1 A bill to be entitled 2 An act relating to education; creating s. 1001.66, 3 F.S.; creating a Florida College System Performance-4 Based Incentive for Florida College System 5 institutions; requiring the State Board of Education 6 to adopt certain metrics and benchmarks; providing for 7 funding and allocation of the incentives; authorizing the state board to withhold an institution's incentive 8 9 under certain circumstances; providing for reporting 10 and rulemaking; amending s. 1001.7065, F.S.; deleting obsolete provisions; revising the academic and 11 12 research excellence standards for the preeminent state 13 research universities program; creating the "emerging 14 preeminent state research university" designation; 15 authorizing the Board of Governors to suspend, rescind, or revoke a university's designation under 16 certain circumstances; requiring an emerging 17 preeminent state research university to submit a 18 19 certain plan to the board and meet certain 20 expectations to receive certain funds; providing for 21 the distribution of certain funding increases; 2.2 deleting the preeminent state research university enhancement initiative; authorizing a preeminent state 23 research university to require that certain courses be 24 25 taken at the university; requiring the board to 26 identify and grant certain authority and flexibility

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to preeminent state research universities and emerging preeminent state research universities; amending s. 1001.92, F.S.; requiring performance-based metrics to include specified wage thresholds; requiring the board to establish minimum performance funding eligibility thresholds; prohibiting a state university that fails to meet the state's threshold from eligibility for a share of the state's investment performance funding; requiring the board to adopt regulations; amending s. 1012.39, F.S.; providing requirements regarding liability insurance for students performing clinical field experience; creating s. 1012.731, F.S.; providing legislative intent; establishing the Florida Best and Brightest Teacher Scholarship Program; providing eligibility criteria; requiring a school district to annually submit the number of eligible teachers to the Department of Education; providing for funding and the disbursement of funds; defining the term "school district"; amending s. 1012.75, F.S.; requiring annual notification of liability insurance to specified personnel; abrogating the scheduled expiration of the educator liability insurance program; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 1001.66, Florida Statutes, is created to read:

1001.66 Florida College System Performance-Based Incentive.—

- (1) A Florida College System Performance-Based Incentive shall be awarded to Florida College System institutions using performance-based metrics adopted by the State Board of Education. The performance-based metrics must include retention rates; program completion and graduation rates; postgraduation employment, salaries, and continuing education for workforce education and baccalaureate programs, with wage thresholds that reflect the added value of the certificate or degree; and outcome measures appropriate for associate of arts degree recipients. The state board shall adopt benchmarks to evaluate each institution's performance on the metrics to measure the institution's achievement of institutional excellence or need for improvement and minimum requirements for eligibility to receive performance funding.
- (2) Each fiscal year, the amount of funds available for allocation to the Florida College System institutions based on the performance-based funding model shall consist of the state's investment in performance funding plus institutional investments consisting of funds to be redistributed from the base funding of the Florida College System Program Fund as determined in the General Appropriations Act. The State Board of Education shall establish minimum performance funding eligibility thresholds for

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the state's investment and the institutional investments. An institution that fails to meet the minimum state investment performance funding eligibility threshold is ineligible for a share of the state's investment in performance funding. The institutional investment shall be restored for all institutions eligible for the state's investment under the performance-based funding model.

- (3) (a) Each Florida College System institution's share of the performance funding shall be calculated based on its relative performance on the established metrics in conjunction with the institutional size and scope.
- (b) A Florida College System institution that fails to meet the State Board of Education's minimum institutional investment performance funding eligibility threshold shall have a portion of its institutional investment withheld by the state board and must submit an improvement plan to the state board that specifies the activities and strategies for improving the institution's performance. The state board must review and approve the improvement plan and, if the plan is approved, must monitor the institution's progress in implementing the activities and strategies specified in the improvement plan. The institution shall submit monitoring reports to the state board by December 31 and May 31 of each year in which an improvement plan is in place.
- (c) The Commissioner of Education shall withhold disbursement of the institutional investment until the

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monitoring report is approved by the State Board of Education. A Florida College System institution determined by the state board to be making satisfactory progress on implementing the improvement plan shall receive no more than one-half of the withheld institutional investment in January and the balance of the withheld institutional investment in June. An institution that fails to make satisfactory progress may not have its full institutional investment restored. Any institutional investment funds that are not restored shall be redistributed in accordance with the state board's performance-based metrics.

- (4) Distributions of performance funding, as provided in this section, shall be made to each of the Florida College

  System institutions listed in the Florida Colleges category in the General Appropriations Act.
- (5) By October 1 of each year, the State Board of

  Education shall submit to the Governor, the President of the

  Senate, and the Speaker of the House of Representatives a report
  on the previous fiscal year's performance funding allocation,
  which must reflect the rankings and award distributions.
- (6) The State Board of Education shall adopt rules to administer this section.

Section 2. Subsection (1) of section 1001.7065, Florida Statutes, is reenacted, and subsections (2), (3), and (5) through (8) of that section are amended, to read:

1001.7065 Preeminent state research universities program.—

(1) STATE UNIVERSITY SYSTEM SHARED GOVERNANCE

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COLLABORATION.—A collaborative partnership is established between the Board of Governors and the Legislature to elevate the academic and research preeminence of Florida's highest-performing state research universities in accordance with this section. The partnership stems from the State University System Governance Agreement executed on March 24, 2010, wherein the Board of Governors and leaders of the Legislature agreed to a framework for the collaborative exercise of their joint authority and shared responsibility for the State University System. The governance agreement confirmed the commitment of the Board of Governors and the Legislature to continue collaboration on accountability measures, the use of data, and recommendations derived from such data.

- (2) ACADEMIC AND RESEARCH EXCELLENCE STANDARDS.—Effective July 1, 2013, The following academic and research excellence standards are established for the preeminent state research universities program:
- (a) An average weighted grade point average of 4.0 or higher on a 4.0 scale and an average SAT score of 1800 or higher on a 2400-point scale or 1200 or higher on a 1600-point scale for fall semester incoming freshmen, as reported annually.
- (b) A top-50 ranking on at least two well-known and highly respected national public university rankings, including, but not limited to, the U.S. News and World Report rankings, reflecting national preeminence, using most recent rankings.
  - (c) A freshman retention rate of 90 percent or higher for

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full-time, first-time-in-college students, as reported annually to the Integrated Postsecondary Education Data System (IPEDS).

- (d) A 6-year graduation rate of 70 percent or higher for full-time, first-time-in-college students, as reported annually to the IPEDS.
- (e) Six or more faculty members at the state university who are members of a national academy, as reported by the Center for Measuring University Performance in the Top American Research Universities (TARU) annual report or the official membership directories maintained by each national academy.
- (f) Total annual research expenditures, including federal research expenditures, of \$200 million or more, as reported annually by the National Science Foundation (NSF).
- (g) Total annual research expenditures in diversified nonmedical sciences of \$150 million or more, based on data reported annually by the NSF.
- (h) A top-100 university national ranking for research expenditures in five or more science, technology, engineering, or mathematics fields of study, as reported annually by the NSF.
- (i) One hundred or more total patents awarded by the United States Patent and Trademark Office for the most recent 3-year period.
- (j) Four hundred or more doctoral degrees awarded annually, <u>including professional doctoral degrees awarded in medical and health care disciplines</u>, as reported in the Board of Governors Annual Accountability Report.

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- (k) Two hundred or more postdoctoral appointees annually, as reported in the TARU annual report.
- (1) An endowment of \$500 million or more, as reported in the Board of Governors Annual Accountability Report.
  - (3) PREEMINENT STATE RESEARCH UNIVERSITY DESIGNATION.-
- (a) The Board of Governors shall designate each state research university that meets at least 11 of the 12 academic and research excellence standards identified in subsection (2) as a "preeminent state research university."
- (b) The Board of Governors shall designate each state university that meets at least six of the 12 academic and research excellence standards identified in subsection (2) as an "emerging preeminent state research university."

The Board of Governors may, upon petition of a university designated under this subsection, temporarily suspend or rescind the designation, or may, with the concurrence of the Governor, the President of the Senate, and the Speaker of the House of Representatives, revoke the designation of a university under this subsection.

- (5) PREEMINENT STATE RESEARCH <u>UNIVERSITIES PROGRAM</u>

  <del>UNIVERSITY</del> SUPPORT.—
- <u>(a)</u> A state research university that <u>is designated as a preeminent state research university</u>, as of July 1, 2013, meets all 12 of the academic and research excellence standards identified in subsection (2), as verified by the Board of

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Covernors, shall submit to the Board of Governors a 5-year benchmark plan with target rankings on key performance metrics for national excellence. Upon approval by the Board of Governors, and upon the university's meeting the benchmark plan goals annually, the Board of Governors shall award the university its proportionate share of any funds provided annually to support the program created under this section an amount specified in the General Appropriations Act to be provided annually throughout the 5-year period. Funding for this purpose is contingent upon specific appropriation in the General Appropriations Act.

- (b) A state university designated as an emerging preeminent state research university shall submit to the Board of Governors a 5-year benchmark plan with target rankings on key performance metrics for national excellence. Upon approval by the Board of Governors, and upon the university's meeting the benchmark plan goals annually, the Board of Governors shall award the university its proportionate share of any funds provided annually to support the program created under this section.
- (c) The award of funds under this subsection is contingent upon funding provided in the General Appropriations Act to support the preeminent state research universities program created under this section. Funding increases appropriated beyond the amounts funded in the previous fiscal year shall be distributed as follows:

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- 1. Each designated preeminent state research university
  that meets the criteria in paragraph (a) shall receive an equal
  amount of funding.
- 2. Each designated emerging preeminent state research university that meets the criteria in paragraph (b) shall receive an amount of funding that is equal to one-half of the total increased amount awarded to each designated preeminent state research university.
- (6) PREEMINENT STATE RESEARCH UNIVERSITY ENHANCEMENT INITIATIVE. - A state research university that, as of July 1, 2013, meets 11 of the 12 academic and research excellence standards identified in subsection (2), as verified by the Board of Governors, shall submit to the Board of Governors a 5-year benchmark plan with target rankings on key performance metrics for national excellence. Upon the university's meeting the benchmark plan goals annually, the Board of Governors shall award the university an amount specified in the General Appropriations Act to be provided annually throughout the 5-year period for the purpose of recruiting National Academy Members, expediting the provision of a master's degree in cloud virtualization, and instituting an entrepreneurs-in-residence program throughout its campus. Funding for this purpose is contingent upon specific appropriation in the General Appropriations Act.
- (6) (7) PREEMINENT STATE RESEARCH UNIVERSITY SPECIAL COURSE REQUIREMENT AUTHORITY.—In order to provide a jointly shared

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educational experience, a university that is designated a preeminent state research university may require its incoming first-time-in-college students to take a 9-to-12-credit set of unique courses specifically determined by the university and published on the university's website. The university may require stipulate that credit for such courses to be earned at the university and may not be earned through any acceleration mechanism pursuant to s. 1007.27 or s. 1007.271 or any other transfer credit. All accelerated credits earned up to the limits specified in ss. 1007.27 and 1007.271 shall be applied toward graduation at the student's request.

(7) (8) PREEMINENT STATE RESEARCH UNIVERSITY FLEXIBILITY

REQUIREMENT AUTHORITY.—The Board of Governors shall is
encouraged to identify and grant all reasonable, feasible
authority and flexibility to ensure that each a designated
preeminent state research university and each designated
emerging preeminent state research university is free from
unnecessary restrictions that inhibit the university's chances
of competing with its national peers and increasing its national
ranking and reputation.

Section 3. Section 1001.92, Florida Statutes, is amended to read:

1001.92 State University System Performance-Based Incentive.—

(1) A State University System Performance-Based Incentive shall be awarded to state universities using performance-based

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metrics adopted by the Board of Governors of the State
University System. The performance-based metrics must include
graduation rates; retention rates; rpostgraduation education
rates; rdegree production; raffordability; rpostgraduation
employment and salaries, including wage thresholds that reflect
the added value of a baccalaureate degree; access; rand other
metrics approved by the board in a formally noticed meeting. The
board shall adopt benchmarks to evaluate each state university's
performance on the metrics to measure the state university's
achievement of institutional excellence or need for improvement
and minimum requirements for eligibility to receive performance
funding.

(2) Each fiscal year, The amount of funds available for allocation to the state universities based on the performance-based <u>funding model</u> <u>metrics</u> shall consist of the state's <u>investment in appropriation for</u> performance funding, <u>including increases in base funding</u> plus institutional investments consisting of funds deducted from the base funding of each state university in the State University System, in an amount provided in the General Appropriations Act. <u>The Board of Governors shall establish minimum performance funding eligibility thresholds for the state's investment and the institutional investments. A state university that fails to meet the minimum state investment performance funding eligibility threshold is ineligible for a share of the state's investment in performance funding. The institutional investment shall be restored for each institution</u>

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eligible for the state's investment under the performance-based funding model metrics.

- (3) (a) A state university that fails to meet the Board of Governors' minimum <u>institutional investment</u> performance funding <u>eligibility</u> threshold shall have a <u>portion of</u> its institutional investment withheld by the board and must submit an improvement plan to the board that specifies the activities and strategies for improving the state university's performance. The board must review and approve the improvement plan and, if the plan is approved, must monitor the state university's progress in implementing the activities and strategies specified in the improvement plan. The state university shall submit monitoring reports to the board by December 31 and May 31 of each year in which an improvement plan is in place. The ability of a state university to submit an improvement plan to the board is limited to 1 fiscal year.
- withhold disbursement of the institutional investment until the monitoring report is approved by the Board of Governors. A state university that is determined by the board to be making satisfactory progress on implementing the improvement plan shall receive no more than one-half of the withheld institutional investment in January and the balance of the withheld institutional institutional investment in June. A state university that fails to make satisfactory progress may not have its full institutional investment restored. Any institutional investment

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funds that are not restored shall be redistributed in accordance with the board's performance-based metrics.

- (4) Distributions of performance funding, as provided in this section, shall be made to each of the state universities listed in the Education and General Activities category in the General Appropriations Act.
- (5) By October 1 of each year, the Board of Governors shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives a report on the previous fiscal year's performance funding allocation which must reflect the rankings and award distributions.
- (6) The Board of Governors shall adopt regulations to administer this section expires July 1, 2016.
- Section 4. Subsection (3) of section 1012.39, Florida Statutes, is amended to read:
- 1012.39 Employment of substitute teachers, teachers of adult education, nondegreed teachers of career education, and career specialists; students performing clinical field experience.—
- (3) A student who is enrolled in a state-approved teacher preparation program in a postsecondary educational institution that is approved by rules of the State Board of Education and who is jointly assigned by the postsecondary educational institution and a district school board to perform a clinical field experience under the direction of a regularly employed and certified educator shall, while serving such supervised clinical

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field experience, be accorded the same protection of law as that accorded to the certified educator except for the right to bargain collectively as an employee of the district school board. The district school board providing the clinical field experience shall notify the student electronically or in writing of the availability of educator liability insurance under s.

1012.75. A postsecondary educational institution or district school board may not require a student enrolled in a state-approved teacher preparation program to purchase liability insurance as a condition of participation in any clinical field experience or related activity on the premises of an elementary or secondary school.

Section 5. Section 1012.731, Florida Statutes, is created to read:

# 1012.731 The Florida Best and Brightest Teacher Scholarship Program.—

- (1) The Legislature recognizes that, second only to parents, teachers play the most critical role within schools in preparing students to achieve a high level of academic performance. The Legislature further recognizes that research has linked student outcomes to a teacher's own academic achievement. Therefore, it is the intent of the Legislature to designate teachers who have achieved high academic standards during their own education as Florida's best and brightest teacher scholars.
  - (2) There is created the Florida Best and Brightest

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Teacher Scholarship Program to be administered by the Department of Education. The scholarship program shall provide categorical funding for scholarships to be awarded to teachers who have demonstrated a high level of academic achievement.

- (3) (a) To be eligible for a scholarship, a teacher:
- 1. Must have scored at or above the 80th percentile on either the SAT or the ACT based on the percentile ranks in effect when the teacher took the assessment and have been evaluated as highly effective pursuant to s. 1012.34; or
- 2. If the teacher is a first-year teacher who has not been evaluated pursuant to s. 1012.34, must have scored at or above the 80th percentile on either the SAT or the ACT based on the percentile ranks in effect when the teacher took the assessment.
- (b) In order to demonstrate eligibility for an award, an eligible teacher must submit to the school district, no later than October 1, an official record of his or her SAT or ACT score demonstrating that the teacher scored at or above the 80th percentile based on the percentile ranks in effect when the teacher took the assessment. Once a teacher is deemed eligible by the school district, including teachers deemed eligible in the 2015-2016 fiscal year, the teacher shall remain eligible as long as he or she is employed by the school district and maintains or, if the teacher is a first-year teacher, earns the evaluation designation of highly effective pursuant to s. 1012.34.
  - (4) Annually, by December 1, each school district shall

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submit to the department the number of eligible teachers who qualify for the scholarship.

- (5) Annually, by February 1, the department shall disburse scholarship funds, in an amount prescribed annually by the Legislature in the General Appropriations Act, to each school district for each eligible teacher to receive a scholarship. If the number of eligible teachers exceeds the total appropriation authorized in the General Appropriations Act, the department shall prorate the per-teacher scholarship amount.
- (6) Annually, by April 1, each school district shall provide payment of the scholarship to each eligible teacher.
- (7) For purposes of this section, the term "school district" includes the Florida School for the Deaf and the Blind and charter school governing boards.
- Section 6. Subsection (3) of section 1012.75, Florida Statutes, is amended to read:
- 1012.75 Liability of teacher or principal; excessive force.—
- educator liability insurance program, as provided in the General Appropriations Act, to protect full-time instructional personnel from liability for monetary damages and the costs of defending actions resulting from claims made against the instructional personnel arising out of occurrences in the course of activities within the instructional personnel's professional capacity. For purposes of this subsection, the terms "full-time," "part-time,"

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and "administrative personnel" shall be defined by the individual district school board. For purposes of this subsection, the term "instructional personnel" has the same meaning as provided in s. 1012.01(2).

- (a) Liability coverage of at least \$2 million shall be provided to all full-time instructional personnel. Liability coverage may be provided to the following individuals who choose to participate in the program, at cost: part-time instructional personnel, administrative personnel, and students enrolled in a state-approved teacher preparation program pursuant to s. 1012.39(3).
- (b) By August 1 of each year, the department shall notify the personnel specified in paragraph (a) of the pending procurement for liability coverage. By September 1 of each year, each district school board shall notify the personnel specified in paragraph (a) of the liability coverage provided pursuant to this subsection. The department shall develop the form of the notice which shall be used by each district school board. The notice must be on an 8 1/2-inch by 5 1/2-inch postcard and include the amount of coverage, a general description of the nature of the coverage, and the contact information for coverage and claims questions. The notification shall be provided separately from any other correspondence. Each district school board shall certify to the department, by September 15 of each year, that the notification required by this paragraph has been provided.

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(c) The department shall consult with the Department of Financial Services to select the most economically prudent and cost-effective means of implementing the program through self-insurance, a risk management program, or competitive procurement.

(d) This subsection expires July 1, 2016.

Section 7. This act shall take effect July 1, 2016.

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