

# Transportation & Tourism Appropriations Subcommittee

Tuesday, February 6, 2018 12:30 PM – 2:30 PM Sumner Hall (404 HOB)

**Meeting Packet** 



# The Florida House of Representatives

# **Appropriations Committee**

# Transportation & Tourism Appropriations Subcommittee

Richard Corcoran Speaker Clay Ingram Chair

# **AGENDA**

Tuesday, February 6, 2018 Sumner Hall (404 HOB) 12:30 PM – 2:30 PM

- I. Call to Order/Roll Call
- II. Opening Remarks by Chair Ingram
- III. Consideration of the following committee bills:

HB 1103 Regional Rural Development Grants by Albritton

HB 1287 Temporary Tags for Fleet Vehicles by Drake

**HB 1319** Voter Registration Maintenance by Mariano

**CS/HB 1359** License Plates by Transportation & Infrastructure Subcommittee, Grant, J., Mariano

IV. Closing Remarks and Adjournment

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1103 Regional Rural Development Grants

SPONSOR(S): Albritton

TIED BILLS: IDEN./SIM. BILLS: SB 1646

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Agriculture & Property Rights Subcommittee	12 Y, 0 N	Thompson	Smith
Transportation & Tourism Appropriations     Subcommittee		Banner (1747)	Davis &
3) Commerce Committee			

#### **SUMMARY ANALYSIS**

Florida has enacted a number of economic development programs in rural areas. Two such programs include the Regional Rural Development Grants Program and the Rural Infrastructure Fund. The Regional Rural Development Grants Program is a state matching grant program established to provide funding to build the professional capacity of regional economic development organizations in Florida. The Rural Infrastructure Fund assists units of local government with the planning, preparing, and financing of infrastructure projects that encourage job creation and capital investment.

The bill makes the following modifications to the Regional Rural Development Grants Program:

- Increases the maximum grant amount that can be received by a regional economic development organization serving a rural area of opportunity from \$150,000 to \$250,000;
- Revises the match requirement from an equal amount to a 25 percent annual match;
- Clarifies how grants may be used to build the professional capacity of regional economic development organizations;
- Authorizes grants to be used by an organization to provide technical assistance to local governments;
- Removes the authorization that DEO contract for the development of an enterprise zone web portal or website.

The bill makes the following modifications to the Rural Infrastructure Fund:

- Removes the requirement that total project grants be up to 40 percent of the total cost for catalyst site projects;
- Increases the maximum amount that DEO may award for projects that are not located on designated catalyst sites from 30 percent to 50 percent;
- Expands eligible projects and uses to include broadband Internet service; and
- Removes a reference to projects located in an enterprise zone as it relates to DEO's application and funding reevaluation and review requirements.

In addition, the bill creates contract/agreement requirements for both the Regional Rural Development Grants Program and the Rural Infrastructure Fund. Contracts/agreements involving the expenditure of grant funds are to be placed on the regional economic development organization's or DEO's website, respectively, for review 14 days before execution. The bill requires the contracts/agreements to include the purpose, performance standards, budget, value of services, and travel and entertainment expenses.

The fiscal impact of the bill is indeterminate. See the Fiscal Analysis and Economic Impact Statement for discussion.

The effective date of the bill is July 1, 2018.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1103b.TTA.DOCX DATE: 1/24/2018

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Present Situation**

# **Regional Rural Development Grants Program**

The Regional Rural Development Grants Program is a state matching grant program established to provide funding to build the professional capacity of regional economic development organizations in Florida. Grants may also be used by an economic development organization to provide technical assistance to businesses within the rural counties and communities that it serves.

The Department of Economic Opportunity (DEO) is authorized to approve, on an annual basis, grants to regionally based economic development organizations.<sup>3</sup> To be approved, the applying organization must need assistance and provide to DEO:

- Documentation of official commitments of support from each local government represented by the regional organization;
- Demonstration that each local government has made a financial or in-kind commitment to the regional organization;
- Demonstration that the private sector has made financial or in-kind commitments to the regional organization;
- Demonstration that the regional organization is in existence and actively involved in economic development activities serving the region; and
- Demonstration of the manner in which the regional organization coordinates its efforts with those of other local and state organizations.<sup>4</sup>

An organization may receive up to \$50,000 a year, or \$150,000, if located in a rural area of opportunity (RAO).<sup>5</sup> Grants must be matched by an equivalent amount of nonstate resources.<sup>6</sup> DEO is authorized to spend up to \$750,000 each fiscal year from funds appropriated to the Rural Community Development Revolving Loan Fund to carry out this program.<sup>7</sup>

DEO is also authorized to contract for the development of an enterprise zone web portal or websites for each enterprise zone which will be used to market the Regional Rural Development Grants Program for job creation in disadvantaged urban and rural enterprise zones.<sup>8</sup> However, the Florida Enterprise Zone Program expired on December 31, 2015.<sup>9</sup>

# **Regional Economic Development Organizations**

Three regional economic development organizations operate in the state. Each of the three organizations coincides respectively with each of the state's three RAOs. An RAO is a rural community, <sup>10</sup> or a region comprised of rural communities, designated by the Governor, which has been

<sup>&</sup>lt;sup>1</sup> s. 288.018, F.S.

<sup>&</sup>lt;sup>2</sup> s. 288.018(1), F.S.

<sup>&</sup>lt;sup>3</sup> *Id*.

<sup>&</sup>lt;sup>4</sup> s. 288.018(2), F.S.

<sup>&</sup>lt;sup>5</sup> s. 288.018(1), F.S.

 $<sup>^{6}</sup>$  Id

<sup>&</sup>lt;sup>7</sup> s. 288.018(4), F.S.

<sup>&</sup>lt;sup>8</sup> s. 288.018(3), F.S.

<sup>&</sup>lt;sup>9</sup> s. 290.016, F.S.

<sup>&</sup>lt;sup>10</sup> s. 288.0656(2)(e), F.S., defines a "rural community" as a county with a population of 75,000 or fewer, a county with a population of 125,000 or fewer, which is contiguous to a county with a population of 75,000 or fewer, a municipality within such a county, or an **STORAGE NAME**: h1103b.TTA.DOCX

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adversely affected by an extraordinary economic event, severe or chronic distress, or a natural disaster, or that presents a unique economic development opportunity of regional impact.<sup>11</sup> The Governor by executive order is authorized to designate up to three RAOs as a priority assignment for Rural Economic Development Initiative agencies. This allows the Governor to waive criteria, requirements, or similar provisions of any economic development incentive.<sup>12</sup>

The three designated RAOs are the:

- Northwest RAO, including Calhoun, Franklin, Gadsden, Gulf, Holmes, Jackson, Liberty, Wakulla, and Washington counties, and the City of Freeport in Walton County.<sup>13</sup>
- South Central RAO, including DeSoto, Glades, Hardee, Hendry, Highlands, and Okeechobee counties, and the cities of Pahokee, Belle Glade, and South Bay (Palm Beach County), and Immokalee (Collier County).<sup>14</sup>
- North Central RAO, including Baker, Bradford, Columbia, Dixie, Gilchrist, Hamilton, Jefferson, Lafayette, Levy, Madison, Putnam, Suwannee, Taylor, and Union counties.<sup>15</sup>

The three regional economic development organizations that operate in the state coincide with the current RAOs. They are public/private 501c(6) organizations that provide economic development support to the local governments that represent the RAOs. The organizations include:

- Opportunity Florida serves the Northwestern RAO; 16
- Florida's Heartland Rural Economic Development Initiative, Inc. serves the South Central RAO;<sup>17</sup> and
- North Florida Economic Development Partnership serves the North Central RAO.<sup>18</sup>

#### Rural Infrastructure Fund

The Rural Infrastructure Fund is a grant program created to facilitate the planning, preparing, and financing of infrastructure projects in rural communities.<sup>19</sup> The program provides access to federal and state infrastructure funding programs, including, but not limited to, those offered by the U.S. Departments of Agriculture, and Commerce.<sup>20</sup> The program funds total infrastructure project grants, infrastructure feasibility grants, and preclearance review grants.

DEO is authorized to award grants for up to 30 percent of the total infrastructure project cost. If an application for funding is for a catalyst site,<sup>21</sup> DEO may award grants for up to 40 percent of the total infrastructure project cost.<sup>22</sup> Eligible projects must be related to specific job-creation or job-retention opportunities, and may also include:

unincorporated federal enterprise community or incorporated rural city with a population of 25,000 or fewer and an employment base focused on traditional agricultural or resource-based industries, located in a county not defined as rural, which has at least three or more of the economic distress factors identified in s. 288.0656(2)(c), F.S., and verified by DEO.

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<sup>&</sup>lt;sup>11</sup> s. 288.0656(2)(d), F.S.

<sup>&</sup>lt;sup>12</sup> s. 288.0656(7)(a), F.S.

<sup>&</sup>lt;sup>13</sup> For additional information on Opportunity Florida, see: http://www.opportunityflorida.com/ (last visited Jan. 17, 2018).

<sup>&</sup>lt;sup>14</sup> For additional information on Florida's Heartland Regional Economic Development Initiative, Inc., see: <a href="http://flaheartland.com/">http://flaheartland.com/</a> (last visited Jan. 17, 2018).

<sup>&</sup>lt;sup>15</sup> For additional information on the North Florida Economic Development Partnership, see: <a href="http://nflp.org/?/Home">http://nflp.org/?/Home</a> (last visited Jan. 17, 2018).

<sup>&</sup>lt;sup>16</sup> See generally, Opportunity Florida, available at <a href="http://www.opportunityflorida.com/">http://www.opportunityflorida.com/</a>, (last visited Jan. 17, 2018).

<sup>&</sup>lt;sup>17</sup> See generally, Florida's Heartland REDI, Inc., available at <a href="http://flaheartland.com/">http://flaheartland.com/</a>, (last visited Jan. 17, 2018). This organization is not directly related to the REDI program administered by the DEO pursuant to s. 288.0656, F.S.

<sup>&</sup>lt;sup>18</sup> See generally, North Florida Economic Development Partnership, available at http://nflp.org/, (last visited Jan. 17, 2018).

<sup>&</sup>lt;sup>19</sup> See s. 288.0655, F.S.

<sup>&</sup>lt;sup>20</sup> s. 288.0655(2)(b), F.S.

<sup>&</sup>lt;sup>21</sup> s. 288.0656(2)(b), F.S., defines "catalyst site" as a parcel or parcels of land within a rural area of opportunity that has been prioritized as a geographic site for economic development through partnerships with state, regional, and local organizations. The site must be reviewed by the rural economic development initiative and approved by DEO for the purposes of locating a catalyst project.

<sup>22</sup> s. 288.0655(2)(b), F.S.

- Improving any inadequate infrastructure that has resulted in regulatory action that prohibits economic or community growth; or
- Reducing the costs to community users of proposed infrastructure improvements that exceed such costs in comparable communities.<sup>23</sup>

Eligible uses of funds include improvements to public infrastructure for industrial or commercial sites and upgrades to or development of public tourism infrastructure.<sup>24</sup> Authorized infrastructure projects include, but are not limited to the following public or public-private partnership facilities:

- Storm water systems;
- Telecommunications facilities:
- Broadband facilities:
- Roads:
- Nature-based tourism facilities:
- Other physical requirements necessary to facilitate tourism, trade, and economic development activities in the community; and
- Additions to certain electric utility and water and wastewater facilities.<sup>25</sup>

# **Effect of Proposed Changes**

# **Regional Rural Development Grants Program**

The bill makes several revisions to the Regional Rural Development Grants Program. Specifically, the bill:

- Increases the maximum grant amount that can be received by each of the three regional economic development organizations serving a rural area of opportunity from \$150,000 to \$250,000;
- Revises the match requirement from an equal amount to a 25 percent annual match;
- Clarifies that grants may be used to build the professional capacity of regional economic
  development organizations for hiring professional staff to develop, facilitate the delivery of, and
  directly provide needed economic development professional services, including technical
  assistance, education and leadership development, marketing and project recruitment, and
  other services that are important for rural economic development; and
- Specifies that grants may be used by an organization to provide technical assistance to local governments, local economic development organizations, and existing and prospective businesses within the communities the organization serves.

The bill requires a contract or agreement that involves the expenditure of grant funds to be placed on the contracting regional economic development organization's website for review at least 14 days before execution. The contract or agreement, including those entered into between another entity and a regional economic development organization, a unit of local government, or an economic development organization substantially underwritten by a unit of local government, must include the following:

- The purpose of the contract or agreement;
- Specific performance standards and responsibilities for each entity:
- A detailed project or contract budget, if applicable;
- The value of any services provided; and
- The projected travel and entertainment expenses for employees and board members, if applicable.

The bill requires a plain language version of the following contracts or agreements to be posted on the contracting regional economic development organization's website:

<sup>&</sup>lt;sup>23</sup> *Id*.

<sup>&</sup>lt;sup>24</sup> *Id*.

- With a private entity, municipality, city, town, or vendor of services, supplies, or programs, including marketing; or
- For the purchase, lease, or use of lands, facilities, or properties which involves the expenditure of grant funds which is estimated to exceed \$35,000.

The bill removes the provision authorizing DEO to contract for the development of an enterprise zone web portal or websites for each enterprise zone, which are used to market the Regional Rural Development Grants Program for job creation in disadvantaged urban and rural enterprise zones.

#### **Rural Infrastructure Fund**

The bill makes several changes to the Rural Infrastructure Fund. The bill removes the requirement that total project grants be equal to at least 40 percent of the total cost for catalyst site projects, and increases from 30 percent to 50 percent, the percentage of the total cost for projects in rural counties that are not located on designated catalyst sites.

The bill expands the types of authorized eligible projects to include those that improve access to, and the availability of, broadband Internet service. The bill expands the eligible uses of funds requirements to include improvements to broadband Internet service and access in unserved or underserved rural communities.

The bill removes the reference to projects located in an enterprise zone as it relates to factors DEO is required to consider in its Rural Infrastructure Fund application and funding reevaluation and review requirements.

The bill creates contract and agreement posting and review requirements that are similar to those created for the Regional Rural Development Grants Program. The only difference is that a Rural Infrastructure Fund contract or agreement must be placed on DEO's website. The Regional Rural Development Grants Program contract and agreement review requires they be placed on the regional economic development organization's website.

# B. SECTION DIRECTORY:

**Section 1** Amends s. 288.018, F.S.; relating to the Regional Rural Development Grants Program.

**Section 2** Amends s. 288.0655, F.S.; relating to the Rural Infrastructure Fund.

**Section 3** Provides an effective date of July 1, 2018.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

# 2. Expenditures:

The fiscal impact on state government expenditures is indeterminate. The bill increases the maximum amount of Regional Rural Development Grant funds that can be awarded to an organization, but not the overall funding for the program. The bill increases the maximum amount that DEO may award for Rural Infrastructure Fund projects. The bill also requires DEO to post certain Rural Infrastructure Fund contracts on its website.

# **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

#### 1. Revenues:

The fiscal impact on local government revenues is indeterminate. The bill specifies that Regional Rural Development Grant funds may be used to provide technical assistance to local governments.

# 2. Expenditures:

None.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The direct economic impact to the private sector is indeterminate. The bill increases the maximum amount of Regional Rural Development Grant funds that can be awarded to an organization. The bill also requires a contracting regional economic development organization to place certain Regional Rural Development Grants Program contracts on its website.

# D. FISCAL COMMENTS:

The bill requires 25 percent of Regional Rural Development Grant funds received by a regional economic development organization to be matched each year by a nonstate resource.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

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A bill to be entitled An act relating to regional rural development grants; amending s. 288.018, F.S.; providing that regional rural development grants may be used to hire regional economic development organization professional staff; authorizing the use of matching grant funds to provide technical assistance to certain entities; providing a maximum amount of grant funding that specified economic development organizations may receive in a year; revising the amount of required matching funds; deleting a provision authorizing the Department of Economic Opportunity to contract for the development of certain enterprise zone web portals or websites; requiring that contracts or agreements involving the expenditure of grant funds be placed on a certain website for a specified time period; requiring that certain information be included in a contract or agreement involving the expenditure of grant funds; requiring that a plain language version of certain contracts or agreements be placed on a certain website; amending s. 288.0655, F.S.; increasing the percent of the total infrastructure project cost for which the department may award grants; providing that improving access to and availability of broadband Internet service may be included in a project that is

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eligible for rural infrastructure grant funds; revising factors that the department must consider when awarding grant funds; requiring that contracts or agreements involving the expenditure of grant funds be placed on a certain website for a specified time period; requiring that certain information be included in a contract or agreement involving the expenditure of grant funds; requiring that a plain language version of certain contracts or agreements be placed on a certain website; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsections (1) and (3) of section 288.018, Florida Statutes, are amended to read:

288.018 Regional Rural Development Grants Program.-

(1) The department shall establish a matching grant program to provide funding to regional regionally based economic development organizations representing rural counties and communities to build for the purpose of building the professional capacity of such regional economic development their organizations. Building the professional capacity of regional economic development organizations includes hiring professional staff to develop, facilitate the delivery of, and directly provide needed economic development professional

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51 services, including technical assistance, education and 52 leadership development, marketing and project recruitment, and other services that are important for rural economic 53 54 development. Such Matching grants may also be used by a regional 55 an economic development organization to provide technical assistance to local governments, local economic development 56 57 organizations, and existing and prospective businesses within the rural counties and communities that it serves. The 58 59 department is authorized to approve, on an annual basis, grants 60 to such regional regionally based economic development 61 organizations. The maximum amount an organization may receive in 62 any year will be \$50,000, or \$250,000 for each of the three regional economic development organizations serving rural areas 63 64 of opportunity designated pursuant to s. 288.0656. The three 65 regional economic development organizations include the North 66 Florida Economic Development Partnership, Opportunity Florida, 67 and Florida's Heartland Economic Region of Opportunity. Grant 68 funds received by a regional economic development organization 69 \$150,000 in a rural area of opportunity recommended by the Rural 70 Economic Development Initiative and designated by the Governor, 71 and must be matched each year by an equivalent amount of 72 nonstate resources in an amount equal to 25 percent of the state 73 contribution. 74 (3) (a) A contract or agreement that involves the

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expenditure of grant funds provided under this section shall be

CODING: Words stricken are deletions; words underlined are additions.

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placed on the contracting regional economic development organization's website for review at least 14 days before execution.

- (b) A contract or agreement that involves the expenditure of grant funds provided under this section, including a contract or agreement entered into between another entity and a regional economic development organization, a unit of local government, or an economic development organization substantially underwritten by a unit of local government, shall include:
  - 1. The purpose of the contract or agreement.
- 2. Specific performance standards and responsibilities for each entity.
  - 3. A detailed project or contract budget, if applicable.
  - 4. The value of any services provided.
- 5. The projected travel and entertainment expenses for employees and board members, if applicable.
- (c) A plain language version of a contract or agreement with a private entity, municipality, city, town, or vendor of services, supplies, or programs, including marketing, or for the purchase or lease or use of lands, facilities, or properties which involves the expenditure of grant funds provided under this section and which is estimated to exceed \$35,000 must be posted on the contracting regional economic development organization's website. The department may also contract for the development of an enterprise zone web portal or websites for

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each enterprise zone which will be used to market the program for job creation in disadvantaged urban and rural enterprise zones. Each enterprise zone web page should include downloadable links to state forms and information, as well as local message boards that help businesses and residents receive information concerning zone boundaries, job openings, zone programs, and neighborhood improvement activities.

Section 2. Subsection (5) of section 288.0655, Florida Statutes, is renumbered as subsection (6), paragraph (b) of subsection (2) and subsection (4) are amended, and new subsection (5) is added to that section, to read:

288.0655 Rural Infrastructure Fund.-

(2)(b) To facilitate access of rural communities and rural areas of opportunity as defined by the Rural Economic Development Initiative to infrastructure funding programs of the Federal Government, such as those offered by the United States Department of Agriculture and the United States Department of Commerce, and state programs, including those offered by Rural Economic Development Initiative agencies, and to facilitate local government or private infrastructure funding efforts, the department may award grants for up to 50 30 percent of the total infrastructure project cost. If an application for funding is for a catalyst site, as defined in s. 288.0656, the department may award grants for up to 40 percent of the total infrastructure project cost. Eligible projects must be related

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126 to specific job-creation or job-retention opportunities. 127 Eligible projects may also include improving any inadequate infrastructure that has resulted in regulatory action that 128 129 prohibits economic or community growth or reducing the costs to 130 community users of proposed infrastructure improvements that 131 exceed such costs in comparable communities, which includes improving access to and the availability of broadband Internet 132 133 service. Eligible uses of funds shall include improvements to 134 public infrastructure for industrial or commercial sites, and 135 upgrades to or development of public tourism infrastructure, and 136 improvements to broadband Internet service and access in 137 unserved or underserved rural communities. Authorized 138 infrastructure may include the following public or public-139 private partnership facilities: storm water systems; 140 telecommunications facilities; broadband facilities; roads or 141 other remedies to transportation impediments; nature-based 142 tourism facilities; or other physical requirements necessary to 143 facilitate tourism, trade, and economic development activities in the community. Authorized infrastructure may also include 144 publicly or privately owned self-powered nature-based tourism 145 146 facilities, publicly owned telecommunications facilities, and 147 broadband facilities, and additions to the distribution facilities of the existing natural gas utility as defined in s. 148 149 366.04(3)(c), the existing electric utility as defined in s. 150 366.02, or the existing water or wastewater utility as defined

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in s. 367.021(12), or any other existing water or wastewater facility, which owns a gas or electric distribution system or a water or wastewater system in this state where:

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- 1. A contribution-in-aid of construction is required to serve public or public-private partnership facilities under the tariffs of any natural gas, electric, water, or wastewater utility as defined herein; and
- 2. Such utilities as defined herein are willing and able to provide such service.
- (4) By September 1, 2012, the department shall, in consultation with the organizations listed in subsection (3), and other organizations, reevaluate existing guidelines and criteria governing submission of applications for funding, review and evaluation of such applications, and approval of funding under this section. The department shall consider factors including, but not limited to, the project's potential for enhanced job creation or increased capital investment, the demonstration and level of local public and private commitment, whether the project is located in an enterprise zone, in a community development corporation service area, or in an urban high-crime area as designated under s. 212.097, the unemployment rate of the county in which the project would be located, and the poverty rate of the community.
- (5)(a) A contract or agreement that involves the expenditure of grant funds provided under this section shall be

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placed on the department's website for review at least 14 days
before execution.

- (b) A contract or agreement that includes the expenditure of grant funds provided under this section, including a contract or agreement entered into between an entity and a regional economic development organization, a unit of local government, or an economic development organization substantially underwritten by a unit of local government shall include:
  - 1. The purpose of the contract or agreement.
- 2. Specific performance standards and responsibilities for each entity.
  - 3. A detailed project or contract budget, if applicable.
  - 4. The value of any services provided.

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- 5. The projected travel and entertainment expenses for employees and board members, if applicable.
- (c) A plain language version of a contract or agreement with a private entity, municipality, city, town, or vendor of services, supplies, or programs, including marketing, or for the purchase or lease or use of lands, facilities, or properties which involves the expenditure of grant funds provided under this section and which is estimated to exceed \$35,000 must be posted on the department's website.
  - Section 3. This act shall take effect July 1, 2018.

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 1287

Temporary Tags for Fleet Vehicles

SPONSOR(S): Drake

TIED BILLS:

IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Local, Federal & Veterans Affairs Subcommittee	10 Y, 0 N	Darden	Miller
Transportation & Tourism Appropriations     Subcommittee		Cobb	Davis CM
3) Government Accountability Committee			

#### SUMMARY ANALYSIS

Department of Highway Safety and Motor Vehicles (DHSMV) is authorized to design, issue, and regulate the use of temporary tags. Temporary tags can be used while waiting for a permanent license plate or where a permanent plate may not be issued.

A fleet vehicle is a non-apportioned motor vehicle owned or leased by a company and used for business purposes (other than short-term rental). DHSMV sets minimum size requirements for fleets and fleets are registered as a group. Temporary tags are not currently authorized for fleet vehicles.

The bill authorizes DHSMV to partner with county tax collectors to issue temporary tags to fleet companies awaiting permanent registration and title. A fleet company must have a minimum of 3,500 fleet vehicles registered in the state as fleet vehicles and enter into a memorandum of understanding with DHSMV to receive temporary tags. DHSMV may issue up to 50 temporary tags to an eligible fleet company. Each temporary tag is assigned to one vehicle and becomes invalid upon receipt of the vehicle's permanent license plate and registration. DHSMV may terminate the memorandum of understanding upon a finding that a fleet company has misused a temporary tag.

According to DHSMV, the bill may have a negative, but insignificant fiscal impact on its expenditures, and an indeterminate, positive fiscal impact on the Highway Safety Operating Trust Fund and the Brain and Spinal Cord Injury Program Trust Fund. Additionally, the bill may have an indeterminate, positive fiscal impact on local government revenues.

The bill provides an effective date of October 1, 2018.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

# **Current Situation**

# Temporary Tags

The Department of Highway Safety and Motor Vehicles (DHSMV) is authorized to design, issue, and regulate the use of temporary tags.<sup>1</sup> A temporary tag may be issue where:

- a dealer license plate may not be lawfully used;
- a casual or private sale has occurred;<sup>2</sup>
- a certified common carrier or driveway company transports a motor vehicle, mobile home, or recreational vehicle from one place to another for persons other than themselves;
- a bank, credit union, or other financial institutional is not required to license a vehicle, but needs temporary tags for the purpose of demonstrating repossessions for sale;
- a motor vehicle is sold to a resident of another state for registration in that state and the motor vehicle is not required to be registered under s. 320.38, F.S.;
- a motor vehicle must have a vehicle identification number verified or must be weighed or have an emissions test performed prior to registration;<sup>3</sup>
- an out-of-state resident must secure documentation of ownership from his or her home state for a vehicle subject to registration in Florida;
- a motor vehicle is made available for lease by a rental car company, in accordance with rules established by DHSMV;<sup>4</sup>
- a personalized prestige or specialty license plate is being manufactured for use on the motor vehicle:5
- a licensed dealer is transporting motor vehicles and recreational vehicles from the dealer's licensed location to an off-premise sales location and return; and
- DHSMV has determined an applicant has demonstrated a need for a temporary tag, but does not otherwise qualify.

The unlawful issuance or use of a temporary tag is a non-criminal infraction punishable as a moving violation under ch. 318, F.S., as well as subject to administrative action by DHSMV.<sup>6</sup> The use of a temporary tag that has been expired for seven days or less is a non-criminal infraction punishable as a non-moving violation under ch. 318, F.S. Knowing and willful use of the temporary tag issuance process to avoid registering a vehicle is a first degree misdemeanor.<sup>7</sup> If a person knowingly and willfully issues a temporary tag or causes another to issue a temporary tag to a fictitious person or entity to avoid disclosure of the true owner, that person has committed a third degree felony.<sup>8</sup> If DHSMV has determined a licensed dealer, common carrier, or financial institution has abused the temporary tag issuing process, the department may prohibit the party from purchasing temporary tags.<sup>9</sup>

DATE: 2/5/2018

<sup>&</sup>lt;sup>1</sup> Section 320.131(1), F.S.

<sup>&</sup>lt;sup>2</sup> A "casual or private sale" is any sale other than by a licensed dealer. S. 320.0131(1)(b), F.S.

<sup>&</sup>lt;sup>3</sup> A temporary tag issued for this purpose is valid for ten days. S. 320.131(1)(f), F.S.

<sup>&</sup>lt;sup>4</sup> If a motor vehicle receives a temporary tag under this sub-section, the license plate fee shall be calculated from the original issuance date of the temporary tag.

<sup>&</sup>lt;sup>5</sup> A temporary tag issued for this purpose is valid for 90 days. S. 320.131(1)(j), F.S.

<sup>&</sup>lt;sup>6</sup> Section 320.131(3), F.S.

<sup>&</sup>lt;sup>7</sup> Section 320.131(5), F.S.

<sup>&</sup>lt;sup>8</sup> Section 320.131(6), F.S.

<sup>&</sup>lt;sup>9</sup> Section 320.131(1), F.S.

DHSMV may also sell temporary tags to their agents where need is demonstrated by a consumer complainant. <sup>10</sup> A \$2 fee is charged, which is divided between the Brain and Spinal Cord Injury Program Trust Fund and the Highway Safety Operating Trust Fund. DHSMV may also levy a service charge per transaction. Purchase requests made by DHSMV or its agents must be made on letterhead stationery and notarized, where applicable. A temporary tag issued under this subsection is valid for 30 days and no more than two shall be issued to the same person for the same vehicle.

Temporary tags must be displayed in the rear license plate bracket.<sup>11</sup> If a vehicle also requires the front display of a license plate, the temporary tag must be displayed on the front of the vehicle in the location where a metal license plate would normally be displayed. The tag must be made of materials, designated by DMSHV, that are either non-permeable or subject to weatherproofing.<sup>12</sup>

The issuers of temporary tags must keep records as required by ch. 320, F.S., as well as DHSMV rules. <sup>13</sup> These records must be open to inspection by DHSMV or its agents during reasonable business hours. Knowingly and willfully failing to comply with record-keeping requirements is a second degree misdemeanor.

DHSMV maintains an electronic system for licensed motor vehicle dealers to issue temporary tags. <sup>14</sup> DHSMV may deny, suspend, or revoke the license of a dealer who fails to comply with departmental requirements for issuing temporary tags. The system allows DHSMV to issue a temporary tag number in response to a request from the issuer using a secure transmission and then enable the issuer to print the tag containing all required information. <sup>15</sup> If a system outage occurs, the issuer may use a backup manual issuance method which requires recordkeeping of information by DHSMV and timely electronic reporting of information to the department. <sup>16</sup> DHSMV may adopt rules to administer the system, including exemptions as feasibly required to administer the program and for issuers who do not require a dealer license due to the type or size of vehicle being sold. <sup>17</sup>

# Fleet Vehicles

A fleet vehicle is a non-apportioned motor vehicle owned or leased by a company and used for business purposes. <sup>18</sup> DHSMV is authorized to determine the minimum number of vehicles which constitute a fleet. Short-term rental vehicles are excluded from the definition of fleet vehicles.

The owner or lessee of a fleet vehicle may receive permanent fleet license plates by filing an application with DHSMV and paying a license tax. <sup>19</sup> The owner or lessee of a fleet vehicle must also pay an annual fleet management fee of \$2 and a one-time license plate manufacturing fee. <sup>20</sup> An issuance fee of \$10 per vehicle is charged when the size of a fleet is increased. The license plate manufacturing fee is included in the issuance fee. If a recipient of fleet vehicle plates fails to renew or initially register vehicles in the fleet within 30 days, DHSMV may impose a penalty equal to the greater of \$50 or 10 percent of the delinquent taxes due. <sup>21</sup> If the delinquent taxes are more than 30 days past due, DHSMV may levy an additional penalty of the greater of \$50 or 10 percent of the delinquent taxes due up to the total amount of taxes due.

<sup>&</sup>lt;sup>10</sup> Section 320.131(2), F.S.

<sup>&</sup>lt;sup>11</sup> Section 320.131(4)(a), F.S.

<sup>&</sup>lt;sup>12</sup> Section 320.131(4)(b), F.S.

<sup>&</sup>lt;sup>13</sup> Section 320.131(7), F.S.

<sup>&</sup>lt;sup>14</sup> Section 320.131(8), F.S.

<sup>15</sup> Section 320.131(9)(a), F.S.

<sup>&</sup>lt;sup>16</sup> Section 320.131(9)(b), F.S.

<sup>&</sup>lt;sup>17</sup> Section 320.131(9)(c), F.S.

<sup>&</sup>lt;sup>18</sup> Section 320.0657(1), F.S.

<sup>&</sup>lt;sup>19</sup> Section 320.0657(2)(a), F.S.

<sup>&</sup>lt;sup>20</sup> Section 320.0657(2)(c), F.S. The license plate manufacturing fee is the greater of \$1.50 or the actual cost of producing the plate.

<sup>&</sup>lt;sup>21</sup> Section 320.0657(3), F.S.

Fleet license plates must have a distinctive color and have the word "Fleet" printed at the bottom.<sup>22</sup> The operators of fleet vehicles are not required to maintain a copy of the certificate of registration in the vehicle and fleet vehicle plates do not require an annual validation sticker.<sup>23</sup> Recipients of fleet license plates must provide an annual reconciliation with DHSMV and must surrender all unassigned plates.<sup>24</sup>

Temporary tags are not currently authorized for fleet vehicles.

# **Effect of Proposed Changes**

The bill authorizes DHSMV to partner with county tax collectors to issue temporary tags to fleet companies awaiting permanent registration and title. A fleet company must have a minimum of 3,500 fleet vehicles registered in the state as fleet vehicles and enter into a memorandum of understanding with DHSMV to receive temporary tags. DHSMV may issue up to 50 temporary tags to an eligible fleet company. Each temporary tag is assigned to one vehicle and becomes invalid upon receipt of the vehicle's permanent license plate and registration. DHSMV may terminate the memorandum of understanding upon a finding that a fleet company has misused a temporary tag.

#### **B. SECTION DIRECTORY:**

Section 1: Amends s. 320.131, F.S. authorizing the DHSMV to issue temporary tags for fleet

Section 2: Provides that the bill shall take effect October 1, 2018.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

# 1. Revenues:

There is currently a \$2 temporary tag fee for certain vehicles, whose revenues are divided evenly between the Highway Safety Operating Trust Fund and the Brain and Spinal Cord Injury Program Trust Fund. To the extent that fleet companies choose to utilize this new authority to purchase temporary tags for their vehicles, there may be an indeterminate, positive fiscal impact on the Highway Safety Operating Trust Fund and the Brain and Spinal Cord Injury Program Trust Fund.

# 2. Expenditures:

DHSMV estimates that 87 hours, or the equivalent of \$3,045 in FTE and contracted resources will be required in order to implement the bill. This cost can be absorbed within existing resources<sup>25</sup>.

# **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

#### 1. Revenues:

County tax collectors are currently authorized to collect a \$3 surcharge for each temporary tag issuance. To the extent that fleet companies choose to utilize this new authority to purchase temporary tags for their vehicles, there may be an indeterminate, positive fiscal impact on local government revenues.

# 2. Expenditures:

**DATE**: 2/5/2018

<sup>&</sup>lt;sup>22</sup> Section 320.0657(2)(b), F.S.

<sup>&</sup>lt;sup>23</sup> Section 320.0657(2)(c), F.S.

<sup>&</sup>lt;sup>24</sup> Section 320.0657(4), F.S.

<sup>&</sup>lt;sup>25</sup> Email from DHSMV dated February 1, 2018, on file with the Transportation and Tourism Appropriations Subcomimittee. **STORAGE NAME**: h1287b.TTA.DOCX

None.

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None.

# D. FISCAL COMMENTS:

None.

# **III. COMMENTS**

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

# **B. RULE-MAKING AUTHORITY:**

The bill does not provide rulemaking authority or require executive branch rulemaking.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h1287b.TTA.DOCX

**DATE**: 2/5/2018

HB 1287 2018

1	A bill to be entitled
2	An act relating to temporary tags for fleet vehicles;
3	amending s. 320.131, F.S.; authorizing the Department
4	of Highway Safety and Motor vehicles to partner with
5	county tax collectors to issue temporary tags to fleet
6	vehicles; requiring the department to establish a
7	memorandum of understanding with a fleet company;
8	providing company eligibility requirements; providing
9	requirements for tag issuance, use, and invalidation;
10	providing for disciplinary action under certain
11	circumstances; providing an effective date.
12	
13	Be It Enacted by the Legislature of the State of Florida:
14	
15	Section 1. Subsection (10) is added to section 320.131,
16	Florida Statutes, to read:
17	320.131 Temporary tags.—
18	(10) The department may partner with a county tax
19	collector to issue temporary tags to fleet companies to allow
20	them to operate fleet vehicles awaiting a permanent registration
21	and title.
22	(a) The department shall establish a memorandum of
23	understanding that allows a fleet company to receive multiple
24	temporary tags for company fleet vehicles.
25	(b) To receive temporary tags under this subsection, a

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HB 1287 2018

fleet company must have a minimum of 3,500 fleet vehicles registered in this state that qualify to be registered as fleet vehicles pursuant to s. 320.0657.

- (c) The department may issue up to 50 temporary tags at a time to an eligible fleet company if requested by such company.
- (d) A temporary tag issued under this subsection is for exclusive use for a vehicle purchased for the company's fleet and may not be used on any other vehicle. Each temporary tag may be used by only one vehicle, and each vehicle may use only one temporary tag.
- (e) Upon issuance of the vehicle's permanent license plate and registration, the temporary tag is invalid and must be removed from the vehicle and destroyed.
- (f) Upon a finding by the department that a temporary tag has been misused by a fleet company under this subsection, the department may terminate the memorandum of understanding with the company, invalidate all temporary tags issued to the company under this subsection, and require such company to return any unused temporary tags.
  - Section 2. This act shall take effect October 1, 2018.

# **HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

BILL #: HB 1319 Voter Registration Maintenance

SPONSOR(S): Mariano

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Oversight, Transparency & Administration     Subcommittee	13 Y, 0 N	Toliver	Harrington
Transportation & Tourism Appropriations     Subcommittee		Cobb	Davis (1)

#### **SUMMARY ANALYSIS**

The Department of State (Department) is headed by the Secretary of State (Secretary), who serves as Florida's chief election officer. Current law charges the Secretary with a variety of responsibilities in his or her capacity as Florida's chief election officer, including creating and administering a statewide voter registration system. The voter registration system (system) is the official list of registered voters in the state and contains the name and registration information of every legally registered voter in Florida. Voter registration officials, such as supervisors of elections (supervisors), are provided secure access to the system and may update the voter registration information contained in the system. Current law requires supervisors to conduct voter registration list maintenance at least every odd-numbered year to protect the integrity of the electoral process. To help ensure the accuracy of the system, certain state and local agencies, such as the Department of Highway Safety and Motor Vehicles (DHSMV), are required to submit data to the Department to verify the eligibility of registered voters.

The bill requires each supervisor to enter into an agreement with the clerk of the circuit court in their jurisdiction to receive, monthly, change-of-address information and a list of potential jurors who identified themselves as aliens. The bill also requires DHSMV to furnish to the Department a list of persons who identified themselves as aliens. The Department must compare the list received from DHSMV with the information in the system. If the Department determines that a registered voter in the system is an alien, it must provide the name of that voter to the supervisor of the county in which that voter is registered.

The bill will result in an indeterminate, but insignificant fiscal impact on state and local governments. See Fiscal Comments.

The bill has an effective date of July 1, 2018.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1319b.TTA.DOCX

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

# **Background**

#### Department of State

The Department of State (Department)<sup>1</sup> is headed by the Secretary of State (Secretary) who serves as Florida's chief election officer. The Secretary is charged with a variety of responsibilities in his or her capacity as Florida's chief election officer, including obtaining and maintaining uniformity in the interpretation and implementation of the election laws; providing uniform standards for the proper and equitable implementation of the registration laws; providing technical assistance to the supervisors of elections (supervisors) on voter education, election personnel training services, and voting systems; and creating and administering a statewide voter registration system as required by the Help America Vote Act of 2002.<sup>2</sup>

# Voter Registration System

The Secretary implements, operates, and maintains the statewide voter registration system (system).<sup>3</sup> The system is the official list of registered voters in the state and is required to contain the name and registration information of every legally registered voter in Florida.<sup>4</sup> Voter registration officials, such as supervisors, are provided secure access to the system and may update the voter registration information contained in the system.<sup>5</sup> The Department is prohibited from contracting with any other entity for the operation of the system.<sup>6</sup>

# Voter Eligibility

Each supervisor is charged with ensuring that each application for voter registration is processed in accordance with the law. The Florida Election Code sets forth the reasons that a supervisor may deem a voter registration applicant ineligible. An applicant may be ineligible based on any of the following:

- Failure to complete the voter registration application;
- The applicant is deceased;
- The applicant has been convicted of a felony:
- The applicant has been adjudicated mentally incapacitated;
- The applicant is not 18 years old;
- The applicant is not a United States Citizen:
- The applicant is a fictitious citizen;
- The applicant has provided an address that is not his or her legal residence; or
- The applicant has provided a driver license number, Florida identification number, or the last four digits of a social security number that is not verifiable by the Department.<sup>9</sup>

# Voter Registration List Maintenance

Once registered, a voter may only be removed from the system in certain limited circumstances: the voter is deceased, has been convicted of a felony or judged mentally incapacitated, pursuant to a prescribed registration list maintenance activity, or he or she has requested in writing to be removed.<sup>10</sup>

<sup>&</sup>lt;sup>1</sup> Section 20.10(1), F.S.

<sup>&</sup>lt;sup>2</sup> Section 97.012, F.S.

<sup>&</sup>lt;sup>3</sup> Section 98.035(1), F.S.

<sup>&</sup>lt;sup>4</sup> Section 98.035(2), F.S.

<sup>&</sup>lt;sup>5</sup> *Id*.

<sup>&</sup>lt;sup>6</sup> Section 98.035(3), F.S.

<sup>&</sup>lt;sup>7</sup> Section 98.045(1), F.S.

<sup>&</sup>lt;sup>8</sup> *Id*.

<sup>&</sup>lt;sup>9</sup> Section 98.045(1)(a)-(i), F.S.

<sup>&</sup>lt;sup>10</sup> Section 98.045(2)(a), F.S.

Supervisor Voter Registration List Maintenance Activities

Each supervisor, to protect the integrity of the electoral process, is required to conduct voter registration list maintenance at least every odd-numbered year. The program must be completed at least 90 days before any federal election, and all actions must be entered, tracked, and maintained in the system. The program must be uniform, nondiscriminatory, and in compliance with federal election law. Each supervisor must incorporate one of the following methods in his or her list maintenance program:

- Use of change of address information given by the United States Postal Service through its licensees to identify registered voters whose addresses might have changed;
- Use of change of address information that is known from returned nonforwardable return-ifundeliverable mail sent to all registered voters in the county; or
- Use of change of address information that is known from returned nonforwardable return-ifundeliverable address confirmation requests mailed to every registered voter who has not voted in the last two years and who did not make any written request to update his or her registration record during that two-year period.<sup>15</sup>

If a supervisor receives change of address information from one of the methods listed above, jury notices returned to the courts and signed by the voter, the Department of Highway Safety and Motor Vehicles (DHSMV), or from other sources which reveal that a registered voter's legal address might have changed, the supervisor must change the registration records to reflect the new address. The supervisor must then send the registered voter an address change notice. The supervisor receives information that a registered voter has moved his or her legal residence outside the state, the supervisor must send an address confirmation final notice to the registered voter at his or her new address. Voters who are sent an address confirmation final notice who do not return the prepaid, preaddressed return form within 30 days or for whom the notice is returned as undeliverable are designated as inactive. The the voter does not update his or her information by the second general election after being designated as inactive, the voter's name shall be removed from the system.

Department Voter Registration List Maintenance Activities

The Department is required to perform voter registration list maintenance activities to ensure the accuracy of the system and records the system holds.<sup>22</sup> Specifically, the Department is required to identify duplicate registrations,<sup>23</sup> deceased persons,<sup>24</sup> persons adjudicated to be mentally incapacitated,<sup>25</sup> persons convicted of a felony,<sup>26</sup> and other ineligible voters contained in the system.<sup>27</sup>

<sup>&</sup>lt;sup>11</sup> Section 98.065(3), F.S.

<sup>&</sup>lt;sup>12</sup> Section 98.065(3), F.S.

<sup>&</sup>lt;sup>13</sup> The term "nondiscriminatory" applies to, and includes persons with disabilities. Section 98.065(1), F.S.

<sup>&</sup>lt;sup>14</sup> Section 98.065(1), F.S.

<sup>&</sup>lt;sup>15</sup> Section 98.065(2), F.S.

<sup>&</sup>lt;sup>16</sup> Section 98.065(4)(a), F.S.

<sup>17</sup> Id

<sup>&</sup>lt;sup>18</sup> Section 98.065(4)(b), F.S.

<sup>&</sup>lt;sup>19</sup> Section 98.065(4)(c), F.S.

<sup>&</sup>lt;sup>20</sup> The Florida Constitution requires that a "general election" shall be held in each county on the first Tuesday after the first Monday in November of each even-numbered year. FLA. CONST., art. VI, s. 5; see also s. 97.021(16), F.S.

<sup>&</sup>lt;sup>21</sup> Section 98.065(4)(c), F.S.

<sup>&</sup>lt;sup>22</sup> Section 98.075(1), F.S.

<sup>&</sup>lt;sup>23</sup> Section 98.075(2), F.S.

<sup>&</sup>lt;sup>24</sup> Section 98.075(3), F.S.

<sup>&</sup>lt;sup>25</sup> Section 98.075(4), F.S.

<sup>&</sup>lt;sup>26</sup> Section 98.075(5), F.S.

<sup>&</sup>lt;sup>27</sup> Section 98.075(6), F.S.

# Duty of Agencies to Furnish Information to the Department

Certain agencies are required to submit information to the Department in order to help identify ineligible voters.<sup>28</sup> The following chart lists the agencies required to submit information, the information required, and the frequency of the submissions.

Agency	Frequency	Information Submitted
Department of Health	Monthly	List containing the name, address, date of birth, social security number, race, and sex of each deceased person 17 years of age or older
Clerk of the Circuit Court	Monthly	<ul> <li>List of persons adjudicated mentally incapacitated with respect to voting during the preceding calendar month;</li> <li>List of those persons whose mental capacity with respect to voting has been restored during the preceding calendar month;</li> <li>List of those persons who have returned signed jury notices during the preceding months to the clerk of the circuit court indicating a change of address</li> </ul>
Department of Law Enforcement	In a time and manner that enables the Department to meet its obligations under state and federal law	The identity of those persons who have been convicted of a felony who appear in the voter registration records supplied by the system
Florida Commission on Offender Review	Bimonthly	The identity of those persons granted clemency in the preceding month or any updates to prior records which have occurred in the preceding month
Department of Corrections	In a time and a manner that enables the Department to identify registered voters who are convicted felons and to meet its obligations under state and federal law	The identity of those persons who have been convicted of a felony and committed to its custody or placed on community supervision
Department of Highway Safety and Motor Vehicles	Monthly	List of those persons whose names have been removed from the driver license database because they have been licensed in another state

# Voter Registration Ineligibility Determinations

Currently, the Department identifies ineligible voters contained in the system,<sup>29</sup> the supervisor<sup>30</sup> with jurisdiction of that particular voter is then notified of this finding and, after notifying the voter and giving him or her a chance to respond,<sup>31</sup> makes a final determination regarding the voter's eligibility.<sup>32</sup> A person determined to be ineligible by a supervisor may appeal the determination in circuit court.<sup>33</sup>

<sup>&</sup>lt;sup>28</sup> Section 98.093, F.S.

<sup>&</sup>lt;sup>29</sup> Section 98.075, F.S.

<sup>&</sup>lt;sup>30</sup> Supervisors are also able to remove the name of a voter based on evidence without the Department having notified them in some circumstances. Section 98.075, F.S.

<sup>&</sup>lt;sup>31</sup> No notification is given to those determined to be deceased. Section 98.075(3), F.S.

<sup>&</sup>lt;sup>32</sup> Section 98.075(7), F.S.

<sup>&</sup>lt;sup>33</sup> Section 98.0755, F.S.

# Department of Highway Safety and Motor Vehicles

DHSMV requires proof of identity whenever a person applies for a driver license or an identification card.<sup>34</sup> If the applicant is not a U.S. citizen, current law requires that the applicant submit a "valid, unexpired alien registration receipt card (green card)" to satisfy the requirement that he or she provide proof of identity.<sup>35</sup>

# Clerks of the Circuit Court

A juror in Florida is required to be at least 18 years of age, a citizen of the United States, and a legal resident of the state and of their respective county. <sup>36</sup> Each juror must either possess a driver license or identification card issued by DHSMV or have signed an affidavit attesting that he or she meets the qualifications to be a juror. <sup>37</sup> Each clerk of circuit court is required to generate a set of juror candidate lists from which potential jurors will be selected. <sup>38</sup> The list is derived from two sources: persons who have submitted an affidavit swearing that they meet the qualifications to be a juror, and those persons who have a driver license or identification card issued by DHSMV. <sup>39</sup> To obtain the latter, DHSMV is required to submit, on a quarterly basis, to the clerk of the circuit of each county a list of names of persons in that county, who are at least 18 years of age, citizens of the United States, and legal residents of Florida. <sup>40</sup>

#### Effect of the Bill

The bill requires each supervisor to enter into an agreement with the clerk of the circuit court in their jurisdiction to receive, monthly, change-of-address information and a list of potential jurors who identified themselves as aliens. The bill also requires DHSMV to furnish to the Department a list of persons who identified themselves as aliens. The Department must compare the list received from DHSMV with the information in the system. If the Department determines that a registered voter in the system is an alien, it must provide the name of that voter to the supervisor of the county in which that voter is registered.

#### **B. SECTION DIRECTORY:**

Section 1 amends s. 98.065, F.S., relating to registration list maintenance programs.

Section 2 amends s. 98.093, F.S., relating to the duty of officials to furnish information to the Department.

Section 3 provides an effective date of July 1, 2018.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

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None.

2. Expenditures:

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<sup>&</sup>lt;sup>34</sup> Sections 322.051 and 322.08, F.S.

<sup>35</sup> Sections 322.051(1)(a)3.e. and 322.08(2)(c)5., F.S.

<sup>&</sup>lt;sup>36</sup> Section 40.01, F.S.

<sup>&</sup>lt;sup>37</sup> *Id*.

<sup>&</sup>lt;sup>38</sup> Section 40.011(1), F.S.

<sup>&</sup>lt;sup>39</sup> Section 40.011, F.S.

<sup>&</sup>lt;sup>40</sup> Section 40.011(2), F.S.

According to DHSMV, the bill may result in an indeterminate, but insignificant fiscal impact due to the modification of the monthly report currently provided to DOS<sup>41</sup>. This cost can be absorbed within existing resources. DOS has not provided an estimated fiscal impact as requested therefore it is assumed that any workload costs can be absorbed within existing resources.

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1. Revenues:

None.

2. Expenditures:

The bill may have an indeterminate, but likely insignificant workload impact on local governments. Clerks of Court will now have to provide information to supervisors on a monthly basis.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill appears to be exempt from the requirements of Art. VII, s. 18 of the Florida Constitution because it is a law concerning elections.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

None.

<sup>41</sup> Email from DHSMV dated February 1, 2018, on file with the Transportation and Tourism Appropriations Subcomimittee. **STORAGE NAME**: h1319b.TTA.DOCX

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1 A bill to be entitled 2 An act relating to voter registration maintenance; 3 amending s. 98.065, F.S.; requiring supervisors of elections to enter into agreements with clerks of the 4 5 circuit courts to receive specified information; 6 amending s. 98.093, F.S.; requiring the Department of 7 Highway Safety and Motor Vehicles to furnish monthly 8 to the Department of State a list of persons who 9 identified themselves as aliens; requiring the 10 Department of State to compare such list with the 11 statewide voter registration system and provide the names of registered voters who are aliens to the 12 13 supervisor of elections of the county in which the 14 voter is registered; providing an effective date. 15 16 Be It Enacted by the Legislature of the State of Florida: 17 18 Section 1. Paragraphs (a), (b), and (c) of subsection (4) of section 98.065, Florida Statutes, are redesignated as 19 20 paragraphs (b), (c), and (d), respectively, and a new paragraph 21 (a) is added to that subsection to read: 22 98.065 Registration list maintenance programs.-23 (4)24 The supervisor shall enter into an agreement with the (a)

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local clerk of the circuit court to receive monthly from such

CODING: Words stricken are deletions; words underlined are additions.

25

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clerk change-of-address information and a list of potential jurors who identified themselves as aliens, as defined in s. 327.02(2).

Section 2. Paragraph (h) is added to subsection (2) of section 98.093, Florida Statutes, to read:

98.093 Duty of officials to furnish information relating to deceased persons, persons adjudicated mentally incapacitated, and persons convicted of a felony, and persons identified as aliens.—

- (2) To the maximum extent feasible, state and local government agencies shall facilitate provision of information and access to data to the department, including, but not limited to, databases that contain reliable criminal records and records of deceased persons. State and local government agencies that provide such data shall do so without charge if the direct cost incurred by those agencies is not significant.
- (h) The Department of Highway Safety and Motor Vehicles shall furnish monthly to the department a list of persons who identified themselves as aliens, as defined in s. 327.02(2). The department shall compare the list with the statewide voter registration system and, if the department determines that a registered voter is an alien, provide the name of such voter to the supervisor of elections of the county in which the voter is registered.

Section 3. This act shall take effect July 1, 2018.

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 1359 License Plates

SPONSOR(S): Transportation & Infrastructure Subcommittee; Grant, Mariano and others

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Transportation & Infrastructure Subcommittee	12 Y, 1 N, As CS	Johnson	Vickers
Transportation & Tourism Appropriations     Subcommittee		Cobb (	Davis (
3) Government Accountability Committee			

#### **SUMMARY ANALYSIS**

There are over 120 specialty license plates available to any motor vehicle owner or lessee who is willing pay the annual use fee for such plate. The collected fees are distributed by the Department of Highway Safety and Motor Vehicles (DHSMV) to statutorily designated organizations in support of a particular cause or charity. DHSMV must discontinue the issuance of an approved specialty license plate if it fails to meet certain requirements.

The bill establishes a cap at 125 specialty license plates and provides a process for the discontinuation of low performing plates and the addition of new plates. It provides direction to DHSMV on the discontinuance of specialty license plates and establishes a timeframe of 180 days to distribute the remaining annual use fees held or collected by DHSMV. Also, the bill authorizes a person with a discontinued specialty license plate to keep the plate for the remainder of the 10-year license plate replacement period.

Effective July 1, 2021, the bill requires DHSMV to discontinue the issuance of any specialty license plate where the number of valid registrations falls below 3,000, instead of the current 1,000 plate threshold. The bill also provides additional exceptions to the policy.

The bill authorizes DHSMV to issue specialty license plates for fleet vehicles and motor vehicle dealer vehicles.

The bill provides that certain provisions related to replacement license plate fees do not apply to vehicles registered under the International Registration Plan.

The bill authorizes the establishment of a specialty license plate for Auburn University and authorizes revenues from such plates to be expended outside of Florida.

The bill discontinues the following specialty license plates: American Red Cross, Donate Organs-Pass It On, St. Johns River, and Hispanic Achievers.

The bill amends certain provisions regarding the following existing specialty license plates: University of Central Florida, Special Olympics Florida, Invest in Children, and Fallen Law Enforcement Officer.

The bill creates the following new specialty license plates: Donate Life Florida, Florida State Beekeepers Association, Rotary, Beat Childhood Cancer, Florida Bay Forever, and Bonefish and Tarpon Trust.

The bill requires DHSMV to conduct an audit, every three years, of specialty license plate recipient organizations that are not subject to the Florida Single Audit Act.

Additionally, the bill creates the Purple Heart Motorcycle and Bronze Star special license plates.

According to DHSMV, the bill will likely have a negative, but insignificant fiscal impact on its expenditures which can be absorbed within existing resources. The bill will also have a significant, negative fiscal impact on Highway Safety Operating Trust Fund revenues; but a positive fiscal impact on other state trust fund revenues. These impacts are indeterminate and cannot be quantified at this time. See Fiscal Analysis section for details.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1359b.TTA.DOCX

#### **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

### **Specialty License Plates in General**

The first Florida specialty license plates were enacted in 1986 and included the creation of the Challenger plate and 10 Florida collegiate plates. Today, there are over 120 specialty license plates available to any owner or lessee of a motor vehicle who is willing to pay the additional use fee for the privilege, typically \$25 annually. There is currently no limit on the number of specialty license plates that the Department of Highway Safety and Motor Vehicles (DHSMV) may issue nor the number of specialty license plates that the Legislature may approve.

### Fleet/Dealer Specialty License Plates

#### **Current Situation**

Section 320.06, F.S., provides for motor vehicle registration certificates, license plates, and validation stickers. Section 320.06(3)(a), F.S., provides requirements for the design of various license plates. The statute requires dealer license plates to be imprinted with the word "Florida" at the top and the word "Dealer" at the bottom.

Section 320.0657, F.S. provides for permanent registration for fleet license plates. The statute defines "fleet" as nonapportioned motor vehicles owned or leased by a company and used for business purposes.<sup>2</sup> According to DHSMV, in order to participate in the fleet vehicle program the company must have a minimum of 200 vehicles or a minimum of 25 trailers or semitrailers used exclusively to haul agricultural products.<sup>3</sup>

The owner or lessee of a fleet of motor vehicles must, upon application in the manner and at the time prescribed and upon DHSMV approval and payment of the appropriate license tax be issued permanent fleet license plates. All vehicles with a fleet license plate must have the company's name or logo and unit number displayed so that they are readily identifiable.<sup>4</sup>

Fleet license plates must have the word "Fleet" appearing at the bottom and the word "Florida" appearing at the top. The plates must conform in all respects to Ch. 320, F.S., except as specified.<sup>5</sup>

Section 320.08, F.S., provides the license taxes for various types of motor vehicles. The statute provides that the fee for a dealer license plate is \$17.6

#### Proposed Changes

The bill authorizes "Dealer" and "Fleet" specialty license plates.

The bill amends s. 320.06(3)(a), F.S., providing that a dealer license plate is not required to say "dealer" at the bottom if it is a specialty license plate.

The bill amends s. 320.0657(2)(b), F.S., authorizing fleet specialty license plates. The bill provides that for the additional annual use fee for the specific specialty license plate, fleet companies may purchase

<sup>&</sup>lt;sup>1</sup> Florida Department of Highway Safety and Motor Vehicles, *Specialty License Plates Index*, <a href="http://www.flhsmv.gov/dmv/specialtytags/">http://www.flhsmv.gov/dmv/specialtytags/</a> (last visited January 11, 2018).

<sup>&</sup>lt;sup>2</sup> Section 320.0657(1), F.S.

<sup>&</sup>lt;sup>3</sup> Email from DHSMV, January 23, 2018 (Copy on file with Transportation & Infrastructure Subcommittee.

<sup>&</sup>lt;sup>4</sup> Section 320.0657(2)(a), F.S.

<sup>&</sup>lt;sup>5</sup> Section 320.0657(2)(b), F.S.

<sup>&</sup>lt;sup>6</sup> Section 320.08(12), F.S.

specialty license plates in lieu of the standard fleet license plates. Fleet companies are responsible for all costs associated with the specialty license plates, including all annual use fees, processing fees, fees associated with switching license plate types, and other applicable fees. The bill amends s. 320.08(12), F.S., providing similar requirements regarding dealer specialty license plates.

The bill creates s. 320.08056(2)(b), F.S., providing that DHSMV may authorize dealer and fleet specialty license plates. With the permission of the sponsoring specialty license plate organization, a dealer or fleet company may purchase specialty license plates to be used on dealer or fleet vehicles.

Notwithstanding s. 320.08058, F.S., a dealer or fleet specialty license plate must include the letters "DLR" or "FLT" on the right side of the license plate. Dealer and fleet specialty license plates must be ordered directly through DHSMV.

### Replacement License Plates

## **Current Situation**

Section 320.0607, F.S., provides for replacement license plates, validation decals, or mobile home stickers. Section 320.0607(5), F.S., provides that upon the issuance of an original license plate, the applicant must pay a fee of \$28 to be deposited in the Highway Safety Operating Trust Fund.<sup>7</sup>

The International Registration Plan is a cooperative registration agreement among all of the states in the continental United States, the District of Columbia, and certain Canadian provinces. The IRP allows a carrier to register once for all the jurisdictions, rather than dealing with each jurisdiction separately.

### Proposed Changes

The bill amends s. 320.0607, F.S., providing that beginning October 1, 2019, s. 320.0607(5), F.S., does not apply to vehicles registered under the International Registration Plan.

### Requirements for the Establishment of Specialty License Plates

### **Current Situation**

Section 320.08053, F.S., provides the statutory requirements to establish a specialty license plate. If a specialty license plate requested by an organization is approved by law, the organization submits its proposed art design to DHSMV, as soon as practicable, but no later than 60 days after the act approving the specialty license plate becomes a law.<sup>8</sup>

Within 120 days following the specialty license plate becoming law, DHSMV establishes a method to issue a specialty license plate voucher allowing for the presale of the specialty license plate. The \$5 processing fee,<sup>9</sup> the service charge and branch fee,<sup>10</sup> and the annual use fee for the specialty license plate<sup>11</sup> are charged for the voucher. All other applicable fees are charged at the time the license plate is issued.<sup>12</sup>

Within 24 months after establishing a presale specialty license plate voucher, the approved specialty license plate organization must record with DHSMV a minimum of 1,000 voucher sales before manufacture of the license plate may commence. If, at the conclusion of the 24-month presale period, the minimum sales requirement is not met, the specialty plate is deauthorized and DHSMV discontinues the plate's development and the issuance of the presale vouchers. Upon the license plate's deauthorization, a purchaser of the license plate voucher may use the annual use fee collected

<sup>&</sup>lt;sup>7</sup> Section 320.0607(5), F.S.

<sup>&</sup>lt;sup>8</sup> Section 320.08053(1), F.S.

<sup>&</sup>lt;sup>9</sup> The processing fee is prescribed in s. 320.08056, F.S.

<sup>&</sup>lt;sup>10</sup> Service charges and branch fees are prescribed in s. 320.04, F.S.

<sup>&</sup>lt;sup>11</sup> The annual use fees for each specialty license plate are prescribed in s. 320.8056, F.S.

<sup>&</sup>lt;sup>12</sup> Section 320.08053(2)(a), F.S.

as a credit towards any other specialty license plate or apply for a refund on a DHSMV-prescribed form.<sup>13</sup>

### **Proposed Changes**

The bill creates s. 320.08053(3)(a), F.S., providing that if the Legislature has approved 125 or more specialty license plates, DHSMV may not make any new specialty license plates available for design, presale, or issuance until a sufficient number of plates are discontinued<sup>14</sup> such that the number of plates being issued is reduced to fewer than 125.

The bill creates s. 320.08053(3)(b), F.S., providing that new specialty license plates that have been approved by law but are awaiting issuance are issued in the order they appear in s. 320.08056(4), F.S., <sup>15</sup> provided that the plates have met the presale requirement and all other provisions of s. 320.08053, F.S. If the next awaiting specialty license plates has not met the presale requirement, DHSMV must proceed in the order provided in s. 320.08056(4), F.S., to identify the next qualified specialty license plate that has met the presale requirement. DHSMV must cycle through the list in statutory order.

# **Specialty License Plates**

#### **Current Situation**

Section 320.08056, F.S., relates to specialty license plates. DHSMV is responsible for developing the specialty license plates authorized in s. 320.08053, F.S.<sup>16</sup>

DHSMV may issue a specialty license plate to the owner or lessee of any motor vehicle, except a vehicle registered under the International Registration Plan, a commercial truck required to display two license plates, <sup>17</sup> or a truck tractor, upon request and payment of the appropriate license tax and fees. <sup>18</sup>

Each request for a specialty license plate must annually be made to DHSMV or its authorized agent<sup>19</sup> accompanied by the following tax and fees:

- The vehicles required license tax.<sup>20</sup>
- A processing fee of \$5.21
- A license plate fee.<sup>22</sup>
- A license plate annual use fee as required for the specialty license plate.<sup>23</sup>

A request for a specialty license plate may be made any time during a registration period. If a request is made for a specialty license plate to replace a current valid license plate, the specialty license plate must be issued with the appropriate decals attached at no license tax for the plate, however all fees and service charges must be paid. If a request is made for a specialty license plate at the beginning of the registration period, the tax, together with all applicable fees and service charges, must be paid.

If a vehicle owner or lessee to whom DHSMV has issued a specialty license plate acquires a replacement vehicle within the owner's registration period, DHSMV authorizes a transfer of the

<sup>&</sup>lt;sup>13</sup> Section 320.08053(2)(b), F.S.

<sup>&</sup>lt;sup>14</sup> Specialty license plates will be discontinued pursuant to s. 320.08056(8), F.S.

<sup>15</sup> Section 320.08056(4), F.S., lists specific specialty license plates and their annual use fees.

<sup>&</sup>lt;sup>16</sup> Section 320.08056(1), F.S.

<sup>&</sup>lt;sup>17</sup> Section 320.0706, F.S., requires certain commercial trucks to display two license plates.

<sup>&</sup>lt;sup>18</sup> Section 320.08056(2), F.S.

<sup>&</sup>lt;sup>19</sup> DHSMV's authorized agents are the county tax collectors.

<sup>&</sup>lt;sup>20</sup> Motor vehicle license taxes are set forth in s. 320.08, F.S.

<sup>&</sup>lt;sup>21</sup> The \$5 processing fee is deposited into the Highway Safety Operating Trust Fund.

<sup>&</sup>lt;sup>22</sup> Section 320.06(1)(b), F.S., provides for a \$2.80 annual license plate replacement fee to defray the cost of replacing the license plate every 10 years.

<sup>&</sup>lt;sup>23</sup> Section 320.08056(3), F.S.

specialty license plate to the replacement vehicle.<sup>24</sup> The annual use fee or processing fee may not be refunded.<sup>25</sup>

Specialty license plates must bear the design required by law for the appropriate specialty license plate, and must conform to DHSMV's design specifications. All specialty license plates must be otherwise of the same material and size as standard license plates issued for any registration period. A specialty license plate may bear an appropriate slogan, emblem, or logo in a size and placement that conforms to DHSMV's design specifications.<sup>26</sup>

DHSMV annually retains from the first proceeds derived from the annual use fees collected an amount sufficient to defray each specialty license plate's pro rata share of DHSMV's costs directly related to the specialty license plate program. Such costs include inventory costs, distribution costs, direct costs to the DHSMV, costs associated with reviewing each organization's compliance with audit and attestation requirements<sup>27</sup> and any applicable increased costs of manufacturing the specialty license plate. The Department of Management Services must verify any cost increase to DHSMV related to actual cost of the plate, including a reasonable vendor profit. The balance of the proceeds from the annual use fees collected for that specialty license plate are distributed as provided by law.<sup>28</sup>

DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid specialty plate registrations falls below 1,000 plates for at least 12 consecutive months. A warning letter is mailed to the sponsoring organization following the first month in which the total number of valid specialty license plate registrations falls below 1,000 plates. This does not apply to collegiate license plates.<sup>29 30</sup>

DHSMV may discontinue the issuance of a specialty license plate and distribution of associated annual use fee proceeds if the organization no longer exists, if the organization has stopped providing services that are authorized to be funded from the annual use fee proceeds, if the organization does not meet the presale requirements,<sup>31</sup> or pursuant to an organizational recipient's request. Organizations must notify DHSMV immediately to stop all warrants for plate sales if any of the above conditions exist and must meet the requirements of s. 320.08062, F.S.,<sup>32</sup> for any period of operation during a fiscal year.<sup>33</sup>

The organization that requested the specialty license plate may not redesign the specialty license plate unless the inventory of those plates has been depleted. However, the organization may purchase the remaining inventory of the specialty license plates from DHSMV at cost.<sup>34</sup>

A specialty license plate annual use fee collected and distributed, or any interest earned from those fees, may not be used for commercial or for-profit activities nor for general or administrative expenses, except as authorized by s. 320.08058, F.S., or to pay the cost of the audit or report required by s. 320.08062(1), F.S. The fees and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of United States Armed Forces and veterans-related specialty license plates.<sup>35</sup>

<sup>&</sup>lt;sup>24</sup> This is in accordance with s. 320.0609, F.S.

<sup>&</sup>lt;sup>25</sup> Section 320.08056(5), F.S.

<sup>&</sup>lt;sup>26</sup> Section 320.08056(6), F.S.

<sup>&</sup>lt;sup>27</sup> Specialty license plate audit and attestations requirements are in s. 320.08062, F.S.

<sup>&</sup>lt;sup>28</sup> Section 320.08056(7), F.S.

<sup>&</sup>lt;sup>29</sup> Collegiate license plates are established under s. 320.08058(3), F.S.

<sup>&</sup>lt;sup>30</sup> Section 320.08056(8)(a), F.S.

<sup>&</sup>lt;sup>31</sup> Presale requirements are prescribed in s. 320.08053, F.S.

<sup>&</sup>lt;sup>32</sup> Section 320.08062, F.S., requires audits and attestations for specialty license plates.

<sup>&</sup>lt;sup>33</sup> Section 320.08056(8)(b), F.S.

<sup>&</sup>lt;sup>34</sup> Section 320.08056(9), F.S.

<sup>&</sup>lt;sup>35</sup> Section 320.08056(10)(a), F.S. **STORAGE NAME**: h1359b.TTA.DOCX

The term "administrative expenses" means those expenditures which are considered as direct operating costs of the organization. Such costs include, but are not limited to, the following:

- Administrative salaries of employees and officers of the organization who do not or cannot prove, via detailed daily time sheets, that they actively participate in program activities.
- Bookkeeping and support services of the organization.
- Office supplies and equipment not directly utilized for the specified program.
- Travel time, per diem, mileage reimbursement, and lodging expenses not directly associated with a specified program purpose.
- Paper, printing, envelopes, and postage not directly associated with a specified program purpose.
- Miscellaneous expenses such as food, beverage, entertainment, and conventions.<sup>36</sup>

The annual use fee from the sale of specialty license plates, the interest earned from those fees, or any fees received by an agency as a result of the sale of specialty license plates may not be used for the purpose of marketing to, or lobbying, entertaining, or rewarding, an employee of a governmental agency that is responsible for the sale and distribution of specialty license plates, or an elected member or employee of the Legislature.<sup>37</sup>

The application form for a specialty license plate must provide the applicant the option to instruct DHSMV to provide his or her name, address, and renewal date to the sponsoring organization.<sup>38</sup>

### **Proposed Changes**

The bill creates s. 320.08056(8)(c), F.S., providing that a vehicle owner or lessee issued a specialty license plate that has been discontinued by DHSMV may keep the discontinued specialty license plate for the remainder of the 10-year license plate replacement period and must pay all other applicable registration fees. However, the owner or lessee is exempt from paying the applicable specialty license plate fee for the remainder of the 10-year license plate replacement period.

The bill creates s. 320.08056(8)(d), F.S., providing that if DHSMV discontinues issuance of a specialty license plate, all annual use fees held or collected by DHSMV must be distributed within 180 days after the date the specialty license plate is discontinued. Of those fees, DHSMV must retain an amount sufficient to defray the applicable administrative and inventory closeout costs associated with discontinuing the plate. The remaining funds are to be distributed to the appropriate organization or organizations.<sup>39</sup>

The bill creates s. 320.08056(8)(e), F.S., providing that if an organization that is the intended recipient of specialty license plate funds no longer exists, DHSMV must deposit any undistributed funds into the Highway Safety Operating Trust Fund.

The bill creates s. 320.08056(8)(f), F.S., providing that on January 1 of each year, DHSMV must discontinue the specialty license plate with the fewest number of plates in circulation. DHSMV must mail a warning letter to the sponsoring organization of the 10 percent of specialty license plates with the lowest number of valid, active registrations as of December 1, of each year.

The bill amends s. 320.08056(8)(a), F.S., providing that effective October 1, 2021, DHSMV must discontinue the issuance of approved specialty license plates if the number of valid registrations falls below 3,000 plates for 12 consecutive months, instead of the current 1,000 plate threshold. In addition to the existing exemption from this requirement for collegiate license plates, the bill provides exceptions

<sup>&</sup>lt;sup>36</sup> Section 320.08056(10)(b), F.S.

<sup>&</sup>lt;sup>37</sup> Section 320.08056(11), F.S

<sup>&</sup>lt;sup>38</sup> Section 320.08056(12), F.S.

<sup>&</sup>lt;sup>39</sup> Distributions to organizations are pursuant to s. 320.08058, F.S.

for institutions in and entities of the State University System, specialty license plates with statutory eligibility limitations for purchase, or Florida Professional Sports Team license plates.<sup>40</sup>

The bill amends s. 320.08056(10)(a), F.S., authorizing specialty license plate fees for out of state college or university specialty license plates.

## **Discontinued Specialty License Plates**

#### Current Situation

As previously stated, specialty license plates may be discontinued if the plate does not meet the 1,000 plate minimum sales threshold, the recipient organization ceases to exist, or it does not meet its statutorily required presale requirements.

## **Proposed Changes**

The bill removes the American Red Cross plate, Donate Organs Pass It On plate, St. Johns River plate, and Hispanic Achievers plate from law as these plates have been discontinued.

# **Changes to Existing Specialty License Plates**

# Collegiate License Plates

#### Current Situation

Section 320.08058(3), F.S., creates the collegiate specialty license plates with an annual use fee of \$25. DHSMV must develop a collegiate license plate for state and independent universities domiciled in this state. However, any collegiate license plate created or established after October 1, 2002, must comply with s. 320.08053, F.S.,<sup>41</sup> and be specifically authorized by an act of the Legislature. Collegiate license plates must bear DHSMV approved colors and design as appropriate for each state and independent university. The word "Florida" is stamped across the bottom of the plate in small letters.<sup>42</sup>

The funds from collegiate license plates may only be used only for academic enhancement, including scholarships and private fundraising activities.<sup>43</sup>

### **Proposed Changes**

The bill amends s. 320.08058(3)(a), F.S., requiring the University of Central Florida specialty license plate to have "2017 National Champions" stamped across the bottom of the plate.

## Special Olympics Florida License Plate

#### Current Situation

Section 320.08058(7), F.S., creates the Special Olympics Florida license plate with an annual use fee of \$15. The plate contains the official Special Olympics Florida logo with "Florida" centered at the bottom of the plate, and "Everyone Wins" centered at the top of the plate.<sup>44</sup>

### Proposed Changes

The bill amends s. 320.8058(7)(a), F.S., redesigning the Special Olympics Florida specialty license plate with "Florida" centered at the top of the plate and "Be a Fan" centered at the bottom of the plate.

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<sup>&</sup>lt;sup>40</sup> Florida Professional Sports Team license plates are established in s. 320.08058(9), F.S.

<sup>&</sup>lt;sup>41</sup> Section 320.08053, F.S., provides the statutory requirements for creating a specialty license plate.

<sup>&</sup>lt;sup>42</sup> Section 320.08058(3)(a), F.S.

<sup>&</sup>lt;sup>43</sup> Section 320.08058(3)(b), F.S.

<sup>&</sup>lt;sup>44</sup> Section 320.08058(7)(a), F.S.

#### Invest in Children License Plate

### Current Situation

Section 320.08058(11), F.S., creates the Invest in Children license plate with an annual use fee of \$20.<sup>45</sup> The proceeds of the Invest in Children license plate annual use fee are deposited into the Juvenile Crime Prevention and Early Intervention Trust Fund within the Department of Juvenile Justice (DJJ). Based on the recommendations of the juvenile justice councils, DJJ uses the proceeds to fund programs and services designed to prevent juvenile delinquency. DJJ must allocate moneys for programs and services within each county based on that county's proportionate share of the license plate annual use fee collected in that county.<sup>46</sup>

According to DJJ, specialty license plate proceeds collected by counties range from \$20 to \$30,000, and the statute requires funds to provide service within the county based upon the county's proportionate share of proceeds. When funds are available, counties apply for funding in a manner similar to grant distributions. Due to this distribution formula, much of the funding cannot be distributed despite a statewide need.<sup>47</sup>

### Proposed Changes

The bill amends s. 320.08058(11)(b), F.S., removing the requirement for DJJ to allocate specialty license plate moneys for programs and services within each county based on that county's proportionate share of license plate annual use fees collect in that county. This will allow DJJ to collectively use these funds in a way to address prevention programming needs across the state regardless of a particular county's proportional share of the specialty license plate revenues.<sup>48</sup>

### Fallen Law Enforcement Officer License Plate

#### Current Situation

Section 320.08058(80), F.S., creates the Fallen Law Enforcement Officers license plate with an annual use fee of \$25. The annual use fees are distributed to the Police and Kids Foundation, Inc., which may use a maximum of 10 percent of the proceeds to promote and market the plate. The remainder of the proceeds must used by the Police and Kids Foundation, Inc., to invest and reinvest, and the interest earnings shall be used for the operation of the Police and Kids Foundation, Inc.

Based in Brooksville, Florida, the Police and Kids Foundation, Inc., is a non-profit corporation with the objective of providing funding for responding police officers to help a child in need. This assistance may include items such as food, clothing, and the replacement of lost or damaged property. The foundation also created a scholarship for at least one senior student at the Pinellas Park High School Criminal Justice Academy.<sup>49</sup>

## **Proposed Changes**

The bill clarifies the distribution of the proceeds from the Fallen Law Enforcement Officer specialty license plate. The bill keeps the maximum of 10 percent of the proceeds for marketing the license plate. It provides that the remaining proceeds are to be used for the operations, activities, programs, and projects of the Police and Kids Foundation, Inc.

<sup>&</sup>lt;sup>45</sup> Section 320.08058(11)(a), F.S.

<sup>&</sup>lt;sup>46</sup> Section 320.08058(11)(b), F.S.

<sup>&</sup>lt;sup>47</sup> Department of Juvenile Justice Modify Invest In Children Disbursement. (Copy on file with Transportation & Infrastructure Subcommittee).

<sup>&</sup>lt;sup>48</sup> *Id*.

<sup>&</sup>lt;sup>49</sup> http://www.policeandkids.com/about/ (Last visited January 12, 2018). **STORAGE NAME**: h1359b.TTA.DOCX

### **New Specialty License Plates**

### Auburn University License Plate

#### Current Situation

Florida has not authorized a specialty license plate for any college or university located outside of Florida.

The Tampa Bay Auburn Club is an officially chartered group of Auburn University Alumni and Friends. Its stated mission is to encourage more top Tampa Bay area students to attend Auburn University and to foster the spirit of Auburn University throughout the Tampa Bay Area.<sup>50</sup> The Tampa Bay Auburn Club, Inc., is an active corporation registered with the Department of State.

### Proposed Changes

The bill creates the Auburn University specialty license plate with a fee of \$50. The license plate must bear a DHSMV approved color and design. The word "Florida" will appear at the top of the plate and "War Eagle" will appear at the bottom of the plate.

The bill provides that the Tampa Bay Auburn Club is the lead club on behalf of the state's Auburn clubs. The annual use fees are distributed to the Tampa Bay Auburn Club, along with statistics on sales of the license plate tabulated by county. The Tampa Bay Auburn Club must distribute to each of the state's Auburn clubs on a pro-rata basis the proceeds received for sales in the regions within the respective club's area for the purpose of awarding scholarships to Florida residents attending Auburn University. Students receiving these scholarships are required to be eligible for the Florida Bright Futures Scholarship Program<sup>51</sup> and are required to use the scholarship funds for tuition and other expenses related to attending Auburn University.

## Donate Life Florida License Plate

#### Current Situation

Donate Life Florida is a non-profit organization contracted by the State of Florida, Agency for Health Care Administration to create the state's organ, tissue, and eye donor registry.<sup>52</sup>

### Proposed Changes

The bill creates the Donate Life Florida license plate with an annual use fee of \$25. The annual use fees are distributed to Donate Life Florida, which may use up to 10 percent of the proceeds for marketing and administrative costs associated with the plate. The remainder of the proceeds must be used by Donate Life Florida to educate Florida residents on the importance of organ, tissue, and eye donation and for the continued maintenance of the Joshua Abbott Organ and Tissue Donor Registry.

The new plate will display the words "Florida" must appear at the top of the plate, and the words "Donors Save Lives" at the bottom of the plate.

## Florida State Beekeepers Association License Plate

#### **Current Situation**

The Florida State Beekeepers Association is dedicated to keeping Florida apiculture strong and healthy and is the major voice for the state's beekeeping industry. Its mission is to:

<sup>&</sup>lt;sup>50</sup> http://tampabayauburnclub.com/ (Last visited January 12, 2018).

<sup>&</sup>lt;sup>51</sup> The Florida Bright Futures Scholarship Program is created pursuant to s. 1009.531, F.S.

<sup>52</sup> https://www.donatelifeflorida.org/content/about/ (Last visited January 12, 2018).

- To provide resources for the improvement of beekeeping by using proven techniques and procedures in the management of honey bees and to share this knowledge with everyone interested in the art of beekeeping.
- To promote the development of practical beekeeping methods in the state of Florida.
- To act in the interest of Florida beekeepers in advocating for and carrying on statewide beekeeping affairs.
- To act as a medium for and to aid in cooperative and mutual beekeeping methods.
- To act as the representative of the Florida beekeepers in state and national beekeeping affairs.53

### Proposed Changes

The bill creates the Florida State Beekeepers specialty license plate with a fee of \$25. The license plate must bear a DHSMV approved color and design. The word "Florida" will appear at the top of the plate and "Save the Bees" will appear at the bottom of the plate.

The annual use fees from the sale of the Florida State Beekeepers license plate are to be distributed to the Florida States Beekeepers Association, which may use up to 10 percent of the annual use fees for administrative, promotional, and marketing cost of the plate. The remainder of the funds must be used to fund outreach and education to raise awareness of the importance of beekeeping to Florida agriculture, and to fund honeybee research and husbandry. The association's board of managers must approve and is accountable for all such expenditures.

### Rotary License Plate

### Current Situation

Rotary is a global network of 1.2 million neighbors, friends, leaders, and problem-solvers who come together to make positive, lasting change in communities at home and abroad.54

Founded in 1990, the Community Foundation of Tampa Bay is dedicated to helping individuals in Hillsborough, Pinellas, Pasco, and Hernando counties. The Foundation functions as a partnership between donors, nonprofits, community and business leaders, professional advisors, volunteers, and the residents of its four-county region. 55

### **Proposed Changes**

The bill creates the Rotary license plate with an annual use fee of \$25. The annual use fees are distributed to the Community Foundation of Tampa Bay, Inc., to be distributed as follows:

- Up to 10 percent for administrative costs and for marketing the plate:
- Ten percent to Rotary's Camp Florida for direct support to all programs and services provided to special needs children who attend the camp; and
- The remainder is distributed, proportionally based on sales, to each Rotary district in the state to support Rotary youth programs in Florida.

The new plate will display the words "Florida" at the top of the plate and the word "Rotary" at the bottom of the plate. The license plate will also bear the Rotary International wheel emblem.

### Beat Childhood Cancer License Plate

#### Current Situation

Neuroblastoma (nb) is a cancer that affects children. It is among the most common childhood tumors, and typically affects children under five years old. It is not usually diagnosed until the tumor grows and presents symptoms. The majority of childhood neuroblastoma cases are aggressive, showing survival

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<sup>53</sup> http://www.floridabeekeepers.org/ (Last visited January 12, 2018).

<sup>&</sup>lt;sup>54</sup> https://www.rotary.org/en/about-rotary (Last visited January 12, 2018).

<sup>55</sup> https://www.cftampabay.org/about-2/ (Last visited January 12, 2018).

rates of less than 60 percent with standard chemotherapy, and a 50 percent relapse rate. Once relapsed, there is currently no curative treatment, and for those under five years old, the survival rate is less than 10 percent.<sup>56</sup> The mission of Beat Nb is to drive neuroblastoma cancer research and to raise awareness of the disease.<sup>57</sup> The Beat Nb Cancer Foundation, Inc., is an active corporation with the Department of State.

### Proposed Changes

The bill creates the Beat Childhood Cancer specialty license plate with a fee of \$25. The license plate must bear a DHSMV approved color and design. The word "Florida" will appear at the top of the plate and "Beat Childhood Cancer" will appear at the bottom of the plate.

The annual use fees from the Beat Childhood Cancer license plate are to be distributed to Beat Nb, Inc., which may use a maximum of 10 percent of the proceeds for administrative costs directly associated with the operation of the corporation and for marketing and promoting the specialty license plate. The remaining proceeds are to be used by the corporation to fund pediatric cancer treatment and research.

### Florida Bay Forever License Plate

#### Current Situation

The Florida National Parks Association, Inc. (FNPA) is the official not for profit entity of Everglades National Park, Biscayne National Park, Dry Tortugas National Park and Big Cypress National Preserve. The purpose of the FNPA is to help generate additional revenues to help supplement the park service's budget as well as support educational, interpretive, and historical and scientific research. The FNPA also operates the book stores within the Parks to help generate revenues as well as providing a visitor information services function on behalf of the National Park Service.<sup>58</sup>

### **Proposed Changes**

The bill directs DHSMV to develop a Florida Bay Forever license plate. The plate must bear DHSMV approved colors and design. The word "Florida" must appear at the top of the plate and "Florida Bay Forever" must appear at the bottom of the plate.

The annual use fees from the sale of the Florida Bay Forever license plate are distributed to the Florida National Parks Association, Inc., which may use up to 10 percent of the funds for administrative costs and marketing the plate. The remainder of the funds must be used to supplement the Everglades National Park's budget and to support educational, interpretive, historical, and scientific research relating to the Everglades National Park.

## Bonefish and Tarpon Trust License Plate

#### Current Situation

The Bonefish and Tarpon Trust's (BTT) mission is to conserve and restore bonefish and tarpon fisheries and habitats through research, stewardship, education and advocacy.<sup>59</sup>

#### Proposed Changes

The bill directs DHSMV to develop a Bonefish and Tarpon Trust license plate with an annual use fee of \$25. The plate must bear DHSMV approved colors and designs. The word "Florida" must appear at the top of the plate, and "Bonefish and Tarpon Trust" must appear at the bottom of the plate.

<sup>&</sup>lt;sup>56</sup> https://beatnb.org/neuroblastoma/ (Last visited January 12, 2018).

<sup>&</sup>lt;sup>57</sup> https://beatnb.org/about-us/ (Last visited January 12, 2018).

<sup>&</sup>lt;sup>58</sup> Proposal for Florida Bay Forever Specialty License Plate. (Copy on file with Transportation & Infrastructure Subcommittee).

<sup>&</sup>lt;sup>59</sup> https://www.bonefishtarpontrust.org/btt-mission (Last visited January 11, 2018).

The annual use fees from the sale of the Bonefish and Tarpon Trust license plate are distributed to the Bonefish and Tarpon Trust, which may use up to 10 percent of the proceeds to promote and market the license plate. The remainder of the proceeds must be used to conserve and enhance Florida bonefish and tarpon fisheries and their respective environments through stewardship, research, education, and advocacy.

#### **Audits and Attestations**

#### Current Situation

All organizations receiving annual use fee proceeds from DHSMV are responsible for ensuring that proceeds are used in accordance with ss. 320.08056 and 320.08058, F.S.<sup>60</sup>

Any organization not subject to audit pursuant to the Florida Single Audit Act<sup>61</sup>must annually attest, under penalties of perjury, that such proceeds were used in compliance with ss. 320.08056 and 320.08058, F.S.<sup>62</sup>

Any organization subject to audit pursuant to the Florida Single Audit Act must submit an audit report in accordance with the Auditor General's rules. The annual attestation must be submitted to DHSMV for review within 9 months after the end of the organization's fiscal year.<sup>63</sup>

Within 120 days after receiving an organization's audit or attestation, DHSMV must determine which recipients of revenues from specialty license plate annual use fees have not complied with the provisions above. In determining compliance, DHSMV may commission an independent actuarial consultant, or an independent certified public accountant, who has expertise in nonprofit and charitable organizations.<sup>64</sup>

DHSMV must discontinue the distribution of revenues to any organization failing to submit the required documentation, but may resume distribution of the revenues upon receipt of the required information.<sup>65</sup>

If DHSMV or its designee determines that an organization has not complied with or has failed to use the revenues in accordance with ss. 320.08056 and 320.08058, F.S., DHSMV must discontinue the distribution of the revenues to the organization. DHSMV must notify the organization of its findings and direct the organization to make the changes necessary in order to comply. If the officers of the organization sign an affidavit under penalties of perjury stating that they acknowledge the findings of DHSMV and attest that they have taken corrective action and that the organization will submit to a follow-up review by DHSMV, DHSMV may resume the distribution of revenues.<sup>66</sup>

If an organization fails to comply with DHSMV's recommendations and corrective actions as outlined above, the revenue distributions must be discontinued until completion of the next regular session of the Legislature. DHSMV must notify the President of the Senate and the Speaker of the House of Representatives by the first day of the next regular session of any organization whose revenues have been withheld. If the Legislature does not provide direction to the organization and DHSMV regarding the status of the undistributed revenues, DHSMV must deauthorize the plate and the undistributed revenues are immediately deposited into the Highway Safety Operating Trust Fund.<sup>67</sup>

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<sup>&</sup>lt;sup>60</sup> Section 320.08062(1)(a), F.S.

<sup>61</sup> Section 215.97, F.S.

<sup>&</sup>lt;sup>62</sup> Section 320.08062(1)(b), F.S.

<sup>63</sup> Section 320.08062(1)(c), F.S.

<sup>&</sup>lt;sup>64</sup> Section 320.08062(2)(a), F.S.

<sup>65</sup> Section 320.08062(2)(b), F.S.

<sup>66</sup> Section 320.08062(2)(c), F.S.

<sup>&</sup>lt;sup>67</sup> Section 320.08062(2)(d), F.S.

DHSMV or its designee has the authority to examine all records pertaining to the use of funds from the sale of specialty license plates.<sup>68</sup>

### Proposed Changes

The bill amends s. 320.08062(1)(b), F.S., requiring DHSMV to audit any specialty license plate revenue recipient every three years if the organization is not subject to the Florida Single Audit Act. The purpose of this audit is to ensure that specialty license plate proceeds have been used in compliance with Florida Statutes.

#### **Preserve Vision**

#### **Current Situation**

Preserve Vision Florida, formerly Prevent Blindness Florida, is a non-profit organization offering vision education and services to Florida's children and adults. Its focus is promoting a lifetime of healthy vision care through advocacy, education, screening and research. Its mission is to promote healthy vision through vision awareness and education, vision screening, assistance to receive medical eye care, and advocacy for vision and medical eye care health service. <sup>69</sup> In May 2016, the organization Prevent Blindness Florida changed its name to Preserve Vision Florida. <sup>70</sup>

Section 320.08068, F.S., creates a motorcycle specialty license plate for an annual use fee of \$20. The annual use fee is distributed to The Able Trust as custodial agent. The Able Trust may retain a maximum of 10 percent of the proceeds from the sale of the license plate for administrative costs. The Able Trust distributes the remaining funds as follows:

- Twenty percent to the Brain and Spinal Cord Injury Program Trust Fund.
- · Twenty percent to Prevent Blindness Florida.
- Twenty percent to the Blind Services Foundation of Florida.
- Twenty percent to the Florida Endowment Foundation for Vocational Rehabilitation to support the James Patrick Memorial Work Incentive Personal Attendant Services and Employment Assistance Program.
- Twenty percent to the Florida Association of Centers for Independent Living.<sup>71</sup>

#### **Proposed Changes**

The bill amends s. 320.08068(4)(b), F.S., changing the statutory reference from "Prevent Blindness Florida" to "Preserve Vision Florida" to reflect the change in the organization's name.

### **Purple Heart Motorcycle Special License Plate**

### **Current Situation**

There are currently 21 special use license plates for motor vehicles authorized in s. 320.089, F.S. These special license plates are available to military service members or veterans for various types of service. There are currently no special license plates authorized for motorcycles.

The Purple Heart is awarded to members of the armed forces of the U.S. who are wounded by an instrument of war in the hands of the enemy and posthumously to the next of kin in the name of those who are killed in action or die of wounds received in action.<sup>72</sup>

<sup>&</sup>lt;sup>68</sup> Section 320.08062(3), F.S.

<sup>69</sup> http://pvfla.org/about-us/ (Last visited January 13, 2018).

<sup>&</sup>lt;sup>70</sup> Department of State, Division of Corporations – Sunbiz.org, *Preserve Vision Florida, Inc.* (May 4, 2016), <a href="http://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2016%5C0509%5C84865905.Tif&documentNumber=706503">umentNumber=706503</a> (last visited January 23, 2018).

<sup>&</sup>lt;sup>71</sup> Section 320.08068(4), F.S.

<sup>&</sup>lt;sup>72</sup> http://www.purpleheart.org/HistoryOrder.aspx (Last visited January 28, 2018). STORAGE NAME: h1359b.TTA.DOCX

#### **Proposed Changes**

The bill creates s. 320.0875, F.S., creating the Purple Heart motorcycle special license plate. Upon application to DHSMV and payment of the motorcycle license tax<sup>73</sup> a resident who owns or leases a motorcycle that is not used for-hire or commercial use is to be issued a Purple Heart motorcycle license plate if he or she provides documentation acceptable to DHSMV that he or she is a recipient of the Purple Heart medal.

The Purple Heart motorcycle special license plate will be stamped with the term "Combat-wounded Veteran." The license plate may have the term "Purple Heart" stamped on the plate and the likeness of the Purple Heart Medal stamped on the license plate.

### **Bronze Star Special License Plate**

### **Current Situation**

Currently, s. 320.089, F.S., authorizes 21 special license plates available to military service members or veterans for certain types of military service. Examples of service include Veteran of the U.S. Armed Forces, World War II Veteran, and Woman Veterans. While anyone who pays the appropriate fees may purchase most specialty license plates, one must provide proof of eligibility to obtain a special license plate.

Special license plates are each stamped with words consistent with the type of special license plate issued. A likeness of the related campaign medal or badge appears on the plate followed by the license plate serial number.

Applicants for special license plates are required to pay the annual license tax<sup>74</sup> with the exception of certain disabled veterans who qualify for the Pearl Harbor, Purple Heart, or Prisoner of War plate, to whom such plates are issued at no cost.<sup>75</sup> The first \$100,000 of the revenue generated annually from the issuance of special use plates is deposited into the Grants and Donations Trust Fund under the Veterans' Nursing Homes of Florida Act.<sup>76</sup> Any additional revenue is deposited into the State Homes for Veterans Trust Fund and used to construct, operate, and maintain domiciliary and nursing homes for veterans.<sup>77</sup>

The Bronze Star Medal is awarded to any person who, after December 6, 1941, while serving in any capacity with the Armed Forces of the United States, distinguishes himself or herself by heroic or meritorious achievement or service, not involving participation in aerial flight.<sup>78</sup>

#### Proposed Change

The bill amends s. 320.089, F.S., authorizing DHSMV to create the Bronze Star special use license plate for recipients of the Bronze Star medal who provide proof of their qualification. The license plate will be stamped with the term "Bronze Star" and a likeness of the related campaign medal. Revenue generated from the sale of the Bronze Star special use license plate will be administered the same as the existing special use license plates, and deposited into the Grants and Donations Trust Fund and the State Homes for Veterans Trust Fund to support the State Veterans Homes Program.

### **B. SECTION DIRECTORY:**

Section 1 amends s. 320.06, F.S., relating to registration certificates, license plates, and validation stickers.

<sup>73</sup> The license tax is provided in s. 320.08, F.S.,

<sup>&</sup>lt;sup>74</sup> The annual license tax is provided in s. 320.08, F.S.

<sup>&</sup>lt;sup>75</sup> Section 320.089(2)(a), F.S.

<sup>&</sup>lt;sup>76</sup> Section 320.089(1)(b), F.S.

<sup>77</sup> Id

<sup>&</sup>lt;sup>78</sup> https://www.thebalance.com/bronze-star-medal-3344939 (Last visited January 12, 2018).

Section 2 amends s. 320.0607, F.S., relating to replacement license plates, validation decals, or mobile home stickers.

Section 3 amends s. 320.0657, F.S., relating to permanent registration for fleet license plates.

Section 4 amends s. 320.08, F.S., relating to license taxes.

Section 5 amends s. 320.08053, F.S., relating to the establishment of specialty license plates.

Section 6 amends s. 320.08056, F.S., relating to specialty license plates.

Section 7 amends s. 320.08056, F.S., relating to specialty license plates.

Section 8 amends s. 320.08058, F.S., relating to specialty license plates.

Section 9 amends s. 320.08062, F.S., relating to audits and attestations required; annual use fees of specialty license plates.

Section 10 amends s. 320.08068, F.S., relating to motorcycle specialty license plates.

Section 11 creates s. 320.0875, F.S., creating the purple heart special motorcycle license plate.

Section 12 amends s. 320.089, F.S., relating to special license plates.

Section 13 provides that except otherwise expressly provided, the bill takes effect on October 1, 2018.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### Revenues:

The bill exempts vehicles registered under the International Registration Plan from replacement license plate fees; this provision will result in an indeterminate, and likely significant negative fiscal impact on the Highway Safety Operating Trust Fund.

Revenues from the sale of the Purple Heart Motorcycle plate and Bronze Star plate will be deposited into the Grants and Donations Trust Fund and the State Homes for Veterans Trust Fund within the Department of Veterans Affairs; to the extent that eligible individuals choose to purchase these plates, there may be an indeterminate, positive fiscal impact on the aforementioned trust funds.

# 2. Expenditures:

DHSMV estimates that 1,264.5 programming hours, or the equivalent of \$68,078 in FTE and contracted resources will be required to implement the provisions related to creation, discontinuation, and other related costs associated with special license plates and specialty license plates. This cost can be absorbed within existing resources.<sup>79</sup>

Additionally, DHSMV states that the cost to perform an audit, every three years, of each specialty license plate may result in an insignificant workload impact that can be absorbed within existing resources.

<sup>79</sup> Email from DHSMV dated February 1, 2018, on file with the Transportation and Tourism Appropriations Subcomimittee. **STORAGE NAME**: h1359b.TTA.DOCX

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Organizations receiving specialty license plate revenue may see additional revenues associated with the sale of specialty license plates.

### D. FISCAL COMMENTS:

Current law prohibits the redesign of a specialty license plate unless the inventory of the license plate has been depleted. However, the organization may purchase the remaining inventory of the specialty license plate from DHSMV at DHSMV's cost.80 The University of Central Florida and Special Olympics Florida may be required to purchase the remaining inventory of its specialty license plate at DHSMV's cost prior to the authorized redesign of these license plates.

#### **III. COMMENTS**

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

Section 2 of the bill provides that certain provisions relating to replacement license plates do not apply to vehicles registered under the International Registration Plan. As this provision has appeared in other bills, those bills amend s. 320.06(1)(b), F.S., revising vehicle registration as it relates to vehicles registered in accordance with the International Registration Plan.

### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On January 23, 2018, the Transportation & Infrastructure Subcommittee adopted a strike-all amendment and reported the bill favorably as a committee substitute. The strike-all amendment:

Authorized fleet and dealer specialty license plates.

80 Section 320,08056(9), F.S. STORAGE NAME: h1359b.TTA.DOCX **DATE: 1/24/2018** 

- Provided that a specific provision related to replacement license plates does not apply to vehicles registered under the International Registration Plan.
- Revised provisions regarding the order in which new specialty license plates are created.
- Revised provisions regarding notification that a specialty license plate may be discontinued.
- Removed the creation of the Florida Lineman specialty license plate.
- Made technical changes to other specialty license plates being created.
- Revised the period of time for audits of specialty license plate recipient organizations.
- Changed "Prevent Blindness" to "Preserve Vision" as a recipient organization of the motorcycle specialty license plate.
- Created a Purple Heart Motorcycle special license plate.

This analysis is drafted to the committee substitute as reported favorably by the Transportation & Infrastructure Subcommittee.

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A bill to be entitled 1 2 An act relating to license plates; amending s. 320.06, 3 F.S.; providing an exception to the design of dealer 4 license plates; amending s. 320.0607, F.S.; providing an exemption from a certain fee for vehicles 5 registered under the International Registration Plan; 6 7 amending s. 320.0657, F.S.; providing an exception to 8 the design of fleet license plates; authorizing fleet 9 companies to purchase specialty license plates in lieu 10 of standard fleet license plates; requiring fleet 11 companies to be responsible for certain costs; amending s. 320.08, F.S.; authorizing dealers to 12 purchase specialty license plates in lieu of standard 13 graphic dealer license plates; requiring dealers to be 14 15 responsible for certain costs; amending s. 320.08053, 16 F.S.; revising presale requirements for issuance of a 17 specialty license plate; amending s. 320.08056, F.S.; 18 allowing the Department of Highway Safety and Motor 19 Vehicles to authorize dealer and fleet specialty 20 license plates; providing requirements for such 21 plates; deleting certain specialty license plates; establishing an annual use fee for certain specialty 22 23 license plates; revising provisions for discontinuing 24 issuance of a specialty license plate; revising 25 applicability; amending s. 320.08058, F.S.; revising

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         the design of certain specialty license plates;
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         deleting certain specialty license plates; revising
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         the distribution of annual use fees for certain
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         specialty license plates; directing the department to
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         develop certain specialty license plates; providing
         for distribution and use of fees collected from the
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         sale of the plates; amending s. 320.08062, F.S.;
         directing the department to audit certain
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         organizations that receive funds from the sale of
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         specialty license plates; amending s. 320.08068, F.S.;
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         requiring distribution of a specified percentage of
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         motorcycle specialty license plate annual use fees to
         Preserve Vision Florida; creating s. 320.0875, F.S.;
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39
         providing for a special motorcycle license plate to be
         issued to a recipient of the Purple Heart; providing
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         requirements for the plate; amending s. 320.089, F.S.;
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         providing for a special license plate to be issued to
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         a recipient of the Bronze Star; providing effective
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         dates.
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    Be It Enacted by the Legislature of the State of Florida:
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         Section 1. Paragraph (a) of subsection (3) of section
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    320.06, Florida Statutes, is amended to read:
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         320.06 Registration certificates, license plates, and
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validation stickers generally .-

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(3)(a) Registration license plates must be made of metal specially treated with a retroreflection material, as specified by the department. The registration license plate is designed to increase nighttime visibility and legibility and must be at least 6 inches wide and not less than 12 inches in length, unless a plate with reduced dimensions is deemed necessary by the department to accommodate motorcycles, mopeds, or similar smaller vehicles. Validation stickers must also be treated with a retroreflection material, must be of such size as specified by the department, and must adhere to the license plate. The registration license plate must be imprinted with a combination of bold letters and numerals or numerals, not to exceed seven digits, to identify the registration license plate number. The license plate must be imprinted with the word "Florida" at the top and the name of the county in which it is sold, the state motto, or the words "Sunshine State" at the bottom. Apportioned license plates must have the word "Apportioned" at the bottom and license plates issued for vehicles taxed under s. 320.08(3)(d), (4)(m) or (n), (5)(b) or (c), or (14) must have the word "Restricted" at the bottom. License plates issued for vehicles taxed under s. 320.08(12) must be imprinted with the word "Florida" at the top and the word "Dealer" at the bottom unless the license plate is a specialty license plate as authorized in s. 320.08056. Manufacturer license plates issued

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761 for vehicles taxed under s. 320.08(12) must be imprinted with the word "Florida" at the top and the word "Manufacturer" at the 77 bottom. License plates issued for vehicles taxed under s. 78 79 320.08(5)(d) or (e) must be imprinted with the word "Wrecker" at the bottom. Any county may, upon majority vote of the county 80 commission, elect to have the county name removed from the 81 license plates sold in that county. The state motto or the words 82 83 "Sunshine State" shall be printed in lieu thereof. A license plate issued for a vehicle taxed under s. 320.08(6) may not be 84 assigned a registration license number, or be issued with any 85 86 other distinctive character or designation, that distinguishes 87 the motor vehicle as a for-hire motor vehicle. Section 2. Subsection (5) of section 320.0607, Florida

Statutes, is amended to read:

320.0607 Replacement license plates, validation decal, or

320.0607 Replacement license plates, validation decal, or mobile home sticker.—

(5) Upon the issuance of an original license plate, the applicant shall pay a fee of \$28 to be deposited in the Highway Safety Operating Trust Fund. Beginning October 1, 2019, this subsection does not apply to a vehicle registered under the International Registration Plan.

Section 3. Paragraph (b) of subsection (2) of section 320.0657, Florida Statutes, is amended to read:

320.0657 Permanent registration; fleet license plates.—
(2)

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CODING: Words stricken are deletions; words underlined are additions.

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(b) The plates, which shall be of a distinctive color, shall have the word "Fleet" appearing at the bottom and the word "Florida" appearing at the top unless the license plate is a specialty license plate as authorized in s. 320.08056. The plates shall conform in all respects to the provisions of this chapter, except as specified herein. For additional fees as set forth in s. 320.08056, fleet companies may purchase specialty license plates in lieu of the standard fleet license plates. Fleet companies shall be responsible for all costs associated with the specialty license plate, including all annual use fees, processing fees, fees associated with switching license plate types, and any other applicable fees.

Section 4. Subsection (12) of section 320.08, Florida Statutes, is amended to read:

320.08 License taxes.—Except as otherwise provided herein, there are hereby levied and imposed annual license taxes for the operation of motor vehicles, mopeds, motorized bicycles as defined in s. 316.003(3), tri-vehicles as defined in s. 316.003, and mobile homes as defined in s. 320.01, which shall be paid to and collected by the department or its agent upon the registration or renewal of registration of the following:

(12) DEALER AND MANUFACTURER LICENSE PLATES.—A franchised motor vehicle dealer, independent motor vehicle dealer, marine boat trailer dealer, or mobile home dealer and manufacturer license plate: \$17 flat, of which \$4.50 shall be deposited into

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the General Revenue Fund. For additional fees as set forth in s. 320.08056, dealers may purchase specialty license plates in lieu of the standard graphic dealer license plates. Dealers shall be responsible for all costs associated with the specialty license plate, including all annual use fees, processing fees, fees associated with switching license plate types, and any other applicable fees.

Section 5. Section 320.08053, Florida Statutes, is amended to read:

320.08053 <u>Establishment of Requirements for requests to establish</u> specialty license plates.—

- (1) If a specialty license plate requested by an organization is approved by law, the organization must submit the proposed art design for the specialty license plate to the department, in a medium prescribed by the department, as soon as practicable, but no later than 60 days after the act approving the specialty license plate becomes a law.
- (2)(a) Within 120 days <u>after following</u> the specialty license plate <u>becomes</u> <del>becoming</del> law, the department shall establish a method to issue a specialty license plate voucher to allow for the presale of the specialty license plate. The processing fee as prescribed in s. 320.08056, the service charge and branch fee as prescribed in s. 320.04, and the annual use fee as prescribed in s. 320.08056 shall be charged for the voucher. All other applicable fees shall be charged at the time

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of issuance of the license plates.

- (b) Within 24 months after the presale specialty license plate voucher is established, the approved specialty license plate organization must record with the department a minimum of 3,000 1,000 voucher sales before manufacture of the license plate may begin commence. If, at the conclusion of the 24-month presale period, the minimum sales requirement has requirements have not been met, the specialty plate is deauthorized and the department shall discontinue development of the plate and discontinue issuance of the presale vouchers. Upon deauthorization of the license plate, a purchaser of the license plate voucher may use the annual use fee collected as a credit towards any other specialty license plate or apply for a refund on a form prescribed by the department.
- (3) (a) If the Legislature has approved 125 or more specialty license plates, the department may not make any new specialty license plates available for design, presale, or issuance until a sufficient number of plates are discontinued pursuant to s. 320.08056(8) such that the number of plates being issued is reduced to fewer than 125.
- (b) New specialty license plates that have been approved by law but are awaiting issuance under paragraph (a) shall be issued in the order they appear in s. 320.08056(4) provided that they have met the presale requirement. All other provisions of this section must also be met before a plate is issued. If the

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next awaiting specialty license plate has not met the presale

requirement, the department shall proceed in the order provided in s. 320.08056(4) to identify the next qualified specialty license plate that has met the presale requirement. The department shall cycle through the list in statutory order.

Section 6. Subsection (2) of section 320.08056, Florida Statutes, is amended, paragraphs (ff) through (ddd), (fff) through (ppp), and (sss) through (eeee) of subsection (4) of that section are redesignated as paragraphs (ee) through (ccc), (ddd) through (nnn), and (ooo) through (aaaa), respectively, present paragraphs (ee), (eee), (qqq), and (rrr) of that subsection are amended, new paragraphs (bbbb) through (hhhh) are added to that subsection, paragraphs (c) through (f) are added to subsection (8), and paragraph (a) of subsection (10) of that section is amended, to read:

320.08056 Specialty license plates.

- (2) (a) The department shall issue a specialty license plate to the owner or lessee of any motor vehicle, except a vehicle registered under the International Registration Plan, a commercial truck required to display two license plates pursuant to s. 320.0706, or a truck tractor, upon request and payment of the appropriate license tax and fees.
- (b) The department may authorize dealer and fleet specialty license plates. With the permission of the sponsoring specialty license plate organization, a dealer or fleet company

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201
     may purchase specialty license plates to be used on dealer and
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     fleet vehicles.
          (c) Notwithstanding s. 320.08058, a dealer or fleet
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     specialty license plate must include the letters "DLR" or "FLT"
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     on the right side of the license plate. Dealer and fleet
     specialty license plates must be ordered directly through the
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     department.
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               The following license plate annual use fees shall be
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     collected for the appropriate specialty license plates:
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          (ee) American Red Cross license plate, $25.
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          (eee) Donate Organs-Pass It On license plate, $25.
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          (qqq) St. Johns River license plate, $25.
213
          (rrr) Hispanic Achievers license plate, $25.
          (bbbb) Auburn University license plate, $50.
214
215
          (cccc) Donate Life Florida license plate, $25.
216
          (dddd)
                  Florida State Beekeepers Association license plate,
217
     $25.
          (eeee) Rotary license plate, $25.
218
219
          (ffff) Beat Childhood Cancer license plate, $25.
220
                  Florida Bay Forever license plate, $25.
          (gggg)
221
          (hhhh)
                  Bonefish and Tarpon Trust license plate, $25.
          (8)
222
          (c) A vehicle owner or lessee issued a specialty license
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     plate that has been discontinued by the department may keep the
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     discontinued specialty license plate for the remainder of the
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10-year license plate replacement period and must pay all other applicable registration fees. However, such owner or lessee is exempt from paying the applicable specialty license plate fee under subsection (4) for the remainder of the 10-year license plate replacement period.

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- (d) If the department discontinues issuance of a specialty license plate, all annual use fees held or collected by the department shall be distributed within 180 days after the date the specialty license plate is discontinued. Of those fees, the department shall retain an amount sufficient to defray the applicable administrative and inventory closeout costs associated with discontinuance of the plate. The remaining funds shall be distributed to the appropriate organization or organizations pursuant to s. 320.08058.
- (e) If an organization that is the intended recipient of the funds pursuant to s. 320.08058 no longer exists, the department shall deposit any undisbursed funds into the Highway Safety Operating Trust Fund.
- (f) Notwithstanding paragraph (a), on January 1 of each year, the department shall discontinue the specialty license plate with the fewest number of plates in circulation. A warning letter shall be mailed to the sponsoring organizations of the 10 percent of specialty license plates with the lowest number of valid, active registrations as of December 1 of each year.
  - (10)(a) A specialty license plate annual use fee collected

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and distributed under this chapter, or any interest earned from those fees, may not be used for commercial or for-profit activities nor for general or administrative expenses, except as authorized by s. 320.08058 or to pay the cost of the audit or report required by s. 320.08062(1). The fees and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of United States Armed Forces and veterans-related specialty license plates pursuant to paragraphs (4)(d), (bb), (kk), (iii), and (uuu) (ll), (kkk), and (yyy) and s. 320.0891 or out-of-state college or university license plates pursuant to paragraph (4)(bbbb).

Section 7. Effective October 1, 2021, paragraph (a) of subsection (8) of section 320.08056, Florida Statutes, is amended to read:

320.08056 Specialty license plates.-

(8) (a) The department must discontinue the issuance of an approved specialty license plate if the number of valid specialty plate registrations falls below 3,000 1,000 plates for at least 12 consecutive months. A warning letter shall be mailed to the sponsoring organization following the first month in which the total number of valid specialty plate registrations is below 3,000 1,000 plates. This paragraph does not apply to collegiate license plates established under s. 320.08058(3), license plates of institutions in and entities of the State

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University System, specialty license plates that have statutory eligibility limitations for purchase, or Florida Professional Sports Team license plates established under s. 320.08058(9).

Section 8. Subsections (32) through (56), (58) through (68), and (71) through (83) of section 320.08058, Florida Statutes, are renumbered as subsections (31) through (55), (56) through (66), and (67) through (79), respectively, paragraph (a) of subsection (3), paragraph (a) of subsection (7), paragraph (b) of subsection (11), present subsections (31), (57), (69), and (70), and paragraph (b) of present subsection (80) are amended, and new subsections (80) through (86) are added to that section, to read:

320.08058 Specialty license plates.-

(3) COLLEGIATE LICENSE PLATES.-

(a) The department shall develop a collegiate license plate as provided in this section for state and independent universities domiciled in this state. However, any collegiate license plate created or established after October 1, 2002, must comply with the requirements of s. 320.08053 and be specifically authorized by an act of the Legislature. Collegiate license plates must bear the colors and design approved by the department as appropriate for each state and independent university. The word "Florida" must be stamped across the bottom of the plate in small letters, except for the University of Central Florida specialty license plate, which shall have "2017"

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National Champions" stamped across the bottom of the plate.

(7) SPECIAL OLYMPICS FLORIDA LICENSE PLATES.-

- (a) Special Olympics Florida license plates must contain the official Special Olympics Florida logo and must bear the colors and a design and colors that are approved by the department. The word "Florida" must be centered at the top bottom of the plate, and the words "Be a Fan" "Everyone Wins" must be centered at the bottom top of the plate.
  - (11) INVEST IN CHILDREN LICENSE PLATES.-
- (b) The proceeds of the Invest in Children license plate annual use fee must be deposited into the Juvenile Crime Prevention and Early Intervention Trust Fund within the Department of Juvenile Justice. Based on the recommendations of the juvenile justice councils, the Department of Juvenile Justice shall use the proceeds of the fee to fund programs and services that are designed to prevent juvenile delinquency. The department shall allocate moneys for programs and services within each county based on that county's proportionate share of the license plate annual use fee collected by the county.
  - (31) AMERICAN RED CROSS LICENSE PLATES. -
- (a) Notwithstanding the provisions of s. 320.08053, the department shall develop an American Red Cross license plate as provided in this section. The word "Florida" must appear at the top of the plate, and the words "American Red Cross" must appear at the bottom of the plate.

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(b) The department shall retain all revenues from the sale of such plates until all startup costs for developing and issuing the plates have been recovered. Thereafter, 50 percent of the annual use fees shall be distributed to the American Red Cross Chapter of Central Florida, with statistics on sales of license plates, which are tabulated by county. The American Red Cross Chapter of Central Florida must distribute to each of the chapters in this state the moneys received from sales in the counties covered by the respective chapters, which moneys must be used for education and disaster relief in Florida. Fifty percent of the annual use fees shall be distributed proportionately to the three statewide approved poison control centers for purposes of combating bioterrorism and other poisonrelated purposes. (57) DONATE ORGANS-PASS IT ON LICENSE PLATES.-(a) The department shall develop a Donate Organs-Pass It On license plate as provided in this section. The word "Florida" must appear at the top of the plate, and the words "Donate Organs-Pass It On" must appear at the bottom of the plate. (b) The annual use fees shall be distributed to Transplant Foundation, Inc., and shall use up to 10 percent of the proceeds from the annual use fee for marketing and administrative costs that are directly associated with the management and distribution of the proceeds. The remaining proceeds shall be

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used to provide statewide grants for patient services, including

preoperative, rehabilitative, and housing assistance; organ donor education and awareness programs; and statewide medical research.

(69) ST. JOHNS RIVER LICENSE PLATES.-

(a) The department shall develop a St. Johns River license plate as provided in this section. The St. Johns River license plates must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "St. Johns River" must appear at the bottom of the plate.

(b) The requirements of s. 320.08053 must be met prior to the issuance of the plate. Thereafter, the license plate annual use fees shall be distributed to the St. Johns River Alliance, Inc., a s. 501(c)(3) nonprofit organization, which shall administer the fees as follows:

1. The St. Johns River Alliance, Inc., shall retain the first \$60,000 of the annual use fees as direct reimbursement for administrative costs, startup costs, and costs incurred in the development and approval process. Thereafter, up to 10 percent of the annual use fee revenue may be used for administrative costs directly associated with education programs, conservation, research, and grant administration of the organization, and up to 10 percent may be used for promotion and marketing of the specialty license plate.

2. At least 30 percent of the fees shall be available for

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competitive grants for targeted community-based or county-based research or projects for which state funding is limited or not currently available. The remaining 50 percent shall be directed toward community outreach and access programs. The competitive grants shall be administered and approved by the board of directors of the St. Johns River Alliance, Inc. A grant advisory committee shall be composed of six members chosen by the St. Johns River Alliance board members.

3. Any remaining funds shall be distributed with the approval of and accountability to the board of directors of the St. Johns River Alliance, Inc., and shall be used to support activities contributing to education, outreach, and springs conservation.

(70) HISPANIC ACHIEVERS LICENSE PLATES.-

(a) Notwithstanding the requirements of s. 320.08053, the department shall develop a Hispanic Achievers license plate as provided in this section. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "Hispanic Achievers" must appear at the bottom of the plate.

(b) The proceeds from the license plate annual use fee shall be distributed to National Hispanic Corporate Achievers, Inc., a nonprofit corporation under s. 501(c)(3) of the Internal Revenue Code, to fund grants to nonprofit organizations to operate programs and provide scholarships and for marketing the

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401 Hispanic Achievers license plate. National Hispanic Corporate 402 Achievers, Inc., shall establish a Hispanic Achievers Grant Council that shall provide recommendations for statewide grants 403 404 from available Hispanic Achievers license plate proceeds to 405 nonprofit organizations for programs and scholarships for 406 Hispanic and minority Floridians. National Hispanic Corporate 407 Achievers, Inc., shall also establish a Hispanic Achievers 408 License Plate Fund. Moneys in the fund shall be used by the 409 grant council as provided in this paragraph. All funds received 410 under this subsection must be used in this state. (c) National Hispanic Corporate Achievers, Inc., may 411 412 retain all proceeds from the annual use fee until documented 413 startup costs for developing and establishing the plate have been recovered. Thereafter, the proceeds from the annual use fee 414 415 shall be used as follows: 416 1. Up to 5 percent of the proceeds may be used for the 417 cost of administration of the Hispanic Achievers License Plate 418 Fund, the Hispanic Achievers Grant Council, and related matters. 419 2. Funds may be used as necessary for annual audit or 420 compliance affidavit costs. 421 3. Up to 20 percent of the proceeds may be used to market 422 and promote the Hispanic Achievers license plate. 423 4. Twenty-five percent of the proceeds shall be used by 424 the Hispanic Corporate Achievers, Inc., located in Seminole 425 County, for grants.

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426 5. The remaining proceeds shall be available to the 427 Hispanic Achievers Grant Council to award grants for services, 428 programs, or scholarships for Hispanic and minority individuals 429 and organizations throughout Florida. All grant recipients must 430 provide to the Hispanic Achievers Grant Council an annual 431 program and financial report regarding the use of grant funds. 432 Such reports must be available to the public. 433 (d) Effective July 1, 2014, the Hispanic Achievers license 434 plate will shift into the presale voucher phase, as provided in 435 s. 320.08053(2)(b). National Hispanic Corporate Achievers, Inc., shall have 24 months to record a minimum of 1,000 sales. Sales 436 437 include existing active plates and vouchers sold subsequent to 438 July 1, 2014. During the voucher period, new plates may not be 439 issued, but existing plates may be renewed. If, at the 440 conclusion of the 24-month presale period, the requirement of a 441 minimum of 1,000 sales has been met, the department shall resume 442 normal distribution of the Hispanic Achievers license plate. If, 443 after 24 months, the minimum of 1,000 sales has not been met, 444 the department shall discontinue the Hispanic Achievers license plate. This subsection is repealed June 30, 2016. 445 446 (76) <del>(80)</del> FALLEN LAW ENFORCEMENT OFFICERS LICENSE PLATES.-447 The annual use fees shall be distributed to the Police 448 and Kids Foundation, Inc., which may use up to a maximum of 10 449 percent of the proceeds for marketing to promote and market the

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plate. All remaining The remainder of the proceeds shall be

CODING: Words stricken are deletions; words underlined are additions.

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distributed to and used by the Police and Kids Foundation, Inc., for its operations, activities, programs, and projects to invest and reinvest, and the interest earnings shall be used for the operation of the Police and Kids Foundation, Inc.

(80) AUBURN UNIVERSITY LICENSE PLATES.-

- (a) The department shall develop an Auburn University license plate as provided in this section and s. 320.08053. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "War Eagle" must appear at the bottom of the plate.
- (b) The Tampa Bay Auburn Club is the lead club on behalf of the Auburn clubs in this state. The annual use fees from the sale of the plate shall be distributed to the Tampa Bay Auburn Club, together with statistics on sales of the license plates tabulated by county. The Tampa Bay Auburn Club must distribute to each of the state's Auburn clubs on a pro rata basis the moneys received from sales in the regions within the respective club's area for the purpose of awarding scholarships to Florida residents attending Auburn University. Students receiving these scholarships must be eligible for the Florida Bright Futures Scholarship Program pursuant to s. 1009.531 and shall use the scholarship funds for tuition and other expenses related to attending Auburn University.
  - (81) DONATE LIFE FLORIDA LICENSE PLATES.—

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476	(a) The department shall develop a Donate Life Florida
477	license plate as provided in this section and s. 320.08053. The
478	plate must bear the colors and design approved by the
479	department. The word "Florida" must appear at the top of the
480	plate, and the words "Donors Save Lives" must appear at the
481	bottom of the plate.
482	(b) The annual use fees from the sale of the plate shall
483	be distributed to Donate Life Florida, which may use up to 10
484	percent of the proceeds for marketing and administrative costs.
485	The remaining proceeds of the annual use fees shall be used by
486	Donate Life Florida to educate Florida residents on the
487	importance of organ, tissue, and eye donation and for the
488	continued maintenance of the Joshua Abbott Organ and Tissue
489	Donor Registry.
490	(82) FLORIDA STATE BEEKEEPERS ASSOCIATION LICENSE PLATES
491	(a) The department shall develop a Florida State
492	Beekeepers Association license plate as provided in this section
493	and s. 320.08053. The plate must bear the colors and design
494	approved by the department. The word "Florida" must appear at
495	the top of the plate, and the words "Save the Bees" must appear
496	at the bottom of the plate.
497	(b) The annual use fees shall be distributed to the
498	Florida State Beekeepers Association, a Florida nonprofit
499	corporation. The Florida State Beekeepers Association may use up
500	to 10 percent of the annual use fees for administrative,

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promotional, and marketing costs of the license plate.

- (c) The remaining funds shall be distributed to the Florida State Beekeepers Association and shall be used to raise awareness of the importance of beekeeping to Florida agriculture by funding honeybee research, education, outreach, and husbandry. The Florida State Beekeepers Association board of managers must approve and is accountable for all such expenditures.
  - (83) ROTARY LICENSE PLATES.-

- (a) The department shall develop a Rotary license plate as provided in this section and s. 320.08053. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the word "Rotary" must appear on the bottom of the plate. The license plate must bear the Rotary International wheel emblem.
- (b) The annual use fees shall be distributed to the Community Foundation of Tampa Bay, Inc., to be used as follows:
- 1. Up to 10 percent may be used for administrative costs and for marketing of the plate.
- 2. Ten percent shall be distributed to Rotary's Camp
  Florida for direct support to all programs and services provided
  to children with special needs who attend the camp.
- 3. The remainder shall be distributed, proportionally based on sales, to each Rotary district in the state in support of Rotary youth programs in Florida.

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526 (84) BEAT CHILDHOOD CANCER LICENSE PLATES.—
527 (a) The department shall develop a Beat Chi

- (a) The department shall develop a Beat Childhood Cancer license plate as provided in this section and s. 320.08053. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "Beat Childhood Cancer" must appear at the bottom of the plate.
- (b) The annual use fees from the sale of the plate shall be distributed to Beat Nb, Inc., which may use up to 10 percent of the proceeds for administrative costs directly associated with the operation of the corporation and for marketing and promoting the plate. The remaining proceeds shall be used by the corporation to fund pediatric cancer treatment and research.
  - (85) FLORIDA BAY FOREVER LICENSE PLATES.-
- (a) The department shall develop a Florida Bay Forever license plate as provided in this section and s. 320.08053. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "Florida Bay Forever" must appear at the bottom of the plate.
- (b) The annual use fees from the sale of the plate shall be distributed to the Florida National Park Association, Inc., which may use up to 10 percent of the proceeds for administrative costs and marketing of the plate. The remainder of the funds shall be used to supplement the Everglades National

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551 Park's budgets and to support educational, interpretive, 552 historical, and scientific research relating to the Everglades 553 National Park. 554 (86) BONEFISH AND TARPON TRUST LICENSE PLATES.-The department shall develop a Bonefish and Tarpon 555 (a) 556 Trust license plate as provided in this section and s. 557 320.08053. The plate must bear the colors and design approved by 558 the department. The word "Florida" must appear at the top of the 559 plate, and the words "Bonefish and Tarpon Trust" must appear at 560 the bottom of the plate. 561 The annual use fees from the sale of the plate shall be distributed to the Bonefish and Tarpon Trust, which may use 562 563 up to 10 percent of the proceeds to promote and market the 564 license plate. The remainder of the proceeds shall be used to 565 conserve and enhance Florida bonefish and tarpon fisheries and 566 their respective environments through stewardship, research, education, and advocacy. 567 568 Section 9. Section 320.08062, Florida Statutes, is amended to read: 569 570 320.08062 Audits and attestations required; annual use fees of specialty license plates.-571 572 All organizations that receive annual use fee 573 proceeds from the department are responsible for ensuring that 574 proceeds are used in accordance with ss. 320.08056 and 575 320.08058.

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(b) Any organization not subject to audit pursuant to s. 215.97 shall annually attest, under penalties of perjury, that such proceeds were used in compliance with ss. 320.08056 and 320.08058. The attestation shall be made annually in a form and format determined by the department. In addition, the department shall audit any such organization every 3 years to ensure proceeds have been used in compliance with ss. 320.08056 and 320.08058.

- (c) Any organization subject to audit pursuant to s. 215.97 shall submit an audit report in accordance with rules promulgated by the Auditor General. The annual attestation shall be submitted to the department for review within 9 months after the end of the organization's fiscal year.
- (2)(a) Within 120 days after receiving an organization's audit or attestation, the department shall determine which recipients of revenues from specialty license plate annual use fees have not complied with subsection (1). In determining compliance, the department may commission an independent actuarial consultant, or an independent certified public accountant, who has expertise in nonprofit and charitable organizations.
- (b) The department must discontinue the distribution of revenues to any organization failing to submit the required documentation as required in subsection (1), but may resume distribution of the revenues upon receipt of the required

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information.

- (c) If the department or its designee determines that an organization has not complied or has failed to use the revenues in accordance with ss. 320.08056 and 320.08058, the department must discontinue the distribution of the revenues to the organization. The department shall notify the organization of its findings and direct the organization to make the changes necessary in order to comply with this chapter. If the officers of the organization sign an affidavit under penalties of perjury stating that they acknowledge the findings of the department and attest that they have taken corrective action and that the organization will submit to a followup review by the department, the department may resume the distribution of revenues.
- (d) If an organization fails to comply with the department's recommendations and corrective actions as outlined in paragraph (c), the revenue distributions shall be discontinued until completion of the next regular session of the Legislature. The department shall notify the President of the Senate and the Speaker of the House of Representatives by the first day of the next regular session of any organization whose revenues have been withheld as a result of this paragraph. If the Legislature does not provide direction to the organization and the department regarding the status of the undistributed revenues, the department shall deauthorize the plate and the undistributed revenues shall be immediately deposited into the

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626	Highway Safety Operating Trust Fund.
627	(3) The department or its designee has the authority to
628	examine all records pertaining to the use of funds from the sale
629	of specialty license plates.
630	Section 10. Paragraph (b) of subsection (4) of section
631	320.08068, Florida Statutes, is amended to read:
632	320.08068 Motorcycle specialty license plates
633	(4) A license plate annual use fee of \$20 shall be
634	collected for each motorcycle specialty license plate. Annual
635	use fees shall be distributed as follows:
636	(b) Twenty percent to Preserve Vision Prevent Blindness
637	Florida.
638	Section 11. Section 320.0875, Florida Statutes, is created
639	to read:
640	320.0875 Purple Heart special motorcycle license plate.—
641	(1) Upon application to the department and payment of the
642	license tax for the motorcycle as provided in s. 320.08, a
643	resident of the state who owns or leases a motorcycle that is
644	not used for hire or commercial use shall be issued a Purple
645	Heart special motorcycle license plate if he or she provides
646	documentation acceptable to the department that he or she is a
647	recipient of the Purple Heart medal.
648	(2) The Purple Heart special motorcycle license plate
649	shall be stamped with the term "Combat-wounded Veteran" followed
650	by the serial number of the license plate. The Purple Heart

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651 special motorcycle license plate may have the term "Purple 652 Heart" stamped on the plate and the likeness of the Purple Heart 653 medal appearing on the plate. 654 Section 12. Paragraph (a) of subsection (1) of section 655 320.089, Florida Statutes, is amended to read: 656 320.089 Veterans of the United States Armed Forces; 657 members of National Guard; survivors of Pearl Harbor; Purple 658 Heart medal recipients; Bronze Star recipients; active or 659 retired United States Armed Forces reservists; Combat Infantry 660 Badge, Combat Medical Badge, or Combat Action Badge recipients; 661 Combat Action Ribbon recipients; Air Force Combat Action Medal 662 recipients; Distinguished Flying Cross recipients; former 663 prisoners of war; Korean War Veterans; Vietnam War Veterans; 664 Operation Desert Shield Veterans; Operation Desert Storm 665 Veterans; Operation Enduring Freedom Veterans; Operation Iraqi 666 Freedom Veterans; Women Veterans; World War II Veterans; and 667 Navy Submariners; special license plates; fee.-668 (1)(a) Each owner or lessee of an automobile or truck for 669 private use or recreational vehicle as specified in s. 670 320.08(9)(c) or (d), which is not used for hire or commercial 671 use, who is a resident of the state and a veteran of the United 672 States Armed Forces, a Woman Veteran, a World War II Veteran, a 673 Navy Submariner, an active or retired member of the Florida 674 National Guard, a survivor of the attack on Pearl Harbor, a 675 recipient of the Purple Heart medal, a recipient of the Bronze

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Star, an active or retired member of any branch of the United 676 677 States Armed Forces Reserve, or a recipient of the Combat Infantry Badge, Combat Medical Badge, Combat Action Badge, 678 679 Combat Action Ribbon, Air Force Combat Action Medal, or 680 Distinguished Flying Cross, upon application to the department, 681 accompanied by proof of release or discharge from any branch of 682 the United States Armed Forces, proof of active membership or 683 retired status in the Florida National Guard, proof of 684 membership in the Pearl Harbor Survivors Association or proof of 685 active military duty in Pearl Harbor on December 7, 1941, proof 686 of being a Purple Heart medal recipient, proof of being a Bronze 687 Star recipient, proof of active or retired membership in any 688 branch of the United States Armed Forces Reserve, or proof of 689 membership in the Combat Infantrymen's Association, Inc., proof 690 of being a recipient of the Combat Infantry Badge, Combat 691 Medical Badge, Combat Action Badge, Combat Action Ribbon, Air Force Combat Action Medal, or Distinguished Flying Cross, and 692 693 upon payment of the license tax for the vehicle as provided in 694 s. 320.08, shall be issued a license plate as provided by s. 320.06 which, in lieu of the serial numbers prescribed by s. 695 696 320.06, is stamped with the words "Veteran," "Woman Veteran," 697 "WWII Veteran," "Navy Submariner," "National Guard," "Pearl 698 Harbor Survivor, " "Combat-wounded veteran, " "Bronze Star, " "U.S. Reserve, " "Combat Infantry Badge, " "Combat Medical Badge, " 699 700 "Combat Action Badge," "Combat Action Ribbon," "Air Force Combat

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Action Medal," or "Distinguished Flying Cross," as appropriate, and a likeness of the related campaign medal or badge, followed by the serial number of the license plate. Additionally, the Purple Heart plate may have the words "Purple Heart" stamped on the plate and the likeness of the Purple Heart medal appearing on the plate.

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Section 13. Except as otherwise expressly provided in this act, this act shall take effect October 1, 2018.

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Bill No. CS/HB 1359 (2018)

Amendment No. 1

	COMMITTEE/SUBCOMMIT	
	ADOPTED	(Y/N)
;	ADOPTED AS AMENDED	(Y/N)
	ADOPTED W/O OBJECTION	(Y/N)
,	FAILED TO ADOPT	(Y/N)
	WITHDRAWN	(Y/N)
	OTHER	<del></del>
1	Committee/Subcommittee h	nearing bill: Transportation & Tourism
2	Appropriations Subcommit	tee
3	Representative Grant, J.	. offered the following:
4		
5	Amendment (with tit	tle amendment)
6	Remove lines 88-96	
7		
8		
9		
10	тгт	LE AMENDMENT
11	Remove lines 4-6 ar	nd insert:
12	license plates;	

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Bill No. CS/HB 1359 (2018)

Amendment No. 2

COMMITTEE/	SUBC	COMMI	TTE	E AC	TI	ON

ADOPTED \_\_\_\_\_ (Y/N)
ADOPTED AS AMENDED \_\_\_\_\_ (Y/N)
ADOPTED W/O OBJECTION \_\_\_\_\_ (Y/N)
FAILED TO ADOPT \_\_\_\_\_ (Y/N)
WITHDRAWN \_\_\_\_\_ (Y/N)
OTHER

Committee/Subcommittee hearing bill: Transportation & Tourism

Appropriations Subcommittee

Representative Jenne offered the following:

#### Amendment

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Remove lines 300-301 and insert:

Central Florida specialty license plate, which shall have "We're #6" stamped across the bottom of the plate.

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Published On: 2/5/2018 6:54:20 PM

Page 1 of 1

Bill No. CS/HB 1359 (2018)

Amendment No. 3

COMMITTEE	SOBCOMMITTEE	ACTION
		<del></del>

ADOPTED \_\_\_\_ (Y/N)
ADOPTED AS AMENDED \_\_\_\_ (Y/N)
ADOPTED W/O OBJECTION \_\_\_\_ (Y/N)
FAILED TO ADOPT \_\_\_\_ (Y/N)
WITHDRAWN \_\_\_\_ (Y/N)

OTHER \_\_\_\_

Committee/Subcommittee hearing bill: Transportation & Tourism Appropriations Subcommittee

Representative Jenne offered the following:

#### Amendment

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Remove lines 300-301 and insert:

Central Florida specialty license plate, which shall have "2017 Undefeated Season" stamped across the bottom of the plate.

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Published On: 2/5/2018 6:55:27 PM

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Bill No. CS/HB 1359 (2018)

Amendment No. 4

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Transportation & Tourism
2	Appropriations Subcommittee
3 4	Representative Jenne offered the following:
5	Amendment
6	Remove line 301 and insert:
7	was a Swell Year" stamped across the bottom of the plate.

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Published On: 2/5/2018 6:56:18 PM