

Health Innovation Subcommittee

Monday, February 9, 2015 4:00 PM - 6:00 PM 306 HOB

Committee Meeting Notice HOUSE OF REPRESENTATIVES

Health Innovation Subcommittee

Start Date and Time:

Monday, February 09, 2015 04:00 pm

End Date and Time:

Monday, February 09, 2015 06:00 pm

Location:

306 HOB

Duration:

2.00 hrs

Consideration of the following bill(s):

HB 111 Transitional Living Facilities by Magar

HB 161 Responsibilities of Health Care Facilities by Burton

HB 411 Vaccination of Nursing Home Residents by Miller

Pursuant to rule 7.12, the deadline for amendments to bills on the agenda by non-appointed members is 6:00 p.m., Friday, February 6, 2015.

By request of the chair, all committee members are asked to have amendments to bills on the agenda submitted to staff by 6:00 p.m., Friday, February 6, 2015.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 111 Transitional Living Facilities

SPONSOR(S): Magar

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Health Innovation Subcommittee		Guzzo G	Poche My
2) Health Care Appropriations Subcommittee		•	
3) Health & Human Services Committee			

SUMMARY ANALYSIS

Transitional Living Facilities (TLFs) provide specialized health care services including, but not limited to, rehabilitative services, community re-entry training, aids for independent living, and counseling to individuals who sustain brain or spinal cord injuries. The bill consolidates the oversight, care and services of clients of TLFs under specific licensure requirements of the Agency for Health Care Administration (AHCA).

The bill promotes coordination between various state agencies involved in the regulation of TLFs by requiring AHCA, the Department of Health, the Agency for Persons with Disabilities, and the Department of Children and Families to develop an electronic database to ensure relevant client data is communicated timely and effectively.

Specifically, the bill makes the following changes:

- Requires TLFs to maintain accreditation by an accrediting organization specializing in evaluating rehabilitation facilities;
- Adds specific admission requirements and requires a client to be admitted by a licensed physician, physician assistant, or advanced registered nurse practitioner;
- Adds specific discharge requirements and clarifies the conditions that a client must meet to be eligible for discharge;
- Adds care and service plan requirements detailing orders for medical care, client functional capability and goals, and transition plans:
- Requires TLFs to provide specific professional services directed toward improving the client's functional status;
- Enables TLF clients to manage their funds and personal possessions, and have visitors;
- Requires TLFs to establish grievance procedures and a system for investigating, tracking, managing, and responding to complaints, which must include an appeals process;
- Provides standards for medication management, assistance with medication, use of restraints, seclusion procedures, infection control, safeguarding clients' funds, and emergency preparedness;
- Adds provisions to protect clients from abuse including proper staff screening, training, prevention, identification, and investigation;
- Provides AHCA the authority to develop rules for physical plant standards, personnel, and services to clients;
- Provides standard licensure criteria, including compliance with local zoning, liability insurance, fire-safety inspection, and sanitation requirements;
- Creates sanctions for violations and provides authority to place a court-ordered receiver if the licensee fails to take responsibility for the facility and places clients at risk;
- Clarifies that providers already licensed by AHCA, who serve brain and spinal-cord injured persons, are not required to obtain a separate license as a TLF; and
- Revises the Brain and Spinal Cord Injury Advisory Council's rights to entry and inspection of TLFs.

The bill has an indeterminate, but likely insignificant, fiscal impact on state government.

The bill provides an effective date of July 1, 2015.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0111.HIS.DOCX

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FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

Transitional living facilities (TLFs) provide specialized health care services, including rehabilitative services, community reentry training, aids for independent living, and counseling, to spinal-cord-injured persons and head-injured persons.¹ There are currently fourteen TLFs licensed in Florida.² Four state agencies have a role in regulating TLFs: the Agency for Health Care Administration (AHCA), the Department of Health (DOH), the Agency for Persons with Disabilities (APD), and the Department of Children and Families (DCF).

AHCA is the licensing authority for TLFs pursuant to chapter 408, part II, chapter 400, part V, F.S., and Chapter 59A-17, F.A.C.

Compared to other types of facilities regulated by AHCA, the detail and scope of regulations for TLFs in statute and administrative rule is significantly narrower and less restrictive, as the regulations focus more on solvency than resident care.

Section 400.805, F.S., is the specific licensure authority for TLFs. However, this section only addresses fees for operation of a TLF, level 2 background screening requirements for TLF personnel, and rights to entry and inspection by AHCA investigative personnel. The current licensure fee is \$4,588.00 with a \$90 per bed fee per biennium.³ Further, this section requires AHCA, in consultation with DOH, to adopt rules governing the physical plant and the fiscal management of TLFs. Like the authorizing statute, the corresponding rules, in Chapter 59A-17, F.A.C., provide minimal regulatory guidance.

Section 381.75, F.S., requires DOH to administer the Brain and Spinal Cord Injury Program (BSCIP) to provide services for persons with traumatic brain and spinal cord injuries. Services provided by the BSCIP include:

- Case management;
- Acute care, and inpatient and outpatient rehabilitation;
- Transitional living;
- Assistive technology;
- Home and vehicle modifications;
- Nursing home transition facilitation; and
- Long-term support for survivors and families through contractual agreements with community based agencies.

Section 381.76, F.S., requires a participant in the BSCIP to be a legal Florida resident who has sustained a brain or spinal cord injury. For purposes of the BSCIP, a brain or spinal cord injury means "a lesion to the spinal cord or cauda equina, resulting from external trauma." However, s. 400.805 (1), F.S., relating to TLFs, provides that residents of a TLF must be "spinal-cord-injured persons or headinjured persons." These inconsistent definitions have led to uncertainty as to whether or not TLFs can

¹ Section 400.805(1)(c), F.S.

² Agency for Health Care Administration, Florida HealthFinder, Facility/Provider Locator-Transitional Living Facilities, available at www.floridahealthfinder.gov/facilitylocator/ListFacilities.aspx (last viewed on January 30, 2015).

³ Agency for Health Care Administration, 2015 Agency Legislative Bill Analysis for HB 111, January 7, 2015 (on file with the Health Innovation subcommittee).

⁴ Section 381.745(2), F.S.

provide services to individuals who are not participants in the BSCIP or to individuals who have a brain or spinal cord injury that was not the result of external trauma.

The Brain and Spinal Cord Injury Advisory Council (Council), created within DOH pursuant to s. 381.78, F.S., is tasked with providing advice and expertise to DOH in the preparation, implementation, and periodic review of the BSCIP. The Council has the same rights to entry and inspection of TLFs as AHCA under s. 400.805(4), F.S.

Investigations concerning allegations of abuse and neglect of vulnerable adults, including those in TLFs, are performed by DCF.5

AHCA is responsible for the licensure of TLFs, while DOH monitors services for persons with traumatic brain and spinal cord injuries, and DCF investigates allegations of abuse and neglect of vulnerable adults. In working together during the investigation, gaps and deficiencies in the three-agency TLF regulatory structure were discovered.

Effect of Proposed Changes

The bill consolidates the oversight of care and services to clients of TLFs in specific licensure requirements of AHCA and promotes coordination between AHCA, DOH, and DCF.

The bill repeals the current TLF regulations in s. 400.805, F.S., and creates Part XI of chapter 400, F.S., including ss. 400.997 to 400.9985, F.S.

The bill creates s. 400.997, F.S., stating the intent of the legislation to provide for the development, establishment and enforcement of basic standards for TLFs to ensure quality of care and services to residents. Further, the bill states the policy of the state that the use of restraint and seclusion of TLF clients is justified only as an emergency safety measure to be used in response to danger to the client or others. Lastly, the bill states the intent of the legislature to achieve an ongoing reduction in the use of restraint and seclusion in programs and facilities serving individuals with brain or spinal-cord injuries.

Section 400.9971, F.S., is created to define terms relating to TLFs, and adds new terminology to include seclusion, and chemical and physical restraints and their use. The bill adds "behavior modification" services to the list of specialized health care services in the definition of a TLF.

Section 400.9972, F.S., is created to provide licensure requirements for TLFs, including compliance with local zoning, liability insurance, fire-safety inspection, and sanitation requirements. This section also provides the application fees for TLFs, \$4,588 and a \$90 per-bed fee per biennium, and adds language to clarify that the fees must be adjusted to conform to the annual cost of living adjustment, pursuant to s. 408.805(2), F.S. In addition, the bill requires TLFs to maintain accreditation by an accrediting organization specializing in evaluating rehabilitation facilities whose standards incorporate comparable licensure regulations required by the state. Applicants for licensure as a TLF must be accredited within 12 months of the issuance of an initial license. The bill authorizes AHCA to accept an accreditation survey report by the accrediting organization in lieu of conducting a licensure inspection. Further, the bill authorizes AHCA to conduct inspections to assure compliance with licensure requirements, validate the inspection process of accrediting organizations, and to respond to licensure complaints or to protect public health and safety.

The bill clarifies that providers already licensed by AHCA, serving brain and spinal-cord injured persons under their existing license, are not required to obtain a separate license as a TLF.

⁵ Section 415.104(1), F.S. DATE: 2/6/2015

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Admission, Transfer and Discharge Requirements

The bill creates s. 400.9973, F.S., to establish requirements that TLFs must have in place for client admission, transfer and discharge from the facility. The admission, transfer and discharge policies and procedures must be in writing. The client's admission to the facility must follow facility policies and procedures.

Each resident admitted to the facility is required to be admitted upon prescription by a licensed physician, physician assistant (PA), or advanced registered nurse practitioner (ARNP), and must remain under the care of the physician for the duration of the client's stay. Clients admitted to the facility must have a brain and spinal cord injury, such as a lesion to the spinal cord or cauda equine syndrome, with evidence of significant involvement of two of the following:

- Motor deficit.
- Sensory deficit.
- Bowel and bladder dysfunction.
- An injury to the skull, brain, or tis covering which produces an altered state of consciousness or anatomic motor, sensory, cognitive, or behavioral deficits.

This definition of a brain or spinal cord injury, as it relates to admission requirements of TLFs, differs from the definition of a brain or spinal cord injury for purposes of the BSCIP, in that it does not require the injury to be the result of external trauma.

In cases where a client's medical diagnosis does not positively identify a cause of the client's condition, or whose symptoms are inconsistent with the known cause of injury, or whose recovery is inconsistent with the known medical condition, the bill allows for an individual to be admitted for an evaluation period not to exceed ninety-days.

The bill prohibits TLFs from admitting a client whose primary diagnosis is mental illness or an intellectual or developmental disability. In addition, the bill provides that a person may not be admitted to a TLF if the person:

- Presents a significant risk of infection to other clients or personnel:⁶
- Is a danger to herself or himself, or others as determined by a physician, PA, ARNP, or mental
 health practitioner, unless the facility provides adequate staffing and support to ensure patient
 safety;
- Is bedridden; or
- Requires 24-hour nursing supervision.

When a client meets the admission criteria, the medical or nursing director must complete an initial evaluation of the client's functional skills, behavioral status, cognitive status, educational or vocational potential, medical status, psychosocial status, sensorimotor capacity, and other related skills and abilities within the first seventy-two hours of admission. Further, the bill requires the facility to implement an initial comprehensive treatment plan that outlines services to be provided within the first four days of admission.

The bill requires TLFs to develop a discharge plan for each client prior to or upon admission to the facility. The discharge plan must identify intended discharge sites and possible alternate discharge sites. For each discharge site identified, the discharge plan must identify the skills, behaviors, and other conditions that the client must achieve to be eligible for discharge. The bill requires discharge plans to be reviewed and updated at least once a month.

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⁶ In addition the bill requires a health care practitioner to provide documentation that the person is free of apparent signs and symptoms of communicable disease.

The bill allows for the discharge of clients as soon as practicable if the TLF is no longer the most appropriate, least restrictive treatment option, and for clients who:

- No longer require any of the specialized services described in s. 400.9971(7), F.S.; or
- Are not making measurable progress in accordance with their comprehensive treatment plan.

The bill requires TLFs to provide at least 30 days' notice to clients of transfer or discharge plans, which must include an acceptable transfer location if the client is unable to live independently, unless the client voluntarily terminates residency.

Client Treatment Plans and Client Services

The bill creates s. 400.9974, F.S., to require each client in the facility to have a comprehensive treatment plan which is developed by an interdisciplinary team, consisting of the case manager, program director, ARNP, appropriate therapists, and the client and/or the client's representative. The comprehensive treatment plan must be completed no later than 30 days after development of the initial comprehensive treatment plan. Treatment plans must be reviewed and updated at least once a month. The plan must be reevaluated and updated if a client fails to meet the projected improvements outlined in the plan or if a significant change in the client's condition occurs. Qualified staff must carry out and monitor interventions in accordance with the stated goals of the individual's program plan.

Each comprehensive treatment plan must include the following:

- Orders obtained from the client's physician, PA, or ARNP, and the client's diagnosis, medical history, physical exams and rehabilitation needs;
- A preliminary nursing evaluation, including orders for immediate care provided by the physician, PA, or ARNP, to be completed upon admission;
- · A standardized assessment of the client's functional capability; and
- A plan to achieve transition to the community and the estimated length of time to achieve transition goals.

The bill requires a client or their representative to consent to continued treatment at the TLF. The consent may be for a period of up to three months and if consent is not given, the TLF must discharge the client as soon as possible.

The bill requires the TLF to employ qualified professionals to conduct the various professional interventions in accordance with the goals and objectives of the program. Each client must receive a continuous treatment program that includes appropriate, consistent implementation of specialized and general training, treatment, and services.

Provider Responsibilities

The bill creates s. 400.9975, F.S., to require TLF licensees to ensure that every client:

- Lives in a safe environment;
- Is treated with respect, recognition of personal dignity, and privacy;
- Retains use of their own clothes and personal property:
- Has unrestricted private communications, which includes mail, telephone and visitors;
- · Participates in community services and activities;
- Manages their financial affairs unless the client or the client's representative authorizes the administrator of the facility to provide safekeeping for funds;
- Has reasonable opportunity for regular exercise and be outdoors more than once per week.
- Exercises civil and religious liberties;
- Has adequate access to appropriate health care services:

- Has the opportunity to present grievances and recommend changes in policies, procedures and services;
- Is enabled to have a representative participate in treatment;
- Receives prompt responses from the facility to communications from family and friends;
- Have visits by individuals with a relationship to the client at any reasonable hour; and
- Has the opportunity to leave the facility to visit and take trips or vacations.

To facilitate a client's ability to present grievances, the facility is required to provide a system for investigating, tracking, managing, and responding to complaints, which must include an appeals process.

The administrator must post a written notice of provider responsibilities in a prominent place in the facility which includes the statewide toll-free telephone number for reporting complaints to AHCA and the statewide toll-free number of Disability Rights of Florida. The facility must ensure the client has access to a telephone, which has the telephone numbers posted for AHCA, the central abuse hotline, Disabilities Rights of Florida and the local advocacy council. The facility cannot take retaliatory action against any person for filing a complaint or grievance, or for appearing as a witness in any hearing.

Additionally, the client's representative must be promptly notified of any significant incidents or changes in the client's condition.

Administration of Medication

The bill creates s. 400.9976, F.S., to require TLFs to maintain a medication administration record for each client, including medications that are self-administered. The interdisciplinary team determines if a client is capable of self-administration of medications if the physician, PA, or ARNP does not specify otherwise. Each patient who is self-administering must be given a pill organizer and a nurse must place the medications inside the pill organizer and document the date and time the pill organizer is filled. All medications, including those that are self-administered, must be administered as ordered by a physician, PA, or ARNP. Drug administration errors and adverse drug reactions must be recorded and reported immediately to the physician, PA, or ARNP.

Assistance with Medication

The bill creates s. 400.9977, F.S., which permits unlicensed direct care services staff that provide client services under chapter 400 or 429, F.S., to administer prescribed, prepackaged and premeasured medications under the supervision of a registered nurse. Medication administration training for unlicensed direct care services staff must be conducted by a physician, pharmacist or registered nurse.

TLFs that allow unlicensed direct care services staff to administer medications must:

- Develop and implement policies and procedures;
- Maintain written evidence of a client's consent;
- Maintain a copy of the written prescription; and
- Maintain required training documentation.

Client Protection

The bill creates s. 400.9977, F.S., to establish provisions relating to the protection of clients from abuse, neglect, mistreatment, and exploitation. The bill makes the facility responsible for developing and implementing policies and procedures for screening and training employees, protecting clients, and preventing, identifying, investigating, and reporting abuse, neglect, mistreatment, and exploitation. The facility is also required to identify clients whose history renders them at risk for abusing other clients. Further, the facility must implement procedures to:

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- Screen potential employees for a history of abuse, neglect or mistreatment;
- Train employees on abuse prohibition practices;
- Provide information to clients, families and staff on how and to whom they may report concerns, incidents and grievances without the fear of retribution;
- Identify events that may constitute abuse in order to determine the direction of the investigation;
- Investigate different types of incidents and identify staff members responsible for the initial reporting and reporting of results to the proper authorities;
- Protect clients from harm during an investigation; and
- Report all alleged violations and all substantiated incidents, as required under chapters 39 and 415, F.S., to the appropriate licensing authorities.

The facility must have a sufficient number of staff to meet the needs of the clients, and must assure that staff has knowledge of the individual client's care needs. The facility must analyze the occurrences of abuse, exploitation, mistreatment or neglect and determine what changes are needed to policies and procedures to prevent further occurrences.

Restraints and Seclusion

The bill creates s. 400.9979, F.S., to require a client's physician, PA, or ARNP to order and document the use of physical and chemical restraints, with the consent of the client or client's representative. The use of chemical restraints is limited to the prescribed dosage by the client's physician, PA, or ARNP. The use of physical restraint and seclusion may only be used as authorized by the facility's written physical restraint and seclusion policies. The facility must notify the client's parent or guardian within 24 hours of the use of a restraint or seclusion.

The bill authorizes a physician, PA, or ARNP to issue an emergency treatment order to immediately administer rapid response psychotropic medications or other chemical restraints when a client exhibits symptoms that present an immediate risk of injury or death to themselves or others. Each emergency treatment order must be documented and maintained in the client's record and is only effective for 24 hours.

A client who receives medications as a restraint must be evaluated by their physician, PA, or ARNP at least monthly to assess the:

- Continued need for the medication;
- Level of the medication in the client's blood; and
- Need for adjustments in the prescription.

The facility is required to ensure that clients are free from unnecessary drugs and physical restraints. All interventions to manage inappropriate client behaviors must be administered with sufficient safeguards and supervision.

The bill authorizes AHCA to adopt rules relating to:

- Use of restraint, restraint positioning, seclusion and emergency orders for psychotropic medications;
- Duration of restraint use:
- Staff training;
- Client observation during restraint; and
- Documentation and reporting standards.

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Background Screening and Administration/Management

The bill creates s. 400.998, F.S., to require all facility personnel to complete a level 2 background screening pursuant to chapter 435, F.S. The facility must maintain personnel records with the staff's background screening, job description, documentation of compliance with training requirements, and a copy of all licenses or certifications held by staff that performs services for which licensure or certification is required. The record must also include a copy of all job performance evaluations.

The bill requires the facility to:

- Implement infection control policies and procedures.
- Maintain liability insurance as defined by section 624.605, F.S.
- Designate one person as administrator who is responsible for overall management.
- Designate in writing a person responsible for the facility when the administrator is absent for 24 hours.
- Designate in writing a program director that is responsible for supervising the therapeutic and behavioral staff, and determining the levels of supervision and room placement for each client.
- Designate in writing a person to be responsible when the program director is absent from the facility for more than 24 hours.
- Obtain approval of the comprehensive emergency management plan from their local emergency management agency.
- Maintain written records, in a form and system in accordance with medical and business practices, that are available for submission to AHCA upon request. The records must include:
 - o A daily census record;
 - A report of all accidents or unusual incidents involving clients or staff that caused or had the potential to cause injury or harm to any person or property within the facility;
 - o Any agreements with third party providers; and
 - o Any agreements with consultants employed by the facility and documentation of each consultant's visits and required written, dated reports.

Property and Personal Affairs of Clients

The bill creates s. 400.9981, F.S., to require facilities to give clients options of using their own personal belongings, and to choose their own roommate whenever possible. The admission of a client to a facility, and their presence therein, does not give an administrator, employee, or representative any authority to manage, use, or dispose of any property of the client. The licensee, administrator, employee, or representative may not act as the client's guardian, trustee, or payee for social security or other benefits, but may act as the power of attorney for a client if the licensee has filed a surety bond with AHCA in an amount equal to twice the average monthly income of the client. When a power of attorney is granted to a licensee, administrator, employee, or representative, they must notify the client on a monthly basis of any transactions made on their behalf and a copy of such notice must be retained in the client's file. Any licensee, administrator, staff, or representative thereof, who is granted power of attorney for any client of the facility and who misuses or misappropriates funds obtained through this power commits a felony of the third degree.

The bill requires the facility to, upon consent from the client, provide for the safekeeping of personal effects up to \$1,000, and up to \$500 in cash. The facility must keep complete and accurate records of all funds and personal effects received from clients.

Any funds or other property belonging to or due to a client must either be treated as funds held in trust and kept separate from the funds and property of the licensee, or be specifically credited to the client. At least once every month, unless upon order of a court, the facility must give the client and the client's representative a complete and verified statement of all funds and other property, detailing the items and amount received, and their sources and disposition.

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In the event of the death of a client, the facility must return all refunds, funds, and property held in trust to the client's personal representative. If the client has no spouse or adult next of kin or such person cannot be located, funds due to the client must be placed in an interest-bearing account, and all property held in trust by the licensee shall be safeguarded until the funds and property are disbursed pursuant to the Florida Probate Code.

Rules Establishing Standards

The bill creates s. 400.9981, F.S., to authorize AHCA to adopt rules with "reasonable and fair criteria" regarding the:

- Location of TLFs;
- Qualifications of all personnel having responsibility for any part of the client's care and services;
- Requirements for personnel procedures and reporting procedures;
- Services provided to clients; and
- Preparation and annual update of the comprehensive emergency management plan.

Penalties and Violations

The bill creates s. 400.9983, F.S., to authorize AHCA to adopt rules to establish classifications of violations according to the nature of the violation and the gravity of its probable effect on the client. The violation classifications are as follows:

- Class "I" violations result in a citation regardless of correction and an administrative fine up to \$10,000 for a widespread violation.
- Class "II" violations result in an administrative fine up to \$5,000 for a widespread violation.
- Class "III" violations result in an administrative fine up to \$1,000 for an uncorrected deficiency of a widespread violation.
- Class "IV" violations result in an administrative fine of at least \$100 but not exceeding \$200 for an uncorrected deficiency.

A TLF may avoid the imposition of a fine for a class IV violation if the deficiency is corrected within a specified period of time.

Receivership Proceedings

The bill creates s. 400.9984, F.S., to apply the receivership proceeding provisions for assisted living facilities in s. 429.22, F.S., to TLFs. AHCA is authorized to petition a court for the appointment of a receiver when:

- The facility is closing or has informed AHCA that it intends to close;
- AHCA determines that conditions exist in the facility that present danger to the health, safety or welfare of the clients; or
- The facility cannot meet its financial obligations for providing food, shelter, care and utilities.

A petition for receivership takes priority over other court business. A hearing must be conducted within five days of the petition filing. AHCA must notify the owner or administrator of the facility named in the petition of the date of the hearing. The court may grant the petition only upon a finding that the health, safety or welfare of a client is threatened if a condition existing at the time the petition was filed is allowed to continue.

A receiver may be appointed from a list of qualified persons developed by AHCA. The receiver must make provisions for the continued health, safety and welfare of all clients, perform all duties set out by

the court, and operate the facility in a manner to assure the safety and adequate health care for clients. The receiver may use all resources and consumable goods in the provision of care services to clients and correct or eliminate any deficiency in the structure or furnishings of the facility which endangers the safety of clients and staff. The receiver may hire or contract staff to carry out the duties of the receiver. The receiver must also honor all leases and mortgages, and has the power to direct, manage, and discharge employees of the facility.

Interagency Communication

The bill creates s. 400.9985, F.S., to require AHCA, APD, DOH and DCF to develop electronic systems to ensure timely communication of relevant data regarding the regulation of TLFs among the agencies. The bill requires the system to include, at a minimum, a brain and spinal cord injury registry and a client abuse registry.

B. SECTION DIRECTORY:

- **Section 1:** Creates ss. 400.997 through 400.9985, F.S., as part XI of chapter 400, F.S., to be entitled "Transitional Living Facilities".
- Section 2: Repeals s. 400.805, F.S., relating to transitional living facilities.
- Section 3: Redesignates the title of part V of chapter 400, F.S., as "Intermediate Care Facilities".
- **Section 4:** Amends s. 381.745, F.S., relating to definitions.
- **Section 5:** Amends s. 381.75, F.S., relating to duties and responsibilities of the department of transitional living facilities, and of residents.
- Section 6: Amends s. 381.78, F.S., relating to the advisory council on brain and spinal cord injuries.
- Section 7: Amends s. 400.93, F.S., relating to licensure required; exemptions; unlawful acts; penalties.
- Section 8: Amends s. 408.802, F.S., relating to applicability.
- Section 9: Amends s. 408.820, F.S., relating to exemptions.
- **Section 10:** Provides that effective July 1, 2016, a transitional living facility licensed before the effective date of this act pursuant to s. 400.805, F.S., must be licensed under part XI of chapter 400, F.S., as created by the act.
- **Section 11:** Provides an effective date of July 1, 2015, except as otherwise expressly provided in the act.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

AHCA is responsible for the licensing of TLFs. The current licensure fee is \$4,588.00 with a \$90 per bed fee per biennium. There are currently 14 facilities located within the state. The amount of revenue collected for licensure is expected to remain constant. Additionally, AHCA is responsible for the regulation and collection of administrative fines for TLFs. Based upon historical experience, there is expected to be minimal to no revenues associated with administrative fine collection. Finally, the bill requires that personal property funds of deceased residents that are not disbursed pursuant to Florida Probate Code within two years after death are to be deposited within AHCA's Health Care Trust Fund. The amount of funds expected to be deposited within AHCA's Health Care Trust Fund is indeterminate, but likely insignificant.

2. Expenditures:

The bill requires AHCA, DOH, APD, and DCF to develop electronic systems to share relevant information pertaining to regulation of TLFs. The cost of developing this system is estimated to be insignificant and can be absorbed within each department's existing resources. Additionally,

AHCA's current staff that is responsible for the regulation of TLFs will continue to provide these functions in the future and will not require additional staff or resources.

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1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

AHCA is authorized to adopt rules related to assistance with medication, restraints, seclusion, client safety, and quality of care.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

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A bill to be entitled An act relating to transitional living facilities; creating part XI of chapter 400, F.S.; providing legislative intent; providing definitions; requiring the licensure of transitional living facilities; providing license fees and application requirements; requiring accreditation of licensed facilities; providing requirements for transitional living facility policies and procedures governing client admission, transfer, and discharge; requiring a comprehensive treatment plan to be developed for each client; providing plan and staffing requirements; requiring certain consent for continued treatment in a transitional living facility; providing licensee responsibilities; providing notice requirements; prohibiting a licensee or employee of a facility from serving notice upon a client to leave the premises or take other retaliatory action under certain circumstances; requiring the client and client's representative to be provided with certain information; requiring the licensee to develop and implement certain policies and procedures; providing licensee requirements relating to administration of medication; requiring maintenance of medication administration records; providing requirements for administration of medications by unlicensed staff;

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51 52 specifying who may conduct training of staff; requiring licensees to adopt policies and procedures for administration of medications by trained staff; requiring the Agency for Health Care Administration to adopt rules; providing requirements for the screening of potential employees and training and monitoring of employees for the protection of clients; requiring licensees to implement certain policies and procedures to protect clients; providing conditions for investigating and reporting incidents of abuse, neglect, mistreatment, or exploitation of clients; providing requirements and limitations for the use of physical restraints, seclusion, and chemical restraint medication on clients; providing a limitation on the duration of an emergency treatment order; requiring notification of certain persons when restraint or seclusion is imposed; authorizing the agency to adopt rules; providing background screening requirements; requiring the licensee to maintain certain personnel records; providing administrative responsibilities for licensees; providing recordkeeping requirements; providing licensee responsibilities with respect to the property and personal affairs of clients; providing requirements for a licensee with respect to obtaining surety bonds; providing recordkeeping requirements relating to the safekeeping of personal

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effects; providing requirements for trust funds or other property received by a licensee and credited to the client; providing a penalty for certain misuse of a client's personal funds, property, or personal needs allowance; providing criminal penalties for violations; providing for the disposition of property in the event of the death of a client; authorizing the agency to adopt rules; providing legislative intent; authorizing the agency to adopt and enforce rules establishing standards for transitional living facilities and personnel thereof; classifying violations and providing penalties therefor; providing administrative fines for specified classes of violations; authorizing the agency to apply certain provisions with regard to receivership proceedings; requiring the agency, the Department of Health, the Agency for Persons with Disabilities, and the Department of Children and Families to develop electronic information systems for certain purposes; repealing s. 400.805, F.S., relating to transitional living facilities; revising the title of part V of chapter 400, F.S.; amending s. 381.745, F.S.; revising the definition of the term "transitional living facility," to conform; amending s. 381.75, F.S.; revising the duties of the Department of Health and the agency relating to transitional living facilities;

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amending ss. 381.78, 400.93, 408.802, and 408.820, F.S.; conforming provisions to changes made by the act; providing applicability with respect to transitional living facilities licensed before a specified date; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

 Section 1. Part XI of chapter 400, Florida Statutes, consisting of sections 400.997 through 400.9985, is created to read:

PART XI

TRANSITIONAL LIVING FACILITIES

400.997 Legislative intent.—It is the intent of the Legislature to provide for the licensure of transitional living facilities and require the development, establishment, and enforcement of basic standards by the Agency for Health Care Administration to ensure quality of care and services to clients in transitional living facilities. It is the policy of the state that the least restrictive appropriate available treatment be used based on the individual needs and best interest of the client, consistent with optimum improvement of the client's condition. The goal of a transitional living program for persons who have brain or spinal cord injuries is to assist each person who has such an injury to achieve a higher level of independent functioning and to enable the person to reenter the community.

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It is also the policy of the state that the restraint or seclusion of a client is justified only as an emergency safety measure used in response to danger to the client or others. It is therefore the intent of the Legislature to achieve an ongoing reduction in the use of restraint or seclusion in programs and facilities that serve persons who have brain or spinal cord injuries.

- 400.9971 Definitions.—As used in this part, the term:
- (1) "Agency" means the Agency for Health Care Administration.

- (2) "Chemical restraint" means a pharmacologic drug that physically limits, restricts, or deprives a person of movement or mobility, is used for client protection or safety, and is not required for the treatment of medical conditions or symptoms.
- (3) "Client's representative" means the parent of a child client or the client's guardian, designated representative, designee, surrogate, or attorney in fact.
 - (4) "Department" means the Department of Health.
- (5) "Physical restraint" means a manual method to restrict freedom of movement of or normal access to a person's body, or a physical or mechanical device, material, or equipment attached or adjacent to the person's body that the person cannot easily remove and that restricts freedom of movement of or normal access to the person's body, including, but not limited to, a half-bed rail, a full-bed rail, a geriatric chair, or a Posey restraint. The term includes any device that is not specifically

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manufactured as a restraint but is altered, arranged, or otherwise used for this purpose. The term does not include bandage material used for the purpose of binding a wound or injury.

- (6) "Seclusion" means the physical segregation of a person in any fashion or the involuntary isolation of a person in a room or area from which the person is prevented from leaving.

 Such prevention may be accomplished by imposition of a physical barrier or by action of a staff member to prevent the person from leaving the room or area. For purposes of this part, the term does not mean isolation due to a person's medical condition or symptoms.
- (7) "Transitional living facility" means a site where specialized health care services are provided to persons who have brain or spinal cord injuries, including, but not limited to, rehabilitative services, behavior modification, community reentry training, aids for independent living, and counseling.

400.9972 License required; fee; application.-

(1) The requirements of part II of chapter 408 apply to the provision of services that require licensure pursuant to this part and part II of chapter 408 and to entities licensed by or applying for licensure from the agency pursuant to this part. A license issued by the agency is required for the operation of a transitional living facility in this state. However, this part does not require a provider licensed by the agency to obtain a separate transitional living facility license to serve persons

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who have brain or spinal cord injuries as long as the services provided are within the scope of the provider's license.

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- (2) In accordance with this part, an applicant or a licensee shall pay a fee for each license application submitted under this part. The license fee shall consist of a \$4,588 license fee and a \$90 per-bed fee per biennium and shall conform to the annual adjustment authorized in s. 408.805.
 - (3) An applicant for licensure must provide:
- (a) The location of the facility for which the license is sought and documentation, signed by the appropriate local government official, which states that the applicant has met local zoning requirements.
- (b) Proof of liability insurance as provided in s. 624.605(1)(b).
- (c) Proof of compliance with local zoning requirements, including compliance with the requirements of chapter 419 if the proposed facility is a community residential home.
- (d) Proof that the facility has received a satisfactory firesafety inspection.
- (e) Documentation that the facility has received a satisfactory sanitation inspection by the county health department.
- (4) The applicant's proposed facility must attain and continuously maintain accreditation by an accrediting organization that specializes in evaluating rehabilitation facilities whose standards incorporate licensure regulations

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183	comparable to those required by the state. An applicant for
184	licensure as a transitional living facility must acquire
185	accreditation within 12 months after issuance of an initial
186	license. The agency shall accept the accreditation survey report
L87	of the accrediting organization in lieu of conducting a
188	licensure inspection if the standards included in the survey
189	report are determined by the agency to document that the
190	facility substantially complies with state licensure
191	requirements. Within 10 days after receiving the accreditation
192	survey report, the applicant shall submit to the agency a copy
193	of the report and evidence of the accreditation decision as a
194	result of the report. The agency may conduct an inspection of a
195	transitional living facility to ensure compliance with the
196	licensure requirements of this part, to validate the inspection
197	process of the accrediting organization, to respond to licensure
198	complaints, or to protect the public health and safety.
199	400.9973 Client admission, transfer, and discharge
200	(1) A transitional living facility shall have written
201	policies and procedures governing the admission, transfer, and
202	discharge of clients.
203	(2) The admission of a client to a transitional living
204	facility must be in accordance with the licensee's policies and
205	procedures.
206	(3) A client admitted to a transitional living facility
207	must have a brain or spinal cord injury, such as a lesion to the
208	spinal cord or cauda equina syndrome, with evidence of

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209 significant involvement of at least two of the following 210 deficits or dysfunctions: 211 (a) A motor deficit. 212 (b) A sensory deficit. 213 (c) Bowel and bladder dysfunction. 214 (d) An acquired internal or external injury to the skull, 215 the brain, or the brain's covering, whether caused by a 216 traumatic or nontraumatic event, which produces an altered state 217 of consciousness or an anatomic motor, sensory, cognitive, or 218 behavioral deficit. 219 (4) A client whose medical condition and diagnosis do not 220 positively identify a cause of the client's condition, whose 221 symptoms are inconsistent with the known cause of injury, or 222 whose recovery is inconsistent with the known medical condition 223 may be admitted to a transitional living facility for evaluation 224 for a period not to exceed 90 days. 225 A client admitted to a transitional living facility 226 must be admitted upon prescription by a licensed physician, 227 physician assistant, or advanced registered nurse practitioner 228 and must remain under the care of a licensed physician, 229 physician assistant, or advanced registered nurse practitioner 230 for the duration of the client's stay in the facility.

- (6) A transitional living facility may not admit a person whose primary admitting diagnosis is mental illness or an intellectual or developmental disability.
 - (7) A person may not be admitted to a transitional living

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235 facility if the person:

- (a) Presents significant risk of infection to other clients or personnel. A health care practitioner must provide documentation that the person is free of apparent signs and symptoms of communicable disease;
- (b) Is a danger to himself or herself or others as

 determined by a physician, physician assistant, or advanced

 registered nurse practitioner or a mental health practitioner

 licensed under chapter 490 or chapter 491, unless the facility

 provides adequate staffing and support to ensure patient safety;
 - (c) Is bedridden; or
 - (d) Requires 24-hour nursing supervision.
- (8) If the client meets the admission criteria, the medical or nursing director of the facility must complete an initial evaluation of the client's functional skills, behavioral status, cognitive status, educational or vocational potential, medical status, psychosocial status, sensorimotor capacity, and other related skills and abilities within the first 72 hours after the client's admission to the facility. An initial comprehensive treatment plan that delineates services to be provided and appropriate sources for such services must be implemented within the first 4 days after admission.
- (9) A transitional living facility shall develop a discharge plan for each client before or upon admission to the facility. The discharge plan must identify the intended discharge site and possible alternative discharge sites. For

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each discharge site identified, the discharge plan must identify the skills, behaviors, and other conditions that the client must achieve to be eligible for discharge. A discharge plan must be reviewed and updated as necessary but at least once monthly.

- (10) A transitional living facility shall discharge a client as soon as practicable when the client no longer requires the specialized services described in s. 400.9971(7), when the client is not making measurable progress in accordance with the client's comprehensive treatment plan, or when the transitional living facility is no longer the most appropriate and least restrictive treatment option.
- (11) A transitional living facility shall provide at least 30 days' notice to a client of transfer or discharge plans, including the location of an acceptable transfer location if the client is unable to live independently. This subsection does not apply if a client voluntarily terminates residency.
- 400.9974 Client comprehensive treatment plans; client services.—
- (1) A transitional living facility shall develop a comprehensive treatment plan for each client as soon as practicable but no later than 30 days after the initial comprehensive treatment plan is developed. The comprehensive treatment plan must be developed by an interdisciplinary team consisting of the case manager, the program director, the advanced registered nurse practitioner, and appropriate therapists. The client or, if appropriate, the client's

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representative must be included in developing the comprehensive treatment plan. The comprehensive treatment plan must be reviewed and updated if the client fails to meet projected improvements outlined in the plan or if a significant change in the client's condition occurs. The comprehensive treatment plan must be reviewed and updated at least once monthly.

- (2) The comprehensive treatment plan must include:
- (a) Orders obtained from the physician, physician assistant, or advanced registered nurse practitioner and the client's diagnosis, medical history, physical examination, and rehabilitative or restorative needs.
- (b) A preliminary nursing evaluation, including orders for immediate care provided by the physician, physician assistant, or advanced registered nurse practitioner, which shall be completed when the client is admitted.
- (c) A comprehensive, accurate, reproducible, and standardized assessment of the client's functional capability; the treatments designed to achieve skills, behaviors, and other conditions necessary for the client to return to the community; and specific measurable goals.
- (d) Steps necessary for the client to achieve transition into the community and estimated length of time to achieve those goals.
- (3) The client or, if appropriate, the client's representative must consent to the continued treatment at the transitional living facility. Consent may be for a period of up

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313	to 3 months. If such consent is not given, the transitional
314	living facility shall discharge the client as soon as
315	practicable.
316	(4) A client must receive the professional program
317	services needed to implement the client's comprehensive
318	treatment plan.
319	(5) The licensee must employ qualified professional staff
320	to carry out and monitor the various professional interventions
321	in accordance with the stated goals and objectives of the
322	client's comprehensive treatment plan.
323	(6) A client must receive a continuous treatment program
324	that includes appropriate, consistent implementation of
325	specialized and general training, treatment, health services,
326	and related services and that is directed toward:
327	(a) The acquisition of the behaviors and skills necessary
328	for the client to function with as much self-determination and
329	independence as possible.
330	(b) The prevention or deceleration of regression or loss
331	of current optimal functional status.
332	(c) The management of behavioral issues that preclude
333	independent functioning in the community.
334	400.9975 Licensee responsibilities.—
335	(1) The licensee shall ensure that each client:
336	(a) Lives in a safe environment free from abuse, neglect,
337	and exploitation.
338	(b) Is treated with consideration and respect and with due

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recognition of personal dignity, individuality, and the need for privacy.

- (c) Retains and uses his or her own clothes and other personal property in his or her immediate living quarters to maintain individuality and personal dignity, except when the licensee demonstrates that such retention and use would be unsafe, impractical, or an infringement upon the rights of other clients.
- (d) Has unrestricted private communication, including receiving and sending unopened correspondence, access to a telephone, and visits with any person of his or her choice. Upon request, the licensee shall modify visiting hours for caregivers and guests. The facility shall restrict communication in accordance with any court order or written instruction of a client's representative. Any restriction on a client's communication for therapeutic reasons shall be documented and reviewed at least weekly and shall be removed as soon as no longer clinically indicated. The basis for the restriction shall be explained to the client and, if applicable, the client's representative. The client shall retain the right to call the central abuse hotline, the agency, and Disability Rights Florida at any time.
- (e) Has the opportunity to participate in and benefit from community services and activities to achieve the highest possible level of independence, autonomy, and interaction within the community.

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(f) Has the opportunity to manage his or her financial affairs unless the client or, if applicable, the client's representative authorizes the administrator of the facility to provide safekeeping for funds as provided under this part.

- (g) Has reasonable opportunity for regular exercise more than once per week and to be outdoors at regular and frequent intervals except when prevented by inclement weather.
- (h) Has the opportunity to exercise civil and religious liberties, including the right to independent personal decisions. However, a religious belief or practice, including attendance at religious services, may not be imposed upon any client.
- (i) Has access to adequate and appropriate health care consistent with established and recognized community standards.
- (j) Has the opportunity to present grievances and recommend changes in policies, procedures, and services to the staff of the licensee, governing officials, or any other person without restraint, interference, coercion, discrimination, or reprisal. A licensee shall establish a grievance procedure to facilitate a client's ability to present grievances, including a system for investigating, tracking, managing, and responding to complaints by a client or, if applicable, the client's representative and an appeals process. The appeals process must include access to Disability Rights Florida and other advocates and the right to be a member of, be active in, and associate with advocacy or special interest groups.

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(2) The licensee shall:

- (a) Promote participation of the client's representative in the process of providing treatment to the client unless the representative's participation is unobtainable or inappropriate.
- (b) Answer communications from the client's family, guardians, and friends promptly and appropriately.
- (c) Promote visits by persons with a relationship to the client at any reasonable hour, without requiring prior notice, in any area of the facility that provides direct care services to the client, consistent with the client's and other clients' privacy, unless the interdisciplinary team determines that such a visit would not be appropriate.
- (d) Promote opportunities for the client to leave the facility for visits, trips, or vacations.
- (e) Promptly notify the client's representative of a significant incident or change in the client's condition, including, but not limited to, serious illness, accident, abuse, unauthorized absence, or death.
- (3) The administrator of a facility shall ensure that a written notice of licensee responsibilities is posted in a prominent place in each building where clients reside and is read or explained to clients who cannot read. This notice shall be provided to clients in a manner that is clearly legible, shall include the statewide toll-free telephone number for reporting complaints to the agency, and shall include the words:

 "To report a complaint regarding the services you receive,

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417	please call toll-free[telephone number] or Disability
418	Rights Florida[telephone number] The statewide toll-
419	free telephone number for the central abuse hotline shall be
420	provided to clients in a manner that is clearly legible and
421	shall include the words: "To report abuse, neglect, or
422	exploitation, please call toll-free[telephone number]"
423	The licensee shall ensure a client's access to a telephone where
424	telephone numbers are posted as required by this subsection.
425	(4) A licensee or employee of a facility may not serve
426	notice upon a client to leave the premises or take any other
427	retaliatory action against another person solely because of the
428	following:
429	(a) The client or other person files an internal or
430	external complaint or grievance regarding the facility.
431	(b) The client or other person appears as a witness in a
432	hearing inside or outside the facility.
433	(5) Before or at the time of admission, the client and, if
434	applicable, the client's representative shall receive a copy of
435	the licensee's responsibilities, including grievance procedures
436	and telephone numbers, as provided in this section.
437	(6) The licensee must develop and implement policies and
438	procedures governing the release of client information,
439	including consent necessary from the client or, if applicable,
440	the client's representative.
441	400.9976 Administration of medication.—
442	(1) An individual medication administration record must be

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maintained for each client. A dose of medication, including a self-administered dose, shall be properly recorded in the client's record. A client who self-administers medication shall be given a pill organizer. Medication must be placed in the pill organizer by a nurse. A nurse shall document the date and time that medication is placed into each client's pill organizer. All medications must be administered in compliance with orders of a physician, physician assistant, or advanced registered nurse practitioner.

(2) If an interdisciplinary team determines that selfadministration of medication is an appropriate objective, and if the physician, physician assistant, or advanced registered nurse practitioner does not specify otherwise, the client must be instructed by the physician, physician assistant, or advanced registered nurse practitioner to self-administer his or her medication without the assistance of a staff person. All forms of self-administration of medication, including administration orally, by injection, and by suppository, shall be included in the training. The client's physician, physician assistant, or advanced registered nurse practitioner must be informed of the interdisciplinary team's decision that self-administration of medication is an objective for the client. A client may not self-administer medication until he or she demonstrates the competency to take the correct medication in the correct dosage at the correct time, to respond to missed doses, and to contact the appropriate person with questions.

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469 (3) Medication administration discrepancies and adverse 470 drug reactions must be recorded and reported immediately to a 471 physician, physician assistant, or advanced registered nurse 472 practitioner. 473 400.9977 Assistance with medication. 474 Notwithstanding any provision of part I of chapter 464, the Nurse Practice Act, unlicensed direct care services 475 476 staff who provide services to clients in a facility licensed 477 under chapter 400 or chapter 429 may administer prescribed, 478 prepackaged, and premeasured medications under the general 479 supervision of a registered nurse as provided under this section 480 and applicable rules. 481 Training required by this section and applicable rules 482 shall be conducted by a registered nurse licensed under chapter 483 464, a physician licensed under chapter 458 or chapter 459, or a 484 pharmacist licensed under chapter 465. 485 (3) A facility that allows unlicensed direct care service 486 staff to administer medications pursuant to this section shall: 487 (a) Develop and implement policies and procedures that 488 include a plan to ensure the safe handling, storage, and 489 administration of prescription medications. 490 Maintain written evidence of the expressed and (b) 491 informed consent for each client.

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the name of the medication, the dosage, and the administration

Maintain a copy of the written prescription, including

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schedule and termination date.

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(d) Maintain documentation of compliance with required training.

(4) The agency shall adopt rules to implement this section.

- Mistreatment, and exploitation.—The licensee shall develop and implement policies and procedures for the screening and training of employees; the protection of clients; and the prevention, identification, investigation, and reporting of abuse, neglect, mistreatment, and exploitation. The licensee shall identify clients whose personal histories render them at risk for abusing other clients, develop intervention strategies to prevent occurrences of abuse, monitor clients for changes that would trigger abusive behavior, and reassess the interventions on a regular basis. A licensee shall:
- (1) Screen each potential employee for a history of abuse, neglect, mistreatment, or exploitation of clients. The screening shall include an attempt to obtain information from previous and current employers and verification of screening information by the appropriate licensing boards.
- (2) Train employees through orientation and ongoing sessions regarding issues related to abuse prohibition practices, including identification of abuse, neglect, mistreatment, and exploitation; appropriate interventions to address aggressive or catastrophic reactions of clients; the process for reporting allegations without fear of reprisal; and

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recognition of signs of frustration and stress that may lead to abuse.

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- (3) Provide clients, families, and staff with information regarding how and to whom they may report concerns, incidents, and grievances without fear of retribution and provide feedback regarding the concerns that are expressed. A licensee shall identify, correct, and intervene in situations in which abuse, neglect, mistreatment, or exploitation is likely to occur, including:
- (a) Evaluating the physical environment of the facility to identify characteristics that may make abuse or neglect more likely to occur, such as secluded areas.
- (b) Providing sufficient staff on each shift to meet the needs of the clients and ensuring that the assigned staff have knowledge of each client's care needs.
- (c) Identifying inappropriate staff behaviors, such as using derogatory language, rough handling of clients, ignoring clients while giving care, and directing clients who need toileting assistance to urinate or defecate in their beds.
- (d) Assessing, monitoring, and planning care for clients with needs and behaviors that might lead to conflict or neglect, such as a history of aggressive behaviors including entering other clients' rooms without permission, exhibiting selfinjurious behaviors or communication disorders, requiring intensive nursing care, or being totally dependent on staff.
 - (4) Identify events, such as suspicious bruising of

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clients, occurrences, patterns, and trends that may constitute abuse and determine the direction of the investigation.

- (5) Investigate alleged violations and different types of incidents, identify the staff member responsible for initial reporting, and report results to the proper authorities. The licensee shall analyze the incidents to determine whether policies and procedures need to be changed to prevent further incidents and take necessary corrective actions.
 - (6) Protect clients from harm during an investigation.
- (7) Report alleged violations and substantiated incidents, as required under chapters 39 and 415, to the licensing authorities and all other agencies, as required, and report any knowledge of actions by a court of law that would indicate an employee is unfit for service.
 - 400.9979 Restraint and seclusion; client safety.-
- (1) A facility shall provide a therapeutic milieu that supports a culture of individual empowerment and responsibility.

 The health and safety of the client shall be the facility's primary concern at all times.
- (2) The use of physical restraints must be ordered and documented by a physician, physician assistant, or advanced registered nurse practitioner and must be consistent with the policies and procedures adopted by the facility. The client or, if applicable, the client's representative shall be informed of the facility's physical restraint policies and procedures when the client is admitted.

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(3) The use of chemical restraints shall be limited to prescribed dosages of medications as ordered by a physician, physician assistant, or advanced registered nurse practitioner and must be consistent with the client's diagnosis and the policies and procedures adopted by the facility. The client and, if applicable, the client's representative shall be informed of the facility's chemical restraint policies and procedures when the client is admitted.

- (4) Based on the assessment by a physician, physician assistant, or advanced registered nurse practitioner, if a client exhibits symptoms that present an immediate risk of injury or death to himself or herself or others, a physician, physician assistant, or advanced registered nurse practitioner may issue an emergency treatment order to immediately administer rapid-response psychotropic medications or other chemical restraints. Each emergency treatment order must be documented and maintained in the client's record.
- (a) An emergency treatment order is not effective for more than 24 hours.
- (b) Whenever a client is medicated under this subsection, the client's representative or a responsible party and the client's physician, physician assistant, or advanced registered nurse practitioner shall be notified as soon as practicable.
- (5) A client who is prescribed and receives a medication that can serve as a chemical restraint for a purpose other than an emergency treatment order must be evaluated by his or her

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physician, physician assistant, or advanced registered nurse 5991 600 practitioner at least monthly to assess: 601 The continued need for the medication. (a) 602 The level of the medication in the client's blood. (b) (C) 603 The need for adjustments to the prescription. 604 (6) The licensee shall ensure that clients are free from 605 unnecessary drugs and physical restraints and are provided 606 treatment to reduce dependency on drugs and physical restraints. 607 The licensee may only employ physical restraints and 608 seclusion as authorized by the facility's written policies, 609 which shall comply with this section and applicable rules. 610 Interventions to manage dangerous client behavior shall be employed with sufficient safeguards and supervision to 611 612 ensure that the safety, welfare, and civil and human rights of a 613 client are adequately protected. (9) A facility shall notify the parent, quardian, or, if 614 615 applicable, the client's representative when restraint or 616 seclusion is employed. The facility must provide the 617 notification within 24 hours after the restraint or seclusion is 618 employed. Reasonable efforts must be taken to notify the parent, guardian, or, if applicable, the client's representative by 619 620 telephone or e-mail, or both, and these efforts must be 621 documented. 622 (10) The agency may adopt rules that establish standards

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and procedures for the use of restraints, restraint positioning,

seclusion, and emergency treatment orders for psychotropic

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625 l medications, restraint, and seclusion. These rules must include duration of restraint, staff training, observation of the client 626 627 during restraint, and documentation and reporting standards. 628 400.998 Personnel background screening; administration and 629 management procedures .-630 (1) The agency shall require level 2 background screening 631 for licensee personnel as required in s. 408.809(1)(e) and 632 pursuant to chapter 435 and s. 408.809. 633 The licensee shall maintain personnel records for each 634 staff member that contain, at a minimum, documentation of 635 background screening, a job description, documentation of 636 compliance with the training requirements of this part and 637 applicable rules, the employment application, references, a copy 638 of each job performance evaluation, and, for each staff member 639 who performs services for which licensure or certification is 640 required, a copy of all licenses or certification held by that 641 staff member. (3) 642 The licensee must: 643 (a) Develop and implement infection control policies and 644 procedures and include the policies and procedures in the 645 licensee's policy manual. 646 (b) Maintain liability insurance as defined in s. 647 624.605(1)(b). 648 (c) Designate one person as an administrator to be 649 responsible and accountable for the overall management of the 650 facility.

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(d) Designate in writing a person to be responsible for the facility when the administrator is absent from the facility for more than 24 hours.

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- (e) Designate in writing a program director to be responsible for supervising the therapeutic and behavioral staff, determining the levels of supervision, and determining room placement for each client.
- (f) Designate in writing a person to be responsible when the program director is absent from the facility for more than 24 hours.
- management plan, pursuant to s. 400.9982(2)(e), from the local emergency management agency. Pending the approval of the plan, the local emergency management agency shall ensure that the following agencies, at a minimum, are given the opportunity to review the plan: the Department of Health, the Agency for Health Care Administration, and the Division of Emergency Management. Appropriate volunteer organizations shall also be given the opportunity to review the plan. The local emergency management agency shall complete its review within 60 days after receipt of the plan and either approve the plan or advise the licensee of necessary revisions.
- (h) Maintain written records in a form and system that comply with medical and business practices and make the records available by the facility for review or submission to the agency upon request. The records shall include:

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1. A daily census record that indicates the number of clients currently receiving services in the facility, including information regarding any public funding of such clients.

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- 2. A record of each accident or unusual incident involving a client or staff member that caused, or had the potential to cause, injury or harm to any person or property within the facility. The record shall contain a clear description of each accident or incident; the names of the persons involved; a description of medical or other services provided to these persons, including the provider of the services; and the steps taken to prevent recurrence of such accident or incident.
- 3. A copy of current agreements with third-party providers.
- 4. A copy of current agreements with each consultant employed by the licensee and documentation of a consultant's visits and required written and dated reports.
 - 400.9981 Property and personal affairs of clients.-
- (1) A client shall be given the option of using his or her own belongings, as space permits; choosing a roommate if practical and not clinically contraindicated; and, whenever possible, unless the client is adjudicated incompetent or incapacitated under state law, managing his or her own affairs.
- (2) The admission of a client to a facility and his or her presence therein does not confer on a licensee or administrator, or an employee or representative thereof, any authority to manage, use, or dispose of the property of the client, and the

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admission or presence of a client does not confer on such person any authority or responsibility for the personal affairs of the client except that which may be necessary for the safe management of the facility or for the safety of the client.

- (3) A licensee or administrator, or an employee or representative thereof, may:
- (a) Not act as the guardian, trustee, or conservator for a client or a client's property.
- (b) Act as a competent client's payee for social security, veteran's, or railroad benefits if the client provides consent and the licensee files a surety bond with the agency in an amount equal to twice the average monthly aggregate income or personal funds due to the client, or expendable for the client's account, that are received by a licensee.
- (c) Act as the attorney in fact for a client if the licensee files a surety bond with the agency in an amount equal to twice the average monthly income of the client, plus the value of a client's property under the control of the attorney in fact.

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The surety bond required under paragraph (b) or paragraph (c) shall be executed by the licensee as principal and a licensed surety company. The bond shall be conditioned upon the faithful compliance of the licensee with the requirements of licensure and is payable to the agency for the benefit of a client who suffers a financial loss as a result of the misuse or

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misappropriation of funds held pursuant to this subsection. A surety company that cancels or does not renew the bond of a licensee shall notify the agency in writing at least 30 days before the action, giving the reason for cancellation or nonrenewal. A licensee or administrator, or an employee or representative thereof, who is granted power of attorney for a client of the facility shall, on a monthly basis, notify the client in writing of any transaction made on behalf of the client pursuant to this subsection, and a copy of the notification given to the client shall be retained in the client's file and available for agency inspection.

- (4) A licensee, with the consent of the client, shall provide for safekeeping in the facility of the client's personal effects of a value not in excess of \$1,000 and the client's funds not in excess of \$500 cash and shall keep complete and accurate records of the funds and personal effects received. If a client is absent from a facility for 24 hours or more, the licensee may provide for safekeeping of the client's personal effects of a value in excess of \$1,000.
- (5) Funds or other property belonging to or due to a client or expendable for the client's account that are received by a licensee shall be regarded as funds held in trust and shall be kept separate from the funds and property of the licensee and other clients or shall be specifically credited to the client.

 The funds held in trust shall be used or otherwise expended only for the account of the client. At least once every month, except

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755 l pursuant to an order of a court of competent jurisdiction, the 756 licensee shall furnish the client and, if applicable, the 757 client's representative with a complete and verified statement 758 of all funds and other property to which this subsection 759 applies, detailing the amount and items received, together with 760 their sources and disposition. The licensee shall furnish the 761 statement annually and upon discharge or transfer of a client. A 762 governmental agency or private charitable agency contributing 763 funds or other property to the account of a client is also 764 entitled to receive a statement monthly and upon the discharge 765 or transfer of the client. 766 (6) (a) In addition to any damages or civil penalties to 767 which a person is subject, a person who: 768 1. Intentionally withholds a client's personal funds, 769 personal property, or personal needs allowance; 2. Demands, beneficially receives, or contracts for 770 771 payment of all or any part of a client's personal property or personal needs allowance in satisfaction of the facility rate 772 773 for supplies and services; or 774

3. Borrows from or pledges any personal funds of a client, other than the amount agreed to by written contract under s. 429.24,

commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

(b) A licensee or administrator, or an employee, or Page 30 of 42

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representative thereof, who is granted power of attorney for a client and who misuses or misappropriates funds obtained through this power commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

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- In the event of the death of a client, a licensee shall return all refunds, funds, and property held in trust to the client's personal representative, if one has been appointed at the time the licensee disburses such funds, or, if not, to the client's spouse or adult next of kin named in a beneficiary designation form provided by the licensee to the client. If the client does not have a spouse or adult next of kin or such person cannot be located, funds due to be returned to the client shall be placed in an interest-bearing account, and all property held in trust by the licensee shall be safeguarded until such time as the funds and property are disbursed pursuant to the Florida Probate Code. The funds shall be kept separate from the funds and property of the licensee and other clients of the facility. If the funds of the deceased client are not disbursed pursuant to the Florida Probate Code within 2 years after the client's death, the funds shall be deposited in the Health Care Trust Fund administered by the agency.
- (8) The agency, by rule, may clarify terms and specify procedures and documentation necessary to administer the provisions of this section relating to the proper management of clients' funds and personal property and the execution of surety bonds.

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400.9982 Rules establishing standards.—

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- (1) It is the intent of the Legislature that rules adopted and enforced pursuant to this part and part II of chapter 408 include criteria to ensure reasonable and consistent quality of care and client safety. The rules should make reasonable efforts to accommodate the needs and preferences of the client to enhance the client's quality of life while residing in a transitional living facility.
- (2) The agency may adopt and enforce rules to implement this part and part II of chapter 408, which shall include reasonable and fair criteria with respect to:
 - (a) The location of transitional living facilities.
- (b) The qualifications of personnel, including management, medical, nursing, and other professional personnel and nursing assistants and support staff, who are responsible for client care. The licensee must employ enough qualified professional staff to carry out and monitor interventions in accordance with the stated goals and objectives of each comprehensive treatment plan.
- (c) Requirements for personnel procedures, reporting procedures, and documentation necessary to implement this part.
- (d) Services provided to clients of transitional living facilities.
- (e) The preparation and annual update of a comprehensive emergency management plan in consultation with the Division of Emergency Management. At a minimum, the rules must provide for

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plan components that address emergency evacuation
transportation; adequate sheltering arrangements; postdisaster
activities, including provision of emergency power, food, and
water; postdisaster transportation; supplies; staffing;
emergency equipment; individual identification of clients and
transfer of records; communication with families; and responses
to family inquiries.

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400.9983 Violations; penalties.—A violation of this part or any rule adopted pursuant thereto shall be classified according to the nature of the violation and the gravity of its probable effect on facility clients. The agency shall indicate the classification on the written notice of the violation as follows:

- (1) Class "I" violations are defined in s. 408.813. The agency shall issue a citation regardless of correction and impose an administrative fine of \$5,000 for an isolated violation, \$7,500 for a patterned violation, or \$10,000 for a widespread violation. Violations may be identified, and a fine must be levied, notwithstanding the correction of the deficiency giving rise to the violation.
- (2) Class "II" violations are defined in s. 408.813. The agency shall impose an administrative fine of \$1,000 for an isolated violation, \$2,500 for a patterned violation, or \$5,000 for a widespread violation. A fine must be levied notwithstanding the correction of the deficiency giving rise to the violation.

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(3) Class "III" violations are defined in s. 408.813. The agency shall impose an administrative fine of \$500 for an isolated violation, \$750 for a patterned violation, or \$1,000 for a widespread violation. If a deficiency giving rise to a class III violation is corrected within the time specified by the agency, the fine may not be imposed.

(4) Class "IV" violations are defined in s. 408.813. The agency shall impose for a cited class IV violation an administrative fine of at least \$100 but not exceeding \$200 for each violation. If a deficiency giving rise to a class IV violation is corrected within the time specified by the agency, the fine may not be imposed.

400.9984 Receivership proceedings.—The agency may apply s.
429.22 with regard to receivership proceedings for transitional living facilities.

department, the Agency for Persons with Disabilities, and the Department of Children and Families shall develop electronic systems to ensure that relevant information pertaining to the regulation of transitional living facilities and clients is timely and effectively communicated among agencies in order to facilitate the protection of clients. Electronic sharing of information shall include, at a minimum, a brain and spinal cord injury registry and a client abuse registry.

Section 2. Section 400.805, Florida Statutes, is repealed.

Section 3. The title of part V of chapter 400, Florida

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Statutes, consisting of sections 400.701 and 400.801, is redesignated as "INTERMEDIATE CARE FACILITIES."

Section 4. Subsection (9) of section 381.745, Florida Statutes, is amended to read:

381.745 Definitions; ss. 381.739-381.79.—As used in ss. 381.739-381.79, the term:

- (9) "Transitional living facility" means a state-approved facility, as defined and licensed under chapter 400 or chapter 429, or a facility approved by the brain and spinal cord injury program in accordance with this chapter.
- Section 5. Section 381.75, Florida Statutes, is amended to read:
- 381.75 Duties and responsibilities of the department, of transitional living facilities, and of residents.—Consistent with the mandate of s. 381.7395, the department shall develop and administer a multilevel treatment program for individuals who sustain brain or spinal cord injuries and who are referred to the brain and spinal cord injury program.
- (1) Within 15 days after any report of an individual who has sustained a brain or spinal cord injury, the department shall notify the individual or the most immediate available family members of their right to assistance from the state, the services available, and the eligibility requirements.
- (2) The department shall refer individuals who have brain or spinal cord injuries to other state agencies to <u>ensure</u> assure that rehabilitative services, if desired, are obtained by that

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individual.

- (3) The department, in consultation with emergency medical service, shall develop standards for an emergency medical evacuation system that will ensure that all individuals who sustain traumatic brain or spinal cord injuries are transported to a department-approved trauma center that meets the standards and criteria established by the emergency medical service and the acute-care standards of the brain and spinal cord injury program.
- (4) The department shall develop standards for designation of rehabilitation centers to provide rehabilitation services for individuals who have brain or spinal cord injuries.
- (5) The department shall determine the appropriate number of designated acute-care facilities, inpatient rehabilitation centers, and outpatient rehabilitation centers, needed based on incidence, volume of admissions, and other appropriate criteria.
- of transitional living facilities to provide transitional living services for individuals who participate in the brain and spinal cord injury program the opportunity to adjust to their disabilities and to develop physical and functional skills in a supported living environment.
- (a) The Agency for Health Care Administration, in consultation with the department, shall develop rules for the licensure of transitional living facilities for individuals who have brain or spinal cord injuries.

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(b) The goal of a transitional living program for individuals who have brain or spinal cord injuries is to assist each individual who has such a disability to achieve a higher level of independent functioning and to enable that person to reenter the community. The program shall be focused on preparing participants to return to community living.

(c) A transitional living facility for an individual who has a brain or spinal cord injury shall provide to such individual, in a residential setting, a goal-oriented treatment program designed to improve the individual's physical, cognitive, communicative, behavioral, psychological, and social functioning, as well as to provide necessary support and supervision. A transitional living facility shall offer at least the following therapies: physical, occupational, speech, neuropsychology, independent living skills training, behavior analysis for programs serving brain-injured individuals, health education, and recreation.

(d) All residents shall use the transitional living facility as a temporary measure and not as a permanent home or domicile. The transitional living facility shall develop an initial treatment plan for each resident within 3 days after the resident's admission. The transitional living facility shall develop a comprehensive plan of treatment and a discharge plan for each resident as soon as practical, but no later than 30 days after the resident's admission. Each comprehensive treatment plan and discharge plan must be reviewed and updated

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as necessary, but no less often than quarterly. This subsection does not require the discharge of an individual who continues to require any of the specialized services described in paragraph (c) or who is making measurable progress in accordance with that individual's comprehensive treatment plan. The transitional living facility shall discharge any individual who has an appropriate discharge site and who has achieved the goals of his or her discharge plan or who is no longer making progress toward the goals established in the comprehensive treatment plan and the discharge plan. The discharge location must be the least restrictive environment in which an individual's health, well-being, and safety is preserved.

(7) Recipients of services, under this section, from any of the facilities referred to in this section shall pay a fee based on ability to pay.

Section 6. Subsection (4) of section 381.78, Florida Statutes, is amended to read:

- 381.78 Advisory council on brain and spinal cord injuries.—
 - (4) The council shall+

- (a) provide advice and expertise to the department in the preparation, implementation, and periodic review of the brain and spinal cord injury program.
- (b) Annually appoint a five-member committee composed of one individual who has a brain injury or has a family member with a brain injury, one individual who has a spinal cord injury

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or has a family member with a spinal cord injury, and three members who shall be chosen from among these representative groups: physicians, other allied health professionals, administrators of brain and spinal cord injury programs, and representatives from support groups with expertise in areas related to the rehabilitation of individuals who have brain or spinal cord injuries, except that one and only one member of the committee shall be an administrator of a transitional living facility. Membership on the council is not a prerequisite for membership on this committee.

1. The committee shall perform onsite visits to those transitional living facilities identified by the Agency for Health Care Administration as being in possible violation of the statutes and rules regulating such facilities. The committee members have the same rights of entry and inspection granted under s. 400.805(4) to designated representatives of the agency.

2. Factual findings of the committee resulting from an onsite investigation of a facility pursuant to subparagraph 1. shall be adopted by the agency in developing its administrative response regarding enforcement of statutes and rules regulating the operation of the facility.

3. Onsite investigations by the committee shall be funded by the Health Care Trust Fund.

4. Travel expenses for committee members shall be reimbursed in accordance with s. 112.061.

5. Members of the committee shall recuse themselves from

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1015 participating in any investigation that would create a conflict 1016 of interest under state law, and the council shall replace the 1017 member, either temporarily or permanently. 1018 Section 7. Subsection (5) of section 400.93, Florida 1019 Statutes, is amended to read: 1020 400.93 Licensure required; exemptions; unlawful acts; 1021 penalties .-1022 The following are exempt from home medical equipment 1023 provider licensure, unless they have a separate company, 1024 corporation, or division that is in the business of providing 1025 home medical equipment and services for sale or rent to 1026 consumers at their regular or temporary place of residence 1027 pursuant to the provisions of this part: 1028 Providers operated by the Department of Health or 1029 Federal Government. 1030 Nursing homes licensed under part II. 1031 Assisted living facilities licensed under chapter 429, 1032 when serving their residents. 1033 Home health agencies licensed under part III. 1034 Hospices licensed under part IV. (e) 1035 (f) Intermediate care facilities and τ homes for special services, and transitional living facilities licensed under part 1036 1037 V. 1038 (g) Transitional living facilities licensed under part XI. 1039 (h) (g) Hospitals and ambulatory surgical centers licensed

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under chapter 395.

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(i) (h) Manufacturers and wholesale distributors when not 1041 selling directly to consumers. 1042 (j) (i) Licensed health care practitioners who use utilize 1043 home medical equipment in the course of their practice, but do 1044 1045 not sell or rent home medical equipment to their patients. (k) (i) Pharmacies licensed under chapter 465. 1046 Section 8. Subsection (21) of section 408.802, Florida 1047 1048 Statutes, is amended to read: 1049 408.802 Applicability.—The provisions of this part apply 1050 to the provision of services that require licensure as defined 1051 in this part and to the following entities licensed, registered, 1052 or certified by the agency, as described in chapters 112, 383, 1053 390, 394, 395, 400, 429, 440, 483, and 765: 1054 (21) Transitional living facilities, as provided under part XI ₩ of chapter 400. 1055 Section 9. Subsection (20) of section 408.820, Florida 1056 1057 Statutes, is amended to read: 408.820 Exemptions.—Except as prescribed in authorizing 1058 1059 statutes, the following exemptions shall apply to specified requirements of this part: 1060 1061 Transitional living facilities, as provided under 1062 part XI \forall of chapter 400, are exempt from s. 408.810(10). Section 10. Effective July 1, 2016, a transitional living 1063 1064 facility licensed before the effective date of this act pursuant to s. 400.805, Florida Statutes, must be licensed under part XI 1065 1066 of chapter 400, Florida Statutes, as created by this act.

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Section 11. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2015.

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 111 (2015)

Amendment No.

1	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Health Innovation
2	Subcommittee
3	Representative Magar offered the following:
4	
5	Amendment (with title amendment)
6	Remove everything after the enacting clause and insert:
7	Section 1. Part XI of chapter 400, Florida Statutes,
8	consisting of sections 400.997 through 400.9986, is created to
9	read:
10	PART XI
11	TRANSITIONAL LIVING FACILITIES
12	400.997 Legislative intent.—It is the intent of the
13	Legislature to provide for the licensure of transitional living
14	facilities and require the development, establishment, and
15	enforcement of basic standards by the Agency for Health Care
16	Administration to ensure quality of care and services to clients
17	in transitional living facilities. It is the policy of the state

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that the least restrictive appropriate available treatment be used based on the individual needs and best interest of the client, consistent with optimum improvement of the client's condition. The goal of a transitional living program for persons who have brain or spinal cord injuries is to assist each person who has such an injury to achieve a higher level of independent functioning and to enable the person to reenter the community. It is also the policy of the state that the restraint or seclusion of a client is justified only as an emergency safety measure used in response to danger to the client or others. It is therefore the intent of the Legislature to achieve an ongoing reduction in the use of restraint or seclusion in programs and facilities that serve persons who have brain or spinal cord injuries.

400.9971 Definitions.—As used in this part, the term:

- (1) "Agency" means the Agency for Health Care Administration.
- (2) "Chemical restraint" means a pharmacologic drug that physically limits, restricts, or deprives a person of movement or mobility, is used for client protection or safety, and is not required for the treatment of medical conditions or symptoms.
- (3) "Client's representative" means the parent of a child client or the client's guardian, designated representative, designee, surrogate, or attorney in fact.
 - (4) "Department" means the Department of Health.

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- (5) "Physical restraint" means a manual method to restrict freedom of movement of or normal access to a person's body, or a physical or mechanical device, material, or equipment attached or adjacent to the person's body that the person cannot easily remove and that restricts freedom of movement of or normal access to the person's body, including, but not limited to, a half-bed rail, a full-bed rail, a geriatric chair, or a Posey restraint. The term includes any device that is not specifically manufactured as a restraint but is altered, arranged, or otherwise used for this purpose. The term does not include bandage material used for the purpose of binding a wound or injury.
- (6) "Seclusion" means the physical segregation of a person in any fashion or the involuntary isolation of a person in a room or area from which the person is prevented from leaving. Such prevention may be accomplished by imposition of a physical barrier or by action of a staff member to prevent the person from leaving the room or area. For purposes of this part, the term does not mean isolation due to a person's medical condition or symptoms.
- (7) "Transitional living facility" means a site where specialized health care services are provided to persons who have brain or spinal cord injuries, including, but not limited to, rehabilitative services, behavior modification, community reentry training, aids for independent living, and counseling.

400.9972 License required; fee; application.—

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- (1) The requirements of part II of chapter 408 apply to the provision of services that require licensure pursuant to this part and part II of chapter 408 and to entities licensed by or applying for licensure from the agency pursuant to this part. A license issued by the agency is required for the operation of a transitional living facility in this state. However, this part does not require a provider licensed by the agency to obtain a separate transitional living facility license to serve persons who have brain or spinal cord injuries as long as the services provided are within the scope of the provider's license.
- (2) In accordance with this part, an applicant or a licensee shall pay a fee for each license application submitted under this part. The license fee shall consist of a \$4,588 license fee and a \$90 per-bed fee per biennium and shall conform to the annual adjustment authorized in s. 408.805.
 - (3) An applicant for licensure must provide:
- (a) The location of the facility for which the license is sought and documentation, signed by the appropriate local government official, which states that the applicant has met local zoning requirements.
- (b) Proof of liability insurance as provided in s. 624.605(1)(b).
- (c) Proof of compliance with local zoning requirements, including compliance with the requirements of chapter 419 if the proposed facility is a community residential home.

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- (d) Proof that the facility has received a satisfactory firesafety inspection.
- (e) Documentation that the facility has received a satisfactory sanitation inspection by the county health department.
- (4) The applicant's proposed facility must attain and continuously maintain accreditation by an accrediting organization that specializes in evaluating rehabilitation facilities whose standards incorporate licensure regulations comparable to those required by the state. An applicant for licensure as a transitional living facility must acquire accreditation within 12 months after issuance of an initial license. The agency shall accept the accreditation survey report of the accrediting organization in lieu of conducting a licensure inspection if the standards included in the survey report are determined by the agency to document that the facility substantially complies with state licensure requirements. Within 10 days after receiving the accreditation survey report, the applicant shall submit to the agency a copy of the report and evidence of the accreditation decision as a result of the report. The agency may conduct an inspection of a transitional living facility to ensure compliance with the licensure requirements of this part, to validate the inspection process of the accrediting organization, to respond to licensure complaints, or to protect the public health and safety.

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400.9973 Client admission, transfer, and discharge.

(1)	A 1	ransitiona.	l living f	acil:	ity shall	have writte	<u>n</u>
policies	and	procedures	governing	the	admission	, transfer,	and
discharge	e of	clients.					

- (2) The admission of a client to a transitional living facility must be in accordance with the licensee's policies and procedures.
- individual must have an acquired internal or external injury to the skull, the brain, or the brain's covering, caused by a traumatic or nontraumatic event, which produces an altered state of consciousness, or a spinal cord injury, such as a lesion to the spinal cord or cauda equina syndrome, with evidence of significant involvement of at least two of the following deficits or dysfunctions:
 - (a) A motor deficit.
 - (b) A sensory deficit.
 - (c) A cognitive deficit.
 - (d) A behavioral deficit.
 - (e) Bowel and bladder dysfunction.
- (4) A client whose medical condition and diagnosis do not positively identify a cause of the client's condition, whose symptoms are inconsistent with the known cause of injury, or whose recovery is inconsistent with the known medical condition may be admitted to a transitional living facility for evaluation for a period not to exceed 90 days.

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	(5)) A	clier	ıt admi	tted	to a	trans	sition	al :	livin	g fa	cility
must	be	adm	itted	upon p	rescr	iptic	on by	a lic	ense	ed ph	ysic.	ian,
phys	icia	an a	ssista	int, or	adva	nced	regi	stered	nu	rse p	ract	itioner
and	must	re	main u	ınder t	he ca	re of	a 1:	icense	d pl	nysic	ian,	
phys	icia	an a	.ssista	int, or	advai	nced	regi	stered	nu	rse p	ract	itioner
for	the	dur	ation	of the	clie	nt's	stay	in th	e fa	acili	ty.	

- (6) A transitional living facility may not admit a person whose primary admitting diagnosis is mental illness or an intellectual or developmental disability.
- (7) A person may not be admitted to a transitional living facility if the person:
- (a) Presents significant risk of infection to other clients or personnel. A health care practitioner must provide documentation that the person is free of apparent signs and symptoms of communicable disease;
- (b) Is a danger to himself or herself or others as

 determined by a physician, physician assistant, or advanced

 registered nurse practitioner or a mental health practitioner

 licensed under chapter 490 or chapter 491, unless the facility

 provides adequate staffing and support to ensure patient safety;
 - (c) Is bedridden; or
 - (d) Requires 24-hour nursing supervision.
- (8) If the client meets the admission criteria, the medical or nursing director of the facility must complete an initial evaluation of the client's functional skills, behavioral status, cognitive status, educational or vocational potential,

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medical status, psychosocial status, sensorimotor capacity, and other related skills and abilities within the first 72 hours after the client's admission to the facility. An initial comprehensive treatment plan that delineates services to be provided and appropriate sources for such services must be implemented within the first 4 days after admission.

- discharge plan for each client before or upon admission to the facility. The discharge plan must identify the intended discharge site and possible alternative discharge sites. For each discharge site identified, the discharge plan must identify the skills, behaviors, and other conditions that the client must achieve to be eligible for discharge. A discharge plan must be reviewed and updated as necessary but at least once monthly.
- (10) A transitional living facility shall discharge a client as soon as practicable when the client no longer requires the specialized services described in s. 400.9971(7), when the client is not making measurable progress in accordance with the client's comprehensive treatment plan, or when the transitional living facility is no longer the most appropriate and least restrictive treatment option.
- (11) A transitional living facility shall provide at least 30 days' notice to a client of transfer or discharge plans, including the location of an acceptable transfer location if the client is unable to live independently. This subsection does not apply if a client voluntarily terminates residency.

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400.9974 Client comprehensive treatment plans; client services.—

- (1) A transitional living facility shall develop a comprehensive treatment plan for each client as soon as practicable but no later than 30 days after the initial comprehensive treatment plan is developed. The comprehensive treatment plan must be developed by an interdisciplinary team consisting of the case manager, the program director, the advanced registered nurse practitioner, and appropriate therapists. The client or, if appropriate, the client's representative must be included in developing the comprehensive treatment plan. The comprehensive treatment plan must be reviewed and updated if the client fails to meet projected improvements outlined in the plan or if a significant change in the client's condition occurs. The comprehensive treatment plan must be reviewed and updated at least once monthly.
 - (2) The comprehensive treatment plan must include:
- (a) Orders obtained from the physician, physician assistant, or advanced registered nurse practitioner and the client's diagnosis, medical history, physical examination, and rehabilitative or restorative needs.
- (b) A preliminary nursing evaluation, including orders for immediate care provided by the physician, physician assistant, or advanced registered nurse practitioner, which shall be completed when the client is admitted.

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- (c) A comprehensive, accurate, reproducible, and standardized assessment of the client's functional capability; the treatments designed to achieve skills, behaviors, and other conditions necessary for the client to return to the community; and specific measurable goals.
- (d) Steps necessary for the client to achieve transition into the community and estimated length of time to achieve those goals.
- (3) The client or, if appropriate, the client's representative must consent to the continued treatment at the transitional living facility. Consent may be for a period of up to 6 months. If such consent is not given, the transitional living facility shall discharge the client as soon as practicable.
- (4) A client must receive the professional program services needed to implement the client's comprehensive treatment plan.
- (5) The licensee must employ qualified professional staff to carry out and monitor the various professional interventions in accordance with the stated goals and objectives of the client's comprehensive treatment plan.
- (6) A client must receive a continuous treatment program that includes appropriate, consistent implementation of specialized and general training, treatment, health services, and related services and that is directed toward:

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	(a)	The	acqı	uisition_	of th	e b	ehavio	ors	and	skills	s nece	ssary
for	the	client	to	function	with	as	much	sel	f-de	etermin	nation	and
independence as possible.												

- (b) The prevention or deceleration of regression or loss of current optimal functional status.
- (c) The management of behavioral issues that preclude independent functioning in the community.
 - 400.9975 Licensee responsibilities.
 - (1) The licensee shall ensure that each client:
- (a) Lives in a safe environment free from abuse, neglect, and exploitation.
- (b) Is treated with consideration and respect and with due recognition of personal dignity, individuality, and the need for privacy.
- (c) Retains and uses his or her own clothes and other personal property in his or her immediate living quarters to maintain individuality and personal dignity, except when the licensee demonstrates that such retention and use would be unsafe, impractical, or an infringement upon the rights of other clients.
- (d) Has unrestricted private communication, including receiving and sending unopened correspondence, access to a telephone, and visits with any person of his or her choice. Upon request, the licensee shall modify visiting hours for caregivers and guests. The facility shall restrict communication in accordance with any court order or written instruction of a

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client's representative. Any restriction on a client's
communication for therapeutic reasons shall be documented and
reviewed at least weekly and shall be removed as soon as no
longer clinically indicated. The basis for the restriction shall
be explained to the client and, if applicable, the client's
representative. The client shall retain the right to call the
central abuse hotline, the agency, and Disability Rights Florida
at any time.

- (e) Has the opportunity to participate in and benefit from community services and activities to achieve the highest possible level of independence, autonomy, and interaction within the community.
- (f) Has the opportunity to manage his or her financial affairs unless the client or, if applicable, the client's representative authorizes the administrator of the facility to provide safekeeping for funds as provided under this part.
- (g) Has reasonable opportunity for regular exercise more than once per week and to be outdoors at regular and frequent intervals except when prevented by inclement weather.
- (h) Has the opportunity to exercise civil and religious liberties, including the right to independent personal decisions. However, a religious belief or practice, including attendance at religious services, may not be imposed upon any client.
- (i) Has access to adequate and appropriate health care consistent with established and recognized community standards.

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Bill No. HB 111 (2015)

Amendment No.

- (j) Has the opportunity to present grievances and recommend changes in policies, procedures, and services to the staff of the licensee, governing officials, or any other person without restraint, interference, coercion, discrimination, or reprisal. A licensee shall establish a grievance procedure to facilitate a client's ability to present grievances, including a system for investigating, tracking, managing, and responding to complaints by a client or, if applicable, the client's representative and an appeals process. The appeals process must include access to Disability Rights Florida and other advocates and the right to be a member of, be active in, and associate with advocacy or special interest groups.
 - (2) The licensee shall:
- (a) Promote participation of the client's representative in the process of providing treatment to the client unless the representative's participation is unobtainable or inappropriate.
- (b) Answer communications from the client's family, quardians, and friends promptly and appropriately.
- (c) Promote visits by persons with a relationship to the client at any reasonable hour, without requiring prior notice, in any area of the facility that provides direct care services to the client, consistent with the client's and other clients' privacy, unless the interdisciplinary team determines that such a visit would not be appropriate.
- (d) Promote opportunities for the client to leave the facility for visits, trips, or vacations.

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<u>(e</u>) Pro	mptly r	otify the	ne cl	ient's	represer	itative of a	<u>a</u>
signifi	cant i	ncident	or chai	nge i	n the	client's	condition,	
includi	ng, bu	t not 1	imited (to, s	erious	illness,	accident,	abuse,
unautho	rized	absence	, or dea	ath.				

- (3) The administrator of a facility shall ensure that a written notice of licensee responsibilities is posted in a prominent place in each building where clients reside and is read or explained to clients who cannot read. This notice shall be provided to clients in a manner that is clearly legible, shall include the statewide toll-free telephone number for reporting complaints to the agency, and shall include the words: "To report a complaint regarding the services you receive, please call toll-free ...[telephone number]... or Disability Rights Florida ...[telephone number].... The statewide tollfree telephone number for the central abuse hotline shall be provided to clients in a manner that is clearly legible and shall include the words: "To report abuse, neglect, or exploitation, please call toll-free ...[telephone number]...." The licensee shall ensure a client's access to a telephone where telephone numbers are posted as required by this subsection.
- (4) A licensee or employee of a facility may not serve notice upon a client to leave the premises or take any other retaliatory action against another person solely because of the following:
- (a) The client or other person files an internal or external complaint or grievance regarding the facility.

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- (b) The client or other person appears as a witness in a hearing inside or outside the facility.
- (5) Before or at the time of admission, the client and, if applicable, the client's representative shall receive a copy of the licensee's responsibilities, including grievance procedures and telephone numbers, as provided in this section.
- (6) The licensee must develop and implement policies and procedures governing the release of client information, including consent necessary from the client or, if applicable, the client's representative.
 - 400.9976 Administration of medication.
- (1) An individual medication administration record must be maintained for each client. A dose of medication, including a self-administered dose, shall be properly recorded in the client's record. A client who self-administers medication shall be given a pill organizer. Medication must be placed in the pill organizer by a nurse. A nurse shall document the date and time that medication is placed into each client's pill organizer. All medications must be administered in compliance with orders of a physician, physician assistant, or advanced registered nurse practitioner.
- (2) If an interdisciplinary team determines that self-administration of medication is an appropriate objective, and if the physician, physician assistant, or advanced registered nurse practitioner does not specify otherwise, the client must be instructed by the physician, physician assistant, or advanced

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registered nurse practitioner to self-administer his or her medication without the assistance of a staff person. All forms of self-administration of medication, including administration orally, by injection, and by suppository, shall be included in the training. The client's physician, physician assistant, or advanced registered nurse practitioner must be informed of the interdisciplinary team's decision that self-administration of medication is an objective for the client. A client may not self-administer medication until he or she demonstrates the competency to take the correct medication in the correct dosage at the correct time, to respond to missed doses, and to contact the appropriate person with questions.

(3) Medication administration discrepancies and adverse drug reactions must be recorded and reported immediately to a physician, physician assistant, or advanced registered nurse practitioner.

400.9977 Assistance with medication.

(1) Notwithstanding any provision of part I of chapter
464, the Nurse Practice Act, unlicensed direct care services
staff who provide services to clients in a facility licensed
under this part may administer prescribed, prepackaged, and
premeasured medications after the completion of training in
medication administration and under the general supervision of a
registered nurse as provided under this section and applicable
rules.

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	(2)	Trainin	g requi	red by	this sect	tion	and a	applica	able :	rule	S
shall	L be	conducte	d by a	registe	ered nurs	e lio	cense	d under	chaj	oter	
464,	a p	hysician	license	d under	chapter	458	or c	napter	459,	or	а
pharm	naci	st licens	ed unde	r chapt	er 465.						

- (3) A facility that allows unlicensed direct care service staff to administer medications pursuant to this section shall:
- (a) Develop and implement policies and procedures that include a plan to ensure the safe handling, storage, and administration of prescription medications.
- (b) Maintain written evidence of the expressed and informed consent for each client.
- (c) Maintain a copy of the written prescription, including the name of the medication, the dosage, and the administration schedule and termination date.
- (d) Maintain documentation of compliance with required training.
- (4) The agency shall adopt rules to implement this section.

400.9978 Protection of clients from abuse, neglect, mistreatment, and exploitation.—The licensee shall develop and implement policies and procedures for the screening and training of employees; the protection of clients; and the prevention, identification, investigation, and reporting of abuse, neglect, mistreatment, and exploitation. The licensee shall identify clients whose personal histories render them at risk for abusing other clients, develop intervention strategies to prevent

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occurrences of abuse, monitor clients for changes that would trigger abusive behavior, and reassess the interventions on a regular basis. A licensee shall:

- (1) Screen each potential employee for a history of abuse, neglect, mistreatment, or exploitation of clients. The screening shall include an attempt to obtain information from previous and current employers and verification of screening information by the appropriate licensing boards.
- (2) Train employees through orientation and ongoing sessions regarding issues related to abuse prohibition practices, including identification of abuse, neglect, mistreatment, and exploitation; appropriate interventions to address aggressive or catastrophic reactions of clients; the process for reporting allegations without fear of reprisal; and recognition of signs of frustration and stress that may lead to abuse.
- (3) Provide clients, families, and staff with information regarding how and to whom they may report concerns, incidents, and grievances without fear of retribution and provide feedback regarding the concerns that are expressed. A licensee shall identify, correct, and intervene in situations in which abuse, neglect, mistreatment, or exploitation is likely to occur, including:
- (a) Evaluating the physical environment of the facility to identify characteristics that may make abuse or neglect more likely to occur, such as secluded areas.

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- (b) Providing sufficient staff on each shift to meet the needs of the clients and ensuring that the assigned staff have knowledge of each client's care needs.
- (c) Identifying inappropriate staff behaviors, such as using derogatory language, rough handling of clients, ignoring clients while giving care, and directing clients who need toileting assistance to urinate or defecate in their beds.
- (d) Assessing, monitoring, and planning care for clients with needs and behaviors that might lead to conflict or neglect, such as a history of aggressive behaviors including entering other clients' rooms without permission, exhibiting selfinjurious behaviors or communication disorders, requiring intensive nursing care, or being totally dependent on staff.
- (4) Identify events, such as suspicious bruising of clients, occurrences, patterns, and trends that may constitute abuse and determine the direction of the investigation.
- (5) Investigate alleged violations and different types of incidents, identify the staff member responsible for initial reporting, and report results to the proper authorities. The licensee shall analyze the incidents to determine whether policies and procedures need to be changed to prevent further incidents and take necessary corrective actions.
 - (6) Protect clients from harm during an investigation.
- (7) Report alleged violations and substantiated incidents, as required under chapters 39 and 415, to the licensing authorities and all other agencies, as required, and report any

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knowledge of actions by a court of law that would indicate an employee is unfit for service.

- 400.9979 Restraint and seclusion; client safety.-
- (1) A facility shall provide a therapeutic milieu that supports a culture of individual empowerment and responsibility.

 The health and safety of the client shall be the facility's primary concern at all times.
- (2) The use of physical restraints must be ordered and documented by a physician, physician assistant, or advanced registered nurse practitioner and must be consistent with the policies and procedures adopted by the facility. The client or, if applicable, the client's representative shall be informed of the facility's physical restraint policies and procedures when the client is admitted.
- (3) The use of chemical restraints shall be limited to prescribed dosages of medications as ordered by a physician, physician assistant, or advanced registered nurse practitioner and must be consistent with the client's diagnosis and the policies and procedures adopted by the facility. The client and, if applicable, the client's representative shall be informed of the facility's chemical restraint policies and procedures when the client is admitted.
- (4) Based on the assessment by a physician, physician assistant, or advanced registered nurse practitioner, if a client exhibits symptoms that present an immediate risk of injury or death to himself or herself or others, a physician,

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physician assistant, or advanced registered nurse practitioner
may issue an emergency treatment order to immediately administer
rapid-response psychotropic medications or other chemical
restraints. Each emergency treatment order must be documented
and maintained in the client's record.

- (a) An emergency treatment order is not effective for more than 24 hours.
- (b) Whenever a client is medicated under this subsection, the client's representative or a responsible party and the client's physician, physician assistant, or advanced registered nurse practitioner shall be notified as soon as practicable.
- (5) A client who is prescribed and receives a medication that can serve as a chemical restraint for a purpose other than an emergency treatment order must be evaluated by his or her physician, physician assistant, or advanced registered nurse practitioner at least monthly to assess:
 - (a) The continued need for the medication.
 - (b) The level of the medication in the client's blood.
 - (c) The need for adjustments to the prescription.
- (6) The licensee shall ensure that clients are free from unnecessary drugs and physical restraints and are provided treatment to reduce dependency on drugs and physical restraints.
- (7) The licensee may only employ physical restraints and seclusion as authorized by the facility's written policies, which shall comply with this section and applicable rules.

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- (8) Interventions to manage dangerous client behavior shall be employed with sufficient safeguards and supervision to ensure that the safety, welfare, and civil and human rights of a client are adequately protected.
- (9) A facility shall notify the parent, guardian, or, if applicable, the client's representative when restraint or seclusion is employed. The facility must provide the notification within 24 hours after the restraint or seclusion is employed. Reasonable efforts must be taken to notify the parent, guardian, or, if applicable, the client's representative by telephone or e-mail, or both, and these efforts must be documented.
- (10) The agency may adopt rules that establish standards and procedures for the use of restraints, restraint positioning, seclusion, and emergency treatment orders for psychotropic medications, restraint, and seclusion. If rules are adopted, the rules must include duration of restraint, staff training, observation of the client during restraint, and documentation and reporting standards.
- 400.998 Personnel background screening; administration and management procedures.—
- (1) The agency shall require level 2 background screening for licensee personnel as required in s. 408.809(1)(e) and pursuant to chapter 435 and s. 408.809.
- (2) The licensee shall maintain personnel records for each staff member that contain, at a minimum, documentation of

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background screening, a job description, documentation of compliance with the training requirements of this part and applicable rules, the employment application, references, a copy of each job performance evaluation, and, for each staff member who performs services for which licensure or certification is required, a copy of all licenses or certification held by that staff member.

- (3) The licensee must:
- (a) Develop and implement infection control policies and procedures and include the policies and procedures in the licensee's policy manual.
- (b) Maintain liability insurance as defined in s. 624.605(1)(b).
- (c) Designate one person as an administrator to be responsible and accountable for the overall management of the facility.
- (d) Designate in writing a person to be responsible for the facility when the administrator is absent from the facility for more than 24 hours.
- (e) Designate in writing a program director to be responsible for supervising the therapeutic and behavioral staff, determining the levels of supervision, and determining room placement for each client.
- (f) Designate in writing a person to be responsible when the program director is absent from the facility for more than 24 hours.

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- management plan, pursuant to s. 400.9982(2)(e), from the local emergency management agency. Pending the approval of the plan, the local emergency management agency shall ensure that the following agencies, at a minimum, are given the opportunity to review the plan: the Department of Health, the Agency for Health Care Administration, and the Division of Emergency Management. Appropriate volunteer organizations shall also be given the opportunity to review the plan. The local emergency management agency shall complete its review within 60 days after receipt of the plan and either approve the plan or advise the licensee of necessary revisions.
- (h) Maintain written records in a form and system that comply with medical and business practices and make the records available by the facility for review or submission to the agency upon request. The records shall include:
- 1. A daily census record that indicates the number of clients currently receiving services in the facility, including information regarding any public funding of such clients.
- 2. A record of each accident or unusual incident involving a client or staff member that caused, or had the potential to cause, injury or harm to any person or property within the facility. The record shall contain a clear description of each accident or incident; the names of the persons involved; a description of medical or other services provided to these

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persons,	includir	ig the	provi	der	of	the	servi	ces;	and	the	steps
taken to	prevent	recuri	cence (of.	such	acc	ident	or	incid	lent	
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- 3. A copy of current agreements with third-party providers.
- 4. A copy of current agreements with each consultant employed by the licensee and documentation of a consultant's visits and required written and dated reports.
 - 400.9981 Property and personal affairs of clients.-
- (1) A client shall be given the option of using his or her own belongings, as space permits; choosing a roommate if practical and not clinically contraindicated; and, whenever possible, unless the client is adjudicated incompetent or incapacitated under state law, managing his or her own affairs.
- (2) The admission of a client to a facility and his or her presence therein does not confer on a licensee or administrator, or an employee or representative thereof, any authority to manage, use, or dispose of the property of the client, and the admission or presence of a client does not confer on such person any authority or responsibility for the personal affairs of the client except that which may be necessary for the safe management of the facility or for the safety of the client.
- (3) A licensee or administrator, or an employee or representative thereof, may:
- (a) Not act as the guardian, trustee, or conservator for a client or a client's property.

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- (b) Act as a competent client's payee for social security, veteran's, or railroad benefits if the client provides consent and the licensee files a surety bond with the agency in an amount equal to twice the average monthly aggregate income or personal funds due to the client, or expendable for the client's account, that are received by a licensee.
- (c) Act as the attorney in fact for a client if the licensee files a surety bond with the agency in an amount equal to twice the average monthly income of the client, plus the value of a client's property under the control of the attorney in fact.

The surety bond required under paragraph (b) or paragraph (c) shall be executed by the licensee as principal and a licensed surety company. The bond shall be conditioned upon the faithful compliance of the licensee with the requirements of licensure and is payable to the agency for the benefit of a client who suffers a financial loss as a result of the misuse or misappropriation of funds held pursuant to this subsection. A surety company that cancels or does not renew the bond of a licensee shall notify the agency in writing at least 30 days before the action, giving the reason for cancellation or nonrenewal. A licensee or administrator, or an employee or representative thereof, who is granted power of attorney for a client of the facility shall, on a monthly basis, notify the client in writing of any transaction made on behalf of the

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client pursuant to this subsection, and a copy of the notification given to the client shall be retained in the client's file and available for agency inspection.

- (4) A licensee, with the consent of the client, shall provide for safekeeping in the facility of the client's personal effects of a value not in excess of \$1,000 and the client's funds not in excess of \$500 cash and shall keep complete and accurate records of the funds and personal effects received. If a client is absent from a facility for 24 hours or more, the licensee may provide for safekeeping of the client's personal effects of a value in excess of \$1,000.
- client or expendable for the client's account that are received by a licensee shall be regarded as funds held in trust and shall be kept separate from the funds and property of the licensee and other clients or shall be specifically credited to the client. The funds held in trust shall be used or otherwise expended only for the account of the client. At least once every month, except pursuant to an order of a court of competent jurisdiction, the licensee shall furnish the client and, if applicable, the client's representative with a complete and verified statement of all funds and other property to which this subsection applies, detailing the amount and items received, together with their sources and disposition. The licensee shall furnish the statement annually and upon discharge or transfer of a client. A governmental agency or private charitable agency contributing

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funds or	oth	er prope	erty t	o the	account	of a	clien	t is	also
entitled	to:	receive	a sta	tement	monthly	and	upon	the	discharge
or trans	fer	of the d	client	•					

- (6) (a) In addition to any damages or civil penalties to which a person is subject, a person who:
- 1. Intentionally withholds a client's personal funds, personal property, or personal needs allowance;
- 2. Demands, beneficially receives, or contracts for payment of all or any part of a client's personal property or personal needs allowance in satisfaction of the facility rate for supplies and services; or
- 3. Borrows from or pledges any personal funds of a client, other than the amount agreed to by written contract under s. 429.24,

commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

- (b) A licensee or administrator, or an employee, or representative thereof, who is granted power of attorney for a client and who misuses or misappropriates funds obtained through this power commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (7) In the event of the death of a client, a licensee shall return all refunds, funds, and property held in trust to the client's personal representative, if one has been appointed at the time the licensee disburses such funds, or, if not, to

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the client's spouse or adult next of kin named in a beneficiary designation form provided by the licensee to the client. If the client does not have a spouse or adult next of kin or such person cannot be located, funds due to be returned to the client shall be placed in an interest-bearing account, and all property held in trust by the licensee shall be safeguarded until such time as the funds and property are disbursed pursuant to the Florida Probate Code. The funds shall be kept separate from the funds and property of the licensee and other clients of the facility. If the funds of the deceased client are not disbursed pursuant to the Florida Probate Code within 2 years after the client's death, the funds shall be deposited in the Health Care Trust Fund administered by the agency.

(8) The agency, by rule, may clarify terms and specify procedures and documentation necessary to administer the provisions of this section relating to the proper management of clients' funds and personal property and the execution of surety bonds.

400.9982 Rules establishing standards.-

and enforced pursuant to this part and part II of chapter 408 include criteria to ensure reasonable and consistent quality of care and client safety. The rules should make reasonable efforts to accommodate the needs and preferences of the client to enhance the client's quality of life while residing in a transitional living facility.

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- (2) The agency may adopt and enforce rules to implement this part and part II of chapter 408, which may include reasonable and fair criteria with respect to:
 - (a) The location of transitional living facilities.
- (b) The qualifications of personnel, including management, medical, nursing, and other professional personnel and nursing assistants and support staff, who are responsible for client care. The licensee must employ enough qualified professional staff to carry out and monitor interventions in accordance with the stated goals and objectives of each comprehensive treatment plan.
- (c) Requirements for personnel procedures, reporting procedures, and documentation necessary to implement this part.
- (d) Services provided to clients of transitional living facilities.
- (e) The preparation and annual update of a comprehensive emergency management plan in consultation with the Division of Emergency Management. At a minimum, the rules must provide for plan components that address emergency evacuation transportation; adequate sheltering arrangements; postdisaster activities, including provision of emergency power, food, and water; postdisaster transportation; supplies; staffing; emergency equipment; individual identification of clients and transfer of records; communication with families; and responses to family inquiries.

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- (1) Class "I" violations are defined in s. 408.813. The agency shall issue a citation regardless of correction and impose an administrative fine of \$5,000 for an isolated violation, \$7,500 for a patterned violation, or \$10,000 for a widespread violation. Violations may be identified, and a fine must be levied, notwithstanding the correction of the deficiency giving rise to the violation.
- (2) Class "II" violations are defined in s. 408.813. The agency shall impose an administrative fine of \$1,000 for an isolated violation, \$2,500 for a patterned violation, or \$5,000 for a widespread violation. A fine must be levied notwithstanding the correction of the deficiency giving rise to the violation.
- (3) Class "III" violations are defined in s. 408.813. The agency shall impose an administrative fine of \$500 for an isolated violation, \$750 for a patterned violation, or \$1,000 for a widespread violation. If a deficiency giving rise to a class III violation is corrected within the time specified by the agency, the fine may not be imposed.

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(4) Class "IV" violations are defined in s. 408.813. The agency shall impose for a cited class IV violation an administrative fine of at least \$100 but not exceeding \$200 for each violation. If a deficiency giving rise to a class IV violation is corrected within the time specified by the agency, the fine may not be imposed.

400.9984 Receivership proceedings.—The agency may apply s.
429.22 with regard to receivership proceedings for transitional
living facilities.

department, the Agency for Persons with Disabilities, and the Department of Children and Families shall develop electronic systems to ensure that relevant information pertaining to the regulation of transitional living facilities and clients is timely and effectively communicated among agencies in order to facilitate the protection of clients. Electronic sharing of information shall include, at a minimum, a brain and spinal cord injury registry and a client abuse registry.

- Section 2. <u>Section 400.805</u>, Florida Statutes, is transferred and renumbered as s. 400.9986, Florida Statutes.
- Section 3. Effective July 1, 2016, s. 400.9986, Florida Statutes, is repealed.
- Section 4. The title of part V of chapter 400, Florida

 Statutes, consisting of sections 400.701 and 400.801, is

 redesignated as "INTERMEDIATE CARE FACILITIES."

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Section 5. Subsection (9) of section 381.745, Florida 813 Statutes, is amended to read:

381.745 Definitions; ss. 381.739-381.79.—As used in ss. 381.739-381.79, the term:

- (9) "Transitional living facility" means a state-approved facility, as defined and licensed under chapter 400 or chapter 429, or a facility approved by the brain and spinal cord injury program in accordance with this chapter.
- Section 6. Section 381.75, Florida Statutes, is amended to read:
- 381.75 Duties and responsibilities of the department, of transitional living facilities, and of residents.—Consistent with the mandate of s. 381.7395, the department shall develop and administer a multilevel treatment program for individuals who sustain brain or spinal cord injuries and who are referred to the brain and spinal cord injury program.
- (1) Within 15 days after any report of an individual who has sustained a brain or spinal cord injury, the department shall notify the individual or the most immediate available family members of their right to assistance from the state, the services available, and the eligibility requirements.
- (2) The department shall refer individuals who have brain or spinal cord injuries to other state agencies to ensure assure that rehabilitative services, if desired, are obtained by that individual.

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- (3) The department, in consultation with emergency medical service, shall develop standards for an emergency medical evacuation system that will ensure that all individuals who sustain traumatic brain or spinal cord injuries are transported to a department-approved trauma center that meets the standards and criteria established by the emergency medical service and the acute-care standards of the brain and spinal cord injury program.
- (4) The department shall develop standards for designation of rehabilitation centers to provide rehabilitation services for individuals who have brain or spinal cord injuries.
- (5) The department shall determine the appropriate number of designated acute-care facilities, inpatient rehabilitation centers, and outpatient rehabilitation centers, needed based on incidence, volume of admissions, and other appropriate criteria.
- (6) The department shall develop standards for designation of transitional living facilities to provide transitional living services for individuals who participate in the brain and spinal cord injury program the opportunity to adjust to their disabilities and to develop physical and functional skills in a supported living environment.
- (a) The Agency for Health Care Administration, in consultation with the department, shall develop rules for the licensure of transitional living facilities for individuals who have brain or spinal cord injuries.

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(b) The goal of a transitional living program for individuals who have brain or spinal cord injuries is to assist each individual who has such a disability to achieve a higher level of independent functioning and to enable that person to reenter the community. The program shall be focused on preparing participants to return to community living.

(c) A transitional living facility for an individual who has a brain or spinal cord injury shall provide to such individual, in a residential setting, a goal oriented treatment program designed to improve the individual's physical, cognitive, communicative, behavioral, psychological, and social functioning, as well as to provide necessary support and supervision. A transitional living facility shall offer at least the following therapies: physical, occupational, speech, neuropsychology, independent living skills training, behavior analysis for programs serving brain-injured individuals, health education, and recreation.

(d) All residents shall use the transitional living facility as a temporary measure and not as a permanent home or domicile. The transitional living facility shall develop an initial treatment plan for each resident within 3 days after the resident's admission. The transitional living facility shall develop a comprehensive plan of treatment and a discharge plan for each resident as soon as practical, but no later than 30 days after the resident's admission. Each comprehensive treatment plan and discharge plan must be reviewed and updated

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as necessary, but no less often than quarterly. This subsection does not require the discharge of an individual who continues to require any of the specialized services described in paragraph (c) or who is making measurable progress in accordance with that individual's comprehensive treatment plan. The transitional living facility shall discharge any individual who has an appropriate discharge site and who has achieved the goals of his or her discharge plan or who is no longer making progress toward the goals established in the comprehensive treatment plan and the discharge plan. The discharge location must be the least restrictive environment in which an individual's health, well-being, and safety is preserved.

(7) Recipients of services, under this section, from any of the facilities referred to in this section shall pay a fee based on ability to pay.

Section 7. Subsection (4) of section 381.78, Florida Statutes, is amended to read:

- 381.78 Advisory council on brain and spinal cord injuries.—
 - (4) The council shall+
- (a) provide advice and expertise to the department in the preparation, implementation, and periodic review of the brain and spinal cord injury program.
- (b) Annually appoint a five-member committee composed of one individual who has a brain injury or has a family member with a brain injury, one individual who has a spinal cord injury

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or has a family member with a spinal cord injury, and three members who shall be chosen from among these representative groups: physicians, other allied health professionals, administrators of brain and spinal cord injury programs, and representatives from support groups with expertise in areas related to the rehabilitation of individuals who have brain or spinal cord injuries, except that one and only one member of the committee shall be an administrator of a transitional living facility. Membership on the council is not a prerequisite for membership on this committee.

- 1. The committee shall perform onsite visits to those transitional living facilities identified by the Agency for Health Care Administration as being in possible violation of the statutes and rules regulating such facilities. The committee members have the same rights of entry and inspection granted under s. 400.805(4) to designated representatives of the agency.
- 2. Factual findings of the committee resulting from an onsite investigation of a facility pursuant to subparagraph 1. shall be adopted by the agency in developing its administrative response regarding enforcement of statutes and rules regulating the operation of the facility.
- 3. Onsite investigations by the committee shall be funded by the Health Care Trust Fund.
- 4. Travel expenses for committee members shall be reimbursed in accordance with s. 112.061.

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5. Members of the committee shall recuse themselves from
participating in any investigation that would create a conflic
of interest under state law, and the council shall replace the
member, either temporarily or permanently.

Section 8. Subsection (5) of section 400.93, Florida Statutes, is amended to read:

- 400.93 Licensure required; exemptions; unlawful acts; penalties.—
- (5) The following are exempt from home medical equipment provider licensure, unless they have a separate company, corporation, or division that is in the business of providing home medical equipment and services for sale or rent to consumers at their regular or temporary place of residence pursuant to the provisions of this part:
- (a) Providers operated by the Department of Health or Federal Government.
 - (b) Nursing homes licensed under part II.
- (c) Assisted living facilities licensed under chapter 429, when serving their residents.
 - (d) Home health agencies licensed under part III.
 - (e) Hospices licensed under part IV.
- (f) Intermediate care facilities <u>and</u>, homes for special services, and transitional living facilities licensed under part V.
 - (g) Transitional living facilities licensed under part XI.

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- (h) (g) Hospitals and ambulatory surgical centers licensed under chapter 395.
- <u>(i) (h)</u> Manufacturers and wholesale distributors when not selling directly to consumers.
- (j)(i) Licensed health care practitioners who <u>use utilize</u> home medical equipment in the course of their practice, but do not sell or rent home medical equipment to their patients.
 - (k) (j) Pharmacies licensed under chapter 465.
- Section 9. Subsection (21) of section 408.802, Florida Statutes, is amended to read:
- 408.802 Applicability.—The provisions of this part apply to the provision of services that require licensure as defined in this part and to the following entities licensed, registered, or certified by the agency, as described in chapters 112, 383, 390, 394, 395, 400, 429, 440, 483, and 765:
- (21) Transitional living facilities, as provided under part XI \forall of chapter 400.
- Section 10. Subsection (20) of section 408.820, Florida Statutes, is amended to read:
- 408.820 Exemptions.—Except as prescribed in authorizing statutes, the following exemptions shall apply to specified requirements of this part:
- (20) Transitional living facilities, as provided under part XI \forall of chapter 400, are exempt from s. 408.810(10).

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the	e purpose	e of i	incorporatin	g the	ame	endi	ment	mad	le k	ру	this	act	to
s.	381.75,	Flori	ida Statutes	, in	a re	efe:	rence	e th	ere	eto	٠.		

Section 12. (1) A transitional living facility that is licensed under s. 400.805, Florida Statutes, on June 30, 2015, must be licensed under and in compliance with s. 400.9986, Florida Statutes, until the licensee becomes licensed under and in compliance with part XI of ch. 400, Florida Statutes, as created by this act. Such licensees must be licensed under and in compliance with part XI of chapter 400, Florida Statutes, as created by this act, on or before July 1, 2016.

(2) A transitional living facility that is licensed on or after July 1, 2015, must be licensed under and in compliance with part XI of ch. 400, Florida Statutes, as created by this act.

Section 13. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2015.

 TITLE AMENDMENT

Remove everything before the enacting clause and insert: An act relating to transitional living facilities; creating part XI of ch. 400, F.S.; creating s. 400.997, F.S.; providing legislative intent; creating s. 400.9971, F.S.; providing definitions; creating s. 400.9972, F.S.; requiring the licensure

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Bill No. HB 111 (2015)

Amendment No.

of transitional living facilities; providing license fees and 1014 application requirements; requiring accreditation of licensed 1015 facilities; creating s. 400.9973, F.S.; providing requirements 1016 for transitional living facility policies and procedures 1017 1018 governing client admission, transfer, and discharge; creating s. 400.9974, F.S.; requiring a comprehensive treatment plan to be 1019 developed for each client; providing plan and staffing 1020 requirements; requiring certain consent for continued treatment 1021 in a transitional living facility; creating s. 400.9975, F.S.; 1022 providing licensee responsibilities with respect to each client 1023 and specified others and requiring written notice of such 1024 responsibilities to be provided; prohibiting a licensee or 1025 employee of a facility from serving notice upon a client to 1026 1027 leave the premises or taking other retaliatory action under 1028 certain circumstances; requiring the client and client's 1029 representative to be provided with certain information; requiring the licensee to develop and implement certain policies 1030 1031 and procedures governing the release of client information; creating s. 400.9976, F.S.; providing licensee requirements 1032 relating to administration of medication; requiring maintenance 1033 of medication administration records; providing requirements for 1034 the self-administration of medication by clients; creating s. 1035 400.9977, F.S.; providing training and supervision requirements 1036 1037 for the administration of medications by unlicensed staff; specifying who may conduct the training; requiring licensees to 1038 adopt certain policies and procedures and maintain specified 1039

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 111 (2015)

Amendment No.

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records with respect to the administration of medications by unlicensed staff; requiring the Agency for Health Care Administration to adopt rules; creating s. 400.9978, F.S.; providing requirements for the screening of potential employees and training and monitoring of employees for the protection of clients; requiring licensees to implement certain policies and procedures to protect clients; providing conditions for investigating and reporting incidents of abuse, neglect, mistreatment, or exploitation of clients; creating s. 400.9979, F.S.; providing requirements and limitations for the use of physical restraints, seclusion, and chemical restraint medication on clients; providing a limitation on the duration of an emergency treatment order; requiring notification of certain persons when restraint or seclusion is imposed; authorizing the agency to adopt rules; creating s. 400.998, F.S.; providing background screening requirements for licensee personnel; requiring the licensee to maintain certain personnel records; providing administrative responsibilities for licensees; providing recordkeeping requirements; creating s. 400.9981, F.S.; providing licensee responsibilities with respect to the property and personal affairs of clients; providing requirements for a licensee with respect to obtaining surety bonds; providing recordkeeping requirements relating to the safekeeping of personal effects; providing requirements for trust funds or other property received by a licensee and credited to the client; providing a penalty for certain misuse of a client's

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 111 (2015)

Amendment No.

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personal funds, property, or personal needs allowance; providing criminal penalties for violations; providing for the disposition of property in the event of the death of a client; authorizing the agency to adopt rules; creating s. 400.9982, F.S.; providing legislative intent; authorizing the agency to adopt and enforce rules establishing specified standards for transitional living facilities and personnel thereof; creating s. 400.9983, F.S.; classifying certain violations and providing penalties therefor; providing administrative fines for specified classes of violations; creating s. 400.9984, F.S.; authorizing the agency to apply certain provisions with regard to receivership proceedings; creating s. 400.9985, F.S.; requiring the agency, the Department of Health, the Agency for Persons with Disabilities, and the Department of Children and Families to develop electronic information systems for certain purposes; transferring and renumbering s. 400.805, F.S., as s. 400.9986, F.S.; repealing s. 400.9986, F.S., relating to transitional living facilities, on a specified date; revising the title of part V of ch. 400, F.S.; amending s. 381.745, F.S.; revising the definition of the term "transitional living facility," to conform to changes made by the act; amending s. 381.75, F.S.; revising the duties of the Department of Health and the agency relating to transitional living facilities; amending ss. 381.78, 400.93, 408.802, and 408.820, F.S.; conforming provisions to changes made by the act; reenacting s. 381.79(1), F.S., to incorporate the amendment made by this act to s. 381.75, F.S.,

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 111 (2015)

Amendment No.

1092	in a reference thereto; providing for the act's applicability to
1093	licensed transitional living facilities licensed on specified
1094	dates; providing effective dates.

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 161

Responsibilities of Health Care Facilities

SPONSOR(S): Burton

TIED BILLS:

IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Health Innovation Subcommittee		Guzzo 45	Poche (MA)
2) Health Care Appropriations Subcommittee		•••	
3) Health & Human Services Committee			

SUMMARY ANALYSIS

The bill requires hospitals to notify obstetrical physicians at least 120 days before closing an obstetrical department or ceasing to provide obstetrical services. The bill also repeals s. 383.336, F.S., which requires the state Surgeon General to establish practice parameters for a physician performing cesarean section procedures at a provider hospital, defined as a hospital where at least 30 cesarean section procedures are performed and paid for, at least in part, by state funds or federal funds distributed by the state. Each provider hospital is also required to establish a peer review board to examine these cesarean section procedures. These provisions are no longer implemented by the Department of Health.

The bill does not appear to have a fiscal impact.

The bill provides an effective date of July 1, 2015.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0161.HIS.DOCX

DATE: 2/6/2015

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

Obstetrical Services

Licensure Requirements

A hospital is required to report the emergency services it will provide on its license application form to the Agency for Health Care Administration (AHCA).¹ Obstetrics is included as one of the reportable emergency services. These services are then listed on the hospital's license,² which must be conspicuously displayed in the facility.³ The list of services is also used for the inventory of hospital emergency services maintained by AHCA.⁴

Hospitals and other facilities regulated by AHCA are required to submit a request to amend a license 60 to 120 days in advance of the requested effective date. However, the deadline does not apply to a request to amend hospital emergency services.⁵

There are currently 140 hospitals in Florida that are licensed to offer emergency obstetrical services.⁶

Cesarean Births at Provider Hospitals

A cesarean section is a surgical procedure performed when a mother is not able to safely deliver a fetus vaginally. Instead, the fetus is delivered through an incision in the mother's abdomen and uterus.

Section 383.336(2), F.S., requires the Department of Health (DOH) to adopt rules to implement practice parameters for a physician performing a caesarean section delivery in a provider hospital. A provider hospital has at least 30 births per year that are paid, in part or in full, by state funds or federal funds administered by the state.

Section 383.336(3), F.S., requires a provider hospital to establish a peer review board consisting of obstetric physicians and other credentialed individuals performing cesarean sections within the hospital. The board is required to review, on a monthly basis, all cesarean sections performed within the hospital that were paid, in part or in full, by state funds or federal funds administered by the state. Further, the board is required to conduct its review pursuant to the parameters specified in rules adopted by DOH.

In 1992, the former Department of Health and Rehabilitative Services (HRS) adopted rules to implement the provisions of s. 383.336, F.S.⁷ In 1996, responsibility for all public health matters was moved from HRS to DOH⁸; however, the rules adopted by HRS were never amended or readopted. In

¹ Agency for Health Care Administration, *Health Care Licensing Application: Hospitals*, at 12, available at http://ahca.myflorida.com/mchq/Health_Facility_Regulation/Hospital_Outpatient/Hospitals/SupportingForms.shtml#licap (last visited January 30, 2015).

² Section 408.806(4)(b), F.S.

³ Section 408.804(2), F.S.

⁴ Section 395.1041(2), F.S.

⁵ Rule 59A-35.040(2)(c), F.A.C.

⁶ Agency for Health Care Administration, *Facility/Provider Locator*, available at http://www.floridahealthfinder.gov/facilitylocator/Facility Scarch.aspx (report generated January 30, 2015).

⁷ Chapter 10D-116, F.A.C.

⁸ Ch. 96-403, s. 6, Laws of Fla. **STORAGE NAME**. h0161.HIS DOCX

2012, the Legislature directed DOH to initiate rulemaking to readopt or amend the rules by July 1, 2013 to avoid nullification of the rules.⁹ Instead, the rules were repealed on July 1, 2013.

Effect of Proposed Changes

The bill amends s. 395.1051, F.S., to require hospitals to notify obstetrical physicians at least 120 days before closing an obstetrical department or ceasing to provide obstetrical services.

The bill also repeals s. 383.336, F.S., which requires DOH to establish practice parameters for physicians performing cesarean section procedures in provider hospitals and requires each provider hospital to create a peer review board to examine such procedures. The provisions of this section are not being implemented and the rules adopted under the authority provided in this section were repealed in 2013.

B. SECTION DIRECTORY:

Section 1: Repeals s. 383.336, F.S., relating to provider hospitals; practice parameters; peer review board

Section 2: Amends s. 395.1051, F.S., relating to duty to notify patients.

Section 3: Provides an effective date of July 1, 2015.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

Λ.	FICCAL	BADAOT	ONICTATE	COVEDNIATRIT.	
А.	FIOUAL	HVIPACI	UNSIALE	GOVERNMENT:	

1.	Revenues:		

2. Expenditures:

None.

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

- Applicability of Municipality/County Mandates Provision:
 Not applicable. The bill does not appear to affect county or municipal governments.
- 2. Other:

None.

B. RULE MAKING AUTHORITY:

Rulemaking authority is sufficient to implement the provision of this bill.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

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A bill to be entitled

An act relating to responsibilities of health care
facilities; repealing s. 383.336, F.S., relating to
practice parameters for physicians performing
caesarean section deliveries in provider hospitals;
amending s. 395.1051, F.S.; requiring a hospital to
notify obstetrical physicians before the hospital
closes its obstetrical department or ceases to provide
obstetrical services; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 383.336, Florida Statutes, is repealed.

Section 2. Section 395.1051, Florida Statutes, is amended to read:

395.1051 Duty to notify patients and physicians.-

- (1) An appropriately trained person designated by each licensed facility shall inform each patient, or an individual identified pursuant to s. 765.401(1), in person about adverse incidents that result in serious harm to the patient.

 Notification of outcomes of care which that result in harm to the patient under this section does shall not constitute an acknowledgment or admission of liability and may not, nor can it be introduced as evidence.
- (2) A hospital shall notify each obstetrical physician who has privileges at the hospital at least 120 days before the

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HB 161 2015

27 hospital closes its obstetrical department or ceases to provide obstetrical services.

Section 3. This act shall take effect July 1, 2015.

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 411

Vaccination of Nursing Home Residents

SPONSOR(S): Miller

TIED BILLS:

IDEN./SIM. BILLS: SB 332

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Health Innovation Subcommittee		Castagna / (Poche M
2) Health Care Appropriations Subcommittee			
3) Health & Human Services Committee			

SUMMARY ANALYSIS

Pneumococcal disease is an illness caused by the pneumococcus bacteria that can lead to serious infections such as pneumonia, bacteremia, or meningitis. Infections caused by pneumococcal disease are more likely to occur in older adults and persons with decreased immune function. The Centers for Disease Control and Prevention (CDC) recommends two pneumococcal vaccines for adults aged 65 years or older: the pneumococcal polysaccharide vaccine and the pneumococcal conjugate vaccine.

In Florida, nursing homes require newly admitted residents to be assessed and, if eligible, vaccinated for pneumococcal disease with the pneumococcal polysaccharide vaccination.

House Bill 411 requires nursing homes to vaccinate or revaccinate, when indicated, eligible newly admitted residents with any pneumococcal vaccination that is recommended by the CDC.

The bill appears to have no fiscal impact on state or local governments.

The bill provides an effective date of July 1, 2015.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0411.HIS.DOCX

DATE: 2/5/2015

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Pneumococcal Disease

Pneumococcal disease is an illness caused by pneumococcus bacteria. The disease is often mild but can cause serious symptoms, lifelong disability, or death. Infections caused by pneumococcal disease are more likely to occur in older adults and persons with decreased immune function. Pneumococcus can cause:

- Pneumonia, which causes inflammation in the lungs.³ Pneumococcal pneumonia is the most common infection caused by pneumococcal disease, and results in 175,000 hospitalizations each year.⁴
- Bacteremia, which causes bacteria to enter the bloodstream.⁵ Bacteremia occurs in about 25 to 30 percent of patients with pneumococcal pneumonia. More than 50,000 cases of pneumococcal bacteremia occur each year.⁶
- Meningitis, which causes inflammation of the membranes surrounding the brain and spinal cord.⁷ An estimated 3,000 to 6,000 cases of pneumococcal meningitis occur each year. The case-fatality rate of pneumococcal meningitis is about 30 percent, but may be as high as 80 percent among elderly persons.⁸

Annually, pneumococcal disease results in approximately 18,000 deaths of adults 65 years or older.9

Pneumococcal Immunizations for Older Adults

There are two vaccines against pneumococcal disease, the pneumococcal polysaccharide vaccine (PPV) and the pneumococcal conjugate vaccine (PCV13). The Centers for Disease Control and Prevention (CDC) recently recommended that all adults aged 65 years and older receive both immunizations. The PCV13 protects against 13 of the approximate 90 types of pneumococcal bacteria that can cause disease and related infections. The PPV, referred to as the PPSV23 by the CDC,

¹ Centers for Disease Control and Prevention, *Pneumococcal Disease and the Vaccine (Shot) to Prevent It,* available at http://www.cdc.gov/vaccines/vpd-vac/pneumo/fs-parents.html (last visited February 3, 2015).

² Centers for Disease Control and Prevention. Pneumococcal Disease; Epidemiology and Prevention of Vaccine-Preventable Diseases; The Pink Book: Course Textbook - 12th Edition Second Printing (May 2012) available at http://www.cdc.gov/vaccines/pubs/pinkbook/pneumo.html (last visited February 2, 2015).

³ Mayo Clinic, *Pneumonia*, (May 21, 2013), available at http://www.mayoclinic.org/diseases-conditions/pneumonia/basics/definition/con-20020032 (last visited February 2, 2015).

Supra at FN 1.

⁵ Supra at FN 3.

⁶ National Institute of Allergy and Infectious Diseases, *Pneumococcal Pneumonia* (September 2011), available at http://www.niaid.nih.gov/topics/pneumonia/Pages/Default.aspx (last visited February 2, 2015).

⁷ Mayo Clinic, *Meningitis*, (May 19, 2013) available at: http://www.mayoclinic.org/diseases-conditions/meningitis/basics/definition/con-20019713 (last visited February 2, 2015).

⁸ National Foundation for Infectious Diseases, *Pneumococcal Disease Fact Sheet for the Media* available at http://www.nfid.org/idinfo/pneumococcal/media-factsheet.html (last visited February 2, 2015).

⁹ Centers for Disease Control and Prevention, Pneumococcal Vaccines (February 2015), available at:

protects against 23 types of pneumococcal bacteria and prevents against more severe invasive infections, such as meningitis, but only offers low levels of protection against pneumonia.¹⁰

According to the CDC, adults who are 65 years of age or older and who have not previously received the PCV13 should receive a dose of the PCV13, followed 6 to 12 months later by a dose of the PPV. If an older adult has already received one or more doses of the PPV, the dose of the PCV13 should be given at least 1 year after the most recent dose of the PPV.¹¹

Immunization in Florida Nursing Home Facilities

Section 400.141(1)(t), F.S., requires licensed nursing home facilities to assess new residents within 5 days of admission for eligibility for the PPV. Eligible residents must be vaccinated or revaccinated with the PPV within 60 days, in accordance with CDC immunization recommendations. Residents may elect to receive the PPV immunization from a personal physician and must submit proof of this immunization to the facility. Current law provides exemptions from the PPV requirement for medical contraindications and religious or personal beliefs. 13

Effect of Proposed Changes

House Bill 411 amends s. 400.141(1)(t), F.S., to remove the specific reference to pneumococcal polysaccharide vaccine and permits eligible nursing home residents to receive any CDC-recommended pneumococcal vaccine to satisfy the vaccination and revaccination requirement in statute.

The bill provides an effective date of July 1, 2015.

B. SECTION DIRECTORY:

Section 1. Amends s.400.141, F.S., relating to administration and management of nursing home facilities.

Section 2. Provides an effective date of July 1, 2015.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

² Section 400.141(1)(t), F.S.

'° ld.

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¹⁰ Supra at FN 2.

¹¹ Centers for Disease Control and Prevention, *Pneumococcal Vaccination: Who Needs It?*, available at http://www.cdc.gov/vaccines/vpd-vac/pneumo/vacc-in-short.htm (last visited February 3, 2015).

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

Vaccinating nursing home residents with both pneumococcal vaccines could result in lower health care costs through prevention of pneumococcal pneumonia and other diseases.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

Applicability of Municipality/County Mandates Provision:
 Not applicable. This bill does not appear to affect county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

Not applicable.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h0411.HIS.DOCX

DATE: 2/5/2015

HB 411 2015

1 A bill to be entitled

An act relating to vaccination of nursing home residents; amending s. 400.141, F.S.; revising provisions relating to the type of pneumococcal vaccine administered to nursing home residents; deleting obsolete language; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (t) of subsection (1) of section 400.141, Florida Statutes, is amended to read:

400.141 Administration and management of nursing home facilities.—

- (1) Every licensed facility shall comply with all applicable standards and rules of the agency and shall:
- (t) Assess all residents within 5 working days after admission for eligibility for pneumococcal polysaccharide vaccination or revaccination (PPV) and vaccinate residents when indicated within 60 days after the effective date of this act in accordance with the recommendations of the United States Centers for Disease Control and Prevention, subject to exemptions for medical contraindications and religious or personal beliefs.

 Residents admitted after the effective date of this act shall be assessed within 5 working days of admission and, when indicated, vaccinated within 60 days in accordance with the recommendations

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HB 411 2015

of the United States Centers for Disease Control and Prevention, subject to exemptions for medical contraindications and religious or personal beliefs. Immunization shall not be provided to any resident who provides documentation that he or she has been immunized as required by this paragraph. This paragraph does not prohibit a resident from receiving the immunization from his or her personal physician if he or she so chooses. A resident who chooses to receive the immunization from his or her personal physician shall provide proof of immunization to the facility. The agency may adopt and enforce any rules necessary to comply with or implement this paragraph. Section 2. This act shall take effect July 1, 2015.

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