

# **Government Operations Subcommittee**

Thursday, February 7, 2013 9:00 AM Webster Hall (212 Knott)

# Committee Meeting Notice HOUSE OF REPRESENTATIVES

## **Government Operations Subcommittee**

Start Date and Time:

Thursday, February 07, 2013 09:00 am

**End Date and Time:** 

Thursday, February 07, 2013 01:00 pm

Location:

Webster Hall (212 Knott)

**Duration:** 

4.00 hrs

Consideration of the following proposed committee bill(s):

PCB GVOPS 13-01 -- Florida Retirement System

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCB GVOPS 13-01

Florida Retirement System

SPONSOR(S): Government Operations Subcommittee

TIED BILLS:

IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Government Operations Subcommittee		Harrington Williamson WWW	

## **SUMMARY ANALYSIS**

The Florida Retirement System (FRS) is a multi-employer, contributory plan that provides retirement income benefits to 623,011 active members, 334,682 retired members and beneficiaries, and 40,556 members of the Deferred Retirement Option Program. It is the primary retirement plan for employees of the state and county government agencies, district school boards, community colleges, and universities. The FRS also serves as the retirement plan for participating employees of the 185 cities and 257 independent hospitals and special districts that have elected to join the system.

Members of the FRS have two plan options available for participation: the defined benefit plan, also known as the pension plan, and the defined contribution plan, also known as the investment plan. In addition to the two primary plans, some eligible members have the choice of participating in optional retirement plans, which include the Senior Management Service Optional Annuity Program, State Community College System Optional Retirement Program, and the State University System Optional Retirement Program.

This bill makes changes to the FRS, including, but not limited to:

- Closing the pension plan (defined benefit) to new enrollees, and requiring all new enrollees to participate in the investment plan (defined contribution), effective January 1, 2014;
- Eliminating the option for new enrollees to apply for disability benefits, effective January 1, 2014;
- Expanding the investment options available to investment plan members;
- Closing the Senior Management Service Optional Annuity Program to new participants, effective January 1, 2014; and
- Prohibiting elected officials from joining the Senior Management Service Class in lieu of participation in the Elected Officers' Class, effective January 1, 2014.

The bill does not impact the ability of any current FRS enrollee to select participation in the pension plan or the investment plan. Changes included in the bill only pertain to new enrollees initially enrolled in the system on or after January 1, 2014.

The bill provides that a proper and legitimate state purpose is served, which includes providing benefits that are managed, administered, and funded in an actuarially sound manner.

The bill has an indeterminate fiscal impact on state and local governments. See Fiscal Comments section for further discussion.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

# Background

## Florida Retirement System

The Florida Retirement System (FRS) was established in 1970 when the Legislature consolidated the Teachers' Retirement System, the State and County Officers and Employees' Retirement System, and the Highway Patrol Pension Fund. In 1972, the Judicial Retirement System was consolidated into the pension plan, and in 2007, the Institute of Food and Agricultural Sciences Supplemental Retirement Program was consolidated under the Regular Class of the FRS as a closed group. The FRS is a contributory system, with all members contributing 3 percent of their salaries.<sup>2</sup>

The FRS is governed by the Florida Retirement System Act.<sup>3</sup> The FRS, which is a multi-employer, contributory plan, provides retirement income benefits to 623,011 active members, 4 334,682 retired members and beneficiaries, and 40,556 members of the Deferred Retirement Option Program.<sup>5</sup> It is the primary retirement plan for employees of state and county government agencies, district school boards, community colleges, and universities. The FRS also serves as the retirement plan for participating employees of the 185 cities and 257 independent hospitals and special districts that have elected to join the system.6

The membership of the FRS is divided into five membership classes:<sup>7</sup>

- Regular Class<sup>8</sup> consists of 543,195 members (87 percent of the membership);
- Special Risk Class<sup>9</sup> includes 70,005 members (11.2 percent);
- Special Risk Administrative Support Class<sup>10</sup> has 59 members (.009 percent);
- Elected Officers' Class<sup>11</sup> has 2,206 members (0.35 percent); and
- Senior Management Service Class<sup>12</sup> has 7,546 members (1.21 percent).

Each class is funded separately based upon the costs attributable to the members of that class.

<sup>&</sup>lt;sup>1</sup> The Florida Retirement System Annual Report, July 1, 2010 – June 30, 2011, at 38. A copy of the report can be found online at: http://www.dms.myflorida.com/human resource support/retirement/publications/system information/annual reports.

<sup>&</sup>lt;sup>2</sup> Prior to 1975, members of the FRS were required to make employee contributions of either 4 percent for Regular Class employees or 6 percent for Special Risk Class members. Employees were again required to contribute to the system after July 1, 2011. <sup>3</sup> Chapter 121, F.S.

<sup>&</sup>lt;sup>4</sup> As of June 30, 2012, the FRS defined benefit plan, also known as the pension plan, had 517,756 members, and the defined contribution plan, also known as the investment plan, had 105,255 members. Email from staff of the Division of Retirement, Department of Management Services, October 16, 2012 (on file with the Government Operations Subcommittee). <sup>5</sup> *Id*.

<sup>&</sup>lt;sup>6</sup> Florida Retirement System Participating Employers for Plan Year 2012-13, prepared by the Department of Management Services, Division of Retirement, Revised September 2012, at 8. A copy of the document can be found online at: http://www.dms.myflorida.com/human\_resource\_support/retirement/publications/informational\_booklets.

Florida Retirement System, Department of Management Services PowerPoint Presentation before the Government Operations Subcommittee, January 16, 2013 (on file with the Government Operations Subcommittee).

<sup>&</sup>lt;sup>8</sup> The Regular Class is for all members who are not assigned to another class. Section 121.021(12), F.S.

<sup>&</sup>lt;sup>9</sup> The Special Risk Class is for members employed as: law enforcement officers, firefighters, correctional officers, probation officers,

paramedics and emergency technicians, among others. Section 121.0515, F.S.

10 The Special Risk Administrative Support Class is for a special risk member who moved or was reassigned to a nonspecial risk law enforcement, firefighting, correctional, or emergency medical care administrative support position with the same agency, or who is subsequently employed in such a position under the Florida Retirement System. Section 121.0515(8), F.S.

<sup>11</sup> The Elected Officers' Class is for elected state and county officers, and for those elected municipal or special district officers whose

governing body has chosen Elected Officers' Class participation for its elected officers. Section 121.052, F.S.

The Senior Management Service Class is for members who fill senior management level positions assigned by law to the Senior Management Service Class or authorized by law as eligible for Senior Management Service designation. Section 121.055, F.S. STORAGE NAME: pcb01.GVOPS.DOCX

Members of the FRS have two primary plan options available for participation:

- The defined benefit plan, also known as the pension plan; and
- The defined contribution plan, also known as the investment plan.

Certain members, as specified by law and position title, may, in lieu of FRS participation, participate in optional retirement plans.

## Investment Plan

In 2000, the Legislature created the Public Employee Optional Retirement Program (investment plan), a defined contribution plan offered to eligible employees as an alternative to the FRS Pension Plan. The earliest that any member could participate in the investment plan was July 1, 2002.

Benefits under the investment plan accrue in individual member accounts funded by both employee and employer contributions and earnings. Benefits are provided through employee-directed investments offered by approved investment providers.

A member vests immediately in all employee contributions paid to the investment plan.<sup>13</sup> With respect to the employer contributions, a member vests after completing one work year with an FRS employer.<sup>14</sup> Vested benefits are payable upon termination or death as a lump-sum distribution, direct rollover distribution, or periodic distribution.<sup>15</sup> The investment plan also provides disability coverage for both inline-of-duty and regular disability retirement benefits.<sup>16</sup> An FRS member who qualifies for disability while enrolled in the investment plan must apply for benefits as if the employee were a member of the pension plan. If approved for retirement disability benefits, the member is transferred to the pension plan.<sup>17</sup>

The State Board of Administration (SBA) is primarily responsible for administering the investment plan. The SBA is compromised of the Governor as chair, the Chief Financial Officer, and the Attorney General. 9

#### Pension Plan

The pension plan is administered by the secretary of the Department of Management Services through the Division of Retirement.<sup>20</sup> Investment management is handled by the State Board of Administration.

Any member initially enrolled in the pension plan before July 1, 2011, vests in the pension plan after completing six years of service with an FRS employer.<sup>21</sup> For members enrolled on or after July 1, 2011, the member vests in the pension plan after eight years of creditable service.<sup>22</sup> Benefits payable under the pension plan are calculated based on years of service x accrual rate x average final

<sup>&</sup>lt;sup>13</sup> Section 121.4501(6)(a), F.S.

<sup>&</sup>lt;sup>14</sup> If a member terminates employment before vesting in the investment plan, the nonvested money is transferred from the member's account to the SBA for deposit and investment by the SBA in its suspense account for up to five years. If the member is not reemployed as an eligible employee within five years, then any nonvested accumulations transferred from a member's account to the SBA's suspense account are forfeited. Section 121.4501(6)(b) – (d), F.S.

<sup>&</sup>lt;sup>15</sup> Section 121.591, F.S.

<sup>&</sup>lt;sup>16</sup> See s. 121.4501(16), F.S.

<sup>&</sup>lt;sup>17</sup> Pension plan disability retirement benefits, which apply for investment plan members who qualify for disability, compensate an inline-of-duty disabled member up to 65 percent of the average monthly compensation as of the disability retirement date for special risk class members. Other members may receive up to 42 percent of the member's average monthly compensation for disability retirement benefits. If the disability occurs other than in the line of duty, the monthly benefit may not be less than 25 percent of the average monthly compensation as of the disability retirement date. Section 121.091(4)(f), F.S.

<sup>&</sup>lt;sup>18</sup> Section 121.4501(8), F.S.

<sup>19</sup> Section 4, Art. IV, Fla. Const.

<sup>&</sup>lt;sup>20</sup> Section 121.025, F.S.

<sup>&</sup>lt;sup>21</sup> Section 121.021(45)(a), F.S.

<sup>&</sup>lt;sup>22</sup> Section 121.021(45)(b), F.S.

compensation.<sup>23</sup> For most members of the pension plan, normal retirement occurs at the earliest attainment of 30 years of service or age 62.<sup>24</sup> For public safety employees in the Special Risk and Special Risk Administrative Support Classes, normal retirement is the earliest of 25 years of service or age 55.<sup>25</sup> Members initially enrolled in the pension plan on or after July 1, 2011, have longer vesting requirements. For members initially enrolled after that date, the member must complete 33 years of service or attain age 65, and members in the Special Risk Classes must complete 30 years of service or attain age 60.<sup>26</sup>

## **Optional Retirement Programs**

Eligible employees may choose to participate in one of three retirement programs instead of participating in the FRS:

- Members of the Senior Management Service Class may elect to enroll in the Senior Management Service Optional Annuity Program;<sup>27</sup>
- Members in specified positions in the State University System may elect to enroll in the State University System Optional Retirement Program;<sup>28</sup> and
- Members of a Florida college may elect to enroll in the State Community College System Optional Retirement Program.<sup>29</sup>

### **Contribution Rates**

FRS employers are responsible for contributing a set percentage of the member's monthly compensation to the Division of Retirement to be distributed into the FRS Contributions Clearing Trust Fund. The employer contribution rate is a blended contribution rate set by statute, which is the same percentage regardless of whether the member participates in the pension plan or the investment plan. The rate is determined annually based on an actuarial study by the Department of Management Services that calculates the necessary level of funding to support all of the benefit obligations under both FRS retirement plans.

The following are the current employer contribution rates for each class:<sup>31</sup>

Membership Class	Effective July 1, 2012
Regular Class	3.55%
Special Risk Class	11.01%
Special Risk Administrative Support Class	3.94%
Elected Officer's Support Class	· .
<ul> <li>Legislators, Governor, Lt. Governor,</li> </ul>	6.51%
Cabinet Officers, State Attorneys, Public	
Defenders	·
Justices and Judges	10.02%
County Officers	8.36%
Senior Management Service Class	4.84%

<sup>&</sup>lt;sup>23</sup> Section 121.091, F.S.

participate in this optional retirement program has one opportunity to transfer to the FRS. Section 1012.875, F.S.

<sup>30</sup> Section 121.70(1), F.S.

<sup>&</sup>lt;sup>24</sup> Section 121.021(29)(a)1., F.S.

<sup>&</sup>lt;sup>25</sup> Section 121.021(29)(b)1., F.S.

<sup>&</sup>lt;sup>26</sup> Sections 121.021(29)(a)2. and (b)2., F.S.

<sup>&</sup>lt;sup>27</sup> The Senior Management Service Optional Annuity Program (SMSOAP) was established in 1986 for members of the Senior Management Service Class. Employees in eligible positions may irrevocably elect to participate in the SMSOAP rather than the FRS. Section 121.055(6), F.S.

<sup>&</sup>lt;sup>28</sup> Eligible participants of the State University System Optional Retirement Program (SUSORP) are automatically enrolled in the SUSORP. However, the member must execute a contract with a SUSORP provider within the first 90 days of employment or the employee will default into the pension plan. If the employee decides to remain in the SUSORP, the decision is irrevocable and the member must remain in the SUSORP as long as the member remains in a SUSORP-eligible position. Section 121.35, F.S.
<sup>29</sup> If the member is eligible for participation in a State Community College System Optional Retirement Program, the member must elect to participate in the program within 90 days of employment. Unlike the other optional programs, an employee who elects to

<sup>&</sup>lt;sup>31</sup> Section 121.71(4), F.S.

Regardless of employee class, all employees contribute 3 percent of their compensation towards retirement.<sup>32</sup>

After employer and employee contributions are placed into the FRS Contributions Clearing Trust Fund, the allocations under the investment plan are transferred to third-party administrators to be placed in the employee's individual investment accounts, whereas contributions under the pension plan are transferred into the FRS Trust Fund.<sup>33</sup>

#### Effect of the Bill

The bill makes changes to the FRS; however, benefits already earned are not impacted by changes in this bill. In addition, employees who are initially enrolled in the FRS before January 1, 2014, will not have their retirement choices impacted.

## Effective July 1, 2013, the bill:

- Closes the pension plan (defined benefit) to new enrollees, and requires all new enrollees to participate in the investment plan (defined contribution), effective January 1, 2014;
- Eliminates the option for new enrollees to apply for disability benefits, effective January 1, 2014;
- · Expands the investment options available to investment plan members;
- Closes the Senior Management Service Optional Annuity Program to new participants, effective January 1, 2014; and
- Prohibits elected officials from joining the Senior Management Service Class in lieu of participation in the Elected Officers' Class, effective January 1, 2014.

## Closing the Pension Plan

The bill provides that effective January 1, 2014, new enrollees in the FRS will be compulsory members of the investment plan. Enrollees initially enrolled in the system before January 1, 2014, will continue to have a choice between the two primary plans, but members enrolled on or after January 1, 2014, will be automatically enrolled into the investment plan.

Except for members who are eligible for an optional retirement plan, or eligible to withdraw from the FRS. all other members will be compulsory members of the investment plan.

#### **Disability Benefits**

The bill provides that new members of the FRS, who initially enroll on or after January 1, 2014, will not be eligible for disability benefits.

#### **Investment Options**

The bill directs the State Board of Administration (SBA) to create investment products that will be offered to participants in the investment plan. In addition, the SBA is directed to contract for employee-directed brokerage services to be offered to increase investment plan investment options. The bill provides criteria for the SBA to consider when selecting the provider of the brokerage services, requirements for the provider, as well as minimum investment requirements for participation in the brokerage account.

#### **Optional Retirement Programs**

The bill closes the Senior Management Service Optional Annuity Program to new members on January 1, 2014. Any member eligible before January 1, 2014, may elect to participate in the annuity program before January 1, 2014, and members currently enrolled in the annuity program may continue to participate in that program. No new members may join the program on or after January 1, 2014.

<sup>&</sup>lt;sup>32</sup> Section 121.71(3), F.S.

<sup>&</sup>lt;sup>33</sup> See ss. 121.4503 and 121.72(1), F.S. **STORAGE NAME**: pcb01.GVOPS.DOCX

The bill provides that an employee who has elected to participate in the State Community College System Optional Retirement Program may elect to withdraw from the optional retirement program and transfer to the FRS before December 31, 2013. After that date, an employee who elects to participate in the State Community College System Optional Retirement Program may not transfer out of the optional retirement program. As a result, the bill makes the employee's election to participate in this optional program irrevocable on and after January 1, 2014.

The bill provides that employees who are eligible for the State University System Optional Retirement Program will default to the FRS Investment Plan on and after January 1, 2014, if the member does not participate in the optional retirement program. Currently, the member defaults into the pension plan.

### **Elected Officials**

The bill prohibits elected officials from joining the Senior Management Service Class in lieu of participating in the Elected Officers' Class. Because the Senior Management Service Optional Annuity Program will not be offered on or after January 1, 2014, elected officers will no longer be able to switch service classes for the purpose of participating in the optional annuity program. Instead, elected officials can participate in the FRS or withdraw from the system.<sup>34</sup>

## Miscellaneous Provisions

The bill provides a statement of important state interest. It also directs the State Board of Administration and the Department of Management Services to request a determination letter from the Federal Internal Revenue Service (IRS) upon the bill becoming a law. If the IRS refuses to act on the request for a determination letter, a legal opinion from a tax attorney can be substituted.

The bill also provides that if any portion of the bill would cause the FRS to be disqualified for tax purposes under the Internal Revenue Code, then that portion of the bill would not apply. The State Board of Administration and the Department of Management Services must notify the Legislature if any portion of the bill cannot be implemented.

#### B. SECTION DIRECTORY:

Section 1 amends s. 121.051, F.S., limiting the ability of members of an optional retirement program to transfer to the FRS; providing for compulsory membership in the FRS Investment Plan for employees initially enrolled after a specified date; authorizing certain employees to participate in the investment plan.

Section 2 amends s. 121.052, F.S., prohibiting members of the Elected Officers' Class from joining the Senior Management Service Class after a specified date.

Section 3 amends s. 121.055, F.S., closing the Senior Management Service Optional Annuity Program to new members on a specified date; prohibiting an elected official eligible for membership in the Elected Officers' Class from enrolling in the Senior Management Service Class Optional Annuity Program; closing the Senior Management Service Class Optional Annuity Program to new members after a specified date.

Section 4 amends s. 121.35, F.S., providing that certain participants in the optional retirement program for the State University System have a choice between the optional retirement program and the FRS Investment Plan; providing for compulsory membership in the investment plan for certain employees.

Section 5 amends s. 121.4501, F.S., requiring certain employees initially enrolled in the FRS on or after a specified date to be compulsory members of the investment plan; providing for the transfer of certain contributions; revising a provision relating to acknowledgment of an employee's election to participate in the investment plan; requiring the SBA to develop investment products to be offered in the investment plan; requiring the SBA to provide a self-directed brokerage account as an investment

<sup>&</sup>lt;sup>34</sup> Members of the Elected Officers' Class may withdraw from the FRS. Section 121.052(3), F.S. **STORAGE NAME**: pcb01.GVOPS.DOCX **DATE**: 1/31/2013

option; providing self-directed brokerage account requirements; revising the education component; deleting the obligation of system employers to communicate the existence of both retirement plans; providing the state board and the provider of the self-directed brokerage account investment option with certain responsibilities; providing that the state board is not required to deliver certain information regarding the self-directed brokerage account; making conforming changes; removing unnecessary language; providing that certain investment plan members are not entitled to disability benefits.

Section 6 amends s. 121.591, F.S., limiting disability benefits to eligible members.

Section 7 amends s. 121.71, F.S., revising the required employer retirement contribution rates for members of each membership class and subclass of the FRS.

Section 8 amends s. 238.072, F.S., conforming cross references.

Section 9 amends s. 413.051, F.S., conforming cross references.

Section 10 provides that the act fulfills an important state interest.

Section 11 requires the SBA and the Department of Management Services to request a determination letter from the United States Internal Revenue Service; providing for severability.

Section 12 provides an effective date of July 1, 2013, unless otherwise expressly provided in the act.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

See below Fiscal Comments.

2. Expenditures:

See below Fiscal Comments.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

See below Fiscal Comments.

2. Expenditures:

See below Fiscal Comments.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

#### D. FISCAL COMMENTS:

The fiscal impact of closing the pension plan to new enrollees and eliminating the disability benefit for such enrollees is unknown. The Department of Management Services has been requested to perform an actuarial study to determine the fiscal impact on the state and other participating employers. The department indicated the study will be completed by February 15, 2013.

Closing the Senior Management Service Class Optional Annuity Program to new participants will have an insignificant fiscal impact on the FRS.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The mandates provision of Art. VII, s. 18, of the State Constitution may apply because this bill requires cities and counties to spend money or take action that requires the expenditure of money; however, an exception applies as the Legislature has determined that this bill satisfies an important state interest. In addition, similarly situated persons are all required to comply.

## 2. Other:

## **Actuarial Requirements**

Article X, s. 14 of the State Constitution requires that benefit improvements under public pension plans in the State of Florida be concurrently funded on a sound actuarial basis, as set forth below:

SECTION 14. State retirement systems benefit changes.--A governmental unit responsible for any retirement or pension system supported in whole or in part by public funds shall not after January 1, 1977, provide any increase in the benefits to the members or beneficiaries of such system unless such unit has made or concurrently makes provision for the funding of the increase in benefits on a sound actuarial basis.

Article X, s. 14 of the State Constitution is implemented by statute under part VII of ch. 112, F.S., the "Florida Protection of Public Employee Retirement Benefits Act" (Act). The Act establishes minimum standards for the operation and funding of public employee retirement systems and plans in the State of Florida. It prohibits the use of any procedure, methodology, or assumptions the effect of which is to transfer to future taxpayers any portion of the costs which may reasonably have been expected to be paid by the current taxpayers.

## **Contractual Obligations**

Article I, s. 10 of the State Constitution prohibits any bill of attainder, ex post facto law, or law impairing the obligation of contracts from being passed by the Florida Legislature.

The Florida Statutes provide that the rights of members of the FRS are of a contractual nature, entered into between the member and the state, and such rights are legally enforceable as valid contractual rights and may not be abridged in any way.<sup>35</sup> This "preservation of rights" provision<sup>36</sup> was established by the Florida Legislature with an effective date of July 1, 1974.

The Florida Supreme Court has held that the Florida Legislature may only alter the benefits structure of the FRS prospectively.<sup>37</sup> The prospective application would only alter future benefits. Those benefits previously earned or accrued by the member, under the previous benefit structure, remain untouched and the member continues to enjoy that level of benefit for the period of time up until the effective date of the proposed changes. Further, once the participating member reaches retirement

<sup>37</sup> *Id.* at 1035.

<sup>35</sup> Section 121.011(3)(d), F.S.

<sup>&</sup>lt;sup>36</sup> The "preservation of rights" provision vests all rights and benefits already earned under the present retirement plan so the legislature may now only alter the benefits prospectively. *Florida Sheriffs Association v. Department of Administration, Division of Retirement*, 408 So.2d 1033, 1037 (Fla. 1981).

status, the benefits under the terms of the FRS in effect at the time of the member's retirement vest.<sup>38</sup>

The Florida Supreme Court further held that the "preservation of rights" provision was not intended to bind future legislatures from prospectively altering benefits which accrue for future state service. <sup>39</sup> More recently, the Florida Supreme Court reaffirmed the previous holding, finding that the Legislature can alter the terms of the FRS, so long as the changes to the FRS are prospective. <sup>40</sup>

This bill does not change any benefits that a member earned prior to January 1, 2014. In fact, members enrolled in the FRS before January 1, 2014, should experience no change in the benefits available under the FRS. The bill only changes the FRS system for new enrollees, enrolling in the system on or after January 1, 2014.

#### **B. RULE-MAKING AUTHORITY:**

The constitutional separation of powers doctrine prevents the Legislature from delegating its constitutional duties. Because legislative power involves the exercise of policy-related discretion over the content of law, any discretion given an agency to implement a law must be "pursuant to some minimal standards and guidelines ascertainable by reference to the enactment establishing the program." The bill grants rulemaking authority to the SBA to implement provisions of the bill and provides standards for such implementation.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

#### Death and Disability Benefits

The Florida House of Representatives has requested the Department of Management Services to perform three actuarial studies to determine the fiscal impact on the state and other participating FRS employers associated with the following death or disability benefit options for investment plan participants as follows:

- Employees initially enrolled in the FRS on or after January 1, 2014, will not be eligible to elect to switch to the defined benefit plan for purposes of receiving a disability benefit. The department indicated the study will be completed by February 15, 2013.
- Employees initially enrolled in the FRS on or after January 1, 2014, will be eligible to transfer to the pension plan for purposes of receiving a disability benefit in the same manner as provided in current law. The department indicated the study will be completed by March 7, 2013.
- Providing in-line-of-duty survivor benefits for all members of the investment plan. The
  department indicated the study will be completed by April 4, 2013.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

<sup>&</sup>lt;sup>38</sup> *Id.* at 1036.

<sup>&</sup>lt;sup>39</sup> *Id.* at 1037.

<sup>&</sup>lt;sup>40</sup> Rick Scott, et al. v. George Williams, et al., 2013 WL 173955 (Fla. 2013).

<sup>&</sup>lt;sup>41</sup> Askew v. Cross Key Waterways, 372 So.2d 913, 925 (Fla. 1978).

A bill to be entitled

An act relating to the Florida Retirement System; amending s. 121.051, F.S.; limiting the ability of members of an optional retirement program to transfer to the Florida Retirement System; providing for compulsory membership in the Florida Retirement System Investment Plan for employees initially enrolled after a specified date; authorizing certain employees to participate in the investment plan; amending s. 121.052, F.S.; prohibiting members of the Elected Officers' Class from joining the Senior Management Service Class after a specified date; amending s. 121.055, F.S.; closing the Senior Management Service Optional Annuity Program to new members after a specified date; prohibiting an elected official eligible for membership in the Elected Officers' Class from enrolling in the Senior Management Service Class or in the Senior Management Service Optional Annuity Program; closing the Senior Management Service Optional Annuity Program to new members after a specified date; amending s. 121.35, F.S.; providing that certain participants in the optional retirement program for the State University System have a choice between the optional retirement program and the Florida Retirement System Investment Plan; providing for compulsory membership in the investment plan for certain employees; amending s. 121.4501, F.S.; requiring certain employees initially enrolled in the

Page 1 of 59

PCB GVOPS 13-01

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Florida Retirement System on or after a specified date to be compulsory members of the investment plan; providing for the transfer of certain contributions; revising a provision relating to acknowledgment of an employee's election to participate in the investment plan; requiring the State Board of Administration to develop investment products to be offered in the investment plan; requiring the State Board of Administration to provide a self-directed brokerage account as an investment option; requiring the state board to contract with a provider to provide a selfdirected brokerage account investment option; providing self-directed brokerage account requirements; revising the education component; deleting the obligation of system employers to communicate the existence of both retirement plans; providing the state board and the provider of the self-directed brokerage account investment option with certain responsibilities; providing that the state board is not required to deliver certain information regarding the self-directed brokerage account; making conforming changes; removing unnecessary language; providing that certain investment plan members are not entitled to disability benefits; amending s. 121.591, F.S.; limiting disability benefits to eligible members; amending s. 121.71, F.S.; revising the required employer retirement contribution rates for members of each membership class and subclass of the

Page 2 of 59

PCB GVOPS 13-01

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Florida Retirement System; amending ss. 238.072 and 413.051, F.S.; conforming cross-references; providing that the act fulfills an important state interest; requiring the State Board of Administration and the Department of Management Services to request a determination letter from the Internal Revenue Service; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (c) of subsection (2) of section 121.051, Florida Statutes, is amended, subsections (3) through (9) of that section are renumbered as subsections (4) through (10), respectively, and a new subsection (3) is added to that section, to read:

121.051 Participation in the system.-

- (2) OPTIONAL PARTICIPATION.-
- (c) Employees of public community colleges or charter technical career centers sponsored by public community colleges, designated in s. 1000.21(3), who are members of the Regular Class of the Florida Retirement System and who comply with the criteria set forth in this paragraph and s. 1012.875 may, in lieu of participating in the Florida Retirement System, elect to withdraw from the system altogether and participate in the State Community College System Optional Retirement Program provided by the employing agency under s. 1012.875.
- 1.a. Through June 30, 2001, the cost to the employer for benefits under the optional retirement program equals the normal

Page 3 of 59

PCB GVOPS 13-01

cost portion of the employer retirement contribution which would be required if the employee were a member of the pension plan's Regular Class, plus the portion of the contribution rate required by s. 112.363(8) which would otherwise be assigned to the Retiree Health Insurance Subsidy Trust Fund.

- b. Effective July 1, 2001, through June 30, 2011, each employer shall contribute on behalf of each member of the optional program an amount equal to 10.43 percent of the employee's gross monthly compensation. The employer shall deduct an amount for the administration of the program.
- c. Effective July 1, 2011, through June 30, 2012, each member shall contribute an amount equal to the employee contribution required under s. 121.71(3). The employer shall contribute on behalf of each program member an amount equal to the difference between 10.43 percent of the employee's gross monthly compensation and the employee's required contribution based on the employee's gross monthly compensation.
- d. Effective July 1, 2012, each member shall contribute an amount equal to the employee contribution required under s. 121.71(3). The employer shall contribute on behalf of each program member an amount equal to the difference between 8.15 percent of the employee's gross monthly compensation and the employee's required contribution based on the employee's gross monthly compensation.
- e. The employer shall contribute an additional amount to the Florida Retirement System Trust Fund equal to the unfunded actuarial accrued liability portion of the Regular Class contribution rate.

Page 4 of 59

PCB GVOPS 13-01

2. The decision to participate in the optional retirement program is irrevocable as long as the employee holds a position eligible for participation, except as provided in subparagraph 3. Any service creditable under the Florida Retirement System is retained after the member withdraws from the system; however, additional service credit in the system may not be earned while a member of the optional retirement program.

- 3. Effective July 1, 2003, through December 31, 2013, an employee who has elected to participate in the optional retirement program shall have one opportunity, at the employee's discretion, to transfer from the optional retirement program to the pension plan of the Florida Retirement System or to the investment plan established under part II of this chapter, subject to the terms of the applicable optional retirement program contracts. Except as provided in subsection (3), an employee participating in the optional retirement program on or after January 1, 2014, is not eligible to transfer to the Florida Retirement System.
- a. If the employee chooses to move to the investment plan, any contributions, interest, and earnings creditable to the employee under the optional retirement program are retained by the employee in the optional retirement program, and the applicable provisions of s. 121.4501(4) govern the election.
- b. If the employee chooses to move to the pension plan of the Florida Retirement System, the employee shall receive service credit equal to his or her years of service under the optional retirement program.
  - (I) The cost for such credit is the amount representing

Page 5 of 59

PCB GVOPS 13-01

the present value of the employee's accumulated benefit obligation for the affected period of service. The cost shall be calculated as if the benefit commencement occurs on the first date the employee becomes eligible for unreduced benefits, using the discount rate and other relevant actuarial assumptions that were used to value the Florida Retirement System Pension Plan liabilities in the most recent actuarial valuation. The calculation must include any service already maintained under the pension plan in addition to the years under the optional retirement program. The present value of any service already maintained must be applied as a credit to total cost resulting from the calculation. The division must ensure that the transfer sum is prepared using a formula and methodology certified by an enrolled actuary.

- (II) The employee must transfer from his or her optional retirement program account and from other employee moneys as necessary, a sum representing the present value of the employee's accumulated benefit obligation immediately following the time of such movement, determined assuming that attained service equals the sum of service in the pension plan and service in the optional retirement program.
- 4. Participation in the optional retirement program is limited to employees who satisfy the following eligibility criteria:
- a. The employee is otherwise eligible for membership or renewed membership in the Regular Class of the Florida Retirement System, as provided in s. 121.021(11) and (12) or s. 121.122.

Page 6 of 59

PCB GVOPS 13-01

b. The employee is employed in a full-time position classified in the Accounting Manual for Florida's Public Community Colleges as:

(I) Instructional; or

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- (II) Executive Management, Instructional Management, or Institutional Management and the community college determines that recruiting to fill a vacancy in the position is to be conducted in the national or regional market, and the duties and responsibilities of the position include the formulation, interpretation, or implementation of policies, or the performance of functions that are unique or specialized within higher education and that frequently support the mission of the community college.
- c. The employee is employed in a position not included in the Senior Management Service Class of the Florida Retirement System as described in s. 121.055.
- 5. Members of the program are subject to the same reemployment limitations, renewed membership provisions, and forfeiture provisions applicable to regular members of the Florida Retirement System under ss. 121.091(9), 121.122, and 121.091(5), respectively. A member who receives a program distribution funded by employer and required employee contributions is deemed to be retired from a state-administered retirement system if the member is subsequently employed with an employer that participates in the Florida Retirement System.
- 6. Eligible community college employees are compulsory members of the Florida Retirement System until, pursuant to s. 1012.875, a written election to withdraw from the system and

Page 7 of 59

PCB GVOPS 13-01

participate in the optional retirement program is filed with the program administrator and received by the division.

- a. A community college employee whose program eligibility results from initial employment shall be enrolled in the optional retirement program retroactive to the first day of eligible employment. The employer and employee retirement contributions paid through the month of the employee plan change shall be transferred to the community college to the employee's optional program account, and, effective the first day of the next month, the employer shall pay the applicable contributions based upon subparagraph 1.
- b. A community college employee whose program eligibility is due to the subsequent designation of the employee's position as one of those specified in subparagraph 4., or due to the employee's appointment, promotion, transfer, or reclassification to a position specified in subparagraph 4., must be enrolled in the program on the first day of the first full calendar month that such change in status becomes effective. The employer and employee retirement contributions paid from the effective date through the month of the employee plan change must be transferred to the community college to the employee's optional program account, and, effective the first day of the next month, the employer shall pay the applicable contributions based upon subparagraph 1.
- 7. Effective July 1, 2003, through December 31, 2008, any member of the optional retirement program who has service credit in the pension plan of the Florida Retirement System for the period between his or her first eligibility to transfer from the

Page 8 of 59

PCB GVOPS 13-01

pension plan to the optional retirement program and the actual date of transfer may, during employment, transfer to the optional retirement program a sum representing the present value of the accumulated benefit obligation under the defined benefit retirement program for the period of service credit. Upon transfer, all service credit previously earned under the pension plan during this period is nullified for purposes of entitlement to a future benefit under the pension plan.

- (3) INVESTMENT PLAN MEMBERSHIP COMPULSORY.-
- (a) All eligible employees, except those eligible to withdraw from the system under s. 121.052(3)(d) or s. 121.055(1)(b)2., or those eligible for optional retirement programs under s. 121.051(1)(a), s. 121.051(2)(c), or s. 121.35, initially enrolled on or after January 1, 2014, are compulsory members of the investment plan, and membership in the pension plan is not permitted. Employees initially enrolled on or after January 1, 2014, are not eligible to use the election opportunity specified in s. 121.4501(4)(e).
- (b) Employees eligible to withdraw from the system under s. 121.052(3)(d) or s. 121.055(1)(b)2., may choose to withdraw from the system or to participate in the investment plan as provided in those sections. Employees eligible for optional retirement programs under s. 121.051(2)(c) or s. 121.35, may choose to participate in the optional retirement program or the investment plan as provided in those sections. Eligible employees required to participate in the optional retirement program under s. 121.35, pursuant to s. 121.051(1)(a), must participate in the investment plan when employed in a position

Page 9 of 59

PCB GVOPS 13-01

not eligible for the optional retirement program.

Section 2. Paragraph (c) of subsection (3) of section 121.052, Florida Statutes, is amended to read:

121.052 Membership class of elected officers.-

- (3) PARTICIPATION AND WITHDRAWAL, GENERALLY.—Effective July 1, 1990, participation in the Elected Officers' Class shall be compulsory for elected officers listed in paragraphs (2)(a)-(d) and (f) assuming office on or after said date, unless the elected officer elects membership in another class or withdraws from the Florida Retirement System as provided in paragraphs (3)(a)-(d):
- within 6 months after assuming office, or within 6 months after this act becomes a law for serving elected officers, elect membership in the Senior Management Service Class as provided in s. 121.055 in lieu of membership in the Elected Officers' Class. Any such election made by a county elected officer shall have no effect upon the statutory limit on the number of nonelective full-time positions that may be designated by a local agency employer for inclusion in the Senior Management Service Class under s. 121.055(1)(b)1.

Section 3. Paragraph (f) of subsection (1) and paragraph (c) of subsection (6) of section 121.055, Florida Statutes, are amended to read:

121.055 Senior Management Service Class.—There is hereby established a separate class of membership within the Florida Retirement System to be known as the "Senior Management Service Class," which shall become effective February 1, 1987.

Page 10 of 59

PCB GVOPS 13-01

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- (f) Effective July 1, 1997, through December 31, 2013:
- 1. Except as provided in <u>subparagraphs</u> subparagraph 3. <u>and</u> <u>4.</u>, an elected state officer eligible for membership in the Elected Officers' Class under s. 121.052(2)(a), (b), or (c) who elects membership in the Senior Management Service Class under s. 121.052(3)(c) may, within 6 months after assuming office or within 6 months after this act becomes a law for serving elected state officers, elect to participate in the Senior Management Service Optional Annuity Program, as provided in subsection (6), in lieu of membership in the Senior Management Service Class.
- 2. Except as provided in <u>subparagraphs</u> subparagraph 3. <u>and</u> <u>4.</u>, an elected officer of a local agency employer eligible for membership in the Elected Officers' Class under s. 121.052(2)(d) who elects membership in the Senior Management Service Class under s. 121.052(3)(c) may, within 6 months after assuming office, or within 6 months after this act becomes a law for serving elected officers of a local agency employer, elect to withdraw from the Florida Retirement System, as provided in subparagraph (b)2., in lieu of membership in the Senior Management Service Class.
- 3. A retiree of a state-administered retirement system who is initially reemployed in a regularly established position on or after July 1, 2010, as an elected official eligible for the Elected Officers' Class may not be enrolled in renewed membership in the Senior Management Service Class or in the Senior Management Service Optional Annuity Program as provided in subsection (6), and may not withdraw from the Florida

Page 11 of 59

PCB GVOPS 13-01

Retirement System as a renewed member as provided in subparagraph (b)2., as applicable, in lieu of membership in the Senior Management Service Class.

4. On or after January 1, 2014, an elected official eligible for membership in the Elected Officers' Class may not be enrolled in the Senior Management Service Class or in the Senior Management Service Optional Annuity Program as provided in subsection (6).

(6)

- (c) Participation.-
- 1. An eligible employee who is employed on or before February 1, 1987, may elect to participate in the optional annuity program in lieu of participating in the Senior Management Service Class. Such election must be made in writing and filed with the department and the personnel officer of the employer on or before May 1, 1987. An eligible employee who is employed on or before February 1, 1987, and who fails to make an election to participate in the optional annuity program by May 1, 1987, shall be deemed to have elected membership in the Senior Management Service Class.
- 2. Except as provided in subparagraph 6., an employee who becomes eligible to participate in the optional annuity program by reason of initial employment commencing after February 1, 1987, may, within 90 days after the date of commencing employment, elect to participate in the optional annuity program. Such election must be made in writing and filed with the personnel officer of the employer. An eligible employee who does not within 90 days after commencing employment elect to

Page 12 of 59

PCB GVOPS 13-01

participate in the optional annuity program shall be deemed to have elected membership in the Senior Management Service Class.

- 3. A person who is appointed to a position in the Senior Management Service Class and who is a member of an existing retirement system or the Special Risk or Special Risk Administrative Support Classes of the Florida Retirement System may elect to remain in such system or class in lieu of participating in the Senior Management Service Class or optional annuity program. Such election must be made in writing and filed with the department and the personnel officer of the employer within 90 days after such appointment. An eligible employee who fails to make an election to participate in the existing system, the Special Risk Class of the Florida Retirement System, the Special Risk Administrative Support Class of the Florida Retirement System, or the optional annuity program shall be deemed to have elected membership in the Senior Management Service Class.
- 4. Except as provided in subparagraph 5., an employee's election to participate in the optional annuity program is irrevocable if the employee continues to be employed in an eligible position and continues to meet the eligibility requirements set forth in this paragraph.
- 5. Effective from July 1, 2002, through September 30, 2002, an active employee in a regularly established position who has elected to participate in the Senior Management Service Optional Annuity Program has one opportunity to choose to move from the Senior Management Service Optional Annuity Program to the Florida Retirement System Pension Plan.

Page 13 of 59

PCB GVOPS 13-01

a. The election must be made in writing and must be filed with the department and the personnel officer of the employer before October 1, 2002, or, in the case of an active employee who is on a leave of absence on July 1, 2002, within 90 days after the conclusion of the leave of absence. This election is irrevocable.

- b. The employee shall receive service credit under the pension plan equal to his or her years of service under the Senior Management Service Optional Annuity Program. The cost for such credit is the amount representing the present value of that employee's accumulated benefit obligation for the affected period of service.
- c. The employee must transfer the total accumulated employer contributions and earnings on deposit in his or her Senior Management Service Optional Annuity Program account. If the transferred amount is not sufficient to pay the amount due, the employee must pay a sum representing the remainder of the amount due. The employee may not retain any employer contributions or earnings from the Senior Management Service Optional Annuity Program account.
- 6. A retiree of a state-administered retirement system who is initially reemployed on or after July 1, 2010, may not renew membership in the Senior Management Service Optional Annuity Program.
- 7. Effective January 1, 2014, the Senior Management
  Service Optional Annuity Program is closed to new members.

  Members enrolled in the Senior Management Service Optional
  Annuity Program before January 1, 2014, may retain their

Page 14 of 59

PCB GVOPS 13-01

membership in the annuity program.

Section 4. Paragraph (c) of subsection (3) of section 121.35, Florida Statutes, is amended to read:

121.35 Optional retirement program for the State University System.—

- (3) ELECTION OF OPTIONAL PROGRAM.-
- (c) Any employee who becomes eligible to participate in the optional retirement program on or after January 1, 1993, shall be a compulsory participant of the program unless such employee elects membership in the Florida Retirement System. Such election shall be made in writing and filed with the personnel officer of the employer. Any eligible employee who fails to make such election within the prescribed time period shall be deemed to have elected to participate in the optional retirement program.
- 1. Any employee whose optional retirement program eligibility results from initial employment shall be enrolled in the program at the commencement of employment. If, within 90 days after commencement of employment, the employee elects membership in the Florida Retirement System, such membership shall be effective retroactive to the date of commencement of employment as provided in s. 121.4501(4).
- 2. Any employee whose optional retirement program eligibility results from a change in status due to the subsequent designation of the employee's position as one of those specified in paragraph (2)(a) or due to the employee's appointment, promotion, transfer, or reclassification to a position specified in paragraph (2)(a) shall be enrolled in the

Page 15 of 59

PCB GVOPS 13-01

optional retirement program upon such change in status and shall be notified by the employer of such action. If, within 90 days after the date of such notification, the employee elects to retain membership in the Florida Retirement System, such continuation of membership shall be retroactive to the date of the change in status.

3. Notwithstanding subparagraphs 1. and 2. the provisions of this paragraph, effective July 1, 1997, any employee who is eligible to participate in the Optional Retirement Program and who fails to execute a contract with one of the approved companies and to notify the department in writing as provided in subsection (4) within 90 days after the date of eligibility shall be deemed to have elected membership in the Florida Retirement System, except as provided in s. 121.051(1)(a). This provision shall also apply to any employee who terminates employment in an eligible position before executing the required investment annuity contract and notifying the department. Such membership shall be retroactive to the date of eligibility, and all appropriate contributions shall be transferred to the Florida Retirement System Trust Fund and the Health Insurance Subsidy Trust Fund. If a member is initially enrolled on or after January 1, 2014, the member is deemed to have elected membership in the Florida Retirement System Investment Plan and such membership shall be retroactive to the date of eligibility. All contributions required under s. 121.72, shall be transferred to a default fund in the investment plan as provided in s. 121.4501(4)(f), and the Health Insurance Subsidy Trust Fund. Section 5. Subsections (1) and (4), paragraph (c) of

Page 16 of 59

PCB GVOPS 13-01

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subsection (5), subsection (8), paragraph (a) of subsection (9), paragraphs (a), (b), (c), and (h) of subsection (10), paragraphs (a) and (c) of subsection (15), and subsection (16) of section 121.4501, Florida Statutes, are amended, and paragraph (h) is added to subsection (9) of that section, to read:

- 121.4501 Florida Retirement System Investment Plan.-
- The Trustees of the State Board of Administration shall establish a defined contribution program called the "Florida Retirement System Investment Plan" or "investment plan" for members of the Florida Retirement System under which retirement benefits will be provided for eligible employees initially enrolled before January 1, 2014, who elect to participate in the program, and for all eligible employees initially enrolled on or after January 1, 2014, who shall be compulsory members unless otherwise eligible to withdraw from the system under s. 121.052(3)(d) or s. 121.055(1)(b)2., or to participate in an optional retirement program under s. 121.051(1)(a), s. 121.051(2)(c), or s. 121.35. The retirement benefits shall be provided through member-directed investments, in accordance with s. 401(a) of the Internal Revenue Code and related regulations. The employer and employee shall make contributions, as provided in this section and ss. 121.571 and 121.71, to the Florida Retirement System Investment Plan Trust Fund toward the funding of benefits.
  - (4) PARTICIPATION; ENROLLMENT.-
- (a)1. Effective June 1, 2002, through February 28, 2003, a 90-day election period is provided to each eligible employee participating in the Florida Retirement System, preceded by a

Page 17 of 59

PCB GVOPS 13-01

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90-day education period, permitting each eligible employee to elect membership in the investment plan, and an employee who fails to elect the investment plan during the election period remains in the pension plan. An eligible employee employed in a regularly established position during the election period is granted the option to make one subsequent election, as provided in paragraph (e). With respect to an eligible employee who does not participate in the initial election period or who is initially employed in a regularly established position after the close of the initial election period but before January 1, 2014, on June 1, 2002, by a state employer:

a. Any such employee may elect to participate in the investment plan in lieu of retaining his or her membership in the pension plan. The election must be made in writing or by electronic means and must be filed with the third-party administrator by August 31, 2002, or, in the case of an active employee who is on a leave of absence on April 1, 2002, by the last business day of the 5th month following the month the leave of absence concludes. This election is irrevocable, except as provided in paragraph (g). Upon making such election, the employee shall be enrolled as a member of the investment plan, the employee's membership in the Florida Retirement System is governed by the provisions of this part, and the employee's membership in the pension plan terminates. The employee's enrollment in the investment plan is effective the first day of the month for which a full month's employer contribution is made to the investment plan.

b. Any such employee who fails to elect to participate in

Page 18 of 59

PCB GVOPS 13-01

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the investment plan within the prescribed time period is deemed to have elected to retain membership in the pension plan, and the employee's option to elect to participate in the investment plan is forfeited.

2. With respect to employees who become eligible to participate in the investment plan by reason of employment in a regularly established position with a state employer commencing after April 1, 2002:

a. Any such employee shall, by default, be enrolled in the pension plan at the commencement of employment, and may, by the last business day of the 5th month following the employee's month of hire, elect to participate in the investment plan. The employee's election must be made in writing or by electronic means and must be filed with the third-party administrator. The election to participate in the investment plan is irrevocable, except as provided in paragraph (e)  $\frac{1}{3}$ .

<u>a.b.</u> If the employee files such election within the prescribed time period, enrollment in the investment plan is effective on the first day of employment. The retirement contributions paid through the month of the employee plan change shall be transferred to the investment program, and, effective the first day of the next month, the employer and employee must pay the applicable contributions based on the employee membership class in the program.

 $\underline{\text{b.e.}}$  An employee who fails to elect to participate in the investment plan within the prescribed time period is deemed to have elected to retain membership in the pension plan, and the employee's option to elect to participate in the investment plan

Page 19 of 59

PCB GVOPS 13-01

533 is forfeited.

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2.3. With respect to employees who become eligible to participate in the investment plan pursuant to s. 121.051(2)(c)3. or s. 121.35(3)(i), the employee may elect to participate in the investment plan in lieu of retaining his or her membership in the State Community College System Optional Retirement Program or the State University System Optional Retirement Program. The election must be made in writing or by electronic means and must be filed with the third-party administrator. This election is irrevocable, except as provided in paragraph (e) $\frac{(g)}{(g)}$ . Upon making such election, the employee shall be enrolled as a member in the investment plan, the employee's membership in the Florida Retirement System is governed by the provisions of this part, and the employee's participation in the State Community College System Optional Retirement Program or the State University System Optional Retirement Program terminates. The employee's enrollment in the investment plan is effective on the first day of the month for which a full month's employer and employee contribution is made to the investment plan.

4. For purposes of this paragraph, "state employer" means any agency, board, branch, commission, community college, department, institution, institution of higher education, or water management district of the state, which participates in the Florida Retirement System for the benefit of certain employees.

(b) 1. With respect to an eligible employee who is employed in a regularly established position on September 1, 2002, by a

Page 20 of 59

PCB GVOPS 13-01

district school board employer:

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a. Any such employee may elect to participate in the investment plan in lieu of retaining his or her membership in the pension plan. The election must be made in writing or by electronic means and must be filed with the third-party administrator by November 30, or, in the case of an active employee who is on a leave of absence on July 1, 2002, by the last business day of the 5th month following the month the leave of absence concludes. This election is irrevocable, except as provided in paragraph (g). Upon making such election, the employee shall be enrolled as a member of the investment plan, the employee's membership in the Florida Retirement System is governed by the provisions of this part, and the employee's membership in the pension plan terminates. The employee's enrollment in the investment plan is effective the first day of the month for which a full month's employer contribution is made to the investment program.

b. Any such employee who fails to elect to participate in the investment plan within the prescribed time period is deemed to have elected to retain membership in the pension plan, and the employee's option to elect to participate in the investment plan is forfeited.

2. With respect to employees who become eligible to participate in the investment plan by reason of employment in a regularly established position with a district school board employer commencing after July 1, 2002:

a. Any such employee shall, by default, be enrolled in the pension plan at the commencement of employment, and may, by the

Page 21 of 59

PCB GVOPS 13-01

last business day of the 5th month following the employee's month of hire, elect to participate in the investment plan. The employee's election must be made in writing or by electronic means and must be filed with the third-party administrator. The election to participate in the investment plan is irrevocable, except as provided in paragraph (g).

b. If the employee files such election within the prescribed time period, enrollment in the investment plan is effective on the first day of employment. The employer retirement contributions paid through the month of the employee plan change shall be transferred to the investment plan, and, effective the first day of the next month, the employer shall pay the applicable contributions based on the employee membership class in the investment plan.

c. Any such employee who fails to elect to participate in the investment plan within the prescribed time period is deemed to have elected to retain membership in the pension plan, and the employee's option to elect to participate in the investment plan is forfeited.

3. For purposes of this paragraph, "district school board employer" means any district school board that participates in the Florida Retirement System for the benefit of certain employees, or a charter school or charter technical career center that participates in the Florida Retirement System as provided in s. 121.051(2)(d).

(c) 1. With respect to an eligible employee who is employed in a regularly established position on December 1, 2002, by a local employer:

Page 22 of 59

PCB GVOPS 13-01

a. Any such employee may elect to participate in the investment plan in lieu of retaining his or her membership in the pension plan. The election must be made in writing or by electronic means and must be filed with the third-party administrator by February 28, 2003, or, in the case of an active employee who is on a leave of absence on October 1, 2002, by the last business day of the 5th month following the month the leave of absence concludes. This election is irrevocable, except as provided in paragraph (g). Upon making such election, the employee shall be enrolled as a participant of the investment plan, the employee's membership in the Florida Retirement System is governed by the provisions of this part, and the employee's membership in the pension plan terminates. The employee's enrollment in the investment plan is effective the first day of the month for which a full month's employer contribution is made to the investment plan.

b. Any such employee who fails to elect to participate in the investment plan within the prescribed time period is deemed to have elected to retain membership in the pension plan, and the employee's option to elect to participate in the investment plan is forfeited.

2. With respect to employees who become eligible to participate in the investment plan by reason of employment in a regularly established position with a local employer commencing after October 1, 2002:

a. Any such employee shall, by default, be enrolled in the pension plan at the commencement of employment, and may, by the last business day of the 5th month following the employee's

Page 23 of 59

PCB GVOPS 13-01

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month of hire, elect to participate in the investment plan. The employee's election must be made in writing or by electronic means and must be filed with the third-party administrator. The election to participate in the investment plan is irrevocable, except as provided in paragraph (g).

b. If the employee files such election within the prescribed time period, enrollment in the investment plan is effective on the first day of employment. The employer retirement contributions paid through the month of the employee plan change shall be transferred to the investment plan, and, effective the first day of the next month, the employer shall pay the applicable contributions based on the employee membership class in the investment plan.

c. Any such employee who fails to elect to participate in the investment plan within the prescribed time period is deemed to have elected to retain membership in the pension plan, and the employee's option to elect to participate in the investment plan is forfeited.

3. For purposes of this paragraph, "local employer" means any employer not included in paragraph (a) or paragraph (b).

(b)(d) Contributions available for self-direction by a member who has not selected one or more specific investment products shall be allocated as prescribed by the state board. The third-party administrator shall notify the member at least quarterly that the member should take an affirmative action to make an asset allocation among the investment products.

 $\underline{\text{(c)}}$  On or after July 1, 2011, a member of the pension plan who obtains a refund of employee contributions retains his

Page 24 of 59

or her prior plan choice upon return to employment in a regularly established position with a participating employer.

(d)(f) A member of the investment plan who takes a distribution of any contributions from his or her investment plan account is considered a retiree. A retiree who is initially reemployed in a regularly established position on or after July 1, 2010, is not eligible to be enrolled in renewed membership.

(e) <del>(g)</del> After the period during which an eligible employee initially enrolled before January 1, 2014, had the choice to elect the pension plan or the investment plan, or the month following the receipt of the eligible employee's plan election, if sooner, the employee shall have one opportunity, at the employee's discretion, to choose to move from the pension plan to the investment plan or from the investment plan to the pension plan. Eligible employees may elect to move between plans only if they are earning service credit in an employer-employee relationship consistent with s. 121.021(17)(b), excluding leaves of absence without pay. Effective July 1, 2005, such elections are effective on the first day of the month following the receipt of the election by the third-party administrator and are not subject to the requirements regarding an employer-employee relationship or receipt of contributions for the eligible employee in the effective month, except when the election is received by the third-party administrator. This paragraph is contingent upon approval by the Internal Revenue Service.

- 1. If the employee chooses to move to the investment plan, the provisions of subsection (3) govern the transfer.
  - 2. If the employee chooses to move to the pension plan,

Page 25 of 59

PCB GVOPS 13-01

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the employee must transfer from his or her investment plan account, and from other employee moneys as necessary, a sum representing the present value of that employee's accumulated benefit obligation immediately following the time of such movement, determined assuming that attained service equals the sum of service in the pension plan and service in the investment plan. Benefit commencement occurs on the first date the employee is eligible for unreduced benefits, using the discount rate and other relevant actuarial assumptions that were used to value the pension plan liabilities in the most recent actuarial valuation. For any employee who, at the time of the second election, already maintains an accrued benefit amount in the pension plan, the then-present value of the accrued benefit is deemed part of the required transfer amount. The division must ensure that the transfer sum is prepared using a formula and methodology certified by an enrolled actuary. A refund of any employee contributions or additional member payments made which exceed the employee contributions that would have accrued had the member remained in the pension plan and not transferred to the investment plan is not permitted.

3. Notwithstanding subparagraph 2., an employee who chooses to move to the pension plan and who became eligible to participate in the investment plan by reason of employment in a regularly established position with a state employer after June 1, 2002; a district school board employer after September 1, 2002; or a local employer after December 1, 2002, must transfer from his or her investment plan account, and from other employee moneys as necessary, a sum representing the employee's actuarial

Page 26 of 59

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accrued liability. A refund of any employee contributions or additional <u>member participant</u> payments made which exceed the employee contributions that would have accrued had the member remained in the pension plan and not transferred to the investment plan is not permitted.

- An employee's ability to transfer from the pension plan to the investment plan pursuant to paragraph (a) paragraphs (a)-(d), and the ability of a current employee to have an option to later transfer back into the pension plan under subparagraph 2., shall be deemed a significant system amendment. Pursuant to s. 121.031(4), any resulting unfunded liability arising from actual original transfers from the pension plan to the investment plan must be amortized within 30 plan years as a separate unfunded actuarial base independent of the reserve stabilization mechanism defined in s. 121.031(3)(f). For the first 25 years, a direct amortization payment may not be calculated for this base. During this 25-year period, the separate base shall be used to offset the impact of employees exercising their second program election under this paragraph. The actuarial funded status of the pension plan will not be affected by such second program elections in any significant manner, after due recognition of the separate unfunded actuarial base. Following the initial 25year period, any remaining balance of the original separate base shall be amortized over the remaining 5 years of the required 30-year amortization period.
- 5. If the employee chooses to transfer from the investment plan to the pension plan and retains an excess account balance in the investment plan after satisfying the buy-in requirements

Page 27 of 59

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under this paragraph, the excess may not be distributed until the member retires from the pension plan. The excess account balance may be rolled over to the pension plan and used to purchase service credit or upgrade creditable service in the pension plan.

- withdraw from the system under s. 121.052(3)(d) or s.

  121.055(1)(b)2., or those eligible for optional retirement

  programs under s. 121.051(1)(a), s. 121.051(2)(c), or s. 121.35,

  initially enrolled on or after January 1, 2014, are compulsory

  members of the investment plan. Employees eligible to withdraw

  from the system under s. 121.052(3)(d) or s. 121.055(1)(b)2.,

  may choose to withdraw from the system or to participate in the

  investment plan as provided in those sections. Employees

  eligible for optional retirement programs under s. 121.051(2)(c)

  or s. 121.35, except as provided in s. 121.051(1)(a), may choose

  to participate in the optional retirement program or the

  investment plan as provided in those sections. Membership in the

  pension plan is not permitted except as provided in s.

  121.591(2).
- 2. Employees initially enrolled on or after January 1, 2014, are not permitted to use the election opportunity specified in paragraph (e).
- 3. The amount of retirement contributions paid by the employee and employer, as required under s. 121.72, shall be placed in a default fund as designated by the state board, until an account is activated in the investment plan, at which time the member may move the contributions from the default fund to

Page 28 of 59

PCB GVOPS 13-01

other funds provided in the investment plan.

(5) CONTRIBUTIONS.-

- (c) The state board, acting as plan fiduciary, must ensure that all plan assets are held in a trust, pursuant to s. 401 of the Internal Revenue Code. The fiduciary must ensure that such contributions are allocated as follows:
- 1. The employer and employee contribution portion earmarked for member accounts shall be used to purchase interests in the appropriate investment vehicles as specified by the member, or in accordance with paragraph  $(4)(b)\frac{d}{d}$ .
- 2. The employer contribution portion earmarked for administrative and educational expenses shall be transferred to the Florida Retirement System Investment Plan Trust Fund.
- 3. The employer contribution portion earmarked for disability benefits, for members initially enrolled before

  January 1, 2014, shall be transferred to the Florida Retirement System Trust Fund.
- shall be administered by the state board and affected employers. The state board may require oaths, by affidavit or otherwise, and acknowledgments from persons in connection with the administration of its statutory duties and responsibilities for the investment plan. An oath, by affidavit or otherwise, may not be required of a member at the time of enrollment. For members initially enrolled before January 1, 2014, acknowledgment of an employee's election to participate in the program shall be no greater than necessary to confirm the employee's election. The state board shall adopt rules to carry out its statutory duties

Page 29 of 59

with respect to administering the investment plan, including establishing the roles and responsibilities of affected state, local government, and education-related employers, the state board, the department, and third-party contractors. The department shall adopt rules necessary to administer the investment plan in coordination with the pension plan and the disability benefits available under the investment plan.

- (a)1. The state board shall select and contract with a third-party administrator to provide administrative services if those services cannot be competitively and contractually provided by the division. With the approval of the state board, the third-party administrator may subcontract to provide components of the administrative services. As a cost of administration, the state board may compensate any such contractor for its services, in accordance with the terms of the contract, as is deemed necessary or proper by the board. The third-party administrator may not be an approved provider or be affiliated with an approved provider.
- 2. These administrative services may include, but are not limited to, enrollment of eligible employees, collection of employer and employee contributions, disbursement of contributions to approved providers in accordance with the allocation directions of members; services relating to consolidated billing; individual and collective recordkeeping and accounting; asset purchase, control, and safekeeping; and direct disbursement of funds to and from the third-party administrator, the division, the state board, employers, members, approved providers, and beneficiaries. This section

Page 30 of 59

does not prevent or prohibit a bundled provider from providing any administrative or customer service, including accounting and administration of individual member benefits and contributions; individual member recordkeeping; asset purchase, control, and safekeeping; direct execution of the member's instructions as to asset and contribution allocation; calculation of daily net asset values; direct access to member account information; or periodic reporting to members, at least quarterly, on account balances and transactions, if these services are authorized by the state board as part of the contract.

- (b)1. The state board shall select and contract with one or more organizations to provide educational services. With approval of the state board, the organizations may subcontract to provide components of the educational services. As a cost of administration, the state board may compensate any such contractor for its services in accordance with the terms of the contract, as is deemed necessary or proper by the board. The education organization may not be an approved provider or be affiliated with an approved provider.
- 2. Educational services shall be designed by the state board and department to assist employers, eligible employees, members, and beneficiaries in order to maintain compliance with United States Department of Labor regulations under s. 404(c) of the Employee Retirement Income Security Act of 1974 and to assist employees in their choice of pension plan or investment plan retirement alternatives. Educational services include, but are not limited to, disseminating educational materials; providing retirement planning education; explaining the pension

Page 31 of 59

plan and the investment plan; and offering financial planning guidance on matters such as investment diversification, investment risks, investment costs, and asset allocation. An approved provider may also provide educational information, including retirement planning and investment allocation information concerning its products and services.

- (c)1. In evaluating and selecting a third-party administrator, the state board shall establish criteria for evaluating the relative capabilities and qualifications of each proposed administrator. In developing such criteria, the state board shall consider:
- a. The administrator's demonstrated experience in providing administrative services to public or private sector retirement systems.
- b. The administrator's demonstrated experience in providing daily valued recordkeeping to defined contribution programs.
- c. The administrator's ability and willingness to coordinate its activities with employers, the state board, and the division, and to supply to such employers, the board, and the division the information and data they require, including, but not limited to, monthly management reports, quarterly member reports, and ad hoc reports requested by the department or state board.
- d. The cost-effectiveness and levels of the administrative services provided.
- e. The administrator's ability to interact with the members, the employers, the state board, the division, and the

Page 32 of 59

PCB GVOPS 13-01

providers; the means by which members may access account information, direct investment of contributions, make changes to their accounts, transfer moneys between available investment vehicles, and transfer moneys between investment products; and any fees that apply to such activities.

- f. Any other factor deemed necessary by the state board.
- 2. In evaluating and selecting an educational provider, the state board shall establish criteria under which it shall consider the relative capabilities and qualifications of each proposed educational provider. In developing such criteria, the state board shall consider:
- a. Demonstrated experience in providing educational services to public or private sector retirement systems.
- b. Ability and willingness to coordinate its activities with the employers, the state board, and the division, and to supply to such employers, the board, and the division the information and data they require, including, but not limited to, reports on educational contacts.
- c. The cost-effectiveness and levels of the educational services provided.
- d. Ability to provide educational services via different media, including, but not limited to, the Internet, personal contact, seminars, brochures, and newsletters.
  - e. Any other factor deemed necessary by the state board.
- 3. The establishment of the criteria shall be solely within the discretion of the state board.
- (d) The state board shall develop the form and content of any contracts to be offered under the investment plan. In

Page 33 of 59

developing the contracts, the board shall consider:

- 1. The nature and extent of the rights and benefits to be afforded in relation to the contributions required under the plan.
- 2. The suitability of the rights and benefits provided and the interests of employers in the recruitment and retention of eligible employees.
- (e)1. The state board may contract for professional services, including legal, consulting, accounting, and actuarial services, deemed necessary to implement and administer the investment plan. The state board may enter into a contract with one or more vendors to provide low-cost investment advice to members, supplemental to education provided by the third-party administrator. All fees under any such contract shall be paid by those members who choose to use the services of the vendor.
- 2. The department may contract for professional services, including legal, consulting, accounting, and actuarial services, deemed necessary to implement and administer the investment plan in coordination with the pension plan. The department, in coordination with the state board, may enter into a contract with the third-party administrator in order to coordinate services common to the various programs within the Florida Retirement System.
- (f) The third-party administrator may not receive direct or indirect compensation from an approved provider, except as specifically provided for in the contract with the state board.
- (g) The state board shall receive and resolve member complaints against the program, the third-party administrator,

Page 34 of 59

or any program vendor or provider; shall resolve any conflict between the third-party administrator and an approved provider if such conflict threatens the implementation or administration of the program or the quality of services to employees; and may resolve any other conflicts. The third-party administrator shall retain all member records for at least 5 years for use in resolving any member conflicts. The state board, the third-party administrator, or a provider is not required to produce documentation or an audio recording to justify action taken with regard to a member if the action occurred 5 or more years before the complaint is submitted to the state board. It is presumed that all action taken 5 or more years before the complaint is submitted was taken at the request of the member and with the member's full knowledge and consent. To overcome this presumption, the member must present documentary evidence or an audio recording demonstrating otherwise.

- (9) INVESTMENT OPTIONS OR PRODUCTS; PERFORMANCE REVIEW.-
- (a) The state board shall develop policy and procedures for selecting, evaluating, and monitoring the performance of approved providers and investment products under the investment plan. In accordance with such policy and procedures, the state board shall designate and contract for a number of investment products as determined by the board. The board shall also select one or more bundled providers, each of which may offer multiple investment options and related services, if such approach is determined by the board to provide value to the members otherwise not available through individual investment products. Each approved bundled provider may offer investment options that

Page 35 of 59

PCB GVOPS 13-01

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provide members with the opportunity to invest in each of the following asset classes, to be composed of individual options that represent a single asset class or a combination thereof: money markets, United States fixed income, United States equities, and foreign stock. The state board shall review and manage all educational materials, contract terms, fee schedules, and other aspects of the approved provider relationships to ensure that no provider is unduly favored or penalized by virtue of its status within the investment plan. Additionally, the state board, consistent with its fiduciary responsibilities, shall develop one or more investment products to be offered in the investment plan.

- (h) A self-directed brokerage account shall be offered as a service to investment plan members.
- 1. Notwithstanding any other provision of this section,
  the state board shall select a provider to offer investment plan
  members additional investment alternatives by providing a selfdirected brokerage account.
- 2. The state board shall contract with a provider to offer a self-directed brokerage account. In selecting the provider, the state board shall consider the following:
- a. Financial strength and stability as evidenced by the highest ratings assigned by nationally recognized rating services when comparing proposed providers that are so rated.
- b. Reasonableness of fees compared to other providers taking into consideration the quantity and quality of services being offered.
  - c. Compliance with the Internal Revenue Code and all

Page 36 of 59

1009 applicable federal and state securities laws.

- d. Available methods for members to interact with the provider and the means by which members may access account information, direct investment of funds, transfer funds, and receive funds prospectuses and related investment materials as required by state and federal regulations.
- e. The ability to provide prompt, efficient, and accurate responses to member directions, as well as providing confirmations and quarterly account statements in a timely fashion.
- f. The process by which assets are invested, as well as any waiting periods when monies are transferred.
- g. Organizational factors, including, but not limited to, financial solvency, organizational depth, and experience in providing self-directed brokerage account services to public defined contribution plans.
- 3. The provider of the self-directed brokerage account shall:
- a. Make the self-directed brokerage account available under the most beneficial terms available to any customer.
- b. Agree not to sell or distribute member lists generated through services rendered to the investment plan.
  - c. Not be a bundled provider.
- d. Provide for an education component that is available in multimedia formats and that provides impartial and balanced information about investment options and fees associated with participation in the self-directed brokerage account.
  - 4. The provider, as well as any of its related entities,

Page 37 of 59

PCB GVOPS 13-01

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may not offer any proprietary products as investment alternatives in the self-directed brokerage account.

- 5. The state board shall monitor the selected provider to ensure continued compliance with established selection criteria, board policy and procedures, state and federal regulations, and any contractual provisions.
- 6. The provider shall ensure that a member opening a self-directed brokerage account is provided a quarterly statement that details member investments in the self-directed brokerage account. The statement shall be in lieu of, and satisfy the requirements of, subsection (11) with respect to the member investments in the self-directed brokerage account. The provider shall include in the statement the following details:
  - a. Account investment options.
- b. The market value of the account at the close of the current quarter and the previous quarter.
  - c. Account gains and losses.
  - d. Transfers into and out of the account.
- e. Any fees, charges, penalties, and deductions that apply to the account.
  - 7. The self-directed brokerage account may include the following securities as investment alternatives:
  - a. Stocks listed on a Securities and Exchange Commission regulated national exchange.
    - b. Exchange traded funds.
    - c. Mutual funds.
- 1063 8. The self-directed brokerage account may not include the following as investment alternatives:

Page 38 of 59

PCB GVOPS 13-01

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1065 a. Illiquid investments. 1066 b. Over-the-Counter Bulletin Board securities. 1067 c. Pink Sheet securities. 1068 d. Leveraged exchange traded funds. 1069 e. Direct ownership of foreign securities. 1070 f. Derivatives, including, but not limited to, futures and 1071 options contracts on securities, market indexes, and 1072 commodities. 1073 g. Buying or trading on margin. 1074 h. Investment plan products. 1075 i. Any investment that would jeopardize the investment 1076 plan's tax qualified status. 1077 9. A member may participate in the self-directed 1078 brokerage account if the member: 1079 a. Maintains a minimum balance of \$5,000 in the products 1080 offered under the investment plan. 1081 b. Makes a minimum initial transfer of funds into the 1082 self-directed brokerage account of \$1,000. 1083 c. Makes subsequent transfers of funds into the self-1084 directed brokerage account in amounts of \$1,000 or greater. d. Pays all trading fees, commissions, administrative 1085 1086 fees, and any other expenses associated with participating in 1087 the self-directed brokerage account from the funds in the self-1088 directed brokerage account. e. Does not violate any trading restrictions established 1089 1090 by the provider, the investment plan, or state or federal law. 1091 10. Employer and employee contributions shall be initially deposited into investment plan products and may be transferred 1092

Page 39 of 59

PCB GVOPS 13-01

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1093 to the self-directed brokerage account.

- 11. Distributions are not permissible directly from assets in the self-directed brokerage account. Assets must first be transferred to investment plan products. A distribution may be requested after the transfer is completed and all investment plan distribution requirements are met.
  - 12. The state board must notify members that:
- a. The state board is not responsible for managing the self-directed brokerage account beyond administrative requirements as established between the state board and the provider of the self-directed brokerage account.
- b. Investment alternatives available through the self-directed brokerage account have not been subjected to any selection process, are not monitored by the state board, require investment expertise to prudently buy, manage, or dispose of, and have a risk of substantial loss.
- c. The member is responsible for all administrative, investment, and trading fees associated with participating in the self-directed brokerage account.
  - (10) EDUCATION COMPONENT.-
- (a) The state board, in coordination with the department, shall provide for an education component for <u>eligible employees</u> system members in a manner consistent with the provisions of this <u>subsection</u> section. The education component must be available to eligible employees at least 90 days prior to the beginning date of the election period for the employees of the respective types of employers.
  - (b) The education component must provide system members

Page 40 of 59

PCB GVOPS 13-01

with impartial and balanced information about plan choices <u>for</u> <u>members initially enrolled before January 1, 2014</u>. The education component must involve multimedia formats. Program comparisons must, to the greatest extent possible, be based upon the retirement income that different retirement programs may provide to the member. The state board shall monitor the performance of the contract to ensure that the program is conducted in accordance with the contract, applicable law, and the rules of the state board.

- (c) The state board, in coordination with the department, shall provide for an initial and ongoing transfer education component to provide system members <u>initially enrolled before</u>

  <u>January 1, 2014</u>, with information necessary to make informed plan choice decisions. The transfer education component must include, but is not limited to, information on:
- 1. The amount of money available to a member to transfer to the defined contribution program.
- 2. The features of and differences between the pension plan and the defined contribution program, both generally and specifically, as those differences may affect the member.
- 3. The expected benefit available if the member were to retire under each of the retirement programs, based on appropriate alternative sets of assumptions.
- 4. The rate of return from investments in the defined contribution program and the period of time over which such rate of return must be achieved to equal or exceed the expected monthly benefit payable to the member under the pension plan.
  - 5. The historical rates of return for the investment

Page 41 of 59

1149 alternatives available in the defined contribution programs.

- 6. The benefits and historical rates of return on investments available in a typical deferred compensation plan or a typical plan under s. 403(b) of the Internal Revenue Code for which the employee may be eligible.
- 7. The program choices available to employees of the State University System and the comparative benefits of each available program, if applicable.
- 8. Payout options available in each of the retirement programs.
- (h) Pursuant to subsection (8), all Florida Retirement
  System employers have an obligation to regularly communicate the
  existence of the two Florida Retirement System plans and the
  plan choice in the natural course of administering their
  personnel functions, using the educational materials supplied by
  the state board and the Department of Management Services.
- (15) STATEMENT OF FIDUCIARY STANDARDS AND RESPONSIBILITIES.—
- (a) Investment of <u>investment</u> <u>defined contribution</u> plan assets shall be made for the sole interest and exclusive purpose of providing benefits to members and beneficiaries and defraying reasonable expenses of administering the plan. The program's assets shall be invested on behalf of the program members with the care, skill, and diligence that a prudent person acting in a like manner would undertake. The performance of the investment duties set forth in this paragraph shall comply with the fiduciary standards set forth in the Employee Retirement Income Security Act of 1974 at 29 U.S.C. s. 1104(a)(1)(A)-(C). In case

Page 42 of 59

of conflict with other provisions of law authorizing investments, the investment and fiduciary standards set forth in this subsection shall prevail.

- (c) Subparagraph (8)(b)2. and paragraph (b) incorporate the federal law concept of participant control, established by regulations of the United States Department of Labor under s. 404(c) of the Employee Retirement Income Security Act of 1974 (ERISA). The purpose of this paragraph is to assist employers and the state board in maintaining compliance with s. 404(c), while avoiding unnecessary costs and eroding member benefits under the investment plan. Pursuant to 29 C.F.R. s. 2550.404a-5(d)(4) 2550.404e-1(b)(2)(i)(B)(1)(viii), the state board or its designated agents shall deliver to members of the investment plan a copy of the prospectus most recently provided to the plan, and, pursuant to 29 C.F.R. s. 2550.404e-1(b)(2)(i)(B)(2)(ii), shall provide such members an opportunity to obtain this information, except that:
- 1. The requirement to deliver a prospectus shall be satisfied by delivery of a fund profile or summary profile that contains the information that would be included in a summary prospectus as described by Rule 498 under the Securities Act of 1933, 17 C.F.R. s. 230.498. If the transaction fees, expense information or other information provided by a mutual fund in the prospectus does not reflect terms negotiated by the state board or its designated agents, the requirement is satisfied by delivery of a separate document described by Rule 498 substituting accurate information; and
  - 2. Delivery shall be effected if delivery is through

Page 43 of 59

PCB GVOPS 13-01

electronic means and the following standards are satisfied:

- a. Electronically-delivered documents are prepared and provided consistent with style, format, and content requirements applicable to printed documents;
- b. Each member is provided timely and adequate notice of the documents that are to be delivered, and their significance, and of the member's right to obtain a paper copy of such documents free of charge;
- c. Members have adequate access to the electronic documents, at locations such as their worksites or public facilities, and have the ability to convert the documents to paper free of charge by the state board, and the board or its designated agents take appropriate and reasonable measures to ensure that the system for furnishing electronic documents results in actual receipt. Members have provided consent to receive information in electronic format, which consent may be revoked; and
- d. The state board, or its designated agent, actually provides paper copies of the documents free of charge, upon request.
- 3. The state board is not required to deliver a prospectus or other information for the underlying investments available through the self-directed brokerage account authorized by paragraph (9)(h).
- (16) DISABILITY BENEFITS.—For any member of the investment plan initially enrolled in the Florida Retirement System before <u>January 1, 2014</u>, who becomes totally and permanently disabled, benefits must be paid in accordance with the provisions of s.

Page 44 of 59

PCB GVOPS 13-01

1233 121.591. Investment plan members initially enrolled in the 1234 Florida Retirement System on or after January 1, 2014, are not 1235 entitled to disability benefits as provided by this chapter. 1236 Subsection (2) of section 121.591, Florida Section 6. 1237 Statutes, is amended to read: 1238 121.591 Payment of benefits. - Benefits may not be paid 1239 under the Florida Retirement System Investment Plan unless the 1240 member has terminated employment as provided in s. 1241 121.021(39)(a) or is deceased and a proper application has been 1242 filed as prescribed by the state board or the department. 1243 Benefits, including employee contributions, are not payable 1244 under the investment plan for employee hardships, unforeseeable 1245 emergencies, loans, medical expenses, educational expenses, 1246 purchase of a principal residence, payments necessary to prevent 1247 eviction or foreclosure on an employee's principal residence, or 1248 any other reason except a requested distribution for retirement, a mandatory de minimis distribution authorized by the 1249 1250 administrator, or a required minimum distribution provided 1251 pursuant to the Internal Revenue Code. The state board or 1252 department, as appropriate, may cancel an application for 1253 retirement benefits if the member or beneficiary fails to timely 1254 provide the information and documents required by this chapter 1255 and the rules of the state board and department. In accordance 1256 with their respective responsibilities, the state board and the 1257 department shall adopt rules establishing procedures for 1258 application for retirement benefits and for the cancellation of 1259 such application if the required information or documents are 1260 not received. The state board and the department, as

Page 45 of 59

PCB GVOPS 13-01

appropriate, are authorized to cash out a de minimis account of a member who has been terminated from Florida Retirement System covered employment for a minimum of 6 calendar months. A de minimis account is an account containing employer and employee contributions and accumulated earnings of not more than \$5,000 made under the provisions of this chapter. Such cash-out must be a complete lump-sum liquidation of the account balance, subject to the provisions of the Internal Revenue Code, or a lump-sum direct rollover distribution paid directly to the custodian of an eligible retirement plan, as defined by the Internal Revenue Code, on behalf of the member. Any nonvested accumulations and associated service credit, including amounts transferred to the suspense account of the Florida Retirement System Investment Plan Trust Fund authorized under s. 121.4501(6), shall be forfeited upon payment of any vested benefit to a member or beneficiary, except for de minimis distributions or minimum required distributions as provided under this section. If any financial instrument issued for the payment of retirement benefits under this section is not presented for payment within 180 days after the last day of the month in which it was originally issued, the third-party administrator or other duly authorized agent of the state board shall cancel the instrument and credit the amount of the instrument to the suspense account of the Florida Retirement System Investment Plan Trust Fund authorized under s. 121.4501(6). Any amounts transferred to the suspense account are payable upon a proper application, not to include earnings thereon, as provided in this section, within 10 years after the last day of the month in which the instrument

Page 46 of 59

## PCB GVOPS 13-01

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was originally issued, after which time such amounts and any earnings attributable to employer contributions shall be forfeited. Any forfeited amounts are assets of the trust fund and are not subject to chapter 717.

- (2) DISABILITY RETIREMENT BENEFITS.—Benefits provided under this subsection are payable in lieu of the benefits that would otherwise be payable under the provisions of subsection (1) for investment plan members initially enrolled in the Florida Retirement System before January 1, 2014. Such benefits for eligible members must be funded from employer contributions made under s. 121.571, transferred employee contributions and funds accumulated pursuant to paragraph (a), and interest and earnings thereon. Investment plan members initially enrolled in the Florida Retirement System on or after January 1, 2014, are not eligible for disability benefits as provided by this section.
- (a) Transfer of funds.—To qualify to receive monthly disability benefits under this subsection:
- 1. All moneys accumulated in the member's account, including vested and nonvested accumulations as described in s. 121.4501(6), must be transferred from such individual accounts to the division for deposit in the disability account of the Florida Retirement System Trust Fund. Such moneys must be accounted for separately. Earnings must be credited on an annual basis for amounts held in the disability accounts of the Florida Retirement System Trust Fund based on actual earnings of the trust fund.
  - 2. If the member has retained retirement credit earned

Page 47 of 59

under the pension plan as provided in s. 121.4501(3), a sum representing the actuarial present value of such credit within the Florida Retirement System Trust Fund shall be reassigned by the division from the pension plan to the disability program as implemented under this subsection and shall be deposited in the disability account of the trust fund. Such moneys must be accounted for separately.

- (b) Disability retirement; entitlement.-
- 1. An eligible A member of the investment plan who becomes totally and permanently disabled, as defined in paragraph (d), after completing 8 years of creditable service, or an eligible a member who becomes totally and permanently disabled in the line of duty regardless of length of service, is entitled to a monthly disability benefit.
- 2. In order for service to apply toward the 8 years of creditable service required for regular disability benefits, or toward the creditable service used in calculating a service-based benefit as provided under paragraph (g), the service must be creditable service as described below:
- a. The member's period of service under the investment plan shall be considered creditable service, except as provided in subparagraph d.
- b. If the member has elected to retain credit for service under the pension plan as provided under s. 121.4501(3), all such service shall be considered creditable service.
- c. If the member elects to transfer to his or her member accounts a sum representing the present value of his or her retirement credit under the pension plan as provided under s.

Page 48 of 59

121.4501(3), the period of service under the pension plan represented in the present value amounts transferred shall be considered creditable service, except as provided in subparagraph d.

- d. If a member has terminated employment and has taken distribution of his or her funds as provided in subsection (1), all creditable service represented by such distributed funds is forfeited for purposes of this subsection.
- (c) Disability retirement effective date.—The effective retirement date for <u>an eligible</u> a member who applies and is approved for disability retirement shall be established as provided under s. 121.091(4)(a)2. and 3.
- (d) Total and permanent disability.—An eligible A member shall be considered totally and permanently disabled if, in the opinion of the division, he or she is prevented, by reason of a medically determinable physical or mental impairment, from rendering useful and efficient service as an officer or employee.
- (e) Proof of disability.— Before approving payment of any disability retirement benefit, the division shall require proof that the member is totally and permanently disabled as provided under s. 121.091(4)(c).
- (f) Disability retirement benefit.—Upon the disability retirement of a member under this subsection, the member shall receive a monthly benefit that begins accruing on the first day of the month of disability retirement, as approved by the division, and is payable on the last day of that month and each month thereafter during his or her lifetime and continued

Page 49 of 59

PCB GVOPS 13-01

BILL

disability. All disability benefits must be paid out of the disability account of the Florida Retirement System Trust Fund established under this subsection.

- (g) Computation of disability retirement benefit.—The amount of each monthly payment must be calculated as provided under s. 121.091(4)(f). Creditable service under both the pension plan and the investment plan shall be applicable as provided under paragraph (b).
- (h) Reapplication.—A member whose initial application for disability retirement is denied may reapply for disability benefits as provided in s. 121.091(4)(g).
- (i) Membership.—Upon approval of a member's application for disability benefits, the member shall be transferred to the pension plan, effective upon his or her disability retirement effective date.
- (j) Option to cancel.—A member whose application for disability benefits is approved may cancel the application if the cancellation request is received by the division before a disability retirement warrant has been deposited, cashed, or received by direct deposit. Upon cancellation:
- 1. The member's transfer to the pension plan under paragraph (i) shall be nullified;
- 2. The member shall be retroactively reinstated in the investment plan without hiatus;
- 3. All funds transferred to the Florida Retirement System Trust Fund under paragraph (a) must be returned to the member accounts from which the funds were drawn; and
  - 4. The member may elect to receive the benefit payable

Page 50 of 59

1401 under subsection (1) in lieu of disability benefits.

- (k) Recovery from disability.-
- 1. The division may require periodic reexaminations at the expense of the disability program account of the Florida Retirement System Trust Fund. Except as provided in subparagraph 2., all other matters relating to recovery from disability shall be as provided under s. 121.091(4)(h).
- 2. Upon recovery from disability, the recipient of disability retirement benefits under this subsection shall be a compulsory member of the investment plan. The net difference between the recipient's original account balance transferred to the Florida Retirement System Trust Fund, including earnings and total disability benefits paid to such recipient, if any, shall be determined as provided in sub-subparagraph a.
- a. An amount equal to the total benefits paid shall be subtracted from that portion of the transferred account balance consisting of vested accumulations as described under s. 121.4501(6), if any, and an amount equal to the remainder of benefit amounts paid, if any, shall be subtracted from any remaining nonvested accumulations.
- b. Amounts subtracted under sub-subparagraph a. must be retained within the disability account of the Florida Retirement System Trust Fund. Any remaining account balance shall be transferred to the third-party administrator for disposition as provided under sub-subparagraph c. or sub-subparagraph d., as appropriate.
- c. If the recipient returns to covered employment, transferred amounts must be deposited in individual accounts

Page 51 of 59

under the investment plan, as directed by the member. Vested and nonvested amounts shall be accounted for separately as provided in s. 121.4501(6).

- d. If the recipient fails to return to covered employment upon recovery from disability:
- (I) Any remaining vested amount must be deposited in individual accounts under the investment plan, as directed by the member, and is payable as provided in subsection (1).
- (II) Any remaining nonvested amount must be held in a suspense account and is forfeitable after 5 years as provided in s. 121.4501(6).
- 3. If present value was reassigned from the pension plan to the disability program as provided under subparagraph (a)2., the full present value amount must be returned to the defined benefit account within the Florida Retirement System Trust Fund and the member's associated retirement credit under the pension plan must be reinstated in full. Any benefit based upon such credit must be calculated as provided in s. 121.091(4)(h)1.
- (1) Nonadmissible causes of disability.—A member is not entitled to a disability retirement benefit if the disability results from any injury or disease as described in s. 121.091(4)(i).
- (m) Disability retirement of justice or judge by order of Supreme Court.—
- 1. If <u>an eligible</u> a member is a justice of the Supreme Court, judge of a district court of appeal, circuit judge, or judge of a county court who has served for the years equal to, or greater than, the vesting requirement in s. 121.021(45) as an

Page 52 of 59

PCB GVOPS 13-01

elected constitutional judicial officer, including service as a judicial officer in any court abolished pursuant to Art. V of the State Constitution, and who is retired for disability pursuant to s. 12, Art. V of the State Constitution, the member's Option 1 monthly disability benefit amount as provided in s. 121.091(6)(a)1. shall be two-thirds of his or her monthly compensation as of the member's disability retirement date. The member may alternatively elect to receive an actuarially adjusted disability retirement benefit under any other option as provided in s. 121.091(6)(a) or to receive the normal benefit payable under subsection (1).

- 2. If any justice or judge who is a member of the investment plan is retired for disability pursuant to s. 12, Art. V of the State Constitution and elects to receive a monthly disability benefit under the provisions of this paragraph:
- a. Any present value amount that was transferred to his or her investment plan account and all employer and employee contributions made to such account on his or her behalf, plus interest and earnings thereon, must be transferred to and deposited in the disability account of the Florida Retirement System Trust Fund; and
- b. The monthly disability benefits payable under this paragraph shall be paid from the disability account of the Florida Retirement System Trust Fund.
- (n) Death of retiree or beneficiary.—Upon the death of a disabled retiree or beneficiary of the retiree who is receiving monthly disability benefits under this subsection, the monthly benefits shall be paid through the last day of the month of

Page 53 of 59

	BILL		YEAR		
1485	death and shall terminate, or	be adjusted, i	f applicable, as of		
1486	that date in accordance with the optional form of benefit				
1487	selected at the time of retirement. The department may adopt				
1488	rules necessary to administer this paragraph.				
1489	Section 7. Subsections (4) and (5) of section 121.71,				
1490	Florida Statutes, are amended to read:				
1491	121.71 Uniform rates; process; calculations; levy				
1492	(4) Required employer retirement contribution rates for				
1493	each membership class and subclass of the Florida Retirement				
1494	System for both retirement plans are as follows:				
1495					
		Percentage of	Percentage of		
		Gross	Gross		
		Compensation,	Compensation,		
		Effective	Effective		
		July 1, <u>2013</u>	July 1, <u>2014</u>		
	Membership Class	<del>2012</del>	<del>2013</del>		
1496					
1497					
	Regular Class	<u>X.XX%</u> 3.55%	X.XX% 3.55%		
1498	·				
	Special Risk Class	X.XX% 11.01%	X.XX% 11.01%		
1499					
	Special Risk				
	Administrative				
	Support Class	X.XX% 3.94%	X.XX% 3.94%		
1500					

Page 54 of 59

PCB GVOPS 13-01

	Elected Officers' Class-				
	Legislators, Governor,				
	Lt. Governor,				
	Cabinet Officers,				
	State Attorneys,				
	Public Defenders	X.XX% 6.51%	<u>X.XX%</u> 6.51%		
1501					
	Elected Officers' Class-				
	Justices, Judges	X.XX% 10.02%	X.XX% 10.02%		
1502					
	Elected Officers' Class-				
	County Elected Officers	X.XX% 8.36%	<u>X.XX%</u> 8.36%		
1503					
	Senior Management Class	X.XX% 4.84%	<u>X.XX%</u> 4.84%		
1504					
	DROP	X.XX% 4.33%	<u>X.XX%</u> 4.33%		
1505					
1506	(5) In order to address unfunded actuarial liabilities of				
1507	the system, the required employer retirement contribution rates				
1508	for each membership class and subclass of the Florida Retirement				
1509	System for both retirement plans are as follows:				
1510					
		Percentage of	Percentage of		
		Gross	Gross		
		Compensation,	Compensation,		
		Effective	Effective		
		July 1, <u>2013</u>	July 1, <u>2014</u>		
	Membership Class	<del>2012</del>	<del>2013</del>		

Page 55 of 59

PCB GVOPS 13-01

## FLORIDA HOUSE OF REPRESENTATIVES

	BILL			YEAR
1511				
1512				
	Regular Class	<u>X.XX%</u> 0.49%	<u>X.XX%</u> 2.02%	
1513				
	Special Risk Class	X.XX% 2.75%	X.XX% 7.03%	
1514				
	Special Risk			
	Administrative			
.	Support Class	<u>X.XX%</u> 0.83%	X.XX% 27.04%	
1515				
	Elected Officers' Class-			
	Legislators, Governor,			
	Lt. Governor,			
	Cabinet Officers,	•		
	State Attorneys,			
	Public Defenders	X.XX% 0.88%	X.XX% 27.18%	
1516				
	Elected Officers' Class-			
	Justices, Judges	<u>X.XX%</u> 0.77%	X.XX% 16.38%	
1517				
	Elected Officers' Class-			
	County Elected Officers	X.XX% 0.73%	X.XX% 23.01%	
1518				
	Senior Management Service			
	Class	<u>X.XX%</u> 0.32%	X.XX% 11.25%	
1519				
	DROP	<u>x.xx</u> % <del>0.00%</del>	X.XX% 6.21%	
-	PCB GVOPS 13-01	Page 56 of 59		I

PCB GVOPS 13-01

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1521 Section 8. Section 238.072, Florida Statutes, is amended 1522 to read:

238.072 Special service provisions for extension personnel.—All state and county cooperative extension personnel holding appointments by the United States Department of Agriculture for extension work in agriculture and home economics in this state who are joint representatives of the University of Florida and the United States Department of Agriculture, as provided in s. 121.051(8)  $\frac{121.051(7)}{7}$ , who are members of the Teachers' Retirement System, chapter 238, and who are prohibited from transferring to and participating in the Florida Retirement System, chapter 121, may retire with full benefits upon completion of 30 years of creditable service and shall be considered to have attained normal retirement age under this chapter, any law to the contrary notwithstanding. In order to comply with the provisions of s. 14, Art. X of the State Constitution, any liability accruing to the Florida Retirement System Trust Fund as a result of the provisions of this section shall be paid on an annual basis from the General Revenue Fund.

Section 9. Subsection (11) of section 413.051, Florida Statutes, is amended to read:

413.051 Eligible blind persons; operation of vending stands.—

(11) Effective July 1, 1996, blind licensees who remain members of the Florida Retirement System pursuant to s.

121.051(7)(b)1. 121.051(6)(b)1. shall pay any unappropriated retirement costs from their net profits or from program income.

Page 57 of 59

PCB GVOPS 13-01

Within 30 days after the effective date of this act, each blind licensee who is eligible to maintain membership in the Florida Retirement System under s.  $121.051(7)(b)1.\frac{121.051(6)(b)1.}{}$ , but who elects to withdraw from the system as provided in s.  $121.051(7)(b)3. \frac{121.051(6)(b)3.}{}$ , must, on or before July 31, 1996, notify the Division of Blind Services and the Department of Management Services in writing of his or her election to withdraw. Failure to timely notify the divisions shall be deemed a decision to remain a compulsory member of the Florida Retirement System. However, if, at any time after July 1, 1996, sufficient funds are not paid by a blind licensee to cover the required contribution to the Florida Retirement System, that blind licensee shall become ineligible to participate in the Florida Retirement System on the last day of the first month for which no contribution is made or the amount contributed is insufficient to cover the required contribution. For any blind licensee who becomes ineligible to participate in the Florida Retirement System as described in this subsection, no creditable service shall be earned under the Florida Retirement System for any period following the month that retirement contributions ceased to be reported. However, any such person may participate in the Florida Retirement System in the future if employed by a participating employer in a covered position.

Section 10. The Legislature finds that a proper and legitimate state purpose is served when employees and retirees of the state and its political subdivisions, and the dependents, survivors, and beneficiaries of such employees and retirees, are extended the basic protections afforded by governmental

Page 58 of 59

## PCB GVOPS 13-01

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retirement systems. These persons must be provided benefits that are fair and adequate and that are managed, administered, and funded in an actuarially sound manner, as required by s. 14,

Article X of the State Constitution and part VII of chapter 112,

Florida Statutes. Therefore, the Legislature determines and declares that this act fulfills an important state interest.

Section 11. (1) Effective upon this act becoming a law, the State Board of Administration and the Department of Management Services shall request, as soon as practicable, a determination letter from the United States Internal Revenue Service. If the Internal Revenue Service refuses to act upon a request for a determination letter, then a legal opinion from a qualified tax attorney or firm may be substituted for such letter.

(2) If the board or the department receives notification from the United States Internal Revenue Service that this act or any portion of this act will cause the Florida Retirement System, or a portion thereof, to be disqualified for tax purposes under the Internal Revenue Code, then the portion that will cause the disqualification does not apply. Upon such notice, the state board and the department shall notify the presiding officers of the Legislature.

Section 12. Except as otherwise expressly provided in this act and except for this section, which shall take effect upon this act becoming a law, this act shall take effect July 1, 2013.

Page 59 of 59