

# LOCAL & FEDERAL AFFAIRS COMMITTEE

## **MEETING PACKET**

Thursday, March 14, 2013 1:30 p.m. Webster Hall (212 Knott)



### The Florida House of Representatives

#### **Local & Federal Affairs Committee**

Will W. Weatherford Speaker

Eduardo "Eddy" Gonzalez Chair

#### AGENDA

Webster Hall (212 Knott) Thursday, March 14, 2013, 1:30 pm

- CALL TO ORDER AND WELCOME REMARKS
- II. CONSIDERATION OF THE FOLLOWING BILL(S):

CS/HB 121 Department of Economic Opportunity by Economic Development & Tourism Subcommittee, Combee

CS/HB 247 Paper Reduction by Government Operations Subcommittee, Nelson

HB 249 Pub. Rec./E-mail Addresses of Voter Registration Applicants & Voters by Nelson

CS/HB 537 Growth Management by Economic Development & Tourism Subcommittee, Moraitis

HM 763 Congressional Term Limits by Caldwell

HB 949 Charlotte County by Roberson, K.

HB 977 St. Lucie County Mosquito Control District, St. Lucie County by Harrell

HB 1007 Lee County Tourist Development Council, Lee County by Rodrigues, R.

HB 1013 Technological Research & Development Authority, Brevard County by Workman

HB 1027 Broward County Education, Research, and Training Authority, Broward County by Waldman

HB 4037 Broward County/Saltwater Fishing by Waldman

HB 4039 Broward County/Fishing by Waldman

#### III. ADJOURNMENT

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 121 Department of Economic Opportunity

SPONSOR(S): Economic Development and Tourism Subcommittee; Combee

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Economic Development & Tourism Subcommittee	11 Y, 1 N	Collins	West
2) Local & Federal Affairs Committee		Baker	Rojas $\mathcal{A}$
Transportation & Economic Development     Appropriations Subcommittee			(
4) Economic Affairs Committee			

#### **SUMMARY ANALYSIS**

The bill directs the Department of Economic Opportunity (DEO) to create a webpage through its existing website, the sole purpose of which is, to collect and present information pertinent to creating or expanding businesses in the state. The webpage will provide a comprehensive view of the business climate of Florida's cities and counties, and will set forth specific business-related costs and charges imposed by local governments. Cities and counties must initially provide by October 1, 2013 the information which DEO requests. After October 1, 2013, local governments must notify DEO in a timely manner should there be any changes to these costs and charges.

The fiscal impact of the bill is estimated to have a negative insignificant impact on state trust funds (no more than \$10,000).

The bill has an effective date of July 1, 2013.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0121c.LFAC.DOCX

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Present Situation**

#### Department of Economic Opportunity

Currently, the Department of Economic Opportunity (DEO) does not collect and disseminate information related to specific business-related costs and charges imposed by cities and counties within the State. The DEO webpage offers a link to the Florida Research and Economic Information Database Application (FREIDA)<sup>1</sup>. FREIDA does not specifically list tax rates imposed by individual local governments. Instead, FREIDA includes labor market data, and sales and use tax revenue collected according to county or metropolitan area.

#### Department of Revenue

The Florida Department of Revenue (DOR) webpage lists ad valorem millage rates and percentage change thereof for 2011-2012 local governments.<sup>2</sup> The DOR webpage lists the fuel tax rates levied in 2012 and 2013 according to county<sup>3</sup>, and presents the rates imposed for communications services tax and sales tax by searching for a particular address, but not the rates for a certain locality.<sup>4</sup>

#### Office of Economic and Demographic Research

The Florida Legislature's Office of Economic and Demographic Research (EDR) publishes the *Local Government Financial Information Handbook*<sup>5</sup> (Handbook) as a reference for most of the revenue sources available to local governments. This Handbook is published annually with the assistance of the Office of Tax Research within DOR. In addition to describing local revenue sources, the Handbook includes estimated distributions to counties and municipalities of state-shared revenues and local option taxes for the most recent fiscal year. This Handbook is available to the public through EDR's webpage.<sup>6</sup>

The Handbook does not list ad valorem millage rates for specific political subdivisions. Among other things, the Handbook includes:

- 1) Fuel tax collections and distributions.
- 2) Amounts of county revenue sharing.
- 3) Local government half-cent sales tax distributions.
- 4) Municipal revenue sharing amounts.
- 5) A forecast of communication services tax revenues and rates by city.

<sup>6</sup> See id.

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<sup>&</sup>lt;sup>1</sup> Available at http://freida.labormarketinfo.com (last visited Feb. 13, 2013).

<sup>&</sup>lt;sup>2</sup> Comparison of Taxes Levied – County and Municipal Governments, Florida Department of Revenue, *available at* http://dor.myflorida.com/dor/property/taxpayers/cmdata/table1.html (last visited Feb. 13, 2013).

<sup>&</sup>lt;sup>3</sup> Florida Tax and Interest Rates, Florida Department of Revenue, *available at* http://dor.myflorida.com/dor/taxes/tax\_interest\_rates.html#sales (under "Fuel Tax Rates," click "2013" or "2012") (last visited Feb. 13, 2013).

<sup>&</sup>lt;sup>4</sup> Address/Tax Rate Lookup Page, Florida Department of Revenue, *available at* http://dor.myflorida.com/dor/eservices/addlookup.html (last visited Feb. 13, 2013).

<sup>&</sup>lt;sup>5</sup> Florida Legislature's Office of Economic and Demographic Research, available at http://edr.state.fl.us/Content/local-government/reports/lgfih12.pdf (last visited Jan. 29, 2013)

- 6) Local discretionary sales surtax rates by county and school district.
- 7) The Ninth-Cent fuel tax rates by county.
- 8) Local Option Fuel Taxes, including a history of tourist tax levies by county, and taxable sales by transient rental facilities.
- 9) 2011 county population estimates.
- 10) 2012 federal, state and county tax rates on fuel by county.<sup>7</sup>

#### Enterprise Florida

Enterprise Florida's webpage does not readily offer information on local tax rates or degree of local regulation. Enterprise Florida offers a "Tax Advantages" webpage that expresses the nature of statewide taxes, but without regard to locality. Enterprise Florida's webpage presents community qualities throughout the state, such as industry types by geographic location, geographic concentration of educated labor, population, total business establishments in a locality, concentration of small businesses and venture capital, and locations of colleges, hospitals, enterprise zones, and Rural Areas of Critical Economic Concern (RACEC).9

#### Effect of Proposed Changes

The bill requires DEO to request from local governments business-related information, including, but not limited to, the following:

- 1) Current millage rates for all relevant taxing authorities.
- 2) The rate of any local discretionary sales surtaxes.
- 3) The rate of any local business taxes.
- 4) The rate of any local option food and beverage taxes.
- 5) The rate of any local option fuel taxes.
- 6) A complete fee schedule that includes impact fees, water and sewer connection fees, occupational license fees, stormwater fees, and other fees that impact the establishment or expansion of a business.
- 7) Existing sign ordinances.
- 8) Existing tree and landscaping ordinances.
- 9) Stormwater permitting requirements that exceed water management district requirements.
- 10) The rate of any local public service tax.

Each city and county is responsible for submitting the requested information to DEO by October 1, 2013. If any of that information changes, each local government is responsible for notifying DEO in a timely manner. In addition, each city and county has the option of submitting a summary of no more than 1500 words describing the advantages of doing business in their community, including quality of life considerations.

DEO is directed to collect all the information gathered from Florida's cities and counties and publish that on DEO's existing website on a newly-created webpage dedicated solely to providing information that is relevant to creating or expanding businesses within the state. The site will provide an inclusive view of the conditions in Florida's cities and counties that are relevant and significant to business creation and expansion in the state including specific business-related charges and costs. Each voluntarily submitted summary is to be included on this site.

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<sup>&</sup>lt;sup>7</sup> *Id*.

<sup>&</sup>lt;sup>8</sup> Tax Advantages, Enterprise Florida, Department of Economic Opportunity, *available at* http://www.eflorida.com/Why\_Florida.aspx?id=470 (last visited Feb. 13, 2013).

<sup>&</sup>lt;sup>9</sup> Enterprise Florida, Florida Prospector, Explore the Interactive Map, *available at* http://www.floridaprospector.com/interactivemap.aspx (last visited Feb. 13, 2013).

#### **B. SECTION DIRECTORY:**

Section 1: Creates an unnumbered provision that directs the Department of Economic Opportunity (DEO) to create a webpage that is accessible through DEO's Internet web page, dedicated solely to the collection and publication of data and information that is relevant and significant to the creation of new businesses within the state or the expansion of existing businesses within the state.

Section 2: Provides an effective date of July 1, 2013.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

The fiscal impact of the bill is estimated to have a negative insignificant impact on state trust funds (no more than \$10,000).

- **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:** 
  - 1. Revenues:

None.

Expenditures:

There may be a minor cost to local governments, the impact of which may depend on the relative size of that government.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:



The bill does not require a municipality or county to expend funds or to take any action requiring the expenditure of funds so as to violate the State Constitution. The bill does not reduce the authority that municipalities or counties have to raise revenues in the aggregate. The bill does not require a reduction of the percentage of state tax shared with municipalities or counties.

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<b>4</b> .	Other:

None.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On February 6, 2013, the House Economic Development and Tourism Subcommittee adopted one amendment. The amendment was adopted to clarify that the utility surcharges referred to in the bill should instead refer to the rate of any local public service tax.

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CS/HB 121 2013

A bill to be entitled

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An act relating to the Department of Economic Opportunity; requiring the department to create a web page accessible through its Internet website that provides comprehensive data and information that are relevant to the creation of new businesses, or the expansion of existing businesses, within the state; providing purposes of the web page; requiring the department to contact local governmental entities and collect specified data and information; requiring cities and counties to provide notice of changes in data collected by the department; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. (1) The Department of Economic Opportunity shall create a web page, accessible through its Internet website, dedicated solely to the collection and publication of data and information that are relevant and of significance to the creation of new businesses within the state or the expansion of existing businesses within the state. The purpose of the web page is to:

- (a) Provide a comprehensive overview of conditions that exist within the various cities and counties of the state that are conducive or advantageous to the creation of new businesses or the expansion of existing businesses.

(b) Enable prospective employers both within and outside

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CODING: Words stricken are deletions; words underlined are additions.

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the state to effectively and accurately evaluate the business climate of cities and counties within the state.

- (c) Provide prospective business owners and operators and cities and counties within the state with immediate access to specific charges and costs related to the establishment, operation, and maintenance of a business in any city or county within the state.
- (2) (a) The department shall contact all relevant heads of local government entities to request specific information with respect to conditions that exist within the city or county that impact the creation of new businesses or the expansion of existing businesses within the boundaries of the city or county. Local government entities must submit such information to the department by October 1, 2013. Information submitted to the department should not include quality of life considerations. Information submitted to the department must include, as applicable, but is not limited to, the following:
- 1. Current millage rates for all relevant taxing authorities.
  - 2. The rate of any local discretionary sales surtaxes.
  - 3. The rate of any local business taxes.
  - 4. The rate of any local option food and beverage taxes.
  - 5. The rate of any local option fuel taxes.
  - 6. The rate of any local public service taxes.
- 7. A complete fee schedule that includes impact fees, water and sewer connection fees, occupational license fees, stormwater fees, and any other fees that would impact the establishment or expansion of a business.

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8. Existing sign ordinances.

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- 9. Existing tree and landscaping ordinances.
- 10. Stormwater permitting requirements that exceed requirements of the water management districts.
- (b) Local government entities must provide notice to the department of any factor, such as the elimination of, addition of, or change in any items specified in paragraph (a), in as timely a manner as practicable.
- (c) Local government entities may provide to the department a summary of 1,500 words or less to be included on the web page, stating the advantages to business that exist within the area of the local government. The summary may include quality of life considerations or other factors that in the determination of the local government create conditions that are favorable to business creation or expansion.
  - Section 2. This act shall take effect July 1, 2013.

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	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Local & Federal Affairs
2	Committee
3	Representative Combee offered the following:
4	
5	Amendment (with title amendment)
6	Remove lines 36-71 and insert:
7	(2)(a) The department shall collect by January 1, 2014 all
8	relevant information from whatever sources are reasonably
9	available to the department as to the conditions in cities and
10	counties that impact the creation or expansion of businesses
11	within the boundaries of a city or county. If that information
12	is not reasonably available to the department, the department
13	shall request the otherwise unavailable information from the

(b) The department shall place all the collected information on the webpage as soon as practicable.

relevant heads of local government entities.

(c) Business information collected by the department shall not include quality of life considerations. The information the department collects shall include, as applicable:

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- 1. An indication as to whether the city or county, or a portion of the city or county, is designated as or contained within:
  - a. A rural area of critical economic concern.
- b. A foreign trade zone.
  - c. An enterprise zone.
  - 2. Current millage rates for all relevant taxing authorities, school districts, and special districts.
    - 3. The rate of any local discretionary sales surtax.
    - 4. The rate of any local option food and beverage tax.
    - 5. The rate of any local option fuel tax.
    - 6. The rate of any local public service tax.
  - 7. A complete schedule for local business taxes, the categories for which local business taxes are collected, any cost difference or savings if more than one category of local business tax is required for the same business, and the average length of time for processing the application.
  - 8. A complete schedule and explanation of any other fees or taxes that may be imposed by the local government entity that would impact the establishment or expansion of a new business or new business location, and the average length of time for processing an application, including the following:
    - a. Construction licensing fees.
    - b. Impact fees.
    - c. Water and sewer connection fees.
  - d. Stormwater fees and permits, specifically identifying permitting requirements that exceed the requirements of the water management districts.

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- e. Sign ordinance requirements, permits, and fees.
- f. Tree and landscape ordinances, permits, and fees.
- g. Local licenses required to perform any construction or specialty trade within the local government entity's jurisdiction, including the categories of licensure, fees charged, requirements for competency and testing, and the average length of time for processing an application.
- h. A schedule of local fees charged for issuance of building or demolition permits, including the categories of permits and fees charged for each, and the average length of time for reviewing and processing each type of application.
- i. Local fees charged for any other applications for new developments and the average length of time required for review and processing of each type of application.
- 9. For each of the permits or fees imposed, whether the application and fee information can be obtained from the local government entity's website.
- (d) Local government entities must provide notice to the department of any factor, such as the elimination of, addition of, or change in any items specified in paragraph (d), as soon as practicable.
- (e) Local government entities may provide to the department a summary of 1,500 words or less which shall be included on the web page, stating the advantages to business that exist within the area of the local government entity and including a link to the city's or county's website. The summary may include quality of life considerations or other factors that in the determination of the local government entity create

conditions that are favorable to business creation or expansion.

Section 2. Section 288.112, Florida Statutes, is created to read:

- 288.112 Community of Economic Profitability Certification

  Program.-
- of the public welfare to encourage communities in this state to become engaged in activities that will contribute to economic growth and job creation. In furtherance of these goals, the Community of Economic Profitability Certification Program is created within the Department of Economic Opportunity to promote economic development, job creation, business retention and expansion, and pro-business governing policies within this state.
- (2) The department shall serve as the state agency for certifying an applicant as a Community of Economic

  Profitability. The department shall develop and adopt rules for the receipt and processing of applications for certification which shall include the receipt of online applications.

  Applications shall be narrative-based and must detail the applicant's demonstrated commitment to economic development, job creation, business retention and expansion, and pro-business governing policies.
- (3) (a) There is created the Community of Economic Profitability Advisory Council which shall be located for administrative purposes within the Department of Economic Opportunity. The advisory council shall serve in an advisory capacity to the executive director of the department.

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- (b) The purpose of the advisory council is to review applications for certification as a Community of Economic Profitability and to make recommendations to the executive director based upon the council's determination that qualified applicants have demonstrated exemplary commitment to economic development, job creation, business retention and expansion and pro-business governing policies.
- Advisory council members must be residents of this state and shall be recommended to the Governor, the President of the Senate, and the Speaker of the House of Representatives by the department on the basis of their knowledge in the areas of economic development, job creation, business retention and expansion, and pro-business governing policies.
- 2. Advisory council members shall serve for 2-year terms.

  A member may be reappointed when his or her term expires. The seven members of the advisory council shall be appointed as follows:
  - a. The Governor shall appoint three members.
  - b. The President of the Senate shall appoint two members.
- c. The Speaker of the House of Representatives shall appoint two members.
- 3. The Governor shall designate a chair of the advisory council every 2 years.
- 4. The advisory council shall meet biannually beginning in January 2014. The department shall provide notice of the scheduled meetings to the public on its website at least 120 days before each meeting.

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- 132 <u>5. The department shall provide staff to assist the</u>
  133 advisory council in the performance of its duties.
  - 6. Members of the advisory council shall serve without compensation, but are entitled to reimbursement for travel and per diem expenses, as provided in s. 112.061, Florida Statutes, while performing their duties under this section.
  - (4) Before certifying an applicant as a Community of Economic Profitability, the department must determine that:
  - (a) An applicant is a unit of local government as defined in s. 218.369.
  - (b) An applicant has certified by resolution after public hearing that the application serves a public purpose.
  - (c) The advisory council has voted unanimously to recommend an applicant for certification.
  - (d) The application is received at least 60 days before the biannual advisory council meeting.
  - (e) An applicant has complied with all additional requests for information made by the department pursuant to Section 1 of this act.
  - (5) (a) A list of applicants certified by the department shall be prominently displayed on the department's website and certified applicants shall be eligible to use the term "Community of Economic Profitability" and any associated logos, displays, or signage.
  - (b) Certified applicants may purchase and have erected by the Department of Transportation suitable markers designating the applicant as a Community of Economic Profitability. The

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Amen	dment	t No	. 1

159	Department	of	Transportation	may	not	charge	the	applicant	more
160	than \$500	per	marker.						

- (6) Applicants failing to meet the requirements for certification shall be provided a summary prepared by the department explaining the reasons for denial of certification and detailing steps that may be taken by the applicant to improve economic development, job creation, business retention and expansion, pro-business governing policies prior to reapplication, and compliance with all additional requests for information made by the department pursuant to Section 1 of this act.
- (7) Certification as a Community of Economic Profitability shall expire 4 years after issuance of the certification.

  Previously certified applicants are eligible to reapply for certification upon expiration of their original certification.

## 178 TITLE AMENDMENT

Remove lines 8-13 and insert:

providing purposes of the web page; requiring the department to collect all local business information available to the department; requiring the department to request the relevant local government to provide any otherwise unavailable information; requiring local governments to provide notice of

changes in information collected by the department; creating s.

288.112, F.S.; providing legislative findings, creating the

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#### COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 121 (2013)

Amendment No. 1 187 Community of Economic Profitability Certification Program within the Department of Economic Opportunity; providing purpose of the 188 189 program; providing for certification of program applicants by the department; requiring the department to develop and adopt 190 191 rules; providing application requirement; creating the Community 192 of Economic Profitability Advisory Council; providing 193 requirements for applicants for certification as a Community of Economic Profitability; establishing allowable promotional uses 194 195 of certification; authorizing the Department of Transportation 196 to erect markers designating an applicant as a Community of 197 Economic Profitability; limiting the charge for such markers; 198 providing procedure with respect to an applicant's failure to 199 meet certification requirements; providing for expiration of

certification; providing an effective date.

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 247

Paper Reduction

**SPONSOR(S):** Government Operations Subcommittee, Nelson **TIED BILLS:** HB 249 **IDEN./SIM. BILLS:** SB 1352

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Government Operations Subcommittee	13 Y, 0 N, As CS	Stramski	Williamson
2) Local & Federal Affairs Committee		Lukis	Rojas \iint
3) State Affairs Committee			l

#### **SUMMARY ANALYSIS**

It is a stated goal of the State of Florida to decrease the paperwork burden associated with the conduct of state business. This bill furthers that goal by permitting the use of an electronic medium to collect and disseminate information as required by law in selected settings. The bill:

- Requires the statewide voter registration application to elicit the voter registration applicant's e-mail address and an indication of whether the applicant wishes to receive sample ballots by e-mail.
- Authorizes the supervisor of elections to provide electronic sample ballots to electors if certain requirements are met.
- Requires the clerk of a board of county commissioners to electronically transmit to the Department of State enacted ordinances, amendments, and emergency ordinances, and requires the Department to electronically confirm by e-mail the receipt and the effective date of such filings with the clerk.
- Permits the clerk of a value adjustment board to electronically notify the taxpayer and property appraiser of the board's decision in certain hearings if electronic means is selected by the taxpayer.
- Authorizes the property appraiser to notify taxpayers by postcard or electronically that proposed property tax rates and non-ad valorem assessments are available on the property appraiser's website.
- Requires the property appraiser to prepare and make available certain tax information on his or her office's website.
- Requires a licensed bail bond agent to provide notice of a change of e-mail address to specified
  entities, and requires a bail bond agent who executes or countersigns a transfer bond to indicate the
  agent's e-mail address on the bond.
- Provides that the posting of a bail bond agent's e-mail address is a permissible form of print advertising
  in jails.
- Permits bail bonds to be posted in person or electronically at the election of the receiving agency.
- Authorizes bonds to be transmitted electronically between a sheriff's office and the clerk of the court.
- Requires an affidavit filed with a bond to be submitted in the same manner as the bond.
- Provides that all licensed bail bond agents shall have equal access to jails for the purpose of making bonds, whether in person or electronically.
- Permits the clerk of court to electronically provide notice of a required appearance and of bond forfeiture, and allows a clerk to electronically furnish certain documents and notices required in bond forfeiture proceedings.
- Allows a clerk of court to electronically furnish a certificate of cancellation of a bond to the surety without cost.
- Provides that guaranteed traffic arrest bonds may be presented in person or electronically.

The bill has an indeterminate fiscal impact on state and local governments.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

The Florida Legislature has on various occasions expressed that the reduction of the use of paper, where feasible, is the policy of the state. This bill furthers the goal of lowering the use of paper by permitting the use of an electronic medium to collect and disseminate information as required by law in selected settings.

#### **Voter Registration and Sample Ballots**

#### Background

Current law requires the Department of State to prescribe by rule a uniform statewide voter registration application. The application must elicit certain information from the voter applicant, such as the applicant's name, date of birth, and address of legal residence.<sup>3</sup> The application does not request a voter's e-mail address.

Current law also requires the supervisor of elections to publish a sample ballot in a newspaper of general circulation in the county, prior to the day of the election. If the county has an addressograph or similar system, the supervisor may mail a sample ballot to each registered elector in lieu of publication. The sample ballot must be mailed at least seven days prior to any election.4

#### Effect of the Bill

The bill requires the statewide voter registration application to include a field for an applicant's e-mail address and an indication of whether the applicant wishes to receive sample ballots by e-mail.

The bill permits a supervisor of elections to provide electronic sample ballots to electors who have provided e-mail addresses and opted into the electronic ballot delivery system. It allows a supervisor of elections to mail or e-mail sample ballots to registered electors in lieu of publishing such ballots in a newspaper of general circulation in the county.

#### **Transmittal of Enacted Ordinances**

#### Background

Current law provides requirements for counties to adhere to when exercising the ordinance-making powers conferred by the State Constitution.<sup>5</sup> It establishes the following regular enactment procedure:

The board of county commissioners at any regular or special meeting may enact or amend any ordinance ... if notice of intent to consider such ordinance is given at least 10 days prior to said meeting by publication in a newspaper of general circulation in the county. A copy of such notice shall be kept available for public inspection during the regular business hours of the office of the clerk of the board of county commissioners. The notice of proposed enactment shall state the date, time, and place of the meeting; the title or titles of proposed ordinances; and the

<sup>&</sup>lt;sup>1</sup> See sections 23.20-23.22, F.S. "The state must minimize the paperwork burden by evaluating its need for information, determining whether it already has access to the necessary information, and coordinating data collection initiatives at their source." Section 23.20(4), F.S. See also section 120.74(1)(e), F.S. "[E]ach agency shall perform a formal review of its rules every 2 years. In the review, each agency must [s]eek to improve efficiency, reduce paperwork, or decrease costs to government and the private sector." <sup>2</sup> Section 97.052(1), F.S.

<sup>&</sup>lt;sup>3</sup> Section 97.052(2), F.S.

<sup>&</sup>lt;sup>4</sup> Section 101.20(2), F.S.

<sup>&</sup>lt;sup>5</sup> Section 125.66(1), F.S. STORAGE NAME: h0247a.LFAC.DOCX

place or places within the county where such proposed ordinances may be inspected by the public. The notice shall also advise that interested parties may appear at the meeting and be heard with respect to the proposed ordinance.<sup>6</sup>

Certified copies of ordinances or amendments thereto must be filed with the Department of State by the clerk of the board of county commissioners within 10 days after enactment by the board. The ordinances or amendments take effect upon filing with the Department of State, unless the ordinance prescribes a later effective date.<sup>7</sup>

#### Effect of the Bill

The bill requires a clerk of a board of county commissioners to electronically transmit to the Department of State enacted ordinances, amendments, and emergency ordinances. It requires the Department of State to electronically confirm by e-mail the receipt and the effective date of such filings with the clerk of the board of county commissioners.

#### Value Adjustment Boards

#### Background

Value adjustment boards are constituted in each county to conduct administrative hearings relating to assessments, complaints relating to homestead exemptions, appeals from tax exemptions denied, and appeals concerning ad valorem deferrals and classifications. The value adjustment board must render a written decision within 20 calendar days after the last day the board is in session. The clerk must then provide notice of the board's decision by first-class mail.

#### Effect of the Bill

The bill permits the clerk of a value adjustment board to electronically notify the taxpayer and property appraiser of the value adjustment board's decision in a hearing held pursuant to s. 194.034, F.S., if electronic means is selected by the taxpayer on the originally filed petition.

#### **Property Appraisers**

#### Background

Current law requires each property appraiser to provide notice of proposed property taxes and non-ad valorem assessments by first-class mail to each taxpayer listed on the current year's assessments. Elements that must be included on such notice are prescribed by statute.<sup>10</sup>

#### Effect of the Bill

The bill authorizes a property appraiser to notify taxpayers by postcard that the notice of proposed property taxes and non-ad valorem assessments is available for viewing and download at the appraiser's website. The bill provides approved language for such postcards. It also authorizes a property appraiser to provide notification by e-mail to property owners or other interested parties who have registered an e-mail address with the appraiser.

The property appraiser must prepare and make available on his or her office's website a notice of proposed property taxes and non-ad valorem assessments for each taxpayer listed on the year's assessment roll as a separate web page, link, attachment, or document. Such online notice from the appraiser must meet specified criteria, including, but not limited to, specifying all substantive elements required for such notice. The property appraiser may display the required substantive elements in a format different from that prescribed by the Department of Revenue only upon receiving prior written

<sup>&</sup>lt;sup>6</sup> Section 125.66(2)(a), F.S.

<sup>&</sup>lt;sup>7</sup> Section 125.66(2)(b), F.S.

<sup>&</sup>lt;sup>8</sup> Section 194.032(1)(a), F.S.

<sup>&</sup>lt;sup>9</sup> Section 194.034(2), F.S.

<sup>&</sup>lt;sup>10</sup> Section 200.069, F.S.

permission from the executive director of the Department. The format may contain additional substantive elements deemed important by the appraiser, in addition to the elements provided for by law.

#### **Bail Bond Agents and Bail Bonds**

#### Background

The Department of Financial Services is charged with licensing bail bond agents, and may only issue a bail bond license to an individual. A person must be qualified, licensed, and appointed in order to act in the capacity of a bail bond agent or temporary bail bond agent and to perform any of the functions, duties, or powers of such agents. Current law requires a licensed bail bond agent to notify the Department of Financial Services, the insurer, the managing general agent, and the clerk of each court where the licensee is registered of a change of business address or telephone number within 10 days of such a change.

The Legislature has declared that it is the policy of the state that a bond for the pretrial or appellate release of a criminal defendant for which fees or premiums are charged must be executed by a bail bond agent licensed pursuant to ch. 648, F.S., and must be construed as a commitment by and obligation upon the bail bond agent to ensure that the defendant appears at all subsequent criminal proceedings. A bail bond agent who executes or countersigns a bond is required to indicate the name and address of the referring bail bond agent.

A bail bond agent is prohibited from soliciting business in a jail, prison, or other location where prisoners are generally held. Permissible print advertising in the jail is limited to a listing in a telephone directory and the posting of the bail bond agent's or agency's name, address, and telephone number in a designated location within the jail.<sup>15</sup>

If there is a breach of a bond, the bond or money deposited as bail may be forfeited only if the clerk of court gives the surety at least 72 hour notice of a required appearance by a defendant. A notice of bond forfeiture has to be provided by mail. 17

#### Effect of the Bill

The bill requires a licensed bail bond agent to provide notice of a change of e-mail address to specified entities within 10 days of such change. It also requires a bail bond agent who executes or countersigns a transfer bond to indicate the agent's e-mail address on the bond.

The bill provides that the posting of a bail bond agent's e-mail address is a permissible form of print advertising in jails.

The bill permits bail bonds to be posted in person or electronically at the election of the receiving agency. It authorizes bonds to be transmitted electronically between a sheriff's office and the clerk of the court. An affidavit filed with a bond must be submitted in the same manner as the bond.

The bill provides that all licensed bail bond agents shall have equal access to jails for the purpose of making bonds, whether in person or electronically.

<sup>&</sup>lt;sup>11</sup> Section 648.27(1), F.S.

<sup>&</sup>lt;sup>12</sup> Section 648.30(1), F.S.

<sup>&</sup>lt;sup>13</sup> Section 648.421, F.S.

<sup>&</sup>lt;sup>14</sup> Section 648.24, F.S.

<sup>&</sup>lt;sup>15</sup> Section 648.44, F.S.

<sup>&</sup>lt;sup>16</sup> Section 903.26(1)(b), F.S.

<sup>&</sup>lt;sup>17</sup> Section 903.26(2)(a), F.S.

The bill permits the clerk of court to electronically provide notice of a required appearance and of bond forfeiture. It allows the clerk of court to electronically furnish certain documents and notices required in bond forfeiture proceedings.

The bill allows a clerk of court to electronically furnish a certificate of cancellation of a bond to the surety without cost.

The bill provides that guaranteed traffic arrest bonds may be presented in person or electronically.

#### **B. SECTION DIRECTORY:**

- **Section 1:** Amends s. 97.052, F.S., requiring that the uniform statewide voter registration application be designed to elicit the e-mail address of an applicant and whether the applicant desires to receive sample ballots by e-mail.
- **Section 2:** Amends s. 101.20, F.S., authorizing a supervisor of elections to send a sample ballot to a registered elector by e-mail under certain circumstances.
- **Section 3:** Amends s. 125.66, F.S., requiring the clerk of a board of county commissioners to electronically transmit enacted ordinances, amendments, and emergency ordinances to the Department of State.
- **Section 4:** Amends s. 194.034, F.S., permitting a value adjustment board to electronically provide the taxpayer and property appraiser with notice of the decision of the board.
- Section 5: Amends s. 200.069, F.S., authorizing the property appraiser to notify taxpayers of proposed property taxes by postcard in lieu of first-class mail; providing notice language; authorizing the property appraiser to prepare and make available on the appraiser's website the notice of proposed property taxes; providing additional notice requirements.
- **Section 6:** Amends s. 648.421, F.S., requiring a licensed bail bond agent to provide notice of a change of e-mail address to specified entities.
- **Section 7:** Amends s. 648.43, F.S., requiring a bail bond agent who executes or countersigns a transfer bond to indicate the agent's e-mail address.
- **Section 8:** Amends s. 648.44, F.S., providing that a bail bond agent's e-mail address is permissible print advertising in jails.
- **Section 9:** Creates s. 903.012, F.S., permitting bonds to be posted electronically at the election of the receiving agency.
- **Section 10:** Amends 903.101, F.S., providing that every licensed surety shall have equal access to jails for the purpose of making bonds either in person or electronically.
- **Section 11:** Amends s. 903.14, F.S., requiring a surety who submits an affidavit pertaining to any bond to file such affidavit in the same manner as the bond.
- **Section 12:** Amends s. 903.26, F.S., providing that notices from the clerk of court relating to bond forfeiture proceedings may be transmitted electronically.
- **Section 13:** Amends s. 903.27, F.S., permitting a clerk of court to furnish certain required documents and notices relating to bond forfeitures by mail or electronic means; removing an outdated provision.

- Section 14: Amends s. 903.31, F.S., providing that a certificate of cancellation of an original bond may be furnished electronically.
- Section 15: Amends s. 903.36, F.S., providing that traffic arrest bond certificates may be presented electronically.
- Section 16: Provides an effective date of July 1, 2013.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

See FISCAL COMMENTS.

2. Expenditures:

See FISCAL COMMENTS.

#### **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

Revenues:

See FISCAL COMMENTS.

2. Expenditures:

See FISCAL COMMENTS.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

#### D. FISCAL COMMENTS:

The Department of State does not anticipate any fiscal impact associated with modifying the uniform statewide voter application.18

There may be a fiscal impact on supervisors of elections associated with maintaining the e-mail address of voters and voter registration applicants, and with monitoring which registered voters wish to receive sample ballots electronically. Additionally, there may be costs to supervisors of elections related to establishing a system to send sample ballots electronically. However, it is anticipated that some, if not most, of these costs may be offset by savings resulting from the electronic provision of sample ballots.19

There may be a fiscal impact on property appraisers associated with the requirement that a property appraiser prepare and make available on his or her office's website notice of proposed property taxes and non-ad valorem assessments for each taxpayer listed on the year's assessment roll. However, it is anticipated that these costs will be offset by savings resulting from the bill's provision that authorizes the property appraiser to notify taxpayers of proposed property taxes by postcard or e-mail in lieu of first-class mail.

Discussion with representatives of the Florida State Association of Supervisors of Elections, Inc., on March 5, 2013.

<sup>&</sup>lt;sup>18</sup> Analysis of HB 247 (2013) by the Department of State, at 1 (January 29, 2013) (on file with the Government Operations Subcommittee).

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to: require the counties or cities to spend funds or take an action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties. As noted above, any funds that a local government may have to expend as a result of this bill are likely to be offset by cost-savings attributed to the bill allowing for certain tasks to be performed electronically.

2. Other:

None.

#### B. RULE-MAKING AUTHORITY:

This bill does not appear to create a need for additional rulemaking authority.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

Other Comments: Preclearance Requirement

The Department of State provided the following comments regarding preclearance:

Under section 5 of the Voting Rights Act, new statewide legislation that implements a voting change, including but not limited to, a change in the manner of voting, change in registration, balloting, and the counting of votes, change in candidacy requirements and qualifications, change in the composition of the electorate that may vote for a candidate, or change affecting the creation or abolition of an elective office, is subject to preclearance by the U.S. Department of Justice or the federal District Court for the District of Columbia. The preclearance review is to determine if the change has a discriminatory purpose or effect that denies or abridges the right to vote on account of race, color or membership in a language minority group in a covered jurisdiction. Florida has five covered jurisdictions subject to preclearance: Collier, Hardee, Hendry, Hillsborough, and Monroe counties. Until precleared, the legislation is unenforceable in these five counties.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 6, 2013, the Government Operations Subcommittee heard a proposed committee substitute for House Bill 247 and reported the bill favorably with committee substitute.

The committee substitute removes from the bill the authorization to maintain a building's site plans in electronic form at the work site, and the requirement that such plans be open to inspection by the building official or a duly authorized representative. It also removes the authorization for an insurer to post certain insurance policies on its website in lieu of mailing or delivering a policy to the insureds.

In addition, the committee substitute:

- Requires the clerk of a board of county commissioners to electronically transmit enacted ordinances, amendments, and emergency ordinances to the Department of State;
- Permits a value adjustment board to electronically provide the taxpayer and property appraiser with notice of the decision of the board:

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<sup>&</sup>lt;sup>20</sup> Analysis of HB 247 (2013) by the Department of State, at 2 (January 29, 2013) (on file with the Government Operations Subcommittee).

- Requires a licensed bail bond agent to provide notice of a change of e-mail address to specified entities:
- Requires a bail bond agent who executes or countersigns a transfer bond to indicate the agent's e-mail address:
- Provides that a bail bond agent's e-mail address is permissible print advertising in jails;
- Permits bonds to be posted electronically at the election of the receiving agency;
- Provides that every licensed surety shall have equal access to jails for the purpose of making bonds either in person or electronically;
  - Requires a surety who submits an affidavit pertaining to any bond to file such affidavit in the same manner as the bond;
- Provides that notices from the clerk of court relating to bond forfeiture proceedings may be transmitted electronically;
- Permits a clerk of court to furnish certain required documents and notices relating to bond forfeitures by mail or electronic means; removing an outdated provision;
- Provides that a certificate of cancellation of an original bond may be furnished electronically; and
- Provides that traffic arrest bond certificates may be presented electronically.

STORAGE NAME: h0247a.LFAC.DOCX

A bill to be entitled

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An act relating to paper reduction; amending s. 97.052, F.S.; providing that the uniform statewide voter registration application be designed to elicit the e-mail address of an applicant and whether the applicant desires to receive sample ballots by e-mail; amending s. 101.20, F.S.; authorizing a supervisor of elections to send a sample ballot to a registered elector by e-mail under certain circumstances; amending s. 125.66, F.S.; requiring the clerk of a board of county commissioners to electronically transmit enacted ordinances, amendments, and emergency ordinances to the Department of State; amending s. 194.034, F.S.; permitting a value adjustment board to electronically provide the taxpayer and property appraiser with notice of the decision of the board; amending s. 200.069, F.S.; authorizing the property appraiser to notify taxpayers of proposed property taxes by postcard or e-mail in lieu of first-class mail; providing notice language; authorizing the property appraiser to prepare and make available on the appraiser's website the notice of proposed property taxes; providing additional notice requirements; amending s. 648.421, F.S.; requiring a licensed bail bond agent to provide notice of a change of e-mail address to specified entities; amending s. 648.43, F.S.; requiring a bail bond agent who executes or countersigns a transfer bond to indicate the

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agent's e-mail address; amending s. 648.44, F.S.; providing that a bail bond agent's e-mail address is permissible print advertising in certain places; creating s. 903.012, F.S.; permitting bonds to be posted in person or electronically at the election of the receiving agency; permitting the electronic transmission of bonds between certain entities; amending s. 903.101, F.S.; providing that every licensed surety shall have equal access to jails for the purpose of making bonds either in person or electronically; amending s. 903.14, F.S.; requiring a surety who submits an affidavit pertaining to any bond to file an affidavit in the same manner as the bond; amending s. 903.26, F.S.; authorizing a clerk of court to mail or electronically transmit a notice relating to a bond forfeiture proceeding; amending s. 903.27, F.S.; permitting a clerk of court to furnish certain required documents and notices relating to bond forfeitures by mail or electronic means; deleting an outdated provision; amending s. 903.31, F.S.; providing that a certificate of cancellation of an original bond may be furnished by mail or electronically; amending s. 903.36, F.S.; providing that traffic arrest bond certificates may be presented in person or electronically; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraphs (e) through (t) of subsection (2) of section 97.052, Florida Statutes, are redesignated as paragraphs (f) through (u), respectively, and a new paragraph (e) is added to that section, to read:

- 97.052 Uniform statewide voter registration application.-
- (2) The uniform statewide voter registration application must be designed to elicit the following information from the applicant:
- (e) E-mail address and whether the applicant wishes to receive sample ballots by e-mail.

The registration application must be in plain language and designed so that convicted felons whose civil rights have been restored and persons who have been adjudicated mentally incapacitated and have had their voting rights restored are not required to reveal their prior conviction or adjudication.

Section 2. Subsection (2) of section 101.20, Florida

75 Statutes, is amended to read:

- 101.20 Publication of ballot form; sample ballots.-
- (2) Upon completion of the list of qualified candidates, a sample ballot shall be published by the supervisor of elections in a newspaper of general circulation in the county, before prior to the day of election. In lieu of publication, a supervisor may send a sample ballot to each registered elector by e-mail at least 7 days before any election if an e-mail address has been provided and the elector has opted to receive a sample ballot by electronic delivery. If an e-mail address has

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not been provided, or if the elector has not opted for electronic delivery, If the county has an addressograph or equivalent system for mailing to registered electors, a sample ballot may be mailed to each registered elector or to each household in which there is a registered elector, in lieu of publication, at least 7 days before prior to any election.

Section 3. Paragraph (b) of subsection (2) and subsection (3) of section 125.66, Florida Statutes, are amended to read:

125.66 Ordinances; enactment procedure; emergency ordinances; rezoning or change of land use ordinances or resolutions.—

(2)

- (b) Certified copies of ordinances or amendments thereto enacted under this regular enactment procedure shall be filed with the Department of State by the clerk of the board of county commissioners within 10 days after enactment by said board and shall take effect upon filing with the Department of State.

  However, any ordinance may prescribe a later effective date. In lieu of delivery of the certified copies of the enacted ordinances or amendments by first-class mail, the clerk of the board of county commissioners shall transmit the enacted ordinances or amendments to the department by e-mail. The department shall confirm by e-mail the receipt and effective date of the ordinances or amendments with the clerk of the board of county commissioners.
- (3) The emergency enactment procedure shall be as follows: The board of county commissioners at any regular or special meeting may enact or amend any ordinance with a waiver of the

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notice requirements of subsection (2) by a four-fifths vote of the membership of such board, declaring that an emergency exists and that the immediate enactment of said ordinance is necessary. However, no emergency ordinance or resolution shall be enacted which establishes or amends the actual zoning map designation of a parcel or parcels of land or changes the actual list of permitted, conditional, or prohibited uses within a zoning category. Emergency enactment procedures for land use plans adopted pursuant to part II of chapter 163 shall be pursuant to that part. Certified copies of ordinances or amendments thereto enacted under this emergency enactment procedure by a county shall be filed with the Department of State by the clerk of the board of county commissioners as soon after enactment by said board as is practicable. An emergency ordinance enacted under this procedure shall be transmitted by the clerk of the board of county commissioners by e-mail to the Department of State. It shall be deemed to be filed and shall take effect when a copy has been accepted and confirmed by the department by e-mail deemed to be filed and shall take effect when a copy has been accepted by the postal authorities of the Government of the United States for special delivery by certified mail to the Department of State. Section 4. Subsection (2) of section 194.034, Florida

Statutes, is amended to read:

194.034 Hearing procedures; rules.-

In each case, except if the complaint is withdrawn by the petitioner or if the complaint is acknowledged as correct by the property appraiser, the value adjustment board shall render

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a written decision. All such decisions shall be issued within 20 calendar days after the last day the board is in session under s. 194.032. The decision of the board must contain findings of fact and conclusions of law and must include reasons for upholding or overturning the determination of the property appraiser. If a special magistrate has been appointed, the recommendations of the special magistrate shall be considered by the board. The clerk, upon issuance of a decision, shall, on a form provided by the Department of Revenue, notify each taxpayer and the property appraiser of the decision of the board. This notification shall be by first-class mail or by electronic means if selected by the taxpayer on the originally filed petition each taxpayer and the property appraiser of the decision of the board. If requested by the Department of Revenue, the clerk shall provide to the department a copy of the decision or information relating to the tax impact of the findings and results of the board as described in s. 194.037 in the manner and form requested.

Section 5. Section 200.069, Florida Statutes, is amended to read:

200.069 Notice of proposed property taxes and non-ad valorem assessments.—Pursuant to s. 200.065(2)(b), the property appraiser, in the name of the taxing authorities and local governing boards levying non-ad valorem assessments within his or her jurisdiction and at the expense of the county, shall prepare and deliver by first-class mail to each taxpayer to be listed on the current year's assessment roll a notice of proposed property taxes, which notice shall contain the elements

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and use the format provided in the following form. Notwithstanding the provisions of s. 195.022, no county officer shall use a form other than that provided herein. The Department of Revenue may adjust the spacing and placement on the form of the elements listed in this section as it considers necessary based on changes in conditions necessitated by various taxing authorities. If the elements are in the order listed, the placement of the listed columns may be varied at the discretion and expense of the property appraiser, and the property appraiser may use printing technology and devices to complete the form, the spacing, and the placement of the information in the columns. A county officer may use a form other than that provided by the department for purposes of this part, but only if his or her office pays the related expenses and he or she obtains prior written permission from the executive director of the department; however, a county officer may not use a form the substantive content of which is at variance with the form prescribed by the department. The county officer may continue to use such an approved form until the law that specifies the form is amended or repealed or until the officer receives written disapproval from the executive director. In lieu of delivery of the notice of proposed property taxes by first-class mail, the property appraiser may prepare and mail a postcard to each taxpayer listed on the current year's assessment roll, which shall contain at a minimum the following statement: ATTENTION PROPERTY OWNER This postcard is your official notification pursuant to

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sections 192.0105 and 200.069, Florida Statutes, that your

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notice of proposed property taxes and non-ad valorem assessments is available for viewing and download on my website at ...(website address).... If you are unable to access my website, you are entitled to have a copy of your notice mailed to you for free by contacting my office at ...(telephone number).... Please note: your final tax bill may contain non-ad valorem assessments that may not be reflected on your notice, such as assessments for roads, fire, garbage, lighting, drainage, water, sewer, or other governmental services and facilities that may be levied by your county, city, or special district.

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The property appraiser may also provide notification by e-mail to property owners or other interested parties who have registered an e-mail address with the property appraiser that the notice of proposed property taxes and non-ad valorem assessments is available for viewing and download on the property appraiser office's website. The property appraiser shall prepare and make available for viewing, printing, and downloading on the property appraiser office's website a notice of proposed property taxes and non-ad valorem assessments for each taxpayer to be listed on the current year's assessment roll, which shall be a separate web page, weblink, attachment, or document, and shall contain all the substantive elements as outlined in this section. The property appraiser may use a format for web display of all substantive elements as outlined in this section other than that provided by the department for purposes of this part, but only if the property appraiser's

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office obtains prior written permission from the executive director of the department. The format may contain substantive elements deemed important by the property appraiser, in addition to the elements outlined in this section. The property appraiser may continue to use the approved format until the law that specifies the form is amended or repealed or until the officer receives written disapproval from the executive director of the department.

(1) The first page of the notice shall read:

NOTICE OF PROPOSED PROPERTY TAXES

DO NOT PAY—THIS IS NOT A BILL

The taxing authorities which levy property taxes against your property will soon hold PUBLIC HEARINGS to adopt budgets and tax rates for the next year.

The purpose of these PUBLIC HEARINGS is to receive opinions from the general public and to answer questions on the proposed tax change and budget PRIOR TO TAKING FINAL ACTION.

Each taxing authority may AMEND OR ALTER its proposals at the hearing.

(2)(a) The notice shall include a brief legal description of the property, the name and mailing address of the owner of record, and the tax information applicable to the specific parcel in question. The information shall be in columnar form. There shall be seven column headings which shall read: "Taxing Authority," "Your Property Taxes Last Year," "Last Year's Adjusted Tax Rate (Millage)," "Your Taxes This Year IF NO Budget Change Is Adopted," "Tax Rate This Year IF PROPOSED Budget Is Adopted (Millage)," "Your Taxes This Year IF PROPOSED Budget

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253 Change Is Adopted," and "A Public Hearing on the Proposed Taxes and Budget Will Be Held:."

As used in this section, the term "last year's adjusted tax rate" means the rolled-back rate calculated pursuant to s. 200.065(1).

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- There shall be under each column heading an entry for (3) the county; the school district levy required pursuant to s. 1011.60(6); other operating school levies; the municipality or municipal service taxing unit or units in which the parcel lies, if any; the water management district levying pursuant to s. 373.503; the independent special districts in which the parcel lies, if any; and for all voted levies for debt service applicable to the parcel, if any.
- For each entry listed in subsection (3), there shall appear on the notice the following:
- In the first column, a brief, commonly used name for the taxing authority or its governing body. The entry in the first column for the levy required pursuant to s. 1011.60(6) shall be "By State Law." The entry for other operating school district levies shall be "By Local Board." Both school levy entries shall be indented and preceded by the notation "Public Schools:". For each voted levy for debt service, the entry shall be "Voter Approved Debt Payments."
- In the second column, the gross amount of ad valorem taxes levied against the parcel in the previous year. If the parcel did not exist in the previous year, the second column shall be blank.
  - In the third column, last year's adjusted tax rate or,

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in the case of voted levies for debt service, the tax rate previously authorized by referendum.

- (d) In the fourth column, the gross amount of ad valorem taxes which will apply to the parcel in the current year if each taxing authority levies last year's adjusted tax rate or, in the case of voted levies for debt service, the amount previously authorized by referendum.
- (e) In the fifth column, the tax rate that each taxing authority must levy against the parcel to fund the proposed budget or, in the case of voted levies for debt service, the tax rate previously authorized by referendum.
- (f) In the sixth column, the gross amount of ad valorem taxes that must be levied in the current year if the proposed budget is adopted.
- (g) In the seventh column, the date, the time, and a brief description of the location of the public hearing required pursuant to s. 200.065(2)(c).
- (5) Following the entries for each taxing authority, a final entry shall show: in the first column, the words "Total Property Taxes:" and in the second, fourth, and sixth columns, the sum of the entries for each of the individual taxing authorities. The second, fourth, and sixth columns shall, immediately below said entries, be labeled Column 1, Column 2, and Column 3, respectively. Below these labels shall appear, in boldfaced type, the statement: SEE REVERSE SIDE FOR EXPLANATION.
- (6)(a) The second page of the notice shall state the parcel's market value and for each taxing authority that levies an ad valorem tax against the parcel:

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1. The assessed value, value of exemptions, and taxable value for the previous year and the current year.

- 2. Each assessment reduction and exemption applicable to the property, including the value of the assessment reduction or exemption and tax levies to which they apply.
- (b) The reverse side of the second page shall contain definitions and explanations for the values included on the front side.
- (7) The following statement shall appear after the values listed on the front of the second page:

If you feel that the market value of your property is inaccurate or does not reflect fair market value, or if you are entitled to an exemption or classification that is not reflected above, contact your county property appraiser at ... (phone number)... or ... (location)....

If the property appraiser's office is unable to resolve the matter as to market value, classification, or an exemption, you may file a petition for adjustment with the Value Adjustment Board. Petition forms are available from the county property appraiser and must be filed ON OR BEFORE ...(date)....

(8) The reverse side of the first page of the form shall read:

331 EXPLANATION

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332 \*COLUMN 1-"YOUR PROPERTY TAXES LAST YEAR"

This column shows the taxes that applied last year to your

property. These amounts were based on budgets adopted last year

and your property's previous taxable value.

336 \*COLUMN 2-"YOUR TAXES IF NO BUDGET CHANGE IS ADOPTED"

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337 This column shows what your taxes will be this year IF EACH TAXING AUTHORITY DOES NOT CHANGE ITS PROPERTY TAX LEVY. These 338 339 amounts are based on last year's budgets and your current 340 assessment. \*COLUMN 3-"YOUR TAXES IF PROPOSED BUDGET CHANGE IS ADOPTED" 341 This column shows what your taxes will be this year under the 342 343 BUDGET ACTUALLY PROPOSED by each local taxing authority. The 344 proposal is NOT final and may be amended at the public hearings

345 shown on the front side of this notice. The difference between

346 columns 2 and 3 is the tax change proposed by each local taxing

authority and is NOT the result of higher assessments.

\*Note: Amounts shown on this form do NOT reflect early payment

discounts you may have received or may be eligible to receive.

(Discounts are a maximum of 4 percent of the amounts shown on

351 this form.)

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352 (9) The bottom portion of the notice shall further read in bold, conspicuous print:

"Your final tax bill may contain non-ad valorem assessments which may not be reflected on this notice such as assessments for roads, fire, garbage, lighting, drainage, water, sewer, or other governmental services and facilities which may be levied by your county, city, or any special district."

(10)(a) If requested by the local governing board levying non-ad valorem assessments and agreed to by the property appraiser, the notice specified in this section may contain a notice of proposed or adopted non-ad valorem assessments. If so agreed, the notice shall be titled:

NOTICE OF PROPOSED PROPERTY TAXES

Page 13 of 22

AND PROPOSED OR ADOPTED

NON-AD VALOREM ASSESSMENTS

DO NOT PAY-THIS IS NOT A BILL

There must be a clear partition between the notice of proposed property taxes and the notice of proposed or adopted non-ad valorem assessments. The partition must be a bold, horizontal line approximately 1/8-inch thick. By rule, the department shall provide a format for the form of the notice of proposed or adopted non-ad valorem assessments which meets the following minimum requirements:

- 1. There must be subheading for columns listing the levying local governing board, with corresponding assessment rates expressed in dollars and cents per unit of assessment, and the associated assessment amount.
- 2. The purpose of each assessment must also be listed in the column listing the levying local governing board if the purpose is not clearly indicated by the name of the board.
- 3. Each non-ad valorem assessment for each levying local governing board must be listed separately.
- 4. If a county has too many municipal service benefit units or assessments to be listed separately, it shall combine them by function.
- 5. A brief statement outlining the responsibility of the tax collector and each levying local governing board as to any non-ad valorem assessment must be provided on the form, accompanied by directions as to which office to contact for particular questions or problems.
  - (b) If the notice includes all adopted non-ad valorem

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assessments, the provisions contained in subsection (9) shall not be placed on the notice.

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Section 6. Section 648.421, Florida Statutes, is amended to read:

- Each licensee under this chapter shall notify in writing the department, insurer, managing general agent, and the clerk of each court in which the licensee is registered within 10 working days after a change in the licensee's principal business address, e-mail address, or telephone number. The licensee shall also notify the department within 10 working days after a change of the name, address, or telephone number of each agency or firm for which he or she writes bonds and any change in the licensee's name, home address, e-mail address, or telephone number.
- Section 7. Subsection (3) of section 648.43, Florida 409 Statutes, is amended to read:
  - 648.43 Power of attorney; to be approved by department; filing of copies; notification of transfer bond.—
  - (3) Every bail bond agent who executes or countersigns a transfer bond shall indicate in writing on the bond the name, and address, and e-mail address of the referring bail bond agent.
- Section 8. Paragraph (b) of subsection (1) of section 417 648.44, Florida Statutes, is amended to read:
  - 648.44 Prohibitions; penalty.-
- 419 (1) A bail bond agent or temporary bail bond agent may 420 not:

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(b) Directly or indirectly solicit business in or on the property or grounds of a jail, prison, or other place where prisoners are confined or in or on the property or grounds of any court. The term "solicitation" includes the distribution of business cards, print advertising, or other written or oral information directed to prisoners or potential indemnitors, unless a request is initiated by the prisoner or a potential indemnitor. Permissible print advertising in the jail is strictly limited to a listing in a telephone directory and the posting of the bail bond agent's or agency's name, address, email address, and telephone number in a designated location within the jail.

Section 9. Section 903.012, Florida Statutes, is created to read:

903.012 Posting and transmittal of bonds.—Bonds may be posted in person or electronically at the election of the receiving agency. Bonds may be transmitted electronically between the sheriff's office and the office of the clerk of court.

Section 10. Section 903.101, Florida Statutes, is amended to read:

903.101 Sureties; licensed persons; to have equal access.— Subject to rules adopted by the Department of Financial Services and by the Financial Services Commission, every surety who meets the requirements of ss. 903.05, 903.06, 903.08, and 903.09, and every person who is currently licensed by the Department of Financial Services and registered as required by s. 648.42 shall have equal access to the jails of this state for the purpose of

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449 making bonds either in person or electronically.

Section 11. Subsection (1) of section 903.14, Florida Statutes, is amended to read:

- 903.14 Contracts to indemnify sureties.-
- (1) A surety shall file with the bond an affidavit stating the amount and source of any security or consideration which the surety or anyone for his or her use has received or been promised for the bond. The affidavit shall be filed in the same manner as the bond.
- Section 12. Paragraph (b) of subsection (1), paragraph (a) of subsection (2), and subsection (3) of section 903.26, Florida Statutes, are amended to read:
- 903.26 Forfeiture of the bond; when and how directed; discharge; how and when made; effect of payment.—
  - (1) A bail bond shall not be forfeited unless:
- (b) The clerk of court gave the surety at least 72 hours' notice, exclusive of Saturdays, Sundays, and holidays, before the time of the required appearance of the defendant. Notice shall not be necessary if the time for appearance is within 72 hours from the time of arrest, or if the time is stated on the bond. Such notice may be mailed or electronically transmitted.
- (2)(a) If there is a breach of the bond, the court shall declare the bond and any bonds or money deposited as bail forfeited. The clerk of the court shall mail or electronically transmit a notice to the surety agent and surety company in writing within 5 days after of the forfeiture. A certificate signed by the clerk of the court or the clerk's designee, certifying that the notice required herein was mailed or

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electronically transmitted on a specified date and accompanied by a copy of the required notice, shall constitute sufficient proof that such mailing or electronic transmission was properly accomplished as indicated therein. If such mailing or electronic transmission was properly accomplished as evidenced by such certificate, the failure of the surety agent, of a company, or of a defendant to receive such mail notice shall not constitute a defense to such forfeiture and shall not be grounds for discharge, remission, reduction, set aside, or continuance of such forfeiture. The forfeiture shall be paid within 60 days of the date the notice was mailed or electronically transmitted.

- (3) Sixty days after the forfeiture notice has been mailed or electronically transmitted:
- (a) State and county officials having custody of forfeited money shall deposit the money in the fine and forfeiture fund established pursuant to s. 142.01.+
- (b) Municipal officials having custody of forfeited money shall deposit the money in a designated municipal fund. +
- (c) Officials having custody of bonds as authorized by s. 903.16 shall transmit the bonds to the clerk of the circuit court who shall sell them at market value and disburse the proceeds as provided in paragraphs (a) and (b).
- Section 13. Subsections (1), (2), and (6) of section 903.27, Florida Statutes, are amended to read:
  - 903.27 Forfeiture to judgment.-

(1) If the forfeiture is not paid or discharged by order of a court of competent jurisdiction within 60 days and the bond is secured other than by money and bonds authorized in s.

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903.16, the clerk of the circuit court for the county where the order was made shall enter a judgment against the surety for the amount of the penalty and issue execution. However, in any case in which the bond forfeiture has been discharged by the court of competent jurisdiction conditioned upon the payment by the surety of certain costs or fees as allowed by statute, the amount for which judgment may be entered may not exceed the amount of the unpaid fees or costs upon which the discharge had been conditioned. Judgment for the full amount of the forfeiture shall not be entered if payment of a lesser amount will satisfy the conditions to discharge the forfeiture. Within 10 days, the clerk shall furnish the Department of Financial Services and the Office of Insurance Regulation of the Financial Services Commission with a certified copy of the judgment docket and shall furnish the surety company at its home office a copy of the judgment, which shall include the power of attorney number of the bond and the name of the executing agent. If the judgment is not paid within 35 days, the clerk shall furnish the Department of Financial Services, the Office of Insurance Regulation, and the sheriff of the county in which the bond was executed, or the official responsible for operation of the county jail, if other than the sheriff, two copies of the judgment and a certificate stating that the judgment remains unsatisfied. When and if the judgment is properly paid or an order to vacate the judgment has been entered by a court of competent jurisdiction, the clerk shall immediately notify the sheriff, or the official responsible for the operation of the county jail, if other than the sheriff, and the Department of

Page 19 of 22

Financial Services and the Office of Insurance Regulation, if the department and office had been previously notified of nonpayment, of such payment or order to vacate the judgment. The clerk may furnish documents or give notice as required in this subsection by mail or electronic means. The clerk shall also immediately prepare and record in the public records a satisfaction of the judgment or record the order to vacate judgment. If the defendant is returned to the county of jurisdiction of the court, whenever a motion to set aside the judgment is filed, the operation of this section is tolled until the court makes a disposition of the motion.

- or his designee, certifying that the notice required in subsection (1) was mailed or electronically delivered on a specified date, and accompanied by a copy of the required notice constitutes sufficient proof that such mailing or electronic delivery was properly accomplished as indicated therein. If such mailing or electronic delivery was properly accomplished as evidenced by such certificate, the failure of a company to receive a copy of the judgment as prescribed in subsection (1) does not constitute a defense to the forfeiture and is not a ground for the discharge, remission, reduction, set-aside, or continuance of such forfeiture.
- (6) The failure of a state attorney to file, or of the clerk of the circuit court to make, a certified copy of the order of forfeiture as required by law applicable prior to July 1, 1982, shall not invalidate any judgment entered by the clerk prior to June 12, 1981.

Section 14. Subsection (1) of section 903.31, Florida Statutes, is amended to read:

903.31 Canceling the bond.-

(1) Within 10 business days after the conditions of a bond have been satisfied or the forfeiture discharged or remitted, the court shall order the bond canceled and, if the surety has attached a certificate of cancellation to the original bond, the clerk of the court shall mail or electronically furnish an executed certificate of cancellation to the surety without cost. An adjudication of guilt or innocence, an acquittal, or a withholding of an adjudication of guilt shall satisfy the conditions of the bond. The original appearance bond shall expire 36 months after such bond has been posted for the release of the defendant from custody. This subsection does not apply to cases in which a bond has been declared forfeited.

Section 15. Subsection (2) of section 903.36, Florida Statutes, is amended to read:

- 903.36 Guaranteed arrest bond certificates as cash bail.-
- (2) The execution of a bail bond by a licensed general lines agent of a surety insurer for the automobile club or association member identified in the guaranteed traffic arrest bond certificate, as provided in s. 627.758(4), shall be accepted as bail in an amount not to exceed \$5,000 for the appearance of the person named in the certificate in any court to answer for the violation of a provision of chapter 316 or a similar traffic law or ordinance, except driving under the influence of alcoholic beverages, chemical substances, or controlled substances, as prohibited by s. 316.193. Presentation

Page 21 of 22

of the guaranteed traffic arrest bond certificate and a power of attorney from the surety insurer for its licensed general lines agents is authorization for such agent to execute the bail bond. Presentation may be made in person or by electronic means.

Section 16. This act shall take effect July 1, 2013.

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## COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 247 (2013)

#### Amendment No. 1

COMMITTEE/SUBCOMMITTEE ACTION						
ADOPTED (Y/N)						
ADOPTED AS AMENDED (Y/N)						
ADOPTED W/O OBJECTION (Y/N)						
FAILED TO ADOPT (Y/N)						
WITHDRAWN (Y/N)						
OTHER						
Committee/Subcommittee hearing bill: Local & Federal Affairs						
Committee						
Representative Nelson offered the following:						
Amendment (with title amendment)						
Remove everything after the enacting clause and insert:						
Section 1. Paragraphs (e) through (t) of subsection (2) of section 97.052, Florida Statutes, are redesignated as paragraphs						
(f) through (u), respectively, and a new paragraph (e) is added						
to that section, to read:						
97.052 Uniform statewide voter registration application.						
(2) The uniform statewide voter registration application						
must be designed to elicit the following information from the						
applicant:						
(e) E-mail address and whether the applicant wishes to						
receive sample ballots by e-mail.						
The registration application must be in plain language and						
designed so that convicted felons whose civil rights have been						
restored and persons who have been adjudicated mentally						
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Amendment No. 1

incapacitated and have had their voting rights restored are not required to reveal their prior conviction or adjudication.

Section 2. Subsection (2) of section 101.20, Florida Statutes, is amended to read:

101.20 Publication of ballot form; sample ballots.-

- (2) Upon completion of the list of qualified candidates, a sample ballot shall be published by the supervisor of elections in a newspaper of general circulation in the county, before prior to the day of election. In lieu of publication, a supervisor may send a sample ballot to each registered elector by e-mail at least 7 days before any election if an e-mail address has been provided and the elector has opted to receive a sample ballot by electronic delivery. If an e-mail address has not been provided, or if the elector has not opted for electronic delivery, If the county has an addressograph or equivalent system for mailing to registered electors, a sample ballot may be mailed to each registered elector or to each household in which there is a registered elector, in lieu of publication, at least 7 days before prior to any election.
- Section 3. Paragraph (b) of subsection (2) and subsection (3) of section 125.66, Florida Statutes, are amended to read:
- 125.66 Ordinances; enactment procedure; emergency ordinances; rezoning or change of land use ordinances or resolutions.—

(2)

(b) Certified copies of ordinances or amendments thereto enacted under this regular enactment procedure shall be filed with the Department of State by the clerk of the board of county



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# COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. CS/HB 247 (2013)

Amendment No. 1 commissioners within 10 days after enactment by said board and shall take effect upon filing with the Department of State. However, any ordinance may prescribe a later effective date. In lieu of delivery of the certified copies of the enacted ordinances or amendments by first-class mail, the clerk of the board of county commissioners shall transmit the enacted ordinances or amendments to the department by e-mail. The department shall confirm by e-mail the receipt and effective date of the ordinances or amendments with the clerk of the board of county commissioners.

The emergency enactment procedure shall be as follows: The board of county commissioners at any regular or special meeting may enact or amend any ordinance with a waiver of the notice requirements of subsection (2) by a four-fifths vote of the membership of such board, declaring that an emergency exists and that the immediate enactment of said ordinance is necessary. However, no emergency ordinance or resolution shall be enacted which establishes or amends the actual zoning map designation of a parcel or parcels of land or changes the actual list of permitted, conditional, or prohibited uses within a zoning category. Emergency enactment procedures for land use plans adopted pursuant to part II of chapter 163 shall be pursuant to that part. Certified copies of ordinances or amendments thereto enacted under this emergency enactment procedure by a county shall be filed with the Department of State by the clerk of the board of county commissioners as soon after enactment by said board as is practicable. An emergency ordinance enacted under this procedure shall be transmitted by the clerk of the board of



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### COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 247 (2013)

Amendment No. 1
county commissioners by e-mail to the Department of State. It
shall be deemed to be filed and shall take effect when a copy
has been accepted and confirmed by the department by e-mail
deemed to be filed and shall take effect when a copy has been
accepted by the postal authorities of the Government of the
United States for special delivery by certified mail to the
Department of State.

Section 4. Subsection (2) of section 194.034, Florida Statutes, is amended to read:

194.034 Hearing procedures; rules.-

In each case, except if the complaint is withdrawn by the petitioner or if the complaint is acknowledged as correct by the property appraiser, the value adjustment board shall render a written decision. All such decisions shall be issued within 20 calendar days after the last day the board is in session under s. 194.032. The decision of the board must contain findings of fact and conclusions of law and must include reasons for upholding or overturning the determination of the property appraiser. If a special magistrate has been appointed, the recommendations of the special magistrate shall be considered by the board. The clerk, upon issuance of a decision, shall, on a form provided by the Department of Revenue, notify each taxpayer and the property appraiser of the decision of the board. This notification shall be by first-class mail or by electronic means if selected by the taxpayer on the originally filed petition each taxpayer and the property appraiser of the decision of the board. If requested by the Department of Revenue, the clerk shall provide to the department a copy of the decision or



### COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 247 (2013)

Amendment No. 1

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information relating to the tax impact of the findings and results of the board as described in s. 194.037 in the manner and form requested.

Section 5. Section 200.069, Florida Statutes, is amended to read:

Notice of proposed property taxes and non-ad valorem assessments.—Pursuant to s. 200.065(2)(b), the property appraiser, in the name of the taxing authorities and local governing boards levying non-ad valorem assessments within his or her jurisdiction and at the expense of the county, shall prepare and deliver by first-class mail to each taxpayer to be listed on the current year's assessment roll a notice of proposed property taxes, which notice shall contain the elements and use the format provided in the following form. Notwithstanding the provisions of s. 195.022, no county officer shall use a form other than that provided herein. The Department of Revenue may adjust the spacing and placement on the form of the elements listed in this section as it considers necessary based on changes in conditions necessitated by various taxing authorities. If the elements are in the order listed, the placement of the listed columns may be varied at the discretion and expense of the property appraiser, and the property appraiser may use printing technology and devices to complete the form, the spacing, and the placement of the information in the columns. A county officer may use a form other than that provided by the department for purposes of this part, but only if his or her office pays the related expenses and he or she obtains prior written permission from the executive director of



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### COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 247 (2013)

133	the department; however, a county officer may not use a form the
134	substantive content of which is at variance with the form
135	prescribed by the department. The county officer may continue to

136 use such an approved form until the law that specifies the form

is amended or repealed or until the officer receives written

disapproval from the executive director. In lieu of delivery of

the notice of proposed property taxes by first-class mail, the

property appraiser may prepare and make available for viewing

and printing on his or her office web site the notice of

proposed property taxes for each taxpayer to be listed on the

143 current year's assessment roll, but only if, following a

recommendation by the property appraiser, the county governing

board of his or her jurisdiction approves such measure by

ordinance. If approved by ordinance of the county governing

147 board, the notice shall be a separate web page, web link,

148 attachment or document and shall contain all the substantive

elements as outlined in this section. The property appraiser

150 may use a format for web display of all substantive elements as

outlined in this section other than that provided by the

department for purposes of this part, but only if his or her

office obtains prior written permission from the executive

director of the department. Said format may contain substantive

elements, deemed important by the property appraiser, in

addition to those outlined in this section. The property

appraiser may continue to use such an approved format until the

law that specifies the form is amended or repealed or until the

officer receives written disapproval from the executive

director. The property appraiser shall provide legal notice in



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#### COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 247 (2013)

Amendment No. 1 a periodical meeting the requirements of s.50.011 that the
notice of proposed property taxes and non-ad valorem assessments
is available on the property appraiser web site. Such legal
notice shall contain the property appraiser web site address.
The property appraiser may also provide notification via
electronic mail to property owners or other interested parties
who have registered a request with the property appraiser for e-
mail notification when the notice of proposed property taxes and
non-ad valorem assessments is available on the web site.

(1) The first page of the notice shall read:

NOTICE OF PROPOSED PROPERTY TAXES

DO NOT PAY-THIS IS NOT A BILL

The taxing authorities which levy property taxes against your property will soon hold PUBLIC HEARINGS to adopt budgets and tax rates for the next year.

The purpose of these PUBLIC HEARINGS is to receive opinions from the general public and to answer questions on the proposed tax change and budget PRIOR TO TAKING FINAL ACTION.

Each taxing authority may AMEND OR ALTER its proposals at the hearing.

(2)(a) The notice shall include a brief legal description of the property, the name and mailing address of the owner of record, and the tax information applicable to the specific parcel in question. The information shall be in columnar form. There shall be seven column headings which shall read: "Taxing Authority," "Your Property Taxes Last Year," "Last Year's Adjusted Tax Rate (Millage)," "Your Taxes This Year IF NO Budget Change Is Adopted," "Tax Rate This Year IF PROPOSED Budget Is



Amendment No. 1

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Adopted (Millage), " "Your Taxes This Year IF PROPOSED Budget

Change Is Adopted," and "A Public Hearing on the Proposed Taxes

and Budget Will Be Held:."

- (b) As used in this section, the term "last year's adjusted tax rate" means the rolled-back rate calculated pursuant to s. 200.065(1).
- (3) There shall be under each column heading an entry for the county; the school district levy required pursuant to s. 1011.60(6); other operating school levies; the municipality or municipal service taxing unit or units in which the parcel lies, if any; the water management district levying pursuant to s. 373.503; the independent special districts in which the parcel lies, if any; and for all voted levies for debt service applicable to the parcel, if any.
- (4) For each entry listed in subsection (3), there shall appear on the notice the following:
- (a) In the first column, a brief, commonly used name for the taxing authority or its governing body. The entry in the first column for the levy required pursuant to s. 1011.60(6) shall be "By State Law." The entry for other operating school district levies shall be "By Local Board." Both school levy entries shall be indented and preceded by the notation "Public Schools:". For each voted levy for debt service, the entry shall be "Voter Approved Debt Payments."
- (b) In the second column, the gross amount of ad valorem taxes levied against the parcel in the previous year. If the parcel did not exist in the previous year, the second column shall be blank.



#### Amendment No. 1

- (c) In the third column, last year's adjusted tax rate or, in the case of voted levies for debt service, the tax rate previously authorized by referendum.
- (d) In the fourth column, the gross amount of ad valorem taxes which will apply to the parcel in the current year if each taxing authority levies last year's adjusted tax rate or, in the case of voted levies for debt service, the amount previously authorized by referendum.
- (e) In the fifth column, the tax rate that each taxing authority must levy against the parcel to fund the proposed budget or, in the case of voted levies for debt service, the tax rate previously authorized by referendum.
- (f) In the sixth column, the gross amount of ad valorem taxes that must be levied in the current year if the proposed budget is adopted.
- (g) In the seventh column, the date, the time, and a brief description of the location of the public hearing required pursuant to s. 200.065(2)(c).
- (5) Following the entries for each taxing authority, a final entry shall show: in the first column, the words "Total Property Taxes:" and in the second, fourth, and sixth columns, the sum of the entries for each of the individual taxing authorities. The second, fourth, and sixth columns shall, immediately below said entries, be labeled Column 1, Column 2, and Column 3, respectively. Below these labels shall appear, in boldfaced type, the statement: SEE REVERSE SIDE FOR EXPLANATION.



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- . (6)(a) The second page of the notice shall state the parcel's market value and for each taxing authority that levies an ad valorem tax against the parcel:
- 1. The assessed value, value of exemptions, and taxable value for the previous year and the current year.
- 2. Each assessment reduction and exemption applicable to the property, including the value of the assessment reduction or exemption and tax levies to which they apply.
- (b) The reverse side of the second page shall contain definitions and explanations for the values included on the front side.
- (7) The following statement shall appear after the values listed on the front of the second page:

If you feel that the market value of your property is inaccurate or does not reflect fair market value, or if you are entitled to an exemption or classification that is not reflected above, contact your county property appraiser at ... (phone number)... or ... (location)....

If the property appraiser's office is unable to resolve the matter as to market value, classification, or an exemption, you may file a petition for adjustment with the Value Adjustment Board. Petition forms are available from the county property appraiser and must be filed ON OR BEFORE ...(date)....

(8) The reverse side of the first page of the form shall read:

EXPLANATION

\*COLUMN 1-"YOUR PROPERTY TAXES LAST YEAR"



### COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 247 (2013)

Amendment No. 1

- 270 This column shows the taxes that applied last year to your
- 271 property. These amounts were based on budgets adopted last year
- 272 and your property's previous taxable value.
- 6273 \*COLUMN 2-"YOUR TAXES IF NO BUDGET CHANGE IS ADOPTED"
- 274 This column shows what your taxes will be this year IF EACH
- 275 TAXING AUTHORITY DOES NOT CHANGE ITS PROPERTY TAX LEVY. These
- 276 amounts are based on last year's budgets and your current
- 277 assessment.
- 278 \*COLUMN 3-"YOUR TAXES IF PROPOSED BUDGET CHANGE IS ADOPTED"
- 279 This column shows what your taxes will be this year under the
- 280 BUDGET ACTUALLY PROPOSED by each local taxing authority. The
- 281 proposal is NOT final and may be amended at the public hearings
- 282 shown on the front side of this notice. The difference between
- 283 columns 2 and 3 is the tax change proposed by each local taxing
- 284 authority and is NOT the result of higher assessments.
- 285 \*Note: Amounts shown on this form do NOT reflect early payment
- 286 discounts you may have received or may be eligible to receive.
- 287 (Discounts are a maximum of 4 percent of the amounts shown on
- 288 this form.)
- (9) The bottom portion of the notice shall further read in
- 290 bold, conspicuous print:
- 291 "Your final tax bill may contain non-ad valorem assessments
- 292 which may not be reflected on this notice such as assessments
- 293 for roads, fire, garbage, lighting, drainage, water, sewer, or
- 294 other governmental services and facilities which may be levied
- 295 by your county, city, or any special district."
- 296 (10)(a) If requested by the local governing board levying
- 297 non-ad valorem assessments and agreed to by the property



agreed, the notice shall be titled:

## COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 247 (2013)

Amendment No. 1 appraiser, the notice specified in this section may contain a notice of proposed or adopted non-ad valorem assessments. If so

NOTICE OF PROPOSED PROPERTY TAXES

AND PROPOSED OR ADOPTED

NON-AD VALOREM ASSESSMENTS

DO NOT PAY-THIS IS NOT A BILL

There must be a clear partition between the notice of proposed property taxes and the notice of proposed or adopted non-ad valorem assessments. The partition must be a bold, horizontal line approximately 1/8-inch thick. By rule, the department shall provide a format for the form of the notice of proposed or adopted non-ad valorem assessments which meets the following minimum requirements:

- 1. There must be subheading for columns listing the levying local governing board, with corresponding assessment rates expressed in dollars and cents per unit of assessment, and the associated assessment amount.
- 2. The purpose of each assessment must also be listed in the column listing the levying local governing board if the purpose is not clearly indicated by the name of the board.
- 3. Each non-ad valorem assessment for each levying local governing board must be listed separately.
- 4. If a county has too many municipal service benefit units or assessments to be listed separately, it shall combine them by function.
- 5. A brief statement outlining the responsibility of the tax collector and each levying local governing board as to any



## COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 247 (2013)

Americaneric No. 1
non-ad valorem assessment must be provided on the form,
accompanied by directions as to which office to contact for
particular questions or problems.

(b) If the notice includes all adopted non-ad valorem assessments, the provisions contained in subsection (9) shall not be placed on the notice.

Section 6. This act shall take effect October 1, 2013.

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#### TITLE AMENDMENT

Remove everything before the enacting clause and insert: An act relating to paper reduction; amending s. 97.052, F. S.; providing that the uniform statewide voter registration application be designed to elicit the e-mail address of an applicant and whether the applicant desires to receive sample ballots by e-mail; amending s. 101.20, F.S.; authorizing a supervisor of elections to send a sample ballot to a registered elector by e-mail under certain circumstances; amending s. 125.66, F. S.; requiring the clerk of a board of county commissioners to electronically transmit enacted ordinances, amendments, and emergency ordinances to the Department of State; amending s. 194.034, F. S.; permitting a value adjustment board to electronically provide the taxpayer and property appraiser with notice of the decision of the board; amending s. 200.069, F. S.; authorizing the property appraiser to notify taxpayers of proposed property taxes by posting the notice of proposed property taxes on his or her office website in lieu of first-



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## COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 247 (2013)

Amendment No. 1 class mail if approved by county ordinance; providing additional
requirements for a notice that is posted on the property
appraiser's website; authorizing the property appraiser to
notify taxpayers of proposed property taxes by e-mail when the
notice of proposed property taxes and non-ad valorem assessments
is available on the property appraiser's website; providing an
effective date.

#### **HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

BILL #:

HB 249

Pub. Rec./E-mail Addresses of Voter Registration Applicants & Voters

SPONSOR(S): Nelson

TIED BILLS: CS/HB 247

IDEN./SIM. BILLS:

SB 1260

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Government Operations Subcommittee	13 Y, 0 N	Stramski	Williamson
2) Local & Federal Affairs Committee		Lukis	Rojas IL
3) Regulatory Affairs Committee			l
4) State Affairs Committee			

#### **SUMMARY ANALYSIS**

HB 247 requires the uniform statewide voter registration application to include a field for a voter registration applicant's e-mail address. Current law does not provide a public record exemption for the e-mail address of a voter or voter registration applicant.

This bill provides that the e-mail address of a voter registration applicant or a voter is confidential and exempt from public record requirements.

The bill provides for repeal of the exemption on October 2, 2018, unless reviewed and saved from repeal by the Legislature. It also provides a statement of public necessity as required by the State Constitution.

The bill provides that the exemption will take effect on the same date as HB 247 or similar legislation if such legislation is adopted in the same legislative session, or an extension thereof, and becomes law.

Article I, s. 24(c) of the State Constitution, requires a two-thirds vote of the members present and voting for final passage of a newly created or expanded public record or public meeting exemption. The bill expands the current public record exemption for certain voter information; thus, it requires a two-thirds vote for final passage.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### Background

#### Public Records Law

Article I, s. 24(a) of the State Constitution sets forth the state's public policy regarding access to government records. This section guarantees every person a right to inspect or copy any public record of the legislative, executive, and judicial branches of government. The Legislature, however, may provide by general law for the exemption of records from the requirements of Article I, s. 24(a) of the State Constitution. The general law must state with specificity the public necessity justifying the exemption (public necessity statement) and must be no broader than necessary to accomplish its purpose.1

Public policy regarding access to government records is addressed further in the Florida Statutes. Section 119.07(1), F.S., guarantees every person a right to inspect and copy any state, county, or municipal record. Furthermore, the Open Government Sunset Review Act<sup>2</sup> provides that a public record or public meeting exemption may be created or maintained only if it serves an identifiable public purpose. In addition, it may be no broader than is necessary to meet one of the following purposes:

- Allows the state or its political subdivisions to effectively and efficiently administer a governmental program, which administration would be significantly impaired without the
- Protects sensitive personal information that, if released, would be defamatory or would jeopardize an individual's safety; however, only the identity of an individual may be exempted under this provision.
- Protects trade or business secrets.

#### Voter Registration

Current law requires the Department of State to prescribe by rule a uniform statewide voter registration application.3 The application must elicit certain information from the voter applicant, such as the applicant's name, date of birth, and address of legal residence.4

#### Public Record Exemption for Voter Registration Information

Current law also provides a public record exemption for certain information held by an agency<sup>5</sup> for purposes of voter registration. <sup>6</sup> Specifically, the following information is confidential and exempt<sup>7</sup> from

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<sup>&</sup>lt;sup>1</sup> Art I., s. 24(c), Fla. Const.

<sup>&</sup>lt;sup>2</sup> See s. 119.15, F.S.

<sup>&</sup>lt;sup>3</sup> Section 97.052(1), F.S.

<sup>&</sup>lt;sup>4</sup> Section 97.052(2), F.S.

<sup>&</sup>lt;sup>5</sup> The exemption applies to information held by an agency as defined in s. 119.011, F.S. Section 119.011(2), F.S., defines "agency" to mean "any state, county, district, authority, or municipal officer, department, division, board, bureau, commission, or other separate unit of government created or established by law including, for the purposes of this chapter, the Commission on Ethics, the Public Service Commission, and the Office of Public Counsel, and any other public or private agency, person, partnership, corporation, or business entity acting on behalf of any public agency."

<sup>&</sup>lt;sup>6</sup> Section 97.0585, F.S.

<sup>&</sup>lt;sup>7</sup> There is a difference between records the Legislature designates as exempt from public record requirements and those the Legislature deems confidential and exempt. A record classified as exempt from public disclosure may be disclosed under certain circumstances. (See WFTV, Inc. v. The School Board of Seminole, 874 So.2d 48, 53 (Fla. 5th DCA 2004), review denied 892 So.2d 1015 (Fla. 2004); City of Riviera Beach v. Barfield, 642 So.2d 1135 (Fla. 4th DCA 1994); Williams v. City of Minneola, 575 So.2d 687 (Fla. 5th DCA 1991) If the Legislature designates a record as confidential and exempt from public disclosure, such record may not be released, by the custodian of public records, to anyone other than the persons or entities specifically designated in the statutory exemption. (See Attorney General Opinion 85-62, August 1, 1985).

public record requirements:

- All declinations to register to vote made pursuant to ss. 97.057 and 97.058, F.S.
- Information relating to the place where a person registered to vote or where a person updated a voter registration.
- The social security number, driver's license number, and Florida identification number of a voter registration applicant or voter.

In addition, the signature of a voter registration applicant or a voter is exempt from copying requirements.<sup>8</sup>

The public record exemption applies to information held by an agency before, on, or after the effective date of the exemption.<sup>9</sup>

#### HB 247

HB 247 requires the uniform statewide voter registration application to include a field for a voter registration applicant's e-mail address and an indication of whether the applicant wishes to receive sample ballots by e-mail.

#### **Effect of Proposed Changes**

This bill expands the current public record exemption for voter registration information. It provides that the e-mail address of a voter registration applicant or voter is confidential and exempt from public record requirements.

Current law provides for retroactive application of the public record exemption. As such, the exemption for e-mail addresses also will apply retroactively.

The bill provides for repeal of the exemption on October 2, 2018, unless reviewed and saved from repeal by the Legislature.

The bill provides a statement of public necessity as required by the State Constitution.

The bill provides that the exemption will take effect on the same date as HB 247 or similar legislation if such legislation is adopted in the same legislative session, or an extension thereof, and becomes law.

#### **B. SECTION DIRECTORY:**

Section 1: Amends s. 97.0585, F.S., providing an exemption from public records requirements for the e-mail addresses of voter registration applicants and voters; providing for future legislative review and repeal of the exemption under the Open Government Sunset Review Act.

**Section 2:** Provides a public necessity statement.

**Section 3:** Provides a contingent effective date.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

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<sup>&</sup>lt;sup>8</sup> Section 97.0585(2), F.S.

<sup>&</sup>lt;sup>9</sup> Section 97.0585(4), F.S.

#### 2. Expenditures:

See FISCAL COMMENTS.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### 1. Revenues:

None.

#### 2. Expenditures:

See FISCAL COMMENTS.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

#### D. FISCAL COMMENTS:

The bill likely could create a minimal fiscal impact on agencies, because staff responsible for complying with public record requests could require training related to expansion of the public record exemption. In addition, those agencies could incur costs associated with redacting the confidential and exempt information prior to releasing a record. The costs, however, would be absorbed, as they are part of the day-to-day responsibilities of the agency.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take an action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

#### 2. Other:

#### Vote Requirement

Article I, s. 24(c) of the State Constitution requires a two-thirds vote of the members present and voting for final passage of a newly created or expanded public record or public meeting exemption. The bill expands the current public record exemption for voter information; thus, it requires a twothirds vote for final passage.

#### **Public Necessity Statement**

Article I, s. 24(c) of the State Constitution requires a public necessity statement for a newly created or expanded public record or public meeting exemption. The bill expands the current public record exemption for voter information; thus, it includes a public necessity statement.

#### Breadth of Exemption

Article I, s. 24(c) of the State Constitution requires a newly created public record or public meeting exemption to be no broader than necessary to accomplish the stated purpose of the law. The bill creates a public record exemption limited to the e-mail address of a voter or voter registration applicant. The exemption does not appear to be in conflict with the constitutional requirement that the exemption be no broader than necessary to accomplish its purpose.

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#### **B. RULE-MAKING AUTHORITY:**

Not applicable. This bill does not appear to create a need for rulemaking or rulemaking authority.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

None.

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HB 249 2013

A bill to be entitled

An act relating to public records; amending s. 97.0585, F.S.; providing an exemption from public records requirements for the e-mail addresses of voter registration applicants and voters; providing for future legislative review and repeal of the exemption under the Open Government Sunset Review Act; providing a statement of public necessity; providing a contingent effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 97.0585, Florida Statutes, is amended to read:

97.0585 Public records exemption; information regarding voters and voter registration; confidentiality.—

 (1) The following information held by an agency as defined in s. 119.011 is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution and may be used only for purposes of voter registration:

(a) All declinations to register to vote made pursuant to ss. 97.057 and 97.058.

(b) Information relating to the place where a person registered to vote or where a person updated a voter registration.

(c) The social security number, driver's license number, and Florida identification number of a voter registration applicant or voter.

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(d) The e-mail address of a voter registration applicant or voter.

- (2) The signature of a voter registration applicant or a voter is exempt from the copying requirements of s. 119.07(1) and s. 24(a), Art. I of the State Constitution.
- (3) The names, addresses, and telephone numbers of persons who are victims of stalking or aggravated stalking are exempt from s. 119.071(1) and s. 24(a), Art. I of the State Constitution in the same manner that the names, addresses, and telephone numbers of participants in the Address Confidentiality Program for Victims of Domestic Violence which are held by the Attorney General under s. 741.465 are exempt from disclosure, provided that the victim files a sworn statement of stalking with the Office of the Attorney General and otherwise complies with the procedures in ss. 741.401-741.409.
- (4) This section applies to information held by an agency before, on, or after the effective date of this exemption.
- (5) (a) Subsection (3) is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2015, unless reviewed and saved from repeal through reenactment by the Legislature.
- (b) Paragraph (d) of subsection (1) is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2018, unless reviewed and saved from repeal through reenactment by the Legislature.
- Section 2. The Legislature finds that it is a public necessity that the e-mail address of a voter registration applicant or voter that is held by an agency be made

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confidential and exempt from public record requirements. E-mail addresses are personal information that could be misused and could result in voter fraud if released. A voter may request an absentee ballot using an e-mail address. Public access to that e-mail address could make others aware of those voters intending to vote using an absentee ballot and could result in confiscation and misuse of a mailed absentee ballot by a person other than the registered voter before the registered voter receives the requested absentee ballot. In addition, collection of the e-mail address of a voter registration applicant or a registered voter would allow the supervisors of elections to send sample ballots electronically, thereby saving counties money. If a voter registration applicant or a registered voter knows that his or her e-mail address is subject to public disclosure, he or she may be less willing to provide the address to the supervisor of elections. Accordingly, the effective and efficient administration of a government program would be significantly impaired.

Section 3. This act shall take effect on the same date that HB 247 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes law.

#### COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 249 (2013)

#### Amendment No. 1

	COMMITTEE/SUBCOMMITTEE ACTION				
	ADOPTED $\underline{\hspace{1cm}}$ (Y/N)				
	ADOPTED AS AMENDED (Y/N)				
٠	ADOPTED W/O OBJECTION (Y/N)				
	FAILED TO ADOPT (Y/N)				
	WITHDRAWN (Y/N)				
	OTHER				
1	Committee/Subcommittee hearing bill: Local & Federal Affairs				
2	Committee				
3	Representative Nelson offered the following:				
4					
5	Amendment				
6	Remove line 57 and insert:				
7	confidential and exempt from s. 119.07(1) and s. 24(a), Art. I				
8	of the State Constitution. E-mail				
9					

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 537

**Growth Management** 

**SPONSOR(S):** Economic Development & Tourism Subcommittee, Moraitis, Jr.

TIED BILLS:

IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Economic Development & Tourism Subcommittee	13 Y, 0 N, As CS	Flegiel	West
2) Local & Federal Affairs Committee		Dougherty 灯	D Rojas O
3) Economic Affairs Committee			

#### **SUMMARY ANALYSIS**

This bill amends s. 163.3167, F.S., prohibiting initiative or referendum processes for all development orders. This bill further amends s. 163.3167, F.S., prohibiting local government initiative or referendum processes for local comprehensive plan and map amendments affecting more than five parcels; except for those processes in effect as of June 1, 2011 and specifically authorized by charter language.

The bill will take effect upon becoming a law.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0537b.LFAC **DATE**: 3/12/2013

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Present Situation**

#### Local Initiatives and Referenda on Land Use Changes

In 2006, voters in St. Pete Beach amended the city's charter to require voter referendums on all future changes to comprehensive plans, redevelopment plans, and building height regulations.<sup>1</sup> This process, often called "Hometown Democracy," caused delay in the local development process.<sup>2</sup> In November 2010, Florida voters decided against implementing Hometown Democracy statewide with a 67.1 percent 'no' vote on Amendment 4.<sup>3</sup> Shortly thereafter, in March 2011, voters in St. Pete Beach repealed the town's Hometown Democracy provisions by 54.07 percent.<sup>4</sup>

The 2011 Legislature passed HB 7207, known as the "Community Planning Act." Section 7, amending s. 163.3167, F.S., prohibited local governments from adopting initiative or referendum processes for any development orders, comprehensive plan amendments, or map amendments.<sup>5</sup>

At the time, very few local governments had a land use referendum or initiative process in place.<sup>6</sup> One of these affected governments, The Town of Yankeetown (Yankeetown), had a charter provision which specifically authorized a referendum vote on comprehensive plan amendments affecting more than five parcels of land.<sup>7</sup> Following the enactment of HB 7207 (2011), Yankeetown filed a complaint in the Leon County Circuit Court against the Department of Community Affairs (DCA), now the Department of Economic Opportunity (DEO), stating its desire to maintain its charter provision.<sup>8</sup>

In September 2011, DCA and Yankeetown reached a proposed settlement agreement contingent upon the Legislature passing, and the Governor signing into law, a proposed amendment to the Community Planning Act.<sup>9</sup> The resulting bill, CH/HB 7081 (2012), was designed to allow charter provisions like that of Yankeetown to remain valid. The bill was intended to have a limited impact, protecting only those local government charter provisions that: 1) were in effect as of June 1, 2011, and 2) authorized an

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<sup>&</sup>lt;sup>1</sup> "Is St. Pete Beach a Valid Case Study for Amendment 4?" *St. Petersburg Times*, March 19, 2010. Retrieved from: <a href="http://www.politifact.com/florida/statements/2010/mar/19/citizens-lower-taxes-and-stronger-economy/st-pete-beach-amendment-4-hometown-democracy/">http://www.politifact.com/florida/statements/2010/mar/19/citizens-lower-taxes-and-stronger-economy/st-pete-beach-amendment-4-hometown-democracy/</a> (2/25/13).

<sup>&</sup>lt;sup>2</sup> *Id*.

<sup>&</sup>lt;sup>3</sup> See, November 2, 2010 General Election Official Results provided by the Florida Department of State. Retrieved from: https://doe.dos.state.fl.us/elections/resultsarchive/Index.asp?ElectionDate=11/2/2010&DATAMODE= (2/26/13).

<sup>&</sup>lt;sup>4</sup> See, 2011 Municipal Election Results provided by the Pinellas County Supervisor of Elections. Retrieved from: http://www.votepinellas.com/index.php?id=1789 (2/26/13).

<sup>&</sup>lt;sup>5</sup> See, "The Community Planning Act," s.7, ch. 2011-139, L.O.F., 2011 CS/HB 7207.

<sup>&</sup>lt;sup>6</sup> Longboat Key, Key West, Miami Beach, and the Town of Yankeetown.

<sup>&</sup>lt;sup>7</sup> See, Town of Yankeetown, FL v. Dep't of Econ. Opportunity, et. al., No. 37 2011-CA-002036 (Fla. 2d Cir. Ct. 2011), Town of Yankeetown's Amended Complaint for Declaratory Judgment, p. 3 (Aug. 9, 2011).

<sup>&</sup>lt;sup>8</sup> *Id.* The complaint alleged that ch. 2011-139, L.O.F., violated the single subject provision in s. 6, Art. III, State Constitution, and that it was read by a misleading, inaccurate title. Yankeetown also alleged that the law contained unconstitutionally vague terms and contained an unlawful delegation of legislative authority. The city of St. Pete Beach also filed a motion to intervene as a defendant in the case, on the same side as the state.

<sup>&</sup>lt;sup>9</sup> Settlement Letter between the Department of Community Affairs and St. Pete Beach and Yankeetown, Re: Case No. 37 2011 CA 002036 (9/28/2011).

initiative or referendum process for development orders, comprehensive plan amendments, or map amendments. <sup>10</sup> The Legislature passed the bill on March 7, 2012, and the Governor signed CS/HB 7081 (2012) into law on April 6, 2012. It was codified in s. 8, ch. 163.3167, F.S.

CS/HB 7081 (2012) left open the possibility for an interpretation that allowed all referendum or initiative provisions in effect as of June 1, 2011, not merely those specifically for development orders, comprehensive plan amendments, or map amendments.

In October 2012, the Palm Beach County Circuit Court ruled that CS/HB 7081 (2012) extended the exception to all local government general referendum or initiative charter provisions in effect as of June 1, 2011. The court held that such a general provision encompassed specific land amendments, such as development orders and comprehensive map amendments, despite the charter language not specifically authorizing either. This broad interpretation is contrary to the intent of the 2011 and 2012 legislation, which sought to restrict these voting mechanisms.

#### **Effect of Proposed Changes**

CS/HB 537 seeks to narrow the current interpretation of s. 163.3167(8), F.S., while preserving the purpose of the 2011 Community Planning Act.

With one exception, CS/HB 537 prohibits initiative or referendum processes for any development order, local comprehensive plan amendments, or map amendments. However, if the local government charter (1) specifically authorizes and (2) was lawful and in effect June 1, 2011, then such processes are allowed for (1) local comprehensive plan amendments or (2) map amendments affecting more than five parcels of land. Provisions in regard to development orders are not included in the exception and are always prohibited.

#### B. SECTION DIRECTORY:

**Section 1:** Amends s. 163.3167(8), F.S., to clarify that initiative and referendum processes for development orders are prohibited. Amends s. 163.3167(8), F.S., to limit the use of initiative or referendum processes for comprehensive plan and map amendments to specified local governments. Provides legislative intent.

**Section 2:** Provides that the Act takes effect upon becoming a law.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

#### **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

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<sup>&</sup>lt;sup>10</sup> Section 1, ch. 2012-99, L.O.F.

<sup>&</sup>lt;sup>11</sup> City of Boca Raton v. Kennedy, et. al., No. 2012-CA-009962-MB (Fla. 15th Cir. Ct. 2012), Order denying plaintiff, City of Boca Raton's and Intervener/Co-Plaintiff, Archstone Palmetto Park, LLC's Motions for Summary Judgment and Granting Defendants' Motion for Summary Judgment. J. Chernow Brown, Oct. 16, 2012.

1.	Revenues:
	None.
2.	Expenditures:
	There could be cost savings for local governments by limiting the number special elections and the number of issues presented to voters in general and special elections. <sup>12</sup>
DII	RECT ECONOMIC IMPACT ON PRIVATE SECTOR:
Re	moves potential impediments to developers seeking land use permit changes.

#### D. FISCAL COMMENTS:

None.

C.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 6th, 2013, the House Economic Development and Tourism Subcommittee adopted a strikeall amendment and passed the bill as a CS. The CS differs from the original bill as follows:

• Reorganizes s. 163.3167(8), F.S., into three sub-sub-sections.

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<sup>&</sup>lt;sup>12</sup> Financial Information Statement: Referenda Required for Adoption and Amendment of Local Government Comprehensive Land Use Plans, #05-18. Office of Economic & Demographic Research. Retrieved from: http://edr.state.fl.us/Content/constitutional-amendments/2010Ballot/LandUse/LandUseInformationStatement.cfm (2/26/13).

- Removes language that provides for initiative or referendum process regarding any development order, local comprehensive plan amendment, or map amendment commenced or completed after June 1, 2011 is void.
- Adds clarification that a general initiative or referendum process is not sufficient to meet exception intended for specifically authorized initiative or referendum processes for comprehensive plan and map amendments in effect as of June 1, 2011.
- Sub-sub-section (c) adds legislative intent, clarifying the legislature's intention for the application of sub-sub-sections (a) and (b) and for s. 163.3167(8), F.S., to apply retroactively as of June 2, 2011.

The analysis has been updated to reflect the strike-all amendment.

STORAGE NAME: h0537b.LFAC

**DATE**: 3/12/2013

CS/HB 537 2013

A bill to be entitled 1 2 An act relating to growth management; amending s. 163.3167, F.S.; providing that an initiative or 3 4 referendum process for any development order is 5 prohibited; providing that an initiative or referendum 6 process for any local comprehensive plan amendments 7 and map amendments is prohibited; providing an 8 exception for an initiative or referendum process 9 specifically authorized by local government charter 10 provision in effect as of June 1, 2011, for certain 11 local comprehensive plan amendments and map 12 amendments; providing that certain charter provisions 13 for an initiative or referendum process are not sufficient; providing legislative intent; providing 14 that certain prohibitions apply retroactively; 15 16 providing an effective date. 17 18 Be It Enacted by the Legislature of the State of Florida: 19 20 Section 1. Subsection (8) of section 163.3167, Florida 21 Statutes, is amended to read: 22 163.3167 Scope of act.-23 (8)(a) An initiative or referendum process in regard to 24 any development order or in regard to any local comprehensive 25 plan amendment or map amendment is prohibited. However, any 26 local government charter provision that was in effect as of June 27 1, 2011, for an initiative or referendum process in regard to

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development orders or in regard to local comprehensive plan

CODING: Words stricken are deletions; words underlined are additions.

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amendments or map amendments may be retained and implemented.

(b) An initiative or referendum process in regard to any local comprehensive plan amendment or map amendment is prohibited. However, an initiative or referendum process in regard to any local comprehensive plan amendment or map amendment that affects more than five parcels of land is allowed if it is expressly authorized by specific language in a local government charter that was lawful and in effect on June 1, 2011; a general local government charter provision for an initiative or referendum process is not sufficient.

(c) It is the intent of the Legislature that initiative and referendum be prohibited in regard to any development order. It is the intent of the Legislature that initiative and referendum be prohibited in regard to any local comprehensive plan amendment or map amendment, except as specifically and narrowly permitted in paragraph (b) with regard to local comprehensive plan amendments or map amendments that affect more than five parcels of land. Therefore, the prohibition on initiative and referendum stated in paragraphs (a) and (b) is remedial in nature and applies retroactively to any initiative or referendum process commenced after June 1, 2011, and any such initiative or referendum process that has been commenced or completed thereafter is hereby deemed null and void and of no legal force and effect.

Section 2. This act shall take effect upon becoming a law.



## COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. CS/HB 537 (2013)

Amendment No. 1

COMMITTEE/SUBCOMM	MITTEE ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	
Committee/Subcommittee	e hearing bill: Local & Federal Affairs
Committee	
Representative Moraiti	s offered the following:
Amendment	
Remove lines 34-4	15 and insert:
amendment is allowed i	f it affects more than five parcels of
land and is expressly	authorized by specific language in a local
government charter tha	at was lawful and in effect on June 1,
2011; a general local	government charter provision for an
initiative or reference	dum process is not sufficient.
(c) It is the in	ntent of the Legislature that initiative
and referendum be proh	nibited in regard to any development order.
It is the intent of the	ne Legislature that initiative and
referendum be prohibit	ted in regard to any local comprehensive
plan amendment or map	amendment, except as specifically and
narrowly permitted in	paragraph (b) with regard to local
comprehensive plan ame	endments that affect more than five parcels
of land or map amendme	ents that affect more

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Page 1 of 1

#### **HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

BILL #:

HM 763

Congressional Term Limits

SPONSOR(S): Caldwell

TIED BILLS:

IDEN./SIM. BILLS: SM 970

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Local & Federal Affairs Committee		Lukis	Rojas //
2) State Affairs Committee		•	

#### **SUMMARY ANALYSIS**

HM 763 urges the United States Congress to propose an amendment to the U.S. Constitution to limit the number of consecutive terms that a member of Congress may serve in the same office. Currently, there is no limit on the number of terms a U.S. Senator or Representative can serve. As a result, pending reelection congressional members are able to stay in office for long periods of time, which supporters of term-limits contend negatively impacts their roles as representatives. This memorial does not specify a particular term limit—it advocates for some limit, which it states would allow for better service of this nation's interests (emphasis added).

Support for congressional term limits gained measurable traction around the early 1990s when 23 states, including Florida, passed laws imposing term limits on their respective federal legislators. The states' efforts were soon rendered void, however, in 1995 when the U.S. Supreme Court held that states could not impose term limits on federal legislators and that such limitation could only be accomplished by amending the U.S. Constitution. Accordingly, since that case supporters for term limits have focused their lobbying efforts on amending the Constitution.

To amend the U.S. Constitution each house of Congress must approve a proposal for an amendment by a twothirds majority. Then, three-fourths (38) of the states have to ratify that proposal. Since 1995, congressional members have filed about 70 bills proposing an amendment to limit their terms, but none have been successful.

An identical memorial, HM 83, passed the Florida House of Representative on February 29, 2012 and the Florida Senate on March 1, 2012.

Legislative memorials are not subject to the Governor's veto power and are not presented to the Governor for review. Memorials have no force of law—they are mechanisms for formally petitioning the U.S. Congress to act on a particular subject. This memorial does not have a fiscal impact.

**DATE: 2/24/2013** 

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Present Situation**

The United States Constitution governs congressional membership.<sup>1</sup> It specifies that members of the U.S. House of Representatives serve two-year terms and members of the U.S. Senate serve six-year terms.<sup>2</sup> The Constitution does not limit the number of terms or years a member of Congress may serve.<sup>3</sup> The only check or limit on the length of congressional membership is the possibility of not being reelected.<sup>4</sup>

Supporters of congressional term limits find this check inadequate. They argue that given the ease at which incumbents are often reelected, members of Congress can become too insulated and isolated from the interests of their constituents.<sup>5</sup> In particular, these supporters claim that so called "career politicians" tend to become too consumed with the perks of their jobs and too indebted to lobbyists and special interests that they lose sight of their duty as representatives.<sup>6</sup>

Conversely, opponents to congressional term limits argue that the ability to vote a member of Congress out of office is a sufficient check on their performance as lawmakers. Opponents argue further that term limits would produce a more novice congressional membership and would not reduce the power of lobbyists and special interests. Some even argue that term limits would increase the power of special interests.

#### **Background on the Term Limit Debate**

This debate stems back to the late 18<sup>th</sup> Century;<sup>10</sup> however, it took many years to develop into its present form. Until the 1900s, support for term limits was essentially deemed irrelevant because it was uncommon for members of Congress to serve for more than a few terms.<sup>11</sup> As time progressed through the 20<sup>th</sup> Century and reelection rates for congressional incumbents began to increase,<sup>12</sup> the push for term limits also grew but never with much success.<sup>13</sup> Proponents of term limits did not gain any significant or measurable support until the early 1990s when 23 states, including Florida, passed laws imposing term limits on their respective federal legislators.<sup>14</sup> These efforts were eventually

<sup>&</sup>lt;sup>1</sup> U.S. Const. art. I, § 2, cl. 2; U.S. Const. art. I, § 3, cl. 3.

<sup>&</sup>lt;sup>2</sup> *Id*.

<sup>&</sup>lt;sup>3</sup> *Id*.

<sup>&</sup>lt;sup>4</sup> See. id

<sup>&</sup>lt;sup>5</sup> http://www.termlimits.com/; http://termlimits.org/; http://www.cnn.com/2010/POLITICS/07/19/term.limits/index.html

<sup>&</sup>lt;sup>7</sup> http://www.cnn.com/2010/POLITICS/07/19/term.limits/index.html; *See also* http://www.cleveland.com/opinion/index.ssf/2012/07/the case against legislative t.html

<sup>&</sup>lt;sup>8</sup> *Îd*.

<sup>&</sup>lt;sup>9</sup> *Id*.

<sup>&</sup>lt;sup>10</sup> The Framers debated the issue before drafting the final version of the U.S. Constitution as there were term limits for delegates to the Continental Congress under the Articles of Confederation.

<sup>&</sup>lt;sup>11</sup> H0083z.FAS.DOCX March 15, 2012, citing Tiffanie Kovacevich, Constitutionality of Term Limits: Can States Limit the Terms of Members of Congress?, 23 Pac. L.J. 1677, 1680 (1992).

<sup>&</sup>lt;sup>12</sup>See, the following source for data on re-election rates since 1964: http://www.opensecrets.org/bigpicture/reelect.php.

<sup>&</sup>lt;sup>13</sup> For example, discussion of congressional term limits came about during the debate before the 1951 ratification of the 22<sup>nd</sup> amendment, which imposed a two-term limit on the office of the President. Former Senator O'Daniel, a Democrat from Texas, sought a proposal for congressional term limits, but he only received one vote.

<sup>&</sup>lt;sup>14</sup> U.S. Congressional Research Service. Term Limits for Members of Congress: State Activity (No. 96-152 GOV; Nov. 22, 1996), by Sula P. Rishardson. Text at: http://digital.library.unt.edu/ark:/67531/metacrs582/m1/; Accessed: February 25, 2013. (States that **STORAGE NAME**: h0763.LFAC.DOCX

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rendered void, however, with the 1995 Supreme Court case, *U.S. Term Limits, Inc. v. Thornton.*<sup>15</sup> In that case, the Supreme Court held the following:

- 1) state-imposed candidacy limitations on federal legislative office violates the U.S. Constitution's "qualifications clauses;" and
- 2) term limits on federal legislators may only be imposed by amendment to the Constitution. 16

Accordingly, since the *Thornton* decision, proponents for term limits have focused their lobbying efforts on amending the Constitution. To successfully amend the U.S. Constitution each side of Congress must approve a proposal for amendment by a two-thirds majority.<sup>17</sup> Then, three-fourths (38) of the states have to ratify the proposal.<sup>18</sup> Since 1995, congressional members have filed about 70 bills proposing an amendment to limit their terms, but none have been successful.<sup>19</sup>

#### **Effect of Proposed Changes**

HM 763 urges Congress to propose an amendment to the U.S. Constitution to limit the number of consecutive terms that a member of Congress may serve in the same office. The memorial does not advocate for a permanent ban from service of congressional members once their term limits expire. Under the memorial's approach, a member could be reelected to the same position as long as there is a break between periods of service. In addition, HM 763 does not specify a particular term limit—it advocates for *some limit*, which it states would allow for better service of this nation's interests (emphasis added).

An identical memorial, HM 83, passed the Florida House of Representative on February 29, 2012 and the Florida Senate on March 1, 2012.

Legislative memorials are not subject to the Governor's veto power and are not presented to the Governor for review. Memorials have no force of law—they are mechanisms for formally petitioning the U.S. Congress to act on a particular subject. This memorial does not have a fiscal impact.

#### **B. SECTION DIRECTORY:**

Not applicable.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

passed some form of congressional term limits include the following: AK, AR, AZ, CA, CO, FL, ID, ME, MA, MI, MO, MT, NE, NH, NV, ND, OH, OK, OR, SD, UT, WA, WY.)

<sup>&</sup>lt;sup>15</sup> U.S. Term Limits, Inc. v. Thornton, 514 U.S. 779, 881 (1995).

<sup>&</sup>lt;sup>16</sup> *Id*.

<sup>&</sup>lt;sup>17</sup> U.S. Const., art V.

<sup>&</sup>lt;sup>18</sup> *Id*.

<sup>&</sup>lt;sup>19</sup> This information was discovered though searches on www.thomas.gov, the online library of Congress. **STORAGE NAME**: h0763.LFAC.DOCX

υ.	FISCAL IMPACT ON LOCAL GOVERNMENTS:
	1. Revenues: None.
	2. Expenditures: None.
C.	DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:  None.
D.	FISCAL COMMENTS:
	None.
	III. COMMENTS
Α.	III. COMMENTS CONSTITUTIONAL ISSUES:
Α.	
A.	CONSTITUTIONAL ISSUES:  1. Applicability of Municipality/County Mandates Provision:
	CONSTITUTIONAL ISSUES:  1. Applicability of Municipality/County Mandates Provision: Not applicable.  2. Other:

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

None.

None.

2013 HM 763

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#### House Memorial

A memorial to the Congress of the United States, urging Congress to propose to the states an amendment to the Constitution of the United States that would limit the consecutive terms of office which a member of the United States Senate or the United States House of Representatives may serve.

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WHEREAS, Article V of the Constitution of the United States authorizes Congress to propose amendments to the Constitution which shall become valid when ratified by the states, and

WHEREAS, a continuous and growing concern has been expressed that the best interests of this nation will be served by limiting the terms of members of Congress, a concern expressed by the Founding Fathers and incorporated into the Articles of Confederation, and

WHEREAS, the voters of the State of Florida, by the gathering of petition signatures, placed on the general election ballot of 1992 a measure to limit the consecutive years of service for several offices, including the offices of United States Senator and United States Representative, and

WHEREAS, the voters of Florida incorporated this limitation into the State Constitution as Section 4, Article VI, by an approval vote that exceeded 76 percent in the general election of 1992, and

WHEREAS, in 1995, the United States Supreme Court ruled in U.S. Term Limits, Inc., et al., v. Thornton, et al., 514 U.S. 779 (1995), a five-to-four decision, that the individual states

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CODING: Words stricken are deletions; words underlined are additions.

HM 763 2013

did not possess the requisite authority to establish term limits, or additional qualifications, for persons elected to the United States Senate or United States House of Representatives, and

WHEREAS, upon reflecting on the intent of the voters of this state and their overwhelming support of congressional term limits, the Legislature, in its 114th Regular Session since Statehood in 1845, did express through a memorial to Congress the desire to receive an amendment to the Constitution of the United States to limit the number of consecutive terms that a person may serve in the United States Senate or the United States House of Representatives, and

WHEREAS, the Legislature, in its 115th Regular Session since Statehood in 1845, does again express the same desire to receive such an amendment, NOW, THEREFORE,

Be It Resolved by the Legislature of the State of Florida:

That the Florida Legislature respectfully petitions the Congress of the United States to propose to the states an amendment to the Constitution of the United States to limit the number of consecutive terms which a person may serve in the United States Senate or the United States House of Representatives.

BE IT FURTHER RESOLVED that copies of this memorial be dispatched to the President of the United States, to the President of the United States Senate, to the Speaker of the United States House of Representatives, to each member of the

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Florida delegation to the United States Congress, and to the presiding officer of each house of the legislature of each

59 state.

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#### HOUSE OF REPRESENTATIVES LOCAL BILL STAFF ANALYSIS

BILL #:

HB 949 Charlotte County

SPONSOR(S): Roberson

**TIED BILLS:** 

IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Local & Federal Affairs Committee		Baker	Rojas JL
2) State Affairs Committee			

#### **SUMMARY ANALYSIS**

The bill changes the election procedures for the Charlotte County Airport Authority (Authority). Specifically, the bill requires the members of the Authority to be elected in the same manner as county officials, including partisan affiliation.

The bill also provides for residency requirements for candidates as well as terms and titles for the members.

The bill repeals the local law that created the Authority's predecessor known as the Charlotte County **Development Commission.** 

The bill takes effect upon becoming law.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### Present Situation

#### The Charlotte County Airport Authority

The Charlotte County Airport Authority (Authority) was created by the Florida Legislature in 1998. The Authority is an independent special district pursuant to ch. 189, F.S.<sup>2</sup> The Authority is a single-county special district whose purpose is to operate, plan and develop the Authority's airports, facilities, commerce parks, and real estate.3

The Authority is the sole provider of aviation fuel on its property, the sales of which are one of the Authority's revenue sources.<sup>4</sup> Other sources of revenue are rents from the property and concessions.

Among its other powers, the Authority may borrow funds and issue bonds to further the purposes of the Authority, except no general obligation bonds may be issued without satisfying the State Constitution and all other applicable laws.5

In 1991, the Legislature enacted ch. 91-361, L.O.F., that granted the Charlotte County Board of Commissioners the option to abolish the Authority's predecessor, the Charlotte County Development Commission (Predecessor). If the county commissioners chose to abolish the Predecessor, that 1991 chapter law required the county commissioners to assume the obligations of the Predecessor by a certain date. The county commissioners chose to let the option expire and the Predecessor continued to exist until the Legislature changed its name to the Authority in 1998.

#### The Authority's election procedure

The Authority is composed of five members, one from each Charlotte County commission district. Section 4 of ch. 98-508, L.O.F., as amended, states members are "elected as prescribed in this section." That same section states "[e]lection of members of the authority shall be prescribed by the general election laws of Florida."6

Florida's general law, in s. 189.405(2)(c), F.S., provides that elections for the governing board members of a single-county special district "shall be *nonpartisan*, except when partisan elections are specified by a district's charter." The chapter laws creating the Authority do not otherwise address whether its elections may be conducted according to partisan affiliation.

<sup>&</sup>lt;sup>1</sup> ch. 98-508, L.O.F.

<sup>&</sup>lt;sup>2</sup> ch. 2011-263, L.O.F., amending ch. 2004-405, L.O.F., amending ch. 98-508, L.O.F.

<sup>&</sup>lt;sup>4</sup> Charlotte County Airport and Punta Gorda Army Airfield, General Aviation, available at http://www.flypgd.com/about-punta-gordaairport/ (last visited Mar. 9, 2013).

<sup>&</sup>lt;sup>5</sup> ch. 2011-263, L.O.F., amending ch. 2004-405, L.O.F., amending ch. 98-508, L.O.F.

<sup>&</sup>lt;sup>6</sup> *Id*.

<sup>&</sup>lt;sup>7</sup> Emphasis added.

<sup>&</sup>lt;sup>8</sup> See ch. 2011-263, L.O.F.; contra ch. 63-1207, L.O.F., that stated the Authority's predecessor shall elect members "consistent with the manner of election of other County Officials, and shall be subject to the General Elections laws." STORAGE NAME: h0949,LFAC.DOCX

Since 1963, at least some, if not all, of the members of the Authority and its Predecessor have been chosen by partisan elections.<sup>9</sup>

As to the question whether ch. 189, F.S., is the proper "general election law" to apply, statutory interpretation usually applies the more specific provision of law instead of the more general. The Florida election code as contained in the Florida Statutes at ss. 97-107, is entitled "Electors and Elections." Chapter 189, F.S. is entitled "Special Districts: General Provisions." The proper "general election law" to apply is likely the more specific ch. 189, F.S., that addresses the elections of special districts, and specifically the election of single-county special districts. Further, the 2011 changes to the Authority's enacting law inserted the phrase "pursuant to section 189" after stating that the Authority is an independent special district.<sup>10</sup>

#### **Effect of Proposed Changes**

#### County election procedure required

The bill changes the Authority's election procedure by revising ch. 98-508, L.O.F., as amended. The bill conforms the law to the customary practice of the Authority. Instead of statutorily-required nonpartisan elections for Authority members, the bill requires those elections be held "in the same manner as county officials, including partisan affiliation."

#### Miscellaneous revisions

The bill gives the additional name of "commissioner" to Authority members.

The bill adds that commissioners will be elected every four years, beginning in 2014 for the commissioners from even-numbered county commission districts, and in 2016 for the commissioners from odd-numbered county commission districts.

The bill inserts a candidate qualification. At the time immediately before qualifying to run for a seat on the Authority, a person seeking to be a candidate must have resided in the district for six months.

#### Repeal of initial creation law

The bill repeals ch. 63-1207, L.O.F., the chapter law that created the Predecessor. That law is obsolete since ch. 98-508, L.O.F., created the Authority in its present form. When creating the current Authority via ch. 98-508, L.O.F., the Legislature codified, reenacted, amended, and repealed all the chapter laws that concerned the Authority except for ch. 63-1207, L.O.F. The omission of ch. 63-1207, L.O.F. from the repeal that occurred in 1998 may have been a technical error.

#### **Effective Date**

The bill would take effect upon becoming law.

#### **B. SECTION DIRECTORY:**

Section 1: Revises ch. 98-508, L.O.F., as amended by chs. 2004-405, L.O.F., and 2011-263, L.O.F., relating to the election procedures of the Charlotte County Airport Authority.

<sup>10</sup> ch. 2011-263, L.O.F., amending ch. 2004-405, L.O.F., amending ch. 98-508, L.O.F.

STORAGE NAMÉ: h0949.LFAC.DOCX

**DATE**: 3/7/2013

<sup>&</sup>lt;sup>9</sup> ch. 63-1207, L.O.F.; *see* "Botched election? Airport authority may need special vote," Wink News, Jun. 19, 2012, *available at* http://www.winknews.com/Campaign-Central/2012-06-19/Botched-election-Airport-Authority-may-need-special-vote (last visited Mar. 9, 2013).

#### Section 2: Provides an effective date upon becoming law.

#### II. NOTICE/REFERENDUM AND OTHER REQUIREMENTS

A. NOTICE PUBLISHED? Yes [x] No []

IF YES, WHEN? January 22, 2013

WHERE? Charlotte Sun, a daily newspaper published in Charlotte County.

B. REFERENDUM(S) REQUIRED? Yes [] No [x]

IF YES, WHEN?

- C. LOCAL BILL CERTIFICATION FILED? Yes, attached [x] No []
- D. ECONOMIC IMPACT STATEMENT FILED? Yes, attached [x] No []

#### III. COMMENTS

A. CONSTITUTIONAL ISSUES:

None.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

#### **Drafting Comments**

The bill's language may cause unintended results. A court may interpret the language "in the same manner as county officials, including partisan affiliation" to necessarily tie the Authority's election procedure to that of Florida's counties. Thus, if the Legislature changed the general law on county elections to require nonpartisan elections, or if a court interpreted general law so as to prevent counties from holding partisan elections, then the bill may prevent the Authority from holding partisan elections.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

STORAGE NAME: h0949.LFAC.DOCX DATE: 3/7/2013



PUBLISHER'S AFFIDAVIT OF PUBLICATION STATE OF FLORIDA COUNTY OF CHARLOTTE:

Before the undersigned authority personally appeared Diane Brinckman, who on oath says that she is legal clerk of the Charlotte Sun and Englewood Sun, a newspaper published at Charlotte Harbor in Charlotte County, Florida; that the attached copy of advertisement, being a Notice, was published in said newspaper in the issues of:

January 22, 2013

Affiant further says that the said newspaper is a newspaper published at Charlotte Harbor, in said Charlotte County, Florida, and that the said newspaper has heretofore been continuously published in said Charlotte County, Florida, Sarasota County, Florida and DeSoto County, Florida, each day and has been entered as periodicals matter at the post office in Punta Gorda, in said Charlotte County, Florida, for a period of 1 year next preceding the first publication of the attached copy of advertisement: and affiant further says that he or she has neither paid nor promised any person, firm or corporation any discount, rebate, commission or refund for the purpose of securing this advertisement for publication in the said newspaper.

NOTICE OF INTENT TO SEEK LEGISLATION
TO WHOM IT MAY CONCERN:
Notice is hereby given of intent to apply to the 2013 Legislature, or 2013 Legislature and any Special or Extended Sessions for passage of an act relating to the Charlotte County Airport Authority; codifying, amending, reenacting and repealing chapter 63-1207 Laws of Florida; revising and providing for qualification of members; providing an effective date.
Publish: January 22, 2013
James W. Herston, Chair 107763 2839583

(Signature of Affiant)

Sworn and subscribed before me this 22nd day of January, 2013.

(Signature of Notary Public)

(Signatu

Personally known OR Produced Identification

Type of Identification Produced

# HOUSE OF REPRESENTATIVES 2013 LOCAL BILL CERTIFICATION FORM

BILL #:	949
SPONSOR(S):	REP. Roberson + Sen. Benacquisto Charlotte County
RELATING TO:	Charlotte County [Indicate Area Affected (City, County, or Special District) and Subject]
	ATION: Charlotte County
	ON: JAE WILLIAMS
PHONE NO.: (94/	) 613-0914 E-Mail: JAE. Williams @ myflorida
I. House local a considers a learnot be accepted for the legislative or at a subsection of the legislative control of the legisla	bill policy requires that three things occur before a committee or subcommittee of the House ocal bill: (1) The members of the local legislative delegation must certify that the purpose of the bill complished at the local level; (2) the legislative delegation must hold a public hearing in the area he purpose of considering the local bill issue(s); and (3) the bill must be approved by a majority of a delegation, or a higher threshold if so required by the rules of the delegation, at the public hearing quent delegation meeting. Please submit this completed, original form to the Local & Federal nittee as soon as possible after a bill is filed.
	he delegation certify that the purpose of the bill cannot be accomplished by ce of a local governing body without the legal need for a referendum?  NO [ ]
` ,	delegation conduct a public hearing on the subject of the bill? NO [ ]
Date h	earing held: Jan. 10, 2013
	on: PORT CHARLOTTE FLORIDA
(3) Was th	is bill formally approved by a majority of the delegation members?
YES [	() NO[]
II. Article III, Se seek enactm conditioned t	ction 10 of the State Constitution prohibits passage of any special act unless notice of intention to ent of the bill has been published as provided by general law (s. 11.02, F. S.) or the act is o take effect only upon approval by referendum vote of the electors in the area affected.
	onstitutional notice requirement been met?
Notice	published: YES [X] NO [] DATE JAN. 22. 2013
Where	? CHARLOTTE SUN County CHARLOTTE COUNTY
Refere	endum in lieu of publication: YES [ ] NO [/]
Date o	f Referendum

- III. Article VII, Section 9(b) of the State Constitution prohibits passage of any bill creating a special taxing district, or changing the authorized millage rate for an existing special taxing district, unless the bill subjects the taxing provision to approval by referendum vote of the electors in the area affected.
  - (1) Does the bill create a special district and authorize the district to impose an ad valorem tax?

YES [ ] NO [ NOT APPLICABLE [ ]

(2) Does this bill change the authorized ad valorem millage rate for an existing special district?

YES [ ] NO [ NOT APPLICABLE [ ]

If the answer to question (1) or (2) is YES, does the bill require voter approval of the ad valorem tax provision(s)?

YES[] NO[]

Note: House policy requires that an Economic Impact Statement for local bills be prepared at the local level and be submitted to the Local & Federal Affairs Committee.

Printed Name of Delegation Chair

#### HOUSE OF REPRESENTATIVES

#### 2013 ECONOMIC IMPACT STATEMENT FORM

louse local bill policy requires that economic impact statements for local bills be prepared at the LOCAL LEVEL. It is the policy of the House of Representatives that no bill will be considered by a council or a committee without an original Economic Impact Statement. This form must be completed whether or not there is an economic impact. Please submit this form to the Committee on Military & Local Affairs as soon as possible after the bill is filed.

BILL #:

949

SPONSOR(S):

Representative Ken Roberson and Senator Lizbeth Benacquisto

**RELATING TO:** 

**Charlotte County Airport Authority** 

[Indicate Area Affected (City, County or Special District) and Subject]

#### I. ESTIMATED COST OF ADMINISTRATION, IMPLEMENTATION, AND ENFORCEMENT:

FY 13-14 FY 14-15

Expenditures:

No funds are requested of the Legislature for the Enabling Legislation changes.

#### II. ANTICIPATED SOURCE(S) OF FUNDING:

FY 13-14 FY 14-15

Federal: None

State: None

Local: None

#### III. ANTICIPATED NEW, INCREASED, OR DECREASED REVENUES:

FY 13-14 FY 14-15

Revenues: N/A. The Charlotte County Airport Authority is a self supporting government body which derives its revenues from the sale of fuels, leasing of property and concession revenue.

#### IV. ESTIMATED ECONOMIC IMPACT ON INDIVIDUALS, BUSINESS, OR GOVERNMENTS:

Advantages: This enabling legislation change restates existing methods of election and brings it into the current legislation, providing an easy manner of locating the information. This information was the last remaining provision of the original enabling legislation, 63-1207, and allows for immediate access to the necessary information. Without this change, the manner of election remains the same, but it cannot be readily found through ordinary research methods.

Disadvantages: None.

### V. ESTIMATED IMPACT UPON COMPETITION AND THE OPEN MARKET FOR EMPLOYMENT:

The Authority is by federal regulation, the sole provider of aviation fuels on site. Therefore there is no competition. The Authority already competes with commercial development. This Enabling Legislation change will not have an impact of increasing or decreasing that competition.

## VI. DATA AND METHOD USED IN MAKING ESTIMATES [INCLUDE SOURCE(S) OF DATA]:

The changes requested in the Enabling Legislation do not involve an economic impact or change market competition.

DATE: January 4, 2013

PREPARED BY:

(Must be Signed by Prebarer)

**TITLE: Executive Director** 

REPRESENTING: Charlotte County Airport Authority

PHONE: 941-639-1101 ext. 101

E-Mail Address: gquill@flypgd.com

Date Received:	

# CHARLOTTE COUNTY LEGISLATIVE DELEGATION FXPLANATORY MEMORANDUM PROPOSED LOCAL LEGISLATION

Attach a copy of Explanatory Memorandum and Economic Impact Statement to the face of your local bill; submit 13 copies, including the forms with original signatures.

- I. Authority/Individual Submitting Proposed Legislation:
  - A. Name of Applicant: Charlotte County Airport Authority
  - B. Contact: Gary P. Quill, Executive Director
  - C. Address: 28000 A-1 Airport Road, Punta Gorda, FL 33982
  - D. Telephone: 941-639-1101 ext. 101
  - E. Bill Prepared by/Telephone: Gary P. Quill/941-639-1101
  - II. Signature of Delegation Members Sponsoring Proposal:

Representative

\_District No.\_75\_

-72

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District No. 30\_

III. Brief Description of Proposed Legislation (Abbreviated title):

This act may be cited as the Charlotte County Airport Authority Act. The proposed legislation clarifies Membership, Appointment, Term of Office, Section 4, page 2 of the document to conform with the last remaining provision of the original enabling legislation, 63-1207, and repeals that original legislation.

IV. Statement of Purpose/Need for Proposed Legislation:

An act relating to the Charlotte County Airport Authority; codifying, amending, reenacting and repealing chapter 63-1207 Laws of Florida; revising and providing for qualification of members.

This proposed legislation will update the current enabling legislation, 2011-263, to accurately reflect the existing method of election, as set forth in the original legislation 63-1207, which has never been repealed. This update will allow for immediate access to this essential information without need for extensive research, as is currently necessary.

V. Economic Impact: Complete the attached Economic Impact Statement.

There will be no economic impact because this legislation simply updates the current legislation to restate the last existing provision of the original enabling legislation and bringing it into conformity with the current legislation.

Each authority or individual whose bill is accepted for filing by the members of the Charlotte County Legislative Delegation must also provide two certified affidavits showing proof of publication of the title thereof in a newspaper of general circulation one time only in the county or counties where the matter to be affected shall be situated at least 30 days before introduction.

HB 949 2013

A bill to be entitled

An act relating to Charlotte County; amending chapter 98-508, Laws of Florida, as amended; revising provisions for the election of members of the Charlotte County Airport Authority; providing for the members to be known as commissioners; repealing s. 2 of chapter 63-1207, Laws of Florida, relating to obsolete provisions for the election of members of the Charlotte County Development Commission; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 4 of chapter 98-508, Laws of Florida, as amended by chapter 2011-263, Laws of Florida, is amended to read:

Section 4. Membership, appointment term of office.—The authority shall be composed of five members, also known as commissioners, one from each Charlotte County commission district, who are elected in the same manner as county officials, including partisan affiliation. Elections shall take place according to the following schedule:

- (1) Commissioners in odd-numbered districts shall be elected every 4 years, beginning with the 2016 general election.
- (2) Commissioners in even-numbered districts shall be elected every 4 years, beginning with the 2014 general election.

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Elected commissioners shall take office at the first meeting of the commission after the general election. Each candidate for the office of commissioner of the authority must reside in the district from which such candidate seeks election for at least 6 months immediately before the time of qualifying to run for that office as prescribed in this section. At each general election, the members of the authority shall be elected for a term of 4 years, and shall take office immediately upon election. Election of members of the authority shall be as prescribed by the general election laws of Florida.

Section 2. Section 2 of chapter 63-1207, Laws of Florida, is repealed.

Section 3. This act shall take effect upon becoming a law.

#### HOUSE OF REPRESENTATIVES LOCAL BILL STAFF ANALYSIS

BILL #:

HB 977

St. Lucie County Mosquito Control District, St. Lucie County

SPONSOR(S): Harrell

TIED BILLS:

**IDEN./SIM. BILLS:** 

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Local & Federal Affairs Committee		Lukis AL	Rojas JR
2) State Affairs Committee		_	(

#### **SUMMARY ANALYSIS**

HB 977 seeks to revise the boundaries of the St. Lucie County Mosquito Control District (District) in three ways.

First, the bill revises the District's boundaries to reflect a previous change in boundary to St. Lucie County. The District is wholly located within and has the same board as St. Lucie County. Therefore, the District boundaries cannot surpass those of the County.

During the 2012 regular session, the Florida Legislature passed CS/SB 800 that will transfer a 129-acre area known as Beau Rivage, from St. Lucie County to Martin County. As Beau Rivage is located within the boundaries of the District, the land transfer will leave the District boundaries extending beyond St. Lucie County's boundaries—an area outside of the board's jurisdiction.

The 2012 land transfer of Beau Rivage becomes final on July 1, 2013. On that date, the District will cease to provide mosquito control services to Beau Rivage and those responsibilities will transfer to Martin County. HB 977 is a technical fix to revise and realign the District's boundaries with those of St. Lucie County to reflect the transfer of Beau Rivage.

Second, HB 977 revises the District's boundaries to reflect the inclusion of the Aero Acres Subdivision. Aero Acres' residents voted by referendum on November 8, 1996 to include themselves within the District. However, Aero Acres was inadvertently excluded from the District's legal boundary description during the codification of the District in 2003.

Third, the bill revises the District's boundaries to include land that is singly owned by the Riverland/Kennedy DRI project, who voluntarily requested Mosquito Control Services.

The District's boundaries may only be amended by special act of the Legislature.

This act shall take effect upon becoming law.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0977.LFAC.DOCX

**DATE**: 3/12/2013

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Background on St. Lucie County Mosquito Control District**

The St. Lucie County Mosquito Control District (District) is a special taxing district that the Florida Legislature created by special act on May 19, 1953. Some pertinent characteristics about the District include the following:

- The District is wholly located within and has the same governing board as the St. Lucie Board of County Commissioners. Therefore, it is a dependent special district.<sup>2</sup>
- The District receives its funding through ad valorem taxation.<sup>3</sup>
- 3) The District boundaries currently cover 301 square miles.<sup>4</sup>
- 4) The District provides the following services:
  - spraying adult mosquitos with pesticide;
  - reduction of mosquito breeding habitats;
  - control of mosquito larvae where possible;
  - monitoring of mosquitos and viruses they may carry;
  - · measurement and analysis of environmental education; and
  - public use of impounded wetland parks.<sup>5</sup>

#### **Present Situation**

Three situations direct revision of the District's boundaries.

The first situation deals with a boundary change to St. Lucie County. During the 2012 legislative session, the Florida Legislature passed CS/SB 800, which among other things, will transfer a 129-acre piece of property known as Beau Rivage, from St. Lucie County to Martin County, effective July 1, 2013. CS/SB 800 did not address the District's boundaries—it only addressed the St. Lucie County boundaries and Martin County boundaries. Therefore, once the Beau Rivage land transfer becomes effective on July 1, the District's boundaries will extend further than the St. Lucie County boundaries.

Consequently, after that date Beau Rivage will be outside of the District's jurisdiction. As noted above, the District's board is the same as the St. Lucie County Board of County Commissioners and only has jurisdiction within St. Lucie County.<sup>8</sup>

Thus, on July 1, 2013, the 550-plus Beau Rivage residents will no longer receive mosquito services from the District and will begin to receive mosquito services from Martin County mosquito control. The Beau Rivage residents will cease paying the District for those services and will instead pay Martin County. The bill is a technical fix to reflect this upcoming change.

STORAGE NAME: h0977.LFAC.DOCX

**DATE: 3/12/2013** 

<sup>&</sup>lt;sup>1</sup> Ch. 2003-365, L.O.F.

<sup>&</sup>lt;sup>2</sup> Section 189.403(2)(a), F.S.

<sup>&</sup>lt;sup>3</sup> This information was obtained from the Department of Economic Opportunity's website:

http://dca.deo.myflorida.com/fhcd/sdip/OfficialListdeo/report.cfm

<sup>&</sup>lt;sup>4</sup> This information was received from the St. Lucie County website: http://www.stlucieco.gov/mosquito/index.htm <sup>5</sup> *Id*.

<sup>&</sup>lt;sup>6</sup> Ch. 2012-45, L.O.F.

<sup>&</sup>lt;sup>7</sup> *Id*.

<sup>&</sup>lt;sup>8</sup> Ch. 2003-365, L.O.F.

<sup>&</sup>lt;sup>9</sup> Phone conversation with St. Lucie County Mosquito District director, James David, on 3/8/13.

The second situation deals with the addition to the District of an area known as Aero Acres. Aero Acres' residents voted by referendum on November 8, 1996 to include themselves within the District;<sup>11</sup> however, Aero Acres was inadvertently excluded from the District's legal boundary description during the District's codification in 2003.<sup>12</sup>

Aero Acres is a residential airpark comprised of 68 lots ranging in size from 1.23 acres to 2.66 acres. Aero acres is not directly attached to the current district boundaries, however, its unique status as a residential airpark surrounded by agricultural land removes cause for concern that neighboring communities are not receiving similar services. Aero Acres residents have been paying for and receiving mosquito services from the District since the 1996 referendum. Therefore, the bill's proposed boundary change is a technical fix to reflect the District's current practice.

The third situation involves a voluntary request by the Riverland/Kennedy DRI property owner, to add that land to the District. Riverland/Kennedy is the sole owner of the parcel, which was annexed into the City of Port St. Lucie in 2004.<sup>14</sup>

#### **Effect of Changes**

HB 977 revises the District's boundaries to reflect the situations described above. In sum, the bill does the following:

- 1) removes Beau Rivage, and therefore keeps the boundaries correct and consistent with the St. Lucie County boundaries;
- 2) formally includes the Aero Acres subdivision, which voters added to the District in 1996; and
- 3) adds the Riverland/Kennedy DRI to the District.

The bill does not serve any other purpose.

The District's boundaries may only be amended by special act of the Legislature. 15

This act shall take effect upon becoming law.

#### **B. SECTION DIRECTORY:**

Section 1: Amends ch. 2003-365, L.O.F., to revise the St. Lucie County Mosquito Control District's boundaries.

Section 2: Provides an effective date.

#### II. NOTICE/REFERENDUM AND OTHER REQUIREMENTS

A. NOTICE PUBLISHED? Yes [X] No []

IF YES, WHEN? January 23, 2013

WHERE? The St. Lucie News-Tribune, a daily newspaper of general circulation, published in St. Lucie County, Florida.

<sup>&</sup>lt;sup>11</sup> See, 1996 Aero Acres Referendum. (Copy filed with Local and Federal Affairs Committee)

<sup>&</sup>lt;sup>12</sup> Ch. 2003-365, L.O.F.

<sup>&</sup>lt;sup>13</sup> See, Aero Acres website: http://misco.net/.

<sup>&</sup>lt;sup>14</sup> Copy of Ordinance 04-67 filed in Local and Community Affairs Committee

<sup>&</sup>lt;sup>15</sup> Ch. 2003-365, L.O.F.

- B. REFERENDUM(S) REQUIRED? Yes [] No [X] IF YES, WHEN?
- C. LOCAL BILL CERTIFICATION FILED? Yes, attached [X] No []
- D. ECONOMIC IMPACT STATEMENT FILED? Yes, attached [X] No []

#### **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES: None.
- B. RULE-MAKING AUTHORITY: None.
- C. DRAFTING ISSUES OR OTHER COMMENTS: None.
  - IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

None.



## SCRIPPS TREASURE COAST NEWSPAPERS

St. Lucie News-Tribune 600 Edwards Road, Ft Pierce, FL 34982

#### AFFIDAVIT OF PUBLICATION

TATE OF FLORIDA DUNTY OF ST. LUCIE

&WALKER, PA

efore the undersigned authority personally appeared, Sherri Cipriani, who on oath says that she is Classified Inside Sales anager of the St. Lucie News-Tribune, a daily newspaper published at Fort Pierce in St. Lucie County, Florida: that the tached copy of advertisement was published in the St. Lucie News-Tribune in the following issues below. Affiant further says at the said St Lucie News-Tribune is a newspaper published in Fort Pierce, in said St. Lucie County, Florida, and that said swapaper has herelofore been continuously published in said St. Lucie County, Florida, daily and distributed in St. Lucie ounty, Florida, for a period of one year next preceding the first publication of the attached copy of advertisement; and affiant rither says that she has neither paid or promised any person, firm or corporation any discount, rebate, commission or refund for e purpose of securing this advertisement for publication in the said newspaper. The St. Lucie News-Tribune has been entered i Periodical Matter at the Post Offices in Fort Pierce, St. Lucie County, Florida and has been for a period of one year next ecceding the first publication of the attached copy of advertisement.

CustomerAd NumberPub DateCopylinePO #LEWIS, LONGMAN24789871/23/2013NOTICEMOSQUITO CONTROL

NEWSPAPER E-Sheet® LEGAL NOTICE ATTACHED

DO NOT SEPARATE PAGES

ORIGINAL



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S/S01/St Lucie News Tribune	Section/Page/Zone:	1 x 30
Transient	Advertiser:	
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#### **HOUSE OF REPRESENTATIVES**

# 2013 LOCAL BILL CERTIFICATION FORM

BILL #:	HB 917
SPONSOR (S):	Rep. Gayle Harrell
RELATING TO:	St. Lucie County Mosquito Control District (St. Lucie County) (Indicate Area Affected (City, County, or Special District) and Subject)
NAME OF DELEGATI	ON: St. Lucie County
CONTACT PERSON:	Carrie Lira (Sen. Negron's office)
PHONE NO:	(772) 219-1665
considers a local in bill cannot be accessed area affected for the arguments of the leg public hearing or a Community & Milling (1) Does the continance of a	olicy requires that three things occur before a committee or subcommittee of the House bill: (1) The members of the local legislative delegation must certify that the purpose of the complished at the local level; (2) the legislative delegation must hold a public hearing in the he purpose of considering the local bill issue(s); and (3) the bill must be approved by a sislative delegation, or a higher threshold if so required by the rules of the delegation, at the lat a subsequent delegation meeting. Please submit this completed, original form to the tary Affairs Subcommittee as soon as possible after a bill is filed.  It lelegation certify that the purpose of the bill cannot be accomplished by local governing body without the legal need for a referendum?
YE	S [X] NO [ ]
(2) Did the de	legation conduct a public hearing on the subject of the bill?
Date hearing held:	
	Kight Center, Main Campus of Indian River State College
YES	ill formally approved by a majority of the delegation members?  S [X] NO [ ]  a 10 of the State Constitution prohibits passage of any special act unless notice of Intention
to seek enactme	nt of the bill has been published-as provided by general law (s. 11. 02, F. S.) or the act is ke effect only upon approval by referendum vote of the electors in the area affected.
Notice published: Where? Referendum in lieu of	notice requirement been met? YES [] NO [] DATE County publication: YES [] NO [X]

- III. Article VII, Section 9(b) of the State Constitution prohibits Passage of any bill creating a special taxing district, or changing the authorized millage rate for an existing special taxing district, unless the bill subjects the taxing provision to approval by referendum vote of the electors in the area affected.
  - (1) Does the bill create a special district and authorize the district to impose an ad valorem tax?

YES [] NO [X] NOT APPLICABLE []

(2) Does this bill change the authorized ad valorem millage rate for an existing special district?

YES [] NO [X] NOT APPLICABLE []

If the answer to question (1) or (2) is YES, does the bill require voter approval of the ad valorem tax prov1sion(s)?

YES [] NO []

Note: House policy requires that an Economic Impact Statement for local bills be prepared at the local level and be submitted to the Community & Military Affairs Subcommittee.

Delegation Chair (Original Signature)

Date

Joe Negron

Printed Name of Delegation Chair

# HOUSE OF REPRESENTATIVES 2013 ECONOMIC IMPACT STATEMENT FORM

House local bill policy requires that no local bill will be considered by a committee or a subcommittee without an Economic Impact Statement. This form must be prepared at the LOCAL LEVEL by an individual who is qualified to establish fiscal data and impacts. Please submit this completed, original form to the Local and Federal Affairs Committee as soon as possible after a bill if filed. BILL #: SPONSOR(S): Rep. Gayle Harrell **RELATING TO:** St. Lucie County Mosquito Control District (St. Lucie County) [Indicate Area Affected (City, County or Special District) and Subject] 1. ESTIMATED COST OF ADMINISTRATION, IMPLEMENTATION, AND ENFORCEMENT: Expenditures: 11. ANTICIPATED SOURCE(S) OF FUNDING: FY 12-13 FY 13-14 Federal: \$0 \$0 State: \$0 \$0

III. ANTICIPATED NEW, INCREASED, OR DECREASED REVENUES:

Revenues: FY 12-13 FY 13-14 \$0 \$0

\$0

\$0

IV. ESTIMATED ECONOMIC IMPACT ON INDIVIDUALS, BUSINESS, OR GOVERNMENTS:

Advantages: None

Local:

Disadvantages: No

None

٧.	<b>ESTIMATED IMPACT UPON COMPETITION AND THE</b>	OPEN MARKET FOR
	EMPLOYMENT: None	

VL DATA AND METHOD USED IN MAKING ESTIMATES [INCLUDE SOURCE(S) OF DATA]: Prior experience representing special districts and personal experience with local government finances.

PREPARED BY: for terry lewis 12/71 [Must be signed by Preparer Date

TITLE: Legislative Counsel

REPRESENTING: St. Lucie County

PHONE: (850) 222-5702

E-Mail Address: tlewis@llw-law.com

A bill to be entitled
An act relating to St. Lucie County Mo

An act relating to St. Lucie County Mosquito Control District, St. Lucie County; amending chapter 2003-365, Laws of Florida; revising the boundaries of the district; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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10 11 Section 1. Section 1 of section 3 of chapter 2003-365, Laws of Florida, is amended to read:

Section 1. District boundaries.—A special taxing district, lying wholly in St. Lucie County, to be known as the St. Lucie County Mosquito Control District, is described as follows:

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Beginning at the Northeast corner of Section 3,
Township 34 South, Range 40 East; thence West to the
Northwest corner of Section 3, Township 34 South,
Range 38 East; thence South to the Southwest corner of
Section 34, Township 34 South, Range 38 East; thence
East to the Southwest corner of Section 36, Township
34 South, Range 38 East; thence South to the Southeast
corner of Northeast 1/4 of Section 11, Township 36
South, Range 38 East; thence West to the Northwest
corner of the Southeast 1/4 of Section 11, Township 36
South, Range 38 East; thence South to the Southwest
corner of the Southeast 1/4 of Section 11, Township 36
South, Range 38 East; thence East to the Southwest
corner of Section 10, Township 36 South, Range 39

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East; thence South to the Southwest corner of Section 34, Township 37 South, Range 39 East; thence East to the Southeast corner of Section 36, Township 37 South, Range 40 East; thence North on the east line of said Section 36 and Section 25, Township 37 South, Range 40 East, 6,459 feet to a point lying within the water body of the North Fork of the St. Lucie River; thence departing said line within the North Fork of the St. Lucie River a bearing direction (State Plane Coordinate System, Florida East Zone) of N 41° 04' W, a distance of 6,155 feet, more or less, to a point lying within the water body of the North Fork of the St. Lucie River; thence departing said point a bearing direction (State Plane Coordinate System, Florida East Zone) N 45° 16' East, a distance of 2,355 feet, more or less, to a point intersecting with the north shore of the North Fork of the St. Lucie River and the west edge of the Howard Creek as concurrent with the City of Port St. Lucie municipal boundary limits; thence departing said intersecting shore and edge lines following along the City of Port St. Lucie municipal boundary line north along the west edge of Howard Creek to the south line of the northeast quarter of Section 24, Township 37 South, Range 40 East; thence East along said south line of the northeast quarter to the intersection of the east 924.15 feet of Section 24, Township 37 South, Range 40 East; thence North along said east 924.15-foot line of Section 24,

Page 2 of 9

57 Township 37 South, Range 40 East, to the intersection of the north line of the south 508.15 feet of the 58 northeast quarter of Section 24, Township 37 South, 59 60 Range 40 East; thence East along said south 508.15foot line of the northeast quarter of said Section 24, 61 62 Township 37 South, Range forty East, to an 63 intersection with the East line of Township thirty-64 seven South, Range 40 East; thence North along the east line of Sections 24 and 13, Township 37 South, 65 66 Range 41 East to the southwest corner of Section 7, Township 37 South, Range 41 East; thence East 67 following the Section lines to the water's edge of the 68 69 Atlantic Ocean; thence meandering said water's edge 70 Northwesterly to the point of beginning. 71 72 AND 73 74 Aero Acres Subdivision as recorded in Plat Book 27 at 75 pages 14 thru 14D of the public records of St. Lucie 76 County, Florida. 77 78 thence North to the Southwest corner of Section 7, 79 Township 37 South, Range 41 East; thence East 80 following the Section lines to the water's edge of the 81 Atlantic Ocean; thence meandering said water's edge 82 Northwesterly to the point of beginning. 83 84 AND

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88 89 A parcel of land of land lying in Sections 4, 5, 8, 9, 10, 16 and 17, Township 37 South, Range 39 East, and Section 33, Township 36 South, Range 39 East, St. Lucie County, Florida, said parcel being more particularly described as follows:

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Begin at the intersection of the centerline of Gatlin Boulevard (also being the north line of Section 15) and the westerly limits of Gatlin Boulevard Right-of-Way and the westerly limits of those lands described in an Order of Taking dated July 24, 1979 and recorded in Official Record Book 311 at Pages 2946 through 2952, inclusive, Public Records of St. Lucie County, Florida, and as shown on the Florida Department of Transportation Right-of-Way maps for State Road #9. (I-95), Section 94001-2412, dated 6/2/77, with last revision of 9/11/79; thence South 89 degrees 57 minutes 05 seconds West, a distance of 7702.12 feet; thence South 00 degrees 05 minutes 46 seconds West, a distance of 757.53 feet; thence South 89 degrees 57 minutes 43 seconds West, a distance of 1159.20 feet; thence North 00 degrees 40 minutes 03 seconds East, a distance of 152.60 feet; thence North 54 degrees 52 minutes 19 seconds East, a distance of 153.89 feet; thence North 11 degrees 24 minutes 07 seconds East, a distance of 156.51 feet; thence North 14 degrees 02 minutes 38 seconds West, a distance of 439.20 feet; to

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the beginning of a curve concave southerly, having a radius of 200.00 feet and a central angle of 130 degrees 29 minutes 58 seconds, thence northerly, westerly and finally southerly along the arc of said curve to the left, a distance of 455.53 feet to the curves end; thence South 35 degrees 27 minutes 24 seconds West, a distance of 161.00 feet; thence South 89 degrees 57 minutes 05 seconds West, a distance of 1118.66 feet; thence North 43 degrees 15 minutes 34 seconds West, a distance of 1.86 feet; thence North 09 degrees 54 minutes 33 seconds East, a distance of 528.17 feet; thence North 62 degrees 56 minutes 57 seconds East, a distance of 710.69 feet; thence North 39 degrees 35 minutes 38 seconds West, a distance of 373.81 feet; thence South 80 degrees 50 minutes 18 seconds West, a distance of 92.33 feet; thence North 00 degrees 09 minutes 21 seconds East, A distance of 4587.82 feet; to the southeasterly line of Grove No. 3, as recorded in O.R. Book 383, at Page 1059, St. Lucie County Public Records (Special Warranty Deed from A. Duda & Sons, Inc. to D & M Indian River Groves) thence along said southerly and easterly line of Grove No. 3 the following courses and distances: North 74 degrees 07 minutes 42 seconds East, a distance of 3624.15 feet; thence North 02 degrees 40 minutes 30 seconds West; a distance of 853.63 feet; thence North 03 degrees 34 minutes 36 seconds East, a distance of 264.67 feet; thence North 11 degrees 39

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minutes 14 seconds East, a distance of 299.59 feet; thence North 05 degrees 52 minutes 55 seconds East, a distance of 655.21 feet; thence North 13 degrees 31 minutes 07 seconds East, a distance of 422.94 feet; thence departing said Grove No. 3, continue North 13 degrees 31 minutes 07 seconds East, a distance of 51.88 feet; thence North 74 degrees 14 minutes 30 seconds East; a distance of 2525.46 feet; thence North 76 degrees 04 minutes 00 seconds East, a distance of 1244.50 feet; thence North 65 degrees 11 minutes 40 seconds East, a distance of 178.59 feet; thence North 59 degrees 06 minutes 39 seconds East, a distance of 424.13 feet; thence North 73 degrees 43 minutes 15 seconds East, a distance of 14.12 feet; thence South 50 degrees 55 minutes 52 seconds East, a distance of 7.43 feet; thence North 56 degrees 01 minutes 38 seconds East, a distance of 31.64 feet; thence North 33 degrees 56 minutes 01 seconds East, a distance of 30.15 feet; thence North 54 degrees 34 minutes 18 seconds East, a distance of 298.73 feet; thence North 85 degrees 53 minutes 58 seconds East, a distance of 132.02 feet; thence North 70 degrees 54 minutes 26 seconds East, a distance of 143.67 feet; thence North 56 degrees 25 minutes 29 seconds East, a distance of 121.35 feet; thence North 66 degrees 21 minutes 07 seconds East, a distance of 557.84 feet; thence South 00 degrees 35 minutes 12 seconds West along the northerly prolongation of the East line of the

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northeast quarter of said Section 4, a distance of 271.44 feet to the northeast corner of Section 4; thence continue South 00 degrees 35 minutes 12 seconds West, along the East line of said Section 4, a distance of 2833.04 feet to the East quarter corner of said Section 4; thence South 00 degrees 36 minutes 27 seconds West, a distance of 2651.97 feet to the northwest corner of Section 10; thence North 89 degrees 54 minutes 10 seconds East along the North line of said Section 10, a distance of 1793.84 feet; to a point of intersection with the westerly Right-of-Way line of said I-95 and the said westerly line of the lands described in the Order of Taking dated July 24, 1979 and recorded in Official Record Book 311 at Pages 2946 through 2952, inclusive, and with a nontangent curve, concave easterly, having a radius of 5983.58 feet and central angle of 23 degrees 41 minutes 41 seconds, thence along the westerly line of said I-95 Right-of-Way and along the said westerly line of the lands described in the Order of Taking, dated July 24, 1979, the following courses and distance: thence southerly along the arc of said curve to the left, a distance of 2474.52 feet, said arc subtended by a chord which bears South 06 degrees 56 minutes 28 seconds East, a distance of 2456.92 feet to the curves end; thence South 18 degrees 47 minutes 19 seconds East, a distance of 714.03 feet; thence South 14 degrees 47 minutes 19 seconds East, a distance of

Page 7 of 9

510.88 feet; thence South 07 degrees 32 minutes 07 197 198 seconds East, a distance of 374.37 feet; thence South 06 degrees 58 minutes 16 seconds West, a distance of 199 200 373.49 feet; thence South 15 degrees 33 minutes 28 201 seconds West, a distance of 491.49 feet; thence South 202 34 degrees 39 minutes 50 seconds West, a distance of 203 207.78 feet; thence South 70 degrees 02 minutes 50 seconds West, a distance of 289.50 feet; thence South 204 205 00 degrees 01 minutes 45 seconds West, a distance of 206 64.09 feet; thence South 82 degrees 24 minutes 53 207 seconds West, a distance of 317.56 feet; thence North 208 89 degrees 58 minutes 15 seconds West, a distance of 209 372.63 feet; thence North 89 degrees 58 minutes 15 210 seconds West, a distance of 262.61 feet; thence South 211 00 degrees 01 minutes 45 seconds West, a distance of 212 100.00 feet, to the Point of Beginning. 213 214 AND 215 216 A parcel of land of land lying in Section 16, 20, 21, 217 28, 29 and 33, Township 36 South, Range 39 East, St. 218 Lucie County, Florida, said parcel being more 219 particularly described as follows: 220 221 Begin at the intersection of the Southeasterly right 222 of way line of the FEC Railroad and the Northeasterly 223 right of way line of the SFWMD Canal C-24; thence 224 Southeasterly along said Northeasterly right of way

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HB 977

225 line of the C-24 to the intersection of the East Line 226 of Section 33, Township 36 South, Range 39 East; thence North along the East line of Sections 33, 28, 227 21 AND 16, Township 36 South, Range 39 East to the 228 229 intersection of the Southeasterly right of way line of 230 the FEC Railroad; thence Southwesterly along said Southeasterly right of way line to the Point of 231 232 Beginning. 233 234 AND 235 236 Sections 19, 20, 21, 28 and 33, Township 37 south, 237 Range 39 East. 238 239 AND 240 All that part of Sections 16, 17, and 18, Township 37 241 South, Range 39 East lying 23 feet south of the North 242 243 line of lands described in Orb 477, Page 560 of the 244 Public Records of St. Lucie County, Florida. 245 Section 2. This act shall take effect upon becoming a law.

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2013



## COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 977 (2013)

Amendment No. 1

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED $\underline{\hspace{1cm}}$ (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Local & Federal Affairs
1 2	Committee/Subcommittee hearing bill: Local & Federal Affairs Committee
2	Committee
3	Committee
2 3 4	Committee Representative Harrell offered the following:
2 3 4 5	Committee Representative Harrell offered the following:  Amendment

#### HOUSE OF REPRESENTATIVES LOCAL BILL STAFF ANALYSIS

BILL #: HB 1007 Lee County Tourist Development Council, Lee County

SPONSOR(S): Rodrigues

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Local & Federal Affairs Committee		Baker	Rojas 🦯 🤨
2) Economic Affairs Committee			

#### **SUMMARY ANALYSIS**

The bill changes the composition of the Lee County Tourist Development Council (Council). Pursuant to s. 125.0104, F.S., the Council consists of nine members who are appointed by the county governing board. Currently, two of those nine members must be elected city officials, one of which must be from the most populous city in Lee County, which is presently the City of Cape Coral.

The bill changes the composition of one of those two member seats so that one will be an elected city official from the city generating the highest tourist development tax revenue, and every other year would rotate to the city generating the second highest tourist tax revenue. Further, the bill would require the second of those two seats to rotate among the other cities in the county.

The bill expressly applies only to the two members it affects, but not the other seven members of the Council. The bill also states that s. 125.0104, F.S., continues to apply to the Council except as the bill provides.

According to House Rule 5.5(b), a local bill providing an exemption from general law may not be placed on the Special Order Calendar for expedited consideration. The provisions of House Rule 5.5(b) may apply to this bill.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1007.LFAC.DOCX

**DATE**: 3/7/2013

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Present Situation**

#### State's requirement for participating counties

Lee County has established the Lee County Tourist Development Council (Council) by an ordinance adopted pursuant to the Legislature's grant of power in s. 125.0104, F.S.<sup>1</sup>

Florida law permits a county that levies a tourist development tax to create an advisory council for the purpose of reviewing the use of that county's tax revenue.<sup>2</sup> The county governing board's creation of that council must be by ordinance. The council must perform the duties required by that county ordinance, including making recommendations to the county as to

- 1) efficient operation of special projects,
- 2) uses for the tourist development tax revenue, and
- 3) any expenditures the council deems unauthorized.3

Florida law requires the county governing board to implement proper administrative and judicial measures to comply with the tourist development tax statute.<sup>4</sup>

#### Appointment of the Council

Currently, pursuant to s. 125.0104(4)(e), F.S., the Council members are appointed by the governing board of the county. The Council's structure is as follows:<sup>5</sup>

- Two Council members must be elected city officials, at least one of whom must be from the most populous city in the county or special taxing district in which the tourist development tax is levied.
- The Council chair may be the chair of the county board or a member of the county board appointed by the county board chair,
- Six Council members shall be persons involved in the tourist industry with an interest in tourist development, of which three to four members must be owners or operators of tourist accommodations in the county and subject to the tax.

The City of Cape Coral currently holds the member seat reserved for the most populous city in Lee County. The other municipalities in Lee County are Fort Myers, Fort Myers Beach, Bonita Springs, and Sanibel.

Council members must serve staggered terms of four years, and the Council must meet at least quarterly.<sup>6</sup>

<sup>&</sup>lt;sup>1</sup> See 07-28 Ordinances, Lee County, available at

http://www.leegov.com/gov/BoardofCountyCommissioners/ordinances/Pages/default.aspx (scroll to "2007"; click "07-28" otherwise known as Tourist Development Tax) (last visited Mar. 8, 2013).

<sup>&</sup>lt;sup>2</sup> Section 125.0104(4)(e), F.S. (tourist development tax; procedure for levying; authorized uses; referendum; enforcement).

<sup>&</sup>lt;sup>3</sup> *Id*.

<sup>&</sup>lt;sup>4</sup> *Id*.

<sup>&</sup>lt;sup>5</sup> See s. 125.0104(4)(e), F.S.

#### **Effect of Proposed Changes**

#### Two municipal memberships on the Council

The bill creates an exception to the requirements for Council appointments found in s. 125.0104(4)(e), F.S. Those current provisions require that one of the nine memberships is reserved for the most populous city in the county, and that one other membership shall rotate among the remaining cities in Lee County.

#### First seat

The bill directs that one of those two memberships be appointed to one of the two highest tourist-tax-generating cities. Determining the identity of the highest tourist tax generators is made from the prior two fiscal years. Every two years, that first seat is rotated between the two highest tax generating cities. Currently, the City of Cape Coral holds this first seat by virtue of being the most populous city in Lee County.<sup>7</sup> The bill would instead permit the two cities that earn the highest tourist tax revenue to rotate within this seat, perhaps to the exclusion of the City of Cape Coral.

#### Second Seat

The bill would put into law what is the current practice for appointing the second seat. According to the bill, the second of the two seats would be appointed to a remaining city in Lee County after filling the first seat. The second seat would rotate every two years. Currently, the four cities who are not selected to sit on the first seat, namely Sanibel, Fort Myers, Fort Myers Beach and Bonita Springs must share this second seat by rotation every two years. This procedure is not expressed in s. 125.0104(4)(e), F.S. or the implementing ordinance.<sup>8</sup>

#### Securing the terms of other Council members

The bill provides that it does not interrupt the current terms of any Council members who are not in the seats reserved for the two elected city officials.

#### Limiting the exception created by the bill

The bill states that unless the bill itself provides otherwise, s. 125.0104, F.S., applies to the Council. Therefore, provisions relating to the other seven members of the Council remain unchanged. The duties of the Council would also remain unchanged.

#### **B. SECTION DIRECTORY:**

- Section 1: Creates an exception to general law that would change the appointment of two seats on the Lee County Tourist Development Council.
- Section 2: Provides an effective date upon becoming law.

<sup>8</sup> See 07-28, Ordinances, Lee County, supra n. 1.

STORAGE NAME: h1007.LFAC.DOCX

**DATE**: 3/7/2013

<sup>&</sup>lt;sup>7</sup> In 2011, the City of Cape Coral's population was 155,158. 2011 Demographic and Income Profile Summary, Cape Coral, Florida, available at http://www.capecoral.net/en-us/business/siteselection/capecoraldemographics.aspx (click "2011 Demographic and Income Profile Summary) (last visited Mar. 9, 2013).

#### II. NOTICE/REFERENDUM AND OTHER REQUIREMENTS

A. NOTICE PUBLISHED? Yes [x] No []

IF YES, WHEN? January 25, 2013

WHERE? The News-Press, a daily newspaper of general circulation in Lee County.

B. REFERENDUM(S) REQUIRED? Yes [] No [x]

IF YES, WHEN?

- C. LOCAL BILL CERTIFICATION FILED? Yes, attached [x] No []
- D. ECONOMIC IMPACT STATEMENT FILED? Yes, attached [x] No []

#### III. COMMENTS

A. CONSTITUTIONAL ISSUES:

None.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

House Rule 5.5(b) states that a local bill providing an exemption from general law may not be placed on the Special Order Calendar for expedited consideration. House Rule 5.5(b) may apply to this bill since s. 125.0104, F.S., is a general law that would otherwise apply to the Council's membership and this bill seeks to change the Council's current composition.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

#### THE NEWS-PRESS

Published every morning Daily and Sunday Fort Myers, Florida

#### **Affidavit of Publication**

STATE OF FLORIDA COUNTY OF LEE

Before the undersigned authority, personally appeared **Kathy Allebach** who on oath says that he/she is the **Legal Assistant** of the News-Press, a daily newspaper, published at Fort Myers, in Lee County, Florida; that the attached copy of advertisement, being a

Display

In the matter of:

Notice of Legislation

In the court was published in said newspaper in the issues of

January 25, 2013

Affiant further says that the said News-Press is a paper of general circulation daily in Lee, Charlotte, Collier, Glades and Hendry Counties and published at Fort Myers, in said Lee County, Florida and that said newspaper has heretofore been continuously published in said Lee County; Florida, each day, and has been entered as a second class mail matter at the post office in Fort Myers in said Lee County, Florida, for a period of one year next preceding the first publication of the attached copy of the advertisement; and affiant further says that he/she has neither paid nor promised any person, firm or corporation any discount, rebate, commission or refund for the purpose of securing this advertisement for publication in the said newspaper.

Sworn to and subscribed before me this 25th day of January, 2013.

by Kathy Allebach

personally known to me or who has produced

as identification, and who did or did not take an oath.

Notary Public V LOA

Print Name: Deanna Crews

My commission Expires: March 21, 2016

187 CONSTRUCTOR SERVICES
187 CONSTRUCTOR SERVICES
187 2020153
187 2020153

# LEE COUNTY

#### NOTICE OF LEGISLATION

TO WHOM IT MAY CONCERN: Notice is hereby given of intent to seek legislation before the 2013 Legislature, or 2013 Legislature Sessions, or 2013 Legislature and any Special or Extended Sessions relating to the Lee County Tourist Development Council, Lee County; revising the membership of the council; providing the effective date for such changes in council membership; providing an effective date.

BOARD OF COUNTY COMMISSIONERS OF LEE COUNTY, FLORIDA

Westen Ref #D012513-20

### **HOUSE OF REPRESENTATIVES**

### 2013 LOCAL BILL CERTIFICATION FORM

BILL #:	HB 1007				
SPONSOR(S):	Representative Ray Rodrigues (76)				
RELATING TO:	Lee County Tourist Development Council membership composition				
	[Indicate Area Affected (City, County, or Special District) and Subject]				
	ATION: Lee County				
CONTACT PERSO	DN: Charlotte Gammie				
PHONE NO.: <u>(23</u>	9) 694-0161 E-Mail: <u>charlotte.gammie@myfloridahouse.gov</u>				
I. House local aconsiders a lecannot be aconsidered for the legislative or at a subseconficial aconsidered for the legislative or at a subseconficial for the legislative for the legislative for at a subseconficial for the legislative for the legi	bill policy requires that three things occur before a committee or subcommittee of the House ocal bill: (1) The members of the local legislative delegation must certify that the purpose of the bill complished at the local level; (2) the legislative delegation must hold a public hearing in the area he purpose of considering the local bill issue(s); and (3) the bill must be approved by a majority of e delegation, or a higher threshold if so required by the rules of the delegation, at the public hearing equent delegation meeting. Please submit this completed, original form to the Local & Federal nittee as soon as possible after a bill is filed.				
(1) Does t ordinar	he delegation certify that the purpose of the bill cannot be accomplished by ace of a local governing body without the legal need for a referendum? NO [ ]				
` '	e delegation conduct a public hearing on the subject of the bill? ] NO [ ]				
Date h	nearing held: <u>January 29, 2013</u>				
Locati	on: Edison State College, 8099 College Parkway, Fort Myers, FL 33919				
(3) Was th	is bill formally approved by a majority of the delegation members?				
YES [X	K] NO[]				
II. Article III, Se seek enactm conditioned t	ction 10 of the State Constitution prohibits passage of any special act unless notice of intention to ent of the bill has been published as provided by general law (s. 11.02, F. S.) or the act is to take effect only upon approval by referendum vote of the electors in the area affected.				
Has this c	onstitutional notice requirement been met?				
Notice	published: YES [X ] NO [ ] DATE <u>January 25, 2013</u>				
Where	? News-Press County Lee				
Refere	endum in lieu of publication: YES [ ] NO [ X ]				
Date o	of Referendum <u>N/A</u>				

- III. Article VII, Section 9(b) of the State Constitution prohibits passage of any bill creating a special taxing district, or changing the authorized millage rate for an existing special taxing district, unless the bill subjects the taxing provision to approval by referendum vote of the electors in the area affected.
  - (1) Does the bill create a special district and authorize the district to impose an ad valorem tax?

YES [ ] NO [X] NOT APPLICABLE [ ]

(2) Does this bill change the authorized ad valorem millage rate for an existing special district?

YES [ ] NO [X] NOT APPLICABLE [ ]

If the answer to question (1) or (2) is YES, does the bill require voter approval of the ad valorem tax provision(s)?

YES[] NO[]

Note: House policy requires that an Economic Impact Statement for local bills be prepared at the local level and be submitted to the Local & Federal Affairs Committee.

**Delegation Chair (Original Signature)** 

Printed Name of Delegation Chair

# HOUSE OF REPRESENTATIVES 2013 ECONOMIC IMPACT STATEMENT FORM

House local bill policy requires that no local bill will be considered by a committee or a subcommittee without an Economic Impact Statement. This form must be prepared at the LOCAL LEVEL by an individual who is qualified to establish fiscal data and impacts. Please submit this completed, original form to the Local & Federal Affairs Committee as soon as possible after a bill is filed.

BILL#		HB 1007					
SPONS	SOR(S):	The Honorable Ray Rodrigues					
RELAT	ING TO:	Lee County Tourist Develor [Indicate Area Affected (City, Cou	opment Council memb	pership compo	sition		
		[Indicate Area Affected (City, Cou	nty or Special District) and Su	ubject]	•		
l.	ESTIMATED CO	OST OF ADMINISTRATIO	N, IMPLEMENTATIO	N, AND ENFO	RCEMENT:		
	Expenditures:	No additional expense	<b>\$</b>	<u>FY13-14</u> 0	FY 14-15 0		
II.	ANTICIPATED	SOURCE(S) OF FUNDING	3:	FY 13-14	<u>FY 14-15</u>		
	Federal:						
	State:						
	Local:						
₩.	ANTICIPATED	NEW, INCREASED, OR D	ECREASED REVEN	JES:			
	Revenues:			FY 13-14 0	FY 14-15 0		
			نيد.				
IV.	ESTIMATED EC	CONOMIC IMPACT ON IN	DIVIDUALS, BUSINE	SS, OR GOV	ERNMENTS:		
	Advantages:	None					
	Disadvantages:	None					

	IMATED IMPACT UPON COMPETITION AND THE OPEN MARKET FOR PLOYMENT:
Nor	ne
VI. DAT	A AND METHOD USED IN MAKING ESTIMATES [INCLUDE SOURCE(S) OF
DAT	[A]:
Prop	posed legislation only changes the way Committee members are designated.
	A Wat 1-16-13
PREPARED BY	[Must be signed by Preparer] Date
ΠΤLE: <u>Assista</u>	nt County Manager & Acting Budget Director
REPRESENTIN	G: Lee County Government
PHONE: <u>(239)</u>	533-2777
E-Mail Address:	wintonpx@leegov.com

HB 1007 2013

1 A bill to be entitled 2 An act relating to the Lee County Tourist Development Council, Lee County; revising membership of the 3 4 council; providing an exception to general law; 5 providing an effective date. 6 7 Be It Enacted by the Legislature of the State of Florida: 8 9 Section 1. Lee County Tourist Development Council; 10 composition.—Notwithstanding the provisions of s. 11 125.0104(4)(e), Florida Statutes, the Lee County Tourist 12 Development Council as established by Lee County ordinance 13 pursuant to s. 125.0104, Florida Statutes, shall be composed of nine members who shall be appointed by the Board of County 14 15 Commissioners of Lee County. The chair of the Board of County 16 Commissioners of Lee County or another member as designated by 17 the chair shall serve on the council. Two members of the council 18 shall be elected municipal officials, one of whom shall be from 19 one of the two municipalities that generated the highest 20 revenues from the tourist tax in the previous 2 fiscal years and 21 these two municipalities shall rotate membership every 2 years. 22 The second municipal official shall be from one of the remaining 23 municipalities and the second municipal seat shall also rotate 24 every 2 years. Six members of the council shall be persons who 25 are involved in the tourist industry and have demonstrated an 26 interest in tourist development, of which members, not less than 27 three nor more than four shall be owners or operators of motels, 28 hotels, recreational vehicle parks, or other tourist

Page 1 of 2

HB 1007 2013

29	accommodations in the county and subject to the tax. All members
30	of the council shall be electors of the county. The changes in
31	the composition of the membership of the Lee County Tourist
32	Development Council mandated by this act are effective July 1,
33	2013. The changes in composition of the membership of the Lee
34	County Tourist Development Council mandated by the act shall not
35	cause the interruption of the current term of any person who is
36	a member of the Lee County Tourist Development Council, except
37	the two municipal members appointed on July 1, 2013. Except as
38	specifically provided herein, the provisions of s.
39	125.0104(4)(e), Florida Statutes, shall apply to the Lee County
40	Tourist Development Council.
41	Section 2. This act shall take effect upon becoming a law.

Section 2. This act shall take effect upon becoming a law.

#### HOUSE OF REPRESENTATIVES LOCAL BILL STAFF ANALYSIS

BILL #:

HB 1013

Technological Research & Development Authority, Brevard County

SPONSOR(S): Workman

TIED BILLS: HB 4033

**IDEN./SIM. BILLS:** 

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Local & Federal Affairs Committee		Nelson	Rojas //
2) Economic Affairs Committee		H	

#### **SUMMARY ANALYSIS**

The Technological Research and Development Authority (TRDA) was created as an independent special district in Brevard County by the 1987 Florida Legislature. TRDA's purpose is to support scientific research and development that leads to new business formation, job creation and economic growth on the Space Coast and throughout the state. As the result of a settlement agreement negotiated with the United States Department of Justice, the TRDA has requested dissolution.

HB 1013 repeals the special act charter for the TRDA, and dissolves the district effective December 31, 2013. It also transfers all assets and indebtedness of the district, if any, to Brevard County.

This bill also provides that effective September 30, 2013, the TRDA will no longer receive user fees collected by the Department of Highway Safety and Motor Vehicles from the sale of Challenger/Columbia specialty license plates.

The bill has an effective date of upon becoming law.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1013.LFAC.DOCX

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Present Situation**

The Technological Research and Development Authority

The Technological Research and Development Authority (TRDA) was created as an independent special district in Brevard County by ch. 87-455, L.O.F. Various special acts relating to the TRDA were codified by ch. 2005-337, L.O.F.

TRDA's purpose is to support scientific research and development that leads to new business formation, job creation and economic growth on the Space Coast and throughout the state. The TRDA works with early-stage technology companies and entrepreneurs to accelerate their business planning, fundraising efforts, business development strategies and growth. Since its inception in 1987, the TRDA has mentored hundreds of technology entrepreneurs and supported over 175 new technology companies that have created more than 1,350 high wage jobs throughout Florida. In May 2007, the TRDA opened a 31,000 square foot incubator in Melbourne that currently provides facilities and business development services to early-stage technology companies in sectors that include clean energy, software, wireless, IT, semiconductor, biotechnology and other tech industries.<sup>1</sup>

The TRDA is administered by a five-member commission of county residents who are appointed by the Governor to serve four-year terms. This board is empowered to:

- plan and undertake a program of action which promotes scientific research and development and fosters higher education which relates to scientific research and development or provides for the economic development of Brevard County as a center for high technology and scientific research and development;
- contract with and support the programs of those accredited institutions of higher learning with research capability and whose main campuses are located within Brevard County, and to contract with any other accredited institutions of higher learning with a research capability;
- enter into grants, bequests, contracts and other agreements with units of government and private parties for the purpose of obtaining funds for projects and programs:
- establish an annual budget, amend the budget when necessary, and utilize all funds received only for projects, contracts, programs and grants;
- acquire real and personal property by lease, purchase or option;
- finance or refinance and to secure the issuance and repayment of bonds; and
- employ personnel, consultants, accountants, attorneys, engineers and such other experts.

1 http://www.trda.org/.

STORAGE NAME: h1013.LFAC.DOCX **DATE**: 3/13/2013

On March 1, 2012, a lawsuit (captioned *United States v. Technological Research and Development Authority*, No. 1:12-cv-00065-LG-JMR) was filed against TRDA by the United States Department of Justice (DOJ) in the U.S. District Court for the Southern District of Mississippi. In this lawsuit, the United States sought to recover damages and civil penalties under the False Claims Act, 31 U.S.C. s. 3729, and at common law, for false claims and statements in connection with the application for, and use of, federal grants from the National Aeronautics and Space Administration (NASA) and the United States Department of Commerce, Economic Development Administration (EDA).

During the period relevant to the complaint, the TRDA maintained incubator facilities in Syracuse, New York; Homestead, Florida; and Brevard County; and received funds through grants awarded and administered by NASA at the NASA Shared Services Center, located at Stennis Space Center, in Mississippi.

In 2004, the TRDA, Melbourne Airport Authority and the City of Melbourne International Airport agreed to construct a new headquarters and incubator facility for the TRDA using NASA research grant funds, with additional funding coming from an EDA grant. The United States alleged that construction of this office building was outside the scope of the NASA grants and contrary to the terms of an EDA grant awarded jointly to the TRDA and the Melbourne Airport Authority, which prohibited combining funds from more than one federal agency for the project.<sup>2</sup>

On May 30, 2012, the TRDA Board of Directors unanimously authorized its legal counsel to enter into settlement negotiations with the DOJ. On November 15, 2012, the TRDA Board voted 4-0 in favor of dissolving the district,<sup>3</sup> and approved the execution of a settlement agreement, which specified that the TRDA would:

- take the necessary steps to wind-down its operations as quickly as possible and take the necessary steps to dissolve; and
- on or before three days prior to TRDA's dissolution date, pay all of its remaining "cash on hand," use of which is not restricted by an underlying grant or applicable law, to the United States.

While a Consent Judgment also was entered into on November 15 against the TRDA for \$15 million, per the settlement agreement the United States agreed not to enforce this judgment against TRDA assets.

In addition, the settlement agreement releases the TRDA's current Board of Directors and staff from civil liability related to the conduct alleged in the lawsuit. The settlement agreement states that it is neither an admission of liability by the TRDA nor a concession by the United States that its claims are not well founded, but was executed in order to avoid the delay, uncertainty, inconvenience and expense of protracted litigation.

Relatedly, the Melbourne International Airport and its governing body, the Melbourne Airport Authority, have agreed to pay the United States \$4 million to resolve alleged False Claims Act violations based on the same events.<sup>4</sup>

On November 28, 2012, the TRDA requested dissolution effective December 31, 2013, pursuant to s. 189.4042, F.S.

<sup>4</sup> http://www.justice.gov/opa/pr/2012/November/12-civ-1397.html.

STORAGE NAME: h1013.LFAC.DOCX

<sup>&</sup>lt;sup>2</sup> The result of this construction project, the Business Innovation Center, opened in May 2007, and is owned by the Melbourne Airport Authority. The TRDA had a long-term lease on the building, which is being terminated effective March 15, 2013.

<sup>&</sup>lt;sup>3</sup> March 12, 2013, e-mail from Chester Straub, Executive Director of the TRDA.

The TRDA also is taking the necessary steps to successfully complete:

- execution of existing federal and state grants and contracts;
- mentoring to existing incubation clients;
- termination of any long-term leases or service contracts; and
- expending or distribution of remaining resources within applicable restrictions.

#### The Challenger/Columbia License Plate

In 2003, the Florida Department of Highway Safety developed the Challenger/Columbia license plate to commemorate the seven astronauts who died when the space shuttle Challenger exploded on liftoff in 1986, and the seven astronauts who died when the Columbia exploded on reentry. Pursuant to s. 320.08058(2)(c), F.S., 50 percent of the Challenger/Columbia license plate annual use fee is distributed to the TRDA for the purpose of funding space-related research grants, the Teacher/Quest Scholarship Program under s. 1009.61, F.S., as approved by the Florida Department of Education, and space-related economic development programs.

The other 50 percent is distributed to the Astronauts Memorial Foundation, Inc., to support the operations of the Center for Space Education and the Education Technology Institute.

The TRDA is required to coordinate and distribute available resources among state universities and independent colleges and universities based on the research strengths of such institutions in space science technology, community colleges, public school districts and not-for-profit educational organizations.

#### **Dissolution of an Independent Special District**

Chapter 189, F.S., the "Uniform Special District Accountability Act of 1989," provides general provisions for the definition, creation and operation of special districts. That chapter also contains several provisions relating to the dissolution of these districts.

Section 189.4042, F.S., provides general merger and dissolution procedures. Section 189.4042 (3)(a), F.S., describes voluntary dissolution of an active independent special district:

Voluntary dissolution.—If the governing board of an independent special district created and operating pursuant to a special act elects, by a majority vote plus one, to dissolve the district, the voluntary dissolution of an independent special district created and operating pursuant to a special act may be effectuated only by the Legislature unless otherwise provided by general law.

Section 189.4042(3)(d), F.S., provides that financial allocations of the assets and indebtedness of a dissolved independent special district shall be pursuant to s. 189.4045, F.S. Section 189.4045 (2), F.S., provides that unless otherwise provided by law or ordinance, the dissolution of a special district government transfers the title to all property owned by the preexisting special district government to the local general-purpose government, which also assumes all indebtedness of the preexisting special district.

#### **Effect of Proposed Changes**

HB 1013 dissolves the Technological Research and Development Authority in Brevard County, repealing the charter for the special district, ch. 2005-337, L.O.F., effective December 31, 2013.

The bill also transfers all assets and indebtedness of the district, if any, to Brevard County pursuant to s. 189.4045(2), F.S. Nonetheless, per the terms of the settlement agreement entered into by the TRDA,

it appears that it will have little to no assets upon dissolution if it pays its "remaining cash on hand" to the United States prior to that event.

The projected assets and liabilities of the TRDA as of December 31, 2013, are: \$511,000 in assets with no liabilities.

TRDA account balances as of January 31, 2013, are as follows:

	TD Bank	SBA <sup>5</sup> Florida Prime	SBA Fund B
Challenger Account	\$96,206.76	\$5,738.07	\$16,101.96
Energy Account	374,959.95	4,170.54	11,703.09
Escrow Account	15,502.13		
Incubator Account	63,216.95	820.14	2,301.40
Operating Account	285,146.17	4,530.06	12,712.19
Payroll Account	123,668.14		
NASA Account		20.86	46.08

The TRDA also has nominal non-cash assets which include furniture and equipment for the TRDA Business Innovation Center totaling approximately \$35,000, which the TRDA is in the process of selling, and additional furniture and equipment used by TRDA totaling approximately \$5,000, which will be disposed of upon dissolution.

For the period March 2013 through December 31, 2013, the TRDA sources of funds will be TRDA cash accounts (as detailed above), nominal rent collected from tenants of the TRDA Business Innovation Center (\$11,849 for the month of March and nothing thereafter), and Challenger/Columbia license plate fees (projected to be \$185,300 for March through September 2013). The TRDA does not receive funding under s. 379.2201, F.S.<sup>6</sup>

The projected wind-down expenses for the period March 2013 through December 2013 are \$608,366. This includes personnel expenses, a lease of office space, IT and telecommunications services, and general day-to-day administration.<sup>7</sup>

This bill also provides that effective September 30, 2013, the Technological Research and Development Authority will no longer receive user fees collected by the Department of Highway Safety and Motor Vehicles from the sale of Challenger/Columbia specialty license plates.

#### **B. SECTION DIRECTORY:**

Section 1: Dissolves the Technological Research and Development Authority, and transfers its assets and indebtedness.

<sup>7</sup> March 12, 2013, e-mail from Chester Straub, Executive Director of the TRDA.

STORAGE NAME: h1013.LFAC.DOCX

<sup>&</sup>lt;sup>5</sup> Florida State Business Administration.

<sup>&</sup>lt;sup>6</sup> Section 379.2201, F.S., provides for the TRDA to receive funds through all saltwater license and permit fees collected and deposited into the Marine Resources Conservation Trust Fund to be used for administration of licensing programs and education, fishery enhancements, and marine research and management, among other things.

- Section 2: Repeals ch. 2005-337, L.O.F, relating to the Technological Research and Development Authority.
- Section 3: Provides that the Authority will no longer receive user fees collected from the sale of Challenger/Columbia specialty license plates.
- Section 4: Provides an effective date(s).

#### II. NOTICE/REFERENDUM AND OTHER REQUIREMENTS

A. NOTICE PUBLISHED? Yes [x] No []

IF YES, WHEN? January 24, 2013

WHERE? Florida Today, a daily newspaper of general circulation published in Brevard County, Florida.

B. REFERENDUM(S) REQUIRED? Yes [] No [x]

IF YES, WHEN?

- C. LOCAL BILL CERTIFICATION FILED? Yes, attached [x] No []
- D. ECONOMIC IMPACT STATEMENT FILED? Yes, attached [x] No []

#### **III. COMMENTS**

A. CONSTITUTIONAL ISSUES:

None.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

#### **Drafting Issues**

Section 3 of HB 1013 provides that the TRDA will no longer receive user fees collected by the Department of Highway Safety and Motor Vehicles from the sale of Challenger/Columbia specialty license plates. While this language could be viewed as providing an exemption to general law (s. 320.08058, F.S.), its implementation could confuse the disposition of these funds. Conversely, HB 4033 appropriately amends this statute.

#### **Other Comments**

Section 3. b. of the settlement agreement provides:

Dissolution...will require one or more acts of the Florida State legislature. The Florida State legislature's failure to act notwithstanding TRDA's good faith efforts shall not constitute a breach of this Agreement.

STORAGE NAME: h1013.LFAC.DOCX

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h1013.LFAC.DOCX DATE: 3/13/2013

AD#294932,01/24/2013

AD#254932,01/24/2013

NOTICE OF INTENT TO
SEEK LEGISLATION.
TO WHOM IT MAY CONCERN: Notice is hereby given of intent to apply to the 2013 Legislature and any Special or Extended Sessions for passage of an act relating to the rechnological Research and Development Authority (the "District"), Brevard County, Florida repealing Chapter 2005-337, Laws of Florida, which created the District, thy district, but the County of the County of the County, and Indebeloness to Brevard County, and providing an effective date.

Mailed to: BRENDA MC MILLAN, EXEC ASSISTANT TECHNOLOGICAL RESEARCH AND DEVELOPMENT 1050 W NASA BLVD, SUITE 125 MELBOURNE FL 32901

A daily publication by:



STATE OF	FLORIDA OF BREVAR	D					•
Before the undersigned authority personally appeared KATHY CICALA, who on oath says that she is <u>LEGAL ADVERTISING SPECIALIST</u> of the <u>FLORIDA TODAY</u> , a newpaper published in Brevard County, Florida; that the attached copy of advertising being a							
				LEGAL NO	TICE		
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Acct. #(	6TE225						
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as publishe	d in the FLC	RIDA TODAY	in the iss	sue(s) of:			
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	. *		;	January 24,	2013		
Florida, and Brevard Co matter at th year next p further says discount, re	I that the sai unty, Florida e post office receding the a that she ha bate, comm	d newspaper in the control of the co	has herete stated abo NE in sai on of the a nor prom	ofore been c ove, and has id Brevard Co attached cop ised any per	vspaper in said Brontinuously publis been entered as bunty, Florida, for y of advertisements on, firm or corporecuring this advertise advertisements of this advertisements of this advertisements of this advertisements.	hed in said periodicals a period of or t; and affiant ration any	
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	nown X		Identificati	ion			

# **HOUSE OF REPRESENTATIVES**

# 2013 LOCAL BILL CERTIFICATION FORM

BILL#:	HB 1013					
SPONSOR(S):	RITCH WORKMAN					
RELATING TO:	TECHNOLOGICAL RESEARCH AND DEVELOPMENT AUTHORITY					
NAME OF DELEG	[Indicate Area Affected (City, County, or Special District) and Subject]					
CONTACT PERSO						
PHONE NO.: (	E-Mail:					
l. House local considers a cannot be acaffected for the legislativor at a subsection.	bill policy requires that three things occur before a committee or subcommittee of the House local bill: (1) The members of the local legislative delegation must certify that the purpose of the bill complished at the local level; (2) the legislative delegation must hold a public hearing in the area the purpose of considering the local bill issue(s); and (3) the bill must be approved by a majority of e delegation, or a higher threshold if so required by the rules of the delegation, at the public hearing equent delegation meeting. Please submit this completed, original form to the Local & Federal mittee as soon as possible after a bill is filed.					
(1) Does t ordinar	he delegation certify that the purpose of the bill cannot be accomplished by use of a local governing body without the legal need for a referendum?  NO [ ]					
	delegation conduct a public hearing on the subject of the bill?  NO [ ]					
	iearing held: DECEMBER 12,2012 ion: BREVARD COUNTY OFFICE COMPLEX, VIERA, FL					
	is bill formally approved by a majority of the delegation members?					
YES [v	NO[]					
II. Article III, Se seek enactm conditioned t	ction 10 of the State Constitution prohibits passage of any special act unless notice of intention to ent of the bill has been published as provided by general law (s. 11.02, F. S.) or the act is o take effect only upon approval by referendum vote of the electors in the area affected.					
	onstitutional notice requirement been met?					
Notice	published: YES M NO[] DATE TANUARY 24, 2013					
Where	FLORIDA TODAY County BREVARD					
Refere	endum in lieu of publication: YES [ ] NO [🗹					
Date o	f Referendum					

- III. Article VII, Section 9(b) of the State Constitution prohibits passage of any bill creating a special taxing district, or changing the authorized millage rate for an existing special taxing district, unless the bill subjects the taxing provision to approval by referendum vote of the electors in the area affected.
  - (1) Does the bill create a special district and authorize the district to impose an ad valorem tax?

YES[] NO[] NOT APPLICABLE

(2) Does this bill change the authorized ad valorem millage rate for an existing special district?

YES[] NO[] NOT APPLICABLE

If the answer to question (1) or (2) is YES, does the bill require voter approval of the ad valorem tax provision(s)?

YES[] NO[]

Note: House policy requires that an Economic Impact Statement for local bills be prepared at the local level and be submitted to the Local & Federal Affairs Committee.

Delegation ChaiD(Original Signature)

|<u>2</u>||2||2 Date

Printed Name of Delegation Chair

#### **HOUSE OF REPRESENTATIVES**

#### 2013 ECONOMIC IMPACT STATEMENT FORM

House local bill policy requires that no local bill will be considered by a committee or a subcommittee without an Economic Impact Statement. This form must be prepared at the LOCAL LEVEL by an individual who is qualified to establish fiscal data and impacts. Please submit this completed, original form to the Local & Federal Affairs Committee as soon as possible after a bill is filed.

BILL#: HB 1013

SPONSOR(S): Ritch Workman

RELATING TO: Technological Research and Development Authority

[Indicate Area Affected (City, County or Special District) and Subject]

# I. ESTIMATED COST OF ADMINISTRATION, IMPLEMENTATION, AND ENFORCEMENT:

FY13-14 FY 14-15 Expenditures: \* \$608,366 \$0.00 \* Wind-down expenses for the period March through December 2013 II. ANTICIPATED SOURCE(S) OF FUNDING: FY 13-14 FY 14-15 Federal: NA NA State: \* NA \$214,322 Local: \$394,044 NA

\* Includes license plate fees and state funds previously granted to TRDA.

# III. ANTICIPATED NEW, INCREASED, OR DECREASED REVENUES:

# IV. ESTIMATED ECONOMIC IMPACT ON INDIVIDUALS, BUSINESS, OR GOVERNMENTS:

Advantages: None

Disadvantages: With the abolishment of the TRDA Space Coast and east central Florida technology entrepreneurs and start-up companies will not have as ready access to business development training, professional mentors and sources of capital.

<sup>\*</sup> Includes estimated license plate fees to be collected from March through December 2013.

V. ESTIMATED IMPACT UPON COMPETITION AND THE OPEN MARKET FOR

EMPLOYMENT: TRDA does not have "competitors." Those organizations that provide similar services (i.e. university based business incubators, community college entrepreneurship programs, regional economic development commissions, the Florida Small Business Development Centers, etc.) in the Space Coast and east central Florida region may actually realize an increase in demand. These organizations will be able to offset the lose of TRDA's services. The impact upon entrepreneurs and their business development should be minimal over time as these other organizations become the "go-to" sources for assistance.

VI. DATA AND METHOD USED IN MAKING ESTIMATES [INCLUDE SOURCE(S) OF

DATA]: The information provided in this statement is derived from TRDA's budget for fiscal year 2013 (October 2012 through September 2013) and a preliminary estimate for the fiscal year 2014 (October 2013 through December 2013).

PREPARED BY:
[Must be signed by Preparer] Date
TTLE: Executive Director
REPRESENTING: Technological Research and Development Authority
PHONE:321-872-1050 extension 101
E-Mail Address:cstraub@trda.org

11.+1.11. 11

#### **HOUSE OF REPRESENTATIVES**

#### 2013 LOCAL BILL AMENDMENT FORM

Prior to consideration of a substantive amendment to a local bill, the chair of the legislative delegation must certify, by signing this Amendment Form, that the amendment is approved by a majority of the legislative delegation. House local bill policy does not require a delegation meeting to formally approve an amendment. All substantive committee, subcommittee, and floor amendments must be accompanied by a completed original Amendment Form which has been provided to and reviewed by Local & Federal Affairs Committee staff prior to consideration. An Amendment Form is not required for technical amendments.

BILL NUMBER:	HB 1013				
SPONSOR(S):	Representative Ritch Workman				
RELATING TO:	Technological Research and Development Authority, Brevard County  [Indicate Area Affected (City, County or Special District) and Subject]				
SPONSOR OF AN	MENDMENT: Representative Ritch Workman				
CONTACT PERS	ON: Representative Ritch Workman				
PHONE NO: (32	21) 757-7019 E-MAIL: Ritch.Workman@myfloridahouse.gov				
REVIEWED BY S	TAFF OF THE LOCAL & FEDERAL AFFAIRS COMMITTEE [X]				

\*Must Be Checked\*

## 1. BRIEF DESCRIPTION OF AMENDMENT:

(Attach additional page(s) if necessary)

Removes Lines 24-28 of HB 1013.

#### II. REASON/NEED FOR AMENDMENT:

(Attach additional page(s) if necessary)

Section 3 of HB 1013 provides that the TRDA will no longer receive user fees collected by the Department of Highway Safety and Motor Vehicles from the sale of Challenger/Columbia specialty license plates. While this language could be viewed as providing an exemption to general law (s. 320,08058, F.S.), its implementation could confuse the disposition of these funds. Conversely, HB 4033 appropriately amends this statute.

#### III. NC

TIC	CE REQUIREMENTS
Α.	Is the amendment consistent with the published notice of intent to seek enactment of the local bill?
	YES[X] NO[] NOT APPLICABLE[]
В.	If the amendment is not consistent with the published notice, does the amendment require voter approval in order for the bill to become effective?
	YES[] NO[] NOT APPLICABLE[X]

IV.	DOES THE AMENDMENT ALTER THE ECONOMIC IMPACT OF THE BILL?
	YES[] NO[X]
	<b>NOTE:</b> If the amendment alters the economic impact of the bill, a revised Economic Impact Statement describing the impact of the amendment must be submitted to the Local & Federal Affairs Committee prior to consideration of the amendment.
٧.	HAS THE AMENDMENT AS DESCRIBED ABOVE BEEN APPROVED BY A MAJORITY OF THE DELEGATION?  YES [X] NO [] UNANIMOUSLY APPROVED []
· -	3/13/2013
L	Delegation Chair <i>(Original Signature</i> ) Date

Print Name of Delegation Chair

HB 1013 2013

A bill to be entitled

1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 |

An act relating to the Technological Research and Development Authority, Brevard County; abolishing the authority; transferring all assets and liabilities of the authority to the county; repealing ch. 2005-337, Laws of Florida, relating to creation of the authority; terminating receipt by the authority of certain moneys from the Department of Highway Safety and Motor Vehicles; providing effective dates.

10 11

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WHEREAS, the board of directors of the Technological Research and Development Authority in Brevard County approved a petition of dissolution of the authority by a unanimous vote, NOW, THEREFORE,

1516

Be It Enacted by the Legislature of the State of Florida:

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20

Section 1. Effective December 31, 2013, the Technological Research and Development Authority in Brevard County is abolished. All assets and indebtedness, if any, are transferred to Brevard County pursuant to s. 189.4045(2), Florida Statutes.

2122

Section 2. <u>Effective December 31, 2013, chapter 2005-337,</u>
Laws of Florida, is repealed.

232425

Section 3. Effective September 30, 2013, the Technological Research and Development Authority shall no longer receive user fees collected by the Department of Highway Safety and Motor Vehicles from the sale of Challenger/Columbia specialty license

2728

plates.

26

Page 1 of 2

HB 1013 2013

Section 4. Except as otherwise expressly provided in this 29 act, this act shall take effect upon becoming a law.

30

Page 2 of 2

# COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 1013 (2013)

#### Amendment No. 1

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Local & Federal Affairs
2	Committee
3	Representative Workman offered the following:
4	
5	Amendment (with title amendment)
6	Remove lines 24-28
7	
8	
9	
10	
11	TITLE AMENDMENT
12	Remove lines 7-9 and insert:
13	authority; providing effective date.
14	
	·

864007 - h1013-line 24.docx

Published On: 3/13/2013 2:47:08 PM

Page 1 of 1

#### HOUSE OF REPRESENTATIVES LOCAL BILL STAFF ANALYSIS

BILL #:

Broward County Education, Research, and Training Authority, Broward County

SPONSOR(S): Waldman

TIED BILLS:

IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Local & Federal Affairs Committee		Nelson ()	Rojas
2) Education Committee	•	Y	(

#### **SUMMARY ANALYSIS**

The Broward County Education, Research, and Training Authority (BERTA) was created by the 1994 Florida Legislature as an independent special district. BERTA was established for the purpose of promoting economic development and employment opportunities through public-private partnerships.

HB 1027 repeals the special act charter for BERTA. The bill abolishes the district, and transfers its \$37,527.10 in assets to the Broward Board of County Commissioners.

The bill has an effective date of upon becoming a law.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1027.LFAC.DOCX

**DATE**: 3/12/2013

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### Present Situation

The Broward County Education, Research, and Training Authority

The Broward County Education, Research, and Training Authority (BERTA) was created by the 1994 Florida Legislature as an independent special district pursuant to ch. 94-431, L.O.F. This chapter law has never been amended.

BERTA was established for the purpose of promoting economic development and employment opportunities through public-private partnerships. These partnerships were envisioned to integrate resources to facilitate job training and retraining programs to meet midcareer changes and technological advances; address community school skill-building efforts to enhance practical competency; and provide opportunities for vocational training in conjunction with academic education, targeting the changing needs of the private sector. It was intended that such partnerships combine resources of secondary, postsecondary, and vocational-technical education facilities, together with education and training administrations, to facilitate a broad range of academic and training opportunities and to better utilize federal and other training funds. Specifically, BERTA was constituted as a public instrumentality for the purposes of development, operation, management and financing of an education, research and training park. Through major facilities presently existing and as planned for the future within the Town of Davie, and Broward County as a whole, it was contemplated that the impact of the Broward County Education, Research, and Training Authority be countywide in order to successfully promote and compete with other nationally recognized education, research, and training authorities throughout the United States.

The authority's board consists of five members: three appointed by the Broward County Commission, one by the Broward School Board and one by the town of Davie. BERTA does not have the power of ad valorem taxation, nor the power to provide for non-ad valorem assessments, but is authorized to issue bonds, charge and collect rates, rents, fees, and charges for the use of and for the services furnished by a project, and to receive and accept loans, grants and contributions. The boundaries of BERTA are coextensive with the boundaries of Broward County.

Section 10 of ch. 94-431. L.O.F, provides that the authority may only be dissolved by special act of the Florida Legislature, or as otherwise provided in ch.189, F.S.

According to Broward County, BERTA no longer serves its original purpose, and its board has not met or taken action in four years. The special district has no debt, but retains \$37,527.10 in assets. These assets are held in a bank account in the Town of Davie, and are the result of previous BERTA bond transactions. 2

Broward County has requested the dissolution of BERTA.

<sup>2</sup> March 8, 2013, telephone conversation with Leah Brasso, Assistant to the Director of the Broward County Finance & Administrative Services Department.

STORAGE NAME: h1027.LFAC.DOCX

DATE: 3/12/2013

<sup>&</sup>lt;sup>1</sup> Letter from C. Marty Cassini, Broward County Office of Intergovernmental Affairs and Professional Standards, to Sandy Harris, on file with the House Local & Federal Affairs Committee. Executive Director of the Broward County Legislative Delegation dated December 13, 2012, on file with the House Local & Federal Affairs Committee.

#### Dissolution of an Independent Special District

Chapter 189, F.S., the "Uniform Special District Accountability Act of 1989," provides general provisions for the definition, creation and operation of special districts. That chapter also contains several provisions relating to the dissolution of these entities.

Section 189.4042, F.S., provides for general merger and dissolution procedures. Section 189.4042 (3)(c), F.S., describes dissolution of an inactive independent special district, specifying that when such a district meets any criteria for being declared inactive, or has already been declared inactive, pursuant to s. 189.4044, F.S., it may be dissolved by special act without a referendum.

Section 189.4044, F.S., provides various criteria by which a special district may be declared inactive, including notification that the district has taken no action for two or more years. See, s. 189.4044(1)(a)1., F.S.

Section 189.4042(3)(d), F.S., provides that financial allocations of the assets and indebtedness of a dissolved independent special district will be effected pursuant to s. 189.4045, F.S. Section 189.4045 (2), F.S., provides that unless otherwise provided by law or ordinance, the dissolution of a special district government transfers the title to all property owned by the preexisting special district government to the local general-purpose government, which also assumes all indebtedness of the preexisting special district.

# **Effect of Proposed Changes**

HB 1027 repeals ch. 94-431, L.O.F., the charter for the Broward County Education, Research, and Training Authority. The bill abolishes this district and transfers its \$37,527.10 in assets to the Board of County Commissioners of Broward County in accordance with s. 189.4045(2), F.S.

The bill has an effective date of upon becoming a law.

#### **B. SECTION DIRECTORY:**

Section 1: Repeals ch. 94-431, L.O.F.

Section 2: Abolishes the Broward County Education, Research, and Training Authority and transfers its assets and liabilities.

Section 3: Provides an effective date.

#### II. NOTICE/REFERENDUM AND OTHER REQUIREMENTS

A. NOTICE PUBLISHED? Yes [x] No []

IF YES, WHEN? January 23, 2013

The Sun-Sentinel, a daily newspaper of general circulation published in Broward County, WHERE? Florida.

B. REFERENDUM(S) REQUIRED? Yes [] No [x]

IF YES, WHEN?

C. LOCAL BILL CERTIFICATION FILED? Yes, attached [x] No []

STORAGE NAME: h1027.LFAC.DOCX DATE: 3/12/2013

PAGE: 3

D. ECONOMIC IMPACT STATEMENT FILED? Yes, attached [x] No []

### III. COMMENTS

A. CONSTITUTIONAL ISSUES: None.

**B. RULE-MAKING AUTHORITY:** None.

C. DRAFTING ISSUES OR OTHER COMMENTS: None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h1027.LFAC.DOCX

**DATE**: 3/12/2013

# HOUSE OF REPRESENTATIVES 2013 LOCAL BILL CERTIFICATION FORM

BILL #:	HB 1027
SPONSOR(S):	Representative Jim Waldman
RELATING TO:	Broward County-Dissolution of B.E.R.T.A.
	[Indicate Area Affected (City, County, or Special District) and Subject]
NAME OF DELEC	GATION: Broward Legislative Delegation
CONTACT PERS	ON: Sandy Harris
PHONE NO.: (45	71) a60-8894 E-Mail: Sa harris @ broward.org
I. House local considers a cannot be a affected for the legislati or at a subs	I bill policy requires that three things occur before a committee or subcommittee of the House local bill: (1) The members of the local legislative delegation must certify that the purpose of the bill accomplished at the local level; (2) the legislative delegation must hold a public hearing in the area the purpose of considering the local bill issue(s); and (3) the bill must be approved by a majority of ve delegation, or a higher threshold if so required by the rules of the delegation, at the public hearing sequent delegation meeting. Please submit this completed, original form to the Local & Federal mittee as soon as possible after a bill is filed.
	the delegation certify that the purpose of the bill cannot be accomplished by nce of a local governing body without the legal need for a referendum?
(2) Did th YES [ʾ	e delegation conduct a public hearing on the subject of the bill?
Date	hearing held: <u>Sanuary 11,2013</u>
Locat	tion: Broward County Governmental Center
(3) Was t	his bill formally approved by a majority of the delegation members?
YES	X NO[]
II. Article III, S seek enactr conditioned	ection 10 of the State Constitution prohibits passage of any special act unless notice of intention to nent of the bill has been published as provided by general law (s. 11.02, F. S.) or the act is to take effect only upon approval by referendum vote of the electors in the area affected.
Has this	constitutional notice requirement been met?
	e published: YES [X] NO[] DATE January 23,2013
Wher	e? Sun-Sentine   County Broward
Refer	rendum in lieu of publication: YES [ ] NO 1/1
Date (	of Referendum

III. Article VII, Section 9(b) of the State Constitution prohibits passage of any bill creating a special taxing district, or changing the authorized millage rate for an existing special taxing district, unless the bill subjects the taxing provision to approval by referendum vote of the electors in the area affected.

(1) Does the bill create a special district and authorize the district to impose an advalorem tax?

YES [] NO [] NOT APPLICABLE []

(2) Does this bill change the authorized advalorem millage rate for an existing special district?

YES [] NO [] NOT APPLICABLE []

If the answer to question (1) or (2) is YES, does the bill require voter approval of the advalorem tax provision(s)?

YES [] NO []

Note: House policy requires that an Economic Impact Statement for local bills be prepared at the local level and be submitted to the Local & Federal Affairs Committee.

\*\*Delection of the State Control of the Control of the Local & Federal Affairs Committee.\*\*

\*\*Delection of the State Control of the Local & Federal Affairs Committee.\*\*

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\*\*Delection of the Local & Federal Af

# HOUSE OF REPRESENTATIVES

#### 2012 ECONOMIC IMPACT STATEMENT FORM

House local bill policy requires that no local bill will be considered by a committee or a subcommittee without an Economic Impact Statement. This form must be prepared at the LOCAL LEVEL by an individual who is qualified to establish fiscal data and impacts. Please submit this completed, original form to the Community & Military Affairs Subcommittee as soon as possible after a bill is filed.

BILL #:	HB.	027				
SPONSOR(S):	Browa	a Coun	fy			
RELATING TO:	Dissolution	on of the	Broward	Education	n Resease	h and
	[Indica	e Area Affected (C	ity, County or Spe	cial District) and Su	bject] Traini	g Author, BERTA
I. ESTIMA	TED COST O	F ADMINISTR	RATION, IMPL	EMENTATION	N, AND ENFO	RCEMENT:
Expendi	tures:				<u>FY12-13</u>	<u>FY 13-14</u>
II. ANTICIF	PATED SOUR	CE(S) OF FUI	NDING:		FY 12-13	FY 13-14
Federal:					\$ D	\$ 0
State:					\$ 0	\$0
Local:					\$ D	\$ O
III. ANTICIF	PATED NEW,	INCREASED,	OR DECREA	ASED REVENU	JES:	
Revenue	9S:				<u>FY 12-13</u> <i>♯</i> ()	FY 13-14 # ()

IV. ESTIMATED ECONOMIC IMPACT ON INDIVIDUALS, BUSINESS, OR GOVERNMENTS:

Advantages: This Authority is currently inactive. This legislation establishes the disposition of the authority's assets in the amount of \$137,527.10 which should be transferred to Broward County. Disadvantages:

V. ESTIMATED IMPACT UPON COMPETITION AND THE OPEN MARKET FOR EMPLOYMENT:

NA

VI. DATA AND METHOD USED IN MAKING ESTIMATES [INCLUDE SOURCE(S) OF DATA]:

NA

PREPARED BY: | Lab Brases |2/11/12 |
[Must be signed by Preparer] Date

TITLE: Assistant to Department Ofrector

REPRESENTING: Finance & Administrative Services Department

PHONE: 954-357-7133

E-Mail Address: 16 rasso @ broward. 00

HB 1027 2013

1 A bill to be entitled 2 An act relating to the Broward County Education, 3 Research, and Training Authority, Broward County; repealing chapter 94-431, Laws of Florida, relating to 4 5 the creation of the authority; abolishing the 6 authority; transferring assets and liabilities of the 7 authority; providing an effective date. 8 9 Be It Enacted by the Legislature of the State of Florida: 10 Chapter 94-431, Laws of Florida, is repealed. 11 Section 1. The Broward County Education, Research, and 12 Section 2. Training Authority is abolished. All assets and liabilities of 13 14 the authority are transferred to the Board of County 15 Commissioners of Broward County in accordance with s. 189.4045(2), Florida Statutes. 16 17 Section 3. This act shall take effect upon becoming a law.

section 3. This act shall take effect upon becoming a law.

Page 1 of 1

#### HOUSE OF REPRESENTATIVES LOCAL BILL STAFF ANALYSIS

BILL #:

HB 4037

**Broward County/Saltwater Fishing** 

SPONSOR(S): Waldman

TIED BILLS:

IDEN./SIM. BILLS:

REFERENCE	ACTION	ACTION ANALYST STA BUI	
1) Local & Federal Affairs Committee		Dougherty 🚛	Rojas 9 K
2) State Affairs Committee			

#### **SUMMARY ANALYSIS**

This bill repeals ch. 12554, L.O.F., establishing a minimum landing size for mullet caught in Broward County, Florida, as the Florida Fish and Wildlife Conservation Commission now regulates landing size state-wide.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

This bill repeals ch. 12554, L.O.F., which sets the minimum landing size for mullet caught in Broward County at 10½ inches. This provision is obsolete and duplicative as the Florida Fish and Wildlife Conservation Commission now regulates mullet landing size. Chapter 68B-39.003, F.A.C., prohibits harvesting or possessing a quantity of mullet smaller than 11 inches that exceeds 10 percent of the total weight of all mullet possessed at any time.

#### **B. SECTION DIRECTORY:**

Section 1: Repeals ch. 12554, L.O.F., relating to saltwater fishing in Broward County, Florida.

Section 2: Provides an effective date of upon becoming law.

#### II. NOTICE/REFERENDUM AND OTHER REQUIREMENTS

A. NOTICE PUBLISHED? Yes [X] No []

IF YES, WHEN? January 23, 2013

WHERE? The Sun-Sentinel, a daily newspaper published in Broward County, Florida.

B. REFERENDUM(S) REQUIRED? Yes [] No [X]

IF YES, WHEN?

- C. LOCAL BILL CERTIFICATION FILED? Yes, attached [X] No []
- D. ECONOMIC IMPACT STATEMENT FILED? Yes, attached [X] No []

#### III. COMMENTS

A. CONSTITUTIONAL ISSUES:

None.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

#### SUN-SENTINEL

PUBLISHED DAILY
FORT LAUDERDALE, BROWARD COUNTY, FLORIDA
BOCA RATON, PALM BEACH COUNTY, FLORIDA
MIAMI, MIAMI-DADE COUNTY, FLORIDA

STATE OF FLORIDA COUNTY OF BROWARD/PALM BEACH/MIAMI-DADE

BEFORE THE UNDERSIGNED AUTHORITY, PERSONALLY APPEARED LINDA M. HALL, WHO, ON OATH, SAYS THAT SHE IS A DULY AUTHORIZED REPRESENTATIVE OF THE CLASSIFIED DEPARTMENT OF THE SUN-SENTINEL, DAILY NEWSPAPER PUBLISHED IN BROWARD/PALM BEACH/MIAMI-DADE COUNTY, FLORIDA, THAT THE ATTACHED COPY OF ADVERTISEMENT, BEING A:

NOTICE OF LEGISLATION

THE MATTER OF:

BROWARD LEGISLATIVE RE: DELETING CHAPTER 12554, SECTION 1

IN THE CIRCUIT COURT, WAS PUBLISHED IN SAID NEWSPAPER IN THE ISSUES OF:

**JANUARY 23, 2013** 

14142378

AFFIANT FURTHER SAYS THAT THE SAID SUN-SENTINEL IS A NEWSPAPER PUBLISHED IN SAID BROWARD/PALM BEACH/MIAMI-DADE COUNTY, FLORIDA, AND THAT THE SAID NEWSPAPER HAS HERETOFORE BEEN CONTINUOUSLY PUBLISHED IN SAID BROWARD/PALM BEACH/MIAMI-DADE COUNTY, FLORIDA, EACH DAY, AND HAS BEEN ENTERED AS SECOND CLASS MATTER AT THE POST OFFICE IN FORT LAUDERDALE, IN SAID BROWARD COUNTY. FLORIDA, FOR A PERIOD OF ONE YEAR NEXT PRECEDING THE FIRST PUBLICATION OF ATTACHED COPY OF ADVERTISEMENT: AND AFFIANT FURTHER SAYS THAT SHE HAS NEITHER PAID, NOR PROMISED, ANY PERSON, FIRM. OR CORPORATION, ANY DISCOUNT, REBATE, COMMISSION, OR REFUND, FOR THE PURPOSE OF SECURING THIS ADVERTISEMENT FOR PUBLICATION IN SAID NEWSPAPER.

(SIGNATURE OF LINDA M. HALL, AFFIANT)

SWORN TO AND SUBSCRIBED BEFORE ME ON 23 JANUARY 2013, A.D.

E-OF NOTARY PUBLIC)

(407) 398-0153

BRITTNEE LYNCH

MY COMMISSION # EE185141

EXPIRES April 01, 2016

FloridaNotarySarvics.com

(NAME OF NOTARY, TYPED, PRINTED, OR STAMPED)

PERSONALLY KNOWN (X ) OR PRODUCED IDENTIFICATION ( )

NOTICE OF LEGISLATION

Notice is hereby given that the following bill will be presented to the 2013 Legislative Session of the Florida Legislature for consideration and enactment.

A BILL TO BE ENTITLED

AN ACT RELATING TO BROWARD COUNTY, FLORIDA, DELETING CHAPTER 12554, SECTIONS 1, LAWS OF FLORIDA (SPECIAL ACTS OF 1927)

BROWARD COUNTY LEGISLATIVE

DELEGATION
SENATOR ELEANOR SOBEL, CHAIR
January 23, 2013

# **HOUSE OF REPRESENTATIVES**

# 2013 LOCAL BILL CERTIFICATION FORM

BILL #:	HB 4037
SPONSOR(S):	Prepresentative Sim Waldman
RELATING TO:	Broward County-Mullet Fishing Prepal (Cn. 12551, Sec. I)
NAME OF DELEC	[Indicate Area Affected (City, County, or Special District) and Subject]  SATION: FROMOVO LEGISLOWE DELCOTOR
CONTACT PERS	on: Sandy Harris
PHONE NO.: <u>ਜੁਤਾ</u>	
I. House local considers a cannot be a affected for the legislativ or at a subs Affairs Com	bill policy requires that three things occur before a committee or subcommittee of the House local bill: (1) The members of the local legislative delegation must certify that the purpose of the bill ccomplished at the local level; (2) the legislative delegation must hold a public hearing in the area the purpose of considering the local bill issue(s); and (3) the bill must be approved by a majority of we delegation, or a higher threshold if so required by the rules of the delegation, at the public hearing equent delegation meeting. Please submit this completed, original form to the Local & Federal mittee as soon as possible after a bill is filed.
ordinal YES	the delegation certify that the purpose of the bill cannot be accomplished by nee of a local governing body without the legal need for a referendum?  NO [ ]
YES	<b>,</b>
Date I	hearing held: <u>Van Vary II , 2013</u>
Locat	ion: Broward County Governmental Ceriter
(3) Was th	nis bill formally approved by a majority of the delegation members?
YES ţ	() NO[]
II. Article III, Se seek enactn conditioned	ection 10 of the State Constitution prohibits passage of any special act unless notice of intention to nent of the bill has been published as provided by general law (s. 11.02, F. S.) or the act is to take effect only upon approval by referendum vote of the electors in the area affected.
Has this o	constitutional notice requirement been met?
Notice	published: YES M NO[] DATE JONNONY 83,8013
Where	e? Son-Sentine   County Broward
Refere	endum in lieu of publication: YES [ ] NO [x]
Date o	of Referendum

- III. Article VII, Section 9(b) of the State Constitution prohibits passage of any bill creating a special taxing district, or changing the authorized millage rate for an existing special taxing district, unless the bill subjects the taxing provision to approval by referendum vote of the electors in the area affected.
  - (1) Does the bill create a special district and authorize the district to impose an ad valorem tax?

YES[] NO X NOT APPLICABLE[]

(2) Does this bill change the authorized ad valorem millage rate for an existing special district?

YES[] NO) NOT APPLICABLE[]

If the answer to question (1) or (2) is YES, does the bill require voter approval of the ad valorem tax provision(s)?

YES[] NO[]

Note: House policy requires that an Economic Impact Statement for local bills be prepared at the local level and be submitted to the Local & Federal Affairs Committee.

Delegation Chair (Original Signature)

Printed Name of Delegation Chair

02/08/13 Date

#### **HOUSE OF REPRESENTATIVES**

#### 2012 ECONOMIC IMPACT STATEMENT FORM

House local bill policy requires that no local bill will be considered by a committee or a subcommittee without an Economic Impact Statement. This form must be prepared at the LOCAL LEVEL by an individual who is qualified to establish fiscal data and impacts. Please submit this completed, original form to the Community & Military Affairs Subcommittee as soon as possible after a bill is filed.

	ne as soon as possible after a bill is filed.	gillai loilli to die Collinui.	ity & military
BILL #:	4037		
SPONSOR(S):	RED WALDMAN		
RELATING TO:	Broward County: repeal of Ch. 12		ws of Florid
	[Indicate Area Affected (City, County or Special Di	istrict) and Subject] (Spe	cial Acts of 1
I. ESTIMAT	ED COST OF ADMINISTRATION, IMPLEME	ENTATION, AND ENFO	ORCEMENT:
		FY12-13	FY 13-14
Expenditu	ures:	<b>\$</b> 0	<b>4</b> 0
II. ANTICIPA	ATED SOURCE(S) OF FUNDING:	FV 40 40	EV 40 44
		<u>FY 12-13</u>	FY 13-14
Federal:		\$ O	40
State:		<b>§</b> O	ą ()
Local:		\$ O	6 9
III. ANTICIPA	ATED NEW, INCREASED, OR DECREASED	REVENUES:	
Revenue		FY 12-13	FY 13-14
Revenue	<b>5</b> .	<b>\$</b> 0	40

# IV. ESTIMATED ECONOMIC IMPACT ON INDIVIDUALS, BUSINESS, OR GOVERNMENTS:

Advantages: This legislation deletes an obsolete law (codified in Section 13-4 of the Broward County Code) restaining to fishing. The issue is now under the jurisdiction of the Florida Fish & Wildlife Conservation Commission.

Disadvantages:

None.

	ESTIMATED EMPLOYMENT		UPON	COMPETITIO	N AND	THE OPEN	MARKET	FOR
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CONTRACTION OF MERICAL PROPERTY AND ARTHUR STATES AND ARTHUR ARTHUR ARTHUR AND ARTHUR ARTHUR AND ARTHUR ARTH

VI. DATA AND METHOD USED IN MAKING ESTIMATES [INCLUDE SOURCE(S) OF DATA]:

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PREPARED BY:/_	Jan Z			12/14/	1/2
	Must be s	igned by Pro	parer]	Date'	,

TITLE: Director

REPRESENTING: Natural Resources Planning and Management Division

PHONE: 954-519-1464

2013 HB 4037

1 A bill to be entitled 2 An act relating to Broward County; repealing chapter 3 12554 (1927), Laws of Florida, relating to saltwater 4 fishing; providing an effective date. 5 6 Be It Enacted by the Legislature of the State of Florida: 7 8 Section 1. Chapter 12554 (1927), Laws of Florida, is 9 repealed. 10

Section 2. This act shall take effect upon becoming a law.

Page 1 of 1

#### HOUSE OF REPRESENTATIVES LOCAL BILL STAFF ANALYSIS

BILL #:

HB 4039

**Broward County/Fishing** 

or Ongoing

SPONSOR(S): Waldman

TIED BILLS:

IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Local & Federal Affairs Committee		Dougherty <u>(</u> D	D Rojas Al
2) State Affairs Committee			l

#### **SUMMARY ANALYSIS**

This bill repeals ch. 8636, L.O.F., which regulates fishing gear, prohibits use of explosives or harmful materials as a fishing method, and sets black bass landing sizes and daily bag limits in Broward County, Florida. This law is obsolete and duplicative as the Florida Fish and Wildlife Conservation Commission now regulates these areas state-wide.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h4039.LFAC.DOCX

**DATE: 3/8/2013** 

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

This bill repeals ch. 8636, L.O.F., which applies to Broward County and requires all fishing use only hook and line or size-restricted cast net; prohibits the use of any explosive or deleterious materials that may injure fish; sets black bass minimum landing size at 10 inches and daily bag limit at 15 per person; categorizes any action violative of these sections as a misdemeanor.

This provision is obsolete and duplicative as now the Florida Fish and Wildlife Conservation Commission's rules apply to all Florida freshwater fish, which includes black bass. Chapter 68A-23, F.A.C., provides permissible freshwater fishing methods, gear, and minimum landing sizes based on geographic area within the state. Both ch. 68A-23, F.A.C., and ch. 379, F.S., prohibit use of explosives or deleterious materials while fishing. Chapter 68B-14.0036, F.A.C., sets the state-wide daily bag limit at 15 per person.

# **B. SECTION DIRECTORY:**

Section 1: Repeals ch. 8636, L.O.F., relating to fishing in Broward County, Florida.

Section 2: Provides an effective date of upon becoming law.

#### II. NOTICE/REFERENDUM AND OTHER REQUIREMENTS

A. NOTICE PUBLISHED? Yes [X] No []

IF YES, WHEN? January 23, 2013

WHERE? The Sun-Sentinel, a daily newspaper published in Broward County, Florida.

B. REFERENDUM(S) REQUIRED? Yes [] No [X]

IF YES, WHEN?

- C. LOCAL BILL CERTIFICATION FILED? Yes, attached [X] No []
- D. ECONOMIC IMPACT STATEMENT FILED? Yes, attached [X] No []

#### III. COMMENTS

A. CONSTITUTIONAL ISSUES: None.

B. RULE-MAKING AUTHORITY: None.

C. DRAFTING ISSUES OR OTHER COMMENTS: None.

STORAGE NAME: h4039.LFAC.DOCX DATE: 3/9/2013

PAGE: 2

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

STORAGE NAME: h4039.LFAC.DOCX DATE: 3/9/2013

#### SUN-SENTINEL

PUBLISHED DAILY
FORT LAUDERDALE, BROWARD COUNTY, FLORIDA
BOCA RATON, PALM BEACH COUNTY, FLORIDA
MIAMI, MIAMI-DADE COUNTY, FLORIDA

STATE OF FLORIDA COUNTY OF BROWARD/PALM BEACH/MIAMI-DADE

BEFORE THE UNDERSIGNED AUTHORITY, PERSONALLY APPEARED LINDA M. HALL, WHO, ON OATH, SAYS THAT SHE IS A DULY AUTHORIZED REPRESENTATIVE OF THE CLASSIFIED DEPARTMENT OF THE SUN-SENTINEL, DAILY NEWSPAPER PUBLISHED IN BROWARD/PALM BEACH/MIAMI-DADE COUNTY, FLORIDA, THAT THE ATTACHED COPY OF ADVERTISEMENT, BEING A:

NOTICE OF LEGISLATION

THE MATTER OF:

BROWARD LEGISLATIVE RE: DELETING CHAPTER 8636, SECTIONS 1-4

IN THE CIRCUIT COURT, WAS PUBLISHED IN SAID NEWSPAPER IN THE ISSUES OF:

**JANUARY 23, 2013** 

14142382

CM,

AFFIANT FURTHER SAYS THAT THE SAID SUN-SENTINEL IS A NEWSPAPER PUBLISHED IN SAID BROWARD/PALM BEACH/MIAMI-DADE COUNTY, FLORIDA, AND THAT THE SAID NEWSPAPER HAS HERETOFORE BEEN CONTINUOUSLY PUBLISHED IN SAID BROWARD/PALM BEACH/MIAMI-DADE COUNTY, FLORIDA, EACH DAY, AND HAS BEEN ENTERED AS SECOND CLASS MATTER AT THE POST OFFICE IN FORT LAUDERDALE, IN SAID BROWARD COUNTY, FLORIDA, FOR A PERIOD OF ONE YEAR NEXT PRECEDING THE FIRST PUBLICATION OF ATTACHED COPY OF ADVERTISEMENT: AND AFFIANT FURTHER SAYS THAT SHE HAS NEITHER PAID, NOR PROMISED, ANY PERSON, FIRM. OR CORPORATION, ANY DISCOUNT, REBATE, COMMISSION, OR REFUND, FOR THE PURPOSE OF SECURING THIS ADVERTISEMENT FOR PUBLICATION IN SAID NEWSPAPER.

(SIGNATURE OF LINDA M. HALL, AFFIANT)

SWORN TO AND SUBSCRIBED BEFORE ME

ON 23 JANUARY 2013, A.D.

OE NOTARY PUBLIC)

BRITTNEE LYNCH

MY COMMISSION # EE185141

EXPIRES April 01, 2016

(NAME OF NOTARY, TYPED, PRINTED, OR STAMPED)

PERSONALLY KNOWN (X ) OR PRODUCED IDENTIFICATION ( )

NOTICE OF LEGISLATION

Notice is hereby given that the following bill will be presented to the 2013 Legislative Session of the Florida Legislature for consideration and enactment.

A BILL TO BE ENTITLED AN ACT RELATING TO BROWARD COUNTY, FLORIDA, DELETING CHAPTER 8636, SECIONS 1-4, LAWS OF FLORIDA (SPECIAL ACTS OF 1921).

BROWARD COUNTY LEGISLATIVE DELEGATION SENATOR ELEANOR SOBEL, CHAIR January 15, 2013

# HOUSE OF REPRESENTATIVES 2013 LOCAL BILL CERTIFICATION FORM

BILL #:	4039			
SPONSOR(S):	BeDresentative Sim	waldr	nan	
RELATING TO:	Broward County - W	and Fishi	19, Expression	Black Bass Acpe Cn. 86365
NAME OF DELEC			elecicition	
CONTACT PERS			J	
PHONE NO.: (95	· · · · · · · · · · · · · · · · · · ·	E-Mail:	saharris © k	proward.org
considers a cannot be a affected for the legislation	I bill policy requires that three things of local bill: (1) The members of the local complished at the local level; (2) the I the purpose of considering the local bild bild by the local bild be delegation, or a higher threshold if sequent delegation meeting. Please substitute as soon as possible after a bill in	al legislative de legislative deleg Il issue(s); and so required by t	legation must certify gation must hold a p (3) the bill must be the rules of the delec	that the purpose of the bill public hearing in the area approved by a majority of mation, at the public hearing
(1) Does t ordina YES <mark>}</mark> ⋌	the delegation certify that the note of a local governing body  NO [ ]	purpose of without the	the bill cannot l legal need for	be accomplished by a referendum?
(2) Did the	· e delegation conduct a public ﴿ NO [ ]	hearing on	the subject of t	he bill?
Date I	hea <u>ri</u> ng held: \(\sigma\O\O\Y\)	11,201	3	
Locat	tion: Broward Counti	1 Gove	rnmental	Center
(3) Was th	his bill formally approved by a	majority of	the delegation	members?
YES )	X) NO[]			
II. Article III, Se seek enactn conditioned	ection 10 of the State Constitution proh nent of the bill has been published as p to take effect only upon approval by re	nibits passage o provided by ger eferendum vote	of any special act ur neral law (s. 11.02, l of the electors in th	nless notice of intention to F. S.) or the act is e area affected.
Has this o	constitutional notice requirem	ent been m	et?	
Notice	e published: YES 💢 NO [	] DATE _	January	23,2013
Where	e? <u>Son-Sentinel</u> co	unty <u>B(C</u>	MONQ .	
Refer	endum in lieu of publication:	YES[]	vo [X	
	of Referendum		•	

- III. Article VII, Section 9(b) of the State Constitution prohibits passage of any bill creating a special taxing district, or changing the authorized millage rate for an existing special taxing district, unless the bill subjects the taxing provision to approval by referendum vote of the electors in the area affected.
  (1) Does the bill create a special district and authorize the district to impose an ad valorem tax?
  YES [] NO [ NOT APPLICABLE []
  - (2) Does this bill change the authorized ad valorem millage rate for an existing special district?

    YES [ ] NO NOT APPLICABLE [ ]

If the answer to question (1) or (2) is YES, does the bill require voter approval of the ad valorem tax provision(s)?

YES[] NO[]

Note: House policy requires that an Economic Impact Statement for local bills be prepared at the local level and be submitted to the Local & Federal Affairs Committee.

Printed Name of Delegation Chair

02/08/13

## **HOUSE OF REPRESENTATIVES**

#### 2012 ECONOMIC IMPACT STATEMENT FORM

House local bill policy requires that no local bill will be considered by a committee or a subcommittee without an Economic Impact Statement. This form must be prepared at the LOCAL LEVEL by an individual who is qualified to establish fiscal data and impacts. Please submit this completed, original form to the Community & Military Affairs Subcommittee as soon as possible after a bill is filed.

BILL #:	4039		
SPONSOR(S):	Rep WALDMAN		
RELATING TO:	Broward County; repeal of Ch. 863	6, Sections 1-4, L	aws of Floria
	[Indicate Area Affected (City, County or Special Dist	rict) and Subject] (Spec	ial Acts of 1
I. ESTIMAT	ED COST OF ADMINISTRATION, IMPLEMEN	NTATION, AND ENF	ORCEMENT:
		FY12-13	FY 13-14
Expenditu	Jres:	<b>\$</b> O	<b>4</b> 0
II. ANTICIPA	ATED SOURCE(S) OF FUNDING:		
		FY 12-13	FY 13-14
Federal:		\$ 0	\$ 0
State:		\$ 0	<b>?</b> 0
Local:		\$ 0	4 )
III. ANTICIPA	ATED NEW, INCREASED, OR DECREASED	REVENUES:	
Davanua		FY 12-13	FY 13-14
Revenue	S.	4 ()	\$ 0

# IV. ESTIMATED ECONOMIC IMPACT ON INDIVIDUALS, BUSINESS, OR GOVERNMENTS:

Advantages: This legislation deletes an obsolete law (codified in Section 13-5 of the Broward Country Code) pertaining to fishing. The issue is now under the jurisdiction of the Florida Fish & Wildlife Conservation Commission.

Disadvantages:

None.

V.	ESTIMATED IMP	PACT UPON	COMPETITION	AND THE	OPEN MARKET	r for
----	---------------	-----------	-------------	---------	-------------	-------

nla

45.89 Nord Waxoonga

VI. DATA AND METHOD USED IN MAKING ESTIMATES [INCLUDE SOURCE(S) OF DATA]:

n/a

PREPARED BY: 12/14/12
[Must be signed by Preparer] Date

TITLE: Director

REPRESENTING: Natural Resources Planning and Management Division

PHONE: 954-519-1464

E-Mail Address: jjurado @ broward. org

HB 4039 2013

1 A bill to be entitled 2 An act relating to Broward County; repealing chapter 8636 (1921), Laws of Florida, relating to fishing; 3 providing an effective date. 4 5 6 Be It Enacted by the Legislature of the State of Florida: 7 8 Section 1. Chapter 8636 (1921), Laws of Florida, is 9 repealed. Section 2. This act shall take effect upon becoming a law. 10

Page 1 of 1