



PreK-12 Appropriations Committee Meeting Packet

**January 12, 2017
9:00 a.m. – 11:00 a.m.
Reed Hall**

Committee Meeting Notice

HOUSE OF REPRESENTATIVES

PreK-12 Appropriations Subcommittee

Start Date and Time: Thursday, January 12, 2017 09:00 am
End Date and Time: Thursday, January 12, 2017 11:00 am
Location: Reed Hall (102 HOB)
Duration: 2.00 hrs

Budget Exercise

Base Budget Overview

Review and History of Major Programs

NOTICE FINALIZED on 01/05/2017 4:18PM by CLD



AGENDA
PreK-12
Appropriations Subcommittee

January 12, 2017
9:00 a.m. –11:00 a.m.
Reed Hall

- I. Call to Order/Roll Call
- II. Opening Remarks
- III. Budget Exercise
- IV. Base Budget Review
- V. Review and History of Major Programs
- VI. Closing Remarks/Adjournment

**PreK-12 Appropriations
Subcommittee
January 12, 2017**



PreK-12 Appropriations Subcommittee Staff

Denise Potvin

Budget Chief
denise.potvin@laspbs.state.fl.us

Cheryl Dewees

Budget Assistant
cheryl.dewees@laspbs.state.fl.us

Jennifer Seifert

Budget Specialist
jennifer.seifert@laspbs.state.fl.us

Subcommittee Phone Number: (850) 717-4810

PreK-12 Appropriations Subcommittee

Areas of Jurisdiction

Early Learning

- School Readiness
- Voluntary Prekindergarten
- Office of Early Learning

K-12 Programs

- K-12 Florida Education Finance Program (FEFP)
- K-12 Non-FEFP
- Federal Grants/K-12

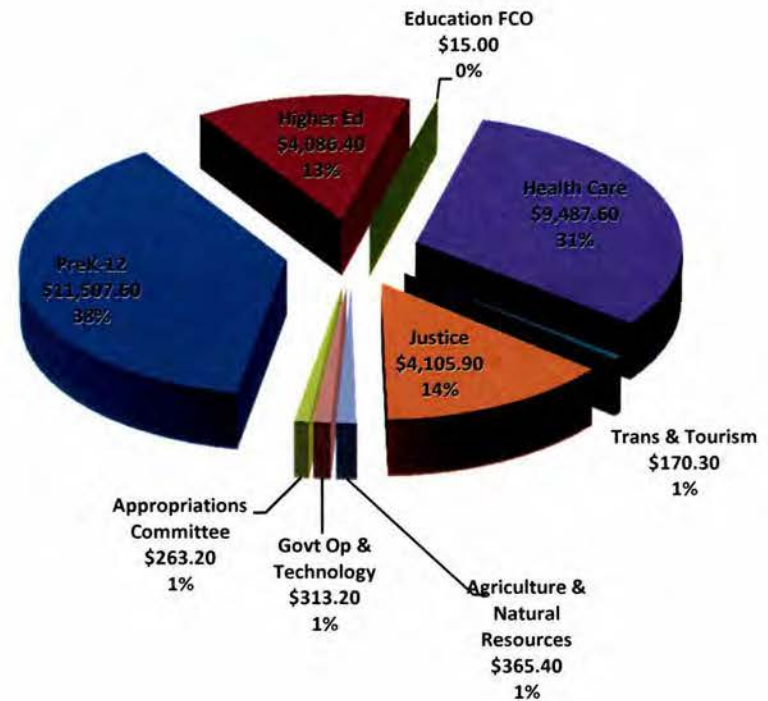
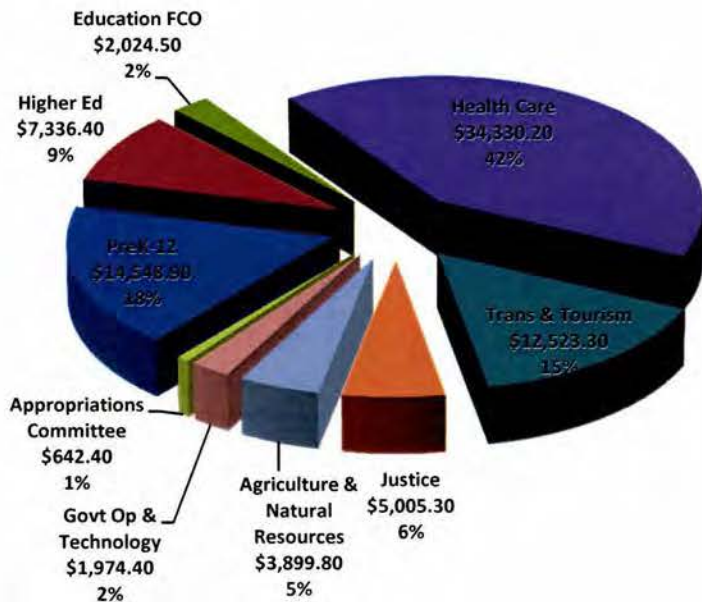
Other Education

- State Board of Education
- Educational Media & Technology Services

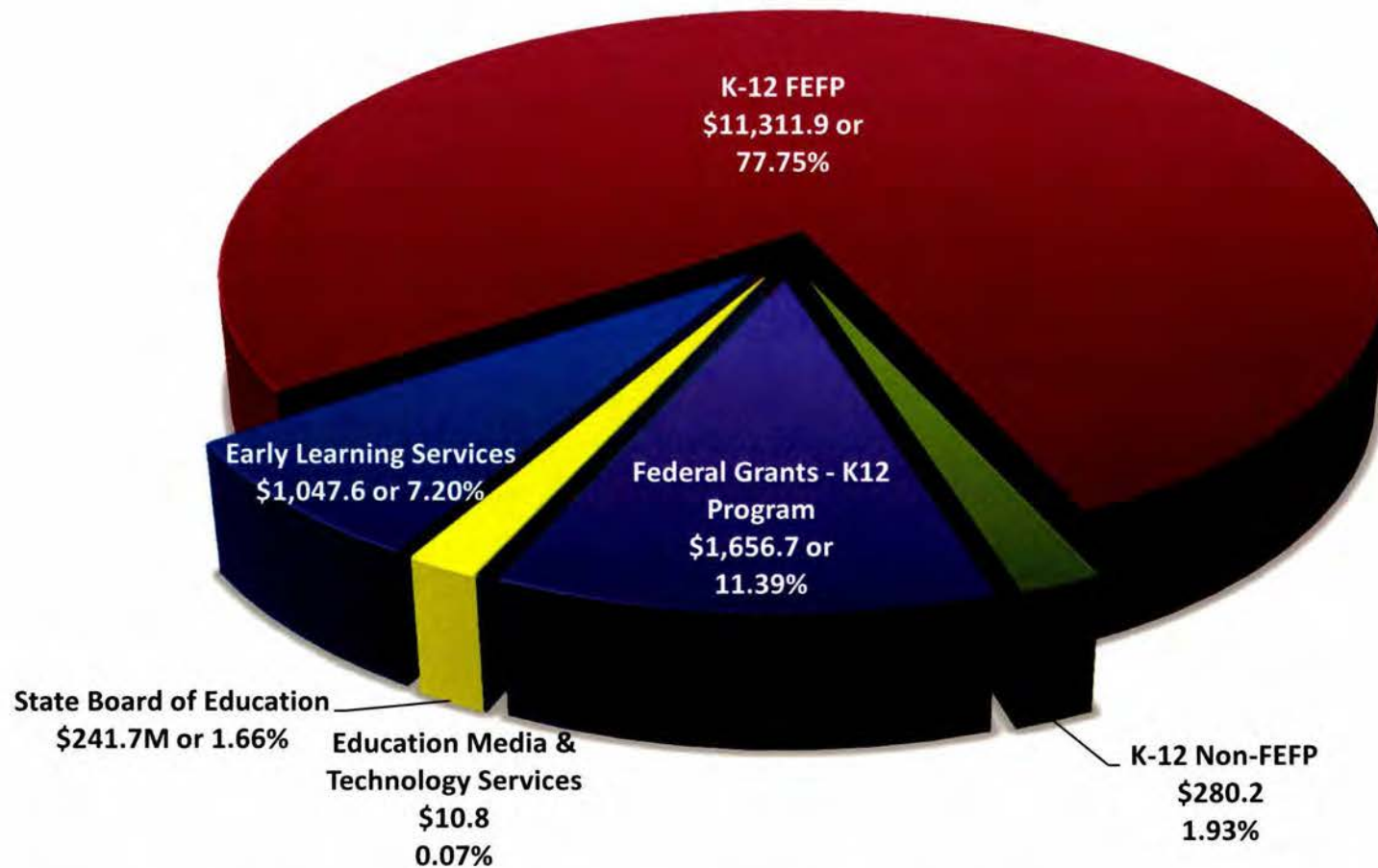
Fiscal Year 2016-17 General Appropriations Act (GAA)

Total State Appropriations = \$82.3B
\$14.5B (or 18%) is PreK-12

Total State GR Appropriations = \$30.3B
\$11.5B (or 38%) is PreK-12



PreK-12 State Appropriations by Program Fiscal Year 2016-17 - \$14.5 Billion



Note: Does not include \$8.9 billion in local ad valorem revenues counted in the FEFP 3rd calculation and collected by the school districts.

Highlights of Fiscal Year 2016-17 PreK-12 Budget

- Provides funding for *2.8 million* K-12 students. Florida has a larger K-12 student population than the total population of 15 individual states.
- Provides funding for more than *154,400* Voluntary Prekindergarten students.
- As of November 2016, has funded school readiness services for over *160,250* children.
- Keeps the total required local effort at the same level, *\$7.6 billion*, as in Fiscal Year 2015-16; results in a statewide average millage reduction.

**PreK-12 Appropriations
Subcommittee
Budget Exercise**

Hypothetical Budget Exercise

- Preparation for allocations
- Requires an analytic examination of the base budget
- Target budget reductions based on a uniform methodology to be achieved by each subcommittee.
- Subcommittees are requested to report findings and conclusions to the Appropriations Committee week of February 13th

Hypothetical Budget Exercise

Target A Reduction (dollars in millions)

Subcommittee	Recurring	NR	Total
PreK-12	(164.8)	(68.0)	(232.7)

Target B Reduction (dollars in millions)

Subcommittee	Recurring	NR	Total
PreK-12	(417.0)	(68.0)	(485.0)

Guidelines for Budget Exercise

- The total reduction amount allocated to the subcommittee must be achieved by:
 - reducing base appropriations,
 - reducing or eliminating items funded in the Long Range Financial Outlook,
 - increasing state revenues,
 - redirecting recurring state trust funds to the General Revenue Fund. A one-time transfer (i.e., sweep) may be used to address the non-recurring portion of the reduction allocation,
 - any combination of the above.
- A recurring reduction may be used instead of a nonrecurring reduction to meet the target total but not vice versa.
- Reductions cannot violate federal law, the U.S. or Florida constitution.
- Agency administrative costs can be reduced but cannot be eliminated.
- Reductions cannot be based upon unrealistic, future-year or assumption-laden savings.
- Federal funds cannot be used to solve the recurring or non-recurring shortfall. Federal funding should be examined however and suggestions made for potential revisions or reductions
- Trust fund reductions must provide information regarding the specific revenue source of the reduction. Reductions should include information regarding the specific budget entity and the program reduced.
- Any revenue increase must include specific information regarding the fee or tax increased and must be within the subcommittee's jurisdiction.
- In addition to achieving the target reductions, subcommittee members may also recommend other reprioritizations of the base.

**PreK-12 Appropriations
Subcommittee
Fiscal Year 2017-18 Base Budget**

PreK-12 Education Budget Comprised of Six Programs

- **Early Learning Services**: Funds Office of Early Learning, the Voluntary Prekindergarten Program, and the School Readiness programs.
- **K-12 Florida Education Finance Program (FEFP)**: Provides appropriations, using a student enrollment-base funding formula, for state support to school districts. Also appropriates funds to meet specific needs such as Class Size Reduction and School Recognition Program.
- **K-12 Non-FEFP**: Provides funding that supplements or enhances certain education initiatives such as mentoring projects, Gardiner scholarships, and the Best and Brightest.
- **Federal Grants/K-12**: Provides spending authority for federal grants awarded to school districts such as Title 1 and Individuals with Disabilities Act funds.
- **Educational Media & Technology Services**: Funds statewide public broadcasting system.
- **State Board of Education**: Provides funding for the Department of Education staff and operating expenditures.

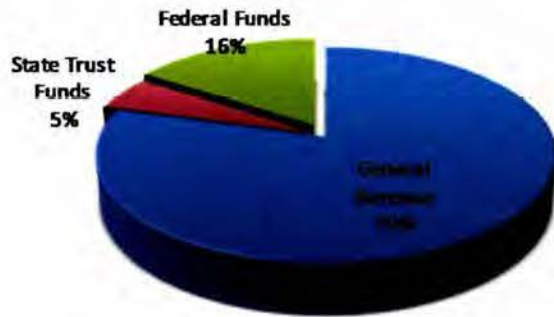
What is the Base Budget?

- Florida's approach to budgeting is incremental; meaning budget revisions are either increases or decreases from an agreed upon starting point which is referred to as the base budget.
- The base budget is the budget necessary to continue the current year's appropriations decisions into the next fiscal year. Governor, House and Senate staff agree upon the base budget.
- The appropriations for the current year budget or General Appropriations Act (GAA) is adjusted for:
 - Vetoes
 - Supplemental appropriations in substantive bills that have become law
 - Failed contingencies in the GAA
 - Agency reorganizations authorized by law but not included in the GAA
 - Distributions of funds in the "Administered Funds" section of the GAA
- Base budget is then developed by adjusting the current year budget as follows:
 - Remove all nonrecurring funding
 - Annualize any increases or decreases in funding decisions that were enacted for a portion of the current year to reflect the full 12-month cost in the subsequent year
 - Include interim budget amendments that are recurring
 - Make any technical corrections/adjustments
- These adjustments implement the most recent legislative funding decisions, as adjusted for vetoes, that comprise the "base" from which to start the incremental decision-making for the next fiscal year.

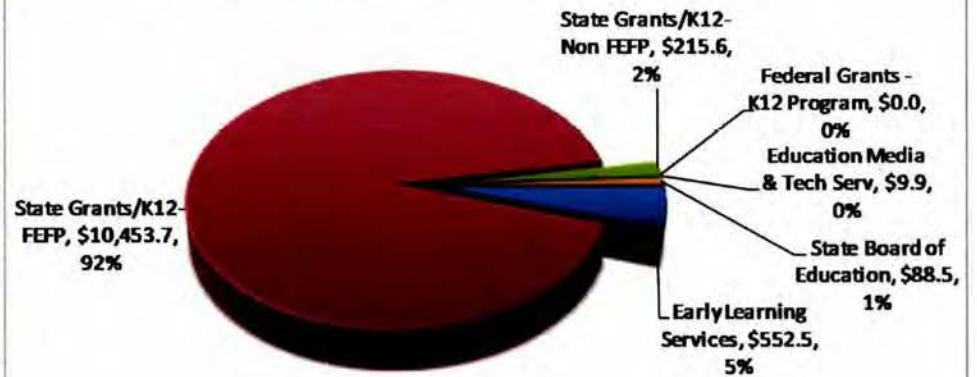
2017-18 PreK-12 Base Budget Review Summary

Agency Funding Overview		Base Budget FY 2017-18				
Program	FTE	GR	State Trust Funds	Federal Funds	Total	
1 Early Learning Services	100.00	552,456,589	-	469,816,240	1,022,272,829	
2 Florida Education Finance Program (FEFP)		10,453,651,976	661,228,664	-	11,114,880,640	
3 Non-FEFP		215,566,276	1,765,111	5,180,157	222,511,544	
4 Federal Grants - K12 Program		-	3,999,420	1,652,703,632	1,656,703,052	
5 Education Media & Technology Services		9,938,677	-	-	9,938,677	
6 State Board of Education	989.00	88,507,489	52,203,568	100,957,299	241,668,356	
Total	1,089.00	11,320,121,007	719,196,763	2,228,657,328	14,267,975,098	

Base By Fund Type



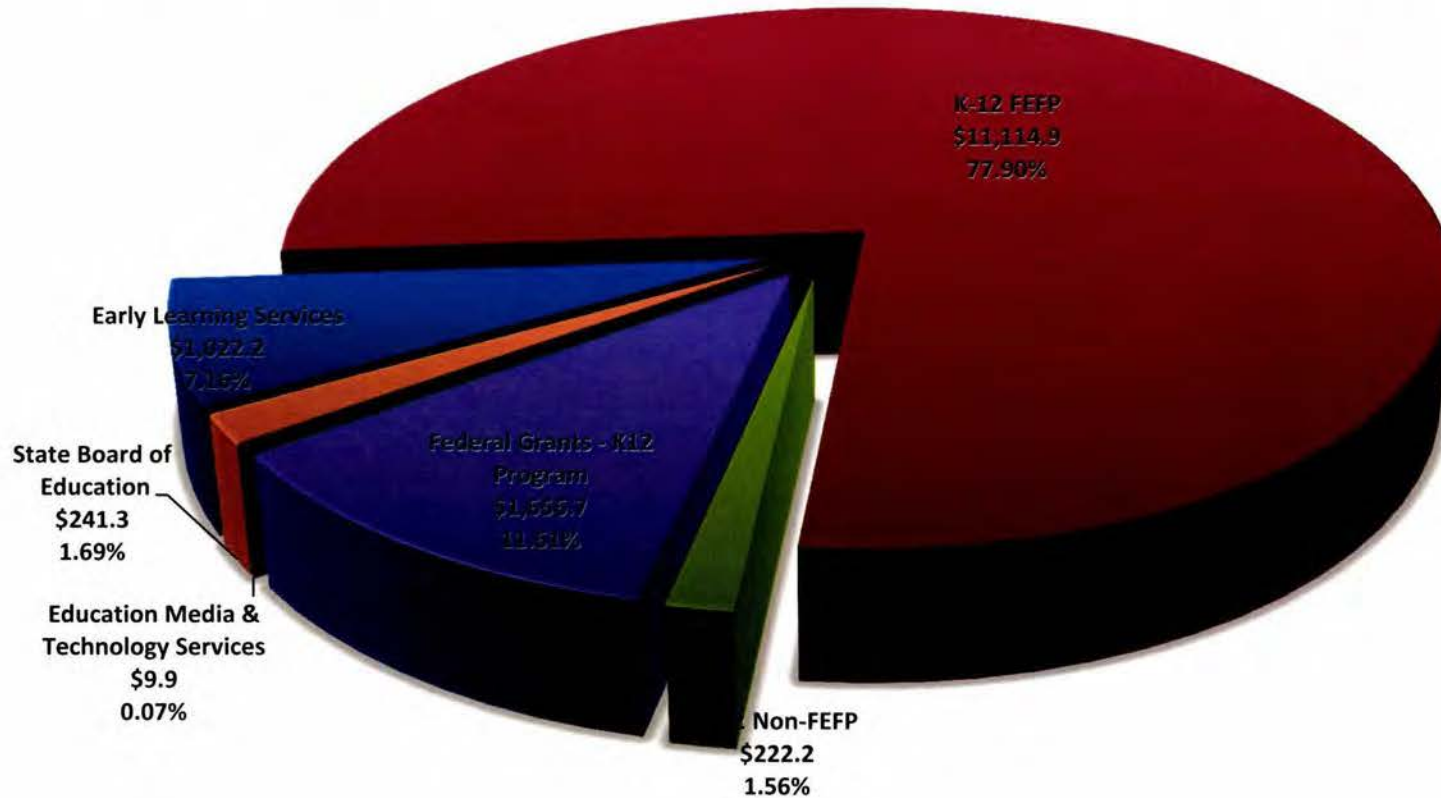
General Revenue Base By Program



PreK-12 Base Budget by Program FY 2017-18 - \$14.3 Billion

Fiscal Year 2016-17
Appropriation = \$14.5 Billion

Fiscal Year 2017-18
Base Budget = \$14.3 Billion



Long-Range Financial Outlook

Article III, Section 19(c)(1), Florida Constitution

- Florida Constitution states that by September 15 of each year, the Legislative Budget Commission (LBC) shall issue a long-range financial outlook setting recommended fiscal strategies for the state and its agencies in order to assist the legislature in making budget decisions.
- The long-range financial outlook must include budget drivers that are categorized as either “critical needs” or “other high priority needs”.
- “Critical needs” are mandatory increases based on estimating conferences and other essential needs, i.e., enrollment growth in the FEFP.
- “Other high priority needs” are historically funded issues, i.e., increase funds per student in the FEFP.

PreK-12 Appropriations Subcommittee

Long Range Financial Outlook Key Budget Drivers Fiscal Year 2017-18 (in millions)				
Critical Needs	Total GR	Recurring GR	NR GR	Issue Description
Workload and Enrollment - Florida Education Finance Program (FEFP)	321.6	321.6	0.0	Provides workload for an additional 30,927 FTE (July 2016 Estimating Conference); maintains FY 2016-17 state funds per FTE; maintains FY 2016-17 RLE millage; 1.61% increase per FTE.
Workload and Enrollment - Voluntary Prekindergarten (VPK) Program	6.4	6.4	0.0	Provides workload for an additional 2,487 FTE (Aug 2016 Estimating Conference); maintains the FY2016-17 base student allocations.
Subtotal	328.0	328.0	0.0	
High Priority Needs	Total GR	Recurring GR	NR GR	Program Description
Best and Brightest Teacher Scholarship (Non-FEFP)	16.3	11.7	4.7	3-year average funds increase
Student Attire Incentive Program (Non-FEFP)	4.7	4.7	0.0	3-year average funds increase
Increase funds per student (FEFP)	153.7	153.7	0.0	Adjust the funds per student by the 3-year average percent increase of 2.73%
Florida School for the Deaf and Blind (Non-FEFP)	1.4	1.4	0.0	3-year average funds increase
Gardiner Scholarship (Non-FEFP)	24.4	24.4	0.0	3-year average funds increase
Increase Voluntary Prekindergarten Program (VPK)	3.3	3.3	0.0	3-year average percent increase in base student allocations of 0.82%
Subtotal	203.8	199.2	4.7	
TOTAL	531.8	527.2	4.7	

PreK-12 Appropriations Recurring Projects in the Base

PreK-12 Education Appropriations	2016-17	NR	2017-18
	Total		Base
Early Learning Services			
ARC Gateway - Pearl Nelson Child Development Center	509,000	-	509,000
Home Instruction Program for Preschool Youngsters (HIPPY)	3,900,000	2,500,000	1,400,000
Redlands Christian Migrant Association (RCMA)	12,100,000	-	12,100,000
The Children's Trust Help Me Grow	2,457,143	648,186	1,808,957
Total Early Learning Services Recurring Projects	18,966,143	3,148,186	15,817,957
Non-FEFP			
Academic Tourney	132,738	-	132,738
Advancement Via Individual Determination (AVID)	1,000,000	300,000	700,000
African American Task Force	100,000	-	100,000
AMI Kids	1,850,000	750,000	1,100,000
Arts for a Complete Education/Florida Alliance for Arts Education	110,952	-	110,952
Auditory-Oral Education Grant Funding	750,000	-	750,000
Best Buddies	700,000	-	700,000
Big Brothers, Big Sisters	3,730,248	750,000	2,980,248
Black Male Explorers	164,701	-	164,701
Boys Choir of Tallahassee	71,000	-	71,000
Family Café	450,000	100,000	350,000
Fla Assn of District School Superintendents Training	500,000	-	500,000
Florida Afterschool Network/Ounce of Prevention Fund of Florida	200,000	-	200,000
Florida Alliance of Boys and Girls Clubs	5,152,768	1,500,000	3,652,768
Florida Holocaust Museum	300,000	-	300,000
Girl Scouts of Florida	267,635	-	267,635
Holocaust Memorial Miami Beach	230,000	163,499	66,501
Holocaust Task Force	100,000	-	100,000
Knowledge is Power Program (KIPP) Jacksonville	1,224,000	724,000	500,000
Learning for Life	2,569,813	650,000	1,919,813
Learning through Listening	1,141,704	-	1,141,704
National Flight Academy	2,000,000	500,000	1,500,000
Pasco Regional STEM School/Tampa Bay Region Aeronautics	750,000	-	750,000
Prodigy	4,600,000	3,000,000	1,600,000
Project to Advance School Success (PASS)	508,983	-	508,983
Special Olympics	250,000	-	250,000
State Science Fair	72,032	-	72,032
Take Stock in Children	6,125,000	-	6,125,000
Teen Trendsetters	300,000	-	300,000
YMCA of Central Florida After School Program	1,500,000	1,000,000	500,000
YMCA State Alliance/YMCA Reads	764,972	-	764,972
YMCA Youth in Government	300,000	200,000	100,000
Total Non-FEFP Recurring Projects	37,916,546	9,637,499	28,279,047
Educational Media & Technology Services			
Public Broadcasting - 13 Public Radio Stations	1,300,000	-	1,300,000
Total Educational Media & Technology Services Recurring Projects	1,300,000	-	1,300,000
Total PreK-12 Education Recurring Projects	58,182,689	12,785,685	45,397,004