

### **Government Operations Subcommittee**

Thursday, March 17, 2011 3:15 PM Morris Hall 17 HOB

# **Meeting Packet**

## Committee Meeting Notice HOUSE OF REPRESENTATIVES

#### **Government Operations Subcommittee**

**Start Date and Time:** 

Thursday, March 17, 2011 03:15 pm

**End Date and Time:** 

Thursday, March 17, 2011 06:00 pm

Location:

Morris Hall (17 HOB)

**Duration:** 

2.75 hrs

#### Consideration of the following bill(s):

HB 1405 Retirement by Workman

#### Consideration of the following proposed committee bill(s):

PCB GVOPS 11-10 -- OPPAGA Work Papers

A bill to be entitled

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An act relating to retirement; amending ss. 110.123, 112.0801, and 112.65, F.S.; conforming provisions to changes made by the act; amending s. 112.363, F.S.; revising provisions relating to retiree health insurance subsidies; revising provisions relating to payments of subsidies; providing that no additional service credit for the health insurance subsidy can be earned after July 1, 2011; amending s. 121.021, F.S.; revising definitions; amending s. 121.051, F.S.; requiring that a local governmental entity or the governing body of a charter school or charter technical career center make certain elections regarding benefits at the time the entity or governing body joins the Florida Retirement System; providing that employer-paid employee contributions are subject to certain taxes; amending s. 121.0515, F.S.; redefining membership in the Special Risk Class; redefining criteria for Special Risk Class membership; providing procedures for designation and removal of designation of Special Risk Class members; providing for employee contributions to be used, if applicable, when purchasing credit for past service; amending s. 121.052, F.S., relating to the membership class of elected officers; conforming provisions to changes made by the act; requiring member contributions; providing for a refund of contributions under certain circumstances for an officer who leaves office; providing that a member who obtains a refund of contributions waives certain rights

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under the Florida Retirement System; reducing the accrual value to 1.60 percent for each year of service earned after July 1, 2011; amending s. 121.053, F.S.; clarifying the employer contributions required for Elected Officers' Class members who participate in the Deferred Retirement Option Program; amending s. 121.055, F.S., relating to the Senior Management Service Class; conforming provisions to changes made by the act; requiring employee contributions; providing for a refund of contributions under certain circumstances for a member who terminates employment; providing that a member who obtains a refund of contributions waives certain rights under the Florida Retirement System; reducing the accrual value to 1.60 percent for each year of service earned after July 1, 2011; limiting the payment of benefits prior to a participant's termination of employment; amending s. 121.071, F.S.; requiring employee and employer contributions to the retirement system effective July 1, 2011; providing for a refund of contributions under certain circumstances following termination of employment; prohibiting such refund if an approved qualified domestic relations order is filed against the participant's retirement account; requiring repayment plus interest of an invalid refund; amending s. 121.081, F.S.; providing and revising requirements for contributions for prior service performed on or after July 1, 2011; amending s. 121.091, F.S.; setting the annual service accrual rates for the classes for service earned after July 1, 2011;

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reducing the minimum disability retirement benefit for certain judges to one-third of the monthly compensation at the time of disability; providing for the refund of accumulated contributions if a member's employment is terminated for any reason other than retirement; closing the Deferred Retirement Option Program to new participants on July 1, 2011; amending s. 121.101, F.S.; providing a calculation for cost-of-living adjustments for service earned after July 1, 2011; amending s. 121.121, F.S., relating to the purchase of creditable service following an authorized leave of absence; requiring that service credit be purchased at the employee and employer contribution rates in effect during the leave of absence effective a certain date; amending s. 121.125, F.S.; requiring that certain employers make the required employee and employer retirement contributions following an employee's workers' compensation injury or illness; requiring that a penalty be assessed against certain employers that fail to pay the required contributions; reenacting s. 121.161, F.S., relating to the references of other laws as amended; amending s. 121.35, F.S., relating to the optional retirement program for the State University System; limiting the payment of benefits prior to a participant's termination of employment; amending s. 121.4501, F.S.; changing the name of the Public Employee Optional Retirement Program to the Florida Retirement System Investment Plan; requiring members of the Florida Retirement System Investment Plan to make certain

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contributions to the Florida Retirement System Investment Plan Trust Fund based on the employee's membership class; revising and providing definitions; providing for contribution adjustments as a result of employer errors or corrections; requiring an employer to receive a credit for excess contributions and to reimburse an employee for excess contributions, subject to certain limitations; providing for a pension plan participant to retain his or her prior plan choice following a return to employment; limiting certain refunds of contributions which exceed the amount that would have accrued had the member remained in the defined benefit program; providing certain requirements and limitations with respect to contributions; clarifying that participant and employer contributions are earmarked for specified purposes; providing duties of the third-party administrator; providing that a member is fully and immediately vested with respect to employee contributions paid by the member; providing for the forfeiture of nonvested employer contributions and service credit under certain circumstances; amending s. 121.4502, F.S.; changing the name of the Public Employee Optional Retirement Program Trust Fund to the Florida Retirement System Investment Plan Trust Fund; amending s. 121.4503, F.S.; providing for the deposit of participant contributions into the Florida Retirement System Contributions Clearing Trust Fund; amending s. 121.571, F.S.; providing requirements for submitting employee contributions; amending s. 121.591,

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F.S.; limiting the payment of benefits prior to a participant's termination of employment; providing for the forfeiture of nonvested accumulations and service credits upon payment of certain vested benefits; providing that the distribution payment method selected by the participant or beneficiary is final and irrevocable at the time of benefit distribution; prohibiting a distribution of employee contributions if a qualified domestic relations order is filed against the participant's account; amending s. 121.5911, F.S.; conforming provisions to changes made by the act; amending s. 121.70, F.S.; revising legislative intent; amending s. 121.71, F.S.; requiring that employee contributions be deducted from the employee's monthly salary, beginning on a specified date, and treated as employer contributions under certain provisions of federal law; clarifying that an employee may not receive such contributions directly; specifying the required employee retirement contribution rates for the membership of each membership class and subclass of the Florida Retirement System; specifying the required employer retirement contribution rates for each membership class and subclass of the Florida Retirement System in order to address unfunded actuarial liabilities of the system; requiring an assessment to be imposed if the employee contributions remitted are less than the amount required under certain circumstances; providing for the employer to receive a credit for excess contributions remitted and to apply such credit against future

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contributions owed; amending s. 121.72, F.S.; revising certain requirements governing allocations to optional retirement program participant accounts; setting the allocation into retirement accounts at 11.25 percent for Special Risk Class members and 9 percent for all other members; amending s. 121.73, F.S., relating to disability coverage for participants in the optional retirement program; amending ss. 121.74, 121.75 and 121.77, F.S.; conforming provisions to changes made by the act; amending s. 121.78, F.S.; revising certain requirements for administering the payment and distribution of contributions; requiring that certain fees be imposed for delinquent payments; providing that an employer is responsible for recovering any refund provided to an employee in error; revising the terms of an authorized waiver of delinquency; requiring an employer to receive a credit for excess contributions and to reimburse an employee for excess contributions, subject to certain limitations; requiring the State Board of Administration and the Department of Management Services to request a determination letter and private letter ruling from the United States Internal Revenue Service; providing for severability; providing legislative findings; providing that the act fulfills an important state interest; providing appropriations to and authorizing additional positions for the Division of Retirement within the Department of Management Services; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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- Section 1. Paragraph (g) of subsection (2) of section 110.123, Florida Statutes, is amended to read:
  - 110.123 State group insurance program.-
    - (2) DEFINITIONS.—As used in this section, the term:
  - (g) "Retired state officer or employee" or "retiree" means any state or state university officer or employee who retires under a state retirement system or a state optional annuity or retirement program or is placed on disability retirement, and who was insured under the state group insurance program at the time of retirement, and who begins receiving retirement benefits immediately after retirement from state or state university office or employment. The term also includes In addition to these requirements, any state officer or state employee who retires under the Florida Retirement System Investment Plan Public Employee Optional Retirement Program established under part II of chapter 121 shall be considered a "retired state officer or employee" or "retiree" as used in this section if he or she:
  - 1. Meets the age and service requirements to qualify for normal retirement as set forth in s. 121.021(29); or
  - 2. Has attained the age specified by s. 72(t)(2)(A)(i) of the Internal Revenue Code and has 6 years of creditable service.
- Section 2. Section 112.0801, Florida Statutes, is amended to read:
- 193 to read:

196 112.0801 Group insurance; participation by retired

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employees.-

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(1) Any state agency, county, municipality, special district, community college, or district school board that which provides life, health, accident, hospitalization, or annuity insurance, or all of any kinds of such insurance, for its officers and employees and their dependents upon a group insurance plan or self-insurance plan shall allow all former personnel who have retired prior to October 1, 1987, as well as those who retire on or after such date, and their eligible dependents, the option of continuing to participate in the such group insurance plan or self-insurance plan. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. For the retired employees and their eligible dependents, the cost of any such continued participation in any type of plan or any of the cost thereof may be paid by the employer or by the retired employees. To determine health and hospitalization plan costs, the employer shall commingle the claims experience of the retiree group with the claims experience of the active employees; and, for other types of coverage, the employer may commingle the claims experience of the retiree group with the claims experience of active employees. Retirees covered under Medicare may be experience-rated separately from the retirees not covered by Medicare and from active employees if, provided that the total premium does not exceed that of the active group and coverage is basically the same as for the active group.

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the same meaning as in s. 110.123(2). means any officer or employee who retires under a state retirement system or a state optional annuity or retirement program or is placed on disability retirement and who begins receiving retirement benefits immediately after retirement from employment. In addition to these requirements, any officer or employee who retires under the Public Employee Optional Retirement Program established under part II of chapter 121 shall be considered a "retired officer or employee" or "retiree" as used in this section if he or she:

- (a) Meets the age and service requirements to qualify for normal retirement as set forth in s. 121.021(29); or
- (b) Has attained the age specified by s. 72(t)(2)(A)(i) of the Internal Revenue Code and has 6 years of creditable service.
- Section 3. Paragraphs (b) and (e) of subsection (2) and paragraph (e) of subsection (3) of section 112.363, Florida Statutes, are amended, and paragraphs (f) and (g) are added to subsection (3) of that section, to read:
  - 112.363 Retiree health insurance subsidy.
  - (2) ELIGIBILITY FOR RETIREE HEALTH INSURANCE SUBSIDY.—
- (b) For purposes of this section, a person is deemed retired from a state-administered retirement system when he or she terminates employment with all employers participating in the Florida Retirement System as described in s. 121.021(39) and:
- 1. For a <u>member</u> participant of the <u>investment plan</u> Public Employee Optional Retirement Program established under part II

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of chapter 121, the participant meets the age or service requirements to qualify for normal retirement as set forth in s. 121.021(29) and meets the definition of retiree in s.

256 121.4501(2).

- 2. For a member of the Florida Retirement System Pension Plan defined benefit program, or any employee who maintains creditable service under both the pension plan defined benefit program and the investment plan Public Employee Optional Retirement Program, the member begins drawing retirement benefits from the pension plan defined benefit program of the Florida Retirement System.
- (e) Participants in the Senior Management Service Optional Annuity Program as provided in s. 121.055(6) and the State University System Optional Retirement Program as provided in s. 121.35 shall not receive the retiree health insurance subsidy provided in this section. Prior to July 1, 2011, the employer of such participant shall pay the contributions required in subsection (8) to the annuity program provided in s. 121.055(6)(d) or s. 121.35(4)(a), as applicable. Effective July 1, 2011, employer contributions required in subsection (8) may not be paid to the optional retirement programs provided in ss. 121.35 and 1012.875 or the optional annuity program provided in s. 121.055(6).
  - (3) RETIREE HEALTH INSURANCE SUBSIDY AMOUNT.—
- (e)1. Beginning July 1, 2001, each eligible retiree of the pension plan defined benefit program of the Florida Retirement System, or, if the retiree is deceased, his or her beneficiary who is receiving a monthly benefit from such retiree's account

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and who is a spouse, or a person who meets the definition of joint annuitant in s. 121.021(28), shall receive a monthly retiree health insurance subsidy payment equal to the number of years of creditable service, as defined in s. 121.021(17), completed at the time of retirement multiplied by \$5; however, no eligible retiree or beneficiary may receive a subsidy payment of more than \$150 or less than \$30. If there are multiple beneficiaries, the total payment may must not be greater than the payment to which the retiree was entitled. The health insurance subsidy amount payable to any person receiving the retiree health insurance subsidy payment on July 1, 2001, may shall not be reduced solely by operation of this subparagraph.

Beginning July 1, 2002, each eligible participant of the investment plan Public Employee Optional Retirement Program of the Florida Retirement System who has met the requirements of this section, or, if the participant is deceased, his or her spouse who is the participant's designated beneficiary, shall receive a monthly retiree health insurance subsidy payment equal to the number of years of creditable service, as provided in this subparagraph, completed at the time of retirement, multiplied by \$5; however, an no eligible retiree or beneficiary may not receive a subsidy payment of more than \$150 or less than \$30. For purposes of determining a participant's creditable service used to calculate the health insurance subsidy, a participant's years of service credit or fraction thereof shall be based on the participant's work year as defined in s. 121.021(54). Credit must shall be awarded for a full work year if whenever health insurance subsidy contributions have been

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made as required by law for each month in the participant's work year. In addition, all years of creditable service retained under the Florida Retirement System Pension Plan must defined benefit program shall be included as creditable service for purposes of this section. Notwithstanding any other provision in this section to the contrary, the spouse at the time of death is shall be the participant's beneficiary unless such participant has designated a different beneficiary subsequent to the participant's most recent marriage.

- (f)1. Beginning July 1, 2011, each eligible retiree of the pension plan of the Florida Retirement System, or, if the retiree is deceased, his or her beneficiary who is receiving a monthly benefit from such retiree's account and who is a spouse, or a person who meets the definition of joint annuitant in s. 121.021(28), shall receive a monthly retiree health insurance subsidy payment equal to the number of years of creditable service, as defined in s. 121.021(17), completed at the time of retirement but prior to July 1, 2011, multiplied by \$5. However, an eligible retiree or beneficiary may not receive a subsidy payment of more than \$150 or less than \$5. If there are multiple beneficiaries, the total payment may not be greater than the payment to which the retiree was entitled. The health insurance subsidy amount payable to any person receiving the retiree health insurance subsidy payment on July 1, 2011, may not be reduced solely by operation of this subparagraph.
- 2. Beginning July 1, 2011, each eligible participant of the investment plan of the Florida Retirement System who has met the requirements of this section, or, if the participant is

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337 l deceased, his or her spouse who is the participant's designated 338 beneficiary, shall receive a monthly retiree health insurance 339 subsidy payment equal to the number of years of creditable 340 service, as provided in this subparagraph, completed at the time 341 of retirement, multiplied by \$5. However, an eligible retiree or 342 beneficiary may not receive a subsidy payment of more than \$150 343 or less than \$5. For purposes of determining a participant's 344 creditable service used to calculate the health insurance subsidy, a participant's years of service credit or fraction 345 346 thereof shall be based on the participant's work year as defined 347 in s. 121.021(54). Credit shall be awarded for a full work year 348 whenever health insurance subsidy contributions have been made 349 for each month in the participant's work year. In addition, all 350 years of creditable service retained under the Florida 351 Retirement System pension plan must be included as creditable 352 service for purposes of this section. Notwithstanding any other 353 provision in this section, the spouse at the time of death is 354 the participant's beneficiary unless such participant has 355 designated a different beneficiary subsequent to the 356 participant's most recent marriage. 357 3. A retiree or beneficiary is not eligible to receive the 358 subsidy unless the retiree earned 6 years of creditable service 359 in the Florida Retirement System. Service in the optional

121.055(6) may not be used to meet this service requirement.

and the optional annuity program administered under s.

retirement programs administered under ss. 121.35 and 1012.875

(g) Service credit earned on or after July 1, 2011, may not be used toward the calculation of the amount of the retiree

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health insurance subsidy.

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Section 4. Subsection (1) of section 112.65, Florida Statutes, is amended to read:

112.65 Limitation of benefits.-

- ESTABLISHMENT OF PROGRAM.—The normal retirement benefit or pension payable to a retiree who becomes a member of any retirement system or plan and who has not previously participated in such plan, on or after January 1, 1980, may shall not exceed 100 percent of his or her average final compensation. However, nothing contained in this section does not shall apply to supplemental retirement benefits or to pension increases attributable to cost-of-living increases or adjustments. For the purposes of this section, benefits accruing in individual member participant accounts established under the investment plan Public Employee Optional Retirement Program established in part II of chapter 121 are considered supplemental benefits. As used in this section, the term "average final compensation" means the average of the member's earnings over a period of time which the governmental entity has established by statute, charter, or ordinance.
- Section 5. Subsections (3) and (15), paragraph (a) of subsection (19), paragraph (b) of subsection (22), and subsections (38), (39), (55), and (59) of section 121.021, Florida Statutes, are amended to read:
- 121.021 Definitions.—The following words and phrases as used in this chapter have the respective meanings set forth unless a different meaning is plainly required by the context:
  - (3) "System" means the general retirement system

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"Florida Retirement System," including, but not limited to, the defined benefit retirement program administered under the provisions of part I of this part, referred to as the "Florida Retirement System Pension Plan" or "pension plan" chapter and the defined contribution retirement program known as the Public Employee Optional Retirement Program and administered under the provisions of part II of this chapter, referred to as the "Florida Retirement System Investment Plan" or "investment plan".

- (15) "Special risk member" or "Special Risk Class member" means a member of the Florida Retirement System who meets the eligibility and criteria in s. 121.0515 to participate in the Special Risk Class.
- (a) Until October 1, 1978, "special risk member" means any officer or employee whose application is approved by the administrator and who receives salary payments for work performed as a peace officer; law enforcement officer; police officer; highway patrol officer; custodial employee at a correctional or detention facility; correctional agency employee whose duties and responsibilities involve direct contact with inmates, but excluding secretarial and clerical employees; firefighter; or an employee in any other job in the field of law enforcement or fire protection if the duties of such person are certified as hazardous by his or her employer.
- (b) Effective October 1, 1978, "special risk member" means a member of the Florida Retirement System who is designated as a special risk member by the division in accordance with s.

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121.0515. Such member must be employed as a law enforcement officer, a firefighter, or a correctional officer and must meet certain other special criteria as set forth in s. 121.0515.

- (c) Effective October 1, 1999, "special risk member" means a member of the Florida Retirement System who is designated as a special risk member by the division in accordance with s. 121.0515. Such member must be employed as a law enforcement officer, a firefighter, a correctional officer, an emergency medical technician, or a paramedic and must meet certain other special criteria as set forth in s. 121.0515.
- (d)1. Effective January 1, 2001, "special risk member" includes any member who is employed as a community-based correctional probation officer and meets the special criteria set forth in s. 121.0515(2)(e).
- 2. Effective January 1, 2001, "special risk member" includes any professional health care bargaining unit or non-unit member who is employed by the Department of Corrections or the Department of Children and Family Services and meets the special criteria set forth in s. 121.0515(2)(f).
- (e) Effective July 1, 2001, the term "special risk member" includes any member who is employed as a youth custody officer by the Department of Juvenile Justice and meets the special criteria set forth in s. 121.0515(2)(g).
- (f) Effective August 1, 2008, "special risk member" includes any member who meets the special criteria for continued membership set forth in s. 121.0515(2)(k).
  - (19) "Prior service" under part I of this chapter means:
  - (a) Service for which the member had credit under one of

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the existing systems and received a refund of his or her contributions upon termination of employment. Prior service shall also includes include that service between December 1, 1970, and the date the system becomes noncontributory for which the member had credit under the Florida Retirement System and received a refund of his or her contributions upon termination of employment.

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- (22) "Compensation" means the monthly salary paid a member by his or her employer for work performed arising from that employment.
- (b) Under no circumstances shall Compensation for a member participating in the pension plan defined benefit retirement program or the investment plan Public Employee Optional Retirement Program of the Florida Retirement System may not include:
- 1. Fees paid professional persons for special or particular services or include salary payments made from a faculty practice plan authorized by the Board of Governors of the State University System for eligible clinical faculty at a college in a state university that has a faculty practice plan; or
- 2. Any bonuses or other payments prohibited from inclusion in the member's average final compensation and defined in subsection (47).
- (38) "Continuous service" means creditable service as a member, beginning with the first day of employment with an employer covered under a state-administered retirement system consolidated herein and continuing for as long as the member

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remains in an employer-employee relationship with an employer covered under this chapter. An absence of 1 calendar month or more from an employer's payroll shall be considered a break in continuous service, except for periods of absence during which an employer-employee relationship continues to exist and such period of absence is creditable under this chapter or under one of the existing systems consolidated herein. However, a law enforcement officer as defined in s.  $121.0515(3)\frac{(2)}{(2)}(a)$  who was a member of a state-administered retirement system under chapter 122 or chapter 321 and who resigned and was subsequently reemployed in a law enforcement position within 12 calendar months of such resignation by an employer under such stateadministered retirement system shall be deemed to have not experienced a break in service. Further, with respect to a state-employed law enforcement officer who meets the criteria specified in s. 121.0515(3)(2)(a), if the absence from the employer's payroll is the result of a "layoff" as defined in s. 110.107 or a resignation to run for an elected office that meets the criteria specified in s. 121.0515(3)(2)(a), no break in continuous service shall be deemed to have occurred if the member is reemployed as a state law enforcement officer or is elected to an office which meets the criteria specified in s.  $121.0515(3)\frac{(2)}{(a)}$  (a) within 12 calendar months after the date of the layoff or resignation, notwithstanding the fact that such period of layoff or resignation is not creditable service under this chapter. A withdrawal of contributions will constitute a break in service. Continuous service also includes past service purchased under this chapter, provided such service is

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505 l continuous within this definition and the rules established by 506 the administrator. The administrator may establish 507 administrative rules and procedures for applying this definition 508 to creditable service authorized under this chapter. Any 509 correctional officer, as defined in s. 943.10, whose 510 participation in the state-administered retirement system is 511 terminated due to the transfer of a county detention facility 512 through a contractual agreement with a private entity pursuant 513 to s. 951.062, shall be deemed an employee with continuous 514 service in the Special Risk Class, provided return to employment 515 with the former employer takes place within 3 years due to 516 contract termination or the officer is employed by a covered 517 employer in a special risk position within 1 year after his or 518 her initial termination of employment by such transfer of its 519 detention facilities to the private entity.

- (39)(a) "Termination" occurs, except as provided in paragraph (b), when a member ceases all employment relationships with participating employers an employer, however:
- 1. For retirements effective before July 1, 2010, if a member is employed by any such employer within the next calendar month, termination shall be deemed not to have occurred. A leave of absence constitutes a continuation of the employment relationship, except that a leave of absence without pay due to disability may constitute termination if such member makes application for and is approved for disability retirement in accordance with s. 121.091(4). The department or state board may require other evidence of termination as it deems necessary.
  - 2. For retirements effective on or after July 1, 2010, if

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a member is employed by any such employer within the next 6 calendar months, termination shall be deemed not to have occurred. A leave of absence constitutes a continuation of the employment relationship, except that a leave of absence without pay due to disability may constitute termination if such member makes application for and is approved for disability retirement in accordance with s. 121.091(4). The department or state board may require other evidence of termination as it deems necessary.

- (b) "Termination" for a member electing to participate in the Deferred Retirement Option Program occurs when the program participant ceases all employment relationships with <a href="mailto:participating employers">participating employers</a> an employer in accordance with s. 121.091(13), however:
- 1. For termination dates occurring before July 1, 2010, if the participant is employed by any such employer within the next calendar month, termination will be deemed not to have occurred, except as provided in s. 121.091(13)(b)4.c. A leave of absence shall constitute a continuation of the employment relationship.
- 2. For termination dates occurring on or after July 1, 2010, if the participant becomes employed by any such employer within the next 6 calendar months, termination will be deemed not to have occurred, except as provided in s. 121.091(13)(b)4.c. A leave of absence constitutes a continuation of the employment relationship.
- (c) Effective July 1, 2011, "termination" for a member receiving a refund of employee contributions occurs when a member ceases all employment relationships with participating employers for 3 calendar months. A leave of absence for less

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than 3 calendar months constitutes a continuation of the employment relationship.

- (55) "Benefit" means any <u>pension</u> payment, lump-sum or periodic, to a member, retiree, or beneficiary, based partially or entirely on employer contributions <u>or employee contributions</u>, if applicable.
- (59) "Payee" means a retiree or beneficiary of a retiree who has received or is receiving a retirement benefit payment.

Section 6. Paragraphs (b) and (c) of subsection (2) and subsection (3) of section 121.051, Florida Statutes, are amended to read:

- 121.051 Participation in the system.-
- (2) OPTIONAL PARTICIPATION.-

(b)1. The governing body of any municipality, metropolitan planning organization, or special district in the state may elect to participate in the system upon proper application to the administrator and may cover all or any of its units as approved by the Secretary of Health and Human Services and the administrator. The department shall adopt rules establishing procedures provisions for the submission of documents necessary for such application. Prior to being approved for participation in the Florida Retirement System, the governing body of a any such municipality, metropolitan planning organization, or special district that has a local retirement system must shall submit to the administrator a certified financial statement showing the condition of the local retirement system as of a date within 3 months prior to the proposed effective date of membership in the Florida Retirement System. The statement must

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be certified by a recognized accounting firm that is independent of the local retirement system. All required documents necessary for extending Florida Retirement System coverage must be received by the department for consideration at least 15 days prior to the proposed effective date of coverage. If the municipality, metropolitan planning organization, or special district does not comply with this requirement, the department may require that the effective date of coverage be changed.

- 2. Any city, metropolitan planning organization, or special district that has an existing retirement system covering the employees in the units that are to be brought under the Florida Retirement System may participate only after holding a referendum in which all employees in the affected units have the right to participate. Only those employees electing coverage under the Florida Retirement System by affirmative vote in said referendum shall be eligible for coverage under this chapter, and those not participating or electing not to be covered by the Florida Retirement System shall remain in their present systems and shall not be eligible for coverage under this chapter. After the referendum is held, all future employees shall be compulsory members of the Florida Retirement System.
- 3. At the time of joining the Florida Retirement System, the governing body of any city, metropolitan planning organization, or special district complying with subparagraph 1. may elect to provide, or not provide, benefits based on past service of officers and employees as described in s. 121.081(1). However, if such employer elects to provide past service benefits, such benefits must be provided for all officers and

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617 employees of its covered group.

- 4. Once this election is made and approved it may not be revoked, except pursuant to subparagraphs 5. and 6., and all present officers and employees electing coverage under this chapter and all future officers and employees shall be compulsory members of the Florida Retirement System.
- 5. Subject to the conditions set forth in subparagraph 6., the governing body of <u>a</u> any hospital licensed under chapter 395 which is governed by the board of a special district as defined in s. 189.403(1) or by the board of trustees of a public health trust created under s. 154.07, hereinafter referred to as "hospital district," and which participates in the system, may elect to cease participation in the system with regard to future employees in accordance with the following procedure:
- a. No more than 30 days and at least 7 days before adopting a resolution to partially withdraw from the Florida Retirement System and establish an alternative retirement plan for future employees, a public hearing must be held on the proposed withdrawal and proposed alternative plan.
- b. From 7 to 15 days before such hearing, notice of intent to withdraw, specifying the time and place of the hearing, must be provided in writing to employees of the hospital district proposing partial withdrawal and must be published in a newspaper of general circulation in the area affected, as provided by ss. 50.011-50.031. Proof of publication of such notice shall be submitted to the Department of Management Services.
  - c. The governing body of  $\underline{a}$  any hospital district seeking Page 23 of 185

to partially withdraw from the system must, before such hearing, have an actuarial report prepared and certified by an enrolled actuary, as defined in s. 112.625(3), illustrating the cost to the hospital district of providing, through the retirement plan that the hospital district is to adopt, benefits for new employees comparable to those provided under the Florida Retirement System.

- d. Upon meeting all applicable requirements of this subparagraph, and subject to the conditions set forth in subparagraph 6., partial withdrawal from the system and adoption of the alternative retirement plan may be accomplished by resolution duly adopted by the hospital district board. The hospital district board must provide written notice of such withdrawal to the division by mailing a copy of the resolution to the division, postmarked by no later than December 15, 1995. The withdrawal shall take effect January 1, 1996.
- 6. Following the adoption of a resolution under subsubparagraph 5.d., all employees of the withdrawing hospital district who were participants in the Florida Retirement System before prior to January 1, 1996, shall remain as participants in the system for as long as they are employees of the hospital district, and all rights, duties, and obligations between the hospital district, the system, and the employees shall remain in full force and effect. Any employee who is hired or appointed on or after January 1, 1996, may not participate in the Florida Retirement System, and the withdrawing hospital district shall have no obligation to the system with respect to such employees.
  - (c) Employees of public community colleges or charter

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technical career centers sponsored by public community colleges, designated in s. 1000.21(3), who are members of the Regular Class of the Florida Retirement System and who comply with the criteria set forth in this paragraph and s. 1012.875 may, in lieu of participating in the Florida Retirement System, elect to withdraw from the system altogether and participate in the State Community College System Optional Retirement Program provided by the employing agency under s. 1012.875.

- Through June 30, 2001, the cost to the employer for benefits under the optional retirement program such annuity equals the normal cost portion of the employer retirement contribution which would be required if the employee were a member of the pension plan's Regular Class defined benefit program, plus the portion of the contribution rate required by s. 112.363(8) which would otherwise be assigned to the Retiree Health Insurance Subsidy Trust Fund. Effective July 1, 2001, each employer shall contribute on behalf of each participant in the optional program an amount equal to 10.43 percent of the participant's gross monthly compensation. The employer shall deduct an amount for the administration of the program. The employer shall contribute an additional amount to the Florida Retirement System Trust Fund equal to the unfunded actuarial accrued liability portion of the Regular Class contribution rate.
- 2. The decision to participate in the an optional retirement program is irrevocable as long as the employee holds a position eligible for participation, except as provided in subparagraph 3. Any service creditable under the Florida

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Retirement System is retained after the member withdraws from the system; however, additional service credit in the system may not be earned while a member of the optional retirement program.

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- 3. An employee who has elected to participate in the optional retirement program shall have one opportunity, at the employee's discretion, to transfer from the optional retirement program to the pension plan defined benefit program of the Florida Retirement System or to the investment plan established under part II of this chapter Public Employee Optional Retirement Program, subject to the terms of the applicable optional retirement program contracts.
- a. If the employee chooses to move to the <u>investment plan</u> Public Employee Optional Retirement Program, any contributions, interest, and earnings creditable to the employee under the State Community College System optional retirement program are retained by the employee in the State Community College System optional retirement program, and the applicable provisions of s. 121.4501(4) govern the election.
- b. If the employee chooses to move to the <u>pension plan</u> defined benefit program of the Florida Retirement System, the employee shall receive service credit equal to his or her years of service under the <u>State Community College System</u> optional retirement program.
- (I) The cost for such credit is the amount representing the present value of the employee's accumulated benefit obligation for the affected period of service. The cost shall be calculated as if the benefit commencement occurs on the first date the employee becomes eligible for unreduced benefits, using

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729l the discount rate and other relevant actuarial assumptions that 730 were used to value the Florida Retirement System pension defined 731 benefit plan liabilities in the most recent actuarial valuation. 732 The calculation must include any service already maintained 733 under the pension defined benefit plan in addition to the years 734 under the State Community College System optional retirement 735 program. The present value of any service already maintained 736 must be applied as a credit to total cost resulting from the 737 calculation. The division shall ensure that the transfer sum is 738 prepared using a formula and methodology certified by an 739 enrolled actuary.

- Community College System optional retirement program account and from other employee moneys as necessary, a sum representing the present value of the employee's accumulated benefit obligation immediately following the time of such movement, determined assuming that attained service equals the sum of service in the pension plan defined benefit program and service in the State Community College System optional retirement program.
- 4. Participation in the optional retirement program is limited to employees who satisfy the following eligibility criteria:
- a. The employee <u>is</u> <u>must be</u> otherwise eligible for membership or renewed membership in the Regular Class of the Florida Retirement System, as provided in s. 121.021(11) and (12) or s. 121.122.
- b. The employee <u>is</u> must be employed in a full-time position classified in the Accounting Manual for Florida's

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Public Community Colleges as:

- (I) Instructional; or
- (II) Executive Management, Instructional Management, or Institutional Management and the, if a community college determines that recruiting to fill a vacancy in the position is to be conducted in the national or regional market, and the duties and responsibilities of the position include the formulation, interpretation, or implementation of policies, or the performance of functions that are unique or specialized within higher education and that frequently support the mission of the community college.
- c. The employee is must be employed in a position not included in the Senior Management Service Class of the Florida Retirement System, as described in s. 121.055.
- 5. Participants in the program are subject to the same reemployment limitations, renewed membership provisions, and forfeiture provisions as are applicable to regular members of the Florida Retirement System under ss. 121.091(9), 121.122, and 121.091(5), respectively. A participant who receives a program distribution funded by employer contributions shall be deemed to be retired from a state-administered retirement system if the participant is subsequently employed with an employer that participates in the Florida Retirement System.
- 6. Eligible community college employees are compulsory members of the Florida Retirement System until, pursuant to s. 1012.875, a written election to withdraw from the system and participate in the State Community College System optional retirement program is filed with the program administrator and

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received by the division.

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- a. A community college employee whose program eligibility results from initial employment shall must be enrolled in the State Community College System optional retirement program retroactive to the first day of eligible employment. The employer retirement contributions paid through the month of the employee plan change shall be transferred to the community college to the employee's optional program account, and, effective the first day of the next month, the employer shall pay the applicable contributions based upon subparagraph 1.
- b. A community college employee whose program eligibility is due to the subsequent designation of the employee's position as one of those specified in subparagraph 4., or due to the employee's appointment, promotion, transfer, or reclassification to a position specified in subparagraph 4., must be enrolled in the program on the first day of the first full calendar month that such change in status becomes effective. The employer retirement contributions paid from the effective date through the month of the employee plan change must be transferred to the community college to the employee's optional program account, and, effective the first day of the next month, the employer shall pay the applicable contributions based upon subparagraph 1.
- 7. Effective July 1, 2003, through December 31, 2008, any participant in of the State Community College System optional retirement program who has service credit in the pension defined benefit plan of the Florida Retirement System for the period between his or her first eligibility to transfer from the

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pension defined benefit plan to the optional retirement program and the actual date of transfer may, during employment, transfer to the optional retirement program a sum representing the present value of the accumulated benefit obligation under the defined benefit retirement program for the period of service credit. Upon transfer, all service credit previously earned under the pension plan defined benefit program of the Florida Retirement System during this period is nullified for purposes of entitlement to a future benefit under the pension plan defined benefit program of the Florida Retirement System.

SOCIAL SECURITY COVERAGE. - Social security coverage shall be provided for all officers and employees who become members under the provisions of subsection (1) or subsection (2). Any modification of the present agreement with the Social Security Administration, or referendum required under the Social Security Act, for the purpose of providing social security coverage for any member shall be requested by the state agency in compliance with the applicable provisions of the Social Security Act governing such coverage. However, retroactive social security coverage for service prior to December 1, 1970, with the employer shall not be provided for a any member who was not covered under the agreement as of November 30, 1970. The employer-paid employee contributions specified in s. 121.71(2) are subject to taxes imposed under the Federal Insurance Contributions Act, 26 U.S.C. ss. 3101-3128. Section 7. Section 121.0515, Florida Statutes, is amended to read:

121.0515 Special Risk Class membership.-

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ESTABLISHMENT OF CLASS LEGISLATIVE INTENT.—There is (1)established a separate In creating the Special Risk class of membership within the Florida Retirement System, to be known as the "Special Risk Class," it is the intent and purpose of the Legislature to recognize that persons employed in certain categories of law enforcement, firefighting, criminal detention, and emergency medical care positions are required as one of the essential functions of their positions to perform work that is physically demanding or arduous, or work that requires extraordinary agility and mental acuity, and that such persons, because of diminishing physical and mental faculties, may find that they are not able, without risk to the health and safety of themselves, the public, or their coworkers, to continue performing such duties and thus enjoy the full career and retirement benefits enjoyed by persons employed in other membership classes positions and that, if they find it necessary, due to the physical and mental limitations of their age, to retire at an earlier age and usually with less service, they will suffer an economic deprivation therefrom. To address Therefore, as a means of recognizing the peculiar and special problems of this class of employees, it is the intent and purpose of the Legislature to establish a class of retirement membership is established that awards more retirement credit per year of service than that awarded to other employees; however, nothing contained herein shall require ineligibility for Special Risk Class membership upon reaching age 55. (2) MEMBERSHIP.-

(a) Until October 1, 1978, "special risk member" means any

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officer or employee whose application is approved by the administrator and who receives salary payments for work performed as a peace officer; law enforcement officer; police officer; highway patrol officer; custodial employee at a correctional or detention facility; correctional agency employee whose duties and responsibilities involve direct contact with inmates, but excluding secretarial and clerical employees; firefighter; or an employee in any other job in the field of law enforcement or fire protection if the duties of such person are certified as hazardous by his or her employer.

- (b) Effective October 1, 1978, through September 30, 1999, "special risk member" means a member of the Florida Retirement

  System who is designated as a special risk member by the division in accordance with this section. Such member must be employed as a law enforcement officer, a firefighter, or a correctional officer and must meet certain other special criteria as set forth in this section.
- (c) Effective October 1, 1999, "special risk member" means a member of the Florida Retirement System who is designated as a special risk member by the division in accordance with this section. Such member must be employed as a law enforcement officer, a firefighter, a correctional officer, an emergency medical technician, or a paramedic and must meet certain other special criteria as set forth in this section.
- (d)1. Effective January 1, 2001, "special risk member" includes any member who is employed as a community-based correctional probation officer and meets the special criteria set forth in paragraph (3)(e).

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2. Effective January 1, 2001, "special risk member" includes any professional health care bargaining unit or non-unit member who is employed by the Department of Corrections or the Department of Children and Family Services and meets the special criteria set forth in paragraph (3)(f).

- (e) Effective July 1, 2001, the term "special risk member" includes any member who is employed as a youth custody officer by the Department of Juvenile Justice and meets the special criteria set forth in paragraph (3)(g).
- (f) Effective August 1, 2008, "special risk member" includes any member who meets the special criteria for continued membership set forth in paragraph (3)(k).
- (3)(2) CRITERIA.—A member, to be designated as a special risk member, must meet the following criteria:
- (a) Effective October 1, 1978, the member must be employed as a law enforcement officer and be certified, or required to be certified, in compliance with s. 943.1395; however, sheriffs and elected police chiefs shall be excluded from meeting the certification requirements of this paragraph. In addition, the member's duties and responsibilities must include the pursuit, apprehension, and arrest of law violators or suspected law violators; or as of July 1, 1982, the member must be an active member of a bomb disposal unit whose primary responsibility is the location, handling, and disposal of explosive devices; or the member must be the supervisor or command officer of a member or members who have such responsibilities; provided, however, administrative support personnel, including, but not limited to, those whose primary duties and responsibilities are in

accounting, purchasing, legal, and personnel, shall not be included;

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- Effective October 1, 1978, the member must be employed (b) as a firefighter and be certified, or required to be certified, in compliance with s. 633.35 and be employed solely within the fire department of a local government employer or an agency of state government with firefighting responsibilities. In addition, the member's duties and responsibilities must include on-the-scene fighting of fires; as of October 1, 2001, fire prevention, or firefighter training; as of October 1, 2001, direct supervision of firefighting units, fire prevention, or firefighter training; or as of July 1, 2001, aerial firefighting surveillance performed by fixed-wing aircraft pilots employed by the Division of Forestry of the Department of Agriculture and Consumer Services; or the member must be the supervisor or command officer of a member or members who have such responsibilities; provided, however, administrative support personnel, including, but not limited to, those whose primary duties and responsibilities are in accounting, purchasing, legal, and personnel, shall not be included and further provided that all periods of creditable service in fire prevention or firefighter training, or as the supervisor or command officer of a member or members who have such responsibilities, and for which the employer paid the special risk contribution rate, shall be included;
- (c) Effective October 1, 1978, the member must be employed as a correctional officer and be certified, or required to be certified, in compliance with s. 943.1395. In addition, the

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member's primary duties and responsibilities must be the custody, and physical restraint when necessary, of prisoners or inmates within a prison, jail, or other criminal detention facility, or while on work detail outside the facility, or while being transported; or as of July 1, 1984, the member must be the supervisor or command officer of a member or members who have such responsibilities; provided, however, administrative support personnel, including, but not limited to, those whose primary duties and responsibilities are in accounting, purchasing, legal, and personnel, shall not be included; however, wardens and assistant wardens, as defined by rule, shall participate in the Special Risk Class;

- (d) Effective October 1, 1999, the member must be employed by a licensed Advance Life Support (ALS) or Basic Life Support (BLS) employer as an emergency medical technician or a paramedic and be certified in compliance with s. 401.27. In addition, the member's primary duties and responsibilities must include onthe-scene emergency medical care or as of October 1, 2001, direct supervision of emergency medical technicians or paramedics, or the member must be the supervisor or command officer of one or more members who have such responsibility. However, administrative support personnel, including, but not limited to, those whose primary responsibilities are in accounting, purchasing, legal, and personnel, shall not be included;
- (e) Effective January 1, 2001, the member must be employed as a community-based correctional probation officer and be certified, or required to be certified, in compliance with s.

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943.1395. In addition, the member's primary duties and responsibilities must be the supervised custody, surveillance, control, investigation, and counseling of assigned inmates, probationers, parolees, or community controllees within the community; or the member must be the supervisor of a member or members who have such responsibilities. Administrative support personnel, including, but not limited to, those whose primary duties and responsibilities are in accounting, purchasing, legal services, and personnel management, shall not be included; however, probation and parole circuit and deputy circuit administrators shall participate in the Special Risk Class;

- (f) Effective January 1, 2001, the member must be employed in one of the following classes and must spend at least 75 percent of his or her time performing duties which involve contact with patients or inmates in a correctional or forensic facility or institution:
  - 1. Dietitian (class codes 5203 and 5204);
- 2. Public health nutrition consultant (class code 5224);
  - 3. Psychological specialist (class codes 5230 and 5231);
- 1000 4. Psychologist (class code 5234);

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- 1001 5. Senior psychologist (class codes 5237 and 5238);
  - 6. Regional mental health consultant (class code 5240);
- 1003 7. Psychological Services Director—DCF (class code 5242);
  - 8. Pharmacist (class codes 5245 and 5246);
- 1005 9. Senior pharmacist (class codes 5248 and 5249);
- 1006 10. Dentist (class code 5266);
- 1007 11. Senior dentist (class code 5269);
- 1008 12. Registered nurse (class codes 5290 and 5291);

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1009	13. Senior registered nurse (class codes 5292 and 5293);
1010	14. Registered nurse specialist (class codes 5294 and
1011	5295);
1012	15. Clinical associate (class codes 5298 and 5299);
1013	16. Advanced registered nurse practitioner (class codes
1014	5297 and 5300);
1015	17. Advanced registered nurse practitioner specialist
1016	(class codes 5304 and 5305);
1017	18. Registered nurse supervisor (class codes 5306 and
1018	5307);
1019	19. Senior registered nurse supervisor (class codes 5308
1020	and 5309);
1021	20. Registered nursing consultant (class codes 5312 and
1022	5313);
1023	21. Quality management program supervisor (class code
1024	5314);
1025	22. Executive nursing director (class codes 5320 and
1026	5321);
1027	23. Speech and hearing therapist (class code 5406); or
1028	24. Pharmacy manager (class code 5251);
1029	(g) Effective July 1, 2001, the member must be employed as
1030	a youth custody officer and be certified, or required to be
1031	certified, in compliance with s. 943.1395. In addition, the
1032	member's primary duties and responsibilities must be the
1033	supervised custody, surveillance, control, investigation,
1034	apprehension, arrest, and counseling of assigned juveniles
1035	within the community;
1036	(h) Effective October 1, 2005, through June 30, 2008, the

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1037 member must be employed by a law enforcement agency or medical 1038 examiner's office in a forensic discipline recognized by the 1039 International Association for Identification and must qualify 1040 for active membership in the International Association for 1041 Identification. The member's primary duties and responsibilities 1042 must include the collection, examination, preservation, 1043 documentation, preparation, or analysis of physical evidence or 1044 testimony, or both, or the member must be the direct supervisor, 1045 quality management supervisor, or command officer of one or more 1046 individuals with such responsibility. Administrative support 1047 personnel, including, but not limited to, those whose primary 1048 responsibilities are clerical or in accounting, purchasing, 1049 legal, and personnel, shall not be included;

- (i) Effective July 1, 2008, the member must be employed by the Department of Law Enforcement in the crime laboratory or by the Division of State Fire Marshal in the forensic laboratory in one of the following classes:
  - 1. Forensic technologist (class code 8459);
  - 2. Crime laboratory technician (class code 8461);
  - 3. Crime laboratory analyst (class code 8463);
  - 4. Senior crime laboratory analyst (class code 8464);
- 1058 5. Crime laboratory analyst supervisor (class code 8466);
  - 6. Forensic chief (class code 9602); or
    - 7. Forensic services quality manager (class code 9603);
  - (j) Effective July 1, 2008, the member must be employed by a local government law enforcement agency or medical examiner's office and must spend at least 65 percent of his or her time performing duties that involve the collection, examination,

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preservation, documentation, preparation, or analysis of human tissues or fluids or physical evidence having potential biological, chemical, or radiological hazard or contamination, or use chemicals, processes, or materials that may have carcinogenic or health-damaging properties in the analysis of such evidence, or the member must be the direct supervisor of one or more individuals having such responsibility. If a special risk member changes to another position within the same agency, he or she must submit a complete application as provided in paragraph (4)-(3)-(a); or

- (k) The member must have already qualified for and be actively participating in special risk membership under paragraph (a), paragraph (b), or paragraph (c), must have suffered a qualifying injury as defined in this paragraph, must not be receiving disability retirement benefits as provided in s. 121.091(4), and must satisfy the requirements of this paragraph.
- 1. The ability to qualify for the class of membership defined in paragraph (2)(f) s. 121.021(15)(f) shall occur when two licensed medical physicians, one of whom is a primary treating physician of the member, certify the existence of the physical injury and medical condition that constitute a qualifying injury as defined in this paragraph and that the member has reached maximum medical improvement after August 1, 2008. The certifications from the licensed medical physicians must include, at a minimum, that the injury to the special risk member has resulted in a physical loss, or loss of use, of at least two of the following: left arm, right arm, left leg, or

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1093 right leg; and:

- a. That this physical loss or loss of use is total and permanent, except in the event that the loss of use is due to a physical injury to the member's brain, in which event the loss of use is permanent with at least 75-percent loss of motor function with respect to each arm or leg affected.
- b. That this physical loss or loss of use renders the member physically unable to perform the essential job functions of his or her special risk position.
- c. That, notwithstanding this physical loss or loss of use, the individual is able to perform the essential job functions required by the member's new position, as provided in subparagraph 3.
- d. That use of artificial limbs is either not possible or does not alter the member's ability to perform the essential job functions of the member's position.
- e. That the physical loss or loss of use is a direct result of a physical injury and not a result of any mental, psychological, or emotional injury.
- 2. For the purposes of this paragraph, "qualifying injury" means an injury sustained in the line of duty, as certified by the member's employing agency, by a special risk member that does not result in total and permanent disability as defined in s. 121.091(4)(b). An injury is a qualifying injury when the injury is a physical injury to the member's physical body resulting in a physical loss, or loss of use, of at least two of the following: left arm, right arm, left leg, or right leg. Notwithstanding anything in this section to the contrary, an

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injury that would otherwise qualify as a qualifying injury shall not be considered a qualifying injury if and when the member ceases employment with the employer for whom he or she was providing special risk services on the date the injury occurred.

- 3. The new position, as described in sub-subparagraph 1.c., that is required for qualification as a special risk member under this paragraph is not required to be a position with essential job functions that entitle an individual to special risk membership. Whether a new position as described in sub-subparagraph 1.c. exists and is available to the special risk member is a decision to be made solely by the employer in accordance with its hiring practices and applicable law.
- 4. This paragraph does not grant or create additional rights for any individual to continued employment or to be hired or rehired by his or her employer that are not already provided within the Florida Statutes, the State Constitution, the Americans with Disabilities Act, if applicable, or any other applicable state or federal law.
  - (4) (3) PROCEDURE FOR DESIGNATING.
- (a) 1. Any Regular Class member of the Florida Retirement System employed by a county, city, or special district who feels that his or her position he or she meets the criteria set forth in this section for membership in the Special Risk Class may request that his or her employer submit an application to the department requesting that the department designate him or her as a Special Risk Class member. Such Regular Class member shall complete the appropriate portions of an Application for Special Risk Membership provided in Form FRS-400 or Form FRS-405. If the

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employer agrees that the member meets the requirements for Special Risk <u>Class</u> membership, the employer shall <u>certify</u> and submit an application <u>as set forth in this section and submit a copy of the current official job description of the member's duties showing the percentage of time spent performing each duty and a copy of a personnel action form showing the effective date of membership in that position to the department on <u>in</u> behalf of the employee <u>containing a certification that the member meets</u> the criteria for special risk membership set forth in this section and such other supporting documentation as may be required by administrative rule. The department shall, within 90 days, either designate or refuse to designate the member as a special risk member.</u>

- 2. Upon receipt of the completed application, proof of certification, and supporting documentation, the department shall determine if the member meets the requirements for Special Risk Class membership. If the requirements are met, the department shall approve the member for Special Risk Class membership. The employer shall certify to the department any changes to the duties and responsibilities of a Special Risk Class member. The department shall review the documentation for changes to duties and responsibilities and either continue the approval of Special Risk Class membership or reclassify the member to Regular Class membership.
- 3. If the employer refuses to certify the member's application for Special Risk Class membership, the employer shall notify the member of the employer's refusal to certify and the reasons for the refusal. If the employer declines to submit

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1177 the member's application to the department, or if the department 1178 does not designate the member to the as a Special Risk Class, or 1179 the department removes the member from the Special Risk Class 1180 member, the member or the employer may appeal to the State 1181 Retirement Commission, as provided in s. 121.23, for designation 1182 as a Special Risk Class member. A member who receives a final 1183 affirmative ruling pursuant to such appeal for Special Risk 1184 Class membership shall have Special Risk Class membership 1185 retroactive to the date such member would have had Special Risk 1186 Class membership had such membership been approved by the 1187 employer and the department, as determined by the department, 1188 and the employer contributions shall be paid in full within 1 1189 year after such final ruling.

- (b)1. Applying the criteria set forth in this section, the Department of Management Services shall specify which current and newly created classes of positions under the uniform classification plan established pursuant to chapter 110 entitle the incumbents of positions in those classes to membership in the Special Risk Class. Only employees employed in the classes so specified shall be special risk members.
- 2. When a class is not specified by the department as provided in subparagraph 1., the employing agency may petition the State Retirement Commission for approval in accordance with s. 121.23.
  - (5) (4) REMOVAL OF SPECIAL RISK CLASS MEMBERSHIP.-
- 1202 (a) Any member who is a special risk member on October 1,
  1203 1978, and who fails to meet the criteria for special risk
  1204 membership established by this section shall have his or her

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special risk designation removed and thereafter shall be a regular member and shall earn only regular membership credit. The department shall have the authority to review the special risk designation of members to determine whether or not those members continue to meet the criteria for special risk membership.

- (b) Any member who is a special risk member on July 1, 2008, and who became eligible to participate under paragraph (3)(2)(h) but fails to meet the criteria for special risk membership established by paragraph (3)(2)(i) or paragraph (3)(2)(j) shall have his or her special risk designation removed and thereafter shall be a Regular Class member and earn only Regular Class membership credit. The department may review the special risk designation of members to determine whether or not those members continue to meet the criteria for special risk membership.
- (c) Any member who is a Special Risk Class member and who fails to meet the criteria for the Special Risk Class shall have his or her special risk class designation removed and thereafter shall be a Regular Class member and earn only Regular Class membership service credit. The department may review the Special Risk Class designation of members to determine whether or not those members continue to meet the criteria for Special Risk Class membership.
- (6)(5) CREDIT FOR PAST SERVICE.—A special risk member may purchase retirement credit in the Special Risk Class based upon past service, and may upgrade retirement credit for such past service, to the extent of 2 percent of the member's average

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monthly compensation as specified in s. 121.091(1)(a) for such service as follows:

- (a) The member may purchase special risk credit for past service with a city or special district which has elected to join the Florida Retirement System, or with a participating agency to which a member's governmental unit was transferred, merged, or consolidated as provided in s. 121.081(1)(f), if the member was employed with the city or special district at the time it commenced participating in the Florida Retirement System or with the governmental unit at the time of its transfer, merger, or consolidation with the participating agency. The service must satisfy the criteria set forth in subsection (3) (2) for special risk membership as a law enforcement officer, firefighter, or correctional officer; however, no certificate or waiver of certificate of compliance with s. 943.1395 or s. 633.35 shall be required for such service.
- (b) Contributions for upgrading the additional special risk credit pursuant to this subsection shall be equal to the difference in the employer and, if applicable, employee contributions paid and the special risk percentage rate of gross salary in effect at the time of purchase for the period being claimed, plus interest thereon at the rate of 4 percent a year compounded annually from the date of such service until July 1, 1975, and 6.5 percent a year thereafter until the date of payment. This past service may be purchased by the member or by the employer on behalf of the member.
- (7) (6) CREDIT FOR PRIOR SERVICE.—A special risk member who has creditable service with an employer under chapter 122 or

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chapter 321, or was employed as a correctional counselor with the Department of Corrections between December 1, 1970, and September 30, 1979, in a position which satisfies the criteria provided for in subsection (3) (2) for special risk membership except the requirement for a certificate or waiver of certificate, shall have those years of service counted towards the attainment of the normal retirement date as a special risk member under this chapter. The percentage value of each such year of creditable service under chapter 122, chapter 321, or as a correctional counselor shall not change as a result of the application of this subsection. A special risk member who has taken a refund of contributions for such creditable service under chapter 122 or chapter 321 and has reclaimed it as prior service credit under this chapter shall be permitted to have such creditable service counted towards the attainment of the normal retirement date for the Special Risk Class of membership under this chapter.

- (8) (7) SPECIAL RISK ADMINISTRATIVE SUPPORT CLASS RETENTION
  OF SPECIAL RISK NORMAL RETIREMENT DATE.
- (a) A special risk member who is moved or reassigned to a nonspecial risk law enforcement, firefighting, correctional, or emergency medical care administrative support position with the same agency, or who is subsequently employed in such a position with any law enforcement, firefighting, correctional, or emergency medical care agency under the Florida Retirement System, shall participate in the Special Risk Administrative Support Class and shall earn credit for such service at the same percentage rate as that earned by a regular member.

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1289 Notwithstanding the provisions of subsection (5) (4), service in 1290 such an administrative support position shall, for purposes of 1291 s. 121.091, apply toward satisfaction of the special risk normal 1292 retirement date, as defined in s. 121.021(29)(b), provided that, 1293 while in such position, the member remains certified as a law 1294 enforcement officer, firefighter, correctional officer, 1295 emergency medical technician, or paramedic; remains subject to 1296 reassignment at any time to a position qualifying for special 1297 risk membership; and completes an aggregate of 6 or more years 1298 of service as a designated special risk member prior to 1299 retirement.

- (b) Upon application by a member, the provisions of this subsection shall apply, with respect to such member, retroactively to October 1, 1978, provided that the member was removed from the Special Risk Class effective October 1, 1978, due to a change in special risk criteria as a result of the enactment of chapter 78-308, Laws of Florida, or was reassigned or employed for training or career development or to fill a critical agency need.
- (c) The department shall adopt such rules as are required to administer this subsection.
- (d) Notwithstanding any provision of this subsection to the contrary, this subsection does not apply to any special risk member who qualifies for continued membership pursuant to the provisions of paragraph (3) $\frac{(2)}{(k)}$ .
- (9)(8) RESTORATION OF SPECIAL RISK CREDIT FOR SPECIFIED PERIOD OF EMPLOYMENT.—A special risk member who was removed from the Special Risk Class effective October 1978, for the sole

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reason that he or she did not possess the required certificate or temporary waiver of certificate, and who obtained certification and was approved for special risk membership on or before June 30, 1982, shall be permitted to have special risk credit restored for that period upon:

- (a) Certification by his or her employer that all requirements for special risk membership except the requirement for certification or temporary waiver of certification were met; and
- (b) Payment of contributions equal to the difference in the contributions that were paid during the period and the contributions required for special risk members during that period, plus 6.5 percent interest thereon, compounded each June 30 from date of service until date of payment.

This credit may be purchased by the member or by the employer on behalf of the member.

(10) <del>(9)</del> CREDIT FOR UPGRADED SERVICE.—

(a) Any member of the Special Risk Class who has earned creditable service through September 30, 1999, in another membership class of the Florida Retirement System as an emergency medical technician or paramedic, which service is within the purview of the Special Risk Class, may purchase additional retirement credit to upgrade such service to Special Risk Class service, to the extent of the percentages of the member's average final compensation provided in s. 121.091(1)(a)2. Contributions for upgrading such service to Special Risk Class credit under this subsection shall be equal

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to the difference in the contributions paid and the Special Risk Class contribution rate as a percentage of gross salary in effect for the period being claimed, plus interest thereon at the rate of 6.5 percent a year, compounded annually until the date of payment. This service credit may be purchased by the employer on behalf of the member.

- Any member of the Special Risk Class who has earned creditable service through September 30, 2001, in another membership class of the Florida Retirement System whose responsibilities included fire prevention or firefighter training, which service is within the purview of the Special Risk Class, may purchase additional retirement credit to upgrade such service to Special Risk Class service, to the extent of the percentages of the member's average final compensation provided in s. 121.091(1)(a)2. Contributions for upgrading such service to Special Risk Class credit under this subsection shall be equal to the difference in the contributions paid and the Special Risk Class contribution rate as a percentage of gross salary in effect for the period being claimed, plus interest thereon at the rate of 6.5 percent a year, compounded annually until the date of payment. This service credit may be purchased by the employer on behalf of the member.
- (c) Any member of the Special Risk Class who has earned creditable service through June 30, 2005, in another membership class of the Florida Retirement System in a position with the Department of Law Enforcement or the Division of State Fire Marshal and became covered by the Special Risk Class as described in paragraph (3) (2) (i), or with a local government law

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enforcement agency or medical examiner's office and became covered by the Special Risk Class as described in paragraph  $(3)\frac{(2)}{(1)}$ , which service is within the purview of the Special Risk Class, and is employed in such position on or after July 1, 2008, may purchase additional retirement credit to upgrade such service to Special Risk Class service, to the extent of the percentages of the member's average final compensation provided in s. 121.091(1)(a)2. The cost for such credit shall be an amount representing the actuarial accrued liability for the difference in accrual value during the affected period of service. The cost shall be calculated using the discount rate and other relevant actuarial assumptions that were used to value the Florida Retirement System Pension <del>defined benefit</del> Plan liabilities in the most recent actuarial valuation. The division shall ensure that the transfer sum is prepared using a formula and methodology certified by an enrolled actuary. The cost must be paid immediately upon notification by the division. The local government employer may purchase the upgraded service credit on behalf of the member if the member has been employed by that employer for at least 3 years.

Section 8. Paragraphs (a) and (d) of subsection (4), paragraph (b) of subsection (7), and subsection (10) of section 121.052, Florida Statutes, are amended, present paragraph (c) of subsection (7) of that section is redesignated as paragraph (d), and a new paragraph (c) is added to that subsection, to read:

121.052 Membership class of elected officers.-

(4) PARTICIPATION BY ELECTED OFFICERS SERVING A SHORTENED TERM DUE TO APPORTIONMENT, FEDERAL INTERVENTION, ETC.—

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(a) Any duly elected officer whose term of office was shortened by legislative or judicial apportionment pursuant to the provisions of s. 16, Art. III of the State Constitution may, after the term of office to which he or she was elected is completed, pay into the System Trust Fund the amount of contributions that would have been made by the officer or the officer's employer on his or her behalf, plus 4 percent interest compounded annually from the date he or she left office until July 1, 1975, and 6.5 percent interest compounded annually thereafter, and may receive service credit for the length of time the officer would have served if such term had not been shortened by apportionment.

(d)1. Any justice or judge, or any retired justice or judge who retired before July 1, 1993, who has attained the age of 70 years and who is prevented under s. 8, Art. V of the State Constitution from completing his or her term of office because of age may elect to purchase credit for all or a portion of the months he or she would have served during the remainder of the term of office, but he or she may claim those months only after the date the service would have occurred. The justice or judge must pay into the System Trust Fund the amount of contributions that would have been made by the employer on his or her behalf for the period of time being claimed, plus 6.5 percent interest thereon compounded each June 30 from the date he or she left office, in order to receive service credit in this class for the period of time being claimed. After the date the service would have occurred, and upon payment of the required contributions, the retirement benefit of a retired justice or judge shall will

be adjusted prospectively to include the this additional creditable service; however, such adjustment may be made only once.

- 2. Any justice or judge who does not seek election to a subsequent term of office because he or she would be prevented under s. 8, Art. V of the State Constitution from completing such term of office upon attaining the age of 70 years may elect to purchase service credit for service as a temporary judge as assigned by the court if the temporary assignment follows immediately the last full term of office served and the purchase is limited to the number of months of service needed to vest retirement benefits. To receive retirement credit for such temporary service beyond termination, the justice or judge must pay into the System Trust Fund the amount of contributions that would have been made by the justice or judge and the employer on his or her behalf had he or she continued in office for the period of time being claimed, plus 6.5 percent interest thereon compounded each June 30 from the date he or she left office.
  - (7) CONTRIBUTIONS.—

(b) The employer paying the salary of a member of the Elected Officers' Class shall contribute an amount as specified in this subsection or s. 121.71, as appropriate, which shall constitute the entire employer retirement contribution with respect to such member. The employer shall also withhold one-half of the entire contribution of the member required for social security coverage. Effective July 1, 2011, each member of the Elected Officers' Class shall pay employee contributions as specified in s. 121.71.

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1457 (c) If a member of the Elected Officers' Class ceases to 1458 fill an office covered by this class for 3 calendar months for 1459 any reason other than retirement and has not been employed in any capacity with any participating employer for 3 calendar 1460 1461 months, the member may receive a refund of all contributions he 1462 or she has made to the pension plan, subject to the restrictions 1463 otherwise provided in this chapter. Partial refunds are not 1464 permitted. The refund shall not include any interest earnings on 1465 the contributions for a member of the pension plan. Employer 1466 contributions made on behalf of the member are not refundable. A 1467 member may not receive a refund of employee contributions if a 1468 pending or an approved qualified domestic relations order is filed against the member's retirement account. By obtaining a 1469 1470 refund of contributions, a member waives all rights under the 1471 Florida Retirement System and the health insurance subsidy 1472 provided under s. 112.363 to the service credit represented by 1473 the refunded contributions, except the right to purchase his or 1474 her prior service credit in accordance with s. 121.081(2). 1475 ACCRUED SERVICE VALUE.—Prior to July 1, 2011, a (10)1476 member of the Elected Officers' Class who is a Supreme Court 1477 justice, district court of appeal judge, circuit judge, or 1478 county court judge shall receive judicial retirement credit of 3 1479 1/3 percent of average final compensation, and all other members 1480 shall receive elected officer accrual value retirement credit of 1481 3 percent of average final compensation, for each year of 1482 creditable service in such class. Effective on or after July 1, 1483 2011, a member of the Elected Officers' Class shall receive the 1484 accrual value specified in s. 121.091(1)(a)4., for each year of

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1485 creditable service in such class.

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Section 9. Paragraph (a) of subsection (7) of section 121.053, Florida Statutes, is amended to read:

- 121.053 Participation in the Elected Officers' Class for retired members.—
- (7) A member who is elected or appointed to an elective office and who is participating in the Deferred Retirement Option Program is not subject to termination as defined in s. 121.021, or reemployment limitations as provided in s. 121.091(9), until the end of his or her current term of office or, if the officer is consecutively elected or reelected to an elective office eligible for coverage under the Florida
- Retirement System, until he or she no longer holds an elective office, as follows:
  - (a) At the end of the 60-month DROP period:
- 1. The officer's DROP account may not accrue additional
  monthly benefits, but does continue to earn interest as provided
  in s. 121.091(13). However, an officer whose DROP participation
  begins on or after July 1, 2010, may not continue to earn such
  interest.
  - 2. Retirement contributions, except for unfunded actuarial liability and health insurance subsidy contributions required in ss. 121.71(5) and 121.76, are not required of the employer of the elected officer and additional retirement credit may not be earned under the Florida Retirement System.
  - Section 10. Paragraphs (b) and (j) of subsection (1), paragraph (b) of subsection (3), paragraph (d) of subsection (4), and paragraphs (d) and (e) of subsection (6) of section

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121.055, Florida Statutes, are amended, present paragraph (c) of subsection (3) of that section is redesignated as paragraph (d), and a new paragraph (c) is added to that subsection, to read:

121.055 Senior Management Service Class.—There is hereby established a separate class of membership within the Florida Retirement System to be known as the "Senior Management Service Class," which shall become effective February 1, 1987.

(1)

- (b)1. Except as provided in subparagraph 2., effective January 1, 1990, participation in the Senior Management Service Class is shall be compulsory for the president of each community college, the manager of each participating city or county, and all appointed district school superintendents. Effective January 1, 1994, additional positions may be designated for inclusion in the Senior Management Service Class of the Florida Retirement System, provided that:
- a. Positions to be included in the class <u>are shall be</u> designated by the local agency employer. Notice of intent to designate positions for inclusion in the class <u>must shall</u> be published once a week for 2 consecutive weeks in a newspaper of general circulation published in the county or counties affected, as provided in chapter 50.
- b. Up to 10 nonelective full-time positions may be designated for each local agency employer reporting to the department of Management Services; for local agencies with 100 or more regularly established positions, additional nonelective full-time positions may be designated, not to exceed 1 percent of the regularly established positions within the agency.

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c. Each position added to the class must be a managerial or policymaking position filled by an employee who is not subject to continuing contract and serves at the pleasure of the local agency employer without civil service protection, and who:

(I) Heads an organizational unit; or

- (II) Has responsibility to effect or recommend personnel, budget, expenditure, or policy decisions in his or her areas of responsibility.
- 2. In lieu of participation in the Senior Management Service Class, members of the Senior Management Service Class, pursuant to the provisions of subparagraph 1., may withdraw from the Florida Retirement System altogether. The decision to withdraw from the Florida Retirement System is shall be irrevocable for as long as the employee holds the such a position. Any service creditable under the Senior Management Service Class shall be retained after the member withdraws from the Florida Retirement System; however, additional service credit in the Senior Management Service Class may shall not be earned after such withdrawal. Such members are shall not be eligible to participate in the Senior Management Service Optional Annuity Program.
- 3. Effective January 1, 2006, through June 30, 2006, an employee who has withdrawn from the Florida Retirement System under subparagraph 2. has one opportunity to elect to participate in either the defined benefit program or the Public Employee Optional Retirement Program of the Florida Retirement System.
  - a. If the employee elects to participate in the Public

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Employee Optional Retirement Program, membership shall be prospective, and the applicable provisions of s. 121.4501(4) shall govern the election.

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- b. If the employee elects to participate in the defined benefit program of the Florida Retirement System, the employee shall, upon payment to the system trust fund of the amount calculated under sub-sub-subparagraph (I), receive service credit for prior service based upon the time during which the employee had withdrawn from the system.
- (I) The cost for such credit shall be an amount representing the actuarial accrued liability for the affected period of service. The cost shall be calculated using the discount rate and other relevant actuarial assumptions that were used to value the Florida Retirement System defined benefit plan liabilities in the most recent actuarial valuation. The calculation <u>must shall</u> include any service already maintained under the defined benefit plan in addition to the period of withdrawal. The actuarial accrued liability attributable to any service already maintained under the defined benefit plan shall be applied as a credit to the total cost resulting from the calculation. The division <u>must shall</u> ensure that the transfer sum is prepared using a formula and methodology certified by an actuary.
- (II) The employee must transfer a sum representing the net cost owed for the actuarial accrued liability in sub-sub-subparagraph (I) immediately following the time of such movement, determined assuming that attained service equals the sum of service in the defined benefit program and the period of

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(j) Except as may otherwise be provided, a any member of the Senior Management Service Class may purchase additional retirement credit in such class for creditable service within the purview of the Senior Management Service Class between retroactive to February 1, 1987, and June 30, 2011, and may upgrade retirement credit for such service, to the extent of 2 percent of the member's average monthly compensation as specified in paragraph (4)(d) for such service. Contributions for upgrading the additional Senior Management Service credit pursuant to this paragraph shall be equal to the difference in the employer and, if applicable, employee contributions paid and the Senior Management Service Class contribution rate as a percentage of gross salary in effect for the period being claimed, plus interest thereon at the rate of 6.5 percent a year, compounded annually until the date of payment. This service credit may be purchased by the employer on behalf of the member.

(3)

- (b) The employer paying the salary of a member of the Senior Management Service Class shall contribute an amount as specified in this section or s. 121.71, as appropriate, which shall constitute the entire employer retirement contribution with respect to such member. The employer shall also withhold one-half of the entire contribution of the member required for social security coverage. Effective July 1, 2011, each member shall pay employee contributions as specified in s. 121.71.
  - (c) Upon termination of employment from all participating

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1625 employers for 3 calendar months for any reason other than 1626 retirement pursuant to s. 121.021(39)(c), a member may receive a 1627 refund of all contributions he or she has made to the pension 1628 plan, subject to the restrictions otherwise provided in this 1629 chapter. Partial refunds are not permitted. The refund shall not 1630 include any interest earnings on the contributions for a member 1631 of the pension plan. Employer contributions made on behalf of 1632 the member are not refundable. A member may not receive a refund 1633 of employee contributions if a pending or an approved qualified 1634 domestic relations order is filed against the member's 1635 retirement account. By obtaining a refund of contributions, a 1636 member waives all rights under the Florida Retirement System and 1637 the health insurance subsidy provided under s. 112.363 to the 1638 service credit represented by the refunded contributions, except 1639 the right to purchase his or her prior service credit in 1640 accordance with s. 121.081(2). 1641 (4)1642 (d)1. A member of the Senior Management Service Class 1643 shall receive retirement credit at the rate of 2 percent of 1644 average final compensation for each year of service in such 1645 class between February 1, 1987, and June 30, 2011 after January

- 2. Effective on or after July 1, 2011, a member of the Senior Management Service Class shall receive the accrual value specified in s. 121.091(1)(a)3., for each year of creditable service in such class.
- 1651 (6)

<del>31, 1987</del>.

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(d) Contributions.—

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1. Through June 30, 2001, each employer shall contribute
on behalf of each participant in the Senior Management Service
Optional Annuity Program an amount equal to the normal cost
portion of the employer retirement contribution which would be
required if the participant were a Senior Management Service
Class member of the Florida Retirement System pension plan
defined benefit program, plus the portion of the contribution
rate required in s. 112.363(8) that would otherwise be assigned
to the Retiree Health Insurance Subsidy Trust Fund. Effective
July 1, 2001, each employer shall contribute on behalf of each
participant in the optional program an amount equal to 12.49
percent of the participant's gross monthly compensation. The
department shall deduct an amount approved by the Legislature to
provide for the administration of this program. The payment of
the contributions to the optional program which is required by
this subparagraph for each participant shall be made by the
employer to the department, which shall forward the
contributions to the designated company or companies contracting
for payment of benefits for the participant under the program.

- 2. Each employer shall contribute on behalf of each participant in the Senior Management Service Optional Annuity Program an amount equal to the unfunded actuarial accrued liability portion of the employer contribution which would be required for members of the Senior Management Service Class in the Florida Retirement System. This contribution shall be paid to the department for transfer to the Florida Retirement System Trust Fund.
  - 3. An Optional Annuity Program Trust Fund shall be

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established in the State Treasury and administered by the department to make payments to provider companies on behalf of the optional annuity program participants, and to transfer the unfunded liability portion of the state optional annuity program contributions to the Florida Retirement System Trust Fund.

- 4. Contributions required for social security by each employer and each participant, in the amount required for social security coverage as now or hereafter may be provided by the federal Social Security Act shall be maintained for each participant in the Senior Management Service retirement program and shall be in addition to the retirement contributions specified in this paragraph.
- 5. Each participant in the Senior Management Service
  Optional Annuity Program may contribute by way of salary
  reduction or deduction a percentage amount of the participant's
  gross compensation not to exceed the percentage amount
  contributed by the employer to the optional annuity program.
  Payment of the participant's contributions shall be made by the
  employer to the department, which shall forward the
  contributions to the designated company or companies contracting
  for payment of benefits for the participant under the program.
  - (e) Benefits.-

1. Benefits under the Senior Management Service Optional Annuity Program are payable only to participants in the program, or their beneficiaries as designated by the participant in the contract with the provider company, and must be paid by the designated company in accordance with the terms of the annuity contract applicable to the participant. A participant must be

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Retirement System employers as provided in s. 121.021(39) to begin receiving the <a href="mailto:employee-funded">employee-funded</a> and employer-funded benefit. Benefits funded by <a href="mailto:employee">employee</a> and employer contributions are payable under the terms of the contract to the participant, his or her beneficiary, or his or her estate, in addition to:

- a. A lump-sum payment to the beneficiary upon the death of the participant;
- b. A cash-out of a de minimis account upon the request of a former participant who has been terminated for a minimum of 6 calendar months from the employment that entitled him or her to optional annuity program participation. Such cash-out must be a complete liquidation of the account balance with that company and is subject to the Internal Revenue Code;
- c. A mandatory distribution of a de minimis account of a former participant who has been terminated for a minimum of 6 calendar months from the employment that entitled him or her to optional annuity program participation as authorized by the department; or
- d. A lump-sum direct rollover distribution whereby all accrued benefits, plus interest and investment earnings, are paid from the participant's account directly to the custodian of an eligible retirement plan, as defined in s. 402(c)(8)(B) of the Internal Revenue Code, on behalf of the participant.
- 2. Under the Senior Management Service Optional Annuity
  Program, benefits are not payable for employee hardships,
  unforeseeable emergencies, loans, medical expenses, educational
  expenses, purchase of a principal residence, payments necessary

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to prevent eviction or foreclosure on an employee's principal residence, or any other reason prior to termination from all employment relationships with participating employers, as provided in s. 121.021(39).

- 3.2. The benefits payable to any person under the Senior Management Service Optional Annuity Program, and any contribution accumulated under such program, are not subject to assignment, execution, or attachment or to any legal process whatsoever.
- 4.3. Except as provided in subparagraph 5. 4., a participant who terminates employment and receives a distribution, including a rollover or trustee-to-trustee transfer, funded by employer contributions shall be deemed to be retired from a state-administered retirement system if the participant is subsequently employed with an employer that participates in the Florida Retirement System.
- 5.4. A participant who receives optional annuity program benefits funded by <a href="employee and">employee and</a> employer contributions as a mandatory distribution of a de minimis account authorized by the department is not considered a retiree.

1757 1758 As used in this paragraph, a "de minimis account" means an

account with a provider company containing <a href="mailto:employee">employee</a> and <a href="mailto:employee</a> and <a href=

contributions and accumulated earnings of not more than \$5,000

1761 made under this chapter.

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Section 11. Subsections (2) and (5) and paragraph (c) of subsection (6) of section 121.071, Florida Statutes, are amended, present paragraph (d) of subsection (6) is redesignated

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as paragraph (e), and a new paragraph (d) is added to that subsection, to read:

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- 121.071 Contributions.—Contributions to the system shall be made as follows:
- (2)(a) Effective January 1, 1975, or October 1, 1975, as applicable, and through June 30, 2011, each employer shall accomplish the contribution required by subsection (1) by a procedure in which no employee's gross salary shall be reduced. Effective July 1, 2011, each employee and employer shall pay retirement contributions as specified in s. 121.71.
- Upon termination of employment from all participating employers for 3 calendar months for any reason other than retirement pursuant to s. 121.021(39)(c), a member may receive shall be entitled to a full refund of all the contributions he or she has made to the pension prior or subsequent to participation in the noncontributory plan, subject to the restrictions otherwise provided in this chapter. Partial refunds are not permitted. The refund shall not include any interest earnings on the contributions for a member of the pension plan. Employer contributions made on behalf of the member are not refundable. A member may not receive a refund of employee contributions if a pending or an approved qualified domestic relations order is filed against his or her retirement account. By obtaining a refund of contributions, a member waives all rights under the Florida Retirement System and the health insurance subsidy to the service credit represented by the refunded contributions, except the right to purchase his or her prior service credit in accordance with s. 121.081(2).

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(5) Contributions made in accordance with subsections (1), (2), (3), and (4), and s. 121.71 shall be paid by the employer into the system trust funds in accordance with rules adopted by the administrator pursuant to chapter 120, except as may be otherwise specified herein. Effective July 1, 2002, contributions paid under subsections (1) and (4) and accompanying payroll data are due and payable no later than the 5th working day of the month immediately following the month during which the payroll period ended.

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- (c) By obtaining a refund of contributions, a member waives all rights under the Florida Retirement System and the health insurance subsidy as provided in s. 112.363 to the service credit represented by the refunded contributions, except the right to purchase his or her prior service credit in accordance with s. 121.081(2).
- (d) If a member or former member of the pension plan receives an invalid refund from the Florida Retirement System

  Trust Fund, such person must repay the full amount of the invalid refund, plus interest at 6.5 percent compounded annually on each June 30 from the date of refund until full payment is made to the trust fund. The invalid refund must be repaid before the member retires or, if applicable, transfers to the investment plan.

Section 12. Paragraphs (b) and (c) of subsection (1) and subsection (2) of section 121.081, Florida Statutes, are amended to read:

1820 121.081 Past service; prior service; contributions.—

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Conditions under which past service or prior service may be claimed and credited are:

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- Past service earned after January 1, 1975, may be (b) claimed by officers or employees of a municipality, metropolitan planning organization, charter school, charter technical career center, or special district who become a covered group under this system. The governing body of a covered group may elect to provide benefits for past service earned after January 1, 1975, in accordance with this chapter, and the cost for such past service is established by applying the following formula: The employer shall contribute an amount equal to the employer contribution rate in effect at the time the service was earned and, if applicable, the employee contribution rate, multiplied by the employee's gross salary for each year of past service claimed, plus 6.5-percent interest thereon, compounded annually, figured on each year of past service, with interest compounded from date of annual salary earned until date of payment.
- (c) If an employer joins the Florida Retirement System prior to July 1, 2011, and does Should the employer not elect to provide past service for the member at the time of joining, then the member may claim and pay for the service as provided in same, based on paragraphs (a) and (b).
- (2) Prior service, as defined in s. 121.021(19), may be claimed as creditable service under the Florida Retirement System after a member has been reemployed for 1 complete year of creditable service within a period of 12 consecutive months, except as provided in paragraph (c). Service performed as a

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participant of the optional retirement program for the State University System under s. 121.35 or the Senior Management Service Optional Annuity Program under s. 121.055 may be used to satisfy the reemployment requirement of 1 complete year of creditable service. The member shall not be permitted to make any contributions for prior service until after completion of the 1 year of creditable service. If a member does not wish to claim credit for all of his or her prior service, the service the member claims must be the most recent period of service. The required contributions for claiming the various types of prior service are:

(a) For prior service performed prior to the date the system becomes noncontributory for the member and for which the member had credit under one of the existing retirement systems and received a refund of contributions upon termination of employment, the member shall contribute 4 percent of all salary received during the period being claimed, plus 4-percent interest compounded annually from date of refund until July 1, 1975, and 6.5-percent interest compounded annually thereafter, until full payment is made to the Retirement Trust Fund, and shall receive credit in the Regular Class. A member who elected to transfer to the Florida Retirement System from an existing system may receive credit for prior service under the existing system if he or she was eliqible under the existing system to claim the prior service at the time of the transfer. Contributions for such prior service shall be determined by the applicable provisions of the system under which the prior service is claimed and shall be paid by the member, with

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matching contributions paid by the employer at the time the service was performed. Effective July 1, 1978, the account of a person who terminated under s. 238.05(3) may not be charged interest for contributions that remained on deposit in the Annuity Savings Trust Fund established under chapter 238, upon retirement under this chapter or chapter 238.

- (b) For prior service performed prior to the date the system becomes noncontributory for the member and for which the member had credit under the Florida Retirement System and received a refund of contributions upon termination of employment, the member shall contribute at the rate that was required of him or her during the period of service being claimed, on all salary received during such period, plus 4-percent interest compounded annually from date of refund until July 1, 1975, and 6.5-percent interest compounded annually thereafter, until the full payment is made to the Retirement Trust Fund, and shall receive credit in the membership class in which the member participated during the period claimed.
- (c) For prior service as defined in s. 121.021(19)(b) and (c) during which no contributions were made because the member did not participate in a retirement system, the member shall contribute 14.38 percent of all salary received during such period or 14.38 percent of \$100 per month during such period, whichever is greater, plus 4-percent interest compounded annually from the first year of service claimed until July 1, 1975, and 6.5-percent interest compounded annually thereafter, until full payment is made to the Retirement Trust Fund, and shall receive credit in the Regular Class.

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(d) In order to claim credit for prior service as defined
in s. 121.021(19)(d) for which no retirement contributions were
paid during the period of such service, the member shall
contribute the total employee and employer contributions which
were required to be made to the Highway Patrol Pension Trust
Fund, as provided in chapter 321, during the period claimed,
plus 4-percent interest compounded annually from the first year
of service until July 1, 1975, and 6.5-percent interest
compounded annually thereafter, until full payment is made to
the Retirement Trust Fund. However, any governmental entity that
which employed such member may elect to pay up to 50 percent of
the contributions and interest required to purchase $\underline{\text{the}}$ $\underline{\text{this}}$
prior service credit. The service shall be credited in
accordance with the provisions of the Highway Patrol Pension
Plan in effect during the period claimed unless the member
terminated and withdrew his or her retirement contributions and
was thereafter enrolled in the State and County Officers and
Employees' Retirement System or the Florida Retirement System,
in which case the service shall be credited as Regular Class
service.

- (e) For service performed under the Florida Retirement System after December 1, 1970, that was never reported to the division or the department due to error, retirement credit may be claimed by a member of the Florida Retirement System. The department shall adopt rules establishing criteria for claiming such credit and detailing the documentation required to substantiate the error.
  - (f) For prior service performed on or after July 1, 2011,

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for which the member had credit under the Florida Retirement

System and received a refund of contributions upon termination
of employment for 3 calendar months, the member shall contribute
at the rate that was required of him or her during the period of
service being claimed, plus 6.5 percent interest, compounded
annually on each June 30 from date of refund until the full
payment is made to the Florida Retirement System Trust Fund, and
shall receive credit in the membership class in which the member
participated during the period claimed.

(g)(f) The employer may not be required to make contributions for prior service credit for any member, except that the employer shall pay the employer portion of contributions for any legislator who elects to withdraw from the Florida Retirement System and later rejoins the system and pays any employee contributions required in accordance with s. 121.052(3)(d).

Section 13. Subsection (1), paragraph (j) of subsection (4), paragraphs (a) and (c) of subsection (5), paragraph (d) of subsection (9), and paragraph (a) of subsection (13) of section 121.091, Florida Statutes, are amended, and paragraph (1) is added to subsection (13) of that section, to read:

121.091 Benefits payable under the system.—Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program as provided in subsection (13), and a proper application has been filed in the manner prescribed by the department. The department may cancel an application for retirement benefits when the

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member or beneficiary fails to timely provide the information and documents required by this chapter and the department's rules. The department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received.

- (1) NORMAL RETIREMENT BENEFIT.—Upon attaining his or her normal retirement date, the member, upon application to the administrator, shall receive a monthly benefit which shall begin to accrue on the first day of the month of retirement and be payable on the last day of that month and each month thereafter during his or her lifetime. The normal retirement benefit, including any past or additional retirement credit, may not exceed 100 percent of the average final compensation. The amount of monthly benefit shall be calculated as the product of A and B, subject to the adjustment of C, if applicable, as set forth below:
- (a)1. For creditable years of Regular Class service, A is 1.60 percent of the member's average final compensation, up to the member's normal retirement date. Upon completion of the first year after the normal retirement date, A is 1.63 percent of the member's average final compensation. Following the second year after the normal retirement date, A is 1.65 percent of the member's average final compensation. Following the third year after the normal retirement date, and for subsequent years, A is 1.68 percent of the member's average final compensation.
  - 2. For creditable years of special risk service, A is:
  - a. Two percent of the member's average final compensation

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1989 for all creditable years prior to October 1, 1974.

- b. Three percent of the member's average final compensation for all creditable years after September 30, 1974, and before October 1, 1978. $\div$
- c. Two percent of the member's average final compensation for all creditable years after September 30, 1978, and before January 1, 1989. $\div$
- d. Two and two-tenths percent of the member's final monthly compensation for all creditable years after December 31, 1988, and before January 1, 1990.
- e. Two and four-tenths percent of the member's average final compensation for all creditable years after December 31, 1989, and before January 1, 1991. $\div$
- f. Two and six-tenths percent of the member's average final compensation for all creditable years after December 31, 1990, and before January 1, 1992. $\div$
- g. Two and eight-tenths percent of the member's average final compensation for all creditable years after December 31, 1991, and before January 1, 1993. $\div$
- h. Three percent of the member's average final compensation for all creditable years after December 31, 1992...
- i. Three percent of the member's average final compensation for all creditable years of service after September 30, 1978, and before January 1, 1993, for any special risk member who retires after July 1, 2000, or any member of the Special Risk Administrative Support Class entitled to retain the special risk normal retirement date who was a member of the

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2017 Special Risk Class during the time period and who retires after 2018 July 1, 2000.

- 3.<u>a.</u> For creditable years of Senior Management Service
  Class service after January 31, 1987, and before July 1, 2011, A
  2021 is 2 percent.
  - b. For creditable years of Senior Management Service Class service after June 30, 2011, A is equal to the percentage provided in subparagraph 1. of the member's average final compensation.
  - 4.<u>a.</u> For creditable years of Elected Officers' Class service <u>before July 1, 2011</u>, as a Supreme Court Justice, district court of appeal judge, circuit judge, or county court judge, A is 3 1/3 percent of the member's average final compensation, and for all other creditable service <u>before July 1, 2011</u>, in such class, A is 3 percent of average final compensation.
  - b. For creditable years of Elected Officers' Class service after June 30, 2011, A is equal to the percentage provided in subparagraph 1. of the member's average final compensation.
  - (b) B is the number of the member's years and any fractional part of a year of creditable service earned subsequent to November 30, 1970.; and
  - (c) C is the normal retirement benefit credit brought forward as of November 30, 1970, by a former member of an existing system. Such normal retirement benefit credit shall be determined as the product of X and Y when X is the percentage of average final compensation which the member would have been eligible to receive if the member had attained his or her normal

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retirement date as of November 30, 1970, all in accordance with the existing system under which the member is covered on November 30, 1970, and Y is average final compensation as defined in s. 121.021(24). However, any member of an existing retirement system who is eligible to retire and who does retire, become disabled, or die prior to April 15, 1971, may have his or her retirement benefits calculated on the basis of the best 5 of the last 10 years of service.

- (d) A member's average final compensation shall be determined by formula to obtain the coverage for the 5 highest fiscal years' salaries, calculated as provided by rule.
  - (4) DISABILITY RETIREMENT BENEFIT.-

- (j) Disability retirement of justice or judge by order of Supreme Court.—
- 1.a. If a member is a justice of the Supreme Court, judge of a district court of appeal, circuit judge, or judge of a county court who has served for 6 years or more as an elected constitutional judicial officer, including service as a judicial officer in any court abolished pursuant to Art. V of the State Constitution, and who is retired for disability by order of the Supreme Court upon recommendation of the Judicial Qualifications Commission pursuant to the provisions of Art. V of the State Constitution, the member's Option 1 monthly benefit as provided in subparagraph (6)(a)1. <a href="may shall">may shall</a> not be less than two-thirds of his or her monthly compensation as of the member's disability retirement date. Such a member may alternatively elect to receive a disability retirement benefit under any other option as provided in paragraph (6)(a). This sub-subparagraph applies

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2073 to any member retiring prior to July 1, 2011.

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Effective July 1, 2011, and applicable to any member retiring on or after July 1, 2011, if a member is a justice of the Supreme Court, judge of a district court of appeal, circuit judge, or judge of a county court who has served for 6 years or more as an elected constitutional judicial officer, including service as a judicial officer in any court abolished pursuant to Art. V of the State Constitution, and who is retired for disability by order of the Supreme Court upon recommendation of the Judicial Qualifications Commission pursuant to the provisions of Art. V of the State Constitution, the member's Option 1 monthly benefit as provided in subparagraph (6)(a)1. may not be less than one-third of his or her monthly compensation as of the member's disability retirement date. Such a member may alternatively elect to receive a disability retirement benefit under any other option as provided in paragraph (6)(a).

2. Should any justice or judge who is a member of the Florida Retirement System be retired for disability by order of the Supreme Court upon recommendation of the Judicial Qualifications Commission pursuant to the provisions of Art. V of the State Constitution, then all contributions to his or her account and all contributions made on his or her behalf by the employer shall be transferred to and deposited in the General Revenue Fund of the state, and there is hereby appropriated annually out of the General Revenue Fund, to be paid into the Florida Retirement System Fund, an amount necessary to pay the benefits of all justices and judges retired from the Florida

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Retirement System pursuant to Art. V of the State Constitution.

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- (5) TERMINATION BENEFITS.—A member whose employment is terminated prior to retirement retains membership rights to previously earned member—noncontributory service credit, and to member—contributory service credit, if the member leaves the member contributions on deposit in his or her retirement account. If a terminated member receives a refund of member contributions, such member may reinstate membership rights to the previously earned service credit represented by the refund by completing 1 year of creditable service and repaying the refunded member contributions, plus interest.
- A member whose employment is terminated for any reason other than death or retirement prior to becoming vested is entitled to the return of his or her accumulated contributions as of the date of termination. Effective July 1, 2011, upon termination of employment from all participating employers for 3 calendar months for any reason other than retirement pursuant to s. 121.021(39)(c), a member may receive a refund of all contributions he or she has made to the pension plan, subject to the restrictions otherwise provided in this chapter. Partial refunds are not permitted. The refund shall not include any interest earnings on the contributions for a member of the pension plan. Employer contributions made on behalf of the member are not refundable. A member may not receive a refund of employee contributions if a pending or an approved qualified domestic relations order is filed against his or her retirement account. By obtaining a refund of contributions, a member waives all rights under the Florida Retirement System and the health

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insurance subsidy to the service credit represented by the refunded contributions, except the right to purchase his or her prior service credit in accordance with s. 121.081(2).

(c) In lieu of the deferred monthly benefit provided in

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- paragraph (b), the terminated member may elect to receive a lump-sum amount equal to his or her accumulated contributions as of the date of termination. Effective July 1, 2011, upon termination of employment from all participating employers for 3 calendar months for any reason other than retirement pursuant to s. 121.021(39)(c), a member may receive a refund of all contributions he or she has made to the pension plan, subject to the restrictions otherwise provided in this chapter. Partial refunds are not permitted. The refund shall not include any interest earnings on the contributions for a member of the pension plan. Employer contributions made on behalf of the member are not refundable. A member may not receive a refund of employee contributions if a pending or an approved qualified domestic relations order is filed against his or her retirement account. By obtaining a refund of contributions, a member waives all rights under the Florida Retirement System and the health insurance subsidy to the service credit represented by the refunded contributions, except the right to purchase his or her prior service credit in accordance with s. 121.081(2).
  - (9) EMPLOYMENT AFTER RETIREMENT; LIMITATION.-
- (d) The provisions of this subsection apply to retirees, as defined in s. 121.4501(2), of the <u>investment plan Public</u>

  Employee Optional Retirement Program, subject to the following conditions:

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1. A retiree The retirees may not be reemployed with an employer participating in the Florida Retirement System until such person has been retired for 6 calendar months.

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- 2. A retiree employed in violation of this subsection and an employer that employs or appoints such person are jointly and severally liable for reimbursement of any benefits paid to the retirement trust fund from which the benefits were paid, including the Florida Retirement System Trust Fund and the Florida Retirement System Investment Plan Public Employee

  Optional Retirement Program Trust Fund, as appropriate. The employer must have a written statement from the retiree that he or she is not retired from a state-administered retirement system.
- (13)DEFERRED RETIREMENT OPTION PROGRAM.—In general, and subject to this section, the Deferred Retirement Option Program, hereinafter referred to as DROP, is a program under which an eligible member of the Florida Retirement System may elect to participate, deferring receipt of retirement benefits while continuing employment with his or her Florida Retirement System employer. The deferred monthly benefits shall accrue in the Florida Retirement System on behalf of the participant, plus interest compounded monthly, for the specified period of the DROP participation, as provided in paragraph (c). Upon termination of employment, the participant shall receive the total DROP benefits and begin to receive the previously determined normal retirement benefits. Participation in the DROP does not quarantee employment for the specified period of DROP. Participation in DROP by an eligible member beyond the initial

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60-month period as authorized in this subsection shall be on an annual contractual basis for all participants.

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- (a) Eligibility of member to participate in DROP.—All active Florida Retirement System members in a regularly established position, and all active members of the Teachers' Retirement System established in chapter 238 or the State and County Officers' and Employees' Retirement System established in chapter 122, which are consolidated within the Florida Retirement System under s. 121.011, are eligible to elect participation in DROP if:
- 1. The member is not a renewed member under s. 121.122 or a member of the State Community College System Optional Retirement Program under s. 121.051, the Senior Management Service Optional Annuity Program under s. 121.055, or the optional retirement program for the State University System under s. 121.35.
- 2. Except as provided in subparagraph 6., election to participate is made within 12 months immediately following the date on which the member first reaches normal retirement date, or, for a member who reaches normal retirement date based on service before he or she reaches age 62, or age 55 for Special Risk Class members, election to participate may be deferred to the 12 months immediately following the date the member attains age 57, or age 52 for Special Risk Class members. A member who delays DROP participation during the 12-month period immediately following his or her maximum DROP deferral date, except as provided in subparagraph 6., loses a month of DROP participation for each month delayed. A member who fails to make an election

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within the 12-month limitation period forfeits all rights to participate in DROP. The member shall advise his or her employer and the division in writing of the date DROP begins. The beginning date may be subsequent to the 12-month election period but must be within the original 60-month participation period provided in subparagraph (b)1. When establishing eligibility of the member to participate in DROP, the member may elect to include or exclude any optional service credit purchased by the member from the total service used to establish the normal retirement date. A member who has dual normal retirement dates is eligible to elect to participate in DROP after attaining normal retirement date in either class.

- 3. The employer of a member electing to participate in DROP, or employers if dually employed, shall acknowledge in writing to the division the date the member's participation in DROP begins and the date the member's employment and DROP participation will terminate.
- 4. Simultaneous employment of a participant by additional Florida Retirement System employers subsequent to the commencement of participation in DROP is permissible if such employers acknowledge in writing a DROP termination date no later than the participant's existing termination date or the maximum participation period provided in subparagraph (b)1.
- 5. A DROP participant may change employers while participating in DROP, subject to the following:
- a. A change of employment must take place without a break in service so that the member receives salary for each month of continuous DROP participation. If a member receives no salary

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during a month, DROP participation shall cease unless the
employer verifies a continuation of the employment relationship
for such participant pursuant to s. 121.021(39)(b).

- b. Such participant and new employer shall notify the division of the identity of the new employer on forms required by the division.
- c. The new employer shall acknowledge, in writing, the participant's DROP termination date, which may be extended but not beyond the maximum participation period provided in subparagraph (b)1., shall acknowledge liability for any additional retirement contributions and interest required if the participant fails to timely terminate employment, and is subject to the adjustment required in sub-subparagraph (c)5.d.
- 6. Effective July 1, 2001, for instructional personnel as defined in s. 1012.01(2), election to participate in DROP may be made at any time following the date on which the member first reaches normal retirement date. The member shall advise his or her employer and the division in writing of the date on which DROP begins. When establishing eligibility of the member to participate in DROP for the 60-month participation period provided in subparagraph (b)1., the member may elect to include or exclude any optional service credit purchased by the member from the total service used to establish the normal retirement date. A member who has dual normal retirement dates is eligible to elect to participate in either class.
- 7. The effective date of DROP participation of a DROP participant is prior to July 1, 2011.
  - (1) Closure of program to new participants.-Effective July

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2269 1, 2011, DROP is closed to new participants. Only members whose
2270 DROP effective date is prior to July 1, 2011, may participate in
2271 DROP.

Section 14. Section 121.101, Florida Statutes, is amended to read:

121.101 Cost-of-living adjustment of benefits.

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- (1) The purpose of this section is to provide cost-ofliving adjustments to the monthly benefits payable to all retired members of state-supported retirement systems.
- (2) As used in this section, "initial benefit" means the first monthly benefit payable to a retiree or beneficiary in accordance with the laws governing the determination of such benefit at the time of retirement or earlier death.
- (3) Commencing July 1, 1987, the benefit of each retiree and annuitant retiring prior to July 1, 2011, shall be adjusted on each July 1 thereafter, as follows:
- (a) For those retirees and annuitants who have never received a cost-of-living adjustment under this <u>subsection</u> section, the amount of the monthly benefit payable for the 12-month period commencing on the adjustment date shall be the amount of the member's initial benefit plus an amount equal to a percentage of the member's initial benefit; this percentage is derived by dividing the number of months the member has received an initial benefit by 12, and multiplying the result by 3.
- (b) For those retirees and annuitants who have received a cost-of-living adjustment under this <u>subsection</u> section, the adjusted monthly benefit shall be the amount of the monthly benefit being received on June 30 immediately preceding the

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2297 adjustment date plus an amount equal to 3 percent of this 2298 benefit.

- (4) For members retiring effective on or after July 1, 2011, the benefit of each retiree and annuitant shall be adjusted on each July 1 thereafter, as follows:
- (a) For those retirees and annuitants who have never received a cost-of-living adjustment under this subsection, the amount of the monthly benefit payable for the 12-month period commencing on the adjustment date shall be the amount of the member's initial benefit plus an amount equal to a percentage of the member's initial benefit. This percentage is derived by dividing the number of months the member has received an initial benefit by 12, and multiplying the result by the factor calculated pursuant to paragraph (c).
- (b) For those retirees and annuitants who have received a cost-of-living adjustment under this subsection, the adjusted monthly benefit shall be the amount of the monthly benefit being received on June 30 immediately preceding the adjustment date plus an amount determined by multiplying the benefit by the factor calculated pursuant to paragraph (c).
- (c) The department shall calculate a cost-of-living factor for each retiree and beneficiary retiring after June 30, 2011.

  This factor equals the product of 3 percent multiplied by the quotient of the sum of the member's service credit earned for service prior to July 1, 2011, divided by the sum of the member's total service credit earned.
- (5) (4) In no event shall a retiree's or annuitant's monthly retirement benefit be reduced, by the application of

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this section, below the benefit he or she was receiving as of July 1, 1970, or at the date of retirement, if later, nor shall the benefit be reduced below the minimum monthly benefit provided him or her under s. 112.362.

- (6)(5) The initial benefit of a retiree who elected an optional form of benefit payment which provided for a percentage of the benefit to be continued to a beneficiary after his or her death shall be reduced at the death of the retiree by application of the stated percentage.
- (7)(6) The funds necessary to pay for the cost-of-living adjustment provided by this section are hereby annually appropriated from the System Trust Fund.
- (8)(7) The purpose of this subsection is to establish a supplemental cost-of-living adjustment for certain retirees and beneficiaries who receive monthly retirement benefits under the provisions of this chapter and the existing systems consolidated therein, s. 112.05 for certain state officers and employees, and s. 238.171 for certain elderly incapacitated teachers.
- (a) On July 1, 1996, each such retiree retiring prior to July 1, 1976, and each annuitant of such a retiree, who had 25 or more years of service, who is neither receiving nor eligible to receive social security benefits, and whose monthly benefit as of July 1, 1996, is less than \$1,000, shall, upon application to the administrator, receive a supplemental cost-of-living adjustment. Such supplemental cost-of-living adjustment shall be applied by adjusting the retiree's or annuitant's monthly benefit to an amount equal to the sum of the monthly benefit being received on July 1, 1996, plus a percentage of the July 1,

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2353 1996, benefit. This percentage shall equal the product of 1
2354 percent multiplied by the number of complete years that have
2355 elapsed between the member's date of retirement and July 1,
2356 1996. However, if the supplemental cost-of-living adjustment
2357 plus the July 1, 1996, monthly benefit would exceed \$1,000, the
2358 adjustment shall be reduced to an amount which would result in a
2359 monthly benefit equal to \$1,000.

- (b) Application for the supplemental cost-of-living adjustment provided by this subsection shall include certification by the retiree or annuitant that he or she is not receiving, and is not eligible to receive, social security benefits and shall include written authorization for the department to have access to information from the Social Security Administration concerning his or her entitlement to, or eligibility for, social security benefits. Such supplemental cost-of-living adjustment shall not be paid unless and until the application requirements of this paragraph are met.
- Section 15. Subsection (1) of section 121.121, Florida Statutes, is amended to read:
  - 121.121 Authorized leaves of absence.

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- (1) A member may purchase creditable service for up to 2 work years of authorized leaves of absence, including any leaves of absence covered under the Family Medical Leave Act, if:
- (a) The member has completed a minimum of 6 years of creditable service, excluding periods for which a leave of absence was authorized;
- (b) The leave of absence is authorized in writing by the employer of the member and approved by the administrator;

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(c) The member returns to active employment performing service with a Florida Retirement System employer in a regularly established position immediately upon termination of the leave of absence and remains on the employer's payroll for 1 calendar month, except that a member who retires on disability while on a medical leave of absence may shall not be required to return to employment. A member whose work year is less than 12 months and whose leave of absence terminates between school years is eligible to receive credit for the leave of absence if as long as he or she returns to the employment of his or her employer at the beginning of the next school year and remains on the employer's payroll for 1 calendar month; and

The member makes the required contributions for service credit during the leave of absence, which shall be 8 percent until January 1, 1975, and 9 percent thereafter of his or her rate of monthly compensation in effect immediately prior to the commencement of such leave for each month of such period, plus 4 percent interest until July 1, 1975, and 6.5 percent interest thereafter on such contributions, compounded annually each June 30 from the due date of the contribution to date of payment. Effective July 1, 1980, any leave of absence purchased pursuant to this section shall be at the contribution rates specified in s. 121.071 or s. 121.71 in effect at the time the leave is granted for the class of membership from which the leave of absence was granted; however, any member who purchased leave-of-absence credit prior to July 1, 1980, for a leave of absence from a position in a class other than the regular membership class, may pay the appropriate additional

contributions plus compound interest thereon and receive creditable service for such leave of absence in the membership class from which the member was granted the leave of absence.

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Effective July 1, 2011, any leave of absence purchased by the member pursuant to this section shall be at the employee and employer contribution rates specified in s. 121.71 in effect during the leave for the class of membership from which the leave of absence was granted.

Section 16. Section 121.125, Florida Statutes, is amended to read:

121.125 Credit for workers' compensation payment periods.-A member of the retirement system created by this chapter who has been eligible or becomes eligible to receive workers' compensation payments for an injury or illness occurring during his or her employment while a member of any state retirement system shall, upon return to active employment with a covered employer for 1 calendar month or upon approval for disability retirement in accordance with s. 121.091(4), receive full retirement credit for the period prior to such return to active employment or disability retirement for which the workers' compensation payments were received. However, a no member may not receive retirement credit for any such period occurring after the earlier of the date of maximum medical improvement as defined in s. 440.02 or the date termination has occurred as defined in s. 121.021(39). The employer of record at the time of the worker's compensation injury or illness shall make the required employee and employer retirement contributions based on

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the member's rate of monthly compensation immediately prior to his or her receiving workers' compensation payments for retirement credit received by the member. The employer of record at the time of the workers' compensation injury or illness shall be assessed by the division a penalty of 1 percent of the contributions on all contributions not paid on the first payroll report after the member becomes eligible to receive credit. This delinquent assessment may not be waived.

Section 17. Section 121.161, Florida Statutes, is reenacted to read:

121.161 References to other laws include amendments.—
References in this chapter to state or federal laws or
agreements are intended to include such laws as they now exist
or may hereafter be amended.

Section 18. Paragraphs (g) and (i) of subsection (3), paragraph (a) of subsection (4), and subsection (5) of section 121.35, Florida Statutes, are amended to read:

121.35 Optional retirement program for the State University System.—

- (3) ELECTION OF OPTIONAL PROGRAM.
- Retirement System at the time of election to participate in the optional retirement program shall retain all retirement service credit earned under the Florida Retirement System, at the rate earned. No Additional service credit in the Florida Retirement System may not shall be earned while the employee participates in the optional program, and nor shall the employee is not be eligible for disability retirement under the Florida Retirement

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System. An eligible employee may transfer from the Florida Retirement System to his or her accounts under the State University System Optional Retirement Program a sum representing the present value of the employee's accumulated benefit obligation under the defined benefit program of the Florida Retirement System pension plan for any service credit accrued from the employee's first eligible transfer date to the optional retirement program through the actual date of such transfer, if such service credit was earned in the period from July 1, 1984, through December 31, 1992. The present value of the employee's accumulated benefit obligation shall be calculated as described in s.  $121.4501(3) \cdot (c) \cdot 2$ . Upon such transfer, all such service credit previously earned under the defined benefit program of the Florida Retirement System pension plan during this period is shall be nullified for purposes of entitlement to a future benefit under the defined benefit program of the Florida Retirement System pension plan.

(i) Effective January 1, 2008, through December 31, 2008, except for an employee who is a mandatory participant of the State University System Optional Retirement Program, an employee who has elected to participate in the State University System Optional Retirement Program shall have one opportunity, at the employee's discretion, to choose to transfer from this program to the defined benefit program of the Florida Retirement System pension plan or to the investment plan Public Employee Optional Retirement Program, subject to the terms of the applicable contracts of the State University System Optional Retirement Program.

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1. If the employee chooses to move to the <u>investment plan</u>

Public Employee Optional Retirement Program, any contributions, interest, and earnings creditable to the employee under the State University System Optional Retirement Program <u>must shall</u> be retained by the employee in the State University System Optional Retirement Program, and the applicable provisions of s. 121.4501(4) shall govern the election.

- 2. If the employee chooses to move to the <u>pension plan</u> defined benefit program of the Florida Retirement System, the employee shall receive service credit equal to his or her years of service under the State University System Optional Retirement Program.
- a. The cost for such credit <u>must be in shall be</u> an amount representing the actuarial accrued liability for the affected period of service. The cost <u>must shall</u> be calculated using the discount rate and other relevant actuarial assumptions that were used to value the Florida Retirement System <u>pension defined benefit</u> plan liabilities in the most recent actuarial valuation. The calculation <u>must shall</u> include any service already maintained under the <u>pension defined benefit</u> plan in addition to the years under the State University System Optional Retirement Program. The actuarial accrued liability of any service already maintained under the <u>pension defined benefit</u> plan <u>must shall</u> be applied as a credit to total cost resulting from the calculation. The division <u>must shall</u> ensure that the transfer sum is prepared using a formula and methodology certified by an enrolled actuary.
  - b. The employee must transfer from his or her State

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University System Optional Retirement Program account, and from other employee moneys as necessary, a sum representing the actuarial accrued liability immediately following the time of such movement, determined assuming that attained service equals the sum of service in the pension plan defined benefit program and service in the State University System Optional Retirement Program.

## (4) CONTRIBUTIONS.-

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Through June 30, 2001, each employer shall contribute on behalf of each participant in the optional retirement program an amount equal to the normal cost portion of the employer retirement contribution which would be required if the participant were a regular member of the Florida Retirement System pension plan defined benefit program, plus the portion of the contribution rate required in s. 112.363(8) that would otherwise be assigned to the Retiree Health Insurance Subsidy Trust Fund. Effective July 1, 2001, each employer shall contribute on behalf of each participant in the optional program an amount equal to 10.43 percent of the participant's gross monthly compensation. The department shall deduct an amount approved by the Legislature to provide for the administration of this program. The payment of the contributions to the optional program which is required by this paragraph for each participant shall be made by the employer to the department, which shall forward the contributions to the designated company or companies contracting for payment of benefits for the participant under the program. However, such contributions paid on behalf of an employee described in paragraph (3)(c) shall not be forwarded to

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a company and shall not begin to accrue interest until the employee has executed a contract and notified the department.

(5) BENEFITS.-

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- Benefits are payable under the optional retirement (a) program only to vested participants in the program, or their beneficiaries as designated by the participant in the contract with a provider company, and such benefits shall be paid only by the designated company in accordance with s. 403(b) of the Internal Revenue Code and the terms of the annuity contract or contracts applicable to the participant. Benefits accrue in individual accounts that are participant-directed, portable, and funded by employer contributions and the earnings thereon. The participant must be terminated for 3 calendar months from all employment relationships with all Florida Retirement System employers, as provided in s. 121.021(39), to begin receiving the employer-funded benefit. Benefits funded by employer contributions are payable in accordance with the following terms and conditions:
- 1. Benefits shall be paid only to a participant, to his or her beneficiaries, or to his or her estate, as designated by the participant.
- 2. Benefits shall be paid by the provider company or companies in accordance with the law, the provisions of the contract, and any applicable department rule or policy.
- 3. In the event of a participant's death, moneys accumulated by, or on behalf of, the participant, less withholding taxes remitted to the Internal Revenue Service, if any, shall be distributed to the participant's designated

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beneficiary or beneficiaries, or to the participant's estate, as if the participant retired on the date of death, as provided in paragraph (d) (e). No other death benefits are available to survivors of participants under the optional retirement program except for such benefits, or coverage for such benefits, as are separately afforded by the employer, at the employer's discretion.

- (b) Under the optional retirement program, benefits are not payable for employee hardships, unforeseeable emergencies, loans, medical expenses, educational expenses, purchase of a principal residence, payments necessary to prevent eviction or foreclosure on an employee's principal residence, or any other reason prior to termination from all employment relationships with participating employers, as provided in s. 121.021(39).
- (c) (b) Upon receipt by the provider company of a properly executed application for distribution of benefits, the total accumulated benefit shall be payable to the participant, as:
  - 1. A lump-sum distribution to the participant;
- 2. A lump-sum direct rollover distribution whereby all accrued benefits, plus interest and investment earnings, are paid from the participant's account directly to an eligible retirement plan, as defined in s. 402(c)(8)(B) of the Internal Revenue Code, on behalf of the participant;
  - 3. Periodic distributions;

4. A partial lump-sum payment whereby a portion of the accrued benefit is paid to the participant and the remaining amount is transferred to an eligible retirement plan, as defined in s. 402(c)(8)(B) of the Internal Revenue Code, on behalf of

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2605 the participant; or

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- 5. Such other distribution options as are provided for in the participant's optional retirement program contract.
  - (d) (c) Survivor benefits shall be payable as:
- 1. A lump-sum distribution payable to the beneficiaries or to the deceased participant's estate;
- 2. An eligible rollover distribution on behalf of the surviving spouse of a deceased participant, whereby all accrued benefits, plus interest and investment earnings, are paid from the deceased participant's account directly to an eligible retirement plan, as described in s. 402(c)(8)(B) of the Internal Revenue Code, on behalf of the surviving spouse;
- 3. Such other distribution options as are provided for in the participant's optional retirement program contract; or
- 4. A partial lump-sum payment whereby a portion of the accrued benefit is paid to the deceased participant's surviving spouse or other designated beneficiaries, less withholding taxes remitted to the Internal Revenue Service, if any, and the remaining amount is transferred directly to an eligible retirement plan, as described in s. 402(c)(8)(B) of the Internal Revenue Code, on behalf of the surviving spouse. The proportions must be specified by the participant or the surviving beneficiary.

This paragraph does not abrogate other applicable provisions of state or federal law providing payment of death benefits.

(e)(d) The benefits payable to any person under the optional retirement program, and any contribution accumulated

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under such program, shall not be subject to assignment, execution, or attachment or to any legal process whatsoever.

(f) (e) A participant who chooses to receive his or her benefits must be terminated for 3 calendar months to be eligible to receive benefits funded by employer contributions. A participant upon termination as defined in s. 121.021 must notify the provider company of the date he or she wishes benefits funded by required employee and employer contributions to begin and must meet termination as defined in s. 121.021 after the initial benefit payment or distribution. Benefits may be deferred until the participant chooses to make such application.

(g)(f) Benefits funded by the participant's voluntary personal contributions may be paid out at any time and in any form within the limits provided in the contract between the participant and his or her provider company. The participant shall notify the provider company regarding the date and provisions under which he or she wants to receive the employeefunded portion of the plan.

(h)(g) For purposes of this section, "retiree" means a former participant of the optional retirement program who has terminated employment and has taken a distribution as provided in this subsection, except for a mandatory distribution of a de minimis account authorized by the department.

Section 19. Section 121.4501, Florida Statutes, is amended to read:

121.4501 Florida Retirement System Investment Plan Public
Employee Optional Retirement Program.—

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shall establish a an optional defined contribution retirement program called the "Florida Retirement System Investment Plan" or "investment plan" for members of the Florida Retirement System under which retirement benefits will be provided for eligible employees who elect to participate in the program. The retirement benefits to be provided for or on behalf of participants in such optional retirement program shall be provided through member-directed employee-directed investments, in accordance with s. 401(a) of the Internal Revenue Code and its related regulations. The employer and members employers shall make contributions contribute, as provided in this section and, ss. 121.571, and 121.71, to the Florida Retirement System Investment Plan Public Employee Optional Retirement Program

Trust Fund toward the funding of such optional benefits.

- (2) DEFINITIONS.—As used in this part, the term:
- (a) "Approved provider" or "provider" means a private sector company that is selected and approved by the state board to offer one or more investment products or services to the investment plan optional retirement program. The term includes a bundled provider that offers members participants a range of individually allocated or unallocated investment products and may offer a range of administrative and customer services, which may include accounting and administration of individual member participant benefits and contributions; individual member participant recordkeeping; asset purchase, control, and safekeeping; direct execution of the member's participant's instructions as to asset and contribution allocation;

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calculation of daily net asset values; direct access to member participant account information; periodic reporting to members participants, at least quarterly, on account balances and transactions; guidance, advice, and allocation services directly relating to the provider's own investment options or products, but only if the bundled provider complies with the standard of care of s. 404(a)(1)(A-B) of the Employee Retirement Income Security Act of 1974 (ERISA), and if providing such guidance, advice, or allocation services does not constitute a prohibited transaction under s. 4975(c)(1) of the Internal Revenue Code or s. 406 of ERISA, notwithstanding that such prohibited transaction provisions do not apply to the optional retirement program; a broad array of distribution options; asset allocation; and retirement counseling and education. Private sector companies include investment management companies, insurance companies, depositories, and mutual fund companies.

- (b) "Average monthly compensation" means one-twelfth of average final compensation as defined in s. 121.021.
- (c) "Covered employment" means employment in a regularly established position as defined in s. 121.021.
- $\underline{\text{(d)}}$  "Division" means the Division of Retirement within the department.
- (e)(f) "Electronic means" means by telephone, if the required information is received on a recorded line, or through Internet access, if the required information is captured online.
- $\underline{\text{(f)}}$  "Eligible employee" means an officer or employee, as defined in s. 121.021, who:
- 2716 1. Is a member of, or is eligible for membership in, the

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Florida Retirement System, including any renewed member of the Florida Retirement System initially enrolled before July 1, 2719 2010; or

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2. Participates in, or is eligible to participate in, the Senior Management Service Optional Annuity Program as established under s. 121.055(6), the State Community College System Optional Retirement Program as established under s. 121.051(2)(c), or the State University System Optional Retirement Program established under s. 121.35.

The term does not include any member participating in the
Deferred Retirement Option Program established under s.
121.091(13), a retiree of a state-administered retirement system
initially reemployed on or after July 1, 2010, or a mandatory
participant of the State University System Optional Retirement
Program established under s. 121.35.

- $\underline{\text{(g)}}$  "Employer" means an employer, as defined in s. 121.021, of an eligible employee.
- (h)(i) "Florida Retirement System Investment Plan" or "investment plan" "Optional retirement program" or "optional program" means the defined contribution program Public Employee Optional Retirement Program established under this part.
- (i) (d) "Florida Retirement System Pension Plan" or "pension plan" means the defined benefit program of the Florida Retirement System administered under part I of this chapter.

  "Defined benefit program" means the defined benefit program of the Florida Retirement System administered under part I of this chapter.

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(j) "Participant," "member," or "employee" means an eligible employee who enrolls in the <u>investment plan optional</u> program as provided in subsection (4), or a terminated Deferred Retirement Option Program member participant as described in subsection (21), or a beneficiary or alternate payee.

- (k) "Participant contributions," "member contributions," or "employee contributions" mean the sum of all amounts deducted from the salary of a member by his or her employer in accordance with s. 121.71(2) and credited to his or her individual account in the investment plan, plus any earnings on such amounts and any contributions specified in paragraph (5)(e).
- (1) (k) "Retiree" means a former member participant of the investment plan optional retirement program who has terminated employment and has taken any a distribution of vested employee or employer contributions as provided in s. 121.591, except for a mandatory distribution of a de minimis account authorized by the state board or a minimum required distribution provided by s. 401(a)(9) of the Internal Revenue Code.
- (m) (1) "Vested" or "vesting" means the guarantee that a member participant is eligible to receive a retirement benefit upon completion of the required years of service under the investment plan optional retirement program.
- (3) ELIGIBILITY; RETIREMENT SERVICE CREDIT; TRANSFER OF BENEFITS.—
- (a) Participation in the Public Employee Optional
  Retirement Program is limited to eligible employees.
  Participation in the optional retirement program is in lieu of participation in the defined benefit program of the Florida

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Retirement System.

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(a) (b) An eligible employee who is employed in a regularly established position by a state employer on June 1, 2002; by a district school board employer on September 1, 2002; or by a local employer on December 1, 2002, and who is a member of the pension plan defined benefit retirement program of the Florida Retirement System at the time of his or her election to participate in the investment plan Public Employee Optional Retirement Program shall retain all retirement service credit earned under the pension plan defined benefit retirement program of the Florida Retirement System as credited under the system and is shall be entitled to a deferred benefit upon termination<sub>T</sub> if eligible under the system. However, election to participate in the investment plan Public Employee Optional Retirement Program terminates the active membership of the employee in the pension plan defined benefit program of the Florida Retirement System, and the service of a member participant in the investment plan is Public Employee Optional Retirement Program shall not be creditable under the pension plan defined benefit retirement program of the Florida Retirement System for purposes of benefit accrual but is creditable shall be credited for purposes of vesting.

(b) (c)1. Notwithstanding paragraph (a), an (b), each eligible employee who elects to participate in the investment plan Public Employee Optional Retirement Program and establishes one or more individual member participant accounts under the optional program may elect to transfer to the investment plan optional program a sum representing the present value of the

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employee's accumulated benefit obligation under the <u>pension plan</u> defined benefit retirement program of the Florida Retirement

System. Upon such transfer, all service credit previously earned under the <u>pension plan is defined benefit program of the Florida Retirement System shall be nullified for purposes of entitlement to a future benefit under the <u>pension plan defined benefit program of the Florida Retirement System</u>. A <u>member may not transfer participant is precluded from transferring the accumulated benefit obligation balance from the <u>pension plan after the time defined benefit program upon the expiration of the period for enrolling afforded to enroll in the <u>investment plan has expired optional program</u>.</u></u></u>

1.2. For purposes of this subsection, the present value of the member's accumulated benefit obligation is based upon the member's estimated creditable service and estimated average final compensation under the pension plan defined benefit program, subject to recomputation under subparagraph 2. 3. For state employees enrolling under subparagraph (4)(a)1., initial estimates shall will be based upon creditable service and average final compensation as of midnight on June 30, 2002; for district school board employees enrolling under subparagraph (4)(b)1., initial estimates shall will be based upon creditable service and average final compensation as of midnight on September 30, 2002; and for local government employees enrolling under subparagraph (4)(c)1., initial estimates shall will be based upon creditable service and average final compensation as of midnight on December 31, 2002. The dates respectively specified are above shall be construed as the "estimate date"

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for these employees. The actuarial present value of the employee's accumulated benefit obligation shall be based on the following:

- a. The discount rate and other relevant actuarial assumptions used to value the Florida Retirement System Trust Fund at the time the amount to be transferred is determined, consistent with the factors provided in sub-subparagraphs b. and c.
- b. A benefit commencement age, based on the member's estimated creditable service as of the estimate date. The benefit commencement age <u>is</u> shall be the younger of the following, but <u>may</u> shall not be younger than the member's age as of the estimate date:
  - (I) Age 62; or

- (II) The age the member would attain if the member completed 30 years of service with an employer, assuming the member worked continuously from the estimate date, and disregarding any vesting requirement that would otherwise apply under the pension plan defined benefit program of the Florida Retirement System.
- c. For members of the Special Risk Class, and for members of the Special Risk Administrative Support Class entitled to retain the special risk normal retirement date, the benefit commencement age is shall be the younger of the following, but may shall not be younger than the member's age as of the estimate date:
  - (I) Age 55; or
- (II) The age the member would attain if the member

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completed 25 years of service with an employer, assuming the member worked continuously from the estimate date, and disregarding any vesting requirement that would otherwise apply under the pension plan defined benefit program of the Florida Retirement System.

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- d. The calculation <u>must</u> <u>shall</u> disregard vesting requirements and early retirement reduction factors that would otherwise apply under the <u>pension plan</u> <u>defined benefit</u> retirement program.
- 2.3. For each member participant who elects to transfer moneys from the pension plan defined benefit program to his or her account in the investment plan optional program, the division shall recompute the amount transferred under subparagraph 1. within 2. not later than 60 days after the actual transfer of funds based upon the member's participant's actual creditable service and actual final average compensation as of the initial date of participation in the investment plan optional program. If the recomputed amount differs from the amount transferred under subparagraph 2. by \$10 or more, the division shall:
- a. Transfer, or cause to be transferred, from the Florida Retirement System Trust Fund to the <a href="member's participant's">member's participant's</a> account in the optional program the excess, if any, of the recomputed amount over the previously transferred amount together with interest from the initial date of transfer to the date of transfer under this subparagraph, based upon <a href="member-the-based-upon-the-">the</a> effective annual interest equal to the assumed return on the actuarial investment which was used in the most recent actuarial

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valuation of the system, compounded annually.

- b. Transfer, or cause to be transferred, from the <u>member's</u> participant's account to the Florida Retirement System Trust Fund the excess, if any, of the previously transferred amount over the recomputed amount, together with interest from the initial date of transfer to the date of transfer under this subparagraph, based upon 6 percent effective annual interest, compounded annually, pro rata based on the <u>member's</u> participant's allocation plan.
- 3. If contribution adjustments are made as a result of employer errors or corrections, including plan corrections, following recomputation of the amount transferred under subparagraph 1., the member is entitled to the additional contributions or is responsible for returning any excess contributions resulting from the correction. However, any return of such erroneous excess pretax contribution by the plan must be made within the period allowed by the Internal Revenue Service. The present value of the member's accumulated benefit obligation shall not be recalculated.
- 4. As directed by the <u>member participant</u>, the <u>state</u> board shall transfer or cause to be transferred the appropriate amounts to the designated accounts <u>within</u>. The board shall establish transfer procedures by rule, but the actual transfer shall not be later than 30 days after the effective date of the member's participation in the <u>investment plan optional program</u> unless the major financial markets for securities available for a transfer are seriously disrupted by an unforeseen event <u>that which also</u> causes the suspension of trading on any national

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securities exchange in the country where the securities were issued. In that event, the such 30-day period of time may be extended by a resolution of the state board trustees. Transfers are not commissionable or subject to other fees and may be in the form of securities or cash, as determined by the state board. Such securities are shall be valued as of the date of receipt in the member's participant's account.

- 5. If the <u>state</u> board or the division receives notification from the United States Internal Revenue Service that this paragraph or any portion of this paragraph will cause the retirement system, or a portion thereof, to be disqualified for tax purposes under the Internal Revenue Code, then the portion that will cause the disqualification does not apply. Upon such notice, the state board and the division shall notify the presiding officers of the Legislature.
  - (4) PARTICIPATION; ENROLLMENT.-

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- (a)1. With respect to an eligible employee who is employed in a regularly established position on June 1, 2002, by a state employer:
- a. Any such employee may elect to participate in the investment plan Public Employee Optional Retirement Program in lieu of retaining his or her membership in the pension plan defined benefit program of the Florida Retirement System. The election must be made in writing or by electronic means and must be filed with the third-party administrator by August 31, 2002, or, in the case of an active employee who is on a leave of absence on April 1, 2002, by the last business day of the 5th month following the month the leave of absence concludes. This

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election is irrevocable, except as provided in paragraph (g) (e). Upon making such election, the employee shall be enrolled as a member participant of the investment plan Public Employee Optional Retirement Program, the employee's membership in the Florida Retirement System shall be governed by the provisions of this part, and the employee's membership in the pension plan defined benefit program of the Florida Retirement System shall terminate. The employee's enrollment in the investment plan Public Employee Optional Retirement Program shall be effective the first day of the month for which a full month's employer contribution is made to the investment plan optional program.

- b. Any such employee who fails to elect to participate in the <u>investment plan Public Employee Optional Retirement Program</u> within the prescribed time period is deemed to have elected to retain membership in the <u>pension plan defined benefit program of the Florida Retirement System</u>, and the employee's option to elect to participate in the <u>investment plan optional program</u> is forfeited.
- 2. With respect to employees who become eligible to participate in the <u>investment plan</u> Public Employee Optional Retirement Program by reason of employment in a regularly established position with a state employer commencing after April 1, 2002:
- a. Any such employee shall, by default, be enrolled in the pension plan defined benefit retirement program of the Florida Retirement System at the commencement of employment, and may, by the last business day of the 5th month following the employee's month of hire, elect to participate in the investment plan

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Public Employee Optional Retirement Program. The employee's election must be made in writing or by electronic means and must be filed with the third-party administrator. The election to participate in the <u>investment plan</u> optional program is irrevocable, except as provided in paragraph (g) (e).

- b. If the employee files such election within the prescribed time period, enrollment in the <u>investment plan is</u> optional program shall be effective on the first day of employment. The employer retirement contributions paid through the month of the employee plan change shall be transferred to the <u>investment optional</u> program, and, effective the first day of the next month, the employer <u>and participant must shall</u> pay the applicable contributions based on the employee membership class in the optional program.
- c. An Any such employee who fails to elect to participate in the investment plan Public Employee Optional Retirement

  Program within the prescribed time period is deemed to have elected to retain membership in the pension plan defined benefit program of the Florida Retirement System, and the employee's option to elect to participate in the investment plan optional program is forfeited.
- 3. With respect to employees who become eligible to participate in the <u>investment plan Public Employee Optional</u>

  Retirement Program pursuant to s. 121.051(2)(c)3. or s.

  121.35(3)(i), the any such employee may elect to participate in the <u>investment plan Public Employee Optional Retirement Program</u> in lieu of retaining his or her <u>membership participation</u> in the State Community College System Optional Retirement Program or

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2997 the State University System Optional Retirement Program. The 2998 election must be made in writing or by electronic means and must 2999 be filed with the third-party administrator. This election is 3000 irrevocable, except as provided in paragraph (g) (e). Upon 3001 making such election, the employee shall be enrolled as a member 3002 in participant of the investment plan Public Employee Optional 3003 Retirement Program, the employee's membership in the Florida 3004 Retirement System shall be governed by the provisions of this 3005 part, and the employee's participation in the State Community 3006 College System Optional Retirement Program or the State 3007 University System Optional Retirement Program shall terminate. 3008 The employee's enrollment in the investment plan is Public 3009 Employee Optional Retirement Program shall be effective on the 3010 first day of the month for which a full month's employer and 3011 employee contribution is made to the investment plan optional 3012 program.

- 4. For purposes of this paragraph, "state employer" means any agency, board, branch, commission, community college, department, institution, institution of higher education, or water management district of the state, which participates in the Florida Retirement System for the benefit of certain employees.
- (b)1. With respect to an eligible employee who is employed in a regularly established position on September 1, 2002, by a district school board employer:
- a. Any such employee may elect to participate in the <a href="investment plan">investment plan</a> Public Employee Optional Retirement Program in lieu of retaining his or her membership in the pension plan

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CODING: Words stricken are deletions; words underlined are additions.

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defined benefit program of the Florida Retirement System. The election must be made in writing or by electronic means and must be filed with the third-party administrator by November 30, or, in the case of an active employee who is on a leave of absence on July 1, 2002, by the last business day of the 5th month following the month the leave of absence concludes. This election is irrevocable, except as provided in paragraph (g) (e). Upon making such election, the employee shall be enrolled as a member participant of the investment plan Public Employee Optional Retirement Program, the employee's membership in the Florida Retirement System shall be governed by the provisions of this part, and the employee's membership in the pension plan defined benefit program of the Florida Retirement System shall terminate. The employee's enrollment in the investment plan Public Employee Optional Retirement Program shall be effective the first day of the month for which a full month's employer contribution is made to the investment optional program.

- b. Any such employee who fails to elect to participate in the <u>investment plan</u> Public Employee Optional Retirement Program within the prescribed time period is deemed to have elected to retain membership in the <u>pension plan</u> defined benefit program of the Florida Retirement System, and the employee's option to elect to participate in the <u>investment plan</u> optional program is forfeited.
- 2. With respect to employees who become eligible to participate in the <u>investment plan</u> Public Employee Optional Retirement Program by reason of employment in a regularly established position with a district school board employer

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commencing after July 1, 2002:

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- a. Any such employee shall, by default, be enrolled in the pension plan defined benefit retirement program of the Florida Retirement System at the commencement of employment, and may, by the last business day of the 5th month following the employee's month of hire, elect to participate in the investment plan Public Employee Optional Retirement Program. The employee's election must be made in writing or by electronic means and must be filed with the third-party administrator. The election to participate in the investment plan optional program is irrevocable, except as provided in paragraph (g) (e).
- b. If the employee files such election within the prescribed time period, enrollment in the <u>investment plan</u> optional program shall be effective on the first day of employment. The employer retirement contributions paid through the month of the employee plan change shall be transferred to the <u>investment plan</u> optional program, and, effective the first day of the next month, the employer shall pay the applicable contributions based on the employee membership class in the investment plan optional program.
- c. Any such employee who fails to elect to participate in the <u>investment plan Public Employee Optional Retirement Program</u> within the prescribed time period is deemed to have elected to retain membership in the <u>pension plan defined benefit program of the Florida Retirement System</u>, and the employee's option to elect to participate in the <u>investment plan optional program</u> is forfeited.
  - 3. For purposes of this paragraph, "district school board Page 110 of 185

employer" means any district school board that participates in the Florida Retirement System for the benefit of certain employees, or a charter school or charter technical career center that participates in the Florida Retirement System as provided in s. 121.051(2)(d).

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- (c)1. With respect to an eligible employee who is employed in a regularly established position on December 1, 2002, by a local employer:
- Any such employee may elect to participate in the investment plan Public Employee Optional Retirement Program in lieu of retaining his or her membership in the pension plan defined benefit program of the Florida Retirement System. The election must be made in writing or by electronic means and must be filed with the third-party administrator by February 28, 2003, or, in the case of an active employee who is on a leave of absence on October 1, 2002, by the last business day of the 5th month following the month the leave of absence concludes. This election is irrevocable, except as provided in paragraph (q) (e). Upon making such election, the employee shall be enrolled as a participant of the investment plan Public Employee Optional Retirement Program, the employee's membership in the Florida Retirement System shall be governed by the provisions of this part, and the employee's membership in the pension plan defined benefit program of the Florida Retirement System shall terminate. The employee's enrollment in the investment plan Public Employee Optional Retirement Program shall be effective the first day of the month for which a full month's employer contribution is made to the investment plan optional program.

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 b. Any such employee who fails to elect to participate in the <u>investment plan</u> Public Employee Optional Retirement Program within the prescribed time period is deemed to have elected to retain membership in the <u>pension plan</u> defined benefit program of the Florida Retirement System, and the employee's option to elect to participate in the <u>investment plan</u> optional program is forfeited.

- 2. With respect to employees who become eligible to participate in the <u>investment plan</u> Public Employee Optional Retirement Program by reason of employment in a regularly established position with a local employer commencing after October 1, 2002:
- a. Any such employee shall, by default, be enrolled in the pension plan defined benefit retirement program of the Florida Retirement System at the commencement of employment, and may, by the last business day of the 5th month following the employee's month of hire, elect to participate in the investment plan Public Employee Optional Retirement Program. The employee's election must be made in writing or by electronic means and must be filed with the third-party administrator. The election to participate in the investment plan optional program is irrevocable, except as provided in paragraph (g) (e).
- b. If the employee files such election within the prescribed time period, enrollment in the investment plan optional program shall be effective on the first day of employment. The employer retirement contributions paid through the month of the employee plan change shall be transferred to the investment plan optional program, and, effective the first

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day of the next month, the employer shall pay the applicable contributions based on the employee membership class in the investment plan optional program.

- c. Any such employee who fails to elect to participate in the <u>investment plan</u> Public Employee Optional Retirement Program within the prescribed time period is deemed to have elected to retain membership in the <u>pension plan</u> defined benefit program of the Florida Retirement System, and the employee's option to elect to participate in the <u>investment plan</u> optional program is forfeited.
- 3. For purposes of this paragraph, "local employer" means any employer not included in paragraph (a) or paragraph (b).
- (d) Contributions available for self-direction by a <u>member</u> participant who has not selected one or more specific investment products shall be allocated as prescribed by the <u>state</u> board. The third-party administrator shall notify <u>the member any such participant</u> at least quarterly that the <u>member participant</u> should take an affirmative action to make an asset allocation among the investment <del>optional program</del> products.
- (e) On or after July 1, 2011, a member of the pension plan who obtains a refund of employee contributions retains his or her prior plan choice upon return to employment in a regularly established position with a participating employer.
- (f) A member of the investment plan who takes a distribution of any contributions from his or her investment plan account is considered a retiree. Upon reemployment in a regularly established position with a participating employer, the member returns as a new hire. A retiree who is initially

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reemployed on or after July 1, 2010, is not eligible for renewed membership.

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(g) (e) After the period during which an eligible employee had the choice to elect the pension plan defined benefit program or the investment plan optional retirement program, or the month following the receipt of the eligible employee's plan election, if sooner, the employee shall have one opportunity, at the employee's discretion, to choose to move from the pension plan defined benefit program to the investment plan optional retirement program or from the investment plan optional retirement program to the pension plan defined benefit program. Eliqible employees may elect to move between Florida Retirement System programs only if they are earning service credit in an employer-employee relationship consistent with s. 121.021(17)(b), excluding leaves of absence without pay. Effective July 1, 2005, such elections are effective on the first day of the month following the receipt of the election by the third-party administrator and are not subject to the requirements regarding an employer-employee relationship or receipt of contributions for the eligible employee in the effective month, except when the election is received by the third-party administrator. This paragraph is contingent upon approval by from the Internal Revenue Service for including the choice described herein within the programs offered by the Florida Retirement System.

1. If the employee chooses to move to the <u>investment plan</u> optional retirement program, the applicable provisions of subsection (3) this section shall govern the transfer.

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2. If the employee chooses to move to the pension plan
defined benefit program, the employee must transfer from his or
her investment plan optional retirement program account, and
from other employee moneys as necessary, a sum representing the
present value of that employee's accumulated benefit obligation
immediately following the time of such movement, determined
assuming that attained service equals the sum of service in the
pension plan defined benefit program and service in the
investment plan optional retirement program. Benefit
commencement occurs on the first date the employee is eligible
for unreduced benefits, using the discount rate and other
relevant actuarial assumptions that were used to value the
pension defined benefit plan liabilities in the most recent
actuarial valuation. For any employee who, at the time of the
second election, already maintains an accrued benefit amount in
the pension plan defined benefit program, the then-present value
of the accrued benefit shall be deemed part of the required
transfer amount. The division shall ensure that the transfer sum
is prepared using a formula and methodology certified by an
enrolled actuary. A refund of any employee contributions or
additional member payments made which exceed the employee
contributions that would have accrued had the member remained in
the pension plan and not transferred to the investment plan is
not permitted.

3. Notwithstanding subparagraph 2., an employee who chooses to move to the <u>pension plan</u> defined benefit program and who became eligible to participate in the <u>investment plan</u> optional retirement program by reason of employment in a

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regularly established position with a state employer after June 1, 2002; a district school board employer after September 1, 2002; or a local employer after December 1, 2002, must transfer from his or her <u>investment plan optional retirement program</u> account, and from other employee moneys as necessary, a sum representing the employee's actuarial accrued liability. A refund of any employee contributions or additional participant payments made which exceed the employee contributions that would have accrued had the member remained in the pension plan and not transferred to the investment plan is not permitted.

An employee's ability to transfer from the pension plan defined benefit program to the investment plan optional retirement program pursuant to paragraphs (a)-(d), and the ability of a current employee to have an option to later transfer back into the pension plan defined benefit program under subparagraph 2., shall be deemed a significant system amendment. Pursuant to s. 121.031(4), any resulting unfunded liability arising from actual original transfers from the pension plan defined benefit program to the investment plan optional program must be amortized within 30 plan years as a separate unfunded actuarial base independent of the reserve stabilization mechanism defined in s. 121.031(3)(f). For the first 25 years, a direct amortization payment may not be calculated for this base. During this 25-year period, the separate base shall be used to offset the impact of employees exercising their second program election under this paragraph. It is the intent of the Legislature that The actuarial funded status of the pension plan will defined benefit program not be

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affected by such second program elections in any significant manner, after due recognition of the separate unfunded actuarial base. Following the initial 25-year period, any remaining balance of the original separate base shall be amortized over the remaining 5 years of the required 30-year amortization period.

- 5. If the employee chooses to transfer from the investment plan optional retirement program to the pension plan defined benefit program and retains an excess account balance in the investment plan optional program after satisfying the buy-in requirements under this paragraph, the excess may not be distributed until the member retires from the pension plan defined benefit program. The excess account balance may be rolled over to the pension plan defined benefit program and used to purchase service credit or upgrade creditable service in the pension plan that program.
  - (5) CONTRIBUTIONS.-

- (a) The employee and Each employer shall make the required contributions to contribute on behalf of each participant in the investment plan based on a percentage of the employee's gross monthly compensation Public Employee Optional Retirement Program, as provided in part III of this chapter.
- (b) Employee contributions shall be paid as provided in s. 121.72(2).
- (c) The state board, acting as plan fiduciary, shall ensure that all plan assets are held in a trust, pursuant to s. 401 of the Internal Revenue Code. The fiduciary shall ensure that such said contributions are allocated as follows:

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1. The <a href="employer and employee contribution">employee contribution</a> portion earmarked for <a href="member participant">member participant</a> accounts shall be used to purchase interests in the appropriate investment vehicles <a href="forth-employee">forth-employee</a> accounts of each participant as specified by the <a href="member participant">member</a> participant, or in accordance with paragraph (4)(d).

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- 2. The <u>employer contribution</u> portion earmarked for administrative and educational expenses shall be transferred to the Florida Retirement System Investment Plan Trust Fund <del>board</del>.
- 3. The <u>employer contribution</u> portion earmarked for disability benefits shall be transferred to the <u>Florida</u>
  Retirement System Trust Fund <del>department</del>.
- responsible for monitoring and notifying employers of the participants regarding maximum contribution levels allowed for members permitted under the Internal Revenue Code. If a member participant contributes to any other tax-deferred plan, the member he or she is responsible for ensuring that total contributions made to the investment plan optional program and to any other such plan do not exceed federally permitted maximums.
- (e) (c) The investment plan Public Employee Optional
  Retirement Program may accept for deposit into member
  participant accounts contributions in the form of rollovers or
  direct trustee-to-trustee transfers by or on behalf of members
  participants, reasonably determined by the state board to be
  eligible for rollover or transfer to the investment plan
  optional retirement program pursuant to the Internal Revenue
  Code, if such contributions are made in accordance with rules as

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may be adopted by the board. Such contributions <u>must</u> shall be accounted for in accordance with any applicable Internal Revenue Code requirements and rules of the state board.

(6) VESTING REQUIREMENTS.-

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- (a) A member is fully and immediately vested in all employee contributions paid to the investment plan as provided in s. 121.72(2), plus interest and earnings thereon and less investment fees and administrative charges.
- (b) (a) 1. With respect to employer contributions paid on behalf of the member participant to the investment plan optional retirement program, plus interest and earnings thereon and less investment fees and administrative charges, a member participant is vested after completing 1 work year with an employer, including any service while the member participant was a member of the pension plan defined benefit program or an optional retirement program authorized under s. 121.051(2)(c) or s. 121.055(6).
- 2. If the <u>member participant</u> terminates employment before satisfying the vesting requirements, the nonvested accumulation must be transferred from the <u>member's participant's</u> accounts to the state board for deposit and investment by the state board in <a href="mailto:its">its</a> the suspense account created within the <u>Florida Retirement</u>

  System Investment Plan Public Employee Optional Retirement

  Program Trust Fund. If the terminated <u>member participant</u> is reemployed as an eligible employee within 5 years, the state board shall transfer to the <u>member's participant's</u> account any amount previously transferred from the <u>member's participant's</u> accounts to the suspense account, plus actual earnings on such

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amount while in the suspense account.

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employer and transferred from the pension plan defined benefit program to the investment plan program, plus interest and earnings, and less investment fees and administrative charges, a member participant shall be vested in the amount transferred upon meeting the service requirements for the member's participant's membership class as set forth in s. 121.021(29). The third-party administrator shall account for such amounts for each member participant. The division shall notify the member participant and the third-party administrator when the member participant has satisfied the vesting period for Florida Retirement System purposes.

- 2. If the <u>member participant</u> terminates employment before satisfying the vesting requirements, the nonvested accumulation must be transferred from the <u>member's participant's</u> accounts to the state board for deposit and investment by the state board in the suspense account created within the <u>Florida Retirement</u>

  System Investment Plan <u>Public Employee Optional Retirement</u>

  Program Trust Fund. If the terminated <u>member participant</u> is reemployed as an eligible employee within 5 years, the state board shall transfer to the <u>member's accounts participant's account</u> any amount previously transferred from the <u>member's participant's accounts</u> to the suspense account, plus the actual earnings on such amount while in the suspense account.
- <u>(d) (c)</u> Any nonvested accumulations transferred from a <u>member's participant's</u> account to the <u>state board's</u> suspense account shall be forfeited, including accompanying service

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credit, by the <u>member participant</u> if the <u>member participant</u> is not reemployed as an eligible employee within 5 years after termination.

- (e) If the member elects to receive any of his or her vested employee or employer contributions upon termination of employment as provided in s. 121.021(39)(a), except for a mandatory distribution of a de minimis account authorized by the state board or a minimum required distribution provided by s. 401(a)(9) of the Internal Revenue Code, the member shall forfeit all nonvested employer contributions, and accompanying service credit, paid on behalf of the member to the investment plan.
- (7) BENEFITS.-Under the <u>investment plan</u>, benefits must <u>Public Employee Optional Retirement Program</u>:
- (a) Benefits shall Be provided in accordance with s. 401(a) of the Internal Revenue Code.
- (b) Benefits shall Accrue in individual accounts that are member-directed participant-directed, portable, and funded by employer and employee contributions and earnings thereon.
- (c) Benefits shall Be payable in accordance with the provisions of s. 121.591.
  - (8) INVESTMENT PLAN ADMINISTRATION OF PROGRAM. -
- (a) The <u>investment plan</u> optional retirement program shall be administered by the state board and affected employers. The <u>state</u> board may require oaths, by affidavit or otherwise, and acknowledgments from persons in connection with the administration of its statutory duties and responsibilities for <u>the investment plan</u> this program. An oath, by affidavit or otherwise, may not be required of <u>a member</u> an employee

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participant at the time of enrollment. Acknowledgment of an employee's election to participate in the program shall be no greater than necessary to confirm the employee's election. The state board shall adopt rules to carry out its statutory duties with respect to administering the <a href="investment plan optional retirement-program">investment plan optional retirement-program</a>, including establishing the roles and responsibilities of affected state, local government, and education-related employers, the state board, the department, and third-party contractors. The department shall adopt rules necessary to administer the <a href="investment plan optional program">investment plan optional program</a> in coordination with the <a href="pension plan defined benefit program">pension plan defined benefit program</a> and the disability benefits available under the <a href="investment plan">investment plan</a> optional program.

- (a) (b)1. The state board shall select and contract with a ene third-party administrator to provide administrative services if those services cannot be competitively and contractually provided by the division of Retirement within the Department of Management Services. With the approval of the state board, the third-party administrator may subcontract with other organizations or individuals to provide components of the administrative services. As a cost of administration, the state board may compensate any such contractor for its services, in accordance with the terms of the contract, as is deemed necessary or proper by the board. The third-party administrator may not be an approved provider or be affiliated with an approved provider.
- 2. These administrative services may include, but are not limited to, enrollment of eligible employees, collection of

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employer and employee contributions, disbursement of such contributions to approved providers in accordance with the allocation directions of members participants; services relating to consolidated billing; individual and collective recordkeeping and accounting; asset purchase, control, and safekeeping; and direct disbursement of funds to and from the third-party administrator, the division, the state board, employers, members participants, approved providers, and beneficiaries. This section does not prevent or prohibit a bundled provider from providing any administrative or customer service, including accounting and administration of individual member participant benefits and contributions; individual member participant recordkeeping; asset purchase, control, and safekeeping; direct execution of the member's participant's instructions as to asset and contribution allocation; calculation of daily net asset values; direct access to member participant account information; or periodic reporting to members participants, at least quarterly, on account balances and transactions, if these services are authorized by the state board as part of the contract.

(b)1.3. The state board shall select and contract with one or more organizations to provide educational services. With approval of the <u>state</u> board, the organizations may subcontract with other organizations or individuals to provide components of the educational services. As a cost of administration, the <u>state</u> board may compensate any such contractor for its services in accordance with the terms of the contract, as is deemed necessary or proper by the board. The education organization may

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not be an approved provider or be affiliated with an approved provider.

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- 2.4. Educational services shall be designed by the state board and department to assist employers, eliqible employees, members participants, and beneficiaries in order to maintain compliance with United States Department of Labor regulations under s. 404(c) of the Employee Retirement Income Security Act of 1974 and to assist employees in their choice of pension plan defined benefit or investment plan defined contribution retirement alternatives. Educational services include, but are not limited to, disseminating educational materials; providing retirement planning education; explaining the pension differences between the defined benefit retirement plan and the investment defined contribution retirement plan; and offering financial planning quidance on matters such as investment diversification, investment risks, investment costs, and asset allocation. An approved provider may also provide educational information, including retirement planning and investment allocation information concerning its products and services.
- (c)1. In evaluating and selecting a third-party administrator, the <u>state</u> board shall establish criteria <u>for</u> evaluating under which it shall consider the relative capabilities and qualifications of each proposed administrator. In developing such criteria, the <u>state</u> board shall consider:
- a. The administrator's demonstrated experience in providing administrative services to public or private sector retirement systems.
  - b. The administrator's demonstrated experience in

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providing daily valued recordkeeping to defined contribution programs plans.

- c. The administrator's ability and willingness to coordinate its activities with the Florida Retirement System employers, the state board, and the division, and to supply to such employers, the board, and the division the information and data they require, including, but not limited to, monthly management reports, quarterly member participant reports, and ad hoc reports requested by the department or state board.
- d. The cost-effectiveness and levels of the administrative services provided.
- e. The administrator's ability to interact with the members participants, the employers, the state board, the division, and the providers; the means by which members participants may access account information, direct investment of contributions, make changes to their accounts, transfer moneys between available investment vehicles, and transfer moneys between investment products; and any fees that apply to such activities.
- f. Any other factor deemed necessary by the <del>Trustees of the</del> state board of Administration.
- 2. In evaluating and selecting an educational provider, the <u>state</u> board shall establish criteria under which it shall consider the relative capabilities and qualifications of each proposed educational provider. In developing such criteria, the state board shall consider:
- a. Demonstrated experience in providing educational services to public or private sector retirement systems.

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b. Ability and willingness to coordinate its activities with the Florida Retirement System employers, the state board, and the division, and to supply to such employers, the board, and the division the information and data they require, including, but not limited to, reports on educational contacts.

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- c. The cost-effectiveness and levels of the educational services provided.
- d. Ability to provide educational services via different media, including, but not limited to, the Internet, personal contact, seminars, brochures, and newsletters.
- e. Any other factor deemed necessary by the Trustees of the state board of Administration.
- 3. The establishment of the criteria shall be solely within the discretion of the state board.
- (d) The <u>state</u> board shall develop the form and content of any contracts to be offered under the <u>investment plan Public</u>

  <u>Employee Optional Retirement Program</u>. In developing <u>the</u> its contracts, the board shall <u>must</u> consider:
- 1. The nature and extent of the rights and benefits to be afforded in relation to the  $\frac{\text{required}}{\text{required}}$  contributions  $\frac{\text{required}}{\text{required}}$  under the  $\frac{\text{plan}}{\text{program}}$ .
- 2. The suitability of the rights and benefits <u>provided</u> to be afforded and the interests of employers in the recruitment and retention of eligible employees.
- (e)1. The <u>state</u> board may contract <del>with any consultant</del> for professional services, including legal, consulting, accounting, and actuarial services, deemed necessary to implement and administer the investment plan <del>optional program by the Trustees</del>

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of the State Board of Administration. The state board may enter into a contract with one or more vendors to provide low-cost investment advice to members participants, supplemental to education provided by the third-party administrator. All fees under any such contract shall be paid by those members participants who choose to use the services of the vendor.

- 2. The department may contract with consultants for professional services, including legal, consulting, accounting, and actuarial services, deemed necessary to implement and administer the investment plan optional program in coordination with the pension plan defined benefit program of the Florida Retirement System. The department, in coordination with the state board, may enter into a contract with the third-party administrator in order to coordinate services common to the various programs within the Florida Retirement System.
- (f) The third-party administrator <u>may shall</u> not receive direct or indirect compensation from an approved provider, except as specifically provided for in the contract with the <u>state</u> board.
- (g) The state board shall receive and resolve member participant complaints against the program, the third-party administrator, or any program vendor or provider; shall resolve any conflict between the third-party administrator and an approved provider if such conflict threatens the implementation or administration of the program or the quality of services to employees; and may resolve any other conflicts. The third-party administrator shall retain all member participant records for at least 5 years for use in resolving any member participant

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conflicts. The state board, the third-party administrator, or a provider is not required to produce documentation or an audio recording to justify action taken with regard to a <a href="member">member</a>
<a href="member">participant</a>
if the action occurred 5 or more years before the complaint is submitted to the state board. It is presumed that all action taken 5 or more years before the complaint is submitted was taken at the request of the <a href="member">member</a> participant</a> and with the <a href="member">member's</a> participant's full knowledge and consent. To overcome this presumption, the <a href="member">member</a> participant</a> must present documentary evidence or an audio recording demonstrating otherwise.

- (9) INVESTMENT OPTIONS OR PRODUCTS; PERFORMANCE REVIEW.-
- The state board shall develop policy and procedures for selecting, evaluating, and monitoring the performance of approved providers and investment products to which employees may direct retirement contributions under the investment plan program. In accordance with such policy and procedures, the state board shall designate and contract for a number of investment products as determined by the board. The board shall also select one or more bundled providers, each of which whom may offer multiple investment options and related services, if when such an approach is determined by the board to provide afford value to the members participants otherwise not available through individual investment products. Each approved bundled provider may offer investment options that provide members participants with the opportunity to invest in each of the following asset classes, to be composed of individual options that represent either a single asset class or a combination

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thereof: money markets, United States fixed income, United States equities, and foreign stock. The <u>state</u> board shall review and manage all educational materials, contract terms, fee schedules, and other aspects of the approved provider relationships to ensure that no provider is unduly favored or penalized by virtue of its status within the investment plan.

- (b) The <u>state</u> board shall consider investment options or products it considers appropriate to give <u>members</u> participants the opportunity to accumulate retirement benefits, subject to the following:
- 1. The investment plan Public Employee Optional Retirement Program must offer a diversified mix of low-cost investment products that span the risk-return spectrum and may include a guaranteed account as well as investment products, such as individually allocated guaranteed and variable annuities, which meet the requirements of this subsection and combine the ability to accumulate investment returns with the option of receiving lifetime income consistent with the long-term retirement security of a pension plan and similar to the lifetime-income benefit provided by the Florida Retirement System.
- 2. Investment options or products offered by the group of approved providers may include mutual funds, group annuity contracts, individual retirement annuities, interests in trusts, collective trusts, separate accounts, and other such financial instruments, and may include products that give members participants the option of committing their contributions for an extended time period in an effort to obtain returns higher than those that could be obtained from investment products offering

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3613 full liquidity.

- 3. The <u>state</u> board <u>may shall</u> not contract with <u>a any</u> provider that imposes a front-end, back-end, contingent, or deferred sales charge, or any other fee that limits or restricts the ability of <u>members participants</u> to select any investment product available in the <u>investment plan optional program</u>. This prohibition does not apply to fees or charges that are imposed on withdrawals from products that give <u>members participants</u> the option of committing their contributions for an extended time period in an effort to obtain returns higher than those that could be obtained from investment products offering full liquidity, <u>if provided that</u> the product <u>in question</u>, net of all fees and charges, produces material benefits relative to other comparable products in the <u>investment plan program</u> offering full liquidity.
- 4. Fees or charges for insurance features, such as mortality and expense-risk charges, must be reasonable relative to the benefits provided.
- (c) In evaluating and selecting approved providers and products, the <u>state</u> board shall establish criteria <u>for</u> <u>evaluating under which it shall consider</u> the relative capabilities and qualifications of each proposed provider company and product. In developing such criteria, the board shall consider the following to the extent such factors may be applied in connection with investment products, services, or providers:
- 1. Experience in the United States providing retirement products and related financial services under defined

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3641 contribution retirement programs plans.

- 2. Financial strength and stability <u>as which shall be</u> evidenced by the highest ratings assigned by nationally recognized rating services when comparing proposed providers that are so rated.
- 3. Intrastate and interstate portability of the product offered, including early withdrawal options.
  - 4. Compliance with the Internal Revenue Code.
- 5. The cost-effectiveness of the product provided and the levels of service supporting the product relative to its benefits and its characteristics, including, without limitation, the level of risk borne by the provider.
- 6. The provider company's ability and willingness to coordinate its activities with Florida Retirement System employers, the department, and the <u>state</u> board, and to supply the to such employers, the department, and the board with the information and data they require.
- 7. The methods available to <u>members</u> participants to interact with the provider company; the means by which <u>members</u> participants may access account information, direct investment of contributions, make changes to their accounts, transfer moneys between available investment vehicles, and transfer moneys between provider companies; and any fees that apply to such activities.
- 8. The provider company's policies with respect to the transfer of individual account balances, contributions, and earnings thereon, both internally among investment products offered by the provider company and externally between approved

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providers, as well as any fees, charges, reductions, or penalties that may be applied.

- 9. An evaluation of specific investment products, taking into account each product's experience in meeting its investment return objectives net of all related fees, expenses, and charges, including, but not limited to, investment management fees, loads, distribution and marketing fees, custody fees, recordkeeping fees, education fees, annuity expenses, and consulting fees.
- 10. Organizational factors, including, but not limited to, financial solvency, organizational depth, and experience in providing institutional and retail investment services.
- (d) By March 1, 2010, the <u>state</u> board shall identify and offer at least one terror-free investment product that allocates its funds among securities not subject to divestiture as provided in s. 215.473 if the investment product is deemed by the <u>state</u> board to be consistent with prudent investor standards. A Ne person may <u>not</u> bring a civil, criminal, or administrative action against an approved provider; the state board; or any employee, officer, director, or trustee of such provider based upon the divestiture of any security or the offering of a terror-free investment product as specified in this paragraph.
- (e) As a condition of offering <u>an</u> <u>any</u> investment option or product in the <u>investment plan</u> <del>optional retirement program</del>, the approved provider must agree to make the investment product or service available under the most beneficial terms offered to any other customer, subject to approval by the <del>Trustees of the</del> state

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3697 board of Administration.

 of each approved provider and product and related organizational factors to ensure continued compliance with established selection criteria and with board policy and procedures. Providers and products may be terminated subject to contract provisions. The <a href="state">state</a> board shall adopt procedures to transfer account balances from terminated products or providers to other products or providers in the investment plan <a href="https://program.">optional program</a>.

- applicable federal and state securities and insurance laws and regulations applicable to the provider, as well as with the applicable rules and guidelines of the National Association of Securities Dealers which govern the ethical marketing of investment products. In furtherance of this mandate, an approved provider must agree in its contract with the state board to establish and maintain a compliance education and monitoring system to supervise the activities of all personnel who directly communicate with individual members participants and recommend investment products, which system is consistent with rules of the National Association of Securities Dealers.
- 2. Approved provider personnel who directly communicate with individual <u>members</u> participants and who recommend investment products shall make an independent and unbiased determination as to whether an investment product is suitable for a particular <u>member</u> participant.
- 3. The <u>state</u> board shall develop procedures to receive and resolve member <del>participant</del> complaints against a provider or

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approved provider personnel, and, <u>if</u> when appropriate, refer such complaints to the appropriate agency.

- 4. Approved providers may not sell or in any way distribute any customer list or <a href="member">member</a> participant identification information generated through their offering of products or services through the <a href="investment plan">investment plan</a> optional retirement program.
  - (10) EDUCATION COMPONENT.-

- (a) The <u>state</u> board, in coordination with the department, shall provide for an education component for system members in a manner consistent with the provisions of this section. The education component must be available to eligible employees at least 90 days prior to the beginning date of the election period for the employees of the respective types of employers.
- (b) The education component must provide system members with impartial and balanced information about plan choices. The education component must involve multimedia formats. Program comparisons must, to the greatest extent possible, be based upon the retirement income that different retirement programs may provide to the <a href="member participant">member participant</a>. The <a href="member state">state</a> board shall monitor the performance of the contract to ensure that the program is conducted in accordance with the contract, applicable law, and the rules of the state board.
- (c) The <u>state</u> board, in coordination with the department, shall provide for an initial and ongoing transfer education component to provide system members with information necessary to make informed plan choice decisions. The transfer education component must include, but is not limited to, information on:

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1. The amount of money available to a member to transfer to the defined contribution program.

- 2. The features of and differences between the <u>pension</u>

  <u>plan</u> defined benefit program and the defined contribution

  program, both generally and specifically, as those differences

  may affect the member.
- 3. The expected benefit available if the member were to retire under each of the retirement programs, based on appropriate alternative sets of assumptions.
- 4. The rate of return from investments in the defined contribution program and the period of time over which such rate of return must be achieved to equal or exceed the expected monthly benefit payable to the member under the pension plan defined benefit program.
- 5. The historical rates of return for the investment alternatives available in the defined contribution programs.
- 6. The benefits and historical rates of return on investments available in a typical deferred compensation plan or a typical plan under s. 403(b) of the Internal Revenue Code for which the employee may be eligible.
- 7. The program choices available to employees of the State University System and the comparative benefits of each available program, if applicable.
- 8. Payout options available in each of the retirement programs.
- 3778 (d) An ongoing education and communication component must provide eligible employees system members with information necessary to make informed decisions about choices within their

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retirement system program of membership and in preparation for retirement. The component must include, but is not limited to, information concerning:

- 1. Rights and conditions of membership.
- 2. Benefit features within the program, options, and effects of certain decisions.
- 3. Coordination of contributions and benefits with a deferred compensation plan under s. 457 or a plan under s. 403(b) of the Internal Revenue Code.
  - 4. Significant program changes.
  - 5. Contribution rates and program funding status.
  - 6. Planning for retirement.

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- (e) Descriptive materials must be prepared under the assumption that the employee is an unsophisticated investor, and all materials used in the education component must be approved by the state board prior to dissemination.
- (f) The <u>state</u> board and the department shall also establish a communication component to provide program information to participating employers and the employers' personnel and payroll officers and to explain their respective responsibilities in conjunction with the retirement programs.
- (g) Funding for education of new employees may reflect administrative costs to the <u>investment plan</u> optional program and the pension plan defined benefit program.
- (h) Pursuant to <u>subsection</u> paragraph (8) (a), all Florida Retirement System employers have an obligation to regularly communicate the existence of the two Florida Retirement System plans and the plan choice in the natural course of administering

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their personnel functions, using the educational materials supplied by the state board and the Department of Management Services.

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- (11) MEMBER PARTICIPANT INFORMATION REQUIREMENTS.—The state board shall ensure that each member participant is provided a quarterly statement that accounts for the contributions made on behalf of the member such participant; the interest and investment earnings thereon; and any fees, penalties, or other deductions that apply thereto. At a minimum, such statements must:
- (a) Indicate the <u>member's</u> <del>participant's</del> investment options.
- (b) State the market value of the account at the close of the current quarter and previous quarter.
- (c) Show account gains and losses for the period and changes in account accumulation unit values for the quarter period.
  - (d) Itemize account contributions for the quarter.
- (e) Indicate any account changes due to adjustment of contribution levels, reallocation of contributions, balance transfers, or withdrawals.
- (f) Set forth any fees, charges, penalties, and deductions that apply to the account.
- (g) Indicate the amount of the account in which the <u>member</u> participant is fully vested and the amount of the account in which the member participant is not vested.
- (h) Indicate each investment product's performance relative to an appropriate market benchmark.

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The third-party administrator shall provide quarterly and annual summary reports to the state board and any other reports requested by the department or the state board. In any solicitation or offer of coverage under the investment plan an optional retirement program, a provider company shall be governed by the contract readability provisions of s. 627.4145, notwithstanding s. 627.4145(6)(c). In addition, all descriptive materials must be prepared under the assumption that the member participant is an unsophisticated investor. Provider companies must maintain an internal system of quality assurance, have proven functional systems that are date-calculation compliant, and be subject to a due-diligence inquiry that proves their capacity and fitness to undertake service responsibilities.

The Investment Advisory Council, created pursuant to s. 215.444, shall assist the <u>state</u> board in implementing and administering the <u>investment plan Public Employee Optional Retirement Program</u>. The <u>Investment Advisory</u> council, created pursuant to s. 215.444, shall review the <u>state</u> board's initial recommendations regarding the criteria to be used in selecting and evaluating approved providers and investment products. The council may provide comments on the recommendations to the <u>state</u> board within 45 days after receiving the initial recommendations. The <u>state</u> board shall make the final determination as to whether any investment provider or product, any contractor, or any and all contract provisions <u>are shall be</u> approved for the <u>investment plan program</u>.

(13) FEDERAL REQUIREMENTS.-

- (a) Provisions of This section shall be construed, and the investment plan Public Employee Optional Retirement Program shall be administered, so as to comply with the Internal Revenue Code, 26 U.S.C., and specifically with plan qualification requirements imposed on governmental plans under s. 401(a) of the Internal Revenue Code. The state board may shall have the power and authority to adopt rules reasonably necessary to establish or maintain the qualified status of the investment plan Optional Retirement Program under the Internal Revenue Code and to implement and administer the investment plan Optional Retirement Program in compliance with the Internal Revenue Code and as designated under this part; provided however, that the board shall not have the authority to adopt any rule which makes a substantive change to the investment plan Optional Retirement Program as designed by this part.
- (b) Any section or provision of this chapter which is susceptible to more than one construction shall must be interpreted in favor of the construction most likely to satisfy requirements imposed by s. 401(a) of the Internal Revenue Code.
- (c) Contributions payable under this section for any limitation year may not exceed the maximum amount allowable for qualified defined contribution pension plans under applicable provisions of the Internal Revenue Code. If an employee who is enrolled has elected to participate in the investment plan Public Employee Optional Retirement Program participates in any other plan that is maintained by the participating employer, benefits that accrue under the investment plan Public Employee

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Optional Retirement Program shall be considered primary for any aggregate limitation applicable under s. 415 of the Internal Revenue Code.

(14) INVESTMENT POLICY STATEMENT.-

- (a) Investment products and approved providers selected for the investment plan must Public Employee Optional Retirement Program shall conform with the Florida Retirement System Investment Plan Public Employee Optional Retirement Program Investment Policy Statement, herein referred to as the "statement," as developed and approved by the trustees of the state board of Administration. The statement must include, among other items, the investment objectives of the investment plan Public Employee Optional Retirement Program, manager selection and monitoring guidelines, and performance measurement criteria. As required from time to time, the executive director of the state board may present recommended changes in the statement to the board for approval.
- (b) Prior to presenting the statement, or any recommended changes thereto, to the state board, the executive director of the board shall present such statement or changes to the Investment Advisory Council for review. The council shall present the results of its review to the board prior to the board's final approval of the statement or changes in the statement.
- (15) STATEMENT OF FIDUCIARY STANDARDS AND RESPONSIBILITIES.—
- (a) Investment of optional defined contribution retirement plan assets shall be made for the sole interest and exclusive

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purpose of providing benefits to <u>members</u> plan participants and beneficiaries and defraying reasonable expenses of administering the plan. The program's assets <u>shall</u> are to be invested, on behalf of the program <u>members</u> participants, with the care, skill, and diligence that a prudent person acting in a like manner would undertake. The performance of the investment duties set forth in this paragraph shall comply with the fiduciary standards set forth in the Employee Retirement Income Security Act of 1974 at 29 U.S.C. s. 1104(a)(1)(A)-(C). In case of conflict with other provisions of law authorizing investments, the investment and fiduciary standards set forth in this subsection shall prevail.

- (b) If a <u>member participant</u> or beneficiary of the <u>investment plan Public Employee Optional Retirement Program</u> exercises control over the assets in his or her account, as determined by reference to regulations of the United States Department of Labor under s. 404(c) of the Employee Retirement Income Security Act of 1974 and all applicable laws governing the operation of the program, <u>a no program fiduciary is not shall be liable for any loss to a member's participant's or beneficiary's account which results from the member's such participant's or beneficiary's exercise of control.</u>
- (c) Subparagraph (8) (b) 2.4. and paragraph (15) (b) incorporate the federal law concept of participant control, established by regulations of the United States Department of Labor under s. 404(c) of the Employee Retirement Income Security Act of 1974 (ERISA). The purpose of this paragraph is to assist employers and the state board of Administration in maintaining

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compliance with s. 404(c), while avoiding unnecessary costs and eroding <a href="mailto:member participant">member participant</a> benefits under the <a href="mailto:investment plan">investment plan</a>
Public Employee Optional Retirement Program. Pursuant to 29
C.F.R. s. 2550.404c-1(b)(2)(i)(B)(1)(viii), the state board of
Administration or its designated agents shall deliver to <a href="members">members</a>
participants of the <a href="mailto:investment plan Public Employee Optional">investment plan Public Employee Optional</a>
Retirement Program a copy of the prospectus most recently
provided to the plan, and, pursuant to 29 C.F.R. s. 2550.404c-1(b)(2)(i)(B)(2)(ii), shall provide such <a href="members participants">members participants</a> an opportunity to obtain this information, except that:

- 1. The requirement to deliver a prospectus shall be deemed to be satisfied by delivery of a fund profile or summary profile that contains the information that would be included in a summary prospectus as described by Rule 498 under the Securities Act of 1933, 17 C.F.R. s. 230.498. If When the transaction fees, expense information or other information provided by a mutual fund in the prospectus does not reflect terms negotiated by the state board of Administration or its designated agents, the aforementioned requirement is deemed to be satisfied by delivery of a separate document described by Rule 498 substituting accurate information; and
- 2. Delivery shall be deemed to have been effected if delivery is through electronic means and the following standards are satisfied:
- a. Electronically-delivered documents are prepared and provided consistent with style, format, and content requirements applicable to printed documents;
  - b. Each <u>member</u> <del>participant</del> is provided timely and adequate Page 142 of 185

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notice of the documents that are to be delivered, and their significance thereof, and of the member's participant's right to obtain a paper copy of such documents free of charge;

- c.(I) Members Participants have adequate access to the electronic documents, at locations such as their worksites or public facilities, and have the ability to convert the documents to paper free of charge by the state board of Administration, and the board or its designated agents take appropriate and reasonable measures to ensure that the system for furnishing electronic documents results in actual receipt.
- (II) <u>Members</u> <u>Participants</u> have provided consent to receive information in electronic format, which consent may be revoked; and
- d. The state board of Administration, or its designated agent, actually provides paper copies of the documents free of charge, upon request.
- (16) DISABILITY BENEFITS.—For any <u>member</u> participant of the <u>investment plan</u> optional retirement program who becomes totally and permanently disabled, benefits <u>must shall</u> be paid in accordance with the provisions of s. 121.591.
- shall be provided for all officers and employees who become members participants of the investment plan optional program. Any modification of the present agreement with the Social Security Administration, or referendum required under the Social Security Act, for the purpose of providing social security coverage for any member shall be requested by the state agency in compliance with the applicable provisions of the Social

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Security Act governing such coverage. However, retroactive social security coverage for service prior to December 1, 1970, with the employer <u>may shall</u> not be provided for any member who was not covered under the agreement as of November 30, 1970.

- (18) RETIREE HEALTH INSURANCE SUBSIDY.—All officers and employees who are members participants of the investment plan are optional program shall be eligible to receive the retiree health insurance subsidy, subject to the provisions of s. 112.363.
- information of a <u>member participant</u> in the <u>investment plan</u>

  Public Employee Optional Retirement Program contained in Florida Retirement System records held by the state board of Administration or the department of Management Services is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.
  - (20) DESIGNATION OF BENEFICIARIES.-
- (a) Each member participant may, by electronic means or on a form provided for that purpose, signed and filed with the third-party administrator, designate a choice of one or more persons, named sequentially or jointly, as his or her beneficiary for receiving who shall receive the benefits, if any, which may be payable pursuant to this chapter in the event of the member's participant's death. If no beneficiary is named in this manner, or if no beneficiary designated by the member participant survives the member participant, the beneficiary shall be the spouse of the deceased, if living. If the member's participant's spouse is not alive at the time of the

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beneficiary's his or her death, the beneficiary shall be the living children of the member participant. If no children survive, the beneficiary shall be the member's participant's father or mother, if living; otherwise, the beneficiary shall be the member's participant's estate. The beneficiary most recently designated by a member participant on a form or letter filed with the third-party administrator shall be the beneficiary entitled to any benefits payable at the time of the member's participant's death. However Notwithstanding any other provision in this subsection to the contrary, for a member participant who dies prior to his or her effective date of retirement, the spouse at the time of death shall be the member's participant's beneficiary unless the member such participant designates a different beneficiary as provided in this subsection subsequent to the member's participant's most recent marriage.

- (b) If a <u>member participant</u> designates a primary beneficiary other than the <u>member's participant's</u> spouse, the <u>member's participant's</u> spouse must sign the beneficiary designation form to acknowledge the designation. This requirement does not apply to the designation of one or more contingent beneficiaries to receive benefits remaining upon the death of the primary beneficiary or beneficiaries.
- (c) Notwithstanding the <u>member's participant's</u> designation of benefits to be paid through a trust to a beneficiary that is a natural person, and <del>notwithstanding</del> the provisions of the trust, benefits <u>must shall</u> be paid directly to the beneficiary if the person is no longer a minor or an incapacitated person as defined in s. 744.102.

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OPTION PROGRAM MEMBERS PARTICIPANTS.—Notwithstanding any other provision of law to the contrary, members participants in the Deferred Retirement Option Program offered under part I may, after conclusion of their participation in the program, elect to roll over or authorize a direct trustee—to—trustee transfer to an account under the investment plan Public Employee Optional Retirement Program of their Deferred Retirement Option Program proceeds distributed as provided under s. 121.091(13)(c)5. The transaction must constitute an "eligible rollover distribution" within the meaning of s. 402(c)(4) of the Internal Revenue Code.

- (a) The <u>investment plan</u> Public Employee Optional

  Retirement Program may accept such amounts for deposit into

  member participant accounts as provided in paragraph (5)(e)(c).
- (b) The affected <u>member participant</u> shall direct the investment of his or her investment account; however, unless he or she becomes a renewed member of the Florida Retirement System under s. 121.122 and elects to participate in the <u>investment plan Public Employee Optional Retirement Program</u>, no employer contributions may not be made to the <u>member's participant's</u> account as provided under paragraph (5)(a).
- (c) The state board or the department is not responsible for locating those persons who may be eligible to participate in the <u>investment plan</u> Public Employee Optional Retirement Program under this subsection.
- (22) CREDIT FOR MILITARY SERVICE.—Creditable service of any member of the <u>investment plan includes</u> Public Employee

  Optional Retirement Program shall include military service in

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the Armed Forces of the United States as provided in the conditions outlined in s. 121.111(1).

- Section 20. Section 121.4502, Florida Statutes, is amended 4092 to read:
  - 121.4502 <u>Florida Retirement System Investment Plan</u> <del>Public</del> <u>Employee Optional Retirement Program</u> Trust Fund.—
  - Employee Optional Retirement Program Trust Fund is created to hold the assets of the Florida Retirement System Investment Plan Public Employee Optional Retirement Program in trust for the exclusive benefit of such program's members participants and beneficiaries, and for the payment of reasonable administrative expenses of the program, in accordance with s. 401 of the Internal Revenue Code, and shall be administered by the state board of Administration as trustee. Funds shall be credited to the trust fund as provided in this part, to be used for the purposes of this part. The trust fund is exempt from the service charges imposed by s. 215.20.
  - Employee Optional Retirement Program Trust Fund is a retirement trust fund of the Florida Retirement System that accounts for retirement plan assets held by the state in a trustee capacity as a fiduciary for individual participants in the Florida Retirement System Investment Plan Public Employee Optional Retirement Program and, pursuant to s. 19(f), Art. III of the State Constitution, is not subject to termination.
  - (3) A forfeiture account shall be created within the Florida Retirement System Investment Plan Public Employee

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4117 Optional Retirement Program Trust Fund to hold the assets 4118 derived from the forfeiture of benefits by participants. 4119 Pursuant to a private letter ruling from the Internal Revenue 4120 Service, the forfeiture account may be used only for paying 4121 expenses of the Florida Retirement System Investment Plan Public 4122 Employee Optional Retirement Program and reducing future 4123 employer contributions to the program. Consistent with Rulings 4124 80-155 and 74-340 of the Internal Revenue Service, unallocated 4125 reserves within the forfeiture account must be used as quickly 4126 and as prudently as possible considering the state board's 4127 fiduciary duty. Expected withdrawals from the account must 4128 endeavor to reduce the account to zero each fiscal year. 4129

Section 21. Subsections (1) and (3) of section 121.4503, Florida Statutes, are amended to read:

121.4503 Florida Retirement System Contributions Clearing
Trust Fund.—

Trust Fund is created as a clearing fund for disbursing employee and employer contributions to the component plans of the Florida Retirement System and shall be administered by the Department of Management Services. Funds shall be credited to the trust fund as provided in this chapter and shall be held in trust for the contributing members and employers until such time as the assets are transferred by the department to the Florida Retirement System Trust Fund, the Florida Retirement System Investment Plan Public Employee Optional Retirement Program Trust Fund, or other trust funds as authorized by law, to be used for the purposes of this chapter. The trust fund is exempt from the service charges

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- (3) The Department of Management Services may adopt rules governing the receipt and disbursement of amounts received by the Florida Retirement System Contributions Clearing Trust Fund from <a href="mailto:employees and">employees and</a> employees contributing to the component plans of the Florida Retirement System.
- Section 22. Section 121.571, Florida Statutes, is amended 4152 to read:
- 121.571 Contributions.—Contributions to the <u>investment</u>

  121.571 Contributions.—Contributions to the <u>investment</u>

  121.571 as follows:
  - (1) <u>CONTRIBUTORY</u> <u>NONCONTRIBUTORY</u> PLAN.—Each <u>member and</u> employer shall <u>submit</u> <u>accomplish the</u> contributions <u>as</u> required by s. 121.71 by a procedure in which no employee's gross salary shall be reduced.
  - (2) CONTRIBUTION RATES GENERALLY.—Contributions to fund the retirement and disability benefits provided under this part <u>must shall</u> be based on the uniform contribution rates established by s. 121.71 and on the membership class or subclass of the <u>member participant</u>. Such contributions <u>must shall</u> be allocated as provided in ss. 121.72 and 121.73.
  - (3) CONTRIBUTIONS FOR SOCIAL SECURITY COVERAGE AND FOR RETIREE HEALTH INSURANCE SUBSIDY.—Contributions required under s. 121.71 are this section shall be in addition to employer and member contributions required for social security and the Retiree Health Insurance Subsidy Trust Fund as required under provided in ss. 112.363, 121.052, 121.055, and 121.071, as appropriate.

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Section 23. Section 121.591, Florida Statutes, is amended

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4174 to read: 4175 121.591 Payment of benefits payable under the Public 4176 Employee Optional Retirement Program of the Florida Retirement 4177 System.-Benefits may not be paid under the Florida Retirement 4178 System Investment Plan this section unless the member has 4179 terminated employment as provided in s. 121.021(39)(a) or is 4180 deceased and a proper application has been filed as in the 4181 manner prescribed by the state board or the department. Benefits 4182 are not payable under the investment plan before termination of 4183 employment as provided in s. 121.021(39)(a) for employee 4184 hardships, unforeseeable emergencies, loans, medical expenses, 4185 educational expenses, purchase of a principal residence, 4186 payments necessary to prevent eviction or foreclosure on an 4187 employee's principal residence, or any other reason prior to 4188 termination from all employment relationships with participating 4189 employers. The state board or department, as appropriate, may 4190 cancel an application for retirement benefits if when the member 4191 or beneficiary fails to timely provide the information and 4192 documents required by this chapter and the rules of the state 4193 board and department. In accordance with their respective 4194 responsibilities as provided herein, the state board of 4195 Administration and the department of Management Services shall 4196 adopt rules establishing procedures for application for 4197 retirement benefits and for the cancellation of such application 4198 if when the required information or documents are not received.

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Management Services, as appropriate, are authorized to cash out

The state board of Administration and the department of

4201 a de minimis account of a member participant who has been 4202 terminated from Florida Retirement System covered employment for 4203 a minimum of 6 calendar months. A de minimis account is an 4204 account containing member and employer contributions and 4205 accumulated earnings of not more than \$5,000 made under the 4206 provisions of this chapter. Such cash-out must either be a 4207 complete lump-sum liquidation of the account balance, subject to 4208 the provisions of the Internal Revenue Code, or a lump-sum 4209 direct rollover distribution paid directly to the custodian of 4210 an eligible retirement plan, as defined by the Internal Revenue Code, on behalf of the member participant. Any nonvested 4211 4212 accumulations and associated service credit, including amounts 4213 transferred to the suspense account of the Florida Retirement 4214 System Investment Plan Trust Fund authorized under s. 4215 121.4501(6), shall be forfeited upon payment of any vested 4216 benefit to a member or beneficiary, except for de minimis 4217 distributions or minimum required distributions as provided 4218 under this section. If any financial instrument issued for the 4219 payment of retirement benefits under this section is not 4220 presented for payment within 180 days after the last day of the 4221 month in which it was originally issued, the third-party 4222 administrator or other duly authorized agent of the state board 4223 of Administration shall cancel the instrument and credit the 4224 amount of the instrument to the suspense account of the Florida 4225 Retirement System Investment Plan Public Employee Optional 4226 Retirement Program Trust Fund authorized under s. 121.4501(6). 4227 Any such amounts transferred to the suspense account are payable 4228 upon a proper application, not to include earnings thereon, as

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provided in this section, within 10 years after the last day of the month in which the instrument was originally issued, after which time such amounts and any earnings attributable to employer contributions thereon shall be forfeited. Any such forfeited amounts are assets of the Florida Retirement System Investment Plan Public Employee Optional Retirement Program Trust Fund and are not subject to the provisions of chapter 717.

- (1) NORMAL BENEFITS.—Under the <u>investment plan</u> Public Employee Optional Retirement Program:
- (a) Benefits in the form of vested accumulations as described in s. 121.4501(6) are payable under this subsection in accordance with the following terms and conditions:
- 1. To the extent vested, Benefits are payable only to a member, an alternate payee of a qualified domestic relations order, or a beneficiary participant.
- 2. Benefits shall be paid by the third-party administrator or designated approved providers in accordance with the law, the contracts, and any applicable board rule or policy.
- 3. To receive benefits, The <u>member</u> participant must be terminated from all employment with all Florida Retirement System employers, as provided in s. 121.021(39).
- 4. Benefit payments may not be made until the <u>member</u> participant has been terminated for 3 calendar months, except that the <u>state</u> board may authorize by rule for the distribution of up to 10 percent of the <u>member's participant's</u> account after being terminated for 1 calendar month if the <u>member participant</u> has reached the normal retirement date as defined in s. 121.021 of the defined benefit plan.

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4257 If a member or former member of the Florida Retirement 4258 System receives an invalid distribution from the Public Employee 4259 Optional Retirement Program Trust Fund, such person must either 4260 repay the full amount invalid distribution to the trust fund 4261 within 90 days after receipt of final notification by the state 4262 board or the third-party administrator that the distribution was 4263 invalid, or, in lieu of repayment, the member must terminate 4264 employment from all participating employers. If such person 4265 fails to repay the full invalid distribution within 90 days 4266 after receipt of final notification, the person may be deemed 4267 retired from the investment plan optional retirement program by 4268 the state board, as provided pursuant to s. 121.4501(2)(k), and 4269 is subject to s. 121.122. If such person is deemed retired by 4270 the state board, any joint and several liability set out in s. 4271 121.091(9)(d)2. is becomes null and void, and the state board, 4272 the department, or the employing agency is not liable for gains 4273 on payroll contributions that have not been deposited to the 4274 person's account in the investment plan retirement program, 4275 pending resolution of the invalid distribution. The member or 4276 former member who has been deemed retired or who has been 4277 determined by the state board to have taken an invalid 4278 distribution may appeal the agency decision through the 4279 complaint process as provided under s. 121.4501(9)(g)3. As used 4280 in this subparagraph, the term "invalid distribution" means any 4281 distribution from an account in the investment plan optional 4282 retirement program which is taken in violation of this section, s. 121.091(9), or s. 121.4501. 4283

If a <u>member</u> <del>participant</del> elects to receive his or her

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benefits upon termination of employment as defined in s. 121.021, the <u>member participant</u> must submit a written application or an application by electronic means to the third-party administrator indicating his or her preferred distribution date and selecting an authorized method of distribution as provided in paragraph (c). The <u>member participant</u> may defer receipt of benefits until he or she chooses to make such application, subject to federal requirements.

- (c) Upon receipt by the third-party administrator of a properly executed application for distribution of benefits, the total accumulated benefit is shall be payable to the member pro rata across all Florida Retirement System benefit sources participant, as:
- 1. A lump-sum <u>or partial</u> distribution to the <u>member</u> <del>participant;</del>
- 2. A lump-sum direct rollover distribution whereby all accrued benefits, plus interest and investment earnings, are paid from the <u>member's participant's</u> account directly to the custodian of an eligible retirement plan, as defined in s. 402(c)(8)(B) of the Internal Revenue Code, on behalf of the member participant; or
- 3. Periodic distributions, as authorized by the state board.
- (d) The distribution payment method selected by the member or beneficiary, and the retirement of the member or beneficiary, shall be final and irrevocable at the time a benefit distribution payment is cashed, deposited, or transferred to another financial institution. Any additional service that

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remains unclaimed at retirement may not be claimed or purchased, and the type of retirement may not be changed, except that if a member recovers from a disability, the member may subsequently request benefits under subsection (2).

- (e) A member may not receive a distribution of employee contributions if a pending qualified domestic relations order is filed against the member's investment plan account.
- (2) DISABILITY RETIREMENT BENEFITS.—Benefits provided under this subsection are payable in lieu of the benefits that which would otherwise be payable under the provisions of subsection (1). Such benefits must shall be funded entirely from employer contributions made under s. 121.571, transferred employee contributions and participant funds accumulated pursuant to paragraph (a), and interest and earnings thereon. Pursuant thereto:
- 4328 (a) Transfer of funds.—To qualify to receive monthly
- disability benefits under this subsection:

  1. All moneys accumulated in the member's participant's
- Public Employee Optional Retirement Program accounts, including vested and nonvested accumulations as described in s.
- 4333 121.4501(6), <u>must shall</u> be transferred from such individual accounts to the division <del>of Retirement</del> for deposit in the
- 4335 disability account of the Florida Retirement System Trust Fund.
- 4336 Such moneys <u>must</u> shall be separately accounted for separately.
- 4337 Earnings must shall be credited on an annual basis for amounts
- held in the disability accounts of the Florida Retirement System
- 4339 Trust Fund based on actual earnings of the Florida Retirement
- 4340 System trust fund.

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2. If the <u>member participant</u> has retained retirement credit he or she had earned under the <u>pension plan</u> defined benefit program of the Florida Retirement System as provided in s. 121.4501(3)(b), a sum representing the actuarial present value of such credit within the Florida Retirement System Trust Fund shall be reassigned by the division of Retirement from the <u>pension plan</u> defined benefit program to the disability program as implemented under this subsection and shall be deposited in the disability account of the <u>Florida Retirement System</u> trust fund. Such moneys <u>must shall</u> be <u>separately</u> accounted for <u>separately</u>.

(b) Disability retirement; entitlement.-

- 1. A member participant of the investment plan Public Employee Optional Retirement Program who becomes totally and permanently disabled, as defined in paragraph (d) s. 121.091(4)(b), after completing 8 years of creditable service, or a member participant who becomes totally and permanently disabled in the line of duty regardless of his or her length of service, is shall be entitled to a monthly disability benefit as provided herein.
- 2. In order for service to apply toward the 8 years of <a href="mailto:creditable">creditable</a> service required to vest for regular disability benefits, or toward the creditable service used in calculating a service-based benefit as provided for under paragraph (g), the service must be creditable service as described below:
- a. The <u>member's</u> participant's period of service under the <u>investment plan shall</u> <u>Public Employee Optional Retirement</u>

  Program will be considered creditable service, except as

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4369 provided in subparagraph d.

- b. If the <u>member</u> participant has elected to retain credit for his or her service under the <u>pension plan</u> defined benefit program of the Florida Retirement System as provided under s. 121.4501(3)(b), all such service <u>shall</u> will be considered creditable service.
- c. If the <u>member elects</u> participant has elected to transfer to his or her <u>member participant</u> accounts a sum representing the present value of his or her retirement credit under the <u>pension plan defined benefit program</u> as provided under s. 121.4501(3)(c), the period of service under the <u>pension plan defined benefit program</u> represented in the present value amounts transferred <u>shall will</u> be considered creditable service <del>for purposes of vesting for disability benefits</del>, except as provided in subparagraph d.
- d. Whenever a <u>member participant</u> has terminated employment and has taken distribution of his or her funds as provided in subsection (1), all creditable service represented by such distributed funds is forfeited for purposes of this subsection.
- (c) Disability retirement effective date.—The effective retirement date for a <u>member</u> participant who applies and is approved for disability retirement shall be established as provided under s. 121.091(4)(a)2. and 3.
- (d) Total and permanent disability.—A <u>member</u> participant shall be considered totally and permanently disabled if, in the opinion of the division, he or she is prevented, by reason of a medically determinable physical or mental impairment, from rendering useful and efficient service as an officer or

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4397 employee.

- (e) Proof of disability.—The division, Before approving payment of any disability retirement benefit, the division shall require proof that the member participant is totally and permanently disabled in the same manner as provided for members of the defined benefit program of the Florida Retirement System under s. 121.091(4)(c).
- (f) Disability retirement benefit.—Upon the disability retirement of a member participant under this subsection, the member participant shall receive a monthly benefit that begins accruing shall begin to accrue on the first day of the month of disability retirement, as approved by the division, and is shall be payable on the last day of that month and each month thereafter during his or her lifetime and continued disability. All disability benefits must payable to such member shall be paid out of the disability account of the Florida Retirement System Trust Fund established under this subsection.
- (g) Computation of disability retirement benefit.—The amount of each monthly payment <u>must shall</u> be calculated <u>in the same manner</u> as provided <u>for members of the defined benefit</u> program of the Florida Retirement System under s. 121.091(4)(f). For such purpose, Creditable service under both the <u>pension plan defined benefit program</u> and the <u>investment plan Public Employee</u> Optional Retirement Program of the Florida Retirement System shall be applicable as provided under paragraph (b).
- (h) Reapplication.—A <u>member</u> participant whose initial application for disability retirement <u>is</u> has been denied may reapply for disability benefits <u>in the same manner</u>, and under

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the same conditions, as provided for members of the defined benefit program of the Florida Retirement System under s.

121.091(4)(g).

- (i) Membership.—Upon approval of <u>a member's</u> an application for disability benefits <del>under this subsection</del>, the <u>member</u> applicant shall be transferred to the <u>pension plan</u> defined benefit program of the Florida Retirement System, effective upon his or her disability retirement effective date.
- (j) Option to cancel.—A member Any participant whose application for disability benefits is approved may cancel the his or her application if for disability benefits, provided that the cancellation request is received by the division before a disability retirement warrant has been deposited, cashed, or received by direct deposit. Upon such cancellation:
- 1. The <u>member's</u> participant's transfer to the <u>pension plan</u> defined benefit program under paragraph (i) shall be nullified;
- 2. The <u>member</u> participant shall be retroactively reinstated in the <u>investment plan</u> Public Employee Optional Retirement Program without hiatus;
- 3. All funds transferred to the Florida Retirement System
  Trust Fund under paragraph (a) <u>must shall</u> be returned to the

  <u>member participant</u> accounts from which <u>the such</u> funds were
  drawn; and
- 4. The <u>member</u> participant may elect to receive the benefit payable under the provisions of subsection (1) in lieu of disability benefits as provided under this subsection.
  - (k) Recovery from disability.-
- 1. The division may require periodic reexaminations at the

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expense of the disability program account of the Florida
Retirement System Trust Fund. Except as otherwise provided in
subparagraph 2., the requirements, procedures, and restrictions
relating to the conduct and review of such reexaminations,
discontinuation or termination of benefits, reentry into
employment, disability retirement after reentry into covered
employment, and all other matters relating to recovery from
disability shall be the same as provided are set forth under s.
121.091(4)(h).

- 2. Upon recovery from disability, the any recipient of disability retirement benefits under this subsection shall be a compulsory member of the investment plan Public Employee

  Optional Retirement Program of the Florida Retirement System.

  The net difference between the recipient's original account balance transferred to the Florida Retirement System Trust Fund, including earnings, under paragraph (a) and total disability benefits paid to such recipient, if any, shall be determined as provided in sub-subparagraph a.
- a. An amount equal to the total benefits paid shall be subtracted from that portion of the transferred account balance consisting of vested accumulations as described under s. 121.4501(6), if any, and an amount equal to the remainder of benefit amounts paid, if any, shall then be subtracted from any remaining portion consisting of nonvested accumulations as described under s. 121.4501(6).
- b. Amounts subtracted under sub-subparagraph a. <u>must shall</u> be retained within the disability account of the Florida Retirement System Trust Fund. Any remaining account balance

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shall be transferred to the third-party administrator for disposition as provided under sub-subparagraph c. or sub-subparagraph d., as appropriate.

- c. If the recipient returns to covered employment, transferred amounts <u>must shall</u> be deposited in individual accounts under the <u>investment plan Public Employee Optional</u>

  Retirement Program, as directed by the <u>member participant</u>.

  Vested and nonvested amounts shall be separately accounted for as provided in s. 121.4501(6).
- d. If the recipient fails to return to covered employment upon recovery from disability:
- (I) Any remaining vested amount <u>must shall</u> be deposited in individual accounts under the <u>investment plan Public Employee</u>

  Optional Retirement Program, as directed by the <u>member</u>

  participant, and <u>is shall be</u> payable as provided in subsection

  (1).
- (II) Any remaining nonvested amount <u>must</u> shall be held in a suspense account and <u>is</u> shall be forfeitable after 5 years as provided in s. 121.4501(6).
- 3. If present value was reassigned from the <u>pension plan</u> defined benefit program to the disability program of the Florida Retirement System as provided under subparagraph (a)2., the full present value amount <u>must shall</u> be returned to the defined benefit account within the Florida Retirement System Trust Fund and the <u>member's affected individual's</u> associated retirement credit under the <u>pension plan must defined benefit program shall</u> be reinstated in full. Any benefit based upon such credit <u>must shall</u> be calculated as provided in s. 121.091(4)(h)1.

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4509 Nonadmissible causes of disability.—A member is 4510 participant shall not be entitled to receive a disability 4511 retirement benefit if the disability results from any injury or 4512 disease sustained or inflicted as described in s. 121.091(4)(i). 4513 Disability retirement of justice or judge by order of Supreme Court.-4514 If a member participant is a justice of the Supreme 4515 Court, judge of a district court of appeal, circuit judge, or 4516 4517 judge of a county court who has served for 6 years or more as an 4518 elected constitutional judicial officer, including service as a 4519 judicial officer in any court abolished pursuant to Art. V of the State Constitution, and who is retired for disability by 4520 4521 order of the Supreme Court upon recommendation of the Judicial 4522 Qualifications Commission pursuant to s. 12, the provisions of 4523 Art. V of the State Constitution, the member's participant's 4524 Option 1 monthly disability benefit amount as provided in s. 4525 121.091(6)(a)1. shall be two-thirds of his or her monthly 4526 compensation as of the member's participant's disability 4527 retirement date. The member Such a participant may alternatively 4528 elect to receive an actuarially adjusted disability retirement 4529 benefit under any other option as provided in s. 121.091(6)(a), 4530 or to receive the normal benefit payable under the Public 4531 Employee Optional Retirement Program as set forth in subsection 4532 (1). This sub-subparagraph applies to any member retiring prior 4533 to July 1, 2011. Effective July 1, 2011, and applicable to any member 4534

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retiring on or after July 1, 2011, if a member is a justice of

the Supreme Court, judge of a district court of appeal, circuit

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4537 judge, or judge of a county court who has served for 6 years or 4538 more as an elected constitutional judicial officer, including 4539 service as a judicial officer in any court abolished pursuant to 4540 Art. V of the State Constitution, and who is retired for 4541 disability pursuant to s. 12, Art. V of the State Constitution, 4542 the member's Option 1 monthly disability benefit amount as 4543 provided in s. 121.091(6)(a)1. shall be one-third of his or her 4544 monthly compensation as of the member's disability retirement 4545 date. The member may alternatively elect to receive an 4546 actuarially adjusted disability retirement benefit under any 4547 other option as provided in s. 121.091(6)(a), or to receive the 4548 normal benefit payable under subsection (1).

- 2. If any justice or judge who is a <u>member participant</u> of the <u>investment plan Public Employee Optional Retirement Program of the Florida Retirement System</u> is retired for disability by order of the Supreme Court upon recommendation of the Judicial Qualifications Commission pursuant to <u>s. 12</u>, the provisions of Art. V of the State Constitution and elects to receive a monthly disability benefit under the provisions of this paragraph:
- a. Any present value amount that was transferred to his or her investment plan program account and all employee and employer contributions made to such account on his or her behalf, plus interest and earnings thereon, must shall be transferred to and deposited in the disability account of the Florida Retirement System Trust Fund; and
- b. The monthly <u>disability</u> benefits payable under this paragraph for any affected justice or judge retired from the Florida Retirement System pursuant to Art. V of the State

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Constitution shall be paid from the disability account of the Florida Retirement System Trust Fund.

- (n) Death of retiree or beneficiary.—Upon the death of a disabled retiree or beneficiary of the retiree thereof who is receiving monthly disability benefits under this subsection, the monthly benefits shall be paid through the last day of the month of death and shall terminate, or be adjusted, if applicable, as of that date in accordance with the optional form of benefit selected at the time of retirement. The department of Management Services may adopt rules necessary to administer this paragraph.
- (3) DEATH BENEFITS.—Under the <u>investment plan</u> Public Employee Optional Retirement Program:
- (a) Survivor benefits <u>are</u> shall be payable in accordance with the following terms and conditions:
- 1. To the extent vested, benefits <u>are shall be</u> payable only to a <u>member's participant's</u> beneficiary or beneficiaries as designated by the <u>member participant</u> as provided in s. 121.4501(20).
- 2. Benefits shall be paid by the third-party administrator or designated approved providers in accordance with the law, the contracts, and any applicable state board rule or policy.
- 3. To receive benefits under this subsection, the <u>member</u> participant must be deceased.
- (b) In the event of a <u>member's</u> participant's death, all vested accumulations as described in s. 121.4501(6), less withholding taxes remitted to the Internal Revenue Service, shall be distributed, as provided in paragraph (c) or as described in s. 121.4501(20), as if the member participant

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retired on the date of death. No other death benefits <u>are shall</u> be available for survivors of <u>members</u> participants under the <u>Public Employee Optional Retirement Program</u>, except for <u>such</u> benefits, or coverage for <u>such</u> benefits, as are otherwise provided by law or <u>are</u> separately <u>provided</u> <u>afforded</u> by the employer, at the employer's discretion.

- (c) Upon receipt by the third-party administrator of a properly executed application for distribution of benefits, the total accumulated benefit is shall be payable by the third-party administrator to the member's participant's surviving beneficiary or beneficiaries, as:
- 1. A lump-sum distribution payable to the beneficiary or beneficiaries, or to the deceased member's participant's estate;
- 2. An eligible rollover distribution, if permitted, on behalf of the surviving spouse of a deceased member participant, whereby all accrued benefits, plus interest and investment earnings, are paid from the deceased member's participant's account directly to the custodian of an eligible retirement plan, as described in s. 402(c)(8)(B) of the Internal Revenue Code, on behalf of the surviving spouse; or
- 3. A partial lump-sum payment whereby a portion of the accrued benefit is paid to the deceased <u>member's participant's</u> surviving spouse or other designated beneficiaries, less withholding taxes remitted to the Internal Revenue Service, and the remaining amount is transferred directly to the custodian of an eligible retirement plan, <u>if permitted</u>, as described in s. 402(c)(8)(B) of the Internal Revenue Code, on behalf of the surviving spouse. The proportions must be specified by the

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4621 member participant or the surviving beneficiary.

This paragraph does not abrogate other applicable provisions of state or federal law providing for payment of death benefits.

(4) LIMITATION ON LEGAL PROCESS.—The benefits payable to any person under the <u>investment plan</u> Public Employee Optional Retirement Program, and any contributions accumulated under the <u>investment plan</u> such program, are not subject to assignment, execution, attachment, or any legal process, except for qualified domestic relations orders by a court of competent jurisdiction, income deduction orders as provided in s. 61.1301, and federal income tax levies.

Section 24. Section 121.5911, Florida Statutes, is amended to read:

121.5911 Disability retirement program; qualified status; rulemaking authority.—It is the intent of the Legislature that the disability retirement program for members participants of the investment plan Public Employee Optional Retirement Program as created in this act must meet all applicable requirements of federal law for a qualified plan. The department of Management Services shall seek a private letter ruling from the Internal Revenue Service on the disability retirement program for participants of the Public Employee Optional Retirement Program. Consistent with the private letter ruling, the department of Management Services shall adopt any necessary rules necessary required to maintain the qualified status of the disability retirement program and the Florida Retirement System pension defined benefit plan.

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Section 25. Section 121.70, Florida Statutes, is amended to read:

121.70 Legislative purpose and intent.-

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- This part provides for a uniform system for funding benefits provided under the Florida Retirement System Pension Plan defined benefit program established under part I of this chapter (referred to in this part as the pension plan defined benefit program) and under the Florida Retirement System Investment Plan Public Employee Optional Retirement Program established under part II of this chapter (referred to in this part as the investment plan optional retirement program). The Legislature recognizes and declares that the Florida Retirement System is a single retirement system, consisting of two retirement plans and other nonintegrated programs. Employees and employers participating in the Florida Retirement System collectively shall be responsible for making contributions to support the benefits provided afforded under both plans. The employees and As provided in this part, employers participating in the Florida Retirement System shall make contributions based upon uniform contribution rates determined as a percentage of the employee's gross monthly compensation total payroll for the employee's each class or subclass of Florida Retirement System membership, irrespective of the which retirement plan in which the individual employee is enrolled employees may elect. This shall be known as a uniform or blended contribution rate system.
- (2) In establishing a uniform contribution rate system, it is the intent of the Legislature to:
  - (a) Provide greater stability and certainty in financial

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planning and budgeting for Florida Retirement System employers by eliminating the fiscal instability that would be caused by dual rates coupled with employee-selected plan participation;

- (b) Provide greater fiscal equity and uniformity for system employers by effectively distributing the financial burden and benefit of short-term system deficits and surpluses, respectively, in proportion to total system payroll; and
- (c) Allow employees to make their retirement plan selection decisions free of circumstances that may cause employers to favor one plan choice over another.

Section 26. Section 121.71, Florida Statutes, is amended to read:

- 121.71 Uniform rates; process; calculations; levy.-
- under s. 121.031, the actuary shall follow all requirements specified thereunder to determine, by Florida Retirement System employee membership class, the dollar contribution amounts necessary for the <a href="mailto:next forthcoming">next forthcoming</a> fiscal year for the <a href="mailto:pension">pension</a> plan defined benefit program. In addition, the actuary shall determine, by Florida Retirement System membership class, based on an estimate for the <a href="mailto:next forthcoming">next forthcoming</a> fiscal year of the gross compensation of employees participating in the <a href="mailto:investment plan">investment plan</a> optional retirement program, the dollar contribution amounts necessary to make the allocations required under ss. 121.72 and 121.73. For each employee membership class and subclass, the actuarial study <a href="mailto:must shall">must shall</a> establish a uniform rate necessary to fund the benefit obligations under both Florida Retirement System retirement plans by dividing the sum of total dollars

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required by the estimated gross compensation of members in both plans.

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(2) Based on the uniform rates set forth in subsections subsection (3), (4), and (5), employees and employers shall make monthly contributions to the Division of Retirement as required in s. 121.061(1), which shall initially deposit the funds into the Florida Retirement System Contributions Clearing Trust Fund. A change in a contribution rate is effective the first day of the month for which a full month's employee and employer contribution may be made on or after the beginning date of the change. Beginning July 1, 2011, each employee shall contribute the contributions required in subsection (3). The employer shall deduct the contribution from the employee's monthly salary, and the contribution shall be submitted to the Division of Retirement. These contributions shall be reported as employerpaid employee contributions, and shall be credited to the account of the employee. The contributions shall be deducted from the employee's salary before the computation of applicable federal taxes and shall be treated as employer contributions under 26 U.S.C. s. 414(h)(2). The contributions, although designated as employee contributions, are being paid by the employers in lieu of contributions by the employee. The employee shall not have the option of choosing to receive the contributed amounts directly instead of having them paid by the employer to the plan. Such contributions are mandatory and each employee shall be considered to consent to payroll deductions. Payment of an employee's salary or wages, less the contribution, is a full and complete discharge and satisfaction of all claims and

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HB 1405 2011 4733 demands for the service rendered by employees during the period 4734 covered by the payment, except their claims to the benefits to 4735 which they may be entitled under the provisions of this chapter. 4736 Required employee retirement contribution rates for (3) 4737 each membership class of the Florida Retirement System for both 4738 retirement plans are as follows: Percentage of Gross Compensation, Effective July 1, 2011 Membership Class 4739 Regular Class 5.00% 4740 5.00% Special Risk Class 4741 Special Risk Administrative Support Class 5.00% 4742 Elected Officers' Class 5.00% 4743 Senior Management Class 5.00% 4744 DROP 0.00% 4745 4746 (4) (3) Required employer retirement contribution rates for 4747 each membership class and subclass of the Florida Retirement 4748 System for both retirement plans are as follows: 4749

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	Membership Class	Percentage of	Percentage of	
		Gross	Gross	
		Compensation,	Compensation,	
		Effective	<b>Effective</b>	
		July 1, <u>2011</u>	<del>July 1, 2010</del>	
		<del>2009</del>		
4750				
4751				
	Regular Class	<u>5.23%</u> 8.69%	9.63%	
4752				
	Special Risk Class	<u>11.63%</u> <del>19.76%</del>	22.11%	
4753				
	Special Risk			
	Administrative			
	Support Class	6.39% 11.39%	<del>12.10%</del>	
4754				
	Elected Officers' Class-	5.95% <del>13.32%</del>	<del>15.20%</del>	
	Legislators, Governor,			
	Lt. Governor,			
	Cabinet Officers,			
	State Attorneys,			
:	Public Defenders		•	
4755				
]	Elected Officers' Class-	7.26% <del>18.40%</del>	20.65%	
	Justices, Judges			
4756				
i				

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	HB 1405		2011	
	Elected Officers' Class-	7.09% <del>15.37%</del>	<del>17.50%</del>	
	County Elected Officers			
4757				
	Senior Management Class	5.63% <del>11.96%</del>	<del>13.43%</del>	
4758				
	DROP	11.14% 9.80%	11.148	
4759				
4760	(5) In order to address			
4761	the system, the required employer retirement contribution rates			
4762	for each membership class and subclass of the Florida Retirement			
4763	System for both retirement plans are as follows:			
4764				
	Membership Class	Percentage of	Percentage of	
		Gross	Gross	
		Compensation,	Compensation,	
		<u>Effective</u>	<u>Effective</u>	
	•	July 1, 2011	July 1, 2013	
4765				
4766				
	Regular Class	0.00%	1.94%	
4767				
	Special Risk Class	0.00%	<u>5.80%</u>	
4768				
	Special Risk Administrative	0.000	5.000	
47.60	Support Class	0.00%	<u>5.80%</u>	
4769				

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	HB 1405			2011
	Elected Officers' Class-	0.00%	19.39%	
	Legislators, Governor,			
	Lt. Governor,			
	Cabinet Officers,			
	State Attorneys,			
	Public Defenders			
4770				
	Elected Officers' Class-	<u>0.00%</u>	11.74%	
	Justices, Judges			
4771				
	Elected Officers' Class-	0.00%	<u>19.71%</u>	
	County Elected Officers			
4772				
	Senior Management Class	0.00%	<u>9.93%</u>	
4773				
	DROP	0.00%	0.00%	
4774	(6) 75			
4775	(6) If a member is reported under an incorrect membership			<del></del>
4776	class and the amount of contributions reported and remitted are			<u>are</u>
4777	less than the amount required, the employer shall owe the			
4778	difference, plus the delinquent fee, of 1 percent for each			
4779	calendar month or part thereof that the contributions should			
4780	have been paid. This delinquent assessment may not be waived. If			
4781	the contributions reported and remitted are more than the amount			
4782	required, the employer shall receive a credit to be applied			
4783 4784	against future contributions owed.  (7) (4) The state actuary shall recognize and use an			
4785	appropriate level of availab	_		
4/05		Dage 172 of 105	Or the trouted	

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Retirement System Trust Fund to offset the difference between the normal costs of the Florida Retirement System and the statutorily prescribed contribution rates.

Section 27. Section 121.72, Florida Statutes, is amended to read:

- 121.72 Allocations to <u>investment plan member optional</u>
  retirement program participant accounts; percentage amounts.—
- (1) The allocations established in subsection (4) shall fund retirement benefits under the investment plan optional retirement program and shall be transferred monthly by the Division of Retirement from the Florida Retirement System Contributions Clearing Trust Fund to the third-party administrator for deposit in each participating employee's individual account based on the membership class of the participant.
- investment plan member's optional retirement program

  participant's gross compensation for the calendar month. A

  change in a contribution percentage is effective the first day

  of the month for which retirement contributions a full month's

  employer contribution may be made on or after the beginning date

  of the change. Contribution percentages may be modified by

  general law.
- (3) Employer and employee participant contributions to member participant accounts shall be accounted for separately. Participant contributions may be made only if expressly authorized by law. Interest and investment earnings on contributions shall accrue on a tax-deferred basis until

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4814	proceeds are distributed.		
4815	(4) (a) Effective July 1, 2002, through	h June 30, 2011,	
4816	allocations from the Florida Retirement Sys	tem Contributions	
4817	Clearing Trust Fund to investment plan member optional		
4818	retirement program participant accounts sha	ll be as follows:	
4819			
	Membership Class	Percentage of	
		Gross	
		Compensation	
4820			
4821			
	Regular Class	9.00%	
4822			
	Special Risk Class	20.00%	
4823			
	Special Risk Administrative Support Class	11.35%	
4824		40.400	
	Elected Officers' Class-	13.40%	
	Legislators, Governor,		
	Lt. Governor, Cabinet Officers,		
4005	State Attorneys, Public Defenders		
4825	The deal Officers I office	10.000	
	Elected Officers' Class-	18.90%	
4006	Justices, Judges		
4826	Elected Officers! Class	16 200	
	Elected Officers' Class-	16.20%	

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County Elected Officers

Senior Management Service Class

10.95%

- (b) Effective July 1, 2011, allocations from the Florida Retirement System Contributions Clearing Trust Fund to investment plan member accounts, which includes employee contributions as required in s. 121.71(3), shall be 11.25 percent of gross compensation for a member in the Special Risk Class and 9 percent of gross compensation for members in all other classes.
- Section 28. Section 121.73, Florida Statutes, is amended to read:
- 121.73 Allocations for <u>member optional retirement program</u>

  participant disability coverage; percentage amounts.—
- (1) The allocations established in subsection (3) shall be used to provide disability coverage for <u>members</u> participants in the <u>investment plan</u> optional retirement program and shall be transferred monthly by the Division of Retirement from the Florida Retirement System Contributions Clearing Trust Fund to the disability account of the Florida Retirement System Trust Fund.
- (2) The allocations are stated as a percentage of each investment plan member's optional retirement program participant's gross compensation for the calendar month. A change in a contribution percentage is effective the first day of the month for which retirement contributions a full month's employer contribution may be made on or after the beginning date

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	HB 1405		
4853	of the change. Contribution percentages may be modified by		
4854	general law.		
4855	(3) (a) Effective July 1, 2002, through June 30, 2011,		
4856	allocations from the ${\color{red} { ext{Florida Retirement System Contributions}}}$ ${\color{red} { ext{FRS}}}$		
4857	Contribution Clearing Trust Fund to provide disability coverage		
4858	for members participants in the investment plan optional		
4859	retirement program, and to offset the costs of administering		
4860	said coverage, shall be as follows:		
4861			
	Membership Class Percentage of		
	Gross		
	Compensation		
4862			
4863			
	Regular Class 0.25%		
4864			
	Special Risk Class 1.33%		
4865			
	Special Risk Administrative Support Class 0.45%		
4866			
	Elected Officers' Class— 0.41%		
	Legislators, Governor,		
	Lt. Governor, Cabinet Officers,		
40.67	State Attorneys, Public Defenders		
4867	Elected Officers' Class— 0.73%		

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HB 1405

Justices, Judges

4868

Elected Officers' Class-

0.41%

County Elected Officers

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Senior Management Service Class

0.26%

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(b) Effective July 1, 2011, allocations from the Florida Retirement System Contributions Clearing Trust Fund to provide disability coverage for participants in the investment plan and to offset the costs of administering such coverage shall be the actuarially indicated amount necessary to fund the statutorily authorized benefit for the plan year as determined by the state actuary.

Section 29. Section 121.74, Florida Statutes, is amended to read:

121.74 Administrative and educational expenses.—In addition to contributions required under ss. s. 121.71 and 121.73, effective July 1, 2010, through June 30, 2013 2014, employers participating in the Florida Retirement System shall contribute an amount equal to 0.03 percent of the payroll reported for each class or subclass of Florida Retirement System membership. Effective July 1, 2013 2014, the contribution rate shall be 0.04 percent of the payroll reported for each class or subclass of membership. The amount contributed shall be transferred by the Division of Retirement from the Florida Retirement System Contributions Clearing Trust Fund to the State Board of Administration's Administrative Trust Fund to offset

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the costs of administering the investment plan optional retirement program and the costs of providing educational services to members of the Florida Retirement System participants in the defined benefit program and the optional retirement program. Approval of the trustees is required before the expenditure of these funds. Payments for third-party administrative or educational expenses shall be made only pursuant to the terms of the approved contracts for such services.

Section 30. Section 121.75, Florida Statutes, is amended to read:

program.—After making the transfers required pursuant to ss. 121.71, 121.72, 121.73, and 121.74, the monthly balance of funds in the Florida Retirement System Contributions Clearing Trust Fund shall be transferred to the Florida Retirement System Trust Fund to pay the costs of providing pension plan defined benefit program benefits and plan administrative costs under the pension plan defined benefit program.

Section 31. Section 121.77, Florida Statutes, is amended to read:

121.77 Deductions from <u>member</u> participant accounts.—The State Board of Administration may authorize the third-party administrator to deduct reasonable fees and apply appropriate charges to <u>investment plan member</u> optional retirement program participant accounts. In no event <u>may shall</u> administrative and educational expenses exceed the portion of employer contributions earmarked for such expenses under this part,

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except for reasonable administrative charges assessed against <a href="mailto:member">member</a> participant</a> accounts of persons for whom no employer contributions are made during the calendar quarter. Investment management fees shall be deducted from <a href="member">member</a> participant accounts, pursuant to the terms of the contract between the provider and the board.

Section 32. Section 121.78, Florida Statutes, is amended to read:

- 121.78 Payment and distribution of contributions.-
- (1) Contributions made pursuant to this part shall be paid by the employer, including the employee contribution, to the Division of Retirement by electronic funds transfer no later than the 5th working day of the month immediately following the month during which the payroll period ended. Accompanying payroll data must be transmitted to the division concurrent with the contributions.
- (2) The division, the State Board of Administration, and the third-party administrator, as applicable, shall ensure that the contributions are distributed to the appropriate trust funds or participant accounts in a timely manner.
- (3) (a) Employee and employer contributions and accompanying payroll data received after the 5th working day of the month are considered late. The employer shall be assessed by the Division of Retirement a penalty of 1 percent of the contributions due for each calendar month or part thereof that the contributions or accompanying payroll data are late. Proceeds from the 1-percent assessment against contributions made on behalf of members participants of the pension plan must

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defined benefit program shall be deposited in the Florida
Retirement System Trust Fund, and proceeds from the 1-percent
assessment against contributions made on behalf of members
participants of the investment plan optional retirement program
shall be transferred to the third-party administrator for
deposit into member participant accounts, as provided in
paragraph (c) (b).

- (b) Retirement contributions paid for a prior period shall be charged a delinquent fee of 1 percent for each calendar month or part thereof that the contributions should have been paid.

  This includes prior period contributions due to incorrect wages and contributions from an earlier report or wages and contributions that should have been reported but were not. The delinquent assessments may not be waived.
- (c) (b) If employee contributions or contributions made by an employer on behalf of members participants of the investment plan optional retirement program or accompanying payroll data are not received within the calendar month they are due, including, but not limited to, contribution adjustments as a result of employer errors or corrections, and if that delinquency results in market losses to members participants, the employer shall reimburse each member's participant's account for market losses resulting from the late contributions. If a member participant has terminated employment and taken a distribution, the member participant is responsible for returning any excess contributions erroneously provided by employers, adjusted for any investment gain or loss incurred during the period such excess contributions were in the member's

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participant's account. The state board or its designated agent shall communicate to terminated members participants any obligation to repay such excess contribution amounts. However, the state board, its designated agents, the Florida Retirement System Investment Plan Public Employee Optional Retirement Program Trust Fund, the department, or the Florida Retirement System Trust Fund may not incur any loss or gain as a result of an employer's correction of such excess contributions. The third-party administrator, hired by the state board pursuant to s. 121.4501(8), shall calculate the market losses for each affected member participant. If contributions made on behalf of members participants of the investment plan optional retirement program or accompanying payroll data are not received within the calendar month due, the employer shall also pay the cost of the third-party administrator's calculation and reconciliation adjustments resulting from the late contributions. The thirdparty administrator shall notify the employer of the results of the calculations and the total amount due from the employer for such losses and the costs of calculation and reconciliation. The employer shall remit to the Division of Retirement the amount due within 30 working days after the date of the penalty notice sent by the division. The division shall transfer that amount to the third-party administrator, which shall deposit proceeds from the 1-percent assessment and from individual market losses into member participant accounts, as appropriate. The state board may adopt rules to administer the provisions regarding late contributions, late submission of payroll data, the process for reimbursing member participant accounts for resultant market

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losses, and the penalties charged to the employers.

- (d) If employee contributions reported by an employer on behalf of members are reduced as a result of employer errors or corrections, and the member has terminated employment and taken a refund or distribution, the employer shall be billed and is responsible for recovering from the member any excess contributions erroneously provided by the employer.
- (e) (c) Delinquency fees specified in paragraph (a) may be waived by the Division of Retirement, with regard to pension plan defined benefit program contributions, and by the state board, with regard to investment plan optional retirement program contributions, only if, in the opinion of the division or the board, as appropriate, exceptional circumstances beyond the employer's control prevented remittance by the prescribed due date notwithstanding the employer's good faith efforts to effect delivery. Such a waiver of delinquency may be granted an employer only once each plan state fiscal year.
- (f) If the employer submits excess employer or employee contributions, the employer shall receive a credit to be applied against future contributions owed. The employer is responsible for reimbursing the member for any excess contributions submitted if any return of such an erroneous excess pretax contribution by the program is made within 1 year after making erroneous contributions or such other period allowed under applicable Internal Revenue guidance.
- <u>(g) (d)</u> If contributions made by an employer on behalf of members participants in the investment plan optional retirement program are delayed in posting to member participant accounts

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due to acts of God beyond the control of the Division of Retirement, the state board, or the third-party administrator, as applicable, market losses resulting from the late contributions are not payable to the members participants.

Section 33. (1) Effective upon this act becoming a law, the State Board of Administration and the Department of Management Services shall request, as soon as practicable, a determination letter and private letter ruling from the United States Internal Revenue Service. If the United States Internal Revenue Service refuses to act upon a request for a private letter ruling, then a legal opinion from a qualified tax attorney or firm may be substituted for such private letter ruling.

(2) If the board or the department receives notification from the United States Internal Revenue Service that this act or any portion of this act will cause the Florida Retirement System, or a portion thereof, to be disqualified for tax purposes under the Internal Revenue Code, then the portion that will cause the disqualification does not apply. Upon such notice, the state board and the department shall notify the presiding officers of the Legislature.

Section 34. The Legislature finds that a proper and legitimate state purpose is served when employees and retirees of the state and its political subdivisions, and the dependents, survivors, and beneficiaries of such employees and retirees, are extended the basic protections afforded by governmental retirement systems. These persons must be provided benefits that are fair and adequate and that are managed, administered, and

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5060 funded in an actuarially sound manner, as required by s. 14, 5061 Article X of the State Constitution and part VII of chapter 112, 5062 Florida Statutes. Therefore, the Legislature determines and 5063 declares that this act fulfills an important state interest. 5064 Section 35. For the 2011-2012 fiscal year, the sums of 5065 \$93,103 of recurring funds and \$534,000 of nonrecurring funds 5066 from the Florida Retirement System Operating Trust Fund are 5067 appropriated to, and two full-time equivalent positions are 5068 authorized for, the Division of Retirement within the Department 5069 of Management Services for the purpose of implementing this act. 5070 Section 36. Except as otherwise expressly provided in this 5071 act, this act shall take effect July 1, 2011.

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1405 Retirement SPONSOR(S): Workman and others

TIED BILLS: IDEN

IDEN./SIM. BILLS: CS/SB 1130

REFERENCE	ACTION ANALYST STAFF DIRI BUDGET/P		
1) Government Operations Subcommittee		Meadows / W	Williamson
2) Appropriations Committee		0	1100
3) State Affairs Committee			

#### **SUMMARY ANALYSIS**

The Florida Retirement System (FRS) is a multi-employer, non-contributory plan that provides retirement income benefits to 655,367 active members, 304,337 retired members and beneficiaries, and 33,577 members of the Deferred Retirement Option Program. It is the primary retirement plan for employees of state and county government agencies, district school boards, community colleges, and universities. The FRS also serves as the retirement plan for participating employees of the 182 cities and 231 independent special districts that have elected to join the system.

Members of the FRS have two plan options available for participation: the defined benefit plan, also known as the pension plan; and the defined contribution plan, also known as the investment plan.

This bill makes several changes to the FRS; however, changes impacting member benefits do not apply to those persons who have already retired from FRS employment. Benefits already earned are not impacted by the changes in this bill.

The bill changes the name of the FRS defined benefit program to the Florida Retirement System Pension Plan (pension plan). It also changes the name of the defined contribution program from the Public Employee Optional Retirement Program to the Florida Retirement System Investment Plan (investment plan).

Effective July 1, 2011, the bill:

- Requires a 5 percent employee contribution for members of all classes of the FRS pension plan and investment plan.
- Reduces the accrual rate for all membership classes in the FRS to 1.6 percent, with the exception of members of the Special Risk Class who maintain a 3.0 percent accrual rate.
- Closes the Deferred Retirement Option Program to new participants.
- Eliminates prospectively the cost of living adjustment.
- Eliminates prospectively the retiree health insurance subsidy.
- Reduces the minimum disability retirement benefit awarded to judges from two-thirds to one-third of their salary.

The bill has a significant fiscal impact on state and local governments. See Fiscal Comments section for further discussion.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1405.GVOPS.DOCX

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

### **Background**

### Florida Retirement System

The Florida Retirement System (FRS) was established in 1970 when the Legislature consolidated the Teachers' Retirement System, the State and County Officers and Employees' Retirement System, and the Highway Patrol Pension Fund. In 1972, the Judicial Retirement System was consolidated into the pension plan, and in 2007, the Institute of Food and Agricultural Sciences Supplemental Retirement Program was consolidated under the Regular Class of the FRS as a closed group. Prior to 1975, members of the FRS were required to make employee contributions. Regular Class members contributed 4 percent of their salary while Special Risk Class members contributed 6 percent.

Today, the Florida Retirement System Act<sup>2</sup> governs the FRS, which is a multi-employer, non-contributory plan that provides retirement income benefits to 655,367 active members,<sup>3</sup> 304,337 retired members and beneficiaries,<sup>4</sup> and 33,577 members of the Deferred Retirement Option Program.<sup>5</sup> It is the primary retirement plan for employees of state and county government agencies, district school boards, community colleges, and universities. The FRS also serves as the retirement plan for participating employees of the 182 cities and 231 independent special districts that have elected to join the system.<sup>6</sup>

The membership of the FRS is divided into five membership classes:

- Regular Class<sup>7</sup> consists of 570,198 members (87.00 percent of the membership);
- Special Risk Class<sup>8</sup> includes 75,066 members (11.46 percent);
- Special Risk Administrative Support Class<sup>9</sup> has 71 members (0.01 percent);
- Elected Officers' Class<sup>10</sup> has 2,284 members (0.35 percent); and
- Senior Management Service Class<sup>11</sup> has 7,748 members (1.18 percent).<sup>12</sup>

Each class is funded separately based upon the costs attributable to the members of that class.

Members of the FRS have two plan options available for participation:

- The defined benefit plan, also known as the pension plan; and
- The defined contribution plan, also known as the investment plan.

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<sup>&</sup>lt;sup>1</sup> The Florida Retirement System Annual Report, July 1, 2009 – June 30, 2010, at 60.

<sup>&</sup>lt;sup>2</sup> Chapter 121, F.S.

<sup>&</sup>lt;sup>3</sup> As of June 30, 2010, the FRS defined benefit plan, also known as the pension Plan, had 557,585 members, and the defined contribution plan, also known as the investment plan, had 97,782 members. The Florida Retirement System Annual Report, July 1, 2009 – June 30, 2010, at 1 and 43.

<sup>&</sup>lt;sup>4</sup> *Id.* at 52.

<sup>&</sup>lt;sup>5</sup> *Id.* at 1.

<sup>&</sup>lt;sup>6</sup> *Id.* at 92.

<sup>&</sup>lt;sup>7</sup> Regular Class members are those members who do not qualify for membership in the other classes within the FRS. *See* s. 121.021(12), F.S.

<sup>&</sup>lt;sup>8</sup> Members include law enforcement officers, firefighters, correctional officers, correctional probation officers, paramedics, emergency medical technicians, certain professional health care workers within the Department of Corrections and the Department of Children and Family Services, and certain forensic employees. *See* s. 121.0515, F.S.

<sup>&</sup>lt;sup>9</sup> Members are former members of the special risk class who are transferred or reassigned to an administrative support position in certain circumstances. See s. 121.0515(7), F.S.

<sup>&</sup>lt;sup>10</sup> Membership is comprised of those participants who hold specified elective offices in either state or local government. *See* s. 121.052, F.S.

<sup>&</sup>lt;sup>11</sup> Members generally are high level executive and legal staff or as specifically provided in law. See s. 121.055, F.S.

<sup>&</sup>lt;sup>12</sup> DRAFT analysis of HB 1405, Department of Management Services, March 9, 2011, at 3 (on file with the Government Operations Subcommittee).

### **Investment Plan**

In 2000, the Legislature created the Public Employee Optional Retirement Program (investment plan),<sup>13</sup> a defined contribution plan offered to eligible employees as an alternative to the FRS pension plan. The earliest that any member could participate in the investment plan was July 1, 2002.

Benefits under the investment plan accrue in individual member accounts funded entirely by employer contributions and earnings.<sup>14</sup> Benefits are provided through employee-directed investments offered by approved investment providers.

A member vests in the investment plan after completing one work year with an FRS employer.<sup>15</sup> Vested benefits are payable upon termination or death as a lump-sum distribution, direct rollover distribution, or periodic distribution. In addition to normal benefits and death benefits, the investment plan also provides disability coverage.<sup>16</sup>

The State Board of Administration (SBA) is primarily responsible for administering the investment plan. The SBA is comprised of the Governor as chair, the Chief Financial Officer, and the Attorney General.

## Pension Plan

The pension plan is administered by the secretary of the Department of Management Services through the Division of Retirement.<sup>19</sup> Investment management is handled by the State Board of Administration.

A member vests in the pension plan after completing six years of service with an FRS employer.<sup>20</sup> Benefits payable under the pension plan are calculated based on years of service X accrual rate X average final compensation.<sup>21</sup> For most members of the pension plan, normal retirement occurs at the earlier attainment of 30 years of service or age 62.<sup>22</sup> For public safety employees in the Special Risk and Special Risk Administrative Support Classes, normal retirement is the earlier attainment of 25 years of service or age 55.<sup>23</sup>

[T]he average of the 5 highest fiscal years of compensation for creditable service prior to retirement, termination, or death. For in-line-of-duty disability benefits, if less than 5 years of creditable service have been completed, the term "average final compensation" means the average annual compensation of the total number of years of creditable service. Each year used in the calculation of average final compensation shall commence on July 1.

- (a) The average final compensation shall include:
- 1. Accumulated annual leave payments, not to exceed 500 hours; and
- 2. All payments defined as compensation in subsection (22).
- (b) The average final compensation shall not include:
- 1. Compensation paid to professional persons for special or particular services;
- 2. Payments for accumulated sick leave made due to retirement or termination;
- 3. Payments for accumulated annual leave in excess of 500 hours;
- 4. Bonuses as defined in subsection (47);
- 5. Third party payments made on and after July 1, 1990; or
- 6. Fringe benefits (for example, automobile allowances or housing allowances).

<sup>&</sup>lt;sup>13</sup> Part II, chapter 121, F.S.

<sup>&</sup>lt;sup>14</sup> Section 121.4501(7), F.S.

<sup>&</sup>lt;sup>15</sup> Section 121.4501(6)(a), F.S.

<sup>&</sup>lt;sup>16</sup> See s. 121.4501, F.S.

<sup>&</sup>lt;sup>17</sup> See s. 121.4501(8), F.S.

<sup>&</sup>lt;sup>18</sup> Established by Article IV, s. 4(e) of the State Constitution.

<sup>&</sup>lt;sup>19</sup> Section 121.025, F.S.

<sup>&</sup>lt;sup>20</sup> Section 121.021(45), F.S.

<sup>&</sup>lt;sup>21</sup> Section 121.021(23), F.S., defines "average final compensation to mean:

<sup>&</sup>lt;sup>22</sup> Section 121.021(29)(a), F.S.

<sup>&</sup>lt;sup>23</sup> Section 121.021(29)(b), F.S.

### **Optional Retirement Programs**

Eligible employees may choose to participate in one of three optional retirement programs instead of participating in the FRS:

- Members of the Senior Management Service Class may elect to enroll in the Senior Management Service Optional Annuity Program.<sup>24</sup>
- Members in specified positions in the State University System may elect to enroll in the State University System Optional Retirement Program.<sup>25</sup>
- Members of a Florida college my elect to enroll in the State Community College System Optional Retirement Program.<sup>26</sup>

## **Accrual Rate**

Members earn retirement credit for each year of covered service at different rates depending on their membership class at the time of such service. The FRS accrual rates are as follows: <sup>27</sup>

Membership Class	Service Accrual Rate
Special Risk Class	3.00%
Special Risk Administrative Support Class	1.60%, 1.63%, 1.65%, or 1.68%
Elected Officer's Class	
Justices and Judges	3.33%
All others	3.00%
Senior Management Service Class	2.00%
Regular Class	1.60%, 1.63%, 1.65%, or 1.68%

# **Contribution Rates**

FRS employers are responsible for contributing a set percentage of the member's monthly compensation to the Division of Retirement to be distributed into the FRS Contributions Clearing Trust Fund. The employer contribution rate is a "blended contribution rate" set by statute, which is the same percentage regardless of whether the member participates in the pension plan or the investment plan. The rate is determined annually based on an actuarial study by the Department of Management Services that calculates the necessary level of funding to support all of the benefit obligations under both FRS retirement plans. <sup>29</sup>

The following are the current employer contribution rates for each class:30

Membership Class	Effective July 1, 2010
Regular Class	9.63%
Special Risk Class	22.11%
Special Risk Administrative Support Class	12.10%
Elected Officer's Class	
<ul> <li>Legislators, Governor, Lt. Governor, Cabinet Officers, State Attorneys, Public Defenders</li> </ul>	15.20%
Justices and Judges	20.65%
County Officers	17.50%
Senior Management Service Class	13.43%

After employer contributions are placed into the FRS Contributions Clearing Trust Fund, benefits under the investment plan are transferred to third-party administrators to be placed in the employee's

<sup>&</sup>lt;sup>24</sup> Section 121.055(6), F.S.

<sup>&</sup>lt;sup>25</sup> Section 121.35, F.S.

<sup>&</sup>lt;sup>26</sup> Section 1012.875, F.S.

<sup>&</sup>lt;sup>27</sup> Section 121.091, F.S.

<sup>&</sup>lt;sup>28</sup> Section 121.78, F.S.

<sup>&</sup>lt;sup>29</sup> See ss. 121.031 and 121.71, F.S.

<sup>&</sup>lt;sup>30</sup> Section 121.71(3), F.S.

individual investment accounts, whereas benefits under the pension plan are placed into the FRS Trust Fund.<sup>31</sup>

### Disability Coverage

Current law also provides for the following allocations from the FRS Contributions Clearing Trust Fund to provide disability coverage:<sup>32</sup>

Membership Class	Percentage of Gross Compensation
Regular Class	0.25%
Special Risk Class	1.33%
Special Risk Administrative Support Class	0.45%
Elected Officers' Class – Legislature, Governor, Lt. Governor, Cabinet Officers, State Attorneys, Public Defenders	0.41%
Elected Officers' Class – Justices, Judges	0.73%
Elected Officers' Class – County Elected Officers	0.41%
Senior Management Service Class	0.26%

## <u>Deferred Retirement Option Program</u>

The Deferred Retirement Option Program (DROP) allows a member of the pension plan to retire while continuing employment for up to 60 months. Certain instructional personnel may participate in DROP up to an additional 36 months. While in DROP, the member's retirement benefits accumulate in the FRS Trust Fund, increased by a cost of living adjustment each July, and earn a monthly interest equivalent to an annual rate of 6.50 percent. Upon termination, the member receives a lump sum DROP payment as a direct payment, a rollover, or a combination partial lump sum payment and rollover.<sup>33</sup>

### Cost of Living Adjustment

Current law provides that the benefit received by a retiree or beneficiary is increased by a 3 percent cost of living adjustment (COLA) each July based on the June benefit amount. For a retiree who has been retired for less than 12 months on July 1, the first COLA increase is prorated. The COLA applies to all continuing monthly retirement benefits paid under the pension plan.<sup>34</sup>

### Retiree Health Insurance Subsidy

Current law provides a retiree health insurance subsidy to assist retirees of all state-administered pension plan systems in paying health insurance costs. An eligible retiree currently receives an extra \$5 per month for each year of creditable service completed at retirement, with a minimum monthly payment of \$30 and a maximum monthly payment of \$150. A retiree must satisfy the vesting requirements for his or her membership class, unless that person retired due to an in-line-of-duty disability, in order to receive the health insurance subsidy. Also, the retiree must have proof of coverage for eligibility to receive such subsidy.

#### **Effect of the Bill**

The bill makes several changes to the FRS; however, changes impacting member benefits do not apply to those persons who have already retired from FRS employment. Benefits already earned are not impacted by the changes in this bill.

<sup>&</sup>lt;sup>31</sup> See ss. 121.4503 and 121.72, F.S.

<sup>&</sup>lt;sup>32</sup> Section 121.73(3), F.S.

<sup>&</sup>lt;sup>33</sup> See s. 121.091(13), F.S.

<sup>&</sup>lt;sup>34</sup> See s. 121.101, F.S.

<sup>&</sup>lt;sup>35</sup> See s. 112.363, F.S.

### Overview

The bill changes the name of the FRS defined benefit program to the Florida Retirement System Pension Plan (pension plan). It also changes the name of the defined contribution program from the Public Employee Optional Retirement Program to the Florida Retirement System Investment Plan (investment plan).

## Effective July 1, 2011, the bill:

- Requires a 5 percent employee contribution for members of all classes of the FRS pension plan and investment plan.
- Reduces the accrual rate for all membership classes to 1.6 percent, with the exception of members of the Special Risk Class who maintain a 3.0 percent accrual rate.
- Closes DROP to new participants.
- Eliminates prospectively the COLA.
- Eliminates prospectively the retiree health insurance subsidy.

### Contributions, Generally

The bill defines the terms "participant contributions," "member contributions," and/or "employee contributions." These contributions are defined as the sum of all amounts deducted from the salary of a member and credited to the member's individual investment accounts by the employer in accordance with s. 121.71(2), F.S. The contributions also include any earnings on these amounts and any other contributions as specified.

### **Employee Contributions**

The bill requires each member of the FRS to contribute 5 percent of his or her gross compensation to the FRS, prior to federal tax withholdings. The contribution is treated as an employer-paid employee contribution. The member must consent to the deduction as a condition of employment. A member is fully and immediately vested in all employee contributions paid to the investment plan or pension plan, plus interest and earnings thereon.

The bill specifies that if a member terminates employment for three consecutive months for any reason, other than retirement, the member is eligible for a refund in the amount of his or her accumulated contributions as of the date of termination. If a member elects to receive a refund, he or she is considered to have waived all rights under the FRS and to the health insurance subsidy; however, the member does retain the right to purchase his or her prior service credit in accordance with chapter 121, F.S. The refund may not include any interest that the contributions earned, and employer contributions made on behalf of the member are not refundable. A partial refund is prohibited, and a member may not receive a refund if there is a pending or approved qualified domestic relations order filed against the member's account.

The bill amends s. 121.4501, F.S., to provide that a member of the pension plan who chooses to take a refund of employee contributions on or after July 1, 2011, retains his or her prior plan choice upon returning to employment with an FRS employer.

If a member chooses to switch from the pension plan to the investment plan, then a refund is not permitted for any employee contributions or additional payments which exceed the employee contributions that would have accrued had the member remained in the pension plan and not transferred to the investment plan. The same applies for a member who chooses to switch from the investment plan to the pension plan.

If a member chooses to switch retirement plans and contribution adjustments are required due to employer errors or corrections, the member is entitled to the additional contributions. However, the member is responsible for returning any excess contributions resulting from the correction. This return must be made within the period allowed by the United States Internal Revenue Service. The present value of the member's accumulated benefit remains the same.

The bill also provides for a procedure for the repayment of an invalid refund. If a member receives an invalid refund, the member must repay the amount of the invalid refund plus 6.5 percent interest

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compounded annually on June 30 from the date of the refund until the invalid refund is fully satisfied. The invalid refund must be repaid before the member retires or transfers to the investment plan.

### **Employer Contributions**

The bill also establishes employer contribution rates as follows:

Membership Class	Effective July 1, 2011
Regular Class	5.23%
Special Risk Class	11.63%
Special Risk Administrative Support Class	6.39%
Elected Officer's Class	
Legislators, Governor, Lt. Governor, Cabinet     Officers, State Attorneys, Public Defenders	5.95%
Justices and Judges	7.26%
County Officers	7.09%
Senior Management Service Class	5.63%

### **Investment Plan Contributions**

Effective July 1, 2011, the bill provides that allocations from the Florida Retirement System Contributions Clearing Trust Fund to provide disability coverage will be the actuarially indicated amount necessary to fund the statutorily authorized benefit for the plan year as determined by the state actuary. The allocations will be utilized to offset administration cost for the disability benefit.

The bill reduces the total contribution to a member's account from the current level to 11.25 percent for the Special Risk Class and 9.00 percent for all other classes.

### Special Risk Class

The bill relocates the membership requirements for qualification in the Special Risk Class from the definition section to the section of law relating to special risk class membership. It also revises the procedure for applying for designation as a member of the Special Risk Class.

An employee seeking to have his or her position designated as a Special Risk Class position must request the employer to complete an Application for Special Risk Membership provided in Form FRS-400 or Form FRS-405. The employer must submit a copy of the job description of the member's duties and a breakdown of the percentage of time spent performing such duties. Additionally, a personnel action form must be submitted that shows an effective date for membership in that position. The Department of Management Services must review the application and either approve or disapprove the application for Special Risk Class membership. If the employer refuses to certify the application for Special Risk Class membership, the employer is required to notify the member of the refusal and state the reasons for refusal.

The bill also provides that any member who is a Special Risk Class member and who fails to meet the Special Risk Class criteria must have his or her Special Risk Class designation removed and thereafter be moved to the Regular Class. The Department of Management Services has the ability to review the Special Risk Class designation of a member to determine whether or not the member continues to meet the criteria for the Special Risk Class.

## **Incorrect Membership Classification**

The bill amends section 121.71(6), F.S., to provide that if a member is reported to FRS under an incorrect membership by the employer and the contribution is less than the requirement, the employer must pay the difference, plus a delinquent fee of 1 percent for each calendar month, or part thereof, that the contribution should have been made. If the contribution is more than the required contribution, the employer shall receive a credit toward future contributions.

## Disability Retirement of Justice or Judge

The bill reduces the minimum disability benefit for judges determined disabled by the Supreme Court. The benefit is reduced from two-thirds to one-third of the monthly compensation at the time of disability for retirements effective on or after July 1, 2011.

### **Deferred Retirement Option Program**

Effective July 1, 2011, the bill closes DROP to new participants; however, any member entering DROP prior to that date may continue participation in DROP until completion.

## **Cost of Living Adjustment**

The bill revises the COLA formula for pension plan retirement effective on or after July 1, 2011, to be a proportional amount of 3 percent excluding service credit earned on and after July 1, 2011.

## Payment of Benefits

Under the investment plan, Senior Management Service Optional Annuity Program, State University System Optional Retirement Program, or State Community College System Optional Retirement Program, the bill prohibits the payment of benefits before termination of employment in certain instances. Benefits may not be payable for employee hardships, unforeseeable emergencies, loans, medical expenses, educational expenses, purchase of a principal residence, payments necessary to prevent eviction or foreclosure on an employee's principal residence, or any other reason prior to termination from all employment relationships with participating employers.

### Miscellaneous Provisions

The bill provides a statement of important state interest. It also directs the State Board of Administration and the Department of Management Services to request a private letter ruling and determination letter from the Federal Internal Revenue Service (IRS) upon the bill becoming a law. If the IRS refuses to act on the private letter ruling request, a legal opinion from a tax attorney can be substituted. It also provides that if any portion of the bill would cause the FRS to be disqualified for tax purposes under the Internal Revenue Code, then that portion of the bill would not apply. The State Board of Administration and the Department of Management Services must notify the Legislature if any portion of the bill cannot be implemented.

### **B. SECTION DIRECTORY:**

Section 1 amends s. 110.123, F.S., to make conforming changes.

Section 2 amends s. 112.0801, F.S., to make conforming changes.

Section 3 amends s. 112.363, F.S., to modify provisions relating to retiree health insurance subsidies; to revise provisions relating to those subsidies; to provide that no additional service credit for the health insurance subsidy can be earned after July 1, 2011.

Section 4 amends s. 112.65, F.S., to make conforming changes.

Section 5 amends s. 121.021, F.S., to revise definitions.

Section 6 amends s. 121.051, F.S., to require a local governmental entity or the governing body of a charter school or charter technical career center to make certain elections regarding benefits at the time of joining the FRS; to provide that employer-paid employee contributions are subject to certain taxes.

Section 7 amends s. 121.0515, F.S., to modify the qualifications and criteria for membership in the Special Risk Class; to provide procedures for designation and removal of designation of Special Risk Class membership; to provide that employee contributions are to be used, if applicable, when purchasing credit for past service.

Section 8 amends s. 121.052, F.S., to revise provisions related to the Elected Officers' Class; to make conforming changes; to require member contributions; to provide for a refund of contributions under

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certain circumstances for an officer who leaves office; to provide that a member who obtains a refund of contributions waives certain rights; to reduce the accrual rate for each year of service earned after July 1, 2011.

Section 9 amends s. 121.053, F.S., to clarify the employer contributions required for Elected Officers' Class members who participate in DROP.

Section 10 amends s. 121.055, F.S., to revise provisions related to the Senior Management Service Class; to make conforming changes; to require employee contributions; to provide for a refund of contributions under certain circumstances for a member who terminates employment; to provide that a member who obtains a refund of contributions waives certain rights under the FRS; to reduce the accrual value for each year of service earned after July 1, 2011.

Section 11 amends s. 121.071, F.S., to require employer and employee contributions to the retirement system effective July 1, 2011; to provide for a refund of contributions under certain circumstances following termination of employment; to prohibit such refund if an approved qualified domestic relations order is filed against the member's account; to require repayment plus interest of an invalid refund.

Section 12 amends s. 121.081, F.S., to provide and revise certain requirements for contributions for prior service performed on or after July 1, 2011.

Section 13 amends s. 121.091, F.S., to set the annual service accrual rates for the membership classes for service earned after July 1, 2011; to reduce the minimum disability retirement benefit for certain judges; to provide for the refund of accumulated contributions if a member's employment is terminated for any reason other than retirement; to close DROP to new participants on July 1, 2011.

Section 14 amends s. 121.101, F.S., to provide a calculation for cost of living adjustments for service earned after July 1, 2011.

Section 15 amends s. 121.121, F.S., to modify provisions related to the purchase of creditable service following an authorized leave of absence; to require that service credit be purchased at the employee and employer contribution rates in effect during the leave of absence.

Section 16 amends s. 121.125, F.S., to require that certain employers make the required employee and employer contributions following an employee's workers' compensation injury or illness; to require that a penalty be assessed against certain employers that fail to pay the required contributions.

Section 17 reenacts s. 121.161, F.S., which relates to references of other laws as amended.

Section 18 amends s. 121.35, F.S., to limit the payment of benefits prior to a participant's termination of employment under the optional retirement program for the State University System.

Section 19 amends s. 121.4501, F.S., to change the name of the Public Employee Optional Retirement Program to the FRS Investment Plan; to require members of the investment plan to make certain contributions to the FRS Investment Plan Trust Fund based on the employee's membership class; to revise and provide definitions; to provide for contribution adjustments as a result of employer errors or corrections; to require an employer to receive a credit for excess contributions and to reimburse an employee for excess contributions, subject to certain limitations; to provide for a pension plan participant to retain his or her prior plan choice following a return to employment; to limit certain refunds of contributions that exceed the amount that would have accrued had the member remained in the defined benefit program; to provide certain requirements and limitations with respect to contributions; to clarify that participant and employer contributions are earmarked for specified purposes; to provide duties of the third-party administrator; to provide that a member is fully and immediately vested with respect to employee contributions paid by the member; to provide for forfeiture of nonvested employer contributions and service credit under certain circumstances.

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Section 20 amends s. 121.4502, F.S., to change the name of the Public Employee Optional Retirement Program Trust Fund to the FRS Investment Plan Trust Fund.

Section 21 amends s. 121.4503, F.S., to provide for deposit of participant contributions into the FRS Contributions Clearing Trust Fund.

Section 22 amends s. 121.571, F.S., to provide the requirements for submitting employee contributions.

Section 23 amends s. 121.591, F.S., to limit the payment of benefits prior to a participant's termination of employment; to provide for forfeiture of nonvested accumulations and service credits upon payment of certain vested benefits; to provide that the distribution payment method selected by the participant or beneficiary is final and irrevocable at the time of benefit distribution; to prohibit a distribution of employee contributions if a qualified domestic relations order is filed against the participant's account.

Section 24 amends s. 121.5911, F.S., to make conforming changes.

Section 25 amends s. 121.70, F.S., to revise legislative intent.

Section 26 amends s. 121.71, F.S., to require that employee contributions be deducted from the employee's monthly salary, beginning on a specified date, and treated as employer contributions under certain provisions of federal law; to clarify that an employee may not receive such contributions directly; to specify the required employee and employer retirement contribution rates for the membership of each class and subclass of the FRS; to require an assessment to be imposed if the employee contributions remitted are less than the amount required under certain circumstances; to provide for the employer to receive a credit for excess contributions remitted and to apply such credit against future contributions owed.

Section 27 amends s. 121.72, F.S., to revise certain requirements governing allocations to optional retirement program participant accounts; to set the allocation into retirement accounts for members of each class.

Section 28 amends s. 121.73, F.S., to provide a process for determining the amount for disability coverage for members in the investment plan effective July 1, 2011.

Section 29 amends s. 121.74, F.S., to make conforming changes.

Section 30 amends s. 121.75, F.S., to make conforming changes.

Section 31 amends s. 121.77, F.S., to make conforming changes.

Section 32 amends s. 121.78, F.S., to revise certain requirements for administering the payment and distribution of contributions; to require certain fees be imposed for delinquent payments; to provide that an employer is responsible for recovering any refund provided to an employee in error; to revise the terms of an authorized waiver of delinquency; to require an employer to receive a credit for excess contributions and to reimburse an employee for excess contributions, subject to certain limitations.

Section 33 requires the SBA and the Department of Management Services to request a determination letter and a private letter ruling from the United State Internal Revenue Service; to provide for severability.

Section 34 provides legislative findings and provides that the act fulfills an important state interest.

Section 35 provides appropriations to and authorizes additional positions for the Division of Retirement within the Department of Management Services.

Section 36 provides an effective date of July 1, 2011, unless otherwise expressly provided in the act.

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### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

See Fiscal Comments section.

## 2. Expenditures:

See Fiscal Comments section.

### **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

#### 1. Revenues:

See Fiscal Comments section.

## 2. Expenditures:

See Fiscal Comments section.

## C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

### D. FISCAL COMMENTS:

The following fiscal comments were provided by the Department of Management Services:<sup>36</sup>

Costs based upon HB 1405: Proposed Rates for FY 11-12 and FY 12-13 and Proposed Rates with UAL Rates for FY 13-14				
100 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	FY 11-12	FY 12-13	FY 13-14	
State	\$434,535,000	\$451,916,000	\$713,739,000	
Local	\$1,582,968,000	\$1,646,286,000	\$2,372,507,000	
Total	\$2,017,503,000	\$2,098,202,000	\$3,086,246,000	

The bill requires eight additional positions to be added to the Division of Retirement in order to provide the services associated with calculating and distributing refunds.

Amount and Description:	Year 1	Year 2	Year 3
	FY 11-12	FY 12-13	FY 13-14
Based upon the estimation of salary, benefits and expense for these positions at the Division of Retirement.	\$414,140.78	\$414,140.78	\$414,140.78

As it is currently written, the bill does not provide sufficient recurring funds for the Division of Retirement to provide the services associated with calculating and distributing refunds. An additional \$321,037.78 would be required.

The bill would require non-recurring costs involved with the creation of new positions needed to provide the services associated with calculating and distributing refunds. These costs are estimated to be

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<sup>&</sup>lt;sup>36</sup> DRAFT analysis of HB 1405, Department of Management Services, March 9, 2011, at 11 and 12 (on file with the Government Operations Subcommittee).

\$31,184.00 for FY 2011-12. As it is currently written, the bill provides an additional \$502,816 above what is required in non-recurring funds for the Division of Retirement.

The bill contains provisions for which actuarial special studies are completed. Special studies have been performed for requiring 5 percent employee contributions, closing of the DROP to new participants effective July 1, 2011, and eliminating the cost-of-living adjustment on defined benefits earned after June 30, 2011.

The bill also has provisions that require actuarial special studies. The provisions to change the contribution rates to Investment Plan members' accounts to be 11.25 percent for the Special Risk Class and 9 percent for all other classes effective July 1, 2011, and the reduction of the accrual values for Pension Plan members in the Senior Management Service Class and Elected Officers' Class need actuarial special studies.

#### III. COMMENTS

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The mandates provision appears to apply because this bill requires cities and/or counties to spend money or take action that requires the expenditure of money; however an exception applies as the Legislature has determined that this bill satisfies an important state interest. In addition, similarly situated persons are all required to comply.

#### 2. Other:

### **Actuarial Requirements**

Article X, s. 14 of the State Constitution requires that benefit improvements under public pension plans in the State of Florida be concurrently funded on a sound actuarial basis, as set forth below:

SECTION 14. State retirement systems benefit changes.--A governmental unit responsible for any retirement or pension system supported in whole or in part by public funds shall not after January 1, 1977, provide any increase in the benefits to the members or beneficiaries of such system unless such unit has made or concurrently makes provision for the funding of the increase in benefits on a sound actuarial basis.

Article X, s. 14 of the State Constitution is implemented by statute under part VII of chapter 112. F.S., the "Florida Protection of Public Employee Retirement Benefits Act" (Act). The Act establishes minimum standards for the operation and funding of public employee retirement systems and plans in the State of Florida. It prohibits the use of any procedure, methodology, or assumptions the effect of which is to transfer to future taxpayers any portion of the costs which may reasonably have been expected to be paid by the current taxpayers.

This bill appears to meet the requirements of Article X, s. 14 of the State Constitution; however, it is unclear as to whether it is in compliance with the requirements of part VII of chapter 112, F.S.

### **Contractual Obligations**

Article I, s. 10 of the State Constitution prohibits any bill of attainder, ex post facto law, or law impairing the obligation of contracts from being passed by the Florida Legislature.

The Florida Statutes provide that the rights of members of the FRS are of a contractual nature. entered into between the member and the state, and such rights are legally enforceable as valid

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contractual rights and may not be abridged in any way.<sup>37</sup> This "preservation of rights" provision<sup>38</sup> was established by the Florida Legislature with an effective date of July 1, 1974.

The Florida Supreme Court has held that the Florida Legislature may only alter the benefits structure of the FRS prospectively.<sup>39</sup> The prospective application would only alter future benefits. Those benefits previously earned or accrued by the member, under the previous benefit structure, remain untouched and the member continues to enjoy that level of benefit for the period of time up until the effective date of the proposed changes. Further, once the participating member reaches retirement status, the benefits under the terms of the FRS in effect at the time of the member's retirement vest.<sup>40</sup>

The Florida Supreme Court further held that the "preservation of rights" provision was not intended to bind future legislatures from prospectively altering benefits which accrue for future state service.<sup>41</sup>

This bill does not change any benefits that a member has earned prior to July 1, 2011. The bill only makes changes prospectively. As such, it does not appear to impair the contractual obligation between the FRS employer and the FRS member.

### **B. RULE-MAKING AUTHORITY:**

The bill does not appear to authorize nor require any additional grants of rulemaking authority.

### C. DRAFTING ISSUES OR OTHER COMMENTS:

The Department of Management Services provided the following statement regarding recommended changes:<sup>42</sup>

- Based on our initial review of the changes proposed in this bill to make the FRS an employee contributory system, we have determined the following sections of chapter 121, F.S., would need to be amended: 121.051 (2)(c)6a and 6b, 121.0515(3)(a), 121.052(4)(a),(b),(d)1 and (5)(d), 121.055 (6)(a), 121.091(13)(i), 121.1001(3)(b), 121.591(2)(m)2a.
- On pages 20-21 of the bill, in lines 560-561 it states "A leave of absence for less than 3 calendar months constitutes a continuation of the employment relationship." The phrase "for less than 3 calendar months" should be removed from the bill because it could imply that a leave of absence more than 3 months would constitute termination, which is not the case.
- Based on advice from tax counsel, it is recommended a definition for "Normal retirement" for the Investment Plan be added. This could be added to s. 121.4501(2) and would read as follows:

"Normal retirement date" means the date on which a member attains age 62 or completes 1 year of service, whichever occurs first."

Our tax counsel also advises adding the phrase "The employer specifies that the" before "The contributions, although..." on page 169, line 4724.

 HB 1405 would amend s. 121.0515(10)(c) by adding text. However, line 1368 of page 49 has been incorrectly worded to read through June 30, 2005. It should be corrected to read through June 30, 2008.

<sup>&</sup>lt;sup>37</sup> Section 121.011(3)(d), F.S.

<sup>&</sup>lt;sup>38</sup> The "preservation of rights" provision vests all rights and benefits already earned under the present retirement plan so the legislature may now only alter the benefits prospectively. *Florida Sheriffs Association v. Department of Administration, Division of Retirement*, 408 So.2d 1033, 1037 (Fla. 1981).

<sup>&</sup>lt;sup>39</sup> *Id.* at 1035.

<sup>&</sup>lt;sup>40</sup> Id. at 1036. See also Internal Revenue Code, s. 441(e)(2) and Rev. Rul. 69-421, Part 5.

<sup>&#</sup>x27;' *Id*. at 1037

<sup>&</sup>lt;sup>42</sup> DRAFT analysis of HB 1405, Department of Management Services, March 9, 2011, at 14 and 15 (on file with the Government Operations Subcommittee).

- HB 1405 would amend s. 121.4501(20) by rewording existing text. However, line 4033 of page 145 has been incorrectly reworded to read *beneficiary's* death. It should be corrected to read *participant's* death as intended in current statute.
- HB 1405 would amend the definition of retiree contained within s.112.0801, F.S., to be the same
  as the definition of retiree in s. 110.123(2), F.S. As Chapter 112 of the Florida Statutes applies
  to all public officers and employees and Chapter 110 is only specific to State employment, the
  definition of retiree under s. 112.0801 should not be amended, but left as it is currently in statute
  within the applicable chapter of statute.
- The addition of section (5) to s. 121.71 should be clarified to more accurately state the intent of requiring additional employer contributions to address unfunded actuarial liabilities. We would recommend clarifying the language to state the required employer contribution amounts in section (5) are in addition to the required employer contributions stated in section (4). Another possible option would be to create a new section within the Florida Statutes (s. 121.715) to specifically address any required employer contributions to cover unfunded actuarial liabilities.
- A July 1, 2011, effective date may not provide enough time to make the necessary
  programmatic changes required by this bill. Allowing changes except for the employer and
  employee contribution rates to become effective January 1, 2012, would provide enough time to
  program and test the changes for implementation.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not applicable.

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BILL ORIGINAL YEAR

DIL

A bill to be entitled

An act relating to public records; amending s. 11.51, F.S.; creating an exemption from public records requirements for work papers held by the Office of Program Policy Analysis and Government Accountability that relate to an authorized project or a research product; providing for retroactive application; providing a statement of public necessity; providing a contingent effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. Subsection (7) is added to section 11.51, Florida Statutes, to read:
- 11.51 Office of Program Policy Analysis and Government Accountability.—
- Analysis and Government Accountability that relate to an authorized project or a research product are exempt from s.

  24(a), Art. I of the State Constitution. The exemption applies to work papers held by the Office of Program Policy Analysis and Government Accountability before, on, or after the effective date of the exemption.
- Section 2. The Legislature finds that it is a public necessity that certain work papers held by the Office of Program Policy Analysis and Government Accountability (OPPAGA) be made exempt from s. 24(a), Article I of the State Constitution. As required by the Legislature, OPPAGA may provide independent evaluative research and objective analyses to promote government

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accountability and the efficient and effective use of public resources. In order for OPPAGA to accomplish this mission, it is necessary that individuals and businesses share information with OPPAGA staff without concerns of competitive disadvantage, disclosure, or reprisals. Private sector business entities have legitimate concerns that information provided to assist the Legislature in directing policy initiatives has protection from those in the marketplace who could gain financially from the ability to access information collected by OPPAGA. In addition, supervisors and others often want to know the information given by their employees as part of an OPPAGA project for the Legislature. If such information were available as a public record, fewer people would be willing to provide information needed by the Legislature to evaluate ongoing programs. Also, during the project process, much information is collected that must be validated before it is relied upon by OPPAGA and some information is not validated. Without a public record exemption, any person could inspect and copy the record containing the unverified information and risk placing on the public record unproven allegations that could harm, embarrass, humiliate, or cause serious personal or commercial consequences to the individual or business as a result of their discussions with OPPAGA. Providing a public record exemption for OPPAGA work papers will facilitate the ability of OPPAGA to acquire important project information for the Legislature and protect the public from inappropriate disclosure of proprietary and confidential information and from allegations that may not be proven with further investigation. An exemption of limited

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duration would not be sufficient to protect the previously identified interests. Thus, the Legislature finds that it is a public necessity to make exempt from the public records requirements of the State Constitution work papers held by OPPAGA that relate to an authorized project or to a research product.

Section 3. This act shall take effect on the same date that SB 1204 or similar legislation takes effect, if such legislation is adopted in the same legislative session, or an extension thereof, and becomes law.

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### **HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

BILL #:

PCB GVOPS 11-10 OPPAGA Work Papers

SPONSOR(S): Government Operations Subcommittee

TIED BILLS: SB 1204

IDEN./SIM. BILLS: CS/SB 1970

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF	
Orig. Comm.: Government Operations Subcommittee		Williamson	Williamson	w

#### **SUMMARY ANALYSIS**

The Office of Program Policy Analysis and Government Accountability (OPPAGA or office) is a unit within the Office of the Auditor General. It is a staff unit of the Legislature that performs independent examinations, program reviews, and other projects.

Current law provides that audit work papers and notes of the Auditor General are not public records. This exemption also applies to OPPAGA work papers and notes, because OPPAGA is a unit within the Office of the Auditor General.

Senate Bill 1204 amends current law to provide that the term "OPPAGA" means an entity designated by joint rule of the Legislature or by agreement between the President of the Senate and the Speaker of the House of Representatives. As such, it deletes provisions relating to the creation and duties of OPPAGA. Removal of OPPAGA from within the Office of the Auditor General appears to remove the public record exemption currently afforded the office.

The bill creates a public record exemption for OPPAGA. Work papers that relate to an authorized project or a research product are exempt from the public records requirements of the State Constitution. The bill provides for retroactive application of the exemption, a statement of public necessity, and an effective date that is contingent upon the passage of Senate Bill 1204.

The bill does not appear to have a fiscal impact on state or local government.

Article I, s. 24(c) of the State Constitution requires a two-thirds vote of the members present and voting for final passage of a newly created public record or public meeting exemption. The bill creates a public record exemption for OPPAGA; thus, it requires a two-thirds vote for final passage.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb10.GVOPS

### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

## **Background**

### **Public Records Law**

Article I, s. 24(a) of the State Constitution sets forth the state's public policy regarding access to government records. The section guarantees every person a right to inspect or copy any public record of the legislative, executive, and judicial branches of government. The Legislature, however, may provide by general law for the exemption of records from the requirements of Article I, s. 24(a) of the State Constitution. The general law must state with specificity the public necessity justifying the exemption (public necessity statement) and must be no broader than necessary to accomplish its purpose.<sup>1</sup>

Public policy regarding access to government records is addressed further in chapter 119, F.S., also known as the Public Records Act. Section 119.07(1), F.S., guarantees every person a right to inspect and copy any state, county, or municipal record. Furthermore, the Open Government Sunset Review Act<sup>2</sup> provides that a public record or public meeting exemption may be created or maintained only if it serves an identifiable public purpose. In addition, it may be no broader than is necessary to meet one of the following purposes:

- Allows the state or its political subdivisions to effectively and efficiently administer a
  governmental program, which administration would be significantly impaired without the
  exemption.
- Protects sensitive personal information that, if released, would be defamatory or would jeopardize an individual's safety; however, only the identity of an individual may be exempted under this provision.
- Protects trade or business secrets.

#### Legislative Records

Article I, s. 24(a) of the State Constitution applies to records of the legislative branch; however, the Public Records Act does not apply to such records. In addition, the Open Government Sunset Review Act does not apply to an exemption that applies solely to the Legislature.<sup>3</sup>

## Office of Program Policy Analysis and Government Accountability

The Office of Program Policy Analysis and Government Accountability (OPPAGA or office) is a unit within the Office of the Auditor General.<sup>4</sup> It is a staff unit of the Legislature that performs independent examinations, program reviews, and other projects.<sup>5</sup>

The Legislative Auditing Committee appoints the director of OPPAGA by majority vote of the committee, subject to confirmation by a majority vote of the Senate and the House of Representatives. <sup>6</sup> Current law sets forth the qualifications of the director and the process for reappointment and termination of the director. It also sets forth qualifications for staff of OPPAGA and the duties of the office. <sup>7</sup>

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<sup>&</sup>lt;sup>1</sup> Article I, s. 24(c) of the State Constitution.

<sup>&</sup>lt;sup>2</sup> Section 119.15, F.S.

<sup>&</sup>lt;sup>3</sup> Section 119.15(2)(b), F.S.

<sup>&</sup>lt;sup>4</sup> OPPAGA is independent of the Auditor General for purposes of general policies established by the Legislative Auditing Committee. Subsections 11.51(1) and (2), F.S.

<sup>&</sup>lt;sup>5</sup> Section 11.51(1), F.S.

<sup>&</sup>lt;sup>6</sup> Section 11.511(1)(a), F.S.

<sup>&</sup>lt;sup>7</sup> See s. 11.511, F.S.

### **Public Record Exemption**

Current law provides that audit work papers and notes of the Auditor General are not public records.<sup>8</sup> This exemption also applies to OPPAGA work papers and notes, because OPPAGA is a unit within the Office of the Auditor General.

### Senate Bill 1204

Senate Bill 1204 amends s. 1.01, F.S., to provide that the term "OPPAGA" means an entity designated by joint rule of the Legislature or by agreement between the President of the Senate and the Speaker of the House of Representatives. As such, it deletes provisions in s. 11.51, F.S., relating to the creation and duties of OPPAGA. Removal of OPPAGA from within the Office of the Auditor General appears to remove the public record exemption currently afforded the office.

On March 8, 2011, Senate Bill 1204 passed the Senate (37-0). On March 9, 2011, Senate Bill 1204 was substituted for House Bill 7017, and on March 10, 2011, passed the House of Representatives (96-20).

Article III, s. 8(a) of the State Constitution provides that:

Every bill passed by the legislature shall be presented to the governor for approval and shall become a law if the governor approves and signs it, or fails to veto it within seven consecutive days after presentation.

Senate Bill 1204 has not been presented to the Governor.

#### Effect of Bill

The bill creates a public record exemption for OPPAGA. Work papers that relate to an authorized project or a research product are exempt<sup>9</sup> from Article I, s. 24(a) of the State Constitution. In essence, the bill recreates the public record exemption currently afforded OPPAGA as a unit within the Office of the Auditor General.

The records are not made exempt from s. 119.07(1), F.S., and the exemption is not made subject to review and repeal pursuant to the Open Government Sunset Review Act, because the Legislature is not subject to chapter 119, F.S.

The bill provides for retroactive application of the public record exemption.<sup>10</sup> It also provides a public necessity statement, as required by the State Constitution,<sup>11</sup> and an effective date that is contingent upon passage of Senate Bill 1204.

#### **B. SECTION DIRECTORY:**

Section 1 amends s. 11.51, F.S., to create a public record exemption for OPPAGA.

Section 2 provides a public necessity statement.

Section 3 provides an effective date that is contingent upon passage of SB 1204.

<sup>&</sup>lt;sup>8</sup> Section 11.45(4)(c), F.S.

<sup>&</sup>lt;sup>9</sup> There is a difference between records the Legislature designates as exempt from public record requirements and those the Legislature deems confidential and exempt. A record classified as exempt from public disclosure may be disclosed under certain circumstances. (See WFTV, Inc. v. The School Board of Seminole, 874 So.2d 48, 53 (Fla. 5th DCA 2004), review denied 892 So.2d 1015 (Fla. 2004); City of Riviera Beach v. Barfield, 642 So.2d 1135 (Fla. 4th DCA 1994); Williams v. City of Minneola, 575 So.2d 687 (Fla. 5th DCA 1991). If the Legislature designates a record as confidential and exempt from public disclosure, such record may not be released, by the custodian of public records, to anyone other than the persons or entities specifically designated in the statutory exemption. (See Attorney General Opinion 85-62, August 1, 1985).

<sup>&</sup>lt;sup>10</sup> The Supreme Court of Florida ruled that a public record exemption is not to be applied retroactively unless the legislation clearly expresses intent that such exemption is to be applied retroactively. *Memorial Hospital-West Volusia, Inc. v. News-Journal Corporation*, 729 So.2d. 373 (Fla. 2001).

<sup>&</sup>lt;sup>11</sup> Article I, s. 24(c) of the State Constitution.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

Revenues:

None.

2. Expenditures:

None.

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
  - 1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

### III. COMMENTS

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not require counties or municipalities to spend funds or to take an action requiring the expenditure of funds. This bill does not reduce the percentage of a state tax shared with counties or municipalities. This bill does not reduce the authority that municipalities have to raise revenue.

2. Other:

#### Vote Requirement

Article I, s. 24(c) of the State Constitution requires a two-thirds vote of the members present and voting for final passage of a newly created public record or public meeting exemption. The bill creates a public record exemption for OPPAGA; thus, it requires a two-thirds vote for final passage.

### **Public Necessity Statement**

Article I, s. 24(c) of the State Constitution requires a public necessity statement for a newly created or expanded public record or public meeting exemption. The bill creates a public record exemption for OPPAGA; thus, it requires a public necessity statement.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS: None.

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not applicable.

STORAGE NAME: pcb10.GVOPS DATE: 3/15/2011