an adults under a written protocol with a supervising physician. A pharmacist who wishes to administer the flu shot must complete a 20-hour influenza immunization certification program (certification program) approved by the Board of Medicine and the Board of Osteopathic Medicine.

The bill expands the authorized vaccines to include the varicella zoster and pneumococcal vaccines. Moreover, the bill also grants authority to administer epinephrine auto-injector system, commonly referred to as an EpiPen, to a person if they have an anaphylaxis reaction.

The bill also grants pharmacy interns the authority to administer vaccines and epinephrine auto-injectors upon passage of the 20-hour certification program. A pharmacy intern is a person who is enrolled at an accredited school of pharmacy or a certified graduate of an accredited school of pharmacy, but is not a Florida-licensed pharmacist. A pharmacist may only supervise one pharmacy intern and the pharmacy intern is not permitted to perform any acts relating to the filing, compounding, or dispensing of medicinal drugs unless it is done under the direct and immediate personal supervision of a licensed pharmacist.

The bill has an insignificant fiscal impact to the Medical Quality Assurance Trust Fund (See Fiscal Analysis).

The bill take effect July 1, 2012.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

Influenza Vaccine Certification Program

In 2007, the Florida Legislature granted pharmacists the authority to administer influenza vaccines (flu shots).¹ Section 465.189, F.S., sets out the terms and conditions under which a pharmacist may administer a flu shot to an adult.² Florida is the only state that uses the terminology “adult” instead of specifying a numerical age, such as 18 years or older. Fifteen states and territories limit the administration to 18 years or older.³ Thirteen states authorize administration to individuals at any age.⁴

A pharmacist who wishes to administer the flu shot must enter into a written protocol with a supervising physician licensed under chapter 458 or chapter 459, F.S.⁵ However, the pharmacist may not enter into a protocol while acting as an employee without the written approval of the owner of the pharmacy.⁶

Through the protocol the supervising physician dictates which types and categories of patients to whom the pharmacist may administer the flu shot.⁷ The terms, scope, and conditions set forth in the protocol must be appropriate to the pharmacist’s training and certification.⁸ The pharmacist is required to provide the Board of Pharmacy a copy of the protocol.⁹

The pharmacist is required for 5 years to maintain and make available patient records using the same standards for confidentiality and maintenance required of other healthcare practitioners. The pharmacist must forward all immunization records to the DOH for inclusion in the state immunization registry.¹⁰ The pharmacist is required to maintain at least \$200,000 of professional liability insurance.¹¹

Additionally, the pharmacist must successfully complete a certification program, which includes 20 hours of coursework in the form of continuing education hours that require the successful passage of a cognitive examination and proficient demonstration of administration technique.¹² The pharmacist is required to provide the Board of Pharmacy proof of possessing a current certification to administer the flu shot.¹³ The coursework must include instruction in the following:¹⁴

¹ Ch. 2007-152, L.O.F.

² Section 465.189, F.S.

³ The states and territories are: Connecticut, District of Columbia, Hawaii, Iowa, Massachusetts, North Carolina, New Hampshire, New Jersey, New York, Pennsylvania, Puerto Rico, South Carolina, Vermont, and West Virginia. See American Pharmacist Association, Pharmacist Immunization Center, States authorizing pharmacists to administer influenza vaccine & pharmacists trained to administer vaccines, available at: http://www.pharmacist.com/AM/Template.cfm?Section=Pharmacist_Immunization_Center1 (last viewed January 19, 2012).

⁴ The states are: Alabama, Alaska, California, Colorado, Michigan, Mississippi, Nebraska, New England, New Mexico, Oklahoma, Tennessee, Texas, Virginia, and Washington. See American Pharmacist Association, Pharmacist Immunization Center, States authorizing pharmacists to administer influenza vaccine & pharmacists trained to administer vaccines, available at: http://www.pharmacist.com/AM/Template.cfm?Section=Pharmacist_Immunization_Center1 (last viewed January 19, 2012).

⁵ Section 465.189(1), F.S.

⁶ Section 465.189(4), F.S.

⁷ Section 465.189(6), F.S.

⁸ *Id.*

⁹ Section 465.189(7), F.S.

¹⁰ Section 465.189(4), F.S.

¹¹ Section 465.189(2), F.S.

¹² Chapter 64B16-26.1031, F.A.C.

¹³ Section 465.189(6), F.S.

¹⁴ Chapter 64B16-26.1031(2), F.A.C.

- Mechanisms of action for vaccines, contraindications, drug interactions, and monitoring after vaccine administration;
- Immunization schedules;
- Immunization screening questions, provision of risk/benefit information, informed consent, recordkeeping, and electronic reporting into the statewide immunization registry maintained by DOH;
- Vaccine storage and handling;
- Bio-hazardous waste disposal and sterile technique;
- Entering, negotiating, and performing pursuant to physician oversight protocols;
- Community immunization resources and programs;
- Identifying, managing and responding to adverse incidents including but not limited to potential allergic reactions associated with vaccine administration;
- Procedures and policies for reporting adverse incidents to the Vaccine Adverse Event Reporting System;
- Reimbursement procedures and vaccine coverage by federal, state, and local governmental jurisdictions and private third party payors;
- Administration techniques;
- Current influenza immunization guidelines and recommendations of the CDC published in the Morbidity Weekly Report;
- Review of the current law permitting pharmacist to administer influenza vaccine (s. 465.189, F.S.); and
- CPR training.

The certification program is approved by the Board of Medicine and the Board of Osteopathic Medicine, as required by law.¹⁵

As of June 2009, all states allow pharmacists to immunize patients.¹⁶ However, there is variability by states as to what vaccines pharmacists are authorized to administer. Thirty-seven states and territories¹⁷ allow pharmacists to administer any vaccine, of which, 15 require a prescription.¹⁸ Florida, Maine, and Puerto Rico are more restrictive and only allow pharmacist to administer the flu shot.¹⁹

In addition to Florida-licensed medical physicians, osteopathic physicians, physician assistants, and nurses, paramedics may administer immunizations. Section 401.272, F.S., authorizes a paramedic to administer immunizations after his or her medical director has verified and documented that the paramedic has received sufficient training and experience to administer immunizations.

¹⁵ Section 465.189(7), F.S.

¹⁶ American Pharmacist Association, States Where Pharmacists Can Immunize, *See* map available at: <http://www.pharmacist.com/AM/TemplateRedirect.cfm?Template=/CM/ContentDisplay.cfm&ContentID=21623> (last viewed January 19, 2012).

¹⁷ Alabama*, Alaska*, Arizona*, Arkansas*, California, Colorado, District of Columbia*, Delaware*, Georgia*, Hawaii*, Idaho, Illinois, Indiana*, Iowa*, Kansas, Kentucky, Louisiana*, Michigan*, Minnesota, Mississippi, Montana, Nebraska, Nevada, New Jersey*, New Mexico, North Carolina, North Dakota, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina*, Tennessee, Texas, Vermont, Virginia*, Washington, and Wisconsin (**states that require a prescription*).

¹⁸ American Pharmacist Association, Pharmacist Immunization Center, States authorizing pharmacists to administer influenza vaccine & pharmacists trained to administer vaccines, *available at*:

http://www.pharmacist.com/AM/Template.cfm?Section=Pharmacist_Immunization_Center1 (last viewed January 19, 2012).

¹⁹ *Id.*

Pneumococcal Disease and Immunization

According to the American Pharmacist Association, Florida is one of three states and Puerto Rico that do not authorize pharmacist to administer the pneumococcal vaccine.²⁰

Pneumococcal disease is an infection caused by the bacteria called *Streptococcus pneumoniae*.²¹ Pneumococcal disease is the leading cause of serious illness in children and adults throughout the world.²² Bacteria can invade different organs of the body, causing pneumonia in the lungs, bacteremia in the bloodstream, meningitis in the brain, middle ear infections, and sinusitis.²³ There are more than 90 known pneumococcal types; the ten most common types cause 62 percent of invasive disease worldwide.²⁴

Each year in the U.S., there are 175,000 cases of pneumococcal pneumonia, more than 50,000 cases of bacteremia, and between 3,000 and 6,000 cases of meningitis.²⁵ According to the Centers for Disease Control and Prevention, invasive pneumococcal disease causes 6,000 deaths each year.²⁶

Symptoms of pneumococcal infection, depending on the location of the infection, include fever, cough, shortness of breath and chest pain; stiff neck, fever, mental confusion, disorientation and sensitivity to light (meningitis); joint pains and chills (bacteremia); and a painful ear, a red or swollen eardrum, sleeplessness, fever and irritability (middle ear infection).²⁷ Pneumococcal disease can result in long term damage, such as hearing loss, loss of a limb, and brain damage; pneumococcal disease can also result in death.²⁸

The best way to protect against pneumococcal disease is through vaccination. The vaccination is very good at preventing severe pneumococcal disease, but it is not guaranteed to protect against infection and symptoms in all people.²⁹ Persons aged 65 years or older are considered to be at high risk for pneumococcal disease or its complications. It is recommended that persons 65 years old or older be vaccinated against pneumococcal disease.³⁰

Varicella Zoster Virus and Immunization

According to the American Pharmacist Association, Florida is one of four states and Puerto Rico that do not authorize pharmacist to administer the varicella zoster vaccine.³¹

Varicella zoster virus (VZV) causes chickenpox and shingles. Chickenpox is a common childhood disease, characterized by a blister-like rash over the torso and face, itching, tiredness, and fever. Before a vaccine was developed, approximately 10,600 persons were hospitalized and 100 to 150 died

²⁰ The 3 states are: Florida, Massachusetts, and South Carolina. See, American Pharmacist Association, Pharmacist Immunization Center, States authorizing pharmacists to administer influenza vaccine & pharmacists trained to administer vaccines, available at: http://www.pharmacist.com/AM/Template.cfm?Section=Pharmacist_Immunization_Center1 (last viewed January 19, 2012).

²¹ Centers for Disease Control and Prevention, National Center for Immunization and Respiratory Diseases, Pneumococcal Disease In-Short, available at: <http://www.cdc.gov/vaccines/vpd-vac/pneumo/in-short-both.htm> (last viewed January 19, 2012).

²² National Foundation for Infectious Diseases, Pneumococcal Disease, available at: <http://www.nfid.org/factsheets/pneumofacts.shtml> (last viewed January 19, 2012).

²³ *Id.*

²⁴ *Id.*

²⁵ *Id.*

²⁶ *Id.*

²⁷ *Id.*

²⁸ *Id.*

²⁹ *Id.*

³⁰ *Id.*

³¹ The 4 states are: Florida, Massachusetts, New York, and West Virginia. See, American Pharmacist Association, Pharmacist Immunization Center, States authorizing pharmacists to administer influenza vaccine & pharmacists trained to administer vaccines, available at: http://www.pharmacist.com/AM/Template.cfm?Section=Pharmacist_Immunization_Center1 (last viewed January 19, 2012).

each year in the U.S. as a result of contracting chickenpox.³² Since the development of a vaccine, the occurrence rate and severity of chickenpox has decreased.³³

Shingles, a painful localized skin rash often with blisters, is caused by the reactivation of the VZV in the body of a person who contracted chickenpox, often years after suffering from the disease. Almost one out of every three people in the U.S. will develop shingles.³⁴ There are 1 million estimated cases of shingles every year in the U.S., and half of those cases occur in persons over the age of 60.³⁵ The only way to reduce the risk of developing shingles is to get vaccinated.³⁶

Anaphylaxis Epinephrine Auto-Injectors

Currently, a pharmacist who is eligible to administer the flu vaccine is not authorized to administer an epinephrine auto-injector system, commonly referred to as an EpiPen, to a person if they have an anaphylaxis reaction to the vaccine.

Many individuals with severe allergies that have resulted in, or can result in, anaphylaxis carry an EpiPen. The EpiPen consists of a syringe prefilled with an appropriate dose of epinephrine and a retractable needle that is protected by a safety guard to prevent injury or reuse. There are two dosages available for the EpiPen- for children weighing between 33 and 66 pounds, the dosage is .15 mg; for children and adults weighing more than 66 pounds, the dosage is .30 mg.³⁷ When injected into the top of the thigh, epinephrine eases the symptoms of anaphylaxis until professional medical treatment is obtained.

Anaphylaxis is a severe, whole body allergic reaction to a chemical that has become an allergen.³⁸ The human body releases chemicals during anaphylaxis that can cause shock, resulting in a sudden drop in blood pressure and the release of histamines, which restrict breathing.³⁹ Symptoms of anaphylaxis include a rapid, weak pulse, skin rash, nausea and vomiting.⁴⁰ Common causes include drug allergies, food allergies, insect bites or stings and exposure to latex.⁴¹ The severely allergic population has increased significantly during that last ten years, with the current incidence rate estimated to be 49.8 per 100,000 person-years.⁴²

Anaphylaxis is an emergency situation that requires immediate medical attention. If anaphylaxis is not treated, it will lead to unconsciousness and possible death. Initial treatment of anaphylaxis includes the administration of epinephrine, also known as adrenaline, to improve breathing by relaxing muscles in the airways, stimulate the heart, and tighten the blood vessels to reduce swelling. Epinephrine is classified as a sympathomimetic drug, meaning its effects mimic those of the stimulated sympathetic nervous system, which stimulates the heart and narrows the blood vessels. It is available through a prescription from a physician.

³² Centers for Disease Control and Prevention, National Center for Immunization and Respiratory Diseases, Varicella Disease Questions & Answers, available at: <http://www.cdc.gov/vaccines/vpd-vac/varicella/default.htm> (last viewed January 19, 2012).

³³ *Id.*

³⁴ Centers for Disease Control and Prevention, National Center for Immunization and Respiratory Diseases, Division of Viral Diseases, Shingles-Overview, available at: <http://www.cdc.gov/vaccines/vpd-vac/shingles/default.htm> (last viewed January 20, 2012).

³⁵ *Id.*

³⁶ Centers for Disease Control and Prevention, National Center for Immunization and Respiratory Diseases, Shingles-Prevention & Treatment, available at: <http://www.cdc.gov/shingles/about/prevention-treatment.html> (last viewed January 19, 2012).

³⁷ Dey Pharma, L.P., EpiPen Prescribing Information, available at: <http://files.epipen.ghethifi.com/footer-pdfs/patient-packaging-insert-pdf/Prescribing-Information.pdf>. (last viewed January 20, 2012).

³⁸ U.S. National Institute of Health, U.S. National Library of Medicine, National Center for Biotechnology Information, Anaphylaxis, available at: <http://www.ncbi.nlm.nih.gov/pubmedhealth/PMH0001847/> (last viewed January 19, 2012).

³⁹ Mayo Foundation for Medical Education and Research, First Aid: Anaphylaxis, available at: <http://www.mayoclinic.com/health/first-aid-anaphylaxis/FA00003> (last viewed January 20, 2012).

⁴⁰ *Id.*

⁴¹ *Id.*

⁴² Stephanie Guerlain, PhD, et al., *A comparison of 4 epinephrine autoinjector delivery systems: usability and patient preference*, NIH Public Access Author Manuscript, available at <http://www.ncbi.nlm.nih.gov/pmc/articles/PMC2892620/>, citing Decker WW, Campbell, RL, Luke A, et al., *The etiology and incidence of anaphylaxis in Rochester, Minnesota: a report from the Rochester Epidemiology Project*, *J Allergy Clin Immunol.*, 2008;122:1161-1165.

Practice of Pharmacy

Section 465.003(13), F.S., defines the “practice of the profession of pharmacy” to include compounding, dispensing, and consulting concerning contents, therapeutic values, and uses of any medicinal drug; consulting concerning therapeutic values and interactions of patent and proprietary preparations, whether pursuant to prescriptions or in the absence and entirely independent of such prescriptions or orders; and other pharmaceutical services. The practice of pharmacy also includes any other act, service, operation, research, or transaction incidental to, or forming a part of, any of the foregoing acts, requiring, involving, or employing the science or art of any branch of the pharmaceutical profession, study, or training, and expressly permits a pharmacist to transmit information from persons authorized to prescribe medicinal drugs to their patients.

Pharmacy Intern

To become a pharmacy intern, a person must be certified by the Board as enrolled in an intern program at an accredited school or college of pharmacy or certified as a graduate of an accredited school or college of pharmacy and not yet licensed as a pharmacist in Florida.⁴³ The Board may refuse to certify, or revoke the registration of, any intern for good cause, including acts or omissions deemed grounds for disciplinary action against licensed pharmacists included in s. 465.016, F.S.⁴⁴ The Board has developed detailed rules for the registration of pharmacy interns and internship program requirements for U.S. pharmacy students or graduates and foreign pharmacy graduates.⁴⁵

A pharmacy intern may not engage in any act that constitutes the “practice of the profession of pharmacy”. A pharmacy intern must perform all delegated act under the direct supervision of a licensed pharmacist.⁴⁶ No intern is permitted to perform any acts relating to the filing, compounding, or dispensing of medicinal drugs unless it is done under the direct and immediate personal supervision of a licensed pharmacist.⁴⁷ No pharmacist may be responsible for the supervision of more than one intern at any one time.⁴⁸

In every pharmacy, the pharmacist shall retain the professional and personal responsibility for any delegated act performed by registered pharmacy interns in the licensee’s employ or under the licensee’s supervision.⁴⁹ Therefore, the pharmacist’s professional liability insurance will likely cover the acts or omissions of the pharmacy intern. However, this rule does not shield a pharmacy intern from the possibility of being named as a defendant in a negligence lawsuit. Several insurance companies offer professional liability insurance policies designed for student pharmacists and pharmacy interns.⁵⁰

According to the American Pharmacists Association, Florida is one of 18 states and territories that do not authorize pharmacy interns to administer vaccines.⁵¹

⁴³ S. 465.003(12), F.S.

⁴⁴ *Id.*

⁴⁵ See Rule 64B16-26.2032, F.A.C. (U.S. pharmacy students/graduates); see also Rule 64B16-26.2033, F.A.C. (foreign pharmacy graduates).

⁴⁶ S. 465.014(1), F.S.

⁴⁷ 64B16-26.2032, F.A.C.

⁴⁸ *Id.*

⁴⁹ 64B16-27.1001, F.A.C.

⁵⁰ See, e.g., Pharmacists Mutual Insurance Company, at

<http://www.phmic.com/phmc/productlines/personal/Pages/IndividualPharmacistProfessionalLiability.aspx>

⁵¹ The states and territories are: Arkansas, Colorado, Connecticut, Delaware, Florida, Indiana, Maine, Massachusetts, Minnesota, North Dakota, New Hampshire, New Jersey, Pennsylvania, Puerto Rico, South Carolina, South Dakota, and West Virginia.

Effect of Proposed Changes

The bill expands the current pharmacist's flu vaccine administration certification program by authorizing a pharmacist and a pharmacy intern to administer:

- Varicella zoster vaccine to adults 60 years of age or older;
- Pneumococcal vaccine to adults 65 years of age or older; and
- Epinephrine using an autoinjector delivery system (EpiPen) to an adult 18 years of age or older who is suffering an anaphylactic reaction.

The bill expands the certification program allowing a pharmacy intern to administer the vaccines or the EpiPen if the he or she successfully completes the 20 hour certification program.

The bill also clears an ambiguity in current law that provides pharmacist the authority to administer the influenza vaccine to an adult by specifying a numeric age of 18 years or older, but also leaves in the term "adult". It may be advantageous to remove the term "adult" and replace it with "person."

The bill makes conforming changes the section to add the pharmacy intern and restructures the language to incorporate the additional vaccines and epinephrine autoinjector authorized by the bill.

B. SECTION DIRECTORY:

Section 1. Amends s. 465.189, F.S., relating to administration of vaccines and epinephrine auto injection.

Section 2. Amends s. 465.003, F.S., relating to definitions.

Section 3. Provides an effective date of July 1, 2012.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:
None identified.
2. Expenditures:
None identified.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:
See Fiscal Comments.
2. Expenditures:
See Fiscal Comments.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Pharmacies that opt to allow its pharmacists and pharmacy interns to administer the vaccines specified in the bill will realize positive fiscal impact from the revenue generated from offering vaccinations.

D. FISCAL COMMENTS:

The DOH will experience a recurring increase in workload to certify pharmacy interns to administer vaccines and epinephrine following completion certification program. Also, DOH will incur non-recurring costs associated with rule adoption and reconfiguring the COMPAS licensure system to accommodate the pharmacy intern certificate. DOH has promulgated a rule requiring applicants for the

influenza immunization certificate program to pay a non-refundable \$55 fee to the Board of Pharmacy.⁵² However, s. 465.189, F.S., does not authorize DOH to charge a fee for the certification program.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to affect county or municipal governments.

2. Other:

None identified.

B. RULE-MAKING AUTHORITY:

DOH has sufficient rule-making authority to implement the provisions of the bill.

C. DRAFTING ISSUES OR OTHER COMMENTS:

Subsection (6) states that the written protocol is between the pharmacist and the supervising physician. It is unclear how the pharmacy intern will interact with the written protocol. It may be advantageous to require the pharmacy intern to be included in the written protocol with the supervising physician since the pharmacy intern is delegated the authority to administer by the supervising physician. By not including the pharmacy intern in the written protocol, it is unclear how the supervising physician will know to whom he has delegated his authority.

On lines 28-36, uses the term adult and specifies a numeric age. It may be advantageous to remove the term "adult" and replace it with "person."

The bill authorizes a pharmacist or pharmacy intern to administer an EpiPen in the event of an anaphylactic reaction. This could be construed to mean such a reaction from anything or specifically due to the administration of an authorized vaccine. It may be advantageous to clarify under what circumstances an EpiPen may be administered (i.e. due to the administration of a vaccine).

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

⁵² 64B16-26.1001, F.A.C.

1 A bill to be entitled
 2 An act relating to pharmacy; amending s. 465.189,
 3 F.S.; revising the types of vaccines that pharmacists
 4 may administer; authorizing pharmacy interns to
 5 administer certain vaccines under certain
 6 circumstances; authorizing pharmacists and pharmacy
 7 interns to administer an epinephrine autoinjection
 8 under certain circumstances; revising protocol
 9 requirements for vaccine administration and the duties
 10 of supervising physicians under such protocols;
 11 revising requirements for training programs,
 12 certifications, and patient records related to vaccine
 13 administration; amending s. 465.003, F.S.; conforming
 14 terminology; providing an effective date.

15
 16 Be It Enacted by the Legislature of the State of Florida:

17
 18 Section 1. Section 465.189, Florida Statutes, is amended
 19 to read:

20 465.189 Administration of vaccines and epinephrine
 21 autoinjection ~~influenza virus immunizations.~~

22 (1) A pharmacist, and a certified pharmacy intern working
 23 under the pharmacist's supervision, ~~Pharmacists~~ may administer
 24 the following ~~influenza virus immunizations to adults~~ within the
 25 framework of an established protocol under a supervising
 26 ~~supervisory practitioner who is a physician licensed under~~
 27 chapter 458 or chapter 459:

28 (a) Influenza vaccine to an adult 18 years of age or

29 older.

30 (b) Varicella zoster vaccine to an adult 60 years of age
 31 or older.

32 (c) Pneumococcal vaccine to an adult 65 years of age or
 33 older.

34 (d) Epinephrine using an autoinjector delivery system to
 35 an adult 18 years of age or older who is suffering an
 36 anaphylactic reaction.

37
 38 The ~~Each~~ protocol must ~~shall~~ contain specific procedures for
 39 addressing any unforeseen adverse allergic reaction to the
 40 vaccine or epinephrine autoinjection ~~influenza virus~~
 41 ~~immunizations.~~

42 (2) A pharmacist may not enter into a protocol unless he
 43 or she maintains at least \$200,000 of professional liability
 44 insurance and has completed training on administration of the
 45 vaccines and epinephrine autoinjection ~~in influenza virus~~
 46 ~~immunizations~~ as provided in this section.

47 (3) A pharmacist, or his or her intern, who administers a
 48 vaccine or epinephrine autoinjection ~~must administering~~
 49 ~~influenza virus immunizations~~ shall maintain and make available
 50 patient records using the same standards for confidentiality and
 51 maintenance of such records as those that are imposed on health
 52 care practitioners under s. 456.057. These records must ~~shall~~ be
 53 maintained for a minimum of 5 years.

54 (4) The decision by a supervising physician ~~supervisory~~
 55 ~~practitioner~~ to enter into a protocol under this section is a
 56 professional decision on the part of the physician ~~practitioner,~~

57 and a person may not interfere with a supervising physician's
 58 ~~supervisory practitioner's~~ decision to enter ~~as to entering~~ into
 59 such a protocol. A pharmacist or his or her intern may not enter
 60 into a protocol that is to be performed while acting as an
 61 employee without the written approval of the owner of the
 62 pharmacy. Pharmacists shall forward immunization records to the
 63 department for inclusion in the state registry of immunization
 64 information.

65 (5) Any pharmacist or pharmacy intern seeking to
 66 administer a vaccine or epinephrine autoinjection ~~influenza~~
 67 ~~virus immunizations to adults~~ under this section must be
 68 certified to administer the vaccine or epinephrine autoinjection
 69 ~~influenza virus immunizations~~ pursuant to a certification
 70 program approved by the Board of Pharmacy in consultation with
 71 the Board of Medicine and the Board of Osteopathic Medicine. The
 72 certification program shall, at a minimum, require that the
 73 pharmacist or pharmacy intern attend at least 20 hours of
 74 continuing education classes approved by the board. The program
 75 shall have a curriculum of instruction concerning the safe and
 76 effective administration of the vaccines and epinephrine
 77 autoinjection listed in subsection (1) ~~influenza virus~~
 78 ~~immunizations~~, including, but not limited to, potential adverse
 79 ~~allergic~~ reactions to the vaccines or epinephrine autoinjection
 80 ~~influenza virus immunizations~~.

81 (6) The written protocol between the pharmacist and
 82 supervising physician must include particular terms and
 83 conditions imposed by the supervising physician upon the
 84 pharmacist relating to the administration of a vaccine or

85 epinephrine autoinjection ~~influenza virus immunizations~~ by the
 86 pharmacist or his or her intern. The written protocol must ~~shall~~
 87 include, at a minimum, specific categories and conditions among
 88 patients for whom the supervising physician authorizes the
 89 pharmacist or pharmacy intern to administer a vaccine or
 90 epinephrine autoinjection ~~influenza virus immunizations~~. The
 91 terms, scope, and conditions set forth in the written protocol
 92 between the pharmacist and the supervising physician must be
 93 appropriate to the pharmacist's or pharmacy intern's training
 94 and certification for the vaccine or epinephrine autoinjection
 95 ~~immunization~~. A pharmacist or his or her intern ~~Pharmacists~~ who
 96 ~~is have been~~ delegated the authority to administer a vaccine or
 97 epinephrine autoinjection ~~influenza virus immunizations~~ by the
 98 supervising physician must ~~shall~~ provide evidence of current
 99 certification by the Board of Pharmacy to the supervising
 100 physician. A supervising physician must ~~physicians shall~~ review
 101 the administration of the vaccine or epinephrine autoinjection
 102 ~~influenza virus immunizations~~ by the pharmacist or his or her
 103 intern ~~pharmacists~~ under such physician's supervision pursuant
 104 to the written protocol, and this review shall take place as
 105 outlined in the written protocol. The process and schedule for
 106 the review shall be outlined in the written protocol between the
 107 pharmacist and the supervising physician.

108 (7) The pharmacist shall submit to the Board of Pharmacy a
 109 copy of his or her protocol or written agreement to administer
 110 the vaccine or epinephrine autoinjection ~~influenza virus~~
 111 ~~immunizations~~.

112 Section 2. Subsection (13) of section 465.003, Florida
 113 Statutes, is amended to read:

114 465.003 Definitions.—As used in this chapter, the term:

115 (13) "Practice of the profession of pharmacy" includes
 116 compounding, dispensing, and consulting concerning contents,
 117 therapeutic values, and uses of any medicinal drug; consulting
 118 concerning therapeutic values and interactions of patent or
 119 proprietary preparations, whether pursuant to prescriptions or
 120 in the absence and entirely independent of such prescriptions or
 121 orders; and other pharmaceutical services. For purposes of this
 122 subsection, "other pharmaceutical services" means the monitoring
 123 of the patient's drug therapy and assisting the patient in the
 124 management of his or her drug therapy, and includes review of
 125 the patient's drug therapy and communication with the patient's
 126 prescribing health care provider as licensed under chapter 458,
 127 chapter 459, chapter 461, or chapter 466, or similar statutory
 128 provision in another jurisdiction, or such provider's agent or
 129 such other persons as specifically authorized by the patient,
 130 regarding the drug therapy. However, ~~nothing in~~ this subsection
 131 does not ~~may be interpreted to~~ permit an alteration of a
 132 prescriber's directions, the diagnosis or treatment of any
 133 disease, the initiation of any drug therapy, the practice of
 134 medicine, or the practice of osteopathic medicine, unless
 135 otherwise permitted by law. The term "practice of the profession
 136 of pharmacy" ~~also~~ includes any other act, service, operation,
 137 research, or transaction incidental to, or forming a part of,
 138 any of the foregoing acts, requiring, involving, or employing
 139 the science or art of any branch of the pharmaceutical

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140 | profession, study, or training, and shall expressly permit a
 141 | pharmacist to transmit information from persons authorized to
 142 | prescribe medicinal drugs to their patients. The term ~~practice~~
 143 | ~~of the profession of pharmacy~~ also includes the administration
 144 | of certain vaccines and epinephrine autoinjection influenza
 145 | ~~virus immunizations~~ to adults pursuant to s. 465.189.

146 | Section 3. This act shall take effect July 1, 2012.

Amendment No.1

COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED _____ (Y/N)
 ADOPTED AS AMENDED _____ (Y/N)
 ADOPTED W/O OBJECTION _____ (Y/N)
 FAILED TO ADOPT _____ (Y/N)
 WITHDRAWN _____ (Y/N)
 OTHER

1 Committee/Subcommittee hearing bill: Health & Human Services
 2 Quality Subcommittee
 3 Representative Logan offered the following:
 4

Amendment (with title amendment)

6 Remove everything after the enacting clause and insert:
 7 Section 1. Section 465.189, Florida Statutes, is amended
 8 to read:

9 465.189 Administration of vaccines and epinephrine
 10 autoinjection influenza virus immunizations.-

11 (1) A pharmacist ~~Pharmacists~~ may administer the following
 12 ~~influenza virus immunizations to adults~~ within the framework of
 13 an established protocol under a supervising ~~supervisory~~
 14 ~~practitioner who is a~~ physician licensed under chapter 458 or
 15 chapter 459:

16 (a) Influenza vaccine to an adult 18 years of age or
 17 older.

18 (b) Shingles vaccine to an adult 60 years of age or older.

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19 (c) Pneumococcal vaccine to an adult 65 years of age or
20 older.

21 (d) Epinephrine using an autoinjector delivery system to
22 an adult 18 years of age or older who is suffering an
23 anaphylactic reaction.

24
25 The ~~Each~~ protocol ~~must shall~~ contain specific procedures for
26 addressing any unforeseen ~~adverse allergic~~ reaction to ~~the~~
27 vaccine or epinephrine autoinjection ~~influenza virus~~
28 immunizations.

29 (2) A pharmacist may not enter into a protocol unless he
30 or she maintains at least \$200,000 of professional liability
31 insurance and has completed training on administration of the
32 vaccines and epinephrine autoinjection ~~in influenza virus~~
33 immunizations as provided in this section.

34 (3) A pharmacist who administers a vaccine or epinephrine
35 autoinjection ~~must administering influenza virus immunizations~~
36 ~~shall~~ maintain and make available patient records using the same
37 standards for confidentiality and maintenance of such records as
38 those that are imposed on health care practitioners under s.
39 456.057. These records ~~must shall~~ be maintained for a minimum of
40 5 years.

41 (4) The decision by a supervising physician ~~supervisory~~
42 ~~practitioner~~ to enter into a protocol under this section is a
43 professional decision on the part of the physician practitioner,
44 and a person may not interfere with a supervising physician's
45 ~~supervisory practitioner's~~ decision to enter as to entering into
46 such a protocol. A pharmacist may not enter into a protocol that

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47 is to be performed while acting as an employee without the
48 written approval of the owner of the pharmacy. Pharmacists shall
49 forward immunization records to the department for inclusion in
50 the state registry of immunization information.

51 (5) Any pharmacist seeking to administer a vaccine or
52 epinephrine autoinjection ~~influenza virus immunizations to~~
53 ~~adults~~ under this section must be certified to administer the
54 vaccine or epinephrine autoinjection ~~influenza virus~~
55 ~~immunizations~~ pursuant to a certification program approved by
56 the Board of Pharmacy in consultation with the Board of Medicine
57 and the Board of Osteopathic Medicine. The certification program
58 shall, at a minimum, require that the pharmacist attend at least
59 20 hours of continuing education classes approved by the board.
60 The program shall have a curriculum of instruction concerning
61 the safe and effective administration of the vaccines and
62 epinephrine autoinjection listed in subsection (1) ~~influenza~~
63 ~~virus immunizations~~, including, but not limited to, potential
64 adverse allergic reactions to the vaccines or epinephrine
65 autoinjection ~~influenza virus immunizations~~.

66 (6) The written protocol between the pharmacist and
67 supervising physician must include particular terms and
68 conditions imposed by the supervising physician upon the
69 pharmacist relating to the administration of a vaccine or
70 epinephrine autoinjection ~~influenza virus immunizations~~ by the
71 pharmacist. The written protocol must ~~shall~~ include, at a
72 minimum, specific categories and conditions among patients for
73 whom the supervising physician authorizes the pharmacist to
74 administer a vaccine or epinephrine autoinjection ~~influenza~~

Amendment No.1

75 ~~virus immunizations~~. The terms, scope, and conditions set forth
76 in the written protocol between the pharmacist and the
77 supervising physician must be appropriate to the pharmacist's
78 training and certification for the vaccine or epinephrine
79 autoinjection immunization. ~~A pharmacist~~ Pharmacists who is have
80 been delegated the authority to administer a vaccine or
81 epinephrine autoinjection ~~influenza virus immunizations~~ by the
82 supervising physician must ~~shall~~ provide evidence of current
83 certification by the Board of Pharmacy to the supervising
84 physician. A supervising physician must ~~physicians shall~~ review
85 the administration of the vaccine or epinephrine autoinjection
86 ~~influenza virus immunizations~~ by the pharmacist ~~pharmacists~~
87 under such physician's supervision pursuant to the written
88 protocol, and this review shall take place as outlined in the
89 written protocol. The process and schedule for the review shall
90 be outlined in the written protocol between the pharmacist and
91 the supervising physician.

92 (7) The pharmacist shall submit to the Board of Pharmacy a
93 copy of his or her protocol or written agreement to administer
94 the vaccine or epinephrine autoinjection ~~influenza virus~~
95 ~~immunizations~~.

96 Section 2. Subsection (13) of section 465.003, Florida
97 Statutes, is amended to read:

98 465.003 Definitions.—As used in this chapter, the term:

99 (13) "Practice of the profession of pharmacy" includes
100 compounding, dispensing, and consulting concerning contents,
101 therapeutic values, and uses of any medicinal drug; consulting
102 concerning therapeutic values and interactions of patent or

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103 proprietary preparations, whether pursuant to prescriptions or
104 in the absence and entirely independent of such prescriptions or
105 orders; and other pharmaceutical services. For purposes of this
106 subsection, "other pharmaceutical services" means the monitoring
107 of the patient's drug therapy and assisting the patient in the
108 management of his or her drug therapy, and includes review of
109 the patient's drug therapy and communication with the patient's
110 prescribing health care provider as licensed under chapter 458,
111 chapter 459, chapter 461, or chapter 466, or similar statutory
112 provision in another jurisdiction, or such provider's agent or
113 such other persons as specifically authorized by the patient,
114 regarding the drug therapy. However, ~~nothing in~~ this subsection
115 does not ~~may be interpreted to~~ permit an alteration of a
116 prescriber's directions, the diagnosis or treatment of any
117 disease, the initiation of any drug therapy, the practice of
118 medicine, or the practice of osteopathic medicine, unless
119 otherwise permitted by law. The term "practice of the profession
120 of pharmacy" ~~also~~ includes any other act, service, operation,
121 research, or transaction incidental to, or forming a part of,
122 any of the foregoing acts, requiring, involving, or employing
123 the science or art of any branch of the pharmaceutical
124 profession, study, or training, and shall expressly permit a
125 pharmacist to transmit information from persons authorized to
126 prescribe medicinal drugs to their patients. The term practice
127 ~~of the profession of pharmacy~~ also includes the administration
128 of certain vaccines and epinephrine autoinjection influenza
129 ~~virus immunizations~~ to adults pursuant to s. 465.189.

130 Section 3. This act shall take effect July 1, 2012.

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T I T L E A M E N D M E N T

Remove the entire title and insert:

A bill to be entitled

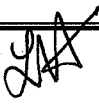

An act relating to pharmacy; amending s. 465.189, F.S.; revising the types of vaccines that pharmacists may administer; authorizing pharmacists to administer an epinephrine autoinjection under certain circumstances; revising protocol requirements for vaccine administration and the duties of supervising physicians under such protocols; revising requirements for training programs, certifications, and patient records related to vaccine administration; amending s. 465.003, F.S.; conforming terminology; providing an effective date.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1313 Dental Hygienists

SPONSOR(S): Corcoran

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Health & Human Services Quality Subcommittee		Holt 	Calamas 
2) Health Care Appropriations Subcommittee			
3) Health & Human Services Committee			

SUMMARY ANALYSIS

A dental hygienist practices under the supervision of a licensed dentist and may be delegated various remediable tasks – intraoral treatment tasks which are reversible and do not cause an increased risk to the patient. Dental hygienists may not perform any irremediable tasks – intraoral treatment tasks which are irreversible or cause an increased risk to the patient. The administration of anesthetics other than topical anesthetics is considered to be an irremediable task. A dentist may not delegate irremediable tasks unless granted specific authority in law.

The bill grants dental hygienists the specific authority to administer local anesthesia, which includes intraoral block and soft tissue infiltration anesthesia. A dental hygienist who wishes to administer anesthesia must complete an approved 60-hour course in the administration of local anesthesia and maintain a certification in basic or advanced CPR.

DOH is directed to issue a certificate to a dental hygienist who meets all criteria for a certificate. The certificate is not subject to the licensure renewal process and is considered part of the dental hygienists permanent record. The certificate must be prominently displayed at the location where the dental hygienist is administering local anesthesia.

The bill has an indeterminate, but likely minimal, fiscal impact to the Medical Quality Assurance Trust Fund within the Department of Health. (See Fiscal Analysis).

The bill provides an effective date of upon becoming a law.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

Medical Quality Assurance

The Department of Health (DOH), Division of Medical Quality Assurance (MQA), regulates health care practitioners to ensure the health, safety and welfare of the public. Currently, MQA supports licensure and disciplinary activities for 43 professions and 37 types of facilities/establishments, and works with 22 boards and 6 councils.

Boards

A board is a statutorily created entity that is authorized to exercise regulatory or rulemaking functions within the MQA.¹ Boards are responsible for approving or denying applications for licensure and making disciplinary decisions on whether a practitioner practices within the authority of their practice act. Practice acts refer to the legal authority in state statute that grants a profession the authority to provide services to the public. The range of disciplinary actions taken by a board includes citations, suspensions, reprimands, probations, and revocations.

Dental Hygienists

Dental hygienists are governed by chapter 466, F.S., the Dentistry, Dental Hygiene, and Dental Laboratories practice act (Dental Practice Act). Dental hygiene is defined as the rendering of educational, preventative, and therapeutic dental services and any related extra-oral procedures within the scope and practice area of a dental hygienist.² Currently, there are 4,208 individuals who hold an active in-state license to practice as a dental hygienist in Florida.³

Dental hygienists practice under the supervision of dentists and may be delegated various remediable and irreparable tasks. The administration of anesthetics other than topical anesthetics is considered to be an irreparable task.⁴ Dentists are responsible for any delegated procedures or tasks.⁵

Delegated Tasks

There are two types of tasks within the practice of dentistry that specify delegation parameters for dentists: irreparable and remediable tasks.⁶

"Irreparable tasks" are those intraoral treatment tasks which, when performed, are irreversible and create unalterable changes within the oral cavity or the contiguous structures or which cause an increased risk to the patient. The administration of anesthetics other than topical anesthesia and the use of a laser or laser device of any type are considered to be "irreparable tasks".⁷ A dentist may not delegate irreparable tasks unless granted specific authority in law.⁸

¹ Section 456.001, F.S.

² Section 466.003(4), F.S.

³ Florida Department of Health, Division of Medical Quality Assurance, 2010-2011 MQA Annual Report, *available at*: <http://doh.state.fl.us/mqa/reports.htm> (last viewed January 17, 2012).

⁴ Section 466.003, F.S.

⁵ Section 466.024(9), F.S.

⁶ Dental hygienists are regulated by ss. 466.023, 466.0235, and 466.024, F.S.

⁷ S. 466.003(11), F.S. and 64B5-16.001, F.A.C.

⁸ Section 466.024(1), F.S.

“Remediable tasks” are those intraoral treatment tasks which are reversible and do not create unalterable changes within the oral cavity or the contiguous structures and which do not cause an increased risk to the patient.⁹ A dentist may delegate remediable tasks to a dental hygienist when the tasks pose no risk to the patient. The board is granted the authority to designate tasks that are remediable and delegable, except for the following tasks that are designated in law:¹⁰

- Taking impressions for study casts but not for the purpose of fabricating any intraoral restorations or orthodontic appliance;
- Placing periodontal dressings;
- Removing periodontal or surgical dressings;
- Removing sutures;
- Placing or removing rubber dams;
- Placing or removing matrices;
- Placing or removing temporary restorations;
- Applying cavity liners, varnishes, or bases;
- Polishing amalgam restorations;
- Polishing clinical crowns of the teeth for the purpose of removing stains but not changing the existing contour of the tooth; and
- Obtaining bacteriological cytological specimens not involving cutting of the tissue.

A dentist may only delegate remediable tasks to a dental assistant or a dental hygienist when the tasks pose no risk to the patient. Section 466.024(8), F.S., prohibits dentists from delegating the writing of a prescription drug order and determining a diagnosis for treatment or a treatment plan.

Supervision

There are three levels of supervision within the practice of dentistry: direct, indirect, and general. Under “direct supervision”, a dentist diagnoses the condition to be treated, a dentist authorizes the procedure to be performed, a dentist remains on the premises while the procedures are performed, and a dentist approves the work performed before dismissal of the patient.¹¹ Under “indirect supervision”, a dentist examines a patient, diagnoses a condition to be treated, authorizes the procedure, and a dentist is on the premises while the procedures are performed.¹²

Under “general supervision¹³”, a dentist authorizes the procedure being carried out but is not required to be present when the authorized procedure is being performed.¹⁴ The authorized procedure may be performed at a place other than the dentist’s usual place of practice. Furthermore, general supervision requires that a dentist examine the patient, diagnose the condition to be treated, and then authorize a procedure to be performed.¹⁵ Any authorization for remediable tasks to be performed under general supervision is valid for a maximum of 13 months; after which, no further treatment under general supervision can be performed without another clinical exam by a licensed dentist.¹⁶

All levels of supervision require that a dental hygienist or dental assistant receive the appropriate formal training or on-the job training to be qualified to perform delegated tasks.¹⁷

Anesthesia in Dentistry

Currently, only licensed dentists may administer general or local anesthetics within the practice of dentistry.¹⁸ The anesthesia modalities authorized for use in dentistry are:¹⁹

⁹ S. 466.003(12), F.S.

¹⁰ Section 466.024(1), F.S.

¹¹ S. 466.003(8), F.S.

¹² S. 466.003(9), F.S. and 64B5-16.001(5), F.A.C.

¹³ The issuance of a written work authorization to a commercial dental laboratory by a dentist does not constitute general supervision.

¹⁴ S. 466.003(10), F.S.

¹⁵ 64B5-16.001(6), F.A.C.

¹⁶ 64B5-16.001(7), F.A.C.

¹⁷ 64B5-16.005 and 64B5-16.006, F.A.C.

- Local anesthesia, which leads to diminished pain sensation in a specific area of the body without loss of consciousness, usually achieved with a topically-applied or superficially-injected numbing agent.
- General anesthesia, which is a controlled state of pharmacologically-induced unconsciousness accompanied by a partial or complete loss of protective reflexes.
- Conscious sedation, which is a depressed level of consciousness produced by a pharmacologic substance in which the patient's ability to independently maintain an airway and respond appropriately to physical and verbal stimulation is retained.
- Nitrous-oxide inhalation anesthesia, which is produced by the inhalation of a combination of nitrous-oxide and oxygen and causes an altered level of consciousness while retaining the patient's ability to independently maintain an airway and respond appropriately to physical stimulation or verbal commands.

Moreover, dentists who administer anesthesia are required to maintain certification in cardiopulmonary resuscitation (CPR) and either Advanced Cardiac Life Support (ACLS) or Advanced Trauma Life Support.²⁰

Oral medications may not be used for sedation unless the dentist holds a conscious sedation permit, and the administration of propofol, methohexital, thiopental, or etomidate is prohibited without a general anesthesia permit.²¹ A dentist who performs conscious sedation in a dental office may only induce on patient at a time.²² A second patient may not be induced until the first patient is awake, alert, conscious, spontaneously breathing, has stable vital signs, is ambulatory with assistance, is under the care of a responsible adult, and the portion of the procedure requiring the participation of the dentist is complete.²³

The only agents authorized for inhalation analgesia is nitrous-oxide.²⁴ To perform nitrous-oxide inhalation anesthesia, a dentist must complete a 2-day training course described in the American Dental Association's "Guidelines for Teaching and Comprehensive Control of Pain and Anxiety in Dentistry" or an equivalent program and have adequate equipment with fail-safe features.²⁵ Alternatively, a dentist who holds any type of anesthesia permit is also authorized to perform nitrous-oxide inhalation anesthesia.²⁶

Dental Hygienists and Anesthesia

The presence of at least one assistant is required for all general anesthesia, conscious sedation, and pediatric conscious sedation procedures. Dental hygienists may assist with such procedures under the direct supervision of a permitted dentist if they possess a valid basic CPR certificate.²⁷ Dental hygienists may monitor nitrous-oxide inhalation analgesia under the direct supervision of a permitted dentist if they complete a 2-day training course as described in the American Dental Association's "Guidelines for Teaching and Comprehensive Control of Pain and Anxiety in Dentistry" or an equivalent program.²⁸

¹⁸ Section 466.017(1), F.S.

¹⁹ Rule 64B5-14.001, F.A.C.

²⁰ Section 466.017(4), F.S.

²¹ Rule 64B5-14.002, F.A.C.

²² 64B5-14.004, F.A.C.

²³ *Id.*

²⁴ 64B5-14.002, F.A.C.

²⁵ 64B5-14.003, F.A.C.

²⁶ *Id.*

²⁷ Rule 64B5-14.003, F.A.C.

²⁸ Rule 64B5-14.004(2), F.A.C.

Effect of Proposed Changes

The bill grants dental hygienists the specific authority to administer local anesthesia, which includes intraoral block and soft tissue infiltration anesthesia. This authority is limited to patients 18 years or older. Currently, the administration of anesthetics other than topical anesthetics is considered to be an irremediable task and dental hygienists are not authorized to perform irremediable tasks unless granted specific authority in law.

The bill "notwithstands" s. 466.003, F.S., which is the definition section for the Dentistry and Dental Hygiene Practice Act. The effect of the notwithstanding clause is unclear.

A dental hygienist who wishes to administer local anesthesia must meet the following criteria:

- Hold a current certification in basic or advanced cardiac life support;
- Apply for a certificate authorizing administration of local anesthesia; and
- Complete a 60-hour course in the administration of local anesthesia offered by a dental or dental hygiene program approved by the board or a program accredited by the Commission on Dental Accreditation of the American Dental Association. The course must be comprised of 30-hours of didactic instruction and 30-hours of clinical experience. The didactic instruction must include the following areas of study:
 - Anatomy;
 - Infection control;
 - Local anesthesia medical emergencies;
 - Neurophysiology;
 - Pharmacology of local anesthetics and vasoconstrictors;
 - Psychological aspects of pain control;
 - Selection of pain control modalities;
 - Systemic complications;
 - Techniques of mandibular anesthesia; and
 - Theory of pain control.

The bill directs DOH to issue a certificate to a dental hygienist who meets the eligibility criteria. The certificate is not subject to the licensure renewal process and is considered part of the dental hygienist's permanent record. The certificate must be prominently displayed where the dental hygienist is administering local anesthesia.

B. SECTION DIRECTORY:

Section 1. Amends s. 466.017, F.S., relating to prescription of drugs and anesthesia.

Section 2. Amends s. 466.023, F.S., relating to dental hygienists scope of practice.

Section 3. Provides an effective date of becoming a law.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None identified.

2. Expenditures:

See Fiscal Comments.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None identified.

2. Expenditures:

None identified.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None identified.

D. FISCAL COMMENTS:

The bill does not provide a fee to cover the regulatory cost DOH will incur to verify if a dental hygienist has meets the criteria to administer local anesthesia and issue a certificate.

Section 216.0236, F.S., provides that regulatory services or programs are to be borne solely by those who receive the service or who are subject to regulation. A regulatory program should be totally self-sufficient or is required to demonstrate that the service or program provides substantial benefits to the public in order to justify a partial subsidy from other state funds.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The does not appear to affect county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not provide DOH or the Board of Dentistry any authority to promulgate rules to implement the provisions of the bill and there is not sufficient authority in chapter 466, F.S., the Dental Practice Act.

C. DRAFTING ISSUES OR OTHER COMMENTS:

On line 18, the bill notwithstanding s. 466.003, F.S. This section of law is the definitions section to the dentistry practice act. It not clear what the notwithstanding clause is trying to do.

Subsection (5) of the bill states that the dentist may administer intraoral block and soft tissue infiltration anesthesia. This is the only part of the bill were these procedures are mentioned. It is unclear if these are the types of local anesthesia the bill is authorizing. It may be advantageous to provide a definition of local anesthesia.

Currently, chapter 466, F.S., does not provide the board sufficient authority to implement the provisions of the bill, nor does the bill provide this authority.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

1 A bill to be entitled
 2 An act relating to dental hygienists; amending s.
 3 466.017, F.S.; authorizing dental hygienists to
 4 administer certain local anesthesia under the direct
 5 supervision of a licensed dentist if certain
 6 educational requirements are met; amending s. 466.023,
 7 F.S.; revising the scope and area of practice for
 8 dental hygienists, to conform to changes made by this
 9 act; providing an effective date.

10
 11 Be It Enacted by the Legislature of the State of Florida:

12
 13 Section 1. Present subsections (5) and (6) of section
 14 466.017, Florida Statutes, are renumbered as subsections (7) and
 15 (8), respectively, and new subsections (5) and (6) are added to
 16 that section to read:

17 466.017 Prescription of drugs; anesthesia.—

18 (5) Notwithstanding s. 466.003, a dental hygienist under
 19 the direct supervision of a licensed dentist may administer
 20 intraoral block and soft tissue infiltration anesthesia to a
 21 nonsedated patient 18 years of age or older, if the following
 22 criteria are met:

23 (a) The dental hygienist has successfully completed a
 24 course in the administration of local anesthesia offered by a
 25 dental or dental hygiene program accredited by the Commission on
 26 Dental Accreditation of the American Dental Association or
 27 approved by the board. A course involving local anesthesia
 28 administration must contain a minimum of 30 hours of didactic

29 instruction and 30 hours of clinical experience. In the case of
 30 local anesthesia, the course of instruction shall include the
 31 following:

- 32 1. Anatomy.
- 33 2. Infection control.
- 34 3. Local anesthesia medical emergencies.
- 35 4. Neurophysiology.
- 36 5. Pharmacology of local anesthetics.
- 37 6. Pharmacology of vasoconstrictors.
- 38 7. Psychological aspects of pain control.
- 39 8. Selection of pain control modalities.
- 40 9. Systemic complications.
- 41 10. Techniques of mandibular anesthesia.
- 42 11. Techniques of maxillary anesthesia.
- 43 12. Theory of pain control.

44 (b) The dental hygienist maintains and presents evidence
 45 of current certification in basic or advanced cardiac life
 46 support.

47 (6) Application for certification in the administration of
 48 local anesthesia under subsection (5) is at the discretion of
 49 the dental hygienist. The department shall issue a certificate
 50 to a dental hygienist who meets the criteria in subsection (5)
 51 after the initial completion of the requirements to administer
 52 local anesthesia. The certificate is not subject to renewal but
 53 is part of the dental hygienist's permanent record and must be
 54 prominently displayed where the dental hygienist is
 55 administering local anesthesia.

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56 Section 2. Subsection (6) of section 466.023, Florida
57 Statutes, is renumbered as subsection (7), and a new subsection
58 (6) is added to that section to read:

59 466.023 Dental hygienists; scope and area of practice.—

60 (6) Dental hygienists may administer local anesthesia as
61 provided in s. 466.017.

62 Section 3. This act shall take effect upon becoming a law.

COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 1313 (2012)

Amendment No.1

COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED	___	(Y/N)
ADOPTED AS AMENDED	___	(Y/N)
ADOPTED W/O OBJECTION	___	(Y/N)
FAILED TO ADOPT	___	(Y/N)
WITHDRAWN	___	(Y/N)
OTHER	_____	

1 Committee/Subcommittee hearing bill: Health & Human Services
2 Quality Subcommittee
3 Representative Corcoran offered the following:

Amendment (with title amendment)

6 Remove everything after the enacting clause and insert:
7 Section 1. Present subsection (4) of section 466.017,
8 Florida Statutes, is amended, subsections (5) and (6) are
9 renumbered as (7) and (8), respectively, and new subsections
10 (5), and (6) are added to read:

11 466.017 Prescription of drugs; anesthesia.—

12 (4) A dentist or dental hygienist who administers or
13 employs the use of any form of anesthesia must possess a
14 certification in either basic cardiopulmonary resuscitation for
15 health professionals or advanced cardiac life support approved
16 by the American Heart Association or the American Red Cross or
17 an equivalent agency-sponsored course with recertification every
18 2 years. Each dental office which uses any form of anesthesia
19 must have immediately available and in good working order such

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20 resuscitative equipment, oxygen, and other resuscitative drugs
21 as are specified by rule of the board in order to manage
22 possible adverse reactions.

23 (5) A dental hygienist under the direct supervision of a
24 dentist may administer local anesthesia, including intraoral
25 block and soft tissue infiltration anesthesia, including both
26 intraoral block and soft tissue infiltration anesthesia, to a
27 nonsedated patient who is 18 years of age or older, if the
28 following criteria are met:

29 (a) The dental hygienist has successfully completed a
30 course in the administration of local anesthesia which is
31 offered by a dental or dental hygiene program accredited by the
32 Commission on Dental Accreditation of the American Dental
33 Association or approved by the board. The course must include a
34 minimum of 30 hours of didactic instruction and 30 hours of
35 clinical experience, and instruction in:

- 36 1. Theory of pain control;
- 37 2. Selection-of-pain-control modalities;
- 38 3. Anatomy;
- 39 4. Neurophysiology;
- 40 5. Pharmacology of local anesthetics;
- 41 6. Pharmacology of vasoconstrictors;
- 42 7. Psychological aspects of pain control;
- 43 8. Systematic complications;
- 44 9. Techniques of maxillary anesthesia;
- 45 10. Techniques of mandibular anesthesia;
- 46 11. Infection Control; and
- 47 12. Medical emergencies involving local anesthesia.

Amendment No.1

48 (b) The dental hygienist presents evidence of current
49 certification in basic or advanced cardiac life support.

50 (c) The dental hygienist possesses a valid certificate
51 issued under subsection (6).

52 (6) Any dental hygienist seeking a certificate to
53 administer local anesthesia must apply to the department, remit
54 an application fee, and submit proof of completion of
55 successfully completed a course in the administration of local
56 anesthesia pursuant to subsection (5). The board shall certify,
57 and the department shall issue a certificate to, any dental
58 hygienist who fulfills the qualifications of subsection (5). The
59 board shall establish a one-time application fee not to exceed
60 \$35. The certificate is not subject to renewal but is part of
61 the dental hygienist's permanent record and must be prominently
62 displayed at the location where the dental hygienist is
63 authorized to administer local anesthesia. The board shall adopt
64 rules pursuant to ss.120.536(1) and 120.54 necessary to
65 administer subsections (5)-(6).

66 Section 2. Subsection (7) is added to section 466.023,
67 Florida Statutes, to read:

68 466.023 Dental hygienists; scope and area of practice. -

69 (7) A dental hygienist may administer local anesthesia as
70 provided in ss. 466.017 and 466.024.

71 Section 3. Subsection (1) of section 466.024, Florida
72 Statutes, is amended to read:

73 466.024 Delegation of duties; expanded functions.-

74 (1) A dentist may not delegate irremediable tasks to a
75 dental hygienist or dental assistant, except as provided by law.

Amendment No.1

76 A dentist may delegate remediable tasks to a dental hygienist or
77 dental assistant when such tasks pose no risk to the patient. A
78 dentist may only delegate remediable tasks so defined by law or
79 rule of the board. The board by rule shall designate which tasks
80 are remediable and delegable, except that the following are by
81 law found to be remediable and delegable:

82 (a) Taking impressions for study casts but not for the
83 purpose of fabricating any intraoral restorations or orthodontic
84 appliance.

85 (b) Placing periodontal dressings.

86 (c) Removing periodontal or surgical dressings.

87 (d) Removing sutures.

88 (e) Placing or removing rubber dams.

89 (f) Placing or removing matrices.

90 (g) Placing or removing temporary restorations.

91 (h) Applying cavity liners, varnishes, or bases.

92 (i) Polishing amalgam restorations.

93 (j) Polishing clinical crowns of the teeth for the purpose
94 of removing stains but not changing the existing contour of the
95 tooth.

96 (k) Obtaining bacteriological cytological specimens not
97 involving cutting of the tissue.

98 (l) Administering local anesthesia pursuant to s.
99 466.017(5).

100

101 This subsection does not limit delegable tasks to those
102 specified herein.

103 Section 4. This section shall take effect July 1, 2012.

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Amendment No.1

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T I T L E A M E N D M E N T



Remove the entire title and insert:
A bill entitled
An act relating to dental hygienists; amending s.
466.017, F.S.; authorizing dental hygienists to
administer certain local anesthesia under the direct
supervision of a licensed dentist if certain
educational requirements are met; requires dental
hygienists to maintain current certification in basic
or advanced cardiopulmonary resuscitation or advanced
cardiac life support with recertification every 2
years; amending s. 466.023, F.S.; revising the scope
and area of practice for dental hygienists, to conform
to changes made by this act; amending s. 466.024,
F.S.; revising the delegated duties that are found to
be remediable and delegable, to conform to changes
made by this act; providing an effective date.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1329 Health Care Consumer Protection

SPONSOR(S): Corcoran

TIED BILLS: **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Health & Human Services Quality Subcommittee		Poche 	Calamas 
2) Insurance & Banking Subcommittee			
3) Health Care Appropriations Subcommittee			
4) Health & Human Services Committee			

SUMMARY ANALYSIS

HB 1329 amends s. 395.107, F.S., to require ambulatory surgical centers and diagnostic-imaging centers to publish and post a schedule of medical charges for the 50 most frequently provided services and treatments at each center. The prices for medical service and treatment must be those charged to uninsured patients who pay for service or treatment by cash, check, credit card or debit card. The posting must be in a conspicuous place in the reception area of the center and comply with size and content requirements. The bill provides for a \$1,000 fine, per day, for failure to comply with the law.

The bill requires certain medical practitioners to publish and distribute, in writing, a schedule of medical charges that meets the same requirements as those imposed on the centers, above. The schedule must be distributed to patients at every visit. Failure to distribute the schedule as required by law is grounds for discipline under the medical practice acts and pursuant to s. 456.072, F.S.

The bill prohibits "balance billing" by a provider for emergency care and services rendered to an insured patient if the insured patient is transported to a facility by emergency medical transportation services. "Balance billing" is also prohibited for nonemergency medical care and services if it was provided in a facility licensed under chapter 395, F.S., that has a contract with the patient's health insurer and the care or service was delivered by a provider who does not have a contract with the patient's health insurer, and the patient did not have the ability and opportunity to choose an alternate provider who has a contract with the patient's health insurer.

The bill requires specific disclosures by health insurers, facilities licensed under chapter 395, F.S., and medical professionals who provide medical care and services in those facilities to insured patients regarding contractual relationships between and among the entities and whether or not those entities will bill the insured patient directly for services rendered within the facility. The bill provides for fines and other penalties for failing to provide the requisite disclosure.

The bill makes conforming changes to statutes consistent with proposed law.

The bill has an indeterminate, possibly significant, fiscal impact on state government.

The bill provides an effective date of July 1, 2012.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Regulation of Health Insurers and HMOs

The Office of Insurance Regulation (OIR) regulates health insurance contracts and rates under part VI of chapter 627, F.S., and health maintenance organization (HMO) contracts and rates under part I of chapter 641, F.S. The Agency for Health Care Administration (AHCA) regulates the quality of care provided by HMOs under part III of chapter 641, F.S.

Before receiving a certificate of authority from OIR, an HMO must receive a Health Care Provider Certificate from AHCA. Any entity that is issued a certificate of authority and that is otherwise in compliance with the licensure provisions under part I of chapter 641, F.S., may enter into contracts in Florida to provide an agreed-upon set of comprehensive health care services to subscribers.

Florida Patient's Bill of Rights and Responsibilities

In 1991, Florida enacted the Florida Patient's Bill of Rights and Responsibilities as s. 381.026, F.S.¹ The statute established the right of patients to expect medical providers to observe standards of care in providing medical treatment and communicating with their patients.² The standards of care include, but are not limited to, the following aspects of medical treatment and patient communication:

- Individual dignity
- Provision of information
- Financial information and the disclosure of financial information
- Access to health care
- Experimental research
- Patient's knowledge of rights and responsibilities

Pursuant to the section relating to financial information and disclosure of financial information, a patient has the right to request certain financial information from health care providers and facilities.³ Specifically, upon request, a health care provider or health care facility must provide a person with a reasonable estimate of the cost of medical treatment prior to the provision of treatment.⁴ Estimates are required to be written in language "comprehensible to an ordinary layperson."⁵ The reasonable estimate does not preclude the health care provider or health care facility from exceeding the estimate or making additional charges as the patient's needs or medical condition warrant.⁶ A patient has the right to receive a copy of an itemized bill upon request and to receive an explanation of charges upon request.⁷

Health Care Price Transparency

In 2011, the Legislature passed CS/CS/HB 935, which was signed by the Governor.⁸ The law requires an urgent care center⁹ to publish and post a schedule of medical services provided and the cost of

¹ S. 1, Ch. 91-127, Laws of Fla. (1991).

² S. 381.026(3), F.S.

³ S. 381.026(4)(c), F.S.

⁴ S. 381.026(4)(c)3., F.S.

⁵ *Id.*

⁶ *Id.*

⁷ S. 381.026(4)(c)5., F.S.

⁸ See Chapter 2011-122, Laws of Fla.

each service, grouped into three pricing levels.¹⁰ The charges posted must be those fees charged to an uninsured patient who is paying for medical treatment by cash, check, credit card or debit card.¹¹ The schedule must be posted in a conspicuous place in the reception area of the office in an area of 15 square feet or more.¹² The schedule must list the 50 most frequently performed services provided by the urgent care center.¹³ A primary care provider¹⁴ (PCP) may post the same schedule of medical services provided.¹⁵ If a PCP chooses to post a schedule of medical services, the schedule is subject to the same size and text requirements as an urgent care center.¹⁶

A health care provider or health care facility is required to provide a reasonable estimate of charges for non-emergency medical treatment to a patient.¹⁷ The law also requires that the estimate comply with posted charges for medical treatment.¹⁸

Section 408.05, F.S. requires the AHCA to establish the Florida Center for Health Information and Policy Analysis (the Center).¹⁹ The Center was required to create “a comprehensive health information system to provide for the collection, compilation, coordination, analysis, indexing, dissemination, and utilization of both purposefully collected and extant health-related data and statistics.”²⁰ Specifically, the Center makes available to consumers health care quality measures and financial data of physicians, health care facilities, and other entities to enable the comparison of health care services.²¹ The database includes certain health care quality measures such as average patient charges, the average of undiscounted charges on frequently performed procedures and preventive diagnostic procedures, and a range of charges for procedures from highest to lowest.²²

Balance Billing

“Balance billing” is the term given to the practice of a provider of medical care or treatment, such as a physician or hospital, seeking to collect payment from an insured patient or HMO subscriber, the amount of which is beyond the co-payment and deductible outlined in the health insurance plan or HMO contract. Essentially, the provider seeks to collect the total fee charged to a patient from the patient after the terms of the insurance plan or contract is applied to the total fee. Florida law prohibits balance billing of HMO subscribers.²³ Florida law also provides that AHCA may impose a fine on a hospital for balance billing an HMO subscriber²⁴, the amount of which is to be determined under section 641.52(5), F.S.²⁵.

⁹ S. 395.002(30), F.S., defines “urgent care center” as a facility or clinic that provides immediate but not emergent ambulatory medical care to patients with or without an appointment. It does not include the emergency department of a hospital.

¹⁰ S. 395.107, F.S.

¹¹ *Id.*

¹² *Id.*

¹³ *Id.*

¹⁴ S. 381.026(2)(d), F.S., defines “primary care provider” as a health care provider licensed under chapter 458, chapter 459, or chapter 464 who provides medical services to patients which are commonly provided without referral from another health care provider, including family and general practice, general pediatrics, and general internal medicine.

¹⁵ S. 381.026(4)(c)3., F.S.

¹⁶ *Id.*

¹⁷ S. 381.026(4)(c)5., F.S.

¹⁸ *Id.*

¹⁹ S. 408.05, F.S.

²⁰ S. 408.05(1), F.S.

²¹ S. 408.05(3)(k), F.S.

²² S. 408.05(3)(k)1., F.S.; *see also* 2009 Hospital Financial Data, AHCA, data compiled September 2, 2010- available at http://ahca.myflorida.com/MCHQ/CON_FA/Publications/index.shtml (includes the most recent financial data for hospitals, including costs of daily hospital services, ambulatory services, and other total patient charges); *see also* <http://www.floridahealthfinder.gov/CompareCare/CompareFacilities.aspx> (provides the range of charges for specific procedures at various facilities throughout Florida, broken down by category, condition or procedure, and age group).

²³ S. 641.3154, F.S.

²⁴ S. 395.1065(2)(c), F.S.

²⁵ S. 641.52(5), F.S. provides AHCA with the authority to suspend an HMO’s authority to enroll new members, revoke the health care provider certificate, and assess fines for willful and non-willful violations not to exceed \$2,500 and \$20,000, respectively, with caps on the aggregate amount of fines assessed.

There is no prohibition against balance billing of a patient covered by a health insurer subject to regulation under chapter 627, F.S.

Effect of Proposed Changes

Price Transparency

The bill requires an ambulatory surgical center²⁶ and a diagnostic-imaging center²⁷ to comply with the provisions of s. 395.107, F.S. Each center is required to post a schedule of charges for the 50 most frequently provided medical services in a conspicuous location in the reception area of the center. The schedule must include the price charged to an uninsured patient paying for the service by cash, check, credit card or debit card. Prices for medical services may be grouped into three pricing levels. The posted schedule must be at least 15 square feet in size.

The schedule of charges for medical services posted by an urgent care center, ambulatory surgical center, and a diagnostic-imaging center must describe each medical service in language comprehensible to a layperson. This provision prevents a center from using medical or billing codes, Latin phrases, or technical medical jargon as the only description of each medical service. The bill also requires the text of the schedule of medical charges to fill at least 12 square feet of the total 15 square feet area of the posted schedule.

In situations in which the care center is affiliated with a facility licensed under chapter 395, F.S.,²⁸ the schedule of medical charges must include a statement, in a font which is the same size as other text on schedule, explaining whether charges for medical care received at the care center will be the same as charges for medical care received at the facility licensed under chapter 395. This statement regarding medical charges must be included in all advertisements for the care facility and must be in language comprehensible to a layperson. This provision provides for transparency of medical facility charges so that a consumer, who may choose to seek treatment at a care center rather than the emergency room assuming that the cost of care at the care center is lower than the cost of care at an emergency room, can expect the charges for care received and choose the option for medical care that best fits the consumer's budget.

The bill requires allopathic physicians, osteopathic physicians, chiropractors, and podiatrists to publish, in writing, a schedule of medical charges, as required of urgent care centers and other specified facilities. The schedule must meet all of the requirements contained in s. 395.107, F.S. The schedule must be given to patients at each visit.

The bill imposes a fine of \$1,000, per day, on an urgent care center, ambulatory surgical center, or diagnostic-imaging center that fails to post the schedule of medical charges. The failure of a practitioner to publish and distribute a schedule of medical charges is deemed grounds for discipline under s. 456.072(1), F.S., and subjects the offending practitioner to discipline under the applicable practice act and s. 456.072(2), F.S.²⁹

Balance Billing Prohibition

The bill prohibits provider balance billing of an insured by a provider for emergency care and services if the insured was transported to a facility by emergency medical transportation services, as defined by s.

²⁶ S. 395.002(3), F.S., defines "ambulatory surgical center", in part, as a "facility the primary purpose of which is to provide elective surgical care, in which the patient is admitted to and discharged from such facility within the same working day and is not permitted to stay overnight, and which is not part of a hospital."

²⁷ "Diagnostic-imaging center" is defined in section 1 of the bill as a free-standing outpatient facility that provides specialized services for diagnosis of a disease by examination and also provides radiological services.

²⁸ S. 395.002(12), F.S., (hospital); s. 395.002(3), F.S., (ambulatory surgical center); s. 395.002(21), F.S., (mobile surgical facility); s. 395.002(28), F.S., (specialty hospital).

²⁹ Possible disciplinary action includes, but is not limited to, suspension or revocation of license, administrative fine, license probation, or other corrective action.

945.6041(1)(a), F.S.³⁰ Further, provider balance billing of an insured by a provider for nonemergency medical care and services is prohibited if the care or service is provided in a facility licensed under chapter 395, F.S., which has a contract with the health insurer and the care or service is provided by a provider who does not have a contract with the health insurer, and the insured had no ability and opportunity to choose an alternate provider who has a contract with the health insurer. This provision addresses the situation in which a patient maintains health insurance, seeks treatment from a covered hospital entity, is treated by providers within the hospital who do not have a contract with the patient's insurer, and the patient has no ability to choose a contracted provider. The patient is negatively impacted by a contractual situation, or lack thereof, over which he or she has no control or input. This provision allows the patient to avoid charges for medical care over and above that which is covered by the patient's health insurance coverage.

Balance Billing Transparency

The bill creates s. 627.6385, F.S., requiring health insurers, hospitals, and medical providers to disclose contractual relationships among the parties and to disclose, in advance of the provision of medical care or service, whether or not the patient will be balance billed as a result of the contractual relationship, or lack thereof, among the insurer, hospital, and medical provider. The bill provides transparency in the billing process and allows the health care consumer to make an informed choice regarding his or her medical treatment.

The bill requires each health insurer operating within the state to disclose to the insured if a facility licensed under chapter 395, F.S., contracts with medical providers that do not have a contractual relationship with the insurer. This information must be available on the insurer website and must be distributed to each insured.

The bill then requires a facility licensed under chapter 395, F.S., to disclose to a patient, at the time the patient is admitted or schedules medical care or treatment, which providers will treat the patient and which of those providers do not have a contractual relationship with the patient's insurer. The disclosure must include notice to the patient that the providers without a contractual relationship with the patient's insurer may bill the patient directly for services rendered within the facility. The notice must:

- Be limited to the providers reasonably expected to treat the insured, based on the medical care or treatment scheduled by the insured. For example, if the insured is scheduled to undergo a heart catheterization, the notice will apply to the anesthesiologist and the cardiologist scheduled to treat the insured. The notice will not apply to an oncologist or obstetrician, as those providers cannot be reasonably expected to provide treatment to the insured undergoing a cardiac procedure;
- Be in writing;
- Include the name, address, and telephone number of each provider; and
- Direct the insured to contact each provider to determine if the insured will be billed directly by the provider.

Failure to provide disclosure to the insured as required by this provision of the bill results in a \$500 fine, per occurrence, to be imposed by the AHCA, pursuant to the provisions of s. 408.813, F.S.³¹

³⁰ S. 945.6041(1)(a), F.S., defines "emergency medical transportation services" as including, but not limited to, services rendered by ambulances, emergency medical services vehicles, and air ambulances as those terms are defined in s. 401.23, F.S.; within that section, an "ambulance" or "emergency medical services vehicle" is defined as any privately or publicly owned land or water vehicle that is designed, constructed, reconstructed, maintained, equipped, or operated for, and is used for, or intended to be used for, land or water transportation of sick or injured persons requiring or likely to require medical attention during transport; an "air ambulance" is defined as any fixed-wing or rotary-wing aircraft used for, or intended to be used for, air transportation of sick or injured persons requiring or likely to require medical attention during transport.

³¹ S. 408.813, F.S., authorizes AHCA to impose administrative fines as a penalty for violations of the Health Care Licensing Procedures Act (Part II of Chapter 408, F.S.), authorizing statutes, or applicable rules.

Lastly, a medical provider, treating patients in a hospital entity, who is not under contract with an insured's health insurer must disclose in writing, prior to providing care, whether the insured will be billed directly by the provider for care or treatment rendered in the facility. Failure to provide the written disclosure to the insured exempts the insured from liability for any charges for services rendered by the provider. The bill does specify that the insured will be responsible for any applicable co-payments or deductibles as outlined by his or her health insurance plan.

B. SECTION DIRECTORY:

Section 1: Amends s. 395.002, F.S., relating to definitions.

Section 2: Amends s. 395.107, F.S., relating to urgent care centers; publishing and posting schedule of charges.

Section 3: Amends s. 456.072, F.S., relating to grounds for discipline; penalties; enforcement.

Section 4: Amends s. 627.6131, F.S., relating to payment of claims.

Section 5: Creates s. 627.6385, F.S., relating to hospital and provider transparency; duty to inform.

Section 6: Amends s. 383.50, F.S., relating to treatment of surrendered newborn infant.

Section 7: Amends s. 390.011, F.S., relating to definitions.

Section 8: Amends s. 394.4787, F.S., relating to definition; ss. 394.4786, 394.4787, 394.4788, and 394.4789.

Section 9: Amends s. 395.003, F.S., relating to licensure; denial, suspension, and revocation.

Section 10: Amends s. 395.602, F.S., relating to rural hospitals.

Section 11: Amends s. 395.701, F.S., relating to annual assessments on net operating revenues for inpatient and outpatient services to fund public medical assistance; administrative fines for failure to pay assessments when due; exemption.

Section 12: Amends s. 408.051, F.S., relating to Florida Electronic Health Records Exchange Act.

Section 13: Amends s. 409.905, F.S., relating to mandatory Medicaid services.

Section 14: Amends s. 409.97, F.S., relating to state and local Medicaid partnerships.

Section 15: Amends s. 409.975, F.S., relating to managed care plan accountability.

Section 16: Amends s. 468.505, F.S., relating to exemptions; exceptions.

Section 17: Amends s. 627.736, F.S., relating to required personal injury protection benefits; exclusions; priority; claims.

Section 18: Amends s. 766.118, F.S., relating to determination of noneconomic damages.

Section 19: Amends s. 766.316, F.S., relating to notice to obstetrical patients of participation in the plan.

Section 20: Amends s. 812.014, F.S., relating to theft.

Section 21: Provides an effective date of July 1, 2012.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The AHCA may collect fines from urgent care centers, ambulatory surgical centers, and diagnostic-imaging centers which fail to publish and post the schedule of medical charges provided to patients at the center. The Department of Health (DOH) may collect fines from medical practitioners who fail to publish and distribute a schedule of medical charges to patients. Lastly, AHCA may also collect fines from facilities licensed under chapter 395, F.S., that fail to provide the requisite disclosure to an insured regarding whether or not providers may bill the insured directly for care and service rendered within the facility. The amount of fines that will be collected will not be known until compliance with the law by all parties can be determined. As a result, the impact of the collection of fines on revenue is indeterminate at this time. Such fines will likely offset the increased workload to enforce the provisions of the bill.

2. Expenditures:

AHCA will be responsible for confirming compliance with the law by urgent care centers, ambulatory surgical centers, diagnostic-imaging centers, and facilities licensed under chapter 395, F.S., and for imposing and collecting applicable fines. AHCA may experience a recurring increase in workload associated with confirming compliance with the law by urgent care centers, ambulatory surgical centers, and diagnostic-imaging centers. AHCA may also experience a recurring increase in workload associated with confirming that facilities licensed under chapter 395, F.S., are complying with the disclosure provisions of the bill. It is anticipated that current resources are adequate to absorb the increase in workload.³² AHCA will incur non-recurring costs for rulemaking, which current budget authority is adequate to absorb.³³ The budgetary impact on AHCA for the increase in workload, if it exists, is indeterminate at this time.

Medical practitioner boards housed within DOH, or DOH itself, will be responsible for confirming compliance with the law by the specified medical practitioners subject to the statute proposed in the bill, and for imposing and collecting applicable fines. DOH may experience a recurring increase in workload associated with additional complaints and investigations due to non-compliance. It is anticipated that current resources are adequate to absorb the increase in workload.³⁴ DOH will incur non-recurring costs for rulemaking, which current budget authority is adequate to absorb.³⁵ The budgetary impact on the DOH for the increase in workload, if it exists, is indeterminate at this time.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Urgent care centers, ambulatory surgical centers, diagnostic-imaging centers, facilities licensed under chapter 395, F.S., and certain medical professional, all of which are subject to the statutes proposed by this bill, may be required to pay fines for failing to comply with the law. The fines could be, in some cases, significant.

The centers will incur costs associated with publishing and posting the schedule of medical charges. Licensed facilities under chapter 395, F.S., and medical providers will incur costs associated with preparing and distributing the requisite disclosures to patients regarding the status of contractual relationships among each other and with insurers. Health insurers will incur costs associated with posting information on their websites regarding the contractual relationships between hospitals within the insurer's network and the medical professionals that provide care and services at those hospitals, as well as the costs associated with ensuring that the information on the website is up to date. Lastly, insurers may incur costs associated with distributing the information to their insureds in a manner other than through the website.

³² Telephone conference between AHCA staff and Health and Human Services Quality Subcommittee staff on January 23, 2012.

³³ *Id.*

³⁴ E-mail correspondence between DOH staff and Health and Human Services Quality Subcommittee staff on January 23, 2012 (on file with the Subcommittee).

³⁵ *Id.*

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The AHCA and the DOH have appropriate rule-making authority sufficient to implement the provisions of the bill.

C. DRAFTING ISSUES OR OTHER COMMENTS:

Lines 85-86 requires a "care center" affiliated with a facility licensed under chapter 395, F.S., to include text in its posted schedule of medical charges advising consumers that the charges for services provided at the center will be the same as the charges for services provided at the licensed facility. The bill refers to an urgent care center, ambulatory surgical center, and diagnostic-imaging center. Reasonable interpretation of the provision leads to the conclusion that it applies to an "urgent care center", however, for clarity, an amendment to include the word "urgent" will avoid any misunderstanding of the application of the law.

Line 100-101 requires certain medical practitioners to publish and distribute, in writing, a schedule of medical charges, subject to the same requirements as the urgent care centers and other specified facilities. The phrase "...distribute it to patients upon each visit[.]" can be clarified by amendment to read "...distribute it to each patient upon each visit", signifying that the law requires that all patients receive the schedule of charges each time they are seen by the medical professional.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

1 A bill to be entitled
 2 An act relating to health care consumer protection;
 3 amending s. 395.002, F.S.; defining the term
 4 "diagnostic-imaging center"; conforming cross-
 5 references; amending s. 395.107, F.S.; requiring
 6 certain health care practitioners, urgent care
 7 centers, ambulatory surgical centers, and diagnostic-
 8 imaging centers to publish and post a schedule of
 9 charges for services provided to patients; specifying
 10 text size; requiring the schedule to be in language
 11 comprehensible to a layperson; requiring certain
 12 practitioners to distribute charge schedules to
 13 patients; providing for fines; providing that a
 14 practitioner's failure to comply is grounds for
 15 discipline; amending s. 456.072, F.S.; adding failure
 16 to comply with the provisions of s. 395.107, F.S., to
 17 the grounds for discipline of a practitioner licensed
 18 under certain chapters; amending s. 627.6131, F.S.;
 19 prohibiting a provider of emergency medical care and
 20 services from billing a patient under certain
 21 circumstances; prohibiting certain providers of
 22 nonemergency medical care and services from billing a
 23 patient under certain circumstances; creating s.
 24 627.6385, F.S.; requiring insurers to inform insureds
 25 of certain providers who may bill the insured for
 26 medical services; requiring hospitals to disclose to
 27 certain patients which of its contracted providers
 28 will treat the patients and which of those may bill

29 the patient directly; requiring hospitals to provide
 30 contact information for those providers to the
 31 patient; requiring certain providers in a hospital to
 32 inform certain patients in writing whether the
 33 patients will be billed directly by the providers;
 34 releasing a patient from liability if a provider fails
 35 to disclose billing information; amending ss. 383.50,
 36 390.011, 394.4787, 395.003, 395.602, 395.701, 408.051,
 37 409.905, 409.97, 409.975, 468.505, 627.736, 766.118,
 38 766.316, and 812.014, F.S.; conforming cross-
 39 references; providing an effective date.

40

41 Be It Enacted by the Legislature of the State of Florida:

42

43 Section 1. Subsections (6) through (33) of section
 44 395.002, Florida Statutes, are renumbered as subsections (7)
 45 through (34), respectively, present subsections (10) and (28) of
 46 that section are amended, and a new subsection (6) is added to
 47 that section, to read:

48 395.002 Definitions.—As used in this chapter:

49 (6) "Diagnostic-imaging center" means a freestanding
 50 outpatient facility that provides specialized services for the
 51 diagnosis of a disease by examination and also provides
 52 radiological services.

53 (11)~~(10)~~ "General hospital" means any facility which meets
 54 the provisions of subsection (13) ~~(12)~~ and which regularly makes
 55 its facilities and services available to the general population.

56 (29)~~(28)~~ "Specialty hospital" means any facility which

57 | meets the provisions of subsection (13) ~~(12)~~, and which
 58 | regularly makes available either:

59 | (a) The range of medical services offered by general
 60 | hospitals, but restricted to a defined age or gender group of
 61 | the population;

62 | (b) A restricted range of services appropriate to the
 63 | diagnosis, care, and treatment of patients with specific
 64 | categories of medical or psychiatric illnesses or disorders; or

65 | (c) Intensive residential treatment programs for children
 66 | and adolescents as defined in subsection (16) ~~(15)~~.

67 | Section 2. Section 395.107, Florida Statutes, is amended
 68 | to read:

69 | 395.107 Practitioners, urgent care centers, ambulatory
 70 | surgical centers, and diagnostic-imaging centers; publishing and
 71 | posting schedule of charges; distribution; penalties.-

72 | (1) An urgent care center, an ambulatory surgical center,
 73 | and a diagnostic-imaging center must publish a schedule of
 74 | charges for the medical services offered to patients. The
 75 | schedule must describe the medical services in language
 76 | comprehensible to a layperson. The schedule must include the
 77 | prices charged to an uninsured person paying for such services
 78 | by cash, check, credit card, or debit card. The schedule must be
 79 | posted in a conspicuous place in the reception area ~~of the~~
 80 | ~~urgent care center~~ and must include, but is not limited to, the
 81 | 50 services most frequently provided ~~by the urgent care center.~~
 82 | The schedule may group services by three price levels, listing
 83 | services in each price level. The posting must be at least 15
 84 | square feet in size. The text describing the medical services

85 must fill at least 12 square feet of the posting. If a care
 86 center is affiliated with a facility licensed under chapter 395,
 87 the schedule must include text that notifies the insured whether
 88 the charges for medical services received at the center will be
 89 the same as charges for medical services received at a hospital.
 90 The text notifying the insured must be in a font size equal to
 91 or greater than the font size used for prices and must be in a
 92 contrasting color. Such text must be included in all
 93 advertisements for the center and in language comprehensible to
 94 a layperson ~~The failure of an urgent care center to publish and~~
 95 ~~post a schedule of charges as required by this section shall~~
 96 ~~result in a fine of not more than \$1,000, per day, until the~~
 97 ~~schedule is published and posted.~~

98 (2) A practitioner licensed under chapter 458, chapter
 99 459, chapter 460, or chapter 461 must publish in writing a
 100 schedule of charges as described in subsection (1) and
 101 distribute it to patients upon each visit.

102 (3) The failure of an urgent care center, an ambulatory
 103 surgical center, or a diagnostic-imaging center to comply with
 104 this section shall result in a fine of not more than \$1,000, per
 105 day, until compliance. Failure of a practitioner licensed under
 106 chapter 458, chapter 459, chapter 460, or chapter 461 to comply
 107 with this section is grounds for discipline pursuant to s.
 108 456.072(2).

109 Section 3. Paragraph (oo) is added to subsection (1) of
 110 section 456.072, Florida Statutes, to read:

111 456.072 Grounds for discipline; penalties; enforcement.-

112 (1) The following acts shall constitute grounds for which

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113 the disciplinary actions specified in subsection (2) may be
 114 taken:

115 (oo) Failure to comply with the provisions of s. 395.107.

116 Section 4. Subsections (20) and (21) are added to section
 117 627.6131, Florida Statutes, to read:

118 627.6131 Payment of claims.—

119 (20) If any insurer is liable for emergency services and
 120 care, as defined in s. 395.002, regardless of whether a contract
 121 exists between the insurer and the provider of emergency
 122 services and care, the insurer is solely liable for payment of
 123 fees to the provider, and the insured is not liable for payment
 124 of fees to the provider, other than applicable copayments and
 125 deductibles, if the insured is transported to the facility by
 126 emergency medical transportation services, as defined in s.
 127 945.6041(1)(a).

128 (21) An insurer is solely liable for payment of fees to
 129 the provider and the insured is not liable for payment of fees
 130 to the provider, other than applicable copayments and
 131 deductibles, for medical services and care that are:

132 (a) Nonemergency services and care as defined in s.
 133 395.002;

134 (b) Provided in a facility licensed under chapter 395
 135 which has a contract with the insurer; and

136 (c) Provided by a provider that does not have a contract
 137 with the insurer where the patient has no ability and
 138 opportunity to choose an alternative provider having a contract
 139 with the insurer.

140 Section 5. Section 627.6385, Florida Statutes, is created

141 to read:

142 627.6385 Hospital and provider transparency; duty to
 143 inform.—

144 (1) Each insurer issuing a health insurance policy
 145 insuring against loss or expense due to medical and related
 146 services provided within a facility licensed under chapter 395
 147 shall disclose to its insured whether the facility contracts
 148 with providers who are not under contract with the insurer. Such
 149 disclosure shall be included in the insurer's member website and
 150 distributed by the insurer to each insured.

151 (2) Each facility licensed under chapter 395 shall
 152 disclose to each patient upon scheduling services or
 153 nonemergency admission which providers will treat the patient
 154 and which of those providers is not under contract with the
 155 patient's insurer. The disclosure shall include notification to
 156 the insured that such providers may bill the insured directly
 157 for services rendered within the facility. The disclosure shall
 158 be limited to the providers that are reasonably expected to
 159 provide specific medical services and treatment scheduled to be
 160 received by the insured, shall be in writing, and shall include
 161 the name, professional address, and telephone number of all such
 162 providers. The disclosure shall advise all patients to contact
 163 providers prior to delivery of medical services to determine
 164 whether or not providers will bill the patient directly for
 165 medical services rendered within the facility. Failure to make
 166 such a disclosure shall result in a fine of \$500 per occurrence
 167 pursuant to s. 408.813.

168 (3) For a patient scheduled or admitted for nonemergency

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169 services to a facility licensed under chapter 395 and receiving
 170 medical services from a provider not under contract with the
 171 patient's insurer, that provider shall disclose to the patient
 172 in writing, prior to the provision of medical services, whether
 173 the patient will be billed directly for medical services
 174 rendered within the facility. The patient is not liable for any
 175 charges, other than applicable copayments or deductibles, billed
 176 to the patient by the provider who failed to make the
 177 disclosure.

178 Section 6. Subsection (4) of section 383.50, Florida
 179 Statutes, is amended to read:

180 383.50 Treatment of surrendered newborn infant.—

181 (4) Each hospital of this state subject to s. 395.1041
 182 shall, and any other hospital may, admit and provide all
 183 necessary emergency services and care, as defined in s.
 184 395.002~~(9)~~, to any newborn infant left with the hospital in
 185 accordance with this section. The hospital or any of its
 186 licensed health care professionals shall consider these actions
 187 as implied consent for treatment, and a hospital accepting
 188 physical custody of a newborn infant has implied consent to
 189 perform all necessary emergency services and care. The hospital
 190 or any of its licensed health care professionals is immune from
 191 criminal or civil liability for acting in good faith in
 192 accordance with this section. Nothing in this subsection limits
 193 liability for negligence.

194 Section 7. Subsection (5) of section 390.011, Florida
 195 Statutes, is amended to read:

196 390.011 Definitions.—As used in this chapter, the term:

197 (5) "Hospital" means a facility as defined in s.
 198 395.002(13) ~~395.002(12)~~ and licensed under chapter 395 and part
 199 II of chapter 408.

200 Section 8. Subsection (7) of section 394.4787, Florida
 201 Statutes, is amended to read:

202 394.4787 Definitions; ss. 394.4786, 394.4787, 394.4788,
 203 and 394.4789.—As used in this section and ss. 394.4786,
 204 394.4788, and 394.4789:

205 (7) "Specialty psychiatric hospital" means a hospital
 206 licensed by the agency pursuant to s. 395.002(29) ~~395.002(28)~~
 207 and part II of chapter 408 as a specialty psychiatric hospital.

208 Section 9. Paragraph (b) of subsection (2) of section
 209 395.003, Florida Statutes, is amended to read:

210 395.003 Licensure; denial, suspension, and revocation.—
 211 (2)

212 (b) The agency shall, at the request of a licensee that is
 213 a teaching hospital as defined in s. 408.07(45), issue a single
 214 license to a licensee for facilities that have been previously
 215 licensed as separate premises, provided such separately licensed
 216 facilities, taken together, constitute the same premises as
 217 defined in s. ~~395.002(23)~~. Such license for the single premises
 218 shall include all of the beds, services, and programs that were
 219 previously included on the licenses for the separate premises.
 220 The granting of a single license under this paragraph shall not
 221 in any manner reduce the number of beds, services, or programs
 222 operated by the licensee.

223 Section 10. Paragraph (c) of subsection (2) of section
 224 395.602, Florida Statutes, is amended to read:

225 395.602 Rural hospitals.—

226 (2) DEFINITIONS.—As used in this part:

227 (c) "Inactive rural hospital bed" means a licensed acute
 228 care hospital bed, as defined in s. 395.002(~~13~~), that is
 229 inactive in that it cannot be occupied by acute care inpatients.

230 Section 11. Paragraph (c) of subsection (1) of section
 231 395.701, Florida Statutes, is amended to read:

232 395.701 Annual assessments on net operating revenues for
 233 inpatient and outpatient services to fund public medical
 234 assistance; administrative fines for failure to pay assessments
 235 when due; exemption.—

236 (1) For the purposes of this section, the term:

237 (c) "Hospital" means a health care institution as defined
 238 in s. 395.002(13) ~~395.002(12)~~, but does not include any hospital
 239 operated by the agency or the Department of Corrections.

240 Section 12. Subsection (3) of section 408.051, Florida
 241 Statutes, is amended to read:

242 408.051 Florida Electronic Health Records Exchange Act.—

243 (3) EMERGENCY RELEASE OF IDENTIFIABLE HEALTH RECORD.—A
 244 health care provider may release or access an identifiable
 245 health record of a patient without the patient's consent for use
 246 in the treatment of the patient for an emergency medical
 247 condition, as defined in s. 395.002(~~8~~), when the health care
 248 provider is unable to obtain the patient's consent or the
 249 consent of the patient representative due to the patient's
 250 condition or the nature of the situation requiring immediate
 251 medical attention. A health care provider who in good faith
 252 releases or accesses an identifiable health record of a patient

253 in any form or medium under this subsection is immune from civil
 254 liability for accessing or releasing an identifiable health
 255 record.

256 Section 13. Subsection (8) of section 409.905, Florida
 257 Statutes, is amended to read:

258 409.905 Mandatory Medicaid services.—The agency may make
 259 payments for the following services, which are required of the
 260 state by Title XIX of the Social Security Act, furnished by
 261 Medicaid providers to recipients who are determined to be
 262 eligible on the dates on which the services were provided. Any
 263 service under this section shall be provided only when medically
 264 necessary and in accordance with state and federal law.

265 Mandatory services rendered by providers in mobile units to
 266 Medicaid recipients may be restricted by the agency. Nothing in
 267 this section shall be construed to prevent or limit the agency
 268 from adjusting fees, reimbursement rates, lengths of stay,
 269 number of visits, number of services, or any other adjustments
 270 necessary to comply with the availability of moneys and any
 271 limitations or directions provided for in the General
 272 Appropriations Act or chapter 216.

273 (8) NURSING FACILITY SERVICES.—The agency shall pay for
 274 24-hour-a-day nursing and rehabilitative services for a
 275 recipient in a nursing facility licensed under part II of
 276 chapter 400 or in a rural hospital, as defined in s. 395.602, or
 277 in a Medicare certified skilled nursing facility operated by a
 278 hospital, as defined by s. 395.002(11) ~~395.002(10)~~, that is
 279 licensed under part I of chapter 395, and in accordance with
 280 provisions set forth in s. 409.908(2)(a), which services are

281 ordered by and provided under the direction of a licensed
 282 physician. However, if a nursing facility has been destroyed or
 283 otherwise made uninhabitable by natural disaster or other
 284 emergency and another nursing facility is not available, the
 285 agency must pay for similar services temporarily in a hospital
 286 licensed under part I of chapter 395 provided federal funding is
 287 approved and available. The agency shall pay only for bed-hold
 288 days if the facility has an occupancy rate of 95 percent or
 289 greater. The agency is authorized to seek any federal waivers to
 290 implement this policy.

291 Section 14. Paragraph (a) of subsection (4) of section
 292 409.97, Florida Statutes, is amended to read:

293 409.97 State and local Medicaid partnerships.—

294 (4) HOSPITAL RATE DISTRIBUTION.—

295 (a) The agency is authorized to implement a tiered
 296 hospital rate system to enhance Medicaid payments to all
 297 hospitals when resources for the tiered rates are available from
 298 general revenue and such contributions pursuant to subsection
 299 (1) as are authorized under the General Appropriations Act.

300 1. Tier 1 hospitals are statutory rural hospitals as
 301 defined in s. 395.602, statutory teaching hospitals as defined
 302 in s. 408.07(45), and specialty children's hospitals as defined
 303 in s. 395.002(29) ~~395.002(28)~~.

304 2. Tier 2 hospitals are community hospitals not included
 305 in Tier 1 that provided more than 9 percent of the hospital's
 306 total inpatient days to Medicaid patients and charity patients,
 307 as defined in s. 409.911, and are located in the jurisdiction of
 308 a local funding source pursuant to subsection (1).

309 3. Tier 3 hospitals include all community hospitals.
 310 Section 15. Paragraph (b) of subsection (1) of section
 311 409.975, Florida Statutes, is amended to read:

312 409.975 Managed care plan accountability.—In addition to
 313 the requirements of s. 409.967, plans and providers
 314 participating in the managed medical assistance program shall
 315 comply with the requirements of this section.

316 (1) PROVIDER NETWORKS.—Managed care plans must develop and
 317 maintain provider networks that meet the medical needs of their
 318 enrollees in accordance with standards established pursuant to
 319 s. 409.967(2)(b). Except as provided in this section, managed
 320 care plans may limit the providers in their networks based on
 321 credentials, quality indicators, and price.

322 (b) Certain providers are statewide resources and
 323 essential providers for all managed care plans in all regions.
 324 All managed care plans must include these essential providers in
 325 their networks. Statewide essential providers include:

326 1. Faculty plans of Florida medical schools.
 327 2. Regional perinatal intensive care centers as defined in
 328 s. 383.16(2).

329 3. Hospitals licensed as specialty children's hospitals as
 330 defined in s. 395.002(29) ~~395.002(28)~~.

331 4. Accredited and integrated systems serving medically
 332 complex children that are comprised of separately licensed, but
 333 commonly owned, health care providers delivering at least the
 334 following services: medical group home, in-home and outpatient
 335 nursing care and therapies, pharmacy services, durable medical
 336 equipment, and Prescribed Pediatric Extended Care.

337
 338 Managed care plans that have not contracted with all statewide
 339 essential providers in all regions as of the first date of
 340 recipient enrollment must continue to negotiate in good faith.
 341 Payments to physicians on the faculty of nonparticipating
 342 Florida medical schools shall be made at the applicable Medicaid
 343 rate. Payments for services rendered by regional perinatal
 344 intensive care centers shall be made at the applicable Medicaid
 345 rate as of the first day of the contract between the agency and
 346 the plan. Payments to nonparticipating specialty children's
 347 hospitals shall equal the highest rate established by contract
 348 between that provider and any other Medicaid managed care plan.

349 Section 16. Paragraph (1) of subsection (1) of section
 350 468.505, Florida Statutes, is amended to read:

351 468.505 Exemptions; exceptions.—

352 (1) Nothing in this part may be construed as prohibiting
 353 or restricting the practice, services, or activities of:

354 (1) A person employed by a nursing facility exempt from
 355 licensing under s. 395.002(13) ~~395.002(12)~~, or a person exempt
 356 from licensing under s. 464.022.

357 Section 17. Paragraph (c) of subsection (4) and paragraph
 358 (a) of subsection (5) of section 627.736, Florida Statutes, are
 359 amended to read:

360 627.736 Required personal injury protection benefits;
 361 exclusions; priority; claims.—

362 (4) BENEFITS; WHEN DUE.—Benefits due from an insurer under
 363 ss. 627.730-627.7405 shall be primary, except that benefits
 364 received under any workers' compensation law shall be credited

365 against the benefits provided by subsection (1) and shall be due
 366 and payable as loss accrues, upon receipt of reasonable proof of
 367 such loss and the amount of expenses and loss incurred which are
 368 covered by the policy issued under ss. 627.730-627.7405. When
 369 the Agency for Health Care Administration provides, pays, or
 370 becomes liable for medical assistance under the Medicaid program
 371 related to injury, sickness, disease, or death arising out of
 372 the ownership, maintenance, or use of a motor vehicle, benefits
 373 under ss. 627.730-627.7405 shall be subject to the provisions of
 374 the Medicaid program.

375 (c) Upon receiving notice of an accident that is
 376 potentially covered by personal injury protection benefits, the
 377 insurer must reserve \$5,000 of personal injury protection
 378 benefits for payment to physicians licensed under chapter 458 or
 379 chapter 459 or dentists licensed under chapter 466 who provide
 380 emergency services and care, as defined in s. 395.002~~(9)~~, or who
 381 provide hospital inpatient care. The amount required to be held
 382 in reserve may be used only to pay claims from such physicians
 383 or dentists until 30 days after the date the insurer receives
 384 notice of the accident. After the 30-day period, any amount of
 385 the reserve for which the insurer has not received notice of a
 386 claim from a physician or dentist who provided emergency
 387 services and care or who provided hospital inpatient care may
 388 then be used by the insurer to pay other claims. The time
 389 periods specified in paragraph (b) for required payment of
 390 personal injury protection benefits shall be tolled for the
 391 period of time that an insurer is required by this paragraph to
 392 hold payment of a claim that is not from a physician or dentist

393 | who provided emergency services and care or who provided
 394 | hospital inpatient care to the extent that the personal injury
 395 | protection benefits not held in reserve are insufficient to pay
 396 | the claim. This paragraph does not require an insurer to
 397 | establish a claim reserve for insurance accounting purposes.

398 | (5) CHARGES FOR TREATMENT OF INJURED PERSONS.—

399 | (a)1. Any physician, hospital, clinic, or other person or
 400 | institution lawfully rendering treatment to an injured person
 401 | for a bodily injury covered by personal injury protection
 402 | insurance may charge the insurer and injured party only a
 403 | reasonable amount pursuant to this section for the services and
 404 | supplies rendered, and the insurer providing such coverage may
 405 | pay for such charges directly to such person or institution
 406 | lawfully rendering such treatment, if the insured receiving such
 407 | treatment or his or her guardian has countersigned the properly
 408 | completed invoice, bill, or claim form approved by the office
 409 | upon which such charges are to be paid for as having actually
 410 | been rendered, to the best knowledge of the insured or his or
 411 | her guardian. In no event, however, may such a charge be in
 412 | excess of the amount the person or institution customarily
 413 | charges for like services or supplies. With respect to a
 414 | determination of whether a charge for a particular service,
 415 | treatment, or otherwise is reasonable, consideration may be
 416 | given to evidence of usual and customary charges and payments
 417 | accepted by the provider involved in the dispute, and
 418 | reimbursement levels in the community and various federal and
 419 | state medical fee schedules applicable to automobile and other
 420 | insurance coverages, and other information relevant to the

421 | reasonably of the reimbursement for the service, treatment,
 422 | or supply.

423 | 2. The insurer may limit reimbursement to 80 percent of
 424 | the following schedule of maximum charges:

425 | a. For emergency transport and treatment by providers
 426 | licensed under chapter 401, 200 percent of Medicare.

427 | b. For emergency services and care provided by a hospital
 428 | licensed under chapter 395, 75 percent of the hospital's usual
 429 | and customary charges.

430 | c. For emergency services and care as defined by s.
 431 | 395.002(9) provided in a facility licensed under chapter 395
 432 | rendered by a physician or dentist, and related hospital
 433 | inpatient services rendered by a physician or dentist, the usual
 434 | and customary charges in the community.

435 | d. For hospital inpatient services, other than emergency
 436 | services and care, 200 percent of the Medicare Part A
 437 | prospective payment applicable to the specific hospital
 438 | providing the inpatient services.

439 | e. For hospital outpatient services, other than emergency
 440 | services and care, 200 percent of the Medicare Part A Ambulatory
 441 | Payment Classification for the specific hospital providing the
 442 | outpatient services.

443 | f. For all other medical services, supplies, and care, 200
 444 | percent of the allowable amount under the participating
 445 | physicians schedule of Medicare Part B. However, if such
 446 | services, supplies, or care is not reimbursable under Medicare
 447 | Part B, the insurer may limit reimbursement to 80 percent of the
 448 | maximum reimbursable allowance under workers' compensation, as

449 determined under s. 440.13 and rules adopted thereunder which
 450 are in effect at the time such services, supplies, or care is
 451 provided. Services, supplies, or care that is not reimbursable
 452 under Medicare or workers' compensation is not required to be
 453 reimbursed by the insurer.

454 3. For purposes of subparagraph 2., the applicable fee
 455 schedule or payment limitation under Medicare is the fee
 456 schedule or payment limitation in effect at the time the
 457 services, supplies, or care was rendered and for the area in
 458 which such services were rendered, except that it may not be
 459 less than the allowable amount under the participating
 460 physicians schedule of Medicare Part B for 2007 for medical
 461 services, supplies, and care subject to Medicare Part B.

462 4. Subparagraph 2. does not allow the insurer to apply any
 463 limitation on the number of treatments or other utilization
 464 limits that apply under Medicare or workers' compensation. An
 465 insurer that applies the allowable payment limitations of
 466 subparagraph 2. must reimburse a provider who lawfully provided
 467 care or treatment under the scope of his or her license,
 468 regardless of whether such provider would be entitled to
 469 reimbursement under Medicare due to restrictions or limitations
 470 on the types or discipline of health care providers who may be
 471 reimbursed for particular procedures or procedure codes.

472 5. If an insurer limits payment as authorized by
 473 subparagraph 2., the person providing such services, supplies,
 474 or care may not bill or attempt to collect from the insured any
 475 amount in excess of such limits, except for amounts that are not
 476 covered by the insured's personal injury protection coverage due

477 to the coinsurance amount or maximum policy limits.

478 Section 18. Subsection (4) of section 766.118, Florida
 479 Statutes, is amended to read:

480 766.118 Determination of noneconomic damages.—

481 (4) LIMITATION ON NONECONOMIC DAMAGES FOR NEGLIGENCE OF
 482 PRACTITIONERS PROVIDING EMERGENCY SERVICES AND CARE.—

483 Notwithstanding subsections (2) and (3), with respect to a cause
 484 of action for personal injury or wrongful death arising from
 485 medical negligence of practitioners providing emergency services
 486 and care, as defined in s. 395.002~~(9)~~, or providing services as
 487 provided in s. 401.265, or providing services pursuant to
 488 obligations imposed by 42 U.S.C. s. 1395dd to persons with whom
 489 the practitioner does not have a then-existing health care
 490 patient-practitioner relationship for that medical condition:

491 (a) Regardless of the number of such practitioner
 492 defendants, noneconomic damages shall not exceed \$150,000 per
 493 claimant.

494 (b) Notwithstanding paragraph (a), the total noneconomic
 495 damages recoverable by all claimants from all such practitioners
 496 shall not exceed \$300,000.

497
 498 The limitation provided by this subsection applies only to
 499 noneconomic damages awarded as a result of any act or omission
 500 of providing medical care or treatment, including diagnosis that
 501 occurs prior to the time the patient is stabilized and is
 502 capable of receiving medical treatment as a nonemergency
 503 patient, unless surgery is required as a result of the emergency
 504 within a reasonable time after the patient is stabilized, in

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505 | which case the limitation provided by this subsection applies to
 506 | any act or omission of providing medical care or treatment which
 507 | occurs prior to the stabilization of the patient following the
 508 | surgery.

509 | Section 19. Section 766.316, Florida Statutes, is amended
 510 | to read:

511 | 766.316 Notice to obstetrical patients of participation in
 512 | the plan.—Each hospital with a participating physician on its
 513 | staff and each participating physician, other than residents,
 514 | assistant residents, and interns deemed to be participating
 515 | physicians under s. 766.314(4)(c), under the Florida Birth-
 516 | Related Neurological Injury Compensation Plan shall provide
 517 | notice to the obstetrical patients as to the limited no-fault
 518 | alternative for birth-related neurological injuries. Such notice
 519 | shall be provided on forms furnished by the association and
 520 | shall include a clear and concise explanation of a patient's
 521 | rights and limitations under the plan. The hospital or the
 522 | participating physician may elect to have the patient sign a
 523 | form acknowledging receipt of the notice form. Signature of the
 524 | patient acknowledging receipt of the notice form raises a
 525 | rebuttable presumption that the notice requirements of this
 526 | section have been met. Notice need not be given to a patient
 527 | when the patient has an emergency medical condition as defined
 528 | in s. 395.002(9)(b) ~~395.002(8)(b)~~ or when notice is not
 529 | practicable.

530 | Section 20. Paragraph (b) of subsection (2) of section
 531 | 812.014, Florida Statutes, is amended to read:

532 | 812.014 Theft.—

533 (2)

534 (b)1. If the property stolen is valued at \$20,000 or more,
 535 but less than \$100,000;

536 2. The property stolen is cargo valued at less than
 537 \$50,000 that has entered the stream of interstate or intrastate
 538 commerce from the shipper's loading platform to the consignee's
 539 receiving dock;

540 3. The property stolen is emergency medical equipment,
 541 valued at \$300 or more, that is taken from a facility licensed
 542 under chapter 395 or from an aircraft or vehicle permitted under
 543 chapter 401; or

544 4. The property stolen is law enforcement equipment,
 545 valued at \$300 or more, that is taken from an authorized
 546 emergency vehicle, as defined in s. 316.003,
 547

548 the offender commits grand theft in the second degree,
 549 punishable as a felony of the second degree, as provided in s.
 550 775.082, s. 775.083, or s. 775.084. Emergency medical equipment
 551 means mechanical or electronic apparatus used to provide
 552 emergency services and care as defined in s. 395.002~~(9)~~ or to
 553 treat medical emergencies. Law enforcement equipment means any
 554 property, device, or apparatus used by any law enforcement
 555 officer as defined in s. 943.10 in the officer's official
 556 business. However, if the property is stolen within a county
 557 that is subject to a state of emergency declared by the Governor
 558 under chapter 252, the theft is committed after the declaration
 559 of emergency is made, and the perpetration of the theft is
 560 facilitated by conditions arising from the emergency, the theft

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561 is a felony of the first degree, punishable as provided in s.
 562 775.082, s. 775.083, or s. 775.084. As used in this paragraph,
 563 the term "conditions arising from the emergency" means civil
 564 unrest, power outages, curfews, voluntary or mandatory
 565 evacuations, or a reduction in the presence of or response time
 566 for first responders or homeland security personnel. For
 567 purposes of sentencing under chapter 921, a felony offense that
 568 is reclassified under this paragraph is ranked one level above
 569 the ranking under s. 921.0022 or s. 921.0023 of the offense
 570 committed.

571 Section 21. This act shall take effect July 1, 2012.

COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 1329 (2012)

Amendment No.

COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED	___	(Y/N)
ADOPTED AS AMENDED	___	(Y/N)
ADOPTED W/O OBJECTION	___	(Y/N)
FAILED TO ADOPT	___	(Y/N)
WITHDRAWN	___	(Y/N)
OTHER	_____	

1 Committee/Subcommittee hearing bill: Health & Human Services
2 Quality Subcommittee
3 Representative Corcoran offered the following:
4

5 **Amendment (with title amendment)**

6 Remove everything after the enacting clause and insert:
7 Section 1. Paragraph (c) of subsection (4) of section
8 381.026, Florida Statutes, is amended to read:
9 381.026 Florida Patient's Bill of Rights and
10 Responsibilities.—

11 (4) RIGHTS OF PATIENTS.—Each health care facility or
12 provider shall observe the following standards:

13 (c) *Financial information and disclosure.*—

14 1. A patient has the right to be given, upon request, by
15 the responsible provider, his or her designee, or a
16 representative of the health care facility full information and
17 necessary counseling on the availability of known financial
18 resources for the patient's health care.

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19 2. A health care provider or a health care facility shall,
20 upon request, disclose to each patient who is eligible for
21 Medicare, before treatment, whether the health care provider or
22 the health care facility in which the patient is receiving
23 medical services accepts assignment under Medicare reimbursement
24 as payment in full for medical services and treatment rendered
25 in the health care provider's office or health care facility.

26 3.a. A practitioner licensed under chapter 458 or chapter
27 459 must ~~primary care provider~~ may publish a schedule of charges
28 for the medical services that the practitioner ~~provider~~ offers
29 to patients and distribute the schedule to each patient upon
30 each visit. The schedule must describe the medical services in
31 language comprehensible to a layperson. The schedule must
32 include the prices charged to an uninsured person paying for
33 such services by cash, check, credit card, or debit card.

34 b. The schedule may ~~must~~ be posted in a conspicuous place
35 in the reception area of the practitioner's ~~provider's~~ office
36 and must include, but need is not be limited to, the 50 services
37 most frequently provided by the practitioner ~~primary care~~
38 ~~provider~~. The schedule may group services by three price levels,
39 listing services in each price level. The posting must be at
40 least 15 square feet in size. The text describing the medical
41 services must fill at least 12 square feet of the posting. A
42 primary care provider who voluntarily published and maintained
43 ~~publishes and maintains~~ a schedule of charges for medical
44 services from July 1, 2011, through June 30, 2012, in accordance
45 with chapter 2011-122, Laws of Florida, is exempt from the
46 license fee requirements for a single period of renewal of a

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47 professional license under chapter 456 for that licensure term
48 and is exempt from the continuing education requirements of
49 chapter 456 and the rules implementing those requirements for a
50 single 2-year period.

51 4. If a primary care provider publishes a schedule of
52 charges pursuant to subparagraph 3., he or she must continually
53 post it at all times for the duration of active licensure in
54 this state when primary care services are provided to patients.
55 If a primary care provider fails to post the schedule of charges
56 in accordance with this subparagraph, the provider shall be
57 required to pay any license fee and comply with any continuing
58 education requirements for which an exemption was received.

59 5. A health care provider or a health care facility shall,
60 upon request, ~~furnish a person,~~ before the provision of medical
61 services, furnish a reasonable estimate of charges for such
62 services. The health care provider or the health care facility
63 shall provide an uninsured person, before the provision of a
64 planned nonemergency medical service, a reasonable estimate of
65 charges for such service and information regarding the
66 provider's or facility's discount or charity policies for which
67 the uninsured person may be eligible. Such estimates ~~by a~~
68 ~~primary care provider~~ must be consistent with the schedule
69 posted under subparagraph 3. Estimates shall, to the extent
70 possible, be written in a language comprehensible to an ordinary
71 layperson. Such reasonable estimate does not preclude the health
72 care provider or health care facility from exceeding the
73 estimate or making additional charges based on changes in the
74 patient's condition or treatment needs.

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75 6. Each licensed facility not operated by the state shall
76 make available to the public on its Internet website or by other
77 electronic means a description of and a link to the performance
78 outcome and financial data that is published by the agency
79 pursuant to s. 408.05(3)(k). The facility shall place a notice
80 in the reception area that such information is available
81 electronically and the website address. The licensed facility
82 may indicate that the pricing information is based on a
83 compilation of charges for the average patient and that each
84 patient's bill may vary from the average depending upon the
85 severity of illness and individual resources consumed. The
86 licensed facility may also indicate that the price of service is
87 negotiable for eligible patients based upon the patient's
88 ability to pay.

89 7. A patient has the right to receive a copy of an
90 itemized bill upon request. A patient has a right to be given an
91 explanation of charges upon request.

92 Section 2. Subsections (6) through (33) of section
93 395.002, Florida Statutes, are renumbered as subsections (7)
94 through (34), respectively, present subsections (10), (28), and
95 (30) of that section are amended, and a new subsection (6) is
96 added to that section, to read:

97 395.002 Definitions.—As used in this chapter:

98 (6) "Diagnostic-imaging center" means a freestanding
99 outpatient facility that provides specialized services for the
100 diagnosis of a disease by examination and also provides
101 radiological services.

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102 ~~(11)(10)~~ "General hospital" means any facility which meets
103 the provisions of subsection (13) ~~(12)~~ and which regularly makes
104 its facilities and services available to the general population.

105 ~~(29)(28)~~ "Specialty hospital" means any facility which
106 meets the provisions of subsection (13) ~~(12)~~, and which
107 regularly makes available either:

108 (a) The range of medical services offered by general
109 hospitals, but restricted to a defined age or gender group of
110 the population;

111 (b) A restricted range of services appropriate to the
112 diagnosis, care, and treatment of patients with specific
113 categories of medical or psychiatric illnesses or disorders; or

114 (c) Intensive residential treatment programs for children
115 and adolescents as defined in subsection (16) ~~(15)~~.

116 ~~(31)(30)~~ "Urgent care center" means a facility or clinic
117 that provides immediate but not emergent ambulatory medical care
118 to patients with or without an appointment. It includes a
119 facility or clinic organization that maintains three or more
120 locations using the same or similar name, does not require a
121 patient to make an appointment, and holds itself out to the
122 general public in any manner as a facility or clinic where
123 immediate but not emergent medical care is provided.

124 Section 3. Section 395.107, Florida Statutes, is amended
125 to read:

126 395.107 ~~Urgent care centers;~~ Publishing and posting
127 schedule of charges; penalties.-

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128 (1) An urgent care center, an ambulatory surgical center,
129 and a diagnostic-imaging center must publish and post a schedule
130 of charges for the medical services offered to patients.

131 (2) The schedule of charges must describe the medical
132 services in language comprehensible to a layperson. The schedule
133 must include the prices charged to an uninsured person paying
134 for such services by cash, check, credit card, or debit card.
135 The schedule must be posted in a conspicuous place in the
136 reception area of the urgent care center and must include, but
137 is not limited to, the 50 services most frequently provided by
138 the urgent care center. The schedule may group services by three
139 price levels, listing services in each price level. The posting
140 must be at least 15 square feet in size. If an urgent care
141 center is affiliated with a facility licensed under chapter 395,
142 the schedule must include text that notifies the insured whether
143 the charges for medical services received at the center will be
144 the same as, or more than, charges for medical services received
145 at a hospital. The text notifying the patient shall be in a font
146 size equal to or greater than the font size used for prices and
147 must be in a contrasting color. Such text shall be included in
148 all advertisements for the center and in language comprehensible
149 to a layperson.

150 (3) The posted text describing the medical services must
151 fill at least 12 square feet of the posting. A center may use
152 an electronic device to post the schedule of charges. Such a
153 device must measure at least 22" by 33" in size and patients
154 must be able to access the schedule during all hours of
155 operation.

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156 (4) An urgent care center that is operated and used
157 exclusively for employees and the dependents of employees of the
158 business that owns or contracts for the urgent care center is
159 exempt from this section.

160 (5) A fine of up to \$1,000, per day shall be imposed on an
161 urgent care center, an ambulatory surgical center, or a
162 diagnostic-imaging center that fails to comply with this section
163 until the center comes into compliance. ~~The failure of an urgent~~
164 ~~care center to publish and post a schedule of charges as~~
165 ~~required by this section shall result in a fine of not more than~~
166 ~~\$1,000, per day, until the schedule is published and posted.~~

167 Section 4. Paragraph (oo) is added to subsection (1) of
168 section 456.072, Florida Statutes, to read:

169 456.072 Grounds for discipline; penalties; enforcement.—

170 (1) The following acts shall constitute grounds for which
171 the disciplinary actions specified in subsection (2) may be
172 taken:

173 (oo) Failure to comply with the provisions of s. 381.026.

174 Section 5. Subsections (20) and (21) are added to section
175 627.6131, Florida Statutes, to read:

176 627.6131 Payment of claims.—

177 (20) If any insurer is liable for emergency services and
178 care, as defined in s. 395.002, regardless of whether a contract
179 exists between the insurer and the provider of emergency
180 services and care, the insurer is solely liable for payment of
181 fees to the provider, and the insured is not liable for payment
182 of fees to the provider, other than applicable copayments and
183 deductibles, for the first 24 hours if the insured is

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184 transported to the facility by emergency medical transportation
185 services, as defined in s. 945.6041(1)(a).

186 (21) An insurer is solely liable for payment of fees to
187 the provider and the insured is not liable for payment of fees
188 to the provider, other than applicable copayments and
189 deductibles, for medical services and care that are:

190 (a) Nonemergency services and care as defined in s.
191 395.002;

192 (b) Provided in a facility licensed under chapter 395
193 which has a contract with the insurer; and

194 (c) Provided by a provider that does not have a contract
195 with the insurer where the patient has no ability and
196 opportunity to choose an alternative provider having a contract
197 with the insurer.

198 Section 6. Section 627.6385, Florida Statutes, is created
199 to read:

200 627.6385 Hospital and provider transparency; duty to
201 inform.—

202 (1) Each insurer issuing a health insurance policy
203 insuring against loss or expense due to medical and related
204 services provided within a facility licensed under chapter 395
205 shall disclose to its insured whether the facility contracts
206 with providers who are not under contract with the insurer. Such
207 disclosure must be included in the insurer's member website and
208 distributed by the insurer to each insured.

209 (2) Each facility licensed under chapter 395 shall
210 disclose to each patient upon scheduling services or
211 nonemergency admission which providers will treat the patient

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212 and which of those providers is not under contract with the
213 patient's insurer. The disclosure must include notification to
214 the insured that such providers may bill the insured directly
215 for services rendered within the facility. The disclosure must
216 be limited to the providers that are reasonably expected to
217 provide specific medical services and treatment scheduled to be
218 received by the insured, must be in writing, and must include
219 the name, professional address, and telephone number of all such
220 providers. Failure to make such a disclosure shall result in a
221 fine of \$500 per occurrence pursuant to s. 408.813. If during
222 an episode of care the patient's condition becomes emergent the
223 disclosure provision of this subsection does not apply.

224 (3) For a patient scheduled or admitted for nonemergency
225 services to a facility licensed under chapter 395 and receiving
226 medical services from a provider not under contract with the
227 patient's insurer, that provider shall disclose to the patient
228 in writing, prior to the provision of medical services, whether
229 the patient will be billed directly for medical services
230 rendered within the facility and provide an estimate of the
231 amount to be billed directly to the patient. The patient is not
232 liable for any charges, other than applicable copayments or
233 deductibles, billed to the patient by the provider who failed to
234 make the disclosure. If the actual amount billed directly to
235 the patient is 200 percent above the estimate required by this
236 subsection, or greater, that provider may not bill the patient
237 directly for any charges for services rendered within the
238 facility. If during an episode of care the patient's condition

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239 becomes emergent the disclosure provision of this subsection
240 does not apply.

241 Section 7. Subsection (4) of section 383.50, Florida
242 Statutes, is amended to read:

243 383.50 Treatment of surrendered newborn infant.—

244 (4) Each hospital of this state subject to s. 395.1041
245 shall, and any other hospital may, admit and provide all
246 necessary emergency services and care, as defined in s.
247 395.002(9), to any newborn infant left with the hospital in
248 accordance with this section. The hospital or any of its
249 licensed health care professionals shall consider these actions
250 as implied consent for treatment, and a hospital accepting
251 physical custody of a newborn infant has implied consent to
252 perform all necessary emergency services and care. The hospital
253 or any of its licensed health care professionals is immune from
254 criminal or civil liability for acting in good faith in
255 accordance with this section. Nothing in this subsection limits
256 liability for negligence.

257 Section 8. Subsection (5) of section 390.011, Florida
258 Statutes, is amended to read:

259 390.011 Definitions.—As used in this chapter, the term:

260 (5) "Hospital" means a facility as defined in s.
261 395.002(13) ~~395.002(12)~~ and licensed under chapter 395 and part
262 II of chapter 408.

263 Section 9. Subsection (7) of section 394.4787, Florida
264 Statutes, is amended to read:

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265 394.4787 Definitions; ss. 394.4786, 394.4787, 394.4788,
266 and 394.4789.—As used in this section and ss. 394.4786,
267 394.4788, and 394.4789:

268 (7) "Specialty psychiatric hospital" means a hospital
269 licensed by the agency pursuant to s. 395.002(29) ~~395.002(28)~~
270 and part II of chapter 408 as a specialty psychiatric hospital.

271 Section 10. Paragraph (b) of subsection (2) of section
272 395.003, Florida Statutes, is amended to read:

273 395.003 Licensure; denial, suspension, and revocation.—
274 (2)

275 (b) The agency shall, at the request of a licensee that is
276 a teaching hospital as defined in s. 408.07(45), issue a single
277 license to a licensee for facilities that have been previously
278 licensed as separate premises, provided such separately licensed
279 facilities, taken together, constitute the same premises as
280 defined in s. ~~395.002(23)~~. Such license for the single premises
281 shall include all of the beds, services, and programs that were
282 previously included on the licenses for the separate premises.
283 The granting of a single license under this paragraph shall not
284 in any manner reduce the number of beds, services, or programs
285 operated by the licensee.

286 Section 11. Paragraph (c) of subsection (2) of section
287 395.602, Florida Statutes, is amended to read:

288 395.602 Rural hospitals.—

289 (2) DEFINITIONS.—As used in this part:

290 (c) "Inactive rural hospital bed" means a licensed acute
291 care hospital bed, as defined in s. ~~395.002(13)~~, that is
292 inactive in that it cannot be occupied by acute care inpatients.

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293 Section 12. Paragraph (c) of subsection (1) of section
294 395.701, Florida Statutes, is amended to read:

295 395.701 Annual assessments on net operating revenues for
296 inpatient and outpatient services to fund public medical
297 assistance; administrative fines for failure to pay assessments
298 when due; exemption.—

299 (1) For the purposes of this section, the term:

300 (c) "Hospital" means a health care institution as defined
301 in s. 395.002(13) ~~395.002(12)~~, but does not include any hospital
302 operated by the agency or the Department of Corrections.

303 Section 13. Subsection (3) of section 408.051, Florida
304 Statutes, is amended to read:

305 408.051 Florida Electronic Health Records Exchange Act.—

306 (3) EMERGENCY RELEASE OF IDENTIFIABLE HEALTH RECORD.—A
307 health care provider may release or access an identifiable
308 health record of a patient without the patient's consent for use
309 in the treatment of the patient for an emergency medical
310 condition, as defined in s. ~~395.002(8)~~, when the health care
311 provider is unable to obtain the patient's consent or the
312 consent of the patient representative due to the patient's
313 condition or the nature of the situation requiring immediate
314 medical attention. A health care provider who in good faith
315 releases or accesses an identifiable health record of a patient
316 in any form or medium under this subsection is immune from civil
317 liability for accessing or releasing an identifiable health
318 record.

319 Section 14. Subsection (8) of section 409.905, Florida
320 Statutes, is amended to read:

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321 409.905 Mandatory Medicaid services.—The agency may make
322 payments for the following services, which are required of the
323 state by Title XIX of the Social Security Act, furnished by
324 Medicaid providers to recipients who are determined to be
325 eligible on the dates on which the services were provided. Any
326 service under this section shall be provided only when medically
327 necessary and in accordance with state and federal law.
328 Mandatory services rendered by providers in mobile units to
329 Medicaid recipients may be restricted by the agency. Nothing in
330 this section shall be construed to prevent or limit the agency
331 from adjusting fees, reimbursement rates, lengths of stay,
332 number of visits, number of services, or any other adjustments
333 necessary to comply with the availability of moneys and any
334 limitations or directions provided for in the General
335 Appropriations Act or chapter 216.

336 (8) NURSING FACILITY SERVICES.—The agency shall pay for
337 24-hour-a-day nursing and rehabilitative services for a
338 recipient in a nursing facility licensed under part II of
339 chapter 400 or in a rural hospital, as defined in s. 395.602, or
340 in a Medicare certified skilled nursing facility operated by a
341 hospital, as defined by s. 395.002(11) ~~395.002(10)~~, that is
342 licensed under part I of chapter 395, and in accordance with
343 provisions set forth in s. 409.908(2)(a), which services are
344 ordered by and provided under the direction of a licensed
345 physician. However, if a nursing facility has been destroyed or
346 otherwise made uninhabitable by natural disaster or other
347 emergency and another nursing facility is not available, the
348 agency must pay for similar services temporarily in a hospital

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349 licensed under part I of chapter 395 provided federal funding is
350 approved and available. The agency shall pay only for bed-hold
351 days if the facility has an occupancy rate of 95 percent or
352 greater. The agency is authorized to seek any federal waivers to
353 implement this policy.

354 Section 15. Paragraph (a) of subsection (4) of section
355 409.97, Florida Statutes, is amended to read:

356 409.97 State and local Medicaid partnerships.—

357 (4) HOSPITAL RATE DISTRIBUTION.—

358 (a) The agency is authorized to implement a tiered
359 hospital rate system to enhance Medicaid payments to all
360 hospitals when resources for the tiered rates are available from
361 general revenue and such contributions pursuant to subsection
362 (1) as are authorized under the General Appropriations Act.

363 1. Tier 1 hospitals are statutory rural hospitals as
364 defined in s. 395.602, statutory teaching hospitals as defined
365 in s. 408.07(45), and specialty children's hospitals as defined
366 in s. 395.002(29) ~~395.002(28)~~.

367 2. Tier 2 hospitals are community hospitals not included
368 in Tier 1 that provided more than 9 percent of the hospital's
369 total inpatient days to Medicaid patients and charity patients,
370 as defined in s. 409.911, and are located in the jurisdiction of
371 a local funding source pursuant to subsection (1).

372 3. Tier 3 hospitals include all community hospitals.

373 Section 16. Paragraph (b) of subsection (1) of section
374 409.975, Florida Statutes, is amended to read:

375 409.975 Managed care plan accountability.—In addition to
376 the requirements of s. 409.967, plans and providers

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377 participating in the managed medical assistance program shall
378 comply with the requirements of this section.

379 (1) PROVIDER NETWORKS.—Managed care plans must develop and
380 maintain provider networks that meet the medical needs of their
381 enrollees in accordance with standards established pursuant to
382 s. 409.967(2)(b). Except as provided in this section, managed
383 care plans may limit the providers in their networks based on
384 credentials, quality indicators, and price.

385 (b) Certain providers are statewide resources and
386 essential providers for all managed care plans in all regions.
387 All managed care plans must include these essential providers in
388 their networks. Statewide essential providers include:

- 389 1. Faculty plans of Florida medical schools.
- 390 2. Regional perinatal intensive care centers as defined in
391 s. 383.16(2).
- 392 3. Hospitals licensed as specialty children's hospitals as
393 defined in s. 395.002(29) ~~395.002(28)~~.
- 394 4. Accredited and integrated systems serving medically
395 complex children that are comprised of separately licensed, but
396 commonly owned, health care providers delivering at least the
397 following services: medical group home, in-home and outpatient
398 nursing care and therapies, pharmacy services, durable medical
399 equipment, and Prescribed Pediatric Extended Care.

400

401 Managed care plans that have not contracted with all statewide
402 essential providers in all regions as of the first date of
403 recipient enrollment must continue to negotiate in good faith.

404 Payments to physicians on the faculty of nonparticipating

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405 Florida medical schools shall be made at the applicable Medicaid
406 rate. Payments for services rendered by regional perinatal
407 intensive care centers shall be made at the applicable Medicaid
408 rate as of the first day of the contract between the agency and
409 the plan. Payments to nonparticipating specialty children's
410 hospitals shall equal the highest rate established by contract
411 between that provider and any other Medicaid managed care plan.

412 Section 17. Paragraph (1) of subsection (1) of section
413 468.505, Florida Statutes, is amended to read:

414 468.505 Exemptions; exceptions.—

415 (1) Nothing in this part may be construed as prohibiting
416 or restricting the practice, services, or activities of:

417 (1) A person employed by a nursing facility exempt from
418 licensing under s. 395.002(13) ~~395.002(12)~~, or a person exempt
419 from licensing under s. 464.022.

420 Section 18. Paragraph (c) of subsection (4) and paragraph
421 (a) of subsection (5) of section 627.736, Florida Statutes, are
422 amended to read:

423 627.736 Required personal injury protection benefits;
424 exclusions; priority; claims.—

425 (4) BENEFITS; WHEN DUE.—Benefits due from an insurer under
426 ss. 627.730-627.7405 shall be primary, except that benefits
427 received under any workers' compensation law shall be credited
428 against the benefits provided by subsection (1) and shall be due
429 and payable as loss accrues, upon receipt of reasonable proof of
430 such loss and the amount of expenses and loss incurred which are
431 covered by the policy issued under ss. 627.730-627.7405. When
432 the Agency for Health Care Administration provides, pays, or

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433 becomes liable for medical assistance under the Medicaid program
434 related to injury, sickness, disease, or death arising out of
435 the ownership, maintenance, or use of a motor vehicle, benefits
436 under ss. 627.730-627.7405 shall be subject to the provisions of
437 the Medicaid program.

438 (c) Upon receiving notice of an accident that is
439 potentially covered by personal injury protection benefits, the
440 insurer must reserve \$5,000 of personal injury protection
441 benefits for payment to physicians licensed under chapter 458 or
442 chapter 459 or dentists licensed under chapter 466 who provide
443 emergency services and care, as defined in s. 395.002(9), or who
444 provide hospital inpatient care. The amount required to be held
445 in reserve may be used only to pay claims from such physicians
446 or dentists until 30 days after the date the insurer receives
447 notice of the accident. After the 30-day period, any amount of
448 the reserve for which the insurer has not received notice of a
449 claim from a physician or dentist who provided emergency
450 services and care or who provided hospital inpatient care may
451 then be used by the insurer to pay other claims. The time
452 periods specified in paragraph (b) for required payment of
453 personal injury protection benefits shall be tolled for the
454 period of time that an insurer is required by this paragraph to
455 hold payment of a claim that is not from a physician or dentist
456 who provided emergency services and care or who provided
457 hospital inpatient care to the extent that the personal injury
458 protection benefits not held in reserve are insufficient to pay
459 the claim. This paragraph does not require an insurer to
460 establish a claim reserve for insurance accounting purposes.

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461 (5) CHARGES FOR TREATMENT OF INJURED PERSONS.-

462 (a)1. Any physician, hospital, clinic, or other person or
463 institution lawfully rendering treatment to an injured person
464 for a bodily injury covered by personal injury protection
465 insurance may charge the insurer and injured party only a
466 reasonable amount pursuant to this section for the services and
467 supplies rendered, and the insurer providing such coverage may
468 pay for such charges directly to such person or institution
469 lawfully rendering such treatment, if the insured receiving such
470 treatment or his or her guardian has countersigned the properly
471 completed invoice, bill, or claim form approved by the office
472 upon which such charges are to be paid for as having actually
473 been rendered, to the best knowledge of the insured or his or
474 her guardian. In no event, however, may such a charge be in
475 excess of the amount the person or institution customarily
476 charges for like services or supplies. With respect to a
477 determination of whether a charge for a particular service,
478 treatment, or otherwise is reasonable, consideration may be
479 given to evidence of usual and customary charges and payments
480 accepted by the provider involved in the dispute, and
481 reimbursement levels in the community and various federal and
482 state medical fee schedules applicable to automobile and other
483 insurance coverages, and other information relevant to the
484 reasonableness of the reimbursement for the service, treatment,
485 or supply.

486 2. The insurer may limit reimbursement to 80 percent of
487 the following schedule of maximum charges:

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- 488 a. For emergency transport and treatment by providers
489 licensed under chapter 401, 200 percent of Medicare.
- 490 b. For emergency services and care provided by a hospital
491 licensed under chapter 395, 75 percent of the hospital's usual
492 and customary charges.
- 493 c. For emergency services and care as defined by s.
494 395.002(9) provided in a facility licensed under chapter 395
495 rendered by a physician or dentist, and related hospital
496 inpatient services rendered by a physician or dentist, the usual
497 and customary charges in the community.
- 498 d. For hospital inpatient services, other than emergency
499 services and care, 200 percent of the Medicare Part A
500 prospective payment applicable to the specific hospital
501 providing the inpatient services.
- 502 e. For hospital outpatient services, other than emergency
503 services and care, 200 percent of the Medicare Part A Ambulatory
504 Payment Classification for the specific hospital providing the
505 outpatient services.
- 506 f. For all other medical services, supplies, and care, 200
507 percent of the allowable amount under the participating
508 physicians schedule of Medicare Part B. However, if such
509 services, supplies, or care is not reimbursable under Medicare
510 Part B, the insurer may limit reimbursement to 80 percent of the
511 maximum reimbursable allowance under workers' compensation, as
512 determined under s. 440.13 and rules adopted thereunder which
513 are in effect at the time such services, supplies, or care is
514 provided. Services, supplies, or care that is not reimbursable

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515 under Medicare or workers' compensation is not required to be
516 reimbursed by the insurer.

517 3. For purposes of subparagraph 2., the applicable fee
518 schedule or payment limitation under Medicare is the fee
519 schedule or payment limitation in effect at the time the
520 services, supplies, or care was rendered and for the area in
521 which such services were rendered, except that it may not be
522 less than the allowable amount under the participating
523 physicians schedule of Medicare Part B for 2007 for medical
524 services, supplies, and care subject to Medicare Part B.

525 4. Subparagraph 2. does not allow the insurer to apply any
526 limitation on the number of treatments or other utilization
527 limits that apply under Medicare or workers' compensation. An
528 insurer that applies the allowable payment limitations of
529 subparagraph 2. must reimburse a provider who lawfully provided
530 care or treatment under the scope of his or her license,
531 regardless of whether such provider would be entitled to
532 reimbursement under Medicare due to restrictions or limitations
533 on the types or discipline of health care providers who may be
534 reimbursed for particular procedures or procedure codes.

535 5. If an insurer limits payment as authorized by
536 subparagraph 2., the person providing such services, supplies,
537 or care may not bill or attempt to collect from the insured any
538 amount in excess of such limits, except for amounts that are not
539 covered by the insured's personal injury protection coverage due
540 to the coinsurance amount or maximum policy limits.

541 Section 19. Subsection (4) of section 766.118, Florida
542 Statutes, is amended to read:

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543 766.118 Determination of noneconomic damages.—

544 (4) LIMITATION ON NONECONOMIC DAMAGES FOR NEGLIGENCE OF
545 PRACTITIONERS PROVIDING EMERGENCY SERVICES AND CARE.—

546 Notwithstanding subsections (2) and (3), with respect to a cause
547 of action for personal injury or wrongful death arising from
548 medical negligence of practitioners providing emergency services
549 and care, as defined in s. 395.002(9), or providing services as
550 provided in s. 401.265, or providing services pursuant to
551 obligations imposed by 42 U.S.C. s. 1395dd to persons with whom
552 the practitioner does not have a then-existing health care
553 patient-practitioner relationship for that medical condition:

554 (a) Regardless of the number of such practitioner
555 defendants, noneconomic damages shall not exceed \$150,000 per
556 claimant.

557 (b) Notwithstanding paragraph (a), the total noneconomic
558 damages recoverable by all claimants from all such practitioners
559 shall not exceed \$300,000.

560

561 The limitation provided by this subsection applies only to
562 noneconomic damages awarded as a result of any act or omission
563 of providing medical care or treatment, including diagnosis that
564 occurs prior to the time the patient is stabilized and is
565 capable of receiving medical treatment as a nonemergency
566 patient, unless surgery is required as a result of the emergency
567 within a reasonable time after the patient is stabilized, in
568 which case the limitation provided by this subsection applies to
569 any act or omission of providing medical care or treatment which

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570 occurs prior to the stabilization of the patient following the
571 surgery.

572 Section 20. Section 766.316, Florida Statutes, is amended
573 to read:

574 766.316 Notice to obstetrical patients of participation in
575 the plan.—Each hospital with a participating physician on its
576 staff and each participating physician, other than residents,
577 assistant residents, and interns deemed to be participating
578 physicians under s. 766.314(4)(c), under the Florida Birth-
579 Related Neurological Injury Compensation Plan shall provide
580 notice to the obstetrical patients as to the limited no-fault
581 alternative for birth-related neurological injuries. Such notice
582 shall be provided on forms furnished by the association and
583 shall include a clear and concise explanation of a patient's
584 rights and limitations under the plan. The hospital or the
585 participating physician may elect to have the patient sign a
586 form acknowledging receipt of the notice form. Signature of the
587 patient acknowledging receipt of the notice form raises a
588 rebuttable presumption that the notice requirements of this
589 section have been met. Notice need not be given to a patient
590 when the patient has an emergency medical condition as defined
591 in s. 395.002(9)(b) ~~395.002(8)(b)~~ or when notice is not
592 practicable.

593 Section 21. Paragraph (b) of subsection (2) of section
594 812.014, Florida Statutes, is amended to read:

595 812.014 Theft.—

596 (2)

COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 1329 (2012)

Amendment No.

597 (b)1. If the property stolen is valued at \$20,000 or more,
598 but less than \$100,000;

599 2. The property stolen is cargo valued at less than
600 \$50,000 that has entered the stream of interstate or intrastate
601 commerce from the shipper's loading platform to the consignee's
602 receiving dock;

603 3. The property stolen is emergency medical equipment,
604 valued at \$300 or more, that is taken from a facility licensed
605 under chapter 395 or from an aircraft or vehicle permitted under
606 chapter 401; or

607 4. The property stolen is law enforcement equipment,
608 valued at \$300 or more, that is taken from an authorized
609 emergency vehicle, as defined in s. 316.003,

610
611 the offender commits grand theft in the second degree,
612 punishable as a felony of the second degree, as provided in s.
613 775.082, s. 775.083, or s. 775.084. Emergency medical equipment
614 means mechanical or electronic apparatus used to provide
615 emergency services and care as defined in s. 395.002(9) or to
616 treat medical emergencies. Law enforcement equipment means any
617 property, device, or apparatus used by any law enforcement
618 officer as defined in s. 943.10 in the officer's official
619 business. However, if the property is stolen within a county
620 that is subject to a state of emergency declared by the Governor
621 under chapter 252, the theft is committed after the declaration
622 of emergency is made, and the perpetration of the theft is
623 facilitated by conditions arising from the emergency, the theft
624 is a felony of the first degree, punishable as provided in s.

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Amendment No.

625 775.082, s. 775.083, or s. 775.084. As used in this paragraph,
626 the term "conditions arising from the emergency" means civil
627 unrest, power outages, curfews, voluntary or mandatory
628 evacuations, or a reduction in the presence of or response time
629 for first responders or homeland security personnel. For
630 purposes of sentencing under chapter 921, a felony offense that
631 is reclassified under this paragraph is ranked one level above
632 the ranking under s. 921.0022 or s. 921.0023 of the offense
633 committed.

634 Section 22. This act shall take effect on July 1, 2012.

637 -----
638 **T I T L E A M E N D M E N T**

639 Remove the entire title and insert:

640 A bill to be entitled

641 An act relating to health care consumer protection; amending s.
642 381.026, F.S.; revising the Florida Patient's Bill of Rights to
643 require certain health care practitioners to publish and
644 distribute a schedule of charges for services provided by
645 patients; specifying text size; providing that a primary care
646 provider who voluntarily published and maintained a schedule of
647 charges within specified dates is exempt from certain
648 requirements; amending s. 395.002, F.S.; defining the term
649 "diagnostic-imaging center"; amending the term "urgent care
650 center"; conforming cross-references; amending s. 395.107, F.S.;
651 requiring that urgent care centers, ambulatory surgical centers,
652 and diagnostic-imaging centers publish and post a schedule of

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 1329 (2012)

Amendment No.

653 charges for services provided to patients; specifying text size;
654 requiring the schedule to be in language comprehensible to a
655 layperson; specifying posted size and allowing for electronic
656 posting; providing an exception; providing for fines; amending
657 s. 456.072, F.S.; adding failure to comply with the provisions
658 of s. 395.107, F.S., to the grounds for discipline of a
659 practitioner licensed under certain chapters; amending s.
660 627.6131, F.S.; prohibiting a provider of emergency medical care
661 and services from billing a patient under certain circumstances;
662 prohibiting certain providers of nonemergency medical care and
663 services from billing a patient under certain circumstances;
664 creating s. 627.6385, F.S.; requiring insurers to inform
665 insureds of certain providers who may bill the insured for
666 medical services; requiring hospitals to disclose to certain
667 patients which of its contracted providers will treat the
668 patients and which of those may bill the patient directly;
669 providing an exception; requiring hospitals to provide contact
670 information for those providers to the patient; requiring
671 certain providers in a hospital to inform certain patients in
672 writing whether the patients will be billed directly by the
673 providers; requiring certain providers in a hospital to provide
674 to the patient an estimate of the amount to be billed directly
675 by the provider; prohibiting certain providers from directly
676 billing a patient if the actual charges are 200 percent greater
677 than the estimate provided to the patient; releasing a patient
678 from liability if a provider fails to disclose billing
679 information; providing an exception; amending ss. 383.50,
680 390.011, 394.4787, 395.003, 395.602, 395.701, 408.051, 409.905,
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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 1329 (2012)

Amendment No.



681 409.97, 409.975, 468.505, 627.736, 766.118, 766.316, and
682 812.014, F.S.; conforming cross-references; providing an
683 effective date.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCB HSQS 12-01 Health Information Systems Council

SPONSOR(S): Health & Human Services Quality Subcommittee

TIED BILLS: **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Health & Human Services Quality Subcommittee		Poche 	Calamas 

SUMMARY ANALYSIS

PCB HSQS 12-01 eliminates the Florida Health Information Systems Council (Council), established by s. 381.90, F.S. The purpose of the Council is to facilitate the collection, analysis, and sharing of health-related data among federal, state, local and private entities. The Council has not taken any official action since 2003. The Council has received no funding in recent years. No new appointments have been made to the Council in the last two years.

The bill appears to have an insignificant, but indeterminate, positive fiscal impact on state government.

The bill provides an effective date of July 1, 2012.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

The Florida Health Information Systems Council (Council) was created in the Department of Health by the Information Resource Management Reform Act of 1997.¹ The purpose of the Council is to coordinate, and provide for, the identification, collection, standardization, and sharing of health-related data among federal, state, local, and private entities.² Members of the Council include:

- The State Surgeon General;
- The Executive Director of the Department of Veterans' Affairs;
- The Secretary of Children and Family Services;
- The Secretary of Health Care Administration;
- The Secretary of Corrections;
- The Attorney General;
- The Executive Director of the Corrections Medical Authority;
- One member representing a small county health department and one member representing a large county health department, both appointed by the Governor;
- A representative from the Florida Association of Counties;
- The Chief Financial Officer;
- A representative from the Florida Health Kids Corporation;
- A representative from a school of public health chosen by the Commissioner of Education;
- The Commissioner of Education;
- The Secretary of Elder Affairs; and
- The Secretary of Juvenile Justice.

Representatives from the federal government may also serve on the Council, but do not have voting rights.³ The Council is required to meet at least quarterly, but may also meet at the call of its chair, at the request of a majority of the membership, or at the request of a department.⁴

According to the Department of Health, the Council has continued to meet as required, but takes no official action.⁵ The last meeting of the Council at which any official action was taken occurred on October 22, 2003.⁶ At that meeting, the Council adopted revisions to its Strategic Plan for FY 2004-05 through 2008-09.⁷ However, none of the recommendations contained in the Plan have been implemented over the last 8 years. Lastly, the Council has not received any recent funding, nor have any appointments to the Council been made in the last two years.⁸

¹ See s. 27, ch. 97-286, Laws of Fla.

² S. 381.90(2), F.S.

³ S. 381.90(3), F.S.

⁴ S. 381.90(5), F.S.

⁵ Telephone conference between Department of Health legislative affairs staff and Health and Human Services Quality Subcommittee staff.

⁶ Florida Department of Health, Florida Health Information Systems Council, *Meeting Minutes, October 22, 2003*, available at <http://www.doh.state.fl.us/floridahisc/Meetings/102203mts.html> (last viewed on January 21, 2012).

⁷ Department of Health, Florida Health Information Systems Council, *Strategic Plan-Fiscal Years 2004-05 through 2008-09*, May 15, 2003 (revised October 22, 2003), available at http://www.doh.state.fl.us/floridahisc/Plan/FHISCSP_2003_approved_revision_10_22_2003.pdf (last viewed January 22, 2012).

⁸ See *supra* at FN 7.

Effect of Proposed Changes

PCB HSQS 12-01 eliminates the Council. Elimination of the Council will have little or no effect on the Department of Health because the Council is defunct.

B. SECTION DIRECTORY:

Section 1: Repeals s. 381.90, F.S., relating to Health Information Systems Council; legislative intent; creation, appointment, duties.

Section 2: Provides an effective date of July 1, 2012.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

Members of the Council are entitled to reimbursement for per diem and travel expenses pursuant to s. 112.061, F.S.⁹ Elimination of the Council ends these reimbursements, resulting in an insignificant, but indeterminate, savings to the Department of Health.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to affect county or municipal governments.

⁹ S. 381.90(6), F.S.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

Not applicable.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

PCB HSQS 12-01

ORIGINAL

YEAR

1 A bill to be entitled
2 An act relating to health information systems;
3 repealing s. 381.90, F.S., relating to Health
4 Information Systems Council; providing an effective
5 date.



6
7 Be It Enacted by the Legislature of the State of Florida:

8
9 Section 1. Section 381.90, Florida Statutes, is repealed.

10 Section 2. This act shall take effect July 1, 2012.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCB HSQS 12-02 Developmental Disabilities Compact Workgroup
SPONSOR(S): Health & Human Services Quality Subcommittee
TIED BILLS: **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Health & Human Services Quality Subcommittee		Poche 	Calamas 

SUMMARY ANALYSIS

PCB HSQS 12-02 repeals s. 624.916, F.S., relating to the Developmental Disabilities Compact. The statute required the Office of Insurance Regulation (OIR) to convene a workgroup to negotiate a binding agreement among participants (large group health insurers and health maintenance organizations) to provide coverage of evaluation and treatment for developmental disabilities. Participants in the agreement would be exempt from the provisions of the Steven A. Geller Autism Act because the agreement covered autism spectrum disorder, as well as other developmental disabilities.

One company became a participant in the agreement prior to the April 1, 2009 deadline. The company had no claims for evaluation or treatment of developmental disabilities. The company subsequently lost its certificate of authority to operate in Florida and no longer exists. As a result, there are no signatories to the compact, which is now moot.

The bill has an insignificant, but indeterminate, positive fiscal impact on state government.

The bill provides an effective date of July 1, 2012.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

Section 624.916, F.S., called the "Window of Opportunity Act"¹, required the Office of Insurance Regulation (OIR) to convene a workgroup for the purpose of developing and executing a compact including a binding agreement among the participants relating to insurance and access to services for persons with developmental disabilities.² Members of the workgroup included:

- Representatives from all health insurers licensed under chapter 624;
- Representatives from all health maintenance organizations licensed under part I of chapter 641;
- Representatives of employers with self-insured health benefit plans;
- Two designees of the Governor, one of whom must be a consumer advocate;
- A designee of the President of the Senate; and
- A designee of the Speaker of the House of Representatives.

The agreement was to include:

- A requirement that each participant agree to increase coverage for behavior analysis and assistant services³, speech therapy, physical therapy, and occupational therapy as medically necessary to treat a developmental disability;
- Procedures for notice to policyholders setting out the amount, scope, and conditions under which coverage is provided for the specified therapies and treatments;
- Penalties for documented cases of denial of claims for medically necessary treatment for a developmental disability; and
- Proposals for new insurance products that may be offered with traditional insurance coverage to more effectively spread risk and costs associated with providing coverage for developmental disabilities.

The Window of Opportunity Act was enacted concurrently with the Steven A. Geller Autism Coverage Act (the Act).⁴ The Act establishes insurance coverage mandates for group health insurers and health maintenance organizations for evaluation and treatment of autism spectrum disorder. The Act requires coverage of well-baby and well-child screening for autism spectrum disorder⁵ and speech therapy, occupational therapy, physical therapy, and applied behavior analysis.⁶ Participants who signed on to the compact would be exempt from the coverage mandates, beginning on April 1, 2009. Provisions of the Act prohibit enforcement of its terms against an insurer or health maintenance organization that is a signatory to the compact no later than April 1, 2009.⁷

OIR was required to provide the results of negotiations for the compact to the Governor, the President of the Senate, and the Speaker of the House of Representatives and, beginning in February 2009, to

¹ S. 624.916(1), F.S.

² S. 624.916(2), F.S.

³ S. 624.916(4)(a) and (b), F.S., refers to s. 409.815(2)(r), F.S., for the definition of the terms "behavior analysis" and "behavior assistant services". However, that section of law sets a lifetime maximum coverage amount for health benefits for covered children under the Florida KidCare Act of \$1,000,000. The term "applied behavior analysis" is defined within the Steven A. Geller Autism Act. The term "behavior assistant services" is not defined in Florida Statutes.

⁴ S. 627.6686, F.S., and s. 641.31098, F.S.

⁵ S. 627.6686(3)(a), F.S., and s. 641.31098(3)(a), F.S.

⁶ S. 627.6686(3)(b), F.S. and s. 641.31098(3)(b), F.S.

⁷ S. 627.6686(1), F.S., and s. 641.31098(9), F.S.

report yearly on the implementation of the agreement.⁸ Lastly, OIR is required to monitor participation in the agreement, compliance with the terms of the agreement, and the effectiveness of the agreement, and report its findings on an annual basis.⁹

On December 17, 2008, the Developmental Disabilities Compact Workgroup adopted the Developmental Disabilities Compact.¹⁰ Total Health Choice, Inc., a health maintenance organization that operated in Broward and Dade counties, was the only signatory to the compact, signing it on March 24, 2009.¹¹ Total Health Choice, Inc., had 160 eligible lives enrolled in large group coverage which were subject to the terms of the agreement.¹² OIR reviewed the claims submitted by those eligible individuals and determined that none of them had been diagnosed with a developmental disability at 8 years of age or younger, resulting in no services provided and no claims denied for services.¹³

According to OIR, effective April 30, 2010, the certificate of authority of Total Health Choice, Inc., was suspended and the company was winding down its commercial operation.¹⁴ The company no longer operates in Florida.¹⁵ As a result, there are no signatories to the Developmental Disabilities Compact.

Effect of Proposed Changes

PCB HSQS 12-02 repeals the Developmental Disabilities Compact and deletes applicable cross-references found in the Act. There are no signatories to the compact. For the brief time period during which Total Health Choice, Inc., was the sole signatory, there were no claims for service pursuant to the terms of the compact. Because there is no signatory to the compact that has availed itself of the provisions exempting it from the coverage mandates contained in the Act, the compact is moot.

The bill has no impact on the coverage mandates contained in the Act.

B. SECTION DIRECTORY:

Section 1: Repeals s. 624.916, F.S., relating to developmental disabilities compact.

Section 2: Amends s. 627.6686, F.S., relating to coverage for individuals with autism spectrum disorder required; exception.

Section 3: Amends s. 641.31098, F.S., relating to coverage for individuals with developmental disabilities.

Section 4: Provides an effective date of July 1, 2012.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

⁸ S. 624.916(5), F.S.

⁹ S. 624.916(6), F.S.

¹⁰ The Developmental Disabilities Compact can be found at <http://www.flor.com/siteDocuments/DDCProposal-A.pdf>.

¹¹ Florida Office of Insurance Regulation, *2010 Developmental Disabilities Compact Annual Report*, page 1 (February 15, 2010)(available at <http://www.flor.com/siteDocuments/DDCWGReport02152010.pdf>).

¹² *Id.* at page 2.

¹³ *Id.* at page 3.

¹⁴ Florida Office of Insurance Regulation, *2011 Developmental Disabilities Compact Annual Report*, page 2 (February 14, 2011)(available at <http://www.flor.com/siteDocuments/DDCWGReport02142011.pdf>).

¹⁵ Telephone conference between Michelle Robleto, Deputy Insurance Commissioner of Life and Health Insurance, Florida Office of Insurance Regulation, and Health and Human Services Quality Subcommittee staff on January 11, 2012.

2. Expenditures:

Repeal of s. 624.916, F.S., would eliminate the reporting requirement for OIR¹⁶, resulting in an insignificant, but indeterminate, positive fiscal impact on OIR.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to affect county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

Not applicable.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

¹⁶ See *supra* at FN 7.

PCB HSQS 12-02

ORIGINAL

YEAR

1 A bill to be entitled
 2 An act relating to Developmental Disabilities Compact
 3 Workgroup; repealing s. 624.916, F.S., relating to
 4 developmental disabilities compact; amending s.
 5 627.6686, F.S.; conforming a cross-reference; amending
 6 s. 641.31098, F.S.; conforming a cross-reference;
 7 providing an effective date.

8
 9 Be It Enacted by the Legislature of the State of Florida:

10
 11 Section 1. Section 624.916, Florida Statutes, is repealed.

12 Section 2. Subsection (10) of section 627.6686, Florida
 13 Statutes, is amended to read:

14 627.6686 Coverage for individuals with autism spectrum
 15 disorder required; exception.-

16 ~~(10) The Office of Insurance Regulation may not enforce~~
 17 ~~this section against an insurer that is a signatory no later~~
 18 ~~than April 1, 2009, to the developmental disabilities compact~~
 19 ~~established under s. 624.916. The Office of Insurance Regulation~~
 20 ~~shall enforce this section against an insurer that is a~~
 21 ~~signatory to the compact established under s. 624.916 if the~~
 22 ~~insurer has not complied with the terms of the compact for all~~
 23 ~~health insurance plans by April 1, 2010.~~

24 Section 3. Subsection (9) of section 641.31098, Florida
 25 Statutes, is amended to read:

26 641.31098 Coverage for individuals with developmental
 27 disabilities.-

28 ~~(9) The Office of Insurance Regulation may not enforce~~

PCB HSQS 12-02

ORIGINAL

YEAR

29 ~~this section against a health maintenance organization that is a~~
30 ~~signatory no later than April 1, 2009, to the developmental~~
31 ~~disabilities compact established under s. 624.916. The Office of~~
32 ~~Insurance Regulation shall enforce this section against a health~~
33 ~~maintenance organization that is a signatory to the compact~~
34 ~~established under s. 624.916 if the health maintenance~~
35 ~~organization has not complied with the terms of the compact for~~
36 ~~all health maintenance contracts by April 1, 2010.~~

37 Section 4. This act shall take effect July 1, 2012.