

Civil Justice Subcommittee

Thursday, February 7, 2013 8:00 AM 404 HOB

Committee Meeting Notice

HOUSE OF REPRESENTATIVES

Civil Justice Subcommittee

Start Date and Time:

Thursday, February 07, 2013 08:00 am

End Date and Time:

Thursday, February 07, 2013 12:00 pm

Location:

404 HOB

Duration:

4.00 hrs

Consideration of the following bill(s):

PCS for HB 73 -- Residential Properties

HB 87 Mortgage Foreclosures by Passidomo

HB 175 Condominiums by Fitzenhagen

HB 179 Eminent Domain Proceedings by Young

HB 351 Application of Foreign Law in Certain Cases by Metz

Consideration of the following proposed committee bill(s):

PCB CJS 13-01 -- Terms of Court

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCS for HB 73 Residential Properties

SPONSOR(S): Civil Justice Subcommittee

TIED BILLS: None IDEN./SIM. BILLS: SB 436

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Civil Justice Subcommittee		Cary MC	Bond MB

SUMMARY ANALYSIS

This PCS amends laws relating to condominiums, cooperatives, and homeowners' associations. Specifically, it:

- Removes the requirement that certain elevators be retrofitted to meet certain building codes by 2015;
- Requires the association to allow members who are entitled to copy official records to utilize smartphones, tablets, portable scanners, or other technology capable of scanning or taking pictures at no charge to the member;
- Permits board members to serve two-year board terms, if provided for by the association's bylaws or articles of incorporation:
- Allows timeshare condominium associations to use proxies during elections;
- Requires board secretaries to maintain directors' educational certificates for at least five years:
- Allows condominium boards to install code-compliant hurricane doors and other types of codecompliant hurricane protection, and includes these items as common expenses of the condominium:
- Allows extra time for the completion of planned additional phases to a condominium;
- Provides for the creation of a condominium within a condominium;
- Allows the Condominium Ombudsman and his or her staff to engage in other professions;
- Limits challenges to association member election or recall results to within 60 days after the results are released:
- Provides that a first mortgagee may be liable to the condominium or homeowners' association if title is foreclosed due to unpaid late fees, interest, costs, and reasonable attorneys fees, however the first mortgagee cannot be held liable for these fees and costs;
- Provides that associations may not suspend delinquent members from using certain common elements;
- Removes the requirement that a homeowners' association member or parcel owner submit a written request to speak at an association meeting, prior to the meeting;
- Conforms certain provisions to make the laws of condominiums, cooperatives, and homeowners' associations consistent in certain areas; and
- Otherwise contains numerous technical and clarifying changes throughout.

The PCS does not appear to create a fiscal impact on state or local governments.

The PCS provides an effective date of July 1, 2013.

DATE: 2/5/2013

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

Condominiums

A condominium is a form of ownership of real property created pursuant to ch. 718, F.S., that is comprised of units which are individually owned, but have an undivided share of access to common facilities. A condominium is created by recording a declaration of condominium in the public records of the county in which the condominium will be located. A declaration is similar to a constitution in that it governs the relationships among condominium unit owners and the condominium association. Specifically, a declaration of condominium may include covenants and restrictions concerning the use, occupancy, and transfer of the units permitted by law with reference to real property. Further, it delineates condominium association bylaws, which governs the administration of the association, including, but not limited to, quorum, voting rights, and election and removal of board members.

All unit owners are members of the condominium association, an entity responsible for the operation of the common elements owned by the unit owners which operates or maintains real property in which unit owners have use rights.⁵ The condominium association is overseen by an elected board of directors, commonly referred to as a "board of administration."

Cooperatives

A "cooperative" is a form of ownership of real property created pursuant to ch. 719, F.S., wherein legal title is vested in a corporation or other business entity, and the property's residents own shares of the company, reflecting their equity in the real estate.⁷

Like condominiums, cooperatives are created by cooperative documents and include articles of incorporation of the association, bylaws, a ground lease or any other underlying lease, a document evidencing a unit owner's membership or share in the association, and the document recognizing a unit owner's title or right of possession to his or her unit. Cooperatives are administered in accordance with these bylaws or other cooperative documents, and are run by a board of administration.

Homeowners' Associations

A "homeowners' association" is defined as a Florida corporation responsible for the operation of a community or a mobile home subdivision in which the voting membership is made up of parcel owners or their agents, in which membership is a mandatory condition of parcel ownership, and which is authorized to impose assessments that, if unpaid, may become a lien on the parcel.¹⁰

DATE: 2/5/2013

¹ Section 718.103(11), F.S.

² Section 718.104(2), F.S.

³ Section 718.104(5), F.S.

Section 718.112, F.S.

Section 718.103(2), F.S.

^o Section 718.103(4), F.S.

⁷ Section 719.103(12), F.S.

⁸ Section 719.103(13), F.S.

⁹ Section 719.106(1), F.S.

Section 720.301(9), F.S. STORAGE NAME: pcs0073.CJS.DOCX

Similar to condominiums and cooperatives, homeowners' associations are administered by an elected board of directors. ¹¹ The powers and duties of homeowners' associations include the powers and duties provided in ch. 720, F.S., and in the governing documents of the association, which include the recorded declaration of covenants, bylaws, articles of incorporation, and duly adopted amendments to those documents. ¹²

Elevator Safety

Current Situation

Current law provides that elevators in condominiums, cooperatives, and other multi-family residential buildings that were issued certificates of occupancy as of July 1, 2008, are exempt from retroactive application of future updates to the Elevator Safety Code (ASME A17.1 and A17.3) until either July 1, 2015, or until the elevator is replaced or requires major modification, whichever occurs first. These exempted elevators need not comply with future provisions of the Elevator Safety Code until July 1, 2015, so long as the elevator does not require major modification or replacement. The division is still in the rulemaking process to define "major modification."

Effect of Proposed Changes

The PCS amends s. 399.02(9), to remove the July 1, 2015, end date for the elevator safety code enforcement exemption, essentially creating a permanent exemption to compliance with future updates to the Elevator Safety Code for specified elevators. However, an exempted elevator is required to comply with all updated provisions of the Elevator Safety Code after it is replaced or substantially modified.

Condominiums

These provisions of the PCS apply only to condominium associations:

Board Members

Current Situation

Current law requires board members to serve one-year terms, unless the bylaws allow for and a majority of the total voting interests of the condominium vote for board members to serve staggered terms of no more than two years. Current law makes any person who is delinquent in the payment of any fee, fine, or special or regular assessment ineligible to serve as a board member.¹⁵

Effect of Proposed Changes

The PCS amends s. 718.112(2)(d)2., to allow association board members to serve two-year board terms provided for by the bylaws or articles of incorporation, eliminating the requirement that the membership conduct an annual vote to authorize 2-year terms.

The PCS also amends s. 718.112(2)(d)2., F.S., to make a person ineligible for condominium board membership when the person owes *any* monetary obligation to the board, and prevents the board from listing that person on the election ballot.

¹⁵ *Id*.

¹¹ See ss. 720.303 and 720.307, F.S.

¹² See ss. 720.301 and 720.303, F.S.

¹³ Section 399.02(9), F.S.

¹⁴ Department of Business and Professional Regulation 2012 Legislative Analysis Form, October 25, 2011, on file with subcommittee staff.

Proxy Voting Exemption

Current Situation

Current law provides that condominium board members must be elected by written ballot or voting machine. Unless otherwise provided in ch. 718, F.S., proxies may not be used in board member elections. ¹⁶

Effect of Proposed Changes

The PCS amends s. 718.112(2)(d)4., F.S., to provide an exemption to the subparagraph for timeshare condominium boards. Specifically, it allows proxy voting for timeshare condominium board elections.

Association Recordkeeping Requirements

Current Situation

Within 90 days after a condominium board member is elected or appointed to the board of administration, he or she must certify in writing that he or she has read the association's governing documents and current written policies, he or she will work to uphold the documents and policies, and he or she will maintain fiduciary responsibility to the association's members. In lieu of the written certification, the director can obtain certification from a division-approved educational provider. Currently, the certification must be maintained for five years after the director's election.¹⁷

Effect of Proposed Changes

The PCS amends s. 718.112(2)(d)4.b., F.S. to require that a director's certification be maintained for either five years after the director's election, or for the duration of the director's uninterrupted tenure, whichever is longer.

Windstorm Protection

Current Situation

Under current law, a condominium board must adopt hurricane shutter specifications for its buildings. The board may also approve the installation of hurricane shutters, impact glass, and code-compliant windows. ¹⁸ Unless otherwise provided in the declaration, the expense of installation, replacement, operation, repair, and maintenance of hurricane shutters or other hurricane protection by the board pursuant to that provision is a common expense. ¹⁹

Effect of Proposed Changes

This PCS amends s. 718.113(5)(a), F.S., to allow a condominium board to also approve the installation of code-compliant doors and other types of code-compliant hurricane protection. In addition, the PCS amends s. 718.115(1)(e), F.S., to include impact glass, code-compliant windows and doors, and other types of code-compliant hurricane protection as common expenses of the condominium.

DATE: 2/5/2013

¹⁶ Section 718.112(2)(d)4., F.S.

¹⁷ Section 718.112(2)(d)4.b., F.S.

¹⁸ Section 718.113(5)(a), F.S. ¹⁹ Section 718.115(1)(e), F.S.

Phase Condominiums

Current Situation

A developer may develop a condominium in phases if the original declaration of condominium, or an amendment to that declaration, provides for and describes in detail all anticipated phases and the impact that the completion of subsequent phases will have upon the initial phase. In addition, the time period for completion of the proposed phases cannot exceed seven years from the date of the recording of the declaration. If the phases are not added within seven years from the date of the recording of the declaration, the right to add additional phases expires. 20

Effect of Proposed Changes

The PCS amends s. 718.403(1), F.S., to provide that the unit owners may extend the seven-year period to allow for an additional three years for completion, beginning at the end of the original period. The vote to extend must occur within the last three years of the original seven-year period. The amendment to the declaration to extend the seven-year period is not an amendment, subject to s. 718.110(4), F.S., which requires approval of all unit owners in the condominium. Rather, it is a general amendment to the declaration, requiring approval by at least two-thirds of the unit owners, pursuant to s. 718.110(1)(a), F.S.

Secondary Condominiums

Current Situation

The Florida Condominium Act does not currently address the concept of primary and secondary condominiums or condominiums within condominium parcels.

Effect of Proposed Changes

The PCS creates s. 718.406, F.S., to allow for the development of a secondary condominium within one or more condominium units pursuant to a secondary condominium declaration. Unless the declaration of condominium of the primary condominium provides otherwise, no secondary condominium can be created, and no amendment to the primary condominium declaration may permit secondary condominiums to be created, unless approved by the primary condominium unit owners and lien-holders.²¹ Once approved, the primary condominium association, the owner of the subdivided parcel, and the holders of liens upon the subdivided parcel shall have approval rights regarding the creation of the secondary condominium and its declaration.

The secondary condominium is governed by both the primary condominium declaration and the secondary condominium declaration. The primary condominium declaration controls the secondary, in the event of a conflict. Moreover, the secondary condominium association represents its unit owners in the primary condominium association, with the president of the secondary condominium association casting the secondary association's vote in the primary condominium association.

The primary condominium association may furnish insurance required by s. 718.111(11), F.S., for both the primary and secondary condominium if the primary condominium declaration allows it, and the board of the primary condominium association is permitted to adopt hurricane shutter and other hurricane protection specifications for both the primary and secondary condominium. Further, common expenses due the primary condominium association with respect to a subdivided unit are a common expense of the secondary condominium association, and are collected by the secondary condominium association from its members to be paid to the primary condominium association.

DATE: 2/5/2013

²⁰ Section 718.403(1), F.S.

²¹ See s. 718.110, F.S.

Finally, an owner or mortgagee of a unit in a secondary condominium must register with the primary condominium in order to receive notices of delinquencies of, or foreclosure against, the secondary condominium due to non-payment by the subdivided parcel owner, and of release of the unit in the secondary condominium from any such delinquency or foreclosure.

Ombudsman

Current Situation

In 2004, the Legislature re-created the Office of the Condominium Ombudsman.²² The Ombudsman is an attorney appointed by the Governor who is charged with certain duties, including but not limited to:

- Preparing and issuing reports and recommendations to the Governor, the Department, the division, the Advisory Council on Condominiums, the President of the Senate, and the Speaker of the House of Representatives on any matter or subject within the jurisdiction of the division;
- Acting as a liaison between the Division, unit owners, boards of directors, board members, community association managers, and other affected parties;
- Monitoring and reviewing procedures and disputes concerning condominium elections or meetings, including enforcement when the Ombudsman believes election misconduct has occurred;
- Making recommendations to the Division for changes in rules and procedures for the filing, investigation, and resolution of complaints filed by unit owners, associations, and managers;
- Providing resources to assist members of boards of directors and officers of associations to carry out their powers and duties consistent with the statutes, division rules, and the condominium documents governing the association;
- Encouraging and facilitating voluntary meetings with and between unit owners, boards of directors, board members, community association managers, and other affected parties when the meetings may assist in resolving a dispute within a community association before a person submits a dispute for a formal or administrative remedy; and
- Assisting with the resolution of disputes between unit owners and the association or between unit owners when the dispute is not within the jurisdiction of the Division to resolve.²³

The Ombudsman, along with office staff, is restricted from certain acts such as actively engaging in any other business or profession, serving as the representative of any political party, executive committee, or other governing body of a political party, serving as an executive, officer or employee of a political party, receiving remuneration for activities on behalf of any candidate for public office, or campaigning for a candidate for political office.²⁴ Essentially, an officer or full-time employee of the Ombudsman's office may not actively engage in any other business or profession.

Effect of Proposed Changes

The PCS amends s. 718.5011(2), F.S., to provide that an officer or full-time employee of the Ombudsman's office may engage in another business or profession, so long as it does not directly or indirectly relate to or conflict with his or her work in the Ombudsman's office.

Homeowners' Associations

This provision of the PCS applies only to homeowners' associations:

PAGE: 6

²² Chapter 2004-385, L.O.F.

²³ Section 718.5012, F.S.

²⁴ Section 718.5011(2), F.S. STORAGE NAME: pcs0073.CJS.DOCX DATE: 2/5/2013

Members' Right to Speak

Current Situation

In order to speak at a homeowners' association meeting, current law requires that a member and/or parcel owner first provide written notice to the association. The notice must be received prior to the meeting; if this written request is not received, a member may not speak at the meeting.²

Effect of Proposed Changes

The PCS amends s. 720.306(6), F.S., to eliminate the requirement that homeowners' association members and/or parcel owners submit a written request to speak at the association meeting, prior to the meeting. Members and parcel owners may speak if present at the meeting.

Changes to Laws Related to Condominiums, Cooperatives, and Homeowners' Associations

This PCS makes uniform changes to certain aspects of the Condominium Act, the Cooperative Act, and the statute governing Homeowners' Associations.

Official Records

Current Situation

Current law requires condominium associations, cooperatives, and homeowners' associations to maintain the official records of the association within the state. These records are open to inspection by any association member or authorized representative at any time. The right to inspection includes the right to copies at the reasonable expense of the member.²⁶

Effect of Proposed Changes

The PCS amends ss. 718.111(12)(c), 719.104(2)(b), and 720.303(5), F.S., to provide a member the right to use his or her smartphone, tablet, portable scanner, or other technology capable of scanning or taking pictures in lieu of the association providing copies to the member, without charge to the member.

Election and Recall Challenge Procedures

Current Situation

Current law allows any member of a condominium, cooperative, or homeowners' board to be recalled and removed from office by a majority of all the voting interests.²⁷ If a recall is approved by a majority of all voting interests at a meeting or by an agreement in writing, the board must notice and hold a board meeting within five business days; at that meeting, the board must determine whether to certify the recall.28

If the board fails to notice and/or hold a board meeting within five business days, the recall will automatically be deemed effective.²⁹ Currently, there is no specified procedure regarding challenging the validity of the recall. Moreover, there are no time limitations regarding challenging an election process, generally.

²⁹ See ss. 718.112(2)(j)4., 719.106(1)(f)4., and 720.303(10)(c)2.f., F.S.

STORAGE NAME: pcs0073.CJS.DOCX DATE: 2/5/2013

²⁵ Section 720.306(6), F.S.

²⁶ See ss. 718.111(12)(c), 719.104(2)(b), and 720.303(5), F.S.

²⁷ See ss. 718.112(2)(j), 719.106(1)(f) and 720.303(10)(b)1., F.S.

²⁸ See ss. 718.112(2)(j)1., 719.106(1)(f)1., and 720.303(10(b)5.c.2., F.S.

Current law requires condominium board members to certify in writing to the secretary of the association within 90 days of election that he or she has read the association's declaration of condominium, articles of incorporation, bylaws, and current written policies. Alternatively, the new board member may complete a department-approved education curriculum.³⁰

For a condominium, a person who is delinquent in the payment of any fee, fine, or special or regular assessment is not eligible for board membership.³¹

Effect of Proposed Changes

The PCS creates ss. 718.112(2)(j)5., 719.106(1)(f)5., and 720.303(10)(g), F.S., which allow a unit or parcel owner representative to file a petition challenging the board's failure to act on a recall. The petition must be filed within 60 days after the expiration of the applicable five-business-day period. The review of the petition is limited to the sufficiency of service on the board and the facial validity of the written agreement or ballots filed.

Similarly, the PCS creates ss. 718.112(2)(j)7., 719.106(1)(f)7., and 720.303(10)(k), F.S., which allow a board member who has been recalled to file a petition challenging the validity of the recall. The petition must be filed within 60 days after the recall is deemed certified, and must name the condominium, cooperative, or homeowners' association and the unit owner representative as respondents. The PCS prohibits the Division of Florida Condominiums, Timeshares, and Mobile Homes of the Department of Business and Professional Regulation (Division) from accepting a recall petition, regardless of the reason for filing, if there is 60 or fewer days until the scheduled reelection of the board member sought to be recalled, or when 60 or fewer days have elapsed since the election of the board member that sought to be recalled.

The PCS also creates s. 718.112(2)(d)4.c., F.S., and amends ss. 719.106(1)(d)1. and 720.306(9)(a), F.S., to require that any challenge to the election process must be commenced within 60 days after the election results are announced.

The PCS amends s. 719.106(1)(d)1., F.S., to require cooperative board members to certify in writing to the secretary of the association within 90 days of election that he or she has read the association's declaration of condominium, articles of incorporation, bylaws, and current written policies. Alternatively, the new board member may complete a department-approved education curriculum. This conforms the law respecting cooperatives to current condominium law in this regard.

Limitation on Use of Common Elements

Current Situation

Condominiums, cooperatives, and homeowners' associations own common elements and facilities. Under current law, these entities are able to take action against owners and/or residents that do not comply with the provisions of the declaration bylaws, or reasonable rules. Sanctions may include suspending, for a reasonable time, the right of a unit owner, tenant, or guest to use the common elements, common facilities, or any other association property. 32

STORAGE NAME: pcs0073.CJS.DOCX

DATE: 2/5/2013

³⁰ See s. 718.112(2)(d)4.b., F.S. See ss. 718.112(2)(d)2., F.S.

³² See ss. 718.303(3), 719.303(3), and 720.305(2).

Effect of Proposed Changes

The PCS limits which common elements the association may restrict the unit owner, tenant, or guest from using. Specifically, the PCS amends ss. 718.303(3)(a), 719.303(3)(a), and 720.305(2)(a), F.S., to prohibit an association from restricting the use of:

- Limited common elements intended to be used only by that unit;
- · Common elements needed to access the unit;
- Utility services provided to the unit;
- · Parking spaces; and
- Elevators.

The PCS does not include the 'elevators' provision in regards to homeowners' associations, but does include a provision prohibiting the homeowners' association from impairing the right of an owner or tenant of a parcel to have vehicular and pedestrian ingress to and from the parcel, including the right to park.

Conforming Laws Related to Condominiums, Cooperatives, and Homeowners' Associations

This PCS conforms certain aspects of the Condominium Act, the Cooperative Act, and/or the statute governing Homeowners' Associations.

Cooperative and Homeowners' Association Records

Current Situation

Pursuant to s. 719.104(2), F.S., the official records of a cooperative association must be open to inspection by any association member or authorized representative; however, certain records are not accessible to unit owners. Exempted information includes:

- Records that were prepared by an association attorney, records that reflect a mental impression, conclusion, litigation strategy or legal theory, or records that were prepared exclusively for imminent litigation or administrative proceedings;
- Information obtained by an association in connection with the approval of the lease, sale, or other transfer of a unit; and
- Medical records of unit owners.³³

Effect of Proposed Changes

The PCS amends s. 719.104(2)(c), F.S., to clarify that records protected by attorney-client privilege, as provided in s. 90.502, F.S., and work-product privilege are exempt from disclosure. Further, the PCS includes several other records that may not be accessible to unit owners, including:

- Personnel records of association employees;
- Identifying information of a unit owner, other than the address provided to fulfill the association's notice requirements:
- Electronic security measures that are used by the association to safeguard data, such as passwords; and
- The software and operating system used by the association, as the data is part of the official records of the association.

The PCS also amends s. 720.303(5)(c)3., F.S., to exempt personnel records of management company employees from disclosure by members, in conformity with current condominium and proposed cooperative law.³⁴

These provisions substantially mirror the Condominium Act.

Amendment of Documents

Current Situation

Current law allows condominiums, cooperatives, and homeowners' associations, through the declaration of condominium, cooperative documents, and bylaws, to establish procedures for amending said documents.³⁵ Specifically, the Condominium Act provides that for any mortgage entered into after October 1, 2007, provisions in the declaration, articles of incorporation, or bylaws that require mortgagee consent in matters that do not affect the rights or interests of the mortgagee are rendered unenforceable.³⁶ The Act specifically delineates which matters mortgagee consent will still be required for and provides procedures for obtaining mortgagee consent for those matters.³⁷

Effect of Proposed Changes

The PCS creates ss. 719.1055(7), F.S., and 720.306(1)(d), F.S., to provide substantially the same provisions regarding mortgage approval for both cooperatives and homeowners' associations.

Board Meetings for the Purpose of Discussing Personnel Matters

Current Situation

Generally, association meetings are open to unit owners.³⁸ Pursuant to the Condominium Act, a condominium board may close meetings from the public when the board meets with the association's attorney to seek legal advice or when the board meeting is held for the purpose of discussing personnel matters.³⁹ Conversely, cooperatives are only able to close meetings from the public when it is meeting with the board's attorney.⁴⁰

Effect of Proposed Changes

The PCS amends s. 719.106(1)(c), F.S., to make cooperative law consistent with condominiums regarding a meeting held for the purpose of discussing personnel matters.

First Mortgagee Liability for Assessments

Current Situation

Under the Condominium Act, the first mortgagee, usually the previous owner's bank or lender, or its successors or assignees who acquire title to a unit by foreclosure/deed in lieu of foreclosure, may be liable to the association if the foreclosure is due to unpaid assessments.⁴¹ However, the liability is limited to the lesser of:

DATE: 2/5/2013

³⁴ See ss. 718.111(12)(c) and

³⁵ See ss. 718.110, 719.1055, and 720.306, F.S.

³⁶ Section 718.110(11), F.S.

³⁷ Id.

³⁸ See ss. 718.112(2)(c), 719.106(1)(c), and 720.306(6), F.S.

³⁹ Section 718.112(1)(c)3., F.S. ⁴⁰ Section 719.106(1)(c), F.S.

⁴¹ See s. 718.116(1)(b), F.S. **STORAGE NAME**: pcs0073.CJS,DOCX

- Unpaid assessments that accrued within the previous twelve months; or
- One percent of the original mortgage debt.⁴²

This liability only attaches if the lender is joined with the association as a defendant in the foreclosure action.⁴³

Effect of Proposed Changes

The PCS creates ss. 719.108(3) and (4), F.S., to make cooperatives consistent with condominiums regarding lender liability after foreclosure.

Other

This PCS contains numerous technical and clarifying changes throughout.

B. SECTION DIRECTORY:

Section 1 amends s. 399.02, F.S., relating to the Elevator Safety Code.

Section 2 amends s. 718.111, F.S., relating to official records.

Section 3 amends s. 718.112, F.S., relating to bylaws.

Section 4 amends s. 718.113, F.S., relating to maintenance; limitation upon improvement; display of flag; hurricane shutters; display of religious decorations.

Section 5 amends s. 718.115, F.S., relating to common expenses and common surplus.

Section 6 amends s. 718.303, F.S., relating to obligations of owners and occupants; remedies.

Section 7 amends s. 718.403, F.S., relating to phase condominiums.

Section 8 creates s. 718.406, F.S., relating to condominiums created within condominium parcels.

Section 9 amends s. 718.5011, F.S., relating to ombudsman; appointment; administration.

Section 10 amends s. 719.104, F.S., relating to cooperatives; access to units; records; financial reports; assessments; purchase of leases.

Section 11 amends s. 719.1055, F.S., relating to amendment of cooperative documents; alteration and acquisition of property.

Section 12 amends s. 719.106, F.S., relating to bylaws; cooperative ownership.

Section 13 amends s. 719.303, F.S., relating to obligations of owners.

Section 14 amends s. 720.303, F.S., relating to association powers and duties; meetings of board; official records; budgets; financial reporting; association funds; recalls.

Section 15 amends s. 720.305, F.S., relating to obligations of members; remedies at law or in equity; levy of fines and suspension of use rights.

43 ld

STORAGE NAME: pcs0073.CJS.DOCX DATE: 2/5/2013

⁴² Id.

Section 16 amends s. 720.306, F.S., relating to meetings of members; voting and election procedures; amendments.

Section 17 provides an effective date of July 1, 2013.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

The bill does not appear to have any impact on state expenditures.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Section 1 of this PCS, regarding elevator codes, will have a positive fiscal impact on associations and the owners of multi-family structures, and a corresponding negative fiscal impact on companies that provide such services.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The PCS does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

STORAGE NAME: pcs0073.CJS.DOCX DATE: 2/5/2013

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

n/a

STORAGE NAME: pcs0073.CJS.DOCX DATE: 2/5/2013

1 A bill to be entitled 2 An act relating to residential properties; amending s. 3 399.02, F.S.; exempting certain elevators from specific code update requirements; amending s. 4 5 718.111, F.S.; revising the requirement for physical 6 documents to be provided to an association member; increasing the minimum total annual revenues required 7 8 for different categories of financial statements; 9 amending s. 718.112, F.S.; revising provisions 10 relating to the terms of condominium board of 11 administration members; revising condominium unit 12 owner meeting notice requirements; providing for 13 nonapplicability to associations governing timeshare 14 condominiums of certain provisions relating to 15 elections of board members; revising recordkeeping 16 requirements of a condominium association board; 17 requiring commencement of challenges to an election 18 within a specified period; providing requirements for 19 challenging the failure of a board to duly notice and 20 hold the required board meeting or to file the 21 required petition for a recall; providing requirements 22 for recalled board members to challenge the recall; 23 prohibiting the Divisions of Florida Condominiums, 24 Timeshares, and Mobile Homes of the Department of 25 Business and Professional Regulation from accepting 26 recall petitions for filing under certain 27 circumstances; amending s. 718.113, F.S.; providing 28 requirements for a condominium association board

Page 1 of 67

PCS for HB 73.docx

relating to the installation of hurricane shutters, impact glass, code-compliant windows or doors, and other types of code-compliant hurricane protection under certain circumstances; amending s. 718.115, F.S.; conforming provisions to changes made by the act; amending s. 718.303, F.S.; revising provisions relating to imposing remedies against a noncompliant or delinquent condominium unit owner or member; amending s. 718.403, F.S.; providing requirements for the completion of phase condominiums; creating s. 718.406, F.S.; providing definitions; providing requirements for condominiums created within condominium parcels; providing for the establishment of primary condominium and secondary condominium units; providing requirements for association declarations; authorizing a primary condominium association to provide insurance and adopt hurricane shutter or hurricane protection specifications under certain conditions; providing requirements relating to assessments; providing for resolution of conflicts between primary condominium declarations and secondary condominium declarations; providing requirements relating to common expenses due the primary condominium association; amending s. 718.5011, F.S.; revising the restriction on officers and full-time employees of the ombudsman from engaging in other businesses or profession; amending s. 719.104, F.S.; revising the requirement for physical documents to be

Page 2 of 67

PCS for HB 73.docx

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

47

48

49

50

51

52

53

54

55

56

57 provided to an association member; specifying 58 additional records that are not accessible to unit 59 owners; amending s. 719.1055, F.S.; revising 60 provisions relating to the amendment of cooperative 61 documents; providing legislative findings and a 62 finding of compelling state interest; providing 63 criteria for a consent or joinder to an amendment; 64 requiring notice regarding proposed amendments to 65 mortgagees; providing criteria for notification; 66 providing for voiding certain amendments; amending s. 67 719.106, F.S.; revising applicability of certain board 68 of administration meeting requirements; requiring 69 commencement of challenges to an election within a 70 specified period; providing requirements for 71 challenging the failure of a board to duly notice and 72 hold the required board meeting or to file the 73 required petition for a recall; providing requirements 74 for recalled board members to challenge the recall; 75 prohibiting the division from accepting recall 76 petitions for filing under certain circumstances; 77 providing education requirements for board members; 78 amending s. 719.303, F.S.; revising provisions 79 relating to imposing remedies against a noncompliant 80 or delinquent cooperative unit owner or member; 81 amending s. 720.303, F.S.; revising the requirement 82 for physical documents to be provided to an 83 association member; increasing the minimum total 84 annual revenues required for different categories of

Page 3 of 67

PCS for HB 73.docx

85 financial statements; revising the types of records 86 that are not accessible to homeowners' association 87 members and parcel owners; providing requirements for 88 challenging the failure of a board to duly notice and 89 hold the required board meeting or to file the 90 required petition for a recall; providing requirements 91 for recalled board members to challenge the recall; 92 prohibiting the division from accepting recall 93 petitions for filing under certain circumstances; 94 amending s. 720.305, F.S.; revising provisions 95 relating to imposing remedies against a noncompliant 96 or delinguent homeowners' association member and 97 parcel owner; amending s. 720.306, F.S.; revising 98 provisions relating to the amendment of homeowners' 99 association declarations; providing legislative 100 findings and a finding of compelling state interest; 101 providing criteria for consent or joinder to an 102 amendment; requiring notice to mortgages regarding 103 proposed amendments; providing criteria for 104 notification; providing for voiding certain 105 amendments; revising provisions relating to right to 106 speak at a homeowners' association meeting; requiring 107 commencement of challenges to an election within a 108 specified period; providing an effective date.

109

Be It Enacted by the Legislature of the State of Florida:

111 112

110

Section 1. Subsection (9) of section 399.02, Florida

Page 4 of 67

PCS for HB 73.docx

Statutes, is amended to read:

399.02 General requirements.-

- Escalators, ASME A17.1 and A17.3, which require Phase II
 Firefighters' Service on elevators may not be enforced until
 July 1, 2015, or until the elevator is replaced or requires
 major modification, whichever occurs first, on elevators in
 condominiums or multifamily residential buildings, including
 those that are part of a continuing care facility licensed under
 chapter 651, or similar retirement community with apartments,
 having a certificate of occupancy by the local building
 authority that was issued before July 1, 2008. This exception
 does not prevent an elevator owner from requesting a variance
 from the applicable codes before or after July 1, 2015. This
 subsection does not prohibit the division from granting
 variances pursuant to s. 120.542 and subsection (8). The
 division shall adopt rules to administer this subsection.
- Section 2. Paragraph (c) of subsection (12) and paragraphs (a) and (b) of subsection (13) of section 718.111, Florida Statutes, is amended to read:
 - 718.111 The association.-
 - (12) OFFICIAL RECORDS.—
- (c) The official records of the association are open to inspection by any association member or the authorized representative of such member at all reasonable times. The right to inspect the records includes the right to make or obtain copies, at the reasonable expense, if any, of the member. The association may adopt reasonable rules regarding the frequency,

Page 5 of 67

PCS for HB 73.docx

time, location, notice, and manner of record inspections and copying. The failure of an association to provide the records within 10 working days after receipt of a written request creates a rebuttable presumption that the association willfully failed to comply with this paragraph. A unit owner who is denied access to official records is entitled to the actual damages or minimum damages for the association's willful failure to comply. Minimum damages are \$50 per calendar day for up to 10 days, beginning on the 11th working day after receipt of the written request. The failure to permit inspection entitles any person prevailing in an enforcement action to recover reasonable attorney's fees from the person in control of the records who, directly or indirectly, knowingly denied access to the records. Any person who knowingly or intentionally defaces or destroys accounting records that are required by this chapter to be maintained during the period for which such records are required to be maintained, or who knowingly or intentionally fails to create or maintain accounting records that are required to be created or maintained, with the intent of causing harm to the association or one or more of its members, is personally subject to a civil penalty pursuant to s. 718.501(1)(d). The association shall maintain an adequate number of copies of the declaration, articles of incorporation, bylaws, and rules, and all amendments to each of the foregoing, as well as the question and answer sheet as described in s. 718.504 and year-end financial information required under this section, on the condominium property to ensure their availability to unit owners and prospective purchasers, and may charge its actual costs for

Page 6 of 67

PCS for HB 73.docx

141

142

143

144

145

146

147

148

149

150

151

152

153

154

155

156

157

158

159

160

161

162

163

164

165

166

167

168

169 preparing and furnishing these documents to those requesting the 170 documents. Any association member or the authorized 171 representative of such member may utilize smartphones, tablets, 172 portable scanners, or other technology capable of scanning or 173 taking pictures in lieu of the association providing copies to 174 the association member or the authorized representative of such 175 member. In no event should the association be able to charge a 176 member or the member's authorized representative for the use of 177 his or her portable devices. Notwithstanding this paragraph, the 178 following records are not accessible to unit owners:

- 1. Any record protected by the lawyer-client privilege as described in s. 90.502 and any record protected by the work-product privilege, including a record prepared by an association attorney or prepared at the attorney's express direction, which reflects a mental impression, conclusion, litigation strategy, or legal theory of the attorney or the association, and which was prepared exclusively for civil or criminal litigation or for adversarial administrative proceedings, or which was prepared in anticipation of such litigation or proceedings until the conclusion of the litigation or proceedings.
- 2. Information obtained by an association in connection with the approval of the lease, sale, or other transfer of a unit.
- 3. Personnel records of association or management company employees, including, but not limited to, disciplinary, payroll, health, and insurance records. For purposes of this subparagraph, the term "personnel records" does not include written employment agreements with an association employee or

Page 7 of 67

PCS for HB 73.docx

179

180

181

182

183

184

185

186

187

188

189

190

191

192

193

194

195

196

management company, or budgetary or financial records that indicate the compensation paid to an association employee.

- 4. Medical records of unit owners.
- 5. Social security numbers, driver's license numbers, credit card numbers, e-mail addresses, telephone numbers, facsimile numbers, emergency contact information, addresses of a unit owner other than as provided to fulfill the association's notice requirements, and other personal identifying information of any person, excluding the person's name, unit designation, mailing address, property address, and any address, e-mail address, or facsimile number provided to the association to fulfill the association's notice requirements. However, an owner may consent in writing to the disclosure of protected information described in this subparagraph. The association is not liable for the inadvertent disclosure of information that is protected under this subparagraph if the information is included in an official record of the association and is voluntarily provided by an owner and not requested by the association.
- 6. Electronic security measures that are used by the association to safeguard data, including passwords.
- 7. The software and operating system used by the association which allow the manipulation of data, even if the owner owns a copy of the same software used by the association. The data is part of the official records of the association.
- (13) FINANCIAL REPORTING.—Within 90 days after the end of the fiscal year, or annually on a date provided in the bylaws, the association shall prepare and complete, or contract for the preparation and completion of, a financial report for the

Page 8 of 67

PCS for HB 73.docx

197

198

199

200

201

202

203

204

205

206

207

208

209

210

211

212

213

214

215

216217

218

219

220

221

222

223

224

preceding fiscal year. Within 21 days after the final financial report is completed by the association or received from the third party, but not later than 120 days after the end of the fiscal year or other date as provided in the bylaws, the association shall mail to each unit owner at the address last furnished to the association by the unit owner, or hand deliver to each unit owner, a copy of the financial report or a notice that a copy of the financial report will be mailed or hand delivered to the unit owner, without charge, upon receipt of a written request from the unit owner. The division shall adopt rules setting forth uniform accounting principles and standards to be used by all associations and addressing the financial reporting requirements for multicondominium associations. The rules must include, but not be limited to, standards for presenting a summary of association reserves, including a good faith estimate disclosing the annual amount of reserve funds that would be necessary for the association to fully fund reserves for each reserve item based on the straight-line accounting method. This disclosure is not applicable to reserves funded via the pooling method. In adopting such rules, the division shall consider the number of members and annual revenues of an association. Financial reports shall be prepared as follows:

(a) An association that meets the criteria of this paragraph shall prepare a complete set of financial statements in accordance with generally accepted accounting principles. The financial statements must be based upon the association's total annual revenues, as follows:

Page 9 of 67

PCS for HB 73.docx

225

226

227

228

229

230

231

232

233

234

235

236

237

238

239

240

241

242

243

244

245

246

247

248

249

250

251

252

- 1. An association with total annual revenues of \$200,000 \$100,000 or more, but less than \$300,000 \$200,000, shall prepare compiled financial statements.
- 2. An association with total annual revenues of at least $\frac{$300,000}{$200,000}$, but less than $\frac{$500,000}{$400,000}$, shall prepare reviewed financial statements.
- 3. An association with total annual revenues of \$500,000 \$400,000 or more shall prepare audited financial statements.
- (b)1. An association with total annual revenues of less than $\frac{$200,000}{$100,000}$ shall prepare a report of cash receipts and expenditures.
- 2. An association that operates fewer than 75 units, regardless of the association's annual revenues, shall prepare a report of cash receipts and expenditures in lieu of financial statements required by paragraph (a).
- 3. A report of cash receipts and disbursements must disclose the amount of receipts by accounts and receipt classifications and the amount of expenses by accounts and expense classifications, including, but not limited to, the following, as applicable: costs for security, professional and management fees and expenses, taxes, costs for recreation facilities, expenses for refuse collection and utility services, expenses for lawn care, costs for building maintenance and repair, insurance costs, administration and salary expenses, and reserves accumulated and expended for capital expenditures, deferred maintenance, and any other category for which the association maintains reserves.
 - (c) An association may prepare, without a meeting of or

Page 10 of 67

281 approval by the unit owners:

- 1. Compiled, reviewed, or audited financial statements, if the association is required to prepare a report of cash receipts and expenditures;
- 2. Reviewed or audited financial statements, if the association is required to prepare compiled financial statements; or
- 3. Audited financial statements if the association is required to prepare reviewed financial statements.
- (d) If approved by a majority of the voting interests present at a properly called meeting of the association, an association may prepare:
- 1. A report of cash receipts and expenditures in lieu of a compiled, reviewed, or audited financial statement;
- 2. A report of cash receipts and expenditures or a compiled financial statement in lieu of a reviewed or audited financial statement; or
- 3. A report of cash receipts and expenditures, a compiled financial statement, or a reviewed financial statement in lieu of an audited financial statement.

Such meeting and approval must occur before the end of the fiscal year and is effective only for the fiscal year in which the vote is taken, except that the approval may also be effective for the following fiscal year. With respect to an association to which the developer has not turned over control of the association, all unit owners, including the developer, may vote on issues related to the preparation of financial

Page 11 of 67

PCS for HB 73.docx

reports for the first 2 fiscal years of the association's operation, beginning with the fiscal year in which the declaration is recorded. Thereafter, all unit owners except the developer may vote on such issues until control is turned over to the association by the developer. Any audit or review prepared under this section shall be paid for by the developer if done before turnover of control of the association. An association may not waive the financial reporting requirements of this section for more than 3 consecutive years.

Section 3. Paragraphs (d) and (j) of subsection (2) of section 718.112, Florida Statutes, are amended to read:

718.112 Bylaws.-

- (2) REQUIRED PROVISIONS.—The bylaws shall provide for the following and, if they do not do so, shall be deemed to include the following:
 - (d) Unit owner meetings.-
- 1. An annual meeting of the unit owners shall be held at the location provided in the association bylaws and, if the bylaws are silent as to the location, the meeting shall be held within 45 miles of the condominium property. However, such distance requirement does not apply to an association governing a timeshare condominium.
- 2. Unless the bylaws provide otherwise, a vacancy on the board caused by the expiration of a director's term shall be filled by electing a new board member, and the election must be by secret ballot. An election is not required if the number of vacancies equals or exceeds the number of candidates. For purposes of this paragraph, the term "candidate" means an

Page 12 of 67

PCS for HB 73.docx

eligible person who has timely submitted the written notice, as described in sub-subparagraph 4.a., of his or her intention to become a candidate. Except in a timeshare condominium, or if the staggered term of a board member does not expire until a later annual meeting, or if all members' terms would otherwise expire but there are no candidates, the terms of all board members expire at the annual meeting, and such members may stand for reelection unless prohibited by the bylaws. If the bylaws or articles of incorporation permit staggered terms of no more than 2 years and upon approval of a majority of the total voting interests, the association board members may serve 2-year staggered terms. If the number of board members whose terms expire at the annual meeting equals or exceeds the number of candidates, the candidates become members of the board effective upon the adjournment of the annual meeting. Unless the bylaws provide otherwise, any remaining vacancies shall be filled by the affirmative vote of the majority of the directors making up the newly constituted board even if the directors constitute less than a quorum or there is only one director. In a condominium association of more than 10 units or in a condominium association that does not include timeshare units or timeshare interests, coowners of a unit may not serve as members of the board of directors at the same time unless they own more than one unit or unless there are not enough eligible candidates to fill the vacancies on the board at the time of the vacancy. Any unit owner desiring to be a candidate for board membership must comply with sub-subparagraph 4.a. and must be eligible to be a candidate to serve on the board of directors at the time of

Page 13 of 67

PCS for HB 73.docx

337

338

339

340

341

342

343

344

345

346

347

348

349

350

351

352

353

354

355

356

357

358

359

360

361

362

363

364

the deadline for submitting a notice of intent to run in order to have his or her name listed as a proper candidate on the ballot or to serve on the board. A person who has been suspended or removed by the division under this chapter, or who is delinquent in the payment of any monetary obligation due to the association fee, fine, or special or regular assessment as provided in paragraph (n), is not eligible to be a candidate for board membership and shall not be listed on the election ballot. A person who has been convicted of any felony in this state or in a United States District or Territorial Court, or who has been convicted of any offense in another jurisdiction which would be considered a felony if committed in this state, is not eligible for board membership unless such felon's civil rights have been restored for at least 5 years as of the date such person seeks election to the board. The validity of an action by the board is not affected if it is later determined that a board member is ineligible for board membership due to having been convicted of a felony.

3. The bylaws must provide the method of calling meetings of unit owners, including annual meetings. Written notice must include an agenda, must be mailed, hand delivered, or electronically transmitted to each unit owner at least 14 days before the annual meeting, and must be posted in a conspicuous place on the condominium property at least 14 continuous days before the annual meeting. Upon notice to the unit owners, the board shall, by duly adopted rule, designate a specific location on the condominium property or association property where all notices of unit owner meetings shall be posted. This requirement

Page 14 of 67

PCS for HB 73.docx

365

366

367

368

369

370

371

372

373

374

375376

377

378

379

380

381

382

383

384

385

386

387

388 389

390

391

392

does not apply if there is no condominium property or association property for posting notices. In lieu of, or in addition to, the physical posting of meeting notices, the association may, by reasonable rule, adopt a procedure for conspicuously posting and repeatedly broadcasting the notice and the agenda on a closed-circuit cable television system serving the condominium association. However, if broadcast notice is used in lieu of a notice posted physically on the condominium property, the notice and agenda must be broadcast at least four times every broadcast hour of each day that a posted notice is otherwise required under this section. If broadcast notice is provided, the notice and agenda must be broadcast in a manner and for a sufficient continuous length of time so as to allow an average reader to observe the notice and read and comprehend the entire content of the notice and the agenda. Unless a unit owner waives in writing the right to receive notice of the annual meeting, such notice must be hand delivered, mailed, or electronically transmitted to each unit owner. Notice for meetings and notice for all other purposes must be mailed to each unit owner at the address last furnished to the association by the unit owner, or hand delivered to each unit owner. However, if a unit is owned by more than one person, the association must provide notice to the address that the developer identifies for that purpose and thereafter as one or more of the owners of the unit advise the association in writing, or if no address is given or the owners of the unit do not agree, to the address provided on the deed of record. An officer of the association, or the manager or other person

Page 15 of 67

PCS for HB 73.docx

393

394

395

396

397

398

399

400

401

402

403

404

405

406

407

408

409

410

411

412

413

414

415

416

417

418

419

420

providing notice of the association meeting, must provide an affidavit or United States Postal Service certificate of mailing, to be included in the official records of the association affirming that the notice was mailed or hand delivered in accordance with this provision.

- 4. The members of the board shall be elected by written ballot or voting machine. Proxies may not be used in electing the board in general elections or elections to fill vacancies caused by recall, resignation, or otherwise, unless otherwise provided in this chapter. This subparagraph does not apply to an association governing a timeshare condominium.
- At least 60 days before a scheduled election, the a. association shall mail, deliver, or electronically transmit, by separate association mailing or included in another association mailing, delivery, or transmission, including regularly published newsletters, to each unit owner entitled to a vote, a first notice of the date of the election. Any unit owner or other eligible person desiring to be a candidate for the board must give written notice of his or her intent to be a candidate to the association at least 40 days before a scheduled election. Together with the written notice and agenda as set forth in subparagraph 3., the association shall mail, deliver, or electronically transmit a second notice of the election to all unit owners entitled to vote, together with a ballot that lists all candidates. Upon request of a candidate, an information sheet, no larger than 8 1/2 inches by 11 inches, which must be furnished by the candidate at least 35 days before the election, must be included with the mailing, delivery, or transmission of

421

422

423 424

425

426

427

428

429

430

431

432

433

434

435

436

437

438

439

440

441

442

443

444

445

446

447

448

the ballot, with the costs of mailing, delivery, or electronic transmission and copying to be borne by the association. The association is not liable for the contents of the information sheets prepared by the candidates. In order to reduce costs, the association may print or duplicate the information sheets on both sides of the paper. The division shall by rule establish voting procedures consistent with this sub-subparagraph, including rules establishing procedures for giving notice by electronic transmission and rules providing for the secrecy of ballots. Elections shall be decided by a plurality of ballots cast. There is no quorum requirement; however, at least 20 percent of the eligible voters must cast a ballot in order to have a valid election. A unit owner may not permit any other person to vote his or her ballot, and any ballots improperly cast are invalid. A unit owner who violates this provision may be fined by the association in accordance with s. 718.303. A unit owner who needs assistance in casting the ballot for the reasons stated in s. 101.051 may obtain such assistance. The regular election must occur on the date of the annual meeting. Notwithstanding this sub-subparagraph, an election is not required unless more candidates file notices of intent to run or are nominated than board vacancies exist.

b. Within 90 days after being elected or appointed to the board, each newly elected or appointed director shall certify in writing to the secretary of the association that he or she has read the association's declaration of condominium, articles of incorporation, bylaws, and current written policies; that he or she will work to uphold such documents and policies to the best

Page 17 of 67

PCS for HB 73.docx

449

450

451 452

453

454

455

456

457

458

459

460

461

462

463

464

465

466

467

468

469

470

471

472

473

474

475

476

of his or her ability; and that he or she will faithfully discharge his or her fiduciary responsibility to the association's members. In lieu of this written certification, within 90 days after being elected or appointed to the board, the newly elected or appointed director may submit a certificate of having satisfactorily completed the educational curriculum administered by a division-approved condominium education provider within 1 year before or 90 days after the date of election or appointment. The written certification or educational certificate is valid and does not have to be resubmitted as long as the director serves on the board without interruption. A director who fails to timely file the written certification or educational certificate is suspended from service on the board until he or she complies with this subsubparagraph. The board may temporarily fill the vacancy during the period of suspension. The secretary shall cause the association to retain a director's written certification or educational certificate for inspection by the members for 5 years after a director's election or the duration of the director's uninterrupted tenure, whichever is longer. Failure to have such written certification or educational certificate on file does not affect the validity of any board action.

- c. Any challenge to the election process must be commenced within 60 days after the election results are announced.
- 5. Any approval by unit owners called for by this chapter or the applicable declaration or bylaws, including, but not limited to, the approval requirement in s. 718.111(8), must be made at a duly noticed meeting of unit owners and is subject to

Page 18 of 67

477

478

479

480

481

482

483

484

485

486

487

488

489

490

491

492

493

494

495

496

497

498

499

500

501

502

503

504

all requirements of this chapter or the applicable condominium documents relating to unit owner decisionmaking, except that unit owners may take action by written agreement, without meetings, on matters for which action by written agreement without meetings is expressly allowed by the applicable bylaws or declaration or any law that provides for such action.

- 6. Unit owners may waive notice of specific meetings if allowed by the applicable bylaws or declaration or any law. If authorized by the bylaws, notice of meetings of the board of administration, unit owner meetings, except unit owner meetings called to recall board members under paragraph (j), and committee meetings may be given by electronic transmission to unit owners who consent to receive notice by electronic transmission.
- 7. Unit owners have the right to participate in meetings of unit owners with reference to all designated agenda items. However, the association may adopt reasonable rules governing the frequency, duration, and manner of unit owner participation.
- 8. A unit owner may tape record or videotape a meeting of the unit owners subject to reasonable rules adopted by the division.
- 9. Unless otherwise provided in the bylaws, any vacancy occurring on the board before the expiration of a term may be filled by the affirmative vote of the majority of the remaining directors, even if the remaining directors constitute less than a quorum, or by the sole remaining director. In the alternative, a board may hold an election to fill the vacancy, in which case the election procedures must conform to sub-subparagraph 4.a.

unless the association governs 10 units or fewer and has opted out of the statutory election process, in which case the bylaws of the association control. Unless otherwise provided in the bylaws, a board member appointed or elected under this section shall fill the vacancy for the unexpired term of the seat being filled. Filling vacancies created by recall is governed by paragraph (j) and rules adopted by the division.

10. This chapter does not limit the use of general or limited proxies, require the use of general or limited proxies, or require the use of a written ballot or voting machine for any agenda item or election at any meeting of a timeshare condominium association.

Notwithstanding subparagraph (b)2. and sub-subparagraph 4.a., an association of 10 or fewer units may, by affirmative vote of a majority of the total voting interests, provide for different voting and election procedures in its bylaws, which may be by a proxy specifically delineating the different voting and election procedures. The different voting and election procedures may provide for elections to be conducted by limited or general proxy.

(j) Recall of board members.—Subject to the provisions of s. 718.301, any member of the board of administration may be recalled and removed from office with or without cause by the vote or agreement in writing by a majority of all the voting interests. A special meeting of the unit owners to recall a member or members of the board of administration may be called by 10 percent of the voting interests giving notice of the

Page 20 of 67

PCS for HB 73.docx

meeting as required for a meeting of unit owners, and the notice shall state the purpose of the meeting. Electronic transmission may not be used as a method of giving notice of a meeting called in whole or in part for this purpose.

- 1. If the recall is approved by a majority of all voting interests by a vote at a meeting, the recall will be effective as provided in this paragraph herein. The board shall duly notice and hold a board meeting within 5 full business days after of the adjournment of the unit owner meeting to recall one or more board members. At the meeting, the board shall either certify the recall, in which case such member or members shall be recalled effective immediately and shall turn over to the board within 5 full business days any and all records and property of the association in their possession, or shall proceed as set forth in subparagraph 3.
- 2. If the proposed recall is by an agreement in writing by a majority of all voting interests, the agreement in writing or a copy thereof shall be served on the association by certified mail or by personal service in the manner authorized by chapter 48 and the Florida Rules of Civil Procedure. The board of administration shall duly notice and hold a meeting of the board within 5 full business days after receipt of the agreement in writing. At the meeting, the board shall either certify the written agreement to recall a member or members of the board, in which case such member or members shall be recalled effective immediately and shall turn over to the board within 5 full business days any and all records and property of the association in their possession, or proceed as described in

Page 21 of 67

PCS for HB 73.docx

subparagraph 3.

589

590

591

592

593

594

595

596

597

598

599

600

601

602

603

604

605

606

607

608

609

610 611

612

613

614

615

616

- 3. If the board determines not to certify the written agreement to recall a member or members of the board, or does not certify the recall by a vote at a meeting, the board shall, within 5 full business days after the meeting, file with the division a petition for arbitration pursuant to the procedures in s. 718.1255. For the purposes of this section, the unit owners who voted at the meeting or who executed the agreement in writing shall constitute one party under the petition for arbitration. If the arbitrator certifies the recall as to any member or members of the board, the recall will be effective upon mailing of the final order of arbitration to the association. If the association fails to comply with the order of the arbitrator, the division may take action pursuant to s. 718.501. Any member or members so recalled shall deliver to the board any and all records of the association in their possession within 5 full business days after of the effective date of the recall.
- 4. If the board fails to duly notice and hold a board meeting within 5 full business days <u>after</u> of service of an agreement in writing or within 5 full business days <u>after</u> of the adjournment of the unit owner recall meeting, the recall shall be deemed effective and the board members so recalled shall immediately turn over to the board any and all records and property of the association.
- 5. If the board fails to duly notice and hold the required meeting or fails to file the required petition, the unit owner representative may file a petition pursuant to s. 718.1255

Page 22 of 67

PCS for HB 73.docx

challenging the board's failure to act. The petition must be filed within 60 days after the expiration of the applicable 5-full-business-day period. The review of a petition under this subparagraph is limited to the sufficiency of service on the board and the facial validity of the written agreement or ballots filed.

- 6.5. If a vacancy occurs on the board as a result of a recall or removal and less than a majority of the board members are removed, the vacancy may be filled by the affirmative vote of a majority of the remaining directors, notwithstanding any provision to the contrary contained in this subsection. If vacancies occur on the board as a result of a recall and a majority or more of the board members are removed, the vacancies shall be filled in accordance with procedural rules to be adopted by the division, which rules need not be consistent with this subsection. The rules must provide procedures governing the conduct of the recall election as well as the operation of the association during the period after a recall but before prior to the recall election.
- 7. A board member who has been recalled may file a petition pursuant to s. 718.1255 challenging the validity of the recall. The petition must be filed within 60 days after the recall is deemed certified. The association and the unit owner representative shall be named as the respondents.
- 8. The division may not accept for filing a recall petition, whether filed pursuant to subparagraph 1., subparagraph 2., subparagraph 5., or subparagraph 7. and regardless of whether the recall was certified, when there are

Page 23 of 67

PCS for HB 73.docx

60 or fewer days until the scheduled reelection of the board member sought to be recalled or when 60 or fewer days have elapsed since the election of the board member sought to be recalled.

Section 4. Subsection (5) of section 718.113, Florida Statutes, is amended to read:

718.113 Maintenance; limitation upon improvement; display of flag; hurricane shutters <u>and protection</u>; display of religious decorations.—

- (5) Each board of administration shall adopt hurricane shutter specifications for each building within each condominium operated by the association which shall include color, style, and other factors deemed relevant by the board. All specifications adopted by the board must comply with the applicable building code.
- (a) The board may, subject to the provisions of s. 718.3026, and the approval of a majority of voting interests of the condominium, install hurricane shutters, impact glass, or other code-compliant windows or doors, or other types of code-compliant hurricane protection that comply complies with or exceed exceeds the applicable building code. However, a vote of the owners is not required if the maintenance, repair, and replacement of hurricane shutters, impact glass, or other code-compliant windows or doors, or other types of code-compliant hurricane protection are the responsibility of the association pursuant to the declaration of condominium. If hurricane protection or laminated glass or window film architecturally designed to function as hurricane protection that which complies

Page 24 of 67

PCS for HB 73.docx

with or exceeds the current applicable building code has been previously installed, the board may not install hurricane shutters, hurricane protection, or impact glass, or other codecompliant windows or doors, or other types of code-compliant hurricane protection except upon approval by a majority vote of the voting interests.

- (b) The association is responsible for the maintenance, repair, and replacement of the hurricane shutters, impact glass, code-compliant windows or doors, or other types of code-compliant hurricane protection authorized by this subsection if such property hurricane shutters or other hurricane protection is the responsibility of the association pursuant to the declaration of condominium. If the hurricane shutters, impact glass, code-compliant windows or doors, or other types of code-compliant hurricane protection authorized by this subsection are the responsibility of the unit owners pursuant to the declaration of condominium, the maintenance, repair, and replacement of such items are the responsibility of the unit owner.
- compliant windows or doors, or other types of code-compliant hurricane protection installed pursuant to this subsection without permission of the unit owners only if such operation is necessary to preserve and protect the condominium property and association property. The installation, replacement, operation, repair, and maintenance of such shutters, impact glass, codecompliant windows or doors, or other types of code-complaint hurricane protection in accordance with the procedures set forth

Page 25 of 67

in this paragraph are not a material alteration to the common elements or association property within the meaning of this section.

(d) Notwithstanding any other provision in the condominium documents, if approval is required by the documents, a board may not refuse to approve the installation or replacement of hurricane shutters, impact glass, code-compliant windows or doors, or other types of code-compliant hurricane protection by a unit owner conforming to the specifications adopted by the board.

Section 5. Paragraph (e) of subsection (1) of section 718.115, Florida Statutes, is amended to read:

718.115 Common expenses and common surplus.-

(1)

(e) The expense of installation, replacement, operation, repair, and maintenance of hurricane shutters, impact glass, code-compliant windows or doors, or other types of code-compliant hurricane protection by the board pursuant to s.

718.113(5) constitutes shall constitute a common expense as defined herein and shall be collected as provided in this section if the association is responsible for the maintenance, repair, and replacement of the hurricane shutters, impact glass, code-compliant windows or doors, or other types of code-compliant hurricane protection pursuant to the declaration of condominium. However, if the maintenance, repair, and replacement of the hurricane shutters, impact glass, code-compliant windows or doors, or other types of code-compliant hurricane protection are is the responsibility of the unit

Page 26 of 67

PCS for HB 73.docx

729 owners pursuant to the declaration of condominium, the cost of 730 the installation of the hurricane shutters, impact glass, codecompliant windows or doors, or other types of code-compliant 731 hurricane protection is shall not be a common expense and, but 732 733 shall be charged individually to the unit owners based on the 734 cost of installation of the hurricane shutters, impact glass, 735 code-compliant windows or doors, or other types of code-736 compliant hurricane protection appurtenant to the unit. 737 Notwithstanding the provisions of s. 718.116(9), and regardless 738 of whether or not the declaration requires the association or 739 unit owners to maintain, repair, or replace hurricane shutters, 740 impact glass, code-compliant windows or doors, or other types of 741 code-compliant hurricane protection, a unit owner who has 742 previously installed hurricane shutters in accordance with s. 743 718.113(5) that comply with the current applicable building code 744 shall receive a credit when the shutters are installed; a unit 745 owner who has previously installed impact glass or code-746 compliant windows or doors that comply with the current 747 applicable building code shall receive a credit when the impact 748 glass or code-compliant windows or doors are installed; and a 749 unit owner who has installed, other types of code-compliant 750 hurricane protection that comply with the current applicable 751 building code shall receive a credit when the same type of other 752 code-compliant hurricane protection is installed, and the or 753 laminated glass architecturally designed to function as 754 hurricane protection, which hurricane shutters or other 755 hurricane protection or laminated glass comply with the current 756 applicable building code, shall receive a credit shall be equal

Page 27 of 67

PCS for HB 73.docx

to the pro rata portion of the assessed installation cost assigned to each unit. However, such unit owner remains shall remain responsible for the pro rata share of expenses for hurricane shutters, impact glass, code-compliant windows or doors, or other types of code-compliant hurricane protection installed on common elements and association property by the board pursuant to s. 718.113(5), and remains shall remain responsible for a pro rata share of the expense of the replacement, operation, repair, and maintenance of such shutters, impact glass, code-compliant windows or doors, or other types of code-complaint hurricane protection.

Section 6. Paragraph (a) of subsection (3) of section 718.303, Florida Statutes, is amended to read:

718.303 Obligations of owners and occupants; remedies.-

- (3) The association may levy reasonable fines for the failure of the owner of the unit or its occupant, licensee, or invitee to comply with any provision of the declaration, the association bylaws, or reasonable rules of the association. A fine may not become a lien against a unit. A fine may be levied on the basis of each day of a continuing violation, with a single notice and opportunity for hearing. However, the fine may not exceed \$100 per violation, or \$1,000 in the aggregate.
- (a) An association may suspend, for a reasonable period of time, the right of a unit owner, or a unit owner's tenant, guest, or invitee, to use the common elements, common facilities, or any other association property for failure to comply with any provision of the declaration, the association bylaws, or reasonable rules of the association. This paragraph

Page 28 of 67

PCS for HB 73.docx

does not apply to limited common elements intended to be used only by that unit, common elements needed to access the unit, utility services provided to the unit, parking spaces, or elevators.

Section 7. Subsection (1) of section 718.403, Florida Statutes, is amended to read:

718.403 Phase condominiums.—

- (1) Notwithstanding the provisions of s. 718.110, a developer may develop a condominium in phases, if the original declaration of condominium submitting the initial phase to condominium ownership or an amendment to the declaration which has been approved by all of the unit owners and unit mortgagees provides for and describes in detail all anticipated phases; the impact, if any, which the completion of subsequent phases would have upon the initial phase; and the time period (which may not exceed 7 years from the date of recording the declaration of condominium) within which all phases must be added to the condominium and comply with the requirements of this section and at the end of which the right to add additional phases expires.
- (a) All phases must be added to the condominium within 7 years after the date of recording the original declaration of condominium submitting the initial phase to condominium ownership unless an amendment extending the 7-year period is approved by the unit owners.
- (b) An amendment to extend the 7-year period requires the approval of the owners necessary to amend the declaration of condominium consistent with s. 718.110(1)(a). An extension of the 7-year period may be submitted for approval only during the

Page 29 of 67

PCS for HB 73.docx

813	last	3	years	of	the	7-year	period.
-----	------	---	-------	----	-----	--------	---------

- (c) An amendment must describe the period within which all phases must be added to the condominium and such period may not exceed 10 years after the date of recording the original declaration of condominium submitting the initial phase to condominium ownership.
- (d) Notwithstanding s. 718.110, an amendment extending the 7-year period is not an amendment subject to s. 718.110(4).
- Section 8. Section 718.406, Florida Statutes, is created to read:
 - 718.406 Condominiums created within condominium parcels.—
- (1) Unless otherwise expressed in the declaration of condominium, if a condominium is created within a condominium parcel, the term:
- (a) "Primary condominium" means any condominium that is not a secondary condominium and contains one or more subdivided parcels.
- (b) "Primary condominium association" means any entity that operates a primary condominium.
- (c) "Primary condominium declaration" means the instrument or instruments by which a primary condominium is created, as they are from time to time amended.
- (d) "Secondary condominium" means one or more condominium parcels that have been submitted to condominium ownership pursuant to a secondary condominium declaration.
- (e) "Secondary condominium association" means any entity responsible for the operation of a secondary condominium.
 - (f) "Secondary condominium declaration" means the

Page 30 of 67

PCS for HB 73.docx

instrument or instruments by which a secondary condominium is created, as they are from time to time amended.

- (g) "Secondary unit" means a unit that is part of a secondary condominium.
- (h) "Subdivided parcel" means a condominium parcel in a primary condominium that has been submitted to condominium ownership pursuant to a secondary condominium declaration.
- (2) Unless otherwise provided in the primary condominium declaration, if a condominium parcel is a subdivided parcel, the secondary condominium association responsible for operating the secondary condominium upon the subdivided parcel shall act on behalf of all of the unit owners of secondary units in the secondary condominium and shall exercise all rights of the secondary unit owners in the primary condominium association, other than the right of possession of the secondary unit. The secondary condominium association shall designate a representative who shall cast the vote of the subdivided parcel in the primary condominium association and, if no person is designated by the secondary condominium association to cast such vote, the vote shall be cast by the president of the secondary condominium association or the designee of the president.
- (3) Unless otherwise provided in the primary condominium declaration as originally recorded, no secondary condominium may be created upon any condominium parcel in the primary condominium, and no amendment to the primary condominium declaration may permit secondary condominiums to be created upon parcels in the primary condominium, unless the record owners of a majority of the condominium parcels join in the execution of

Page 31 of 67

PCS for HB 73.docx

the amendment.

869

870

871

872

873

874

875

876

877

878

879

880

881

882

883

884

885

886

887

888

889

890

891

892

893

894

895

896

If the primary condominium declaration permits the creation of a secondary condominium and a condominium parcel in the primary condominium is being submitted for condominium ownership to create a secondary condominium upon the primary condominium parcel, the approval of the board of administration of the primary condominium association is required in order to create the secondary condominium on the primary condominium parcel. Unless otherwise provided in the primary condominium declaration, the owners of condominium parcels in the primary condominium that will not be part of the proposed secondary condominium and the holders of liens upon such primary condominium parcels shall not have approval rights regarding the creation of the secondary condominium or the contents of the secondary condominium declaration being submitted. Only the board of administration of the primary condominium association, the owner of the subdivided parcel, and the holders of liens upon the subdivided parcel shall have approval rights regarding the creation of the secondary condominium and the contents of the secondary condominium declaration. In order for the recording of the secondary condominium declaration to be effective to create the secondary condominium, the board of administration of the primary condominium association, the owner of the subdivided parcel, and all holders of liens on the subdivided parcel must execute the secondary condominium declaration for the purpose of evidencing their approval.

(5) An owner of a secondary unit is subject to both the primary condominium declaration and the secondary condominium

Page 32 of 67

PCS for HB 73.docx

declaration.

- (6) The primary condominium association may provide insurance required by s. 718.111(11) for common elements and other improvements within the secondary condominium if the primary condominium declaration permits the primary condominium association to provide such insurance for the benefit of the condominium property included in the subdivided parcel, in lieu of such insurance being provided by the secondary condominium association.
- (7) Unless otherwise provided in the primary condominium declaration, the board of administration of the primary condominium association may adopt hurricane shutter or hurricane protection specifications for each building within which subdivided parcels are located and govern any subdivided parcels in the primary condominium.
- (8) Any unit owner of, or holder of a first mortgage on, a secondary unit may register such unit owner's or mortgagee's interest in the secondary unit with the primary condominium association by delivering written notice to the primary condominium association. Once registered, the primary condominium association must provide written notice to such secondary unit owner and his, her, or its first mortgagee at least 30 days before instituting any foreclosure action against the subdivided parcel in which the secondary unit owner and his, her, or its first mortgagee hold an interest for failure of the subdivided parcel owner to pay any assessments or other amounts due to the primary condominium association. A foreclosure action against a subdivided parcel is not effective without an

affidavit indicating that written notice of the foreclosure was timely sent to the names and addresses of secondary unit owners and first mortgagees registered with the primary condominium association pursuant to this subsection. The registered secondary unit owner or mortgagee has a right to pay the proportionate amount of the delinquent assessment attributable to the secondary unit in which the registered unit owner or mortgagee holds an interest. Upon such payment, the primary condominium association is obligated to promptly modify or partially release the record of lien on the primary condominium association so that the lien no longer encumbers such secondary unit. Alternatively, a registered secondary unit owner or mortgagee may pay the amount of all delinquent assessments attributed to the subdivided parcel and seek reimbursement for all such amounts paid and all costs incurred from the secondary condominium association, including, without limitation, the costs of collection other than the share allocable to the secondary unit on behalf of which such payment was made.

- (9) In the event of a conflict between the primary condominium declaration and the secondary condominium declaration, the primary condominium declaration controls.
- (10) All common expenses due to the primary condominium association with respect to a subdivided parcel are a common expense of the secondary condominium association and shall be collected by the secondary condominium association from its members and paid to the primary condominium association.

Section 9. Subsection (2) of section 718.5011, Florida Statutes, is amended to read:

Page 34 of 67

PCS for HB 73.docx

925

926

927

928

929

930

931

932

933

934

935

936

937

938

939

940

941

942

943

944

945

946

947948

949

950

951

952

718.5011 Ombudsman; appointment; administration.-

The Governor shall appoint the ombudsman. The ombudsman must be an attorney admitted to practice before the Florida Supreme Court and shall serve at the pleasure of the Governor. A vacancy in the office shall be filled in the same manner as the original appointment. An officer or full-time employee of the ombudsman's office may not actively engage in any other business or profession that directly or indirectly relates to or conflicts with his or her work in the ombudsman's office; serve as the representative of any political party, executive committee, or other governing body of a political party; serve as an executive, officer, or employee of a political party; receive remuneration for activities on behalf of any candidate for public office; or engage in soliciting votes or other activities on behalf of a candidate for public office. The ombudsman or any employee of his or her office may not become a candidate for election to public office unless he or she first resigns from his or her office or employment.

Section 10. Paragraphs (b) and (c) of subsection (2) of section 719.104, Florida Statutes, are amended to read:

719.104 Cooperatives; access to units; records; financial reports; assessments; purchase of leases.—

- (2) OFFICIAL RECORDS.—
- (b) The official records of the association shall be maintained within the state. The records of the association shall be made available to a unit owner within 5 working days after receipt of written request by the board or its designee. This paragraph may be complied with by having a copy of the

Page 35 of 67

PCS for HB 73.docx

953

954

955

956

957

958959

960

961

962

963

964

965

966

967

968

969

970

971

972

973

974

975

976

977

978

979

980

official records available for inspection or copying on the cooperative property. Any association member or the authorized representative of such member may utilize smartphones, tablets, portable scanners, or other technology capable of scanning or taking pictures in lieu of the association providing copies to the association member or the authorized representative of such member. In no event should the association be able to charge a member or the member's authorized representative for the use of his or her portable devices.

The official records of the association shall be open to inspection by any association member or the authorized representative of such member at all reasonable times. Failure to permit inspection of the association records as provided in this subsection herein entitles any person prevailing in an enforcement action to recover reasonable attorney attorney's fees from the person in control of the records who, directly or indirectly, knowingly denies access to the records for inspection. The right to inspect the records includes the right to make or obtain copies, at the reasonable expense, if any, of the association member. The association may adopt reasonable rules regarding the frequency, time, location, notice, and manner of record inspections and copying. The failure of an association to provide the records within 10 working days after receipt of a written request creates a rebuttable presumption that the association willfully failed to comply with this paragraph. A unit owner who is denied access to official records is entitled to the actual damages or minimum damages for the association's willful failure to comply with this paragraph. The

Page 36 of 67

PCS for HB 73.docx

981.

982

983

984

985

986

987

988

989

990

991

992

993

994

995

996

997

998

999

1000

1001

1002

1003

1004

1005

1006

1007

1008

minimum damages shall be \$50 per calendar day up to 10 days, the calculation to begin on the 11th day after receipt of the written request. The association shall maintain an adequate number of copies of the declaration, articles of incorporation, bylaws, and rules, and all amendments to each of the foregoing, as well as the question and answer sheet provided for in s. 719.504, on the cooperative property to ensure their availability to unit owners and prospective purchasers, and may charge its actual costs for preparing and furnishing these documents to those requesting the same. Notwithstanding the provisions of this paragraph, the following records shall not be accessible to unit owners:

- 1. Any record protected by the lawyer-client privilege as provided in s. 90.502; protected by the work-product privilege, including any record A record that was prepared by an association attorney or prepared at the attorney's express direction; reflecting that reflects a mental impression, conclusion, litigation strategy, or legal theory of the attorney or the association; or that was prepared exclusively for civil or criminal litigation or for adversarial administrative proceedings or in anticipation of imminent civil or criminal litigation or imminent adversarial administrative proceedings, until the conclusion of the litigation or adversarial administrative proceedings.
- 2. Information obtained by an association in connection with the approval of the lease, sale, or other transfer of a unit.
 - 3. Medical records of unit owners.

Page 37 of 67

PCS for HB 73.docx

- 4. Personnel records of association employees, including, but not limited to, disciplinary, payroll, health, and insurance records. For purposes of this subparagraph, the term "personnel records" does not include written employment agreements with an association employee or budgetary or financial records that indicate the compensation paid to an association employee.
- 5. Social security numbers, driver license numbers, credit card numbers, e-mail addresses, telephone numbers, emergency contact information, any addresses of a unit owner other than addresses provided to fulfill the association's notice requirements, and other personal identifying information of any person, excluding the person's name, unit designation, mailing address, and property address.
- 6. Any electronic security measures that are used by the association to safeguard data, including passwords.
- 7. The software and operating system used by the association which allows manipulation of data, even if the owner owns a copy of the same software used by the association. The data is part of the official records of the association.
- Section 11. Subsection (7) is added to section 719.1055, Florida Statutes, to read:
- 719.1055 Amendment of cooperative documents; alteration and acquisition of property.—
- (7) The Legislature finds that the procurement of mortgagee consent to amendments that do not affect the rights or interests of mortgagees is an unreasonable and substantial logistical and financial burden on the unit owners and that there is a compelling state interest in enabling the members of

Page 38 of 67

PCS for HB 73.docx

an association to approve amendments to the association's cooperative documents through legal means. Accordingly, and notwithstanding any provision of this subsection to the contrary:

- (a) As to any mortgage recorded on or after July 1, 2013, any provision in the association's cooperative documents that requires the consent or joinder of some or all mortgagees of units or any other portion of the association's common areas to amend the association's cooperative documents or for any other matter is enforceable only as to amendments to the association's cooperative documents that adversely affect the priority of the mortgagee's lien or the mortgagee's rights to foreclose its lien or that otherwise materially affect the rights and interests of the mortgagees.
- (b) As to mortgages recorded before July 1, 2013, any existing provisions in the association's cooperative documents requiring mortgagee consent are enforceable.
- (c) In securing consent or joinder, the association is entitled to rely upon the public records to identify the holders of outstanding mortgages. The association may use the address provided in the original recorded mortgage document, unless there is a different address for the holder of the mortgage in a recorded assignment or modification of the mortgage, which recorded assignment or modification must reference the official records book and page on which the original mortgage was recorded. Once the association has identified the recorded mortgages of record, the association shall, in writing, request of each unit owner whose unit is encumbered by a mortgage of

Page 39 of 67

PCS for HB 73.docx

record any information that the owner has in his or her possession regarding the name and address of the person to whom mortgage payments are currently being made. Notice shall be sent to such person if the address provided in the original recorded mortgage document is different from the name and address of the mortgagee or assignee of the mortgage as shown by the public record. The association is deemed to have complied with this requirement by making the written request of the unit owners required under this paragraph. Any notices required to be sent to the mortgagees under this paragraph shall be sent to all available addresses provided to the association.

- (c) may be sent by a method that establishes proof of delivery, and any mortgagee who fails to respond within 60 days after the date of mailing is deemed to have consented to the amendment.
- (e) For those amendments requiring mortgagee consent on or after July 1, 2013, in the event mortgagee consent is provided other than by properly recorded joinder, such consent shall be evidenced by affidavit of the association recorded in the public records of the county in which the declaration is recorded.
- (f) Any amendment adopted without the required consent of a mortgagee is voidable only by a mortgagee who was entitled to notice and an opportunity to consent. An action to void an amendment is subject to the statute of limitations beginning 5 years after the date of discovery as to the amendments described in paragraph (a) and 5 years after the date of recordation of the certificate of amendment for all other amendments. This paragraph applies to all mortgages, regardless of the date of

Page 40 of 67

PCS for HB 73.docx

recordation of the mortgage.

1122

1123

1124

1125

1126

1127

1128

1129

1130

1131

1132

1133

1134

1135

1136

1137

1138

1139

1140

1141

1142

1143

1144

1145

1146

1147

1148

Section 12. Paragraphs (c), (d), and (f) of subsection (1) of section 719.106, Florida Statutes, are amended to read:

719.106 Bylaws; cooperative ownership.-

- (1) MANDATORY PROVISIONS.—The bylaws or other cooperative documents shall provide for the following, and if they do not, they shall be deemed to include the following:
- Board of administration meetings. Meetings of the (c) board of administration at which a quorum of the members is present shall be open to all unit owners. Any unit owner may tape record or videotape meetings of the board of administration. The right to attend such meetings includes the right to speak at such meetings with reference to all designated agenda items. The division shall adopt reasonable rules governing the tape recording and videotaping of the meeting. The association may adopt reasonable written rules governing the frequency, duration, and manner of unit owner statements. Adequate notice of all meetings shall be posted in a conspicuous place upon the cooperative property at least 48 continuous hours preceding the meeting, except in an emergency. Any item not included on the notice may be taken up on an emergency basis by at least a majority plus one of the members of the board. Such emergency action shall be noticed and ratified at the next regular meeting of the board. However, written notice of any meeting at which nonemergency special assessments, or at which amendment to rules regarding unit use, will be considered shall be mailed, delivered, or electronically transmitted to the unit owners and posted conspicuously on the cooperative property not

Page 41 of 67

PCS for HB 73.docx

less than 14 days before prior to the meeting. Evidence of compliance with this 14-day notice shall be made by an affidavit executed by the person providing the notice and filed among the official records of the association. Upon notice to the unit owners, the board shall by duly adopted rule designate a specific location on the cooperative property upon which all notices of board meetings shall be posted. In lieu of or in addition to the physical posting of notice of any meeting of the board of administration on the cooperative property, the association may, by reasonable rule, adopt a procedure for conspicuously posting and repeatedly broadcasting the notice and the agenda on a closed-circuit cable television system serving the cooperative association. However, if broadcast notice is used in lieu of a notice posted physically on the cooperative property, the notice and agenda must be broadcast at least four times every broadcast hour of each day that a posted notice is otherwise required under this section. When broadcast notice is provided, the notice and agenda must be broadcast in a manner and for a sufficient continuous length of time so as to allow an average reader to observe the notice and read and comprehend the entire content of the notice and the agenda. Notice of any meeting in which regular assessments against unit owners are to be considered for any reason shall specifically contain a statement that assessments will be considered and the nature of any such assessments. Meetings of a committee to take final action on behalf of the board or to make recommendations to the board regarding the association budget are subject to the provisions of this paragraph. Meetings of a committee that does

Page 42 of 67

PCS for HB 73.docx

1149

1150

1151

1152

1153

1154

1155

1156

1157

1158

1159

1160

1161

1162

1163

1164

1165

1166

1167

1168

1169

1170

1171

1172

1173

1174

1175

1176

not take final action on behalf of the board or make recommendations to the board regarding the association budget are subject to the provisions of this section, unless those meetings are exempted from this section by the bylaws of the association. Notwithstanding any other law to the contrary, the requirement that board meetings and committee meetings be open to the unit owners does not apply is inapplicable to board or committee meetings between the board or a committee and the association's attorney, with respect to proposed or pending litigation, if when the meeting is held for the purpose of seeking or rendering legal advice.

Shareholder meetings.-There shall be an annual meeting (d) of the shareholders. All members of the board of administration shall be elected at the annual meeting unless the bylaws provide for staggered election terms or for their election at another meeting. Any unit owner desiring to be a candidate for board membership must comply with subparagraph 1. The bylaws must provide the method for calling meetings, including annual meetings. Written notice, which must incorporate an identification of agenda items, shall be given to each unit owner at least 14 days before the annual meeting and posted in a conspicuous place on the cooperative property at least 14 continuous days preceding the annual meeting. Upon notice to the unit owners, the board must by duly adopted rule designate a specific location on the cooperative property upon which all notice of unit owner meetings are posted. In lieu of or in addition to the physical posting of the meeting notice, the

Page 43 of 67

PCS for HB 73.docx

1177

1178

1179

1180

1181

1182

1183

1184

1185

1186

1187

1188

1189

1190

1191

1192

1193

1194

1195

1196

1197

1198

1199

1200

1201

1202

1203

1204

association may, by reasonable rule, adopt a procedure for conspicuously posting and repeatedly broadcasting the notice and the agenda on a closed-circuit cable television system serving the cooperative association. However, if broadcast notice is used in lieu of a posted notice, the notice and agenda must be broadcast at least four times every broadcast hour of each day that a posted notice is otherwise required under this section. If broadcast notice is provided, the notice and agenda must be broadcast in a manner and for a sufficient continuous length of time to allow an average reader to observe the notice and read and comprehend the entire content of the notice and the agenda. Unless a unit owner waives in writing the right to receive notice of the annual meeting, the notice of the annual meeting must be sent by mail, hand delivered, or electronically transmitted to each unit owner. An officer of the association must provide an affidavit or United States Postal Service certificate of mailing, to be included in the official records of the association, affirming that notices of the association meeting were mailed, hand delivered, or electronically transmitted, in accordance with this provision, to each unit owner at the address last furnished to the association.

1. The board of administration shall be elected by written ballot or voting machine. A proxy may not be used in electing the board of administration in general elections or elections to fill vacancies caused by recall, resignation, or otherwise unless otherwise provided in this chapter. At least 60 days before a scheduled election, the association shall mail, deliver, or transmit, whether by separate association mailing,

Page 44 of 67

PCS for HB 73.docx

1205

1206

1207 1208

1209

1210

1211

1212

1213

1214

1215

1216

1217

1218

1219

1220

12211222

1223

1224

1225

1226

1227

12281229

1230

1231

1232

delivery, or electronic transmission or included in another association mailing, delivery, or electronic transmission, including regularly published newsletters, to each unit owner entitled to vote, a first notice of the date of the election. Any unit owner or other eligible person desiring to be a candidate for the board of administration must give written notice to the association at least 40 days before a scheduled election. Together with the written notice and agenda as set forth in this section, the association shall mail, deliver, or electronically transmit a second notice of election to all unit owners entitled to vote, together with a ballot that which lists all candidates. Upon request of a candidate, the association shall include an information sheet, no larger than 8 1/2 inches by 11 inches, which must be furnished by the candidate at least 35 days before the election, to be included with the mailing, delivery, or electronic transmission of the ballot, with the costs of mailing, delivery, or transmission and copying to be borne by the association. The association is not liable for the contents of the information sheets provided by the candidates. In order to reduce costs, the association may print or duplicate the information sheets on both sides of the paper. The division shall by rule establish voting procedures consistent with this subparagraph, including rules establishing procedures for giving notice by electronic transmission and rules providing for the secrecy of ballots. Elections shall be decided by a plurality of those ballots cast. There is no quorum requirement. However, at least 20 percent of the eligible voters must cast a ballot in order to have a valid election. A unit owner may not permit any

Page 45 of 67

PCS for HB 73.docx

1233

1234

1235

1236

1237

1238

1239

1240

1241

1242

1243

1244

1245

1246

1247

1248

1249

1250

1251

1252

1253

1254

1255

1256

1257

1258

1259

1260

other person to vote his or her ballot, and any such ballots improperly cast are invalid. A unit owner who needs assistance in casting the ballot for the reasons stated in s. 101.051 may obtain assistance in casting the ballot. Any unit owner violating this provision may be fined by the association in accordance with s. 719.303. The regular election must occur on the date of the annual meeting. This subparagraph does not apply to timeshare cooperatives. Notwithstanding this subparagraph, an election and balloting are not required unless more candidates file a notice of intent to run or are nominated than vacancies exist on the board. Any challenge to the election process must be commenced within 60 days after the election results are announced. Within 90 days after being elected or appointed to the board, each new director shall certify in writing to the secretary of the association that he or she has read the association's bylaws, articles of incorporation, proprietary lease, and current written policies; that he or she will work to uphold such documents and policies to the best of his or her ability; and that he or she will faithfully discharge his or her fiduciary responsibility to the association's members. Within 90 days after being elected or appointed to the board, in lieu of this written certification, the newly elected or appointed director may submit a certificate of having satisfactorily completed the educational curriculum administered by an education provider as approved by the division pursuant to the requirements established in chapter 718 within 1 year before or 90 days after the date of election or appointment. The educational certificate is valid and does not have to be

Page 46 of 67

PCS for HB 73.docx

1261

1262

1263

1264

1265

1266

1267

1268

1269

1270

1271

1272

1273

1274

1275

1276

1277

1278

1279

1280

1281

1282

1283

1284

1285

1286

1287

1288

resubmitted as long as the director serves on the board without interruption. A director who fails to timely file the written certification or educational certificate is suspended from service on the board until he or she complies with this subsubparagraph. The board may temporarily fill the vacancy during the period of suspension. The secretary shall cause the association to retain a director's written certification or educational certificate for inspection by the members for 5 years after a director's election or the duration of the director's uninterrupted tenure, whichever is longer. Failure to have such written certification or educational certificate on file does not affect the validity of any board action.

- 2. Any approval by unit owners called for by this chapter, or the applicable cooperative documents, must be made at a duly noticed meeting of unit owners and is subject to this chapter or the applicable cooperative documents relating to unit owner decisionmaking, except that unit owners may take action by written agreement, without meetings, on matters for which action by written agreement without meetings is expressly allowed by the applicable cooperative documents or law which provides for the unit owner action.
- 3. Unit owners may waive notice of specific meetings if allowed by the applicable cooperative documents or law. If authorized by the bylaws, notice of meetings of the board of administration, shareholder meetings, except shareholder meetings called to recall board members under paragraph (f), and committee meetings may be given by electronic transmission to unit owners who consent to receive notice by electronic

Page 47 of 67

PCS for HB 73.docx

1317 transmission.

.1319

- 4. Unit owners have the right to participate in meetings of unit owners with reference to all designated agenda items. However, the association may adopt reasonable rules governing the frequency, duration, and manner of unit owner participation.
- 5. Any unit owner may tape record or videotape meetings of the unit owners subject to reasonable rules adopted by the division.
- 6. Unless otherwise provided in the bylaws, a vacancy occurring on the board before the expiration of a term may be filled by the affirmative vote of the majority of the remaining directors, even if the remaining directors constitute less than a quorum, or by the sole remaining director. In the alternative, a board may hold an election to fill the vacancy, in which case the election procedures must conform to the requirements of subparagraph 1. unless the association has opted out of the statutory election process, in which case the bylaws of the association control. Unless otherwise provided in the bylaws, a board member appointed or elected under this subparagraph shall fill the vacancy for the unexpired term of the seat being filled. Filling vacancies created by recall is governed by paragraph (f) and rules adopted by the division.

Notwithstanding subparagraphs (b)2. and (d)1., an association may, by the affirmative vote of a majority of the total voting interests, provide for a different voting and election procedure in its bylaws, which vote may be by a proxy specifically delineating the different voting and election procedures. The

Page 48 of 67

PCS for HB 73.docx

different voting and election procedures may provide for elections to be conducted by limited or general proxy.

- (f) Recall of board members.—Subject to the provisions of s. 719.301, any member of the board of administration may be recalled and removed from office with or without cause by the vote or agreement in writing by a majority of all the voting interests. A special meeting of the voting interests to recall any member of the board of administration may be called by 10 percent of the unit owners giving notice of the meeting as required for a meeting of unit owners, and the notice shall state the purpose of the meeting. Electronic transmission may not be used as a method of giving notice of a meeting called in whole or in part for this purpose.
- 1. If the recall is approved by a majority of all voting interests by a vote at a meeting, the recall shall be effective as provided in this paragraph herein. The board shall duly notice and hold a board meeting within 5 full business days after of the adjournment of the unit owner meeting to recall one or more board members. At the meeting, the board shall either certify the recall, in which case such member or members shall be recalled effective immediately and shall turn over to the board within 5 full business days any and all records and property of the association in their possession, or shall proceed as set forth in subparagraph 3.
- 2. If the proposed recall is by an agreement in writing by a majority of all voting interests, the agreement in writing or a copy thereof shall be served on the association by certified mail or by personal service in the manner authorized by chapter

Page 49 of 67

PCS for HB 73.docx

48 and the Florida Rules of Civil Procedure. The board of administration shall duly notice and hold a meeting of the board within 5 full business days after receipt of the agreement in writing. At the meeting, the board shall either certify the written agreement to recall members of the board, in which case such members shall be recalled effective immediately and shall turn over to the board, within 5 full business days, any and all records and property of the association in their possession, or proceed as described in subparagraph 3.

- If the board determines not to certify the written agreement to recall members of the board, or does not certify the recall by a vote at a meeting, the board shall, within 5 full business days after the board meeting, file with the division a petition for binding arbitration pursuant to the procedures of s. 719.1255. For purposes of this paragraph, the unit owners who voted at the meeting or who executed the agreement in writing shall constitute one party under the petition for arbitration. If the arbitrator certifies the recall as to any member of the board, the recall shall be effective upon mailing of the final order of arbitration to the association. If the association fails to comply with the order of the arbitrator, the division may take action pursuant to s. 719.501. Any member so recalled shall deliver to the board any and all records and property of the association in the member's possession within 5 full business days after of the effective date of the recall.
- 4. If the board fails to duly notice and hold a board meeting within 5 full business days after of service of an

Page 50 of 67

PCS for HB 73.docx

1373

1374

.1375

1376

1377

1378

1379

1380

1381

1382

1383

1384

1385

1386

1387

1388

1389

1390

1391

1392

1393

1394

1395

1396

1397

1398

1399

1400

agreement in writing or within 5 full business days <u>after</u> of the adjournment of the unit owner recall meeting, the recall shall be deemed effective and the board members so recalled shall immediately turn over to the board any and all records and property of the association.

- 5. If the board fails to duly notice and hold the required meeting or fails to file the required petition, the unit owner representative may file a petition pursuant to s. 719.1255 challenging the board's failure to act. The petition must be filed within 60 days after the expiration of the applicable 5-full-business-day period. The review of a petition under this subparagraph is limited to the sufficiency of service on the board and the facial validity of the written agreement or ballots filed.
- 6.5. If a vacancy occurs on the board as a result of a recall and less than a majority of the board members are removed, the vacancy may be filled by the affirmative vote of a majority of the remaining directors, notwithstanding any provision to the contrary contained in this chapter. If vacancies occur on the board as a result of a recall and a majority or more of the board members are removed, the vacancies shall be filled in accordance with procedural rules to be adopted by the division, which rules need not be consistent with this chapter. The rules must provide procedures governing the conduct of the recall election as well as the operation of the association during the period after a recall but before prior to the recall election.
 - 7. A board member who has been recalled may file a

Page 51 of 67

PCS for HB 73.docx

petition pursuant to s. 719.1255 challenging the validity of the recall. The petition must be filed within 60 days after the recall is deemed certified. The association and the unit owner representative shall be named as the respondents.

8. The division may not accept for filing a recall petition, whether filed pursuant to subparagraph 1., subparagraph 2., subparagraph 5., or subparagraph 7. And regardless of whether the recall was certified, when there are 60 or fewer days until the scheduled reelection of the board member sought to be recalled or when 60 or fewer days have not elapsed since the election of the board member sought to be recalled.

Section 13. Paragraph (a) of subsection (3) of section 719.303, Florida Statutes, is amended to read:

719.303 Obligations of owners.-

- of the unit owner or the unit's occupant, licensee, or invitee to comply with any provision of the cooperative documents or reasonable rules of the association. A fine may not become a lien against a unit. A fine may be levied on the basis of each day of a continuing violation, with a single notice and opportunity for hearing. However, the fine may not exceed \$100 per violation, or \$1,000 in the aggregate.
- (a) An association may suspend, for a reasonable period of time, the right of a unit owner, or a unit owner's tenant, guest, or invitee, to use the common elements, common facilities, or any other association property for failure to comply with any provision of the cooperative documents or

Page 52 of 67

PCS for HB 73.docx

reasonable rules of the association. This paragraph does not apply to limited common elements intended to be used only by that unit, common elements needed to access the unit, utility services provided to the unit, parking spaces, or elevators.

Section 14. Paragraph (c) of subsection (5), and subsections (7) and (10) of section 720.303, Florida Statutes, are amended to read:

720.303 Association powers and duties; meetings of board; official records; budgets; financial reporting; association funds; recalls.—

(5) INSPECTION AND COPYING OF RECORDS.—The official records shall be maintained within the state and must be open to inspection and available for photocopying by members or their authorized agents at reasonable times and places within 10 business days after receipt of a written request for access. This subsection may be complied with by having a copy of the official records available for inspection or copying in the community. If the association has a photocopy machine available where the records are maintained, it must provide parcel owners with copies on request during the inspection if the entire request is limited to no more than 25 pages. Any association member or the authorized representative of such member may utilize smartphones, tablets, portable scanners, or other technology capable of scanning or taking pictures in lieu of the association providing copies to the association member or the authorized representative of such member. In no event should the association be able to charge a member or the member's authorized representative for the use of his or her portable

Page 53 of 67

PCS for HB 73.docx

1457

1458

1459

1460

1461

1462

1463

1464

1465

1466

1467

1468

1469

1470

1471

1472

1473

1474

1475

1476

1477

1478

1479

1480

1481

1482

1483

1484

devices.

1485

1486

1487

1488

1489

1490

1491

1492

1493

1494

1495

1496

1497

1498

1499

1500

1501

1502

1503

1504

1505

1506

1507

1508

1509

1510

1511

1512

- The association may adopt reasonable written rules (C) governing the frequency, time, location, notice, records to be inspected, and manner of inspections, but may not require a parcel owner to demonstrate any proper purpose for the inspection, state any reason for the inspection, or limit a parcel owner's right to inspect records to less than one 8-hour business day per month. The association may impose fees to cover the costs of providing copies of the official records, including, without limitation, the costs of copying. The association may charge up to 50 cents per page for copies made on the association's photocopier. If the association does not have a photocopy machine available where the records are kept, or if the records requested to be copied exceed 25 pages in length, the association may have copies made by an outside vendor or association management company personnel and may charge the actual cost of copying, including any reasonable costs involving personnel fees and charges at an hourly rate for vendor or employee time to cover administrative costs to the vendor or association. The association shall maintain an adequate number of copies of the recorded governing documents, to ensure their availability to members and prospective members. Notwithstanding this paragraph, the following records are not accessible to members or parcel owners:
- 1. Any record protected by the lawyer-client privilege as described in s. 90.502 and any record protected by the work-product privilege, including, but not limited to, a record prepared by an association attorney or prepared at the

Page 54 of 67

PCS for HB 73.docx

attorney's express direction which reflects a mental impression, conclusion, litigation strategy, or legal theory of the attorney or the association and which was prepared exclusively for civil or criminal litigation or for adversarial administrative proceedings or which was prepared in anticipation of such litigation or proceedings until the conclusion of the litigation or proceedings.

- 2. Information obtained by an association in connection with the approval of the lease, sale, or other transfer of a parcel.
- 3. Personnel records of association or management company the association's employees, including, but not limited to, disciplinary, payroll, health, and insurance records. For purposes of this subparagraph, the term "personnel records" does not include written employment agreements with an association or management company employee or budgetary or financial records that indicate the compensation paid to an association or management company employee.
- 4. Medical records of parcel owners or community residents.
- 5. Social security numbers, <u>driver</u> driver's license numbers, credit card numbers, electronic mailing addresses, telephone numbers, facsimile numbers, emergency contact information, any addresses for a parcel owner other than as provided for association notice requirements, and other personal identifying information of any person, excluding the person's name, parcel designation, mailing address, and property address. However, an owner may consent in writing to the disclosure of

Page 55 of 67

PCS for HB 73.docx

protected information described in this subparagraph. The association is not liable for the disclosure of information that is protected under this subparagraph if the information is included in an official record of the association and is voluntarily provided by an owner and not requested by the association.

- 6. Any electronic security measure that is used by the association to safeguard data, including passwords.
- 7. The software and operating system used by the association which allows the manipulation of data, even if the owner owns a copy of the same software used by the association. The data is part of the official records of the association.
- (7) FINANCIAL REPORTING.—Within 90 days after the end of the fiscal year, or annually on the date provided in the bylaws, the association shall prepare and complete, or contract with a third party for the preparation and completion of, a financial report for the preceding fiscal year. Within 21 days after the final financial report is completed by the association or received from the third party, but not later than 120 days after the end of the fiscal year or other date as provided in the bylaws, the association shall, within the time limits set forth in subsection (5), provide each member with a copy of the annual financial report or a written notice that a copy of the financial report is available upon request at no charge to the member. Financial reports shall be prepared as follows:
- (a) An association that meets the criteria of this paragraph shall prepare or cause to be prepared a complete set of financial statements in accordance with generally accepted

Page 56 of 67

PCS for HB 73.docx

accounting principles as adopted by the Board of Accountancy. The financial statements shall be based upon the association's total annual revenues, as follows:

- 1. An association with total annual revenues of \$200,000 \$100,000 or more, but less than \$300,000 \$200,000, shall prepare compiled financial statements.
- 2. An association with total annual revenues of at least \$300,000 \$200,000, but less than \$500,000 \$400,000, shall prepare reviewed financial statements.
- 3. An association with total annual revenues of \$500,000 \$400,000 or more shall prepare audited financial statements.
- (b)1. An association with total annual revenues of less than $\frac{$200,000}{$100,000}$ shall prepare a report of cash receipts and expenditures.
- 2. An association in a community of fewer than 50 parcels, regardless of the association's annual revenues, may prepare a report of cash receipts and expenditures in lieu of financial statements required by paragraph (a) unless the governing documents provide otherwise.
- 3. A report of cash receipts and disbursement must disclose the amount of receipts by accounts and receipt classifications and the amount of expenses by accounts and expense classifications, including, but not limited to, the following, as applicable: costs for security, professional, and management fees and expenses; taxes; costs for recreation facilities; expenses for refuse collection and utility services; expenses for lawn care; costs for building maintenance and repair; insurance costs; administration and salary expenses; and

Page 57 of 67

PCS for HB 73.docx

reserves if maintained by the association.

(10) RECALL OF DIRECTORS.-

- (a)1. Regardless of any provision to the contrary contained in the governing documents, subject to the provisions of s. 720.307 regarding transition of association control, any member of the board of directors may be recalled and removed from office with or without cause by a majority of the total voting interests.
- 2. When the governing documents, including the declaration, articles of incorporation, or bylaws, provide that only a specific class of members is entitled to elect a board director or directors, only that class of members may vote to recall those board directors so elected.
- (b)1. Board directors may be recalled by an agreement in writing or by written ballot without a membership meeting. The agreement in writing or the written ballots, or a copy thereof, shall be served on the association by certified mail or by personal service in the manner authorized by chapter 48 and the Florida Rules of Civil Procedure.
- 2. The board shall duly notice and hold a meeting of the board within 5 full business days after receipt of the agreement in writing or written ballots. At the meeting, the board shall either certify the written ballots or written agreement to recall a director or directors of the board, in which case such director or directors shall be recalled effective immediately and shall turn over to the board within 5 full business days any and all records and property of the association in their possession, or proceed as described in paragraph (d).

Page 58 of 67

PCS for HB 73.docx

- 3. When it is determined by the department pursuant to binding arbitration proceedings that an initial recall effort was defective, written recall agreements or written ballots used in the first recall effort and not found to be defective may be reused in one subsequent recall effort. However, in no event is a written agreement or written ballot valid for more than 120 days after it has been signed by the member.
- 4. Any rescission or revocation of a member's written recall ballot or agreement must be in writing and, in order to be effective, must be delivered to the association before the association is served with the written recall agreements or ballots.
- 5. The agreement in writing or ballot shall list at least as many possible replacement directors as there are directors subject to the recall, when at least a majority of the board is sought to be recalled; the person executing the recall instrument may vote for as many replacement candidates as there are directors subject to the recall.
- (c)1. If the declaration, articles of incorporation, or bylaws specifically provide, the members may also recall and remove a board director or directors by a vote taken at a meeting. If so provided in the governing documents, a special meeting of the members to recall a director or directors of the board of administration may be called by 10 percent of the voting interests giving notice of the meeting as required for a meeting of members, and the notice shall state the purpose of the meeting. Electronic transmission may not be used as a method of giving notice of a meeting called in whole or in part for

Page 59 of 67

PCS for HB 73.docx

this purpose.

1653

1654

1655

1656

1657

1658

1659

1660

1661

1662

1663

1664

1665

1666

1667

1668

1669

1670

1671

1672

1673

1674

1675

1676

1677

1678

1679

1680

- 2. The board shall duly notice and hold a board meeting within 5 full business days after the adjournment of the member meeting to recall one or more directors. At the meeting, the board shall certify the recall, in which case such member or members shall be recalled effective immediately and shall turn over to the board within 5 full business days any and all records and property of the association in their possession, or shall proceed as set forth in subparagraph (d).
- If the board determines not to certify the written agreement or written ballots to recall a director or directors of the board or does not certify the recall by a vote at a meeting, the board shall, within 5 full business days after the meeting, file with the department a petition for binding arbitration pursuant to the applicable procedures in ss. 718.112(2)(j) and 718.1255 and the rules adopted thereunder. For the purposes of this section, the members who voted at the meeting or who executed the agreement in writing shall constitute one party under the petition for arbitration. If the arbitrator certifies the recall as to any director or directors of the board, the recall will be effective upon mailing of the final order of arbitration to the association. The director or directors so recalled shall deliver to the board any and all records of the association in their possession within 5 full business days after the effective date of the recall.
- (e) If a vacancy occurs on the board as a result of a recall and less than a majority of the board directors are removed, the vacancy may be filled by the affirmative vote of a

Page 60 of 67

PCS for HB 73.docx

majority of the remaining directors, notwithstanding any provision to the contrary contained in this subsection or in the association documents. If vacancies occur on the board as a result of a recall and a majority or more of the board directors are removed, the vacancies shall be filled by members voting in favor of the recall; if removal is at a meeting, any vacancies shall be filled by the members at the meeting. If the recall occurred by agreement in writing or by written ballot, members may vote for replacement directors in the same instrument in accordance with procedural rules adopted by the division, which rules need not be consistent with this subsection.

- (f) If the board fails to duly notice and hold a board meeting within 5 full business days after service of an agreement in writing or within 5 full business days after the adjournment of the member recall meeting, the recall shall be deemed effective and the board directors so recalled shall immediately turn over to the board all records and property of the association.
- required meeting or fails to file the required petition, the unit owner representative may file a petition pursuant to s.

 718.1255 challenging the board's failure to act. The petition must be filed within 60 days after the expiration of the applicable 5-full-business-day period. The review of a petition under this paragraph is limited to the sufficiency of service on the board and the facial validity of the written agreement or ballots filed.
 - (h) (g) If a director who is removed fails to relinquish

Page 61 of 67

PCS for HB 73.docx

his or her office or turn over records as required under this section, the circuit court in the county where the association maintains its principal office may, upon the petition of the association, summarily order the director to relinquish his or her office and turn over all association records upon application of the association.

(i) (h) The minutes of the board meeting at which the board decides whether to certify the recall are an official association record. The minutes must record the date and time of the meeting, the decision of the board, and the vote count taken on each board member subject to the recall. In addition, when the board decides not to certify the recall, as to each vote rejected, the minutes must identify the parcel number and the specific reason for each such rejection.

(j)(i) When the recall of more than one board director is sought, the written agreement, ballot, or vote at a meeting shall provide for a separate vote for each board director sought to be recalled.

- (k) A board member who has been recalled may file a petition pursuant to ss. 718.112(2)(j) and 718.1255 and the rules adopted challenging the validity of the recall. The petition must be filed within 60 days after the recall is deemed certified. The association and the unit owner representative shall be named as respondents.
- (1) The division may not accept for filing a recall petition, whether filed pursuant to paragraph (b), paragraph (c), paragraph (g), or paragraph (k) and regardless of whether the recall was certified, when there are 60 or fewer days until

Page 62 of 67

PCS for HB 73.docx

,1711

the scheduled reelection of the board member sought to be recalled or when 60 or fewer days have not elapsed since the election of the board member sought to be recalled.

Section 15. Paragraph (a) of subsection (2) of section 720.305, Florida Statutes, is amended to read:

720.305 Obligations of members; remedies at law or in equity; levy of fines and suspension of use rights.—

- \$100 per violation against any member or any member's tenant, guest, or invitee for the failure of the owner of the parcel or its occupant, licensee, or invitee to comply with any provision of the declaration, the association bylaws, or reasonable rules of the association. A fine may be levied for each day of a continuing violation, with a single notice and opportunity for hearing, except that the fine may not exceed \$1,000 in the aggregate unless otherwise provided in the governing documents. A fine of less than \$1,000 may not become a lien against a parcel. In any action to recover a fine, the prevailing party is entitled to reasonable attorney attorney's fees and costs from the nonprevailing party as determined by the court.
- (a) An association may suspend, for a reasonable period of time, the right of a member, or a member's tenant, guest, or invitee, to use common areas and facilities for the failure of the owner of the parcel or its occupant, licensee, or invitee to comply with any provision of the declaration, the association bylaws, or reasonable rules of the association. This paragraph does not apply to that portion of common areas used to provide access or utility services to the parcel. A suspension may not

Page 63 of 67

PCS for HB 73.docx

impair the right of an owner or tenant of a parcel to have vehicular and pedestrian ingress to and egress from the parcel, including, but not limited to, the right to park.

Section 16. Paragraph (d) is added to subsection (1) of section 720.306, Florida Statutes, and subsection (6) and paragraph (a) of subsection (9) of that section are amended to read:

720.306 Meetings of members; voting and election procedures; amendments.—

- (1) QUORUM; AMENDMENTS. -
- (d) The Legislature finds that the procurement of mortgagee consent to amendments that do not affect the rights or interests of mortgagees is an unreasonable and substantial logistical and financial burden on the parcel owners and that there is a compelling state interest in enabling the members of an association to approve amendments to the association's governing documents through legal means. Accordingly, and notwithstanding any provision of this paragraph to the contrary:
- 1. As to any mortgage recorded on or after July 1, 2013, any provision in the association's governing documents that requires the consent or joinder of some or all mortgagees of parcels or any other portion of the association's common areas to amend the association's governing documents or for any other matter is enforceable only as to amendments to the association's governing documents that adversely affect the priority of the mortgagee's lien or the mortgagee's rights to foreclose its lien or that otherwise materially affect the rights and interests of the mortgagees.

Page 64 of 67

PCS for HB 73.docx

,1767

- 2. As to mortgages recorded before July 1, 2013, any existing provisions in the association's governing documents requiring mortgagee consent are enforceable.
- In securing consent or joinder, the association is entitled to rely upon the public records to identify the holders of outstanding mortgages. The association may use the address provided in the original recorded mortgage document, unless there is a different address for the holder of the mortgage in a recorded assignment or modification of the mortgage, which recorded assignment or modification must reference the official records book and page on which the original mortgage was recorded. Once the association has identified the recorded mortgages of record, the association shall, in writing, request of each parcel owner whose parcel is encumbered by a mortgage of record any information that the owner has in his or her possession regarding the name and address of the person to whom mortgage payments are currently being made. Notice shall be sent to such person if the address provided in the original recorded mortgage document is different from the name and address of the mortgagee or assignee of the mortgage as shown by the public record. The association is deemed to have complied with this requirement by making the written request of the parcel owners required under this subparagraph. Any notices required to be sent to the mortgagees under this subparagraph shall be sent to all available addresses provided to the association.
- 4. Any notice to the mortgagees required under subparagraph 3. may be sent by a method that establishes proof of delivery, and any mortgagee who fails to respond within 60

Page 65 of 67

PCS for HB 73.docx

1793

1794

1795

1796

1797

1798

1799

1800

1801

1802

1803

1804

1805

1806

1807

1808

1809

1810

1811

1812

1813

1814

1815

1816

1817

1818

1819

1820

days after the date of mailing is deemed to have consented to the amendment.

- 5. For those amendments requiring mortgagee consent on or after July 1, 2013, in the event mortgagee consent is provided other than by properly recorded joinder, such consent shall be evidenced by affidavit of the association recorded in the public records of the county in which the declaration is recorded.
- 6. Any amendment adopted without the required consent of a mortgagee is voidable only by a mortgagee who was entitled to notice and an opportunity to consent. An action to void an amendment is subject to the statute of limitations beginning 5 years after the date of discovery as to the amendments described in subparagraph 1. and 5 years after the date of recordation of the certificate of amendment for all other amendments. This subparagraph applies to all mortgages, regardless of the date of recordation of the mortgage.
- (6) RIGHT TO SPEAK.—Members and parcel owners have the right to attend all membership meetings and to speak at any meeting with reference to all items opened for discussion or included on the agenda. Notwithstanding any provision to the contrary in the governing documents or any rules adopted by the board or by the membership, a member and a parcel owner have the right to speak for at least 3 minutes on any item, provided that the member or parcel owner submits a written request to speak prior to the meeting. The association may adopt written reasonable rules governing the frequency, duration, and other manner of member and parcel owner statements, which rules must be consistent with this subsection.

Page 66 of 67

PCS for HB 73.docx

(9) (a) ELECTIONS AND BOARD VACANCIES.-

(a) Elections of directors must be conducted in accordance with the procedures set forth in the governing documents of the association. All members of the association are eligible to serve on the board of directors, and a member may nominate himself or herself as a candidate for the board at a meeting where the election is to be held or, if the election process allows voting by absentee ballot, in advance of the balloting. Except as otherwise provided in the governing documents, boards of directors must be elected by a plurality of the votes cast by eligible voters. Any challenge to the election process must be commenced within 60 days after the election results are announced.

Section 17. This act shall take effect July 1, 2013.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 87

Mortgage Foreclosures

SPONSOR(S): Passidomo and others

TIED BILLS: None IDEN./SIM. BILLS:

None

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Civil Justice Subcommittee		Cary N	Bond
2) Justice Appropriations Subcommittee			
3) Judiciary Committee			

SUMMARY ANALYSIS

The foreclosure crisis has impacted Florida's economy and negatively affected the judicial branch, in terms of both funding and caseload. Foreclosing on a mortgage in Florida is a long process. The average length of time between the first foreclosure filing and bank repossession is 853 days while the national average is 414 days. The caseload backlog is not spread evenly across the state. Certain circuits, particularly those located in South Florida, have a much greater percentage of loans in foreclosure than other circuits.

Current law provides for an alternative procedure that is designed to speed up the foreclosure process in uncontested cases or cases where there is no legitimate defense. If the property is not residential real estate, the plaintiff may request a court order directing the defendant to show cause why an order to make payments during the pendency of the proceedings or an order to vacate the premises should not be entered.

As to foreclosure of real property, the bill:

- Reduces the statute of limitations for deficiency judgments on a foreclosure action from five years to one year and limits the recoverable amount of the deficiency in some cases.
- Requires the plaintiff in a foreclosure action to provide information to the court upon filing of the case regarding lost, destroyed or stolen promissory notes.
- Provides finality of a mortgage foreclosure judgment for certain purchasers of a property at a foreclosure sale while allowing for damages in some instances.
- Amends the expedited foreclosure process to allow all lienholders to use the procedures, instead of just the mortgagee; reduces the number of hearings from 2 to 1; and prohibits service by publication when using the expedited process, unless the property is abandoned.
- Allows any party to request a case management conference to expedite the lawsuit.
- Defines adequate protections where there is a lost, destroyed or stolen note.

The bill applies to existing mortgages and to pending cases.

The bill does not appear to have a fiscal impact on state or local governments.

The bill provides an effective date of upon becoming a law.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

The foreclosure crisis has greatly impacted the economy of the state of Florida. It has also negatively affected the judicial branch, in terms of both funding and caseload. Florida has the largest share of foreclosure inventory of any state in the nation, with 305,766 properties in some stage of foreclosure or bank-owned as of the end of 2012. Seven of the top 10 highest foreclosure markets in the nation are in Florida, with Palm-Bay-Melbourne-Titusville having the highest rate of foreclosure of any metro area in the nation.

Foreclosing on a mortgage in Florida is an unusually long process. Florida trails only New York and New Jersey in terms of the length of time between the first foreclosure filing and bank repossession, at 853 days. The national average is less than half that, at 414 days.³

The state court system is struggling with a backlog of foreclosure cases. In 2005, before the housing market crash, there were only 57,106 foreclosure filings statewide. By 2009, the number of filings exploded to 399,118. Courts did not have the resources to quickly and efficiently deal with this litigation explosion. Due to constitutional and statutory requirements to provide speedy trials to criminal defendants, civil filings take the brunt of any caseload backlog.⁴ There had been a significant decline in filings in fiscal year 2010-11 due to problems with title and the robo-signing situation⁵, with only 155,380 filings, compared to 338,281 in 2009-10 and a peak of 403,473 in 2008-09, but filings have begun to increase as those issues are worked out by mortgage servicers, with 186,651 filings in 2011-12 and more expected this year.⁶

Furthermore, the caseload backlog is not spread evenly across the state. While the statewide average is 11.02% of residential loans in foreclosure, certain areas, particularly those located in South Florida, have a much greater percentage of loans in foreclosure than other circuits. For instance, Miami-Dade has 15.56% of loans in foreclosure compared to only 5.26% in Sumter County.⁷

Foreclosure Procedure

The foreclosure procedure is governed by statutory process and the rules of civil procedure. It is initiated by the lender or servicer, known as a mortgagee, when the borrower, or mortgager, fails to perform the terms of his or her mortgage, usually by defaulting on payments. Most mortgages contain an 'acceleration clause,' which gives the mortgagee the authority to declare the entire mortgage obligation due and payable immediately upon default. If the borrower is not able to pay the entire mortgage obligation upon proper notice, the holder of the note or its servicing agent may begin the foreclosure process in a court of proper jurisdiction. The following is a brief outline of the judicial foreclosure process, with the caveat that litigation is driven by the parties, so the process may be slightly different from case to case:

ld.

STORAGE NAME: h0087.CJS.DOCX

¹ RealtyTrac, 4th quarter data, presented to the Civil Justice Subcommittee by the Legislature's Office of Demographics and Research on January 24, 2013.
² Id.

³ *Id.*

⁴ Florida Office of the State Courts Administrator, Summary Reporting System (SRS), August 19, 2011.

⁵ Susan Miller, RealtyTrac: Robo-signing Scandal Cuts into 2010 Foreclosures, South Florida Business Journal, January 13, 2011. http://www.bizjournals.com/southflorida/news/2011/01/13/realtytrac-robo-signing-scandal-cuts.html (last viewed February 1, 2013).

⁶ RealtyTrac, 4th quarter data, presented to the Civil Justice Subcommittee by the Legislature's Office of Demographics and Research on January 24, 2013.

- Upon proper notice of default to the defendant, the mortgage servicer files a foreclosure complaint⁸, which must allege that the plaintiff is the present owner and holder of the note and mortgage⁹, contain a copy of the note and mortgage¹⁰, and allege a statement of default,¹¹ along with a filing fee¹² and a *lis pendens*, which serves to cut off the rights of any person whose interest arises after filing.¹³
- Service of process must be made on defendants within 120 days after the filing of the initial pleadings.¹⁴
- If a defendant has not filed an answer or another paper indicating an intent to respond to the suit, then the plaintiff is entitled to an entry of default against the defendant.¹⁵
- If an answer is filed (thus negating the possibility of a default judgment), the plaintiff may then file for a motion of summary judgment or proceed to trial, however the vast majority of plaintiffs file a motion for summary judgment.¹⁶
- Following the proper motions, answers, affidavits, and other evidence being filed with the court, the judge holds a summary judgment hearing and if he or she finds in the favor of the plaintiff, the court renders a final judgment.¹⁷
- If summary judgment is denied, the foreclosure proceeds to a trial without a jury.
- The court schedules a judicial sale of the property not less than 20 days, but no more than 35 days after the judgment if the plaintiff prevails at summary judgment or trial.¹⁹
- A notice of sale must be published once a week, for 2 consecutive weeks, in a publication of general circulation, and the second publication must be at least five days prior to the sale.²⁰
- The winning bid at a public judicial sale is conclusively presumed to be sufficient consideration for the sale.²¹
- Parties have 10 days to file a verified objection to the amount of the bid or the sale procedure.²²
- After 10 days, the sale is confirmed by the clerk's issuance of the certificate of title to the
 purchaser, sale proceeds are disbursed in accordance with the statutory procedure²³, and the
 court may, in its discretion, enter a deficiency decree in the amount of the fair market value of
 the security received and the amount of the debt.²⁴

Alternative Foreclosure Procedure

Section 702.10, F.S., creates an alternative procedure that is designed to speed up the foreclosure process in uncontested cases or cases where there is no legitimate defense. The following is a brief outline of this alternative foreclosure process:

⁸ Rule 1.944, Fla. R. Civ. P.

⁹ Edason v. Cent. Farmers Trust Co., 129 So. 698, 700 (Fla. 1930).

¹⁰ Rule 1.130(a), Fla. R. Civ. P.

¹¹ Siahpoosh v. Nor Props., 666 So.2d 988, 989 (Fla. 4th DCA 1996).

¹² The filing fee for foreclosure actions depends on the value of the claim. When the claim is for \$50,000 or less, the fee is \$395; when the claim is over \$50,000 but less than \$250,000, the fee is \$900; and when the claim is \$250,000 or more, the fee is \$1900, according to s. 28.241(1)(d), F.S.

¹³ Section 48.23, F.S.

¹⁴ Rule 1.070(j), Fla. R. Civ. P. See also chs. 48 and 49, F.S.

¹⁵ Rule 1.040(a)(1), Fla. R. Civ. P.

¹⁶ Rule 1.1510(a), Fla. R. Civ. P.

¹⁷ Section 45.031, F.S.

¹⁸ Section 702.01, F.S. The summary judgment motion is optional. A plaintiff can elect to go to trial without the filing of a summary judgment motion.

¹⁹ Section 45.031(1)(a), F.S.

²⁰ Section 45.031, F.S.

²¹ Section 45.031(8), F.S.

²² Section 45.031(8), F.S.

²³ Section 45.031, F.S.

²⁴ Section 702.06, F.S.

- After a complaint has been filed, the plaintiff may request an order to show cause for the entry
 of final judgment and the court must immediately review the complaint.²⁵
- If the court finds that the complaint is verified, and alleges a proper cause of action, the court
 must issue an order directing the defending the show cause why a final judgment should not be
 entered.²⁶
- The order must set a date and time for the hearing, not sooner than 20 days after the service of the order, or 30 days if service is obtained by publication, and no later than 60 days after the date of service.²⁷
- The defendant can file defenses by a motion or by sworn or verified answer or appear at the hearing, which prevents entry of a final judgment.²⁸
- The court need not hold a hearing for determination of reasonable attorney fees if the requested fees do not exceed 3% of the principal owed on the note at the time of filing.²⁹
- The court may enter a final judgment if the defendant has waived the right to be heard or has not shown cause why a final judgment should not be entered.³⁰

Additionally, if the property is not residential real estate, the plaintiff may request a court order directing the defendant to show cause why an order to make payments during the pendency of the proceedings or an order to vacate the premises should not be entered.³¹

- The order must set a date and time for the hearing, not sooner than 20 days after the service of the order, or 30 days if service is obtained by publication.³²
- The defendant can file defenses by a motion or by sworn or verified answer or appear at the hearing, which prevents entry of a final judgment.³³
- The court may enter an order requiring payment or an order to vacate if the defendant has waived the right to be heard.³⁴
- If the court finds that the defendant has not waived the right to be heard, after reviewing
 affidavits and evidence, the court can determine if the plaintiff is likely to prevail in the
 foreclosure action, and enter an order requiring the defendant to make the payments or provide
 another remedy.³⁵
- The court order must be stayed pending final adjudication of the claims if the defendant posts bond with the court in the amount equal to the unpaid balance of the mortgage.³⁶

Effect of the Bill

Alternative Foreclosure Procedure

The bill amends s. 702.10, F.S., the alternative foreclosure procedure, with the following changes:

- Any lienholder, not just the mortgagee, may initiate the procedure.
- Upon filing, the court must immediately review the request and the court filing in chambers without a hearing.

²⁵ Section 702.10(1), F.S.

²⁶ Id. While this appears to create a right to the order to show cause, many courts interpret this subsection to require an initial hearing.

²⁷ Section 702.10(1)(a), F.S.

²⁸ Section 702.10(1)(b), F.S.

²⁹ Section 702.10(1)(c), F.S.

³⁰ Section 702.10(1)(d), F.S.

³¹ Section 702.10(2), F.S.

³² Section 702.10(2)(a), F.S.

³³ Section 702.10(2)(b), F.S.

³⁴ Section 702.10(2)(c), F.S.

³⁵ Section 702.10(2)(d), F.S.

iu.

- If the court finds that the complaint is verified, complies with s. 702.015, F.S., and alleges a cause of action, the court must promptly issue an order to show cause why a final judgment should not be entered.
- The date for the hearing may not occur sooner than the later of 20 days after service of the order or 45 days after the service of the initial complaint, or no sooner than 55 days after the first publication if service is obtained by publication.
- Provides that the order to show cause must state that if a defendant files defenses, the hearing time will be used to hear and consider the defendant's motion and arguments, and that the order must state that the court may enter an order of final judgment of foreclosure at the hearing, and if such a determination is entered, the court must enter a final judgment ordering the clerk of the court to conduct a foreclosure sale.
- Allows the court to enter a final judgment of foreclosure without the need for further hearing if the plaintiff is entitled to a final judgment and upon filing of the original note or satisfaction of the conditions for establishing a lost note or upon a showing that the obligation to be foreclosed is not evidenced by a promissory note or other negotiable instrument.
- Provides legislative intent that the alternative procedure may run simultaneously with other court procedures.
- Provides a rebuttable presumption that a homestead property is an owner-occupied residential property.
- Limits an order to show cause why an order to make payments during the pendency of the foreclosure or an order to vacate as to an owner-occupied residence.

The bill also requests that the Supreme Court amend the Rules of Civil Procedure to provide for expedited foreclosure proceedings and related forms in conformity with s. 702.10, F.S.

Adequate Protections for Lost, Destroyed, or Stolen Notes in a Mortgage Foreclosure

The bill creates s. 702.11, F.S., providing reasonable means of providing adequate protection under s. 673.3091, F.S., which is the UCC provision relating to the enforcement of a lost, destroyed or stolen instrument. As it relates to a mortgage foreclosure, an adequate protection would include:

- A written indemnification agreement by a person reasonably believe to be sufficiently solvent to honor such an obligation:
- A surety bond;
- A letter of credit issued by a financial institution;
- A deposit of cash collateral with the clerk of the court; or
- Such other security as the court may deem appropriate under the circumstances.

Any security given must be on terms and in amounts set by the court and must run through the applicable statute of limitations for enforcement of the note. The security also must indemnify the maker of the note against any loss or damage that might occur by reason of a claim by another person to enforce the note. Recovery of damages and costs and attorney fees may be sought against the person who wrongly claims to be the holder of a lost, stolen, or destroyed note or against the adequate protections described above. The actual holder of the note need not pursue recovery against the maker of the note or any guarantor.

Deficiency Judgments

Under current law, a lender has 5 years from the foreclosure sale to file a deficiency action.³⁷ This bill amends s. 95.11, F.S., to provide a one-year statute of limitations for an action to enforce a claim of a deficiency related to a note secured by a mortgage against residential property that is a one-family to

³⁷ Section 95.11(2), F.S. DATE: 2/5/2013

STORAGE NAME: h0087.CJS.DOCX

four-family dwelling unit. The limitations period begins on the 11th day after a foreclosure sale or the day after the mortgagee accepts a deed in lieu of foreclosure.

This bill amends s. 702.06, F.S., to limit a deficiency decree to the difference between the judgment amount, or in the case of a short sale, the outstanding debt, and the fair market value of the property on the date of sale. This appears to codify the current practice of the courts when rendering a deficiency judgment.³⁸ The bill also eliminates the common law recovery of such a deficiency when the court in the foreclosure action grants or denies a claim for a deficiency judgment. This provision appears to simplify the language of the current law without providing a substantive change in the law.³⁹

Lost, Destroyed or Stolen Notes

The bill creates s. 702.015, F.S., to provide that every complaint in a foreclosure proceeding on residential real property designed principally for one to four families must contain affirmative allegations expressly made by the plaintiff that the plaintiff is the holder of the original note or must allege with specificity the factual basis by which the plaintiff is a person entitled to enforce the note. If the plaintiff is not the holder of the note, the complaint must describe the authority of the plaintiff and identify the document that grants the plaintiff to file the complaint on behalf of the holder of the note.

The plaintiff must file either the original promissory note or certification that the plaintiff is in physical possession of the original note, unless it is lost, destroyed or stolen. In such a case, the complaint must contain an affidavit that details a clear chain of all assignments, set forth facts showing the plaintiff is entitled to enforce the note, and include exhibits providing evidence of the acquisition, ownership and possession of the note. The bill requires adequate protection to the plaintiff under the Uniform Commercial Code (UCC).⁴⁰

Finality of Mortgage Foreclosure Judgment

The bill creates s. 702.036, F.S., to provide for finality of mortgage foreclosure judgments. This provision protects bona fide purchasers of a property at a foreclosure sale and ensures the validity of the title where a party seeks to set aside, invalidate, or challenge the validity of a final judgment or to establish or reestablish a lien. Under current law, an innocent purchaser could be at risk of losing a property he purchased in good faith. Under this bill, as long as the party seeking relief was properly served, final judgment was entered, and the appeals periods have run as to the final judgment with no appeals having been filed, and the purchaser was not affiliated with the foreclosing lender or owner, the party may recover monetary damages, but may not disturb the title, thus protecting the innocent purchaser and providing security in title. The bill does not limit the right to other forms of relief that do not adversely affect the ownership of title.

After foreclosure of a mortgage based on a lost, destroyed or stolen note, a person who was not a party to the foreclosure action but claims to be the actual holder of the note has no claim against the property after it is conveyed to a bona fide purchaser for valuable consideration who is not affiliated with the foreclosing lender or owner. However, the actual holder may pursue recovery from any adequate protection as required by the UCC. ⁴¹ The actual holder may also pursue damages from the party who wrongfully claimed to be the owner or holder of the promissory note, from the maker of the note, or any other person against whom the actual holder may have a claim.

STORAGE NAME: h0087.CJS.DOCX

³⁸ See Trustees of Central States Southeast and Southwest Areas, Pension Fund v. Indico Corp., 401 So. 2d 904 (Fla 1st DCA 1981).

³⁹ See Cragin v. Ocean & Lake Realty Co., 101 So. 795 (Fla. 1931).

⁴⁰ Section 673.3091, F.S., contains the provision relating to the enforcement of lost, destroyed, or stolen instruments. This provision was adopted as part of the Uniform Commercial Code (UCC). The UCC comments on the provision, as reported by Florida Statutes Annotated, indicate that adequate protection is a "flexible concept," and "the type of adequate protection that is reasonable in the circumstances may depend on the degree of certainty about the facts in the case."

B. SECTION DIRECTORY:

Section 1 amends s. 95.11, F.S., relating to limitations other than for the recovery of real property.

Section 2 provides dates of application for section 1 of the bill.

Section 3 creates s. 702.015, F.S., relating to elements of complaint; lost, destroyed or stolen note affidavit.

Section 4 creates s. 702.036. F.S., relating to finality of mortgage foreclosure judgment.

Section 5 amends s. 702.06, F.S., relating to deficiency decree; common-law suit to recover deficiency.

Section 6 amends s. 702.10, F.S., relating to order to show cause; entry of final judgment of foreclosure; payment during foreclosure.

Section 7 creates s. 702.11, F.S., relating to adequate protections for lost, destroyed, or stolen notes in mortgage foreclosure.

Section 8 provides legislative findings that some of the provisions of the bill are remedial in nature while others apply to causes of action pending on the effective date of the act.

Section 9 provides an effective date of upon becoming a law.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

The bill does not appear to have any impact on state expenditures.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any direct economic impact on the private sector.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

The Office of the State Courts Administrator anticipates an undetermined near-term expenditure of court resources due to an anticipated spike in filings because of the shortened statute of limitations for bringing actions, with undetermined revenue due to the associated filing fees.⁴²

STORAGE NAME: h0087.CJS.DOCX

⁴² Office of State Courts Administrator, *2013 Judicial Impact Statement for HB 0087*, Jan. 18, 2013 on file with Civil Justice Subcommittee.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does appear to create a need for rulemaking. The bill requests that the Supreme Court amend the Rules of Civil Procedure to provide for expedited foreclosure proceedings and related forms in conformity to s. 702.10, F.S.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

n/a

STORAGE NAME: h0087.CJS.DOCX

HB 87 2013

1 A bill to be entitled 2 An act relating to mortgage foreclosures; amending s. 3 95.11, F.S.; revising the limitations period for 4 commencing an action to enforce a claim of a 5 deficiency judgment after a foreclosure action; 6 providing for applicability to existing causes of 7 action; creating s. 702.015, F.S.; providing 8 legislative intent; specifying required contents of a 9 complaint seeking to foreclose on certain types of 10 residential properties with respect to the authority 11 of the plaintiff to foreclose on the note and the 12 location of the note; authorizing sanctions against 13 plaintiffs who fail to comply with complaint 14 requirements; providing for nonapplicability to 15 proceedings involving timeshare interests; creating s. 16 702.036, F.S.; requiring a court to treat a collateral 17 attack on a final judgment of foreclosure on a 18 mortgage as a claim for monetary damages under certain 19 circumstances; prohibiting such court from granting 20 certain relief affecting title to the foreclosed 21 property; providing for construction relating to the 22 rights of certain persons to seek specified types of 23 relief or pursue claims against the foreclosed 24 property under certain circumstances; amending s. 25 702.06, F.S.; limiting the amount of a deficiency 26 judgment; amending s. 702.10, F.S.; revising the class 27 of persons authorized to move for expedited 28 foreclosure to include lienholders; defining the term

Page 1 of 19

"lienholder"; providing requirements and procedures with respect to an order directed to defendants to show cause why a final judgment of foreclosure should not be entered; providing that certain failures by a defendant to make certain filings or to make certain appearances may have specified legal consequences; requiring the court to enter a final judgment of foreclosure and order a foreclosure sale under certain circumstances; revising a restriction on a mortgagee to request a court to order a mortgagor defendant to make payments or to vacate the premises during an action to foreclose on residential real estate to provide that the restriction applies to all but owneroccupied residential property; providing a presumption regarding owner-occupied residential property; requesting the Supreme Court to adopt rules and forms for use in expedited foreclosure proceedings; creating s. 702.11, F.S.; providing requirements for reasonable means of providing adequate protection under s. 673.3091, F.S., in mortgage foreclosures of certain residential properties; providing for liability of persons who wrongly claim to be holders of or entitled to enforce a lost, stolen, or destroyed note and cause the mortgage secured thereby to be foreclosed in certain circumstances; providing for construction and applicability; providing an effective date.

5455

56

29

30

31

32

33

34

35

36

37

38

39

40 41

42

43

44

45 46

47 48

49

50

51

52

53

Be It Enacted by the Legislature of the State of Florida: Page 2 of 19

57 58

59

60

Section 1. Paragraph (b) of subsection (2) of section 95.11, Florida Statutes, is amended, and paragraph (h) is added to subsection (5) of that section, to read:

61 62 95.11 Limitations other than for the recovery of real property.—Actions other than for recovery of real property shall be commenced as follows:

63 64

65

(2) WITHIN FIVE YEARS.

66 67 or liability founded on a written instrument, except for an action to enforce a claim against a payment bond, which shall be governed by the applicable provisions of paragraph (5)(e), s.

A legal or equitable action on a contract, obligation,

68 69

255.05(10), s. 337.18(1), or s. 713.23(1)(e), and except for an action for a deficiency judgment governed by paragraph (5)(h).

70 71

(5) WITHIN ONE YEAR.-

72 73 (h) An action to enforce a claim of a deficiency related to a note secured by a mortgage against a residential property

74 tha

that is a one-family to four-family dwelling unit. The

75 76 limitations period shall commence on the 11th day after the foreclosure sale or the day after the mortgagee accepts a deed

77

in lieu of foreclosure.

78 79 Section 2. The amendments made by this act to s. 95.11,

Florida Statutes, apply to any action commenced on or after July

1, 2013, regardless of when the cause of action accrued, except

80 81

that any action that would not have been barred under s.

82

95.11(2)(b), Florida Statutes, before the amendments made by

83

this act may be commenced no later than 5 years after the action

84

accrued but in no event later than July 1, 2014, and if the

Page 3 of 19

action is not commenced by that date, it is barred by the

amendments made by this act.

Section 3. Section 702.015, Florida Statutes, is created

to read:

- 702.015 Elements of complaint; lost, destroyed, or stolen note affidavit.—
- (1) The Legislature intends that this section expedite the foreclosure process by ensuring initial disclosure of a plaintiff's status and the facts supporting that status, thereby ensuring the availability of documents necessary to the prosecution of the case.
- (2) A complaint that seeks to foreclose a mortgage or other lien on residential real property, including individual units of condominiums and cooperatives, designed principally for occupation by from one to four families which secures a promissory note must:
- (a) Contain affirmative allegations expressly made by the plaintiff at the time the proceeding is commenced that the plaintiff is the holder of the original note secured by the mortgage; or
- (b) Allege with specificity the factual basis by which the plaintiff is a person entitled to enforce the note under s. 673.3011.
- (3) If a party has been delegated the authority to institute a mortgage foreclosure action on behalf of the holder of the note, the complaint shall describe the authority of the plaintiff and identify, with specificity, the document that grants the plaintiff the authority to act on behalf of the

Page 4 of 19

holder of the note. This subsection is intended to require initial disclosure of status and pertinent facts and not to modify law regarding standing or real parties in interest.

- (4) If the plaintiff is in physical possession of the original promissory note, the plaintiff must file with the court, contemporaneously with and as a condition precedent to the filing of the complaint for foreclosure, certification, under penalty of perjury, that the plaintiff is in physical possession of the original promissory note. The certification must set forth the physical location of the note, the name and title of the individual giving the certification, the name of the person who personally verified such physical possession, and the time and date on which the possession was verified. Correct copies of the note and all allonges to the note must be attached to the certification. The original note and the allonges must be filed with the court before the entry of any judgment of foreclosure or judgment on the note.
- (5) If the plaintiff seeks to enforce a lost, destroyed, or stolen instrument, an affidavit executed under penalty of perjury must be attached to the complaint. The affidavit must:
- (a) Detail a clear chain of all endorsements or assignments of the promissory note that is the subject of the action.
- (b) Set forth facts showing that the plaintiff is entitled to enforce a lost, destroyed, or stolen instrument pursuant to s. 673.3091. Adequate protection as required under s. 673.3091(2) shall be provided before the entry of final

140 judgment.

Page 5 of 19

HB 87 2013

Include as exhibits to the affidavit such copies of the note and the allonges to the note, audit reports showing physical receipt of the original note, or other evidence of the acquisition, ownership, and possession of the note as may be available to the plaintiff. The court may sanction the plaintiff for failure to

141

142

143

144

145

146

147

148

149

150

151

152

153

154

155

156

157

158

159

160

161

162

163

164

165

166

167

168

- comply with this section.
- This section does not apply to any foreclosure proceeding involving timeshare interests under part III of chapter 721.
- Section 4. Section 702.036, Florida Statutes, is created to read:

702.036 Finality of mortgage foreclosure judgment.-

- (1) (a) In any action or proceeding in which a party seeks to set aside, invalidate, or challenge the validity of a final judgment of foreclosure of a mortgage or to establish or reestablish a lien or encumbrance on the property in abrogation of the final judgment of foreclosure of a mortgage, the court shall treat such request solely as a claim for monetary damages and may not grant relief that adversely affects the quality or character of the title to the property, if:
- The party seeking relief from the final judgment of foreclosure of the mortgage was properly served in the foreclosure lawsuit as provided in chapter 48 or chapter 49.
- The final judgment of foreclosure of the mortgage was entered as to the property.
- 3. All applicable appeals periods have run as to the final judgment of foreclosure of the mortgage with no appeals having

Page 6 of 19

been taken or any appeals having been finally resolved.

- 4. The property has been acquired for value, by a person not affiliated with the foreclosing lender or the foreclosed owner, at a time in which no lis pendens regarding the suit to set aside, invalidate, or challenge the foreclosure appears in the official records of the county where the property was located.
- (b) This subsection does not limit the right to pursue any other relief to which a person may be entitled, including, but not limited to, compensatory damages, punitive damages, statutory damages, consequential damages, injunctive relief, or fees and costs, which does not adversely affect the ownership of the title to the property as vested in the unaffiliated purchaser for value.
- (2) For purposes of this section, the following, without limitation, shall be considered persons affiliated with the foreclosing lender:
- (a) The foreclosing lender or any loan servicer for the loan being foreclosed;
- (b) Any past or present owner or holder of the loan being foreclosed;
- (c) Any maintenance company, holding company, foreclosure services company, or law firm under contract to any entity listed in paragraph (a), paragraph (b), or this paragraph, with regard to the loan being foreclosed; or
- (d) Any parent entity, subsidiary, or other person who directly, or indirectly through one or more intermediaries, controls or is controlled by, or is under common control with,

Page 7 of 19

any entity listed in paragraph (a), paragraph (b), or paragraph
(c).

enforcement of a lost, destroyed, or stolen note, a person who is not a party to the underlying foreclosure action but who claims to be the actual holder of the promissory note secured by the foreclosed mortgage has no claim against the foreclosed property after it is conveyed for valuable consideration to a person not affiliated with the foreclosing lender or the foreclosed owner. This section does not preclude the actual holder of the note from pursuing recovery from any adequate protection given pursuant to s. 673.3091 or from the party who wrongfully claimed to be the owner or holder of the promissory note under s. 702.11(2) or otherwise, from the maker of the note, or from any other person against whom it may have a claim relating to the note.

Section 5. Section 702.06, Florida Statutes, is amended to read:

702.06 Deficiency decree; common-law suit to recover deficiency.—In all suits for the foreclosure of mortgages heretofore or hereafter executed the entry of a deficiency decree for any portion of a deficiency, should one exist, may not exceed the difference between the judgment amount, or in the case of a short sale, the outstanding debt, and the fair market value of the property on the date of sale. Shall be within the sound judicial discretion of the court, but The complainant shall also have the right to sue at common law to recover such deficiency, unless the court in the foreclosure action has

Page 8 of 19

225

226

227

228

229

230

231

232

233

234

235

236

237

238

239

240

241

242243

244

245

246

247

248

249

250

251

252

granted or denied a claim for a deficiency judgment provided no suit at law to recover such deficiency shall be maintained against the original mortgagor in cases where the mortgage is for the purchase price of the property involved and where the original mortgagee becomes the purchaser thereof at foreclosure sale and also is granted a deficiency decree against the original mortgagor.

Section 6. Section 702.10, Florida Statutes, is amended to read:

702.10 Order to show cause; entry of final judgment of foreclosure; payment during foreclosure.—

A lienholder After a complaint in a foreclosure proceeding has been filed, the mortgagee may request an order to show cause for the entry of final judgment in a foreclosure action. For purposes of this section, the term "lienholder" includes the plaintiff and a defendant to the action who holds a lien encumbering the property or a defendant who, by virtue of its status as a condominium association, cooperative association, or homeowners' association, may file a lien against the real property subject to foreclosure. Upon filing, and the court shall immediately review the request and the court file in chambers and without a hearing complaint. If, upon examination of the court file complaint, the court finds that the complaint is verified, complies with s. 702.015, and alleges a cause of action to foreclose on real property, the court shall promptly issue an order directed to the other parties named in the action defendant to show cause why a final judgment of foreclosure should not be entered.

Page 9 of 19

(a) The order shall:

- 1. Set the date and time for <u>a</u> hearing on the order to show cause. However, The date for the hearing may not <u>occur</u> be set sooner than the later of 20 days after the service of the order to show cause or 45 days after service of the initial complaint. When service is obtained by publication, the date for the hearing may not be set sooner than 30 days after the first publication. The hearing must be held within 60 days after the date of service. Failure to hold the hearing within such time does not affect the validity of the order to show cause or the jurisdiction of the court to issue subsequent orders.
- 2. Direct the time within which service of the order to show cause and the complaint must be made upon the defendant.
- 3. State that the filing of defenses by a motion, responsive pleading, affidavits, or other papers or by a verified or sworn answer at or before the hearing to show cause may constitute constitutes cause for the court not to enter the attached final judgment.
- 4. State that <u>a</u> the defendant has the right to file affidavits or other papers <u>before</u> at the time of the hearing <u>to show cause</u> and may appear personally or by way of an attorney at the hearing.
- 5. State that, if <u>a</u> the defendant files defenses by a motion, <u>a verified or sworn answer</u>, <u>affidavits</u>, or other papers or appears personally or by way of an attorney at the time of the hearing, the hearing time <u>will may</u> be used to hear <u>and consider</u> the defendant's motion, <u>answer</u>, <u>affidavits</u>, other papers, and other evidence and argument as may be presented by

Page 10 of 19

the defendant or the defendant's attorney. The order shall also state that the court may enter an order of final judgment of foreclosure at the hearing and order the clerk of the court to conduct a foreclosure sale.

- 6. State that, if <u>a</u> the defendant fails to appear at the hearing to show cause or fails to file defenses by a motion or by a verified or sworn answer or files an answer not contesting the foreclosure, <u>such</u> the defendant may be considered to have waived the right to a hearing, and in such case, the court may enter <u>a</u> default against such defendant and, if appropriate, a final judgment of foreclosure ordering the clerk of the court to conduct a foreclosure sale.
- 7. State that if the mortgage provides for reasonable attorney attorney's fees and the requested attorney attorney's fees do not exceed 3 percent of the principal amount owed at the time of filing the complaint, it is unnecessary for the court to hold a hearing or adjudge the requested attorney attorney's fees to be reasonable.
- 8. Attach the form of the proposed final judgment of foreclosure which the movant requests the court to will enter if the defendant waives the right to be heard at the hearing on the order to show cause. The form may contain blanks for the court to enter the amounts due.
- 9. Require the party seeking final judgment mortgagee to serve a copy of the order to show cause on the other parties the mortgager in the following manner:
- a. If <u>a party</u> the mortgagor has been served <u>pursuant to</u>

 <u>chapter 48</u> with the complaint and original process, <u>or the other</u>

 Page 11 of 19

party is the plaintiff in the action, service of the order to show cause on that party order may be made in the manner provided in the Florida Rules of Civil Procedure.

- b. If <u>a defendant</u> the mortgager has not been served <u>pursuant to chapter 48</u> with the complaint and original process, the order to show cause, together with the summons and a copy of the complaint, shall be served on the <u>party mortgager</u> in the same manner as provided by law for original process.
- Any final judgment of foreclosure entered under this subsection is for in rem relief only. Nothing in This subsection does not shall preclude the entry of a deficiency judgment where otherwise allowed by law. The Legislature intends that this alternative procedure may run simultaneously with other court procedures.
 - (b) The right to be heard at the hearing to show cause is waived if a the defendant, after being served as provided by law with an order to show cause, engages in conduct that clearly shows that the defendant has relinquished the right to be heard on that order. The defendant's failure to file defenses by a motion or by a sworn or verified answer, affidavits, or other papers or to appear personally or by way of an attorney at the hearing duly scheduled on the order to show cause presumptively constitutes conduct that clearly shows that the defendant has relinquished the right to be heard. If a defendant files defenses by a motion, or by a verified or sworn answer, affidavits, or other papers or presents evidence at or before the hearing, which would be sufficient to preclude the entry of

Page 12 of 19

HB 87 2013

a summary judgment, such action constitutes cause and precludes the entry of a final judgment at the hearing to show cause.

337

338

339 340

341

342

343

344

345

346

347

348

349 350

351

352 353

354

355

356

357

358

359

360

361

362

363 364

- In a mortgage foreclosure proceeding, when a final default judgment of foreclosure has been entered against the mortgagor and the note or mortgage provides for the award of reasonable attorney attorney's fees, it is unnecessary for the court to hold a hearing or adjudge the requested attorney attorney's fees to be reasonable if the fees do not exceed 3 percent of the principal amount owed on the note or mortgage at the time of filing, even if the note or mortgage does not specify the percentage of the original amount that would be paid as liquidated damages.
- If the court finds that all defendants have the defendant has waived the right to be heard as provided in paragraph (b), the court shall promptly enter a final judgment of foreclosure without the need for further hearing if the plaintiff has shown entitlement to a final judgment and upon the filing with the court of the original note, satisfaction of the conditions for establishment of a lost note, or upon a showing to the court that the obligation to be foreclosed is not evidenced by a promissory note or other negotiable instrument. If the court finds that a the defendant has not waived the right to be heard on the order to show cause, the court shall then determine whether there is cause not to enter a final judgment of foreclosure. If the court finds that the defendant has not shown cause, the court shall promptly enter a judgment of foreclosure. If the time allotted for the hearing is insufficient, the court may announce at the hearing a date and

Page 13 of 19

time for the continued hearing. Only the parties who appear, individually or through an attorney, at the initial hearing must be notified of the date and time of the continued hearing.

- (2) Except as provided in paragraph (i), as part of any In an action for foreclosure, and in addition to any other relief that the court may award other than residential real estate, the plaintiff the mortgagee may request that the court enter an order directing the mortgagor defendant to show cause why an order to make payments during the pendency of the foreclosure proceedings or an order to vacate the premises should not be entered.
 - (a) The order shall:

- 1. Set the date and time for hearing on the order to show cause. However, the date for the hearing may shall not be set sooner than 20 days after the service of the order. If Where service is obtained by publication, the date for the hearing may shall not be set sooner than 30 days after the first publication.
- 2. Direct the time within which service of the order to show cause and the complaint shall be made upon $\underline{\text{each}}$ the defendant.
- 3. State that \underline{a} the defendant has the right to file affidavits or other papers at the time of the hearing and may appear personally or by way of an attorney at the hearing.
- 4. State that, if \underline{a} the defendant fails to appear at the hearing to show cause and fails to file defenses by a motion or by a verified or sworn answer, the defendant \underline{is} may be deemed to have waived the right to a hearing and in such case the court

Page 14 of 19

393 may enter an order to make payment or vacate the premises.

420l

- 5. Require the <u>movant</u> <u>mortgagee</u> to serve a copy of the order to show cause on the <u>defendant</u> <u>mortgager</u> in the following manner:
- a. If <u>a defendant</u> the mortgagor has been served with the complaint and original process, service of the order may be made in the manner provided in the Florida Rules of Civil Procedure.
- b. If <u>a defendant</u> the mortgager has not been served with the complaint and original process, the order to show cause, together with the summons and a copy of the complaint, shall be served on the <u>defendant mortgager</u> in the same manner as provided by law for original process.
- (b) The right of a defendant to be heard at the hearing to show cause is waived if the defendant, after being served as provided by law with an order to show cause, engages in conduct that clearly shows that the defendant has relinquished the right to be heard on that order. A The defendant's failure to file defenses by a motion or by a sworn or verified answer or to appear at the hearing duly scheduled on the order to show cause presumptively constitutes conduct that clearly shows that the defendant has relinquished the right to be heard.
- (c) If the court finds that <u>a</u> the defendant has waived the right to be heard as provided in paragraph (b), the court may promptly enter an order requiring payment in the amount provided in paragraph (f) or an order to vacate.
- (d) If the court finds that the mortgagor has not waived the right to be heard on the order to show cause, the court shall, at the hearing on the order to show cause, consider the

Page 15 of 19

affidavits and other showings made by the parties appearing and make a determination of the probable validity of the underlying claim alleged against the mortgagor and the mortgagor's defenses. If the court determines that the <u>plaintiff</u> mortgagee is likely to prevail in the foreclosure action, the court shall enter an order requiring the mortgagor to make the payment described in paragraph (e) to the <u>plaintiff</u> mortgagee and provide for a remedy as described in paragraph (f). However, the order shall be stayed pending final adjudication of the claims of the parties if the mortgagor files with the court a written undertaking executed by a surety approved by the court in an amount equal to the unpaid balance of the lien being foreclosed the mortgage on the property, including all principal, interest, unpaid taxes, and insurance premiums paid by the plaintiff the mortgagee.

- (e) If In the event the court enters an order requiring the mortgagor to make payments to the plaintiff mortgagee, payments shall be payable at such intervals and in such amounts provided for in the mortgage instrument before acceleration or maturity. The obligation to make payments pursuant to any order entered under this subsection shall commence from the date of the motion filed under this section hereunder. The order shall be served upon the mortgagor no later than 20 days before the date specified for the first payment. The order may permit, but may shall not require, the plaintiff mortgagee to take all appropriate steps to secure the premises during the pendency of the foreclosure action.
 - (f) If In the event the court enters an order requiring Page 16 of 19

HB 87 2013

payments, the order shall also provide that the <u>plaintiff is</u> mortgagee shall be entitled to possession of the premises upon the failure of the mortgagor to make the payment required in the order unless at the hearing on the order to show cause the court finds good cause to order some other method of enforcement of its order.

- (g) All amounts paid pursuant to this section shall be credited against the mortgage obligation in accordance with the terms of the loan documents; provided, however, that any payments made under this section do shall not constitute a cure of any default or a waiver or any other defense to the mortgage foreclosure action.
- (h) Upon the filing of an affidavit with the clerk that the premises have not been vacated pursuant to the court order, the clerk shall issue to the sheriff a writ for possession which shall be governed by the provisions of s. 83.62.
- (i) This subsection does not apply to foreclosure of an owner-occupied residence. For purposes of this paragraph, there is a rebuttable presumption that a residential property for which a homestead exemption for taxation was granted according to the certified rolls of the latest assessment by the county property appraiser, before the filing of the foreclosure action, is an owner-occupied residential property.
- (3) The Supreme Court is requested to amend the Florida Rules of Civil Procedure to provide for expedited foreclosure proceedings in conformity with this section and is requested to develop and publish forms for use under this section.
 - Section 7. Section 702.11, Florida Statutes, is created to Page 17 of 19

HB 87 2013

4 / /	read:
478	702.11 Adequate protections for lost, destroyed, or stolen
479	notes in mortgage foreclosure
480	(1) In connection with a mortgage foreclosure, the
481	following constitute reasonable means of providing adequate
482	protection under s. 673.3091 if so found by the court:
483	(a) A written indemnification agreement by a person
484	reasonably believed sufficiently solvent to honor such an
485	obligation;
486	(b) A surety bond;
487	(c) A letter of credit issued by a financial institution;
488	(d) A deposit of cash collateral with the clerk of the
489	court; or
490	(e) Such other security as the court may deem appropriate
491	under the circumstances.
492	
493	Any security given shall be on terms and in amounts set by the
494	court, for a time period through the running of the statute of
495	limitations for enforcement of the underlying note, and
496	conditioned to indemnify and hold harmless the maker of the note
497	against any loss or damage, including principal, interest, and
498	attorney fees and costs, that might occur by reason of a claim
499	by another person to enforce the note.
500	(2) Any person who wrongly claims to be the holder of or
501	pursuant to s. 673.3011 to be entitled to enforce a lost,
502	stolen, or destroyed note and causes the mortgage secured
503	thereby to be foreclosed is liable to the actual holder of the
504	note, without limitation to any adequate protections given, for

Page 18 of 19

HB 87 2013

actual damages suffered together with attorney fees and costs of the actual holder of the note in enforcing rights under this subsection. In addition, the actual holder of the note may pursue recovery directly against any adequate protections given.

- (a) The actual holder of the note is not required to pursue recovery against the maker of the note or any guarantor thereof as a condition precedent to pursuing remedies under this section.
- (b) This section does not limit or restrict the ability of the actual holder of the note to pursue any other claims or remedies it may have against the maker, the person who wrongly claimed to be the holder, or any person who facilitated or participated in the claim to the note or enforcement thereof.

Section 8. The Legislature finds that this act is remedial in nature and applies to all mortgages encumbering real property and all promissory notes secured by a mortgage, whether executed before, on, or after the effective date of this act. In addition, the Legislature finds that s. 702.015, Florida

Statutes, as created by this act, applies to cases filed on or after July 1, 2013; however, the amendments to s. 702.10,

Florida Statutes, and the creation of s. 702.11, Florida

Statutes, by this act, apply to causes of action pending on the effective date of this act.

Section 9. This act shall take effect upon becoming a law.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 175

Condominiums

SPONSOR(S): Fitzenhagen

TIED BILLS: None IDEN./SIM. BILLS: CS/SB 120

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Civil Justice Subcommittee		Cary ML	Bond MS
Business & Professional Regulation Subcommittee			
3) Judiciary Committee	•		

SUMMARY ANALYSIS

A condominium is created by the filing of a declaration of condominium in the county property records. Under current practice, condominium developers wait to record the declaration of condominium until the completion of construction. This practice is followed because unit dimensions may be modified during construction and because developers wish to delay the start time of various statutory deadlines. However, this practice creates a conflict with the federal Interstate Land Sales Full Disclosure Act.

The bill amends the condominium law to provide for recording the declaration of condominium before construction by amending the start times of the various statutory deadlines to commence upon the filing of a certificate of a surveyor and mapper certifying the final as-built dimensions of the units rather than upon the recording of the declaration of condominium.

The bill does not appear to have a fiscal impact on state or local governments.

The bill would take effect upon becoming law.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0175.CJS.DOCX

DATE: 2/5/2013

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background on the Formation of Condominiums

A condominium is a form of ownership of real property created pursuant to ch. 718, F.S., comprised of units which are individually owned, but have an undivided share of access to common facilities. 1 A condominium is created by recording a declaration of condominium in the public records of the county in which the condominium will be located.² A declaration is similar to a constitution in that it governs the relationships among condominium unit owners and the condominium association. Specifically, a declaration of condominium may include covenants and restrictions concerning the use, occupancy. and transfer of the units permitted by law with reference to real property.³ Further, it delineates condominium association bylaws, which governs the administration of the association, including, but not limited to, quorum, voting rights, and election and removal of board members.4

All persons who have record title to the interest in the land being submitted to condominium ownership must join in the execution of the declaration. Upon recordation, the developer must file the recording information with the Division of Florida Condominiums, Timeshares and Mobile Homes in the Department of Business and Professional Regulation within 120 days.⁵

The declaration of condominium must contain a certificate of a surveyor and mapper and a graphic description of the improvements in which units are located and a plot plan thereof. Together with the declaration, this information must be in sufficient detail to identify the common elements and each unit and their relative locations and approximate dimensions.⁶

Background on the Interstate Land Sales Full Disclosure Act

The federal Interstate Land Sales Full Disclosure Act (ILSFDA)⁷ provides consumer protections to individuals who purchase or lease real property in large, uncompleted housing developments, including condominiums. The act applies to both the conveying of a unit or lot and to all related marketing and sales promotional efforts.

ILSFDA requires developers to register the subdivision with the federal Bureau of Consumer Financial Protection.⁸ The developer must file a "statement of record" that contains the information required by ILSFDA and its regulations and pay a registration fee of no more than \$1,000.9 The Act provides several exceptions. For example, ILSFDA does not apply to the sale or lease of lots in a subdivision that contains 25 or fewer lots. 10

DATE: 2/5/2013

Section 718.103(11), F.S.

Section 718.104(2), F.S.

Section 718.104(5), F.S.

Section 718.112, F.S. ⁵ Section 718.104(2), F.S.

⁶ Section 718.104(4)(e), F.S.

⁷ 15 U.S.C. ss. 1701-20

⁸ The Dodd-Frank Wall Street Reform and Consumer Protection Act transferred to the federal Bureau of Consumer Financial Protection all of the consumer protection functions of the Department of Housing and Urban Development (HUD) relating to the ILSFDA.

See 15 U.S.C. s. 1704 for the registration requirement, and 15 U.S.C. s. 1705 for the listing of the information that must be provided in the statement of record.

The exemptions are provided in 15 U.S.C. s. 1702. For a discussion of the various exemptions in the act, see Jennifer L. Dolce and William P. Sklar. The Interstate Land Sales Full Disclosure Act's Two-Year Completion Exemption From the Condominium D, The Florida Bar Journal, February 1999, Volume LXXIII, No. 2. A copy of this article is available at: STORAGE NAME: h0175.CJS.DOCX

The Act specifies the information that the developers must provide to prospective purchasers or lessees. If the developer fails to provide this information, the purchaser or lessee has the right to revoke the purchase contract or lease agreement for two years from the date of the signing of the contract or agreement. 11 The developer must provide prospective purchasers or lessees with a description of the property which makes such lot clearly identifiable and which is in a form acceptable for recording by the appropriate public official responsible for maintaining land records in the jurisdiction in which the lot is located. 12

Application of the Interstate Land Sales Full Disclosure Act to Condominium Sales Of concern to condominium developers, according to the Real Property, Probate, and Trust Law Section of The Florida Bar, is the application of ILSFDA to the sale, or offering for sale, of preconstruction condominium units.

State and federal court decisions have addressed the issue of what is an acceptable description of the property under ILSFDA:

In Bacolitsas v. 86th & 3rd Owner, LLC, the United States Court of Appeals for the Second Circuit (New York) held that the description requirement in ISLFDA was satisfied where the purchaser was provided a plan with a detailed description of the unit that identified the dimensions and locations of all rooms and windows. the floor plan, the location of the unit within the building, and the direction the unit faced. The purchaser was also provided a draft declaration that included a metes and bounds description of the condominium and indicated the specific tax lots on which the building was to be erected. The court held that the description itself and not the agreement had to be in a form acceptable for record. 13

In Boynton Waterways Investment Associates, LLC v. Bezkorovainus, the Fourth District Court of Appeals held that ISLFDA the developer had complied with ISLA by providing the buyer a copy of the proposed declaration of condominium, which was included in the prospectus, the unit number, address, development name. site map, and floor plans. The court found that this information, which was incorporated into the contract, made the property purchased "clearly identifiable" and "in a form acceptable for recording." 14

In Taplett v. TRG Oasis (Tower Two), Ltd, L.P., the United States District Court for the Middle District of Florida also found that ISLFDA disclosure requirement was not violated when the developer provided a purchase contract that designated the condominium unit and the name of the development. The court held that ISLFDA requirement that the description must be in "recordable form" does not mean that the developer must provide "recording data identifying [the] declaration" as is required by s. 718.109, F.S., i.e., the developer is not required to give the purchaser the identifying reference number when the declaration is recorded. 15

However, in a recent case, Berkovich v. Vue-North Carolina, LLC, the United States District Court for the Western District of North Carolina concluded that the purchasers had the right to revoke the contract because it did not contain a

http://www.floridabar.org/DIVCOM/JN/JNJournal01.nsf/76d28aa8f2ee03e185256aa9005d8d9a/6b94f229434c8f3885256a db005d6240?OpenDocument (Last visited February 4, 2013).

¹⁵ Taplett v. TRG Oasis (Tower Two), Ltd, L.P., 755 F.Supp.2d 1197 (M.D. Fla. 2009).

STORAGE NAME: h0175.CJS.DOCX DATE: 2/5/2013

See 15 U.S.C. s. 1703(d).

¹² 15 U.S.C. s. 1703(d)(1). ¹³ Bacolitsas v. 86th & 3rd Owner, LLC, 702 F.3d 673 (C.A.2 (N.Y) 2012).

¹⁴ Boynton Waterways Investment Associates, LLC v. Bezkorovainus, 82 So. 3d 924 (Fla. 4th DCA 2011).

recordable legal description that included the "recoding data." Consistent with North Carolina law, the developer had provided the purchaser with a contract that included a legal description of the unit in which the unit was identified by number and the name of the condominium building as described in the declaration of condominium. The description did not include recording data from the filing recording of the declaration because North Carolina law did not allow the declaration to be filed until the construction of the condominium was substantially completed. (Florida law does not prohibit the filing of a declaration before the condominium construction is completed.) Although North Carolina law made it impractical or impossible to provide a description for the unit that included "recording data" the court held that the purchasers were entitled to the "prophylactic measure Congress granted purchasers deprived of a recordable legal description." ¹⁶

Of concern to developers and legal practitioners is difficulty of satisfying the requirement of a recordable legal description, i.e., the description provided in the declaration of condominium, before the actual construction and completion of the condominium. They advise that practical necessity prevents the recording of declarations until construction is nearly complete because accurate dimensions of the building and the units cannot be determined until that point. They also advise that the historical practice has been to clearly identify in the contract the property that is being sold by use of a unit identification linked to an accompanied sketch in the sales contract and offering prospectus.

This bill conforms Florida condominium law to federal law with respect to the pre-sale period of a condominium development. Essentially, the bill displaces the current "trigger" by which the law considers the community to be complete and operation. The current triggering event is the recording of the declaration of condominium. The bill replaces the current trigger with one of two events: the recording of a certificate of a surveyor and mapper, pursuant to s. 718.104(4)(e), F.S., or the recording of an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first.

Provisions of the Bill

Creation of a Condominium

There is a split in the circuits of the District Courts of Appeal (DCA) regarding the point in time when a condominium unit comes into existence. The 2nd DCA held that the owner of an unimproved lot in an unconstructed condominium was a unit owner and thus liable for unpaid assessments on the property because the declaration of condominium had been recorded and thus a condominium had been created.¹⁷ The 4th DCA followed the 2nd DCA's reasoning in the 1995 case, *Winkelman v. Toll*¹⁸, however two years later, the 4th DCA held that the definitions the developer used in its declaration of condominium could control whether an undeveloped parcel was a "unit within the meaning of the condominium statute.¹⁹

The bill amends s. 718.104(2), F.S., to resolve the circuit split in the District Courts in favor of the 2nd DCA interpretation and provides that a unit comes into existence upon the recording the declaration, regardless of any attempt by the declaration to do otherwise.

DATE: 2/5/2013

¹⁶ Berkovich v. Vue-North Carolina, LLC, 2011 WL 5037124 (W.D.N.C. 2011).

¹⁷ Hyde Park Condominium Assoc. v. Estero Island Real Estate, Inc., 486 So. 2d 1 (Fla. 2d DCA 1986). See also Estancia Condominium Ass'n, Inc. v. Sunfield Homes, Inc., (Fla. 2d DCA 1993).

¹⁸ Winkleman v. Toll, 661 So. 2d 102 (Fla. 4th DCA 1995).

¹⁹ RIS Inv. Group, Inc. v. Department of Business and Professional Regulation Division of Florida Land Sales Condominiums and Mobile Homes, 695 So. 2d 357 (Fla. 4th DCA 1997).

STORAGE NAME: h0175.CJS.DOCX

Recording the Declaration

A recorded declaration of condominium may contain graphic descriptions of improvements when accompanied by a surveyor's certificate. ²⁰ If the declaration doesn't have the certificate or the survey or graphic description of the improvements required by law, the developer must deliver a deposit to the clerk of court in the amount of an estimate of the cost of the final survey or graphic description. ²¹ The clerk is to hold the money until an amendment to the declaration is recorded that complies with the certificate requirements at which time the sum of money that was held is returned to the person presenting the amendment. ²² If the money is not paid within 3 years after the date the declaration was originally recorded, the clerk may notify the registered agent of the association that the sum is still available and the reason it was originally deposited. ²³

This bill amends s. 718.105(4)(c), F.S., to extend the current 3-year time frame for the clerk to hold the money after the date the declaration was recorded to 5 years.

Amending the Declaration of Condominium

Current law provides that if there is an omission or error in a declaration or any other document that would affect the validity of the condominium, one or more unit owners may petition the circuit court to correct the error or omission. An action to determine whether a declaration or other condominium document complies with the mandatory requirements to form a condominium must be filed within 3 years of the declaration of condominium and the declaration and other documents will serve as effective to create a condominium as of the date the declaration was recorded, whether or not the documents substantially comply with the mandatory requirements of law.²⁴

This bill amends s. 718.110(10), F.S., to provide that the three-year time period for challenging an error or omission in a declaration begins with the recording of the surveyor certificate or the recording of an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first.

Financial Reporting

Current law requires that if the developer has not turned over control of the association to the unit owners, all unit owners including the developer may vote on issues related to the preparation of financial reports for the first two fiscal years of the association's operation from the fiscal year the declaration is recorded.²⁵

This bill amends s. 718.111(13)(d), F.S., to provide that the financial reporting period referenced above begins at either the recording of the surveyor certificate or the recording of an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first.

Annual Budget

Current law provides that prior to turnover of control of an association by a developer to unit owners, the developer may vote to waive reserves or reduce funding of reserves for the first two fiscal years of the association's operation, beginning with the fiscal year in which the initial declaration is recorded.²⁶

DATE: 2/5/2013

²⁰ Section 718.105(2), F.S.

²¹ Section 718.105(4)(a), F.S.

²² Section 718.105(4)(b), F.S. Section 718.105(4)(c), F.S.

²⁴ Section 718.110(10), F.S.

²⁵ Section 718.111(13), F.S. Section 718.112.(2)(f), F.S.

STORAGE NAME: h0175.CJS.DOCX

This bill amends s. 718.112(2)(f), F.S., to allow the developer to vote to waive reserves or reduce funding of reserves through the period expiring at the end of the second fiscal year after the fiscal year of the recording of the surveyor's certificate or the recording of an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first.

Association Powers

Current law provides that an association may enter into agreements to acquire leaseholds, memberships, and other possessory or use interests in lands or facilities such as country clubs, golf courses, marinas, and other recreational facilities, to be stated and fully described in the declaration. After the declaration has been recorded, any such agreements which are not entered into within 12 months of the recording of the declaration are a material alteration or substantial addition to the association's property, and such an agreement cannot be entered into without vote of a majority of the total voting interests of the association.²⁷

This bill amends s. 718.114, F.S., to require a majority vote for such agreements after 12 months of the recording of the surveyor's certificate or the recording of an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first.

Transfer of Association Control

Current law provides that if unit owners other than the developer own 15 percent or more of the units in a condominium that will be operated ultimately by an association, the unit owners other than the developer are entitled to elect at least one-third of the members of the board. Unit owners other than the developer are entitled to elect at least a majority of the members of the board upon the earliest of:

- Three years after 50 percent of the units that will ultimately be operated by the association have been conveyed;
- Three months after 90 percent of the units that will ultimately be operated by the association have been conveyed;
- When all the units that will ultimately be operated by the association have been completed, some of them have been conveyed, and none of the others are being offered for sale by the developer;
- When the developer files a petition seeking bankruptcy protection;
- When a receiver for the developer is appointed by the circuit court and the receivership is not dismissed within 30 days of the appointment; or
- Seven years after the declaration of condominium is recorded, or seven years after the first
 declaration of condominium is recorded, for condominiums that may ultimately operate more
 than one condominium, or for a phase condominium, 7 years after the declaration creating the
 initial phase is recorded.

This bill amends s. 718.301(1), F.S., to conform the final triggering event listed above to the remainder of the bill. Instead of the declaration of condominium, the seven-year period begins with either the recording of the surveyor's certificate or the recording of an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first.

Phase Condominiums

Current law provides that all phases of a phase condominium must be added to the condominium within 7 years of the recording of the declaration of condominium.

This bill amends s. 718.403(1), F.S., to begin the 7-year period for adding phases to a phase condominium with either the recording of the surveyor's certificate or the recording of an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first. The bill also allows unit overs to vote to approve an amendment extending the 7-year period during the final 3 years of the 7-year period. The total time to add all phases may not exceed 10 years from the recording of the surveyor's certificate or the recording of an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first.

B. SECTION DIRECTORY:

Section 1 amends s. 718.104, F.S., relating to creation of condominiums.

Section 2 amends s. 718.105, F.S., relating to recording of declaration.

Section 3 amends s. 718.110, F.S., relating to amendment of declaration.

Section 4 amends s. 718.111, F.S., relating to the association.

Section 5 amends s. 718.112, F.S., relating to bylaws.

Section 6 amends s. 718.114, F.S., relating to association powers.

Section 7 amends s. 718.301, F.S., relating to transfer of association control.

Section 8 amends s. 718.403, F.S., relating to phase condominiums.

Section 9 provides an effective date of upon becoming a law.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

The bill does not appear to have any impact on state expenditures.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill does not appear to have any direct economic impact on the private sector.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill conflicts with FACR 61B-23.001(9) and will require rulemaking to conform the rule to the bill.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

n/a

STORAGE NAME: h0175.CJS.DOCX DATE: 2/5/2013

A bill to be entitled

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

2425

26

27

28

An act relating to condominiums; amending s. 718.104, F.S.; allowing condominium units to come into existence regardless of requirements or restrictions in a declaration; amending s. 718.105, F.S.; extending the amount of time that a clerk may hold a sum of money before notifying the registered agent of an association that the sum is still available and the purpose for which it was deposited; amending s. 718.110, F.S.; changing the requirements relating to the circumstances under which a declaration of condominium or other documents are effective to create a condominium; making technical changes; amending s. 718.111, F.S.; revising the conditions under which unit owners may vote on issues related to the preparation of financial reports; making technical changes; amending s. 718.112, F.S.; revising the conditions under which a developer may vote to waive or reduce the funding of reserves; making technical changes; amending s. 718.114, F.S.; revising the conditions under which a developer may acquire leaseholds, memberships, or other possessory or use interests; making technical changes; amending s. 718.301, F.S.; revising the conditions under which unit owners other than the developer are entitled to elect at least a majority of the members of a board of administration; revising requirements related to the documents that the developer must deliver to the

Page 1 of 19

association; making technical changes; amending s. 718.403, F.S.; revising the conditions under which a developer may amend a declaration of condominium governing a phase condominium; providing for an extension of the 7-year period for the completion of a phase; providing requirements for the adoption of an amendment; providing that an amendment adopted pursuant to this section is exempt from other requirements of law; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (2) of section 718.104, Florida Statutes, is amended to read:

718.104 Creation of condominiums; contents of declaration.—Every condominium created in this state shall be created pursuant to this chapter.

(2) A condominium is created by recording a declaration in the public records of the county where the land is located, executed and acknowledged with the requirements for a deed. All persons who have record title to the interest in the land being submitted to condominium ownership, or their lawfully authorized agents, must join in the execution of the declaration. Upon the recording of the declaration, or an amendment adding a phase to the condominium under s. 718.403(6), all units described in the declaration or phase amendment as being located in or on the land then being submitted to condominium ownership shall come into existence, regardless of the state of completion of planned

Page 2 of 19

improvements in which the units may be located <u>or any other</u> requirement or description that a declaration may provide. Upon recording the declaration of condominium pursuant to this section, the developer shall file the recording information with the division within 120 calendar days on a form prescribed by the division.

Section 2. Paragraph (c) of subsection (4) of section 718.105, Florida Statutes, is amended to read:

718.105 Recording of declaration.-

(4)

(c) If the sum of money held by the clerk has not been paid to the developer or association as provided in paragraph (b) within $\underline{5}$ 3 years after the date the declaration was originally recorded, the clerk may notify, in writing, the registered agent of the association that the sum is still available and the purpose for which it was deposited. If the association does not record the certificate within 90 days after the clerk has given the notice, the clerk may disburse the money to the developer. If the developer cannot be located, the clerk shall disburse the money to the Division of Florida Condominiums, Timeshares, and Mobile Homes for deposit in the Division of Florida Condominiums, Timeshares, and Mobile Homes Trust Fund.

Section 3. Subsection (10) of section 718.110, Florida Statutes, is amended to read:

718.110 Amendment of declaration; correction of error or omission in declaration by circuit court.—

(10) If there is an omission or error in a declaration of

Page 3 of 19

85

86

87

88

89

90

91

92

93

94

95

96

97

98

99

100

101

102

103

104

105

106

107

108

109

110

111

112

condominium, or any other document required to establish the condominium, and the which omission or error would affect the valid existence of the condominium, the circuit court may has jurisdiction to entertain a petition of one or more of the unit owners in the condominium, or of the association, to correct the error or omission, and the action may be a class action. The court may require that one or more methods of correcting the error or omission be submitted to the unit owners to determine the most acceptable correction. All unit owners, the association, and the mortgagees of a first mortgage of record must be joined as parties to the action. Service of process on unit owners may be by publication, but the plaintiff must furnish every unit owner not personally served with process with a copy of the petition and final decree of the court by certified mail, return receipt requested, at the unit owner's last known residence address. If an action to determine whether the declaration or another condominium document complies with the mandatory requirements for the formation of a condominium is not brought within 3 years of the recording of the certificate of a surveyor and mapper pursuant to s. 718.104(4)(e) or the recording of an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first, recording of the declaration, the declaration and other documents will effectively shall be effective under this chapter to create a condominium, as of the date the declaration was recorded, regardless of whether whether or not the documents substantially comply with the mandatory requirements of law.

Page 4 of 19

However, both before and after the expiration of this 3-year period, the circuit court has jurisdiction to entertain a petition permitted under this subsection for the correction of the documentation, and other methods of amendment may be utilized to correct the errors or omissions at any time.

Section 4. Paragraph (d) of subsection (13) of section 718.111, Florida Statutes, is amended to read:

718.111 The association.-

113

114

115

116

117

118

119

120

121

122

123

124

125

126

127

128

129

130

131

132

133

134

135

136

137

138

139

140

(13) FINANCIAL REPORTING.—Within 90 days after the end of the fiscal year, or annually on a date provided in the bylaws, the association shall prepare and complete, or contract for the preparation and completion of, a financial report for the preceding fiscal year. Within 21 days after the final financial report is completed by the association or received from the third party, but not later than 120 days after the end of the fiscal year or other date as provided in the bylaws, the association shall mail to each unit owner at the address last furnished to the association by the unit owner, or hand deliver to each unit owner, a copy of the financial report or a notice that a copy of the financial report will be mailed or hand delivered to the unit owner, without charge, upon receipt of a written request from the unit owner. The division shall adopt rules setting forth uniform accounting principles and standards to be used by all associations and addressing the financial reporting requirements for multicondominium associations. The rules must include, but not be limited to, standards for presenting a summary of association reserves, including a good faith estimate disclosing the annual amount of reserve funds

Page 5 of 19

141

142

143144

145

146147

148

149

150

151

152153

154

155

156

157

158159160

161162

163

164

165

166167

168

that would be necessary for the association to fully fund reserves for each reserve item based on the straight-line accounting method. This disclosure is not applicable to reserves funded via the pooling method. In adopting such rules, the division shall consider the number of members and annual revenues of an association. Financial reports shall be prepared as follows:

- (d) If approved by a majority of the voting interests present at a properly called meeting of the association, an association may prepare:
- 1. A report of cash receipts and expenditures in lieu of a compiled, reviewed, or audited financial statement;
- 2. A report of cash receipts and expenditures or a compiled financial statement in lieu of a reviewed or audited financial statement; or
- 3. A report of cash receipts and expenditures, a compiled financial statement, or a reviewed financial statement in lieu of an audited financial statement.

Such meeting and approval must occur before the end of the fiscal year and is effective only for the fiscal year in which the vote is taken, except that the approval may also be effective for the following fiscal year. If With respect to an association to which the developer has not turned over control of the association, all unit owners, including the developer, may vote on issues related to the preparation of the association's financial reports for the first 2 fiscal years of the association's operation, from beginning with the date of

Page 6 of 19

incorporation of the association through the end of the second fiscal year after the fiscal year in which the certificate of a surveyor and mapper is recorded pursuant to s. 718.104(4)(e) or an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit is recorded, whichever occurs first declaration is recorded. Thereafter, all unit owners except the developer may vote on such issues until control is turned over to the association by the developer. Any audit or review prepared under this section shall be paid for by the developer if done before turnover of control of the association. An association may not waive the financial reporting requirements of this section for more than 3 consecutive years.

Section 5. Paragraph (f) of subsection (2) of section 718.112, Florida Statutes, is amended to read:

718.112 Bylaws.-

- (2) REQUIRED PROVISIONS.—The bylaws shall provide for the following and, if they do not do so, shall be deemed to include the following:
 - (f) Annual budget.-
- 1. The proposed annual budget of estimated revenues and expenses <u>must shall</u> be detailed and <u>must shall</u> show the amounts budgeted by accounts and expense classifications, including, if applicable, but not limited to, those expenses listed in s. 718.504(21). A multicondominium association shall adopt a separate budget of common expenses for each condominium the association operates and shall adopt a separate budget of common

Page 7 of 19

197

198

199

200

201

202

203

204

205

206

207

208

209

210

211

212

213

214

215216

217

218

219220

221

222223

224

expenses for the association. In addition, if the association maintains limited common elements with the cost to be shared only by those entitled to use the limited common elements as provided for in s. 718.113(1), the budget or a schedule attached to it must a schedule attached thereto shall show the amount budgeted for this maintenance amounts budgeted therefor. If, after turnover of control of the association to the unit owners, any of the expenses listed in s. 718.504(21) are not applicable, they need not be listed.

In addition to annual operating expenses, the budget must shall include reserve accounts for capital expenditures and deferred maintenance. These accounts must shall include, but are not limited to, roof replacement, building painting, and pavement resurfacing, regardless of the amount of deferred maintenance expense or replacement cost, and for any other item that has a for which the deferred maintenance expense or replacement cost that exceeds \$10,000. The amount to be reserved must shall be computed using by means of a formula which is based upon estimated remaining useful life and estimated replacement cost or deferred maintenance expense of each reserve item. The association may adjust replacement reserve assessments annually to take into account any changes in estimates or extension of the useful life of a reserve item caused by deferred maintenance. This subsection does not apply to an adopted budget in which the members of an association have voted determined, by a majority vote at a duly called meeting of the association, to provide no reserves or less reserves than required by this subsection. However, prior to turnover of

Page 8 of 19

225l

226

227

228

229230

231232

233

234

235

236

237

238

239

240

241242

243

244

245

246

247

248

249

251252

control of an association by a developer to unit owners other than a developer pursuant to s. 718.301, the developer may vote to waive the reserves or reduce the funding of reserves through the period expiring at the end of the second fiscal year after the fiscal year in which the certificate of a surveyor and mapper is recorded pursuant to s. 718.104(4)(e) or an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit is recorded, whichever occurs first, for the first 2 fiscal years of the association's operation, beginning with the fiscal year in which the initial declaration is recorded, after which time reserves may be waived or reduced only upon the vote of a majority of all nondeveloper voting interests voting in person or by limited proxy at a duly called meeting of the association. If a meeting of the unit owners has been called to determine whether to waive or reduce the funding of reserves, and no such result is achieved or a quorum is not attained, the reserves as included in the budget shall go into effect. After the turnover, the developer may vote its voting interest to waive or reduce the funding of reserves.

3. Reserve funds and any interest accruing thereon shall remain in the reserve account or accounts, and <u>may shall</u> be used only for authorized reserve expenditures unless their use for other purposes is approved in advance by a majority vote at a duly called meeting of the association. Prior to turnover of control of an association by a developer to unit owners other than the developer pursuant to s. 718.301, the developer-controlled association shall not vote to use reserves for

purposes other than that for which they were intended without the approval of a majority of all nondeveloper voting interests, voting in person or by limited proxy at a duly called meeting of the association.

- 4. The only voting interests that which are eligible to vote on questions that involve waiving or reducing the funding of reserves, or using existing reserve funds for purposes other than purposes for which the reserves were intended, are the voting interests of the units subject to assessment to fund the reserves in question. Proxy questions relating to waiving or reducing the funding of reserves or using existing reserve funds for purposes other than purposes for which the reserves were intended shall contain the following statement in capitalized, bold letters in a font size larger than any other used on the face of the proxy ballot: WAIVING OF RESERVES, IN WHOLE OR IN PART, OR ALLOWING ALTERNATIVE USES OF EXISTING RESERVES MAY RESULT IN UNIT OWNER LIABILITY FOR PAYMENT OF UNANTICIPATED SPECIAL ASSESSMENTS REGARDING THOSE ITEMS.
- Section 6. Section 718.114, Florida Statutes, is amended to read:
- 718.114 Association powers.—An association may enter into agreements to acquire leaseholds, memberships, and other possessory or use interests in lands or facilities such as country clubs, golf courses, marinas, and other recreational facilities, regardless of whether or not the lands or facilities are contiguous to the lands of the condominium, if such lands and facilities are intended to provide enjoyment, recreation, or other use or benefit to the unit owners. All of these

Page 10 of 19

HB 175 2013

281

282

283

284

285

286

287

288

289

290

291

292

293

294 295

296

297

298

299

300

301

302

303

304

305

306

307

308

leaseholds, memberships, and other possessory or use interests existing or created at the time of recording the declaration must be stated and fully described in the declaration. Subsequent to the recording of the declaration, agreements acquiring these leaseholds, memberships, or other possessory or use interests which are not entered into within 12 months of the date of the recording of the certificate of a surveyor and mapper pursuant to s. 718.104(4)(e) or the recording of an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first, are following the recording of the declaration are a material alteration or substantial addition to the real property that is association property, and the association may not acquire or enter into such agreements except upon a vote of, or written consent by, a majority of the total voting interests or as authorized by the declaration as provided in s. 718.113. The declaration may provide that the rental, membership fees, operations, replacements, and other expenses are common expenses and may impose covenants and restrictions concerning their use and may contain other provisions not inconsistent with this chapter. A condominium association may conduct bingo games as provided in s. 849.0931. Section 7. Subsections (1) and (4) of section 718.301,

Florida Statutes, are amended to read:

718.301 Transfer of association control; claims of defect by association.-

If unit owners other than the developer own 15 percent

Page 11 of 19

or more of the units in a condominium that will be operated ultimately by an association, the unit owners other than the developer are entitled to elect at least one-third of the members of the board of administration of the association. Unit owners other than the developer are entitled to elect at least a majority of the members of the board of administration of an association, upon the first to occur of any of the following events:

- (a) Three years after 50 percent of the units that will be operated ultimately by the association have been conveyed to purchasers;
- (b) Three months after 90 percent of the units that will be operated ultimately by the association have been conveyed to purchasers;
- (c) When all the units that will be operated ultimately by the association have been completed, some of them have been conveyed to purchasers, and none of the others are being offered for sale by the developer in the ordinary course of business;
- (d) When some of the units have been conveyed to purchasers and none of the others are being constructed or offered for sale by the developer in the ordinary course of business;
- (e) When the developer files a petition seeking protection in bankruptcy;
- (f) When a receiver for the developer is appointed by a circuit court and is not discharged within 30 days after such appointment, unless the court determines within 30 days after appointment of the receiver that transfer of control would be

Page 12 of 19

337 detrimental to the association or its members; or 338 Seven years after the date of the recording of the 339 certificate of a surveyor and mapper pursuant to s. 718.104(4)(e) or the recording of an instrument that transfers 340 341 title to a unit in the condominium which is not accompanied by a 342 recorded assignment of developer rights in favor of the grantee 343 of such unit, whichever occurs first; recordation of the 344 declaration of condominium; or, in the case of an association 345 that may ultimately operate more than one condominium, 7 years 346 after the date of the recording of the certificate of a surveyor 347 and mapper pursuant to s. 718.104(4)(e) or the recording of an 348 instrument that transfers title to a unit which is not 349 accompanied by a recorded assignment of developer rights in 350 favor of the grantee of such unit, whichever occurs first, 351 recordation of the declaration for the first condominium it 352 operates; or, in the case of an association operating a phase 353 condominium created pursuant to s. 718.403, 7 years after the 354 date of the recording of the certificate of a surveyor and 355 mapper pursuant to s. 718.104(4)(e) or the recording of an instrument that transfers title to a unit which is not 356 357 accompanied by a recorded assignment of developer rights in 358 favor of the grantee of such unit, whichever occurs first 359 recordation of the declaration creating the initial phase, 360 whichever occurs first. The developer is entitled to elect at 361 least one member of the board of administration of an 362 association as long as the developer holds for sale in the 363 ordinary course of business at least 5 percent, in condominiums 364 with fewer than 500 units, and 2 percent, in condominiums with

Page 13 of 19

more than 500 units, of the units in a condominium operated by the association. After the developer relinquishes control of the association, the developer may exercise the right to vote any developer-owned units in the same manner as any other unit owner except for purposes of reacquiring control of the association or selecting the majority members of the board of administration.

- elect a majority of the members of the board of administration of an association, the developer shall relinquish control of the association, and the unit owners shall accept control.

 Simultaneously, or for the purposes of paragraph (c) not more than 90 days thereafter, the developer shall deliver to the association, at the developer's expense, all property of the unit owners and of the association which is held or controlled by the developer, including, but not limited to, the following items, if applicable, as to each condominium operated by the association:
- (a)1. The original or a photocopy of the recorded declaration of condominium and all amendments thereto. If a photocopy is provided, it <u>must shall</u> be certified by affidavit of the developer or an officer or agent of the developer as being a complete copy of the actual recorded declaration.
- 2. A certified copy of the articles of incorporation of the association or, if the association was created prior to the effective date of this act and it is not incorporated, copies of the documents creating the association.
 - 3. A copy of the bylaws.

378 l

4. The minute books, including all minutes, and other

Page 14 of 19

393 books and records of the association, if any.

394

395

396

397

398

399

400

401

402

403

404

405

406

407

408

409

410

411

412

413

414

415

416

417

418

419 420

- 5. Any house rules and regulations that which have been promulgated.
- (b) Resignations of officers and members of the board of administration who are required to resign because the developer is required to relinquish control of the association.
- The financial records, including financial statements of the association, and source documents from the incorporation of the association through the date of turnover. The records must shall be audited for the period from the incorporation of the association or from the period covered by the last audit, if an audit has been performed for each fiscal year since incorporation, by an independent certified public accountant. All financial statements must shall be prepared in accordance with generally accepted accounting principles and must shall be audited in accordance with generally accepted auditing standards, as prescribed by the Florida Board of Accountancy, pursuant to chapter 473. The accountant performing the audit shall examine to the extent necessary supporting documents and records, including the cash disbursements and related paid invoices to determine if expenditures were for association purposes and the billings, cash receipts, and related records to determine that the developer was charged and paid the proper amounts of assessments.
 - (d) Association funds or control thereof.
- (e) All tangible personal property that is property of the association, which is represented by the developer to be part of the common elements or which is ostensibly part of the common

Page 15 of 19

elements, and an inventory of that property.

- (f) A copy of the plans and specifications utilized in the construction or remodeling of improvements and the supplying of equipment to the condominium and in the construction and installation of all mechanical components serving the improvements and the site with a certificate in affidavit form of the developer or the developer's agent or an architect or engineer authorized to practice in this state that such plans and specifications represent, to the best of his or her knowledge and belief, the actual plans and specifications utilized in the construction and improvement of the condominium property and for the construction and installation of the mechanical components serving the improvements. If the condominium property has been declared a condominium more than 3 years after the completion of construction or remodeling of the improvements, the requirements of this paragraph do not apply.
- (g) A list of the names and addresses, of which the developer had knowledge at any time in the development of the condominium, of all contractors, subcontractors, and suppliers utilized in the construction or remodeling of the improvements and in the landscaping of the condominium or association property which the developer had knowledge of at any time in the development of the condominium.
 - (h) Insurance policies.
- (i) Copies of any certificates of occupancy that which may have been issued for the condominium property.
- (j) Any other permits applicable to the condominium property which have been issued by governmental bodies and are

Page 16 of 19

in force or were issued within 1 year prior to the date the unit
owners other than the developer took take control of the
association.

- (k) All written warranties of the contractor, subcontractors, suppliers, and manufacturers, if any, that are still effective.
- (1) A roster of unit owners and their addresses and telephone numbers, if known, as shown on the developer's records.
- (m) Leases of the common elements and other leases to which the association is a party.
- (n) Employment contracts or service contracts in which the association is one of the contracting parties or service contracts in which the association or the unit owners have an obligation or responsibility, directly or indirectly, to pay some or all of the fee or charge of the person or persons performing the service.
- (o) All other contracts to which the association is a party.
- (p) A report included in the official records, under seal of an architect or engineer authorized to practice in this state, attesting to required maintenance, useful life, and replacement costs of the following applicable common elements comprising a turnover inspection report:
 - 1. Roof.

452

453

454

455

456

457

458

459

460

461

462463

464

465

466

467

468

469

470

471

472

473

474

475

476

- 2. Structure.
- 3. Fireproofing and fire protection systems.
- 4. Elevators.

Page 17 of 19

477 5. Heating and cooling systems.

- 6. Plumbing.
- 479 7. Electrical systems.
- 8. Swimming pool or spa and equipment.
- 481 9. Seawalls.

478

486

487

488

489

490

491

492

493

494

495

496

497

498

499

500

501

502

503

504

- 10. Pavement and parking areas.
- 483 11. Drainage systems.
- 484 12. Painting.
- 485 13. Irrigation systems.
 - (q) A copy of the certificate of a surveyor and mapper recorded pursuant to s. 718.104(4)(e) or the recorded instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first.
 - Section 8. Subsection (1) of section 718.403, Florida Statutes, is amended to read:

718.403 Phase condominiums.

developer may develop a condominium in phases, if the original declaration of condominium submitting the initial phase to condominium ownership or an amendment to the declaration which has been approved by all of the unit owners and unit mortgagees provides for and describes in detail all anticipated phases; the impact, if any, which the completion of subsequent phases would have upon the initial phase; and the time period (which may not exceed 7 years from the date of recording the declaration of condominium) within which all phases must be added to the condominium and comply with the requirements of this section and

Page 18 of 19

at the end of which the right to add additional phases expires.

- (a) All phases must be added to the condominium within 7 years after the date of the recording of the certificate of a surveyor and mapper pursuant to s. 718.104(4)(e) or the recording of an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first, unless the unit owners vote to approve an amendment extending the 7-year period pursuant to paragraph (b).
- (b) An amendment to extend the 7-year period shall require the approval of the owners necessary to amend the declaration of condominium pursuant to s. 718.110(1)(a). An extension of the 7-year period may be submitted for approval only during the last 3 years of the 7-year period.
- (c) An amendment must describe the period within which all phases must be added to the condominium and such period may not exceed 10 years from the date of the recording of the certificate of a surveyor and mapper pursuant to s.

 718.104(4)(e) or the recording of an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such unit, whichever occurs first.
- (d) An amendment that extends the 7-year period pursuant to this section is not subject to the requirements of s. 718.110(4).
 - Section 9. This act shall take effect upon becoming a law.

Page 19 of 19

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 179

Eminent Domain Proceedings

SPONSOR(S): Young

TIED BILLS: None IDEN./SIM. BILLS: SB 322

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Civil Justice Subcommittee		Arguelles 🐧	Bond VIZ
2) Local & Federal Affairs Committee			
3) Judiciary Committee			

SUMMARY ANALYSIS

Eminent domain refers to the power of the government to take private property for a public use. Current law allows state, local governments and specified entities ("condemning authorities") to acquire title and possession of real property before eminent domain proceedings have concluded through a process commonly referred to as "quick taking". The condemning authority must deposit the estimated value of the property with the Clerk of the Circuit Court. Current law provides that ninety percent of the interest earned through investment of the advance deposit is paid to the condemning authority.

The bill provides that ninety percent of interest earned must be paid to the party entitled to the deposit, which is typically the private property owner.

This bill may have an unknown minimal negative fiscal impact on state and local governments.

The bill has an effective date of July 1, 2013.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0179.CJS.DOCX

DATE: 2/1/2013

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

"Eminent domain" is the fundamental power of the sovereign to take private property for a public use without the owner's consent.¹ Under the federal and state constitutions private property can only be taken for a public purpose and upon payment to the owner of the full value of such property.² State government, local governments, and certain entities (collectively referred to as "condemning authorities") all have the power of eminent domain.

In Florida there are two different types of eminent domain proceedings. In a traditional eminent domain action the condemning authority files a petition indicating the intent to take the property. The case proceeds like any other lawsuit, and eventually the case is concluded by agreement of the parties or a trial. Upon conclusion, the condemning authority pays the value and the owner transfers title and possession.³

Because of the inherent delays of the traditional process a "quick taking" process was enacted. In a "quick taking" the condemning authority must post a good faith estimate of the property in the clerk's registry and then can take immediate possession and title of the property prior to final judgment. The Clerk of the Circuit Court is authorized to invest monies that are held, even for temporary periods.⁴

Section 74.051(4), F.S., provides that ninety percent of the interest earned on deposits made under the quick take procedure are to be paid to the "petitioner." Note that the petitioner is always a condemning authority.⁵

Effect of Bill

The bill amends s. 74.051(4), F.S., to apportion the ninety percent of interest in accordance with the ultimate ownership in the deposit.

The practical effect of the bill is to effectively shift most of the interest earnings from condemning authorities to private property owners.

B. SECTION DIRECTORY:

Section 1 amends s. 74.051, F.S., regarding payment of interest earnings on quick take deposits.

Section 2 provides an effective date July 1, 2013.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill may have an unknown minimal negative fiscal impact on state revenues, or the bill may have no fiscal impact. See Fiscal Comments.

DATE: 2/1/2013

¹ Storer Cable T.V. of Florida, Inc. v. Summerwinds Apartments Associates, Ltd., 493 So. 2d 417 (Fla. 1986).

² Art. X, § 6(a), Fla. Const.

³ Chapter 73, F.S.

⁴ Id.

 $^{^{5}}$ *Id.* The other ten percent of interest is paid to the Clerk as a management fee. **STORAGE NAME**: h0179.CJS.DOCX

2. Expenditures:

The bill does not appear to have any impact on state expenditures.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill may have an unknown minimal negative fiscal impact on local government revenues, or the bill may have no fiscal impact. See Fiscal Comments.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill may have a minimal positive fiscal impact on private property owners in Florida who are subjected to eminent domain proceedings, or the bill may have no impact. See Fiscal Comments.

D. FISCAL COMMENTS:

At least one circuit court has ruled that property owners, not condemning authorities, are entitled to the interest notwithstanding the statute. A pending class action lawsuit is making the same allegation. If the court rules against the state in the class action, then this bill merely changes the statute to comply with the finding and there is no fiscal impact. If the courts ultimately rule in favor of condemning authorities, then this bill has a negative fiscal impact on condemning authorities, although the amount is unknown.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

In 2011, a Florida Circuit Court held s. 74.051(4)., F.S., unconstitutional⁶ based on the ruling of the United States Supreme Court in *Webb's Fabulous Pharmacies, Inc. v. Beckwith*, 449 U.S. 155 (1980) ("The earnings of a fund are incidents of ownership of the fund itself and are property just as the fund itself is property."). The court in *Webb's* ruled that the portion of Florida's interpleader law whereby the state kept the interest on interpleader funds was an unconstitutional taking of private property. However, another circuit court has ruled the current statute constitutional.⁷

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rulemaking or rulemaking authority.

STORAGE NAME: h0179.CJS.DOCX

DATE: 2/1/2013

⁶ Mallards Cove LLP v. Jed Pittman, Clerk of Court of Pasco County and the State of Florida, Department of Transportation, Fla. 6th Cir. Ct. 2011).

Information from Florida DOT analysis dated January 31, 2013, on file with the Civil Justice Subcommittee. The case citation is not in the DOT analysis and is unknown.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

n/a

STORAGE NAME: h0179.CJS.DOCX DATE: 2/1/2013

HB 179 2013

A bill to be entitled

An act relating to eminent domain proceedings; amending s. 74.051, F.S.; revising the distribution of interest on certain deposits held by clerks of court in eminent domain proceedings; providing an effective date.

6 7

1

2

3

4 5

Be It Enacted by the Legislature of the State of Florida:

8

10

Section 1. Subsection (4) of section 74.051, Florida Statutes, is amended to read:

11 12

74.051 Hearing on order of taking.-

13 14

1516

1718

(4) The court may fix the time within which and the terms upon which the defendants shall be required to surrender possession to the petitioner, which time of possession shall be upon deposit for those defendants failing to file a request for hearing as provided herein. The order of taking shall not become effective unless the deposit of the required sum is made in the registry of the court. If the deposit is not made within 20 days from the date of the order of taking, the order shall be void

20 21

19

and of no further effect. The clerk is authorized to invest such deposits so as to earn the highest interest obtainable under the

2324

Florida insured by the Federal Government. Ninety percent of the interest earned shall be apportioned in accordance with the

circumstances in state or national financial institutions in

25

ultimate ownership in the deposit paid to the petitioner.

26 27

Section 2. This act shall take effect July 1, 2013.

Page 1 of 1

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

ACTION

BILL #:

HB 351

Application of Foreign Law in Certain Cases

SPONSOR(S): Metz

REFERENCE

TIED BILLS: None IDEN./SIM. BILLS:

SB 58

ANALYST

STAFF DIRECTOR or

BUDGET/POLICY CHIEF

1) Civil Justice Subcommittee

Ward

Bond

2) Judiciary Committee

SUMMARY ANALYSIS

The law of a foreign jurisdiction or system may be recognized in Florida in a variety of circumstances. Contracts may contain a clause which provides that disputes must be decided according to the laws of another jurisdiction, or that disputes must be adjudicated in another jurisdiction. These are known as "choice of law" and "forum selection" provisions, respectively.

Marriage contracts are enforceable as a general rule in Florida. A conflict of laws arises when parties otherwise subject to Florida's body of family law request a Florida court to enforce a marital contract according to laws of another jurisdiction. Currently, case law holds that where foreign law frustrates the public policy of this state, it will not be enforced. This bill codifies these holdings, making clear that the public policy of Florida is to protect the constitutional rights of the parties above the enforcement of a foreign law or a forum selection clause.

The bill is limited in its application to dissolution proceedings and support enforcement under The Uniform Interstate Family Support Act.

Specifically, the bill:

DATE: 2/5/2013

- Provides that any legal decision or contract provision is void and unenforceable if it is based upon a
 foreign law or system that does not grant the parties the same protections guaranteed by the state and
 federal constitutions.
- Provides that a forum selection clause in a contract violates the public policy of this state and is unenforceable if enforcement would result in a violation of constitutional protections.
- Provides that a claim of forum non conveniens must be denied if a court finds that granting the claim violates or would likely lead to a violation of any constitutional right of the non-claimant in the foreign forum.
- Provides that constitutional rights may be waived, but directs that waivers will be interpreted to protect the party waiving his or her rights.

This bill does not appear to have a fiscal impact on state or local governments.

This bill is effective upon becoming law.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

The law of a foreign jurisdiction or system may be recognized in Florida in a variety of circumstances. "A court may take judicial notice of ... laws of foreign nations and of an organization of nations." Section 90.202, F.S. However, even if recognized, the laws of foreign nations are not necessarily enforced unless there is a reason to do so, usually by prior agreement of the parties.

Contracts often contain clauses which provide for dispute settlement according to the laws of a certain jurisdiction. These are known as "choice of law" provisions. These may direct interpretation or enforcement of the contract according to the laws of another state, but may require adherence to the law of another country. Contracts may also contain a "forum selection clause" providing that disputes must be decided in a particular jurisdiction. These clauses compel the court to decline jurisdiction, yielding it to the other state or country. Marital contracts (ante-nuptial and post-nuptial agreements) may contain either or both such provisions, and they are enforceable in a dissolution proceeding in Florida.

A conflict of laws arises when parties otherwise subject to Florida's body of family law request a Florida court to enforce a marital contract or support order according to the law of another jurisdiction, or request that the case be transferred to another jurisdiction for decision. This bill addresses both types of provisions - the choice of substantive law to be applied and the choice of forum. It also covers the non-contractual situation which might cause a court to relinquish jurisdiction, i.e., a claim of forum non conveniens. The bill is limited in its application to dissolution proceedings (Chapter 61, F.S.), and support enforcement under The Uniform Interstate Family Support Act, Chapter 88, F.S.

Foreign support orders are enforced in Florida under the Uniform Interstate Family Support Act.² which directs that as a general rule, the law of the state issuing the order governs, even if enforcement is requested in Florida.³ Likewise, Chapter 61, F.S., which governs dissolution of marriage, acknowledges the enforceability of a choice of law provision in an antenuptial agreement.⁴

If such provisions do not offend the public policy of Florida, they are enforceable, even if the law to be applied is different than Florida law.⁵ Historically, Florida courts have enforced a prenuptial contract according to the law of the place where it was entered into, unless enforcement would be contrary to public policy or unconstitutional.⁶ For example, in Akileh v. Elchahal,⁷ the court enforced the parties' Islamic ante-nuptial agreement, arguably a religious arrangement, since it complied with Florida contract law, and the court found nothing in the contract unconscionable.

Florida has also enacted the "Uniform Premarital Agreement Act," which directs that premarital agreements, including their choice of law provisions, are enforceable. See s. 61.079 F.S. Choice of law

DATE: 2/5/2013

STORAGE NAME: h0351.CJS.DOCX

¹ "Forum non conveniens is a common law doctrine addressing the problem that arises when a local court technically has jurisdiction over a suit but the cause of action may be fairly and more conveniently litigated elsewhere." Kinney System, Inc., v. Continental Ins. Co., 674 So.2d 86 (Fla. 1996). See also sec. 47.122, F.S. ² Chapter 88, F.S.

See 28 USC sec. 1738B, which is entitled "The Full Faith and Credit for Child Support Orders Act." Federal law requires that all states recognize support orders as a matter of full faith and credit. As a side note, the recognition of a foreign support order is not absolute, but the exceptions are immaterial to this analysis. See s. 61.079, F.S.

⁵ *McNamara v. McNamara*, 40 So.3d 78, 80 (Fla. 5th DCA 2010).

⁶ Gessler v. Gessler, 273 F.2d 302 (5th Cir. 1959).

⁶⁶⁶ So.2d 246 (Fla. 2d DCA 1996).

provisions in property settlement agreements are valid and enforceable pursuant to the Uniform Interstate Family Support Act. as codified in ch. 88. F.S.⁸

However, despite these statutes, courts maintain that where the foreign law frustrates the public policy of this state, or is not established with specificity as a matter of fact. 9 it will not be enforced. For example, where the husband sought to enforce a Danish prenuptial agreement which left nothing to the wife in the event of divorce, the court refused, "where to do so would bring harm to a Florida citizen or would frustrate an established public policy of this state."10

Effect of Proposed Changes

Section 61.079 F.S., provides that choice of law provisions in premarital agreements are enforceable in Florida. 11 This bill codifies current caselaw which holds generally that such agreements would not be enforced if enforcement would violate constitutional rights.

Likewise, the Uniform Interstate Family Support Act does not include support orders issued pursuant to a foreign country's law or system. It only applies to orders issued by a court in another state of the union. This bill codifies current case law, making clear that the public policy of the state in respect to all matters that might be adjudicated under these statutes is to protect constitutional rights.

The bill defines "foreign law, legal code, or system" as any law, legal code, or system of a jurisdiction outside any state or territory of the United States. The bill provides that:

- Any decision based on any law, legal code, or system that does not grant the parties affected the same fundamental liberties, rights, and privileges granted under the State Constitution and the Constitution of the United States, violates public policy of the State of Florida and is void and unenforceable.
- Any contractual provision, if severable, that provides for a choice of law, legal code, or system to govern disputes, is void and unenforceable if the system chosen includes law that would not provide the parties the same fundamental liberties, rights, and privileges granted under the State Constitution and the Constitution of the United States.
- If a contractual provision provides for a choice of forum outside the state or territory of the United States and if enforcement of that choice of forum would result in a violation of any right guaranteed by the State Constitution or Constitution of the United States, then the provision must be construed to preserve the constitutional rights of the person against whom enforcement is sought.
- A claim of forum non conveniens must be denied if a court of this state finds that granting the claim violates or would likely lead to a violation of any constitutional right of the nonclaimant in the foreign forum.

These provisions only apply to actual or foreseeable denials of a natural person's constitutional rights.

The bill allows for an individual to voluntarily restrict his or her fundamental liberties, rights, and privileges guaranteed by the Florida and U.S. constitutions; however, the language of any such contract or other waiver must be strictly construed in favor of preserving the individual's constitutional rights.

⁹ See, eg., Courtlandt Corp. v. Whitmer, 121 So.2d 57 (Fla. 2d DCA 1960); cf. Hieber v. Hieber, 151 So.2d 646 (Fla. 3d DCA 1963) (law of foreign state).

Gustafson v. Jensen, 515 So.2d 1298 (Fla. 3rd DCA 1987).

DATE: 2/5/2013

⁸ See generally Keeton v. Keeton, 807 So.2d 186 (Fla. 1st DCA 2002)(holding that property settlement agreement was enforceable in Florida with Kentucky law controlling), and Blitz v. Florida Dept. Of Revenue ex rel. Maxwell, 898 So.2d 121,125 (Fla. 4th DCA 2005).

¹¹ "Parties to a premarital agreement may contract with respect to... the choice of law governing the construction of the agreement and any other matter, including their personal rights and obligations, not in violation of either the public policy of this state or a law imposing a criminal penalty." s. 61.079, F.S. STORAGE NAME: h0351.CJS.DOCX

The bill provides that it is not to be construed to:

- Require or authorize a court to adjudicate, or prohibit any religious organization from adjudicating, ecclesiastical matters if such adjudication or prohibition would violate art. I s. 3, Fla. Const., or the First Amendment of the U.S. Constitution.
- Conflict with any federal treaty or other international agreement to which the United States is a party and such treaty or agreement preempts state law on the matter at issue.

The bill does not apply to a corporation, partnership, or other form of business association.

The bill contains a severability clause, providing that if any provision of this bill or its application is held invalid, the invalidity does not affect other provisions or applications of the bill.

B. SECTION DIRECTORY:

Section 1 creates s. 45.022, F.S., relating to application of foreign law contrary to public policy in certain cases.

Section 2 provides the act takes effect upon becoming law.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

The bill does not appear to have any impact on state expenditures.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill does not appear to have any direct economic impact on the private sector.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

STORAGE NAME: h0351,CJS,DOCX DATE: 2/5/2013

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

Federal Preemption

The doctrine of preemption limits state action in any matter where legislation on the topic exists at the federal level. Article VI of the U.S. Constitution provides that the laws and treaties of the U.S. are the "Supreme Law of the Land," and, therefore, they preempt state law. Under the federal Full Faith and Credit for Child Support Orders Act, "each state is required to enact the Uniform Interstate Family Support Act to improve the effectiveness of child support enforcement." The Full Faith and Credit for Child Support Orders Act provides for modification of child support orders issued in other states, and addresses choice of law issues in respect to orders issued in another state. It does not address orders issued by another country.

Dormant Federal Foreign Affairs Powers

Although not explicitly provided for in the U.S. Constitution, the Supreme Court has interpreted the U.S. Constitution to mean that the national government has exclusive power over foreign affairs. In *Zschernig v. Miller*, the Supreme Court reviewed an Oregon statute that refused to let a resident alien inherit property because the alien's home country barred U.S. residents from inheriting property. The Court held that the Oregon law as applied exceeded the limits of state power because the law interfered with the national government's exclusive power over foreign affairs. The Court also held that, to be unconstitutional, the state action must have more than "some incidental or indirect effect on foreign countries," and the action must pose a "great potential for disruption or embarrassment" to the national unity of foreign policy. Such a determination would necessarily rely heavily on considerations of current political climates and foreign relations, as well as the United States' perception abroad.

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

n/a

¹⁵ *Id.* at 435.

¹² 28 USC sec. 1738B(a)(1)

¹³ Fla. Jur. 2d, Family Law, s. 552

¹⁴ Zschernig v. Miller, 389 U.S. 429, 433 (1968).

A bill to be entitled

1 2

3

4 5

6 7

8

9

10

11

12

13

1415

16

17

18

19

20

2122

23

24

25

26

27

28

An act relating to application of foreign law in certain cases; creating s. 45.022, F.S.; providing intent; defining the term "foreign law, legal code, or system"; clarifying that the public policies expressed in the act apply to violations of a natural person's fundamental liberties, rights, and privileges quaranteed by the State Constitution or the United States Constitution; providing that the act does not apply to a corporation, partnership, or other form of business association, except when necessary to provide effective relief in proceedings under or relating to chapters 61 and 88, F.S.; specifying the public policy of this state in applying the choice of a foreign law, legal code, or system under certain circumstances in proceedings brought under or relating to chapters 61 and 88, F.S., which relate to dissolution of marriage, support, time-sharing, the Uniform Child Custody Jurisdiction and Enforcement Act, and the Uniform Interstate Family Support Act; declaring that certain decisions rendered under such laws, codes, or systems are void; declaring that certain choice of venue or forum provisions in a contract are void; providing for the construction of a waiver by a natural person of the person's fundamental liberties, rights, and privileges guaranteed by the State Constitution or the United States Constitution; declaring that claims of forum non conveniens or related claims must be denied

Page 1 of 5

under certain circumstances; providing that the act may not be construed to require or authorize any court to adjudicate, or prohibit any religious organization from adjudicating, ecclesiastical matters in violation of specified constitutional provisions or to conflict with any federal treaty or other international agreement to which the United States is a party to a specified extent; providing for severability; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 45.022, Florida Statutes, is created to read:

43 45.022 Application of foreign law contrary to public policy in certain cases.—

- (1) While the Legislature fully recognizes the right to contract freely under the laws of this state, it also recognizes that this right may be reasonably and rationally circumscribed pursuant to the state's interest to protect and promote liberties, rights, and privileges granted under the State Constitution or the United States Constitution.
- (2) As used in this section, the term "foreign law, legal code, or system" means any law, legal code, or system of a jurisdiction outside any state or territory of the United States, including, but not limited to, international organizations or tribunals, and applied by that jurisdiction's courts, administrative bodies, or other formal or informal

Page 2 of 5

tribunals. The term does not include the common law and statute laws of England as described in s. 2.01 or any laws of the Native American tribes in this state.

- (3) (a) This section applies only to actual or foreseeable denials of a natural person's fundamental liberties, rights, and privileges guaranteed by the State Constitution or the United States Constitution from the application of a foreign law, legal code, or system in proceedings brought under, pursuant to, or pertaining to the subject matter of chapter 61 or chapter 88.
- (b) Except as necessary to provide effective relief in proceedings brought under, pursuant to, or pertaining to the subject matter of chapter 61 or chapter 88, this section does not apply to a corporation, partnership, or other form of business association.
- (4) Any court, arbitration, tribunal, or administrative agency ruling or decision violates the public policy of this state and is void and unenforceable if the court, arbitration, tribunal, or administrative agency bases its ruling or decision in the matter at issue in whole or in part on any foreign law, legal code, or system that does not grant the parties affected by the ruling or decision the same fundamental liberties, rights, and privileges guaranteed by the State Constitution or the United States Constitution.
- (5) (a) A contract or contractual provision, if severable, that provides for the choice of a foreign law, legal code, or system to govern some or all of the disputes between the parties to be adjudicated by a court of law or by an arbitration panel arising from the contract violates the public policy of this

Page 3 of 5

state and is void and unenforceable if the foreign law, legal code, or system chosen includes or incorporates any substantive or procedural law, as applied to the dispute at issue, which would not grant the parties the same fundamental liberties, rights, and privileges guaranteed by the State Constitution or the United States Constitution.

- (b) This subsection does not limit the right of a natural person in this state to voluntarily restrict or limit his or her fundamental liberties, rights, and privileges guaranteed by the State Constitution or the United States Constitution by contract or specific waiver consistent with constitutional principles, but the language of any such contract or other waiver must be strictly construed in favor of preserving such liberties, rights, and privileges.
- (6) (a) A contract or contractual provision, if severable, that provides for the choice of venue or choice of forum outside a state or territory of the United States violates the public policy of this state and is void and unenforceable if the enforcement of the choice of venue or forum provision would result in a violation of any fundamental liberties, rights, and privileges guaranteed by the State Constitution or the United States Constitution.
- (b) If a natural person who is subject to personal jurisdiction in this state seeks to maintain litigation, arbitration, agency, or similarly binding proceedings in this state and the courts of this state find that granting a claim of forum non conveniens or a related claim denies or would likely lead to the denial of any fundamental liberties, rights, and

Page 4 of 5

privileges guaranteed by the State Constitution or the United

States Constitution of the nonclaimant in the foreign forum with

respect to the matter in dispute, it is the public policy of

this state that the claim be denied.

(7) This section may not be construed to:

- (a) Require or authorize any court to adjudicate, or prohibit any religious organization from adjudicating, ecclesiastical matters, including, but not limited to, the election, appointment, calling, discipline, dismissal, removal, or excommunication of a member, officer, official, priest, nun, monk, pastor, rabbi, imam, or member of the clergy of the religious organization, or determination or interpretation of the doctrine of the religious organization, if such adjudication or prohibition would violate s. 3, Art. I of the State Constitution or the First Amendment to the United States Constitution; or
- (b) Conflict with any federal treaty or other international agreement to which the United States is a party to the extent that such federal treaty or international agreement preempts or is superior to state law on the matter at issue.
- (8) If any provision of this section or its application to any natural person or circumstance is held invalid, the invalidity does not affect other provisions or applications of this section which can be given effect, and to that end the provisions of this section are severable.
 - Section 2. This act shall take effect upon becoming a law.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCB CJS 13-01

Terms of Court

SPONSOR(S): Civil Justice Subcommittee

TIED BILLS: None IDEN./SIM. BILLS:

REFERENCE **ACTION ANALYST** STAFF DIRECTOR or **BUDGET/POLICY CHIEF** Bond Bond Orig. Comm.: Civil Justice Subcommittee

SUMMARY ANALYSIS

Terms of court were enacted to ensure that the circuit judges traveled to each of the counties on a regular basis. While terms of court were a necessity in the days of difficult travel and slow communications, the concept is long outdated and unnecessary.

This PCB repeals statutory requirements for terms of court and makes conforming changes.

The PCB does not appear to have a fiscal impact on state or local governments.

The PCB has an effective date of January 1, 2014.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb01.CJS.DOCX

DATE: 1/29/2013

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

At one time, circuit court judges literally "rode the circuit," travelling from one county seat to the next for the purpose of conducting court. In a day of difficult travel and slow communications, it was important that the circuit judge show up on a date certain to conduct the court's business.¹ Terms of court were developed to fill that need, and were required by the state constitution² until Article V was substantially rewritten in 1957. Current law creates two or more terms of court in each of the counties. See ss. 26.22-.365, F.S.

In the past, on the first day of the term of court the circuit judge would conduct a ceremonial opening of the term of court, the clerk would summon a new grand jury, the sheriff would bring in the prisoners for a docket sounding, and the work of the circuit court would commence. The circuit judge was generally expected to stay in town until the judicial work was complete, but also was required to leave in time to make it to the next county for the start of that county's term of court. After the circuit judge left town, the court was considered "in vacation." A circuit judge is fined \$50 a day for every day he or she is late starting a term of court.³

In the early days of the state, work as a supreme court justice was a part-time occupation. The justices similarly held terms of court in order that they have a fixed time to travel to Tallahassee to conduct appellate sessions. The concept for terms of court was adopted in statute when the intermediate district courts of appeal were created in 1957. Section 35.11, F.S., requires each of the district courts of appeal to meet at least once in every regular term in each judicial circuit within the district.

Today, terms of court are an archaic concept. It does not appear that any of the courts formally open a term of court with the traditional ceremony. Circuit judges come and go from each of the counties as needed and far more often than once every six months. Two of the five district courts of appeal are known to regularly travel the district for the purpose of conducting oral argument. It is unknown when the last time a circuit judge was fined for nonappearance at the first day of a term.

Reference to terms of court is still relevant today for two purposes: designating the terms of local grand juries and limiting withdrawal of an appellate mandate.

Historically, although not explicitly required by statute, the terms of a grand jury coincide with the term of the court.

In appellate courts, a mandate is the title of the document from the appellate court directing the lower court what to do based on the appellate court's decision in the case. The terms of court limit an appellate court's ability to withdraw a mandate, a rare procedure. The Florida Supreme Court in 1932 explained the scope and limits of the power to withdraw a mandate:

But, be that as it may, a majority of the court have reached the conclusion that the correct rule, which should be recognized and applied in such situation, is that the jurisdiction of this court, like the jurisdiction of courts generally, persists to the end of the term, and then terminates, but that, during the term at which a judgment of this court is rendered, this court has jurisdiction and power which it may

³ Section 26.39, F.S.

STORAGE NAME: pcb01.CJS.DOCX

DATE: 1/29/2013

¹ See http://2ndcircuit.leoncountyfl.gov/courtHistory/firsthundred.php, which describes the history of the Second Judicial Circuit, including how the terms of court once provided for the circuit judge to travel down the Apalachicola River, and were changed to accommodate the arrival of steamboat service allowing for easier upstream travel (last accessed January 25, 2013).

² Article V. 2. 2 of the Constitution of 1005 instructed this constitu

² Article V, s. 8 of the Constitution of 1885 included this sentence: "Such Judge shall hold at least two terms of his court in each county within his Circuit every year, at such times and places as shall be prescribed by law, and may hold special terms."

exercise, as the circumstances and justice of the case may require, to reconsider, revise, reform, or modify its own judgments for the purpose of making the same accord with law and justice, and that it has power to recall its own mandate for the purpose of enabling it to exercise such jurisdiction and power in a proper case.4

Under current law, a mandate may only be withdrawn during the current term of the appellate court, which leads to the odd result of some appellate court opinions being subject to withdrawal for nearly six months while others may only be subject to withdrawal for a few days.

Effect of PCB

The PCB repeals statutory terms of court applicable to the circuit courts, district courts of appeal, and the Supreme Court. It also makes the following conforming changes:

- Repeals the fine for nonattendance by a circuit judge.
- Repeals a requirement that a circuit judge call the docket at the end of the term.
- Repeals a requirement that district courts of appeal hear oral arguments in each of the judicial circuits in every term of court.
- Repeals a requirement that criminal cases be heard in the term before civil cases.
- Repeals a requirement that a criminal case be heard in the same term of court that the indictment was handed down unless the court holds the case to the next term for good cause.
- Removes references to terms of court in statutes regarding county sheriffs.
- Removes references to terms of court in the definitions of three crimes. Two of those crimes relate to the penalty for a repeat offense of uttering. Those statutes are amended to reference offenses committed within a six month period (which approximates a term of court).
- Removes references to terms of court in the statute on contempt of court.
- Removes the requirement that a criminal defendant show up on the first day of a term of court if the appearance bond is unclear.
- Requires the chief judge of the circuit to set the terms of a grand jury.
- Removes reference to terms of court in statute requiring a witness in a criminal case to appear in court.

The PCB creates two new conforming statutes. These new sections:

- Allow the Supreme Court to establish terms of court for the Supreme Court and for the lower courts, if the court wishes.
- Provide in statute that an appellate court may withdraw a mandate for up to 120 days after it is issued. The conditions upon which withdrawal is allowed are taken from the case law quoted above. The time commences upon issuance of the mandate.

B. SECTION DIRECTORY:

Section 1 repeals ss. 25.051, 26.21, 26.22, 26.23, 26.24, 26.25, 26.26, 26.27, 26.28, 26.29, 26.30, 26.31, 26.32, 26.33, 26.34, 26.35, 26.36, 26.361, 26.362, 26.363, 26.364, 26.365, 26.37, 26.38, 26.39, 26.40, 26.42, 35.10, 35.11, 907.05 and 907.055, F.S.

Section 2 amends s. 26.46, F.S., regarding jurisdiction of a resident judge.

Section 3 amends s. 27.04, F.S., regarding witnesses in a criminal case.

Section 4 amends s. 30.12, F.S., regarding the power to appoint a sheriff.

Section 5 amends s. 30.15, F.S., regarding powers, duties and obligations of the sheriff.

DATE: 1/29/2013

Chapman v. St. Stephens Protestant Episcopal Church, Inc., 138 So. 630 (Fla. 1932). The Chapman case specifically provides that the power to withdraw a mandate may be limited by statute. STORAGE NAME: pcb01.CJS.DOCX

Section 6 amends s. 34.13, F.S., regarding methods of prosecution.

Section 7 amends s. 35.05, F.S., regarding the headquarters of a district court of appeal.

Section 8 amends s. 38.23, F.S., regarding contempt of court.

Section 9 creates s. 43.43, F.S., regarding terms of court.

Section 10 creates s. 43.44, F.S., regarding mandates of appellate courts.

Section 11 amends s. 112.19, F.S., regarding law enforcement officers.

Section 12 amends s. 206.15, F.S., regarding court costs.

Section 13 amends s. 450.121, F.S., regarding child labor law.

Section 14 amends s. 831.10, F.S., regarding forged bills.

Section 15 amends s. 831.17, F.S., regarding offenses.

Section 16 amends s. 877.08, F.S., regarding coin-operated machines.

Section 17 amends s. 902.19, F.S., regarding when prosecutor liable for costs.

Section 18 amends s. 903.32, F.S., regarding defects in a criminal bond.

Section 19 amends s. 905.01, F.S., regarding grand jury terms.

Section 20 amends s. 905.09, F.S., regarding discharge and recall of a grand jury.

Section 21 amends s. 905.095, F.S., regarding extension of a grand jury term.

Section 22 amends s. 914.03, F.S., regarding attendance of witnesses.

Section 23 amends s. 924.065, F.S., regarding appearance bonds.

Section 24 amends s. 932.47, F.S., regarding information filed by a prosecuting attorney.

Section 25 provides an effective date of January 1, 2014.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

Revenues:

The PCB does not appear to have any impact on state revenues.

2. Expenditures:

The PCB does not appear to have any impact on state expenditures.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The PCB does not appear to have any impact on local government revenues.

STORAGE NAME: pcb01.CJS.DOCX DATE: 1/29/2013

PAGE: 4

2. Expenditures:

The PCB does not appear to have any impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The PCB does not appear to have any direct economic impact on the private sector.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The PCB does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The PCB does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

n/a

PCB CJS 13-01

ORIGINAL

2013

1 A bill to be entitled 2 An act relating to terms of courts; repealing s. 3 25.051, F.S., relating to regular terms of the Supreme 4 Court; repealing s. 26.21, F.S., relating to terms of 5 the circuit courts; repealing s. 26.22, F.S., relating 6 to terms of the First Judicial Circuit; repealing s. 7 26.23, F.S., relating to terms of the Second Judicial Circuit; repealing s. 26.24, F.S., relating to terms 8 9 of the Third Judicial Circuit; repealing s. 26.25, F.S., relating to terms of the Fourth Judicial 10 11 Circuit; repealing s. 26.26, F.S., relating to terms 12 of the Fifth Judicial Circuit; repealing s. 26.27, 13 F.S., relating to terms of the Sixth Judicial Circuit; 14 repealing s. 26.28, F.S., relating to terms of the 15 Seventh Judicial Circuit; repealing s. 26.29, F.S., 16 relating to terms of the Eighth Judicial Circuit; 17 repealing s. 26.30, F.S., relating to terms of the Ninth Judicial Circuit; repealing s. 26.31, F.S., 18 19 relating to terms of the Tenth Judicial Circuit; repealing s. 26.32, F.S., relating to terms of the 20 21 Eleventh Judicial Circuit; repealing s. 26.33, F.S., relating to terms of the Twelfth Judicial Circuit; 22 repealing s. 26.34, F.S., relating to terms of the 23 24 Thirteenth Judicial Circuit; repealing s. 26.35, F.S., 25 relating to terms of the Fourteenth Judicial Circuit; 26 repealing s. 26.36, F.S., relating to terms of the 27 Fifteenth Judicial Circuit; repealing s. 26.361, F.S., 28 relating to terms of the Sixteenth Judicial Circuit;

Page 1 of 12

PCB CJS 13-01.docx

repealing s. 26.362, F.S., relating to terms of the Seventeenth Judicial Circuit; repealing s. 26.363, F.S., relating to terms of the Eighteenth Judicial Circuit; repealing s. 26.364, F.S., relating to terms of the Nineteenth Judicial Circuit; repealing s. 26.365, F.S., relating to terms of the Twentieth Judicial Circuit; repealing s. 26.37, F.S., relating to requiring a judge to attend the first day of each term of the circuit court; repealing s. 26.38, F.S., relating to a requirement for a judge to state a reason for nonattendance; repealing s. 26.39, F.S., relating to the penalty for nonattendance of the judge; repealing s. 26.40, F.S., relating to adjournment of the circuit court upon nonattendance of the judge; repealing s. 26.42, F.S., relating to calling all cases on the docket at the end of each term; repealing s. 35.10, F.S., relating to regular terms of the district courts of appeal; repealing s. 35.11, F.S., relating to special terms of the district courts of appeal; repealing s. 907.05, F.S., relating to a requirement that criminal trials be heard in the term of court before civil cases; repealing s. 907.055, F.S., relating to a requirement that persons in custody be arraigned and tried in the term of court unless good cause is shown; amending ss. 26.46, 27.04, 30.12, 30.15, 34.13, 35.05, and 38.23, F.S.; conforming provisions to changes made by the act; creating s. 43.43, F.S.; allowing the Supreme Court to

Page 2 of 12

PCB CJS 13-01.docx

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

47

48

49

50

51

52

53

54

55

56

set terms of court for the Supreme Court, district courts of appeal, and circuit courts; creating s. 43.44, F.S.; authorizing appellate courts to withdraw a mandate within 120 days after its issuance; amending ss. 112.19, 206.215, 450.121, 831.10, 831.17, 877.08, 902.19, 903.32, 905.01, 905.09, 905.095, 914.03, 924.065, and 932.47, F.S.; conforming provisions to changes made by the act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Sections 25.051, 26.21, 26.22, 26.23, 26.24, 26.25, 26.26, 26.27, 26.28, 26.29, 26.30, 26.31, 26.32, 26.33, 26.34, 26.35, 26.36, 26.361, 26.362, 26.363, 26.364, 26.365, 26.37, 26.38, 26.39, 26.40, 26.42, 35.10, 35.11, 907.05, and 907.055, Florida Statutes, are repealed.

Section 2. Section 26.46, Florida Statutes, is amended to read:

26.46 Jurisdiction of resident judge after assignment.-If

When a circuit judge is assigned to another circuit, none of the circuit judges in that such other circuit shall, because of the such assignment, be deprived of or affected in his or her jurisdiction other than to the extent essential so as not to conflict with the authority of the temporarily assigned circuit judge as to the particular case or cases or class of cases, or in presiding at the particular term or part of term named or

Section 3. Section 27.04, Florida Statutes, is amended to

Page 3 of 12

PCB CJS 13-01.docx

CODING: Words stricken are deletions; words underlined are additions.

specified in the assignment.

read:

27.04 Summoning and examining witnesses for state.—The state attorney shall have summoned all witnesses required on behalf of the state; and he or she is allowed the process of his or her court to summon witnesses from throughout the state to appear before the state attorney in or out of term time at such convenient places in the state attorney's judicial circuit and at such convenient times as may be designated in the summons, to testify before him or her as to any violation of the law upon which they may be interrogated, and he or she is empowered to administer oaths to all witnesses summoned to testify by the process of his or her court or who may voluntarily appear before the state attorney to testify as to any violation or violations of the law.

Section 4. Section 30.12, Florida Statutes, is amended to read:

30.12 Power to appoint sheriff.—<u>If</u> Whenever any sheriff in the state <u>fails</u> shall fail to attend, in person or by deputy, any term of the circuit court or county court of the county, from sickness, death, or other cause, the judge attending <u>the</u> said court may appoint <u>an interim</u> a sheriff, who shall assume all the responsibilities, perform all the duties, and receive the same compensation as if he or she had been duly appointed sheriff, for <u>only the said</u> term of <u>nonattendance court</u> and no longer.

Section 5. Paragraph (c) of subsection (1) of section 30.15, Florida Statutes, is amended to read:

30.15 Powers, duties, and obligations.-

Page 4 of 12

PCB CJS 13-01.docx

- (1) Sheriffs, in their respective counties, in person or by deputy, shall:
- (c) Attend all <u>sessions</u> terms of the circuit court and county court held in their counties.
- Section 6. Subsection (2) of section 34.13, Florida Statutes, is amended to read:
 - 34.13 Method of prosecution.-
- (2) Upon the finding of indictments by the grand jury for crimes cognizable by the county court, the clerk of the court, without any order therefor, shall docket the same on the trial docket of the county court on or before the first day of its next succeeding term.
- Section 7. Subsection (2) of section 35.05, Florida Statutes, is amended to read:
 - 35.05 Headquarters.-
- (2) A district court of appeal may designate other locations within its district as branch headquarters for the conduct of the business of the court in special or regular term and as the official headquarters of its officers or employees pursuant to s. 112.061.
- Section 8. Section 38.23, Florida Statutes, is amended to read:
- 38.23 <u>Contempt</u> <u>Contempts</u> defined.—A refusal to obey any legal order, mandate or decree, made or given by any judge either in term time or in vacation relative to any of the business of <u>the said</u> court, after due notice thereof, <u>is shall</u> be considered a contempt, <u>punishable</u> and <u>punished</u> accordingly.
- 140 But nothing said or written, or published, in vacation, to or of

Page 5 of 12

PCB CJS 13-01.docx

any judge, or of any decision made by a judge, shall in any case be construed to be a contempt.

- Section 9. Section 43.43, Florida Statutes, is created to read:
- 43.43 Terms of courts.—The Supreme Court may establish terms of court for the Supreme Court, the district courts of appeal, and the circuit courts; may authorize district courts of appeal and circuit courts to establish their own terms of court; or may dispense with terms of court.
- Section 10. Section 43.44, Florida Statutes, is created to read:
- 43.44 Mandate of an appeals court.—An appellate court may, as the circumstances and justice of the case may require, to reconsider, revise, reform, or modify its own opinions and orders for the purpose of making the same accord with law and justice. Accordingly, an appellate court may recall its own mandate for the purpose of allowing it to exercise such jurisdiction and power in a proper case. A mandate may not be recalled more than 120 days after it has been issued.
- Section 11. Paragraph (b) of subsection (1) of section 112.19, Florida Statutes, is amended to read:
- 112.19 Law enforcement, correctional, and correctional probation officers; death benefits.—
 - (1) Whenever used in this section, the term:
- (b) "Law enforcement, correctional, or correctional probation officer" means any officer as defined in s. 943.10(14) or employee of the state or any political subdivision of the state, including any law enforcement officer, correctional

Page 6 of 12

PCB CJS 13-01.docx

officer, correctional probation officer, state attorney investigator, or public defender investigator, whose duties require such officer or employee to investigate, pursue, apprehend, arrest, transport, or maintain custody of persons who are charged with, suspected of committing, or convicted of a crime; and the term includes any member of a bomb disposal unit whose primary responsibility is the location, handling, and disposal of explosive devices. The term also includes any full-time officer or employee of the state or any political subdivision of the state, certified pursuant to chapter 943, whose duties require such officer to serve process or to attend a session terms of a circuit or county court as bailiff.

Section 12. Subsection (2) of section 206.215, Florida Statutes, is amended to read:

206.215 Costs and expenses of proceedings.-

(2) The clerks of the courts performing duties under the provisions aforesaid shall receive the same fees as prescribed by the general law for the performance of similar duties, and witnesses attending any investigation pursuant to subpoena shall receive the same mileage and per diem as if attending as a witness before the circuit court in term time.

Section 13. Subsection (4) of section 450.121, Florida Statutes, is amended to read:

450.121 Enforcement of Child Labor Law.-

(4) Grand juries shall have inquisitorial powers to investigate violations of this chapter; also, trial court judges shall specially charge the grand jury, at the beginning of each term of the court, to investigate violations of this chapter.

Page 7 of 12

PCB CJS 13-01.docx

Section 14. Section 831.10, Florida Statutes, is amended to read:

person previously Whoever, having been convicted of violating the offense mentioned in s. 831.09 who is again convicted of that the like offense committed after the former conviction, and on whoever is at the same term of the court convicted upon three distinct charges of such offense committed within a 6-month period, shall be deemed a common utterer of counterfeit bills, and shall be punished as provided in s. 775.084.

Section 15. Section 831.17, Florida Statutes, is amended to read:

831.17 Violation of s. 831.16; second or subsequent conviction.—A person previously Whoever having been convicted of violating either of the offenses mentioned in s. 831.16 who, is again convicted of violating that statute either of the same offenses, committed after the former conviction on, and whoever is at the same term of the court convicted upon three distinct charges of such offense committed within a 6-month period said offenses, commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

Section 16. Subsection (4) of section 877.08, Florida Statutes, is amended to read:

877.08 Coin-operated vending machines and parking meters; defined; prohibited acts, penalties.—

(4) Whoever violates the provisions of subsection (3) a second or subsequent time commits, and is convicted of such second separate offense, either at the same term or a subsequent

Page 8 of 12

PCB CJS 13-01.docx

term of court, shall be guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

Section 17. Subsection (1) of section 902.19, Florida Statutes, is amended to read:

- 902.19 When prosecutor liable for costs.-
- (1) If When a person makes a complaint before a county court judge that a crime has been committed and is recognized by the county court judge to appear before at the next term of the court having jurisdiction to give evidence of the crime and fails to appear, the person is shall be liable for all costs occasioned by his or her complaint, and the county court judge may enter obtain a judgment and execution for the costs as in other cases.
- Section 18. Subsection (2) of section 903.32, Florida Statutes, is amended to read:
 - 903.32 Defects in bond.
- (2) If no day, or an impossible day, is stated in a bond for the defendant's appearance before a trial court judge for a hearing or trial, the defendant shall be bound to appear 10 days after receipt of notice to appear by the defendant, the defendant's counsel, or any surety on the undertaking. If no day, or an impossible day, is stated in a bond for the defendant's appearance for trial, the defendant shall be bound to appear on the first day of the next term of court that will commence more than 3 days after the undertaking is given.
- Section 19. Section 905.01, Florida Statutes, is amended to read:
- 252 905.01 Number and procurement of grand jury; replacement

Page 9 of 12

PCB CJS 13-01.docx

of member; term of grand jury.-

- (1) The grand jury shall consist of <u>no</u> not fewer than 15, but no nor more than 21 persons. The provisions of law governing the qualifications, disqualifications, excusals, drawing, summoning, supplying deficiencies, compensation, and procurement of petit jurors apply to grand jurors. In addition, an elected public official is not eligible for service on a grand jury.
- (2) The chief judge of any circuit court may provide for the replacement of any grand juror who, for good cause, is unable to complete the term of the grand jury. Such replacement shall be made by appropriate order of the chief judge from the list of prospective jurors from which the grand juror to be replaced was selected.
- (3) The chief judge of each any circuit court shall regularly order may dispense with the convening of the grand jury for a at any term of 6 months court by filing a written order with the clerk of court directing that a grand jury not be summoned.

Section 20. Section 905.09, Florida Statutes, is amended to read:

905.09 Discharge and recall of grand jury.—A grand jury that has been dismissed may be recalled at any time during the same term of the grand jury court.

Section 21. Section 905.095, Florida Statutes, is amended to read:

905.095 Extension of grand jury term.—Upon petition of the state attorney or the foreperson of the grand jury acting on behalf of a majority of the grand jurors, the circuit court may

Page 10 of 12

PCB CJS 13-01.docx

extend the term of a grand jury impaneled under this chapter beyond the term of court in which it was originally impaneled. A grand jury whose term has been extended as provided under this section herein shall have the same composition and the same powers and duties it had during its original term. If In the event the term of the grand jury is extended under this section, it shall be extended for a time certain, not to exceed a total of 90 days, and only for the purpose of concluding one or more specified investigative matters initiated during its original term.

Section 22. Section 914.03, Florida Statutes, is amended to read:

914.03 Attendance of witnesses.—A witness summoned by a grand jury or in a criminal case shall remain in attendance until excused by the grand jury. A witness summoned in a criminal case shall remain available for attendance until the case for which he or she was summoned is disposed of or until he or she is excused by the court. A witness who departs without permission of the court shall be in criminal contempt of court. A witness shall attend each succeeding term of court until the case is terminated.

Section 23. Subsection (2) of section 924.065, Florida Statutes, is amended to read:

924.065 Denial of motion for new trial or arrest of judgment; appeal bond; supersedeas.—

(2) An appeal <u>may</u> shall not be a supersedeas to the execution of the judgment, sentence, or order until the appellant has entered into a bond with at least two sureties to

Page 11 of 12

PCB CJS 13-01.docx

secure the payment of the judgment, fine, and any future costs that may be adjudged by the appellate court. The bond shall be conditioned on the appellant's personally answering and abiding by the final order, sentence, or judgment of the appellate court and, if the action is remanded, on the appellant's appearing before at the next term of the court in which the case was originally determined and not departing without leave of court.

Section 24. Section 932.47, Florida Statutes, is amended to read:

932.47 Informations filed by prosecuting attorneys.—
Informations may be filed by the prosecuting attorney of the circuit court with the clerk of the circuit court in vacation or in term without leave of the court first being obtained.

Section 25. This act shall take effect January 1, 2014.