



Justice Appropriations Subcommittee

Meeting Packet

**September 25, 2013
9:00 a.m. – 11:00 a.m.
Morris Hall**



The Florida House of Representatives
APPROPRIATION COMMITTEE

Justice Appropriations Subcommittee

Will Weatherford
Speaker

Charles McBurney
Chair

MEETING AGENDA

Morris Hall

September 25, 2013

- I.** Meeting Called To Order
- II.** Opening Remarks by Chair
- III.** Presentation by Staff
Long Range Financial Outlook Major Drivers for Fiscal Years 2014-15
through 2016-17
- IV.** Presentation by the Office of Economic Demographic Research
Criminal Justice Estimating Conference
- V.** Presentations by the Department of Corrections
 - A. Update on Bed Capacity
 - B. Update on Outsourcing Health Services
- VI.** Closing Remarks
- VII.** Meeting Adjourned

Justice Appropriations Subcommittee

Long-Range Financial Outlook
Major Drivers for
FY 2014-15

September 25, 2013

Long-Range Financial Outlook

Article III, Section 19(c)(1), Florida Constitution

- The Florida Constitution states that no later than September 15 of each year, the joint legislative budget commission shall issue a long-range financial outlook setting out recommended fiscal strategies for the state and its departments and agencies in order to assist the legislature in making budget decisions.
- The long-range financial outlook must include major workload and revenue estimates.
- Section 261.012(1), Florida Statutes, states that the commission shall develop a long-range three-year financial outlook.

Justice Appropriations Subcommittee

Long Range Financial Outlook

Major Drivers

(in millions)

	Fiscal Year 2014-15		
	Total GR	Recurring GR	NR GR
Tier 1 - Critical Needs			
Increase in Criminal Justice Estimating Conference (CJEC) Prison System Population	46.8	46.8	
Tier 1 - Critical Needs	46.8	46.8	
Tier 2 - Other High Priority Needs			
Department of Juvenile Justice - Behavioral Health Overlay Services	22.7	12.1	10.6
Department of Juvenile Justice - Shared Detention Cost	39.3	39.3	
Department of Juvenile Justice - Prevention and Intervention Programs	3.4	3.4	
FCO - Maintenance & Repair - Correctional Facilities	6.8		6.8
FCO - Maintenance and Repair - Juvenile Justice Facilities	2.8		2.8
Supreme Court and District Court of Appeals FCO	2.0		2.0
Tier 2 - Other High Priority Needs	77	54.8	22.2
TOTAL	123.8	101.6	22.2

Update on
Outsourcing Health
Services



Department of Corrections

Health Services Privatization

House Justice Appropriations Subcommittee

September 25, 2013

Tim Cannon
Deputy Secretary

Health Services Privatization



- **Comprehensive Health Care Contracts**
 - **Medical, mental health and dental services**
 - **Pharmacy services**
 - **Required cost savings vs. DOC operations**

Contract with Wexford Health Sources



- **Executed December 18, 2012**
- **9 Institutions**
 - South Florida Reception Center, Dade, Homestead, Everglades, Okeechobee, Martin, Hardee, DeSoto, Charlotte
- **Transition completed March 24, 2013**
- **91% of DOC employees were offered positions**
- **Contract monitoring**

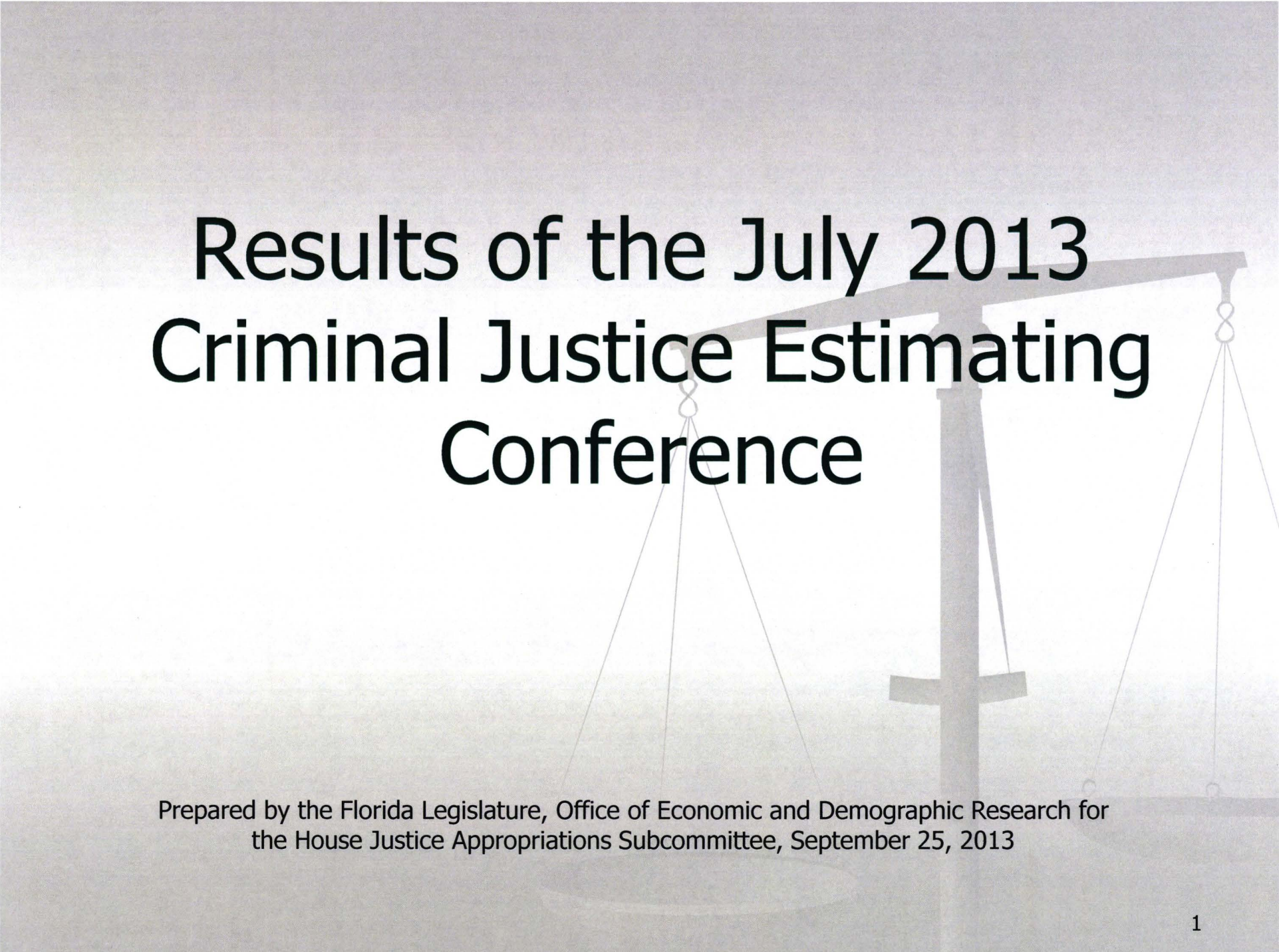
Contract with Corizon, Inc.



- **Executed October 15, 2012**
- **40 Institutions**
- **Delay due to legal challenges**
 - **12/4/12 - 2nd Judicial Circuit Court enjoined Department from implementing Corizon contract**
 - **6/5/13 - 1st District Court of Appeals reversed order**
- **Transition in progress**
 - **27 Institutions have completed transition**
 - **Remaining 13 Institutions scheduled to transition by October 13, 2013**
- **Contract monitoring**

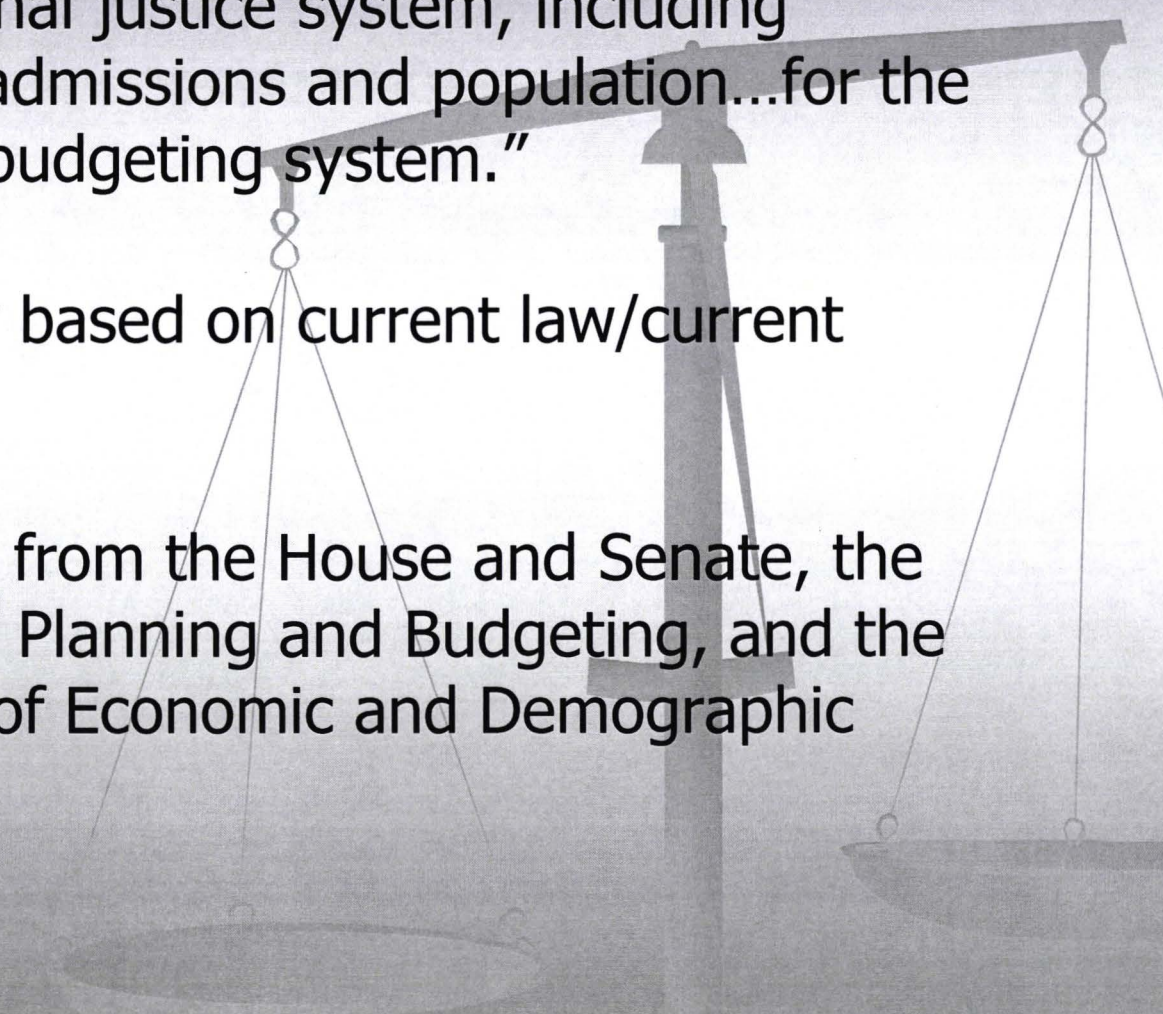
Questions





Results of the July 2013 Criminal Justice Estimating Conference

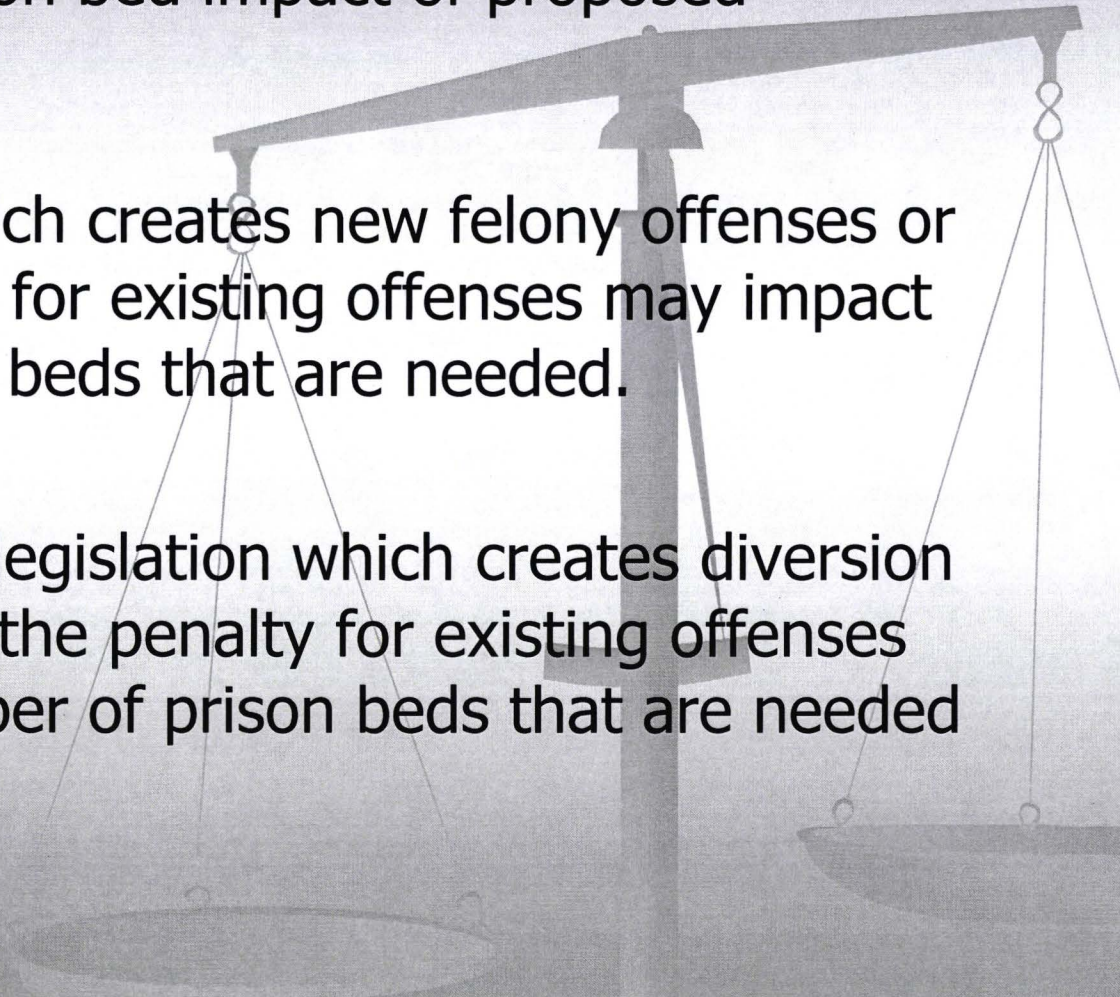
Prepared by the Florida Legislature, Office of Economic and Demographic Research for
the House Justice Appropriations Subcommittee, September 25, 2013



Criminal Justice Estimating Conference will typically meet three times a year to “develop official information relating to the criminal justice system, including forecasts of prison admissions and population...for the state planning and budgeting system.”

Projections are usually based on current law/current administration.

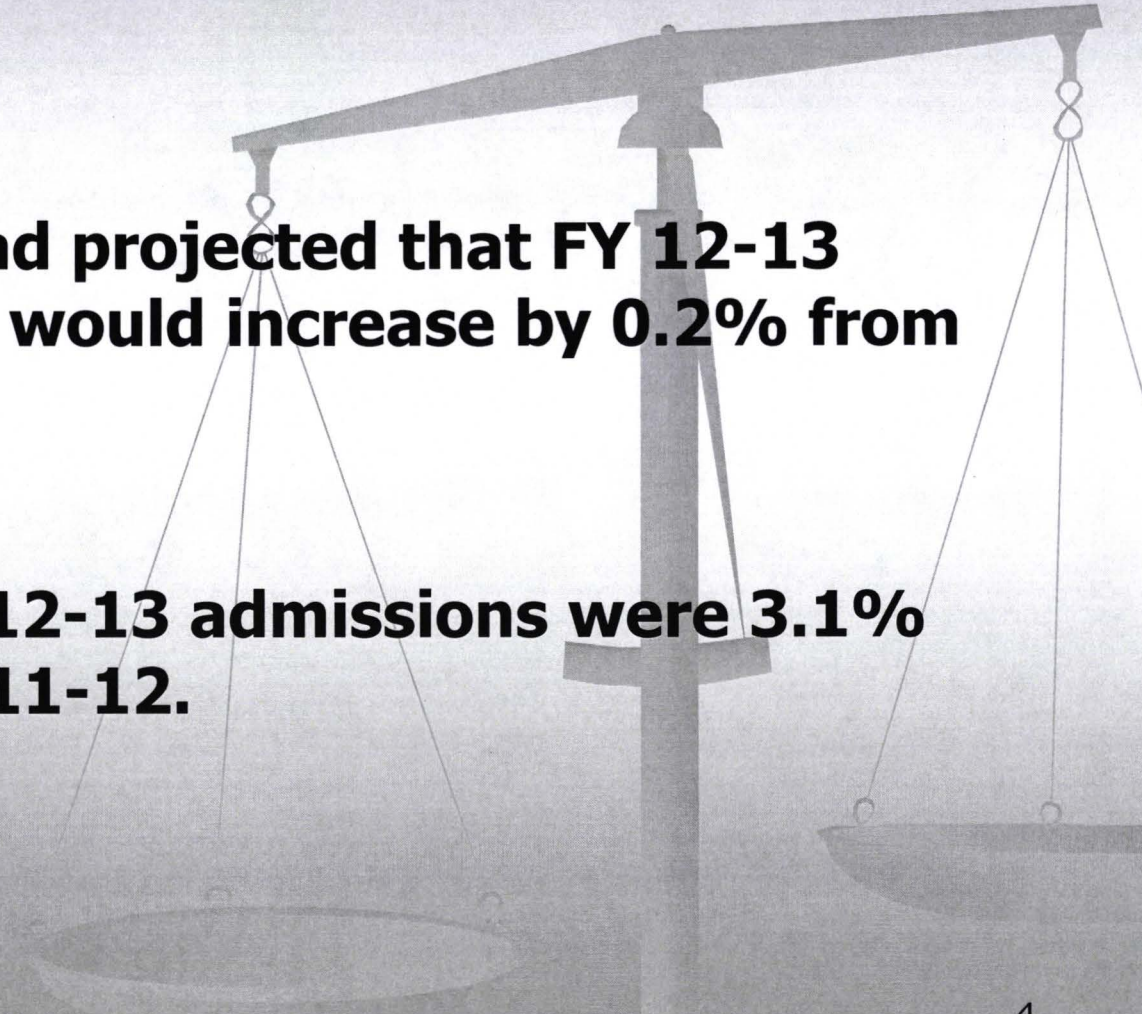
Principals include staff from the House and Senate, the Governor’s Office of Planning and Budgeting, and the Legislature’s Office of Economic and Demographic Research.



In addition, the Criminal Justice Impact Conference meets to determine the prison bed impact of proposed legislation.

Proposed legislation which creates new felony offenses or increases the penalty for existing offenses may impact the number of prison beds that are needed.

Alternatively, proposed legislation which creates diversion programs or reduces the penalty for existing offenses may impact the number of prison beds that are needed (fewer beds).



CJEC met on February 19, 2013 and again on July 23, 2013.

In February, CJEC had projected that FY 12-13 prison admissions would increase by 0.2% from FY 11-12.

However, actual FY 12-13 admissions were 3.1% higher than in FY 11-12.



Going into the July CJEC, it appeared that admissions needed to be adjusted upward from the February CJEC.

July's CJEC projected prison **admissions**
compared to February 2013 CJEC:

- + 1,556 for FY 13-14**
- + 1,985 for FY 14-15**
- + 1,999 for FY 15-16**

FY 13-14 admissions now projected to be
34,420 -- 2.7% above FY 12-13

July's CJEC projected prison population
compared to February's CJEC:

June 30th prison population:

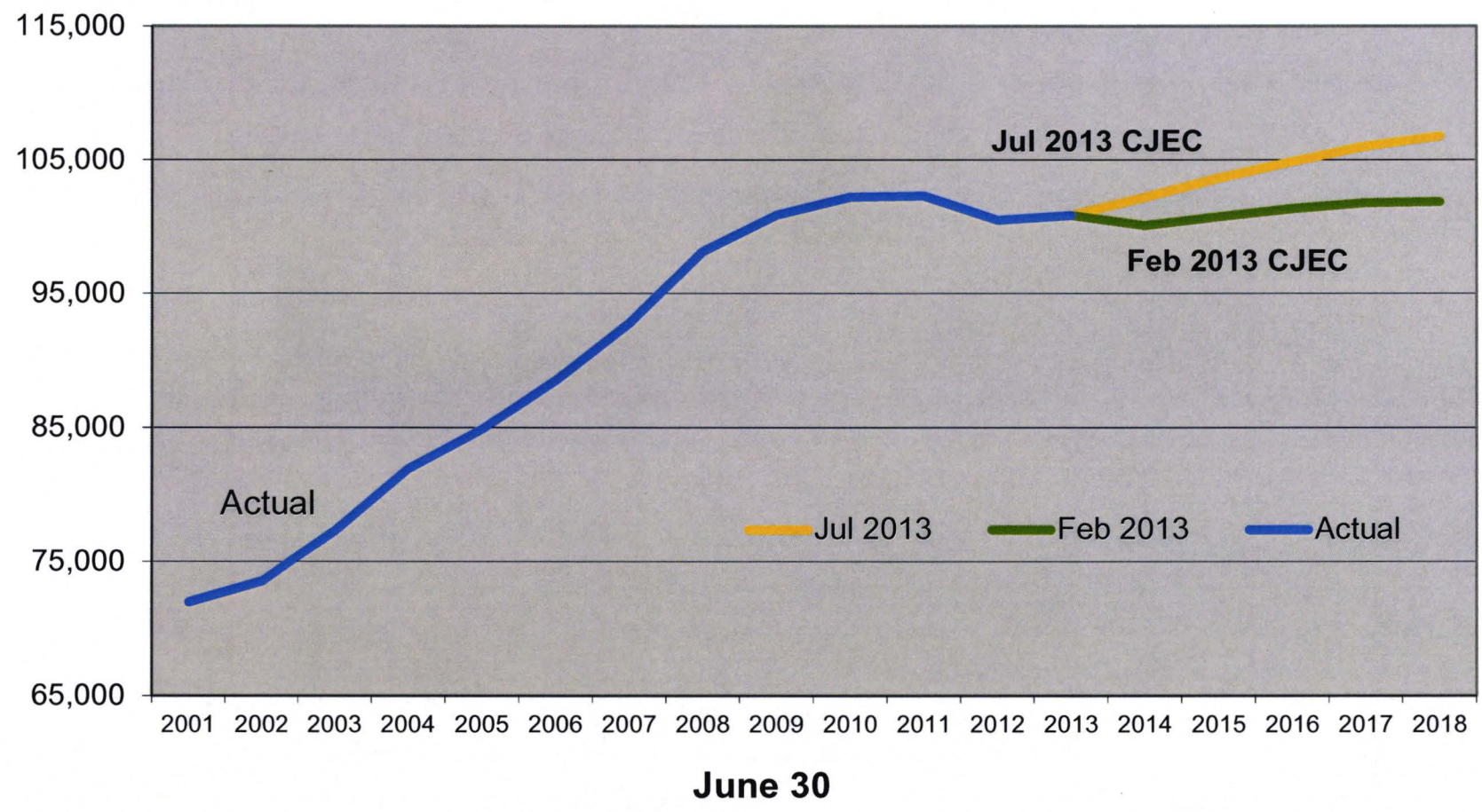
+ 2,114 for FY 13-14

+ 2,888 for FY 14-15

+ 3,511 for FY 15-16

June 30, 2014 prison population projection
102,225

Prison Population on June 30: Actual and Projected-- February 2013 and July 2013 CJECs



Four-Year Declines



- **Crime Trends**

- Index crimes
- Crime rate

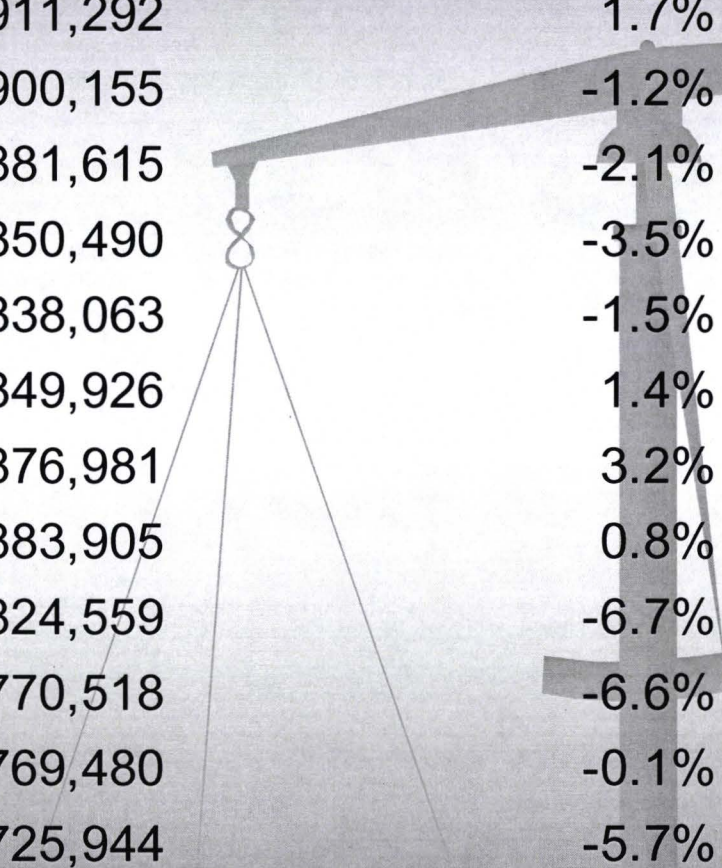
- **Judicial System Trends**

- Felony filings
- Guilty dispositions

- **Year-and-a Day Sentences –6 yrs of declines**

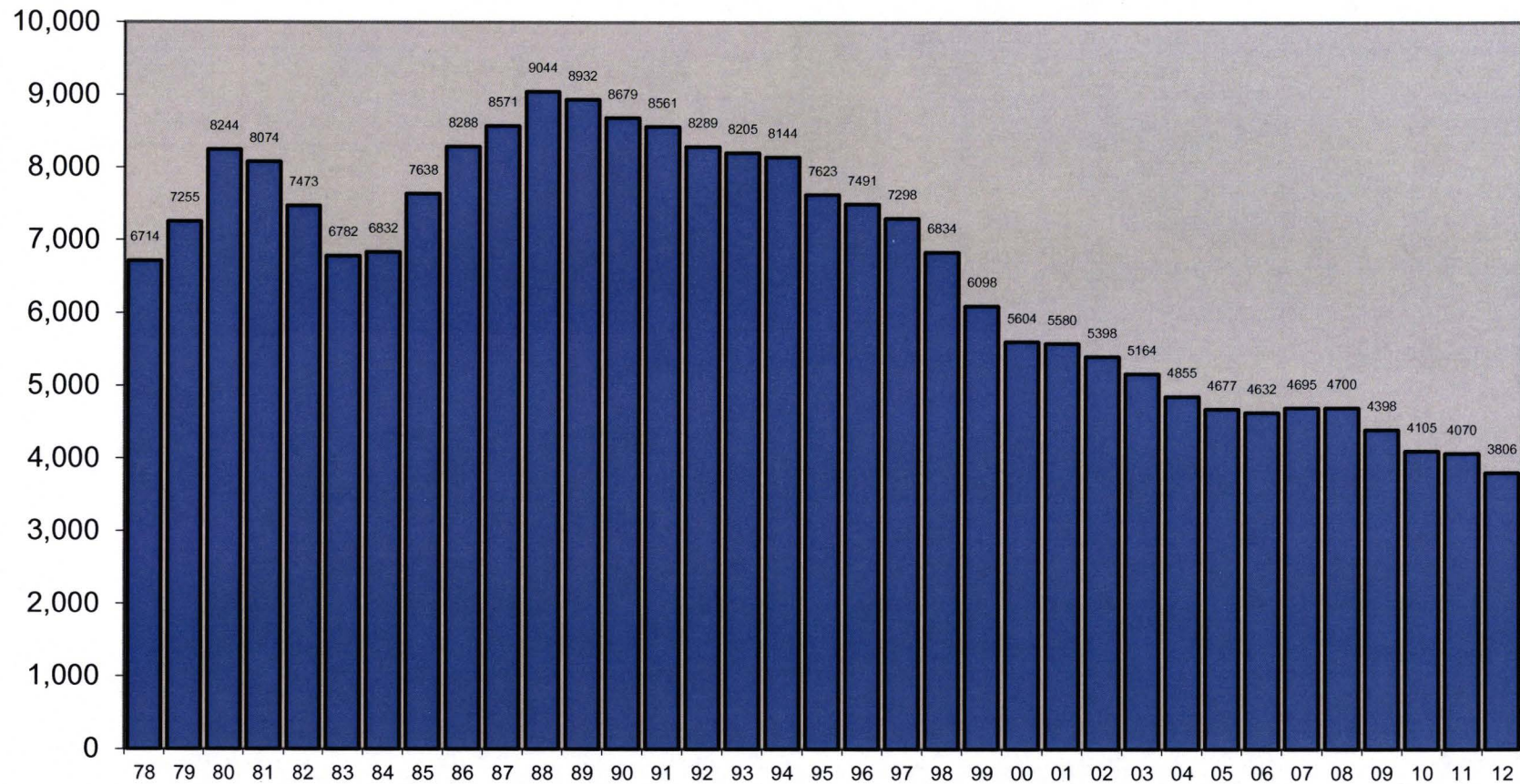
TOTAL INDEX CRIMES

		Change from prior year
2001	911,292	1.7%
2002	900,155	-1.2%
2003	881,615	-2.1%
2004	850,490	-3.5%
2005	838,063	-1.5%
2006	849,926	1.4%
2007	876,981	3.2%
2008	883,905	0.8%
2009	824,559	-6.7%
2010	770,518	-6.6%
2011	769,480	-0.1%
2012	725,944	-5.7%



CRIME RATE

Index Crimes per 100,000 Population



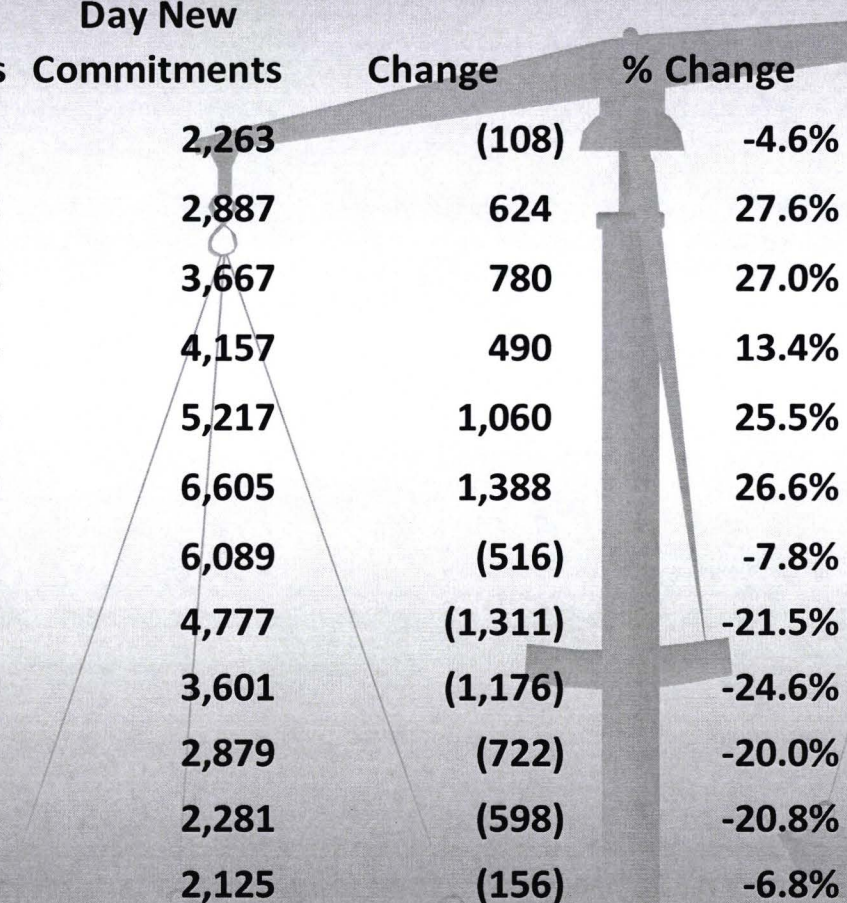
RECENT TRENDS IN FELONY FILINGS AND GUILTY DISPOSITIONS

Felony Filings	
Number	Percent Change

Guilty Dispositions	
Number	Percent Change

2000	186,086	-2.1%	138,884	-5.4%
2001	184,571	-0.8%	142,907	2.9%
2002	184,295	-0.1%	143,253	0.2%
2003	187,379	1.7%	147,707	3.1%
2004	194,863	4.0%	151,544	2.6%
2005	208,540	7.0%	159,008	4.9%
2006	220,757	5.9%	171,084	7.6%
2007	230,822	4.6%	183,993	7.5%
2008	224,478	-2.7%	186,265	1.2%
2009	205,834	-8.3%	161,146	-13.5%
2010	199,751	-3.0%	151,744	-5.8%
2011	198,586	-0.6%	147,924	-2.5%
2012	193,478	-2.6%	145,020	-2.0%
Jan-May 2013	77,121	-6.1%	58,041	-4.5%

Year-and-a-Day New Commitments to Prison



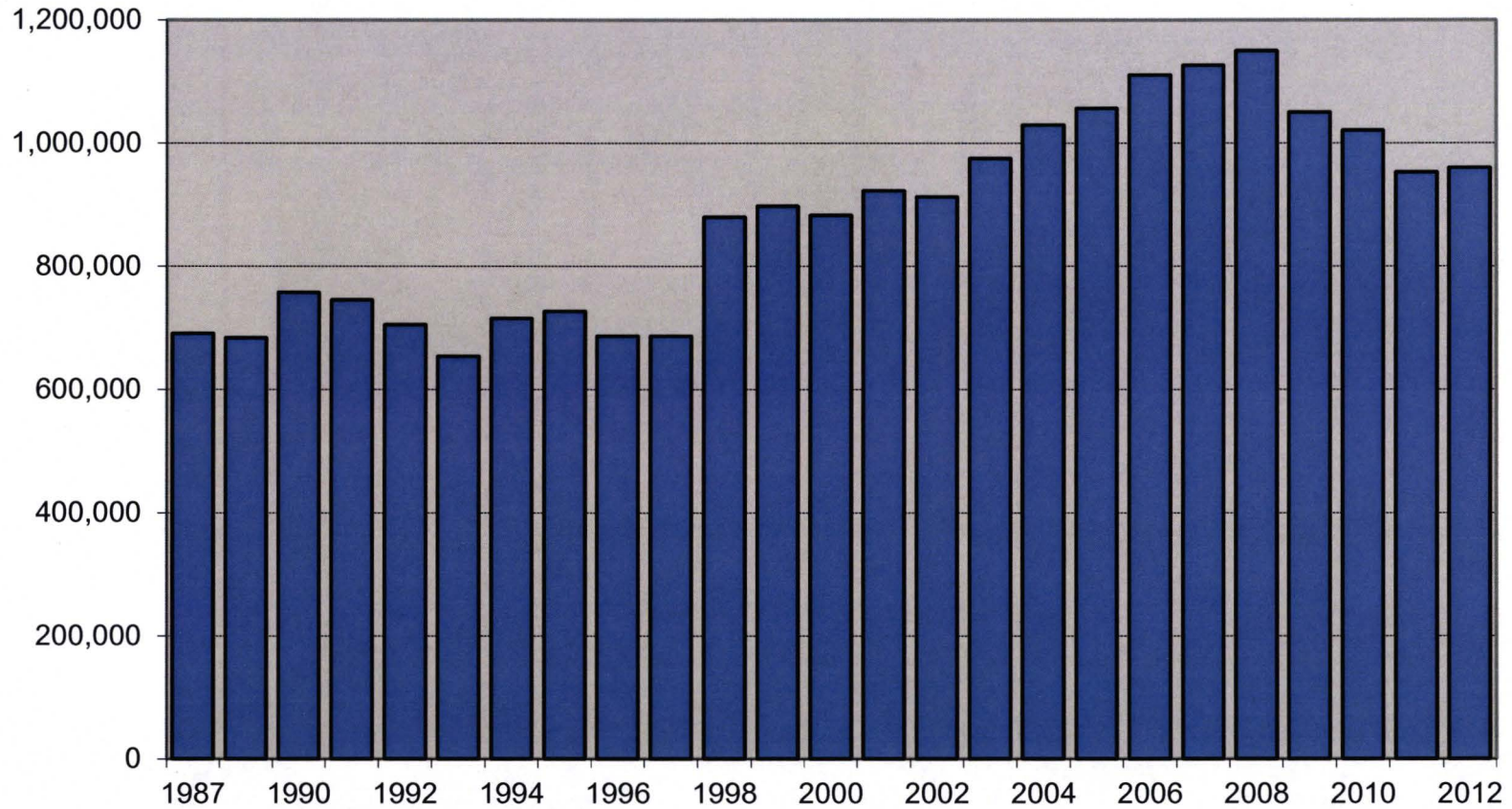
	Total New Commitments	Year-and-a-Day New Commitments	Change	% Change
FY 01-02	25,854	2,263	(108)	-4.6%
FY 02-03	28,658	2,887	624	27.6%
FY 03-04	31,638	3,667	780	27.0%
FY 04-05	31,964	4,157	490	13.4%
FY 05-06	34,546	5,217	1,060	25.5%
FY 06-07	37,299	6,605	1,388	26.6%
FY 07-08	40,491	6,089	(516)	-7.8%
FY 08-09	38,735	4,777	(1,311)	-21.5%
FY 09-10	36,450	3,601	(1,176)	-24.6%
FY 10-11	34,394	2,879	(722)	-20.0%
FY 11-12	31,376	2,281	(598)	-20.8%
FY 12-13	32,268	2,125	(156)	-6.8%

Recent Increases

- **Arrests**
- **New Commitments**
- **Technical Violators**

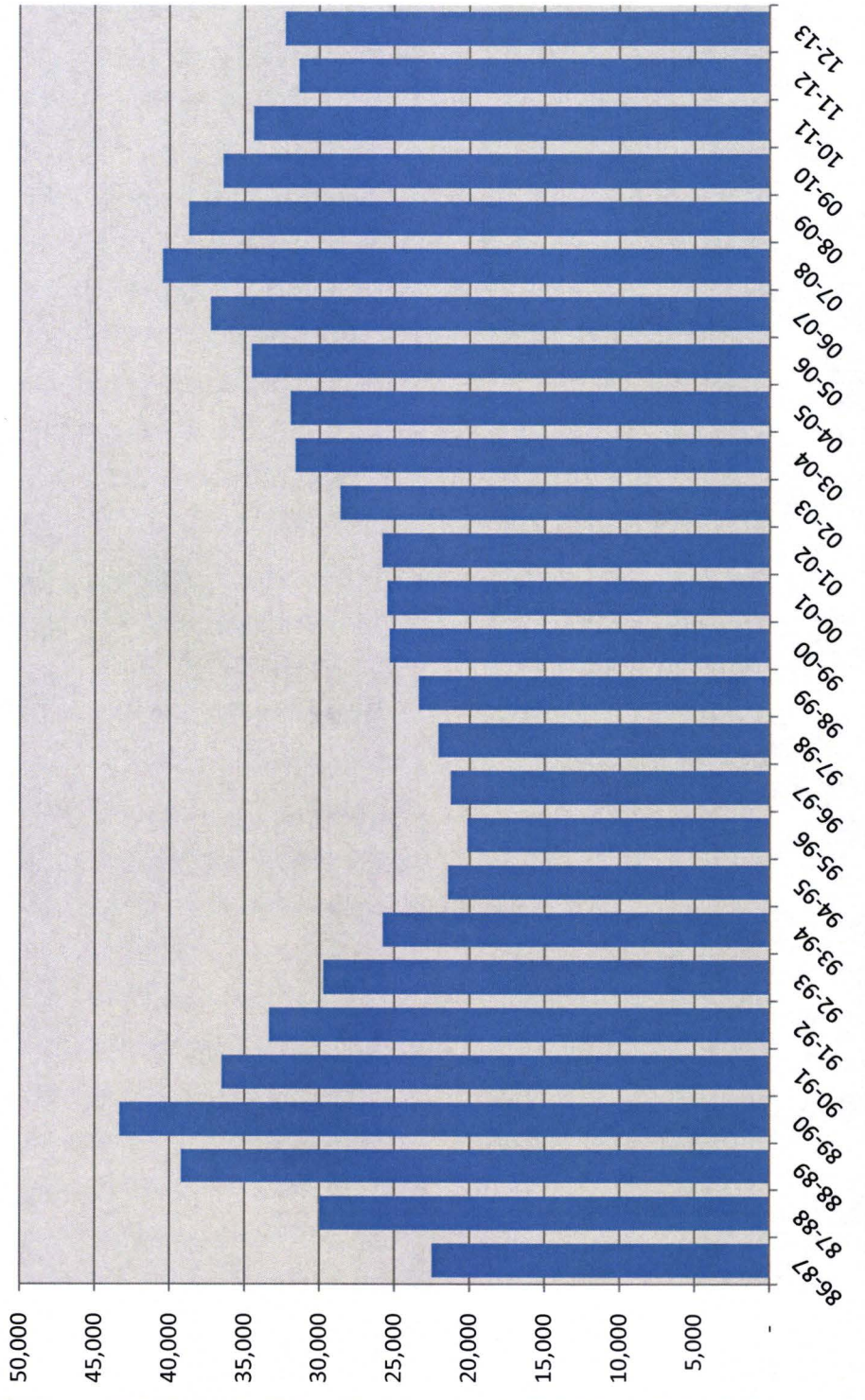


TOTAL ARRESTS

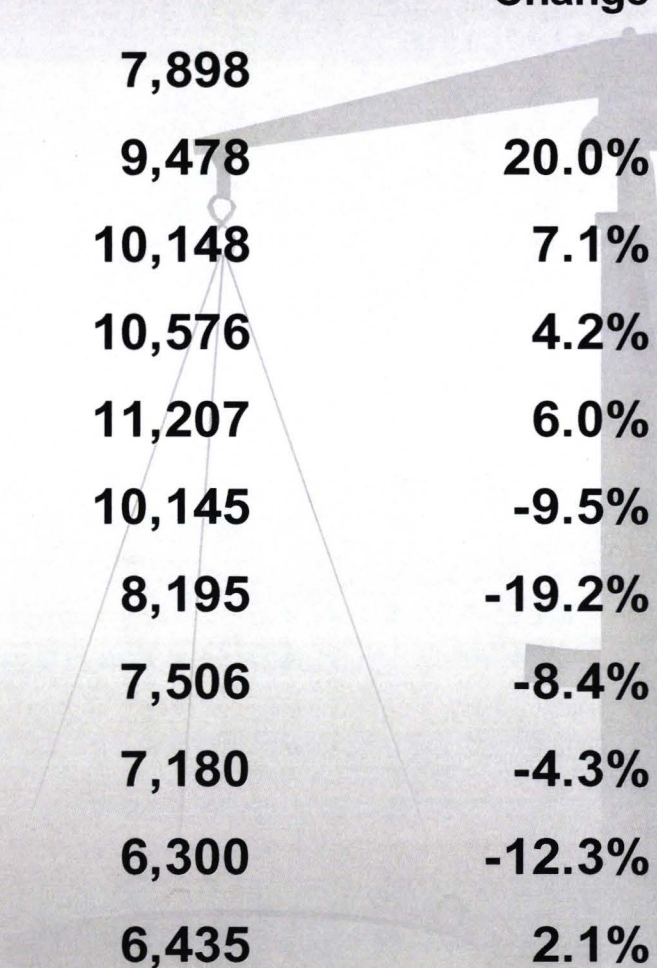


Source of data changed in 1996 to fingerprint cards and in 1998 to aggregate reports from Law Enforcement Agencies. Arrest data are not available for 1988.

New Commitments



Technical Violators to Prison



		Change
FY 2002-03	7,898	
FY 2003-04	9,478	20.0%
FY 2004-05	10,148	7.1%
FY 2005-06	10,576	4.2%
FY 2006-07	11,207	6.0%
FY 2007-08	10,145	-9.5%
FY 2008-09	8,195	-19.2%
FY 2009-10	7,506	-8.4%
FY 2010-11	7,180	-4.3%
FY 2011-12	6,300	-12.3%
FY 2012-13	6,435	2.1%

Inconsistent Indicators



■ Four Year Declines

- Crime
- Crime rate
- Felony filings
- Felony guilty dispositions
- Year-and-a-day sentences

■ Recent Increases

- Arrests
- New commitments
- Technical violators

**MONITORING PRISON ADMISSIONS TO THE DEPARTMENT OF CORRECTIONS
SINCE THE CRIMINAL JUSTICE ESTIMATING CONFERENCE HELD 7/23/2013**

MONTH	ADMISSIONS ESTIMATE	ACTUAL	MONTHLY OVER/ (UNDER)	CUMULATIVE OVER/ (UNDER)
July 2013	2,776	2,816	40	40
August 2013 *	2,889	2,661	-228	-188
Total	5,665	5,477	% Error:	-3.3%

* Preliminary actual

**MONITORING PRISON POPULATION IN THE DEPARTMENT OF CORRECTIONS
SINCE THE CRIMINAL JUSTICE ESTIMATING CONFERENCE HELD 7/23/2013**

MONTH	POPULATION ESTIMATE	ACTUAL	CUMULATIVE OVER/ (UNDER)
July 2013	100,897	100,956	59
August 2013	100,996	100,897	-99
	-0.1%	Error	

For Additional Information

Florida Legislature, Office of Economic and Demographic
Research

edr.state.fl.us