

Civil Justice Subcommittee

Thursday, March 17, 2011 3:15 PM 404 HOB

Committee Meeting Notice HOUSE OF REPRESENTATIVES

Civil Justice Subcommittee

Start Date and Time:

Thursday, March 17, 2011 03:15 pm

End Date and Time:

Thursday, March 17, 2011 06:00 pm

Location:

404 HOB

Duration:

2.75 hrs

Consideration of the following proposed committee bill(s):

PCB CVJS 11-06 -- Supreme Court

PCB CVJS 11-07 -- Supreme Court Organization

PCB CVJS 11-08 -- Judicial Nominating Commissions

Consideration of the following bill(s):

HJR 1097 Senate Confirmation of Justices and Judges by McBurney

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

ACTION

BILL #:

HJR 1097

Senate Confirmation of Justices and Judges

SPONSOR(S): McBurney

REFERENCE

TIED BILLS: None IDEN./SIM. BILLS:

SJR 1664

ANALYST

STAFF DIRECTOR or

BUDGET/POLICY CHIEF

1) Civil Justice Subcommittee

Billmeier LMR

Bond

2) Judiciary Committee

SUMMARY ANALYSIS

Under current law, the Governor must appoint justices of the Supreme Court and judges of the district courts of appeal from a list of nominees provided by the appropriate judicial nominating commission. There are separate judicial nominating commissions for the Supreme Court and each of the district courts of appeal. The Legislature is not involved in this process. By contrast, the President of the United States appoints federal justices and judges subject to confirmation by the United States Senate.

This joint resolution provides that judicial vacancies on the Supreme Court and district courts of appeal be filled by appointment by the Governor subject to Senate confirmation, similar to the federal system. If the Senate does not confirm an appointment with 180 days of receipt of the nomination, the nominee is deemed unconfirmed. This joint resolution provides that the Senate may sit for purposes of confirmation regardless of whether the House is in session. Circuit and county judges would be subject to Senate confirmation in any circuit or county that opts to provide for merit retention. Once confirmed, justices and judges sit for retention elections as provided under the current constitution. This joint resolution removes the requirement that the Governor appoint Supreme Court justices and judges of the district courts of appeal from a list submitted by a judicial nominating commission.

The proposed joint resolution, if passed by the Legislature, would be considered by the electorate at the November 2012 general election. A joint resolution must be passed by a three-fifths vote of the membership of each house of the Legislature.

The proposed joint resolution appears to require a nonrecurring expense of approximately \$42,000, payable from the General Revenue Fund in FY 2012-2013, for required advertising of the joint resolution. This joint resolution does not appear to have a fiscal impact on local governments.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1097.CVJS.DOCX

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

The Florida Constitution provides that Governor appoint appellate judges from a list of nominees provided by a judicial nominating commission (JNCs).^{1,2} When a judgeship becomes vacant, candidates submit their applications to the JNC for that court. The commission sends a list of three to six nominees to the Governor and the Governor fills the vacancy by selecting from that list.³ At the next general election occurring at least a year after appointment, justices and district court judges sit for a retention election. If a majority of voters choose to retain the justice or judge, the justice or judge is elected to a six year term.⁴

Nominations must be submitted to the Governor within 30 days of the vacancy unless the Governor extends the period by an additional 30 days.⁵ The Governor must make the appointment within 60 days of receiving the list of nominees from the JNC.⁶

Circuit and county court judges are determined by election.⁷ Elected judges serve six year terms.⁸ Circuits and counties may, by local option, choose to select all judges in the same manner as appellate judges are selected.⁹ No circuit or county has opted to change from election to nomination by the judicial nominating commission and appointment by the governor.

History of Judicial Selection in Florida

When Florida became a state in 1845, the constitution vested the judicial power in the judges of the circuit courts. The circuit judges were elected by the Legislature and also served as justices of the Supreme Court from 1846 until 1851. In 1848 Constitution and subsequent implementing legislation provided that the Supreme Court should have a chief justice and two associate justices. In 1853, the constitution provided for the election of the justices for six-year terms. The 1861 constitution provided for the appointment of the justices by the Governor, with the advice and consent of the Senate, to serve for six-year terms. In 1868, the constitution provided for a Supreme Court appointed by the Governor and confirmed by the Senate. The 1885 Florida Constitution provided for election of Supreme Court justices. The system of appointment of all Supreme Court justices and district court of appeal judges was approved by the voters at the 1976 general election. The 1885 Florida Constitution is supremed to the provided for election of supremed court justices.

Judicial Selection in Other States

Justices of the United States Supreme Court, judges on the federal circuit courts, ¹² and judges on the federal district courts ¹³ are appointed by the President of the United States and must be confirmed by

STORAGE NAME: h1097.CVJS.DOCX

¹ See art. V, s.11, Fla. Const.

² Trial court judgeships that become vacant during a judge's term are also filled by a gubernatorial appointment from a list of nominees provided by a judicial nominating commission.

³ See art. V, s. 11(a), Fla. Const.

⁴ See art. V, s. 10, Fla. Const.

⁵ See art. V, s. 11(c), Fla. Const.

⁶ See art. V, s. 11(c), Fla. Const.

⁷ See art. V, s. 10, Fla. Const.

⁸ See art. V, s. 10, Fla. Const.

⁹ See art. V. s. 10, Fla. Const.

¹⁰ This information is found on the Florida Supreme Court's website at

http://www.floridasupremecourt.org/about/history/schistory.shtml (accessed March 15, 2011).

¹¹ See CS/SJR 49 & 81 (1976).

¹² Circuit courts at the federal level are appellate courts.

¹³ District courts at the federal level are trial courts.

the United States Senate.¹⁴ There is a great deal of variation among the states in how they select justices and judges. Some states choose justices and judges by direct election, which can be partisan or non-partisan. Some states have a system similar to Florida's merit selection/retention system of selecting appellate judges, with a nomination by a judicial nominating commission and appointment by the governor system. At least eight states, including Delaware, Hawaii, Maine, Maryland, New Jersey, New York, Rhode Island, and Vermont, have systems where the governor selects a justice for the state supreme court who must be confirmed by the state senate.

Effect of the Joint Resolution

This joint resolution provides that judicial vacancies on the Supreme Court and district courts of appeal are filled by the Governor subject to Senate confirmation. The joint resolution provides that the Governor must fill a vacancy by submitting a nominee to the Senate for confirmation. If the Senate does not confirm an appointment with 180 days of receipt, the nominee is deemed unconfirmed. This joint resolution provides that the Senate may sit for purposes of confirmation regardless of whether the House is in session. Once confirmed, justices and judges sit for retention elections as provided under the current constitution. A justice or judge's first retention election is at least one year after Senate confirmation.

This joint resolution does not apply to circuit or county judges unless the circuit or county opts to change from election to selection/retention of judges. If a circuit or county changes to a retention system, the joint resolution would require that the Governor appoint circuit or county judges subject to Senate confirmation.

This joint resolution removes the requirement that the Governor appoint Supreme Court justices and judges of the district courts of appeal from a list submitted by the judicial nominating commission. It abolishes the district court of appeal nominating commissions and removes provisions relating to the supreme court judicial nominating commission from art. V, s. 11. Fla. Const. ¹⁶

B. SECTION DIRECTORY:

n/a

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

Article XI, s. 5(d), Fla. Const., requires that a proposed constitutional amendment be published twice in one newspaper be published twice in one newspaper of general circulation in each county in which a newspaper is published prior to the election in which the voters will consider it. The Department of State has indicated the average cost to advertise an amendment is \$106.14 per word. The amendment text contains 397 words so the approximate non-recurring expenditure to advertise the amendment is \$42,133.58 payable from the General Revenue Fund in FY 2012-2013.

STORAGE NAME: h1097.CVJS.DOCX

¹⁴ See art. II, s. 2, U.S. Const.

¹⁵ The House and Senate must generally meet in session at the same time. *See* art. III, s. 3, Fla. Const. Article III, s. 17(c), Fla. Const., allows the Senate to meet whether or not the House is in session for purposes of holding impeachment trials.

¹⁶ The judicial nominating commission of the supreme court is referenced in art. IV, s. 4(b), Fla. Const. This joint resolution does not change that provision.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

The state may see increased expenditures if the Senate elects to sit for the purposes of considering confirmations at times when the Senate is not otherwise in Tallahassee.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

A mandates analysis is inapplicable as this bill is a proposed constitutional amendment.

2. Other:

A joint resolution must be passed by a three-fifths vote of the membership of each house of the Legislature before it can be proposed to the voters. It must be approved by 60% of the voters in order to be adopted as part of the Constitution. See Art. XI, ss. 1, 5, Fla. Const.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The joint resolution abolishes the Supreme Court Judicial Nominating commission from art. V, s. 10, Fla. Const., but the entity remains in the constitution and in statute. Article IV, s. 4(b), Fla. Const., provides that the statewide prosecutor is appointed by the Attorney General from a list provided by the "judicial nominating commission for the supreme court, or as otherwise provided by general law." Section 16.56, F.S., provides that the Supreme Court Judicial Nominating Commission must submit nominees to the Attorney General for appointment as statewide prosecutor. Section 27.701, F.S., provides that the Supreme Court Judicial Nominating Commission must submit nominees to the Governor for appointment as Capital Collateral Regional Counsel for each of the three regions in the state. Section 27.511, F.S., provides that the Supreme Court Judicial Nominating Commission submit nominees to the Governor for appointment as Criminal Conflict and Civil Regional Counsel.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

n/a

STORAGE NAME: h1097.CVJS.DOCX DATE: 3/16/2011

House Joint Resolution

A joint resolution proposing an amendment to Section 11 of Article V of the State Constitution to provide for Senate confirmation of justices and judges subject to a meritretention vote.

D. It Deceled by the Indialet

1 2

3

4

5

6 7

8

9

10

11

12

13

14 15

16

1718

19 20

2122

23

24

25

26

27

28

Be It Resolved by the Legislature of the State of Florida:

That the following amendment to Section 11 of Article V of the State Constitution is agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

ARTICLE V
JUDICIARY

SECTION 11. Vacancies.-

(a) Whenever a vacancy occurs in a judicial office to which election for retention applies, the governor shall fill the vacancy by appointment subject to senate confirmation. If the senate does not confirm an appointment within 180 days after receipt of the governor's communication, the nominee shall be deemed unconfirmed. The senate may sit for the purposes of confirmation regardless of whether the house of representatives is in session. An appointment shall be appointing for a term ending on the first Tuesday after the first Monday in January of the year following the next general election occurring at least one year after the date of confirmation appointment, one of not fewer than three persons nor more than six persons nominated by

Page 1 of 4

the appropriate judicial nominating commission.

- (b) The governor shall fill each vacancy on a circuit court or on a county court, wherein the judges are elected by a majority vote of the electors, by appointing for a term ending on the first Tuesday after the first Monday in January of the year following the next primary and general election occurring at least one year after the date of appointment, one of not fewer than three persons nor more than six persons nominated by the appropriate judicial nominating commission. An election shall be held to fill that judicial office for the term of the office beginning at the end of the appointed term.
- (c) The nominations shall be made within thirty days from the occurrence of a vacancy unless the period is extended by the governor for a time not to exceed thirty days. The governor shall make the appointment within sixty days after the nominations have been certified to the governor.
- (d) There shall be a separate judicial nominating commission as provided by general law for the supreme court, each district court of appeal, and each judicial circuit for all trial courts within the circuit. Uniform rules of procedure shall be established by the judicial nominating commissions at each level of the court system. Such rules, or any part thereof, may be repealed by general law enacted by a majority vote of the membership of each house of the legislature, or by the supreme court, five justices concurring. Except for deliberations of the judicial nominating commissions, the proceedings of the commissions and their records shall be open to the public.

BE IT FURTHER RESOLVED that the following statement be placed on the ballot:

56

57

58

59

60 61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

CONSTITUTIONAL AMENDMENT

ARTICLE V, SECTION 11

SENATE CONFIRMATION OF JUSTICES AND JUDGES.-Proposing an amendment to the State Constitution to modify the judicial nominating and appointment process for judicial offices requiring merit-retention votes by requiring Senate approval of judicial nominations to the Supreme Court and district courts of appeal. Currently, when a vacancy in the office of justice of the Supreme Court or in the office of judge of a district court of appeal arises, the State Constitution requires that a judicial nominating commission convenes to interview applicants and then present to the Governor a list of three to six qualified nominees for the vacancy. The Governor must appoint one of those nominees to the position. Upon appointment by the Governor, the nominee is in office as a justice or judge. The proposed amendment would eliminate the constitutional requirement that a judicial nominating commission provide the Governor with a list of candidates for appointment. If this amendment passes, the Governor could appoint any qualified person as justice or judge, subject to confirmation by the Florida Senate. The Senate would have 180 days in which to vote on a nominee. If the Senate fails to vote for the nominee in that time period, the nomination would fail and the Governor would have to make another nomination. The requirement for Senate confirmation would also apply to nominations for circuit

judge or county judge in any jurisdiction that has elected to use merit selection and retention in the jurisdiction.

Page 4 of 4

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCB CVJS 11-06 Supreme Court

SPONSOR(S): Civil Justice Subcommittee

TIED BILLS: PCB CVJS 11-07 IDEN./SIM. BILLS: None

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF	
Orig. Comm.: Civil Justice Subcommittee		De La Paz	Bond MB	

SUMMARY ANALYSIS

Article V, Section 1 of the Florida Constitution (Constitution) provides that "[t]he judicial power shall be vested in a supreme court, district courts of appeal, circuit courts and county courts." The Supreme Court of Florida (Supreme Court) is the state's highest court and consists of seven justices. The justices are appointed by the Governor and are subject to retention elections at the end of their terms. The Chief Justice is chosen by a majority of the members of the court.

The Supreme Court must review final orders imposing death sentences, district court decisions declaring a statute or provision of the Constitution invalid, bond validations, and certain orders of the Public Service Commission on utility rates and services. The Supreme Court may review any decision of a district court of appeal that expressly declares a statute valid, construes a provision of the state or federal constitution, affects a class of constitutional or state officers, or conflicts with a decision of another district court or of the Supreme Court on the same question of law. It may also review certain categories of judgments, decisions, and questions of law certified to it by the district courts of appeal and federal appellate courts. The Supreme Court may also issue writs of prohibition, mandamus, quo warranto, and habeas corpus and other writs necessary to the complete exercise of its jurisdiction.

PCB CVJS 11-06 creates a Supreme Court of Civil Appeals and a Supreme Court of Criminal Appeals to replace the current Supreme Court. The bill provides that each supreme court consist of five justices. To fill the positions on the new supreme courts, the three existing justices with the most seniority are assigned to the Supreme Court of Criminal Appeals, and the remaining four justices are assigned to the Supreme Court of Civil Appeals. The remaining vacant positions will be appointed by the Governor. The bill provides that the Chief Justice of each supreme court will be selected by the Governor, with the advice and consent of the Senate. PCB CVJS 11-06 provides that the two supreme courts have all of the jurisdictional powers given to the current Supreme Court, divided among them according to whether the case involved is a criminal case or a civil case.

If passed by the Legislature, the joint resolution would be considered by the electorate at the November 2012 general election. If adopted by the electorate, the new courts would begin operation 120 days after the election.

This proposed committee bill requires a nonrecurring expenditure for publication in FY 2012-2013 of approximately \$800,000 payable from the General Revenue Fund. If adopted by the electorate, the first full fiscal year of implementation, and beyond, would require recurring funding of approximately \$1.6 million, commencing in FY 2013-2014, payable from the General Revenue Fund. The proposed committee bill does not appear to have a fiscal impact on local governments.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Overview of the Florida Supreme Court

Article V, Section 1 of the Constitution currently provides that "[t]he judicial power shall be vested in a supreme court, district courts of appeal, circuit courts and county courts." The state is divided into five appellate districts and twenty judicial circuits according to general law. The Supreme Court is the state's highest court and consists of seven justices, five of which constitute a quorum. Of the seven justice positions two are "at large" seats and the remaining five are appointed from each appellate district. The Constitution requires four justices to concur in order for the Court to reach a decision. Justices are appointed by the Governor and, except when appointed to fill an unexpired term, serve six year terms. The justices are subject to retention elections at the end of each term. The Chief Justice is chosen by a majority of the members of the court. In practice, the justices select the Chief Justice by rotating the position every two years to the most senior justice who has not previously served as chief.

Historical Background

From 1846 until 1851, the first state Constitution created a Supreme Court but gave it no justices of its own. At that time, the Supreme Court was simply a panel consisting of all of the state's circuit judges. The circuit judges were elected by the Legislature, collectively serving in the capacity of Justices of the Supreme Court. Pursuant to an 1848 constitutional amendment, in 1851 the first justices were named to the Supreme Court. These justices were elected by the Legislature for the term of their "good behavior." In 1853 an amendment provided for popular election of justices for six-year terms. The 1861 Constitution provided for the appointment of the justices by the Governor, with the advice and consent of the Senate, to serve for six-year terms. The 1868 Constitution changed the terms of justices to "life or during good behavior," and the 1885 Constitution returned to popular elections.

In 1902, an amendment allowed the Legislature to increase the Supreme Court membership from three to as many six justices. Initially there were six, but the 1911 Legislature reduced the number of justices to five. In 1923 the number was again raised to six and continued to be six until a 1940 constitutional amendment increased the size of the court to seven justices.⁸

In 1956, three intermediate appellate courts (district courts of appeal) were created to ease the workload of the Supreme Court. A fourth district court of appeal was added in 1965, and a fifth was added in 1979.9

Jurisdiction

Article V, s. 3(b) of the Constitution establishes the jurisdiction of the Supreme Court. The court must review by appeal:

¹ Fla. Const. art V. section 3; Section 35.01, F.S.; Section 26.01, F.S.

² Fla. Const. art. V. section 3

³ Fla. Const. art. V. section 3.

Fla. Const. art. V. section 3.

⁵ Fla. Const. art. V. section 10.

Fla. Const. art. V. section 2.

⁷ Florida Supreme Court, Manual of Internal Operating Procedures, Section 1, B.

http://www.floridasupremecourt.org/about/history/schistory.shtml, accessed March 16, 2011.

HJR 810 (1955); SJR 261 (1965); Ch. 65-294, Laws of Florida; SJR 52-D (1971); Ch. 79-413, Laws of Florida.

- Final orders of courts imposing a death sentence; and
- Decisions of a district court of appeal declaring invalid a state statute or provision of the state constitution. 10

When provided by general law, the Supreme Court reviews by appeal:

- Final judgments entered in proceedings for the validation of bonds or certificates of indebtedness: and
- · Action of statewide agencies relating to rates or service of utilities providing electric, gas, or telephone service.11

The Supreme Court has discretion to review decisions of a district court of appeal that:

- Expressly declares valid a state statute;
- Expressly construes a provision of the state or federal constitution;
- Expressly affects a class of constitutional or state officers:
- Expressly and directly conflicts directly with a decision of another district court of appeal or of the Supreme Court on the same question of law; 12 and
- Passes upon a question certified by it to be of great public importance, or that is certified by it to be in direct conflict with a decision of another district court of appeal. 13

In addition, the Supreme Court may:

- Review trial court orders certified by the district court of appeal to be of great public importance, or to have a great effect on the proper administration of justice, and certified to require immediate resolution by the Supreme Court. 14
- Review a question of law certified by the Supreme Court of the United States or a United States Court of Appeals which is determinative of the cause and for which there is no controlling precedent of the Supreme Court of Florida. 15

The Supreme Court has original jurisdiction to issue writs of prohibition to courts, issue writs of mandamus and quo warranto to state officers and state agencies, writs of habeas corpus, and all writs necessary to the complete exercise of its jurisdiction.¹⁶

Other Responsibilities of the Supreme Court

In addition to its duties related to the exercise of jurisdiction noted above, the Supreme Court:

- Has authority to adopt rules for practice and procedure in all courts.¹⁷
- Has authority to adopt rules for the administration of all courts.¹⁸
- Has express exclusive jurisdiction to regulate "the admission of persons to the practice of law and the discipline of persons admitted." 19
- Shall, when requested by the attorney general pursuant to the provisions of Section 10 of Article IV, render an advisory opinion of the justices, addressing issues as provided by general law.²⁰

Fla. Const. art. V. section 3(b)(1).

Fla. Const. art. V. section 3(b)(2).

Fla. Const. art. V. section 3(b)(3).

Fla. Const. art. V. section 3(b)(4).

¹⁴ Fla. Const. art. V. section 3(b)(5).

Fla. Const. art. V. section 3(b)(6).

Fla. Const. art. V. section 3(b)(7)-(9).

Fla. Const. art. V. section 2(a).

¹⁸ *Id*.

¹⁹ Fla. Const. art. V. section 15.

Fla. Const. art. V. section 3(b)(10). STORAGE NAME: pcb06.CVJS.DOCX

- Has the responsibility to determine the need for additional lower court judges based on a court rule providing uniform criteria to perform the evaluation.²¹
- Responds to requests of the Governor for advisory opinions interpreting a provision of the Constitution upon any question affecting the Governor's executive powers and duties.²²

Duties of the Chief Justice

The Chief Justice is the administrative officer of the Supreme Court, responsible for managing the Supreme Court's business, and is also the chief administrative officer of the state's judicial system. The Chief Justice has the power to make temporary assignments of senior and active justices and judges to duty on any court for which they are qualified. The Chief Justice also appoints an administrative justice who is authorized to act on routine procedural motions and other case-related matters which do not require action by a panel of justices.²³

The Chief Justice also presides over trials of impeachment in the senate except when the Chief Justice is the subject of the impeachment trial.²⁴ In lieu of presiding over a trial his or herself, the Chief Justice may designate another justice to preside over an impeachment trial.²⁵

The Clerk and Marshal

Under current law, the Supreme Court appoints its own clerk and marshal. The clerk and marshal serve at the pleasure of the court and perform such duties as the court directs. Their compensation is set by general law. The marshal has the power to execute process for the court throughout its territorial jurisdiction.

The Judicial Qualifications Commission

The Judicial Qualifications Commission (JQC) has constitutional authority to investigate any judge or justice for misconduct. If the JQC files charges against a justice or judge, the Supreme Court may remove a justice or judge from office if the misconduct demonstrates a present unfitness to hold office. Alternatively, the Supreme Court may impose a lesser disciplinary action (i.e. reprimand, fine or suspension) if the conduct warrants.²⁶

The Supreme Court receives recommendations from the JQC and may accept, reject or modify in whole or in part the findings, conclusions and recommendations of the JQC.²⁷ Judges or justices whom are the subject of a JQC investigation may be suspended from office, with or without compensation, pending determination of an inquiry once a formal proceeding has commenced. If the person who is the subject of proceedings by the JQC is a justice of the Supreme Court, all justices of the Court are automatically disqualified to sit as justices with respect to the inquiry against the justice. In such cases, panels of seven of the most senior chief judges of the judicial circuits serve the Supreme Court's function.

Current Caseload Statistics From the Supreme Court

The following are selected case statistics regarding the Supreme Court from the court's latest budget documents for FY 2009-10.²⁸

Initial death penalty appeals disposed of within 2 years of case filing: 31%

²¹ Fla. Const. art. V. section 9.

²² Fla. Const. art IV. section 1(c).

²³ Florida Supreme Court Manual of Internal Operating Procedures. Section I.

²⁴ Fla. Const. art. V. section 17(c).

²⁵ Id.

²⁶ Fla. Const. art. V. section 12.

²⁷ Fla. Const. art. V, section 12(c).

²⁸ Long Range Program Plan, FY 2011-12 through 2015-16 reflecting performance measure information for FY 2009-10. **STORAGE NAME**: pcb06.CVJS.DOCX

- Post-conviction death penalty cases disposed of within 1 year of filing: 42.6%
- Other mandatory review jurisdiction cases disposed of within 1 year of filing: 96.3%
- Discretionary review jurisdiction cases disposed of within 1 year of filing: 93.8%
- Non-death penalty original writ petition cases disposed of within one year of filing: 99.4%
- Florida Bar disciplinary cases disposed of within 1 year of filing: 82.1%
- Other original jurisdiction cases disposed of within 1 year of filing: 81.7%

In FY 2010-11, criminal cases constituted 68% of the Supreme Court's mandatory jurisdiction, while civil cases constituted 32%. Also, criminal cases made up 60% of the court's discretionary jurisdiction, while civil cases made up 40%. With regard to original proceedings, criminal cases were 33%, civil cases were 30%, and Florida Bar, Board of Bar Examiners, and court rule proceedings combined to make up 35% of the Supreme Court's jurisdiction.

Current Timeliness of the Florida Supreme Court

According to the time standards the Supreme Court established for itself and the district courts of appeal, the presumptively reasonable time frame for the disposition of cases is within 180 days of either oral argument or from the submission of the case to the court for a decision without oral argument.²⁹

Every case decided with a written opinion, issued from July 1, 2010 through December 31, 2010, was reviewed to determine how many cases met this standard. Of the 68 opinions issued during that time period, 23, or roughly one-third of the opinions, exceeded the time limit. The longest delay was 617 days from oral argument to opinion in a death penalty post-conviction case.

Another measure of the ability of an appellate court to process its workload in a timely manner is to measure the time from "perfection" of the case to oral argument. Perfection is the point at which the record on appeal and the briefs are complete and the case can be set for oral argument.³⁰ The advantage to this measure is that it does not include delays caused by the parties. Looking at criminal cases from the same time period above, the following results were found:

Table 1: Criminal Cases With Written Opinions July 1 - December 31, 2010

Type of Proceeding	Opinions Issued	Average Number of Days Between Perfection and Oral Argument	Most Days Between Perfection and Oral Argument in a Single Case
Criminal non-death penalty	9	119	296
Death penalty, direct appeal	16	160	334
Death penalty post- conviction	8	184	275

In terms of all cases in which an opinion was rendered between July 1, 2010, and December 31, 2010, for the 68 opinions issued overall, the average time from filing to disposition was 547 days. The longest time period was 1575 days (4.3 years). A total of 15 cases took over 2 years from filing to opinion, and 4 of those took over 3 years. The shortest time period was 21 days from filing to opinion.

The presumptive nature of the time period recognizes that there are some cases, because of their complexity, present problems that cause reasonable delays. The exceptions to this rule are juvenile dependency cases or termination of parental rights cases which have a 60 day presumptive time frame. See, Fla. R. Jud. Admin. 2.250(a).

³⁰ Even after reaching this point, however, there may still be some cause for reasonable delay.

As of March 15, 2011, of cases outstanding and pending resolution by the Supreme Court, the oldest:

- Criminal case was filed in 2005.³¹
- Civil case was filed in 2006.³²
- Direct appeal of a death sentence conviction was filed in 2007.³³
- Appeal of a post-conviction motion was filed in 2007.³⁴
- Bar disciplinary case was filed in 2008.³⁵

The Death Penalty and the Supreme Court's Workload

The processing of cases involving persons sentenced to death is a significant part of the Supreme Court's workload.³⁶ A report of the State Court Administrator explains:

The volume of the record on appeal, and the thoroughness and number of briefings, is unique in criminal law to capital case litigation. These factors have a very direct bearing on the workload of the Court. Furthermore, because of the gravity of the ultimate punishment of death, every case is afforded oral argument, and every decision is released with a written opinion. Every capital case, both on initial appeal and in postconviction, requires and receives the full, in-depth scrutiny of the Court.³⁷

In the years following the reinstatement of Florida's death penalty in 1976, delays in the execution of persons sentenced to death have steadily increased. For executions carried out from 1994 to 1999, delays averaged nearly 14 years, which represents an 80% increase from the 7.74 year average for executions between 1979 and 1983.

In January of 2000, the Legislature held a special session to craft legislation directed toward eliminating known causes of delay in carrying out death sentences of persons convicted of capital murder whose convictions and sentences had been affirmed on appeal. The product of the Legislature's efforts was called the Death Penalty Reform Act of 2000 ("DPRA"). In *Allen v. Butterworth*, ³⁸ the Supreme Court struck down the DPRA, holding that it violated the separation of powers provision of the Constitution and that it was an unconstitutional encroachment of the their exclusive power to adopt rules for the practice and procedure in all courts. The ruling eliminated the Legislature's ability to address by general law the protracted nature of litigating death penalty postconviction claims. The table below shows the progression of delays in the years before and after *Allen v. Butterworth*.

STORAGE NAME: pcb06.CVJS.DOCX DATE: 3/16/2011

³¹ State v. Lemuel Isaac, SC05-2047. Oral argument was April 8, 2010.

³² Genovese v. Provident Life & Accident Ins. Co., SC06-2508. Oral argument was August 31, 2009.

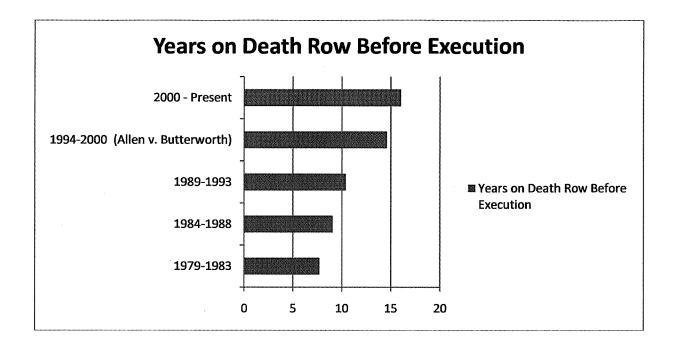
³³ Richard Knight v. State, SC07-841. Oral argument is set for April 11, 2011.

³⁴ Barwick v. State, SC07-1831. Oral argument was September 3, 2009.

³⁵ The Florida Bar v. Gwynn, SC08-622.

³⁶ Report of the Office of State Courts Administrator: *Workload of the Supreme Court of Florida*, at 46. November 7, 2000. http://www.floridasupremecourt.org/pub_info/workload/workloadcomplete.pdf

³⁸ Allen v. Butterworth, 756 So.2d 52 (Fla. 2000).



As the table above reflects, in the ten years since *Allen v. Butterworth*, the average years spent on death row before execution has increased to just over 16 years. In June of 1998 Florida's death row housed 367 inmates; as of March 3, 2011, there were 394. The number of inmates since 2000 on death row dying of natural causes (29) has now surpassed the number of inmates executed (25).³⁹ Presently there are 145 inmates who have been on death row for 20 years or longer, of those, 34 have been on death row for 30 years or more.

When the Supreme Court invalidated the DPRA it assumed responsibility for reforming capital postconviction procedures.⁴⁰ In July of 2001, the Supreme Court adopted newly amended rules governing procedures for capital postconviction proceedings, saying:

We are hopeful that the new rule will allow future capital postconviction proceedings to be *resolved within two years from the time the case becomes final,* thereby eliminating the months and years of needless delay that we have seen in the past.⁴¹ (emphasis added).

However, eleven years later, no apparent progress toward the goal of improving the timely review of meritorious claims, and more importantly, curtailing, discouraging and sanctioning the filing of dilatory and frivolous motions has been made.

Some might point to delays in the trial courts as a reason for the increasing overall delays in the death penalty process. However, that argument overlooks the Supreme Court's oversight role over the lower courts under art. V, s. 2(a), Fla.Const. Florida Rule of Criminal Procedure 3.851(c)(2) requires status conferences to be conducted every 90 days after a judge has been assigned to a death penalty case after the issuance of the mandate on direct appeal. All circuit judges are subject to the administrative supervision of the chief judge of the judicial circuit. Pursuant to Rule of Judicial Administration 2.215, the chief judge of the judicial circuit must monitor the status of all postconviction proceedings in capital cases and "shall take necessary actions to assure that such cases proceed without undue delay."

³⁹ One inmate committed suicide.

⁴⁰ Allen v. Butterworth, 756 So.2d 52, 67 (Fla. 2000).

Amendments to Florida Rules of Criminal Procedure 3.851, 3.852, and 3.993 and Florida Rule of Judicial Administration 2.050, 797 So.2d 1213 (Fla. 2001).

⁴² Fla. R. Jud. Admin. 2.215(b)(4).

Fla. R. Jud. Admin. 2.215(b)(7). STORAGE NAME: pcb06.CVJS.DOCX

The chief judge of a circuit is also required to inform the Chief Justice of the Supreme Court of the status of all such cases on a quarterly basis starting in January of each year.⁴⁴

2001 Supreme Court Workload Study Commission

In 2001, the Supreme Court Workload Study Commission ("study commission") was created to "develop recommendations for addressing workload issues, including but not limited to, the need for additional justices on the Supreme Court." There were three proposals that the commission did not adopt:

- First, the commission unanimously decided not to recommend increasing the number of justices on the Supreme Court from seven to nine, noting that increasing the number of justices on an appellate panel tends to slow resolution of cases. (See, "Drafting Issues or Other Comments" section)
- Second, a majority of the commission "was not convinced that the present workload of the Supreme Court was great enough to create a separate criminal court of appeals at this time." The report further noted that "[s]ome of the members thought the idea should be subject to further study and if the caseloads continued to increase, creation of a new court might be necessary."
- Third, none of the commission members suggested changes to the Supreme Court's jurisdiction.

In its 2001 final report, the study commission acknowledged that there exists a workload problem at the Supreme Court and that some civil cases were not being heard in a timely fashion because of the work devoted to criminal cases.⁴⁶ The study commission made five recommendations:

- 1. The Legislature support the court's request for additional staff and technology support at the Supreme Court to address the processing of death penalty cases and "tag" cases. 47
- 2. The Supreme Court develop a plan for the efficient and expeditious handling of "tag" cases.
- 3. The Supreme Court request from the Legislature sufficient law clerk staff at the trial court level to address the quality of decisions in death penalty cases.
- 4. The selection of the Chief Justice remain with the Supreme Court but that efficiency could be effected by the election of a Chief Justice being based on the person's background and experience; the option for re-election for a Chief Judge; expanding the duties of the Administrative Justice; and the extension of the term for which the Chief Justice serves.
- 5A. The Legislature further study the potential to reduce the Supreme Court's workload by requiring a supermajority vote of the jury (of no less than 9 to 3) before a trial judge may impose the death penalty.
- 5B. The Legislature further study the potential to reduce the Supreme Court's workload by passing a law preventing the trial judge from overriding a jury's recommendation of life imprisonment [in a death penalty case].

⁴⁴ Id.

⁴⁵ Chapter 2000-237, Laws of Florida.

⁴⁶ 2001 Final Report of the Supreme Court Workload Study Commission, at 14.

The Supreme Court had requested two more attorneys for the central staff, paralegals in the Clerk's office, and funding for upgrades to the case management system. A tag case is where two or more cases are tagged because of similar legal issues. STORAGE NAME: pcb06.CVJS.DOCX

As to funding issues, the table below reflects the funding of Supreme Court positions from FY 2000-01 through FY 2010-11:

Table 2: Supreme Court Funded Positions

Fiscal Years	Number of Positions Funded	Difference from Prior Year		
2000-01	104			
2001-02	88	- 16		
2002-03	88	No change		
2003-04	86	-2		
2004-05	88	+2		
2005-06	91	+3		
2006-07	94	+3		
2007-08	101	+7		
2008-09	97	-4		
2009-10	97	No change		
2010-11	97	No change		

With respect to trial court positions, over the course of the regular sessions of 2005 and 2006, the Legislature added 69 circuit judge positions, and 39 county judge positions. Additionally in 2006, 122 full-time positions were funded and authorized to implement the additional judicial positions created in 2006.

With respect to the fourth recommendation, the Supreme Court has not implemented any changes to its current system of selecting the Chief Justice. Regarding recommendation 5A, the House of Representative further studied the issue from the context of requiring unanimous jury verdicts to impose a death sentence, and declined to require unanimity for a death sentence. Recommendation 5B has not been acted upon, however, according to the capital appeals division of the Attorney General's Office there are an extremely limited number of cases that are still pending involving a trial judge's decision to override a jury's recommendation for a life sentence. In practice, trial judges are no longer overriding jury recommendations for life imprisonment in capital cases.

In arriving at its recommendations, the study commission identified two major areas where improvements could be made: 1) the processing of death penalty cases, and 2) the processing of "tag" cases. ⁵⁰ As previously discussed, the delay in the processing of death penalty cases has increased in the ten years since the study commission issued its report. ⁵¹

Splitting the Workload

The Supreme Court does not report the number of work hours consumed according to the type of case processed for review. An article published in the Florida Bar News quoted Florida Supreme Court Clerk Tom Hall recalling that when then Chief Justice Charles Wells [2000-02] testified before the work load study commission considering whether to expand the number of justices on the Supreme Court from seven justices to nine, he said death penalty cases constituted about 50 percent of their workload,

⁴⁸ Chapter 2005-150, Laws of Florida; Ch. 2006-166, Laws of Florida.

⁴⁹ House Resolution 1627 (2006).

⁵⁰ 2001 Final Report of the Supreme Court Workload Study Commission, at 8.

Testimony from the head of the criminal appeals division of the Attorney's General's Office before the Civil Justice Committee on February 9, 2011, described the futile nature of the post *Allen v. Butterworth* modifications to the court rules governing capital postconviction proceedings describing them as "cosmetic." She also characterized the current rules as preserving a postconviction process in which "we are spinning our wheels" in litigation. Video clip of testimony at the House Civil Justice Subcommittee held on February 9, 2011, at time position 3:12:40 to 3:13:15. For a full description of the effect of the Supreme Court's current rules governing capital postconviction litigation see position 3:06:25 to 3:13:15. See,

though only 12 percent of their caseload in terms of the number of cases processed. Hall in the same article reported that approximately 40 percent of cases heard in oral arguments are death cases.⁵²

The division of the Supreme Court's workload according to case filings is as follows based on 2010 filings:

	Number of Filings	Percentage of Filings		
Mandatory Review				
Criminal Civil	64 30	68% 32%		
Discretionary Review				
Criminal Civil	578 389	60% 40%		
Original Proceedings				
Criminal Civil Bar/Bar Examiners/Rules	479 444 s 523	33% 30% 35% ⁵³		

Effect of PCB CVJS 11-06

Overview

PCB CVJS 11-06 amends Article V of the Constitution to create a Supreme Court of Civil Appeals and a Supreme Court of Criminal Appeals. The bill divides among these two distinct supreme courts the duties currently performed by the Supreme Court. The two supreme courts will each serve as the courts of last resort for matters within their respective jurisdictions. The bill provides that each supreme court consist of five justices, four of which constitute a quorum.⁵⁴ The five justices for both supreme courts must be appointed from each of the five appellate districts. The bill requires three justices to concur in order for the Court to reach a decision. Like the current law, the bill provides that justices are appointed by the Governor and, except when appointed to fill an unexpired term, serve six year terms. The justices are subject to retention elections at the end of each term. The bill provides that the Chief Justice of both supreme courts will be selected by the Governor, with the advice and consent of the Senate. The bill also expressly requires that all justices receive the same compensation.

Jurisdiction

PCB CVJS 11-06 amends Article V to split the jurisdiction of the two supreme courts. The Supreme Court of Civil Appeals has jurisdiction over the civil law, as provided in general law. The Supreme Court of Criminal Appeals has jurisdiction over the criminal law, as provided in general law. The implementing provision, creating art. V, s. 21 of the Constitution provides further details regarding the jurisdictional split. Section 21 provides that the courts collectively have all of the jurisdiction of the current Supreme Court.

All appeals from a death sentence are assigned to the Supreme Court of Criminal Appeals, both direct and post-conviction. The bill expressly provides that the Supreme Court of Civil Appeals has no

⁵⁴ Eighteen other states currently have 5 justices on a supreme court.

What About the Death Penalty, Florida Bar News, December 15, 2008.

⁵³ The clerk's office had 2% of cases marked as "no entry" because the deputy clerk could not classify the case.

jurisdiction to issue a stay of execution or to hear any challenge of any law or procedure regarding the death penalty.

In the event that in a particular case the jurisdiction of the supreme courts is unclear, both supreme courts assert jurisdiction and neither one withdraws, the determination of where the appropriate jurisdiction resides will be made by the chief judge of the Supreme Court of Civil Appeals. ⁵⁵

Other Responsibilities of the Supreme Courts

The proposed committee bill authorizes the Supreme Court of Civil Appeals to adopt rules for practice and procedure in civil court proceedings and appeals, and authorizes the Supreme Court of Criminal Appeals to adopt rules for practice and procedure in criminal court proceedings and appeals. Administration of the court system is as provided by general law. The Supreme Court of Civil Appeals is given exclusive jurisdiction to regulate the admission of persons to the practice of law and the discipline of persons admitted, while the Supreme Court of Criminal Appeals is given the authority for judicial discipline. The two supreme courts jointly establish uniform criteria for the determination of the need for additional lower court judges in the same manner as provided under current law for the Supreme Court.

Duties of the Chief Justice

The bill provides the chief justices of each supreme court administrative supervision over his or her own supreme court. The Chief Justice of the Supreme Court of Civil Appeals is provided with the authority to assign justices or judges, including consenting retired justices or judges, to temporary duty in any court for which the judge is qualified. He also has the power to delegate to a chief judge of a judicial circuit the power to assign judges for duty in that circuit.

The bill assigns to the Chief Justice of the Supreme Court of Criminal Appeals the responsibility of presiding over impeachment trials. The Chief Justice of the Supreme Court of Criminal Appeals may designate another justice from either supreme court to preside over the trial. When the Chief Justice of either supreme court is the subject of the impeachment trial, however, the Governor presides.

The Clerk and Marshal

PCB CVJS 11-06 removes the provision concerning the clerk and marshal of the Supreme Court and of the district courts of appeal from the Constitution. ⁵⁶

The Judicial Qualifications Commission

PCB CVJS 11-06 assigns to the Supreme Court of Criminal Appeal the responsibility of receiving JQC recommendations concerning judicial misconduct. The Supreme Court of Criminal Appeals is provided the same authority to accept, reject or modify the JQC's findings, conclusions and recommendations regarding an inquiry, and to suspend from office judges or justices whom are the subject of a JQC investigation, to the same extent as provided for the present Supreme Court. In the event the subject of a JQC investigation is a justice of the Supreme Court of Criminal Appeals, the Supreme Court of Civil Appeals hears the case.

Transition and Implementation

PCB CVJS 11-06 contains specific provisions to govern issues relating to the transition from the current Supreme Court to the Supreme Court of Criminal Appeals and the Supreme Court of Civil Appeals.

STORAGE NAME: pcb06.CVJS.DOCX

⁵⁵ Texas also refers jurisdictional disputes to the civil supreme court.

The duties and compensation of marshals and clerks of the district courts of appeal and of the supreme court are provided by general law. Sections 35.25, F.S., 35.26, F.S., 35.27, F.S., 25.191, F.S., 25.231, F.S., 25.241, F.S., 25.251, F.S., 25.262, F.S., 25.281, F.S.

Existing Law

The bill provides that unless laws or rules are inconsistent with the provisions of the revised Article V, all laws and rules of court in force on the effective date of the new Article V, will remain in effect until superseded in a manner authorized by the Constitution. The clause is taken from previous amendments modifying the court system.

Beginning Jurisdiction

The bill provides that the two supreme courts will begin operations on the 120th day after the election. Until that time, the present Supreme Court shall retain jurisdiction and power to issue final process until the cases are actually transferred. The present Supreme Court will be responsible for inventorying all cases in its possession and transferring each case to the appropriate supreme court. At the time the term of the present Supreme Court ends all of its mandates shall be final and not subject to recall or reconsideration.

Initial Appointments to the Supreme Courts

The bill requires the present Supreme Court, on the first day after election approving the amendment, to rank all of the justices according to seniority in office. The three most senior justices will be assigned to the Supreme Court of Criminal Appeals while the remaining four justices will be assigned to the Supreme Court of Civil Appeals. The initial appointments are not limited by the district court jurisdiction that the justice was appointed from. The vacant positions on each supreme court shall be filled by the Governor, who must be presented with recommendations from the supreme court judicial nominating commission within 45 days after the election. Also, at the time of making initial appointments to the supreme courts, the Governor must also select a Chief Justice for each court, which for the initial selection will not require Senate confirmation.

Rules of Procedure

All rules of criminal and civil procedure will remain in effect through the start of both supreme courts as if adopted by each supreme court respectively.

B. SECTION DIRECTORY:

n/a

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

According to the Office of State Courts Administrator based on the current rate of salary and benefits for Supreme Court justices and associated full time employees (FTEs) presently provided for each justice, the cost of adding three Supreme Court justices can be broken down as follows:

	Recurring	Expenses	HR Services	Non- Recurring	Total
<u>Justices</u>					
Salary and Benefits per FTE					
\$210,745 (x 3 FTEs)	\$632,235	\$31,359	\$654	\$11,694	\$664,248
Staff Attorney					
Salary and Benefits per FTE					
\$67,878 (x 9 FTEs)	\$610,902	\$94,077	\$1962	\$35,082	\$706,941
Judicial Assistant					
Salary and Benefits per FTE					
\$75,653 (x 3 FTEs)	\$226,959	\$331,359	\$654	\$11,694	\$258,972
Totals	\$1,470.096	\$156,795	\$3,270	\$58,470	\$1,630,161

In addition, this amendment requires publication prior to the election. The Florida Department of State estimates that required publication of a proposed constitutional amendment costs \$106.14 per word. At 7,785 words, the amendment would require \$826,300. This must be paid regardless of whether the amendment passes, and would be payable in FY 2012-2013 from General Revenue.

Total costs by year, payable from the General Revenue Fund, should the amendment be adopted:

FY 2012-2013 Non-recurring: \$884,770 FY 2012-2013 Recurring: \$407,540

FY 2013-2014 and beyond Recurring: \$1,630,161

- **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**
 - 1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

This proposed committee bill is a legislative joint resolution, which is one of the methods for proposing amendments to the Constitution. The joint resolution requires passage by a three-fifths vote of the membership of each house of the Legislature. The proposed constitutional amendment must be submitted to the electors at the next general election held more than 90 days after the joint resolution is filed with the custodian of state records. If approved by 60% of the electors voting on the question, the proposed amendment becomes effective on the Tuesday after the first Monday in January following the election, or on such other date as may be specified in the amendment. This proposed constitutional amendment has specific effective dates (see above).

B. RULE-MAKING AUTHORITY:

This proposed committee bill neither expands or limits the existing rulemaking power of the courts, although the power is split between two entities.

C. DRAFTING ISSUES OR OTHER COMMENTS:

Increasing the Number of Justices to Florida's Supreme Court

As noted earlier in this analysis, the Supreme Court Workload Study Commission, when evaluating the Supreme Court's workload in 2001, decided not to recommend increasing the number of Supreme Court justices from seven to nine. The report stated:

... Theoretically, increasing the number of justices on the court would reduce the workload on the members of the court by spreading the justices' existing individual duties among more people. The Commission heard testimony that the expansion of the court may actually increase workload for the court by slowing down those court processes requiring a consensus of the justices. For example, the . . . Chief Justice of the Texas Supreme Court, and . . . the Chief Justice of the Washington State Supreme Court, testified that a seven-member supreme court is more efficient than a ninember court. (The Texas and Washington State Supreme Court both have nine members. ⁵⁷ (footnote added) After considering the testimony, the Commission was persuaded that an increase in the number of justices would slow down the court by requiring more justices to resolve each case. ⁵⁸

If additional justices on a panel lead to increased delays in making decisions, it is possible that decreasing the size of panels may correspondingly decrease delays.

Other States

On moving to a 5 justice panel: Currently there are 18 other states that have 5 justices serving on a supreme court.

⁵⁸ 2001 Final Report of the Supreme Court Workload Study Commission, at 13.

⁵⁷ The report does not indicate if these justices had any experience working on a seven-member court.

On having separate civil and criminal panels: Currently there are two states, Texas and Oklahoma, that have two separate courts of last resort.

Texas

Texas has a Court of Criminal Appeals and a Supreme Court. Each has 9 justices. The Court of Criminal Appeals has final jurisdiction over all criminal cases except for juvenile proceedings. The Texas Supreme Court has jurisdiction over civil appeals and juvenile proceedings. The justices of both courts are elected to six-year terms in state-wide elections. When a vacancy arises the Governor may appoint a justice, subject to Senate confirmation, to serve out the remainder of an unexpired term until the next general election. By statute, the Texas Supreme Court has administrative control over the State Bar of Texas.⁵⁹ and sole authority for licensing attorneys in Texas.⁶⁰

Oklahoma

Oklahoma's court of last resort in criminal cases is the Oklahoma Court of Criminal Appeals. It has 5 justices. It has exclusive appellate jurisdiction in criminal cases. There is no intermediate appellate court for criminal cases in Oklahoma. Criminal appeals come directly to the Court of Criminal Appeals from Oklahoma's district courts and municipal courts of record. District courts are the trial level courts handling both criminal and civil cases. Municipal courts of record handle most violations of parking, traffic, criminal and environmental municipal ordinances and some misdemeanor level criminal cases. The Supreme Court of Oklahoma is the court of last resort for civil cases. All appeals from civil cases are first filed with the Supreme Court which then assigns cases to its intermediate appellate court for civil cases, the Court of Civil Appeals. Oklahoma's appellate judges are first appointed by the Governor from a list of three names of qualified individuals prepared by the Judicial Nominating Commission. Thereafter they are subject to a retention vote. The terms are for 6 years. Vacancies are filled by Governor's appointment. The Oklahoma Supreme Court has the authority to regulate admission to the state bar.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

n/a

PAGE: 15

59

⁹ Tex. Gov't Code § 81.011.

⁶⁰ Tex. Gov't Code §§ 82.00, 82.004. STORAGE NAME: pcb06.CVJS.DOCX DATE: 3/16/2011

House Joint Resolution

A joint resolution proposing an amendment to Sections 1, 2, 3, 4, 7, 8, 9 and 11 of Article V, creating Section 21 of Article V, and amending Section 2 of Article II, Section 17 of Article III, and Section 1 of Article IV, of the State Constitution to create a supreme court of civil appeals and a supreme court of criminal appeals; providing for administration of the courts; providing for transition from the supreme court.

Be It Resolved by the Legislature of the State of Florida:

That the following amendments to Sections 1, 2, 3, 4, 7, 8, 9, 11, 12 and 15 of Article V, and the creation of Section 21 of Article V, of the State Constitution are agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

ARTICLE V

Judiciary

SECTION 1. Courts.—The judicial power shall be vested in a supreme court of civil appeals, supreme court of criminal appeals, district courts of appeal, circuit courts and county courts. No other courts may be established by the state, any political subdivision or any municipality. The legislature shall, by general law, divide the state into appellate court districts and judicial circuits following county lines.

Commissions established by law, or administrative officers or

Page 1 of 33

PCB CVJS 11-06.docx

bodies may be granted quasi-judicial power in matters connected with the functions of their offices. The legislature may establish by general law a civil traffic hearing officer system for the purpose of hearing civil traffic infractions. The legislature may, by general law, authorize a military courtmartial to be conducted by military judges of the Florida National Guard, with direct appeal of a decision to the District Court of Appeal, First District.

SECTION 2. Administration; practice and procedure.-

- The supreme court of civil appeals shall adopt rules for the practice and procedure in all civil court proceedings and appeals. courts The supreme court of criminal appeals shall adopt rules for the practice and procedure in criminal court proceedings and appeals. Court rules may include rules regarding including the time for seeking appellate review, the administrative supervision of all courts, the transfer to the court having jurisdiction of any proceeding when the jurisdiction of another court has been improvidently invoked, and a requirement that no cause shall be dismissed because an improper remedy has been sought. The supreme court of criminal appeals shall adopt rules to allow the supreme court of criminal appeals and the district courts of appeal to submit questions relating to military law to the federal Court of Appeals for the Armed Forces for an advisory opinion. Rules of court may be repealed by general law enacted by two-thirds vote of the membership of each house of the legislature.
- (b) The chief justice of the supreme court of civil appeals shall be chosen by the governor with the advice and

Page 2 of 33

PCB CVJS 11-06.docx

29

30

3132

33

34

35

36

37 38

39

40

41

42

43

4445

46

47

48

49

50

5152

53

54

55 56

consent of the senate a majority of the members of the court; shall be the chief administrative officer of the supreme court of civil appeals judicial system; and shall have the power to assign justices or judges, including consenting retired justices or judges, to temporary duty in any court for which the judge is qualified and to delegate to a chief judge of a judicial circuit the power to assign judges for duty in that circuit. The chief justice of the supreme court of criminal appeals shall be chosen by the governor with the advice and consent of the senate and shall be the chief administrative officer of the supreme court of criminal appeals.

- (c) A chief judge for each district court of appeal shall be chosen by a majority of the judges thereof or, if there is no majority, by the chief justice. The chief judge of a district court shall be responsible for the administrative supervision of the district court.
- (d) A chief judge in each circuit shall be chosen from among the circuit judges as provided by supreme court rule. The chief judge of a circuit shall be responsible for the administrative supervision of the circuit courts and county courts in the his circuit.
- (e) Administration of the court system shall be as provided in general law.
- SECTION 3. Supreme court of civil appeals; supreme court of criminal appeals.—
 - (a) SUPREME COURT OF CIVIL APPEALS.-
- (1) (a) Organization.—The supreme court of civil appeals shall consist of five seven justices. Of the five seven

Page 3 of 33

PCB CVJS 11-06.docx

justices, each appellate district shall have at least one justice elected or appointed from the district to the supreme court of civil appeals who is a resident of the district at the time of the original appointment or election. Four Five justices shall constitute a quorum. The concurrence of three four justices shall be necessary to a decision. When recusals for cause would prohibit the court from convening because of the requirements of this section, judges assigned to temporary duty may be substituted for justices.

- (2) (b) Jurisdiction.—The supreme court of civil appeals shall have jurisdiction over the civil law, as provided in general law.÷
- (1) Shall hear appeals from final judgments of trial courts imposing the death penalty and from decisions of district courts of appeal declaring invalid a state statute or a provision of the state constitution.
- (2) When provided by general law, shall hear appeals from final judgments entered in proceedings for the validation of bonds or certificates of indebtedness and shall review action of statewide agencies relating to rates or service of utilities providing electric, gas, or telephone service.
- (3) May review any decision of a district court of appeal that expressly declares valid a state statute, or that expressly construes a provision of the state or federal constitution, or that expressly affects a class of constitutional or state officers, or that expressly and directly conflicts with a decision of another district court of appeal or of the supreme court on the same question of law.

Page 4 of 33

PCB CVJS 11-06.docx

113 (4) May review any decision of a district court of appeal 114 that passes upon a question certified by it to be of great public importance, or that is certified by it to be in direct 115 116 conflict with a decision of another district court of appeal. 117 (5) May review any order or judgment of a trial court 118 certified by the district court of appeal in which an appeal is 119 pending to be of great public importance, or to have a great 120 effect on the proper administration of justice throughout the 121 state, and certified to require immediate resolution by the 122 supreme court. (6) May review a question of law certified by the Supreme 123 124 Court of the United States or a United States Court of Appeals 125 which is determinative of the cause and for which there is no 126 controlling precedent of the supreme court of Florida. 127 (7) May issue writs of prohibition to courts and all writs 128 necessary to the complete exercise of its jurisdiction. 129 (8) May issue writs of mandamus and quo warranto to state 130 officers and state agencies. 131 (9) May, or any justice may, issue writs of habeas corpus 132 returnable before the supreme court or any justice, a district 133 court of appeal or any judge thereof, or any circuit judge. 134 (10) Shall, when requested by the attorney general 135

- pursuant to the provisions of Section 10 of Article IV render an advisory opinion of the justices, addressing issues as provided by general law.
 - (b) SUPREME COURT OF CRIMINAL APPEALS.—
- (1) Organization.—The supreme court of criminal appeals shall consist of five justices. Of the five justices, each

Page 5 of 33

PCB CVJS 11-06.docx

136

137

138

139

140

appellate district shall have at least one justice appointed from the district to the supreme court of criminal appeals who is a resident of the district at the time of the original appointment. Four justices shall constitute a quorum. The concurrence of three justices shall be necessary to a decision. When recusals for cause would prohibit the court from convening because of the requirements of this section, judges assigned to temporary duty may be substituted for justices.

- (2) Jurisdiction.—The supreme court of criminal appeals shall have jurisdiction over the criminal law, as provided in general law.
- appeals and the supreme court of criminal appeals are to be separate courts of last resort. All justices shall receive the same compensation. If both courts assert jurisdiction over a particular case, the chief justice of the court of civil appeals shall decide where jurisdiction is appropriate. CLERK AND MARSHAL.—The supreme court shall appoint a clerk and a marshal who shall hold office during the pleasure of the court and perform such duties as the court directs. Their compensation shall be fixed by general law. The marshal shall have the power to execute the process of the court throughout the state, and in any county may deputize the sheriff or a deputy sheriff for such purpose.

SECTION 4. District courts of appeal.-

(a) ORGANIZATION.—There shall be a district court of appeal serving each appellate district. Each district court of appeal shall consist of at least three judges. Three judges

Page 6 of 33

PCB CVJS 11-06.docx

shall consider each case and the concurrence of two shall be necessary to a decision.

(b) JURISDICTION.-

- (1) District courts of appeal shall have jurisdiction to hear appeals, that may be taken as a matter of right, from final judgments or orders of trial courts, including those entered on review of administrative action, not directly appealable to the supreme court of civil appeals, the supreme court of criminal appeals, or a circuit court. They may review interlocutory orders in such cases to the extent provided by court rule rules adopted by the supreme court.
- (2) District courts of appeal shall have the power of direct review of administrative action, as prescribed by general law.
- issue writs of habeas corpus returnable before the court or any judge thereof or before any circuit judge within the territorial jurisdiction of the court. A district court of appeal may issue writs of mandamus, certiorari, prohibition, quo warranto, and other writs necessary to the complete exercise of its jurisdiction. To the extent necessary to dispose of all issues in a cause properly before it, a district court of appeal may exercise any of the appellate jurisdiction of the circuit courts.
- (c) CLERKS AND MARSHALS.—Each district court of appeal shall appoint a clerk and a marshal who shall hold office during the pleasure of the court and perform such duties as the court directs. Their compensation shall be fixed by general law. The

Page 7 of 33

PCB CVJS 11-06.docx

marshal shall have the power to execute the process of the court throughout the territorial jurisdiction of the court, and in any county may deputize the sheriff or a deputy sheriff for such purpose.

SECTION 7. Specialized divisions.—All courts except the supreme court of civil appeals or the supreme court of criminal appeals may sit in divisions as may be established by general law. A circuit or county court may hold civil and criminal trials and hearings in any place within the territorial jurisdiction of the court as designated by the chief judge of the circuit.

SECTION 8. Eligibility.—No person shall be eligible for office of justice or judge of any court unless the person is an elector of the state and resides in the territorial jurisdiction of the court. No justice or judge shall serve after attaining the age of seventy years except upon temporary assignment or to complete a term, one-half of which has been served. No person is eligible for the office of justice of the supreme court of civil appeals, justice of the supreme court of criminal appeals, or judge of a district court of appeal unless the person is, and has been for the preceding ten years, a member of the bar of Florida. No person is eligible for the office of circuit judge unless the person is, and has been for the preceding five years, a member of the bar of Florida. Unless otherwise provided by general law, no person is eligible for the office of county court judge unless the person is, and has been for the preceding five years, a member of the bar of Florida. Unless otherwise provided by general law, a person shall be eligible for election

Page 8 of 33

PCB CVJS 11-06.docx

197

198 199

200

201

202

203204

205

206

207

208

209

210

211

212

213

214

215

216217

218

219

220

221

222

223

224

or appointment to the office of county court judge in a county having a population of 40,000 or less if the person is a member in good standing of the bar of Florida.

SECTION 9. Determination of number of judges.-The supreme courts court shall establish by rule uniform criteria for the determination of the need for additional judges except supreme court justices, the necessity for decreasing the number of judges and for increasing, decreasing or redefining appellate districts and judicial circuits. If the supreme courts jointly find court finds that a need exists for increasing or decreasing the number of judges or increasing, decreasing or redefining appellate districts and judicial circuits, they it shall, prior to the next regular session of the legislature, certify to the legislature their its findings and recommendations concerning such need. Upon receipt of such certificate, the legislature, at the next regular session, shall consider the findings and recommendations and may reject the recommendations or by law implement the recommendations in whole or in part; provided the legislature may create more judicial offices than are recommended by the supreme court or may decrease the number of judicial offices by a greater number than recommended by the court only upon a finding of two-thirds of the membership of both houses of the legislature, that such a need exists. A decrease in the number of judges shall be effective only after the expiration of a term. If the supreme courts fail court fails to make findings as provided above when need exists, the legislature may by concurrent resolution request the courts court to jointly certify their its findings and recommendations

Page 9 of 33

PCB CVJS 11-06.docx

225

226

227

228

229

230

231

232

233

234

235

236

237

238

239

240

241

242243

244

245

246

247

248

249

250

251

252

and upon the failure of the <u>courts</u> court to certify <u>their</u> its findings for nine consecutive months, the legislature may, upon a finding of two-thirds of the membership of both houses of the legislature that a need exists, increase or decrease the number of judges or increase, decrease or redefine appellate districts and judicial circuits.

SECTION 11. Vacancies.-

- (a) Whenever a vacancy occurs in a judicial office to which election for retention applies, the governor shall fill the vacancy by appointing for a term ending on the first Tuesday after the first Monday in January of the year following the next general election occurring at least one year after the date of appointment, one of not fewer than three persons nor more than six persons nominated by the appropriate judicial nominating commission.
- (b) The governor shall fill each vacancy on a circuit court or on a county court, wherein the judges are elected by a majority vote of the electors, by appointing for a term ending on the first Tuesday after the first Monday in January of the year following the next primary and general election occurring at least one year after the date of appointment, one of not fewer than three persons nor more than six persons nominated by the appropriate judicial nominating commission. An election shall be held to fill that judicial office for the term of the office beginning at the end of the appointed term.
- (c) The nominations shall be made within thirty days from the occurrence of a vacancy unless the period is extended by the governor for a time not to exceed thirty days. The governor

Page 10 of 33

PCB CVJS 11-06.docx

shall make the appointment within sixty days after the nominations have been certified to the governor.

- (d) There shall be a separate judicial nominating commission as provided by general law, one for the supreme courts court, one for each district court of appeal, and one for each judicial circuit for all trial courts within the circuit. Uniform rules of procedure shall be established by the judicial nominating commissions at each level of the court system. Such rules, or any part thereof, may be repealed by general law enacted by a majority vote of the membership of each house of the legislature, or by a majority vote of justices of the supreme courts court, five justices concurring. Except for deliberations of the judicial nominating commissions, the proceedings of the commissions and their records shall be open to the public.
 - SECTION 12. Discipline; removal and retirement.
- (a) JUDICIAL QUALIFICATIONS COMMISSION.—A judicial qualifications commission is created.
- vested with jurisdiction to investigate and recommend to the supreme court of criminal appeals Supreme Court of Florida the removal from office of any justice or judge whose conduct, during term of office or otherwise occurring on or after November 1, 1966, (without regard to the effective date of this section) demonstrates a present unfitness to hold office, and to investigate and recommend the discipline of a justice or judge whose conduct, during term of office or otherwise occurring on or after November 1, 1966 (without regard to the effective date

Page 11 of 33

PCB CVJS 11-06.docx

of this section), warrants such discipline. For purposes of this section, discipline is defined as any or all of the following: reprimand, fine, suspension with or without pay, or lawyer discipline. The commission shall have jurisdiction over justices and judges regarding allegations that misconduct occurred before or during service as a justice or judge if a complaint is made no later than one year following service as a justice or judge. The commission shall have jurisdiction regarding allegations of incapacity during service as a justice or judge. The commission shall be composed of:

- a. Two judges of district courts of appeal selected by the judges of those courts, two circuit judges selected by the judges of the circuit courts and two judges of county courts selected by the judges of those courts;
- b. Four electors who reside in the state, who are members of the bar of Florida, and who shall be chosen by the governing body of the bar of Florida; and
- c. Five electors who reside in the state, who have never held judicial office or been members of the bar of Florida, and who shall be appointed by the governor.
- (2) The members of the judicial qualifications commission shall serve staggered terms, not to exceed six years, as prescribed by general law. No member of the commission except a judge shall be eligible for state judicial office while acting as a member of the commission and for a period of two years thereafter. No member of the commission shall hold office in a political party or participate in any campaign for judicial office or hold public office; provided that a judge may campaign

Page 12 of 33

for judicial office and hold that office. The commission shall elect one of its members as its chairperson.

- (3) Members of the judicial qualifications commission not subject to impeachment shall be subject to removal from the commission pursuant to the provisions of Article IV, Section 7, Florida Constitution.
- The commission shall adopt rules regulating its proceedings, the filling of vacancies by the appointing authorities, the disqualification of members, the rotation of members between the panels, and the temporary replacement of disqualified or incapacitated members. The commission's rules, or any part thereof, may be repealed by general law enacted by a majority vote of the membership of each house of the legislature, or by the supreme court of criminal appeals, five justices concurring. The commission shall have power to issue subpoenas. Until formal charges against a justice or judge are filed by the investigative panel with the clerk of the supreme court of Florida all proceedings by or before the commission shall be confidential; provided, however, upon a finding of probable cause and the filing by the investigative panel with said clerk of such formal charges against a justice or judge such charges and all further proceedings before the commission shall be public.
- (5) The commission shall have access to all information from all executive, legislative and judicial agencies, including grand juries, subject to the rules of the commission. At any time, on request of the speaker of the house of representatives or the governor, the commission shall make available all

Page 13 of 33

PCB CVJS 11-06.docx

337

338

339

340

341

342

343

344

345 346

347

348

349

350

351

352

353

354

355

356

357

358

359

360

361

362

363

364

information in the possession of the commission for use in consideration of impeachment or suspension, respectively.

- PANELS.—The commission shall be divided into an investigative panel and a hearing panel as established by rule of the commission. The investigative panel is vested with the jurisdiction to receive or initiate complaints, conduct investigations, dismiss complaints, and upon a vote of a simple majority of the panel submit formal charges to the hearing panel. The hearing panel is vested with the authority to receive and hear formal charges from the investigative panel and upon a two-thirds vote of the panel recommend to the supreme court of criminal appeals the removal of a justice or judge or the involuntary retirement of a justice or judge for any permanent disability that seriously interferes with the performance of judicial duties. Upon a simple majority vote of the membership of the hearing panel, the panel may recommend to the supreme court of criminal appeals that the justice or judge be subject to appropriate discipline.
- (c) SUPREME COURT OF CRIMINAL APPEALS.—The supreme court of criminal appeals shall receive recommendations from the judicial qualifications commission's hearing panel.
- (1) The supreme court of criminal appeals may accept, reject, or modify in whole or in part the findings, conclusions, and recommendations of the commission and it may order that the justice or judge be subjected to appropriate discipline, or be removed from office with termination of compensation for willful or persistent failure to perform judicial duties or for other conduct unbecoming a member of the judiciary demonstrating a

Page 14 of 33

PCB CVJS 11-06.docx

365 l

366

367

368

369370

371372

373

374

375

376377

378

379

380

381

382

383 384

385 386

387

388

389 390

391

392

present unfitness to hold office, or be involuntarily retired for any permanent disability that seriously interferes with the performance of judicial duties. Malafides, scienter or moral turpitude on the part of a justice or judge shall not be required for removal from office of a justice or judge whose conduct demonstrates a present unfitness to hold office. After the filing of a formal proceeding and upon request of the investigative panel, the supreme court of criminal appeals may suspend the justice or judge from office, with or without compensation, pending final determination of the inquiry.

- (2) The supreme court of criminal appeals may award costs to the prevailing party.
- (d) The power of removal conferred by this section shall be both alternative and cumulative to the power of impeachment.
- (e) Notwithstanding any of the foregoing provisions of this section, if the person who is the subject of proceedings by the judicial qualifications commission is a justice of the supreme court of criminal appeals, Florida all justices of such court automatically shall be disqualified to sit as justices of such court with respect to all proceedings therein concerning such person and the supreme court of civil appeals shall hear the case for such purposes shall be composed of a panel consisting of the seven chief judges of the judicial circuits of the state of Florida most senior in tenure of judicial office as circuit judge. For purposes of determining seniority of such circuit judges in the event there be judges of equal tenure in judicial office as circuit judge the judge or judges from the lower numbered circuit or circuits shall be deemed senior. In

Page 15 of 33

PCB CVJS 11-06.docx

the event any such chief circuit judge is under investigation by the judicial qualifications commission or is otherwise disqualified or unable to serve on the panel, the next most senior chief circuit judge or judges shall serve in place of such disqualified or disabled chief circuit judge.

- (f) SCHEDULE TO SECTION 12.-
- (1) Except to the extent inconsistent with the provisions of this section, all provisions of law and rules of court in force on the effective date of this article shall continue in effect until superseded in the manner authorized by the constitution.
- (2) After this section becomes effective and until adopted by rule of the commission consistent with it:
- a. The commission shall be divided, as determined by the chairperson, into one investigative panel and one hearing panel to meet the responsibilities set forth in this section.
 - b. The investigative panel shall be composed of:
- 438 1. Four judges,

421

422

423

424

425

426

427

428

429

430

431

432

433

434

435 436

437

439

440

441

- 2. Two members of the bar of Florida, and
- 3. Three non-lawyers.
- c. The hearing panel shall be composed of:
- 442 1. Two judges,
- 2. Two members of the bar of Florida, and
- 3. Two non-lawyers.
- d. Membership on the panels may rotate in a manner

 determined by the rules of the commission provided that no

 member shall vote as a member of the investigative and hearing

 panel on the same proceeding.

Page 16 of 33

PCB CVJS 11-06.docx

- e. The commission shall hire separate staff for each panel.
- f. The members of the commission shall serve for staggered terms of six years.
- g. <u>deleted</u>. The terms of office of the present members of the judicial qualifications commission shall expire upon the effective date of the amendments to this section approved by the legislature during the regular session of the legislature in 1996 and new members shall be appointed to serve the following staggered terms:
- 1. Group I.—The terms of five members, composed of two electors as set forth in s. 12(a)(1)c. of Article V, one member of the bar of Florida as set forth in s. 12(a)(1)b. of Article V, one judge from the district courts of appeal and one circuit judge as set forth in s. 12(a)(1)a. of Article V, shall expire on December 31, 1998.
- 2. Group II.—The terms of five members, composed of one elector as set forth in s. 12(a)(1)c. of Article V, two members of the bar of Florida as set forth in s. 12(a)(1)b. of Article V, one circuit judge and one county judge as set forth in s. 12(a)(1)a. of Article V shall expire on December 31, 2000.
- 3. Group III.—The terms of five members, composed of two electors as set forth in s. 12(a)(1)c. of Article V, one member of the bar of Florida as set forth in s. 12(a)(1)b., one judge from the district courts of appeal and one county judge as set forth in s. 12(a)(1)a. of Article V, shall expire on December 31, 2002.

Page 17 of 33

PCB CVJS 11-06.docx

- h. An appointment to fill a vacancy of the commission shall be for the remainder of the term.
- i. Selection of members by district courts of appeal judges, circuit judges, and county court judges, shall be by no less than a majority of the members voting at the respective courts' conferences. Selection of members by the board of governors of the bar of Florida shall be by no less than a majority of the board.
- j. The commission shall be entitled to recover the costs of investigation and prosecution, in addition to any penalty levied by the supreme court hearing the case.
- k. The compensation of members and referees shall be the travel expenses or transportation and per diem allowance as provided by general law.

SECTION 15. Attorneys; admission and discipline.—The supreme court of civil appeals shall have exclusive jurisdiction to regulate the admission of persons to the practice of law and the discipline of persons admitted.

SECTION 21. Schedule to Article V amendment creating a supreme court of civil appeals and a supreme court of criminal appeals.—

(a) Except to the extent inconsistent with the provisions of this article, all provisions of law and rules of court in force on the effective date of this article shall continue in effect until superseded in the manner authorized by the constitution.

Page 18 of 33

(b) The effective date of the amendment creating the supreme court of criminal appeals and supreme court of civil appeals shall be upon passage by the electorate.

(1) On the first day after the election approving the amendment, the supreme court shall rank all of the justices then in office by seniority in service on the supreme court. three who have the most seniority shall be the initial justices of the supreme court of criminal appeals, and the remaining justices shall be the initial justices of the supreme court of civil appeals. Initial appointments of existing justices to either of the new supreme courts shall not be limited by the district court that the justice was appointed from. A justice transferred to a new supreme court shall remain in the same term of office that he or she had when he or she was a member of the supreme court and shall sit for future retention elections on the same cycle. The supreme court shall immediately transmit to the Governor the names of those justices and the districts they were appointed from. The Governor shall direct the supreme court nominating commission to make its recommendations for the open seats of justices for the supreme court of civil appeals and for the supreme court of criminal appeals, which recommendations must be delivered to the governor no later than the 45th day after the election. The governor shall make the appointments by the 60th day after the election. At the time of making the initial appointments the governor shall also designate the chief justices of each court, which appointment in this instance shall not be subject in the advice and consent of the senate.

502

503

504

505

506

507

508 509

510

511

512

513

514

515

516

517

518

519

520

521

522

523

524525

526

527

(2) The supreme court shall undertake to inventory all
cases and case files in its possession and determine as to each
case whether it is to be transferred to the supreme court of
criminal appeals or the supreme court of civil appeals. Newly
filed cases will be designated between the two new supreme
courts. The supreme court shall retain full jurisdiction and
power over cases in the inventory until actually transferred,
including the power to issue final process which would have the
effect of removing the case from the inventory of cases to be
transferred.

- (c) The supreme court of civil appeals and the supreme court of criminal appeals shall begin formal operations on the 120th day after the election. On that day:
 - (1) Newly appointed justices shall take office.
- (2) The jurisdiction of the two supreme courts shall be divided.
- (3) The supreme court shall transfer all criminal cases to the supreme court of criminal appeals and shall transfer all civil cases to the supreme court of civil appeals.
- (4) The term of the supreme court shall be deemed to have ended. All mandates issued by the supreme court prior to the end of the term shall be final and not subject to recall. No motion for reconsideration shall be considered.
- (d) Until the jurisdiction of the supreme court of civil appeals is provided in general law, the supreme court of civil appeals:
- (1) Shall hear appeals from decisions of district courts of appeal declaring invalid a state statute or a provision of

Page 20 of 33

PCB CVJS 11-06.docx

the state constitution, unless such appeal is within the jurisdiction of the supreme court of criminal appeals.

- (2) When provided by general law, shall hear appeals from final judgments entered in proceedings for the validation of bonds or certificates of indebtedness and shall review action of statewide agencies relating to rates or service of utilities providing electric, gas, or telephone service.
- (3) May review any decision of a district court of appeal that expressly declares valid a state statute, or that expressly construes a provision of the state or federal constitution, or that expressly affects a class of constitutional or state officers, or that expressly and directly conflicts with a decision of another district court of appeal, of the former supreme court, or of the supreme court of civil appeals on the same question of law, unless such appeal is within the jurisdiction of the supreme court of criminal appeals.
- (4) May review any decision of a district court of appeal that passes upon a question certified by it to be of great public importance, or that is certified by it to be in direct conflict with a decision of another district court of appeal, unless such appeal is within the jurisdiction of the supreme court of criminal appeals.
- (5) May review any order or judgment of a trial court certified by the district court of appeal in which an appeal is pending to be of great public importance, or to have a great effect on the proper administration of justice throughout the state, and certified to require immediate resolution by the

supreme court of civil appeals, unless such appeal is within the jurisdiction of the supreme court of criminal appeals.

- (6) May review a question of law certified by the Supreme Court of the United States or a United States Court of Appeals which is determinative of the cause and for which there is no controlling precedent of the former supreme court of Florida or of the supreme court of civil appeals, unless such question is within the jurisdiction of the supreme court of criminal appeals.
- (7) May issue writs of prohibition to courts and all writs necessary to the complete exercise of its jurisdiction, unless the writ is within the jurisdiction of the supreme court of criminal appeals.
- (8) May issue writs of mandamus and quo warranto to state officers and state agencies, unless the writ is within the jurisdiction of the supreme court of criminal appeals.
- (9) May, or any justice may, issue writs of habeas corpus returnable before the supreme court of civil appeals or any justice thereof, a district court of appeal or any judge thereof, or any circuit judge. Neither the supreme court of civil appeals nor any justice of the supreme court of civil appeals shall issue a writ of habeas corpus regarding any person under a sentence of death, any person imprisoned for commission of a crime, or any person jailed facing criminal charges.
- (10) Shall, when requested by the attorney general pursuant to the provisions of Section 10 of Article IV, and if related to a civil matter, render an advisory opinion of the justices, addressing issues as provided by general law.

Page 22 of 33

PCB CVJS 11-06.docx

- (11) Shall have no jurisdiction or authority, whether express or implied, to issue a stay of execution or to hear any challenge of any law or procedure regarding the death penalty.
- (e) Until the jurisdiction of the supreme court of criminal appeals is provided by general law, the supreme court of criminal appeals:
- (1) Shall hear appeals from final judgments of trial courts imposing the death penalty.
- (2) Shall hear appeals from decisions of district courts of appeal declaring invalid a state statute or a provision of the state constitution, in a criminal case.
- (3) May review any decision of a district court of appeal that expressly declares valid a state statute, or that expressly construes a provision of the state or federal constitution, or that expressly affects a class of constitutional or state officers, or that expressly and directly conflicts with a decision of another district court of appeal or of the supreme court on the same question of law, in a criminal case.
- (4) May review any decision of a district court of appeal that passes upon a question certified by it to be of great public importance, or that is certified by it to be in direct conflict with a decision of another district court of appeal, in a criminal case.
- (5) May review any order or judgment of a trial court certified by the district court of appeal in which an appeal is pending to be of great public importance, or to have a great effect on the proper administration of justice throughout the

Page 23 of 33

state, and certified to require immediate resolution by the supreme court of criminal appeals, in a criminal case.

- (6) May review a question of law certified by the Supreme Court of the United States or a United States Court of Appeals which is determinative of the cause and for which there is no controlling precedent of the former supreme court or the supreme court of criminal appeals, in a criminal case.
- (7) May issue writs of prohibition to courts and all writs necessary to the complete exercise of its jurisdiction, related to a criminal case.
- (8) May issue writs of mandamus and quo warranto to state officers and state agencies, related to a criminal case.
- (9) May, or any justice may, issue writs of habeas corpus returnable before the supreme court of criminal appeals or any justice thereof, a district court of appeal or any judge thereof, or any circuit judge. The power to issue a writ of habeas corpus under this sub-paragraph applies to any person under a sentence of death, any person imprisoned for commission of a crime, any person jailed facing criminal charges, or any person who cannot seek the writ from the supreme court of civil appeals because the supreme court of civil appeals lacks jurisdiction. Neither the supreme court of criminal appeals nor any justice of the supreme court of criminal appeals shall issue a writ of habeas corpus regarding any person held in civil confinement.
- (10) Shall, when requested by the attorney general pursuant to the provisions of Section 10 of Article IV, and if

Page 24 of 33

related to a criminal case, render an advisory opinion of the justices, addressing issues as provided by general law.

- (11) May hear any challenge to the constitutionality of the death penalty, any challenge to the method of carrying out the death penalty, or any request for a stay of a death penalty.
- (f) For purposes of interpreting the jurisdiction of the supreme court of civil appeals and the supreme court of the criminal appeals, unless changed by general law:
- (1) The term "criminal case" shall be defined to mean any case or controversy primarily involving the commission of a felony or misdemeanor. It shall also mean any case or controversy involving criminal law, criminal penalties, criminal procedure, or any related action regarding the interpretation of or resolution of matters directly affecting the criminal law. Criminal cases are within the jurisdiction of the supreme court of criminal appeals.
- (2) A tort or contract case or controversy alleging civil damages resulting from criminal activity is not a criminal case.
- (3) Confinement for the purpose of evaluation and treatment of a mentally ill person is not a criminal case unless the confinement is related to the commission of a criminal offense by an adult.
- (4) Confinement related to contempt of court is a civil case even if the contempt occurred during a criminal case.
- (5) Jurisdiction over juvenile delinquency shall be with the supreme court of civil appeals.
- (6) Equitable relief related to the criminal law, including where a party seeks to enjoin application of a criminal penalty,

Page 25 of 33

PCB CVJS 11-06.docx

shall be within the jurisdiction of the court of criminal appeals.

- (g) The Florida Rules of Criminal Procedure, as adopted and amended as of the date that the supreme court of criminal appeals begins operation, shall be in full force and effect as if adopted by the supreme court of criminal appeals, subject to amendment or repeal. The Florida Rules of Appellate Procedure, as amended and adopted as of the date that the supreme court of criminal appeals begins operation, shall apply in criminal appeals, subject to adoption by the court of criminal appeals of appellate rules applicable to criminal appeals. All other court rules shall be in full force and effect as if adopted by the supreme court of civil appeals, subject to amendment or repeal.
- (h) The legislature may by general law otherwise provide for the administrative transfer of employees, property, duties and functions from the former supreme court to the supreme court of civil appeals and the supreme court of criminal appeals.
- (i) The legislature shall have power, by concurrent resolution, to delete from this article any subsection of this section 21 including this subsection, when all events to which the subsection to be deleted is or could become applicable have occurred.

And that the following amendment to Section 2 of Article II of the State Constitution is agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

Page 26 of 33

PCB CVJS 11-06.docx

ARTICLE II

723 GENERAL PROVISIONS

SECTION 2. Seat of government.—The seat of government shall be the City of Tallahassee, in Leon County, where the offices of the governor, lieutenant governor, cabinet members, supreme court of civil appeals, and the supreme court of criminal appeals shall be maintained and the sessions of the legislature shall be held; provided that, in time of invasion or grave emergency, the governor by proclamation may for the period of the emergency transfer the seat of government to another place.

733 734

735

736

737

738

722

724

725

726

727 728

729

730

731

732

And that the following amendment to Section 17 of Article III of the State Constitution is agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

739

ARTICLE III

LEGISLATURE

740 741

742

744

745

747

748

SECTION 17. Impeachment.

The governor, lieutenant governor, members of the 743 cabinet, justices of a the supreme court, judges of district courts of appeal, judges of circuit courts, and judges of county courts shall be liable to impeachment for misdemeanor in office. The house of representatives by two-thirds vote shall have the 746 power to impeach an officer. The speaker of the house of representatives shall have power at any time to appoint a

Page 27 of 33

PCB CVJS 11-06.docx

committee to investigate charges against any officer subject to impeachment.

- (b) An officer impeached by the house of representatives shall be disqualified from performing any official duties until acquitted by the senate, and, unless impeached, the governor may by appointment fill the office until completion of the trial.
- All impeachments by the house of representatives shall be tried by the senate. The chief justice of the supreme court of criminal appeals, or another justice of either supreme court designated by the chief justice of the supreme court of criminal appeals, shall preside at the trial, except in a trial of the chief justice of either supreme court, in which case the governor shall preside. The senate shall determine the time for the trial of any impeachment and may sit for the trial whether the house of representatives be in session or not. The time fixed for trial shall not be more than six months after the impeachment. During an impeachment trial senators shall be upon their oath or affirmation. No officer shall be convicted without the concurrence of two-thirds of the members of the senate present. Judgment of conviction in cases of impeachment shall remove the offender from office and, in the discretion of the senate, may include disqualification to hold any office of honor, trust or profit. Conviction or acquittal shall not affect the civil or criminal responsibility of the officer.

773 774

775 776

772

749

750

751

752

753

754

755

756

757

758 759

760

761

762

763

764

765

766

767 768

769

770771

And that the following amendment to Sections 1 and 4 of Article IV of the State Constitution is agreed to and shall be submitted to the electors of this state for approval or

Page 28 of 33

PCB CVJS 11-06.docx

rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

ARTICLE IV

EXECUTIVE

SECTION 1. Governor.-

- (a) The supreme executive power shall be vested in a governor, who shall be commander—in—chief of all military forces of the state not in active service of the United States. The governor shall take care that the laws be faithfully executed, commission all officers of the state and counties, and transact all necessary business with the officers of government. The governor may require information in writing from all executive or administrative state, county or municipal officers upon any subject relating to the duties of their respective offices. The governor shall be the chief administrative officer of the state responsible for the planning and budgeting for the state.
- (b) The governor may initiate judicial proceedings in the name of the state against any executive or administrative state, county or municipal officer to enforce compliance with any duty or restrain any unauthorized act.
- (c) The governor may request in writing the opinion of the justices of the appropriate the supreme court as to the interpretation of any portion of this constitution upon any question affecting the governor's executive powers and duties. The justices shall, subject to their rules of procedure, permit interested persons to be heard on the questions presented and shall render their written opinion not earlier than ten days

Page 29 of 33

from the filing and docketing of the request, unless in their judgment the delay would cause public injury.

- (d) The governor shall have power to call out the militia to preserve the public peace, execute the laws of the state, suppress insurrection, or repel invasion.
- (e) The governor shall by message at least once in each regular session inform the legislature concerning the condition of the state, propose such reorganization of the executive department as will promote efficiency and economy, and recommend measures in the public interest.
- (f) When not otherwise provided for in this constitution, the governor shall fill by appointment any vacancy in state or county office for the remainder of the term of an appointive office, and for the remainder of the term of an elective office if less than twenty-eight months, otherwise until the first Tuesday after the first Monday following the next general election.

SECTION 4. Cabinet.-

- (a) There shall be a cabinet composed of an attorney general, a chief financial officer, and a commissioner of agriculture. In addition to the powers and duties specified herein, they shall exercise such powers and perform such duties as may be prescribed by law. In the event of a tie vote of the governor and cabinet, the side on which the governor voted shall be deemed to prevail.
- (b) The attorney general shall be the chief state legal officer. There is created in the office of the attorney general the position of statewide prosecutor. The statewide prosecutor

Page 30 of 33

PCB CVJS 11-06.docx

shall have concurrent jurisdiction with the state attorneys to prosecute violations of criminal laws occurring or having occurred, in two or more judicial circuits as part of a related transaction, or when any such offense is affecting or has affected two or more judicial circuits as provided by general law. The statewide prosecutor shall be appointed by the attorney general from not less than three persons nominated by the judicial nominating commission for the supreme courts court, or as otherwise provided by general law.

- (c) The chief financial officer shall serve as the chief fiscal officer of the state, and shall settle and approve accounts against the state, and shall keep all state funds and securities.
- (d) The commissioner of agriculture shall have supervision of matters pertaining to agriculture except as otherwise provided by law.
- (e) The governor as chair, the chief financial officer, and the attorney general shall constitute the state board of administration, which shall succeed to all the power, control, and authority of the state board of administration established pursuant to Article IX, Section 16 of the Constitution of 1885, and which shall continue as a body at least for the life of Article XII, Section 9(c).
- (f) The governor as chair, the chief financial officer, the attorney general, and the commissioner of agriculture shall constitute the trustees of the internal improvement trust fund and the land acquisition trust fund as provided by law.

Page 31 of 33

(g) The governor as chair, the chief financial officer, the attorney general, and the commissioner of agriculture shall constitute the agency head of the Department of Law Enforcement.

861 862

863

864

859

860

BE IT FURTHER RESOLVED that the following statement be placed on the ballot:

865 866

867 868

CONSTITUTIONAL AMENDMENT

ARTICLE II, SECTION 2

ARTICLE III, SECTION 17

ARTICLE IV, SECTION 1

869 870

ARTICLE V, SECTIONS 1, 2, 3, 4, 7, 8, 9, 11, 12, 15 AND 21

871

879

882

884

885

SUPREME COURT.-Proposing an amendment to the State

Constitution to create a supreme court of civil appeals and a

872 supreme court of criminal appeals. Under current law, the 873 Florida Supreme Court, consisting of 7 appointed justices, is

874 the highest court in Florida, hearing both civil and criminal

875 This resolution would abolish the current Supreme Court

876 and create a new supreme court of civil appeals and a new

877 supreme court of criminal appeals. Each of the new supreme 878

courts would have 5 appointed justices. The 3 most senior

justices of the Florida Supreme Court would be transferred to

880 the new supreme court of criminal appeals, the remaining 4

881 current justices of the Florida Supreme Court would be

transferred to the new supreme court of civil appeals, and the

883 Governor will have to appoint 3 new justices to fill in openings

in the 2 courts. The existing constitution creates the

jurisdiction of the Supreme Court, which jurisdiction can only

886 be changed by constitutional amendment. This proposed amendment

Page 32 of 33

PCB CVJS 11-06.docx

splits the jurisdiction between the two supreme courts to provide that the supreme court of civil appeals will have jurisdiction over civil matters, and the supreme court of criminal appeals will have jurisdiction over criminal matters. The amendment also provides that the jurisdictions of the supreme courts will be set in general law in the future and thus may be changed by general law in the future. The power of these new courts to issue a writ of habeas corpus is limited by this amendment. Currently, the Florida Supreme Court has jurisdiction over judicial discipline and the regulation of attorneys; this amendment places jurisdiction over judicial discipline with the supreme court of criminal appeals and jurisdiction over attorney regulation with the supreme court of civil appeals. The proposed amendment also creates a position of chief justice in each of the supreme courts, removes the positions of clerk and marshal from the constitution, provides for transition, and makes conforming changes in various sections of the constitution.

Page 33 of 33

PCB CVJS 11-06.docx

887

888

889

890

891

892

893

894

895

896

897

898

899

900

901

902

903

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCB CVJS 11-07 Supreme Court Organization

SPONSOR(S): Civil Justice Subcommittee

TIED BILLS: PCB CVJS 11-06 IDEN./SIM. BILLS: None

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Civil Justice Subcommittee		Woodburn	Bond MB

SUMMARY ANALYSIS

Pending before the Legislature is a proposed committee bill that is a constitutional amendment to create the Supreme Court of Civil Appeals and the Supreme Court of Criminal Appeals. This proposed committee bill is the implementing bill related to the constitutional amendment. The bill is contingent upon passage by the electorate of the proposed constitutional amendment.

The proposed committee bill amends Florida Statutes related to the Supreme Court to reflect the changes made by the constitutional amendment.

The proposed constitutional amendment has a recurring fiscal effect on state government expenditures. This proposed committee bill would require an unknown non-recurring expenditure in FY 2012-2013 that is in addition to the fiscal requirements of the constitutional amendment. This proposed committee bill does not appear to have a fiscal effect on local governments.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb07.CVJS.DOCX

DATE: 3/16/2011

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Pending before the Legislature is a proposed committee bill that is a constitutional amendment to create the Supreme Court of Civil Appeals and the Supreme Court of Criminal Appeals. This proposed committee bill is the implementing bill related to the constitutional amendment. The bill is contingent upon passage by the electorate of the proposed constitutional amendment.

Under current law, the Florida Supreme Court performs a number of duties. In general, this proposed committee bill:

- Moves responsibility for clearly civil matters to the Supreme Court of Civil Appeals.
- Moves responsibility for clearly criminal matters to the Supreme Court of Criminal Appeals.
- Requires the two supreme courts to share administrative and all other duties between them.

The proposed committee bill does not specify how the two supreme courts are to share various duties, leaving it to the two courts, as equal partners, to work out a means for sharing such duties.

The proposed committee bill changes references to the Supreme Court to the Supreme Court of Civil Appeals, the Supreme Court of Criminal or both.

The proposed committee bill also requires recommendations from various government agencies, commissions and task forces to send their recommendations and finding to the Office of the State Court Administrators rather than the Chief Justice. The bill requires the Office of the State Court of Administrators to submit budget requests and facilities requests rather than the Chief Justice.

The proposed committee bill provides that certain administrative functions are to be under the jurisdiction of the Supreme Court of Civil Appeals including:

- Standards for court reporters:¹
- Regulation of the Court Education Trust Fund;²
- Standards for foreign language court interpreters;³
- Electronic filing standards for the Clerk's office;⁴
- Rules of practice and procedure of mediators;⁵
- Certification of mediators;⁶ and
- Regulation and admission of attorney's to the Florida Bar.⁷

This proposed committee bill places the new supreme courts in the building currently occupied by the First District Court of Appeal. The building would require some remodeling for use by the two supreme courts. The bill does not specify where the First District Court of Appeals is to be re-located. The proposed committee bill allows the library to be in a building other than the Supreme Court Building, giving the flexibility to leave the library in the existing building at 500 South Duval Street, Tallahassee.

The proposed committee bill deletes outdated and unnecessary provisions of ch. 25, F.S., including: terms of the court, the restriction on practice of law by a retired justice, the location of the clerk's office,

¹ Section 25.383, F.S.

² Section 25.384, F.S.

³ Section 25.386, F.S.

⁴ Section 28.22205, F.S.

⁵ Section 44.102, F.S.

⁶ Section 44.102, F.S.

the provision that requires that a clerk perform duties directed by the court, the provision that requires that the clerk be paid a salary, and the provision that requires that the marshal be paid a salary.

Section 1.01, F.S., creates definitions applicable to all of the Florida Statutes. The proposed committee bill defines the term Supreme Court to mean the new supreme courts. This change clarifies application of the term should this proposed committee bill neglect to have amended a provision regarding the Supreme Court.

Many statutes refer to court rules adopted by the "Supreme Court." The proposed committee bill changes such references to simply "court rules".

The proposed committee bill is only effective should the proposed constitutional amendment be adopted by the voters.

B. SECTION DIRECTORY:

Section 1 creates s. 1.01(16), F.S., regarding Supreme Court references.

Section 2 amends s.10.001, F.S., regarding legislative representation.

Section 3 amends s.11.513, F.S., regarding program evaluation.

Section 4 amends s. 11.90, F.S., regarding legislative budget commission.

Section 5 amends s.11.9005, F.S., regarding government efficiency task force.

Section 6 amends s. 16.01, F.S., regarding residence and duties of the Attorney General.

Section 7 amends s.16.061, F.S., regarding Supreme Court of Civil Appeals.

Section 8 amends s. 16.101, F.S., regarding initiative petitions.

Section 9 amends s. 17.13, F.S., regarding duplicate warrants.

Section 10 amends s. 20.055, F.S., regarding agency inspectors general.

Section 11 creates s. 25.015, F.S., regarding Supreme Court of Civil Appeals jurisdiction and location.

Section 12 creates s. 25.025, F.S., regarding Supreme Court of Criminal Appeals jurisdiction and location.

Section 13 amends s. 25.031, F.S., regarding appropriate court and reporting to other courts.

Section 14 repeals s. 25.032, F.S., regarding certification of questions of law.

Section 15 amends s. 25.041, F.S., regarding power to execute judgments.

Section 16 repeals s. 25.051, F.S., regarding regular terms.

Section 17 amends s. 25.075, F.S., regarding uniform case reporting.

Section 18 repeals s. 25.151, F.S., regarding practice of law.

Section 19 amends s. 25.181, F.S., regarding court records.

Section 20 amends s. 25.191, F.S., regarding clerk of Supreme Courts.

Section 21 repeals s. 25.201, F.S., regarding deputy clerk of Supreme Court.

Section 22 repeals s. 25.211, F.S., regarding location of the clerk's office.

Section 23 repeals s. 25.221, F.S., regarding custody of books and records.

Section 24 repeals s. 25.231, F.S., regarding duties of the clerk.

Section 25 amends s. 25.241, F.S., regarding duties of the clerk and filing fees.

Section 26 amends s. 25.251, F.S., regarding marshal of the Supreme Courts.

Section 27 repeals s. 25.262, F.S., regarding duties of the marshal.

Section 28 creates s. 25.265, F.S., regarding the Supreme Court building.

Section 29 amends s. 25.271, F.S., regarding custody of the Supreme Court building and grounds.

Section 30 repeals s. 25.281, F.S., regarding compensation of the marshal.

Section 31 repeals s. 25.291, F.S., regarding fines for contempt.

Section 32 amends s. 25.341, F.S., regarding Supreme Court library.

Section 33 repeals s. 25.351, F.S., regarding acquisition of books.

Section 34 amends s. 25.375, F.S., regarding identification of related cases.

Section 35 amends s. 25.382, F.S., regarding state court system.

Section 36 amends s. 25.383, F.S., regarding standards of court reporting.

Section 37 amends s. 25.384, F.S., regarding Court Education Trust Fund.

Section 38 amends s. 25.386, F.S., regarding foreign language court interpreters.

Section 39 amends s. 26.55, F.S., regarding conference of circuit judges.

Section 40 amends s. 26.57, F.S., regarding temporary designation of county judge.

Section 41 amends s. 27.05, F.S., regarding assisting state attorney.

Section 42 amends s. 27.14, F.S., regarding assigning state attorneys to other circuits.

Section 43 amends s. 27.151, F.S., regarding confidentiality of specified executive orders.

Section 44 amends s. 27.40, F.S., regarding court appointed counsel.

Section 45 amends s. 27.405, F.S., regarding court appointed counsel.

Section 46 amends s. 27.51, F.S., regarding duties of the public defender.

Section 47 amends s. 27.511, F.S., regarding offices of criminal conflict and civil regional counsel.

Section 48 amends s. 27.512, F.S., regarding order of no imprisonment.

Section 49 amends s. 27.52, F.S., regarding determination of indigent status.

STORAGE NAME: pcb07.CVJS.DOCX

Section 50 amends s. 27.5303, F.S., regarding public defenders and criminal conflict.

Section 51 amends s. 27.5304, F.S., regarding private court-appointed counsel.

Section 52 amends s. 27.7081, F.S., regarding capital postconviction public records production.

Section 53 amends s. 27,709, F.S., regarding commission on capital cases.

Section 54 amends s. 27.7091, F.S., regarding legislative recommendations to the Supreme Court of Criminal Appeals.

Section 55 amends s. 27.710, F.S., regarding registry of attorneys applying to represent person in postconviction capital collateral proceedings.

Section 56 amends s. 27.711, F.S., regarding terms and conditions of appointment of attorneys.

Section 57 amends s. 28.22205, F.S., regarding electronic filing process.

Section 58 amends s. 28.241, F.S., regarding filing fees for trial and appellate proceedings.

Section 59 amends s. 28.35, F.S., regarding Florida Clerks of Court Operations Corporation.

Section 60 amends s. 28.36, F.S., regarding budget procedure.

Section 61 amends s. 29.001, F.S., regarding state court systems elements and definitions.

Section 62 amends s. 29.004, F.S., regarding state court systems.

Section 63 amends s. 30.15, F.S., regarding powers, duties and obligations of sheriffs.

Section 64 amends s. 34.01, F.S., regarding jurisdiction of county court.

Section 65 amends s. 34.181, F.S., regarding branch courts.

Section 66 amends s. 35.07, F.S., regarding power to make rules and regulations of district supreme courts.

Section 67 amends s. 35.28, F.S., regarding district courts of appeal libraries.

Section 68 amends s. 38.07, F.S., regarding effect of orders entered prior to disqualification.

Section 69 amends s. 39.4075, F.S., regarding referral of dependency case to mediation.

Section 70 amends s. 39.501, F.S., regarding petition for dependency.

Section 71 amends s. 39.501, F.S., regarding procedures and jurisdiction.

Section 72 amends s. 39.8296, F.S., regarding statewide guardian ad litem office.

Section 73 amends s. 40.001, F.S., regarding authority and duties of chief judge.

Section 74 amends s. 40.225, F.S., regarding drawing jury venire.

Section 75 amends s. 43.26, F.S., regarding selection of chief judge and powers of chief judge of circuit.

Section 76 amends s. 43.30, F.S., regarding divisions of court.

Section 77 amends s. 44.102, F.S., regarding court ordered mediation.

Section 78 amends s. 44.103, F.S., regarding court ordered non-binding arbitration.

Section 79 amends s. 44.104, F.S., regarding voluntary binding arbitration.

Section 80 amends s. 44.106, F.S., regarding standards and procedures for mediators and arbitrators.

Section 81 amends s. 44.107, F.S., regarding immunity for arbitrators and mediators.

Section 82 amends s. 44.108, F.S., regarding funding of mediation and arbitration.

Section 83 amends s. 44.402, F.S., regarding mediation.

Section 84 amends s. 57.082, F.S., regarding determination of indigent status.

Section 85 amends s. 57.101, F.S., regarding costs in Supreme Court.

Section 86 amends s. 59.081, F.S., regarding time for invoking appellate jurisdiction of any court.

Section 87 amends s. 59.45, F.S., regarding misconception of remedy.

Section 88 amends s. 61.125, F.S., regarding parenting coordination.

Section 89 amends s. 61.183, F.S., regarding mediation of certain contested issues.

Section 90 amends s. 75.08, F.S., regarding appeal and review.

Section 91 amends s. 90.902, F.S., regarding self-authentication.

Section 92 amends s. 100.371, F.S., regarding procedure for placement on ballot.

Section 93 amends s. 105.036, F.S., regarding initiatives for method of selection for circuit or county judges.

Section 94 amends s. 112.215, F.S., regarding government employees deferred compensation plan.

Section 95 amends s. 112.321, F.S., regarding membership terms.

Section 96 amends s. 112.324, F.S., regarding procedures for complaints of violations of public records and meeting exemptions.

Section 97 amends s. 121.091, F.S., regarding benefits payable.

Section 98 amends s. 121.591, F.S., regarding benefits payable under the optional retirement program.

Section 99 amends s. 215.91, F.S., regarding Florida financial management information system.

Section 100 amends s. 216.011, F.S., regarding definitions of the judicial branch.

Section 101 amends s. 216.0158, F.S., regarding assessment of financial needs.

Section 102 amends s. 216.023, F.S., regarding legislative budget requests.

Section 103 amends s. 216.043, F.S., regarding budgets for fixed capital outlay.

STORAGE NAME: pcb07.CVJS.DOCX

DATE: 3/16/2011

Section 104 amends s. 216.044, F.S., regarding budget evaluation by Department of Management.

Section 105 amends s. 216.131, F.S., regarding public hearings on legislative budgets.

Section 106 amends s. 216.163, F.S., regarding governor's recommended budget.

Section 107 amends s. 216.177, F.S., regarding appropriations acts.

Section 108 amends s. 216.179, F.S., regarding reinstatement of vetoed appropriations by administrative means prohibited.

Section 109 amends s. 216.181, F.S., regarding approved budgets for operations and fixed capital outlay.

Section 110 amends s. 216.1815, F.S., regarding agency incentive and savings program.

Section 111 amends s. 216.1826, F.S., regarding activity based planning and budgeting.

Section 112 amends s. 216.1827, F.S., regarding requirements for performance measures and standards.

Section 113 amends s. 216.192, F.S., regarding release of appropriations and revision of budget.

Section 114 amends s. 216.195, F.S., regarding impoundment of funds.

Section 115 amends s. 216.212, F.S., regarding budgets for federal funds.

Section 116 amends s. 216.221, F.S., regarding appropriations.

Section 117 amends s. 216.262, F.S., regarding authorized positions.

Section 118 amends s. 216.292, F.S., regarding exceptions to nontransferable appropriations.

Section 119 amends s. 216.301, F.S., regarding appropriations

Section 120 amends s. 272.04, F.S., regarding authority of Department of Management Services.

Section 121 amends s. 287.059, F.S., regarding private attorney services.

Section 122 amends s. 288.9606, F.S., regarding issue of revenue bonds.

Section 123 amends s. 318.30, F.S., regarding legislative intent for civil traffic hearing officers.

Section 124 amends s. 318.34, F.S., regarding qualifications of hearing officers.

Section 125 amends s. 350.128, F.S., regarding judicial review.

Section 126 amends s. 364.381, F.S., regarding judicial review.

Section 127 amends s. 366.10, F.S., regarding judicial review.

Section 128 amends s. 366.8260, F.S., regarding storm recovery finance orders.

Section 129 amends s. 368.112, F.S., regarding judicial review.

Section 130 amends s. 379.332, F.S., regarding representation of the state by state attorney.

STORAGE NAME: pcb07.CVJS.DOCX DATE: 3/16/2011

E NAME: pcb07.CVJS.DOCX PAGE: 7

Section 131 amends s. 383.0115, F.S., regarding the Commission on Marriage and Family Support.

Section 132 amends s. 390.01114, F.S., regarding procedure for judicial waiver of notice.

Section 133 amends s. 397.333, F.S., regarding statewide drug policy advisory council.

Section 134 amends s. 397.484, F.S., regarding lawyer assistance programs.

Section 135 amends s. 400.0233, F.S., regarding presuit notice.

Section 136 amends s. 402.56, F.S., regarding children's cabinet.

Section 137 amends s. 403.1837, F.S., regarding Florida water pollution control financing corporation.

Section 138 amends s. 403.519, F.S., regarding exclusive forum.

Section 139 amends s. 421.17, F.S., regarding validation of debentures and proceedings.

Section 140 amends s. 429.293, F.S., regarding presuit notice.

Section 141 amends s. 429.87, F.S., regarding civil actions to enforce rights.

Section 142 amends s. 440.106, F.S., regarding civil remedies.

Section 143 amends s. 440.25, F.S., regarding procedures for mediation and hearings.

Section 144 amends s. 440.271, F.S., regarding appeal of order of judge of compensation claims.

Section 145 amends s. 440.29, F.S., regarding procedure before a judge of compensations claims.

Section 146 amends s. 440.32, F.S., regarding cost in proceeding brought without reasonable ground.

Section 147 amends s. 440.442, F.S., regarding code of judicial conduct.

Section 148 amends s. 454.021, F.S., regarding admission to practice law.

Section 149 amends s. 454.31, F.S., regarding practicing law while disbarred or suspended.

Section 150 amends s. 454.32, F.S., regarding aiding or assisting disbarred or suspended attorney.

Section 151 amends s. 489.533, F.S., regarding disciplinary proceedings.

Section 152 amends s. 627.7015, F.S., regarding alternative procedure for resolution of disputed property insurance claims.

Section 153 amends s. 723.038, F.S., regarding dispute settlement.

Section 154 amends s. 744.703, F.S., regarding office of public guardian.

Section 155 amends s. 752.015, F.S., regarding mediation of visitation disputes.

Section 156 amends s. 753.03, F.S., regarding standards for supervised visitation.

Section 157 amends s. 766.107, F.S., regarding court-ordered arbitration.

Section 158 amends s. 766.206, F.S., regarding presuit investigations of medical negligence.

Section 159 amends s. 766.311, F.S., regarding conclusiveness and determination of award.

Section 160 amends s. 768.79, F.S., regarding offer of judgment and demand for judgment.

Section 161 amends s. 849.42, F.S., regarding state attorney representing state.

Section 162 amends s. 877.02, F.S., regarding solicitations of legal services.

Section 163 amends s. 905.33, F.S., regarding petition to Supreme Court of Criminal Appeals by governor.

Section 164 amends s. 905.37, F.S., regarding list of prospective jurors.

Section 165 amends s. 907.041, F.S., regarding pretrial detention and release.

Section 166 amends s. 918.19, F.S., regarding closing argument.

Section 167 amends s. 921.141, F.S., regarding sentence of death or life imprisonment for capital felonies.

Section 168 amends s. 921.142, F.S., regarding sentence of death or life imprisonment for capital drug trafficking.

Section 169 amends s. 922.105, F.S., regarding execution of death sentence.

Section 170 amends s. 922.14, F.S., regarding sentence of death unexecuted for unjustifiable reason.

Section 171 amends s. 922.15, F.S., regarding return of warrant of execution issued by Supreme Court of Criminal Appeals.

Section 172 amends s. 924.055, F.S., regarding postconviction review in capital cases.

Section 173 amends s. 924.056, F.S., regarding commencement of postconviction capital actions.

Section 174 amends s. 924.057, F.S., regarding limitation on postconviction cases in which death sentence was imposed.

Section 175 amends s. 924.058, F.S., regarding capital postconviction claims.

Section 176 amends s. 924.059, F.S., regarding time limitations in postconviction judicial review.

Section 177 amends s. 925.12, F.S., regarding DNA testing.

Section 178 amends s. 934.02, F.S., regarding definition of "judge of competent jurisdiction."

Section 179 amends s. 939.185, F.S., regarding assessment of additional court costs and surcharges.

Section 180 amends s. 944.096, F.S., regarding budget requests for residential facility construction.

Section 181 amends s. 984.15, F.S., regarding petition for a child in need of services.

Section 182 amends s. 984.151, F.S., regarding truancy petition.

Section 183 amends s. 984.18, F.S., regarding referral of child in of services cases to mediation.

Section 184 amends s. 985.16, F.S., regarding community arbitration.

Section 185 amends s. 985.318, F.S., regarding petition form.

Section 186 amends s. 985.66, F.S., regarding juvenile justice training academies.

Section 187 provides a contingent effective date.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

This proposed committee bill does not affect recurring expenditures any more than the proposed constitutional amendment (15.0 FTE's and approximately \$1.6 million in salaries and benefits).

This proposed committee bill would require a nonrecurring expense in FY 2012-2013 related to the moving and building remodeling costs for the Supreme Court. It would also require expenditures for moving the First District Court of Appeal to another location that has not yet been determined. These costs have not been estimated.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

STORAGE NAME: pcb07.CVJS.DOCX

DATE: 3/16/2011

C. DRAFTING ISSUES OR OTHER COMMENTS: None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

n/a

STORAGE NAME: pcb07.CVJS.DOCX DATE: 3/16/2011

PCB CVJS 11-07

ORIGINAL

2011

1 A bill to be entitled 2 An act relating to the Supreme Court; amending ss. 1.01, 3 10.001, 11.513, 11.90, 11.9005, 16.01, 16.061, 16.101, 17.13, 20.055, 25.031, 25.041, 25.075, 25.181, 25.191, 4 5 25.241, 25.251, 25.271, 25.341, 25.375, 25.382, 25.383, 6 25.384, 25.386, 26.55, 26.57, 27.05, 27.14, 27.151, 27.40, 7 27.405, 27.51, 27.511, 27.512, 27.52, 27.5303, 27.5304, 8 27.7081, 27.709, 27.7091, 27.710, 27.711, 28.22205, 9 28.241, 28.35, 28.36, 29.001, 29.004, 30.15, 34.01, 10 34.181, 35.07, 35.28, 38.07, 39.4075, 39.501, 39.824, 39.8296, 40.001, 40.225, 43.26, 43.30, 44.102, 44.103, 11 12 44.104, 44.106, 44.107, 44.108, 44.402, 57.082, 57.101, 13 59.081, 59.45, 61.125, 61.183, 75.08, 90.902, 100.371, 14 105.036, 112.215, 112.321, 112.324, 121.091, 121.591, 215.91, 216.011, 216.0158, 216.023, 216.043, 216.044, 15 16 216.131, 216.163, 216.177, 216.179, 216.181, 216.1815, 17 216.1826, 216.1827, 216.192, 216.195, 216.212, 216.221, 216.262, 216.292, 216.301, 272.04, 287.059, 288.9606, 18 318.30, 318.34, 350.128, 364.381, 366.10, 366.8260, 19 20 368.112, 379.332, 383.0115, 390.01114, 397.333, 397.484, 21 400.0233, 402.56, 403.1837, 403.519, 421.17, 429.293, 22 429.87, 440.106, 440.25, 440.271, 440.29, 440.32, 440.442, 23 454.021, 454.31, 454.32, 489.533, 627.7015, 723.038, 24 744.703, 752.015, 753.03, 766.107, 766.206, 766.311, 25 768.79, 849.42, 877.02, 905.33, 905.37, 907.041, 918.19, 921.141, 921.142, 922.105, 922.14, 922.15, 924.055, 26 27 924.056, 924.057, 924.058, 924.059, 925.12, 934.02, 28 939.185, 944.096, 984.15, 984.151, 984.18, 985.16,

Page 1 of 140

PCB CVJS 11-07.docx

985.318, and 985.66, F.S.; implementing provisions of the joint resolution creating the Supreme Court of Civil Appeals and the Supreme Court of Criminal Appeals; clarifying jurisdiction of the Supreme Courts; creating s. 25.015, F.S.; providing for jurisdiction, membership, and headquarters of the Supreme Court of Civil Appeals; creating s. 25.025, F.S.; providing for jurisdiction, membership, and headquarters of the Supreme Court of Criminal Appeals; creating s. 25.265, F.S.; providing for the location of the Supreme Court Building; repealing s. 25.032, F.S., relating to certification of questions of law, rules and regulations; repealing s. 25.051, F.S., relating to terms of the supreme court; repealing s. 25.151, F.S., relating to the practice of law by retired justices of the Supreme Court; repealing s. 25.201, F.S., relating to the appointment of a deputy clerk of the Supreme Court; repealing s. 25.211, F.S., relating to the location of the Supreme Court clerk's office; repealing s. 25.221, F.S., relating to the custody of books, papers, records, files, and the seal of the Supreme Court; repealing s. 25.231, F.S., relating to the duties of the Supreme Court clerk; repealing s. 25.262, F.S., relating to the Supreme Court marshal's power to execute the process of the court; repealing s. 25.281, F.S., relating to the compensation of the Supreme Court marshal; repealing s. 25.291, F.S., relating to the deposit of fines for contempt of the Supreme Court; repealing s.

Page 2 of 140

PCB CVJS 11-07.docx

29

30

31

32

3334

35

36

37

38

39

40

41

42 43

44

45

46

47 48

49 50

5152

53

5455

25.351, F.S., relating to the acquisition of books for the library of the Supreme Court; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. Subsection (16) is added to section 1.01, Florida Statutes, to read:
- 1.01 Definitions.—In construing these statutes and each and every word, phrase, or part hereof, where the context will permit:
- (16) References to the "Supreme Court" referring to the Florida Supreme Court, shall mean the former Supreme Court of Florida, the Supreme Court of Civil Appeals or the Supreme Court of Criminal Appeals, as appropriate.
- Section 2. Section 10.001, Florida Statutes, is amended to read:
- 10.001 Legislative representation.—Beginning with the general election held in the second year following each decennial census, the representation of the people of Florida in the Florida Legislature shall be as set forth earlier in such year by the Legislature by joint resolution or by the Supreme Court of Civil Appeals by order, as the case may be. A joint resolution of apportionment or an order of the Supreme Court of Civil Appeals adopted or entered pursuant to s. 16 of Art. III of the State Constitution shall be included in the Florida Statutes in the same manner as a statute.
- Section 3. Subsections (2) and (5) of section 11.513, Florida Statutes, are amended to read:

Page 3 of 140

PCB CVJS 11-07.docx

- 11.513 Program evaluation and justification review.-
- (2) A state agency's inspector general, internal auditor, or other person designated by the agency head or the Office of the State Court Administrator Chief Justice of the Supreme Court shall develop, in consultation with the Office of Program Policy Analysis and Government Accountability, a plan for monitoring and reviewing the state agency's or the judicial branch's major programs to ensure that performance measures and standards, as well as baseline and previous-year performance data, are maintained and supported by agency records.
- (5) The Office of Program Policy Analysis and Government Accountability may perform evaluation and justification reviews when necessary and as directed by the Legislature in order to determine whether current agency and judicial branch performance measures and standards are adequate. Reports concerning the evaluation and review of agency and judicial branch performance measures and standards shall be submitted to the Executive Office of the Governor, the President of the Senate, the Speaker of the House of Representatives, and the chair and vice chair of the Legislative Budget Commission. Reports concerning the evaluation and review of the judicial branch performance measures and standards shall be submitted to the Office of the State Court Administrator Chief Justice of the Supreme Court.
- Section 4. Subsection (6) of section 11.90, Florida Statutes, is amended to read:
 - 11.90 Legislative Budget Commission.-
 - (6) The commission shall have the power and duty to:
 - (a) Review and approve or disapprove budget amendments

Page 4 of 140

PCB CVJS 11-07.docx

- recommended by the Governor or the <u>Office of the State Court</u>

 Administrator Chief Justice of the Supreme Court as provided in chapter 216.
 - (b) Develop the long-range financial outlook described ins. 19. Art. III of the State Constitution.

In addition to the powers and duties specified in this subsection, the commission shall exercise all other powers and perform any other duties prescribed by the Legislature.

Section 5. Subsection (6) of section 11.9005, Florida Statutes, is amended to read:

- 11.9005 Government Efficiency Task Force.-
- and submit its recommendations to the chairperson and vice chairperson of the Legislative Budget Commission, the Governor, and the Office of the State Court Administrator Chief Justice of the Supreme Court. The task force may submit all or part of its recommendations at any time during the year, but a final report summarizing its recommendations must be submitted at the completion of its work.
- Section 6. Subsection (4) of section 16.01, Florida Statutes, is amended to read:
- 16.01 Residence, office, and duties of Attorney General.—
 The Attorney General:
- (4) Shall appear in and attend to, in behalf of the state, all suits or prosecutions, civil or criminal or in equity, in which the state may be a party, or in anywise interested, in the appropriate Supreme Court and district courts of appeal of this

Page 5 of 140

PCB CVJS 11-07.docx

140 state.

Section 7. Subsection (1) of section 16.061, Florida Statutes, is amended to read:

16.061 Initiative petitions.-

- (1) The Attorney General shall, within 30 days after receipt of a proposed revision or amendment to the State Constitution by initiative petition from the Secretary of State, petition the Supreme Court of Civil Appeals, requesting an advisory opinion regarding the compliance of the text of the proposed amendment or revision with s. 3, Art. XI of the State Constitution and the compliance of the proposed ballot title and substance with s. 101.161. The petition may enumerate any specific factual issues that the Attorney General believes would require a judicial determination.
- Section 8. Section 16.101, Florida Statutes, is amended to read:
- 16.101 Supreme Court reporter.—The Attorney General shall be the reporter for each the Supreme Court.
- Section 9. Subsection (1) of section 17.13, Florida Statutes, is amended to read:
 - 17.13 To duplicate warrants lost or destroyed.-
- (1) The Chief Financial Officer is required to duplicate any Chief Financial Officer's warrants that may have been lost or destroyed, or may hereafter be lost or destroyed, upon the owner thereof or the owner's agent or attorney presenting the Chief Financial Officer the statement, under oath, reciting the number, date, and amount of any warrant or the best and most definite description in his or her knowledge and the

Page 6 of 140

PCB CVJS 11-07.docx

circumstances of its loss; if the Chief Financial Officer deems it necessary, the owner or the owner's agent or attorney shall file in the office of the Chief Financial Officer a surety bond, or a bond with securities, to be approved by one of the judges of the circuit court or one of the justices of the Supreme Court of Civil Appeals, in a penalty of not less than twice the amount of any warrants so duplicated, conditioned to indemnify the state and any innocent holders thereof from any damages that may accrue from such duplication.

Section 10. Paragraph (b) of subsection (1) of section 20.055, Florida Statutes, is amended to read:

- 20.055 Agency inspectors general.-
- (1) For the purposes of this section:
- (b) "Agency head" means the Governor, a Cabinet officer, a secretary as defined in s. 20.03(5), or an executive director as defined in s. 20.03(6). It also includes the chair of the Public Service Commission, the Director of the Office of Insurance Regulation of the Financial Services Commission, the Director of the Office of Financial Regulation of the Financial Services Commission, and the Chief <u>Justices</u> Justice of the State Supreme Court.

Section 11. Section 25.015, Florida Statutes, is created to read:

- 25.015 Supreme Court of Civil Appeals.-
- (1) The jurisdiction and membership of the Supreme Court of Civil Appeals shall be as provided in art. V of the State Constitution.

Page 7 of 140

PCB CVJS 11-07.docx

- (2) The Supreme Court of Civil Appeals shall be headquartered in the Supreme Court Building.
- Section 12. Section 25.025, Florida Statutes, is created to read:
 - 25.025 Supreme Court of Criminal Appeals.
- (1) The jurisdiction and membership of the Supreme Court of Criminal Appeals shall be as provided in art. V of the State Constitution.
- (2) The Supreme Court of Criminal Appeals shall be headquartered in the Supreme Court Building.
- Section 13. Section 25.031, Florida Statutes, is amended to read:
- 25.031 Supreme <u>Courts</u> Court authorized to receive and answer certificates as to state law from federal appellate courts.—
- (1) The appropriate Supreme Court of this state may, by rule of court, provide that, when it shall appear to the Supreme Court of the United States, to any circuit court of appeals of the United States, or to the Court of Appeals of the District of Columbia, that there are involved in any proceeding before it questions or propositions of the laws of this state, which are determinative of the said cause, and there are no clear controlling precedents in the decisions of the appropriate Supreme Court of this state, such federal appellate court may certify such questions or propositions of the laws of this state to the appropriate Supreme Court of this state for instructions concerning such questions or propositions of state law, which certificate the appropriate Supreme Court of this state, by

Page 8 of 140

PCB CVJS 11-07.docx

223 written opinion, may answer.

- (2) Each Supreme Court of this state is hereby authorized and empowered to collaborate with any and all other courts of last resort, of other states and of the United States, in the preparation and approval of uniform rules of court to make effective this and similar laws.
- Section 14. Section 25.032, Florida Statutes, is repealed.

 Section 15. Section 25.041, Florida Statutes, is amended to read:
- 25.041 Power to execute its judgments, decrees, and determinations.—
- (1) Each The Supreme Court is vested with all the power and authority necessary for carrying into complete execution all its judgments, decrees and determinations in the matters before it, agreeable to the usage and principles of law.
- (2) No judgment of <u>either</u> the Supreme Court shall take effect until the decision of the court in such case shall be filed with the clerk of said court.
- Section 16. Section 25.051, Florida Statutes, is repealed.

 Section 17. Section 25.075, Florida Statutes, is amended to read:
 - 25.075 Uniform case reporting system.-
- (1) The Supreme Court of Civil Appeals Court shall develop a uniform civil case reporting system. The Supreme Court of Criminal Appeals shall develop a uniform criminal case reporting system. The two systems shall be coordinated with one another in order to standardize input and reporting requirements. The two systems shall include, including a uniform means of reporting

Page 9 of 140

PCB CVJS 11-07.docx

categories of cases, time required in the disposition of cases, and manner of disposition of cases.

- (2) If any clerk shall willfully fail to report to the Supreme Court as directed by the courts court, the clerk shall be quilty of misfeasance in office.
- (3) The Auditor General shall audit the reports made to the Supreme <u>Courts</u> Court in accordance with the uniform system established by the appropriate Supreme Court.
- Section 18. <u>Section 25.151, Florida Statutes, is</u> repealed.

Section 19. Section 25.181, Florida Statutes, is amended to read:

- 25.181 Records of prior courts territorial court of appeals.
- (1) The files, rolls and books of record of the courts of appeals of the late Territory of Florida, so far as the same, by the concurrence of the Congress and of the Legislature of this state, may relate to matters of appropriate state authority and jurisdiction, are placed in the custody and under the control of the Clerk Supreme Court of this state, and are files, rolls and records of the said Supreme Courts. Court; and The courts said court may lawfully have and exercise such judicial cognizance and power over them as it may lawfully have and exercise over its own files, rolls and records.
- (2) The files, rolls and books of record of the Supreme
 Court of Florida are placed in the custody and under the control
 of the Clerk, and are files, rolls and records of the Supreme
 Courts. The courts may lawfully have and exercise such judicial

Page 10 of 140

PCB CVJS 11-07.docx

251 l

ORIGINAL

279	cognizance and power over them as it may lawfully have and
280	exercise over its own files, rolls and records.
281	Section 20. Section 25.191, Florida Statutes, is amended
282	to read:
283	25.191 Clerk of Supreme Courts Court
284	(1) The Supreme Courts Court shall appoint a Clerk of the
285	Supreme Court, who shall hold office during the pleasure of the
286	courts court.
287	(2) The clerk may appoint a deputy or deputies who, being
288	duly sworn, may discharge all of the duties of the office of
289	clerk during his or her absence. The clerk shall be responsible
290	for the acts of any deputy.
291	(3) All books, papers, records, files, and the seal of each
292	Supreme Court shall be kept in the office of the clerk and in
293	the clerk's custody. The clerk shall keep the books, papers,
294	records, files and the seal of each Supreme Court separate from
295	the other.
296	Section 21. Section 25.201, Florida Statutes, is repealed.
297	Section 22. Section 25.211, Florida Statutes, is repealed.
298	Section 23. Section 25.221, Florida Statutes, is repealed.
299	Section 24. Section 25.231, Florida Statutes, is repealed.
300	Section 25. Section 25.241, Florida Statutes, is amended
301	to read:
302	25.241 Clerk of Supreme Court; compensation; assistants;
303	Filing fees; duties of the clerk, etc
304	(1) The Clerk of the Supreme Court shall be paid an annual
305	salary to be determined in accordance with s. 25.382.
306	(2) The Clerk of the Supreme Court is authorized to employ

Page 11 of 140

PCB CVJS 11-07.docx

PCB CVJS 11-07

CODING: Words stricken are deletions; words underlined are additions.

2011

such deputies and clerical assistants as may be necessary. Their number and compensation shall be approved by the court. The compensation of such employees shall be paid from the annual appropriation for the appropriate Supreme Court.

- (1)(3)(a) The Clerk of the Supreme Court is hereby required to collect, upon the filing of a certified copy of a notice of appeal or petition, \$300 for each case docketed, and for copying, certifying, or furnishing opinions, records, papers, or other instruments, except as otherwise herein provided, the same fees that are allowed clerks of the circuit court; however, no fee shall be less than \$1. The State of Florida or its agencies, when appearing as appellant or petitioner, is exempt from the filing fees required in this subsection. From each attorney appearing pro hac vice, the Clerk of the Supreme Court shall collect an additional fee of \$100 to be deposited into the General Revenue Fund.
- (b) Upon the filing of a notice of cross-appeal, or a notice of joinder or motion to intervene as an appellant, cross-appellant, or petitioner, the Clerk of the Supreme Court shall charge and collect a filing fee of \$295.
- (c) The clerk shall remit the fee to the Department of Revenue for deposit into the General Revenue Fund. The state and its agencies are exempt from paying any the filing fee or other cost required in this subsection paragraph.
- (2)(4) The Clerk of the Supreme Court is hereby authorized, immediately after a case is disposed of, to supply the judge who tried the case and from whose order, judgment, or decree, appeal or other review is taken and any court which

Page 12 of 140

PCB CVJS 11-07.docx

reviewed it, a copy of all opinions, orders, or judgments filed in such case. Copies of opinions, orders, and decrees shall be furnished in all cases to each attorney of record; copies for publication in Florida reports shall be without charge; and copies furnished to the law book publishers shall be at one-half the regular statutory fee.

(3)(5) The Clerk of the Supreme Court is hereby required to prepare a statement of all monies fees collected each month and remit such statement, together with all monies fees collected by him or her, to the Chief Financial Officer. The Chief Financial Officer shall deposit \$250 of each \$300 filing fee and all other fees or monies collected into the General Revenue Fund. The Chief Financial Officer shall deposit \$50 of each filing fee collected into the State Courts Revenue Trust Fund to fund court operations as authorized in the General Appropriations Act.

Section 26. Section 25.251, Florida Statutes, is amended to read:

- 25.251 Marshal of Supreme <u>Courts</u> Court; appointment; training; process.—
- (1) The Supreme <u>Courts</u> Court shall <u>jointly</u> appoint a marshal who shall hold office during the pleasure of the <u>courts</u> court.
- (2) The marshal and his or her assistants shall attend and successfully complete a minimum standards training program approved by the Criminal Justice Standards and Training Commission within the Department of Law Enforcement.
 - (3) The marshal shall have the power to execute the process

Page 13 of 140

of the Supreme Courts throughout the state, and in any county he or she may deputize the sheriff or a deputy sheriff for such purpose.

Section 27. Section 25.262, Florida Statutes, is repealed.

Section 28. Section 25.265, Florida Statutes, is created to read:

25.265 Supreme Court Building.—The Supreme Court Building shall be at 2000 Drayton Drive, Tallahassee, Florida.

Section 29. Section 25.271, Florida Statutes, is amended to read:

- 25.271 Custody of Supreme Court Building and grounds.-
- (1) The said marshal shall, under the direction of the Supreme Courts Court, be custodian of the Supreme Court Building and grounds and shall keep the same clean, sanitary, and free of trespassers and marauders and shall maintain the same in good state of repair and cause the grounds to be beautified and preserved against depredations and trespasses.
- (2) The marshal and his or her assistants shall be conservators of the peace in the Supreme Court Building, or in any building in which either the Supreme Court is sitting, and shall apprehend without warrant any person disturbing the peace and deliver that person to the appropriate law enforcement officer of the municipality or county in which further proceedings may be held according to law.

Section 30. Section 25.281, Florida Statutes, is repealed.
Section 31. Section 25.291, Florida Statutes, is repealed.

Section 32. Section 25.341, Florida Statutes, is amended to read:

Page 14 of 140

PCB CVJS 11-07.docx

25.341 Library of Supreme Court, custodian.—The library of the Supreme Courts Court shall be in custody of the librarian appointed by the Court of Civil Appeals, who shall be subject to its direction. Books for the library may be acquired by purchase or by exchange. The library may be located in a building other than the Supreme Court Building.

Section 33. Section 25.351, Florida Statutes, is repealed.

Section 34. Section 25.375, Florida Statutes, is amended to read:

Court may create a unique identifier for each person by which to identify all court cases related to that person or his or her family previously or currently in the court system. The unique identifier must be the same for that person in any court case. To create the unique identifier, the court may collect a portion of the person's social security number or other personal identification information, such as the person's date of birth. Failure to provide a social security number for this purpose may not be grounds to deny any services, rights, or remedies otherwise provided by law. To implement a unique identifier, the Courts Supreme Court may require the revision of only those information technology systems that are directly operated and funded by the state court system.

Section 35. Section 25.382, Florida Statutes, is amended to read:

25.382 State courts system.-

(1) As used in this section, "state courts system" means all officers, employees, and divisions of the Supreme Court of

Page 15 of 140

PCB CVJS 11-07.docx

391 l

Civil Appeals, the Supreme Court of Criminal Appeals, district courts of appeal, circuit courts, and county courts.

- (2) It is declared and determined that the officers, employees, committees, and divisions of the state courts system of the judicial branch are and shall continue to be officers, employees, committees, and divisions of the state courts system to perform such services as may be provided by the State Constitution, by law, by rules of practice and procedure adopted by either the Supreme Court, or by administrative order of either the Chief Justice, whichever is applicable.
- (3) The manner of selection of employees, the determination of qualifications and compensation, and the establishment of policies relating to the work of such employees, including hours of work, leave, and other matters, shall be determined by rule of the Supreme Courts Court as provided in s. 2(a), Art. V of the State Constitution.
- (4) The Supreme Courts Court shall ensure that clearly written policies, procedures, and goals for the recruitment, selection, promotion, and retention of minorities, including minority women, are established throughout all levels of the judicial system. An annual report shall be submitted to the Supreme Courts Chief Justice outlining progress, problems, and corrective actions relating to the implementation of this plan.

Section 36. Section 25.383, Florida Statutes, is amended to read:

25.383 Standards for court reporters; procedures; rules of professional conduct, discipline, and training.—The Supreme Court of Civil Appeals shall establish minimum standards and

Page 16 of 140

PCB CVJS 11-07.docx

procedures for qualifications, certification, discipline, and training for court reporters. The Supreme Court of Civil Appeals shall determine the amount of fees to charge applicants for certification and renewal of certification. Fees shall be set in an amount necessary to recover the full cost of administering the certification process. All proceeds from fees collected pursuant to this section shall be deposited into the Administrative Trust Fund within the state courts. The Supreme Court of Civil Appeals may appoint or employ such personnel as are necessary to assist the court in exercising its powers and performing its duties under this section.

Section 37. Section 25.384, Florida Statutes, is amended to read:

25.384 Court Education Trust Fund.-

- (1) There is created a Court Education Trust Fund to be administered by the Supreme Court of Civil Appeals through the Florida Court Educational Council.
- (2)(a) The trust fund moneys shall be used to provide education and training for judges and other court personnel as defined and determined by the Florida Court Educational Council.
- (b) The Supreme Court of Civil Appeals, through its Florida Court Educational Council, shall adopt a comprehensive plan for the operation of the trust fund and the expenditure of the moneys deposited in the trust fund. The plan shall provide for travel, per diem, tuition, educational materials, and other related costs incurred for educational programs, in and out of state, which will be of benefit to the judiciary of the state.
 - (3) The trust fund shall be funded with moneys generated

Page 17 of 140

from fees assessed pursuant to ss. 28.241(1) and 28.2401(3).

(4) The Supreme Court of Civil Appeals, through the Florida Court Educational Council, shall submit a report each year, on October 1, to the President of the Senate and the Speaker of the House of Representatives, which report shall include the total number of judges and other court personnel attending each training or educational program, the educational program attended and the location of the program, and the costs incurred. In addition, the report shall identify the judges and other court personnel attending out-of-state programs and the costs associated with such programs. The report shall also show the total dollars deposited in the fund for the fiscal year and the balance at the end of the fiscal year.

Section 38. Section 25.386, Florida Statutes, is amended to read:

25.386 Foreign language court interpreters.—The Supreme Court of Civil Appeals shall establish minimum standards and procedures for qualifications, certification, professional conduct, discipline, and training of foreign language court interpreters who are appointed by a court of competent jurisdiction. The Supreme Court of Civil Appeals shall set fees to be charged to applicants for certification and renewal of certification as a foreign language court interpreter. The revenues generated from such fees shall be used to offset the costs of administration of the certification program and shall be deposited into the Administrative Trust Fund within the state courts system. The Supreme Court of Civil Appeals may appoint or employ such personnel as are necessary to assist the court in

Page 18 of 140

PCB CVJS 11-07.docx

503 administering this section.

Section 39. Paragraph (a) of subsection (3) of section 26.55, Florida Statutes, is amended to read:

- 26.55 Conference of Circuit Judges of Florida; duties and reports.—
- (3)(a) It is declared to be the responsibility of the conference to:
- 1. Consider and make recommendations concerning the betterment of the judicial system of the state and its various parts;
- 2. Consider and make recommendations concerning the improvement of rules and methods of procedure and practice in the several courts; and
- 3. Report to $\underline{\text{each}}$ the Supreme Court such findings and recommendations as the conference may have with reference thereto.
- Section 40. Section 26.57, Florida Statutes, is amended to read:
- 26.57 Temporary designation of county court judge to preside over circuit court cases.—A county court judge may be designated on a temporary basis to preside over circuit court cases by the Chief Justice of either the Supreme Court upon recommendation of the chief judge of the circuit. He or she may be assigned to exercise all county and circuit court jurisdiction in the county, except appeals from the county court. In addition, he or she may be required to perform the duties of circuit judge in other counties of the circuit as time may permit and as the need arises, as determined by the chief

Page 19 of 140

PCB CVJS 11-07.docx

judge of the circuit. A county court judge designated to preside over circuit court cases shall receive the same salary as a circuit court judge, to the extent that funds are specifically appropriated by law for such purposes.

Section 41. Section 27.05, Florida Statutes, is amended to read:

27.05 Assisting Attorney General.—In addition to the duties now imposed upon the several state attorneys of this state, by statute, they shall assist the Attorney General in the preparation and presentation of all appeals to the <u>appropriate</u> Supreme Court, from the circuit court of their respective circuits, of all cases, civil or criminal, in which the state is a party.

Section 42. Subsections (1) and (2) of section 27.14, Florida Statutes, are amended to read:

- 27.14 Assigning state attorneys to other circuits.-
- (1) If any state attorney is disqualified to represent the state in any investigation, case, or matter pending in the courts of his or her circuit or if, for any other good and sufficient reason, the Governor determines that the ends of justice would be best served, the Governor may, by executive order filed with the Department of State, either order an exchange of circuits or of courts between such state attorney and any other state attorney or order an assignment of any state attorney to discharge the duties of the state attorney with respect to one or more specified investigations, cases, or matters, specified in general in the executive order of the Governor. Any exchange or assignment of any state attorney to a

Page 20 of 140

PCB CVJS 11-07.docx

particular circuit shall expire 12 months after the date of issuance, unless an extension is approved by order of the Supreme Court of Criminal Appeals upon application of the Governor showing good and sufficient cause to extend such exchange or assignment.

- Statewide Prosecution determines that he or she is not qualified to represent the state in any investigation, case, or matter pending in the courts of the state or if a court of competent jurisdiction disqualifies him or her from representing the state, the Governor may, by executive order filed with the Department of State, order an assignment of any state attorney to discharge the duties of such prosecutor with respect to one or more specified investigations, cases, or matters, generally described in the order. The assignment of any state attorney shall expire 12 months after the date of issuance, unless an extension is approved by order of the Supreme Court of Criminal Appeals upon application of the Governor showing good and sufficient cause to extend such assignment.
- Section 43. Subsection (1) of section 27.151, Florida Statutes, is amended to read:
- 27.151 Confidentiality of specified executive orders; criteria.—
- (1) If the Governor provides in an executive order issued pursuant to s. 27.14 or s. 27.15 that the order or a portion thereof is confidential, the order or portion so designated, the application of the Governor to the Supreme Court of Criminal Appeals and all proceedings thereon, and the order of the

Page 21 of 140

PCB CVJS 11-07.docx

567.

Supreme Court of Criminal Appeals shall be confidential and exempt from the provisions of s. 119.07(1).

Section 44. Paragraph (d) of subsection (3) of section 27.40, Florida Statutes, is amended to read:

- 27.40 Court-appointed counsel; circuit registries; minimum requirements; appointment by court.—
 - (3) In utilizing a registry:
- (d) Quarterly, each chief judge shall provide a current copy of each registry to the Chief Justice of each the Supreme Court, the state attorney and public defender in each judicial circuit, the office of criminal conflict and civil regional counsel, the clerk of court in each county, and the Justice Administrative Commission. From October 1, 2005, through September 30, 2007, the report submitted by the Eleventh Judicial Circuit shall include the race, gender, and national origin of all attorneys listed in and appointed under the registry.

Section 45. Subsection (2) of section 27.405, Florida Statutes, is amended to read:

- 27.405 Court-appointed counsel; Justice Administrative Commission tracking and reporting.—
- (2) The commission shall prepare and issue on a quarterly basis a statewide report comparing actual year-to-date expenditures to budget amounts for each of the judicial circuits. The commission shall prepare and issue on an annual basis a statewide report comparing performance measures for each of the judicial circuits. The commission shall distribute copies of the quarterly and annual reports to the Governor, the Chief

Page 22 of 140

PCB CVJS 11-07.docx

Justice of <u>each</u> the Supreme Court, the President of the Senate, and the Speaker of the House of Representatives.

Section 46. Paragraph (e) of subsection (1) and paragraph (a) of subsection (5) of section 27.51, Florida Statutes, is amended to read:

- 27.51 Duties of public defender.-
- (1) The public defender shall represent, without additional compensation, any person determined to be indigent under s. 27.52 and:
- (e) Convicted and sentenced to death, for purposes of handling an appeal to the Supreme Court of Criminal Appeals; or
- When direct appellate proceedings prosecuted by a (5)(a) public defender on behalf of an accused and challenging a judgment of conviction and sentence of death terminate in an affirmance of such conviction and sentence, whether by the Florida Supreme Court of Criminal Appeals or by the United States Supreme Court or by expiration of any deadline for filing such appeal in a state or federal court, the public defender shall notify the accused of his or her rights pursuant to Rule 3.850, Florida Rules of Criminal Procedure, including any time limits pertinent thereto, and shall advise such person that representation in any collateral proceedings is the responsibility of the capital collateral regional counsel. The public defender shall then forward all original files on the matter to the capital collateral regional counsel, retaining such copies for his or her files as may be desired. However, the trial court shall retain the power to appoint the public defender or other attorney not employed by the capital

Page 23 of 140

PCB CVJS 11-07.docx

615

616

617

618

619

620

621

622

623

624

625

626

627

628

629

630

631

632

633

634

635

636

637

638

639

640

641

642

collateral regional counsel to represent such person in proceedings for relief by executive clemency pursuant to ss. 27.40 and 27.5303.

Section 47. Paragraph (e) of subsection (5) and subsection (9) of section 27.511, Florida Statutes, is amended to read:

27.511 Offices of criminal conflict and civil regional counsel; legislative intent; qualifications; appointment; duties.—

- during the representation of two or more defendants, determines that the interests of those accused are so adverse or hostile that they cannot all be counseled by the public defender or his or her staff without a conflict of interest, or that none can be counseled by the public defender or his or her staff because of a conflict of interest, and the court grants the public defender's motion to withdraw, the office of criminal conflict and civil regional counsel shall be appointed and shall provide legal services, without additional compensation, to any person determined to be indigent under s. 27.52, who is:
- (e) Convicted and sentenced to death, for purposes of handling an appeal to the Supreme Court of Criminal Appeals;
- (9) When direct appellate proceedings prosecuted by the office of criminal conflict and civil regional counsel on behalf of an accused and challenging a judgment of conviction and sentence of death terminate in an affirmance of such conviction and sentence, whether by the Supreme Court of Criminal Appeals or by the United States Supreme Court or by expiration of any deadline for filing such appeal in a state or federal court, the

Page 24 of 140

PCB CVJS 11-07.docx

office of criminal conflict and civil regional counsel shall notify the accused of his or her rights pursuant to Rule 3.850, Florida Rules of Criminal Procedure, including any time limits pertinent thereto, and shall advise such person that representation in any collateral proceedings is the responsibility of the capital collateral regional counsel. The office of criminal conflict and civil regional counsel shall forward all original files on the matter to the capital collateral regional counsel, retaining such copies for his or her files as may be desired or required by law. However, the trial court shall retain the power to appoint the office of criminal conflict and civil regional counsel or other attorney not employed by the capital collateral regional counsel to represent such person in proceedings for relief by executive clemency pursuant to ss. 27.40 and 27.5303.

Section 48. Subsection (2) of section 27.512, Florida Statutes, is amended to read:

- 27.512 Order of no imprisonment.
- (2) The form and contents of an order of no imprisonment shall be determined by court rules adopted by the Supreme Court.
- Section 49. Subsection (1) of section 27.52, Florida Statutes, is amended to read:
 - 27.52 Determination of indigent status.-
- (1) APPLICATION TO THE CLERK.—A person seeking appointment of a public defender under s. 27.51 based upon an inability to pay must apply to the clerk of the court for a determination of indigent status using an application form developed by the Florida Clerks of Court Operations Corporation with final

Page 25 of 140

PCB CVJS 11-07.docx

approval by the Supreme Court of Criminal Appeals.

- (a) The application must include, at a minimum, the following financial information:
- Net income, consisting of total salary and wages, minus deductions required by law, including court-ordered support payments.
- 2. Other income, including, but not limited to, social security benefits, union funds, veterans' benefits, workers' compensation, other regular support from absent family members, public or private employee pensions, unemployment compensation, dividends, interest, rent, trusts, and gifts.
- 3. Assets, including, but not limited to, cash, savings accounts, bank accounts, stocks, bonds, certificates of deposit, equity in real estate, and equity in a boat or a motor vehicle or in other tangible property.
 - 4. All liabilities and debts.
- 5. If applicable, the amount of any bail paid for the applicant's release from incarceration and the source of the funds.

The application must include a signature by the applicant which attests to the truthfulness of the information provided. The application form developed by the corporation must include notice that the applicant may seek court review of a clerk's determination that the applicant is not indigent, as provided in this section.

(b) An applicant shall pay a \$50 application fee to the clerk for each application for court-appointed counsel filed.

Page 26 of 140

PCB CVJS 11-07.docx

The applicant shall pay the fee within 7 days after submitting the application. If the applicant does not pay the fee prior to the disposition of the case, the clerk shall notify the court, and the court shall:

- 1. Assess the application fee as part of the sentence or as a condition of probation; or
 - 2. Assess the application fee pursuant to s. 938.29.
- (c) Notwithstanding any provision of law, court rule, or administrative order, the clerk shall assign the first \$50 of any fees or costs paid by an indigent person as payment of the application fee. A person found to be indigent may not be refused counsel or other required due process services for failure to pay the fee.
- (d) All application fees collected by the clerk under this section shall be transferred monthly by the clerk to the Department of Revenue for deposit in the Indigent Criminal Defense Trust Fund administered by the Justice Administrative Commission, to be used to as appropriated by the Legislature. The clerk may retain 2 percent of application fees collected monthly for administrative costs prior to remitting the remainder to the Department of Revenue.
- (e)1. The clerk shall assist a person who appears before the clerk and requests assistance in completing the application, and the clerk shall notify the court if a person is unable to complete the application after the clerk has provided assistance.
- 2. If the person seeking appointment of a public defender is incarcerated, the public defender is responsible for

Page 27 of 140

PCB CVJS 11-07.docx

providing the application to the person and assisting him or her in its completion and is responsible for submitting the application to the clerk on the person's behalf. The public defender may enter into an agreement for jail employees, pretrial services employees, or employees of other criminal justice agencies to assist the public defender in performing functions assigned to the public defender under this subparagraph.

Section 50. Paragraph (a) of subsection (4) of section 27.5303, Florida Statutes, is amended to read:

27.5303 Public defenders; criminal conflict and civil regional counsel; conflict of interest.—

(4)(a) If a defendant is convicted and the death sentence is imposed, the appointed attorney shall continue representation through appeal to the Supreme Court of Criminal Appeals. The attorney shall be compensated as provided in s. 27.5304. If the attorney first appointed is unable to handle the appeal, the court shall appoint another attorney and that attorney shall be compensated as provided in s. 27.5304.

Section 51. Paragraph (b) of subsection (5), subsection (9), and paragraph (f) of subsection (12) of section 27.5304, Florida Statutes, is amended to read:

- 27.5304 Private court-appointed counsel; compensation.-
- (5) The compensation for representation in a criminal proceeding shall not exceed the following:
- (b) If a death sentence is imposed and affirmed on appeal to the Supreme Court of Criminal Appeals, the appointed attorney shall be allowed compensation, not to exceed \$1,000, for

Page 28 of 140

PCB CVJS 11-07.docx

attorney's fees and costs incurred in representing the defendant as to an application for executive clemency, with compensation to be paid out of general revenue from funds budgeted to the Department of Corrections.

- (9) Private court-appointed counsel representing an individual in an appeal to a district court of appeal or <u>a</u> the Supreme Court may submit a request for payment to the Justice Administrative Commission at the following intervals:
- (a) Upon the filing of an appellate brief, including, but not limited to, a reply brief.
 - (b) When the opinion of the appellate court is finalized.
- (12) The Legislature recognizes that on rare occasions an attorney may receive a case that requires extraordinary and unusual effort.
- (f) The Justice Administrative Commission shall provide to the Office of the State Courts Administrator data concerning the number of cases approved for compensation in excess of the limitation and the amount of these awards by circuit and by judge. The Office of the State Courts Administrator shall report the data quarterly to the President of the Senate, the Speaker of the House of Representatives, the Chief Justice of the Supreme Court of Criminal Appeals, and the chief judge of each circuit.
- Section 52. Paragraph (a) of subsection (7) of section 27.7081, Florida Statutes, is amended to read:
 - 27.7081 Capital postconviction public records production.-
- (7)(a) Within 180 days after a capital collateral regional counsel or private counsel is appointed to represent a defendant

Page 29 of 140

PCB CVJS 11-07.docx

783 l

784

785

786

787

788

789

790

791

792

793

794

795

796

797

798

799

800

801

802

803

804

805

806

807

808

809

810

sentenced to death, or within 30 days after issuance of the Florida Supreme Court of Criminal Appeals' Court's mandate affirming a death sentence, whichever is later, the regional counsel, private counsel, or other counsel who is a member of The Florida Bar and is authorized by such counsel representing a defendant may send a written demand for additional public records to each person or agency submitting public records under subsection (3) and to each person or agency identified as having information pertinent to the case under subsection (5). Should the written demand include requests for records associated with particular named individuals, the written demand shall also include a brief statement describing each named person's role in the case and relationship to the defendant. Race, sex, and date of birth shall also be included in the demand if the public defender, private counsel, or capital collateral regional counsel has such information. Each person or agency notified under this subsection shall, within 60 days after receipt of the written demand, deliver to the records repository or, if the records are confidential or exempt, to the clerk of the court in the county in which the capital case was tried any additional public records in the possession of the person or agency which pertain to the case and shall certify that to the best of his or her knowledge and belief all additional public records have been delivered or, if no additional public records are found, shall recertify that the public records previously delivered are complete.

Section 53. Subsection (2) of section 27.709, Florida Statutes, is amended to read:

Page 30 of 140

PCB CVJS 11-07.docx

811

812

813

814

815

816

817

818

819

820

821

822

823

824

825

826

827

828

829

830

831

832

833 834

835

836

837838

- 27.709 Commission on Capital Cases.-
- (2)(a) The commission shall review the administration of justice in capital collateral cases, receive relevant public input, review the operation of the capital collateral regional counsel and private counsel appointed pursuant to ss. 27.710 and 27.711, and advise and make recommendations to the Governor, Legislature, and Supreme Court of Criminal Appeals.
- (b) As part of its duties, the commission shall compile and analyze case-tracking reports produced by the Supreme Court of Criminal Appeals. In analyzing these reports, the commission shall develop statistics to identify trends and changes in case management and case processing, identify and evaluate unproductive points of delay, and generally evaluate the way cases are progressing. The commission shall report these findings to the Legislature by January 1 of each year.
- (c) In addition, the commission shall receive complaints regarding the practice of any office of regional counsel and private counsel appointed pursuant to ss. 27.710 and 27.711 and shall refer any complaint to The Florida Bar, the State Supreme Court of Civil Appeals, or the Commission on Ethics, as appropriate.
- Section 54. Section 27.7091, Florida Statutes, is amended to read:
- 27.7091 Legislative recommendations to Supreme Court of Criminal Appeals; postconviction proceedings; pro bono service credit.—In the interest of promoting justice and integrity with respect to capital collateral representation, the Legislature recommends that the Supreme Court of Criminal Appeals:

Page 31 of 140

PCB CVJS 11-07.docx

- (1) Adopt by rule the provisions of s. 924.055, which limit the time for postconviction proceedings in capital cases.
- (2) Award pro bono service credit for time spent by an attorney in providing legal representation to an individual sentenced to death in this state, regardless of whether the attorney receives compensation for such representation.

Section 55. Subsection (1) of section 27.710, Florida Statutes, is amended to read:

- 27.710 Registry of attorneys applying to represent persons in postconviction capital collateral proceedings; certification of minimum requirements; appointment by trial court.—
- (1)The executive director of the Commission on Capital Cases shall compile and maintain a statewide registry of attorneys in private practice who have certified that they meet the minimum requirements of s. 27.704(2), who are available for appointment by the court under this section to represent persons convicted and sentenced to death in this state in postconviction collateral proceedings, and who have attended within the last year a continuing legal education program of at least 10 hours' duration devoted specifically to the defense of capital cases, if available. Continuing legal education programs meeting the requirements of this rule offered by The Florida Bar or another recognized provider and approved for continuing legal education credit by The Florida Bar shall satisfy this requirement. The failure to comply with this requirement may be cause for removal from the list until the requirement is fulfilled. To ensure that sufficient attorneys are available for appointment by the court, when the number of attorneys on the registry falls below 50, the

Page 32 of 140

PCB CVJS 11-07.docx

867

868

869

870

871

872

873874

875

876

877

878

879

880

881

882

883

884

885

886

887

888

889

890

891

892

893

894

executive director shall notify the chief judge of each circuit by letter and request the chief judge to promptly submit the names of at least three private attorneys who regularly practice criminal law in that circuit and who appear to meet the minimum requirements to represent persons in postconviction capital collateral proceedings. The executive director shall send an application to each attorney identified by the chief judge so that the attorney may register for appointment as counsel in postconviction capital collateral proceedings. As necessary, the executive director may also advertise in legal publications and other appropriate media for qualified attorneys interested in registering for appointment as counsel in postconviction capital collateral proceedings. Not later than September 1 of each year, and as necessary thereafter, the executive director shall provide to the Chief Justice of the Supreme Court of Criminal Appeals, the chief judge and state attorney in each judicial circuit, and the Attorney General a current copy of its registry of attorneys who are available for appointment as counsel in postconviction capital collateral proceedings. The registry must be indexed by judicial circuit and must contain the requisite information submitted by the applicants in accordance with this section.

Section 56. Paragraph (c) of subsection (1) and paragraphs (d), (e), and (f) of subsection (4) of section 27.711, Florida Statutes, are amended to read:

- 27.711 Terms and conditions of appointment of attorneys as counsel in postconviction capital collateral proceedings.—
 - (1) As used in s. 27.710 and this section, the term:

Page 33 of 140

PCB CVJS 11-07.docx

895

896

897

898

899

900

901

902

903

904

905

906

907

908

909

910

911

912

913

914915

916

917

918

919

920

921

922

- (c) "Postconviction capital collateral proceedings" means one series of collateral litigation of an affirmed conviction and sentence of death, including the proceedings in the trial court that imposed the capital sentence, any appellate review of the sentence by the Supreme Court of Criminal Appeals, any certiorari review of the sentence by the United States Supreme Court, and any authorized federal habeas corpus litigation with respect to the sentence. The term does not include repetitive or successive collateral challenges to a conviction and sentence of death which is affirmed by the Supreme Court of Criminal Appeals and undisturbed by any collateral litigation.
- (4) Upon approval by the trial court, an attorney appointed to represent a capital defendant under s. 27.710 is entitled to payment of the following fees by the Chief Financial Officer:
- (d) The attorney is entitled to \$100 per hour, up to a maximum of \$20,000, after timely filing in the Supreme Court of Criminal Appeals the capital defendant's brief or briefs that address the trial court's final order granting or denying the capital defendant's motion for postconviction relief and the state petition for writ of habeas corpus.
- (e) The attorney is entitled to \$100 per hour, up to a maximum of \$10,000, after the trial court issues an order, pursuant to a remand from the Supreme Court of Criminal Appeals, which directs the trial court to hold further proceedings on the capital defendant's motion for postconviction relief.
- (f) The attorney is entitled to \$100 per hour, up to a maximum of \$4,000, after the appeal of the trial court's denial

Page 34 of 140

PCB CVJS 11-07.docx

of the capital defendant's motion for postconviction relief and the capital defendant's state petition for writ of habeas corpus become final in the Supreme Court of Criminal Appeals.

954 955

956

957

958

959

960

961

962

963

964

965

966

967

968

969

970

971

972

973

974

975

976

977

978

951

952

953

The hours billed by a contracting attorney under this subsection may include time devoted to representation of the defendant by another attorney who is qualified under s. 27.710 and who has been designated by the contracting attorney to assist him or her.

Section 57. Section 28.22205, Florida Statutes, is amended to read:

Electronic filing process.—Each clerk of court shall implement an electronic filing process. The purpose of the electronic filing process is to reduce judicial costs in the office of the clerk and the judiciary, increase timeliness in the processing of cases, and provide the judiciary with caserelated information to allow for improved judicial case management. The Legislature requests that, no later than July 1, 2009, the Supreme Court of Civil Appeals set statewide standards for electronic filing to be used by the clerks of court to implement electronic filing. The standards should specify the required information for the duties of the clerks of court and the judiciary for case management. The clerks of court shall begin implementation no later than October 1, 2009. The Florida Clerks of Court Operations Corporation shall report to the President of the Senate and the Speaker of the House of Representatives by March 1, 2010, on the status of implementing electronic filing. The report shall include the detailed status

Page 35 of 140

PCB CVJS 11-07.docx

of each clerk office's implementation of an electronic filing process, and for those clerks who have not fully implemented electronic filing by March 1, 2010, a description of the additional steps needed and a projected timeline for full implementation. Revenues provided to counties and the clerk of court under s. 28.24(12)(e) for information technology may also be used to implement electronic filing processes.

Section 58. Subsection (2) of section 28.241, Florida Statutes, is amended to read:

- 28.241 Filing fees for trial and appellate proceedings.-
- (2) Upon the institution of any appellate proceeding from any lower court to the circuit court of any such county, including appeals filed by a county or municipality as provided in s. 34.041(5), or from the circuit court to an appellate court of the state, the clerk shall charge and collect from the party or parties instituting such appellate proceedings a filing fee not to exceed \$280 for filing a notice of appeal from the county court to the circuit court and, in addition to the filing fee required under s. 25.241 or s. 35.22, \$100 for filing a notice of appeal from the circuit court to the district court of appeal or to either the Supreme Court. If the party is determined to be indigent, the clerk shall defer payment of the fee. The clerk shall remit the first \$80 to the Department of Revenue for deposit into the General Revenue Fund.

Section 59. Paragraph (b) of subsection (1), paragraph (d) of subsection (2), and paragraph (b) of subsection (5) of section 28.35, Florida Statutes, is amended to read:

28.35 Florida Clerks of Court Operations Corporation.-

Page 36 of 140

PCB CVJS 11-07.docx

1007

1008

1009

1010

1011

1012

1013

1014

1015

1016

1017

1018

1019

1020

1021

1022

1023

1024

1025

1026

1027

1028

1029

1030

1031

1032

1033 1034

(1)

- (b) The executive council shall be composed of eight clerks of the court elected by the clerks of the courts for a term of 2 years, with two clerks from counties with a population of fewer than 100,000, two clerks from counties with a population of at least 100,000 but fewer than 500,000, two clerks from counties with a population of at least 500,000 but fewer than 1 million, and two clerks from counties with a population of more than 1 million. The executive council shall also include, as ex officio members, a designee of the President of the Senate and a designee of the Speaker of the House of Representatives. The Chief Justice of the Supreme Court of Civil Appeals shall designate one additional member to represent the state courts system.
- The duties of the corporation shall include the following:
- Developing and certifying a uniform system of performance measures and applicable performance standards for the functions specified in paragraph (3)(a) and the service unit costs required in s. 28.36 and measures for clerk performance in meeting the performance standards. These measures and standards shall be designed to facilitate an objective determination of the performance of each clerk in accordance with minimum standards for fiscal management, operational efficiency, and effective collection of fines, fees, service charges, and court costs. The corporation shall develop the performance measures and performance standards in consultation with the Legislature and each the Supreme Court. The Legislature may modify the clerk

Page 37 of 140

PCB CVJS 11-07.docx

performance measures and performance standards in legislation implementing the General Appropriations Act or other law. When the corporation finds a clerk has not met the performance standards, the corporation shall identify the nature of each deficiency and any corrective action recommended and taken by the affected clerk of the court. The corporation shall notify the Legislature and <u>each</u> the Supreme Court of any clerk not meeting performance standards and provide a copy of any corrective action plans.

(5)

(b) Certified public accountants conducting audits of counties pursuant to s. 218.39 shall report, as part of the audit, whether or not the clerks of the courts have complied with the requirements of this section and s. 28.36. In addition, each clerk of court shall forward a copy of the portion of the financial audit relating to the court-related duties of the clerk of court to each the Supreme Court. The Auditor General shall develop a compliance supplement for the audit of compliance with the budgets and applicable performance standards certified by the corporation.

Section 60. Subsections (1), (4), (5), (7), and (8) of section 28.36, Florida Statutes, are amended to read:

- 28.36 Budget procedure.—There is established a budget procedure for preparing budget requests for funding for the court-related functions of the clerks of the court.
- (1) Each clerk of court shall prepare a budget request for the last quarter of the county fiscal year and the first three quarters of the next county fiscal year. The proposed budget

Page 38 of 140

PCB CVJS 11-07.docx

shall be prepared, summarized, and submitted by the clerk in each county to the Florida Clerks of Court Operations

Corporation in the manner and form prescribed by the corporation to meet the requirements of law. Each clerk shall forward a copy of his or her budget request to the Supreme Courts Court. The budget requests must be provided to the corporation by October 1 of each year.

- (4) The budget request must identify the service units to be provided within each core service. The service units shall be developed by the corporation, in consultation with the Supreme Courts Court, the Chief Financial Officer, and the appropriations committees of the Senate and the House of Representatives.
- (5) The budget request must propose a unit cost for each service unit. The corporation shall provide a copy of each clerk's budget request to the Supreme Courts Court.
- (7) The corporation shall complete its review and adjustments to the clerks' budget requests and make its recommendations to the Legislature and the Supreme Courts Court by December 1 each year.
- (8) The Chief Financial Officer shall review the proposed unit costs associated with each clerk of court's budget request and make recommendations to the Legislature. The Chief Financial Officer may conduct any audit of the corporation or a clerk of court as authorized by law. The Chief Justice of the Supreme Courts Court may request an audit of the corporation or any clerk of court by the Chief Financial Officer.

Section 61. Subsection (1) of section 29.001, Florida Statutes, is amended to read:

- 29.001 State courts system elements and definitions.-
- For the purpose of implementing s. 14, Art. V of the State Constitution, the state courts system is defined to include the enumerated elements of each the Supreme Court, district courts of appeal, circuit courts, county courts, and certain supports thereto. The offices of public defenders and state attorneys are defined to include the enumerated elements of the 20 state attorneys' offices and the enumerated elements of the 20 public defenders' offices and five offices of criminal conflict and civil regional counsel. Court-appointed counsel are defined to include the enumerated elements for counsel appointed to ensure due process in criminal and civil proceedings in accordance with state and federal constitutional quarantees. Funding for the state courts system, the state attorneys' offices, the public defenders' offices, the offices of criminal conflict and civil regional counsel, and other court-appointed counsel shall be provided from state revenues appropriated by general law.

Section 62. Subsection (4) of section 29.004, Florida Statutes, is amended to read:

- 29.004 State courts system.—For purposes of implementing s. 14, Art. V of the State Constitution, the elements of the state courts system to be provided from state revenues appropriated by general law are as follows:
- (4) Construction or lease of facilities, maintenance, utilities, and security for the district courts of appeal and

Page 40 of 140

PCB CVJS 11-07.docx

1090 1091

1092

1093

1094

1095

1096

1097

1098

1099 1100

1101

1102

1103 1104

1105

1106

1107

1108

1109

1110

1111

11121113

1114

1115

11161117

1118 each the Supreme Court.

1121

1124

1125

1126

1127

1128

1129

1130

1131

1132

1133

1134

1135

1136

1137

1138

1139

1140

1141

1142

1143

1144

1145

Section 63. Paragraph (a) of subsection (1) of section 30.15, Florida Statutes, is amended to read:

- 30.15 Powers, duties, and obligations.
- 1122 (1) Sheriffs, in their respective counties, in person or 1123 by deputy, shall:
 - (a) Execute all process of <u>either</u> the Supreme Court, circuit courts, county courts, and boards of county commissioners of this state, to be executed in their counties.

Section 64. Subsection (3) of section 34.01, Florida Statutes, is amended to read:

- 34.01 Jurisdiction of county court.
- (3) Judges of county courts shall also be committing trial court judges. Judges of county courts shall be coroners unless otherwise provided by law or by <u>court</u> rule—of the Supreme Court.

Section 65. Subsection (1) of section 34.181, Florida Statutes, is amended to read:

34.181 Branch courts.-

(1) Any municipality or county may apply to the chief judge of the circuit in which the municipality or county is situated for the county court to sit in a location suitable to the municipality or county and convenient in time and place to its citizens and police officers, and upon such application said chief judge shall direct the court to sit in the location unless he or she shall determine the request is not justified. If the chief judge does not authorize the county court to sit in the location requested, the county or municipality may apply to the Supreme Court of Civil Appeals for an order directing the county

Page 41 of 140

PCB CVJS 11-07.docx

1146 court to sit in such location.

Section 66. Section 35.07, Florida Statutes, is amended to read:

35.07 Power to make rules and regulations.—Subject to the administrative powers power of the Supreme Courts a Supreme Court to make rules of practice and procedure, the district courts of appeal may make such regulations as necessary for the internal government of the court.

Section 67. Section 35.28, Florida Statutes, is amended to read:

35.28 District courts of appeal libraries.—The library of each of the district courts of appeal and its custodian shall be provided for by <u>court</u> rule of the Supreme Court. Payment for books, equipment, supplies, and quarters as provided for in such rules shall be paid from funds appropriated for the district courts, on requisition drawn as provided by law.

Section 68. Section 38.07, Florida Statutes, is amended to read:

38.07 Effect of orders entered prior to disqualification; petition for reconsideration.—When orders have been entered in any cause by a judge prior to the entry of any order of disqualification under s. 38.02 or s. 38.05, any party to the cause may, within 30 days after the filing in the cause of the order of the chief judge of the circuit or the Chief Justice of either the Supreme Court, as provided for in s. 38.09, petition the judge so designated for a reconsideration of the orders entered by the disqualified judge prior to the date of the entry of the order of disqualification. Such a petition shall set

Page 42 of 140

PCB CVJS 11-07.docx

forth with particularity the matters of law or fact to be relied upon as grounds for the modification or vacation of the orders. Such a petition shall be granted as a matter of right. Upon the granting of the petition, notice of the time and place of the hearing thereon, together with a copy of the petition, shall be mailed by the attorney, or attorneys, of record for the petitioners to the other attorney or attorneys of record, or to the party or parties if they have no attorneys of record. This notice shall be mailed at least 8 days prior to the date fixed by the judge for the hearing. The judge before whom the cause is then pending may, after the hearing, affirm, approve, confirm, reenter, modify, or vacate the orders.

Section 69. Subsection (1) of section 39.4075, Florida Statutes, is amended to read:

- 39.4075 Referral of a dependency case to mediation.-
- (1) At any stage in a dependency proceeding, any party may request the court to refer the parties to mediation in accordance with chapter 44 and rules and procedures developed by the Supreme Court of Civil Appeals.

Section 70. Paragraph (b) of subsection (3) of section 39.501, Florida Statutes, is amended to read:

39.501 Petition for dependency.

(3)

 (b) The form of the petition and its contents shall be determined by rules of juvenile procedure adopted by the Supreme Court of Civil Appeals.

Section 71. Subsection (1) of section 39.824, Florida Statutes, is amended to read:

Page 43 of 140

PCB CVJS 11-07.docx

39.824 Procedures and jurisdiction.

(1) The Supreme Court of Civil Appeals is requested to adopt rules of juvenile procedure by October 1, 1989, to implement this part. All procedures, including petitions, pleadings, subpoenas, summonses, and hearings in cases for the appointment of a guardian advocate shall be according to the Florida Rules of Juvenile Procedure unless otherwise provided by law.

Section 72. Subsection (2) of section 39.8296, Florida Statutes, is amended to read:

- 39.8296 Statewide Guardian Ad Litem Office; legislative findings and intent; creation; appointment of executive director; duties of office.—
- Statewide Guardian Ad Litem Office within the Justice
 Administrative Commission. The Justice Administrative Commission
 shall provide administrative support and service to the office
 to the extent requested by the executive director within the
 available resources of the commission. The Statewide Guardian Ad
 Litem Office shall not be subject to control, supervision, or
 direction by the Justice Administrative Commission in the
 performance of its duties, but the employees of the office shall
 be governed by the classification plan and salary and benefits
 plan approved by the Justice Administrative Commission.
- (a) The head of the Statewide Guardian Ad Litem Office is the executive director, who shall be appointed by the Governor from a list of a minimum of three eligible applicants submitted by a Guardian Ad Litem Qualifications Committee. The Guardian Ad

Page 44 of 140

PCB CVJS 11-07.docx

Litem Qualifications Committee shall be composed of five persons, two persons appointed by the Governor, two persons appointed by the Chief Justice of the Supreme Court of Civil Appeals, and one person appointed by the Statewide Guardian Ad Litem Association. The committee shall provide for statewide advertisement and the receiving of applications for the position of executive director. The Governor shall appoint an executive director from among the recommendations, or the Governor may reject the nominations and request the submission of new nominees. The executive director must have knowledge in dependency law and knowledge of social service delivery systems available to meet the needs of children who are abused, neglected, or abandoned. The executive director shall serve on a full-time basis and shall personally, or through representatives of the office, carry out the purposes and functions of the Statewide Guardian Ad Litem Office in accordance with state and federal law. The executive director shall report to the Governor. The executive director shall serve a 3-year term, subject to removal for cause by the Governor. Any person appointed to serve as the executive director may be permitted to serve more than one term.

- (b) The Statewide Guardian Ad Litem Office shall, within available resources, have oversight responsibilities for and provide technical assistance to all guardian ad litem and attorney ad litem programs located within the judicial circuits.
- 1. The office shall identify the resources required to implement methods of collecting, reporting, and tracking reliable and consistent case data.

Page 45 of 140

PCB CVJS 11-07.docx

1230

1231

1232

1233

1234

1235

1236

1237

1238

1239

1240

1241

1242 1243

1244

1245

1246

1247

1248

1249

1250

1251

1252

1253

1254

1255

12561257

- 2. The office shall review the current guardian ad litem programs in Florida and other states.
- 3. The office, in consultation with local guardian ad litem offices, shall develop statewide performance measures and standards.
- 4. The office shall develop a guardian ad litem training program. The office shall establish a curriculum committee to develop the training program specified in this subparagraph. The curriculum committee shall include, but not be limited to, dependency judges, directors of circuit guardian ad litem programs, active certified guardians ad litem, a mental health professional who specializes in the treatment of children, a member of a child advocacy group, a representative of the Florida Coalition Against Domestic Violence, and a social worker experienced in working with victims and perpetrators of child abuse.
- 5. The office shall review the various methods of funding guardian ad litem programs, shall maximize the use of those funding sources to the extent possible, and shall review the kinds of services being provided by circuit guardian ad litem programs.
- 6. The office shall determine the feasibility or desirability of new concepts of organization, administration, financing, or service delivery designed to preserve the civil and constitutional rights and fulfill other needs of dependent children.
- 7. No later than October 1, 2004, the office shall submit to the Governor, the President of the Senate, the Speaker of the

Page 46 of 140

PCB CVJS 11-07.docx

House of Representatives, and the Chief Justice of the Supreme Court of Civil Appeals an interim report describing the progress of the office in meeting the goals as described in this section. No later than October 1, 2004, the office shall submit to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Chief Justice of the Supreme Court of Civil Appeals a proposed plan including alternatives for meeting the state's guardian ad litem and attorney ad litem needs. This plan may include recommendations for less than the entire state, may include a phase-in system, and shall include estimates of the cost of each of the alternatives. Each year thereafter, the office shall provide a status report and provide further recommendations to address the need for guardian ad litem services and related issues.

Section 73. Section 40.001, Florida Statutes, is amended to read:

40.001 Chief judge; authority; duties.—The chief judge of each judicial circuit is vested with overall authority and responsibility for the management, operation, and oversight of the jury system within his or her circuit. However, in accordance with this chapter and chapter 905, the clerk of the circuit court has specific responsibilities regarding the processing of jurors, including, but not limited to, qualifications, summons, selection lists, reporting, and compensation of jurors. The clerk of the circuit court may contract with the chief judge for the court's assistance in the provision of services to process jurors. The chief judge may also designate to the clerk of the circuit court additional

Page 47 of 140

PCB CVJS 11-07.docx

.1313

duties consistent with established uniform standards of jury management practices that the Supreme Court adopted by court rule or issued through an may adopt by rule or issue through administrative order.

Section 74. Section 40.225, Florida Statutes, is amended to read:

- 40.225 Drawing jury venire; alternative method.-
- (1) Whenever a majority of the judges authorized to conduct jury trials in a county consents, the names of prospective jurors and other data pertinent thereto may be fed into a mechanical, electronic, or electrical device and drawn therefrom as an alternative to other methods authorized by law for obtaining jury venires, if such drawing is by lot and at random and is approved by the Supreme Courts Court as hereinafter provided.
- (2) When a majority of the trial judges authorizes the alternative method of drawing a jury venire as provided in subsection (1), the chief judge of the judicial circuit in which the county is located shall make a certificate to that effect and transmit the same to the Chief Justice of the Supreme Courts Court, together with a description of the equipment, methods, and mode of operation to be used.
- (3) If the Supreme Courts find The Chief Justice shall cause the certificate and data accompanying it to be presented to the justices of the Supreme Court. If the court finds that the proposed method will produce venires selected by lot and at random, is in compliance with all constitutional requirements of jury selection, and is otherwise feasible and practicable, an

Page 48 of 140

PCB CVJS 11-07.docx

order of approval of same shall be made and filed. Thereafter, the alternative method so approved may be used in the county so authorized.

- (4) The chief judge of the judicial circuit in which the county is located shall supervise the use of such alternative method whenever approval of same has been made by order of the Supreme Courts Court.
- (5) Nothing herein shall be construed as requiring uniform equipment or methods throughout the state.

Section 75. Subsection (3) of section 43.26, Florida Statutes, is amended to read:

- 43.26 Chief judge of circuit; selection; powers.-
- Justices of the Supreme Courts Chief Justice of the Supreme

 Court for such information as may be required by them the Chief

 Justice, including, but not limited to, caseload, status of dockets, and disposition of cases in the courts over which he or she presides.

Section 76. Section 43.30, Florida Statutes, is amended to read:

43.30 Divisions of court.—All courts except <u>each</u> the Supreme Court may sit in divisions as may be established by local rule approved by the Supreme Court.

Section 77. Subsections (1), (2) and (4) of section 44.102, Florida Statutes, are amended to read:

- 44.102 Court-ordered mediation.
- (1) Court-ordered mediation shall be conducted according to rules of practice and procedure adopted by the Supreme Court

Page 49 of 140

PCB CVJS 11-07.docx

1373

1374

1375 1376

1377

1378

1379

1380

1381

1382

1385

1386

1387

1390

13911392

1393

1394

1395

1396 1397

- 1371 (2) A court, under rules adopted by the Supreme Court of 1372 Civil Appeals:
 - (a) Must, upon request of one party, refer to mediation any filed civil action for monetary damages, provided the requesting party is willing and able to pay the costs of the mediation or the costs can be equitably divided between the parties, unless:
 - 1. The action is a landlord and tenant dispute that does not include a claim for personal injury.
 - 2. The action is filed for the purpose of collecting a debt.
 - 3. The action is a claim of medical malpractice.
- 1383 4. The action is governed by the Florida Small Claims 1384 Rules.
 - 5. The court determines that the action is proper for referral to nonbinding arbitration under this chapter.
 - 6. The parties have agreed to binding arbitration.
- 7. The parties have agreed to an expedited trial pursuant to s. 45.075.
 - 8. The parties have agreed to voluntary trial resolution pursuant to s. 44.104.
 - (b) May refer to mediation all or any part of a filed civil action for which mediation is not required under this section.
 - (c) In circuits in which a family mediation program has been established and upon a court finding of a dispute, shall refer to mediation all or part of custody, visitation, or other

Page 50 of 140

PCB CVJS 11-07.docx

parental responsibility issues as defined in s. 61.13. Upon motion or request of a party, a court shall not refer any case to mediation if it finds there has been a history of domestic violence that would compromise the mediation process.

- (d) In circuits in which a dependency or in need of services mediation program has been established, may refer to mediation all or any portion of a matter relating to dependency or to a child in need of services or a family in need of services.
- (4) The chief judge of each judicial circuit shall maintain a list of mediators who have been certified by the Supreme Court of Civil Appeals and who have registered for appointment in that circuit.
- (a) Whenever possible, qualified individuals who have volunteered their time to serve as mediators shall be appointed. If a mediation program is funded pursuant to s. 44.108, volunteer mediators shall be entitled to reimbursement pursuant to s. 112.061 for all actual expenses necessitated by service as a mediator.
- (b) Nonvolunteer mediators shall be compensated according to rules adopted by the Supreme Court of Civil Appeals. If a mediation program is funded pursuant to s. 44.108, a mediator may be compensated by the county or by the parties.

Section 78. Subsections (1), (2), (5), and (6) of section 44.103, Florida Statutes, are amended to read:

- 44.103 Court-ordered, nonbinding arbitration.
- (1) Court-ordered, nonbinding arbitration shall be conducted according to the rules of practice and procedure

Page 51 of 140

PCB CVJS 11-07.docx

adopted by the Supreme Court of Civil Appeals.

- (2) A court, pursuant to rules adopted by the Supreme Court of Civil Appeals, may refer any contested civil action filed in a circuit or county court to nonbinding arbitration.
- (5) The arbitration decision shall be presented to the parties in writing. An arbitration decision shall be final if a request for a trial de novo is not filed within the time provided by rules promulgated by the Supreme Court of Civil Appeals. The decision shall not be made known to the judge who may preside over the case unless no request for trial de novo is made as herein provided or unless otherwise provided by law. If no request for trial de novo is made within the time provided, the decision shall be referred to the presiding judge in the case who shall enter such orders and judgments as are required to carry out the terms of the decision, which orders shall be enforceable by the contempt powers of the court, and for which judgments execution shall issue on request of a party.
- entry of judgment, the court may assess costs against the party requesting a trial de novo, including arbitration costs, court costs, reasonable attorney's fees, and other reasonable costs such as investigation expenses and expenses for expert or other testimony which were incurred after the arbitration hearing and continuing through the trial of the case in accordance with the guidelines for taxation of costs as adopted by the Supreme Court of Civil Appeals. Such costs may be assessed if:
- (a) The plaintiff, having filed for a trial de novo, obtains a judgment at trial which is at least 25 percent less

Page 52 of 140

PCB CVJS 11-07.docx

than the arbitration award. In such instance, the costs and attorney's fees pursuant to this section shall be set off against the award. When the costs and attorney's fees pursuant to this section total more than the amount of the judgment, the court shall enter judgment for the defendant against the plaintiff for the amount of the costs and attorney's fees, less the amount of the award to the plaintiff. For purposes of a determination under this paragraph, the term "judgment" means the amount of the net judgment entered, plus all taxable costs pursuant to the guidelines for taxation of costs as adopted by the Supreme Court of Civil Appeals, plus any postarbitration collateral source payments received or due as of the date of the judgment, and plus any postarbitration settlement amounts by which the verdict was reduced; or

(b) The defendant, having filed for a trial de novo, has a judgment entered against the defendant which is at least 25 percent more than the arbitration award. For purposes of a determination under this paragraph, the term "judgment" means the amount of the net judgment entered, plus any postarbitration settlement amounts by which the verdict was reduced.

Section 79. Subsection (13) of section 44.104, Florida Statutes, is amended to read:

- 44.104 Voluntary binding arbitration and voluntary trial resolution.—
- (13) If no appeal is taken within the time provided by rules promulgated by the Supreme Court of Civil Appeals, then the decision shall be referred to the presiding judge in the case, or if one has not been assigned, then to the chief judge

Page 53 of 140

PCB CVJS 11-07 docx

of the circuit for assignment to a circuit judge, who shall enter such orders and judgments as are required to carry out the terms of the decision, which orders shall be enforceable by the contempt powers of the court and for which judgments execution shall issue on request of a party.

Section 80. Section 44.106, Florida Statutes, is amended to read:

44.106 Standards and procedures for mediators and arbitrators; fees.—The Supreme Court of Civil Appeals shall establish minimum standards and procedures for qualifications, certification, professional conduct, discipline, and training for mediators and arbitrators who are appointed pursuant to this chapter. The Supreme Court of Civil Appeals is authorized to set fees to be charged to applicants for certification and renewal of certification. The revenues generated from these fees shall be used to offset the costs of administration of the certification process. The Supreme Court of Civil Appeals may appoint or employ such personnel as are necessary to assist the court in exercising its powers and performing its duties under this chapter.

Section 81. Section 44.107, Florida Statutes, is amended to read:

- 44.107 Immunity for arbitrators, mediators, and mediator trainees.—
- (1) Arbitrators serving under s. 44.103 or s. 44.104, mediators serving under s. 44.102, and trainees fulfilling the mentorship requirements for certification by the Supreme Court of Civil Appeals as a mediator shall have judicial immunity in

Page 54 of 140

PCB CVJS 11-07.docx

the same manner and to the same extent as a judge.

- (2) A person serving as a mediator in any noncourt-ordered mediation shall have immunity from liability arising from the performance of that person's duties while acting within the scope of the mediation function if such mediation is:
 - (a) Required by statute or agency rule or order;
- (b) Conducted under ss. 44.401-44.406 by express agreement of the mediation parties; or
- (c) Facilitated by a mediator certified by the Supreme Court of Civil Appeals, unless the mediation parties expressly agree not to be bound by ss. 44.401-44.406.

The mediator does not have immunity if he or she acts in bad faith, with malicious purpose, or in a manner exhibiting wanton and willful disregard of human rights, safety, or property.

(3) A person serving under s. 44.106 to assist the Supreme Court of Civil Appeals in performing its disciplinary function shall have absolute immunity from liability arising from the performance of that person's duties while acting within the scope of that person's appointed function.

Section 82. Subsection (1) of section 44.108, Florida Statutes, is amended to read:

- 44.108 Funding of mediation and arbitration.-
- (1) Mediation and arbitration should be accessible to all parties regardless of financial status. A filing fee of \$1 is levied on all proceedings in the circuit or county courts to fund mediation and arbitration services which are the responsibility of the Supreme Court of Civil Appeals pursuant to

Page 55 of 140

PCB CVJS 11-07.docx

1510

1511

1512

1513

1514

1515

1516

1517

1518

1519

1520

1521; 1522

1523

1524 1525

1526

1527

1528

1529

15301531

1532

1533

1534

1535

1536

1537

the provisions of s. 44.106. The clerk of the court shall forward the moneys collected to the Department of Revenue for deposit in the state courts' Mediation and Arbitration Trust Fund.

Section 83. Paragraph (c) of subsection (1) of section 44.402, Florida Statutes, is amended to read:

44.402 Scope.-

1538l

1539

1540

1541

1542

1543

1544

1545

1546

1547

1548

1549

1550

1551

1552

1553

1554

1555

1556

1557

1558

1559

1560

1561

1562

1563

15641565

- (1) Except as otherwise provided, ss. 44.401-44.406 apply to any mediation:
- (c) Facilitated by a mediator certified by the Supreme Court of Civil Appeals, unless the mediation parties expressly agree not to be bound by ss. 44.401-44.406.

Section 84. Subsection (1) of section 57.082, Florida Statutes, is amended to read:

57.082 Determination of civil indigent status.-

- (1) APPLICATION TO THE CLERK.—A person seeking appointment of an attorney in a civil case eligible for court-appointed counsel, or seeking relief from payment of filing fees and prepayment of costs under s. 57.081, based upon an inability to pay must apply to the clerk of the court for a determination of civil indigent status using an application form developed by the Florida Clerks of Court Operations Corporation with final approval by the Supreme Court of Civil Appeals.
- (a) The application must include, at a minimum, the following financial information:
- 1. Net income, consisting of total salary and wages, minus deductions required by law, including court-ordered support payments.

Page 56 of 140

PCB CVJS 11-07.docx

- 2. Other income, including, but not limited to, social security benefits, union funds, veterans' benefits, workers' compensation, other regular support from absent family members, public or private employee pensions, unemployment compensation, dividends, interest, rent, trusts, and gifts.
- 3. Assets, including, but not limited to, cash, savings accounts, bank accounts, stocks, bonds, certificates of deposit, equity in real estate, and equity in a boat or a motor vehicle or in other tangible property.
 - 4. All liabilities and debts.

The application must include a signature by the applicant which attests to the truthfulness of the information provided. The application form developed by the corporation must include notice that the applicant may seek court review of a clerk's determination that the applicant is not indigent, as provided in this section.

- (b) The clerk shall assist a person who appears before the clerk and requests assistance in completing the application, and the clerk shall notify the court if a person is unable to complete the application after the clerk has provided assistance.
- (c) The clerk shall accept an application that is signed by the applicant and submitted on his or her behalf by a private attorney who is representing the applicant in the applicable matter.
- (d) A person who seeks appointment of an attorney in a proceeding under chapter 39, at shelter hearings or during the

Page 57 of 140

PCB CVJS 11-07.docx

adjudicatory process, during the judicial review process, upon the filing of a petition to terminate parental rights, or upon the filing of any appeal, or if the person seeks appointment of an attorney in a reopened proceeding, for which an indigent person is eligible for court-appointed representation must pay a \$50 application fee to the clerk for each application filed. A person is not required to pay more than one application fee per case. However, an appeal or the reopening of a proceeding shall be deemed to be a distinct case. The applicant must pay the fee within 7 days after submitting the application. If the applicant has not paid the fee within 7 days, the court shall enter an order requiring payment, and the clerk shall pursue collection under s. 28.246. The clerk shall transfer monthly all application fees collected under this paragraph to the Department of Revenue for deposit into the Indigent Civil Defense Trust Fund, to be used as appropriated by the Legislature. The clerk may retain 10 percent of application fees collected monthly for administrative costs prior to remitting the remainder to the Department of Revenue. If the person cannot pay the application fee, the clerk shall enroll the person in a payment plan pursuant to s. 28.246.

Section 85. Section 57.101, Florida Statutes, is amended to read:

57.101 Costs in Supreme Court; certain not taxable.—The costs of copies of the record of any paper on file in either the Supreme Court shall not be taxed as costs against the losing party unless the copies have been ordered by the party or his or her attorney.

Page 58 of 140

PCB CVJS 11-07.docx

1594 1595

1596

1597

1598

1599

1600

1601

1602

1603 1604

1605

1606

1607 1608

1609

1610

1611

16121613

1614

1615

1616

1617

1618

1619

16201621

Section 86. Subsection (1) of section 59.081, Florida Statutes, is amended to read:

- 59.081 Time for invoking appellate jurisdiction of any court.—
- (1) The time within which and the method by which the jurisdiction of any court in this state possessed of power to review the action of any other court, commission, officer or bureau may be invoked by appeal, certiorari, petition for review or other process by whatever name designated, and the manner of computing such time shall be prescribed by <u>court</u> rule of the Supreme Court.

Section 87. Section 59.45, Florida Statutes, is amended to read:

59.45 Misconception of remedy; Supreme Court.—If an appeal be improvidently taken where the remedy might have been more properly sought by certiorari, this alone shall not be a ground for dismissal; but the notice of appeal and the record thereon shall be regarded and acted on as a petition for certiorari duly presented to the appropriate Supreme Court.

Section 88. Paragraph (a) of subsection (4) of section 61.125, Florida Statutes, is amended to read:

- 61.125 Parenting coordination.-
- (4) QUALIFICATIONS OF A PARENTING COORDINATOR.—A parenting coordinator is an impartial third person whose role is to assist the parents in successfully creating or implementing a parenting plan. Unless there is a written agreement between the parties, the court may appoint only a qualified parenting coordinator.
 - (a) To be qualified, a parenting coordinator must:

Page 59 of 140

PCB CVJS 11-07.docx

- 1. Meet one of the following professional requirements:
- a. Be licensed as a mental health professional under chapter 490 or chapter 491.
- b. Be licensed as a physician under chapter 458, with certification by the American Board of Psychiatry and Neurology.
- c. Be certified by the Florida Supreme Court of Civil Appeals as a family law mediator, with at least a master's degree in a mental health field.
 - d. Be a member in good standing of The Florida Bar.
 - 2. Complete all of the following:
- a. Three years of postlicensure or postcertification practice.
- b. A family mediation training program certified by the Florida Supreme Court of Civil Appeals.
- c. A minimum of 24 hours of parenting coordination training in parenting coordination concepts and ethics, family systems theory and application, family dynamics in separation and divorce, child and adolescent development, the parenting coordination process, parenting coordination techniques, and Florida family law and procedure, and a minimum of 4 hours of training in domestic violence and child abuse which is related to parenting coordination.

Section 89. Subsection (1) of section 61.183, Florida Statutes, is amended to read:

- 61.183 Mediation of certain contested issues.
- (1) In any proceeding in which the issues of parental responsibility, primary residence, access to, visitation with, or support of a child are contested, the court may refer the

Page 60 of 140

PCB CVJS 11-07.docx

1650 1651

1652 1653

1654 1655

1656

1657

1658

1659 1660

1661

1662

1663

1664

1665

1666

1667

1668

1669

1670

1671

1672

1673

1674

1675

16761677

parties to mediation in accordance with <u>court</u> rules promulgated by the Supreme Court. In Title IV-D cases, any costs, including filing fees, recording fees, mediation costs, service of process fees, and other expenses incurred by the clerk of the circuit court, shall be assessed only against the nonprevailing obligor after the court makes a determination of the nonprevailing obligor's ability to pay such costs and fees.

Section 90. Section 75.08, Florida Statutes, is amended to read:

75.08 Appeal and review.—Any party to the action whether plaintiff, defendant, intervenor or otherwise, dissatisfied with the final judgment, may appeal to the Supreme Court of Civil Appeals within the time and in the manner prescribed by the Florida Rules of Appellate Procedure.

Section 91. Subsection (4) of section 90.902, Florida Statutes, is amended to read:

90.902 Self-authentication.—Extrinsic evidence of authenticity as a condition precedent to admissibility is not required for:

(4) A copy of an official public record, report, or entry, or of a document authorized by law to be recorded or filed and actually recorded or filed in a public office, including data compilations in any form, certified as correct by the custodian or other person authorized to make the certification by certificate complying with subsection (1), subsection (2), or subsection (3) or complying with any act of the Legislature or court rule adopted by the Supreme Court.

Page 61 of 140

PCB CVJS 11-07.docx

Section 92. Paragraphs (c) and (e) of subsection (5) of section 100.371, Florida Statutes, is amended to read:

100.371 Initiatives; procedure for placement on ballot.—
(5)

- (c) All meetings of the Financial Impact Estimating
 Conference shall be open to the public. The President of the
 Senate and the Speaker of the House of Representatives, jointly,
 shall be the sole judge for the interpretation, implementation,
 and enforcement of this subsection.
- 1. The Financial Impact Estimating Conference is established to review, analyze, and estimate the financial impact of amendments to or revisions of the State Constitution proposed by initiative. The Financial Impact Estimating Conference shall consist of four principals: one person from the Executive Office of the Governor; the coordinator of the Office of Economic and Demographic Research, or his or her designee; one person from the professional staff of the Senate; and one person from the professional staff of the House of Representatives. Each principal shall have appropriate fiscal expertise in the subject matter of the initiative. A Financial Impact Estimating Conference may be appointed for each initiative.
- 2. Principals of the Financial Impact Estimating
 Conference shall reach a consensus or majority concurrence on a
 clear and unambiguous financial impact statement, no more than
 75 words in length, and immediately submit the statement to the
 Attorney General. Nothing in this subsection prohibits the
 Financial Impact Estimating Conference from setting forth a

Page 62 of 140

PCB CVJS 11-07.docx

range of potential impacts in the financial impact statement. Any financial impact statement that a court finds not to be in accordance with this section shall be remanded solely to the Financial Impact Estimating Conference for redrafting. The Financial Impact Estimating Conference shall redraft the financial impact statement within 15 days.

- 3. If the members of the Financial Impact Estimating Conference are unable to agree on the statement required by this subsection, or if the Supreme Court of Civil Appeals has rejected the initial submission by the Financial Impact Estimating Conference and no redraft has been approved by the Supreme Court of Civil Appeals by 5 p.m. on the 75th day before the election, the following statement shall appear on the ballot pursuant to s. 101.161(1): "The financial impact of this measure, if any, cannot be reasonably determined at this time."
- (e)1. Any financial impact statement that the Supreme Court of Civil Appeals finds not to be in accordance with this subsection shall be remanded solely to the Financial Impact Estimating Conference for redrafting, provided the court's advisory opinion is rendered at least 75 days before the election at which the question of ratifying the amendment will be presented. The Financial Impact Estimating Conference shall prepare and adopt a revised financial impact statement no later than 5 p.m. on the 15th day after the date of the court's opinion.
- 2. If, by 5 p.m. on the 75th day before the election, the Supreme Court of Civil Appeals has not issued an advisory opinion on the initial financial impact statement prepared by

Page 63 of 140

PCB CVJS 11-07.docx

the Financial Impact Estimating Conference for an initiative amendment that otherwise meets the legal requirements for ballot placement, the financial impact statement shall be deemed approved for placement on the ballot.

- In addition to the financial impact statement required by this subsection, the Financial Impact Estimating Conference shall draft an initiative financial information statement. The initiative financial information statement should describe in greater detail than the financial impact statement any projected increase or decrease in revenues or costs that the state or local governments would likely experience if the ballot measure were approved. If appropriate, the initiative financial information statement may include both estimated dollar amounts and a description placing the estimated dollar amounts into context. The initiative financial information statement must include both a summary of not more than 500 words and additional detailed information that includes the assumptions that were made to develop the financial impacts, workpapers, and any other information deemed relevant by the Financial Impact Estimating Conference.
- 4. The Department of State shall have printed, and shall furnish to each supervisor of elections, a copy of the summary from the initiative financial information statements. The supervisors shall have the summary from the initiative financial information statements available at each polling place and at the main office of the supervisor of elections upon request.
- 5. The Secretary of State and the Office of Economic and Demographic Research shall make available on the Internet each

Page 64 of 140

PCB CVJS 11-07.docx

1761

1762

1763

1764

1765 1766

1767

17681769

1770

1771

1772

1773

1774

1775

1776

1777

1778

1779

1780

1781

17821783

1784

1785

1786

1787 1788

initiative financial information statement in its entirety. In addition, each supervisor of elections whose office has a website shall post the summary from each initiative financial information statement on the website. Each supervisor shall include the Internet addresses for the information statements on the Secretary of State's and the Office of Economic and Demographic Research's websites in the publication or mailing required by s. 101.20.

Section 93. Subsection (7) of section 105.036, Florida Statutes, is amended to read:

105.036 Initiative for method of selection for circuit or county court judges; procedures for placement on ballot.—

(7) Within 10 days after each general election for which an initiative to change the method of selection of circuit or county court judges was placed on the ballot in any circuit or county in the state, the Secretary of State must notify the Chief Justice of the Supreme Court of <u>Civil Appeals Florida</u> of the changed method for selection of judges for any circuit or county where the initiative passed.

Section 94. Paragraph (a) of subsection (8) of section 112.215, Florida Statutes, is amended to read:

112.215 Government employees; deferred compensation program.—

- (8)(a) There is created a Deferred Compensation Advisory Council composed of seven members.
- 1. One member shall be appointed by the Speaker of the House of Representatives and the President of the Senate jointly and shall be an employee of the legislative branch.

Page 65 of 140

PCB CVJS 11-07.docx

- 2. One member shall be appointed by the Chief Justice of the Supreme Court of Civil Appeals and shall be an employee of the judicial branch.
- 3. One member shall be appointed by the chair of the Public Employees Relations Commission and shall be a nonexempt public employee.
- 4. The remaining four members shall be employed by the executive branch and shall be appointed as follows:
- a. One member shall be appointed by the Chancellor of the State University System and shall be an employee of the university system.
- b. One member shall be appointed by the Chief Financial Officer and shall be an employee of the Chief Financial Officer.
- c. One member shall be appointed by the Governor and shall be an employee of the executive branch.
- d. One member shall be appointed by the Executive Director of the State Board of Administration and shall be an employee of the State Board of Administration.
- Section 95. Subsection (1) of section 112.321, Florida Statutes, is amended to read:
 - 112.321 Membership, terms; travel expenses; staff.-
- of these members shall be appointed by the Governor, no more than three of whom shall be from the same political party, subject to confirmation by the Senate. One member appointed by the Governor shall be a former city or county official and may be a former member of a local planning or zoning board which has only advisory duties. Two members shall be appointed by the

Page 66 of 140

PCB CVJS 11-07.docx

Speaker of the House of Representatives, and two members shall be appointed by the President of the Senate. Neither the Speaker of the House of Representatives nor the President of the Senate shall appoint more than one member from the same political party. Of the nine members of the Commission, no more than five members shall be from the same political party at any one time. No member may hold any public employment. An individual who qualifies as a lobbyist pursuant to s. 11.045 or s. 112.3215 or pursuant to any local government charter or ordinance may not serve as a member of the commission, except that this prohibition does not apply to an individual who is a member of the commission on July 1, 2006, until the expiration of his or her current term. A member of the commission may not lobby any state or local governmental entity as provided in s. 11.045 or s. 112.3215 or as provided by any local government charter or ordinance, except that this prohibition does not apply to an individual who is a member of the commission on July 1, 2006, until the expiration of his or her current term. All members shall serve 2-year terms. A member may not serve more than two full terms in succession. Any member of the commission may be removed for cause by majority vote of the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Chief Justice of the Supreme Court of Civil Appeals.

Section 96. Paragraph (b) of subsection (8) and subsection (10) of section 112.324, Florida Statutes, is amended to read: 112.324 Procedures on complaints of violations; public records and meeting exemptions.—

Page 67 of 140

PCB CVJS 11-07.docx

1845

1846

1847

1848

1849

1850

1851

1852

1853

1854

1855

1856

1857

1858 1859

1860

1861

1862

1863

1864

1865

1866

1867

1868

1869

1870

18711872

- (8) If, in cases pertaining to complaints other than complaints against impeachable officers or members of the Legislature, upon completion of a full and final investigation by the commission, the commission finds that there has been a violation of this part or of s. 8, Art. II of the State Constitution, it shall be the duty of the commission to report its findings and recommend appropriate action to the proper disciplinary official or body as follows, and such official or body shall have the power to invoke the penalty provisions of this part, including the power to order the appropriate elections official to remove a candidate from the ballot for a violation of s. 112.3145 or s. 8(a) and (i), Art. II of the State Constitution:
- (b) The Supreme Court of Civil Appeals, in any case concerning an employee of the judicial branch.
- (10) Notwithstanding the foregoing procedures of this section, a sworn complaint against any member or employee of the Commission on Ethics for violation of this part or of s. 8, Art. II of the State Constitution shall be filed with the President of the Senate and the Speaker of the House of Representatives. Each presiding officer shall, after determining that there are sufficient grounds for review, appoint three members of their respective bodies to a special joint committee who shall investigate the complaint. The members shall elect a chair from among their number. If the special joint committee finds insufficient evidence to establish probable cause to believe a violation of this part or of s. 8, Art. II of the State Constitution has occurred, it shall dismiss the complaint. If,

Page 68 of 140

upon completion of its preliminary investigation, the committee finds sufficient evidence to establish probable cause to believe a violation has occurred, the chair thereof shall transmit such findings to the Governor who shall convene a meeting of the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Chief Justice of the Supreme Court of Civil Appeals to take such final action on the complaint as they shall deem appropriate, consistent with the penalty provisions of this part. Upon request of a majority of the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Chief Justice of the Supreme Court of Civil Appeals, the special joint committee shall submit a recommendation as to what penalty, if any, should be imposed.

Section 97. Paragraph (j) of subsection (4) of section 121.091, Florida Statutes, is amended to read:

not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program as provided in subsection (13), and a proper application has been filed in the manner prescribed by the department. The department may cancel an application for retirement benefits when the member or beneficiary fails to timely provide the information and documents required by this chapter and the department's rules. The department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received.

Page 69 of 140

PCB CVJS 11-07.docx

- (4) DISABILITY RETIREMENT BENEFIT.-
- (j) Disability retirement of justice or judge by order of Supreme Court.—
- 1. If a member is a justice of the Supreme Court, judge of a district court of appeal, circuit judge, or judge of a county court who has served for 6 years or more as an elected constitutional judicial officer, including service as a judicial officer in any court abolished pursuant to Art. V of the State Constitution, and who is retired for disability by order of the Supreme Court of Criminal Appeals upon recommendation of the Judicial Qualifications Commission pursuant to the provisions of Art. V of the State Constitution, the member's Option 1 monthly benefit as provided in subparagraph (6)(a)1. shall not be less than two-thirds of his or her monthly compensation as of the member's disability retirement date. Such a member may alternatively elect to receive a disability retirement benefit under any other option as provided in paragraph (6)(a).
- 2. Should any justice or judge who is a member of the Florida Retirement System be retired for disability by order of the Supreme Court of Criminal Appeals upon recommendation of the Judicial Qualifications Commission pursuant to the provisions of Art. V of the State Constitution, then all contributions to his or her account and all contributions made on his or her behalf by the employer shall be transferred to and deposited in the General Revenue Fund of the state, and there is hereby appropriated annually out of the General Revenue Fund, to be paid into the Florida Retirement System Fund, an amount necessary to pay the benefits of all justices and judges retired

Page 70 of 140

from the Florida Retirement System pursuant to Art. V of the State Constitution.

Section 98. Paragraph (m) of subsection (2) of section 121.591, Florida Statutes, is amended to read:

121.591 Benefits payable under the Public Employee Optional Retirement Program of the Florida Retirement System.-Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or is deceased and a proper application has been filed in the manner prescribed by the state board or the department. The state board or department, as appropriate, may cancel an application for retirement benefits when the member or beneficiary fails to timely provide the information and documents required by this chapter and the rules of the state board and department. In accordance with their respective responsibilities as provided herein, the State Board of Administration and the Department of Management Services shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received. The State Board of Administration and the Department of Management Services, as appropriate, are authorized to cash out a de minimis account of a participant who has been terminated from Florida Retirement System covered employment for a minimum of 6 calendar months. A de minimis account is an account containing employer contributions and accumulated earnings of not more than \$5,000 made under the provisions of this chapter. Such cash-out must either be a complete lump-sum liquidation of the account balance, subject to

Page 71 of 140

PCB CVJS 11-07.docx

1957

1958

1959

1960

1961

1962

1963

1964

1965

1966

1967

1968

1969

1970

1971

1972

1973

1974

1975

1976

1977

1978

1979

1980

1981

1982

1983 1984

the provisions of the Internal Revenue Code, or a lump-sum direct rollover distribution paid directly to the custodian of an eligible retirement plan, as defined by the Internal Revenue Code, on behalf of the participant. If any financial instrument issued for the payment of retirement benefits under this section is not presented for payment within 180 days after the last day of the month in which it was originally issued, the third-party administrator or other duly authorized agent of the State Board of Administration shall cancel the instrument and credit the amount of the instrument to the suspense account of the Public Employee Optional Retirement Program Trust Fund authorized under s. 121.4501(6). Any such amounts transferred to the suspense account are payable upon a proper application, not to include earnings thereon, as provided in this section, within 10 years after the last day of the month in which the instrument was originally issued, after which time such amounts and any earnings thereon shall be forfeited. Any such forfeited amounts are assets of the Public Employee Optional Retirement Program Trust Fund and are not subject to the provisions of chapter 717. DISABILITY RETIREMENT BENEFITS.-Benefits provided

- (2) DISABILITY RETIREMENT BENEFITS.—Benefits provided under this subsection are payable in lieu of the benefits which would otherwise be payable under the provisions of subsection (1). Such benefits shall be funded entirely from employer contributions made under s. 121.571, transferred participant funds accumulated pursuant to paragraph (a), and interest and earnings thereon. Pursuant thereto:
- (m) Disability retirement of justice or judge by order of Supreme Court.—

Page 72 of 140

PCB CVJS 11-07.docx

1985

1986

1987

1988

1989

1990

1991

1992 1993

1994

1995

1996

1997

1998

1999

2000

2001

2002

2003

2004

2005

2006

2007

2008

2009

2010

20112012

- 2013 If a participant is a justice of the Supreme Court, 2014 judge of a district court of appeal, circuit judge, or judge of 2015 a county court who has served for 6 years or more as an elected constitutional judicial officer, including service as a judicial 2016 2017 officer in any court abolished pursuant to Art. V of the State 2018 Constitution, and who is retired for disability by order of the 2019 Supreme Court of Criminal Appeals upon recommendation of the 2020 Judicial Qualifications Commission pursuant to the provisions of 2021 Art. V of the State Constitution, the participant's Option 1 2022 monthly disability benefit amount as provided in s. 2023 121.091(6)(a)1. shall be two-thirds of his or her monthly 2024 compensation as of the participant's disability retirement date. 2025 Such a participant may alternatively elect to receive an 2026 actuarially adjusted disability retirement benefit under any 2027 other option as provided in s. 121.091(6)(a), or to receive the 2028 normal benefit payable under the Public Employee Optional 2029 Retirement Program as set forth in subsection (1).
 - 2. If any justice or judge who is a participant of the Public Employee Optional Retirement Program of the Florida Retirement System is retired for disability by order of the Supreme Court of Criminal Appeals upon recommendation of the Judicial Qualifications Commission pursuant to the provisions of Art. V of the State Constitution and elects to receive a monthly disability benefit under the provisions of this paragraph:
 - a. Any present value amount that was transferred to his or her program account and all employer contributions made to such account on his or her behalf, plus interest and earnings thereon, shall be transferred to and deposited in the disability

Page 73 of 140

2030

2031

2032

2033

2034

2035

2036

2037

2038

20392040

account of the Florida Retirement System Trust Fund; and

b. The monthly benefits payable under this paragraph for any affected justice or judge retired from the Florida Retirement System pursuant to Art. V of the State Constitution shall be paid from the disability account of the Florida Retirement System Trust Fund.

Section 99. Subsection (4) of section 215.91, Florida Statutes, is amended to read:

215.91 Florida Financial Management Information System; board; council.—

The council shall provide ongoing counsel to the board and act to resolve problems among or between the functional owner subsystems. The board, through the coordinating council, shall direct and manage the development, implementation, and operation of the information subsystems that together are the Florida Financial Management Information System. The coordinating council shall approve the information subsystems' designs prior to the development, implementation, and operation of the subsystems and shall approve subsequent proposed design modifications to the information subsystems subject to the guidelines issued by the council. The coordinating council shall ensure that the information subsystems' operations support the exchange of unified and coordinated data between information subsystems. The coordinating council shall establish the common data codes for financial management, and it shall require and ensure the use of common data codes by the information subsystems that together constitute the Florida Financial Management Information System. The Chief Financial Officer shall

Page 74 of 140

PCB CVJS 11-07.docx

2041

2042

2043

2044

2045

2046

2047

2048

2049

2050 2051

2052

20532054

2055

2056

2057

2058

2059

2060

2061

2062

2063

2064

2065

2066

2067 2068

adopt a chart of accounts consistent with the common financial management data codes established by the coordinating council. The board, through the coordinating council, shall establish the financial management policies and procedures for the executive branch of state government. The coordinating council shall notify in writing the chairs of the legislative fiscal committees and the Office of the State Court Administrator Chief Justice of the Supreme Court regarding the adoption of, or modification to, a proposed financial management policy or procedure. The notice shall solicit comments from the chairs of the legislative fiscal committees and the Office of the State Court Administrator Chief Justice of the Supreme Court at least 14 consecutive days before the final action by the coordinating council.

Section 100. Paragraph (v) of subsection (1) of section 216.011, Florida Statutes, is amended to read:

216.011 Definitions.-

- (1) For the purpose of fiscal affairs of the state, appropriations acts, legislative budgets, and approved budgets, each of the following terms has the meaning indicated:
- (v) "Judicial branch" means all officers, employees, and offices of <u>each</u> the Supreme Court, district courts of appeal, circuit courts, county courts, and the Judicial Qualifications Commission.

2093 Section 101. Subsection (2) of section 216.0158, Florida 2094 Statutes, is amended to read:

216.0158 Assessment of facility needs.-

(2) On or before September 15 of each year, each state

Page 75 of 140

PCB CVJS 11-07.docx

agency, as defined in s. 216.011, shall submit to the Executive Office of the Governor, and each district court of appeal and the Marshal of the Supreme Court shall submit to the Office of the State Court Administrator Chief Justice of the Supreme Court, in a manner prescribed by the legislative budget instructions, a short-term plan for facility needs covering the next 5-year period. The short-term plan shall list the agency's or judicial branch's facility needs in order of priority and shall include preventive maintenance strategies, expected replacement of existing facilities, expected improvements or additions to facilities on a specific project-by-project basis, estimated cost, and other information as prescribed by the legislative budget instructions. The Chief Justice shall certify the final approved plan for the judicial branch to the Executive Office of the Governor which shall include the plan, without modification, in the state comprehensive plan.

Section 102. Subsection (5) of section 216.023, Florida Statutes, is amended to read:

216.023 Legislative budget requests to be furnished to Legislature by agencies.—

of each state agency and the Chief Justice of the Office of the State Court Administrator Supreme Court for the judicial branch shall include an inventory of all litigation in which the agency is involved that may require additional appropriations to the agency, that may significantly affect revenues received or anticipated to be received by the state, or that may require amendments to the law under which the agency operates. No later

Page 76 of 140

PCB CVJS 11-07.docx

2097 2098

2099

2100

2101

2102

2103

2104

2105

2106

2107

2108

21092110

2111

2112

2113

2114

2115

2116

2117

2118

2119

2120

2121

21222123

2124

than March 1 following the submission of the legislative budget request, the head of the state agency and the Office of the State Court Administrator Chief Justice of the Supreme Court shall provide an update of any additions or changes to the inventory. Such inventory shall include information specified annually in the legislative budget instructions and, within the discretion of the head of the state agency or the Office of the State Court Administrator Chief Justice of the Supreme Court, may contain only information found in the pleadings.

Section 103. Subsection (1) of section 216.043, Florida Statutes, is amended to read:

216.043 Budgets for fixed capital outlay.-

- (1) A legislative budget request, reflecting the independent judgment of the head of the agency or of the Office of the State Court Administrator Chief Justice of the Supreme Court with respect to the needs of the agency or of the judicial branch for fixed capital outlay during the next fiscal year, shall be submitted by each head of an agency and by the Chief Justice and shall contain:
- (a) An estimate in itemized form showing the amounts needed for fixed capital outlay expenditures, to include a detailed statement of program needs, estimated construction costs and square footage, site costs, operating capital necessary to furnish and equip for operating a new or improved facility, and the anticipated sources of funding during the next fiscal year.
- (b) Proposed fixed capital outlay projects, including proposed operational standards related to programs and

Page 77 of 140

PCB CVJS 11-07.docx

utilization, an analysis of continuing operating costs, and such other data as the Executive Office of the Governor deems necessary for state agencies, or the Chief Justice deems necessary for the judicial branch, to analyze the relationship of agency needs and program requirements to construction requirements. The plan shall also include the availability and suitability of privately constructed and owned buildings and facilities to meet the needs and program requirements of the agency or of the judicial branch.

(c) For any budget request for fixed capital outlay or operating capital outlay which is to be funded by a proposed state debt or obligation as defined in s. 216.0442, the information set forth in s. 216.0442(2).

Section 104. Subsection (2) of section 216.044, Florida Statutes, is amended to read:

216.044 Budget evaluation by Department of Management Services.—

(2) Concurrently with the submission of the fixed capital outlay legislative budget request to the Executive Office of the Governor or to the Office of the State Court Administrator Chief Justice of the Supreme Court, the agency or judicial branch shall submit a copy of the legislative budget request to the Department of Management Services for evaluation.

Section 105. Section 216.131, Florida Statutes, is amended to read:

216.131 Public hearings on legislative budgets.—The Governor and the Office of the State Court Administrator Chief

Justice of the Supreme Court shall each provide for at least one

Page 78 of 140

PCB CVJS 11-07.docx

public hearing prior to submission of budget recommendations to the Legislature on issues contained in agency legislative budget requests or in the judicial branch budget request and issues that may be included in budget recommendations to the Legislature, which hearing shall be held at such time as the Governor or the Chief Justice may fix. The Governor may require the attendance or participation, or both, at his or her hearings of the heads or responsible representatives of all state agencies supported by any form of taxation or licenses, fees, imposts, or exactions. The Governor and the Chief Justice may provide these hearings simultaneously via electronic format, such as teleconference, Internet, etc., provided that a means for active participation and questions by the audience is accommodated.

Section 106. Paragraph (a) of subsection (2) of section 216.163, Florida Statutes, is amended to read:

216.163 Governor's recommended budget; form and content; declaration of collective bargaining impasses.—

- (2) The Governor's recommended budget shall also include:
- (a) The Governor's recommendations for operating each state agency, and those of the Office of the State Court

 Administrator Chief Justice of the Supreme Court for operating the judicial branch, for the next fiscal year. These recommendations shall be displayed by appropriation category within each budget entity and shall also include the legislative budget request of the corresponding agency. In order to present a balanced budget as required by s. 216.162, the Governor's recommendations for operating appropriations may include an

Page 79 of 140

PCB CVJS 11-07.docx

alternative recommendation to that of the Chief Justice.

Section 107. Paragraph (b) of subsection (1) and paragraphs (a) and (b) of subsection (2) of section 216.177, Florida Statutes, are amended to read:

216.177 Appropriations acts, statement of intent, violation, notice, review and objection procedures.—

- (1) When an appropriations act is delivered to the Governor after the Legislature has adjourned sine die, as soon as practicable, but no later than the 10th day before the end of the period allowed by law for veto consideration in any year in which an appropriation is made, the chairs of the legislative appropriations committees shall jointly transmit:
 - (b) The documents set forth in s. 216.0442(2)(a) and (c),

to the Executive Office of the Governor, the Chief Financial Officer, the Auditor General, the director of the Office of Program Policy Analysis and Government Accountability, the Office of the State Court Administrator Chief Justice of the Supreme Court, and each state agency. A request for additional explanation and direction regarding the legislative intent of the General Appropriations Act during the fiscal year may be made to the chair and vice chair of the Legislative Budget Commission or the President of the Senate and the Speaker of the House of Representatives only by and through the Executive Office of the Governor for state agencies, and by and through the Office of the State Court Administrator Chief Justice of the Supreme Court for the judicial branch, as is deemed necessary. However, the Chief Financial Officer may also request further

Page 80 of 140

PCB CVJS 11-07.docx

clarification of legislative intent pursuant to the Chief Financial Officer's responsibilities related to his or her preaudit function of expenditures.

- (2)(a) Whenever notice of action to be taken by the Executive Office of the Governor or the Office of the State Court Administrator Chief Justice of the Supreme Court is required by law, such notice shall be given to the chair and vice chair of the Legislative Budget Commission in writing, and shall be delivered at least 14 days prior to the action referred to, unless a shorter period is approved in writing by the chair and vice chair or a different period is specified by law. If the action is solely for the release of funds appropriated by the Legislature, the notice shall be delivered at least 3 days before the effective date of the action. Action shall not be taken on any budget item for which this chapter requires notice to the Legislative Budget Commission or the appropriations committees without such notice having been provided, even though there may be good cause for considering such item.
- (b) If the chair and vice chair of the Legislative Budget Commission or the President of the Senate and the Speaker of the House of Representatives timely advise, in writing, the Executive Office of the Governor or the Office of the State Court Administrator Chief Justice of the Supreme Court that an action or a proposed action, including any expenditure of funds resulting from the settlement of litigation involving a state agency or officer, whether subject to the notice and review requirements of this chapter or not, exceeds the delegated authority of the Executive Office of the Governor for the

Page 81 of 140

PCB CVJS 11-07.docx

2237

2238

2239

2240

2241

2242

2243

2244

2245

2246

2247

2248

2249

2250

2251

2252

2253

2254

2255

2256

2257

2258

2259

2260

2261

2262

2263 2264

Chief Justice for the judicial branch, respectively, or is contrary to legislative policy and intent, the Governor or the Office of the State Court Administrator Chief Justice of the Supreme Court shall void such action and instruct the affected state agency or entity of the judicial branch to change immediately its spending action or spending proposal until the Legislative Budget Commission or the Legislature addresses the issue. The written documentation shall indicate the specific reasons that an action or proposed action exceeds the delegated authority or is contrary to legislative policy and intent.

Section 108. Section 216.179, Florida Statutes, is amended to read:

216.179 Reinstatement of vetoed appropriations by administrative means prohibited.—After the Governor has vetoed a specific appropriation for an agency or the judicial branch, neither the Governor, the Office of the State Court

Administrator Chief Justice of the Supreme Court, nor a state agency, in their various statutory and constitutional roles, may authorize expenditures for or implementation in any manner of the programs that were authorized by the vetoed appropriation.

Section 109. Subsections (1), (6), (7), and (8), paragraph (a) of subsection (10), paragraphs (a) and (b) of subsection (11), and subsection (14) of section 216.181, Florida Statutes, are amended to read:

216.181 Approved budgets for operations and fixed capital outlay.—

(1) The General Appropriations Act and any other acts

Page 82 of 140

PCB CVJS 11-07.docx

containing appropriations shall be considered the original approved operating budgets for operational and fixed capital expenditures. Amendments to the approved operating budgets for operational and fixed capital outlay expenditures from state agencies may be requested only through the Executive Office of the Governor and approved by the Governor and the Legislative Budget Commission as provided in this chapter. Amendments from the judicial branch may be requested only through the Office of the State Court Administrator Chief Justice of the Supreme Court and must be approved by the Chief Justice and the Legislative Budget Commission as provided in this chapter. This includes amendments which are necessary to implement the provisions of s. 216.212 or s. 216.221.

- (6)(a) A detailed plan allocating a lump-sum appropriation to traditional appropriations categories shall be submitted by the affected agency to the Executive Office of the Governor or the Office of the State Court Administrator Chief Justice of the Supreme Court. The Executive Office of the Governor and the Office of the State Court Administrator Chief Justice of the Supreme Court shall submit such plan to the chair and vice chair of the Legislative Budget Commission either before or concurrent with the submission of any budget amendment that recommends the transfer and release of the balance of a lump-sum appropriation.
- (b) The Executive Office of the Governor and the Office of the State Court Administrator Chief Justice of the Supreme Court may amend, without approval of the Legislative Budget Commission, state agency and judicial branch entity budgets, respectively, to reflect the transferred funds and to provide

Page 83 of 140

PCB CVJS 11-07.docx

2319°

the associated increased salary rate based on the approved plans for lump-sum appropriations. Any action proposed pursuant to this paragraph is subject to the procedures set forth in s. 2324 216.177.

The Executive Office of the Governor shall transmit to each state agency and the Chief Financial Officer, and the Chief Justice shall transmit to each judicial branch component and the Chief Financial Officer, any approved amendments to the approved operating budgets.

- (7) The Executive Office of the Governor may, for the purpose of improved contract administration, authorize the consolidation of two or more fixed capital outlay appropriations for an agency, and the Office of the State Court Administrator Chief Justice of the Supreme Court for the judicial branch, except for projects authorized under chapter 1013, provided the original scope and purpose of each project are not changed.
- (8) As part of the approved operating budget, the Executive Office of the Governor shall furnish to each state agency, and the Office of the State Court Administrator Chief Justice of the Supreme Court shall furnish to the entity of the judicial branch, an approved annual salary rate for each budget entity containing a salary appropriation. This rate shall be based upon the actual salary rate and shall be consistent with the General Appropriations Act or special appropriations acts. The annual salary rate shall be:
- (a) Determined by the salary rate specified in the General Appropriations Act and adjusted for reorganizations authorized

Page 84 of 140

PCB CVJS 11-07.docx

by law, for any other appropriations made by law, and, subject to s. 216.177, for distributions of lump-sum appropriations and administered funds and for actions that require authorization of salary rate from salary rate reserve and placement of salary rate in salary rate reserve.

- (b) Controlled by department or agency; except for the Department of Education, which shall be controlled by division and for the judicial branch, which shall be controlled at the branch level.
 - (c) Assigned to the number of authorized positions.
- (10)(a) The Legislative Budget Commission may authorize increases or decreases in the approved salary rate, except as authorized in paragraph (8)(a), for positions pursuant to the request of the agency filed with the Executive Office of the Governor or pursuant to the request of an entity of the judicial branch filed with the Office of the State Court Administrator Chief Justice of the Supreme Court, if deemed necessary and in the best interest of the state and consistent with legislative policy and intent.
- Office of the State Court Administrator Chief Justice of the Supreme Court may approve changes in the amounts appropriated from state trust funds in excess of those in the approved operating budget up to \$1 million only pursuant to the federal funds provisions of s. 216.212, when grants and donations are received after April 1, or when deemed necessary due to a set of conditions that were unforeseen at the time the General Appropriations Act was adopted and that are essential to correct

Page 85 of 140

2358:

2375°

2377 in order to continue the operation of government.

(b) Changes in the amounts appropriated from state trust funds in excess of those in the approved operating budget which are in excess of \$1 million may be approved only by the Legislative Budget Commission pursuant to the request of a state agency filed with the Executive Office of the Governor or pursuant to the request of an entity of the judicial branch filed with the Office of the State Court Administrator Chief Justice of the Supreme Court.

The provisions of this subsection are subject to the notice and objection procedures set forth in s. 216.177.

of the State Court Administrator Chief Justice of the Supreme

Court shall certify the amounts approved for operations and

fixed capital outlay, together with any relevant supplementary

materials or information, to the Chief Financial Officer; and

such certification shall be the Chief Financial Officer's guide

with reference to the expenditures of each state agency pursuant

to s. 216.192.

Section 110. Subsection (2) of section 216.1815, Florida Statutes, is amended to read:

216.1815 Agency incentive and savings program.-

 (2) To be eligible to retain funds, an agency or the Office of the State Court Administrator Chief Justice of the Supreme Court must submit a plan and an associated request to amend its approved operating budget to the Legislative Budget Commission specifying:

Page 86 of 140

PCB CVJS 11-07.docx

- (a) The modifications to approved programs resulting in efficiencies and cost savings;
- (b) The amount and source of the funds and positions saved;
- (c) The specific positions, rate, amounts, and sources of funds the agency or the judicial branch wishes to include in its incentive expenditures;
- (d) How the agency or the judicial branch will meet the goals and objectives established in its long-range program plan;
- (e) How the agency or the judicial branch will meet performance standards, including those in its long-range program plan; and
- (f) Any other incentive expenditures which the agency or the judicial branch believes will enhance its performance.

Section 111. Section 216.1826, Florida Statutes, is amended to read:

216.1826 Activity-based planning and budgeting.—Agencies are directed to work in consultation with the Executive Office of the Governor and the appropriations and appropriate substantive committees of the Legislature, and the Office of the State Court Administrator Chief Justice of the Supreme Court is directed to work with the appropriations and appropriate substantive committees of the Legislature, to identify and reach consensus on the appropriate services and activities for activity-based budgeting. It is the intent of the Legislature that all dollars within an agency or the judicial branch be allocated to the appropriate activity for budgeting purposes. Additionally, agencies or the judicial branch shall examine

Page 87 of 140

PCB CVJS 11-07.docx

2405

2406

2407

2408

2409

2410

2411

2412

2413

2414

24152416

2417

24182419

2420

2421

2422

24232424

2425

2426

2427

24282429

2430

24312432

approved performance measures and recommend any changes so that outcomes are clearly delineated for each service or program, as appropriate, and outputs are aligned with activities. Output measures should be capable of being used to generate a unit cost for each activity resulting in a true accounting of what the state should spend on each activity it provides and what the state should expect to accomplish with those funds.

Section 112. Paragraph (b) of subsection (3) and paragraph (a) of subsection (4) of section 216.1827, Florida Statutes, is amended to read:

216.1827 Requirements for performance measures and standards.—

(3)

- Justice of the Supreme Court may submit deletions or amendments of the judicial branch's existing approved performance measures and standards or may submit additional performance measures and standards to the Legislature accompanied with justification for the change and ensure that the revision, deletion, or addition is consistent with legislative intent. Revisions or deletions to, or additions of performance measures and standards submitted by the Office of the State Court Administrator Chief Justice of the Supreme Court are subject to the review and objection procedure set forth in s. 216.177.
- (4)(a) The Legislature may create, amend, and delete performance measures and standards. The Legislature may confer with the Executive Office of the Governor for state agencies and the Office of the State Court Administrator Chief Justice of the

Page 88 of 140

PCB CVJS 11-07.docx

Supreme Court for the judicial branch prior to any such action.

Section 113. Subsection (1) of section 216.192, Florida

Statutes, is amended to read:

216.192 Release of appropriations; revision of budgets.-

Unless otherwise provided in law, on July 1 of each fiscal year, up to 25 percent of the original approved operating budget of each agency and of the judicial branch may be released until such time as annual plans for quarterly releases for all appropriations have been developed, approved, and furnished to the Chief Financial Officer by the Executive Office of the Governor for state agencies and by the Office of the State Court Administrator Chief Justice of the Supreme Court for the judicial branch. The plans, including appropriate plans of releases for fixed capital outlay projects that correspond with each project schedule, shall attempt to maximize the use of trust funds and shall be transmitted to the Chief Financial Officer by August 1 of each fiscal year. Such releases shall at no time exceed the total appropriations available to a state agency or to the judicial branch, or the approved budget for such agency or the judicial branch if less. The Chief Financial Officer shall enter such releases in his or her records in accordance with the release plans prescribed by the Executive Office of the Governor and the Chief Justice, unless otherwise amended as provided by law. The Executive Office of the Governor and the Chief Justice shall transmit a copy of the approved annual releases to the head of the state agency, the chair and vice chair of the Legislative Budget Commission, and the Auditor General. The Chief Financial Officer shall authorize all

Page 89 of 140

PCB CVJS 11-07.docx

2461

2462

2463

2464

2465 2466

24672468

24692470

2471

2472

2473

24742475

2476

2477

2478

2479

2480

24812482

2483

24842485

2486

2487

2488

expenditures to be made from the appropriations on the basis of such releases and in accordance with the approved budget, and not otherwise. Expenditures shall be authorized only in accordance with legislative authorizations. Nothing herein precludes periodic reexamination and revision by the Executive Office of the Governor or by the Chief Justice of the annual plans for release of appropriations and the notifications of the parties of all such revisions.

Section 114. Section 216.195, Florida Statutes, is amended to read:

216.195 Impoundment of funds; restricted.—The Executive Office of the Governor, the Office of the State Court Administrator Chief Justice of the Supreme Court, any member of the Cabinet, or any state agency shall not impound any appropriation except as necessary to avoid or eliminate a deficit pursuant to the provisions of s. 216.221. As used in this section, the term "impoundment" means the omission of any appropriation or part of an appropriation in the approved operating plan prepared pursuant to s. 216.181 or in the schedule of releases prepared pursuant to s. 216.192 or the failure of any state agency or the judicial branch to spend an appropriation for the stated purposes authorized in the approved operating budget. The Governor or either house of the Legislature may seek judicial review of any action or proposed action which violates this section.

Section 115. Paragraph (b) of subsection (1) and subsection (3) of section 216.212, Florida Statutes, is amended to read:

Page 90 of 140

PCB CVJS 11-07.docx

2489 2490

2491

2492

2493

2494 2495

2496

24972498

2499

2500

25012502

2503

2504

2505

2506

2507

2508

2509

2510

2511

2512

2513

2514

2515

2516

216.212 Budgets for federal funds; restrictions on expenditure of federal funds.—

- (1) The Executive Office of the Governor and the office of the Chief Financial Officer shall develop and implement procedures for accelerating the drawdown of, and minimizing the payment of interest on, federal funds. The Executive Office of the Governor shall establish a clearinghouse for federal programs and activities. The clearinghouse shall develop the capacity to respond to federal grant opportunities and to coordinate the use of federal funds in the state.
- (b) Every office or court of the judicial branch, when making a request or preparing a budget to be submitted to the Federal Government for funds, equipment, material, or services, shall submit such request or budget to the Office of the State Court Administrator Chief Justice of the Supreme Court for approval before submitting it to the proper federal authority. However, the Chief Justice may specifically authorize any court to submit specific types of grant proposals directly to the Federal Government.
- (3) Federal money appropriated by Congress or received from court settlements to be used for state purposes, whether by itself or in conjunction with moneys appropriated by the Legislature, may not be expended unless appropriated by the Legislature. However, the Executive Office of the Governor or the Office of the State Court Administrator Chief Justice of the Supreme Court may, after consultation with the legislative appropriations committees, approve the receipt and expenditure of funds from federal sources by state agencies or by the

Page 91 of 140

PCB CVJS 11-07.docx

judicial branch. Any federal programs requiring state matching funds which funds were eliminated, or were requested and were not approved, by the Legislature may not be implemented during the interim. However, federal and other fund sources for the State University System which do not carry a continuing commitment on future appropriations are hereby appropriated for the purpose received.

Section 116. Paragraphs (a) and (b) of subsection (5) and subsections (7) and (9) of section 216.221, Florida Statutes, are amended to read:

216.221 Appropriations as maximum appropriations; adjustment of budgets to avoid or eliminate deficits.—

- (5)(a) If, in the opinion of the Governor, after consultation with the Revenue Estimating Conference, a deficit will occur in the General Revenue Fund, he or she shall so certify to the commission and to the Office of the State Court Administrator Chief Justice of the Supreme Court. No more than 30 days after certifying that a deficit will occur in the General Revenue Fund, the Governor shall develop for the executive branch, and the Office of the State Court Administrator Chief Justice of the Supreme Court shall develop for the judicial branch, and provide to the commission and to the Legislature plans of action to eliminate the deficit.
- (b) If, in the opinion of the President of the Senate and the Speaker of the House of Representatives, after consultation with the Revenue Estimating Conference, a deficit will occur in the General Revenue Fund and the Governor has not certified the deficit, the President of the Senate and the Speaker of the

Page 92 of 140

PCB CVJS 11-07.docx

House of Representatives shall so certify. Within 30 days after such certification, the Governor shall develop for the executive branch and the Office of the State Court Administrator Chief Justice of the Supreme Court shall develop for the judicial branch and provide to the commission and to the Legislature plans of action to eliminate the deficit.

- Deficits in the General Revenue Fund that do not meet (7) the amounts specified by subsection (6) shall be resolved by the Governor for the executive branch and the Office of the State Court Administrator Chief Justice of the Supreme Court for the judicial branch. The Governor and Chief Justice shall implement any directions provided in the General Appropriations Act related to eliminating deficits and to reducing agency and judicial branch budgets, including the use of those legislative appropriations voluntarily placed in reserve. In addition, the Governor and Chief Justice shall implement any directions in the General Appropriations Act relating to the resolution of deficit situations. When reducing state agency or judicial branch budgets, the Governor or the Chief Justice, respectively, shall use the guidelines prescribed in subsection (5). The Executive Office of the Governor, and the Chief Justice for the judicial branch, shall implement the deficit reduction plans through amendments to the approved operating budgets in accordance with s. 216.181.
- (9) If, in the opinion of the Chief Financial Officer, after consultation with the Revenue Estimating Conference, a deficit will occur, he or she shall report his or her opinion to the Governor, the President of the Senate, and the Speaker of

Page 93 of 140

PCB CVJS 11-07.docx

2573 2574

2575

2576 2577

2578

2579

2580

2581

2582

2583

2584

2585

2586

2587

2588

2589

2590

2591

2592

2593

2594

2595

2596

2597

25982599

2600

the House of Representatives in writing. In the event the Governor does not certify a deficit, or the President of the Senate and the Speaker of the House of Representatives do not certify a deficit within 10 days after the Chief Financial Officer's report, the Chief Financial Officer shall report his or her findings and opinion to the commission and the Office of the State Court Administrator Chief Justice of the Supreme Court.

Section 117. Paragraphs (c) and (d) of subsection (1) of section 216.262, Florida Statutes, are amended to read:

216.262 Authorized positions.—

2612 (1)

(c)1. The Executive Office of the Governor, under such procedures and qualifications as it deems appropriate, shall, upon agency request, delegate to any state agency authority to add and delete authorized positions or transfer authorized positions from one budget entity to another budget entity within the same division, and may approve additions and deletions of authorized positions or transfers of authorized positions within the state agency when such changes would enable the agency to administer more effectively its authorized and approved programs. The additions or deletions must be consistent with the intent of the approved operating budget, must be consistent with legislative policy and intent, and must not conflict with specific spending policies specified in the General Appropriations Act.

2. The Office of the State Court Administrator Chief

Justice of the Supreme Court shall have the authority to

Page 94 of 140

PCB CVJS 11-07.docx

establish procedures for the judicial branch to add and delete authorized positions or transfer authorized positions from one budget entity to another budget entity, and to add and delete authorized positions within the same budget entity, when such changes are consistent with legislative policy and intent and do not conflict with spending policies specified in the General Appropriations Act.

(d) An individual employed by a state agency or by the judicial branch may not hold more than one employment during his or her normal working hours with the state, such working hours to be determined by the head of the state agency affected, unless approved by the Department of Management Services, or otherwise delegated to the agency head, or by the Office of the State Court Administrator Chief Justice of the Supreme Court, respectively.

Section 118. Subsections (2) and (4) of section 216.292, Florida Statutes, are amended to read:

216.292 Appropriations nontransferable; exceptions.-

- (2) The following transfers are authorized to be made by the head of each department or the Office of the State Court

 Administrator Chief Justice of the Supreme Court whenever it is deemed necessary by reason of changed conditions:
- (a) The transfer of appropriations funded from identical funding sources, except appropriations for fixed capital outlay, and the transfer of amounts included within the total original approved budget and plans of releases of appropriations as furnished pursuant to ss. 216.181 and 216.192, as follows:
 - 1. Between categories of appropriations within a budget

Page 95 of 140

PCB CVJS 11-07.docx

entity, if no category of appropriation is increased or decreased by more than 5 percent of the original approved budget or \$250,000, whichever is greater, by all action taken under this subsection.

- 2. Between budget entities within identical categories of appropriations, if no category of appropriation is increased or decreased by more than 5 percent of the original approved budget or \$250,000, whichever is greater, by all action taken under this subsection.
- 3. Any agency exceeding salary rate established pursuant to s. 216.181(8) on June 30th of any fiscal year shall not be authorized to make transfers pursuant to subparagraphs 1. and 2. in the subsequent fiscal year.
- 4. Notice of proposed transfers under subparagraphs 1. and 2. shall be provided to the Executive Office of the Governor and the chairs of the legislative appropriations committees at least 3 days prior to agency implementation in order to provide an opportunity for review. The review shall be limited to ensuring that the transfer is in compliance with the requirements of this paragraph.
- (b) After providing notice at least 5 working days prior to implementation:
- 1. The transfer of funds within programs identified in the General Appropriations Act from identical funding sources between the following appropriation categories without limitation so long as such a transfer does not result in an increase, to the total recurring general revenue or trust fund cost of the agency or entity of the judicial branch in the

Page 96 of 140

PCB CVJS 11-07.docx

subsequent fiscal year: other personal services, expenses, operating capital outlay, food products, state attorney and public defender operations, data processing services, operating and maintenance of patrol vehicles, overtime payments, salary incentive payments, compensation to retired judges, law libraries, and juror and witness payments.

- 2. The transfer of funds and positions from identical funding sources between salaries and benefits appropriation categories within programs identified in the General Appropriations Act. Such transfers must be consistent with legislative policy and intent and may not adversely affect achievement of approved performance outcomes or outputs in any program.
- (c) The transfer of funds appropriated to accounts established for disbursement purposes upon release of such appropriation upon request of a department and approval by the Chief Financial Officer. Such transfer may only be made to the same appropriation category and the same funding source from which the funds are transferred.
- (4) The following transfers are authorized with the approval of the Legislative Budget Commission. Unless waived by the chair and vice chair of the commission, notice of such transfers must be provided 14 days before the commission meeting:
- (a) The transfer of appropriations for operations from the General Revenue Fund in excess of those provided in this section but within a state agency or within the judicial branch, as recommended by the Executive Office of the Governor or the

Page 97 of 140

PCB CVJS 11-07.docx

Office of the State Court Administrator Chief Justice of the Supreme Court.

- (b) The transfer of appropriations for operations from trust funds in excess of those authorized in subsection (2) or subsection (3), as recommended by the Executive Office of the Governor or the Office of the State Court Administrator Chief Justice of the Supreme Court.
- named fixed capital outlay project found to be in excess of that needed to complete the project to another project for which there has been an appropriation in the same fiscal year from the same fund and within the same department where a deficiency is found to exist, at the request of the Executive Office of the Governor for state agencies or the Office of the State Court Administrator Chief Justice of the Supreme Court for the judicial branch. The scope of a fixed capital outlay project may not be changed by any transfer of funds made pursuant to this subsection.
- (d) The transfers necessary to accomplish the purposes of reorganization within state agencies or the judicial branch authorized by the Legislature when the necessary adjustments of appropriations and positions have not been provided in the General Appropriations Act.

Section 119. Paragraph (d) of subsection (1) and paragraph (c) of subsection (2) of section 216.301, Florida Statutes, is amended to read:

216.301 Appropriations; undisbursed balances.—
(1)

Page 98 of 140

PCB CVJS 11-07.docx

Each department and the judicial branch shall maintain the integrity of the General Revenue Fund. Appropriations from the General Revenue Fund contained in the original approved budget may be transferred to the proper trust fund for disbursement. Any reversion of appropriation balances from programs which receive funding from the General Revenue Fund and trust funds shall be transferred to the General Revenue Fund within 15 days after such reversion, unless otherwise provided by federal or state law, including the General Appropriations Act. The Executive Office of the Governor or the Office of the State Court Administrator Chief Justice of the Supreme Court shall determine the state agency or judicial branch programs which are subject to this paragraph. This determination shall be subject to the legislative consultation and objection process in this chapter. The Education Enhancement Trust Fund shall not be subject to the provisions of this section.

(2)

2741

2742

2743 2744

2745 2746

27472748

2749

2750

2751

2752

2753 2754

2755

2756

2757

2758

2759

2760

2761

2762

2763

2764

27652766

2767

2768

(c) The balance of any appropriation for fixed capital outlay certified forward under paragraph (a) which is not disbursed but expended, contracted, or committed to be expended prior to the end of the second fiscal year of the appropriation, or the third fiscal year if it is for an educational facility as defined in chapter 1013 or for a construction project of a state university, and any subsequent fiscal year, shall be certified by the head of the affected state agency or the legislative or judicial branch on or before August 1 of each year to the Executive Office of the Governor, showing in detail the commitment or to whom obligated and the amount of such

Page 99 of 140

PCB CVJS 11-07.docx

commitment or obligation. On or before September 1 of each year, the Executive Office of the Governor shall review and approve or disapprove, consistent with legislative policy and intent, any or all of the items and amounts certified by the head of the affected state agency and shall approve all items and amounts certified by the Office of the State Court Administrator Chief Justice of the Supreme Court and by the legislative branch and shall furnish the Chief Financial Officer, the legislative appropriations committees, and the Auditor General a detailed listing of the items and amounts approved as legal encumbrances against the undisbursed balances of such appropriations. If such certification is not made and the balance of the appropriation has reverted and the obligation is proven to be legal, due, and unpaid, the obligation shall be presented to the Legislature for its consideration.

Section 120. Section 272.04, Florida Statutes, is amended to read:

272.04 Department to allocate space.—The Department of Management Services shall have authority to allocate space to house the various departments, agencies, boards, and commissions in said buildings, excepting, however, the new Supreme Court Building, for which authority shall be vested in the justices of the Supreme Court.

Section 121. Subsection (15) of section 287.059, Florida Statutes, is amended to read:

287.059 Private attorney services.-

(15) The Attorney General's office may, by rule, adopt standard fee schedules for court reporting services for each

Page 100 of 140

PCB CVJS 11-07.docx

judicial circuit in consultation with the Florida Court
Reporters Association. Agencies, when contracting for court
reporting services, must use the standard fee schedule for court
reporting services established pursuant to this section,
provided no state contract is applicable or unless the head of
the agency or his or her designee waives use of the schedule and
sets forth the reasons for deviating from the schedule in
writing to the Attorney General. Such waiver must demonstrate
necessity based upon criteria for deviation from the schedule
which the Attorney General shall establish by rule. Any proposed
fee schedule under this section shall be submitted to the
Governor, the Speaker of the House of Representatives, the
President of the Senate, and the Chief Justice of each the
Florida Supreme Court at least 60 days prior to publication of
the notice to adopt the rule.

Section 122. Subsection (5) of section 288.9606, Florida Statutes, is amended to read:

288.9606 Issue of revenue bonds.

(5) In any suit, action, or proceeding involving the validity or enforceability of any bond issued under this act, or the security therefor, any such bond reciting in substance that it has been issued by the corporation in connection with any purpose of the act shall be conclusively deemed to have been issued for such purpose, and such purpose shall be conclusively deemed to have been carried out in accordance with the act. The complaint in any action to validate such bonds shall be filed only in the Circuit Court for Leon County. The notice required to be published by s. 75.06 shall be published only in Leon

Page 101 of 140

PCB CVJS 11-07.docx

County, and the complaint and order of the circuit court shall be served only on the State Attorney of the Second Judicial Circuit and on the state attorney of each circuit in each county where the public agencies which were initially a party to the interlocal agreement are located. Notice of such proceedings shall be published in the manner and the time required by s. 75.06, in Leon County and in each county where the public agencies which were initially a party to the interlocal agreement are located. Obligations of the corporation pursuant to a loan agreement as described in this subsection may be validated as provided in chapter 75. The validation of at least the first bonds approved by the corporation shall be appealed to the Florida Supreme Court of Civil Appeals.

Section 123. Section 318.30, Florida Statutes, is amended to read:

318.30 Legislative intent.—It is the intent of the Legislature that civil traffic infraction hearing officers be appointed and used in those counties where the need arises for their services. Any Civil Traffic Infraction Hearing Officer Program established in a county under ss. 318.30-318.38 shall be subject to the supervision of the Supreme Court of Civil Appeals.

Section 124. Section 318.34, Florida Statutes, is amended to read:

318.34 Qualifications.—Applicants for the position of hearing officer of the civil traffic court shall be members in good standing of The Florida Bar and shall have completed a 40-hour education and training program which has been approved by

Page 102 of 140

PCB CVJS 11-07.docx

the Florida Supreme Court of Civil Appeals. Thereafter, hearing officers shall complete an approved 4-hour continuing education program annually.

Section 125. Subsection (1) of section 350.128, Florida Statutes, is amended to read:

350.128 Judicial review.-

 (1) As authorized by s. 3(a)(2) 3(b)(2), Art. V of the State Constitution, the Supreme Court of Civil Appeals shall, upon petition, review any action of the commission relating to rates or service of utilities providing electric, gas, or telephone service. The District Court of Appeal, First District, shall, upon petition, review any other action of the commission.

Section 126. Section 364.381, Florida Statutes, is amended to read:

364.381 Judicial review.—As authorized by s. 3(a)(2) 3(b)(2), Art. V of the State Constitution, the Supreme Court of Civil Appeals shall review, upon petition, any action of the commission relating to rates or service of telecommunications companies. For purposes of judicial review, a telecommunications company is a telephone company within the meaning of s. 3(b)(2), Art. V of the State Constitution.

Section 127. Section 366.10, Florida Statutes, is amended to read:

366.10 Judicial review.—As authorized by s. $\underline{3(a)(2)}$ $\underline{3(b)(2)}$, Art. V of the State Constitution, the Supreme Court of Civil Appeals shall review, upon petition, any action of the commission relating to rates or service of utilities providing electric or gas service.

Page 103 of 140

PCB CVJS 11-07.docx

Section 128. Paragraph (d) of subsection (2) of section 366.8260, Florida Statutes, is amended to read:

366.8260 Storm-recovery financing.

(2) FINANCING ORDERS.—

2881

2882

2883

2884

2885

2886

2887

2888

2889

2890

2891

2892

2893

2894

2895

2896

2897

2898

2899

2900

2901

2902

2903

2904

2905

2906

29072908

Within 30 days after the commission issues an order (d) pursuant to paragraph (b) or a decision denying a request for reconsideration or, if the request for reconsideration is granted, within 30 days after the commission issues its decision on reconsideration, an adversely affected party may petition for judicial review in the Florida Supreme Court of Civil Appeals. The petition for review shall be served upon the executive director of the commission personally or by service at the office of the commission. Review on appeal shall be based solely on the record before the commission and briefs to the court and shall be limited to determining whether the order issued pursuant to paragraph (b), or the order on reconsideration, conforms to the constitution and laws of this state and the United States and is within the authority of the commission under this section. Inasmuch as delay in the determination of the appeal of a financing order will delay the issuance of storm-recovery bonds, thereby diminishing savings to customers which might be achieved if such bonds were issued as contemplated by a financing order, the Supreme Court of Civil Appeals shall proceed to hear and determine the action as expeditiously as practicable and give the action precedence over other matters not accorded similar precedence by law. Section 129. Section 368.112, Florida Statutes, is amended

Page 104 of 140

PCB CVJS 11-07.docx

to read:

368.112 Judicial review.—As authorized by s. 3(a)(2) 3(b)(2), Art. V of the State Constitution, the Supreme Court of Civil Appeals shall review, upon petition, any action of the commission relating to rates or service of a natural gas transmission company. For purposes of judicial review, a natural gas transmission company is a utility providing gas service within the meaning of s. 3(b)(2), Art. V of the State Constitution.

Section 130. Subsection (2) of section 379.332, Florida Statutes, is amended to read:

379.332 Prosecutions; state attorney to represent state.

(2) The state attorney shall represent the state in any forfeiture proceeding under this chapter. The Department of Legal Affairs shall represent the state in all appeals from judgments of forfeiture to the <u>appropriate</u> Supreme Court. The state may appeal any judgment denying forfeiture in whole or in part that may be otherwise adverse to the state.

Section 131. Paragraph (d) of subsection (3) of section 383.0115, Florida Statutes, is amended to read:

383.0115 The Commission on Marriage and Family Support Initiatives.—

- (3) SCOPE OF ACTIVITY.—The commission shall:
- (d) By December 31 of each year, beginning December 31, 2003, issue an annual report to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Chief Justice of the Supreme Court of Civil Appeals on progress it is making on its responsibilities.

Page 105 of 140

PCB CVJS 11-07.docx

Section 132. Paragraph (f) of subsection (4) and subsections (5) and (6) of section 390.01114, Florida Statutes, are amended to read:

390.01114 Parental Notice of Abortion Act.-

- (4) PROCEDURE FOR JUDICIAL WAIVER OF NOTICE.-
- (f) An expedited appeal shall be available, as <u>provided</u> the Supreme Court provides by <u>court</u> rule, to any minor to whom the circuit court denies a waiver of notice. An order authorizing a termination of pregnancy without notice is not subject to appeal.
- (5) PROCEEDINGS.—The Supreme Court of Civil Appeals is requested to adopt rules and forms for petitions to ensure that proceedings under subsection (4) are handled expeditiously and in a manner consistent with this act. The Supreme Court of Civil Appeals is also requested to adopt rules to ensure that the hearings protect the minor's confidentiality and the confidentiality of the proceedings.
- (6) REPORT.—The Supreme Court of Civil Appeals, through the Office of the State Courts Administrator, shall report by February 1 of each year to the Governor, the President of the Senate, and the Speaker of the House of Representatives on the number of petitions filed under subsection (4) for the preceding year, and the timing and manner of disposal of such petitions by each circuit court.

Section 133. Paragraph (e) of subsection (1) of section 397.333, Florida Statutes, is amended to read:

397.333 Statewide Drug Policy Advisory Council.—

2963 (1)

Page 106 of 140

PCB CVJS 11-07.docx

(e) The Chief Justice of the Supreme Court of Civil

Appeals shall appoint a member of the judiciary to the advisory council.

Section 134. Subsection (1) of section 397.484, Florida Statutes, is amended to read:

- 397.484 Lawyer assistance programs; persons entitled to immunity.—The civil immunity provided for in this act shall be liberally construed to accomplish the purposes of this act. The persons entitled to immunity under this act include:
- (1) Florida Lawyers Assistance, Inc., and other lawyer assistance programs approved by the Florida Supreme Court of Civil Appeals or The Florida Bar which provide assistance to attorneys who may be impaired because of abuse of alcohol or other drugs or because of any other physical or mental infirmity causing impairment.

Section 135. Subsection (11) of section 400.0233, Florida Statutes, is amended to read:

- 400.0233 Presuit notice; investigation; notification of violation of resident's rights or alleged negligence; claims evaluation procedure; informal discovery; review; settlement offer; mediation.—
- (11) Within 30 days after the claimant's receipt of the defendant's response to the claim, the parties or their designated representatives shall meet in mediation to discuss the issues of liability and damages in accordance with the mediation rules of practice and procedures adopted by court rule the Supreme Court. Upon stipulation of the parties, this 30-day period may be extended and the statute of limitations is tolled

Page 107 of 140

PCB CVJS 11-07.docx

during the mediation and any such extension. At the conclusion of mediation, the claimant shall have 60 days or the remainder of the period of the statute of limitations, whichever is greater, within which to file suit.

Section 136. Paragraph (b) of subsection (4) of section 402.56, Florida Statutes, is amended to read:

402.56 Children's cabinet; organization; responsibilities; annual report.—

- (4) MEMBERS.—The cabinet shall consist of 15 members including the Governor and the following persons:
- (b) The President of the Senate, the Speaker of the House of Representatives, the Chief Justice of the Supreme Court of Civil Appeals, the Attorney General, and the Chief Financial Officer, or their appointed designees, shall serve as ex officio members of the cabinet.

Section 137. Subsection (8) of section 403.1837, Florida Statutes, is amended to read:

403.1837 Florida Water Pollution Control Financing Corporation.—

(8) The corporation shall validate any bonds issued under this section, except refunding bonds, which may be validated at the option of the corporation, by proceedings under chapter 75. The validation complaint must be filed in the Circuit Court for Leon County. The notice required under s. 75.06 must be published in Leon County, and the complaint and order of the circuit court shall be served only on the State Attorney for the Second Judicial Circuit. Sections 75.04(2) and 75.06(2) do not apply to a validation complaint filed as authorized in this

Page 108 of 140

PCB CVJS 11-07.docx

subsection. The validation of the first bonds issued under this section may be appealed to the Supreme Court of Civil Appeals, and the appeal shall be handled on an expedited basis.

Section 138. Paragraph (d) of subsection (4) of section 403.519, Florida Statutes, is amended to read:

403.519 Exclusive forum for determination of need.-

- In making its determination on a proposed electrical power plant using nuclear materials or synthesis gas produced by integrated gasification combined cycle power plant as fuel, the commission shall hold a hearing within 90 days after the filing of the petition to determine need and shall issue an order granting or denying the petition within 135 days after the date of the filing of the petition. The commission shall be the sole forum for the determination of this matter and the issues addressed in the petition, which accordingly shall not be reviewed in any other forum, or in the review of proceedings in such other forum. In making its determination to either grant or deny the petition, the commission shall consider the need for electric system reliability and integrity, including fuel diversity, the need for base-load generating capacity, the need for adequate electricity at a reasonable cost, and whether renewable energy sources and technologies, as well as conservation measures, are utilized to the extent reasonably available.
- (d) The commission's determination of need for a nuclear or integrated gasification combined cycle power plant shall create a presumption of public need and necessity and shall serve as the commission's report required by s. 403.507(4)(a).

Page 109 of 140

PCB CVJS 11-07.docx

3020

3021

3022

3023

3024

3025 3026

3027

3028

3029

3030

3031 3032

3033

3034

3036

3037

3038

3039 3040

3041

3042

3043

3044

3045

3046

3047

An order entered pursuant to this section constitutes final agency action. Any petition for reconsideration of a final order on a petition for need determination shall be filed within 5 days after the date of such order. The commission's final order, including any order on reconsideration, shall be reviewable on appeal in the Florida Supreme Court of Civil Appeals. Inasmuch as delay in the determination of need will delay siting of a nuclear or integrated gasification combined cycle power plant or diminish the opportunity for savings to customers under the federal Energy Policy Act of 2005, the Supreme Court of Civil Appeals shall proceed to hear and determine the action as expeditiously as practicable and give the action precedence over matters not accorded similar precedence by law.

Section 139. Subsection (4) of section 421.17, Florida Statutes, is amended to read:

421.17 Validation of debentures and proceedings.-

(4) In the event no appeal is taken within the time prescribed by said chapter, or if taken, and the decree validating said debentures is affirmed by the Supreme Court of Civil Appeals, the decree of the circuit court validating and confirming the issuance of the debentures of the housing authority shall be forever conclusive as to the validity of said debentures against the housing authority and against all taxpayers and citizens of the city for which said housing authority was created and of the county or counties in the whole or part of which the housing authority is empowered to function; and the validity of said debentures shall never be called in question in any court in this state. Debentures of a housing

Page 110 of 140

PCB CVJS 11-07.docx

authority, when issued under the provisions of said chapter, shall have stamped or written thereon by the proper officers of the housing authority issuing the same, the words: "Validated and Confirmed by Decree of the Circuit Court," specifying the date when such decree was rendered and the court in which it was rendered, which shall be signed by the clerk of the circuit court in which the decree was rendered, which entry shall be original evidence of said decree in any court in this state.

Section 140. Subsection (11) of section 429.293, Florida Statutes, is amended to read:

429.293 Presuit notice; investigation; notification of violation of residents' rights or alleged negligence; claims evaluation procedure; informal discovery; review; settlement offer; mediation.—

(11) Within 30 days after the claimant's receipt of defendant's response to the claim, the parties or their designated representatives shall meet in mediation to discuss the issues of liability and damages in accordance with the mediation rules of practice and procedures adopted by court rule the Supreme Court. Upon stipulation of the parties, this 30-day period may be extended and the statute of limitations is tolled during the mediation and any such extension. At the conclusion of mediation, the claimant shall have 60 days or the remainder of the period of the statute of limitations, whichever is greater, within which to file suit.

Section 141. Paragraph (a) of subsection (2) of section 429.87, Florida Statutes, is amended to read:

429.87 Civil actions to enforce rights.-

Page 111 of 140

PCB CVJS 11-07.docx

- (2) To recover attorney's fees under this section, the following conditions precedent must be met:
- (a) Within 120 days after the filing of a responsive pleading or defensive motion to a complaint brought under this section and before trial, the parties or their designated representatives shall meet in mediation to discuss the issues of liability and damages in accordance with this paragraph for the purpose of an early resolution of the matter.
- 1. Within 60 days after the filing of the responsive pleading or defensive motion, the parties shall:
- a. Agree on a mediator. If the parties cannot agree on a mediator, the defendant shall immediately notify the court, which shall appoint a mediator within 10 days after such notice.
 - b. Set a date for mediation.
- c. Prepare an order for the court that identifies the mediator, the scheduled date of the mediation, and other terms of the mediation. Absent any disagreement between the parties, the court may issue the order for the mediation submitted by the parties without a hearing.
- 2. The mediation must be concluded within 120 days after the filing of a responsive pleading or defensive motion. The date may be extended only by agreement of all parties subject to mediation under this subsection.
- 3. The mediation shall be conducted in the following manner:
- a. Each party shall ensure that all persons necessary for complete settlement authority are present at the mediation.
 - b. Each party shall mediate in good faith.

Page 112 of 140

PCB CVJS 11-07.docx

3104

3105

3106

3107

3108

3109

3110

3111

3112

3113 3114

3115

3116 3117

3118

3119

3120

3121

3122

3123

3124

3125

3126

3127

3128

3129

3130

3131

4. All aspects of the mediation which are not specifically established by this subsection must be conducted according to the rules of practice and procedure adopted by court rule the Supreme Court of this state.

Section 142. Subsection (1) of section 440.106, Florida Statutes, is amended to read:

440.106 Civil remedies; administrative penalties.-

(1) Whenever any circuit or special grievance committee acting under the jurisdiction of the Supreme Court of Civil Appeals finds probable cause to believe that an attorney has violated s. 440.105, such committee may forward to the appropriate state attorney a copy of the findings of probable cause and a copy of the report being filed in the matter.

Section 143. Paragraph (a) of subsection (5) of section 440.25, Florida Statutes, is amended to read:

440.25 Procedures for mediation and hearings.

(5)(a) Procedures with respect to appeals from orders of judges of compensation claims shall be governed by <u>court</u> rules adopted by the Supreme Court. Such an order shall become final 30 days after mailing of copies of such order to the parties, unless appealed pursuant to such rules.

Section 144. Section 440.271, Florida Statutes, is amended to read:

440.271 Appeal of order of judge of compensation claims.—
Review of any order of a judge of compensation claims entered pursuant to this chapter shall be by appeal to the District Court of Appeal, First District. Appeals shall be filed in accordance with rules of procedure prescribed by court rule the

Page 113 of 140

PCB CVJS 11-07.docx

Supreme Court for review of such orders. The department shall be given notice of any proceedings pertaining to s. 440.25, regarding indigency, or s. 440.49, regarding the Special Disability Trust Fund, and shall have the right to intervene in any proceedings.

Section 145. Subsection (3) of section 440.29, Florida Statutes, is amended to read:

440.29 Procedure before the judge of compensation claims.

(3) The practice and procedure before the judges of compensation claims shall be governed by rules adopted by the Office of the Judges of Compensation Claims Supreme Court, except to the extent that such rules conflict with the provisions of this chapter.

Section 146. Subsection (2) of section 440.32, Florida Statutes, is amended to read:

440.32 Cost in proceedings brought without reasonable ground.—

(2) If the judge of compensation claims or any court having jurisdiction of proceedings in respect to any claims or defense under this section determines that the proceedings were maintained or continued frivolously, the cost of the proceedings, including reasonable attorney's fees, shall be assessed against the offending attorney. If a penalty is assessed under this subsection, a copy of the order assessing the penalty must be forwarded to the appropriate grievance committee acting under the jurisdiction of the Supreme Court of Civil Appeals. Penalties, fees, and costs awarded under this provision may not be recouped from the party.

Page 114 of 140

PCB CVJS 11-07.docx

3188 Section 147. Section 440.442, Florida Statutes, is amended 3189 to read:

440.442 Code of Judicial Conduct.—The Deputy Chief Judge and judges of compensation claims shall observe and abide by the Code of Judicial Conduct as adopted by the Florida Supreme Court. Any material violation of a provision of the Code of Judicial Conduct shall constitute either malfeasance or misfeasance in office and shall be grounds for suspension and removal of the Deputy Chief Judge or judge of compensation claims by the Governor.

Section 148. Subsection (2) of section 454.021, Florida Statutes, is amended to read:

454.021 Attorneys; admission to practice law; Supreme Court of Civil Appeals to govern and regulate.—

(2) The Supreme Court of Civil Appeals of Florida, being the highest court of said state, is the proper court to govern and regulate admissions of attorneys and counselors to practice law in said state.

Section 149. Section 454.31, Florida Statutes, is amended to read:

Any person who has been knowingly disbarred and who has not been lawfully reinstated or is knowingly under suspension from the practice of law by any circuit court of the state or by the Supreme Court of the state who practices law in this state or holds himself or herself out as an attorney at law or qualified to practice law in this state commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s.

Page 115 of 140

PCB CVJS 11-07.docx

3216 775.084.

3217

3218

3219 3220

3221

3222

3223

3224

3225

3226 3227

3228

3229 3230

3232

3233

3234

3235

3236 3237

3238

3239

3240

3241

3242

3243

Section 150. Section 454.32, Florida Statutes, is amended to read:

454.32 Aiding or assisting disbarred or suspended attorney prohibited.—A person who knowingly aids or assists any person in carrying on the unauthorized practice of law, knowing that such person has been disbarred and has not been lawfully reinstated or is under suspension from the practice of law by any circuit court of the state or by the Supreme Court of the state, commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, and shall also be subject to disbarment.

Section 151. Paragraph (d) of subsection (7) of section 489.533, Florida Statutes, is amended to read:

489.533 Disciplinary proceedings.-

3231 (7)

(d) Mediation shall be conducted according to rules of practice and procedure for circuit court as adopted by <u>court</u> rule the Supreme Court. The mediator shall be a certified circuit court mediator.

Section 152. Subsection (4) of section 627.7015, Florida Statutes, is amended to read:

627.7015 Alternative procedure for resolution of disputed property insurance claims.—

(4) The department shall adopt by rule a property insurance mediation program to be administered by the department or its designee. The department may also adopt special rules which are applicable in cases of an emergency within the state.

Page 116 of 140

PCB CVJS 11-07.docx

The rules shall be modeled after practices and procedures set forth in mediation rules of procedure adopted by <u>court rule</u> the <u>Supreme Court</u>. The rules shall provide for:

- (a) Reasonable requirement for processing and scheduling of requests for mediation.
- (b) Qualifications of mediators as provided in s. 627.745 and in the Florida Rules of Certified and Court Appointed Mediators, and for such other individuals as are qualified by education, training, or experience as the department determines to be appropriate.
- (c) Provisions governing who may attend mediation conferences.
 - (d) Selection of mediators.
 - (e) Criteria for the conduct of mediation conferences.
 - (f) Right to legal counsel.

Section 153. Subsection (2) of section 723.038, Florida Statutes, is amended to read:

723.038 Dispute settlement; mediation.-

(2) The division upon petition shall appoint a qualified mediator to conduct mediation proceedings unless the parties timely notify the division in writing that they have selected a mediator. A person appointed by the division shall be a qualified mediator from a list of circuit court mediators in each judicial circuit who has met training and educational requirements established by the Supreme Court. If such mediators are not available, the division may select a mediator from the list maintained by the Florida Growth Management Conflict Resolution Consortium. The division shall promulgate rules of

Page 117 of 140

PCB CVJS 11-07.docx

procedure to govern such proceedings in accordance with the rules of practice and procedure adopted by <u>court rule</u> the <u>Supreme Court</u>. The division shall also establish, by rule, the fee to be charged by a mediator which shall not exceed the fee authorized by the circuit court.

Section 154. Subsection (2) of section 744.703, Florida Statutes, is amended to read:

744.703 Office of public guardian; appointment, notification.—

(2) The executive director shall appoint or contract with a public guardian from the list of candidates described in subsection (1). A public guardian must meet the qualifications for a guardian as prescribed in s. 744.309(1)(a). Upon appointment of the public guardian, the executive director shall notify the chief judge of the judicial circuit and the Chief Justice of the Supreme Court of Florida, in writing, of the appointment.

Section 155. Section 752.015, Florida Statutes, is amended to read:

752.015 Mediation of visitation disputes.—It shall be the public policy of this state that families resolve differences over grandparent visitation within the family. It shall be the further public policy of this state that when families are unable to resolve differences relating to grandparent visitation that the family participate in any formal or informal mediation services that may be available. When families are unable to resolve differences relating to grandparent visitation and a petition is filed pursuant to s. 752.01, the court shall, if

Page 118 of 140

PCB CVJS 11-07.docx

3283l

such services are available in the circuit, refer the case to family mediation in accordance with <u>court</u> rules promulgated by the Supreme Court.

Section 156. Paragraphs (f) and (g) of subsection (2) of section 753.03, Florida Statutes, are amended to read:

753.03 Standards for supervised visitation and supervised exchange programs.—

- (2) The clearinghouse shall use an advisory board to assist in developing the standards. The advisory board must include:
- (f) A circuit court judge who presides over domestic violence proceedings, appointed by the Chief Justice of the Supreme Court of Civil Appeals.
- (g) A circuit court judge who presides over dependency proceedings, appointed by the Chief Justice of the Supreme Court of Civil Appeals.

Section 157. Subsection (4) of section 766.107, Florida Statutes, is amended to read:

766.107 Court-ordered arbitration.-

(4) The decision of the arbitration panel shall not be binding. If all parties accept the decision of the arbitration panel, that decision shall be deemed a settlement of the case and it shall be dismissed with prejudice. After the arbitration award is rendered, any party may demand a trial de novo in the circuit court by filing with the clerk of the circuit court and all parties such notice as is required by court rules adopted by the Supreme Court.

Page 119 of 140

PCB CVJS 11-07.docx

3312l

Section 158. Subsection (4) of section 766.206, Florida Statutes, is amended to read:

766.206 Presuit investigation of medical negligence claims and defenses by court.—

If the court finds that an attorney for the claimant (4)mailed notice of intent to initiate litigation without reasonable investigation, or filed a medical negligence claim without first mailing such notice of intent which complies with the reasonable investigation requirements, or if the court finds that an attorney for a defendant mailed a response rejecting the claim without reasonable investigation, the court shall submit its finding in the matter to The Florida Bar for disciplinary review of the attorney. Any attorney so reported three or more times within a 5-year period shall be reported to a circuit grievance committee acting under the jurisdiction of the Supreme Court of Civil Appeals. If such committee finds probable cause to believe that an attorney has violated this section, such committee shall forward to the Supreme Court of Civil Appeals a copy of its finding.

Section 159. Subsection (1) of section 766.311, Florida Statutes, is amended to read:

766.311 Conclusiveness of determination or award; appeal.-

(1) A determination of the administrative law judge as to qualification of the claim for purposes of compensability under s. 766.309 or an award by the administrative law judge pursuant to s. 766.31 shall be conclusive and binding as to all questions of fact. Review of an order of an administrative law judge shall be by appeal to the District Court of Appeal. Appeals shall be

Page 120 of 140

PCB CVJS 11-07.docx

3327

3328

3329

3330

3331

3332

3333

3334

3335

3336

3337

3338

3339

3340

3341

3342

3343

3344

3345

3346 3347

3348

3349

3350

3351

3352

3353

3354

filed in accordance with <u>court</u> rules of procedure prescribed by the Supreme Court for review of such orders.

Section 160. Subsection (6) of section 768.79, Florida Statutes, is amended to read:

768.79 Offer of judgment and demand for judgment.-

- (6) Upon motion made by the offeror within 30 days after the entry of judgment or after voluntary or involuntary dismissal, the court shall determine the following:
- (a) If a defendant serves an offer which is not accepted by the plaintiff, and if the judgment obtained by the plaintiff is at least 25 percent less than the amount of the offer, the defendant shall be awarded reasonable costs, including investigative expenses, and attorney's fees, calculated in accordance with the guidelines promulgated by court rule the Supreme Court, incurred from the date the offer was served, and the court shall set off such costs in attorney's fees against the award. When such costs and attorney's fees total more than the amount of the judgment, the court shall enter judgment for the defendant against the plaintiff for the amount of the costs and fees, less the amount of the award to the plaintiff.
- (b) If a plaintiff serves an offer which is not accepted by the defendant, and if the judgment obtained by the plaintiff is at least 25 percent more than the amount of the offer, the plaintiff shall be awarded reasonable costs, including investigative expenses, and attorney's fees, calculated in accordance with the guidelines promulgated by court rule the Supreme Court, incurred from the date the offer was served.

Page 121 of 140

For purposes of the determination required by paragraph (a), the term "judgment obtained" means the amount of the net judgment entered, plus any postoffer collateral source payments received or due as of the date of the judgment, plus any postoffer settlement amounts by which the verdict was reduced. For purposes of the determination required by paragraph (b), the term "judgment obtained" means the amount of the net judgment entered, plus any postoffer settlement amounts by which the verdict was reduced.

Section 161. Section 849.42, Florida Statutes, is amended to read:

849.42 State attorney to represent state.—Upon the filing of the sheriff's return with the clerk of the circuit court the said clerk shall furnish the state attorney with a copy thereof and the said state attorney shall represent the state in the forfeiture proceedings. The Department of Legal Affairs shall represent the state in all appeals from judgments of forfeiture to the appropriate district court of appeal or direct to the Supreme Court of Criminal Appeals when authorized by s. 3, Art. V of the State Constitution. The state may appeal any judgment denying forfeiture in whole or in part or that may be otherwise adverse to the state.

Section 162. Subsection (1) of section 877.02, Florida Statutes, is amended to read:

877.02 Solicitation of legal services or retainers therefor; penalty.—

(1) It shall be unlawful for any person or her or his agent, employee or any person acting on her or his behalf, to

Page 122 of 140

PCB CVJS 11-07.docx

solicit or procure through solicitation either directly or indirectly legal business, or to solicit or procure through solicitation a retainer, written or oral, or any agreement authorizing an attorney to perform or render legal service, or to make it a business to solicit or procure such business, retainers or agreements; provided, however, that nothing herein shall prohibit or be applicable to banks, trust companies, lawyer reference services, legal aid associations, lay collection agencies, railroad companies, insurance companies and agencies, and real estate companies and agencies, in the conduct of their lawful businesses, and in connection therewith and incidental thereto forwarding legal matters to attorneys at law when such forwarding is authorized by the customers or clients of said businesses and is done pursuant to the rules regulating the Florida Bar canons of legal ethics as pronounced by the Supreme Court of Florida.

Section 163. Section 905.33, Florida Statutes, is amended to read:

905.33 Petition to Supreme Court of Criminal Appeals by Governor; order.—

(1) Whenever the Governor, for good and sufficient reason, deems it to be in the public interest to impanel a statewide grand jury, she or he may petition in writing to the Supreme Court of Criminal Appeals for an order impaneling a statewide grand jury. The petition shall state the general crimes or wrongs to be inquired into and shall state that said crimes or wrongs are of a multicircuit nature. The Supreme Court of Criminal Appeals may order the impaneling of a statewide grand

Page 123 of 140

PCB CVJS 11-07.docx

3411

3412

3413

3414

3415

3416 3417

3418

3419 3420

3421

3422

3423

3424

3425

3426

3427

3428

3429

3430

3431

3432

3433

3434

3435

3436

3437

3438

jury, in accordance with the petition, for a term of 12 calendar months. Upon petition by a majority of the statewide grand jury or by the legal adviser to the statewide grand jury, the Supreme Court of Criminal Appeals, by order, may extend the term of the statewide grand jury for a period of up to 6 months.

Appeals shall designate a judge of a circuit court to preside over the statewide grand jury; such judge shall be referred to herein as the presiding judge.

Section 164. Subsection (2) of section 905.37, Florida Statutes, is amended to read:

905.37 List of prospective jurors; impanelment; composition of jury; compensation.—

order of the Supreme Court of Criminal Appeals granting a petition to impanel a statewide grand jury, shall certify and submit to the presiding judge the lists submitted by the chief judge of each judicial circuit. The Supreme Court of Criminal Appeals shall provide in its order impaneling the statewide grand jury whether the prospective jurors are to be drawn from the jury lists, as selected, certified, and submitted pursuant to this section, from a designated circuit or circuits or from a statewide list containing the names of all persons who are named in the certified jury lists submitted by the chief judge of each judicial circuit. If the Supreme Court of Criminal Appeals determines, based upon the facts set forth in the Governor's petition, that the principal scope of the investigation to be conducted by the statewide grand jury is limited to a particular

Page 124 of 140

PCB CVJS 11-07.docx

region or section of the state, or if, in the interest of convenience to the prospective grand jury witnesses, law enforcement officers, or others, the investigation could more appropriately operate within a particular region or section of the state, then, in either such event, the Supreme Court of Criminal Appeals may designate the judicial circuits within that region of the state which shall be the base operating area for the statewide grand jury, from which designated circuits the prospective jurors of the statewide grand jury shall be selected. The presiding judge shall, by lot and at random, select and impanel the statewide grand jury from the jury lists of the designated circuits certified and submitted through State Courts Administrator, or of the composite statewide list, in accordance with the order of the Supreme Court of Criminal Appeals. In selecting and impaneling the statewide grand jury in the manner prescribed herein, the presiding judge shall select no fewer than one statewide grand juror from each congressional district in the state. Each such prospective juror may be excused by the presiding judge upon a showing that service on the statewide grand jury will result in an unreasonable personal or financial hardship by virtue of the location or projected length of the grand jury investigation.

Section 165. Subsection (2) of section 907.041, Florida Statutes, is amended to read:

907.041 Pretrial detention and release.

(2) RULES OF PROCEDURE.—Procedures for pretrial release determinations shall be governed by <u>court</u> rules adopted by the Supreme Court.

Page 125 of 140

PCB CVJS 11-07.docx

3467

3468

3469

3470

3471

3472 3473

3474

3475

3476

3477 3478

3479

3480

3481 3482

3483

3484

3485 3486

3487

3488

3489 3490

3491

3492

3493 3494

	PCB CVJS 11-07 ORIGINAL 20)11		
3495	Section 166. Subsection (3) of section 918.19, Florida			
3496	Statutes, is amended to read:			
3497	918.19 Closing argument.—As provided in the common law, in	n		
3498	criminal prosecutions after the closing of evidence:			
3499	(3) The prosecuting attorney may reply in rebuttal.			
3500				
3501	The method set forth in this section shall control unless the			
3502	Supreme Court determines it is procedural and issues a			
3503	substitute rule of criminal procedure.			
3504	Section 167. Subsection (4) of section 921.141, Florida			
3505	Statutes, is amended to read:			
3506	921.141 Sentence of death or life imprisonment for capital	l		
3507	felonies; further proceedings to determine sentence			
3508	(4) REVIEW OF JUDGMENT AND SENTENCE.—The judgment of			
3509	conviction and sentence of death shall be subject to automatic			
3510	review by the Supreme Court of Criminal Appeals of Florida and			
3511	disposition rendered within 2 years after the filing of a notice			
3512	of appeal. Such review by the Supreme Court of Criminal Appeals			
3513	shall have priority over all other cases and shall be heard in			
3514	accordance with court rules promulgated by the Supreme Court.			
3515	Section 168. Subsection (5) of section 921.142, Florida			
3516	Statutes, is amended to read:			
3517	921.142 Sentence of death or life imprisonment for capital	1		
3518	drug trafficking felonies; further proceedings to determine			
3519	sentence			
3520	(5) REVIEW OF JUDGMENT AND SENTENCE.—The judgment of			

Page 126 of 140

review and disposition rendered by the Supreme Court of Criminal

conviction and sentence of death shall be subject to automatic

PCB CVJS 11-07.docx

3521

3522

Appeals of Florida within 2 years after the filing of a notice of appeal. Such review by the Supreme Court of Criminal Appeals shall have priority over all other cases and shall be heard in accordance with rules promulgated by the Supreme Court.

Section 169. Subsections (2) and (3) of section 922.105, Florida Statutes, are amended to read:

922.105 Execution of death sentence; prohibition against reduction of death sentence as a result of determination that a method of execution is unconstitutional.—

A person convicted and sentenced to death for a capital crime at any time shall have one opportunity to elect that his or her death sentence be executed by electrocution. The election for death by electrocution is waived unless it is personally made by the person in writing and delivered to the warden of the correctional facility within 30 days after the issuance of mandate pursuant to a decision by the Florida Supreme Court of Criminal Appeals affirming the sentence of death or, if mandate issued before the effective date of this act, the election must be made and delivered to the warden within 30 days after the effective date of this act. If a warrant of execution is pending on the effective date of this act, or if a warrant is issued within 30 days after the effective date of this act, the person sentenced to death who is the subject of the warrant shall have waived election of electrocution as the method of execution unless a written election signed by the person is submitted to the warden of the correctional facility no later than 48 hours after a new date for execution of the death sentence is set by the Governor under

Page 127 of 140

3523

3524

3525

3526

3527

3528 3529

3530

3531

3532

3533

3534

3535

3536

3537

3538

3539

3540

3541

3542

3543

3544

3545

3546

3547

3548

3549

3550

3551 s. 922.06.

 unconstitutional by the Florida Supreme Court of Criminal Appeals under the State Constitution, or held to be unconstitutional by the United States Supreme Court under the United States Constitution, or if the United States Supreme Court declines to review any judgment holding a method of execution to be unconstitutional under the United States Constitution made by the Florida Supreme Court of Criminal Appeals or the United States Court of Appeals that has jurisdiction over Florida, all persons sentenced to death for a capital crime shall be executed by any constitutional method of execution.

Section 170. Section 922.14, Florida Statutes, is amended to read:

922.14 Sentence of death unexecuted for unjustifiable reasons.—If a death sentence is not executed because of unjustified failure of the Governor to issue a warrant, or for any other unjustifiable reason, on application of the Department of Legal Affairs, the Supreme Court of Criminal Appeals shall issue a warrant directing the sentence to be executed during a week designated in the warrant.

Section 171. Section 922.15, Florida Statutes, is amended to read:

922.15 Return of warrant of execution issued by Supreme Court of Criminal Appeals.—After the sentence has been executed pursuant to a warrant issued by the Supreme Court of Criminal Appeals, the warden of the state prison shall send the warrant

Page 128 of 140

PCB CVJS 11-07.docx

and a signed statement of the execution to the Secretary of State. The warden shall file an attested copy of the warrant and statement with the clerk of the court that imposed the sentence. The warden shall send to the Governor an attested copy of the warrant and statement.

Section 172. Subsection (1) of section 924.055, Florida Statutes, is amended to read:

924.055 Postconviction review in capital cases; legislative findings and intent.—

It is the intent of the Legislature to reduce delays in capital cases and to ensure that all appeals and postconviction actions in capital cases are resolved within 5 years after the date a sentence of death is imposed in the circuit court. All capital postconviction actions must be filed as early as possible after the imposition of a sentence of death which may be during a direct appeal of the conviction and sentence. A person sentenced to death or that person's capital postconviction counsel must file any postconviction legal action in compliance with the statutes of limitation established in s. 924.056 and elsewhere in this chapter. Except as expressly allowed by s. 924.056(5), a person sentenced to death or that person's capital postconviction counsel may not file more than one postconviction action in a sentencing court and one appeal therefrom to the Florida Supreme Court of Criminal Appeals, unless authorized by law.

Section 173. Paragraph (a) of subsection (3) and subsection (4) of section 924.056, Florida Statutes, is amended to read:

Page 129 of 140

PCB CVJS 11-07.docx

3579

3580

3581

3582

3583

3584

3585

3586

3587

3588

3589

3590

3591

3592

3593

3594

3595

3596

3597

3598

3599

3600

3601

3602

3603

3604

3605

3606

924.056 Commencement of capital postconviction actions for which sentence of death is imposed on or after January 14, 2000; limitations on actions.—

(3)(a) With respect to all capital postconviction actions commenced after the effective date of this act, a capital postconviction action is not commenced until the defendant or the defendant's postconviction counsel files a fully pled postconviction action in the sentencing court or, as provided in subsection (4), the Florida Supreme Court of Criminal Appeals. For the purposes of this subsection, a fully pled capital postconviction action is one which complies with s. 924.058(2) or any superseding court rule adopted by the Florida Supreme Court. Except as provided by subsection (4) or subsection (5), all capital postconviction actions shall be barred unless they are commenced within 180 days after the filing of the appellant's initial brief in the Florida Supreme Court of Criminal Appeals on direct appeal of the defendant's capital conviction and sentence. The fully pled postconviction action must raise all cognizable claims that the defendant's judgment or sentence was entered in violation of the Constitution or laws of the United States or the Constitution or the laws of the state, including any claim of ineffective assistance of trial counsel, allegations of innocence, or that the state withheld evidence favorable to the defendant. No claim may be considered in such action which could have or should have been raised before trial, at trial, or if preserved on direct appeal. For the purposes of this subsection, a capital postconviction action is not fully pled unless it satisfies the requirements of s.

Page 130 of 140

PCB CVJS 11-07.docx

3607

3608

3609

3610

3611

3612 3613

3614

3615

3616

3617

3618 3619

3620

3621 3622

3623 3624

3625 3626

36273628

3629

3630

3631 3632

3633 3634

924.058(2) or any superseding rule of court.

of ineffective assistance of direct appeal counsel are barred unless they are commenced in conformity with this subsection. The defendant or the defendant's capital postconviction counsel shall file an action in the Florida Supreme Court of Criminal Appeals raising any claim of ineffective assistance of direct appeal counsel within 45 days after mandate issues affirming the death sentence in the direct appeal.

Section 174. Subsection (2) of section 924.057, Florida Statutes, is amended to read:

924.057 Limitation on postconviction cases in which the death sentence was imposed before January 14, 2000.—This section shall govern all capital postconviction actions in cases in which the trial court imposed the sentence of death before the effective date of this act.

which mandate has issued in the Florida Supreme Court of

Criminal Appeals concluding at least one capital postconviction
action in the state court system, a successive capital
postconviction action shall be barred on the effective date of
this act, unless the rules or law in effect immediately prior to
the effective date of this act permitted the successive
postconviction action, in which case the action shall be barred
on the date provided in subsection (4).

Section 175. Subsection (1) of section 924.058, Florida Statutes, is amended to read:

924.058 Capital postconviction claims.—This section shall

Page 131 of 140

PCB CVJS 11-07.docx

regulate the procedures in actions for capital postconviction relief commencing after the effective date of this act unless and until such procedures are revised by court rules rules rules adopted by the Florida Supreme Court which specifically reference this section.

(1) The defendant or the defendant's capital postconviction counsel shall not file more than one capital postconviction action in the sentencing court, one appeal therefrom in the Florida Supreme Court of Criminal Appeals, and one original capital postconviction action alleging the ineffectiveness of direct appeal counsel in the Florida Supreme Court of Criminal Appeals, except as expressly allowed by s. 924.056(5).

Section 176. Subsections (5), (6), and (7) of section 924.059, Florida Statutes, are amended to read:

924.059 Time limitations and judicial review in capital postconviction actions.—This section shall regulate the procedures in actions for capital postconviction relief commencing after the effective date of this act unless and until such procedures are revised by court rules rule or rules adopted by the Florida Supreme Court which specifically reference this section.

(5) An appeal may be taken to the Supreme Court of Criminal Appeals Florida within 15 days from the entry of a final order on a capital postconviction action. No interlocutory appeal shall be permitted. No motion for rehearing shall be permitted. The clerk of the court shall promptly serve upon all parties a copy of the final order.

Page 132 of 140

PCB CVJS 11-07.docx

- (6) If the sentencing court has denied the capital postconviction action without an evidentiary hearing, the appeal to the Florida Supreme Court of Criminal Appeals will be expeditiously resolved in a summary fashion. On appeal, the case shall be initially reviewed for a determination whether the sentencing court correctly resolved the defendant's claims without an evidentiary hearing. If the Florida Supreme Court of Criminal Appeals determines an evidentiary hearing should have been held, the decision to remand for an evidentiary hearing may be made by an order without an opinion. Jurisdiction shall be relinquished to the trial court for a specified period, which must be scheduled within 30 days and must be concluded within 90 days, for the purpose of conducting an evidentiary hearing on any issue identified by the Florida Supreme Court's order. Thereafter, the record shall be supplemented with the hearing transcript.
- (7) The Florida Supreme Court of Criminal Appeals shall render its decision within 180 days after receipt of the record on appeal. If a denial of an action for postconviction relief is affirmed, the Governor may proceed to issue a warrant for execution.

Section 177. Subsection (3) of section 925.12, Florida Statutes, is amended to read:

925.12 DNA testing; defendants entering pleas.-

(3) It is the intent of the Legislature that the Supreme Court of Criminal Appeals adopt rules of procedure consistent with this section for a court, prior to the acceptance of a plea, to make an inquiry into the following matters:

Page 133 of 140

PCB CVJS 11-07.docx

3691

3692

3693 3694

3695

3696

3697

3698

3699

3700

3701

3702

3703

3704

3705

3706

3707

3708 3709

3710

3711

3712 3713

3714

3715

3716

3717

3718

- (a) Whether counsel for the defense has reviewed the discovery disclosed by the state and whether such discovery included a listing or description of physical items of evidence.
- (b) Whether the nature of the evidence against the defendant disclosed through discovery has been reviewed with the defendant.
- (c) Whether the defendant or counsel for the defendant is aware of any physical evidence disclosed by the state for which DNA testing may exonerate the defendant.
- (d) Whether the state is aware of any physical evidence for which DNA testing may exonerate the defendant.

Section 178. Subsection (8) of section 934.02, Florida Statutes, is amended to read:

934.02 Definitions.—As used in this chapter:

(8) "Judge of competent jurisdiction" means justice of the Supreme Court of Criminal Appeals, judge of a district court of appeal, circuit judge, or judge of any court of record having felony jurisdiction of the State of Florida, irrespective of the geographic location or jurisdiction where the judge presides.

Section 179. Paragraph (a) of subsection (1) of section 939.185, Florida Statutes, is amended to read:

939.185 Assessment of additional court costs and surcharges.—

(1)(a) The board of county commissioners may adopt by ordinance an additional court cost, not to exceed \$65, to be imposed by the court when a person pleads guilty or nolo contendere to, or is found guilty of, or adjudicated delinquent for, any felony, misdemeanor, delinquent act, or criminal

Page 134 of 140

PCB CVJS 11-07.docx

traffic offense under the laws of this state. Such additional assessment shall be accounted for separately by the county in which the offense occurred and be used only in the county imposing this cost, to be allocated as follows:

- 1. Twenty-five percent of the amount collected shall be allocated to fund innovations, as determined by the chief judge of the circuit, to supplement state funding for the elements of the state courts system identified in s. 29.004 and county funding for local requirements under s. 29.008(2)(a)2.
- 2. Twenty-five percent of the amount collected shall be allocated to assist counties in providing legal aid programs required under s. 29.008(3)(a).
- 3. Twenty-five percent of the amount collected shall be allocated to fund personnel and legal materials for the public as part of a law library.
- 4. Twenty-five percent of the amount collected shall be used as determined by the board of county commissioners to support teen court programs, except as provided in s. 938.19(7), juvenile assessment centers, and other juvenile alternative programs.

Each county receiving funds under this section shall report the amount of funds collected pursuant to this section and an itemized list of expenditures for all authorized programs and activities. The report shall be submitted in a format developed by the Office of the State Court Administrator Supreme Court to the Governor, the Chief Financial Officer, the President of the Senate, and the Speaker of the House of Representatives on a

Page 135 of 140

PCB CVJS 11-07.docx

quarterly basis beginning with the quarter ending September 30, 2004. Quarterly reports shall be submitted no later than 30 days after the end of the quarter. Any unspent funds at the close of the county fiscal year allocated under subparagraphs 2., 3., and 4., shall be transferred for use pursuant to subparagraph 1.

Section 180. Paragraph (a) of subsection (4) of section 944.096, Florida Statutes, is amended to read:

944.096 Budget requests for residential facility construction; estimates; appropriations; population in excess of capacity.—

- (4) As used in this section, the term:
- (a) "Criminal Justice Estimating Conference" means the designated professional staffs of the Governor's office, the Legislature, and the Office of the State Court Administrator

 Supreme Court who meet in regularly scheduled meetings chaired by the state economist or the state economist's designee to forecast inmate and caseload counts and other information needed to support the state budgeting process.

Section 181. Subsection (4) of section 984.15, Florida Statutes, is amended to read:

984.15 Petition for a child in need of services.-

(4) The form of the petition and any additional contents shall be determined by <u>court</u> rules of procedure adopted by the Supreme Court.

Section 182. Subsection (3) of section 984.151, Florida Statutes, is amended to read:

984.151 Truancy petition; prosecution; disposition.-

(3) Original jurisdiction to hear a truancy petition shall

Page 136 of 140

PCB CVJS 11-07.docx

be in the circuit court; however, the circuit court may use a general or special master pursuant to Supreme court rules. Upon the filing of the petition, the clerk shall issue a summons to the parent, guardian, or legal custodian of the student, directing that person and the student to appear for a hearing at a time and place specified.

Section 183. Subsection (1) of section 984.18, Florida Statutes, is amended to read:

984.18 Referral of child-in-need-of-services cases to mediation.—

(1) At any stage in a child-in-need-of-services proceeding, the case staffing committee or any party may request the court to refer the parties to mediation in accordance with chapter 44 and <u>court</u> rules and procedures developed by the Supreme Court.

Section 184. Subsection (3) of section 985.16, Florida Statutes, is amended to read:

985.16 Community arbitration.

- (3) COMMUNITY ARBITRATORS.—The chief judge of each judicial circuit shall maintain a list of qualified persons who have agreed to serve as community arbitrators for the purpose of carrying out the provisions of this chapter. Community arbitrators shall meet the qualification and training requirements adopted in <u>court</u> rule <u>by the Supreme Court</u>. Whenever possible, qualified volunteers shall be used as community arbitrators.
- (a) Each community arbitrator or member of a community arbitration panel shall be selected by the chief judge of the

Page 137 of 140

PCB CVJS 11-07.docx

circuit, the senior circuit court judge assigned to juvenile cases in the circuit, and the state attorney. A community arbitrator or, in the case of a panel, the chief arbitrator shall have such powers as are necessary to conduct the proceedings in a fair and expeditious manner.

- (b) A community arbitrator or member of a community arbitration panel shall be trained or experienced in juvenile causes and shall be:
- 1. Either a graduate of an accredited law school or of an accredited school with a degree in behavioral social work or trained in conflict resolution techniques; and
- 2. A person of the temperament necessary to deal properly with cases involving children and with the family crises likely to be presented to him or her.

Section 185. Subsection (5) of section 985.318, Florida Statutes, is amended to read:

985.318 Petition.-

(5) The form of the petition and its contents shall be determined by <u>court</u> rules of procedure adopted by the Supreme Court.

Section 186. Paragraph (a) of subsection (2) of section 985.66, Florida Statutes, is amended to read:

985.66 Juvenile justice training academies; Juvenile Justice Standards and Training Commission; Juvenile Justice Training Trust Fund.—

- (2) JUVENILE JUSTICE STANDARDS AND TRAINING COMMISSION.-
- (a) There is created under the Department of Juvenile Justice the Juvenile Justice Standards and Training Commission,

Page 138 of 140

PCB CVJS 11-07.docx

hereinafter referred to as the commission. The 17-member commission shall consist of the Attorney General or designee, the Commissioner of Education or designee, a member of the juvenile court judiciary to be appointed by the Chief Justice of the Supreme Court of Civil Appeals, and 14 members to be appointed by the Secretary of Juvenile Justice as follows:

- 1. Seven members shall be juvenile justice professionals: a superintendent or a direct care staff member from an institution; a director from a contracted community-based program; a superintendent and a direct care staff member from a regional detention center or facility; a juvenile probation officer supervisor and a juvenile probation officer; and a director of a day treatment or conditional release program. No fewer than three of these members shall be contract providers.
- 2. Two members shall be representatives of local law enforcement agencies.
- 3. One member shall be an educator from the state's university and community college program of criminology, criminal justice administration, social work, psychology, sociology, or other field of study pertinent to the training of juvenile justice program staff.
 - 4. One member shall be a member of the public.
- 5. One member shall be a state attorney, or assistant state attorney, who has juvenile court experience.
- 6. One member shall be a public defender, or assistant public defender, who has juvenile court experience.
- 7. One member shall be a representative of the business community.

Page 139 of 140

PCB CVJS 11-07 ORIGINAL 2011 3887 3888 All appointed members shall be appointed to serve terms of 2 3889 years. 3890 Section 187. This act shall take effect on the effective 3891 date of House Joint Resolution , or a similar joint resolution having substantially the same specific intent and 3892 3893 purpose, if that joint resolution is approved by the electors at 3894 the general election to be held in November 2012.

Page 140 of 140

PCB CVJS 11-07.docx

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCB CVJS 11-08 Judicial Nominating Commissions

REFERENCE

SPONSOR(S): Civil Justice Subcommittee

TIED BILLS: None IDEN./SIM. BILLS:

ANALYST

STAFF DIRECTOR or

BUDGET/POLICY CHIEF

Orig. Comm.: Civil Justice Subcommittee

Billmeier 4MR Bond

SUMMARY ANALYSIS

ACTION

Trial court judgeships that become vacant during a judge's term and all appellate judgeships are filled by a system of nomination and appointment in which the Governor appoints a justice or judge from a list of nominees from a judicial nominating commission. There are separate judicial nominating commissions for the Supreme Court, each district court of appeal, and each of the twenty judicial circuits. Current law provides that five of the nine members of each judicial nominating commission are appointed solely by the Governor, while the other four members are appointed by the Governor from a list of nominees provided by The Florida Bar. Members of the judicial nominating commissions serve 4 year staggered terms. This proposed committee bill provides that:

- Judicial nominating commissions consist of 7 members.
- All members of each judicial nominating commission are appointed by the Governor.
- Members of a judicial nominating commission are appointed to a term concurrent with the term of the Governor.
- The PCB takes effect upon becoming law, thus ending the terms of all current members.

This bill does not appear to have a fiscal impact on state or local governments.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb08.CVJS.DOCX

DATE: 3/16/2011

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

Trial court judgeships that become vacant during a judge's term and all appellate judgeships are filled by the Governor from a list of nominees provided by a judicial nominating commission. (JNC).¹ The Constitution requires JNCs but the number of members and composition of each JNC is provided for by statute.² When an appellate judgeship becomes vacant, candidates submit their applications to the JNC for that court. The commission sends a list of three to six nominees to the Governor and the Governor fills the vacancy by selecting from that list.³ Circuit and county court judges are determined by election⁴ but vacancies on the circuit or county courts that occur between elections are filled in the same manner as vacancies on the appellate bench.⁵

Article V, s. 11(d), Fla. Const., provides that JNCs must be created by general law for the Supreme Court, each district court of appeal, and each judicial circuit for all trial court within that circuit. Section 43.291, F.S., implements the constitutional provisions. Each JNC consists of nine members appointed by the Governor. Members serve 4 year terms. All JNC members must be residents of the territorial jurisdiction serviced by the JNC to which the member is appointed.

The Governor may appoint five of the nine members of each JNC without input from the Florida Bar. Two of those five appointees must be members of The Florida Bar who are engaged in the practice of law.⁹

At least four members of each JNC are appointed by the Governor from a list of nominees provided by the Board of Governors of The Florida Bar. The Board of Governors must submit three nominees for each position. Each of the nominees must be a member of The Florida Bar who is engaged in the practice of law. The Governor must either select an appointee from the list of nominees or reject all of the nominees and request that the Board of Governors submit a new list of three different recommended nominees.¹⁰ In making appointments, the Governor is required to "seek to ensure" that the membership of each JNC reflects the "racial, ethnic, and gender diversity" of the population within the territorial jurisdiction of the JNC.¹¹

A justice or judge may not be a member of a JNC but a JNC member may hold public office other than judicial office. A member of a JNC is not eligible for appointment, during his or her term of office and for a period of 2 years thereafter, to any state judicial office for which that JNC has the authority to make nominations.¹²

STORAGE NAME: pcb08.CVJS.DOCX

DATE: 3/16/2011

¹ See art. V, s.11, Fla. Const.

² See art. V, s 11(d), Fla. Const.

³ See art. V, s. 11(a), Fla. Const.

⁴ Circuits and counties may, by local option, choose to select judges in the same manner as appellate judges are selected. *See* art. V, s. 10, Fla. Const. No circuit or county has opted to change from election to nomination by the judicial nominating commission and appointment by the governor.

⁵ See art. V, s. 11(b), Fla. Const.

⁶ Section 43.291(1), F.S.

⁷ Section 43.291(3), F.S.

⁸ Section 43.291(1)(a), (b), F.S.

⁹ Section 43.291(1)(b), F.S.

¹⁰Section 43.291(1)(a), F.S.

¹¹ Section 43.291(4), F.S.

¹² Section 43.291(2), F.S.

Effect of the Bill

This proposed committee bill provides that all members of each JNC will be appointed by the Governor. This proposed committee bill also reduces the number of members on each JNC from nine to seven. Four of the members of each JNC must be members in good standing of The Florida Bar who are actively engaged in the practice of law. The proposed committee bill provides that the Governor name the chair and vice chair of each commission and provides that the commissions may elect a temporary chair to serve in the absence of the appointed chair and vice chair.

This proposed committee bill provides that all members are appointed to a term concurrent with the term of the Governor. Terms of office may begin at any time after the inauguration of the Governor, but must end at midnight on the evening prior to the next inauguration following a general election. If a JNC member is unable to complete the term, the Governor may appoint a new member to serve the remainder of the term.

This proposed committee bill provides that terms of all current members of the JNCs are terminated. Current JNC members may be reappointed by the Governor.

This proposed committee bill does not change current law relating to restrictions on future appointments to the bench, consideration of racial, ethnic, and gender diversity, and the requirement that the Executive Office of the Governor provide administrative support to the JNCs.

The bill takes effect upon becoming a law.

B. SECTION DIRECTORY:

Section 1 repeals s. 43.291, F.S., relating to judicial nominating commissions.

Section 2 creates s. 43.292, F.S., relating to judicial nominating commissions.

Section 2 provides an effective date of upon becoming law.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1.	Revenues:	
	None.	

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS: None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

n/a

STORAGE NAME: pcb08.CVJS.DOCX

DATE: 3/16/2011

A bill to be entitled

An act relating to judicial nominating commissions; repealing s. 43.291, F.S.; repealing provisions relating to judicial nominating commissions; creating s. 43.292, F.S.; creating judicial commissions; specifying membership and composition of judicial nominating commissions; providing for appointment of members by the Governor; providing for terms; abolishing prior offices; requiring the Governor to consider racial, ethnic, gender and geographic diversity in making appointments; providing for suspension of a member of a judicial nominating commission; establishing quorum; providing for administrative support; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 43.291, Florida Statutes, is repealed.

Section 2. Section 43.292, Florida Statutes, is created to read:

43.292 Judicial nominating commissions.-

(1) Each judicial nominating commission established pursuant to s. 11(d), Art. V of the State Constitution shall consist of seven members appointed by the Governor, each of whom is a resident of the territorial jurisdiction served by the commission to which the member is appointed. At least four members shall be members in good standing of The Florida Bar who are actively engaged in the practice of law. The Governor shall name the chair and vice chair of each judicial nominating

Page 1 of 3

PCB CVJS 11-08.docx

commission. The members of a commission may elect from their number a temporary chair should the appointed chair and vice-chair be unable to attend a meeting of the commission.

- (2) A justice or judge may not be a member of a judicial nominating commission. A member of a judicial nominating commission may hold public office other than judicial office. A member of a judicial nominating commission is not eligible for appointment, during his or her term of office and for a period of 2 years thereafter, to any state judicial office for which that commission has the authority to make nominations. All acts of a judicial nominating commission must be made with a concurrence of a majority of its members.
- (3) (a) All members shall be appointed for a term to end concurrent with the term to which the Governor was elected. The terms of all members shall be concurrent, and the terms may commence at any time following the inauguration of the Governor as a result of a general election. If a member is unable to complete his or her term, the Governor shall appoint another qualified individual to fill the remainder of the member's term. All terms shall end at midnight on the evening prior to the next inauguration of a Governor following a general election.
- (b) The office of any member of any judicial nominating commission appointed pursuant to former s. 43.291 prior to the effective date of this act is abolished upon the effective date of this act and is replaced by those offices created pursuant to subsection (1). Any member of a judicial nominating commission who will not complete a 4-year term because of enactment of this section may be reappointed by the Governor.

(4) In making an appointment, the Governor shall seek to ensure that, to the extent possible, the membership of the commission reflects the racial, ethnic, and gender diversity, as well as the geographic distribution, of the population within the territorial jurisdiction of the court for which nominations will be considered. The Governor shall also consider the adequacy of representation of each county within the judicial circuit.

- (5) A member of a judicial nominating commission may be suspended for cause by the Governor pursuant to uniform rules of procedure established by the Executive Office of the Governor consistent with s. 7 of Art. IV of the State Constitution.
- (6) A quorum of the judicial nominating commission is necessary to take any action or transact any business. For purposes of this section, a quorum consists of a majority of commission members currently appointed.
- (7) The Executive Office of the Governor shall provide all administrative support for each judicial nominating commission.

 Section 3. This act shall take effect upon becoming law.