

# Civil Justice Subcommittee Wednesday, January 25, 2012 8:00 AM 404 HOB

REVISED

Dean Cannon Speaker Eric Eisnaugle Chair

# **Committee Meeting Notice**

#### HOUSE OF REPRESENTATIVES

#### **Civil Justice Subcommittee**

Wednesday, January 25, 2012 08:00 am
Wednesday, January 25, 2012 10:30 am
404 HOB 2.50 hrs

#### Consideration of the following bill(s):

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CS/HB 119 Motor Vehicle Insurance by Insurance & Banking Subcommittee, Boyd PCS for HB 213 -- Judicial Proceedings HB 897 Construction Liens and Bonds by Moraitis PCS for HB 935 -- Child Support Enforcement

#### NOTICE FINALIZED on 01/23/2012 16:22 by Jones.Missy

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 119 Motor Vehicle Insurance SPONSOR(S): Insurance & Banking Subcommittee; Boyd and others TIED BILLS: None IDEN./SIM. BILLS: SB 1860

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Insurance & Banking Subcommittee	10 Y, 5 N, As CS	Reilly	Cooper
2) Civil Justice Subcommittee		Thomas	Bond Y173
3) Health & Human Services Committee		V	
4) Economic Affairs Committee			

#### SUMMARY ANALYSIS

CS/HB 119 creates a new no-fault motor vehicle insurance system, the Emergency Care Coverage (ECC) Law, to replace the personal injury protection (PIP) system. While the ECC system represents a significantly different approach to no-fault law, it retains many aspects of PIP. ECC is identical to PIP with respect to persons covered by the no-fault policy, the amount of mandated coverage (\$10,000), and the availability of lost wage and funeral benefits.

The distinguishing feature of an ECC policy is that coverage for medical services is dependent upon the severity of the injury. Specifically, medical benefits are payable only for:

- Emergency transport and treatment by licensed ambulance providers within 24 hours after the accident.
- Emergency services and care rendered at a hospital within 72 hours after the accident.
- Services and care rendered to an insured who is admitted to a hospital within 72 hours after the accident.
- Services and care rendered to an insured who is determined more than 72 hours after the accident to have an emergency medical condition related to the initial diagnosis and arising from the motor vehicle accident.
- If the insured receives services and care pursuant to 2), 3), or 4), subsequent services and care directly related to the medical diagnosis arising from the accident, subject to the following:
  - The diagnosis must be rendered in a licensed hospital and rendered by a physician licensed under chapter 458, F.S., or a licensed osteopathic physician and
  - The care and services must be rendered by a physician licensed under chapter 458, a licensed osteopathic physician, or a licensed dentist, licensed physician assistant, or a licensed registered nurse practitioner.

The ECC Law also:

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- Caps attorney fee awards in individual and class action no-fault disputes, and bars the use of contingency risk multipliers in such cases.
- Creates rebuttable presumption that a diagnosis of emergency medical condition is correct.
- Tolls the 30-day payment period when fraud is suspected under specified conditions.
- Bars payment of any ECC benefits to persons who submit false statements or false information.
- Provides that compliance with ECC policy terms is a condition precedent to receipt of benefits.
- Creates rebuttable presumption that an insured's failure to appear for two examinations (mental or physical) is an unreasonable refusal or failure to submit to examination.
- Provides that compliance with all ECC policy terms is a condition precedent to receipt of policy benefits, including submission to examination under oath.

The bill provides for a single motor vehicle crash report form and requires insurers to use forms and rates that reflect the ECC Law for no-fault policies issued or renewed on and after October 1, 2012.

By addressing costs drivers in the current PIP system, the bill is expected to have a positive fiscal impact on motor vehicle insurance policyholders. The fiscal impact on state and local governments is unknown.

Except as otherwise provided, the bill is effective October 1, 2012.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### Motor Vehicle Accident Reports

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For motor vehicle accidents, s. 316.066, F.S., provides for the filing of a Long-Form or Short-Form Crash Report. The more detailed long-form report must be completed by a law enforcement officer only when the accident:

- Results in injury or death; or
- Involves a hit and run or intoxicated driver.

Completed long-form reports must be filed with the Florida Department of Highway Safety and Motor Vehicles (DHSMV). In other cases, a short-form report may be completed by a law enforcement officer or the parties involved in the accident. Short-form reports prepared by law enforcement officers are maintained by the local law enforcement agency and are not submitted to the DHSMV.

#### No-Fault Motor Vehicle Insurance

Florida's Motor Vehicle No-Fault Law (the "No-Fault Law)<sup>1</sup> requires motorists to carry at least \$10,000 of no-fault insurance, known as personal injury protection (PIP) coverage. Florida is one of 12 states<sup>2</sup> with no-fault motor vehicle<sup>3</sup> insurance provisions. The purpose of the No-Fault Law is to provide for medical, surgical, funeral, and disability insurance benefits without regard to fault. In return for assuring payment of these benefits, the No-Fault Law provides limitations on the right to bring lawsuits arising from motor vehicle accidents. Florida motorists are required to carry a minimum of \$10,000 of PIP insurance and \$10,000 of property damage liability coverage.<sup>4,5</sup>

#### Florida's PIP System

#### **Legislative History**

In 1971, Florida became the second state in the country to adopt a no-fault motor vehicle insurance plan, which took effect January 1, 1972. Since its enactment, various changes have been made to the No-Fault Law.

In 2000, a Statewide Grand Jury found rampant fraud in the PIP system. Reform legislation was enacted in 2001,<sup>6</sup> which adopted many of the Grand Jury's recommendations. These included requiring certain health care clinics to register with the Department of Health and providing criteria for medical directors; applying fee schedules for specified procedures; limiting access to motor vehicle crash

<sup>&</sup>lt;sup>1</sup> Sections 627.730-627.7405, F.S.

<sup>&</sup>lt;sup>2</sup> Michigan, New Jersey, New York, Pennsylvania, Hawaii, Kansas, Kentucky, Massachusetts, Minnesota, North Dakota, and Utah also have no-fault automobile insurance. The systems in New Jersey, Pennsylvania, and Kentucky are sometimes separately categorized as "choice" no-fault states, as motorists in these states have the option to reject the no-fault limitation on lawsuits and retain the right to sue for their injuries. See the Insurance Information Institute's update on "No-Fault Auto Insurance." *Available at: <u>http://www.iii.org/media/hottopics/insurance/nofault/</u> (last visited Jan. 23, 2012). <sup>3</sup> "Motor vehicle" is defined in s. 627.732, F.S., and includes private passenger motor vehicles and commercial motor vehicles.* 

<sup>&</sup>lt;sup>4</sup> Section 627.7275, F.S.

<sup>&</sup>lt;sup>5</sup> Under Florida's Financial Responsibility Law (ch. 324, F.S.), motorists must also provide proof of ability to pay monetary damages for bodily injury and property damage liability at the time of motor vehicle accidents or when serious traffic violations occur.

reports to curtail illegal solicitation; and providing that insurers/insureds are not required to pay claims of brokers.

Additional changes were enacted in 2003.<sup>7</sup> These included strengthening health care clinic regulation; requiring agency licensure with the Agency for Health Care Administration (AHCA); requiring all PIP claimants to send a pre-suit demand letter to insurers for unpaid benefits; specifying criteria as to "reasonable" charges for services; strengthening various criminal penalties for PIP fraud; and providing for the repeal of the No-Fault Law on October 1, 2007, unless reenacted by the Legislature during the 2006 Regular Session.

In 2006, CS/CS/CS SB 2114, a bill that would have extended the sunset date of the No-Fault Law and made other changes, was passed by the Legislature and subsequently vetoed. The No-Fault Law then sunset on October 1, 2007.<sup>8</sup>

In Special Session C of 2007, the Legislature passed CS/HB 13C, which revived and reenacted the No-Fault Law effective January 1, 2008. The bill, signed into law as ch. 2007-324, L.O.F., limits medical reimbursement to services and care provided by specified health care providers and entities; authorizes insurers to use schedules of maximum charges in calculating reimbursement for medical services, supplies, and care; and provides that an insurer's failure to pay PIP claims as a general business practice is an unfair and deceptive trade practice.

## Current Provisions

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PIP provides \$10,000 of coverage (per person) for bodily injury sustained in a motor vehicle accident by the named insured, relatives residing in the same household as the named insured, persons operating the insured motor vehicle, passengers in the insured motor vehicle, and persons struck by the motor vehicle. PIP benefits are payable as follows:

- 80 percent of reasonable medical expenses.
- 60 percent of loss of income.
- Death benefit of \$5,000 or the remainder of unused PIP benefits, whichever is less.

PIP provides the policyholder with immunity from liability for economic damages (medical expenses) up to the \$10,000 policy limits and for non-economic damages (pain and suffering) for most injuries. Specifically, the immunity provision protects the insured from tort actions by others (and conversely, the insured may not bring suit to recover damages) for pain, suffering, mental anguish, and inconvenience arising out of a vehicle accident, except in the following cases:<sup>9</sup>

- Significant and permanent loss of an important bodily function.
- Permanent injury within a reasonable degree of medical probability, other than scarring or disfigurement.
- Significant and permanent scarring or disfigurement.
- Death.

Lawsuits for pain and suffering may commence only if the injuries meet these threshold levels.

PIP insurance benefits are payable by the insurer within 30 days after receipt of a covered loss and the amount due. Benefits not paid within this time are overdue.<sup>10</sup> Before filing a lawsuit for overdue PIP benefits, the aggrieved person must given the insurer written notice of intent to sue.<sup>11</sup> If the insurer pays the claim (with interest and penalty) within 30 days of receipt of the pre-suit demand letter, a lawsuit cannot be brought against the insurer.

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<sup>&</sup>lt;sup>7</sup> Chapter 2003-411, L.O.F. <sup>8</sup> The Meter Vehicle No. Feu

The Motor Vehicle No-Fault Law was repealed pursuant to s. 19, ch. 2003-411, F.S.

Section 627.737, F.S.

<sup>&</sup>lt;sup>10</sup> Section 627.736(4)(b), F.S.

<sup>&</sup>lt;sup>11</sup> Section 627.736(10), F.S.

# **Providers and Entities Eligible for PIP Reimbursement**

Pursuant to s, 627.736, F.S., PIP provides medical reimbursement for services and care lawfully provided, supervised, ordered, or prescribed by a licensed physician, osteopath, chiropractor or dentist or provided by the following persons or entities:

- A hospital or ambulatory surgical center;
- An ambulance or emergency medical technician that provides emergency transport and • treatment:
- An entity wholly owned by physicians, osteopaths, chiropractors, dentists, or such practitioners and their spouse, parent, child, or sibling;
- An entity wholly owned by a hospital or hospitals;
- Licensed health care clinics that are accredited by a specified accrediting organization;
- Licensed health care clinics that:

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- Have a medical director that is a Florida licensed physician, osteopath, or chiropractor;
- Have been continuously licensed for more than 3 years or are publicly traded 0 corporations; and
- Provide at least four of the following medical specialties: general medicine; radiography; 0 orthopedic medicine; physical medicine; physical therapy; physical rehabilitation; prescribing or dispensing outpatient prescription medication; or laboratory services.

## **Charges for Treatment and Services**

The No-Fault law sets forth schedules of maximum reimbursement, each of which applies to specified care and services (e.g., emergency transport and treatment). For medical services, supplies, and care not addressed by a specific reimbursement schedule, the no-fault law provides for reimbursement at 80 percent of 200 percent of the physicians schedule of Medicare Part B,<sup>12</sup> developed by the Centers for Medicare and Medicaid Services (CMS). Currently, CMS develops annual fee schedules for physicians, ambulance services, clinical laboratory services, and durable medical equipment, prosthetics, orthotics, and supplies.13

## **Recent Developments: Case law**

## Mental and Physical Examinations of PIP Claimants

In Custer Medical Center v. United Automobile Insurance Co.,<sup>14</sup> a passenger injured in an automobile accident failed to appear for two medical examinations requested by the insurer. At the time the requests were made, the passenger had received all medical treatment and all bills had been submitted to the insurer. Due to the passenger's failure to attend the examinations, the insurer refused to pay the entity that provided treatment. The Florida Supreme Court remanded the case for reinstatement of a decision vacating a directed verdict for the insurer on the following grounds: attendance at a medical examination is not a condition precedent to the existence of an automobile insurance policy: a dispute concerning attendance at a medical examination concerns an insured's right to receive "subsequent" PIP benefits pursuant to s. 627.736(7)(b), F.S., under an existing insurance policy, and is not a dispute about the policy's existence; additionally, s. 627.736(7), F.S., provides that when a person "unreasonably refuses" to submit to an examination, the insurer is not liable for subsequent PIP benefits. Here, it was not shown that the injured passenger's failure to attend medical examinations constituted an "unreasonable refusal" to submit to examination. Further, the claim sought payment for

http://www.cms.gov/FeeScheduleGenInfo/ (last visited Jan. 23, 2012).

<sup>&</sup>lt;sup>12</sup> Medicare Part B covers doctors' services (not routine physical exams), outpatient medical and surgical services and supplies, diagnostic tests, ambulatory surgery center facility fees for approved procedures, and durable medical equipment (such as wheelchairs, hospital beds, oxygen, and walkers). Also covers second surgical opinions, outpatient mental health care, outpatient physical and occupational therapy, including speech-language therapy.

<sup>&</sup>lt;sup>13</sup> The Centers for Medicare and Medicaid Services, "Fee Schedules – General Information,"

<sup>&</sup>lt;sup>14</sup> 62 So.3d 1086 (Fla. 2010).

medical services that had been provided before, and not after, the passenger failed to appear for examination.

# Recent Developments: Regulatory

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# PIP Data Call by Office of Insurance Regulation and Subsequent Report

Early in 2011, the Florida Office of Insurance Regulation (the OIR), pursuant to s. 624.316, F.S., requested data from insurers writing personal automobile lines of business in Florida. The requested data focused on PIP claims associated with policies bearing a Florida PIP endorsement. Thirty-one companies participated in the data call, which covered a scope period from 2006-2010. Twenty-five of the participating companies represented 80.1% of the marketplace based on 2009 Total Private Passenger Auto No-Fault Premiums reported to the National Association of Insurance Commissioners.

On April 11, 2011, the OIR published "Report on Review of the 2011 Personal Injury Protection Data Call."<sup>15</sup> The report noted over the past several years the number of drivers in Florida has remained stable, the number of accidents has decreased, but that the frequency and severity of PIP claims has increased significantly. Other findings include the following:

- The number of PIP claims opened or recorded in 2010 increased by 28% since 2006.
- From 2006-2010, insurers paid \$8.7 billion for PIP claims and the number of PIP lawsuits pending at year end in which the insurer was the defendant increased by 387%.
- From 2008 to 2010, PIP benefits paid by insurers increased by 70% (\$1.43 billion to \$2.37 billion).<sup>16</sup>
- As of 2010, 87% of PIP claims opened originated in South Florida, Tampa/St. Peterburg, Northeast Florida, Southwest Florida, and Central Florida.
- PIP fraud is a significant issue, with Tampa, Miami, Orlando, Hialeah, and West Palm Beach having the highest numbers of staged accidents/questionable claims. Additionally, from July 1, 2007 to April 25, 2010, the number of PIP referrals to the Division of Fraud within the Department of Financial Services increased by more than 60% (from 2,669 referrals to 4,271 referrals).
- In 2010, insurers paid out over \$1.04 for every premium dollar collected.
- Based on current trends, a 19% increase in PIP claims paid, a 9% increase in claim severity, and a 29% increase in pure premium can be expected this year.
- Florida exceeds the national average for number of health care provider charges per PIP claim and the average number of procedures per claim.
- For physical medicine and rehabilitation:
  - The median number of procedures per claim increased by 59% from 2006 to 2010.
  - Frequency of procedures increased 22%.
  - The amount billed increased 173% from 2008 to 2010.
  - The number of massages increased 251% from 2007 to 2010, and the amount reimbursed for massages increased 202%.
- For chiropractic treatment:
  - Median number of treatments and duration of treatment decreased by 10% and 13%, respectively, since 2007, and the median frequency has remained constant.
  - The total billed amount for chiropractic manipulative treatment increased 46% since 2007, and total allowed reimbursement increased 23%.

<sup>16</sup> Presentation on PIP fraud and overview of findings of the PIP data call report by Insurance Commissioner McCarty at the Aug. 16, 2011 meeting of the Florida Cabinet. Recording of the meeting, *available at*:

http://www.myflorida.com/myflorida/cabinet/agenda11/0816/audioindex.html (last visited Jan. 23, 2012).

<sup>&</sup>lt;sup>15</sup> Available at: www.floir.com/siteDocuments/PIP\_04-08-2011.pdf (last visited Jan. 23, 2012).

# Personal Injury Protection Working Group and Subsequent Report<sup>17</sup>

In September and October 2011, at a series of three meetings, a PIP Working Group assembled by the Insurance Consumer Advocate (ICA) met to discuss issues of concern in the PIP system. In addition to the ICA, the working group included representatives of various system stakeholders, including hospitals, medical doctors, osteopaths, chiropractors, insurers, and attorneys. The group heard presentations on PIP fraud, results of the OIR's PIP data call, benefits and disadvantages of the current no-fault system, health care clinic licensure (and exemptions from licensure) and fraud, independent medical examinations, and delivery of emergency services, among other matters.

At the conclusion of these meetings, the ICA, in December 2011, published "Report on Florida Motor Vehicle No-Fault Insurance (*Personal Injury Protection*)." The report contains data and information collected from various sources, including the OIR, National Association of Insurance Commissioners, Insurance Research Council, National Insurance Crime Bureau, Mitchell International, Inc., other state agencies, etc. Among the reported findings:

- Strains and sprains were the most serious injury reported by 70% of PIP claimants.<sup>18</sup>
- The number of PIP claimants treated in emergency room settings declined from 57% in 1997 to 54% in 2007.<sup>19</sup>
- In 2010, average charges per PIP claimant (by provider) were lowest for emergency medicine (\$1,613). The highest average charges per PIP claimant were by chiropractors (\$3,482), acupuncturists (\$3,674), and massage therapists (\$4,350).<sup>20</sup>
- The number of new massage therapist licenses increased from 2,843 in 2010 to an estimated 4,892 in 2011.
- The percentage of PIP claimants visiting chiropractors increased from 30% in 1997 to 43% in 2007.<sup>21</sup>

# Attorney Fee Awards to "Prevailing Claimants" in Litigation Against Insurers

## **Lodestar Calculation**

Pursuant to s. 627.428, F.S., parties that prevail against insurers in court, including PIP claimants, are entitled to an award of reasonable attorney fees. In determining a fee award, a court calculates the lodestar, which is the reasonable number of hours the attorney worked multiplied by a reasonable hourly rate.<sup>22</sup>

In determining a reasonable fee, courts should consider the following factors set forth by the Florida Bar:<sup>23</sup>

- Time and labor required, the novelty and difficulty of the question involved, and the skill requisite to perform the legal service properly.
- The likelihood that the acceptance of the particular employment will preclude other employment by the lawyer.
- The fee customarily charged.
- The amount involved and the results obtained.

<sup>&</sup>lt;sup>17</sup> Meeting materials, presentations and Personal Injury Protection Working Group Report available at: <u>http://www.myfloridacfo.com/ICA/PIPWorkingGroup.htm</u> (last visited Jan. 23, 2012).

<sup>&</sup>lt;sup>18</sup> Insurance Research Council, "PIP Claiming Behavior and Claim Outcomes in Florida's No-Fault Insurance System," Feb. 2011, based on claims data for 2007.

<sup>&</sup>lt;sup>19</sup> Analysis updated in Insurance Research Council, "PIP Claiming Behavior and Claim Outcomes in Florida's No-Fault Insurance System," p.11, Feb. 2011.

<sup>&</sup>lt;sup>20</sup> Analysis based on information secured from Mitchell International Inc., that is representative of approximately 70% of the current Florida PIP insurer marketshare.

<sup>&</sup>lt;sup>21</sup> Insurance Research Council, "Florida Auto Injury Insurance Claim Environment 2007 Final Report, Feb. 2007.

<sup>&</sup>lt;sup>22</sup> The federal lodestar approach to determining fee awards was adopted by the Florida Supreme Court in *Florida Patient's Compensation Fund v. Rowe*, 472 So.2d 1145 (Fla. 1985).

<sup>&</sup>lt;sup>23</sup> See Rule 4-1.5(b) of the Rules Regulating the Florida Bar.

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- The time limitations imposed.
- The nature and length of the professional relationship with the client.
- The experience, reputation, and ability of the lawyer(s) performing the services.
- Whether the fee is fixed or contingent.

#### **Contingency Risk Multiplier**

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In personal injury cases in which the prevailing claimant's attorney has worked on a contingency fee basis, it is within the court's discretion whether or not to use a contingency risk multiplier of up to 2.5 times the lodestar in determining the fee award.<sup>24</sup> For example, if the lodestar were \$20,000 and the court determined it appropriate to apply a contingency risk multiplier of 2.5, the fee award would be \$50,000 (\$20,000 lodestar x 2.5).

The Florida Supreme Court, in *Florida Patient's Compensation Fund v. Rowe*,<sup>25</sup> authorized the use of contingency risk multipliers in personal injury cases on two grounds:

- It provides personal injury claimants with increased access to courts.
- Since attorneys working on a contingency fee basis are not paid if they do not prevail, they must charge more for their services than an attorney who is guaranteed payment.

Subsequently, in *Standard Guaranty Insurance Co. v. Quanstrom*,<sup>26</sup> the Court clarified that use of a contingency risk multiplier was not mandatory, but was within the trial court's discretion.

In federal cases, the use of a contingency risk multiplier in computing attorney fee awards under federal fee-shifting statutes was effectively eliminated in 1987.<sup>27</sup>

Currently, there is a split of authority between the First and Fifth District Courts of Appeal with respect to the evidence required to support the use of a contingency risk multiplier in calculating a fee award under s. 627.428, F.S. In *Progressive Express Insurance Co. v. Schultz*,<sup>28</sup> the 5th DCA held that use of a contingency risk multiplier in a PIP action was improper because the policyholder did not testify that he had any difficulty obtaining legal representation, there was no evidence presented on the issue, and the lawsuit was essentially a straightforward contract case involving \$1,315. In *Massie v. Progressive Express Insurance Co.*,<sup>29</sup> the issue before the 1st DCA was whether use of a contingency risk multiplier was proper when the PIP claimant did not testify that she had difficulty obtaining counsel, but expert testimony was offered that the claimant would have had such difficulty without the opportunity for a multiplier. On direct appeal, the Circuit Court reversed the trial judge, relying on *Schultz*, holding that the use of a multiplier was improper, and the claimant petitioned for certiorari review. Based on its own precedent, the 1st DCA granted the petition, quashed the order on direct appeal, and affirmed the trial court's use of a contingency risk multiplier based on expert testimony.

## Effect of Bill

#### **Motor Vehicle Crash Reports**

The bill provides for a single crash report form, rather than a long-form report and a short-form report. In addition to other required information, a completed form must clearly identify the driver of each vehicle, the passengers, and the vehicle in which each passenger was traveling. For motor vehicle accidents that result in death, personal injury, or involve a driver who leaves the accident scene or is driving under the influence, the crash report must be submitted to the Florida Department of Highway

<sup>29</sup> 25 So.3d 584 (Fla. 1st DCA 2009).

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<sup>&</sup>lt;sup>24</sup> Standard Guaranty Insurance Co. v. Quanstrom, 555 So.2d 828 (Fla. 1990).

<sup>&</sup>lt;sup>25</sup> 472 So.2d 1145 (Fla. 1985).

<sup>&</sup>lt;sup>26</sup> 555 So.2d 828 (Fla. 1990).

<sup>&</sup>lt;sup>27</sup> See Pennsylvania v. Delaware Valley Citizens Council for Clean Air, 483 U.S. 711 (1987).

<sup>&</sup>lt;sup>28</sup> 948 So.2d 1027 (Fla. 5th DCA 2007).

Safety and Motor Vehicles. All other crash reports are to be maintained by the law enforcement officer's agency.

## **No-Fault Motor Vehicle Insurance**

The Florida Motor Vehicle Emergency Care Coverage Law (ECC Law), a no-fault motor vehicle insurance system, is created to replace PIP, effective for no-fault insurance policies issued or renewed on and after October 1, 2012. The ECC Law provides a significantly different approach to no-fault insurance, particularly as to the scope of injuries covered, but retains, with varying degrees of change, many aspects of the current no-fault system (demand letters, schedule of maximum charges, etc.). The bill provides that it is the Legislature's intent that the provisions, schedules, and procedures of the ECC Law be given full force and effect, regardless of their inclusion in an insurer's forms, on the effective date of the bill.

No-fault insurers will continue to use current forms and rates for all policies issued or renewed before October 1, 2012. All forms and rates for policies used or renewed on or after this date must reflect the provisions of the ECC Law and must be approved by the OIR prior to being used.

The following provides an overview of significant features of the ECC Law.

#### Mandatory Insurance Coverage

Florida motorists are required to secure and maintain \$10,000 of no-fault, emergency care coverage insurance (ECC insurance) and \$10,000 of property damage liability insurance. Insurers may not require motorists to purchase other types of motor vehicle insurance or coverage in amounts greater than that required by law.

#### **ECC Insurance**

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ECC insurance provides \$10,000 of coverage (per person) for bodily injury sustained in a motor vehicle accident by the named insured, relatives residing in the same household as the named insured, persons operating the insured motor vehicle, passengers in the insured motor vehicle, and persons struck by the motor vehicle. ECC insurance benefits are payable as follows.

- 80 percent of reasonable medical expenses for:
  - 1. Emergency transport and treatment rendered by a licensed ambulance provider within 24 hours after the motor vehicle accident.
  - 2. *"Emergency services and care"* rendered within 72 hours after the motor vehicle accident in a licensed hospital.
  - 3. Services and care rendered when an insured is admitted to a hospital within 72 hours after the motor vehicle accident.
  - 4. Services and care rendered to an insured who is determined more than 72 hours after the motor vehicle accident to have an *"emergency medical condition"* related to the initial diagnosis and arising from the motor vehicle accident.
  - 5. If the insured receives services and care pursuant to 2., 3., or 4., subsequent services and care directly related to the medical diagnosis arising from the motor vehicle accident, subject to the following:
    - a) The diagnosis must be rendered in a licensed hospital and rendered by a physician licensed under chapter 458, F.S., or a licensed osteopathic physician; and
    - b) The care and services must be rendered by a physician licensed under chapter 458, a licensed osteopathic physician, a licensed dentist, a physician assistant licensed under chapter 458 or 459, F.S., or a licensed advanced registered nurse practitioner.
- 60 percent of loss of income.
- Death benefit of \$5,000 or the remainder of unused ECC benefits, whichever is less.

"Emergency services and care" means medical screening, examination and evaluation by a physician, or, to the extent permitted by applicable law, by other appropriate personnel under the supervision of a physician, to determine if an emergency medical condition exits, and, if it does, the care, treatment, or surgery by a physician necessary to relieve or eliminate the emergency medical condition, within the service capability of the facility.

"Emergency medical condition" is defined as a medical condition manifesting itself by acute symptoms of sufficient severity, which may include severe pain, such that the absence of immediate medical attention could reasonably be expected to result in any of the following:

- Serious jeopardy to patient health, including a pregnant woman or fetus.
- Serious impairment to bodily functions.
- Serious dysfunction of any bodily organ or part.

With respect to a pregnant woman, an emergency medical condition exists:

- When there is inadequate time to effect safe transfer to another hospital prior to delivery;
- When a transfer may pose a threat to the health and safety of the patient or fetus; or
- There is evidence of the onset and persistence of uterine contractions or rupture of the membranes.

For purposes of the ECC law, a medical diagnosis that an emergency medical condition exists is presumed to be correct, unless rebutted by clear and convincing evidence to the contrary.

ECC insurance provides the policyholder with immunity from liability for covered injuries, for economic damages (medical expenses) up to the \$10,000 policy limits, and for non-economic damages (pain and suffering). The immunity provision protects the insured, for covered injuries, from tort actions by others (and conversely, the insured may not bring suit to recover damages) for pain, suffering, mental anguish, and inconvenience arising out of a vehicle accident, except in the following cases:

- Significant and permanent loss of an important bodily function.
- Permanent injury within a reasonable degree of medical probability, other than scarring or disfigurement.
- Significant and permanent scarring or disfigurement.
- Death.

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Lawsuits for pain and suffering may commence for covered injuries only if the injuries meet these threshold levels.

#### Payment of Benefits

ECC insurance benefits are payable by the insurer within 30 days after receipt of a covered loss and the amount due. Benefits not paid within this time are overdue. Before filing a lawsuit for overdue ECC benefits, the aggrieved person must give the insurer written notice of intent to sue. If the insurer pays the claim (with interest and penalty) within 30 days of receipt of the pre-suit demand letter, a lawsuit cannot be brought against the insurer.

If an insurer has reasonable belief that a fraudulent insurance act has been committed and reports its suspicions to the Division of Insurance Fraud, the 30-day payment period is tolled as to any portions of the claim reported for investigation. The insurer, within 30 days of receipt of written notice of a covered loss and the amount of the loss, must notify the insurer in writing that the claim is being investigated for fraud. Within 30 days of receiving notice from the Division of Insurance Fraud that a claim has been investigated and no criminal action will be recommended, the insurer must pay the claim with interest. Persons or entities who, in good faith, report suspected fraud or release information in furtherance of a fraud investigation are immune from civil and criminal liability for the reporting or release of such information.

ECC benefits are not due or payable to or on behalf of an insured, claimant, provider, or attorney, if such person has:

- Submitted a false material statement, document, record, or bill.
- Submitted false material information.
- Otherwise committed or attempted to commit a fraudulent insurance act.

Persons who commit such acts are precluded from receiving any ECC benefits relating to the claim, including payment for bills or services, regardless of whether a portion of the claim is legitimate. Medical providers cannot be denied payment for services rendered solely due to the misconduct of another person.

#### Medical Reimbursement under the ECC Law

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Medical providers and entities may charge the insurer and injured party only a reasonable amount for services and care rendered. Payments made by insurers pursuant to the schedule of maximum charges are considered reasonable. If a provider bills a lesser amount, and the insurer pays the amount billed, the payment is also considered reasonable. Insurers that provide reimbursement under the schedule of charges may use all Medicare coding policies and CMS payment methodologies, including applicable modifiers to determine the appropriate amount of reimbursement for medical services, supplies, or care.

The ECC Law permits reimbursement at 80% of the following schedule of maximum charges:

- For emergency transport and treatment by licensed providers, 200 percent of Medicare.
- For emergency services and care provided by a licensed hospital, 75 percent of the hospital's usual and customary charges.
- For emergency services and care provided in a facility licensed under chapter 395 rendered by a physician or dentist, and related hospital inpatient services rendered by a physician or dentist, the usual and customary charges in the community.
- For hospital inpatient services, other than emergency services and care, 200 percent of the Medicare Part A prospective payment applicable to the specific hospital providing the inpatient services.
- For hospital outpatient services, other than emergency services and care, 200 percent of the Medicare Part A Ambulatory Payment Classification for the specific hospital providing the outpatient services.
- For all other medical services, supplies, and care, 200 percent of the allowable amount under the participating physicians schedule of Medicare Part B. For medical supplies, care, and services rendered by clinical laboratories, 200 percent of the allowable amount under Medicare Part B. For durable medical equipment, the amount contained in the Durable Medical Equipment Prosthetics/Orthotics & Supplies (DMEPOS) fee schedule of Medicare Part B. However, if such services, supplies, or care is not reimbursable under Medicare Part B, the insurer may limit reimbursement to 80 percent of the maximum reimbursable allowance under workers' compensation, as determined under s. 440.13, F.S., and rules adopted thereunder which are in effect at the time such services, supplies, or care is provided. Services, supplies, or care that is not reimbursable under Medicare or workers' compensation is not required to be reimbursed by the insurer.

In calculating reimbursements under the schedule of maximum charges, the applicable fee schedule or payment limitation under Medicare is the fee schedule or payment limitation that was in effect as of March 1<sup>st</sup> of the year in which the services, supplies, or care was rendered, and applies until March 1st of the following year, regardless of any subsequent changes to such fee schedule or payment limitation. However, the reimbursement amount may not be less than the allowable amount under the participating physicians schedule of Medicare Part B for 2007 for medical services, supplies, and care subject to Medicare Part B.

Upon receipt of notice of an accident that is potentially covered by ECC insurance, an insurer must reserve, and hold for 30 days, \$5,000 of ECC benefits for payments to specified health care providers who provide emergency care coverage.

Insurers are authorized to request and conduct onsite physical reviews and examinations of the treatment locations and medical equipment of medical providers and entities that submit claims for payment of ECC benefits.

#### Examinations Under Oath and Compliance with Policy Terms

All insureds and assignees of ECC policy benefits, including medical providers, are required to comply with all policy terms, including submitting to examinations under oath (EUO). Compliance with policy terms by insureds and assignees is a condition precedent to such person's eligibility for policy benefits. Before requesting that an assignee participate in an EUO, the insurer must request the information sought in writing. EUOs may be recorded.

When an insurer requests that a medical provider submit to an EUO, the provider must produce individuals identified in the request or, or if no person is identified, then the persons who have the most knowledge of the issues identified by the insurer. Medical providers and persons produced in response to the insurer's request are entitled to reasonable compensation for attending an EUO, which must be paid prior to the EUO. Such compensation is to be based on good faith estimates of the hourly rate for the health care provider and other persons to be examined and the time required to conduct the EUO. If additional time is needed for the examination, the insurer must pay additional compensation within 15 days to each person that completes the EUO. Insurers that, as a general business practice, request EUOs of assignees without a reasonable basis commit an unfair and deceptive trade practice.

Insurers must coordinate with claimants for ECC benefits to ensure an appropriate time and location for the EUO. A claimant's failure to agree to attend an EUO after an insurer presents two documented offers of a reasonable time and location, allows the insurer to suspend benefits, until the claimant agrees to submit, and actually submits to, the EUO.

## Examinations (Mental or Physical) of the Insured

When an insured unreasonably refuses to submit to or fails to appear at an examination (mental or physical) requested by the insurer, the ECC insurer is not liable for subsequent ECC benefits. An insured's refusal or failure to appear for two examinations (mental or physical) is presumed to be an unreasonable refusal or failure to submit to examination. The presumption, however, is rebuttable, and may be overcome by the claimant upon showing that refusal or failure to attend was not unreasonable.

## **Limitations on Attorney Fee Awards**

The use of contingency risk multipliers in calculating fee awards in no-fault ECC disputes is prohibited. Fee awards in no-fault litigation are limited to the lesser of the actual fee incurred based upon a rate for attorney services not to exceed \$200 per billable hour or:

- For any disputed amount of less than \$500, 15 times any disputed amount recovered by the attorney, limited to \$5,000.
- For any disputed amount of \$500 or more and less than \$5,000, 10 times any disputed amount recovered by the attorney, limited to a total of \$10,000.
- For any disputed amount of \$5,000 or more and up to \$10,000, 5 times any disputed amount recovered by the attorney, limited to a total of \$15,000.

Attorneys fee awards in a class action are limited to the lesser of \$50,000 or three times the total of any disputed amount recovered in the class action proceeding.

Fees incurred in litigating or quantifying the amount of fees due to the prevailing party under the ECC Law are not recoverable.

These limitations on attorney fee awards are effective upon the bill becoming law.

#### B. SECTION DIRECTORY:

**Section 1.** Amends s. 316.066, F.S., effective May 1, 2012, relating to motor vehicle crash report forms.

**Section 2.** Amends s. 627.736, F.S., relating to required personal injury protection benefits; exclusions; priority; claims.

**Section 3.** Creates s. 627.748, F.S., providing for ss. 627.748-627.7491, F.S., to be referred to as the Florida Motor Vehicle No-Fault Emergency Care Coverage Law (ECC Law).

Section 4. Creates s. 627.7481, F.S., providing the purposes of the ECC Law.

Section 5. Creates s. 627.74811, F.S., providing the effect of the law on ECC policies.

Section 6. Creates s. 627.7482, F.S., providing definitions.

Section 7. Creates s. 627.7483, F.S., providing for required security for Florida motorists.

Section 8. Creates s. 627.7484, F.S., providing for proof of security.

Section 9. Creates s. 627.7485, F.S., providing required benefits under ECC policies.

Section 10. Creates s. 627.7486, F.S., providing tort exemption for injuries under the ECC law.

Section 11. Creates s. 627.7487, F.S., providing for optional deductibles under ECC policies.

**Section 12.** Creates s. 627.7488, F.S., providing for a notification of rights to insureds under the ECC Law.

Section 13. Creates s. 627.7489, F.S., requiring mandatory joinder of certain ECC claims.

Section 14. Creates s. 627.749, F.S., providing insurer's right to reimbursement for ECC benefits under specified circumstances.

Section 15. Creates s. 627.7491, F.S., providing for application of the ECC Law.

**Sections 16 to 49.** Amends ss. 316.646, 318.18, 320.02, 320.0609, 320.27, 320.771, 322.251, 322.34, 324.021, 324.0221, 324.032, 324.171, 400.9935, 409.901, 409.910, 456.057, 456.072, 626.9541, 627.06501, 627.0652, 627.0653, 627.4132, 627.6482, 627.7263, 627.727, 627.7275, 627.728, 627.7295, 627.8405, 627.915, 628.909, 705.184, 713.78, and 817.234, F.S., to conform and correct cross-references.

**Section 50.** Directs the Division of Statutory Revision to replace the phrase "the effective date of this act" wherever it occurs in this bill with the date the bill becomes law.

Section 51. Providing an effective date of October 1, 2012, except as otherwise provided.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

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Indeterminate. Florida imposes a 1.75% premium tax on the gross insurance premiums collected by every insurance company. The tax is subject to numerous deductions. The tax is paid into the General Revenue Fund. In FY 2010-11, premium taxes of \$482.5 million were paid into the General Revenue Fund. This sum represents the premium tax from all forms of insurance, it is unknown how much premium tax results from PIP coverage. It is anticipated that this bill will lower insurance premiums and correspondingly decrease collections of the insurance premium tax. The potential fiscal loss to the state is unknown. It is also possible that consumers may purchase additional insurance offsetting some of this loss.

#### 2. Expenditures:

The bill will create workload for the Office of Insurance Regulation (OIR) and the Department of Financial Services (DFS). OIR will need to conduct ratemaking for the new ECC policies. DFS will need to conduct rulemaking to implement the policies and create the related forms.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

The Department of Highway safety and Motor Vehicles reports it is unclear what impact the new traffic form requirements will have on local law enforcement agencies. The use of "long form" traffic accident reports by various local law enforcement agencies may require more time per accident investigation.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

To the extent that ECC policies provide a narrower range of coverage and curtail fraud in the no-fault system, the ECC Law will lower the premiums paid by Florida motorists for no-fault motor vehicle insurance. Correspondingly, this bill will result in some medical providers not being paid from a traditional source, which may result in shifting some medical costs to health insurance providers, shifting some medical costs to individuals, and lower utilization of providers where individuals are unable or unwilling to pay for such medical care.

#### D. FISCAL COMMENTS:

None.

#### **III. COMMENTS**

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to: require counties or municipalities to spend funds or take an action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or, reduce the percentage of a state tax shared with counties or municipalities.

2. Other:

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Florida's Constitution provides that "[t]he courts shall be open to every person for redress of any injury, and justice shall be administered without sale, denial or delay."<sup>30</sup> No Florida court has found a statutory limit on attorneys fees unconstitutional under this provision, but a limit has the *potential* of being found unconstitutional if such limit reaches the point that attorneys are unwilling to represent claimants because the limits are too low in relation to the time required to work on the case.

For instance, Florida has enacted attorneys fee limits applicable to worker's compensation cases.<sup>31</sup> One district court upheld the limits based on a lack of evidence of their impact, but stated that it would hear the issue again if a party could present sufficient evidence "that the statute has unduly burdened a claimant's ability to retain counsel in order to secure benefits, or that the statute limits the types of benefits a claimant is authorized to pursue under [the statute].<sup>32</sup>

# B. RULE-MAKING AUTHORITY:

The bill requires rulemaking by several agencies. DFS will likely need to adopt rules to implement the bill and adopt related forms.

The Department of Health, is required to develop by rule a list of diagnostic tests deemed not to be medically necessary for use in the treatment of persons sustaining bodily injury covered by emergency care coverage benefits under this section.

The Financial Services Commission is required to adopt by rule a standard disclosure and acknowledgment form. The commission is also required to adopt by rule a form for the notification of insureds of their right to receive emergency care coverage.

It appears adequate rulemaking is provided for the required rulemaking.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On January 11, 2012, the Insurance & Banking Subcommittee considered and adopted a proposed committee substitute substantially changing the bill from one modifying PIP to one substituting ECC for PIP. This analysis is drafted to the committee substitute as passed by the Insurance & Banking Subcommittee.

<sup>31</sup> Section 434.34, F.S.

<sup>32</sup> Lundy v. Four Seasons Ocean Grand Palm Beach, 932 So.2d 506, 510 (Fla. 1st DCA 2006). STORAGE NAME: h0119a.CVJS.DOCX

DATE: 1/24/2012

<sup>&</sup>lt;sup>30</sup> Article I, s. 21, Florida Constitution.

A bill to be entitled 1 2 An act relating to motor vehicle insurance; amending 3 s. 316.066, F.S.; revising provisions relating to the contents of written reports of motor vehicle crashes; 4 5 amending s. 627.736, F.S.; providing limitations on 6 attorney fees for certain actions under the Florida 7 Motor Vehicle No-Fault Law; creating s. 627.748, F.S.; 8 designating specified provisions as the Florida Motor 9 Vehicle No-Fault Emergency Care Coverage Law; creating 10 s. 627.7481, F.S.; providing purposes; creating s. 627.74811, F.S.; providing legislative intent that 11 provisions, schedules, or procedures are to be given 12 full force and effect regardless of their express 13 14 inclusion in insurer forms; creating s. 627.7482, F.S.; providing definitions; creating s. 627.7483, 15 F.S.; requiring every owner or registrant of a motor 16 17 vehicle required to be registered and licensed in this state to maintain specified security; providing 18 exceptions; requiring every nonresident owner or 19 20 registrant of a motor vehicle that has been physically 21 present within this state for a specified period to 22 maintain security; specifying means by which such security is provided; providing an exemption; creating 23 s. 627.7484, F.S.; providing requirements for filing 24 25 and maintaining proof of security; providing 26 penalties; creating s. 627.7485, F.S.; requiring that 27 insurance policies provide emergency care coverage to 28 specified persons; providing limits of coverage; Page 1 of 109

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29 specifying limits for medical, disability, and death 30 benefits; providing restrictions on insurers with 31 respect to provision of required benefits; prohibiting 32 requiring purchase of other motor vehicle coverage as 33 a condition for providing such benefits; prohibiting 34 insurers from requiring the purchase of property 35 damage liability insurance exceeding a specified 36 amount in conjunction with emergency care coverage insurance; providing that failure to comply with 37 38 specified availability requirements constitutes an 39 unfair method of competition or an unfair or deceptive 40 act or practice; providing penalties; specifying benefits an insurer may exclude; providing procedure 41 42 with respect to such exclusions; specifying when benefits are due from an insurer; prohibiting insurers 43 from obtaining liens on recovery of special damages in 44 45 tort claims for emergency care coverage benefits; providing that benefits under the Florida Motor 46 47 Vehicle No-Fault Emergency Care Coverage Law are 48 subject to the Medicaid program in specified 49 circumstances; specifying when benefits are overdue; 50 requiring insurers to hold a specified amount of 51 benefits in reserve for a certain time for the payment 52 of providers; providing for interest on overdue 53 payments; providing for tolling the time period in 54 which emergency care coverage benefits are required to 55 be paid when the insurer has reasonable belief that 56 fraud has been committed and performs certain actions; Page 2 of 109

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57 providing immunity to persons or entities that report 58 suspected fraud in good faith; specifying injuries for 59 which an insurer must pay emergency care coverage 60 benefits; disallowing benefits to an insured who has 61 committed insurance fraud; providing that a person or 62 entity lawfully rendering treatment to an injured 63 person for a bodily injury covered by emergency care 64 coverage may charge only a reasonable amount for 65 services and care; providing that the insurer may pay 66 such charges directly to the person or entity lawfully 67 rendering such treatment; providing limits on such 68 charges; providing for determination of reasonableness 69 of charges; providing that payments made by an insurer 70 pursuant to the schedule of maximum charges, or for 71 lesser amounts billed by providers, are considered 72 reasonable; establishing a schedule of maximum 73 charges; specifying that reimbursement under a 74 schedule of maximum charges that is based on Medicare 75 is to be calculated under the applicable Medicare 76 schedule in effect on a specified date each year; 77 authorizing insurers to use all Medicare coding 78 policies and CMS payment methodologies in determining 79 reimbursement under a schedule of maximum charges that 80 is Medicare-based; establishing limits on specified 81 emergency services and care; providing conditions 82 under which an insurer or insured is not required to 83 pay a claim or charges; requiring the Department of 84 Health to adopt, by rule, a list of diagnostic tests Page 3 of 109

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85 deemed not to be medically necessary and to periodically revise the list; providing procedures and 86 87 requirements with respect to statements of and bills 88 for charges for emergency services and care; directing 89 the Financial Services Commission to adopt by rule a 90 disclosure and acknowledgment form to be countersigned 91 by claimants upon receipt of medical services; 92 providing procedures and requirements with respect to 93 investigation of claims of improper billing by a 94 physician or other medical provider; prohibiting 95 insurers from systematically downcoding with intent to 96 deny reimbursement; requiring insureds and persons to 97 whom the right to payment for emergency care coverage 98 benefits has been assigned to comply with all terms of 99 the emergency care coverage policy, including 100 submission to examinations under oath; providing that 101 compliance with policy terms is a condition precedent 102 to the receipt of emergency care coverage benefits; 103 providing for reasonable payment for attendance at 104 examinations under oath to health care providers and 105 other persons produced by the provider in response to 106 the insurer's request; permitting persons appearing 107 for an examination under oath to have an attorney 108 present at the person's expense; requiring insurers to 109 coordinate with claimants for emergency care coverage 110 benefits to ensure an appropriate time and location 111 for the examination; authorizing insurers to suspend benefits to a claimant who fails to attend an 112 Page 4 of 109

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113 examination after the insurer has presented two documented offers of a reasonable time and location 114 115 for the examination until the claimant submits to 116 examination; providing for insurers to inspect the 117 physical premises of providers seeking payment of emergency care coverage benefits; providing that when 118 119 an insured fails to appear for two or more mental or 120 physical examinations, the emergency care coverage 121 carrier is not liable for subsequent emergency care 122 coverage benefits; creating a rebuttable presumption 123 that an insured's failure to appear for two 124 examinations is an unreasonable refusal to appear; 125 creating an attorney fee cap; prohibiting the use of 126 contingency risk multipliers in calculating attorney 127 fee awards; requiring that an insurer must be provided 128 with written notice of an intent to initiate 129 litigation as a condition precedent to filing any 130 action for benefits; providing requirements with 131 respect to a demand letter; providing procedures and 132 requirements with respect to payment of an overdue 133 claim; providing for the tolling of the time period 134 for an action against an insurer; providing that 135 failure to pay valid claims with specified frequency 136 constitutes an unfair or deceptive trade practice; 137 providing penalties; providing circumstances under which an insurer has a cause of action; providing for 138 139 fraud advisory notice; requiring that all claims 140 related to the same health care provider for the same Page 5 of 109

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141 injured person be brought in one action unless good 142 cause is shown; authorizing the electronic 143 transmission of notices and communications under 144 certain conditions; creating s. 627.7486, F.S.; 145 providing an exemption from tort liability for certain 146 damages in legal actions under the Florida Motor 147 Vehicle No-Fault Emergency Care Coverage Law in 148 certain circumstances; providing for recovery of tort 149 damages in certain circumstances; providing for 150 motions to dismiss action on specified grounds; 151 prohibiting the award of punitive damages; creating s. 152 627.7487, F.S.; providing for optional deductibles and 153 limitations of coverage for emergency care coverage 154policies; requiring a specified notice to 155 policyholders; creating s. 627.7488, F.S.; requiring 156 the commission to adopt by rule a form for the 157 notification of insureds of their right to receive 158 emergency care coverage benefits; specifying contents 159 of such notice; providing requirements for the mailing 160 or delivery of such notice; creating s. 627.7489, 161 F.S.; providing for mandatory joinder of specified claims; creating s. 627.749, F.S.; providing for an 162 163 insurer's right of reimbursement for emergency medical 164 care benefits paid to a person injured by a commercial 165 motor vehicle under specified circumstances; creating 166 s. 627.7491, F.S.; providing for application of the 167 Florida Motor Vehicle No-Fault Emergency Care Coverage 168 Law; providing for requirements for forms and rates Page 6 of 109

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169	for policies issued or renewed on or after a specified
170	date; requiring a specified notice to existing
171	policyholders; amending ss. 316.646, 318.18, 320.02,
172	320.0609, 320.27, 320.771, 322.251, 322.34, 324.021,
173	324.0221, 324.032, 324.171, 400.9935, 409.901,
174	409.910, 456.057, 456.072, 626.9541, 627.06501,
175	627.0652, 627.0653, 627.4132, 627.6482, 627.7263,
176	627.727, 627.7275, 627.728, 627.7295, 627.8405,
177	627.915, 628.909, 705.184, 713.78, and 817.234, F.S.;
178	conforming provisions; providing a directive to the
179	Division of Statutory Revision; providing
180	applicability; providing effective dates.
181	
182	Be It Enacted by the Legislature of the State of Florida:
183	
184	Section 1. Effective May 1, 2012, subsection (1) of
185	section 316.066, Florida Statutes, is amended to read:
186	316.066 Written reports of crashes
187	(1)(a) A Florida Traffic Crash Report <u>must<del>, Long Form is</del></u>
188	required to be completed and submitted to the entities specified
189	<u>in paragraph (e)</u> <del>department</del> within 10 days after <del>completing</del> an
190	investigation <u>is completed</u> by <u>the</u> <del>every</del> law enforcement officer
191	who in the regular course of duty investigates a motor vehicle
192	crash <del>that:</del>
193	1. Resulted in death or personal injury.
194	2. Involved a violation of s. 316.061(1) or s. 316.193.
195	(b) <del>In every crash for which a Florida Traffic Crash</del>
196	Report, Long Form is not required by this section, the law
·	Page 7 of 109

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197 enforcement officer may complete a short-form crash report or 198 provide a driver exchange-of-information form to be completed by 199 each party involved in the crash. The short-form report must 200 include: 201 The date, time, and location of the crash. 1. 202 2. A description of the vehicles involved. 203 3. The names and addresses of the parties involved, 204 including all drivers and passengers, each clearly identified as 205 being either a driver or a passenger and specifying the vehicle 206 in which each person was a driver or passenger. 207 4. The names and addresses of witnesses. 208 5. The name, badge number, and law enforcement agency of the officer investigating the crash. 209 210 6. The names of the insurance companies for the respective 211 parties involved in the crash. Each party to the crash must provide the law 212 (C) 213 enforcement officer with proof of insurance, which must be 214 documented in the crash report. If a law enforcement officer 215 submits a report on the crash, proof of insurance must be 216 provided to the officer by each party involved in the crash. Any 217 party who fails to provide the required information commits a 218 noncriminal traffic infraction, punishable as a nonmoving 219 violation as provided in chapter 318, unless the officer 220 determines that due to injuries or other special circumstances 221 such insurance information cannot be provided immediately. If 222 the person provides the law enforcement agency, within 24 hours 223 after the crash, proof of insurance that was valid at the time 224 of the crash, the law enforcement agency may void the citation. Page 8 of 109

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225 The driver of a vehicle that was in any manner (d) 226 involved in a crash resulting in damage to any vehicle or other 227 property in an amount of \$500 or more which was not investigated 228 by a law enforcement agency  $\tau$  shall, within 10 days after the 229 crash, submit a written report of the crash to the department. 230 The entity receiving the report may require witnesses of the 231 crash to render reports and may require any driver of a vehicle 232 involved in a crash of which a written report must be made to 233 file supplemental written reports if the original report is deemed insufficient by the receiving entity. 234 235 Reports for motor vehicle crashes that result in death (e) 236 or personal injury or involve a violation of s. 316.061(1) or s. 237 316.193 shall be submitted to the department. All other Shortform crash reports prepared by law enforcement shall be 238 239 maintained by the law enforcement officer's agency. 240 Section 2. Effective upon this act becoming a law, 241 subsection (8) of section 627.736, Florida Statutes, is amended 242 to read: 243 627.736 Required personal injury protection benefits; exclusions; priority; claims.-244 245 APPLICABILITY OF PROVISION REGULATING ATTORNEY'S (8) 246 FEES.-247 (a) For legal actions commenced on or after the effective 248 date of this act, with respect to any dispute under the provisions of ss. 627.730-627.7405 between the insured and the 249 insurer, or between an assignee of an insured's rights and the 250 insurer, the provisions of s. 627.428 applies shall apply, 251 except as provided in paragraphs (b) and (c) and subsections 252 Page 9 of 109

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253	(10) and (15) and except that any attorney fees recovered are
254	limited to the lesser of the actual fee incurred based upon a
255	rate for attorney services not to exceed \$200 per billable hour
256	<u>or:</u>
257	1. For any disputed amount of less than \$500, 15 times any
258	disputed amount recovered by the attorney under ss. 627.730-
259	627.7405, limited to a total of \$5,000.
260	2. For any disputed amount of \$500 or more and less than
261	\$5,000, 10 times any disputed amount recovered by the attorney
262	under ss. 627.730-627.7405, limited to a total of \$10,000.
263	3. For any disputed amount of \$5,000 or more and up to
264	\$10,000, 5 times any disputed amount recovered by the attorney
265	under ss. 627.730-627.7405, limited to a total of \$15,000.
266	
267	Fees incurred in litigating or quantifying the amount of fees
268	due to the prevailing party under ss. 627.730-627.7405 are not
269	recoverable.
270	(b) Notwithstanding s. 627.428, the attorney fees
271	recovered under ss. 627.730-627.7405 shall be calculated without
272	regard to any contingency risk multiplier.
273	(c) Attorney fees in a class action under ss. 627.730-
274	627.7405 are limited to the lesser of \$50,000 or 3 times the
275	total of any disputed amount recovered in the class action
276	proceeding.
277	Section 3. Section 627.748, Florida Statutes, is created
278	to read:

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279	627.748 Short titleSections 627.748-627.7491 may be
280	cited as the "Florida Motor Vehicle No-Fault Emergency Care
281	Coverage Law."
282	Section 4. Section 627.7481, Florida Statutes, is created
283	to read:
284	627.7481 PurposesThe purposes of ss. 627.748-627.7491
285	are to provide, without regard to fault, for emergency services
286	and care, services and care provided in a hospital, prescribed
287	followup care, funeral, and disability insurance benefits; to
288	require motor vehicle insurance that secures such benefits for
289	motor vehicles required to be registered in this state; and,
290	with respect to motor vehicle accidents, to provide a limitation
291	on the right to claim damages for pain, suffering, mental
292	anguish, and inconvenience.
293	Section 5. Section 627.74811, Florida Statutes, is created
294	to read:
295	627.74811 Effect of law on emergency care coverage
296	policiesThe provisions, schedules, and procedures authorized
297	in ss. 627.748-627.7491 shall be implemented by insurers
298	offering policies pursuant to the Florida Motor Vehicle No-Fault
299	Emergency Care Coverage Law. The Legislature intends that these
300	provisions, schedules, and procedures have full force and effect
301	regardless of their express inclusion in an insurance policy
302	form, and a specific provision, schedule, or procedure
303	authorized in ss. 627.748-627.7491 will govern over general
304	provisions in an insurance policy form. An insurer is not
305	required to amend its policy form or to expressly notify
306	providers, claimants, or insureds of the applicable fee
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307	achedules in order to implement and apply such provisions
	schedules in order to implement and apply such provisions,
308	schedules, or procedures.
309	Section 6. Section 627.7482, Florida Statutes, is created
310	to read:
311	627.7482 DefinitionsAs used in ss. 627.748-627.7491, the
312	term:
313	(1) "Broker" means any person not licensed under chapter
314	395, chapter 400, chapter 429, chapter 458, chapter 459, chapter
315	460, chapter 461, or chapter 641 who charges or receives
316	compensation for any use of medical equipment and is not the
317	100-percent owner or the 100-percent lessee of such equipment.
318	For purposes of this subsection, such owner or lessee may be an
319	individual, a corporation, a partnership, or any other entity
320	and any of its 100-percent-owned affiliates and subsidiaries.
321	For purposes of this subsection, the term "lessee" means a long-
322	term lessee under a capital or operating lease but does not
323	include a part-time lessee. For purposes of this subsection, the
324	term "broker" does not include a hospital or physician
325	management company whose medical equipment is ancillary to the
326	practices managed; a debt collection agency; an entity that has
327	contracted with the insurer to obtain a discounted rate; a
328	management company that has contracted to provide general
329	management services for a licensed physician or health care
330	facility and whose compensation is not materially affected by
331	the usage or frequency of usage of medical equipment; or an
332	entity that is 100-percent owned by one or more hospitals or
333	physicians. The term "broker" does not include a person or
334	entity that certifies, upon request of an insurer, that:
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335	(a) It is a clinic licensed under part X of chapter 400;
336	(b) It is a 100-percent owner of medical equipment; and
337	(c) The owner's only part-time lease of medical equipment
338	for emergency care coverage patients is on a temporary basis
339	not to exceed 30 days in a 12-month period and is necessitated
340	by:
341	1. Repair or maintenance of existing 100-percent-owned
342	medical equipment;
343	2. The pending arrival and installation of newly purchased
344	or replacement 100-percent-owned medical equipment; or
345	3. A determination by the medical director or clinical
346	director that open-style medical equipment is medically
347	necessary for the performance of tests or procedures for
348	patients due to a patient's physical size or claustrophobia. The
349	leased medical equipment may not be used by patients who are not
350	patients of the registered clinic for medical treatment of
351	services.
352	
353	However, the 30-day period provided in this paragraph may be
354	extended for an additional 60 days as applicable to magnetic
355	resonance imaging equipment if the owner certifies that the
356	extension otherwise complies with this paragraph.
357	
358	Any person or entity making a false certification under this
359	subsection commits insurance fraud as defined in s. 817.234.
360	(2) "Certify" means to swear or attest to a fact being
361	true or accurately represented in a writing.
362	(3) "Emergency medical condition" means:
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363	(a) A medical condition manifesting itself by acute
364	symptoms of sufficient severity, which may include severe pain,
365	such that the absence of immediate medical attention could
366	reasonably be expected to result in any of the following:
367	1. Serious jeopardy to patient health, including a
368	pregnant woman or fetus.
369	2. Serious impairment to bodily functions.
370	3. Serious dysfunction of any bodily organ or part.
371	(b) With respect to a pregnant woman:
372	1. That there is inadequate time to effect safe transfer
373	to another hospital prior to delivery;
374	2. That a transfer may pose a threat to the health and
375	safety of the patient or fetus; or
376	3. That there is evidence of the onset and persistence of
377	uterine contractions or rupture of the membranes.
378	(4) "Emergency services and care" means medical screening,
379	examination and evaluation by a physician, or, to the extent
380	permitted by applicable law, by other appropriate personnel
381	under the supervision of a physician, to determine if an
382	emergency medical condition exists and, if it does, the care,
383	treatment, or surgery by a physician necessary to relieve or
384	eliminate the emergency medical condition, within the service
385	capability of the facility.
386	(5) "Hospital" means a facility that, at the time services
387	or treatment was rendered, was licensed under chapter 395.
388	(6) "Knowingly" means having actual knowledge of
389	information; acting in deliberate ignorance of the truth or
390	falsity of the information; or acting in reckless disregard of
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391	the information. Proof of specific intent to defraud is not
392	required.
393	(7) "Lawful" or "lawfully" means in substantial compliance
394	with all relevant applicable criminal, civil, and administrative
395	requirements of state and federal law related to the provision
396	of medical services or treatment.
397	(8) "Medically necessary" refers to a medical service or
398	supply that a prudent physician would provide for the purpose of
399	preventing, diagnosing, or treating an illness, injury, disease,
400	or symptom in a manner that is:
401	(a) In accordance with generally accepted standards of
402	medical practice;
403	(b) Clinically appropriate in terms of type, frequency,
404	extent, site, and duration; and
405	(c) Not primarily for the convenience of the patient,
406	physician, or other health care provider.
407	(9) "Motor vehicle" means any self-propelled vehicle with
408	four or more wheels that is of a type both designed and required
409	to be licensed for use on the highways of this state and any
410	trailer or semitrailer designed for use with such vehicle and
411	includes:
412	(a) A "private passenger motor vehicle," which is any
413	motor vehicle that is a sedan, station wagon, or jeep-type
414	vehicle and, if not used primarily for occupational,
415	professional, or business purposes, a motor vehicle of the
416	pickup truck, panel truck, van, camper, or motor home type.
417	(b) A "commercial motor vehicle," which is any motor
418	vehicle that is not a private passenger motor vehicle.
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420	The term "motor vehicle" does not include a mobile home or any
421	motor vehicle that is used in mass transit, other than public
422	school transportation; is designed to transport more than five
423	passengers exclusive of the operator of the motor vehicle; and
424	is owned by a municipality, a transit authority, or a political
425	subdivision of the state.
426	(10) "Named insured" means a person, usually the owner of
427	a motor vehicle, identified in a policy by name as the insured
428	under the policy.
429	(11) "Owner," with respect to a motor vehicle, means a
430	person who holds the legal title to a motor vehicle or, if a
431	motor vehicle is the subject of a security agreement or lease
432	with an option to purchase with the debtor or lessee having the
433	right to possession, the debtor or lessee of the motor vehicle.
434	(12) "Properly completed" means providing truthful,
435	substantially complete, and substantially accurate responses as
436	to all material elements to each applicable request for
437	information or statement by a means that may lawfully be
438	provided and that complies with this section, or as otherwise
439	agreed to by the parties.
440	(13) "Relative residing in the insured's household" means
441	a relative of any degree by blood or by marriage who usually
442	makes her or his home in the same family unit, regardless of
443	whether she or he is temporarily living elsewhere.
444	(14) "Unbundling" means separating treatment or services
445	that would be properly billed under one billing code into two or
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446	more billing codes, resulting in a payment amount greater than
447	would be paid using one billing code.
448	(15) "Upcoding" means using a billing code to describe
449	treatment or services in a manner that would result in a payment
450	amount greater than would be paid using a billing code that
451	accurately describes such treatment or services. The term does
452	not include an otherwise lawful bill by a magnetic resonance
453	imaging facility, which globally combines both technical and
454	professional components, if the amount of the global bill is not
455	more than the components if billed separately; however, payment
456	of such a bill constitutes payment in full for all components of
457	such service.
458	Section 7. Section 627.7483, Florida Statutes, is created
459	to read:
460	627.7483 Required security
461	(1)(a) Every owner or registrant of a motor vehicle, other
462	than a motor vehicle used as a school bus as defined in s.
463	1006.25 or a limousine, required to be registered and licensed
464	in this state shall maintain security as described in subsection
465	(3) continuously throughout the registration or licensing
466	period.
467	(b) Paragraph (a) does not apply to an owner or registrant
468	of a motor vehicle used as a taxicab, but such owner or
469	registrant shall maintain security as required under s.
470	324.032(1), and s. 627.7486 does not apply to any such motor
471	vehicle.
472	(2) Every nonresident owner or registrant of a motor
473	vehicle that, whether operated or not operated, has been
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474	physically present within this state for more than 90 days
475	during the preceding 365 days shall thereafter maintain security
476	as described in subsection (3) continuously while such motor
477	vehicle is physically present within this state.
478	(3) Security required by this section shall be provided:
479	(a) By an insurance policy delivered or issued for
480	delivery in this state by an authorized or eligible motor
481	vehicle liability insurer which provides the benefits and
482	exemptions contained in ss. 627.748-627.7491. Any policy of
483	insurance represented or sold as providing the security required
484	under this section shall be deemed to provide insurance for the
485	payment of the required benefits; or
486	(b) By any other method authorized by s. 324.031(2), (3),
487	or (4) and approved by the Department of Highway Safety and
488	Motor Vehicles as affording security equivalent to that afforded
489	by a policy of insurance or by self-insuring as authorized by s.
490	768.28(16). The person filing such security shall have all of
491	the obligations and rights of an insurer under ss. 627.748-
492	627.7491.
493	(4) An owner of a motor vehicle for which security is
494	required by this section who fails to have such security in
495	effect at the time of an accident is not immune from tort
496	liability and is personally liable for the payment of benefits
497	under s. 627.7485. With respect to such benefits, such an owner
498	has all of the rights and obligations of an insurer under ss.
499	627.748-627.7491.
500	(5) In addition to other persons who are not required to
501	provide security as required under this section and s. 324.022,
1	Page 18 of 109

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502 the owner or registrant of a motor vehicle is exempt from such 503 requirements if she or he is a member of the United States Armed 504 Forces and is called to or on active duty outside the United 505 States in an emergency situation. The exemption provided by this 506 subsection applies only while the member of the armed forces is 507 on such active duty outside the United States and while the 508 motor vehicle covered by the security required by this section 509 and s. 324.022 is not operated by any person. Upon receipt of a 510 written request by the insured to whom the exemption provided in 511 this subsection applies, the insurer shall cancel the coverages 512 and return any unearned premium or suspend the security required 513 by this section and s. 324.022. Notwithstanding s. 324.0221(2), 514 the Department of Highway Safety and Motor Vehicles may not 515 suspend the registration or operator's license of any owner or 516 registrant of a motor vehicle during the time she or he 517 qualifies for an exemption under this subsection. Any owner or 518 registrant of a motor vehicle who qualifies for an exemption under this subsection shall immediately notify the department 519 520 prior to and at the end of the expiration of the exemption. 521 Section 8. Section 627.7484, Florida Statutes, is created 522 to read: 523 627.7484 Proof of security; security requirements; 524 penalties.-525 (1) The provisions of chapter 324 that pertain to the 526 method of giving and maintaining proof of financial 527 responsibility and that govern and define a motor vehicle 528 liability policy apply to filing and maintaining proof of 529 security required by ss. 627.748-627.7491.

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530	(2) Any person who:
531	(a) Gives information required in a report or otherwise as
532	provided for in ss. 627.748-627.7491, knowing or having reason
533	to believe that such information is false;
534	(b) Forges or, without authority, signs any evidence of
535	proof of security; or
536	(c) Files, or offers for filing, any such evidence of
537	proof, knowing or having reason to believe that it is forged or
538	signed without authority
539	
540	commits a misdemeanor of the first degree, punishable as
541	provided in s. 775.082 or s. 775.083.
542	Section 9. Section 627.7485, Florida Statutes, is created
543	to read:
544	627.7485 Required emergency care coverage benefits;
545	exclusions; priority; claims
546	(1) REQUIRED BENEFITSEvery insurance policy complying
547	with the security requirements of s. 627.7483 must provide
548	emergency care coverage to the named insured, relatives residing
549	in the insured's household, persons operating the insured motor
550	vehicle, passengers in such motor vehicle, and other persons
551	struck by such motor vehicle and suffering bodily injury while
552	not an occupant of a self-propelled vehicle, subject to
553	subsection (2) and paragraph (4)(f), to a limit of \$10,000 for
554	loss sustained by any such person as a result of bodily injury,
555	sickness, disease, or death arising out of the ownership,
556	maintenance, or use of a motor vehicle as follows:
557	(a) Medical benefitsEighty percent of all reasonable
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558	expenses as follows:
559	1. Emergency transport and treatment rendered by an
560	ambulance provider licensed under part III of chapter 401 within
561	24 hours after the motor vehicle accident.
562	2. Emergency services and care rendered within 72 hours
563	after the motor vehicle accident in a hospital licensed under
564	chapter 395.
565	3. Services and care rendered when an insured is admitted
566	to a hospital, as defined in s. 395.002(12), within 72 hours
567	after the motor vehicle accident.
568	4. Services and care rendered to an insured who is
569	determined more than 72 hours after the motor vehicle accident
570	to have an emergency medical condition related to the initial
571	diagnosis and arising from the motor vehicle accident.
572	5. If the insured receives services and care pursuant to
573	subparagraph 2., subparagraph 3., or subparagraph 4., subsequent
574	services and care directly related to the medical diagnosis
575	arising from the motor vehicle accident, subject to the
576	following:
577	a. The diagnosis shall be rendered in a hospital licensed
578	under chapter 395 and rendered by a physician licensed under
579	chapter 458 or an osteopathic physician licensed under chapter
580	459; and
581	b. The care and services shall be rendered by a physician
582	licensed under chapter 458, an osteopathic physician licensed
583	under chapter 459, a dentist licensed under chapter 466, a
584	physician assistant licensed under chapter 458 or chapter 459,
585	or an advanced registered nurse practitioner licensed under
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586	chapter 464.
587	
588	For purposes of ss. 627.748-627.7491, a medical diagnosis that
589	an emergency medical condition exists is presumed to be correct
590	unless rebutted by clear and convincing evidence to the
591	contrary.
592	(b) Disability benefits.—Sixty percent of any loss of
593	gross income and loss of earning capacity per individual from
594	inability to work proximately caused by the injury sustained by
595	the injured person, plus all expenses reasonably incurred in
596	obtaining from others ordinary and necessary services in lieu of
597	those that, but for the injury, the injured person would have
598	performed without income for the benefit of her or his
599	household. All disability benefits payable under this paragraph
600	shall be paid not less than every 2 weeks.
601	(c) Death benefitsDeath benefits equal to the lesser of
602	\$5,000 or the remainder of unused emergency care coverage
603	insurance benefits per individual. The insurer may pay such
604	benefits to the executor or administrator of the deceased, to
605	any of the deceased's relatives by blood, legal adoption, or
606	marriage, or to any person appearing to the insurer to be
607	equitably entitled thereto.
608	
609	Only insurers writing motor vehicle liability insurance in this
610	state may provide the benefits required by this section, and no
611	such insurer may require the purchase of any other motor vehicle
612	coverage other than the purchase of property damage liability
613	coverage as required by s. 627.7275 as a condition for providing
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614	such required benefits. Insurers may not require that property
615	damage liability insurance in an amount greater than \$10,000 be
616	purchased in conjunction with emergency care coverage insurance.
617	Such insurers shall make benefits and required property damage
618	liability insurance coverage available through normal marketing
619	channels. Any insurer writing motor vehicle liability insurance
620	in this state who fails to comply with such availability
621	requirement as a general business practice shall be deemed to
622	have violated part IX of chapter 626, and such violation shall
623	constitute an unfair method of competition or an unfair or
624	deceptive act or practice involving the business of insurance.
625	Any such insurer committing such violation shall be subject to
626	the penalties afforded in such part, as well as those that may
627	be afforded elsewhere in the insurance code.
628	(2) AUTHORIZED EXCLUSIONS Any insurer may exclude
629	benefits:
630	(a) For injury sustained by the named insured and
631	relatives residing in the insured's household while occupying
632	another motor vehicle owned by the named insured and not insured
633	under the policy or for injury sustained by any person operating
634	the insured motor vehicle without the express or implied consent
635	of the insured.
636	(b) To any injured person if such person's conduct
637	contributed to her or his injury under either of the following
638	circumstances:
639	1. Causing injury to herself or himself intentionally; or
640	2. Being injured while committing a felony.
641	
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642	Whenever an insured is charged with conduct as set forth in
643	subparagraph 2., the 30-day payment provision of paragraph
644	(4)(b) shall be held in abeyance, and the insurer shall withhold
645	payment of any emergency care coverage benefits pending the
646	outcome of the case at the trial level. If the charge is nolle
647	prossed or dismissed or the insured is acquitted, the 30-day
648	payment provision shall run from the date the insurer is
649	notified of such action.
650	(3) INSURED'S RIGHTS TO RECOVERY OF SPECIAL DAMAGES IN
651	TORT CLAIMSNo insurer shall have a lien on any recovery in
652	tort by judgment, settlement, or otherwise for emergency care
653	coverage benefits, whether suit has been filed or settlement has
654	been reached without suit. An injured party who is entitled to
655	bring suit under ss. 627.748-627.7491, or her or his legal
656	representative, shall have no right to recover any damages for
657	which emergency care coverage benefits are paid or payable. The
658	plaintiff may prove all of her or his special damages
659	notwithstanding this limitation, but if special damages are
660	introduced in evidence, the trier of facts, whether judge or
661	jury, may not award damages for emergency care coverage benefits
662	paid or payable. In all cases in which a jury is required to fix
663	damages, the court shall instruct the jury that the plaintiff
664	may not recover such special damages for emergency care coverage
665	benefits paid or payable.
666	(4) BENEFITS; WHEN DUEBenefits due from an insurer under
667	ss. 627.748-627.7491 shall be primary, except that benefits
668	received under any workers' compensation law shall be credited
669	against the benefits provided by subsection (1) and shall be due
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670	and payable as loss accrues, upon receipt of reasonable proof of
671	such loss and the amount of expenses and loss incurred that are
672	covered by the policy issued under ss. 627.748-627.7491. When
673	the Agency for Health Care Administration provides, pays, or
674	becomes liable for medical assistance under the Medicaid program
675	related to injury, sickness, disease, or death arising out of
676	the ownership, maintenance, or use of a motor vehicle, benefits
677	under ss. 627.748-627.7491 shall be subject to the provisions of
678	the Medicaid program.
679	(a) An insurer may require written notice to be given as
680	soon as practicable after an accident involving a motor vehicle
681	for which the policy affords the security required by ss.
682	627.748-627.7491.
683	(b) Emergency care coverage benefits paid pursuant to this
684	section shall be overdue if not paid within 30 days after the
685	insurer is furnished written notice of the fact and amount of a
686	covered loss. If such written notice is not furnished to the
687	insurer as to the entire claim, any partial amount supported by
688	the written notice is overdue if not paid within 30 days after
689	the written notice is furnished to the insurer. Any part or all
690	of the remainder of the claim that is subsequently supported by
691	the written notice is overdue if not paid within 30 days after
692	the written notice is furnished to the insurer. When an insurer
693	pays only a portion of a claim or rejects a claim, the insurer
694	shall provide at the time of the partial payment or rejection an
695	itemized specification of each item that the insurer had
696	reduced, omitted, or declined to pay and any information that
697	the insurer desires the claimant to consider related to the
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698 medical necessity of the denied treatment or to explain the 699 reasonableness of the reduced charge; however, this does not limit the introduction of evidence at trial. The insurer shall 700 701 include the name and address of the person to whom the claimant 702 should respond and a claim number to be referenced in future 703 correspondence. However, notwithstanding the fact that written 704 notice has been furnished to the insurer, a payment may not be 705 deemed overdue when the insurer has reasonable proof to 706 establish that the insurer is not responsible for the payment. 707 For the purpose of calculating the extent to which any benefits 708 are overdue, payment shall be considered made on the date a 709 draft or other valid instrument that is equivalent to payment 710 was placed in the United States mail in a properly addressed, 711 postpaid envelope or, if not so posted, on the date of delivery. 712 This paragraph does not preclude or limit the ability of the 713 insurer to assert that the claim was unrelated, was not 714 medically necessary, or was unreasonable or that the amount of 715 the charge was in excess of that permitted under, or in 716 violation of, subsection (5). Such assertion by the insurer may 717 be made at any time, including after payment of the claim or 718 after the 30-day time period for payment set forth in this 719 paragraph. 720 (c) Upon receiving notice of an accident that is 721 potentially covered by emergency care coverage benefits, the 722 insurer must reserve \$5,000 of emergency care coverage benefits 723 for payment to physicians licensed under chapter 458 or chapter 724 459, dentists licensed under chapter 466, physician assistants 725 licensed under chapter 458 or chapter 459, or advanced Page 26 of 109

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726 registered nurse practitioners licensed under chapter 464 who 727 provide emergency care coverage pursuant to subparagraph 728 (1) (a)2. The amount required to be held in reserve may be used 729 only to pay claims from such medical providers until 30 days 730 after the date the insurer receives notice of the accident. 731 After the 30-day period, any amount of the reserve for which the 732 insurer has not received notice of a claim from such medical 733 provider for emergency care coverage benefits may then be used 734 by the insurer to pay other claims. The time periods specified 735 in paragraph (b) for required payment of emergency care coverage 736 benefits shall be tolled for the period of time that an insurer 737 is required by this paragraph to hold payment of a claim that is 738 not from a medical provider eligible to receive payment of 739 emergency care coverage benefits to the extent that the 740 emergency care coverage benefits not held in reserve are 741 insufficient to pay the claim. This paragraph does not require 742 an insurer to establish a claim reserve for insurance accounting 743 purposes. 744 (d) All overdue payments shall bear simple interest at the 745 rate established under s. 55.03 or the rate established in the 746 insurance contract, whichever is greater, for the quarter in 747 which the payment became overdue, calculated from the date the 748 insurer was furnished with written notice of the amount of the 749 covered loss. Interest shall be due at the time payment of the 750 overdue claim is made. 751 (e)1. If an insurer has reasonable belief that a 752 fraudulent insurance act, as defined in s. 626.989, has been 753 committed and reports its suspicions to the Division of Page 27 of 109

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754	Insurance Fraud, the 30-day period for payment is tolled as to
755	any portions of the claim reported for investigation. The
756	insurer must notify the claimant in writing that the claim is
757	being investigated for fraud within 30 days after the insurer is
758	furnished with written notice of the fact and amount of a
759	covered loss. Within 30 days after receipt of notice from the
760	Division of Insurance Fraud that a claim has been investigated
761	and that no criminal action will be recommended, the insurer
762	must pay the claim with simple interest as provided in paragraph
763	<u>(d).</u>
764	2. Subject to s. 626.989(4), persons or entities that in
765	good faith report suspected fraud to the Division of Insurance
766	Fraud or share information in the furtherance of a fraud
767	investigation are not subject to any civil or criminal liability
768	relating to the reporting or release of such information.
769	(f) The insurer of the owner of a motor vehicle shall pay
770	emergency care coverage benefits for an emergency medical
771	condition as described in paragraph (1)(a) for accidental bodily
772	injury requiring medical treatment:
773	1. Sustained in this state by the owner while occupying a
774	motor vehicle, or while not an occupant of a self-propelled
775	vehicle if the injury is caused by physical contact with a motor
776	vehicle.
777	2. Sustained outside this state, but within the United
778	States of America or its territories or possessions or Canada,
779	by the owner while occupying the owner's motor vehicle.
780	3. Sustained by a relative of the owner residing in the
781	insured's household, under the circumstances described in
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	782	subparagraph 1. or subparagraph 2., provided the relative at the
	783	time of the accident is domiciled in the owner's household and
3	784	is not herself or himself the owner of a motor vehicle with
	785	respect to which security is required under ss. 627.748-
	786	627.7491.
	787	4. Sustained in this state by any other person while
	788	occupying the owner's motor vehicle or, if a resident of this
	789	state, while not an occupant of a self-propelled vehicle, if the
	790	injury is caused by physical contact with such motor vehicle,
	791	provided the injured person is not herself or himself:
	792	a. The owner of a motor vehicle for which security is
	793	required under ss. 627.748-627.7491; or
	794	b. Entitled to emergency care coverage benefits from the
	795	insurer of the owner or owners of such a motor vehicle.
	796	(g) If two or more insurers are liable to pay emergency
	797	care coverage benefits for the same injury to any one person,
	798	the maximum amount payable shall be as specified in subsection
	799	(1), and any insurer paying the benefits shall be entitled to
	800	recover from each of the other insurers an equitable pro rata
	801	share of the benefits paid and expenses incurred in processing
	802	the claim.
	803	(h) It is a violation of the insurance code for an insurer
	804	to fail to timely provide benefits as required by this section
	805	with such frequency as to constitute a general business
	806	practice.
	807	(i) Benefits are not due or payable to or on behalf of an
	808	insured, claimant, medical provider, or attorney if the insured,
	809	claimant, medical provider, or attorney has:
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<ul> <li>810 <ol> <li>Submitted a false material statement, document, record,</li> <li>811 <ol> <li>or bill;</li> </ol> </li> <li>812 <ol> <li>Submitted false material information; or</li> </ol> </li> <li>813 <ol> <li>Otherwise committed or attempted to commit a fraudulent</li> </ol> </li> </ol></li></ul>
812 <u>2. Submitted false material information; or</u>
813 3. Otherwise committed or attempted to commit a fraudulent
814 <u>insurance act as defined in s. 626.989.</u>
815
816 A claimant who violates this paragraph is not entitled to any
817 emergency care coverage benefits or payment for any bills and
818 services, regardless of whether a portion of the claim may be
819 legitimate. However, a medical provider who does not violate
820 this paragraph may not be denied benefits solely due to the
821 violation by another claimant.
822 (5) CHARGES FOR TREATMENT OF INJURED PERSONS
823 (a) Any physician, hospital, clinic, or other person or
824 institution lawfully rendering treatment to an injured person
825 for a bodily injury covered by emergency care coverage insurance
826 may charge the insurer and injured party only a reasonable
827 amount pursuant to this section for the services, treatment, and
828 supplies rendered, and the insurer providing such coverage may
829 pay for such charges directly to such person or institution
830 lawfully rendering such treatment, if the insured receiving such
<ul> <li>830 lawfully rendering such treatment, if the insured receiving such</li> <li>831 treatment or her or his guardian has countersigned the properly</li> </ul>
831 treatment or her or his guardian has countersigned the properly
831 <u>treatment or her or his guardian has countersigned the properly</u> 832 <u>completed invoice, bill, or claim form approved by the office</u>
831 treatment or her or his guardian has countersigned the properly 832 completed invoice, bill, or claim form approved by the office 833 upon which such charges are to be paid for as having actually
831 treatment or her or his guardian has countersigned the properly 832 completed invoice, bill, or claim form approved by the office 833 upon which such charges are to be paid for as having actually 834 been rendered, to the best of the knowledge of the insured or
831 treatment or her or his guardian has countersigned the properly 832 completed invoice, bill, or claim form approved by the office 833 upon which such charges are to be paid for as having actually 834 been rendered, to the best of the knowledge of the insured or 835 her or his guardian. However, such a charge may not exceed the

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838 charge for a particular service, treatment, or supply is 839 reasonable, consideration may be given to evidence of usual and 840 customary charges and payments accepted by the provider involved 841 in the dispute, reimbursement levels in the community and 842 various federal and state medical fee schedules applicable to 843 motor vehicle and other insurance coverages, and other 844 information relevant to the reasonableness of the reimbursement 845 for the service, treatment, or supply. 846 1. When a health care provider or entity bills an insurer 847 in an amount less than indicated in the following schedule of 848 maximum charges and the insurer pays the amount billed, the 849 payment shall be considered reasonable. However, a payment made 850 by an insurer that limits reimbursement to 80 percent of the 851 following schedule of maximum charges is considered reasonable: 852 a. For emergency transport and treatment by providers 853 licensed under chapter 401, 200 percent of Medicare charges. 854 b. For emergency services and care provided by a hospital 855 licensed under chapter 395, 75 percent of the hospital's usual 856 and customary charges. 857 c. For emergency services and care provided in a facility licensed under chapter 395 rendered by a physician or dentist, 858 859 and related hospital inpatient services rendered by a physician 860 or dentist, the usual and customary charges in the community. 861 d. For hospital inpatient services, other than emergency 862 services and care, 200 percent of the Medicare Part A 863 prospective payment applicable to the specific hospital 864 providing the inpatient services. 865 e. For hospital outpatient services, other than emergency

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866	services and care, 200 percent of the Medicare Part A Ambulatory
867	Payment Classification for the specific hospital providing the
868	outpatient services.
869	f. For all other medical services, treatment, supplies,
870	and care, 200 percent of the allowable amount under the
871	participating physicians schedule of Medicare Part B; for
872	medical services, treatment, supplies, and care provided by
873	clinical laboratories, 200 percent of the allowable amount under
874	Medicare Part B; and for durable medical equipment, the amount
875	contained in the Durable Medical Equipment
876	Prosthetics/Orthortics & Supplies (DMEPOS) fee schedule of
877	Medicare Part B. However, if such services, treatment, or
878	supplies, and care are not reimbursable under Medicare Part B,
879	the insurer may limit reimbursement to 80 percent of the maximum
880	reimbursable allowance under workers' compensation, as
881	determined under s. 440.13 and rules adopted thereunder that are
882	in effect at the time such services, treatment, supplies, or
883	care are provided. Services, treatment, or supplies that are not
884	reimbursable under Medicare or workers' compensation are not
885	required to be reimbursed by the insurer.
886	2. For purposes of subparagraph 1., the applicable fee
887	schedule or payment limitation under Medicare is the fee
888	schedule or payment limitation that was in effect as of March 1
889	of the year in which the services, treatment, supplies, or care
890	were provided and for the area in which such services were
891	rendered and shall apply until March 1 of the following year,
892	notwithstanding any subsequent changes made to such fee schedule
893	or payment limitation, except that it may not be less than the
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894	allowable amount under the participating physicians schedule of
895	Medicare Part B for 2007 for medical services, treatment,
896	supplies, and care subject to Medicare Part B.
897	3. Subparagraph 2. does not allow the insurer to apply any
898	limitation on the number of treatments or other utilization
899	limits that apply under Medicare or workers' compensation. An
900	insurer that applies the allowable payment limitations of
901	subparagraph 1. must reimburse a provider who lawfully provided
902	care or treatment under the scope of her or his license
903	regardless of whether such provider is entitled to reimbursement
904	under Medicare due to restrictions or limitations on the types
905	or discipline of health care providers who may be reimbursed for
906	particular procedures or procedure codes. However, nothing in
907	subparagraph 1. prohibits an insurer from using any and all
908	Medicare coding policies and Centers for Medicare and Medicaid
909	Services (CMS) payment methodologies, including applicable
910	modifiers, to determine the appropriate amount of reimbursement
911	for medical services, treatment, supplies, or care.
912	4. If an insurer limits payment as authorized by
913	subparagraph 2., the person providing such services, treatment,
914	supplies, or care may not bill or attempt to collect from the
915	insured any amount in excess of such limits, except for amounts
916	that are not covered by the insured's emergency care coverage
917	insurance due to the coinsurance amount or maximum policy
918	limits.
919	(b)1. An insurer or insured is not required to pay a claim
920	or charges:
921	a. Made by a broker or by a person making a claim on
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922	behalf of a broker;
923	b. For any service or treatment that was not lawful at the
924	time rendered;
925	c. To any person who knowingly submits a false material
926	statement relating to the claim or charges;
927	d. With respect to a bill or statement that does not
928	substantially meet the applicable requirements of paragraph (d);
929	e. For any treatment or service that is upcoded, or that
930	is unbundled when such treatment or services should be bundled,
931	in accordance with paragraph (d). To facilitate prompt payment
932	of lawful services, an insurer may change billing codes that it
933	determines to have been improperly or incorrectly upcoded or
934	unbundled, and may make payment based on the changed billing
935	codes, without affecting the right of the provider to dispute
936	the change by the insurer; however, before doing so, the insurer
937	must contact the health care provider and discuss the reasons
938	for the insurer's change and the health care provider's reason
939	for the coding or make a reasonable good faith effort to do so
940	as documented in the insurer's file; or
941	f. For medical services or treatment billed by a physician
942	and not provided in a hospital unless such services are rendered
943	by the physician or are incident to her or his professional
944	services and are included on the physician's bill, including
945	documentation verifying that the physician is responsible for
946	the medical services that were rendered and billed.
947	2. The Department of Health, in consultation with the
948	appropriate professional licensing boards, shall adopt, by rule,
949	a list of diagnostic tests deemed not to be medically necessary
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950 for use in the treatment of persons sustaining bodily injury 951 covered by emergency care coverage benefits under this section. The list shall be revised from time to time as determined by the 952 953 Department of Health in consultation with the respective 954 professional licensing boards. Inclusion of a test on the list 955 shall be based on lack of demonstrated medical value and a level 956 of general acceptance by the relevant provider community and may 957 not be dependent entirely upon subjective patient response. 958 Notwithstanding its inclusion on a fee schedule in this 959 subsection, an insurer or insured is not required to pay any 960 charges or reimburse claims for any diagnostic test deemed not 961 medically necessary by the Department of Health. 962 (c)1. With respect to any treatment or service, other than 963 medical services billed by a hospital or other provider for 964 emergency services and care or inpatient services rendered at a 965 hospital-owned facility, the statement of charges must be 966 furnished to the insurer by the provider and may not include, 967 and the insurer is not required to pay, charges for treatment or 968 services rendered more than 35 days before the postmark date or 969 electronic transmission date of the statement, except for past 970 due amounts previously billed on a timely basis under this paragraph, and except that, if the provider submits to the 971 972 insurer a notice of initiation of treatment within 21 days after 973 its first examination or treatment of the claimant, the 974 statement may include charges for treatment or services rendered 975 up to, but not more than, 75 days before the postmark date of 976 the statement. The injured party is not liable for, and the 977 provider may not bill the injured party for, charges that are

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978	unpaid because of the provider's failure to comply with this
979	paragraph. Any agreement requiring the injured person or insured
980	to pay for such charges is unenforceable.
981	2. If, however, the insured fails to furnish the provider
982	with the correct name and address of the insured's emergency
983	care coverage insurer, the provider has 35 days from the date
984	the provider obtains the correct information to furnish the
985	insurer with a statement of the charges. The insurer is not
986	required to pay for such charges unless the provider includes
987	with the statement documentary evidence that was provided by the
988	insured during the 35-day period demonstrating that the provider
989	reasonably relied on erroneous information from the insured and
990	either:
991	a. A denial letter from the incorrect insurer; or
992	b. Proof of mailing, which may include an affidavit under
993	penalty of perjury, reflecting timely mailing to the incorrect
994	address or insurer.
995	3. For emergency services and care rendered in a hospital
996	emergency department or for transport and treatment rendered by
997	an ambulance provider licensed pursuant to part III of chapter
998	401, the provider is not required to furnish the statement of
999	charges within the time periods established by this paragraph,
1000	and the insurer may not be considered to have been furnished
1001	with notice of the amount of the covered loss for purposes of
1002	paragraph (4)(b) until it receives a statement complying with
1003	paragraph (d), or a copy thereof, that specifically identifies
1004	the place of service as a hospital emergency department or an
1005	ambulance in accordance with billing standards recognized by the
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1006 Health Care Finance Administration. 4. Each notice of insured's rights under s. 627.7488 must 1007 1008 include the following statement in type no smaller than 12 1009 points: 1010 1011 BILLING REQUIREMENTS.-Florida Statutes provide that with 1012 respect to any treatment or services, other than certain 1013 hospital and emergency services, the statement of charges 1014 furnished to the insurer by the provider may not include, and the insurer and the injured party are not required to 1015 pay, charges for treatment or services rendered more than 1016 1017 35 days before the postmark date of the statement, except 1018 for past due amounts previously billed on a timely basis, 1019 and except that, if the provider submits to the insurer a 1020 notice of initiation of treatment within 21 days after its 1021 first examination or treatment of the claimant, the 1022 statement may include charges for treatment or services rendered up to, but not more than, 75 days before the 1023 1024 postmark date of the statement. 1025 1026 (d) All statements and bills for medical services rendered 1027 by any physician, hospital, clinic, or other person or 1028 institution shall be submitted to the insurer on a properly 1029 completed Centers for Medicare and Medicaid Services (CMS) 1500 1030 form, UB 92 form, or any other standard form approved by the 1031 office or adopted by the commission for purposes of this paragraph. All billings for such services rendered by providers 1032 shall, to the extent applicable, follow the Physicians' Current 1033 Page 37 of 109

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1034 Procedural Terminology (CPT) or Healthcare Correct Procedural 1035 Coding System (HCPCS), or ICD-9 in effect for the year in which 1036 services are rendered and comply with the Centers for Medicare 1037 and Medicaid Services (CMS) 1500 form instructions and the 1038 American Medical Association Current Procedural Terminology 1039 (CPT) Editorial Panel and Healthcare Correct Procedural Coding 1040 System (HCPCS). All providers other than hospitals shall include 1041 on the applicable claim form the professional license number of 1042 the provider in the line or space provided for "Signature of 1043 Physician or Supplier, Including Degrees or Credentials." In 1044 determining compliance with applicable CPT and HCPCS coding, 1045 guidance shall be provided by the Physicians' Current Procedural 1046 Terminology (CPT) or the Healthcare Correct Procedural Coding System (HCPCS) in effect for the year in which services were 1047 1048 rendered, the Office of the Inspector General (OIG), Physicians Compliance Guidelines, and other authoritative treatises 1049 designated by rule by the Agency for Health Care Administration. 1050 1051 No statement of medical services may include charges for medical 1052 services of a person or entity that performed such services 1053 without possessing the valid licenses required to perform such 1054 services. For purposes of paragraph (4)(b), an insurer may not 1055 be considered to have been furnished with notice of the amount 1056 of the covered loss or medical bills due unless the statements 1057 or bills comply with this paragraph and are properly completed 1058 in their entirety as to all material provisions, with all 1059 relevant information being provided therein. 1060 (e)1. At the time the initial treatment or service is provided, each physician, other licensed professional, clinic, 1061

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		CS/HB 119 2012
100	52	or other medical institution providing medical services upon
100	53	which a claim for emergency care coverage benefits is based
° 106	54	shall require an insured person or her or his guardian to
106	55	execute a disclosure and acknowledgment form that reflects at a
106	56	minimum that:
100	57	a. The insured or her or his guardian must countersign the
100	58	form attesting to the fact that the services set forth in the
106	59	form were actually rendered.
107	70	b. The insured or her or his guardian has both the right
107	71	and the affirmative duty to confirm that the services were
107	72	actually rendered.
107	73	c. The insured or her or his guardian was not solicited by
107	74	any person to seek any services from the medical provider.
107	75	d. The physician, other licensed professional, clinic, or
107	76	other medical institution rendering services for which payment
107	77	is being claimed explained the services to the insured or her or
107	78	his guardian.
107	79	e. If the insured notifies the insurer in writing of a
108	30	billing error, the insured may be entitled to a certain
108	31	percentage of a reduction in the amounts paid by the insured's
108	32	motor vehicle insurer.
108	33	2. The physician, other licensed professional, clinic, or
108	34	other medical institution rendering services for which payment
108	35	is being claimed has the affirmative duty to explain the
108	36	services rendered to the insured or her or his guardian so that
108	37	the insured or her or his guardian countersigns the form with
108	88	informed consent.
108	39	3. Countersignature by the insured or her or his guardian
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1090	is not required for the reading of diagnostic tests or other
1091	services of such a nature that they are not required to be
1092	performed in the presence of the insured.
1093	4. The licensed medical professional rendering treatment
1094	for which payment is being claimed must sign, by her or his own
1095	hand, the form complying with this paragraph.
1096	5. The original completed disclosure and acknowledgment
1097	form shall be furnished to the insurer pursuant to paragraph
1098	(4)(b) and may not be electronically furnished.
1099	6. This disclosure and acknowledgment form is not required
1100	for services billed by a provider for emergency services and
1101	care rendered in a hospital emergency department or for
1102	transport and treatment rendered by an ambulance provider
1103	licensed pursuant to part III of chapter 401.
1104	7. The Financial Services Commission shall adopt, by rule,
1105	a standard disclosure and acknowledgment form that shall be used
1106	to fulfill the requirements of this paragraph, effective 90 days
1107	after such form is adopted and becomes final. The commission
1108	shall adopt a proposed rule by January 1, 2013. Until the rule
1109	is final, the provider may use a form of its own that otherwise
1110	complies with the requirements of this paragraph.
1111	8. As used in this paragraph, the term "countersigned"
1112	means bearing a second or verifying signature, as on a
1113	previously signed document, and is not satisfied by the
1114	statement "signature on file" or any similar statement.
1115	9. This paragraph applies only with respect to the initial
1116	treatment or service of the insured by a provider. For
1117	subsequent treatments or service, the provider must maintain a
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1118	patient log signed by the patient, in chronological order by
1119	date of service, that is consistent with the services being
° 1120	rendered to the patient as claimed. The requirements of this
1121	subparagraph for maintaining a patient log signed by the patient
1122	may be met by a hospital that maintains medical records as
1123	required by s. 395.3025 and applicable rules and makes such
1124	records available to the insurer upon request.
1125	(f) Upon written notification by any person, an insurer
1126	shall investigate any claim of improper billing by a physician
1127	or other medical provider. The insurer shall determine whether
1128	the insured was properly billed for only those services and
1129	treatments that the insured actually received. If the insurer
1130	determines that the insured has been improperly billed, the
1131	insurer shall notify the insured, the person making the written
1132	notification, and the provider of its findings and shall reduce
1133	the amount of payment to the provider by the amount determined
1134	to be improperly billed. If a reduction is made due to such
1135	written notification by any person, the insurer shall pay to the
1136	person 20 percent of the amount of the reduction, up to \$500. If
1137	the provider is arrested due to the improper billing, the
1138	insurer shall pay to the person 40 percent of the amount of the
1139	reduction, up to \$500.
1140	(g) An insurer may not systematically downcode with the
1141	intent to deny reimbursement otherwise due. Such action
1142	constitutes a material misrepresentation under s.
1143	626.9541(1)(i)2.
1144	(6) DISCOVERY OF FACTS ABOUT AN INJURED PERSON; DISPUTES
1145	(a) In all circumstances, an insured seeking benefits
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1146	under ss. 627.748-627.7491, including omnibus insureds, must
1147	comply with the terms of the policy, which include, but are not
° 1148	limited to, submitting to an examination under oath. Compliance
1149	with this paragraph is a condition precedent to the insured's
1150	recovering of benefits. Every employer shall, if a request is
1151	made by an insurer providing emergency care coverage under ss.
1152	627.748-627.7491 against whom a claim has been made, furnish in
1153	a form approved by the office a sworn statement of the earnings,
1154	since the time of the bodily injury and for a reasonable period
1155	before the injury, of the person upon whose injury the claim is
1156	based.
1157	(b) If an insured seeking to recover benefits pursuant to
1158	ss. 627.748-627.7491 assigns the contractual right to such
1159	benefits or payment of such benefits to any person or entity,
1160	the assignee must comply with the terms of the policy. In all
1161	circumstances, the assignee is obligated to cooperate under the
1162	policy, including, but not limited to, submitting to an
1163	examination under oath. Examinations under oath may be recorded
1164	by audio, video, court reporter, or any combination thereof.
1165	Compliance with this paragraph by the assignee is a condition
1166	precedent to the assignee's recovery of benefits.
1167	1. If an insurer requests an examination under oath of a
1168	medical provider, the provider must produce those persons
1169	identified in the request or, if no person is specifically
1170	identified, the persons having the most knowledge of the issues
1171	identified by the insurer in the request. All claimants must
1172	produce and allow for the inspection of all documents requested
1173	by the insurer that are relevant to the services rendered and
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1174	reasonably obtainable by the claimant. No later than the time of
1175	the examination under oath, the insurer must pay the medical
1176	provider, and other persons produced in response to the
1177	insurer's request, reasonable compensation for attending the
1178	examination under oath. Such compensation shall be based upon
1179	good faith estimates of the hourly rate for the health care
1180	provider and other persons to be examined and the time required
1181	to conduct the examination under oath. If additional time is
1182	necessary for completion of the examination under oath, the
1183	insurer must provide compensation for the time that exceeds the
1184	good faith estimate within 15 days after the examination under
1185	oath to each person that completes the examination. Each person
1186	appearing for an examination under oath may have an attorney
1187	present at her or his own expense.
1188	2. Before requesting that an assignee participate in an
1189	examination under oath, the insurer must send a written request
1190	to the assignee requesting all information that the insurer
1191	believes is necessary to process the claim and relevant to the
1192	services rendered.
1193	3. An insurer that, as a general practice, requests
1194	examinations under oath of an assignee without a reasonable
1195	basis is subject to s. 626.9541.
1196	4. An insurer must coordinate with the claimant for
1197	emergency care coverage benefits to ensure an appropriate time
1198	and location for the examination. A claimant's failure to agree
1199	to attend an examination after an insurer presents two
1200	documented offers of a reasonable time and location allows the
1201	insurer to suspend benefits until such time that the claimant
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1202	agrees to submit to, and does actually submit to, an
1203	examination.
* 1204	(c) Every physician, hospital, clinic, or other medical
1205	institution providing, before or after bodily injury upon which
1206	a claim for emergency care coverage benefits is based, any
1207	products, services, or accommodations in relation to that or any
1208	other injury, or in relation to a condition claimed to be
1209	connected with that or any other injury, shall, if requested to
1210	do so by the insurer against whom the claim has been made,
1211	permit the insurer or the insurer's representative to conduct an
1212	onsite physical review and examination of the treatment
1213	location, treatment apparatuses, diagnostic devices, and any
1214	other medical equipment used for the services rendered within 10
1215	days after the insurer's request and furnish forthwith a written
1216	report of the history, condition, treatment, dates, and costs of
1217	such treatment of the injured person and why the items
1218	identified by the insurer were reasonable in amount and
1219	medically necessary, together with a sworn statement that the
1220	treatment or services rendered were reasonable and necessary
1221	with respect to the bodily injury sustained and identifying
1222	which portion of the expenses for such treatment or services was
1223	incurred as a result of such bodily injury, and produce
1224	forthwith, and permit the inspection and copying of, her or his
1225	or its records regarding such history, condition, treatment,
1226	dates, and costs of treatment; however, this does not limit the
1227	introduction of evidence at trial. Such sworn statement shall
1228	read as follows:
1229	

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1230	"Under penalty of perjury, I declare that I have read the
1231	foregoing, and the facts alleged are true to the best of my
1232	knowledge and belief."
1233	
1234	No cause of action for violation of the physician-patient
1235	privilege or invasion of the right of privacy may be permitted
1236	against any physician, hospital, clinic, or other medical
1237	institution complying with this paragraph. The person requesting
1238	such records and such sworn statement shall pay all reasonable
1239	costs connected therewith. If an insurer makes a written request
1240	for documentation or information under this paragraph within 30
1241	days after having received notice of the amount of a covered
1242	loss under paragraph (4)(a), the amount or the partial amount
1243	that is the subject of the insurer's inquiry shall become
1244	overdue if the insurer does not pay in accordance with paragraph
1245	(4)(b) or within 10 days after the insurer's receipt of the
1246	requested documentation or information, whichever occurs later.
1247	For purposes of this paragraph, the term "receipt" includes, but
1248	is not limited to, inspection and copying pursuant to this
1249	paragraph. Any insurer that requests documentation or
1250	information pertaining to reasonableness of charges or medical
1251	necessity under this paragraph without a reasonable basis for
. 1252	such requests as a general business practice is engaging in an
1253	unfair trade practice under the insurance code. Section
1254	626.989(4)(d) applies to the sharing of information related to
1255	reviews and examinations conducted pursuant to this section.
1256	(d) In the event of any dispute regarding an insurer's
1257	right to discovery of facts under this section, the insurer may
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1258	petition a court of competent jurisdiction to enter an order
1259	permitting such discovery. The order may be made only on motion
<sup>°</sup> 1260	for good cause shown and upon notice to all persons having an
1261	interest, and it shall specify the time, place, manner,
1262	conditions, and scope of the discovery. Such court may, in order
1263	to protect against annoyance, embarrassment, or oppression, as
1264	justice requires, enter an order refusing discovery or
1265	specifying conditions of discovery and may order payments of
1266	costs and expenses of the proceeding, including reasonable fees
1267	for the appearance of attorneys at the proceedings, as justice
1268	requires.
1269	(e) The injured person shall be furnished, upon request, a
1270	copy of all information obtained by the insurer under this
1271	section and shall pay a reasonable charge if required by the
1272	insurer.
1273	(f) Notice to an insurer of the existence of a claim may
1274	not be unreasonably withheld by an insured.
1275	(7) MENTAL AND PHYSICAL EXAMINATION OF INJURED PERSON;
1276	REPORTS
1277	(a) Whenever the mental or physical condition of an
1278	injured person covered by emergency care coverage insurance is
1279	material to any claim that has been or may be made for past or
1280	future emergency care coverage insurance benefits, such person
1281	shall, upon the request of an insurer, submit to mental or
1282	physical examination by a physician or physicians. The costs of
1283	any examinations requested by an insurer shall be borne entirely
1284	by the insurer. Such examination shall be conducted within the
1285	municipality where the insured is receiving treatment, or in a
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1286	location reasonably accessible to the insured, which, for
1287	purposes of this paragraph, means any location within the
1288	municipality in which the insured resides or any location within
1289	10 miles by road of the insured's residence provided such
1290	location is within the county in which the insured resides. If
1291	the examination is to be conducted in a location reasonably
1292	accessible to the insured, and if there is no qualified
1293	physician to conduct the examination in a location reasonably
1294	accessible to the insured, such examination shall be conducted
1295	in an area of the closest proximity to the insured's residence.
1296	Emergency care coverage insurers are authorized to include
1297	reasonable provisions in emergency care coverage insurance
1298	policies for mental and physical examination of those claiming
1299	emergency care coverage insurance benefits. An insurer may not
1300	withdraw payment of a treating physician without the consent of
1301	the injured person covered by the emergency care coverage
1302	insurance unless the insurer first obtains a valid report by a
1303	physician located in this state licensed under the same chapter
1304	as the treating physician whose treatment authorization is
1305	sought to be withdrawn stating that treatment was not
1306	reasonable, related, or necessary. A valid report is one that is
1307	prepared and signed by the physician examining the injured
1308	person or reviewing the treatment records of the injured person,
1309	is factually supported by the examination and treatment records,
1310	if reviewed, and has not been modified by anyone other than the
1311	physician. The physician preparing the report must be in active
1312	practice unless the physician is physically disabled. Active
1313	practice means that during the 3 years immediately preceding the
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1314	date of the physical examination or review of the treatment
1315	records, the physician must have devoted professional time to
° 1316	the active clinical practice of evaluation, diagnosis, or
1317	treatment of medical conditions or to the instruction of
1318	students in an accredited health professional school or
1319	accredited residency program or a clinical research program that
1320	is affiliated with an accredited health professional school or
1321	teaching hospital or accredited residency program. The physician
1322	preparing a report at the request of an insurer and physicians
1323	rendering expert opinions on behalf of persons claiming medical
1324	benefits for emergency care coverage, or on behalf of an insured
1325	through an attorney or another entity, shall maintain, for at
1326	least 3 years, copies of all examination reports as medical
1327	records and shall maintain, for at least 3 years, records of all
1328	payments for the examinations and reports. Neither an insurer
1329	nor any person acting at the direction of or on behalf of an
1330	insurer may materially change an opinion in a report prepared
1331	under this paragraph or direct the physician preparing the
1332	report to change such opinion. The denial of a payment as the
1333	result of such a changed opinion constitutes a material
1334	misrepresentation under s. 626.9541(1)(i)2.; however, this
1335	paragraph does not preclude the insurer from calling to the
1336	attention of the physician errors of fact in the report based
1337	upon information in the claim file.
1338	(b) If requested by the person examined, a party causing
1339	an examination to be made shall deliver to her or him a copy of
1340	every written report concerning the examination rendered by an
1341	examining physician, at least one of which must set out the
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1342	examining physician's findings and conclusions in detail. After
1343	such request and delivery, the party causing the examination to
° 1344	be made is entitled, upon request, to receive from the person
1345	examined every written report available to her or him or her or
1346	his representative concerning any examination, previously or
1347	thereafter made, of the same mental or physical condition. By
1348	requesting and obtaining a report of the examination so ordered,
1349	or by taking the deposition of the examiner, the person examined
1350	waives any privilege she or he may have, in relation to the
1351	claim for benefits, regarding the testimony of every other
1352	person who has examined, or may thereafter examine, her or him
1353	with respect to the same mental or physical condition. If a
1354	person unreasonably refuses to submit to or fails to appear at
1355	an examination, the emergency care coverage insurer is no longer
1356	liable for subsequent emergency care coverage benefits. Refusal
1357	or failure to appear for two examinations raises a rebuttable
1358	presumption that such refusal or failure was unreasonable.
1359	(8) APPLICABILITY OF PROVISION REGULATING ATTORNEY FEES
1360	(a) With respect to any dispute under ss. 627.748-627.7491
1361	between the insured and the insurer, or between an assignee of
1362	an insured's rights and the insurer, s. 627.428 applies, except
1363	as provided in paragraphs (b) and (c) and subsections (9) and
1364	(13) and except that any attorney fees recovered are limited to
1365	the lesser of the actual fee incurred based upon a rate for
1366	attorney services not to exceed \$200 per billable hour or:
1367	1. For any disputed amount of less than \$500, 15 times any
1368	disputed amount recovered by the attorney under ss. 627.748-
1369	627.7491, not to exceed \$5,000.
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1370	2. For any disputed amount of \$500 or more and less than
1371	\$5,000, 10 times any disputed amount recovered by the attorney
° 1372	under ss. 627.748-627.7491, not to exceed \$10,000.
1373	3. For any disputed amount of \$5,000 or more and up to
1374	\$10,000, 5 times any disputed amount recovered by the attorney
1375	under ss. 627.748-627.7491, not to exceed \$15,000.
1376	
1377	Fees incurred in litigating or quantifying the amount of fees
1378	due to the prevailing party under ss. 627.748-627.7491 are not
1379	recoverable.
1380	(b) Notwithstanding s. 627.428, the attorney fees
1381	recovered under ss. 627.748-627.7491 shall be calculated without
1382	regard to any contingency risk multiplier.
1383	(c) Attorney fees in a class action under ss. 627.748-
1384	627.7491 are limited to the lesser of \$50,000 or 3 times the
1385	total of any disputed amount recovered in the class action
1386	proceeding.
1387	(9) DEMAND LETTER.—
1388	(a) As a condition precedent to filing any action for
1389	benefits under this section, the insurer must be provided with
1390	written notice of an intent to initiate litigation. Such notice
1391	may not be sent until the claim is overdue, including any
1392	additional time the insurer has to pay the claim pursuant to
1393	paragraph (4)(b).
1394	(b) The notice required shall state that it is a "demand
1395	letter under s. 627.7485(9), F.S.," and shall state with
1396	specificity:
1397	1. The name of the insured upon whom such benefits are
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1398 being sought, including a copy of the assignment giving rights 1399 to the claimant if the claimant is not the insured. 1400 2. The claim number or policy number upon which such claim 1401 was originally submitted to the insurer. 1402 To the extent applicable, the name of any medical 3. 1403 provider who rendered to an insured the treatment, services, 1404 accommodations, or supplies that form the basis of such claim 1405 and an itemized statement specifying each exact amount, the date of treatment, service, or accommodation, and the type of benefit 1406 1407 claimed to be due. A completed form satisfying the requirements 1408 of paragraph (5)(d) or the lost-wage statement previously 1409 submitted may be used as the itemized statement. To the extent 1410 that the demand involves an insurer's withdrawal of payment 1411 under paragraph (7)(a) for future treatment not yet rendered, 1412 the claimant shall attach a copy of the insurer's notice 1413 withdrawing such payment and an itemized statement of the type, frequency, and duration of future treatment claimed to be 1414 1415 reasonable and medically necessary. 1416 (c) Each notice required by this subsection must be 1417 delivered to the insurer by United States certified or 1418 registered mail, return receipt requested. If so requested by 1419 the claimant in the notice, such postal costs shall be 1420 reimbursed by the insurer when the insurer pays the claim. Such 1421 notice must be sent to the person and address specified by the insurer for the purposes of receiving notices under this 1422 1423 subsection. Each licensed insurer, whether domestic, foreign, or 1424 alien, shall file with the office designation of the name and 1425 address of the person to whom notices pursuant to this

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1426	subsection shall be sent, which the office shall make available
1427	on its website. The name and address on file with the office
°1428	pursuant to s. 624.422 shall be deemed the authorized
1429	representative to accept notice pursuant to this subsection in
1430	the event no other designation has been made.
1431	(d) If, within 30 days after receipt of notice by the
1432	insurer, the overdue claim specified in the notice is paid by
1433	the insurer together with applicable interest and a penalty of
1434	10 percent of the overdue amount paid by the insurer, subject to
1435	a maximum penalty of \$250, no action may be brought against the
1436	insurer. If the demand involves an insurer's withdrawal of
1437	payment under paragraph (7)(a) for future treatment not yet
1438	rendered, no action may be brought against the insurer if,
1439	within 30 days after its receipt of the notice, the insurer
1440	mails to the person filing the notice a written statement of the
1441	insurer's agreement to pay for such treatment in accordance with
1442	the notice and to pay a penalty of 10 percent, subject to a
1443	maximum penalty of \$250, when it pays for such future treatment
1444	in accordance with the requirements of this section. To the
1445	extent the insurer determines not to pay any amount demanded,
1446	the penalty is not payable in any subsequent action. For
1447	purposes of this paragraph, payment or the insurer's agreement
1448	shall be considered made on the date a draft or other valid
1449	instrument that is equivalent to payment, or the insurer's
1450	written statement of agreement, is placed in the United States
1451	mail in a properly addressed, postpaid envelope, or if not so
1452	posted, on the date of delivery. The insurer is not obligated to
1	
1453	pay any attorney fees if the insurer pays the claim or mails its

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1454	agreement to pay for future treatment within the time prescribed
1455	by this paragraph.
1456	(e) The applicable statute of limitation for an action
1457	under this section shall be tolled for a period of 30 business
1458	days by the mailing of the notice required by this subsection.
1459	(f) Any insurer making a general business practice of not
1460	paying valid claims until receipt of the notice required by this
1461	subsection is engaging in an unfair trade practice under the
1462	insurance code.
1463	(10) FAILURE TO PAY VALID CLAIMS; UNFAIR OR DECEPTIVE
1464	PRACTICE
1465	(a) If an insurer fails to pay valid claims for emergency
1466	care coverage with such frequency so as to indicate a general
1467	business practice, the insurer is engaging in a prohibited
1468	unfair or deceptive practice that is subject to the penalties
1469	provided in s. 626.9521, and the office has the powers and
1470	duties specified in ss. 626.9561-626.9601 with respect thereto.
1471	(b) Notwithstanding s. 501.212, the Department of Legal
1472	Affairs may investigate and initiate actions for a violation of
1473	this subsection, including, but not limited to, the powers and
1474	duties specified in part II of chapter 501.
1475	(11) CIVIL ACTION FOR INSURANCE FRAUD.—An insurer shall
1476	have a cause of action against any person convicted of, or who,
1477	regardless of adjudication of guilt, pleads guilty or nolo
1478	contendere to, insurance fraud under s. 817.234, patient
1479	brokering under s. 817.505, or kickbacks under s. 456.054,
1480	associated with a claim for emergency care coverage benefits in
1481	accordance with this section. An insurer prevailing in an action
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1482	brought under this subsection may recover compensatory,
1483	consequential, and punitive damages subject to the requirements
* 1484	and limitations of part II of chapter 768 and attorney fees and
1485	costs incurred in litigating a cause of action against any
1486	person convicted of, or who, regardless of adjudication of
1487	guilt, pleads guilty or nolo contendere to, insurance fraud
1488	under s. 817.234, patient brokering under s. 817.505, or
1489	kickbacks under s. 456.054, associated with a claim for
1490	emergency care coverage benefits in accordance with this
1491	section.
1492	(12) FRAUD ADVISORY NOTICEUpon receiving notice of a
1493	claim under this section, an insurer shall provide a notice to
1494	the insured or to a person for whom a claim for reimbursement
1495	for diagnosis or treatment of injuries has been filed advising
1496	that:
1497	(a) Pursuant to s. 626.9892, the Department of Financial
1498	Services may pay rewards of up to \$25,000 to persons providing
1499	information leading to the arrest and conviction of persons
1500	committing crimes investigated by the Division of Insurance
1501	Fraud arising from violations of s. 440.105, s. 624.15, s.
1502	626.9541, s. 626.989, or s. 817.234.
1503	(b) Solicitation of a person injured in a motor vehicle
1504	crash for purposes of filing emergency care coverage or tort
1505	claims could be a violation of s. 817.234, s. 817.505, or the
1506	rules regulating The Florida Bar and, if such conduct has taken
1507	place, it should be immediately reported to the Division of
1508	Insurance Fraud.
1509	(13) ALL CLAIMS BROUGHT IN A SINGLE ACTIONIn any civil
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	1537	for such injury, or would be payable but for any exclusion
	1536	extent that the benefits described in s. 627.7485(1) are payable
	1535	maintenance, or use of such motor vehicle in this state to the
	1534	sickness, or disease arising out of the ownership, operation,
	1533	from tort liability for damages because of bodily injury,
	1532	legally responsible for her or his acts or omissions, is exempt
	1531	by ss. 627.748-627.7491, and every person or organization
	1530	motor vehicle for which security has been provided as required
	1529	(1) Every owner, registrant, operator, or occupant of a
	1528	punitive damages
	1527	627.7486 Tort exemption; limitation on right to damages;
	1526	to read:
	1525	Section 10. Section 627.7486, Florida Statutes, is created
	1524	security laws.
	1523	transfer that is consistent with state and federal privacy and
	1522	electronically if it is transmitted by secure electronic data
	1521	authorized under ss. 627.748-627.7491 may be transmitted
	1520	transmission, or communication of any kind required or
	1519	mutually and expressly agree, a notice, documentation,
	1518	(14) SECURE ELECTRONIC DATA TRANSFERIf all parties
	1517	award attorney fees to the claimant.
	1516	have been brought in a prior civil action, the court may not
	1515	determines that a civil action is filed for a claim that should
	1514	why such claims should be brought separately. If the court
	1513	person shall be brought in one action unless good cause is shown
3	1512	related to the same health care provider for the same injured
	1511	claimant pursuant to this section against an insurer, all claims
	1510	action to recover emergency care coverage benefits brought by a

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1538	authorized by ss. 627.748-627.7491, under any insurance policy
1539	or other method of security complying with s. 627.7483, or by an
1540	owner personally liable under s. 627.7483 for the payment of
1541	such benefits, unless a person is entitled to maintain an action
1542	for pain, suffering, mental anguish, and inconvenience for such
1543	injury under subsection (2).
1544	(2) In any action of tort brought against the owner,
1545	registrant, operator, or occupant of a motor vehicle for which
1546	security has been provided as required by ss. 627.748-627.7491,
1547	or against any person or organization legally responsible for
1548	her or his acts or omissions, a plaintiff may recover damages in
1549	tort for pain, suffering, mental anguish, and inconvenience
1550	because of bodily injury, sickness, or disease arising out of
1551	the ownership, maintenance, operation, or use of such motor
1552	vehicle only in the event that the injury or disease consists in
1553	whole or in part of:
1554	(a) Significant and permanent loss of an important bodily
1555	function;
1556	(b) Permanent injury within a reasonable degree of medical
1557	probability, other than scarring or disfigurement;
1558	(c) Significant and permanent scarring or disfigurement;
1559	or
1560	(d) Death.
1561	(3) When a defendant in a proceeding brought pursuant to
1562	ss. 627.748-627.7491 questions whether the plaintiff has met the
1563	requirements of subsection (2), the defendant may file an
1564	appropriate motion with the court, and the court shall, on a
1565	one-time basis only, 30 days before the date set for the trial
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	1566	or the pretrial hearing, whichever is first, by examining the
	1567	pleadings and the evidence before it, ascertain whether the
0	1568	plaintiff will be able to submit some evidence that the
	1569	plaintiff will meet the requirements of subsection (2). If the
	1570	court finds that the plaintiff will not be able to submit such
	1571	evidence, the court shall dismiss the plaintiff's claim without
	1572	prejudice.
	1573	(4) In any action brought against a motor vehicle
	1574	liability insurer for damages in excess of its policy limits, no
	1575	claim for punitive damages shall be allowed.
	1576	Section 11. Section 627.7487, Florida Statutes, is created
	1577	to read:
	1578	627.7487 Emergency care coverage; optional limitations;
	1579	deductibles
	1580	(1) The named insured may elect a deductible or modified
	1581	coverage or combination thereof to apply to the named insured
	1582	alone or to the named insured and dependent relatives residing
	1583	in the insured's household but may not elect a deductible or
	1584	modified coverage to apply to any other person covered under the
	1585	policy.
	1586	(2) An insurer shall offer to each applicant and to each
	1587	policyholder, upon the renewal of an existing policy,
	1588	deductibles in amounts of \$250, \$500, and \$1,000. The deductible
	1589	amount must be applied to 100 percent of the expenses and losses
	1590	described in s. 627.7485. After the deductible is met, each
	1591	insured is eligible to receive up to \$10,000 in total benefits
	1592	described in s. 627.7485(1). However, this subsection may not be
	1593	applied to reduce the amount of any benefits received in

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1594	accordance with s. 627.7485(1)(c).
1595	(3) An insurer shall offer coverage wherein, at the
1590	election of the named insured, the benefits for loss of gross
159	income and loss of earning capacity described in s.
1598	627.7485(1)(b) shall be excluded.
1599	(4) The named insured may not be prevented from electing a
1600	deductible under subsection (2) and modified coverage under
160	subsection (3). Each election made by the named insured under
1602	this section shall result in an appropriate reduction of premium
1603	associated with that election.
1604	(5) All such offers shall be made in clear and unambiguous
1605	language at the time the initial application is taken and before
1600	each annual renewal and shall indicate that a premium reduction
160	will result from each election. At the option of the insurer,
1608	such requirement may be met by using forms of notice approved by
1609	the office or by providing the following notice in 10-point type
161(	in the insurer's application for initial issuance of a policy of
1611	motor vehicle insurance and the insurer's annual notice of
1612	renewal premium:
1613	3
1614	For emergency care coverage insurance, the named insured
1615	may elect a deductible and to exclude coverage for loss of
1610	gross income and loss of earning capacity ("lost wages").
1617	These elections apply to the named insured alone, or to the
1618	named insured and all dependent resident relatives. A
1619	premium reduction will result from these elections. The
1620	named insured is hereby advised not to elect the lost wage
1621	exclusion if the named insured or dependent resident
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1622	relatives are employed, since lost wages will not be
1623	payable in the event of an accident.
<sup>°</sup> 1624	
1625	Section 12. Section 627.7488, Florida Statutes, is created
1626	to read:
1627	627.7488 Notice of insured's rights
1628	(1) The commission, by rule, shall adopt a form for the
1629	notification of insureds of their right to receive emergency
1630	care coverage under the Florida Motor Vehicle No-Fault Emergency
1631	Care Coverage Law. Such notice shall include:
1632	(a) A description of the benefits provided by emergency
1633	care coverage insurance, including, but not limited to, the
1634	specific types of services for which medical benefits are paid,
1635	disability benefits, death benefits, significant exclusions from
1636	and limitations on emergency care coverage benefits, when
1637	payments are due, how benefits are coordinated with other
1638	insurance benefits that the insured may have, penalties and
1639	interest that may be imposed on insurers for failure to make
1640	timely payments of benefits, and rights of parties regarding
1641	disputes as to benefits.
1642	(b) An advisory informing insureds that:
1643	1. Pursuant to s. 626.9892, the Department of Financial
1644	Services may pay rewards of up to \$25,000 to persons providing
1645	information leading to the arrest and conviction of persons
1646	committing crimes investigated by the Division of Insurance
1647	Fraud arising from violations of s. 440.105, s. 624.15, s.
1648	626.9541, s. 626.989, or s. 817.234.
1649	2. Pursuant to s. 627.7485(5)(e)1.e., if the insured
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1650	notifies the insurer in writing of a billing error, the insured
1651	may be entitled to a certain percentage of a reduction in the
61652	amounts paid by the insured's motor vehicle insurer.
1653	(c) A notice that solicitation of a person injured in a
1654	motor vehicle crash for purposes of filing emergency care
1655	coverage or tort claims could be a violation of s. 817.234, s.
1656	817.505, or the rules regulating The Florida Bar and, if such
1657	conduct has taken place, it should be immediately reported to
1658	the Division of Insurance Fraud.
1659	(2) Each insurer issuing a policy in this state providing
1660	emergency care coverage benefits must mail or deliver the notice
1661	as specified in subsection (1) to an insured within 21 days
1662	after receiving from the insured notice of a motor vehicle
1663	accident or claim involving personal injury to an insured who is
1664	covered under the policy. The office may allow an insurer
1665	additional time, not to exceed 30 days, to provide the notice
1666	specified in subsection (1) upon a showing by the insurer that
1667	an emergency justifies an extension of time.
1668	(3) The notice required by this section does not alter or
1669	modify the terms of the insurance contract or other requirements
1670	of ss. 627.748-627.7491.
1671	Section 13. Section 627.7489, Florida Statutes, is created
1672	to read:
1673	627.7489 Mandatory joinder of derivative claim.—In any
1674	action brought pursuant to s. 627.7486 claiming personal
1675	injuries, all claims arising out of the plaintiff's injuries,
1676	including all derivative claims, shall be brought together,
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1677 unless good cause is shown why such claims should be brought 1678 separately. 1679 Section 14. Section 627.749, Florida Statutes, is created 1680 to read: 1681 627.749 Insurers' right of reimbursement.-Notwithstanding 1682 any other provisions of ss. 627.748-627.7491, any insurer 1683 providing emergency care coverage benefits on a private 1684 passenger motor vehicle shall have, to the extent of any 1685 emergency care coverage benefits paid to any person as a benefit 1686 arising out of such private passenger motor vehicle insurance, a 1687 right of reimbursement against the owner or the insurer of the 1688 owner of a commercial motor vehicle if the benefits paid result 1689 from such person having been an occupant of the commercial motor 1690 vehicle or having been struck by the commercial motor vehicle 1691 while not an occupant of any self-propelled vehicle. 1692 Section 15. Section 627.7491, Florida Statutes, is created 1693 to read: 627.7491 Application of the Florida Motor Vehicle No-Fault 1694 1695 Emergency Care Coverage Law.-1696 (1) Any person subject to the requirements of ss. 627.748-1697 627.7491 must maintain security for emergency care coverage on 1698 and after the effective date of this act. 1699 All forms and rates for policies issued or renewed on (2) 1700 or after October 1, 2012, must reflect ss. 627.748-627.7491 and 1701 must be approved by the office prior to their use. 1702 (3) After the effective date of this act, insurers must 1703 provide notice of the Florida Motor Vehicle No-Fault Emergency 1704 Care Coverage Law to existing policyholders at least 30 days

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1705 before the policy expiration date and to applicants for no-fault 1706 coverage upon receipt of the application. The notice is not 1707 subject to approval by the office and must clearly inform the 1708 policyholder or applicant of the following: 1709 That no-fault motor vehicle insurance requirements are (a) 1710 governed by the Florida Motor Vehicle No-Fault Emergency Care 1711 Coverage Law and must provide an explanation of emergency care 1712 coverage. Current policyholders, with respect to the initial 1713 renewal after the effective date of this act, must also be provided with an explanation of differences between their 1714 1715current policies and the coverage provided under emergency care 1716 coverage policies. That failure to maintain required emergency care 1717 (b) 1718 coverage and \$10,000 in property damage liability coverage may 1719 result in suspension of the policyholder's driver license and 1720 vehicle registration by the State of Florida. 1721 (c) The name and telephone number of a person to contact 1722 with any questions she or he may have. 1723 Section 16. Subsection (1) of section 316.646, Florida 1724 Statutes, is amended to read: 1725 316.646 Security required; proof of security and display 1726 thereof; dismissal of cases.-1727 Any person required by s. 324.022 to maintain property (1) 1728 damage liability security, required by s. 324.023 to maintain liability security for bodily injury or death, or required by s. 1729 627.733 or s. 627.7483 to maintain personal injury protection 1730 security or emergency care coverage security, as applicable, on 1731 1732 a motor vehicle shall have in his or her immediate possession at

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1733 all times while operating such motor vehicle proper proof of 1734 maintenance of the required security. Such proof shall be a 1735 uniform proof-of-insurance card in a form prescribed by the 1736 department, a valid insurance policy, an insurance policy 1737 binder, a certificate of insurance, or such other proof as may 1738 be prescribed by the department.

1739 Section 17. Paragraph (b) of subsection (2) of section 1740 318.18, Florida Statutes, is amended to read:

1741 318.18 Amount of penalties.—The penalties required for a 1742 noncriminal disposition pursuant to s. 318.14 or a criminal 1743 offense listed in s. 318.17 are as follows:

1744 (2) Thirty dollars for all nonmoving traffic violations1745 and:

(b) For all violations of ss. 320.0605, 320.07(1),
322.065, and 322.15(1). Any person who is cited for a violation
of s. 320.07(1) shall be charged a delinquent fee pursuant to s.
320.07(4).

1750 If a person who is cited for a violation of s. 320.0605 1. or s. 320.07 can show proof of having a valid registration at 1751 1752 the time of arrest, the clerk of the court may dismiss the case 1753 and may assess a dismissal fee of up to \$10. A person who finds 1754 it impossible or impractical to obtain a valid registration 1755 certificate must submit an affidavit detailing the reasons for 1756 the impossibility or impracticality. The reasons may include, 1757 but are not limited to, the fact that the vehicle was sold, 1758 stolen, or destroyed; that the state in which the vehicle is 1759 registered does not issue a certificate of registration; or that 1760 the vehicle is owned by another person.

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1761 2. If a person who is cited for a violation of s. 322.03, 1762 s. 322.065, or s. 322.15 can show a <u>driver driver's</u> license 1763 issued to him or her and valid at the time of arrest, the clerk 1764 of the court may dismiss the case and may assess a dismissal fee 1765 of up to \$10.

If a person who is cited for a violation of s. 316.646 1766 3. 1767 can show proof of security as required by s. 627.733 or s. 1768 627.7483, as applicable, issued to the person and valid at the 1769 time of arrest, the clerk of the court may dismiss the case and 1770 may assess a dismissal fee of up to \$10. A person who finds it impossible or impractical to obtain proof of security must 17711772 submit an affidavit detailing the reasons for the 1773 impracticality. The reasons may include, but are not limited to, 1774 the fact that the vehicle has since been sold, stolen, or 1775 destroyed; that the owner or registrant of the vehicle is not required by s. 627.733 or s. 627.7483 to maintain personal 1776 injury protection insurance or emergency care coverage 1777 insurance, as applicable; or that the vehicle is owned by 1778 1779 another person.

1780Section 18. Paragraphs (a) and (d) of subsection (5) of1781section 320.02, Florida Statutes, are amended to read:

1782320.02Registration required; application for1783registration; forms.-

(5) (a) Proof that personal injury protection benefits or
emergency care coverage benefits, as applicable, have been
purchased when required under s. 627.733 or s. 627.7483, as
applicable, that property damage liability coverage has been
purchased as required under s. 324.022, that bodily injury or
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death coverage has been purchased if required under s. 324.023, 1789 1790 and that combined bodily liability insurance and property damage 1791 liability insurance have been purchased when required under s. 1792 627.7415 shall be provided in the manner prescribed by law by 1793 the applicant at the time of application for registration of any 1794 motor vehicle that is subject to such requirements. The issuing 1795 agent shall refuse to issue registration if such proof of 1796 purchase is not provided. Insurers shall furnish uniform proof-1797 of-purchase cards in a form prescribed by the department and 1798 shall include the name of the insured's insurance company, the 1799 coverage identification number, and the make, year, and vehicle 1800 identification number of the vehicle insured. The card shall 1801 contain a statement notifying the applicant of the penalty 1802 specified in s. 316.646(4). The card or insurance policy, 1803 insurance policy binder, or certificate of insurance or a 1804 photocopy of any of these; an affidavit containing the name of 1805 the insured's insurance company, the insured's policy number, 1806 and the make and year of the vehicle insured; or such other 1807 proof as may be prescribed by the department shall constitute 1808 sufficient proof of purchase. If an affidavit is provided as 1809 proof, it shall be in substantially the following form: 1810 1811 Under penalty of perjury, I ... (Name of insured)... do hereby 1812 certify that I have ... (Personal Injury Protection or Emergency 1813 Care Coverage, as applicable, Property Damage Liability, and, 1814 when required, Bodily Injury Liability)... Insurance currently 1815 in effect with ... (Name of insurance company) ... under 1816 ... (policy number) ... covering ... (make, year, and vehicle

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1817 identification number of vehicle) .... (Signature of 1818 Insured)... 1819 1820 Such affidavit shall include the following warning: 1821 1822 WARNING: GIVING FALSE INFORMATION IN ORDER TO OBTAIN A VEHICLE 1823 REGISTRATION CERTIFICATE IS A CRIMINAL OFFENSE UNDER FLORIDA 1824 LAW. ANYONE GIVING FALSE INFORMATION ON THIS AFFIDAVIT IS 1825 SUBJECT TO PROSECUTION. 1826 1827 When an application is made through a licensed motor vehicle 1828 dealer as required in s. 319.23, the original or a photostatic 1829 copy of such card, insurance policy, insurance policy binder, or 1830 certificate of insurance or the original affidavit from the 1831 insured shall be forwarded by the dealer to the tax collector of 1832 the county or the Department of Highway Safety and Motor 1833 Vehicles for processing. By executing the aforesaid affidavit, 1834 no licensed motor vehicle dealer will be liable in damages for 1835 any inadequacy, insufficiency, or falsification of any statement 1836 contained therein. A card shall also indicate the existence of 1837 any bodily injury liability insurance voluntarily purchased. 1838 The verifying of proof of personal injury protection (d) 1839 insurance or emergency care coverage insurance, as applicable, 1840 proof of property damage liability insurance, proof of combined 1841 bodily liability insurance and property damage liability 1842 insurance, or proof of financial responsibility insurance and 1843 the issuance or failure to issue the motor vehicle registration 1844 under the provisions of this chapter may not be construed in any Page 66 of 109

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1845 court as a warranty of the reliability or accuracy of the 1846 evidence of such proof. Neither the department nor any tax 1847 collector is liable in damages for any inadequacy, insufficiency, falsification, or unauthorized modification of 1848 1849 any item of the proof of personal injury protection insurance or 1850 emergency care coverage insurance, as applicable, proof of 1851 property damage liability insurance, proof of combined bodily 1852 liability insurance and property damage liability insurance, or 1853 proof of financial responsibility insurance prior to, during, or 1854 subsequent to the verification of the proof. The issuance of a 1855 motor vehicle registration does not constitute prima facie 1856 evidence or a presumption of insurance coverage. 1857 Section 19. Paragraph (b) of subsection (1) of section 1858 320.0609, Florida Statutes, is amended to read: 1859 320.0609 Transfer and exchange of registration license 1860 plates; transfer fee.-1861 (1)1862 The transfer of a license plate from a vehicle (b) 1863 disposed of to a newly acquired vehicle does not constitute a 1864 new registration. The application for transfer shall be accepted 1865 without requiring proof of personal injury protection insurance 1866 or emergency care coverage insurance, as applicable, or 1867 liability insurance. 1868 Section 20. Subsection (3) of section 320.27, Florida 1869 Statutes, is amended to read: 1870 320.27 Motor vehicle dealers.-1871 APPLICATION AND FEE. - The application for the license (3)1872 shall be in such form as may be prescribed by the department and Page 67 of 109

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1873 shall be subject to such rules with respect thereto as may be so 1874 prescribed by it. Such application shall be verified by oath or 1875 affirmation and shall contain a full statement of the name and 1876 birth date of the person or persons applying therefor; the name 1877 of the firm or copartnership, with the names and places of 1878 residence of all members thereof, if such applicant is a firm or 1879 copartnership; the names and places of residence of the 1880 principal officers, if the applicant is a body corporate or 1881 other artificial body; the name of the state under whose laws 1882 the corporation is organized; the present and former place or 1883 places of residence of the applicant; and prior business in 1884 which the applicant has been engaged and the location thereof. 1885 Such application shall describe the exact location of the place 1886 of business and shall state whether the place of business is 1887 owned by the applicant and when acquired, or, if leased, a true 1888 copy of the lease shall be attached to the application. The 1889 applicant shall certify that the location provides an adequately 1890 equipped office and is not a residence; that the location 1891 affords sufficient unoccupied space upon and within which 1892 adequately to store all motor vehicles offered and displayed for 1893 sale; and that the location is a suitable place where the 1894 applicant can in good faith carry on such business and keep and 1895 maintain books, records, and files necessary to conduct such 1896 business, which will be available at all reasonable hours to 1897 inspection by the department or any of its inspectors or other 1898 employees. The applicant shall certify that the business of a 1899 motor vehicle dealer is the principal business which shall be 1900 conducted at that location. Such application shall contain a Page 68 of 109

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1901 statement that the applicant is either franchised by a 1902 manufacturer of motor vehicles, in which case the name of each 1903 motor vehicle that the applicant is franchised to sell shall be 1904 included, or an independent (nonfranchised) motor vehicle 1905 dealer. Such application shall contain such other relevant 1906 information as may be required by the department, including evidence that the applicant is insured under a garage liability 1907 1908 insurance policy or a general liability insurance policy coupled 1909 with a business automobile policy, which shall include, at a 1910 minimum, \$25,000 combined single-limit liability coverage 1911 including bodily injury and property damage protection and 1912 \$10,000 personal injury protection or emergency care coverage, 1913 as applicable. Franchise dealers must submit a garage liability insurance policy, and all other dealers must submit a garage 1914 1915 liability insurance policy or a general liability insurance 1916 policy coupled with a business automobile policy. Such policy 1917 shall be for the license period, and evidence of a new or 1918 continued policy shall be delivered to the department at the 1919 beginning of each license period. Upon making initial 1920 application, the applicant shall pay to the department a fee of 1921 \$300 in addition to any other fees now required by law; upon 1922 making a subsequent renewal application, the applicant shall pay 1923 to the department a fee of \$75 in addition to any other fees now 1924 required by law. Upon making an application for a change of 1925 location, the person shall pay a fee of \$50 in addition to any 1926 other fees now required by law. The department shall, in the 1927 case of every application for initial licensure, verify whether 1928 certain facts set forth in the application are true. Each

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1929 applicant, general partner in the case of a partnership, or 1930 corporate officer and director in the case of a corporate 1931 applicant, must file a set of fingerprints with the department 1932 for the purpose of determining any prior criminal record or any 1933 outstanding warrants. The department shall submit the 1934 fingerprints to the Department of Law Enforcement for state 1935 processing and forwarding to the Federal Bureau of Investigation 1936 for federal processing. The actual cost of state and federal 1937 processing shall be borne by the applicant and is in addition to 1938 the fee for licensure. The department may issue a license to an 1939 applicant pending the results of the fingerprint investigation, 1940 which license is fully revocable if the department subsequently 1941 determines that any facts set forth in the application are not 1942 true or correctly represented.

1943Section 21. Paragraph (j) of subsection (3) of section1944320.771, Florida Statutes, is amended to read:

1945 320.771 License required of recreational vehicle dealers.1946 (3) APPLICATION.—The application for such license shall be
1947 in the form prescribed by the department and subject to such
1948 rules as may be prescribed by it. The application shall be
1949 verified by oath or affirmation and shall contain:

(j) A statement that the applicant is insured under a garage liability insurance policy, which shall include, at a minimum, \$25,000 combined single-limit liability coverage, including bodily injury and property damage protection, and \$10,000 personal injury protection <u>or emergency care coverage,</u> as applicable, if the applicant is to be licensed as a dealer in, or intends to sell, recreational vehicles.

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1958	The department shall, if it deems necessary, cause an
1959	investigation to be made to ascertain if the facts set forth in
1960	the application are true and shall not issue a license to the
1961	applicant until it is satisfied that the facts set forth in the
1962	application are true.
1963	Section 22. Subsection (1) of section 322.251, Florida
1964	Statutes, is amended to read:
1965	322.251 Notice of cancellation, suspension, revocation, or
1966	disqualification of license
1967	(1) All orders of cancellation, suspension, revocation, or
1968	disqualification issued under <del>the provisions of</del> this chapter,
1969	chapter 318, chapter 324, <del>or</del> ss. 627.732-627.734 <u>, or ss.</u>
1970	627.748-627.7491 shall be given either by personal delivery
1971	thereof to the licensee whose license is being canceled,
1972	suspended, revoked, or disqualified or by deposit in the United
1973	States mail in an envelope, first class, postage prepaid,
1974	addressed to the licensee at his or her last known mailing
1975	address furnished to the department. Such mailing by the
1976	department constitutes notification, and any failure by the
1977	person to receive the mailed order will not affect or stay the
1978	effective date or term of the cancellation, suspension,
1979	revocation, or disqualification of the licensee's driving
1980	privilege.
1981	Section 23. Paragraph (a) of subsection (8) of section
1982	322.34, Florida Statutes, is amended to read:
1983	322.34 Driving while license suspended, revoked, canceled,
1984	or disqualified
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1985 (8) (a) Upon the arrest of a person for the offense of 1986 driving while the person's <u>driver</u> <del>driver's</del> license or driving 1987 privilege is suspended or revoked, the arresting officer shall 1988 determine:

Whether the person's <u>driver driver's</u> license is
 suspended or revoked.

1991 2. Whether the person's <u>driver</u> driver's license has
1992 remained suspended or revoked since a conviction for the offense
1993 of driving with a suspended or revoked license.

3. Whether the suspension or revocation was made under s. 316.646, <del>or</del> s. 627.733, or s. 627.7483, relating to failure to maintain required security, or under s. 322.264, relating to habitual traffic offenders.

1998 4. Whether the driver is the registered owner or coowner1999 of the vehicle.

2000 Section 24. Subsection (1) and paragraph (c) of subsection 2001 (9) of section 324.021, Florida Statutes, are amended to read:

2002 324.021 Definitions; minimum insurance required.—The 2003 following words and phrases when used in this chapter shall, for 2004 the purpose of this chapter, have the meanings respectively 2005 ascribed to them in this section, except in those instances 2006 where the context clearly indicates a different meaning:

(1) MOTOR VEHICLE.-Every self-propelled vehicle which is
designed and required to be licensed for use upon a highway,
including trailers and semitrailers designed for use with such
vehicles, except traction engines, road rollers, farm tractors,
power shovels, and well drillers, and every vehicle which is
propelled by electric power obtained from overhead wires but not

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2013 operated upon rails, but not including any bicycle or moped. 2014 However, the term "motor vehicle" does shall not include any 2015 motor vehicle as defined in s. 627.732(3) or s. 627.7482(9), as 2016 applicable, when the owner of such vehicle has complied with the 2017 requirements of ss. 627.730-627.7405 or ss. 627.748-627.7491, as 2018 applicable, inclusive, unless the provisions of s. 324.051 2019 applies apply; and, in such case, the applicable proof of insurance provisions of s. 320.02 apply. 2020

2021

(9) OWNER; OWNER/LESSOR.-

2022

(c) Application.-

2023 1. The limits on liability in subparagraphs (b)2. and 3. 2024 do not apply to an owner of motor vehicles that are used for 2025 commercial activity in the owner's ordinary course of business, 2026 other than a rental company that rents or leases motor vehicles. 2027 For purposes of this paragraph, the term "rental company" 2028 includes only an entity that is engaged in the business of 2029 renting or leasing motor vehicles to the general public and that 2030 rents or leases a majority of its motor vehicles to persons with no direct or indirect affiliation with the rental company. The 2031 2032 term also includes a motor vehicle dealer that provides 2033 temporary replacement vehicles to its customers for up to 10 2034 days. The term "rental company" also includes:

a. A related rental or leasing company that is a
subsidiary of the same parent company as that of the renting or
leasing company that rented or leased the vehicle.

2038 b. The holder of a motor vehicle title or an equity 2039 interest in a motor vehicle title if the title or equity 2040 interest is held pursuant to or to facilitate an asset-backed

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2041 securitization of a fleet of motor vehicles used solely in the 2042 business of renting or leasing motor vehicles to the general 2043 public and under the dominion and control of a rental company, 2044 as described in this subparagraph, in the operation of such 2045 rental company's business.

2046 2. Furthermore, with respect to commercial motor vehicles 2047 as defined in s. 627.732 or s. 627.7482, as applicable, the 2048 limits on liability in subparagraphs (b)2. and 3. do not apply 2049 if, at the time of the incident, the commercial motor vehicle is 2050 being used in the transportation of materials found to be 2051 hazardous for the purposes of the Hazardous Materials 2052 Transportation Authorization Act of 1994, as amended, 49 U.S.C. 2053 ss. 5101 et seq., and that is required pursuant to such act to 2054 carry placards warning others of the hazardous cargo, unless at 2055 the time of lease or rental either:

2056 a. The lessee indicates in writing that the vehicle will 2057 not be used to transport materials found to be hazardous for the 2058 purposes of the Hazardous Materials Transportation Authorization 2059 Act of 1994, as amended, 49 U.S.C. ss. 5101 et seq.; or

b. The lessee or other operator of the commercial motor
vehicle has in effect insurance with limits of at least
\$5,000,000 combined property damage and bodily injury liability.

2063 Section 25. Section 324.0221, Florida Statutes, is amended 2064 to read:

2065 324.0221 Reports by insurers to the department; suspension 2066 of <u>driver</u> <del>driver's</del> license and vehicle registrations; 2067 reinstatement.— 2068 (1)(a) Each insurer that has issued a policy providing

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2069 personal injury protection or emergency care coverage or 2070 property damage liability coverage shall report the renewal, 2071 cancellation, or nonrenewal thereof to the department within 45 2072 days after the effective date of each renewal, cancellation, or 2073 nonrenewal. Upon the issuance of a policy providing personal 2074 injury protection or emergency care coverage or property damage 2075 liability coverage to a named insured not previously insured by 2076 the insurer during that calendar year, the insurer shall report 2077 the issuance of the new policy to the department within 30 days. 2078 The report shall be in the form and format and contain any 2079 information required by the department and must be provided in a 2080 format that is compatible with the data processing capabilities 2081 of the department. The department may adopt rules regarding the 2082 form and documentation required. Failure by an insurer to file 2083 proper reports with the department as required by this 2084 subsection or rules adopted with respect to the requirements of 2085 this subsection constitutes a violation of the Florida Insurance 2086 Code. These records shall be used by the department only for 2087 enforcement and regulatory purposes, including the generation by 2088 the department of data regarding compliance by owners of motor 2089 vehicles with the requirements for financial responsibility 2090 coverage.

(b) With respect to an insurance policy providing personal injury protection or emergency care coverage or property damage liability coverage, each insurer shall notify the named insured, or the first-named insured in the case of a commercial fleet policy, in writing that any cancellation or nonrenewal of the policy will be reported by the insurer to the department. The Page 75 of 109

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2097 notice must also inform the named insured that failure to 2098 maintain personal injury protection or emergency care coverage 2099 and property damage liability coverage on a motor vehicle when 2100 required by law may result in the loss of registration and 2101 driving privileges in this state and inform the named insured of 2102 the amount of the reinstatement fees required by this section. 2103 This notice is for informational purposes only, and an insurer 2104 is not civilly liable for failing to provide this notice.

(2) The department shall suspend, after due notice and an
opportunity to be heard, the registration and <u>driver driver's</u>
license of any owner or registrant of a motor vehicle with
respect to which security is required under <u>s. ss.</u> 324.022 and
<u>either s.</u> 627.733 or <u>s.</u> 627.7483, as applicable, upon:

(a) The department's records showing that the owner or
registrant of such motor vehicle did not have in full force and
effect when required security that complies with the
requirements of <u>s. ss.</u> 324.022 and <u>either s.</u> 627.733 <u>or s.</u>
<u>627.7483</u>, as applicable; or

(b) Notification by the insurer to the department, in a form approved by the department, of cancellation or termination of the required security.

2118 An operator or owner whose driver driver's license or (3) 2119 registration has been suspended under this section or s. 316.646 2120 may effect its reinstatement upon compliance with the 2121 requirements of this section and upon payment to the department 2122 of a nonrefundable reinstatement fee of \$150 for the first reinstatement. The reinstatement fee is \$250 for the second 2123 2124 reinstatement and \$500 for each subsequent reinstatement during Page 76 of 109

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2125	the 3 years following the first reinstatement. A person
2126	reinstating her or his insurance under this subsection must also
2127	secure noncancelable coverage as described in ss. 324.021(8),
2128	324.023, and 627.7275(2) and present to the appropriate person
2129	proof that the coverage is in force on a form adopted by the
2130	department, and such proof shall be maintained for 2 years. If
2131	the person does not have a second reinstatement within 3 years
2132	after her or his initial reinstatement, the reinstatement fee is
2133	\$150 for the first reinstatement after that 3-year period. If a
2134	person's license and registration are suspended under this
2135	section or s. 316.646, only one reinstatement fee must be paid
2136	to reinstate the license and the registration. All fees shall be
2137	collected by the department at the time of reinstatement. The
2138	department shall issue proper receipts for such fees and shall
2139	promptly deposit those fees in the Highway Safety Operating
2140	Trust Fund. One-third of the fees collected under this
2141	subsection shall be distributed from the Highway Safety
2142	Operating Trust Fund to the local governmental entity or state
2143	agency that employed the law enforcement officer seizing the
2144	license plate pursuant to s. 324.201. The funds may be used by
2145	the local governmental entity or state agency for any authorized
2146	purpose.
2147	Section 26. Paragraph (a) of subsection (1) of section
2148	324.032, Florida Statutes, is amended to read:
2149	324.032 Manner of proving financial responsibility; for-
2150	hire passenger transportation vehiclesNotwithstanding the
2151	provisions of s. 324.031:
2152	(1)(a) A person who is either the owner or a lessee
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2153 required to maintain insurance under s. 627.733(1)(b) or s. 2154 <u>627.7483(1)(b), as applicable,</u> and who operates one or more 2155 taxicabs, limousines, jitneys, or any other for-hire passenger 2156 transportation vehicles may prove financial responsibility by 2157 furnishing satisfactory evidence of holding a motor vehicle 2158 liability policy, but with minimum limits of 2159 \$125,000/250,000/50,000.

2160

2161 Upon request by the department, the applicant must provide the 2162 department at the applicant's principal place of business in 2163 this state access to the applicant's underlying financial 2164 information and financial statements that provide the basis of 2165 the certified public accountant's certification. The applicant 2166 shall reimburse the requesting department for all reasonable 2167 costs incurred by it in reviewing the supporting information. 2168 The maximum amount of self-insurance permissible under this 2169 subsection is \$300,000 and must be stated on a per-occurrence 2170 basis, and the applicant shall maintain adequate excess 2171 insurance issued by an authorized or eligible insurer licensed 2172 or approved by the Office of Insurance Regulation. All risks 2173 self-insured shall remain with the owner or lessee providing it, 2174 and the risks are not transferable to any other person, unless a 2175 policy complying with subsection (1) is obtained.

2176 Section 27. Subsection (2) of section 324.171, Florida 2177 Statutes, is amended to read:

2178

324.171 Self-insurer.-

(2) The self-insurance certificate shall provide limits of liability insurance in the amounts specified under s. 324.021(7) Page 78 of 109

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2181 or s. 627.7415 and shall provide personal injury protection or 2182 emergency care coverage under s. 627.733(3)(b) or s. 2183 627.7483(3)(b), as applicable. 2184 Section 28. Paragraph (g) of subsection (1) of section 2185 400.9935, Florida Statutes, is amended to read: 2186 400.9935 Clinic responsibilities.-2187 Each clinic shall appoint a medical director or clinic (1)2188 director who shall agree in writing to accept legal 2189 responsibility for the following activities on behalf of the 2190 clinic. The medical director or the clinic director shall: 2191 (g) Conduct systematic reviews of clinic billings to 2192 ensure that the billings are not fraudulent or unlawful. Upon 2193 discovery of an unlawful charge, the medical director or clinic 2194 director shall take immediate corrective action. If the clinic 2195 performs only the technical component of magnetic resonance 2196 imaging, static radiographs, computed tomography, or positron 2197 emission tomography, and provides the professional 2198 interpretation of such services, in a fixed facility that is 2199 accredited by the Joint Commission on Accreditation of 2200 Healthcare Organizations or the Accreditation Association for 2201 Ambulatory Health Care, and the American College of Radiology; 2202 and if, in the preceding quarter, the percentage of scans 2203 performed by that clinic which was billed to all personal injury 2204 protection insurance or emergency care coverage insurance 2205 carriers was less than 15 percent, the chief financial officer 2206 of the clinic may, in a written acknowledgment provided to the 2207 agency, assume the responsibility for the conduct of the 2208 systematic reviews of clinic billings to ensure that the Page 79 of 109

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2209 billings are not fraudulent or unlawful.

2210 Section 29. Subsection (28) of section 409.901, Florida 2211 Statutes, is amended to read:

2212 409.901 Definitions; ss. 409.901-409.920.—As used in ss. 2213 409.901-409.920, except as otherwise specifically provided, the 2214 term:

2215 (28)"Third-party benefit" means any benefit that is or 2216 may be available at any time through contract, court award, 2217 judgment, settlement, agreement, or any arrangement between a 2218 third party and any person or entity, including, without 2219 limitation, a Medicaid recipient, a provider, another third 2220 party, an insurer, or the agency, for any Medicaid-covered 2221 injury, illness, goods, or services, including costs of medical 2222 services related thereto, for personal injury or for death of 2223 the recipient, but specifically excluding policies of life 2224 insurance on the recipient, unless available under terms of the 2225 policy to pay medical expenses prior to death. The term 2226 includes, without limitation, collateral, as defined in this 2227 section, health insurance, any benefit under a health 2228 maintenance organization, a preferred provider arrangement, a prepaid health clinic, liability insurance, uninsured motorist 2229 2230 insurance or personal injury protection or emergency care 2231 coverage, medical benefits under workers' compensation, and any 2232 obligation under law or equity to provide medical support.

2233 Section 30. Paragraph (f) of subsection (11) of section 2234 409.910, Florida Statutes, is amended to read:

2235 409.910 Responsibility for payments on behalf of Medicaid-2236 eligible persons when other parties are liable.-

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The agency may, as a matter of right, in order to 2238 enforce its rights under this section, institute, intervene in, 2239 or join any legal or administrative proceeding in its own name 2240 in one or more of the following capacities: individually, as 2241 subrogee of the recipient, as assignee of the recipient, or as lienholder of the collateral. 2242 2243 (f) Notwithstanding any provision in this section to the 2244 contrary, in the event of an action in tort against a third 2245 party in which the recipient or his or her legal representative 2246 is a party which results in a judgment, award, or settlement 2247 from a third party, the amount recovered shall be distributed as 2248 follows: 2249 1. After attorney attorney's fees and taxable costs as 2250 defined by the Florida Rules of Civil Procedure, one-half of the 2251 remaining recovery shall be paid to the agency up to the total amount of medical assistance provided by Medicaid. 2252 2253 2. The remaining amount of the recovery shall be paid to 2254 the recipient. 2255 For purposes of calculating the agency's recovery of 3. 2256 medical assistance benefits paid, the fee for services of an 2257 attorney retained by the recipient or his or her legal 2258 representative shall be calculated at 25 percent of the 2259 judgment, award, or settlement. 2260 4. Notwithstanding any provision of this section to the 2261 contrary, the agency shall be entitled to all medical coverage 2262 benefits up to the total amount of medical assistance provided 2263 by Medicaid. For purposes of this paragraph, "medical coverage"

means any benefits under health insurance, a health maintenance

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2265 organization, a preferred provider arrangement, or a prepaid 2266 health clinic, and the portion of benefits designated for 2267 medical payments under coverage for workers' compensation, 2268 <u>emergency care</u>, personal injury protection, and casualty.

2269 Section 31. Paragraph (k) of subsection (2) of section 2270 456.057, Florida Statutes, is amended to read:

2271 456.057 Ownership and control of patient records; report 2272 or copies of records to be furnished.—

As used in this section, the terms "records owner," 2273 (2)2274 "health care practitioner," and "health care practitioner's 2275 employer" do not include any of the following persons or 2276 entities; furthermore, the following persons or entities are not 2277 authorized to acquire or own medical records, but are authorized 2278 under the confidentiality and disclosure requirements of this 2279 section to maintain those documents required by the part or 2280 chapter under which they are licensed or regulated:

2281 (k) Persons or entities practicing under s. 627.736(7) or 2282 s. 627.7485(7), as applicable.

2283 Section 32. Paragraphs (ee) and (ff) of subsection (1) of 2284 section 456.072, Florida Statutes, are amended to read:

2285 456.072 Grounds for discipline; penalties; enforcement.2286 (1) The following acts shall constitute grounds for which
2287 the disciplinary actions specified in subsection (2) may be
2288 taken:

(ee) With respect to making a personal injury protection or an emergency care coverage claim as required by s. 627.736 or s. 627.7485, respectively, intentionally submitting a claim, statement, or bill that has been "upcoded" as defined in s.

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# 2293 627.732 or s. 627.7482, as applicable.

(ff) With respect to making a personal injury protection or an emergency care coverage claim as required by s. 627.736 or s. 627.7485, respectively, intentionally submitting a claim, statement, or bill for payment of services that were not rendered.

2299 Section 33. Paragraph (o) of subsection (1) of section 2300 626.9541, Florida Statutes, is amended to read:

2301 626.9541 Unfair methods of competition and unfair or
2302 deceptive acts or practices defined.-

(1) UNFAIR METHODS OF COMPETITION AND UNFAIR OR DECEPTIVE
 ACTS.—The following are defined as unfair methods of competition
 and unfair or deceptive acts or practices:

2306 (o) Illegal dealings in premiums; excess or reduced 2307 charges for insurance.-

1. Knowingly collecting any sum as a premium or charge for insurance, which is not then provided, or is not in due course to be provided, subject to acceptance of the risk by the insurer, by an insurance policy issued by an insurer as permitted by this code.

2313 2. Knowingly collecting as a premium or charge for 2314 insurance any sum in excess of or less than the premium or charge applicable to such insurance, in accordance with the 2315 2316 applicable classifications and rates as filed with and approved 2317 by the office, and as specified in the policy; or, in cases when 2318 classifications, premiums, or rates are not required by this 2319 code to be so filed and approved, premiums and charges collected 2320 from a Florida resident in excess of or less than those

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2321 specified in the policy and as fixed by the insurer. This 2322 provision may shall not be deemed to prohibit the charging and 2323 collection, by surplus lines agents licensed under part VIII of 2324 this chapter, of the amount of applicable state and federal 2325 taxes, or fees as authorized by s. 626.916(4), in addition to 2326 the premium required by the insurer or the charging and 2327 collection, by licensed agents, of the exact amount of any 2328 discount or other such fee charged by a credit card facility in connection with the use of a credit card, as authorized by 2329 2330 subparagraph (g)3., in addition to the premium required by the 2331 insurer. This subparagraph may shall not be construed to 2332 prohibit collection of a premium for a universal life or a 2333 variable or indeterminate value insurance policy made in 2334 accordance with the terms of the contract.

2335 Imposing or requesting an additional premium for a 3.a. policy of motor vehicle liability, emergency care coverage, 2336 2337 personal injury protection, medical payment, or collision 2338 insurance or any combination thereof or refusing to renew the 2339 policy solely because the insured was involved in a motor 2340 vehicle accident unless the insurer's file contains information 2341 from which the insurer in good faith determines that the insured 2342 was substantially at fault in the accident.

b. An insurer which imposes and collects such a surcharge or which refuses to renew such policy shall, in conjunction with the notice of premium due or notice of nonrenewal, notify the named insured that he or she is entitled to reimbursement of such amount or renewal of the policy under the conditions listed below and will subsequently reimburse him or her or renew the

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2349 policy, if the named insured demonstrates that the operator 2350 involved in the accident was:

2351

(I) Lawfully parked;

(II) Reimbursed by, or on behalf of, a person responsiblefor the accident or has a judgment against such person;

(III) Struck in the rear by another vehicle headed in the same direction and was not convicted of a moving traffic violation in connection with the accident;

(IV) Hit by a "hit-and-run" driver, if the accident was reported to the proper authorities within 24 hours after discovering the accident;

(V) Not convicted of a moving traffic violation in connection with the accident, but the operator of the other automobile involved in such accident was convicted of a moving traffic violation;

2364 (VI) Finally adjudicated not to be liable by a court of 2365 competent jurisdiction;

2366 (VII) In receipt of a traffic citation which was dismissed 2367 or nolle prossed; or

(VIII) Not at fault as evidenced by a written statement from the insured establishing facts demonstrating lack of fault which are not rebutted by information in the insurer's file from which the insurer in good faith determines that the insured was substantially at fault.

2373 c. In addition to the other provisions of this 2374 subparagraph, an insurer may not fail to renew a policy if the 2375 insured has had only one accident in which he or she was at 2376 fault within the current 3-year period. However, an insurer may

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2377 nonrenew a policy for reasons other than accidents in accordance 2378 with s. 627.728. This subparagraph does not prohibit nonrenewal 2379 of a policy under which the insured has had three or more 2380 accidents, regardless of fault, during the most recent 3-year 2381 period.

4. Imposing or requesting an additional premium for, or refusing to renew, a policy for motor vehicle insurance solely because the insured committed a noncriminal traffic infraction as described in s. 318.14 unless the infraction is:

a. A second infraction committed within an 18-month
period, or a third or subsequent infraction committed within a
36-month period.

b. A violation of s. 316.183, when such violation is a
result of exceeding the lawful speed limit by more than 15 miles
per hour.

5. Upon the request of the insured, the insurer and licensed agent shall supply to the insured the complete proof of fault or other criteria which justifies the additional charge or cancellation.

6. No insurer shall impose or request an additional premium for motor vehicle insurance, cancel or refuse to issue a policy, or refuse to renew a policy because the insured or the applicant is a handicapped or physically disabled person, so long as such handicap or physical disability does not substantially impair such person's mechanically assisted driving ability.

2403 7. No insurer may cancel or otherwise terminate any 2404 insurance contract or coverage, or require execution of a Page 86 of 109

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consent to rate endorsement, during the stated policy term for the purpose of offering to issue, or issuing, a similar or identical contract or coverage to the same insured with the same exposure at a higher premium rate or continuing an existing contract or coverage with the same exposure at an increased premium.

8. No insurer may issue a nonrenewal notice on any insurance contract or coverage, or require execution of a consent to rate endorsement, for the purpose of offering to issue, or issuing, a similar or identical contract or coverage to the same insured at a higher premium rate or continuing an existing contract or coverage at an increased premium without meeting any applicable notice requirements.

9. No insurer shall, with respect to premiums charged for motor vehicle insurance, unfairly discriminate solely on the basis of age, sex, marital status, or scholastic achievement.

2421 10. Imposing or requesting an additional premium for motor 2422 vehicle comprehensive or uninsured motorist coverage solely 2423 because the insured was involved in a motor vehicle accident or 2424 was convicted of a moving traffic violation.

2425 11. No insurer shall cancel or issue a nonrenewal notice 2426 on any insurance policy or contract without complying with any 2427 applicable cancellation or nonrenewal provision required under 2428 the Florida Insurance Code.

2429 12. No insurer shall impose or request an additional 2430 premium, cancel a policy, or issue a nonrenewal notice on any 2431 insurance policy or contract because of any traffic infraction 2432 when adjudication has been withheld and no points have been

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2433 assessed pursuant to s. 318.14(9) and (10). However, this 2434 subparagraph does not apply to traffic infractions involving 2435 accidents in which the insurer has incurred a loss due to the 2436 fault of the insured.

2437 Section 34. Subsection (1) of section 627.06501, Florida 2438 Statutes, is amended to read:

2439 627.06501 Insurance discounts for certain persons 2440 completing driver improvement course.-

2441 (1) Any rate, rating schedule, or rating manual for the 2442 liability, emergency care, personal injury protection, and 2443 collision coverages of a motor vehicle insurance policy filed 2444 with the office may provide for an appropriate reduction in 2445 premium charges as to such coverages when the principal operator 2446 on the covered vehicle has successfully completed a driver 2447 improvement course approved and certified by the Department of 2448 Highway Safety and Motor Vehicles which is effective in reducing 2449 crash or violation rates, or both, as determined pursuant to s. 2450 318.1451(5). Any discount, not to exceed 10 percent, used by an 2451 insurer is presumed to be appropriate unless credible data 2452 demonstrates otherwise.

2453 Section 35. Subsection (1) of section 627.0652, Florida 2454 Statutes, is amended to read:

2455 627.0652 Insurance discounts for certain persons 2456 completing safety course.-

(1) Any rates, rating schedules, or rating manuals for the liability, <u>emergency care</u>, personal injury protection, and collision coverages of a motor vehicle insurance policy filed with the office shall provide for an appropriate reduction in Page 88 of 109

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2461 premium charges as to such coverages when the principal operator 2462 on the covered vehicle is an insured 55 years of age or older 2463 who has successfully completed a motor vehicle accident 2464 prevention course approved by the Department of Highway Safety 2465 and Motor Vehicles. Any discount used by an insurer is presumed 2466 to be appropriate unless credible data demonstrates otherwise.

2467 Section 36. Subsections (1) and (3) of section 627.0653, 2468 Florida Statutes, are amended to read:

2469 627.0653 Insurance discounts for specified motor vehicle 2470 equipment.-

(1) Any rates, rating schedules, or rating manuals for the liability, <u>emergency care</u>, personal injury protection, and collision coverages of a motor vehicle insurance policy filed with the office shall provide a premium discount if the insured vehicle is equipped with factory-installed, four-wheel antilock brakes.

(3) Any rates, rating schedules, or rating manuals for
emergency care coverage, personal injury protection coverage,
and medical payments coverage, if offered, of a motor vehicle
insurance policy filed with the office shall provide a premium
discount if the insured vehicle is equipped with one or more air
bags which are factory installed.

2483 Section 37. Section 627.4132, Florida Statutes, is amended 2484 to read:

2485 627.4132 Stacking of coverages prohibited.—If an insured 2486 or named insured is protected by any type of motor vehicle 2487 insurance policy for liability, <u>emergency care</u>, personal injury 2488 protection, or other coverage, the policy shall provide that the Page 89 of 109

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2489 insured or named insured is protected only to the extent of the 2490 coverage she or he has on the vehicle involved in the accident. 2491 However, if none of the insured's or named insured's vehicles is 2492 involved in the accident, coverage is available only to the 2493 extent of coverage on any one of the vehicles with applicable 2494 coverage. Coverage on any other vehicles may shall not be added 2495 to or stacked upon that coverage. This section does not apply: 2496 To uninsured motorist coverage which is separately (1)2497 governed by s. 627.727. 2498 (2)To reduce the coverage available by reason of 2499 insurance policies insuring different named insureds. 2500 Section 38. Subsection (6) of section 627.6482, Florida 2501 Statutes, is amended to read: 2502 627.6482 Definitions.-As used in ss. 627.648-627.6498, the 2503 term: 2504 (6) "Health insurance" means any hospital and medical 2505 expense incurred policy, minimum premium plan, stop-loss 2506 coverage, health maintenance organization contract, prepaid 2507 health clinic contract, multiple-employer welfare arrangement 2508 contract, or fraternal benefit society health benefits contract, 2509 whether sold as an individual or group policy or contract. The term does not include any policy covering medical payment 2510 2511 coverage or emergency care or personal injury protection 2512 coverage in a motor vehicle policy, coverage issued as a 2513 supplement to liability insurance, or workers' compensation. Section 39. Section 627.7263, Florida Statutes, is amended 2514 2515 to read: 2516 627.7263 Rental and leasing driver driver's insurance to

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2517 be primary; exception.-2518 (1)The valid and collectible liability insurance, 2519 emergency care coverage insurance, or personal injury protection 2520 insurance providing coverage for the lessor of a motor vehicle 2521 for rent or lease is primary unless otherwise stated in at least 2522 10-point type on the face of the rental or lease agreement. Such 2523 insurance is primary for the limits of liability and personal 2524 injury protection or emergency care coverage as required by s. ss. 324.021(7) and either s. 627.736 or s. 627.7485, as 2525 2526 applicable. 2527 If the lessee's coverage is to be primary, the rental (2)2528 or lease agreement must contain the following language, in at 2529 least 10-point type: 2530 2531 "The valid and collectible liability insurance and personal 2532 injury protection insurance or emergency care coverage 2533 insurance, as applicable, of any authorized rental or 2534 leasing driver is primary for the limits of liability and 2535 personal injury protection or emergency care coverage, as 2536 applicable, required by s. ss. 324.021(7) and either s. 2537 627.736 or s. 627.7485, Florida Statutes, as applicable." 2538 2539 Section 40. Subsections (8), (9), and (10) of section 2540 627.727, Florida Statutes, are renumbered as subsections (7), (8), and (9), respectively, and present subsections (1) and (7) 2541 2542 of that section are amended to read: 2543 627.727 Motor vehicle insurance; uninsured and 2544 underinsured vehicle coverage; insolvent insurer protection.-Page 91 of 109

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2545 No motor vehicle liability insurance policy which (1)2546 provides bodily injury liability coverage shall be delivered or 2547 issued for delivery in this state with respect to any 2548 specifically insured or identified motor vehicle registered or 2549 principally garaged in this state unless uninsured motor vehicle 2550 coverage is provided therein or supplemental thereto for the protection of persons insured thereunder who are legally 2551 2552 entitled to recover damages from owners or operators of 2553 uninsured motor vehicles because of bodily injury, sickness, or 2554 disease, including death, resulting therefrom. However, the 2555 coverage required under this section is not applicable when, or 2556 to the extent that, an insured named in the policy makes a 2557 written rejection of the coverage on behalf of all insureds 2558 under the policy. When a motor vehicle is leased for a period of 2559 1 year or longer and the lessor of such vehicle, by the terms of 2560 the lease contract, provides liability coverage on the leased 2561 vehicle, the lessee of such vehicle shall have the sole 2562 privilege to reject uninsured motorist coverage or to select 2563 lower limits than the bodily injury liability limits, regardless 2564 of whether the lessor is qualified as a self-insurer pursuant to 2565 s. 324.171. Unless an insured, or lessee having the privilege of 2566 rejecting uninsured motorist coverage, requests such coverage or 2567 requests higher uninsured motorist limits in writing, the 2568 coverage or such higher uninsured motorist limits need not be 2569 provided in or supplemental to any other policy which renews, 2570 extends, changes, supersedes, or replaces an existing policy 2571 with the same bodily injury liability limits when an insured or 2572 lessee had rejected the coverage. When an insured or lessee has Page 92 of 109

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2573 initially selected limits of uninsured motorist coverage lower 2574 than her or his bodily injury liability limits, higher limits of 2575 uninsured motorist coverage need not be provided in or 2576 supplemental to any other policy which renews, extends, changes, 2577 supersedes, or replaces an existing policy with the same bodily 2578 injury liability limits unless an insured requests higher 2579 uninsured motorist coverage in writing. The rejection or 2580 selection of lower limits shall be made on a form approved by 2581 the office. The form shall fully advise the applicant of the 2582 nature of the coverage and shall state that the coverage is 2583 equal to bodily injury liability limits unless lower limits are 2584 requested or the coverage is rejected. The heading of the form 2585 shall be in 12-point bold type and shall state: "You are 2586 electing not to purchase certain valuable coverage which 2587 protects you and your family or you are purchasing uninsured 2588 motorist limits less than your bodily injury liability limits 2589 when you sign this form. Please read carefully." If this form is 2590 signed by a named insured, it will be conclusively presumed that 2591 there was an informed, knowing rejection of coverage or election 2592 of lower limits on behalf of all insureds. The insurer shall 2593 notify the named insured at least annually of her or his options 2594 as to the coverage required by this section. Such notice shall 2595 be part of, and attached to, the notice of premium, shall 2596 provide for a means to allow the insured to request such 2597 coverage, and shall be given in a manner approved by the office. 2598 Receipt of this notice does not constitute an affirmative waiver 2599 of the insured's right to uninsured motorist coverage where the 2600 insured has not signed a selection or rejection form. The

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2601 coverage described under this section shall be over and above, 2602 but may shall not duplicate, the benefits available to an 2603 insured under any workers' compensation law, emergency care 2604 coverage or personal injury protection benefits, disability 2605 benefits law, or similar law; under any automobile medical 2606 expense coverage; under any motor vehicle liability insurance 2607 coverage; or from the owner or operator of the uninsured motor 2608 vehicle or any other person or organization jointly or severally 2609 liable together with such owner or operator for the accident; 2610 and such coverage shall cover the difference, if any, between 2611 the sum of such benefits and the damages sustained, up to the 2612 maximum amount of such coverage provided under this section. The 2613 amount of coverage available under this section may shall not be 2614 reduced by a setoff against any coverage, including liability 2615 insurance. Such coverage may shall not inure directly or 2616 indirectly to the benefit of any workers' compensation or 2617 disability benefits carrier or any person or organization 2618 qualifying as a self-insurer under any workers' compensation or 2619 disability benefits law or similar law.

2620 (7) The legal liability of an uninsured motorist coverage 2621 insurer does not include damages in tort for pain, suffering, 2622 mental anguish, and inconvenience unless the injury or disease 2623 is described in one or more of paragraphs (a)-(d) of s. 2624 627.737(2).

2625 Section 41. Subsection (1) of section 627.7275, Florida 2626 Statutes, is amended to read: 2627 627.7275 Motor vehicle liability.-

(1) A motor vehicle insurance policy providing personal **Page 94 of 109** 

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2629 injury protection as set forth in s. 627.736 or emergency care 2630 <u>coverage as set forth in s. 627.7485</u> may not be delivered or 2631 issued for delivery in this state with respect to any 2632 specifically insured or identified motor vehicle registered or 2633 principally garaged in this state unless the policy also 2634 provides coverage for property damage liability as required by 2635 s. 324.022.

2636Section 42. Paragraph (a) of subsection (1) of section2637627.728, Florida Statutes, is amended to read:

2638

627.728 Cancellations; nonrenewals.-

2639

(1) As used in this section, the term:

(a) "Policy" means the bodily injury and property damage
liability, <u>emergency care</u>, personal injury protection, medical
payments, comprehensive, collision, and uninsured motorist
coverage portions of a policy of motor vehicle insurance
delivered or issued for delivery in this state:

2645 1. Insuring a natural person as named insured or one or 2646 more related individuals resident of the same household; and

2647 2. Insuring only a motor vehicle of the private passenger 2648 type or station wagon type which is not used as a public or 2649 livery conveyance for passengers or rented to others; or 2650 insuring any other four-wheel motor vehicle having a load 2651 capacity of 1,500 pounds or less which is not used in the 2652 occupation, profession, or business of the insured other than 2653 farming; other than any policy issued under an automobile 2654 insurance assigned risk plan; insuring more than four 2655 automobiles; or covering garage, automobile sales agency, repair 2656 shop, service station, or public parking place operation

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2657 hazards.

2659 The term "policy" does not include a binder as defined in s.
2660 627.420 unless the duration of the binder period exceeds 60
2661 days.

2662 Section 43. Subsection (1), paragraph (a) of subsection 2663 (5), and subsections (6) and (7) of section 627.7295, Florida 2664 Statutes, are amended to read:

2665

2658

627.7295 Motor vehicle insurance contracts.-

2666

(1) As used in this section, the term:

(a) "Policy" means a motor vehicle insurance policy that
provides personal injury protection <u>or emergency care</u> coverage,
property damage liability coverage, or both.

(b) "Binder" means a binder that provides motor vehicle personal injury protection <u>or emergency care coverage</u> and property damage liability coverage.

2673 (5) (a) A licensed general lines agent may charge a per-2674 policy fee not to exceed \$10 to cover the administrative costs 2675 of the agent associated with selling the motor vehicle insurance 2676 policy if the policy covers only personal injury protection or 2677 emergency care coverage as provided by s. 627.736 or s. 2678 627.7485, as applicable, and property damage liability coverage 2679 as provided by s. 627.7275 and if no other insurance is sold or 2680 issued in conjunction with or collateral to the policy. The fee is not considered part of the premium. 2681

(6) If a motor vehicle owner's driver license, license plate, and registration have previously been suspended pursuant to s. 316.646, or s. 627.733, or s. 627.7483, an insurer may Page 96 of 109

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2685 cancel a new policy only as provided in s. 627.7275.

2686 A policy of private passenger motor vehicle insurance (7) 2687 or a binder for such a policy may be initially issued in this state only if, before the effective date of such binder or 2688 2689 policy, the insurer or agent has collected from the insured an 2690 amount equal to 2 months' premium. An insurer, agent, or premium 2691 finance company may not, directly or indirectly, take any action 2692 resulting in the insured having paid from the insured's own 2693 funds an amount less than the 2 months' premium required by this 2694 subsection. This subsection applies without regard to whether 2695 the premium is financed by a premium finance company or is paid 2696 pursuant to a periodic payment plan of an insurer or an 2697 insurance agent. This subsection does not apply if an insured or 2698 member of the insured's family is renewing or replacing a policy 2699 or a binder for such policy written by the same insurer or a 2700 member of the same insurer group. This subsection does not apply 2701 to an insurer that issues private passenger motor vehicle 2702 coverage primarily to active duty or former military personnel 2703 or their dependents. This subsection does not apply if all 2704 policy payments are paid pursuant to a payroll deduction plan or 2705 an automatic electronic funds transfer payment plan from the 2706 policyholder. This subsection and subsection (4) do not apply if 2707 all policy payments to an insurer are paid pursuant to an 2708 automatic electronic funds transfer payment plan from an agent, 2709 a managing general agent, or a premium finance company and if 2710 the policy includes, at a minimum, personal injury protection or 2711 emergency care coverage pursuant to ss. 627.730-627.7405 or ss. 2712 627.748-627.7491, as applicable; motor vehicle property damage Page 97 of 109

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2713 liability pursuant to s. 627.7275; and bodily injury liability 2714 in at least the amount of \$10,000 because of bodily injury to, 2715 or death of, one person in any one accident and in the amount of 2716 \$20,000 because of bodily injury to, or death of, two or more 2717 persons in any one accident. This subsection and subsection (4) 2718 do not apply if an insured has had a policy in effect for at 2719 least 6 months, the insured's agent is terminated by the insurer 2720 that issued the policy, and the insured obtains coverage on the 2721 policy's renewal date with a new company through the terminated 2722 agent.

2723 2724 Section 44. Section 627.8405, Florida Statutes, is amended to read:

2725 627.8405 Prohibited acts; financing companies.—No premium 2726 finance company shall, in a premium finance agreement or other 2727 agreement, finance the cost of or otherwise provide for the 2728 collection or remittance of dues, assessments, fees, or other 2729 periodic payments of money for the cost of:

2730 (1)A membership in an automobile club. The term 2731 "automobile club" means a legal entity which, in consideration 2732 of dues, assessments, or periodic payments of money, promises 2733 its members or subscribers to assist them in matters relating to the ownership, operation, use, or maintenance of a motor 2734 2735 vehicle; however, this definition of "automobile club" does not 2736 include persons, associations, or corporations which are 2737 organized and operated solely for the purpose of conducting, 2738 sponsoring, or sanctioning motor vehicle races, exhibitions, or 2739 contests upon racetracks, or upon racecourses established and 2740 marked as such for the duration of such particular events. The

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2741 words "motor vehicle" used herein have the same meaning as 2742 defined in chapter 320. 2743 An accidental death and dismemberment policy sold in (2)combination with a personal injury protection and property 2744 2745 damage only policy or an emergency care and property damage only 2746 policy, as applicable. 2747 (3) Any product not regulated under the provisions of this 2748 insurance code. 2749 2750 This section also applies to premium financing by any insurance 2751 agent or insurance company under part XVI. The commission shall 2752 adopt rules to assure disclosure, at the time of sale, of 2753 coverages financed with personal injury protection or emergency 2754 care coverage and shall prescribe the form of such disclosure. 2755 Section 45. Subsection (1) of section 627.915, Florida 2756 Statutes, is amended to read: 2757 627.915 Insurer experience reporting.-2758 (1)Each insurer transacting private passenger automobile 2759 insurance in this state shall report certain information 2760 annually to the office. The information will be due on or before 2761 July 1 of each year. The information shall be divided into the 2762 following categories: bodily injury liability; property damage 2763 liability; uninsured motorist; emergency care coverage or 2764 personal injury protection benefits; medical payments; 2765 comprehensive and collision. The information given shall be on 2766 direct insurance writings in the state alone and shall represent 2767 total limits data. The information set forth in paragraphs (a)-2768 (f) is applicable to voluntary private passenger and Joint

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2769 Underwriting Association private passenger writings and shall be 2770 reported for each of the latest 3 calendar-accident years, with 2771 an evaluation date of March 31 of the current year. The 2772 information set forth in paragraphs (g)-(j) is applicable to 2773 voluntary private passenger writings and shall be reported on a 2774 calendar-accident year basis ultimately seven times at seven 2775 different stages of development. 2776 (a) Premiums earned for the latest 3 calendar-accident

2777 years.

(b) Loss development factors and the historic developmentof those factors.

2780

(c) Policyholder dividends incurred.

(d) Expenses for other acquisition and general expense.
(e) Expenses for agents' commissions and taxes, licenses,
and fees.

(f) Profit and contingency factors as utilized in the insurer's automobile rate filings for the applicable years.

2786

2793

(g) Losses paid.

2787 (h) Losses unpaid.

2788 (i) Loss adjustment expenses paid.

2789 (j) Loss adjustment expenses unpaid.

2790 Section 46. Paragraph (d) of subsection (2) and paragraph 2791 (d) of subsection (3) of section 628.909, Florida Statutes, are 2792 amended to read:

628.909 Applicability of other laws.-

(2) The following provisions of the Florida Insurance Code
 shall apply to captive insurers who are not industrial insured
 captive insurers to the extent that such provisions are not
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2797 inconsistent with this part:

2798 (d) Sections 627.730-627.7405 or ss. 627.748-627.7491, as 2799 applicable, when no-fault coverage is provided.

(3) The following provisions of the Florida Insurance Code
shall apply to industrial insured captive insurers to the extent
that such provisions are not inconsistent with this part:

 2803
 (d) Sections 627.730-627.7405 or ss. 627.748-627.7491, as

 2804
 applicable, when no-fault coverage is provided.

2805 Section 47. Subsections (2) and (6) and paragraphs (a), 2806 (c), and (d) of subsection (7) of section 705.184, Florida 2807 Statutes, are amended to read:

2808 705.184 Derelict or abandoned motor vehicles on the 2809 premises of public-use airports.-

The airport director or the director's designee shall 2810 (2)2811 contact the Department of Highway Safety and Motor Vehicles to 2812 notify that department that the airport has possession of the 2813 abandoned or derelict motor vehicle and to determine the name and address of the owner of the motor vehicle, the insurance 2814 2815 company insuring the motor vehicle, notwithstanding the 2816 provisions of s. 627.736 or s. 627.7485, as applicable, and any 2817 person who has filed a lien on the motor vehicle. Within 7 2818 business days after receipt of the information, the director or 2819 the director's designee shall send notice by certified mail, 2820 return receipt requested, to the owner of the motor vehicle, the 2821 insurance company insuring the motor vehicle, notwithstanding 2822 the provisions of s. 627.736 or s. 627.7485, as applicable, and 2823 all persons of record claiming a lien against the motor vehicle. 2824 The notice shall state the fact of possession of the motor Page 101 of 109

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2825 vehicle, that charges for reasonable towing, storage, and 2826 parking fees, if any, have accrued and the amount thereof, that 2827 a lien as provided in subsection (6) will be claimed, that the 2828 lien is subject to enforcement pursuant to law, that the owner 2829 or lienholder, if any, has the right to a hearing as set forth in subsection (4), and that any motor vehicle which, at the end 2830 2831 of 30 calendar days after receipt of the notice, has not been 2832 removed from the airport upon payment in full of all accrued 2833 charges for reasonable towing, storage, and parking fees, if 2834 any, may be disposed of as provided in s. 705.182(2)(a), (b), 2835 (d), or (e), including, but not limited to, the motor vehicle being sold free of all prior liens after 35 calendar days after 2836 the time the motor vehicle is stored if any prior liens on the 2837 2838 motor vehicle are more than 5 years of age or after 50 calendar 2839 days after the time the motor vehicle is stored if any prior 2840 liens on the motor vehicle are 5 years of age or less.

2841 (6)The airport pursuant to this section or, if used, a 2842 licensed independent wrecker company pursuant to s. 713.78 shall have a lien on an abandoned or derelict motor vehicle for all 2843 reasonable towing, storage, and accrued parking fees, if any, 2844 2845 except that no storage fee shall be charged if the motor vehicle 2846 is stored less than 6 hours. As a prerequisite to perfecting a 2847 lien under this section, the airport director or the director's designee must serve a notice in accordance with subsection (2) 2848 on the owner of the motor vehicle, the insurance company 2849 2850 insuring the motor vehicle, notwithstanding the provisions of s. 627.736 or s. 627.7485, as applicable, and all persons of record 2851 claiming a lien against the motor vehicle. If attempts to notify 2852 Page 102 of 109

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2853 the owner, the insurance company insuring the motor vehicle, 2854 notwithstanding the provisions of s. 627.736 or s. 627.7485, as 2855 applicable, or lienholders are not successful, the requirement 2856 of notice by mail shall be considered met. Serving of the notice 2857 does not dispense with recording the claim of lien. 2858 (7) (a) For the purpose of perfecting its lien under this 2859 section, the airport shall record a claim of lien which shall 2860 state: The name and address of the airport. 2861 1. 2862 2. The name of the owner of the motor vehicle, the insurance company insuring the motor vehicle, notwithstanding 2863 the provisions of s. 627.736 or s. 627.7485, as applicable, and 2864 2865 all persons of record claiming a lien against the motor vehicle. 2866 3. The costs incurred from reasonable towing, storage, and 2867 parking fees, if any. 2868 4. A description of the motor vehicle sufficient for 2869 identification. The claim of lien shall be sufficient if it is in 2870 (C)2871 substantially the following form: 2872 CLAIM OF LIEN 2873 State of ..... County of ..... 2874 2875 Before me, the undersigned notary public, personally appeared 2876 ....., who was duly sworn and says that he/she is the 2877 ..... of ....., whose address is.....; and that the following described motor vehicle: 2878 2879 ... (Description of motor vehicle) ... 2880 owned by ....., whose address is ....., has accrued Page 103 of 109

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	2881	\$ in fees for a reasonable tow, for storage, and for				
	2882	parking, if applicable; that the lienor served its notice to the				
:	2883	owner, the insurance company insuring the motor vehicle				
	2884	notwithstanding <del>the provisions of</del> s. 627.736 <u>or s. 627.7485</u> ,				
	2885	Florida Statutes, as applicable, and all persons of record				
	2886	claiming a lien against the motor vehicle on,(year),				
	2887	by				
2888(Signature)						
	2889	Sworn to (or affirmed) and subscribed before me this $\ldots$ day of				
	2890	,(year), by(name of person making statement)				
	2891	(Signature of Notary Public)(Print, Type, or Stamp				
	2892	Commissioned name of Notary Public)				
	2893	Personally KnownOR Producedas identification.				
	2894					
	2895	However, the negligent inclusion or omission of any information				
	2896	in this claim of lien which does not prejudice the owner does				
	2897	not constitute a default that operates to defeat an otherwise				
	2898	valid lien.				
	2899	(d) The claim of lien shall be served on the owner of the				
	2900	motor vehicle, the insurance company insuring the motor vehicle,				
	2901	notwithstanding <del>the provisions of</del> s. 627.736 <u>or s. 627.7485, as</u>				
	2902	applicable, when no-fault coverage is provided, and all persons				
	2903	of record claiming a lien against the motor vehicle. If attempts				
	2904	to notify the owner, the insurance company insuring the motor				
	2905	vehicle notwithstanding <del>the provisions of</del> s. 627.736 <u>or s.</u>				
	2906	627.7485, as applicable, when no-fault coverage is provided, or				
	2907	lienholders are not successful, the requirement of notice by				
	2908	mail shall be considered met. The claim of lien shall be so				
	Page 104 of 109					

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2909 served before recordation.

2910 Section 48. Paragraphs (a), (b), and (c) of subsection (4) 2911 of section 713.78, Florida Statutes, are amended to read:

2912 713.78 Liens for recovering, towing, or storing vehicles2913 and vessels.-

2914 (4) (a) Any person regularly engaged in the business of 2915 recovering, towing, or storing vehicles or vessels who comes 2916 into possession of a vehicle or vessel pursuant to subsection 2917 (2), and who claims a lien for recovery, towing, or storage 2918 services, shall give notice to the registered owner, the insurance company insuring the vehicle notwithstanding the 2919 provisions of s. 627.736 or s. 627.7485, as applicable, and to 2920 2921 all persons claiming a lien thereon, as disclosed by the records 2922 in the Department of Highway Safety and Motor Vehicles or of a 2923 corresponding agency in any other state.

2924 (b) Whenever any law enforcement agency authorizes the 2925 removal of a vehicle or vessel or whenever any towing service, 2926 garage, repair shop, or automotive service, storage, or parking 2927 place notifies the law enforcement agency of possession of a 2928 vehicle or vessel pursuant to s. 715.07(2)(a)2., the law 2929 enforcement agency of the jurisdiction where the vehicle or 2930 vessel is stored shall contact the Department of Highway Safety 2931 and Motor Vehicles, or the appropriate agency of the state of 2932 registration, if known, within 24 hours through the medium of 2933 electronic communications, giving the full description of the 2934 vehicle or vessel. Upon receipt of the full description of the 2935 vehicle or vessel, the department shall search its files to 2936 determine the owner's name, the insurance company insuring the Page 105 of 109

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2937 vehicle or vessel, and whether any person has filed a lien upon 2938 the vehicle or vessel as provided in s. 319.27(2) and (3) and 2939 notify the applicable law enforcement agency within 72 hours. 2940 The person in charge of the towing service, garage, repair shop, 2941 or automotive service, storage, or parking place shall obtain 2942 such information from the applicable law enforcement agency 2943 within 5 days after the date of storage and shall give notice 2944 pursuant to paragraph (a). The department may release the 2945 insurance company information to the requestor notwithstanding 2946 the provisions of s. 627.736 or s. 627.7485, as applicable.

2947 Notice by certified mail, return receipt requested, (C)2948 shall be sent within 7 business days after the date of storage 2949 of the vehicle or vessel to the registered owner, the insurance 2950 company insuring the vehicle notwithstanding the provisions of 2951 s. 627.736 or s. 627.7485, as applicable, and all persons of 2952 record claiming a lien against the vehicle or vessel. It shall 2953 state the fact of possession of the vehicle or vessel, that a 2954 lien as provided in subsection (2) is claimed, that charges have 2955 accrued and the amount thereof, that the lien is subject to 2956 enforcement pursuant to law, and that the owner or lienholder, 2957 if any, has the right to a hearing as set forth in subsection 2958 (5), and that any vehicle or vessel which remains unclaimed, or 2959 for which the charges for recovery, towing, or storage services 2960 remain unpaid, may be sold free of all prior liens after 35 days 2961 if the vehicle or vessel is more than 3 years of age or after 50 2962 days if the vehicle or vessel is 3 years of age or less.

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2963Section 49. Paragraph (c) of subsection (7), paragraphs2964(a), (b), and (c) of subsection (8), and subsection (9) of2965section 817.234, Florida Statutes, are amended to read:2966817.2342967(7)

2968 (C) An insurer, or any person acting at the direction of 2969 or on behalf of an insurer, may not change an opinion in a 2970 mental or physical report prepared under s. 627.736(7) or s. 2971 627.7485(7), as applicable, <del>s. 627.736(8)</del> or direct the 2972 physician preparing the report to change such opinion; however, 2973 this provision does not preclude the insurer from calling to the 2974 attention of the physician errors of fact in the report based 2975 upon information in the claim file. Any person who violates this 2976 paragraph commits a felony of the third degree, punishable as 2977 provided in s. 775.082, s. 775.083, or s. 775.084.

2978 (8) (a) It is unlawful for any person intending to defraud 2979 any other person to solicit or cause to be solicited any 2980 business from a person involved in a motor vehicle accident for 2981 the purpose of making, adjusting, or settling motor vehicle tort 2982 claims or claims for personal injury protection or emergency 2983 care coverage benefits required by s. 627.736 or s. 627.7485, as 2984 applicable. Any person who violates the provisions of this 2985 paragraph commits a felony of the second degree, punishable as 2986 provided in s. 775.082, s. 775.083, or s. 775.084. A person who 2987 is convicted of a violation of this subsection shall be sentenced to a minimum term of imprisonment of 2 years. 2988

(b) A person may not solicit or cause to be solicited any business from a person involved in a motor vehicle accident by Page 107 of 109

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2991 any means of communication other than advertising directed to 2992 the public for the purpose of making motor vehicle tort claims 2993 or claims for personal injury protection or emergency care 2994 coverage benefits required by s. 627.736 or s. 627.7485, as 2995 applicable, within 60 days after the occurrence of the motor 2996 vehicle accident. Any person who violates this paragraph commits 2997 a felony of the third degree, punishable as provided in s. 2998 775.082, s. 775.083, or s. 775.084.

2999 (c) A lawyer, health care practitioner as defined in s. 3000 456.001, or owner or medical director of a clinic required to be 3001 licensed pursuant to s. 400.9905 may not, at any time after 60 3002 days have elapsed from the occurrence of a motor vehicle 3003 accident, solicit or cause to be solicited any business from a 3004 person involved in a motor vehicle accident by means of in 3005 person or telephone contact at the person's residence, for the 3006 purpose of making motor vehicle tort claims or claims for personal injury protection or emergency care coverage benefits 3007 3008 required by s. 627.736 or s. 627.7485, as applicable. Any person 3009 who violates this paragraph commits a felony of the third 3010 degree, punishable as provided in s. 775.082, s. 775.083, or s. 3011 775.084.

3012 (9) A person may not organize, plan, or knowingly 3013 participate in an intentional motor vehicle crash or a scheme to 3014 create documentation of a motor vehicle crash that did not occur 3015 for the purpose of making motor vehicle tort claims or claims 3016 for personal injury protection or emergency care coverage benefits as required by s. 627.736 or s. 627.7485, as 3017 3018 applicable. Any person who violates this subsection commits a Page 108 of 109

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3019 felony of the second degree, punishable as provided in s. 3020 775.082, s. 775.083, or s. 775.084. A person who is convicted of 3021 a violation of this subsection shall be sentenced to a minimum 3022 term of imprisonment of 2 years.

3023Section 50. The Division of Statutory Revision is directed3024to replace the phrase "the effective date of this act" wherever3025it occurs in this act with the date this act becomes a law.

3026 Section 51. Except as otherwise expressly provided in this 3027 act and except for this section, which shall take effect upon 3028 this act becoming a law, this act shall take effect October 1, 3029 2012, and shall apply to policies issued or renewed on or after 3030 that date.

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

#### BILL #: PCS for HB 213 Judicial Proceedings **SPONSOR(S):** Civil Justice Subcommittee TIED BILLS: None IDEN./SIM. BILLS: SB 1890

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF				
Orig. Comm.: Civil Justice Subcommittee		Cary MC	-Bond NB				
SUMMARY ANALYSIS							

## SUMMARY ANALYSIS

As to foreclosure of real property, the bill:

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- Reduces the statute of limitations for deficiency judgments on a foreclosure action from five years to two years.
- Amends the expedited foreclosure process to allow all lienholders to use the procedures, instead of just the mortgagee; reduces the number of hearings from 2 to 1; and prohibits service by publication when using the expedited process unless the property is abandoned.
- Requires the plaintiff in a foreclosure action to provide information to the court upon filing of the case regarding lost, destroyed or stolen promissory notes.
- Allows any party to request a case management conference to expedite the lawsuit.

The bill applies to existing mortgages and to pending cases.

The bill does not appear to have a fiscal impact on state or local governments.

The bill provides an effective date of July 1, 2012.

## FULL ANALYSIS

## I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### Background

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The foreclosure crisis has greatly impacted the economy of the state of Florida. It has also negatively affected the judicial branch, in terms of both funding and caseload.

Foreclosing on a mortgage in Florida is an unusually long process. Florida trails only New York and New Jersey in terms of the length of time between the first foreclosure filing and bank repossession, at 676 days. The national average is less than half that, at 318 days.<sup>1</sup>

Courts are struggling with a backlog of foreclosure cases, which courts were not prepared for. In 2005, before the housing market crash, there were only 57,106 foreclosure filings statewide. By 2009, the number of filings exploded to 399,118. Courts did not have the resources to quickly and efficiently deal with this litigation explosion. Due to constitutional and statutory requirements to provide speedy trials to criminal defendants, civil filings take the brunt of any caseload backlog.<sup>2</sup> There has been a significant recent decline in filings due to problems with title and the robo-signing situation<sup>3</sup>, with only 123,793 filings through November, 2011, but filings are expected to increase as those issues are worked out by mortgage servicers.<sup>4</sup>

Furthermore, the caseload backlog is not spread evenly across the state. Certain circuits, particularly those located in South Florida, have a much greater percentage of loans in foreclosure than other circuits. At the county level, Miami-Dade has 18.88% of loans in foreclosure compared to only 4.15% in Jefferson County. Put another way, the number of housing units in foreclosure varies from a low of 1 in 5282 to a high of 1 in 148.<sup>5</sup>

#### **Foreclosure Procedure**

The foreclosure procedure is governed by statutory process and the rules of civil procedure. It is initiated by the lender or servicer, known as a mortgagee, when the borrower, or mortgagor, fails to perform the terms of his or her mortgage, usually by defaulting on payments. Most mortgages contain an 'acceleration clause,' which gives the mortgagee the authority to declare the entire mortgage obligation due and payable immediately upon default. If the borrower is not able to pay the entire mortgage obligation upon proper notice, the holder of the note or its servicing agent may begin the foreclosure process in a court of proper jurisdiction. The following is a brief outline of the judicial foreclosure process, with the caveat that litigation is driven by the parties, so the process may be slightly different from case to case:

• Upon proper notice of default to the defendant, the mortgage servicer files a foreclosure complaint<sup>6</sup>, which must allege that the plaintiff is the present owner and holder of the note and mortgage<sup>7</sup>, contain a copy of the note and mortgage<sup>8</sup>, and allege a statement of default,<sup>9</sup> along

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<sup>&</sup>lt;sup>1</sup> RealtyTrac, Quarter 2 2011 data, on file with committee.

<sup>&</sup>lt;sup>2</sup> Florida Office of the State Courts Administrator, Summary Reporting System (SRS), August 19, 2011.

 <sup>&</sup>lt;sup>3</sup> Susan Miller, *RealtyTrac: Robo-signing Scandal Cuts into 2010 Foreclosures*, South Florida Business Journal, January 13, 2011. http://www.bizjournals.com/southflorida/news/2011/01/13/realtytrac-robo-signing-scandal-cuts.html (last viewed January 23, 2012).
 <sup>4</sup> Michael Braga, *Going Up: Filings to Foreclose*, Sarasota Herald-Tribune, January 12, 2012.

http://www.heraldtribune.com/article/20120112/ARCHIVES/201121043/-1/todayspaper?p=all&tc=pgall (last viewed January 23, 2012).

<sup>&</sup>lt;sup>5</sup> The Florida Legislature, Office of Economic and Demographic Research, *Florida: An Overview of Foreclosures*, September 20, 2011.

<sup>&</sup>lt;sup>6</sup> See Rule 1.944, Fla. R. Civ. P.

<sup>&</sup>lt;sup>7</sup> Edason v. Cent. Farmers Trust Co., 129 So. 698, 700 (Fla. 1930).

<sup>&</sup>lt;sup>8</sup> Rule 1.130(a), Fla. R. Civ. P.

<sup>&</sup>lt;sup>9</sup> Siahpoosh v. Nor Props., 666 So.2d 988, 989 (Fla. 4th DCA 1996).

with a filing fee<sup>10</sup> and a *lis pendens*, which serves to cut off the rights of any person whose interest arises after filing.<sup>11</sup>

- Service of process must be made on defendants within 120 days after the filing of the initial pleadings.<sup>12</sup>
- If a defendant has not filed an answer or another paper indicating an intent to respond to the suit, then the plaintiff is entitled to an entry of default against the defendant.<sup>13</sup>
- If an answer is filed (thus negating the possibility of a default judgment), the plaintiff may then file for a motion of summary judgment or proceed to trial, however the vast majority of plaintiffs file a motion for summary judgment.<sup>14</sup>
- Following the proper motions, answers, affidavits, and other evidence being filed with the court, the judge holds a summary judgment hearing and if he or she finds in the favor of the plaintiff, renders a final judgment.<sup>15</sup>
- If summary judgment is denied, the foreclosure proceeds to a trial without a jury.<sup>16</sup>
- The court schedules a judicial sale of the property not less than 20 days, but no more than 35 days after the judgment if the plaintiff prevails at summary judgment or trial.<sup>17</sup>
- A notice of sale must be published once a week, for 2 consecutive weeks, in a publication of general circulation, where the second publication must be at least five days prior to the sale.<sup>18</sup>
- The winning bid at a public judicial sale is conclusively presumed to be sufficient consideration for the sale.<sup>19</sup>
- Parties have 10 days to file a verified objection to the amount of the bid or the sale procedure.<sup>20</sup>
- After 10 days, the sale is confirmed by the clerk's issuance of the certificate of title to the purchaser, sale proceeds are disbursed in accordance with the statutory procedure<sup>21</sup>, and the court may, in its discretion, enter a deficiency decree in the amount of the fair market value of the security received and the amount of the debt.<sup>22</sup>

## Alternative Foreclosure Procedure

Section 702.10, F.S., creates an alternative procedure that is designed to speed up the foreclosure process in uncontested or meritless cases. The following is a brief outline of this alternative foreclosure process:

- After a complaint has been filed, the plaintiff may request an order to show cause for the entry of final judgment and the court must immediately review the complaint.<sup>23</sup>
- If the court finds that the complaint is verified, and alleges a proper cause of action, the court must issue an order directing the defending the show cause why a final judgment should not be entered.<sup>24</sup>
- The order must set a date and time for the hearing, not sooner than 20 days after the service of the order, or 30 days if service is obtained by publication, and no later than 60 days after the date of service.<sup>25</sup>

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<sup>19</sup> Section 45.031(8), F.S.

<sup>22</sup> Section 702.06, F.S.

<sup>&</sup>lt;sup>10</sup> The filing fee for foreclosure actions depends on the value of the claim. When the claim is for 50,000 or less, the fee is 395; when the claim is over 50,000 but less than 250,000, the fee is 900; and when the claim is 250,000 or more, the fee is 1900, according to s. 28.241(1)(d), F.S.

<sup>&</sup>lt;sup>11</sup> Section 48.23, F.S.

<sup>&</sup>lt;sup>12</sup> Rule 1.070(j), Fla. R. Civ. P. See also chs. 48 and 49, F.S.

<sup>&</sup>lt;sup>13</sup> Rule 1.040(a)(1), Fla. R. Civ. P.

<sup>&</sup>lt;sup>14</sup> Rule 1.1510(a), Fla. R. Civ. P.

<sup>&</sup>lt;sup>15</sup> Section 45.031, F.S.

<sup>&</sup>lt;sup>16</sup> Section 702.01, F.S.

 $<sup>^{17}</sup>$  Section 45.031(1)(a), F.S.

<sup>&</sup>lt;sup>18</sup> Section 45.031, F.S.

<sup>&</sup>lt;sup>20</sup> Section 45.031(8), F.S.

<sup>&</sup>lt;sup>21</sup> Section 45.031, F.S.

<sup>&</sup>lt;sup>23</sup> Section 702.10(1), F.S.

 $<sup>^{24}</sup>$  Id. While this appears to create a right to the order to show cause, many courts interpret this subsection to require an initial hearing.  $^{25}$  Section 702.10(1)(a), F.S.

- The defendant can file defenses by a motion or by sworn of verified answer or appear at the hearing, which prevents entry of a final judgment.<sup>26</sup>
- The court need not hold a hearing for determination of reasonable attorney fees if the requested fees do not exceed 3% of the principal owed on the note at the time of filing.<sup>27</sup>
- The court may enter a final judgment if the defendant has waived the right to be heard or has not shown cause not to enter a final judgment.<sup>28</sup>

Additionally, if the property is not residential real estate, the plaintiff may request a court order directing the defendant to show cause why an order to make payments during the pendency of the proceedings or an order to vacate the premises should not be entered.<sup>29</sup>

- The order must set a date and time for the hearing, not sooner than 20 days after the service of the order, or 30 days if service is obtained by publication.<sup>30</sup>
- The defendant can file defenses by a motion or by sworn of verified answer or appear at the hearing, which prevents entry of a final judgment.<sup>31</sup>
- The court may enter an order requiring payment or an order to vacate if the defendant has waived the right to be heard.<sup>32</sup>
- If the court finds that the defendant has not waived the right to be heard, after reviewing affidavits and evidence, the court can determine if the plaintiff is likely to prevail in the foreclosure action, and enter an order requiring the defendant to make the payments or provide another remedy.<sup>33</sup>
- The court order must be stayed pending final adjudication of the claims if the defendant posts bond with the court in the amount equal to the unpaid balance of the mortgage.<sup>34</sup>

# Effects of the Bill

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## Statute of Limitations on Deficiency Judgment

Under current law, a lender has 5 years from the foreclosure sale to file a deficiency action.<sup>35</sup> This bill amends s. 95.11, F.S., to provide a two-year statute of limitations for an action to enforce a claim of a deficiency related to a note secured by a mortgage against real property. The limitations period begins on the 11th day after a foreclosure sale or the day after the mortgagee accepts a deed in lieu of foreclosure.

## Alternative Foreclosure Procedure

The bill amends s. 701.20, F.S., the alternative foreclosure procedure, with the following changes:

- Any lienholder, not just the mortgagee, may initiate the procedure.
- The court may issue the order to show cause, requiring defendants to show cause for not issuing a final judgment, by reviewing the court file in chambers and without a hearing.
- Provides that service of process by publication is not allowed except as provided in s. 702.11, F.S., the new provision on abandoned property.
- Creates a preponderance of the evidence standard for entry of a final judgment of foreclosure.
- Allows the court to enter a default against a defendant.

<sup>&</sup>lt;sup>26</sup> Section 702.10(1)(b), F.S.

<sup>&</sup>lt;sup>27</sup> Section 702.10(1)(c), F.S.

<sup>&</sup>lt;sup>28</sup> Section 702.10(1)(d), F.S.

<sup>&</sup>lt;sup>29</sup> Section 702.10(2), F.S.

<sup>&</sup>lt;sup>30</sup> Section 702.10(2)(a), F.S.

<sup>&</sup>lt;sup>31</sup> Section 702.10(2)(b), F.S.

<sup>&</sup>lt;sup>32</sup> Section 702.10(2)(c), F.S.

<sup>&</sup>lt;sup>33</sup> Section 702.10(2)(d), F.S.

<sup>&</sup>lt;sup>34</sup> Id.

<sup>&</sup>lt;sup>35</sup> Section 95.11(2), F.S.

- Provides that the alternative foreclosure procedure may run simultaneously with other court procedures.
- Allows the court judicial discretion to determine if defenses provide cause to preclude the entry of final judgment.
- Provides that the issuance of a final judgment of foreclosure precludes the need for further hearing by the court.
- Allows the court to extend the time allotted for hearing as required for parties who appear at the initial hearing.
- For non-owner-occupied properties only, provides that the plaintiff may request that the court enter an order directing the defendant to show cause why an order to make payments during the pendency of the proceedings should not be entered.
- Provides a rebuttable presumption that a homestead property is owner-occupied.

The bill also requests that the Supreme Court amend the Rules of Civil Procedure to provide for expedited foreclosure proceedings and related forms in conformity with s. 702.10, F.S.

## Expedited Foreclosure of Abandoned Residential Property

The bill creates s. 702.11, F.S., providing for expedited foreclosure of abandoned residential real property. Residential real property is deemed to be abandoned if a process server has made three attempts to locate the occupant and two certain conditions exist. The three attempts must be at least 72 hours apart, and during three different times of the day (before noon, between noon and 6 P.M., and between 6 P.M. and 10 P.M. Each attempt must include physical knocking on the door or ringing of the doorbell, along with other efforts that are normally sufficient to obtain a response from an occupant. Two of the following conditions must exist for the property to be deemed abandoned:

- Windows or entrances to the premises are boarded up or multiple window panes are broken and unrepaired;
- Doors are smashed through, broken off, unhinged, or continuously unlocked.
- Trash or debris has accumulated on the premises.
- The premises are deteriorating and are below or in imminent danger of falling below minimum community standards for public safety and sanitation.
- Interviews with at least two neighbors indicate that the residence has been abandoned.

The process server may provide evidence of the condition of the property to the court.

Any party to the foreclosure of apparently-abandoned property must file a petition seeking to determine the status of the property in order to invoke an expedited foreclosure proceeding. Upon request of the petitioner, the court must issue subpoenas to the utility companies serving the property compelling disclosure of the status of utility status, including whether utilities are turned off and whether outstanding payments have been made. If the court determines the property is abandoned, the plaintiff may use the expedited foreclosure procedures of s. 702.10, F.S., with notice by publication.

#### Lost, Destroyed or Stolen Notes

The bill creates s. 702.12, F.S., providing legislative intent that the provisions relating to a lost, destroyed or stolen promissory note are intended to expedite the foreclosure process by insuring initial disclosure, rather than modifying existing law relating to standing. Every complaint in a foreclosure proceeding must contain affirmative allegations expressly made by the plaintiff that the plaintiff is the holder of the original note or must allege with specificity the factual basis by which the plaintiff is a person entitled to enforce the note. The plaintiff must file either the original promissory note or certification that the plaintiff is in physical possession of the original note, unless it is lost, destroyed or stolen. In such a case, the complaint must contain an affidavit that details a clear chain of all assignments, sets forth facts showing the plaintiff is entitled to enforce the note.

Failure by the plaintiff to comply with this section may result in a court sanction, but does not provide a grounds to set aside a foreclosure sale.

## Mandatory Case Management

The bill creates s. 702.13, F.S., providing for case management conferences in foreclosure actions. If all defendants in a mortgage foreclosure case have been served and no defendants have timely filed an answer or other response, the court may enter defaults against nonresponding parties. The court may then direct the plaintiff to file all evidence and proofs necessary for entry of summary judgment of foreclosure or to show cause why such a filing should not be made. The filing of these materials is treated by the court as a motion for summary judgment, and the court may set either a hearing for summary judgment or set the case for trial, in its discretion. After all parties have been served and not less than 48 days after the filing of foreclosure, any party may request a case management conference, where the court must set definite timetables for moving the case forward. The court may grant extensions or stays on showing that the parties are engaged in mediation or good faith loan modification discussions or other settlement, provided the property owner or lender pays applicable condominium, cooperative, or homeowners' association assessments.

The bill provides an effective date of July 1, 2012, and applies to causes of action pending on the effective date of the act. The provisions relating to abandoned residential property and lost, destroyed or stolen notes apply to cases filed on or after July 1, 2012. The provision relating to case management applies to cases pending on the effective date of the act.

## **B. SECTION DIRECTORY:**

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Section 1 amends s. 95.11, F.S., relating to statutes of limitations.

Section 2 provides dates of application for section 1 of the bill.

Section 3 amends s. 702.10, F.S., relating to expedited foreclosure procedures.

Section 4 creates s. 702.11, F.S., relating to expedited foreclosure of abandoned residential real property.

Section 5 creates s. 702.12, F.S., relating to lost, destroyed or stolen promissory notes.

Section 6 creates s. 702.13, F.S., relating to defaults and case management conferences in foreclosure actions.

Section 7 provides dates of application for section 3, 4, 5, and 6 of the bill.

Section 8 provides legislative findings that the provisions of the bill are remedial in nature.

Section 9 provides an effective date of July 1, 2012.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

The bill does not appear to have any impact on state expenditures.

## B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill does not appear to have any direct economic impact on the private sector.

D. FISCAL COMMENTS:

None.

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## **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does appear to create a need for rulemaking. The bill requests that the Supreme Court amend the Rules of Civil Procedure to provide for expedited foreclosure proceedings and related forms in conformity to s. 702.10, F.S.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

n/a

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# ORIGINAL

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1	A bill to be entitled
2	An act relating to mortgage foreclosures; amending s.
3	95.11, F.S.; reducing the limitations period for
4	commencing an action to enforce a claim of a
5	deficiency judgment subsequent to a foreclosure
6	action; providing for application to existing causes
7	of action; amending s. 702.10, F.S.; expanding the
8	class of persons authorized to move for expedited
9	foreclosure; creating a definition; providing
10	requirements and procedures with respect to an order
11	directed to defendants to show cause why a final
12	judgment of foreclosure should not be entered;
13	providing that certain failures by a defendant to make
14	certain filings or to make certain appearances may
15	have specified legal consequences; requiring the court
16	to enter a final judgment of foreclosure and order a
17	foreclosure sale under certain circumstances; amending
18	a restriction on a mortgagee to request a court to
19	order a mortgagor defendant to make payments or to
20	vacate the premises during an action to foreclose on
21	residential real estate to provide that the
22	restriction applies to all but owner-occupied
23	residential property; providing a presumption
24	regarding owner-occupied property; requesting the
25	Supreme Court to promulgate rules and forms for use in
26	expedited foreclosure proceedings; creating s. 702.11,
27	F.S.; establishing expedited foreclosure proceedings
28	for abandoned residential real property and procedures
DCS f	Page 1 of 18

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# ORIGINAL

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29	and requirements with respect thereto; creating s.
30	702.12, F.S.; requiring certain documents to be filed
31	contemporaneously with the filing of an initial
32	complaint for foreclosure; providing legislative
33	intent; providing that failure to file such documents
34	does not affect title to property subsequent to a
35	foreclosure sale; creating s. 702.13, F.S.; providing
36	for case management conferences in foreclosure
37	proceedings; providing that a court may not order a
38	continuance in a mortgage foreclosure proceeding
39	unless the owner pays assessments due to a
40	condominium, cooperative or homeowners association;
41	providing application of this act to existing cases
42	and causes of action; providing application to
43	existing notes and mortgages; providing an effective
44	date.
45	
46	Be It Enacted by the Legislature of the State of Florida:
47	
48	Section 1. Paragraph (b) of subsection (2) of section
49	95.11, Florida Statutes, is amended, and a new paragraph (h) is
50	added to that subsection, to read:
51	95.11 Limitations other than for the recovery of real
52	propertyActions other than for recovery of real property shall
53	be commenced as follows:
54	(2) WITHIN FIVE YEARS
55	(b) A legal or equitable action on a contract, obligation,
56	or liability founded on a written instrument, except for an
	Page 2 of 18

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	PCS for HB 213 ORIGINAL 20	012				
57	action to enforce a claim against a payment bond, which shall be	э				
58	governed by the applicable provisions of ss. 255.05(10) and					
59	713.23(1)(e), and except for an action for a deficiency					
60	judgment, which shall be governed by paragraph (4)(h).					
61	(4) WITHIN TWO YEARS					
62	(h) An action to enforce a claim of a deficiency related					
63	to a note secured by a mortgage against real property. The					
64	limitations period shall commence on the eleventh day after the					
65	foreclosure sale or the day after the mortgagee accepts a deed					
66	in lieu of foreclosure.					
67	Section 2. The amendment to s. 95.11, Florida Statutes,					
68	made by this act shall apply to any action commenced on or after	r				
69	July 1, 2012, regardless of when the cause of action accrued,					
70	except that any action that would not have been barred under s.					
71	95.11(2)(b), Florida Statutes, prior to the amendments made by					
72	this act may be commenced no later than 5 years after the action	n				
73	accrued and in no event later than July 1, 2014, and if it is					
74	not commenced by that date is barred by the amendments made by					
75	this act.					
7,6	Section 3. Section 702.10, Florida Statutes, is amended to	С				
77	read:					
78	702.10 Order to show cause; entry of final judgment of					
79	foreclosure; payment during foreclosure					
80	(1) After a complaint in a foreclosure proceeding has been	n				
81	filed, Any lienholder the mortgagee may request an order to show	Ŵ				
82	cause for the entry of final judgment in a foreclosure action.					
83	For purposes of this section, the term "lienholder" includes the	e				
84	plaintiff and any defendant to the action who holds a lien					
ı	Page 3 of 18					

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85 encumbering the property or any defendant who, by virtue of its status as a condominium association, cooperative association, or 86 87 homeowners association, may file a lien against the real 88 property subject to foreclosure. Upon filing, and the court 89 shall immediately review the request and the court file in 90 chambers and without a hearing complaint. If, upon examination 91 of the court file complaint, the court finds that the complaint 92 is verified, complies with s. 702.12, and alleges a cause of action to foreclose on real property, the court shall promptly 93 94 issue an order directed to the other parties named in the action 95 defendant to show cause why a final judgment of foreclosure should not be entered. 96

97

(a) The order shall:

98 Set the date and time for a hearing on the order to 1. show cause. However, The date for the hearing may not be set 99 100 sooner than 20 days after the service of the order. When service 101 is obtained by publication, the date for the hearing may not be set sooner than 30 days after the first publication. The hearing 102 103 must be held within 90 60 days after the date of service. 104 Failure to hold the hearing within such time does not affect the 105 validity of the order to show cause or the jurisdiction of the 106 court to issue subsequent orders.

107 2. Direct the time within which service of the order to108 show cause and the complaint must be made upon the defendant.

3. State that the filing of defenses by a motion,
 responsive pleading, affidavits or other papers or by a verified
 or sworn answer at or before the hearing to show cause may
 <u>constitute</u> constitutes cause for the court not to enter the

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113 attached final judgment.

114 4. State that <u>any the</u> defendant has the right to file 115 affidavits or other papers <del>at</del> <u>before</u> the time of the hearing <u>to</u> 116 <u>show cause</u> and may appear personally or by way of an attorney at 117 the hearing.

5. State that, if any the defendant files defenses by a 118 119 motion, a verified or sworn answer, affidavits, or other papers 120 or appears personally or by way of an attorney at the time of 121 the hearing, the hearing time shall may be used to hear and 122 consider the defendant's motion, answer, affidavits, other 123 papers, and other evidence and argument as may be presented by 124 any defendant or any defendant's counsel, and the court shall 125 then make a determination as to whether a preponderance of the 126 evidence and the arguments presented support entry of a final 127 judgment of foreclosure, and if so, the court shall enter a 128 final judgment of foreclosure ordering the clerk of the court to 129 conduct a foreclosure sale.

130 State that, if a the defendant fails to appear at the 6. hearing to show cause or fails to file defenses by a motion or 131 by a verified or sworn answer or files an answer not contesting 132 133 the foreclosure, such the defendant may be considered to have 134 waived the right to a hearing, and in such case, the court may 135 enter a default against such defendant and, if appropriate, a 136 final judgment of foreclosure ordering the clerk of the court to 137 conduct a foreclosure sale.

138 7. State that if the mortgage provides for reasonable
 139 <u>attorney attorney's</u> fees and the requested <u>attorney attorney's</u>
 140 fees do not exceed 3 percent of the principal amount owed at the

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141 time of filing the complaint, it is unnecessary for the court to 142 hold a hearing or adjudge the requested <u>attorney</u> attorney's fees 143 to be reasonable.

8. Attach the <u>form of the proposed</u> final judgment of foreclosure the <u>movant requests the</u> court <u>to</u> will enter, if the defendant waives the right to be heard at the hearing on the order to show cause. <u>The form may contain blanks for the court</u> to enter the amounts due.

149 9. Require the party seeking final judgment mortgagee to
150 serve a copy of the order to show cause on the other parties the
151 mortgagor in the following manner:

a. If <u>a party the mortgagor</u> has been served with the complaint and original process, <u>or the other party is the</u> <u>plaintiff in the action</u>, service of the <u>order to show cause on</u> <u>that party order</u> may be made in the manner provided in the Florida Rules of Civil Procedure.

b. If <u>a defendant</u> the mortgagor has not been served with the complaint and original process, the order to show cause, together with the summons and a copy of the complaint, shall be served on the <u>party mortgagor</u> in the same manner as provided by law for original process.

162 <u>c. Service of process by publication may not be used</u> 163 except as provided in s. 702.11.

164

Any final judgment of foreclosure entered under this subsection is for in rem relief only. Nothing in this subsection shall preclude the entry of a deficiency judgment where otherwise allowed by law. It is the intent of the legislature that this

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# 169 alternative procedure may run simultaneously with other court 170 procedures.

171 (b) The right to be heard at the hearing to show cause is 172 waived if a the defendant, after being served as provided by law 173 with an order to show cause, engages in conduct that clearly 174 shows that such the defendant has relinquished the right to be 175 heard on that order. Such The defendant's failure to file 176 defenses by a motion, or by a sworn or verified answer, 177 affidavits, or other papers or to appear personally or by way of 178 an attorney at the hearing duly scheduled on the order to show 179 cause presumptively constitutes conduct that clearly shows that 180 such the defendant has relinquished the right to be heard. If a 181 defendant files defenses by a motion, or by a verified or sworn answer, affidavits, or other papers at or before the hearing, 182 183 such action may constitute constitutes cause and may preclude 184 precludes the entry of a final judgment at the hearing to show 185 cause.

186 In a mortgage foreclosure proceeding, when a final (C) 187 default judgment of foreclosure has been entered against the 188 mortgagor and the note or mortgage provides for the award of reasonable attorney attorney's fees, it is unnecessary for the 189 190 court to hold a hearing or adjudge the requested attorney 191 attorney's fees to be reasonable if the fees do not exceed 3 192 percent of the principal amount owed on the note or mortgage at 193 the time of filing, even if the note or mortgage does not 194 specify the percentage of the original amount that would be paid 195 as liquidated damages.

196

(d) If the court finds that <u>all defendants have</u> <del>the</del> Page 7 of 18

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197 defendant has waived the right to be heard as provided in paragraph (b), the court shall promptly enter a final judgment 198 of foreclosure without the need for further hearing provided the 199 200 plaintiff has shown entitlement to a final judgment. If the 201 court finds that any the defendant has not waived the right to 202 be heard on the order to show cause, the court shall then 203 determine whether there is cause not to enter a final judgment 204 of foreclosure. If the court determines that a preponderance of the evidence and the arguments presented support entry of a 205 206 final judgment of foreclosure, the court shall enter a final 207 judgment of foreclosure ordering the clerk of the court to 208 conduct a foreclosure sale finds that the defendant has not 209 shown cause, the court shall promptly enter a judgment of 210 foreclosure. If the time allotted for the hearing is 211 insufficient, the court may announce at the hearing a date and 212 time for the continued hearing. Only the parties who appear, 213 individually or through counsel, at the initial hearing need be 214 notified of the date and time of the continued hearing. 215 (2)This subsection shall not apply to foreclosure of an 216 owner-occupied residence. As part of any other In an action for 217 foreclosure, and in addition to any other relief that the court 218 may award other than residential real estate, the plaintiff the 219 mortgagee may request that the court enter an order directing 220 the mortgagor defendant to show cause why an order to make 221 payments during the pendency of the foreclosure proceedings or 222 an order to vacate the premises should not be entered. 223 (a) The order shall: 224 1. Set the date and time for hearing on the order to show Page 8 of 18

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225 cause. However, the date for the hearing <u>may shall</u> not be set 226 sooner than 20 days after the service of the order. <u>If Where</u> 227 service is obtained by publication, the date for the hearing <u>may</u> 228 <del>shall</del> not be set sooner than 30 days after the first 229 publication.

230 2. Direct the time within which service of the order to
231 show cause and the complaint shall be made upon <u>each</u> the
232 defendant.

3. State that <u>a</u> the defendant has the right to file
affidavits or other papers at the time of the hearing and may
appear personally or by way of an attorney at the hearing.

4. State that, if <u>a</u> the defendant fails to appear at the hearing to show cause and fails to file defenses by a motion or by a verified or sworn answer, the defendant <u>is may be</u> deemed to have waived the right to a hearing and in such case the court may enter an order to make payment or vacate the premises.

2415. Require the movant mortgagee to serve a copy of the242order to show cause on the mortgagor in the following manner:

a. If <u>a defendant</u> the mortgagor has been served with the
complaint and original process, service of the order may be made
in the manner provided in the Florida Rules of Civil Procedure.

b. If <u>a defendant</u> the mortgagor has not been served with the complaint and original process, the order to show cause, together with the summons and a copy of the complaint, shall be served on the mortgagor in the same manner as provided by law for original process.

(b) The right <u>of a defendant</u> to be heard at the hearing to
show cause is waived if the defendant, after being served as

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provided by law with an order to show cause, engages in conduct that clearly shows that the defendant has relinquished the right to be heard on that order. <u>A</u> The defendant's failure to file defenses by a motion or by a sworn or verified answer or to appear at the hearing duly scheduled on the order to show cause presumptively constitutes conduct that clearly shows that the defendant has relinquished the right to be heard.

(c) If the court finds that <u>a</u> the defendant has waived the right to be heard as provided in paragraph (b), the court may promptly enter an order requiring payment in the amount provided in paragraph (f) or an order to vacate.

264 (d) If the court finds that the mortgagor has not waived 265 the right to be heard on the order to show cause, the court 266 shall, at the hearing on the order to show cause, consider the 267 affidavits and other showings made by the parties appearing and 268 make a determination of the probable validity of the underlying 269 claim alleged against the mortgagor and the mortgagor's 270 defenses. If the court determines that the plaintiff mortgagee 271 is likely to prevail in the foreclosure action, the court shall 272 enter an order requiring the mortgagor to make the payment 273 described in paragraph (e) to the mortgagee and provide for a 274 remedy as described in paragraph (f). However, the order shall 275 be stayed pending final adjudication of the claims of the 276 parties if the mortgagor files with the court a written 277 undertaking executed by a surety approved by the court in an 278 amount equal to the unpaid balance of the lien being foreclosed 279 the mortgage on the property, including all principal, interest, 280 unpaid taxes, and insurance premiums paid by a the mortgagee. Page 10 of 18

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281 If In the event the court enters an order requiring (e) 282 the mortgagor to make payments to the mortgagee, payments shall 283 be payable at such intervals and in such amounts provided for in 284 the mortgage instrument before acceleration or maturity. The 285 obligation to make payments pursuant to any order entered under 286 this subsection shall commence from the date of the motion filed 287 under this section hereunder. The order shall be served upon the 288 mortgagor no later than 20 days before the date specified for 289 the first payment. The order may permit, but may shall not require, the plaintiff mortgagee to take all appropriate steps 290 291 to secure the premises during the pendency of the foreclosure 292 action.

(f) <u>If</u> In the event the court enters an order requiring payments, the order shall also provide that the <u>plaintiff is</u> <del>mortgagee shall be</del> entitled to possession of the premises upon the failure of the mortgagor to make the payment required in the order unless at the hearing on the order to show cause the court finds good cause to order some other method of enforcement of its order.

(g) All amounts paid pursuant to this section shall be credited against the mortgage obligation in accordance with the terms of the loan documents; provided, however, that any payments made under this section <u>do</u> shall not constitute a cure of any default or a waiver or any other defense to the mortgage foreclosure action.

(h) Upon the filing of an affidavit with the clerk that
the premises have not been vacated pursuant to the court order,
the clerk shall issue to the sheriff a writ for possession which

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	PCS for HB 213 ORIGINAL 2012
309	shall be governed by the provisions of s. 83.62.
310	(i) For purposes of this section, there is a rebuttable
311	presumption that a residential property for which a homestead
312	exemption for taxation was granted according to the certified
313	rolls of the latest assessment by the county property appraiser,
314	before the filing of the foreclosure action, is an owner-
315	occupied residential property.
316	(3) The Supreme Court is requested to amend the Rules of
317	Civil Procedure to provide for expedited foreclosure proceedings
318	in conformity with this section. The Supreme Court is requested
319	to develop and publish forms for use under this section.
320	Section 4. Section 702.11, Florida Statutes, is created to
321	read:
322	702.11 Expedited foreclosure of abandoned residential real
323	property
324	(1) As used in this section, the term "abandoned
325	residential real property" means residential real property that
326	is deemed abandoned upon a showing that:
327	(a) A duly licensed process server has made at least three
328	attempts to locate an occupant of the residential real property.
329	The attempts must have been made at least 72 hours apart, and at
330	least one of such attempts must have been made before 12:00
331	p.m., between 12:00 p.m. and 6:00 p.m., and between 6:00 p.m.
332	and 10:00 p.m. Each attempt must include physically knocking or
333	ringing at the door of the residential real property and such
334	other efforts as are normally sufficient to obtain a response
335	from an occupant. The process server must have no business
336	affiliation with the owner or servicer of any mortgage on the
, D	Page 12 of 18

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	PCS for HB 213 ORIGINAL 2012
337	residential real property or with the attorney or law firm
338	representing such owner or servicer.
339	(b) Two or more of the following conditions appear:
340	1. Windows or entrances to the premises are boarded up or
341	closed off or multiple window panes are broken and unrepaired.
342	2. Doors to the premises are smashed through, broken off,
343	unhinged, or continuously unlocked.
344	3. Rubbish, trash, or debris has accumulated on the
345	mortgaged premises.
346	4. The premises are deteriorating and are below or in
347	imminent danger of falling below minimum community standards for
348	public safety and sanitation.
349	5. Interviews with at least two neighbors in at least two
350	different households indicate that the residence has been
351	abandoned. The neighbors must be adjoining, across the street in
352	view of the home, or across the hall in a condominium or
353	cooperative.
354	
355	The process server making attempts to locate an occupant of the
356	residential real property may provide, by affidavit and
357	photographic or other documentation, evidence of the condition
358	of the residential real property.
359	(2)(a) Any party to a foreclosure action regarding real
360	property appearing to be abandoned must file a petition before
361	the court seeking to determine the status of the residential
362	real property and to invoke an expedited foreclosure proceeding
363	relating to the property. Upon the filing of an affidavit of
364	diligent search and inquiry and the affidavit or documentary
' E	Page 13 of 18

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365	evidence set forth in subsection (1), the clerk shall, upon
366	request of the petitioner, issue subpoenas to electrical and
367	water utilities serving the residential real property commanding
368	disclosure of the status of utility service to the subject
369	property, including whether utilities are currently turned off
370	and whether all outstanding utility payments have been made and,
371	if so, by whom.
372	(b) If, after review of the response of the utility
373	companies to the subpoenas and all other matters of record, the
374	court determines the property to have been abandoned, the party
375	entitled to enforce the note and mortgage encumbering the
376	residential real property shall be entitled to foreclose the
377	mortgage using the expedited mortgage foreclosure procedures set
378	forth in s. 702.10 upon service by publication. However, service
379	must be made on associations holding liens for dues and
380	assessments and all other junior lienholders as required by law.
381	Section 5. Section 702.12, Florida Statutes, is created to
382	read:
383	702.12 Elements of foreclosure complaint; lost, destroyed,
384	or stolen note affidavitThe complaint in a foreclosure action
385	alleging breach of a promissory note secured by a mortgage must
386	contain affirmative allegations expressly made by the plaintiff
387	at the time the proceeding is commenced that the plaintiff is
388	the holder of the original note secured by the mortgage or must
389	allege with specificity the factual basis by which the plaintiff
390	is a person entitled to enforce the note under s. 673.3011 or
391	under other applicable law. When a party has been delegated the
392	authority to institute a mortgage foreclosure action on behalf
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	PCS for HB 213 ORIGINAL 2012
393	of the holder of the note, the complaint shall describe the
394	authority of the plaintiff and identify, with specificity, the
395	document that grants the plaintiff the authority to act on
396	behalf of the holder of the note.
397	(1) Unless the complaint includes a count to enforce a
398	lost, destroyed, or stolen instrument, the plaintiff shall cause
399	to be filed with the court, contemporaneously with and as a
400	condition precedent to the filing of the complaint for
401	foreclosure, either:
402	(a) The original promissory note; or
403	(b) Certification, under penalty of perjury, that the
404	plaintiff is in physical possession of the original promissory
405	note. Such certification must set forth the physical location of
406	the note, the name and title of the individual giving the
407	certification, and the name of the person who personally
408	verified such physical possession and the time and date on which
409	possession was verified. Correct copies of the note and all
410	allonges thereto shall be attached to the certification. The
411	original note shall then be filed with the court prior to the
412	entry of any judgment of foreclosure or judgment on such note.
413	However, if the real property is in two or more jurisdictions
414	and the original note has been filed with the clerk in another
415	jurisdiction, the court may accept any competent proof of such
416	note filed in the other jurisdiction.
417	(2) When the complaint includes a count to enforce a lost,
418	destroyed, or stolen instrument, an affidavit executed under
419	penalty of perjury shall be attached to the complaint. The
420	affidavit shall:
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	PCS for HB 213 ORIGINAL 20	)12
421	(a) Detail a clear chain of all assignments for the	
422	promissory note that is the subject of the action.	
423	(b) Set forth facts showing that the plaintiff is entitled	Ł
424	to enforce a lost, destroyed, or stolen instrument pursuant to	
425	<u>s. 673.3091.</u>	
426	(c) Include as exhibits to the affidavit such copies of	
427	the note and allonges thereto, assignments of mortgage, audit	
428	reports showing physical receipt of the original note, or other	
429	evidence of the acquisition, ownership, and possession of the	
430	note as may be available to the plaintiff.	
431	(3) If the foreclosure case is dismissed without prejudice	<u>e</u>
432	and without completion of a foreclosure sale, upon request of	
433	the plaintiff the clerk must return the original promissory note	<u>)</u>
434	to the plaintiff without need for further order of the court.	
435	(4) The legislature intends that the requirements of this	
436	section are to expedite the foreclosure process by ensuring	
437	initial disclosure of a plaintiff's status and the facts	
438	supporting that status and thereby ensuring the availability of	
439	documents necessary to the prosecution of the case. This section	<u>n</u>
440	shall not be interpreted to modify existing law regarding	
441	standing or real parties in interest. The court may sanction the	3
442	plaintiff for failure to comply with this section, but any	
443	noncompliance with this section shall not affect the validity of	Ē
444	a foreclosure sale or title to real property subsequent to a	
445	foreclosure sale.	
446	Section 6. Section 702.13, Florida Statutes, is created to	C
447	read:	

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	PCS for HB 213 ORIGINAL 2012
448	702.13 Defaults and case management conferences in
449	foreclosure actions
450	(1) In any mortgage foreclosure case in which all
451	defendants have been served; and the defendants have failed to
452	timely file an answer or other response denying, contesting, or
453	asserting defenses to the plaintiff's entitlement to the
454	foreclosure, the court, on its own motion or motion of any
455	party, may enter defaults against nonresponding parties in
456	accordance with the Florida Rules of Civil Procedure.
457	Thereafter, the court shall direct the plaintiff in the
458	foreclosure action to file all affidavits, certifications, and
459	proofs necessary or appropriate for the entry of a summary
460	judgment of foreclosure within a time certain or show cause why
461	such a filing should not be made. The filing of these materials
462	shall be construed as a motion for summary judgment, and the
463	court may enter final summary judgment or set the case for trial
464	in accord with its sound judicial discretion. This subsection
465	does not restrict the authority of the court to set aside a
466	default or a judgment granted thereon pursuant to the Florida
467	Rules of Civil Procedure.
468	(2) After all parties have been served and not earlier
469	than 48 days after the filing of the foreclosure case, any party
470	may request a case management conference at which the court
471	shall set definite timetables for moving the case forward. If
472	any other hearings are set in the case, the case management
473	conference shall be conducted at the same time as the scheduled
474	case. At the conference, the court may grant extensions or
475	stays in the proceedings on a showing that the plaintiff and
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	PCS for HB 213 ORIGINAL 2012
476	property owner defendant are engaged in mediation or good faith
477	negotiations with regard to a loan modification or other
478	settlement only if the property owner pays, or the lender agrees
479	to pay, applicable condominium, cooperative, or homeowners'
480	association assessments coming due after the entry of the
481	extension or stay and keeping such assessments paid current
482	through the conclusion of the foreclosure action.
483	Section 7. The amendments to ss. 702.10, Florida Statutes,
484	and the creation of s. 702.13, Florida Statutes, are remedial in
485	nature and shall apply to causes of action pending on the
486	effective date of this act. Sections 702.11 and 702.12, Florida
487	Statutes, created by this act, apply to cases filed on or after
488	July 1, 2012.
489	Section 8. The legislature finds that the provisions of
490	this act are remedial in nature. Accordingly, it is the intent
491	of the legislature that the provisions of this act shall apply
492	to all mortgages encumbering real property and all promissory
493	notes secured by a mortgage, whether executed before of after
494	the effective date of this act.
495	Section 9. This act shall take effect July 1, 2012.
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### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

### BILL #: HB 897 Construction Liens and Bonds SPONSOR(S): Moraitis TIED BILLS: None IDEN./SIM. BILLS: SB 1202

ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
	Caridad	Bond YB
	ACTION	h 4

### SUMMARY ANALYSIS

In Florida, "surety insurance" is defined to include both payment and performance bonds. A payment bond guarantees that the contractor will pay certain subcontractors, laborers, and material suppliers. A performance bond protects the owner from financial loss should the contractor fail to perform the contract in accordance to its terms and conditions. Current law requires any person who enters into a formal contract over \$100,000 with the state, a county, a city, a political subdivision, or other public authority for the construction, completion, or repair of a public building, to deliver a payment and performance bond issued by a state-authorized surety insurer to the public owner.

The bill:

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- Requires the surety's bond number to be listed on the front page of the bond;
- Specifies that the duration of a bond cannot be limited;
- Replaces mailing by clerk of court with service by the contractor who records a notice of contest of claim against the payment bond; and
- Gives claimants additional time to serve required notices or file suit when the bond is not recorded or otherwise provided.

A construction lien is an equitable device designed to protect individuals who enhance an owner's property and who are not in direct privity with the owner, such as laborers and suppliers, who remain unpaid after the owner has paid the general contractor. Under current law, contractors cannot place a lien on public or state owned lands and buildings to secure payment for construction on public buildings and land. If a private owner and a contractor wish to exempt out of the construction lien provision, the owner can require the contractor to furnish payment bond instead.

The bill:

- Requires that all lienors including those hired directly by the owner must be served with a notice of termination of a notice of commencement;
- Provides additional information (i.e. description of the project) which must be included in a demand for a copy of contract or statements of account;
- Updates various service provisions;
- Makes changes to mirror proposed changes related to bonds; and
- Makes various grammatical and stylistic changes.

The effective date of the bill is October 1, 2012.

The bill does not appear to have a fiscal impact on state or local governments.

## FULL ANALYSIS

## I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

## **Background**

In Florida, "surety insurance" is defined to include both payment and performance bonds.<sup>1</sup> A payment bond guarantees that the contractor will pay certain subcontractors, laborers, and material suppliers.<sup>2</sup> A performance bond protects the owner from financial loss should the contractor fail to perform the contract in accordance to its terms and conditions.<sup>3</sup>

These types of bonds involve a surety company that is paid a premium by a principal (i.e., general contractor) and agrees to stand in the place of the principal in the event of default to either the performance or payment of the contract.<sup>4</sup> Unlike customary two-party insurance agreements, which involve the insurer and the insured, a surety agreement is a tripartite agreement that consists of:

- The obligee, the person purchasing the performance in a performance bond.
- The principal (i.e., the contractor).
- The surety, who provides the bond to protect against the principal's default.

## Payment Bonds for Public Projects

Section 255.05 F.S., requires any person who enters into a formal contract over \$100,000 with the state, a county, a city, a political subdivision, or other public authority for the construction, completion, or repair of a public building, to deliver a payment and performance bond with a state authorized surety insurer to the public owner.<sup>5</sup> Pursuant to s. 225.05(1)(a), F.S., the following information must be provided on the first page of a payment or performance bond:

- The name, principal business address, and the phone number of the contractor, surety, and owner of the property being improved and, if different from the owner, the contracting public entity.
- The contract number assigned by the contracting public entity.
- A description of the project being improved that is sufficient to identify it (i.e., a legal description or the property's street address) and a general description of the improvement.<sup>6</sup>

Section 225.05(2)(a)2., F.S., requires a claimant who is not in privity with the contractor and who has not received payment for his or her labor, services, or materials to provide written notice to both the contractor and the surety stating that he or she intends to make a claim against the bond for payment. The statute provides a "Notice of Contest of Claim Against Payment Bond" form.

No performance or payment bond is required for state contracts that are \$100,000 or less. In addition, if a state project is between \$100,000 and \$200,000, a state agency can exempt the contractor from the bond requirement pursuant to delegated authority from the Secretary of the Department of Management Services.<sup>7</sup>

- <sup>5</sup> See s. 255.05, F.S.
- <sup>6</sup> Section 255.05(1)(a), F.S.
- <sup>7</sup> Id.

<sup>&</sup>lt;sup>1</sup> Section 624.606(1)(a), F.S.

<sup>&</sup>lt;sup>2</sup> See Black's Law Dictionary (9th ed. 2009), bond.

<sup>&</sup>lt;sup>3</sup> See Black's Law Dictionary (9th ed. 2009), performance bond.

<sup>&</sup>lt;sup>4</sup> Toomey, Daniel and Tamara McNulty, *Surety Bonds: A Basic User's Guide for Payment Bond Claimants and Obligees*, 22 Construction Lawyer 5 (Winter 2002) (American Bar Association 2002).

The bill:

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- Requires the surety's bond number to be listed on the front page of the bond;
- Specifies that the duration of a bond cannot be limited;<sup>8</sup>
- Replaces mailing by clerk of court with service by the contractor who records a notice of contest of claim against the payment bond; and
- Gives claimants additional time to serve required notices or file suit when the bond is not
  recorded or otherwise provided. Specifically, it provides that if the payment bond is not recorded
  before commencement of construction or a claimant is not otherwise notified in writing of the
  existence of the bond, the time periods for the claimant to serve any required notices or file suit
  on the bond shall run from the date the claimant is notified in writing of the bond's existence.<sup>9</sup>

## Florida Construction Lien Law

Chapter 713, F.S., governs construction liens. A construction lien<sup>10</sup> is an equitable device designed to protect individuals who enhance an owner's property and who are not in direct privity with the owner, such as laborers and suppliers, who remain unpaid after the owner has paid the general contractor.<sup>11</sup> Under current law, contractors cannot place a lien on public or state owned lands and buildings to secure payment for construction on public buildings and land. If an owner and a contractor wish to exempt out of the construction lien provision, s. 713.02(6), F.S., provides that an owner may require a contractor to furnish a payment bond under s. 255.05, F.S., instead.

The construction lien law protects subcontractors, sub-subcontractors, laborers, and suppliers of materials by allowing them to place a lien to ensure payment on the property receiving their services. Another purpose of lien law is to protect owners by requiring subcontractors to provide a notice of possible liens, thereby preventing double payments to contractors and subcontractors, material suppliers, or laborers for the same services or materials.<sup>12</sup>

The construction lien law requires various notices, demands, and requests to be provided in writing to the homeowner, contractor, subcontractor, lender, and building officials. It requires that the notices, demands, and requests be in a statutory form. The following notices are required by the act: Notice of Commencement,<sup>13</sup> Notice to Owner, Claim of Lien,<sup>14</sup> Notice of Termination,<sup>15</sup> Waiver and Release of

If a notice of commencement is not recorded, or a reference to the bond is not given in the notice of commencement, and in either case if the lienor not in privity with the contractor is not otherwise notified in writing of the existence of the bond, the lienor not in privity with the contractor shall have 45 days from the date the lienor is notified of the existence of the bond within which to serve the notice.

<sup>&</sup>lt;sup>8</sup> This provision prevents a situation where a bond terminates prior to completion, the project goes upside-down, and claims against the bond cannot be paid due to expiration of the bond.

<sup>&</sup>lt;sup>9</sup> This provision is similar to language in s. 713.23(c), F.S., governing liens:

<sup>&</sup>lt;sup>10</sup> The term "lien" is not defined in ch. 713, F.S., but can be found elsewhere in statute to mean "a charge against or an interest in property to secure payment of a debt or performance of an obligation, and includes a security interest created by agreement, a judicial lien obtained by legal or equitable process or proceedings, a common-law lien, or a statutory lien." *See* ss. 726.102(8) and 727.103(9), F.S.

<sup>&</sup>lt;sup>11</sup> Stunkel v. Gazebo Landscaping Design, Inc., 660 So.2d 623 (Fla. 1995). See also Hiers v. Thomas, 458 So.2d 322 (Fla. 2nd DCA 1984).

<sup>&</sup>lt;sup>12</sup> See Trytek v. Gale Indus., Inc., 3. So.3d 1194 (Fla. 2009) ("The dual purpose of the lien law in protecting both the laborer and owner seems to evidence a legislative intent to emphasize fairness and equity in actions brought pursuant to the lien law.")

<sup>&</sup>lt;sup>13</sup> Section 713.13, F.S. "Though the Notice of Commencement was originally required to trigger a commencement date from which to measure time limitations under the Mechanic's Lien Law, the information contained in the Notice of Commencement provides all the details necessary to complete a Notice to Owner." *MHB Const. Servs., L.L.C. v. RM-NA HB Waterway Shoppes*, L.L.C., 74 So.3d 587, 589 (Fla. 4th DCA 2011).

Lien,<sup>16</sup> Notice of Contest of Lien,<sup>17</sup> Contractor's Final Payment Affidavit,<sup>18</sup> and Demands of Written Statement of Account,<sup>19</sup>

#### Notice of Termination

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Under current law, an owner may terminate the period of effectiveness of a notice of commencement by executing, swearing to, and recording a notice of termination (NOT). The statute lists information that must be included in the NOT. For instance, the notice must contain a statement that:

A statement that the owner has, before recording the notice of termination, served a copy of the notice of termination on the contractor and on each lienor who has given notice.<sup>20</sup>

The bill providees that all lienors, including those hired directly by the owner or in privity with the owner, must be served with a NOT of a notice of commencement.

#### Demand for Copy of Contract and Statements of Account

A copy of the lienor's or owner's contract and a statement of the amount due must be provided upon written demand of an owner or lienor contracting or employed by the other party, at the expense of the demanding party.<sup>21</sup> A request for a sworn statement of account must be in accordance to the statutory format prescribed in s. 713.16(3), F.S. Failure to provide such information within 30 days or furnishing a false or fraudulent statement may result in a loss of that person's right to recover under the lien or attorneys fees.<sup>22</sup> An owner may serve in writing a demand of any lienor for a written statement under oath of his or her account showing the nature of the labor and services performed and to be performed, materials furnished, the amount paid on account to date, and the amount due as of the date of the statement by the lienor. Any such demand to a lienor must be served on the lienor at the address and to the attention of any person who is designated to receive the demand in the notice to owner served by such lienor.

The bill provides that any written demand to a lienor must include a description of the project, including the names of the owner, the contractor, and the lienor's customer - as set forth in the lienor's notice to owner — sufficient for the lienor to properly identify the account in question. It makes changes to the form provided in statute and to other provisions in statute accordingly.

In addition, the bill eliminates the requirement that a lienor record a claim of lien prior to making a demand. This would allow a lienor to make a demand on the owner for a written sworn statement of account prior to or at the time of recording a claim of lien.

#### Service

Section 713.18(1), F.S., provides that a service of notice, claim of lien, affidavit, assignment, and other instruments must be served by personal service, registered or certified mail, overnight or second-day mail, or, if the other types of service cannot be accomplished, posting on the premises.<sup>23</sup> Service of an instrument is effective on the date of mailing if the instrument is sent to the last known address in the notice of commencement, building application or the last known address of the person to be served; and returned as not delivered or undeliverable through no fault of the person serving the item.<sup>24</sup> Under

<sup>&</sup>lt;sup>16</sup> Section 713.20, F.S.

<sup>&</sup>lt;sup>17</sup> Section 713.22(2), F.S.

<sup>&</sup>lt;sup>18</sup> Section 713.06, F.S.

<sup>&</sup>lt;sup>19</sup> Section 713.16, F.S.

<sup>&</sup>lt;sup>20</sup> Section 713.132(1)(f), F.S., (emphasis added).

<sup>&</sup>lt;sup>21</sup> Section 713.16(1), F.S.

<sup>&</sup>lt;sup>22</sup> Section 713.16(4), F.S.

<sup>&</sup>lt;sup>23</sup> See ss. 713.18(1)(a)-(c), F.S.

<sup>&</sup>lt;sup>24</sup> See s. 713.18(3), F.S.

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current law, the lienor must use the exact address in the notice of commencement to serve an owner even if the address is clearly incomplete (i.e. does not include a zip code or city).

The bill updates certain service provisions to include methods of delivery by any common carrier and to allow for use of USPS's Global Express Guaranteed service for overseas delivery.

The bill also provides that if the address shown on the notice of commencement or the building permit application is incomplete for purposes of mailing or delivery, the person serving the item may complete the address using information from the property appraiser or another public record or directory without affecting the validity of service under this section. The bill also makes minor grammatical and stylistic changes.

### Duration of Lien

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Under current law, a lien pursuant to s. 713.22, F.S., must not continue for longer than one year after the claim of lien has been recorded or one year after the recording of an amended claim of lien that shows a later date of final furnishing of labor, services, or materials, unless within that time an action to enforce the lien is commenced in a court of competent jurisdiction. The continuation of the lien affected by the commencement of an action is not enforceable against creditors or subsequent purchasers for a valuable consideration and without notice, unless a notice of lis pendens is recorded. An owner may shorten the time within which to commence an action to enforce any claim of lien or claim against a bond by recording a notice, as set out in statute, in the clerk's office. The clerk must mail a copy of the notice of contest to the lien claimant and service is deemed complete upon mailing.<sup>25</sup>

The bill makes changes to mirror proposed changes to s. 255.05, F.S., discussed above. The bill:

- Provides that he owner or the owner's attorney, not the clerk of court, must serve a copy of the notice of contest to the lien claimant; and
- Deletes language providing that service is deemed complete upon mailing.

The bill also makes grammatical and stylistic changes.

## Payment of Bond

Section 713.23, F.S., includes requirements for a payment bond to exempt an owner from the construction lien provision. The statute requires that the contractor provide the owner with a bond for at least the amount of the original contract price before beginning the construction of the improvement under the direct contract, and a copy of the bond attached to the recorded notice of commencement. The owner, contractor, or surety must furnish a copy of the bond to any lienor demanding it. A lienor seeking protection from the contractor's bond for his or her work and who is not in privity with the contractor (except a laborer) must serve the contractor with a written notice stating the lienor's intent. Such written notice must be served 45 days before beginning to furnish labor, materials or supplies.

Section 713.08, F.S., provides information which must be included in a claim of lien (i.e. the name of the lienor and the address where notices of process may be served on the lienor) and a corresponding form which a lienor must record to perfect his or her lien. However, the negligent inclusion or omission of any information in the claim of lien which does not prejudice the owner does not constitute a default that would defeat an otherwise valid lien.<sup>26</sup>

Section 713.24, F.S., provides that a person with an interest in real property upon which a lien is imposed or the contract under which the lien is claimed may transfer a construction lien from such real property to other security by depositing a sum of money in the clerk's office; or filing a bond executed as surety by a surety insurer in the clerk's office.

<sup>&</sup>lt;sup>25</sup> Section 713.22(2), F.S.

<sup>&</sup>lt;sup>26</sup> Section 713.08(3), F.S.

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The bill:

- Revises the statutory notice to the contractor form to follow the language and format of a claim of lien;
- Provides that the notice to contractor form may be combined with a notice to owner<sup>27</sup>;
- Mirrors changes proposed to ss. 255.05 and 713.22, F.S., (i.e. the contractor or the contractor's attorney, not the clerk of court, must serve a copy of the notice of contest to the lienor);
- Provides that the bond must be attached to a notice of bond when it is recorded and served;
- Provides that the duration of a bond cannot be limited and that any such provision of a payment bond is unenforceable;
- Provides that the provisions of s. 713.24(3), F.S., relating to transfer of a lien to a security, apply to bonds pursuant to s. 713.08, F.S., except where those provisions conflict with the latter section; and
- Makes grammatical and stylistic changes.
- B. SECTION DIRECTORY:

Section 1 amends s. 255.05, F.S., relating to bond of contractor constructing public buildings.

Section 2 amends s. 713.132, F.S., relating to notice of termination.

Section 3 amends s. 713.16, F.S., relating to demands for a copy of a contract and statements of account.

Section 4 amends s. 713.18, F.S., relating to manner of serving notices and other instruments.

Section 5 amends s. 713.22, F.S., relating to duration of lien.

Section 6 amends s. 713.23, F.S., relating to payment bond.

Section 7 provides an effective date of October 1, 2012.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

The bill does not appear to have any impact on state expenditures.

# B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill does not appear to have any direct economic impact on the private sector.

<sup>&</sup>lt;sup>27</sup> Section 713.06, F.S, (relating to liens of persons not in privity with the owner). **STORAGE NAME:** h0897.CVJS.DOCX **DATE:** 1/23/2012

## D. FISCAL COMMENTS:

None.

## **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The bill provides for an effective date of October 1, 2012. It is unclear from the effective date provision whether the bill applies to current or future contracts.

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

n/a

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1	A bill to be entitled
2	An act relating to construction liens and bonds;
3	amending s. 255.05, F.S.; requiring that the bond
4	number be stated on the first page of the bond;
5	providing that a provision in a payment bond furnished
6	for a public works contract that limits the effective
7	duration of the bond is unenforceable; requiring a
8	contractor, or the contractor's attorney, to serve
9	rather than mail a notice of contest of claim against
10	the payment bond; providing additional time for
11	service when the bond is not recorded; specifying the
12	duration of the bond; amending s. 713.132, F.S.;
13	requiring notice of termination to be served on
14	lienors in privity with the owner; amending s. 713.16,
15	F.S.; revising requirements for demands for a copy of
16	a construction contract and a statement of account;
17	authorizing a lienor to make certain written demands
18	to an owner for certain written statements; providing
19	requirements for such written demands; amending s.
20	713.18, F.S.; providing additional methods by which
21	certain items may be served; revising provisions
22	relating to when service of specified items is
23	effective; specifying requirements for certain written
24	instruments under certain circumstances; amending s.
25	713.22, F.S.; requiring that a contractor serve rather
26	than mail a notice of contest of lien; amending s.
27	713.23, F.S.; revising the contents of a notice to
28	contractor; requiring that a contractor serve rather
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29	than mail a notice of contest of claim against the
30	payment bond and a notice of bond; clarifying the
31	attachment of the bond to the notice; specifying the
32	duration of the bond; clarifying applicability of
33	certain provisions; providing an effective date.
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35	Be It Enacted by the Legislature of the State of Florida:
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37	Section 1. Paragraph (a) of subsection (1) and paragraph
38	(a) of subsection (2) of section 255.05, Florida Statutes, are
39	amended to read:
40	255.05 Bond of contractor constructing public buildings;
41	form; action by materialmen
42	(1)(a) Any person entering into a formal contract with the
43	state or any county, city, or political subdivision thereof, or
44	other public authority or private entity, for the construction
45	of a public building, for the prosecution and completion of a
46	public work, or for repairs upon a public building or public
47	work shall be required, before commencing the work or before
48	recommencing the work after a default or abandonment, to
49	execute, deliver to the public owner, and record in the public
50	records of the county where the improvement is located, a
51	payment and performance bond with a surety insurer authorized to
52	do business in this state as surety. A public entity may not
53	require a contractor to secure a surety bond under this section
54	from a specific agent or bonding company. The bond must state on
55	its front page: the name, principal business address, and phone
56	number of the contractor, the surety, the owner of the property
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57 being improved, and, if different from the owner, the contracting public entity; the contract number assigned by the 58 59 contracting public entity; the bond number assigned by the 60 surety; and a description of the project sufficient to identify 61 it, such as a legal description or the street address of the property being improved, and a general description of the 62 63 improvement. Such bond shall be conditioned upon the 64 contractor's performance of the construction work in the time 65 and manner prescribed in the contract and promptly making payments to all persons defined in s. 713.01 who furnish labor, 66 67 services, or materials for the prosecution of the work provided 68 for in the contract. Any claimant may apply to the governmental 69 entity having charge of the work for copies of the contract and 70 bond and shall thereupon be furnished with a certified copy of 71 the contract and bond. The claimant shall have a right of action against the contractor and surety for the amount due him or her, 72 73 including unpaid finance charges due under the claimant's 74 contract. Such action shall not involve the public authority in 75 any expense. When such work is done for the state and the 76 contract is for \$100,000 or less, no payment and performance 77 bond shall be required. At the discretion of the official or 78 board awarding such contract when such work is done for any county, city, political subdivision, or public authority, any 79 person entering into such a contract which is for \$200,000 or 80 81 less may be exempted from executing the payment and performance 82 bond. When such work is done for the state, the Secretary of 83 Management Services may delegate to state agencies the authority 84 to exempt any person entering into such a contract amounting to Page 3 of 22

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85 more than \$100,000 but less than \$200,000 from executing the payment and performance bond. In the event such exemption is 86 87 granted, the officer or officials shall not be personally liable 88 to persons suffering loss because of granting such exemption. 89 The Department of Management Services shall maintain information 90 on the number of requests by state agencies for delegation of 91 authority to waive the bond requirements by agency and project 92 number and whether any request for delegation was denied and the 93 justification for the denial. Any provision in a payment bond 94 furnished for public work contracts as provided by this 95 subsection which restricts the classes of persons as defined in 96 s. 713.01 protected by the bond or the venue of any proceeding 97 relating to such bond, or which limits the effective duration of 98 the bond, is unenforceable. 99 (2) (a)1. If a claimant is no longer furnishing labor,

services, or materials on a project, a contractor or the 100 101 contractor's agent or attorney may elect to shorten the 102 prescribed time in this paragraph within which an action to 103 enforce any claim against a payment bond must provided pursuant 104 to this section may be commenced by recording in the clerk's 105 office a notice in substantially the following form: 106 107 NOTICE OF CONTEST OF CLAIM 108 AGAINST PAYMENT BOND

110 To: ... (Name and address of claimant)...

112 You are notified that the undersigned contests your notice Page 4 of 22

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113 of nonpayment, dated ....., and served on the undersigned on ....., ...., and that the time within 114 115 which you may file suit to enforce your claim is limited to 60 116 days after the date of service of this notice. 117 118 DATED on ..... 119 120 Signed: ... (Contractor or Attorney) ... 121 122 The claim of any claimant upon whom such notice is served and 123 who fails to institute a suit to enforce his or her claim 124 against the payment bond within 60 days after service of such 125 notice shall be extinguished automatically. The contractor or 126 the contractor's attorney <del>clerk</del> shall serve mail a copy of the 127 notice of contest to the claimant at the address shown in the notice of nonpayment or most recent amendment thereto and shall 128 129 certify to such service on the face of such notice and record 130 the notice. Service is complete upon mailing. 131 2. A claimant, except a laborer, who is not in privity 132 with the contractor must shall, before commencing or not later than 45 days after commencing to furnish labor, services, or 133 134 materials for the prosecution of the work, furnish the 135 contractor with a written notice that he or she intends to look 136 to the bond for protection. If the payment bond is not recorded 137 before commencement of construction or a claimant is not 138 otherwise notified in writing of the existence of the bond, the 139 time periods for the claimant to serve any required notices or file suit on the bond shall run from the date the claimant is 140

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141 notified in writing of the existence of the bond. A claimant who is not in privity with the contractor and who has not received 142 143 payment for his or her labor, services, or materials shall 144 deliver to the contractor and to the surety written notice of 145 the performance of the labor or delivery of the materials or 146 supplies and of the nonpayment. The notice of nonpayment must 147 may be served at any time during the progress of the work or 148 thereafter but may not be served earlier than before 45 days 149 after the first furnishing of labor, services, or materials or  $\tau$ 150 and not later than 90 days after the final furnishing of the 151 labor, services, or materials by the claimant or, with respect 152 to rental equipment, not later than 90 days after the date that 153 the rental equipment was last on the job site available for use. 154 Any notice of nonpayment served by a claimant who is not in 155 privity with the contractor which includes sums for retainage 156 must specify the portion of the amount claimed for retainage. An 157 No action for the labor, materials, or supplies may not be 158 instituted against the contractor or the surety unless both 159 notices have been given. Notices required or permitted under 160 this section must may be served in accordance with s. 713.18. A 161 claimant may not waive in advance his or her right to bring an 162 action under the bond against the surety. In any action brought 163 to enforce a claim against a payment bond under this section, 164 the prevailing party is entitled to recover a reasonable fee for 165 the services of his or her attorney for trial and appeal or for 166 arbitration, in an amount to be determined by the court, which 167 fee must be taxed as part of the prevailing party's costs, as allowed in equitable actions. The time periods for service of a 168 Page 6 of 22

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notice of nonpayment or for bringing an action against a contractor or a surety shall be measured from the last day of furnishing labor, services, or materials by the claimant and <u>may</u> shall not be measured by other standards, such as the issuance of a certificate of occupancy or the issuance of a certificate of substantial completion.

175Section 2. Paragraph (f) of subsection (1) and subsection176(4) of section 713.132, Florida Statutes, are amended to read:

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713.132 Notice of termination.-

(1) An owner may terminate the period of effectiveness of
a notice of commencement by executing, swearing to, and
recording a notice of termination that contains:

A statement that the owner has, before recording the 181 (f) 182 notice of termination, served a copy of the notice of 183 termination on the contractor and on each lienor who has a 184 direct contract with the owner or who has served a notice to owner given notice. The owner is not required to serve a copy of 185 186 the notice of termination on any lienor who has executed a 187 waiver and release of lien upon final payment in accordance with s. 713.20. 188

(4) A notice of termination is effective to terminate the 189 notice of commencement at the later of 30 days after recording 190 191 of the notice of termination or the date stated in the notice of 192 termination as the date on which the notice of commencement is 193 terminated, if provided that the notice of termination has been 194 served pursuant to paragraph (1)(f) on the contractor and on 195 each lienor who has a direct contract with the owner or who has 196 served a notice to owner given notice.

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197 Section 3. Section 713.16, Florida Statutes, is amended to 198 read:

199 713.16 Demand for copy of contract and statements of 200 account; form.-

201 A copy of the contract of a lienor or owner and a (1)202 statement of the amount due or to become due if fixed or 203 ascertainable thereon must be furnished by any party thereto, 204 upon written demand of an owner or a lienor contracting with or 205 employed by the other party to such contract. If the owner or 206 lienor refuses or neglects to furnish such copy of the contract 207 or such statement, or willfully and falsely states the amount 208 due or to become due if fixed or ascertainable under such 209 contract, any person who suffers any detriment thereby has a 210 cause of action against the person refusing or neglecting to 211 furnish the same or willfully and falsely stating the amount due 212 or to become due for his or her damages sustained thereby. The 213 information contained in such copy or statement furnished 214 pursuant to such written demand is binding upon the owner or 215 lienor furnishing it unless actual notice of any modification is 216 given to the person demanding the copy or statement before such 217 person acts in good faith in reliance on it. The person 218 demanding such documents must pay for the reproduction thereof; 219 and, if such person fails or refuses to do so, he or she is 220 entitled only to inspect such documents at reasonable times and 221 places.

(2) The owner may serve in writing a demand of any lienor
for a written statement under oath of his or her account showing
the nature of the labor or services performed and to be

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225 performed, if any, the materials furnished, the materials to be 226 furnished, if known, the amount paid on account to date, the 227 amount due, and the amount to become due, if known, as of the 228 date of the statement by the lienor. Any such demand to a lienor 229 must be served on the lienor at the address and to the attention 230 of any person who is designated to receive the demand in the 231 notice to owner served by such lienor and must include a 232 description of the project, including the names of the owner, 233 the contractor, and the lienor's customer, as set forth in the 234 lienor's notice to owner, sufficient for the lienor to properly 235 identify the account in question. The failure or refusal to 236 furnish the statement does not deprive the lienor of his or her 237 lien if the demand is not served at the address of the lienor or 238 directed to the attention of the person designated to receive 239 the demand in the notice to owner. The failure or refusal to 240 furnish the statement under oath within 30 days after the 241 demand, or the furnishing of a false or fraudulent statement, 242 deprives the person so failing or refusing to furnish such 243 statement of his or her lien. If the owner serves more than one 244 demand for statement of account on a lienor and none of the 245 information regarding the account has changed since the lienor's 246 last response to a demand, the failure or refusal to furnish 247 such statement does not deprive the lienor of his or her lien. 248 The negligent inclusion or omission of any information deprives 249 the person of his or her lien to the extent the owner can 250 demonstrate prejudice from such act or omission by the lienor. 251 The failure to furnish a response to a demand for statement of 252 account does not affect the validity of any claim of lien being Page 9 of 22

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2012 HB 897 253 enforced through a foreclosure case filed prior to the date the 254 demand for statement is received by the lienor. 255 (3) A request for sworn statement of account must be in 256 substantially the following form: 257 258 REQUEST FOR SWORN STATEMENT OF ACCOUNT 259 260 WARNING: YOUR FAILURE TO FURNISH THE REQUESTED STATEMENT, SIGNED 261 UNDER OATH, WITHIN 30 DAYS OR THE FURNISHING OF A FALSE 262 STATEMENT WILL RESULT IN THE LOSS OF YOUR LIEN. 263 264 To: ... (Lienor's name and address) ... 265 266 The undersigned hereby demands a written statement under oath of 267 his or her account showing the nature of the labor or services 268 performed and to be performed, if any, the materials furnished, 269 the materials to be furnished, if known, the amount paid on 270 account to date, the amount due, and the amount to become due, 271 if known, as of the date of the statement for the improvement of 272 real property identified as ... (property description) .... 273 274 ... (name of contractor) ... 275 ... (name of the lienor's customer, as specified in the lienor's 276 Notice to Owner, if such notice has been served).... 277 278 ... (signature and address of owner)... 279 ... (date of request for sworn statement of account)... 280

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281 (4) When a contractor has furnished a payment bond 282 pursuant to s. 713.23, he or she may, when an owner makes any 283 payment to the contractor or directly to a lienor, serve a 284 written demand on any other lienor for a written statement under 285 oath of his or her account showing the nature of the labor or 286 services performed and to be performed, if any, the materials 287 furnished, the materials to be furnished, if known, the amount 288 paid on account to date, the amount due, and the amount to 289 become due, if known, as of the date of the statement by the 290 lienor. Any such demand to a lienor must be served on the lienor 291 at the address and to the attention of any person who is 292 designated to receive the demand in the notice to contractor 293 served by such lienor. The demand must include a description of 294 the project, the names of the owner, the contractor, and the 295 lienor's customer, as specified in the lienor's notice to 296 contractor, sufficient for the lienor to properly identify the 297 account in question. The failure or refusal to furnish the 298 statement does not deprive the lienor of his or her rights under 299 the bond if the demand is not served at the address of the 300 lienor or directed to the attention of the person designated to 301 receive the demand in the notice to contractor. The failure to 302 furnish the statement within 30 days after the demand, or the 303 furnishing of a false or fraudulent statement, deprives the 304 person who fails to furnish the statement, or who furnishes the 305 false or fraudulent statement, of his or her rights under the 306 bond. If the contractor serves more than one demand for 307 statement of account on a lienor and none of the information 308 regarding the account has changed since the lienor's last Page 11 of 22

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309 response to a demand, the failure or refusal to furnish such 310 statement does not deprive the lienor of his or her rights under 311 the bond. The negligent inclusion or omission of any information 312 deprives the person of his or her rights under the bond to the 313 extent the contractor can demonstrate prejudice from such act or 314 omission by the lienor. The failure to furnish a response to a 315 demand for statement of account does not affect the validity of 316 any claim on the bond being enforced in a lawsuit filed prior to 317 the date the demand for statement of account is received by the 318 lienor.

(5) (a) Any lienor who has recorded a claim of lien may make written demand on the owner for a written statement under oath showing:

322 1. The amount of the direct contract under which the lien 323 was recorded;

324 2. The dates and amounts paid or to be paid by or on 325 behalf of the owner for all improvements described in the direct 326 contract;

327 3. The reasonable estimated costs of completing the direct 328 contract under which the lien was claimed pursuant to the scope 329 of the direct contract; and

330

4. If known, the actual cost of completion.

(b) Any owner who does not provide the statement within 30 days after demand, or who provides a false or fraudulent statement, is not a prevailing party for purposes of an award of <u>attorney attorney's</u> fees under s. 713.29. The written demand must include the following warning in conspicuous type in substantially the following form:

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338	WARNING: YOUR FAILURE TO FURNISH THE REQUESTED STATEMENT
339	WITHIN 30 DAYS OR THE FURNISHING OF A FALSE STATEMENT WILL
340	RESULT IN THE LOSS OF YOUR RIGHT TO RECOVER ATTORNEY FEES IN ANY
341	ACTION TO ENFORCE THE CLAIM OF LIEN OF THE PERSON REQUESTING
342	THIS STATEMENT.
343	
344	(6) Any written demand served on the owner must include a
345	description of the project, the names of the contractor and the
346	lienor's customer, as specified in the lienor's notice to owner,
347	sufficient for the owner to properly identify the project in
348	question.
349	(7) (6) For purposes of this section, the term
350	"information" means the nature and quantity of the labor,
351	services, and materials furnished or to be furnished by a lienor
352	and the amount paid, the amount due, and the amount to become
353	due on the lienor's account.
354	Section 4. Section 713.18, Florida Statutes, is amended to
355	read:
356	713.18 Manner of serving notices and other instruments
357	(1) Service of notices, claims of lien, affidavits,
358	assignments, and other instruments permitted or required under
359	this part, or copies thereof when so permitted or required,
360	unless otherwise specifically provided in this part, must be
361	made by one of the following methods:
362	(a) By actual delivery to the person to be served; if a
363	partnership, to one of the partners; if a corporation, to an
364	officer, director, managing agent, or business agent; or, if a
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365 limited liability company, to a member or manager.

(b) By sending the <u>service</u> same by <u>common carrier delivery</u> service or by registered, <u>Global Express Guaranteed</u>, or certified mail, with postage <u>or shipping paid by the sender and</u> <del>prepaid</del>, <del>or by overnight or second-day delivery</del> with evidence of delivery, which may be in an electronic format.

371 (c) If the method specified in paragraph (a) or paragraph 372 (b) cannot be accomplished, By posting on the site of the 373 improvement if service as provided by paragraph (a) or paragraph 374 (b) cannot be accomplished premises.

375 (2)Notwithstanding subsection (1), service of  $\frac{1}{1}$  a notice 376 to owner, a notice to contractor under s. 713.23, s. 337.18, or a preliminary notice under s. 255.05 is mailed by registered or 377 378 certified mail with postage prepaid to the person to be served 379 at any of the addresses set forth in subsection (3) within 40 380 days after the date the lienor first furnishes labor, services, 381 or materials, service of that notice is effective as of the date 382 of mailing if:

383 (a) The notice is mailed by registered, Global Express 384 Guaranteed, or certified mail, with postage prepaid, to the 385 person to be served at any of the addresses set forth in 386 subsection (3);

387 (b) The notice is mailed within 40 days after the date the 388 lienor first furnishes labor, services, or materials; and

389 <u>(c)1.</u> The person who served the notice maintains a 390 registered or certified mail log that shows the registered or 391 certified mail number issued by the United States Postal 392 Service, the name and address of the person served, and the date Page 14 of 22

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393 stamp of the United States Postal Service confirming the date of 394 mailing; or if

395 <u>2.</u> The person who served the notice maintains electronic 396 tracking records generated through use of the United States 397 Postal Service Confirm service or a similar service containing 398 the postal tracking number, the name and address of the person 399 served, and verification of the date of receipt by the United 400 States Postal Service.

401 (3) (a) Service of If an instrument served pursuant to this
 402 section is effective on the date of mailing if the instrument:

403 <u>1. Is sent</u> to the last address shown in the notice of 404 commencement or any amendment thereto or, in the absence of a 405 notice of commencement, to the last address shown in the 406 building permit application, or to the last known address of the 407 person to be served<u>; and, is not received</u>, but

408 <u>2.</u> Is returned as being "refused," "moved, not 409 forwardable," or "unclaimed," or is otherwise not delivered or 410 deliverable through no fault of the person serving the item<sub>7</sub> 411 then service is effective on the date the instrument was sent.

412 If the address shown in the notice of commencement or (b) 413 any amendment to the notice of commencement, or, in the absence 414 of a notice of commencement, in the building permit application, 415 is incomplete for purposes of mailing or delivery, the person serving the item may complete the address and properly format it 416 417 according to United States Postal Service addressing standards 418 using information obtained from the property appraiser or 419 another public record or directory without affecting the 420 validity of service under this section.

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(4) <u>A notice served by a lienor on one owner or one</u>
partner of a partnership owning the real property If the real
property is owned by more than one person or a partnership, a
lienor may serve any notices or other papers under this part on
any one of such owners or partners, and such notice is deemed
notice to all owners and partners.

427 Section 5. Section 713.22, Florida Statutes, is amended to 428 read:

429

713.22 Duration of lien.-

430 A No lien provided by this part does not shall (1) 431 continue for a longer period than 1 year after the claim of lien 432 has been recorded or 1 year after the recording of an amended 433 claim of lien that shows a later date of final furnishing of labor, services, or materials, unless within that time an action 434 435 to enforce the lien is commenced in a court of competent 436 jurisdiction. A lien that has been continued beyond the 1-year 437 period The continuation of the lien effected by the commencement 438 of an the action is shall not enforceable be good against 439 creditors or subsequent purchasers for a valuable consideration 440 and without notice, unless a notice of lis pendens is recorded.

(2) An owner or the owner's agent or attorney may elect to shorten the time prescribed in subsection (1) within which to commence an action to enforce any claim of lien or claim against a bond or other security under s. 713.23 or s. 713.24 by recording in the clerk's office a notice in substantially the following form:

447 448

NOTICE OF CONTEST OF LIEN

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449	
450	To: (Name and address of lienor)
451	
452	You are notified that the undersigned contests the claim of lien
453	filed by you on,(year), and recorded in Book
454	, Page, of the public records of County, Florida,
455	and that the time within which you may file suit to enforce your
456	lien is limited to 60 days from the date of service of this
457	notice. This day of,(year)
458	
459	Signed:(Owner or Attorney)
460	
461	The lien of any lienor upon whom such notice is served and who
462	fails to institute a suit to enforce his or her lien within 60
463	days after service of such notice shall be extinguished
464	automatically. The <u>owner or the owner's attorney</u> <del>clerk</del> shall
465	<u>serve</u> mail a copy of the notice of contest to the lien claimant
466	at the address shown in the claim of lien or most recent
467	amendment thereto and shall certify to such service on the face
468	of such notice and record the notice. <del>Service shall be deemed</del>
469	complete upon mailing.
470	Section 6. Paragraphs (c), (e), and (f) of subsection (1)
471	and subsections (2) and (4) of section 713.23, Florida Statutes,
472	are amended to read:
473	713.23 Payment bond
474	(1)
475	(c) <del>Either</del> Before beginning or within 45 days after
476	beginning to furnish labor, materials, or supplies, a lienor who
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477 is not in privity with the contractor, except a laborer, shall 478 serve the contractor with notice in writing that the lienor will 479 look to the contractor's bond for protection on the work. If a 480 notice of commencement is not recorded, or a reference to the 481 bond is not given in the notice of commencement, and in either 482 case if the lienor not in privity with the contractor is not 483 otherwise notified in writing of the existence of the bond, the 484 lienor not in privity with the contractor shall have 45 days 485 from the date the lienor is notified of the existence of the 486 bond within which to serve the notice. The notice may be in 487 substantially the following form and may be combined with a 488 notice to owner given under s. 713.06 and, if so, may be 489 entitled "NOTICE TO OWNER/NOTICE TO CONTRACTOR": 490 491 NOTICE TO CONTRACTOR 492 493 To ... (name and address of contractor)... 494 495 The undersigned hereby informs you that he or she has furnished 496 or is furnishing services or materials as follows: 497 498 ... (general description of services or materials)... for the 499 improvement of the real property identified as ... (property 500 description)... under an order given by ... (lienor's 501 customer).... 502 503 This notice is to inform you that the undersigned intends to 504 look to the contractor's bond to secure payment for the Page 18 of 22

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505	furnishing of materials or services for the improvement of the
506	real property.
507	
508	(name of lienor)
509	(signature of lienor or lienor's representative)
510	(date)
511	(lienor's address)
512	
513	The undersigned notifies you that he or she has furnished or is
514	furnishing (services or materials) for the improvement of
515	the real property identified as (property description)
516	owned by(owner's name and address) under an order given
517	by and that the undersigned will look to the contractor's
518	bond for protection on the work.
519	
520	(Lienor's signature and address)
521	
522	(e) An No action for the labor or materials or supplies
523	may <u>not</u> be instituted or prosecuted against the contractor or
524	surety unless both notices have been given, if required by this
525	<u>section</u> . An <del>No</del> action <u>may not</u> <del>shall</del> be instituted or prosecuted
526	against the contractor or against the surety on the bond under
527	this section after 1 year from the performance of the labor or
528	this beetion after i year from the periormance of the rabor of
	completion of delivery of the materials and supplies. The time
529	
	completion of delivery of the materials and supplies. The time
529	completion of delivery of the materials and supplies. The time period for bringing an action against the contractor or surety
529 530	completion of delivery of the materials and supplies. The time period for bringing an action against the contractor or surety on the bond shall be measured from the last day of furnishing

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533 issuance of a certificate of occupancy or the issuance of a 534 certificate of substantial completion. A contractor or the 535 contractor's agent or attorney may elect to shorten the prescribed time within which an action to enforce any claim 536 537 against a payment bond provided under this section or s. 713.245 538 must may be commenced at any time after a notice of nonpayment, 539 if required, has been served for the claim by recording in the 540 clerk's office a notice in substantially the following form: 541 542 NOTICE OF CONTEST OF CLAIM 543 AGAINST PAYMENT BOND 544 545 ... (Name and address of lienor)... To: 546 547 You are notified that the undersigned contests your notice 548 of nonpayment, dated ...., and served on the undersigned 549 on ...., ...., and that the time within which you may file suit to enforce your claim is limited to 60 days from the date of 550 551 service of this notice. 552 DATED on ...., ..... 553 554 Signed: ... (Contractor or Attorney) ... 555 556 The claim of any lienor upon whom the notice is served and who 557 fails to institute a suit to enforce his or her claim against 558 the payment bond within 60 days after service of the notice 559 shall be extinguished automatically. The contractor or the 560 contractor's attorney clerk shall serve mail a copy of the Page 20 of 22

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561 notice of contest to the lienor at the address shown in the 562 notice of nonpayment or most recent amendment thereto and shall 563 certify to such service on the face of the notice and record the 564 notice. Service is complete upon mailing.

565 Any lienor has a direct right of action on the bond (f) 566 against the surety. Any provision in a payment bond which 567 restricts A bond must not contain any provisions restricting the 568 classes of persons defined in s. 713.01 who are protected by the 569 payment bond, restricts thereby or the venue of any proceeding 570 relating to such payment bond, or limits the effective duration 571 of the payment bond is unenforceable. The surety is not entitled 572 to the defense of pro tanto discharge as against any lienor 573 because of changes or modifications in the contract to which the 574 surety is not a party; but the liability of the surety may not 575 be increased beyond the penal sum of the bond. A lienor may not 576 waive in advance his or her right to bring an action under the 577 bond against the surety.

578 The bond shall secure every lien under the direct (2)579 contract accruing subsequent to its execution and delivery, 580 except that of the contractor. Every claim of lien, except that 581 of the contractor, filed subsequent to execution and delivery of 582 the bond shall be transferred to it with the same effect as 583 liens transferred under s. 713.24. Record notice of the transfer 584 shall be effected by the contractor, or any person having an 585 interest in the property against which the claim of lien has 586 been asserted, by recording in the clerk's office a notice, with 587 the bond attached, in substantially the following form:

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589	NOTICE OF BOND	
590		
591	To (Name and Address of Lienor)	
592		
593	You are notified that the claim of lien filed by you on $\ldots$ ,	
594	, and recorded in Official Records Book at page c	f
595	the public records of County, Florida, is secured by a	
596	bond, a copy being attached.	
597		
598	Signed: (Name of person recording notice).	••
599		
600	The notice shall be verified. The person recording the notice c	f
601	bond <del>clerk</del> shall <u>serve</u> mail a copy of the notice <u>along with a</u>	
602	copy of the bond to the lienor at the address shown in the clai	m
603	of lien, or the most recent amendment to it; shall certify to	
604	the service on the face of the notice; and shall record the	
605	notice. <del>The clerk shall receive the same fee as prescribed in s</del>	<del>.</del>
606	713.24(1) for certifying to a transfer of lien.	
607	(4) The provisions of s. 713.24(3) shall apply to bonds	
608	under this section except where those provisions conflict with	
609	this section.	
610	Section 7. This act shall take effect October 1, 2012.	
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### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCS for HB 935 Child Support Enforcement SPONSOR(S): Civil Justice Subcommittee TIED BILLS: None IDEN./SIM. BILLS: SB 1342

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Civil Justice Subcommittee		Caridad	Bond MB

### SUMMARY ANALYSIS

Child support enforcement is a federally funded program that has been administered by the Department of Revenue (DOR) since 1994. A "Title IV-D case" is defined as any case in which the child support enforcement agency is enforcing the child support order pursuant to Title IV-D of the Social Security Act. To remain eligible for the Temporary Assistance for Needy Families (TANF) Block Grant, Florida must have a federally compliant child support program, meaning the state's program must provide certain services such as enforcement of child support orders. Statute provides DOR with alternative means of enforcing such orders, such as suspension of an obligor's driver license.

The bill:

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- Provides that an obligor's license will not be suspended if the obligor pays the delinquency through income deduction;
- Authorizes DOR to send notices to a garnishee by secure e-mail or facsimile upon consent by the garnishee;
- Requires the Chief Financial Officer (CFO) and DOR work together to establish an automated method for identifying individuals doing business with the state and owe overdue support so that support payments may be withheld by the state;
- Makes changes related to the use of unclaimed property for payment of past due support; and
- Authorizes DOR to place an administrative lien on certain claims, judgments, and property.

The bill does not appear to have a fiscal impact on state or local governments.

### **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

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Child support enforcement is a federally funded program that has been administered by the Department of Revenue (DOR) since 1994.<sup>1</sup> A "Title IV-D case" is defined as any case in which the child support enforcement agency is enforcing the child support order pursuant to Title IV-D of the Social Security Act. DOR provides services under the federally required program in 65 counties and through contracts in two counties.<sup>2</sup>

DOR is responsible for some case-processing activities including opening and closing cases; collecting and maintaining case, location, and financial data; and receiving and responding to verbal and written inquiries. To remain eligible for the Temporary Assistance for Needy Families (TANF) Block Grant,<sup>3</sup> Florida must have a federally compliant child support program.<sup>4</sup> The program must contain the following services:

- Paternity establishment;
- Support order establishment;
- Support order review and modification;
- Location of parents, employers, assets;
- Payment collection and disbursement; and
- Order enforcement.

Under Florida's program, DOR establishes the initial child support order and modifies existing orders when a family's circumstances change.

DOR may utilize various statutory resources in its attempt to collect past due child support. For instance, DOR may suspend the obligor's driver's license. Pursuant to s. 61.13016, F.S., a person (the obligor) who is 15 days delinquent in paying child support may have his or her driver's license suspended after notice and an opportunity for a hearing in circuit court. The obligor may avoid suspension by paying the full amount of the delinquency, entering into a written agreement with DOR to pay the past due amount, or filing a petition in circuit court to contest suspension.<sup>5</sup> Although not provided for in statute, DOR also allows an obligor to begin paying a delinquent support order by income deduction in order to avoid license suspension.

If a person has a support obligation subject to enforcement by DOR, the department may inform all persons with credits or personal property (i.e. wages) belonging to the obligor under their control to not transfer any of the credits or personal property up to the amount listed in the notice, without DOR consent.<sup>6</sup>

Under current law, DOR must provide notice to the Chief Financial Officer (CFO) identifying the obligor and the amount of support outstanding. The CFO must then withhold all payments to any obligor who

<sup>&</sup>lt;sup>1</sup> Florida Department of Revenue, http://dor.myflorida.com/dor/childsupport/about\_us.html (last visited Jan. 22, 2012).

 $<sup>^{2}</sup>$  Id. Miami-Dade County cases are handled by the state attorney's office, and Manatee County cases are handled by the clerk of court.

<sup>&</sup>lt;sup>3</sup> TANF is a block grant program to help move recipients into work and turn welfare into a program of temporary assistance. Under the welfare reform legislation of 1996, TANF replaced the old welfare programs known as the Aid to Families with Dependent Children (AFDC) program, the Job Opportunities and Basic Skills Training (JOBS) program, and the Emergency Assistance (EA) program. The law ended Federal entitlement to assistance and instead created TANF as a block grant that provides States, Territories, and Tribes Federal funds each year. These funds cover benefits and services targeted to needy families. U.S. Dep't of Health and Human Servs., http://www.acf.hhs.gov/opa/fact sheets/tanf factsheet.html (last visited Jan. 22, 2012).

<sup>&</sup>lt;sup>4</sup> Section 61.1826(1)(d), F.S.

<sup>&</sup>lt;sup>5</sup> Section 61.13016(1)(c), F.S.

<sup>&</sup>lt;sup>6</sup> Section 409.25656(1), F.S.

provides commodities or services to the state, leases real property to the state, or constructs a public building or public work for the state. DOR may then levy upon the withheld payments.<sup>7</sup>

### Effect of Proposed Changes

This bill amends Florida law relating to child support enforcement. Specifically, the bill:

- Allows an obligor to pay any delinquency in child support through income deduction so as to avoid suspension of his or her license;
- Provides that if the garnishee provides written consent, the department may send notices to the garnishee by secure e-mail or facsimile;
- Requires the CFO and DOR to establish an automated method for disclosing to DOR the names of individuals doing business with the state who owe past due support so the state may withhold payments owed to such individuals;<sup>8</sup>

Current law authorizes DOR to intercept unclaimed property for payment of past due support once DFS approves a claim. When a claim is approved, DOR notifies the obligor by certified mail of the intent to intercept the claim up to the amount of past-due support owed. The obligor is also notified of his or her right to contest the action at an administrative hearing pursuant to ch. 120, F.S. If there is a hearing and the action is sustained, DOR enters a final order directing DFS to transfer the property to DOR. DOR is required to enter final orders in all cases, even when the action is uncontested.

The bill provides that:

- If a claim for unclaimed property is approved by DFS, DOR shall send a notice by certified mail to the obligor at the address provided by the obligor to DFS, advising the obligor of the department's intent to intercept the approved claim.
- DFS must retain custody of the property until a final order has been entered and any appeals have concluded or, if the intercept is uncontested, until notified by DOR;
- If an obligor does not request a hearing, DOR must notify DFS, electronically or in writing, to transfer the property to the department;
- Eliminates the requirement for DOR to enter a final order when the obligor does not contest the action.

Under current law, DOR may place an administrative lien on a motor vehicle or vessel that is registered in the name of an obligor who is delinquent in support payments, "if the title to the property is held by a lienholder."<sup>9</sup> The statute does not authorize DOR to place a lien on property owned "free and clear" by the obligor.

The bill authorizes DOR to place an administrative lien for unpaid support (1) on a motor vehicle or vessel, even if owned free and clear by the obligor, and (2) upon a claim, settlement, or judgment that may result in payment to the obligor. The bill further provides that DOR must notify the obligor of the intent to place a lien by regular mail sent to the obligor's address on file with the depository. The notice must state the amount of past due support owed and inform the obligor of the right to contest the lien at an administrative hearing.

**B. SECTION DIRECTORY:** 

Section 1 amends s. 61.13016, F.S., relating to suspension of driver licenses and motor vehicle registrations.

<sup>&</sup>lt;sup>7</sup> Section 409.25656(10), F.S.

<sup>&</sup>lt;sup>8</sup> Under current law, DOR provides to the CFO a listing of obligors for whom warrants are outstanding. The CFO then withholds all payments to any obligor doing business with the state and DOR may levy upon the withheld payments. The change made by this bill essentially reverses this method, so that the CFO is disclosing to the department a file of individuals to whom the state pays money. <sup>9</sup> Section 409.2575(1), F.S.

Section 2 amends s. 322.058, F.S., relating to suspension of driving privileges due to support delinquency.

Section 3 amends s. 409.25656, F.S., relating to garnishment.

Section 4 amends s. 409.25658, F.S., relating to uses of unclaimed property for past due support.

Section 5 amends s. 409.2575, F.S., relating to administrative liens.

Section 6 provides for an effective date of July 1, 2012.

### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

The bill does not appear to have any impact on state expenditures.

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill does not appear to have any direct economic impact on the private sector.

D. FISCAL COMMENTS:

None.

### **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

According to DOR, its procedures must be modified to implement the changes made by this bill. However, the department expects that any operational impact of the bill will be insignificant.<sup>10</sup>

### **IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES**

n/a

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<sup>&</sup>lt;sup>10</sup> Dep't of Revenue, 2012 Bill Analysis, HB 935, p. 5 (Dec. 16, 2011) (on file with the House Civil Justice Subcommittee). **STORAGE NAME**: pcs0935.CVJS.DOCX **DATE**: 1/20/2012

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### ORIGINAL

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1	A bill to be entitled
2	An act relating to child support enforcement; amending
3	s. 61.13016, F.S.; providing that a child support
4	obligor may avoid the suspension of his or her driver
5	license and motor vehicle registration by beginning to
6	pay his or her obligation by income deduction within a
7	specified period; amending s. 322.058, F.S.; providing
8	that a child support obligor may avoid the suspension
9	of his or her driver license and motor vehicle
10	registration by beginning to pay his or her obligation
11	by income deduction within a specified period;
12	amending s. 409.25656, F.S.; providing that a
13	garnishee may consent to receive certain notices by
14	secure e-mail or fax; requiring establishment of an
15	automated method for the Chief Financial Officer to
16	periodically provide the Department of Revenue an
17	electronic file of individuals to whom the state pays
18	money for goods or services or who lease real property
19	to the state; requiring garnishment of such payments
20	for past due or overdue support; deleting provisions
21	requiring the Department of Revenue to provide certain
22	information to the Chief Financial Officer for such
23	purpose; amending s. 409.25658, F.S.; revising
24	provisions concerning use of unclaimed property for
25	collection of past due support; amending s. 409.2575,
26	F.S.; revising language concerning who may cause
27	certain liens to be placed for unpaid and delinquent
28	support; authorizing liens on a claim, settlement, or
PC	Page 1 of 9

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2012 PCS for HB 935 ORIGINAL 29 judgment that may result in payment to the obligor; 30 providing for notice to the obligor; providing 31 requirements for such notice; providing an effective 32 date. 33 34 Be It Enacted by the Legislature of the State of Florida: 35 36 Section 1. Subsection (1), paragraph (a) of subsection 37 (2), and subsection (3) of section 61.13016, Florida Statutes, are amended to read: 38 39 61.13016 Suspension of driver driver's licenses and motor 40 vehicle registrations.-The driver driver's license and motor vehicle 41 (1)registration of a support obligor who is delinquent in payment 42 43 or who has failed to comply with subpoenas or a similar order to appear or show cause relating to paternity or support 44 45 proceedings may be suspended. When an obligor is 15 days delinquent making a payment in support or failure to comply with 46 47 a subpoena, order to appear, order to show cause, or similar 48 order in IV-D cases, the Title IV-D agency may provide notice to 49 the obligor of the delinguency or failure to comply with a 50 subpoena, order to appear, order to show cause, or similar order 51 and the intent to suspend by regular United States mail that is 52 posted to the obligor's last address of record with the 53 Department of Highway Safety and Motor Vehicles. When an obligor 54 is 15 days delinguent in making a payment in support in non-IV-D 55 cases, and upon the request of the obligee, the depository or 56 the clerk of the court must provide notice to the obligor of the Page 2 of 9

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### ORIGINAL

57 delinquency and the intent to suspend by regular United States 58 mail that is posted to the obligor's last address of record with 59 the Department of Highway Safety and Motor Vehicles. In either 60 case, the notice must state:

(a) The terms of the order creating the supportobligation;

(b) The period of the delinquency and the total amount of
the delinquency as of the date of the notice or describe the
subpoena, order to appear, order to show cause, or other similar
order that which has not been complied with;

(c) That notification will be given to the Department of
Highway Safety and Motor Vehicles to suspend the obligor's
<u>driver</u> driver's license and motor vehicle registration unless,
within 20 days after the date the notice is mailed, the obligor:

71 1.a. Pays the delinquency in full and any other costs and 72 fees accrued between the date of the notice and the date the 73 delinquency is paid;

b. Enters into a written agreement for payment with the obligee in non-IV-D cases or with the Title IV-D agency in IV-D cases; or in IV-D cases, complies with a subpoena or order to appear, order to show cause, or a similar order; or

78 c. Files a petition with the circuit court to contest the
79 delinquency action; or and

d. Begins paying the delinquency by income deduction; and
2. Pays any applicable delinquency fees.

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83 If the obligor in non-IV-D cases enters into a written agreement 84 for payment before the expiration of the 20-day period, the

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### ORIGINAL

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obligor must provide a copy of the signed written agreement tothe depository or the clerk of the court.

87 Upon petition filed by the obligor in the circuit (2) (a) 88 court within 20 days after the mailing date of the notice, the 89 court may, in its discretion, direct the department to issue a 90 license for driving privileges restricted to business purposes 91 only, as defined by s. 322.271, if the person is otherwise 92 qualified for such a license. As a condition for the court to 93 exercise its discretion under this subsection, the obligor must 94 agree to a schedule of payment on any child support arrearages 95 and to maintain current child support obligations. If the 96 obligor fails to comply with the schedule of payment, the court 97 shall direct the Department of Highway Safety and Motor Vehicles to suspend the obligor's driver driver's license. 98

99 If the obligor does not, within 20 days after the (3) 100 mailing date on the notice, pay the delinquency;  $\tau$  enter into a 101 written payment agreement;  $\tau$  comply with the subpoena, order to 102 appear, order to show cause, or other similar order; begin 103 paying the delinquency by income deduction;  $\tau$  or file a motion to 104 contest, the Title IV-D agency in IV-D cases, or the depository 105 or clerk of the court in non-IV-D cases, may shall file the 106 notice with the Department of Highway Safety and Motor Vehicles and request the suspension of the obligor's driver driver's 107 108 license and motor vehicle registration in accordance with s. 109 322.058.

Section 2. Subsections (1) and (2) of section 322.058, Florida Statutes, are amended to read:

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### ORIGINAL

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112 322.058 Suspension of driving privileges due to support 113 delinquency; reinstatement.-

When the department receives notice from the Title IV-114 (1)115 D agency or depository or the clerk of the court that any person 116 licensed to operate a motor vehicle in the State of Florida 117 under the provisions of this chapter has a delinguent support 118 obligation or has failed to comply with a subpoena, order to 119 appear, order to show cause, or similar order, the department 120 shall suspend the driver driver's license of the person named in 121 the notice and the registration of all motor vehicles owned by 122 that person.

(2) The department must reinstate the driving privilege and allow registration of a motor vehicle when the Title IV-D agency in IV-D cases or the depository or the clerk of the court in non-IV-D cases provides to the department an affidavit stating that:

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(a) The person has paid the delinquency;

(b) The person has reached a written agreement for paymentwith the Title IV-D agency or the obligee in non-IV-D cases;

131 (c) A court has entered an order granting relief to the 132 obligor ordering the reinstatement of the license and motor 133 vehicle registration; or

(d) The person has complied with the subpoena, order to
appear, order to show cause, or similar order; or

136 (e) The obligor is paying the delinquency by income
137 deduction.

Section 3. Subsections (4) and (10) of section 409.25656, Florida Statutes, are amended to read:

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PCS for HB 935 ORIGINAL 140 409.25656 Garnishment.-141 (4) A notice that is delivered under this section is 142 effective at the time of delivery against all credits, other 143 personal property, or debts of the obligor which are not at the 144 time of such notice subject to an attachment, garnishment, or 145 execution issued through a judicial process. Upon the 146 garnishee's written consent, the department may send notices to 147 the garnishee by secure e-mail or fax. 148 (10)The Chief Financial Officer shall work cooperatively 149 with the department to establish an automated method for 150 periodically disclosing to the department an electronic file of 151 individuals to whom the state pays money for goods or services 152 or who lease real property to the state. The department shall use the data provided to identify individuals who owe past due 153 154 or overdue support and may garnish payments owed to such 155 individuals by the state as provided in this section The 156 department shall provide notice to the Chief Financial Officer, 157 in electronic or other form specified by the Chief Financial 158 Officer, listing the obligors for whom warrants are outstanding. 159 Pursuant to subsection (1), the Chief Financial Officer shall, upon notice from the department, withhold all payments to any 160 161 obligor who provides commodities or services to the state, 162 leases real property to the state, or constructs a public 163 building or public work for the state. The department may levy 164 upon the withheld payments in accordance with subsection (3). 165 Section 215.422 does not apply from the date the notice is filed 166 with the Chief Financial Officer until the date the department

167 notifies the Chief Financial Officer of its consent to make

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### ORIGINAL

2012

168 payment to the person or 60 days after receipt of the 169 department's notice in accordance with subsection (1), whichever 170 occurs earlier.

Section 4. Subsections (1) and (4) of section 409.25658,Florida Statutes, are amended to read:

173 409.25658 Use of unclaimed property for past due support.174 (1) In a joint effort to facilitate the collection and
175 payment of past due support, the Department of Revenue, in
176 cooperation with the Department of Financial Services, shall
177 identify persons owing support collected <u>by the department</u>
178 through a court who are presumed to have unclaimed property held
179 by the Department of Financial Services.

Before Prior to paying an obligor's approved claim, 180 (4) the Department of Financial Services shall notify the department 181 182 that the such claim has been approved. Upon confirmation that 183 the Department of Financial Services has approved the claim, the 184 department shall immediately send a notice by certified mail to the obligor at the address provided by the obligor to the 185 186 Department of Financial Services, with a copy to the Department 187 of Financial Services, advising the obligor of the department's 188 intent to intercept the approved claim up to the amount of the 189 past due support, and informing the obligor of the obligor's 190 right to request a hearing under chapter 120. The Department of 191 Financial Services shall retain custody of the property until a final order has been entered and any appeals thereon have been 192 concluded, or, if the intercept is uncontested, until notified 193 by the department. If the obligor fails to request a hearing, 194 195 the department shall notify enter a final order instructing the Page 7 of 9

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	PCS for HB 935 ORIGINAL 2012
196	Department of Financial Services, electronically or in writing,
197	to transfer to the department the property in the amount stated
198	in the notice or electronic file final order. Upon such
199	transfer, the Department of Financial Services shall be released
200	from further liability related to the transferred property.
200	
	Section 5. Section 409.2575, Florida Statutes, is amended
202	to read:
203	409.2575 Administrative liens <del>on motor vehicles and</del>
204	vessels
205	(1) The <u>department</u> <del>director of the state IV-D program, or</del>
206	the director's designee, may cause a lien for unpaid and
207	delinquent support to be placed upon motor vehicles, as defined
208	in chapter 320, <del>and</del> upon vessels, as defined in chapter 327,
209	that are registered in the name of an obligor who is delinquent
210	in support payments, if the title to the property is held by a
211	<del>lienholder,</del> in the manner provided in chapter 319 or chapter
212	328, and upon a claim, settlement, or judgment that may result
213	in payment to the obligor. The department shall notify the
214	obligor of the intent to place a lien by certified mail sent to
215	the obligor's address of record on file with the depository. The
216	notice must state the amount of past due support owed and inform
217	the obligor of the right to contest the lien at an
218	administrative hearing as provided by chapter 120. Notice of
219	lien shall not be mailed unless the delinquency in support
220	exceeds \$600.
221	(2) If the first lienholder fails, neglects, or refuses to
222	forward the certificate of title to the appropriate department
223	as requested pursuant to s. 319.24 or s. 328.15, the department
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F	PCS for HB 935

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Section 6. This act shall take effect July 1, 2012.

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224 director of the IV-D program, or the director's designee, may

225 apply to the circuit court for an order to enforce the

226 requirements of s. 319.24 or s. 328.15, whichever applies.

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Page 9 of 9 PCS for HB 935 CODING: Words stricken are deletions; words <u>underlined</u> are additions.



## **Civil Justice Subcommittee**

### Wednesday, January 25, 2012 8:00 AM 404 HOB

### **AMENDMENT PACKET**

Dean Cannon Speaker Eric Eisnaugle Chair

PCS Name: PCS for HB 213 (2012)

Amendment No. 1

COMMITTEE/SUBCOMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing PCS: Civil Justice Subcommittee Representative Passidomo offered the following:

### Amendment

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Remove lines 483-487 and insert:

6 Section 7. <u>The amendments to s. 702.10</u>, Florida Statutes, 7 <u>and the creation of ss. 702.11 and 702.13</u>, Florida Statutes, are 8 <u>remedial in nature and shall apply to causes of action pending</u> 9 <u>on the effective date of this act. Section 702.12</u>, Florida 10 <u>Statutes, created by this act, applies to cases filed on or</u> 11 <u>after</u> 12

PCS for HB 213 a1 Published On: 1/24/2012 6:16:56 PM Page 1 of 1

Bill No. HB 897 (2012)

Amendment No. 1

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COMMITTEE/SUBCOMMITT	TEE ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing bill: Civil Justice Subcommittee Representative Moraitis offered the following:

### Amendment (with title amendment)

Remove everything after the enacting clause and insert: Section 1. Subsection (1) and paragraph (a) of subsection (2) of section 255.05, Florida Statutes, are amended, and subsection (11) is added to said section, to read:

9 255.05 Bond of contractor constructing public buildings;
10 form; action by materialmen.-

11 Any person entering into a formal contract with the (1)(a) 12 state or any county, city, or political subdivision thereof, or 13 other public authority or private entity, for the construction 14 of a public building, for the prosecution and completion of a 15 public work, or for repairs upon a public building or public 16 work shall be required, before commencing the work or before 17 recommencing the work after a default or abandonment, to 18 execute, deliver to the public owner, and record in the public 19 records of the county where the improvement is located, a 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM Page 1 of 29

Bill No. HB 897 (2012)

payment and performance bond with a surety insurer authorized to 20 21 do business in this state as surety. A public entity may not 22 require a contractor to secure a surety bond under this section 23 from a specific agent or bonding company. The bond must state on its front page: the name, principal business address, and phone 24 25 number of the contractor, the surety, the owner of the property 26 being improved, and, if different from the owner, the 27 contracting public entity; the contract number assigned by the 28 contracting public entity; the bond number assigned by the 29 surety; and a description of the project sufficient to identify 30 it, such as a legal description or the street address of the 31 property being improved, and a general description of the 32 improvement. Such bond shall be conditioned upon the 33 contractor's performance of the construction work in the time 34 and manner prescribed in the contract and promptly making 35 payments to all persons defined in s. 713.01 who furnish labor, 36 services, or materials for the prosecution of the work provided for in the contract. Any claimant may apply to the governmental 37 38 entity having charge of the work for copies of the contract and 39 bond and shall thereupon be furnished with a certified copy of 40 the contract and bond. The claimant shall have a right of action 41 against the contractor and surety for the amount due him or her, including unpaid finance charges due under the claimant's 42 43 contract. Such action shall not involve the public authority in any expense. When such work is done for the state and the 44 45 contract is for \$100,000 or less, no payment and performance 46 bond shall be required. At the discretion of the official or 47 board awarding such contract when such work is done for any 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM Page 2 of 29

Amendment No. 1

Bill No. HB 897 (2012)

Amendment No. 1

48 county, city, political subdivision, or public authority, any 49 person entering into such a contract which is for \$200,000 or 50 less may be exempted from executing the payment and performance 51 bond. When such work is done for the state, the Secretary of 52 Management Services may delegate to state agencies the authority 53 to exempt any person entering into such a contract amounting to 54 more than \$100,000 but less than \$200,000 from executing the 55 payment and performance bond. In the event such exemption is granted, the officer or officials shall not be personally liable 56 57 to persons suffering loss because of granting such exemption. 58 The Department of Management Services shall maintain information 59 on the number of requests by state agencies for delegation of 60 authority to waive the bond requirements by agency and project 61 number and whether any request for delegation was denied and the 62 justification for the denial. Any provision in a payment bond 63 furnished for public work contracts as provided by this 64 subsection which further restricts the classes of persons as 65 defined in s. 713.01 protected by the bond, which restricts or 66 the venue of any proceeding relating to such bond, which limits 67 or expands the effective duration of the bond, or which adds 68 conditions precedent to the enforcement of a claim against the 69 bond beyond those provided in this section is unenforceable.

(b) The Department of Management Services shall adopt rules with respect to all contracts for \$200,000 or less, to provide:

73 1. Procedures for retaining up to 10 percent of each 74 request for payment submitted by a contractor and procedures for 75 determining disbursements from the amount retained on a pro rata 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM Page 3 of 29

Bill No. HB 897 (2012)

Amendment No. 1

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76 basis to laborers, materialmen, and subcontractors, as defined 77 in s. 713.01.

Procedures for requiring certification from laborers,
materialmen, and subcontractors, as defined in s. 713.01, prior
to final payment to the contractor that such laborers,
materialmen, and subcontractors have no claims against the
contractor resulting from the completion of the work provided
for in the contract.

The state shall not be held liable to any laborer, materialman,
or subcontractor for any amounts greater than the pro rata share
as determined under this section.

(c)1. The amount of the bond shall equal the contract price, except that for a contract in excess of \$250 million, if the state, county, municipality, political subdivision, or other public entity finds that a bond in the amount of the contract price is not reasonably available, the public owner shall set the amount of the bond at the largest amount reasonably available, but not less than \$250 million.

95 2. For construction-management or design-build contracts, 96 if the public owner does not include in the bond amount the cost 97 of design or other nonconstruction services, the bond may not be 98 conditioned on performance of such services or payment to 99 persons furnishing such services. Notwithstanding paragraph (a), 100 such a bond may exclude persons furnishing such services from 101 the classes of persons protected by the bond.

(2) (a)1. If a claimant is no longer furnishing labor, services, or materials on a project, a contractor or the 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM Page 4 of 29

Bill No. HB 897 (2012)

104	Amendment No. 1 contractor's agent or attorney may elect to shorten the
105	prescribed time in this paragraph within which an action to
106	enforce any claim against a payment bond must <del>provided pursuant</del>
107	to this section may be commenced by recording in the clerk's
108	office a notice in substantially the following form:
109	office a notice in substantially the following form.
110	NOTICE OF CONTEST OF CLAIM
111	
	AGAINST PAYMENT BOND
112	
113	To:(Name and address of claimant)
114	
115	You are notified that the undersigned contests your notice
116	of nonpayment, dated,, and served on the
117	undersigned on,, and that the time within
118	which you may file suit to enforce your claim is limited to 60
119	days after the date of service of this notice.
120	
121	DATED on,
122	
123	Signed:(Contractor or Attorney)
124	
125	The claim of any claimant upon whom such notice is served and
126	who fails to institute a suit to enforce his or her claim
127	against the payment bond within 60 days after service of such
128	notice shall be extinguished automatically. The contractor of
129	the contractor's attorney <del>clerk</del> shall <u>serve</u> mail a copy of the
130	notice of contest to the claimant at the address shown in the
131	notice of nonpayment or most recent amendment thereto and shall
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Bill No. HB 897 (2012)

Amendment No. 1

132 certify to such service on the face of such notice and record133 the notice. Service is complete upon mailing.

134 2. A claimant, except a laborer, who is not in privity 135 with the contractor must shall, before commencing or not later 136 than 45 days after commencing to furnish labor, services, or 137 materials for the prosecution of the work, furnish the contractor with a written notice that he or she intends to look 138 139 to the bond for protection. A claimant who is not in privity 140 with the contractor and who has not received payment for his or 141 her labor, services, or materials shall deliver to the 142 contractor and to the surety written notice of the performance 143 of the labor or delivery of the materials or supplies and of the 144 nonpayment. The notice of nonpayment must may be served at any 145 time during the progress of the work or thereafter but may not 146 be served earlier than before 45 days after the first furnishing of labor, services, or materials or, and not later than 90 days 147 148 after the final furnishing of the labor, services, or materials 149 by the claimant or, with respect to rental equipment, not later 150 than 90 days after the date that the rental equipment was last 151 on the job site available for use. Any notice of nonpayment 152 served by a claimant who is not in privity with the contractor 153 which includes sums for retainage must specify the portion of 154 the amount claimed for retainage. An No action for the labor, 155 materials, or supplies may not be instituted against the 156 contractor or the surety unless the notice to the contractor and 157 notice of nonpayment have been served, if required by this 158 section both notices have been given. If the payment bond is not 159 recorded before commencement of construction, the time periods 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM Page 6 of 29

Bill No. HB 897 (2012)

	Amendment No. 1
160	for the claimant to serve the required notices may at the option
161	of the claimant be calculated from the dates specified in this
162	section or from the date the claimant is served a copy of the
163	bond. In no event, however, shall the limitation period for
164	commencement of an action against a payment bond as established
165	in s. 95.11 be expanded. Notices required or permitted under
166	this section may be served in accordance with s. 713.18. A
167	claimant may not waive in advance his or her right to bring an
168	action under the bond against the surety. In any action brought
169	to enforce a claim against a payment bond under this section,
170	the prevailing party is entitled to recover a reasonable fee for
171	the services of his or her attorney for trial and appeal or for
172	arbitration, in an amount to be determined by the court, which
173	fee must be taxed as part of the prevailing party's costs, as
174	allowed in equitable actions. The time periods for service of a
175	notice of nonpayment or for bringing an action against a
176	contractor or a surety shall be measured from the last day of
177	furnishing labor, services, or materials by the claimant and
178	shall not be measured by other standards, such as the issuance
179	of a certificate of occupancy or the issuance of a certificate
180	of substantial completion.
181	(11) If a contractor furnishes and records a payment and

(11) If a contractor furnishes and records a payment and 181 performance bond for a public works project in accordance with 182 183 this section, the public authority may not condition its 184 payments to the contractor on the production of a release, 185 waiver, or like documentation from a claimant demonstrating that 186 the claimant does not have an outstanding claim against the contractor, the surety, the payment bond, or the public 187 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM

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Bill No. HB 897 (2012)

Amendment No. 1

188	authority for payments due on labor, services, or materials
189	furnished on the public works project.
190	Section 2. Paragraph (b) of subsection (2) of section
191	713.10, Florida Statutes, is amended to read:
192	713.10 Extent of liens
193	(2)
194	(b) The interest of the lessor shall not be subject to
195	liens for improvements made by the lessee when:
196	1. The lease, or a short form or a memorandum of the lease
197	that contains the specific language in the lease prohibiting
198	such liability, is recorded in the official records of the
199	county where the premises are located before the recording of a
200	notice of commencement for improvements to the premises and the
201	terms of the lease expressly prohibit such liability; or
202	2. The terms of the lease expressly prohibit such
203	liability, and a notice advising that leases for the rental of
204	premises on a parcel of land prohibit such liability has been
205	recorded in the official records of the county in which the
206	parcel of land is located before the recording of a notice of
207	commencement for improvements to the premises, and the notice
208	includes the following:
209	a. The name of the lessor.
210	b. The legal description of the parcel of land to which
211	the notice applies.

c. The specific language contained in the various leasesprohibiting such liability.

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Amendment No. 1 214 d. A statement that all or a majority of the leases 215 entered into for premises on the parcel of land expressly 216 prohibit such liability. 217 218 The notice required by this subparagraph shall still be 219 effective and the lessor's interest in a premises on the parcel 220 of land shall not be subject to liens for improvements made by 221 the lessee of such premises notwithstanding that all of the 222 leases for all of the premises on the parcel of land do not 223 contain language prohibiting such liability or the language 224 prohibiting such liability varies in the various leases or does 225 not match the language in the notice, if the lease for the 226 specific premises as to which a lien could otherwise be claimed 227 against the lessor's interest expressly provides that the 228 interest of the lessor shall not be subject to liens for 229 improvements made by the lessee. 230 The lessee is a mobile home owner who is leasing a 3. 231 mobile home lot in a mobile home park from the lessor. 232 Section 3. Paragraph (e) of subsection (1) of section 233 713.13, Florida Statutes, is amended to read: 234 713.13 Notice of commencement.-235 (1)236 A copy of any payment bond must be attached at the (e) 237 time of recordation of the notice of commencement. The failure 238 to attach a copy of the bond to the notice of commencement when 239 the notice is recorded negates the exemption provided in s. 240 713.02(6). However, if a payment bond under s. 713.23 exists but 241was not attached at the time of recordation of the notice of 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM Page 9 of 29

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Amendment No. 1 242 commencement, the bond may be used to transfer any recorded lien 243 of a lienor except that of the contractor by the recordation and 244 service of a notice of bond pursuant to s. 713.23(2). The notice 245 requirements of s. 713.23 apply to any claim against the bond; 246 however, the time limits for serving any required notices shall, 247 at the option of the lienor, be calculated from the dates begin 248 running from the later of the time specified in s. 713.23 or the 249 date the notice of bond is served on the lienor. 250 Section 4. Paragraph (f) of subsections (1), and 251 subsection (4), of section 713.132, Florida Statutes, are 252 amended to read: 253 713.132 Notice of termination.-254An owner may terminate the period of effectiveness of (1)255 a notice of commencement by executing, swearing to, and 256 recording a notice of termination that contains: 257 A statement that the owner has, before recording the (f) 258 notice of termination, served a copy of the notice of 259 termination on the contractor and on each lienor who has a 260 direct contract with the owner or who has served a notice to 261 owner given notice. The owner is not required to serve a copy of 262 the notice of termination on any lienor who has executed a 263 waiver and release of lien upon final payment in accordance with 264 s. 713.20. A notice of termination is effective to terminate the 265 (4) 266 notice of commencement at the later of 30 days after recording 267 of the notice of termination or the date stated in the notice of 268 termination as the date on which the notice of commencement is 269 terminated, if provided that the notice of termination has been 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM Page 10 of 29

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270 served pursuant to paragraph (1)(f) on the contractor and on 271 each lienor who has a direct contract with the owner or who has 272 served a notice to owner given notice.

273 Section 5. Section 713.16, Florida Statutes, is amended to 274 read:

275 713.16 Demand for copy of contract and statements of 276 account; form.-

277 (1)A copy of the contract of a lienor or owner and a 278 statement of the amount due or to become due if fixed or 279 ascertainable thereon must be furnished by any party thereto, 280 upon written demand of an owner or a lienor contracting with or 281 employed by the other party to such contract. If the owner or 282 lienor refuses or neglects to furnish such copy of the contract 283 or such statement, or willfully and falsely states the amount 284 due or to become due if fixed or ascertainable under such 285 contract, any person who suffers any detriment thereby has a 286 cause of action against the person refusing or neglecting to 287 furnish the same or willfully and falsely stating the amount due 288 or to become due for his or her damages sustained thereby. The 289 information contained in such copy or statement furnished 290 pursuant to such written demand is binding upon the owner or 291 lienor furnishing it unless actual notice of any modification is 292 given to the person demanding the copy or statement before such 293 person acts in good faith in reliance on it. The person 294 demanding such documents must pay for the reproduction thereof; 295 and, if such person fails or refuses to do so, he or she is 296 entitled only to inspect such documents at reasonable times and 297 places.

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298 The owner may serve in writing a demand of any lienor (2)for a written statement under oath of his or her account showing 299 the nature of the labor or services performed and to be 300 301 performed, if any, the materials furnished, the materials to be furnished, if known, the amount paid on account to date, the 302 303 amount due, and the amount to become due, if known, as of the 304 date of the statement by the lienor. Any such demand to a lienor 305 must be served on the lienor at the address and to the attention of any person who is designated to receive the demand in the 306 307 notice to owner served by such lienor and must include a 308 description of the project, including the names of the owner, 309 the contractor, and the lienor's customer, as set forth in the 310 lienor's notice to owner. The failure or refusal to furnish the 311 statement does not deprive the lienor of his or her lien if the 312 demand is not served at the address of the lienor or directed to the attention of the person designated to receive the demand in 313 314 the notice to owner. The failure or refusal to furnish the 315 statement under oath within 30 days after the demand, or the 316 furnishing of a false or fraudulent statement, deprives the 317 person so failing or refusing to furnish such statement of his 318 or her lien. If the owner serves more than one demand for 319 statement of account on a lienor and none of the information 320 regarding the account has changed since the lienor's last 321 response to a demand, the failure or refusal to furnish such 322 statement does not deprive the lienor of his or her lien. The 323 negligent inclusion or omission of any information deprives the 324 person of his or her lien to the extent the owner can 325 demonstrate prejudice from such act or omission by the lienor. 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM Page 12 of 29

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326	Amendment No. 1 The failure to furnish a response to a demand for statement of
327	account does not affect the validity of any claim of lien being
328	enforced through a foreclosure case filed prior to the date the
329	demand for statement is received by the lienor.
330	(3) A request for sworn statement of account must be in
331	substantially the following form:
332	
333	REQUEST FOR SWORN STATEMENT OF ACCOUNT
334	
335	WARNING: YOUR FAILURE TO FURNISH THE REQUESTED STATEMENT, SIGNED
336	UNDER OATH, WITHIN 30 DAYS OR THE FURNISHING OF A FALSE
337	STATEMENT WILL RESULT IN THE LOSS OF YOUR LIEN.
338	
339	To:(Lienor's name and address)
340	
341	The undersigned hereby demands a written statement under oath of
342	his or her account showing the nature of the labor or services
343	performed and to be performed, if any, the materials furnished,
344	the materials to be furnished, if known, the amount paid on
345	account to date, the amount due, and the amount to become due,
346	if known, as of the date of the statement for the improvement of
347	real property identified as (property description)
348	
349	(name of contractor)
350	
351	(name of the lienor's customer, as set forth in the lienor's
352	Notice to Owner, if such notice has been served)
353	
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Amendment No. 1 354 ...(signature and address of owner)... 355 ...(date of request for sworn statement of account)...

356

357 When a contractor has furnished a payment bond (4) 358 pursuant to s. 713.23, he or she may, when an owner makes any 359 payment to the contractor or directly to a lienor, serve a 360 written demand on any other lienor for a written statement under 361 oath of his or her account showing the nature of the labor or services performed and to be performed, if any, the materials 362 363 furnished, the materials to be furnished, if known, the amount 364 paid on account to date, the amount due, and the amount to become due, if known, as of the date of the statement by the 365 366 lienor. Any such demand to a lienor must be served on the lienor 367 at the address and to the attention of any person who is 368 designated to receive the demand in the notice to contractor 369 served by such lienor. The demand must include a description of 370 the project, including the names of the owner, the contractor, and the lienor's customer, as set forth in the lienor's notice 371 372 to contractor. The failure or refusal to furnish the statement 373 does not deprive the lienor of his or her rights under the bond 374 if the demand is not served at the address of the lienor or 375 directed to the attention of the person designated to receive the demand in the notice to contractor. The failure to furnish 376 377 the statement within 30 days after the demand, or the furnishing 378 of a false or fraudulent statement, deprives the person who 379 fails to furnish the statement, or who furnishes the false or 380 fraudulent statement, of his or her rights under the bond. If 381 the contractor serves more than one demand for statement of 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM Page 14 of 29

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Amendment No. 1 382 account on a lienor and none of the information regarding the 383 account has changed since the lienor's last response to a 384 demand, the failure or refusal to furnish such statement does 385 not deprive the lienor of his or her rights under the bond. The 386 negligent inclusion or omission of any information deprives the person of his or her rights under the bond to the extent the 387 388 contractor can demonstrate prejudice from such act or omission 389 by the lienor. The failure to furnish a response to a demand for 390 statement of account does not affect the validity of any claim 391 on the bond being enforced in a lawsuit filed prior to the date 392 the demand for statement of account is received by the lienor.

(5) (a) Any lienor who <u>is perfecting a claim of lien</u> has recorded a claim of lien may serve with the claim of lien or <u>thereafter a make</u> written demand on the owner for a written statement under oath showing:

397 1. The amount of the direct contract under which the lien 398 was recorded;

399 2. The dates and amounts paid or to be paid by or on 400 behalf of the owner for all improvements described in the direct 401 contract;

3. The reasonable estimated costs of completing the direct
contract under which the lien was claimed pursuant to the scope
of the direct contract; and

405

4. If known, the actual cost of completion.

406 (b) Any owner who does not provide the statement within 30407 days after demand, or who provides a false or fraudulent

408 statement, is not a prevailing party for purposes of an award of 409 attorney's fees under s. 713.29. The written demand must include 144115 - h0897-strike.docx

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Amendment No. 1 410 the following warning in conspicuous type in substantially the 411 following form: 412 413 WARNING: YOUR FAILURE TO FURNISH THE REQUESTED 414 STATEMENT WITHIN 30 DAYS OR THE FURNISHING OF A FALSE 415 STATEMENT WILL RESULT IN THE LOSS OF YOUR RIGHT TO 416 RECOVER ATTORNEY FEES IN ANY ACTION TO ENFORCE THE 417 CLAIM OF LIEN OF THE PERSON REQUESTING THIS STATEMENT. 418 419 (6) Any written demand served on the owner must include a 420 description of the project, including the names of the 421 contractor and the lienor's customer, as set forth in the 422 lienor's notice to owner. For purposes of this section, the term "information" 423 (7) 424 means the nature and quantity of the labor, services, and 425 materials furnished or to be furnished by a lienor and the 426 amount paid, the amount due, and the amount to become due on the 427 lienor's account. 428 Section 6. Section 713.18, Florida Statutes, is amended to 429 read: 430 713.18 Manner of serving notices and other instruments.-431 (1)Service of notices, claims of lien, affidavits, 432 assignments, and other instruments permitted or required under 433 this part, or copies thereof when so permitted or required, 434 unless otherwise specifically provided in this part, must be 435 made by one of the following methods: 436 (a) By actual delivery to the person to be served; if a 437 partnership, to one of the partners; if a corporation, to an 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM Page 16 of 29

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438 officer, director, managing agent, or business agent; or, if a 439 limited liability company, to a member or manager.

(b) By sending the same by common carrier delivery service
or by registered, Global Express Guaranteed, or certified mail,
with postage or shipping paid by the sender and prepaid, or by
overnight or second day delivery with evidence of delivery,
which may be in an electronic format.

(c) If the method specified in paragraph (a) or paragraph
(b) cannot be accomplished, By posting on the site of the
improvement if service as provided by paragraph (a) or paragraph
(b) cannot be accomplished premises.

449 (2) Notwithstanding subsection (1), service of if a notice 450 to owner, or a notice to contractor under s. 713.23, s. 337.18, 451 or a preliminary notice under s. 255.05 is mailed by registered 452 or certified mail with postage prepaid to the person to be 453 served at any of the addresses set forth in subsection (3) 454 within 40 days after the date the lienor first furnishes labor, 455 services, or materials, service of that notice is effective as 456 of the date of mailing if:

457 (a) The notice is mailed by registered, Global Express
458 Guaranteed, or certified mail, with postage prepaid, to the
459 person to be served at any of the addresses set forth in
460 subsection (3);

461 (b) The notice is mailed within 40 days after the date the 462 lienor first furnishes labor, services, or materials; and

463 (c) The person who served the notice maintains a 464 registered or certified mail log that shows the registered or 465 certified mail number issued by the United States Postal 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM Page 17 of 29

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466 Service, the name and address of the person served, and the date 467 stamp of the United States Postal Service confirming the date of 468 mailing or if the person who served the notice maintains 469 electronic tracking records generated through use of the United 470 States Postal Service Confirm service or a similar service 471 containing the postal tracking number, the name and address of 472the person served, and verification of the date of receipt by 473 the United States Postal Service.

Amendment No. 1

474 (3)(a) Service of If an instrument served pursuant to this
475 section is effective on the date of mailing the instrument if
476 it:

1. Is sent to the last address shown in the notice of commencement or any amendment thereto or, in the absence of a notice of commencement, to the last address shown in the building permit application, or to the last known address of the person to be served; and , is not received, but

482 <u>2.</u> Is returned as being "refused," "moved, not
483 forwardable," or "unclaimed," or is otherwise not delivered or
484 deliverable through no fault of the person serving the item,
485 then service is effective on the date the instrument was sent.

(b) If the address shown in the notice of commencement or any amendment to the notice of commencement, or, in the absence of a notice of commencement, in the building permit application, is incomplete for purposes of mailing or delivery, the person serving the item may complete the address and properly format it according to United States Postal Service addressing standards using information obtained from the property appraiser or

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493 <u>another public record without affecting the validity of service</u> 494 under this section.

495 (4) <u>A notice served by a lienor on one owner or one</u>
496 partner of a partnership owning the real property If the real
497 property is owned by more than one person or a partnership, a
498 lienor may serve any notices or other papers under this part on
499 any one of such owners or partners, and such notice is deemed
500 notice to all owners and partners.

501 Section 7. Section 713.22, Florida Statutes, is amended to 502 read:

503

713.22 Duration of lien.-

504 (1)A No lien provided by this part does not shall 505 continue for a longer period than 1 year after the claim of lien 506 has been recorded or 1 year after the recording of an amended 507 claim of lien that shows a later date of final furnishing of 508 labor, services, or materials, unless within that time an action 509 to enforce the lien is commenced in a court of competent jurisdiction. A lien that has been continued beyond the 1-year 510 511 period The continuation of the lien effected by the commencement 512 of an the action is shall not enforceable be good against 513 creditors or subsequent purchasers for a valuable consideration 514 and without notice, unless a notice of lis pendens is recorded.

(2) An owner or the owner's agent or attorney may elect to shorten the time prescribed in subsection (1) within which to commence an action to enforce any claim of lien or claim against a bond or other security under s. 713.23 or s. 713.24 by recording in the clerk's office a notice in substantially the

520 following form:

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	Amendment No. 1
521	
522	NOTICE OF CONTEST OF LIEN
523	
524	To: (Name and address of lienor)
525	
526	You are notified that the undersigned contests the claim of lien
527	filed by you on,(year), and recorded in Book
528	, Page, of the public records of County, Florida,
529	and that the time within which you may file suit to enforce your
530	lien is limited to 60 days from the date of service of this
531	notice. This day of,(year)
532	
533	Signed:(Owner or Attorney)
534	
535	The lien of any lienor upon whom such notice is served and who
536	fails to institute a suit to enforce his or her lien within 60
537	days after service of such notice shall be extinguished
538	automatically. The clerk shall serve in accordance with s.
539	713.18, mail a copy of the notice of contest to the lien
540	claimant at the address shown in the claim of lien or most
541	recent amendment thereto and shall certify to such service and
542	the date of service on the face of such notice and record the
543	notice. Service shall be deemed complete upon mailing.
544	Section 8. Paragraphs (c), (d), (e), and (f) of subsection
545	(1) and subsections (2) and (4) of section 713.23, Florida
546	Statutes, are amended to read:
547	713.23 Payment bond
548	(1)
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549	Amendment No. 1 (c) <del>Either</del> Before beginning or within 45 days after
550	beginning to furnish labor, materials, or supplies, a lienor who
551	is not in privity with the contractor, except a laborer, shall
552	serve the contractor with notice in writing that the lienor will
553	look to the contractor's bond for protection on the work. If a
554	notice of commencement with the attached bond is not recorded,
555	before commencement of construction or a reference to the bond
556	is not given in the notice of commencement, and in either case
557	if the lienor not in privity with the contractor is not
558	otherwise notified in writing of the existence of the bond, the
559	lienor not in privity with the contractor may, in the
560	alternative, elect to serve the notice to contractor up to shall
561	have 45 days from the date the lienor is served with a copy
562	notified of the existence of the bond within which to serve the
563	notice. The notice may be in substantially the following form
564	and may be combined with a notice to owner given under s. 713.06
565	and, if so, may be entitled "NOTICE TO OWNER/NOTICE TO
566	CONTRACTOR:
567	
568	NOTICE TO CONTRACTOR
569	
570	To(name and address of contractor)
571	
572	The undersigned hereby informs you that he or she has furnished
573	or is furnishing services or materials as follows:
574	
575	(general description of services or materials) for the
576	improvement of the real property identified as (property
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	Amendment No. 1
577	description) under an order given by(lienor's
578	customer)
579	
580	This notice is to inform you that the undersigned intends to
581	look to the contractor's bond to secure payment for the
582	furnishing of materials or services for the improvement of the
583	real property.
584	
585	(name of lienor)
586	(signature of lienor or lienor's representative)
587	(date)
588	(lienor's address)
589	
590	The undersigned notifies you that he or she has furnished or is
591	furnishing (services or materials) for the improvement of
592	the real property identified as (property description)
593	owned by(owner's name and address) under an order given
594	by and that the undersigned will look to the contractor's
595	bond for protection on the work.
596	(Lienor's signature and address)
597	(d) In addition, a lienor is required, as a condition
598	precedent to recovery under the bond, to serve a written notice
599	of nonpayment to the contractor and the surety not later than 90
600	days after the final furnishing of labor, services, or materials
601	by the lienor. A written notice satisfies this condition
602	precedent with respect to the payment described in the notice of
603	nonpayment, including unpaid finance charges due under the
604	lienor's contract, and with respect to any other payments which
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	Amendment No. 1
605	become due to the lienor after the date of the notice of
606	nonpayment. The time period for serving a written notice of
607	nonpayment shall be measured from the last day of furnishing
608	labor, services, or materials by the lienor and shall not be
609	measured by other standards, such as the issuance of a
610	certificate of occupancy or the issuance of a certificate of
611	substantial completion. The failure of a lienor to receive
612	retainage sums not in excess of 10 percent of the value of
613	labor, services, or materials furnished by the lienor is not
614	considered a nonpayment requiring the service of the notice
615	provided under this paragraph. If the payment bond is not
616	recorded before commencement of construction, the time period
617	for the lienor to serve a notice of nonpayment may at the option
618	of the lienor be calculated from the date specified in this
619	section or the date the lienor is served a copy of the bond. In
620	no event, however, shall the limitation period for commencement
621	of an action against a payment bond as established in s. 95.11
622	be expanded. The notice under this paragraph may be in
623	substantially the following form:
624	
625	NOTICE OF NONPAYMENT
626	
627	To(name of contractor and address)
628	(name of surety and address)
629	
630	The undersigned notifies you that he or she has furnished
631	(describe labor, services, or materials) for the
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caal	Amendment No. 1
632	improvement of the real property identified as (property
633	description) The amount now due and unpaid is \$
634	
635	(signature and address of lienor)
636	
637	(e) An NO action for the labor or materials or supplies
638	may <u>not</u> be instituted or prosecuted against the contractor or
639	surety unless both notices have been given, if required by this
640	section. An NO action may not shall be instituted or prosecuted
641	against the contractor or against the surety on the bond under
642	this section after 1 year from the performance of the labor or
643	completion of delivery of the materials and supplies. The time
644	period for bringing an action against the contractor or surety
645	on the bond shall be measured from the last day of furnishing
646	labor, services, or materials by the lienor <u>. The time period</u> and
647	shall not be measured by other standards, such as the issuance
648	of a certificate of occupancy or the issuance of a certificate
649	of substantial completion. A contractor or the contractor's
650	<del>agent or</del> attorney may elect to shorten the <del>prescribed</del> time
651	within which an action to enforce any claim against a payment
652	bond provided under this section or s. 713.245 <u>must</u> may be
653	commenced at any time after a notice of nonpayment, if required,
654	has been served for the claim by recording in the clerk's office
655	a notice in substantially the following form:
656	
657	NOTICE OF CONTEST OF CLAIM
658	AGAINST PAYMENT BOND
659	
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Amendment No. 1
660
     To: ... (Name and address of lienor)...
661
          You are notified that the undersigned contests your notice
662
     of nonpayment, dated ...., and served on the undersigned
663
     on ...., ...., and that the time within which you may file suit
664
665
     to enforce your claim is limited to 60 days from the date of
666
     service of this notice.
667
668
     DATED on ...., .....
669
     Signed: ... (Contractor or Attorney) ...
670
671
     The claim of any lienor upon whom the notice is served and who
672
     fails to institute a suit to enforce his or her claim against
673
     the payment bond within 60 days after service of the notice
674
     shall be extinguished automatically. The contractor or the
     contractor's attorney <del>clerk</del> shall serve mail a copy of the
675
676
     notice of contest to the lienor at the address shown in the
677
     notice of nonpayment or most recent amendment thereto and shall
678
     certify to such service on the face of the notice and record the
679
     notice. Service is complete upon mailing.
680
           (f) Any lienor has a direct right of action on the bond
681
     against the surety. Any provision in a payment bond which
682
     further restricts A bond must not contain any provisions
683
     restricting the classes of persons who are protected by the
     payment bond, which restricts thereby or the venue of any
684
685
     proceeding relating to such payment bond, which limits or
686
     expands the effective duration of the payment bond, or which
     adds conditions precedent to the enforcement of a claim against
687
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688 a payment bond beyond those provided in this part is 689 enforceable. The surety is not entitled to the defense of pro 690 tanto discharge as against any lienor because of changes or 691 modifications in the contract to which the surety is not a 692 party; but the liability of the surety may not be increased 693 beyond the penal sum of the bond. A lienor may not waive in 694 advance his or her right to bring an action under the bond 695 against the surety.

696 The bond shall secure every lien under the direct (2) 697 contract accruing subsequent to its execution and delivery, 698 except that of the contractor. Every claim of lien, except that 699 of the contractor, filed subsequent to execution and delivery of 700 the bond shall be transferred to it with the same effect as 701 liens transferred under s. 713.24. Record notice of the transfer 702 shall be effected by the contractor, or any person having an 703 interest in the property against which the claim of lien has 704 been asserted, by recording in the clerk's office a notice, with 705 the bond attached, in substantially the following form:

NOTICE OF BOND

709 To ... (Name and Address of Lienor)...

706 707

708

710

715

You are notified that the claim of lien filed by you on ..., and recorded in Official Records Book .... at page .... of the public records of .... County, Florida, is secured by a bond, a copy being attached.

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	Amendment No. 1
716	Signed: (Name of person recording notice)
717	
718	The notice shall be verified. The person recording the notice of
719	bond <del>clerk</del> shall <u>serve</u> mail a copy of the notice <u>along with a</u>
720	copy of the bond to the lienor at the address shown in the claim
721	of lien, or the most recent amendment to it; shall certify to
722	the service on the face of the notice; and shall record the
723	notice. The clerk shall receive the same fee as prescribed in s.
724	713.24(1) for certifying to a transfer of lien.
725	(4) The provisions of s. 713.24(3) shall apply to bonds
726	under this section except where those provisions conflict with
727	this section.
728	Section 9. This act shall take effect October 1, 2012.
729	
730	
731	
732	TITLE AMENDMENT
733	Remove the entire title and insert:
734	An act relating to construction liens and bonds; amending s.
735	255.05, F.S.; requiring that the bond number be stated on the
736	first page of the bond; providing that a provision in a payment
737	bond furnished for a public works contract that limits or
738	expands the effective duration of the bond or adds conditions
739	precedent is unenforceable; requiring a contractor, or the
740	contractor's attorney, to serve rather than mail a notice of
741	contest of claim against the payment bond; providing additional
742	time for service when the bond is not recorded; specifying the
743	
1	duration of the bond; providing that payment to a contractor who

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744has furnished a payment bond on a public works project may not 745 be conditioned upon production of certain documents; providing 746 prerequisites for commencement of an action against a payment bond; amending s. 713.10, F.S.; providing that a specified 747 748 notice concerning a lessor's liability for liens for 749 improvements made by the lessee is effective notwithstanding 750 that all of the leases for all of the premises on the parcel of 751 land do not contain language prohibiting such liability or the 752 language prohibiting such liability varies in the various leases 753 or does not match the language in the notice, if the lease for 754 the specific premises as to which a lien could otherwise be 755 claimed against the lessor's interest expressly provides that 756 the interest of the lessor shall not be subject to liens for 757 improvements made by the lessee; amending s. 713.13, F.S.; 758 providing additional time for service when a notice of 759 commencement is not recorded with a copy of the bond attached; 760 amending s. 713.132, F.S.; requiring notice of termination to be 761 served on lienors in privity with the owner; amending s. 713.16, 762 F.S.; revising requirements for demands for a copy of a 763 construction contract and a statement of account; authorizing a 764 lienor to make certain written demands to an owner for certain 765 written statements; providing requirements for such written 766 demands; amending s. 713.18, F.S.; providing additional methods 767 by which certain items may be served; revising provisions 768 relating to when service of specified items is effective; 769 specifying requirements for certain written instruments under 770 certain circumstances; amending s. 713.22, F.S.; requiring that 771 the clerk serve rather than mail a notice of contest of lien; 144115 - h0897-strike.docx Published On: 1/24/2012 6:16:19 PM Page 28 of 29

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772 amending s. 713.23, F.S.; revising the contents of a notice to 773 contractor; requiring that a contractor serve rather than mail a 774 notice of contest of claim against the payment bond and a notice 775 of bond; clarifying the attachment of the bond to the notice; 776 providing that a provision in a payment bond that limits or expands the effective duration of the bond or adds conditions 777 778 precedent is unenforceable; clarifying applicability of certain 779 provisions; providing an effective date.

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