

# Agriculture & Natural Resources Appropriations Subcommittee

March 11, 2015 9:00 AM – 12:00 PM Reed Hall



# The Florida House of Representatives

## **Appropriations Committee**

### Agriculture & Natural Resources Appropriations Subcommittee

Steve Crisafulli Speaker Ben Albritton Chair

March 11, 2015

AGENDA 9:00 AM - 12:00 PM Reed Hall

- I. Call to Order/Roll Call
- II. HB 1291—Implementation of Water & Land Conservation Constitutional Amendment by Boyd
- III. HB 1295—Trust Funds/Creation/Land Acquisition Trust Fund/DACS
- IV. Closing/Adjourn

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1291 Implementation of Water and Land Conservation Constitutional Amendment

SPONSOR(S): Boyd

TIED BILLS: HB 1293, HB 1295 IDEN./SIM. BILLS: SB 584, CS/SB 586

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Agriculture & Natural Resources Appropriations     Subcommittee		Massengale	Massengale 5 W
2) Appropriations Committee			

#### **SUMMARY ANALYSIS**

HB 1291 implements the recent constitutional initiative approved by the voters relating to water and land conservation. The amendment requires that 33 percent of documentary stamp taxes collected be distributed to the Land Acquisition Trust Fund (LATF) and prohibits funds from the LATF from being used for other than a specified list of purposes and prohibits the comingling of LATF with the General Revenue Fund. The bill:

- Revises documentary stamp tax distribution to reflect the required 33 percent distribution to the Land Acquisition Trust Fund:
  - Eliminates the distribution to various trust funds currently receiving documentary stamp tax distributions, including Ecosystem Management and Restoration Trust Fund, Water Management Lands Trust Fund, Conservation and Recreation Lands (CARL) Trust Fund, General Inspection Trust Fund, Invasive Plant Control Trust Fund, State Game Trust Fund, and Water Quality Assurance Trust Fund.
  - Maintains current documentary stamp tax distributions to State Economic Enhancement and Development Trust Fund, State Transportation Trust Fund, and state and local housing trust funds.
  - o Reduces documentary stamp tax distribution to the General Revenue Fund.
- Terminates the following trust funds: Department of Environmental Protection's (DEP) Florida Communities
  Trust Fund, CARL Trust Fund, Ecosystem Management and Restoration Trust Fund, Florida Preservation 2000
  Trust Fund, Water Management Lands Trust Fund, and Department of Agriculture and Consumer Services'
  (DACS) and Fish and Wildlife Conservation Commission's (FWC) Conservation and Recreation Lands Program
  Trust Funds; provides for the disposition of the cash balances of the terminated funds.
- Provides transparency and accountability relating to expenditure of LATF funds by creating a mechanism by which only LATF documentary stamp tax revenues are appropriated in the LATF;
- Specifies that DEP will transfer cash to other agencies' LATFs by nonoperating authority to fund appropriations in the annual General Appropriations Act.
- Specifies that any transferred moneys available from reversions or reductions of budget authority in the other agencies must be transferred back to the LATF in the DEP within 15 days after such reversion or reduction and be available for future appropriation pursuant to Art. X, s. 28 of the State Constitution.
- Revises the disposition of revenue from sale or other disposition of lands; forfeited property; fines and penalties; donations; sale of products; and operation, management or lease of conservation lands and facilities on those lands
- Requires that interest earned on invested LATF accrue to the General Revenue Fund.
- Deletes phosphate rock severance tax distribution to the CARL Trust Fund and redistributes pro rata share to remaining recipients.
- Revises all environmental bonding provisions to comply with constitutional amendment and repeals all obsolete bonding provisions (CARL, Save Our Coasts, and Florida Preservation 2000).
- Revises DEP's and FWC's Land Acquisition Trust Funds to comply with constitutional amendment.
- Corrects cross references and conforms provisions to changes made by the act.

The bill has a significant fiscal impact on state and local governments, but no fiscal impact on the private sector (see Fiscal Analysis and Economic Impact Statement section for more detail).

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1291.ANRAS.DOCX

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Constitutional Amendment**

On November 4, 2014, an initiative petition relating to water and land conservation<sup>1</sup> was approved by the voters. The provision added a new section 28 to Article X of the Florida Constitution to read as follows:<sup>2</sup>

SECTION 28. Land Acquisition Trust Fund.—

- a) Effective on July 1 of the year following passage of this amendment by the voters, and for a period of 20 years after that effective date, the Land Acquisition Trust Fund shall receive no less than 33 percent of net revenues derived from the existing excise tax on documents, as defined in the statutes in effect on January 1, 2012, as amended from time to time, or any successor or replacement tax, after the Department of Revenue first deducts a service charge to pay the costs of the collection and enforcement of the excise tax on documents.
- b) Funds in the Land Acquisition Trust Fund shall be expended only for the following purposes:
  - 1) As provided by law, to finance or refinance: the acquisition and improvement of land, water areas, and related property interests, including conservation easements, and resources for conservation lands including wetlands, forests, and fish and wildlife habitat; wildlife management areas; lands that protect water resources and drinking water sources, including lands protecting the water quality and quantity of rivers, lakes, streams, springsheds, and lands providing recharge for groundwater and aquifer systems; lands in the Everglades Agricultural Area and the Everglades Protection Area, as defined in Article II, Section 7(b); beaches and shores; outdoor recreation lands, including recreational trails, parks, and urban open space; rural landscapes; working farms and ranches; historic or geologic sites; together with management, restoration of natural systems, and the enhancement of public access or recreational enjoyment of conservation lands.
  - 2) To pay the debt service on bonds issued pursuant to Article VII, Section 11(e).
- c) The moneys deposited into the Land Acquisition Trust Fund, as defined by the statutes in effect on January 1, 2012, shall not be or become commingled with the General Revenue Fund of the state.

#### **Documentary Stamp Tax**

#### **Current Situation**

In chapter 201, Florida Statutes, the documentary stamp tax is imposed on documents that transfer interest in Florida real property and certain types of debt. Documents subject to the tax include deeds, bonds, corporate shares, notes and written obligations to pay money, and mortgages, liens, and other evidences of indebtedness.<sup>3</sup> Deeds and other documents granting, assigning, or transferring ownership (including fractional ownership) of real property are taxed at a rate of \$0.70 per \$100 or fractional part of \$100 of consideration (\$0.60 per \$100 consideration in Miami-Dade County), and \$0.35 per \$100 or fractional part of \$100 of consideration for other types of documents.<sup>4</sup> There is a cap of \$2,450 on the

<sup>3</sup> Sections 201.02, 201.07, and 201.208, F.S.

<sup>&</sup>lt;sup>1</sup> The initiative was sponsored by a political committee called Florida's Water and Land Legacy, Inc. See, http://election.dos.state.fl.us/initiatives/initdetail.asp?account=59894&seqnum=1

The ballot title read: "Water and Land Conservation - Dedicates funds to acquire and restore Florida." The ballot summary read as follows:
Funds the Land Acquisition Trust Fund to acquire, restore, improve, and manage conservation lands including wetlands and forests; fish and wildlife habitat; lands protecting water resources and drinking water sources, including the Everglades, and the water quality of rivers, lakes, and streams; beaches and shores; outdoor recreational lands; working farms and ranches; and historic or geologic sites, by dedicating 33 percent of net revenues from the existing excise tax on documents for 20 years.

<sup>&</sup>lt;sup>4</sup> Miami-Dade County currently levies a documentary stamp surtax on certain types of documents, ch. 83-220, L.O.F., as amended. **STORAGE NAME**: h1291.ANRAS.DOCX

total amount of documentary stamp taxes that may be assessed on promissory notes, nonnegotiable notes, or assignments of compensation.

Current law provides for the distribution of documentary stamp taxes to a wide variety of trust funds. A significant portion of the collections is also deposited into the General Revenue Fund. The trust funds that receive documentary stamp tax distributions are used to fund land and water conservation, preservation, and maintenance; economic development; housing; and transportation programs.5

Under section 201.15, F.S., documentary stamp taxes are distributed as follows:

- Of total collections, 8 percent is distributed to the General Revenue Fund as a service charge per s. 215.20(1), F.S.
- The Department of Revenue (DOR) deducts amounts necessary to pay for collection and enforcement of the tax, about \$9.8 million per year.

Of the taxes remaining after the deduction of the above, 63.31 percent is distributed as follows:

- Amounts necessary to pay debt service on Florida Preservation 2000 (now retired), Florida Forever (to the Land Acquisition Trust Fund), and Everglades Restoration (to the Save Our Everglades Trust Fund) bonds.
- The remainder of the 63.31 percent share is distributed as follows:
  - State Transportation Trust Fund—the lesser of 38.2 percent or \$541.75 million, of which the first \$75 million is transferred to the State Economic Enhancement and Development Trust Fund.
  - o Grants and Donations Trust Fund of Department of Economic Opportunity—the lesser of 0.23 percent or \$3.25 million.
  - Ecosystem Management and Restoration Trust Fund—the lesser of 2.12 percent or \$30 million.
  - General Inspection Trust Fund—the lesser of 0.02 percent or \$300,000.
  - General Revenue Fund—After all of the above distributions, the remainder of the 63.31 percent portion is distributed to the General Revenue Fund.

Further distributions of taxes remaining after deduction of the general revenue service charge and collection and enforcement costs are as follows:

- Land Acquisition Trust Fund—the lesser of 7.56 percent or \$84.9 million, of which \$6.3 million is transferred to the General Revenue Fund.
- Land Acquisition Trust Fund for the payment of debt service on coastal land acquisition (bonds now retired)—the lesser of 1.94 percent or \$26 million, \$11 million of which is transferred to the General Revenue Fund.
- Water Management Lands Trust Fund—the lesser of 4.2 percent or \$60.5 million.
- Conservation and Recreation Lands Trust Fund—3.52 percent, of which 11.15 percent is transferred to the State Game Trust Fund.
- Invasive Plant Control Trust Fund—the lesser of 2.28 percent or \$34.1 million.
- State Game Trust Fund—the lesser of 0.5 percent or \$9.3 million.
- Water Quality Assurance Trust Fund—0.5 percent.
- General Inspection Trust Fund—0.5 percent.
- State Housing Trust Fund—7.53 percent, of which the first \$35 million is transferred to the State Economic Enhancement and Development Trust Fund. Half of the remainder is transferred to the Local Government Housing Trust Fund.
- State Housing Trust Fund—8.66 percent, of which the first \$40 million is transferred to the State Economic Enhancement and Development Trust Fund, and 87.5 percent of the remainder is transferred to the Local Government Housing Trust Fund.

<sup>5</sup> Section 201.15, F.S.

**DATE: 3/6/2015** 

STORAGE NAME: h1291,ANRAS.DOCX

Any remaining taxes are distributed to the General Revenue Fund.

The above statutory distribution formula resulted in the following distribution of tax revenue in Fiscal Year 2013-2014:

Fund	Distribution Amount (millions of dollars) <sup>6</sup>	Percent
General Revenue (including service charge)	\$742.5	41.1%
Department of Revenue	\$9.8	0.5%
Florida Forever & Everglades Restoration Debt Service	\$170.8	9.4%
State Transportation TF	\$270.2	14.9%
DEO Grants & Donations TF	\$2.0	0.1%
Ecosystem Management & Restoration TF	\$18.6	1.0%
General Inspection TF	\$4.3	0.2%
Land Acquisition TF	\$94.8	5.2%
Water Management Lands TF	\$61.2	3.4%
Conservation & Recreation Lands TF	\$51.8	2.9%
Invasive Plant Control TF	\$34.5	1.9%
State Game TF	\$14.8	0.8%
Water Quality Assurance TF	\$4.1	0.2%
State Housing TF	\$57.8	3.2%
Local Government Housing TF	\$135.3	7.5%
State Economic Enhancement & Development TF	\$140.0	7.7%
Total	\$1,812.5	100%

In the event that the 63.31 percent share of taxes described above is insufficient to pay required debt service on Florida Forever and Save Our Everglades bonds, all of the other documentary stamp tax revenues are available to make bond payments, except for revenues that have been bonded under other programs.<sup>7</sup> This additional coverage is expressed statutorily as a secondary pledge, after exhaustion of the 63.31 percent distribution.

The state's capacity to issue debt under the Florida Forever and Save Our Everglades programs is limited by the 63.31 percent of revenue remaining after deduction of the general revenue service

s. 201.15(16), F.S.

STORAGE NAME: h1291.ANRAS.DOCX

<sup>&</sup>lt;sup>6</sup> Revenue Estimating Conference, General Revenue Fund, December 15, 2014.

charge and DOR costs. Furthermore, issuance of additional debt must meet the "additional bonds test." The additional bonds test compares the revenues that may be pledged for debt service (in this case the 63.31 percent) with the total debt service of any new debt combined with that for existing bonds. These requirements are set forth in bond issuance agreements. Current bonding agreements state that new bonds may not be issued if available revenues are less than 150 percent of debt service for all bonds, including any newly issued ones.

#### Effect of Proposed Changes

HB 1291 amends s. 201.15, F.S., to change the distribution of documentary stamp taxes. Under the bill, 33 percent of the documentary stamp taxes (after deduction of DOR collection and enforcement costs) will be deposited into the Land Acquisition Trust Fund. Amounts required for debt service under Florida Forever and Save Our Everglades are included in this amount.

Current distributions to the State Economic Enhancement and Development (SEED) Trust Fund, State Transportation Trust Fund, Grants and Donation Trust Fund in the Department of Economic Opportunity, State Housing Trust Fund, Local Housing Trust Fund, and to the General Inspection Trust Fund relating to oyster restoration and management are not affected. To achieve the same distribution to the above trust funds as under current law, the bill defines two amounts—the "unadjusted remainder" and the "adjusted remainder"—against which statutory distribution percentages are applied. The "unadjusted remainder" is defined as the total amount of documentary stamp taxes collected after first deducting the 8 percent general revenue service charge and the DOR's collection and enforcement costs. It is used to calculate distributions to the State Housing Trust Fund, Local Housing Trust Fund, and part of the distribution to the SEED Trust Fund. The "adjusted remainder" is defined as the unadjusted remainder multiplied by 63.31 percent then reduced by the amount necessary to pay debt service on Florida Forever and Save Our Everglades bonds. It is used to calculate distributions to the Grants and Donations Trust Fund, State Transportation Trust Fund, General Inspection Trust Fund, and part of the distribution to the SEED Trust Fund.

Documentary stamp tax distributions to the following trust funds will be eliminated:

- 1. Ecosystem Management and Restoration Trust Fund.
- 2. Water Management Lands Trust Fund.
- 3. Conservation and Recreation Lands Trust Fund.
- 4. General Inspection Trust Fund relating to water quality impacts associated with agricultural nonpoint sources.9
- 5. Invasive Plant Control Trust Fund. 10
- State Game Trust Fund.<sup>11</sup>
- 7. Water Quality Assurance Trust Fund.

The bill specifies that the general revenue service charge pursuant to s. 215.20(1), F.S., must apply to all documentary stamp tax revenues, except for the 33 percent distributed to the Land Acquisition Trust Fund.

STORAGE NAME: h1291.ANRAS.DOCX

PAGE: 5

<sup>&</sup>lt;sup>8</sup> The transfer of funds from the State Transportation Trust Fund (STTF) to the Economic Enhancement and Development Trust Fund and the specified purposes of the use of the funds from the STTF are unaltered by the bill. See s. 201.15(1)(d), F.S., as amended by the bill.

Pursuant to s. 570.20, F.S., "[a]II donations and all inspection fees and other funds authorized and received from whatever source in the enforcement of the inspection laws administered by the department shall be paid into the General Inspection Trust Fund of Florida, which is created in the office of the Chief Financial Officer. All expenses incurred in carrying out the provisions of the inspection laws shall be paid from this fund as other funds are paid from the State Treasury.

<sup>&</sup>lt;sup>10</sup> The Invasive Plant Control Trust Fund is created pursuant to s. 379.214, F.S., in the Fish and Wildlife Conservation Commission.

Pursuant to s. 379.211, F.S., the purpose of the State Game Trust Fund within the Fish and Wildlife Conservation Commission is as follows: Flunds resulting from the operation of the commission and from the administration of the laws and regulations pertaining to birds, game, furbearing animals, freshwater fish, reptiles, and amphibians, together with any other funds specifically provided for such purposes shall constitute the State Game Trust Fund and shall be used by the commission as it shall deem fit in carrying out the provisions hereof and for no other purposes, except that annual use fees deposited into the trust fund from the sale of the Largemouth Bass license plate may be expended for the purposes provided under s. 320.08058(17).

Additionally, prior to any other distributions or uses, the bill makes 100 percent of collections available to pay debt service on Florida Forever, Save Our Everglades, and any other bonds issued on parity with those bonds. However, the bill also amends ss. 215.618 and 215.619, F.S., to state that only 58.25 percent of documentary stamp tax collections shall be considered when evaluating whether additional bonding capacity is available under the additional bonds test. The effect is that, while additional revenues are given first priority to pay debt service on bonds if needed, the state's capacity to issue bonds is not increased.

The bill repeals s. 403.8911, F.S., relating to annual appropriations of funds paid into the Water Protection and Sustainability Program Trust Fund pursuant to s. 201.15, F.S., the documentary stamp tax statute. There are no current distributions from s. 201.15, F.S., into the Water Protection and Sustainability Program Trust Fund. The bill also amends ss. 201.0205, 215.618, 215.619, 259.1051, 339.0801(4), 339.55(9), 341.303(5), 343.58(4), 369.252, 379.214, 420.5092, and 420.9073, F.S., to conform cross references to the changes made to s. 201.15, F.S.

#### **Phosphate Rock Severance Tax**

Section 211.3103, F.S., levies an excise tax upon each person engaging in the business of severing phosphate rock from the soils or waters of the state for commercial use. Currently, a portion of this tax is deposited into the Conservation and Recreation Lands Trust Fund. As discussed further below, this trust fund is terminated by this bill. HB 1291 redistributes the phosphate rock severance tax on a prorata basis as follows:

	Distribution Prior to January 1, 2015	Current distribution January 1, 2015– December 31, 2022	Bill distribution January 1, 2015– December 31, 2022	Bill distribution Beginning January 1, 2023
Conservation and Recreation Lands Trust Fund	25.5%	22.8%	0%	0%
General Revenue Fund	35.7%	31.9%	41.3%	47.9%
Counties in proportion to number of tons of phosphate rock produced	12.8%	11.5%	14.9%	17.2%
Counties designated as rural area of opportunity	10.0%	8.9%	11.5%	13.4%
Nonmandatory Land Reclamation Trust Fund	6.2%	16.1%	20.9%	8.3%
Phosphate Research Trust Fund	6.2%	5.6%	7.3%	8.3%
Minerals Trust Fund	3.6%	3.2%	4.1%	4.9%

#### **Land Acquisition Trust Fund**

Since 1963 there have been a series of land acquisition programs authorized by statute. These include Outdoor Recreation and Conservation (1963), Environmentally Endangered Lands (1972), Conservation and Recreation Lands (1979), Save Our Rivers (1981), Save Our Coasts (1981), Florida Communities Trust (1989), Florida Preservation 2000 (1990), and Florida Forever (2000).

<sup>&</sup>lt;sup>12</sup> The distribution was repealed in ch. 2009-68, L.O.F. **STORAGE NAME**: h1291.ANRAS.DOCX

Pursuant to s. 253.03, F.S., with certain exceptions, the Board of Trustees of the Internal Improvement Trust Fund (Board of Trustees)<sup>13</sup> of the state is "vested and charged with the acquisition, administration, management, control, supervision, conservation, protection, and disposition of all lands owned by, or which may hereafter inure to, the state or any of its agencies, departments, boards, or commissions." The procedures for state land acquisitions, titles to which will vest in the Board of Trustees, are provided in chapters 253 and 259, F.S. The Department of Environmental Protection (DEP) serves as staff to the Board of Trustees.

Pursuant to s. 259.035, F.S., the Acquisition and Restoration Council (ARC) is responsible for evaluating, selecting and ranking state land acquisition projects for submission to the Board of Trustees for approval. The ARC comprises ten voting members, four of whom are appointed by the Governor.

Section 375.041, F.S., creates the Land Acquisition Trust Fund within the DEP to facilitate and expedite the acquisition of land, water areas, and related resources. Revenue sources consist of documentary stamp tax revenue distributed pursuant to 201.15, F.S.; revenue from the operation, management, sale, lease, or other disposition of land, water areas, related resources, and the facilities acquired or constructed on these lands; and interest earnings on investments.

HB 1291 amends s. 375.041, F.S. to remove language providing for uses and purposes of the Land Acquisition Trust Fund and to specify that the trust fund is created to implement the provisions prescribed in Art. X, s. 28 of the State Constitution. The bill specifies that the Land Acquisition Trust Fund will continue for as long as bonds are outstanding pursuant to ss. 215.618 or 215.619, or any bonds issued on a parity basis with such bonds, or until the requirements of Art. X, s. 28 of the State Constitution expire, whichever is later.

Pursuant to the provisions of the bill, the only funds deposited into the Land Acquisition Trust Fund will be documentary stamp tax revenue distributed to the trust fund pursuant to s. 201.15, F.S., and proceeds from the sale of surplus conservation lands purchased on or after July 1, 2015. All other revenue currently being deposited into the Land Acquisition Trust Fund will be deposited into a different trust fund. Cash will be transferred by way of nonoperating budget authority to the existing LATF in the Fish and Wildlife Conservation Commission and to newly created Land Acquisition Trust Funds in the Department of State and Department of Agriculture and Consumer Services to support annual appropriations from these trust funds. The funds transferred from the DEP Land Acquisition Trust Fund will be the only source of revenue for the Land Acquisition Trust Fund of these other agencies. Because funds from other sources will not be deposited (and commingled) into these trust funds, interested parties will be able to track expenditures made from the required percentage of documentary stamp tax revenue to insure that these expenditures comply with the new constitutional requirements regarding the use of these funds.

The bill requires moneys from the Land Acquisition Trust Fund to be allocated as follows:

- 1. The amounts necessary to pay debt service or to fund debt service reserve funds, rebate obligations, or other amounts payable with respect to Florida Forever bonds issued under s. 215.618, F.S., and Everglades restoration bonds issued under s. 215.619, F.S.
- 2. The amount necessary to pay debt service on bonds issued before February 1, 2009, by the South Florida Water Management District and the St. Johns Water Management District, or necessary to fund debt service reserve funds, rebate obligations, or other amounts payable with respect to such bonds. This provision expires July 1, 2016.
- 3. Thirty-two million dollars to be distributed to the South Florida Water Management District for the Long-Term Plan as defined in s. 373.4592(2), F.S. This provision expires July 1, 2024.
- 4. Any remaining funds to be provided in accordance with the General Appropriations Act.

The bill requires DEP to transfer funds from the LATF to other trust funds for the purposes listed above pursuant to nonoperating budget authority as provided in s. 216.181(12), F.S. Any transferred moneys

STORAGE NAME: h1291.ANRAS.DOCX

<sup>&</sup>lt;sup>13</sup> The Board comprises the Governor, the Attorney General, the Chief Financial Officer, and the Commissioner of Agriculture, FLA. CONST. art. IV, s. *4(f*)

available from reversions or reductions of budget authority in the other agencies must be transferred back to the LATF in the DEP within 15 days after such reversion or reduction and be available for future appropriation pursuant to Art. X, s. 28 of the State Constitution.

In order to adhere to the constitutional amendment's requirement that the LATF only be used for certain purposes and in order to redirect revenue sources other than documentary stamp tax to other trust funds, the bill makes the following changes to funding sources, uses and purposes of the LATF:

- 1. Section 253.03, F.S., currently requires the Board of Trustees of the Internal Improvement Trust Fund to administer all real property forfeited to the state and provides that funds from the Internal Improvement Trust Fund may be used to satisfy encumbrances on the property. If forfeited property receipts are not sufficient to fund encumbrances or expenses, funds from the Land Acquisition Trust Fund, may be used. HB 1291 removes that reference to the Land Acquisition Trust Fund and provides that another appropriate trust fund may be used.
- 2. Section 253.034, F.S., currently provides that lands listed as projects for acquisition may be managed for conservation on an interim basis by a private party in anticipation of a state purchase using no more than 5 percent of the funds allocated from the Conservation and Recreation Lands Trust Fund and Water Management Lands Trust Fund. HB 1291 amends this section to designate the Land Acquisition Trust Fund as the funding source and specifies that no more than \$6.2 million from this trust fund may be expended for this purpose. The bill makes an identical change to language in s. 259.105, F.S., relating to the Florida Forever Act.
- 3. The bill amends s. 258.435, F.S., which currently specifies that gifts and donations received by the DEP for the administration and maintenance of aquatic preserves and their associated uplands must be deposited into the Land Acquisition Trust Fund, to provide for the deposit of such funds into the Grants and Donations Trust Fund.
- 4. The bill amends s. 253.7824, F.S., which currently provides that the Department of Environmental Protection may authorize the removal and sale of products from the land where environmentally appropriate, to require that the proceeds be deposited into Internal Improvement Trust Fund rather than the Land Acquisition Trust Fund.
- 5. The bill amends s. 259.032, F.S., which currently requires that all revenues generated through multiple-use management or compatible secondary-use management must be segregated in an agency trust fund that is used for land management, to require these revenues to be deposited into a fund used for land management other than the Land Acquisition Trust Fund.
- 6. The bill amends s. 369.252(4), F.S., which currently specifies that a minimum of 20 percent of the amount credited to the Invasive Plant Control Trust Fund through the documentary stamp tax distribution must be used for the purpose of controlling nonnative, upland, invasive plant species on public lands. The bill eliminates the referenced documentary stamp tax distribution to the Invasive Plant Control Trust Fund and specifies that a minimum of 20 percent of the amount transferred from the Land Acquisition Trust Fund to the Invasive Plant Control Trust Fund must be used for controlling nonnative, upland, invasive plant species on public lands.
- 7. The bill amends s. 375.041, F.S., to specify that revenue from the sale or other disposition of land purchased before July 1, 2015, will be deposited into the Florida Forever Trust Fund. Revenue from the operation, management, or lease of land, water areas, related resources, and the facilities thereon acquired or constructed under the act will be deposited into the Internal Improvement Trust Fund.
- 8. The bill amends s. 375.044, F.S., relating to Land Acquisition Trust Fund budget requests to remove the requirement that the legislative budget request include information regarding the issuance of Save Our Coasts bonds, which have been retired.

- 9. The bill amends s. 375.075, F.S., which authorizes DEP to establish the Florida Recreation Development Assistance Program to provide grants to qualified local governmental entities to acquire or develop land for public outdoor recreation purposes. The bill removes references to the Land Acquisition Trust Fund and the Florida Forever Trust Fund being used for this purpose and provides that the grants will be subject to legislative appropriation.
- 10. The bill amends s. 403.93345, F.S., to add lands and interests acquired with funds deposited into the Land Acquisition Trust Fund pursuant to Art. X, s. 28 of the State Constitution to the definition of public lands that have been set aside for conservation or preservation.
- 11. The bill amends s. 895.09, F.S., relating to the disposition of funds obtained through forfeiture proceedings to remove a reference to the Land Acquisition Trust Fund.

Land Acquisition Trust Fund—Fish and Wildlife Conservation Commission

Section 379.212, F.S., establishes the Land Acquisition Trust Fund in the Fish and Wildlife Conservation Commission (FWC) for the purpose of acquiring, assisting other agencies or local governments in acquiring or managing lands important to the conservation of fish and wildlife. Revenue sources of the trust fund include donations, grants, development of regional impact wildlife mitigation contributions, and legislative appropriations.

HB 1291 amends this section to specify that the trust fund is established to implement the provisions prescribed in Art. X, s. 28 of the Florida Constitution. The bill specifies that the trust fund may be credited with funds transferred from the LATF within the DEP, and that the FWC must maintain the integrity of moneys transferred from DEP's Land Acquisition Trust Fund. Any transferred moneys available from reversions or reductions in budget authority will be transferred back to the LATF in the DEP within 15 days after such reversions or reductions.

The bill also amends s. 379.206, F.S., relating to the Grants and Donations Trust Fund of the Fish and Wildlife Conservation Commission to specify that funds related to the development of regional impact wildlife mitigation contributions will be deposited in this trust fund rather than the FWC's Land Acquisition Trust Fund.

Land Acquisition Trust Fund—Department of Agriculture and Consumer Services

HB 1295, a bill that is a companion bill to this bill, will create a Land Acquisition Trust Fund in the Department of Agriculture and Consumer Services to receive transfers of funds from DEP's Land Acquisition Trust Fund.

Land Acquisition Trust Fund—Department of State

HB 1293, a bill that is a companion bill to this bill, creates a Land Acquisition Trust Fund in the Department of State to receive transfers of funds from DEP's Land Acquisition Trust Fund.

HB 1291 amends s. 17.61, F.S., to require that interest derived from the investment of Land Acquisition Trust Funds of the Department of Environmental Protection, the Department of Agriculture and Consumer Services, the Fish and Wildlife Conservation Commission, and the Department of State will accrue to the General Revenue Fund.

#### Surplus Lands

Currently, section 253.034, F.S., requires that the Board of Trustees of the Internal Improvement Trust Fund must determine which conservation and nonconservation lands may be surplused. The proceeds from the sale of surplus lands are deposited into the fund from which the lands were acquired.

HB 1291 amends s. 253.034, F.S., to specify that proceeds from the sale of any surplus conservation lands purchased before July 1, 2015, will be deposited into the Florida Forever Trust Fund and

STORAGE NAME: h1291.ANRAS.DOCX

proceeds from the sale of any surplus conservation lands purchased after that date shall be deposited into the Land Acquisition Trust Fund or the trust fund from which the lands were purchased if required by bond covenant. The bill also amends s. 375.041, F.S., to specify that all proceeds from the sale or other disposition of lands or water storage areas pursuant to that section must be deposited into the appropriate trust fund based on the date of sale as described in s. 253.034, F.S. The bill amends s. 259.101, F.S., relating to the Florida Preservation 2000 Act to specify that revenue derived from the disposal of lands acquired with Florida Preservation 2000 funds must be deposited into the Florida Forever Trust Fund.

#### Florida Forever

Section 259.105, F.S., creates the Florida Forever Act. The Florida Forever Program was enacted by the 1999 Legislature as a successor program to Florida Preservation 2000, a land acquisition program designed to protect, conserve, and preserve environmentally sensitive lands. Section 201.15(11), F.S., states that "[t]he Legislature intends that the Florida Forever program supplant the acquisition programs formerly authorized under ss. 259.032 and 373.59 [Conservation and Recreation Lands Trust Fund and Water Management Lands Trust Fund]." The Florida Forever Program may be funded through cash transfers from the General Revenue Fund or other trust funds and the sale of bonds. Proceeds of bonds issued are deposited into the Florida Forever Trust Fund created pursuant to s. 259.1051, F.S. The bonds are repaid through the appropriation of debt service supported by documentary stamp tax revenue into the Land Acquisition Trust Fund.

Section 259.105(3), F.S., provides for the distribution of cash payments or bond proceeds to the Department of Environmental Protection, to water management districts, to the Fish and Wildlife Conservation Commission, and to the Department of Agriculture and Consumer Services for specified purposes.<sup>14</sup> This section also provides specific evaluation criteria and performance measures that acquisitions or projects are required to meet. HB 1291 retains the current fund distribution list and removes language that provides for a different distribution of funds for the 2014-2015 fiscal year because that language will be obsolete.

#### **Other Environmental Trust Funds**

HB 1291 terminates the following trust funds which will no longer receive documentary stamp tax revenue or are otherwise obsolete; the trust funds will be discussed in more detail below:

- Department of Environmental Protection
  - a. Florida Communities Trust Fund. 15
  - b. Conservation and Recreation Lands Trust Fund. 16
  - c. Ecosystem Management and Restoration Trust Fund. 17
  - d. Florida Preservation 2000 Trust Fund. 18
  - e. Water Management Lands Trust Fund. 19
- 2. Department of Agriculture and Consumer Services—Conservation and Recreation Lands Program Trust Fund.<sup>20</sup>
- 3. Fish and Wildlife Conservation Commission—Conservation and Recreation Lands Program Trust Fund.<sup>21</sup>

<sup>21</sup> FLAIR number 77-2-931 STORAGE NAME: h1291.ANRAS.DOCX

<sup>&</sup>lt;sup>14</sup> Section 259.105(3)(m), F.S., specifies an alternative distribution of funds from the Florida Forever Trust Fund for the 2014-2015 fiscal year only as follows:

<sup>1.</sup> Five million dollars to the Department of Agriculture and Consumer Services for the acquisition of agricultural lands through perpetual conservation easements and other perpetual less-than-fee techniques, which will achieve the objectives of Florida Forever and s. 570.71.

2. The remaining moneys appropriated from the Florida Forever Trust Fund shall be distributed only to the Division of State Lands within the Department of Environmental Protection for land acquisitions that are less-than-fee interest, for partnerships in which the state's portion of the acquisition cost is no more than 50 percent, or for conservation lands needed for military buffering or springs or water resources protection. This paragraph expires July 1, 2015.

<sup>15</sup> FLAIR number 37-2-244

<sup>16</sup> FLAIR number 37-2-131

<sup>&</sup>lt;sup>17</sup> FLAIR number 37-2-193

<sup>18</sup> FLAIR number 37-2-332

<sup>&</sup>lt;sup>19</sup> FLAIR number 37-2-776

<sup>.20</sup> FLAIR number 42-2-931

#### Florida Communities Trust Fund

Part III of chapter 380, F.S., creates the Florida Communities Trust Act. The Florida Communities Trust is created in s. 380.504, F.S., as a state land acquisition grant program that provides funding to local governments and eligible non-profit environmental organizations for acquisition of community based parks, open space, and greenways that further outdoor recreation and natural resource protection needs identified in local government comprehensive plans. The trust governing board consists of the Secretary of the DEP and four members appointed by the Governor. The trust is organizationally housed within DEP.

The Florida Communities Trust Fund<sup>22</sup> within the DEP is used to fund the activities of the Florida Communities Trust. The revenue in the Florida Communities Trust Fund comes from distributions from the Florida Forever Trust Fund.

HB 1291 terminates the Florida Communities Trust Fund and repeals s. 380.511, F.S., which creates the trust fund. The current balances of the Florida Communities Trust Fund will be transferred to the Land Acquisition Trust Fund.

The bill also makes the following changes related to the Florida Communities Trust:

- 1. Provides that funds from the sale of lands purchased by the Florida Communities Trust will be deposited into the appropriate trust fund pursuant to s. 253.034(6), F.S., rather than the Florida Communities Trust Fund (s. 380.508, F.S.).
- 2. Provides that all moneys and revenue from the operation, management, lease, or other disposition of land, water areas, related resources and the facilities thereon acquired or constructed through the Florida Communities Trust will be deposited into the Internal Improvement Trust Fund (s. 380.508, F.S.).
- 3. Provides that any funds over and above eligible project costs, which remain after completion of a project, will be deposited into the Florida Forever Trust Fund instead of the Florida Communities Trust Fund (s. 380.508, F.S.).
- 4. Provides that any funds that the Florida Communities Trust collects from a nonprofit organization or local government under a grant or loan agreement must be deposited into the Internal Improvement Trust Fund within the DEP rather than the Florida Communities Trust Fund (s. 380.510(5), F.S.).
- 5. Requires deeds or leases with respect to any property acquired by the Florida Communities Trust with Land Acquisition Trust Fund proceeds to contain certain covenants and restrictions (s. 380.510, F.S.).

#### Florida Preservation 2000 Act and Trust Fund

Section 259.101, F.S., creates the Florida Preservation 2000 Act, which authorizes the issuance of bonds to fund land acquisition. The Florida Preservation 2000 Trust Fund is created within the DEP by section 375.045, Florida Statutes, to carry out the purposes of ss. 259.032 (Conservation and Recreation Lands Trust Fund), 259.101 (The Florida Preservation 2000 Act), and 375.031, F.S. (acquisition of land or water resources for conservation or improvement). Revenue sources consisted of the proceeds of the sale of revenue bonds. The funds for this program have all been expended and the bonds have been retired.

HB 1291 amends s. 259.101, F.S., related to the Florida Preservation 2000 Act to remove outdated language relating to distribution of funds and project criteria. The bill maintains portions of the section relating to alternatives to fee simple acquisition and to the disposition and use of lands acquired with Preservation 2000 funds. The bill requires deeds or leases with respect to any property acquired with Florida Preservation 2000 funds to contain certain covenants and restrictions.

<sup>22</sup> s. 380.511, F.S.

STORAGE NAME: h1291,ANRAS.DOCX

The bill terminates the Florida Preservation 2000 Trust Fund and repeals s. 375.045, F.S., which creates the trust fund. The current balances of the Florida Preservation Trust fund will be transferred to the Land Acquisition Trust Fund. The bill transfers current language from s. 375.045(3), F.S., to s. 259.101, F.S., which requires any agency or water management district that acquired lands using Preservation 2000 funds to manage the lands to make them available for public recreational use, and requires the agency or water management district to control the growth of nonnative invasive plant species on lands they manage that were purchased with Preservation 2000 funds. The bill also removes a reference to Preservation 2000 bonds in s. 259.041(11), F.S.

The bill amends the following sections of statute to remove or replace references to the terminated trust fund:

- s. 373.45926, F.S., relating to the Everglades Trust Fund to remove reference to Preservation 2000 funds being a funding source for the trust fund.
- s. 380.507, F.S. to remove the requirement that the Board of Trustees of the Internal Improvement Trust Fund adopt rules governing the acquisition of lands using proceeds from the Preservation 2000 Trust Fund.

The bill also amends ss. 253.034(3), 259.032, 259.035, 259.04, 259.041(15), 259.105(9), 373.199(7)(c), 373.4592(3)(a), 380.507(11) and 380.510, F.S., to conform cross references to the changes made by the bill to s. 259.101, F.S.

#### Water Management Lands Trust Fund

The Water Management Lands Trust Fund is created within the DEP pursuant to s. 373.59, F.S. The trust fund disperses funds to Florida's five water management districts for the purpose of land acquisition, management, maintenance, capital improvements of land titled to the water management districts, payments in lieu of taxes, and debt service on bonds. Revenue sources consist of documentary stamp taxes and fines and damages relating to water pollution. The section provides for the allocation of funds from the trust fund.

HB 1291 eliminates the documentary stamp tax distribution to this trust fund, and terminates the Water Management Lands Trust Fund. The bill amends s. 373.59, F.S., which creates the trust fund to remove provisions relating to the distribution of funds from the trust fund, the purpose and use of the trust fund and the requirement that the water management districts submit reports relating to land acquisition plans. The balance of the trust fund will be transferred to the General Revenue Fund pursuant to s. 215.3206, F.S.<sup>23</sup>

The bill amends s. 373.584, F.S., relating to revenue bonds to remove the authority for a water management district to pledge revenues derived from the Water Management Lands Trust Fund to pay revenue bonds. The bill amends s. 373.703, F.S., relating to water production to remove the reference to the Water Management Lands Trust Fund and to provide that revenue bonds issued by a water management district may not be secured by funds appropriated by the Legislature unless specifically authorized by the Legislature.

The bill also amends s. 373.459(4), F.S., relating to funds for surface water improvement and management and 373.026, F.S., relating to general powers and duties of the department to remove references to s. 373.59, F.S. that will no longer be applicable because of the revisions made to that section of statute. The bill also amends ss. 373.089(4), 373.1391(5), and 373.199(7)(c), F.S., to amend cross references to reflect the changes made to s. 373.59, F.S.

<sup>&</sup>lt;sup>23</sup> Cash balances associated with debt service on bonds issued before February 1, 2009, by the South Florida Water Management and the St. Johns River Water Management District will be transferred to the Land Acquisition Trust Fund. STORAGE NAME: h1291.ANRAS.DOCX

#### Ecosystem Management and Restoration Trust Fund

The Ecosystem Management and Restoration Trust Fund is created within the DEP pursuant to s. 403.1651, F.S. The trust fund is used for funding programs for the management and restoration of ecosystems, surface water improvement and management plans and programs, activities to restore polluted areas of the state, activities to restore or rehabilitate injured or destroyed coral reefs, activities by the department to recover moneys as a result of actions against any person for a violation of chapter 373 and activities authorized for the implementation of the Leah Schad Memorial Ocean Outfall Program implemented in s. 403.086(9), F.S.

HB 1291 eliminates the documentary stamp tax distribution to this trust fund. The bill terminates the Ecosystem Management and Restoration Trust Fund and repeals s. 403.1651, F.S., which creates the trust fund. The balance of the fund will be transferred to the General Revenue Fund pursuant to s. 215.3206, F.S.<sup>24</sup>

Pursuant to s. 376.307, F.S., the Water Quality Assurance Trust Fund in the Department of Environmental Protection is "intended to serve as a broad-based fund for use in responding to incidents of contamination that pose a serious danger to the quality of groundwater and surface water resources or otherwise pose a serious danger to the public health, safety, or welfare."

HB 1291 amends s. 376.307, F.S., to specify that funds from the Water Quality Assurance Trust Fund may be used for these purposes instead of the Ecosystem Management and Restoration Trust Fund:

- 1. Detailed planning for and implementation of programs for the management and restoration of ecosystems,
- 2. Development and implementation of surface water improvement and management plans and programs,
- 3. Activities to restore polluted water areas of the state, as defined by the department, to their condition before pollution occurred or to otherwise enhance pollution control activities.
- 4. Activities by the department to recover moneys as a result of actions against any person for a violation of chapter 373.
- 5. Activities authorized for the implementation of the Leah Schad Memorial Ocean Outfall Program pursuant to s. 403.08601, F.S.
- 6. Funding activities to restore or rehabilitate injured or destroyed coral reefs.

The bill further amends s. 376.307, F.S., to specify that these additional revenue sources will be credited to the Water Quality Assurance Trust Fund:

- 1. Damages recovered for coral reef protection pursuant to s. section 403.93345. F.S.
- 2. All civil penalties recovered pursuant to s. 373.129(5)(a), F.S.
- 3. Funds appropriated by the Legislature for the purposes of Surface Water Improvement and Management Act in ss. 373.451–373.4598, F.S.
- 4. Moneys collected pursuant to s. 403.121, F.S., and designated for deposit into the Water Quality Assurance Trust Fund.
- 5. Moneys recovered by the state as a result of activities against a person for a violation of chapter 373, F.S., or chapter 403, F.S., initiated by the department.
- 6. Funds available for the Leah Schad Memorial Ocean Outfall Program pursuant to s. 403.08601, F.S.

The bill makes corresponding changes to s. 403.08601, F.S. The bill amends s. 373.129, F.S., to specify that civil penalties recovered by a water management district shall be retained by the water management district where the violation occurred. The bill also amends ss. 373.430(7) and 403.121(11), F.S., to provide that certain administrative fines, damages and civil penalties will be deposited into the Water Quality Assurance Trust Fund rather than the Ecosystem Management and Restoration Trust Fund.

STORAGE NAME: h1291.ANRAS.DOCX

<sup>&</sup>lt;sup>24</sup> Cash balances associated with the Reef Grounding Program and Pollution Recovery Restricted Accounts will be transferred to the Water Quality Assurance Trust Fund.

The Florida Coastal Protection Trust Fund is established pursuant to s. 376.11, F.S., to be used by the Department of Environmental Protection and the Fish and Wildlife Conservation Commission to "provide a mechanism to have financial resources immediately available for prevention of, and cleanup and rehabilitation after, a pollutant discharge, to prevent further damage by the pollutant, and to pay for damages." Certain registration fees, penalties, judgments, damages and excise tax revenues are credited to the trust fund.

HB 1291 amends s. 161.054, F.S., to provide that administrative fines relating to coastal construction imposed pursuant to that section will be deposited into the Florida Coastal Protection Trust Fund rather than the Ecosystem Management and Restoration Trust Fund. The bill also amends s. 376.11, F.S., relating to the Florida Coastal Protection Trust Fund to make a corresponding change and corrects cross-references in ss. 376.123 and 376.40, F.S.

The bill also amends the following statutes to remove or replace references to Ecosystem Management and Restoration Trust Fund, which has been terminated by the bill:

- 1. s. 161.05301, F.S., relating to appropriations from the Ecosystem Management and Restoration Trust Fund for beach erosion control to repeal this section of statute.
- 2. s. 161.091, F.S., relating to beach management to replace a reference to the Ecosystem Management and Restoration Trust Fund with the Land Acquisition Trust Fund and to specify that the trust fund may be used for activities authorized for beaches and shores pursuant to Art. X, s. 28 of the constitution.
- s. 373.459, F.S., to remove reference to the trust fund being used for the deposit of funds appropriated by the Legislature for the Surface Water Improvement and Management Act in ss. 373.451–373.4595, F.S.
- 4. s. 403.0615, F.S., relating to program to assist in the restoration and preservation of bodies of water to provide that the program is subject to legislative appropriation and to remove reference to Ecosystem Management and Restoration Trust Fund, General Revenue Fund and federal moneys.
- 5. s. 403.885, F.S., relating to the Water Projects Grant Program to remove a reference to the terminated trust fund as the funding source.

Conservation and Recreation Lands Trust Fund—Department of Environmental Protection

The Conservation and Recreation Lands Trust Fund is created in the DEP by s. 259.032, F.S. The fund receives documentary stamp taxes pursuant to s. 201.15, F.S., and phosphate rock severance taxes pursuant to s. 211.3103, F.S. This section authorizes the Board of Trustees of the Internal Improvement Trust Fund to expend funds to acquire the fee or any lesser interest in lands for a list of specified public purposes relating to conservation or recreation. Pursuant to s. 201.15(11), F.S., the documentary stamp tax distribution deposited into the Conservation and Recreation Lands Trust Fund "may not be used for land acquisition but may be used for preacquisition costs associated with land purchases."

HB 1291 eliminates the documentary stamp tax distribution to this trust fund and terminates the trust fund. The balance of the Conservation and Recreation Lands Trust Fund will be transferred to the General Revenue Fund pursuant to s. 215.3206, F.S. The bill amends s. 259.032, F.S., which creates the trust fund to remove references to funding sources and uses of the trust fund. The bill re-titles s. 259.032, F.S., "conservation and recreation lands" and retains current provisions in this section authorizing the Board of Trustees of the Internal Improvement Trust Fund to expend funds to acquire the fee or any lesser interest in lands for specified public purposes and current provisions relating to the selection, use and management of these lands.

The bill amends s. 380.0666, F.S., which authorizes a local land authority created by a county to identify parcels of land that would be appropriate acquisitions by the state from the Conservation and Recreational Lands Trust Fund to remove the reference to the trust fund. The bill also amends s. 253.027, F.S., relating to emergency archaeological property acquisition and s. 259.105, F.S., relating

to the Florida Forever Act to remove references to the Conservation and Recreation Lands acquisition list.

The bill amends s. 259.035, F.S., relating to the Acquisition and Restoration Council to eliminate outdated language relating to rules of the council and require the council to develop certain rules by December 1, 2016 relating to criteria and performance measures for lands that are to be acquired for public purpose. The bill further amends this section to apply current requirements regarding to the evaluation of projects proposed for funding to projects to be funded pursuant to Art. X, s. 28 of the Florida Constitution. The bill also amends s. 338.250, F.S., relating to the Central Florida Beltway to remove reference to the Conservation and Recreation Lands Trust Fund and Save Our Rivers Land Acquisition Trust Fund.

The bill repeals s. 380.0677, F.S., relating to an obsolete provision for the Green Swamp Land Authority. The bill amends ss. 253.027, 253.034, 259.035, 259.036, 259.037, 259.105, 570.321, F.S., to conform cross references to the changes made by the bill to s. 259.032, F.S.

Conservation and Recreation Lands Program Trust Fund—Department of Agriculture and Consumer Services and Fish and Wildlife Conservation Commission

Section 570.207, F.S., creates the Conservation and Recreation Lands Program Trust Fund in DACS. Section 379.202, F.S., creates the Conservation and Recreation Lands Program Trust Fund in the FWC. According to these statutes, the purpose of these trust funds is to provide for the management of conservation and recreation lands by the department and commission.

HB 1291 terminates the Conservation and Recreation Lands Program Trust Funds within the Department of Agriculture and Consumer Services and within the FWC, and repeals ss. 570.207 and s. 379.202, F.S., which create these trust funds. The balance of these trust funds will be transferred to the General Revenue Fund pursuant to s. 215.3206, F.S.

The bill amends s. 570.71, F.S., relating to conservation easements and agreements to specify that funds from various sources (other than the LATF) will be deposited into the Incidental Trust Fund rather than Conservation and Recreation Lands Program Trust Fund for this purpose. The bill amends s. 215.20, F.S., which currently exempts the Conservation and Recreation Lands Program Trust Fund of DACS from the general revenue service charge to remove the reference to the terminated trust fund.

#### **Payment in Lieu of Taxes**

Currently, s. 259.032(12), F.S., requires the Legislature to make available sufficient funds annually from the Conservation and Recreation Lands Trust Fund for payment in lieu of taxes to qualifying counties and local governments for all actual tax losses incurred as a result of land acquisitions under the Florida Forever or Preservation 2000 program during any year. This section specifies that payment in lieu of taxes must be available for all counties that have a population of 150,000 or fewer and all local government within these counties, as well as to Glades County for a specified prison and juvenile justice facility.

HB 1291 amends this section to retain the requirement that funds be made available for payment in lieu of taxes, but removes the reference to the Conservation and Recreation Lands Trust Fund as the funding source. The bill also removes the requirement relating to Glades County. There is no juvenile justice facility in Glades County that meets the statutory criteria. Furthermore, in recent years, several counties, including Glades County, have received funding in the General Appropriations Act for payment in lieu of taxes for correctional facilities.<sup>25</sup> However, this issue has been funded through the General Revenue Fund, not the Conservation and Recreation Land Trust Fund.

<sup>&</sup>lt;sup>25</sup> See proviso language preceding specific appropriation 625 in the 2014-2015 General Appropriations Act, ch. 2014-51, L.O. F. Moore Haven Correctional Facility is in Glades County and that county received \$339,242 for payment in lieu of taxes for the 2014-2015 fiscal year.
STORAGE NAME: h1291.ANRAS.DOCX

Currently s. 373.59, F.S., specifies that water management district governing boards must reserve funds from the Water Management Lands Trust Fund for payment in lieu of taxes for all actual ad valorem tax losses incurred as a result of governing board acquisitions for water management district purposes. The payment in lieu of taxes must be available for all counties that have a population of 150,000 or fewer and all local governments located in these counties whose lands are bought and taken off the tax rolls.

HB 1291 amends this provision to retain the requirements that such payments be made and to remove the reference to the Water Management Lands Trust Fund as the funding source. The bill also moves language from s. 373.5905, F.S., to s. 373.59, F.S., which requires a water management district that has made a payment in lieu of taxes to a governmental entity and subsequently suspended such payment to reinstate appropriate payments. The bill repeals s. 373.5905, F.S.

#### **Bond Authority**

Section 215.618, F.S., authorizes the issuance of up to \$5.3 billion in Florida Forever bonds to: finance or refinance the cost of acquisition and improvement of land, water areas, and related property interests and resources, in urban and rural settings, for the purposes of restoration, conservation, recreation, water resource development, or historical preservation, and for capital improvements to lands and water areas that accomplish environmental restoration, enhance public access and recreational enjoyment, promote long-term management goals, and facilitate water resource development is hereby authorized, subject to the provisions of s. 259.105 and pursuant to Art. VII, s. 11(e) of the State Constitution.

The duration of each series of Florida Forever bonds issued may not exceed 20 years. This section also authorizes Florida Forever bonds to be issued to refund Preservation 2000 bonds issued pursuant to s. 375.051, F.S. The \$5.3 billion limitation on the issuance of Florida Forever bonds does not apply to refunding bonds.

HB 1291 amends s. 215.618, F.S., to remove the reference to Preservation 2000 bonds, which have been retired. The bill makes similar changes to s. 215.619, F.S., which authorizes bonds for Everglades restoration. The bill also repeals s. 375.051, F.S.

HB 1291 reenacts ss. 339.2818(6), 338.2819(5), 339.61(3), 341.051(6), 373.470(4)(e), and 420.9079(1), F.S., incorporating by reference the changes made by this act to s. 201.15, F.S.; s. 258.015(3)(b), F.S., incorporating by reference the changes made by this act to s. 375.041, F.S.; and s. 287.0595(2), F.S., incorporating by reference the changes made by this act to 376.307, F.S.

#### **B. SECTION DIRECTORY:**

Section 1 Terminates the Department of Environmental Protection's Conservation and Recreation Lands Trust Fund, Ecosystem Management and Restoration Trust Fund, Florida Communities Trust Fund, Florida Preservation 2000 Trust Fund, and the Water Management Lands Trust Fund.

Section 2 Terminates the Department of Agriculture and Consumer Service's Conservation and Recreation Lands Program Trust Fund.

Section 3 Terminates Fish and Wildlife Conservation Commission's Conservation and Recreation Lands Program Trust Fund.

Section 4 Amends s. 17.61, F.S., relating to interest earnings on investment of Land Acquisition Trust Funds.

Section 5 Amends s. 161.054, F.S., relating to administrative fines for coastal construction.

**Section 6** Amends s. 161.091, F.S., relating to beach management funding.

STORAGE NAME: h1291.ANRAS.DOCX **DATE:** 3/6/2015

**Section 7** Amends s. 201.0205, F.S., correcting cross reference for changes to s. 201.15, F.S., relating to inapplicability of 10-cent tax increase for certain documents and counties.

**Section 8** Amends s. 201.15, F.S., relating to documentary stamp tax distributions.

**Section 9** Amends s. 211.3103, F.S., deleting distribution from tax on severance of phosphate rock to the Conservation and Recreation Lands Trust Fund and redistributing to remaining recipients.

**Section 10** Amends s. 215.20, F.S., deleting reference to Department of Agriculture and Consumer Service's Conservation and Recreation Lands Program Trust Fund.

**Section 11** Amends s. 215.618, F.S., deleting obsolete reference to Florida Preservation 2000 bonds; providing percentage cap of the amount of documentary stamp taxes that can be taken into account to satisfy certain bond tests.

**Section 12** Amends s. 215.619, F.S., deleting obsolete reference to Florida Preservation 2000 bonds; providing percentage cap of the amount of documentary stamp taxes that can be taken into account to satisfy certain bond tests.

**Section 13** Amends s. 253.027, F.S., deleting obsolete language on Conservation and Recreation Lands acquisition list.

**Section 14** Amends s. 253.03, F.S., relating to Board of Trustees of the Internal Improvement Trust Fund administration of forfeited property.

**Section 15** Amends s. 253.034, F.S., correcting cross references from the termination of Florida Preservation 2000 Trust Fund, Conservation and Recreation Lands Trust Fund and Water Management Lands Trust Fund; depositing proceeds from sale of conservation lands in the Florida Forever Trust Fund or Land Acquisition TF.

Section 16 Amends s. 253.7824, F.S. relating to deposit of funds from sale of products.

**Section 17** Amends s. 258.435, F.S. relating to deposit of funds for the administration of aquatic preserves.

**Section 18** Amends s. 259.032, F.S., conforming provisions relating to the termination of the Conservation and Recreation Lands Trust Fund.

**Section 19** Amends s. 259.035, F.S., conforming provisions relating to the termination of the Conservation and Recreation Lands Trust Fund; revising date by which rules must be developed by the Acquisition and Restoration Council.

**Section 20** Amends s. 259.036, F.S., correcting cross reference for changes to s. 259.032 relating to management review teams.

**Section 21** Amends s. 259.037, F.S. correcting cross references for changes to s. 259.032, F.S., relating to the Land Management Uniform Accounting Council.

**Section 22** Amends s. 259.04, F.S., correcting cross references for changes to s. 259.101, F.S., relating to the Board of Trustees of the Internal Improvement TF.

**Section 23** Amends s. 259.041, F.S., correcting cross references for changes to s. 259.101, F.S., relating to acquisition of state-owned lands for preservation, conservation and recreation purposes.

STORAGE NAME: h1291.ANRAS.DOCX

**PAGE: 17** 

**Section 24** Amends s. 259.101, F.S., correcting cross references for changes to ss. 259.032 and 259.101, F.S.; adding provision on retaining public recreational use.

**Section 25** Amends s. 259.105, F.S., correcting cross references for changes to ss. 259.032 and 259.101, F.S.

**Section 26** Amends s. 259.1051, F.S., correcting cross reference for changes to s. 201.15, F.S., relating to Florida Forever Trust Fund.

**Section 27** Amends s. 338.250, F.S., correcting cross reference for changes to s. 201.15, F.S., relating to Central Florida Beltway mitigation.

**Section 28** Amends s. 339.0801, F.S., correcting cross reference for changes to s. 201.15, F.S., relating to State Transportation Trust Fund.

**Section 29** Amends s. 339.55, F.S., correcting cross reference for changes to s. 201.15, F.S., relating to State Transportation Trust Fund.

**Section 30** Amends s. 341.303, F.S., correcting cross reference for changes to s. 201.15, F.S., relating to Florida Rail Enterprise.

**Section 31** Amends s. 343.58, F.S., correcting cross reference for changes to s. 201.15, F.S., relating to South Florida Regional Transportation Authority.

**Section 32** Amends s. 369.252, F.S., correcting cross reference for changes to s. 201.15, F.S., relating to invasive plant control on public lands.

**Section 33** Amends s. 373.026, F.S., correcting cross reference for changes to s. 373.59, F.S., relating to South Florida Water Management District 5-year plan of acquisition.

**Section 34** Amends s. 373.089, F.S., correcting cross reference for changes to s. 373.59, F.S., relating to sale or exchange of lands, or interests or rights in lands.

**Section 35** Amends s. 373.129, F.S., replacing Water Management Lands Trust Fund with Water Quality Assurance Trust Fund for deposit of civil penalties relating to pollution discharge and removal; deleting obsolete reference to Ecosystem Management and Restoration Trust Fund.

**Section 36** Amends s. 373.1391, F.S., correcting cross reference for changes to s. 373.59, F.S., relating to management of real property.

**Section 37** Amends s. 373.199, F.S., correcting cross references for changes to ss. 259.032 and 259.101, F.S., relating to the Florida Forever Water Management District Work Plan.

**Section 38** Amends s. 373.430, F.S., replacing Water Management Lands Trust Fund with Water Quality Assurance Trust Fund for deposit of damages relating to pollution discharge and removal; deleting obsolete reference relating to Ecosystem Management and Restoration Trust Fund.

**Section 39** Amends s. 373.459, F.S., deleting Ecosystem Management and Restoration Trust Fund reference for surface water improvement and management.

**Section 40** Amends s. 373.4592, F.S., correcting cross reference for changes to s. 259.101, F.S., relating to Everglades improvement and management.

**Section 41** Amends s. 373.45926, F.S., deleting obsolete Florida Preservation 2000 provision relating to Everglades Trust Fund.

STORAGE NAME: h1291.ANRAS.DOCX DATE: 3/6/2015

Section 42 Amends s. 373.470, F.S., correcting cross reference for changes to s. 373.59, F.S., relating to Everglades restoration.

Section 43 Amends s. 373.584, F.S., deleting reference to Water Management Lands Trust Fund relating to water management district revenue bonds.

Section 44 Amends s. 373.59, F.S., eliminating establishment of Water Management Lands Trust Fund and distribution to water management districts; retaining payment in lieu of taxes.

Section 45 Amends s. 373.703, F.S., prohibiting use of funds appropriated by the Legislature as collateral for water production revenue bonds in water management districts unless authorized by the Legislature.

Section 46 Amends s. 375.031, F.S., relating to proceeds from sale or disposition of any lands or water storage areas.

Section 47 Amends s. 375.041, F.S., relating to the purpose and use of the Land Acquisition Trust Fund within the Department of Environmental Protection; authorizing transfer to other agencies under nonoperating authority in s. 216.181(12), F.S.; requiring return of all unencumbered funds to the Land Acquisition Trust Fund to be available for future appropriation; deleting obsolete bond reference.

Section 48 Amends s. 375.044, F.S., deleting obsolete bond reference.

Section 49 Amends s. 375.075, F.S., relating to Florida Recreation Development Assistance Program.

Section 50 Amends s. 376.11, F.S., relating to Florida Coastal Protection Trust Fund.

Section 51 Amends s. 376.123, F.S., relating to claims against the Florida Coastal Protection Trust Fund.

Section 52 Amends s. 376.307, F.S., relating to Water Quality Assurance Trust Fund.

**Section 53** Amends s. 376.40, F.S. relating to petroleum exploration and production.

Section 54 Amends s. 379.206, F.S., transferring mitigation contributions from Land Acquisition Trust Fund to Grants and Donations Trust Fund within the Fish and Wildlife Conservation Commission.

Section 55 Amends s. 379.212, F.S., relating to purpose and use of Land Acquisition Trust Fund within the Fish and Wildlife Conservation Commission; requiring return of all unencumbered funds to Land Acquisition Trust Fund within the Department of Environmental Protection to be available for future appropriation.

Section 56 Amends s. 379.214, F.S., correcting cross reference for changes to s. 201.15, F.S., relating to Invasive Plant Control Trust Fund.

Section 57 Amends s. 380.0666, F.S., correcting cross reference for changes to s. 259.032, F.S., relating to powers of land authority.

Section 58 Amends s. 380.507, F.S., deleting obsolete provision relating to powers of the Florida Communities Trust.

Section 59 Amends s. 380.508, F.S., relating to proceeds from the sale, lease, operation, management of land, water areas and related resources and facilities for Florida Communities Trust projects.

STORAGE NAME: h1291.ANRAS.DOCX

Section 60 Amends s. 380,510, F.S., relating to conditions of grants and loans and deeds and leases of the Florida Communities Trust.

Section 61 Amends s. 403.0615, F.S., making water resources restoration and preservation subject to specific legislative appropriation.

Section 62 Amends s. 403.08601, F.S., replacing Ecosystem Management and Restoration Trust Fund with Water Quality Assurance Trust Fund as depository of certain revenue sources for Leah Schad Memorial Ocean Outfall Program.

Section 63 Amends 403.121, F.S., replacing Ecosystem Management and Restoration Trust Fund with Water Quality Assurance Trust Fund for enforcement, procedures, and judicial and administrative remedies relating to wastewater systems.

Section 64 Amends s. 403.885, F.S., deleting obsolete distribution to the Ecosystem Management and Restoration Trust Fund relating to the Water Projects Grant Program.

Section 65 Amends s. 403.9325, F.S., relating to definition of public lands that have been set aside for conservation or preservation.

Section 66 Amends s. 403.93345, F.S., replacing Ecosystem Management and Restoration Trust Fund with Coastal Protection Trust Fund relating to coral reef protection.

Section 67 Amends s. 420.5092, F.S., correcting cross reference for changes to s. 201.15, F.S., relating to Affordable Housing Guarantee Program.

Section 68 Amends s. 420.9073, F.S., correcting cross reference for changes to s. 201.15, F.S., relating to local housing distributions.

Section 69 Amends s. 570.321, F.S., deleting cross reference for changes to s. 259.032, F.S., relating to Endangered or Threatened Native Florida Grants Program.

**Section 70** Amends s. 570.71, F.S., relating to conservation easements and agreements.

Section 71 Amends s. 895.09, F.S., relating to disposition of funds obtained through forfeiture proceedings.

Section 72 Repeals s. 161.05301, F.S., relating to beach erosion control project staffing; s. 373.5905, F.S., relating to reinstatement of payments in lieu of taxes; s. 375.045, F.S., relating to Florida Preservation 2000 Trust Fund; s. 375.051, F.S., relating to the issuance of revenue bonds subject to the constitutional amendment; s. 379.202, F.S., relating to the Conservation and Recreation Lands Program Trust Fund of the Fish and Wildlife Conservation Commission; s. 380.0677, F.S., relating to the Green Swamp Land Authority; s. 380.511, F.S., relating to the Florida Communities Trust Fund; s. 403.1651, F.S., relating to the Ecosystem Management and Restoration Trust Fund; s. 403.8911, F.S., relating to annual appropriation from the Water Protection and Sustainability Program Trust Fund; and s. 570.207, F.S., relating to the Conservation and Recreation Lands Program Trust Fund of the Department of Agriculture and Consumer Services.

Sections 73, 74, 75, 76, 77, and 78 Reenact ss. 339.2818(6), 338.2819(5), 339.61(3), 341.051(6), 373.470(4)(e) and 420.9079(1), F.S., incorporating by reference the changes made by this act to s. 201.15, F.S.

Section 79 Reenacts s. 258.015(3)(b), F.S., incorporating by reference the changes made by this act to s. 375.041, F.S.

**Section 80** Reenacts s. 287.0595(2), F.S., incorporating by reference the changes made by this act to s. 376.307, F.S.

Section 81 Provides an effective date.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

The bill amends the distribution of the documentary stamp tax collections.<sup>26</sup>

Estimated Documentary						
Stamp Tax Distributions	FY 20	15-2016	FY 2016-2017		FY 2024-2025	
(in millions)	Current	Proposed	Current	Proposed	Current	Proposed
General Revenue Fund	\$1,036.1	\$749.1	\$1,127.2	\$795.9	\$1,808.0	\$1,177.5
DOR Operating TF	\$9.8	\$9.8	\$9.8	\$9.8	\$9.8	\$9.8
Land Acquisition TF	\$242.3	\$757.7	\$242.4	\$809.5	\$189.0	\$1,91.0
Save Our Everglades TF	\$25.9	\$0.0	\$25.8	\$0.0	\$26.8	\$0.0
Ecosystem Management & Restoration TF	\$24.7	\$0.0	\$26.6	\$0.0	\$30.0	\$0.0
General Inspection TF (oyster management)	\$0.2	\$.02	\$0.3	\$0.3	\$0.3	\$0.3
Water Management Lands TF	\$49.0	\$0.0	\$48.8	\$0.0	\$48.7	\$0.0
Conservation & Recreation Lands (CARL) TF	\$66.0	\$0.0	\$70.6	\$0.0	\$95.1	\$0.0
State Game TF (from CARL TF for land management)	\$8.3	\$0.0	\$8.9	\$0.0	\$11.9	\$0.0
Invasive Plant Control TF	\$34.5	\$0.0	\$34.4	\$0.0	\$34.4	\$0.0
State Game TF (lake restoration)	\$9.4	\$0.0	\$9.4	\$0.0	\$9.4	\$0.0
Water Quality Assurance TF	\$5.3	\$0.0	\$5.6	\$0.0	\$7.6	\$0.0
General Inspection TF	\$5.3	\$0.0	\$5.6	\$0.0	\$7.6	\$0.0
State Housing TF	\$79.9	\$79.9	\$86.9	\$86.9	\$124.9	\$124.9
Local Housing TF	\$187.0	\$187.0	\$203.4	\$203.4	\$292.4	\$292.4
DEO Grants & Donations TF	\$2.7	\$2.7	\$2.9	\$2.9	\$3.3	\$3.3
State Transportation TF	\$369.5	\$369.5	\$404.4	\$404.4	\$466.8	\$466.8
State Economic Enhancement & Development TF	\$150.0	\$150.0	\$150.0	\$150.0	\$150.0	\$150.0
Total Estimated Tax Collections	\$2,305.9	\$2,305.9	\$2,462.9	\$2,462.9	\$3,316.0	\$3,316.0

The bill amends the disposition of the following revenue sources from DEP's Land Acquisition TF to the funds listed below.

Revenues	Current Trust Fund	Recipient Fund of Revenues
Proceeds from the Sale of		
Products	Land Acquisition TF	Internal Improvement TF
Gifts & Donations for Aquatic		
Preserves	Land Acquisition TF	Grants & Donations TF

The bill terminates the trust funds listed below and transfers the estimated fund balances to the following funds.

**PAGE: 21** 

<sup>&</sup>lt;sup>26</sup> Revenue Estimating Conference, Documentary Stamp Tax Collections and Distributions, December 15, 2014.
STORAGE NAME: h1291.ANRAS.DOCX

Terminated Funds	Estimated June 30, 2015 Fund Balances <sup>27</sup>	Recipient Funds
DEP Conservation & Recreation Lands (CARL) TF	\$11,261,857	General Revenue Fund
DEP Ecosystem Management & Restoration TF	\$4,530,630	General Revenue Fund
DEP Ecosystem Management & Restoration TF		
(Reef Grounding Program & Pollution Recovery		Water Quality Assurance
Restricted Accounts)	\$1,400,529	TF
DEP Florida Communities TF	\$244,500	Land Acquisition TF
DEP Florida Preservation 2000 TF	\$429,031	Land Acquisition TF
DEP Water Management Lands TF (Debt Service)	\$13,388,037	Land Acquisition TF
DEP Water Management Lands TF	\$1,647,435	General Revenue Fund
DACS CARL Program TF	\$3,360,592	General Revenue Fund
FWC CARL Program TF	\$65,540	General Revenue Fund

The bill amends the disposition of the following revenue sources from the terminated trust funds to the trust funds listed below.

Revenues	Terminated Fund	Recipient Fund of Revenues
	Ecosystem Management &	
Beach Administrative Fines	Restoration TF	Florida Coastal Protection TF
Water Management District Civil	Water Management Lands TF	Retained in WMD where
Penalties	Water Management Lands 11	violation occurred
	Ecosystem Management &	
Water Resources Penalties &	Restoration TF and Water	
Damages	Management Lands TF	Water Quality Assurance TF
Surface Water Improvement &	Ecosystem Management &	
Management	Restoration TF	Water Quality Assurance TF
Damages Recovered for Coral	Ecosystem Management &	
Reefs	Restoration TF	Water Quality Assurance TF
Leah Schad Memorial Ocean	Ecosystem Management &	
Outfall Funds	Restoration TF	Water Quality Assurance TF
Settlement Funds for Pollution	Ecosystem Management &	
Control	Restoration TF	Water Quality Assurance TF
Land & Water Management		
Disposition of Lands	Florida Communities TF	Appropriate Trust Fund
Land & Water Management		
Nonprofits and Local		
Governments	Florida Communities TF	Internal Improvement TF
Environmental Control	Ecosystem Management &	
Enforcement Penalties	Restoration TF	Water Quality Assurance TF

The bill eliminates the \$250,000 annual transfer from the DEP Conservation and Recreation Lands Trust Fund to the DACS Plant Industry Trust Fund for the Endangered or Threatened Native Flora Conservation Grants program.

The bill requires that interest earned on the investment of Land Acquisition Trust Fund in the Department of Environmental Protection, Department of Agriculture and Consumer Services, Fish and Wildlife Conservation Commission, and the Department of State accrues to the General Revenue Fund. The impact to the General Revenue fund is indeterminate.

The bill replaces the funding for contractual agreements with private parties for the management of conservation lands under the Florida Forever program from 5 percent of the documentary stamp tax deposited into the Conservation and Recreation Lands Trust Fund and Water Management Lands Trust Fund to \$6.2 million from the Land Acquisition Trust Fund. The \$6.2 million represents the 5 percent projected to be deposited into the Conservation and Recreation Lands Trust Fund and

<sup>27</sup> Agencies' Trust Funds Analyses on file with House Agriculture & Natural Resources Appropriations Subcommittee (December 18, 2014).
STORAGE NAME: h1291.ANRAS.DOCX

Water Management Lands Trust Fund for Fiscal Year 2015-2016 based on the August 2014 Revenue Estimating Conference.

The bill terminates the distribution of the phosphate rock severance tax to the Conservation and Recreation Lands Trust Funds and redistributes the proceeds to the remaining recipents.

Estimated Phosphate Rock Severance Tax Distributions	FY 2015-	2016	FY 2016	6-2017
(in millions)	Current	Proposed	Current	Proprosed
CARL TF	\$8.4	\$0	\$8.4	\$0
General Revenue Fund	\$11.8	\$15.3	\$11.8	\$15.2
Counties in Proportion to Number of Tons of Phosphate Rock Produced	\$4.2	\$5.5	\$4.2	\$5.5
Counties Designated as Rural Area of Opportunity	\$3.3	\$4.3	\$3.3	\$4.3
Nonmandatory Land Reclamation TF	\$6.0	\$7.7	\$5.9	\$7.7
Phosphate Research TF	\$2.1	\$2.7	\$2.1	\$2.7
Minerals TF	\$1.2	\$1.5	\$1.2	\$1.5
Total Estimated Tax Collections*	\$37.0	\$37.0	\$36.9	\$36.9

<sup>\*</sup>Although the distribution changes again on January 1, 2023, there are no official estimates of the phosphate rock severance tax collections for Fiscal Year 2022-2023.

#### 2. Expenditures:

None.

#### **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

#### 1. Revenues:

See fiscal impact on counties based on changes to phosphate rock severance tax distributions in the chart above.

#### 2. Expenditures:

None.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

#### D. FISCAL COMMENTS:

None.

#### **III. COMMENTS**

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable.

2. Other:

None.

STORAGE NAME: h1291.ANRAS.DOCX

#### **B. RULE-MAKING AUTHORITY:**

The bill requires the Acquisition and Restoration Council to develop rules defining specific criteria and numeric performance measures needed for lands that are to be acquired with funds deposited into the Land Acquisition Trust Fund pursuant to Art. X, s. 28 of the State Constitution.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h1291.ANRAS.DOCX

PAGE: 24

1 A bill to be entitled 2 An act relating to implementation of the water and 3 land conservation constitutional amendment; 4 terminating the Conservation and Recreation Lands 5 Trust Fund, the Ecosystem Management and Restoration Trust Fund, the Florida Communities Trust Fund, the 6 7 Florida Preservation 2000 Trust Fund, and the Water 8 Management Lands Trust Fund within the Department of 9 Environmental Protection; providing for the 10 disposition of the balances in and revenues of certain 11 trust funds; prescribing procedures for the 12 termination of such trust funds; terminating the 13 Conservation and Recreation Lands Program Trust Fund 14 within the Department of Agriculture and Consumer 15 Services; terminating the Conservation and Recreation 16 Lands Program Trust Fund within the Fish and Wildlife 17 Conservation Commission; prescribing procedures for 18 the termination of such trust funds; amending s. 19 17.61, F.S.; specifying that interest payments from 20 the certain trust funds within the Department of 21 Agriculture and Consumer Services, Department of 22 Environmental Protection, Fish and Wildlife 23 Conservation Commission, and Department of State 24 accrue to general revenue funds; amending s. 161.091, 25 F.S.; conforming provisions; authorizing funds to be 26 used for activities identified in the water and land

Page 1 of 191

27

28

29

30

3132

33

34

35

36

37

38

39

40

41 42

43

44

45

46 47

48 49

50

51

52

conservation constitutional amendment; amending s. 201.15, F.S.; amending distributions of documentary stamp taxes to conform to requirements of the water and land conservation constitutional amendment; amending s. 211.3103, F.S.; eliminating the Conservation and Recreation Lands Trust Fund from the distribution of the tax on severance of phosphate rock; revising dates and distributions of moneys to fund specific programs and activities; amending s. 215.618, F.S.; providing a percentage cap of the amount of documentary stamp taxes that may be taken into account to satisfy certain bonds tests; specifying that Florida Forever bonds are secured on parity with Everglades bonds; amending s. 215.619, F.S.; providing a percentage cap of the amount of documentary stamp taxes that may be taken into account to satisfy certain bonds tests; specifying that Everglades bonds are secured on parity with Florida Forever bonds; amending s. 253.034, F.S.; specifying the trust fund into which the sale of certain surplus conservation lands must be deposited; limiting the amount of funds that can be spent from the Land Acquisition Trust Fund for certain management agreements or contracts; conforming provisions; amending s. 259.032, F.S.; conforming provisions; deleting mandated cap on funds authorized for the

Page 2 of 191

53

5455

56

57 58

59

60

61

62

63 64

65

66

67

68 69

70

71

72

73

74

75

76

77

78

natural areas inventory; deleting funds mandated for placement into the Plant Industry Trust Fund; amending s. 259.035; revising date by which rules of the Acquisition and Restoration Council must be developed; deleting obsolete provisions; conforming provisions; amending s. 259.101, F.S.; requiring an agency or district that acquired lands using Preservation 2000 funds to manage lands to make such lands available for public recreational use under certain circumstances; deleting obsolete provisions; conforming provisions; amending s. 373.459, F.S.; deleting provisions providing for reversion of certain unused funds to State Board of Administration; amending s. 373.59, F.S.; deleting allocations of funds from the Water Management Lands Trust Fund to individual water management districts; deleting obsolete provisions; conforming provisions; amending s. 373.703, F.S.; deleting obsolete provisions; restricting use of legislative appropriations as security for certain revenue bonds under certain circumstances; amending s. 375.041, F.S.; providing purpose for creation of the Land Acquisition Trust Fund; specifying trust fund for the receipt of funds from sale of lands; specifying trust for the receipt of funds from management of lands; specifying the allocation of funds from the Land Acquisition Trust Fund; specifying that funds

Page 3 of 191

79

80

81

8283

84

85

86 87

88

89 90

91

92

93

94

95

96

97

98 99

100

101

102

103

104

accruing to other agencies for certain purposes shall be transferred to such agencies; requiring a certain transferred fund to revert to the Land Acquisition Trust Fund under certain circumstances within a specified time; conforming provisions; deleting obsolete provisions; amending s. 375.075, F.S.; deleting identification of the minimum amount of funding available for the Florida Recreation Development Assistance program; revising the funding sources to be considered when drafting the recreation plan; amending s. 376.307, F.S.; specifying uses of the Water Quality Assurance Trust Fund; providing funding sources for the Water Quality Assurance Trust Fund; amending s. 379.206, F.S.; providing that development-of-regional-impact mitigation criteria may be credited to the Grants and Donations Trust Fund; amending s. 379.212, F.S.; authorizing Land Acquisition Trust Fund within the Department of Environmental Protection to be transferred to the Land Acquisition Trust Fund within Fish and Wildlife Conservation Commission under certain circumstances; deleting obsolete provisions; amending s 380.508, F.S.; specifying the trust fund for receipt of funds from sale of certain lands by a trust; specifying the trust fund for receipt of funds from management of certain lands by a trust; conforming changes; amending

Page 4 of 191

2015 HB 1291

105 s. 403.0615, F.S.; deleting a provision specifying 106 that the water resources restoration and preservation 107 program be funded by general revenue; specifying the 108 program shall be funded by specific appropriation; 109 amending s. 570.71, F.S.; restricting certain funds in 110 the Land Acquisition Trust Fund from deposit into the 111 Incidental Trust Fund within the Department of 112 Agriculture and Consumer Services for certain purposes; amending ss. 161.054, 201.0205, 215.20, 113 253.027, 253.03, 253.7824, 258.435, 259.036, 259.037, 114 115 259.04, 259.041, 259.105, 259.1051, 338.250, 339.0801, 339.55, 341.303, 343.58, 369.252, 373.026, 373.089, 116 117 373.129, 373.199, 373.430, 373.4592, 373.45926, 373.470, 373.584, 375.031, 375.044, 376.11, 376.123, 118 119 376.40, 379.214, 380.0666, 380.507, 380.510, 120 403.08601, 403.121, 403.885, 403.9325, 403.93345, 121 420.5092, 420.9073, 570.321, and 895.09, F.S.; 122 conforming provisions to changes made by the act; 123 deleting obsolete provisions; repealing s. 161.05301, 124 F.S., relating to beach erosion control project 125 staffing; repealing s. 373.5905, F.S., relating to 126 payments in lieu of taxes; repealing s. 375.045, F.S., 127 relating to Florida Preservation 2000 Trust Fund; 128 repealing s. 375.051, F.S., relating to the issuance 129 of revenue bonds subject to the constitutional 130 amendment; repealing s. 379.202, F.S., relating to the

Page 5 of 191

131	Conservation and Recreation Lands Program Trust Fund
132	of the Fish and Wildlife Conservation Commission;
133	repealing s. 380.0677, F.S., relating to the Green
134	Swamp Land Authority; repealing s. 380.511, F.S.,
135	relating to the Florida Communities Trust Fund;
136	repealing s. 403.1651, F.S., relating to the Ecosystem
137	Management and Restoration Trust Fund; repealing s.
138	403.8911, F.S., relating to annual appropriation from
139	the Water Protection and Sustainability Program Trust
140	Fund; repealing s. 570.207, F.S., relating to
141	Conservation and Recreation Lands Program Trust Fund
142	of the Department of Agriculture and Consumer
143	Services; reenacting ss. 339.2818(6), F.S., relating
144	to the Small County Outreach Program, s. 339.2819(5),
145	F.S., relating to the Transportation Regional
146	Incentive Program, s. 339.61(3), F.S., relating to the
147	Florida Strategic Intermodal System, s. 341.051(6),
148	F.S., relating to the New Starts Transit Program, s.
149	373.470(4)(e), F.S., relating to debt service for
150	Everglades restoration bonds, and s. 420.9079(1),
151	F.S., relating to the Local Government Housing Trust
152	Fund, to incorporate the amendment made by this act to
153	s. 201.15, F.S., in references thereto; reenacting s.
154	258.015(3)(b), F.S., relating to funds available to
155	citizen support organizations, to incorporate the
156	amendment made by this act to s. 375.041, F.S., in a
	D 0 (404

Page 6 of 191

157	reference thereto; reenacting s. 287.0595(2), F.S.,
158	relating to Department of Environmental Protection's
159	authority to adopt certain pollution response rules,
160	to incorporate the amendment made by this act to s.
161	376.307, F.S., in a reference thereto; providing an
162	effective date.
163	
164	Be It Enacted by the Legislature of the State of Florida:
165	
166	Section 1. $(1)$ The following trust funds within the
167	Department of Environmental Protection are terminated:
168	(a) The Conservation and Recreation Lands Trust Fund,
169	FLAIR number 37-2-131.
170	(b) The Ecosystem Management and Restoration Trust Fund,
171	FLAIR number 37-2-193.
172	(c) The Florida Communities Trust Fund, FLAIR number 37-2-
173	<u>244.</u>
174	(d) The Florida Preservation 2000 Trust Fund, FLAIR number
175	<u>37-2-332.</u>
176	(e) The Water Management Lands Trust Fund, FLAIR number
L77	<u>37-2-776.</u>
L78	(2) All current balances remaining in, and all revenues
L79	of, the Conservation and Recreation Lands Trust Fund shall be
180	transferred to the General Revenue Fund.
181	(3) All current balances remaining in, and all revenues
182	of, the Ecosystem Management and Restoration Trust Fund shall be

Page 7 of 191

transferred to the General Revenue Fund, except for balances associated with the Reef Grounding Program and the Pollution Recovery Restricted Accounts, which shall be transferred to the Water Quality Assurance Trust Fund, FLAIR number 37-2-780.

- (4) All current balances remaining in, and all revenues of, the Water Management Lands Trust Fund shall be transferred to the General Revenue Fund, except for balances associated with debt service on bonds issued before February 1, 2009, by the South Florida Water Management District and the St. Johns River Water Management District, which shall be transferred to the Land Acquisition Trust Fund, FLAIR number 37-2-423.
- (5) All current balances remaining in, and all revenues of, the Florida Communities Trust Fund and the Florida

  Preservation 2000 Trust Fund shall be transferred to the Land

  Acquisition Trust Fund, FLAIR number 37-2-423.
- (6) The Department of Environmental Protection shall pay any outstanding debts or obligations of the terminated trust funds as soon as practicable, and the Chief Financial Officer shall close out and remove the terminated trust funds from various state accounting systems using generally accepted accounting principles concerning warrants outstanding, assets, and liabilities.
- Section 2. (1) The Conservation and Recreation Lands
  Program Trust Fund within the Department of Agriculture and
  Consumer Services is terminated, FLAIR number 42-2-931.
  - (2) The Department of Agriculture and Consumer Services

Page 8 of 191

209	shall pay any outstanding debts or obligations of the terminated
210	trust fund as soon as practicable, and the Chief Financial
211	Officer shall close out and remove the terminated trust fund
212	from various state accounting systems using generally accepted
213	accounting principles concerning warrants outstanding, assets,
214	and liabilities.
215	Section 3. (1) The Conservation and Recreation Lands
216	Program Trust Fund within the Fish and Wildlife Conservation
217	Commission is terminated, FLAIR number 77-2-931.
218	(2) The Fish and Wildlife Conservation Commission shall
219	pay any outstanding debts or obligations of the terminated trust
220	fund as soon as practicable, and the Chief Financial Officer
221	shall close out and remove the terminated trust fund from
222	various state accounting systems using generally accepted
223	accounting principles concerning warrants outstanding, assets,
224	and liabilities.
225	Section 4. Paragraph (c) of subsection (3) of section
226	17.61, Florida Statutes, is amended to read:
227	17.61 Chief Financial Officer; powers and duties in the
228	investment of certain funds.—
229	(3)
230	(c) Except as provided in this paragraph and except for
231	moneys described in paragraph (d), the following agencies may
232	not invest trust fund moneys as provided in this section $_{oldsymbol{ au}}$ but
233	shall retain such moneys in their respective trust funds for
234	investment, with interest appropriated to the General Revenue

Page 9 of 191

235	Fund, pur	esuant to s. 17.57:
236	1.	The Agency for Health Care Administration, except for
237	the Tobac	cco Settlement Trust Fund.
238	2.	The Agency for Persons with Disabilities, except for:
239	a.	The Federal Grants Trust Fund.
240	b.	The Tobacco Settlement Trust Fund.
241	3.	The Department of Children and Families, except for:
242	a.	The Alcohol, Drug Abuse, and Mental Health Trust Fund.
243	b.	The Social Services Block Grant Trust Fund.
244	С.	The Tobacco Settlement Trust Fund.
245	d.	The Working Capital Trust Fund.
246	4.	The Department of Corrections.
247	5.	The Department of Elderly Affairs, except for:
248	a.	The Federal Grants Trust Fund.
249	b.	The Tobacco Settlement Trust Fund.
250	6.	The Department of Health, except for:
251	a.	The Federal Grants Trust Fund.
252	b.	The Grants and Donations Trust Fund.
253	С.	The Maternal and Child Health Block Grant Trust Fund.
254	d.	The Tobacco Settlement Trust Fund.
255	7.	The Department of Highway Safety and Motor Vehicles,
256	only for	the Security Deposits Trust Fund.
257	8.	The Department of Juvenile Justice.
258	9.	The Department of Law Enforcement.
259	10.	The Department of Legal Affairs.
260	11.	The Department of State, only for:

Page 10 of 191

261	a. The Grants and Donations Trust Fund.
262	b. The Land Acquisition Trust Fund.
263	<u>c.b.</u> The Records Management Trust Fund.
264	12. The Department of Economic Opportunity, only for the
265	Economic Development Trust Fund.
266	13. The Florida Public Service Commission, only for the
267	Florida Public Service Regulatory Trust Fund.
268	14. The Justice Administrative Commission.
269	15. The state courts system.
270	16. The Department of Agriculture and Consumer Services,
271	only for the Land Acquisition Trust Fund.
272	17. The Department of Environmental Protection, only for
273	the Land Acquisition Trust Fund.
274	18. The Fish and Wildlife Conservation Commission, only
275	for the Land Acquisition Trust Fund.
276	Section 5. Subsection (3) of section 161.054, Florida
277	Statutes, is amended to read:
278	161.054 Administrative fines; liability for damage;
279	liens.—
280	(3) The imposition of a fine or an award of damages
281	pursuant to this section shall create a lien upon the real and
282	personal property of the violator, enforceable by the department
283	as are statutory liens under chapter 85. The proceeds of such
284	fines and awards of damages shall be deposited in the ${f Florida}$

Page 11 of 191

Coastal Protection Ecosystem Management and Restoration Trust

CODING: Words stricken are deletions; words underlined are additions.

285

286

Fund.

Section 6. Subsections (1) and (3) of section 161.091, Florida Statutes, are amended to read:

161.091 Beach management; funding; repair and maintenance strategy.—

- (1) Subject to such appropriations as the Legislature may make therefor from time to time, disbursements from the Land Acquisition Ecosystem Management and Restoration Trust Fund may be made by the department in order to carry out the proper state responsibilities in a comprehensive, long-range, statewide beach management plan for erosion control; beach preservation, restoration, and nourishment; and storm and hurricane protection; and other activities authorized for beaches and shores pursuant to s. 28, Art. X of the State Constitution. Legislative intent in appropriating such funds is for the implementation of those projects that contribute most significantly to addressing the state's beach erosion problems.
- and the legislative finding that erosion of the beaches of this state is detrimental to tourism, the state's major industry, further exposes the state's highly developed coastline to severe storm damage, and threatens beach-related jobs, which, if not stopped, may significantly reduce state sales tax revenues, funds deposited into the State Treasury to the credit of the Land Acquisition Trust Fund may be used the Ecosystem Management and Restoration Trust Fund, in the annual amounts provided in s. 201.15, shall be used, for a period of not less than 15 years,

Page 12 of 191

to fund the development, implementation, and administration of the state's beach management plan, as provided in ss. 161.091-161.212 and as authorized under s. 28, Art. X of the State Constitution, prior to the use of such funds deposited pursuant to s. 201.15 in that trust fund for any other purpose.

Section 7. Section 201.0205, Florida Statutes, is amended to read:

201.0205 Counties that have implemented ch. 83-220; inapplicability of 10-cent tax increase by s. 2, ch. 92-317, Laws of Florida.—The 10-cent tax increase in the documentary stamp tax levied by s. 2, chapter 92-317, does not apply to deeds and other taxable instruments relating to real property located in any county that has implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270,

86-152, and 89-252, Laws of Florida. Each such county and each eligible jurisdiction within such county shall not be eligible to participate in programs funded pursuant to s. 201.15(5)(d) 201.15 (9). However, each such county and each eligible

jurisdiction within such county shall be eligible to participate in programs funded pursuant to s.  $201.15(5)(e) \frac{201.15(10)}{6}$ .

Section 8. Section 201.15, Florida Statutes, is amended to read:

201.15 Distribution of taxes collected.-

(1) All taxes collected under this chapter are <a href="hereby">hereby</a>
pledged and shall first be made available to make payments when
due on bonds issued pursuant to s. 215.618 or s. 215.619 as

Page 13 of 191

339 340

341342

343344

345

346

347

348

349

350

351

352

353

354

355

356

357

358

359

360

361

362

363364

provided in paragraphs (3)(a) and (b), or any other bonds authorized to be issued on a parity basis with such bonds. Amounts necessary to make such payments shall be deposited into the Land Acquisition Trust Fund subject to the service charge imposed in s. 215.20(1). Before distribution under this section, the Department of Revenue shall deduct amounts necessary to pay the costs of the collection and enforcement of the tax-levied by this chapter. Such costs and the service charge may not be levied against any portion of taxes pledged to debt service on bonds to the extent that the costs and service charge are required to pay any amounts relating to the bonds. After distributions are made pursuant to subsection (1), all of the costs of the collection and enforcement of the tax levied by this chapter and the service charge shall be available and transferred to the extent necessary to pay debt service and any other amounts payable with respect to bonds authorized before January 1, 2015, secured by revenues distributed pursuant to subsection (1). All taxes remaining after deduction of costs and the service charge shall be distributed as follows: From taxes remaining after payments required pursuant

- (2) From taxes remaining after payments required pursuant to subsection (1), the Department of Revenue shall deduct amounts necessary to pay the costs of the collection and enforcement of the tax levied pursuant to this chapter.
- (3) Before any other amount is deducted or deposited into a trust fund, there shall be deposited into the Land Acquisition Trust Fund 33 percent of all taxes collected after first

Page 14 of 191

deducting amounts paid under subsection (2), which amount shall then be reduced by amounts paid under subsection (1). Amounts deposited into the Land Acquisition Trust Fund shall be used in the following order:

365

366

367

368

369

370

371

372

373

374

375

376

377

378

379

380

381

382

383

384

385

386

387

388

389

390

- (1) Sixty-three and thirty-one hundredths percent of the remaining taxes shall be used for the following purposes:
- To pay Amounts necessary to pay the debt service on, or fund debt service reserve funds, rebate obligations, or other amounts payable with respect to Preservation 2000 bonds issued pursuant to s. 375.051 and Florida Forever bonds issued pursuant to s. 215.618, shall be paid into the State Treasury to the eredit of the Land Acquisition Trust Fund to be used for such purposes. The amount transferred to the Land Acquisition Trust Fund may not exceed \$300 million in fiscal year 1999-2000 and thereafter for Preservation 2000 bonds and bonds issued to refund Preservation 2000 bonds, and \$300 million in fiscal year 2000-2001 and thereafter for Florida Forever bonds. The annual amount used for such purpose transferred to the Land Acquisition Trust Fund for Florida Forever bonds may not exceed \$300 \$30 million in each the first fiscal year. in which bonds are issued. The limitation on the amount transferred shall be increased by an additional \$30 million in each subsequent fiscal year, but may not exceed a total of \$300 million in any fiscal year for all bonds issued. It is the intent of the Legislature that all bonds issued to fund the Florida Forever Act be retired by December 31, 2040. Except for bonds issued to refund

Page 15 of 191

391

392

393

394

395

396

397

398399

400

401

402

403

404

405

406

407 408

409

410

411

412

413

414

415

416

previously issued bonds, no series of bonds may be issued pursuant to this paragraph unless such bonds are approved and the debt service for the remainder of the fiscal year in which the bonds are issued is specifically appropriated in the General Appropriations Act. For purposes of refunding Preservation 2000 bonds, amounts designated within this section for Preservation 2000 and Florida Forever bonds may be transferred between the two programs to the extent provided for in the documents authorizing the issuance of the bonds. The Preservation 2000 bonds and Florida Forever bonds are equally and ratably secured by moneys distributable to the Land Acquisition Trust Fund pursuant to this section, except as specifically provided otherwise by the documents authorizing the issuance of the bonds. Moneys transferred to the Land Acquisition Trust Fund pursuant to this paragraph, or earnings thereon, may not be used or made available to pay debt service on the Save Our Coast revenue-bonds.

the credit of the Save Our Everglades Trust Fund in amounts necessary to pay debt service on, or fund debt service reserve funds, provide reserves, and pay rebate obligations, or and other amounts due with respect to bonds issued under s. 215.619. Taxes distributed under paragraph (a) and this paragraph must be collectively distributed on a pro rata basis when the available moneys under this subsection are not sufficient to cover the amounts required under paragraph (a) and this paragraph.

Page 16 of 191

417 (c) For other purposes authorized by s. 28, Art. X of the 418 State Constitution. 419 420 Bonds issued pursuant to ss. 215.618 and 215.619 are equally and ratably secured by moneys distributed to the Land Acquisition 421 422 Trust Fund pursuant to this section. 423 All taxes remaining after the distributions pursuant (4)424 to subsections (1) and (3) are subject to the service charge 425 imposed in s. 215.20(1). (5) (c) After the required distributions pursuant to 426 427 subsections (1)-(4) payments under paragraphs (a) and (b), the 428 remainder shall be distributed as provided in this subsection 429 and subsections (6) and (7). For purposes of this subsection, the term "unadjusted remainder" means an amount equal to 92 430 431 percent of the taxes collected under this chapter less the 432 collection and enforcement costs authorized by this section. For 433 purposes of this subsection, the term "adjusted remainder" means 434 an amount calculated by multiplying the unadjusted remainder by 0.6331 then deducting the amounts required for payment of debt 435 service pursuant to paragraphs (3)(a) and (b). paid into the 436 437 State Treasury to the credit of: 438 The State Transportation Trust Fund in the 439 Department of Transportation in the amount of the lesser of 38.2 440 percent of the adjusted remainder or \$541.75 million in each 441 fiscal year shall be paid into the State Treasury to the credit of the State Transportation Trust Fund. Out Of such funds, the 442

Page 17 of 191

443 444

445

446

447

448449

450

451

452

453

454

455

456

457458

459

460

461462

463

464

465

466

467

468

first \$50 million for the 2012-2013 fiscal year; \$65 million for the 2013-2014 fiscal year; and \$75 million for the 2014-2015 fiscal year and all subsequent years, shall be transferred to the State Economic Enhancement and Development Trust Fund within the Department of Economic Opportunity. Notwithstanding any other provision of law, the remaining amount credited to the State Transportation Trust Fund shall The remainder is to be used for the following specified purposes, notwithstanding any other law to the contrary: 1.a. For the purposes of Capital funding for the New Starts Transit Program, authorized by Title 49, U.S.C. s. 5309 and specified in s. 341.051, in the amount of 10 percent of the these funds.+ 2.b. For the purposes of The Small County Outreach Program specified in s. 339.2818, in the amount of 10  $\frac{5}{2}$  percent of the these funds. Effective July 1, 2014, the percentage allocated under this sub-subparagraph shall be increased to 10 percent; 3.c. For the purposes of The Strategic Intermodal System specified in ss. 339.61, 339.62, 339.63, and 339.64, in the amount of 75 percent of the funds after deduction of the payments required under subparagraphs 1. and 2. these funds after allocating for the New Starts Transit Program described in sub-subparagraph a. and the Small County Outreach Program

Incentive Program specified in s. 339.2819, <u>in the amount of</u> 25

Page 18 of 191

4.d. For the purposes of The Transportation Regional

CODING: Words stricken are deletions; words underlined are additions.

described in sub-subparagraph b.; and

percent of the these funds after deduction of the payments required under subparagraphs 1. and 2. allocating for the New Starts Transit Program described in sub-subparagraph a. and the Small County Outreach Program described in sub-subparagraph b. Effective July 1, 2014, The first \$60 million of the funds allocated pursuant to this subparagraph sub-subparagraph shall be allocated annually to the Florida Rail Enterprise for the purposes established in s. 341.303(5).

- (b) 2. The Grants and Donations Trust Fund in the Department of Economic Opportunity in the amount of the lesser of .23 percent of the adjusted remainder or \$3.25 million in each fiscal year shall be paid into the State Treasury to the credit of the Grants and Donations Trust Fund in the Department of Economic Opportunity to fund technical assistance to local governments.
- 3. The Ecosystem Management and Restoration Trust Fund in the amount of the lesser of 2.12 percent of the remainder or \$30 million in each fiscal year, to be used for the preservation and repair of the state's beaches as provided in ss. 161.091-161.212.
- (c) 4. General Inspection Trust Fund in the amount of The lesser of .02 percent of the adjusted remainder or \$300,000 in each fiscal year shall be paid into the State Treasury to the credit of the General Inspection Trust Fund in the Department of Agriculture and Consumer Services to be used to fund oyster management and restoration programs as provided in s.

Page 19 of 191

495	379.362(3).
496	
497	Moneys distributed pursuant to this paragraph may not be pledged
498	for debt service unless such pledge is approved by referendum of
499	the voters.
500	(d) After the required payments under paragraphs (a), (b),
501	and (c), the remainder shall be paid into the State Treasury to
502	the credit of the General Revenue Fund to be used and expended
503	for the purposes for which the General Revenue Fund was created
504	and exists by law.
505	(2) The lesser of 7.56 percent of the remaining taxes or
506	\$84.9 million in each fiscal year shall be distributed as
507	<del>follows:</del>
508	(a) Six million and three hundred thousand dollars shall
509	be paid into the State Treasury to the credit of the General
510	Revenue Fund.
511	(b) The remainder shall be paid into the State Treasury to
512	the credit of the Land Acquisition Trust Fund. Sums deposited in
513	the fund pursuant to this subsection may be used for any purpose
514	for which funds deposited in the Land Acquisition Trust Fund may
515	lawfully be used.
516	(3)(a) The lesser of 1.94 percent of the remaining taxes
517	or \$26 million in each fiscal year shall be distributed in the
518	following order:
519	1. Amounts necessary to pay debt service or to fund debt
520	service reserve funds, rebate obligations, or other amounts

Page 20 of 191

CODING: Words  $\underline{\text{stricken}}$  are deletions; words  $\underline{\text{underlined}}$  are additions.

521 payable with respect to bonds issued before February 1, 2009, 522 pursuant to this subsection shall be paid into the State 523 Treasury to the credit of the Land Acquisition Trust Fund. 524 2. Eleven million dollars shall be paid into the State 525 Treasury to the credit of the General Revenue Fund. 526 3. The remainder shall be paid into the State Treasury to 527 the credit of the Land Acquisition Trust Fund. 528 (b) Moneys deposited in the Land Acquisition Trust Fund 529 pursuant to this subsection shall be used to acquire coastal 530 lands or to pay debt service on bonds issued to acquire coastal 531 lands and to develop and manage lands acquired with moneys from 532 the trust fund. 533 (4) The lesser of 4.2 percent of the remaining taxes or 534 \$60.5 million in each fiscal year shall be paid into the State 535 Treasury to the credit of the Water Management Lands Trust Fund. 536 Sums deposited in that fund may be used for any purpose 537 authorized in s. 373.59. An amount equal to the amounts necessary to pay debt service or to fund debt service reserve 538 539 funds, rebate obligations, or other amounts payable with respect to bonds authorized pursuant to s. 215.619(1)(a)2. and the 540 541 provise associated with Specific Appropriation 1626A of the 542 2014-2015 General Appropriations Act shall be transferred annually from the Water Management Lands Trust Fund to the 543 544 General Revenue Fund. 545 (5) Of the remaining taxes, 3.52 percent shall be paid 546 into the State Treasury to the credit of the Conservation and

Page 21 of 191

547

548

549 550

551

552

553

554

555

556

557

558

559

560

561

562

563

564

565

566

567

568

569

570

571

572

Recreation Lands Trust Fund to carry out the purposes set forth in s. 259.032. Eleven and fifteen hundredths percent of the amount credited to the Conservation and Recreation Lands Trust Fund pursuant to this subsection shall be transferred to the State Game Trust Fund and used for land management activities. (6) The lesser of 2.28 percent of the remaining taxes or \$34.1 million in each fiscal year shall be paid into the State Treasury to the credit of the Invasive Plant Control Trust Fund to carry out the purposes set forth in ss. 369.22 and 369.252. (7) The lesser of .5 percent of the remaining taxes or \$9.3 million in each fiscal year shall be paid into the State Treasury to the credit of the State Came Trust Fund to be used exclusively for the purpose of implementing the Lake Restoration 2020 Program. (8) One-half of one percent of the remaining taxes shall be paid into the State Treasury and divided equally to the credit of the Department of Environmental Protection Water Quality Assurance Trust Fund to address water quality impacts associated with nonagricultural nonpoint sources and to the

credit-of the Department of Environmental Protection Water
Quality Assurance Trust Fund to address water quality impacts
associated with nonagricultural nonpoint sources and to the
credit of the Department of Agriculture and Consumer Services
General Inspection Trust Fund to address water quality impacts
associated with agricultural nonpoint sources, respectively.
These funds shall be used for research, development,
demonstration, and implementation of suitable best management
practices or other measures used to achieve water quality
standards in surface waters and water segments identified

Page 22 of 191

pursuant to ss. 303(d) of the Clean Water Act, Pub. L. No. 92-500, 33 U.S.C. ss. 1251 et seq. Implementation of best management practices and other measures may include cost-share grants, technical assistance, implementation tracking, and conservation leases or other agreements for water quality improvement. The Department of Environmental Protection and the Department of Agriculture and Consumer Services may adopt rules governing the distribution of funds for implementation of best management practices. The unobligated balance of funds received from the distribution of taxes collected under this chapter to address water quality impacts associated with nonagricultural nonpoint sources must be excluded when calculating the unobligated balance of the Water Quality Assurance Trust Fund as it relates to the determination of the applicable excise tax rate.

<u>(d)</u> (9) Seven and fifty-three hundredths percent of the <u>unadjusted remainder remaining taxes</u> in each fiscal year shall be paid into the State Treasury to the credit of the State Housing Trust Fund. Out Of such funds, beginning in the 2012-2013 fiscal year, the first \$35 million shall be transferred annually, subject to any distribution required under subsection (6) (15), to the State Economic Enhancement and Development Trust Fund within the Department of Economic Opportunity. The remainder shall be used as follows:

 $\frac{1.(a)}{a}$  Half of that amount shall be used for the purposes for which the State Housing Trust Fund was created and exists by

Page 23 of 191

599 law.

2.(b) Half of that amount shall be paid into the State Treasury to the credit of the Local Government Housing Trust Fund and used for the purposes for which the Local Government Housing Trust Fund was created and exists by law.

(e) (10) Eight and sixty-six hundredths percent of the unadjusted remainder remaining taxes in each fiscal year shall be paid into the State Treasury to the credit of the State Housing Trust Fund. Out Of such funds, beginning in the 2012-2013 fiscal year, the first \$40 million shall be transferred annually, subject to any distribution required under subsection (6) (15), to the State Economic Enhancement and Development Trust Fund within the Department of Economic Opportunity. The remainder shall be used as follows:

1.(a) Twelve and one-half percent of that amount shall be deposited into the State Housing Trust Fund and be expended by the Department of Economic Opportunity and by the Florida Housing Finance Corporation for the purposes for which the State Housing Trust Fund was created and exists by law.

2.(b) Eighty-seven and one-half percent of that amount shall be distributed to the Local Government Housing Trust Fund and used for the purposes for which the Local Government Housing Trust Fund was created and exists by law. Funds from this category may also be used to provide for state and local services to assist the homeless.

Page 24 of 191

625 Moneys distributed pursuant to paragraphs (a), (b), and (c) may 626 not be pledged for debt service unless such pledge is approved 627 by voter referendum. 628 (11) The distribution of proceeds deposited into the Water 629 Management Lands Trust Fund and the Conservation and Recreation 630 Lands Trust Fund, pursuant to subsections (4) and (5), may not 631 be used for land acquisition but may be used for preacquisition 632 costs associated with land purchases. The Legislature intends 633 that the Florida Forever program supplant the acquisition 634 programs formerly authorized under ss. 259.032 and 373.59. 635 (12) Amounts distributed pursuant to subsections (5), (6), 636 (7), and (8) are subject to the payment of debt service on 637 outstanding Conservation and Recreation Lands revenue bonds. 638 (13) In each fiscal year that the remaining taxes exceed 639 collections in the prior fiscal year, the stated maximum dollar 640 amounts provided in subsections (2), (4), (6), and (7) shall 641 each be increased by an amount equal to 10 percent of the 642 increase in the remaining taxes collected under this chapter 643 multiplied by the applicable percentage provided in those 644 subsections. 645 (14) If the payment requirements in any year for bonds outstanding on July 1, 2007, or bonds issued to refund such 646

Page 25 of 191

bonds, exceed the limitations of this section, distributions to

the trust fund from which the bond payments are made must be

increased to the lesser of the amount needed to pay bond

obligations or the limit of the applicable percentage

CODING: Words stricken are deletions; words underlined are additions.

647

648

649

650

distribution provided in subsections (1)-(10).

(6)(15) Distributions to the State Housing Trust Fund pursuant to paragraphs (5)(d) and (e) subsections (9) and (10) must be sufficient to cover amounts required to be transferred to the Florida Affordable Housing Guarantee Program's annual debt service reserve and guarantee fund pursuant to s. 420.5092(6)(a) and (b) up to the amount required to be transferred to such reserve and fund based on the percentage distribution of documentary stamp tax revenues to the State Housing Trust Fund which is in effect in the 2004-2005 fiscal year.

(16) If amounts necessary to pay debt service or any other amounts payable with respect to Preservation 2000 bonds, Florida Forever bonds, or Everglades Restoration bonds authorized before January 1, 2015, exceed the amounts distributable pursuant to subsection (1), all moneys distributable pursuant to this section are available for such obligations and transferred in the amounts necessary to pay such obligations when due. However, amounts distributable pursuant to subsection (2), subsection (3), subsection (4), subsection (5), paragraph (9)(a), or paragraph (10)(a) are not available to pay such obligations to the extent that such moneys are necessary to pay debt service on bonds secured by revenues pursuant to those provisions.

(7) (17) After the distributions provided in the preceding subsections, any remaining taxes shall be paid into the State Treasury to the credit of the General Revenue Fund.

Page 26 of 191

Section 9. Subsection (6) of section 211.3103, Florida Statutes, is amended to read:

- 211.3103 Levy of tax on severance of phosphate rock; rate, basis, and distribution of tax.—
- (6)(a) Beginning January 1, 2023 July 1 of the 2011-2012 fiscal year, the proceeds of all taxes, interest, and penalties imposed under this section are exempt from the general revenue service charge provided in s. 215.20, and such proceeds shall be paid into the State Treasury as follows:
- 1. To the credit of the Conservation and Recreation Lands
  Trust Fund, 25.5 percent.
- 1.2. To the credit of the General Revenue Fund of the state, 47.9 35.7 percent.
- 2.3. For payment to counties in proportion to the number of tons of phosphate rock produced from a phosphate rock matrix located within such political boundary, 17.2 12.8 percent. The department shall distribute this portion of the proceeds annually based on production information reported by the producers on the annual returns for the taxable year. Any such proceeds received by a county shall be used only for phosphate-related expenses.
- 3.4. For payment to counties that have been designated as a rural area of opportunity pursuant to s. 288.0656 in proportion to the number of tons of phosphate rock produced from a phosphate rock matrix located within such political boundary, 13.4 10.0 percent. The department shall distribute this portion

Page 27 of 191

706l

of the proceeds annually based on production information reported by the producers on the annual returns for the taxable year. Payments under this subparagraph shall be made to the counties unless the Legislature by special act creates a local authority to promote and direct the economic development of the county. If such authority exists, payments shall be made to that authority.

- $\underline{4.5.}$  To the credit of the Nonmandatory Land Reclamation Trust Fund, 8.3  $\underline{6.2}$  percent.
- 5.6. To the credit of the Phosphate Research Trust Fund in the Division of Universities of the Department of Education, 8.3 6.2 percent.
- $\underline{6.7.}$  To the credit of the Minerals Trust Fund,  $\underline{4.9}$   $\underline{3.6}$  percent.
- (b) Notwithstanding paragraph (a), from <u>July 1, 2015</u>, through <del>January 1, 2015</del>, until December 31, 2022, the proceeds of all taxes, interest, and penalties imposed under this section are exempt from the general revenue service charge provided in s. 215.20, and such proceeds shall be paid <u>into to</u> the State Treasury as follows:
- 1. To the credit of the Conservation and Recreation Lands
  Trust Fund, 22.8 percent.
- 1.2. To the credit of the General Revenue Fund of the state, 41.3 31.9 percent.
- 727 <u>2.3.</u> For payment to counties pursuant to subparagraph 728 (a)3., 14.9 <del>11.5</del> percent.

Page 28 of 191

3.4. For payment to counties pursuant to subparagraph 730 (a)4., 11.5 8.9 percent.

- $\underline{4.5.}$  To the credit of the Nonmandatory Land Reclamation Trust Fund, 20.9  $\underline{16.1}$  percent.
- $\underline{5.6}$ . To the credit of the Phosphate Research Trust Fund in the Division of Universities of the Department of Education,  $\underline{7.3}$   $\underline{5.6}$  percent.
- $\underline{6.7}$ . To the credit of the Minerals Trust Fund,  $\underline{4.1}$   $\underline{3.2}$  percent.
- expenses" means those expenses that provide for infrastructure or services in support of the phosphate industry, including environmental education, reclamation or restoration of phosphate lands, maintenance and restoration of reclaimed lands and county-owned environmental lands which were formerly phosphate lands, community infrastructure on such reclaimed lands and county-owned environmental lands which were formerly phosphate lands, and similar expenses directly related to support of the industry.
- Section 10. Subsection (2) of section 215.20, Florida Statutes, is amended to read:
- 215.20 Certain income and certain trust funds to contribute to the General Revenue Fund.—
- (2) Notwithstanding the provisions of subsection (1), the trust funds of the Department of Citrus and the Department of Agriculture and Consumer Services, including funds collected in

Page 29 of 191

the General Inspection Trust Fund for marketing orders and in the Florida Citrus Advertising Trust Fund, shall be subject to a 4 percent service charge, which is hereby appropriated to the General Revenue Fund. This <u>subsection paragraph</u> does not apply to the Conservation and Recreation Lands Program Trust Fund, the Citrus Inspection Trust Fund, the Florida Forever Program Trust Fund, the Market Improvements Working Capital Trust Fund, the Pest Control Trust Fund, the Plant Industry Trust Fund, or other funds collected in the General Inspection Trust Fund in the Department of Agriculture and Consumer Services.

Section 11. Subsections (7) and (8) of section 215.618, Florida Statutes, are renumbered as subsections (6) and (7), respectively, and paragraph (a) of subsection (1) and subsections (2), (3), and (6) of that section are amended, to read:

215.618 Bonds for acquisition and improvement of land, water areas, and related property interests and resources.—

(1)(a) The issuance of Florida Forever bonds, not to exceed \$5.3 billion, to finance or refinance the cost of acquisition and improvement of land, water areas, and related property interests and resources, in urban and rural settings, for the purposes of restoration, conservation, recreation, water resource development, or historical preservation, and for capital improvements to lands and water areas that accomplish environmental restoration, enhance public access and recreational enjoyment, promote long-term management goals, and

Page 30 of 191

781

782

783

784

785

786

787

788

789

790

791

792

793

794

795

796

797

798

799

800

801

802

803

804

805

806

facilitate water resource development is hereby authorized, subject to the provisions of s. 259.105 and pursuant to s. 11(e), Art. VII of the State Constitution. Florida Forever bonds may also be issued to refund Preservation 2000 bonds issued pursuant to s. 375.051. The \$5.3 billion limitation on the issuance of Florida Forever bonds does not apply to refunding bonds. The duration of each series of Florida Forever bonds issued may not exceed 20 annual maturities. In connection with satisfying the additional bonds test set forth in the authorizing resolution, not more than 58.25 percent of documentary stamp taxes collected may be taken into account Preservation 2000 bonds and Florida Forever bonds shall be equally and ratably secured by moneys distributable to the Land Acquisition Trust Fund pursuant to s. 201.15(1)(a), except to the extent specifically provided otherwise by the documents authorizing the issuance of the bonds.

- (2) The state <u>covenants</u> does hereby covenant with the holders of Florida Forever bonds and Preservation 2000 bonds that it will not take any action that which will materially and adversely affect the rights of such holders so long as such bonds are outstanding, including, but not limited to, a reduction in the portion of documentary stamp taxes distributable to the Land Acquisition Trust Fund for payment of debt service on <del>Preservation 2000 bonds or</del> Florida Forever bonds.
  - (3) Bonds issued pursuant to this section shall be payable  $\operatorname{\mathsf{Page}} 31 \operatorname{\mathsf{of}} 191$

from taxes distributable to the Land Acquisition Trust Fund pursuant to s. 201.15(1) 201.15(1)(a). Bonds issued pursuant to this section shall not constitute a general obligation of, or a pledge of the full faith and credit of, the state. Florida Forever bonds shall be secured on a parity basis with bonds issued pursuant to s. 215.619.

(6) Pursuant to authority granted by s. 11(e), Art. VII of the State Constitution, there is hereby continued and re-created the Land Acquisition Trust Fund which shall be a continuation of the Land Acquisition Trust Fund which exists for purposes of s. 9(a)(1), Art. XII of the State Constitution. The Land Acquisition Trust Fund shall continue beyond the termination of bonding authority provided for in s. 9(a)(1), Art. XII of the State Constitution, pursuant to the authority provided by s. 11(e), Art. VII of the State Constitution and shall continue for so long as Preservation 2000 bonds or Florida Forever bonds are outstanding and secured by taxes distributable thereto.

Section 12. Paragraph (b) of subsection (1) and subsections (2) and (3) of section 215.619, Florida Statutes, are amended to read:

215.619 Bonds for Everglades restoration.-

(1) The issuance of Everglades restoration bonds to finance or refinance the cost of the acquisition and improvement of land, water areas, and related property interests and resources for the purpose of implementing the Comprehensive Everglades Restoration Plan under s. 373.470, the Lake

Page 32 of 191

Okeechobee Watershed Protection Plan under s. 373.4595, the Caloosahatchee River Watershed Protection Plan under s. 373.4595, the St. Lucie River Watershed Protection Plan under s. 373.4595, and the Florida Keys Area of Critical State Concern protection program under ss. 380.05 and 380.0552 in order to restore and conserve natural systems through the implementation of water management projects, including wastewater management projects identified in the Keys Wastewater Plan, dated November 2007, and submitted to the Florida House of Representatives on December 4, 2007, is authorized in accordance with s. 11(e), Art. VII of the State Constitution.

- (b) The duration of Everglades restoration bonds may not exceed 20 annual maturities and must mature by December 31, 2040. Except for refunding bonds, a series of bonds may not be issued unless an amount equal to the debt service coming due in the year of issuance has been appropriated by the Legislature. In connection with satisfying the additional bonds test set forth in the authorizing resolution, not more than 58.25 percent of documentary stamp taxes collected may be taken into account. Beginning July 1, 2010, the Legislature shall analyze the ratio of the state's debt to projected revenues before authorizing the issuance of bonds under this section.
- (2) The state covenants with the holders of Everglades restoration bonds that it will not take any action that will materially and adversely affect the rights of the holders <u>as</u> <del>so</del> long as the bonds are outstanding, including, but not limited

Page 33 of 191

to, a reduction in the portion of documentary stamp taxes distributable under s. 201.15(1) for payment of debt service on Preservation 2000 bonds, Florida Forever bonds, or Everglades restoration bonds.

- (3) Everglades restoration bonds are payable from, and secured by a first lien on, taxes distributable under s.

  201.15(1) 201.15(1)(b) and do not constitute a general obligation of, or a pledge of the full faith and credit of, the state. Everglades restoration bonds shall be secured on a parity basis with bonds issued pursuant to s. 215.618 secured by moneys distributable under s. 201.15(1)(a).
- Section 13. Subsection (5) of section 253.027, Florida Statutes, is amended to read:
  - 253.027 Emergency archaeological property acquisition.-
- (5) ACCOUNT EXPENDITURES.-

- (a) No moneys shall be spent for the acquisition of any property, including title works, appraisal fees, and survey costs, unless:
- 1. The property is an archaeological property of major statewide significance.
- 2. The structures, artifacts, or relics, or their historic significance, will be irretrievably lost if the state cannot acquire the property.
- 3. The site is presently on an acquisition list for Conservation and Recreation Lands or for Florida Forever lands, or complies with the criteria for inclusion on any such list,

Page 34 of 191

but has yet to be included on the list.

- 4. No other source of immediate funding is available to purchase or otherwise protect the property.
- 5. The site is not otherwise protected by local, state, or federal laws.
- 6. The acquisition is not inconsistent with the state comprehensive plan and the state land acquisition program.
- (b) No moneys shall be spent from the account for excavation or restoration of the properties acquired. Funds may be spent for preliminary surveys to determine if the sites meet the criteria of this section. An amount not to exceed \$100,000 may also be spent from the account to inventory and evaluate archaeological and historic resources on properties purchased, or proposed for purchase, pursuant to  $\underline{s. 259.105(3)(b)}$   $\underline{s. 259.032}$ .
- Section 14. Paragraph (a) of subsection (12) of section 253.03, Florida Statutes, is amended to read:
- 253.03 Board of trustees to administer state lands; lands enumerated.—
- (12) The Board of Trustees of the Internal Improvement Trust Fund is hereby authorized to administer, manage, control, conserve, protect, and sell all real property forfeited to the state pursuant to ss. 895.01-895.09 or acquired by the state pursuant to s. 607.0505 or former s. 620.192. The board is directed to immediately determine the value of all such property and shall ascertain whether the property is in any way

Page 35 of 191

911

912

913

914915

916

917

918919

920

921

922

923

924

925

926

927

928

929

930

931

932

933

934

935

936

encumbered. If the board determines that it is in the best interest of the state to do so, funds from the Internal Improvement Trust Fund may be used to satisfy any such encumbrances. If forfeited property receipts are not sufficient to satisfy encumbrances on the property and expenses permitted under this section, funds from another appropriate trust fund the Land Acquisition Trust Fund may be used to satisfy any such encumbrances and expenses. All property acquired by the board pursuant to s. 607.0505, former s. 620.192, or ss. 895.01-895.09 shall be sold as soon as commercially feasible unless the Attorney General recommends and the board determines that retention of the property in public ownership would effectuate one or more of the following policies of statewide significance: protection or enhancement of floodplains, marshes, estuaries, lakes, rivers, wilderness areas, wildlife areas, wildlife habitat, or other environmentally sensitive natural areas or ecosystems; or preservation of significant archaeological or historical sites identified by the Secretary of State. In such event the property shall remain in the ownership of the board, to be controlled, managed, and disposed of in accordance with this chapter, and the Internal Improvement Trust Fund shall be reimbursed from the Land Acquisition Trust Fund within the Department of Environmental Protection, or other appropriate fund designated by the board, for any funds expended from the Internal Improvement Trust Fund pursuant to this subsection in regard to such property. Upon the recommendation of the Attorney

Page 36 of 191

HB 1291 2015

937

938

939

940

941

942 943

944

945

946

947

948

949

950

951

952

953

954

955

956

957

958

959

960

961

962

General, the board may reimburse the investigative agency for its investigative expenses, costs, and attorneys' fees, and may reimburse law enforcement agencies for actual expenses incurred in conducting investigations leading to the forfeiture of such property from funds deposited in the Internal Improvement Trust Fund of the Department of Environmental Protection. The proceeds of the sale of property acquired under s. 607.0505, former s. 620.192, or ss. 895.01-895.09 shall be distributed as follows:

After satisfaction of any valid claims arising under the provisions of s. 895.09(1)(a) or (b), any moneys used to satisfy encumbrances and expended as costs of administration, appraisal, management, conservation, protection, sale, and real estate sales services and any interest earnings lost to the trust fund that was used Land Acquisition Trust Fund as of a date certified by the Department of Environmental Protection shall be replaced first in the trust fund that was used to satisfy any such encumbrance or expense the Land Acquisition Trust Fund, if those funds were used, and then in the Internal Improvement Trust Fund; and

Section 15. Subsection (3), paragraphs (k) through (n) of subsection (6), and subsections (10) and (11) of section 253.034, Florida Statutes, are amended to read:

253.034 State-owned lands; uses.-

Recognizing In recognition that recreational trails purchased with rails-to-trails funds pursuant to s.

259.101(3)(g), Florida Statutes 2014, or s. 259.105(3)(h) have

Page 37 of 191

had historic transportation uses and that their linear character may extend many miles, the Legislature intends that when the necessity arises to serve public needs, after balancing the need to protect trail users from collisions with automobiles and a preference for the use of overpasses and underpasses to the greatest extent feasible and practical, transportation uses shall be allowed to cross recreational trails purchased pursuant to s. 259.101(3)(g), Florida Statutes 2014, or s. 259.105(3)(h). When these crossings are needed, the location and design should consider and mitigate the impact on humans and environmental resources, and the value of the land shall be paid based on fair market value.

- Trust Fund shall determine which lands, the title to which is vested in the board, may be surplused. For conservation lands, the board shall determine whether the lands are no longer needed for conservation purposes and may dispose of them by an affirmative vote of at least three members. In the case of a land exchange involving the disposition of conservation lands, the board must determine by an affirmative vote of at least three members that the exchange will result in a net positive conservation benefit. For all other lands, the board shall determine whether the lands are no longer needed and may dispose of them by an affirmative vote of at least three members.
- (k) Proceeds from any sale of surplus <u>conservation</u> lands purchased before July 1, 2015, pursuant to this subsection shall

Page 38 of 191

be deposited into the <u>Florida Forever Trust</u> Fund <del>from which such</del> lands were acquired.

- (1) Proceeds from the sale of surplus conservation lands purchased on or after July 1, 2015, shall be deposited into the Land Acquisition Trust Fund or, if required by bond covenants, into the trust fund from which the lands were purchased However, if the fund from which the lands were originally acquired no longer exists, such proceeds shall be deposited into an appropriate account to be used for land management by the lead managing agency assigned the lands before the lands were declared surplus.
- $\underline{\text{(m)}}$  Funds received from the sale of surplus nonconservation lands, or lands that were acquired by gift, by donation, or for no consideration, shall be deposited into the Internal Improvement Trust Fund.
- (n) (1) Notwithstanding this subsection, such disposition of land may not be made if it would have the effect of causing all or any portion of the interest on any revenue bonds issued to lose the exclusion from gross income for federal income tax purposes.
- (o) (m) The sale of filled, formerly submerged land that does not exceed 5 acres in area is not subject to review by the council or its successor.
- $\underline{\text{(p)}}$  (n) The board may adopt rules to administer this section which may include procedures for administering surplus land requests and criteria for when the division may approve

Page 39 of 191

requests to surplus nonconservation lands on behalf of the board.

1015

1016

1017

1018

1019

1020

1021

1022

1023

1024

1025

1026

10271028

1029

1030

1031

1032

1033

1034

1035

1036

10371038

1039

1040

- (10) The following additional uses of conservation lands acquired pursuant to the Florida Forever program and other state-funded conservation land purchase programs shall be authorized, upon a finding by the board of trustees, if they meet the criteria specified in paragraphs (a)-(e): water resource development projects, water supply development projects, stormwater management projects, linear facilities, and sustainable agriculture and forestry. Such additional uses are authorized where:
- (a) Not inconsistent with the management plan for such lands  $\underline{\cdot}$   $\boldsymbol{\cdot}$
- (b) Compatible with the natural ecosystem and resource values of such lands.  $\boldsymbol{\div}$
- (c) The proposed use is appropriately located on such lands and where due consideration is given to the use of other available lands. au
- (d) The using entity reasonably compensates the titleholder for such use based upon an appropriate measure of value. + and
  - (e) The use is consistent with the public interest.

A decision by the board of trustees pursuant to this section shall be given a presumption of correctness. Moneys received from the use of state lands pursuant to this section shall be

Page 40 of 191

returned to the lead managing entity in accordance with the provisions of s. 259.032(9)(c) 259.032(11)(c).

1041

1042

1043

1044

1046 1047

1048 1049

1050

1051

1052

1053

1054

1055

1056

1057

1058

1059

1060 1061

10621063

1064

1065

1066

Lands listed as projects for acquisition may be managed for conservation pursuant to s. 259.032, on an interim basis by a private party in anticipation of a state purchase in accordance with a contractual arrangement between the acquiring agency and the private party that may include management service contracts, leases, cost-share arrangements or resource conservation agreements. Lands designated as eligible under this subsection shall be managed to maintain or enhance the resources the state is seeking to protect by acquiring the land. Funding for these contractual arrangements may originate from the documentary stamp tax revenue deposited into the Land Acquisition Trust Fund Conservation and Recreation Lands Trust Fund and Water Management Lands Trust Fund. No more than \$6.2 million of the Land Acquisition Trust Fund 5 percent of funds allocated under the trust funds shall be expended for this purpose.

Section 16. Section 253.7824, Florida Statutes, is amended to read:

253.7824 Sale of products; proceeds.—The department may authorize the removal and sale of products from the land where environmentally appropriate, the proceeds from which shall be deposited into the Internal Improvement Trust Fund in the Land Acquisition Trust Fund.

Section 17. Subsection (1) of section 258.435, Florida

Page 41 of 191

Statutes, is amended to read:

258.435 Use of aquatic preserves for the accommodation of visitors.—

(1) The Department of Environmental Protection shall promote the public use of aquatic preserves and their associated uplands. The department may receive gifts and donations to carry out the purpose of this part. Moneys received in trust by the department by gift, devise, appropriation, or otherwise, subject to the terms of such trust, shall be deposited into the <u>Grants and Donations Land Acquisition</u> Trust Fund and appropriated to the department for the administration, development, improvement, promotion, and maintenance of aquatic preserves and their associated uplands and for any future acquisition or development of aquatic preserves and their associated uplands.

Section 18. Section 259.032, Florida Statutes, is amended to read:

259.032 Conservation and recreation lands <del>Trust Fund;</del> purpose.

(1) It is the policy of the state that the citizens of this state shall be assured public ownership of natural areas for purposes of maintaining this state's unique natural resources; protecting air, land, and water quality; promoting water resource development to meet the needs of natural systems and citizens of this state; promoting restoration activities on public lands; and providing lands for natural resource based recreation. In recognition of this policy, it is the intent of

Page 42 of 191

1093

1094

1095

1096

1097

1098

1099

1100

11011102

1103

1104

1105

1106

1107

1108

1109

1110

1111

1112

1113

1114

1115

1116

11171118

the Legislature to provide such public lands for the people residing in urban and metropolitan areas of the state, as well as those residing in less populated, rural areas. It is the further intent of the Legislature, with regard to the lands described in paragraph (2)(c)  $\frac{(3)(c)}{(3)}$ , that a high priority be given to the acquisition, restoration, and management of such lands in or near counties exhibiting the greatest concentration of population and, with regard to the lands described in subsection (2) (3), that a high priority be given to acquiring lands or rights or interests in lands that advance the goals and objectives of the Fish and Wildlife Conservation Commission's approved species or habitat recovery plans, or lands within any area designated as an area of critical state concern under s. 380.05 which, in the judgment of the advisory council established pursuant to s. 259.035, or its successor, cannot be adequately protected by application of land development regulations adopted pursuant to s. 380.05. Finally, it is the Legislature's intent that lands acquired for conservation or recreation purposes through this program and any successor programs be managed in such a way as to protect or restore their natural resource values, and provide the greatest benefit, including public access, to the citizens of this state. (2) (a) The Conservation and Recreation Lands Trust Fund is established within the Department of Environmental Protection. The fund shall be used as a nonlapsing, revolving fund exclusively for the purposes of this section. The fund shall be

Page 43 of 191

credited with proceeds from the following excise taxes:

1. The excise taxes on documents as provided in s. 201.15;

1119

1120

1121

1122

112311241125

1126

1127

1128

1129

1130

1131

1132

1133

1134

1135

1136

1137

11381139

1140

1141

1142

1143

1144

and

2. The excise tax on the severance of phosphate rock as provided in s. 211.3103.

The Department of Revenue shall credit to the fund each month the proceeds from such taxes as provided in this paragraph.

(b) There shall annually be transferred from the Conservation and Recreation Lands Trust Fund to the Land Acquisition Trust Fund that amount, not to exceed \$20 million annually, as shall be necessary to pay the debt service on, or fund debt service reserve funds, rebate obligations, or other amounts with respect to bonds issued pursuant to s. 375.051 to acquire lands on the established priority list developed pursuant to ss. 259.101(4) and 259.105; however, no moneys transferred to the Land Acquisition Trust Fund pursuant to this paragraph, or earnings thereon, shall be used or made available to pay debt service on the Save Our Coast revenue bonds. Amounts transferred annually from the Conservation and Recreation Lands Trust Fund to the Land Acquisition Trust Fund pursuant to this paragraph shall have the highest priority over other payments or transfers from the Conservation and Recreation Lands Trust Fund, and no other payments or transfers shall be made from the Conservation and Recreation Lands Trust Fund until such transfers to the Land Acquisition Trust Fund have been made.

Page 44 of 191

Moneys in the Conservation and Recreation Lands Trust Fund also shall be used to manage lands and to pay for related costs, activities, and functions pursuant to the provisions of this section.

- (2)(3) The Governor and Cabinet, sitting as the Board of Trustees of the Internal Improvement Trust Fund, may expend funds appropriated by the Legislature allocate moneys from the fund in any one year to acquire the fee or any lesser interest in lands for the following public purposes:
- (a) To conserve and protect environmentally unique and irreplaceable lands that contain native, relatively unaltered flora and fauna representing a natural area unique to, or scarce within, a region of this state or a larger geographic area;
- (b) To conserve and protect lands within designated areas of critical state concern, if the proposed acquisition relates to the natural resource protection purposes of the designation;
- (c) To conserve and protect native species habitat or endangered or threatened species, emphasizing long-term protection for endangered or threatened species designated G-1 or G-2 by the Florida Natural Areas Inventory, and especially those areas that are special locations for breeding and reproduction;
- (d) To conserve, protect, manage, or restore important ecosystems, landscapes, and forests, if the protection and conservation of such lands is necessary to enhance or protect significant surface water, groundwater, coastal, recreational,

Page 45 of 191

timber, or fish or wildlife resources which cannot otherwise be accomplished through local and state regulatory programs;

- (e) To promote water resource development that benefits natural systems and citizens of the state;
- (f) To facilitate the restoration and subsequent health and vitality of the Florida Everglades;
- (g) To provide areas, including recreational trails, for natural resource based recreation and other outdoor recreation on any part of any site compatible with conservation purposes;
- (h) To preserve significant archaeological or historic sites;
- (i) To conserve urban open spaces suitable for greenways or outdoor recreation which are compatible with conservation purposes; or
- (j) To preserve agricultural lands under threat of conversion to development through less-than-fee acquisitions.
- (3) (4) Lands acquired for conservation or recreation purposes under this section shall be for use as state-designated parks, recreation areas, preserves, reserves, historic or archaeological sites, geologic or botanical sites, recreational trails, forests, wilderness areas, wildlife management areas, urban open space, or other state-designated recreation or conservation lands; or they shall qualify for such state designation and use if they are to be managed by other governmental agencies or nonstate entities as provided for in this section.

Page 46 of 191

<u>(4) (5)</u> The board of trustees may <u>expend funds appropriated</u> by the Legislature allocate, in any year, an amount not to exceed 5 percent of the money credited to the fund in that year, such allocation to be used for the initiation and maintenance of a natural areas inventory to aid in the identification of areas to be acquired <u>for conservation or recreation purposes</u> pursuant to this section.

(6) Moneys in the fund not needed to meet obligations incurred under this section shall be deposited with the Chief Financial Officer to the credit of the fund and may be invested in the manner provided by law. Interest received on such investments shall be credited to the Conservation and Recreation Lands Trust Fund.

(5)(7) The board of trustees may enter into any contract necessary to accomplish the purposes of this section. The lead land managing agencies designated by the board of trustees also are directed by the Legislature to enter into contracts or interagency agreements with other governmental entities, including local soil and water conservation districts, or private land managers who have the expertise to perform specific management activities which a lead agency lacks, or which would cost more to provide in-house. Such activities shall include, but not be limited to, controlled burning, road and ditch maintenance, mowing, and wildlife assessments.

(6) (8) Conservation or recreation lands to be considered for purchase under this section are subject to the selection

Page 47 of 191

1223

1224

1225

1226

1227

12281229

1230

1231

1232

1233

1234

12351236

1237

1238

1239

1240

1241

1242

1243

1244

1245

1246

1247 1248 procedures of s. 259.035 and related rules and shall be acquired in accordance with acquisition procedures for state lands provided for in s. 259.041, except as otherwise provided by the Legislature. An inholding or an addition to conservation or recreation lands a project selected for purchase pursuant to this chapter is not subject to the selection procedures of s. 259.035 if the estimated value of such inholding or addition does not exceed \$500,000. When at least 90 percent of the acreage of a project has been purchased for conservation or recreation lands pursuant to this chapter, the project may be removed from the list and the remaining acreage may continue to be purchased. Funds appropriated to acquire conservation or recreation lands Moneys-from the fund may be used for title work, appraisal fees, environmental audits, and survey costs related to acquisition expenses for lands to be acquired, donated, or exchanged which qualify under the categories of this section, at the discretion of the board. When the Legislature has authorized the department of Environmental Protection to condemn a specific parcel of land and such parcel has already been approved for acquisition under this section, the land may be acquired in accordance with the provisions of chapter 73 or chapter 74, and the funds appropriated to acquire conservation or recreation lands fund may be used to pay the condemnation award and all costs, including a reasonable attorney's fee, associated with condemnation.

Page 48 of 191

(7) All lands managed under this chapter and s. 253.034

1249 shall be:

- (a) Managed in a manner that will provide the greatest combination of benefits to the public and to the resources.
- (b) Managed for public outdoor recreation which is compatible with the conservation and protection of public lands. Such management may include, but not be limited to, the following public recreational uses: fishing, hunting, camping, bicycling, hiking, nature study, swimming, boating, canoeing, horseback riding, diving, model hobbyist activities, birding, sailing, jogging, and other related outdoor activities compatible with the purposes for which the lands were acquired.
- (c) Managed for the purposes for which the lands were acquired, consistent with paragraph (9)(a) (11)(a).
- (d) Concurrent with its adoption of the annual Conservation and Recreation Lands list of acquisition projects pursuant to s. 259.035, the board of trustees shall adopt a management prospectus for each project. The management prospectus shall delineate:
  - 1. The management goals for the property \_+
- 3. An estimate of the revenue-generating potential of the property, if appropriate  $\cdot$  +
- 4. A timetable for implementing the various stages of management and for providing access to the public, if applicable. au

Page 49 of 191

5. A description of potential multiple-use activities as described in this section and s. 253.034.

- 6. Provisions for protecting existing infrastructure and for ensuring the security of the project upon acquisition.
- 7. The anticipated costs of management and projected sources of revenue, including legislative appropriations, to fund management needs. ; and
- 8. Recommendations as to how many employees will be needed to manage the property, and recommendations as to whether local governments, volunteer groups, the former landowner, or other interested parties can be involved in the management.
- (e) Concurrent with the approval of the acquisition contract pursuant to s. 259.041(3)(c) for any interest in lands except those lands being acquired under the provisions of s. 259.1052, the board of trustees shall designate an agency or agencies to manage such lands. The board shall evaluate and amend, as appropriate, the management policy statement for the project as provided by s. 259.035, consistent with the purposes for which the lands are acquired. For any fee simple acquisition of a parcel which is or will be leased back for agricultural purposes, or any acquisition of a less-than-fee interest in land that is or will be used for agricultural purposes, the Board of Trustees of the Internal Improvement Trust Fund shall first consider having a soil and water conservation district, created pursuant to chapter 582, manage and monitor such interests.
  - (f) State agencies designated to manage lands acquired

Page 50 of 191

Acquisition Trust Fund, except those lands acquired under s.
259.1052 may contract with local governments and soil and water conservation districts to assist in management activities, including the responsibility of being the lead land manager. Such land management contracts may include a provision for the transfer of management funding to the local government or soil and water conservation district from the land acquisition trust fund of the lead land managing agency Conservation and Recreation Lands Trust Fund in an amount adequate for the local government or soil and water conservation district to perform its contractual land management responsibilities and proportionate to its responsibilities, and which otherwise would have been expended by the state agency to manage the property.

- interest in <u>conservation</u> or <u>recreation</u> lands <u>under this chapter</u>, the department <u>of Environmental Protection</u>, acting on behalf of the board of trustees, may issue to the lead managing entity an interim assignment letter to be effective until the execution of a formal lease.
- (8)(10)(a) State, regional, or local governmental agencies or private entities designated to manage lands under this section shall develop and adopt, with the approval of the board of trustees, an individual management plan for each project designed to conserve and protect such lands and their associated natural resources. Private sector involvement in management plan

Page 51 of 191

development may be used to expedite the planning process.

1327

1328

1329

1330

1331

13321333

13341335

1336

1337

1338

1339

1340

1341

1342

1343

1344

1345

1346

1347

1348

1349

1350

1351

1352

- Individual management plans required by s. 253.034(5), for parcels over 160 acres, shall be developed with input from an advisory group. Members of this advisory group shall include, at a minimum, representatives of the lead land managing agency, comanaging entities, local private property owners, the appropriate soil and water conservation district, a local conservation organization, and a local elected official. The advisory group shall conduct at least one public hearing within the county in which the parcel or project is located. For those parcels or projects that are within more than one county, at least one areawide public hearing shall be acceptable and the lead managing agency shall invite a local elected official from each county. The areawide public hearing shall be held in the county in which the core parcels are located. Notice of such public hearing shall be posted on the parcel or project designated for management, advertised in a paper of general circulation, and announced at a scheduled meeting of the local governing body before the actual public hearing. The management prospectus required pursuant to paragraph  $(7)(d) \frac{(9)(d)}{(9)}$  shall be available to the public for a period of 30 days prior to the public hearing.
- (c) Once a plan is adopted, the managing agency or entity shall update the plan at least every 10 years in a form and manner prescribed by rule of the board of trustees. Such updates, for parcels over 160 acres, shall be developed with

Page 52 of 191

input from an advisory group. Such plans may include transfers of leasehold interests to appropriate conservation organizations or governmental entities designated by the Land Acquisition and Management Advisory Council or its successor, for uses consistent with the purposes of the organizations and the protection, preservation, conservation, restoration, and proper management of the lands and their resources. Volunteer management assistance is encouraged, including, but not limited to, assistance by youths participating in programs sponsored by state or local agencies, by volunteers sponsored by environmental or civic organizations, and by individuals participating in programs for committed delinquents and adults.

- (d)1. For each project for which lands are acquired after July 1, 1995, an individual management plan shall be adopted and in place no later than 1 year after the essential parcel or parcels identified in the priority list developed pursuant to <u>s. ss. 259.101(4) and 259.105</u> have been acquired. The department of Environmental Protection shall distribute only 75 percent of the acquisition funds to which a budget entity or water management district would otherwise be entitled from the Preservation 2000 Trust Fund to any budget entity or any water management district that has more than one-third of its management plans overdue.
- 2. The requirements of subparagraph 1. do not apply to the individual management plan for the Babcock Crescent B Ranch being acquired pursuant to s. 259.1052. The management plan for the ranch shall be adopted and in place within no later than 2

Page 53 of 191

years after following the date of acquisition by the state.

- (e) Individual management plans shall conform to the appropriate policies and guidelines of the state land management plan and shall include, but not be limited to:
- 1. A statement of the purpose for which the lands were acquired, the projected use or uses as defined in s. 253.034, and the statutory authority for such use or uses.
- 2. Key management activities necessary to achieve the desired outcomes, including, but not limited to, providing public access, preserving and protecting natural resources, protecting cultural and historical resources, restoring habitat, protecting threatened and endangered species, controlling the spread of nonnative plants and animals, performing prescribed fire activities, and other appropriate resource management.
- 3. A specific description of how the managing agency plans to identify, locate, protect, and preserve, or otherwise use fragile, nonrenewable natural and cultural resources.
- 4. A priority schedule for conducting management activities, based on the purposes for which the lands were acquired.
- 5. A cost estimate for conducting priority management activities, to include recommendations for cost-effective methods of accomplishing those activities.
- 6. A cost estimate for conducting other management activities which would enhance the natural resource value or public recreation value for which the lands were acquired. The

Page 54 of 191

cost estimate shall include recommendations for cost-effective methods of accomplishing those activities.

1405

1406 1407

14081409

1410

14111412

1413

14141415

1416

1417

1418

1419

1420

14211422

1423

14241425

1426

1427

1428

1429

1430

- 7. A determination of the public uses and public access that would be consistent with the purposes for which the lands were acquired.
- (f) The Division of State Lands shall submit a copy of each individual management plan for parcels which exceed 160 acres in size to each member of the Acquisition and Restoration Council, which shall:
- 1. Within 60 days after receiving a plan from the division, review each plan for compliance with the requirements of this subsection and with the requirements of the rules established by the board pursuant to this subsection.
- 2. Consider the propriety of the recommendations of the managing agency with regard to the future use or protection of the property.
- 3. After its review, submit the plan, along with its recommendations and comments, to the board of trustees, with recommendations as to whether to approve the plan as submitted, approve the plan with modifications, or reject the plan.
- (g) The board of trustees shall consider the individual management plan submitted by each state agency and the recommendations of the Acquisition and Restoration Council and the Division of State Lands and shall approve the plan with or without modification or reject such plan. The use or possession of any lands owned by the board of trustees which is not in

Page 55 of 191

accordance with an approved individual management plan is subject to termination by the board of trustees.

- By July 1 of each year, each governmental agency and each private entity designated to manage lands shall report to the department Secretary of Environmental Protection on the progress of funding, staffing, and resource management of every project for which the agency or entity is responsible.
- (9)(a)(11)(a) The Legislature recognizes that acquiring lands pursuant to this chapter serves the public interest by protecting land, air, and water resources that which contribute to the public health and welfare, providing areas for natural resource based recreation, and ensuring the survival of unique and irreplaceable plant and animal species. The Legislature intends for these lands to be managed and maintained for the purposes for which they were acquired and for the public to have access to and use of these lands where it is consistent with acquisition purposes and would not harm the resources the state is seeking to protect on the public's behalf.
- (b) An amount of not less than 1.5 percent of the cumulative total of funds ever deposited into the Florida Preservation 2000 Trust Fund and the Florida Forever Trust Fund shall be made available for the purposes of management, maintenance, and capital improvements not eligible for funding pursuant to s. 11(e), Art. VII of the State Constitution, and for associated contractual services, for conservation or

Page 56 of 191

1457

1458

1459

1460

1461

14621463

1464

1465

1466

1467

1468

1469

1470

1471

1472

1473

1474

1475

1476

1477

1478

1479

1480

1481

1482

recreation lands acquired with funds deposited into the Land Acquisition Trust Fund pursuant to s. 28(a), Art. X of the State Constitution, s. 259.032(3), Florida Statutes 2014 this section, s. 259.101, Florida Statutes 2014, s. 259.105, s. 259.1052, or previous programs for the acquisition of lands for conservation or and recreation, including state forests, to which title is vested in the board of trustees and other conservation or and recreation lands managed by a state agency. Of this amount, \$250,000 shall be transferred annually to the Plant Industry Trust Fund within the Department of Agriculture and Consumer Services for the purpose of implementing the Endangered or Threatened Native Flora Conservation Grants Program pursuant to s. 581.185(11). Each agency with management responsibilities shall annually request from the Legislature funds sufficient to fulfill such responsibilities to implement individual management plans. For the purposes of this paragraph, capital improvements shall include, but need not be limited to, perimeter fencing, signs, firelanes, access roads and trails, and minimal public accommodations, such as primitive campsites, garbage receptacles, and toilets. Any equipment purchased with funds provided pursuant to this paragraph may be used for the purposes described in this paragraph on any conservation or and recreation lands managed by a state agency. The funding requirement created in this paragraph is subject to an annual evaluation by the Legislature in order to ensure that such requirement does not impact the respective trust fund in a

Page 57 of 191

manner that would prevent the trust fund from meeting other minimum requirements.

- (c) All revenues generated through multiple-use management or compatible secondary-use management shall be returned to the lead agency responsible for such management and shall be used to pay for management activities on all conservation, preservation, and recreation lands under the agency's jurisdiction. In addition, such revenues shall be segregated in an agency trust fund used for land management activities, other than the Land Acquisition Trust Fund, and such revenues shall remain available to the agency in subsequent fiscal years to support land management appropriations. For the purposes of this paragraph, compatible secondary-use management shall be those activities described in subsection (7) (9) undertaken on parcels designated as single use pursuant to s. 253.034(2)(b).
- (d) Up to one-fifth of the funds appropriated for the purposes identified provided for in paragraph (b) shall be reserved by the board of trustees for interim management of acquisitions and for associated contractual services, to ensure the conservation and protection of natural resources on project sites and to allow limited public recreational use of lands. Interim management activities may include, but not be limited to, resource assessments, control of invasive, nonnative species, habitat restoration, fencing, law enforcement, controlled burning, and public access consistent with preliminary determinations made pursuant to paragraph (7)(g)

Page 58 of 191

(9) (g). The board of trustees shall make these interim funds available immediately upon purchase.

- (e) The department shall set long-range and annual goals for the control and removal of nonnative, invasive plant species on public lands. Such goals shall differentiate between aquatic plant species and upland plant species. In setting such goals, the department may rank, in order of adverse impact, species that impede or destroy the functioning of natural systems. Notwithstanding paragraph (a), up to one-fourth of the funds provided for in paragraph (b) may be used by the agencies receiving those funds for control and removal of nonnative, invasive species on public lands.
- (f) For the 2014-2015 fiscal year only, moneys in the Conservation and Recreation Lands Trust Fund may be transferred to the Florida Forever Trust Fund for the Florida Forever program and to the Save Our Everglades Trust Fund to support Everglades restoration projects included in the final report of the Select Committee on Indian River Lagoon and Lake Okeechobee Basin, dated November 8, 2013, pursuant to nonoperating budget authority under s. 216.181(12). This subsection expires July 1, 2015.
- (10) (12) (a) Beginning July 1, 1999, the Legislature shall make available sufficient funds annually from the Conservation and Recreation Lands Trust Fund to the department for payment in lieu of taxes to qualifying counties and local governments as defined in paragraph (b) for all actual tax losses incurred as a

Page 59 of 191

result of board of trustees acquisitions for state agencies under the Florida Forever program or the <u>former</u> Florida Preservation 2000 program during any year. Reserved funds not used for payments in lieu of taxes in any year shall revert to the fund to be used for land management in accordance with the provisions of this section.

1535 l

- (b) Payment in lieu of taxes shall be available:
- 1. To all counties that have a population of 150,000 or fewer. Population levels shall be determined pursuant to s. 11.031.
  - 2. To all local governments located in eligible counties.
- 3. To Glades County, where a privately owned and operated prison leased to the state has recently been opened and where privately owned and operated juvenile justice facilities leased to the state have recently been constructed and opened, a payment in lieu of taxes, in an amount that offsets the loss of property tax revenue, which funds have already been appropriated and allocated from the Department of Correction's budget for the purpose of reimbursing amounts equal to lost ad valorem taxes.
- (c) If insufficient funds are available in any year to make full payments to all qualifying counties and local governments, such counties and local governments shall receive a pro rata share of the moneys available.
- (d) The payment amount shall be based on the average amount of actual taxes paid on the property for the 3 years preceding acquisition. Applications for payment in lieu of taxes

Page 60 of 191

shall be made no later than January 31 of the year following acquisition. No payment in lieu of taxes shall be made for properties which were exempt from ad valorem taxation for the year immediately preceding acquisition.

- (e) If property which was subject to ad valorem taxation was acquired by a tax-exempt entity for ultimate conveyance to the state under this chapter, payment in lieu of taxes shall be made for such property based upon the average amount of taxes paid on the property for the 3 years prior to its being removed from the tax rolls. The department shall certify to the Department of Revenue those properties that may be eligible under this provision. Once eligibility has been established, that county or local government shall receive annual payments for each tax loss until the qualifying county or local government exceeds the population threshold pursuant to this section.
- shall be made annually to qualifying counties and local governments after certification by the Department of Revenue that the amounts applied for are reasonably appropriate, based on the amount of actual taxes paid on the eligible property. With the assistance of the local government requesting payment in lieu of taxes, the state agency that acquired the land is responsible for preparing and submitting application requests for payment to the Department of Revenue for certification.
  - (g) If the board of trustees conveys to a local government

Page 61 of 191

title to any land owned by the board, any payments in lieu of taxes on the land made to the local government shall be discontinued as of the date of the conveyance.

1590 1591

1592

1593

15941595

1596

1597

1598

1599

1600

1601

1602

1603

1604

1605

1606 1607

1608

1609

1610

16111612

- For the purposes of this subsection, "local government" includes municipalities, the county school board, mosquito control districts, and any other local government entity which levies ad valorem taxes, with the exception of a water management district.
- (13) Moneys credited to the fund each year which are not used for management, maintenance, or capital improvements pursuant to subsection (11); for payment in lieu of taxes pursuant to subsection (12); or for the purposes of subsection (5), shall be available for the acquisition of land pursuant to this section.
- (14) The board of trustees may adopt rules to further define the categories of land for acquisition under this chapter.

(11)(15) Within 90 days after receiving a certified letter from the owner of a property on the Conservation and Recreation Lands list or the priority list established pursuant to s. 259.105 objecting to the property being included in an acquisition project, where such property is a project or part of a project which has not been listed for purchase in the current year's land acquisition work plan, the board of trustees shall delete the property from the list or from the boundary of an

Page 62 of 191

1613 acquisition project on the list.

Section 19. Subsections (3), (4), and (6), of section 259.035, Florida Statutes, are amended to read:

259.035 Acquisition and Restoration Council.-

- (3) The council shall provide assistance to the board of trustees in reviewing the recommendations and plans for state-owned lands required under <u>s. ss.</u> 253.034 and <u>chapter 259</u> 259.032. The council shall, in reviewing such recommendations and plans, consider the optimization of multiple-use and conservation strategies to accomplish the provisions funded pursuant to <u>s. ss.</u> 259.101(3)(a), Florida Statutes 2014, and <u>s.</u> 259.105(3)(b).
- (4)(a) The council may use existing rules adopted by the board of trustees, until it develops and recommends amendments to those rules, to competitively evaluate, select, and rank projects eligible for the Conservation and Recreation Lands list pursuant to ss. 259.032(3) and 259.101(4).
- (b) By December 1, 2016 2009, the Acquisition and Restoration Council shall develop rules defining specific criteria and numeric performance measures needed for lands that are to be acquired for public purpose under the Florida Forever program pursuant to s. 259.105 or with funds deposited into the Land Acquisition Trust Fund pursuant to s. 28, Art. X of the State Constitution. Each recipient of Florida Forever funds shall assist the council in the development of such rules. These rules shall be reviewed and adopted by the board, then submitted

Page 63 of 191

to the Legislature for consideration by February 1, 2017 2010. The Legislature may reject, modify, or take no action relative to the proposed rules. If no action is taken, the rules shall be implemented. Subsequent to their approval, each recipient of Florida Forever funds or funds from the Land Acquisition Trust Fund shall annually report to the Division of State Lands on each of the numeric performance measures accomplished during the previous fiscal year.

- $\underline{\text{(b)}}$  (c) In developing or amending rules, the council shall give weight to the criteria included in s.  $\underline{259.105(9)}$   $\underline{259.105}$  (10). The board of trustees shall review the recommendations and shall adopt rules necessary to administer this section.
- (6) The proposal for a project pursuant to this section or s. 259.105(3)(b) may be implemented only if adopted by the council and approved by the board of trustees. The council shall consider and evaluate in writing the merits and demerits of each project that is proposed for acquisition using funds available pursuant to s. 28, Art. X of the State Constitution Conservation and Recreation Lands, Florida Preservation 2000, or Florida Forever funding and shall ensure that each proposed project will meet a stated public purpose for the restoration, conservation, or preservation of environmentally sensitive lands and water areas or for providing outdoor recreational opportunities. The council also shall determine whether the project conforms, where applicable, with the comprehensive plan developed pursuant to s. 259.04(1)(a), the comprehensive multipurpose outdoor recreation

Page 64 of 191

plan developed pursuant to s. 375.021, the state lands management plan adopted pursuant to s. 253.03(7), the water resources work plans developed pursuant to s. 373.199, and the provisions of s. 259.032, s. 259.101, or s. 259.105, whichever is applicable.

Section 20. Subsection (4) of section 259.036, Florida Statutes, is amended to read:

259.036 Management review teams.-

(4) In the event a land management plan has not been adopted within the timeframes specified in s. 259.032(8) 259.032(10), the department may direct a management review of the property, to be conducted by the land management review team. The review shall consider the extent to which the land is being managed for the purposes for which it was acquired and the degree to which actual management practices are in compliance with the management policy statement and management prospectus for that property.

Section 21. Paragraph (b) of subsection (3) of section 259.037, Florida Statutes, is amended to read:

259.037 Land Management Uniform Accounting Council.-

(3)

1665

1666

1667

1668

16691670

16711672

1673

1674

1675

1676

1677

1678

1679

16801681

1682

1683

1684

1685

1686

1687

1688

1689

1690

- (b) Each reporting agency shall also:
- 1. Include a report of the available public use opportunities for each management unit of state land, the total management cost for public access and public use, and the cost associated with each use option.

Page 65 of 191

2. List the acres of land requiring minimal management effort, moderate management effort, and significant management effort pursuant to  $\underline{s.\ 259.032(9)(c)}$  former  $\underline{s.\ 259.032(11)(c)}$ . For each category created in paragraph (a), the reporting agency shall include the amount of funds requested, the amount of funds received, and the amount of funds expended for land management.

- 3. List acres managed and cost of management for each park, preserve, forest, reserve, or management area.
- 4. List acres managed, cost of management, and lead manager for each state lands management unit for which secondary management activities were provided.
- 5. Include a report of the estimated calculable financial benefits to the public for the ecosystem services provided by conservation lands, based on the best readily available information or science that provides a standard measurement methodology to be consistently applied by the land managing agencies. Such information may include, but need not be limited to, the value of natural lands for protecting the quality and quantity of drinking water through natural water filtration and recharge, contributions to protecting and improving air quality, benefits to agriculture through increased soil productivity and preservation of biodiversity, and savings to property and lives through flood control.

Section 22. Subsection (1) of section 259.04, Florida Statutes, is amended to read:

259.04 Board; powers and duties.-

Page 66 of 191

(1) For projects and acquisitions selected for purchase pursuant to ss. 259.035, 259.101, and 259.105:

- (a) The board is given the responsibility, authority, and power to develop and execute a comprehensive, statewide 5-year plan to conserve, restore, and protect environmentally endangered lands, ecosystems, lands necessary for outdoor recreational needs, and other lands as identified in ss. 259.032, 259.101, and 259.105. This plan shall be kept current through continual reevaluation and revision. The advisory council or its successor shall assist the board in the development, reevaluation, and revision of the plan.
- (b) The board may enter into contracts with the government of the United States or any agency or instrumentality thereof; the state or any county, municipality, district authority, or political subdivision; or any private corporation, partnership, association, or person providing for or relating to the conservation or protection of certain lands in accomplishing the purposes of this chapter.
- (c) Within 45 days after the advisory council or its successor submits the lists of projects to the board, the board shall approve, in whole or in part, the lists of projects in the order of priority in which such projects are presented. To the greatest extent practicable, projects on the lists shall be acquired in their approved order of priority.
- (d) The board is authorized to acquire, by purchase, gift, or devise or otherwise, the fee title or any lesser interest of

Page 67 of 191

lands, water areas, and related resources for environmentally endangered lands.

1745

1746

1747

1748

1749

1750

1751

1752

1753

1754

1755

1756

1757 1758

1759

1760

1761

1762

1763

1764

1765

1766

1767

1768

Section 23. Paragraphs (a) and (b) of subsection (11) and subsection (15) of section 259.041, Florida Statutes, are amended to read:

259.041 Acquisition of state-owned lands for preservation, conservation, and recreation purposes.—

(11)(a) The Legislature finds that, with the increasing pressures on the natural areas of this state and on open space suitable for recreational use, the state must develop creative techniques to maximize the use of acquisition and management funds. The Legislature also finds that the state's conservation and recreational land acquisition agencies should be encouraged to augment their traditional, fee simple acquisition programs with the use of alternatives to fee simple acquisition techniques. Additionally, the Legislature finds that generations of private landowners have been good stewards of their land, protecting or restoring native habitats and ecosystems to the benefit of the natural resources of this state, its heritage, and its citizens. The Legislature also finds that using alternatives to fee simple acquisition by public land acquisition agencies will achieve the following public policy qoals:

1. Allow more lands to be brought under public protection for preservation, conservation, and recreational purposes with less expenditure of public funds.

Page 68 of 191

2. Retain, on local government tax rolls, some portion of or interest in lands which are under public protection.

3. Reduce long-term management costs by allowing private property owners to continue acting as stewards of their land, where appropriate.

Therefore, it is the intent of the Legislature that public land acquisition agencies develop programs to pursue alternatives to fee simple acquisition and to educate private landowners about such alternatives and the benefits of such alternatives. It is also the intent of the Legislature that a portion of the shares of Preservation 2000 and Florida Forever bond proceeds be used to purchase eligible properties using alternatives to fee simple acquisition.

(b) All project applications shall identify, within their acquisition plans, projects that require a full fee simple interest to achieve the public policy goals, together with the reasons full title is determined to be necessary. The state agencies and the water management districts may use alternatives to fee simple acquisition to bring the remaining projects in their acquisition plans under public protection. For the purposes of this subsection, the term "alternatives to fee simple acquisition" includes, but is not limited to: purchase of development rights; obtaining conservation easements; obtaining flowage easements; purchase of timber rights, mineral rights, or hunting rights; purchase of agricultural interests or

Page 69 of 191

silvicultural interests; entering into land protection agreements as defined in s. 380.0677(3); fee simple acquisitions with reservations; creating life estates; or any other acquisition technique that achieves the public policy goals listed in paragraph (a). It is presumed that a private landowner retains the full range of uses for all the rights or interests in the landowner's land which are not specifically acquired by the public agency. The lands upon which hunting rights are specifically acquired pursuant to this paragraph shall be available for hunting in accordance with the management plan or hunting regulations adopted by the Florida Fish and Wildlife Conservation Commission, unless the hunting rights are purchased specifically to protect activities on adjacent lands.

- (15) The board of trustees, by an affirmative vote of at least three of its members, may direct the department to purchase lands on an immediate basis using up to 15 percent of the funds allocated to the department pursuant to  $\underline{s}$ .  $\underline{ss}$ .  $\underline{259.101(3)(a)}$  and 259.105 for the acquisition of lands that:
- (a) Are listed or placed at auction by the Federal Government as part of the Resolution Trust Corporation sale of lands from failed savings and loan associations;
- (b) Are listed or placed at auction by the Federal Government as part of the Federal Deposit Insurance Corporation sale of lands from failed banks; or
- 1819 (c) Will be developed or otherwise lost to potential
  1820 public ownership, or for which federal matching funds will be

Page 70 of 191

lost, by the time the land can be purchased under the program within which the land is listed for acquisition.

1823 1824

1825

1826

1827

1828

1829

1830

1831

1832

1833

1834

1835

1838 1839

1840 1841

1842

1843

1844

1845

1846

natural communities.

For such acquisitions, the board of trustees may waive or modify all procedures required for land acquisition pursuant to this chapter and all competitive bid procedures required pursuant to chapters 255 and 287. Lands acquired pursuant to this subsection must, at the time of purchase, be on one of the acquisition lists established pursuant to this chapter, or be essential for water resource development, protection, or restoration, or a significant portion of the lands must contain natural communities or plant or animal species that which are listed by the Florida Natural Areas Inventory as critically imperiled, imperiled, or rare, or as excellent quality occurrences of

Section 24. Section 259.101, Florida Statutes, is amended to read:

259.101 Florida Preservation 2000 Act.-

- (1) SHORT TITLE.—This section may be cited as the "Florida Preservation 2000 Act."
- (2) LEGISLATIVE FINDINGS.—The Legislature finds and declares that:
- (a) The alteration and development of Florida's natural areas to accommodate its rapidly growing population have contributed to the degradation of water resources, the fragmentation and destruction of wildlife habitats, the loss of

Page 71 of 191

recreation space, and the diminishment of wetlands and forests.

- (b) Imminent development of Florida's remaining natural areas and continuing increases in land values necessitate an aggressive program of public land acquisition during the next decade to preserve the quality of life that attracts so many people to Florida.
- (c) Acquisition of public lands, in fee simple or in any lesser interest, should be based on a comprehensive assessment of Florida's natural resources and planned so as to protect the integrity of ecological systems and to provide multiple benefits, including preservation of fish and wildlife habitat, recreation space, and water recharge areas. Governmental agencies responsible for public land acquisition should work together to purchase lands jointly and to coordinate individual purchases within ecological systems.
- (d) One of the purposes of the Florida Communities Trust program is to acquire, protect, and preserve open space and recreation properties within urban areas where pristine animal and plant communities no longer exist. These areas are often overlooked in other programs because of their smaller size and proximity to developed property. These smaller parcels are, however, critically important to the quality of life in these urban areas for the residents who live there as well as to the many visitors to the state. The trust shall consider projects submitted by local governments which further the goals, objectives, and policies of the conservation, recreation and

Page 72 of 191

open space, or coastal elements of their local comprehensive plans or which serve to conserve natural resources or resolve land use conflicts.

1875 l

- (e) South Florida's water supply and unique natural environment depend on the protection of lands buffering the East Everglades and the Everglades water conservation areas.
- In addition, the Legislature recognizes the conflicting desires of the citizens of this state to prosper through economic development and to preserve the natural areas of Florida that development threatens to claim. The Legislature further recognizes the urgency of acquiring natural areas in the state for preservation, yet acknowledges the difficulty of ensuring adequate funding for accelerated acquisition in light of other equally critical financial needs of the state. It is the Legislature's desire and intent to fund the implementation of the Florida Preservation 2000 Act for each of the 10 years of the program's duration and to do so in a fiscally responsible manner.
  - (3) TITLE TO CERTAIN PROPERTY ACQUIRED WITH PRESERVATION 2000 BONDS LAND ACQUISITION PROGRAMS SUPPLEMENTED.—Less the costs of issuance, the costs of funding reserve accounts, and other costs with respect to the bonds, the proceeds of bonds issued pursuant to this act shall be deposited into the Florida Preservation 2000 Trust Fund created by s. 375.045. In fiscal year 2000-2001, for each Florida Preservation 2000 program

Page 73 of 191

described in paragraphs (a) - (g), that portion of each program's 1899 1900 total remaining cash balance which, as of June 30, 2000, is in 1901 excess of that program's total remaining appropriation balances 1902 shall be redistributed by the department and deposited into the 1903 Save Our Everglades Trust Fund for land acquisition. For 1904 purposes of calculating the total remaining cash balances for 1905 this redistribution, the Florida Preservation 2000 Series 2000 1906 bond proceeds, including interest thereon, and the fiscal year 1907 1999-2000 General Appropriations Act amounts shall be deducted from the remaining eash and appropriation balances, 1908 1909 respectively. The remaining proceeds shall be distributed by the 1910 Department of Environmental Protection in the following manner: 1911 (a) Fifty percent to the Department of Environmental 1912 Protection for the purchase of public lands as described in s. 1913 259.032. Of this 50 percent, at least one-fifth shall be used 1914 for the acquisition of coastal lands. 1915 (b) Thirty percent to the Department of Environmental 1916 Protection for the purchase of water management lands pursuant 1917 to s. 373.59, to be distributed among the water management 1918 districts as provided in that section. Funds received by each 1919 district may also be used for acquisition of lands necessary to 1920 implement surface water improvement and management plans or for acquisition of lands necessary to implement the Everglades 1921 1922 Construction Project authorized by s. 373.4592. (c) Ten percent to the Department of Environmental 1923

Protection to provide land acquisition grants and loans to local Page 74 of 191

CODING: Words stricken are deletions; words underlined are additions.

1924

1925

1926

19271928

1929

1930

1931

1932

1933

1934

19351936

1937

1938

1939

1940

1941

1942

1943

1944 1945

1946

1947

1948

1949

1950

governments through the Florida Communities Trust pursuant to part III of chapter 380. From funds allocated to the trust, \$3 million annually shall be used by the Division of State Lands within the Department of Environmental Protection to implement the Green Swamp Land Protection Initiative specifically for the purchase of conservation easements, as defined in s. 380.0677(3), of lands, or severable interests or rights in lands, in the Green Swamp Area of Critical State Concern. From funds allocated to the trust, \$3 million annually shall be used by the Monroe County Comprehensive Plan Land Authority specifically for the purchase of a real property interest in those lands subject to the Rate of Growth Ordinances adopted by local governments in Monroe County or those lands within the boundary of an approved Conservation and Recreation Lands project located within the Florida Keys or Key West Areas of Critical State Concern; however, title to lands acquired within the boundary of an approved Conservation and Recreation Lands project may, in accordance with an approved joint acquisition agreement, vest in the Board of Trustees of the Internal Improvement Trust Fund. Of the remaining funds, one-half shall be matched by local governments on a dollar-for-dollar basis. To the extent allowed by federal requirements for the use of bond proceeds, the trust shall expend Preservation 2000 funds to carry out the purposes of part III of chapter 380. (d) Two and nine-tenths percent to the Department of Environmental Protection for the purchase of inholdings and

Page 75 of 191

additions to state parks. For the purposes of this paragraph,
"state park" means all real property in the state under the
jurisdiction of the Division of Recreation and Parks of the
department, or which may come under its jurisdiction.

(e) Two and nine-tenths percent to the Florida Forest

- (e) Two and nine-tenths percent to the Florida Forest Service of the Department of Agriculture and Consumer Services to fund the acquisition of state forest inholdings and additions pursuant to s. 589.07.
- (f) Two and nine-tenths percent to the Fish and Wildlife Conservation Commission to fund the acquisition of inholdings and additions to lands managed by the commission which are important to the conservation of fish and wildlife.
- Environmental Protection for the Florida Greenways and Trails
  Program, to acquire greenways and trails or greenways and trails
  systems pursuant to chapter 260, including, but not limited to,
  abandoned railroad rights-of-way and the Florida National Scenic
  Trail.

  Local governments may use federal grants or loans, private
  donations, or environmental mitigation funds, including
  environmental mitigation funds required pursuant to s. 338.250,
  for any part or all of any local match required for the purposes
  described in this subsection. Bond proceeds allocated pursuant
  to paragraph (c) may be used to purchase lands on the priority
  lists developed pursuant to s. 259.035. Title to lands purchased
  pursuant to s. 259.101(3)(a), (d), (e), (f), or (g), Florida

Page 76 of 191

1977

19781979

1980 1981

1982

1983

1984

1985

1986

1987

1988

1989

1990

1991

1992

1993

1994

1995

1996

1997

1998

1999

2000

2001

2002

accomplished;

Statutes 2014, paragraphs (a), (d), (e), (f), and (g) shall be vested in the Board of Trustees of the Internal Improvement Trust Fund. Title to lands purchased pursuant to s. 259.101(3)(c), Florida Statutes 2014, paragraph (c) may be vested in the Board of Trustees of the Internal Improvement Trust Fund. The board of trustees shall hold title to land protection agreements and conservation easements that were or will be acquired pursuant to s. 380.0677, Florida Statutes 2014, and the Southwest Florida Water Management District and the St. Johns River Water Management District shall monitor such agreements and easements within their respective districts until the state assumes this responsibility. (4) PROJECT CRITERIA.-(a) Proceeds of bonds issued pursuant to this act and distributed pursuant to paragraphs (3)(a) and (b) shall be spent only on projects which meet at least one of the following eriteria, as determined pursuant to paragraphs (b) and (c): 1. A significant portion of the land in the project is in imminent danger of development, in imminent danger of loss of its significant natural attributes, or in imminent danger of subdivision which will result in multiple ownership and may make

2. Compelling evidence exists that the land is likely to be developed during the next 12 months, or appraisals made during the past 5 years indicate an escalation in land value at

acquisition of the project more costly or less likely to be

Page 77 of 191

an average rate that exceeds the average rate of interest likely to be paid on the bonds;

- 3. A significant portion of the land in the project serves to protect or recharge groundwater and to protect other valuable natural resources or provide space for natural resource based recreation;
- 4. The project can be purchased at 80 percent of appraised value or less;
- 5. A significant portion of the land in the project serves as habitat for endangered, threatened, or rare species or serves to protect natural communities which are listed by the Florida Natural Areas Inventory as critically imperiled, imperiled, or rare, or as excellent quality occurrences of natural communities; or
- 6. A significant portion of the land serves to preserve important archaeological or historical sites.
- (b) Each year that bonds are to be issued pursuant to this act, the Land Acquisition and Management Advisory Council shall review that year's approved Conservation and Recreation Lands priority list and shall, by the first board meeting in February, present to the Board of Trustees of the Internal Improvement Trust Fund for approval a listing of projects on the list which meet one or more of the criteria listed in paragraph (a). The board may remove projects from the list developed pursuant to this paragraph, but may not add projects.

(c) Each year that bonds are to be issued pursuant to this Page 78 of 191

act, each water management district governing board shall review the lands on its current year's Save Our Rivers 5-year plan and shall, by January 15, adopt a listing of projects from the plan which meet one or more of the criteria listed in paragraph (a).

- (d) In the acquisition of coastal lands pursuant to paragraph (3)(a), the following additional criteria shall also be considered:
- 1. The value of acquiring coastal high-hazard parcels, consistent with hazard mitigation and postdisaster redevelopment policies, in order to minimize the risk to life and property and to reduce the need for future disaster assistance.
- 2. The value of acquiring beachfront parcels, irrespective of size, to provide public access and recreational opportunities in highly developed urban areas.
- 3. The value of acquiring identified parcels the development of which would adversely affect coastal resources.

When a nonprofit environmental organization which is tax-exempt pursuant to s. 501(c)(3) of the United States Internal Revenue Code sells land to the state, such land at the time of such sale shall be deemed to meet one or more of the criteria listed in paragraph (a) if such land meets one or more of the criteria at the time the organization purchases it. Listings of projects compiled pursuant to paragraphs (b) and (c) may be revised to include projects on the Conservation and Recreation Lands priority list or in a water management district's 5-year plan

Page 79 of 191

which come under the criteria in paragraph (a) after the dates specified in paragraph (b) or paragraph (c). The requirement of paragraph (3)(a) regarding coastal lands is met as long as an average of one-fifth of the cumulative proceeds allocated through fiscal year 1999-2000 pursuant to that paragraph is used to purchase coastal lands.

(e) The Legislature finds that the Florida Preservation 2000 Program has provided financial resources that have enabled the acquisition of significant amounts of land for public ownership in the first 7 years of the program's existence. In the remaining years of the Florida Preservation 2000 Program, agencies that receive funds are encouraged to better coordinate their expenditures so that future acquisitions, when combined with previous acquisitions, will form more complete patterns of protection for natural areas and functioning ecosystems to better accomplish the intent of paragraph (2)(c).

of the Florida Preservation 2000 Program, emphasis be given to the completion of projects in which one or more parcels have already been acquired and to the acquisition of lands containing ecological resources which are either not represented or underrepresented on lands currently in public ownership. The Legislature also intends that future acquisitions under the Florida Preservation 2000 Program be limited to projects on the current project lists, or any additions to the list as determined and prioritized by the study, or those projects that

Page 80 of 191

can reasonably be expected to be acquired by the end of the Florida Preservation 2000 Program.

2081

2082

2083

2084

2085

2086

2087

2088

2089

2090

2091

2092

2093

2094

2095

2096

2097

2098

2099

2100

2101

2102

2103

2104

2105

2106

(4) (5) FLORIDA FOREST SERVICE FUND USE. Any funds received by the Florida Forest Service from the Preservation 2000 Trust Fund pursuant to paragraph (3)(e) shall be used only to pay the cost of the acquisition of lands in furtherance of outdoor recreation and natural resources conservation in this state. The administration and use of any funds received by the Florida Forest Service from the Preservation 2000 Trust Fund will be subject to such terms and conditions imposed thereon by the agency of the state responsible for the issuance of the revenue bonds, the proceeds of which are deposited in the Preservation 2000 Trust Fund, including restrictions imposed to ensure that the interest on any such revenue bonds issued by the state as tax-exempt revenue bonds will not be included in the gross income of the holders of such bonds for federal income tax purposes. All deeds or leases with respect to any real property acquired with Preservation 2000 funds received by the Florida Forest Service must from the Preservation 2000 Trust Fund shall contain sufficient such covenants and restrictions as are sufficient to ensure that the use of such real property at all times complies with s. 375.051 and s. 9, Art. XII of the 1968 Constitution of Florida+ and shall contain reverter clauses providing for the reversion of title to such property to the Board of Trustees of the Internal Improvement Trust Fund or, in the case of a lease of such property, providing for termination

Page 81 of 191

of the lease upon a failure to use the property conveyed thereby for such purposes.

(5) OISPOSITION OF LANDS.

- (a) Any lands acquired pursuant to <u>s. 259.101(3)(a), (c), (d), (e), (f)</u> or (g), Florida Statutes 2014, paragraph (3)(a), paragraph (3)(c), paragraph (3)(d), paragraph (3)(e), paragraph (3)(f), or paragraph (3)(g), if title to such lands is vested in the Board of Trustees of the Internal Improvement Trust Fund, may be disposed of by the Board of Trustees of the Internal Improvement Trust Fund in accordance with the provisions and procedures set forth in s. 253.034(6), and lands acquired pursuant to <u>s. 259.101(3)(b)</u>, Florida Statutes 2014, paragraph (3)(b) may be disposed of by the owning water management district in accordance with the procedures and provisions set forth in ss. 373.056 and 373.089 provided such disposition also shall satisfy the requirements of paragraphs (b) and (c).
- be surplused as required by s. 253.034(6), or determined to be no longer required for its purposes under s. 373.056(4), as whichever may be applicable, there shall first be a determination by the Board of Trustees of the Internal Improvement Trust Fund, or, in the case of water management district lands, by the owning water management district, that such land no longer needs to be preserved in furtherance of the intent of the Florida Preservation 2000 Act. Any lands eligible to be disposed of under this procedure also may be used to

Page 82 of 191

acquire other lands through an exchange of lands  $\underline{\text{if, provided}}$  the such lands obtained in an exchange are described in  $\underline{\text{s.}}$  259.101(3), Florida Statutes 2014 the same paragraph of subsection (3) as the lands disposed.

- disposition of land shall be made if such disposition would have the effect of causing all or any portion of the interest on any revenue bonds issued to fund the Florida Preservation 2000 Act to lose their exclusion from gross income for purposes of federal income taxation. Any Revenue derived from the disposal of such lands acquired with Preservation 2000 funds may not be used for any purpose except for deposit into the Florida Preservation 2000 Trust Fund, or the Florida Forever Trust Fund within the Department of Environmental Protection, for recredit to the share held under s. 259.101(3), Florida Statutes 2014 subsection (3), in which such disposed land is described.
  - (6) <del>(7)</del> ALTERNATE USES OF ACQUIRED LANDS.-
- (a) The Board of Trustees of the Internal Improvement Trust Fund, or, in the case of water management district lands, the owning water management district, may authorize the granting of a lease, easement, or license for the use of any lands acquired pursuant to <a href="mailto:s.259.101(3)">s.259.101(3)</a>, Florida Statutes 2014 subsection (3), for any governmental use permitted by s. 17, Art. IX of the State Constitution of 1885, as adopted by s. 9(a), Art. XII of the State Constitution, and any other incidental public or private use that is determined by the board

Page 83 of 191

or the owning water management district to be compatible with the purposes for which such lands were acquired.

- (b) Any existing lease, easement, or license acquired for incidental public or private use on, under, or across any lands acquired pursuant to  $\underline{s.\ 259.101(3)}$ , Florida Statutes 2014, subsection (3) shall be presumed not to be incompatible with the purposes for which such lands were acquired.
- (c) Notwithstanding the provisions of paragraph (a), no such lease, easement, or license shall be entered into by the Department of Environmental Protection or other appropriate state agency if the granting of such lease, easement, or license would adversely affect the exclusion of the interest on any revenue bonds issued to fund the acquisition of the affected lands from gross income for federal income tax purposes, as described in s. 375.045(4).

## (7) (8) ALTERNATIVES TO FEE SIMPLE ACQUISITION.

(a) The Legislature finds that, with the increasing pressures on the natural areas of this state, the state must develop creative techniques to maximize the use of acquisition and management moneys. The Legislature also finds that the state's environmental land-buying agencies should be encouraged to augment their traditional, fee simple acquisition programs with the use of alternatives to fee simple acquisition techniques. The Legislature also finds that using alternatives to fee simple acquisition by public land-buying agencies will achieve the following public policy goals:

Page 84 of 191

1. Allow more lands to be brought under public protection for preservation, conservation, and recreational purposes at less expense using public funds.

- 2. Retain, on local government tax rolls, some portion of or interest in lands that which are under public protection.
- 3. Reduce long-term management costs by allowing private property owners to continue acting as stewards of the land, <u>as</u> where appropriate.

Therefore, it is the intent of the Legislature that public land-buying agencies develop programs to pursue alternatives to fee simple acquisition and to educate private landowners about such alternatives and the benefits of such alternatives. It is also is the intent of the Legislature that the department and the water management districts spend a portion of their shares of Preservation 2000 bond proceeds to purchase eligible properties using alternatives to fee simple acquisition. Finally, it is the intent of the Legislature that public agencies acquire lands in fee simple for public access and recreational activities. Lands protected using alternatives to fee simple acquisition techniques may shall not be accessible to the public unless such access is negotiated with and agreed to by the private landowners who retain interests in such lands.

(b) The Land Acquisition Advisory Council and the water management districts shall identify, within their 1997 acquisition plans, those projects that which require a full fee

Page 85 of 191

2211

2212

2213

2215

2216

2217

2218

2219

2220

2221

2222

2223

2224

2225

2226

2227

2228

2229

22302231

2232

2233

2234

2235

2236

simple interest to achieve the public policy goals, along with the reasons why full title is determined to be necessary. The council and the water management districts may use alternatives to fee simple acquisition to bring the remaining projects in their acquisition plans under public protection. For the purposes of this subsection, the term "alternatives to fee simple acquisition" includes the, but is not limited to: purchase of development rights; conservation easements; flowage easements; purchase of timber rights, mineral rights, or hunting rights; purchase of agricultural interests or silvicultural interests; land protection agreements; fee simple acquisitions with reservations; or any other acquisition technique which achieves the public policy goals listed in paragraph (a). It is presumed that a private landowner retains the full range of uses for all the rights or interests in the landowner's land which are not specifically acquired by the public agency. Life estates and fee simple acquisitions with leaseback provisions do shall not qualify as an alternative to fee simple acquisition under this subsection, although the department and the districts are encouraged to use such techniques if where appropriate.

(c) The department and each water management district shall implement initiatives to use alternatives to fee simple acquisition and to educate private landowners about such alternatives. These initiatives shall include at least two acquisitions a year by the department and each water management district utilizing alternatives to fee simple.

Page 86 of 191

(d) The Legislature finds that the lack of direct sales comparison information has served as an impediment to successful implementation of alternatives to fee simple acquisition. It is the intent of the Legislature that, in the absence of direct comparable sales information, appraisals of alternatives to fee simple acquisitions be based on the difference between the full fee simple valuation and the value of the interests remaining with the seller after acquisition.

- (e) The public agency that which has been assigned management responsibility shall inspect and monitor any less-than-fee-simple interest according to the terms of the purchase agreement relating to such interest.
- (f) The department and the water management districts may enter into joint acquisition agreements to jointly fund the purchase of lands using alternatives to fee simple techniques.
- (8) PUBLIC RECREATIONAL USE.—An agency or water management district that acquired lands using Preservation 2000 funds distributed pursuant to s. 259.101(3), Florida Statutes 2014, shall manage such lands to make them available for public recreational use if the recreational use does not interfere with the protection of natural resource values. Such agency or district may enter into an agreement with the department or other appropriate state agency to transfer management authority to or to lease to such agencies lands purchased with Preservation 2000 funds, for the purpose of managing the lands to make them available for public recreational use. The water

Page 87 of 191

management districts and the department shall take action to control the growth of nonnative invasive plant species on lands they manage that were purchased with Preservation 2000 funds.

Section 25. Section 259.105, Florida Statutes, is amended to read:

259.105 The Florida Forever Act.-

- (1) This section may be cited as the "Florida Forever Act."
  - (2)(a) The Legislature finds and declares that:
- 1. Land acquisition programs have provided tremendous financial resources for purchasing environmentally significant lands to protect those lands from imminent development or alteration, thereby ensuring present and future generations' access to important waterways, open spaces, and recreation and conservation lands.
- 2. The continued alteration and development of Florida's natural and rural areas to accommodate the state's growing population have contributed to the degradation of water resources, the fragmentation and destruction of wildlife habitats, the loss of outdoor recreation space, and the diminishment of wetlands, forests, working landscapes, and coastal open space.
- 3. The potential development of Florida's remaining natural areas and escalation of land values require government efforts to restore, bring under public protection, or acquire lands and water areas to preserve the state's essential

Page 88 of 191

ecological functions and invaluable quality of life.

- 4. It is essential to protect the state's ecosystems by promoting a more efficient use of land, to ensure opportunities for viable agricultural activities on working lands, and to promote vital rural and urban communities that support and produce development patterns consistent with natural resource protection.
- 5. Florida's groundwater, surface waters, and springs are under tremendous pressure due to population growth and economic expansion and require special protection and restoration efforts, including the protection of uplands and springsheds that provide vital recharge to aquifer systems and are critical to the protection of water quality and water quantity of the aquifers and springs. To ensure that sufficient quantities of water are available to meet the current and future needs of the natural systems and citizens of the state, and assist in achieving the planning goals of the department and the water management districts, water resource development projects on public lands, where compatible with the resource values of and management objectives for the lands, are appropriate.
- 6. The needs of urban, suburban, and small communities in Florida for high-quality outdoor recreational opportunities, greenways, trails, and open space have not been fully met by previous acquisition programs. Through such programs as the Florida Communities Trust and the Florida Recreation Development Assistance Program, the state shall place additional emphasis on

Page 89 of 191

acquiring, protecting, preserving, and restoring open space, ecological greenways, and recreation properties within urban, suburban, and rural areas where pristine natural communities or water bodies no longer exist because of the proximity of developed property.

- 7. Many of Florida's unique ecosystems, such as the Florida Everglades, are facing ecological collapse due to Florida's burgeoning population growth and other economic activities. To preserve these valuable ecosystems for future generations, essential parcels of land must be acquired to facilitate ecosystem restoration.
- 8. Access to public lands to support a broad range of outdoor recreational opportunities and the development of necessary infrastructure, where compatible with the resource values of and management objectives for such lands, promotes an appreciation for Florida's natural assets and improves the quality of life.
- 9. Acquisition of lands, in fee simple, less-than-fee interest, or other techniques shall be based on a comprehensive science-based assessment of Florida's natural resources which targets essential conservation lands by prioritizing all current and future acquisitions based on a uniform set of data and planned so as to protect the integrity and function of ecological systems and working landscapes, and provide multiple benefits, including preservation of fish and wildlife habitat, recreation space for urban and rural areas, and the restoration

Page 90 of 191

of natural water storage, flow, and recharge.

- 10. The state has embraced performance-based program budgeting as a tool to evaluate the achievements of publicly funded agencies, build in accountability, and reward those agencies which are able to consistently achieve quantifiable goals. While previous and existing state environmental programs have achieved varying degrees of success, few of these programs can be evaluated as to the extent of their achievements, primarily because performance measures, standards, outcomes, and goals were not established at the outset. Therefore, the Florida Forever program shall be developed and implemented in the context of measurable state goals and objectives.
- 11. The state must play a major role in the recovery and management of its imperiled species through the acquisition, restoration, enhancement, and management of ecosystems that can support the major life functions of such species. It is the intent of the Legislature to support local, state, and federal programs that result in net benefit to imperiled species habitat by providing public and private land owners meaningful incentives for acquiring, restoring, managing, and repopulating habitats for imperiled species. It is the further intent of the Legislature that public lands, both existing and to be acquired, identified by the lead land managing agency, in consultation with the Florida Fish and Wildlife Conservation Commission for animals or the Department of Agriculture and Consumer Services for plants, as habitat or potentially restorable habitat for

Page 91 of 191

2367

2368

2369

2370 2371

2372

2373

2374

2375

2376

2377

2378

2379

2380

2381

2382

2383

2384

2385

2386

2387

2388

2389

2390

2391

2392

imperiled species, be restored, enhanced, managed, and repopulated as habitat for such species to advance the goals and objectives of imperiled species management consistent with the purposes for which such lands are acquired without restricting other uses identified in the management plan. It is also the intent of the Legislature that of the proceeds distributed pursuant to subsection (3), additional consideration be given to acquisitions that achieve a combination of conservation goals, including the restoration, enhancement, management, or repopulation of habitat for imperiled species. The Acquisition and Restoration Council, in addition to the criteria in subsection  $(8) \frac{(9)}{(9)}$ , shall give weight to projects that include acquisition, restoration, management, or repopulation of habitat for imperiled species. The term "imperiled species" as used in this chapter and chapter 253, means plants and animals that are federally listed under the Endangered Species Act, or statelisted by the Fish and Wildlife Conservation Commission or the Department of Agriculture and Consumer Services.

a. As part of the state's role, all state lands that have imperiled species habitat shall include as a consideration in management plan development the restoration, enhancement, management, and repopulation of such habitats. In addition, the lead land managing agency of such state lands may use fees received from public or private entities for projects to offset adverse impacts to imperiled species or their habitat in order to restore, enhance, manage, repopulate, or acquire land and to

Page 92 of 191

implement land management plans developed under s. 253.034 or a land management prospectus developed and implemented under this chapter. Such fees shall be deposited into a foundation or fund created by each land management agency under s. 379.223, s. 589.012, or s. 259.032(9)(c) 259.032(11)(c), to be used solely to restore, manage, enhance, repopulate, or acquire imperiled species habitat.

2393l

- b. Where habitat or potentially restorable habitat for imperiled species is located on state lands, the Fish and Wildlife Conservation Commission and the Department of Agriculture and Consumer Services shall be included on any advisory group required under chapter 253, and the short-term and long-term management goals required under chapter 253 must advance the goals and objectives of imperiled species management consistent with the purposes for which the land was acquired without restricting other uses identified in the management plan.
- 12. There is a need to change the focus and direction of the state's major land acquisition programs and to extend funding and bonding capabilities, so that future generations may enjoy the natural resources of this state.
- (b) The Legislature recognizes that acquisition of lands in fee simple is only one way to achieve the aforementioned goals and encourages the use of less-than-fee interests, other techniques, and the development of creative partnerships between governmental agencies and private landowners. Such partnerships

Page 93 of 191

may include those that advance the restoration, enhancement, management, or repopulation of imperiled species habitat on state lands as provided for in subparagraph (a)11. Easements acquired pursuant to s. 570.71(2)(a) and (b), land protection agreements, and nonstate funded tools such as rural land stewardship areas, sector planning, and mitigation should be used, where appropriate, to bring environmentally sensitive tracts under an acceptable level of protection at a lower financial cost to the public, and to provide private landowners with the opportunity to enjoy and benefit from their property.

- under this section shall coordinate their expenditures so that project acquisitions, when combined with acquisitions under Florida Forever, Preservation 2000, Save Our Rivers, the Florida Communities Trust, other public land acquisition programs, and the techniques, partnerships, and tools referenced in subparagraph (a)11. and paragraph (b), are used to form more complete patterns of protection for natural areas, ecological greenways, and functioning ecosystems, to better accomplish the intent of this section.
- (d) A long-term financial commitment to restoring, enhancing, and managing Florida's public lands in order to implement land management plans developed under s. 253.034 or a land management prospectus developed and implemented under this chapter must accompany any land acquisition program to ensure that the natural resource values of such lands are restored,

Page 94 of 191

enhanced, managed, and protected; that the public enjoys the lands to their fullest potential; and that the state achieves the full benefits of its investment of public dollars. Innovative strategies such as public-private partnerships and interagency planning and sharing of resources shall be used to achieve the state's management goals.

- (e) With limited dollars available for restoration, enhancement, management, and acquisition of land and water areas and for providing long-term management and capital improvements, a competitive selection process shall select those projects best able to meet the goals of Florida Forever and maximize the efficient use of the program's funding.
- (f) To ensure success and provide accountability to the citizens of this state, it is the intent of the Legislature that any cash or bond proceeds used pursuant to this section be used to implement the goals and objectives recommended by a comprehensive science-based assessment and approved by the Board of Trustees of the Internal Improvement Trust Fund and the Legislature.
- (g) As it has with previous land acquisition programs, the Legislature recognizes the desires of the residents of this state to prosper through economic development and to preserve, restore, and manage the state's natural areas and recreational open space. The Legislature further recognizes the urgency of restoring the natural functions, including wildlife and imperiled species habitat functions, of public lands or water

Page 95 of 191

2471

2472

2473

2474

24752476

2477

2478

2479

24802481

2482

2483

2484

24852486

2487

2488

24892490

2491

24922493

2494

2495

2496

bodies before they are degraded to a point where recovery may never occur, yet acknowledges the difficulty of ensuring adequate funding for restoration, enhancement, and management efforts in light of other equally critical financial needs of the state. It is the Legislature's desire and intent to fund the implementation of this section and to do so in a fiscally responsible manner, by issuing bonds to be repaid with documentary stamp tax or other revenue sources, including those identified in subparagraph (a)11.

- (h) The Legislature further recognizes the important role that many of our state and federal military installations contribute to protecting and preserving Florida's natural resources as well as our economic prosperity. Where the state's land conservation plans overlap with the military's need to protect lands, waters, and habitat to ensure the sustainability of military missions, it is the Legislature's intent that agencies receiving funds under this program cooperate with our military partners to protect and buffer military installations and military airspace, by:
- 1. Protecting habitat on nonmilitary land for any species found on military land that is designated as threatened or endangered, or is a candidate for such designation under the Endangered Species Act or any Florida statute;
- Protecting areas underlying low-level military air corridors or operating areas;
  - 3. Protecting areas identified as clear zones, accident

Page 96 of 191

potential zones, and air installation compatible use buffer zones delineated by our military partners; and

- 4. Providing the military with technical assistance to restore, enhance, and manage military land as habitat for imperiled species or species designated as threatened or endangered, or a candidate for such designation, and for the recovery or reestablishment of such species.
- (3) Less the costs of issuing and the costs of funding reserve accounts and other costs associated with bonds, the proceeds of cash payments or bonds issued pursuant to this section shall be deposited into the Florida Forever Trust Fund created by s. 259.1051. The proceeds shall be distributed by the Department of Environmental Protection in the following manner:
- (a) Thirty percent to the Department of Environmental Protection for the acquisition of lands and capital project expenditures necessary to implement the water management districts' priority lists developed pursuant to s. 373.199. The funds are to be distributed to the water management districts as provided in subsection (11). A minimum of 50 percent of the total funds provided over the life of the Florida Forever program pursuant to this paragraph shall be used for the acquisition of lands.
- (b) Thirty-five percent to the Department of Environmental Protection for the acquisition of lands and capital project expenditures described in this section. Of the proceeds distributed pursuant to this paragraph, it is the intent of the

Page 97 of 191

2523

2524

25252526

2527

25282529

2530

2531

2532

2533

2534

2535

2536

2537

2538

2539

2540

2541

2542

2543

2544

2545

2546

2547

2548

Legislature that an increased priority be given to those acquisitions which achieve a combination of conservation goals, including protecting Florida's water resources and natural groundwater recharge. At a minimum, 3 percent, and no more than 10 percent, of the funds allocated pursuant to this paragraph shall be spent on capital project expenditures identified during the time of acquisition which meet land management planning activities necessary for public access.

Twenty-one percent to the Department of Environmental Protection for use by the Florida Communities Trust for the purposes of part III of chapter 380, as described and limited by this subsection, and grants to local governments or nonprofit environmental organizations that are tax-exempt under s. 501(c)(3) of the United States Internal Revenue Code for the acquisition of community-based projects, urban open spaces, parks, and greenways to implement local government comprehensive plans. From funds available to the trust and used for land acquisition, 75 percent shall be matched by local governments on a dollar-for-dollar basis. The Legislature intends that the Florida Communities Trust emphasize funding projects in lowincome or otherwise disadvantaged communities and projects that provide areas for direct water access and water-dependent facilities that are open to the public and offer public access by vessels to waters of the state, including boat ramps and associated parking and other support facilities. At least 30 percent of the total allocation provided to the trust shall be

Page 98 of 191

25492550

2551

2552

2553

25542555

2556

2557

2558

25592560

2561

2562

2563

2564

2565

2566

2567

2568

2569

2570

2571

25722573

2574

used in Standard Metropolitan Statistical Areas, but one-half of that amount shall be used in localities in which the project site is located in built-up commercial, industrial, or mixed-use areas and functions to intersperse open spaces within congested urban core areas. From funds allocated to the trust, no less than 5 percent shall be used to acquire lands for recreational trail systems, provided that in the event these funds are not needed for such projects, they will be available for other trust projects. Local governments may use federal grants or loans, private donations, or environmental mitigation funds, including environmental mitigation funds required pursuant to s. 338.250, for any part or all of any local match required for acquisitions funded through the Florida Communities Trust. Any lands purchased by nonprofit organizations using funds allocated under this paragraph must provide for such lands to remain permanently in public use through a reversion of title to local or state government, conservation easement, or other appropriate mechanism. Projects funded with funds allocated to the trust shall be selected in a competitive process measured against criteria adopted in rule by the trust.

- (d) Two percent to the Department of Environmental Protection for grants pursuant to s. 375.075.
- (e) One and five-tenths percent to the Department of Environmental Protection for the purchase of inholdings and additions to state parks and for capital project expenditures as described in this section. At a minimum, 1 percent, and no more

Page 99 of 191

than 10 percent, of the funds allocated pursuant to this paragraph shall be spent on capital project expenditures identified during the time of acquisition which meet land management planning activities necessary for public access. For the purposes of this paragraph, "state park" means any real property in the state which is under the jurisdiction of the Division of Recreation and Parks of the department, or which may come under its jurisdiction.

- (f) One and five-tenths percent to the Florida Forest Service of the Department of Agriculture and Consumer Services to fund the acquisition of state forest inholdings and additions pursuant to s. 589.07, the implementation of reforestation plans or sustainable forestry management practices, and for capital project expenditures as described in this section. At a minimum, 1 percent, and no more than 10 percent, of the funds allocated for the acquisition of inholdings and additions pursuant to this paragraph shall be spent on capital project expenditures identified during the time of acquisition which meet land management planning activities necessary for public access.
- (g) One and five-tenths percent to the Fish and Wildlife Conservation Commission to fund the acquisition of inholdings and additions to lands managed by the commission which are important to the conservation of fish and wildlife and for capital project expenditures as described in this section. At a minimum, 1 percent, and no more than 10 percent, of the funds allocated pursuant to this paragraph shall be spent on capital

Page 100 of 191

project expenditures identified during the time of acquisition which meet land management planning activities necessary for public access.

- (h) One and five-tenths percent to the Department of Environmental Protection for the Florida Greenways and Trails Program, to acquire greenways and trails or greenways and trail systems pursuant to chapter 260, including, but not limited to, abandoned railroad rights-of-way and the Florida National Scenic Trail and for capital project expenditures as described in this section. At a minimum, 1 percent, and no more than 10 percent, of the funds allocated pursuant to this paragraph shall be spent on capital project expenditures identified during the time of acquisition which meet land management planning activities necessary for public access.
- (i) Three and five-tenths percent to the Department of Agriculture and Consumer Services for the acquisition of agricultural lands, through perpetual conservation easements and other perpetual less-than-fee techniques, which will achieve the objectives of Florida Forever and s. 570.71. Rules concerning the application, acquisition, and priority ranking process for such easements shall be developed pursuant to s. 570.71(10) and as provided by this paragraph. The board shall ensure that such rules are consistent with the acquisition process provided for in s. 259.041. Provisions of the rules developed pursuant to s. 570.71(10), shall also provide for the following:
  - 1. An annual priority list shall be developed pursuant to

Page 101 of 191

s. 570.71(10), submitted to the Acquisition and Restoration Council for review, and approved by the board pursuant to s. 2629 259.04.

26302631

26322633

2634

2635

2636

2637

26382639

2640

2641

2642

2643

2644

2645

2646

2647

2648

2649

2650

2651

2652

- 2. Terms of easements and acquisitions proposed pursuant to this paragraph shall be approved by the board and shall not be delegated by the board to any other entity receiving funds under this section.
- 3. All acquisitions pursuant to this paragraph shall contain a clear statement that they are subject to legislative appropriation.

No funds provided under this paragraph shall be expended until final adoption of rules by the board pursuant to s. 570.71.

- (j) Two and five-tenths percent to the Department of Environmental Protection for the acquisition of land and capital project expenditures necessary to implement the Stan Mayfield Working Waterfronts Program within the Florida Communities Trust pursuant to s. 380.5105.
- (k) It is the intent of the Legislature that cash payments or proceeds of Florida Forever bonds distributed under this section shall be expended in an efficient and fiscally responsible manner. An agency that receives proceeds from Florida Forever bonds under this section may not maintain a balance of unencumbered funds in its Florida Forever subaccount beyond 3 fiscal years from the date of deposit of funds from each bond issue. Any funds that have not been expended or

Page 102 of 191

encumbered after 3 fiscal years from the date of deposit shall be distributed by the Legislature at its next regular session for use in the Florida Forever program.

2653

2654

2655

2656

2657

2658

2659

2660

2661

2662

2663

2664

2665

2666

2667

2668

2669

2670

2671

2672

2673

26742675

2676

2677

2678

- For the purposes of paragraphs (e), (f), (g), and (h), the agencies that receive the funds shall develop their individual acquisition or restoration lists in accordance with specific criteria and numeric performance measures developed pursuant s. 259.035(4). Proposed additions may be acquired if they are identified within the original project boundary, the management plan required pursuant to s. 253.034(5), or the management prospectus required pursuant to s. 259.032(7)(d)  $\frac{259.032(9)(d)}{d}$ . Proposed additions not meeting the requirements of this paragraph shall be submitted to the Acquisition and Restoration Council for approval. The council may only approve the proposed addition if it meets two or more of the following criteria: serves as a link or corridor to other publicly owned property; enhances the protection or management of the property; would add a desirable resource to the property; would create a more manageable boundary configuration; has a high resource value that otherwise would be unprotected; or can be acquired at less than fair market value.
- (m) Notwithstanding paragraphs (a)-(j) and for the 2014-2015 fiscal year only:
- 1. Five million dollars to the Department of Agriculture and Consumer Services for the acquisition of agricultural lands through perpetual conservation easements and other perpetual

Page 103 of 191

less-than-fee techniques, which will achieve the objectives of Florida Forever and s. 570.71.

2. The remaining moneys appropriated from the Florida
Forever Trust Fund shall be distributed only to the Division of
State Lands within the Department of Environmental Protection
for land acquisitions that are less-than-fee interest, for
partnerships in which the state's portion of the acquisition
cost is no more than 50 percent, or for conservation lands
needed for military buffering or springs or water resources
protection.

2690 This paragraph expires July 1, 2015.

(4) Notwithstanding subsection (3) and for the 2014-2015 fiscal year only, the funds appropriated in section 56 of the 2014-2015 General Appropriations Act may be provided to water management districts for land acquisitions, including less-than-fee interest, identified by water management districts as being needed for water resource protection or ecosystem restoration. This subsection expires July 1, 2015.

(4) (5) It is the intent of the Legislature that projects or acquisitions funded pursuant to paragraphs (3)(a) and (b) contribute to the achievement of the following goals, which shall be evaluated in accordance with specific criteria and numeric performance measures developed pursuant s. 259.035(4):

(a) Enhance the coordination and completion of land acquisition projects, as measured by:

Page 104 of 191

1. The number of acres acquired through the state's land acquisition programs that contribute to the enhancement of essential natural resources, ecosystem service parcels, and connecting linkage corridors as identified and developed by the best available scientific analysis;

2. The number of acres protected through the use of alternatives to fee simple acquisition; or

2705

2706

2707

2708

2709

2710

27112712

2713

2714

2715

2716

2717

2718

2719

2720

2721

2722

2723

2724

2725

2726

2727

2728

2729

2730

- 3. The number of shared acquisition projects among Florida Forever funding partners and partners with other funding sources, including local governments and the Federal Government.
- (b) Increase the protection of Florida's biodiversity at the species, natural community, and landscape levels, as measured by:
- 1. The number of acres acquired of significant strategic habitat conservation areas;
- 2. The number of acres acquired of highest priority conservation areas for Florida's rarest species;
- 3. The number of acres acquired of significant landscapes, landscape linkages, and conservation corridors, giving priority to completing linkages;
- 4. The number of acres acquired of underrepresented native ecosystems;
- 5. The number of landscape-sized protection areas of at least 50,000 acres that exhibit a mosaic of predominantly intact or restorable natural communities established through new acquisition projects or augmentations to previous projects; or

Page 105 of 191

6. The percentage increase in the number of occurrences of imperiled species on publicly managed conservation areas.

- (c) Protect, restore, and maintain the quality and natural functions of land, water, and wetland systems of the state, as measured by:
- 1. The number of acres of publicly owned land identified as needing restoration, enhancement, and management, acres undergoing restoration or enhancement, acres with restoration activities completed, and acres managed to maintain such restored or enhanced conditions; the number of acres which represent actual or potential imperiled species habitat; the number of acres which are available pursuant to a management plan to restore, enhance, repopulate, and manage imperiled species habitat; and the number of acres of imperiled species habitat managed, restored, enhanced, repopulated, or acquired;
- 2. The percentage of water segments that fully meet, partially meet, or do not meet their designated uses as reported in the Department of Environmental Protection's State Water Quality Assessment 305(b) Report;
- 3. The percentage completion of targeted capital improvements in surface water improvement and management plans created under s. 373.453(2), regional or master stormwater management system plans, or other adopted restoration plans;
- 4. The number of acres acquired that protect natural floodplain functions;
  - 5. The number of acres acquired that protect surface  $$\operatorname{\textbf{Page}}\xspace 106\ \text{of}\xspace 191$

2757 waters of the state;

- 6. The number of acres identified for acquisition to minimize damage from flooding and the percentage of those acres acquired;
- 7. The number of acres acquired that protect fragile coastal resources;
- 8. The number of acres of functional wetland systems protected;
- 9. The percentage of miles of critically eroding beaches contiguous with public lands that are restored or protected from further erosion;
- 10. The percentage of public lakes and rivers in which invasive, nonnative aquatic plants are under maintenance control; or
- 11. The number of acres of public conservation lands in which upland invasive, exotic plants are under maintenance control.
- (d) Ensure that sufficient quantities of water are available to meet the current and future needs of natural systems and the citizens of the state, as measured by:
- 1. The number of acres acquired which provide retention and storage of surface water in naturally occurring storage areas, such as lakes and wetlands, consistent with the maintenance of water resources or water supplies and consistent with district water supply plans;
  - 2. The quantity of water made available through the water  $Page 107 ext{ of } 191$

CODING: Words stricken are deletions; words underlined are additions.

hb1291-00

resource development component of a district water supply plan for which a water management district is responsible; or

2783l

2784

2785 2786

2787

2788

2789

2790

2791

2792

2793

2794

2795

2796

2797

2798

2799

2800

2801

2802

2803

2804

2805

2806

2807

2808

- 3. The number of acres acquired of groundwater recharge areas critical to springs, sinks, aquifers, other natural systems, or water supply.
- (e) Increase natural resource-based public recreational and educational opportunities, as measured by:
- 1. The number of acres acquired that are available for natural resource-based public recreation or education;
- 2. The miles of trails that are available for public recreation, giving priority to those that provide significant connections including those that will assist in completing the Florida National Scenic Trail; or
- 3. The number of new resource-based recreation facilities, by type, made available on public land.
- (f) Preserve significant archaeological or historic sites,
  as measured by:
- 1. The increase in the number of and percentage of historic and archaeological properties listed in the Florida Master Site File or National Register of Historic Places which are protected or preserved for public use; or
- 2. The increase in the number and percentage of historic and archaeological properties that are in state ownership.
- (g) Increase the amount of forestland available for sustainable management of natural resources, as measured by:
  - 1. The number of acres acquired that are available for

Page 108 of 191

CODING: Words stricken are deletions; words underlined are additions.

hb1291-00

2809 sustainable forest management;

2810 2811

2812

28132814

2815

2816

2817

2818

2819 2820

2821

2822

2823

2824 2825

2826

2827

2828

2829

2830

2831

2832 2833

2834

- 2. The number of acres of state-owned forestland managed for economic return in accordance with current best management practices;
- 3. The number of acres of forestland acquired that will serve to maintain natural groundwater recharge functions; or
- 4. The percentage and number of acres identified for restoration actually restored by reforestation.
- (h) Increase the amount of open space available in urban areas, as measured by:
- The percentage of local governments that participate in land acquisition programs and acquire open space in urban cores;
- 2. The percentage and number of acres of purchases of open space within urban service areas.

Florida Forever projects and acquisitions funded pursuant to paragraph (3)(c) shall be measured by goals developed by rule by the Florida Communities Trust Governing Board created in s. 380.504.

(5) (a) All lands acquired pursuant to this section shall be managed for multiple-use purposes, where compatible with the resource values of and management objectives for such lands. As used in this section, "multiple-use" includes, but is not limited to, outdoor recreational activities as described in ss. 253.034 and 259.032(7)(b)  $\frac{259.032(9)}{(b)}$ , water resource

Page 109 of 191

development projects, sustainable forestry management, carbon sequestration, carbon mitigation, or carbon offsets.

- (b) Upon a decision by the entity in which title to lands acquired pursuant to this section has vested, such lands may be designated single use as defined in s. 253.034(2)(b).
- (c) For purposes of this section, the Board of Trustees of the Internal Improvement Trust Fund shall adopt rules that pertain to the use of state lands for carbon sequestration, carbon mitigation, or carbon offsets and that provide for climate-change-related benefits.
- (6)(7) As provided in this section, a water resource or water supply development project may be allowed only if the following conditions are met: minimum flows and levels have been established for those waters, if any, which may reasonably be expected to experience significant harm to water resources as a result of the project; the project complies with all applicable permitting requirements; and the project is consistent with the regional water supply plan, if any, of the water management district and with relevant recovery or prevention strategies if required pursuant to s. 373.0421(2).
- (7)(a)(8)(a) Beginning no later than July 1, 2001, and every year thereafter, the Acquisition and Restoration Council shall accept applications from state agencies, local governments, nonprofit and for-profit organizations, private land trusts, and individuals for project proposals eligible for funding pursuant to paragraph (3)(b). The council shall evaluate

Page 110 of 191

the proposals received pursuant to this subsection to ensure that they meet at least one of the criteria under subsection (8) (9).

- (b) Project applications shall contain, at a minimum, the following:
- 1. A minimum of two numeric performance measures that directly relate to the overall goals adopted by the council. Each performance measure shall include a baseline measurement, which is the current situation; a performance standard which the project sponsor anticipates the project will achieve; and the performance measurement itself, which should reflect the incremental improvements the project accomplishes towards achieving the performance standard.
- 2. Proof that property owners within any proposed acquisition have been notified of their inclusion in the proposed project. Any property owner may request the removal of such property from further consideration by submitting a request to the project sponsor or the Acquisition and Restoration Council by certified mail. Upon receiving this request, the council shall delete the property from the proposed project; however, the board of trustees, at the time it votes to approve the proposed project lists pursuant to subsection (15)(16), may add the property back on to the project lists if it determines by a super majority of its members that such property is critical to achieve the purposes of the project.
  - (c) The title to lands acquired under this section shall

Page 111 of 191

vest in the Board of Trustees of the Internal Improvement Trust Fund, except that title to lands acquired by a water management district shall vest in the name of that district and lands acquired by a local government shall vest in the name of the purchasing local government.

(8) (9) The Acquisition and Restoration Council shall develop a project list that shall represent those projects submitted pursuant to subsection (6) (7).

- (9)(10) The Acquisition and Restoration Council shall recommend rules for adoption by the board of trustees to competitively evaluate, select, and rank projects eligible for Florida Forever funds pursuant to paragraph (3)(b) and for additions to the Conservation and Recreation Lands list pursuant to ss. 259.032 and 259.101(4). In developing these proposed rules, the Acquisition and Restoration Council shall give weight to the following criteria:
- (a) The project meets multiple goals described in subsection (4).
- (b) The project is part of an ongoing governmental effort to restore, protect, or develop land areas or water resources.
- (c) The project enhances or facilitates management of properties already under public ownership.
- (d) The project has significant archaeological or historic value.
- (e) The project has funding sources that are identified and assured through at least the first 2 years of the project.

Page 112 of 191

CODING: Words stricken are deletions; words underlined are additions.

hb1291-00

(f) The project contributes to the solution of water resource problems on a regional basis.

- (g) The project has a significant portion of its land area in imminent danger of development, in imminent danger of losing its significant natural attributes or recreational open space, or in imminent danger of subdivision which would result in multiple ownership and make acquisition of the project costly or less likely to be accomplished.
- (h) The project implements an element from a plan developed by an ecosystem management team.
- (i) The project is one of the components of the Everglades restoration effort.
- (j) The project may be purchased at 80 percent of appraised value.
- (k) The project may be acquired, in whole or in part, using alternatives to fee simple, including but not limited to, tax incentives, mitigation funds, or other revenues; the purchase of development rights, hunting rights, agricultural or silvicultural rights, or mineral rights; or obtaining conservation easements or flowage easements.
- (1) The project is a joint acquisition, either among public agencies, nonprofit organizations, or private entities, or by a public-private partnership.
- (10) (11) The Acquisition and Restoration Council shall give increased priority to those projects for which matching funds are available and to project elements previously

Page 113 of 191

identified on an acquisition list pursuant to this section that can be acquired at 80 percent or less of appraised value. The council shall also give increased priority to those projects where the state's land conservation plans overlap with the military's need to protect lands, water, and habitat to ensure the sustainability of military missions including:

- (a) Protecting habitat on nonmilitary land for any species found on military land that is designated as threatened or endangered, or is a candidate for such designation under the Endangered Species Act or any Florida statute;
- (b) Protecting areas underlying low-level military air corridors or operating areas; and
- (c) Protecting areas identified as clear zones, accident potential zones, and air installation compatible use buffer zones delineated by our military partners, and for which federal or other funding is available to assist with the project.
- (11)(12) For the purposes of funding projects pursuant to paragraph (3)(a), the Secretary of Environmental Protection shall ensure that each water management district receives the following percentage of funds annually:
- (a) Thirty-five percent to the South Florida Water Management District, of which amount \$25 million for 2 years beginning in fiscal year 2000-2001 shall be transferred by the Department of Environmental Protection into the Save Our Everglades Trust Fund and shall be used exclusively to implement the comprehensive plan under s. 373.470.

Page 114 of 191

(b) Twenty-five percent to the Southwest Florida Water Management District.

- (c) Twenty-five percent to the St. Johns River Water Management District.
- (d) Seven and one-half percent to the Suwannee River Water Management District.
- (e) Seven and one-half percent to the Northwest Florida Water Management District.

(12)(13) It is the intent of the Legislature that in developing the list of projects for funding pursuant to paragraph (3)(a), that these funds not be used to abrogate the financial responsibility of those point and nonpoint sources that have contributed to the degradation of water or land areas. Therefore, an increased priority shall be given by the water management district governing boards to those projects that have secured a cost-sharing agreement allocating responsibility for the cleanup of point and nonpoint sources.

(13) (14) An affirmative vote of five members of the Acquisition and Restoration Council shall be required in order to place a proposed project on the list developed pursuant to subsection (7) (8). Any member of the council who by family or a business relationship has a connection with any project proposed to be ranked shall declare such interest prior to voting for a project's inclusion on the list.

(14) (15) Each year that cash disbursements or bonds are to be issued pursuant to this section, the Acquisition and

Page 115 of 191

Restoration Council shall review the most current approved project list and shall, by the first board meeting in May, present to the Board of Trustees of the Internal Improvement Trust Fund for approval a listing of projects developed pursuant to subsection (7) (8). The board of trustees may remove projects from the list developed pursuant to this subsection, but may not add projects or rearrange project rankings.

(15)(16) The Acquisition and Restoration Council shall submit to the board of trustees, with its list of projects, a report that includes, but shall not be limited to, the following information for each project listed:

- (a) The stated purpose for inclusion.
- (b) Projected costs to achieve the project goals.
- (c) An interim management budget that includes all costs associated with immediate public access.
  - (d) Specific performance measures.
  - (e) Plans for public access.

2991

2992

2993

2994

2995

2996

2997

2998

2999

3000

3001

3002

3003

3004

3005

3006

3007

3008

3009

3010

3011

3012

3013

3014

3015

3016

- (f) An identification of the essential parcel or parcels within the project without which the project cannot be properly managed.
- (g) Where applicable, an identification of those projects or parcels within projects which should be acquired in fee simple or in less than fee simple.
- (h) An identification of those lands being purchased for conservation purposes.
  - (i) A management policy statement for the project and a

Page 116 of 191

management prospectus pursuant to s.  $\underline{259.032(7)(d)}$   $\underline{259.032(9)(d)}$ .

- (j) An estimate of land value based on county tax assessed values.
  - (k) A map delineating project boundaries.
- (1) An assessment of the project's ecological value, outdoor recreational value, forest resources, wildlife resources, ownership pattern, utilization, and location.
- (m) A discussion of whether alternative uses are proposed for the property and what those uses are.
  - (n) A designation of the management agency or agencies.
- (16) (17) All proposals for projects pursuant to paragraph (3) (b) shall be implemented only if adopted by the Acquisition and Restoration Council and approved by the board of trustees. The council shall consider and evaluate in writing the merits and demerits of each project that is proposed for Florida Forever funding and each proposed addition to the Conservation and Recreation Lands list program. The council shall ensure that each proposed project will meet a stated public purpose for the restoration, conservation, or preservation of environmentally sensitive lands and water areas or for providing outdoor recreational opportunities and that each proposed addition to the Conservation and Recreation Lands list will meet the public purposes under s. 259.032(3) and, when applicable, s. 259.101(4). The council also shall determine whether the project or addition conforms, where applicable, with the comprehensive

Page 117 of 191

plan developed pursuant to s. 259.04(1)(a), the comprehensive multipurpose outdoor recreation plan developed pursuant to s. 375.021, the state lands management plan adopted pursuant to s. 253.03(7), the water resources work plans developed pursuant to s. 373.199, and the provisions of this section.

- (17) (18) On an annual basis, the Division of State Lands shall prepare an annual work plan that prioritizes projects on the Florida Forever list and sets forth the funding available in the fiscal year for land acquisition. The work plan shall consider the following categories of expenditure for land conservation projects already selected for the Florida Forever list pursuant to subsection (7) (8):
- (a) A critical natural lands category, including functional landscape-scale natural systems, intact large hydrological systems, lands that have significant imperiled natural communities, and corridors linking large landscapes, as identified and developed by the best available scientific analysis.
- (b) A partnerships or regional incentive category, including:
- 1. Projects where local and regional cost-share agreements provide a lower cost and greater conservation benefit to the people of the state. Additional consideration shall be provided under this category where parcels are identified as part of a local or regional visioning process and are supported by scientific analysis; and

Page 118 of 191

2. Bargain and shared projects where the state will receive a significant reduction in price for public ownership of land as a result of the removal of development rights or other interests in lands or receives alternative or matching funds.

- (c) A substantially complete category of projects where mainly inholdings, additions, and linkages between preserved areas will be acquired and where 85 percent of the project is complete.
- (d) A climate-change category list of lands where acquisition or other conservation measures will address the challenges of global climate change, such as through protection, restoration, mitigation, and strengthening of Florida's land, water, and coastal resources. This category includes lands that provide opportunities to sequester carbon, provide habitat, protect coastal lands or barrier islands, and otherwise mitigate and help adapt to the effects of sea-level rise and meet other objectives of the program.
- (e) A less-than-fee category for working agricultural lands that significantly contribute to resource protection through conservation easements and other less-than-fee techniques, tax incentives, life estates, landowner agreements, and other partnerships, including conservation easements acquired in partnership with federal conservation programs, which will achieve the objectives of Florida Forever while allowing the continuation of compatible agricultural uses on the land. Terms of easements proposed for acquisition under this

Page 119 of 191

category shall be developed by the Division of State Lands in coordination with the Department of Agriculture and Consumer Services.

Projects within each category shall be ranked by order of priority. The work plan shall be adopted by the Acquisition and Restoration Council after at least one public hearing. A copy of the work plan shall be provided to the board of trustees of the Internal Improvement Trust Fund no later than October 1 of each year.

(18)(19)(a) The Board of Trustees of the Internal Improvement Trust Fund, or, in the case of water management district lands, the owning water management district, may authorize the granting of a lease, easement, or license for the use of certain lands acquired pursuant to this section, for certain uses that are determined by the appropriate board to be compatible with the resource values of and management objectives for such lands.

- (b) Any existing lease, easement, or license acquired for incidental public or private use on, under, or across any lands acquired pursuant to this section shall be presumed to be compatible with the purposes for which such lands were acquired.
- (c) Notwithstanding the provisions of paragraph (a), no such lease, easement, or license shall be entered into by the Department of Environmental Protection or other appropriate state agency if the granting of such lease, easement, or license

Page 120 of 191

would adversely affect the exclusion of the interest on any revenue bonds issued to fund the acquisition of the affected lands from gross income for federal income tax purposes, pursuant to Internal Revenue Service regulations.

3121

3122

3123 3124

3125

3126

3127

3128

3129

3130

3131

3132

3133

3134

3135

3136

3137

3138

3139

3140

3141

3142

3143

3144

3145 3146

(19) The Acquisition and Restoration Council shall recommend adoption of rules by the board of trustees necessary to implement the provisions of this section relating to: solicitation, scoring, selecting, and ranking of Florida Forever project proposals; disposing of or leasing lands or water areas selected for funding through the Florida Forever program; and the process of reviewing and recommending for approval or rejection the land management plans associated with publicly owned properties. Rules promulgated pursuant to this subsection shall be submitted to the President of the Senate and the Speaker of the House of Representatives, for review by the Legislature, no later than 30 days prior to the 2010 Regular Session and shall become effective only after legislative review. In its review, the Legislature may reject, modify, or take no action relative to such rules. The board of trustees shall conform such rules to changes made by the Legislature, or, if no action was taken by the Legislature, such rules shall become effective.

(20) (21) Lands listed as projects for acquisition under the Florida Forever program may be managed for conservation pursuant to s. 259.032, on an interim basis by a private party in anticipation of a state purchase in accordance with a

Page 121 of 191

contractual arrangement between the acquiring agency and the private party that may include management service contracts, leases, cost-share arrangements, or resource conservation agreements. Lands designated as eligible under this subsection shall be managed to maintain or enhance the resources the state is seeking to protect by acquiring the land and to accelerate public access to the lands as soon as practicable. Funding for these contractual arrangements may originate from the documentary stamp tax revenue deposited into the Land Acquisition Trust Fund Conservation and Recreation Lands Trust Fund and Water Management Lands Trust Fund. No more than \$6.2 million from the Land Acquisition Trust Fund 5 percent of funds allocated under the trust funds shall be expended for this purpose.

Section 26. Subsections (1) and (3) of section 259.1051, Florida Statutes, are amended to read:

259.1051 Florida Forever Trust Fund.-

(1) There is created the Florida Forever Trust Fund to carry out the purposes of ss. 259.032, 259.105, 259.1052, and 375.031. The Florida Forever Trust Fund shall be held and administered by the Department of Environmental Protection. Proceeds from the sale of bonds, except proceeds of refunding bonds, issued under s. 215.618 and payable from moneys transferred to the Land Acquisition Trust Fund under s.  $\frac{201.15(1)}{201.15(1)(a)}$ , not to exceed \$5.3 billion, must be deposited into this trust fund to be distributed and used as

Page 122 of 191

2015 HB 1291

provided in s. 259.105(3). The bond resolution adopted by the governing board of the Division of Bond Finance of the State Board of Administration may provide for additional provisions that govern the disbursement of the bond proceeds.

3173

3174

3175

3176

3177 3178

3179

3180

3181

3182

3183

3184

3185

3186

3187 3188

3189

3190

3191

3192

3193

3194

3195

3196

3197 3198

- The department of Environmental Protection shall ensure that the proceeds from the sale of bonds issued under s. 215.618 and payable from moneys transferred to the Land Acquisition Trust Fund under s.  $201.15(1) \frac{201.15(1)(a)}{a}$  shall be administered and expended in a manner that ensures compliance of each issue of bonds that are issued on the basis that interest thereon will be excluded from gross income for federal income tax purposes, with the applicable provisions of the United States Internal Revenue Code and the regulations promulgated thereunder, to the extent necessary to preserve the exclusion of interest on the bonds from gross income for federal income tax purposes. The Department of Environmental Protection shall administer the use and disbursement of the proceeds of such bonds or require that the use and disbursement thereof be administered in a manner to implement strategies to maximize any available benefits under the applicable provisions of the United States Internal Revenue Code or regulations promulgated thereunder, to the extent not inconsistent with the purposes identified in s. 259.105(3).
- Section 27. Paragraph (a) of subsection (2) of section 338.250, Florida Statutes, is amended to read:
  - 338.250 Central Florida Beltway Mitigation.-

Page 123 of 191

(2) Environmental mitigation required as a result of construction of the beltway, or portions thereof, shall be satisfied in the following manner:

3199

3200

3201

3202

3203 3204

3205

3206

3207

3208

3209

3210

3211

32123213

3214

3215

3216

3217

3218

3219

3220 3221

3222

3223

3224

For those projects which the Department of Transportation is authorized to construct, funds for environmental mitigation shall be deposited in the Central Florida Beltway Trust Fund created within the department at the time bonds for the specific project are sold. If a road building authority other than the department is authorized to construct the project, funds for environmental mitigation shall be deposited in a mitigation fund account established in the construction fund for the bond issues. Said account shall be established at the time bond proceeds are deposited into the construction fund for the specific project. These funds shall be provided from bond proceeds, and the use of such funds from bond proceeds for mitigation shall be deemed a public purpose. The amount to be provided for mitigation for the Eastern Beltway in Seminole County shall be up to \$4 million, the amount to be provided for mitigation for the Western Beltway shall be up to \$30.5 million, the amount to be provided for mitigation for the Southern Connector shall be up to \$14.28 million, the amount to be provided for mitigation for the Turnpike/Southern Connector Interchange shall be up to \$1.46 million, and the amount to be provided for mitigation for the Southern Connector Extension shall be in proportion to the amount provided for the Southern Connector based upon the amount of wetlands displaced. To the

Page 124 of 191

extent allowed by law, the interest on said funds as earned, after deposit into the Central Florida Beltway Trust Fund, or in a mitigation fund account shall accrue and be paid to the agency responsible for the construction of the appropriate project. Where feasible, mitigation funds shall be used in coordination with funds from the Conservation and Recreation Lands Trust Fund, Save Our Rivers Land Acquisition Program, or from other appropriate sources.

Section 28. Subsection (4) of section 339.0801, Florida Statutes, is amended to read:

339.0801 Allocation of increased revenues derived from amendments to s. 319.32(5)(a) by ch. 2012-128.—Funds that result from increased revenues to the State Transportation Trust Fund

amendments to s. 319.32(5)(a) by ch. 2012-128.—Funds that result from increased revenues to the State Transportation Trust Fund derived from the amendments to s. 319.32(5)(a) made by this act must be used annually, first as set forth in subsection (1) and then as set forth in subsections (2)-(5), notwithstanding any other provision of law:

(4) Beginning in the 2013-2014 fiscal year and annually thereafter, \$10 million shall be allocated to the Small County Outreach Program, to be used as specified in s. 339.2818. These funds are in addition to the funds provided in s. 201.15(5)(a)2. 201.15(1)(c)1.b.

Section 29. Subsection (9) of section 339.55, Florida Statutes, is amended to read:

339.55 State-funded infrastructure bank.-

(9) Funds paid into the State Transportation Trust Fund

Page 125 of 191

pursuant to s.  $\underline{201.15(5)(a)}$   $\underline{201.15(1)(e)}$  for the purposes of the State Infrastructure Bank are hereby annually appropriated for expenditure to support that program.

Section 30. Subsection (5) of section 341.303, Florida Statutes, is amended to read:

341.303 Funding authorization and appropriations; eligibility and participation.—

- (5) FUND PARTICIPATION; FLORIDA RAIL ENTERPRISE. -
- (a) The department, through the Florida Rail Enterprise, is authorized to use funds provided under s.  $\underline{201.15(5)(a)4.}$   $\underline{201.15(1)(c)1.d.}$  to fund up to 50 percent of the nonfederal share of the costs of any eligible passenger rail capital improvement project.
- (b) The department, through the Florida Rail Enterprise, is authorized to use funds provided under s. 201.15(5)(a)4. 201.15(1)(c)1.d. to fund up to 100 percent of planning and development costs related to the provision of a passenger rail system, including, but not limited to, preliminary engineering, revenue studies, environmental impact studies, financial advisory services, engineering design, and other appropriate professional services.
- (c) The department, through the Florida Rail Enterprise, is authorized to use funds provided under s. 201.15(5)(a)4. 201.15(1)(c)1.d. to fund the high-speed rail system.
- (d) The department, through the Florida Rail Enterprise, is authorized to use funds provided under s. 201.15(5)(a)4.

Page 126 of 191

201.15(1)(c)1.d. to fund projects necessary to identify or address anticipated impacts of increased freight rail traffic resulting from the implementation of passenger rail systems as provided in s. 341.302(3)(b).

Section 31. Paragraph (b) of subsection (4) of section

Section 31. Paragraph (b) of subsection (4) of section 343.58, Florida Statutes, is amended to read:

343.58 County funding for the South Florida Regional Transportation Authority.—

- (4) Notwithstanding any other provision of law to the contrary and effective July 1, 2010, until as provided in paragraph (d), the department shall transfer annually from the State Transportation Trust Fund to the South Florida Regional Transportation Authority the amounts specified in subparagraph (a)1. or subparagraph (a)2.
- (b) Funding required by this subsection may not be provided from the funds dedicated to the Florida Rail Enterprise under s.  $201.15(5)(a)4\frac{201.15(1)(e)1.d}{a}$ .

Section 32. Subsection (4) of section 369.252, Florida Statutes, is amended to read:

- 369.252 Invasive plant control on public lands.—The Fish and Wildlife Conservation Commission shall establish a program to:
- (4) Use funds in the Invasive Plant Control Trust Fund as authorized by the Legislature for carrying out activities under this section on public lands. A minimum of 20 percent of the amount transferred from the Land Acquisition Trust Fund eredited

Page 127 of 191

to the Invasive Plant Control Trust Fund pursuant to s. 201.15(6) shall be used for the purpose of controlling nonnative, upland, invasive plant species on public lands.

Section 33. Paragraph (c) of subsection (8) of section 373.026, Florida Statutes, is amended to read:

373.026 General powers and duties of the department.—The department, or its successor agency, shall be responsible for the administration of this chapter at the state level. However, it is the policy of the state that, to the greatest extent possible, the department may enter into interagency or interlocal agreements with any other state agency, any water management district, or any local government conducting programs related to or materially affecting the water resources of the state. All such agreements shall be subject to the provisions of s. 373.046. In addition to its other powers and duties, the department shall, to the greatest extent possible:

(8)

3303l

3304

3305

3306

3307 3308

3309

3310 3311

3312

3313

3314 3315

3316

3317

3318

3319

3320

33213322

3323

3324

3325

3326

3327

3328

(c) Notwithstanding paragraph (b), the use of state funds for land purchases from willing sellers is authorized for projects within the South Florida Water Management District's approved 5-year plan of acquisition pursuant to s. 373.59 or within the South Florida Water Management District's approved Florida Forever water management district work plan pursuant to s. 373.199.

Section 34. Subsection (4) of section 373.089, Florida Statutes, is amended to read:

Page 128 of 191

373.089 Sale or exchange of lands, or interests or rights in lands.—The governing board of the district may sell lands, or interests or rights in lands, to which the district has acquired title or to which it may hereafter acquire title in the following manner:

(4) The governing board of a district may exchange lands, or interests or rights in lands, owned by, or lands, or interests or rights in lands, for which title is otherwise vested in, the district for other lands, or interests or rights in lands, within the state owned by any person. The governing board shall fix the terms and conditions of any such exchange and may pay or receive any sum of money that the board considers necessary to equalize the values of exchanged properties. Land, or interests or rights in land, acquired under s. 373.59, Florida Statutes 2014, may be exchanged only for lands, or interests or rights in lands, that otherwise meet the requirements of that section for acquisition.

Section 35. Paragraph (a) of subsection (5) of section 373.129, Florida Statutes, is amended to read:

373.129 Maintenance of actions.—The department, the governing board of any water management district, any local board, or a local government to which authority has been delegated pursuant to s. 373.103(8), is authorized to commence and maintain proper and necessary actions and proceedings in any court of competent jurisdiction for any of the following purposes:

Page 129 of 191

(5) To recover a civil penalty for each offense in an amount not to exceed \$10,000 per offense. Each date during which such violation occurs constitutes a separate offense.

- shall be retained by the water management district where the violation occurred deposited in the Water Management Lands Trust Fund established under s. 373.59 and used exclusively within that by the water management district that deposits the money into the fund. Any such civil penalty recovered after the expiration of such fund shall be deposited in the Ecosystem Management and Restoration Trust Fund and used exclusively within the water management district that deposits the money into the fund.
- Section 36. Subsection (5) of section 373.1391, Florida Statutes, is amended to read:

373.1391 Management of real property.-

- (5) The following additional uses of lands acquired pursuant to the Florida Forever program and other state-funded land purchase programs shall be authorized, upon a finding by the governing board, if they meet the criteria specified in paragraphs (a)-(e): water resource development projects, water supply development projects, stormwater management projects, linear facilities, and sustainable agriculture and forestry. Such additional uses are authorized where:
- (a) Not inconsistent with the management plan for such lands.  $\boldsymbol{\div}$

Page 130 of 191

(b) Compatible with the natural ecosystem and resource values of such lands  $\underline{\cdot}$  +

3381 3382

3383

3384

3385

3386 3387

3388

3389

3390

3391 3392

3393

33943395

3396

3397

3398<sup>1</sup>

3400 3401

3402

3403

3404

3405

3406

- (c) The proposed use is appropriately located on such lands and where due consideration is given to the use of other available lands.  $\boldsymbol{\div}$
- (d) The using entity reasonably compensates the titleholder for such use based upon an appropriate measure of value. + and
  - (e) The use is consistent with the public interest.

A decision by the governing board pursuant to this subsection shall be given a presumption of correctness. Moneys received from the use of state lands pursuant to this subsection shall be returned to the lead managing agency in accordance with the provisions of s. 373.59.

Section 37. Paragraph (i) of subsection (4) and paragraph (c) of subsection (7) of section 373.199, Florida Statutes, are amended to read:

373.199 Florida Forever Water Management District Work Plan.—

- (4) The list submitted by the districts shall include, where applicable, the following information for each project:
- (i) Numeric performance measures for each project. Each performance measure shall include a baseline measurement, which is the current situation; a performance standard, which water management district staff anticipates the project will achieve;

Page 131 of 191

and the performance measurement itself, which should reflect the incremental improvements the project accomplishes towards achieving the performance standard. These measures shall reflect the relevant goals detailed in s. 259.105(4), Florida Statutes 2014.

- (7) By June 1, 2001, each district shall file with the President of the Senate, the Speaker of the House of Representatives, and the Secretary of Environmental Protection the initial 5-year work plan as required under subsection (2). By March 1 of each year thereafter, as part of the consolidated annual report required by s. 373.036(7), each district shall report on acquisitions completed during the year together with modifications or additions to its 5-year work plan. Included in the report shall be:
- (c) The progress of funding, staffing, and resource management of every project funded pursuant to s. <u>259.101(3)</u>, <u>Florida Statutes 2014 <del>259.101</del></u>, s. 259.105, or s. <u>373.59(1)</u>, <u>Florida Statutes 2014</u>, <del>373.59</del> for which the district is responsible.

The secretary shall submit the report referenced in this subsection to the Board of Trustees of the Internal Improvement Trust Fund together with the Acquisition and Restoration Council's project list as required under s. 259.105.

Section 38 Subsection (7) of section 373.430 Florida

3431 Section 38. Subsection (7) of section 373.430, Florida 3432 Statutes, is amended to read:

Page 132 of 191

3433

3434

3435°

3437

3438

3439

3440

3441

3442

3443

3444 3445

3446

3447

3448

3449

3450

3451

3452

3453

3454

3455

3456

3457

3458

373.430 Prohibitions, violation, penalty, intent. All moneys recovered under the provisions of this section shall be allocated to the use of the water management district, the department, or the local government, whichever undertook and maintained the enforcement action. All monetary penalties and damages recovered by the department or the state under the provisions of this section shall be deposited into in the Water Quality Assurance Ecosystem Management and Restoration Trust Fund. All monetary penalties and damages recovered pursuant to this section by a water management district shall be retained deposited in the Water Management Lands Trust Fund established under s. 373.59 and used exclusively within the territory of the water management district that collected which deposits the money into the fund. Any such monetary penalties and damages recovered after the expiration of such fund shall be deposited in the Ecosystem Management and Restoration Trust Fund and used exclusively within the territory of the water management district which deposits the money into the fund. All monetary penalties and damages recovered pursuant to this subsection by a local government to which authority has been delegated pursuant to s. 373.103(8) shall be used to enhance surface water improvement or pollution control activities. Section 39. Subsections (3) through (6) of section 373.459, Florida Statutes, are amended to read: 373.459 Funds for surface water improvement and management.-

Page 133 of 191

shall be used for the deposit of funds appropriated by the Legislature for the purposes of ss. 373.451-373.4595. The department shall administer all funds appropriated to or received for surface water improvement and management activities. Expenditure of the moneys shall be limited to the costs of detailed planning and plan and program implementation for priority surface water bodies. Moneys may from the fund shall not be expended for planning for, or construction or expansion of, treatment facilities for domestic or industrial waste disposal.

- (4) The department shall authorize the release of money from the fund in accordance with the provisions of s. 373.501(2) and procedures in s. 373.59(4) and (5).
- (5) Moneys in the fund which are not needed to meet current obligations incurred under this section shall be transferred to the State Board of Administration, to the credit of the trust fund, to be invested in the manner provided by law. Interest received on such investments shall be credited to the trust fund.

(5) (6) The match requirement of subsection (2) shall not apply to the Suwannee River Water Management District, the Northwest Florida Water Management District, or a financially disadvantaged small local government as defined in former s. 403.885(3).

Section 40. Paragraph (a) of subsection (3) of section

Page 134 of 191

3485 373.4592, Florida Statutes, is amended to read:

373.4592 Everglades improvement and management.-

(3) EVERGLADES LONG-TERM PLAN.-

3486

3487

3488

3489 3490

3491

3492

3493

3494

3495

3496

3497

3498

3499

3500

3501

3502

3503

3504

3505

3506

3507

3508 3509

3510

The Legislature finds that the Everglades Program required by this section establishes more extensive and comprehensive requirements for surface water improvement and management within the Everglades than the SWIM plan requirements provided in ss. 373.451 and 373.453. In order to avoid duplicative requirements, and in order to conserve the resources available to the district, the SWIM plan requirements of those sections shall not apply to the Everglades Protection Area and the EAA during the term of the Everglades Program, and the district will neither propose, nor take final agency action on, any Everglades SWIM plan for those areas until the Everglades Program is fully implemented. Funds identified under s. 259.101(3)(b), Florida Statutes 2014, may be used for acquisition of lands necessary to implement the Everglades Construction Project, to the extent these funds are identified in the Statement of Principles of July 1993. The district's actions in implementing the Everglades Construction Project relating to the responsibilities of the EAA and C-139 Basin for funding and water quality compliance in the EAA and the Everglades Protection Area shall be governed by this section. Other strategies or activities in the March 1992 Everglades SWIM plan may be implemented if otherwise authorized by law.

Page 135 of 191

Section 41. Paragraphs (g) through (j) of subsection (4)

3511 of section 373.45926, Florida Statutes, are amended to read: 3512 373.45926 Everglades Trust Fund; allocation of revenues 3513 and expenditure of funds for conservation and protection of 3514 natural resources and abatement of water pollution.-3515 The following funds shall be deposited into the 3516 Everglades Trust Fund specifically for the implementation of the 3517 Everglades Forever Act. 3518 (g) Preservation 2000 funds for acquisition of lands 3519 necessary for implementation of the Everglades Forever Act-as 3520 prescribed in an annual appropriation. 3521 (q) (h) Any additional funds specifically appropriated by 3522 the Legislature for this purpose. 3523 (h) (i) Gifts designated for implementation of the 3524 Everglades Forever Act from individuals, corporations, and other 3525 entities. 3526 (i) (j) Any additional funds that become available for this 3527 purpose from any other source. 3528 Section 42. Paragraph (a) of subsection (6) of section 3529 373.470, Florida Statutes, is amended to read: 3530 373.470 Everglades restoration. 3531 DISTRIBUTIONS FROM SAVE OUR EVERGLADES TRUST FUND.-

(a) Except as provided in paragraphs (d) and (e) and for funds appropriated for debt service, the department shall

distribute funds in the Save Our Everglades Trust Fund to the district in accordance with a legislative appropriation and s.

373.026(8)(b) and (c). Distribution of funds to the district

Page 136 of 191

CODING: Words stricken are deletions; words underlined are additions.

3532

3533

3534

3535

3536

from the Save Our Everglades Trust Fund shall be equally matched by the cumulative contributions from the district by fiscal year 2019-2020 by providing funding or credits toward project components. The dollar value of in-kind project design and construction work by the district in furtherance of the comprehensive plan and existing interest in public lands needed for a project component are credits towards the district's contributions.

Section 43. Subsection (2) of section 373.584, Florida Statutes, is amended to read:

373.584 Revenue bonds.-

Management Lands Trust Fund as provided in s. 373.59 or any other revenues of the district may be pledged to the payment of such revenue bonds; however, the ad valorem taxing powers of the district may not be pledged to the payment of such revenue bonds without prior compliance with the requirements of the State Constitution as to the affirmative vote of the electors of the district and with the requirements of s. 373.563, and bonds payable from the Water Management Lands Trust Fund shall be issued solely for the purposes set forth in s. 373.59. Revenue bonds and notes shall be, and shall be deemed to be, for all purposes, negotiable instruments, subject only to the provisions of the revenue bonds and notes for registration. The powers and authority of districts to issue revenue bonds, including, but not limited to, bonds to finance a stormwater management system

Page 137 of 191

3563 l

3565 l

as defined by s. 373.403, and to enter into contracts incidental thereto, and to do all things necessary and desirable in connection with the issuance of revenue bonds, shall be coextensive with the powers and authority of municipalities to issue bonds under state law. The provisions of this section constitute full and complete authority for the issuance of revenue bonds and shall be liberally construed to effectuate its purpose.

Section 44. Section 373.59, Florida Statutes, is amended to read:

373.59 Payment in lieu of taxes for lands acquired for water management district purposes Water Management Lands Trust Fund.

Environmental Protection the Water Management Lands Trust Fund to be used as a nonlapsing fund for the purposes of this section. The moneys in this fund are hereby continually appropriated for the purposes of land acquisition, management, maintenance, capital improvements of land titled to the districts, payments in lieu of taxes, debt service on bonds issued prior to July 1, 1999, debt service on bonds issued on or after July 1, 1999, which are issued to refund bonds issued before July 1, 1999, preacquisition costs associated with land purchases, and the department's costs of administration of the fund. No refunding bonds may be issued which mature after the final maturity date of the bonds being refunded or which provide

Page 138 of 191

for higher debt service in any year than is payable on such bonds as of February 1, 2009. The department's costs of administration shall be charged proportionally against each district's allocation using the formula provided in subsection (8). Capital improvements shall include, but need not be limited to, perimeter fencing, signs, firelanes, control of invasive exotic species, controlled burning, habitat inventory and restoration, law enforcement, access roads and trails, and minimal public accommodations, such as primitive campsites, garbage receptacles, and toilets. The moneys in the fund may also be appropriated to supplement operational expenditures at the Northwest Florida Water Management District and the Suwannee River Water Management District, with such appropriations allocated prior to the allocations set out in subsection (8) to the five water management districts.

(2) Until the Preservation 2000 Program is concluded, each district shall file with the Legislature and the Secretary of Environmental Protection a report of acquisition activity, by January 15 of each year, together with modifications or additions to its 5-year plan of acquisition. Included in the report shall be an identification of those lands which require a full fee simple interest to achieve water management goals and those lands which can be acquired using alternatives to fee simple acquisition techniques and still achieve such goals. In their evaluation of which lands would be appropriate for acquisition through alternatives to fee simple, district staff

Page 139 of 191

3615

3616

3617 3618

3619

3620

3621

3622

3623

3624

3625

3626

3627

3628

3629

3630

3631

3632

3633

3634

3635

3636

3637

3638

3639

3640

shall consider criteria including, but not limited to, acquisition costs, the net present value of future land management costs, the net present value of ad valorem revenue loss to the local government, and the potential for revenue generated from activities compatible with acquisition objectives. The report shall also include a description of land management activity. However, no acquisition of lands shall occur without a public hearing similar to those held pursuant to the provisions set forth in s. 120.54. In the annual update of its 5-year plan for acquisition, each district shall identify lands needed to protect or recharge groundwater and shall establish a plan for their acquisition as necessary to protect potable water supplies. Lands which serve to protect or recharge groundwater identified pursuant to this paragraph shall also serve to protect other valuable natural resources or provide space for natural resource based recreation. Once all Preservation 2000 funds allocated to the water management districts have been expended or committed, this subsection shall be repealed. (3) Each district shall remove the property of an unwilling seller from its plan of acquisition at the next scheduled update of the plan, if in receipt of a request to do so by the property owner. This subsection shall be repealed at the conclusion of the Preservation 2000 program. (4) The Secretary of Environmental Protection shall release moneys from the Water Management Lands Trust Fund to a

Page 140 of 191

district for preacquisition costs within 30 days after receipt of a resolution adopted by the district's governing board which identifies and justifies any such preacquisition costs necessary for the purchase of any lands listed in the district's 5-year plan. The district shall return to the department any funds not used for the purposes stated in the resolution, and the department shall deposit the unused funds into the Water Management Lands Trust Fund.

(5) The Secretary of Environmental Protection shall release to the districts moneys for management, maintenance, and capital improvements following receipt of a resolution and request adopted by the governing board which specifies the designated managing agency, specific management activities, public use, estimated annual operating costs, and other acceptable documentation to justify release of moneys.

(6)—If a district issues revenue bonds or notes under s. 373.584 prior to July 1, 1999, the district may pledge its share of the moneys in the Water Management Lands Trust Fund as security for such bonds or notes. The Department of Environmental Protection shall pay moneys from the trust fund to a district or its designee sufficient to pay the debt service, as it becomes due, on the outstanding bonds and notes of the district; however, such payments shall not exceed the district's cumulative portion of the trust fund. However, any moneys remaining after payment of the amount due on the debt service shall be released to the district pursuant to subsection (5).

Page 141 of 191

3667

3668

3669

3670

3671

3672

3673

3674

3675

3676 3677

3678

3679

3680

3681

3682

3683

3684

3685

3686 3687

3688

3689

3690

3691

3692

(7) Any unused portion of a district's share of the fund shall accumulate in the trust fund to the credit of that district. Interest earned on such portion shall also accumulate to the credit of that district to be used for management, maintenance, and capital improvements as provided in this section. The total moneys over the life of the fund available to any district under this section shall not be reduced except by resolution of the district governing board stating that the need for the moneys no longer exists. Any water management district with fund balances in the Water Management Lands Trust Fund as of March 1, 1999, may expend those funds for land acquisitions pursuant to s. 373.139, or for the purpose specified in this subsection. (8) Moneys from the Water Management Lands Trust Fund shall be allocated as follows: (a) Beginning with the 2009-2010 fiscal year, thirty percent shall be used first to pay debt service on bonds issued before February 1, 2009, by the South Florida Water Management

(a) Beginning with the 2009-2010 fiscal year, thirty percent shall be used first to pay debt service on bonds issued before February 1, 2009, by the South Florida Water Management District which are secured by revenues provided by this section or to fund debt service reserve funds, rebate obligations, or other amounts payable with respect to such bonds, then to transfer \$3,000,000 to the credit of the General Revenue Fund in each fiscal year, and lastly to distribute the remainder to the South Florida Water Management District.

(b) Beginning with the 2009-2010 fiscal year, twenty-five percent shall be used first to transfer \$2,500,000 to the credit

Page 142 of 191

of the General Revenue Fund in each fiscal year and then to
distribute the remainder to the Southwest Florida Water

Management District.

(c) Beginning with the 2009-2010 fiscal year, twenty-five

percent shall be used first to pay debt service on bonds issued before February 1, 2009, by the St. Johns River Water Management District which are secured by revenues provided by this section or to fund debt service reserve funds, rebate obligations, or other amounts payable with respect to such bonds, then to transfer \$2,500,000 to the credit of the General Revenue Fund in each fiscal year, and to distribute the remainder to the St. Johns River Water Management District.

(d) Ten percent to the Suwannee River Water Management

(e) Ten percent to the Northwest-Florida Water Management
District.

(9) Moneys in the fund not needed to meet current obligations incurred under this section shall be transferred to the State Board of Administration, to the credit of the fund, to be invested in the manner provided by law. Interest received on such investments shall be credited to the fund.

(1)(10)(a) Beginning July 1, 1999, funds not more than one-fourth of the funds provided for in subsections (1) and (8) in any year shall be reserved annually by a governing board, during the development of its annual operating budget, for payments in lieu of taxes for all actual ad valorem tax losses

Page 143 of 191

incurred as a result of all governing board acquisitions for water management district purposes. Reserved funds not used for payments in lieu of taxes in any year shall revert to the Water Management Lands Trust Fund to be used in accordance with the provisions of this section.

(2) (b) Payment in lieu of taxes shall be available:

(a) 1. To all counties that have a population of 150,000 or fewer. Population levels shall be determined pursuant to s. 186.901. The population estimates published April 1 and used in the revenue-sharing formula pursuant to s. 186.901 shall be used to determine eligibility under this subsection and shall apply to payments made for the subsequent fiscal year.

 $\underline{\text{(b)}_{2}}$ . To all local governments located in eligible counties and whose lands are bought and taken off the tax rolls.

For properties acquired after January 1, 2000, in the event that such properties otherwise eligible for payment in lieu of taxes under this subsection are leased or reserved and remain subject to ad valorem taxes, payments in lieu of taxes shall commence or recommence upon the expiration or termination of the lease or reservation. If the lease is terminated for only a portion of the lands at any time, the annual payments shall be made for that portion only commencing the year after such termination, without limiting the requirement that annual payments shall be made on the remaining portion or portions of the land as the lease on each expires. For the purposes of this subsection,

Page 144 of 191

"local government" includes municipalities and the county school board.

- (3)(e) If sufficient funds are unavailable in any year to make full payments to all qualifying counties and local governments, such counties and local governments shall receive a pro rata share of the moneys available.
- (4)(d) The payment amount shall be based on the average amount of actual ad valorem taxes paid on the property for the 3 years preceding acquisition. Applications for payment in lieu of taxes shall be made no later than May 31 of the year for which payment is sought. No payment in lieu of taxes shall be made for properties which were exempt from ad valorem taxation for the year immediately preceding acquisition.
- (5) (e) If property that was subject to ad valorem taxation was acquired by a tax-exempt entity for ultimate conveyance to the state under this chapter, payment in lieu of taxes shall be made for such property based upon the average amount of ad valorem taxes paid on the property for the 3 years prior to its being removed from the tax rolls. The water management districts shall certify to the Department of Revenue those properties that may be eligible under this provision. Once eligibility has been established, that governmental entity shall receive annual payments for each tax loss until the qualifying governmental entity exceeds the population threshold pursuant to subsection (2) paragraph (b).
  - (6) (f) Payment in lieu of taxes pursuant to this Page 145 of 191

subsection shall be made annually to qualifying counties and local governments after certification by the Department of Revenue that the amounts applied for are reasonably appropriate, based on the amount of actual ad valorem taxes paid on the eligible property, and after the water management districts have provided supporting documents to the Chief Financial Officer and have requested that payment be made in accordance with the requirements of this section. With the assistance of the local government requesting payment in lieu of taxes, the water management district that acquired the land is responsible for preparing and submitting application requests for payment to the Department of Revenue for certification.

- (7) If a water management district has made a payment in lieu of taxes to a governmental entity and subsequently suspended payment, beginning July 1, 2009, the water management district shall reinstate appropriate payments and continue the payments for as long as the county population remains below the population threshold pursuant to paragraph (2)(a). This subsection does not authorize or provide for payments in arrears.
- (8) (g) If a water management district conveys to a county or local government title to any land owned by the district, any payments in lieu of taxes on the land made to the county or local government shall be discontinued as of the date of the conveyance.
  - (11) Notwithstanding any provision of this section to the Page 146 of 191

contrary, the governing board of a water management district may request, and the Secretary of Environmental Protection shall release upon such request, moneys allocated to the districts pursuant to subsection (8) for purposes consistent with the provisions of s. 373.709, s. 373.705, s. 373.139, or ss. 373.451-373.4595 and for legislatively authorized land acquisition and water restoration initiatives. No funds may be used pursuant to this subsection until necessary debt service obligations, requirements for payments in lieu of taxes, and land management obligations that may be required by this chapter are provided for.

- (12) Notwithstanding subsection (8), and for the 2014-2015 fiscal year only, the moneys from the Water-Management Lands

  Trust Fund are allocated as follows:
- (a) An amount necessary to pay debt service on bonds issued before February 1, 2009, by the South Florida Water Management District and the St. Johns River Water Management District, which are secured by revenues provided pursuant to this section, or to fund debt service reserve funds, rebate obligations, or other amounts payable with respect to such bonds.
- (b) Eight million dollars to be transferred to the General Revenue Fund.
- (c) Seven million seven hundred thousand dollars to be transferred to the Save Our Everglades Trust Fund to support Everglades restoration projects included in the final report of

Page 147 of 191

the Select Committee on Indian River Lagoon and Lake Okeechobee Basin, dated November 8, 2013.

(d) Any remaining funds to be provided in accordance with the General Appropriations Act.

## This subsection expires July 1, 2015.

Section 45. Subsection (8) of section 373.703, Florida Statutes, is amended to read:

373.703 Water production; general powers and duties.—In the performance of, and in conjunction with, its other powers and duties, the governing board of a water management district existing pursuant to this chapter:

(8) In addition to the power to issue revenue bonds pursuant to s. 373.584, may issue revenue bonds for the purposes of paying the costs and expenses incurred in carrying out the purposes of this chapter or refunding obligations of the district issued pursuant to this section. Such revenue bonds shall be secured by, and be payable from, revenues derived from the operation, lease, or use of its water production and transmission facilities and other water-related facilities and from the sale of water or services relating thereto. Such revenue bonds may not be secured by, or be payable from, moneys derived by the district from the Water Management Lands Trust Fund or from ad valorem taxes received by the district or from moneys appropriated by the Legislature, unless otherwise specifically authorized by the Legislature. All provisions of s.

Page 148 of 191

373.584 relating to the issuance of revenue bonds which are not inconsistent with this section shall apply to the issuance of revenue bonds pursuant to this section. The district may also issue bond anticipation notes in accordance with the provisions of s. 373.584.

Section 46. Subsection (8) of section 375.031, Florida Statutes, is amended to read:

375.031 Acquisition of land; procedures.-

3849

3850

3851

3852

3853

3854

3855

3856

3857

3858

3859

3860

3861 3862

3863

3864

3865

3866

3867

3868

3869

3870

3871

3872

3873

3874

The department may, if it deems it desirable and in the best interest of the program, request the board of trustees to sell or otherwise dispose of any lands or water storage areas acquired under this act. The board of trustees, when so requested, shall offer the lands or water storage areas, on such terms as the department may determine, first to other state agencies and then, if still available, to the county or municipality in which the lands or water storage areas lie. If not acquired by another state agency or local governmental body for beneficial public purposes, the lands or water storage areas shall then be offered by the board of trustees at public sale, after first giving notice of such sale by publication in a newspaper published in the county or counties in which such lands or water storage areas lie not less than once a week for 3 consecutive weeks. All proceeds from the sale or disposition of any lands or water storage areas pursuant to this section shall be deposited into  $\frac{1}{2}$  the appropriate trust fund pursuant to s. 253.034(6)(k), (1), or (m) Land Acquisition Trust Fund.

Page 149 of 191

Section 47. Section 375.041, Florida Statutes, is amended to read:

375.041 Land Acquisition Trust Fund.-

3875

3876

3877

3878

3879 3880

3881

3882

3883

3884 3885

3886

3887

3888

3889

3890

3891

3892

3893

3894

3895

3896

3897

3898

3899

3900

There is created a Land Acquisition Trust Fund within the Department of Environmental Protection to implement the provisions prescribed in s. 28, Art. X of the State Constitution facilitate and expedite the acquisition of land, water areas, and related resources required to accomplish the purposes of this act. The Land Acquisition Trust Fund shall be held and administered by the department. The Land Acquisition Trust Fund shall continue for as long as bonds are outstanding pursuant to s. 215.618 or s. 215.619, or any bonds secured on a parity basis with such bonds, or until the requirements of s. 28, Art. X of the State Constitution expire, whichever is later. All moneys and revenue from the operation, management, sale, lease, or other disposition of land, water areas, related resources, and the facilities thereon acquired or constructed under this act shall be deposited in or credited to the Land Acquisition Trust Fund. Moneys accruing to any agency for the purposes enumerated in this act may be deposited in this fund. There shall also be deposited into the Land Acquisition Trust Fund other moneys as authorized by appropriate act of the Legislature. All moneys so deposited into the Land Acquisition Trust Fund shall be trust funds for the uses and purposes herein set forth, within the meaning of s. 215.32(1)(b); and such moneys shall not become or be commingled with the General Revenue Fund of the state, as

Page 150 of 191

3901 defined by s. 215.32(1)(a).

- (2) Revenue from the sale or other disposition of land shall be deposited into the appropriate trust fund pursuant to s. 253.034(6)(k), (1), or (m). All moneys and revenue from the operation, management, or lease of land, water areas, related resources, and the facilities thereon acquired or constructed under this chapter and chapter 380 shall be deposited into or credited to the Internal Improvement Trust Fund.
- (3) Moneys from the Land Acquisition Trust Fund shall be allocated as follows:
- (a) The amounts necessary to pay debt service or to fund debt service reserve funds, rebate obligations, or other amounts payable with respect to Florida Forever bonds issued under s. 215.618, and Everglades restoration bonds issued under s. 215.619, shall first be applied as provided in s. 201.15(3)(a) and (b).
- (b) The amount necessary to pay debt service on bonds issued before February 1, 2009, by the South Florida Water

  Management District and the St. Johns River Water Management

  District, which are secured by revenues provided pursuant to s.

  373.59, Florida Statutes 2014, or necessary to fund debt service reserve funds, rebate obligations, or other amounts payable with respect to such bonds. This paragraph expires July 1, 2016.
- (c) Thirty-two million dollars to be distributed to the South Florida Water Management District for the Long-Term Plan as defined in s. 373.4592(2). This paragraph expires July 1,

Page 151 of 191

3927 2024.

- (d) Any remaining funds to be provided in accordance with the General Appropriations Act.
- designated in subsection (1) shall be transferred pursuant to nonoperating budget authority under s. 216.181(12). Agencies must maintain the integrity of such moneys being transferred. Any transferred moneys available from reversions or reductions of budget authority in the other agencies shall be transferred back to the Land Acquisition Trust Fund in the Department of Environmental Protection within 15 days after such reversion or reduction and be available for future appropriation pursuant to s. 28, Art. X of the State Constitution.
- (2) The moneys on deposit in the Land-Acquisition Trust Fund shall be first applied to pay the rentals due under lease-purchase agreements or to meet debt service requirements of revenue bonds issued pursuant to s. 375.051; provided, however, that debt service on Save Our Coast bonds shall not be paid from moneys transferred to the Land Acquisition Trust-Fund pursuant to s. 259.032(2)(b).
- (3) (a) Any moneys in the Land Acquisition Trust Fund which are not pledged for rentals or debt service as provided in subsection (2) may be expended from time to time to acquire land, water areas, and related resources and to construct, improve, enlarge, extend, operate, and maintain capital improvements and facilities in accordance with the plan.

Page 152 of 191

(b) In addition to the uses allowed under paragraph (a), for the 2014-2015 fiscal year, moneys in the Land Acquisition

Trust Fund may be transferred to support the Total Maximum Daily

Loads Program as provided in the General Appropriations Act.

This paragraph expires July-1, 2015.

- Acquisition Trust Fund may be transferred to the Save Our Everglades Trust Fund to support Everglades restoration projects included in the final report of the Select Committee on Indian River Lagoon and Lake Okeechobee Basin, dated November 8, 2013, and to the Florida Forever Trust Fund for the Florida Forever program pursuant to nonoperating budget authority under s. 216.181(12). This paragraph expires July 1, 2015.
- (4) The department may disburse moneys in the Land
  Acquisition Trust Fund to pay all necessary expenses to carry
  out the purposes of this act. The department shall disburse
  moneys from the Land Acquisition Trust Fund to the Fish and
  Wildlife Conservation Commission for the purpose of funding law
  enforcement services on state lands.
- (5) When the Legislature has authorized the Department of Environmental Protection to condemn a specific parcel of land and such parcel already has been approved for acquisition through the fund, the land may be acquired in accordance with the provisions of chapter 73 or chapter 74, and the fund may be used to pay the condemnation award and all costs, including a reasonable attorney fees attorney's fee, associated with

Page 153 of 191

979	condemnation.
980	Section 48. Subsection (2) of section 375.044, Florida
981	Statutes, is amended to read:
982	375.044 Land Acquisition Trust Fund budget request
983	(2) The legislative budget request shall be submitted to
984	the Executive Office of the Governor and the Legislature in
985	conjunction with the provisions of ss. 216.023, 216.031, and
986	216.043. The 10-year request shall include, but shall not be
987	limited to:
988	(a) A 10-year annual cash-flow analysis of the Land
3989	Acquisition Trust Fund.
3990	(b) The requested schedule of the agency for issuance of
991	Save Our Coasts bonds.
3992	(b) (e) Forecasts of anticipated revenues to the Land
3993	Acquisition Trust Fund.
3994	(c) (d) The estimate of the agency of Land Acquisition
995	Trust Fund encumbrances and commitments for each year and the
3996	corresponding estimates of expenditures.
3997	Section 49. Subsection (1) and paragraph (c) of subsection
3998	(2) of section 375.075, Florida Statutes, are amended to read:
3999	375.075 Outdoor recreation; financial assistance to local
000	governments
001	(1) The Department of Environmental Protection is
002	authorized to establish the Florida Recreation Development
1003	Assistance Program to provide grants subject to legislative

Page 154 of 191

appropriation to qualified local governmental entities to

acquire or develop land for public outdoor recreation purposes. To the extent not needed for debt service on bonds issued pursuant to s. 375.051, each year the department shall develop and plan a program which shall be based upon funding of not less than 5 percent of the money credited to the Land Acquisition Trust Fund pursuant to s. 201.15(2) and (3) in that year. The department shall develop and plan a program that must which shall be based upon the cumulative total funding appropriated by the Legislature for such purpose provided from this section and from the Florida Forever Trust Fund pursuant to s. 259.105(3)(d).

(2)

(c) Funds may not be released under No release of funds from the Land Acquisition Trust Fund, or from the Florida

Forever Trust Fund beginning in fiscal year 2001-2002, for this program may be made for these public recreation projects until the projects have been selected through the competitive selection process provided for in this section.

Section 50. Section 376.11, Florida Statutes, is amended to read:

376.11 Florida Coastal Protection Trust Fund.-

(1) The purpose of this section is to provide a mechanism to have financial resources immediately available for prevention of, and cleanup and rehabilitation after, a pollutant discharge, to prevent further damage by the pollutant, and to pay for damages. It is the legislative intent that this section be

Page 155 of 191

liberally construed to effect the purposes set forth, such interpretation being especially imperative in light of the danger to the environment and resources.

- established, to be used by the department and the Fish and Wildlife Conservation Commission as a nonlapsing revolving fund for carrying out the purposes of ss. 376.011-376.21. To this fund shall be credited all registration fees, penalties, judgments, damages recovered pursuant to s. 376.121, other fees and charges related to ss. 376.011-376.21, and the excise tax revenues levied, collected, and credited pursuant to ss. 206.9935(1) and 206.9945(1)(a). Charges against the fund shall be in accordance with this section.
- (3) Moneys in the fund that are not needed currently to meet the obligations of the department in the exercise of its responsibilities under ss. 376.011-376.21 shall be deposited with the Chief Financial Officer to the credit of the fund and may be invested in such manner as is provided for by statute. Interest received on such investment shall be credited to the fund, except as otherwise specified herein.
- (4) Charges against the fund shall be in accordance with this section.
- (5) The following moneys shall be deposited into the Florida Coastal Protection Trust Fund:
- (a) All registration fees, penalties, judgments, damages recovered pursuant to s. 376.161, other fees and charges related

Page 156 of 191

to ss. 376.011-376.21, and the excise tax revenues levied, collected, and credited pursuant to ss. 206.9935(1) and 206.9945(1)(a).

4060

4061

4062

4063

4064

4065

4066 4067

4068

4069

4070

4071

4072

4073

4074

4075

4076 4077

4078

4079

- (b) Proceeds from fines and awards of damages pursuant to s. 161.054.
  - (c) Funds from other sources otherwise specified by law.
- $\underline{(6)}$  (4) Moneys in the Florida Coastal Protection Trust Fund  $\underline{\text{may shall}}$  be  $\underline{\text{used disbursed}}$  for the following  $\underline{\text{purposes and no}}$  others:
- (a) Administrative expenses, personnel expenses, and equipment costs of the department and the Fish and Wildlife Conservation Commission related to the enforcement of ss. 376.011-376.21.
- (b) All costs involved in the prevention and abatement of pollution related to the discharge of pollutants covered by ss. 376.011-376.21 and the abatement of other potential pollution hazards as authorized herein.
- (c) All costs and expenses of the cleanup, restoration, and rehabilitation of waterfowl, wildlife, and all other natural resources damaged by the discharge of pollutants, including the costs of assessing and recovering damages to natural resources, whether performed or authorized by the department or any other state or local agency.
- (d) All provable costs and damages which are the proximate results of the discharge of pollutants covered by ss. 376.011-

Page 157 of 191

(e) Loans to the Inland Protection Trust Fund created in s. 376.3071.

- (f) The interest earned from investments of the balance in the Florida Coastal Protection Trust Fund shall be used for funding the administrative expenses, personnel expenses, and equipment costs of the department relating to the enforcement of ss. 376.011-376.21.
- (g) The funding of a grant program to local governments, pursuant to s. 376.15(3)(d) and (e), for the removal of derelict vessels from the public waters of the state.
- (h) The department may spend up to \$1 million per year from the principal of the fund to acquire, design, train, and maintain emergency cleanup response teams and equipment located at appropriate ports throughout the state for the purpose of cleaning oil and other toxic materials from coastal waters. When the teams and equipment are not needed for these purposes they may be used for any other valid purpose of the department.
- (i) To provide a temporary transfer of funds in an amount not to exceed \$10 million to the Minerals Trust Fund as set forth in s. 376.40.
  - (j) Funding for marine law enforcement.
  - (k) Carrying out the purposes of ss. 376.011-376.21.
- (7) (5) Any interest in lands acquired using moneys in the Florida Coastal Protection Trust Fund shall be held by the Trustees of the Internal Improvement Trust Fund, and such lands shall be acquired pursuant to the procedures set forth in s.

Page 158 of 191

4109 253.025.

(8)(6) The department shall recover to the use of the fund from the person or persons causing the discharge or from the Federal Government, jointly and severally, all sums owed or expended from the fund, pursuant to s. 376.123(10), except that recoveries resulting from damage due to a discharge of a pollutant or other similar disaster shall be apportioned between the Florida Coastal Protection Trust Fund and the General Revenue Fund so as to repay the full costs to the General Revenue Fund of any sums disbursed therefrom as a result of such disaster. Requests for reimbursement to the fund for the above costs, if not paid within 30 days of demand, shall be turned over to the Department of Legal Affairs for collection.

Section 51. Subsection (8) of section 376.123, Florida Statutes, is amended to read:

376.123 Claims against the Florida Coastal Protection Trust Fund.—

(8) If a person chooses to make a claim against the fund and accepts payment from, or a judgment against, the fund, then the department shall be subrogated to any cause of action that the claimant may have had, to the extent of such payment or judgment, and shall diligently pursue recovery on that cause of action pursuant to subsection (10) and s.  $\underline{376.11(8)}$   $\underline{376.11(6)}$ . In any such action, the amount of damages shall be proved by the department by submitting to the court a written report of the amounts paid or owed from the fund to claimants. Such written

Page 159 of 191

report shall be admissible as evidence, and the amounts paid from or owed by the fund to the claimants stated therein shall be irrebuttably presumed to be the amount of damages.

Section 52. Subsection (4) of section 376.307, Florida Statutes, is amended, paragraphs (g) through (l) are added to subsection (1), and subsection (8) is added to that section, to read:

376.307 Water Quality Assurance Trust Fund.-

- (1) The Water Quality Assurance Trust Fund is intended to serve as a broad-based fund for use in responding to incidents of contamination that pose a serious danger to the quality of groundwater and surface water resources or otherwise pose a serious danger to the public health, safety, or welfare. Moneys in this fund may be used:
- (g) For detailed planning for and implementation of programs for the management and restoration of ecosystems.
- (h) For development and implementation of surface water improvement and management plans and programs under ss. 373.451-373.4595.
- (i) For activities to restore polluted water areas of the state, as defined by the department, to their condition before pollution occurred or to otherwise enhance pollution control activities.
- 4158 (j) For activities by the department to recover moneys as
  4159 a result of actions against any person for a violation of
  4160 chapter 373.

Page 160 of 191

4161	(k) For activities authorized for the implementation of
4162	Leah Schad Memorial Ocean Outfall Program pursuant to s.
4163	403.086(9).
4164	(1) For funding activities to restore or rehabilitate
4165	injured or destroyed coral reefs.
4166	(4) The trust fund shall be funded as follows:
4167	(a) An annual transfer of interest funds from the Florida
4168	Coastal Protection Trust Fund pursuant to s. 376.11(6)(f)
4169	<del>376.11(4)(f)</del> .
4170	(b) All excise taxes levied, collected, and credited to
4171	the Water Quality Assurance Trust Fund in accordance with the
4172	provisions of ss. 206.9935(2) and 206.9945(1)(b).
4173	(c) All penalties, judgments, recoveries, reimbursements,
4174	and other fees and charges related to the enforcement of ss.
4175	376.30-376.317, other than penalties, judgments, and other fees
4176	and charges related to the enforcement of ss. 376.3071 and
4177	376.3073.
4178	(d) The fee on the retail sale of lead-acid batteries
4179	credited to the Water Quality Assurance Trust Fund under s.
4180	403.7185.
4181	(e) All penalties, judgments, recoveries, reimbursements,
4182	loans, and other fees and charges collected under s. 376.3078;
4183	tax revenues levied, collected, and credited under ss. 376.70
4184	and 376.75; and registration fees collected under s.

Page 161 of 191

(f) All civil penalties recovered pursuant to s.

CODING: Words stricken are deletions; words underlined are additions.

4185

4186

376.303(1)(d).

410/	3/3.129(3) (a).
4188	(g) Funds appropriated by the Legislature for the purposes
4189	of ss. 373.451-373.4598.
4190	(h) Moneys collected pursuant to s. 403.121 and designated
4191	for deposit into the Water Quality Assurance Trust Fund.
4192	(i) Moneys recovered by the state as a result of
4193	activities against a person for a violation of chapter 373 or
4194	chapter 403 initiated by the department.
4195	(j) Damages recovered for coral reef protection pursuant
4196	to s. 304.93345.
4197	(k) Funds available for the Leah Schad Memorial Ocean
4198	Outfall Program pursuant to s. 403.08601.
4199	(1) Funds received by the state for injury to or
4200	destruction of coral reefs, which moneys would otherwise be
4201	deposited into the General Revenue Fund or the Internal
4202	Improvement Trust Fund. The department may enter into settlement
4203	agreements that require responsible parties to pay a third party
4204	to fund projects related to the restoration of a coral reef, to
4205	accomplish mitigation for injury to a coral reef, or to support
4206	the activities of law enforcement agencies related to coral reef
4207	injury response, investigation, and assessment. Participation of
4208	a law enforcement agency in the receipt of such funds shall be
4209	at the law enforcement agency's discretion.
4210	(m) Moneys from sources otherwise specified by law.
4211	(8) A settlement entered into by the department may not
4212	limit the Legislature's authority to appropriate moneys from the

Page 162 of 191

4213	trust fund; however, the department may enter into a settlement
4214	in which the department agrees to request that moneys received
4215	pursuant to the settlement will be included in its legislative
4216	budget request for purposes set out in the settlement. The
4217	department may enter into a settlement in cases involving joint
4218	enforcement with Hillsborough County pollution control program,
4219	as approved by the department pursuant to s. 403.182, in which
4220	the department agreed that moneys are to be deposited into that
4221	local program's pollution recovery fund and used for projects
4222	directed toward addressing the environmental damage that was the
4223	cause of action for which funds were received.
4224	Section 53. Subsection (4) of section 376.40, Florida
4225	Statutes, is amended to read:
4226	376.40 Petroleum exploration and production; purposes;
4227	funding.—
4228	(4) FUNDINGThere shall be deposited in the Minerals
4229	Trust Fund:
4230	(a) All fees charged permittees under ss. 377.24(1),
4231	377.2408(1), and 377.2425(1)(b).
4232	(b) All penalties, judgments, recoveries, reimbursements,
4233	and other fees and charges related to the implementation of this
4234	section.
4235	(c) Any other funds required to be deposited in the trust
4236	fund under provisions of law.
4237	
4238	If moneys on deposit in the trust fund are not sufficient to

Page 163 of 191

satisfy the needed remedial or corrective action, and if the responsible party does not take remedial and corrective action in a timely manner or if a catastrophic event occurs, a temporary transfer of the required amount, or a maximum of \$10 million, from the Florida Coastal Protection Trust Fund pursuant to s.  $\underline{376.11(6)(j)}$   $\underline{376.11(4)(i)}$  is authorized. The Florida Coastal Protection Trust Fund shall be reimbursed immediately upon deposit into the Minerals Trust Fund of moneys referred to in paragraph (b).

Section 54. Subsection (2) of section 379.206, Florida Statutes, is amended to read:

379.206 Grants and Donations Trust Fund.-

(2) The fund is established for use as a depository for funds to be used for allowable grant and donor agreement activities funded by restricted contractual revenue. Moneys to be credited to the trust fund shall consist of grants and donations from private and public nonfederal sources, development-of-regional-impact wildlife mitigation contributions, interest earnings, and cash advances from other trust funds.

Section 55. Paragraphs (a) and (b) of subsection (1) and subsection (2) of section 379.212, Florida Statutes, are amended, and subsection (3) is added to that section to read:

379.212 Land Acquisition Trust Fund.—

(1)(a) There is established within the Fish and Wildlife Conservation Commission the Land Acquisition Trust Fund to

Page 164 of 191

implement the provisions prescribed in s. 28, Art. X of the

State Constitution for the Purpose of acquiring, assisting other

agencies or local governments in acquiring, or managing lands

important to the conservation of fish and wildlife.

- (b) The Fish and Wildlife Conservation Commission or its designee shall manage such lands for the primary purpose of maintaining and enhancing their habitat value for fish and wildlife. Other uses may be allowed that are not contrary to this purpose.
- the Land Acquisition Trust Fund within the Department of
  Environmental Protection as provided in s. 375.041 Moneys which
  may be deposited into the Land Acquisition Trust Fund for the
  purposes of this section may include, but not be limited to,
  donations, grants, development-of-regional-impact wildlife
  mitigation contributions, or legislative appropriations.
  Preservation 2000 acquisition moneys and Conservation and
  Recreation Lands management moneys shall not be deposited into
  this fund.
- (3) The Fish and Wildlife Conservation Commission must maintain the integrity of such moneys transferred from the Department of Environmental Protection. Any transferred moneys available from reversions or reductions in budget authority shall be transferred back to the Land Acquisition Trust Fund in the Department of Environmental Protection within 15 days after such reversions or reductions and shall be available for future

Page 165 of 191

4291	appropriation pursuant to s. 28, Art. X of the State
4292	Constitution.
4293	Section 56. Subsection (2) of section 379.214, Florida
4294	Statutes, is amended to read:
4295	379.214 Invasive Plant Control Trust Fund
4296	(2) Funds to be credited to and uses of the trust fund
4297	shall be administered in accordance with the provisions of ss.
4298	<del>201.15,</del> 206.606, 328.76, 369.20, 369.22, 369.252, and 379.502.
4299	Section 57. Subsection (12) of section 380.0666, Florida
4300	Statutes, is amended to read:
4301	380.0666 Powers of land authority.—The land authority
4302	shall have all the powers necessary or convenient to carry out
4303	and effectuate the purposes and provisions of this act,
4304	including the following powers, which are in addition to all
4305	other powers granted by other provisions of this act:
4306	(12) To identify parcels of land within the area or areas
4307	of critical state concern that would be appropriate acquisitions
4308	by the state from the Conservation and Recreational Lands Trust
4309	Fund and recommend such acquisitions to the advisory council
4310	established pursuant to s. 259.035 or its successor.
4311	Section 58. Subsection (11) of section 380.507, Florida
4312	Statutes, is amended to read:
4313	380.507 Powers of the trust.—The trust shall have all the
4314	powers necessary or convenient to carry out the purposes and
4315	provisions of this part, including:
4316	(11) To make rules necessary to carry out the purposes of

Page 166 of 191

4317	this part and to exercise any power granted in this part,
4318	pursuant to $\frac{\text{the provisions of}}{\text{chapter 120.}}$ The trust shall adopt
4319	rules governing the acquisition of lands using proceeds from the
4320	Preservation 2000 Trust Fund and the Florida Forever Trust Fund,
4321	consistent with the intent expressed in the Florida Forever Act.
4322	Such rules for land acquisition must include, but are not
4323	limited to, procedures for appraisals and confidentiality
4324	consistent with ss. $125.355(1)(a)$ and $(b)$ and $166.045(1)(a)$ and
4325	(b), a method of determining a maximum purchase price, and
4326	procedures to assure that the land is acquired in a voluntarily
4327	negotiated transaction, surveyed, conveyed with marketable
4328	title, and examined for hazardous materials contamination. Land
4329	acquisition procedures of a local land authority created
4330	pursuant to s. 380.0663 or s. 380.0677, Florida Statutes 2014,
4331	may be used for the land acquisition programs described $\underline{\text{in s.}}$ by
4332	ss. 259.101(3)(c), Florida Statutes 2014, and s. 259.105 if
4333	within areas of critical state concern designated pursuant to s.
4334	380.05, subject to approval of the trust.
4335	Section 59. Subsection (4) of section 380.508, Florida
4336	Statutes, is amended to read:
4337	380.508 Projects; development, review, and approval
4338	(4) Projects or activities which the trust undertakes,
4339	coordinates, or funds in any manner shall comply with the
4340	following guidelines:
4341	(a) The purpose of redevelopment projects shall be to

Page 167 of 191

restore areas which are adversely affected by scattered

CODING: Words stricken are deletions; words underlined are additions.

4342

ownership, poor lot layout, inadequate park and open space, incompatible land uses, or other conditions which endanger the environment or impede orderly development. Grants and loans awarded for redevelopment projects shall be used for assembling parcels of land within redevelopment project areas for the redesign of such areas and for the installation of public improvements required to serve such areas. After redesign and installation of public improvements, if any, lands in redevelopment projects, with the exception of lands acquired for public purposes, shall be conveyed to any person for development in accordance with a redevelopment project plan approved according to this part.

- (b) The purpose of resource enhancement projects shall be to enhance natural resources which, because of indiscriminate dredging or filling, improper location of improvements, natural or human-induced events, or incompatible land uses, have suffered loss of natural and scenic values. Grants and loans awarded for resource enhancement projects shall be used for the assembly of parcels of land to improve resource management, for relocation of improperly located or designed improvements, and for other corrective measures which will enhance the natural and scenic character of project areas.
- (c) The purpose of public access projects shall be to acquire interests in and initially develop lands which are suitable for and which will be used for public accessways to surface waters. The trust shall identify local governments and

Page 168 of 191

4369

4370

4371

4372

4373 4374

4375

4376 4377

4378

4379

4380

4381 4382

4383

4384

4385

4386

4387

4388 4389

4390 4391

4392

4393

4394

nonprofit organizations which will accept responsibility for maintenance and liability for public accessways which are located outside the state park system. The trust may lease any public access site developed under this part to a local government or nonprofit organization, provided that the conditions of the lease quarantee public use of the site. The trust may accept, from any local government or nonprofit organization, fees collected for providing public access to surface waters. The trust shall expend any such funds it accepts only for acquisition, development, and maintenance of such public accessways. To the maximum extent possible, the trust shall expend such fees in the general area where they are collected or in areas where public access to surface waters is clearly deficient. The trust may transfer funds, including such fees, to a local government or nonprofit organization to acquire public access sites. In developing or coordinating public access projects, the trust shall ensure that project plans involving beach access are consistent with state laws governing beach access.

- (d) The purpose of urban waterfront restoration projects shall be to restore deteriorated or deteriorating urban waterfronts for public use and enjoyment. Urban waterfront restoration projects shall include public access sites.
- (e) The purpose of working waterfront projects shall be to restore and preserve working waterfronts as provided in s. 380.5105.

Page 169 of 191

4395

4396

4397 4398

4399

4400

4401 4402

4403

4404

4405

4406 4407

4408

4409

4410 4411

4412

4413

4414

4415

4416

4417

4418

4419

4420

The trust shall cooperate with local governments, state agencies, federal agencies, and nonprofit organizations in ensuring the reservation of lands for parks, recreation, fish and wildlife habitat, historical preservation, or scientific study. If a In-the event that any local government, state agency, federal agency, or nonprofit organization is unable, due to limited financial resources or other circumstances of a temporary nature, to acquire a site for the purposes described in this paragraph, the trust may acquire and hold the site for subsequent conveyance to the appropriate governmental agency or nonprofit organization. The trust may provide such technical assistance as is required to aid the local government governments, state and federal agency agencies, and nonprofit organization organizations in completing acquisition and related functions. The trust may shall not reserve lands acquired in accordance with this paragraph for more than 5 years from the time of acquisition. A local government, federal or state agency, or nonprofit organization may acquire the land at any time during this period for public purposes. The purchase price shall be based upon the trust's cost of acquisition, plus administrative and management costs in reserving the land. The payment of the this purchase price shall be by money, trustapproved property of an equivalent value, or a combination of money and trust-approved property. If, after the 5-year period, the trust has not sold to a governmental agency or nonprofit organization land acquired for site reservation, the trust shall

Page 170 of 191

4421

4422

4423

4424

4425

4426

4427

4428

4429

4430 4431

4445

4446

dispose of such land at fair market value or shall trade it for other land of comparable value which will serve to accomplish the purposes of this part. Any proceeds from the sale of such land shall be deposited into in the appropriate trust fund pursuant to s. 253.034(6)(k), (1), or (m). All moneys and revenue from the operation, management, lease, of land, water areas, related resources, and the facilities thereon acquired or constructed under this part shall be credited to or deposited into the Internal Improvement Florida Communities Trust Fund.

Project costs may include costs of providing parks, open space,

4432 public access sites, scenic easements, and other areas and 4433 facilities serving the public where such features are part of a 4434 project plan approved according to this part. In undertaking or coordinating projects or activities authorized under by this 4435 4436 part, the trust shall, when appropriate, use and promote the use 4437 of creative land acquisition methods, including the acquisition 4438 of less than fee interest through, among other methods, conservation easements, transfer of development rights, leases, 4439 4440 and leaseback arrangements. The trust also shall assist local 4441 governments in the use of sound alternative methods of financing 4442 for funding projects and activities authorized under by this 4443 part. Any funds over and above eligible project costs, which 4444 remain after completion of a project approved according to this

Page 171 of 191

part, shall be transmitted to the state and deposited into in

the Florida Forever Florida Communities Trust Fund.

4447 Section 60. Paragraph (f) of subsection (3) and 4448 subsections (5) and (7) of section 380.510, Florida Statutes, 4449 are amended to read: 4450 380.510 Conditions of grants and loans.-4451 In the case of a grant or loan for land acquisition, 4452 agreements shall provide all of the following: 4453 (f) The term of any grant using funds received from the 4454 Preservation 2000 Trust Fund, pursuant to s. 259.101(3)(c), 4455 shall be for a period not to exceed 24 months. The governing 4456 board of the trust may offer a grant with a shorter term and may 4457 extend a grant beyond 24 months when the grant recipient 4458 demonstrates that significant progress is being made toward 4459 closing the project or that extenuating circumstances warrant an 4460 extension of time. If a local government project which was 4461 awarded a grant is not closed within 24 months and the governing 4462 board of the trust does not grant an extension, the grant 4463 reverts to the trust's unencumbered balance of Preservation 2000 4464 funds to be redistributed to other eligible projects. The local 4465 government may reapply for a grant to fund the project in the 4466 trust's next application cycle. 4467 4468 Any deed or other instrument of conveyance whereby a nonprofit 4469 organization or local government acquires real property under 4470 this section shall set forth the interest of the state. The 4471 trust shall keep at least one copy of any such instrument and

Page 172 of 191

shall provide at least one copy to the Board of Trustees of the

CODING: Words stricken are deletions; words underlined are additions.

4472

4473 Internal Improvement Trust Fund.

- (5) Any funds the trust collects from a nonprofit organization or local government under a grant or loan agreement shall be deposited <u>into in the Internal Improvement Florida</u>

  Communities Trust Fund within the Department of Environmental Protection.
- (7) Any funds received by the trust from the Preservation 2000 Trust Fund pursuant to s. 259.101(3)(c) and the Florida

  Forever Trust Fund pursuant to s. 259.105(3)(c) or s. 375.041

  shall be held separate and apart from any other funds held by the trust and shall be used for the land acquisition purposes of this part. In addition to the other conditions set forth in this section, the disbursement of Preservation 2000 and Florida

  Forever funds from the trust shall be subject to the following conditions:
- funds are received by the trust from the Preservation 2000 Trust Fund and the Florida Forever Trust Fund shall be subject to such terms and conditions imposed thereon by the agency of the state responsible for the bonds, the proceeds of which are deposited into in the Preservation 2000 Trust Fund and the Florida Forever Trust Fund, including restrictions imposed to ensure that the interest on any such bonds issued by the state as tax-exempt bonds are will not be included in the gross income of the holders of such bonds for federal income tax purposes.
  - (b) All deeds or leases with respect to any real property

    Page 173 of 101

Page 173 of 191

4499

4500

4501

4502

4503 4504

4505

4506

4507

4508

4509

4510

4511

4512

4513

4514

4515

4516

4517

4518

4519

4520

4521

4522 4523

4524

acquired with funds received by the trust from the Preservation 2000 Trust Fund, the Florida Forever Trust Fund, or the Land Acquisition Trust Fund must shall contain such covenants and restrictions as are sufficient to ensure that the use of such real property at all times complies with s. 375.051 and s. 9, Art. XII of the State Constitution. Each deed or lease All deeds or leases with respect to any real property acquired with funds received by the trust from the Florida Forever Trust Fund must shall contain such covenants and restrictions as are sufficient to ensure that the use of such real property at all times complies with s. 11(e), Art. VII of the State Constitution. Each deed or lease must shall contain a reversion, conveyance, or termination clause that vests will vest title in the Board of Trustees of the Internal Improvement Trust Fund if any of the covenants or restrictions are violated by the titleholder or leaseholder or by some third party with the knowledge of the titleholder or leaseholder.

Section 61. Subsection (2) of section 403.0615, Florida Statutes, is amended to read:

403.0615 Water resources restoration and preservation.-

(2) The department shall establish a program, subject to specific legislative appropriation, to assist in the restoration and preservation of bodies of water and to enhance existing public access when deemed necessary for the enhancement of the restoration effort. This program shall be funded from the General Revenue Fund, from funds available from the Ecosystem

Page 174 of 191

Management and Restoration Trust Fund, and from available federal moneys.

Section 62. Section 403.08601, Florida Statutes, is amended to read:

403.08601 Leah Schad Memorial Ocean Outfall Program.—The Legislature declares that as funds become available the state may assist the local governments and agencies responsible for implementing the Leah Schad Memorial Ocean Outfall Program pursuant to s. 403.086(9). Funds received from other sources provided for in law, the General Appropriations Act, from gifts designated for implementation of the plan from individuals, corporations, or other entities, or federal funds appropriated by Congress for implementation of the plan, may be deposited into an account of the Water Quality Assurance Ecosystem

Management—and Restoration Trust Fund created pursuant to s.

403.1651.

Section 63. Subsection (11) of section 403.121, Florida Statutes, is amended to read:

403.121 Enforcement; procedure; remedies.—The department shall have the following judicial and administrative remedies available to it for violations of this chapter, as specified in s. 403.161(1).

(11) Penalties collected pursuant to this section shall be deposited <u>into in</u> the <u>Water Quality Assurance Ecosystem</u>

Management and Restoration Trust Fund or other trust fund designated by statute and shall be used to fund the restoration

Page 175 of 191

of ecosystems, or polluted areas of the state, as defined by the department, to their condition before pollution occurred. The Florida Conflict Resolution Consortium may use a portion of the fund to administer the mediation process provided in paragraph (2)(e) and to contract with private mediators for administrative penalty cases.

Section 64. Subsection (1) of section 403.885, Florida Statutes, is amended to read:

403.885 Water Projects Grant Program.-

administer a grant program to use funds transferred pursuant to s. 212.20 to the Ecosystem Management and Restoration Trust Fund or other moneys as appropriated by the Legislature for water quality improvement, stormwater management, wastewater management, and water restoration and other water projects as specifically appropriated by the Legislature. Eligible recipients of such grants include counties, municipalities, water management districts, and special districts that have legal responsibilities for water quality improvement, water management, stormwater management, wastewater management, lake and river water restoration projects, and drinking water projects pursuant to this section.

Section 65. Subsection (6) of section 403.9325, Florida Statutes, is amended to read:

4575 403.9325 Definitions.—For the purposes of ss. 403.9321-4576 403.9333, the term:

Page 176 of 191

1577	(6) "Public lands that have been set aside for			
1578	conservation or preservation" means:			
1579	(a) Conservation and recreation lands under chapter 259;			
1580	(b) State and national parks;			
1581	(c) State and national reserves and preserves, except as			
1582	provided in s. 403.9326(3);			
1583	(d) State and national wilderness areas;			
1584	(e) National wildlife refuges (only those lands under			
1585	Federal Government ownership);			
1586	(f) Lands acquired through the Water Management Lands			
1587	Trust Fund, Save Our Rivers Program;			
1588	(g) Lands acquired under the Save Our Coast program;			
1589	(h) Lands acquired under the environmentally endangered			
1590	lands bond program;			
1591	(i) Public lands designated as conservation or			
1592	preservation under a local government comprehensive plan;			
1593	(j) Lands purchased by a water management district, the			
1594	Fish and Wildlife Conservation Commission, or any other state			
1595	agency for conservation or preservation purposes;			
1596	(k) Public lands encumbered by a conservation easement			
1597	that does not provide for the trimming of mangroves; and			
1598	(1) Public lands designated as critical wildlife areas by			
1599	the Fish and Wildlife Conservation Commission; and			
4600	(m) Lands and interests acquired with funds deposited into			
1601	the Land Acquisition Trust Fund pursuant to s. 28, Art. X of the			
1602	State Constitution.			

Page 177 of 191

Section 66. Paragraph (f) of subsection (3) and subsection (11) of section 403.93345, Florida Statutes, are amended to read:

403.93345 Coral reef protection.

- (3) As used in this section, the term:
- (f) "Fund" means the <u>Water Quality Assurance</u> <del>Ecosystem</del> Management and Restoration Trust Fund.
- (11) All damages recovered by or on behalf of this state for injury to, or destruction of, the coral reefs of the state that would otherwise be deposited <u>into in</u> the general revenue accounts of the State Treasury or in the Internal Improvement Trust Fund shall be deposited <u>into in</u> the <u>Water Quality</u>

  Assurance Ecosystem Management and Restoration Trust Fund in the department and shall remain in such account until expended by the department for the purposes of this section. Moneys in the fund received from damages recovered for injury to, or destruction of, coral reefs must be expended only for the following purposes:
- (a) To provide funds to the department for reasonable costs incurred in obtaining payment of the damages for injury to, or destruction of, coral reefs, including administrative costs and costs of experts and consultants. Such funds may be provided in advance of recovery of damages.
- (b) To pay for restoration or rehabilitation of the injured or destroyed coral reefs or other natural resources by a state agency or through a contract to any qualified person.

Page 178 of 191

(c) To pay for alternative projects selected by the department. Any such project shall be selected on the basis of its anticipated benefits to the residents of this state who used the injured or destroyed coral reefs or other natural resources or will benefit from the alternative project.

(d) All claims for trust fund reimbursements under paragraph (a) must be made within 90 days after payment of damages is made to the state.

- (e) Each private recipient of fund disbursements shall be required to agree in advance that its accounts and records of expenditures of such moneys are subject to audit at any time by appropriate state officials and to submit a final written report describing such expenditures within 90 days after the funds have been expended.
- (f) When payments are made to a state agency from the fund for expenses compensable under this subsection, such expenditures shall be considered as being for extraordinary expenses, and no agency appropriation shall be reduced by any amount as a result of such reimbursement.

Section 67. Subsections (5) and (6) of section 420.5092, Florida Statutes, are amended to read:

420.5092 Florida Affordable Housing Guarantee Program.-

(5) Pursuant to s. 16, Art. VII of the State Constitution, the corporation may issue, in accordance with s. 420.509, revenue bonds of the corporation to establish the guarantee fund. Such revenue bonds shall be primarily payable from and

Page 179 of 191

 secured by annual debt service reserves, from interest earned on funds on deposit in the guarantee fund, from fees, charges, and reimbursements established by the corporation for the issuance of affordable housing guarantees, and from any other revenue sources received by the corporation and deposited by the corporation into the guarantee fund for the issuance of affordable housing guarantees. To the extent such primary revenue sources are considered insufficient by the corporation, pursuant to the certification provided in subsection (6), to fully fund the annual debt service reserve, the certified deficiency in such reserve shall be additionally payable from the first proceeds of the documentary stamp tax moneys deposited into the State Housing Trust Fund pursuant to s. 201.15(5)(d) and (5)(e) 201.15 (9)(a) and (10)(a) during the ensuing state fiscal year.

(6)(a) If the primary revenue sources to be used for repayment of revenue bonds used to establish the guarantee fund are insufficient for such repayment, the annual principal and interest due on each series of revenue bonds shall be payable from funds in the annual debt service reserve. The corporation shall, before June 1 of each year, perform a financial audit to determine whether at the end of the state fiscal year there will be on deposit in the guarantee fund an annual debt service reserve from interest earned pursuant to the investment of the guarantee fund, fees, charges, and reimbursements received from issued affordable housing guarantees and other revenue sources

Page 180 of 191

available to the corporation. Based upon the findings in such guarantee fund financial audit, the corporation shall certify to the Chief Financial Officer the amount of any projected deficiency in the annual debt service reserve for any series of outstanding bonds as of the end of the state fiscal year and the amount necessary to maintain such annual debt service reserve. Upon receipt of such certification, the Chief Financial Officer shall transfer to the annual debt service reserve, from the first available taxes distributed to the State Housing Trust Fund pursuant to s. 201.15(5)(d) and (5)(e) 201.15(9)(a) and (10)(a) during the ensuing state fiscal year, the amount certified as necessary to maintain the annual debt service reserve.

(b) If the claims payment obligations under affordable housing guarantees from amounts on deposit in the guarantee fund would cause the claims paying rating assigned to the guarantee fund to be less than the third-highest rating classification of any nationally recognized rating service, which classifications being consistent with s. 215.84(3) and rules adopted thereto by the State Board of Administration, the corporation shall certify to the Chief Financial Officer the amount of such claims payment obligations. Upon receipt of such certification, the Chief Financial Officer shall transfer to the guarantee fund, from the first available taxes distributed to the State Housing Trust Fund pursuant to s. 201.15(5)(d) and (5)(e) 201.15(9)(a)-and (10)(a) during the ensuing state fiscal year, the amount

Page 181 of 191

certified as necessary to meet such obligations, such transfer to be subordinate to any transfer referenced in paragraph (a) and not to exceed 50 percent of the amounts distributed to the State Housing Trust Fund pursuant to s. 201.15(5)(d) and (5)(e) 201.15(9)(a) and (10)(a) during the preceding state fiscal year.

Section 68. Subsections (1), (2), and (3) of section 420.9073, Florida Statutes, are amended to read:

420.9073 Local housing distributions.-

- (1) Distributions calculated in this section shall be disbursed on a quarterly or more frequent basis by the corporation pursuant to s. 420.9072, subject to availability of funds. Each county's share of the funds to be distributed from the portion of the funds in the Local Government Housing Trust Fund received pursuant to s.  $\underline{201.15(5)(d)}$   $\underline{201.15(9)}$  shall be calculated by the corporation for each fiscal year as follows:
- (a) Each county other than a county that has implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270, 86-152, and 89-252, Laws of Florida, shall receive the guaranteed amount for each fiscal year.
- (b) Each county other than a county that has implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270, 86-152, and 89-252, Laws of Florida, may receive an additional share calculated as follows:
- 1. Multiply each county's percentage of the total state population excluding the population of any county that has

Page 182 of 191

implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270, 86-152, and 89-252, Laws of Florida, by the total funds to be distributed.

- 2. If the result in subparagraph 1. is less than the guaranteed amount as determined in subsection (3), that county's additional share shall be zero.
- 3. For each county in which the result in subparagraph 1. is greater than the guaranteed amount as determined in subsection (3), the amount calculated in subparagraph 1. shall be reduced by the guaranteed amount. The result for each such county shall be expressed as a percentage of the amounts so determined for all counties. Each such county shall receive an additional share equal to such percentage multiplied by the total funds received by the Local Government Housing Trust Fund pursuant to s.  $\underline{201.15(5)(d)}$   $\underline{201.15}$  (9) reduced by the guaranteed amount paid to all counties.
- (2) Distributions calculated in this section shall be disbursed on a quarterly or more frequent basis by the corporation pursuant to s. 420.9072, subject to availability of funds. Each county's share of the funds to be distributed from the portion of the funds in the Local Government Housing Trust Fund received pursuant to s.  $\underline{201.15(5)(e)}$   $\underline{201.15(10)}$  shall be calculated by the corporation for each fiscal year as follows:
- (a) Each county shall receive the guaranteed amount for each fiscal year.
  - (b) Each county may receive an additional share calculated Page 183 of 191

4759 as follows:

- 1. Multiply each county's percentage of the total state population, by the total funds to be distributed.
- 2. If the result in subparagraph 1. is less than the guaranteed amount as determined in subsection (3), that county's additional share shall be zero.
- 3. For each county in which the result in subparagraph 1. is greater than the guaranteed amount, the amount calculated in subparagraph 1. shall be reduced by the guaranteed amount. The result for each such county shall be expressed as a percentage of the amounts so determined for all counties. Each such county shall receive an additional share equal to this percentage multiplied by the total funds received by the Local Government Housing Trust Fund pursuant to s.  $\underline{201.15(5)(e)}$   $\underline{201.15(10)}$  as reduced by the guaranteed amount paid to all counties.
  - (3) Calculation of guaranteed amounts:
- (a) The guaranteed amount under subsection (1) shall be calculated for each state fiscal year by multiplying \$350,000 by a fraction, the numerator of which is the amount of funds distributed to the Local Government Housing Trust Fund pursuant to s.  $\underline{201.15(5)(d)}$   $\underline{201.15(9)}$  and the denominator of which is the total amount of funds distributed to the Local Government Housing Trust Fund pursuant to s. 201.15.
- (b) The guaranteed amount under subsection (2) shall be calculated for each state fiscal year by multiplying \$350,000 by a fraction, the numerator of which is the amount of funds

Page 184 of 191

4 /83	distributed to the Local Government Housing Trust Fund pursuant
4786	to s. $201.15(5)(e)$ $201.15(10)$ and the denominator of which is
1787	the total amount of funds distributed to the Local Government
1788	Housing Trust Fund pursuant to s. 201.15.
1789	Section 69. Subsection (2) of section 570.321, Florida
1790	Statutes, is amended to read:
4791	570.321 Plant Industry Trust Fund
1792	(2) Funds to be credited to and uses of the trust fund
1793	shall be administered in accordance with ss. 259.032, 581.031,
4794	581.141, 581.211, 581.212, 586.045, 586.15, 586.16, 593.114, and
4795	593.117.
4796	Section 70. Subsection (12) of section 570.71, Florida
4797	Statutes, is amended to read:
1798	570.71 Conservation easements and agreements
4799	(12) The department may use funds appropriated by the
4800	<u>Legislature</u> from the following sources to implement this
4801	section:
4802	(a) State funds;
4803	(b) Federal funds;
4804	(c) Other governmental entities;
4805	(d) Nongovernmental organizations; or
4806	(e) Private individuals.
1807	
1808	Any such funds provided, other than from the Land Acquisition
1809	<u>Trust Fund</u> , shall be deposited into the <u>Incidental</u> <del>Conservation</del>
4810	and Recreation Lands Program Trust Fund within the Department of

Page 185 of 191

Agriculture and Consumer Services and used for the purposes of this section, including administrative and operating expenses related to appraisals, mapping, title process, personnel, and other real estate expenses.

Section 71. Paragraph (c) of subsection (1) of section 895.09, Florida Statutes, is amended to read:

895.09 Disposition of funds obtained through forfeiture proceedings.—

- (1) A court entering a judgment of forfeiture in a proceeding brought pursuant to s. 895.05 shall retain jurisdiction to direct the distribution of any cash or of any cash proceeds realized from the forfeiture and disposition of the property. The court shall direct the distribution of the funds in the following order of priority:
- (c) Any claim by the Board of Trustees of the Internal Improvement Trust Fund on behalf of the Internal Improvement Trust Fund or the <u>trust fund used Land Acquisition Trust Fund</u> pursuant to s. 253.03(12), not including administrative costs of the Department of Environmental Protection previously paid directly from the Internal Improvement Trust Fund in accordance with legislative appropriation.

Section 72. Sections 161.05301, 373.5905, 375.045, 375.051, 379.202, 380.0677, 380.511, 403.1651, 403.8911, 570.207, Florida Statutes, are repealed.

Section 73. For the purpose of incorporating the amendment made by this act to section 201.15, Florida Statutes, in a

Page 186 of 191

reference thereto, subsection (6) of section 339.2818, Florida Statutes, is reenacted to read:

339.2818 Small County Outreach Program.-

(6) Funds paid into the State Transportation Trust Fund pursuant to s. 201.15 for the purposes of the Small County Outreach Program are hereby annually appropriated for expenditure to support the Small County Outreach Program.

Section 74. For the purpose of incorporating the amendment made by this act to section 201.15, Florida Statutes, in a reference thereto, subsection (5) of section 339.2819, Florida Statutes, is reenacted to read:

339.2819 Transportation Regional Incentive Program.-

(5) Funds paid into the State Transportation Trust Fund pursuant to s. 201.15 for the purposes of the Transportation Regional Incentive Program are hereby annually appropriated for expenditure to support that program.

Section 75. For the purpose of incorporating the amendment made by this act to section 201.15, Florida Statutes, in a reference thereto, subsection (3) of section 339.61, Florida Statutes, is reenacted to read:

- 339.61 Florida Strategic Intermodal System; legislative findings, declaration, and intent.—
- (3) Funds paid into the State Transportation Trust Fund pursuant to s. 201.15 for the purposes of the Florida Strategic Intermodal System are hereby annually appropriated for expenditure to support that program.

Page 187 of 191

Section 76. For the purpose of incorporating the amendment made by this act to section 201.15, Florida Statutes, in a reference thereto, subsection (6) of section 341.051, Florida Statutes, is reenacted to read:

- 341.051 Administration and financing of public transit and intercity bus service programs and projects.—
- (6) ANNUAL APPROPRIATION.—Funds paid into the State Transportation Trust Fund pursuant to s. 201.15 for the New Starts Transit Program are hereby annually appropriated for expenditure to support the New Starts Transit Program.

For purposes of this section, the term "net operating costs" means all operating costs of a project less any federal funds, fares, or other sources of income to the project.

Section 77. For the purpose of incorporating the amendment made by this act to section 201.15, Florida Statutes, in a reference thereto, paragraph (e) of subsection (4) of section 373.470, Florida Statutes, is reenacted to read:

373.470 Everglades restoration.-

- (4) SAVE OUR EVERGLADES TRUST FUND; FUNDS AUTHORIZED FOR DEPOSIT.—The following funds may be deposited into the Save Our Everglades Trust Fund created by s. 373.472 to finance implementation of the comprehensive plan, the Lake Okeechobee Watershed Protection Plan, the River Watershed Protection Plans, and the Keys Wastewater Plan:
  - (e) Funds made available pursuant to s. 201.15 for debt

Page 188 of 191

service for Everglades restoration bonds.

4889l

 Section 78. For the purpose of incorporating the amendment made by this act to section 201.15, Florida Statutes, in a reference thereto, subsection (1) of section 420.9079, Florida Statutes, is reenacted to read:

420.9079 Local Government Housing Trust Fund.-

(1) There is created in the State Treasury the Local Government Housing Trust Fund, which shall be administered by the corporation on behalf of the department according to the provisions of ss. 420.907-420.9076 and this section. There shall be deposited into the fund a portion of the documentary stamp tax revenues as provided in s. 201.15, moneys received from any other source for the purposes of ss. 420.907-420.9076 and this section, and all proceeds derived from the investment of such moneys. Moneys in the fund that are not currently needed for the purposes of the programs administered pursuant to ss. 420.907-420.9076 and this section shall be deposited to the credit of the fund and may be invested as provided by law. The interest received on any such investment shall be credited to the fund.

Section 79. For the purpose of incorporating the amendment made by this act to section 375.041, Florida Statutes, in a reference thereto, paragraph (b) of subsection (3) of section 258.015, Florida Statutes, is reenacted to read:

258.015 Citizen support organizations; use of property; audit.—

(3) PARTNERSHIPS IN PARKS.-

Page 189 of 191

4915

4916

4917

4918 4919

4920

4921

4922

4923

4924

4925

4926

4927

4928

4929°

49314932

4933

4934

4935

4936

4937

4938

4939

4940

The Legislature may annually appropriate funds from the Land Acquisition Trust Fund for use only as state matching funds, in conjunction with private donations in aggregates of at least \$60,000 matched by \$40,000 of state funds for a total minimum project amount of \$100,000 for capital improvement facility development at state parks, at either individually designated parks or for priority projects within the overall state park system. Not more than 30 percent of the Land Acquisition Trust Fund unencumbered fund balance or \$3 million, whichever is less, shall be reserved, available annually for matching private donations. The amount held in reserve for the state match will be no greater than \$6 million for any fiscal year. State funds from the Land Acquisition Trust Fund or other appropriate funding sources shall be used for matching private donations for 40 percent of the projects' costs. Funds held in reserve for the purposes of this subsection shall be available only after the requirements of s. 375.041(3) are met. Citizen support organizations organized and operating for the benefit of state parks may acquire private donations pursuant to this section, and matching state funds for approved projects may be provided in accordance with this subsection. The department is authorized to properly recognize and honor a private donor by placing a plaque or other appropriate designation noting the contribution on project facilities or by naming project facilities after the person or organization that provided matching funds. The department is authorized to adopt necessary

Page 190 of 191

administrative rules to carry out the purposes of this subsection.

4941

4942

4943

4944

4945

4946

4947

4948

4949

4950

4951

4952

4953

4954

Section 80. For the purpose of incorporating the amendment made by this act to section 376.307, Florida Statutes, in a reference thereto, subsection (2) of section 287.0595, Florida Statutes, is reenacted to read:

287.0595 Pollution response action contracts; department rules.—

(2) In adopting rules under this section, the Department of Environmental Protection shall follow the criteria applicable to the department's contracting to the maximum extent possible, consistent with the goals and purposes of ss. 376.307 and 376.3071.

Section 81. This act shall take effect July 1, 2015.

Page 191 of 191

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 1295

Trust Funds/Creation/Land Acquisition Trust Fund/DACS

SPONSOR(S): Boyd

TIED BILLS: HB 1291

IDEN./SIM. BILLS: SB 578

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Agriculture & Natural Resources Appropriations     Subcommittee		Massengale	Massengale Sim
2) Appropriations Committee			

## **SUMMARY ANALYSIS**

HB 1291, a companion to this bill, implements the amendment to the Florida Constitution relating to water and land conservation that was adopted by the voters on November 4, 2014. As required by the constitutional amendment, HB 1295 requires that 33 percent of documentary stamp tax revenue be distributed to the Land Acquisition Trust Fund of the Department of Environmental Protection.

HB 1295 creates the Land Acquisition Trust Fund within the Department of Agriculture and Consumer Services (DACS). The trust fund is established as a depository for funds received from the Land Acquisition Trust Fund within the Department of Environmental Protection (DEP). Funds in the trust fund must be used for the purposes prescribed in Article X, section 28 of the Florida Constitution.

The bill specifies that any moneys transferred from the DEP available from reversions or reductions of budget authority must be transferred back to the Land Acquisition Trust Fund in the DEP for future appropriation pursuant to Article X, section 28 of the Florida Constitution.

Section 17.61, F.S. is amended to specify that the DACS may not invest Land Acquisition Trust Fund moneys, as provided in that section but must retain such money in the trust fund, with interest appropriated to the General Revenue Fund pursuant to s. 17.57, F.S.

This bill has no fiscal impact.

This bill is effective July 1, 2015, if HB 1291 or similar legislation is adopted in the same legislative session or an extension thereof and becomes law. Article III, section 19(f) of the Florida Constitution requires that every trust fund be created by a three-fifths vote of the membership of each house of the Legislature in a separate bill for the sole purpose of creating a trust fund.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1295.ANRAS.DOCX

**DATE: 3/6/2015** 

## **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

HB 1291, a companion to this bill, implements the amendment to the Florida Constitution relating to water and land conservation that was adopted by the voters on November 4, 2014. As required by the constitutional amendment, the bill requires that 33 percent of documentary stamp tax revenue be distributed to the Land Acquisition Trust Fund of the Department of Environmental Protection.

HB 1295 creates the Land Acquisition Trust Fund within the Department of Agriculture and Consumer Services (DACS) for use as a depository for funds received from the Land Acquisition Trust Fund within the Department of Environmental Protection (DEP). Funds in the trust fund must be used for the purposes prescribed in Article X, section 28 of the Florida Constitution.

Any moneys transferred from the DEP available from reversions or reductions of budget authority must be transferred back to the Land Acquisition Trust Fund in the DEP for future appropriation pursuant to Article X. section 28 of the Florida Constitution.

Article III, section 19(f) of the Florida Constitution requires that every trust fund be created by a threefifths vote of the membership of each house of the Legislature in a separate bill for the sole purpose of creating a trust fund. State trust funds terminate not more than four years after the initial creation unless re-created. This trust fund will terminate on July 1, 2019, pursuant to Article III, section 19(f) of the Florida Constitution, unless terminated sooner or re-created by the Legislature.

Section 17.61, F.S. is amended to specify that the DACS may not invest Land Acquisition Trust Fund moneys as provided in that section but must retain such money in the trust fund, with interest appropriated to the General Revenue Fund pursuant to s. 17.57, F.S.

#### **B. SECTION DIRECTORY:**

Section 1 Creates the Land Acquisition Trust Fund in the Department of Agriculture and Consumer Services.

Section 2 Amends s. 17.61. F.S., relating to interest on investments.

Section 3 Provides an effective date of July 1, 2015, if HB 1291 or similar legislation is adopted in the same legislative session or an extension thereof and becomes law.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues: None.

2. Expenditures:

None.

## **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

STORAGE NAME: h1295.ANRAS.DOCX

**DATE**: 3/6/2015

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

## III. COMMENTS

## A. CONSTITUTIONAL ISSUES:

 Applicability of Municipality/County Mandates Provision: Not applicable.

2. Other:

Article III, section 19(f) of the Florida Constitution requires that every trust fund be created by a three-fifths vote of the membership of each house of the Legislature in a separate bill for the sole purpose of creating a trust fund. State trust funds terminate not more than four years after the initial creation unless re-created. This trust fund will terminate on July 1, 2019, pursuant to Article III, section 19(f) of the Florida Constitution, unless terminated sooner or re-created by the Legislature.

**B. RULE-MAKING AUTHORITY:** 

Not applicable.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h1295.ANRAS.DOCX DATE: 3/6/2015

PAGE: 3

HB 1295 2015

A bill to be entitled
An act relating to trust funds; creating
F.S.; creating the Land Acquisition Tr

An act relating to trust funds; creating s. 570.201, F.S.; creating the Land Acquisition Trust Fund within the Department of Agriculture and Consumer Services; identifying the purpose of the trust fund and sources of funds; providing for transfer of funds from reversions or reductions in budget authority to another trust fund; providing for future review and termination or re-creation of the trust fund; providing a contingent effective date.

1011

4

5

6

7

8

9

Be It Enacted by the Legislature of the State of Florida:

1314

12

Section 1. Section 570.201, Florida Statutes, is created to read:

16 17

15

# 570.201 Land Acquisition Trust Fund.—

18 19 Department of Agriculture and Consumer Services. The Land

Acquisition Trust Fund is established as a depository for funds
received from the Land Acquisition Trust Fund within the

(1) The Land Acquisition Trust Fund is created within the

20

Department of Environmental Protection. Funds in the trust fund

22

shall be used for the purposes prescribed in s. 28, Art. X of the State Constitution.

24

(2) The Department of Agriculture and Consumer Services
must maintain the integrity of such moneys transferred from the
Department of Environmental Protection. Any transferred moneys

2526

Page 1 of 2

HB 1295 2015

available from reversions or reductions of budget authority shall be transferred back to the Land Acquisition Trust Fund within the Department of Environmental Protection no later than 15 days after such reversion or reduction and shall be available for future appropriation pursuant to s. 28, Art. X of the State Constitution.

(3) In accordance with s. 19(f)(2), Art. III of the State Constitution, the Land Acquisition Trust Fund within the Department of Agriculture and Consumer Services, unless terminated sooner, shall be terminated on July 1, 2019. Before its scheduled termination, the trust fund shall be reviewed as provided in s. 215.3206(1) and (2).

Section 2. This act shall take effect on the same date that HB 1291 or similar legislation takes effect, if such legislation is enacted in the same legislative session or an extension thereof and becomes law, and only if this act is enacted by a three-fifths vote of the membership of each house of the Legislature.