

# RULEMAKING & REGULATION SUBCOMMITTEE

Wednesday, March 16, 2011

9:00 A.M. - 11:00 A.M.

**306 House Office Building** 

# COMMITTEE MEETING PACKET

Chris Dorworth Chair

Dean Cannon Speaker

# **Committee Meeting Notice**

#### HOUSE OF REPRESENTATIVES

#### **Rulemaking & Regulation Subcommittee**

Start Date and Time:	Wednesday, March 16, 2011 09:00 am
End Date and Time:	Wednesday, March 16, 2011 11:00 am
Location: Duration:	306 HOB 2.00 hrs

#### Consideration of the following bill(s):

CS/HB 87 Communications Among the Branches of State Government by Civil Justice Subcommittee, Soto HB 421 Agricultural-related Exemptions to Water Management Requirements by Bembry HB 663 State Forests by Steube CS/HB 735 Division of Forestry by Agriculture & Natural Resources Subcommittee, Porter

#### Consideration of the following proposed committee bill(s):

PCB RRS 11-01 -- Legislative Ratification of Administrative Rules

#### Workshop on the following:

Rules of Conern

F.A.C. Rule 6A-22.010 Department of Education - Reporting Services and Costs: Qualified Rehabilitation Provider and Employer or Carrier Responsibilities

F.A.C. Rule 6A-22.011 Department of Education - List of Forms

#### NOTICE FINALIZED on 03/14/2011 16:13 by Thompson.Sonja

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# FLORIDA HOUSE OF REPRESENTATIVES

Dean Cannon, Speaker

# Rules & Calendar Committee Rulemaking & Regulation Subcommittee

Chris Dorworth *Chair*  317 The Capitol (850) 488-0608

# AGENDA Wednesday, March 16, 2011 9:00 A.M.– 11:00 A.M. Room 306 House Office Building

- I. Opening Remarks by Chair Dorworth
- II. Roll Call by Sonja Thompson, CAA
- III. Consideration of the following bill(s):
  - CS/HB 87 Communications Among the Branches of State Government by Civil Justice Subcommittee, Soto
  - HB 421 Agricultural-related Exemptions to Water Management Requirements by Bembry
  - HB 663 State Forests by Steube
  - CS/HB 735 Division of Forestry by Agriculture & Natural Resources Subcommittee, Porter
- IV. Consideration of the following proposed committee bill(s):
  - PCB RRS 11-01 -- Legislative Ratification of Administrative Rules
- V. Workshop on the following Rules of Concern:
  - F.A.C. Rule 6A-22.010 Department of Education Reporting Services and Costs: Qualified Rehabilitation Provider and Employer or Carrier Responsibilities
  - F.A.C. Rule 6A-22.011 Department of Education List of Forms
- VI. Closing Remarks
- VII. Meeting Adjourned

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 87 Communications Among the Branches of State Government SPONSOR(S): Civil Justice Subcommittee; Soto TIED BILLS: None IDEN./SIM. BILLS: SB 996

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Civil Justice Subcommittee	15 Y, 0 N, As CS	Billmeier	Bond
2) Rulemaking & Regulation Subcommittee		Rubotton	
3) Judiciary Committee		v -ly	)

#### SUMMARY ANALYSIS

This bill requires the Florida Supreme Court or any district court of appeal that declares a statute, regulation, or government practice unconstitutional, recommends statutory or regulatory changes, or finds that the meaning of a statute is unclear to submit a copy of the opinion to the Speaker, the Governor, and the President of the Senate within 30 days after the opinion is published by the court.

This bill appears to have a minimal negative recurring fiscal impact on state government expenditures payable from the General Revenue Fund. This bill does not appear to have a fiscal impact on local governments.

#### FULL ANALYSIS

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

Opinions issued by the Florida Supreme Court and the five district courts of appeal are available on each of the courts' websites.<sup>1</sup> In addition, opinions are published by various private publishing companies. The courts routinely provide copies of the opinion to the parties that participated in the litigation. Such opinions are not routinely provided to nonparties.

Appellate court opinions sometimes declare a statute invalid. Often an executive branch agency is a party to the litigation and receives a copy of the opinion. However, a statute can be declared invalid in cases where no government entity is a party to the litigation. For example, in *Massey v. David*, 979 So. 2d 931 (Fla. 2008), the Florida Supreme Court declared s. 57.071(2), F.S., unconstitutional because it impermissibly encroached on the rulemaking authority of the court. The *Massey* case was a legal malpractice case between an attorney and a former client; no government entity was involved.

Courts occasionally issue opinions which recommend statutory changes or identify drafting issues in statute. For example, a Florida court noted an issue with Florida's Good Samaritan Act:

Given the current state of Florida's Good Samaritan Act, F.S. 768.13, we have some public policy concerns regarding the potential impact of our ruling in this case. The Good Samaritan statute, which purports to insulate from liability those who assist injured parties in an emergency, in truth, provides very little protection. *See Botte v. Pomeroy*, 438 So. 2d 544, 545 (Fla. 4th DCA 1983). The immunity given under the Act to a person who gratuitously renders aid to an injured person is conditioned upon that person rendering aid "as an ordinary reasonably prudent person." Because this is no different than the common law standard of care that applies without this so-called immunity, the protection under the act is illusory.

Thus, a business owner who has no legal duty to provide CPR to an injured invitee in a medical emergency might consider himself better off not undertaking to administer CPR. This is because he risks liability only if he voluntarily undertakes to administer CPR and then performs the procedure negligently. As our court did many years ago in *Botte*, we place the blame for this quandary on the legislature's failure to update the Good Samaritan Act. As written, the Act does not adequately protect individuals from civil liability for negligent acts committed while voluntarily providing emergency care. It thus discourages individuals from performing specialized skills, such as CPR, on injured persons when they have no duty to do so.<sup>2</sup>

Similarly, the Fourth District Court of Appeal recently issued an opinion noting the difficulty the courts have had interpreting the expert witness provisions of s. 766.102, F.S., and noting that a statute purporting to provide immunity to volunteer team physicians provides little protection:

Section 768.135 appears to provide no more protection (save the "similarly licensed" requirement) than general tort law. The statute purports to provide immunity, but its protection is illusory. If the legislature intended to provide some additional layer of protection to those physicians who volunteer their services, then perhaps the statute needs another look.<sup>3</sup>

<sup>3</sup> Weiss v. Pratt, Case Nos. 4D08-2179 and 4D10-562 (Fla. 4th DCA February 16, 2011), Slip Opinion at 8. STORAGE NAME: h0087b.RRS.DOCX DATE: 3/14/2011

<sup>&</sup>lt;sup>1</sup> The opinions of the Florida Supreme Court are found here: <u>http://www.floridasupremecourt.org/decisions/opinions.shtml</u>. In addition, the webpage contains a link to the opinions of each of the five district courts of appeal.

<sup>&</sup>lt;sup>2</sup> L.A. Fitness International, LLC v. Mayer, 980 So. 2d 550, 561 n.2 (Fla. 4th DCA 2008).

This bill requires the Florida Supreme Court or any district court of appeal<sup>4</sup> which issues an opinion which declares a statute, regulation, or government practice unconstitutional, recommends statutory or regulatory changes, or finds that the meaning of a statute is unclear must submit a copy of the opinion to the Speaker, the Governor, and the President of the Senate within 30 days after the opinion is published by the court. The bill requires that the clerk of the court transmit the opinion.

The bill takes effect on July 1, 2011.

**B. SECTION DIRECTORY:** 

Section 1 provides that the act may be cited as the "Judicial Opinion Communications Act."

Section 2 creates s. 25.079, F.S., relating to court opinions of the Supreme Court.

Section 3 creates s. 35.079, F.S., relating to court opinions of a district court of appeal.

Section 4 provides that the bill takes effect on July 1, 2011.

### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

- A. FISCAL IMPACT ON STATE GOVERNMENT:
  - 1. Revenues:

None.

2. Expenditures:

The Florida Supreme Court and the district courts of appeal may incur minimal recurring additional costs in reviewing opinions and providing notice to the appropriate persons. The costs of the notices would be payable from the General Revenue Fund.

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
  - 1. Revenues:

None.

2. Expenditures:

None.

- C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: None.
- D. FISCAL COMMENTS:

None.

#### **III. COMMENTS**

A. CONSTITUTIONAL ISSUES:

<sup>&</sup>lt;sup>4</sup> The bill's reporting requirements do not apply to circuit or county courts. **STORAGE NAME:** h0087b.RRS.DOCX **DATE:** 3/14/2011

1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

The bill provides that Florida Supreme Court and the district courts of appeal must provide copies of certain opinions to the Speaker, the Governor, and the President of the Senate. Article V, section 2(a), of the Florida Constitution, provides that the Florida Supreme Court "shall adopt rules for the practice and procedure" in all courts. The Florida Supreme Court has interpreted this provision to mean that the court has the exclusive power to create rules of practice and procedure and statutes that do so are invalid. If the court were to determine that the provisions of this bill created a procedural rule, the court could hold the statute invalid or adopt it as a rule of court.

Despite any Article V, section 2(a) concerns, Article II, section 3, sets forth an express separation of powers in Florida that prevents any branch from directing the conduct of another. Thus, it is difficult to determine how the provisions of the bill might be enforced, except by voluntary compliance by the courts in the interests of comity. Moreover, the actions required by the bill might be undertaken as a matter of comity without its enactment.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

#### **IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES**

The Civil Justice Subcommittee considered the bill on March 8, 2011, and adopted an amendment. The amendment removed a requirement that the Speaker, Governor, and President of the Senate acknowledge receipt of the opinions provided by the courts. The subcommittee reported the bill, as amended, favorably as a committee substitute.

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**CS/HB 87** 

A bill to be entitled An act relating to communications among the branches of state government; providing a short title; creating ss. 25.079 and 35.079, F.S.; requiring the clerks of the State Supreme Court and district courts of appeal to transmit certain judicial opinions to the Governor, the President of the Senate, and the Speaker of the House of Representatives within a specified time; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. This act may be cited as the "Communication of Judicial Opinions Act." Section 2. Section 25.079, Florida Statutes, is created to 25.079 Opinions having certain holdings; communication to Governor and Legislature.-

19 This section is specifically intended to facilitate (1)20 communication among the three branches of government relating to 21 the interpretation or constitutionality of Florida law. This 22 section is not intended to provide to the legislative or 23 executive branches any powers not granted by the State 24 Constitution. 25 (2)An opinion rendered by the Supreme Court which: 26 (a) Declares a Florida statute, regulation, or 27 governmental practice unconstitutional; 28 Recommends any statutory or regulatory change; or (b) Page 1 of 2

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29	(c) Finds that the meaning of a statute is unclear,
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31	shall be transmitted by the clerk of the Supreme Court to the
32	Governor, the President of the Senate, and the Speaker of the
33	House of Representatives within 30 days after the opinion is
34	published by the court.
35	Section 3. Section 35.079, Florida Statutes, is created to
36	read:
37	35.079 Opinions having certain holdings; communication to
38	Governor and Legislature
39	(1) This section is specifically intended to facilitate
40	communication among the three branches of government relating to
41	the interpretation or constitutionality of Florida law. This
42	section is not intended to provide to the legislative or
43	executive branches any powers not granted by the State
44	Constitution.
45	(2) An opinion rendered by a district court of appeal
46	which:
47	(a) Declares a Florida statute, regulation, or
48	governmental practice unconstitutional;
49	(b) Recommends any statutory or regulatory change; or
50	(c) Finds that the meaning of a statute is unclear,
51	
52	shall be transmitted by the clerk of the district court to the
53	Governor, the President of the Senate, and the Speaker of the
54	House of Representatives within 30 days after the opinion is
55	published by the court.
56	Section 4. This act shall take effect July 1, 2011.
•	Page 2 of 2

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 421 Agricultural-related Exemptions to Water Management Requirements SPONSOR(S): Bembry and others TIED BILLS: IDEN./SIM. BILLS: SB 1174

REFERENCE ACTION ANALYST

	ACTION		BUDGET/POLICY CHIEF
1) Agriculture & Natural Resources Subcommittee	12 Y, 1 N	Kaiser	Blalock
2) Rulemaking & Regulation Subcommittee		Jensen M	Rubottom
3) Agriculture & Natural Resources Appropriations Subcommittee		070	
4) State Affairs Committee			

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#### SUMMARY ANALYSIS

Florida law has afforded an agricultural exemption to bona fide farm operators since the mid-1980's in regards to obtaining a permit from the water management districts (WMDs) for altering the topography of any tract of land as long as the alteration is not for the sole or predominant purpose of impounding or obstructing surface waters. The bill revises the current agricultural exemption to specify that certain agricultural activities may impede or divert the flow of surface waters or adversely impact wetlands, as long as it is not the sole or predominant purpose of the agricultural activity or alteration. The bill also provides retroactive application of the exemption to July 1, 1984.<sup>1</sup>

The bill allows the WMD or a landowner to request a determination from the Department of Agriculture and Consumer Services (department) when a dispute regarding an exemption occurs. The bill further states that the determination by the department is binding. The bill authorizes the department and the WMDs to enter into a new memorandum of understanding (MOU), or amend an existing MOU, to propose procedures by which the department will undertake the review and determination process. The department is given rule-making authority to implement these processes.

The bill provides that mitigation to offset any adverse effects of lands converted to a non-agricultural use is not necessary if the damage occurred in at least 4 of the last 7 years preceding the conversion.

And lastly, the bill amends the definition of agricultural activities to include: cultivating, fallowing, and leveling, and provides that such activities constitute "agricultural activities" provided the activities are not for the sole or predominant purpose of impeding or diverting the flow of surface waters or adversely impacting wetlands.

The legislation appears to have a negative fiscal impact of approximately \$175,000 to state government in the form of increased expenses by the department. The bill does not appear to have a fiscal impact on local governments.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0421b.RRS.DOCX DATE: 3/9/2011

<sup>&</sup>lt;sup>1</sup> The effective date of the Warren S. Henderson Wetlands Protection Act.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### Section 1

#### Present Situation

In 1984, the Legislature passed the Warren S. Henderson Wetlands Protection Act<sup>2</sup> (act), which was the first concerted effort at protecting and managing wetlands in the state. Among other things, the legislation established a permitting system for dredge and fill permits. The act also provided an exemption from the permitting process for "normal and necessary" agriculture and forestry operations. The act placed agricultural operations under the control of the water management districts (WMDs) rather than under the jurisdiction of the then-Department of Natural Resources (DNR).

In 1993, during the reorganization of the DNR to the Department of Environmental Protection (DEP), the Wetlands Protection Act was repealed, with the exception of section 403.927, F.S. Section 403.927, F.S., provides that "agricultural activities"<sup>3</sup> are not subject to specific discharge permits, except that DEP may require a stormwater permit or discharge permit at the point of discharge from an agricultural water management system.

Current law<sup>4</sup> also allows persons engaged in certain agriculture occupations<sup>5</sup> to alter the topography of any tract of land without obtaining an environmental resource permit from a WMD. The current exemption states that the alteration may not be for the sole or predominant purpose of impounding or obstructing surface waters.

In 2009, a large agricultural company filed suit<sup>6</sup> against one of the WMDs in regards to the agricultural exemption in s. 373.406(2), F.S. The WMD alleged the defendant had constructed numerous drainage ditches on its property without first obtaining required permits from the district. The defendant claimed the construction fell under the exemption afforded through s. 373.406 (2), F.S., since the ditches were consistent with the practice of agricultural activities and not for the "...sole or predominant purpose of impounding or obstructing surface waters..." The court ruled in favor of the WMD, stating that the provisions in s. 403.927, F.S., virtually eliminate the agricultural exemption in s. 373.406(2), F.S., as it applies to alterations impacting wetlands.

#### Effect of Proposed Changes

The bill revises the agricultural exemption in current law to specify that certain agricultural activities may impede or divert the flow of surface waters or adversely impact wetlands, as long as it is not the sole or predominant purpose of the said activity or alteration. The bill also provides retroactive application of the exemption to July 1, 1984.<sup>7</sup>

<sup>&</sup>lt;sup>2</sup> HB 1187, Sections 403.91-403.929, F.S.

<sup>&</sup>lt;sup>3</sup> "Agricultural activities" includes all necessary farming and forestry operations which are normal and customary for the area, such as site preparation, clearing, fencing, contouring to prevent soil erosion, soil preparation, plowing, planting, harvesting, construction of access roads, and placement of bridges and culverts, provided such operations do not impede or divert the flow of surface waters.

<sup>&</sup>lt;sup>4</sup> Section 373.406(2), F.S.

<sup>&</sup>lt;sup>5</sup> Silviculture, floriculture and horticulture.

<sup>&</sup>lt;sup>6</sup> *A. Duda and Sons, Inc. v. St. Johns River Water Management District*, 17 So. 3d 738 (Fla. 5<sup>th</sup> DCA 2009) (Duda I) and 22 So.3d 622 (Fla. 5<sup>th</sup> DCA 2009) (Duda II)

<sup>&</sup>lt;sup>7</sup> The effective date of the Warren S. Henderson Wetlands Protection Act. **STORAGE NAME:** h0421b.RRS.DOCX

# Section 2

#### Present Situation

In 2006, the Legislature enacted legislation<sup>8</sup> that required the Department of Agriculture and Consumer Services (department) and the WMDs to enter into a memorandum of understanding (MOU) authorizing the department to assist the WMDs, at their request, in determining whether an existing or proposed activity qualifies for the agricultural exemption in s. 373.406(2), F.S. Currently, the determination issued by the department is non-binding, meaning the WMDs are not required to comply with the department's determination.

The department states that, on average, one or two requests for a determination are received per year. The department conducts a site visit, technical support materials are reviewed and a written nonbinding conclusion is sent back to the appropriate WMD.

#### Effect of Proposed Legislation

The bill allows the WMD or a landowner to request a determination from the department when a dispute regarding the agricultural exemption in s. 373.406(2), F.S., occurs. The bill further states that the department has exclusive authority to make a binding determination.

The bill authorizes the department and the WMDs to enter into a new MOU, or amend an existing MOU, to propose procedures by which the department will undertake the review and determination process. The department is given rule-making authority to implement these processes.

According to the department, the workload of the department may substantially increase since the requests may now originate from the landowner as well as the WMDs.

#### Section 3

#### Present Situation

Current law states that when land transfers from an agricultural use to a use other than agriculture, the non-agricultural land is no longer entitled to the agricultural exemption.

#### Effect of Proposed Legislation

The bill provides that mitigation to offset any adverse effects of lands converted to a non-agricultural use is not necessary if the damage occurred in at least 4 of the last 7 years preceding the conversion.

The bill amends the definition of agricultural activities in s. 403.927, F.S., to include: cultivating, fallowing, and leveling, and provides that such activities constitute "agricultural activities" provided that the activities are not for the sole or predominant purpose of impeding or diverting the flow of surface waters or adversely impacting wetlands.

#### Section 4

The bill takes effect on July 1, 2011.

#### **B. SECTION DIRECTORY:**

**Section 1:** Amending s. 373.406, F.S.; revising the exemption to include impacts to surface waters and wetlands; and, providing for retroactive application.

**Section 2**: Amending s. 373.407, F.S.; providing the Department of Agriculture and Consumer Services (department) with the exclusive authority to determine whether agricultural exemptions apply under certain conditions; authorizing the department to enter into a memorandum of agreement with the water management districts; and, allowing the department to adopt rules necessary for implementation.

**Section 3**: Amending s. 403.927, F.S.; providing an exemption from mitigation requirements for converted agricultural lands under certain conditions; and, amending the definition of "agricultural activities."

Section 4: Providing an effective date of July 1, 2011.

# **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

- A. FISCAL IMPACT ON STATE GOVERNMENT:
  - 1. Revenues:

None

2. Expenditures:

	FY 10-11)	(FY11-12)	(FY12-13)
	<u>Amount/FTE</u>	<u>Amount/FTE</u>	<u>Amount/FTE</u>
Recurring*	\$175,000/2	\$175,000/2	\$175,000/2

\*Department of Agriculture and Consumer Services' General Inspection Trust Fund

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
  - 1. Revenues:

None

2. Expenditures:

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Potentially positive for agriculture, as some agricultural operations that have been required to apply for and obtain a surface water permit (e.g., citrus, row crops) in the past may now be exempt from this requirement.

D. FISCAL COMMENTS:

None

# **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to: require counties or municipalities to spend funds or take an action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with counties or municipalities.

2. Other:

None

B. RULE-MAKING AUTHORITY:

The Department of Agriculture and Consumer Services is given rule-making authority regarding the determination of qualification for an agricultural-related exemption.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

The water management districts (WMDs) expressed various concerns with the legislation as written. Some of the concerns are:

- The bill empowers the Department of Agriculture and Consumer Services (department) as the sole regulator of wetlands on agricultural lands. The concern is whether the department has the expertise and/or manpower to carry out this requirement.
- The exemption allows the impediment of water up and downstream, which may result in a potential impact to other entities up or downstream, as well as state waters.
- The provision for negating the mitigation of adverse effects occurring before the conversion of the land appears to provide a "loophole" for flipping land from agricultural to development without obtaining a permit.
- Amending the current language to "....may not be for the sole effect of...." would make the exemption easier to identify.

Various industry representatives expressed positions contradicting some WMD concerns, principally that the bill restores the status quo prior to the 2009 5<sup>th</sup> DCA opinion.<sup>9</sup>

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

1

A bill to be entitled

2 An act relating to agricultural-related exemptions to 3 water management requirements; amending s. 373.406, F.S.; revising an exemption for agricultural-related activities 4 5 to include certain impacts to surface waters and wetlands; 6 providing for retroactive application of the exemption; 7 amending s. 373.407, F.S.; providing exclusive authority 8 to the Department of Agriculture and Consumer Services to 9 determine whether certain activities qualify for an agricultural-related exemption under specified conditions; 10 requiring a specified memorandum of agreement between the 11 12 department and each water management district; authorizing 13 the department to adopt rules; amending s. 403.927, F.S.; providing an exemption from mitigation requirements for 14 converted agricultural lands under certain conditions; 15 16 revising the definition of the term "agricultural 17 activities" to include cultivating, fallowing, and 18 leveling and to provide for certain impacts to surface 19 waters and wetlands; providing an effective date. 20 21 Be It Enacted by the Legislature of the State of Florida: 22 23 Section 1. Subsection (2) of section 373.406, Florida 24 Statutes, is amended to read: 25 373.406 Exemptions.-The following exemptions shall apply: 26 Notwithstanding s. 403.927, nothing herein, or in any (2) 27 rule, regulation, or order adopted pursuant hereto, shall be construed to affect the right of any person engaged in the 28 Page 1 of 4

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29	occupation of agriculture, silviculture, floriculture, or
30	horticulture to alter the topography of any tract of land,
31	including, but not limited to, activities that may impede or
32	divert the flow of surface waters or adversely impact wetlands,
33	for purposes consistent with the practice of such occupation.
34	However, such alteration or activity may not be for the sole or
35	predominant purpose of impeding impounding or diverting the flow
36	of obstructing surface waters or adversely impacting wetlands.
37	This exemption has retroactive application to July 1, 1984.
38	Section 2. Section 373.407, Florida Statutes, is amended
39	to read:
40	373.407 Determination of qualification Memorandum of
41	agreement for an agricultural-related exemptionIn the event of
42	a dispute as to the applicability of an exemption, No later than
43	July 1, 2007, the Department of Agriculture and Consumer
44	Services and each water management district shall enter into a
45	memorandum of agreement under which the Department of
46	Agriculture and Consumer Services shall assist in a
47	<del>determination by</del> a water management district <u>or landowner may</u> <del>as</del>
48	to whether an existing or proposed activity qualifies for the
49	exemption in s. 373.406(2). The memorandum of agreement shall
50	provide a process by which, upon the request of a water
51	management district, the Department of Agriculture and Consumer
52	Services to make a binding determination shall conduct a
53	nonbinding review as to whether an existing or proposed activity
54	qualifies for an agricultural-related exemption <u>under</u> in s.
55	373.406(2). The Department of Agriculture and Consumer Services
56	and each water management district shall enter into a memorandum
I	Page 2 of 4

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57 of agreement or amend an existing memorandum of agreement which 58 sets forth shall provide processes and procedures by which the 59 Department of Agriculture and Consumer Services shall undertake 60 its this review, make a determination effectively and 61 efficiently, and provide notice of its determination to the 62 applicable water management district or landowner. The 63 Department of Agriculture and Consumer Services has exclusive 64 authority to make the determination under this section and may 65 adopt rules to implement this section and s. 373.406(2) issue a 66 recommendation. 67 Section 3. Subsection (3) and paragraph (a) of subsection 68 (4) of section 403.927, Florida Statutes, are amended to read: 69 403.927 Use of water in farming and forestry activities.-70 If land served by a water management system is (3) 71 converted to a use other than an agricultural use, the water 72 management system, or the portion of the system which serves 73 that land, will be subject to the provisions of this chapter. 74 However, mitigation under chapter 373 or this chapter to offset 75 any adverse effects caused by agricultural activities that 76 occurred before the conversion of the land is not required if 77 the activities occurred on the land in at least 4 of the last 7 78 years preceding the conversion. 79 (4) As used in this section, the term: 80 (a) "Agricultural activities" includes all necessary 81 farming and forestry operations which are normal and customary 82 for the area, such as site preparation, clearing, fencing, contouring to prevent soil erosion, soil preparation, plowing, 83 planting, cultivating, harvesting, fallowing, leveling, 84

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85 construction of access roads, and placement of bridges and 86 culverts, provided such operations <u>are not for the sole or</u> 87 <u>predominant purpose of impeding do not impede</u> or <u>diverting</u> 88 <del>divert</del> the flow of surface waters <u>or adversely impacting</u> 89 <u>wetlands</u>.

90

Section 4. This act shall take effect July 1, 2011.

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

#### BILL #: HB 663 State Forests SPONSOR(S): Steube TIED BILLS: None IDEN./SIM. BILLS: SB 850

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Agriculture & Natural Resources Subcommittee	15 Y, 0 N	Maurer	Blalock
2) Rulemaking & Regulation Subcommittee		Miller CAHU	-Rubottom
3) Agriculture & Natural Resources Appropriations Subcommittee		•	0
4) State Affairs Committee			

#### SUMMARY ANALYSIS

The Division of Forestry (division) of the Department of Agriculture and Consumer Services (DACS) manages and administers all state forests in the interests of the public. The division is authorized to direct multiple-use management of forest lands owned by the state. The bill directs the Division of Forestry (division) to designate areas of state forests as "Wounded Warrior Special Hunt Areas" to honor veterans and provide outdoor recreational opportunities for eligible veterans. Admittance to these designated areas is limited to particular veterans and persons accompanying eligible veterans who require that person's assistance to use the area.

The bill authorizes the division to receive, administer, and expend funds for special accommodations for Wounded Warrior Special Hunt Areas from private sources including, but not limited to, Friends of Florida State Forests, Inc. The division is granted general rulemaking authority to administer this subsection.

It may be necessary for DACS to expend an indeterminate amount of funds for special accommodations and maintenance of the special hunt areas provided for in the bill if costs exceed the amount of any donations the division receives.

The bill provides specific guidance concerning the veterans and assisting persons eligible for admission to such areas, does not define "special outdoor recreational opportunities," and is unclear on whether the division is authorized to incur additional expense to provide specialized accommodations for use of the designated areas.

#### FULL ANALYSIS

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Present Situation**

The Division of Forestry (division) of the Department of Agriculture and Consumer Services (DACS) manages and administers all state forests in the interests of the public.<sup>1</sup> The division is authorized to direct multiple-use management of forest lands owned by the state. Such use includes, but is not limited to, water-resource protection, forest-ecosystems protection, natural-resource-based low-impact recreation, and sustainable timber management for forest products.<sup>2</sup> Furthermore, the division cooperates with federal, state, and local government agencies, non-profit organizations, and other persons to apply for, solicit, and receive grants and funds from those agencies, organizations, firms and individuals.<sup>3</sup>

There are 35 state forests in Florida, totaling more than 1,052,000 acres.<sup>4</sup> Under the direction of the Fish and Wildlife Conservation Commission, many state forests are open to regulated hunting and fishing.<sup>5</sup> Hunting requires a license and permit and is allowed only in designated Wildlife Management Areas (WMAs) during specific seasons.<sup>6</sup> Fishing also requires a valid license.<sup>7</sup>

Non-profit organizations such as Wounded Warrior Outdoors, Inc.<sup>8</sup> and Wounded Warriors In Action<sup>9</sup> provide wounded servicemen and servicewomen with opportunities for outdoor recreational activities. In the past, such activities have included hunting and fishing excursions in various parts of the country. The organizations assert that such activities are therapeutic and an important part of physical and mental recovery.

Currently, the division provides a hunting area in Lake Wales Ridge State Forest for a nearby "Wounded Warrior" organization. The hunts typically last for a weekend or several days and include special accommodations as needed by the wounded warriors, such as turkey blinds with space for operation of a motorized wheelchair.

#### Effect of Bill

HB 663 amends s. 589.19, F.S., to require the division to designate one or more areas of state forests as a "Wounded Warrior Special Hunt Area" to provide special outdoor recreational opportunities for eligible veterans. Having multiple "Wounded Warrior Special Hunt Areas" throughout the state would make these areas more accessible to more eligible veterans.

Admittance to these designated areas is limited to veterans who served during a period of wartime service as defined in s. 1.01(14), F.S., or peacetime service as defined in s. 296.02, F.S., and who have a service-connected disability as determined by the U.S. Department of Veterans Affairs or were discharged or released from military service because of a disability acquired or aggravated while serving on active duty. A person who is not an eligible veteran but accompanies an eligible veteran who requires that person's assistance to use the designated area may also be granted admittance.

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<sup>&</sup>lt;sup>1</sup> Section 589.21, F.S.

<sup>&</sup>lt;sup>2</sup> Section 589.04(4), F.S.

<sup>&</sup>lt;sup>3</sup> Section 589.04(1)(B), F.S.

<sup>&</sup>lt;sup>4</sup> State Forests in Florida, DIVISION OF FORESTRY, http://www.fl-dof.com/state\_forests/#history (last visited Feb. 25, 2011). <sup>5</sup> State Forest Recreation, DIVISION OF FORESTRY, http://www.fl-dof.com/forest\_recreation/index.html (last visited Feb. 25, 2011). 2011).

<sup>&</sup>lt;sup>6</sup> Id. <sup>7</sup> Id..

<sup>8 .</sup> 

ABOUT WWO INC., http://www.woundedwarrioroutdoors.com/about.html (last visited Feb. 25, 2011).

<sup>&</sup>lt;sup>9</sup> ABOUT WWIA, http://www.woundedwarriorsinaction.org/about.html (last visited Feb. 25, 2011).

The bill refers to "special outdoor recreational opportunities" without additional definition. Activities currently conducted in other areas of state forest lands, for which the division charges a fee, include camping, hunting, fishing, off-road vehicle use, and hiking.<sup>10</sup> The bill will provide flexibility sufficient for the division to offer programs in addition to opportunities for hunting.

The bill authorizes the division to receive, administer, and expend any gift, grant, or donation to fund specialized accommodations for the designated areas from any private source. These funds could be used for construction of permanent facilities that are compliant with the Americans with Disabilities Act of 1990. Private sources include, but are not limited to Friends of Florida State Forests, Inc.

The division presently has general authority to adopt rules necessary for the protection, utilization, occupancy, and development of the state forest land it manages<sup>11</sup> and more narrow authority pertaining to forest management.<sup>12</sup> The grant of additional rulemaking authority enables the division to adopt rules furthering the legislative intent in the bill.

### B. SECTION DIRECTORY:

**Section 1:** Amends s. 589.19, F.S., directing the Division of Forestry to designate "Wounded Warrior Special Hunt Areas"; limiting admittance to veterans with certain service-connected disabilities and persons accompanying them for assistance; authorizing receipt of funds from private sources; granting division rulemaking authority for administration.

Section 2: Provides an effective date of July 1, 2011.

### **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None. The division presently charges different recreational use fees in state forest lands. According to the division, the areas contemplated for this designation currently are closed to public use and therefore produce no recreational use fee revenue.

2. Expenditures:

According to DACS's analysis, this bill will have no fiscal impact on the department; however, it may be necessary for DACS to expend an indeterminate amount of funds for special accommodations and maintenance of the special hunt areas provided for in the bill if costs exceed the amount of any donations the division receives. The division states it currently incurs no expense for the hunting program conducted on in the Lake Wales Ridge State Forest.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

<sup>&</sup>lt;sup>10</sup> Division of Forestry web site at <u>http://www.fl-dof.com/forest\_recreation/fees.html</u>.

<sup>&</sup>lt;sup>11</sup> S. 589.011(4).

None.

D. FISCAL COMMENTS:

This bill does not change any of the permitting or licensing requirements for hunting or fishing. As such, all associated fees would be paid as currently required.

#### **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

#### **B. RULE-MAKING AUTHORITY:**

The division presently has general authority to adopt rules necessary for the protection, utilization, occupancy, and development of the state forest land it manages<sup>13</sup> and more narrow authority pertaining to forest management.<sup>14</sup> The grant of additional rulemaking authority enables the division to adopt rules furthering the legislative intent in the bill.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The bill language vests broad authority for administering "Wounded Warrior Special Hunt Area" in the division, under DACS. No provisions exist to clarify whether the limitations on admittance to these sites apply only during specific hunting seasons or year-round.

It is unclear in the bill whether the state forest areas designated as Wounded Warrior Special Hunt Areas must be designated by the Division of Forestry on state forests that are managed by DACS, or if they may be established on any state forests. Other agencies, including the Florida Fish and Wildlife Conservation Commission, are lead managers on lands within state forest boundaries. If activities allowed by the bill are established on a Commission managed WMA, then the WMA regulation will apply, if activities are on a non-Commission managed area, then the general statewide hunting regulations will apply.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

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2011 A bill to be entitled An act relating to state forests; amending s. 589.19, F.S.; requiring the designation of "Wounded Warrior Special Hunt Areas" within state forests; limiting guest admittance to such areas for eligible veterans and certain persons; authorizing the Division of Forestry of the Department of Agriculture and Consumer Services to expend funds received from private sources for specified purposes and adopt rules; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Subsection (4) is added to section 589.19, Florida Statutes, to read: 589.19 Creation of certain state forests; naming of certain state forests.-(4)(a) The Division of Forestry shall designate one or more areas of state forests as a "Wounded Warrior Special Hunt Area" to honor wounded veterans of the United States Armed Forces. The purpose of such designated areas is to provide special outdoor recreational opportunities for eligible veterans. (b) The division shall limit guest admittance to such designated areas to persons who: 1. Are veterans who served during a period of wartime service as defined in s. 1.01(14) or peacetime service as defined in s. 296.02; and

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28 2. Have a service-connected disability as determined by 29 the United States Department of Veterans Affairs or were discharged or released from military service because of a 30 31 disability acquired or appravated while serving on active duty. 32 (c) The division may grant admittance to such designated 33 areas to a person who is not an eligible veteran for purposes of 34 accompanying an eligible veteran who requires the person's 35 assistance to use such designated areas. 36 (d) The division may receive, administer, and expend any 37 gift, grant, or donation to fund specialized accommodations for such designated areas from any private source, including, but 38 39 not limited to, Friends of Florida State Forests, Inc. 40 (e) The division may adopt rules to administer this 41 subsection. 42 Section 2. This act shall take effect July 1, 2011.

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 735 Division of Forestry SPONSOR(S): Porter TIED BILLS: None IDEN./SIM. BILLS: SB 1046

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Agriculture & Natural Resources Subcommittee	15 Y, 0 N, As CS	Kaiser	Blalock
2) Rulemaking & Regulation Subcommittee		Jensen M	Rubottom
3) Agriculture & Natural Resources Appropriations Subcommittee			J J
4) State Affairs Committee			

#### SUMMARY ANALYSIS

The Division of Forestry (division) within the Department of Agriculture and Consumer Services (department) is responsible for managing more than one million acres of forest resources. Besides forest management, the division also provides wildfire prevention and suppression among its many other duties.

Florida has had an organized forestry service for more than 80 years. Prior to the State Governmental Reorganization Act of 1969<sup>1</sup> (act), the state forests fell under the jurisdiction of the Florida Forest Service (service). The service was led by the Florida Board of Forestry (board), which was appointed by, and reported directly to, the governor. The board was responsible for setting forest policy, as well as appointing state foresters, among other responsibilities.

With the passage of the act in 1969, the service became a division within the newly created Department of Agriculture and Consumer Services and the board was converted to the Florida Advisory Council, which reported to the Commissioner of Agriculture.

The bill changes the name of the Division of Forestry to the Florida Forest Service, as it was first designated in the early 1900s. The bill also changes the title of the director of the Division of Forestry to the State Forester.

The Department of Agriculture and Consumer Services (department) states that the fiscal impact of this legislation would be minimal<sup>2</sup> with the signage transition occurring over a three-year period. The bill does not appear to have a fiscal impact on local governments.

<sup>&</sup>lt;sup>1</sup> In 1968, Florida voters approved a new State Constitution that called for consolidation of a number of executive offices, requiring that 159 offices, boards, and departments be reorganized into "not more than twenty-five departments." <sup>2</sup> \$6,600 (non-recurring)

#### **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Current Situation**

The Division of Forestry (division) within the Department of Agriculture and Consumer Services (department) is responsible for managing more than one million acres of forest resources. Besides forest management, the division also provides wildfire prevention and suppression among its many other duties.

Florida has had an organized forestry service for more than 80 years. Prior to the State Governmental Reorganization Act of 1969<sup>3</sup> (act), the state forests fell under the jurisdiction of the Florida Forest Service (service). The service was led by the Florida Board of Forestry (board), which was appointed by, and reported directly to, the governor. The board was responsible for setting forest policy, as well as appointing state foresters, among other responsibilities.

With the passage of the act in 1969, the service became a division within the newly created Department of Agriculture and Consumer Services and the board was converted to the Florida Advisory Council, which reported to the Commissioner of Agriculture.

#### **Effect of Proposed Changes**

The bill changes the name of the Division of Forestry to the Florida Forest Service, as it was first designated in the early 1900s. The bill also changes the title of the director of the Division of Forestry to the State Forester.

B. SECTION DIRECTORY:

Sections 1-5: Amending ss. 20.14, 121.0515, 125.27, 253.036, and 258.501, F.S.; renaming the Division of Forestry as the Florida Forest Service.

**Section 6**: Amending s. 25.035, F.S.; renaming the director of the Division of Forestry as the State Forester.

Section 7: Amending s. 259.036, F.S.; renaming the Division of Forestry as the Florida Forest Service.

**Section 8**: Amending s. 259.037, F.S.; renaming the director of the Division of Forestry as the State Forester.

**Sections 9-11**: Amending ss. 259.101, 259.105, and 259.10521, F.S.; renaming the Division of Forestry as the Florida Forest Service.

**Section 12**: Amending s. 260.0142, F.S.; renaming the director of the Division of Forestry as the State Forester.

**Sections 13-67**: Amending ss. 261.03, 261.04, 261.06, 261.12, 317.0010, 317.0016, 373.591, 379.226, 403.7071, 479.16, 570.29, 570.548, 570.549, 570.903, 581.1843, 589.01, 589.011, 589.012, 589.04, 589.06, 589.07, 589.071, 589.08, 589.081, 589.09, 589.10, 589.101, 589.11, 589.12, 589.13, 589.14, 589.18, 589.19, 589.20, 589.21, 589.26, 589.27, 589.275, 589.277, 589.28, 589.29, 589.30, 589.31, 589.32, 589.33, 589.34, 590.01, 590.015, 590.02, 590.081, 590.091, 590.125, 590.14, 590.16, and 590.25, F.S.; renaming the Division of Forestry as the Florida Forest Service.

**Sections 68-69**: Amending ss. 590.33 and 590.34, F.S.; renaming the director of the Division of Forestry as the State Forester.

<sup>&</sup>lt;sup>3</sup> In 1968, Florida voters approved a new State Constitution that called for consolidation of a number of executive offices, requiring that 159 offices, boards, and departments be reorganized into "not more than twenty-five departments." **STORAGE NAME:** h0735b.RRS.DOCX **PAGE: 2** DATE: 3/9/2011

**Sections 70-71**: Amending ss. 590.35 and 590.42, F.S.; renaming the Division of Forestry as the Florida Forest Service.

**Section 72**: Amending chapter 591, F.S.; amending the name of Chapter 591, F.S., from "Forest Development" to "Community Forests."

**Sections 73-84**: Amending ss. 591.15, 591.16, 591.17, 591.18, 591.19, 591.20, 591.21, 591.22, 591.23, 591.24, 591.25, and 591.26, F.S.; revising terminology used in provisions relating to community forests, transferring and renumbering statute sections, and renaming the Division of Forestry as the Florida Forest Service.

**Sections 85-87**: Amending ss. 633.115, 633.821, and 790.15, F.S.; renaming the Division of Forestry as the Florida Forest Service.

Section 88: Providing an effective date of July 1, 2011.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

- A. FISCAL IMPACT ON STATE GOVERNMENT:
  - 1. Revenues:

None

2. Expenditures:

See Fiscal Comments section.

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
  - 1. Revenues:

None

2. Expenditures:

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None

D. FISCAL COMMENTS:

The Department of Agriculture and Consumer Services (department) states that the fiscal impact of this legislation would be minimal<sup>4</sup> with the signage transition occurring over a three-year period.

#### **III. COMMENTS**

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenues in the aggregate, or reduce the percentage of a state tax shared with counties or municipalities. 2. Other:

None

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

None

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 8, 2011, the Agriculture and Natural Resources Subcommittee adopted one amendment to HB 735. The amendment was technical in nature, changing a reference to the "division" to the Florida Forest Service.

1

#### A bill to be entitled

2 An act relating to the Division of Forestry; amending s. 3 20.14, F.S.; renaming the Division of Forestry of the 4 Department of Agriculture and Consumer Services as the 5 Florida Forest Service; amending ss. 121.0515, 125.27, 6 253.036, and 258.501, F.S.; conforming provisions; 7 amending s. 259.035, F.S.; redesignating the director of 8 the division as the State Forester; amending ss. 259.036, 9 259.037, 259.101, 259.105, 259.10521, 260.0142, 261.03, 10 261.04, 261.06, 261.12, 317.0010, 317.0016, 373.591, 379.226, 403.7071, 479.16, 570.29, and 570.548, F.S.; 11 conforming provisions; transferring, renumbering, and 12 13 amending s. 570.549, F.S.; conforming provisions; amending ss. 570.903, 581.1843, 589.01, 589.011, 589.012, 589.04, 14 589.06, and 589.07, F.S.; conforming provisions; amending 15 s. 589.071, F.S.; clarifying what constitutes a violation 16 17 of certain rules regulating traffic control in state forests for which penalties apply; conforming provisions; 18 amending ss. 589.08, 589.081, 589.09, and 589.10, F.S.; 19 20 conforming provisions; amending s. 589.101, F.S.; 21 clarifying requirements for leases of the state's interest 22 in oil, gas, and minerals in the Blackwater River State 23 Forest; conforming provisions; amending s. 589.11, F.S.; 24 clarifying an authorization for the state's cooperation 25 with the United States Secretary of Agriculture under the 26 federal Clarke-McNary Act; conforming a cross-reference to 27 the repeal of certain federal provisions; conforming provisions; amending ss. 589.12, 589.13, 589.14, 589.18, 28 Page 1 of 74

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29 589.19, 589.20, and 589.21, F.S.; conforming provisions; 30 amending s. 589.26, F.S.; clarifying requirements for the dedication of state park lands for public use; conforming 31 32 provisions; amending ss. 589.27, 589.275, and 589.277, 33 F.S.; conforming provisions; amending ss. 589.28, 589.29, 34 589.30, 589.31, 589.32, 589.33, and 589.34, F.S.; 35 clarifying requirements for assistance provided to counties and municipalities by the Florida Forest Service 36 37 under cooperative agreements; conforming cross-references; 38 conforming provisions; amending ss. 590.01, 590.015, 39 590.02, 590.081, 590.091, 590.125, 590.14, 590.16, 590.25, 40 590.33, 590.34, and 590.35, F.S.; conforming provisions; 41 amending s. 590.42, F.S.; clarifying that funds received 42 or contributed by counties under a certain federal fire 43 assistance program are supplementary to certain county fire control funds and assessments; conforming provisions; 44 45 redesignating the title of chapter 591, F.S.; amending s. 46 591.15, F.S.; conforming a short title; amending ss. 47 591.16, 591.17, 591.18, 591.19, and 591.20, F.S.; revising 48 terminology used in provisions relating to community 49 forests; conforming provisions; transferring, renumbering, 50 and amending ss. 591.21 and 591.22, F.S.; conforming 51 provisions; amending ss. 591.23, 591.24, and 591.25, F.S.; 52 conforming provisions; amending s. 591.26, F.S.; 53 clarifying provisions authorizing sale of community 54 forests upon referendum election; amending ss. 633.115, 55 633.821, and 790.15, F.S.; conforming provisions; 56 providing an effective date.

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58	Be It Enacted by the Legislature of the State of Florida:
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60	Section 1. Paragraph (h) of subsection (2) of section
61	20.14, Florida Statutes, is amended to read:
62	20.14 Department of Agriculture and Consumer Services
63	There is created a Department of Agriculture and Consumer
64	Services.
65	(2) The following divisions of the Department of
66	Agriculture and Consumer Services are established:
67	(h) Florida Forest Service Forestry.
68	Section 2. Paragraph (b) of subsection (2) of section
69	121.0515, Florida Statutes, is amended to read:
70	121.0515 Special risk membership
71	(2) CRITERIA.—A member, to be designated as a special risk
72	member, must meet the following criteria:
73	(b) The member must be employed as a firefighter and be
74	certified, or required to be certified, in compliance with s.
75	633.35 and be employed solely within the fire department of a
76	local government employer or an agency of state government with
77	firefighting responsibilities. In addition, the member's duties
78	and responsibilities must include on-the-scene fighting of
79	fires, fire prevention, or firefighter training; direct
80	supervision of firefighting units, fire prevention, or
81	firefighter training; or aerial firefighting surveillance
82	performed by fixed-wing aircraft pilots employed by the Florida
83	Forest Service <del>Division of Forestry of the Department of</del>
84	Agriculture and Consumer Services; or the member must be the
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85 supervisor or command officer of a member or members who have 86 such responsibilities; provided, however, administrative support 87 personnel, including, but not limited to, those whose primary 88 duties and responsibilities are in accounting, purchasing, 89 legal, and personnel, shall not be included and further provided 90 that all periods of creditable service in fire prevention or 91 firefighter training, or as the supervisor or command officer of 92 a member or members who have such responsibilities, and for 93 which the employer paid the special risk contribution rate, 94 shall be included;

95 Section 3. Section 125.27, Florida Statutes, is amended to 96 read:

97 125.27 Countywide forest fire protection; authority of
 98 Florida Forest Service the Division of Forestry; state funding;
 99 county fire control assessments; disposition; equipment
 100 donations.-

The Florida Forest Service Division of Forestry of the 101 (1)102 Department of Agriculture and Consumer Services and the board of 103 county commissioners of each county in this state shall enter 104 into agreements for the establishment and maintenance of 105 countywide fire protection of all forest and wild lands within 106 the said county, with the total cost of such fire protection 107 being funded by state and federal funds. Each county shall, 108 under the terms of such agreements, be assessed each fiscal 109 year, as its share of the cost of providing such fire 110 protection, a sum in dollars equal to the total forest and wild land acreage of the county, as determined by the Florida Forest 111 Service Division of Forestry, multiplied by 7 cents. The forest 112 Page 4 of 74

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113 and wild lands acreage included in such agreements shall be 114 reviewed each year by the contracting parties and the number of 115 forest and wild land acres and the annual fire control 116 assessment adjusted so as to reflect the current forest acreage 117 of the county. If In the event the Florida Forest Service 118 division and the county commissioners do not agree, the Board of 119 Trustees of the Internal Improvement Trust Fund shall make such 120 acreage determination. All fire control assessments received by the Florida Forest Service Division of Forestry from the several 121 122 counties under agreements made under pursuant to this section 123 shall be deposited as follows:

(a) An amount equal to the total forest land and wild land
acreage of the counties, multiplied by 4 cents, shall be
distributed to the Incidental Trust Fund of the <u>Florida Forest</u>
<u>Service Division of Forestry</u>; and

(b) An amount equal to the total forest land and wild land acreage of the counties, multiplied by 3 cents, shall be distributed to the General Revenue Fund.

131 (2)The Florida Forest Service Division of Forestry may 132 include provisions in the agreements authorized in this section, 133 or execute separate or supplemental agreements with the several 134 counties, county agencies, or municipalities, to provide 135 communication services and other services directly related to 136 fire protection within the county, other than forest fire 137 control, on a cost reimbursable basis only, but provided the 138 rendering of such services may does not hinder or impede in any 139 way the Florida Forest Service's division's ability to 140 accomplish its primary function with respect to forest fire Page 5 of 74

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141 control.

142 The Department of Agriculture and Consumer Services (3) 143 may lease, loan, or otherwise make available, without charge, to 144state, county, and local governmental entities that have fire-145 rescue fire/rescue responsibilities, new or used fire protection 146 equipment, vehicles, or supplies, including which shall include all such items received from public or private entities. The 147 148 department, and those private or public entities providing at no 149 cost, or de minimis cost, such items for loan or lease through 150 the department are, shall not be held liable for civil damages 151 resulting from use or possession of such items. Private or 152 public entities that donate fire-rescue fire/rescue equipment, 153 vehicles, or supplies directly to state, county, or local 154governmental entities having fire-rescue fire/rescue 155 responsibilities are shall not be held liable for civil damages 156 resulting from use or possession of such items.

157 Section 4. Section 253.036, Florida Statutes, is amended 158 to read:

159 253.036 Forest management.-All land management plans 160 described in s. 253.034(5) that which are prepared for parcels 161 larger than 1,000 acres shall contain an analysis of the 162 multiple-use potential of the parcel, which analysis shall 163 include the potential of the parcel to generate revenues to 164 enhance the management of the parcel. The lead agency shall 165 prepare the analysis, which shall contain a component or section 166 prepared by a qualified professional forester that which 167 assesses the feasibility of managing timber resources on the parcel for resource conservation and revenue generation purposes 168 Page 6 of 74

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169 through a stewardship ethic that embraces sustainable forest 170 management practices if the lead management agency determines 171 that the timber resource management is not in conflict with the 172 primary management objectives of the parcel. For purposes of 173 this section, practicing sustainable forest management means meeting the needs of the present without compromising the 174175 ability of future generations to meet their own needs by 176 practicing a land stewardship ethic that which integrates the 177 reforestation, managing, growing, nurturing, and harvesting of 178 trees for useful products with the conservation of soil, air and 179 water quality, wildlife and fish habitat, and aesthetics. The 180 Legislature intends that each lead management agency, whenever 181 practicable and cost effective, use the services of the Florida 182 Forest Service Division of Forestry of the Florida Department of 183 Agriculture and Consumer Services or other qualified private 184 sector professional forester in completing such feasibility 185 assessments and implementing timber resource management. The 186 Legislature further intends that the lead management agency 187 develop a memorandum of agreement with the Florida Forest 188 Service Division of Forestry to provide for full reimbursement 189 for any services provided for the feasibility assessments or 190 timber resource management. All additional revenues generated 191 through multiple-use management or compatible secondary use management shall be returned to the lead agency responsible for 192 193 such management and shall be used to pay for management 194 activities on all conservation, preservation, and recreation 195 lands under the agency's jurisdiction. In addition, such revenue 196 shall be segregated in an agency trust fund and shall remain Page 7 of 74

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197 available to the agency in subsequent fiscal years to support198 land management appropriations.

199Section 5. Paragraph (a) of subsection (7) of section200258.501, Florida Statutes, is amended to read:

201

258.501 Myakka River; wild and scenic segment.-

202

(7) MANAGEMENT COORDINATING COUNCIL.-

203 Upon designation, the department shall create a (a) 204 permanent council to provide interagency and intergovernmental 205 coordination in the management of the river. The coordinating 206 council shall be composed of one representative appointed from 207 each of the following: the department, the Department of 208 Transportation, the Fish and Wildlife Conservation Commission, 209 the Department of Community Affairs, the Florida Forest Service 210 Division of Forestry of the Department of Agriculture and 211 Consumer Services, the Division of Historical Resources of the 212 Department of State, the Tampa Bay Regional Planning Council, 213 the Southwest Florida Water Management District, the Southwest 214 Florida Regional Planning Council, Manatee County, Sarasota 215 County, Charlotte County, the City of Sarasota, the City of 216 North Port, agricultural interests, environmental organizations, 217 and any others deemed advisable by the department.

218 Section 6. Paragraph (b) of subsection (1) of section 219 259.035, Florida Statutes, is amended to read:

220

259.035 Acquisition and Restoration Council.-

(1) There is created the Acquisition and RestorationCouncil.

(b) The five remaining appointees shall be composed of the
Secretary of Environmental Protection, the <u>State Forester</u>

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225 director of the Division of Forestry of the Department of 226 Agriculture and Consumer Services, the executive director of the 227 Fish and Wildlife Conservation Commission, the director of the 228 Division of Historical Resources of the Department of State, and 229 the secretary of the Department of Community Affairs, or their 230 respective designees.

231 Section 7. Paragraph (a) of subsection (1) of section 232 259.036, Florida Statutes, is amended to read:

259.036

233

Management review teams.-

234 (1)To determine whether conservation, preservation, and 235 recreation lands titled in the name of the Board of Trustees of 236 the Internal Improvement Trust Fund are being managed for the 237 purposes for which they were acquired and in accordance with a land management plan adopted pursuant to s. 259.032, the board 238 239 of trustees, acting through the Department of Environmental 240 Protection, shall cause periodic management reviews to be 241 conducted as follows:

242 The department shall establish a regional land (a) 243 management review team composed of the following members:

244 1. One individual who is from the county or local 245 community in which the parcel or project is located and who is 246 selected by the county commission in the county which is most 247 impacted by the acquisition.

248 2. One individual from the Division of Recreation and 249 Parks of the department.

One individual from the Florida Forest Service Division 250 3. 251 of Forestry of the Department of Agriculture and Consumer 252 Services.

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253 4. One individual from the Fish and Wildlife Conservation254 Commission.

255 5. One individual from the department's district office in256 which the parcel is located.

257 6. A private land manager mutually agreeable to the state258 agency representatives.

259 7. A member of the local soil and water conservation260 district board of supervisors.

261

8. A member of a conservation organization.

Section 8. Subsection (1) of section 259.037, FloridaStatutes, is amended to read:

264

259.037 Land Management Uniform Accounting Council.-

265 The Land Management Uniform Accounting Council is (1)266 created within the Department of Environmental Protection and 267 shall consist of the director of the Division of State Lands, 268 the director of the Division of Recreation and Parks, the 269 director of the Office of Coastal and Aquatic Managed Areas, and 270 the director of the Office of Greenways and Trails of the 271 Department of Environmental Protection; the State Forester 272 director of the Division of Forestry of the Department of 273 Agriculture and Consumer Services; the executive director of the 274 Fish and Wildlife Conservation Commission; and the director of 275 the Division of Historical Resources of the Department of State, 276 or their respective designees. Each state agency represented on 277 the council has shall have one vote. The chair of the council 278 shall rotate annually in the foregoing order of state agencies. 279 The agency of the representative serving as chair of the council 280 shall provide staff support for the council. The Division of Page 10 of 74

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281 State Lands shall serve as the recipient of and repository for 282 the council's documents. The council shall meet at the request 283 of the chair.

284 Section 9. Paragraph (e) of subsection (3) and subsection 285 (5) of section 259.101, Florida Statutes, are amended to read: 286 259.101 Florida Preservation 2000 Act.-

287 (3)LAND ACQUISITION PROGRAMS SUPPLEMENTED.-Less the costs 288 of issuance, the costs of funding reserve accounts, and other 289 costs with respect to the bonds, the proceeds of bonds issued 290 pursuant to this act shall be deposited into the Florida 291 Preservation 2000 Trust Fund created by s. 375.045. In fiscal 292 year 2000-2001, for each Florida Preservation 2000 program 293 described in paragraphs (a)-(g), that portion of each program's 294 total remaining cash balance which, as of June 30, 2000, is in 295 excess of that program's total remaining appropriation balances 296 shall be redistributed by the department and deposited into the 297 Save Our Everglades Trust Fund for land acquisition. For 298 purposes of calculating the total remaining cash balances for 299 this redistribution, the Florida Preservation 2000 Series 2000 300 bond proceeds, including interest thereon, and the fiscal year 1999-2000 General Appropriations Act amounts shall be deducted 301 302 from the remaining cash and appropriation balances, 303 respectively. The remaining proceeds shall be distributed by the 304 Department of Environmental Protection in the following manner:

305 (e) Two and nine-tenths percent to the <u>Florida Forest</u>
 306 <u>Service</u> <del>Division of Forestry of the Department of Agriculture</del>
 307 and Consumer Services to fund the acquisition of state forest
 308 inholdings and additions pursuant to s. 589.07.

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309

310 Local governments may use federal grants or loans, private 311 donations, or environmental mitigation funds, including 312 environmental mitigation funds required pursuant to s. 338.250, 313 for any part or all of any local match required for the purposes 314 described in this subsection. Bond proceeds allocated pursuant 315 to paragraph (c) may be used to purchase lands on the priority 316 lists developed pursuant to s. 259.035. Title to lands purchased 317 pursuant to paragraphs (a), (d), (e), (f), and (g) shall be 318 vested in the Board of Trustees of the Internal Improvement 319 Trust Fund. Title to lands purchased pursuant to paragraph (c) 320 may be vested in the Board of Trustees of the Internal 321 Improvement Trust Fund. The board of trustees shall hold title 322 to land protection agreements and conservation easements that 323 were or will be acquired pursuant to s. 380.0677, and the 324 Southwest Florida Water Management District and the St. Johns 325 River Water Management District shall monitor such agreements 326 and easements within their respective districts until the state 327 assumes this responsibility.

328 Any funds received by the Florida Forest Service (5)329 Division of Forestry from the Preservation 2000 Trust Fund 330 pursuant to paragraph (3)(e) may only shall be used only to pay 331 the cost of the acquisition of lands in furtherance of outdoor 332 recreation and natural resources conservation in this state. The 333 administration and use of any funds received by the Florida 334 Forest Service Division of Forestry from the Preservation 2000 335 Trust Fund are will be subject to such terms and conditions 336 imposed thereon by the agency of the state responsible for the Page 12 of 74

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356

337 issuance of the revenue bonds, the proceeds of which are 338 deposited in the Preservation 2000 Trust Fund, including 339 restrictions imposed to ensure that the interest on any such 340 revenue bonds issued by the state as tax-exempt revenue bonds 341 are will not be included in the gross income of the holders of 342 such bonds for federal income tax purposes. All deeds for or leases of with respect to any real property acquired with funds 343 344 received by the Florida Forest Service Division of Forestry from 345 the Preservation 2000 Trust Fund shall contain such covenants 346 and restrictions as are sufficient to ensure that the use of 347 such real property at all times complies with s. 375.051 and s. 348 9, Art. XII of the 1968 Constitution of Florida; and shall 349 contain reverter clauses providing for the reversion of title to 350 such property to the Board of Trustees of the Internal 351 Improvement Trust Fund or, in the case of a lease of such 352 property, providing for termination of the lease upon a failure 353 to use the property conveyed thereby for such purposes.

354 Section 10. Paragraph (f) of subsection (3) of section 355 259.105, Florida Statutes, is amended to read:

259.105 The Florida Forever Act.-

(3) Less the costs of issuing and the costs of funding
reserve accounts and other costs associated with bonds, the
proceeds of cash payments or bonds issued pursuant to this
section shall be deposited into the Florida Forever Trust Fund
created by s. 259.1051. The proceeds shall be distributed by the
Department of Environmental Protection in the following manner:

363 (f) One and five-tenths percent to the <u>Florida Forest</u> 364 <u>Service</u> <del>Division of Forestry of the Department of Agriculture</del> Page 13 of 74

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365 and Consumer Services to fund the acquisition of state forest 366 inholdings and additions pursuant to s. 589.07, the 367 implementation of reforestation plans or sustainable forestry 368 management practices, and for capital project expenditures as described in this section. At a minimum, 1 percent, but and no 369 370 more than 10 percent, of the funds allocated for the acquisition 371 of inholdings and additions pursuant to this paragraph may shall 372 be spent on capital project expenditures identified during the 373 time of acquisition which meet land management planning 374 activities necessary for public access.

375 Section 11. Subsections (1) and (2) and paragraph (b) of 376 subsection (3) of section 259.10521, Florida Statutes, are 377 amended to read:

378

259.10521 Citizen support organization; use of property.-

379 (1) <u>DEFINITION</u> <u>DEFINITIONS</u>. As used in For the purpose of 380 this section, the <u>term</u> "citizen support organization" means <del>an</del> 381 organization that is:

382 (a) a Florida corporation not for profit incorporated 383 under the provisions of chapter 617 and approved by the 384 Department of State that is:+

385 <u>(a) (b)</u> Organized and operated to conduct programs and 386 activities in the best interest of the state; raise funds; 387 request and receive grants, gifts, and bequests of money; 388 acquire, receive, hold, invest, and administer, in its own name, 389 securities, funds, objects of value, or other property, real or 390 personal; and make expenditures to or for the direct or indirect 391 benefit of the Babcock Crescent B Ranch;

392

(b) (c) Determined by the Fish and Wildlife Conservation Page 14 of 74

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393 Commission and the <u>Florida Forest Service</u> <del>Division of Forestry</del> 394 within the Department of Agriculture and Consumer Services to be 395 consistent with the goals of the state in acquiring the ranch 396 and in the best interests of the state; and

397 (c) (d) Approved in writing by the Fish and Wildlife 398 Conservation Commission and the Florida Forest Service Division 399 of Forestry to operate for the direct or indirect benefit of the 400 ranch and in the best interest of the state. Such approval must 401 shall be given in a letter of agreement from the Fish and 402 Wildlife Conservation Commission and the Florida Forest Service 403 Division of Forestry. Only one citizen support organization may 404 be created to operate for the direct or indirect benefit of the 405 Babcock Crescent B Ranch.

406

(2) USE OF PROPERTY.-

407 The Fish and Wildlife Conservation Commission and the (a) 408 Florida Forest Service Division of Forestry may permit, without 409 charge, appropriate use of fixed property and facilities of the 410 Babcock Crescent B Ranch by a citizen support organization, 411 subject to the provisions of this section. Such use must be 412 directly in keeping with the approved purposes of the citizen 413 support organization and may not be made at times or places that 414 would unreasonably interfere with recreational opportunities for 415 the general public.

(b) The Fish and Wildlife Conservation Commission and the
Florida Forest Service Division of Forestry may adopt rules
prescribing the conditions prescribe by rule any condition with
which the citizen support organization <u>must shall</u> comply in
order to use fixed property or facilities of the ranch.

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(c) The Fish and Wildlife Conservation Commission and the
Florida Forest Service may Division of Forestry shall not permit
the use of any fixed property or facilities of the ranch by a
citizen support organization that does not provide equal
membership and employment opportunities to all persons
regardless of race, color, religion, sex, age, or national
origin.

428

(3) PARTNERSHIPS.-

429 The Legislature may annually appropriate funds from (b) 430 the Land Acquisition Trust Fund for use only as state matching 431 funds, in conjunction with private donations in aggregates of at 432 least \$60,000, matched by \$40,000 of state funds, for a total 433 minimum project amount of \$100,000 for capital improvement 434 facility development at the ranch at either individually 435 designated locations or for priority projects within the overall 436 ranch system. The citizen support organization may acquire 437 private donations under pursuant to this section, and matching 438 state funds for approved projects may be provided in accordance 439 with this subsection. The Fish and Wildlife Conservation 440 Commission and the Florida Forest Service may Division of 441 Forestry are authorized to properly recognize and honor a 442 private donor by placing a plaque or other appropriate 443 designation noting the contribution on project facilities or by 444 naming project facilities after the person or organization that 445 provided matching funds. The Fish and Wildlife Conservation 446 Commission and the Florida Forest Service may Division of 447 Forestry are authorized to adopt necessary administrative rules to administer carry out the purposes of this subsection. 448

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449 Section 12. Paragraph (d) of subsection (1) of section 450 260.0142, Florida Statutes, is amended to read: 451 260.0142 Florida Greenways and Trails Council; 452 composition; powers and duties.-453 (1)There is created within the department the Florida 454 Greenways and Trails Council which shall advise the department 455 in the execution of the department's powers and duties under 456 this chapter. The council shall be composed of 21 members, 457 consisting of: 458 (d) The following 10 remaining members shall include: 459 1. The Secretary of Environmental Protection or a 460 designee. The executive director of the Fish and Wildlife 461 2. 462 Conservation Commission or a designee. 463 3. The Secretary of Community Affairs or a designee. 464 4. The Secretary of Transportation or a designee. 465 5. The State Forester Director of the Division of Forestry 466 of the Department of Agriculture and Consumer Services or a 467 designee. The director of the Division of Historical Resources of 468 6. 469 the Department of State or a designee. 470 7. A representative of the water management districts. 471 Membership on the council shall rotate among the five districts. 472 The districts shall determine the order of rotation. 473 8. A representative of a federal land management agency. 474 The Secretary of Environmental Protection shall identify the 475 appropriate federal agency and request designation of a 476 representative from the agency to serve on the council. Page 17 of 74

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9. A representative of the regional planning councils to
be appointed by the Secretary of Environmental Protection in
consultation with the Secretary of Community Affairs. Membership
on the council shall rotate among the seven regional planning
councils. The regional planning councils shall determine the
order of rotation.

10. A representative of local governments to be appointed by the Secretary of Environmental Protection in consultation with the Secretary of Community Affairs. Membership shall alternate between a county representative and a municipal representative.

488 Section 13. Subsections (5) through (12) of section 489 261.03, Florida Statutes, are renumbered as subsections (4) 490 through (11), respectively, and present subsections (4) and (11) 491 of that section are amended to read:

492 261.03 Definitions.—As used in this chapter, the term:
493 (4) "Division" means the Division of Forestry of the
494 Department of Agriculture and Consumer Services.

495 (10) (11) "Trust fund" means the Incidental Trust Fund of
 496 the Florida Forest Service Division of Forestry of the
 497 Department of Agriculture and Consumer Services.

498 Section 14. Subsection (1) of section 261.04, Florida499 Statutes, is amended to read:

500 261.04 Off-Highway Vehicle Recreation Advisory Committee; 501 members; appointment.-

502 (1) Effective July 1, 2003, the Off-Highway Vehicle
 503 Recreation Advisory Committee is created within the <u>Florida</u>
 504 <u>Forest Service</u> <del>Division of Forestry</del> and consists of nine

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505 members, all of whom are appointed by the Commissioner of 506 Agriculture. The appointees shall include one representative of the Department of Agriculture and Consumer Services, one 507 508 representative of the Department of Highway Safety and Motor 509 Vehicles, one representative of the Department of Environmental 510 Protection's Office of Greenways and Trails, one representative 511 of the Fish and Wildlife Conservation Commission, one citizen 512 with scientific expertise in disciplines relating to ecology, 513 wildlife biology, or other environmental sciences, one 514 representative of a licensed off-highway vehicle dealer, and 515 three representatives of off-highway vehicle recreation groups. 516 In making these appointments, the commissioner shall consider 517 the places of residence of the members to ensure statewide 518 representation.

519 Section 15. Section 261.06, Florida Statutes, is amended 520 to read:

521 261.06 <u>Florida Forest Service;</u> functions, duties, and 522 responsibilities <del>of the department</del>.—The following are functions, 523 duties, and responsibilities of the <u>Florida Forest Service</u> 524 <del>department through the division</del>:

(1) <u>Coordinating Coordination of the planning</u>,
development, conservation, and rehabilitation of state lands in
and for the system.

528 (2) <u>Coordinating Coordination of</u> the management,
529 maintenance, administration, and operation of state lands in the
530 system and <u>providing the provision of</u> law enforcement and
531 appropriate public safety activities.

532 (3) <u>Managing</u> <u>Management of</u> the trust fund and <u>approving</u> Page 19 of 74

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533 approval of the advisory committee's budget recommendations. 534 Implementing Implementation of the program, including (4)535 the ultimate approval of grant applications submitted by 536 governmental agencies or entities or nongovernmental entities. 537 Coordinating the program Coordination to help ensure (5)538 compliance with environmental laws and regulations for of the 539 public program and lands in the system. 540 (6)Implementing Implementation of the policies 541 established by the advisory committee. 542 (7)Providing Provision of staff assistance to the 543 advisory committee. 544 (8) Preparing Preparation of plans for public lands in, or 545 proposed to be included in, the system. 546 Conducting surveys and preparing the preparation of (9) 547 studies as are necessary or desirable for implementing the 548 program. 549 (10)Recruiting Recruitment and using utilization of 550 volunteers to further the program. 551 (11)Adopting rules Rulemaking authority to administer 552 implement the provisions of ss. 261.01-261.10. 553 Section 16. Section 261.12, Florida Statutes, is amended 554 to read: 555 Designated off-highway vehicle funds within the 261.12 556 Incidental Trust Fund of the Florida Forest Service Division of 557 Forestry of the Department of Agriculture and Consumer 558 Services.-559 The designated off-highway vehicle funds of the trust (1)560 fund shall consist of deposits from the following sources: Page 20 of 74

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(a) Fees paid to the Department of Highway Safety and
Motor Vehicles for the titling of off-highway vehicles.

(b) Revenues and income from any other sources required by law or as appropriated by the Legislature <u>for deposit</u> to be deposited into the trust fund as designated off-highway vehicle funds.

567 (c) Donations from private sources that are designated as 568 off-highway vehicle funds.

(d) Interest earned on designated off-highway vehiclefunds on deposit in the trust fund.

571 (2) Designated off-highway vehicle funds in the trust fund
572 shall be available for recommended allocation by the Off-Highway
573 Vehicle Recreation Advisory Committee and the department of
574 Agriculture and Consumer Services and upon annual appropriation
575 by the Legislature, exclusively for the following:

576 Implementation of the Off-Highway Vehicle Recreation (a) 577 Program by the department of Agriculture and Consumer Services, 578 including which includes personnel and other related expenses, + 579 administrative and operating expenses, and + expenses related to 580 safety, training, and rider education programs;  $\tau$  managing, 581 maintaining, and rehabilitating management, maintenance, and 582 rehabilitation of lands in the Off-Highway Vehicle Recreation 583 Program's system of lands and trails; and, if funds are 584 available, acquiring acquisition of lands for inclusion to be 585 included in the system and managing, maintaining, and 586 rehabilitating the management, maintenance, and rehabilitation 587 of such lands. 588

(b) Approved grants to governmental agencies or entities **Page 21 of 74** 

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•

or nongovernmental entities that wish to provide or improve offhighway vehicle recreation areas or trails for public use on public lands, provide environmental protection and restoration to affected natural areas in the system, provide enforcement of applicable regulations related to the system and off-highway vehicle activities, or provide education in the operation of off-highway vehicles.

596 (c) Matching funds to be used to match grant funds597 available from other sources.

(3) Notwithstanding s. 216.301 and pursuant to s. 216.351,
any balance of designated off-highway vehicle funds in the trust
fund at the end of any fiscal year shall remain <u>in the trust</u>
<u>fund therein</u> and shall be available for the purposes set out in
this section and as otherwise provided by law.

603 Section 17. Section 317.0010, Florida Statutes, is amended 604 to read:

317.0010 Disposition of fees.-The department shall deposit
all funds received under this chapter, less administrative costs
of \$2 per title transaction, into the Incidental Trust Fund of
the <u>Florida Forest Service</u> Division of Forestry of the

609 Department of Agriculture and Consumer Services.

610 Section 18. Section 317.0016, Florida Statutes, is amended 611 to read:

612 317.0016 Expedited service; applications; fees.-The 613 department shall provide, through its agents and for use by the 614 public, expedited service on title transfers, title issuances, 615 duplicate titles, recordation of liens, and certificates of 616 repossession. A fee of \$7 shall be charged for this service,

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617 which is in addition to the fees imposed by ss. 317.0007 and 618 317.0008, and \$3.50 of this fee shall be retained by the 619 processing agency. All remaining fees shall be deposited in the 620 Incidental Trust Fund of the Florida Forest Service Division of 621 Forestry of the Department of Agriculture and Consumer Services. 622 Application for expedited service may be made by mail or in 623 person. The department shall issue each title applied for under 624 pursuant to this section within 5 working days after receipt of 625 the application except for an application for a duplicate title 626 certificate covered by s. 317.0008(3), in which case the title 627 must be issued within 5 working days after compliance with the department's verification requirements. 628

629 Section 19. Paragraph (h) of subsection (1) of section 630 373.591, Florida Statutes, is amended to read:

631

373.591 Management review teams.-

632 (1)To determine whether conservation, preservation, and 633 recreation lands titled in the names of the water management 634 districts are being managed for the purposes for which they were 635 acquired and in accordance with land management objectives, the 636 water management districts shall establish land management 637 review teams to conduct periodic management reviews. The land 638 management review teams shall be composed of the following 639 members:

(h) One individual from the <u>Florida Forest Service</u>
 Department of Agriculture and Consumer Services' Division of
 Forestry.

643 Section 20. Subsection (10) of section 379.226, Florida 644 Statutes, is amended to read:

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645 379.226 Florida Territorial Waters Act; alien-owned 646 commercial fishing vessels; prohibited acts; enforcement.-647 (10)Harbormasters and law enforcement agencies may are 648 authorized to request assistance from the Civil Air Patrol in 649 the surveillance of suspect vessels. Aircraft of the Florida 650 Forest Service Division of Forestry of the Department of 651 Agriculture and Consumer Services or other state or county 652 agencies which are conveniently located and not otherwise 653 occupied may be similarly used utilized. 654 Section 21. Subsection (6) of section 403.7071, Florida 655 Statutes, is amended to read: 656 403.7071 Management of storm-generated debris.-Solid waste 657 generated as a result of a storm event that is the subject of an 658 emergency order issued by the department may be managed as 659 follows: 660 Local governments or their agents may conduct the (6) 661 burning of storm-generated yard trash, other storm-generated 662 vegetative debris, or untreated wood from construction and 663 demolition debris in air-curtain incinerators without prior 664 notice to the department. Within 10 days after commencing such 665 burning, the local government shall notify the department in writing describing the general nature of the materials burned; 666 667 the location and method of burning; and the name, address, and 668 telephone number of the representative of the local government 669 to contact concerning the work. The operator of the air-curtain 670 incinerator is subject to any requirement of the Florida Forest 671 Service Division of Forestry or of any other agency concerning authorization to conduct open burning. Any person conducting 672 Page 24 of 74

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673 open burning of vegetative debris is also subject to such674 requirements.

675 Section 22. Subsection (5) of section 479.16, Florida 676 Statutes, is amended to read:

479.16 Signs for which permits are not required.—The
following signs are exempt from the requirement that a permit
for a sign be obtained under the provisions of this chapter but
are required to comply with the provisions of s. 479.11(4)-(8):

(5) Danger or precautionary signs relating to the premises
on which they are located; forest fire warning signs erected
under the authority of the <u>Florida Forest Service</u> <del>Division of</del>
Forestry of the Department of Agriculture and Consumer Services;</del>
and signs, notices, or symbols erected by the United States
Government under the direction of the United States Forestry
Service.

688 Section 23. Subsection (8) of section 570.29, Florida 689 Statutes, is amended to read:

690 570.29 Departmental divisions.—The department shall691 include the following divisions:

692

(8) Florida Forest Service Forestry.

693 Section 24. Section 570.548, Florida Statutes, is amended 694 to read:

695570.548Florida Forest Service; State ForesterDivision of696Forestry; powers and duties.-

697 (1) The duties of the <u>Florida Forest Service</u> <del>Division of</del>
 698 Forestry include, but are not limited to, administering and
 699 enforcing those powers and responsibilities of the <u>Florida</u>
 700 Forest Service division prescribed in chapters 589, 590, and 591
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701 and the rules adopted <u>under those chapters</u> pursuant thereto and 702 in other forest fire, forest protection, and forest management 703 laws of this state.

Section 25. Section 570.549, Florida Statutes, is
transferred, renumbered as subsection (2) of section 570.548,
Florida Statutes, and amended to read:

707

## 570.549 Director; duties .-

708 (2) (a) (1) The head director of the Florida Forest Service 709 shall be the State Forester, who Division of Forestry shall be 710 appointed by the commissioner and shall serve at the 711 commissioner's pleasure.

712 (b) (2) It shall be the duty of The State Forester shall 713 director of this division to direct and supervise the overall 714 operation of the <u>Florida Forest Service</u> division and to exercise 715 such other powers and duties as authorized by the department.

716 Section 26. Subsection (1) of section 570.903, Florida
717 Statutes, is amended to read:

718

570.903 Direct-support organization.-

719 (1)When the Legislature authorizes the establishment of a 720 direct-support organization to provide assistance for the 721 museums, the Florida Agriculture in the Classroom Program, the 722 Florida State Collection of Arthropods, the Friends of the 723 Florida State Forests Program of the Florida Forest Service 724 Division of Forestry, and the Forestry Arson Alert Program, and 725 other programs of the department, the following provisions shall 726 govern the creation, use, powers, and duties of the direct-727 support organization:-

728

(a) The department shall enter into a memorandum or letter
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of agreement with the direct-support organization, which shall specify the approval of the department, the powers and duties of the direct-support organization, and rules with which the direct-support organization must shall comply.

733 The department may permit, without charge, appropriate (b) 734 use of property, facilities, and personnel of the department by 735 a direct-support organization, subject to the provisions of ss. 736 570.902 and 570.903. The use shall be directly in keeping with 737 the approved purposes of the direct-support organization and may 738 shall not be made at times or places that would unreasonably 739 interfere with opportunities for the general public to use 740 department facilities for established purposes.

(c) The department shall prescribe by contract or by rule conditions with which a direct-support organization <u>must shall</u> comply in order to use property, facilities, or personnel of the department or museum. Such rules shall provide for budget and audit review and oversight by the department.

(d) The department <u>may shall</u> not permit the use of property, facilities, or personnel of the museum, department, or designated program by a direct-support organization <u>that</u> which does not provide equal employment opportunities to all persons regardless of race, color, religion, sex, age, or national origin.

752 Section 27. Subsection (7) of section 581.1843, Florida753 Statutes, is amended to read:

581.1843 Citrus nursery stock propagation and production
and the establishment of regulated areas around citrus
nurseries.-

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(7) The department shall relocate foundation source trees
maintained by the Division of Plant Industry from various
locations, including those in Dundee and Winter Haven, to
protective structures at the <u>Florida Forest Service's Division</u>
of Forestry nursery in Chiefland or to other protective sites
located a minimum of 10 miles from any commercial citrus grove.

763 Section 28. Section 589.01, Florida Statutes, is amended764 to read:

765 589.01 Florida Forestry Council.—The Florida Forestry 766 Council, hereinafter called the "council," is hereby created 767 within the Florida Forest Service in the Division of Forestry of 768 the Department of Agriculture and Consumer Services. The council 769 shall be composed of five members appointed by the Department of 770 Agriculture and Consumer Services for terms of 4 years.

(1) There shall be one member of the council from each ofthe following areas of forestry:

773

(a) The pulp and paper manufacturing industry.

(b) A forest products industry other than that describedin paragraph (a).

776

(c) A timber or timber products dealer.

777

(d) An individual forest landowner.

(e) An active member of a statewide conservation
organization having as one of its principal objectives the

780 conservation and development of the forest resource.

(2) <u>At least Not fewer than two but not or more than three</u> nominations <u>must shall</u> be made for each <u>appointment to</u> membership on the council, and any statewide organization representing an area of forestry represented on the council may Page 28 of 74

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785 make nominations.

(3) The council shall meet at the call of its chair, at
the request of a majority of its membership or of the Department
of Agriculture and Consumer Services, or at such times as the
<u>department</u> may prescribe be prescribed by <u>rule</u> its rules.

(4) A majority of the members of the council <u>constitutes</u>
shall constitute a quorum for all purposes, and an act by a
majority of such quorum at any meeting <u>constitutes</u> shall
constitute an official act of the council.

(5) The powers and duties of the council <u>are to shall be</u> as follows:

796

(a) To Consider and study the entire field of forestry. $\div$ 

(b) To Advise, counsel, and consult, upon request, with
the Department of Agriculture and Consumer Services and the
State Forester director of the Division of Forestry upon request
in connection with the adoption promulgation, administration,
and enforcement of all laws and rules relating to forestry.;

802 (c) To Consider all matters submitted to the council it by 803 the Department of Agriculture and Consumer Services or the <u>State</u> 804 Forester. director of the Division of Forestry;

805 (d) To Offer suggestions and recommendations to the 806 Department of Agriculture and Consumer Services and the State 807 Forester director of the Division of Forestry on the council's 808 its own initiative with in regard to changes in the laws and 809 rules relating to forestry for as may be deemed advisable to 810 secure the effective administration and enforcement of such laws 811 and rules relating to the work of the Florida Forest Service. 812 division; and

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(e) To Keep a complete record of all <u>of the council's</u> its proceedings, showing the names of the members present at each meeting and any action taken by the council, and to file and maintain such records in the <u>Florida Forest Service</u> <del>Division of</del> <del>Forestry</del> as a public record.

818 Section 29. Section 589.011, Florida Statutes, is amended 819 to read:

820 589.011 Use of state forest lands; fees; rules.-<u>The</u>
821 Florida Forest Service may:

822 (1) The Division of Forestry of the Department of
823 Agriculture and Consumer Services may Grant privileges, permits,
824 leases, and concessions for the use of state forest lands,
825 timber, and forest products for purposes not inconsistent with
826 the provisions of this chapter.

827 The Division of Forestry is authorized to Grant (2)828 easements for rights-of-way, over, across, and upon state forest 829 lands for the construction and maintenance of public roads, 830 poles and lines for the transmission and distribution of 831 electrical power, pipelines for the distribution and 832 transportation of oils and gases, and poles and lines for 833 telephone and telegraphic purposes and for public roads, under such conditions and limitations as the Florida Forest Service 834 division may impose. 835

(3) The Division of Forestry shall have the power to Set
 and charge reasonable fees or rent for the use or operation of
 facilities on state forests or any lands leased by or otherwise
 assigned to the <u>Florida Forest Service</u> division for management
 purposes. Moneys collected from such fees and rent shall be
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841 deposited into the Incidental Trust Fund of the <u>Florida Forest</u> 842 Service division.

843 The Division of Forestry may Adopt and enforce rules (4)844 necessary for the protection, use utilization, occupancy, and 845 development of state forest lands or any lands leased by or 846 otherwise assigned to the Florida Forest Service division for 847 management purposes. Any person who violates violating or 848 otherwise fails failing to comply with any provision of this 849 subsection or any rule adopted under this subsection commits a 850 noncriminal violation as defined in s. 775.08(3), punishable 851 only by a fine  $\tau$  not to exceed \$500 per violation. Jurisdiction shall be with The appropriate county court has jurisdiction. 852

853 (5)The Division of Forestry may Prohibit on state forest 854 lands, or any lands leased by or otherwise assigned to the 855 Florida Forest Service division for management purposes, 856 activities that interfere with management objectives, create a 857 nuisance, or pose a threat to public safety. Such prohibited 858 activities must be posted with signs not more than 500 feet 859 apart along, and at each corner of, the boundaries of the land. 860 The signs must be placed along the boundary line of posted land 861 in a manner and in such position as to be clearly noticeable 862 from outside the boundary line. A person who violates the 863 provisions of this subsection commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 864 865 775.083.

(6) The Division of Forestry may Enter into contracts or
agreements, with or without competitive bidding or procurement,
to make available, on a fair, reasonable, and nondiscriminatory

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869 basis, property and other structures under the Florida Forest 870 Service's division control for the placement of new facilities 871 by any wireless provider of mobile service as defined in 47 872 U.S.C. s. 153(27) or 47 U.S.C. s. 332(d) or any 873 telecommunications company as defined in s. 364.02 when it is 874 determined to be practical and feasible to make such property or 875 other structures available. The Florida Forest Service division 876 may, without adopting a rule, charge a just, reasonable, and 877 nondiscriminatory fee for the placement of the facilities, 878 payable annually, based on the fair market value of space used 879 by comparable communications facilities in the state. The 880 Florida Forest Service division and a wireless provider or 881 telecommunications company may negotiate the reduction or 882 elimination of a fee in consideration of services provided to 883 the Florida Forest Service division by the wireless provider or 884 telecommunications company. All such fees collected by the 885 Florida Forest Service division shall be deposited in the 886 Incidental Trust Fund.

887 Section 30. Section 589.012, Florida Statutes, is amended 888 to read:

889 589.012 Friends of Florida State Forests Program.-The 890 Friends of Florida State Forests Program is established within 891 the Department of Agriculture and Consumer Services. Its purpose 892 is to provide support and assistance for existing and future 893 programs of the Florida Forest Service Division of Forestry. 894 These programs must be consistent with the division's mission 895 statement which is incorporated by reference. The purpose of the 896 program is to:

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897 (1) Conduct programs and activities related to
898 environmental education, fire prevention, recreation, and forest
899 management.

900 (2) Identify and pursue methods to provide resources and901 materials for these programs.

902 (3) Establish a statewide method to integrate these903 resources and materials.

904 Section 31. Section 589.04, Florida Statutes, is amended 905 to read:

906

589.04 Florida Forest Service; duties of division.-

907 (1) The <u>Florida Forest Service</u> Division of Forestry shall 908 cooperate with federal, state, and local governmental agencies, 909 nonprofit organizations, and other persons to:

910 (a) Promote and encourage forest fire protection, forest
911 environmental education, forest land stewardship, good forest
912 management, tree planting and care, forest recreation, and the
913 proper management of public lands.

914 (b) Apply for, solicit, and receive grants, funds,
915 services, equipment, and supplies from those agencies,
916 organizations, firms, and individuals.

917 (2) All grant proceeds and funds received for these
918 purposes shall be deposited in the Incidental Trust Fund <u>of the</u>
919 <u>Florida Forest Service</u>. Expenditures of these funds shall be for
920 the purposes established in this section.

921 (3) The <u>Florida Forest Service</u> Division of Forestry shall
922 provide direction for the multiple-use management of forest
923 lands owned by the state; serve as the lead management agency
924 for state-owned land primarily suited for forest resource

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925 management; and provide to other state agencies having land 926 management responsibilities technical guidance and management 927 plan development for managing the forest resources on state-928 owned lands managed for other objectives. Multiple-use 929 management includes <u>Multiple-purpose use shall include</u>, but is 930 not limited to, water-resource protection, forest-ecosystems 931 protection, natural-resource-based low-impact recreation, and 932 sustainable timber management for forest products.

933 (4) The <u>Florida Forest Service</u> Division of Forestry shall 934 begin immediately an aggressive program to reforest and 935 afforest, with appropriate tree species, lands over which the 936 <u>Florida Forest Service</u> division has forest resource management 937 responsibility.

938 Section 32. Section 589.06, Florida Statutes, is amended 939 to read:

940 589.06 Warrants for payment of accounts.-Upon the presentation to the Chief Financial Officer of any accounts duly 941 942 approved by the Florida Forest Service Division of Forestry, 943 accompanied by such itemized vouchers or accounts as shall be 944 required by her or him, the Chief Financial Officer shall audit 945 the same and draw a warrant for the amount for which the account 946 is audited, payable out of funds to the credit of the Florida 947 Forest Service division.

948 Section 33. Section 589.07, Florida Statutes, is amended 949 to read:

950 589.07 Florida Forest Service Division may acquire lands
 951 for forest purposes.—The Florida Forest Service Division of
 952 Forestry, on behalf of the state and subject to the restrictions
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953 mentioned in s. 589.08, may acquire lands, suitable for state 954 forest purposes  $\tau$  by gift, donation, contribution, purchase, or 955 otherwise and may enter into agreements with the Federal 956 Government, or any other agency, for acquiring by gift, 957 purchase, or otherwise, such lands as are, in the judgment of 958 the Florida Forest Service division, suitable and desirable for 959 state forests. The acquisition procedures for state lands 960 provided in s. 259.041 do not apply to acquisition of land by 961 the Florida Forest Service Division of Forestry.

962 Section 34. Section 589.071, Florida Statutes, is amended 963 to read:

964 589.071 Traffic control within state forest or division-965 assigned lands assigned to Florida Forest Service.-The Florida 966 Forest Service, Division of Forestry on behalf of the state, may 967 adopt rules to control ingress, egress, and all other movement 968 of motor vehicles, bicycles, horses, and pedestrians, as well as 969 all other types of traffic, within a state forest or any lands 970 leased by or otherwise assigned to the Florida Forest Service 971 division for management purposes, outside of the designated 972 right-of-way of state or county-maintained roads, and may 973 designate special areas off the roadways for the operation of 974 recreational type vehicles that which need not be licensed or 975 operated by licensed drivers. Any person who violates violating 976 or otherwise fails failing to comply with any of the provisions 977 of this section or any rule rules adopted under this section 978 commits <del>pursuant hereto is guilty of</del> a noncriminal violation as defined in s. 775.08(3), punishable only by a fine not to exceed 979 980 \$500. Jurisdiction shall be with The appropriate county court

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981 has jurisdiction.

982 Section 35. Section 589.08, Florida Statutes, is amended 983 to read:

984

589.08 Land acquisition restrictions.-

985 (1)The Florida Forest Service may not Division of 986 Forestry shall enter into an no agreement for the acquisition, 987 lease, or purchase of any land or for any other purpose that 988 pledges whatsoever which shall pledge the credit of, or 989 obligates obligate in any manner whatsoever, the state to pay 990 any sum of money or other thing of value for such purpose, and 991 the Florida Forest Service may said division shall not in any 992 manner or for any purpose pledge the credit of or obligate the 993 state to pay any sum of money.

994 The Florida Forest Service division may receive, hold (2) 995 the custody of, and exercise the control of any lands, and set 996 aside into a separate, distinct, and inviolable fund, any 997 proceeds derived from the sales of the products of such lands, 998 the use thereof in any manner, or the sale of such lands, except 999 for save the 25 percent of the proceeds to be paid into the 1000 State School Fund as provided by law. The Florida Forest Service 1001 division may use and apply such funds for the acquisition, use, 1002 custody, management, development, or improvement of any lands 1003 vested in or subject to the control of the Florida Forest 1004 Service division. After full payment is has been made for the 1005 purchase of a state forest to the Federal Government or other 1006 grantor, 15 percent of the gross receipts from a state forest 1007 shall be paid to the fiscally constrained county or counties, as 1008 described in s. 218.67(1), in which it is located in proportion

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1009 to the acreage located in each county for use by the county or 1010 counties for school purposes.

1011 Section 36. Section 589.081, Florida Statutes, is amended 1012 to read:

1013 589.081 Withlacoochee State Forest and Goethe State 1014 Forest; payment of portion of gross receipts.-The Florida Forest 1015 Service Division of Forestry shall pay 15 percent of the gross 1016 receipts from Withlacoochee State Forest and the Goethe State 1017 Forest to each fiscally constrained county, as described in s. 1018 218.67(1), in which a portion of the respective forest is 1019 located in proportion to the forest acreage located in such 1020 county. The funds must be equally divided between the board of county commissioners and the school board of each fiscally 1021 1022 constrained county.

1023 Section 37. Section 589.09, Florida Statutes, is amended 1024 to read:

1025 589.09 Use of lands acquired.-All lands acquired by the 1026 Florida Forest Service Division of Forestry on behalf of the 1027 state shall be in the custody of and subject to the 1028 jurisdiction, management, and control of the Florida Forest 1029 Service said division, and, for such purposes and the use 1030 utilization and development of such land, the Florida Forest Service said division may use the proceeds of the sale of any 1031 1032 products therefrom, the proceeds of the sale of any such lands, 1033 except for save the 25 percent of such proceeds which shall be paid into the State School Fund as required by s. 1010.71(1), 1034 1035 and such other funds as may be appropriated for use by the 1036 Florida Forest Service division, and in the opinion of the

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1037 <u>Florida Forest Service</u> such division, available for such uses 1038 and purposes.

1039 Section 38. Section 589.10, Florida Statutes, is amended 1040 to read:

1041 Disposition of lands.-The Florida Forest Service 589.10 1042 Division of Forestry, with the concurrence of the Board of 1043 Trustees of the Internal Improvement Trust Fund and the 1044 Governor, may sell, exchange, lease, or otherwise dispose of any 1045 lands under its jurisdiction by the provisions of this chapter 1046 when in its judgment it is advantageous to the state to do so in 1047 the interest of the highest orderly development, improvement, 1048 and management of the state forests and state parks. All such 1049sales, exchanges, leases, or dispositions of such lands require, 1050 shall be at least 30 days' upon a 30-day public notice, to be 1051 given in the manner deemed reasonable by the Florida Forest 1052 Service division.

1053 Section 39. Section 589.101, Florida Statutes, is amended 1054 to read:

1055 589.101 Blackwater River State Forest; lease of board's 1056 interest in gas, oil, and other minerals.-Notwithstanding the 1057 provisions of ss. 253.51-253.61, the Florida Forest Service may 1058 Division of Forestry is hereby expressly granted the authority 1059 to lease its 25-percent interest in oil, gas, and other minerals 1060 within the boundaries of the Blackwater River State Forest; 1061 provided, however, such leases may only that grants shall be 1062 made only to the lessee or lessees holding the 75-percent 1063 interest in such said minerals retained by the United States in 1064 its conveyance to this state. The concurrence of the Board of

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1065 Trustees of the Internal Improvement Trust Fund required by s.
1066 589.10 is shall not be necessary under the provisions of this
1067 section.

1068 Section 40. Section 589.11, Florida Statutes, is amended 1069 to read:

1070 589.11 Duties of <u>Florida Forest Service under federal</u>
 1071 division as to Clarke-McNary Act Law.-

1072 (1)The Florida Forest Service may, Division of Forestry 1073 is designated and authorized as an the agent of the state, to 1074 cooperate with the United States Secretary of Agriculture under 1075 s. 5 of the federal the provisions of "ss. 4 and 5, Chapter 348, 1076 43 Statutes 654, Acts of Congress, June 7, 1924, known as the Clarke-McNary Act, 16 U.S.C. s. 568, Law," to assist owners of 1077 1078 farms in establishing, improving, and renewing woodlots, 1079 shelterbelts, windbreaks, and other valuable forest growth; in 1080 growing and renewing useful timber crops; and in cooperating to cooperate with the wood-using industries or other agencies, 1081 governmental or otherwise, interested in proper land use, forest 1082 1083 management, and conservative forest utilization.

1084 (2) As a means of providing seedling trees for the
1085 purposes of this section, the <u>Florida Forest Service may</u>
1086 division is authorized to operate a seedling tree nursery
1087 program and to set reasonable prices for the sale to the public
1088 of seedling trees. Receipts from the sale of seedling trees
1089 shall be deposited into the Incidental Trust Fund of the <u>Florida</u>
1090 Forest Service division.

1091 Section 41. Section 589.12, Florida Statutes, is amended 1092 to read:

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1093	(Substantial rewording of section. See
1094	s. 589.12, F.S., for present text.)
1095	589.12 RulemakingThe Florida Forest Service may adopt
1096	rules and take other reasonable and necessary actions to
1097	administer ss. 589.07-589.11.
1098	Section 42. Section 589.13, Florida Statutes, is amended
1099	to read:
1100	589.13 Lien of <u>Florida Forest Service</u> <del>division</del> and other
1101	parties, for forestry work, etcLiens prior in dignity to all
1102	others accruing thereafter shall exist in favor of the following
1103	persons, boards, firms, or corporations upon the following
1104	described real estate, under the <u>following</u> circumstances
1105	hereinafter mentioned:
1106	(1) The <u>Florida Forest Service</u> <del>Division of Forestry</del> , the
1107	United States Government, or other governmental authority, upon
1108	all lands covered in any cooperative or other agreement entered
1109	into between the landowner and the Florida Forest Service
1110	division (which term shall embrace and include agreements with
1111	the <u>Florida Forest Service</u> <del>Division of Forestry</del> )
1112	(2) The United States Government or other governmental
1113	authority, for the prevention and control of woods fires and
1114	other forestry work to the extent of the amounts expended by <u>the</u>
1115	Florida Forest Service such division, service, or other
1116	governmental authority for and on behalf of the landowner and
1117	not paid by the landowner under the terms of <u>such</u> <del>said</del>
1118	agreement.
1119	Section 43. Section 589.14, Florida Statutes, is amended
1120	to read:
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1121 589.14 Enforcement of lien; notice.-The Florida Forest 1122 Service Division of Forestry, United States Government, or other 1123 governmental authority is shall be entitled to the subject said 1124 real estate in equity for the value of such expenditures made by 1125 it in pursuance of any such agreement, and may, at any time 1126 after the expenditure thereof and after default in payment. thereof by the landowner in accordance with the terms of such 1127 1128 agreement, file in the office of the clerk of the circuit court 1129 of the county in which the property is located, and have 1130 recorded in the record of liens kept by such clerk, a notice of 1131 the expenditures made in pursuance of such agreement and of 1132 default of the landowner in the payment of same in accordance 1133 with the terms thereof (the form of notice being provided in s. 589.15), and from the date of the filing of such notice, the 1134 1135 rights of purchasers or creditors of such landowner shall be 1136 subject and subordinate to the claim set out in the notice.

1137 Section 44. Section 589.18, Florida Statutes, is amended 1138 to read:

1139 589.18 Florida Forest Service; Division to make certain 1140 investigations.-The Florida Forest Service Division of Forestry 1141 shall conduct investigations and make surveys to determine the 1142 areas of land in the state that which are available and suitable 1143 for reforestation projects and state forests  $\tau$  and may make 1144 recommendations recommend to the Board of Trustees of the 1145 Internal Improvement Trust Fund, any state agency, or any agency 1146 created by state law that which is authorized to accept lands in 1147 the name of the state  $\tau$  concerning their acquisition. The Florida 1148 Forest Service is division shall be considered as a state agency Page 41 of 74

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1149 for purposes of under this section law.

1150 Section 45. Section 589.19, Florida Statutes, is amended 1151 to read:

1152 589.19 Creation of certain state forests; naming of 1153 certain state forests.-

1154 (1)When the Board of Trustees of the Internal Improvement 1155 Trust Fund, any state agency, or any agency created by state law 1156 that is  $\tau$  authorized to accept reforestation lands in the name of 1157 the state<sub> $\tau$ </sub> approves the recommendations of the Florida Forest 1158 Service Division of Forestry in reference to the acquisition of land and acquires acquire such land, such the said board, state 1159 agency, or agency created by state law, may formally designate 1160 1161 and dedicate any area as a reforestation  $project_{\tau}$  or state 1162 forest, and where so designated and dedicated, such area shall 1163 be under the administration of the Florida Forest Service, 1164 division which may shall be authorized to manage and administer 1165 such said area according to the purpose for which it was 1166 designated and dedicated.

(2) The first state forest acquired by the Board of Trustees of the Internal Improvement Trust Fund in Baker County is <u>designated as to be named</u> the John M. Bethea State Forest. This <u>designation honors</u> is to honor Mr. John M. Bethea, who was Florida's fourth State Forester <u>and a native of Baker County</u>, and whose distinguished career in state government spanned 46 years <u>and who is a native of Baker County</u>.

1174 (3) The state forest managed by the <u>Florida Forest Service</u>
 1175 <u>Division of Forestry</u> in Seminole County is <u>designated as</u> to be
 1176 named the Charles H. Bronson State Forest. This designation

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1177 <u>honors</u> to honor Charles H. Bronson, the tenth Commissioner of 1178 Agriculture, for his distinguished contribution to this state's 1179 agriculture and natural resources.

1180 Section 46. Section 589.20, Florida Statutes, is amended 1181 to read:

1182 Cooperation by Florida Forest Service division.-The 589.20 Florida Forest Service Division of Forestry may cooperate with 1183 1184 other state agencies that, who are custodians of lands that 1185 which are suitable for forestry purposes  $\tau$  in the designation and 1186 dedication of such lands for forestry purposes when, in the 1187 opinion of the state agencies concerned, such lands are suitable 1188 for these purposes and can be so administered. Upon the 1189 designation and dedication of such said lands for these purposes 1190 by the agencies concerned, such said lands shall be administered 1191 by the Florida Forest Service division.

1192 Section 47. Section 589.21, Florida Statutes, is amended 1193 to read:

1194 Management to be for public interest.-All state 589.21 1195 forests and reforestation projects mentioned in this chapter 1196 shall be managed and administered by the Florida Forest Service 1197 Division of Forestry in the interests of the public. If the 1198 public interests are not already safequarded and clearly defined 1199 by law or by regulations adopted by the state agencies 1200 authorized by law to administer such lands, or in the papers 1201 formally transferring such said projects to the Florida Forest 1202 Service division for administration, then, and in that event, the Florida Forest Service division may define the purposes 1203 1204 purpose of such projects said project. Such definition of

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1205 purposes shall be construed to have the authority of law.

1206 Section 48. Section 589.26, Florida Statutes, is amended 1207 to read:

1208 589.26 Dedication of state park lands for public use.-The 1209 Florida Forest Service may periodically Division of Forestry is 1210 authorized and empowered, from time to time, to dedicate and 1211 reserve for the use of the public all or any part of the lands 1212 heretofore or hereafter acquired by the Florida Forest Service 1213 said Division of Forestry for park purposes, regardless of when such lands are acquired; provided, however, such that said 1214 1215 dedication and reservation are shall be subject to such rules 1216 and regulations, as to reasonable use by the public, as may be 1217 adopted by the Division of Recreation and Parks of the Department of Environmental Protection. 1218

1219 Section 49. Section 589.27, Florida Statutes, is amended 1220 to read:

1221 589.27 Power of eminent domain; procedure.-Whenever the Florida Forest Service finds Division of Forestry shall find it 1222 1223 necessary to acquire private property for state forests, for or 1224 rights-of-way for state forest roads, or for exercising any of 1225 the powers and duties assigned authorized and prescribed by law 1226 to be exercised and performed by the Florida Forest Service 1227 Division of Forestry, the Florida Forest Service may Division of Forestry is hereby empowered and authorized to exercise the 1228 1229 right of eminent domain and to proceed to condemn such said 1230 property in the same manner as provided by law for the 1231 condemnation of private property by counties.

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1232 Section 50. Section 589.275, Florida Statutes, is amended 1233 to read:

1234 589.275 Planting of indigenous trees on state lands.-The 1235 It is the intent of the Legislature intends to partially restore the character of the state's original domain of Florida by 1236 1237 planting native trees on state lands, and to this end all state 1238 lands shall have a portion of such lands designated for 1239 indigenous trees, to be established and maintained by the using 1240 agency with the assistance of the Florida Forest Service 1241 Division of Forestry of the Department of Agriculture and 1242 Consumer Services. If the Florida Forest Service division, or primary managing agency, determines that any state lands are 1243 1244 unsuitable for this purpose, such lands are shall be exempt from 1245 this requirement.

1246 Section 51. Section 589.277, Florida Statutes, is amended 1247 to read:

1248

589.277 Tree planting programs.-

(1) The Division of Forestry of the Florida Forest Service
 Department of Agriculture and Consumer Services shall administer
 federal, state, and privately sponsored tree planting programs
 designed to assist private rural landowners and urban
 communities.

(2) Contributions from governmental and private sources
for tree planting programs may be accepted into the Federal
Grants Trust Fund.

1257 (3) The <u>Florida Forest Service shall</u> Division of Forestry
 1258 is authorized and directed to develop and implement guidelines
 1259 and procedures under which the financial resources of the fund

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1260 allocated for tree planting programs may be <u>used</u> utilized for 1261 urban and rural reforestation.

(4) Grants to municipalities, counties, nonprofit
organizations, and qualifying private landowners may be made
from allocated moneys in the fund for the purpose of purchasing,
planting, and maintaining native tree species.

1266 (5) The <u>Florida Forest Service</u> Division of Forestry shall 1267 assist the Department of Education in developing programs that 1268 teach the importance of trees in the urban, rural, and global 1269 environment.

1270 Section 52. Section 589.28, Florida Statutes, is amended 1271 to read:

1272 589.28 County commissions or municipalities authorized to 1273 cooperate with Florida Forest Service Division of Forestry.-1274 County commissions or municipalities may are authorized to 1275 cooperate with the Florida Forest Service Division of Forestry 1276 of the Department of Agriculture and Consumer Services in 1277 providing assistance in forestry and forest-related knowledge 1278 and skills to stimulate the production of timber wealth through 1279 the proper use of forest land and to protect and improve the 1280 beauty of urban and suburban areas by helping to create in them 1281 an attractive and healthy environment through the proper use of 1282 trees and related plant associations. County commissions or 1283 municipalities may are hereby authorized to appropriate funds 1284 and enter into cooperative agreements with the Florida Forest 1285 Service Division of Forestry under the terms and conditions set 1286 forth in ss. 589.28-589.34.

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1287 Section 53. Section 589.29, Florida Statutes, is amended 1288 to read:

1289 589.29 Quality of assistance.—Any advice and assistance 1290 provided under ss. 589.28-589.34 <u>is shall be</u> the responsibility 1291 of the State Forester and the <u>Florida Forest Service</u> <del>Division of</del> 1292 <del>Forestry</del> and shall be conducted under the supervision of a 1293 professional forester in an efficient and competent manner by 1294 personnel who have the required education, training, and 1295 experience to accomplish the objectives of these sections.

1296 Section 54. Section 589.30, Florida Statutes, is amended 1297 to read:

1298 589.30 Duty of district forester.-It shall be the duty of 1299 The district forester shall to direct all work in accordance 1300 with the law and with rules adopted by regulations of the 1301 Florida Forest Service Division of Forestry; gather and 1302 disseminate information in the management of commercial timber, 1303 including establishment, protection, and use utilization; and 1304 assist in the development and use of forest lands for outdoor 1305 recreation, watershed protection, and wildlife habitat. The 1306 district forester or his or her representative shall provide 1307 encouragement and technical assistance to individuals and urban 1308 and county officials in the planning, establishment, and 1309 management of trees and plant associations to enhance the beauty 1310 of the urban and suburban environment and meet outdoor 1311 recreational needs.

1312 Section 55. Section 589.31, Florida Statutes, is amended 1313 to read:

589.31 Cooperative agreement.—Before any assistance is **Page 47 of 74** 

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1315 provided under ss. 589.28-589.34 this law, the county or 1316 municipality and the Florida Forest Service Division of 1317 Forestry, through their duly constituted representatives, shall 1318 enter into a mutually satisfactory cooperative agreement 1319 covering the specific duties, and set up a budget for any fiscal 1320 period beginning July 1 and ending June 30., and The county's or 1321 municipality's share of the budget provided shall be remitted 1322 turned over to the Florida Forest Service Division of Forestry, 1323 one-half on or before July  $1_{\tau}$  and the remainder on or before 1324 January 1, and deposited placed in the Incidental Trust Fund of 1325 the Florida Forest Service Division of Forestry.

1326Section 56.Section 589.32, Florida Statutes, is amended1327to read:

1328 589.32 Cost of providing county or municipal forestry 1329 assistance.-The cost of county or municipal forestry assistance 1330 provided under the provisions of ss. 589.28-589.34 shall be 1331 jointly determined and paid by the Florida Forest Service 1332 Division of Forestry and the county commission or municipality. 1333 Such cost must and shall be at least not less than 40 percent of 1334 the cost of the equivalent of 1 person-year of assistance. 1335 However, the county or municipality share may shall not exceed 1336 the sum of \$3,000 per annum for each person-year of assistance 1337 provided.

1338 Section 57. Section 589.33, Florida Statutes, is amended 1339 to read:

1340 589.33 Expenditure of budgeted funds.-<u>The Florida Forest</u>
 1341 <u>Service shall expend</u> any money budgeted for a fiscal period
 1342 shall be expended by the Division of Forestry during the period
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1343 for which it was budgeted, and amounts not expended or 1344 specifically obligated by contract or other legal procedure 1345 during that period shall be available for the next fiscal period 1346 or shall be returned to the Florida Forest Service Division of 1347 Forestry and the county or municipality in the same proportions 1348 as appropriated. However, if when 40 percent of the cost of 1 1349 person-year of assistance equals or exceeds \$3,000, then in that 1350 event all of the budget balance reverts will revert to the 1351 Florida Forest Service Division of Forestry.

1352 Section 58. Section 589.34, Florida Statutes, is amended 1353 to read:

1354 589.34 Revocation of agreement.—Any agreement or revision 1355 thereof entered into by the <u>Florida Forest Service</u> <del>Division of</del> 1356 Forestry and a county or municipality under <u>ss. 589.28-589.34</u> 1357 the provisions of this law shall continue from year to year<sub>au</sub> 1358 unless written notice is given to the other party 30 days <u>before</u> 1359 prior to July 1 of any year of the intention to discontinue the 1360 work and cancel the agreement.

1361 Section 59. Section 590.01, Florida Statutes, is amended 1362 to read:

1363 590.01 Wildfire protection.-The Florida Forest Service 1364 division has the primary responsibility for preventing, 1365 detecting, and suppressing prevention, detection, and suppression of wildfires wherever they may occur. The Florida 1366 1367 Forest Service division shall provide leadership and direction in evaluating, coordinating, allocating the evaluation, 1368 1369 coordination, allocation of resources for, and monitoring of 1370 wildfire management and protection. The Florida Forest Service Page 49 of 74

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1371 division shall promote natural resource management and fuel 1372 reduction through the use of prescribed fire and other fuel 1373 reduction measures.

1374 Section 60. Subsections (2) through (5) of section 1375 590.015, Florida Statutes, are renumbered as subsections (1) 1376 through (4), respectively, and present subsection (1) of that 1377 section is amended to read:

1378

590.015 Definitions.-As used in this chapter, the term: (1) "Division" means the Division of Forestry of the 1379 Department of Agriculture and Consumer Services. 1380

Section 61. Section 590.02, Florida Statutes, is amended 1381 1382 to read:

1383 590.02 Florida Forest Service; Division powers, authority, 1384 and duties; liability; building structures; Florida Center for 1385 Wildfire and Forest Resources Management Training .-

1386 (1)The Florida Forest Service division has the following 1387 powers, authority, and duties:

1388

To enforce the provisions of this chapter.+ (a)

1389 To prevent, detect, suppress, and extinguish wildfires (b) 1390 wherever they may occur on public or private land in this state 1391 and to do all things necessary in the exercise of such powers, 1392 authority, and duties.+

1393 To provide firefighting crews, who shall be under the (C) 1394 control and direction of the Florida Forest Service division and 1395 its designated agents.+

1396 To appoint center managers, forest area supervisors, (d) 1397 forestry program administrators, a forest protection bureau 1398 chief, a forest protection assistant bureau chief, a field

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1399 operations bureau chief, deputy chiefs of field operations, 1400 district managers, senior forest rangers, investigators, forest 1401 rangers, firefighter rotorcraft pilots, and other employees who 1402 may, at the division's discretion of the Florida Forest Service, 1403 be certified as forestry firefighters under <del>pursuant to</del> s. 1404 633.35(4). Notwithstanding any other provisions of law 1405 notwithstanding, center managers, district managers, the forest 1406 protection assistant bureau chief, and deputy chiefs of field 1407 operations shall have Selected Exempt Service status in the 1408 state personnel designation.+

(e) To develop a training curriculum for forestry
firefighters that contains which must contain the basic
volunteer structural fire training course approved by the
Florida State Fire College of the Division of State Fire Marshal
and a minimum of 250 hours of wildfire training.;

1414 (f) To adopt make rules to administer accomplish the 1415 purposes of this chapter.;

1416 (g) To provide fire management services and emergency 1417 response assistance and to set and charge reasonable fees for 1418 performance of those services. Moneys collected from such fees 1419 shall be deposited into the Incidental Trust Fund of the <u>Florida</u> 1420 Forest Service. division; and

(h) To require all state, regional, and local government
agencies operating aircraft in the vicinity of an ongoing
wildfire to operate in compliance with the applicable state
Wildfire Aviation Plan.

(2) <u>Division</u> Employees <u>of the Florida Forest Service</u>, and the firefighting crews under their control and direction, may Page 51 of 74

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1427 enter upon any lands for the purpose of preventing and 1428 suppressing wildfires and investigating smoke complaints or open 1429 burning not in compliance with authorization and to enforce the 1430 provisions of this chapter.

Employees of the Florida Forest Service division and 1431 (3)1432 of federal, state, and local agencies, and all other persons and 1433 entities that are under contract or agreement with the Florida 1434 Forest Service division to assist in firefighting operations as 1435 well as those entities, called upon by the Florida Forest 1436 Service division to assist in firefighting may, in the 1437 performance of their duties, set counterfires, remove fences and 1438 other obstacles, dig trenches, cut firelines, use water from 1439 public and private sources, and carry on all other customary activities in the fighting of wildfires without incurring 1440 1441 liability to any person or entity.

(4) The department may build structures, notwithstanding
chapters 216 and 255, not to exceed a cost of \$50,000 per
structure from existing resources on forest lands, federal
excess property, and unneeded existing structures. These
structures must meet all applicable building codes.

The Florida Forest Service division shall organize its 1447 (5)1448 operational units to most effectively prevent, detect, and suppress wildfires, and, to that end, may employ the necessary 1449 1450 personnel to manage its activities in each unit. The Florida 1451 Forest Service division may construct lookout towers, roads, 1452 bridges, firelines, and other facilities and may purchase or fabricate tools, supplies, and equipment for firefighting. The 1453 Florida Forest Service division may reimburse the public and 1454 Page 52 of 74

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1455 private entities that it engages to assist in the suppression of 1456 wildfires for their personnel and equipment, including aircraft.

1457 (6) The <u>Florida Forest Service</u> division shall undertake
1458 privatization alternatives for fire prevention activities
1459 including constructing fire lines and conducting prescribed
1460 burns and, where appropriate, entering into agreements or
1461 contracts with the private sector to perform such activities.

(7) The <u>Florida Forest Service</u> division may organize,
staff, equip, and operate the Florida Center for Wildfire and
Forest Resources Management Training. The center shall serve as
a site where fire and forest resource managers can obtain
current knowledge, techniques, skills, and theory as they relate
to their respective disciplines.

(a) The center may establish cooperative efforts involving
federal, state, and local entities; hire appropriate personnel;
and engage others by contract or agreement with or without
compensation to assist in carrying out the training and
operations of the center.

(b) The center shall provide wildfire suppression training
opportunities for rural fire departments, volunteer fire
departments, and other local fire response units.

(c) The center <u>shall will</u> focus on curriculum related to,
but not limited to, fuel reduction, an incident management
system, prescribed burning certification, multiple-use land
management, water quality, forest health, environmental
education, and wildfire suppression training for structural
firefighters.

1482

(d) The center may assess appropriate fees for food, **Page 53 of 74** 

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1483 lodging, travel, course materials, and supplies in order to meet 1484 its operational costs and may grant free meals, room, and 1485 scholarships to persons and other entities in exchange for 1486 instructional assistance.

1487 (e) An advisory committee consisting of the following 1488 individuals or their designees must review program curriculum, 1489 course content, and scheduling:

1490 <u>1.</u> The <u>State Forester or his or her designee</u>. <del>Director of</del> 1491 the Florida Division of Forestry; the assistant director of the</del> 1492 <del>Florida Division of Forestry;</del>

14932.The director of the School of Forest Resources and1494Conservation of the University of Florida. $\div$ 

14953.The director of the Division of Recreation and Parks of1496the Department of Environmental Protection.+

1497 <u>4.</u> The director of the Division of the State Fire 1498 Marshal.+

14995.The director of the Florida Chapter of The Nature1500Conservancy.+

1501 <u>6.</u> The executive vice president of the Florida Forestry 1502 Association.;

1503 <u>7.</u> The president of the Florida Farm Bureau Federation...
1504 8. The executive director of the Fish and Wildlife

1505 Conservation Commission.+

1506 <u>9.</u> The executive director of a water management district 1507 as appointed by the Commissioner of Agriculture.+

150810.The supervisor of the National Forests in Florida...150911.The president of the Florida Fire Chief's

1510 Association.; and

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1511 The executive director of the Tall Timbers Research 12. 1512 Station. 1513 (8) The Cross City Work Center is designated as shall be 1514 named the L. Earl Peterson Forestry Station. This designation 1515 honors is to honor Mr. L. Earl Peterson, Florida's sixth State 1516 Forester and a native of Dixie County, whose distinguished 1517 career in state government has spanned 44 years, and who is a 1518 native of Dixie County. 1519 Section 62. Subsection (3) of section 590.081, Florida 1520 Statutes, is amended to read: 1521 Severe drought conditions; burning prohibited.-590.081 1522 It is unlawful for any person to set fire to, or cause (3)1523 fire to be set to, any wild lands or to build a campfire or 1524 bonfire or to burn trash or other debris within the designated 1525 area of a severe drought emergency unless a written permit is 1526 obtained from the Florida Forest Service division or its 1527 designated agent. 1528 Section 63. Section 590.091, Florida Statutes, is amended 1529 to read: 1530 590.091 Designation of railroad rights-of-way as wildfire hazard areas.-1531 1532 The Florida Forest Service division may annually (1)1533 designate, on or before October 1, those railroad rights-of-way 1534 in this state that which are known wildfire hazard areas. 1535 (2)It shall be the duty of all railroad companies 1536 operating in this state to maintain their rights-of-way 1537 designated as provided in subsection (1), as known wildfire 1538 hazard areas, in an approved condition as shall be prescribed by Page 55 of 74

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1539	rule of the <u>Florida Forest Service</u> <del>division</del> and to provide
1540	adequate firebreaks where needed, so as to prevent fire from
1541	igniting or spreading from rights-of-way to adjacent property.
1542	Section 64. Paragraph (b) of subsection (1), paragraph (a)
1543	of subsection (2), paragraphs (a), (b), and (e) of subsection
1544	(3), and subsection (4) of section 590.125, Florida Statutes,
1545	are amended to read:
1546	590.125 Open burning authorized by the Florida Forest
1547	Service division
1548	(1) DEFINITIONSAs used in this section, the term:
1549	(b) "Certified prescribed burn manager" means an
1550	individual who successfully completes the certification program
1551	of the <u>Florida Forest Service</u> <del>division</del> and possesses a valid
1552	certification number.
1553	(2) NONCERTIFIED BURNING
1554	(a) Persons may be authorized to burn wild land or
1555	vegetative land-clearing debris in accordance with this
1556	subsection if:
1557	1. There is specific consent of the landowner or his or
1558	her designee;
1559	2. Authorization has been obtained from the Florida Forest
1560	Service division or its designated agent before starting the
1561	burn;
1562	3. There are adequate firebreaks at the burn site and
1563	sufficient personnel and firefighting equipment for the control
1564	of the fire;
1565	4. The fire remains within the boundary of the authorized
1566	area;
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567 5. Someone is present at the burn site until the fire is 668 extinguished;

69 6. The <u>Florida Forest Service</u> division does not cancel the 70 authorization; and

7. The <u>Florida Forest Service</u> division determines that air quality and fire danger are favorable for safe burning.

(3) CERTIFIED PRESCRIBED BURNING; LEGISLATIVE FINDINGS AND PURPOSE.-

(a) The application of prescribed burning is a land management tool that benefits the safety of the public, the environment, and the economy of the state. The Legislature finds that:

1. Prescribed burning reduces vegetative fuels within wild land areas. Reduction of the fuel load reduces the risk and severity of wildfire, thereby reducing the threat of loss of life and property, particularly in urban areas.

2. Most of Florida's natural communities require periodic fire for maintenance of their ecological integrity. Prescribed burning is essential to the perpetuation, restoration, and management of many plant and animal communities. Significant loss of the state's biological diversity will occur if fire is excluded from fire-dependent systems.

3. Forestland and rangeland constitute significant
economic, biological, and aesthetic resources of statewide
importance. Prescribed burning on forestland prepares sites for
reforestation, removes undesirable competing vegetation,
expedites nutrient cycling, and controls or eliminates certain
forest pathogens. On rangeland, prescribed burning improves the

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1595 quality and quantity of herbaceous vegetation necessary for 1596 livestock production.

4. The state purchased hundreds of thousands of acres of land for parks, preserves, wildlife management areas, forests, and other public purposes. The use of prescribed burning for management of public lands is essential to maintain the specific resource values for which these lands were acquired.

1602 5. A public education program is necessary to make
1603 citizens and visitors aware of the public safety, resource, and
1604 economic benefits of prescribed burning.

1605 6. Proper training in the use of prescribed burning is
1606 necessary to ensure maximum benefits and protection for the
1607 public.

1608 7. As Florida's population continues to grow, pressures 1609 from liability issues and nuisance complaints inhibit the use of 1610 prescribed burning. Therefore, the <u>Florida Forest Service</u> 1611 division is urged to maximize the opportunities for prescribed 1612 burning conducted during its daytime and nighttime authorization 1613 process.

(b) Certified prescribed burning pertains only to broadcast burning. It must be conducted in accordance with this subsection and:

1617 1. May be accomplished only when a certified prescribed 1618 burn manager is present on site with a copy of the prescription 1619 from ignition of the burn to its completion.

1620 2. Requires that a written prescription be prepared before 1621 receiving authorization to burn from the <u>Florida Forest Service</u> 1622 division.

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1623 3. Requires that the specific consent of the landowner or
1624 his or her designee be obtained before requesting an
1625 authorization.

16264. Requires that an authorization to burn be obtained from1627the Florida Forest Service division before igniting the burn.

1628 5. Requires that there be adequate firebreaks at the burn
1629 site and sufficient personnel and firefighting equipment for the
1630 control of the fire.

6. Is considered to be in the public interest and does not constitute a public or private nuisance when conducted under applicable state air pollution statutes and rules.

1634 7. Is considered to be a property right of the property
1635 owner if vegetative fuels are burned as required in this
1636 subsection.

(e) The <u>Florida Forest Service</u> division shall adopt rules
for the use of prescribed burning and for certifying and
decertifying certified prescribed burn managers based on their
past experience, training, and record of compliance with this
section.

(4) WILDFIRE HAZARD REDUCTION TREATMENT BY THE <u>FLORIDA</u>
FOREST SERVICE <u>DIVISION.</u>—The <u>Florida Forest Service</u> division may
conduct fuel reduction initiatives, including, but not limited
to, burning and mechanical and chemical treatment, on any area
of wild land within the state which is reasonably determined to
be in danger of wildfire in accordance with the following
procedures:

1649 (a) Describe the areas that will receive fuels treatment1650 to the affected local governmental entity.

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(b) Publish a treatment notice, including a description of the area to be treated, in a conspicuous manner in at least one newspaper of general circulation in the area of the treatment not less than 10 days before the treatment.

(c) Prepare, and the county tax collector shall include
with the annual tax statement, a notice to be sent to all
landowners in each township designated by the <u>Florida Forest</u>
<u>Service division</u> as a wildfire hazard area. The notice must
describe particularly the area to be treated and the tentative
date or dates of the treatment and must list the reasons for and
the expected benefits from the wildfire hazard reduction.

1662 Consider any landowner objections to the fuels (d) 1663 treatment of his or her property. The landowner may apply to the 1664 State Forester director of the division for a review of 1665 alternative methods of fuel reduction on the property. If the 1666 State Forester director or his or her designee does not resolve 1667 the landowner objection, the State Forester director shall 1668 convene a panel made up of the local forestry unit manager, the 1669 fire chief of the jurisdiction, and the affected county or city 1670 manager, or any of their designees. If the panel's 1671 recommendation is not acceptable to the landowner, the landowner may request further consideration by the Commissioner of 1672 1673 Agriculture or his or her designee and shall thereafter be 1674 entitled to an administrative hearing pursuant to the provisions 1675 of chapter 120.

1676Section 65. Section 590.14, Florida Statutes, is amended1677to read:

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590.14 Notice of violation; penalties.-

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(1) If a <u>Florida Forest Service</u> division employee determines that a person has violated chapter 589 or this chapter, he or she may issue a notice of violation indicating the statute violated. This notice <u>shall</u> will be filed with the <u>Florida Forest Service</u> division and a copy forwarded to the appropriate law enforcement entity for further action if necessary.

1686 In addition to any penalties provided by law, any (2) 1687 person who causes a wildfire or permits any authorized fire to 1688 escape the boundaries of the authorization or to burn past the 1689 time of the authorization is liable for the payment of all 1690 reasonable costs and expenses incurred in suppressing the fire 1691 or \$150, whichever is greater. All costs and expenses incurred 1692 by the Florida Forest Service division shall be payable to the 1693 Florida Forest Service division. When such costs and expenses 1694 are not paid within 30 days after demand, the Florida Forest 1695 Service division may take proper legal proceedings for the 1696 collection of the costs and expenses. Those costs incurred by an 1697 agency acting at the division's direction of the Florida Forest 1698 Service are recoverable by that agency.

(3) The department may also impose an administrative fine,
not to exceed \$1,000 per violation of any section of chapter 589
or this chapter. The fine shall be based upon the degree of
damage, the prior violation record of the person, and whether
the person knowingly provided false information to obtain an
authorization. The fines shall be deposited in the Incidental
Trust Fund of the Florida Forest Service division.

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(4) The penalties provided in this section shall extend to
both the actual violator and the person or persons, firm, or
corporation causing, directing, or permitting the violation.

1709 Section 66. Section 590.16, Florida Statutes, is amended 1710 to read:

1711 590.16 Rewards.-The <u>Florida Forest Service</u> division, in
1712 its discretion, may offer and pay rewards for information
1713 leading to the arrest and conviction of any person who violates
1714 any provision of this chapter.

1715 Section 67. Section 590.25, Florida Statutes, is amended 1716 to read:

1717 590.25 Penalty for preventing or obstructing 1718 extinguishment of wildfires.-Any person who interferes Whoever shall interfere with, obstructs, obstruct or commits commit any 1719 1720 act aimed to obstruct the extinguishment of wildfires by the 1721 employees of the Florida Forest Service division or any other 1722 person engaged in the extinguishment of a wildfire, or who 1723 damages or destroys any equipment being used for such purpose, 1724 commits shall be guilty of a felony of the third degree, 1725 punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

1726 Section 68. Section 590.33, Florida Statutes, is amended 1727 to read:

1728 590.33 State compact administrator; compact advisory
1729 committee.-In pursuance of art. III of the compact, the <u>State</u>
1730 <u>Forester director of the division</u> shall act as compact
1731 administrator for Florida of the Southeastern Interstate Forest
1732 Fire Protection Compact during his or her term of office as
1733 <u>State Forester director</u>, and his or her successor as compact

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1734 administrator shall be his or her successor as State Forester 1735 director of the division. As compact administrator, he or she 1736 shall be an ex officio member of the advisory committee of the 1737 Southeastern Interstate Forest Fire Protection Compact<sub> $\tau$ </sub> and 1738 chair ex officio of the Florida members of the advisory 1739 committee. There shall be four members of the Southeastern 1740 Interstate Forest Fire Protection Compact Advisory Committee 1741from Florida. Two of the members from Florida shall be members 1742 of the Legislature of Florida, one from the Senate and one from 1743 the House of Representatives, and the terms of any such members 1744shall terminate at the time they cease to hold legislative 1745 office, and their successors as members shall be named in like 1746 manner. The Governor shall appoint the other two members from 1747 Florida, one of whom shall be associated with forestry or forest 1748 products industries. The terms of such members shall be 3 years 1749 and such members shall hold office until their respective 1750 successors are shall be appointed and qualified. Vacancies 1751 occurring in the office of such members for from any reason or 1752 cause shall be filled by appointment by the Governor for the 1753 unexpired term. The State Forester, director of the division as 1754 compact administrator for Florida, may delegate, from time to 1755 time, to any deputy or other subordinate in his or her 1756 department or office, the power to be present and participate, 1757 including voting, as his or her representative or substitute at 1758 any meeting of or hearing by or other proceeding of the compact 1759 administrators or of the advisory committee. The terms of each 1760 of the initial four memberships, whether appointed at said time 1761 or not, shall begin upon the date upon which the compact becomes

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to read:

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1762 shall become effective in accordance with art. II of said
1763 compact. Any member of the advisory committee may be removed
1764 from office by the Governor upon charges and after a hearing.
1765 Section 69. Section 590.34, Florida Statutes, is amended

1767 590.34 State compact administrator and compact advisory 1768 committee members; powers; aid from other state agencies.-There 1769 is hereby granted to the State Forester director of the 1770 division, as compact administrator and chair ex officio of the 1771 Florida members of the advisory committee, and to the members 1772 from Florida of the advisory committee all the powers provided 1773 for in the compact and all the powers necessary or incidental to 1774 the carrying out of the compact in every particular. All 1775 officers of Florida are hereby authorized and directed to do all 1776 things falling within their respective provinces and 1777 jurisdiction necessary or incidental to the carrying out of the 1778 compact in every particular; it being hereby declared to be the 1779 policy of the state to perform and carry out the said compact 1780 and to accomplish the purposes thereof. All officers, bureaus, 1781 departments, and persons of and in the state government or 1782 administration of the state are hereby authorized and directed 1783 at convenient times and upon request of the compact 1784 administrator or of the advisory committee to furnish 1785 information data relating to the purposes of the compact 1786 possessed by them or any of them to the compact administrator of 1787 the advisory committee. They are further authorized to aid the 1788 compact administrator or the advisory committee by loan of

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1789 personnel, equipment, or other means in carrying out the 1790 purposes of the compact.

1791Section 70. Section 590.35, Florida Statutes, is amended1792to read:

1793 590.35 Construction of ss. 590.31-590.34.-Any powers 1794 herein granted to the Florida Forest Service division shall be 1795 regarded as in aid of and supplemental to and in no case a limitation upon any of the powers vested in the Florida Forest 1796 1797 Service division by other laws of Florida or by the laws of the 1798 States of Alabama, Georgia, Kentucky, Mississippi, North 1799 Carolina, South Carolina, Tennessee, Virginia, and West Virginia 1800 or by the Congress or the terms of the compact.

1801 Section 71. Section 590.42, Florida Statutes, is amended 1802 to read:

590.42 Federally funded fire protection assistance programs.-

The Florida Forest Service Division of Forestry of the 1805 (1)1806 Department of Agriculture and Consumer Services may enter into 1807 agreements with the United States Secretary of Agriculture of 1808 the United States in order to participate in the federal 1809 Volunteer Rural Community Fire Assistance Protection Program authorized by 16 U.S.C. s. 2106 Pub. L. No. 92-419, whereby the 1810 Federal Government provides financial assistance to the states 1811 1812 on a matching basis of up to 50 percent of expenditures for such 1813 purposes.

1814 (2) With respect to the formulation of projects relating
1815 to fire protection of livestock, wildlife, crops, pastures,
1816 orchards, rangeland, woodland, farmsteads, or other

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1817 improvements, and other values in rural areas, for which such 1818 federal matching funds are available, any participating county 1819 or fire department may contribute to the nonfederal matching 1820 share and may also contribute such other nonfederal cooperation 1821 as may be deemed necessary by the <u>Florida Forest Service</u> 1822 division.

(3) Any financial assistance received by, or contributions
 to the nonfederal matching share provided by, a participating
 county under The provisions of this section are supplementary to
 any county fire control funds or assessments under the

1827 provisions of s. 125.27.

1828Section 72.The title of chapter 591, Florida Statutes, is1829redesignated as "COMMUNITY FORESTS."

1830 Section 73. Section 591.15, Florida Statutes, is amended 1831 to read:

1832 (Substantial rewording of section. See

1833 s. 591.15, F.S., for present text.)

1834591.15Short title.—This chapter may be cited as the1835"Florida Community Forest Law."

Section 74. Subsection (1) of section 591.16, Florida 1837 Statutes, is amended to read:

1838 591.16 Community forests; purposes.—The general purposes 1839 of this law are:

1840 (1) To encourage counties, <u>municipalities</u> cities, towns, 1841 and school districts to utilize idle lands for productive forest 1842 purposes.

1843 Section 75. Section 591.17, Florida Statutes, is amended 1844 to read:

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1845591.17Community forests;Definitions.-As used in this1846chapter, the term terms hereinafter used, unless the text1847clearly indicates a different meaning, shall be as follows:

1848 <u>(1) (2) The term</u> "Community forest" means shall mean any 1849 forest area established under this <u>chapter</u> law by a county, 1850 municipality <del>city, town</del>, or school district.

1851 (2)(8) The term "Contiguous sale" means shall mean sale of 1852 like forest products from adjoining areas that normally would be 1853 in the same sale area as determined by the forester on the 1854 forestry committee.

1855 <u>(3) (4)</u> "County" or "municipality" includes The term 1856 "counties, cities, towns" shall mean any recognized political 1857 subdivision of the state government.

1858(4) (7)The term "Forest products" means shall mean any1859product produced from trees.

1860 <u>(5)</u> (3) The term "Forestry committee" means shall mean the 1861 appointed committee for directing the activities of community 1862 forests.

1863 (6) (1) The term "Governing board" means a board of shall 1864 mean county commissioners, city commission commissioners, town 1865 council councils, school board boards, or any other governing 1866 body of a county, municipality counties, cities, towns, or 1867 school district districts.

1868(6) The term "division" shall mean the Division of1869Forestry of the Department of Agriculture and Consumer Services.

1870 <u>(7) (5) The term</u> "School district" means an shall mean 1871 individual school district districts of a county or <u>a</u> vocational 1872 agricultural department departments located in <u>such a district</u> Page 67 of 74

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1873 these districts.

1874 Section 76. Section 591.18, Florida Statutes, is amended 1875 to read:

1876 591.18 Community forests; Purchase or establishment.-All 1877 counties, municipalities cities, towns, or school districts, 1878 through their governing boards, may are hereby empowered to 1879 establish, from lands owned by such county, municipality <del>city,</del> 1880 town, or school district in fee simple, or to acquire by 1881 purchase or gift, lands at present covered with forest or tree 1882 growth, or suitable for the growth of trees, and to administer 1883 the same under the direction of the Florida Forest Service Division of Forestry, in accordance with the practice and 1884 1885 principles of scientific forestry, for the benefit of such the 1886 said counties, municipalities cities, towns, or school 1887 districts. Such tracts may be of any size suitable for the 1888 purpose but must be located within the county embracing the 1889 county, municipality city, town, or school district., provided 1890 that it shall be requisite for The governing board availing 1891 itself of the provisions of this chapter shall law to submit to 1892 the Florida Forest Service Division of Forestry, and secure its 1893 approval of the area and location of any lands proposed to be 1894 acquired or used for the purposes of county, municipality city, 1895 town, or school district forests.

1896 Section 77. Section 591.19, Florida Statutes, is amended 1897 to read:

1898 591.19 Community forests; Tax delinquent lands.-The 1899 Department of Revenue, the Board of Trustees of the Internal 1900 Improvement Trust Fund, and counties, municipalities cities, Page 68 of 74

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1901 towns, school districts, or any other public agency holding fee 1902 simple or tax certificate lands are hereby empowered to, and 1903 may, upon application to them, transfer title of fee simple 1904 lands not in other public use to any county, <u>municipality city</u>, 1905 town, or school district for forest purposes as described under 1906 this <u>chapter if law</u>, provided such lands are approved by the 1907 <u>Florida Forest Service</u> <del>Division of Forestry</del> for this purpose.

1908Section 78.Section 591.20, Florida Statutes, is amended1909to read:

1910 591.20 Community forests; Forestry committee; duties; 1911 appropriations.-

1912 The governing board of any county, municipality city, (1)1913 town, or school district desiring to establish community forests 1914 after enactment of this law shall appoint a forestry committee 1915 consisting of three members  $\tau$  as follows: one member of governing 1916 board, one member from the Florida Forest Service Division of 1917 Forestry to be designated by the Florida Forest Service 1918 division, and one taxpayer of the county, municipality city, 1919 town, or school district who is not a member of the governing 1920 board. The first two members of such committee shall hold office 1921 until replaced in their respective official positions. The third 1922 member shall hold office for 3 years. Any vacancy shall be 1923 filled at the first regular session of the governing board after 1924 the vacancy occurs. The president of the committee shall be 1925 selected by the three members for a 1-year term at their first 1926 regular meeting. The representative of the Florida Forest Service may Division of Forestry shall not serve as an officer 1927 1928 of the committee or nor be responsible for making reports. All Page 69 of 74

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1929 members shall serve without compensation  $\tau$  but are entitled to 1930 reimbursement shall be reimbursed for travel expenses as 1931 provided in s. 112.061. 1932 Section 591.21, Florida Statutes, is Section 79. 1933 transferred, renumbered as subsections (2) and (3) of section 1934 591.20, Florida Statutes, and amended to read: 1935 591.21 Community forests; duties of forestry committee .-1936 (2) (1) It shall be the duty of The forestry committee 1937 shall to advise the governing board in acquiring, developing, and managing the forest, and in making contracts, agreements, 1938 1939 and permits for and with the forest, and, if desirable, in 1940 hiring a qualified forester and laborers and in making rules and 1941 regulations for operating the forest. (3) (2) For any sale in excess of \$100, the governing body 1942 1943 must shall ask for and receive open competitive bids and 1944 purchase from the lowest and best bidder. For sale of forest 1945 products in excess of \$500 for the total contract, the sale shall be advertised in one issue each of 2 consecutive weeks in 1946 1947 a county newspaper of general circulation, and the highest and 1948 best bid shall be accepted. Contiguous sales may shall not be 1949 made. 1950 Section 80. Section 591.22, Florida Statutes, is 1951 transferred, renumbered as subsection (4) of section 591.20,

1952 Florida Statutes, and amended to read:

1953

591.22 Community forests; appropriations.-

1954(4)Counties, municipalitiescities, towns, or school1955districts in which forestry committees are have been appointed1956may appropriate money from available funds to be used by such

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1957 <u>committees</u> said committee to carry out the purposes of this 1958 <u>chapter law. Each The</u> forestry committee shall <u>annually adopt</u> 1959 each year make a budget of recommendation for acquisition and 1960 operation and management of the forest for approval by the 1961 governing board.

1962 Section 81. Section 591.23, Florida Statutes, is amended 1963 to read:

1964 591.23 Community forests; Revenues; use.-Revenue from the 1965 forests shall be credited to the general fund of counties, 1966 municipalities cities, towns, or school districts; provided, 1967 however, revenues from lands under land use agreements with 1968 youth organizations such as chapters of the Future Farmers of 1969 America must, shall be disposed of subject to the terms of such 1970 agreements. When the revenue from any forest other than these 1971 under such land use agreements  $\tau$  exceeds the necessary expenses 1972 of the forest, including desirable acquisition, the excess shall 1973 will be used by the governing board for regular purposes and in 1974 reduction of taxation.

1975 Section 82. Section 591.24, Florida Statutes, is amended 1976 to read:

1977 591.24 Community forests; Fiscal reports.-A fiscal year report of expenditures, income, sales, development, and 1978 1979 management shall be made by the forestry committee to the 1980 governing board of the county, municipality city, town, or 1981 school district, and a copy shall be sent to the Florida Forest 1982 Service Division of Forestry. All reports shall be audited by 1983 the regular auditor of the county, municipality city, town, or 1984 school district.

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1985 Section 83. Section 591.25, Florida Statutes, is amended 1986 to read:

1987 591.25 Community forests; Fire protection, etc.-All lands 1988 entered or acquired under the provisions of this chapter law 1989 shall be protected at all times from wildfire and shall be kept 1990 and maintained as a permanent public forest except as 1991 hereinafter provided. The timber growing on such forest lands 1992 thereon shall be cut in accordance with forestry methods approved by the Florida Forest Service Division of Forestry and 1993 1994 in such a manner as to perpetuate succeeding stands of trees. All such forest lands shall be open to the use of the public for 1995 1996 recreational purposes so far as such recreational purposes do 1997 not interfere with, or prevent the use of, such lands to the 1998 best advantage as a public forest as determined by the forestry 1999 committee.

2000 Section 84. Section 591.26, Florida Statutes, is amended 2001 to read:

2002 591.26 Community forests; Sale upon referendum approval.-A 2003 If it becomes desirable to sell any community forest or portion 2004 thereof may be sold if such sale is as determined jointly 2005 proposed by the governing board and forestry committee and 2006 approved by a majority, it shall be put to a vote of those 2007 electors voting the people at any regular election and a 2008 majority of those voting must approve the action. If such sale 2009 is approved by the electors, any funds received from the such 2010 sale shall be deposited in the general fund of the county, municipality city, town, or school district making the sale and 2011 used in consolidating existing community forests or in 2012

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2013 establishing another community forest.

2014 Section 85. Paragraph (b) of subsection (1) and paragraph 2015 (b) of subsection (2) of section 633.115, Florida Statutes, are 2016 amended to read:

2017 633.115 Fire and Emergency Incident Information Reporting 2018 Program; duties; fire reports.-

(1)

2019

(b) The Division of State Fire Marshal shall consult with the <u>Florida Forest Service</u> <del>Division of Forestry of the</del> Department of Agriculture and Consumer Services and the Bureau of Emergency Medical Services of the Department of Health to coordinate data, ensure accuracy of the data, and limit duplication of efforts in data collection, analysis, and reporting.

(2) The Fire and Emergency Incident Information System Technical Advisory Panel is created within the Division of State Fire Marshal. The panel shall advise, review, and recommend to the State Fire Marshal with respect to the requirements of this section. The membership of the panel shall consist of the following 15 members:

(b) One member from the <u>Florida Forest Service</u> <del>Division of</del>
Forestry of the Department of Agriculture and Consumer Services,</del>
appointed by the <u>State Forester</u> <del>division director</del>.

2036Section 86. Paragraph (e) of subsection (6) of section2037633.821, Florida Statutes, is amended to read:2038633.8212039(6)2040(e) This subsection does not apply to wildland or

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2041 prescribed live fire training exercises sanctioned by the 2042 <u>Florida Forest Service</u> <del>Division of Forestry of the Department of</del> 2043 Agriculture and Consumer Services or the National Wildfire 2044 Coordinating Group.

2045 Section 87. Subsection (1) of section 790.15, Florida 2046 Statutes, is amended to read:

2047

790.15 Discharging firearm in public.-

2048 (1)Except as provided in subsection (2) or subsection 2049 (3), any person who knowingly discharges a firearm in any public 2050 place or on the right-of-way of any paved public road, highway, 2051 or street or who whosoever knowingly discharges any firearm over 2052 the right-of-way of any paved public road, highway, or street or 2053 over any occupied premises commits is quilty of a misdemeanor of 2054 the first degree, punishable as provided in s. 775.082 or s. 2055 775.083. This section does not apply to a person lawfully 2056 defending life or property or performing official duties requiring the discharge of a firearm or to a person discharging 2057 2058 a firearm on public roads or properties expressly approved for 2059 hunting by the Fish and Wildlife Conservation Commission or the 2060 Florida Forest Service Division of Forestry.

2061

Section 88. This act shall take effect July 1, 2011.

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PCB RRS 11-01

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## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:PCB RRS 11-01Legislative Ratification of Administrative RulesSPONSOR(S):Rulemaking & Regulation SubcommitteeTIED BILLS:IDEN./SIM. BILLS:CS/SB 396

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Rulemaking & Regulation Subcommittee		Miller ENH	- Rubottom

## SUMMARY ANALYSIS

The Florida Building Code sets uniform, comprehensive statewide standards for all aspects of construction in Florida. The Florida Building Commission, administratively housed in the Department of Community Affairs, is responsible for adopting, amending, and updating the Code. The statute requires the Commission to fully update the Code every three years according to the review cycle followed by national authorities of the specific codes (such as plumbing and electrical) which are used as bases for the Florida Code. By law the triennial process must comply with the rulemaking procedures of the Administrative Procedures Act ("APA").

The substantive statutes guiding the Commission in adopting the Code provide detailed requirements for the scope of material included in the triennial updates. Further protection for the public is provided by the APA and by a statutory requirement that the update be adopted at least 6 months prior to its effective date. Express legislative intent requires the Code be sufficiently comprehensive to effectively protect the public health, safety, and welfare at a reasonable cost to consumers. A large number of substantive bills and amendments are considered each legislative session relating to particulars of the Code, keeping the Legislature active in policy oversight.

In November, 2010, the Legislature enacted amendments to the APA requiring legislative ratification of agency rules that exceed particular thresholds of regulatory cost or economic impact. The Commission has initiated rulemaking to adopt its most recent triennial update of the Code. DCA estimates the Code update will be adopted sometime in May or in June, 2011, after the current legislative session. Due to its comprehensive nature, DCA projects the total regulatory costs and economic impact of the updated Code will exceed the statutory threshold requiring legislative ratification. If only adopted rules are considered for ratification, the earliest the updated Code may be ratified would be during the 2012 regular session.

PCB RRS 11-01 creates a narrow exemption to legislative ratification for updates to the Florida Building Code. The exemption will allow the process to be completed without ratification, without hindering legislative oversight of the process.

## **FULL ANALYSIS**

## I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

1. Present Situation

## The Florida Building Code

The Florida Building Code ("Code") is the unified building code applicable statewide as authorized by statute.<sup>1</sup> The overall purpose for the Code is to create within a single set of documents uniform standards applicable to all aspects of construction in Florida to provide effective and reasonable protection for public health, safety, and welfare "... at the most reasonable cost to the consumer."<sup>2</sup> The Florida Building Commission ("Commission")<sup>3</sup> is responsible for adopting, updating, and general administration of the Code. With certain exceptions, enforcement of the Code is through duly-authorized state and local agencies.<sup>4</sup>

The law provides detailed sections on legislative intent<sup>5</sup>, Code adoption and contents,<sup>6</sup> specific processes for different types of amendments,<sup>7</sup> the triennial comprehensive update conducted by the Commission,<sup>8</sup> and the Commission's powers.<sup>9</sup> The express intent of the law is for the Commission to use the statutory rulemaking requirements and process<sup>10</sup> for adopting, amending, or updating the Code:<sup>11</sup>

553.72 Intent. —

(3) It is the intent of the Legislature that the Florida Building Code be adopted, modified, updated, interpreted, and maintained by the Florida Building Commission in accordance with ss. 120.536(1) and 120.54 and enforced by authorized state and local government enforcement agencies.

This intent is made a specific requirement in the substantive sections on adoption,<sup>12</sup> amendments,<sup>13</sup> and updates.<sup>14</sup> In addition, a large number of substantive bills and amendments are considered by the Legislature each year, keeping the Legislature actively engaged in the process of continual revision.

The Commission is required to update the Code every 3 years, following the statutory rulemaking process in the APA. The statute also provides a minimum time of 6 months between adoption of the updated Code and its effective date.<sup>15</sup> The Department of Community Affairs ("DCA") publishes the notices required for rulemaking<sup>16</sup> as part of its duties to provide the Commission with administrative and staff support.<sup>17</sup>

- <sup>3</sup> S. 553.74.
- <sup>4</sup> S. 553.80.
- <sup>5</sup> S. 553.72.
- <sup>6</sup> S. 553.73(1)-(3).

- <sup>8</sup> S. 553.73(7).
- <sup>9</sup> S. 553.74 553.77

<sup>11</sup> S. 553.72(3).

- <sup>13</sup> S. 553.73(3), (8), & (9).
- <sup>14</sup> S. 553.73(7)(a).

<sup>16</sup> Notice of proposed rule 9N-1.001, to adopt the 2010 updates to the Code, published by DCA on January 7, 2011, at <u>https://www.flrules.org/gateway/ruleNo.asp?id=9N-1.001</u>.

<sup>17</sup> S. 553.75(3).

<sup>&</sup>lt;sup>1</sup> Ch. 553,Part IV, Florida Building Code.

<sup>&</sup>lt;sup>2</sup> S. 553.72(1).

<sup>&</sup>lt;sup>7</sup>S. 553.73(3) & (9)-technical amendments, (4) & (5)-amendments by local authorities, (8)-substantive amendments.

<sup>&</sup>lt;sup>10</sup> S. 120.536(1) and 120.54. Chapter 120 is Florida's Administrative Procedures Act or "APA".

<sup>&</sup>lt;sup>12</sup> S. 553.73(1)(a).

<sup>&</sup>lt;sup>15</sup> S. 553.73(7)(e). Under s. 120.54(3)(e)6, the normal time for an adopted rule to become effective is 20 days after being filed for adoption unless the time is properly extended for 60 days. Under s. 120.541(3), legislative ratification is a separate condition before certain rules go into effect.

The statute imposes detailed requirements the Commission must follow to adopt, amend, review, and update the Code in addition to following APA procedural requirements.<sup>18</sup> The resulting Code contains or incorporates the laws and rules pertaining to all major aspects of public and private building construction in Florida, from broad areas including design, physical construction, modification, repair, and even demolition.<sup>19</sup> to specific matters from structural and mechanical systems to elevators and coastal construction standards.<sup>20</sup> The Code must reference without change the Florida Fire Prevention and Life Safety Codes adopted by Department of Financial Services rule.<sup>21</sup> When updating the Code the Commission is required to create the Code's foundation by incorporating the most current versions of a number of standard codes, such as the International Plumbing Code and the National Electrical Code.22 The entire process of updating the Code is subject to extensive statutory direction,<sup>23</sup> continual legislative revision, and the procedural protections of the APA rulemaking process.<sup>24</sup>

## **Legislative Ratification**

DCA estimates compliance by businesses and consumers simply with the local construction permitting requirements resulting from the existence and enforcement of the Code readily exceed an aggregate of \$1 million over 5 years.<sup>25</sup> Where the Code is adopted in compliance with the Legislature's primary intent and protects public health, safety, and welfare at the least cost to the consumer,<sup>26</sup> the resulting direct or indirect regulatory costs are likely to exceed the statutory threshold which mandates ratification.<sup>27</sup> Legislative ratification is required when the economic impact of a proposed rule exceeds specific statutory criteria:

(3) If the adverse impact or regulatory costs of the rule exceed any of the criteria established in paragraph (2)(a), the rule shall be submitted to the President of the Senate and Speaker of the House of Representatives no later than 30 days prior to the next regular legislative session, and the rule may not take effect until it is ratified by the Legislature.<sup>28</sup>

The terms of the statute are specific: legislative ratification is intended only as a condition before certain rules<sup>29</sup> take effect. Under current law a rule must be filed for adoption before it may take effect<sup>30</sup> thus ensuring the full availability of all procedural protections afforded to protect those who will be impacted by the new rule.<sup>31</sup> Since statutes must be read together and interpreted to give full effect to the terms of each.<sup>32</sup> a rule must be filed for adoption before being submitted for legislative ratification.

The Commission currently is completing the third triennial update to the Code and has begun the rulemaking process.<sup>33</sup> DCA anticipates the rule incorporating the final version of the updated Code will be ready to file for adoption after May 6 but before June 30, 2011.<sup>34</sup> Absent the requirement of legislative ratification the Code thus would become effective no later than December 31, 2011.<sup>35</sup> However, since the

- <sup>20</sup> S. 553.73(2).
- <sup>21</sup> S. 553.73(1)(c).
- <sup>22</sup> S. 553.73(7)(a).
- <sup>23</sup> Ch. 553, Part IV.
- <sup>24</sup> S. 120.54, 120.56.

- <sup>26</sup> S. 553.72.
- <sup>27</sup> S. 120.541(2)(a).

<sup>29</sup> A "rule" is defined as an agency statement of general applicability which implements, interprets, or prescribes law or policy or describes the procedure or practice requirements of and agency; the term also applies to certain agency forms. S. 120.52(16). A rule is enforceable only if promulgated pursuant to the rulemaking process in Chapter 120. Coventry First, LLC v. OIR, 38 So. 3d 200, 203 (Fla. 1<sup>st</sup> DCA 2010). <sup>30</sup> S. 120.54(30(e)6.

<sup>32</sup> Almerico v. RLI Insurance Company, 716 So. 2d 774, 779 n. 7 (Fla. 1998); Forsythe v. Longboat Key Beach Erosion Control District, 604 So. 2d 452, 455 (Fla. 1992).

<sup>33</sup> Notice of Proposed Rule 9N-1.001, supra.

<sup>34</sup> See n. 25, above.

<sup>35</sup> S. 553.73(7)(a).

STORAGE NAME: pcb01.RRS.DOCX DATE: 3/11/2011

<sup>&</sup>lt;sup>18</sup> S. 553.73.

<sup>&</sup>lt;sup>19</sup> S. 553.73(1)(a).

<sup>&</sup>lt;sup>25</sup> 3/11/2011 conversation with Jim Richmond, Asst. Gen. Counsel, DCA, counsel for Florida Building Commission.

<sup>&</sup>lt;sup>28</sup> S. 120.541(3).

<sup>&</sup>lt;sup>31</sup> S. 120.54(3)(e)3, 4.

regulatory costs resulting from the operation of the Code will exceed the level of economic impact requiring legislative ratification, and the Code will not be adopted through rulemaking prior to the end of the regular session of the Legislature, under present law the earliest the Code could be considered for ratification would be during the 2012 regular session.

2. Effect of Proposed Changes

PCB RRS 11-01 exempts only the triennial update process for the Code from the requirements of legislative ratification in s. 120.541(3). This prevents delay in implementing the updated Code and reduces uncertainty for the construction industry, local governments, and consumers.

B. SECTION DIRECTORY:

Section 1 amends s. 120.541(3) to exempt the triennial update of the Florida Building Code from the requirement of legislative ratification.

Section 2 provides the act is effective upon becoming law.

## **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

- A. FISCAL IMPACT ON STATE GOVERNMENT:
  - 1. Revenues:

Indeterminate but anticipated to be none.

2. Expenditures:

Indeterminate but anticipated to be none.

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
  - 1. Revenues:

Indeterminate but anticipated to be none.

2. Expenditures:

Indeterminate but anticipated to be none.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Indeterminate but anticipated to be none. Legislative ratification might generate an opportunity for public pressure to block or delay the effective date of a Code update containing significant economic impacts. But the ordinary process of legislative revision and public participation in rulemaking appear to be as effective for the protection of the private sector from unnecessary economic impacts.

D. FISCAL COMMENTS:

## **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

Not applicable. PCB RRS 11-01 does not require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

B. RULE-MAKING AUTHORITY:

PCB RRS 11-01 exempts the adoption of the Florida Building Code triennial update from the requirement of legislative ratification. No further authority is needed.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

	PCB RRS 11-01 ORIGINAL	2011			
1	A bill to be entitled				
2	An act relating to the legislative ratification of				
3	administrative rules; amending s. 120.541, F.S.; exemptin	J			
4	updates to the Florida Building Code from the requirement				
5	of legislative ratification; providing an effective date.				
6					
7 8	Be It Enacted by the Legislature of the State of Florida:				
0 9	Section 1. Subsection (3) of section 120.541, Florida				
10	Statutes, is amended to read:				
11	120.541 Statement of estimated regulatory costs				
12	(3) If the adverse impact or regulatory costs of the rul	2			
13	exceed any of the criteria established in paragraph (2)(a), th				
14	rule shall be submitted to the President of the Senate and				
15	Speaker of the House of Representatives no later than 30 days				
16	prior to the next regular legislative session, and the rule ma	y			
17	not take effect until it is ratified by the Legislature. This				
18	subsection does not apply to the adoption of updates to the				
19	Florida Building Code made pursuant to s. 553.73(7).				
20	Section 2. This act shall take effect upon becoming a la	N .			
Page 1 of 1 PCB RRS 11-01— Legislative Ratification of Administrative Rules					

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# FLORIDA HOUSE OF REPRESENTATIVES

## Rules & Calendar Committee Rulemaking & Regulation Subcommittee

## Dean Cannon Speaker

Chris Dorworth *Chair* 

## **MEMORANDUM**

То:	Subcommittee Members
From:	Eric H. Miller, Committee Attorney
Date:	March 15, 2011
Re:	DOE Rules 6A-22.010 & 6A-22.011

## **Summary**

Section 440.491 relates to the rehabilitation and reemployment of individuals receiving workers compensation benefits. Under the statute the Department of Education monitors the rehabilitation of employees receiving benefits for extended periods of time as well as progress toward rehabilitation and a return to work.<sup>1</sup> The Department has adopted electronic reporting rules that have raised concerns among small businesses providing rehabilitative services.

## **Rulemaking Authority**

For Rules 6A-22.010 and 6A-22.011, the Department relied upon s. 440.491(5), (6), & (7) for general rulemaking authority and s. 440.491 as the substantive law being implemented by rulemaking. The statute provides rulemaking authority for the following areas:

- Carrier reports of the date employees are reemployed and their wages, and reports of voluntary services provided by the carrier.<sup>2</sup>
- Department determination of factors relevant to approving formal training and education programs, and training and education standards for employee eligibility, course requirements, and certain related costs.<sup>3</sup>

<sup>&</sup>lt;sup>1</sup> S. 440.419(2).

<sup>&</sup>lt;sup>2</sup> S. 440.491(5)(c)

<sup>&</sup>lt;sup>3</sup> S. 440.491(6)(a)

Staff March 15, 2011 Page 2

- Rules to implement s. 440.491, including requirements for carriers to notify injured employees of training and education benefits provided by law.<sup>4</sup>
- The minimum qualifications, credentials, and requirements each rehabilitation service provider must have to be listed in the Department's directory of qualified providers.<sup>5</sup>
- Rules governing professional practices and standards.<sup>6</sup>

## **Rules of Concern:**

In reliance on such authority, the Department adopted the following rules:

- Rule 6A-22.010<sup>7</sup>, details the responsibilities of employers, carriers (entities authorized to write workers' compensation insurance), and qualified rehabilitation service providers to report plans, service information, and bills for services. The rule requires rehabilitation service providers<sup>8</sup> and employers or carriers<sup>9</sup> to report billings for reemployment services on Department form DWC-21. Electronic submission of this form was required to begin in November, 2010.<sup>10</sup>
- Rule 6A-22.011<sup>11</sup> incorporates the updated forms, including form DWC-21. Carriers are required to file the DWC-21 electronically.<sup>12</sup>

A qualified rehabilitative service provider who fails to submit the written reports and additional information required by the rule faces the loss of contract rights.<sup>13</sup>

Industry representatives for rehabilitative providers objected during the rulemaking process stating that the electronic filing requirement would be too burdensome for their members, the majority of which are small businesses. According to their information, this particular electronic filing requires proprietary software which costs approximately \$3,000 per license. While the Department required carriers to file electronically, the provider industry assert the carriers require the providers to whom they assign cases to provide their information in the same electronic format. The industry thus asserts the rule applicable to carriers still results in an indirect requirement for providers to purchase expensive software.

 $^{12}_{12}$  6A-22.011(1)(a)

<sup>&</sup>lt;sup>4</sup> S. 440.491(6)(b)

<sup>&</sup>lt;sup>5</sup> S. 440.491(7)(a)

<sup>&</sup>lt;sup>6</sup> S. 440.491(7)(e)

<sup>&</sup>lt;sup>7</sup> Florida Administrative Code Rule 6A-22.010, <u>Reporting Services and Costs: Qualified Rehabilitation Provider and Employer or Carrier Responsibilities</u>.

<sup>&</sup>lt;sup>8</sup> 6A-22.010(6)

<sup>&</sup>lt;sup>9</sup>6A-22.010(9)

<sup>&</sup>lt;sup>10</sup> Rule 6A-22.010(13) required electronic submission to begin 18 months after the rule became effective on May 7, 2009.

<sup>&</sup>lt;sup>11</sup> Florida Administrative Code Rule 6A-22.011, <u>List of Forms</u>.

<sup>&</sup>lt;sup>13</sup> 6A-22.010(5)